

UNITED STATES DEPARTMENT OF AGRICULTURE

In the Matter of:)
)
NATIONAL ADVISORY COMMITTEE)
ON MEAT AND POULTRY)
INSPECTION MEETING.)

Pages: 1 through 245
Place: Washington, D.C.
Date: June 5, 2001

HERITAGE REPORTING CORPORATION

Official Reporters
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INSPECTION MEETING.)

Holiday Inn Capitol
550 C Street, S.W.
Washington,

D.C.

Tuesday,
June 5, 2001

The meeting in the above-entitled matter was
convened, pursuant to notice, at 8:35 a.m.

ATTENDEES:

- Gladys Bayse
- Sandra Eskin
- Carol Tucker Foreman
- Michael Govro
- Martin Holmes
- Lee C. Jan
- Alice Johnson
- Collette Schultz Kaster
- Daniel LaFontaine
- Elsa Murano
- John Neal

P R O C E E D I N G S

(8:35 a.m.)

1
2
3 MR. GIOGLIO: Good morning. Welcome to the spring
4 2001 meeting of the National Advisory Committee for Meat and
5 Poultry Inspection. My name is Charles Gioglio from FSIS,
6 Director of the Meat and Poultry Advisory Committee staff.

7 We'll just touch on a few administrative things
8 before we kick off the meeting. I have my staff here, Moshe
9 Dreyfuss and Lorraine Canon. Sonya West is out at the
10 registration table along with a number of other FSIS folks.

11 We're here to help you if you have any questions or
12 anything that we can help you with please let one of us
13 know.

14 We also have a telephone out at the registration
15 desk for incoming calls. You may want to make a note of
16 that number. It's (202) 475-4000 and the extension is 7188.

17 I'll repeat that if you need, (202) 479-4000, extension
18 7188. If you get any calls during the meeting we'll take
19 the messages out there and post them for you or one of the
20 staff will track you down and bring you your messages.

21 With that, I'd like to turn the meeting over to
22 Ms. Margaret Glavin, Associate Administrator of FSIS. She
23 will be Chairing the meeting this morning.

24 With that, Maggie.

25 MS. GLAVIN: Thank you, Charlie.

1 First of all, I'd like to welcome you on behalf of
2 USDA and FSIS. There's some new faces this time which is
3 lovely. So in a few minutes I'm going to ask you to
4 introduce yourselves, but I'd like to extend a special
5 welcome to our new members. We really appreciate your
6 willingness to serve on this committee and participate in
7 this very important process.

8 It's very important to us as an agency to receive
9 advice from a good cross-section of stakeholders. This
10 committee certainly has a good cross-section of
11 stakeholders.

12 The last committee made very valuable
13 contributions to the Department on issues such as listeria
14 monocytogenes action plan and recommendations about ratite
15 and squab inspection. It's because of these types of
16 accomplishments that I look forward to your hard work and
17 contributions.

18 The issues you'll be presented with today include
19 our emergency strategy on eggs and egg products inspection,
20 the industry petition to amend the HACCP regulations and
21 Federal, state and local government relations.

22 In a few minutes I'll have each of you introduce
23 yourself, but before that I'd like to introduce our special
24 person here, Mr. John Hogan, who is the Acting Deputy
25 Undersecretary for Food Safety.

1 John?

2 MR. HOGAN: Thank you, Ms. Glavin.

3 I will add my welcome to that of Ms. Glavin and
4 I'm sorry I haven't had a chance to meet all of you
5 individually but I hope that will be corrected perhaps
6 before this meeting is over.

7 I also want to congratulate you on your
8 appointment. This is an important committee. It's one that
9 the Secretary and all of USDA consider important. It's one
10 of the two principle committees that serve the FSIS agency.

11 This is the 30th anniversary year of the creation
12 of the National Advisory Committee on Meat and Poultry.
13 Congress established this in 1971, as you know, and it's
14 been doing yeoman's service ever since.

15 Both enactments require the Secretary of
16 Agriculture to consult with the Advisory Committee before
17 issuing product standards and labeling changes and other
18 related matters. The committee has served as a valuable
19 asset in addressing issues referred to among those that Ms.
20 Glavin just mentioned in the last appointed committee.

21 Ensuring the safety of meat products has set forth
22 the enactments mentioned above, that is the Meat Inspection
23 Bill and the Poultry Inspection Act, rather, is an important
24 responsibility, one that Secretary Venemon, the Food Safety
25 Inspection Service and its employees, take very seriously.

1 The mission of food safety is very important, not
2 only to all citizens of the United States but to the
3 millions of people around the world who consume the meat and
4 poultry products produced here in this country.

5 From my observations of the Department the food
6 safety priorities are given close attention by the Food
7 Safety Inspection Service and by this committee as it has in
8 the past. I am sure that you are aware, as the Agency is,
9 that for all policies, especially the new ones, to be
10 successfully implemented and effective they must have input
11 and cooperation from all links in the food safety chain that
12 are affected by those policies.

13 A hazard analysis and critical control point
14 system adopted in 1996 is a case in point. It was a major
15 undertaking by the Department of Agriculture to address the
16 serious problem of food-borne illness in the United States
17 associated with meat and poultry products. That system
18 clarifies the respective roles of government and industry in
19 the food safety mission of the Agency.

20 More recent innovation of that system, the HACCP-
21 based inspection models project otherwise referred to as
22 HIMP, has been tested and redesigned by the Courts and is
23 being implemented on a voluntary basis in several poultry
24 and meat plants today. Government, industry, scientists and
25 consumers can and do come together as noted to solve

1 problems and promote solutions to food safety issues.

2 Recently a study by the Control Disease Center in
3 Atlanta, Georgia appears to support the fact that the HACCP
4 system is having a very positive effect on the number and
5 severity of certain food-borne illnesses. The numbers
6 remain higher than the Food Safety Inspection Service would
7 like to see them and perhaps that is where you and your
8 committee can help this Agency do a better job with your
9 advice and suggestions.

10 Through meetings such as this we can all come and
11 ensure that USDA's food safety policymaking process
12 continues to be transparent giving industry and the public
13 opportunity to provide input and be fully involved. The
14 Secretary, I and the FSIS Agency look forward to receiving
15 the recommendations and advice of this committee as you
16 address the issues set forth in today's agenda. Thank you
17 very much.

18 MS. GLAVIN: Okay. Thank you, Mr. Hogan.

19 Now what I'd like to do is ask each of you to
20 introduce yourselves and tell us a little bit about what you
21 are bringing to this committee, your point of view, what you
22 are interested in. You're going to be working together over
23 the next two years and this is an opportunity to kind of
24 jump start the beginning of those relationships.

25 Also, as a housekeeping matter, it's essential

1 that you talk into a mike. The acoustics would be terrible
2 without the mikes. It's also necessary that when you speak
3 you start by saying your name for the recorder. The danger
4 if you do not is that something Dan LaFontaine says that you
5 absolutely disagree with violently will be attributed to
6 you.

7 (Laughter.)

8 So if you want not to have that happen you have to
9 say your name as you start.

10 So, if I could, I'd like to start at this end of
11 the table with one of our new members and ask you to
12 introduce yourself and tell us a little bit about yourself.

13 MS. LEACH: Good morning. I'm Irene Leach and in
14 my work role I am a faculty member in consumer studies at
15 Virginia Tech teaching both graduate and undergraduate
16 students. I am President of the Virginia Citizens Consumer
17 Council, a consumer advocacy in education organization
18 that's active in Virginia and currently President of the
19 Consumer Federation of America.

20 I have a history of growing up on an Angus beef
21 and Yorkshire hog farm in Central Virginia. Today I help
22 run that farm. We have a Farm Manager who's there on a
23 daily basis, but I am actively involved in that operation.

24 MS. GLAVIN: Thank you very much.

25 Marty?

1 MR. HOLMES: My name's Marty Holmes. I work for
2 the North American Meat Processors Association and have for
3 the last three and a half years. Prior to that I was with
4 Southwest Meat Association in Texas, which was representing
5 a five state regional state trade -- regional trade
6 association.

7 Been working with the meat industry since 1987.
8 From '87 to '91 I was actually in meat processing for a food
9 conglomeration company out of Houston, Texas. Thank you. I
10 look forward to working with the group.

11 MS. GLAVIN: Thank you.

12 MR. LaFONTAINE: I'm Dan LaFontaine. I'm with the
13 South Carolina Meat and Poultry Inspection Department. I
14 have been with that department for eight years. I'm, along
15 with a few others, one of the oldtimers on this committee.
16 This has been fortunate to be reappointed for the third, and
17 final, time.

18 Prior to my going with the South Carolina program,
19 state program, I had a 26 year career in food safety with
20 the US Army Veterinary Service. Thank you.

21 MS. GLAVIN: Thank you.

22 MR. GOVRO: I'm Michael Govro with the Oregon
23 Department of Agriculture. Been there since 1976. I spent
24 many years as a field inspector and Oregon does not have a
25 meat and poultry inspection program but we -- in my agency

1 we do inspect retail-exempt operations and have considerable
2 experience with HACCP through the seafood HACCP inspection.

3 MS. GLAVIN: All right. Thank you.

4 MS. MORENO: Howdy! I'm Elsa Moreno. I'm at
5 Texas A&M University. I'm a Food Microbiologist by
6 training. Have been down at Texas A&M for about six years.

7 I'm also the Director of the Center for Food Safety there.

8 Prior to that I was at Iowa State University. I'm
9 a researcher first and foremost as well as an educator and
10 have been engaging in not only research but a lot of
11 training of industry and also overseas with some government
12 officials in other countries regarding HACCP and also good
13 agriculture practices, which is not germane to this
14 committee perhaps but maybe it is. Thank you.

15 MS. GLAVIN: No. I think there's a real connect.

16 MS. MORENO: Yeah. I think so, too, yeah.

17 MS. GLAVIN: John?

18 MR. NEAL: My name is John Neal. I'm with Coursey
19 Smoked Meats in the little town of St. Joe, Arkansas. I'm a
20 member of the Southwest Meat Association and we've been in
21 business -- it's my wife's family business which we
22 basically inherited and were pushed into but we love it.

23 We've been USDA inspected for over 25 years. We
24 ship statewide. We have a small retail area but we do a big
25 business for a little business and we are currently into the

1 exporting of our product overseas. I'm looking to bring in
2 some higher-level education for small plants as well as
3 industry that are suited toward the personnel that are
4 involved in those situations. Thank you.

5 MS. GLAVIN: What do you produce, Mr. Neal?

6 MR. NEAL: We produce cured and smoked meat,
7 hickory smoked meat.

8 MS. GLAVIN: Oh, thank you.

9 MR. NEAL: We're very exclusive on that, just
10 nothing else.

11 MS. GLAVIN: Thank you.

12 MS. Kaster: My name's Collette Schultz Kaster.
13 I'm with a company called Premium Standard Farms. Premium
14 Standard Farms is a very large vertically integrated farm to
15 table pork operation. We are the second largest producer of
16 pigs in the country and we are in the top 10 for processing
17 operations.

18 We have operations in Missouri and North Carolina.

19 We're also owned by Contee Group, who is a large also
20 feeder of cattle, you know, it's a large poultry operation.

21 So I guess it would be fair to say that I represent a
22 larger segment of the meat industry.

23 I have been with the company for seven years. I
24 do our food safety and quality assurance programs as well as
25 our R&D programs. This is my second stint on the committee

1 and I'm looking forward to meeting the new members and
2 interacting with the group that was here before. Thank you.

3 MS. GLAVIN: Thank you.

4 MR. JAN: Good morning. I'm Lee Jan. I'm the
5 Director of the Texas Meat and Poultry Inspection Program,
6 which is located in the Texas Department of Health. This is
7 my second go on this committee.

8 I'm also, in addition to meat and poultry
9 inspection, I've also been in the Air Force Reserve for 26
10 years in public health, military public health. I've got
11 nine years experience in private veterinary practice.

12 So I've got experience on the government side and
13 the private industry side.

14 MS. GLAVIN: Thank you.

15 MS. LOGUE: Good morning. My name is Catherine
16 Logue. I am from North Dakota State University. I'm an
17 Assistant Professor in the Department of Vet and
18 Microsciences. My specialty is in food micro and
19 particularly meat microbiology, slaughterline and
20 slaughterline technology.

21 I also teach food safety, food-borne pathogens and
22 food micro. We have at NDSU the first minor degree in food
23 safety in the country.

24 MS. GLAVIN: Okay. There's something for Mr.
25 Neal, who's looking for higher education in the small

1 industry, yeah. You two will have to get together.

2 MR. LINK: I'm Charles Link. I'm Director of
3 Regulatory Affairs for Rocco Incorporated. Rocco is a
4 vertically integrated turkey and broiler producer in
5 Harrisonberg, Virginia. I don't know where we rank on that,
6 so we're not number two for sure but we try to hold our own.

7 I've been in this business for 21 years, which
8 means I probably started when I was 10.

9 (Laughter.)

10 This is my first meeting and I'm glad to be here
11 and I hope to participate or add some light somewhere,
12 anyway.

13 MS. GLAVIN: Thank you.

14 MS. BAYSE: Good morning. I'm Gladys Bayse from
15 Spellman College in Atlanta. I'm a professor of chemistry
16 there. I just finished year 27 in terms of academic years.
17 I'm new on the committee, as well.

18 My students and I over the years have done some
19 research on the benzene arsenid additives used in poultry
20 and swine so perhaps I can bring something from that
21 background. I'm delighted to be on the committee.

22 MR. MAMMINGA: I'm Mike Mamminga. I'm with the
23 Iowa Department of Agriculture and Land Stewardship. I am
24 Bureau Chief of the Meat and Poultry Inspection Program. I
25 put on white pants, a white shirt and black bow tie 30 years

1 ago, a couple of weeks ago.

2 We have had cooperative agreements with the USDA,
3 the FSIS, since the Acts were passed and it was possible to
4 do so.

5 I am interested in the relationship between the
6 state programs and FSIS and I'm interested in how we apply
7 these rules and regulations to all sizes of plants and to do
8 our jobs, to produce safe food and prove that we have
9 produced safe food. I enjoy the start of my second term.

10 Thank you, Maggie.

11 MS. GLAVIN: Thank you.

12 MS. JOHNSON: Alice Johnson with the National Food
13 Processors. I appreciate the opportunity to serve for my
14 second term of the committee.

15 I have worked seven years with trade associations
16 dealing with meat and poultry and food. Prior to that I
17 worked for 10 years for the Food Safety Inspection Services
18 in IIA and the Circuit Supervisor.

19 MR. MORSE: Good morning. I'm Dale Morse, a
20 Physician-Epidemiologist with the New York State Department
21 of Health.

22 I grew up on an apple and dairy farm in Western
23 New York and attended Cornell University College of
24 Agriculture. I trained as an internist also at the Centers
25 for Disease Control and have spent the past 20 years

1 investigating failures in the food safety system at times
2 involving outbreaks with noroic virus in clams, salmonella
3 enteritidis associated with shell eggs; E.coli with
4 hamburgers, listeria and other pathogens.

5 I'm a member of the State Epidemiologist Food
6 Safety Committee, FORCG, and the National Center for
7 Infectious Disease, CDC's Board of Scientific Counselors and
8 have grants, NIH grants, in Eastern and Central Europe.
9 This is my third time returning so I'm one of the oldtimers.

10 Thank you.

11 MS. GLAVIN: Thank you.

12 Sandra?

13 MS. ESKIN: Yes?

14 MS. GLAVIN: I thought that was you standing over
15 there but I'm so nearsighted I was afraid to say something.

16 So could you introduce yourself?

17 MS. ESKIN: First, I'm sorry I'm late but I'm a
18 local resident, which means I got stuck in rush hour
19 traffic.

20 My name is Sandra Eskin. I'm an attorney and
21 public policy consultant again here in the D.C. area and I
22 cover a range of issues dealing with consumer protection for
23 public interest groups.

24 Primarily I've done work for about 10 years now
25 for AARP on a whole range of food safety issues, both

1 dealing with FSIS and FDA as well as general food labeling
2 and drug labeling. This is my first time on the committee.

3 MS. GLAVIN: Okay. Thank you.

4 I will just mention, two members who have not made
5 it to the meeting although we expect them, Nancy Donley is
6 from the organization Stop, Safe Tables are a Priority, a
7 consumer organization that represents victims of food-borne
8 illness, and Carol Foreman, who I spoke to last evening and
9 she said that she would be here later this morning. So they
10 will both be here and if you will remind me I'll get them to
11 do the introduction when they come in.

12 One thing that a number of you mentioned, you
13 know, being in a second term or a third term and I thought I
14 would just say a little bit about that in case some of the -
15 - some of you may not be aware of this, in our charter for
16 this committee the terms run for two years and an individual
17 can serve no more than three consecutive terms.

18 So when the two year term is up we try to get
19 about a third new members so that at any time we have people
20 who've been here, who have a working relationship, who are
21 engaged in the issues and some new people. You know, that's
22 -- the Charter does not require us to do that one third
23 turnover but we try to hit that roughly so that there's a
24 regular turnover and there's also some consistency.

25 So we have a very full agenda for the next two

1 days. There's always a tension between all of the things we
2 want to get before you and get your advice on and trying to
3 leave a sufficient time so that we really do have a dialogue
4 and a discussion and not just presentations.

5 We will -- what I'd like to do is just go over the
6 agenda. I'll be talking about two different kinds of
7 presentations, briefings and issues. We've used that
8 terminology.

9 Briefings will be relatively short presentations
10 on something that is very relevant to the moment. It is not
11 something we will be asking to explore at this time in
12 depth, but something that we think you need to know about.
13 There certainly will be time for some questions and answers,
14 but not for extended discussion. Some of these may become
15 topics for discussions at future meetings.

16 The second kind of presentation will be issue
17 presentations and there will be three of these. These are
18 the issues that we have asked you to focus on over the next
19 two days and give us your thoughts on. So you will see that
20 this evening we have divided you into three issue groups and
21 we'll ask you to work this evening and to return tomorrow to
22 give us the benefit of your deliberations on those three
23 issues. So when you see briefings and issues that's the
24 distinction we're making.

25 So we're going to start off today with a briefing

1 on ratite and squab inspection. As you know, our
2 appropriations bill this year requires us to provide
3 mandatory inspection for ratites and squabs. We had a very
4 short turnaround time to get that into place.

5 Fortunately, this committee had spent several
6 meetings working on the inspection of species that are not
7 required -- that have not been required to be inspected. So
8 we had some real good background which really served us in
9 good stead since we got pushed into this very quickly, as it
10 turned out.

11 Following that briefing Joe Levitt, who is a
12 Director of the Center for Food Safety and Applied Nutrition
13 at FDA, will give us an overview and update on food safety
14 activities at FDA. So he'll be joining us later this
15 morning and told me he would try to stay around for part of
16 the meeting.

17 Following Joe's update we'll discuss our first
18 issue and that is our emerging strategy for egg and egg
19 products inspection. We are in the process of making our
20 approach consistent with the Agency's current science-based
21 food safety regulatory approach to meat and poultry products
22 and we look forward to receiving your input.

23 Then before breaking for lunch we will brief you
24 on our current thinking for new technologies. One of the
25 staff is here to do that, several of the staff.

1 We'll follow lunch with a second issue and that is
2 FSIS' current thinking on the industry's petition to amend
3 the 1996 HACCP regulations. We'll then move straight into
4 the third and final issue which is Federal, state and local
5 government relations.

6 As part of our farm to table strategy we need to
7 continue to develop and improve our working relationships
8 with jurisdictions at the Federal, state and local levels.
9 Your input will be extremely helpful.

10 As you no doubt noticed as we went around with
11 introductions, we have a number of state program people here
12 from different parts of different states but the state input
13 to this committee is one of its most vital.

14 We'll finish today's presentations with two
15 additional briefings, the HACCP-based inspection models
16 project and FSIS Next Steps. Then we'll close out the day
17 with public comments. We have a large audience. My
18 goodness! The last time I looked over there there was no
19 one there --

20 (Laughter.)

21 -- and now it's filled up.

22 For those interested in providing public comments
23 it would be very helpful if you would notify either Charles
24 Gioglio or Sonya West, who I think is still at the front
25 desk, so that we can work out times.

1 The three subcommittees will meet this evening
2 from 7:00 to 9:00. Dale Morse is leading the subcommittee
3 on emerging egg and egg product strategy. Mike Mamminga
4 will head the subcommittee discussing the industry's
5 petition to change the HACCP regs and Dan LaFontaine will
6 lead the third subcommittee, who will discuss Federal, state
7 and local government relations.

8 We'll get started tomorrow again at 8:30 and each
9 subcommittee will provide a briefing on their discussions
10 and recommendations from the evening session and then we'll
11 break for lunch.

12 After lunch we have planned three more briefings,
13 one from the National Advisory Committee for Microbiological
14 Criterias in Foods. We have traditionally had that
15 committee report to this committee on their activities. A
16 second briefing on applied epidemiology and a third one on
17 our field correlation strategy. Then we'll discuss any
18 remaining issues and plans for the next meeting and wrap up
19 again with public comments.

20 So in order to get things started -- well, first
21 of all, let me ask you are there questions or issues with
22 respect to the agenda?

23 (No response.)

24 Okay. Then what I would -- what I will do now is
25 turn over to Dr. Arshad Hussain, who will address the

1 Agency's recently implemented regulations concerning the
2 inspection of ratites and squabs.

3 Dr. Hussain?

4 DR. HUSSAIN: Thank you.

5 (Pause.)

6 Good morning and welcome to Washington again.

7 This is the first briefing, the easy one, and it's a very
8 brief briefing on ratite and squab inspection.

9 We were mandated by our budget attachments that we
10 should have an inspection system in place within 180 days,
11 that's about six months. What this mandate really did was
12 it mandated the PPI to incorporate squab and ratite
13 inspection in it. Presently we are -- we were doing a
14 voluntary inspection for both of these species and on April
15 26, 2001 the inspection became mandatory.

16 I will just briefly walk you through a couple of
17 things before we go into the meat of it. We had to define
18 ratite and then we had to define the squabs. The ratites
19 were very easy, these are flightless birds of either sex
20 with small, rudimentary wings and medium-tender meat,
21 etcetera. In ratites we have basically the major interest
22 is in ostriches, emus and rheas.

23 The squab definition is a little bit
24 controversial, was controversial, most will remain
25 controversial, but this is the best we have today. Squab is

1 a fledgling pigeon of either sex that is tender meated with
2 soft pliable smooth-textured skin, flexible breast bone
3 cartilage and has not flown yet. I think this comes from
4 Webster directly.

5 We did some research and there are other reading
6 definitions within the squab and pigeon industries and
7 interested parties. The definition is still controversial.

8 We did publish a Federal Register notice amending
9 the regulation on May 1, 2001 which was a couple of -- three
10 days later than we were supposed to, but we were very
11 fortunate that we were able to do that still on time. Six
12 months is really not much time to do the staff work and get
13 everybody's input in and publish it. Then we published two
14 FSIS notices which covers the ratite and squab inspection
15 procedures.

16 In the case of both of these birds, so to speak,
17 all rules of PPIA apply. The only thing Congress did is
18 made it from voluntary to mandatory inspection. There were
19 no strings attached. So without any difficulty all the
20 regulations that we have now presently in place apply to
21 both these birds.

22 We had in place under voluntary inspection a
23 guideline for ratite inspection. That guideline has been
24 adopted as is for the time being. We will continue
25 conducting inspection in Federally inspected plants and

1 state plants using that guideline.

2 The squab slaughter inspection is being conducted
3 and was being conducted using the traditional inspection
4 system which is still part of the regulation for the line
5 and inspection activities.

6 The ratite slaughter inspection guideline is under
7 review. Once we have finished reviewing that guideline we
8 will publish it. The reviewed material will be finalized
9 after consultation with the National -- of the union.

10 We will work on E.coli and salmonella performance
11 standards as well as the requirements as is under HACCP. We
12 do not have data at this time for both of these birds.

13 As usual regarding the present regulations and the
14 requirements of BODAC (phonetic) the state inspection will
15 continue as it is. It's just changing over from voluntary
16 to mandatory. There is really no change in there, either.

17 For interstate and foreign commerce the product
18 must be inspected. This is a major departure from the past.

19 There were no requirements for interstate movement and no
20 requirement for exports and imports.

21 With the species coming under mandatory inspection
22 all of the rules of PPIA and FMIA apply and all regulations
23 under CFR 9 apply here. So both import and export are under
24 standard Federal inspection.

25 We did consult with the states while we were

1 developing the policy and were developing the regulation and
2 the notices and we were in the process of trying to
3 implement it so all interested parties were brought into the
4 picture. We sent two letters, one to the states, which have
5 equal to inspection system with FSIS and the others who do
6 not. The message still was the same.

7 What establishment had to do on April 26th
8 thereafter is to apply for inspection under the new
9 regulations from voluntary to mandatory inspection and then
10 it requires that they should have SSOP and HACCP implemented
11 within a specified period of time.

12 I have with me Dr. Henry Sidrak on the right side
13 of me, who is the principle staff officer of ratite and
14 squab inspection, and Dr. Ragland, who is a senior staff
15 officer with my staff. At this point if you have any
16 questions we'll be more than happy to answer them.

17 MS. GLAVIN: Thank you.

18 MR. JAN: This is Lee Jan. I just have one
19 question and I'm sure you may not be the right person to
20 answer it but someone here may.

21 I just wonder why these birds or species were
22 selected and quail was omitted? It seems to me that at
23 least in the southern parts of the southern states and in
24 any of the restaurants I've gone to you see quail on the
25 menu but you don't see the pigeons or the squabs on the

1 menu.

2 So it seems like there's a bigger market for quail
3 and that product has been omitted. I just wonder if there's
4 a reason for that?

5 MS. GLAVIN: This was not something that the
6 Department put forward as a legislative request. The
7 provisions were put in through the Appropriations Act. So
8 we really don't know, you know, what was driving that or --
9 the record shows little to no discussion of it. So there's
10 not -- there's not a legislative history to go to.

11 I think that the appropriations staffs might be
12 able to give you some further information but it was not --
13 you know, it was not a bill that was brought up and subject
14 to debate and markup, etcetera. It just came in through the
15 Appropriations Act. So I can't really help you on that.

16 As you know, with this committee we talked a lot
17 about what kinds of criteria ought there be -- ought to be
18 applied to determine whether a species not currently under
19 mandatory inspection should be brought under mandatory
20 inspection. Certainly, one of the ones that I remember from
21 those discussions was the amount of product being produced
22 and sold in this country.

23 MR. JAN: Thank you.

24 MS. GLAVIN: Yes?

25 MS. ESKIN: Sandra Eskin. Did either of these two

1 species present any unique food safety concerns?

2 MS. GLAVIN: Let's go to our experts.

3 (Laughter.)

4 MR. SIDRAK: Henry Sidrak, FSIS. Nothing really
5 particular about ratites or squabs that presents a unique
6 food safety concern. They are pretty much the same as other
7 poultry.

8 I think, as Dr. Hussain mentioned, the E.coli --
9 the generic E.coli, E.coli and the salmonella is already
10 taken into consideration to be developed.

11 MS. GLAVIN: There are obviously some practical
12 issues with respect to the ratites since those aren't able
13 to be processed in a poultry plant. They are generally
14 processed in a red meat plant, for obvious reasons.

15 (Laughter.)

16 Dan?

17 MR. LaFONTAINE: First of all, an add-on to
18 Sandra's question.

19 Some who hadn't been involved with the committee
20 or that had been involved with the committee before knew we
21 spent quite a bit of time in the FSIS staff on doing
22 literature research on all of the non-amenable species. If
23 you look at that it's -- although it's weak in some areas it
24 shows the same food-borne pathogens that we look at in
25 poultry or in -- in other poultry species such as salmonella

1 campylobacter, et cetera.

2 So the conclusion of this committee was that all
3 of these species that are regularly produced for commerce
4 need to be under inspection. The basis for that was public
5 health.

6 The question that you may not have an answer to is
7 what, if any, activity by FSIS or Congress is happening as
8 far as the additional species that in principle should go
9 under mandatory inspection? Can anyone from FSIS give me
10 any information on that?

11 MS. GLAVIN: Well, at this point the Agency is
12 continuing to look at options on various kinds of animals
13 and, you know, using the work of the Advisory Committee. We
14 do not have any legislation either drafted or -- obviously,
15 if it's not drafted we haven't sent it forth to the Hill.

16 I'm not aware of what -- and I don't know -- I
17 don't see anyone here who could give us a legislative update
18 in terms of what kinds of bills are pending on the Hill, but
19 I can ask that we -- we keep a list of all bills that are
20 introduced that have anything to do with our work. As you
21 know, there are many, many, many bills that are introduced
22 and so -- but it does give you a quick overview.

23 So maybe we could arrange to have Chris or someone
24 from the legislative staff bring copies of that over, that
25 list. That might shed some light on it. I can't help you.

1 Sorry.

2 Do you have any of these species under inspection
3 in your state, Dan?

4 MR. LaFONTAINE: We have squab. Is that what your
5 question was? Yeah, there -- to the best of my knowledge
6 there are two major squab slaughter and processing plants in
7 the United States. There are others but one in South
8 Carolina and then the other in California.

9 So we were quite involved with your staff early
10 this year to familiarize them with the -- with the process.

11 Fortunately, I'll add that it was pretty much a non-event
12 for us because they already had an FSIS grant of inspection
13 for poultry. So it was a matter of some minor changes in
14 our case.

15 MS. GLAVIN: Okay.

16 Lee? I was going to ask you if any of the other
17 states had experience with these -- with these previously
18 non-amendable species but perhaps you could answer that and
19 ask your question.

20 MR. JAN: Well, let's try it. Lee Jan.

21 In Texas we've had ratites under inspection,
22 mandatory inspection, since it was first introduced as a new
23 or a -- a new form of meat. We've also -- squabs, we don't
24 have any producers in Texas. We have quail. We have a big
25 quail producer in Texas.

1 But we require inspection, mandatory inspection,
2 of all species used for food if they're birds, any bird
3 species. So we don't -- if someone does a bird, even if
4 it's one that's not inspected currently under -- by FSIS
5 it's mandatory under Texas. We also have exotic game and
6 buffalo that is mandatory under Texas.

7 But my question or initially I guess a comment and
8 then a question, since we have had ratite -- mandatory
9 ratite inspection for some time one of the hazards that we
10 recognized and were concerned about was the use of
11 microchips for identification that was particularly used
12 often early in the industry, the development of the
13 industry, when the birds were very valuable.

14 It was -- they were used to try to reduce the
15 thefts but it became a problem or a potential problem for
16 the meat because depending on where that microchip device is
17 planted it tended to migrate. The birds did not have an ear
18 to put the microchip implant as you do in livestock species
19 and the ear comes off and it seems to stay pretty good.

20 So what we required, we made -- by regulation we
21 required that the producer certify whether or not the birds
22 were microchipped or had been identified with a microchip or
23 if they bought birds that were microchipped and, if so, we
24 want to know the location.

25 Then we required the plant to find that microchip

1 before -- and that's where they use a scanner. Now that
2 tended to be some problems but the plants were able to
3 resolve that.

4 I don't see that requirement unless through HACCP
5 but, you know, whether it's identified, you know, I mean
6 that would be where you'd find it. I guess we'd have to
7 address that, but I see nothing in the regulations that
8 would address specifically microchips. I was just wondering
9 if FSIS has given some thought to that.

10 DR. HUSSAIN: Identification of animals and flocks
11 of birds have been an issue with us for the last 25 years.
12 I think we worked very hard sometime in the late '80s and
13 early '90s and we have the taskforce and my staff, Dr.
14 Lazenby, headed it. It really did not come to a conclusion
15 because usually you could not convince the cattlemen and
16 others to go along with us on that one.

17 We are now again active in that area. Computer
18 Sciences Corporation made a presentation to me and my staff
19 last week. They brought with them a package that they are
20 using now in the European Union to track animals for various
21 reasons but to clearly BSE and now the hog diseases.

22 We did refer them to other folks and we will -- if
23 somebody's interested they can let us know and we will refer
24 them to you. We basically -- this is what we told them that
25 we were looking to get packages that they left with us and

1 we will be in touch with them.

2 But at the same time we would refer them to the
3 National Turkey Federation as with Cattlemen's Association
4 AMI and other associations. We gave them their addresses.
5 I think this is -- this is an activity which really depends
6 on the industry to follow. Primarily, not FSIS activity
7 because, as I said, we tried it in late '80s and early '90s.
8 We really did not get anywhere with that.

9 So that is one package that will be -- these
10 people will be making contacts with you. The European Union
11 is using it very successfully and it's a large package and
12 it was very impressive how they can almost track the animals
13 from birth to the slaughter house. It's very easy to use.
14 It's not very expensive.

15 So we will work with them and see if we can do
16 anything about it. That's all we have really at this time.

17 MS. GLAVIN: Okay. What about the issue of when
18 the animal goes to slaughter recovering the chip, the
19 identification, so that it doesn't become part of your food?

20 DR. HUSSAIN: They had various options. One of
21 the options as a standard option was to have just an ear tag
22 which we definitely use in the case of hogs and other
23 animals. It's not useable in the case of birds.

24 They will have to develop a standardized or non-
25 standardized species specific product to go along with that.

1 It could be -- if it's not an ear tag, if it's not an
2 implant in the ear as we use it now in calves and hogs, it
3 could be with a leg band or it could be in the wing band.

4 The wing bands were used in the early '80s to
5 identify birds. The Swiss used them very successfully in
6 wildlife to monitor the rabies and incidence of other
7 diseases which are zoological or for other purposes
8 communicable to animal species. So they can come up with
9 that.

10 The key was basically to have the software which
11 is capable of handling all species at all times at all
12 locations. It's almost a little bit better than the Rivers
13 we have which is under Oracle specific part of the stage we
14 can use it together.

15 But they have several options available and we
16 will definitely -- we have the information if anybody wants
17 it that we will give to provide that information to you and
18 then they will be in touch with you directly. They have a
19 whole whole now in CSE in Herndon, Virginia assigned to
20 their work.

21 MR. JAN: One thing I would -- this is Lee Jan
22 again -- one thing I would maybe mention here is that I
23 believe this could be identified as a hazard reasonably
24 likely to occur or a hazard not reasonably likely to occur
25 in this address but I think emphasis needs to be made to the

1 inspection staff that if a plant doesn't address it then the
2 need to ask the question, "Why didn't you address that?"
3 because it is an issue or can be an issue.

4 The big thing with the ratite -- and the
5 technology I'm sure has improved -- but initially or early
6 on the best place they recommended to use the microchip was
7 in the pecten muscle in the back of the neck and if they did
8 that properly it didn't tend to migrate. But the problem
9 had been when the birds are so valuable coming from the --
10 coming out of the eggs they were valuable immediately there
11 was a little risk and some birds were killed.

12 So some people decided that it's easier to use on
13 of the vestigial wings or that area but they couldn't put it
14 very far out because those wings were -- when they run they
15 keep their wings out and so they get damaged, they run into
16 fences and stuff. So they tried to put it closer to the
17 body and that's where the chip would migrate.

18 It migrates a long way and that was the reason
19 that we required them to scan to find the location of that
20 microchip. That's not 100 percent but at least we had an
21 effort.

22 But I think if the plants address it in the HACCP
23 plan and our inspection staff and FSIS' inspection staff
24 knows that that is something that needs to be addressed in
25 their HACCP plan and it's not that they ask questions about,

1 why is that not a hazard? I think that would probably be
2 the best way to address that.

3 MS. GLAVIN: Thank you. It sounds like something
4 we do need to get into our guidance to our inspectors.
5 That's great.

6 DR. HUSSAIN: Just for the information, we are
7 developing guidelines for calf implants for residues now.

8 MS. GLAVIN: Great.

9 DR. HUSSAIN: To resolve that issue that calf
10 implants do not get into either the animal food or the human
11 food chain. So we are developing guidelines for calves.

12 MS. GLAVIN: Okay.

13 Mike?

14 MR. MAMMINGA: Mike Mammainga. There's an issue
15 here that we haven't really talked about during this
16 presentation and that is, as Maggie said, FSIS didn't ask
17 the Congress to act on ratite and squabs to make them
18 amenable to the Acts. So you might ask yourself, well, why
19 did it happen?

20 I think it addresses a much broader issue about
21 what is amendable to the Federal Meat and Poultry Inspection
22 Acts which have traditionally been cattle, sheep, swine,
23 goats, equines and domestic poultry until the regulations
24 under the PPIA were amended to include ratites and squab.

25 That has to do with the fact that mandatory

1 species are inspected at taxpayer expense. We all pay for
2 that in our taxes. Whereas, voluntary species you have to
3 pay for it.

4 So with our very consumer-conscious society there
5 is an expectation that all of the flesh that we eat from
6 animals and birds are inspected. If they are not inspected
7 as a mandatory species, that they be subject to some sort of
8 a voluntary inspection program, which FSIS and the state
9 programs often provide for a fee, a fee which may be between
10 \$20 or \$30 per hour or more.

11 So for the ratite people and the squab people
12 wanting inspection there was a certain financial
13 consideration here to have their species made mandatory to
14 the Acts and then the inspection is provided for free or at
15 least we all pay for it through our tax dollars.

16 There are other species or producer groups out
17 there who would like to have their species inspected as
18 mandatory, the buffalo people, the deer people, the people
19 in cervid a long time requested that or wanted it, the same
20 thing for the quail people, oftentimes they request
21 mandatory inspection.

22 So that goes into the whole issue that we have
23 discussed many times at this committee in the past what
24 should be amenable to the Acts. There are a couple of
25 sides. Food safety is one thing that we're interested in

1 and the other is the economics of providing another
2 mandatory inspection service at taxpayer expense. Of
3 course, the third issue is the producer groups having to pay
4 for voluntary inspection.

5 So it's kind of interesting here. It seems to me
6 that the ratite people and the squab people did their
7 homework and went to the Congress and got their business
8 done. It provides the same sort of inspection that cattle
9 and sheep and the rest get and it comes back to us, it will
10 come back to us in FSIS and the state programs, what is our
11 food safety thoughts on the animals that we use for food and
12 whether or not any of them should be voluntary or whether
13 all of them should be mandatory. I think that's kind of an
14 issue here.

15 MS. GLAVIN: Okay.

16 Are there further questions of the presenter or
17 comments that people would like to contribute?

18 (No response.)

19 Okay. Thank you, Dr. Hussain.

20 Okay. We are for once -- this never happens on
21 this committee -- ahead of schedule and so I'm going to skip
22 ahead to the issue presentation emerging egg and egg product
23 strategy and have that presentation made.

24 My proposal is we have the presentation, we take
25 our morning break and then we come back. If -- well, first,

1 after the presentation if there are any questions, requests
2 for clarification, we can handle those.

3 This is one that will be going to one of the
4 subcommittees this evening for in-depth discussion. Then
5 we'll take our break and we will hear from Joe Levitt after
6 the break.

7 So Judy Riggins is going to make the presentation
8 on our emerging egg and egg product strategy.

9 (Pause.)

10 MS. RIGGINS: Okay. I think we're ready to roll.
11 Thank you. Thank you. I'm happy to be here with you this
12 morning.

13 This is the first time that we are bringing an egg
14 issue to the advisory committee. We thought it was
15 important. First of all, you've had experience with meat
16 and poultry HACCP over the last three years and you have
17 experiences and knowledge to share with us and to inform
18 your recommendations to us.

19 Secondly, most of the state regulators also have
20 responsibility for egg and -- shell eggs and processed eggs.

21 So we thought it was important to share this emerging set
22 of proposals that we hope to publish sometime toward the end
23 of the summer or the beginning of the Fall.

24 So with that I'm going to first walk through FDA's
25 part of the rulemaking or proposals and then walk through

1 FSIS'. I need to preface this by saying that we had a very
2 public process that started in 1998 after the publication of
3 the Interagency-SE risk assessment.

4 We convened several meetings in which we had
5 working groups that were composed of members from the
6 industry, from consumer groups, from the public health
7 community and the states. The states have been very active
8 with us in developing these concepts and then developing
9 them into actual action items.

10 The egg safety action plan was actually published
11 in December of 1999. After that FDA, CDC, FSIS, AMS, APHIS
12 and the states all started working on the provisions that
13 would ultimately end up in our proposals.

14 So what I'm going to present to you is our current
15 thinking. Our regs are currently under Department review at
16 this point. What I'm going to propose -- show you is the
17 current thinking.

18 First let's start with the goals in the egg safety
19 action plan. They were to reduce SE-associated illnesses by
20 50 percent by 2005 and to eliminate SE egg associated
21 illnesses completely by 2010. I realize that this is an
22 aggressive goal but we are -- you know, we are committed to
23 working toward it.

24 Then how will we measure success? CDC currently
25 has a number of surveillance systems that they employ and we

1 will use the information from those surveillance systems to
2 determine our success. The 1998 CDC baseline data will be
3 that which we will begin with, that will be our basis, will
4 decrease in SE cases and outbreaks.

5 The CDC surveillance systems that we will rely on
6 are the FoodNet, the National Salmonella Surveillance
7 System, the National SE Outbreak Surveillance System and
8 Food-Borne Diseases Outbreak Surveillance System.

9 The egg safety action plan has two strategies. As
10 we worked through all of the issues we recognized that we
11 wanted to accommodate very small producers as well as large
12 coop organizations. So we developed a strategy that we
13 believe has an equal approach in terms of -- or an equally
14 effective approach in terms of providing a reduction in SE
15 illnesses.

16 The first strategy has an emphasis on on-farm
17 production. FDA will -- has responsibility on the farm for
18 production animals and they will have responsibility for the
19 rules that will govern on-farm production.

20 In packing and processing in strategy one is under
21 FSIS' responsibility and then distribution retail
22 surveillance, research and education we share
23 responsibilities among the agencies.

24 In strategy two there is less rigorous
25 requirements -- there would be less rigorous requirements

1 for production but there would be a kill step at packing and
2 processing that would provide the same amount of protection
3 and hopefully the same reduction in SE illness.

4 We hope that over time that there would be a shift
5 from strategy one to strategy two but we recognized that we
6 had to start with the industry as it currently is configured
7 and currently exists. So we wanted to make sure that we had
8 strategies that accommodated both.

9 We have had, as I said, Federal, state and
10 industry actions that indicate clear progress. There are
11 currently egg quality assurance plans that are employed by a
12 number of the states that have had good results and we are
13 using those as a basis to go forward. Lessons learned,
14 things that were positive from those egg quality assurance
15 plans are being employed and used in this egg strategy.

16 Secondly, the Food Code. The FDA currently has
17 Food Code requirements that are promulgated by FDA but are
18 actually adopted and implemented by the states. We hope to
19 capitalize on the lessons learned from the Food Code
20 experiences.

21 A related activity that FDA completed in December
22 of 2000 was to finalize its rule on labeling and
23 refrigeration. The labeling will now subsume FSIS' current
24 requirement for labeling on egg cartons and egg packages.
25 The safe handling instructions will stay to prevent illness

1 from bacteria keep eggs refrigerated and cook eggs until
2 yolks are firm and cook foods containing eggs thoroughly.

3 The second part of the final rule is the
4 requirement for refrigeration, that eggs that are received
5 at retail be promptly placed under refrigeration at 45
6 degrees or lower. This is an extension of the current
7 requirement that FSIS has for 45 degree -- for the
8 refrigeration of eggs in transport. So we're completing the
9 continuum.

10 The current thinking for on farm provisions would
11 be nationwide consistent standards for the farm, packer,
12 processor and retail. As I said earlier, FDA has
13 responsibility for the farm and for retail and USDA has
14 responsibility for egg packers and processors. Our thinking
15 at this point is that we would implement through the state
16 through contracts.

17 The on-farm components would include that chicks
18 from SE-monitored breeders be used in all production.
19 That's the APHIS NPIP program that currently is in place.
20 Now there would be biosecurity measures that producers would
21 use negative -- SE-negative feed, that producers would have
22 cleaning and disinfection of houses, rodent and pest control
23 and refrigerated storage of eggs.

24 With regard to verification that there would be
25 one environmental test per laying cycle and if that

1 environmental test proves positive then there would be
2 testing of a certain number of eggs based on statistical
3 analysis. If those eggs test positive then they would go to
4 -- they would be diverted to egg breaking and
5 pasteurization.

6 At retail, FDA would codify certain egg-related
7 provisions of the 1999 model Food Code. It would include
8 options for serving foods containing raw or undercooked
9 eggs, times and temperatures for cooling and holding foods
10 containing raw or undercooked eggs and requirements for
11 substituting pasteurized eggs for raw eggs for at risk
12 consumers.

13 As I said earlier, surveillance would be that we
14 would work -- we would partner with CDC to determine the
15 human SE infection illnesses, numbers of illnesses. The
16 outbreak detection investigation would be conducted by FDA.

17 FDA would assess the practices and environmental
18 circumstances of the outbreak, product identification and
19 tracking systems and trace-back procedures, as I said, and
20 update preventive controls.

21 With respect to research, FDA convened in
22 September of 2000, a meeting in Atlanta, to begin to
23 dialogue on research that is needed for SE in eggs. FDA has
24 led the effort to develop a research plan which includes
25 intermural and extramural and cooperative projects.

1 Then with respect to education, the two agencies
2 along with AMS and APHIS are going to work on campaigns and
3 training for producers, packers and processors, food
4 service, food handlers, for both sensitive populations and
5 the general population.

6 Then for consumers we believe education is
7 important and we will have developed information for
8 sensitive populations and the general population. We plan
9 to work as a collective group of agencies that will develop
10 the plans, work with the states, to make sure that we are
11 including all of the important information. We'll share
12 this with the public before we actually embark on the
13 education project.

14 The timeline that we have currently would be that
15 we would propose the rules in 2000. We'd go to final rule
16 and implementation between 2002 and 2004. We would measure
17 our impact in 2005. Then, as I said earlier, our goal is to
18 eliminate SE illnesses by 2010.

19 Next I'll go to the current thinking on the
20 proposals for FSIS. As you know, earlier this year
21 Secretary Veneman pledged to continue to work to strengthen
22 the Federal food safety programs.

23 As I said earlier, we identified eggs as an
24 important food safety issue that the agencies needed to work
25 on together. I'll skip this because it's repetitive.

1 The egg safety proposals at FSIS will be
2 responsible for are founded on three principles. First,
3 that food safety hazards can result in food-borne illnesses
4 that occur in each state of the farm to table continuum and,
5 therefore, each stage also provides us with opportunities
6 for minimizing the effects of those hazards.

7 Secondly, those in control of each segment of the
8 farm to table continuum their responsibility for identifying
9 and preventing or reducing food safety hazards.

10 Thirdly, the EPIA, the Egg Product Inspection Act,
11 public health mandate requires that FSIS address food-borne
12 illness hazards within each segment of the egg product
13 chain.

14 As I talked about earlier, there were two
15 strategies, strategy one and strategy two. Strategy two
16 risk reduction is based on treatments at the processor,
17 designed to eliminate SE from contaminated eggs.

18 The FSIS strategy also includes provisions for
19 systemic prevention of biological, chemical and physical
20 hazards through the adoption by egg packing facilities and
21 egg product plants of HACCP and targeted efforts to control
22 and reduce harmful bacteria on and in shell eggs and egg
23 products.

24 It also includes food safety performance standards
25 that provide incentives to egg packing facilities and egg

1 products plants to improve safety and removal of unnecessary
2 regulatory obstacles to innovation. It also includes
3 efforts to address hazards that arise throughout the food
4 safety continuum from farm to table.

5 FSIS inspection and our current thinking would be
6 that inspecting products in facilities to verify that
7 statutory requirements are being met and for taking
8 appropriate compliance and enforcement actions when the
9 requirements are not being met. This would be FSIS'
10 responsibility.

11 We would rely less on after the fact detection of
12 product and process defects and more on verifying the
13 effectiveness of processes and process controls. We would
14 restructure inspection procedures and rely on systems review
15 techniques.

16 The industry's role. The industry's would be
17 responsible for producing and marketing products that are
18 safe, unadulterated and properly labeled and packaged.

19 Who would be effected? All egg products plants
20 would be subject to requirements put forth in the proposals.

21 If a shell egg packer sorts eggs from a source that is his
22 or her own the packer would be required -- other than his or
23 her own the packer would be required to comply with the
24 proposed rule no matter the size of his or her flock.

25 However, if a producer/packer with a flock of more than

1 3,000 layers would also be subject to proposed rules.

2 There's an exemption in the Egg Products
3 Inspection Act for producers who have 3,000 or fewer layers.

4 In our current thinking, we are -- we want to provide
5 requirements for all those who are producing more than 3,000
6 and those who are being provided with eggs from other
7 sources. This is who would not be effected. If a shell egg
8 packer sorts eggs from his or her own production and has a
9 flock of 3,000 or fewer layers it would be exempt.

10 Under the new system that we proposed industry
11 would assume full responsibility for production decisions
12 and execution and FSIS having set forth the food safety
13 standards would monitor compliance with those standards and
14 related requirements and under HACCP would verify a process
15 control with pathogen reduction and control.

16 The egg packing facilities and egg product plants
17 would develop and implement a HACCP system and sanitation
18 standard operating procedures. We would also propose
19 performance standards for both shell eggs and egg products
20 and pasteurized shell eggs.

21 The performance standards that we would propose
22 would spell out the objective level of food safety
23 performance each plant processing these products would meet
24 and allow plants to develop and implement processing
25 procedures customized to the nature and the volume of their

1 production.

2 The performance standards at this point we believe
3 would cover cooling and storage and we would move to
4 eliminate prior label approval systems. We would require
5 refrigeration labels on eggs and special handling labels on
6 liquid or frozen egg products and we would eliminate the
7 prior approval for blueprint specifications and equipment.
8 We would also move to prohibit the repackaging for retail
9 sale of eggs that have previously been shipped for retail
10 sale.

11 Producers would be afforded a greater autonomy in
12 decisionmaking affecting their own operations and would be
13 expected to take responsibility for setting up the site and
14 product appropriate process controls to achieve FSIS
15 established performance standards.

16 We also expect that there will be new
17 opportunities to incorporate new technologies and
18 continuously improve food safety and that these technologies
19 will be more readily identified once we give more
20 flexibility to the industry.

21 So in conclusion, the further reductions in egg-
22 associated in SE illnesses we believe are achievable and the
23 government, states and industry will continue to work
24 together to achieve these goals.

25 With that, I can take any questions that you might

1 have.

2 Yes, sir?

3 MR. NEAL: Ms. Riggins, one of the first things
4 that you addressed that I'll address first is I'm concerned
5 with the education, the public education, is are you
6 planning to do a television as well as radio and pretty big
7 work on the safe handling of eggs and how to cook and
8 process them for people?

9 MS. RIGGINS: Yes. There is currently in place a
10 collaborative effort among the Federal agencies, the
11 consumers and the industry that have begun to develop
12 messages for the consumers with respect to meat, poultry,
13 seafood, fresh fruits and vegetables and other foods that we
14 know are of concern with regard to pathogens.

15 This work that we are currently doing will feed
16 into that effort and we do expect to have a very public
17 process to develop the messages for safe handling and
18 cooking of egg -- shell eggs and egg products.

19 MR. NEAL: Okay. Well, thank you. One of the
20 other concerns I have is I noticed that you were talking
21 about refrigerator temperatures of 45 degrees. It seems to
22 me like the standard, that's very close to the tolerances.
23 The standards basically for any product has been 40 degrees
24 so why the difference in five degrees when it's not
25 necessary and 40 would be better or below?

1 MS. RIGGINS: Yeah. The current provisions of the
2 Egg Products Inspection Act direct the Agency to provide
3 requirements at 45 degrees and that -- it's a statutory
4 requirement and that's why we adhere to that.

5 We are aware that there is research underway that
6 may impact that 45 degree temperature. If such research
7 shows that there's a scientific basis for lowering it then
8 we would move to take the appropriate action to go to
9 Congress and have a change in the statute but currently it
10 is statutorily 45 degrees.

11 MR. NEAL: Right. Well, I really base my question
12 on the fact that meat and poultry are kept at 40 or below
13 with those standards as part of our HACCP programs in the
14 cooling.

15 MS. RIGGINS: Right.

16 MR. NEAL: The other thing I wanted to address was
17 you're talking about going to the farm and I believe it was
18 from the farm to the table, I know that's the major concern
19 of FSIS in the future from farm to table, but when you get
20 into a procedure where you have an individual that is
21 producing eggs for -- and I don't want to touch on anybody,
22 they could be anybody, Tyson's Foods.

23 I'm from Springdale, Arkansas. I grew up in the
24 Tyson area and I know how it works and I was involved in it
25 as a young man.

1 But you're going to have a farmer out there that
2 has approximately eight houses and he may have 20,000 or
3 25,000 birds. Now when you start telling him he's going to
4 have to have a HACCP plan this is -- we go back to the
5 education -- you'd better get ready for it because they're
6 going to have a hard time adapting to this because these
7 people do take care of their pest control because of the
8 loss of birds and not taking care of sanitation conditions
9 will create a loss of birds and income for themselves.

10 But they're going to have a hard time adjusting to
11 this without some major, major renovations. I've seen this
12 first-hand and I know this will be a big problem for you
13 all. I'm not attacking you. I'm just --

14 MS. RIGGINS: Yeah. I know. I need to clarify --

15 MR. NEAL: -- pointing that out.

16 MS. RIGGINS: As I was working through the slides,
17 our farm requirements are going to be those that we have
18 drawn from the quality assurance programs that are currently
19 in place in the states. It is not HACCP on the farm. It
20 will be biosecurity, rodent control, all of the ones that I
21 walked through, let me go back.

22 But it is not HACCP on the farm. The HACCP would
23 be at the egg packing facilities and then in egg breaking
24 and pasteurization plants. That's our current thinking.

25 So I'm making a distinction between what would

1 happen on the farm --

2 MR. NEAL: Okay.

3 MS. RIGGINS: -- and what would happen at the egg
4 packing facility. Yeah.

5 MR. GIOGLIO: Alice? I think you had your hand
6 up?

7 MS. JOHNSON: Alice Johnson, National Food
8 Processors. Judy, thank you for the presentation.

9 You talked about the exemption for processors of
10 3,000 eggs or less.

11 MS. RIGGINS: Right.

12 MS. JOHNSON: Is there -- to kind of piggyback on
13 what John was saying, the smaller processors. Is there any
14 reason why you picked that number? And I am to assume they
15 will be exempt from any HACCP requirements?

16 MS. RIGGINS: Right now under the statute we are
17 limited in what we can do. What we believe we will propose
18 and at least our thinking is that there will be a very
19 aggressive education effort for all of those producers who
20 have fewer than 3,000.

21 We will have the same level of effort that we did
22 for the very small plants, which was to have a videotape of
23 HACCP training to provide them with guidebooks, workbooks,
24 on how to develop a hazard analysis. How to conduct a
25 hazard analysis, how to do a HACCP plan, how to develop

1 their SSOP's so that there are -- that the knowledge is
2 there but we won't necessarily be able to actually take the
3 same regulatory approach because there is this exemption
4 that exists in the current statute.

5 But we do intend to have a very aggressive
6 education effort and to work with that group of producers.
7 So it isn't that we are, you know, going to completely
8 ignore them and they will not have any involvement, but
9 right now we are -- at FSIS we are limited in what we can
10 actually bring about in terms of regulatory requirements for
11 those.

12 MS. JOHNSON: Thank you.

13 MS. RIGGINS: Mm-hmm.

14 MR. GIOGLIO: Collette?

15 MS. KASTER: Collette Kaster. Could you elaborate
16 a little bit on how FDA will apply their on farm authority?
17 Will it be similar to what they do with feed mills and will
18 they be the ones actually taking the environmental test?
19 What will the environmental test be? I guess can you just
20 elaborate on that whole --

21 MS. RIGGINS: Right.

22 MS. KASTER: -- process of on farm and the
23 authority associated with it?

24 MS. RIGGINS: Right. Our current thinking is that
25 the majority of the work will be contracted through the

1 states for both FDA and FSIS egg packing and FDA at the
2 farm.

3 That would mean that the state officials would
4 verify that those provisions that FDA would promulgate are,
5 in fact, being carried out. They would then notify FDA at
6 some frequency about the compliance with the requirements.
7 But we are -- we have not yet worked through all of the nuts
8 and bolts of how it would be done. But our thinking at this
9 time is that we would contract with the states to do that.

10 MS. KASTER: Just to clarify one more thing. Then
11 is FDA's authority for this a build on of their feed mill
12 authority or do they in general have the authority to
13 regulate on the farm?

14 MS. RIGGINS: Under the Food -- under the Food,
15 Drug and Cosmetic Act FDA has authority for all on farm
16 production, yes.

17 MS. KASTER: Okay.

18 MR. GIOGLIO: Dan?

19 MR. LaFONTAINE: Dan LaFontaine from South
20 Carolina. My question is where we're -- where we are now
21 and where we're headed. I want to zero in on the shell egg
22 packers and I may be wrong so first let me give you what I
23 think is the current situation and then we'll go from there.

24 As far as shell egg packers, they are not -- the
25 involvement by the USDA of egg packers is with the

1 Agriculture Marketing Service on a voluntary basis for the
2 grading of eggs. They do, or at least they used to and I
3 believe they still do, require certain sanitary standards to
4 be met if they're going to -- they contracted with to do the
5 voluntary grading.

6 So can someone tell me, am I -- is that correct,
7 first of all? Is that where we are now as far as shell egg
8 packers?

9 MS. RIGGINS: Yes. The only -- USDA or other
10 agency that is currently operating any program in egg
11 packers is AMS.

12 MR. LaFONTAINE: All right.

13 MS. RIGGINS: For their grading program, yes.

14 MR. LaFONTAINE: Now I have -- I have a deeper
15 question before we go to where we are. Who actually has the
16 regulatory authority presently over shell egg packers?

17 MS. RIGGINS: USDA has responsibility under
18 Section 5(d) of the Egg Products Inspection Act.

19 MR. LaFONTAINE: Now my understanding, and I may
20 be wrong, the Egg Product Inspection Act covers -- clearly
21 covers, you know, egg pasteurization plants, the breaking of
22 eggs.

23 MS. RIGGINS: Mm-hmm.

24 MR. LaFONTAINE: Does it also cover shell eggs?

25 MS. RIGGINS: Yes, it does.

1 MR. LaFONTAINE: As far as regulatory authority?

2 MS. RIGGINS: Yes.

3 MR. LaFONTAINE: All right. I wasn't aware of
4 that. So then where we're headed is to take that authority
5 which you have in the Egg Product Inspection Act and expand
6 on it into what you presented today --

7 MS. RIGGINS: Yes.

8 MR. LaFONTAINE: -- is that correct?

9 MS. RIGGINS: Yes, mm-hmm. That's correct.

10 MR. LaFONTAINE: And I'm going to ask the hard
11 question one more time. The FDA has no regulatory authority
12 at the shell egg packing plant, is that correct? You said
13 exclusively USDA?

14 MS. RIGGINS: Yes.

15 MR. LaFONTAINE: All right. Thank you.

16 MR. JAN: Lee Jan. I've got a question also about
17 the environmental testing, the verification. Is that
18 intended to be done by government or by the producer? If by
19 the producer is there a guide or a standard of what would be
20 tested environmentally?

21 One of the issues associated with that in
22 salmonella the litter beetle I believe is one of the
23 carriers or one of the sources for salmonella at the layers.
24 If a producer wants to eliminate that pest and some others
25 is there a plan to do -- or is there currently any testing

1 of eggs done for pesticide levels?

2 MS. RIGGINS: I can't answer the second question.

3 I do not know whether there is currently testing conducted
4 for pesticide levels on shell eggs. With respect to the --
5 and we can try to get that information for you before the
6 end of the meeting. I will -- I will look -- I will try to
7 find out the answer to that question.

8 With -- with regard to the first question, the
9 testing at this point would be done by -- our thinking is it
10 would be done by the owner of the farm and that the state
11 would be there to verify on some frequency that, in fact,
12 the owner of the farm, the producer is, in fact, testing at
13 the frequency, the one test, you know, per year that is
14 required. So that is our current thinking. The
15 responsibility would be that of the producer.

16 But with respect to the pesticide testing, I will
17 find out and come back to you with that.

18 MR. JAN: Do -- do we know at this time what
19 environmental testing will be -- consist of and is there a
20 guidance for a small producer on what and how to test?

21 MS. RIGGINS: No. We are -- we are at the stage
22 way before having developed the protocols is what you're
23 really asking about.

24 We've had discussions, you know, with producers
25 about the need to have flexibility given the different

1 designs of laying houses. We're aware of all of the issues
2 that we are going to need to take into account in developing
3 guidelines for the protocols. But, no, we've not yet
4 completed that work.

5 MR. GIOGLIO: Mr. Hogan?

6 MR. HOGAN: I had a question that I want to direct
7 to the committee members, particularly Michael Govro I guess
8 and maybe Ms. Kaster because they're Food Safety Directors I
9 gather in their respective states.

10 Do you have a responsibility for any egg
11 inspection in those states or do any of the rest of you in
12 your capacities with the states have a responsibility for
13 egg inspection?

14 MR. GOVRO: Yes, in Oregon we do. Michael Govro,
15 Oregon. We have a state law that addresses egg safety and
16 egg grading. We also do egg grading work for USDA.

17 MS. GLAVIN: Okay. Dan? Why don't I just go down
18 the state people?

19 Dan?

20 MR. LaFONTAINE; No, we do not have any
21 responsibility for shell egg or broken egg in our state.

22 MS. GLAVIN: Okay. Does South Carolina have an
23 egg program?

24 MR. LaFONTAINE: There is one large -- I'll expand
25 a little bit -- there's one large egg -- I call it an egg

1 breaking plant that is under FSIS but the inspection is done
2 by the South Carolina Department of Agriculture.

3 MS. GLAVIN: Okay. Thank you.

4 MR. LaFONTAINE: And I am not in the South
5 Carolina Department of Agriculture. Likewise, shell eggs
6 are -- the State Department of Agriculture's involved in
7 shell egg grading.

8 MS. GLAVIN: Okay.

9 Lee?

10 MR. JAN: Texas has a program, part of it is in
11 the Texas Department of Agriculture and they do the grading
12 and I believe the shell egg on the farm type work. Then the
13 Texas Department of Health in the Food and Drug Division,
14 particularly drug manufacturing, then would have regulation
15 over the breaking plants.

16 MS. GLAVIN: Okay.

17 Mike?

18 MR. MAMMINGA: No. The Iowa Department of
19 Agriculture does not have responsibilities in egg inspection
20 for food. That is carried out by the State Office of
21 Inspection and Appeals which does retail food inspection,
22 institution inspection and what egg inspection that's
23 carried on. I believe they're all contracts with FDA.

24 MS. GLAVIN: Okay.

25 MR. HOGAN: The state equivalent of FDA or FDA?

1 MR. MAMMINGA: That would -- no, that would be --
2 it would be the state equivalent. The contracting agency
3 with FDA.

4 MS. MORENO: Elsa Moreno.

5 MR. GIOGLIO: Oh, no. I guess we have one more
6 state --

7 MS. GLAVIN: One more state person.

8 MS. MORENO: Sorry.

9 MR. MORSE: New York isn't a large egg producing
10 state. Egon Markets was involved previously but I think now
11 the FDA is more involved. We had a quality assurance
12 program that was on a voluntary basis by the producers, but
13 we're not a large producing state for eggs.

14 MR. GIOGLIO: Thank you.

15 Okay. I guess Elsa has a question.

16 MR. HOGAN: Thank you. I appreciate it.

17 MS. MORENO: Elsa Moreno. I just needed some
18 clarification on what you were saying about the performance
19 standards.

20 I wasn't clear on whether those performance
21 standards were only for the cooling and storage or was there
22 the thought of having performance standards before that?

23 MS. RIGGINS: At this point for shell eggs we are
24 contemplating only for cooling and storage.

25 MS. MORENO: Okay.

1 MS. RIGGINS: Yes.

2 MS. MORENO: Okay. And then my second question
3 had to do with the irradiation of shell eggs. Have you had
4 any thoughts on that in terms of how that fits into the
5 proposed regulations, especially the labeling and so forth?

6 In terms of what I mean by labeling, the labeling
7 on handling for consumers? How to cook them and so forth?
8 Irradiated eggs, of course, being like pasteurized eggs in
9 that having the same hazards as a raw shell egg would have.

10 Thank you.

11 MS. RIGGINS: None of the provisions that -- none
12 of our ideas would preclude irradiation if it were approved
13 by FDA, if that's what you're asking. You're asking whether
14 we are thinking of doing something other than?

15 MS. MORENO: I'm just wanting to know if you're
16 considering in the labeling requirements, refrigeration
17 requirements, if you have a different requirement in terms
18 of letting the consumers know, obviously, that they wouldn't
19 have to cook these until the yolk is hard and things like
20 that because of pathogens having been reduced greatly, if
21 not eliminated?

22 MS. RIGGINS: Yes.

23 MS. MORENO: Maybe not at this time?

24 MS. RIGGINS: If irradiation of eggs were to
25 become -- I'm not sure that FDA has even approved

1 irradiation in that. They have approved it?

2 MS. MORENO: Mm-hmm.

3 MS. RIGGINS: Well, then the labeling requirements
4 that FDA would set forth would then govern the labeling of
5 those eggs. FDA has responsibility for the labeling of
6 shell eggs.

7 MS. MORENO: Okay.

8 MS. RIGGINS: And so any provisions that FDA would
9 promulgate with regard to labeling requirements on
10 irradiated eggs would apply in this case. Nothing would --
11 nothing here would change that or would, you know, impede
12 that --

13 MS. MORENO: Okay.

14 MS. RIGGINS: -- if that's what you're asking.
15 Okay.

16 MR. GIOGLIO: Mike?

17 MR. GOVRO: Michael Govro. You made mention of
18 the retail Food Code. It sounds as if USDA is depending on
19 the states to adopt their Food Code to be a part of the
20 overall egg safety picture. I wondered if USDA is
21 monitoring state adoption of the Food Code provisions
22 related to egg safety or if they're waiting for AFDO's
23 survey to come out?

24 MS. RIGGINS: No. The plan at this point would be
25 that FDA would propose to codify, to make a part of it's

1 regulations, those provisions that are currently in the Food
2 Code that apply to eggs and egg products.

3 So this would then become a requirement, a
4 regulatory requirement, for all users, you know, of the
5 product and all -- all users of the product -- but for all
6 producers of the product.

7 So that it would be different in that, no, we
8 would not have to wait for the state legislatures to pass
9 all or parts of the Food Code because those sections that
10 relate to eggs would be actually codified in FDA's
11 regulations if a final rule were to -- were to be
12 promulgated.

13 So it would be, you know, a much more -- it would
14 not leave to chance, I guess is the way to say it, it would
15 not leave to chance the adoption by some or all states of
16 some or all parts of the Food Code with respect to eggs. It
17 would be all of the provisions with respect to eggs would be
18 a part of the rules.

19 MR. GOVRO: It's my understanding that FDA at this
20 time has no regulatory authority at retail. Would this then
21 be a change in that authority --

22 MS. RIGGINS: No. FDA has -- has authority at
23 retail. What FDA ordinarily does is delegate its authority
24 to states through contracts to carry out those requirements
25 that are set forth for retail establishments. But FDA has

1 jurisdiction, had authority, at retail.

2 MS. GLAVIN: There -- there are a number of
3 questions and comments coming up that have to do
4 particularly with the FDA side. What I would suggest is
5 after our break we will have Joe Levitt here and you might -
6 - if, you know, raise those again or get further
7 clarification.

8 You know, he's going to be captive for a while so
9 I think it would be very appropriate to -- to raise those
10 questions to him because I've heard a number of them from --
11 from people.

12 MR. GIOGLIO: I think we have Dale next and then
13 come back to John.

14 MR. MORSE: Well, this may also relate to
15 USDA/FDA. In July 1999 the General Accounting Office put
16 together a report entitled "US Lacks a Consistent Farm to
17 Table Approach to Egg Safety."

18 You outlined a number of steps that are being
19 taken it looks like to get better consistency. However, we
20 have different regulatory agencies that have
21 responsibilities for eggs at different points in time.

22 So I guess the question is are there -- is there
23 now consistency or are there still some disparities? For
24 example, it's my understanding's that USDA's going toward
25 HACCP, FDA may be -- quality assurance program may be not

1 HACCP, per se. So is that leading to inconsistency or
2 disparities between the two agencies in terms of regulations
3 as the eggs move through the system?

4 MS. RIGGINS: We've had discussions about this
5 numerous times with -- in public meetings and, you know,
6 within inter-agency discussions.

7 We believe that the approach that we have
8 developed is consistent in that given the current
9 authorities and given what we know we can achieve. We are
10 moving in tandem to provide safety measures that don't
11 currently exist or exists in some places but not others and
12 to have a consistent approach across all 50 states.

13 We recognize that FSIS is in a HACCP environment
14 but we also recognize that in order to really achieve what -
15 - I guess the question that we asked ourselves was what was
16 the best way to achieve the food safety objectives? Would
17 HACCP on the farm necessarily be the best approach given the
18 costs and given the -- the distinct and unique situations
19 that occur from farm to farm? Or, would it be a more
20 workable approach to have the best quality assurance
21 practices in place on all farms?

22 So we have to look at the impact of it and then
23 look -- in developing the safety action plan there were a
24 number of discussions about the best approach given what we
25 know about the industry, about -- as I said, the uniqueness

1 of certain farms, and what approach would best achieve the
2 public health goal using a mix of tools, using a mix of
3 statutory authorities and using a mix of approaches that we
4 believe will move us in the right direction?

5 So that's what this thinking represents at this
6 point. We don't see it as necessary conflicting or
7 inconsistent.

8 MR. MORSE: I have a second question on the
9 refrigeration. It sounds like you're adapting the 45
10 degrees. The GAO report also mentioned that if you use air
11 temperature cooling it would take -- it would take three to
12 six days for the inside of the egg to cool to that
13 temperature if you just put it in a recommended more rapid
14 cooling methods be considered, cryogenic gases and other
15 things that could lower the temperature within 12 minutes
16 and reduce the risk and multiplication of salmonella
17 enteritidis.

18 MS. RIGGINS: Mm-hmm.

19 MR. MORSE: Has any further discussion taken place
20 in terms of the rapidity of cooling, not just the
21 temperature that refrigeration is kept at?

22 MS. RIGGINS: In the proposal, in the preamble, we
23 will ask for information from the public on this issue so
24 that we would develop a record, you know, for any further
25 action that we might deem necessary.

1 But I think it -- you know, the proposal will lay
2 out all of the issues as we understand them. We ask for
3 comment. We know that we want to give more flexibility for
4 new technologies to be introduced and that -- those sets of
5 technologies could also include, you know, rapid cooling
6 methods.

7 Nothing in this -- nothing in this set of
8 proposals would preclude the use of rapid cooling methods if
9 there is a way that is found that's, you know, that's doable
10 and cost-effective then reaching 45 degrees, you know, at an
11 earlier point would, of course, be conducive and would be in
12 keeping with the goals that we've set. So there wouldn't be
13 any -- anything that would preclude the use of the new
14 technology.

15 MR. GIOGLIO: I think we have -- do we have one
16 more question from -- from John and then we'll -- no? Okay.
17 Okay.

18 The only thing maybe, Judy, if I can add here just
19 to remind the committee. As Maggie said earlier, this is
20 one of the issues that we will be posing to you this evening
21 and expect a full discussion in that evening session and --
22 and in your handouts you have the briefing papers. But we
23 will be posing some questions to -- yeah.

24 The first question there, just for the record, is
25 what comments or suggestions does the committee have based

1 on its members experience with HACCP on the implementation
2 of the proposed rule? What is the best way to achieve
3 effective interaction and communication among state, Federal
4 and local agencies involved in egg food safety? In which
5 areas of the egg food safety plan should FSIS concentrate
6 its limited resources?

7 So I expect that will be a full discussion this
8 evening and then come back as a committee as a whole
9 tomorrow morning with -- with recommendations.

10 MS. GLAVIN: Okay. We can have a break now.
11 Let's try to be back in 30 minutes. Thank you. Thank you
12 for sitting so long all morning.

13 (Off the record at 10:17 a.m.)

14 (On the record at 10:45 a.m.)

15 MS. GLAVIN: I'd like to -- I'd like to welcome
16 and introduce Joe Levitt, who is the Director of the Center
17 for Food Safety and Nutrition at FDA to give us an update on
18 current activities with respect to the regulation of food at
19 FDA.

20 Joe?

21 MR. LEVITT: Well, I might like doing it here.
22 They've set me up up there.

23 MS. GLAVIN: Okay.

24 (Pause.)

25 MR. LEVITT: Again, Maggie, thank you very much.

1 It's a pleasure to be here. I believe it's the first time
2 that I've been present at one of your Advisory Committee
3 meetings and I'm happy to be here.

4 What I'm going to try to do is I'm going to try to
5 give you a broad overview of FDA's food safety activities
6 and then zero in a little more on some issues that I know
7 are of particular interest to people here. But I thought it
8 would be useful in the beginning to kind of give you a sense
9 of the big picture.

10 I think what you'll find, and Maggie and I was
11 just chatting a moment ago, I think you'll find that overall
12 while there are many differences in specifics there are more
13 similarities than not, especially when you look at the broad
14 themes, the broad directions and the underlying goals of
15 what we're trying to achieve.

16 I'd like to cover three things; (1) kind of review
17 something you're all familiar with but give you kind of the
18 FDA vantage on it, the farm to table strategy that all of
19 the agencies put together several years ago; describe some
20 recent FDA actions and then focus on some current issues.

21 The farm to table strategy, I have actually been
22 in this job a little more than three years. The first
23 speech I gave I put together this slide and I've been using
24 it ever since.

25 The farm to table strategy was put together, and I

1 know that you're familiar with it, to me was most
2 significant from an FDA point of view in that historically
3 we have focused on neither the farm nor the table. We have
4 focused mostly on that great area in the middle of food
5 processors.

6 But what we found really when you look at where
7 the food safety problems are they are at a much broader
8 sense of the spectrum. The reality came to us which is that
9 if we're going to fix the problems we have to go where the
10 problems are.

11 So the general approach taken was that we need to
12 develop through the entire food chain to the extent possible
13 strong prevention programs. We will do the most good for
14 the public if we can put in a good prevention program
15 followed by education on how to implement that program and a
16 verification system to be sure that it's in place.

17 We also recognize that no matter what we try to do
18 in prevention we will never be able to be perfect and we
19 have to have in place starting at the other end and moving
20 back a strong system for early detection and containment of
21 food safety hazards and outbreaks when they arise. Really,
22 everything we've done since fits into this framework.

23 Now I think that if you look government-wide, and
24 this includes us, FSIS, CDC, a number of other Federal
25 agencies, state and local agencies, you'll see that if you

1 look over a three or four year period and kind of look back,
2 what was different between then and now, you see some very
3 fundamental changes that together we have put in place a
4 strong foundation for pathogen reduction.

5 We now have surveillance systems developed and
6 implemented largely through the CDC. The FoodNet, the
7 PulseNet, the NARMS program for antimicrobial resistance
8 monitoring. We have prevention programs that are growing
9 and getting stronger. We have the seafood HACCP, the meat
10 and poultry HACCP, we recently have a juice HACCP program.
11 We have a good agricultural practices program you'll see.
12 We've got an egg safety program we're developing and on and
13 on. You'll see more about that.

14 We have collaborated across the government on
15 research and have what's called the Joint Institute for Food
16 Safety Research, which really is a partnership of all of the
17 Federal agencies being sure that we are devoting our
18 research globally to where the highest needs are.

19 One of the early -- most early things that was
20 done was a public/private partnership for food safety which
21 developed the fight back campaign. There have been
22 additional educational programs that have been developed.

23 We have I think gotten better collectively in
24 outbreak response, by no means perfect, but I know at one
25 point it felt like every outbreak was an adventure. We feel

1 now there is a greater semblance of -- while routine will
2 never be the right phrase, nevertheless an experience base
3 that this is kind of what we do in this kind of situation.
4 I think it is commonly felt that we are catching outbreaks
5 earlier.

6 Finally, I think, you know, in very major ways
7 there is an entirely different picture in the world of both
8 Federal coordination within the Federal Government and
9 Federal, state and local coordination across the entire
10 country.

11 Next week I know, as an example, at our HHS honor
12 awards ceremony there will be an award given for what has
13 been called E-Lexnet, which involved data sharing on
14 laboratory findings. There's been a large pilot and FSIS
15 contributed heavily to that. There will be people
16 recognized from FDA, from USDA, from CDC and again from a
17 number of state and local organizations. I think over 66
18 people are part of that team that have been brought in for
19 that just as an example of the many collaborations, of
20 course.

21 So all of this is good. What it means is that I
22 think -- you know, you always talk about the -- it's very
23 hard to kind of turn the battleship. I feel like what this
24 means is the battleship is being turned. Now what we have
25 to do is be sure it's kept forward in the right direction

1 and enhance what needs to be done.

2 I've already referenced this a lot. When you come
3 down to an FDA point of view we begin with our seafood HACCP
4 program, added to that our good agricultural practices
5 program, again, going more back to the farm.

6 We have had a special program devoted to sprouts
7 because of just an increased problem there and an increased
8 need for focus. We just published our final regulations on
9 juice HACCP due to a number of outbreaks for unpasteurized
10 juice. We have our egg safety program I'll talk a little
11 more about and I know Judy Riggins already talked a little
12 about before I got here.

13 The Food Code, thinking into the retail sector.
14 The Food Code is really what guides food safety at the state
15 and local level in retail establishments, which is both
16 stores and restaurants but also areas where our highest
17 vulnerable populations; our nursing homes, our hospitals,
18 our daycare centers, are all covered by the Food Code.

19 The FDA issues the Food Code but it is a set of
20 state recommendations. It is up to the states individually
21 to adopt those and to implement those.

22 Finally, through another part of FDA, our Center
23 of Veterinary Medicine, we have implemented a very much
24 strengthened program for monitoring antimicrobial resistance
25 where we now have again through CDC the NARMS program, the

1 National Antimicrobial Resistance Monitoring System -- if I
2 got that right -- where we are tracking nationwide the use
3 of antibiotics in cattle and in evidence of resistance being
4 developed to those drugs. That program is again working and
5 functional.

6 Throughout this we've tried to take a risk-based
7 approach. We have focused our inspections in the highest
8 risk areas which so far have been devoted largely to areas
9 of high risk for microbial contamination. At some point
10 we'll be broadening that.

11 Within the FDA world we have an enormous challenge
12 in the field of imports. Our imports since 1992 have
13 quadrupled or, as I like to say, they've doubled and doubled
14 again. Just to kind of give emphasis on it. I mean the
15 curve is striking. It is just like that to the point that
16 FDA now is testing less than one percent of the food imports
17 that come across the border.

18 Well, the good news is we have systems to target
19 that to keep it risk-based. We've also realized that we
20 need to develop a new paradigm. That the old paradigm where
21 most food was domestically grown and a little bit came over
22 the border is no longer valid. So we have enhanced our
23 border surveillance. We've also realized that we have to
24 have a greater presence overseas.

25 So we are enhancing and strengthening and

1 expanding our foreign inspection program and we have
2 developed together with USDA a foreign training program on
3 food safety which was triggered by the good agricultural
4 practices and we've combined it with more, broader food
5 safety issues. This team has now gone to Central America,
6 to South America, to New Zealand, to South Africa, and
7 literally continued around the globe.

8 I can tell you, wherever they have gone they have
9 been remarkably well received. People around the world
10 recognize that the United States is not only a major market
11 but is a market that adheres to high standards. They want
12 to know what the standards are and they want to be able to
13 comply with them. So we've gotten a lot of positive
14 feedback but there's a lot more to be done clearly in the
15 area of imports.

16 We have enhanced, together with the government as
17 a whole, our research in risk assessment. I'll focus on
18 risk assessment in a moment in particular. In addition to
19 the Fight Back campaign we have worked with physician
20 groups, we've worked with high school and other school
21 curricula to try and broaden the sense of food safety,
22 throughout.

23 Somebody -- a reporter I talked to -- I wish it
24 was my line but it wasn't. The reporter interviewed me and
25 came up with the line himself, but he said that -- we talked

1 about food safety education in public schools. He wrote
2 that the FDA's goal, the government's goal, is to make food
3 safety a staple in the American educational diet.

4 It's a little bit of a mouthful, staple in the
5 American educational diet, but when you think of it it's the
6 right point. We need to make food safety common knowledge
7 and common understanding and you can't do that in one fell
8 swoop. You need to do that as part of a continuing program.

9 Then, of course, you asked the question -- this is
10 all good. This is all fine. You're doing a lot of stuff
11 and you're energetic and you're rolling, but the bottom line
12 are you doing any good? Are we improving the public health?

13 While we only have interim progress report we at
14 least have a system now to track progress through -- one of
15 the surveillance systems that I referenced earlier; the
16 Foodnet, which is for tracking food-borne illness. It is a
17 critical surveillance system. It will show the bottom line.

18 We began with five sites and it's been expanded to
19 nine and those five sites also have expanded. So I think
20 we're now covering more than 10 percent of the country as I
21 recall.

22 That system which CDC reports on every spring is
23 documenting some declines but also fluctuation which means
24 and underscores that this will be a long-term effort. Our
25 department has put out what we call the healthy people 2010

1 goals and that's probably about the right vantage point we
2 have to be thinking of, that we're going to have to be
3 focusing on this this entire decade.

4 Now some recent FDA actions, last December we
5 issued a final regulation on egg refrigeration and labeling.

6 So this is at the far end of the farm to table continuum.
7 The refrigeration applies to retail and they require
8 adequate refrigeration. Labeling will be safe handling
9 instructions on egg cartons that you'll start seeing this
10 Fall and they'll be very similar to what you're used to
11 seeing on meat and poultry.

12 I mentioned a couple of times our final regulation
13 on HACCP for juice safety that was published this past
14 winter. We will be implementing that on a one year, two
15 year, three year cycle, again similar to what you're used to
16 with the meat and poultry HACCP to give the especially small
17 and very small companies time to get up to speed.

18 One of I think the real advances and it has not
19 been an advance without effort and some internal
20 consternation I can assure you, but, nevertheless, the field
21 of risk assessment in microbiological area is really an area
22 that we are at the pioneering stage.

23 If you think back 10 or 20 or 30 years we're at
24 that stage for carcinogenicity risk assessment, but today we
25 have standard models, accepted procedures, you know. We

1 look at the chemical and we can tell you if it's 10 to the
2 minus six or 10 to the minus 12 or 10 to the minus third and
3 based on what the numbers are that has really different
4 outcomes in terms of what we think that risk is.

5 We need the same kind of accepted models in the
6 area of microbiological hazards and again throughout the
7 government we are making some good progress, it is
8 pioneering progress. It began with the egg safety risk
9 assessment that was originated really at USDA with
10 collaboration from FDA.

11 We have continued that with listeria. This past
12 winter we published a draft risk assessment on listeria,
13 again we are doing this in collaboration with all of the
14 agencies. FDA had the lead on this one. That has really I
15 think laid a groundwork for understanding, all right, if you
16 have this hazard it's not the same hazard everywhere. Where
17 is the hazard the most?

18 My usual slide that I use when I talk to public
19 audiences is our bottom line always needs to be where do we
20 do the most good for the consumer? So this risk assessment
21 is to help us figure that out. We will always be a
22 government of finite resources. Are we putting our energy
23 and our effort where it's going to do the most good?

24 That risk assessment I'm pleased to say we had a
25 public meeting on it and got very positive feedback. It's

1 also received positive feedback internationally. So the
2 United States is here playing an international leadership
3 role as well. We feel very good about that. We have tied
4 that to also a listeria risk communication and risk
5 management action plan, again working with FSIS and across
6 government.

7 I'll digress for a moment because a lot of the
8 concern, and a justifiable concern, is when the government
9 comes out with a new report is the media going to pick it up
10 correctly? Is the public going to understand it? Will it
11 be unfortunately either a scare over nothing or, conversely,
12 nobody notices something that's important?

13 So what we did on the listeria risk assessment and
14 the communication action plan is we actually previewed with
15 industry and with consumer groups what this was going to
16 say, honed our public messages, so when it came out it was
17 neither too scary nor too calming. It was basically kind of
18 what we wanted right in the middle. So again we consider
19 that a model of how to do that.

20 On a more narrow focus we also did a risk
21 assessment on vibrio parahaemolyticus, which is a hazard in
22 seafood largely in oysters and again that's more focused but
23 that's rolling along in the same way.

24 I mentioned very quickly already that all the
25 agencies worked together with the American Medical

1 Association, with FDA taking a lead on this, to develop a
2 primer on food-borne illness that was made public I'm going
3 to say last winter. Maggie and I were down there together
4 with Art Liang from CDC at the Press Club when that
5 announcement was made.

6 This is significant because again historically
7 food-borne illness has kind of been relegated to, if you
8 will, the tummy ache category. While the Jack in the Box
9 incident certainly changed that forever, nevertheless,
10 physicians have not been trained and focused that much on
11 food-borne illness.

12 The AMA recognized that and has put together a
13 very sophisticated set of brochures for their members. So
14 it's by their members, for their members, on what to look
15 for, what are the symptoms, what are the treatments and what
16 are the reporting requirements so that we can get as good a
17 sense and a track of these illnesses as possible. So I
18 think that's a major step forward.

19 We issued an advisory to consumers on
20 methylmercury in fish. Coming back to imports, we put out a
21 proposed regulation, a fairly simple regulation, that
22 basically just says, "If we refuse the goods we will stamp
23 on there 'refused from the US.'" This is something that is
24 commonplace in the meat and poultry word. So, again, we're
25 learning from each other.

1 Bioengineered food, boy! We could spend a whole
2 day just talking about that. But FDA did issue two
3 proposals last winter, one was to strengthen, make mandatory
4 and more transparent, our pre-market review process for new
5 crops to come through us and, second, a labeling guide
6 instilling with labeling. I could talk more about that if
7 you need me to.

8 Channels of trade guidance on methyl parathion.
9 What that means is we can't forget pesticides. With all of
10 our focus on pathogens we have to remember there's broader
11 food safety world out there.

12 One thing that happened a few years ago in
13 Congress is Congress passed a law called the Food Quality
14 Protection Act which really stimulated EPA to do a whole
15 series of retrospective reviews on whole classes of
16 pesticides. If they pull it off the market there's a split
17 jurisdiction so that EPA, if you will, sets the tolerances
18 but FDA does the enforcement.

19 So if they're pulling something off the market we
20 have to kind of, if you will, usher it out of existence.
21 But if they take something off the market today what about
22 the stuff that was planted last year? That's not fair. So
23 we've developed a system to allow, you know as I said, I
24 call it an ushering off the market, not a precipitous ban of
25 it so there's some realism built in there.

1 Finally, everybody had heard about StarLink corn
2 and we've all been heavily involved in that and FDA last
3 winter issued a set of testing guidelines for the industry
4 that is I think one of the things that has helped maintain
5 some control over that very troubling problem.

6 Short-term horizon. Clearly BSE and all the range
7 of TSE's is very much back in the forefront. Every agency
8 in government worldwide I believe is now relooking at all of
9 their programs, looking at their safeguards, being sure that
10 we're doing all we can to safeguard our domestic food supply
11 and livestock supply from this very troubling disease.

12 While it's still a disease we know relatively
13 little about scientifically we know the bottom line here
14 which is to keep it out. So we are very much part of that,
15 again working with APHIS, working with FSIS, as well as
16 other TSE's.

17 The FDA has a TSE Advisory Committee that will be
18 meeting at the end of this month. Among the issues we look
19 at are things like within FDA, you know, blood safety. How
20 you deal with blood donors from people that have traveled to
21 England and other places and so forth. So we have blood
22 safety policies and we have other issues related to gelatin
23 that come under our framework.

24 We've also dealt with issues relating to chronic
25 waste disease in deer and elk as an issue that has come up

1 recently.

2 Egg safety standards, a lot of efforts -- I know
3 Judy Riggins covered this and I wasn't here while she
4 covered it, so I'll simply say very quickly, can answer more
5 questions within the broad farm to table spectrum. Between
6 us and USDA we have worked to be sure we have the whole
7 thing covered and that one agency, essentially, is
8 responsible for one set stage of the continuum.

9 So that FDA will be responsible for the on farm
10 section, work very closely as they clip it in the back with
11 egg producers and other industry groups as well as
12 consumers. We had our current thinking meeting last summer
13 and we are trying to -- we have on our front burner to try
14 and get out our proposed standards that we think will be a
15 very major step forward.

16 FSIS will be covering the packing and processing
17 plants. The Food Code will deal with the retail and again
18 our safe handling instructions on the eggs deal with the --
19 deal with the consumer packages. So we feel we'll have that
20 covered literally from soup to nuts.

21 I want to kind of make a special note of
22 commendation and thanks to everybody that was involved in
23 that process because that was, if you will, working together
24 was what I finally referred to as an acquired taste. Ken is
25 nodding.

1 When it began that process the industry says, "Oh,
2 my gosh! What is going to happen to us now?" There was a
3 lot of distrust and questioning and worrying but we worked
4 out, as we had done earlier with our good agricultural
5 practices, very much a partnership with the industry as well
6 as with consumer groups in terms of being open and saying,
7 "This is what we need to do" and then we came up with
8 something rational so that at the end of the day we have
9 something that is going to enhance food safety while also
10 being something the industry feels this is something we can
11 stand behind and we can implement and we can enforce.

12 So we feel very good about where we are now and
13 look forward to that moving ahead.

14 In our seafood HACCP program this last winter
15 after going through two or three years of it we issued what
16 we called a mid-course correction, which to me is not a
17 failure but a success. I believe that every program ought
18 to have -- be subject to continuous evaluation or
19 recalibrating when you need to.

20 What we've done here is while the beginning we
21 focused on the whole waterfront and we've now kind of
22 trimmed in to really focus on those areas of highest risk
23 and be sure we get those attended to and then we'll branch
24 out further again.

25 One particular seafood issue of particular

1 interest is a different vibrio than I mentioned before,
2 vibrio vulnificus. This is a hazard that happens
3 infrequently but when it happens it has a very high fatality
4 rate and that is striking. This is handled through a group
5 called the Interstate Shellfish Sanitation Conference, which
6 is a conference many years old that is essentially run by
7 the states and audited by the FDA. They meet every July and
8 there is a plan to gain greater control mechanisms for
9 vibrio prevention that will be coming up this July there.

10 We also -- and I referenced this a couple of times
11 but it's worth reenforcing. Pathogens are very important,
12 there's no question about that, but they're also additional
13 food safety hazards beyond pathogens. All the agencies
14 agreed last year that it is time to really kind of start
15 branching out again and recognizing and bringing all of the
16 food safety issues within the spectrum.

17 Usually what is focused mostly on that is the
18 chemical side of the house but most recently within FDA
19 we've had a real focus on food allergens. We did a survey
20 with the states of Minnesota and Wisconsin over a couple of
21 years.

22 There was a report this spring, you may have seen
23 it in the paper, that looked at companies that make candy,
24 that make baked goods, that make ice cream. These are not
25 firms that would have been on a high-risk list for microbial

1 contamination. They would have been on the low-risk, FDA
2 didn't have to worry about them. But, of course, we're
3 thinking about microbes, we weren't thinking about food
4 allergens.

5 So we looked at firms that make products that are
6 -- some products with peanuts and some products without
7 peanuts, some products with eggs and some products without
8 eggs, to look at cross-contamination potential. The results
9 were really sobering.

10 Of the firms that were looked at for peanuts 25
11 percent of the samples showed peanuts in products that they
12 were not supposed to be. Of course, for persons with food
13 allergies they could be -- you know, the presence of peanuts
14 could be life threatening and they depend on the labels to
15 know what they can eat and not eat. That has really been a
16 wake up call.

17 I will say it is not -- we know it is not a
18 representative sample. We know that there is not 25 percent
19 of the food supply contaminated with peanuts but,
20 nevertheless, it was a striking finding and it has
21 accelerated a lot of efforts, both by us and by the
22 industry. So you'll be hearing more about that.

23 A couple of things of particular interest to meat
24 and poultry regulation, food irradiation. We have worked
25 again with FSIS to make the process more streamlined between

1 us so that unlike what happened with the original red meat
2 petition it kind of went all the way through FDA and then it
3 had to come over to USDA and go all the way through it
4 again. That certainly seemed inefficient, to say the least.

5 Maggie, is that a fair -- that's a kind
6 characterization is to call it inefficient.

7 But the agencies worked together, with FSIS here
8 really taking the lead, to streamline that process. So,
9 functionally, they will be able to come out within the same
10 time frame. There won't be a long wait at the FDA and then
11 a long wait at the USDA.

12 Then at the FDA we are reengineering and
13 streamlining our process so that something like that gets
14 expedited review and we know we have the ready-to-eat
15 petition which is -- which is very high on our list and
16 hopefully getting closer.

17 Game meat, why the FDA regulates game meat I
18 couldn't possibly tell you. Some good lawyers -- I was once
19 a lawyer -- some good lawyers with history could tell you
20 why that is, but through quirk of how the laws are written
21 the FDA regulates game meat which means when there was a
22 problem with elk and chronic wasting disease we got to deal
23 with it.

24 It is an area that because of issues on TSE's is
25 going to become more front burner for us so we're taking a

1 more careful look at that together, obviously, with anything
2 that is basically related. I already covered that and
3 antimicrobial resistance.

4 With that I think I will stop, conclude. Thank
5 you for your attention. I've tried to convey kind of, if
6 you will, more the breadth of FDA's food safety program than
7 depth in any one particular area.

8 As you see, our breadth is quite substantial but
9 the themes, whether you're talking about one product or
10 whether you're talking about all products, strong
11 prevention, strong follow through by the government, strong
12 participation and involvement of the stakeholder groups and
13 ultimately keeping our eye on the bottom line. Are we
14 reducing food-borne illness? Tracking where we are and when
15 we're not, being willing to make adjustments and refocus our
16 programs because we are here really only for one reason and
17 that is to benefit American consumers.

18 Thank you very much. I'll be happy to take some
19 questions and the hard ones -- there is some FDA staff here
20 that I'll not feel embarrassed to ask them to help out.

21 MS. GLAVIN: Lee?

22 MR. JAN: Lee Jan. I have some concerns. You
23 know, your presentation was a good presentation, overview,
24 but I have some concerns about food safety and consumer
25 protection particularly at the retail area and I'll tell

1 you, from both allergens and the pathogen side.

2 MR. LEVITT: Mm-hmm.

3 MR. JAN: One side -- and I'll start with the
4 allergen side, the product labeling, manufacturers and all
5 those, are required to identify allergens in their
6 ingredient statements and those kind of things.

7 But if you go to a restaurant they're not required
8 to identify or even tell a consumer what products they use
9 particularly in -- I have personal experience. My wife is
10 allergic to canola, canola oil, and so many restaurants go
11 to canola, but you go into a restaurant and try to find out
12 what type of oil they prepare or they use in their products
13 they're very reluctant to tell you and, you know, it's a
14 real problem.

15 So it seems that the message is not getting to
16 retail about the allergens. I know they can't have
17 necessarily ingredient statements but if they were educated
18 or have some requirement that they communicate those things
19 to their customers.

20 You know, obviously the best answer is, you know,
21 you just don't be a customer but, you know, you've got to
22 find who -- you don't want to be a customer when you do that
23 by -- through bad experiences, generally.

24 MR. LEVITT: Okay.

25 MR. JAN: The other side from a pathogen concern,

1 I have concerns that retail is a good place for producers or
2 manufacturers to still continue to sell their products if
3 they can't meet FSIS standards, particularly when you're
4 talking about meat now.

5 There is a current issue -- and then also I'm
6 thinking about the future, the ready-to-eat testing rule
7 that's on its way from FSIS requires testing, environmental
8 testing, or some critical control point step. I'm afraid
9 some of those -- some of the smaller plants that are not
10 going to be able to meet that requirement or have the --
11 don't feel that they want to spend the money to get somebody
12 in there to do environmental testing or whatever are going
13 to make the decision to go and sell their products retail.

14 In a current experience that has happened in Texas
15 right now we have a producer that produces a sausage that's
16 a ready-to-eat sausage. We've given them a year after HACCP
17 through putting them in suspension and then abating the
18 suspension while they tried to validate their process and
19 they were -- they went through -- the lab at Texas A&M had
20 them do some work and they could only show a one log
21 reduction or a one and a half log reduction which was not
22 acceptable. They could not validate the safety of their
23 product.

24 So we were at the point of withdrawing their grant
25 or withdrawing or not allowing them to use -- sell that

1 product under inspection and they said, "Well, we'll not
2 sell it." They voluntarily withdrew and said, "We'll just
3 sell it retail."

4 Well, it doesn't seem that that is in the interest
5 of food safety and unless FDA can get a little bit closer to
6 FSIS, when FSIS puts a requirement with food safety as an
7 issue or initiative and a small -- particularly a small
8 producer can't meet that or can't afford to meet that
9 they'll just slip over and say, "Well, we'll just sell it
10 retail."

11 I don't see how we did anything except move away
12 from food safety at least in that small segment of the
13 industry. I don't know if you can address that or not.

14 (Laughter.)

15 MR. LEVITT: Well, I can address -- I can
16 certainly address it this way. I think clearly the area of
17 retail -- kind of go back to my first slide when I said we
18 traditionally have spent so much of our time at the food
19 processor, neither at the farm nor at the table. Well,
20 somewhat in retail but not to the extent of everything else.

21 The retail sector FDA has general jurisdiction
22 there but it also is administered largely like the shellfish
23 program through what's called a state cooperative program.
24 In this case a conference on food protection. So you have
25 that framework to work with them.

1 We have the fact that FDA puts out the Food Code
2 based on what goes on at the conference but then each state
3 has to adopt that and implement it and sometimes make some
4 changes. So it is a confusing area, an area that we know
5 needs more attention.

6 The whole area of labeling, for example, food
7 allergens at retail is a real issue. I mean what we -- what
8 you feel kind of as a consumer if you just walk in and
9 you're somebody who doesn't have a particular problem what
10 do you care about? You care about cost, you care about
11 taste and you care about service. That tends to be what
12 drives them.

13 More and more we have to be sure that food safety
14 is an equal driver in it. I mean I found a lot of other
15 areas, food industries are driven by things like natural and
16 fresh kind of things because they're viewed as what
17 consumers want. But we need -- and consumers need to speak
18 up and say, "No. We want safety first." Safety first kind
19 of ought to be the motto.

20 It's also an example just of the retail area,
21 that's one of many areas and, like I said, we've only just
22 begun. There's a lot more.

23 So I think your points are well taken. We don't
24 want any part of the food chain to be the lowest common
25 denominator which brings the system down as a whole. Each

1 area has its own challenge, retail has its own challenge.

2 We'll continue and we welcome those comments and
3 your input, as well. You know, continue to try and do
4 better there.

5 MS. GLAVIN: Dan and then Marty.

6 MR. LaFONTAINE: Dan LaFontaine from South
7 Carolina. I've got -- I have two questions.

8 One item that's been in the news the last couple
9 of weeks that you did not touch on is the issue of Jeonne's
10 Disease and the possible link to Crohn's Disease in humans.
11 Jeonne's Disease in cattle. Of course, the critical
12 control point would be the pasteurization of milk and is it
13 an activating microbacteria imperatuberculosis?

14 There's continuing news from Europe, from England
15 primarily, saying that they can, you know, at least in
16 England can culture the bacterium from pasteurized milk.
17 The last time I worked on this issue or was aware of this
18 issue the FDA's statement was that our current high-
19 temperature short-time requirements for pasteurization in
20 milk were adequate to inactivate the bacterium.

21 So my question is is the FDA currently visiting
22 this issue in any way, shape or form? Is your position
23 still the same that we have adequate temperature and time
24 combination for pasteurization of milk?

25 MR. LEVITT: Okay. I'm going to let John Sheehan

1 comment in more detail, depending on what I say.

2 (Laughter.)

3 The answer from kind of my radar screen is that,
4 yeah, it's on the radar screen. The impression I have is
5 that the feeling is that, yes, our policy has been correct
6 but we're always open to new data. We want to be data-
7 based, data-driven, but to make a change that we want to be
8 sure the data was strong and clear.

9 John, do you have anything -- can you give
10 anything more specific on that?

11 MS. GLAVIN: Can you come to the mike, John?
12 Otherwise, we don't hear you.

13 MR. LEVITT: You may have to come to the mike to
14 say you have nothing more to say.

15 (Laughter.)

16 MR. SHEEHAN: Yeah. There's probably not much
17 more we can add to that at this point, Joe, because the data
18 is still very much equivocal and there's not much more we
19 can say.

20 MR. LEVITT: I mean I think in general, and this
21 is both a generic statement as well as a specific statement
22 here, we want to be sure, you know, in a way, that we're all
23 from Missouri, you know show me -- show me the data.

24 The newspapers are always quick to report, you
25 know, whatever finding comes out from whatever experiments

1 and we want to be sure that our policy is based on not just
2 the experiment of the day but has that experiment -- does it
3 have credibility? Has it been replicated? Is it supported
4 by a scientific community? And not just have a jigsaw --
5 you know, zigzag policy every time a new study comes out the
6 policy gets changed.

7 So I think the feeling was that the pasteurization
8 was -- is adequate for this. If the new data convinces us
9 otherwise, well, sure, that's the kind of mid-course
10 direction we want to take but we won't want to do something
11 like that willy-nilly. We'll want to have a strong
12 justification for that to be sure that it's the right thing.

13 MR. SHEEHAN: Joe, just one more thing. The UK
14 study that was mentioned, there has been some discussion
15 recently that the delay in issuing that report is due to the
16 fact that the two percent positives that were reported may,
17 in fact, be due to laboratory contamination and so not
18 represent an inadequacy of HTST treatments.

19 MR. LaFONTAINE: I have another question
20 completely changing gears.

21 MR. LEVITT: Okay.

22 MR. LaFONTAINE: The industry petition for the
23 irradiation of fully-cooked, ready-to-eat meat and poultry I
24 know it hasn't been working that long. Will you kind of
25 give a feel of where it's at in the process at FDA?

1 MR. LEVITT: Sure, sure.

2 MR. LaFONTAINE: Where you're at?

3 MR. LEVITT: Yeah. What we tried to do to kind of
4 reengineer our food additive petition process for these kind
5 of things is two things; (1) if it's a petition that's going
6 to enhance food safety and reduce pathogens like this one
7 clearly is we have what we call our expedited review
8 program, which means that it moves in front of the line.

9 We still adhere to the same standards but we have
10 long lines. Moving to the front of the line is not
11 insignificant, I can assure you.

12 Second, is we've kind of reengineered our process
13 to look at three distinct phases. The first phase really is
14 the petition as comes in adequate or complete for full
15 review. When it does review our -- what we call we file the
16 petition. That could take anywhere from a couple of weeks
17 to a couple of months. My vague memory on this one is it
18 came in in the summer and we filed it sometime in the Fall.

19 We then have a second phase that we'll call a
20 scientific review. This is -- you know, we go through all
21 the studies and try to make a tentative decision among
22 ourselves, is this a yes or a no and get feedback to the
23 petitioner.

24 Then the last phase is all of our food additive
25 petitions are issued as regulations. So that means a

1 Federal Register notice, that means writing up a
2 justification for all of the scientific issues, but that's
3 what I call the home stretch phase. So we are in home
4 stretch phase. We're in the last phase of that and so if
5 you could be patient just a while longer. We know it's
6 important to the industry.

7 I think one judgement that was made -- and I can't
8 tell you if it would have been any better if a different
9 judgment was made -- but we always aren't quite sure how
10 much to put in one particular petition. For a while it felt
11 like the petitions were so narrow we kind of worked with an
12 issue, you know, a little broader we can kind of do more in
13 one swoop. So this petition was actually quite broad.

14 But now what we find at the regulation writing and
15 justification stage that makes that process much more
16 exhaustive by -- especially something like food irradiation,
17 which while it is clearly very important it's also in some
18 circles controversial, not unlikely to be a potential for a
19 lawsuit and we wanted to be sure that we have all the i's
20 dotted to be sure. What we know we try to balance that out
21 but we feel it's a good story.

22 So we have a coordinator with FSIS to not have
23 another similar process afterwards, that's been already
24 worked out and published and so forth as a matter of
25 procedure.

1 MS. GLAVIN: Marty, I think you're next.

2 MR. HOLMES: I was going to comment on something
3 else but since you mentioned irradiation I think to make it
4 a lot easier just to call it a food process and not a food
5 additive and then we can move on.

6 (Laughter.)

7 MR. LEVITT: Right. You need to go to Capitol
8 Hill for that one.

9 MR. HOLMES: I understand.

10 (Laughter.)

11 MR. LEVITT: When you're there maybe you can get
12 the game meat done, too.

13 (Laughter.)

14 MR. HOLMES: The point I wanted to make, you
15 mentioned -- I appreciate your first slide more than you
16 know. The concern -- and I represent the processing
17 industry, not even the slaughter industry or the packing
18 industry but the further processors.

19 Specifically -- and I'll come to my point -- as it
20 relates to pathogens in 0157:H7 typically that product is
21 coming in in live animals to the packer and may not be being
22 taken care of efficiently enough and comes into a grinding
23 operation on our raw material. It's not typically being
24 introduced at the raw processing plant.

25 We have a zero tolerance for 0157:H7 at the

1 processing plant and so it's very difficult when you don't
2 have a cooking process and you're a raw-in, raw-out plant
3 and you have a zero tolerance for a pathogen that can only
4 be killed through the cooking process to have a critical
5 control point that reduces, eliminates or prevents to an
6 acceptable level of zero when you have no kill step
7 involved.

8 My point being that as we look at you mentioned
9 chronic waste and BSE and you mentioned everything from
10 gelatins to other things that FDA considers, my curiosity is
11 APHIS -- or my point to discuss here is that APHIS is
12 worried about animal health and FSIS is worried about public
13 health. There's not really a bridge between the two.
14 However, because 0157:H7 doesn't necessarily have any
15 harmful to the animal health but it does to -- 0157 does
16 have harmful effects to human health.

17 BSE I think presents an opportunity for not only
18 animal health but human health and there to be some way to
19 bridge the gap between animal health and human health and
20 pathogens or pre-ons, for example, that effect both human
21 and animal health.

22 So I was just curious if you have any comments
23 about that. I think that's -- you know, we were talking
24 about we've done a lot of things in the middle and you
25 mentioned not a lot on retail I think here's an opportunity

1 that BSE, although fortunately has not shown up in our
2 country, it might be an opportunity for us to look at animal
3 health issues that although they may not present animal
4 health problems they do or do not show animal health
5 problems, they do have human health problems.

6 Having some type of inspection or help in
7 preventing those from being introduced into the food safety
8 system.

9 MR. LEVITT: Well, I could just, if you will,
10 tease for a moment and say I think you've made the case for
11 why we've only just begun. You know, there is -- there is
12 lots of interconnected issues.

13 There is I think more collaboration or
14 coordination between the agencies that is necessarily
15 apparent outside. For example, on our TSE Advisory
16 Committee APHIS is represented on the advisory committee.
17 It's just kind of one example.

18 There is a fair amount of contact I am sure, some
19 of which I'm privy to because it's three way contact with
20 FSIS and APHIS and I'm sure a lot that isn't. But it is a
21 challenge getting all of these pieces of the puzzle to work
22 together.

23 You've laid out some of them in terms of when is
24 it an animal hazard but not a human hazard? When is it a
25 human hazard but not an animal hazard? When is it both?

1 When is it neither? What is the right titration?

2 So that's why I think the only answer I can really
3 give you is that we are constantly challenging ourselves to
4 say are we applying our resources in the area that is doing
5 the consumer the most good and is overall part of a rational
6 scheme?

7 The kind of things that you've raised are the kind
8 of things that we all have to be considering and dealing
9 with but I don't think there's one easy fix to it.

10 MR. HOLMES: Thank you.

11 MR. LEVITT: Except that I think we're ensured of
12 continued employment for a while.

13 MS. GLAVIN: Okay. Elsa and then Mike.

14 MS. MORENO: Elsa Moreno. I have two questions
15 for you.

16 One is can you give us some more specifics on the
17 mid-course correction, so to speak, for that seafood HACCP
18 rule? Then my -- well, go ahead and answer that and then
19 I'll ask you the second question later.

20 MR. LEVITT: Okay. Sure. Here's what we did in
21 seafood HACCP.

22 There are about 3,600 seafood processors in this
23 country of all sizes, shapes and forms, although they tend
24 to be heavily on the small business side. Unlike what FSIS
25 did with the meat and poultry in the three year phase-in and

1 unlike what we're going to do on the juice, here we had it
2 apply to everybody all at once.

3 We also have, which for us it was a real uptick in
4 annual inspection even though I know you're familiar with
5 some -- with a different model, we committed to going
6 through an annual inspection of each of those 3,600 each
7 year.

8 This was an industry that, you know -- you know,
9 some companies I'm sure had never seen an FDA Inspector
10 before and while there has been a lot of training and a lot
11 of build-up, nevertheless, a lot of small businesses, a lot
12 of education and new knowledge building in. So we have had
13 each year, if you will, an incremental progression of more
14 firms coming into compliance.

15 We also put out a very elaborate, if you will,
16 scoring system looking at 11 different kinds of hazards and,
17 you know, tough guys that we are if you pass 10 and flunk
18 one you get a flunking grade overall, you know. In college
19 you got a 90 percent but not with the FDA. You've got to
20 get a check on every one. That -- that contributed to, if
21 you will, a smaller progression each year.

22 After three years of that we said, you know what?
23 The areas that we are lagging the most in are the areas are
24 the most acute gains could be gained in. The areas
25 particularly of pathogens and histamines. What we worried

1 about was by focusing on everything at once it was diluting
2 emphasis on that which was most important.

3 So we said what our shift will be is we will kind
4 of, if you will, dedicate this year to really focusing on
5 those firms that have particular needs or problems with
6 pathogens or with histamines or who didn't have a HACCP plan
7 yet. Hard to imagine after three years. That's less than
8 half of the overall inventory.

9 So we can focus more on them, go back a second
10 time if we need to for reinspection and really try to get
11 that dealt with effectively rather than go on at a slow pace
12 across the board each year. So that was the premise of the
13 mid-course correction. We have a number of other activities
14 that feed into that, but that's it in a nutshell.

15 MR. MORENO: Okay.

16 MR. LEVITT: The second question?

17 MS. MORENO: My second question is regarding the
18 good agricultural practices --

19 MR. LEVITT: Yeah.

20 MS. MORENO: -- what have you learned from those
21 guidelines that might be applicable to animal production on
22 farm food safety?

23 MR. LEVITT: I don't think I have a -- I don't
24 have a technical answer for that. I think the most
25 important general answer I can give is that any time you

1 move into an area where that particular segment of the
2 industry is not used to being regulated you need to take
3 that into account as you walk in the door.

4 So before I talked a little about our work with
5 the egg industry, well, we learned how to do that in sum
6 because of the produce industry. I was in this job exactly
7 three days when I was sitting at our -- in our conference
8 room with leaders from the domestic produce industry, there
9 had recently been announced the new produce initiative, as
10 it was called at the time, and they were mad is the only way
11 to do it.

12 They said, "We are being rolled over. You're
13 putting in programs that don't make any sense and dah, dah,
14 dah, dah, dah, dah, dah, dah." I said, "I've only been here
15 three days. Time out."

16 What we did there we tried to do afterwards which
17 I think would be applicable to any program whether it's for
18 what you're talking about or any new area going into, is you
19 have to involve them in the process and you have to be sure
20 that we're talking the same language. At the same time you
21 have to be sure that there is strong consumer involvement
22 and so it's a balanced approach.

23 But I always go back to, if you could bear with me
24 for a short story, one of my earlier experiences was we
25 always had to go on these annual senior retreats. You know,

1 the fact is everybody hates these senior retreats. The
2 thing we hated the most about them was whoever was brought
3 in to facilitate always makes us go through some exercise,
4 you know, and it's not sit-ups and squat thrusts, it's some
5 exercise you have to do.

6 The exercise in this particular year was you break
7 down into two groups or maybe several pairs of them
8 depending on how big your retreat is. Group A is supposed
9 to design the program and Group B is supposed to implement
10 the program and you're given a little more about what the
11 program is. Then you're given, you know, an hour to go out
12 and come back and report.

13 The facilitators -- after we went through this
14 I'll tell you in a minute what happened -- basically told us
15 the same thing happens every single time.

16 What happens every single time is out of four of
17 five groups that do it only once does the design group think
18 to include the implementation group in the discussions.
19 They just think, we're a design team. That's what we do, we
20 design. They do implementation, let them figure it out.

21 But if the implementors are kept out of the design
22 it's not going to be implemented well. Once we opened that
23 up, once we showed up and we were going out and doing site
24 visits that once we're here and because, you know, sometimes
25 you say something in a way that either it doesn't mean

1 anything or it's like fingernails on the blackboard and
2 we're not trying to. It's one thing if we're trying to but
3 if we're not trying to why make that stupid mistake?

4 As I said, at the same time answering while you're
5 doing that you also be sure that there's strong consumer
6 involvement and that the same thing should be open and
7 transparent and be sure that what is -- what comes out is
8 both what I'll call user-friendly to the implementors but
9 also acceptable from a consumer public health consumer
10 protection standpoint.

11 But you've got to include them in the process so
12 that what comes out everybody can own. At the end of both
13 of those processes both the fruits and vegetables and what I
14 hope will be with the eggs, at the end we're able to stand
15 up together with the leading trade associations and endorse
16 them jointly, again with consumers.

17 MS. GLAVIN: I think I promised Mike and then
18 we'll go to Dale and --

19 Sandra, did you have your hand up?

20 MS. ESKIN: No.

21 MS. GLAVIN: Okay.

22 Mike and then Dale.

23 MR. GOVRO: Okay. Michael Govro. If the ISSC
24 fails to address the vibrio bonificus (phonetic) problem
25 this year as it did last year or if it fails to adequately

1 address it will FDA take independent action to address it?

2 MR. LEVITT: I think that's something we always --
3 we have to keep in reserve. I think as usually happens on
4 TV when you hear these people interview they always say, "I
5 don't want to speculate on what would happen."

6 I think there has been -- and I see Caroline Smith
7 DeWaal sitting there -- there has been, you know, a lot of
8 frustration over this issue. I think there is growing
9 recognition that it is a public health issue. I think at
10 some quarters in some places there's a question of the
11 numbers aren't very high. But when you look at the fatality
12 percent of that I think that overrides that kind of issue.

13 You do have an industry that is again very largely
14 small business dominated and they're having a hard time
15 seeing their way through it. Yet when it did not pass last
16 year and it did not -- in a way it did not pass on a
17 procedural vote which in some ways hurts more -- that there
18 was a fair amount of backlash from more different quarters
19 that this is a problem that needs to be dealt with.

20 So I think before the ISS meeting we will be
21 working, you know, hard with others to try and get that
22 issue dealt with effectively and if it doesn't we'll have to
23 see where we are then.

24 MS. GLAVIN: Okay. Dale?

25 MR. MORSE: Prior to your arrival we had a lengthy

1 discussion on egg safety and with your comments and Judy
2 Riggins' comments it seems like a lot of progress has been
3 made in addressing the GAO's report on lack of a consistent
4 farm to table approach.

5 Just one of the recommendations or a couple of the
6 recommendations centered on use of HACCP and FSIS' using
7 that approach. My understanding is the FDA is using more of
8 a quality assurance program approach. Is that leading to
9 any inconsistencies or disparities between the two agencies
10 in terms of --

11 MR. LEVITT: I don't think so. I know we worked
12 together on it. As I said, we worked with all of the
13 involved parties. One of the interesting facets here is
14 that there is an organization that is a consumer-based
15 organization that operates agriculture unit on site.

16 Caroline, help me with the -- with the -- Richard
17 Wood from -- yeah, can --

18 MS. DeWAAL: Food Animal Concerns Trust.

19 MR. LEVITT: Right. Through the Animal Concern
20 Trust, is that right?

21 MS. DeWAAL: Yeah.

22 MR. LEVITT: Yeah. FACTS, right. I have his face
23 in front of me so I apologize to him in absentia because
24 he's done a very good job and has been a major contributor.

25 But by getting especially somebody there that has

1 that both perspective on how to handle it but also strong
2 real experience on what it takes to run an egg producing
3 facility that we worked out a system that is broadly
4 acceptable.

5 You know, I think, you know, HACCP is important
6 but we have to realize what HACCP is getting at. HACCP is
7 getting at a strong system that's going to fix the problem.

8 What we had on the egg side is we had a number of
9 state programs as well as industry programs that had a lot
10 of experience in what was working. So we thought we should
11 pick up on what's working and make that broadly applicable
12 in uniform across the country rather than try to invent
13 something new. I mean that essentially was the approach
14 taken but I don't see a problem of kind of what you call it.

15 MR. MORSE: The second question related to that,
16 any prevention program is only as good as its weakest link.

17 MR. LEVITT: Mm-hmm.

18 MR. MORSE: And the GAO report also talked about
19 egg safety inspection resources are not directed to areas of
20 highest risk under the current regulatory system. Most of
21 the Federal resources are directed toward egg products even
22 through processing mainly and that FDA's limited inspection
23 resources the Agency almost never expects egg farms where
24 eggs can be contaminated. At the time they wrote this
25 report I think only 13 states had quality assurance testing

1 programs.

2 Given FDA's limited resources in this area have
3 you been able to address that area in terms of farms?

4 MR. LEVITT: Well, again -- good question, Dale.

5 Again, this is another area where FDA -- again
6 going back to the first slide that somebody liked -- going
7 back to the, you know, the farm end this is an area that FDA
8 essentially had no historical presence. Our presence on egg
9 producing farms would be if there's a trace-back from an
10 outbreak but really no program in terms of affirmative
11 inspections.

12 So this is something that we're going to have to
13 address through the appropriations process. This
14 Administration has continued a high interest in food safety.

15 This year's budget proposal the President has
16 submitted is a strong food safety budget for the FDA
17 programs and we're going to have to -- we're going to have
18 to continue to fight that -- we have, if you allow the pun,
19 a little bit of a chicken and egg problem here in that we
20 have a proposed regulation which is coming out and it's --
21 we have to -- we have to work to get the funding proposals a
22 couple of years ahead of time in sync with the regulations
23 that will be proposed to be implemented a year or two or
24 three ahead of time.

25 Getting those both lined up with the right crystal

1 ball is a little challenging for us. But, nevertheless, I
2 think overall the broader message is that we need to be
3 devoting more time and attention to the food safety issues.

4 For FDA our biggest shortfall is in both
5 inspections and in imports and that includes laboratory
6 testing associated with both. But we want to be sure that
7 the program is viewed as a well rounded program grounded in
8 strong science and research that leads to good programs that
9 are going -- that you're inspecting against.

10 So, yeah, it's a big need. It's a need we're
11 going to have to keep working on and we hope you all support
12 us as we go to Congress and try to get those funds.

13 MR. MORSE: Good -- good response. I think that
14 means you haven't gotten a lot of new resources in this area
15 and we'll try to support that.

16 The last question in terms of the egg safety was
17 in an early slide you showed the strong foundation for
18 pathogen reduction and at least on the farm there -- I guess
19 there should be environmental testing --

20 MR. LEVITT: Yeah.

21 MR. MORSE: -- you know, looking and then if
22 there's a positive then testing of eggs. Is that data
23 available and sort of published so it could be looked at to
24 follow what's happening on the farm in terms of salmonella
25 enteritidis rates of infection and what's happening in terms

1 of looking at whether there's success over time in terms of
2 pathogen reduction at the source?

3 MR. LEVITT: Okay. I'm going to answer the
4 question two ways.

5 The current food addendum, as Dale is well
6 familiar with, does track illnesses on salmonella and will
7 subtype by salmonella enteritidis. One of the things that
8 got us to build on existing state programs was the food --
9 was the food out there that was showing declines
10 particularly in areas in which the programs had been heavily
11 implemented. So you have that globally.

12 If your question is are the data from those
13 environmental tests that are done are they publicly
14 available? The honest answer is I don't know right now.

15 John, do you know what the regulation says on that
16 or if it addresses it?

17 MR. SHEEHAN: Joe, the data that would be
18 available would be from trace-backs and that has not yet
19 been written up from previous years. That should be
20 available sometime in September, later this year.

21 MR. LEVITT: Okay. Thank you.

22 MS. GLAVIN: Okay.

23 Alice and then Catherine Logue.

24 MR. LEVITT: I didn't realize I'd be so popular.

25 MS. GLAVIN: Why don't we say Alice and then

1 Catherine.

2 Anybody else have a burning question and we'll
3 give Joe a break?

4 MS. JOHNSON: Going to give him a break, huh?

5 Alice Johnson with the National --

6 MS. GLAVIN: So make this one really tough.

7 (Laughter.)

8 MS. JOHNSON: I'm Alice Johnson with the National
9 Food Processors.

10 We've talked about HACCP with FDA with the juice
11 HACCP and the seafood HACCP and we have the USDA meat and
12 poultry HACCP. There's inconsistencies within the seafood
13 HACCP and the juice HACCP.

14 Is there any thought within the FDA of going back
15 and revising -- I think the juice HACCP is more consistent
16 with the 1997 Micro Committee paper, particularly on the
17 definition of hazards and that? Is there any thought that
18 FDA will go back and revise or amend the seafood HACCP to be
19 more consistent with the 1997 paper and the juice rule?

20 MR. LEVITT: I'm going to answer the question two
21 ways. The first is the contrary question could be asked,
22 "Why didn't you keep the juice HACCP consistent with the
23 seafood HACCP?" The answer would have been that we believe
24 we need to keep making improvements and each one do as well
25 as we can do it.

1 The flip side then is, okay, when you go back and
2 recalibrate and we're looking at that. We do have to
3 balance that against all the other things we're trying to do
4 and again kind of go back to my bottom line, what are we
5 going to do overall that's going to do the most consumer
6 good?

7 Is going back and looking at, you know, putting in
8 say some performance standards for seafood HACCP, is that
9 something that's going to do more good or is doing something
10 over on egg safety or on sprouts or on other produce are on
11 imports? You know, we are very much in the balancing game
12 of, you know, we're going to put our attention where it's
13 most cost-effective.

14 So that's kind of in the mix of things we're
15 thinking about. I wouldn't say it's all the way at the
16 front burner at the moment, but we're clearly aware there
17 are differences.

18 MS. GLAVIN: Okay. Catherine?

19 MR. LOGUE: Hi! Hi! Catherine Logue, North
20 Dakota State.

21 In all that you've talked about, I'm just curious
22 as to where the FDA would stand in terms of training,
23 education and teaching for not just consumers and producers
24 and processors but even within your own group, within the
25 staff? Where do you see that going for the future?

1 MR. LEVITT: Well, very important for a number of
2 reasons. Number one, we have just started what's called a
3 staff college within my center this past year to really try
4 to enhance our training programs internally first.

5 That's not only for the obvious reason that you
6 need to have a good training program, but it's that our
7 demographics are such that most people that work in my
8 center were hired in the 1970s. That was the last big
9 hiring binge, if you will, at the good old FDA. What that
10 means is we're approaching 30 years later and a lot of those
11 people were retiring.

12 One reason it wasn't that much of a training
13 program when I got there because I said the people had all
14 been there forever and remarkably little turnover. We
15 actually have within the food center the lowest turnover of
16 any place within FDA. But now we're seeing those
17 demographics change.

18 As we're bringing in new people the younger
19 people, which is good, it's new blood, it's new energy, but
20 it also means we have to have a stronger training program.
21 So we are implementing that very aggressively.

22 We also -- and somebody else is here, Paul is
23 here, Paul Raynor is here from ORA, our field operation,
24 where also brought more broadly within FDA looking at
25 enhanced training for our field inspectors. Our field

1 organization called the Office of Regulatory Affairs within
2 FDA has -- is also instituting a whole series of enhanced
3 training programs for the same reason.

4 Bringing in new people we want to be sure that our
5 training is sound, the training is good and that the
6 capability is sound, we're looking at certification of
7 inspectors and so on and so forth. So I think the emphasis
8 on that is very high.

9 We also have an active training program that
10 reaches out beyond the FDA. We put on seminars for the
11 states in different areas. We put on seminars that the
12 industry folks come to, especially when we have new
13 regulations and so forth.

14 So I think we recognize that that's an important
15 part. Again if we go back to that first slide it had
16 prevention education and verification. That when we put out
17 a new standard we need to be sure that there's adequate
18 education on how to implement that and then a verification
19 to be sure it is being implemented well.

20 Does that --

21 MS. LOGUE: Well, that answers part of my
22 question. My other question is what about outside alliances
23 like going to other professionals for training of your
24 staff? In other words, the likes of going to the
25 universities or any other places that have these kind of

1 programs?

2 Now I know that they were considering this at FSIS
3 at one point and, you know, train the trainer or make sure
4 they got so many hours of course work. Does the same thing
5 apply with you?

6 MR. LEVITT: Well, as I said, we are essentially,
7 you know, going down the same track.

8 MS. LOGUE: Yeah.

9 MR. LEVITT: If you have particular suggestions of
10 places we ought to be working with. We do have an inherent
11 relationship with the University of Maryland with what's
12 called JIFSAN.

13 MS. LOGUE: Yeah.

14 MR. LEVITT: The Joint Institute for Food Safety
15 and Applied Nutrition. So they'll be working with us
16 especially closely on things like education and training as
17 well as a number of other things.

18 But if you have any particular suggestions by all
19 means, you know, we're open to considering that.

20 MS. LOGUE: Thanks.

21 MS. GLAVIN: Okay.

22 Thank you very much, Joe.

23 MR. LEVITT: Okay.

24 MS. GLAVIN: That was above and beyond the call of
25 duty.

1 MR. LEVITT: Well, no. It's a pleasure to be here
2 and I hope to continue the association. So thank you for
3 having me.

4 MS. GLAVIN: Thank you. Feel free to stay as long
5 as you can.

6 One of our members has arrived who wasn't here
7 when we did the introductions.

8 I promised that as that happened I would ask you
9 to -- Carol, if you would introduce yourself and tell us a
10 little bit about yourself, particularly the new members I
11 think are interested so that they can get to -- into a
12 working relationship as quickly as possible.

13 MS. FOREMAN: So much for trying to sneak in
14 unnoticed.

15 (Laughter.)

16 I'm Carol Tucker Foreman. I'm with Consumer
17 Federation of America. I head the Food Policy Institute
18 there. From 1977 to 1991 I was the Assistant Secretary of
19 Agriculture with responsibility for meat and poultry
20 inspection and the food assistance programs. This is my
21 third and final term on the committee. Okay. Thank you.

22 MS. GLAVIN: Now we have one more briefing prior
23 to lunch and I'd like to ask Charles Edwards to proceed with
24 his briefing on how we're trying to improve the
25 accessibility of new technology.

1 Obviously, in a highly regulated industry such as
2 the meat and poultry industry regulators can sometimes be
3 inadvertently impediments to the introduction of new
4 technology. So Charles is going to talk about some of the
5 things we're doing to try not to do that.

6 MR. EDWARDS: As you're aware, in the preamble to
7 the pathogen reduction HACCP final rule FSIS clearly stated
8 that it would pursue a strategy that encouraged the
9 development and the use of innovative technologies to
10 improve food safety. That was in 1996.

11 We are now reexamining the Agency's functions and
12 activities that are related to the testing and introduction
13 of new technologies to make sure that we're on course with
14 the pathogen reduction HACCP strategies and concepts that
15 the Agency wants to pursue. This briefing is simply to
16 inform the committee of some of the activities, not all of
17 them that we're into, but some of the activities that we
18 believe are related to achieving this.

19 Many of you know that back in January of this
20 year, 2001, the Office of Policy Program Development and
21 Evaluation was reorganized. The organization created the
22 technology program development staff, which is the staff
23 that I'm on.

24 The purpose of that staff introduction was to
25 coordinate the development and to implement the Agency

1 programs to foster the development and facilitate the use of
2 new technologies in plants that are under its inspection.
3 The two or three activities that I'm going to cover are the
4 ones that we're initiating in order to achieve what Maggie
5 just said.

6 The first of these activities is to develop new
7 regulations for technology. That may sound backward but it
8 may be the best way that we can clearly remove the
9 impediments and misunderstandings about what has to be done
10 in order to introduce a new technology into the plants.

11 We fully expected that plants under HACCP were
12 going to use technology in order to improve their food
13 safety. The Agency committed to creating and introducing
14 standards for processing and for procedures that would
15 ratchet down, if you will, the standards so that industry
16 would be -- would provide -- would have the incentives to
17 use technology to improve food safety. That's still a very
18 important part of the strategy.

19 Now while the Agency actually encourages the use
20 of technologies it's going to be under HACCP the
21 responsibility of the plant to make the decision as to
22 whether or not they wish to pursue new technology in order
23 to improve the safety of their products or to change their
24 procedures in some way or another or to meet the standards
25 that the Agency establishes.

1 Since the early stages of HACCP concept
2 development we've recognized that the use of innovative
3 technologies was an extremely important piece of HACCP
4 pathogen reduction success.

5 At the time that the HACCP rule was implemented
6 there was an organization similar to this one that was
7 created. That was the Technology Assessment and Research
8 Coordination Division. But one difference between that
9 organization and where we're trying to head is that the
10 system that was put into place by that division is one that
11 essentially required prior approval of all technologies that
12 were introduced in the plan.

13 But at this stage in the game we're definitely
14 moving away from the pre-approval approach to all
15 technologies that are going into the plant. This doesn't
16 mean that we don't still have some responsibilities that we
17 still will have to fulfill. The Agency will still be
18 concerned about anything that is going to affect its ability
19 to inspect the food product or anything that it's going to
20 jeopardize or hazardize -- hazardize, bad word --

21 (Laughter.)

22 -- anything that's -- anything that's going to
23 create a hazard for our own inspectors in the plant.

24 So with that in mind, we're moving forward with
25 regulations that are intended to enable plants to more

1 quickly and more easily introduce technologies that they
2 choose. Under these regulations we certainly don't
3 anticipate that plants will be required to submit for
4 approval for all technologies. That was in 1975 and we
5 think that we're farther down the road now and we're going
6 to do it in some other ways.

7 We have identified initially the three or four
8 areas that we believe we still have to be involved in. The
9 first of these is obvious, any time that a technology is
10 going to require a change in our regulations. The second,
11 any time that it's going to require a change in the
12 procedures that our inspectors use in order to inspect
13 product. The third, obviously, is any time that it's going
14 to cause a concern about the safety of FSIS inspection
15 personnel. The fourth is any time that there is a question
16 about the safety of the food product.

17 Now I need to make one intervention here and
18 that's to clarify that inclusion of product safety doesn't
19 mean that we're moving away from our belief that the plant
20 or the manufacturer has primary responsibility for the
21 safety of their product. Rather, it's simply to say that
22 FSIS has a verification responsibility and that's what it is
23 intended to reflect and nothing more.

24 At the present time we've assembled the work group
25 within the Agency that's working on a new technology

1 regulation and we're expecting that a draft of that
2 regulation will be prepared sometime by the end of this
3 summer.

4 After the proposed rule is published in the
5 Federal Register, which obviously the timing of will depend
6 on the Agency and administration priorities, we expect to
7 hold public meetings that will make sure that we get public
8 views on what FSIS can and should do to encourage the
9 development and use of innovative technologies to improve
10 food safety.

11 The second activity that we're immediately
12 embarking on is exploring ways to facilitate the development
13 of technologies to improve food safety that will benefit
14 small plants. The Agency firmly believes that innovative
15 food safety technologies must be broadly applied across the
16 entire industry if we're going to fully achieve the benefits
17 that are envisioned for the food supply under pathogen
18 reduction and HACCP concepts.

19 Obviously, the Agency has long recognized that
20 small plants might need some help and that's reflected in
21 our small plant demonstration project that was put into
22 place when we were introducing HACCP in small plants. We
23 have also proceeded to publish compliance guides to help
24 small plants comply with the regulations.

25 We've come out with model HACCP plans for small

1 plants. We're going to obviously want to continue to do
2 those kinds of things as we move through.

3 What we actually envision for small plants though,
4 with respect to technology is being able to establish
5 partnerships and agreements among all of the players, the
6 industry, the plants, academia, government agencies, to
7 bring to bear all of the resources that we can on
8 introducing and implementing technologies that will improve
9 food safety throughout the food supply.

10 This doesn't exclude the large plants, but we
11 would hope that we could go into some kind of an arrangement
12 where small plants might even choose to adopt a small plant.

13 That idea has been floated around the Agency on other
14 topics and we think it's still one that -- that might be
15 viable.

16 The final activity is one that I think is fairly
17 straightforward and that's trying to establish a method for
18 disseminating information about new technologies. The first
19 thing that we're going to be doing is establishing a
20 technology web page. That technology web page we intend to
21 be a resource for anyone that's seeking information about
22 food safety technologies, particularly with respect to meat,
23 poultry and egg products.

24 We expect to include within that guidance for the
25 industry that will clearly explain what does and what does

1 not need to come to the Agency in order to be used within
2 the plant. We're also considering ways of making
3 information about technologies generally available to all of
4 the plants that might want to avail themselves of them.

5 So in summary, the Agency is obviously still
6 committed to it's original concept that technologies are an
7 integral part of the success of pathogen reduction in HACCP.

8 The first thing that we're going to be doing is publishing
9 regulations.

10 In the interim we will probably issue a notice
11 that will clarify what the Agency's existing policies are so
12 that we can continue to move while the regulations are
13 finalized. We'll be moving forward with the -- with the web
14 page as quickly as possible.

15 MS. GLAVIN: Okay. Questions or comments for
16 Charles?

17 John?

18 MR. NEAL: John Neal, Arkansas. I have one quick
19 question because everybody looks hungry here.

20 (Laughter.)

21 Okay. So nobody has to -- Mr. Edwards, my
22 question is is there -- are you applying the fact that it
23 needs to be some low-cost technology?

24 MR. EDWARDS: Yes.

25 MR. NEAL: Okay. And I'm sure that's very obvious

1 with small plants, but I think that would be the biggest
2 concern is a lot of plants can't afford to make even a
3 \$15,000 -- the very small plants can't afford to make a
4 \$15,000 investment even if it's in the long-run the better
5 thing for them, they just can't possibly do it and that was
6 my question. That's it.

7 MR. EDWARDS: One of the things that we would
8 envision is working with the research organizations, working
9 with the larger companies and academia, to find promising
10 technologies that can be scaled down to the small plant
11 budget and to identify technologies which are low-cost
12 technologies that don't require a tremendous outlay of
13 funding up front.

14 MR. NEAL: Thank you.

15 MS. GLAVIN: Carol?

16 MS. FOREMAN: Could you give me some examples of
17 technology that would be particularly useful for small
18 plants?

19 MR. EDWARDS: The things that come to mind right
20 off the bat might be something like the organic rinses.
21 Those are things which can be applied with relative
22 inexpensive -- relatively inexpensively.

23 MS. FOREMAN: But they're also used extensively by
24 large plants. I just don't understand what kind of
25 technology is specifically appropriate. Give me some

1 examples.

2 I think Mr. Neal has a good idea going there but
3 are there any examples where you've got technology that
4 would just be used by small plants?

5 MR. EDWARDS: I don't at this point in time.

6 MS. FOREMAN: Okay.

7 MS. GLAVIN: But I also think it's adapting
8 technologies. For example, some of the steam cabinets that
9 the large plants have been using have not been available to
10 small plants because of size and because of expense. I know
11 Case State was doing some work a few years ago. I'm sorry,
12 I don't know the status of it, to try to adapt that
13 technology so that it was accessible to the small plants.

14 MS. FOREMAN: Thanks. That's -- that's a good
15 example and leads to my second question which is those
16 things that we never hear from again.

17 (Laughter.)

18 There was much made of ARS' development of a
19 competitive exclusion bacterium for use in poultry. I
20 remember the announcement. Is it being widely used within
21 the industry? Is it okay with FSIS to use it?

22 MR. EDWARDS: I'm generally familiar with what
23 you're talking about. This is work that was done down at --
24 in Georgia I believe. Those are the kinds of things that we
25 would envision having our staff look into and to find ways

1 to move those technologies more broadly throughout the
2 industry. We actually don't have in place a system for
3 doing that. I think one of the first things that we have
4 that will help us do that is when we get our webpage up and
5 operating.

6 MS. FOREMAN: Maggie, is there any capacity to
7 marry ARS and, you know, what happens to these things?

8 MS. GLAVIN: Well, on that one I was hoping maybe
9 Alice could tell us from her former life.

10 (Laughter.)

11 MS. JOHNSON: Alice Johnson, National Food
12 Processors.

13 As far as, Carol, what you're talking about with
14 what ARS? It was approved for use in broilers and as far as
15 I know we're still trying to get approval to use it in
16 turkeys at the on farm level, the competitive exclusion.

17 MS. GLAVIN: Are the broiler -- is the broiler
18 industry using it to your knowledge?

19 (Pause.)

20 Ah, yes. There we go.

21 MS. JOHNSON: There's been actually two different
22 approaches to the competitive exclusion one that was
23 developed by ARS and then one that's being developed
24 privately but still in cooperation with ARS. I know this
25 from our poultry sister company.

1 The two approaches are technologically different.

2 Don't ask me any more about that because that's as much as
3 I know.

4 (Laughter.)

5 But there's -- the interest is still very much
6 there but I think it's getting to which of the -- the
7 approaches that will be used for that.

8 But just to build a little bit on Carol's
9 question, then is that type of on farm technology -- let's
10 say carrying that into probiotics, for example, which is a
11 little bit of a branch of that or other feed compounds, is
12 that what you're looking at as examples here?

13 MR. EDWARDS: Included. I think that would be
14 included. We have an animal production food safety staff
15 that actually does move back to the farm. We would work in
16 concert with that staff as well as our inspection staff to
17 introduce whatever technology we believe can benefit the
18 public health from farm to table.

19 MS. GLAVIN: Okay. Irene had a question back a
20 way and I had neglected to go back to her.

21 MS. LEECH: Thank you.

22 I wondered whether you're trying to build in
23 something to relate to consumer acceptance from the early
24 stages of technology development?

25 MR. EDWARDS: I can tell you that about a year ago

1 when I was in another organization, yes, that was an
2 integral part of it. I see no reason why it should not
3 continue to be within our present organization. We just
4 simply have not gotten that far down the road in deciding
5 how all of the pieces are going to be integrated.

6 MS. GLAVIN: Okay. Marty?

7 MR. HOLMES: Marty Holmes, North American Meat
8 Processors.

9 In answer to Carol's question, too, and maybe to
10 help everybody, there is some technology that's been
11 approved by the Agency. It's very similar to the organic
12 spray situation. It actually is used on trimmings after it
13 enters a processing plant.

14 So we're talking about after the packing plant you
15 buy trimmings from a packer. You can actually spray those
16 trimmings getting full contact on the external surface
17 before or as it's going into the grinder. Those types of
18 things which have never been available to the grinding
19 industry are exciting for us.

20 There's a number of others, but that's one
21 specifically that's relatively inexpensive and can be
22 adapted to a small and very small plant.

23 MS. FOREMAN: What's -- what's the name of that?

24 MR. HOLMES: Alicide Sonova I believe is the name
25 of the company.

1 MS. FOREMAN: Alicide?

2 MR. HOLMES: Alicide is I believe is the parent
3 company. Sonova is the product.

4 MS. FOREMAN: Thank you.

5 MR. HOLMES: You can see it on their webpage if
6 you -- I'll give it to you if you're interested.

7 MS. GLAVIN: Dan and then Alice?

8 MR. LaFONTAINE: Dan LaFontaine, South Carolina.

9 There's an intervention strategy that we've --
10 some of the plants, small plants, in South Carolina are
11 using that's so simple and almost as shocking and that is
12 called hot water.

13 (Laughter.)

14 We've had several plants that have had, you know,
15 problems meeting the salmonella performance standard. I'm
16 talking about pork slaughter.

17 I'll say my good friend, Kirk Castner from Kansas
18 State, mentioned to me a number of years ago that, you know,
19 we need to rediscover hot water. My bottom line is that if
20 you put in additional hot water heaters and have an
21 undiminished supply and wash those carcasses before they go
22 in the cooler with 170 degree water it's amazing -- two
23 things, they knock off some of the final debris that may be
24 on there and they're a tremendous help in reducing the
25 pathogen load. So I just thought I should -- it's an

1 opportune time to mention.

2 MS. GLAVIN: Thank you.

3 MR. LaFONTAINE: It's very simple but it's worked
4 -- it does work.

5 MS. GLAVIN: Thank you.

6 Alice, I apologize for missing you.

7 MS. JOHNSON: Alice Johnson, National Food
8 Processors.

9 I want to congratulate Mr. Edwards. I think this
10 is a great thing to move forward on trying to remove some of
11 the obstacles for new technology approvals. I know I've
12 been one of your most frequent callers, aggravators, okay,
13 to get through some approvals and try to figure out what's
14 the best way to approach this.

15 So I think this is a great approach. I'm glad
16 that you're looking at doing something in the short-term as
17 far as some sort of notice as the rulemaking goes forward.

18 I would ask that in some of my struggles with
19 getting things approved we do have to involve FDA and, you
20 know, there seems to be at times a disconnect with where
21 USDA is on approval processes and the relationship with FDA
22 and it's made some of the -- my tasks more difficult. So as
23 you go through this process I'm sure you're going to keep
24 FDA in the loop.

25 Something now to Marty's point about Alicide and

1 some of these antimicrobial rinses that we're investigating.

2 In the approval process we generally get it approved for
3 one species.

4 Is there any thought to making approvals -- and I
5 know you're getting out of the approval to some degree but
6 there will always be a certain amount of USDA oversight in
7 this so that once something comes into -- into view as a
8 possibility that it's evaluated or looked at for all species
9 and applications so that it's not going to have to go
10 through and do additional processes to get approval for?

11 MR. EDWARDS: Some of that is going to depend on
12 whether or not we have a processing aid which is safe or we
13 have a food additive situation which might involve FDA and
14 labeling.

15 But the idea would be to encourage as these things
16 particularly go through the petition process at FDA that as
17 many species as possible would be included so that when that
18 decision is made we're able to move forward with it, as
19 well.

20 MS. GLAVIN: Okay. Other comments or questions?

21 Yes?

22 MS. MORENO: Elsa Moreno. One thing I forgot to
23 mention at the beginning is that I also represent the
24 National Alliance for Food Safety. I'm the Chairperson of
25 that organization for the next year, anyway.

1 We have recently in that organization divided
2 ourselves and it's 25 universities all engaging in food
3 safety research, education and extension activities. We
4 have divided ourselves into centers of excellence and one of
5 those centers of excellence is decontamination strategies.

6 I just wanted to hear your comments, Mr. Edwards,
7 as to how such an organization can partner with FSIS or what
8 is your vision of the kinds of partnerships that could be
9 formed in order to accomplish what you're suggesting which
10 is to help the industry and certainly the small processors
11 especially when you go into cost benefit analysis of
12 different interventions and things like that?

13 MR. EDWARDS: Okay. Obviously, a lot of what
14 we're able to do is going to be determined by our statutory
15 restrictions, by budget, by other resources.

16 But our intention is to engage with as many
17 activities or organizations as we can. We would hope to
18 include the state. We would hope to include trade
19 organizations, consumer groups, individuals, small plants,
20 large plants, anyone that has a stake in the food safety
21 supply we believe is a legitimate player in the technology
22 role -- in the technology area.

23 I don't know that I have exactly a vision of how
24 all of these would come together just yet, but in my mind
25 there is a place for that kind of an organization.

1 One other thing before I go, I have with me
2 Patrick Burke, who is a senior industrial engineer on the
3 staff and he hasn't said anything but he will be an integral
4 part of whatever we're going to be doing. So that's why I
5 asked him to join me here.

6 MS. GLAVIN: All right. With that I would like to
7 declare us on lunch break and ask, since we are a few
8 minutes behind time, that we be back by 1:25. There is a
9 restaurant here in the hotel. At 4th and C Streets I saw a
10 McDonald's.

11 I suspect there are other such eating
12 establishments in the neighborhood, but this is a little far
13 afield from our office for me to know exactly where they
14 are. L'Enfant Plaza is about a three block walk and there
15 are a number of places there.

16 So I'm sure some of the people at the desk out
17 here can probably give you better hints on lunch
18 availability. So 1:25.

19 (Off the record at 12:19 p.m.)

20 (On the record at 1:32 p.m.)

21 MS. GLAVIN: If the committee members will take
22 their seats then I think we can get started again.

23 (Pause.)

24 Okay. It looks like we have close to everyone. A
25 few people are missing but I assume they will wander in

1 shortly.

2 Our next presentation is on one of the issues that
3 you will discuss in your subgroups tonight and that is the
4 industry's petition for changes to the HACCP final rule,
5 proposed changes to the HACCP final rule. Pat Stolfa is
6 here to make that presentation.

7 I know you got here before lunch so I know you're
8 ready.

9 MS. STOLFA: The materials on this subject are at
10 Tab 7, so if you want to make sure you've got all the
11 materials.

12 At the end of December in 1999 the Agency received
13 from a coalition of industry organizations this petition to
14 amend the Part 417 -- excuse me, the HACCP regulations. The
15 petition itself is the last document in this -- in this set
16 of materials. So if you would like to read the petition
17 itself it is there although it has been made available in a
18 number of other -- on a number of other occasions.

19 The petition was I believe referred to this
20 committee and it was published in the Federal Register for
21 comment a little more than a year ago. The comment period
22 was extended on several occasions and so remained open
23 through most of the rest of the year and didn't close until
24 after the Agency's public meeting on Next Steps.

25 So there was a lengthy time during which people

1 could review and comment on the petition and then there was
2 at least one public meeting in which it might have been the
3 subject of discussion. I don't recall that it was heavily
4 discussed at that meeting.

5 We did not receive an enormous number of comments
6 and the comments broke out in a way that was somewhat
7 expected. The industry organizations themselves and some
8 individual companies tended to support the request in the
9 petition.

10 Consumer representatives tended to oppose the
11 items in the petition and they frequently cited the
12 Inspector General report which had come out during that
13 intervening period of time and was critical of the Agency's
14 HACCP implementation. So that's just kind of a quick
15 summary of the comments.

16 Internally, we've spent a lot of time considering
17 the issues raised in the petition. We're at a point where
18 we believe we have formulated a course of action that would
19 be beneficial to all of the interested parties, although it
20 was not a specific request in the list of items at the end
21 of the petition, the list of regulatory language items in
22 which the group wanted amendments.

23 There was and is much discussion in the petition
24 about the Agency's failure to recognize prerequisite
25 programs. Therefore, we have given that a great deal of

1 consideration and believe that we could issue proposed
2 regulations with certain characteristics that did recognize
3 prerequisite programs. So that is the first and perhaps the
4 most important of the items in our current thinking
5 document.

6 The characteristics that we want to have -- have
7 in prerequisite programs is we want the prerequisite
8 programs to, if successful, have some impact on the HACCP
9 plan itself so that a successful prerequisite program might
10 eliminate the need for some CCP's.

11 There are certain kinds of controls that actually
12 are probably better handled with prerequisite programs than
13 forcing all of them into CCP's. So we believe that. That's
14 kind of the basis for our proposal or what would become our
15 proposal.

16 We believe that the prerequisite programs can be
17 voluntary. If an establishment didn't choose to involve
18 itself in prerequisite programs that's okay with us, but if
19 they did choose to involve themselves in prerequisite
20 programs it could have an affect on their HACCP plan and we
21 would need to have access to the records of the prerequisite
22 programs.

23 We think that -- you know, we read the literature
24 and although we did a review of the literature and the
25 literature's not actually too extensive but there are --

1 there are a couple of recent excellent pieces. In most of
2 the articles or most of the documents that talk about
3 prerequisite programs there are lists of the kinds of things
4 that might be treated by prerequisite programs.

5 We don't have a particular quarrel with the list,
6 however, we do not wish to change 416 and we -- sanitation
7 is very frequently on that list of things that might be
8 treated by prerequisite programs. However, we wish to
9 maintain 416 and so we would not accept something else in
10 lieu of compliance with 416 for sanitation.

11 Historically, you know, that's why sanitation got
12 separated out into a separate part of the regulations.
13 Historically, sanitation has been a big, big issue in meat
14 and poultry establishments. We think 416 is fine. There's
15 a number of other kinds of things, however, that -- that
16 could well be treated by prerequisite programs.

17 So in the current thinking paper that's another
18 feature that -- that we've listed as an important element of
19 our thinking on a proposed regulation to recognize
20 prerequisite programs. We think there needs to be a period
21 of successful operation of a prerequisite program which is
22 more than a day and that you can't be switching back and
23 forth between your HACCP plan and a prerequisite program.

24 So if you demonstrate success in a prerequisite
25 program over a period of time we're willing to acknowledge

1 that and let that affect the HACCP plan. We think the
2 standard of action in a prerequisite program -- and this is
3 very much in the literature -- is quite different from the
4 standard of action in a CCP.

5 417.3 talks about what you have to do if you
6 exceed a critical limit at a CCP and those are the
7 corrective and preventive actions. Prerequisite programs
8 aren't like that. In the literature it makes it quite clear
9 that you don't have this product by, you know, product
10 concern in prerequisite programs.

11 The standard is really we don't want the operation
12 of a prerequisite program to fall into a pattern of non-
13 compliance. We don't want not making the prerequisite
14 program to be more routine than meeting the specifications
15 of the prerequisite program, but it is not the same thing as
16 417.3.

17 Generally, because of the type of things that are
18 controlled by prerequisite programs it's not so much an
19 incident by incident and group of product by group of
20 product response.

21 So, at any rate, that is probably the biggest item
22 in our current thinking in terms of how we would respond to
23 the petition. But it's certainly not the only thing that
24 people asked for and that we would like you to know what our
25 -- what our thinking is.

1 In the -- in the current thinking paper that's
2 attached to the summary paper the discussion on prerequisite
3 programs is about four and five. People did also at the
4 petition did also request very specific wording changes in
5 key 417 definitions, food safety hazard, hazard analysis,
6 significant severity.

7 We have looked not only at our own regulation and
8 the seafood regulation, which are virtually identical, we
9 have also looked at the FDA juice regulation. We believe we
10 are not in a position to make these changes at this time,
11 that we have an inspection force that would require
12 considerable additional training to give us confidence that
13 this kind of change could be successfully implemented.

14 So we do not -- these -- these terms suggest more
15 judgment than is currently required by the language of the
16 regulation. I suppose the most difficult item for people to
17 interpret under 417 as it now stands is food safety hazard
18 reasonably likely to occur. However, that is defined in the
19 regulation.

20 We believe people are coming to understand that
21 with increasing consistency and with increasing
22 sophistication. We are worried about what might happen in
23 terms of implementation with the introduction of terms
24 requiring greater judgment and believe we need to reserve
25 judgment on that. We will look with great care at FDA's

1 experience in its juice regulation. It has quite different
2 language in its juice regulation and we will look at that
3 with their experience with care.

4 We'll try and see how it's different from what
5 they do in seafood so that we can come to understand what
6 the difference in words might actually mean. But at the
7 present time we are not in a position to make those changes
8 in the definitions in 417.

9 There was another kind of definitional change
10 which we -- which was brought to our attention and that was
11 terms around enters commerce produced and shipped. Although
12 we don't believe that a regulatory change is necessary we
13 will be willing to make a regulatory change, not the one
14 that was requested. We are not entirely the one that was
15 requested.

16 We are quite willing to remove the term "enters
17 commerce" which is extremely complex and doesn't mean the
18 same thing under FDA statute, says it does under our's and,
19 you know, we'll get rid of that in a second.

20 We don't think we should go to "shipped." We
21 think we should go to "produced" because under 417 product
22 is produced after the establishment carries out preshipment
23 review under 417.5(c), I think, is where preshipment review
24 is. It is -- it makes no difference where the product is.

25 The product may still be in the establishment but

1 the product may not be in the establishment. Since the
2 first implementation meetings we have had that same
3 definition of when product is produced. The establishment
4 may have -- may send it to a warehouse, the people at the
5 warehouse complete the preshipment review.

6 This may be sequential preshipment review where
7 the preshipment review is performed as product moves from
8 one part of the establishment to the next and the only thing
9 that has to happen at the cold storage warehouse is that all
10 the documents come together or, you know, they have a
11 computer that says it's checked out of this department and
12 this department and this department and this department and
13 then the warehouse completes the preshipment review and
14 tells them, "We completed 417.5(c)."

15 So we don't think "shipped" is the relevant term.
16 We think "produced" is the relevant term, but we know the
17 relevant action is the completion of preshipment review.

18 So the first thing we're intending to do is to
19 issue a notice to inspection program personnel clarifying
20 that point. If we need to make a regulatory change to
21 further clarify that we are well willing to do it, but you
22 know how long it takes to make regulatory changes. So we
23 thought we'd try to do some instructional materials first.

24 Then the last one is inadequate systems
25 determinations. We are doing some work on inadequate

1 systems determinations not along the lines that the
2 petitioner's requested.

3 For some time we have felt that we needed to issue
4 more instructions and guidance to our personnel about making
5 inadequate systems determinations. So we are working on
6 that. I'm hopeful that we might have something in the next
7 few weeks. I've taken it I think about as far as I can on a
8 policy perspective. Now I need somebody else to tell me
9 what kind of process they want to have and that's more the
10 operational people.

11 So we're -- I assure you that we are working on
12 this. We do not contemplate a regulatory change. We do
13 contemplate some further guidance and instructions to our
14 personnel so that -- that those determinations will be made
15 in a manner that's consistent across -- across the board and
16 across the country.

17 And I think that's all I absolutely need to say
18 and that perhaps the rest of the time should be guided by
19 questions that you have or things that are on your mind
20 regarding this petition.

21 MS. GLAVIN: All right. Alice is going to start
22 off.

23 MS. JOHNSON: I have a question, Pat, in the
24 current thinking --

25 MS. STOLFA: Yeah.

1 MS. JOHNSON: -- paper. You talk about data that
2 the petitioners needed to provide. I know in a lot of the -
3 - the separate comments there were situational examples that
4 -- that were provided.

5 When you're talking about data as it's referenced
6 in this current thinking paper are you talking specifically
7 about economic data?

8 MS. STOLFA: I'm talking about impact data which
9 includes economic data in some cases, but it's not limited
10 to that.

11 MS. JOHNSON: Okay.

12 MS. STOLFA: All the -- the HACCP rule was
13 economically significant and major. It has the most
14 rigorous impact analysis demands and anecdotes don't make it
15 for getting the rules like that cleared.

16 We have collected some data ourselves on
17 prerequisite programs and the Inspector General's report
18 also gathered some data on that topic, but those aren't
19 anecdotes, you know, those are numbers. We're looking for
20 numbers.

21 MS. JOHNSON: Okay. Thank you.

22 MS. GLAVIN: John?

23 MR. NEAL: John Neal from Arkansas. Something
24 that I saw in the prerequisite programs is the fact that,
25 you know, any prerequisite programs should only have a

1 positive effect.

2 It should include a history which USDA or FSIS has
3 a problem recognizing even though it was taught specifically
4 in all of the HACCP programs that we spent money on and went
5 and attended and such as industry, myself, small plants and
6 other people. It was all basically the consumer interest.

7 But any -- any prerequisite will have a positive
8 affect on the program, it shouldn't affect it at all, unless
9 there's something wrong with it. If it does affect it then
10 you wouldn't vary from your HACCP system but a prerequisite
11 is probably going to be better than what you have in your
12 system to begin with so you can delete that.

13 One of the other problems is is an interpretation
14 on the prerequisite and I think you kind of addressed that,
15 you said you all are working on that to getting -- so we can
16 get better determinations because you get different
17 determinations by different inspectors or, you know, DBM's.

18 I just wondered how you felt about that?

19 MS. STOLFA: Well, currently prerequisite programs
20 can't substitute for HACCP systems and CCP's. What we're
21 saying here is we believe that we can change that and that
22 we could recognize prerequisite programs and successful
23 prerequisite programs could have an affect on whether or not
24 you needed a CCP. That's -- that's the basic idea when we
25 say we could recognize prerequisite programs --

1 MR. NEAL: Right.

2 MS. STOLFA: -- in our regulations. That's --
3 that's our current thinking.

4 MR. NEAL: Right. So it basically goes to the
5 history though? History has a big effect on that, something
6 you've always done, correct?

7 MS. STOLFA: Yeah. Or you could -- you could
8 decide to have a new one if you wanted to but you would need
9 to decide what it was and what your standards were going to
10 be and you'd have to practice it for a while and make sure
11 you could do it. But you could -- you know, you could add
12 them.

13 MR. NEAL: Okay. Thank you.

14 MS. GLAVIN: Carol?

15 MS. FOREMAN: I'm not sure why we're having a
16 discussion of prerequisite programs or why the Agency has
17 done anything except reject them.

18 The Office of Inspector General and the General
19 Accounting Office were really very specific and vigorous in
20 their criticism of this. The GAO said, "This practice
21 limits the consistent implementation of the HACCP system
22 nationwide as well as USDA's oversight of food safety at
23 these plants."

24 The OIG said, "Using prerequisite programs such as
25 GMP's, SSOP's and plant operating procedures outside HACCP

1 is justification for determining that a food safety hazard
2 is not likely to occur, is not acceptable."

3 MS. STOLFA: I think that that speaks to the fact
4 that we don't have access to those records. We have access
5 -- and I think both of those comments speak to that.

6 We have access to HACCP records on a continuous
7 basis. We don't have access to prerequisite program records
8 and have not forced that issue in establishments. We have
9 not instructed our people to go chase down the prerequisite
10 programs. Routinely we don't see that information. That's
11 the problem.

12 MS. FOREMAN: Well, I accept that that is a
13 problem but GAO and OIG do not limit their remarks just to
14 the lack of access to records. It is a much more general
15 condemnation of the use of prerequisites as a substitute for
16 HACCP.

17 MS. STOLFA: I read those reports with some care
18 and I believe that their problems would be largely solved
19 with prerequisite programs of the type that are described in
20 the literature and of the -- with our access to records.

21 MS. FOREMAN: Well, you know, we have -- the
22 consumer community has had some difficulty with HACCP based
23 on what we view as already a limited access to HACCP records
24 for both the inspectors and the public. Again, the OIG
25 really said that they believed that since the implementation

1 of HACCP that the -- the responsibility and the balance of
2 power to protect food safety in these plants had shifted too
3 far toward the plant management and away from the
4 responsibility to protect public health.

5 You know, all these products go out of that plant
6 with the USDA stamp on them and there has to be some reason
7 to believe that as long as USDA's going to put that stamp on
8 there the department has the final say. OIG and GAO don't
9 seem to think that's the case and we don't really think so,
10 either.

11 MS. STOLFA: Fine.

12 MS. GLAVIN: Sandra and then John.

13 MS. ESKIN: Okay. Just for clarification. What
14 role does Government Inspectors have over these prerequisite
15 programs? Is there any sort of oversight? Any sort of
16 sampling? How are they checked?

17 MS. STOLFA: At the time none.

18 MS. ESKIN: Nothing?

19 MS. STOLFA: Right. At the current time nothing.

20 We don't look at them. Now the OIG suggested we could
21 force the issue and we could look at them but we have not --
22 we have not done that. We have not instructed our people to
23 do that.

24 From the beginning also we have been very careful
25 about the -- what we believe is the proprietary nature of

1 HACCP systems. While we have access to all the records we
2 don't routinely copy them and that sort of thing, but we
3 certainly expect our people to be thoroughly familiar with
4 the system and the records in analyzing information from the
5 systems. But that is not the case.

6 MS. ESKIN: That's just HACCP, right?

7 MS. STOLFA: That is just HACCP and SSOP.

8 MS. ESKIN: Right. Thank you.

9 MS. GLAVIN: John, you had a question?

10 MR. NEAL: Go ahead.

11 MS. GLAVIN: Oh.

12 MS. MORENO: Elsa Moreno.

13 Pat, am I understanding correctly that what you're
14 talking about is GMP's, SSOP's, with HACCP and not -- we're
15 not talking about one versus the other? We're not talking
16 about getting rid of HACCP in place of the prerequisites, of
17 course? It's putting them as a basis underneath HACCP and
18 perhaps having to revise the HACCP plan because now you are
19 using these prerequisite systems as well?

20 MS. STOLFA: Right.

21 MS. MORENO: But you're not talking about doing
22 away with HAACP at all?

23 MS. STOLFA: Oh, no, not at all.

24 MS. MORENO: Of course not.

25 MS. STOLFA: Not at all. We are talking about 417

1 stays as it is. 416, a special prerequisite program called
2 sanitation stays as it is. 415 is available on a voluntary
3 basis. If you want to handle some other types of things,
4 training and personnel, employee hygiene, if you want to
5 handle those via prerequisite programs you may do so under
6 the authority of proposed 415, a separate section.

7 If you don't want to you don't have to. If you do
8 so successfully you may be able to minimize having to have a
9 CCP in 417 to address something that might actually be
10 better handled via a prerequisite program.

11 MS. GLAVIN: Alice and then Carol.

12 MS. JOHNSON: I want to be sure as one of the
13 signers -- one of the groups that signed on the petition
14 that everyone understands that, as Dr. Moreno said,
15 prerequisite programs the intent was not to substitute those
16 for HACCP but as all of the training material and the
17 Advisory Committee papers states prerequisites are a
18 foundation for HACCP and work in conjunction with HACCP and
19 we've all seen Dane Bernard's little pyramid and how they
20 all work together.

21 In that line, Pat, when we talk about using the
22 prerequisite programs and providing access to the records
23 which, you know, would be an added benefit I think for what
24 the Agency is trying to do, you talk about the inspector
25 will have availability and then you also talk in the current

1 thinking paper about, you know, how you're upgrading your
2 workforce training and you feel like you're not quite there
3 yet.

4 Is there any thought on the part of the Agency if
5 you move forward with prerequisite programs and record
6 availability, you know, on training the inspectors and
7 helping them understand what the records mean and how they
8 are being used in HACCP and would there be a separate
9 training course for inspectors? I know if --

10 MS. STOLFA: We -- we do anticipate that -- that
11 if we put in a new section it would take training to
12 establish the appropriate relationship between that section
13 and the existing 416 and 417, you know, including training
14 and verification techniques and that sort of thing.

15 However, we think we just need training, period,
16 on some additional items. So like the inadequate systems
17 the area is one in which we think that training or
18 additional guidance would be appropriate so -- in both
19 instances. But we certainly agree with your
20 characterization of prerequisite programs.

21 MS. JOHNSON: And just to follow-up on that.
22 We've talked in the past about joint training between the
23 Agency and inspection and not on the regulatory issues and
24 determining compliance but just on the science behind
25 certain issues.

1 I know there's a lot of good prerequisite courses
2 offered by a lot of the universities that industry attends
3 and would recommend that you look into some of those just
4 for the basics on prerequisites and what they mean, not
5 necessarily carrying out the enforcement part.

6 MS. STOLFA: Well, we would appreciate any
7 information you'd be willing to share with us.

8 MS. GLAVIN: Carol I think was next and then Dan.

9 MS. FOREMAN: Carol Tucker Foreman.

10 Pat, how does the Agency verify a prerequisite --
11 something that's been handled through a prerequisite
12 program?

13 MS. STOLFA: Now?

14 MS. FOREMAN: Or as you propose to do in the
15 future? At any time?

16 MS. STOLFA: Now we don't. Okay.

17 MS. FOREMAN: How would you do it?

18 MS. STOLFA: We'd look at the -- we'd look at the
19 prerequisite program that the -- that the company had
20 established, which would consist of this is our standard,
21 this is how frequently we're going to check it. This is
22 who's supposed to check it. This is the outcome we expect.

23 We would look at that and we would verify it using
24 the same kind of techniques we use to verify HACCP plans.
25 Now we observe -- we look at records, from time to time we

1 take samples.

2 I think those are three very basic techniques.
3 They have an infinite number of variations as they are
4 applied but I believe those same kind of techniques would be
5 applicable.

6 MS. FOREMAN: I sense that we are getting back to
7 a definition of HACCP that caused a large part of the
8 community to reject and oppose the Department's adoption of
9 HACCP all the way through the 1980s because there was an
10 assumption, there were no performance standards. There was
11 an assumption that HACCP would work. The verification was
12 extremely vague.

13 I see the prerequisite programs, especially if you
14 get to do those and give up a HACCP point, you're just
15 getting HACCP minus. You are -- you are losing some very
16 specific ability to verify that what's going on there is, in
17 fact, going on as it's supposed to.

18 It -- it seems to me that it's -- it's -- it may
19 be consistent with what the Micro Advisory Committee
20 suggested but they have never talked about HACCP in the
21 context of a government regulatory program designed to
22 protect the public health. That's FSIS' responsibility.

23 When you think about how HACCP -- it has to be in
24 the terms of protecting public health and it seems to me
25 that substituting a prerequisite for a HACCP control point

1 is taking a step back from that. It is -- it is a very
2 fuzzy sort of verification there.

3 MS. STOLFA: I think that that is not at all what
4 prerequisite programs would do. That the effect of
5 prerequisite programs is to give us access to more
6 information and more ability to verify that the
7 infrastructure to support a HACCP system is in place and
8 working well.

9 MS. FOREMAN: How can you say that if you're going
10 to allow a plant to do away with a critical control point
11 and replace it with a prerequisite programs?

12 MS. STOLFA: That's not what I'm saying.

13 MS. FOREMAN: Oh, that's funny, that sure seems to
14 me what the purpose is.

15 MS. STOLFA: That may have an effect. No, I don't
16 think that's what it says. There is a fundamental difference
17 in the kind of controls that are addressable by prerequisite
18 programs as opposed to those that require critical control
19 points, critical limits, virtually continuous monitoring,
20 verification, etcetera.

21 There is -- it is a difference in kind and, you
22 know, that's in the Micro Committee document. It's in the
23 document. It's in the documents that have been written
24 specifically on prerequisite programs. As I say, I believe
25 we gain information rather than losing information.

1 MS. FOREMAN: Are -- are you telling me that it --
2 that this paper -- I can't find it now -- that your current
3 thinking paper does not say that you could alter and perhaps
4 reduce the number of critical control points if you have a
5 prerequisite program?

6 MS. STOLFA: You may choose to alter your HACCP
7 plan based on the successful operation of a prerequisite
8 program.

9 MS. FOREMAN: Would that include --

10 MS. STOLFA: It might. I don't know. You might
11 have a totally different design. It's not likely that
12 you're going to be able to construct a prerequisite program
13 that is a direct substitute for a specific CCP.

14 However, there might be an adjustment all over the
15 place because the infrastructure is working. So we don't
16 need all of these CCP's. Forcing everything into CCP's
17 presents certain kinds of difficulties with certain things
18 that need to be controlled in establishments.

19 MS. FOREMAN: And the OIG just criticized the
20 Agency vigorously because many plants have only one CCP.
21 They said, "You don't have enough CCP's, not that you have
22 too many.

23 MS. STOLFA: I'm not -- you know, I'm not -- you
24 know, I know what the OIG said.

25 MS. FOREMAN: Do you -- you suggest they didn't

1 say that? Because I think that was very clear.

2 MS. STOLFA: They did say that.

3 MS. FOREMAN: Okay.

4 MS. STOLFA: I know they said that.

5 MS. DESKINS: Dan and then Sandra.

6 MR. LaFONTAINE: Dan LaFontaine, South Carolina.

7 I want to put a different spin on this for a moment. I want
8 to publicly support FSIS' thinking. Here's where I'm coming
9 from.

10 Currently -- well, first of all, being an
11 implementer in 110 plants, or a regulator I should say of
12 the implementation, being a HACCP instructor, one of the
13 bedrocks of any HACCP program or any HACCP course if it's
14 worth it's salt is spending at least a half a day talking
15 about, using Alice's words, the bedrock that you build on
16 the prerequisite programs, pest management, inspection of
17 incoming ingredients to make sure there's no -- nothing
18 wrong with them, employee hygiene, you name it.

19 Right now GMP's is a bad word. It shouldn't be
20 that way in our regulatory environment. I know why it's a
21 bad word, because you can't use it in lieu of a CCP. So I'm
22 not saying that we can across the board start substituting
23 GMPs for CCP's.

24 What I am saying is we've got to change the
25 mindset among the industry and the regulators that says

1 GMP's are good things and let's do everything we can to
2 encourage industry to implement, to develop them, implement
3 them and make those records open to all parties concerned.

4 So that's my main point is let's change the
5 mindset somehow that brings the GMP's, which is a real add-
6 on, and make them open and useable. Thank you.

7 MS. DESKINS: Okay. Sandra and then we'll go to
8 Marty.

9 MS. ESKIN: Sandra Eskin. I just wanted to
10 follow-up on what Carol was asking Pat.

11 I want to understand that if -- you're saying that
12 if a prerequisite program proves to be successful that it
13 may, again it may, result in the reduction of CCP's -- a CCP
14 --

15 MS. STOLFA: (Nodding affirmative.)

16 MS. ESKIN: So is the thought then if you
17 implement a prerequisite program theoretically you could --
18 you'd still have that CCP in operation until the success of
19 that prerequisite program is established?

20 MS. STOLFA: Yes.

21 MS. ESKIN: Okay. I just wanted to clarify that.
22 Okay.

23 MS. GLAVIN: Marty, I think you were next.

24 MR. HOLMES: Marty Holmes with North American Meat
25 Processors Association.

1 Dan, I appreciate your comments, too, because I
2 think as the petitioners signed -- signed our thought was
3 actually to -- we've been in support of GMP's and SOP's for
4 number of years and felt like those were the right places
5 to put some of these things. The Agency's trouble with that
6 was that we can't get to them.

7 It's kind of look -- we generate the records,
8 they're not hurting us at all, here they are, just kind of,
9 well, we don't have regulatory authority. Then you get
10 attorneys involved or whatever. It's kind of, look, here
11 they are. You know, it's not that big of a deal.

12 I don't think that the petitioners saw this as a
13 way to reduce CCP's because if it truly meets the definition
14 of a CCP then GMP or an SOP cannot take it's place.

15 MS. STOLFA: That's right. That's right.

16 MR. HOLMES: Okay,

17 MS. STOLFA: That's right.

18 MR. HOLMES: Anyway, that's not my point. I just
19 wanted to --

20 MS. GLAVIN: Well, actually could you talk a
21 little bit more about that? I mean I think that's -- I
22 think you've hit an important point. Can you talk a little
23 bit more about why a GMP can't replace a CCP?

24 MR. HOLMES: Well --

25 MS. GLAVIN: And what would be a true CCP in that

1 -- in that --

2 MR. HOLMES: GMP's and SOP's are -- are essential
3 and important to an operation but they may not be critical
4 in terms of a food safety -- a food safety hazard. I don't
5 know if I can elaborate much more than that. I mean I --

6 MS. GLAVIN: Okay.

7 MR. HOLMES: Does that help a little bit?

8 MS. GLAVIN: Can you cede for a minute and let Dan
9 --

10 MR. HOLMES: Sure.

11 MS. GLAVIN: -- try to help you out?

12 MR. HOLMES: Yeah.

13 MR. LaFONTAINE: I want to go back to the basic
14 definition. For it to be a CCP it has to one do of three
15 things, prevent it from beginning a hazard at all, eliminate
16 it or substantially reduce it.

17 So if it -- if a hazard meets that definition it
18 has to be a CCP. There's probably very few GMP's that will
19 prevent, eliminate or substantially reduce --

20 MS. GLAVIN: Okay.

21 MR. LaFONTAINE: -- when you get right down to the
22 very basics.

23 MS. GLAVIN: Okay. I want to go back. Marty
24 still didn't get his question out.

25 MR. HOLMES: That's okay. Did that help a little

1 bit?

2 MS. GLAVIN: Yeah, thank you.

3 MR. HOLMES: Okay.

4 I was -- Pat, I just wanted to talk a little bit
5 since I'm not on the subcommittee tonight and I just -- I
6 was a little concerned or surprised I guess.

7 We talk about risk-based inspection and yet -- and
8 the petitioners felt that risk and severity of a -- of a
9 hazard in terms of -- of defining what a hazard is was
10 supportive of a risk-based inspection system.

11 So I really -- you made a statement -- you made
12 some statements to the effect of that -- that the inspectors
13 would -- were not adequately trained to be able to make that
14 determination but my understanding right now is the
15 inspectors don't make a determination currently as to
16 whether or not a CCP is -- is adequate or not.

17 So I was a little -- I kind of got confused as to
18 why they were inadequately trained to determine risk and
19 severity if we change that definition compared to what
20 they're adequately trained to do now.

21 MS. STOLFA: They do receive training in food
22 safety hazard reasonably likely to occur and the regulatory
23 language.

24 We simply foresee that terms like "severity" and
25 "significant" would not lend themselves to -- to equally

1 clear regulatory language. We believe that that's kind of a
2 recipe for an endless series of arguments because those
3 terms are more judgmental. We just don't think we're ready
4 for it at this point.

5 MR. HOLMES: Okay. I guess -- I guess my -- my
6 point there really is that if -- if there's -- if you don't
7 mandate and approve or disapprove CCP's, whether it's based
8 on risk or severity now, if -- why it would necessarily make
9 a difference?

10 I mean if the proof is in the pudding in the HACCP
11 plan of whether or not you're -- you're producing a product
12 that's safe or not I don't know why the definition would --
13 would make a difference.

14 MS. STOLFA: Oh, I think it makes quite a bit of
15 difference in regulatory terms. Also, we do expect that our
16 inspection program personnel will get better at their
17 verification of HACCP plans. You know, we're planning on
18 that.

19 (Laughter.)

20 MR. HOLMES: Right.

21 MS. STOLFA: And -- and working on it. So,
22 hopefully, they'll be coming along and bringing to the table
23 more sophisticated types of verification activities.

24 MR. HOLMES: Okay. And my other quick question,
25 if I can, is in terms of the way that you've removed inner

1 commerce -- or your suggestion here of "inner commerce"
2 versus "shipped" and a product isn't shipped until it's met
3 its preshipment verification, a product is not produced
4 until it passes its preshipment verification.

5 That product could actually be on a truck --

6 MS. STOLFA: True.

7 MR. HOLMES: -- I'm just giving you an example, it
8 could be on a truck moving across the United States --

9 MS. STOLFA: True.

10 MR. HOLMES: -- while data -- let's say that
11 you're -- you're doing some -- some testing, whether it be
12 listeria testing or whatever and you're waiting on that data
13 to come back and it takes a significant amount of time for
14 that to come back that product could be on the truck moving
15 from California to New York while that data -- before that
16 data is received.

17 Although it's still on your truck it hasn't been
18 produced because you haven't done your preshipment
19 verification to allow it to be offloaded to a customer.

20 MS. STOLFA: That's right.

21 MR. HOLMES: Thank you.

22 MS. STOLFA: Mm-hmm. We think people are getting
23 a little confused on the physical shipment. We've decided
24 that maybe that was a little distracting for making that
25 judgment.

1 MR. HOLMES: Okay.

2 MS. GLAVIN: Okay. Collette and then Carol.

3 MS. KASTER: Collette Kaster. Just a quick
4 question to build on what Marty was asking with the -- the
5 term "significant" and "severity."

6 Then in the current thinking you referenced -- you
7 said the Agency has carefully reviewed the specific language
8 of the FDA juice final rule. Did they incorporate some of
9 that into the --

10 MS. STOLFA: Yes.

11 MS. KASTER: -- juice rule?

12 MS. STOLFA: Yes.

13 MS. KASTER: So are you looking also then at how
14 they're training their personnel to make those judgments
15 again kind of a line --

16 MS. STOLFA: We're looking at how they implement,
17 yes.

18 MS. KASTER: Okay. Thank you.

19 MS. GLAVIN: Carol?

20 MS. FOREMAN: Again, both OIG and GAO were very
21 critical of this and I don't think I can be supportive at
22 all of where you're going without seeing how -- a list of
23 each of the points that GAO and OIG made about this issue
24 and your response about how what you propose to do responds
25 to that criticism and makes it go away. I think that we

1 have -- I think we're justified and, in fact, it would be
2 irresponsible not to ask for that.

3 MS. STOLFA: I think we respond to both of those
4 reports not -- this is not designed specifically as a
5 response although I believe some of the -- some of the
6 concepts would be -- they would be found to be useful. But
7 the Agency does respond specifically to both reports like
8 that.

9 I don't know exactly where that is, Maggie.

10 MS. GLAVIN: Yeah. We have responded to them but
11 I don't think that's what you're asking. You're asking for
12 a side by side --

13 MS. FOREMAN: Right.

14 MS. GLAVIN: -- of our current thinking as to the
15 GAO issues.

16 MS. FOREMAN: Right.

17 MS. GLAVIN: Yeah.

18 MS. FOREMAN: That -- that -- that would --

19 MS. GLAVIN: Yeah. We don't have that --

20 (Multiple voices.)

21 MS. FOREMAN: alleviate my concerns.

22 MS. GLAVIN: Okay. Okay.

23 Oh, Elsa?

24 MS. MORENO: Elsa Moreno.

25 I'm going to say I agree with Carol on what she

1 just said, that that would be of benefit to see what was
2 their thinking in criticizing this.

3 I wanted to relate to you all a story, just a
4 couple of minutes, a couple of hours.

5 (Laughter.)

6 No, a couple of minutes. Some years ago I went to
7 a Central American country and they took me on a tour of a
8 slaughter plant. They wanted me to go in there and tell
9 them what they needed to do to implement a HACCP plan.

10 So I go in there and walk into the slaughter floor
11 and the splitting of the carcasses was done with an ax that
12 was -- that hadn't been sharpened in who knows how long and
13 it was laying on the floor. There was no refrigeration in
14 the room at all where they were doing the cuts.

15 In fact, they were slaughtering cattle as well as
16 hogs and one of the pigs got loose and was running around
17 the slaughter floor. They got to put the carcasses in the
18 cooler and the cooler wasn't working at all. Then they
19 loaded the meat cuts and the carcasses on the back of pickup
20 trucks by hoisting them over their shoulders and kind of
21 putting them into the trucks. At that time it was raining
22 and so there was water coming on the product.

23 What I'm trying to tell you is that when I got to
24 sit down with the owners he says, "Well, what do you tell me
25 now, Dr. Moreno? What can I do? Where are my CCP's?"

1 (Laughter.)

2 MS. STOLFA: Where aren't they, right?

3 MS. MORENO: Exactly. Where aren't they, right?

4 (Laughter.)

5 Every single thing was a CCP in the sense that
6 because they had absolutely no prerequisites, they had no
7 sanitation, no building IPM, there was trash outside the
8 building. So that's a very crude way to show how if you
9 don't have those prerequisite programs then you have, you
10 know, 30 CCP's perhaps.

11 When you institute the prerequisite programs,
12 which SSOP's are a prerequisite programs as you said, Pat,
13 it would clean that operation so much and they would start
14 doing the things that they're supposed to do before they
15 even think of HACCP that when they are ready for HACCP the
16 critical control points are, indeed, critical control
17 points.

18 So that's I think what you're probably getting at,
19 is that the prerequisite programs they're not going to
20 substitute a true critical control point, as Marty said, but
21 if there's something that you should be doing as a matter of
22 conducting business such as not putting an ax down on the
23 floor that you're going to use to split the carcass open,
24 and that is part of a prerequisite program that you would
25 take care of then that -- no longer that -- once that no

1 longer becomes a CCP. That's all.

2 MS. GLAVIN: Thank you.

3 MS. MORENO: And they lived happily ever after.

4 (Laughter.)

5 MS. GLAVIN: Michael?

6 MR. GOVRO: Just a quick question. Michael Govro.

7 Does the production of meat products require at
8 least one CCP in USDA HACCP?

9 MS. GLAVIN: We --

10 MS. STOLFA: Well --

11 MS. GLAVIN: Go ahead, Pat.

12 MS. STOLFA: The preamble to our final rule says
13 that we're not aware of processes that don't have any food
14 safety hazards reasonably likely to occur. Therefore, our -
15 - and that's the definition of a situation that requires a
16 CCP. So it's indirect.

17 We have had some discussions with people over the
18 years about some processes but, by and large, we think that
19 there's not much you can do with meat or poultry that
20 doesn't involve some food safety hazards reasonably likely
21 to occur.

22 MR. GOVRO: It seems to me that that's a
23 significant difference between USDA HACCP and FDA and
24 seafood HACCP in that seafood HACCP does not necessarily
25 require a CCP and on page six of your -- in the discussion

1 of the definitions it says that USDA and FDA HACCP are
2 virtually identical and I would -- I guess with that
3 difference I would take exception to that statement.

4 MS. STOLFA: Fine. I have a side by side which --
5 of the regulatory language which I think shows like a one
6 word difference.

7 MS. GLAVIN: Are there other questions or comments
8 on this? Do you feel you have enough to have your
9 discussion tonight and come back?

10 (No response.)

11 Okay. Thank you very much, Pat.

12 Now the presentation of the third of the issues
13 that the subgroups will be considering this evening and that
14 is Federal, state and local government relations. We have
15 two presenters for this, Ralph Stafko and William Leese.

16 I don't know how you have planned to proceed but
17 proceed.

18 MR. STAFKO: Thank you, Maggie.

19 I think most of you know me and Dr. Leese to my
20 right. We're colleagues and partners in the -- in the
21 management of the new Federal, state and local government
22 relations staff.

23 I'd like to spend just a few minutes giving a
24 little background on the new staff and then I'll turn it
25 over to Bill to talk a little bit more in depth about our

1 activities regarding the oversight of and assistance to the
2 state MPI programs, which is the area that he's been working
3 in in the past.

4 Then he'll turn the mike back over to me and I'll
5 expound a bit on some of the things we've been doing with
6 regard to expanding our cooperative agreements and programs
7 and activities to areas outside the traditional MPI and meat
8 and poultry inspection activities. We'll both try to give
9 you the short version so we should have some time at the end
10 for questions and answers.

11 As you know from the briefing documents the new
12 office was put together earlier this year in response to the
13 Agency's perception that needed to elevate the function of
14 Federal, state and local government relations a bit more in
15 the pantheon of Agency activities.

16 The office is basically comprised of two small
17 offices, the one that Bill was Director of previously in the
18 Office of Field Operations, again that oversaw the
19 cooperative programs for state meat and poultry inspection
20 programs and the office of which I was in charge that was
21 looking to -- to put some flesh on the bones of our farm to
22 table food safety strategy.

23 In combining the two offices into one the Agency
24 is in a position to coordinate better all of its activities
25 that impact on other jurisdictions. It will foster more and

1 better collaborative food safety activities and will improve
2 our ability to support our cooperating agencies.

3 The new staff is located in the Office of Policy
4 Program Development and Evaluation. Our office reports
5 directly to Dr. John Prucha, who I think just walked in
6 there back there. Not coincidentally, Dr. Prucha also has
7 responsibility for the import inspection activities.

8 That office and our office have roughly parallel
9 kinds of functions in terms of the oversight that we provide
10 and evaluation and certification of other inspection
11 programs that -- that produce meat and poultry for our
12 domestic market.

13 Our purpose today is to again first introduce our
14 new staff to tell you a little bit about its current
15 activities and to seek your advice on our agenda and how to
16 better serve our stakeholders. Specifically, we've posed
17 two questions; (1) can the Advisory Committee suggest other
18 activities beyond those which we're going to be talking
19 about that will advance the Agency's food safety goals; and
20 (2) can the Advisory Committee offer advice on building more
21 effective partnerships with state and local food regulatory
22 agencies?

23 With that, I'll turn it over to Bill to talk about
24 the MPI programs.

25 MR. LEESE: Okay. Thank you, Ralph.

1 As we look at the Federal authorities and
2 oversight state meat and poultry inspection programs over
3 the last 30 years I think we can see that there's a lot of
4 changes in thinking, especially within the last let's say
5 five or six years.

6 As we go to the integrated, seamless national
7 system for food safety there would be a rethinking in the
8 types of relationships. We're talking more in terms of
9 partnerships where I really question that back 30 years ago
10 there was much talk about this oversight of the state
11 programs as being a partnership entity. Maybe there was, I
12 hadn't thought about it at the time, at least.

13 Now, of course, we're stressing this more of a
14 working, joint relationship. At the same time we do need to
15 recognize that there are authorities defined in the Federal
16 Meat and Poultry Inspection Acts that we have to keep in
17 mind as we work within this framework. It's basically the
18 same for the meat and the poultry.

19 So I tend to focus my remarks with respect to the
20 Federal Meat Inspection Act, although it's a comparable
21 situation for poultry.

22 Of course, the Secretary of Agriculture is
23 authorized under the Title III of the Federal Act to
24 cooperate with states in developing and administering at
25 least equal-to programs composing, imposing mandatory

1 requirements defined in the act, anti-mortem, post-mortem,
2 reinspection, denaturing of product, maintaining records,
3 providing access to the plants, registration of people
4 within the industry, the brokers or renderers, controls over
5 dead, dying and diseased animals.

6 Now the cooperation that ties with these factors
7 is that the Federal programs provide advisory assistance in
8 planning and developing state programs, providing technical
9 and laboratory assistance and training and funding up to 50
10 percent.

11 Now this is contingent upon administration of a
12 state program in a manner which the Secretary in
13 consultation with Advisory Committee, which brings us right
14 here to where we are now, deems adequate to affect the
15 purposes of the Act.

16 So that these are the cooperative items. The fact
17 that there's an Advisory Committee who has an opportunity to
18 consult on this issue and to help with the process and here
19 we are today with that. Now that's on the -- the positive
20 side, the incentives.

21 On the disincentive side of the process, the state
22 program can be designated, in other words turned back to
23 Federal inspection if the requirements of the Federal Meat
24 Inspection Act are not met and that covers the various
25 titles of the Act defined in different ways, but it still is

1 the -- it covers the titles one, two, three and four, which
2 covers the whole gamut one way or another.

3 The Secretary of Agriculture at least annually
4 reviews the requirements including enforcement thereof with
5 respect to slaughter preparation and storage, et cetera.

6 Now as far as state programs coming into existence
7 we've had three state programs come about over the last very
8 few years, Minnesota, North Dakota and Missouri are the
9 states interested in initiating the program. They request
10 in writing from the Governor to the Secretary that they're
11 interested.

12 Before implementation there's a great deal of
13 interaction between the state people and our staff in
14 developing the process. We look at their laws and
15 regulations in context with the General Counsel as far as
16 whether they are considered to be at least equal to and they
17 develop -- the state develops a state performance plan which
18 is basically the essence of the program in writing.

19 At this point there are nine criteria which are
20 defined and addressed in this report. At this point we're
21 in the process also of looking at these criteria as part of
22 redefining the whole process not only for meat and poultry
23 inspection but to have these criteria compatible with
24 comparable criteria for retail, for seafood, for various
25 other aspects as the effort continues on to have this

1 overall food safety system that integrates well among the
2 various parts.

3 The things we relate to are laws, regulations, the
4 funding, the resource management, the facilities and
5 equipment requirements, labels and standards, implant review
6 and enforcement, various specialty programs such as residue
7 testing and laboratories.

8 That's as it's designed at the present time and
9 there are going to be modifications coming up rather shortly
10 as this program progresses. When approved an announcement
11 is put in the Federal Register, which removes from the
12 Federal regulations the designation for the particular state
13 that's involved.

14 FSIS on an annual basis certifies each state
15 program and this is based upon a review of their performance
16 plan and related reports. The state's own assessment of
17 their program and the basis of comprehensive reviews of the
18 state program, on-site reviews, which could occur anywhere
19 from one to four or five years depending upon the findings
20 and could be input from other outside sources.

21 The comprehensive reviews again cover the same
22 basic items, the inspection -- the field inspection program,
23 HACCP, . SSOP, salmonella, E.coli labeling, compliance,
24 laboratory reviews, research management, budget and finance
25 reviews, civil rights.

1 Now in addition in our working relationship and
2 partnership with the states, of course, we've been involved
3 through the years in other cooperative agreements and, of
4 course, this process now is expanding by leaps and bounds
5 into many other aspects within the whole food safety
6 community.

7 But I just wanted to mention, too, that it has
8 been ongoing with the meat and poultry inspection program
9 and that's under the Talmedge-Aiken Act, the states and the
10 Federal can work together when it's a situation in which it
11 would be practical and feasible for state individuals to
12 perform Federal inspection and they are fully trained to do
13 this process then the state people can operate in Federal
14 plants.

15 At the current time there are nine out of 27
16 states with inspection programs that have cooperative
17 Talmedge-Aiken agreements with USDA and about 307 plants.
18 The way this program operates is that the states supervise
19 the state employees in the Federal inspection and the
20 Federal program has oversight over that overall process and
21 can direct the process.

22 Essentially, the state person is functioning as a
23 circuit supervisor. The supervisory state person is
24 functioning as a circuit supervisor within the Federal
25 program.

1 On a small scale, a very limited basis, with less
2 than 10 staff years of state people working in Federal
3 programs it's done under a cross-utilization agreement where
4 the direct guidance of the state inspections are performed
5 by Federal individuals.

6 There's also cooperative agreements with the state
7 inspection people in three states to perform the annual
8 reviews or, more often if necessary, the reviews of the
9 custom exempt plants where inspection is not required but
10 there needs to be examinations to determine the sanitation
11 and labeling requirements are in place. In the case of
12 states with state inspection programs the states do this on
13 a routine basis, as well.

14 Basically, this covers the overview of things as
15 they currently are. Of course, what we're looking for is
16 new innovative and practical systems for improving what's
17 happening at the present time or changing it to meet the new
18 perspectives.

19 Ralph?

20 MR. STAFKO: Thanks, Bill.

21 As many here have observed already the hazards to
22 which meat and poultry products are exposed extend beyond
23 those hazards present in inspected establishments. There's
24 a complex network of transportation, storage, distribution,
25 retail and food service facilities all of which play a part

1 in the safety of the food that finally reaches the
2 consumers.

3 It's estimated in terms of retail and restaurants
4 alone there's over a million establishments out there, the
5 number is staggering. Certainly our Agency's resources are
6 very much constrained by our mandatory inspection system and
7 the other obligations we currently have. We can't begin to
8 be a physical presence in these facilities out there.

9 At the same time we recognize that there are well
10 over 3,000 state and local and tribal jurisdictions out
11 there all of which have some authorities and some resources
12 that could be brought to bear on the issue of food safety.
13 We are working under the proposition that we can through
14 collaboration with these other jurisdictions improve food
15 safety better than if we try to do it on our own.

16 Apologies to Donne John, but he might have said --
17 that's John Donne -- "No food safety agency is an island
18 unto itself." The notion that we are to -- that we can do
19 better in collaboration is one that has been adopted by a
20 number of observers including GAO, the National Academy of
21 Sciences, the Office of the President, all of them, are
22 encouraging us to improve and enhance the cooperative
23 approach towards -- towards food safety both at the level of
24 the Federal agencies that have food safety responsibilities
25 and in coordinating the food safety -- the Federal food

1 safety activities with those at the state and local and
2 tribal levels.

3 Certainly we can do a better job at getting the
4 most bang for our public buck in working together.
5 "Leveraging assets" is the term we often use.

6 At the same time, if there's a failure by any one
7 of us in many ways it's a failure for all of us, or as John
8 Donne would say, "Ask not for whom the bell tolls, it tolls
9 for thee."

10 (Laughter.)

11 So I mean we're all part of the same -- the same
12 system.

13 (Laughter.)

14 I've been waiting for a chance to use that. for
15 years.

16 (Laughter.)

17 MS. GLAVIN: And you did.

18 MR. STAFKO: The FSIS has -- has used often the
19 term Tom Billy has of a "seamless system" as being the
20 concept that we've embraced that reflects this proposition.

21 The notion that we can work towards a national food safety
22 system that builds on each jurisdiction's strengths and uses
23 all available public assets to the best effect in protecting
24 consumers from food-borne illness.

25 Our office has in that light undertaken a number

1 of activities and initiatives. I'll start just going
2 through some of the things we're doing and at the end if you
3 have any questions we can get into them in a little more
4 detail. I think most of you are aware that in terms of meat
5 and poultry inspection we had supported new legislation to
6 revise the cooperative agreement provisions in the Acts to
7 permit the interstate shipment of state inspected product.

8 That is something which did not pass in the last
9 Congress. We're not quite sure what the status is in this
10 Congress, but the concept is still something barring a
11 change in policy that we expect will be continuing to work
12 towards.

13 Increased -- we are increasing our level of
14 participation with FDA and CDC in the area of retail food
15 safety. In particular we're working in the context of food
16 protection and on developing food safety policies at retail
17 and on updating and promoting the use of the Food Code.

18 We have been working with FDA in the context of
19 the national food safety system project which has brought
20 together people from Federal, state and local agencies and
21 have been working on a variety of projects to -- to develop
22 a framework for this national food safety system. One which
23 we have kind of embraced in our promoting is one to develop
24 a national system of food safety laboratories.

25 There are basically three legs to this, one would

1 be to develop uniform standards for the operations
2 laboratories using the ISO 17025 standards. We have a pilot
3 project involving Federal, state and local labs to work
4 through what it takes to become accredited under those ISO
5 requirements.

6 We're just about getting -- getting ready to
7 harvest some of the fruit from that project and hope to have
8 models and guidance available for the general laboratory
9 community out there to help them become accredited.

10 The second part is to develop standards for
11 validated methods. The regulatory community has kind of
12 gotten away from the use of standardized laboratory methods.

13 It's gotten to where the inability for one jurisdiction or
14 one agency to rely on another's data is causing duplication
15 of effort and a food safety outbreak situation. Delays
16 involved can actually have a public health significance.
17 The ideal is to have data that we can rely on and methods
18 are an important part of it.

19 One -- one Lab Director was famous for having said
20 that he would be much more likely to use someone else's
21 toothbrush than someone else's data.

22 (Laughter.)

23 That is indicative of the need to really have data
24 that we can rely on. The third part is to have actually
25 mechanisms for sharing data real time. So that's the

1 laboratory project and we think that's a foundational piece
2 to any national system.

3 A couple of other areas we've been working on is a
4 manual for improving coordination among jurisdictions when
5 there's an outbreak of food-borne illness. Another one is
6 developing a set, a model set, of standards or criteria for
7 food safety programs across the spectrum of different
8 product types.

9 We are working, taking the lead, on a model for
10 meat and poultry inspection programs, one which is derived
11 very much from our current directive and the criteria that
12 Bill just covered but which would be expanded to be more in
13 keeping with the criteria that would be applying across the
14 board to all food products.

15 We also have a number of collaborative training
16 and outreach projects. This is the first year we've had
17 both the authority and a few bucks to spend on cooperative
18 programs in areas outside of meat and poultry inspection.

19 We have been supporting the development and have,
20 in fact, a training program for meat and poultry processing
21 at retail. We developed this in collaboration with AFDO and
22 the University of Florida. It's been pilot tested. We have
23 a really good manual and starting this year AFDO is going to
24 be putting it on over the next year and a half in their six
25 affiliate areas with the goal towards getting a trainer from

1 each of the states trained and equipped to go back and train
2 people on safe meat and poultry processing at retail.

3 There is a series of cooperative agreements that
4 we also hope to enter into shortly with 10 states around the
5 country to conduct educational programs, to promote safe
6 processing and handling of meat and poultry in distribution
7 channels at retail. We're going to give them a little
8 latitude to innovate and see what those states can come up
9 with in terms of training and outreach within those states.

10 They're not huge grants but we're hoping that we
11 can provide the seed money that can get some things going
12 that will enhance that part of our goals.

13 We are also planning cooperative agreements for
14 some universities, 10 universities. Our target here is to
15 look at the more economically disadvantaged sector or
16 sectors of our population and we're going to be working
17 closely with some of the universities, some of the minority
18 1890 schools and the Hispanic schools as well as land grant
19 schools to work with the associated state and local and
20 tribal officials to provide better outreach on food safety
21 in their sectors.

22 We have been supporting collaborative projects
23 with FDA and our own Office of Education and Communication
24 on food safety training and educational alliance, FSTEA. I
25 think the most notable accomplishment there has been to

1 support the National Agricultural Library's Food-Borne
2 Illness Education and Information Center. They have a
3 website where they can make -- they have available a wide
4 range of training materials, information, focused on retail
5 food safety.

6 Another area we're working on that's still a
7 little bit in the concept area is the area of a national
8 food safety university. The concept there is to pull
9 together a lot of the training that's out there and make it
10 available in a uniform, Federally-supported and nationally
11 recognized system of training for board inspectors. The
12 idea would be to have a uniform approach to the training
13 required for inspectors, be they Federal, state or local
14 that are doing comparable activities.

15 Finally, we're undertaking a variety of small more
16 issue-focused kinds of workgroups that are looking at issues
17 of concern to our collaborating agencies out there. We have
18 work groups that are looking at meat and poultry program
19 review criteria. I mentioned that already. We'll be
20 working with the National Association of State Meat and Food
21 Inspection Directors, right?

22 MR. JAN: Right.

23 MR. STAFKO: Lee is currently the President of
24 that group. It consists primarily of all of the Directors
25 of the state MPI programs.

1 We're also working primarily with AFDO and in this
2 case FDA on recall procedures. There have been a number of
3 concerns about how we in FDA work with or in some cases
4 don't work as well as we should with state and local
5 officials on recalls. There's another one on the question
6 of our testing enforcing of the E.coli 0157:H7 requirements
7 at retail and yet one more that we're just starting that is
8 going to be looking at our oversight of custom slaughter
9 facilities and the guidance that we provide states on that.

10 So that's I think enough to get us started. If
11 you have any questions for myself or for Bill at this time
12 I'll be happy to entertain them.

13 MS. GLAVIN: Okay. Questions? Comments?

14 Elsa and then Dan.

15 MS. MORENO: Elsa Moreno. I just had one
16 question.

17 The National Food Safety University, are you
18 talking about -- I may have missed it if you said it -- a
19 virtual kind of a thing?

20 MR. STAFKO: Yeah. That's the notion, a virtual
21 university. Yeah, it is, to not invent new courses but
22 rather to put them in a context where they're most available
23 and most beneficial to our regulatory agencies and partners.

24 MS. GLAVIN: I think Dan was next.

25 MR. LaFONTAINE: Dan LaFontaine, South Carolina.

1 This evening I've been appointed Chair to look at this
2 topic, so my question to you is kind of an open one.

3 You've got an awful lot of initiative started and
4 very broad. I'm not saying that in a negative way, but my
5 question is what do you want us to accomplish tonight?

6 I've got your questions here which are, you know,
7 also very broad and generic. So I don't want to get off on
8 the deep end and -- I want to bring back something tomorrow
9 that you feel you and your staff will be of value. Do you
10 want us to look at these things and help you prioritized or
11 still additional brainstorming? What's your -- what do you
12 want us to accomplish?

13 MR. STAFKO: I'll let Bill take a stab at this,
14 too, but from my perspective I think additional
15 brainstorming.

16 We are, as I mentioned, a brand new staff. We're
17 kind of going in a lot of directions, as you noted. What we
18 want to do is just -- especially given the nature of what
19 we're trying to do -- make sure that we're on the same
20 wavelength as our stakeholders on what it is that's needed
21 out there and where we -- we should be going if we're not
22 going and where we shouldn't if we are.

23 MR. LEESE: Yeah. To add to that, there's so many
24 times when someone has come up with a point and I said,
25 "Well, why didn't I think of that it was so obvious?"

1 So I think that we are looking for some things
2 that maybe they're obvious and we've totally overlooked it
3 or maybe they're not obvious and we need to have someone get
4 us going on them, but anything that you can do to add to the
5 situation or perhaps expound upon any one of the individual
6 initiatives if you think there's something there that you'd
7 like to tinker with.

8 MS. GLAVIN: I'm going to answer that question,
9 too. I'm going to tell you what I want.

10 (Laughter.)

11 And that is --

12 MR. LaFONTAINE: All right. I'm ready.

13 MS. GLAVIN: Okay. I think a prioritization and
14 it doesn't -- you know, I mean you can do categories. It
15 doesn't have to be one, two, three, but some categories of
16 priorities for the things that they've already identified
17 and then along the lines of the brainstorming are there some
18 things that are missing that ought to be on that list?

19 So if you don't -- if we came out with -- with
20 those two things that would be -- I think that would be a
21 great place for them to -- to take the next step from. You
22 know, obviously they've done a lot of thinking and a lot of
23 work on this already, but I think that would really help.

24 MR. LaFONTAINE: We've been working together too
25 long. I wrote down two things, prioritizing and

1 brainstorming. I wrote them both down because I think
2 you're right on.

3 Let's take a look at what's already on the table
4 and try to give some guidance, but also is there something
5 missing that --

6 MS. GLAVIN: Great. Great.

7 I think Katherine had her hand up.

8 MS. LOGUE: Yeah. Just -- just to get back to
9 some of the things that Dr. Moreno mentioned. I'm
10 fascinated by this idea of your national food safety
11 university.

12 So my question was along the lines of where are
13 you going to go looking for these courses or this type of
14 training that you're looking for? Are you going to look at
15 universities as probably vendors that can supply you this
16 kind of training? Have you considered that?

17 MR. STAFKO: That's -- that's part of what is
18 being considered.

19 MS. LOGUE: Yeah.

20 MR. STAFKO: I think the principle focus though is
21 going to be on those training activities and courses that
22 are in the public domain.

23 MS. LOGUE: But a lot of these would be in some
24 form -- form of public domain --

25 MR. STAFKO: Yeah.

1 MS. LOGUE: -- if they're in a university system.

2 MR. STAFKO: The primary -- or one of the primary
3 goals is to make low-cost, if not free, training available
4 to collaborating food safety agencies out there.

5 There -- you know, there may be ancillary issues
6 involved here. I'll be honest with you, the folks are
7 actually working on that -- include our training people and
8 Gary Gurmen out there in FDA and a number of other folks,
9 CDC and EPA also --

10 MS. LOGUE: Mm-hmm.

11 MR. STAFKO: -- have a piece of this. On our
12 staff it's a fellow named Dan Vitiello.

13 Dan, do you want to stand up back there?

14 (Pause.)

15 Dan has -- has got the ball on this particular
16 project for us. It is still very much in the developmental
17 stage. Certainly before we get too far down the road we're
18 going to be putting something out for public comment and
19 wanting to get people's input on it.

20 Dan, do you want to add anything to that?

21 MR. VITIRLLO: I think that --

22 MR. GIOGLIO: Dan, would you come to the
23 microphone?

24 MR. VITIELLO: Just for perspective, how this came
25 up was through the NFSS project that we were talking about

1 before and that was to get a seamless inspection system and
2 there was a need to be able to provide training to state and
3 locals as well as, you know, Federal employees across the
4 board and to make available the training that was available
5 already was the concept.

6 MS. LOGUE: Okay.

7 And then the second part to my question is
8 considering the way you're looking at it why not go -- why
9 not think about something on the lines of distance ed where
10 it would be accessible to everybody or this kind of learning
11 anywhere, anytime, initiative? Is this something you could
12 consider?

13 MR. STAFKO: Yep.

14 MS. LOGUE: Okay. Thank you.

15 MS. GLAVIN: Lee and then we'll go to Charles and
16 then to Dale.

17 MR. JAN: Lee Jan. I think you covered what I was
18 thinking but maybe I'll get just a little more clarification
19 on the school or the university.

20 Would this have a future to train our inspectors
21 on the computer and not send them to A&M or is this going to
22 be more of an ancillary to support more just basic knowledge
23 in food safety, microbiology and those kind of things and
24 before you answer that -- because I think that's probably
25 where you're going.

1 But what I would like to know, too, or at least
2 have you consider -- what I would like to do but it may be a
3 money issue than it would be a training issue -- but to get
4 farm to table continuum. As you know the state meat
5 inspection program has the same authority as the FSIS and
6 that's inside the plant and would have no authority or no
7 real role at the -- at the farm level.

8 What I would like to do in Texas -- and I need to
9 know, you know, maybe this would be the avenue if you can
10 put those training programs for veterinarians who already
11 have the science and the knowledge and the degree all they
12 need is just a focus on food safety and how animal diseases
13 affect food safety and what are the -- what are the
14 appropriate measures they take from a regulatory standpoint.

15 If that was available through that type of
16 training I could contract with in Texas the Texas Animal
17 Health Commission, who has a lot of veterinarians out in the
18 field a lot more than we do that could do finals and get
19 that link from farm to table. We'll start to having them
20 link up and be able to be in the plants, get -- make some of
21 the decisions, the final decisions, and then bring that
22 back.

23 Another benefit that I see would be a better
24 surveillance for foreign and animal diseases which at least
25 right now has a little higher interest. It's always been

1 the interest of the Texas Animal Health Commission and
2 APHIS, but I think now it has a lot more public interest as
3 well. That would give us more veterinarians available
4 across the state and Texas is on the -- on the rather large
5 size and it helps to have more -- more people. I just can't
6 afford them all.

7 So, you know, as you're developing this that would
8 be something I'd like to see at least on that part, where we
9 wouldn't have to send try to send them all to A&M.

10 MR. STAFKO: Okay. Two -- two points. Number
11 one, Dan was taking notes.

12 (Laughter.)

13 Number two, the kind of context here it kind of
14 transcends just meat and poultry inspection, as Dan
15 mentioned, this kind of stemmed from the NFSS discussions
16 and as we got into talking with the various people from
17 various jurisdictions this was one of those areas where
18 there's really no standards out there. Everybody has their
19 own notion of what training is required for various kinds of
20 activities.

21 We're, of course, a little more structured in meat
22 and poultry inspection but that is very much the exception.

23 The notion is that if we put together a regime whereby if
24 you're an inspector for seafood -- since Joe is not here to
25 defend himself -- that that inspector would have been

1 expected to have had certain kinds of training, perhaps a
2 core course of instructions on microbiology, you know, basic
3 sanitation, those kind of things. Then maybe another level
4 of studies in that area of specialization, things unique to
5 seafood.

6 In our area we would have a hierarchy that might
7 include, you know, the basic inspectors having a core set of
8 -- and I think we already have some of this -- but then a
9 level for veterinarians would have their own set of -- of
10 instructions. Again, these would be available on the Web
11 not necessarily to replace in-class schooling but as an
12 adjunct.

13 Even in our case even though we provide the
14 training at College Station we don't provide the travel and
15 per diem and it costs. This is another way to get training
16 out at a low cost to as many people as possible who need it.

17 MR. GIOGLIO: I think next we had Charles.

18 MR. LINK: Charles Link. I'm with Rocco. I'm not
19 sure my question is for you, maybe for the next presenter.

20 But as an outgrowth of the HACCP-based inspection
21 models project there was an in-distribution models project
22 that was started over a year ago. Haven't heard much about
23 it. Wonder if that falls under your purview or if that's
24 under the HIMP project or just what the status of all of
25 that is?

1 MR. STAFKO: The in-distribution project has been
2 kind of -- I wouldn't want to say subsumed, but we're
3 coordinating with the office that is working on in-
4 distribution and outreach.

5 A lot of the initiative has been kind of refocused
6 in our -- that the recent listeria and the proposal that
7 just came out and the notion of finding some ways to extend
8 HACCP controls beyond the plant through performance
9 standards of some kind.

10 The in-distribution activity up until now has
11 remained limited to a fairly small group of people who are
12 really just experimenting with a new job series that is
13 really not doing anything different than the Agency has done
14 before, it's just a new set of people doing it rather than
15 Compliance Officers and seeing how that job series works
16 out.

17 I don't know if Charlie or any -- actually, Mike's
18 here. Maybe --

19 Are you -- you -- can you add anything to that?

20 MR. GRASSO: I think it's -- be it all the main
21 points we are doing IDI kind of like separate from the
22 actual HIMP activities in the plants and so they're really
23 looking hard at the activities that the IDI inspectors do
24 and that's different types of scenarios with those
25 inspectors.

1 MR. STAFKO: Okay.

2 MR. GIOGLIO: Dale?

3 MR. MORSE: Dale Morse, New York. I think the
4 concept of a national food safety university is a good one
5 to increase the level of training and standardization and
6 accessibility and availability.

7 But I think there might be some academic
8 sensitivity over the use of the term "university." I don't
9 have my Webster's dictionary but I guess I was under the
10 impression there are set criteria that makes something a
11 university in terms of types of programs offered and degree
12 programs and undergraduate and graduate.

13 So I didn't know if other terms had been
14 considered like training center which -- or training
15 institute? Maybe that hasn't been raised by academia but
16 you aren't going to actually give degrees, it's basically a
17 facilitator and clearinghouse and sort of a center rather
18 than a university-type degree institute?

19 MR. STAFKO: Yeah. I think they would just be a
20 number of sets of accredited courses that would contribute
21 towards different inspectors being deemed qualified,
22 hopefully, in a way that would allow them to be deemed
23 qualified anywhere in the country. That's kind of the
24 ultimate goal.

25 We're, in effect, building a profession -- a

1 professional series for inspectors that may contribute to
2 people being able to move more easily to promotions
3 presumably in another jurisdiction, Federal, state or local.

4 The more standardization you have the more you can have
5 that kind of series.

6 MS. MORENO: I just wanted to see if you were
7 going to have a football team, that's all.

8 (Laughter.)

9 MR. STAFKO: I suppose we could call it -- how
10 about something like the graduate school? Has that been
11 used?

12 (Laughter.)

13 MR. GIOGLIO: I think Carol had a question.

14 MS. FOREMAN: I think you have, obviously, an
15 enormous array of activities and that you're working
16 vigorously to try to make this work better.

17 I hope the subcommittee will take into
18 consideration the context in which all of this is being
19 done. All of these efforts are a little bit like running
20 around with teacups trying to bail out enough water to keep
21 the Titanic from sinking because there is an overarching
22 flaw in the law -- the laws that have -- that make it
23 virtually impossible to have a coordinated Federal, state
24 and local system.

25 It cannot be seamless because of the 12 or so

1 different agencies and 35 or so different laws under which
2 we do food safety inspection just at the Federal level, not
3 getting down to the state and local.

4 GAO has recently made the point that while 20
5 percent of the cases of food-borne illness come from USDA-
6 regulated foods, or 15 percent, USDA has 85 percent of the
7 resources. While 85 percent of the problems come from FDA,
8 FDA has 15 percent of the resources. The two agencies use
9 completely different approaches .

10 With one FDA assuming that the food produced in a
11 plant is safe until it makes somebody sick and USDA not
12 allowing any food to leave a plant until the Agency is
13 persuaded that it is safe. This -- then you get down to the
14 Food Code, which has not been adopted in many of the states.

15 So I just ask the subcommittee when you start to
16 work on this to make some reference to the fact that these
17 efforts are and will continue to be less effective than they
18 might be until we have -- until we sit down and begin to
19 deal with some of the basic problems of a severe
20 misallocation of resources and authorities.

21 MR. STAFKO: I would -- I would just note that I
22 think Martin was going up on the Hill to fix a number of
23 things. Maybe you could go along with them.

24 (Laughter.)

25 I think the bottom line is at our level we've got

1 the resources and authority we've got and our goal is to do
2 the absolute best we can with what we've got.

3 MS. FOREMAN: I absolutely understand that. I'm
4 sympathetic. I'm asking the subcommittee to please note the
5 context in which your activities take place.

6 MR. GIOGLIO: Are there any more comments or
7 questions?

8 (No response.)

9 Ralph, did you have anything that --

10 (Shaking head.)

11 No?

12 Then I guess we can go to break if I can ask
13 anybody -- everybody to be back by 3:40. We've still
14 slipped a little bit on our agenda, but if we can all be
15 back at 3:40 promptly and then we'll finish up for the
16 afternoon.

17 (Off the record at 3:12 p.m.)

18 (On the record at 3:34 p.m.)

19 MS. GLAVIN: Our next briefing is on the HIMP
20 Project. Mike Grasso is here to give you a brief update on
21 where we are with that project and the most recent
22 information on performance of that project.

23 So, Mike, if you'd like to go ahead.

24 MR. GRASSO: Thank you.

25 Good afternoon to everybody. While you were on

1 break I passed out a colorful little booklet on the HIMP.
2 This is an update to the material that was mailed to you
3 several weeks ago. What I'd like to accomplish this
4 afternoon is give you a status report of where we are with
5 the project.

6 If you could turn to Status Report No. 23, which
7 is the third page in, as you can see there we are providing
8 you with a copy of the plants that are in the project, both
9 on the broiler side, the market hogs and the turkey plants.

10 We continue to collect data by Research Triangle
11 Institute. We are fast approaching 16 plants and redesign
12 on the broiler side. We should be finished with that
13 sometime this summer.

14 Now we have several new plants coming into the
15 project. We are getting ready to go back into some of the
16 market hog plants. We're going to have a coalition session
17 between RTI veterinarians and FSIS veterinarians. We are
18 issuing our second draft on market hogs, which is similar to
19 the Broiler Document No. 5.

20 We've been blessed with the GAO doing an audit of
21 the HIMP project. They have visited numerous plants and
22 spoken to industry personnel and they're in the process, as
23 I speak, in issuing a survey to all inspectors, IIC's,
24 SVMO's, that are in HIMP plants to get their opinion on the
25 project.

1 We have attached our most recent data on the
2 broiler project. So as we turn the pages you can see the
3 list of broiler plants. There's 13 currently in the
4 project. One plant, Keagles Keystone Albany dropped out but
5 we do have data from that 14th plant. On the swine side we
6 have three plants and the five turkey.

7 The following page is our redesigned achievements
8 of performance standards in the young chicken plants. This
9 here is based upon the U.S. Court of Appeals decision and
10 our redesign of the project in November of last year.

11 What I added this time is a narrative which is on
12 the next couple of pages which actually explains each column
13 in detail. This data has been collected since September of
14 last year right through April and we have looked at over
15 600,000 food safety samples by FSIS inspectors performing
16 verification sampling.

17 The column on the right is the average over that
18 period of time. There are days when you have a spike that
19 goes above that standard and you also have -- on days that
20 it's below that standard.

21 Also, on the OCP, or other consumer protection, we
22 have almost 200,000 samples collected by the FSIS inspectors
23 performing verification sampling and those numbers look very
24 good, also, on average. So this is the updated info. The
25 one that was sent to you only had information up through

1 March and this is April.

2 MS. GLAVIN: Okay. Mike, am I correct that this
3 is not RTI data, this is our inspector's data?

4 MR. GRASSO: This is FSIS inspectors performing
5 verification tests in the plants, 80 food safety samples per
6 day per shift and a minimum of 50 OCP samples per day per
7 shift depending upon how many lines.

8 MS. GLAVIN: Okay.

9 MR. GRASSO: So if the broiler plant like Rocco's
10 has four lines FSIS is looking at 80 OCP samples.

11 Is that correct, Charles?

12 MR. LINK: (No audible response.)

13 MS. GLAVIN: And when might we see additional RTI
14 data?

15 MR. GRASSO: I'm hoping to conclude the redesign
16 data based upon the Court case by the end of the summer. I
17 think that RTI would then issue a report on the 16 plants
18 redesigned similar to the 16 plants that they issued for
19 baseline. Okay.

20 MS. GLAVIN: Yeah.

21 MR. GRASSO: And I hope this narrative has helped
22 to explain it that we've attached this time.

23 I also attached for your information the three
24 standards that we have developed based upon RTI data
25 collection, the broiler data, the market hog data and the

1 turkey data. Those are the performance standards that we're
2 using in the market hogs and the broilers.

3 Once a turkey plant goes into the models project
4 and the change they would be using these performance
5 standards and we have indication that we have two to three
6 turkey plants that will be coming into the project in the
7 later part of this year.

8 We have had several questions over time and I
9 thought that I would include the very last page of this
10 document so that you have a feel for the type of training
11 that's taken place within FSIS, both for industry and for
12 FSIS inspection personnel.

13 We have trained so far 335 inspectors in HACCP and
14 slaughter HIMP training. We have trained 150 management
15 people from the SPMO circuit supervisor, the IIC, the people
16 in the district, and we have future training sessions that
17 are scheduled for the next four plants that you see on this
18 document. As they come into the project all of the FSIS
19 personnel have to be trained prior to the start up of the
20 plant in the change phase.

21 We also have provided to industry to date 13
22 classes in College Station for slaughter training. Most of
23 the plants that enter the project kind of do train to
24 trainer where they send some personnel from the plant
25 usually on the QC side. They receive the FSIS slaughter

1 training and then they come on back and they do in-house
2 training with the -- most of the plants in the project have
3 in-house veterinarians that assist in their training.

4 In addition to that, we have provided industry
5 with two statistical process control courses so they have
6 some conceptual idea using SPC to control their process once
7 the birds are making their way into the plant.

8 We have future training coming up every other
9 month for industry as the plants come into the project June,
10 August and October.

11 MS. GLAVIN: Thank you very much, Mike.

12 Are there questions or any comments that people
13 have with respect to this?

14 Dan?

15 MR. LaFONTAINE: I'd like to ask just a couple of
16 big, broad questions.

17 You know, as some of us have been following the
18 Court case and what -- you know, what's been made public so
19 my understanding is that with the current status that we're
20 really not expecting a decision from the District Court
21 until probably early next year, is that a fair --

22 MS. GLAVIN: Well, we actually had a decision from
23 the District Court but the Court of Appeals has scheduled
24 oral argument for I believe late January --

25 MR. LaFONTAINE: Okay.

1 MS. GLAVIN: -- of 2002.

2 MR. LaFONTAINE: Okay.

3 MS. GLAVIN: So we would not expect a decision
4 before that.

5 MR. LaFONTAINE: Yeah. I used the wrong --

6 MS. GLAVIN: Okay.

7 MR. LaFONTAINE: -- Court.

8 MS. GLAVIN: Sure.

9 MR. LaFONTAINE: Actually, going back and forth,
10 so --

11 MR. GRASSO: Actually, a hearing's scheduled for
12 the 11th of January --

13 MS. GLAVIN: The 11th of January.

14 MR. GRASSO: -- 2002.

15 MS. GLAVIN: Okay.

16 MR. GRASSO: And the Agency and the AFGE will be
17 exchanging documentation to the Court.

18 MR. LaFONTAINE: In the follow-on --

19 MR. GRASSO: In September or November.

20 MR. LaFONTAINE: Yeah. A follow-on question.

21 I'm hearing that the Agency may go ahead and try
22 to get a proposed rule out in the interim, is that a fair
23 statement?

24 MS. GLAVIN: Well, we are in the early stages of
25 looking at rulemaking for broilers, which is the area where

1 we have the most experience and the most data.

2 Obviously, any proposal would be based on all of
3 the data so, you know, we're working on it as data is coming
4 in. Our plan is to have a proposal before the end of the
5 calendar year.

6 Carol?

7 MS. FOREMAN: Carol Tucker Foreman.

8 Because we have a number of new members on the
9 committee I think it would be useful to just spend a couple
10 of minutes, if you would, going through how the HIMP project
11 was set up initially and what change was made as a result of
12 the Court decision.

13 MS. GLAVIN: All right. Initially we set up the
14 HIMP program -- and I'll use broilers because it's easiest
15 to speak about, only one kind or species at a time.

16 We set up a system where we had an oversight
17 inspector who provided oversight to the plant sorting of
18 carcasses. That oversight inspector was not on the line but
19 was behind the line, could move up and down the line to see
20 how the sorters were doing.

21 In addition to that, we had a verification
22 inspector who was responsible for doing a certain number of
23 verification checks each shift, each line. Again, that
24 varied depending on the species.

25 The Court of Appeals -- the District Court ruled

1 that we had the authority to change our inspection in that
2 way. The Court of Appeals did not agree and stated that by
3 having an inspector oversee the sorting by plant employees
4 we were not having a government inspector actually do the
5 inspection.

6 So we -- the redesign that you see here is that
7 where the data is -- well, interestingly, we had comparable
8 data to this under the original model. By the time we got
9 the Court ruling we had gathered comparable data which was
10 virtually identical to what we're getting here, you know.
11 Sometimes the .001 will be .002 or, you know, maybe in the
12 other direction. So, you know, it's -- it's not identical
13 but it's very, very comparable results.

14 In any case, the redesign maintains the role of
15 the verification inspector which is to do verification
16 checks on a regular basis throughout the day, throughout the
17 shift, throughout the lines.

18 In addition, on every line there is an inspector
19 inspecting every carcass prior to it's entering -- in this
20 case of broilers -- prior to its entering the chiller. So
21 that's -- that's the change. Instead of having this
22 oversight inspector we've taken that person and placed that
23 person permanently at the end of the line prior to the
24 carcasses going in the chiller to do a -- make a --

25 What was the wording?

1 MR. GRASSO: A determination that the product was

2 --

3 MS. GLAVIN: A determination that the product is

4 not --

5 MR. GRASSO: -- not adulterated.

6 MS. GLAVIN: To make a determination that the --

7 each carcass is not adulterated.

8 MS. FOREMAN: Thank you. I've got a couple of

9 questions. What does the inspector at the end of this --

10 this -- the new inspector at the end of the line do?

11 MS. GLAVIN: That inspector visually inspects

12 every single carcass.

13 MS. FOREMAN: Does the inspector touch the bird?

14 MS. GLAVIN: No.

15 MS. FOREMAN: Mm-hmm.

16 MS. GLAVIN: The inspector can, if necessary, have

17 a bird removed from the line, can have the line stopped or

18 slowed so that he can do more inspection. But in the -- if

19 things are running as they should he would -- he or she

20 would not touch the bird, would simply do a visual

21 inspection of the bird.

22 MS. FOREMAN: Let me --

23 MS. GLAVIN: I'm going to let Mike answer the rest

24 of these questions --

25 MS. FOREMAN: Oh.

1 MS. GLAVIN: -- because I'm putting in to details
2 I probably don't know well enough.

3 MS. FOREMAN: Mike, does -- does the inspector
4 ever look at the inside of the bird? You know, if you go
5 into a plant and the inspector is working under the
6 traditional system, looks at the front, turns around and
7 looks at the back, tilts it and looks inside, palpates the
8 viscera.

9 What does -- does the inspector now on the end of
10 the line -- clearly doesn't do all of those things?

11 MR. GRASSO: The verification activities that we
12 perform within the plant are the means that we look
13 completely at the carcass both internally and externally.

14 The plant has an opportunity with the CI to sort,
15 to wash, to trim, prior to the CI's activity and --

16 MS. GLAVIN: You need to say what the CI is.

17 MR. GRASSO: Carcass inspector. Before the CI is
18 the verification inspector, who's collecting the 80 samples
19 per shift per line at a minimum on food safety and they
20 perform the verification of the process that's taking place.

21 MS. FOREMAN: But how -- but how does the carcass
22 inspector know that there's no fecal contamination inside
23 the bird?

24 MR. GRASSO: They wouldn't know.

25 MS. FOREMAN: They would not know?

1 MR. GRASSO: They would not know.

2 MS. GLAVIN: The -- the design of the program is
3 that by the plant doing the sorting and making the
4 adjustments that need to be made, the trim, et cetera, or
5 washes that need to be made to those birds and by the
6 intensive verification work going on that by the time it
7 reaches that final inspector --

8 Well, first of all, what our inspectors tell us is
9 they can see anything coming down the line because the birds
10 are so clean by the time they get to them that it stands out
11 like the proverbial sore thumb.

12 But that the -- that if the system is out of whack
13 in a way that causes contamination inside or outside of the
14 carcass or if there's a flock of birds that have a problem
15 the verification inspector is the person who will catch
16 that.

17 MR. GRASSO: Maybe you would remember the trip
18 that we took to Wampler Foods where the traditional
19 inspectors were positioned upstream looking at birds prior
20 to the pack man operation where the separation of the
21 viscera and the carcass takes place where there's potential
22 contamination. Also, after -- there is trimming that is
23 being done by the plant establishment.

24 So looking, in my opinion, at the carcasses
25 upstream is not taking a look at the carcass after all of

1 the processes have taken place in the plant.

2 MS. FOREMAN: Yeah. When somebody asked me what
3 the difference was between traditional and HIMP after we
4 were in the Rocco plant, I think I said 12 feet, the
5 difference between where the inspector stood in the
6 traditional plant and where he was standing in that plant.

7 The -- but I am concerned. As a -- as a matter of
8 course, what percentage of fecal contamination that you find
9 would you find inside the bird? In a traditional plant if
10 you're going to find fecal contamination how much of it's
11 likely to be inside the bird?

12 MR. GRASSO: I don't think that's --

13 MS. GLAVIN: I don't think it's -- obviously, we
14 don't have that data, but if -- if it exists we can get it
15 for you. I'm not sure it exists. Actually, one place -- it
16 might exist in the RTI baseline data. They might have made
17 that kind of a distinction.

18 MS. FOREMAN: I -- I think it might.

19 MS. GLAVIN: That would be --

20 MS. FOREMAN: It would -- it would be useful and I
21 say to those of you who have poultry experience, does --
22 does the contamination occur inside the bird fairly
23 regularly or is it usually an outside phenomenon?

24 MS. GLAVIN: Let's call on Charles to answer that.

25 (Laughter.)

1 MR. LINK: Charles Link at Rocco.

2 More times than not it's -- it's typically found
3 on the outside of the bird around the wing where the viscera
4 is pulled out and hung on the side of the bird. So that's
5 been most times where you find it.

6 Occasionally, you know, if the intestine happens
7 to get broken you may see some in the -- right in the inside
8 of the back area, right in the very tail of the bird. But
9 the majority of it's on the outside around the wing and down
10 the side, you know.

11 MR. GRASSO: And, again, the traditional system
12 has the inspectors before that process and then the birds
13 are moving on down the line through the wash and then the
14 company trimmers.

15 Under the traditional system FSIS would look at 20
16 birds.

17 MR. McCUTCHEN: Well, Carol, I'd also like to
18 mention if you go to the data and you look at the FS-2,
19 which is the fecal contamination measurement we certainly
20 with a verification inspector that is doing a complete whole
21 carcass examination as part of these data, you're seeing a
22 1.7 being the percentage for the traditional system and
23 we're down -- I'm sorry, a 1.5 and we're down to 1.1 percent
24 or considerably below that in terms of overall system
25 performance.

1 So wherever it is, whatever is coming through is
2 being examined and determined by the verification inspector.

3 MS. FOREMAN: John, it's not that I doubt the FSIS
4 but Maggie was good enough at the beginning to make clear to
5 everybody that the third column is not RTI data but FSIS
6 data. Until I get data from RTI --

7 MR. McCUTCHEON: Okay.

8 MS. FOREMAN: -- you know, it's just got to be
9 consistent across the board. I know you need to show
10 something in progress, but I've got to see what RTI says in
11 order to make a descent comparison.

12 MS. GLAVIN: Absolutely. We have said from the
13 beginning that it is the RTI data that will play the biggest
14 role in our decisionmaking.

15 However, as Mike pointed out, we have this huge
16 amount of data, huge compilation of observations, so we
17 wanted to share that.

18 MS. FOREMAN: I got -- I got -- I got a couple of
19 quick questions here.

20 MS. GLAVIN: Sure.

21 MS. FOREMAN: But does the carcass inspector have
22 the ability to stop the line and --

23 MR. GRASSO: Has the sole authority as the
24 traditional inspector.

25 MS. FOREMAN: -- and look -- and look inside the

1 bird and see if --

2 MR. GRASSO: If -- if they see something on the
3 outer surfaces they have the ability to stop the belt.
4 Plant employees need to come to deal with the defective
5 carcass, remove it, okay.

6 The carcass inspector could communicate to the IIC
7 and request an unscheduled verification test of -- of 10
8 additional birds beyond the 80 that we normally look at to
9 see if there's something wrong with the process.

10 MS. FOREMAN: Okay. And one last question. It is
11 still the Agency's or the Department's intention to go
12 through notice and comment rulemaking on this before you
13 move any further.

14 MS. GLAVIN: Absolutely. Yeah.

15 MS. FOREMAN: Thank you.

16 MS. GLAVIN: Yeah. I have -- so far I have Lee,
17 Charles and Dan.

18 MS. FOREMAN: Okay.

19 MS. GLAVIN: Lee?

20 MR. JAN: Lee Jan.

21 I have no problems with the process or with the
22 concept of a HACCP-based inspection at slaughter but I am
23 concerned, and this is a concern that has been brought up
24 before, but I'm concerned that there's not a requirement for
25 professional education of the industry sorters.

1 I'm particularly concerned now and I think it
2 maybe ought to be relooked at by FSIS in light of the foot
3 and mouth disease in England. That was identified by
4 veterinarians in -- at anti-mortem at a slaughter plant.

5 I know the foot and mouth disease is not a human
6 or a food safety issue but it certainly should be the
7 responsibility of the government to try to keep that out of
8 our livestock and that's an ideal -- probably the first
9 place that it's going to be found, that or some other
10 foreign animal disease.

11 When that -- when the veterinarians are removed
12 from the plant or the requirement that the plant can just
13 present -- they can do their own sorting of live animals and
14 present what they intend to slaughter for inspection and the
15 rest goes on or is taken care of I'm concerned that a
16 foreign animal disease might get into this country and be
17 here while the -- and it could have been detected sooner.

18 It will be devastating any way we go, but
19 certainly the sooner it can be identified if it gets here
20 the better off the country is. I really would like to see
21 it relooked at and require -- it doesn't have to be a
22 government veterinarian but I think you need someone that's
23 professional trained at identifying animal diseases.

24 MS. GLAVIN: Okay. Thank you. Good point.

25 Charles?

1 MR. LINK: Charles Link from Rocco. Just a
2 comment to your point on training.

3 We recognized early on -- the industry I'm
4 speaking of -- that the sorters, the carcass sorters, would
5 need training and we put together a training program and got
6 it and sent it out to the International HACCP Alliance and
7 they accepted the training program.

8 So we actually have a certification process for
9 plant sorters, that they actually have to go through the
10 training and they have to do on-line side-by-side training
11 and they have to understand what they're looking at and what
12 and what they're calling and part of the requirement is that
13 a veterinarian do that type of training with the employees.

14 But my question -- and Mike would never leave here
15 satisfied if I didn't ask this question, but we've had a lot
16 of conversation over the years, the past two years I guess,
17 on the inclusion of turkey plants in this project and there
18 are five plants that are listed on the -- in the booklet. I
19 know of one, anyway, that would like to get in but can't
20 because we slaughter yearling breeders.

21 I know we've had a lot of discussion and I just
22 wondered if you could give me a little status update of
23 where you are in your thought process as far as inclusion of
24 the yearlings?

25 MR. McCUTCHEON: Well, I think the project was

1 designed for the young birds and the young animals. That's
2 been our position all along and we've been very public about
3 that and that's been a very fundamental piece of the
4 guarantee that the Agency has made that we are only going to
5 be including the young animals or the young birds.

6 So at this point we haven't changed our policy on
7 the turkeys, on the breeder thing, saying that they have to
8 be the young turkeys.

9 MS. GLAVIN: I think tomorrow late in the day we
10 talk about the next meeting and issues that the committee
11 would suggest as possible topics. I think the question of
12 the yearling turkeys is one that we might put on the table
13 as a possible subject for this committee to consider.

14 As John indicated, the project has from its
15 inception been designed for what I'll call market animals
16 and in most kinds and species that's a very clear break line
17 between market animals and cull animals. The turkey
18 industry has some data to indicate that the line might not
19 be quite so bright in that industry and there might be
20 arguments for including something other than market animals
21 in the project.

22 So I would ask you to, you know, bring that up
23 again tomorrow when we're talking about things -- I think
24 this committee could provide a lot of insight into that.

25 MR. LINK: Thanks.

1 MS. GLAVIN: Dan, thank you.

2 MR. LaFONTAINE: I want to comment on training and
3 add to Lee Jan's comments.

4 I recognize that the International HACCP Alliance
5 has developed a protocol so -- a training protocol, so to
6 speak, and there's been an awful lot of cooperation
7 obviously between FSIS and the industry to include helping
8 the industry -- helping train the trainers, as was mentioned
9 earlier.

10 Also, an important part of this equation is that I
11 think it's fair to say that the firm set of volunteered
12 under HIMP are probably progressive firms that have an
13 interest in doing things right. That doesn't mean that
14 others do not want to do it right, but the point I'm leading
15 up to is all along FSIS has said that if this ever becomes -
16 - goes through rulemaking it's going to be across the board,
17 everyone will have to do it. There's no traditional
18 inspection and HACCP-based.

19 I've made this recommendation before and I'm going
20 to -- I will keep making it as we go through. In your
21 rulemaking I think it's absolutely essential that you have
22 some baseline training requirements for the industry or that
23 that industry must have -- accomplish certain types of
24 training to assume this responsibility.

25 I'm not saying that FSIS do it. I'm not saying

1 FSIS say how it should be done, but for it to be successful
2 nationwide eventually you're going to have to have some type
3 of -- in the regulation some type of mandatory training they
4 must accomplish for everyone to be successful.

5 Of course, I'm going to use the example of HACCP
6 where you had some baseline requirements that had to be
7 accomplished and I think that's served as an excellent
8 example of what you need to do in this case.

9 I'll also mention, and I don't have the
10 particulars, but I noticed the Canadians I believe have just
11 finished finalizing their improved poultry inspection
12 program and it mentions that they have some mandatory
13 training requirements in their -- for their industry.

14 So I'm looking at it -- I'm trying to look at it
15 from the big picture that it won't -- I do not believe it
16 will work if you make it strictly voluntary. What I believe
17 you have to have is some minimum mandatory requirements that
18 the industry must accomplish before they can assume this
19 tremendous responsibility of antemortem and post mortem.
20 Thank you.

21 MS. GLAVIN: Thank you.

22 Alice?

23 MS. JOHNSON: I have a couple of questions.

24 You talked about that the Agency was targeting the
25 proposed rule sometime hopefully at the end of this year.

1 Is the intent to go ahead with the publication of a proposed
2 rule when it's ready? I know timeframes are hard to work
3 out. But even if there has not been a -- if you've not
4 heard back from the Appeals Court?

5 MS. GLAVIN: That is our current thinking.

6 MS. JOHNSON: Okay.

7 MS. GLAVIN: A lot can happen between -- you know,
8 as we exchange -- as we file -- meet our filings and the
9 other side meets their filings and as the Agency moves
10 through the process. But our current thinking is that it
11 would go forward as a proposal.

12 MS. JOHNSON: Thank you.

13 And, Mike, on the discussion that Dr. Jan had with
14 the foot and mouth, has the Agency done anything as far as
15 decreasing the number of vets in the plants, the number of
16 vets from the USDA government-side is the same as what --

17 MR. GRASSO: On the HIMP project?

18 MS. JOHNSON: Yeah.

19 MR. GRASSO: The answer is no. I would suggest
20 that he talk to some of the veterinarians that are in HIMP
21 plants. They may get a very, very positive response.

22 MS. JOHNSON: So you haven't altered the number of
23 veterinarians in the red meat? I knew what was going on in
24 poultry.

25 MS. GLAVIN: Right.

1 MR. McCUTCHEON: No. I'd like to build on that a
2 little bit and go further.

3 Mike has said that some of the comments we get
4 back from our veterinarians in the HIMP plants is that
5 instead of having to spend time on the line and doing a lot
6 of the other administrative tasks that they do in
7 traditional plants. They now have a lot of freedom to be
8 able to do much more professional activities and analyze the
9 data and be in a very different role in the plants than they
10 have in traditional plants.

11 MR. GRASSO: And I'd like to add on that.

12 We identified the IIC and the SVMO at the plant
13 that the system inspector who is receiving all of the
14 information, whether it be laboratory data, verification
15 data, carcass inspected data, and they're the ones that
16 render the decision on how that system is working in that
17 plant, whether it's meeting our standards or whether it's
18 not meeting our standards.

19 MS. JOHNSON: Thank you.

20 MS. GLAVIN: John?

21 MR. NEAL: One thing to say about your results,
22 Mr. Grasso, and what was Ms. Foreman's concern.

23 If your results come in the same or real close,
24 your RTI results, then at that point does it not really
25 become the point of the safe handling sticker? We all know

1 that you should wash poultry real well. I mean that's kind
2 of the long-term deal. Safe handling will probably
3 eliminate any other contaminants that are on there. ,
4 won't they?

5 MS. GLAVIN: Well, this is --

6 MR. NEAL: Or pretty close?

7 MS. GLAVIN: -- this project is about trying to
8 improve how the product comes out of the plant.

9 MR. NEAL: Well, and I -- and I understand that.

10 MS. GLAVIN: But it is not -- yeah. And it --

11 MR. NEAL: But you come into that minor limit that
12 you get, almost zero tolerance, whatever's left should be
13 handled by the --

14 MS. GLAVIN: The -- the -- I don't think that we
15 are anywhere near close to not -- no longer needing
16 consumers to handle their products safely.

17 MR. NEAL: Okay. That's fine.

18 (Laughter.)

19 Thank you.

20 MS. GLAVIN: I -- I wish we were.

21 MR. NEAL: Okay.

22 MR. GRASSO: The project is probably about a year
23 behind schedule because of the lawsuit. Originally when we
24 were looking at the process of looking at X amount of plants
25 to establish the baseline in those 16 plants and then fairly

1 quickly move into the change phase and have RTI go in.

2 Okay.

3 There was a limited amount of samples. There
4 would be 32,000 samples and baselines that RTI would have
5 collected to set the performance standards. Then there
6 would be 32,000 samples that they would have checked in the
7 change. But because of the lawsuit we have FSIS inspector
8 results.

9 So we're capable now as managers to take a look at
10 FSIS results and does that indicate to us that this project
11 has merit? Probably in September we're going to get RTI
12 results and that's also going to tell us whether this
13 project has merit, that we should move forward with
14 rulemaking. Then both sources of data are going to allow us
15 to make good decisions.

16 MS. GLAVIN: Okay.

17 Carol?

18 MS. FOREMAN: If every -- if everybody else is
19 finished.

20 I think I would like to have any RTI data that --
21 that do indicate how much of the fecal contamination is
22 inside the bird or just where it occurs. If that's -- if
23 that's there I'd sure like to have it --

24 MS. GLAVIN: Yeah.

25 MS. FOREMAN: -- if that's made available -- and

1 because --

2 You don't think so, John?

3 MR. NEAL: RTI is -- is scoring the birds. We're
4 not getting data in terms of it. It -- either there's fecal
5 there or it's not there. We're not getting a location on
6 the bird.

7 MS. FOREMAN: How about in the baseline?

8 MR. NEAL: Neither. We didn't gather the data
9 that way.

10 MS. GLAVIN: Could we query them to see if they
11 could run it that way?

12 MR. NEAL: They could query --

13 MS. GLAVIN: Could they look their raw data and
14 come up with something?

15 MR. NEAL: Yeah. But -- we can.

16 MS. GLAVIN: Okay.

17 MR. NEAL: And I just -- I just didn't want to
18 mislead you in that. They may not have gathered the data
19 that they could really answer that question.

20 We can ask our -- our own veterinarians, our own
21 staff, to give us estimates of whether they're seeing it the
22 way Charles did in what normally occurs in a plant.

23 MS. FOREMAN: And -- thank you. Whatever you
24 think you've got if it's meaningful --

25 MR. NEAL: Sure.

1 MS. FOREMAN: -- it would be useful.

2 Just second, because there have been -- there's --
3 there are comments on the record now about the importance of
4 having training in order for plant employees to do this work
5 and I agree that that's very important.

6 I want it to be on the record as well that I think
7 we will most assuredly insist that plant employees be
8 extended the same kind of whistleblower protection that is
9 now extended to Federal inspectors in this program.

10 It can't have somebody get fired because they say,
11 "You're not running the program well enough for me to keep
12 my line moving fast." I think that's particularly true if
13 we're going to go nationwide as a mandatory use of this
14 system. I'm sure we'll have a chance to discuss all of that
15 in the rulemaking.

16 MS. GLAVIN: We -- we certainly will and, of
17 course, the -- in designing a regulatory system we -- we
18 look at -- a regulatory inspection system we look at what
19 our inspectors can do to make sure that, you know -- whether
20 the line is running fast or running slow, that the results
21 are the ones that we're requiring.

22 Other questions or comments on this?

23 (No response.)

24 Okay. Thank you.

25 MR. GRASSO: I'd like to make one more statement.

1 MS. GLAVIN: Mike, you're asking -- you're asking
2 for trouble. You know you're going to get yourself in
3 trouble here.

4 (Laughter.)

5 MR. GRASSO: I know.

6 MS. GLAVIN: Go for it.

7 MR. GRASSO: Okay.

8 (Laughter.)

9 But I think what the real beauty of this system
10 is, is say the plant wanted to run as fast and they can and
11 do nothing, okay. It won't last long because we're
12 verifying a whole bunch of samples every day and we're going
13 to find out quickly whether the process is in control or
14 not.

15 So long as the process is in control FSIS is not
16 going to have impact on your operation. When your process
17 is out of control then FSIS is engaged, okay. We are going
18 to stop the line. We're going to slow the line. We are
19 going to write NR's. We are going to be involved.

20 MS. GLAVIN: Okay.

21 MR. GRASSO: And with that, I'll go home.

22 (Laughter.)

23 MS. GLAVIN: Thank you for that presentation.

24 We have one more briefing and that is Pam
25 Ogasawara is going to give us a briefing on FSIS Next Steps.

1 Thank you. She's behind me. No wonder I couldn't see her.

2 Then -- then we have public comment.

3 (Pause.)

4 MS. OGASAWARA: Thank you very much for this
5 opportunity to give you a briefing on what FSIS is
6 anticipating in the next three to five years. One of the
7 things that we'd like to do is give you where -- where we're
8 headed and what would we want to do during that time period.

9 In January of 2000, of course, you all know that
10 FSIS has finished the third and final implementation phase
11 of the pathogen reduction and HACCP rule.

12 The successful implementation of the regulation is
13 resulted in significant reductions in the prevalence of
14 salmonella in products produced under this particular
15 process. Furthermore, the data from the Centers for Disease
16 Control and Prevention, CDC, showed reductions in the
17 incidence of food-borne illness that CDC believes can be
18 partially attributed to the new requirements.

19 The implementation of the pathogen reduction and
20 HACCP system requirements has also improved food safety and
21 consumer protection. However, FSIS -- the data shows that
22 FSIS in industry can also improve this process.

23 For instance, FSIS sees a great variation in the
24 quality of the HACCP programs. FSIS enforcement records
25 show that some small and very small plants are all having

1 difficulty adhering to some of the requirements.

2 FSIS believes the quality of the regulatory
3 verification can be improved. FSIS continues to strive to
4 improve the consistency in the interpretation of the
5 regulation by FSIS employees. The quality of the
6 verification can be improved by Agency training. Also, we
7 have established the Technical Service Center that assists
8 employees and industry.

9 You're all quite familiar with the HACCP hotline
10 in which you can call in for information. I understand,
11 too, that they're going to be setting up the same thing for
12 HIMP. So if you call the HACCP hotline you can also call
13 that for HIMP questions.

14 FSIS believes the quality of the regulatory
15 verification can be improved. FSIS continues to strive to
16 reach consistency and interpretation of the regulation by FS
17 employees.

18 The Office of the Inspector General and the
19 General Accounting Office have made recommendations to
20 improving the HACCP implementation. FSIS is reconsidering
21 the needs to be -- to be accomplished next to refine the
22 inspection program under HACCP the Agency has come up with
23 two objectives.

24 The first objective is the industry will improve
25 the quality of the HACCP programs itself. On the other

1 hand, the second objective is FSIS will improve the quality
2 of its regulatory verification of the industry system for
3 meeting the regulatory requirements in protecting the public
4 health.

5 The FSIS Senior Executive Team with the assistance
6 of various taskforces and advisory committees has developed
7 a process for determining the ways to extend the HACCP
8 concept to more effectively prevent food-borne illness in
9 the United States. The Agency held a public meeting on
10 December 13, 2000 to present the Next Steps.

11 By studying this they have come up with a
12 particular program, an initiative, of five basic issues that
13 they feel will address this. These issues are the risk-
14 based program design, the infrastructure and resources, the
15 communication issue, training and education and workplace
16 environment.

17 The risk-based program design because HACCP
18 systems are the centerpiece of the package reduction program
19 FSIS wants to strengthen the HACCP risk-based design and
20 clarify authoritative issues within the context of the HACCP
21 regulation requirements.

22 This area includes the modernization strategy
23 that's been shown -- that has been put on a slower track
24 because the intense focus on the implementation of the
25 pathogen reduction and HACCP system regulations. This

1 modernization strategy, which you just heard a large portion
2 of, is the HACCP-based inspection models project called
3 HIMP. The other area is the residue control and HACCP
4 environment. The third area is incorporation of risk into
5 processing and import inspection.

6 Now let us look at the second issue that FSIS --
7 FSIS will address, infrastructure resource. The Agency must
8 align its organizational structure to support its public
9 health goals and employees must be equipped with the proper
10 tools to analyze and integrate its scientific policy,
11 inspection, enforcement functions.

12 The infrastructure and resources are a broad
13 category. It also encompasses the assignment of the work,
14 the expertise and training, data analysis and
15 decisionmaking, communications and workplace environment.

16 The third issue that we'll be addressing on our
17 Next Steps is communication. FSIS needs to establish and
18 maintain effective strategies to ensure that the rules,
19 procedures and other information are clear, complete, easily
20 understood and accurate and truthful.

21 The effective communication is needed within the
22 Agency itself, within the regulatory industry and with all
23 stakeholders. The fourth issue -- and also the Agency will
24 be using communication methods to -- and new technologies to
25 use the better -- to communicate better with our

1 stakeholders.

2 The fourth issue will be training and education.
3 FSIS must have a workforce with knowledge and skills to
4 support the Agency's food safety programs. The Agency must
5 begin focusing its training and education needs on the
6 scientific rationale. The Agency must also commit using
7 whatever means there are, necessary to make training and
8 education available to all employees.

9 The fourth issue also includes expanding its
10 training and educational partnerships with industry, with
11 academia, with state and local agricultural agencies, with
12 the public health agencies and with other Federal agencies
13 like FDA and EPA.

14 The fifth, and final, area that the Next Steps
15 will involve is the workplace environment. For FSIS to
16 accomplish its mission it must value employees and their
17 contributions. They must ensure that the workplace is non-
18 threatening and healthful and promote mutual respect with
19 each other.

20 The workplace environment addresses such issues as
21 worker safety and quality of worklife and workforce
22 diversity. The Agency has set up for each one of these
23 particular issues a committee that is working right now to
24 develop where we are headed for our Next Steps.

25 Are there any questions?

1 MS. FOREMAN: Yes.

2 MR. GIOGLIO: Carol.

3 MS. FOREMAN: Hi!

4 MS. OGASAWARA: Yes.

5 MS. FOREMAN: Carol Tucker Foreman down here. Two
6 points.

7 I don't see anything under number one, you're
8 addressing five major areas, about use of additional
9 performance standards. For example, a performance standard
10 for campylobacter or increased carcass testing for E.coli
11 0157:H7. Somehow I thought that was part of this.

12 MS. OGASAWARA: I think when they talk about risk-
13 based design it's almost inclusive that that type of
14 microbiological data will be used to design what type of
15 programs we're going to approach.

16 I think when we talk about risk-based design this
17 is the actual scientific basis on how we make decisions.
18 It's almost imperative that that type of information will be
19 taken into consideration.

20 MS. FOREMAN: Well, CDC says that campylobacter is
21 the single largest source of food-borne diarrhea and it is
22 virtually all contracted through poultry.

23 We have advocated in this committee and
24 consistently in every public meeting that's been held that
25 FSIS adopt a campylobacter performance standard. The risk

1 is clearly there. So I don't know why this increased use of
2 risk -- of performance standards isn't part of this.

3 MS. OGASAWARA: Well --

4 MS. FOREMAN: It simply doesn't fall under any of
5 your categories here.

6 MS. OGASAWARA: Well, I think when you're talking
7 about -- it would fall under the risk-based area in terms of
8 the evaluation of what emphasis we do and what type of
9 rulemaking we'd make. I don't see why that wouldn't fall
10 under that particular category.

11 MS. FOREMAN: All right. But you have a specific
12 reference to residue control and other specifics but there
13 is no reference to performance standards.

14 MS. OGASAWARA: Okay. What I think you might want
15 to -- if you look at this and -- these are some of the
16 things that we have not focused enormous attention on and
17 we're looking at going in that particular direction. It
18 does not preclude that we would not include the
19 campylobacter information and data.

20 MS. FOREMAN: I -- I really feel very strongly
21 and, you know, I'd like to express it to the Agency. We
22 have advocated this at every step along the way, increased
23 use of performance standards. It almost seems that it's
24 rejected, that it is not here.

25 MS. RIGGINS: No. I don't -- I want to clarify.

1 What Pam has presented does not necessarily preclude our
2 going forward with additional performance standards, but
3 that's being handled under a different rubric, under a
4 different set of initiatives.

5 We are working with the Office of Public Health
6 and Science. We have approached the Microbiological
7 Advisory Committee regarding the issue of campylobacter and
8 that work is continuing. It just isn't a part of this
9 overall Next Steps umbrella. I mean it's not -- it's not --
10 it's not articulated that way.

11 Yes, we are -- we are -- we are continuing --
12 continuing to look at the possibility of establishing
13 different and new performance standards but it isn't under
14 this particular umbrella that -- that Pam is --

15 MS. FOREMAN: I -- I am troubled that it is not
16 and I strongly advocate that it should be because you began
17 this presentation with a reference to the successful
18 implementation showing significant reductions in salmonella
19 and then the statement that CDC shows reductions in the
20 incidence of food-borne illness that believes can be
21 partially attributed to these new requirements.

22 In fact, CDC has not said that. They hinted at it
23 at one point and they promptly backed off. The most recent
24 mortality and morbidity reports indicate and CDC says it
25 very specifically that food-borne illness occurrence is kind

1 of on a level plane across the board. There have been no
2 reductions.

3 So it's really not appropriate to say that but
4 it's particularly inappropriate, it seems to me, to suggest
5 that this is a public health-based operation and then not
6 say anything about performance standards for those things
7 that make people sick. Thanks.

8 MR. GIOGLIO: Alice?

9 MS. JOHNSON: Pam, thank you for your
10 presentation.

11 It's my understanding that part of the Next Steps
12 is really to look at HACCP plans, to -- I think there's a
13 district correlation to try to get uniformity within
14 inspection and that is what Pam was presenting here, too,
15 was, as Judy said, the National Advisory Committee I think
16 is -- is doing a study on performance standards and coming
17 back to make recommendations.

18 I think that's, you know, probably the appropriate
19 places to -- to determine, you know, the appropriate role
20 for campylobacter, salmonella, E.coli 157:H7 than it would
21 have -- I think our group actually in referring to
22 performance standards suggested that -- that recommendation
23 was made that it go to the National Advisory Committee for
24 microbiological criteria for foods for their recommendation.

25 Do you know when the committee, the Micro

1 Committee subgroup, will meet to talk about performance
2 standards? Has there been a timeline set on that?

3 MS. RIGGINS: I don't know. But tomorrow a person
4 -- I'm trying to think. Who is it?

5 MR. GIOGLIO: We -- we do have tomorrow Brenda
6 Halbrook --

7 MS. RIGGINS: Brenda Halbrook.

8 MR. GIOGLIO: -- who's the Executive Secretary for
9 the Micro Committee, will be making a briefing here, making
10 a presentation, to -- to your committee and she can then
11 elaborate on the timelines and how exactly they are set up
12 to deal with, you know, the various issues and so forth.

13 MS. JOHNSON: And so we can get an update on --

14 MR. GIOGLIO: Yeah. Brenda will be here tomorrow
15 afternoon.

16 MS. JOHNSON: Thank you.

17 MR. GIOGLIO: Marty?

18 MS. HOLMES: Marty Holmes, North American Meat
19 Processors.

20 I just want to reiterate that -- that when
21 performance standards, sampling programs, that type of
22 thing, come to this committee if we can notify the Micro
23 Committee far enough in advance so that they have an
24 opportunity to delve into those issues. Apparently, that's
25 being done.

1 But I know that sometimes in the past when I was
2 not actually sitting at the table that this committee was
3 not given information in a timely fashion that really -- the
4 Micro Committee was given the information after this
5 committee had worked.

6 So I commend (1) the Agency on getting that stuff
7 to the Micro Committee ahead of the time that this committee
8 needs to work on some of those things.

9 I want to make two points, though, one is I want
10 to commend the Agency on the Technical Service Center, the
11 opportunities that our members and our associations had to
12 work with them and with the IIC or circuit supervisor, in
13 getting issues resolved. They have been a tremendous help
14 and Ron Eckel sitting back here, too, being -- being here
15 from the Tech Center. They've done a tremendous job and I
16 want to commend -- commend the Tech Center on that.

17 One question I did have, though, you talk about
18 communications, it's Item Number 3. I was just curious, is
19 there any further discussion on the Ombudsman's Office that
20 was being developed? Are you aware of anything --

21 MS. RIGGINS: No. As far as I know, we haven't
22 developed that idea any further.

23 MR. HOLMES: Okay. The last I had heard --

24 MS. RIGGINS: It doesn't mean --

25 MR. HOLMES: -- from Ron Hicks was there was

1 actually a job description and I guess an opening that may
2 be on hold since we don't have --

3 MS. RIGGINS: Yeah. I'm not sure.

4 MR. HOLMES: -- all of the positions.

5 MS. RIGGINS: I mean I know that -- that they did
6 work on a position description that, you know, described the
7 duties and responsibilities of that person but I'm not aware
8 that it has been announced and I'm not sure what the time
9 table would be for an announcement.

10 MR. HOLMES: I think from the communications
11 standpoint that would only enhance --

12 MS. OGASAWARA: Yeah. The communications group is
13 being headed up by Linda Swescina and I would -- they just -
14 - all these groups have just formed and are starting to work
15 together among their own committee members.

16 I would suggest that that be put to Linda if she
17 knows anything about it because she's heading it up for
18 field operations. This is a field operations --

19 MR. HOLMES: Right.

20 MS. OGASAWARA: -- initiative to try to respond to
21 some of the issues that have been brought up by various
22 committees including yourself.

23 So -- and this is the five issue areas. We're
24 starting off on this particular journey and we wanted you to
25 become familiar with the different issue groups so when we

1 talk -- talk later you will understand when we say the
2 workplace issue or the communications issue or the
3 infrastructure or the design issue so that you have an idea
4 of where we're coming from.

5 That was the idea, to give you an introduction to
6 where we are headed at this particular point. These
7 committees have just started again so I would suggest that
8 we refer those questions back to those committees if -- if
9 they would know anything at this point.

10 MR. HOLMES: Thanks, Pam.

11 MR. GIOGLIO: Sandra? Did you have a question?

12 (No audible response.)

13 Any other questions or comments from the committee
14 for -- for Pam?

15 (No response.)

16 Thank you. Okay. I guess we've got back on
17 schedule after all.

18 (Laughter.)

19 We should move to public comments. I have two
20 folks who've identified that they would like to make some
21 public comments for the record. Ken Klippen from the United
22 Egg Producers. I believe he was sitting here in the general
23 seating, I guess, if he's ready.

24 If you would step up to the mike and identify
25 yourself.

1 MR. KLIPPEN: Thank you.

2 My name is Ken Klippen. I'm with United Egg
3 Producers. It's a cooperative that represents 80 percent of
4 all of the shell eggs produced. I also represent the United
5 Egg Association, which represents 95 percent of all further
6 processed egg products. I'd like to thank the committee for
7 this opportunity just to offer a few comments.

8 It's been a most interesting morning and afternoon
9 listening to these issues. We're very proud of the fact
10 that in the egg industry the incidence of salmonella
11 enteritidis has gone down over the last four years. We'd
12 like to think that a lot of that's due to the quality
13 assurance programs that are being implemented within the
14 states and, of course, our national program which is the
15 United Egg Producers Five Star Quality Assurance Program.

16 There are three points that I wanted to make that
17 deal with some of the conversations this morning and it
18 deals with exemptions, temperature and new technologies.

19 On the exemption issue during Ms. Riggins'
20 presentation she talked about the exemption from regulation
21 flock owners with 3,000 or less laying hens. Our concerns
22 are that you're exposing yourself to a million opportunities
23 for a food-borne illness.

24 If you look at the 1997 census it shows that there
25 are over 7,800 farms that have between 50 chickens and 3,000

1 chickens.

2 So if you exempt all those farms those eggs that
3 are being produced which aren't necessarily just for
4 consumption within that immediate family that you're going
5 to have over 1.3 million eggs on the market that could pose
6 problems because it's most likely that those smaller
7 operations are not implementing quality assurance programs.

8 We'd like to see quality assurance programs implemented to
9 all egg farms.

10 The second point I wanted to mention was on the
11 temperature. FDA's current thinking documents, and we
12 listened to Mr. Levitt this morning talk about some of the -
13 - the current thinking of the Food and Drug Administration,
14 one is that the proposing refrigeration within 36 hours
15 after the egg has been laid.

16 The problem with that kind of a proposal is that
17 when you take eggs that have been under refrigeration at 45
18 degrees and then you take it through the washing, which is a
19 process that's mandated by law, at temperatures of 90
20 degrees you have a temperature gradient that's going to
21 increase thermal checks which is going to expose the
22 internal contents to a greater likelihood of contamination
23 if there's any salmonella present. So we see that as a
24 weakness, as well.

25 The third item was new technologies and it was

1 delightful -- delightful to listen to some of the
2 discussions on new technologies. We think that there's a
3 new technology, if you will, it's vaccination. We're seeing
4 some very positive results in Europe, specifically the UK
5 and Germany, as it relates to vaccinations for salmonella
6 enteritidis in chickens.

7 So we think that upon sufficient evidence the
8 Federal Government may wish to treat vaccination in a manner
9 that it treats a kill step like Strategy Two in the Egg
10 Safety Action Plan.

11 The last item I wanted to mention was something
12 that did not come up today but I'm sure that many of you
13 have heard about this and that is a process that we call
14 molting our chickens.

15 It's a process where we restrict the feed from the
16 chickens, actually remove the feed for a period of time and
17 that throws the entire flock into a molt. It's a natural
18 process but there was some connections that were being made
19 between research that had come up from the Agriculture
20 Research Service and the incidence of salmonella enteritidis
21 and eggs.

22 I have some excerpts from Dr. Holt. Peter Holt is
23 the one that actually did the research and he said you
24 cannot draw parallels between his research and commercial
25 production for three reasons. He said that the strain of

1 chicken that he was using for his research was not a
2 commercial strain of chicken, number one.

3 Number two, are the way that chickens are exposed
4 to salmonella enteritidis may influence their susceptibility
5 and then, number three, chickens will be exposed to other
6 bacteria in the commercial setting that may alter their
7 susceptibility. So the final thought was that a laboratory
8 setting cannot adequately mimic commercial settings.

9 The industry is looking at finding alternative
10 ways of molting, not withdrawing the feed. There are three
11 universities right now that are conducting that research,
12 Nebraska, Illinois and North Carolina State. When those
13 results are available and do demonstrate an effective way of
14 molting the birds without withdrawing the feed the industry
15 will follow those procedures.

16 I thank you for this opportunity.

17 MR. GIOGLIO: Thank you.

18 Okay. Collette?

19 MS. KASTER: Can I just ask you a question because
20 I'm on the subcommittee that's going to be discussing this?

21 You know, the whole molting question has come up
22 under the welfare issues, right? I mean that's really why
23 the universities were doing that. So I missed the first
24 part about where you were relating molting to enteritidis
25 levels and why. I didn't make the connection why he was

1 responding that way. Could you --

2 MR. KLIPPEN: Right.

3 MS. KASTER: -- reiterate that, please?

4 MR. KLIPPEN: Dr. Peter Holt had shown in the
5 laboratory that there was an increased incidence of
6 salmonella shed in molted birds. So then the animal welfare
7 groups, and I was watching to see if they were present, have
8 linked this as a food safety issue but he has -- Dr. Holt
9 himself has indicated that we cannot draw that kind of
10 parallel. He said there's been no epidemiologic studies to
11 demonstrate that.

12 MR. GIOGLIO: Okay. Thank you, Ken.

13 Next we have Tom Corbo from Public Citizen.

14 MR. CORBO: It's actually Tony Corbo.

15 MR. GIOGLIO: Oh. Sorry.

16 MR. CORBO: Actually, I have a question.

17 About three weeks ago the Center for Food Safety
18 and Public Citizen sent a series of comments to both Mr.
19 Billy and various officials at the FDA expressing concern
20 over a body of research that is -- that is emerging that
21 shows that a chemical that is formed when foods are
22 irradiated, in certain meats, fruit and eggs, and it's
23 called 2DCB, can cause chromosomal damage in laboratory
24 animals when they are injected with this chemical and when
25 this chemical is exposed to human cell cultures the same

1 thing happens.

2 Do you know when we can anticipate a response to -
3 - to that -- to those letters?

4 MS. RIGGINS: No. I'm sorry. I honestly do not
5 know. We can try to find out where that document is in the
6 Agency, but at this point I don't -- I don't know.

7 MR. CORBO: I appreciate that.

8 MS. RIGGINS: We'll have to find that out for you.

9 MR. CORBO: Okay. Thank you.

10 MS. RIGGINS: Okay.

11 MR. GIOGLIO: Okay.

12 MS. RIGGINS: I do have one more thing.

13 MR. GIOGLIO: Sure. Go ahead, Judy.

14 MS. RIGGINS: This morning Dr. Jan asked about the
15 residue -- whether or not we were testing egg products for
16 pesticides. So we gathered as much information as we could
17 to this point and we'll continue to try to gather more.

18 But when we assumed the program from -- the egg
19 products program from AMS in 1995 FSIS started testing egg
20 products for chlorinated hydrocarbons and organophosphates.

21 In 1996 there were 238 egg products analyzed and in '97 402
22 egg product samples were analyzed for -- again for
23 chlorinated hydrocarbons and organophosphates. No
24 detectable residues were found in either '96 or '97.

25 Then in 1998, 359 egg products were analyzed,

1 again for chlorinated hydrocarbons and organophosphates and
2 no violations were found.

3 In '99, 384 egg product samples were analyzed for
4 chlorinated hydrocarbons, organophosphates, phenylbutazone
5 and no violations were found. In 1999, 60 egg product
6 samples were tested for arsenic and sulfonamides and no
7 violations were found.

8 The residue plan for FY 2000 scheduled 460 egg
9 products to be collected and analyzed for arsenic,
10 chlorinated hydrocarbons, organophosphates, phenylbutazone
11 and sulfonamides and the results of those tests are not
12 currently available. They will be available later on this
13 year.

14 So I just wanted you to have that information.
15 Okay.

16 MR. GIOGLIO: Okay.

17 Before we adjourn, Mr. Hogan, did you want to add
18 anything at this point?

19 MR. HOGAN: I would. I apologize for being
20 absent, but I had to go back for a seminar that they were
21 putting on back at the Department and I had to respond to
22 some correspondence.

23 But I wish everyone well tonight from 7:00 until
24 9:00 and we'll await the answers you come back with tomorrow
25 morning. Thank you.

1 MR. GIOGLIO: Okay. Thank you very much.

2 I'll just finish up with some housekeeping. The
3 subcommittees will be meeting this evening, as was stated,
4 from 7:00 to 9:00. The breakout rooms that we will be using
5 -- when you go out these doors as -- you go out as if you
6 were walking out toward the lobby, take a left and go past
7 the guard desk that's there and those breakout rooms -- I
8 guess we're in the Jupiter, Saturn and Venus rooms. You'll
9 see it on your agenda.

10 I guess we're going to have an out of this world
11 evening session.

12 (Laughter.)

13 With that, thank you very much. We'll see you.
14 Our staff will be there to assist during the breakout
15 sessions. Thank you.

16 (Whereupon, at 4:44 p.m., the meeting was
17 concluded.)

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Nat'l. Advisory Committee Mtg. on Meat & Poultry Inspect.
Name of Hearing or Event

n/a
Docket No.

Washington, D.C.
Place of Hearing

June 5, 2001
Date of Hearing

We, the undersigned, do hereby certify that the foregoing pages, numbers 1 through 244, inclusive, constitute the true, accurate and complete transcript prepared from the tapes and notes prepared and reported by Michael Pecknay, who was in attendance at the above identified hearing, in accordance with the applicable provisions of the current USDA contract, and have verified the accuracy of the transcript (1) by preparing the typewritten transcript from the reporting or recording accomplished at the hearing and (2) by comparing the final proofed typewritten transcript against the recording tapes and/or notes accomplished at the hearing.

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