# **Environmental Protection Agency 2009 Annual Performance Plan and Congressional Justification**

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# **Environmental Protection Agency FY 2009 Annual Performance Plan and Congressional Justification**

# APPROPRIATION: Science & Technology Resource Summary Table

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology					
Budget Authority	\$728,339.9	\$754,506.0	\$760,084.0	\$763,527.0	\$3,443.0
Total Workyears	2,425.9	2,405.8	2,405.8	2,387.5	-18.3

# Program Projects in S&T (Dollars in Thousands)

Program Project	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Air Toxics and Quality					
Clean Air Allowance Trading Programs	\$8,661.1	\$8,259.0	\$9,115.0	\$8,259.0	(\$856.0)
Federal Support for Air Quality Management	\$9,104.1	\$10,886.0	\$12,118.0	\$11,086.0	(\$1,032.0)
Federal Support for Air Toxics Program	\$1,804.1	\$2,252.0	\$2,220.0	\$2,303.0	\$83.0
Federal Vehicle and Fuels Standards and Certification	\$58,196.0	\$65,722.0	\$66,796.0	\$69,543.0	\$2,747.0
Radiation: Protection	\$2,126.1	\$2,120.0	\$2,087.0	\$2,109.0	\$22.0
Radiation: Response Preparedness	\$3,375.6	\$3,721.0	\$3,679.0	\$4,016.0	\$337.0
Subtotal, Air Toxics and Quality	\$83,267.0	\$92,960.0	\$96,015.0	\$97,316.0	\$1,301.0
Climate Protection Program					
Climate Protection Program	\$14,624.1	\$13,104.0	\$18,331.0	\$11,402.0	(\$6,929.0)
Enforcement					
Forensics Support	\$13,949.3	\$15,075.0	\$14,882.0	\$15,557.0	\$675.0
Homeland Security					
Homeland Security: Critical Infrastructure Protection					
Water Sentinel	\$3,183.6	\$21,884.0	\$11,705.0	\$22,637.0	\$10,932.0
Homeland Security:	\$7,391.8	\$3,702.0	\$3,652.0	\$4,494.0	\$842.0

Program Project	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Critical Infrastructure Protection (other activities)	retuis	Tres Bud	Zimeteu	Ties Duu	Enacted
Subtotal, Homeland Security: Critical Infrastructure Protection	\$10,575.4	\$25,586.0	\$15,357.0	\$27,131.0	\$11,774.0
Homeland Security: Preparedness, Response, and Recovery					
Decontamination	\$21,025.2	\$20,738.0	\$20,444.0	\$28,805.0	\$8,361.0
Laboratory Preparedness and Response	\$618.6	\$600.0	\$591.0	\$500.0	(\$91.0)
Safe Buildings	\$4,242.2	\$4,000.0	\$1,969.0	\$2,000.0	\$31.0
Homeland Security: Preparedness, Response, and Recovery (other activities)	\$13,117.6	\$15,430.0	\$15,189.0	\$14,905.0	(\$284.0)
Subtotal, Homeland Security: Preparedness, Response, and Recovery	\$39,003.6	\$40,768.0	\$38,193.0	\$46,210.0	\$8,017.0
Homeland Security: Protection of EPA Personnel and Infrastructure	\$2,023.9	\$594.0	\$585.0	\$594.0	\$9.0
Subtotal, Homeland Security	\$51,602.9	\$66,948.0	\$54,135.0	\$73,935.0	\$19,800.0
Indoor Air					
Indoor Air: Radon Program	\$434.1	\$428.0	\$422.0	\$441.0	\$19.0
Reduce Risks from Indoor Air	\$791.2	\$788.0	\$777.0	\$790.0	\$13.0
Subtotal, Indoor Air	\$1,225.3	\$1,216.0	\$1,199.0	\$1,231.0	\$32.0
IT / Data Management / Security					
IT / Data Management	\$4,522.1	\$3,499.0	\$3,453.0	\$3,859.0	\$406.0
Operations and Administration					
Facilities Infrastructure and Operations					
Rent	\$13,085.0	\$35,521.0	\$34,967.0	\$35,521.0	\$554.0
Utilities	\$9,110.1	\$18,392.0	\$18,105.0	\$18,547.0	\$442.0
Security	\$3,403.6	\$11,179.0	\$11,005.0	\$11,989.0	\$984.0
Facilities Infrastructure and Operations (other activities)	\$7,287.5	\$8,767.0	\$8,630.0	\$8,827.0	\$197.0
Subtotal, Facilities Infrastructure and Operations	\$32,886.2	\$73,859.0	\$72,707.0	\$74,884.0	\$2,177.0
Subtotal, Operations and Administration	\$32,886.2	\$73,859.0	\$72,707.0	\$74,884.0	\$2,177.0
Pesticides Licensing					

Program Project	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Pesticides: Protect Human Health from Pesticide Risk	\$0.0	\$3,294.0	\$3,250.0	\$3,453.0	\$203.0
Pesticides: Protect the Environment from Pesticide Risk	\$0.0	\$2,115.0	\$2,087.0	\$2,216.0	\$129.0
Pesticides: Realize the Value of Pesticide Availability	\$0.0	\$472.0	\$465.0	\$495.0	\$30.0
Pesticides: Registration of New Pesticides	\$2,570.3	\$0.0	\$0.0	\$0.0	\$0.0
Pesticides: Review / Reregistration of Existing Pesticides	\$2,885.8	\$0.0	\$0.0	\$0.0	\$0.0
Subtotal, Pesticides Licensing	\$5,456.1	\$5,881.0	\$5,802.0	\$6,164.0	\$362.0
Research: Clean Air					
Research: Air Toxics	\$13,521.3	\$0.0	\$0.0	\$0.0	\$0.0
Research: Clean Air	\$0.0	\$81,054.0	\$79,993.0	\$80,588.0	\$595.0
Research: Global Change	\$20,449.9	\$16,908.0	\$19,688.0	\$16,365.0	(\$3,323.0)
Research: NAAQS	\$61,664.0	\$0.0	\$0.0	\$0.0	\$0.0
Subtotal, Research: Clean Air	\$95,635.2	\$97,962.0	\$99,681.0	\$96,953.0	(\$2,728.0)
Research: Clean Water					
Research: Drinking Water	\$44,342.9	\$48,548.0	\$48,775.0	\$45,283.0	(\$3,492.0)
Research: Water Quality	\$54,428.5	\$56,454.0	\$55,573.0	\$56,179.0	\$606.0
Subtotal, Research: Clean Water	\$98,771.4	\$105,002.0	\$104,348.0	\$101,462.0	(\$2,886.0)
Research / Congressional Priorities					
Congressionally Mandated Projects	\$16,456.4	\$0.0	\$5,316.0	\$0.0	(\$5,316.0)
Research: Human Health and Ecosystems					
Human Health Risk Assessment	\$35,018.0	\$38,856.0	\$38,334.0	\$39,323.0	\$989.0
Research: Computational Toxicology	\$12,159.5	\$15,103.0	\$12,135.0	\$14,863.0	\$2,728.0
Research: Endocrine Disruptor	\$10,476.7	\$10,131.0	\$10,317.0	\$9,502.0	(\$815.0)
Research: Fellowships	\$12,231.1	\$8,438.0	\$9,845.0	\$8,887.0	(\$958.0)
Research: Human Health and Ecosystems					
Human Health	\$0.0	\$72,285.0	\$77,260.0	\$74,752.0	(\$2,508.0)
Ecosystems	\$0.0	\$72,761.0	\$75,772.0	\$69,990.0	(\$5,782.0)
Research: Human Health and Ecosystems (other activities)	\$167,910.0	\$0.0	\$0.0	\$0.0	\$0.0
Subtotal, Research: Human	\$167,910.0	\$145,046.0	\$153,032.0	\$144,742.0	(\$8,290.0)

Program Project	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Health and Ecosystems					
Subtotal, Research: Human Health and Ecosystems	\$237,795.3	\$217,574.0	\$223,663.0	\$217,317.0	(\$6,346.0)
Research: Land Protection					
Research: Land Protection and Restoration	\$10,907.3	\$10,737.0	\$10,591.0	\$13,350.0	\$2,759.0
Research: Sustainability					
Research: Economics and Decision Science(EDS)	\$2,284.9	\$0.0	\$0.0	\$0.0	\$0.0
Research: Environmental Technology Verification (ETV)	\$1,410.1	\$0.0	\$0.0	\$0.0	\$0.0
Research: Sustainability	\$24,864.5	\$22,478.0	\$22,127.0	\$19,970.0	(\$2,157.0)
Subtotal, Research: Sustainability	\$28,559.5	\$22,478.0	\$22,127.0	\$19,970.0	(\$2,157.0)
Toxic Research and Prevention					
Research: Pesticides and Toxics	\$29,425.2	\$24,795.0	\$24,459.0	\$26,568.0	\$2,109.0
Water: Human Health Protection					
Drinking Water Programs	\$3,256.6	\$3,416.0	\$3,375.0	\$3,559.0	\$184.0
Subtotal, Drinking Water Programs	\$3,256.6	\$3,416.0	\$3,375.0	\$3,559.0	\$184.0
TOTAL, EPA	\$728,339.9	\$754,506.0	\$760,084.0	\$763,527.0	\$3,443.0

**Program Area: Air Toxics And Quality** 

#### **Clean Air Allowance Trading Programs**

Program Area: Air Toxics and Quality Goal: Clean Air and Global Climate Change Objective(s): Healthier Outdoor Air

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$18,621.2	\$19,388.0	\$19,131.0	\$19,898.0	\$767.0
Science & Technology	\$8,661.1	\$8,259.0	\$9,115.0	\$8,259.0	(\$856.0)
Total Budget Authority / Obligations	\$27,282.3	\$27,647.0	\$28,246.0	\$28,157.0	(\$89.0)
Total Workyears	86.6	89.1	89.1	88.6	-0.5

# **Program Project Description:**

The Clean Air Interstate Rule (CAIR) emissions allowance trading programs build upon the successful and cost-effective Acid Rain Sulfur Dioxide ( $SO_2$ ) cap-and-trade program created in 1990. CAIR, promulgated on May 12, 2005, uses a multi-pollutant control approach to provide states with a solution to the problem of ozone and fine particulate matter ( $PM_{2.5}$ ) -- pollution that drifts from one state to another. Using a market-based approach, CAIR is projected to achieve deep cuts in  $SO_2$  and Nitrogen Oxides ( $NO_x$ ) emissions. When fully implemented, CAIR will reduce  $SO_2$  emissions in 28 eastern states and the District of Columbia by over 70 percent and  $NO_x$  emissions by over 60 percent from 2003 levels. Reductions in these emissions will lower both  $PM_{2.5}$  and ozone.

CAIR provides a Federal framework requiring 28 states and the District of Columbia to reduce emissions of  $SO_2$  and/or  $NO_x$ . These states contribute significantly to unhealthy levels of fine particles and ozone in downwind states. Under CAIR, annual emissions are permanently capped and there is an additional seasonal  $NO_x$  cap for states that contribute significantly to transported ozone pollution. These reductions will be substantial and cost-effective. In many areas, the reductions are large enough to meet the air quality standards; however, some areas may need to take additional local actions.

All of the affected states have indicated to EPA that they intend to achieve the mandated reductions primarily by controlling power plant emissions through an EPA-administered interstate cap-and-trade program. By enabling states to cost-effectively reduce air pollutants from power plants, CAIR will protect public health and the environment without interfering with the steady flow of affordable energy for American consumers and businesses. For additional information on CAIR, please visit http://www.epa.gov/oar/interstateairquality/.

On May 15, 2005, EPA promulgated the Clean Air Mercury Rule (CAMR), the first-ever Federal rule to reduce and permanently cap mercury emissions from coal-fired power plants. CAMR establishes "standards of performance" limiting mercury emissions from new and existing coal-fired power plants in two phases with caps. In the first phase, which begins in 2010, mercury

emissions nationwide will be reduced to 38 tons by taking advantage of "co-benefit" reductions—that is, mercury reductions achieved by reducing  $SO_2$  and  $NO_x$  emissions under CAIR. In the second phase, due in 2018, coal-fired power plants will be subject to a second cap, which will reduce emissions to 15 tons upon full implementation.

Other important features of this landmark rule include: stringent emission monitoring and reporting requirements, a model cap-and-trade program that states can adopt to achieve and maintain their mercury emissions budgets, and significant penalties for noncompliance. CAMR also creates an EPA-administered market-based allowance trading program that states may join by adopting the model trading rule in state regulations or promulgating regulations that mirror the necessary components of the model trading rule. For additional information on CAMR, please visit <a href="http://www.epa.gov/oar/mercuryrule/">http://www.epa.gov/oar/mercuryrule/</a>.

EPA is responsible for managing the Clean Air Status and Trends Network (CASTNET), a national long-term atmospheric deposition monitoring network established in 1987 that serves as the nation's primary source for atmospheric data on the dry deposition component of total acid deposition, rural ground-level ozone and other forms of atmospheric pollution that enter the environment as particles and gases. Used in conjunction with the National Atmospheric Deposition Program (NADP) and other networks, CASTNET's long-term datasets and data products are used to determine the efficacy of national emission control programs through monitoring geographic patterns and temporal trends in ambient air quality and atmospheric deposition in rural areas of the country. Maintaining a robust long-term atmospheric deposition monitoring network is critical for the accountability of the Acid Rain Program, CAIR, and other programs for controlling transported air pollutants. The FY 2009 request level for CASTNET \$2.95M. additional information CASTNET, is For on please visit http://www.epa.gov/CASTNET/.

#### FY 2009 Activities and Performance Plan:

In FY 2009, EPA will:

- Continue to provide litigation program support for CAIR and CAMR: Conduct legal, technical, and economic analyses to support timely implementation of these rules; continue assessing regulatory impacts on the U.S. economy, environment, small businesses, and local communities.
- Continue to assist states with CAIR implementation: Provide technical assistance to states in implementing state plans and rules for CAIR. Assist states in resolving issues related to source applicability, emissions monitoring and reporting, and the compliance supplement pool as well as provide technical support. Operate the CAIR annual NO<sub>x</sub> emission reduction program beginning in FY 2009.
- Work with states and tribes on CAMR implementation: EPA will work with states and tribes on emissions monitoring provisions. Required mercury monitoring and reporting for CAMR begins in FY 2009. EPA also will assist the states and tribes, which elect to participate in the EPA-administered interstate CAMR allowance trading program, to establish allowance allocations and implement reconciliation procedures.

- Continue modifying data systems and operating infrastructure for CAIR/CAMR: Effective and efficient operation of these programs depends critically upon further development of the e-GOV infrastructure supporting the Acid Rain electronic allowance trading and emissions reporting systems. Data systems must be modified for mercury emissions reporting.
- Ensure accurate and consistent results for the program: Successful air pollution control and trading programs require accurate and consistent monitoring of emissions from affected sources. Work on performance specifications and investigate monitoring alternatives and methods to improve the efficiency of monitor certification and emissions data reporting, especially for mercury emissions and sources that are new to market-based control programs.
- Assist states considering Regional programs for Electric Generating Units (EGUs) outside of the CAIR Region: EPA will work with states to create cap-and-trade programs where they potentially could be more cost-effective than application of Best Available Retrofit Technology (BART).

Working with other Federal agency partners, EPA will continue developing a new framework for a coordinated network for monitoring atmospheric mercury that is scientifically credible and would have sites strategically located to meet CAMR accountability needs (e.g., in source-impacted areas).

In FY 2009, EPA will continue to work closely with the National Institute of Standards and Technology (NIST), Electric Power Research Institute (EPRI), and industry in the development, implementation, and commercialization of mercury Continuous Emissions Monitoring Systems (CEMS) and other source monitoring capability. In addition, the program will continue to provide analytical support for the interagency National Acid Precipitation Assessment Program (NAPAP). NAPAP coordinates Federal acid deposition research and monitoring of emissions, acidic deposition, and their effects, including assessing the costs and benefits of Title IV. In FY 2009, the program will continue analyzing the costs and benefits of the Acid Rain Program for inclusion in NAPAP's Integrated Assessment Report.

The National Ambient Air Quality Standards Federal program, PARTed in 2005, received a rating of "adequate." EPA is working to implement improvements, within current statutory limitations, that address deficiencies in design and implementation and identify and evaluate needed improvements that are beyond current statutory authority. The Air Quality Grants and Permitting Program, also PARTed in 2005, received a rating of "ineffective." The Agency has updated current grant allocation processes to ensure resources are properly targeted and is developing measures of program efficiency to be completed by December 2008. In 2003, OMB assessed the Acid Rain program, through the PART process, and gave it a rating of "moderately effective." EPA is working to develop a measure of program efficiency that takes into consideration the full cost of the program to be completed by December 2008.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Tons of sulfur dioxide emissions from	Data Avail 2008	7,500,000	8,000,000	8,000,000	Tons Reduced

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	electric power generation sources					

Reducing emissions of SO<sub>2</sub> remains a crucial component of EPA's strategy for cleaner air. Particulate matter can be formed from direct sources (such as diesel exhaust or smoke), but can also be formed through chemical reactions. Emissions of SO<sub>2</sub> can be chemically transformed into sulfates, which are very tiny particles that can be carried, by winds, hundreds of miles. These same small particles are also a main pollutant that impairs visibility across large areas of the country, particularly national parks that are known for their scenic views.

EPA tracks the change in nitrogen deposition and sulfur deposition with performance targets set for every three years; the next report date is planned for FY 2010.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

• (-\$856.0) A reduction in funding to the CASTNET will begin a phase down from "upgrade" of the network systems to operations and maintenance. The reduction also reflects expected decreased federal costs for CAIR/CAMR implementation as states gain knowledge and development of technology tool is completed and deployed. This also reflects the net change including restoration of the FY 2008 Omnibus 1.56% rescission. In addition, this change reduces a congressionally directed increase in the FY 2008 Omnibus. All priority activities in this program can be funded within base resources.

#### **Statutory Authority:**

CAA (42 U.S.C. 7401-7661f).

#### **Federal Support for Air Quality Management**

Program Area: Air Toxics and Quality Goal: Clean Air and Global Climate Change Objective(s): Healthier Outdoor Air

# (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$95,576.0	\$90,490.0	\$89,464.0	\$95,538.0	\$6,074.0
Science & Technology	\$9,104.1	\$10,886.0	\$12,118.0	\$11,086.0	(\$1,032.0)
Total Budget Authority / Obligations	\$104,680.1	\$101,376.0	\$101,582.0	\$106,624.0	\$5,042.0
Total Workyears	694.9	700.7	700.7	709.7	9.0

# **Program Project Description:**

This program supports state development of the clean air plans through developing modeling and other tools. EPA works with states and local governments to ensure the technical integrity of the mobile source controls in the State Implementation Plans (SIPs) and transportation conformity determinations. Also, EPA assists states and local governments to identify the most cost-effective control options available.

#### FY 2009 Activities and Performance Plan:

As part of implementing the 8-hour ozone and fine particulate matter (PM<sub>2.5</sub>) standards, EPA will continue to provide state and local governments with substantial assistance in developing SIPs and implementing the conformity rule during this period. In FY 2009, EPA will continue to ensure national consistency in how conformity determinations are conducted across the U.S. EPA will continue to ensure consistency in adequacy findings for motor vehicle emissions budgets in air quality plans, which are used in conformity determinations. EPA will continue to work with state and local transportation and air quality agencies to ensure that PM<sub>2.5</sub> hot-spot analyses are conducted in a manner consistent with the transportation conformity regulation and guidance. In addition, EPA will work with states and local governments to ensure the technical integrity of the mobile source controls in the SIPs for the 8-hour ozone and PM<sub>2.5</sub> air quality. EPA also will assist areas in identifying the most cost-effective control options available and provide guidance, as needed, for areas that implement conformity.

EPA will partner with states, tribes, and local governments to create a comprehensive compliance program to ensure that vehicles and engines pollute less. EPA will use advanced inuse measurement techniques and other sources of in-use data to monitor the performance of Onboard Diagnostics (OBD) systems on vehicle models to make sure that OBD is a reliable check
on the emissions systems. In FY 2007, basic and/or enhanced vehicle Inspection/Maintenance
testing was being performed in over 30 states with technical and programmatic guidance from
EPA. In FY 2009, EPA will continue to assist states in bringing operating programs toward the
future to deal with new fuel, vehicle, and technology requirements.

EPA will continue to assist state, Tribal, and local agencies in implementing and assessing the effectiveness of national clean air programs via a broad suite of analytical tools. For more information visit: <a href="http://www.epa.gov/ttn/">http://www.epa.gov/ttn/</a>.

The National Ambient Air Quality Standards (NAAQS) Federal program, PARTed in 2005, received a rating of "adequate." EPA is working to implement improvements, within current statutory limitations, that address deficiencies in design and implementation and identify and evaluate needed improvements that are beyond current statutory authority by December 2008. The Air Quality Grants and Permitting Program, also PARTed in 2005, received a rating of "ineffective." EPA is working to update current grant allocation processes to ensure resources are properly targeted and also is developing program efficiency measures by December 2008.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Cumulative percent reduction in population-weighted ambient concentration of fine particulate matter (PM-2.5) in all monitored counties from 2003 baseline.	Data Avail 2008	3	4	5	Percentage

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Cumulative percent reduction in population-weighted ambient concentration of ozone in monitored counties from 2003 baseline.	Data Avail 2008	6	8	10	Percentage

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Cumulative percent reduction in the number of days to process State Implementation Plan revisions, weighted by complexity.	Data Avail 2008	0	-1.2	-2.4	Percentage

EPA, collaborating with the states, will be implementing Federal measures and assisting with the development of clean air plans to continue to improve air quality as measured by the air quality index and other measures.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$177.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$169.0) This total reflects the net change including restoration of the FY 2008 Omnibus 1.56% rescission and will assist states, tribes and localities in developing clean air plans.
- (-\$1,378.0) The FY 2008 Omnibus Appropriation provided directed funding for the San Joaquin Valley Air Pollution Control District to complete the Central California Ozone Study. This change reduces a congressionally directed increase in the FY 2008 Omnibus. All priority activities in this program can be funded within base resources.

# **Statutory Authority:**

CAA (42 U.S.C. 7401-7661f); Motor Vehicle Information Cost Savings Act; Alternative Motor Fuels Act of 1988; National Highway System Designation Act; NEP Act, SAFETEA-LU of 2005.

#### **Federal Support for Air Toxics Program**

Program Area: Air Toxics and Quality Goal: Clean Air and Global Climate Change Objective(s): Healthier Outdoor Air

# (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$25,081.8	\$24,711.0	\$24,390.0	\$22,693.0	(\$1,697.0)
Science & Technology	\$1,804.1	\$2,252.0	\$2,220.0	\$2,303.0	\$83.0
Total Budget Authority / Obligations	\$26,885.9	\$26,963.0	\$26,610.0	\$24,996.0	(\$1,614.0)
Total Workyears	141.2	141.8	141.8	141.8	0.0

#### **Program Project Description:**

Federal support for the air toxics program includes a variety of tools to help characterize the level of risk to the public and measure the Agency's progress in reducing this risk. The program will develop and provide information and tools to assist state, local, and Tribal agencies as well as communities to reduce air toxics emissions and risk specific to their local areas.

Reductions in emissions of mobile source air toxics, such as diesel particulate matter (PM), are achieved through innovative and voluntary approaches working with state, local, and Tribal governments as well as a variety of stakeholder groups. This program also includes activities related to the Stationary Source Residual Risk Program. (For more information visit: http://www.epa.gov/ttn/atw/rrisk/residriskpg.html)

#### FY 2009 Activities and Performance Plan:

In FY 2009, EPA will continue to work with a broad range of stakeholders to develop incentives for different economic sectors (construction, ports, freight, and agriculture) to address the emissions from existing diesel engines. Work is being done across these sectors at the national and regional level to clean up the existing fleet. Reducing emissions from diesel engines will help localities meet the Agency's Ambient Air Quality Goals and reduce exposure to air toxics from diesel engines. EPA also has developed several emissions testing protocols that will provide potential purchasers of emission control technology a consistent, third party evaluation of emission control products. EPA has developed partnerships with state and local governments, industry, and private companies to create project teams to help fleet owners create the most cost-effective retrofit programs.

EPA also will continue to provide technical expertise and support to state, local, and Tribal air toxics programs in assessing and reducing mobile source air toxics. This support includes models and other assessment tools; guidance on the application of such tools for evaluating impacts of proposed transportation facilities; guidance on the benefits of voluntary mobile source control programs; and other education and outreach materials.

EPA will work with partners to develop improved emission factors and inventories, including a better automated, higher-quality 2008 National Emissions Inventory (NEI) database with an expected completion date of July 2009. This effort will include gathering improved activity databases and using geographic information systems (GIS) and satellite remote sensing, where possible, for key point, area, mobile and fugitive source categories and global emission events.

The Air Toxics program, re-assessed by OMB in 2004 through the PART process, received a rating of "adequate." EPA is working on improving monitoring systems to fill data gaps and get a better assessment of actual population exposure to toxic air pollution.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Cumulative percentage reduction in tons of toxicity-weighted (for cancer risk) emissions of air toxics from 1993 baseline.	Data Avail 2009	35	35	36	Percentage

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Cumulative percentage reduction in tons of toxicity-weighted (for noncancer risk) emissions of air toxics from 1993 baseline.	Data Avail 2009	58	59	59	Percentage

Performance targets for reduction of toxicity weighted emissions are also supported by work under the Federal Stationary Source Regulations program project.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$20.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$63.0) This increase will help states address local air toxics issues and reflects restoration of the FY 2008 Omnibus 1.56% rescission.

#### **Statutory Authority:**

CAA (42 U.S.C. 7401-7661f).

#### Federal Vehicle and Fuels Standards and Certification

Program Area: Air Toxics and Quality Goal: Clean Air and Global Climate Change Objective(s): Healthier Outdoor Air

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$58,196.0	\$65,722.0	\$66,796.0	\$69,543.0	\$2,747.0
Total Budget Authority / Obligations	\$58,196.0	\$65,722.0	\$66,796.0	\$69,543.0	\$2,747.0
Total Workyears	285.1	295.2	295.2	304.2	9.0

# **Program Project Description:**

The most common mobile sources of air pollution are highway motor vehicles and their fuels. Other mobile sources, such as airplanes, ships, construction equipment and lawn mowers also produce significant amounts of pollutants. EPA regulates all of these sources to reduce the production of air pollution. The Agency also provides emissions and fuel economy information for new cars, funds grants for the development of cleaner burning fuels and alternative energy sources, and educates consumers on the ways their actions affect the environment.

Primary responsibilities include: developing national regulatory programs to reduce mobile source-related air pollution from light-duty cars and trucks, heavy-duty trucks and buses, nonroad engines and vehicles and their fuels; evaluating emission control technology; and providing state and local air quality regulators and transportation planners with access to critical information on transportation programs and incentive-based programs. Other activities include testing vehicles, engines and fuels, and establishing test procedures for and determining compliance with Federal emissions and fuel economy standards.

#### **FY 2009 Activities and Performance Plan:**

In FY 2009, EPA will continue to support implementation of the Tier II light-duty (LD) vehicle program, the 2007-2010 Heavy-Duty (HD) Diesel standards, and the Non-Road Diesel Tier 4 standards (and earlier nonroad standards) in order to ensure the successful delivery of cleaner vehicles, equipment, and fuel. In-use compliance is an important element of EPA's regulatory programs ensuring that new engine standards are actually met under real-world conditions. EPA will continue implementation of a manufacturer-run in-use compliance surveillance program for highway heavy-duty diesel, locomotive, marine spark ignition (SI) and large SI engines. EPA also will continue the implementation of the Renewable Fuels Standards (RFS) rule promulgated in 2007, as well as several other actions required by the Energy Policy Act (EPAct) of 2005. Some of these EPAct actions include a study of the changes in emissions of air pollutants and air quality, and a fuel system harmonization study in coordination with DOE. In addition the recently signed Energy Independence and Security Act (EISA) will dramatically expand the renewable fuels provisions of EPAct and will require additional EPA studies in various areas of renewable fuel use.

Other FY 2009 implementation activities include the implementation of the new fuel economy labelling program finalized in 2006, which required EPA to re-evaluate the fuel economy test methods every five years to ensure that the test methods stay current with changes in vehicle technologies. In FY 2009, EPA will begin evaluating fuel economy data to support the required review in 2011. EPA also will be conducting follow-up implementation work related to the mobile source air toxics rulemaking in preparation for the 2011 program start date (work includes the assessment of refineries' pre-compliance reports and early credit generation, in order to monitor the viability of the benzene credit market). The Agency also will start implementation activities for the Locomotives/Marine rule recently finalized in 2008, as well as for small gasoline engine standards beginning with model year 2009.

In FY 2009, EPA will promulgate more stringent NOx and PM emission standards for ocean-going vessels. The designation of U.S. coastal areas as SOx Emission Control Areas (SECA) pursuant to MARPOL Annex VI fuel sulfur provisions also will be critical to achieving PM reductions from ocean-going vessels, most of which are foreign flagged. In 2009, EPA will be completing the request for SECA designation to the International Maritime Organization (IMO). This request will include analysis of air quality data and estimation of benefits and economic impact.

Several important actions for nonroad diesel engines also will take place in 2009. To meet the new nonroad diesel standards, engine manufacturers will produce engines that are going to be more complex and dependent on electronic controls, similar to highway engines. Nonroad On-Board Diagnostics (OBD) requirements are needed to ensure that engines are properly maintained and compliant, ensuring that the full benefits of the emission standards are realized in-use. A nonroad OBD rule will be promulgated in 2009.

In addition, EPA will promulgate a rule establishing an in-use compliance surveillance programs for nonroad diesel engines, as agreed upon in the settlement with the Engine Manufacturers Association. This program is vital to ensuring that new engine standards are actually met in-use under real-world conditions. Other new nonroad programs include: a motorcycle rulemaking to establish engine certification procedures, confirm 2010 standards, and establish standards and test cycles for world harmonized test procedures; a rulemaking to review and revise the long-term emission standard for snowmobiles as required by court order; and a rulemaking action to propose adoption of international NOx standards for jet turbine engines that would align Federal rules with international requirements.

EPA's emission models provide the overarching architecture that supports EPA's regulatory programs, generating emission factors and inventories needed to quantify emission reductions. In FY 2009, will begin utilizing the new mobile source emission model, MOVES. The Motor Vehicle Emission Simulator (MOVES) will greatly improve the Agency's ability to support the development of emission control programs, as well as provide support to states in their determination of program needs to meet air quality standards.

EPA's National Vehicle and Fuel Emissions Laboratory (NVFEL) conducts testing operations on motor vehicles, heavy-duty engines, nonroad engines, and fuels to certify that all vehicles, engines, and fuels that enter the US market comply with all Federal clean air and fuel economy

standards. The NVFEL lab will continue to conduct vehicle emission tests as part of preproduction tests, certification audits, in-use assessments, and recall programs to support mobile source clean air programs. Tests are conducted on a spot check basis on motor vehicles, heavyduty engines, non-road engines, and fuels to: 1) certify that vehicles and engines meet Federal air emission and fuel economy standards; 2) ensure engines comply with in-use requirements; and 3) ensure fuels, fuel additives, and exhaust compounds meet Federal standards. In FY 2009, EPA will continue to conduct testing activities for fuel economy, Tier II testing, reformulated gasoline, future fleets, alternative fuel vehicle conversion certifications, OBD evaluations, certification audits, and recall programs. In addition to these testing activities, EPA also will be expanding its compliance testing of heavy-duty and non-road engines.

EPA will review and approve approximately 4,000 vehicle and engine emissions certification requests, including light-duty vehicles, heavy-duty diesel engines, nonroad engines, marine engines, locomotives and others. This represents a significant expansion in EPA's certification burden over previous years, due in part to the addition of certification requirements for stationary engines and evaporative emission certification requirements for marine and small spark-ignited engines. Certification and compliance of advanced technologies such as plug-in hybrid electric vehicles and light-duty diesel applications will also be a major focus in FY 2009. The Agency also will continue to review the in-use verification program data submitted by vehicle manufacturers to determine whether there are any emissions compliance issues. In addition, EPA will continue to expand its web-based compliance information system to be used by manufacturers and EPA staff to house compliance data for all regulated vehicles and engines. Implementation of CAFE standards for light-duty trucks also will be an area of focus for EPA in FY 2009, as new standards come into place. Work also will continue on activities for Light-Duty (LD), Heavy-Duty (HD) and Nonroad (NR) sectors.

In FY 2009, EPA expects to expend significant resources on ensuring compliance with certification as well as in—use requirements for foreign-built engines and equipment. EPA also will continue the implementation of fuels regulatory requirements such as Reformulated Fuel Standards (RFS), Ultra Low Sulfur Diesel (ULSD), Gasoline Sulfur, and Air Toxics.

Through the World Summit on Sustainable Development WSSD partnerships with developing countries EPA will continue addressing the impact to human health and the environment from motor vehicles in developing countries. EPA will continue to focus its efforts on two priorities: completing the global elimination of lead from gasoline; and reducing sulfur in diesel and gasoline, while concurrently introducing cleaner vehicle technologies. These emissions reductions will reduce pollution that is transported across our borders and the northern hemisphere into the United States, providing important air quality and public health benefits to the United States.

The Mobile Sources program was assessed in 2004 through the PART process, and rated as "moderately effective." EPA is collecting data to better monitor efficiency improvements, and is systematically analyzing and evaluating regulations to ensure effectively achieving the greatest benefits.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	Tons of PM-10	Data				
Outcome	Reduced since 2000	Avail	87,026	99,458	110,190	Tons
	from Mobile Sources	2008				

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Limit the increase of CO emissions (in tons) from mobile sources compared to a 2000 baseline.	Data Avail 2008	1.18M	1.35M	1.52M	Tons

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Millions of Tons of Volatile Organic Compounds (VOCs) Reduced since 2000 from Mobile Sources	Data Avail 2008	1.20M	1.37M	1.54M	Tons

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Millions of Tons of Nitrogen Oxides (NOx) Reduced since 2000 Reduced from Mobile Sources	Data Avail 2008	2.37M	2.71M	3.05M	Tons

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Tons of PM-2.5 Reduced since 2000 from Mobile Sources	Data Avail 2008	85,704	97,947	110,890	Tons

EPA will continue to achieve results in reducing pollution from mobile sources, especially NOx emissions. The Tier 2 Vehicle program, which took effect in 2004, will make new cars, SUVs, and pickup trucks 77 to 95 percent cleaner than 2003 models. The Clean Trucks and Buses program, which began in 2007, will make new highway diesel engines as much as 95 percent cleaner than current models. Under the Non-road Diesel program, new fuel and engine requirements will reduce sulfur in off-highway diesel by more than 99 percent by 2010. Combined, these measures will prevent over 22,000 premature deaths each year, reduce millions of tons of pollution a year, and prevent hundreds of thousands of respiratory illnesses.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$318.0) This increase will support implementation of on-going requirements for the renewable fuels standard (RFS) program under the Energy Policy Act of 2005 and support development and implementation of new renewable fuel program requirements that were greatly expanded under the recently passed Energy Independence and Security Act (EISA) of 2007. This increase also includes restoration of the FY 2008 Omnibus 1.56% rescission.
- (+9.0 FTE) This reflects a 9.0 total workyears increase and \$1,138.0 in payroll to support the new program priorities described above, including the total workyears needed to handle the large new workload created by RFS and EISA fuels reporting and tracking requirements.
- (+\$138.0) This increase is associated with increased programmatic laboratory fixed costs.
- (+\$2,291.0) This reflects an increase for payroll and cost of living for all FTE.

# **Statutory Authority:**

CAA (42 U.S.C. 7401-7661f); MVICSA; AMFA of 1988; NHSDA; NEPA; EPC Act; and EPA of 2005; EISA of 2007.

#### **Radiation: Protection**

Program Area: Air Toxics and Quality Goal: Clean Air and Global Climate Change

Objective(s): Radiation

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$10,172.7	\$10,186.0	\$10,057.0	\$10,533.0	\$476.0
Science & Technology	\$2,126.1	\$2,120.0	\$2,087.0	\$2,109.0	\$22.0
Hazardous Substance Superfund	\$1,960.9	\$2,373.0	\$2,342.0	\$2,414.0	\$72.0
Total Budget Authority / Obligations	\$14,259.7	\$14,679.0	\$14,486.0	\$15,056.0	\$570.0
Total Workyears	89.2	88.6	88.6	88.6	0.0

# **Program Project Description:**

This program supports the maintenance of an on-going radiation protection capability at the National Air and Radiation Environmental Laboratory (NAREL) located in Montgomery, Alabama, and the Radiation and Indoor Environments National Laboratory (R&IE) located in Las Vegas, Nevada. These laboratories provide radioanalytical and mixed waste testing and analysis of environmental samples to support site assessment, clean-up, and response activities.

Both labs provide technical support for conducting site specific radiological characterizations and clean-ups, using the best available science to develop risk assessment tools. The labs also develop guidance for cleaning up sites that are contaminated with radioactive materials in collaboration with the public, industry, states, Tribes, and other governments. EPA, in partnership with other Federal agencies, promotes the management of radiation risks in a consistent and safe manner.

#### FY 2009 Activities and Performance Plan:

In FY 2009 EPA, in cooperation with state and local governments, and other Federal agencies, will assist with site characterizations and provide analytical support for site assessment activities, remediation technologies, and measurement and information systems. EPA also will provide training and direct site assistance including laboratory, field, and risk assessment support at sites with actual or suspected radioactive contamination.

EPA's laboratories will provide radiological and technical support to EPA Superfund Remedial Project Managers and On-Scene Coordinators, the public, industry, Tribes and state and local governments. EPA also will conduct radioanalytical and mixed waste analyses in support of Regional site assessments, cleanups and response activities.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Ouput	Percentage of most populous US cities with a RadNet ambient radiation air monitoring system, which will provide data to assist in protective action determinations.	80	87	85	90	Percentage

EPA expects to be on track through its ongoing work to accomplish its 2011 strategic plan goal of protecting public health and the environment from unwanted releases of EPA regulated radioactive waste and to minimize impacts to public health from radiation exposure. The Office of Management and Budget (OMB) recently approved several outcome-oriented strategic and annual performance measures for this program in conjunction with its 2007 PART assessment. The measures all have baseline data and some historical data which provide a benchmark to assist in the development of the outyear targets. The Radiation Program received a rating of "moderately effective."

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$41.0) This reflects an increase for payroll and cost of living for existing FTE.
- (-\$19.0) This change reflects the net effect of the restoration of the 1.56% rescission to all program projects and small technical changes such as realignment of IT, travel or other support costs across programs.

#### **Statutory Authority:**

AEA of 1954, as amended, 42 U.S.C 2011 et seq. (1970), and Reorganization Plan #3 of 1970; CAA Amendments of 1990; CERCLA, as amended by the SARA of 1986; EPA of 1992, P.L. 102-486; Executive Order 12241 of September 1980, National Contingency Plan, 3 CFR, 1980; NWPA of 1982; PHSA, as amended, 42 U.S.C 201 et seq.; SDWA; UMTRCA of 1978; WIPP Land Withdrawal Act.

#### **Radiation: Response Preparedness**

Program Area: Air Toxics and Quality Goal: Clean Air and Global Climate Change Objective(s): Radiation

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$2,809.7	\$2,928.0	\$2,882.0	\$2,941.0	\$59.0
Science & Technology	\$3,375.6	\$3,721.0	\$3,679.0	\$4,016.0	\$337.0
Total Budget Authority / Obligations	\$6,185.3	\$6,649.0	\$6,561.0	\$6,957.0	\$396.0
Total Workyears	39.1	42.3	42.3	42.3	0.0

#### **Program Project Description:**

The National Air and Radiation Environmental Laboratory (NAREL) in Montgomery, Alabama, and the Radiation and Indoor Environments National Laboratory (R&IE) in Las Vegas, Nevada, provide field sampling and analyses, laboratory analyses, and direct scientific support to respond to radiological and nuclear incidents. This includes measuring and monitoring radioactive materials and assessing radioactive contamination in the environment. This program comprises direct scientific field and laboratory activities to support preparedness, planning, training, and procedures development. In addition, selected staff are members of EPA's Radiological Emergency Response Team (RERT) and are trained to provide direct expert assistance in the field.

#### FY 2009 Activities and Performance Plan:

In FY 2009, EPA's RERT, a component of the Agency's emergency response program, will ensure its preparedness in the laboratories for radiological incidents including those for which EPA is the Coordinating Agency under the National Response Plan. The laboratory RERT members will conduct training and exercises to enhance and demonstrate their ability to fulfill EPA responsibilities in the field, using mobile analytical systems, and in the fixed labs; and in order to provide the necessary mix of rapid and accurate radionuclide analyses in environmental matrices.<sup>1</sup>

Also in FY 2009, the labs will continue to develop rapid-deployment capabilities to ensure that field teams are ready to provide scientific data, analyses and updated analytical techniques for radiation emergency response programs across the Agency. The labs will maintain readiness for radiological emergency responses, participate in emergency exercises; provide on-site scientific support to state radiation, solid waste, and health programs that regulate radiation remediation; participate in the Protective Action Guidance (PAG) development and application; and respond, as required, to radiological incidents.

Additional information can be accessed at: <a href="http://www.epa.gov/radiation/rert/">http://www.epa.gov/radiation/rert/</a> last accessed 7/25/2007.

#### **Performance Targets:**

EPA expects to be on track through its ongoing work to accomplish its 2011 strategic plan goal of protecting public health and the environment from unwanted releases of EPA regulated radioactive waste and to minimize impacts to public health from radiation exposure. The Office of Management and Budget (OMB) recently approved several outcome-oriented strategic and annual performance measures for this program in conjunction with its 2007 PART assessment. The measures all have baseline data and some historical data which provide a benchmark to assist in the development of the outyear targets. The Radiation Program received a rating of "moderately effective." This program project supports other related program projects; there are no specific measures for this program project.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$241.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$19.0) This increase is associated with increased programmatic laboratory fixed costs.
- (+\$77.0) This increase reflects continued support for emergency response activities and the restoration of the 1.56% rescission to all program projects.

# **Statutory Authority:**

AEA of 1954, as amended, 42 U.S.C 2011 et seq. (1970), and Reorganization Plan #3 of 1970; CAA Amendments of 1990; CERCLA as amended by the SARA; Executive Order 12241 of September 1980, National Contingency Plan, 3 CFR, 1980; Executive Order 12656 of November 1988, Assignment of Emergency Preparedness Responsibilities, 3 CFR, 1988; PHSA, as amended, 42 U.S.C 201 et seq.; Robert T. Stafford Disaster Relief and EAA, as amended, 42 U.S.C 5121 et seq.; SDWA; and Title XIV of the NDAA of 1997, PL 104-201 (Nunn-Lugar II).

**Program Area: Climate Protection Program** 

#### **Climate Protection Program**

Program Area: Climate Protection Program Goal: Clean Air and Global Climate Change Objective(s): Reduce Greenhouse Gas Intensity

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$91,252.1	\$87,927.0	\$90,374.0	\$87,008.0	(\$3,366.0)
Science & Technology	\$14,624.1	\$13,104.0	\$18,331.0	\$11,402.0	(\$6,929.0)
Total Budget Authority / Obligations	\$105,876.2	\$101,031.0	\$108,705.0	\$98,410.0	(\$10,295.0)
Total Workyears	222.7	212.5	212.5	213.0	0.5

#### **Program Project Description:**

EPA manages the Clean Automotive Technology (CAT) and the Fuel Cell and Hydrogen programs which are designed to help recognize and remove barriers in the marketplace, and to more rapidly deploy technology into the transportation sector of the economy. The Agency's Clean Automotive Technology program develops advanced clean and fuel-efficient automotive technology to better protect the environment and save energy. (For more information visit: http://www.epa.gov/otaq/technology).

The emphasis of Clean Automotive Technology program work will be research and collaboration with the automotive, trucking, and fleet industries. Through cooperative research and development agreements (CRADA), EPA plans to continue demonstrating its unique hydraulic hybrid technology and advanced clean-engine technologies in vehicles, such as large SUVs, pickup trucks, urban delivery trucks, school buses, shuttle buses, and refuse trucks. By 2009, EPA hydraulic hybrid technology will be installed in \_8 different kinds of prototype demonstration vehicles each targeting a different vocation / industry. The intent of these real world demonstrations is to lead to the initial commercial introduction of significant elements of EPA's technologies by vehicle manufacturers. EPA's goal is to achieve initial commercialization of urban delivery trucks in 2010.

#### FY 2009 Activities and Performance Plan:

In FY 2009, the Clean Automotive Technology Program will:

Continue the transfer of EPA's advances in hydraulic hybrid technologies (promote
adoption of technology and technical assistance), providing continuity in EPA's
commitments to the truck and fleet industry for development and deployment. And the
transfer of EPA's advances in clean diesel combustion technologies (promote adoption of
technology and technical assistance), providing continuity in EPA's commitments to the
automotive and truck industry for development and deployment.

- Continue field tests currently underway and planned for hydraulic-hybrid and clean engine technologies achieving better fuel economy than the typical baseline vehicles.
- Continue demonstration of the effectiveness of the Clean Automotive Technology Program's high-efficiency, clean combustion E-85/M-85 alcohol engine in a hydraulic hybrid vehicle.

The FY 2009 Budget Request for the Clean Automotive Technology program totals \$11.4 million.

In FY 2009, the Fuel Cell and Hydrogen Program will:

• Continue to coordinate with key stakeholders through the public/private California Fuel Cell Partnership to facilitate the commercialization of innovative technologies.

# **Performance Targets:**

OMB assessed the Climate Change Program in 2004 through the PART process, and gave it a rating of "adequate." EPA is working through its technology transfer demonstration projects with industry to develop performance data which definitively quantifies the "real-world" greenhouse gas reduction potential of these clean automotive technologies. Initial "real-world" test data will begin coming in from the various demonstration programs with industry in 2009. The Agency will use the data to develop performance measuresfor the Clean Automotive Technologies program.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (-\$5014.0) This total reflects the net change including restoration of the FY 2008 Omnibus 1.56% rescission and reduces congressionally directed funding provided in the FY 2008 Omnibus for the Clean Automotive Technology Program.
- (-\$2,000.0) This reduction reflects a decrease in Federal investment in the Clean Automotive Technology program which is also provided by the private sector and the Department of Energy. However, by 2009, EPA hydraulic hybrid technology will be installed in 8 different kinds of prototype demonstration vehicles each targeting a different vocation / industry.
- (-\$50.0) This decrease reflects a consolidation of program evaluation efforts in the Office of the Administrator.
- (+\$135.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+0.5 FTE) This change reflects EPA's workforce management strategy that will help the Agency better align, resources, skills and Agency priorities.

# **Statutory Authority:**

CAA Amendments, 42 U.S.C. 7401 et seq. - Sections 102, 103, 104, and 108; Pollution Prevention Act, 42 U.S.C. 13101 et seq. - Sections 6602, 6603, 6604, and 6605; NEPA, 42 U.S.C. 4321 et seq. - Section 102; Global Climate Protection Act, 15 U.S.C. 2901 - Section 1103; FTTA, 15 U.S.C. - Section 3701a.

**Program Area: Enforcement** 

#### **Forensics Support**

Program Area: Enforcement Goal: Compliance and Environmental Stewardship

Objective(s): Enhance Societies Capacity for Sustainability through Science and Research

(Do	llars	in	Thousands)
(200	LICLID		I IIO GOGIIGO)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$13,949.3	\$15,075.0	\$14,882.0	\$15,557.0	\$675.0
Hazardous Substance Superfund	\$2,805.2	\$2,310.0	\$3,750.0	\$2,441.0	(\$1,309.0)
Total Budget Authority / Obligations	\$16,754.5	\$17,385.0	\$18,632.0	\$17,998.0	(\$634.0)
Total Workyears	97.0	105.8	105.8	105.8	0.0

# **Program Project Description:**

The Forensics Support program provides specialized scientific and technical support for the nation's most complex civil and criminal enforcement cases and provides technical expertise for non-routine Agency compliance efforts. EPA's National Enforcement Investigations Center (NEIC) is the only accredited environmental forensics center in the nation. NEIC's Accreditation Standard has been customized to cover the civil, criminal, and special program work conducted by the program.

NEIC collaborates with other Federal, state, local, and Tribal enforcement organizations to provide technical assistance, consultation, on-site inspection, investigation, and case resolution activities in support of the Agency's civil enforcement program. In addition, the program coordinates with the Department of Justice and other Federal, state, and local law enforcement organizations to provide this type of science and technology support for criminal investigations.<sup>2</sup>

#### FY 2009 Activities and Performance Plan:

Efforts to stay at the forefront of environmental enforcement in FY 2009 will include the refinement of process-based single and multi-media compliance monitoring investigation approaches, use of customized laboratory methods to solve unusual enforcement case challenges and applied research and development for both laboratory and field applications. In response to case needs, the NEIC will conduct applied research and development to identify, develop, and deploy new capabilities, test and/or enhance existing methods and techniques, and provide technology transfer to other enforcement personnel involving environmental measurement and forensic applications. As part of this activity, NEIC also will evaluate the scientific basis and/or technical enforceability of select EPA regulations that may impact program activities.

In FY 2009, the Forensics program will continue to function under more stringent International Standards Organization (ISO) requirements for environmental data measurements to maintain its accreditation. The program also will continue development of emerging technologies in field

 $^2$  For more information, refer to:  $\underline{\text{http://www.epa.gov/compliance/neic/index.html}}.$ 

measurement and laboratory analytical techniques, as well as identifying sources of pollution at abandoned waste sites.

The EPA Enforcement of Environmental Laws (Civil) PART program received an "adequate" rating in 2004 with the development of a measure implementation plan. In FY 2006, at OMB's direction, EPA conducted a review of enforcement and compliance measures used by states, other Federal agencies, and other countries, as well as consulting with academics and other measurement experts. The purpose of the review was to identify opportunities to improve measurement. As a result of this review, EPA is considering transitioning the Enforcement and Compliance Assurance program measures from a tool-oriented to a problem-oriented GPRA strategic architecture.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Pounds of pollution estimated to be reduced, treated, or eliminated as a result of concluded enforcement actions. (civil enf)	890	500	890	890	Million pounds

One of the program measures, pounds of pollutants reduced, looks at the overall reduction in pollution as a result of enforcement actions. The Agency is exploring methodologies to strengthen the measure by analyzing the risk associated with the pollutants reduced. This may entail analysis of pollutant hazards and population exposure.

Estimated pollution reductions as a result of the enforcement actions taken by EPA have grown over the past five years. The last two years have seen actuals in the 890 M pounds range, and therefore our targets are being adjusted upward. However, one or two cases can have a significant effect on the end-of-year results. These estimates are projections made from future pollution reduction based on the settlement agreements entered during each specific fiscal year.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$781.0) This reflects an increase for payroll and cost of living for existing FTE.
- (-\$106.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

# **Statutory Authority:**

RCRA; CWA; SDWA; CAA; TSCA; Residential Lead-Based Paint Hazard Reduction Act (RLBPHRA); FIFRA; Ocean Dumping Act (i.e., MPRSA); EPCRA.

**Program Area: Homeland Security** 

#### **Homeland Security: Critical Infrastructure Protection**

Program Area: Homeland Security Goal: Clean and Safe Water Objective(s): Protect Human Health

# (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$9,555.5	\$7,787.0	\$7,665.0	\$6,759.0	(\$906.0)
Science & Technology	\$10,575.4	\$25,586.0	\$15,357.0	\$27,131.0	\$11,774.0
Hazardous Substance Superfund	\$1,637.2	\$1,857.0	\$1,828.0	\$1,679.0	(\$149.0)
Total Budget Authority / Obligations	\$21,768.1	\$35,230.0	\$24,850.0	\$35,569.0	\$10,719.0
Total Workyears	53.7	59.0	59.0	49.0	-10.0

# **Program Project Description:**

This program provides resources to coordinate and support protection of the nation's critical water infrastructure from terrorist threats and all-hazard events. Reducing risk in the water sector requires a multi-step approach to: determine risk through vulnerability, threat, and consequence assessments; reduce risk through security enhancements; prepare to effectively respond to and recover from incidents; and measure the water sector's progress in risk reduction. Homeland Security Presidential Directives (HSPDs) 7 and 9 direct EPA to help the water sector implement protective measures and develop comprehensive water surveillance and monitoring programs. The Public Health Security and Bioterrorism Response and Preparedness Act of 2002 (Bioterrorism Act) also provides that EPA support the water sector in such activities. See http://www.epa.gov/safewater/watersecurity for more information.

#### FY 2009 Activities and Performance Plan:

EPA will continue to support the Water Security Initiative (WSI) pilot program and water sector-specific agency responsibilities, including the Water Alliance for Threat Reduction (WATR), to protect the nation's critical water infrastructure. The Agency also will continue progress to integrate the Regional laboratory networks and the WSI pilot laboratories into a national, consistent program. All of these efforts support the Agency's responsibilities and commitments under the National Infrastructure Protection Plan (NIPP), as defined within the Water Sector Specific Plan, which includes, for example, specific milestones for work related to the WSI, the Water Laboratory Alliance, and metric development.

The FY 2009 request includes \$21.4 million for WSI and \$1.3 million for WATR.

#### Water Security Initiative

HSPD-9 directs EPA to develop a "robust, comprehensive, and fully coordinated surveillance and monitoring system" for drinking water and a water laboratory network that would support

water surveillance and emergency response activities. The overall goal of the initiative is to design and demonstrate an effective system for timely detection and appropriate response to drinking water contamination threats and incidents through a pilot program that would have broad application to the nation's drinking water utilities in high threat cities.

WSI consists of five general components: (1) enhanced physical security monitoring, (2) water quality monitoring, (3) routine and triggered sampling for high priority contaminants, (4) public health surveillance, and (5) consumer complaint surveillance. Recent simulation analyses underscore the importance of a contaminant warning system that integrates all five components of event detection, as different contaminants are detected by different sequences of triggers or "alarms."

WSI is intended to demonstrate the concept of an effective contamination warning system that drinking water utilities in high threat cities of all sizes and characteristics could adopt. Resources appropriated to date have enabled EPA to implement an initial pilot for the WSI. EPA published interim guidance on designing contamination warning systems in FY 2007 and plans to release two additional documents which address consequence management planning and system operation in FY 2008. Grants for the second and third pilots are expected to be awarded in the second quarter of FY 2008. Requested FY 2009 funding for the program will support two additional pilots, bringing the total number of pilots to five. In addition, the FY 2009 funds will support technical assistance for the existing pilots, research efforts on evaluating chemical, biological, and radiological (CBR) analytical methods and event detection software, and assist in conducting outreach efforts to migrate lessons learned from the pilots to the water sector. In the out-years, EPA will focus on calibrating the contaminant warning systems and conducting extensive and thorough evaluations of each pilot. The Agency also will continue to prepare and refine a series of guidance documents for water utilities on designing, deploying, and testing contamination warning systems based on additional lessons learned from the pilots.

Each of the pilots will be subjected to extensive validation in the field. In the absence of an actual contamination event, much of the evaluation of the pilots will occur through reviewing, for example, the success of conducting sample analysis in response to a trigger. EPA will quickly share information learned from the pilots with other water utilities, rather than waiting for the pilots' conclusion before disseminating key results. Work will be carried out in collaboration with other Federal agencies, such as the Department of Homeland Security (DHS), Centers for Disease Control and Prevention, Department of Defense, and the U.S. Geological Survey.

#### Water Laboratory Alliance

In a contamination event, the sheer volume or unconventional type of samples will quickly overwhelm the capacity or capability of a single laboratory. To address this deficiency, the Water Laboratory Alliance (WLA) will establish an unprecedented network of labs by harnessing the range of existing lab resources from the local (e.g., water utility) to the Federal levels (e.g., CDC's Laboratory Response Network). The WLA will reduce the time necessary for confirming an intentional contamination event in drinking water and speed response and decontamination efforts. Implementation of the WLA, which is the drinking water portion of EPA's Environmental Laboratory Response Network, is progressing through the establishment of

Regional networks consisting of state public health and environmental laboratories, drinking water utilities, and EPA Regional laboratories that collectively will compose Regional laboratory response preparedness systems. Under the WLA, EPA also will validate methods for contaminants of high concern in drinking water, about 90% of which currently lack validated methods. EPA has established Regional Laboratory Response Plans and networks focused on drinking water contamination response for each of EPA's ten Regions. In FY 2009, the Agency will continue to build these Regional alliances to provide laboratories and utilities with access to supplemental analytical capability and capacity, improved preparedness for analytical support to an emergency situation, and coordinated and standardized data reporting systems and analytical methods.

# Water Sector-Specific Agency Responsibilities

HSPD-7 designates EPA as the Sector-Specific Agency "responsible for infrastructure protection activities" for the water sector (drinking water and wastewater utilities). Under this directive, EPA is responsible for developing and providing tools and training on improving security to the 54,000 community water systems and 16,000 publicly-owned treatment works.

In FY 2009, EPA will work to ensure that water sector utilities have tools and information to prevent, detect, respond to, and recover from terrorist attacks, other intentional acts, and natural disasters. The following preventive and preparedness activities will be implemented for the water sector in collaboration with DHS and states' homeland security and water sector officials:

- Continue to develop and conduct exercises to prepare utilities, emergency responders, and decision-makers to evaluate and respond to physical, cyber, and contamination threats and events:
- Implement an effort to begin measuring the risk profile and security posture of the water sector so as to gauge the sector's current risk status, security countermeasures, and progress in reducing risk;
- Disseminate tools and provide technical assistance to ensure that water and wastewater utilities and emergency responders react rapidly and effectively to intentional contamination and other incidents. Tools include information on high priority contaminants, incident command protocols, sampling and detection protocols and methods, and treatment options;
- Support WATR through continuing to conduct additional training sessions for drinking water systems serving over 100,000 people; and
- Support the establishment of mutual aid agreements among utilities to improve recovery times.

# **Performance Targets:**

Work under this program supports EPA's Protect Human Health objective. Currently, there are no performance measures for this specific Program.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$84.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$11,200.0) This increase reflects resources required in order to fully fund a cumulative total of five WSI pilots. These resources will assist drinking water utilities in the design and deployment of drinking water contamination warning systems designed to provide timely detection and appropriate response to a possible contamination incident. The Agency believes that 5 pilots are necessary in order to get a broad range of data so that utilities across the country will have applicable results to examine as they work to strengthen their contamination warning systems.
- (+\$490.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

## **Statutory Authority:**

SDWA; CWA; Public Health Security and Bioterrorism Emergency and Response Act of 2002; EPCRA.

## **Homeland Security: Preparedness, Response, and Recovery**

Program Area: Homeland Security Goal: Clean Air and Global Climate Change Objective(s): Radiation

Goal: Healthy Communities and Ecosystems Objective(s): Chemical and Pesticide Risks; Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$3,394.3	\$3,381.0	\$3,329.0	\$3,412.0	\$83.0
Science & Technology	\$39,003.6	\$40,768.0	\$38,193.0	\$46,210.0	\$8,017.0
Hazardous Substance Superfund	\$50,318.1	\$45,280.0	\$44,629.0	\$56,676.0	\$12,047.0
Total Budget Authority / Obligations	\$92,716.0	\$89,429.0	\$86,151.0	\$106,298.0	\$20,147.0
Total Workyears	166.7	167.6	167.6	174.2	6.6

## **Program Project Description:**

Through research, development, and technical support activities, EPA's Homeland Security Research Program enhances the Nation's preparedness, response, and recovery capabilities for homeland security large-scale catastrophic incidents involving chemical, biological or radiological threats and attacks. EPA continues to assemble and evaluate tools and capabilities so that cost effective response approaches can be identified and evaluated for future use by the response community, elected and appointed decision makers, risk managers, and the public. Research will provide state-of-the-art approaches to address all phases of emergency response to ensure public and worker safety, protect property, and facilitate recovery to a safe state and resumption of normal activity. The Agency also continues to work with other Federal agencies and other organizations, through collaborative research efforts, to strengthen decontamination capabilities.

#### FY 2009 Activities and Performance Plan:

EPA homeland security research on chemical, biological, and radiological (CBR) contaminants will continue to fill critical gaps in our ability to effectively respond to and recover from threats, attacks, and large-scale catastrophic incidents. It will promote improved response capabilities and more informed decision making across government and industry in areas where EPA has unique knowledge and expertise related to decontamination and disposal of contaminated materials.

The goal of the FY 2009 Homeland Security Research Program is to deliver science and engineering research results to the program's customers to better facilitate and enable their ability to carry out their homeland security missions. Needs identified jointly with key customers are the primary factor used in prioritizing the research program's activities. Key

customers include EPA's Water Program, the Solid Waste and Emergency Response Program, and the Air Program. The research program will provide support and assist in interactions with water utilities to help ensure the security of the nation's water systems and safe drinking water. The research program is also increasing its responsiveness to the science needs of the EPA emergency response community (National Decontamination Team, Environmental Response Team, Radiological Emergency Response Team, Removal Managers, and On-Scene Coordinators). Research will be focused on providing tools and support to facilitate response to and recovery from large-scale catastrophic incidents. Along with this customer focus, the program has enhanced its communications throughout EPA's Homeland Security program and the Regional offices to ensure that needs are met and communicated and that areas of collaboration have been identified.

#### Decontamination Research:

EPA's decontamination research program directly supports EPA's National Response Plan (NRP) as well as the responsibilities assigned to the Agency in Homeland Security Presidential Directives (e.g., HSPD-7, HSPD-9, and HSPD-10). In many cases, the research program also supports the Department of Homeland Security's requirements for EPA expertise in a number of key areas including water infrastructure and materials decontamination and disposal. Activities in FY 2009 will include the following:

- Threat and consequence assessment research will focus on developing products and tools (such as filling critical gaps in toxicity databases) to provide information for rapidly assessing threats and risks to human health, aid decision-makers in assessing risks to human health from biological and chemical agents, and further identify research gaps. The information to be collected, generated, and evaluated includes information on the toxicity, infectivity, mechanism of action, fate, transport, and exposure consequences for biological agents. This information will be used to develop relationships of human response to varying doses of biological units (spores, cells, etc.) to assist in the development of cleanup goals. Research will continue to identify risks during incidents and to develop improved methods to communicate those risks to decision-makers and the public.
- EPA will continue to develop innovative methods and strategies and test commercially-available technologies to enhance the Nation's ability to detect, contain, decontaminate, and safely dispose of CBR warfare agents resulting from terrorist attacks in outdoor areas such as urban centers.
- To support the homeland security requirements under HSPDs 9 and 10, including the development of the Environmental Laboratory Response Network (ELRN), EPA will continue to expand the Standardized Analytical Methods (SAM) and create Reference Laboratory capability. SAM identifies high risk chemical, biological, and radiological agents and analytical methods for the ELRN that are required to document safe restoration exposure levels. Reference Labs serve as an authoritative source in the ELRN for method development, verification, and validation.

In addition, EPA plans to enhance the nation's ability to respond to a wide-area anthrax attack (i.e., an intentional anthrax release outdoors, in an airport, train station, or stadium). Increased resources are requested to strengthen research in the following areas:

- Development and adaptation of methods to test for anthrax including the extent of contamination and clearance following wide-area decontamination.
- Determination of deposition and adhesion properties of anthrax and its ability to reaerosolize from materials common to wide-area settings.
- Development of methods to effectively decontaminate anthrax in wide area environments while minimizing the generation of waste.
- Development and adaption of methods and models for hazard and exposure assessments needed to determine risk-based clean up goals for anthrax.

Decontamination research will produce many science and engineering products in FY 2009 to support EPA's National Response Plan and first-responders in carrying out their homeland security missions. The following are several FY 2009 product highlights:

- Methods for real-time detection of anthrax and for rapid determination of its viability on surfaces and in environmental media.
- Report on the ability of anthrax to re-aerosolize from various wide-area materials.
- Methods to combine infectivity and exposure assessments into a scientifically defensible characterization of risk of humans exposed to anthrax.
- Conduct a full-scale demonstration of decontamination technologies shown to be efficacious in lab studies.
- Update Support for Environmental Rapid Risk Assessment (SERRA) database with the latest information on the effects to human health from bioterrorism and other warfare agents.
- Provisional Advisory Levels (PALs) for 15 chemicals to guide responders on human health risk of exposure to toxic industrial chemicals and chemical warfare agents.
- Expand *Disposal Decision Support Tool* to include guidance for the safe disposal of radioactive wastes and wastes from agroterrorism.

## Water Infrastructure Protection Research:

Water Infrastructure Protection Research will focus on developing, testing, demonstrating, communicating, and implementing enhanced methods for detection, treatment, and containment of CBR agents and bulk industrial chemicals intentionally introduced into drinking water and wastewater systems. This is consistent with the Critical Infrastructure Protection Plan (CIPP) developed for water infrastructure and with the *Water Security Research and Technical Support Action Plan*. The program will produce many science and engineering products in FY 2009 to support EPA's Water Program and water utilities in carrying out their homeland security missions. The following are several FY 2009 product highlights:

- Computer tools to assess water utility vulnerabilities, optimally place sensors, and help to manage consequences of both terror and non-terror events.
- Cost effective online Total Organic Carbon (TOC) detector, essential to real-time monitoring of distribution systems.
- Decontamination approaches for water distribution systems
- Validated chemical Standard Analytical Protocols (SAP) for water.

## Safe Buildings Research:

EPA's Safe Buildings research focuses on identifying, developing, and testing better, less expensive, and safer decontamination methods to facilitate building reoccupancy after a terrorist attack involving CBR agents. This research also involves developing procedures to use before and after an attack that would minimize the spread of contaminants inside a building, protect building occupants, and limit the area needing decontamination. An indoor contamination event typically results in a significant quantity of building decontamination residue and this research also addresses safe disposal of these residues. The program will produce science and engineering products in FY 2009 to support EPA's National Response Plan and first-responders in carrying out their homeland security missions. The following are FY 2009 product highlights:

- Performance information on commercially-available biological decontamination technologies to assist decision making on cleanup following an attack.
- Strategies to contain fumigants used in the decontamination of buildings.

## **Radiation Monitoring:**

In the Nuclear/Radiological Incident Annex to the National Response Plan for Homeland Security, EPA's responsibilities include maintenance and enhancement of the RadNet air monitoring network. The network includes deployable monitors and near real-time stationary monitors. EPA also is responsible for maintenance of both fixed and mobile monitors, and personnel and asset readiness for radiological emergency responses, which includes participating in emergency response situations and providing technical expertise and support.

The Agency will continue to upgrade and expand the RadNet air monitoring network. These near real-time monitors will replace or augment the pre-existing system of 60 conventional air samplers. Fixed stations will operate routinely and in conjunction with as many as 40 deployable monitors following a radiological incident. Through FY 2009, EPA expects to install at least 100 monitors providing near real-time radiation monitoring coverage for over two-thirds of the most populous U.S. cities. As the RadNet air monitoring network is upgraded and expanded, response time and data dissemination will be reduced from days to hours and will provide the Agency and first responders with greater access to data, improving officials' ability to make decisions about protecting public health and the environment during and/or after an incident. Additionally, the data will be used by scientists to better characterize the effect of a radiological incident.

## Improve National Radiological Lab Capacity and Capability:

In FY 2009, EPA will build upon work begun in FY 2006 to augment EPA's existing radiological laboratory to meet emerging homeland security needs and serve as the Agency's radiological reference laboratory. EPA will continue to upgrade the Agency's laboratory response capability which will include a network of "go-to" state laboratories to ensure a minimal level of surge capacity for radiological terrorism incidents; enhance the existing capability to conduct chemical and radiological analysis simultaneously; and coordinate the Radiological Emergency Response Team's sample handling protocols with the mobile triage units. Additionally, EPA will align and integrate related radiological activities with existing National Lab Networks. The Agency will continue a pilot project, begun in FY 2007, to improve state radiological laboratory capacity through provision of additional laboratory instruments, training, quality assurance testing, and audits of the selected state laboratories. EPA will continue to do audits and performance evaluation studies to assess and continually improve laboratory competency. As additional laboratories are audited, the number of available core laboratories that can support the Agency will increase. In addition, a template for a common radiological electronic data deliverable will be developed. This will help to ensure that the laboratories report the data in a common format, making the compilation of data from various laboratories more efficient.

### Biodefense:

EPA will continue work to develop and validate methods to evaluate the efficacy of antimicrobial products against bioterrorism agents, expanding this work to address unique formulations, additional surface types, and additional bioterrorism agents and emerging pathogens. The Agency will address critical gaps in efficacy test methodology and knowledge of microbial resistance. In addition to vegetative bacteria, in FY 2009, EPA will address threatening viruses and other emerging pathogens in environmental media. EPA will invest in the development and evaluation of efficacy test protocols for products designed to control viruses in the environment during decontamination. The development of "decon toolboxes" for specific bioterrorism agents or classes of bacteria/viruses will continue into FY 2009.

In order to improve the Agency's ability to respond to events involving biothreat agents, EPA will increase the number of standardized and validated methods for evaluating the efficacy of decontamination agents. EPA will continue to seek independent third-party analysis for method validation efforts through recognized standard setting organizations. As new methods are developed, statistical modeling for various biodefense scenarios will be critical to the development of science based performance standards. Microbial persistence, resistance to antimicrobial agents, and an understanding of biofilm environments are also key factors in evaluating the efficacy of decontamination tools.

## **Performance Targets:**

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of water security initiatives.			100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	% of planned outputs delivered in support of support risk assessors and decision-makers in the rapid assessment of risk and the determination of cleanup goals and procedures following contamination			100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of efficient and effective clean-ups and safe disposal of contamination wastes.			100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of establishment of the environmental National Laboratory Response Network			100	100	Percent

Work under this program supports multiple strategic objectives. In FY 2009, the program plans to meet its targets of completing and delivering 100% of its planned outputs in support of: 1) the efficient and effective clean-up and safe disposal of decontamination wastes, 2) the Water Security Initiative, 3) the rapid assessment of risk and the determination of clean-up goals and procedures following contamination, 4) the establishment of the National Laboratory Response Network, and 5) validated standardized methods for evaluating efficacy of antimicrobial products against a variety of biological pathogens. In achieving these targets, the program will contribute to EPA's goal of providing scientifically sound guidance and policy decisions related to the health of people, communities, and ecosystems.

EPA is on track through its ongoing work to meet its 2011 strategic plan goal of protecting public health and the environment from unwanted releases of EPA regulated radioactive waste and to minimize impacts to public health from radiation exposure. EPA has developed new outcome-oriented strategic and annual performance measures for this program in conjunction with its 2007 PART assessment. The Radiation Program received a rating of "moderately effective." The Office of Management and Budget provided two follow-up recommendations to the program. The first was for the program to develop an efficiency measure that demonstrates that the program utilizes total resources efficiently; this has been done. The second recommendation encourages EPA to explore where the RadNet environmental monitoring program best fits programmatically, in consultation with the Department of Homeland Security.

Beginning in 2006, EPA's Homeland Security Research Program has been assessed by OMB's PART as a component of other research program reviews.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$826.0) This reflects an increase for payroll and cost of living for all FTE.
- (+\$4,500.0) This reflects an increase to biodefense research related to anthrax including sampling, decontamination, and risk assessment methods and models to aid first responders in determining the extent of an outdoor release of anthrax as well as to aid in the identification of appropriate decontamination options.
- (+\$500.0) EPA's pesticide decontamination program will focus on reducing gaps in laboratory networking and analytical capabilities related to biodefense research.
- (+\$503.0 / +6.6 FTE) The majority of these FTE are a redirection from the Drinking Water Research program to provide support for the development of provisional advisory levels (PALs). This work will help to reduce uncertainty in the PAL determinations, validate key assumptions made in the absence of data, and identify and/or address key data gaps and research needs. Effects research associated with the Four Lab Study (a study of the effects of disinfection by-product [DBP] mixtures produced during water treatment using chlorination) is approaching completion and publication, so FTE previously active in this area can support the PAL efforts.
- (-\$100.0) This reduction reflects completion of certain activities associated with increasing laboratory capability and capacity, such as acquiring updated radiological

monitoring equipment and constituting, equipping, and deploying two radiation response teams.

- (+\$1,100.0) This increase provides funding for accelerated radiological threat agent analyses through increased lab and sampling capacity/capability. With increased funding, EPA will be able to respond to the next level of preparedness by being able to more effectively respond to multiple events. EPA will demonstrate results through field scale decontamination demonstrations and by increasing radiological sample throughput.
- (+\$688.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

## **Statutory Authority:**

Atomic Energy Act of 1954, as amended, 42 U.S.C. 2011 et seq. (1970), and Reorganization Plan #3 of 1970; CAA; CERCLA; SARA; Executive Order 12241 of September 1980, National Contingency Plan, 3 CFR, 1980; Executive Order 12656 of November 1988, Assignment of Emergency Preparedness Responsibilities, 3 CFR, 1988; Public Health Service Act, as amended, 42 U.S.C. 201 et seq.; Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended, 42 U.S.C. 5121 et seq.; SDWA; Title XIV of the National Defense Authorization Act of 1997, PL 104-201 (Nunn-Lugar II) National Response Plan; Public Health Security and Bioterrorism Emergency and Response Act of 2002; TSCA; Oil Pollution Act; Pollution Prevention Act; RCRA; EPCRA; CWA; FIFRA; Federal Food, Drug and Cosmetic Act; FQPA; Ocean Dumping Act; Public Health Service Act, as amended; 42 U.S.C. 201 et seq.; Executive Order 10831 (1970); Public Law 86-373; PRIA.

## **Homeland Security: Protection of EPA Personnel and Infrastructure**

Program Area: Homeland Security

Goal: Provide Agency-wide support for multiple goals to achieve their objectives. This support involves Agency-wide activities primarily provided by EPA's six (6) support offices - the Office of Administration and Resources Management (OARM), Office of the Chief Financial Officer (OCFO), Office of Environmental Information (OEI), Office of General Counsel (OGC), Office of the Administrator (OA), and the Office of Inspector General (OIG).

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$6,219.1	\$6,345.0	\$6,248.0	\$6,415.0	\$167.0
Science & Technology	\$2,023.9	\$594.0	\$585.0	\$594.0	\$9.0
Building and Facilities	\$10,372.2	\$7,870.0	\$7,747.0	\$8,070.0	\$323.0
Hazardous Substance Superfund	\$636.7	\$594.0	\$585.0	\$1,194.0	\$609.0
Total Budget Authority / Obligations	\$19,251.9	\$15,403.0	\$15,165.0	\$16,273.0	\$1,108.0
Total Workyears	2.3	3.0	3.0	3.0	0.0

## **Program Project Description:**

This program involves activities to ensure that EPA's physical structures and assets are secure and operational and that certain physical security measures are in place to help safeguard staff in the event of an emergency. These efforts also protect the capability of EPA's vital laboratory infrastructure assets. Specifically, funds within this appropriation support security needs for the National Vehicle and Fuel Emissions Laboratory.

### FY 2009 Activities and Performance Plan:

In FY 2009, the Agency will continue to provide enhanced physical security, including homeland security support activities.

### **Performance Targets:**

Work under this program supports multiple strategic objectives. Currently, there are no performance measures for this specific Program.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

• (+\$9.0) This change reflects restoration of the 1.56% rescission to all program projects.

## **Statutory Authority:**

Public Health Security and Bioterrorism Emergency and Response Act of 2002; Secure Embassy Construction and Counterterrorism Act (Sections 604 and 629).

Program Area: Indoor Air

## **Indoor Air: Radon Program**

Program Area: Indoor Air Goal: Clean Air and Global Climate Change Objective(s): Healthier Indoor Air

## (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$5,201.2	\$5,429.0	\$5,363.0	\$5,488.0	\$125.0
Science & Technology	\$434.1	\$428.0	\$422.0	\$441.0	\$19.0
Total Budget Authority / Obligations	\$5,635.3	\$5,857.0	\$5,785.0	\$5,929.0	\$144.0
Total Workyears	37.0	39.9	39.9	39.4	-0.5

## **Program Project Description:**

The Radiation and Indoor Environments National Laboratory (R&IE) in Las Vegas, NV is the only Federal National Institute of Standards and Technology (NIST) radon laboratory. The R&IE radon laboratory supports EPA's radon program by providing exposure services to local, state, and Federal radon programs and to privatized radon proficiency programs. The R&IE radon laboratory also distributes and analyzes radon test kits for community-based environmental justice partners with a focus on tribes.

### FY 2009 Activities and Performance Plan:

In FY 2009, EPA will target its radon laboratory resources to several key areas: radon exposure services to support local, state, and Federal radon programs; radon laboratory inter-comparisons and device verification exposures to support privatized radon proficiency programs; and test kits and analyses for community-based environmental justice partners. As part of its environmental justice efforts, EPA will distribute 2,000 radon kits to our network of partner organizations and community-based environmental justice partners and analyze 100% of returned radon kits. EPA's radon technical assistance and environmental justice work are relatively low cost and provide a proven benefit to radon professionals and organizations as well as to the underserved community.

The Indoor Air program received a rating of "moderately effective" during a 2005 PART assessment. The Indoor Air program is not regulatory; instead, EPA works toward its goal by conducting research and promoting appropriate risk reduction actions through voluntary education and outreach programs. The Agency will continue to focus on making efficiency improvements and plans to improve transparency by making all aspects of the State Indoor Radon Grant (SIRG) program performance/results data available to the public via our website or other easily accessible means. Please see <a href="http://www.epa.gov/radon">http://www.epa.gov/radon</a> for further information on indoor air and radon.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Total Cost (public and private) per future premature cancer death prevented through lowered radon exposure.		No Target Established	No Target Established	415,000	Dollars

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Number of additional homes (new and existing) with radon reducing features	late 2008	190,000	225,000	265,000	Homes

In FY 2009, EPA's goal is to add 265,000 homes with radon reducing features, bringing the cumulative number of U.S. homes with radon reducing features to over 2 million. EPA estimates that this cumulative number will prevent approximately 875 future premature cancer deaths (each year these radon reducing features are in place). EPA will track progress against the efficiency measure, in the table above, triennially with the next report date in FY 2009.

Program goals are the result of the total funding the program area receives through EPM, S&T, and SIRG funding.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$9.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$10.0) This total reflects the net change including restoration of the FY 2008 Omnibus 1.56% rescission and will assist in supporting lab analyses of radon.

## **Statutory Authority:**

CAA Amendments of 1990; IRAA, Section 306; Title IV of the SARA of 1986; TSCA, section 6, Titles II, and Title III (15 U.S.C. 2605 and 2641-2671), and Section 10.

## **Reduce Risks from Indoor Air**

Program Area: Indoor Air Goal: Clean Air and Global Climate Change Objective(s): Healthier Indoor Air

## (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$21,425.6	\$21,440.0	\$21,632.0	\$19,180.0	(\$2,452.0)
Science & Technology	\$791.2	\$788.0	\$777.0	\$790.0	\$13.0
Total Budget Authority / Obligations	\$22,216.8	\$22,228.0	\$22,409.0	\$19,970.0	(\$2,439.0)
Total Workyears	64.7	68.3	68.3	63.8	-4.5

## **Program Project Description:**

The Radiation and Indoor Environments National Laboratory (R&IE) maintains the capacity to conduct field measurements, assessments and technical support for indoor air quality remediations. R&IE also conducts training and provides technical support for development of tribal capacity for indoor air quality programs, such as mold remediation, assessment and characterization of sources of volatiles and intruding vapors, and monitoring and measurement techniques.

### FY 2009 Activities and Performance Plan:

In FY 2009, EPA will conduct Indoor Air Quality (IAQ) intervention and remediation training courses which will continue to support development of tribal capacity for indoor air quality programs; and, when requested, EPA will conduct field measurements and assessments and provide technical support for indoor air quality remediations. EPA's indoor air quality technical assistance and training work is primarily focused toward tribal communities and meets an identified need at a relatively low cost.

## **Performance Targets:**

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Average cost to EPA per student per year in a school that is implementing an Indoor Air Quality plan.		No Target Established	No Target Established	1.40	Dollars

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Estimated annual	Data	1100	1100	1000	Number

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	number of schools establishing indoor air quality programs based on EPA's Tools for Schools guidance.	Avail 2008			-	

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Percent of public that is aware of the asthma program's media campaign.	Data Avail 2008	>20	>20	>20	Percentage

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Additional health care professionals trained annually by EPA and its partner on the environmental management of asthma triggers.	Data Avail 2008	2000	2000	2000	Number

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Annual Cost to EPA per person with asthma taking all essential actions to reduce exposure to indoor environmental asthma triggers.		No Target Established	No Target Established	3.90	Dollars

EPA will continue to work towards its long term 2012 goal to have 6.5 million people with asthma take the essential actions to reduce their exposure to their environmental triggers of asthma, including environmental tobacco smoke. EPA's goal is to have close to 400,000 additional people with asthma to take these actions in 2009, bringing the total number to approximately 5.3 million people with asthma taking these actions. As part of this goal, EPA will continue to work to reduce existing disparities between disproportionately impacted populations and the overall population. EPA will also continue to work toward its long term 2012 goal that 40,000 primary and secondary schools (35% of schools) will be implementing effective indoor air quality management programs consistent with EPA guidance.

The Indoor Air program, rated by OMB as "moderately effective" during a 2005 PART assessment will continue to focus on making efficiency improvements in response to

recommendations in the PART assessment. EPA will track progress against the efficiency measures included in the tables above triennially with the next planned report date in FY 2009.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$9.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+4.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

# **Statutory Authority:**

CAA Amendments of 1990; Title IV of the SARA of 1986.

**Program Area: IT / Data Management / Security** 

Goal: Provide Agency-wide support for multiple goals to achieve their objectives. This support involves Agency-wide activities primarily provided by EPA's six (6) support offices - the Office of Administration and Resources Management (OARM), Office of the Chief Financial Officer (OCFO), Office of Environmental Information (OEI), Office of General Counsel (OGC), Office of the Administrator (OA), and the Office of Inspector General (OIG).

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$99,196.3	\$91,019.0	\$90,753.0	\$94,360.0	\$3,607.0
Science & Technology	\$4,522.1	\$3,499.0	\$3,453.0	\$3,859.0	\$406.0
Leaking Underground Storage Tanks	\$136.5	\$177.0	\$174.0	\$162.0	(\$12.0)
Oil Spill Response	\$23.8	\$34.0	\$33.0	\$24.0	(\$9.0)
Hazardous Substance Superfund	\$15,975.5	\$16,338.0	\$16,083.0	\$16,872.0	\$789.0
Total Budget Authority / Obligations	\$119,854.2	\$111,067.0	\$110,496.0	\$115,277.0	\$4,781.0
Total Workyears	497.4	488.0	488.0	488.0	0.0

## **Program Project Description:**

Agency offices rely on the IT/Data Management program and its capabilities to develop and implement tools for ready access to accurate and timely data. This program houses all of the critical IT infrastructure that allows rapid efficient communication exchange and storage of data, analysis and computations. It also allows access to the scientific, regulatory, and best practice infrastructure needed by agency staff, the regulated community, and the public. These functions are integral to the implementation of Agency information technology programs and systems like the Exchange Network, the Central Data Exchange (CDX), and the Permit Compliance System (PCS). Recent partnerships include portals projects with the Research and Development and Air and Radiation offices to access scientific and program data. Because the IT/Data Management function supports the entire Agency, funds are provided in each operating appropriation including Science & Technology.

This program manages and coordinates the Agency's Enterprise Architecture and develops analytical tools (e.g., Environmental Indicators) to ensure sound environmental decision-making. The program implements the Agency's e-Government (e-Gov) responsibilities and designs, develops, and manages the Agency's internet and intranet resources, including the Integrated Portal. The program: (1) supports the development, collection, management, and analysis of environmental data (to include both point source and ambient data) to manage statutory programs and to support the Agency in strategic planning at the national, program, and regional levels; (2) provides a secure, reliable, and capable information infrastructure based on a sound enterprise architecture which includes data standardization, integration, and public access; (3) manages the

Agency's Quality System ensuring EPA's processes and data are of quality and adhere to Federal guidelines; and (4) supports Regional information technology infrastructure, administrative and environmental programs, and telecommunications.

#### **FY 2009 Activities and Performance Plan:**

In FY 2009, EPA's Information Technology community will continue to focus on improving the Agency's use of technology, pursuing enterprise solutions and protecting privacy and security of data holdings while improving delivery of information and services to partners and citizens. The Agency's IT/Data Management program forms the core of this effort with its focus on building and implementing the Agency's Integrated Portal, Enterprise Content Management System (ECMS), developing Environmental Indicators, and continuing to deploy enterprise-wide IT infrastructure solutions.

The Environmental Information program's FY 2009 technology efforts have three major components:

- OEI's efforts in the areas of Analytical Capacity and Indicators is expected to help identify data gaps, and suggest areas where additional capacity is needed;
- Through use of the portal and Exchange Network, the Technology Initiative program will increase the integration of quality data, streamline transactions to foster collaboration, reduce the data entry burden, and improve decision making;
- OEI's Readiness to Serve initiative will build the capacity and infrastructure needed to allow more EPA employees to telecommute or work safely and securely in the field.

High quality data and services are integral to the successful achievement of EPA's technology efforts, and the broader IT/Data Management efforts. In FY 2009, EPA's IT/Data Management program will continue to provide methods to manage the quality of its environmental data collection, generation, and use. The primary goal of the EPA Quality System is to ensure that its environmental data are of sufficient quantity and quality to support the data's intended use. As part of the Agency's Quality System, policies and procedures have been developed to assist individual data collectors, data users, and decision makers in defining their needs for data and assessing data against these needs, and to provide EPA management with methods for overseeing the quality-related activities of their programs. Like the larger IT/Data Management efforts, the Quality System is closely coordinated with the Exchange Network and Information Security programs. This relationship ensures quality data are available and accessible to promote sound environmental decision-making.

## **Performance Targets:**

Work under this program supports multiple strategic objectives. Currently, there are no performance measures specific to this program project.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$59.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$278.0) This increase reflects a restoration of funds that were reduced in this program in FY 2008 for anticipated Agency-wide IT/infrastructure savings pending analysis of final costing. The Agency has completed its analysis and reduced its estimate of the savings associated with changes to IT/infrastructure. Funding changes have been incorporated across the board for FY 2009 IT/infrastructure costs.
- (+\$69.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

## **Statutory Authority:**

FACA; GISRA; CERCLA; CAAA; CWA and amendments; ERD, and DAA; TSCA; FIFRA; FQPA; SDWA and amendments; FFDCA; EPCRA; RCRA; SARA; GPRA; GMRA; CCA; PRA; FOIA; CSA; PR; EFOIA.

**Program Area: Operations and Administration** 

### **Facilities Infrastructure and Operations**

Program Area: Operations and Administration

Goal: Provide Agency-wide support for multiple goals to achieve their objectives. This support involves Agency-wide activities primarily provided by EPA's six (6) support offices - the Office of Administration and Resources Management (OARM), Office of the Chief Financial Officer (OCFO), Office of Environmental Information (OEI), Office of General Counsel (OGC), Office of the Administrator (OA), and the Office of Inspector General (OIG).

(Dollars in Thousands)

Environmental Program & Management	FY 2007 Actuals \$327,954.1	FY 2008 Pres Bud \$303,728.0	FY 2008 Enacted \$297,189.0	FY 2009 Pres Bud \$311,068.0	FY 2009 Pres Bud v. FY 2008 Enacted \$13,879.0
Science & Technology	\$32,886.2	\$73,859.0	\$72,707.0	\$74,884.0	\$2,177.0
Building and Facilities	\$28,672.1	\$26,931.0	\$26,511.0	\$26,931.0	\$420.0
Leaking Underground Storage Tanks	\$848.5	\$901.0	\$887.0	\$902.0	\$15.0
Oil Spill Response	\$500.4	\$490.0	\$488.0	\$496.0	\$8.0
Hazardous Substance Superfund	\$70,265.0	\$74,956.0	\$73,787.0	\$76,270.0	\$2,483.0
Total Budget Authority / Obligations	\$461,126.3	\$480,865.0	\$471,569.0	\$490,551.0	\$18,982.0
Total Workyears	399.2	415.9	415.9	410.6	-5.3

### **Program Project Description:**

S&T resources in the Facilities Infrastructure and Operations Program Project are used to fund rent, utilities, and security, and also to manage activities and support services in many centralized administrative areas such as health and safety, environmental compliance, occupational health, medical monitoring, fitness/wellness, and environmental management functions at EPA. Resources for this program also support a full range of ongoing facilities management services including: facilities maintenance and operations, Headquarters security, space planning, shipping and receiving, property management, printing and reproduction, mail management, and transportation services. Because this program supports the entire Agency, funds are included in most appropriations.

#### FY 2009 Activities and Performance Plan:

For FY 2009, the Agency is requesting a total of \$35,521 thousand for rent; \$18,547 thousand for utilities; \$11,989 thousand for security; \$262 thousand for transit subsidy; and \$250 thousand for regional moves in the S&T appropriation. The Agency also will continue to manage its lease agreements with General Services Administration and other private landlords by conducting rent reviews and verifying that monthly billing statements are correct. The Agency also reviews space needs on a regular basis.

These resources also help to improve operating efficiency and encourage the use of new, advanced technologies and energy sources. EPA will continue to direct resources towards

acquiring alternative fuel vehicles and more fuel-efficient passenger cars and light trucks to meet the goals set by Executive Order (EO) 13149<sup>3</sup>, Greening the Government through Federal Fleet and Transportation Efficiency and EO 131234, Greening the Government through Efficient Energy Management.

Lastly, EPA will provide transit subsidy to eligible applicants as directed by EO 13150<sup>5</sup> Federal Workforce Transportation. EPA will continue the implementation of the Safety and Health Management Systems to ensure a safe working environment.

## **Performance Targets:**

Work under this program supports multiple strategic objectives. Performance information is included in the Program Performance and Assessment section.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$442.0) Provides additional resources for increases in utility costs.
- (+\$984.0) Provides additional resources for increases in security costs.
- (+\$60.0) Provides additional resources for increases in transit subsidy costs.
- (+\$250.0) Provides additional resources for increases in regional move costs.
- (+\$441.0) This change reflects the restoration of the 1.56% rescission to all program projects, it will help fund the projected increase in rent.

## **Statutory Authority:**

FPASA; PBA; Annual Appropriations Act; CWA; CAA; D.C. Recycling Act of 1988; Executive Orders 10577 and 12598; United States Marshals Service, Vulnerability Assessment of Federal Facilities Report; Presidential Decision Directive 63 (Critical Infrastructure Protection).

<sup>&</sup>lt;sup>3</sup> Information available at <a href="http://www.epa.gov/fedsite/eo13149.htm">http://www.epa.gov/fedsite/eo13149.htm</a>

<sup>&</sup>lt;sup>4</sup> Information available at <a href="http://www.epa.gov/fedsite/eo13123.htm">http://www.epa.gov/fedsite/eo13123.htm</a>

<sup>&</sup>lt;sup>5</sup> Additional information available at http://ceq.eh.doe.gov/nepa/regs/eos/eo13150.html

**Program Area: Pesticides Licensing** 

## Pesticides: Protect Human Health from Pesticide Risk

Program Area: Pesticides Licensing Goal: Healthy Communities and Ecosystems Objective(s): Chemical and Pesticide Risks

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$0.0	\$62,514.0	\$61,819.0	\$60,606.0	(\$1,213.0)
Science & Technology	\$0.0	\$3,294.0	\$3,250.0	\$3,453.0	\$203.0
Total Budget Authority / Obligations	\$0.0	\$65,808.0	\$65,069.0	\$64,059.0	(\$1,010.0)
Total Workyears	0.0	488.5	488.5	477.3	-11.2

## **Program Project Description:**

The Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), section 3(c)(5), states that the Administrator shall register a pesticide if it is determined that, when used in accordance with labeling and common practices the product "will not generally cause unreasonable adverse effects on the environment." Further, FIFRA defines "unreasonable adverse effects on the environment" as "any unreasonable risk to man or the environment."

EPA's Pesticides Program screens new pesticides before they reach the market and ensures that pesticides already in commerce are safe. As directed by FIFRA, the Federal Food, Drug, and Cosmetic Act (FFDCA), and the Food Quality Act of 1996 that amended FIFRA and FFDCA, EPA is responsible for registering and re-evaluating pesticides to protect consumers, pesticide users, workers who may be exposed to pesticides, children, and other sensitive populations. To make regulatory decisions and establish tolerances, the maximum allowable pesticide residues on food and feed, EPA must balance the risks and benefits of using the pesticide, consider cumulative and aggregate risks, and ensure extra protection for children.

Laboratory activity for the Pesticide Program supports the goal of protecting human health through efforts at three laboratories: an analytical chemistry laboratory and a microbiology laboratory at the Environmental Science Center (ESC) at Fort Meade, MD, and an environmental chemistry laboratory (ECL) at Stennis Space Center, Bay St. Louis, MS. These laboratories develop and validate environmental chemistry, analytical chemistry and genetically modified organism (GMO) plant incorporated protectant methods to ensure the United States Department of Agriculture (USDA), the United States Geological Survey (USGS), EPA offices, and states have reliable methods to measure and monitor pesticide residues in food and in the environment. The laboratories, in cooperation with industry, state and other EPA laboratories, develop multiresidue analytical methods to allow enforcement agencies to test for several different chemicals using one test. For additional information, visit http://www.epa.gov/oppbead1/labs/index.htm.

FY 2009 Activities and Performance Plan:

In 2009, the Agency will continue to protect human health by evaluating residue analytical methods for detecting pesticide residues in food and feed, ensuring suitability for monitoring pesticide residues and enforcement of tolerances. This will be accomplished by developing and

validating multi-residue pesticide analytical methods for food, feed and water for use by other Federal (USDA Pesticide Data Program and FDA) and state laboratories, and subsequently the program office. Laboratories further support the estimation of human health risks from pesticide

use by operating the National Pesticide Standard Repository and by conducting chemistry and

efficacy testing for antimicrobials.

EPA's laboratories will continue to provide quality assurance and technical support and training to EPA regional offices, state laboratories, and other Federal agencies that implement the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA). The laboratories will evaluate registered products that are most crucial to infection control (sterilants, tuberculocides, and hospital-level disinfectants). Under the Plant-Incorporated Protectant (PIP) method validation program, work

will continue on evaluating several novel molecular-based methods.

**Performance Targets:** 

Work under this program supports multiple performance objectives. Some of this program's performance measures are program outputs which represent statutory requirements to ensure that pesticides entering the marketplace are safe for human health and the environment and when used in accordance with the packaging label present a reasonable certainty of no harm. While program outputs are not the best measures of risk reduction, they do provide a means for realizing benefits in that the program's safety review prevents dangerous pesticides from

entering the marketplace.

FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

• (+\$15.0) This reflects an increase for payroll and cost of living for existing FTE.

• (+\$188.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support

costs across programs.

**Statutory Authority:** 

PRIA 2; FIFRA; FFDCA; FQPA.

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#### **Pesticides: Protect the Environment from Pesticide Risk**

Program Area: Pesticides Licensing Goal: Healthy Communities and Ecosystems Objective(s): Chemical and Pesticide Risks

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$0.0	\$41,750.0	\$41,214.0	\$41,215.0	\$1.0
Science & Technology	\$0.0	\$2,115.0	\$2,087.0	\$2,216.0	\$129.0
Total Budget Authority / Obligations	\$0.0	\$43,865.0	\$43,301.0	\$43,431.0	\$130.0
Total Workyears	0.0	320.5	320.5	307.4	-13.1

## **Program Project Description:**

The Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), section 3(c)(5), states that the Administrator shall register a pesticide if it is determined that, when used in accordance with labeling and common practices the product "will not generally cause unreasonable adverse effects on the environment." Further, FIFRA defines "unreasonable adverse effects on the environment" as "any unreasonable risk to man or the environment."

Along with assessing the risks that pesticides pose to human health, EPA conducts ecological risk assessments to determine potential effects on plants, animals, and ecosystems. EPA works to protect ecosystems, particularly the plants and animals that are not targets of the pesticide, and satisfies additional responsibilities under the Endangered Species Act (ESA).<sup>6</sup> As directed by FIFRA, EPA must determine that a pesticide is not likely to harm the environment, and may impose risk mitigation measures such as restricting uses, denying uses, or requiring monitoring of environmental conditions, such as effects on water sources.<sup>7</sup> In making its regulatory decisions, the Agency considers both the risks and the benefits derived from the use of the pesticide.

Laboratory activities for the Pesticides program support the goal of protecting the environment from pesticide use through three pesticides laboratories: an analytical chemistry laboratory and a microbiology laboratory at the Environmental Science Center (ESC) at Fort Meade, MD, and an environmental chemistry laboratory (ECL) at Stennis Space Center, Bay St. Louis, MS. These laboratories develop and validate environmental and analytical chemistry methods and genetically modified organism (GMO) plant incorporated protectant methods to ensure the United States Department of Agriculture (USDA), the United States Geological Survey (USGS),

<sup>&</sup>lt;sup>6</sup> The Endangered Species Act of 1973 sections 7(a)1 and 7 (a)2; Federal Agency Actions and Consultations, as amended (16 U.S.C. 1536(a)). Available at U.S. Fish and Wildlife Service, Endangered Species Act of 1973 internet site: <a href="http://www.fws.gov/endangered/esa.htm#Lnk07">http://www.fws.gov/endangered/esa.htm#Lnk07</a>.

<sup>&</sup>lt;sup>7</sup> Federal Insecticide, Fungicide, and Rodenticide Act, as amended. January 23, 2004. Section 3(a), Requirement of Registration (7U.S.C. 136a). Available online at: www.epa.gov/opp00001/regulating/fifra.pdf.

EPA offices, and states have reliable methods to measure and monitor pesticide residues in food and in the environment. The laboratories, in cooperation with industry, state and other EPA laboratories, develop multi-residue analytical methods to allow enforcement agencies to test for several different chemicals using one test.

### FY 2009 Activities and Performance Plan:

In 2009, the Agency will support the protection of the environment by developing methods and conducting analyses to make more informed decisions regarding pesticide exposures and risk to the environment and by operating the National Pesticide Standard Repository to support Federal and state labs involved in enforcement activities. Under the Plant-Incorporated Protectant (PIP) method validation program, work will continue on evaluating several novel molecular-based methods.

The laboratories will also support the protection of the environment by:

- 1) Evaluating residue analytical methods used for detecting pesticide residues in environmental matrices, such as water, soil and sediment. Evaluating residue analytical methods will give the program confidence in assessing the results generated by the registrant and submitted to the Agency, which is required by the pesticide registration guidelines of the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA). Evaluating residue analytical methods also will assist the Agency in developing and validating multi-residue pesticide analytical methods for environmental matrices for use by other Federal and state laboratories to estimate environmental risks;
- 2) Responding to urgent pesticide program needs for analytical chemistry support to address specific short-term, rapid turnaround issues of high priority. The labs cooperate with regional activities related to analysis of environmental samples for select pesticides or other environmental contaminants related to pesticide production or disposition and develop exposure data for dioxins, polychlorinated biphenyls (PCBs) and other persistent contaminants of environmental concern, to support Agency environmental risk assessments;
- 3) Conducting product performance evaluations of antimicrobials to remove inefficacious products and eliminate unnecessary source effluent affecting the environment. The labs also provide data to support use of effective tools for remediation efforts and testing capacity for environmental monitoring of microbial populations (due to overt or unintentional contamination). Another activity involves conducting validation services on methods used to detect DNA and/or proteins for PIPs in major agricultural commodities such as corn, soybeans, potatoes, cotton, etc.

EPA's laboratories provide technical support and quality assurance support to regional, state and other Federal laboratories in numerous ways. The laboratories are responsible for the posting and upkeep of Residue Analytical Methods (RAMs) and Environmental Chemistry Methods (ECMs) for food, feed, soil and water on the EPA web site. These methods are frequently the only resource regional offices, state laboratories and other federal agencies have for current methodology for the newest pesticides. The Microbiology Laboratory has also posted and

maintains the methods used to determine the efficacy of microbiological products on the web where there are approximately 400 methods currently available. (See <a href="http://www.epa.gov/oppbead1/methods/">http://www.epa.gov/oppbead1/methods/</a>. Additionally, ACB and ECB respond to a number of requests (approximately 90 per year) for method information. These requests primarily come from state FIFRA laboratories.

The laboratories are also involved in the development of multi-residue analytical methods (MRMs) – methods that are capable of measuring several similar pesticides simultaneously. These MRMs are made available to state and Federal labs involved in residue monitoring and enforcement activities.

The Analytical Chemistry Branch operates the EPA National Pesticide Standard Repository (NPSR) which provides pesticide reference materials to Federal and state labs for enforcement activities. The NPSR shipped approximately 6,000 analytical reference standards to enforcement laboratories in FY 2007. Based on growth in number of standards requested from FY05 (5000 samples) and FY06 (5800 samples), the NPSR is expected to provide over 6500 standards in FY08 and over 7000 in FY 09.

The labs also participate in AAPCO (American Association of Pest Control Officials) and SFIREG (State FIFRA Issues and Research Evaluation Group) pesticide lab technical meetings with state and industry chemists, responding to issues raised by enforcement laboratories. Additionally, the laboratories are represented on and work through the AOAC (Association of Analytical Chemists) to develop and implement consensus methods for microbiology and chemistry.

In the area of quality assurance, the Agency's labs assist state and Federal partners in several ways. Examples include providing review of Quality Management Plans for Homeland Security laboratory projects conducted under Interagency Agreements (IAGs) with Food and Drug Administration and the Department of Defense, providing technical assistance and oversight on quality assurance and technical questions from FDA and DoD laboratories for a variety of projects; providing quality assurance oversight to the FDA/White Oak facility for the Three Step Method collaborative validation study (the FDA did not have a quality assurance unit in place at the time of the study) and conducting a readiness review at ten collaborating laboratories working on the validation of the Three Step Method. The Three Step Method quantitatively measures the efficacy of antimicrobials for inactivating anthrax spores.

## **Performance Targets:**

Work under this program supports multiple performance measures. Some of the pesticide program's performance measures are program outputs which represent statutory requirements to ensure that pesticides entering the marketplace are safe for human health and the environment and when used in accordance with the packaging label present a reasonable certainty of no harm.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

• (+\$107.0) This reflects an increase for payroll and cost of living for existing FTE.

• (+\$22.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

# **Statutory Authority:**

PRIA 2; FIFRA; FFDCA; FQPA.

### Pesticides: Realize the Value of Pesticide Availability

Program Area: Pesticides Licensing Goal: Healthy Communities and Ecosystems Objective(s): Chemical and Pesticide Risks

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$0.0	\$12,114.0	\$11,959.0	\$12,870.0	\$911.0
Science & Technology	\$0.0	\$472.0	\$465.0	\$495.0	\$30.0
Total Budget Authority / Obligations	\$0.0	\$12,586.0	\$12,424.0	\$13,365.0	\$941.0
Total Workyears	0.0	90.4	90.4	93.7	3.3

## **Program Project Description:**

Within the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), the definition of "unreasonable adverse effects on the environments" expands upon the concept of protecting against unreasonable risks to man or the environment, by adding "taking into account the economic, social and environmental costs and benefits of the use of any pesticide..." The Realize the Value of Pesticides Program focuses on ensuring that adequate pesticides are available both in emergency situations and through ongoing education and research in environmentally friendlier pest remediation methods. An example of actions that lead to these societal benefits are exemptions granted under FIFRA Section 18. In the event of an emergency, FIFRA Section 18 provides EPA the authority to temporarily exempt certain pesticides uses from registration requirements.

EPA must ensure that such emergency uses will not present an unreasonable risk to human health or the environment. EPA's timely review of emergency exemptions has avoided an estimated \$1.5 billion in crop losses per year, resulting from incidents of new pests on crops when exemptions are necessary while progress is made towards full registration. In such cases, EPA's goal is to complete the more detailed and comprehensive risk review conducted for pesticide registration within three years.

The statute clearly recognizes that there will be societal benefits beyond protection of human health and the environment from the pesticide registration process that it establishes. Section 3 of FIFRA also authorizes EPA to register "me-too" products; that is products that are identical or substantially similar to already-registered products. The entry of these new products, also known as "generics," into the market can cause price reductions resulting from new competition and broader access to products. These price declines generate competition that provides benefits to farmers and consumers. For example, an estimated \$900 million in termite damage is avoided each year through the availability of effective termiticides. While some effective termiticides have been removed from the market due to safety concerns, EPA continues to work with industry to register safe alternatives that meet or exceed all current safety standards and offer a high level of protection.

Three laboratories support the pesticide program by providing data that are used by EPA to inform regulatory decisions that recognize societal benefits: an analytical chemistry laboratory and a microbiology laboratory at the Environmental Science Center (ESC) at Fort Meade, MD, and an environmental chemistry laboratory (ECL) at Stennis Space Center, Bay St. Louis, MS. These laboratories support program activities by validating environmental and analytical chemistry methods to ensure that the Food and Drug Administration (FDA), the United States Department of Agriculture (USDA), EPA offices, and states have reliable methods to measure and monitor pesticide residues in food and in the environment. Additionally, the laboratories provide support to ensure that certain pesticide products are efficacious. The laboratories, in cooperation with industry, state and other EPA laboratories, develop multi-residue analytical methods to allow enforcement agencies to test for several different chemicals using one test.

### FY 2009 Activities and Performance Plan:

In 2009, the Agency will continue to realize the benefits of pesticides by operating the National Pesticide Standard Repository and conducting chemistry and efficacy testing for antimicrobials. EPA's laboratories will continue to provide quality assurance and technical support and training to EPA regions, state laboratories, and other Federal agencies that implement the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA). The laboratories will evaluate registered products that are most crucial to infection control (sterilants, tuberculocides, and hospital-level disinfectants). Under the plant-incorporated protectants (PIP) method validation program, work will continue on evaluating several novel molecular-based methods.

The laboratories support the program by evaluating residue analytical methods for detecting pesticide residues in food and feed ensuring suitability for monitoring pesticide residues and enforcement of tolerances. The National Pesticide Standard Repository also distributes analytical standards to Federal and state laboratories involved in enforcement activities. The labs develop and validate multi-residue pesticide analytical methods for food, feed and water for use by other Federal (USDA Pesticide Data Program and FDA) and state laboratories. These laboratories generate residue data that is then used by the program office to estimate human health risks. The labs are prepared to respond to urgent program needs for analytical chemistry support and special studies to address specific short-term, rapid turnaround, priority issues.

In addition to residue methods, the labs provide method validation services for genetically modified organism (GMO) products (PIPs). They also develop data to support FIFRA section 18 uses for new chemicals where efficacy data is non-existent (particularly biothreat agents, including *B. anthracis*, or emerging hospital pathogens), as well as evaluate the product performance of antimicrobials used to control infectious pathogens in hospital environments. The labs develop new test methods for novel uses or emerging pathogens, including biothreat agents, in order to provide guidelines for efficacy data for public health claims, guidance for registration, and to provide technical support and training on testing methods and procedures.

### **Performance Targets:**

Work under this program supports multiple performance objectives. Some of this program's performance measures are program outputs which represent statutory requirements to ensure that

pesticides entering the marketplace are safe for human health and the environment and when used in accordance with the packaging label present a reasonable certainty of no harm. While program outputs are not the best measures of risk reduction, they do provide a means for realizing benefits in that the program's safety review prevents dangerous pesticides from entering the marketplace.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+14.0) This reflects an increase for payroll and cost of living for all FTE.
- (\$16.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

## **Statutory Authority:**

PRIA 2; FIFRA; FFDCA; FQPA.

Program Area: Research: Clean Air

## **Research: Clean Air**

Program Area: Research: Clean Air Goal: Clean Air and Global Climate Change Objective(s): Enhance Science and Research

## (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$0.0	\$81,054.0	\$79,993.0	\$80,588.0	\$595.0
Total Budget Authority / Obligations	\$0.0	\$81,054.0	\$79,993.0	\$80,588.0	\$595.0
Total Workyears	0.0	236.2	236.2	236.4	0.2

## **Program Project Description:**

EPA's Clean Air Research Program provides the scientific foundation for the Agency's actions to protect the air all Americans breathe. The program supports the Agency's implementation of the Clean Air Act (CAA), especially the National Ambient Air Quality Standards (NAAQS),<sup>8</sup> which set limits on how much tropospheric ozone, particulate matter, carbon monoxide, sulfur dioxide, nitrogen oxides, and lead are allowed in the atmosphere.

The program is primarily focused on particulate matter (PM), but includes research on ozone and hazardous air pollutants, also known as air toxics. The program is guided by a series of National Academy of Sciences (NAS) reports<sup>10</sup> and a multi-year plan that outlines research needs and plans to meet those needs, and establishes milestones for evaluating the program's progress.

The scientific findings from EPA's air research inform the development of Integrated Science Assessments, formerly known as Air Quality Criteria Documents, which are periodic reports that synthesize the science relevant to setting the NAAQS. These assessments are prepared by the Human Health Risk Assessment program and used by EPA's Air and Radiation program to develop and propose revisions to the NAAQS. The program also provides the science necessary to support EPA Regional Offices and state regulatory agencies to identify and design effective strategies to meet the standards. The standard setting and implementation research are also informed by integrated research (i.e., across all media—air, water, and land) on the impacts of climate change and mercury in the Research: Global Change and Research: Human Health and Ecosystems programs respectively.

A subcommittee of EPA's Board of Scientific Counselors (BOSC)—a Federal advisory committee comprised of qualified, independent scientists and engineers—conducted a peer review of the particulate matter and tropospheric ozone research programs in calendar year 2005.

<sup>&</sup>lt;sup>8</sup> For more information, see http://www.epa.gov/air/criteria.html.

<sup>&</sup>lt;sup>9</sup> For more information, see <a href="http://www.epa.gov/pmresearch/">http://www.epa.gov/pmresearch/</a>.

<sup>&</sup>lt;sup>10</sup> The most recent report is: NRC, Research Priorities for Airborne Particulate Matter: IV. Continuing Research Progress. Washington, D.C.: National Academies Press (2004). See http://books.nap.edu/catalog/10957.html.

The subcommittee also conducted a mid-cycle review of the program in September 2007, and noted in their draft report that "...the quality of the science was high, [and] that it was relevant to Agency and user clients. It was felt that the science was also highly informative to the science community itself, and that there was evident progress and Program evolution with the advancement of the respective science fields."<sup>11</sup>

### FY 2009 Activities and Performance Plan:

In FY 2008, EPA integrated its air research activities around a multi-pollutant approach. This reorganization was guided by recommendations from the NAS and the BOSC, as well as the emerging research needs of EPA's Air and Radiation program. Also, a revised multi-year research plan has recently been completed. The long-term goals of the integrated program are to improve the Agency's setting of air quality standards, such as the NAAQS; air quality management decisions by parties such as air resource boards and the states, which implement the Clean Air Act; and to improve the understanding of how different sources of air pollution, via atmospheric transportation and transformation, result in human exposure and health effects, such as pulmonary and cardiovascular disease, as well as other noncancer and cancer outcomes. The program will increasingly focus on how to address specific sectors contributing to air pollution in a more holistic manner, with the goal of more effective and efficient strategies.

In FY 2009, EPA's Clean Air Research program will continue to study Americans' exposure to air pollution, and the links between sources of pollution and health outcomes. The program will develop computer models of emissions and the atmosphere, which are used to forecast air quality at local and national scales; predict public exposure to air pollutants; and assist states in developing and validating plans to meet the requirements of the Clean Air Act. The program also will study atmospheric chemistry, such as emission mixtures and the formation of secondary pollutants through in-atmosphere reactions; develop ambient air sampling techniques; and conduct research to correlate ambient measurements of emissions with both their sources and with levels of human exposure.

The program's exposure research will emphasize development of a framework for assessing the effectiveness of air pollution regulations and control strategies. EPA will continue its research to understand air pollution near roads. In collaboration with the Federal Highways Administration (FHWA), the program will focus on topics such as measuring and characterizing emissions near roads; understanding the health effects from those pollutants; and characterizing the effectiveness of low-cost mitigation options.

The integrated program will continue research to inform Agency, state and tribal air quality managers about the sources of air pollution and methods for managing emissions. <sup>14</sup> It will investigate and apply advanced methods to measure the quantity and chemical composition of airborne toxics and particulate matter emissions from human-made and natural sources. These data support development of improved emission inventories, which provide essential data for

<sup>&</sup>lt;sup>11</sup> The final report will be available at: http://www.epa.gov/osp/bosc/reports.htm

<sup>&</sup>lt;sup>12</sup> For more information, see <a href="http://www.epa.gov/nerl/goals/air/">http://www.epa.gov/nerl/goals/air/</a>.

<sup>&</sup>lt;sup>13</sup> For more information, see http://www.epa.gov/nerl/goals/air/linkages.html.

<sup>&</sup>lt;sup>14</sup> For more information, see <a href="http://www.epa.gov/appcdwww/">http://www.epa.gov/appcdwww/</a>.

trend analysis, Regional, and local scale air quality modeling, regulatory strategies and impact assessments, and human exposure modeling. These methods also support source apportionment, which traces pollutants measured in ambient air to specific sources based on chemical or structural markers in the pollutants that are unique to certain sources. The program also will generate emission samples from various sources for use in exposure and toxicology studies to understand how health effects vary by source, and develop and evaluate the cost and performance of technologies capable of reducing emissions.

EPA will continue collaborate with the Department of Commerce's National Oceanic and Atmospheric Agency (NOAA), to develop advanced air quality models that simulate transport and fate of pollutants in the atmosphere. These models are used by EPA and NOAA, state and local governments, and the general air pollution research and monitoring community to understand and forecast the location, composition and magnitude of air pollutants, and to develop effective emission control policies and regulations. In the BOSC evaluation, the program was commended for the strong relationships it has established with other funding organizations. The research collaboration and coordination supported by the FY 2009 budget request will ensure that the scientific and technical needs of the Air Research Program continue to be met with minimal duplication of effort.

Further, the Agency will continue epidemiological, clinical, and toxicological studies of air pollution's health effects. Research will focus on determining how the toxicity of particles differs by particle size and chemical composition; understanding how emissions from different sources affect health; the degree to which genes, lifestyle, age, and diseases like diabetes and asthma affect susceptibility to air pollution; and understanding the mechanisms inside the human body by which air pollution causes harm. EPA also will investigate air pollution's effects on cardiopulmonary, nervous, reproductive, and immune systems and on development during pregnancy and infancy. The program also will conduct epidemiological studies of communities with single emission sources or industrial sectors to improve understanding of how health endpoints are connected to distinct sources of air pollution. In FY 2009, a priority area for the program's health effects research will be improving scientific understanding of how particle size influences particulate matter–associated health effects.

The program makes extensive use of the Science to Achieve Results (STAR) program's competitive, peer-reviewed grants. In FY 2009, STAR will continue to fund five-year grants to multi-disciplinary particulate matter research centers at five universities. STAR also will continue to fund a ten-year grant (the largest in EPA's history) to the Multi-Ethnic Study of Atherosclerosis—Air Pollution Study, which is examining links between long-term exposure to particulate matter and heart attacks and strokes in 8,700 volunteers in six states, as well as a five-year grant to the Health Effects Institute, a nonprofit research organization cosponsored by EPA and the automotive industry to conduct independent research on the health effects of air

<sup>15</sup> For more information, see http://www.epa.gov/ttn/chief/eiinformation.html.

<sup>&</sup>lt;sup>16</sup> For more information, see http://www.epa.gov/nheerl/research/cleanair.html.

<sup>&</sup>lt;sup>17</sup> For more information, see: <a href="http://es.epa.gov/ncer/science/pm/">http://es.epa.gov/ncer/science/pm/</a>.

<sup>&</sup>lt;sup>18</sup> For more information, see http://cfpub.epa.gov/ncer\_abstracts/index.cfm/fuseaction/outlinks.centers/centerGroup/19/.

<sup>&</sup>lt;sup>19</sup> For more information, see <a href="http://depts.washington.edu/mesaair/">http://depts.washington.edu/mesaair/</a>.

<sup>&</sup>lt;sup>20</sup> For more information, see <a href="http://www.healtheffects.org/">http://www.healtheffects.org/</a>.

pollution. The program also will fund grants to develop "dynamic" air quality management tools so that local and state air quality managers can adapt emission control plans to changing circumstances in near-real time.

The Office of Management and Budget (OMB) rated the Research: NAAQS program as "adequate" in the program's second Program Assessment Rating Tool (PART) review, which was conducted in calendar year 2005 under the program title "National Ambient Air Quality Standards Research."<sup>21</sup> This rating demonstrates improvement from the program's previous review—conducted in calendar year 2003—in which OMB rated it "results not demonstrated." The improvement in score is attributable primarily to the finalization of two long-term goals toward which the program commits to work: (1) reducing uncertainty in the science that supports standard-setting and air quality management decisions and (2) assessing the links between sources of air pollution and health outcomes. In response to OMB's recommendations following the 2005 review, the program is currently improving integration of its financial and performance data, developing and finalizing methods for measuring progress toward the program's annual and long-term measures, and implementing annual program reviews which will be completed in June The program also adopted a measure of its efficiency based on an earned value 2008. management concept.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of NAAQS program publications rated as highly cited papers	32.9	35.7	No Target Established*	33.9	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percent progress toward completion of a hierarchy of air pollutant sources based on the risk they pose to human health.	UD	No Target Established	50	70	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percent planned actions accomplished toward the long-term goal of reducing uncertainty in the science that support standard setting and air quality management	100	100	100	100	Percent

<sup>&</sup>lt;sup>21</sup> For more information, see <a href="http://www.whitehouse.gov/omb/expectmore/summary.10001137.2005.html">http://www.whitehouse.gov/omb/expectmore/summary.10001137.2005.html</a>.

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	decisions.					

\*No FY 2008 target was established because targets are set every two years.

The research conducted under this program supports EPA Strategic Objective 1.6. Specifically, the program provides sound science to support EPA's goal of clean air by conducting leading-edge research and developing a better understanding and characterization of human health and environmental outcomes.

The program gauges its annual and long-term success by assessing its progress on several key measures. In FY 2009, the program strives to complete 100 percent of its planned actions related to the long-term goal of reducing uncertainty in the science that supports standard setting and air quality management decisions. Additionally, the program plans to complete additional work toward a hierarchy of pollutant sources based on the linkages between source emissions and the concentration of pollutants in ambient air, and the risk they pose to human health. Feedback from the ongoing BOSC review is being used to refine this approach heading into FY 2009.

The program's bibliometric measure, which assesses the quality and impact of its scientific publications compared to other publications in the same field, demonstrates that the programs' publications are "highly cited" 3.3 times more than other publications. In FY 2009, the program aims to further increase its percentage of "highly cited" publications to 33.9 percent. Achieving these ambitious targets will ensure EPA continues to make significant progress toward providing the research needed to meet its long-term clean air goals.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$1,754.0) This reflects an increase for payroll and cost of living for all FTE.
- (+\$116.0 / -0.4 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.
- (-\$1,150.0) This reflects a reduction in research that supports air quality standard setting and links sources of emissions to human exposure to air pollutants and their health endpoints. It includes reduced funding for the Science to Achieve Results (STAR) grants program to conduct research on particulate matter (*i.e.*, soot) that would inform EPA's Air and Radiation program, which sets limits on the amount of particulate matter legally allowed in the air. In the context of the larger research program and considering the growing challenges the Agency faces, this reduction would minimize the impact to the highest priority work in the air research program, such as studying emission sources, investigating human exposure to air pollutants, developing methods to manage emissions, and investigating air pollutants health effects.
- (-\$125.0 / +0.6 FTE) This reflects the net result of realignments of travel, general expense, and contract resources and shifts of FTE between the air, human health and

ecosystems, land protection and restoration, drinking water, and computational toxicology research programs to align with programmatic priorities.

# **Statutory Authority:**

CAA; ERDDA.

### **Research: Global Change**

Program Area: Research: Clean Air Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$20,449.9	\$16,908.0	\$19,688.0	\$16,365.0	(\$3,323.0)
Total Budget Authority / Obligations	\$20,449.9	\$16,908.0	\$19,688.0	\$16,365.0	(\$3,323.0)
Total Workyears	39.2	32.6	32.6	32.2	-0.4

# **Program Project Description:**

EPA's Global Change research is assessment-oriented, focused on understanding the effects of global change—particularly climate variability and change—on air quality, water quality, aquatic ecosystems, human health and social well-being in the United States. The Agency strives to produce timely and useful information, decision support tools and adaptation strategies that will enable resource managers, policymakers, and other stakeholders to account for global change when making decisions.

The program is also an active participant in the U.S. Climate Change Science Program (CCSP), the interagency Federal effort to improve scientific understanding of climate change.<sup>22</sup> EPA's program priorities are consistent with those of the CCSP, which coordinates and integrates climate change research among 13 Federal departments and agencies, and CCSP's Strategic Plan,<sup>23</sup> which is being revised. The program also is guided by a multi-year research plan developed by EPA, which is currently under revision.<sup>24</sup>

A subcommittee of EPA's Board of Scientific Counselors (BOSC)—a Federal advisory committee comprised of qualified, independent scientists and engineers—conducted a peer review of the program in 2005, and reported that the program "has provided substantial benefits to the nation and that it is on course to make significant further contributions." The subcommittee began a mid-cycle review of the program in January 2008.

<sup>22</sup> 

<sup>&</sup>lt;sup>22</sup> For more information, see http://www.climatescience.gov/.

National Science and Technology Council, *Strategic Plan for the U.S. Climate Change Science Program* (Washington: NSTC, 2003). Available at: http://climatescience.gov/Library/stratplan2003/

<sup>&</sup>lt;sup>24</sup> The program's multi-year plan is currently being revised. The prior plan (2003 version) is available at: <a href="http://www.epa.gov/osp/myp/global.pdf">http://www.epa.gov/osp/myp/global.pdf</a>.

<sup>&</sup>lt;sup>25</sup> U.S. EPA, Board of Scientific Counselors, Subcommittee on Global Change Research, *Review of the Office of Research and Development's Global Change Research Program at the U.S. Environmental Protection Agency, Final Report.* Washington, D.C.: EPA (2006), 6. See <a href="http://www.epa.gov/osp/bosc/pdf/glob0603rpt.pdf">http://www.epa.gov/osp/bosc/pdf/glob0603rpt.pdf</a>.

#### FY 2009 Activities and Performance Plan:

In FY 2009, EPA will be in the final stages of revising its global change multi-year research plan to focus on three long-term goals: (1) understanding how climate change will affect air quality in the United States, (2) understanding how climate change will affect water quality and aquatic ecosystems, and (3) supporting the statutory mandates of the CCSP to produce periodic assessments of the effects of climate change. A component of the first two goals is to provide support to decision makers with areas of responsibility likely to be affected by climate change, such as air quality district managers, state environmental agencies, watershed managers, and operators of waste and drinking water systems. Two key work products planned under the program's new structure are comprehensive assessments of how climate change will affect U.S. air quality and water quality. These assessments will help EPA's Air and Radiation program and Water program, respectively, understand how climate change will affect their ability to meet statutory, regulatory, and programmatic requirements and account for climate change's effects in their future actions.

The U.S. Global Change Research Act of 1990 mandates periodic scientific assessments of the effects of global change. 26 Section 106 of the act states that these assessments should integrate and interpret the findings of the Federal government's climate change research; analyze the effects of global change on the natural environment, agriculture, energy production and use, land and water resources, transportation, human health and welfare, human social systems, and biological diversity; analyze current trends in global change; and project major trends for the next 25 to 100 years. From FY 2006 through FY 2008, EPA will participate in the development of CCSP's Synthesis and Assessments Products (SAPs), serving as lead Agency for three of the 21 assessments.<sup>27</sup> Two of the EPA SAPs are among those required to help the CCSP meet the statutory requirements of the 1990 Act. In FY 2009, EPA will continue to participate in CCSP's programmatic, assessment, and planning activities.

The program also will continue decision support efforts by inventorying and assessing the climate-senstitive decisions made by local and state decision makers to identify which decisions are most impacted by climate change and which decisions can benefit most from EPA's scientific findings. A pilot effort in previous fiscal years developed this approach in a specific region of the U.S. (the Chesapeake Bay); in FY 2009, the program will begin to cover the entire country. The results from these assessments will help EPA prioritize its future climate change work.

The program also will develop computer models that simulate how global change may affect U.S. air quality, <sup>28</sup> making progress toward its performance goal to complete a framework linking global change to air quality. The program will model and evaluate potential adaptive responses to climate change, such as changes in energy, pollution control, and transportation technologies, and behavior in various regions and sectors of the U.S.<sup>29</sup> Together, these efforts will help air

 $<sup>^{26}</sup>$  See 15 USC §2936.  $^{27}$  For more information, see http://www.climatescience.gov/Library/sap/sap-summary.php .

<sup>&</sup>lt;sup>28</sup> For more information, see http://www.epa.gov/nerl/goals/global/.

<sup>&</sup>lt;sup>29</sup> For more information, see http://www.epa.gov/appcdwww/apb/greengas.htm.

quality resource managers make informed decisions about how to respond to global change's effects on air quality.

The global change research program makes extensive use of the Science to Achieve Results (STAR) program's competitive, peer-reviewed grants. In FY 2009, STAR's global change component will focus on developing strategies to meet air quality standards that account for future changes in climate and land use, investigating the sensitivity of U.S. water systems to global change, and developing models to quantitatively assess the impacts of global change on water systems.

In FY 2009, the program will shift its environmental and health effects research emphasis to support a comprehensive assessment of how climate change will affect water quality, including aquatic ecosystems. Previous efforts in this area have developed quantitative tools for characterizing the health of coral reefs and studied how changes in water temperature and ultraviolet radiation will affect corals and their symbionts, efforts that led the BOSC to conclude that "the Program is well designed and the researchers have produced important and useful results and products."

The Office of Management and Budget (OMB) rated the Global Change research program as "adequate" in the program's first Program Assessment Rating Tool (PART) review, which was conducted in 2006 under the title "Global Change Research." The rating is attributable primarily to appropriate program purpose and design, strategic planning, program management, and demonstration of some program results. As follow-up actions to the PART, OMB recommended that the program (1) finalize independent, review-informed performance measures; (2) clarify the program's framework and mission; (3) develop a means to measure the program's efficiency; and (4) improve budget–performance integration. In response to these recommendations, the program will begin collecting initial long-term measurement data during its mid-cycle BOSC review in January, 2008, and will collect formal long-term measurement data during its comprehensive BOSC review scheduled for late 2009. Once this baseline information is available, the program will implement new BOSC-informed long-term measures. Additionally, the program is revising its multi-year plan around a clearer framework, and has developed an efficiency measure influenced by earned value management.

# **Performance Targets:**

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered.	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percent progress toward completion of a framework linking global change to air quality.	75	75	85	95	Percent

The research conducted under this program supports EPA Objective 4.4. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions related to the health of people, community, and ecosystems, with a focus on global change.

The program gauges its annual and long-term success in meeting this objective by assessing its progress on several key measures. In FY 2009, the program aims to further improve its bibliometric analysis results by (1) increasing the percentage of program publications rated as "highly cited" to 23 percent and (2) increasing the percentage of program publications rated as "high impact" to 24.6 percent. Improvements in these measures demonstrate increased quality and utility of the program's research. In addition, the program plans to meet 100 percent of its planned outputs, and complete additional work toward a framework linking global change to air quality. By meeting these targets, the research program will improve the Agency's ability to make guidance and policy decisions related to global change.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$871.0) This reflects an increase for payroll and cost of living for all FTE.
- (-\$3,092.0) This reduction is a result of a Congressionally directed increase included in the FY 2008 Omnibus for support of future rulemaking on greenhouse gases. Funds were provided for research on global climate change research. This schedule is not sustained in the FY 2009 budget request.
- (-\$1,102.0 / -0.4 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

### **Statutory Authority:**

USGCRA; NCPA; ERDDA.

**Program Area: Research: Clean Water** 

### **Research: Drinking Water**

Program Area: Research: Clean Water Goal: Clean and Safe Water Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$44,342.9	\$48,548.0	\$48,775.0	\$45,283.0	(\$3,492.0)
Total Budget Authority / Obligations	\$44,342.9	\$48,548.0	\$48,775.0	\$45,283.0	(\$3,492.0)
Total Workyears	202.1	207.2	207.2	190.2	-17.0

# **Program Project Description:**

EPA's Drinking Water Research Program provides sound scientific approaches for ensuring safe and sustainable drinking water through integrated, multidisciplinary applied research. This program provides methodologies, data, tools, models, and technologies in support of health risk assessments and other needs pertaining to regulatory decisions under the Safe Drinking Water Act's (SDWA) statutory requirements. Research also is targeted at implementation of regulatory decisions, addressing simultaneous compliance issues, promoting the sustainability of water resources, the reliable delivery of safe drinking water, and developing approaches to improve water infrastructure. The program is designed around the water cycle and the research is organized around five theme areas (assessment tools, source water protection, treatment strategies, distribution/storage/infrastructure, and exposure/health effects). This structure provides opportunities for integrating method development with health effects research and applications in treatment technologies and water distribution systems.

Research in the Drinking Water Research Program is coordinated with the Agency's regulatory activities and timelines. Current research topics include revisions to the Total Coliform Rule (TCR) and implementation of recent regulatory decisions including the Ground Water Rule, the Stage 2 Disinfection Byproduct Rule (DBP2), and the Long-Term 2 Enhanced Surface Water Treatment Rule (LT2). Research is also targeted at supporting the Underground Injection Control (UIC) regulations that pertain to geologic sequestration of carbon. Another major component of the research program is addressing the information gaps associated with chemicals and microorganisms that are on the Contaminant Candidate List (CCL). Several peer-reviewed research strategies<sup>30,31</sup> and guidance from external experts<sup>32,33,34,35</sup> have provided input and

<sup>&</sup>lt;sup>30</sup> U.S. EPA, Office of Research and Development. *Research Plan for Microbial Pathogens and Disinfection By-Products in Drinking Water*. EPA 600-R-97-122, Washington, D.C.: U.S. Government Printing Office (1997). <sup>31</sup> U.S. EPA, Office of Research and Development. *Research Plan for Arsenic in Drinking Water*. EPA 600-R-98-

<sup>042,</sup> Washington, D.C.: U.S. Government Printing Office (1998).

<sup>&</sup>lt;sup>32</sup> National Research Council. *Classifying Drinking Water Contaminants for Regulatory Consideration*. Washington, D.C.: The National Academies Press (2001).

<sup>&</sup>lt;sup>33</sup> National Academies of Science. *From Source Water to Drinking Water: Workshop Summary*. Washington, D.C.: The National Academies Press (2004).

guidance for charting the research directions. The Agency also maintains a Drinking Water Research Program (DWRP) Multi-Year Plan<sup>36</sup> (MYP) that outlines steps for meeting these needs and annual performance goals and measures for evaluating progress. The Agency is currently revising the drinking water MYP to reflect anticipated science and regulatory needs in FY 2009 and beyond. These plans are subjected to rigorous peer review<sup>37</sup> and address high priority research questions related to the safety of drinking water and the safety, reliability, and sustainability of drinking water infrastructure.

In 2007, the Drinking Water research program underwent a mid-cycle progress review by the Board of Scientific Counselors (BOSC), a Federal advisory committee comprised of qualified, independent scientists and engineers.<sup>38</sup> The BOSC was "favorably impressed" with the program's revised structure and concluded that the formation of five thematic areas (i.e. Assessment tools, Source water/Water resources, Treatment/Residuals, Distribution/Storage, Water use/Health effects/Health outcomes) "allows focus on statutory requirements such as the 6-year review or the Contaminant Candidate List with the flexibility to address emerging drinking water research issues such as nanotechnology". The Drinking Water research program is adopting specific BOSC recommendations, including identifying opportunities for collaboration and resource leveraging while continuing to plan anticipatory drinking water research.

#### FY 2009 Activities and Performance Plan:

In FY 2009, the Drinking Water research program will focus on characterizing and managing health risks associated with the sources, production and distribution of drinking water for public The research plan reflects a progressive shift from addressing single water supplies. contaminants towards developing exposure and health effects information that can be applied to classes of contaminants. The thematic areas of the program are: assessment tools, source water treatment strategies, water distribution/storage/infrastructure exposure/health effects. Anticipated research products include:

Assessment tools: Research is focused on developing tools for the analysis, monitoring, screening and prioritization of drinking water constituents. Research will continue to develop methods to measure CCL chemicals and pathogens to assist in assessing occurrence under Unregulated Contaminant Monitoring Rules and for evaluating the effectiveness of treatment techniques. Exposure biomarkers for use in exposure and epidemiology studies, as well as

<sup>&</sup>lt;sup>34</sup> National Research Council. *Indicators for Waterborne Pathogens*. Washington, D.C.: The National Academies

<sup>35</sup> National Research Council. Public Water Supply Distribution Systems: Assessing and Reducing Risks--First Report. Washington, D.C.: The National Academies Press (2005).

<sup>&</sup>lt;sup>36</sup> U.S. EPA, Office of Research and Development, Drinking Water Research Program Multi-Year Plan. Washington, D.C. Available at: <a href="http://www.epa.gov/osp/myp.htm">http://www.epa.gov/osp/myp.htm</a>.

<sup>&</sup>lt;sup>37</sup> Science Advisory Board. Review of EPA's 2003 Draft Drinking Water Research Program Multi-Year Plan (2005). Available at: http://www.epa.gov/sab/pdf/sab-05-008.pdf.

<sup>&</sup>lt;sup>38</sup> U.S. EPA, Board of Scientific Counselors. *Mid-Cycle Review Of The Office Of Research And Development's* Drinking Water Research Program At The U.S. Environmental Protection Agency. (Washington: EPA, 2007). Available at: http://www.epa.gov/OSP/bosc/pdf/dwmc082007rpt.pdf

measurement methods (recovery, viability, speciation) will be improved for compliance monitoring and CCL classification and prioritization. Specific projects include:

- Optimization and characterization of an integrated sample collection, concentration, purification and detection for real-time quantitative detection methods for CCL related organisms.
- Evaluation of the virulence factor activity relationships (VFARs) for characterizing CCL pathogens.

Source Water Protection: Protection of surface water and ground water sources of drinking water requires reliable monitoring methods coupled with implementation of best management practices (BMPs). In addition to watershed research, protection of ground water sources will be a focus in FY 2009 with an emphasis on underground injection control (UIC), aquifer storage and recovery (ASR), and ground water recharge. Research will be directed towards answering key questions associated with minimizing risks of geologic sequestration of carbon on underground sources of drinking water (USDW). Projected research products include:

- Report on molecular microarrays for detection of non-pathogenic bacteria and bacterial pathogens in drinking water source waters.
- State-of-the-science report on real-time early warning systems for source water protection.
- Studies on ASR on the safety of drinking water and the impacts of subsurface CO<sub>2</sub> storage on drinking water quality.

<u>Treatment Stategies</u>: The emphasis of the research will be on evaluating existing treatment strategies for control of CCL contaminants, development of point-of-use/point-of-entry systems for small systems, and simultaneous compliance issues. Research products include:

- Synthesis of information on arsenic removal technologies.
- Improved detection method(s) for CCL-related chemicals for use in Unregulated Contaminant Monitoring Regulations.

Distribution/Storage/Infrastructure: Significant efforts will be focused on distribution systems. Studies will be conducted to better understand the growth and colonization of pathogens in distribution systems. The conditions promoting contaminant releases, such as arsenic and lead, from distribution systems and treatment residuals will be characterized. Research started in FY 2007 under the "Water Infrastructure for the 21st Century" Initiative, will continue in 2009 and will include focusing on field investigations and modeling of how distribution system characteristics (age, materials, capacity) and management/operation practices (flushing, pressure, hydrodynamics, storage, mixing of water sources, corrosion control) impact biofilms, water chemistry, corrosion, and drinking water quality. The Agency will explore integrated approaches for managing and assessing risks in the distribution system and the development of innovative, real-time condition assessment, technology, repair or rehabilitation techniques. Research products will report on advanced condition assessment for drinking water mains.

Exposure/Health Effects: A major research focus is clarifying potential health effects of CCL contaminants, waterborne disease outbreak analysis, and epidemiological studies, including the potential exposure and health significance of newly identified regulated disinfection byproducts (DBPs) and mixtures of DBPs, particularly from the use of alternatives to chlorine disinfection. Specific research products include:

- Health effects associated with alternative disinfection processes and their byproducts.
- Epidemiology study on the illness rate for untreated groundwater and distribution systems.

Within the 5 general thematic areas outlined above, the Drinking Water research program will continue to provide support for the SDWA-mandated 6-year review of regulated contaminants (e.g., draft revision of the Total Coliform Rule). Research on health-effects associated with arsenic and DBPs will be winding down. On-going work from the arsenic demonstration program will be synthesized in terms of case study costs and performance results. Results from the comprehensive four-lab study on DBPs will be disseminated. Bench and pilot scale research on simultaneous compliance issues resulting from the Ground Water Rule and the Enhanced Surface Water Treatment Rule will be continued. Modeling and field studies will be initiated to address UIC research needs associated with geologic sequestration of carbon.

By conducting research in support of SDWA, this research program will assist the Agency in pursuing its strategic objective of providing, by 2011, drinking water that meets all applicable health-based drinking water standards to 91 percent of the population served by community water systems.

The Office of Management and Budget (OMB) rated the program as "adequate" in its 2005 Program Assessment and Rating Tool (PART) review, which was conducted under the program title "Drinking Water Research." In response to OMB recommendations following the 2005 PART, the program is currently 1) working to set targets for the remainder of its long-term and annual measures, and 2) improving its oversight of partners. To those ends, the program collected initial long-term measurement data resulting from its mid-cycle BOSC review in May 2007, and will collect formal long-term measurement data during its comprehensive BOSC review scheduled for fall 2009. These baseline data points will allow the program to set future targets.

# **Performance Targets:**

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Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of Six Year Review decisions.	100	100	100	100	Percent

<sup>&</sup>lt;sup>39</sup> For more information, see http://www.whitehouse.gov/omb/expectmore/summary/10004371.2005.html.

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of Contaminate Candidate List Decisions.	100	100	100	100	Percent

The research conducted under this program supports EPA Strategic Objective 2.3 – Enhance Science and Research. Specifically, the program conducts leading-edge, sound scientific research to support the protection of human health through the reduction of human exposure to contaminants in drinking water.

The program gauges its annual and long-term success by assessing its progress on several key measures. In 2009, the program will strive to complete 100% of its planned outputs in support of its long-term goals. In achieving these targets, the program will contribute to EPA's goal of protecting human health through the reduction of human exposure to contaminants in drinking water.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (-\$691.0 / -0.3 FTE) This change reflects the net of restoring of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.
- (-\$300.0 / -3.6 FTE) This reflects completion of a portion of arsenic methods research under the 2001 Arsenic Rule.
- (-\$560.0) This decrease is the net effect of increases for payroll and cost of living for all FTE, combined with a reduction based on the recalculation of base workforce costs.
- (-\$941.0 / -13.1 FTE) Resources are being redirected to support research for the development of provisional advisory levels within Homeland Security, work to support contaminated sites and asbestos in the Land Protection and Restoration program, and the advancement of water quality criteria for recreational waters and emerging water contaminants in the Water Quality program. Within drinking water, health effects research on disinfection byproduct mixtures is approaching completion and publication.
- (-\$1,000.0) This reflects a Congressionally directed increase included in the FY 2008 Omnibus appropriation for carbon sequestration research. Research on the human health effects and environmental impacts of carbon storage and sequestration will continue through STAR grants in FY 2009.

### **Statutory Authority:**

SDWA; CWA; ERDDA; MPRSA.

#### **Research: Water Quality**

Program Area: Research: Clean Water
Goal: Clean and Safe Water

Objective(s): Enhance Science and Research

# (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$54,428.5	\$56,454.0	\$55,573.0	\$56,179.0	\$606.0
Total Budget Authority / Obligations	\$54,428.5	\$56,454.0	\$55,573.0	\$56,179.0	\$606.0
Total Workyears	249.4	239.4	239.4	236.8	-2.6

# **Program Project Description:**

The Water Quality research program is designed to support the Clean Water Act (CWA), providing scientific information and tools to the Agency and others to help protect and restore the designated uses of water bodies that sustain human health and aquatic life. The program conducts research on the development and application of water quality criteria; the implementation of effective watershed management approaches; and the application of technological options to restore and protect water bodies using information on effective treatment and management alternatives.

The Water Quality research program is responsive to the needs of EPA's Water program and Regional Offices, which are the program's primary clients in developing research priorities. The Agency maintains a Water Quality Research Program Multi-Year Plan<sup>40</sup> (MYP) that outlines steps and provides a timeline for meeting these needs along with related annual performance goals and measures for evaluating progress. EPA's Board of Scientific Counselors (BOSC), a Federal advisory committee comprised of qualified, independent scientists and engineers, reviewed the Water Quality research program in January 2006. The BOSC review found "the Water Quality research program appropriately addresses EPA's Strategic Goal 2 of Clean Water by creating the tools necessary for the Office of Water (OW) to establish water quality criteria and respond when those criteria are not being met, this includes using research results to comply with regulations and advance fundamental understanding. The program is responsive to EPA's Office of Water, which the program has correctly identified as its primary client, in developing their research priorities."

### **FY 2009 Activities and Performance Plan:**

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<sup>&</sup>lt;sup>40</sup> U.S. EPA, Office of Research and Development, *Water Quality Research Program Multi-Year Plan.* Washington, D.C.: EPA. Available at: <a href="http://www.epa.gov/osp/myp.htm">http://www.epa.gov/osp/myp.htm</a>.

<sup>&</sup>lt;sup>2</sup> U.S. EPA, Board of Scientific Counselors, *Review of the Office of Research and Development's Water Quality Research Program at the U.S. Environmental Protection Agency* (Washington: EPA, 2006). Available at: <a href="http://www.epa.gov/osp/bosc/pdf/wq0605rpt.pdf">http://www.epa.gov/osp/bosc/pdf/wq0605rpt.pdf</a>

Research efforts within the water quality research program are aligned with the Agency's strategic objectives 42 under the CWA to:

- promulgate protective standards,
- identify contaminant contributions to impaired waters,
- use tools to restore and protect the nation's waters with due consideration to point and non-point sources of contamination, and
- maintain the nation's aging infrastructure.

In FY 2009, the Water Quality research program will support priorities set in consultation with EPA's Water program and Regional offices, taking into account such factors as pollutant/stressor type, water body types, and source of pollutants (e.g. agricultural versus urban). Research activities are categorized within three areas: 1) Water Quality Integrity Research; 2) Watershed Management Research; and, 3) Source Control and Management Research. Although the quality of the nation's waters has shown improvement, threats to water quality remain, and new threats continue to be identified.

Water Quality Integrity research priorities support regulatory driven needs related to revising aquatic life guidelines, recreational water criteria, and developing criteria for emerging contaminants (i.e. invasive species), nutrients, toxics, sediments, and multiple stressor effects on stream biota, including research on biological condition gradients for Tiered Aquatic Life Uses (TALU). Specific stressors include habitat alteration, nutrients, pathogens, and emerging contaminants. EPA's water program is the major client for research products developed under this research and will use them in the development and application of water quality criteria.

Research on diagnostic methods will enable EPA to continue its focus on the causes and sources of aquatic system impairment. Specifically, this research will provide the scientific foundation and information management scheme for an integrated process for assessing, listing, and reporting water quality conditions that meet or fail to meet statutory requirements, including a classification framework for surface waters, watersheds, and regions. As EPA directs and informs the efforts of the States to adopt nutrient criteria for individual water bodies, research is required to identify nutrient responses based on geographic region, water body type, and designated use. Research will continue toward linking stressor-response relationships to a biological condition gradient and TALU framework, while providing information on technical guidance for the development of nutrient water quality criteria for coastal wetlands and estuaries and Great Lakes.

The Water Quality program supports the adoption and implementation of watershed management approaches by States and Tribes as they require strong standards, monitoring, Total Maximum Daily Load (TMDL) determinations, and implementation programs, including best-management practices, restoration, and TMDL watershed plans. Watershed Management Research supports TMDL allocation processes with the development of information and integrated water quality and quantity modeling and monitoring tools. This research supports assessing condition, diagnosis of impairment, mitigation, and achieving success, including support for CWA Section

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<sup>&</sup>lt;sup>42</sup> U.S. EPA, Office of the Chief Financial Officer, 2006-2011 EPA Strategic Plan, Washington, D.C.:EPA. Available at www.epa.gov/ocfo/plan/plan.html

305(b) reporting, use attainability analyses identifying designated uses, and TMDL adaptive management. Research efforts in this area include Gulf of Mexico Hypoxia research aimed at developing risk-based forecasting capability to aid water resource managers in making scientifically defensible nutrient management decisions to reduce the hypoxia problem, restore the natural habitats, and restore food web assemblages along the Gulf coast. Other research addresses identifying the locations and connectivity of headwater streams and wetlands (complimentary research on how and what role headwater streams and isolated wetlands play in reducing pollutant loads, and their effect on downstream quality is being conducted under the Ecological Research program to enhance our understanding of the benefits and value of ecological services); implementation support for suspended and bedded sediments frameworks; and technical assistance for watershed modeling and decision support tools. Key users of these products will be at the regional, state, and local level.

In addition, existing models of pollutant transport and fate will be expanded to allow the evaluation of alternative strategies for restoring and/or protecting local and state watersheds. Particular emphasis will be placed on strategies for nutrient control in rural/agrarian settings and on strategies for pollutant control in urban settings. Approaches will be studied for effectively monitoring the reduction in the water column pollutants and improvements in aquatic systems and for demonstrating the effectiveness of protecting designated uses from future development or other impacts.

The President's initiative to preserve and restore wetlands will be supported with research on how wetland processes assimilate nutrient contaminants. The water quality research that defines wetland performance is fundamental to the implementation of water quality trading programs. It will include a comparison of natural and constructed wetlands to determine how seasonal changes in hydrologic regime, stressor load, and upland land use affect the functioning of these systems and will inform the protection and restoration of wetlands. Economic assessments of the use of wetlands in water quality trading also will be conducted.

Research on the best management of manure is needed to ensure that environmentally responsible practices are available, and will continue in support of EPA's Wastewater Management program. Field studies of CAFOs will determine the magnitude of releases to ground waters and surface waters and evaluate control options with emphasis on nutrient and pathogen contaminants. This work will support the development of effective TMDLs and National Pollutant Discharge Elimination System (NPDES) permits.

Source control and management research priorities will develop information and tools to characterize, control, and manage point and non-point sources of water quality impairment. Research addresses aging infrastructure, green infrastructure, wet weather flows and residuals management. Major users of these products will be the Agency, states, regional authorities and municipalities.

Research will be conducted to assess and improve the control of microbial releases from POTWs during periods of significant wet weather events. During these events wastewater flow may exceed POTW treatment capacity, resulting in diversion of wastewater around secondary treatment units followed by recombination (i.e., "blending") with flows from the secondary

treatment units or discharging it directly into waterways from the treatment plant. ORD will evaluate findings of studies of the fate of pathogen indicators in three POTWs and conduct inhouse research to understand the fate of pathogens and pathogen indicators and the effectiveness of destroying pathogens in blended effluents. This will help determine the extent of human health and environmental effects caused by wet weather events. Current POTW practices for handling significant wet weather events, such as blending, will be assessed to identify best practices during such events. In out years, this work will lead to reports that POTW managers can use to more cost-effectively operate their systems in wet weather conditions while still protecting water quality.

Research on the performance of non-point source best management practices (BMPs) will be conducted in order to provide information to watershed managers and others for the more cost-effective reduction of pollutant loading to surface waters. Particular emphasis will be placed on green infrastructure and on the variation of BMP cost and performance with geographical and other major influencing variables.

In FY 2009, research will continue the development of innovative solutions to manage the nation's aging wastewater infrastructure. Research started in FY 2007 under the "Water Infrastructure for the 21st Century" initiative will continue to develop the science and engineering to improve and evaluate promising innovative technologies and techniques to increase the effectiveness and reduce the cost of operation, maintenance, and replacement of aging and failing wastewater conveyance systems. Research efforts will demonstrate technologies and approaches for new and innovative condition assessment, rehabilitation, and design of wastewater collection systems and comprehensive asset management. This research will support EPA in developing policy and revolving funds allocation decisions to address this multi-billion dollar problem faced by the Nation, and will support utilities and other stakeholders involved in meeting community watershed management goals and in the cost-effective assessment, rehabilitation and management of their systems.

EPA will continue to support the Pathogens Equivalency Committee. This effort evaluates innovative approaches to sewage sludge treatment for the purposes of determining whether they meet requirement of Part 503 (biosolids) regulations.

The Office of Management and Budget (OMB) rated the program as "adequate" in its 2006 (PART) review, which was conducted under the program title "Water Quality Research." This "adequate" rating was supported by findings that the program had long-term and annual output performance measures in place that reflected the purpose of the program, as well as a preliminary output efficiency measure. In response to OMB recommendations following the 2006 PART, the program has established a process by which the BOSC will assign a progress rating to each program long-term goal as part of its reviews. These ratings will provide the data for new program long-term outcome measures that will be instated. Using these baseline ratings, the program will be able to set appropriate future year targets. Additionally, to address OMB's recommendation that the program establish an outcome-oriented efficiency measure, EPA has initiated a National Academy of Sciences (NAS) study to determine the most appropriate approach.

<sup>&</sup>lt;sup>43</sup> For more information, see http://www.whitehouse.gov/omb/expectmore/summary/10004306.2006.html

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Peer-reviewed publications over FTE.				.82	Publications

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs (in support of WQRP long-term goal #1) delivered	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs (in support of WQRP long-term goal #2) delivered	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs (in support of WQRP long-term goal #3) delivered	100	100	100	100	Percent

The research conducted under this program supports EPA Strategic Objective 2.3- Enhance Science and Research. Specifically, the program conducts leading-edge, sound scientific research to support the protection of human health through the reduction of human exposure to contaminants in fish and shellfish, and recreational waters, and to support the protection of aquatic ecosystems.

In 2009, the program plans to accomplish its goals of completing and delivering 100% of its planned outputs. In achieving these targets, the program will contribute to EPA's goal of supporting the protection of human health through the reduction of human exposure to contaminants in fish, shellfish, and recreational waters, and to support the protection of aquatic resources. Additionally, the program strives to improve its number of publications per FTE to .82. In achieving these targets, the program will better enable EPA to meet its goals.

### FY 2009 Change from FY 2008 Enacted (Dollars in Thousands):

• (+\$1,042.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

- (-\$436.0) This decrease is the net effect of increases for payroll and cost of living for existing FTE, combined with a reduction based on the recalculation of base workforce costs.
- (-2.6 FTE) This decrease reflects EPA's workforce management strategy that will help the Agency better align resources, skills and Agency priorities.

# **Statutory Authority:**

CWA; ODBA; SPA; CVA; WRDA; WWWQA; MPPRCA; NISA; CZARA; CWPPRA; ESA; NAWCA; FIFRA; TSCA; ERDDA.

**Program Area: Research: Human Health And Ecosystems** 

# **Human Health Risk Assessment**

Program Area: Research: Human Health and Ecosystems Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$35,018.0	\$38,856.0	\$38,334.0	\$39,323.0	\$989.0
Hazardous Substance Superfund	\$3,926.4	\$3,972.0	\$3,910.0	\$3,325.0	(\$585.0)
Total Budget Authority / Obligations	\$38,944.4	\$42,828.0	\$42,244.0	\$42,648.0	\$404.0
Total Workyears	176.3	182.1	182.1	178.6	-3.5

# **Program Project Description:**

Human health risk assessment is a process where information is analyzed to determine if an environmental hazard might cause harm to exposed persons (National Research Council, 1983). Health assessments generated by EPA's Research and Development program are used extensively by EPA Program and Regional offices, and other parties to determine the potential risk to public health from exposure to environmental contaminants, to develop regulatory standards, and to manage environmental cleanups.

Three complementary areas comprise the health assessment program:

- 1) The Integrated Risk Information System and other priority health assessments,
- 2) Risk assessment guidance, methods, and model development, and
- 3) Integrated Science Assessments of criteria air pollutants.

Integrated Risk Information System (IRIS) and other health hazard assessments: Peer reviewed, qualitative and quantitative health hazard assessments are prepared on environmental pollutants of major relevance to EPA's regulatory mandates. These assessments are used by EPA's Program and Regional Offices to support their decision-making, and they are also disseminated to the public, principally on the IRIS internet database. IRIS is widely used throughout EPA and the risk assessment/risk management community as the premier source of hazard and dose-response information for environmental pollutants. At the end of 2007, more than 540 health hazard assessments were available through IRIS.

Risk assessment guidance, methods and model development: Improved risk assessment guidance, methods, and models are developed to enhance the quality and objectivity of assessments through the incorporation of contemporary scientific advances for use in decision-making by EPA's Program and Regional Offices. These scientific products are

<sup>&</sup>lt;sup>44</sup> Available at: <a href="http://www.epa.gov/iris">http://www.epa.gov/iris</a>.

externally peer reviewed and disseminated through the published literature, EPA web sites, and incorporation in IRIS assessments.

Integrated Science Assessments: Congress requires that EPA regularly summarize the stateof-the-science on the criteria air pollutants – ozone, particulate matter, sulfur and nitrous oxides, carbon monoxide, and lead - to assist EPA's air and radiation programs in determining the National Ambient Air Quality Standards (NAAQS). These Integrated Science Assessments (formerly Air Quality Criteria Documents) are major risk assessments that undergo rigorous external peer review by the Clean Air Scientific Advisory Committee (CASAC).

This research program is guided by the Human Health Risk Assessment Multi-Year Plan<sup>45</sup> (MYP), which provides detail on the assessment and methods development products planned under this program. The MYP also outlines research needs and priorities for making decisions central to EPA's implementation of its statutory responsibilities and to its mission to protect human health and the environment. Performance outputs and outcomes are documented in the MYP through the annual performance goals and measures structure. The MYP also coordinates with a number of EPA research strategies and plans 46 (e.g., Human Health Research Strategy, Drinking Water MYP, Clean Air MYP) to obtain the information necessary to inform risk assessment outputs and programmatic decision-making needs.

In FY 2003, a Board of Scientific Counselors (BOSC)—a Federal advisory committee comprised of qualified, independent scientists and engineers—subcommittee review found that the National Center for Environmental Assessment (NCEA) has made several key advancements including completion of a strategic plan, targeting cutting-edge risk assessments, enhancing communication, and improving capabilities to provide environmental assessment resources in response to significant events. A subsequent BOSC subcommittee program review began in November 2007. This prospective and retrospective review is evaluating the program's relevance, quality, performance, and scientific leadership. The BOSC's evaluation and recommendations will provide guidance to EPA to help plan, implement, and strengthen the program over the next five years.

#### FY 2009 Activities and Performance Plan:

In FY 2009, the Agency will continue to support IRIS and other health hazard assessments by:

- Completing several health hazard assessments of high priority chemicals for interagency review or external peer review and posting several finalized assessments on the internet;
- Consulting with the National Academy of Sciences (NAS) on critical risk assessment methods development and assessment approaches.

Available at: <a href="http://www.epa.gov/osp/bosc/pdf/hhramypdraft.pdf">http://www.epa.gov/osp/bosc/pdf/hhramypdraft.pdf</a>.
 Available at: <a href="http://www.epa.gov/ord/htm/researchstrategies.htm#rs01">http://www.epa.gov/ord/htm/researchstrategies.htm#rs01</a>.

In the area of risk assessment guidance, methods and models, the Agency will support improvements in the following areas:

- Approaches for applying mode of action information in risk assessments;
- Approaches for characterizing risks to susceptible populations;
- Approaches for characterizing environmental exposures for use in risk assessments;
- Approaches to quantification (e.g., PBPK and BBDR modeling, categorical regression, meta analysis approaches);
- Variability and uncertainty analysis (e.g., Bayesian and other approaches);
- Approaches for applying cumulative risk assessment principles to health assessments (e.g., whole mixture and component based approaches)

In FY 2009, the Agency will support the NAAQS process:

- Developing and implementing a process to identify, compile, characterize, and prioritize new scientific studies for "Integrated Science Assessments" of criteria air pollutants, as a mandated prerequisite to EPA's review of the NAAQS and to effectively meet court ordered deadlines to provide these assessments; and
- Delivering final Ecological Integrated Science Assessments for Particulate Matter, for the NOx/SOx secondary standards, and for Carbon Monoxide (draft) to contribute to EPA's Air and Radiation program's review of the NAAQS and creation of state-of-the-science methods for continuous evaluation of assessments of new scientific information on criteria air pollutants.

These continued investments will allow the human health risk assessment (HHRA) program to make significant progress toward its long-term goals, providing state-of-the-science health hazard assessment information. The work supports risk assessment models, methods, and guidance to inform decisions and actions to protect human health from risks posed by environmental pollutants.

The Office of Management and Budget (OMB) rated the HHRA program as "moderately effective" in a 2006 Program Assessment Rating Tool (PART) review, which was conducted under the program title "Human Health Risk Assessment." This "moderately effective" rating was attributed to the fact that the program had long-term, annual, and efficiency measures in place and that the program exhibited strong financial management and budget-performance integration. In response to OMB recommendations following the 2006 PART, the program is currently 1) expanding its efficiency measures, 2) developing and implementing revisions to the IRIS review process, 3) investigating alternative approaches for measuring progress related to providing timely, high quality scientific assessments, and 4) instituting regular independent program reviews. The program has taken action on each of these recommendations. For example, for a BOSC review that began in November 2007, it developed a BOSC charge including questions to evaluate HHRA's effectiveness and relevance to key risk management decisions. The program also is examining how best to expand its efficiency measure to ensure consistency with other approaches being developed across EPA's Research and Development

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<sup>&</sup>lt;sup>47</sup> For more information, see http://www.whitehouse.gov/omb/expectmore/detail/10004308.2006.html

program. In 2008, the program will improve the IRIS prioritization process. Accordingly, the program will revise its performance measure and targets to more appropriately capture relative priorities of assessments.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Average cost to produce Air Quality Criteria/Science Assessment documents.	5,533	5,386	3,796	4,235	Average Cost in Dollars

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of Air Quality Criteria/Science Assessment documents.	100	90	90	90	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of HHRA health assessments*.	100	90	90	90	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Usefulness of HHRA's Air Quality Criteria Documents (AQCDs), represented by the number of days between the completion of AQCD peer review and publication of the EPA staff document that relies on AQCD	68	106	90	90	Days

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of HHRA	100	90	90	90	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	Technical Support					
	Documents.					

<sup>\*</sup>Currently, the 2009 planned outputs include delivering 16 health hazard assessments to interagency or external peer review.

The research conducted under this program supports EPA Strategic Objective 4.4. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions related to the health of people and communities.

The program gauges its annual and long-term success in meeting this objective by assessing its progress on several key measures. In 2009, the program plans to meet at least 90% of its planned outputs in support of 1) Integrated Science Assessment summaries (formerly Air Quality Criteria Documents), 2) HHRA Health Assessments (completing health hazard assessments of high priority chemicals for interagency review or external peer review and posting finalized assessments on the internet), and 3) HHRA Technical Support Documents.

The program is re-examining its productivity and efficiency measures in response to expected feedback from its recent BOSC review and the National Academy of Sciences study of the best approaches for measuring the efficiency of research.

## FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$58.0) This reflects an increase for payroll and cost of living for all FTE.
- (-\$270.0 / -3.7 FTE) This reflects a reduction in funding for lower priority research on risk assessment methods, such as research supporting the revision of inhalation reference concentration (RfC) methodologies.
- (+\$1,201.0 / +0.2 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs. These funds also will be used in support of risk assessment research.

#### **Statutory Authority:**

CAA; SDWA; CWA; TSCA; FIFRA; CERCLA; SARA; FQPA; ERDDA.

#### **Research: Computational Toxicology**

Program Area: Research: Human Health and Ecosystems Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$12,159.5	\$15,103.0	\$12,135.0	\$14,863.0	\$2,728.0
Total Budget Authority / Obligations	\$12,159.5	\$15,103.0	\$12,135.0	\$14,863.0	\$2,728.0
Total Workyears	35.7	34.3	34.3	32.7	-1.6

# **Program Project Description:**

Computational Toxicology is the application of mathematical and computer models to assess the risk chemicals pose to human health and the environment. Computational biology offers the possibility that, with advances in computational biology's sub-disciplines (e.g., genomics, proteomics, and metabonomics), scientists may have the ability to develop a more detailed understanding of the risks posed by a much larger number of chemicals while reducing the use of animals during toxicological testing.

EPA's Computational Toxicology Research Program (CTRP) has three long term goals: 1) improving the linkages in the source-outcome paradigm; 2) providing tools for screening and prioritization of chemicals under regulatory review; and 3) enhancing quantitative risk assessment. The National Center for Computational Toxicology (NCCT) was specifically created to play a critical coordination and implementation role in these activities across the Agency. The strategic directions of CTRP are highly consistent with the report recently released by the National Research Council entitles "Toxicity Testing in the Twenty-first Century: A Vision and a Strategy" (NRC, 2007).

The Agency has developed a peer-reviewed *Framework for a Computational Toxicology Research Program*, <sup>48</sup> which identifies the research needs and unique capabilities of EPA and provides the basis for a more focused and integrated research program in the future. This research effort also supports *Understanding Complex Biological Systems*, one of the Administration's FY 2008 R&D priorities.

A subcommittee of EPA's Board of Scientific Counselors (BOSC)—a Federal advisory committee comprised of qualified, independent scientists and engineers— has been established to provide guidance to the newly formed NCCT. In April 2005, this subcommittee met to review the proposed directions for the NCCT. Their report is available on the BOSC web site at <a href="http://www.epa.gov/osp/bosc/subcomm-ctox.htm">http://www.epa.gov/osp/bosc/subcomm-ctox.htm</a>. The report praised the early efforts of the NCCT and encouraged its further development. A formal response was prepared and submitted

<sup>48</sup> U.S. EPA, Office of Research and Development. *A Framework for a Computational Toxicology Research Program. Washington, DC: EPA.* Accessed August 4, 2005. Available at: http://www.epa.gov/comptox/publications/comptoxframework06 02 04.pdf.

to EPA and the BOSC. The BOSC expressed strong support for the program's 2006-2008 Implementation Plan and ongoing research of the CTRP in their 2006 review (see <a href="http://www.epa.gov/comptox/bosc\_review/2006/index.html">http://www.epa.gov/comptox/bosc\_review/2006/index.html</a>). A recent review of the program by the BOSC held in December 2007 focused specifically on the topics of information management, high throughput screening, dose response models for arsenic, and the virtual liver programs. Preliminary comments at the review suggested strong support for this seminal work.

#### FY 2009 Activities and Performance Plan:

Consistent with the research *Framework* and program implementation plans, the CTRP will focus in three key areas in FY 2009: 1) information technology; 2) chemical prioritization and categorization tools; and 3) systems biology models. Greater emphasis will be placed on using systems biology based approaches to advance health-based assessments.

Information Technology: New technologies are needed to mine existing data for patterns to appropriately place new chemicals of unknown hazard in the context of existing data. In addition, new technologies will allow the integration of data from different domains of toxicology and newer "omics" data. In FY 2009, the Distributed Structure-Searchable Toxicity Database project (DSSTox) will begin expanding involvement of data generation efforts with the 1) ToxCast program, a chemical prioritization project being developed by NCCT; 2) the National Toxicology Program, an interagency program within the Department of Health and Human Services, whose mission is to evaluate agents of public health concern by developing and applying tools of modern toxicology and molecular biology; and 3) high-throughput screening techniques, a system to rapidly and efficiently test large batches of chemicals for bioactivity utilizing robotics and automation applied to molecular biology and assay methods. Efforts also will include collaboration with European counterparts. The DSSTox project will be an important structure-annotated and structure-searchable summary toxicity data conduit to other toxicology systems in this program. In addition, a data management system, Aggregated Computational Toxicology Resource (ACToR), is being developed to handle the needs of the CTRP program, including ToxCast, DSSTox, and virtual liver. This system will consist of several databases and computer applications for data access and analysis. In FY 2009 and beyond, the ACToR system will begin to integrate other types of quantitative biological and toxicological data on chemicals.

<u>Chemical Prioritization and Categorization Tools</u>: Having the capability to predict which chemicals are in greatest need of toxicology testing and which endpoints would be the most important to examine is a pressing problem for multiple regulatory offices in EPA. Knowledge of the key steps in a chemical's potential mechanisms of action provides a template for developing models for these predictions.

The ToxCast<sup>TM</sup> program is a multi-component effort launched in FY 2007. As a result of this research the Agency is obtaining high-throughput screening data on 320 chemicals of known toxicological profiles. More than 400 endpoints are being generated on each chemical through nine research contracts and one Interagency Agreement (with the National Institutes of Health (NIH) Molecular Libraries Initiative at the National Chemical Genomics Center). Fingerprints of biological activity associated with differing toxicological profiles will be developed from this database. The ToxCast approach is highly consistent with the recent recommendations of the National Research Council for a transformation in toxicology involving modern biological tools.

In FY 2008, ToxCast<sup>TM</sup> linkages will be expanded as the US has the lead role in OECD's Molecular Screening Initiative that will bring a number of international partners into the research program. In FY 2008 and beyond, plans are to begin Phase II of ToxCast<sup>TM</sup> that will profile the activities of up to 1000 chemicals in order to broaden the chemical diversity used in Phase 1 and to evaluate the predictive nature of bioactivity signatures developed in that phase. With successful completion of Phase II, ToxCast<sup>TM</sup> technologies can be applied to chemicals of concern to EPA program offices.

The Agency also will conduct research focusing on molecular modeling to predict and understand chemical toxicity. In FY 2009, the focus will shift towards the consideration of other interaction targets in biological macromolecules such as binding sites in receptors and enzymes that play a role in reactive processes.

Systems Biology Models: Modeling now plays a crucial role in practically all areas of biological research. Systems models integrate information at all levels of organization and aid in bridging the source-to-outcome gap and in conducting quantitative risk assessments. In FY 2009, this research will:

- Provide standards for developing, documenting, archiving, and accessing quantitative mathematical models that will foster both the development and linkages of these models and their regulatory acceptance;
- Utilize systems-modeling approaches for the latest biological, chemical, and exposure data for quantitative risk assessment;
- Develop guidance on best practices for the construction, analysis and reporting of toxicological models that link pharmacokinetic information with the dynamic responses of target organs; and
- Coordinate experimental studies with biologically based dose-response models to understand the low dose effects of arsenic on key biological systems (collaborative effort with the National Health and Environmental Effects Research Laboratory).
- Implement the Virtual Liver Project that will provide (1) a framework that coherently integrates mechanistic information and data to elucidate perturbations induced by chemicals (2) inference tools for extrapolating mechanisms across life stages, species and susceptible populations; and (3) quantitative tools for predicting the risk of adverse outcomes in humans through dynamic simulation (collaborative effort with the National Health and Environmental Effects Research Laboratory).

The research conducted under this program supports EPA Strategic Objective 4.4. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions with a focus on human, community, and ecosystem health.

#### **Performance Targets:**

Work under this program supports EPA Strategic Objective 4.4: Enhance Science and Research. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions with a focus on

human, community, and ecosystem health. Currently, there are no performance measures for this specific program.

### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$2,776.0) This increase supports computational toxicology research. The resources provide the minimum funding necessary to deliver timely, critical research results for the Agency, developing more efficient methods to evaluate chemical toxicity. Such research includes Phase II of ToxCast<sup>TM</sup>, <sup>49</sup> which upon successful completion can be applied to chemicals (as an innovative alternative to evaluating chemicals) of concern to EPA program offices. Another important result of this research will be reducing the reliance on the use of animals for toxicity testing.
- (+\$356.0) This reflects an increase for payroll and cost of living for all FTE.
- (-\$404.0 / -1.6 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

## **Statutory Authority:**

TSCA; FIFRA; FQPA; SDWA; ERDA.

<sup>&</sup>lt;sup>49</sup> ToxCast is an international recognized pioneering research program using tools developed in the pharmaceutical industry for drug discovery to detect the critical biological targets of chemicals at cost orders of magnitude less than traditional toxicity testing approaches. ToxCast is central to our collaborative efforts with the National Toxicology Program of NIEHS and the NIH Chemical Genomics Center of the National Human Genome Research Institute (NHGRI)

#### **Research: Endocrine Disruptor**

Program Area: Research: Human Health and Ecosystems Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$10,476.7	\$10,131.0	\$10,317.0	\$9,502.0	(\$815.0)
Total Budget Authority / Obligations	\$10,476.7	\$10,131.0	\$10,317.0	\$9,502.0	(\$815.0)
Total Workyears	53.4	54.4	54.4	50.1	-4.3

### **Program Project Description:**

Research in direct support of EPA's endocrine screening and testing programs (mandated under the Food Quality Protection Act (FQPA) of 1996 and the Safe Drinking Water Act Amendments<sup>50</sup> (SDWAA) of 1996) evaluates current testing protocols and develops new protocols to evaluate potential endocrine effects of environmental agents. Other research develops and applies methods, models, and measures to evaluate real-world exposures to endocrine disruptors and characterize related effects resulting from these exposures for humans and wildlife; and develops risk management tools to prevent or mitigate exposures. Research assists decision makers in working toward reducing and preventing exposure of humans and ecosystems to endocrine disruptors.

Research is guided by the Research Plan for Endocrine Disruptors, which was developed with participation from major clients and outlines research needs and priorities.<sup>51</sup> The Agency also maintains a multi-year plan (MYP)<sup>52</sup> for Endocrine Disruptors that outlines steps for meeting these needs, as well as annual performance goals and key research outputs for evaluating progress.

In December 2004, the Endocrine Disruptors research program was reviewed by a subcommittee of EPA's research advisory committee, the Board of Scientific Counselors (BOSC), which commended the progress and direction of the research and provided recommendations for further partnerships.<sup>53</sup> Consistent with BOSC recommendations, EPA will take a leadership role in the application of "omics" technologies (e.g., genomics, proteomics, and metabonomics studies), focusing research on understanding mechanisms of action and extrapolation across species by applying "omics" approaches. In the first mid-cycle review, which began in August 2007, the

<sup>&</sup>lt;sup>50</sup> SDWA Section 1457.

<sup>&</sup>lt;sup>51</sup> U.S. EPA, Office of Research and Development, *Research Plan for Endocrine Disruptors*. Washington, D.C.: EPA (1998). Available at: http://www.epa.gov/ord/htm/documents/ORD-EDR-Feb1998.pdf.

<sup>&</sup>lt;sup>52</sup> U.S. EPA, Office of Research and Development, *Multi-Year Plan for Endocrine Disruptors*. Washington, D.C.: EPA (2003). Available at: http://www.epa.gov/osp/myp/edc.pdf.

<sup>53</sup> U.S. EPA, Office of Research and Development, EDC Research Program Review. Washington, D.C. (2004). Available at: <a href="http://www.epa.gov/osp/bosc/pdf/edc0504rpt.pdf">http://www.epa.gov/osp/bosc/pdf/edc0504rpt.pdf</a>; updated draft 2007 available at: http://www.epa.gov/osp/bosc/subcomm-edcs\_mid.htm#documents.

subcommittee described the updated draft MYP as "excellent" and indicated that the Program's progress exceeded its expectations.

#### **FY 2009 Activities and Performance Plan:**

In FY 2009, EPA will continue to develop, evaluate, and apply innovative DNA microarray and other state-of-the-art analytical methods for endocrine disrupting chemicals (EDCs). EPA's Endocrine Disruptors research program has developed and refined assays and improved other screening tools using genomics and high-speed computing capabilities so that the Agency has the necessary protocols to validate for use in the Endocrine Disruptors Screening Program. Using genomics and related approaches in the continued development of improved molecular and computational tools that can help prioritize chemicals for screening and testing will lead to a reduction of animal testing and is within the "Understanding Complex Biological Systems" category highlighted as a priority for Federal investment by the Office of Management and Budget (OMB) and Office of Science and Technology Policy (OSTP)<sup>54</sup>. This research is also consistent with the newly released NAS report on "Toxicity Testing in the Twenty-first Century: A Vision and a Strategy" which recommended that the Agency move toward using new technologies to prioritize and screen for chemicals.<sup>55</sup> Other important areas of research to be continued in FY 2009 include:

- Developing/improving *in vivo* and *in vitro* assays to provide the Agency the methods it needs to implement the Congressionally mandated Endocrine Disruptor Screening Program a high priority for the Agency;
- Developing the next generation of assays by applying newer computational and molecular approaches to develop models that predict a chemical's ability to cause endocrine disruption;
- Determining classes of chemicals that act as endocrine disruptors and their potencies; characterizing modes of action and the shape of the dose-response curve; developing approaches for assessing cumulative risk; and extrapolating results across species which would lead to reduced animal testing;
- Developing molecular indicators of exposure and analytical methods for detecting certain EDCs; identifying the key factors that influence human exposures to EDCs; and identifying sources of EDCs entering the environment, focusing on: wastewater treatment plants, concentrated animal feeding operations (CAFOs), and drinking water treatment plants; developing tools for risk reduction and mitigation strategies; and
- Applying methods, models, and tools developed by EPA and other research organizations to characterize the impact of environmental mixtures of EDCs on environmental media and aquatic organisms. Sources of EDCs to be examined include wastewater treatment plants, CAFOs, and drinking water plants.

The program's long-term performance measures are: (1) to determine the extent of the impact of endocrine disruptors on humans, wildlife, and the environment to better inform the Federal and scientific communities; and (2) to reduce the uncertainty regarding the effects, exposure,

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<sup>&</sup>lt;sup>54</sup> FY 2008 Administration Research and Development Budget Priorities memo by J.Marburger and S. McMillin; August 16, 2007.

<sup>55</sup> National Academies Press (2007). Available at: http://www.nap.edu/catalog.php?record\_id=11970#toc.

assessment, and management of endocrine disruptors so that EPA has a sound scientific foundation for environmental decision-making. The research program also has developed performance indicators that monitor research activities and outputs. Targets for these include screening and testing protocols that the Prevention, Pesticides and Toxic Substances program will validate for use in evaluating the potential for chemicals to cause endocrine-mediated effects. To improve performance, the programs are currently working to develop baseline data for efficiency measures that compare dollars and labor hours for validating chemical assays.

OMB rated the research program as "adequate" in its 2004 Program Assessment Rating Tool (PART) review, which was conducted jointly with the Prevention, Pesticides and Toxic Substances program under the title "Endocrine Disruptors." This rating was supported by findings that the program was free of major design flaws, had a clear purpose, and was reasonably well-managed. In response to OMB recommendations following the PART, the program has articulated its R&D priorities to ensure compelling, merit-based justifications for funding allocations. Additionally, the Prevention, Pesticides and Toxic Substances program has compiled baseline data for its efficiency measure and continues to collect data to serve as a comparison to its baseline.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Improved protocols for screening and testing	3	6	2	0	Reports

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Unithit	Effects and exposure milestones met	5	4	5	9	Reports

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Assessment milestones met	0	0	0	0	Reports

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Risk management milestones met	2	3	1	1	Reports

The research conducted under this program supports EPA Strategic Objective 4.4. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions related to the health of people, community, and ecosystems, with a focus on endocrine-active pesticides and toxic chemicals. As a result of the 2004 PART process, the program has developed long-term performance measures. In addition, the research program has developed annual performance indicators that

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<sup>&</sup>lt;sup>56</sup> For more information, see http://www.whitehouse.gov/omb/expectmore/summary/10002280.2004.html

monitor the completion of its key research outputs. These products will ultimately be delivered to the Prevention, Pesticides and Toxic Substances program for evaluating the potential of chemicals to cause endocrine-mediated effects.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (-\$350.0) This reduces additional Congressionally directed funds included in the FY 2008 Omnibus appropriation for research on EDCs.
- (-\$204.0) This decrease is the net effect of increases for payroll and cost of living for existing FTE, combined with a reduction based on the recalculation of base workforce costs.
- (-\$253.0 / -4.3 FTE) The development of validated tiers I and II endocrine disruptor screening protocols will be completed at the end of FY 2008, as announced in the Federal Register in July 2007. In FY 2009, these FTE will be redirected to support high priority investigations of the health effects of asbestos under the Land Protection and Restoration program. This also includes a realignment of resources that provide organization-wide support.
- (-\$8.0) This change reflects the 1.56% rescission to all program projects in addition to technical changes such as realignment of IT, travel or other support costs across programs.

### **Statutory Authority:**

CAA; ERDDA; FIFRA; TSCA; FQPA; SDWA; CWA; RCRA; CERCLA; PPA.

### **Research: Fellowships**

Program Area: Research: Human Health and Ecosystems Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$12,231.1	\$8,438.0	\$9,845.0	\$8,887.0	(\$958.0)
Total Budget Authority / Obligations	\$12,231.1	\$8,438.0	\$9,845.0	\$8,887.0	(\$958.0)
Total Workyears	4.5	2.7	2.7	2.6	-0.1

# **Program Project Description:**

To help ensure an educated and trained scientific workforce for the future, EPA offers five programs that encourage promising students to obtain advanced degrees and pursue careers in environmentally related fields. The programs are:

Science to Achieve Results (STAR) Fellowship Program:<sup>57</sup> EPA provides stipends, tuition assistance, and research support to graduate students in environmentally related fields for up to three years. In addition to conducting quality environmental research, fellows agree to maintain contact with the Agency for at least five years after graduation.

Greater Research Opportunities (GRO) Fellowship Program: <sup>58</sup> EPA provides stipends, tuition assistance, and research support to undergraduate and graduate students in environmentally related fields for up to two (undergraduate) or three (graduate) years. The GRO program serves higher education institutions that receive less than \$35 million annually in Federal science and engineering funds. In addition to conducting quality environmental research, fellows agree to maintain contact with EPA for at least five years after graduation.

Environmental Science and Technology Policy Fellowship Program:<sup>59</sup> In conjunction with the American Association for the Advancement of Science, EPA hosts scientific and technical professionals who have completed a Ph.D. or equivalent degree for up to two years at EPA's Headquarters. Recipients work independently with support from Agency mentors on self-designed projects that enable them to work at the interface of science and public policy.

Environmental Public Health Fellowship Program:<sup>60</sup> In conjunction with the Association of Schools of Public Health, EPA hosts individuals who have attained master's degrees from accredited U.S. schools of public health for up to two years. Recipients work on self-designed projects that involve environmental public health.

<sup>&</sup>lt;sup>57</sup> For more information, see http://es.epa.gov/ncer/fellow.

<sup>&</sup>lt;sup>58</sup> For more information, see <a href="http://es.epa.gov/ncer/fellow">http://es.epa.gov/ncer/fellow</a>.

<sup>&</sup>lt;sup>59</sup> For more information, see http://fellowships.aaas.org/01 About/01 Partners.shtml#EPA.

<sup>&</sup>lt;sup>60</sup> For more information, see <a href="http://www.asph.org/document.cfm?page=751&JobProg">http://www.asph.org/document.cfm?page=751&JobProg</a> ID=1.

EPA Marshall Scholarship Program:<sup>61</sup> In conjunction with the British Marshall Scholarships, EPA offers scholarships for U.S. students for environmentally related graduate study. The program gives priority to students whose work is global or international in nature. Funded by the British government, scholars spend two years at a British university. EPA may support eligible scholars for up to three additional years as they work toward a doctoral degree in either the United Kingdom or U.S.

A subcommittee of EPA's Board of Scientific Counselors (BOSC)—a Federal advisory committee comprised of qualified, independent scientists and engineers—conducted a review of the STAR and GRO fellowship programs in March, 2006. The subcommittee reported that "the fellows funded by the STAR and GRO programs have made excellent contributions in environmental science and engineering, and a number of them continue to be employed in the environmental field ... the EPA programs clearly are of value to the Agency and the nation in helping to educate the next generation of environmental scientists and engineers."62

### FY 2009 Activities and Performance Plan:

EPA will review and award new STAR and GRO fellowships and support fellows who received awards in earlier fiscal years. Fellowship recipients will complete progress and exit reports, and the Agency will maintain contact information and follow-up data on former fellows. The program also will select and arrange hosting for AAAS and ASPH recipients and support a portion of eligible Marshall Scholarship recipients.

### **Performance Targets:**

Work under this program supports EPA's Objective 5.4: Enhance Science and Research. Currently, there are no PART performance measures for this specific program project, as the program has not been subject to PART review. However, the program collects follow-up data on former fellows, and is working to develop appropriate metrics for future years.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$538.0) EPA is redirecting a portion of the Greater Research Opportunities (GRO) grants program's budget in the Human Health and Ecosystems research program to the GRO fellowships program. This realignment will allow the GRO program to better meet the Agency's goals.
- (+\$77.0 / -0.1 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

<sup>61</sup> For more information, see http://www.marshallscholarship.org/applicationepa.html.

<sup>&</sup>lt;sup>62</sup> EPA, Board of Scientific Counselors, Review of the Office of Research and Development's Science To Achieve Results (STAR) and Greater Research Opportunities (GRO) Fellowship Programs at the U.S. Environmental Protection Agency. Washington, D.C.: EPA (2006), 1–2. See http://epa.gov/osp/bosc/pdf/star0609rpt.pdf.

- (-\$1,562.0) This reduction is a result of a Congressionally directed increase included in the FY 2008 Omnibus for Science to Achieve Results (STAR) fellowships.
- (-\$11.0) This decrease is the net effect of increases for payroll and cost of living for existing FTE, combined with a reduction based on the recalculation of base workforce costs.

# **Statutory Authority:**

CAA; CWA; FIFRA; NCA; RCRA; SDWA; TSCA; ERDDA.

#### **Research: Human Health and Ecosystems**

Program Area: Research: Human Health and Ecosystems Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$167,910.0	\$145,046.0	\$153,032.0	\$144,742.0	(\$8,290.0)
Total Budget Authority / Obligations	\$167,910.0	\$145,046.0	\$153,032.0	\$144,742.0	(\$8,290.0)
Total Workyears	520.3	497.0	497.0	478.3	-18.7

# **Program Project Description:**

The Agency conducts human health and ecosystems research to: 1) identify and characterize environment-related human health problems and determine exposures to and sources of agents responsible for these health concerns; and 2) identify the impacts of human activities on ecosystem services, measure the relationship between human well-being and ecosystem services, and provide tools for policy makers and managers to protect and restore ecosystem services through informed decision making at multiple spatial and temporal scales. The Human Health and Ecological Research Program also supports mercury research, advanced monitoring research, nanotechnology research, exploratory research, and the Agency's Report on the Environment (ROE).

Both the human health and ecosystems research programs are continually evolving. The Human Health research program is working to maintain its success in "reducing uncertainties in risk assessment" while orienting the program toward "developing and linking indicators of risk" along the source-exposure-effects-disease continuum that can be used to demonstrate reductions in human risk. This strategic shift is designed to include research that addresses limitations, gaps, and challenges articulated in the 2003 and 2007 Reports on the Environment. The Ecological research program is transitioning from a focus on monitoring ecosystem conditions to a focus on understanding and protecting ecosystem services, which represents a natural progression that builds upon existing work that seeks to inform decision-making processes.

Research is guided by the "Human Health Research Strategy"<sup>63</sup> and the "Ecological Research Strategy,"<sup>64</sup> which were developed in collaboration with major clients (*e.g.*, EPA's Program and Regional Offices). These strategies outline the program's research needs and priorities. Under this program, several multi-year plans (MYPs)<sup>65</sup> (*e.g.*, human health, ecological research, and mercury) convey research priorities and approaches for achieving goals and objectives. MYPs

<sup>&</sup>lt;sup>63</sup> U.S. EPA, Office of Research and Development. *Human Health Research Strategy*. Washington, DC: EPA. Available at: http://www.epa.gov/nheerl/humanhealth/HHRS\_final\_web.pdf.

<sup>&</sup>lt;sup>64</sup> For more information, see <a href="http://www.epa.gov/ord/htm/documents/eco.pdf">http://www.epa.gov/ord/htm/documents/eco.pdf</a>.

<sup>&</sup>lt;sup>65</sup> For more information, see <a href="http://www.epa.gov/osp/myp">http://www.epa.gov/osp/myp</a>.

outline the steps for meeting client research needs, as well as annual performance goals and key research outputs for evaluating progress.

The Human Health research program and the Ecological research program both underwent successful reviews by EPA's research advisory committee, the Board of Scientific Counselors (BOSC) in March of 2005. The BOSC stated, "The research of the human health research program is of high quality and appropriately focused, it is multidisciplinary, yet coherent and coordinated, and the research benefits from managerial excellence across all aspects of the program." The BOSC also commented that these planned actions and initiatives provide "great potential for significant impacts in the future." In 2007, mid-cycle reviews of each program resulted in a rating of "Meets Expectations" for work completed to date. 67

The BOSC review of the Ecological research program found that the program's "strategy still recognizes the importance of continuing ORD's support to ensure that appropriate environmental and ecological data are collected in monitoring programs, especially use of sampling and analysis approaches that can be corroborated by ORD research" and that "the evolving emphasis on ecosystems services and value is appropriately laid out and justified." 68

#### FY 2009 Activities and Performance Plan:

#### Human Health Research

In FY 2009, EPA is proposing a program designed to identify indicators of risk (effects, susceptibility, and exposure indicators) that can be used to demonstrate reductions in human health risks (i.e., evaluate effectiveness of risk management or regulatory decisions). Of the total \$75 million requested in FY 2009 for Human Health research, \$57 million is requested for research in this area. This research will focus on the development of sensitive and predictive methods to identify viable bioindicators of exposure, susceptibility, and effect that could be used to evaluate public health impacts at various geospatial and temporal scales. Research also will focus on developing biologically based models to predict biological effects based on internal dose.

EPA will continue to support research on mode of action information that can be used to reduce reliance on default assumptions in chemical risk assessments, particularly as related to selection of appropriate dose-response models for risk assessment and protection of vulnerable populations. Such research will inform the re-evaluation of acceptable levels of arsenic and its metabolites in drinking water, as well as the risk assessments of cancer and non-cancer effects of conazoles and structurally related fungicides. Additional research efforts will develop emerging molecular methods and systems biological approaches to identify critical toxicity pathways, *e.g.*,

<sup>&</sup>lt;sup>66</sup> Report of the Subcommittee on Health, revised July 27, 2005, Board of Scientific Counselors, pg 9. For more information, see <a href="http://www.epa.gov/osp/bosc/pdf/hh0507rpt.pdf">http://www.epa.gov/osp/bosc/pdf/hh0507rpt.pdf</a>.

<sup>&</sup>lt;sup>67</sup> U.S. EPA, Board of Scientific Counselors. *Mid-Cycle Review of the Office of Research and Development's Human Health Research at the U.S. Environmental Protection Agency.* (Washington: EPA, 2007). Available at: http://epa.gov/osp/bosc/pdf/hhmc072307rpt.pdf.

<sup>&</sup>lt;sup>68</sup> U.S. EPA, Board of Scientific Counselors, *Mid-Cycle Review of the Office of Research and Development's Ecological Research at the U.S. Environmental Protection Agency*. (Washington: EPA, 2007). Available at: <a href="http://www.epa.gov/OSP/bosc/pdf/ecomc082307rpt.pdf">http://www.epa.gov/OSP/bosc/pdf/ecomc082307rpt.pdf</a>

oxidative stress, neuroendocrine disruption, for characterizing the effects of chemicals (such as particulate matter, metals, pesticides, and chemical contaminants in drinking water) on human health.

Research will develop tools for identifying communities (e.g., localities, populations, groups) at greatest risk, identifying and quantifying the factors influencing these exposures, and developing and implementing appropriate risk reduction strategies. Research on intervention and prevention strategies will ultimately reduce human risk associated with exposures to single and multiple environmental stressors. Cumulative risk research will develop approaches for restructuring exposures from biomarker data generated in large-scale exposure and epidemiological studies and linking these exposures to their primary sources, and for using exposure, biomarker, and pharmacokinetic data in cumulative risk assessments. For example, in 2007, EPA's Human Health research program discovered a biomarker that can predict the severity of an asthmatic response in susceptible people, resulting in new protocols for improving indoor air quality and providing the scientific basis for public education policies and risk management strategies involving exposure to molds.

Other human health research will continue to focus on exposures to environmental contaminants and subsequent effects during critical life-stages, such as early development, childhood, or aging. Efforts related to children's health include identification of the key factors influencing children's exposures to environmental toxicants (including chemical exposure in schools) and the production of high quality children's exposure data to reduce current uncertainties in risk assessment. Human health research focused on physiological and biochemical changes during critical life-stages will be used as a basis for understanding susceptibility and the role of environmental stressors in the exacerbation or pathogenesis of disease.

EPA also will continue to support and collaborate with the EPA-sponsored Centers for Children's Environmental Health and Disease Prevention Research (FY 2009 Request, \$6 million), which study whether and how environmental factors play a role in children's health. This continued interaction is supported by the BOSC, which encourages synergistic research progress. These unique Children's Centers perform targeted research in children's environmental health and translate their scientific findings into intervention and prevention strategies by working with communities. The Children's Centers have established long-term birth and school age cohorts that follow participants over many years to consider the full range of health effects resulting from exposure to environmental chemicals. Additionally, the Children's Centers are tracking a wide range of environmental exposures at multiple stages of development to evaluate relationships between these exposures and observed health effects.

In FY 2009, research on public health outcomes will continue to assess the cumulative impact of a suite of air pollution reduction programs on environmental public health indicators for children and older populations. Research to determine the effectiveness of regulatory decisions on human health following exposure to waterborne pathogens will continue. EPA also will move toward integrating valid and predictive bioindicators of exposure, susceptibility and effects to develop approaches to assess public health impacts of regulatory decisions, including developing environmental health outcome indicators through the Agency's Science to Achieve Results (STAR) program.

The Office of Management and Budget (OMB) rated the program as "adequate" in a 2005 Program Assessment Rating Tool (PART) review, which was conducted under the program title "Human Health Research." This rating was attributed to findings that the program had a focused design, meaningful performance measures, and that the program's research results were being used to reduce uncertainty in risk assessment. In response to OMB recommendations after the 2005 PART, the program has implemented all follow-up recommendations resulting from its 2005 BOSC review; has established preliminary targets for its long-term measures based on BOSC mid-cycle review feedback; and has worked to improve its budget and performance integration.

## Ecological Research

In FY 2009, the total level of funding requested for Ecosystems research is \$70 million. The Ecological Research Program (ERP) is a multi-media program consistent with the integrated perspectives of the Agency's Healthy Communities and Ecosystems goal (FY 2009 Request, \$66 million). The program's ultimate goal is that decision-makers routinely apply information and methods developed by this program to make proactive policy and management decisions that ensure human well-being by conserving and enhancing ecosystem services over time and at multiple scales. Four areas will comprise the research program: (1) defining ecosystem services and their implications for human well-being and valuation; (2) measuring, monitoring, and mapping ecosystem services at multiple scales over time; (3) developing predictive models for quantifying and forecasting the changes in ecosystem services under alternative management scenarios; and (4) developing and adapting a decision support platform for decision makers to use to protect and restore ecosystem services through informed decision making at multiple spatial and temporal scales. These research areas will be carried out through three different types of studies: (a) the study of the impact of a nationally important pollutant (reactive nitrogen—for example, in support of the new NOx/SOx NAAQS) on ecosystem services; (b) the study of ecosystem services in important ecosystems (wetlands and coral reefs) for which the Agency has responsibilities; and (c) the study of real places facing the trade-off among ecosystems while conserving services provided.

In FY 2009, the emphasis on the Environmental Monitoring and Assessment Program (EMAP) will continue to decrease as the methods for national aquatic surveys are transferred to states and tribes with EPA oversight. Continuing technical support for implementing the surveys will transfer to the Water Quality Research program in Goal 2. These transfers are natural progressions, from core research to applications in other program research and use by the Program Offices. However, a continuing challenge is upgrading of EMAP to using real-time, sensor based technology for the most critical chemical and biological measurements.

The EMAP design significantly reduces the cost of monitoring for large scale studies by taking a random sample of sites at a carefully chosen point in time. The ecological research program will begin examining monitoring design and implementation options focused on field sensors that would be used to decrease the need for field visits through the placement of field proven remote sensors. By doing so, not only will the cost of field sampling be reduced, but the frequency of measurements for selected sites can be greatly increased at no additional cost. These more

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<sup>&</sup>lt;sup>69</sup> For more information, see http://www.whitehouse.gov/omb/expectmore/summary/10004373.2005.html.

frequent measures would be helpful in better understanding the response of ecosystems to seasonal and annual changes, particularly to improve model predictions of change. The combination of the more efficient EMAP site selection process and the remotely sensed real-time data would make EMAP a more cost effective ecological monitoring system.

The new emphasis of the ERP will be to advance a more comprehensive theory and practice for quantifying ecosystems services, their values, and their relationships to human well being. The goal is consistent incorporation into environmental decision making at local, regional and national scales.

Over the next few years, this focus will become the primary direction of the ecological research program. Ecosystem services, e.g., the ability of vegetation to retain water and nutrients, to provide habitat for animals, to decrease run-off to streams, rivers and lakes, to sequester carbon, and to provide food and shelter are often considered free and infinite. However, misuse of these services leads to degradation or destruction and they are costly to replace when gone. A well-known current example is the decrease in honey bee populations and thus their free service provided to farmers nationally for pollination of crops have to be replaced by some means- at additional costs ultimately passed on to the consumer. The same can be said for the high costs of replacing the natural water retention provided by healthy ecosystems that has to be replaced by costly storm sewers that are currently overloaded in many communities. Another example is the elimination of wetlands that protect coastal areas from storm surge.

The ERP research is supporting the *EPA Ecological Benefits Assessment Strategic Plan* and Executive Order 12866 which deal with assessing costs and benefits of alternative strategies for environmental protection. The research is expected to be the first integrated program to address the difficult topic of maintaining, enhancing, and restoring the services provided by the natural environment. As a result, the ERP will provide the scientific basis for including more comprehensive valuations of ecosystem services than currently possible into management strategies by clarifying the economic, social and ecological ramifications of various management options. The work is broadly applicable across the Agency as the regulatory programs prepare cost and benefit analyses of their decisions on alternative regulatory strategies. Because the program must incorporate social and economic sciences, opportunities to collaborate with nontraditional partners within and outside of EPA will facilitate a unique, more cross-disciplinary, more broadly applicable research program. In collaboration with Agency partners within the Water program, the Air and Radiation program, the Policy, Economics, and Innovation program, and EPA Regions and offices, the Ecological Research program has identified four immediate uses for information on ecosystem services:

- Provide technical support for agency policies, including voluntary measures such as environmental stewardship;
- Provide improved techniques for estimating the benefits and costs related to national rule-making;
- Develop metrics on ecosystem services (e.g., for use in the Report on the Environment or for creating environmental Gross Domestic Product accounts); and
- Create credible scientific foundations for market incentives (e.g., for ecosystem services trading or for investments in conservation).

Every day, local town, county, and state managers make decisions to support economic growth. The information provided by the program will enable the manager/community to better decide where, for example, development should best occur to maintain or improve storm water flow, increase recreational opportunities by the location of functional wetlands, protect local water resources, and at the same time, decrease the cost to the community for these services they will want or require. The desired outcome of the research is for decision makers to be able to better understand the ways in which their choices affect the type, quality and magnitude of the services we receive from ecosystems such as clean air and water, productive soils and food, when local, regional, or national decisions need to be made.

Diagnostics and forecasting research in the current program will be shifting to development and understanding of models describing (quantifying changes) and forecasting the response of ecosystem services to human actions and natural stressors at multiple scales over time. It is the decision support tools for policy makers and managers that will ultimately facilitate the protection and restoration of ecosystems. These tools (e.g., models, maps, animations, and other data rich displays) will be created for explicit and proactive examination of a range of management options at multiple spatial and temporal scales. Environmental managers will use these tools to identify and prioritize the most effective approaches and methods for conserving, enhancing or restoring important ecosystem services, so that their actions are as cost-effective as can be achieved. Field-based research will be conducted on approaches and methods to conserve, enhance or restore important ecosystem services, in particular, water and nutrient regulation, soil retention, biomass production, and water supplies in riparian zones and wetlands.

The Program will provide guidance and tools for balancing the protection and use of ecological resources. Tools and models will, therefore, be created in a context relevant to economic, socio-cultural, and human health needs. The collection of activities and products will transform the way we understand and respond to environmental change by shaping future policy and management decisions, based on a much improved understanding of the ecosystem services we often take for granted.

The Ecological Research program received a "moderately effective" rating in its most recent OMB PART review in 2007. While the program received a "results not demonstrated" rating in 2003, and an "ineffective" rating in 2005, the program has made extensive progress and continues to improve by: 1) developing and publishing a revised multi-year research plan that clearly demonstrates how the program's research supports the EPA mission, avoids duplication with other research programs, and ensures the strategic vision of the program is current and outcome-oriented; 2) increasing budget, program and performance information transparency in budget documents; and 3) educating the Agency on program utility and performance in relationship to environmental outcomes to enhance independent science reviews.

Exploratory Grants and Nanotechnology Research

EPA is increasingly focused on nanotechnology's implications for environmental health and safety. The Agency's efforts are coordinated with other Federal agencies through the National Nanotechnology Initiative (NNI)<sup>70</sup>. EPA's nanotechnology research (FY 2009 Request, \$14.9)

<sup>&</sup>lt;sup>70</sup> For more information, see http://www.nano.gov/.

million, including \$2.7 million in the Land research program, \$11.8 million in the Human Health and Ecosystem research program, and \$0.2 million in both the Air and Sustainability research programs) also is guided by a nanotechnology white paper<sup>71</sup> prepared by the Agency and an environmental, health, and safety research needs document<sup>72</sup> prepared by the Nanotechnology Environmental and Health Implications Working Group of the National Science and Technology Council's Subcommittee on Nanoscale Science, Engineering and Technology.

In FY 2009, the Agency's Science to Achieve Results (STAR) program will continue to fund exploratory grants on the implications of manufactured nanomaterials on the environment and human health, in collaboration with other Federal agencies. The Agency also will continue inhouse nanotechnology research initiated in FY 2007. The integrated programs will focus on assessing the potential ecological and human health exposures and effects from nanomaterials likely to be released into the environment; studying the lifecycles of nanomaterials to better understand how environmental releases may occur; developing methods to detect releases of nanomaterials; and using nanotechnology to detect, control, remediate, or prevent traditional pollutants. Nanotechnology research also is supported in the Research: Land Protection and Restoration program and, to a lesser extent, other programs.

### Report on the Environment and Advanced Monitoring Initiative

The Report on the Environment (ROE) plays a critical role in EPA's strategic planning activities as the Agency develops and implements more transparent and outcome-oriented measures and indicators. In FY 2009, EPA will continue mission-based research that will help support this triennial report.

FY 2009 research in the Advanced Monitoring Initiative (AMI) will link various EPA offices/regions and other research programs to improve Agency decision-making and analyze program performance of FY 2006-2008 AMI investments (FY 2009 Request, \$5 million). The initiative also will continue to connect information technology advancements with advances in remote sensing and *in-situ* monitoring to improve the interface between research products and environmental and health decision-making. EPA and its partners will continue to integrate socioeconomic, human health, and ecosystem databases and models, to monitor the health of humans and the environment over greater expanses, in less time, and more cost-effectively than ever before, supporting decision-making processes that provide clear societal benefits in the near term. In addition to improving collaborative capabilities focused on decision-making, EPA will continue building a knowledge base of the accumulated AMI learning experience. This effort is linked with the interagency U.S. Global Earth Observations (USGEO) initiative and with the international community through the Global Earth Observation System of Systems (GEOSS) 10-Year Implementation Plan. Each year since 2003, the annual OMB/Office of Science and

<sup>&</sup>lt;sup>71</sup> Environmental Protection Agency, *Nanotechnology White Paper (Washington: EPA, 2006)*. Available at: <a href="http://www.epa.gov/osa/nanotech.htm">http://www.epa.gov/osa/nanotech.htm</a>.

National Science and Technology Council, *Environmental, Health, and Safety Research Needs for Engineered Nanoscale Materials* (*Washington: NSTC, 2006*). Available at: <a href="http://www.nano.gov/NNI\_EHS\_research\_needs.pdf">http://www.nano.gov/NNI\_EHS\_research\_needs.pdf</a>
To more information, see <a href="http://es.epa.gov/ncer/nano/">http://es.epa.gov/ncer/nano/</a>.

Technology Policy (OSTP) Memorandum on Research and Development Budget Priorities <sup>74</sup> has encouraged agency efforts to align with USGEO and GEOSS.

### Mercury Research

EPA has developed a multi-year plan for studying mercury (FY 2009 Request, \$4 million), including its sources, control and treatment, environmental fate and behavior, impacts on ecological resources, and potential effects on human health.<sup>75</sup> In FY 2009, the program will continue to support the Agency's recent Clean Air Mercury Rule (CAMR), 76 including research to determine whether mercury "hot spots" exist. EPA also will study the aquatic fate and transport of mercury in order to better understand the relationship between emissions and mercury concentrations in fish tissue, an important pathway to human exposure.

In collaboration with the Department of Energy and others, research will focus on emissions monitors to determine the amount and characteristics of mercury emitted by sources such as coal-fired utilities. The program also will develop and evaluate emissions control technologies, with an emphasis on technologies that can simultaneously control mercury and other air pollutants, and investigate whether mercury removed from coal-fired power plant emissions remains stably trapped in combustion and scrubber residues.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Average time (in days) to process research grant proposals from RFA closure to submittal to EPA's GAD, while maintaining a credible and efficient competitive merit review system	254	307	292	277	Average Days

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of State, tribe, and relevant EPA office needs for environmental	100	100	100	100	Percent

<sup>&</sup>lt;sup>74</sup> OMB/OSTP FY 2008 Administration Research and Development Budget Priorities Memorandum for the Heads of Executive Departments and Agencies, June 2006.

<sup>&</sup>lt;sup>75</sup> EPA, Office of Research and Development, *Mercury Research Multi-Year Plan* (Washington: EPA, 2003). See http://www.epa.gov/osp/myp/mercury.pdf.

76 For more information, see http://www.epa.gov/air/mercuryrule/.

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	forecasting tools and methods to forecast the ecological impacts of various actions.					

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of Ecological Research publications rated as highly-cited publications.	21.10	20.4	No Target Established	21.4	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of Ecological research publications in "high- impact" journals.	20.80	20.3	No Target Established	21.3	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of State, tribe, and EPA office needs for environmental restoration and services tools and methods to protect and restore ecological condition and services.	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of State, tribe, and relevant EPA office needs for causal diagnosis tools and methods to determine causes of ecological degradation.	67	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of public health outcomes long-term goal.	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Percentage of peer-reviewed EPA risk assessments in which ORD's characterization of aggregate/cumulative risk is cited as supporting a decision to move away from or to apply default risk assessment assumptions.	This is a long-term measure, no data was collect in FY 2007	This is a long-term measure, no targets for FY 2007	This is a long-term measure, no targets for FY 2008	5.5	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of mechanistic data long-term goal.	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Percentage of peer- reviewed EPA risk assessments in which ORD's mechanistic information is cited as supporting a decision to move away from or to apply default risk assessment assumptions.	This is a long-term measure, no data was collect in FY 2007	This is a long-term measure, no targets for FY 2007	This is a long-term measure, no targets for FY 2008	16.5	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	Percentage of peer-	This is a	This is a	This is a		
Outcome	reviewed EPA RAs	long-term	long-term	long-term	3.5	Percent
	where ORD methods,	measure,	measure,	measure,		

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	models or data for assessing risk to susceptible subpopulations is cited as supporting a decision to move away from or apply default risk assessment assumptions	no data was collect in FY 2007	no targets for FY 2007	no targets for FY 2008		

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of aggregate and cumulative risk long-term goal.	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of the susceptible subpopulations longterm goal.	100	100	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Percent variance from planned cost and schedule.	Data Lag	-11.6	-9.6	-7.6	Percent

The research conducted under this program supports EPA Strategic Objective 4.4. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions with a focus on human, community, and ecosystem health.

The programs gauge their annual and long-term success by assessing progress on several key measures. In 2009, the Human Health research program plans to accomplish its goals of completing and delivering 100% of its planned outputs. The program is also targeting increases in the percentage of its peer reviewed risk assessments in which ORD's research is cited as supporting a decision to move away from or to apply default risk assessment assumptions, as was encouraged in the 2005 BOSC review. Additionally, the program plans to meet its efficiency goal of reducing the average time for processing research grants to 277 days.

As evidence of the utility of its research, the Ecological research program strives, by 2009, to have forty states use a common monitoring design and appropriate indicators to determine the status and trends of ecological resources and the effectiveness of programs and policies. The program also aims to make further improvements in its bibliometric analysis results, and is targeting a "highly cited" publication rate of 21.4%, and a "high impact" publication rate of 21.3%. Improvements in the percentage of program publications deemed "highly cited" and "high impact" demonstrates increased quality and utility of the program's research. The program also plans to meet 100% of its planned outputs in support of each long-term goal while increasing efficiency. As a measure of efficiency, the program plans to continue working to decrease its percent variance from planned cost and schedule, a measure that the National Academy of Sciences is currently reviewing as part of a study to determine the best approach for measuring the efficiency of research. In achieving these targets, the programs will enable EPA to meet its goal of providing scientifically sound guidance and policy decisions related to human health and ecosystems.

## FY 2009 Change from FY 2008 Enacted (Dollars in Thousands):

- (+\$3,600.0 / +4.0 FTE) This reflects an increase in resources to advance the timetable to achieve goals identified in the EPA Nanomaterial Research Strategy: supporting health and ecological implications arising from new routes of exposure and/or toxicities associated with exposure to these novel materials; identifying and developing risk assessment methodologies for use by agency risk assessors; and evaluating the adequacy of current exposure assessment approaches. The change in workyears reflects EPA's workforce management strategy that will help the Agency better align resources, skills and Agency priorities. It is an internal redirection of workyears from human health research to support the nanotechnology research effort.
- (+\$1,000.0) This increase will support research to advance environmental monitoring and assessment. This work will take advantage of the Small Business Innovation Research (SBIR) program to develop sensor-based technologies for real-time monitoring of critical chemical and biological parameters.
- (+\$3,085.0 / -0.9 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to technical changes such as realignment of IT, travel or other support costs across programs.
- (-\$6,000.0) This reduction is the result of a Congressionally directed increase included in the FY 2008 Omnibus for basic human health research, including STAR grants and exposure research.
- (-\$4,000.0) This reflects a Congressionally directed increase included in the FY 2008 Omnibus appropriation for the Environmental Monitoring and Assessment Program (EMAP). This increase funds monitoring efforts on U.S. aquatic resources.
- (-\$3,397.0) This reduces funding for lower-priority human health research, including planned observational studies for asthma exposure data, and STAR grants on susceptible

populations not related to the Children's Centers. All high priority human health research will continue.

- (-\$1,401.0 / -21.8 FTE) This reflects realignment of programmatic and support workyears between the human health and ecosystems, land protection and restoration, drinking water, and computational toxicology research programs and recalculation of their associated support costs to more closely align with programmatic priorities. The change in workyears reflects EPA's workforce management strategy that will help the Agency better align resources, skills and Agency priorities.
- (-\$1,153.0) This reduction discontinues the grant portion of the Greater Research Opportunities (GRO) program. Half of these resources for GRO grants will be redirected to support GRO fellowships in the Fellowships Program. The Agency will continue to manage GRO grants awarded prior to FY 2009. This realignment will allow the GRO program to better meet the Agency's goals.
- (-\$24.0) This decrease is the net effect of increases for payroll and cost of living for existing FTE, combined with a reduction based on the recalculation of base workforce costs.

### **Statutory Authority:**

CAA; SDWA; ERDDA; CWA; FIFRA; FFDCA; RCRA; FQPA; TSCA; USGCRA.

**Program Area: Research: Land Protection** 

#### **Research: Land Protection and Restoration**

Program Area: Research: Land Protection Goal: Land Preservation and Restoration Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$10,907.3	\$10,737.0	\$10,591.0	\$13,350.0	\$2,759.0
Leaking Underground Storage Tanks	\$657.0	\$660.0	\$650.0	\$413.0	(\$237.0)
Oil Spill Response	\$841.3	\$901.0	\$887.0	\$704.0	(\$183.0)
Hazardous Substance Superfund	\$23,859.1	\$20,081.0	\$19,768.0	\$21,021.0	\$1,253.0
Total Budget Authority / Obligations	\$36,264.7	\$32,379.0	\$31,896.0	\$35,488.0	\$3,592.0
Total Workyears	134.1	141.3	141.3	154.7	13.4

# **Program Project Description:**

Research performed under the Land Research program supports scientifically defensible and consistent decision-making for Resource Conservation and Recovery Act (RCRA) material management, corrective action, and emerging materials. Research under this program has been evolving from waste disposal to beneficial re-use, avoidance of more toxic materials, and operation of waste management to conserve capacity and produce energy. To address emerging material management issues a strategic shift in the research program was made to focus on nanomaterial fate and transport. Research within this program addresses resource conservation and material reuse issues, the application of models and tools to support the Brownfield program, application of alternative landfill covers and the benefits of landfill bioreactors.

Research efforts are guided by the Land Research Program Multi-Year Plan (MYP)<sup>77</sup>, developed with input from across the Agency, which outlines steps for meeting the needs of the Research and Development program's clients and for evaluating progress through annual performance goals and measures. Specific human health risk and exposure assessments and methods are discussed and conducted under the Human Health Risk Assessment program.

The Land Protection and Restoration research program was externally reviewed by EPA's Board of Scientific Counselors (BOSC)—a Federal advisory committee comprised of qualified, independent scientists and engineers—in FY 2006 (December 2005). The BOSC found that the program generates high quality products and conducts appropriately focused multi-disciplinary research, and "the research conducted...is making its way to end users." The BOSC recommended increased focus on emerging issues and the strategic priority of nanomaterial

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<sup>&</sup>lt;sup>77</sup> EPA, Office of Research and Development, *Land Research Program*. Washington, D.C.: EPA. For more information, see http://www.epa.gov/osp/myp.htm#land

<sup>&</sup>lt;sup>78</sup> BOSC Land Restoration and Preservation Research Subcommittee Report. For more information, see <a href="http://www.epa.gov/OSP/bosc/pdf/land0603rpt.pdf">http://www.epa.gov/OSP/bosc/pdf/land0603rpt.pdf</a>

environmental and human health issues. Additional suggestions from both the SAB review and the BOSC review also are being incorporated into the research program.

#### FY 2009 Activities and Performance Plan:

EPA will continue to collaborate with the private sector to conduct field sampling of contaminated sites. In addition, EPA will work with states to optimize operations and monitoring of several landfill bioreactors and determine their potential to provide alternative energy in the form of landfill gas while increasing the nation's landfill capacity. The BOSC evaluation found that this research, which directly contributes to the Land Restoration long-term goal, "will help states and facility owners pursue R & D permitting of these forward-thinking land disposal options." Recovering landfill space by accelerating waste degradation is an alternative approach to meeting EPA's Solid Waste and Emergency Response program's draft strategic target of decreasing landfill disposal and incineration by 11 million tons. The Agency works with the Association of State and Tribal Solid Waste Management Officials (ASTSWMO) to assist in the communication of research results on landfill bioreactors to the states.

Revitalization of previously used land (e.g., Brownfields) does not always occur due to obstacles related to real and/or perceived contamination. EPA will continue to develop a site specific management approach for brownfields and develop validated acceptable practices for land revitalization. This includes development of GIS and Remote Sensing tools to inventory Brownfield sites as well as publishing the updated SMARTe 2009 edition decision support tool.

In response to BOSC recommendations, EPA has shifted work under this program to address nanotechnology research (FY 2009 Request, \$14.9 million, including \$2.7 million in the Land research program and \$11.8 million in the Human Health and Ecosystem research program), including fate and transport research issues. The primary objective, for nanotechnology fate and transport research, will be to determine the physicochemical properties controlling the movement of nanomaterials through soil and aquatic ecosystems. Research questions include the identification of system parameters that alter the surface characteristics of nanomaterials through aggregation (*e.g.*, pH effects), complexation (*e.g.*, surface complexation by dissolved organic carbon) or changes in oxidation state (*e.g.*, chemical- or biological-mediated electron transfer). Lifecycle issues will also be addressed as part of the broader EPA research efforts into nanotechnology.

The Agency's efforts are coordinated with other Federal agencies through the National Nanotechnology Initiative (NNI), <sup>79</sup> which the Administration has identified as a FY 2009 research and development budget priority. <sup>80</sup> EPA's nanotechnology research also is guided by the EPA white paper <sup>81</sup> and EPA's Research and Development programs Nanotechnology Research Strategy.

<sup>&</sup>lt;sup>79</sup> For more information, see http://www.nano.gov/.

<sup>&</sup>lt;sup>80</sup> Executive Office of the President, Office of Management and Budget and Office of Science and Technology Policy, *FY 2008 Administration Research and Development Budget Priorities*. Washington, D.C.: OMB (2006), 5. See <a href="http://www.whitehouse.gov/omb/memoranda/fy2006/m06-17.pdf">http://www.whitehouse.gov/omb/memoranda/fy2006/m06-17.pdf</a>.

<sup>&</sup>lt;sup>81</sup> Environmental Protection Agency, *Nanotechnology White Paper (Washington: EPA, 2006)*. Available at: <a href="http://www.epa.gov/osa/nanotech.htm">http://www.epa.gov/osa/nanotech.htm</a>.

The Office of Management and Budget (OMB) rated the program as "adequate" in its 2006 (PART) review, which was conducted under the program title "Land Protection and Restoration Research."82 This "adequate" rating was supported by findings that the program had long-term and annual output performance measures in place that reflected the purpose of the program, as well as a strong strategic and evaluation approach. In response to OMB recommendations following the 2006 PART, the program has established a process by which the BOSC will assign a performance rating to each program long-term goal as part of its reviews. These ratings will provide the data for new program long-term outcome measures that will be instated. Using the progress rating expected from the 2008 BOSC review, the program will be able to set appropriate future year targets. Additionally, to address OMB's recommendation that the program establish an outcome-oriented efficiency measure, EPA has initiated a National Academy of Sciences (NAS) study to determine the most appropriate approach. Further, to improve its collection of partner performance information, EPA's Research and Development program is updating its Policy and Procedures Manual on Extramural Resources Management to require that all research and development grants, contracts, and cooperative agreements be linked to one or more Multi-Year Plan Long-Term Goals (LTGs).

### **Performance Targets:**

Work under this program supports EPA's Objective 3.3: Enhance Science and Research. Specifically, the program provides and applies sound science for protecting and restoring land by conducting leading-edge research, which, through collaboration, leads to preferred environmental outcomes. Performance measures for this specific program project are included under the Superfund Land Protection and Restoration program.

### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$1,192.0) This reflects an increase for payroll and cost of living for all FTE.
- (+\$400.0) This reflects an increase in resources to advance the timetable to achieve goals identified in the ORD Nanomaterial Research Strategy. The primary objective of research conducted is to determine the release points of engineered nanomaterials into the environment and the physico-chemical properties controlling the transport and transformation of nanomaterials in environmental media. This will provide the basis for prioritizing potential human health and ecological exposure pathways that warrant further investigation.
- (+\$817.0 / +9.4 FTE) This reflects a redirection of work years and resources from the Water Quality and Human Health research programs to support nanotechnology research, provide research support for the scientific workforce within the land program and a realignment of support workyears to reflect programmatic priorities.

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<sup>&</sup>lt;sup>82</sup> For more information, see <a href="http://www.whitehouse.gov/omb/expectmore/summary/10004305.2006.html">http://www.whitehouse.gov/omb/expectmore/summary/10004305.2006.html</a>

• (+\$350.0 / -1.0 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

# **Statutory Authority:**

SWDA; HSWA; ERDDA; SARA; CERCLA; RCRA; OPA; BRERA.

**Program Area: Research: Sustainability** 

### **Research: Sustainability**

Program Area: Research: Sustainability
Goal: Compliance and Environmental Stewardship
Objective(s): Enhance Societies Capacity for Sustainability through Science and Research

#### (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$24,864.5	\$22,478.0	\$22,127.0	\$19,970.0	(\$2,157.0)
Hazardous Substance Superfund	\$212.3	\$0.0	\$0.0	\$0.0	\$0.0
Total Budget Authority / Obligations	\$25,076.8	\$22,478.0	\$22,127.0	\$19,970.0	(\$2,157.0)
Total Workyears	81.4	76.2	76.2	70.8	-5.4

## **Program Project Description:**

EPA's Science and Technology for Sustainability (STS) program is designed to advance sustainability goals. Sustainable and preventive approaches to health and environmental problems have increasingly become the Agency's focus since the Pollution Prevention Act of 1990. As defined in the Brundtland Report<sup>83</sup>, sustainability is development which meets the needs of the present without compromising the ability of future generations to meet their own needs.

Sustainable approaches require: innovative design and production techniques that minimize or eliminate environmental liabilities; integrated management of air, water, and land resources; and changes in the traditional methods of creating and distributing goods and services. In addition to conducting research related to human health and environmental threats, EPA is committed to promoting sustainability—achieving economic prosperity while protecting natural systems and quality of life for the long-term.

The Science Advisory Board's (SAB) Environmental Engineering Committee reviewed EPA's Sustainability Research Strategy<sup>84</sup> and the Science and Technology for Sustainability Multi-Year Plan in June 2006. The SAB stated that it "strongly endorses the Agency's proposal to establish a research program focused on sustainability because the results from such a program will improve the scientific foundation for a sustainable environment." The STS research program contains several new elements, such as the development of metrics and systems-based environmental management practices, as a result of this review. Ongoing efforts include: 1) a multi-disciplinary Sustainable Environmental Systems program; 2) a decision support tools program which has championed the use of life cycle assessment methods and 3) the People, Prosperity, and the Planet (P3) Student Design Competition for Sustainability. In addition, the STS research program was reviewed by EPA's Board of Scientific Counselors (BOSC) in FY

http://yosemite.epa.gov/sab%5Csabproduct.nsf/D24960CAEE6ECCAB852572FE00704EC0/\$File/sab-07-007.pdf

<sup>&</sup>lt;sup>83</sup> For more information see, <a href="http://habitat.igc.org/open-gates/wced-ocf.htm">http://habitat.igc.org/open-gates/wced-ocf.htm</a>

<sup>&</sup>lt;sup>84</sup> For more information see, <a href="http://www.epa.gov/sustainability/pdfs/EPA-12057\_SRS\_R4-1.pdf">http://www.epa.gov/sustainability/pdfs/EPA-12057\_SRS\_R4-1.pdf</a>

<sup>&</sup>lt;sup>85</sup> For more information see,

2007 (April 2007). The BOSC will soon release a report on the program's quality and performance.

The STS Research Program is designed to ultimately position EPA's Research and Development program to provide technical support to regional and national sustainability policies and initiatives. Toward this end the STS Research Program has established the following areas of emphasis:

- Sustainability Metrics: As sustainable solutions to environmental problems are developed and implemented, there is a need to measure the progress and impact of these efforts. The research in this area is focused on developing scientifically-based sustainability metrics and indices that will provide policy makers and citizens with a suite of measurement tools that are both readily accessible and easily understood. The long-term objective is to develop sustainability metrics for use in a variety of applications, including technology evaluation, regional ecosystem and watershed management and more general measurements that are suitable for use in the Agency's Report on the Environment.
- Decision Support Tools: 86 This research creates tools and methods for use by public and private sector decision makers to support the achievement of sustainable outcomes. This effort is built on the foundation of Life Cycle Analysis (LCA) techniques that address the sustainability of alternative policy options, production pathways, and product usage by describing the full environmental impact of each alternative. This work encompasses both core research (in furthering methods and techniques) and applied research (with tools for specific clients, i.e. TRACI, the Tool for Reduction and Assessment of Chemical and Other Environmental Impacts).
- *Technologies:* This research emphasizes the role that technologies have in creating sustainable outcomes. Through programs such as the Small Business Innovation Research (SBIR) program and the People, Prosperity, and Planet (P3) student design competition, emphasis will be placed on finding solutions to client-driven problems while promoting sustainable design and implementation practices.
  - o *Small Business Innovation Research (SBIR) Program*: <sup>87</sup> As required by the Small Business Act as amended, <sup>88</sup> EPA sets aside 2.5% of its extramural research budget for contracts to small businesses to develop and commercialize new environmental technologies.
  - o *People, Prosperity, and the Planet (P3):* <sup>89</sup> P3 is a student competition to develop solutions to sustainability challenges. For example, a joint student team from Oberlin College and Brown University created a low-cost system that students

<sup>89</sup> For more information, see <a href="http://es.epa.gov/ncer/p3">http://es.epa.gov/ncer/p3</a>.

<sup>&</sup>lt;sup>86</sup> For more information, see <a href="http://www.epa.gov/ord/NRMRL/std/sab">http://www.epa.gov/ord/NRMRL/std/sab</a>.

<sup>87</sup> For more information, see <a href="http://es.epa.gov/ncer/sbir">http://es.epa.gov/ncer/sbir</a>.

<sup>&</sup>lt;sup>88</sup> U.S. Public Law 219. 79th Congress, 2nd session, 22 July 1982. *Small Business Innovation Development Act of 1982*. More information is available at: <a href="http://thomas.loc.gov/cgi-bin/bdquery/z?d097:s.881">http://thomas.loc.gov/cgi-bin/bdquery/z?d097:s.881</a>:.

can use to monitor energy and water consumption at various scales, from individual dormitory floors to their entire college campus.

Over the long term, the STS Program will promote and support national and regional sustainability policies and initiatives by ensuring that decision-makers within the EPA and at the local, regional and national levels have a scientifically sound set of management tools that promote stewardship and sustainability outcomes.

#### FY 2009 Activities and Performance Plan:

In FY 2009, the Science and Technology for Sustainability (STS) research program will continue its focus on sustainability metrics and decision support tools. Some specifics are outlined below.

In the area of sustainability metrics, research in FY 2009 will focus on both technology and systems metrics. An applied technology metrics problem will be initiated to validate in-house research efforts. EPA will continue a project to develop scientifically-based sustainability metrics for use in evaluating innovative technologies. Systems metrics represents the measurement of energetic resources, human health, ecological burden (i.e., water, biota, air), and overall system function and health in a broader regional scale. The San Luis Valley Project will be working on the development and application of a set of five sustainability metrics (ecological and economic) to be used by environmental managers in their efforts to support sustainable outcomes in the San Luis Valley of Colorado. Also, building upon the in-house research effort, the program is beginning research on sustainability metrics for use in future Reports on the Environment.

Planned research in decision support tools includes efforts to further develop a streamlined inhouse Life Cycle Assessment methodology and incorporate material flow concepts into these tools. The program will complete an environmental impact assessment model for land use and continue work on a water use model. A collaborative research project applying sustainability metrics to management of regional ecosystems will be established and work will continue on extending an auction-based management approach to urban wet weather flow.

The EPA also will continue to fund the development of new innovative technologies through the P3 program and to advance the development of international environmental technology testing protocols and a global environmental technology network. The Agency will continue to develop a report to document the impact of technology verifications on achieving sustainable outcomes.

In 2003, EPA's sustainability research program, under the program title Research: Pollution Prevention and New Technologies Research, received a "results not demonstrated" in its PART review. The program was rated "results not demonstrated" due to its lack of adequate strategic planning and performance measures. However, EPA has taken steps to address these deficiencies through the development of the Science and Technology for Sustainability Multi-Year Plan as well as annual and long term performance and efficiency measures that will be finalized in consultation with OMB.

### **Performance Targets:**

Work under this program supports EPA's Strategic Plan Objective 5.4: Enhance Science and Research. Currently, there are no PART performance measures for this specific program project. However, the program monitors performance including the timely completion of research milestones and the citation rates of research publications. The program expects to formalize these and other performance measures during Spring 2008. Additionally, the program began implementing a new efficiency measure in 2007 to track the "Percent variance from planned cost and schedule." In response to a PART follow-up action and the recently issued report by The National Academies on "Evaluating Research Efficiency in the U.S. Environmental Protection Agency," EPA plans to review this measure and consult with OMB about how best to measure efficiency going forward.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (-\$1,600.0 / -3.1 FTE) This reflects a reduction to resources for the sustainability program, including the Small Business Innovation Research program. Although work will continue, the reduction will delay the development of metrics to assess new technologies. However, highest priority work, such as the development of easily accessible and understandable sustainability metrics, the sustainability of alternative policy options based on Life Cycle Analysis, and new technologies developed through P3, will continue without delay.
- (+\$464.0) This reflects an increase for payroll and cost of living for existing FTE.
- (-\$471.0) This reduction reflects efficiencies associated with resources that provide organization-wide support, for example, funding for operating expenses, capital equipment, repairs and improvements, and the use of contract resources, and efficiencies associated with IT and telecommunications support resources, including high-performance computing.
- (-\$125.0) This reflects a consolidation of the Agency's program evaluation efforts.
- (-2.3 FTE) This change reflects EPA's workforce management strategy that will help the Agency better align resources, skills and Agency priorities. This is part of a technical realignment of FTE across all programs to reflect programmatic priorities. There are no programmatic or performance impacts.
- (-\$425.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

### **Statutory Authority:**

CAA; CWA; FIFRA; PPA; RCRA; SDWA; SBA; SARA; TSCA; ERDDA.

**Program Area: Toxic Research and Prevention** 

#### **Research: Pesticides and Toxics**

Program Area: Toxic Research and Prevention Goal: Healthy Communities and Ecosystems Objective(s): Enhance Science and Research

(Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Science & Technology	\$29,425.2	\$24,795.0	\$24,459.0	\$26,568.0	\$2,109.0
Total Budget Authority / Obligations	\$29,425.2	\$24,795.0	\$24,459.0	\$26,568.0	\$2,109.0
Total Workyears	125.5	126.3	126.3	137.4	11.1

# **Program Project Description:**

The Pesticides and Toxics research program is a multidisciplinary program that examines risks resulting from exposure to pesticides and toxic chemicals. The research is designed to support the Agency's efforts to reduce current and future risks to the environment and to humans by preventing and/or controlling the production of new chemicals and products of biotechnology that pose unreasonable risk, as well as assessing and reducing the risks of chemicals and products of biotechnology already in commerce. This research complements work conducted under the Human Health and Ecosystem Research, the Human Health Risk Assessment, and the Endocrine Disruptors Research programs. The development and validation of methods and models and assessments for predicting risks from pesticides, toxic substances, and products of biotechnology to human health and ecosystems are conducted under the Pesticides and Toxics research program.

Research is guided by the Biotechnology Research Strategy<sup>90</sup> and the Wildlife Research Strategy,<sup>91</sup> both of which were developed with participation from major clients (*e.g.* EPA's Prevention, Pesticides and Toxic Substances program and the Regional Offices). The strategies outline the research needs and priorities. The Agency also maintains a Safe Pesticides/Safe Products (SP2) multi-year plan (MYP)<sup>92</sup> that outlines steps for meeting these needs, as well as annual performance goals and measures for evaluating progress.

The program's long-term performance measures rate the utility of its methods, models, and data for use by EPA's Prevention, Pesticides and Toxic Substances program and other organizations. The research program's three major goals are: (1) to provide predictive tools to prioritize testing requirements; enhance interpretation of data to improve human health and ecological risk assessments; and inform decision-making regarding high priority pesticides and toxic substances;

<sup>&</sup>lt;sup>90</sup> U.S. EPA, Office of Research and Development. *Biotechnology Research Strategy*. Washington, DC: EPA. Available at: <a href="http://www.epa.gov/nheerl/publications/files/biotechnology-research-program-4-8-05.pdf">http://www.epa.gov/nheerl/publications/files/biotechnology-research-program-4-8-05.pdf</a>.

<sup>&</sup>lt;sup>91</sup> U.S. EPA, Office of Research and Development, *Wildlife Research Strategy*. Washington, D.C.: EPA. Available at: http://www.epa.gov/nheerl/publications/files/wildlife\_research\_strategy\_2\_2\_05.pdf.

<sup>&</sup>lt;sup>92</sup> U.S. EPA, Office of Research and Development, Safe Pesticides/Safe Products Multi-Year Plan. Washington, D.C.: EPA (2003). Available at: <a href="http://www.epa.gov/osp/myp/sp2.pdf">http://www.epa.gov/osp/myp/sp2.pdf</a>.

(2) to develop probabilistic risk assessments to protect natural populations of birds, fish, other wildlife, and non-target plants; and (3) to provide the tools necessary to make decisions related to products of biotechnology.

In February 2007, the Pesticides and Toxics research program underwent an external peer review by EPA's research advisory committee, the Board of Scientific Counselors (BOSC), which commended the progress and direction of the research and provided recommendations for improvement. The BOSC stated that "SP2 is a very successful program. The research is of high quality and is focused on well-articulated goals. Its relevance to the Agency's mission is clear and apparent, and the SP2 Program fills a unique niche within the Agency, and serves the needs of OPPTS, its major client, very well." The BOSC also noted that, "the scientists involved in these projects are internationally recognized and their findings and organized panels serve to establish regulatory guidance around the world."

#### FY 2009 Activities and Performance Plan:

In FY 2009, research will continue to provide the scientific foundation for the three major goals of the Pesticides and Toxics research program.

EPA will provide research on methods, models, and data to support prioritization of testing requirements, enhanced interpretation of data to improve human health and ecological risk assessments, and decision-making regarding specific individual or classes of pesticides and toxic substances that are of high priority. This research will develop/validate:

- predictive biomarkers of neurotoxic effects for major classes of pesticides;
- alternative test methods for the hazard identification of developmental neurotoxicants;
- virtual chemical screening methods for risk-based prioritization and ranking needs for chronic non-cancer effects; and
- quantitative structure activity relationships (QSARs) to relate various structural descriptions of molecules to toxicity endpoints.

Research conducted in FY 2009 will support the development of probabilistic risk assessments to protect natural populations of birds, fish, other wildlife, and non-target plants. This research directly supports Agency efforts to assure that endangered species are protected from pesticides while making sure farmers and communities have the pest control tools they need. Four key components of this research are:

- extrapolation among wildlife species and exposure scenarios of concern;
- population biology to improve population dynamics in spatially-explicit habitats;
- models for assessing the relative risk of chemical and non-chemical stressors; and
- models to define geographical regional/spatial scales for risk assessment.

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<sup>&</sup>lt;sup>93</sup> U.S. EPA, Office of Research and Development, SP2 Research Program Review. Washington, D.C. (2007). Available at: http://www.epa.gov/osp/bosc/pdf/sp2072307rpt.pdf.

Methods for characterization of population-level risks of toxic substances to aquatic life and wildlife also will be developed. Results of this research will help the Agency meet the long-term goal of developing scientifically valid approaches for assessing spatially-explicit, population-level risks to wildlife populations and non-target plants and plant communities from pesticides, toxic chemicals and multiple stressors while advancing the development of probabilistic risk assessment. This supports the Agency's obligation under the Endangered Species Act.

Additionally, EPA will provide biotechnology research to support decision-making related to products of biotechnology, although the scope of the research program will be reduced. Through its Science to Achieve Results (STAR) program, methods are being developed to assess the potential allergenicity of genetically engineered plants.

The Office of Management and Budget (OMB) rated the program as "moderately effective" in a 2007 Program Assessment Rating Tool (PART) review, which was conducted under the program title "Pesticides and Toxics Research." This rating was attributed to OMB findings that an independent expert review by the BOSC determined the program was effective and achieving results, that the program was very well coordinated with the Prevention, Pesticides and Toxic Substances program, and that the program had long-term and annual performance measures in place. In response to OMB recommendations following the 2007 PART, the program is currently: 1) developing a formal response to the BOSC report, addressing action items, and making progress toward long-term and annual targets, 2) assessing the current efficiency measure to determine how best to capture the cost effectiveness of research activities, and 3) developing a system to utilize quarterly performance measurement reporting to improve program performance.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Efficiency	Percent variance from planned cost and schedule.				-6	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of the SP2 program's long-term goal one.	100	86	100	100	Percent

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Ouput	Percentage of planned outputs delivered in support of the SP2	80	100	100	100	Percent

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<sup>&</sup>lt;sup>94</sup> For more information, see http://www.whitehouse.gov/omb/expectmore/summary/10009012.2007.html.

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
	program's long-term goal three.					

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Output	Percentage of planned outputs delivered in support of the SP2 program's long-term goal two.	100	100	100	100	Percent

The research conducted under this program supports EPA Strategic Objective 4.4. Specifically, the program identifies and synthesizes the best available scientific information, models, methods, and analyses to support Agency guidance and policy decisions related to the health of people, community, and ecosystems, with a focus on pesticides and toxic chemicals.

The program gauges its annual and long-term success in meeting this objective by assessing its progress on several key measures. In 2009, the program strives to complete 100% of its planned outputs in support of its three long-term goals. Additionally, to make improvements in efficiency, the program aims to decrease its variance from planned cost and schedule to -6%, a measure that the National Academy of Sciences is reviewing as part of its study to determine the best approach for measuring the efficiency of research. Achieving these targets will enable the Agency to make well-informed guidance and policy decisions related to pesticides.

#### FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$854.0 / +14.3 FTE) This increase is the result of a consolidation of FTE and associated resources from the Human Health and Ecosystems program to support research on spatially explicit exposure assessment tools that integrate data. In particular, wildlife risk assessment will be transferred from the ecosystems research program to the pesticides and toxics program to align with the primary client regulatory program, the Prevention, Pesticides and Toxic Substances program. This also includes a realignment of resources that provide organization-wide support, such as operating expenses and travel.
- (+\$845.0) This reflects an increase for payroll and cost of living for all FTE.
- (+\$1,410.0 / -0.2 FTE) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs. These funds also will be used in support of pesticides and toxics research.
- (-\$1,000.0 / -3.0 FTE) This reduces funding for the Agency's biotechnology research to understand the impact of genetically modified crops on the environment. This reduction would minimize the impact to the highest priority work in the pesticides and toxics

research program, such as research to support the development of probabilistic risk assessment methods.

# **Statutory Authority:**

FQPA; FIFRA; TSCA; CWA; CAA; ERDDA.

**Program Area: Water: Human Health Protection** 

#### **Drinking Water Programs**

Program Area: Water: Human Health Protection Goal: Clean and Safe Water Objective(s): Protect Human Health

## (Dollars in Thousands)

	FY 2007 Actuals	FY 2008 Pres Bud	FY 2008 Enacted	FY 2009 Pres Bud	FY 2009 Pres Bud v. FY 2008 Enacted
Environmental Program & Management	\$100,323.2	\$96,967.0	\$96,722.0	\$99,476.0	\$2,754.0
Science & Technology	\$3,256.6	\$3,416.0	\$3,375.0	\$3,559.0	\$184.0
Total Budget Authority / Obligations	\$103,579.8	\$100,383.0	\$100,097.0	\$103,035.0	\$2,938.0
Total Workyears	564.7	584.1	584.1	583.4	-0.7

## **Program Project Description:**

This program provides technical support to drinking water programs through the Technical Support Center (TSC), which evaluates engineering and scientific data (including treatment technology information) to establish its applicability to the drinking water program's needs; develops and implements regulations to support national occurrence surveys and assists in the assessment of the contaminant occurrence data resulting from those surveys; develops and evaluates monitoring approaches and analytical methods, including assessing data provided by others to demonstrate the effectiveness of new/alternate analytical methods; trains Regional and State Certification Officers and develops guidelines for the drinking water laboratory certification program; works with Regions and states to help drinking water utilities better understand their treatment and distribution systems and implement improvements to optimize performance; and provides other technical support to develop and implement National Primary Drinking Water Regulations (NPDWRs). The Center also provides external technical assistance in support of EPA Regional and state drinking water programs.

(See http://www.epa.gov/safewater/ for more information.)

#### FY 2009 Activities and Performance Plan:

In FY 2009, the drinking water technical support program will:

• Provide technical and scientific support for the development and implementation of drinking water regulations. This includes the development of methods for updating rules and responding to technical implementation questions regarding the entire range of NPDWRs, including the Surface Water Treatment Rule; Long Term 1 and 2 Enhanced Surface Water Treatment Rules ("LT1" and "LT2," respectively); Stage 1 and 2 Disinfectants and Disinfection Byproducts Rules ("Stage 1" and "Stage 2," respectively); Total Coliform Rule; Lead and Copper Rule; and Arsenic Rule. TSC also manages the Quality Assurance and Laboratory Approval programs that support implementation of the LT2 Rule.

- Continue to implement EPA's Drinking Water Laboratory Certification Program. This program sets standards and establishes methods for EPA, state, and privately-owned labs that analyze drinking water samples. Through this program, EPA also will conduct three Regional program reviews during FY 2009. TSC visits each Regional Office on a triennial basis and evaluates their oversight of the state labs and the state laboratory certification programs within their purview.
- Support small drinking water systems' efforts to optimize their treatment technology under the drinking water treatment Area Wide Optimization Program (AWOP). AWOP is a highly successful technical assistance and training program that enhances the ability of small systems to meet existing and future microbial, disinfectant, and disinfection byproducts standards. By the end of 2009, EPA expects that 30 states and 6 Regional Offices will be working to establish, strengthen, and enhance AWOPs. In addition, EPA will expand the scope of the program technical content to incorporate distribution system integrity elements into the performance-based training approach to facilitate the transfer of key skills specific to groundwater systems and distribution system components. The performance-based training brings together a group of public water supply operators from different localities for a series of sessions where they learn key operational and problem solving skills. Each skill is needed to enable operators to address the factors limiting optimized performance of their plant.
- Manage the implementation of Unregulated Contaminant Monitoring Rules (UCMR2).
   This involves the coordination and review of sampling plans, certification of laboratories, and review and validation of data.
- Support the Partnership for Safe Water, a national voluntary collaborative effort between the water industry and EPA to pursue optimization of the drinking water treatment infrastructure to maximize public health protection.
- Provide analytical method development/validation to enable implementation of the nation's drinking water compliance-monitoring and occurrence data gathering.

**Performance Targets:** 

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Percent of community water systems that meet all applicable health-based standards through approaches that include effective treatment and source water protection.	89	89	89.5	90	Percent Systems

Measure Type	Measure	FY 2007 Actual	FY 2007 Target	FY 2008 Target	FY 2009 Target	Units
Outcome	Percent of population served by CWSs that will receive drinking water that meets all applicable health-based drinking water standards through approaches incl. effective treatment & source water protection.	91.5	94	90	90	Percent Population

The two performance measures displayed above are representative of the work carried out under this program. These measures were developed in related PARTs: the Drinking Water State Revolving Fund, Public Water System Supervision Grant program and Underground Injection Control Grant program. There are no current PART measures specifically for this program.

# FY 2009 Change from FY 2008 Enacted Budget (Dollars in Thousands):

- (+\$78.0) This reflects an increase for payroll and cost of living for existing FTE.
- (+\$106.0) This change reflects restoration of the 1.56% rescission to all program projects in addition to small technical changes such as realignment of IT, travel or other support costs across programs.

## **Statutory Authority:**

SDWA.