SUMMARY OF MAJOR CHANGES TO DOD 7000.14-R, VOLUME 6B, CHAPTER 2 "GENERAL INSTRUCTIONS FOR THE FINANCIAL STATEMENTS"

All changes are denoted by blue font.

Substantive revisions are denoted by a \star preceding the section, paragraph, table, or figure that includes the revision.

Hyperlinks are denoted by *underlined*, *bold italic fonts*.

| PARA | EXPLANATION OF CHANGE/REVISION | PURPOSE |
|--------|--|-----------------|
| All | Reworded and reformatted chapter for clarity. Revised | Revision/ |
| | references and added electronic links. | Addition |
| 020102 | Renamed Table 2-3 to Table 2-2 to flow in sequence with | Addition |
| | the paragraphs. | |
| 020104 | Revised the reporting of foreign military sales to be | Revision/ |
| | reported separately from the agency-side statement and not | Deletion |
| | included in a Statement of Custodial Activity. | |
| 020202 | Disclosed participation in the OMB 21 Business Day Pilot | Revision |
| | Project during FY 2009. Included new OMB A-136 | |
| | requirement for reconciling differences between the | |
| | quarterly Departmental SF 133 and the quarterly | |
| | Statement of Budgetary Resources. | |
| 020301 | Included OMB A-136 guidance on the management | Addition |
| | representation letter. | |
| 020302 | Replaced OMB Bulletin 01-02 reference since it was | Revision |
| 020403 | superceded by Bulletin 07-04. | |
| 020401 | Revised the legal representation requirement to comply | Revision |
| | with the revised FAM. | |
| 020404 | Format instructions for the management schedule are | Revision/ |
| | addressed by the GAO Financial Audit Manual web page | Deletion |
| | and no longer included in this chapter. | |
| 020503 | Deleted reference to Statement of Financing since it was | Revision |
| 020510 | moved to a note in OMB Circular A-136. Deleted reference | |
| | to the Statement of Custodial Activity since the DoD does | |
| | not meet the FASAB requirements to produce a Statement | |
| | of Custodial Activity. | |
| 020503 | Moved variance requirements to paragraph 020505. | Updated |
| 020504 | Added Comparative Data paragraph and renumbered | Add |
| | subsequent paragraphs. | |
| 020505 | Added Variance Analysis/Fluctuation paragraph and | Add |
| | renumbered subsequent paragraphs | |
| 020510 | Deleted reference to consolidating and combining | Revised |

SUMMARY OF MAJOR CHANGES TO DOD 7000.14-R, VOLUME 6B, CHAPTER 2 "GENERAL INSTRUCTIONS FOR THE FINANCIAL STATEMENTS"

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Hyperlinks are denoted by *underlined*, *bold italic fonts*.

| PARA | EXPLANATION OF CHANGE/REVISION | PURPOSE |
|------------------|---|-------------------|
| | statements, which will only be prepared upon approval of | |
| | OUSD(C). | |
| 020512 | Provided specific web link for printing requirements and | Addition |
| | modified paragraph accordingly. | |
| Table 2-1 | Deleted "FOR SECTIONS" from the Table Heading. Title | Deletion |
| | now reads "OFFICIALS RESPONSIBLE FOR THE | |
| | FINANCIAL STATEMENTS." | |
| Table 2-2 | Formerly Table 2-3 but was renumbered to agree with the | Deletion / |
| | placement of the citation within the chapter. Deleted | Revision |
| | reference to Statement of Financing since it was moved to a | |
| | note in OMB Circular A-136. Deleted reference to the | |
| | Statement of Custodial Activity since the DoD does not meet | |
| | the FASAB requirements to produce a Statement of | |
| | Custodial Activity. Removed Required Supplementary | |
| | Information (RSI) for "Segment" and "Intragovernmental | |
| | Amounts" since A-136 no longer requires the information | |
| | as RSI. | |
| Table 2-3 | Formerly Table 2-2 but was renamed to flow in the cited | Addition |
| | reference sequence within the chapter. Added Chemical | |
| | and Biological Defense to the listing. | |
| Figure 2-1 | Deleted as redundant since it replicated the GAO guidance | Deletion |
| | provided to users in paragraph 020404. | |

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★August 2008

CHAPTER 2

GENERAL INSTRUCTIONS FOR THE FINANCIAL STATEMENTS

0201 RESPONSIBILITY FOR PREPARING FINANCIAL STATEMENTS

O20101. Responsibility for Financial Statements. Primary responsibility for the content and submission of the financial statements rests with the head of the reporting entity for which the statements are prepared. The actual preparation of the financial statements is the joint responsibility of the Department of Defense (DoD) accounting activity maintaining the official departmental accounting records and the DoD Component for which those official accounting records are maintained. It is important to recognize that, while the accounting organization is responsible for assembling the principal statements, much of the data needed to prepare the principal statements originates in nonfinancial systems. Entity management is responsible for ensuring that the data originating outside of the official accounting systems is provided to the accounting organization in a timely manner, that it is complete, and that there are adequate internal controls and audit trails to ensure the data is accurate. The officials responsible for the content and submission of financial statements required by Office of Management and Budget (OMB) are identified in Table 2-1.

* 020102. Responsibility for Preparation of the Financial Statements. The primary responsibility for the financial statements rests with the reporting entity management. Responsibility for preparation of the principal statements and notes, however, is shared with the accounting organization responsible for maintaining the financial records of the reporting entity. Table 2-2 identifies the office that is primarily responsible for preparation of each section of the financial statements. Additional information regarding the responsible accounting activities who prepare the required supporting statements for the subentities and the responsible officials for those statements can be found in the financial statement schedule on the DoD Internet website https://guidanceweb.ousdc.osd.mil by selecting "Financial Reporting Guidance." The responsible official shall ensure that: (1) all necessary data that originates in nonfinancial processes and systems (e.g., inventory and property data) is provided; (2) combining statements are reviewed; and (3) feedback is provided to the entity's supporting accounting center for consolidation.

020103. Responsibility for Other Defense Organization Subentities. In order for the Department to prepare the DoD Agency-wide audited financial statements, supporting financial statements shall be prepared for the remaining DoD organizations not identified in *Chapter 1, section 0106* of this volume. The organizations covered by this paragraph (Table 2-3) are the activities funded with Treasury Index (TI) 97 Defense appropriation/funds and are aggregated into two groups: (1) Other Defense Organizations (ODO) General Funds (GF), and (2) ODO Working Capital Funds (WCF).

- ★ 020104. Reporting of Foreign Military Sales (FMS) Activity. The Defense Security Cooperation Agency (DSCA) administers the FMS programs on behalf of the Executive Office of the President. The OMB has approved the following provisions regarding the specific information on the financial activity of FMS programs that is to be included in the DoD financial statements.
- A. Revenue and expense amounts pertaining to FMS goods or services provided from the stocks of the DoD Components on a reimbursable basis shall be reported in the financial statements of the applicable selling DoD Component and in the DoD Agency-wide consolidated statements.
- B. Principal statements for the following Executive Office of the President accounts are to be prepared by Defense Finance and Accounting Service (DFAS) and reported separately from the DoD Agency-wide financial statements: 11*1081, 11*1082, 11*1084, 11X4116, 11X4121, 11X4122, and 11X4174.

0202 REPORTING SCHEDULES AND QUALITY CONTROL REVIEWS

- 020201. <u>Annual Financial Statements</u>. Each of the reporting entities shown in Chapter 1, section 0106 of this volume is required to submit audited financial statements no later than 45 days after the end of the fiscal year. A detailed financial statement reporting schedule can be found on the DoD Internet website (see paragraph 020102).
- * Interim Financial Reporting. Each of the reporting entities shown in 020202. Chapter 1, section 0106 of this volume are required to submit unaudited interim financial statements on a quarterly basis (December 31, March 31, and June 30) no later than 21 days after the end of the reporting period. Reporting entities should include management's explanation of significant variances in the types or amounts of assets, liabilities, costs, revenues, budgetary resources, obligations, and outlays in a separate document with the submitted statements. In FY 2009, DoD will be participating in a 21 Business Day Pilot Project. Upon the completion of the pilot, OMB will determine to continue requiring statements in 21 business days or 21 calendar days. Reporting entities are also required to submit an analysis of significant differences between the current quarter's unaudited Statement of Budgetary Resources and the aggregate of related information on the current quarter's SF 133s, Report on Budget Execution and Budgetary Resources. Reporting entities shall provide an explanation of differences for comparable line items related to budgetary resources, obligations, and outlays. Results from the analysis will be consolidated at the Departmental level and forwarded to the Office of the Under Secretary of Defense (Comptroller) (OUSD(C)), Financial Reporting and Analysis (FR&A). A detailed interim financial statement reporting schedule can be found on the DoD Internet website (see paragraph 020102).
- 020203. <u>Quality Control Reviews of Financial Statements and Notes.</u> Each component, along with their supporting accounting center, shall review their financial statements and notes to ensure the completeness of financial information provided by both the accounting activity and the various Component functional organizations.

020204. <u>Key Financial Statements Preparation Due Dates</u>. The development and publication of the financial statements requires coordinated actions by entity management, the supporting accounting organization, and the audit community. Additional information regarding the key financial statement preparation milestones can be found in the financial statement reporting schedule on the DoD Internet website (see paragraph 020102).

0203 MANAGEMENT REPRESENTATION LETTERS

- * 020301. Auditors shall require the responsible senior manager to prepare and submit a management representation letter, for each reporting entity audited, prior to the conclusion of an audit. The management representation letter should be signed by those members of management with overall responsibility for financial and operating matters that the auditor believes are responsible for and knowledgeable about, directly or through others in the organization, the matters covered by the representations. Such members of management generally include the head of the agency and the CFO, and any others deemed responsible for matters presented in the management representation letter. During the audit, the management function makes many representations to the auditor, both oral and written, in response to specific inquiries and through the financial statements. In the management representation letter, the senior responsible manager confirms the representations explicitly or implicitly given to the auditor, indicates and documents the continuing appropriateness of such representations, and reduces the possibility of misunderstanding concerning the matters that are the subject of the representations. Representations by management generally relate to: (1) the financial statements; (2) completeness of the information; (3) recognition, measurement, and disclosure; and (4) subsequent events. Specifically, the management function shall represent that the financial statements do, or do not, present fairly in accordance with federal generally accepted accounting principles.
- * 020302. Management representations must include all representations that are required by generally accepted auditing standards and <u>OMB Bulletin Number 07-04</u>, "<u>Audit Requirements for Federal Financial Statements</u>," <u>Section 8</u>. General representations must, however, be modified to be consistent with findings reported by the auditor. In accordance with the Statement on Auditing Standards (SAS) Number 85, "Management Representations," management's representations may be limited to matters that are considered either individually or collectively material to the financial statements, provided management and the auditor have reached an understanding on materiality for this purpose. Management representation letters are due to the office performing the entity's audit by the due date specified in the financial statement reporting schedule which can be found on the DoD Internet website (see paragraph 020102).
- 020303. As required by SAS Number 89, "Audit Adjustments," the management letter should include a representation regarding the materiality of unrecorded financial statement adjustments aggregated by the auditors. A list of any uncorrected misstatements, including those audit adjustments waived by the component-level, should be attached to the management representation letter.

- 020304. Management is required to include a representation that addresses the consistency of budgetary data reported on the Statement of Budgetary Resources and the budgetary data submitted through FACTS II to prepare the year-end SF 133s, "Report on Budget Execution and Budgetary Resources." Management may consider using the following sample representation: "The information presented on the Department's Statement of Budgetary Resources agrees with the information submitted on the Department's year-end Reports on Budget Execution and Budgetary Resources (SF 133s). This information will be used as input for the fiscal year 20xx actual column of the Program and Financing Schedules reported in the fiscal year 20xx Budget of the U.S. Government. Such information is supported by the related financial records and related data."
- 020305. Signature levels for management representation letters are indicated below:
- A. The Secretary or Under Secretary of the Military Department concerned shall sign a management representation letter in support of the audited financial statements for a Military Department's GF and WCF.
- B. The Director or Deputy Director of the Defense Agency concerned shall sign a management representation letter in support of the audited financial statements for a Defense Agency.
- C. The fund manager of the trust or revolving fund concerned shall sign a management representation letter in support of financial statements for a trust or revolving fund managed by the Office of the Secretary of Defense or Defense Agency.
- D. The head of the component for other reporting entities not described in 020305.A through 020305.D, but listed in Chapter 1, section 0106 of this volume, shall sign a management representation letter in support of their audited financial statements.
- E. The Under Secretary of Defense (Comptroller) (USD(C)) shall sign a management representation letter for the DoD Agency-wide financial statements.
- F. DFAS and U.S. Army Corps of Engineers Finance Center shall provide a certification to the respective Military Department Secretary, Defense Agency Director, trust fund manager, or person in charge as supporting documentation for that component's management representation letter. In these letters, DFAS and the USACE-FC will report any material weaknesses that the client and/or the respectively servicing DFAS Center(s) have noted. These letters are only issued to the reportable DoD entities in Chapter 1, section 0106 of this volume. They will forward the certification letters directly to the Director of their respective client Defense Agency, or for Military Services, to the Service Comptrollers. The certification letter will be forwarded to USD(C) for Agency-wide financial statements. DFAS or USACE-FC shall not sign, or cosign management representation letters.

020306. Auditor requests for management representation letters below levels cited in paragraph 020305 should be referred to the USD(C), Office of the Deputy Chief Financial Officer (ODCFO).

020307. Generally, the date of a management representation letter shall be the date the auditor issues the audit report on the entity's financial statements. Coordinating the two dates is essential. The due dates for the management representation letters are specified in the financial statement reporting schedule on the DoD Internet website (see paragraph 020102). Management shall not provide auditors with presigned, undated letters or with predated letters. If auditors need an advance copy of the intended management letter, then auditors will include that requirement when submitting the initial request for the management representation letter. Active cooperation and interaction between auditors and management is expected so that the management representation letter reaches the auditors on the due date.

0204 LEGAL REPRESENTATION LETTERS

* 020401. In accordance with AU § 337, Inquiry of a Client's Lawyer Concerning Litigation, Claims, and Assessments, the auditor will request entity management to send a letter of inquiry to those lawyers with whom management consulted concerning litigation, claims, and assessments. (See the General Accounting Office/President's Council on Integrity and Efficiency Financial Audit Manual (GAO/PCIE FAM) Section 1002B, Example Legal Letter Request, and subsequent revisions, for an illustrative letter of inquiry from entity management to legal counsel.) Management should document in a schedule how the information contained in the legal counsel's response(s) was considered in preparing the financial statements. In accordance with the A-136, Section V, legal representation letters and management's schedules are required for the audits of entity financial statements and the special-purpose financial statements used to compile the Financial Report of the United States Government.

020402. Upon receipt of the audit agency request, it is the responsibility of the senior financial management official of the entity being audited to request interim or final legal representation letters from the General Counsel of the Military Department or DoD Component that is being audited. Judge Advocates General shall not be requested to furnish legal representation letters, rather the legal representation letters requested from the General Counsel of the Military Departments shall include the request that the General Counsel report matters involving both military and civilian counsel. Requests for a legal representation letter pertaining to the Agency-wide financial statements and to any defense-wide account audited separately, such as the Military Retirement Fund, shall be sent to the General Counsel, Department of Defense (GC, DoD). Copies of any letters prepared by the General Counsel of the Military Departments and DoD Components shall be provided to the GC, DoD, Attention: Deputy General Counsel (Fiscal) (DGC(F)) and to the Inspector General (IG), DoD or other independent auditors performing the audit. In letters provided to the GC, DoD shall report only cases at or above the materiality threshold established for that year's Agency-wide financial statement audit. Each year, the ODGC(F) shall advise the counsel of the Military Departments and the Defense Agencies preparing legal representation letters of the mandatory times for submission of the legal representation letters, which are specified in the financial statement reporting schedule on the DoD Internet website (see paragraph 020102), and the applicable Agency-wide materiality threshold for that year's Agency-wide financial statement.

When preparing the legal representation letters, the General Counsel 020403. should reference the guidance found in *OMB Bulletin Number 07-02, "Audit Requirements*" for Federal Financial Statements." Section 9. Report cases and claims using the legal representation format found at http://www.usdoj.gov/civil/forms/forms.htm. In addition to reporting the status of pending contingent liabilities, the interim legal representation letters should also include the cases reported in the previous year's legal representations that are no longer pending. The final representation letter should be limited to new information (i.e., cases that arise subsequent to the interim letter or changes in the status of cases that were reported in the interim letter). The final letter should not repeat information from the interim letter that has not changed. Any subsequent changes in cases that arise after the final representation letter, but before the end of the audit fieldwork on the financial statements, must be communicated to the auditor. The required summaries of the legal letters shall be submitted to the cognizant audit agency for the reporting entity, to the entity's supporting accounting center, and to the ODCFO.

* 020404. The official responsible for a reporting entity's financial statements (Table 2-1) or that official's designee shall prepare, and submit to the auditors for their review, the management schedule showing how the information contained in the legal counsel's response was considered in preparing the financial statements. The required format and instructions are provided in Section 1002D of the GAO/PCIE "Financial Audit Manual." The schedule should be consistent with information presented in the legal representation letters and the notes to the financial statements. An assessment as to whether pending, threatened litigation or unasserted claims should be reported or disclosed in the financial statements must be made by management. This determination extends to cases in which legal counsel has classified the likelihood of loss as "unknown." The name and telephone number of the individual who is able to answer questions regarding the presentation of legal claims and assessments in the financial statements should also be provided. The required summaries of the legal letters shall be submitted to the cognizant audit agency for the reporting entity, to the entity's supporting accounting center, and to the ODCFO. The DoD due dates for the interim and updated legal letters and the associated summaries are reflected in the financial statement reporting schedule on the DoD Internet website (see paragraph 020102).

020405. Rather than having the cognizant auditors submit copies of the interim and updated legal representation letters, along with the summaries of the information contained in these responses, for each reporting entity, the GAO has agreed to use the single summary of the various legal representation letters prepared for submission with the Agency-wide statements. The IG, DoD and ODCFO shall make the required submission to the OMB, the Department of the Treasury, the Department of Justice, and the GAO per the due dates in the financial statement reporting schedule on the DoD Internet website (see paragraph 020102).

0205 GENERAL PREPARATION INSTRUCTIONS

020501. The principal statements and notes embody the generally accepted accounting principles contained in the Statements of Federal Financial Accounting Standards (SFFASs) and Statements of Federal Financial Accounting Concepts (SFFACs). The SFFASs and SFFACs have been, or will be, incorporated into the accounting policy and guidance contained in this Regulation. Preparers of financial statements seeking detailed guidance on matters involving the recognition requirements for transactions and information covered by the SFFASs should refer to this Regulation. If sufficient guidance is not found in this Regulation, then preparers shall follow the generally accepted accounting principles hierarchy contained in *Volume 1, Chapter 8* of this Regulation.

020502. Preparers of financial statements and notes shall crosswalk their unique general ledger accounts to the United States Standard General Ledger (USSGL) chart of accounts and at a lower level of detail to include Treasury Department's Financial Management Service, FACTS attributes, the Department's trading partner information, and other DoD required attributes to prepare statements and note schedules. The USSGL, with FACTS attributes and other DoD required attributes, shall be used to populate the Defense Departmental Reporting System – Audited Financial Statement (DDRS-AFS) System which will populate financial statements and note schedules. Additional information regarding the import sheets and DDRS-AFS can be found in the quarterly guidance on the DoD Internet website (see paragraph 020102).

- ★ 020503. The DoD components/reporting entities shall prepare statements for quarterly interim and fiscal year-end comparative Balance Sheet, Statement of Net Cost, Statement of Changes in Net Position, and Statement of Budgetary Resources. Supporting financial statement note schedules must have total figures that agree with the amounts presented in the body of the financial statements. The chosen rounding level must be maintained consistently throughout the principal statements and notes in accordance with paragraph 020511. In addition, rounded totals must agree between the principal statements as applicable (e.g., Ending Balances from the Statement of Changes in Net Position equal the Total Net Position line on the Balance Sheet). Individual line items must sum to the totals (This may require adjusting the individual detail line items for differences created by the rounding process rather than adjusting column totals).
- ★ 020504. <u>Comparative Data</u>. Comparative financial statements are required. Data presented in the fiscal year end prior year column must be identical with the amounts reported on the financial statements of the prior year. Information for the current and preceding years should be presented regardless of the type of audit opinion rendered by the auditor. The notes should contain the information that is necessary for full disclosure of both years.
- ★ 020505. <u>Variance Analysis/Fluctuations</u>. Components are required to prepare a separate Consolidated Variance Analysis Supplemental Report to explain significant variances between comparative periods on report lines of the Balance Sheet, the Statement of Net Cost and selected lines of the Statement of Changes in Net Position, the Statement of Budgetary and

supporting note schedules. A significant variance is a fluctuation from the same quarter in the prior year to the current year which is greater than or equal to **10 percent of the change of individual lines, or 2 percent of total assets and** where the fluctuation amount is greater than the applicable threshold. The detailed explanations for the significant variances should provide concise answers to the following questions pertaining to the comparative periods:

- 1. What is the dollar amount of the fluctuation?
- 2. Who caused the fluctuation?
- 3. What business event caused the fluctuation?
- 4. Why did the fluctuation happen?
- 5. When, during the last four quarters, did the primary business event occur causing the fluctuation? Responding to this question helps identify which disclosures are likely to be in effect for the current fiscal year end.

For more detailed information on the Consolidated Variance Analysis Supplemental Report and threshold criteria, refer to the DoD Internet website (see paragraph 020102).

020506. User judgment shall be exercised to determine if it is appropriate to exclude from the final published statements some statement line items, notes, and lines or columns in notes that do not apply to the reporting entity. In order to ensure consistent and accurate aggregation of amounts from suborganizations, however, such lines may not be excluded prior to the submission of the final published version. Due to the short timeframes available for statement consolidation at the agency level, preparers are not authorized to combine lines for which the referenced account balances are immaterial.

020507. Do not designate in the notes as "other" any discrete balances of a material amount. Material balances shall be separately disclosed and designated by name. Material is defined for this purpose as any component of a line item that represents 10 percent or more of the value of the line in the principal statements.

020508. The note numbering sequence contained in <u>Chapter 10</u> of this volume shall be maintained in all working versions of the notes in order to ensure consistent and accurate aggregation to the DoD agency level. For notes that are not applicable to the reporting entity, indicate the note is not applicable after the note number and title. If additional notes are necessary to provide required disclosures, then number them sequentially as explained in <u>Chapter 10</u> of this volume.

020509. The accounting policies and procedures shall be applied consistently throughout the financial statements. Ensure the amounts reported throughout the financial statements, notes, supplemental information, and the Management Discussion and Analysis section are consistently reported. Also ensure that schedules presented in the notes, in support of amounts presented on financial statements, have total figures that agree with the amounts presented in the financial statements. Financial information reported in multiple notes or other sections shall be reported in a consistent manner. To the extent that information is not available

for the accelerated reports, a reliable, alternative method of estimating amounts and balances shall be developed and adequately disclosed.

- ★ 020510. The Balance Sheet, Statement of Net Cost and the Statement of Changes in Net Position principal statements must be prepared as consolidated statements, net of intraentity transactions. The Statement of Budgetary Resources must be prepared as a combined statement. Upon special request through the Deputy Chief Financial Officer, FR&A Directorate, consolidating or combining financial statements shall be prepared.
- must display dollars rounded to millions with one decimal point. All Component statements must display dollar amounts rounded to the nearest whole thousand on the final published principal statements and in the tables/schedules contained in the notes to the principal statements. Dollar amounts in note narratives shall be reported with a maximum of three position integers and a single decimal value followed by an identifier, such as millions or billions (e.g., \$324.1 million; not \$324,100 thousand). To improve communication among preparers, reviewers and auditors during the preparation process and to avoid excessive workload associated with the resolution of rounding errors, all accounting activities shall report amounts as dollars and cents on all draft/working versions of the principal statements and note schedules prior to submission by the reporting entity of the final audited financial statements.
- 020512. Reporting entities that choose to present additional financial statements or information shall include these in the Other Accompanying Information section (see <u>Chapter 3</u> of this volume.)
- 020513. The financial statements of the reporting entities shall be organized as outlined in *Chapter 1, section 0107 and Table 1-1* of this volume.
- ★ 020514. Reporting entity managers are responsible for the preparation and printing of the final complete annual audited version of their financial statements. These specific requirements are outlined on the DoD Internet website (see paragraph 020102).
- 020515. The Department's financial statements will be posted electronically to the DoD Internet website (see paragraph 020102). Reporting entity managers will provide the ODCFO with computer files of their financial statements for posting to the DoD Internet website by the due date specified in the financial statement reporting schedule. The files will be prepared in the PDF (Portable Document File) file type. If the reporting entity includes a large number of digital images, then the PDF can be very slow for users to access on the website. In those cases it is beneficial, and it is encouraged, to prepare separate files for each section of the financial report.
- 020516. DFAS, OUSD(AT&L), and OUSD(C) have responsibility for various sections of the DoD Agency-wide financial statements and for providing information to the Department of the Treasury, Financial Management Service (Treasury FMS) for inclusion in the Financial Report of the United States Government.

- A. DFAS is responsible for preparing the draft/working versions and final version of the principal statements, the notes to the principal statements, the Required Supplementary Information (RSI) section (except for the deferred maintenance information), and the Other Accompanying Information section of the DoD Agency-wide financial statements. In addition, DFAS shall ensure that the FACTS I adjusted trial balances are transmitted to the Treasury FMS. DFAS will input the required information into the Government-wide Financial Reporting System (GFRS) for use in the Financial Report of the United States Government. See "FACTS I Reporting and Verification," *Volume 6A, Chapter 6* of this Regulation for guidance on FACTS I and GFRS reporting.
- B. OUSD(AT&L) is responsible for compiling the complete Required Supplementary Stewardship Information (RSSI) section and the deferred maintenance information for the RSI section of the Department's Agency-wide financial statements. OUSD(AT&L) shall provide this information, electronically, to DFAS for inclusion in the working versions and final version of the DoD Agency-wide financial report per the due dates in the financial statement reporting schedule. In addition, OUSD(AT&L) shall provide the RSSI and RSI deferred maintenance information to DFAS for inclusion in GFRS.
- C. OUSD(C) is responsible for preparing the Management Discussion and Analysis section of the Agency-wide financial statements. OUSD(C) is responsible for the submission of the DoD Agency-wide financial statements to OMB and the Congress.

| OFFICIALS RESPONSIBLE FOR THE FINANCIAL STATEMENTS | | | |
|--|---|--|--|
| Reporting Entities | Responsible DoD Official | | |
| Department of Defense Agency-wide | Chief Financial Officer (CFO), DoD | | |
| Department of the Army General Fund (GF) | The Secretary of the Army | | |
| Department of the Navy GF | The Secretary of the Navy | | |
| Department of the Air Force GF | The Secretary of the Air Force | | |
| Army Working Capital Fund (WCF) | The Secretary of the Army | | |
| Navy WCF | The Secretary of the Navy | | |
| Air Force WCF | The Secretary of the Air Force | | |
| Department of Defense Military Retirement | Under Secretary of Defense (Personnel and | | |
| Fund | Readiness) | | |
| Department of Defense Medicare-Eligible | Under Secretary of Defense (Personnel and | | |
| Retiree Health Care Fund | Readiness) | | |
| U.S. Army Corps of Engineers (USACE) Civil | The Secretary of the Army | | |
| Works | | | |

★ Table 2-1 Officials Responsible for OMB Required Financial Statements

| OFFICIAL RESPONSIBLE FOR SECTIONS OF THE FINANCIAL STATEMENTS | | | |
|---|------------|---------------------------------------|--------------------------------|
| Responsibility for Preparation and Submission of Audited Financial Statements | CFO DoD | DFAS/USAC E Accounting Activity | Reporting Entity Management |
| Management Discussion and Analysis of the Reporting Entity | | | X |
| Principal Statements | | | |
| Balance Sheet | | X | |
| Statement of Net Cost | | X | |
| Statement of Changes in Net Position | | X | |
| Statement of Budgetary Resources | | X | |
| Notes to the Principal Statements | | | |
| Note 1 to the Principal Statements | | X | |
| Remaining Notes to the Principal Statements | | | X (note 1) |
| Required Supplementary Stewardship Information (RSSI) | | | X (note 2) |
| Required Supplementary Information (RSI): | | | |
| Statement of Disaggregated Budgetary Resources | | X | |
| Deferred Maintenance | | | X (note 2) |
| Other Accompanying Information: | | | |
| Other Supporting Statements | | X | |
| Management Challenges | X | | |
| Improper Payment Information Act Reporting Details | X | X | X |
| Submission of entity-level complete unaudited financial | | | X |
| statements concurrently to the Inspector General (IG), | | | |
| DoD for audit and to the Office of the Deputy Chief | | | |
| Financial Officer (ODCFO) | | | |
| Submission of the Agency-wide complete unaudited | X | | |
| financial statements to the IG, DoD for audit | | | |
| Submission of financial statements reports to the Office of | X | | |
| Management and Budget (OMB) and the Congress | | | |

NOTES:

- 1. Primary responsibility rests with the reporting entity. However, the Defense Finance and Accounting Service (DFAS) and the USACE Finance Center (FC) primarily prepare accounting type schedules in the notes and the reporting entity is primarily responsible for preparation of the narrative explanation statements to the notes. When comparative statements are required, the reporting entity shall explain in the notes significant year-to-year changes in amounts reported on lines of the Principal Statements.
- 2. The Under Secretary of Defense for Acquisition, Technology and Logistics (USD (AT&L)) has responsibility for the RSSI reporting requirements, review of reported RSSI in DoD Component statements, and consolidation of the RSSI section for the DoD Agency-wide financial statement. In addition, USD (AT&L) has responsibility for reporting Deferred Maintenance in the RSI section of the Agency-wide report.

★ Table 2-2 Official Responsible for Sections of the Financial Statements

| OFFICIAL RESPONSIBLE FOR SECTIONS OF THE FINANCIAL STATEMENTS | | | |
|---|--|-----------------------|--|
| Responsible Official | Other Defense Organizations Subentities | Fund Type | |
| Under Secretary of Defense | Missile Defense Agency | GF | |
| for Acquisition, Technology and Logistics | Defense Advanced Research Projects Agency | GF | |
| | Defense Acquisition University | GF | |
| | Defense Logistics Agency | GF and WCF | |
| | Defense Threat Reduction Agency | GF | |
| | Chemical and Biological Defense | GF | |
| | Defense Contract Management Agency | GF | |
| | Federal Energy Management Program | GF | |
| | Joint Logistics Systems Command | GF and WCF | |
| | National Defense Stockpile Transaction Fund Office of Economic Adjustment | GF | |
| Under Secretary of Defense | Defense Commissary Agency | GF and WCF | |
| (Personnel and Readiness) | Defense Health Program | GF | |
| | Defense Medical Program Activity | GF | |
| | DoD Education Activity | GF | |
| | DoD Education Benefits Fund | GF | |
| | Tricare Management Activity | GF | |
| | Service Medical Activity | GF | |
| | Voluntary Separation Incentive Trust Fund | GF | |
| | DoD Human Resources Activity | GF | |
| | Defense Technology and Security Agency | GF | |
| | Ready Reserve Mobilization Income Insurance Fund | GF (a revolving fund) | |
| Under Secretary of Defense | Defense Contract Audit Agency | GF | |
| (Comptroller) (USD(C)) | Defense Finance and Accounting Service | GF and WCF | |
| | Military Housing Privation Initiative | GF | |
| | DoD Component Level Accounts | GF | |
| | Management Systems Support Office | WCF | |
| Under Secretary of Defense | Defense Security Cooperation Agency | GF | |
| (Policy) | Host Nation Support for U.S. Relocation Activities, Defense | GF | |
| | Defense Prisoner of War/Missing Persons Office | GF | |

★Table 2-3 Office of the Secretary of Defense Principal Staff Assistants and Other **Defense Organizations Subentities**

| Responsible Official | Other Defense Organizations Subentities | Fund Type |
|---|--|------------|
| Under Secretary of Defense | Defense Information Systems Agency | GF and WCF |
| (Intelligence) | Defense Intelligence Agency | GF |
| | Corporate Information Management | WCF |
| | Defense Security Service | GF |
| | National Security Agency | GF |
| | National Geospatial Intelligence Agency | GF |
| | National Reconnaissance Office | GF |
| Inspector General, Department of Defense | Office of the Inspector General (OIG), DoD | GF |
| Director, Joint Staff | Joint Chiefs of Staff | GF |
| Commander, U.S. Special Operations Command | U.S. Special Operations Command | GF |
| Commandant, U.S. Marine Corps | U.S. Marine Corps | GF and WCF |
| Director, Washington | Court of Appeals of the Armed Forces | GF |
| Headquarters Service (WHS) | American Forces Information Service | GF |
| | Office of the Secretary of Defense (OSD) | GF |
| | Pentagon Reservation Maintenance Revolving Fund | GF |
| | Washington Headquarters Service | GF |
| | Building Maintenance Fund, Defense | GF |
| | Other "97" Funds Provided to WHS by OSD | GF |
| | All Other (Prior Year Residual) "97" Funds | GF |
| | Defense Legal Services Agency | GF |
| | Civil Military Program | GF |
| Assistant Secretary of the | Emergency Response Fund, Defense | GF |
| Army (Financial Management | Homeowners Assistance Fund, Defense | GF |
| and Comptroller) (FM&C) | National Security Education Trust Fund | GF |
| | Other "97" Funds Provided to the Army by OSD | GF |
| Assistant Secretary of the Navy (FM&C) | Other "97" Funds Provided to the Navy by OSD | GF |
| Assistant Secretary of the Air Force (FM&C) | Other "97" Funds Provided to the Air Force by OSD | GF |

★Table 2-3 Office of the Secretary of Defense Principal Staff Assistants and Other Defense Organizations Subentities (Continued)