# Considering climate change impacts & taking adaptive action

Current conditions, opportunities, and obstacles

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#### Outline

- Case study: Chesapeake Bay watershed
- NEPA & CEQA
- Case study: Green building
- Back to the Bay
- Take home messages



# Chesapeake Bay

December 2006, CBP asked the STAC to:

- Review the implications of climate change for the Chesapeake Bay Program
- Assess knowledge gaps
- Recommend actions to address climate change







# Chesapeake Bay Program

A multi-jurisdicational partnership working to protection and restore:

- Water quality
- Living resources



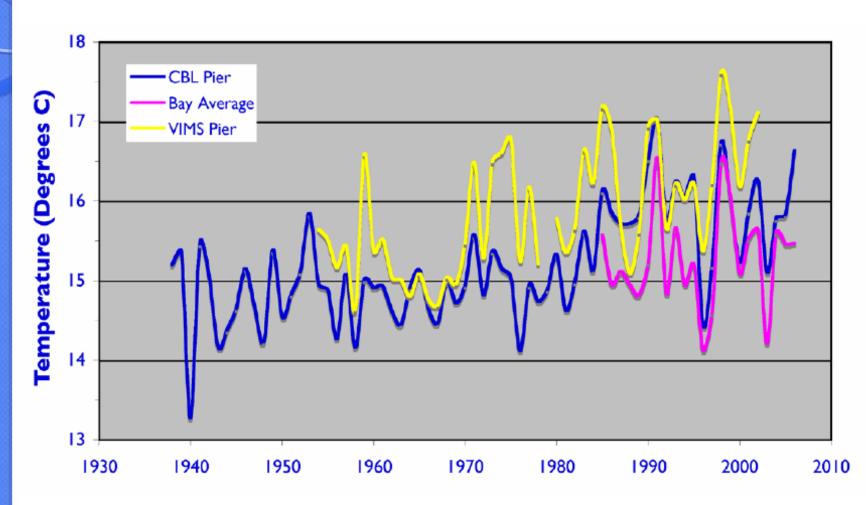
# STAC response

An assessment involving 14 disciplinary experts from 12 institutions focusing on:

- Climatic drivers of change
- Monitoring
- Impacts on restoration
- Implications for management responses

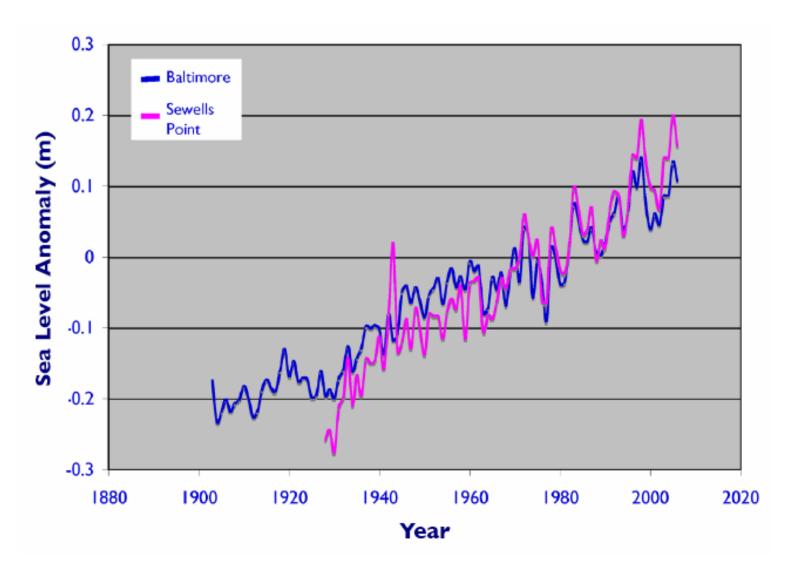


# Finding: Warming waters



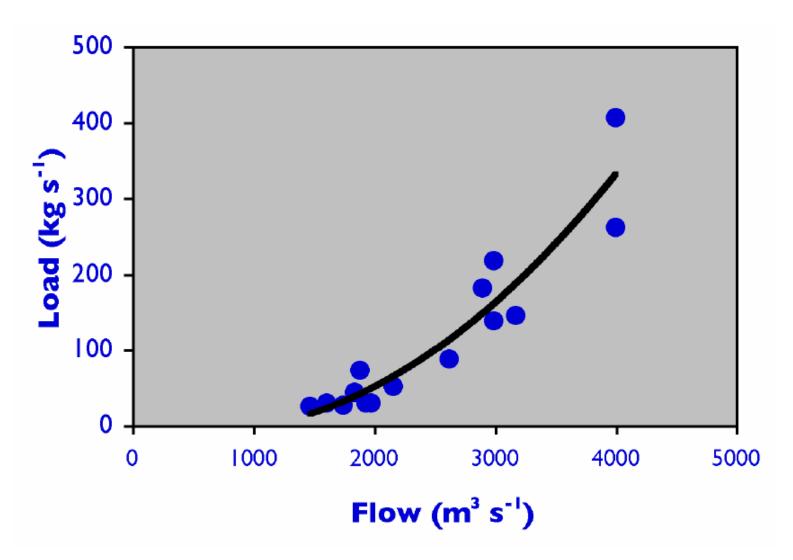


# Finding: Rising sea level



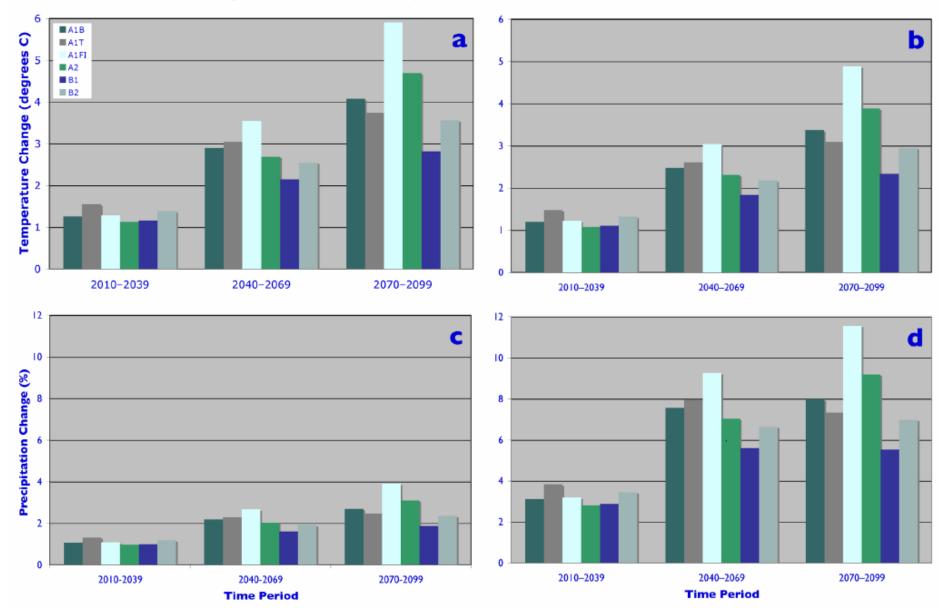


# Finding: Sediment loading





# Finding: Change to come



# Finding: Watershed Modeling



Summary of the Max, Min, and Median Values of the Nine Full CB Watershed Test Scenarios

Scenario - GCM - Emission Projection	FLOW	TN	TP	TSS
Flash 10 High - <b>ECHM</b> - <i>B2</i>	-0.6%	3.7%	4.1%	75.7%
Flash 10 Middle - <b>GFDL</b> - <i>B2</i>	-6.0%	0.6%	0.7%	21.9%
Flash 10 Low - CSIRO - A2	-12.9%	-4.8%	-7.4%	-7.0%
Flash 30 High - NCAR - A2	4.5%	3.3%	7.8%	21.3%
Flash 30 Middle - HADC - B2	-4.8%	-1.6%	-2.1%	4.9%
Flash 30 Low - CSIR - B2	-13.1%	-5.7%	-9.4%	-15.1%
Uniform Factor High - NCAR - A2	5.0%	3.2%	5.2%	7.3%
Uniform Factor Middle - CCSR - B2	-6.4%	-2.4%	-4.8%	-5.4%
Uniform Factor Low - CSIRO - A2	-14.0%	-6.1%	-10.2%	-20.5%
Min	-14.0%	-6.1%	-10.2%	-20.5%
Max	5.0%	3.7%	7.8%	75.7%
Median	-6.0%	-1.6%	-2.1%	4.9%



Source: L. Linker (2008)

# Finding: Sample of implications

- On-going and anticipated climatic changes have the potential to:
- Alter assumptions underlying TMDL load allocations
- Influence the success of living resource restoration activites
- Change the cost or effectiveness of water quality BMP and shoreline management strategies



# Summary: Drivers of change

#### **Key findings:**

- Sea level and temperature are rising
- Precipitation changes are anticipated

#### **Key question:**

 How will climate change alter regional precipitation regimes and what are the most important aspects of precipitation change for ecosystem and watershed processes?



# Summary: Monitoring

#### Finding:

Need to detect and attribute changes in conditions

#### **Key question:**

 How should a Bay-wide monitoring system be designed, deployed, and operated to differentiate climate-driven changes from other sources of change?



# Summary: Program Impacts

#### Finding:

 Climate change will impact the CBP's mission to protect and restore the Bay

#### **Key questions:**

- What are the implications for the Baywide TMDL?
- What are the implications for the Tributary Strategies?
- What are the implications for restoration programs, such as SAV, oysters, and fisheries?



# Summary: Adaptive responses

#### **Findings:**

Lack of strategies for adaptation

#### **Key question:**

 How can restoration strategies be designed, deployed, and monitored to ensure that they are resilient and adaptive to changing climatic conditions?



#### STAC recommendations

The Bay Program should take action to:

- Establish an climate champion within the Bay Program
- Take a leadership role in the development of a Bay-wide Climate Action Plan
- Provide direction and support for targeted research and development



# Beyond the recommendations

#### We know:

- There is a problem.
- The problem has far-reaching implications.

#### We don't know:

- If or when decision makers need to act. In tough times, is climate a must do or a should do?
- How to act. What constitutes constructive action?



# Start with existing mandates

Federal agencies have responsibility to effectively implement:

- National Environmental Policy Act
- Clean Air Act
- Clean Water Act
- Endangered Species Act
- Coastal Zone Management Act
- Many, many others...



#### **NEPA**

#### McGinty/CEQ (1997)

- NEPA provides an appropriate and feasible mechanism for considering climate change
- NEPA should be used to assess:
  - Potential for Federal actions to influence global climatic change
  - Potential for global climatic change to affect Federal actions



## **CEQA**

- California Environmental Quality Act is an action-forcing "mini-NEPA" required for public and private plans and projects.
- Consideration for impacts on GHG emissions and the consequences of changing climatic conditions
- Quantification and disclosure of emissions
- Measures to ensure consistency with state goals, particularly AB 32



# Implications for plans and projects

**Pre-2007:** Climate change rarely/never considered in CEQA documents

**Today:** 270+ *public* documents include climate change and greenhouse gas analysis; many more in process

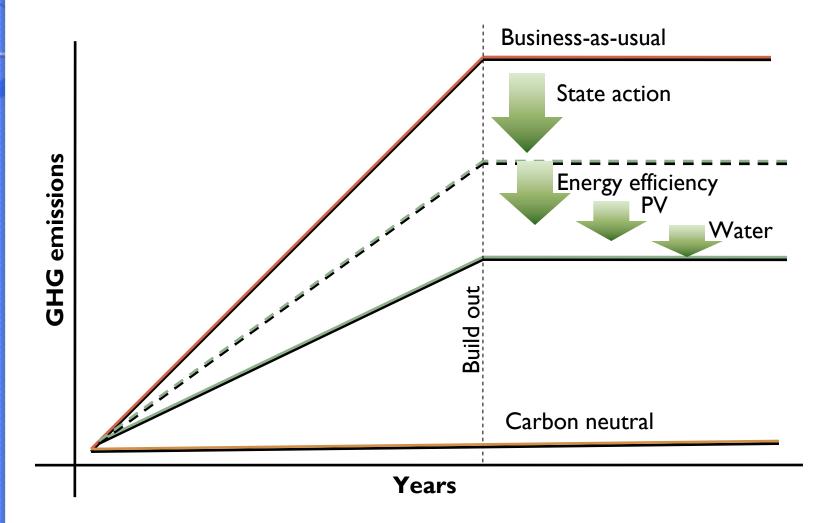


# Examples

- Residential and commercial land use projects
- Schools and universities
- Public infrastructure
- Energy production and distribution facilities
- Electricity generation and transmission plans and projects
- Land use plans
- Transportation plans



# **CEQA** commitments





# Sample GHG reduction commitments

Location	GHG reduction from BAU*	Features
San Diego County	>90%+	Energy efficiency + PV
Los Angeles	35%	Energy efficiency + PV + reclaimed water + xeriscape + sequestration
Encinitas (current)	28.8%	Energy efficiency + PV + water
Encinitas (early)	25%	Energy efficiency + PV + water
San Diego (2007)	22%	Energy efficiency + PV + water
Orange County	Not quantified	Green building program

<sup>\*</sup> Reduction in non-transportation operational GHG emissions



# Next step for CEQA

Explicit requirements from public agencies for:

Consistency with rigorous local and regional plans

#### OR

 Compliance with rigorous performance standards for energy use, water consumption, waste generation, and transportation



# Impacts and adaptation?

- CEQA documents now contain brief, qualitative discussions about the impact of climate change:
- No quantitative performance thresholds
- No widely available analytical tools
- No demonstrable change in plan or project design
- No reason for action in the preparation of plans or projects



#### What about...

- Clean Air Act
  - State Implementation Plans
- Clean Water Act
  - Anti-degradation
  - TMDL programs
- Endangered Species Act
  - Section 4, 7, and 10
- Many others...



# Opportunities for leadership

- I. Articulate the problem
  - Climate change is relevant to existing mandates.
- 2. Identify specific concerns
  - TMDL load allocations, SIP control measures, shoreline permits...
- 3. Create processes to assess and disclose performance
- 4. Create *procedures* to prioritize and plan alternative actions



#### **Caveats**

- Every decision cannot be a research project
- Decision making needs to be supported with protocols, procedures, tools, and information products
- Requirements for tools and information cannot be developed without explicit information on decision making processes

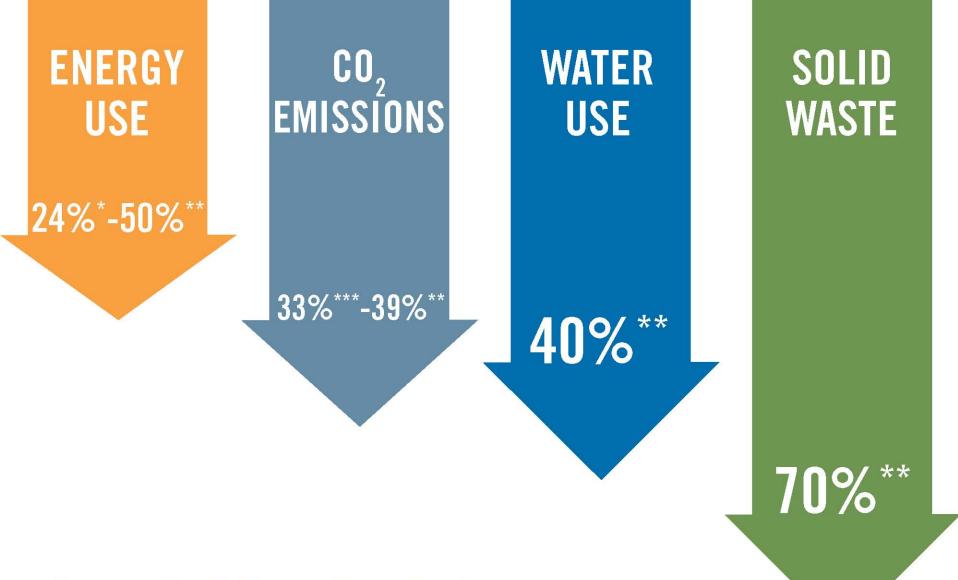


# Example: green building

Green building is a set of flexible, voluntary guidelines and rating systems that:

- Identify superior practices
- Recognize performance
- Work to shift performance across a specific market segment





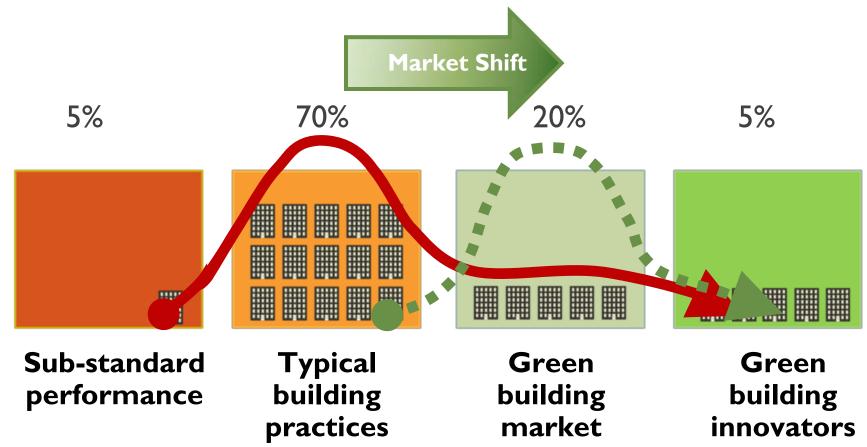
## Green Buildings Can Reduce...

\*Turner, C. & Frankel, M. (2008). Energy performance of LEED for New Construction buildings: Final report.

\*\* Kats, G. (2003). The Costs and Financial Benefits of Green Building: A Report to California's Sustainable Building Task Force.

\*\*\* GSA Public Buildings Service (2008). Assessing green building performance: A post occupancy evaluation of 12 GSA buildings.

### Market transformation model



Current Market = Market Shift = ■ ■ | **leaders** 

## **USGBC** LEED 2009

- "Next generation" rating system for:
- New Construction
- Existing Buildings
- Neighborhoods

**CLIMATE CHANGE** 

INDOOR ENVIRONMENTAL QUALITY

**RESOURCE DEPLETION** 

**HUMAN HEALTH CRITERIA** 

**WATER INTAKE** 

**HUMAN HEALTH-CANCEROUS** 

**ECOTOXICITY** 

**EUTROPHICATION** 

HABITAT ALTERATION

**HUMAN HEALTH-NONCANCEROUS** 

**SMOG FORMATION** 

OZONE DEPLETIO



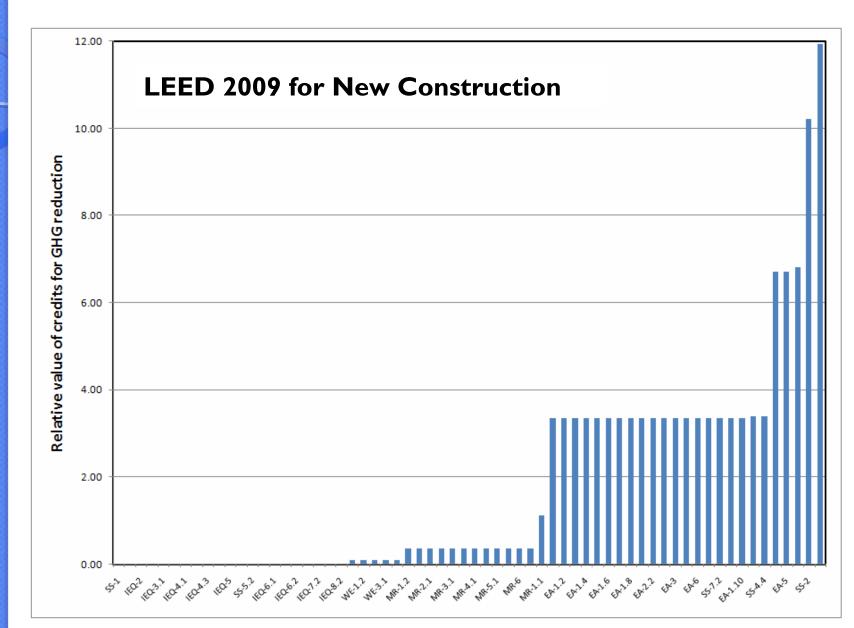
# **Achieving GHG reduction**

The LEED rating system can be used to:

- Identify design features with value for emissions reduction
- Prioritize features
- Document achievement of features
- Receive recognition for performance



#### Value of LEED credits for GHG reduction





# Impacts and adaptation?

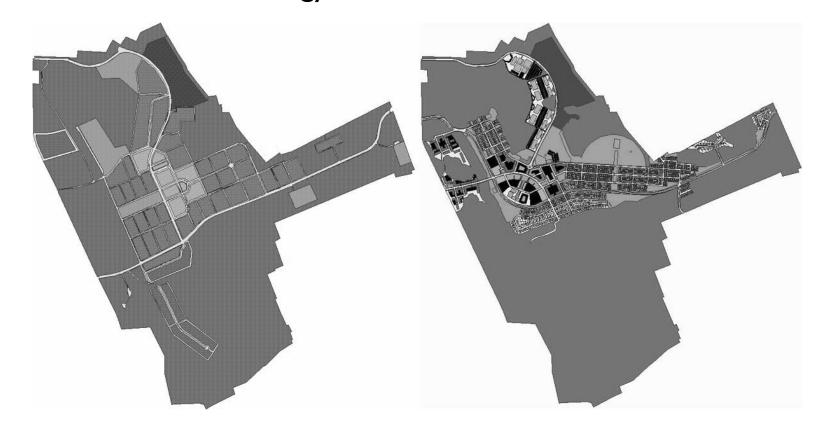
- Climate change for USGBC (and by extension LEED) = GHG emissions.
- Climate change impacts on performance are not considered
- Opportunities for adaptation are not considered
- There are no widely-available processes or procedures for considering impacts or adaptation despite typical performance periods of >50 years



## Land use: LEED-ND

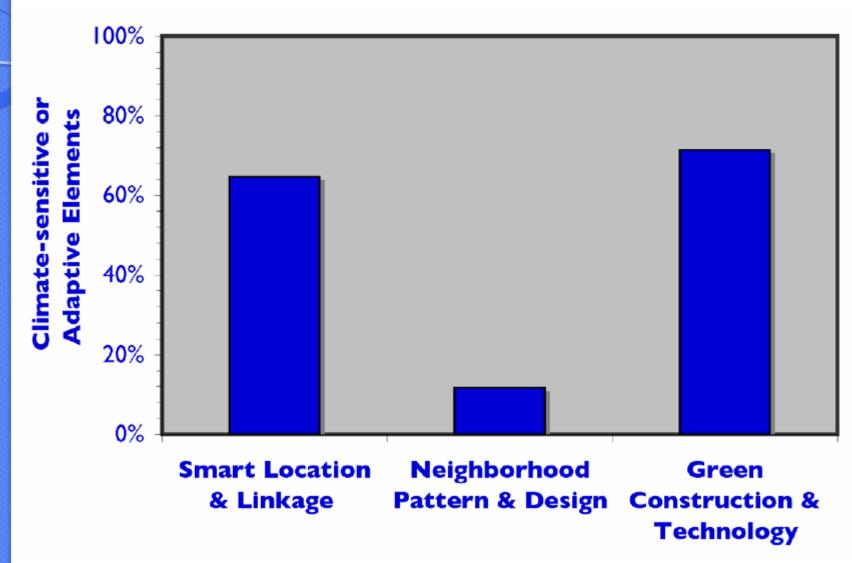
A rating system for community-scale development. 100+ elements in three categories:

- Smart Location
- Neighborhood Pattern & Design
- Green Technology





# Adaptation through LEED-ND





#### But...

- No compelling reason for action
- No widely-available, accessible processes for bringing relevant information into decision processes

# Consequently...

- Impacts are considered superficially
- Adaptive action are not taken



# Back to the Bay

The Bay Program and its partners need to help:

- Create the reason to act
- Describe the desired market transformation
- Recognize and reward performance





# Take Home Messages

Chesapeake Bay reflects national issues:

- Compelling information exists about climate impacts
- There is no compelling need for decision makers to act on this information
- There are few processes to differentiate better actions from worse actions
- The time is now to create a foundation for action



# Questions

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