

Congressional Deferral Scenario

A **deferral** is any executive branch action or inaction that temporarily withholds, delays or effectively precludes the obligation or expenditure of budgetary resources with the intent of using the funds before they expire.¹

There are two types of deferrals, Congressional deferrals and Executive Branch deferrals under the Impoundment Control Act. Congressional deferrals are spending delays embodied in law, which are reported on line 5 of the SF 133. Executive Branch deferrals are spending delays included in a special message transmitted to the Congress by the President, which are reported on line 10B of the SF 133. Executive Branch deferrals are generally effected through the apportionment process; whereas the mechanism for congressional deferrals is a law passed by the Congress and signed by the President.

This scenario addresses Congressional Deferrals. There is a separate scenario for Executive Branch deferrals.

An appropriation act was passed for \$1,000 (multi-year). Subsequently, a law was enacted that deferred the \$1,000 appropriation.

- To record the enactment of an appropriation (multi-year) and receipt of warrant.

20X1 – QTR 1		
<u>Budgetary Entry</u>		TC
DR 4119 Other Appropriations Realized	1,000	A104
CR 4450 Unapportioned Authority	1,000	
<u>Proprietary Entry</u>		
DR 1010 Fund Balance With Treasury	1,000	
CR 3101 Unexpended Appropriations – Appropriations Received	1,000	

- To record authority temporarily unavailable pursuant to public law.

QTR 1		
<u>Budgetary Entry</u>		TC
DR 4450 Unapportioned Authority	1,000	A128
CR 4395 Authority Unavailable for Obligation Pursuant to Public Law – Temporary	1,000	
<u>Proprietary Entry</u>		
None		

¹ OMB Circular No. A-11 (2004), Section 112.2

**Congressional
Deferral Scenario**

**Pre - Closing Adjusting Trial Balance
20X1 - QTR 1**

20X1 - QTR 1	Debit	Credit
Budgetary		
4119	1,000	
4395		1,000
4450	0	0
Total	<u>1,000</u>	<u>1,000</u>
Proprietary		
1010	1,000	
3101	0	1,000
Total	<u>1,000</u>	<u>1,000</u>

²Closing Entries for Quarter 1 Reporting

- To record closing of fiscal year activity that increases unexpended appropriations.

<u>Budgetary Entry</u>		
None		
<u>Proprietary Entry</u>		
DR 3101 Unexpended Appropriations – Appropriations Received	1,000	TC F233
CR 3100 Unexpended Appropriations Cumulative	1,000	

**Post- Closing Trial Balance
QTR 1**

QTR 1	Debit	Credit
Budgetary		
4119	1,000	
4395	0	1,000
Total	<u>1,000</u>	<u>1,000</u>
Proprietary		
1010	1,000	
3100	0	1,000
Total	<u>1,000</u>	<u>1,000</u>

² Closing Entries are for illustrative purposes only.

**Congressional
Deferral Scenario**

**SF133: REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES
20X1 - QTR 1³**

BUDGETARY RESOURCES

1. Budget Authority		
A. Appropriations Received (4119E)		1,000
5. Temporarily Not Available Pursuant to Public Law (4395E)		<u>(1,000)</u>
7. Total Budgetary Resources		<u><u>0</u></u>

STATUS OF BUDGETARY RESOURCES

11. Total Status of Budgetary Resources		<u><u>0</u></u>
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Reversing Entries

1. To reverse the entry to record closing of fiscal year activity that increases unexpended appropriations.

<u>Budgetary Entry</u>	
None	TC
<u>Proprietary Entry</u>	F233
DR 3100 Unexpended Appropriations Cumulative	1,000
CR 3101 Unexpended Appropriations – Appropriations Received	1,000

**Beginning Trial Balance
QTR 4**

QTR 4	Debit	Credit
Budgetary		
4119	1,000	
4395	<u>0</u>	<u>1,000</u>
Total	<u><u>1,000</u></u>	<u><u>1,000</u></u>
Proprietary		
1010	1,000	
3101	<u>0</u>	<u>1,000</u>
Total	<u><u>1,000</u></u>	<u><u>1,000</u></u>

³ Showing the Quarterly SF-133 for illustration purposes only.

Congressional Deferral Scenario

20X1 - QTR 4

PRE-CLOSING ENTRY

Congressional deferral does not become available this year. In most cases, Congressional deferrals become available in subsequent years. Therefore, USSGL 4395, account must be closed at year-end and returned to USSGL 4450.

- To record reclassification of unavailable authority to unapportioned authority.⁴

20X1 – QTR 4		
<u>Budgetary Entry</u>		TC
DR 4395 Authority Unavailable for Obligation Pursuant to Public Law – Temporary	1,000	F126
CR 4450 Unapportioned Authority	1,000	
<u>Proprietary Entry</u>		
None		

Pre - Closing Adjusted Trial Balance 20X1 – Year End

20X1 – YE	Debit	Credit
Budgetary		
4119	1,000	
4395		0
4450	<u>0</u>	<u>1,000</u>
Total	<u>1,000</u>	<u>1,000</u>
Proprietary		
1010	1,000	
3101	<u>0</u>	<u>1,000</u>
Total	<u>1,000</u>	<u>1,000</u>

⁴ If unavailable amount in USSGL 4395 is not made available/used by year-end, then it must be returned to Unapportioned Authority.

Congressional Deferral Scenario

Closing Entries

2. To record closing to unexpended appropriations.

20X1 – QTR 4		
<u>Budgetary Entry</u>		TC F233
None		
<u>Proprietary Entry</u>		
DR 3101 Unexpended Appropriations – Appropriations		
Received	1,000	
CR 3100 Unexpended Appropriations – Cumulative	1,000	

3. To record the consolidation of actual net-funded resources and reductions for withdrawn funds.

20X1 – QTR 4		
<u>Budgetary Entry</u>		TC F204
DR 4201 Total Resources – Collected	1,000	
CR 4119 Other Appropriations Realized	1,000	
<u>Proprietary Entry</u>		
None		

Post- Closing Trial Balance 20X1-Year End

FY 2004	Debit	Credit
Budgetary		
4201	1,000	
4450	<u>0</u>	<u>1,000</u>
Total	<u>1,000</u>	<u>1,000</u>
Proprietary		
1010	1,000	
3100	<u>0</u>	<u>1,000</u>
Total	<u>1,000</u>	<u>1,000</u>

**Congressional
Deferral Scenario**

SF133: REPORT ON BUDGET EXECUTION AND BUDGETARY RESOURCES
For Year Ended September 30, 20X1

BUDGETARY RESOURCES

1. Budget Authority	
A. Appropriations Received (4119E)	<u>1,000</u>
7. Total Budgetary Resources	<u>1,000</u>

STATUS OF BUDGETARY RESOURCES

10. Unobligated Balance Not Available	
C. Other (4450E)	<u>1,000</u>
11. Total Status of Budgetary Resources	<u>1,000</u>

FMS 2108 Year-end Closing Statement
For Year Ended September 30, 20X1

Column 5 Postclosing Unexpended Balance (1010E)	1,000
Column 11 Unobligated Balance (4450E)	1,000

**Congressional
Deferral Scenario**

**Balance Sheet
For Year Ended September 30, 20X1**

Assets	
Intragovernmental Assets	
1. Fund Balance With Treasury (1010E)	1,000
15. Total Assets	<u>1,000</u>
Liabilities	
Intragovernmental Liabilities	
16. Accounts Payable	<u>0</u>
27. Total Liabilities	<u>0</u>
Net Position	
29. Unexpended Appropriation (3100E)	1,000
30. Cumulative Results of Operations	0
31. Total Net Position	<u>0</u>
32. Total Liabilities and Net Position	<u>1,000</u>

**Statement of Net Cost
For Year Ended September 30, 20X1**

Program Costs	
1. Intragovernmental Gross Costs	0
2. Less: Intragovernmental Earned Revenue	0
3. Intragovernmental Net Costs	<u>0</u>
10. Total Net Costs of Operations	<u>0</u>

**Congressional
Deferral Scenario**

**Statement of Changes in Net Position
For Year Ended September 30, 20X1**

	<u>Cum. Results</u>	<u>Unexp. Approp.</u>
1. Beginning Balances (3100E/3310E)	0	0
3. Beginning Balance As Adjusted	0	0
Budgetary Financing Sources:		
4. Appropriations received (3101E)	0	1,000
7. Appropriations used (3107E/5700E)	0	0
16. Total Financing Sources	<u>0</u>	<u>1,000</u>
17. Net Cost of Operations	<u>0</u>	<u>0</u>
18. Ending Balances	<u>0</u>	<u>1,000</u>

**Statement of Financing
For Year Ended September 30, 20X1**

Resources Used to Finance Activities:	
Budgetary Resources Obligated	
1. Obligations Incurred (4801E-B + 4901E-B + 4902E)	0
11. Total Resources Used to Finance Activities	0
12. Change in Budgetary Resources Obligated For Goods, Services and Benefits Ordered But Not Yet Provided (4801E-B)	0
17. Total Resources Used to Finance Items Not Part of the Net Cost of Operations	0
18. Total Resources Used to Resources Used to Finance Net Cost of Operations (lines 11-17)	0
30. Net Cost of Operations	<u>0</u>

**Congressional
Deferral Scenario**

**BUDGET PROGRAM AND FINANCING (P&F) SCHEDULE PRIOR-YEAR
ACTUAL COLUMN FOR YEAR ENDED SEPTEMBER 30, 20X1 REPORTING**

BUDGETARY RESOURCES AVAILABLE FOR OBLIGATION

2200 New budget authority (gross) (sum 4000...6962)	1,000
2440 Unobligated balance carried forward, end of year (4450E)	1,000

NEW BUDGET AUTHORITY (GROSS), DETAIL

4000 Appropriation (4119E)	1,000
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NET BUDGET AUTHORITY AND OUTLAYS

8900 Budget authority (net) (sum 2200-(8800...8845), 8895, 8896)	1,000
9000 Outlays (net) (sum (8690...8698)-(8800...8845))	0

**Congressional
Deferral Scenario**

**Beginning Balance
20X2
(CONGRESS)**

20X2	Debit	Credit
Budgetary		
4201	1,000	
4450	<u>0</u>	<u>1,000</u>
Total	<u>1,000</u>	<u>1,000</u>
Proprietary		
1010	1,000	
3100	<u>0</u>	<u>1,000</u>
Total	<u>1,000</u>	<u>1,000</u>

20X2
(CONGRESS)

At the end of 20X1 the congressional deferral had not been made available. As a result, USSGL account 4395 had to be closed to USSGL 4450. Therefore, at the beginning of 20X2, the funds in USSGL 4450 had to be made unavailable until the deferral becomes available.

To record authority temporarily unavailable pursuant to public law.

20X1 - QTR 1		
<u>Budgetary Entry</u>		
DR 4450 Unapportioned Authority	1,000	TC A128
CR 4395 Authority Unavailable for Obligation Pursuant to Public Law – Temporary	1,000	
<u>Proprietary Entry</u>		
None		