

**OMB Approval No. 0985-0018**

Expiration 05/31/2010

**SMP Integration Projects**  
**Program Announcement and Grant Application**  
**Instructions**

**U.S. Administration on Aging**  
**2008**

**Department of Health and Human Services (HHS)**

**Administration on Aging (AoA)**

**AoA Center: The Center for Program Operations**

**Funding Opportunity Title: SMP Integration Projects**

**Announcement Type: Initial**

**Funding Opportunity Number: HHS-2008-AoA-SM-0811**

**Catalog of Federal Domestic Assistance (CFDA) Number: 93.048**

**Key Dates: The deadline for receipt of all applications is 11:59pm Eastern Time July 14, 2008. Prospective applicants are encouraged to email a short notice of intent to apply to [Barbara.lewis@aoa.hhs.gov](mailto:Barbara.lewis@aoa.hhs.gov) two weeks prior to the deadline.**

**Executive Summary:** Since 1997 the Senior Medicare Patrol Projects (SMP) have been AoA's primary vehicle to conduct health care fraud control outreach and education for Medicare/Medicaid beneficiaries. Retired professionals are recruited as volunteers to conduct community based training activities designed to increase awareness of vulnerable older consumers. As a result, consumers are empowered to protect themselves and take action to report suspicious activities, thereby decreasing costly billing errors, fraud and avoiding unnecessary medical interventions.

In 2004, SMP Integration Grants were first awarded to 14 existing SMP projects for a two-year period, to develop new partnerships or "cutting edge" approaches to improve outreach efforts. AoA identified three priority areas for collaboration and program integration, including: Medicaid fraud, home health care fraud, and fraud related to the new prescription drug benefits under the Medicare Modernization Act.

In 2006, 15 two-year awards were made to grantees who demonstrated how their proposals would strengthen the SMP program through the integration of SMP program materials, outreach and message to: 1) reach targeted populations; and 2) address targeted areas of health care fraud, error or abuse.

Under this competition, AoA plans to further expand and integrate the SMP fraud awareness message throughout rural areas through collaborative efforts led by the state aging organization. Up to nine (9) cooperative agreements will be funded at a federal share of \$100,000 per year and a project period of up to two years under this announcement.

The award is a cooperative agreement because the Administration on Aging will be substantially involved in the development and implementation of the activities of the projects and will describe the technical assistance, support, and training to be provided to

the projects. The cooperative agreements will provide expectations for: project activities, development and dissemination of models, and evaluation of the project; as well as detail substantial assistance and support to be provided by AoA and the National Consumer Protection Technical Resource Center (the Center). Applicants are required to cover at least 25% of the total program costs with non-Federal resources.

The full text of the announcement includes a description of the priority areas and all the instructions necessary to prepare and submit a grant proposal to compete for the SMP Integration Grant awards.

Competition for this funding opportunity is limited to State Units on Aging (SUA) as defined by the Older American Act (OAA) of 2006.

## **I. FUNDING OPPORTUNITY DESCRIPTION**

### **Program History**

The DHHS Office of Inspector General estimates that Medicare loses billions of dollars each year due to errors, fraud, and abuse. These losses are due, to a considerable extent, to the many ways in which the funds are disbursed as well as to the sheer magnitude of health care expenditures. Both factors increase the probability of errors while opening wider opportunities for fraud and abuse. While the vast majority of health care providers are honest, those operating unscrupulously, intent on obtaining vital health care dollars illegally, have done so based on the perception that the risks of detection have lessened over the years.

Beginning in 1997, the AoA established twelve local demonstration projects designed to recruit and train retired professionals, such as doctors, nurses, teachers, lawyers, accountants, and others to identify and report error, fraud, and abuse. Implemented through the Omnibus Consolidated Appropriation Act of 1997 (Public Law 104-208), Senate Report 104-368 noted that “senior citizens are our best front line defense against these losses, but they often don’t have the information and experience needed” to recognize and accurately report cases of error, fraud, and abuse. The Report further noted that “thousands of retired accountants, health professionals, investigators, teachers, and others ... with appropriate training could serve as volunteer expert resources and educators for seniors in their communities.” Accordingly, these projects have worked to test different models designed to train retirees in local communities to serve as both volunteer resources and educators for other Medicare beneficiaries, and to build and strengthen community coalitions of older Americans and service providers.

### **SMP Program Today**

In 2008, the SMP Program includes 55 project grants in all states, the District of Columbia, Puerto Rico, Guam and the U.S. Virgin Islands. SMP projects have made great progress in recruiting and training retired professionals and other senior citizens on Medicare and Medicaid error, fraud and abuse. These volunteers work in their communities, senior centers and elsewhere to educate Medicare and Medicaid beneficiaries, family members,

and caregivers to actively protect themselves against fraudulent, wasteful and abusive health care practices by reviewing their Medicare benefit statements and reporting suspected errors.

SMP projects actively work to disseminate SMP fraud prevention and identification information through the media, outreach campaigns, community events and many other means. Through these efforts, beneficiaries contact the projects with inquiries and complaints regarding Medicare, Medicaid and other health care or related consumer issues. Each SMP project is required to implement a comprehensive plan with appropriate strategies to achieve statewide coverage. Statewide coverage is defined as service to each county within the state or in the District, each ward. Collaboration with a variety of partner organizations is an essential strategy in ensuring the SMP message is carried statewide.

Another key role of the SMP project is to address such inquiries and complaints, either by resolving matters directly or by referrals to appropriate entities. SMP projects refer numerous beneficiary complaints to state and national fraud control /consumer protection entities, including Medicare contractors, state Medicaid fraud control units, state attorneys general, the OIG, and the Centers for Medicare & Medicaid Services (CMS). Capturing SMP program activity data, to include tracking and reporting of beneficiary complaints, referrals, savings and other outcomes in the AoA SMART FACTS system is also a key function of the SMP project.

The AoA also receives Health Care Fraud and Abuse Control (HCFAC) funding as authorized by the Health Insurance Portability and Accountability Act (HIPAA) of 1996. The HCFAC funds, which are received from the Medicare Trust Fund, are used to support infrastructure, technical assistance, and other SMP program support and capacity-building activities designed to enhance program effectiveness. The National Consumer Protection Technical Resource Center (the Center), an AoA grantee, provides training and technical support including mentoring of new projects, disseminating best practices and innovations, technical assistance, training and support of SMP project implementation and effective use of AoA's SMARTFACTS management tracking and reporting system.

Semiannually, the HHS Office of Inspector General (OIG) collects data submitted by grantees through SMART FACTS on the activities and performance results of the program. Since the program's inception, SMP project efforts have resulted in:

#### Performance Data Since 1997

- \$105.2 million in savings attributable to SMP project
- Over 18 million people reached during community education events
- Almost 2.9 million beneficiaries educated
- Over 68,000 volunteers trained
- Close to 87,000 complaints received as a result of outreach and educational efforts

## **Background of SMP Integration Grant Program**

In 2004, AoA announced a new competitive grant program to support SMP project efforts to advance collaborative and innovative approaches for integration of Medicare and Medicaid fraud awareness and prevention activities within states and communities, and to support development of models for program integration to be shared with SMP projects throughout the country. Fourteen grants were awarded for a two-year period that were designed to support the SMP projects' efforts to integrate the SMP program into other areas of health care fraud awareness. Models developed by these integration grantees, which are focused on Medicaid fraud, home health care fraud, and fraud related to the new prescription drug benefits of the Medicare Modernization Act (MMA) have been disseminated by AoA and the Center to enable SMP projects to adapt these strategies to their states and target populations.

In 2006, applications were sought from organizations with expertise and experience required to focus the integration of the SMP program message, outreach and materials to either a targeted population OR a targeted area of health care integrity.

The first application option, targeted health care integrity, sought to enhance program efforts in support of *SMP Program Objective #2: Improve beneficiary education and inquiry resolution for other areas of health care fraud*. Applicants developed models for integrating beneficiary education, and inquiry resolution through effective partnering with new organizations in order to leverage these resources to disseminate the fraud prevention and control message, targeting at least one of the following areas for integration: Medicaid fraud; home health care fraud; Durable Medical Equipment (DME) fraud; or Medicare Part D prescription drug benefit related fraud.

The second application option sought to enhance program efforts in support of the *SMP Program Objective #5: Target training and education to isolated and hard-to-reach populations*. This provided a new opportunity to more fully integrate beneficiary education and awareness of health care fraud, error and abuse within populations thus far generally underserved by the SMP program. These included minority, ethnically or culturally diverse, non-English speaking, tribal, isolated or rural populations, as well as others not traditionally reached, such as homebound or long-term care residents. Grantees were required to develop culturally appropriate outreach plans, strategies and translated materials for integration of the target population and plans for disseminating grant products and results.

### **2008 SMP Integration Grant Objectives and Activities**

In 2008, innovative strategies are needed for reaching and educating isolated elders in rural areas and in Indian Country with the SMP fraud prevention message. SMP Program Announcements in 2007 and 2008 have emphasized the importance of SMP project coordination and collaboration with the aging network, including AAA's, ADRCs, and tribal organizations. Whereas SMPs are required to collaborate with these entities in order reach rural and tribal elders, model approaches for achieving those objectives have not been developed and disseminated within the SMP network. In addition, while the 2006 Integration Grant Program focused on reaching underserved populations, to include rural

and isolated elderly, no applicants identified this as their target population group.

SMPs are housed in a variety of organizations, including SUAs, State Insurance Commissioners Offices, AAAs, and other private non-profit organizations. Each of these types of organizations is uniquely positioned relative to the SMP mission; many face geographic, financial, transportation, staffing and other challenges in reaching the most rural and tribal elders.

As the aging network prepares to support a modernized system of long-term care, it is even more crucial that those assisting individuals in the single point of entry for long-term care information are knowledgeable and alert to potential “flags” for healthcare fraud, error and abuse. Ensuring AAA’s, ADRCs, and tribal organization intake staff have such knowledge, extends the reach of the SMP program to all individuals interfacing with the long-term care system.

The 2008 Integration Grant is provided to enhance program efforts in support of the following *SMP Program Objectives*:

- #1: *Foster national and statewide program coverage.*
- #3: *Foster national program visibility and consistency.*
- #5: *Target training and education to isolated and hard-to-reach populations.*

The overall goal of the 2008 SMP Integration Projects is to develop innovations that can be successfully replicated by the SMP community to expand and integrate program coverage within rural areas. Applications are sought from State Units on Aging (SUA) with expertise and experience in reaching elderly individuals in rural and tribal areas through a variety of partnerships, collaborative approaches, use of technology, and other innovative strategies. The purpose of the grant is to:

- expand the reach of the SMP program to beneficiaries throughout rural and tribal areas of the state,
- using strategic collaborations with area agencies on aging (AAAs), Aging and Disability Resource Centers (ADRC) and federally recognized tribal organizations,
- ensure that SMP fraud prevention message reaches elders and their families most isolated and hardest to reach areas, and
- increase awareness, empowerment and actions to prevent healthcare fraud among populations thus far generally underserved by the SMP program with focus on serving hard-to-reach rural and tribal populations within the state.

Applicants under this announcement are required to design and implement activities which enhance program efforts in support of the *SMP Strategic Program Objectives*. Specifically, the applicant proposals must:

1. Provide plans for collaboration with AAAs, ADRCs, Federally recognized tribal organizations, and other community organizations within the aging network, as primary partners in a fully integrated approach for reaching rural and isolated elderly with the SMP program message.

2. Identify those counties or tribal areas within the state that represent the most rural, areas and/or for which geographic or other barriers limit the ability to reach older consumers, their families and caregivers.
3. Detail proposed strategies and approaches for the delivery of targeted outreach to residents of the areas identified under #2 above.
4. Specify methodology for measurement and tracking of project outcomes, including numbers of new volunteers, group educational sessions, one-on-one counseling sessions, community outreach events, and increases in the numbers of inquiries/complaints received from those targeted areas.
5. Describe innovative local or area multi-partner collaborative initiatives, including coalitions, inter-agency task forces, and other formalized partnerships as strategies that will be used (in addition to primary aging network partners discussed in #1 above) to reach rural and tribal elders with the SMP message.
6. Provide plans to develop collaborative and supportive partnerships with other key organizations, businesses and providers at the county or community level, such as county extension agents, rural health agencies, Indian Health Services, local pharmacies, health care and social services agencies, etc., that can further expand the reach of the program to rural and tribal elderly.
7. Describe the role/activities of partner organizations in achieving strategies for integrating health care fraud education awareness into the targeted areas.
8. Describe proposed project activities, including documented approaches for collaboration with aging network organizations, outreach materials and strategies, media tools, tailored approaches for volunteer recruitment and support, and other innovations developed.
9. Develop guidance/toolkit for SMP projects to assist in their effective outreach to rural/tribal organizations.
10. Provide an ongoing plan for broadly disseminating the outreach strategies, approaches and materials developed for reaching rural and tribal populations to other states throughout the country. Ensure the plan describes how the integration project will coordinate with the SMP Technical Resource Center to ensure materials and strategies are disseminated to other SMP projects.

In addition, outcomes achieved as a result of the integration project will be measured via the SMP management, tracking and reporting system (SMART FACTS), including the increases in numbers of beneficiaries educated in rural/tribal areas, types and numbers of outreach activities, numbers of volunteers recruited and trained in rural/tribal areas, and the increases in the numbers of inquiries and complaints of potential fraud, error and abuse received from rural and tribal areas, among others.

**Statutory Authority:**

The statutory authority for grants under this program announcement is contained in Title IV and Title II, of the Older Americans Act, (42 U.S.C. 3032), as amended by the Older Americans Act Amendments of 2006 P.L. 109-365 (Catalog of Federal Domestic Assistance 93.048, Title IV Discretionary Projects) and the HIPAA of 1996 (P.L.104-191).

## II. AWARD INFORMATION

Award Type:	Cooperative Agreement
Estimated Federal Funds Available:	\$900,000
Individual Annual Award Ceiling:	\$100,000
Estimated Number of Awards:	up to 9 (only one per SUA)
Estimated Project Start Date:	September 30, 2008
Estimated Length of Project:	up to two years

The award is a cooperative agreement because the Administration on Aging will be substantially involved in the development and monitoring of the activities of the projects. AoA will negotiate the terms of each agreement with the grantee within 45 days of the effective date of the award. **The agreement may be amended by mutual consent** at any time and with the signature of both parties. The anticipated agreement will read:

The **Grantee** agrees to carry out the objectives and activities of the program announced as the **SMP Integration Project**. The **Grantee** will expand and integrate the SMP fraud awareness message in rural and remote areas, through collaborative efforts with AAAs, ADRCs, and Federally recognized tribal organizations.

The **Grantee** will provide a work plan which includes appropriate strategies and activities to achieve such expansion and integration, and to achieve the following *SMP Strategic Program Objectives*:

- *Foster national and statewide program coverage.*
- *Foster national program visibility and consistency.*
- *Target training and education to isolated and hard-to-reach populations.*

In addition to ensuring the Grantee's plan and activities to address the above SMP Program Objectives, it is further agreed that:

1. The **Grantee** will formally collaborate with the SMP grantee organization within the state to ensure the Integration Grant activities effectively enhance and support those of the SMP grantee, increasing SMP capacity to reach rural individuals and tribal elders.
2. The **Grantee** will participate in at least one technical assistance/resource exchange conference annually. In addition, new project directors must be referred to the Center within two-weeks of appointment to receive SMP project orientation and toolkits.
3. The **Grantee** will work with the AoA project officer to evaluate performance results reported semiannually and jointly develop strategies to address those areas requiring improvement.
4. The **Grantee** will provide at least two hard copies of all materials produced, and participate in AoA's system for posting materials electronically on the Center website ([smppresource.org](http://smppresource.org)) in order to facilitate the sharing of resources.



The Administration on Aging agrees to work cooperatively in the development and implementation of the project activities as follows:

1. The Administration on Aging and the **Grantee** will work cooperatively to clarify the issues to be addressed by the project and develop the work plan for each year of the project. Within 45 days of the award and 45 days of each continuation award, the **Grantee** will agree upon and adhere to a final work plan that details activities to achieve SMP Integration project objectives, and produce the performance measures herein indicated for the current budget period. The work plan will also include timelines, staff /collaborator assignments, work locations, and areas that require Administration on Aging consultation, review, and/or prior approval. The work plan may be amended by mutual consent of both parties at any time.
2. The Administration on Aging will assist the project leadership in understanding the policy concerns and/or priorities of the Assistant Secretary for Aging and the Department of Health and Human Services (DHHS) by conducting periodic briefings and by carrying out ongoing consultations.
3. The Administration on Aging will be provided a period of three weeks, prior to their release and/or publication, to review and comment upon all materials, reports, documents, etc. produced by the project with funds provided through this award. After the three week review and comment period, the project is free to make such materials public, using the following disclaimer and acknowledgement:

“This report/document/etc. was supported, in part, by a grant from the Administration on Aging, Department of Health and Human Services. Grantees undertaking projects under government sponsorship are encouraged to express freely their findings and conclusions. Points of view or opinions do not, therefore, necessarily represent official Administration on Aging policy.”

4. The Administration on Aging has established a technical resource center to enhance the effectiveness of the SMP program, to include the Integration Grants. This Center will provide technical support, share successful models, products or practices, and share information with the Integration Project about other federally sponsored projects and activities carried out under this program.
5. The Administration on Aging will define project performance criteria and expectations and will use data recorded in the SMART FACTS system to track outcomes achieved as a result of the integration project, including: the increases in numbers of beneficiaries educated in rural/tribal areas, types and numbers of outreach activities, numbers of volunteers recruited and trained in rural/tribal areas, and the increases in the numbers of inquiries and complaints of potential fraud, error and abuse received from rural and tribal areas, among others.
6. AoA will provide support, in coordination with the Center, for projects' efforts in improving performance. The anticipated project period is for 24 months beginning September 30, 2008.

The **Grantee** understands that prior to the end of each budget period, the Administration on Aging will review the project's performance in deciding upon future funding. The funding decision will be based upon three standards of performance:

- 1) The extent to which the project expands and integrates SMP fraud awareness message in rural and tribal areas through use of innovative strategies.
- 2) The quality and effectiveness of the **Grantee's** work in fulfilling the objectives and action steps in the approved work plan.
- 3) The demonstrated effectiveness of state and local collaborative partnerships to expand the capacity of the SMP program to reach rural and tribal elders.

Requests to modify or amend this Cooperative Agreement or the work plan may be made by either party at any time. Any modifications and/or amendments shall be effective upon the mutual agreement of both parties and/or in accordance with the Terms and Conditions of the award.

### **III. ELIGIBILITY INFORMATION**

#### **1. Eligible Applicants**

In order to ensure that the SMP program message is integrated throughout the State aging network, eligibility for application is limited to State Units on Aging (SUA).

The Administration on Aging (AoA) envisions the SMP program as the nationally recognized leader in prevention and identification of fraud and abuse in health care programs that affect the lives of elderly consumers. To achieve this vision, AoA has developed SMP Strategic Program Objectives. *Objective #1, Foster national and statewide program coverage*, requires that AoA maximize opportunities to expand the capacity of SMP Projects to reach every elder consumer in each state. *Strategic Objective #5, Target training and education to isolated and hard-to-reach populations* requires that AoA target SMP outreach efforts to include those traditionally hardest to reach—those in rural, and tribal areas of the state. The SUA is responsible for ensuring that aging program networks exist to reach all elderly individuals with information, assistance and program support. In particular, the SUA is uniquely positioned to ensure that the SMP message of health care prevention and identification, reaches into every corner of the state. This statewide leadership role of the SUA, in collaboration with the SMP and a variety of other partners, will expand the SMP program capacity and develop model approaches to overcome barriers to reaching elders that are hardest to serve due to their isolation and limited accessibility.

#### **2. Cost Sharing or Matching**

Under this Older Americans Act (OAA) program, AoA will fund no more than 75% of the project's total cost, which means the applicant must cover at least 25% of the project's

total cost with non-federal resources. In other words, for every three (3) dollars received in federal funding, the applicant must contribute at least one (1) dollar in non-federal resources toward the project's total cost. This "three-to-one" ratio is reflected in the formula included under Item 18 in Attachment A. You can use this formula to calculate your minimum required match. A common error applicants make is to match 25% of the federal share, rather than 25% of the project's total cost. Please note applications with a match greater than the minimum required will **not** receive additional consideration under the review. Match is not one of the responsiveness criteria as noted in Section III, 3 Application Screening Criteria.

### 3. Application Screening Criteria

All applications will be screened to assure a level playing field for all applicants. Applications that fail to meet the three screening criteria described below will **not** be reviewed and will receive **no** further consideration.

In order for an application to be reviewed, it must meet the following screening requirements:

1. Applications must be submitted electronically via [www.grants.gov](http://www.grants.gov) by 11:59pm Eastern Time July 14, 2008.
2. The Project Narrative section of the Application must be **double-spaced**, on 8 ½" x 11" plain white paper with 1" margins on both sides, and a font size of not less than 11.
3. **The Project Narrative must not exceed 20 pages.** NOTE: The Project Work Plan, Letters of Commitment, and Vitae of Key Project Personnel **are not counted** as part of the Project Narrative for purposes of the 20-page limit.

## IV. APPLICATION AND SUBMISSION INFORMATION

### 1. Address to Request Application Package

Application materials can be obtained from <http://www.grants.gov> or <http://www.aoa.gov/doingbus/fundopp/fundopp.asp>.

Application materials are also available by writing to:

U.S. Department of Health and Human Services  
Administration on Aging  
Barbara Lewis  
Center for Program Operations  
Washington, D.C. 20201

Or by calling: 202-357-3532  
Or e-mailing: [Barbara.Lewis@aoa.hhs.gov](mailto:Barbara.Lewis@aoa.hhs.gov)

Please note AoA is requiring applications for all announcements to be submitted electronically through [www.grants.gov](http://www.grants.gov). The Grants.gov registration process can take several days. If your organization is not currently registered with [www.grants.gov](http://www.grants.gov), please begin this process immediately. **For assistance with [www.grants.gov](http://www.grants.gov), please contact them at [support@grants.gov](mailto:support@grants.gov) or 1-800-518-4726 between 7 a.m. and 9 p.m. Eastern Time.** At [www.grants.gov](http://www.grants.gov), you will be able to download a copy of the application packet, complete it off-line, and then upload and submit the application via the Grants.gov website.

Applications submitted via [www.grants.gov](http://www.grants.gov) :

- You may access the electronic application for this program on [www.Grants.gov](http://www.Grants.gov). You must search the downloadable application page by the Funding Opportunity Number HHS-2008-AoA-SM-0811 or CFDA number (93.048).
- At the [www.grants.gov](http://www.grants.gov) website, you will find information about submitting an application electronically through the site, including the hours of operation. AoA strongly recommends that you do not wait until the application due date to begin the application process through [www.grants.gov](http://www.grants.gov) because of the time delay.
- All applicants must have a Dun and Bradstreet (D&B) Data Universal Numbering System (DUNS) number and register in the Central Contractor Registry (CCR). You should allow a minimum of **five days** to complete the CCR registration.
- You must submit all documents electronically, including all information included on the SF424 and all necessary assurances and certifications.
- Prior to application submission, Microsoft Vista and Office 2007 users should review the Grants.gov compatibility information and submission instructions provided at [www.grants.gov](http://www.grants.gov) (click on "**Vista and Microsoft Office 2007 Compatibility Information**").
- **Your application must comply with any page limitation requirements described in this program announcement.**
- After you electronically submit your application, you will receive an automatic acknowledgement from [www.grants.gov](http://www.grants.gov) that contains a Grants.gov tracking number. The Administration on Aging will retrieve your application form from Grants.gov.
- Each year organizations registered to apply for federal grants through [www.grants.gov](http://www.grants.gov) will need to renew their registration with the Central Contractor Registry (CCR). You can register with the CCR online and it will take about 30 minutes (<http://www.ccr.gov>).

## **2. Content and Form of Application Submission**

### **a. Letter of Intent**

Applicants are requested, but not required, to email a letter of intent to apply for this funding opportunity to assist AoA in planning for the application independent review process. The time frame for submission of the letter of intent (Email to: [Barbara.Lewis@aoa.hhs.gov](mailto:Barbara.Lewis@aoa.hhs.gov)) two weeks prior to the application deadline.

## **b. DUNS Number**

The Office of Management and Budget requires applicants to provide a Dun and Bradstreet (D&B) Data Universal Numbering System (DUNS) number when applying for Federal grants or cooperative agreements on or after October 1, 2003. It is entered on the SF 424. It is a unique, **nine-digit identification number**, which provides unique identifiers of single business entities. The DUNS number is *free and easy* to obtain.

Organizations can receive a DUNS number at no cost by calling the dedicated toll-free DUNS Number request line at 1-866-705-5711 or by using this link:

[https://www.whitehouse.gov/omb/grants/duns\\_num\\_guide.pdf](https://www.whitehouse.gov/omb/grants/duns_num_guide.pdf).

## **c. Project Narrative**

The Project Narrative must be double-spaced, on 8 ½” x 11” paper with 1” margins on both sides, and a font size of not less than 11. You can use smaller font sizes to fill in the Standard Forms and Sample Formats. The suggested length for the Project Narrative is ten to twenty pages; twenty pages is the maximum length allowed. AoA will not accept applications with a Project Narrative that exceeds 20 pages. The Project Work Plan, Letters of Cooperation, and Vitae of Key Personnel are not counted as part of the Project Narrative for purposes of the 20-page limit, but all of the other sections noted below are included in the limit.

The components counted as part of the 20 page limit include:

- Summary/Abstract
- Problem Statement
- Goal(s) and Objective(s)
- Proposed Intervention
- Special Target Populations and Organizations
- Outcomes
- Project Management
- Evaluation
- Dissemination
- Organizational Capability

The Project Narrative is the most important part of the application, since it will be used as the primary basis to determine whether or not your project meets the minimum requirements for grants under Title IV of the Older Americans Act. The Project Narrative should provide a **clear and concise** description of your project. AoA recommends that your project narrative include the following components:

**Summary/Abstract.** This section should include a one page-300 words maximum - description of the proposed project, including: overall approach, target population, activities, products and measurable outcomes. Detailed instructions for completing the summary/abstract are included in Attachment E of this document.

**Problem Statement.** This section should describe, in both quantitative and qualitative terms to support the nature and scope of your strategies to overcome barriers that exist in the state to reaching rural and tribal elders and demonstrate the challenges that exist in integrating the SMP fraud awareness message within SUAs long term care efforts, AAAs, ADRCs and tribal organizations to achieve SMP Integration program objectives.

**Project Objectives.** This section should briefly discuss how the project will address the three (3) SMP Strategic Program Objectives listed in this announcement relative to the purpose of the Integration Grant--to develop approaches to ensure the SMP message of fraud prevention is targeted to reach rural elders using AAAs, ADRCs and tribal organizations.

**Proposed Intervention.** This section should provide a clear and concise description of the intervention you are proposing to use to address the problem described in the “Problem Statement”. You should also describe the rationale for using the particular intervention, including factors such as: “lessons learned” for similar projects previously tested in your community, or in other areas of the country; factors in the larger environment that have created the “right conditions” for the intervention (e.g., existing social, economic or political factors that you’ll be able to take advantage of, etc.). Indicate how your project will be able to overcome those barriers discussed in the “Problem Statement” in reaching the target populations. Describe how the proposed intervention will use strategic partnerships, collaborations and social services systems to achieve targeted program coverage. (e.g., the use of Aging Disability Resource Centers, AAAs, tribal organizations, and or other Aging network services.)

**Special Target Populations and Organizations.** This section should describe how you plan to systematically involve organizations experienced with the target population: Specifically, your application should discuss proposed strategies for targeting rural/tribal populations in the state. (Suggested length: one to two pages.)

**Outcomes.** This section of the project narrative must clearly identify the measurable outcome(s) that will result from the project. (NOTE: AoA will not fund any project that does not include measurable outcomes). This section should also describe how the project’s findings might benefit the field at large, (e.g., how the findings could help other organizations throughout the nation to address the same or similar problems.) List measurable outcomes in the attached Work Plan Grid (Attachment D) under “Measurable Outcomes” in addition to any discussion included in the narrative along with a description of how the project might benefit the field at large. (Suggested Length: one to two pages.)

A “measurable outcome” is an observable end-result that describes how a particular intervention benefits consumers. Examples of outcomes include: Measurable increase of Medicare beneficiary awareness regarding health care error, fraud and abuse, as well as beneficiary behaviors that result in increased detection and reporting of errors, fraud and abuse. Examples of other outcomes measured by the OIG semiannually include number of community education activities to educate beneficiaries, number of beneficiaries educated, and number of inquiries and complaints received by the SMP project that result in some action. In addition, the SMP SMART FACTS system enables collection of data on

beneficiaries served by county. A measurable outcome is not a measurable “output”, such as: the number of clients served; the number of training sessions held; or the number of service units provided.

You should keep the focus of this section on describing what outcome(s) will be produced by the project. You should use the Evaluation section noted below to describe how the outcome(s) will be measured and reported. Your application will be scored on the clarity and nature of your proposed outcomes, not on the number of outcomes cited.

**Project Management.** This section should include a clear delineation of the roles and responsibilities of project staff, consultants and partner organizations, and how they will contribute to achieving the project’s objectives and outcomes. It should specify who would have day-to-day responsibility for key tasks such as: leadership of project; monitoring the project’s on-going progress, preparation of reports; and ability to implement a web-based data collection and reporting system; communications with other partners and AoA. It should also describe the approach that will be used to monitor and track progress on the project’s tasks and objectives. (Suggested Length: one to two pages.)

**Evaluation.** This section should describe the method(s), techniques and tools that will be used to: 1) measure the success of the proposed intervention, products and practices in achieving anticipated outcomes; and 2) document project “lessons learned” (both positive and negative) that will be useful to state-wide SMP projects interested in replicating the intervention. This section should also include a self-assessment of performance data and a plan for addressing those areas identified for improvement such as tracking outcomes and reporting performance semiannually. (Suggested Length: one to two pages.)

**Dissemination.** This section should describe the method that will be used to disseminate the project’s successful products and practices in a timely manner and in easily understandable formats to the Center and other SMP projects or persons who might be interested in using these as models to improve practice, service delivery, program and partnership development. (Suggested Length: one to two pages.)

**Organizational Capability Statement.** Each application should include an organizational capability statement and vitae for key project personnel. The organizational capability statement should describe how the eligible SUA is organized, the nature and scope of its work and/or the capabilities it possesses. Technology capacity to operate a web-based data collection/reporting system and the capacity to operate a state-wide program should be included. This description should cover other capabilities of the applicant agency not included in the program narrative, such as any current or previous relevant experience and/or the record of the project team in preparing cogent and useful reports, publications, and other products. If appropriate, include an organization chart showing the relationship of the project to the current organization. Please attach short vitae for key project staff only. Neither vitas nor an organizational chart will count towards the narrative page limit. Also include information about any contractual organization(s) that will have a significant role(s) in implementing project and achieving project goals.

#### **d. Work Plan.**

The project work plan should reflect and be consistent with the project narrative and budget. It should include a description of the major project activities that support the SMP Strategic Program Objectives, as well as the tasks and action steps that will be pursued to achieve the anticipated outcome(s). For each major task / action step, the work plan **must** identify the timeframes (including start- and end-dates), and the lead person/partner or collaborator responsible for completing the task. The work plan must clearly identify the actions and timetable to implement rural/tribal program coverage. Please use the sample work plan format included in Attachment D. (Suggested Length and Format: use the sample grid; alternatively, not more than two pages preferably presented in bulleted format.)

#### **e. Letters of Commitment from Key Participating Organizations and Agencies.**

Include confirmation of the commitments to the project (should it be funded) made by key collaborating organizations and agencies in this part of the application. Any organization that is specifically named to have a significant role in carrying out the project should be considered an essential collaborator. The signed letters of collaboration must specify the commitment, role, and resources/activities that will be provided in support of the applicant. **Strategies to reach targeted populations must be documented with letters of commitment that detail the specific role/function in support of the project's effort that will be played by the collaborating organization. The organization's expertise, experience, and access to the targeted population(s) should also be described in the letter of commitment.**

Signed letters of commitment should be scanned and included as attachments to the electronic application via [www.Grants.gov](http://www.Grants.gov). Applicants unable to scan the signed letters of commitment may fax them to the AoA Grants Management Office at 202-357-3466 by the application submission deadline. The Program Announcement number should appear at the top of each page faxed. Unsigned letters or letters without specifics as in the bolded paragraph above will not be considered.

#### **f. Project Budget Narrative**

The Budget Narrative should be provided using the format included as Attachment C of this Program Announcement. Applicants are encouraged to pay particular attention to Attachment B which provides an example of the level of detail sought. A combined multi-year budget, as well as a **detailed budget for each of the two years** of the grant is required. Please note that when more than 33% of project's budget falls under contractual, detailed budget narratives must be provided for each sub-contractor or sub-grant.

### **3. Submission Dates and Times**

The deadline for the submission of applications under this program announcement is July 14, 2008. Applications must be submitted electronically by 11:59 PM Eastern Time on this date.



Applications that fail to meet the application due date will be returned without review and will receive **no** further consideration.

Applicants will automatically receive a tracking number and date of receipt verification electronically once the application has been successfully received and validated in Grants.gov.

#### **4. Intergovernmental Review**

This funding opportunity announcement is not subject to the requirements of Executive Order 12372, “Intergovernmental Review of Federal Programs”.

#### **5. Funding Restrictions**

The following activities are not fundable:

- Construction and/or major rehabilitation of buildings
- Basic research (e.g. scientific or medical experiments)
- Continuation of existing projects without expansion or new and innovative approaches

#### **6. Other Submission Requirements**

Letters of intent should be emailed to:

U.S. Department of Health and Human Services  
Administration on Aging  
Barbara Lewis, Office of Elder Rights  
Washington, DC 20201  
Barbara.Lewis@aoa.hhs.gov

Electronic submissions must be sent to: <http://www.grants.gov>.

Applicants must register in the Central Contractor Registry (CCR) database in order to be able to submit the application via [www.grants.gov](http://www.grants.gov). One element of the CCR is the DUNS number (see section IV.2), which must be obtained separately from CCR registration. Information about CCR is available at <http://www.ccr.gov>. You must also register with the grants.gov credential service provider to receive a username and password to securely submit your grant application. Information is available at <http://apply07.grants.gov/apply/OrcRegister>.

## V. APPLICATION REVIEW INFORMATION

### 1. Criteria

Applications are scored by assigning a maximum of 100 points across four criteria:

- Purpose and Need for Assistance - (20 points);
- Approach/Method – Workplan and Activities - (30 points);
- Outcomes/Evaluation/Dissemination - (20 points); and
- Level of Effort - (30 points).

#### 1. Purpose and Need for Assistance

Weight: 20 points

- a) Does the proposed project clearly and adequately respond to the SMP Strategic Program Objectives described on page six (6) in this Program Announcement? Does the proposed project clearly identify the rural and or tribal areas that will be targeted for focused efforts, as well as the specific need for and benefits to be derived from integration of the SMP message into rural/tribal areas? (10 points)
- b) Does the application adequately and appropriately describe and document the key problem(s)/barriers that may impact the success of the project in reaching the target population? Does the application identify unmet needs in target populations as described in subsection a above? (10 points)

#### 2. Approach, Work Plan and Activities

Weight: 30 points

- c) Has the applicant demonstrated a thorough familiarity with the objectives, work and accomplishments of the SMP Program? Does the proposal reflect a coherent and feasible approach for successfully reaching rural areas through collaborative efforts with AAAs, ADRCs and tribal organizations? Are roles of AAAs, ADRCs, and tribal organizations as primary partners in the integration effort clearly defined? Does the application detail feasible roles of any additional community partners, aging/health organizations etc names? (10 points)
- d) Is the project work plan clear and comprehensive? Does it include sensible and feasible timeframes for the accomplishment of tasks presented that are linked to specific objectives, key staff and measurable outcomes? Does the proposal include a clear and coherent management plan? Are the roles and responsibilities of project staff, consultants and partners clearly defined and linked to specific objectives and tasks? (10 points)
- a) Does the applicant demonstrate experience in working with rural or tribal organizations to reach program goals? Does the application describe their roles and other organizations, as well as other key stakeholders, in the planning and implementation of the proposed project? Does the applicant substantiate strategies for how the grant would integrate the SMP message into rural and tribal areas of the state? (10 points)

3. Project Outcomes, Evaluation and Dissemination Weight: 20 points

- a) Are the expected project benefits/results clear, realistic, and consistent with the objectives and purpose of the project? Are the anticipated outcomes of the proposed project likely to be achieved and will they significantly benefit the populations affected by the intervention? Are the proposed outcomes quantifiable and measurable, consistent with the definition of a project outcome contained in Attachment F of the Program Announcement? (5 points)
- b) Does the project evaluation reflect a thoughtful and well-designed approach that will be able to successfully measure whether or not the project has achieved its proposed outcome(s)? Does the plan include proactive use of project activity data to track and improve program performance? Does the application describe how new strategies, approaches and “lessons learned” from the overall effort might be of use to others in the field of aging, especially states and SMPs that might be interested in replicating the approaches developed? (10 points)
- c) Will the dissemination plan ensure that relevant and easy to use information is shared in a timely manner with AoA, the SMP Resource Center, SMP projects and the aging network, so that these entities may make use of project findings and adapt the integration strategies? (5 points)

4. Level of Effort: Weight: 30 points

- a) Organizational Capacity: Has the applicant demonstrated the organizational capacity to integrate the SMP fraud awareness message within the rural / tribal areas of the state? (5 points)
- b) Staffing capacity: Do the proposed project director(s), key staff and consultants have the background, experience, and other qualifications required to carry out their designated roles? Do they possess:
  - o knowledge and experience with the roles and responsibilities of SMPI project;
  - o experience on the issues and policy considerations related to SMP program coverage and the SMP fraud prevention message; and
  - o demonstrated expertise integrating information to achieve program objectives, and the capacity to play a lead role in the coordination of other organizations to achieve the same outcomes. (10 points)
- c) Collaborations: Are signed letters from participating organizations included, as appropriate, and do they express the clear commitment, roles, areas of responsibility, and resources that will be provided by those organizations, consistent with the work plan description of their intended roles and contributions? **Unsigned letters or letters without specific roles and responsibilities included will not be considered.**(5 points)

- b) **Staffing:** Is the time commitment of project staff, consultants, and/or partners appropriate and adequate to carry out the project? Is the time commitment of the proposed director and other key project personnel sufficient to assure proper direction, management and timely completion of the project? (5 points)
- c) **Budget:** Is the budget justified with respect to the adequacy and reasonableness of resources requested? Are budget line items clearly delineated and consistent with work plan objectives? (5 points)

## **2. Review and Selection Process**

An independent review panel of at least three individuals will evaluate applications that pass the screening. These reviewers are experts in their field, and are drawn from academic institutions, non-profit organizations, state and local government, and federal government agencies. Based on the specific programmatic considerations as outlined under section I, Funding Opportunity Description, the reviewers will comment on and score the applications, focusing their comments and scoring decisions on the criteria identified in Section V of this announcement.

Final award decisions of no more than one per SUA will be made by The Assistant Secretary for Aging (ASA) taking into consideration: recommendations of the review panel; reviews for programmatic and grants management compliance; the reasonableness of the estimated cost to the government considering the available funding and anticipated results; and the likelihood that the proposed project will result in the benefits expected.

Applicants have the option of omitting from the application copies (not the original) specific salary rates or amounts for individuals specified in the application budget. The copies may include summary salary information.

## **VI. AWARD ADMINISTRATION INFORMATION**

### **1. Award Notices**

Successful applicants will receive an electronic Notice of Award. The Notice of Award is the authorizing document from the Administration on Aging authorizing official, Grants Management Office, and the AoA budget office. Unsuccessful applicants are notified within 30 days of the final funding decision and will receive a disapproval letter via e-mail or U.S. mail.

### **2. Administrative and National Policy Requirements**

The award is subject to DHHS Administrative Requirements, which can be found in 45CFR Part 74 and 92 and the Standard Terms and Conditions implemented through the HHS Grants Policy Statement, October 1, 2006 located at <http://www.hhs.gov/grantsnet/adminis/gpd/index.htm>.

### **3. Reporting**

The SF-269 (Financial Status Report) is due annually and the AoA program progress report is due semi-annually. Final performance and SF-269 reports are due 90 days after the end of the project period.

## **VII. AGENCY CONTACTS**

### Project Officer:

U.S. Department of Health and Human Services

Administration on Aging

Washington, DC 20201

Attn: Barbara Lewis

Telephone: (202) 357-3532, e-mail: [Barbara.Lewis@aoa.hhs.gov](mailto:Barbara.Lewis@aoa.hhs.gov)

### Grants Management Specialist:

U.S. Department of Health and Human Services

Administration on Aging

Washington, DC 20201

Attn: Sean Lewis

Telephone: (202) 357-3445; e-mail: [Sean.Lewis@aoa.hhs.gov](mailto:Sean.Lewis@aoa.hhs.gov)

## **VIII. OTHER INFORMATION**

### **A. Application Elements**

1. SF 424 – Application for Federal Assistance.
2. SF 424A – Budget Information.
3. Separate Budget Narrative/Justification (See Attachments for Sample Format).
4. SF 424B – Assurances. Note: Be sure to complete this form according to instructions and have it signed and dated by the authorized representative (see item 18d on the SF 424).
5. Certification
6. Proof of non-profit status
7. Copy of the applicant's most recent indirect cost agreement, as necessary.
8. Project Narrative with Work Plan (See Attachment for Sample Work Plan Format).
9. Organizational Capability Statement and Vitae for Key Project Personnel.
10. Letters of Commitment from Key Partners.

11. “Survey on Ensuring Equal Opportunity for Applicants” (Optional non-profit applicants)

**B. The Paperwork Reduction Act of 1995 (P.L. 104-13)**

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

The project description and budget justification is approved under OMB control number 0985-0018 which expires on 5/31/10.

Public reporting burden for this collection of information is estimated to average 10 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed and reviewing the collection information.

# **ATTACHMENTS**

**Attachment A:  
Instructions for completing the SF 424, Budget (SF  
424A), Budget Narrative and Other Required  
Forms**

**Attachment B:  
Budget Justification Format – Sample Format with  
Examples**

**Attachment C:  
Budget Justification – Sample Format**

**Attachment D:  
Project Work Plan - Sample Format**

**Attachment E:  
Instructions for Completing the  
Summary/Abstract**

**Attachment F:  
“Survey on Ensuring Equal Opportunity for  
Applicants”**

## Attachment A

# Instructions for completing the SF 424, Budget (SF 424A), Budget Narrative, and Other Required Forms

This section provides step-by-step instructions for completing the four (4) standard federal forms required as part of your grant application, including special instructions for completing Standard Budget Forms 424 and 424A. Standard Forms 424 and 424A are used for a wide variety of federal grant programs, and federal agencies have the discretion to require some or all of the information on these forms. AoA does not require all the information on these Standard Forms. Accordingly, please use the instructions below in lieu of the standard instructions attached to SF 424 and 424A to complete these forms.

### a. Standard Form 424

1. **Type of Submission:** (Required): Select one type of submission in accordance with agency instructions.

• Preapplication • Application • Changed/Corrected Application – If AoA requests, check if this submission is to change or correct a previously submitted application.

2. **Type of Application:** (Required) Select one type of application in accordance with agency instructions.

• New . • Continuation • Revision

3. **Date Received:** Leave this field blank.

4. **Applicant Identifier:** Leave this field blank

5a **Federal Entity Identifier:** Leave this field blank

5b. **Federal Award Identifier:** For new applications leave blank. For a continuation or revision to an existing award, enter the previously assigned Federal award (grant) number.

6. **Date Received by State:** Leave this field blank.

7. **State Application Identifier:** Leave this field blank.

8. **Applicant Information:** Enter the following in accordance with agency instructions:

a. **Legal Name:** (Required): Enter the name that the organization has registered with the Central Contractor Registry. Information on registering with CCR may be obtained by visiting the Grants.gov website.

b. **Employer/Taxpayer Number (EIN/TIN):** (Required): Enter the Employer or



Taxpayer Identification Number (EIN or TIN) as assigned by the Internal Revenue Service.

**c. Organizational DUNS:** (Required) Enter the organization's DUNS or DUNS+4 number received from Dun and Bradstreet. Information on obtaining a DUNS number may be obtained by visiting the Grants.gov website.

**d. Address:** (Required) Enter the complete address including the county.

**e. Organizational Unit:** Enter the name of the primary organizational unit (and department or division, if applicable) that will undertake the project.

**f. Name and contact information of person to be contacted on matters involving this application:** Enter the name (First and last name required), organizational affiliation (if affiliated with an organization other than the applicant organization), telephone number (Required), fax number, and email address (Required) of the person to contact on matters related to this application.

**9. Type of Applicant:** (Required) Select the applicant organization "type" from the following drop down list.

A. State Government B. County Government C. City or Township Government D. Special District Government E. Regional Organization F. U.S. Territory or Possession G. Independent School District H. Public/State Controlled Institution of Higher Education I. Indian/Native American Tribal Government (Federally Recognized) J. Indian/Native American Tribal Government (Other than Federally Recognized) K. Indian/Native American Tribally Designated Organization L. Public/Indian Housing Authority M. Nonprofit with 501C3 IRS Status (Other than Institution of Higher Education) N. Nonprofit without 501C3 IRS Status (Other than Institution of Higher Education) O. Private Institution of Higher Education P. Individual Q. For-Profit Organization (Other than Small Business) R. Small Business S. Hispanic-serving Institution T. Historically Black Colleges and Universities (HBCUs) U. Tribally Controlled Colleges and Universities (TCCUs) V. Alaska Native and Native Hawaiian Serving Institutions W. Non-domestic (non-US) Entity X. Other (specify)

**10. Name Of Federal Agency:** (Required) Enter U.S. Administration on Aging

**11. Catalog Of Federal Domestic Assistance Number/Title:** The CFDA number can be found on page one of the Program Announcement.

**12. Funding Opportunity Number/Title:** (Required) The Funding Opportunity Number and title of the opportunity can be found on page one of the program announcement.

**13. Competition Identification Number/Title:** Leave this field blank.

**14. Areas Affected By Project:** List the largest political entity affected (cities, counties, state etc).

**15. Descriptive Title of Applicant's Project:** (Required) Enter a brief descriptive title of the project.

**16. Congressional Districts Of:** (Required) 16a. Enter the applicant's Congressional District, and 16b. Enter all district(s) affected by the program or project. Enter in the format: 2 characters State Abbreviation – 3 characters District Number, e.g., CA-005 for California 5th district, CA-012 for California 12<sup>th</sup> district, NC-103 for North Carolina's 103rd district. • If all congressional districts in a state are affected, enter "all" for the district number, e.g., MD-all for all congressional districts in Maryland. • If nationwide, i.e. all districts within all states are affected, enter US-all.

**17. Proposed Project Start and End Dates:** (Required) Enter the proposed start date and end date of the project.

**18. Estimated Funding:** (Required) Enter the amount requested or to be contributed during the first funding/budget period by each contributor. Value of in-kind contributions should be included on appropriate lines, as applicable. If the action will result in a dollar change to an existing award, indicate only the amount of the change. For decreases, enclose the amounts in parentheses.

**NOTE:** Applicants should review cost sharing or matching principles contained in Subpart C of 45 CFR Part 74 or 45 CFR Part 92 before completing Item 18 and the Budget Information Sections A, B and C noted below.

All budget information entered under item 18 should cover the upcoming budget period. For sub-item 18a, enter the federal funds being requested. Sub-items 18b-18e is considered matching funds. The dollar amounts entered in sub-items 18b-18f must total at least 1/3<sup>rd</sup> of the amount of federal funds being requested (the amount in 18a). For a full explanation of AoA's match requirements, see the information in the box below. For sub-item 18f, enter only the amount, if any, that is going to be used as part of the required match.

There are two types of match: 1.) non-federal cash and 2.) non-federal non-cash (i.e., in-kind). In general, costs borne by the applicant and cash contributions of any and all third parties involved in the project, including sub-grantees, contractors and consultants, are considered cash matching funds. Generally, most contributions from third parties will be non-cash (i.e., in-kind) matching funds. Examples of non-cash (in-kind) match include: volunteered time and use of facilities to hold meetings or conduct project activities.

**NOTE: Indirect charges** may only be requested if: (1) the applicant has a current indirect cost rate agreement approved by the Department of Health and Human Services or another federal agency; or (2) the applicant is a state or local government agency. State governments should enter the amount of indirect costs determined in accordance with DHHS requirements. **If indirect costs are to be included in the application, a copy of the approved indirect cost agreement must be included with the application.**

### AOA's Match Requirement

Under this and other OAA programs, AoA will fund no more than 75 % of the **project's total cost**, which means the applicant must cover at least 25% of the **project's total cost** with non-federal resources. In other words, for every three (3) dollars received in federal funding, the applicant must contribute at least one (1) dollar in non-federal resources toward the project's total cost (i.e., the amount on line 18g.). This "three-to-one" ratio is reflected in the following formula which you can use to calculate your minimum required match:

$$\frac{\text{Federal Funds Requested (i.e., amount on line 15a)}}{3} = \text{Minimum Match Requirement}$$

For example, if you request \$100,000 in federal funds, then your minimum match requirement is \$100,000/3 or \$33,333. In this example the **project's total cost** would be \$133,333.

A **common error** applicants make is to match 25% of the federal share, rather than 25% of the project's total cost, so be sure to use one of the formulas above to calculate your match requirement.

**If the required non-federal share is not met by a funded project, AoA will disallow any unmatched federal dollars.**

#### 19. Is Application Subject to Review by State Under Executive Order 12372 Process?

Check c. Program is not covered by E.O. 12372

20. **Is the Applicant Delinquent on any Federal Debt?** (Required) This question applies to the applicant organization, not the person who signs as the authorized representative. If yes, include an explanation on the continuation sheet.

21. **Authorized Representative:** (Required) To be signed and dated by the authorized representative of the applicant organization. Enter the name (First and last name required) title (Required), telephone number (Required), fax number, and email address (Required) of the person authorized to sign for the applicant. A copy of the governing body's authorization for you to sign this application as the official representative must be on file in the applicant's office. (Certain Federal agencies may require that this authorization be submitted as part of the application.)

#### b. Standard Form 424A

NOTE: Standard Form 424A is designed to accommodate applications for multiple grant programs; thus, for purposes of this AoA program, many of the budget item columns and rows are not applicable. You should only consider and respond to the budget items for which guidance is provided below. Unless otherwise indicated, the SF 424A should reflect a one year budget.

### ***Section A - Budget Summary***

Line 5: Leave columns (c) and (d) blank. Enter TOTAL federal costs in column (e) and total non-federal costs (including third party in-kind contributions and any program income to be used as part of the grantee match) in column (f). Enter the sum of columns (e) and (f) in column (g).

### ***Section B - Budget Categories***

Column 3: Enter the breakdown of how you plan to use the federal funds being requested by object class category (see instructions for each object class category below).

Column 4: Enter the breakdown of how you plan to use the non-federal share by object class category.

Column 5: Enter the total funds required for the project (the sum of Columns 3 and 4) by object class category.

#### **Separate Budget Narrative/Justification Requirement**

You must submit a separate budget narrative as part of your application. **A blank sample format (and one with examples) has been included in the attachments for your use in developing and presenting your Budget Narrative.** In your budget justification, you should include a breakdown of the budget which shows the costs for all of the object class categories noted in Section B, across three columns: federal; non-federal cash; and non-federal in-kind. The justification should fully explain and justify the costs in each of the major budget items for each of the object class categories, as described below. Third party in-kind contributions designated as non-federal match contributions should be clearly identified and justified separately from the justification for the budget line items. The full budget justification should be included in the application immediately following the SF 424 forms. **The budget justification should provide a detailed breakdown of large dollar values. A separate budget justification must be completed for each year of support requested.**

Line 6a: Personnel: Enter total costs of salaries and wages of applicant/grantee staff. Do not include the costs of consultants; consultant costs should be included under 6h - Other. In the Justification: Identify the project director, if known. Specify the key staff, their titles, brief summary of project related duties, and the percent of their time

commitments to the project in the budget justification.

Line 6b: Fringe Benefits: Enter the total costs of fringe benefits unless treated as part of an approved indirect cost rate. In the Justification: Provide a break-down of amounts and percentages that comprise fringe benefit costs, such as health insurance, FICA, retirement insurance, etc.

Line 6c: Travel: Enter total costs of out-of-town travel (travel requiring per diem) for staff of the project. Do not enter costs for consultant's travel - this should be included in line 6h. In the Justification: Include the total number of trips, destinations, purpose, length of stay, subsistence allowances and transportation costs (including mileage rates).

Line 6d: Equipment: Enter the total costs of all equipment to be acquired by the project. For all grantees, "equipment" is non-expendable tangible personal property having a useful life of more than one year and an acquisition cost of \$5,000 or more per unit. If the item does not meet the \$5,000 threshold, include it in your budget under Supplies, line 6e. In the Justification: Equipment to be purchased with federal funds must be justified as necessary for the conduct of the project. The equipment must be used for project-related functions; the equipment, or a reasonable facsimile, must not be otherwise available to the applicant or its sub-grantees. The justification also must contain plans for the use or disposal of the equipment after the project ends.

Line 6e: Supplies: Enter the total costs of all tangible expendable personal property (supplies) other than those included on line 6d. In the Justification: Provide general description of types of items included.

Line 6f: Contractual: Enter the total costs of all contracts, including (1) procurement contracts (except those, which belong on other lines such as equipment, supplies, etc.). Also include any contracts with organizations for the provision of technical assistance. Do not include payments to individuals on this line. In the Justification: Attach a list of contractors indicating the name of the organization, the purpose of the contract, and the estimated dollar amount. If the name of the contractor, scope of work, and estimated costs are not available or have not been negotiated, indicate when this information will be available. Whenever the applicant/grantee intends to delegate a substantial part (one-third, or more) of the project work to another agency, the applicant/grantee must provide a completed copy of Section B, SF 424A Budget Categories for each contractor, and separate budget justifications for each year of support requested.

Line 6g: Construction: Leave blank since construction is not an allowable cost under this AoA program.

Line 6h: Other: Enter the total of all other costs. Such costs, where applicable, may include, but are not limited to: insurance, medical and dental costs (i.e. for project volunteers this is different from personnel fringe benefits); non-contractual fees and travel paid directly to *individual* consultants; local transportation (all travel which

does not require per diem is considered local travel); postage; space and equipment rentals/lease; printing and publication; computer use; training and staff development costs (i.e. registration fees). If a cost does not clearly fit under another category, and it qualifies as an allowable cost, then rest assured this is where it belongs. In the Justification: Provide a reasonable explanation for items in this category. For individual consultants, explain the nature of services provided and the relation to activities in the work plan. Describe the types of activities for staff development costs.

Line 6i: Total Direct Charges: Show the totals of Lines 6a through 6h.

Line 6j: Indirect Charges: Enter the total amount of indirect charges (costs), if any. If no indirect costs are requested, enter "none." Indirect charges may be requested if: (1) the applicant has a current indirect cost rate agreement approved by the Department of Health and Human Services or another federal agency; or (2) the applicant is a state or local government agency.

Justification: State governments should enter the amount of indirect costs determined in accordance with DHHS requirements. An applicant that will charge indirect costs to the grant must enclose a copy of the current rate agreement. If the applicant organization is in the process of initially developing or renegotiating a rate, it should immediately upon notification that an award will be made, develop a tentative indirect cost rate proposal based on its most recently completed fiscal year in accordance with the principles set forth in the cognizant agency's guidelines for establishing indirect cost rates, and submit it to the cognizant agency. Applicants awaiting approval of their indirect cost proposals may also request indirect costs. It should be noted that when an indirect cost rate is requested, those costs included in the indirect cost pool should not also be charged as direct costs to the grant. Also, if the applicant is requesting a rate which is less than what is allowed under the program, the authorized representative of the applicant organization must submit a signed acknowledgement that the applicant is accepting a lower rate than allowed.

Line 6k: Total: Enter the total amounts of Lines 6i and 6j.

Line 7: Program Income: As appropriate, include the estimated amount of income, if any, you expect to be generated from this project. Program Income must be used as additional costs.

### ***Section C - Non-Federal Resources***

Line 12: Enter the amounts of non-Federal resources that will be used in carrying out the proposed project, by source (Applicant; State; Other) and enter the total amount in Column (e). Keep in mind that if the match requirement is not met, federal dollars may be reduced.

***Section D - Forecasted Cash Needs*** - Not applicable.

### ***Section E - Budget Estimate of Federal Funds Needed for Balance of the Project***

Line 20: Section E is relevant for multi-year grant applications, where the project period is 24 months or longer. This section does not apply to grant awards where the project period is less than 17 months.

### **Section F - Other Budget Information**

Line 22: Indirect Charges: Enter the type of indirect rate (provisional, predetermined, final or fixed) to be in effect during the funding period, the base to which the rate is applied, and the total indirect costs. Include a copy of your current Indirect Cost Rate Agreement.

Line 23: Remarks: Provide any other comments deemed necessary.

#### **c. Standard Form 424B - Assurances**

This form contains assurances required of applicants under the discretionary funds programs administered by the Administration on Aging. Please note that a duly authorized representative of the applicant organization must certify that the organization is in compliance with these assurances.

#### **d. Certification Regarding Lobbying**

This form contains certifications that are required of the applicant organization regarding lobbying. Please note that a duly authorized representative of the applicant organization must attest to the applicant's compliance with these certifications.

#### **e. Other Application Components**

##### **Survey on Ensuring Equal Opportunity for Applicants**

The Office of Management and Budget (OMB) has approved an HHS form to collect information on the number of faith-based groups applying for a HHS grant. Non-profit organizations, excluding private universities, are asked to include a completed survey with their grant application packet. Attached you will find the OMB approved HHS "Survey on Ensuring Equal Opportunity for Applicants" form (Attachment G). Your help in this data collection process is greatly appreciated.

##### **Proof of Non-Profit Status**

Non-profit applicants must submit proof of non-profit status. Any of the following constitutes acceptable proof of such status:

A copy of a currently valid IRS tax exemption certificate.

A statement from a State taxing body, State attorney general, or other appropriate State official certifying that the applicant organization has a non-profit status and that none of the net earnings accrue to any private shareholders or individuals.

A certified copy of the organization's certificate of incorporation or similar document that clearly establishes non-profit status.

**Indirect Cost Agreement**

Applicants that have included indirect costs in their budgets must include a copy of the current indirect cost rate agreement approved by the Department of Health and Human Services or another federal agency. This is optional for applicants that have not included indirect costs in their budgets.



**Attachment B: Budget Narrative, Page 1 – Sample Format with EXAMPLES**

Object Class Category	Federal Funds	Non-Federal Cash	Non-Federal In-Kind	<b>TOTAL</b>	Justification
<b>Personnel</b>	\$40,000		\$5,000	\$45,000	Project Supervisor (name) = .3FTE @ \$50,000/yr = \$15,000 Project Director (name) = 1FTE @ \$30,000 = \$30,000
<b>Fringe Benefits</b>	\$12,600	0	0	\$12,600	Fringes on Supervisor and Director @ 28% of salary.  FICA (7.65%) = \$3,442 Health (12%) = \$5,400 Dental (5%) = \$2,250 Life (2%) = \$ 900 Workers Comp Insurance (.75%) = \$ 338 Unemployment Insurance (.6%) = \$ 270
<b>Travel</b>	\$3,000	0	\$ 967	\$3,967	Travel to Annual Grantee Meeting: Airfare: 1 RT x 2 people x \$750/RT = \$1,500 Lodging: 3 nights x 2 people x \$100/night = \$ 600 Per Diem: 4 days x 2 people x \$40/day = \$ 320  Out-of-Town Project Site Visits Car mileage: 3 trips x 2 people x 350 miles/trip  x \$ .365/mile = \$ 767 Lodging: 3 trips x 2 people x 1 night/ trip x \$50/night = \$300 Per Diem: 3 trips x 2 people x 2days/trip x \$40/day = \$480

**Attachment B: Budget Narrative, Page 2 - Sample Format with EXAMPLES**

Object Class Category	Federal Funds	Non-Federal Cash	Non-Federal In-Kind	<u>TOTAL</u>	Justification
Equipment	0	0	0	0	No equipment requested
Supplies	\$1,500		\$2,000	\$3,500	Laptop computer for use in client intakes = \$1,340 Consumable supplies (paper, pens, etc.) \$100/mo x 12 months = \$1,200 Copying \$80/mo x 12 months = \$ 960
Contractual	\$200,000	\$50,000	0	\$250,000	Contracts to A,B,C direct service providers (name providers) adult day care contractor = \$75,000 respite care contractor in home= \$75,000 respite care contractor-NF = \$50,000 personal care/companion provider = \$50,000  See detailed budget justification for each provider (and then provide it!)

**Attachment B: Budget Narrative, Page 3 – Sample Format with EXAMPLES**

<b>Other</b>	\$10,000	\$8,000	\$19,800	\$37,800	Local conference registration fee (name conference) = \$ 200 Printing brochures (50,000 @ \$ .05 ea) = \$ 2,500 Video production = \$19,800 Video Reproduction = \$ 3,500 NF Respite Training Manual reproduction \$3/manual x 2000 manuals = \$ 6,000 Postage \$150/mo x 12 months = \$ 1,800 Caregiver Forum meeting room rentals \$200/day x 12 forums = \$ 2,400 Respite Training Scholarships = \$1,600
<b>Indirect Charges</b>	0	0	0	0	None
<b>TOTAL</b>	\$267,100	\$58,000	\$27,767	\$352,267	

75% or less  
of Total  
Cost  
**(Federal \$)**

25% or more of Total  
Cost  
**(Required Match)**

**Attachment C: Budget Narrative – Page 1 – Sample Format**

<b>Object Class Category</b>	<b>Federal Funds</b>	<b>Non-Federal Cash</b>	<b>Non-Federal In-Kind</b>	<b>TOTAL</b>	Justification
<b>Personnel</b>					
<b>Fringe Benefits</b>					
<b>Travel</b>					
<b>Equipment</b>					

**Attachment C: Budget Narrative – Page 2 – Sample Format**

<b>Object Class Category</b>	<b>Federal Funds</b>	<b>Non-Federal Cash</b>	<b>Non-Federal In-Kind</b>	<b>TOTAL</b>	Justification
<b>Supplies</b>					
<b>Contractual</b>					
<b>Other</b>					
<b>Indirect Charges</b>					
<b>TOTAL</b>					

**Attachment D: Project Work Plan, Page 1 – Sample Format**

<b>Goal:</b>														
<b>Measurable Outcome(s):</b>														
Major Objectives	Key Tasks	Lead Person	Timeframe (Start and End Date by Month)											
			1	2	3	4	5	6	7	8	9	10	11	12
1.														
2.														

**Attachment D: Project Work Plan, Page 2 – Sample Format**

Major Objectives	Key Tasks	Lead Person	Timeframe (Start and End Date by Month)													
			1	2	3	4	5	6	7	8	9	10	11	12		
3.																
4.																

**Attachment D: Project Work Plan, Page 3 – Sample Format**

Major Objectives	Key Tasks	Lead Person	Timeframe (Start and End Date by Month)													
			1	2	3	4	5	6	7	8	9	10	11	12		
5.																
6.																

**NOTE:** Please do not infer from this sample format that your work plan must have 6 major objectives. If you need more pages, simply repeat this format on additional pages.



## Attachment E

### Instructions for Completing the Project Summary/Abstract

- All applications for grant funding must include a Summary/Abstract that concisely describes the proposed project. It should be written for the general public.
- To ensure uniformity, please limit the length to no more than 265 words on a single page with a font size of not less than 11, doubled-spaced.
- The abstract must include the project's goal(s), objectives, overall approach (including target population and significant partnerships), anticipated outcomes, products, and duration. The following are very simple descriptions of these terms, and a sample Compendium abstract.

**Goal(s)** – broad, overall purpose, usually in a mission statement, i.e. what you want to do, where you want to be

**Objective(s)** – narrow, more specific, identifiable or measurable steps toward a goal. Part of the planning process or sequence (the “how”). Specific performances which will result in the attainment of a goal.

**Outcomes** - measurable results of a project. Positive benefits or negative changes, or measurable characteristics that occur as a result of an organization's or program's activities. (outcomes are the end-point)

**Products** – materials, deliverables.

- A model abstract/summary is provided below:

The grantee, Okoboji University, supports this three year Dementia Disease demonstration (DD) project in collaboration with the local Alzheimer's Association and related Dementias groups. The goal of the project is to provide comprehensive, coordinated care to individuals with memory concerns and to their caregivers. The approach is to expand the services and to integrate the bio-psycho-social aspects of care. The objectives are: 1) to provide dementia specific care, i.e., care management fully integrated into the services provided; 2) to train staff, students and volunteers; 3) to establish a system infrastructure to support services to individuals with early stage dementia and to their caregivers; 4) to develop linkages with community agencies; 5) to expand the assessment and intervention services; 6) to evaluate the impact of the added services; 7) to disseminate project information. The expected outcomes of this DD project are: patients will maintain as high a level of mental function and physical functions (thru Yoga) as possible; caregivers will increase ability to cope with changes; and pre and post – project patient evaluation will reflect positive results from expanded and integrated services. The products from this project are: a final report, including evaluation results; a website; articles for publication; data on driver assessment and in-home cognitive retraining; abstracts for national conferences.

## Survey Instructions on Ensuring Equal Opportunity for Applicants

**Applicant Organization's Name:** \_\_\_\_\_

**Applicant's DUNS Number:** \_\_\_\_\_

**Grant Name:** \_\_\_\_\_ **CFDA Number:** \_\_\_\_\_

1. Does the applicant have 501(c)(3) status?

Yes                       No

2. How many full-time equivalent employees does the applicant have? (*Check only one box.*)

3 or Fewer                       15-50  
 4-5                                       51-100  
 6-14                                       over 100

3. What is the size of the applicant's annual budget?

(*Check only one box.*)

Less Than \$150,000  
 \$150,000 - \$299,999  
 \$300,000 - \$499,999  
 \$500,000 - \$999,999  
 \$1,000,000 - \$4,999,999  
 \$5,000,000 or more

4. Is the applicant a faith-based/religious organization?

Yes                                       No

5. Is the applicant a non-religious community-based organization?

Yes                                       No

6. Is the applicant an intermediary that will manage the grant on behalf of other organizations?

Yes                                       No

7. Has the applicant ever received a government grant or contract (Federal, State, or local)?

Yes                                       No

8. Is the applicant a local affiliate of a national organization?

Yes                                       No

**Provide the applicant's (organization) name and DUNS number and the grant name and CFDA number.**

1. 501(c)(3) status is a legal designation provided on application to the Internal Revenue Service by eligible organizations. Some grant programs may require nonprofit applicants to have 501(c)(3) status. Other grant programs do not.
2. For example, two part-time employees who each work half-time equal one full-time equivalent employee. If the applicant is a local affiliate of a national organization, the responses to survey questions 2 and 3 should reflect the staff and budget size of the local affiliate.
3. Annual budget means the amount of money your organization spends each year on all of its activities.
4. Self-identify.
5. An organization is considered a community-based organization if its headquarters/service location shares the same zip code as the clients you serve.
6. An "intermediary" is an organization that enables a group of small organizations to receive and manage government funds by administering the grant on their behalf.
7. Self-explanatory.
8. Self-explanatory.

**Paperwork Burden Statement**

According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless such

collection displays a valid OMB control number. The valid OMB control number for this information collection is 1890-0014. The time required to complete this information collection is estimated to average five (5) minutes per response, including the time to review instructions, search existing data resources, gather the data needed, and complete and review the information collection. **If you have any comments concerning the accuracy of the time estimate(s) or suggestions for improving this form, please write to:** U.S. Department of Education, Washington, D.C. 20202-4651.

**If you have comments or concerns regarding the status of your individual submission of this form, write directly to:** Joyce I. Mays, Application Control Center, U.S. Department of Education, 7<sup>th</sup> and D Streets, SW, ROB-3, Room 3671, Washington, D.C. 20202-4725

OMB No. 1890-0014 Exp. 1/31/20



