# Federal Intragovernmental Transactions Accounting Policies Guide

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Department of the Treasury Financial Management Service Financial Reports Division

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## TABLE OF CONTENTS

Section 1 -Summary of Changes to the Guide	7
Section 2 - Purpose and Scope	10
Section 3 -Acronyms	11
Section 4 -Resources	12
Section 5-Definitions	12
Section 6 -General Instructions	14
Section 7-Agencies' Responsibilities	
Section 8-Effective Dates	
Section 9-Reporting Requirements Authority	16
Section 10-Reconciliation Assurance Level	
Section 11-Quarterly Intragovernmental Reconciliation Process	16
11.1-Quarterly "F" Data File Submission - Description and Formats	17
11.2-Quarterly "F" Data File Submission – File Format (Input)	. 17
Description	
11.3 - Other Required Information to Accompany Agency Submission	18
11.4 - Processing Notes	
11.5 - Notes on Dollar Amounts	19
11.6 - Notes for Excel File Submissions:	20
11.7 - Duplicate Partner Code Identifier (DPCI)	23
11.8 – FMS Intragovernmental Quarterly Activity Reports	
11.9 - Quarterly Status of Disposition Certification	24
11.10 - Detailed Quarterly Status of Disposition Certification Instructions	24
11.11 - Intragovernmental Fiduciary Confirmation System	25
Section 12 - Yearend Intragovernmental Reconciliation Process Related to Closing Pack	tage
Reporting	
• 0	
12.1 - CFO Representations for Federal Intragovernmental Activity and Balances	26
Section 13 -Policies	27
	•• ••
13.1 - Accounting	27
13.2 - USSGL Account Attributes	
13.3 - Asset Accounts	
13.4 - Trading Partner Codes	
13.5 - Trading Partner Code "99" Reporting for the Treasury General Fund	
13.6 - Use of Trading Partner "20" Instead of Trading Partner "99"	
13.7 - FBWT (USSGL 1010) and Trading Partner "99"	
13.8 – Trust Fund Receipts	30
13.9 – Intragovernmental Business Rules	31

13.10—Parent-Child Reporting	31
Section 14 - Fiduciary Transactions	32
14.1 - General Guidance	32
14.2 - BPD Investments	
14.3 - BPD and FFB Borrowings	
14.4 - OPM Employment Benefits	
14.5 - Department of Labor FECA Transactions	
14.5 - Department of Labor FLCA Transactions	
Section 15 - Non-Fiduciary Transactions	
Section 16 -Yearend Procedures	34
16.1 - Transactions Related to Revenues Earned/Expenses Incurred as of September 30	that
Occurred Subsequent to Yearend	34
Section 17 - Reconciliation	35
Section 17 - Reconcination	
17.1 - Reconciliation Requirements	35
17.2 - Reconciliation Process	
17.3 - Fiduciary Transaction Reconciliation Procedures	
17.3.1 - Investments in Treasury Securities with BPD	
17.3.2 - Borrowing from Treasury (BPD)	
Reconciliation of Loan Balances reported on the MTS – Table 6, Schedule C	
Reconciliation of Account Balances (receivables, payables, revenue, and expense) reported in	
Reconciliation of Credit Reform Interest (Due and Credits/Earnings/Income):	
17.3.3 - Borrowings from Treasury (FFB)	
Reconciliation of amounts borrowed	
Reconciliation of interest paid and accrued Reconciliation of principal and interest between FFB and the borrowers	
17.3.4 - FECA Transactions with DOL	
17.3.5 - Employee Benefits Transactions with OPM	
17.4 - Non-Fiduciary Transaction Reconciliation Procedures	
17.5 - Reconciliation Differences	
Confirmed Reporting Differences Timing Difference- Prior Year (Beginning Balances Differences)	
Timing Difference- Current / Prior Year (Timing of Recording Accruals)	
Accounting Methodology Difference (Estimated Accruals)	
Accounting /Reporting Error (Unrecorded Transactions)	
Accounting /Reporting Error (Other Differences)	44
Timing Difference- Prior Year (Accounting Policy Differences)	
Unknown Differences	
17.6 – Use of Central Accounting Data	45
Section 18 - Consolidation/Elimination	45
Section 19 – Financial Reporting	
Section 20 - Reciprocal Accounts Categories	

20.1 - Reconciliation of Reciprocal Account Categories	
Fiduciary Transactions:	
Non-Fiduciary Transactions:	47
Section 21 - Examples of Accounting for and Reporting Transactions	. 48
21.1 - Investments in Federal Securities Issued by the Treasury Department, BPD	
Treasury- managed trust funds	
Federal agency managed funds	
21.1.1 - Purchase of Investments from BPD 21.1.2 - Purchased at a Discount	
21.1.2 - Furchased at a Discount 21.1.3 - Purchased at a Premium	
21.1.5 - Furchased at Par Value	
21.1.4 - Furchased at Far Value	
21.1.5 - Furchase of Interest with a Security Furchased at Fur Value 21.1.6 - Interest Income	
21.1.0 - Interest Income	
21.1.7 - Interest Accruais	
21.1.9 – Amortization of Premium	
21.1.9 – Amortization of Discount	
21.1.10 - Amontzation of Discount	
21.1.11 - Sale of a Security (with no Gain or Loss) with Unamortized Discount	
21.1.12 Sale of an Investment with a Gain	
21.1.14 - Sale of an Investment with a Loss and Unamortized Premium	
21.2 - Borrowings from Treasury (BPD)	
21.2.1 – Proceeds from Borrowing	
21.2.2 Disposition of Borrowings with Capitalized Interest	
21.2.2 Disposition of Dorrowings with Capitalized Interest	
21.2.4 - Interest Payments	
21.2.5 - Principal Payments	
21.2.6 – Interest Income Transactions with FMS, Credit Accounting Branch (CAB)	
21.3 - Borrowings from Treasury (FFB).	
21.3.1 - Proceeds from Borrowing	
21.3.2 - Interest Payments	
21.3.3 - Interest Accruals	
21.3.4 - Principal Payments	
21.3.5 - Gains on the Disposition of FFB Loans	
21.3.6 - Losses on the Disposition of FFB Loans	
21.4 - Transactions with the DOL Relating to the FECA	
Accrued FECA Liability:	82
FECA Expense:	
21.4.1 - FECA Liability and FECA Actuarial Liability Transactions - Example	
Accrued FECA Liability and Expense	
21.4.2 - Actuarial FECA Liability	
21.5 - Transactions with DOL Relating to Unemployment Insurance (UI)	
21.5.1 - FEC Chargeback System	
21.5.2 - Agency's liability for Unemployment Compensation for Federal Employees.	90

21.5.3 - Entries to record DOJ's receipt of bill for quarter ending 09/30/05 and	01
payment to DOL during quarter ending 12/31/05	
21.5.4 - The unfunded liability at 12/31/05 consists of the following items:	92
21.5.5 - The entries to adjust the accrual from the previous quarter of unfunded	02
revenues and expenses at 12/31/05 are as follows:	
21.5.6 - Entries to record DOJ's receipt of bills and payments to DOL for all four U	
Chargeback quarter bills included in the fiscal year	
21.5.7 - The unfunded liability at 09/30/06 consists of the following items:	
21.5.8 - The entries to record the unfunded revenue and expense for the entire fisca	
year are as follows:	
21.5.9 - Total expense for Fiscal Year 2006 is as follows:	
21.6 - Transactions with the OPM Relating to Employee Benefit Programs	
Retirement Program:	
Life Insurance Program	
Payroll Cross-Servicing Arrangements	
21.6.1 - Agency (Employer) Contributions (Cash Basis)	
21.6.2 - Agency (Employer) Contributions (Yearend Accrual)	
21.6.3 - Imputed Costs	
21.7 - Services Provided	
21.8 - Goods/Products	
21.8.1 - Goods Recorded as Expenses by Receiving Agency	
21.8.2 - Goods Recorded as Assets by the Receiving Agency	
21.8.3 - Goods Recorded as Supplies Inventory by the Receiving Agency	
21.8.4 - Sale of Inventory (Cost of Goods Sold)	
21.9 - Reimbursables	
21.9.1 - Advance	
21.9.2 - No Advance	
21.10 - Sale of Equipment	
21.10 Sale of Equipment	
21.10.2 - Sale of Equipment at Net Book Value	
21.10.2 - Sale of Equipment at Net Book value	
21.10.5 - Sale of Equipment with a Coan	
21.10.4 - Sale of Equipment with a Loss	. 115
Expenditure Transfers of Unexpended Appropriations and Financing Sources, and	
Expenditure Transfers of Financing Sources	114
21.11.1 Appropriation of Unavailable Trust or Special Fund Receipts – Reciproca	
Category 07 21.11.2 - Nonexpenditure Transfers (NETs) Affecting Reciprocal Category 08	
21.11.3 – Expenditure Transfers of Financing Sources – Reciprocal Category 09	, 110
21.11.4–Custodial Collection Transfer to a different Intragovernmental Treasury	120
Account Symbol (TAS)	
21.11.5 – Transfer In and Out Without Reimbursement - Reciprocal Category 18	
21.12 - Other Transactions	. 122
22 - Yearend Cut-off Procedures	. 123

23 - Reconciliation Procedures1	26
Appendix A—Federal Intragovernmental Transactions Categories of Reciprocal U.S.	
Standard General Ledger Proprietary Accounts1	34
Appendix B—Federal Trading Partner Department Codes for GFRS and FACTS I 1	47
Appendix C— Material Differences/Status of Disposition Certification	50
Appendix D—Scenarios for Comparative Status of Disposition Explanation of Material	
Difference1	51
Appendix E—FY 2008 CFO Representations for Federal Intragovernmental Activity and	I
Balances	54
Appendix F—Intragovernmental Key Dates1	56
Appendix G—Additional Explanations1	57
Appendix H—Explanation of Differences1	
Appendix I—Agency Quarterly Intragovernmental Data File Submission Checklist 1	

## Section 1 -Summary of Changes to the Guide

The following table summarizes the changes updated from the Federal Intragovernmental Transactions Accounting Policies guide, dated August 8, 2007.

Section Reference	Page	Change		
Throughout the Guide		Updated USSGL accounts and titles for fiscal year		
		2008.		
Section 2 - Purpose and		Updated the fiscal year.		
Scope				
Section 5-Definitions	12	Updated		
11.1-Quarterly "F" Data	17	Added note about new file format for FY 2009		
File Submission -				
Description and Formats				
11.8 – FMS	23	Added reference to Intragovernmental Trading		
Intragovernmental		Partner Reciprocal Reports.		
Quarterly Activity Reports				
11.9 - Quarterly Status of	24	Added statement that agencies may e-mail a		
Disposition Certification		scanned or otherwise electronic version of the		
		Material Differences/Status of Disposition Report		
		to FMS.		
11.10 - Detailed Quarterly	24	Added statement that agencies will generate the		
Status of Disposition		Comparative Status of Disposition Report via the		
Certification Instructions		Oracle Discoverer Viewer.		
Section 12 - Yearend	26	Updated due date		
Intragovernmental				
Reconciliation Process				
Related to Closing Package				
Reporting	26			
12.1 - CFO Representations	26	Updated TFM reference		
for Federal				
Intragovernmental Activity and Balances				
	26	Undeted		
Section 12 – last paragraph	26	Updated		
13.5 - Trading Partner Code	28	Updated Section (to reflect new accounting		
"99" Reporting for the Treasury General Fund		guidance)		
	30	Undeted EAST Book Deference		
13.8 – Trust Fund Receipts 13.10—Parent-Child	30	Updated FAST Book Reference Added new Section		
Reporting	51			
14.2 - BPD Investments	32	Updated amortization policies		
17.1 - Reconciliation	35	Updated Borrowings section		
Requirements	55	Opulated Dollowings Section		
Requirements				

	1	1
17.3.2 - Borrowing from	38	Added statement pertaining to reporting gains and
Treasury (BPD)	20	losses on BPD borrowings in IFCS.
17.3.2 - Reconciliation of	38	Updated section
Credit Reform Interest (Due		
and		
Credits/Earnings/Income):		
17.5 - Reconciliation	41	Updated TFM reference
Differences		
17.6 – Use of Central	45	Added section
Accounting Data		
21.1 - Investments in	48	Updated policy requiring agencies to inform BPD
Federal Securities Issued by		of certain securities purchases
the Treasury Department,		
BPD		
Section 21 - Examples of	48 -	Deleted the crosswalks to the financial statements
Accounting for and	123	for all examples presented
Reporting Transactions		
21.2.2 Disposition of	69	Added example for the new SGL accounts for
Borrowings with		capitalized interest receivable and payable
Capitalized Interest		1 1 5
21.2.6 – Interest Income	73	Added examples
Transactions with FMS,		r r
Credit Accounting Branch		
(CAB)		
21.11.4–Custodial	120	Added example.
Collection Transfer to a	_	I I I I I I I I I I I I I I I I I I I
different Intragovernmental		
Treasury Account Symbol		
(TAS)		
Appendix A—Federal	140	Updated Reciprocal Category 17 to include the
Intragovernmental		new USSGL accounts for capitalized interest
Transactions Categories of		receivable and payable
Reciprocal U.S. Standard	141	Updated Reciprocal Category 18 to include the
General Ledger Proprietary		USSGL accounts for non-budgetary financing
Accounts		sources transfers in/out.
	142	Updated Reciprocal Category 23 to delete the
	1.2	USSGL account 2320F(XX), Other Deferred
		Revenue.
	145	Added the following USSGL accounts to
	175	Reciprocal Category 29:1010, 2985F, 3101, 3107,
		3109, 5700, 5709, 5791F, 5795F, 5799, 5993F,
		5994F, 7112F(T), 7190F(T), 7212F(T), and
		7290F(T)
	145	Deleted USSGL Account 2920 from Reciprocal
	175	Category 29
	l	

## Section 2 - Purpose and Scope

This guide provides Governmentwide policies for federal program agencies to account for and reconcile transactions occurring within and between each other (referred to collectively as intragovernmental transactions). The policies in this guide do not apply to transactions occurring between federal agencies and non-federal entities, states, localities or other entities.

This guide is designed to provide agencies with the Governmentwide accounting policies relative to intragovernmental transactions, tools to facilitate the reconciliation process, and examples of: accounting and reporting various types of transactions, year-end cut-off procedures and reconciliation procedures.

The policies and examples in this guide provide a foundation and framework for accounting for intragovernmental transactions, reconciling and determining the accuracy of balances, and a basis for the elimination of intragovernmental balances both at the agency and Governmentwide levels.

Implementation of policies in this guide will enhance the process of recording intragovernmental transactions and facilitate the reconciliation and reporting of these activities and balances for all agencies. These policies will also standardize the business practice across the Federal government and improve the quality of agency reporting. The accounting policies and procedures are based on the accounts available in the fiscal year 2008 USSGL. The USSGL transaction codes (TCs) listed throughout this document reference USSGL TFM T/L S2 08-01 (Part 2 Fiscal Year 2008 Reporting).

Transaction	Examples of Transactions
Services provided and reimbursables	Legal, consulting, investigative, financial
	management, grants management,
	technology, administrative costs, and other
	similar services.
Cost of products sold	Supplies, manufactured items, inventory,
	office space, and equipment/vehicle rentals.
Transfers, appropriations used and	Transfers between agencies based on
collections for others, and unusual	agreements or legislative authority,
assets and liabilities related to	expended appropriations, taxes and fees
appropriations	collected, collections for others, receivables
	from appropriations, transfers payable, and
	custodial revenue.
Investments with Treasury (BPD)	Investments, interest accruals, interest
	income and expense, and amortization of
	premiums and discounts.
Borrowings from Treasury (BPD	Borrowings, interest income and expense,

This guide includes policies for the following intragovernmental transactions:

Transaction	Examples of Transactions	
and FFB)	gains and losses.	
Transactions with the DOL relating	Recording of FECA expenses and	
to the Federal Employees'	liabilities, including the accrual of actuarial	
Compensation Act (FECA)	liabilities.	
Transactions with the DOL relating	To record unemployment insurance	
to Unemployment Insurance	expenses and liabilities.	
Transactions with the OPM relating	Recording of expenses, liabilities and	
to the Federal Employees'	imputed financing.	
Retirement System, the Civil		
Service Employees' Retirement		
System, Federal Employees' Life		
Insurance Program and Health		
Benefits Programs.		
Transactions with the General Fund	Custodial activity, such as tax revenue,	
	fines and penalties, miscellaneous revenue,	
	and fees, which are collected or accrued on	
	behalf of the Treasury General Fund.	

This guide does not include detailed examples of the budgetary accounting and some of the proprietary accounting related to these intragovernmental transactions. Policy guidance for budgetary accounting transactions can be found at the FMS website (http://www.fms.treas.gov/ussgl).

This guide replaces and supersedes the previously issued guide, *Federal Intragovernmental Transactions Accounting Policies Guide*, issued on August 8, 2007.

#### Section 3 -Acronyms

AGR	Agency Generated Reports
ALC	Agency Location Code
BPD	Bureau of the Public Debt
DOL	Department of Labor
DPCI	Duplicate Partner Code Identifier
FACTS I	Federal Agencies' Centralized Trial-Balance System
FAST Book	Federal Account Symbols and Titles Guide
FASAB	Federal Accounting Standards Advisory Board
FBWT	Fund Balance With Treasury
FCSIC	Farm Credit System Insurance Corporation
FECA	Federal Employment Compensation Act
FFB	Federal Financing Bank
FMS	Financial Management Service (Department of the Treasury)
FECA	Federal Employment Compensation Act
FMS	Financial Management Service (Department of the Treasury)
FPA	Federal Program Agencies
FR	Financial Report of the United States Government
GAO	Government Accountability Office
	-

GFRS	Governmentwide Financial Report System				
GMRA	Government Management Reform Act				
GOALS	Government On-Line Accounting Link System				
IFCS	Intragovernmental Fiduciary Confirmation System				
IPA	Independent Public Accountant				
IPAC	Intragovernmental Payment and Collection System				
IRAS	Intragovernmental Reporting and Analysis System				
MTS	Monthly Treasury Statement				
OMB	Office of Management and Budget				
OPM	Office of Personnel Management				
PBGC	Pension Benefit Guaranty Corporation				
PCIE	President's Council on Integrity and Efficiency				
SFFAS	Statement of Federal Financial Accounting Standards				
I TFM 2-470	0 (TFM) Volume I, Treasury Financial Manual, Part 2, Chapter 4700, Agency				
	Reporting Requirements for the Financial Report of the United States				
	Government				
UCAD	Use of Central Accounting Data				
USSGL	United States Standard General Ledger				

## Section 4 -Resources

FMS Website: <u>http://www.fms.treas.gov</u>

- GFRS/FACTS I/IFCS Website: http://fms.treas.gov/factsi/regulations.html
- FMS USSGL Website: http://www.fms.treas.gov/ussgl
- OMB Website: <u>http://www.whitehouse.gov/omb</u>

GAO Website: <u>http://www.gao.gov</u>

FASAB Website: <u>http://www.fasab.gov</u>

Treasury Managed Accounts Website: http://fms.treas.gov/tma/

BPD Federal Investments Website: <u>http://federalinvestments.gov/</u>

BPD Federal Borrowings Website: http://www.publicdebt.treas.gov/bor/

Unemployment Insurance and FECA Liability Information Website: <a href="http://www.dol.gov/ocfo/publications/html">http://www.dol.gov/ocfo/publications/html</a>

#### **Section 5-Definitions**

The following definitions are used in this guide:

**Agency**—Refers to the thirty-five reporting entities that submit Closing Package via GFRS for inclusion in the Financial Report of the U.S. (FR). "Agency" and "Department" are used interchangeably, unless otherwise noted. (See TFM Appendix 5 for a list of Agencies).

**Business Rules**—A standard set of regulations which provides Federal entities official guidance with recording and reconciling fiduciary transactions and intragovernmental exchange activity. This is an effort to standardize the business practice across the Federal government.

**Buy/Sell**—Intragovernmental exchange transactions related to goods and services rendered, accounts receivable/payable and other liabilities, advances, prepayments from/to and deferred credits.

**Closing Package**—A methodology designed to link agencies' comparative, audited consolidated, department-level financial statements to the Financial Report of the United States Government (FR). It is the data submitted by each verifying agency for inclusion in the FR.

**Duplicate Partner Code Identifier (DPCI)** – A single-digit code applied to a reporting trading partner agency sharing a 2-digit agency code with another agency (i.e. PBGC, FCSIC, and Smithsonian).

**Exchange**—Activity arising when a Federal entity provides goods and services to the public or to another Federal entity for a price.

**Fiduciary**—Intragovernmental transactions that consist of BPD investments and borrowings; FFB borrowings; DOL FECA transactions, and OPM employee benefit transactions.

**Intradepartmental Balance**—This USSGL account balance results from a transaction between trading partners in the same department.

**Intragovernmental Activity/Balances**—Revenue/expense transactions, asset/liability transactions, and transfers resulting from business activities conducted by Federal entities.

**Intragovernmental Fiduciary Confirmation System (IFCS)**—An internet-based application for confirming and reconciling quarterly fiduciary balances. This is the official confirmation system for Federal agencies and departments that engage in fiduciary intragovernmental transactions. Agencies and departments must use the IFCS to confirm and reconcile activity and balances activity for investments, borrowings, FECA transactions, and employee benefits transactions.

**Intragovernmental Reporting and Analysis System (IRAS)**—An internal database in FMS used to conduct in-depth analysis and to synthesize/provide quarterly and year-end Closing Package reporting, as well as IFCS reporting, of all intragovernmental transactions to Federal entities.

**Intragovernmental Transactions**—Business activities occurring within or between Federal agencies.

**Non-Exchange**—Refers to revenue arising primarily from the exercise of the Government's power to demand payments from the public (i.e. taxes, duties, fines, and penalties). This also includes donations.

**Non-Fiduciary**—Consist of intragovernmental buy/sell (exchange) transactions, transfers, and non-Treasury investment transactions.

**Out-of-Balance Condition**—The net difference between the reporting agency's activity and its trading partner's activity for a particular reciprocal category.

**Performance Measures**— A method to measure agency reporting performance for closing package and intragovernmental activity and balances each fiscal year (for verifying reporting agencies only).

**Providing Agency**—The Federal agency (includes bureaus, departments and/or programs within agencies) that provides services, products, goods, transfer funds, investments, debt and/or incurring the reimbursable costs. The providing agency is considered as the seller for exchange transactions and the transferring out entity when appropriations are transferred.

**Receiving Agency**—The Federal agency (includes bureaus, departments and/or programs within agencies) that receives services, products, goods, transfer funds, purchasing investments and/or borrowing from Treasury (or other agency). The receiving agency is the purchaser for exchange transactions and the transferring in entity when appropriations are transferred.

**Reciprocal Category (RC)**—Pairings of related USSGL accounts that should be used by providing and receiving agencies to reconcile like intragovernmental activity/balances. It is also a pair of Closing Package financial statement Federal line items that will be used to perform eliminations at the Governmentwide level.

**Reporting Agency (RA)**—A Federal entity that reports intragovernmental amounts against its trading partner for a reciprocal category.

**Trading Partner (TP)**—An agency, department, bureau, or other Federal entity that is the party to intragovernmental transactions with another Federal agency.

Trading Partner Code—The attribute used to identify the trading partner agency.

## Section 6 -General Instructions

**Use of 2-digit trading partner codes:** Agencies must use 2-digit trading partner codes for all intragovernmental transactions, when submitting quarterly data file extracts to FMS.

**Use of 4-digit trading partner codes:** Agencies must use 4-digit trading partner codes, established in the Governmentwide Financial Report System (GFRS), for yearend reporting of all intragovernmental transactions.

**Appropriation Transfers**: When agencies report "appropriation transfers" within their departments, they should use their 2-digit trading partner code rather than "00." Trading partner code "00" is limited to the House of Representatives, Senate, classified transactions, or any truly unidentifiable activity/balances.

**Buy/Sell Transactions**: Agencies that have buy/sell relations, in which a capitalized asset is purchased versus incurring expenses, should use USSGL Account 8802 (Purchases of Property, Plant and Equipment), USSGL Account 8803 (Purchases of Inventory and Related Property), USSGL Account 8804 (Purchases of Assets – Other) and USSGL 8801 (Offset for Purchases of Assets), as well as the appropriate USSGL asset account.

Additional information on the above general intragovernmental instructions is available throughout this document.

## Section 7-Agencies' Responsibilities

Each agency is responsible for:

- Establishing and maintaining a structure for its intragovernmental transactions (initiating, executing, recording, reconciling and reporting procedures).
- Documenting and supporting the information recorded in its accounting records related to intragovernmental transactions.
- Recording activity between Federal entities at the transaction level. Do not net accounting activity or intragovernmental balances, even if the activity is in the same reciprocal category.
- Providing intragovernmental balances ("F" transactions) for all proprietary USSGL accounts to FMS each quarter.
- Reconciling the intragovernmental data in its accounting records to the supporting documentation based on FMS IRAS Reports.
- Submitting intragovernmental Closing Package data by Federal line item to FMS at yearend.
- Ensuring that the reconciled and confirmed balances for intragovernmental transactions agree to agency audited financial statements and Closing Package reporting.
- Completing the CFO Representations for Federal Intragovernmental Activity and Balances (i.e. Section I, Section II and Additional Explanations Sheet), and providing the information to FMS, and GAO.

- Representing that all intragovernmental balances have been reconciled and that those balances are presented in the agency's audited financial statements as instructed by OMB Circular A-136, Financial Reporting Requirements, dated June 3, 2008
- Establishing a consistent relationship with their trading partners in order to identify and resolve differences.

## Section 8-Effective Dates

The policies and procedures in this guide are effective immediately and apply to all intragovernmental transactions related to asset, liability, expense and revenue accounts.

#### Section 9-Reporting Requirements Authority

The intragovernmental transactions reconciliation requirements are stated in OMB Circular No. A-136, dated June 3, 2008, and TFM Volume I, Bulletin No. 2007-03, Intragovernmental Business Rules, dated October 31, 2007. Agencies may obtain copies of these documents from the OMB Web site at http://www.whitehouse.gov/omb.

#### Section 10-Reconciliation Assurance Level

For fiscal 2008, a reconciliation assurance level will be systematically established in IRAS using four functions:

- 1) Obtaining sufficient explanation of out-of-balance condition;
- Obtaining assurance that agencies are performing quarterly intragovernmental reconciliation in accordance with OMB Circular A-136, Financial Reporting Requirements, dated June 3, 2008;
- 3) Ensuring agencies are mutually completing "Status of Disposition Certification" for the same trading partner/reciprocal category material difference instances; and
- 4) Minimizing the number of differences subject to certification through a sampling process.

#### Section 11-Quarterly Intragovernmental Reconciliation Process

The quarterly reconciliation process will facilitate elimination of intragovernmental differences for year-end financial reporting.

The OMB Circular A-136, Financial Reporting Requirements, dated June 3, 2008, requires Federal Chief Financial Officers (CFO) Act and non-CFO Act entities identified by Treasury in the Treasury Financial Manual, TFM 2008, Vol. I, Part 2-Chapter 4700, Agency Reporting Requirements for the Financial Report of the United States Government dated May 30, 2008, to perform quarterly reconciliation of intragovernmental activity/balances.

In support of the quarterly reconciliation process, reporting agencies are required to submit intragovernmental balances (only transactions with the "F" attribute) for all proprietary USSGL accounts to FMS no later than July 24, 2008 for the third (3<sup>rd</sup>) quarter and October 19, 2008 for the fourth (4<sup>th</sup>) quarter. Agencies should derive the submitted intragovernmental balances directly from departmental trial balances that were used as the basis for constructing quarterly unaudited financial statements for OMB.

An example of the format appears in the section entitled "Quarterly "F" Data File Submission – Description and Formats."

## 11.1-Quarterly "F" Data File Submission - Description and Formats

In an effort to streamline FMS quarterly intragovernmental reporting while granting agencies flexibility, FMS will accept either of two formats for submission of quarterly intragovernmental data.

These two formats are:

- Text file format: Submissions in this format are usually downloads from agency's automated accounting systems. All text files should be sent using the Windows Notepad application, with a ".txt" filename extension.
- Excel file format: Excel submissions are more convenient for some agencies that need to modify particular records.

Note: beginning FY 2009 FMS will be prescribing a single bulk file format that agencies will be required to use. This format will be described in detail at a later date.

Regardless of which format is used, all of the elements in the table below entitled, "Quarterly 'F' Data File Submission – File Format (Input)" **must** be included except where indicated. In addition, all columns or fields should be labeled either in the heading or in a separate accompanying file with the column position numbers.

The following table is an example of an agency's data file layout. The table outlines ten required columns for Text files and nine required columns for Excel files.

## **11.2-Quarterly "F" Data File Submission – File Format (Input)**

Field Name	Length	Туре	Choices	Description
Department Code	2	Text		Treasury Department Code associated with the adjusted trial balance fund group and consistent with the MAF ATB Code
Bureau Code	2	Text		Bureau Code associated with the adjusted trial balance fund group and consistent with the MAF ATB Code .

Field Name	Length	Туре		Choices	Description
					Use "00" if the agency does not have
					any subdivisions.
Fund Group	4	Text			MAF Fund Group
USSGL Account	4	Text			USSGL Account Number
Federal/Non-Federal	1	Text		F	Federal/Non-Federal Indicator (use
Attribute					only "F")
Federal Trading Partner	2	Text			Treasury Department Code of
					Federal Trading Partner
Sign Indicator	1	Text		"-" or	Standard letter/symbol to indicate
(Required Only for				"D" &	debit or credit. Note: for Excel files,
Text Files)				"C"	a negative sign is considered part of
					the Amount field.
Dollar Amount	17	Numeric		Numeric	Text files: Leading zeroes required.
Agencies must indicate					Last two positions assumed decimal.
in the e-mail whether	(Length	ength requirement for Text		for Text	Excel Files: Amounts must be
amounts are presented		files only)			presented in a numeric or currency
as Normal or Standard					format without leading zeroes and
balances – see Notes on					with the negative sign as applicable.
Dollar Amounts, below					If no decimal point is displayed the
					amount is considered to be rounded
					to the nearest dollar.
Exchange/Nonexchange	1	Text	Σ	K or T	Exchange/Nonexchange Attribute
<u>Attribute</u>			(where		
			applicable)		
Duplicate Partner Code	1	Text	"R" (where		Attribute for certain reporting
Identifier (DPCI)			applicable)		entities, which use duplicate 2-digit
					Department Codes.

## 11.3 - Other Required Information to Accompany Agency Submission

Regardless of which file format is used to send agency submission, all files must have column/field heading titles. In the case of text – based submissions, the titles must indicate the starting and ending column position (this should be provided in a separate file or in the body of the e-mail).

Agencies must also complete the Agency Quarterly Intragovernmental Data File Submission Checklist (Appendix I), which addresses the following:

- File completeness
- File format
- Whether the amounts are provided as Normal or Standard balances.
- Certain other characteristics of the Agency's file submission
- Agency point of Contact for any technical problem with the data file.

• Record Count

The agency's checklist must be submitted with the "F" data file, to their FMS' respective intragovernmental review accountant.

## **11.4 - Processing Notes**

Federal agencies use a variety of accounting systems and database applications. The following guidelines will assist agencies in developing the database structure. Unlike the previous FACTS I process, agencies will not upload bulk files via GOALS II or any other FMS on-line systems. Rather, the verifying agencies must use standard e-mail for sending the quarterly data files. The Intragovernmental Reporting and Analysis System (IRAS) will then upload each agency's individual data file.

- The data file can contain multiple departments, bureaus, and fund groups.
- The text or excel file format is defined based upon currently designated attributes. Additional attributes may be added at a future date. For agencies that submit text files, they may wish to add filler at the end of the record and increase the record length to provide for future attributes. FMS can accept files with longer records if the defined fields conform exactly to the specified format.
- Decentralized agencies should consolidate all submissions from sub-agencies departments, or bureaus. Also, the resulting consolidated file format and data layout must be consistent.
- Descriptions and definitions of fiscal year 2008 USSGL account attributes and the domain values of the attributes are published in USSGL TFM S2 08-01 (Part 2, Fiscal Year 2008 Reporting) (available to readers on the Internet Web site at http://fms.treas.gov/ussgl/current.html).
- Edits for duplicate and illogical records are conducted based on a key consisting of department code, bureau code, fund group, USSGL account, Federal/Non-Federal attribute, Federal trading partner, and exchange/nonexchange attribute. Additional validations also are conducted. FMS will return any exceptions via e-mail to the agency for correction. **The agency must return corrected entries within 1 business day.**

## **11.5 - Notes on Dollar Amounts**

Verifying agencies must indicate whether the dollar amounts are presented as "Normal" or "Standard" balances. Also, leading zeroes are required for text files but are not to be used for Excel files. For text files, both the **sign** and **amount** fields are combined when considering Normal and Standard balances. These terms are defined as follows:

• Normal balance: All amounts which are reported as their normal balance are to be shown with a **positive** sign. All abnormal balances are to be shown with a **negative** sign. The only exceptions are for accounts which do not have a normal balance, such as amortization of discount and premium.

• Standard balance: (previously referred to as "trial-balance") all balances, whether normal or abnormal, are shown with their respective sign, similar to how they would appear in a standard trial-balance report.

Verifying agencies must also indicate whether the last two positions of the amount field are cents.

The following table demonstrates several examples between the two methods. Note: in the examples the **sign** and a**mount** fields are combined.

			IRAS Presentation		
USSGL Account	Normal or Abnormal	Amount	Normal Method	Standard Method	
2110 (Accounts Payable)	Normal	\$100	\$100	-\$100	
2110 (Accounts Payable)	Abnormal	\$100	-\$100	\$100	
1310 (Accounts Receivable)	Normal	\$100	\$100	\$100	
1310 (Accounts Receivable)	Abnormal	\$100	-\$100	-\$100	
5310 (Interest Revenue)	Normal	\$100	\$100	-\$100	
5310 (Interest Revenue)	Abnormal	\$100	-\$100	\$100	
6100 (Expense)	Normal	\$100	\$100	\$100	
1613 (Amortization)	Normal	\$100	\$100	\$100	
1613 (Amortization	Abnormal	\$100	-\$100	\$100	
1319 (Allowance for loss on Receivables)	Normal	\$100	\$100	-\$100	

#### **11.6 - Notes for Excel File Submissions:**

Data formatting: All data, with the exception of the "Amount" column, must be in "Text" format. For example, without Text formatting, Fund code "0990" will appear as "990." To achieve Text formatting, perform the following procedure **before** entering data in the Excel worksheet:

- 1. Select the entire column(s) with the mouse (for example, column "F" or columns "A-G")
- 2. Click "Format" from the menu bar.
- 3. Select "Cells" from the "Format" sub-menu.
- 4. Under "Category" select "Text".
- 5. Click "OK".

Homogeneous rows: An Excel file submission must be in the form of a data table. Therefore, all rows, after the header row, must contain the same type of information with no breaks (that is, no empty rows). For example, there should be no totals, subtotals or subheadings in the data file. Additionally, after the last row of data and after the last column of data in each record, there should not be any entries in the Excel worksheet. See Illustration 2, below for an example of a properly prepared Excel file submission.

## Illustration 1: Example of a Text File Submission

(Headings would appear in a separate attachment. see Section 11.3 above)

facts1_f1204_treas.txt - Notepad	
<u>File E</u> dit F <u>o</u> rmat <u>V</u> iew <u>H</u> elp	

## Illustration 2: Example of an Excel File Submission

4	Agency Code	Bureau Code	Fund Group	SGL Account	"F"Attribute	Partner Code	SGL Amount	Exch or Nonexch	DPCI
5	27	00	0100	1310	F	13	339932		
6	27	00	0100	1310	F	24	3814		
7	27	00	0100	2213	F	24	894711		
8	27	00	0100	2213	F	99	269300		
9	27	00	0100	2225	F	16	447844		
10	27	00	0100	5200	F	11	1000	x	
11	27	00	0100	5200	F	13	358465	x	
12	27	00	0100	5200	F	15	150000	X	
13	27	00	0100	5200	F	20	14119	x	
14	27	00	0100	5200	F	24	3814	X	
15	27	00	0100	5200	F	70	352428	X	
16	27	00	0100	5200	F	95	221000	X	
17	27	00	0100	5200	F	97	550000	X	
18	27	00	0100	5780	F	24	14547364		
19	27	00	0100	6100	F	03	-8715		
20	27	00	0100	6100	F	04	1529387		
21	27	00	0100	6100	F	10	1999		
22	27	00	0100	6100	F	12	232245		
23	27	00	0100	6100	F	13	102693		
24	27	00	0100	6100	F	14	4131386		
25	27	00	0100	6100	F	15	42488		
26	27	00	0100	6100	F	16	11031		
27	27	00	0100	6100	F	18	257596		
28	27	00	0100	6100	F	19	5774		
29	27	00	0100	6100	F	20	146374		
30	27	00	0100	6100	F	24	1305077		
31	27	00	0100	6100	F	45	3165		
32	27	00	0100	6100	F	47	41253487		
33	27	00	0100	6100	F	69	164552		
34	27	00	0100	6100	F	70	46913		
35	27	00	0100	6100	F	75	51306		
36	27	00	0100	6100	F	78	138		
37	27	00	0100	6100	F	95	1000		
38	27	00	0100	6100	F	97	103310		
39	27	00	0100	6400	F	16	226976		

#### 11.7 - Duplicate Partner Code Identifier (DPCI)

The DPCI is a single-digit code to be applied only to a reporting trading partner agency sharing a 2-digit agency code with another agency. The DPCI field is blank for all other trading partner agencies. The rules for using the DPCI identifier are contained in the following:

If the Trading Partner Agency is	Then Apply Partner Code	DPCI Code is	Notes	
Pension Benefit Guaranty Corporation	16	R	Leave DPCI field blank for	
(PBGC – Agency Code 1602)			Department of Labor (16).	
Smithsonian Institution	33	R	Leave DPCI field blank for all	
(Agency Code 33)			other Agency "33" entities, such	
			as the JFK Performing Arts	
			Center.	
Farm Credit System Insurance	78	R	Leave DPCI field blank for Farm	
Corporation (FCSIC)			Credit Administration (78).	
(Agency Code 7802)				
Any other future reporting agency	[2-digit partner code]	R	Leave DPCI field blank for the	
sharing a 2-digit agency code with a			non-reporting agency.	
non-reporting agency				
Note: "R" indicates that partner codes 16, 33, and 78 refer to the Pension Benefit Guaranty Corporation, the Smithsonian Institution,				

<u>Note</u>: "R" indicates that partner codes 16, 33, and 78 refer to the Pension Benefit Guaranty Corporation, the Smithsonian Institution, and the Farm Credit System Insurance Corporation, respectively (as opposed to other Federal entities that share the same 2-digit agency codes).

## 11.8 – FMS Intragovernmental Quarterly Activity Reports

All of the following intragovernmental reports are available via the Oracle Discoverer Viewer (see User Manual, which can be found at the FMS website, http://www.fms.treas.gov/factsi/regulations.html):

Intragovernmental Activity Detail Report by Trading Partner Intragovernmental Activity Summary Report by Trading Partner Intragovernmental Reciprocal Category Summary Report Intragovernmental Reciprocal Category Detail Report Fiduciary Quarterly Data vs. IFCS Agency Benefits Report Fiduciary Quarterly Data vs. IFCS Agency Comparison Report Intragovernmental Material Difference/Status of Disposition Certification Report Intragovernmental General Fund Detail Report Intragovernmental Comparative Status of Disposition Report

In addition to the above reports, the Individual Trading Partner Reciprocal Report is available on at <u>http://fms.treas.gov/factsi/reports.html</u>. This is an Excel-based customizable report which shows all of the detail transactions with agencies' trading partners.

FMS will consolidate agency quarterly financial data within four (4) business days of the agencies' submissions of the quarterly "F": transaction data files. After the completion of the consolidation process, reporting agencies are required to generate the eight reports via the Oracle Discoverer Viewer through GFRS.

The appearance of the intragovernmental reports from the Oracle Discoverer Viewer will be similar to what agencies have received in the past. In the query tool, users have the option to view or download the report to/from Excel and/or Adobe Acrobat. Therefore, based on the user's application selection, the look and feel of the report may be different but the content remains the same.

## 11.9 - Quarterly Status of Disposition Certification

Each verifying agency will generate a *Material Differences/Status of Disposition Certification Report* from the Oracle Discoverer Viewer in GFRS containing reporting between the agency and its trading partners by reciprocal category. FMS will provide a blank form that agencies will use to explain in detail their reporting on records showing material differences. FMS will post this form on the FACTS I Web site at <u>http://www.fms.treas.gov/factsi/reports.html</u>.

The *Material Differences/Status of Disposition Certification Report* will allow agencies to identify differences with trading partners, excluding "00" and "99" by reciprocal categories (excluding RC 25, imputed costs/imputed financing sources and RC 29, non-reciprocating USSGL accounts) that are greater than or equal to a respective reconciliation assurance level.

Verifying agencies should provide an explanation of their reporting on the Additional Explanation form (Appendix G). Agencies should obtain a signature from the CFO or designee certifying that the data on the Status of Disposition Certification form (Appendix C) is consistent with the agencies' supporting documentation. Lastly, agencies should send the certification form to the respective FMS intragovernmental contact person via fax to 202-874-9907. Alternatively, agencies may e-mail a scanned or otherwise electronic version of the report to FMS. This report is due no later than August 6, 2008, for the third quarter fiscal year 2008. For the fourth quarter fiscal year 2008, the Status of Disposition Certification form will be sent to verifying agencies for informational purposes. However, agencies will not be required to certify the fourth quarter fiscal year 2008 Status of Disposition Report.

Note: Agencies that have recurring differences with a trading partner will continue to receive a *Material Differences Report* that must be explained and certified.

## 11.10 - Detailed Quarterly Status of Disposition Certification Instructions

For fiscal year 2008, verifying agencies are required to provide an explanation of their reporting based on each identified difference in terms of the following categories: (1) Confirmed Reporting, (2) Accounting Methodology Difference, (3) Accounting/Reporting Error (4) Timing Difference – CY, (5) Timing Difference – PY, or (6) Unknown. Documented support must be included in detail for each explanation on the supplemental attachment. (Refer to Appendix H).

Agencies will generate the *Comparative Status of Disposition* Report via the Oracle Discoverer Viewer, as described above. This report will compare amounts reported between each reporting agency and its trading partner. FMS will make this report available to agencies no later than, August 11, 2008, for the third quarter fiscal year 2008. Since the certification process is not

required during the fourth quarter fiscal year 2008, the Comparative Status of Disposition Report is not applicable. (Refer to Appendix D for a list of scenarios).

The category Confirmed Reporting is intended to indicate that an agency has verified the reported amounts and that the agency's documents are in agreement with its quarterly source documentation. However, both the trading partner and reporting agency should not indicate Confirmed Reporting for the same difference. This implies that the reporting agency and its trading partner have not reconciled. When this occurs, both the reporting agency and its trading partner will be required to provide FMS a plan of action to address the unresolved Confirmed Reporting difference, for the third quarter fiscal year 2008. These unresolved Confirmed Reporting differences will be based on an established threshold to be determined by FMS. See I TFM 2-4700 section 4706.30f for specific requirements.

In addition, for fiscal 2008, agencies will be required to provide a basis for their Unknown Reporting explanation. Material differences that were explained as Unknown by the reporting agency must be resolved by the next reporting period. If the reporting differences cannot be validated or resolved by the end of the third quarter fiscal 2008, the CFOs from each respective agency will be required to provide FMS a "plan of action" to address unresolved material Unknown Reporting" differences.

## 11.11 - Intragovernmental Fiduciary Confirmation System

The Intragovernmental Fiduciary Confirmation System (IFCS) is an internet-based system for reconciling fiduciary transactions. OMB designates the IFCS as the system of record for reconciling and confirming fiduciary balances between trading partners and central fiduciary agencies (BPD, FFB, OPM and DOL).

Agencies must use the IFCS to reconcile and confirm balances and activity with their trading partners on a quarterly basis. Agencies must ensure that amounts entered into the IFCS agree to their quarterly submission, annual Closing Package reporting, and the agency's audited financial statements before submitting yearend data to FMS.

In order to facilitate reconciliation, FMS will provide agencies with the following reports:

- (1) Fiduciary Quarterly Data vs. IFCS Agency Benefits
- (2)Fiduciary Quarterly Data vs. IFCS Agency Comparison Report

To access and confirm fiduciary balances in the IFCS, agency users should access the Internet Web site at <u>http://www.fmsapps.treas.gov/ias</u>.

To gain access to the IFCS, all agency users and back up personnel must submit an External GOALS II Enterprise System Access Request Form (ESAAS) by fax to the Financial Reports Division, Attention: IFCS Administrator at 202-874-9907. The ESAAS form is located on the FMS Web site at http://fms.treas.gov/factsi/forms.html. All agencies must designate agency user backups for all roles.

After the ESAAS form is processed, the IFCS administrator will make the agency assignment. The agency department administrator will then assign the designee to his or her specific agency fund symbols for the borrowings and investment categories and agency code for OPM and DOL categories. The designee will receive their User ID and password by mail.

All users of the IFCS application must re-certify their role annually and attest to FMS' IT Security Rules of Behavior Standards. Re-certification focuses on re-verifying each user's need for access and that level of access to FMS' IT resources, as required by the Federal Information Security Management Act of 2002 (FISMA). The supervisor of each IFCS user will receive a form to complete and sign for the re-certification process. Each system user must also complete a Security Awareness Agreement in conjunction with their supervisor's recertification for continued system access.

## <u>Section 12 - Yearend Intragovernmental Reconciliation Process Related to Closing Package</u> <u>Reporting</u>

FMS will use the closing package intragovernmental data (submitted by verifying agencies as part of their closing package) to consolidate agency data for year-end reporting. On November 21, 2008, agencies will generate the following Intragovernmental Reporting and Analysis System (IRAS) reports using the Oracle Discoverer Viewer in GFRS. These reports show agencies their reciprocal balances, as reported in the closing package, for each of their trading partner agencies:

- Intragovernmental Closing Package Activity Detail Report;
- Intragovernmental Closing Package Activity Summary Report;
- Intragovernmental Closing Package Reciprocal Category Detail Report;
- Intragovernmental Closing Package Reciprocal Category Summary Report;
- Intragovernmental Closing Package Material Differences/ Status of Disposition Certification Report;
- Intragovernmental General Fund Detail Report.

FMS will inform the verifying agencies, by email, to generate these reports from the Oracle Discoverer Viewer via GFRS. Agencies should use these reports to work with their trading partners to reconcile reciprocal closing package differences. Any significant changes that are reconciled should form the basis for adjusting journal entries affecting intragovernmental activity and balances at the FR level.

On November 28, 2008, Agencies will generate the IRAS- *Intragovernmental Comparative Closing Package Explanations of Differences Report* from the Oracle Discoverer Viewer.

## 12.1 - CFO Representations for Federal Intragovernmental Activity and Balances

Verifying agencies are required to represent that they have properly and completely reconciled their intragovernmental activity and balances with their trading partners, using the closing package submission and agency audited financial statements. These procedures are outlined in I TFM 2-4700 Section 4705.80.

For fiscal year 2008, FMS will provide a standard form that agencies will use to complete the CFO representations. FMS will post this form on the FMS website, (http://www.fms.treas.gov/factsi/index.html) for download in a Microsoft Excel format. The CFO Representations form is also included at the end of this document as **Appendix E**. The representations relating to whether the reconciliation was completed for items from Section I (General Intragovernmental Reporting Results) and Section II (Explanation of Closing Package Differences) must be completed in its entirety.

## Section 13 - Policies

#### 13.1 - Accounting

Intragovernmental transactions should be accounted for consistently, in accordance with FASAB by both the providing and receiving agencies. Agencies should maintain transaction logs or detailed records of transactions as a part of their accounting systems to provide a means of identifying the postings to USSGL accounts and to facilitate the reconciliation process. The transaction logs (or detail) should include enough information to enable easy identification and location of the supporting documentation.

## 13.2 - USSGL Account Attributes

The Federal ("F") and Non-Federal ("N") attributes used in conjunction with a USSGL account in the Closing Package submission provides information that enables FMS to prepare elimination entries for the FR. The attribute is used to identify the nature of the account balances and to identify intragovernmental transactions. When the Federal attribute "F" is used with a USSGL account, a 2-digit trading partner must be designated for each transaction posted to the account.

#### 13.3 - Asset Accounts

Asset accounts related to inventory, property, and equipment are submitted to FMS with a Non-Federal ("N") attribute. This attribute is being used as a mechanism to communicate that these particular asset accounts of individual agencies are also assets of the Federal government as a whole, regardless of whether the assets were purchased from the public or another Federal agency. These assets are not eliminated in the consolidation process.

Related USSGL memorandum accounts 8801, 8802, 8803, and 8804 were established to record capitalized purchases and to be used in the elimination process (trading partner identification is associated with these accounts.)

## 13.4 - Trading Partner Codes

In order for proper eliminations to occur, it is essential that accurate trading partner data is captured for intragovernmental activity and balances. Each quarter, agencies are required to use the 2-digit department code of the trading partner when reporting USSGL account balances that relate to transactions with another Federal agency ("F") attribute. For example, 1610F (20) Investments in U.S. Treasury Securities Issued by the Bureau of the Public Debt indicates that this Federal entity is posting a transaction occurring with Treasury, 20 (BPD). BPD records 2530F (XX) Securities Issued by Federal Agencies under General and Special Financing Authority, indicating a transaction with Federal entity XX. For yearend reporting to GFRS, agencies must use the 4-digit department codes that are established in the GFRS. For quarterly reporting via the extract of "F" transactions file, agencies must use the 2-digit FACTS I department codes. (See **Appendix B** for a list of trading partner codes).

Agencies should comply with the transaction posting models consistent with USSGL guidance and policies when recording and classifying transactions. Agencies should identify trading partners for all intragovernmental transactions and accumulate detail and summary information for each activity by trading partner from their accounting records.

Agencies can employ a number of methods to identify trading partners including:

- Incorporating the trading partner code as part of the account coding classification.
- Incorporating the trading partner code into data captured when transactions are entered into accounting systems.
- Communicating with the trading partner of a transaction to ensure the proper trading partner code is used.

**NOTE**: The U.S. Department of Agriculture's Graduate School should be classified as a Non-Federal "N" transaction; therefore, a trading partner code is not required.

## 13.5 - Trading Partner Code "99" Reporting for the Treasury General Fund

Trading partner code "99" should be applied for recording transactions with the Treasury General Fund, as follows:

- Custodial activity, such as tax revenue, fines and penalties, miscellaneous revenue, and fees, which are collected or accrued on behalf of the Treasury General Fund. USSGL accounts applicable to this activity include: 2980F, 5800F, 5801F, 5990F and 5991F.
- Nonexchange revenue, Fines and Penalties and miscellaneous revenue, which are not material enough to be reported in a separate Statement of Custodial Revenue (refer to the General Fund Receipt Account Guide issued by the USSGL Division of FMS). Use the

following new USSGL accounts for FY 2008: USSGL 2985 for reporting liability for nonentity assets; 5993, offset to non-entity collections – Statement of Changes in Net Position; and 5994, Offset to Non-Entity Accrued Collections -Statement of Changes in Net Position;

- Employer FICA contributions that are collected by the Internal Revenue Service.
- Transfers out and distributions of income (e.g., USSGL account 7500F) that are returned to the General Fund. Transfers include Nonbudgetary Financing Sources (USSGL 5775, and 5776)
- Governmentwide entity/custodial accounts (USSGL account 5790F) only for Treasury Bureaus: FMS and BPD.
- Proceeds collected from disposition of personal property subsequently transferred to the General Fund
- Receivables from Canceled Appropriations (USSGL accounts 2985 and 5994)
- Treasury-managed Trust Funds expenditure and non-expenditure transfers receivable/payable.
- Liquidating fund assets in excess of liabilities that are transferred to the General Fund.
- Receivable from appropriations (USSGL account 1921F, Treasury only).
- Rescissions where the authority in a TAFS is permanently canceled by law and Fund Balance with Treasury (FBWT) is returned to the General Fund.
- Other asset/liability activities associated with the Treasury General Fund (e.g., USSGL account 2400F, Liability for deposit funds, clearing accounts, and undeposited collections).

## 13.6 - Use of Trading Partner "20" Instead of Trading Partner "99"

Trading partner "20" should be used instead of trading partner "99" under the following circumstances:

- Judgment Fund Transactions
- Transfers with Treasury Program Organizations
- Investment in Public Debt Securities
- Borrowings from BPD/FFB

• Reimbursable Activity with Treasury Program Organizations

There is a website available for Treasury Managed Accounts which can be located at <u>http://fms.treas.gov/tma/</u>. There, Federal program agencies can access links to reconcile activity related to:

- Contract Disputes
- No Fear Act
- Judgment Fund
- Interest on Uninvested Funds

#### 13.7 - FBWT (USSGL 1010) and Trading Partner "99"

USSGL account 1010 is defined as the aggregate amount of funds on deposit with the Treasury, excluding seized cash deposited. FBWT is increased by (1) receiving appropriations, reappropriations, continuing resolutions, appropriation restorations, and allocations; and (2) receiving transfers and reimbursements from other agencies. It is also increased by amounts borrowed from the BPD, the FFB, or other entities, amounts collected and credited to appropriation or fund accounts, and interest revenue collected from FPAs and other entities. FBWT is reduced by (1) disbursements made to pay liabilities or to purchase assets, goods, and services; (2) investments in U.S. securities (securities issued by the BPD or other FPA); (3) cancellation of expired appropriations; (4) transfers and reimbursements to other entities or to the general fund of the treasury; (5) sequestration or rescission of appropriations; (6) repayments on borrowings from FFB, BPD and other entities; (7) redemptions of investments with BPD and other entities; and (8) interest paid to BPD, FFB and other entities. Under a continuing resolution, do not increase FBWT until FMS issues a warrant. Not increasing FBWT under a continuing resolution may result in a negative balance, which is acceptable by OMB and FMS.

By association, USSGL account 1010 (FBWT) is Federal in nature. However, USSGL 1010 does not have a trading partner associated with it and it does not have an offset for reconciliation purposes. Therefore, USSGL 1010 **should not** be reported with trading partner 99 or any other trading partner code.

#### **13.8 – Trust Fund Receipts**

Taxes and receipts transferred from a Treasury General Fund Receipt Account (as defined in TFM Vol. 1, A-2008-04 : Fast Book, updated May 2008) to any and all trust funds are to be classified as "Federal" by the receiving entity. Also, these same taxes and receipts are to be classified as "Federal" by the receiving entity on the closing package line items in the Governmentwide Financial Reports System (GFRS). Any further classification of the original source of the taxes and receipts (i.e. earmarked, general receipts, interest) is not relevant for the purposes of the classification of "Federal" or "Non-Federal".

These taxes and receipts, collected directly from the public, are to be classified as "Non-Federal" in the treasury General Fund Receipt Account, reported on Treasury's Statement of Custodial Activity, and the closing package line items in GFRS.

As an example, some employment taxes are submitted to and collected by the Internal Revenue Service and ultimately transferred to the Social Security trust funds. These taxes are to be classified by Treasury "Non-Federal" and the Social Security as "Federal" in GFRS.

#### 13.9 - Intragovernmental Business Rules

The Intragovernmental Business Rules reference fiduciary and non-fiduciary transactions and are intended to address major elements of the intragovernmental material weaknesses, as identified by GAO, during the audit of the FR. The Business Rules provide Federal Program Agencies with guidance for recording and reconciling intragovernmental exchange transactions, fiduciary transactions, and transfers between agencies. Since these Rules apply to all intragovernmental business, they are applicable to all accounting systems.

## 13.10—Parent-Child Reporting

The parent agency (transferor of the appropriation) must report all activity of the child in its financial statements, whether material to the child agency (recipient of the transfer) or not, unless one of the three exceptions (detailed below) applies. The parent agency must use its 2-digit trading partner code for all activities and balances with the child agency. This will result in intragovernmental activity between the parent and the child being eliminated and not reported in the parent agency's financial statements and GFRS. Other Agencies, who have activity with the child (see exceptions below) must use the Federal trading partner department code of the child's parent agency when reporting their balances and transactions with the child in GFRS.

The three exceptions to the requirement for parent /child reporting (from OMB Circular No. A-136, dated June 3, 2008) are:

- Federal trust funds managed by the Bureau of the Public Debt (commonly known as Treasury-Managed Trust Funds) for which the recipients are allocation accounts
- The parent is the Executive Office of the President
- Funds transferred from the Judiciary to the Department of Justice U.S. Marshals Services for court security

In these cases, the receiving agency (child) is responsible for reporting all proprietary activity in their financial statements and GFRS. The child must use its 2-digit trading partner code for all activities and balances with the parent agency. This will result in intragovernmental activity between the child and the parent being eliminated and not reported in the child agency's financial statements and GFRS. Agencies that have activity with the child listed in the three exceptions must use the Federal trading partner code of the child in reporting their balances and transactions with the child in GFRS

#### Section 14 - Fiduciary Transactions

#### 14.1 - General Guidance

- The system of record for confirming and reconciling fiduciary balances between trading partners and central fiduciary agencies is the IFCS.
- Agencies are required to confirm intragovernmental balances (enter and provide explanation for differences) with central fiduciary agencies in the IFCS for all five fiduciary categories. These categories are the Bureau of the Public Debt Investments and Borrowings, Federal Financing Bank Borrowings, and DOL and OPM Employee Benefits.

#### 14.2 - BPD Investments

For intragovernmental investments with the Bureau of the Public Debt (BPD), BPD and trading partner agencies will use the effective interest method for amortization on market-based notes, bonds, Treasury Inflation Protected Securities (TIPS) and zero-coupon bond securities; amortization begins the day of purchase. Market-based notes, bonds and TIPS purchased at premium will be amortized to the call date. Trading partner agencies may recognize market adjustments on notes, bonds, TIPS, and zero coupon bonds classified as available for sale. In accordance with TFM Bulletin 2007-03, Intragovernmental Business Rules, BPD and the trading partner agencies will continue to use the straight-line method for market-based bills, in which amortization begins the day after purchase. Upon early redemption of securities, trading partner agencies may use the specific identification method (i.e., purchase dates/tax lots). If securities are not specifically identified, the First In – First Out (FIFO) method will be used to identify the security to be sold. Government Account Series (GAS) securities purchased using deposit fund monies will be classified as public, not intragovernmental. Trading partner agencies will ensure the BPD records these securities as public, not intragovernmental, through their quarterly reconciliation process.

## 14.3 - BPD and FFB Borrowings

 For borrowings from the BPD and borrowings from the FFB, agencies will report amounts consistent with those reported by these central fiduciary agencies. BPD and FFB will provide FMS data for input into the IFCS no later than 5 calendar days after the end of each quarter.

## 14.4 - OPM Employment Benefits

OPM provides "cost factors" for the Federal civilian benefit programs. Trading partner agencies will use these cost factors to calculate their imputed costs relating to the Civil Service Retirement System (CSRS), Federal Employees Retirement System (FERS), Federal Employees Health Benefit (FEHB) and the Federal Employees Group Life Insurance (FEGLI) programs. The "pension" and life insurance cost factors are provided as percentages of basic pay, whereas the health benefits cost factor is stated as a dollar amount

per FEHB enrollee. The cost factors are provided by the 16th day before the end of each quarter and will be posted on OPM's website at http://www.opm.gov.

OPM Employment Benefits are classified into three distinct components:

- 1. <u>Employer contributions</u> This is intragovernmental activity and must be classified to "USSGL 6400 and reported with an"F.24" attribute; the IFCS confirmations are based on this activity.
- 2. <u>Employee contributions</u> This is non-federal activity and must be reported with an "N" attribute. This activity is normally included in gross pay and classified to USSGL 6100.
- 3. <u>Imputed costs</u> This activity is classified as both an imputed cost (USSGL 6730) and an imputed financing source (USSGL 5780) by the reporting agency. The imputed cost and imputed financing source must be reported in equal amounts with "F.24" attributes.

<u>OPM will provide the FMS employee benefit data for input into the IFCS no later than noon, 6 calendar days after the end of each quarter.</u>

## 14.5 - Department of Labor FECA Transactions

- DOL will provide FMS quarterly estimates for unbilled FECA current liabilities and billed but unpaid current liabilities, by trading partner, for input into the IFCS. DOL will provide the data by close of business 6 calendar days after the end of each quarter. Trading partner agencies will reconcile billed but unpaid current liabilities with DOL in the IFCS, and the confirmed amounts must be included in the agency's trial balance and financial statements.

## Section 15 - Non-Fiduciary Transactions

- TFM Bulletin 2007-03, Intragovernmental Business Rules, require all Government agencies that engage in buying or selling of goods or services to other federal agencies to register in the Federal Agency Registration database (FedReg), which is a part of GSA's Business Partner Network (BPN). A BPN number is required for both buyer and seller. For civilian agencies, this is generally the Dun and Bradstreet Universal Number (DUNS). For military agencies, this is the buyer Department of Defense Activity Address Code (DoDAAC) proceeded by the letters 'DoD'.
- The Business Rules for non-fiduciary transactions are effective for all intragovernmental purchases of goods and services at the established threshold level with the exception of (1) purchase card acquisitions, (2) national emergencies, and (3) national security considerations.
- Refer to TFM Bulletin 2007-03, Intragovernmental Business Rules, Exchange Transactions, for further information regarding advances for reimbursable orders, billing documentation, unbilled accounts receivable, and general buy/sell business practices.

## Section 16 - Yearend Procedures

At the end of each fiscal year (September 30), all transactions and activity related to the fiscal year should be recorded in each agency's general ledger. Agencies should correspond with their trading partners to ensure consistency in recording intragovernmental transactions. Agencies will need to work together to identify the transactions and amounts in determining the estimated accruals to record.

# 16.1 - Transactions Related to Revenues Earned/Expenses Incurred as of September 30 that Occurred Subsequent to Yearend

Transactions that are incurred as of September 30 and not billed should be recorded as accruals in both agencies' records. These transactions may have been billed subsequent to year-end or remain unbilled at the time of accrual. Providing agencies should identify these transactions and should work with the receiving agencies to provide detailed information supporting the transactions and the amounts incurred as of the cut-off date (September 30) and not yet billed. The providing agency should record these transactions as receivables/revenues as of September 30. The receiving agency should record these transactions as payables/expenses or assets as of September 30.

Agencies should work together to calculate and estimate accruals and to record corresponding entries in each set of records so they are in agreement or that long term accounting policy differences can be easily identified. The providing agency is typically responsible for estimating the accrual and communicating this information to the buying agency. Both agencies are responsible for recording the information.

Procedure	Responsible Party	Comments
Identify the types of transactions requiring cut- off procedures.	Providing/receiving agency	Together, agencies should make a list of the transactions to be recorded and agree on the agency to be responsible for accumulating the data and calculating estimates (if any) at year-end.
Determine and agree on the methodology to be used for estimates.	Providing/receiving agency	Together, agencies should agree on the methodology used to calculate the estimate.
Provide a listing (with amounts and relevant information necessary to	Providing agency	An example is included in this guide. See Yearend Cut- Off Procedures Section.

The following are the cut-off procedures to be performed by the providing and receiving agencies for September 30 (year-end).

Procedure	<b>Responsible Party</b>	Comments
record the transactions) of		
transactions to be recorded		
as of September 30.		
Provide a listing of	Providing agency	
transactions representing		
estimates with supporting		
documentation and amounts		
and relevant information		
necessary to record the		
transactions as of		
September 30.		
Ensure amounts agree in	Providing/receiving agency	Accrued amounts should be
both sets of records		included in the
(reconciliation process).		reconciliations.

## Section 17 - Reconciliation

The integrity of the data reported in each agency's financial records and reports as well as the data reported in agency's audited financial statements and in the Closing Package are dependent on timely and accurate reconciliations of intragovernmental activity and resulting account balances.

The responsibility for the reconciliation of an agency's activity and balances is with the agency, regardless of the trading partner's involvement in the transactions. Responsibility for the individual account reconciliation within an agency is based on the agency's organizational structure and delegation of responsibilities. Reconciliations should be reviewed and approved by the appropriate agency designated personnel.

Agencies are required to use the IFCS to confirm and reconcile fiduciary transactions with their trading partners. Agencies should investigate and record adjustments for any discrepancies between their intragovernmental account balances and the reciprocal account balances of their trading partner(s). Discrepancies due to errors should be adjusted in the agency's records and corrected prior to the preparation of financial statements and the Closing Package submission.

## 17.1 - Reconciliation Requirements

Agencies should reconcile and confirm intragovernmental activity and balances with their trading partners before submitting year-end data to FMS and reporting it in the agency's audited financial statements.

Specifically, OMB requires reporting agencies to reconcile/confirm activity and balances for intragovernmental fiduciary transactions quarterly with central fiduciary agencies in the following reciprocal grouping, through the IFCS.

- <u>Investments</u>—Includes interest accruals, interest income and expense and amortization of premiums and discounts with the Bureau of the Public Debt.
- <u>Borrowings</u>—Includes loans receivable (including Capitalized interest receivable), interest receivable, and interest revenue from the Bureau of the Public Debt and Federal Financing Bank.
- <u>Federal Employees' Compensation Act transactions with DOL</u> Includes routine payments and accruals for actuarial liabilities.
- <u>Employee Benefit Program transactions with OPM</u>—Includes routine payments and post-retirement benefits related to the Federal Employees' Retirement System (FERS), the Civil Service Employees' Retirement System (CSRS), the Federal Employees' Life Insurance Program, and the Federal Employees' Health Benefits Program.

## **17.2 - Reconciliation Process**

The suggested methodology for reconciliation is as follows:

Determine the reconciliations required by OMB Circular A-136, Financial Reporting Requirements, dated June 3, 2008, as revised, and FMS' I TFM 2-4700.

- 1. The receiving agency compares its balances to the appropriate reciprocal category balances of the providing agency. This can be facilitated through the Oracle Discoverer Viewer generated IRAS Reports.
- 2. The receiving and providing agencies identify differences and reconcile their intragovernmental accounts balances.
- 3. For fiduciary transactions, the fiduciary entities (BPD, FFB, DOL and OPM) will make account balance information and other details available through the IFCS for the receiving agencies to reconcile amounts to their records. Specific procedures for these reconciliations are discussed below.
- 4. For other intragovernmental transactions, agencies should work together to establish the data needs and availability to facilitate the reconciliations.<sup>1</sup>

## 17.3 - Fiduciary Transaction Reconciliation Procedures

An authorized agency official should review the agency's reconciliation documents. Agencies should also have written standard operating procedures to direct and document the reconciliation process. Agencies are responsible for ensuring that the reconciled and agreed upon confirmed

<sup>&</sup>lt;sup>1</sup> Agencies should be sensitive about transmitting intragovernmental classified data.

balances are reported in the IFCS, the Closing Package, and in the agency's audited financial statements. If adjustments are made subsequent to the completion of the confirmations (during the audit process), agencies should revise reconciliations and confirmations and submit the updated data to FMS before November 15.

The following are fiduciary transaction procedures:

#### 17.3.1 - Investments in Treasury Securities with BPD

During October, BPD account balances as of September 30 will be available in the IFCS for all agencies investing in Government Account Series securities to reconcile and confirm. This confirmation will include accrual data and will be used to reconcile agency USSGL account balances and activity with BPD reporting. The Federal Investments Account Statements and other related information are available on BPD's website at

http://www.treasurydirect.gov/govt/reports/reports.htm. BPD

personnel will be available at (304) 480-5151 for questions regarding this reporting. Questions regarding FACTS I and agency reporting should continue to be directed to FMS.

## 17.3.2 - Borrowing from Treasury (BPD)

## Reconciliation of Loan Balances reported on the MTS – Table 6, Schedule C

At the end of each month, BPD reconciles its summary general ledger system and detailed subsidiary system with the Government's central accounting and reporting system. FMS forwards a copy of the Borrowings Query (STAR generated) report with the month end loan balances to the BPD. The Borrowings Query report is used by BPD to reconcile ending loan balances with information maintained by FMS. BPD reconciles the SF1151 (Nonexpenditure Transfer Authorization) transactions entered in its detailed subsidiary system and the balances in the summary general ledger system to FMS's generated Borrowings Query to ensure accuracy and completeness of information. Differences identified by this reconciliation are resolved by BPD. The Borrowings Query results are used to report on the MTS – Table 6, Schedule C.

# Reconciliation of Account Balances (receivables, payables, revenue, and expense) reported in *IFCS*:

At the end of each quarter, BPD submits a data file of the quarter end intragovernmental balances for loans receivable, interest receivable, and interest revenue to FMS from BPD's summary general ledger system. FMS uploads the data file in IFCS and the information is available at the beginning of the following quarter for all agencies to reconcile and confirm balances.

The borrowing agencies must reconcile and confirm each quarter in IFCS its USSGL account balances (2510 – Principal Payable, 2140 - Interest Payable, 2511, and 6310 - Interest Expense) with BPD's reciprocal USSGL account balances (1350 - Loans Receivable, 1340 - Interest Receivable, and 5312 - Interest Revenue) within the designated timeframe (refer to

http://fmsapps.treas.gov/ias for IFCS's open and close verification dates). Note: for gains and losses, see the paragraph below. If the agency's records do not agree to the BPD reported totals in IFCS, the agency is required to provide an explanation of its reporting based on each identified difference, i.e. accounting methodology difference, timing difference, accounting/reporting error, etc. Documented explanation and reconciliation should be sent, as applicable, for the differences to <u>borrowings@bpd.treas.gov</u>.

There is no provision for agencies who report gains and losses on disposition of BPD borrowings to report those transactions in IFCS. Therefore, agencies should omit gains and losses (on BPD borrowings only – not FFB borrowings) from IFCS. However, agencies should still report those gains and losses in their quarterly intragovernmental submissions to FMS, where they will be reported in IRAS.

To assist agencies in the reconciling process, agencies are able to view the detail transaction and summary reports published each month to the Borrowings website: http://www.publicdebt.treas.gov/bor/. Agencies that identify a difference in the account balances need to contact a BPD representative at (304) 480-7488 or <u>borrowings@bpd.treas.gov</u>.

The USSGL account balances to be reported in the agency's audited financial statements and in the Closing Package must also be submitted. This information will assist FMS in properly eliminating intragovernmental balances. Agencies must ensure that the balances confirmed using IFCS agree to the Closing Package reporting and agency's financial statements before submitting yearend data to FMS. In addition, agencies must comply with these reconciliation requirements before attempting Closing Package submissions or verifications.

## Reconciliation of Credit Reform Interest (Due and Credits/Earnings/Income):

Agencies that borrow from Treasury are required to calculate their interest income and expense. The BPD maintains the transactions and receives the interest payment to Treasury for both noncredit reform and credit reform programs and the interest credit portion for non-credit reform programs. The borrowing agencies are charged with providing the BPD with information detailing its calculation of interest expense for the fiscal period. The borrowing agencies compute interest and BPD verifies any discrepancies. These calculations will be used to substantiate the amounts reported in IPAC, which will in turn be used to post the interest received.

For credit reform programs, Financial Management Service (FMS) – Credit Accounting Branch oversees the interest income portion. Federal Agencies shall electronically submit an IPAC transaction charging 20X1880 (Credit Reform: Interest on Uninvested Funds) to receive the interest on uninvested funds. Federal Agencies must process these transactions by the last business day of the fiscal year. The IPAC is used to transfer funds from the agency's account 20X1880 to the billing agency's financing 4000 account series. Each IPAC should include a certification statement from the approving official that states, "I certify that the items listed herein are correct and proper for payment from and to the appropriation(s) designated." The

document must be received no later than the closing of the last workday at the end of the fiscal year. If the transaction is greater than \$100,000, the agency must notify the Credit Accounting Branch in advance via e-mail: <u>credit.accounting@fms.treas.gov</u>.

## 17.3.3 - Borrowings from Treasury (FFB)

## Reconciliation of amounts borrowed:

In reconciling with FMS, FFB will confirm outstanding loans receivable balances as of September 30, with partner agencies. FFB account balances as of September 30 will be available in the IFCS in October for all agencies to reconcile and confirm borrowings from FFB.

## Reconciliation of interest paid and accrued:

For borrowings with FFB, the FFB calculates interest due on federal agency borrowings (agencies may verify interest computations on the borrowings.) The program agencies are charged with providing the lending agency with information detailing their calculation of interest expense for the fiscal period. These calculations will be used to substantiate the amounts reported on the SF1081 (Voucher and Schedule of Withdrawals and Payments), which will in turn be used to post the interest received. Borrowing and lending agencies should confirm and reconcile interest amounts at the end of each fiscal year.

## Reconciliation of principal and interest between FFB and the borrowers:

The borrowing agency must confirm each FFB USSGL account balance with the borrower's reciprocal USSGL account balance in the IFCS. Agencies that identify a difference in the account balances should contact the FFB representative. If the agency records do not agree to the FFB report, the agency should provide an explanation or reconciliation, as applicable, for the differences. It is critical that the account balances reported on the confirmation are the same amounts reported in the agency's audited financial statements and in the Closing Package submission to FMS. This information will assist FMS in properly eliminating intragovernmental balances.

#### 17.3.4 - FECA Transactions with DOL

The liability amounts (including year-end accruals) for the fiscal year ended September 30 will be available in the IFCS during October. Agencies should provide the balances in the following Intragovernmental accounts in the IFCS:

- 6400F Benefit Expense
- 6850F Employer Contributions to Employee Benefit Programs Not Requiring Current-Year Budget Authority
- 2225F Unfunded FECA Liability
- 2215F Other Post-Employment Benefits Due and Payable

For the above accounts, it is critical that only those balances associated with the Federal Employees' Compensation Act are reported in the IFCS. You should exclude amounts relating to unemployment compensation. USSGL accounts 2650N and 7600N are not reported in the IFCS.

DOL will compare the amount your agency reports for accounts 6400F and 6850F to the amount recorded for your agency in DOL account 5400F - Benefit Program Revenue. The balance reported for your agency accounts 2225F and 2215F will be compared to the amount recorded for your agency in DOL account 1320F – Employment Benefit Contributions Receivable. If this comparison reveals material differences, DOL will contact the departmental contact to resolve the difference(s). Agencies will be expected to provide information to explain and reconcile any differences.

It is critical that the account balances reported on the confirmation equal the amounts reported in the agency's audited financial statements and in the Closing Package submission to FMS.

Annually, during the month of September, the Department of Labor's Chief Financial Officer sends a memorandum (with attachments) to the Chief Financial Officers of Executive Departments and Agencies subject to the CFO Act of 1990, GMRA Act of 1994 and the Accountability of Tax Dollars Act of 2002, which transmits the unaudited estimated FECA actuarial liability for the fiscal year ending September 30. For comparative purposes, the amounts for the preceding fiscal year are also presented. In addition, the Department's Office of the Inspector General issues the results of their audit of the Federal Workers' Compensation (FWC) liability during the month of October for the preceding fiscal year ending September 30. The audit report contains a schedule of actuarial liability by federal agency. Agencies are to report the FECA actuarial liability and changes in FECA actuarial liability in USSGL accounts 2650N and 7600N, respectively. DOL does not have corresponding accounts for agency accounts 2650N and 7600N.

## 17.3.5 - Employee Benefits Transactions with OPM

Employee Benefit Program transactions are separated into three categories - health, retirement, and life – and should be reconciled individually. The Employment Benefit Contribution Receivable and Benefit Program revenue figures for the fiscal year ended September 30 will be available in the IFCS in October. Agencies are required to provide the balances in the following intragovernmental accounts on the "Confirmation of Intragovernmental Account Balances" in the IFCS.

2213F Employer Contributions and Payroll Taxes Payable 6400F Benefit Expense

For account 2213F, agencies should only report balances related to the Federal civilian benefit programs (i.e. government contributions for Retirement, Health Benefits, and Life Insurance transactions) in IFCS.

OPM will compare the agency reported account 2213F balance to the amount recorded for the agency in OPM account 1320F Employment Benefit Contributions Receivable. The balance reported for agency account 6400F will be compared to the revenue recorded for each agency in OPM account 5400F - Benefit Program Revenue. If this comparison reveals material differences of \$250,000.00 or more, OPM will notify the departmental contact to resolve the difference(s). Agencies will be asked to provide information to explain and reconcile any differences.

## 17.4 - Non-Fiduciary Transaction Reconciliation Procedures

OMB requires verifying agencies to reconcile/confirm intragovernmental activity and balances quarterly with trading partners, resulting from non-fiduciary transactions, for the following reciprocal groupings (examples are not all inclusive).

- <u>Assets</u>—includes accounts receivable, advances to others, other assets.
- <u>Liabilities</u>—includes accounts payable, advances from others, other liabilities.
- <u>Revenue</u>—includes services, products, and goods provided to others.
- <u>Expenses</u>—includes operating expenses and future funded expenses.

## **17.5 - Reconciliation Differences**

Even when both verifying agencies' accounting records are accurate and current, there may be identifiable differences between the two records (the reconciliation should show that both set of records equal each other). Analyzing and determining the nature of the differences will require agencies to work together to exchange detailed information and other accounting records. It will also require agencies to understand each other's accounting procedures for identifying and recording transactions related to the activity. Differences identified during the quarterly reconciliation process should be adjusted in the subsequent period for accounting errors and current year timing differences. During the fourth quarter reconciliation process, Federal program agencies should make all adjustments before financial statements are issued. If adjustments are identified after financial statements are issued, Federal program agencies should notify Treasury (FMS). In turn, FMS will determine the impact of these adjustments to the Governmentwide financial statements. Business rules for intragovernmental transactions have been determined for Federal program agencies to observe when engaging in intragovernmental exchange activity. Refer to TFM Bulletin 2008-03, Intragovernmental Business Rules. The following are the different types of explanations for reconciliation differences. Recommended approaches to resolve the differences are also below. For guidance, refer to Appendix H, Explanation of Differences.

## Confirmed Reporting Differences

The category "confirmed reporting" is intended to indicate that an agency has verified the reported amounts and that the agency's documents are in agreement with its quarterly source documentation. However, both the trading partner and reporting agency should not indicate confirmed reporting for the same difference. This implies that the agency and trading partner have not reconciled. When this occurs, both the reporting agency and its trading partner will be required to provide FMS a plan of action to address the unresolved confirmed reporting difference. These confirmed reporting differences will be based on an established threshold to be determined by FMS. The requirements for the plan of action (including its due date) are included in the I TFM 2-4700, section 4706.30f; paragraph "Reporting Agency's Explanation of Reporting".

## Timing Difference- Prior Year (Beginning Balances Differences)

These differences will be in the beginning balances of balance sheet accounts. The materiality of the differences should be evaluated by each agency's CFO and IG relative to its financial statements. If the amounts are not material for either agency, the agencies should agree on adjustments to be made to correct the asset and/or liability balances. These adjustments could result in differences in revenue/expense accounts for the reconciliation period. If differences are material, the agencies should analyze the historical data and try to identify the transactions causing the differences. Once identified, the proper adjustments should be made by the appropriate agency.

## Timing Difference- Current / Prior Year (Timing of Recording Accruals)

In some cases, when a providing agency generates bills for services or when IPAC transactions are batch processed subsequent to the end of the period, there may be differences in activity and balances due to the timing of the receiving agency recording the transactions. Timing differences can also be caused by a receiving agency delay in reclassifying IPAC transactions into the proper accounts. IPAC reports and bills subsequent to the accounting period should be identified and reviewed, and the appropriate adjustments should be made in the proper accounting period. Adjustments should be made to accounts receivable/accounts payable for bills received after the end of the period that applies to the period. Agencies should communicate with each other to identify these timing differences. Timing differences may also arise when agencies have differing expense/revenue recognition periods.

#### Accounting Methodology Difference (Estimated Accruals)

In some cases, either the providing or receiving agency, or both, records an estimated accrual (receivable or payable) at the end of the period. If only one agency involved in a transaction has recorded the accrual, the other agency will need to record a corresponding amount in its records if the goods/services were received. If the accruals were calculated separately and differently, the agencies should work together to determine a methodology for both to use to ensure the same amount is recorded on both sets of records.

In cases where goods/services were not received (by the receiving agency) and the providing agency recorded unbilled revenue, these amounts should be identified as reconciling differences.

The following are three additional examples of differences due to Accounting Methodology

- **Differences In Accounting Standard Requirements**: (Accounting Methodology) Certain differences may be due to different accounting methods allowed by accounting standards. An example of this is the amortization of discounts and premiums. If one trading partner amortizes discounts/premiums using the interest method and the other trading partner uses the straight-line method, there will be an accounting policy difference.
- **Basis Of Accounting**: (Accounting Methodology) Certain differences may arise due to agencies using a different basis of accounting for reciprocal transactions. An example of this would be with the accounting for inventory. If a receiving agency inventories supplies and materials at average cost, there may be difficulty reconciling to the amount reported as sales by the providing agency.
- Sales under Long-term contract (greater than a fiscal year). If a providing agency uses the completed contract method to recognize sales on manufactured goods (and does interim shipments of goods as completed) and the

receiving agency recognizes the expense (or assets) as received, there would be a difference between the sales recorded by the providing agency (deferred credits should be recorded) and the expenses recorded by the receiving agency.

## Accounting /Reporting Error (Unrecorded Transactions)

Other causes of differences may be due to unrecorded transactions. Agencies should exchange detailed records and work together to analyze the data and identify differences attributable to unrecorded transactions. Agencies should also review IPAC reports and determine whether any transactions were not reclassified into the proper accounts. All differences should be identified and adjustments should be made in the appropriate agency's records.

## Accounting /Reporting Error (Other Differences)

There can be differences between receivables and payables between verifying agencies due to disputes, misunderstandings, or other issues. Verifying agencies should work together to resolve these types of issues. Adjusting entries should be recorded in the accounting records so amounts are in agreement. If verifying agencies cannot resolve the issues, there will be a difference. This should be clearly identified and explained on the reconciliation.

#### Timing Difference- Prior Year (Accounting Policy Differences)

There may be circumstances where differences cannot be resolved in the current accounting period. In these circumstances, verifying agencies should work together to understand and document the reasons for the differences. Where possible, verifying agencies should use consistent accounting treatments in these circumstances to eliminate any differences. Any differences that remain should be clearly explained on the final reconciliation/confirmation and quantified to the extent possible. The following are examples:

#### Unknown Differences

Agencies should only use the unknown difference explanation as a last alternative. Whenever an agency cannot verify an amount related to a difference, the unknown category is appropriate. When the final reconciliation is completed, it should contain explanations for all the differences. Verifying agencies should make adjustments to their accounting records for all resolvable differences in the subsequent period. Refer to Appendix G- *Additional Explanations* for a sample of the supplemental attachment.

For purchases/sales of goods and services, buyers and sellers should reconcile intragovernmental activity and balances by processes that result in seller revenue and deferred revenue amounts (and other amounts in the sellers balance sheet) reconciling with buyer cost and prepaid amounts (and other amounts in the buyer's balance sheet):

## 17.6 – Use of Central Accounting Data

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## Section 18 - Consolidation/Elimination

The primary focus of this guide is on transactions occurring between and within Federal verifying agencies. Verifying agencies prepare department wide consolidated financial statements and will prepare elimination entries for intradepartmental transactions within the verifying agencies based on this financial information. This guide does not include examples for elimination entries within verifying agencies. Agencies should develop procedures providing for the accurate and complete elimination of transactions occurring within the agency in their consolidated financial statements.

## Section 19 – Financial Reporting

Financial reports should be prepared in accordance with OMB Circular A-136, Financial Reporting Requirements, dated June 3, 2008. All transactions should be recorded and reported in the proper USSGL accounts. All USSGL accounts should be reported in accordance with the financial statement crosswalk(s) provided in this guide and the USSGL guidance on the FMS website.

As indicated in the Federal Accounting Standards Advisory Board (FASAB) Implementation Guide to Statement of Financing in Statement of Federal Financial Accounting Standards 7, agencies are to recognize and reflect costs associated with exchange revenue on the Statement of Net Cost and to recognize and reflect cost associated with non-exchange revenue on the Statement of Changes in Net Position. To facilitate proper reporting, agencies are required to designate the portion of expense captured as pertaining to exchange, or non-exchange revenue, on the appropriate financial statements in the Closing Package for yearend reporting.

#### Section 20 - Reciprocal Accounts Categories

Each agency should be able to account for Intragovernmental transactions and accumulate related activity and balances in the appropriate USSGL accounts. The reciprocal account categories delineated in this section are to be used by agencies to account for the intragovernmental transactions. Use of these reciprocal accounts will facilitate the Quarterly Intragovernmental Transactions Reconciliation process and reconciliation as of the financial statement preparation or final reconciliation date. The trading partner activity, between two agencies, within the reciprocal accounts, should reconcile. Agencies are encouraged to work with their trading partners to determine the accounts to be used to record accounting transactions for each type of activity transpiring between the agencies.

The "Reconciliation Reciprocal Account Categories Listing" is intended to provide category descriptions for Fiduciary and Non-Fiduciary transactions. For additional guidance, refer to the *Federal Intragovernmental Transactions Categories of Reciprocal U.S. Government Standard General Ledger Proprietary Accounts* table, Appendix A.

# 20.1 - Reconciliation of Reciprocal Account Categories

20.1 - Reconciliation of Reciprocal Account	
Fiduciary Transactions:	Non-Fiduciary Transactions:
<b>RC 01:</b> <u>Federal Investments/Debt</u> — (i.e.,	<b>RC 07</b> : <u>Appropriation of unavailable trust</u>
assets/liabilities related to principal,	or special fund receipts in/Appropriation
discount, premium and amortized debt).	of unavailable trust or special fund
discount, premium and amortized debt).	receipts out - (i.e., appropriated earmarked
BC 02. Interest Bassivable/Interest	receipts).
<b>RC 02:</b> <u>Interest Receivable/Interest</u>	receipts).
Payable - (i.e., assets/ liabilities related to	<b>BC 08.</b> Non avoarditure transform in of
interest receivable/payable).	<b>RC 08:</b> <u>Non-expenditure transfers-in of</u>
	unexpended appropriations and financing
RC 03: Federal Securities Interest	<u>sources-(</u> i.e., unexpended appropriations
Expense/Federal Securities Interest	and nonexpenditrue financing sources).
<u>Revenue</u> —(i.e., interest revenue/expense	
resulting from both exchange and	RC 09: Expenditure transfers-in of
nonexchange transactions.)	<u>financing sources – (</u> i.e., expenditure
	financing sources and expenditure
RC 05: Borrowings and Other Interest	transfers payable/ receivable).
Expense/Interest Revenue –	
(i.e., interest expense/revenue related to	RC 18: Transferred In/Out Without
BPD & FFB borrowings)	<u>Reimbursement</u> —
	(i.e., financing source transferred in/out
RC 06: Borrowings Losses/Gains –	without reimbursement).
(i.e., gains/losses on disposition of	
borrowings)	RC 22: Accounts Receivable - Accounts
	<u>Payable</u> — (i.e., assets/liabilities related to
RC 17: Loans Receivable/Payable— (i.e.,	accounts receivable/payable, and other
assets /liabilities related to BPD/FFB loans	liabilities).
receivable/payable.)	
	RC 23: Advances to Others and
RC 21: Benefit Program Contributions	Prepayments/Advances From Others and
Receivables and Payables	Deferred Credits — (i.e., assets/liabilities
— (i.e., assets/liabilities related to	related to advances, prepayments, and
employee benefits receivable/payable).	deferred credits).
employee benefits receivable, payable).	
RC 26: Benefit Program	RC 24: <u>Buy/Sell Costs/Revenue</u> —(i.e.,
<u>Costs/Revenues</u> — (i.e. exchange and	revenue/expense related to goods sold and
nonexchange revenue/expense related to	services rendered).
employee benefits)	
	RC 25: Imputed Costs/Imputed Financing
	Sources
	RC 27: Transfers Receivable/Payable—
	(i.e., assets/liabilities related to transfer
	expenditure receivable/payable).

## Note: RC 29 consists of USSGL accounts that do not eliminate against each other.

#### Section 21 - Examples of Accounting for and Reporting Transactions

Following are examples of the proprietary accounting entries and reporting requirements for various types of Intragovernmental transactions. Budgetary information will also need to be captured and recorded at the same time, as applicable, when the proprietary accounting entries are made. The transactions in this guide do not represent the complete accounting cycle for proprietary transactions related to the particular accounting event. (Complete scenarios of accounting events are at http://www.fms.treas.gov/ussgl). This guide only includes the parts of transactions that occur on both partner agencies' records. The guide does not include any budgetary transactions. *The examples are for illustrative purposes only and do not represent actual transactions*.

Currently, there are no reporting requirements for intragovernmental transactions involving "N" accounts to be recorded with a trading partner code (xx). However, agencies need a mechanism in place to reconcile their transaction. Agencies will need to report capitalized acquisitions from Government agencies in USSGL accounts 8801F, 8802F, 8803F and 8804F.

In the applicable examples, goods recorded as assets by the receiving agency, goods recorded as supplies inventory by the receiving agency, sale of equipment, and transfers is demonstrated with the trading partner code (xx). Each example is accompanied with a USSGL account crosswalk to the financial statement presentation. In addition, credit amounts/balances are in parenthesis (-). These transactions should be reported based on the USSGL account with the corresponding trading partner code identified in accordance with USSGL Documents and Agency Reporting Requirements for the FR.

#### 21.1 - Investments in Federal Securities Issued by the Treasury Department, BPD

Federal trust fund receipts and cash balances are invested in Treasury securities through the Bureau of the Public Debt (BPD). BPD also issues federal debt securities to the public and accounts for the public debt. BPD reports this activity (in summary) to the public and other interested users in the <u>Monthly Statement of Public Debt</u>. Note: Treasury securities purchased by agencies through non-governmental sources, such as private brokerage firms, should be reported as federal (i.e. with an "F" attribute). Agencies must inform BPD of these purchases within 3 calendar days, in accordance with the Intragovernmental Business Rules, TFM Bulletin 2007-03. BPD accounts for these securities as investments held by a federal agency when reporting to FACTS/GFRS, IFCS, and IRAS.

<u>*Treasury- managed trust funds*</u>: Federal trust funds are created by and maintained in accordance with the various Acts and Public Laws as enacted by Congress. BPD manages certain trust funds for program agencies. The Division of Federal Investments of BPD provides accounting, investment, and financial reporting services for the trust funds. This includes managing the

investments, maintaining related accounting records and supporting documentation, and preparing activity statements.

BPD is responsible for administering and monitoring the daily activities of the managed trust funds including receipts, investment and redemption activity, and calculation of interest. The trust fund program agencies are responsible for determining the nature, extent, and timing of disbursements to satisfy the objectives of the programs financed by the trust funds. The trust fund program agencies are also responsible for reporting to FMS.

*Federal agency managed funds:* Many program agencies are responsible for trust, revolving and other funds, and manage the purchase and sale of securities from Treasury through BPD. These program agencies are responsible for determining amounts to be invested and the terms of the investments. These agencies are responsible for reconciling periodic interest income from information provided by BPD.

The transactions illustrated in the following sections apply to all intragovernmental investments.

21.1.1 - Purchase of Investments from BPD

The purchase of an investment should be recorded at acquisition cost. The investment account should be charged with par value and a premium or discount recorded for the difference between acquisition cost and par value.

21.1.2 - Purchased at a Discount

Bureau of the Public Debt (trading partner code 20) issues a Treasury Security to the DOL Unemployment Trust Fund (trading partner code 16), a Treasury security with a par value of \$20,000. DOL purchases the security at discount for \$19,100.

Providing agency Bureau of the Public Debt		Departm	Receiving agency Department of Labor, Unemployment Trust Fund		
TC B127			TC B128		
1010	Fund Balance With Treasury	19,100	1610F (20)	Investments in U.S. Treasury Securities Issued by the Bureau of the Public Debt	20,000
2531F (16)	Discount on Securities	900	1611F	Discount on	

Providing agency Bureau of the Public Debt			Receiving agency Department of Labor, Unemployment Trust Fund		
	Issued by Federal Agencies Under General and Special Financing Authority		(20)	U.S. Treasury Securities Issued by the Bureau of the Public Debt	900
2530F(16)	Securities Issued by Federal Agencies Under General and Special Financing Authority	20,000	1010	Fund Balance With Treasury	19,100

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows: **RC 01: Federal Investments/Debt** 

Bureau of the	Amount	Department of	Amount	Difference
Public Debt		Labor		
2531F(16)-	900	1611F(20)-	(900)	0
Discount on		Discount on		
Securities Issued by		U.S. Treasury		
Federal Agencies		Securities		
Under General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
2530F(16)-	(20,000)	1610F(20)-	20,000	0
Securities Issued by		Investments in		
Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
TOTAL	(19,100)	TOTAL	19,100	0

21.1.3 - Purchased at a Premium

The Highway Trust Fund of the Department of Transportation (trading partner code 69) purchased an interest-bearing note for \$20,200 with a par value of \$20,000 and a premium of \$200.

The following entries should be recorded:

	Providing agenc	<b>y</b>			Receiving ag		
	Bureau of the Public Debt			Department of Transportation			1
TC B125				TC B126			
1010	Fund Balance With Treasury	20,200		1610F (20)	Investments in U.S. Treasury Securities Issued by the Bureau of the Public Debt	20,000	
2530F (69)	Securities Issued by Federal Agencies under General and Special Financing Authority		20,000	1612F (20)	Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	200	
2532F(69)	Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority		200	1010	Fund Balance With Treasury		20,200

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

# **RC 01: Federal Investments/Debt**

Bureau of the	Amount	Department of	Amount	Difference
Public Debt		Transportation		
2532F(69)-	(200)	1612F(20)-	200	0
Premium on		Premium on		
Securities Issued by		U.S. Treasury		
Federal Agencies		Securities		
Under General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
2530F(69)-	(20,000)	1610F(20)-	20,000	0
Securities Issued by		Investments in		

Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
TOTAL	(20,200)	TOTAL	20,200	0

21.1.4 - Purchased at Par Value

The Federal Highway Trust Fund, DOT (trading partner code 69) purchased a Treasury security at a par value of \$10,000.

The following entries should be recorded:

Providing agency Bureau of the Public Debt			Receiving agency Department of Transportation			l	
TC B123				TC B124			
1010	Fund Balance With Treasury	10,000		1610F (20)	Investments in U.S. Treasury Securities Issued by Public Debt	10,000	
2530F (69)	Securities Issued by Federal Agencies under General and Special Financing Authority		10,000	1010	Fund Balance With Treasury		10,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 01: Federal Investments/Debt**

Bureau of the	Amount	Department of	Amount	Difference
Public Debt		Transportation		
2530F(69)-	(10,000)	1610F(20)-	10,000	0
Securities Issued by		Investments in		
Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special Financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
TOTAL	(10,000)	TOTAL	10,000	0

21.1.5 - Purchase of Interest with a Security Purchased at Par Value

When a note or bond, bearing a stated semi-annual interest rate, is purchased on a date other than an interest payment date, the investing entity must purchase interest back to the last interest payment date. On the next interest payment date, the entity will receive an interest payment for the full six-month interest period. The Department of Transportation, Federal Highway Trust Fund (trading partner code 69), purchased a Treasury security at a par value of \$10,000 plus interest purchased of \$500.

The following entries sh	ould be recorded:
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	Providing agency			Receiving agency		
Bu	reau of the Public Deb	t	Department of Transportation			1
TC B123			TC B124			
<b>TC B109R</b>			<b>TC C109R</b>			
	Fund Balance 10,50	0	5311F (20)	Interest	500	
1010	With Treasury			Revenue-		
	-			Investment		
			1610F (20)	Investments	10,000	
6320F (69)	Interest			in U.S.		
	Expense on	500		Treasury		
	Securities			Securities		
				Issued by		
				Public Debt		
2530F (69)	Securities					
	Issued by	10,000	1010	Fund Balance		
	Federal			With Treasury		10,500
	Agencies			-		
	under General					
	and Special					
	Financing					
	Authority					

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows: **RC 01: Federal Investments/Debt** 

Bureau of the	Amount	Department of	Amount	Difference
Public Debt		Transportation		
2530F(69)-	(10,000)	1610 F (20)-	10,000	0
Securities Issued by		Investments in		
Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special Financing		Issued by the		

Authority		Bureau of the		
		Public Debt		
TOTAL	(10,000)	TOTAL	10,000	0

#### **RC 03: Federal Securities Interest Expense/Federal Securities Interest Revenue**

Bureau of the Public Debt	Amount	Department of Transportation	Amount	Difference
6320F(69)-Interest Expense on Securities	(500)	5311F(20)- Interest Revenue- Investments	500	0
TOTAL	(500)	TOTAL	500	0

#### 21.1.6 - Interest Income

Periodic interest payments are made to trust, revolving or other funds based on the terms of the securities. Most notes and bonds pay interest semi-annually. The following entries are to record the periodic interest paid by the Bureau of the Public Debt on a Treasury Security. The Civil Service Retirement and Disability Fund managed by OPM (trading partner code 24) received a semi-annual interest payment of \$5,000 on a Treasury security (trading partner code 20).

The following entries should be recorded:

Providing agency Bureau of the Public Debt			Receiving agency Office of Personnel Management		
TC B112			TC C109		
2140F (24)	Accrued Interest Payable	5,000	1010	Fund Balance With Treasury	5,000
1010	Fund Balance with Treasury	5,000	1340F (20)	Interest Receivable	5,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows: **RC 02: Interest Receivable/Interest Payable** 

Bureau of the Public Debt	Amount	Office of Personnel Management	Amount	Difference
2140F(24)-Accrued	5,000	1340F(20)-	(5,000)	0
Interest Payable		Interest		
		Receivable		

TOTAL 5,	5,000 T	TOTAL	(5,000)	0
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#### 21.1.7 - Interest Accruals

Refer to TFM Bulletin 2007-03, Intragovernmental Business Rules at

www.fms.treas.gov/TFM/vol1/07-03.pdf. Interest accruals should be calculated and recorded periodically in accordance with the investing agency's accounting policies and procedures. Interest should be accrued for amounts earned and unpaid at the cut-off date. Interest accrued on September 30 must be verified by the agencies with BPD records and any material differences resolved before submission of the Closing Package.<sup>2</sup> The following are the entries to record accrued interest on investments at September 30. The Centers for Medicare and Medicaid Services (trading partner code 75) has a Treasury bond purchased from the Bureau of the Public Debt (trading partner code 20) with a par value of \$10,000 and an interest rate of 10% payable on June 30 and December 31. As of September 30, accrued interest would be calculated as follows: *3 months* = *92 days/184 days x* (\$10,000 x 10%)/2 = \$250.

The following entries should be recorded:

Providing agency Bureau of the Public Debt			Receiving agency Centers for Medicare and Medicaid Services			Services	
TC B418				TC C418			
6320F(75)	Interest Expenses on Securities	250		1340F (20)	Interest Receivable	250	
2140F(75)	Accrued Interest Payable		250	5311F (20)	Interest Revenue – Investments		250

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## RC 02: Interest Receivable/Interest Payable

 $<sup>^{2}</sup>$  The Guide includes illustrative entries for the receipt and payment of interest and recognition of accrued interest receivable and payable. These entries illustrate the accounting that would be required, on a stand-alone basis, if the entity had not previously recognized any accrued interest.

For example, an investing entity credits USSGL A/C 5311 (F), Interest Income for \$5,000 on receipt of a semi-annual interest payment. This entry assumes that no portion of the semi-annual interest payment had previously been accrued as earned. However, if the investing entity had previously accrued \$4,000 of interest earned on this investment prior to receipt of the \$5,000 semi-annual interest payment, the required entry would include a debit to accrued interest receivable for \$1,000 and a credit to interest income for \$1,000,then debit cash and credit interest receivable for \$5,000.

Agency practices for the accrual of interest and accounting for interest received or paid may vary. The illustrative entries contained in the Guide should be considered in the context of agency practice and modified if necessary. In all cases, in accounting for interest, agencies should consider the methodology they use to account for interest earned, as well as accrued interest receivable and payable balances.

Bureau of the Public Debt	Amount	Centers for Medicare and Medicaid Services	Amount	Difference
2140F(75)-Accrued Interest Payable	(250)	1340F(20)- Interest Receivable	250	0
TOTAL	(250)	TOTAL	250	0

## RC 03: Federal Securities Interest Expense/Federal Securities Interest Revenue

Bureau of the Public Debt	Amount	Centers for Medicare and Medicaid Services	Amount	Difference
6320F(75)-Interest	250	5311F(20)-	(250)	0
Expense on		Interest		
Securities		Revenue-		
		Investments		
TOTAL	250	TOTAL	(250)	0

## 21.1.8 - Amortization of Premium or Discount

Refer TFM Bulletin 2007-03, Intragovernmental Business Rules at www.fms.treas.gov/TFM/vol1/07-03.pdf.

The agencies' amortized premiums and discounts should be calculated using the effective interest method (as outlined in SFFAS No. 1, Accounting for Select Assets and Liabilities) for Treasury notes and bonds. The straight-line method is used for Treasury Bills. Federal program agencies (FPA) are responsible for reconciling their totals with BPD's amount and BPD will assist in that reconciliation effort.

## 21.1.9 - Amortization of Premium

The Social Security Administration Federal Disability Insurance Trust Fund (trading partner code 28) purchased a Treasury security at a premium. The amortization of the premium for the current fiscal year is \$8,000.

Providing agency	Receiving agency
Bureau of the Public Debt	Social Security Administration
No TC	TC E117R
entry	

Providing agency Bureau of the Public Debt			Receiving agency Social Security Administration			
2533F(28)	Amortization of Discount and Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	8,000		5311F (20)	Interest Revenue- Investments	8,000
6320F(28)	Interest Expense on Securities		8,000	1613F (20)	Amortization of Discount and Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	8,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 01: Federal Investments/Debt**

Bureau of the	Amount	Social Security	Amount	Difference
Public Debt		Administration		
2533F(28)-	8,000	1613F(20)-	(8,000)	0
Amortization of		Amortization of		
Discount and		Discount and		
Premium on		Premium on		
securities issued by		U.S. Treasury		
Federal Agencies		Securities		
Under General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
TOTAL	8,000	TOTAL	(8,000)	0

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Bureau of the Public Debt	Amount	Social Security Administration	Amount	Difference
6320F(28)– Interest Expense on Securities	(8,000)	5311F(20)- Interest Revenue- Investments	8,000	0
TOTAL	(8,000)	TOTAL	8,000	0

## RC 03: Federal Securities Interest Expense/Federal Securities Interest Revenue

21.1.10 - Amortization of Discount

The Department of Commerce (trading partner code 13) purchased a Treasury security at a discount of \$10,000. The amortization for the fiscal year ended September 30 is \$5,000.

The following entries should be recorded:

Providing agency Bureau of the Public Debt			Receiving agency Department of Commerce				
				Department of Co	mmerce		
No TC				TC E117			
Entry							
6320F	Interest	5,000		1613F	Amortization of	5,000	
(13)	Expenses on			(20)	Discount and		
	Securities				Premium on		
					U.S. Treasury		
					Securities		
					Issued by the		
					Bureau of the		
					Public Debt		
2533F	Amortization of						
(13)	Discount and		5,000	5311F	Interest		
	Premium on		,	(20)	Revenue –		5,000
	Securities Issued			~ /	Investments		,
	by Federal						
	Agencies Under						
	General and						
	Special						
	Financing						
	Authority						

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 01: Federal Investments/Debt**

Bureau of the	Amount	Department of	Amount	Difference
Public Debt		Commerce		
2533F(13)-	(5,000)	1613F(20)-	5,000	0
Amortization of		Amortization of		
discount/premium		discount and		
on securities issued		premium on		
by Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special Financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
TOTAL	(5,000)	TOTAL	5,000	0

#### RC 03: Federal Securities Interest Expense/Federal Securities Interest Revenue

Bureau of the	Amount	Social Security	Amount	Difference
Public Debt		Administration		
6320F(13)-Interest	5,000	5311F(20)-	(5,000)	0
Expense on		Interest		
Securities		Revenue-		
		Investments		
TOTAL	5,000	TOTAL	(5,000)	0

21.1.11 - Sale of an Investment (at Book Value) with Unamortized Premium

The Highway Trust Fund, DOT (trading partner code 69) has a Treasury security with a par value of \$2,000 purchased with a premium of \$200. The security was redeemed for \$2,100 on September 30. \$100 was not amortized at the end of the period.

Providing agency Bureau of the Public Debt		D	Receiving agency Department of Transportation		
No TC			TC C122		
Entry					
2530F(69)	Securities Issued by Federal Agencies under General and Special Financing Authority, Net	2,000	1010	Fund Balance With Treasury	2,100
			1613F	Amortization of	100

Bu	Providing agency Bureau of the Public Debt			Receiving agency Department of Transportation		
2532F(69)	Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	200	(20)	Discount and Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt		
2533F(69)	Amortization of Discount and Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	100	1610F (20)	Investments in U.S. Treasury Securities Issued by the Bureau of the Public Debt	2,000	
1010	Fund Balance With Treasury	2,100	1612F (20)	Premium on U.S. Securities Issued by the Bureau of the Public Debt	200	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 01: Federal Investments/Debt**

Bureau of the Amount		Department of	Amount	Difference
Public Debt		Transportation		
2530F(69)-	2,000	1610F(20)-	(2,000)	0
Securities Issued by		Investments in		
Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special Financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
2532F(69)-Premium	200	1612F(20)-	(200)	0

on Securities Issued		Premium on		
by Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special Financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
2533F(69)-	(100)	1613F(20)-	100	0
Amortization of		Amortization of		
discount/premium		discount and		
on securities issued		premium on		
by Federal Agencies		U.S. Treasury		
Under General and		Securities		
Special Financing		Issued by the		
Authority		Bureau of the		
		Public Debt		
TOTAL	2,100	TOTAL	(2,100)	0

21.1.12 - Sale of a Security (with no Gain or Loss) with Unamortized Discount

Centers for Medicare and Medicaid Services (trading partner code 75) sold a Treasury security issued with a par value of \$5,000, original issue discount of \$600, and unamortized discount of \$300 for \$4,700.

<b>Providing agency</b> <b>Bureau of the Public Debt</b>			Receiving agency Centers for Medicare and Medicaid Services		
No TC entry			TC C124		
2530F (75) 2533F(75)	Securities Issued by Federal Agencies under General and Special Financing Authority Amortization of Discount and Premium on Securities Issued by Federal Agencies Under General and	5,000 300	1010 1611F (20)	Fund Balance With Treasury Discount on U.S. Treasury Securities Issued by the	4,700 600
	Special Financing Authority			Bureau of the Public Debt	

Providing agency Bureau of the Public Debt			Receiving agency Centers for Medicare and Medicaid Services		
2531F(75)	Discount on Securities Issued by Federal Agencies Under General and Special Financing Authority	600	1613F (20)	Amortizati on of Discount and Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	300
1010	Fund Balance With Treasury	4,700	1610F (20)	Investmen ts in U.S. Treasury Securities Issued by the Bureau of the Public Debt	5,000

# **RC 01: Federal Investments/Debt**

Bureau of the Public Debt	Amount	Centers for Medicare and Medicaid Services	Amount	Difference
2530F(75)-	5,000	1610F(20)-	(5,000)	0
Securities Issued		Investments in		
by Federal		U.S. Treasury		
Agencies Under		Securities		
General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
2531F(75)-	(600)	1611F(20)-	600	0
Discount on		Discount on		
Securities Issued		U.S. Treasury		
by Federal		Securities		

Agencies Under		Issued by the		
General and		Bureau of the		
Special Financing		Public Debt		
Authority				
2533F(75)-	300	1613F(20)-	(300)	0
Amortization of		Amortization of		
discount/premium		discount and		
on securities		premium on		
issued by Federal		U.S. Treasury		
Agencies Under		Securities		
General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
TOTAL	4,700	TOTAL	(4,700)	0

21.1.13 - Sale of an Investment with a Gain

The Employees' Life Insurance Fund managed by OPM (trading partner code 24) sells a Treasury security with a par value of \$50,000. The security was purchased with a premium of \$6,000. The security was sold for \$56,000. The unamortized premium balance was \$4,000 at the time of the sale.

Bı	Providing age			Emr	Receiving a bloyees' Life Ins		ınd
No TC Entry				TC C602			
2530F (24)	Securities Issued by Federal Agencies under General and Special Financing Authority	50,000		1010	Fund Balance With Treasury	56,000	
2532F(24)	Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	6,000		1612F (20)	Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt		6,000
6320F(24)	Interest Expense on Securities	4,000		1613F (20)	Amortizatio n of Discount and Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	4,000	
2533F(24)	Amortization of Discount and Premium on Securities Issued by		4,000	1610F (20)	Investments in U.S. Treasury Securities Issued by		50,000

Providing agency Bureau of the Public Debt			Receiving agency Employees' Life Insurance Fund		
	Federal	-		the Bureau	
	Agencies			of the	
	Under			Public Debt	
	General and				
	Special				
	Financing				
	Authority				
			7111F	Gains on	
1010	Fund Balance		(20)	Disposition	4,000
	With Treasury	56,000		of	
	-			Investments	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 01: Federal Investments/Debt**

Bureau of the Public Debt	Amount	<b>Employees'</b> Life Insurance	Amount	Difference
		Fund		
2530F(24)-	50,000	1610F(20)-	(50,000)	0
Securities Issued		Investments in		
by Federal		U.S. Treasury		
Agencies Under		Securities		
General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
2532F(24)-	6,000	1612F(20)-	(6,000)	0
Premium on		Premium on		
Securities Issued		U.S. Treasury		
by Federal		Securities		
Agencies Under		Issued by the		
General and		Bureau of the		
Special Financing		Public Debt		
Authority				
2533F(24)-	(4,000)	1613F(20)-	4,000	0
Amortization of		Amortization of		
discount/premium		discount and		
on securities		premium on		
issued by Federal		U.S. Treasury		
Agencies Under		Securities		
General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		

TOTAL	52,000	TOTAL	(52,000)	0
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## **RC 03: Federal Securities Interest Expense/Federal Securities Interest Revenue**

Bureau of the Public Debt	Amount	Employees' Life Insurance Fund	Amount	Difference
6320F(24)- Interest Expense on Securities	4,000	7111F(20)- Gains on Disposition of Investments	(4,000)	0
TOTAL	4,000	TOTAL	(4,000)	0

21.1.14 - Sale of an Investment with a Loss and Unamortized Premium

The Employees' Life Insurance Fund managed by OPM (trading partner code 24) sells a Treasury security with a par value of \$50,000 that was purchased with a premium of \$6,000. The security is sold for \$48,000 and the unamortized premium balance was \$3,000.

]	Providing agency Bureau of the Public Debt		Em	Receiving age ployees' Life Insu	•
No TC Entry			TC C604		
2530F (24)	Securities Issued by Federal Agencies under General and Special Financing Authority	50,000	1010	Fund Balance With Treasury	48,000
2532F (24)	Premium on Securities Issued by Federal Agencies Under General and Special Financing	6,000	1613F (20)	Amortization of Discount and Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	3,000

Providing agency Bureau of the Public Debt Authority			Receiving agency Employees' Life Insurance Fund			d
2533F (24)	Amortization of Discount and Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	3,000	7211F (20)	Losses on Disposition of Investments	5,000	
6320F (24)	Interest Expense on Securities	5,000	1610F (20)	Investments in U.S. Treasury Securities Issued by the Bureau of the Public Debt		50,000
1010	Fund Balance With Treasury	48,000	1612F (20)	Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt		6,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

# **RC 01: Federal Investments/Debt**

Bureau of the Public Debt	Amount	Employees' Life Insurance	Amount	Difference
		Fund		
2530F(24)-	50,000	1610F(20)-	(50,000)	0
Securities Issued		Investments in		
by Federal		U.S. Treasury		
Agencies Under		Securities		
General and		Issued by the		
Special Financing		Bureau of the		

Authority		Public Debt		
2532F(24)-	6,000	1612F(20)-	(6,000)	0
Premium on		Premium on		
Securities Issued		U.S. Treasury		
by Federal		Securities		
Agencies Under		Issued by the		
General and		Bureau of the		
Special Financing		Public Debt		
Authority				
2533F(24)-	(3,000)	1613F(20)-	3,000	0
Amortization of		Amortization of		
discount/premium		discount and		
on securities		premium on		
issued by Federal		U.S. Treasury		
Agencies Under		Securities		
General and		Issued by the		
Special Financing		Bureau of the		
Authority		Public Debt		
TOTAL	53,000	TOTAL	(53,000)	0

## RC 03: Federal Securities Interest Expense/Federal Securities Interest Revenue

Bureau of the	Amount	Employees'	Amount	Difference
Public Debt		Life Insurance		
		Fund		
6320F(24)-	(5,000)	7211F(20)-	5,000	0
Interest		Losses on		
Expense on		Disposition of		
Securities		Investments		
TOTAL	(5,000)	TOTAL	5,000	0

#### 21.2 - Borrowings from Treasury (BPD)

Federal agencies that have legal authority, granted by Congress through legislative borrowing authority, may borrow funds from the Department of Treasury for use as outlined in the legislation, i.e. student loans, flood insurance, etc. The Bureau of the Public Debt's borrowings program represents the Department of the Treasury's role in the federal loan program. The Bureau of the Public Debt maintains the accounts and detail records for the loan transactions and the related interest receivable and revenue between the Department of the Treasury and other federal agencies.

## 21.2.1 – Proceeds from Borrowing

The Department of Education (trading partner code 91) has borrowing authority to borrow from the Department of Treasury. The agency initiates a borrowing for \$200,000 in GWA to finance student loans. The Bureau of the Public Debt approves the transaction in GWA to authorize the funds transfer.

The following entries should be recorded:

Providing agency Bureau of the Public Debt			Receiving agency Department of Education				
No TC				TC A156			
Entry							
1350F(91)	Loans Receivable	200,000		1010	Fund Balance with Treasury	200,000	
2985F(99)	Liability for Non-		200,000	2510F(20)	Principal		
	Entity Assets Not				Payable to the		200,000
	Reported on the				Bureau of the		
	Statement of				Public Debt		
	Custodial Activity						

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

**RC 17: Loans Receivable/Payable** 

Bureau of the Public Debt	Amount	Department of Education	Amount	Difference
1350F(91)-Loans Receivable	200,000	2510F(20)- Principal Payable to the Bureau of the Public Debt	(200,000)	0
TOTAL	200,000	TOTAL	(200,000)	0

21.2.2 Disposition of Borrowings with Capitalized Interest

USSGL Accounts 1351, Capitalized Loan Interest Receivable—Non-Credit Reform, and 2511, Capitalized Loan Interest Payable—Non-Credit Reform, were created for FY 2008 in order to segregate capitalized interest receivable/payable on non-credit reform loans from regular interest on loans receivable. Capitalized interest takes on the characteristics of loan principal and therefore should be tracked separately.

1. To record the capitalization of loan interest payable of \$500 (FFB) and receivable of \$500 (BPD) on the interest payment due date, after to accrual of expenses incurred and not yet paid (FFB) and revenue from Federal Sources (BPD)

Note: refer to the complete USSGL Scenario at

http://www.fms.treas.gov/ussgl/approved\_scenarios/Disposition\_of\_Borr\_w\_Cap\_Interest\_Aug2008.pdf

Providing agency Federal Financing Bank				Receiving agency Bureau of Public Debt			
<b>FFB</b> (TC – B440)				<b>BPD</b> (TC – C444)			
2140	Accrued Interest Payable	500		1351	Capitalized Loan Interest Receivable – Non-Credit Reform	500	
2511	Capitalized Loan Interest Payable – Non-Credit Reform		500	1340	Interest Receivable		500

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## 21.2.3 - Interest Accruals

The Small Business Administration (trading partner code 73) accrues interest of \$80,000 on its borrowings from the Bureau of the Public Debt under the Credit Reform Act.

Providing agency Bureau of the Public Debt			Receiving agency Small Business Administration			l	
TC C416				TC B418			
1340F(73)	Interest Receivable	80,000		6310F(20)	Interest Expenses on Borrowing From the Bureau of the Public Debt and/or the Federal Financing Bank	80,000	
5312F(73)	Interest Revenue – Loans Receivable/		80,000	2140F(20)	Accrued Interest Payable		80,000

Providing agency Bureau of the Public Debt	Receiving agency Small Business Administration		
Uninvested			
Funds			

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## RC 02: Interest Receivable/Interest Payable

Bureau of the Public Debt	Amount	Small Business Administration	Amount	Difference
1340F(73)-Interest	80,000	2140F(20)-	(80,000)	0
Receivable		Accrued		
		Interest Payable		
TOTAL	80,000	TOTAL	(80,000)	0

#### RC 05: Borrowings and Other Interest Expense/Interest Revenue

Bureau of the Public Debt	Amount	Small Business Administration	Amount	Difference
5312F(73)-Interest	(80,000)	6310F(20)-	80,000	0
Revenue-Loans		Interest		
Receivable/Univested		Expenses on		
Funds		Borrowing		
		From the		
		Bureau of the		
		Public Debt		
		and/or the		
		Federal		
		Financing		
		Bank		
TOTAL	(80,000)	TOTAL	80,000	0

#### 21.2.4 - Interest Payments

The Department of Agriculture, Rural Development Program, (trading partner code 12) pays a periodic interest payment of \$60,000 to the Bureau of the Public Debt that was previously accrued. The agency enters the payment transaction in the IPAC system.

Providing agency	Receiving agency
Bureau of the Public Debt	Department of Agriculture
No TC	TC B112

Providing agency Bureau of the Public Debt				Receiving agency Department of Agriculture			
<b>Entry</b> 2980F(99)	Custodial Liability	60,000		2140F(20)	Accrued Interest Payable	60,000	
1340F(12)	Interest Receivable		60,000	1010	Fund Balance with Treasury		60,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Bureau of the Public Debt	Amount	Department of Agriculture	Amount	Difference
1340F(12)-Interest	(60,000)	2140F(20)-	60,000	0
Revenue-Loans		Interest		
Receivable/Uninvested		Expenses on		
Funds		Borrowings		
		from Bureau of		
		the Public Debt		
TOTAL	(60,000)	TOTAL	60,000	0

21.2.5 - Principal Payments

The Department of Education (trading partner code 91) borrowed \$200,000 from the Bureau of the Public Debt to finance student loans and is presently repaying \$10,000 of the borrowing at the end of the first fiscal year. The agency initiates the repayment transaction in GWA and the Bureau of the Public Debt approves the transaction to transfer the funds.

Providing agency	Receiving agency		
Bureau of the Public Debt	Department of Education		
No TC Entry	TC B121		
2985F(99) Liability for Non- 10,000	2510F(20) Principal 10,000		
Entity Assets Not	Payable to the		
Reported on the	Bureau of the		
Statement of	Public Debt		
Custodial Activity	Treasury		

Providing agency		Receiving agency			
Bureau of the Public Debt		Department of Education			
1350F(91)	Loans Receivable	10,000	1010	Fund Balance with Treasury	10,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

#### **RC 17: Loans Receivable/Payable**

Bureau of the Public Debt	Amount	Department of Education	Amount	Difference
1350F(91)-Loans	(10,000)	2510F(20)-	10,000	0
Receivable		Principal		
		Payable to the		
		Bureau of the		
		Public Debt		
TOTAL	(10,000)	TOTAL	10,000	0

21.2.6 – Interest Income Transactions with FMS, Credit Accounting Branch (CAB)

FMS, Credit Accounting Branch records monthly accruals based on prior year disbursement(s) from each agency. CAB uses the straight-line amortization method to record these monthly accruals. All accruals are reversed at year-end prior to recording the actual IPAC transactions.

The following entries should be recorded

## **RC 05: Borrowings and Other Interest Expense/Interest Revenue**

Treasury	Providing agency Financial Management Service		Receiving agency	
TC B322		TC C214		
6330F(xx)	Other Interest Expenses xxx	1340F(20)	Interest xxx Receivable	
2140F(xx)	Accrued xxx Interest Payable	5312F(20)	Interest Revenue	XXX

Federal Agencies shall electronically submit an IPAC transaction charging 20X1880 to receive the interest on uninvested funds. When cash receipts exceed outlays or when an agency does not disburse all of its borrowings, these balances are held in the Treasury and earn interest. The

interest earned on these balances is disbursed from 20X1880. At year-end, agencies submit their IPAC to Treasury.

The following entries should be recorded:

Providing agency Treasury, Financial Management Service			Receiving agency			
TC B109			TC C109			
6330F(xx)	Other Interest Expenses xxx		1010	Fund Balance with Treasury	XXX	
1010	Accrued Interest Payable	XXX	5312F(20)	Interest Revenue		XXX

#### 21.3 - Borrowings from Treasury (FFB)

The Federal Financing Bank was established by Congress in order "to assure coordination of federal and federally assisted borrowing programs with the overall economic and fiscal policies of the U.S. Government, to reduce the cost of federal and federally assisted borrowing from the public, and to assure that such borrowings are financed in a manner least disruptive of private financial markets and institutions." The Bank was given broad statutory authority to finance obligations issued, sold, or guaranteed by federal agencies so that the Bank could meet these debt management objectives. The Federal Finance Bank has legislative authority to borrow from the Department of the Treasury to engage in lending to various federal entities through the purchase of agency financial assets, the acquisition of agency debt securities and by providing direct loans on behalf of the agency. The same methodology for recording, tracking and reporting proceeds from borrowing, interest payments, interest accruals and repayments for federal intragovernmental loans should be used for Department of the Treasury, BPD and FFB loans. However, FFB recognizes gains and losses on loans, in addition to recording a liability instead of a custodial account for its lending program.

21.3.1 - Proceeds from Borrowing

The Department of Education (trading partner code 91) borrows \$200,000 from the Federal Financing Bank to finance student loans.

Providing agency Federal Financing Bank			Receiving agency Department of Education				
TC C408				TC A156			
1350F (91) 1010	Loans Receivable Fund Balance With Treasury	200,000	200,000	1010 2520F(20)	Fund Balance With Treasury Principal Payable to the Federal Financing Bank	200,000	200,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 17: Loans Receivable/Payable**

Federal Financing	Amount	Department of	Amount	Difference
Bank		Education		
1350F(91)-Loans	200,000	2520F(20)-	(200,000)	0
Receivable		Principal		
		Payable to the		
		Federal		
		Financing Bank		
TOTAL	200,000	TOTAL	(200,000)	0

21.3.2 - Interest Payments

The Department of Agriculture, Rural Development Program, (trading partner code 12) pays a periodic interest payment of \$60,000 to FFB that was not previously accrued.

	Providing agency Federal Financing Bank		I	Receiving agency Department of Agriculture		
TC C109			TC B109	•		
	Fund Balance With	60,000	6310F	Interest		
1010	Treasury		(20)	Expenses on 60,000		
				Borrowing		
				From the		
				Bureau of		
				the Public		
				Debt and/or		
				the Federal		

Providing agency Federal Financing Bank			Receiving agency Department of Agriculture		
5312	Interest Revenue –			Financing Bank	
F (12)	Loans Receivable/Uninvest ed Funds	60,000	1010	Fund Balance With Treasury	60,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Federal Financing	Amount	Department of	Amount	Difference
Bank		Agriculture		
5312F(12)-Interest	(60,000)	6310F(20)-	60,000	0
Revenue-Loans		Interest		
Receivable/Uninvested		Expenses on		
Funds		Borrowing		
		From the		
		Bureau of the		
		Public Debt		
		and/or the		
		Federal		
		Financing Bank		
TOTAL	(60,000)	TOTAL	60,000	0

#### 21.3.3 - Interest Accruals

The Small Business Administration (trading partner code 73) accrues interest of \$80,000 on its borrowings from the Federal Financing Bank..

Providing agency Federal Financing Bank			Sn	Receiving agency Small Business Administration		
TC C416			TC B418		80,000	
1340F (73)	Interest Receivable	80,000	6310F (20)	Interest Expenses on		

				Borrowing From the Bureau of the Public Debt and/or the Federal Financing Bank	
5312F (73)	Interest Revenue – Loans	80,000	2140F (20)	Accrued Interest	
	Receivable/Unin vested Funds			Payable	80,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

#### RC 02: Interest Receivable/Interest Payable

Federal Financing	Amount	Small Business	Amount	Difference
Bank		Administration		
1340F(73)-Interest	80,000	2140F(20)-	(80,000)	0
Receivable		Accrued		
		Interest Payable		
TOTAL	80,000	TOTAL	(80,000)	0

## **RC 05: Borrowings and Other Interest Expense/Interest Revenue**

Federal Financing	Amount	Small Business	Amount	Difference
Bank		Administration		
5312F(73)-Interest	(80,000)	6310F(20)-	80,000	0
Revenue-Loans		Interest		
Receivable/Univested		Expenses on		
Funds		Borrowing		
		From the		
		Bureau of the		
		Public Debt		
		and/or the		
		Federal		
		Financing		
		Bank		
TOTAL	(80,000)	TOTAL	80,000	0

## 21.3.4 - Principal Payments

The Department of Education (trading partner code 91) borrows \$200,000 from the Federal Financing Bank to finance student loans and repays \$10,000 at the end of the first fiscal year.

The following entries should be recorded:

Providing agency Federal Financing Bank		I	Receiving age Department of Ec	-		
TC C408R			TC A156R			
1010	Fund Balance 10,000 with Treasury		2520F (20)	Principal Payable to Federal Finance Bank	10,000	
1350F (91)	Loans Receivable	10,000	1010	Fund Balance With Treasury		10,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

#### **RC 17: Loans Receivable/Payable**

Federal Financing Bank	Amount	Department of Education	Amount	Difference
1350F(91)-Loans Receivable	(10,000)	2520F(20)- Principal Payable to the Federal Finance Bank	10,000	0
TOTAL	(10,000)	TOTAL	10,000	0

## **RC 17: Loans Receivable/Payable**

Federal Financing	Amount	Bureau of	Amount	Difference
Bank		Public Debt		
2511F(20)-	(500)	1351F(20)-	500	0
Capitalized Loan		Capitalized		
Interest Payable –		Loan Interest		
Non-Credit Reform		Receivable –		
		Non-Credit		
		Reform		
TOTAL	(500)	TOTAL	500	0

## 21.3.5 - Gains on the Disposition of FFB Loans

The Department of Agriculture (trading partner code 12) prepays (early disposition) a \$50,000 FFB loan for \$48,000 cash (gain of \$2,000).

Providing agency Federal Financing Bank			Receiving agency Department of Agriculture				
No TC entry				No TC entry			
1010	Fund Balance With Treasury	48,000		2520F(20)	Principal Payable to the Federal Financing Bank	50,000	
7212F(12)	Losses on Disposition of Borrowings	2,000		1010	Fund Balance With Treasury		48,000
1350F(12)	Loans Receivable		50,000	7112F(20)	Gains on Disposition of Borrowings		2,000

The following entries should be recorded:

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 17: Loans Receivable/Payable**

Federal Financing Bank	Amount	Department of Agriculture	Amount	Difference
1350F(12)-Loans Receivable	(50,000)	2520F(20)- Principal Payable to the Federal Financing Bank	50,000	0
TOTAL	(50,000)	TOTAL	50,000	0

#### **RC 06: Borrowings-Losses/Gains**

Federal Financing	Amount	Department of	Amount	Difference
Bank		Agriculture		

7212F(12)-Losses	2,000	7112F(20)-	(2,000)	0
on Disposition of		Gains on		
Borrowings		Disposition of		
_		Borrowings		
TOTAL	2,000	TOTAL	(2,000)	0

21.3.6 - Losses on the Disposition of FFB Loans

The Department of Agriculture (trading partner code 12) prepays a \$50,000 FFB loan for \$54,000 (loss of \$4,000).

The following entries should be recorded:

Providing agency Federal Financing Bank			D	Receiving age epartment of Ag	·	
No TC			No TC			
entry			entry			
1010	Fund Balance 54,000 With Treasury		2520F(20)	Principal Payable to the Federal Financing Bank	50,000	
1350F(12)	Loans Receivable	50,000	7212F(20)	Losses on Disposition of Borrowings	4,000	
7112F(12)	Gains on Disposition of Borrowings	4,000	1010	Fund Balance With Treasury		54,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

<b>RC 17: Loans Receivable/Payable</b>
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Federal Financing	Amount	Department of	Amount	Difference
Bank		Agriculture		
1350F(12)-Loans	(50,000)	2520F(20)-	50,000	0
Receivable		Principal		
		Payable to the		

		Federal Financing Bank		
		Financing Dank		
TOTAL	(50,000)	TOTAL	50,000	0

#### **RC 06: Borrowings-Losses/Gains**

Federal Financing Bank	Amount	Department of Agriculture	Amount	Difference
7112F(12)-Gains on Disposition of Borrowings	(4,000)	7212F(20)- Losses on Disposition of Borrowings	4,000	0
TOTAL	(4,000)	TOTAL	4,000	0

## 21.4 - Transactions with the DOL Relating to the FECA

The Federal Employees' Compensation Special Benefit Fund was established under the authority of the Federal Employees' Compensation Act (FECA). The FECA Special Benefits Fund pays for income lost and medical costs for Federal civilian employees injured on the job, employees who have incurred a work-related occupational disease and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease.

The FECA Special Benefits Fund pays benefits on behalf of Federal entities as costs are incurred and bills (charges back) the entity annually (August 15) for the costs incurred during the previous 12-month period ended June 30 (July 1 – June 30). Federal entities fund the FECA payments through appropriations or operating revenues. For appropriated funds, the payment is due at the beginning of the second fiscal year after receipt of the bill (approximately 15 months). These liabilities due to the FECA Special Benefits Fund are recorded by the entities as unfunded (if annual appropriations are used) at the time of receipt of the bill. The liability amounts (including accruals) are provided by the DOL (on its website) by the 5<sup>th</sup> business day following the end of the preceding quarter.

"Government Corporations" are billed an administrative fee – fair share. The fair share fee is recorded as an operating expense in the fiscal year billed.

Federal entities with annual appropriations should recognize the unfunded liability for the charge backs at the time of receipt of the bill. The amount recorded should equal the amount billed by DOL. Generally, entities with no-year appropriations should recognize a funded liability and the funding availability at the time of the receipt of the chargeback from DOL. Generally entities with no-year appropriations should recognize a funded liability at the time of the receipt of the chargeback from DOL. Generally entities with no-year appropriations should recognize a funded liability at the time of the receipt of the chargeback from DOL.

On or before August 15 of each year, DOL submits a yearly billing (chargeback) report to Federal entities. The report is entitled *Notification of Workers' Compensation Cost Incurred on Your Behalf* (annual chargeback report) and covers the preceding 12-month period ended June 30 (July 1 through June 30). Additionally, each entity receives a quarterly Detailed Chargeback Report. The quarterly report provides a detailed listing of amounts paid by the FECA fund from the beginning of the current program year through the end of the quarter. The current year FECA expense and total liability will be calculated using information contained in these reports.

In general, the FECA expense and liability is calculated as follows:

## Accrued FECA Liability:

The amount of accrued FECA liability (unfunded) for the year ended September 30, 2005 should equal:

Add: Annual FECA Chargeback Report for the period July 1, 2003 through June 30, 2004.

Add: Annual FECA Chargeback Report for the period July 1, 2004 through June 30, 2005.

Add: Quarterly FECA Chargeback Report for the quarter ended September 30, 2005.

FECA Expense:

The current year expense should equal:

Add: Annual FECA Chargeback Report for the period July 1, 2004 through June 30, 2005.

Add: Quarterly FECA Chargeback Report for the quarter ended September 30, 2005\*

Less: Quarterly FECA Chargeback Report for the quarter ended September 30, 2004

When the agencies receive budget authority to pay DOL for the accrued FECA costs, the unfunded FECA liability should be reclassified to funded liability. The funded liability will be reduced when the payment of the chargeback is made to DOL-FECA. Federal entities with no year appropriations should record a funded liability upon receipt of the billing from DOL. Annually, Federal entities are allocated the portion of the long term FECA actuarial liability attributable to the entity. The liability is calculated to estimate the expected liability for death, disability, medical and miscellaneous costs for approved compensation cases. The liability amounts and the calculation methodologies are provided by DOL to the entities by September 15. However, the actuarial liability is not part of the intragovernmental elimination process or the IFCS.

Each entity should record its portion of the FECA actuarial liability based on amounts provided by DOL. Each year, entities should record the change in the actuarial liability. The entity's actuarial liability balance should equal the amounts provided by DOL. The expense incurred for

the year should equal the difference between the current year's liability and the liability for the previous year.

21.4.1 - FECA Liability and FECA Actuarial Liability Transactions - Example

The Department of Justice (trading partner code 15) received the following reports/information from the Department of Labor (trading partner code 16):

I.	Quarterly FECA Chargeback Report: July 1, 2002 - September 30, 2002 July 1, 2003 - September 30, 2003*	\$4,000 \$3,000	
II.	Notification of Workers Compensation Cost Incurred on Behalf by DOL Employment Standard Administration R (Annual FECA Chargeback Report):		
	July 1, 2001 – June 30, 2002 \$1	5,000 8,000 0,000	
III.	Additional Accrual Information:		
	(From FY 2002 DOL web page) Allocation of Accrued Benefits – September 30, 2002 Allocation of Overpayment Receivables – September 30	, 2002	\$1,000 (\$600)
	(From FY 2003 DOL web page) Allocation of Accrued Benefits – September 30, 2003 Allocation of Overpayment Receivables – September 30	, 2003	\$1,350 (\$800)
IV.	Fair Share (Administrative Fee) – Due in FY 2004		\$5,000
V.	DOL Estimates of Total FECA Future Liabilities Report	:	
	Fiscal year 2002 Fiscal year 2003	\$140,000 \$160,000	
VI.	Accrued FECA liability for fiscal year 2003 (prior year t	rial balance)	\$37,400

The following sections provide the fiscal year 2002 beginning trial balance, accounting entries, pre-closing trial balance and financial statements for DOJ (partner code 15) and DOL (partner code 16) based on the above information.

Accrued FECA Liability and Expense: Federal entities receive FECA chargeback reports from DOL and record accruals for the unfunded FECA liability and expense incurred during the

current fiscal year. (If the entity has no year appropriations, the FECA liability would be funded). DOL publishes FECA liability information including amounts for the allocation of accrued benefits and allocation of overpayment receivables for all agencies on the DOL/OCFO website: http://wwwdol.gov/ocfo/publications.html

#### **Department of Justice Example:**

DOJ unfunded FECA liability and FECA expense for fiscal year 200 3 are calculated as follows:

Annual FECA Chargeback for 7/1/01 - 6/30/02 Annual FECA Chargeback for 7/1/02- 6/30/03 Quarterly FECA Chargeback for 7/1/03- 9/30/03* Unfunded FECA Liability for fiscal year 2003 (before Allocations)	18,000.00 20,000.00 3,000.00 41,000.00
Allocation of Accrued Benefits as of 9/30/03	1,350.00
Allocation of Overpayment Receivables as of 9/30/03	(800.00)
Unfunded FECA Liability for fiscal year 2003	41,550.00
Unfunded FECA Liability for fiscal year 2002(before Allocations)	37,000.00
Allocation of Accrued Benefits as of 9/30/02	1,000.00
Allocation of Overpayment Receivables as of 9/30/02	(600.00)
Unfunded FECA Liability for fiscal year 2002	37,400.00
FY 2003 Unfunded FECA benefit expense	4,150.00
Annual FECA Chargeback for 7/1/02 - 6/30/03	20,000.00
Quarterly FECA Chargeback for 7/1/02 - 9/30/02	(4,000.00)
Quarterly FECA Chargeback for 7/1/03 - 9/30/03	3,000.00
Net Allocation of Accrued Ben/Overpayment Rec. as of 9/30/03	550.00
Net Allocation of Accrued Ben/Overpayment Rec. as of 9/30/02	400.00
Fiscal Year 2003 total FECA expense	19,550.00

# Proprietary entry to appropriate the Annual FECA Chargeback 7/1/00 – 6/30/01:

Providing agency Department of Labor	Receiving agency Department of Justice			
No Entry	TC A104			
	1010 Fund Balance 15,000 With Treasury			
	3101 Unexpended Appropriations 15,0	000		

Providing agency	Receiving agency
Department of Labor	Department of Justice
	– Appropriations Received

Entry to reclassify unfunded accrued FECA liability and expense to funded accrued FECA liability and expense for the Annual FECA Chargeback 7/1/00 - 6/30/01:

Providing agency Department of Labor				Receiving age Department of J			
TC C416				TC B422R			
1320F (15)	Employment Benefit Contributions	15,000		2225F (16)	Unfunded FECA Liability	15,000	
	Receivable (funded)*			6850F (20)	Employer Contributions to Employee Benefit Programs Not Requiring Current Year Budget Authority		15,000
1320F (15)	Employment Benefit		15,000	TC E106	-		
	Contributions Receivable (unfunded)*			2215F (16)	Other Post - Employment Benefits Due and Payable		15,000
5400F	Benefit Program	15,000		6400F (16) <b>TC B134</b>	Benefits Expense	15,000	
(15)	Revenue (unfunded)	10,000		3107	Unexpended Appropriations - Used	15,000	
- 400F				5700	Expended Appropriations		15,000
5400F (15)	Benefit Program Revenue		15,000				

Providing agency	Receiving agency
Department of Labor	Department of Justice
(funded)	

\* This is <u>only</u> for the Department of Labor.

## Entry to record DOJ payment to DOL for Annual FECA Chargeback 7/1/00 – 6/30/01

Providing agency Department of Labor			Receiving agency Department of Justice				
TC A195				TC B110			
1010	Fund Balance With Treasury	15,000		2215F (16)	Other Post- Employment Benefits Due and Payable	15,000	
1320F (15)	Employment Benefit Contributions Receivable		15,000	1010	Fund Balance With Treasury		15,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

<b>RC 21: Benefit Program Contributions Receivables and Payables</b>
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Department of	Amount	Department of	Amount	Difference
Labor		Justice		
1320F(15)-	(15,000)	2225F(16)-	15,000	0
Employment		Unfunded		
Benefit		FECA Liability		
Contributions				
Receivables				
1320F(15)-	15,000	2215F(16)-	(15,000)	0
Employment		Other Post		
Benefit		Employment		
Contributions				
Receivables				
(funded)*				
TOTAL	0	TOTAL	0	0

### **RC 26: Benefit Program Costs/Revenues**

Department of Labor	Amount	Department of Justice	Amount	Difference
5400F(15)- Benefit Program (unfunded)	15,000	6850F(16)- Employer contributions to Employee Benefit Programs not Requiring Current Year Budget Authority	(15,000)	0
5400F(15)- Benefit Program Revenue (funded)	(15,000)	6400F(16)- Benefits Expense	15,000	0
TOTAL	0	TOTAL	0	0

# Entry to record DOL payment of FECA claims on behalf of DOJ

	Providing agency Department of Lab		Receiving agency Department of Justice
No TC Entry			No Entry
6400N 1010	Benefits Expense 1 Fund Balance With Treasury	9,150 19,150	

# Entry to record DOJ accrued FECA expense for fiscal year 2003

Providing agency Department of Labor		Receiving agency Department of Justice			
TC C422			TC B422		
1320F (15)	Employment Benefit	19,150	6850F (16)	Employer Contributions to	19,150

	Providing agency Department of Labor			Receiving agency Department of Justice	
	Contributions			Employee	
	Receivable			Benefit	
	(unfunded)			Programs Not	
				Requiring	
				Current -Year	
				Budget	
				Authority	
5400F	Benefit Program		2225F	Unfunded	
(15)	Revenue	19,150	(16)	FECA Liability	19,150
	(unfunded)			-	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Department of	Amount	Department of	Amount	Difference
Labor		Justice		
1320F(15)-	19,150	2225F(16)-	(19,150)	0
Employment		Unfunded		
Benefit		FECA Liability		
Contributions				
Receivable				
(unfunded)				
TOTAL	19,150	TOTAL	(19,150)	0

## **RC 26: Benefit Program Costs/Revenues**

Department of	Amount	Department of	Amount	Difference
Labor		Justice		
5400F(15)-Benefit	(19,150)	6850F(16)-	19,150	0
Program Revenue		Employer		
(Unfunded)		Contributions to		
		Employee		
		Benefit		
		Programs Not		
		Requiring		
		Current-Year		
		Budget		
		Authority		
TOTAL	(19,150)	TOTAL	19,150	0

## 21.4.2 - Actuarial FECA Liability

Agencies record the change in the FECA actuarial liability to adjust the liability to equal the amount provided by DOL on the Estimates of Total FECA Future Liabilities Report. Actuarial liabilities for future benefits should be recorded in Federal entity records as "N" transactions. DOL does not record a corresponding entry

## 21.5 - Transactions with DOL Relating to Unemployment Insurance (UI)

The Federal Employees Compensation Account was established by section 909 of the Social Security Act. The account was established to provide funding for the Unemployment Compensation for Federal Employees (UCFE) program and Unemployment Compensation for Ex Military (UCX) program which provides unemployment benefits to Federal workers and Military personnel similar to those provided by State unemployment insurance laws to workers in private industry. States, through agreement with the Secretary of Labor, act as agents in administering this program.

Benefits are provided to unemployed Federal civilian and Ex Military Personnel workers in the same amount, on the same terms, and subject to the same conditions as the compensation which would be payable under the Unemployment Compensation (UC) law of the State if their Federal service and Federal wages had been included as employment and wages under that State law.

The account's major source of funding is reimbursements from each employing agency. These reimbursements are made quarterly.

#### 21.5.1 - FEC Chargeback System

The Federal Employment Compensation (FEC) chargeback system was established to track unemployment payments made on behalf of each employing agency and billed for reimbursement. The FEC chargeback system retains a database of bill and receipt information. The bill information contains a reference number, the chargeback quarter date, the date the chargeback was run, an agency identification number and

the dollar amount . The receipt information contains a reference number,

the chargeback quarter date, the posting date to the system and the collection date, as

well as agency identification number and dollar amount of the receipt.

The receivable from other Federal agencies consists of receivables providing and receivables not providing budgetary resources, recorded to USSGL 1320. At year end receivables providing budgetary resources consists of the funded liability and includes all billings through the third quarter of the fiscal year and all collections through year end. The receivables not providing budgetary resources consists of an estimate of the 09/30 chargeback bill based on the previous bill, a receivable for accrued benefits and a receivable for future payments under current existing claims. These amounts are allocated by agency based on the fourth quarter bill estimate.

Accruals are recorded for benefit payments for days compensable prior to fiscal year-end that were paid subsequent to fiscal year-end, based on estimates provided by DOL's Employment and Training Administration. These accruals are referred to as accrued benefits.

An accrual is also recorded for future payments under current existing claims. The existing claims are already filed and a portion on those claims would be paid in the next fiscal year. These accruals are referred to as existing claim accruals.

Unemployment Insurance (UI) liability information can be found on the DOL/OCFO website as follows:

## http://www.dol.gov/ocfo/publications/html

21.5.2 - Agency's liability for Unemployment Compensation for Federal Employees.

DOL bills Federal agencies for chargeable UCFE & UCX benefit payments made during the quarter. DOL submits a certified billing document to each Federal agency no later than the 20<sup>th</sup> of the second month following the end of the reported quarter.

In general, the UI expense and liability are calculated as follows:

The liability for each agency at year end consists of a funded and unfunded portion. The funded portion should agree with DOL's accounts receivable providing budgetary resources. The unfunded portion should agree with DOL's accounts receivable not providing budgetary resources.

## Scenario:

The Department of Justice (DOJ) is current with all bills and payments therefore their funded liability is zero. The unfunded liability at 09/30/2005 consists of the following items:

Add: Quarterly Estimated UI chargeback for 07/01/05-09/30/05	20,000
Add: Allocation of Accrued Benefits	200
Add: Allocation of Accrued benefits for existing claims	<u>400</u>
Liability as on 09/30/05	20,600

During Fiscal Year 2006 DOJ receives bills from DOL for quarter ending 09/30/05, 12/31/05, 03/31/2006 & 06/30/06. The total of these bills represents funded expense for DOJ for the year.

	Quarter	Billed	Amount
	Ending	on	
Quarterly Estimated UI Chargeback	09/30/05	11/20/05	19,000

Quarterly Estimated UI Chargeback	12/31/05	02/20/06	21,000
Quarterly Estimated UI Chargeback	03/31/06	05/20/06	22,000
Quarterly Estimated UI Chargeback	06/30/06	08/20/06	20,000

Fiscal year 2006 funded expense for unemployment compensation 82,000

It could possibly be interpreted that since some of the unfunded liability for 09/30/2005 will be paid in FY 2006, it should be moved to a funded liability at October 1, 2006. Although some of the unfunded liability in each of the interim quarters will be paid during the fiscal year, the estimates will never be paid. Since the unfunded liability is comprised entirely of estimates we have separated the recording of the estimates from the recording of the actual bills. We are treating all estimates as unfunded at any given point in time and the actual bills as funded without regard to when they occur during the fiscal year. This scenario does not record an obligation until the actual bill is received. It produces the correct results for year end.

Scenario to record entries for quarter ending 12/31/2005 is shown below:

21.5.3 - Entries to record DOJ's receipt of bill for quarter ending 09/30/05 and payment to DOL during quarter ending 12/31/05

#### **Department of Labor**

#### **Department of Justice**

TC C422 1320F Employment Bene Contributions Receivable	efit 19,0	00	<b>TC E1</b> 6400F	<b>06</b> Benefits Expense	19,000	
5400F Benefit Program R	Revenue		2215F	Other Post-		19,000
Revenue		19,000		Employment		
				Benefits Due		
TC A195			TC B1	& Payable		
1010 Fund Balance with			3107	Unexpended		
Treasury	19,000			Appropriations	-	
				Used	19,000	
			5700	Expended		
			5700	Appropriations		19,000
				II I		- ,
			<b>TC B1</b>			
1320F Employment			2215F	Other Post		
Benefit Contributions				Employment Benefits Due &		
Receivable		19,000		Payable	19,000	
Receivable		17,000		i ayabic	17,000	

1010	Fund Balance Treasury	19,000
Since DOJ is current with their payments their funded liab	ility at 12/31/05 is zero.	
21.5.4 - The unfunded liability at 12/31/05 consists of the	following items:	
Add: Quarterly Estimated UI chargeback for 10/01 Add: Allocation of Accrued Benefits Add: Allocation of Accrued benefits for existing cl		19,000 250 <u>350</u>

Liability as on 12/31/05	19,600
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DOJ

The amount for charge back quarter 09/30/05 is used as the estimate for the next quarter. The unfunded liability has decreased during the quarter by \$1,000.

21.5.5 - The entries to adjust the accrual from the previous quarter of unfunded revenues and expenses at 12/31/05 are as follows:

<b>22R</b> Employment Benefit Contribution Receivables	ons	1,000	6850F	TC B422R F Employer Contributions to Employee Benefit Program (Unobligated)	S	1,000
Benefit Program Revenue	1,000		2290F	Other Unfunded Employment Related Liability	1,000	

The total expenses for UI are \$18,000 (The sum of USSGL 6400, \$19,000 less the debit of \$1,000 to USSGL 6850). The journal entries for future quarters would be similar to the first quarter.

Scenario to record journal entries for the whole year is shown below. These adjustments are the total of all entries made during the fiscal year for each quarter:

DOL

21.5.6 - Entries to record DOJ's receipt of bills and payments to DOL for all four UI Chargeback quarter bills included in the fiscal year

Department of Labor	Department of Justice
TC C422 1320F Employment Benefit 82,000 Contributions Receivable	TC E106 6400F Benefits expense 82,000
5400F Benefit Program Revenue 82,000	2215F Other Post- Employment Benefits Due & Payable
TC A195	TC B134
1010 Fund Balance with 82,000 Treasury	3107 Unexpended Appropriations- Used 82,000
1320F Employment Benefit Contributions Receivable82,000	
	5700 Expended Appropriations 82,000
	TC B110
	2215F Other Post- 82,000 Employment Benefits Due & Payable
	1010 Fund Balance 82,000 With Treasury
The funded expense of \$82,000 represents the ac	tual bills received and paid during fiscal year

The funded expense of \$82,000 represents the actual bills received and paid during fiscal year 2006.

DOJ is current with their payments at the end of the fiscal year. Their funded liability at 09/30/06 is zero.

21.5.7 - The unfunded liability at 09/30/06 consists of the following items:

Add: Quarterly Estimated UI chargeback for 07/01/06-09/30/06	20,000
Add: Allocation of Accrued Benefits	300
Add: Allocation of Accrued benefits for existing claims	500
Liability as on 09/30/06	20,800

The actual chargeback amount for the quarter ending 06/30/2006 is used as an estimate for the quarter ending 09/30/2006. The unfunded liability increased from \$20,600 at 09/30/2005 to \$20,800 at 09/30/2006. The unfunded expense for the year is \$200.

21.5.8 - The entries to record the unfunded revenue and expense for the entire fiscal year are as follows:

	<b>22</b> Employment Benefit Contributions Receivables	200	<b>TC B4</b> 6850F	<b>DOJ</b> 22 Employer Contributions to Employee Benefit Programs (Unobligated )	200	
	Benefit Program Revenue	200	2290F	Other Unfunded Employment Related Liability		200
21.5.9 - Total e	expense for Fiscal Yea	ar 2006 is as fol	llows:			
The cur	rrent year expense sho	ould equal:				
	unded expense for the infunded expense for t	•			82,000 200	

Total expense for the fiscal year 2006

## 21.6 - Transactions with the OPM Relating to Employee Benefit Programs

OPM administers three earned benefit programs for civilian Federal employees: the Retirement Program - comprised of the Civil Service Retirement System and the Federal Employees' Retirement System, the Federal Employees Health Benefits Program, and the Federal Employees Group Life Insurance Program. (*Note: Agencies' contributions to the Thrift Savings Plan should be coded as non-Federal Transactions*)

82,200

*Retirement Program:* OPM administers a retirement program that includes two components of defined benefits: the Civil Service Retirement System (CSRS) and the Federal Employees'

Retirement System (FERS). CSRS is a stand-alone plan covering most Federal employees hired before 1984, and is closed to new members. Using Social Security as a base, FERS provides a defined benefit and a thrift savings plan to employees who first entered a covered position on or after January 1, 1984. OPM administers the defined benefit portion of the FERS. For CSRS, the law fixes the contributions by and for most participants at a combined percent of basic pay. Since the cost to provide a future benefit to most CSRS employees is higher than the contributions, the combined contributions by and for most participants do not cover the cost of CSRS. The service cost of providing future benefits to FERS employees is fully covered by the combined employee and employer contributions.

Since total contributions by and for covered employees fall short of the service cost of the program, SFFAS No. 5 requires that employing agencies recognize their share of this "shortfall" as an imputed cost. By September 15, OPM will provide the cost factors to agencies needed to calculate and record imputed cost.

*Health Benefits Program*: The Federal Employees Health Benefits Program (FEHBP) provides health benefits for covered employees and annuitants. FEHBP is contributory, with the cost shared by the covered participant and his/her employer, based upon a formula in law. For covered annuitants, the employer contribution is paid from an OPM appropriation. Since there is no provision in law to cover the cost of providing health benefits to current employees after they retire, SFFAS No. 5 requires employing agencies to recognize their share of that cost as an imputed cost. OPM will provide to employing agencies, by September 15, the cost factors needed to calculate and record imputed cost.

*Life Insurance Program*: The Federal Employees Group Life Insurance (FEGLI) is contributory, with the full cost of premiums for basic coverage shared by the covered participant and his/her employer. For covered annuitants, the employer contribution to basic coverage derives from an OPM appropriation. (The cost for the optional coverage is borne entirely by the covered individual). Based upon a formula in law, participants contribute approximately two-thirds of the cost of premiums, with the applicable employing agency contributing the remainder. Since there is no provision in law to cover the cost of providing life insurance benefits to current employees after they retire, SFFAS No. 5 requires employing agencies to recognize their share of that cost as an imputed cost. OPM will provide to employing agencies, by September 15, the cost factors needed to calculate and record imputed cost.

*Payroll Cross-Servicing Arrangements*: Agencies using cross-servicing agencies (the USDA National Finance Center, the Department of Interior and the General Services Administration) are responsible for reconciling their payroll data to the OPM information (the cross-servicers are not responsible).

The following are contacts for payroll information:

Cross-servicer	Contact	<u>Phone</u>
National Finance Center	Patrick Foret	504-255-4110
Department of the Interior	Sandy Gregory	303-969-7739

General Services Administration John Shields

816-926-6639

21.6.1 - Agency (Employer) Contributions (Cash Basis)

The Department of Housing and Urban Development (trading partner code 86) makes employer contributions for Retirement (\$8,500), Health Benefits (\$2,500) and Life Insurance (\$2,000). The total contribution of \$13,000 is remitted to OPM when the payroll is paid.

Providing agency Office of Personnel Management			Receiving agency Department of Housing and Urban Development				
TC C109	)			No TC entry			
1010	Fund Balance With Treasury	13,000		6400F (24)	Benefit Expense	13,000	
5400F	Benefit Program			1010	Fund Balance		
(86)	Revenue		13,000		With Treasury		13,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

<b>RC 26: Benefit Program</b>	Costs/Revenue
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Office of Personnel Management	Amount	Department of Housing and Urban Development	Amount	Difference
5400F(86)-Benefit Program Revenue	(13,000)	6400F(24)- Benefit Expense	13,000	0
TOTAL	(13,000)	TOTAL	13,000	0

21.6.2 - Agency (Employer) Contributions (Yearend Accrual)

There is one pay period that will affect the computation of the FY 2004 year-end accrual:

1. The pay period in question is the one that "straddles" September 30, 2004. For example, the pay period begins on September 19, 2004 and ends on October 2, 2004 with a payroll paid date of October 13, 2004. In this case, 90% of employer contributions would be included in the year-end accrual. Agencies should use the ratio of the number of workdays in the prior fiscal year divided by the total number of workdays in the "straddling" pay period to compute this portion of the accrual.

The Department of Housing and Urban Development payroll was \$50,000 for the pay period ended on and October 4 (Saturdays for this example). Employer contributions are \$6,500 for the pay period. The straddle period is nine working days out of ten working days.

The following entries should be recorded:

Providing agency Office of Personnel Management			Receiving agency Department of Housing and Urban Development				
Pay period ended October 13			Pay period	ended October 13			
TC C416		TC E104					
1320F (86)	Employment Benefit Contributions Receivable	5,850		6400F(24)	Benefit Program Expense	5,850	
5400F (86)	Benefit Program Revenue		5,850	2213F (24)	Employment Benefit Contributions Payable		5,850

The entry would also apply to Voluntary Separation Incentive Payments.

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

RC 26: Benefit Program Costs/Revenue

Office of Personnel Management	Amount	Department of Housing and Urban Development	Amount	Difference
5400F(86)-Benefit Program Revenue	(5,850)	6400F(24)- Benefit Program Expense	5,850	0
TOTAL	(5,850)	TOTAL	5,850	0

#### **RC 21: Benefit Program Contributions Receivables and Payables**

Office of Personnel	Amount	Department of	Amount	Difference
Management		Housing and		
		Urban		

		Development		
1320F(86)-	5,850	2213F(24)-	(5,850)	0
Employment		Employment		
Benefit		Benefit		
Contributions		Contributions		
Receivables		Payable		
TOTAL	5,850	TOTAL	(5,850)	0

#### 21.6.3 - Imputed Costs

The Department of Interior computes its imputed costs as \$109,950 [Retirement - \$8,690, Health Benefits - \$101,160 and Life - \$100].

The following entry should be recorded:

Providing agency	Receiving agency			
Office of Personnel Management	Department of Interior			
No entry	<b>TC E402</b> 6730F (24) 5780F (24)	Imputed Costs Imputed Financing Sources	109,950	109,950

There is no intragovernmental reciprocal category eliminations entry between OPM and Interior.

## 21.7 - Services Provided

Services provided between agencies can include administrative support, financial accounting and grants management, disbursement of funds, consulting, telecommunication, child care and other functions where the providing agency incurs costs to provide services and bills the receiving agency fees for the services.

The General Services Administration (trading partner code 47) provided \$120,000 of engineering services for the Department of Transportation (trading partner code 69). The General Services Administration records the transaction through IPAC when the services are completed (General Services Administration does not bill the transactions before collecting since the collection occurs on the day the amounts would be billable). The Department of Transportation records the entry when the transaction is posted through IPAC (in the same accounting period).

Providing Agency	Receiving Agency
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Ge	neral Services A	dministration	D	epartment o	f Transpo	rtation
<b>TC A7</b>	14		TC B40	)2		
1310F (69)	Accounts Receivable	120,000	6100F (47)	Operating Expenses/ Program Costs	120,000	
5200F (69)	Revenue from Services Provided	120,000	2110F (47)	Accounts Payable		120,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## RC 22: Accounts Receivable/Accounts Payable

General Services Administration Statement	Amount	Department of Transportation	Amount	Difference
1310F(69)- Accounts	(120,000)	2110F(47)-Accounts	120,000	0
Receivable		Payable		
TOTAL	(120,000)		120,000	0

## RC 24: Buy/Sell Costs/Revenues

General Services Administration Statement	Amount	Department of Transportation	Amount	Difference
5200F(69)- Revenue from Services Provided	(120,000)	6100F(47)- Operating Expenses/ Program Costs	120,000	0
TOTAL	(120,000)	TOTAL	120,000	0

Providing Agency General Services Administration	<b>Receiving Agency</b> Department of Transportation		
TC C106	TC B110		
1010 Fund Balance	2110F Accounts 120,000		

With Treasury	120,000	(47)	Payable	
1310F Accounts (69) Receivable	120,000	1010	Fund Balance With Treasury	120,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

#### RC 22: Accounts Receivable/Accounts Payable

General Services Administration Statement	Amount	Department of Transportation	Amount	Difference
1310F(69)- Accounts	(120,000)	2110F(47)-Accounts	120,000	0
Receivable		Payable		
TOTAL	(120,000)		120,000	0

## 21.8 - Goods/Products

Goods/products sold or leased between agencies include cars, equipment, manufactured goods, office space, supplies and other similar transactions where the providing agency manufacturers, distributes, or owns the assets which are sold or leased to the receiving agency. The following examples demonstrate three transactions: (1) the receiving agency records the items as expenses, (2) the receiving agency records the items as fixed assets and (3) the receiving agency records the items as inventory. These entries are for agencies that routinely provide goods/products to other agencies. Agencies who periodically sell agency owned and used assets to other agencies should use the transactions in the <u>Sale of Equipment</u> (below) as a basis for recording entries. Agencies should classify fixed assets and inventory into the appropriate USSGL accounts based on the items purchased.

## 21.8.1 - Goods Recorded as Expenses by Receiving Agency

Federal Prison Industries, Inc. (Department of Justice trading partner code 15) sold \$45,000 of small office furniture to the Department of Health and Human Services. The small office furniture was delivered to the Department of Health and Human Services (trading partner code 75) on September 15. The IPAC transaction occurred on October 15. The Department of Health and Human Services recorded the small office furniture as expenditures.

The following entries should be recorded as of September 15:

Providing agency Federal Prison Industries, Inc.				Receiving ager Health and Human	•		
TC A714				<b>TC B402</b> 6100F			
1310F (75)	Accounts Receivable	45,000		(15)	Operating Expenses/Progra m Costs	45,000	
5100F	Revenues from			2110F	Accounts Payable		
(75)	Goods Sold		45,000	(15)	-		45,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

RC 22:	Accounts	<b>Receivable-</b>	Accounts	Payable
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Federal Prison	Amount	Health and	Amount	Difference
Industries		Human		
		Services		
1310F(75)-	45,000	2110F(15)-	(45,000)	0
Accounts		Accounts		
Receivable		Payable		
TOTAL	45,000	TOTAL	(45,000)	0

## **RC24: Buy/Sell Costs/Revenues**

Federal Prison	Amount	Health and	Amount	Difference
Industries		Human Services		
5100F(75)-	(45,000)	6100F(15)-	45,000	0
Revenues from		Operating		
Goods Sold		Expenses/Program		
		Costs		
TOTAL	(45,000)	TOTAL	45,000	0

21.8.2 - Goods Recorded as Assets by the Receiving Agency

Federal Prison Industries, Inc. (Department of Justice trading partner code 15) sold \$475,000 of systems furniture to the Department of Health and Human Services. The systems furniture was delivered to the Department of Health and Human Services (trading partner code 75) on September 15. The IPAC transaction occurred on October 15. The Department of Health and Human Services recorded the systems furniture as assets (capitalized) in the September accounting period.

For these "N" accounts, a mechanism was established to identify and summarize the transactions as intragovernmental purchases that are recorded as property, plant and equipment. This is demonstrated with the application of memorandum account 8802, Purchases of Property, Plant and Equipment, with trading partner code (xx) below.

The following entries should be recorded as of September 15. The "N" accounts are listed to demonstrate the reciprocal relationships:

	Providing agency Federal Prison Industries, Inc.			H	Receiving a ealth and Hum	•	es
TC A714		·		TC B402			
1310F (75)	Accounts Receivable	475,000		1750N	Equipment	475,000	
5100F	Revenues from		475,000	2110F	Accounts		475,000
(75)	Goods Sold			(15)	Payable		ŕ
				<b>TC G120</b> 8802F (15)			
					Purchases of Property, Plant and	475,000	
				8801F (15)	Equipment		475,000
					Offset for		
					Purchases of		
					Assets		

The future depreciation of the assets has no affect on the intragovernmental activity and should be recorded as an "N" account transaction within the Department of Health and Human Services general ledger. Depreciation should be calculated in accordance with the Department of Health and Human Services policies and procedures.

• The increase in General Property, Plant and Equipment, Net for Federal purchases is reflected in USSGL account 8802. USSGL 8802F (15) is closed out to USSGL account 8801F (15), Offset for Purchases of Assets.

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

RC 22:	Accounts	Receival	ble-Ac	counts	Payable
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Federal PrisonAmount	Health and	Amount	Difference
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Industries		Human Services		
1310F(75)-	475,000	2110F(15)-	(475,000)	0
Accounts		Accounts		
Receivable		Payable		
TOTAL	475,000	TOTAL	(475,000)	0

#### RC 24: Buy/Sell Costs/Revenues

<b>Federal Prison</b>	Amount	Health and	Amount	Difference
Industries		Human		
		Services		
5100F(75)-	(475,000)	8802F(15)-	475,000	0
Revenues from		Purchases of		
Goods Sold		Property, Plant		
		and Equipment		
TOTAL	(475,000)	TOTAL	475,000	0

NOTE: USSGL 8801 does not reciprocate.

21.8.3 - Goods Recorded as Supplies Inventory by the Receiving Agency

The General Services Administration (trading partner code 47) sold \$25,000 of supplies to the Department of Health and Human Services. The supplies were delivered to the Department of Health and Human Services (trading partner code 75) on September 15. The IPAC transaction occurred on October 15. The Department of Health and Human Services recorded the supplies as inventory in the September accounting period. This entry is recorded regardless of when the Department of Health and Human Services uses and/or issues the inventory for use.

For these "N" accounts, a mechanism was established to identify and summarize the transactions as Intragovernmental purchases that are recorded as inventory. This is demonstrated with the application of memorandum account 8803, Purchases of Inventory and Related Property, with trading partner code (xx) below.

The following entries should be recorded as of September 15, 2003:

Providing agency General Services Administration			Receiving ag Health and Huma	•	
TC A714			TC B402		
1310F (75)	Accounts Receivable	25,000	1511N	Operating Materials and Supplies Held	25,000

Providing agency General Services Administration			<b>Receiving ag</b> Health and Huma for Use	-		
5100F (75)	Revenues from Goods Sold	25,000	2110F (47) TC G122	Accounts Payable		25,000
			*8803F (47)	Purchases of Inventory and Related Property	25,000	
			8801F (47)	Offset for Purchases of Assets		25,000

\* The increase in inventory for Federal purchases is reflected in USSGL account 8803. USSGL 8803F (47) is closed out to USSGL account 8801F (47), Offset for Purchases of Assets.

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## **RC 22: Accounts Receivable-Accounts Payable**

General Services Administration	Amount	Health and Human	Amount	Difference
		Services		
1310F(75)-	25,000	2110F(47)-	(25,000)	0
Accounts		Accounts		
Receivable		Payable		
TOTAL	25,000	TOTAL	(25,000)	0

#### **RC24: Buy/Sell Costs/Revenues**

General Services Administration	Amount	Health and Human Services	Amount	Difference
5100F(75)- Revenues from Goods Sold	(25,000)	8803F(47)- Purchases of Inventory and Related Property	25,000	0
TOTAL	(25,000)	TOTAL	25,000	0

NOTE: USSGL 8801 does not reciprocate.

21.8.4 - Sale of Inventory (Cost of Goods Sold)

Sale of inventory can occur between agencies (Cash Basis). The General Services Administration (GSA) (trading partner code 47) bought \$5,000 of inventory for resale from a Non-Federal vendor. GSA sold \$1,000 of the inventory to Department of Justice (DOJ) (trading partner code 15) who classified it as inventory. DOJ then sold \$300 of its inventory to Department of the Treasury (trading partner code 20), who expensed the items.

Inventory accounts are classified as "N" for the Federal/Non-Federal attribute. A mechanism was established to identify and summarize the transactions as intragovernmental purchases that are recorded as inventory or other capitalized assets.

This is demonstrated with the application of the memorandum account 8803 Purchases of Inventory and Related Property with trading partner code (xx) below:

The entries are as follows:

	General Services Administration (47)				
To record the o	To record the delivery of goods and activity for current-year purchases of assets.				
TC B402					
1521N	Inventory Purchased For Resale	5,000			
2110N	Accounts Payable	5 ,000			
TC G122					
8803N	Purchases of Inventory and Related Property	5,000			
8801N	Offset for Purchases of Assets	5,000			

General Services Administration (47)	Department of Justice (15)
To record the cash sale of inventory to Department of Justice	To record the delivery of goods and activity for current-year purchases of assets
TC C646	No TC entry

1010 Fund Balance1,000with Treasury		1521N Inventory Purchased 1,000 for Resale
5100F(15) Revenue from Goods Sold	1,000	1010Fund Balance1,000With Treasury1000
TC E408		TC G122
6500N Cost of Goods Sold 1,000		8803F(47) Purchases of 1,000 Inventory and Related
1521N Inventory Purchased For Resale	1,000	Property Assets
		8801N Offset for 1,000 Purchases of Assets

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

# RC 24: Buy/Sell Costs/Revenues

General Services Administration	Amount	Department of Justice	Amount	Difference
5100F(15)-	(1,000)	8803F(47)-	1,000	0
Revenues from		Purchases of		
Goods Sold		Inventory and		
		Related		
		Property		
TOTAL	(1,000)	TOTAL	1,000	0

<b>Department of Justice</b> (15)			Department of the Treasury (20)			
To record the cash sale of inventory to Department of the Treasury			To record the delivery of goods			
TC C646			TC B107			
1010 14114	Balance 300 Treasury		6100F(15)	Operating Exp./Program Costs	300	
	nue from ls Sold	300	1010	Fund Balance with Treasury		300
TC E408						

6500N	Cost of Goods Sold	300	
1521N	Inventory Purchased for Resale		300

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Department of Justice	Amount	Department of the Treasury	Amount	Difference
5100F(20)- Revenues from Goods Sold	(300)	6100F(15)- Operating Expenses/Program Costs	300	0
TOTAL	(300)	TOTAL	300	0

## **RC24: Buy/Sell Costs/Revenues**

# 21.9 - -Reimbursables

Reimbursables are similar to services, except the amounts billed to the receiving agency by the providing agency are based on actual costs incurred (instead of on a fee basis). Many times these transactions occur within agencies when an administrative group provides services for bureaus throughout the agency. The providing agency should have policies, procedures, systems and documentation for cost accumulation supporting amounts billed to receiving agencies. The following are examples of transactions with an advance provided to the providing agency and transactions without an advance. Please note: Federal program agencies recording advances should provide liquidation reports to partners on a quarterly basis. In addition to the following, please refer to the USSGL reimbursable activity scenarios on FMS' website.

The Department of Veterans Affairs, Facilities Management Field Service, provides technical consulting services, project management, real property administration (including leases, site acquisition and disposal activities directly supporting projects) for other components of the Department of Veterans Affairs on a reimbursable basis. The following are the entries to reflect the activity with an advance and without an advance.

# 21.9.1 - Advance

The Department of Veterans Affairs, Veterans Health Administration, issues a delivery order for \$150,000 of services and provides an advance in the same amount.

Providing agency VA Facilities Management Service			Receiving agency VA Health Administration				
TC C182	2			TC B308			
1010	Fund Balance With Treasury	150,000		1410F (36)	Advances to Others	150,000	
2310F	Advances from		150,000	1010	Fund Balance		
(36)	Others				With Treasury		150,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## RC 23: Advances to Others and Prepayments/Advances from Others and Deferred Credits

VA Facilities Management Services	Amount	Health and Human Services	Amount	Difference
2310F(36)-	(150,000)	1410F(36)-	150,000	0
Advances From		Advances To		
Others		Others		
TOTAL	(150,000)	TOTAL	150,000	0

The VA Facilities Management Service incurs \$150,000 of reimbursable expenses.

The following entry should be recorded:

v	Providing ager A Facilities Managem	•	Receiving agency VA Health Administration
TC B107		150,000	No transaction.
6100N	Operating Expenses/Program Costs		
1010	Fund Balance With Treasury	150,000	

The VA Facilities Management Service completed services and recognizes the advance received as revenues. The VA Health Administration recognizes the advance paid as expenses.

Providing agency	Receiving agency
VA Facilities Management Service	VA Health Administration
TC A710	TC B604

v	Providing agency VA Facilities Management Service			Receiving agency VA Health Administration		
2310F	Advances from	150,000	6100F	Operating	150,000	
(36)	Others		(36)	Expenses/Prog ram Costs		
5200F	Revenue from	150,0	00 1410F	Advances to		150,000
(36)	Services Provided		(36)	Others		

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

VA Facilities Management Service	Amount	VA Health Administration	Amount	Difference
2310F(36)-	150,000	1410F(36)-	(150,000)	0
Advances from		Advances to		
Others		Others		
TOTAL	150,000	TOTAL	(150,000)	0

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

## RC 24: Buy/Sell Costs/Revenues

VA Facilities	Amount	VA Health	Amount	Difference
Management		Administration		
Service				
5200F(24)-	(150,000)	6100F(36)-	150,000	0
Revenues from		Operating		
Services Provided		Expenses/Program		
		Costs		
TOTAL	(150,000)	TOTAL	150,000	0

21.9.2 - No Advance<sup>3</sup>

The Department of Veterans Affairs, Facilities Management Service, completed services (or cutoff cost accumulation for a period) and billed \$150,000 to the Department of Veterans Affairs Health Administration.

The VA Facilities Management Service incurs \$150,000 of reimbursable expenses.

<sup>&</sup>lt;sup>3</sup> Accounting for Treasury managed funds (collections/disbursements by Treasury on behalf of other agencies would be accounted for in a similar manner as no advance reimbursables).

The following entries should be recorded:

V	Providing agency A Facilities Managemen		Receiving agency VA Health Administration
TC B107	15	50,000	No transaction.
6100N	Operating Expenses/Program Costs		
1010	Fund Balance With Treasury	150,000	

VA	Providing agency VA Facilities Management Service			Receiving agency VA Health Administration		
TC A708	150,000		TC B107		150,000	
1010	Fund Balance With Treasury		6100F (36)	Operating Expenses/Progra m Costs		
5200F (36)	Revenue from Services Provided	150,000	1010	Fund Balance With Treasury		150,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows

# **RC24: Buy/Sell Costs/Revenues**

VA Facilities	Amount	VA Health	Amount	Difference
Management		Administration		
5200F(36)-	(150,000)	6100F(36)-	150,000	0
Revenues from		Operating		
Services Provided		Expenses/Program		
		Costs		
TOTAL	(150,000)	TOTAL	150,000	0

If there was a cut-off billing at year-end (rather than a cash transaction), the following entries should be recorded as of September 30:

Providing agency	Receiving agency
VA Facilities Management	VA Health Administration
TC A714	TC B402

	Providing agency VA Facilities Management				Receiving agency VA Health Administration			
1310F (36)	Accounts Receivable	150,000		6100F (36)	Operating Expenses/Program Costs	150,000		
5200F (36)	Revenues from Services Provided		150,000	2110F (36)	Accounts Payable		150,000	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows

#### **RC22:** Accounts Receivable/Accounts Payable

VA Facilities	Amount	VA Health	Amount	Difference
Management		Administration		
1310F(36)-	150,000	2100F(36)-	(150,000)	0
Accounts		Accounts		
Receivable		Payable		
TOTAL	150,000	TOTAL	(150,000)	0

#### **RC24: Buy/Sell Costs/Revenues**

VA Facilities	Amount	VA Health	Amount	Difference
Management		Administration		
5200F(36)-	(150,000)	6100F(36)-	150,000	0
Revenues from		Operating		
Services Provided		Expenses/Program		
		Costs		
TOTAL	(150,000)	TOTAL	150,000	0

#### 21.10 - Sale of Equipment

Sales of equipment can occur between agencies at book value or with a gain or loss to the providing (selling) agency.

21.10.1 - Accounting for Gains/Losses in Future Years

Gains/losses on intragovernmental equipment sales will need to be tracked by the receiving agency on a separate schedule, to be provided to FMS, with the Closing Package data submission. This information is necessary for preparation of the consolidated financial statements. If the gain/loss is material to the receiving agency, the following information should be provided to FMS:

- Amount of gain/loss.

- Date of the transaction.
- Amount of gain/loss depreciated by year, for each year commencing with the transaction.

The following are examples of each scenario:

21.10.2 - Sale of Equipment at Net Book Value

The Department of Energy (trading partner code 89) sold \$650,000 of equipment to the Department of Commerce (trading partner code 13). The book value of the equipment was \$650,000 (cost \$750,000 and accumulated depreciation \$100,000). The Department of Commerce should record the equipment for the amount paid (\$650,000) without any accumulated depreciation.

For these "N" accounts, a mechanism was established effective beginning FY 2003 to identify and summarize the transactions as Intragovernmental purchases that are recorded as inventory, property, or other capitalized assets. This is demonstrated with the application of memorandum account 8802, Purchases of Property, Plant and Equipment, with trading partner code (xx) below.

	Providing ag Department of	•			Receiving a Department of (	•	
TC C610	Department of	Lifeigy		No TC Entry	Department of	commerce	
1010	Fund Balance With Treasury	650,000		1750N	Equipment	650,000	
1750N	Equipment		750,000	1010	Fund Balance With Treasury		650,000
1759N	Accumulated Depreciation	100,000		TC G120	whill ficasury		
				8802F (89)	Purchase of Property, Plant and Equipment	650,000	
				8801F (89)	Offset for Purchases of Assets		650,000

The following entries should be recorded:

The future depreciation of the assets has no affect on the intragovernmental activity and should be recorded as an "N" account transaction within the Department of Commerce general ledger. Depreciation should be calculated in accordance with the Department of Commerce policies and procedures.

• The increase in Equipment is reflected in USSGL account 8802. USSGL 8802F (89) is closed out to USSGL account 8801F (89), Offset for Purchases of Assets.

21.10.3 - Sale of Equipment with a Gain

The Department of Energy (trading partner code 89) sold \$650,000 of equipment to the Department of Commerce (trading partner code 13). The book value of the equipment was \$550,000 (cost \$550,000, accumulated depreciation \$0).

The mechanism to identify and summarize the transactions as an intragovernmental purchase and sale, and the associated gain, is demonstrated below.

The following entries should be recorded:

Providing agency Department of Energy			Receiving agency Department of Commerce				
TC C610				No TC Entry			
1010	Fund Balance With Treasury	650,000		1750N	Equipment	650,000	
1750N	Equipment		550,000	1010	Fund Balance With Treasury	,	650,000
7110N	Gains on Disposition of		100,000	TCG120	ý		
	Assets - Other			*8802F (89)	Purchases of Property, Plant and Equipment	650,000	
				8801F (89)	Offset for Purchases of Assets		650,000

\* The increase in Equipment is reflected in USSGL account 8802. USSGL 8802F (89) is closed out to USSGL account 8801F (89), Offset for Purchases of Assets.

21.10.4 - Sale of Equipment with a Loss

The Department of Energy (trading partner code 89) sold \$650,000 of equipment to the Department of Commerce (trading partner code 13). The book value of the equipment was \$700,000 (cost \$700,000, accumulated depreciation \$0).

The mechanism to identify and summarize the transactions as an intragovernmental purchase and sale, and the associated loss, is demonstrated below.

The following entries should be recorded:

Providing agency Department of Energy			Receiving agency Department of Commerce				
TC C610				No TC Entry			
1010	Fund Balance With Treasury	650,000		1750N	Equipment	650,000	
1750N	Equipment		700,000	1010	Fund Balance With Treasury		650,000
7210N	Losses on Disposition of	50,000		TC E202	·		
	Assets - Other			*8802F (89)	Purchases of Property, Plant and Equipment	650,000	
				8801F (89)	Offset for Purchases of Assets		650,000

\* The increase in Equipment is reflected in USSGL account 8802. USSGL 8802F (13) is closed out to USSGL account 8801F (13), Offset for Purchases of Assets.

## 21.11 – Transfers: Appropriation of Unavailable Trust or Special Fund Receipts, Non-Expenditure Transfers of Unexpended Appropriations and Financing Sources, and Expenditure Transfers of Financing Sources

Funding may be transferred from one agency to another or within an agency between fund accounts/symbols. The providing agency/fund transfers the funds to the receiving agency/fund. Funds are transferred based on an agreement between the agencies or through Treasury warrant. The funding is transferred based on the terms of the agreement/Treasury warrant and can occur at the time the agreement commences or as expenditures are incurred.

**Note:** The examples presented are intended to be illustrative, not comprehensive. Therefore the budgetary transactions are not shown. For additional guidance on transfers to/from, consult FMS' USSGL Division's web link at:

http://www.fms.treas.gov/ussgl/approved\_scenarios/index.html

21.11.1 Appropriation of Unavailable Trust or Special Fund Receipts - Reciprocal Category 07

An agency collects and deposits funds in a special fund receipt account that has been deemed "unavailable". A Treasury warrant must be processed in order to move the funds to the corresponding special or trust fund expenditure account.

The following entries should be recorded:

Department of the Treasury (Receipt Account)			Department of the Treasury (Expenditure Account)				
TC A183				TC A184			
5745F (20)	Appropriated Earmarked Receipts Transferred Out	725,000		1010	Fund Balance With Treasury	725,000	
1010	Fund Balance With Treasury		725,000	5740F (20)	Appropriated Earmarked Receipts Transferred In		725,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows

Department of the	Amount	Department of	Amount	Difference
Treasury		the Treasury		
5740F(20)-	725,000	5745F(20)-	(725,000)	0
Appropriated		Appropriated		
Earmarked Receipts		Earmarked		
Transferred In		Receipts		
		Transferred Out		
TOTAL	725,000	TOTAL	(725,000)	0

21.11.2 - Nonexpenditure Transfers (NETs) Affecting Reciprocal Category 08

Before processing nonexpenditure transfers between Treasury Appropriation Fund symbols (TAFS), first determine the original source of the balances being transferred. The "Transfer From" entity will determine the source of funds being transferred and record a proprietary USSGL account that designates the funding as being derived from either:

• Unexpended appropriations from General Fund resources not earmarked by law for a specific purpose – USSGL 3103 Unexpended Appropriations – Transfers-Out, or

• Financing Sources that impact cumulative results of operations – USSGL 5765 Nonexpenditure Financing Sources – Transfers-Out

The "Transfer To" entity must use the proprietaryy USSGL account that corresponds to the proprietary USSGL account used by the "Transfer From" entity. USSGL 3102 Unexpended Appropriations – Transfers-In corresponds with USSGL 3103. USSGL 5755 Nonexpenditure Financing Sources – Transfers-In corresponds with USSGL 5765.

It is not uncommon for the net position of any TAFS to be comprised of a mix of unexpended appropriations derived from General Fund resources not earmarked by law for a specific purpose and financing sources that impact cumulative results of operations.

Any nonexpenditure transfer (NET) transactions that are reported in the GWA NET application should have the appropriate USSGL account number in the comment field. This will aid in the elimination of transfers at the government wide level. FMS will analyze agency NET activity from its central accounting system (STAR) to ensure proper reporting of transfers, in addition to other types of activity.

Failure of both entities to record the matching proprietary USSGL accounts category (3102/3103) or (5755/5765) will result in agency-wide and/or government-wide elimination discrepancies.

### Example

DOL (trading partner code 16) receives an appropriation transfer from the Environmental Protection Agency (EPA) (trading partner code 68) of \$550,000. EPA sends all of the funds to DOL when the agreement commences. EPA designates USSGL account 3103 Unexpended Appropriations – Transfers-Out in the comment field of the NET transaction. Trading partner codes must be used to facilitate both financial reporting and the reconciliation process when funds are transferred between agencies.

The following entries should be recorded for the nonexpenditure transfer of unexpended appropriations:

Er	Providing agency Environmental Protection Agency			Receiving agency Department of Labor			
TC A484				TC A480			
3103F (16)	Unexpended Appropriations – Transfers-Out	550,000		1010	Fund Balance With Treasury	550,000	
1010	Fund Balance With Treasury		550,000	3102F (68)	Unexpended Appropriations		550,000

## Nonexpenditure Transfer of Unexpended Appropriations

Providing agency	Receiving agency
Environmental Protection Agency	Department of Labor
	– Transfers-In

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows

# **RC08:** Nonexpenditure Transfers of Unexpended Appropriations and Financing Sources

Environmental	Amount	Department of	Amount	Difference
<b>Protection Agency</b>		Labor		
3103F(16)-	550,000	3102F(68)-	(550,000)	0
Unexpended		Unexpended		
Appropriations-		Appropriations-		
Transfers-Out		Transfers-In		
TOTAL	550,000	TOTAL	(550,000)	0

Department of Transportation (DOT) (trading partner code 69) receives an appropriation transfer from the Environmental Protection Agency (EPA) (trading partner code 68) of \$14,000. EPA sends all of the funds to DOT when the agreement commences. EPA designates USSGL account 5765 Nonexpenditure Financing Sources – Transfers-Out in the comment field of the NET transaction. Trading partner codes must be used to facilitate both financial reporting and the reconciliation process when funds are transferred between agencies.

The following entries should be recorded for the nonexpenditure transfer of financing sources:

#### Nonexpenditure Transfer of Financing Sources

Transfer-Out Agency (E	PA)	Transfer-In Agency (DOT)		
TC A486		TC A482		
Dr 5765 – Nonexpenditure Financing Sources – Transfers-Out Cr 1010 – Fund Balance w/Treasury	14,000	Dr 1010 – Fund Balance w/Treasury Cr 5755 – Nonexpenditure Financing Sources – Transfers-In	14,000	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

# **RC 08:** Nonexpenditure Transfers of Unexpended Appropriations and Financing Sources

Transfer Out	Amount	Transfer-In	Amount	Difference
Agency		Agency (DHS)		
5765F(69)-	14,000	5755F(68)-	(14,000)	0
Nonexpenditure		Nonexpenditure		
Financing Sources-		Financing		
Transfers-Out		Sources-		
		Transfers-In		
TOTAL	14,000	TOTAL	(14,000)	0

21.11.3 - Expenditure Transfers of Financing Sources - Reciprocal Category 09

DOL (trading partner code 16) receives an expenditure transfer from the Environmental Protection Agency (EPA) (trading partner code 68) of \$550,000. EPA provides funding to DOL as it incurs costs. The first entry is to record the receivables and payables.

Receivables/payables for the amount in the agreement are established if the transfer is funded based on cash needs of the receiving agency. Subsequent cash transfers are recorded as deductions of the receivables/payables. A transfer is recorded without receivables/payables if all of the fund balance is transferred at the commencement of the agreement.

The following entries should be recorded:

	<b>Providing agency</b>			Receiving agency				
E	Environmental Pro	tection Ager	ncy	Department of Labor				
TC A500				TC A498				
5760F (16)	Expenditure Financing Sources – Transfers-Out	550,000		1335F <sup>4</sup> (68)	Expenditure Transfers Receivable	550,000		
2155F (16)	Expenditure Transfers Payable		550,000	5750F (68)	Expenditure Financing Sources- Transfers-In		550,000	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows

#### **RC 09: Expenditure Transfers of Financing Sources**

Environmental	Amount	Department of	Amount	Difference
<b>Protection Agency</b>		Labor		

5760F(16)-	550,000	5750F(68)-	(550,000)	0
Expenditure		Expenditure		
Financing Sources-		Financing		
Transfers-Out		Sources-		
		Transfers-In		
TOTAL	550,000	TOTAL	(550,000)	0

## **RC 27: Transfers Receivable/Payable**

Environmental	Amount	Department of	Amount	Difference
<b>Protection Agency</b>		Labor		
2155F(16)-	(550,000)	1335F(68)-	550,000	0
Expenditure		Expenditure		
Transfers Payable		Transfers		
		Receivables		
TOTAL	(550,000)	TOTAL	550,000	0

DOL incurs \$150,000 of expenses related to the receivable/payable established in the entry above (entries to record the expenses in the DOL records are not shown - see reimbursables for an example of recording expenses). Therefore, the following entry is recorded to transfer the fund balance from EPA to DOL and reduce the previously established receivable/payable.

The following entries should be recorded:

Providing agency Environmental Protection Agency		Receiving agency Department of Labor					
TC A504	l -			TC A502			
2155F (16)	Expenditure Transfers Payable	150,000		1010	Fund Balance With Treasury	150,000	
1010	Fund Balance With Treasury		150,000	1335F (68)	Expenditure Transfers Receivable		150,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

9
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Environmental Protection Agency	Amount	Department of	Amount	Difference
Protection Agency 2155F(16)-	150,000	Labor 1335F(68)-	(150,000)	0
Expenditure	100,000	Expenditure	(100,000)	0

Transfers Payable		Transfers Receivable		
TOTAL	150,000	TOTAL	(150,000)	0

21.11.4–Custodial Collection Transfer to a different Intragovernmental Treasury Account Symbol (TAS)

This example was created for the Department of Treasury, Internal Revenue Service (IRS) to account for receipts that are collected in a general fund receipt account (20 0110) and, by law, are distributed to a special fund receipt account (20X5510). In this example, the receiving special fund records a proprietary financing source, as well as, a budgetary resource (not shown). Concepts used in this scenario may apply to other entities that distribute custodial collections. Only proprietary entries are shown.

**RC 29:** Non-Reciprocating USSGL Accounts and **RC09:** Expenditure Transfers of Financing Sources

General Fund Receipt Account	(Custodial)	Special Fund Available TAFS 20X5510
TC C141 and C142		No Entries
To record the collection of custodial revenue from a non- Federal source that is deposited into a miscellaneous receipt account		
Dr 1010Fund Balance with	60,000	
Treasury		
Cr 5800(N) Tax Revenue Collected	60,000	
To record the collection of custodial revenue from a non- Federal source that is deposited into a miscellaneous receipt account. Post as custodial liability		
Dr 5990 (F99) Collections for Others	60,000	
Cr 2980 Custodial Liability	60,000	

TC A210		TC A212	
To distribute 25% of the custodial collections to a special fund receipt account via Statement of Transactions (i.e. SF-224). To record distribution of fund balance.		To record the financing sources transferred from a general fund receipt account.	
Dr 5998(F20) Custodial Statement Collections Transferred-Out To an Intragovernmental Treasury Account Symbol (TAS)	15,000		
Cr 1010 Fund Balance with	15,000	Dr 1010 Fund Balance with	15,000
Treasury		Treasury Cr 5997 (F20) Financing Sources Transferred-In From Custodial Statement Collections	15,000
TC C142R		No Entry	
To distribute 25% of the custodial collections to a special fund receipt account via Statement of Transactions (i.e. SF-224). To record reduction of Custodial Liability			
Dr 2980 Custodial Liability 5990(F99) Collection for Others	15,000 15,000		

21.11.5 – Transfer In and Out Without Reimbursement - Reciprocal Category 18

# RC 18 Transfers In/Out Without Reimbursement

Transfer-Out Agency	Transfer-In Agency (DHS)
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TC E510			TC E606	
Dr 1759N – Accumulated Depreciation on Equipment	4,000		Dr 1750N – Equipment	8,000
Dr 5730F (70) – Financing Sources Transferred-out Without Reimbursement	4,000			
Cr 1750N – Equipment		8,000	Cr 1759N – Accumulated Depreciation on Equipment	4,000
			Cr 5720F (XX) – Financing Sources Transferred-in Without Reimbursement	4,000
To record transfer-out of assets.			To record transfer-in of assets.	

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

RC 18: Transfers In/Out Without Reimbursement

Transfer –Out Agency	Amount	Department of Homeland Security	Amount	Difference
5730F(70)- Financing Sources Transferred-Out Without Reimbursement	4,000	5720F(XX)- Financing Sources Transferred-In Without Reimbursement	(4,000)	0
TOTAL	4,000	TOTAL	(4,000)	0

## For further information regarding trust fund transfers, refer to the <u>Federal Trust Fund</u> <u>Accounting Guide</u> located on the FMS-USSGL website.

## **21.12 - Other Transactions**

There are other intragovernmental transactions occurring between agencies not specifically referred to in this guide. FMS suggests that agencies establish accounting procedures for these transactions in conjunction with their partners to provide for easy identification and reconciliation of the activities and balances.

## 22 - Yearend Cut-off Procedures

The following is an example of how year-end cut-off activity can be communicated and recorded by trading partners. For purposes of the example, the following transactions occurred in October:

*Transaction 1* - 10/15/02 - The providing agency billed (through IPAC) for services provided through September 15 - \$40,000.

*Transaction 2* - 10/30/02 - The providing agency estimated amounts billable as of September 15 under a separate service agreement - \$10,000.

*Transaction 3* - The receiving agency borrowed funds from the providing agency. A semi-annual interest payment of \$180,000 is due on 12/31/02. The providing agency calculated the amount to be accrued as of September 30 [\$180,000 X (3months/6 months) = \$90,000].

These transactions should be reported based on the USSGL account with the corresponding trading partner code identified in accordance with USSGL Documents and Agency Reporting Requirements in the I TFM 2-4700. The following is an example of a format providing agencies can use for informing receiving agencies of cut-off activity:

Year end cut-off activity Providing agency preparer/name/phone/e-mail: Agency preparer name, 202-000-0000, name@email.address Providing agency trading partner code: xx Receiving agency trading partner code: xx Fiscal year: 2001

Date prepared: October 30, 2001

Date	Agreement Number/Custo mer PO	Brief Description of Services/Goods Provided	Amount of Transaction	ALC Code Billed
10/15/02	6785332	Billing for services provided through September 15 ( <i>Transaction 1</i> )	\$40,000	06665588
10/30/02	48998773	Amount earned as of September 15 - not billed for services provided as of October 30 (bill date is November 30) ( <i>Transaction 2</i> )	\$10,000	06658555
10/15/02	N/A	Amount representing interest earnings as of September 30 ( <i>Transaction 3</i> )	\$90,000	05655568

	Providing agency				Receiving age	ency	
TC C422				TC B402			
1310F (XX)	Accounts Receivable	40,000		6100F (XX)	Operating Expenses/Progr am Costs	40,000	
5200F (XX)	Revenues from Services Provided		40,000	2110F (XX)	Accounts Payable		40,000

The following entries should be recorded as of September 15 for *transaction 1*:

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Providing Agency	Amount	Receiving Agency	Amount	Difference
1310F(XX)-	40,000	2110F(XX)-	(40,000)	0
Accounts		Accounts		
Receivable		Payable		
TOTAL	40,000	TOTAL	(40,000)	0

## RC 24: Buy/Sell Costs/Revenues

Providing Agency	Amount	Receiving	Amount	Difference
		Agency		
5200F(XX)-	(40,000)	6100F(XX)-	40,000	0
Revenues from		Operating		
Services Provided		Expenses/Program		
		Costs		
TOTAL	(40,000)	TOTAL	40,000	0

The following entries should be recorded as of September 15 for *transaction 2*:

Providing agency			Receiving agency				
TC C422				TC B402	Operating	10,000	
					Expenses/Progr		
1310F	Accounts	10,000		6100F	am Costs		
(XX)	Receivable			(XX)			
5200F	Revenues from			2110F	Accounts		
(XX)	Services		10,000	(XX)	Payable		10,000
	Provided						

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

Providing Agency	Amount	Receiving Agency	Amount	Difference
1310F(XX)- Accounts Receivable	10,000	2110F(XX)- Accounts Payable	(10,000)	0
TOTAL	10,000	TOTAL	(10,000)	0

# RC 24: Buy/Sell Costs/Revenues

<b>Providing Agency</b>	Amount	Receiving	Amount	Difference
		Agency		
5200F(XX)-	(10,000)	6100F(XX)-	10,000	0
Revenues from		Operating		
Services Provided		Expenses/Program		
		Costs		
TOTAL	(10,000)	TOTAL	10,000	0

The following entries should be recorded as of September 30 for *transaction 3*:

Providing agency			Receiving agency				
TC C422	2			<b>TC B418</b>			
1340F	Interest Receivable	90,000		6310F	Other Interest	90,000	
(XX) 5312F	Interest Revenue			(XX) 2140F	Expenses Accrued		
(FX)			90,000	(XX)	Interest Payable		90,000

The Intragovernmental Reciprocal Category eliminations for these accounts are as follows:

# **RC 02: Interest Receivable/Interest Payable**

Providing Agency	Amount	Receiving Agency	Amount	Difference
1340F(XX)-Interest	90,000	2140F(XX)-	(90,000)	0

Receivable		Accrued		
		Interest Payable		
TOTAL	90,000	TOTAL	(90,000)	0

#### **RC 05: Borrowings and Other Interest Expense/Interest Revenue**

Providing Agency	Amount	Receiving Agency	Amount	Difference
5312F(FX)-Interest Revenue	(90,000)	6310F-Other Interest Expenses	90,000	0
TOTAL	(90,000)	TOTAL	90,000	0

#### 23 - Reconciliation Procedures

The Department of Defense (trading partner code 97) provides the Department of Agriculture (trading partner code 12) with engineering services under an ongoing contract. The Department of Defense also sells the Department of Agriculture unused furniture and equipment and transfers appropriations to it.

The following is the detailed information relating to the example:

Providing agency: Department of Defense (DoD) trading partner code 97 Receiving agency: Department of Agriculture (USDA) trading partner code 12

Transactions:

Date	AMOUNT
Services provided for USDA (in dollars):	
09/00	\$10,000
10/00	8,000
11/00	9,000
12/00	6,000
01/01	8,000
02/01	7,000
03/01	7,000
04/01	9,000
05/01	6,000
06/01	5,000

DATE	Amount
07/01	9,000
08/01	3,000
09/01	6,000
Goods sold to USDA:	
12/00 Trucks (not capitalized)	4,000
01/001 Desks (not capitalized)	8,000
04/01 Supplies	6,000
09/01 Supplies	7,000
Funds transferred to USDA:	
07/01	50,000
09/01	30,000

Balances in DoD records:

1310F (12) Accounts Receivable at 10/1/00 \$10,50
---

Fiscal Year 2001:

5100F (12)	Revenue from Goods Sold		\$25,000
5200F (12)	Revenue from Services Provided		\$83,000
1310F (12)	Accounts Receivable	\$ 6,500	
3103 (12)	Unexpended Appropriations (Transfers-Out)		\$80,000

Balances in USDA records:

Accounts Payable at 10/1/00: \$10,000

Fiscal year 2001:

6100F (97)	Services Purchased from DoD	\$77,000
6100F (97)	Goods Purchased from DoD	\$25,000
2110F (97)	Accounts Payable	\$0
3102 (97)	Unexpended Appropriations (Transfers-In)	\$80,000

DoD bills USDA for services provided 15 days following each month end. USDA reclassifies transactions for services provided based on IPAC reports received in the following month. USDA uses purchase orders to procure the goods purchased from DoD.

The following is an example of data provided to USDA by DoD. It represents the information necessary for reconciliation (this information was agreed upon by both agencies).

	<b>CTION DETAILS</b>			
		name/phone/e-mail: Department of Defense, John		-300-3000
•		artner code: 97 Receiving agency trading partner	er code: 12	
	vered: Fiscal Year 2		Amount of	
Date	number/Customer PO	Brief Description of Services/Goods Provided	Transaction	ALC Code Billed
10/00	2560	Technical support contract	8,000	60060066
11/00	2560	Technical support contract	9,000	60060066
12/00	2560	Technical support contract	6,000	60060066
1/01	2560	Technical support contract	8,000	60060066
2/01	2560	Technical support contract	7,000	60060066
3/01	2560	Technical support contract	7,000	60060066
4/01	2560	Technical support contract	9,000	60060066
5/01	2560	Technical support contract	6,000	60060066
6/01	2560	Technical support contract	5,000	60060066
7/01	2560	Technical support contract	9,000	60060066
8/01	2560	Technical support contract	3,000	60060066
9/01	2560	Technical support contract	6,000	60060066
		Total billed for the contract posted to	83,000	
		USSGL 5200F (12)	,	
10/1/00		Accounts Receivable	10,500	
FY 2001	From 5200G	Amounts Billed	83,000	
	above			
10/00	2560	Technical support contract payment	(10,000)	
11/00	2560	Technical support contract payment	(8,000)	60060066
12/00	2560	Technical support contract payment	(9,000)	60060066
1/01	2560	Technical support contract payment	(6,000)	60060066
2/01	2560	Technical support contract payment	(8,000)	60060066
3/01	2560	Technical support contract payment	(7,000)	60060066
4/01	2560	Technical support contract payment	(7,000)	60060066
5/01	2560	Technical support contract payment	(9,000)	60060066
6/01	2560	Technical support contract payment	(6,000)	60060066
7/01	2560	Technical support contract payment	(5,000)	60060066
8/01	2560	Technical support contract payment	(9,000)	60060066
9/01	2560	Technical support contract payment	(3,000)	60060066
			(87,000)	
9/30/01		Balance posted to USSGL 1310F (12)	6,500	
12/00	PO62514	Trucks	4,000	60070006

	ACTION DETAILS	-		
		name/phone/e-mail: Department of Defense, John		-300-3000
		artner code: 97 Receiving agency trading partne	er code: 12	
	vered: Fiscal Year 2 Agreement		Amount of	
Date	number/Customer PO	Brief Description of Services/Goods Provided	Transaction	ALC Code Billed
01/01	PO45699	Desks	8,000	60080006
04/01	PO74856	Supplies	6,000	60090006
09/01	PO43987	Supplies	7,000	60090006
		Total posted to USSGL 5100F (12)	25,000	
7/01	458527	Transfer allocation	50,000	
9/01	458528	Transfer allocation	30,000	
		Total posted to account 3103 (12)	80,000	

The following is an example of the initial reconciliation performed by USDA:

Initial Reco	nciliation – Intragov	ernmental	Activities and	d Balances		
Agency pre	paring reconciliation	: Departme	ent of Agricult	ure (12)		
Providing ag	gency: DoD		Receiving ag	gency: USDA		Enter
Contact: So	meone		Contact: Sor	neone		as of date
Phone/e-mai	1: 703-000-000		Phone/e-mai	1: 202-000-0000		for
						reconciliati
						on
Trading part	ner code: 97		Trading part	ner code: 12		
Appropriatio	on symbol:		Appropriatio	n symbol:		
USSGL	Title	Balance	USSGL	Title	Balance	Difference
A/C			A/C			
CATEGORY	: 22-Accounts Receiv	able, Acco	unts Payable,	and Other Liabilities		
1310F (12)	Accounts	6,500	2110F (97)	Accounts Payable	0	6,500
	Receivable					
		es/Federal A	Advances from	n Others and Federal P	repayments	s/Federal
Deferred Cr		•		1		
2310F (12)	Advances from		1410F (97)	Advances to Others		
	Others					
CATEGORY	:-24-Intra-governmen	tal buy/sell	costs/revenue	25		
5100F (12)	Revenues from	25,000	6100F (97)	Operating	25,000	0
	Goods Sold			Expenses/ Program		
				Costs		
5200F (12)	Revenues from	83,000	6100F (97)	Operating	77,000	6,000
	Services Provided			Expenses/ Program		

Agency preparing reconciliation: Departme Providing agency: DoD Contact: Someone Phone/e-mail: 703-000-000		Receiving agency: USDA Contact: Someone Phone/e-mail: 202-000-0000			Enter as of date	
Filone/e-mai	11. 703-000-000		Filone/e-mai	1. 202-000-0000		for reconciliati on
	mer code: 97		Trading part			
Appropriatio		1	Appropriatio		1	
USSGL A/C	Title	Balance	USSGL A/C	Title	Balance	Difference
CATEGORY	: 22-Accounts Recei	vable, Acco	unts Payable,	and Other Liabilities		
				Costs		
5900F (12)	Other Revenues		6100F (97)	Operating Expenses/ Program Costs		
5100F (12)	Revenues from Goods Sold		1511N*	Operating Materials and Supplies Held for Use		
5100F (12)	Revenues from Goods Sold		1521N*	Inventory Purchased for Resale		
5100F (12)	Revenues from Goods Sold		1525N*	Inventory - Raw Materials		
5100F (12)	Revenues from Goods Sold		1750N*	Equipment		
5100F (12)	Revenues from Goods Sold		1890N*	Other General Property, Plant and Equipment		
5100F (12)	Revenues from Goods Sold		1990N*	Other Assets		
CATEGORY	:- 28-Unexpended A	ppropriation	s-Transferred	l-In/Out		
3103F (12)	Unexpended Appropriations (Transfers Out)	80,000	3102F(97)	Unexpended Appropriations (Transfers In)	80,000	0
Final phase	y/date: Someone at U reconciliation prepare	ed on (attach	a): October 20	) balances, USSGL acc	ount 8802F	(97) would

be used instead of the individual asset USSGL accounts. The receiving agency (in this example)

would need to perform an internal reconciliation between USSGL 8802 and the asset USSGL accounts.

USDA used the Agency Data Request Form to identify the causes of the differences.

USDA and DoD worked together to determine the appropriate adjustments to be made, in order to agree with the account activity and balances. The following differences were identified in the initial reconciliation.

- 1. USDA did not record the bill for September 30 until October (\$6,000).
- 2. DoD did not make an adjustment for an accounting event from the prior year (\$500).

The adjusting entries to correct the differences would be as follows.

E 1.		41 <b>1</b> f	September services	
Entry 1	LINDA records	the accruation	Nentember services	nrovided ny LioLi
Linuy 1.			September services	

Providing agency Department of Defense		Receiving agen Department of Agri	•	
No transaction.	<b>TC B402</b> 6100F (97) 2110F (97)	Operating Expenses/Program Costs Accounts Payable	6,000	6,000

Entry 2: DoD corrects its records for the \$500 adjustment to the beginning balance.

	Providing agency Department of Defense		Receiving agency Department of Agriculture
	Accounts Receivable	500	No transaction.
1310F (12)			
5200F (12)	Revenues from Services Provided	500	

The above documents were completed by USDA. It is an example of a format for reconciliation.

# APPENDICES

			Pairing of Acc	counts		
		Receivin	g Agency	Prov	Providing Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title	
01	Federal Investments/Debt	1610F(20)	Investments in U.S. Treasury Securities Issued by the Bureau of the Public Debt	2530F(XX)	Securities Issued by Federal Agencies Under General and Special Financing Authority	
		1611F(20)	Discount on U.S. Treasury Securities Issued by the Bureau of the Public Debt	2531F(XX)	Discount on Securities Issued by Federal Agencies Under General and Special Financing Authority	
		1612F(20)	Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	2532F(XX)	Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	
		1613F(20)	Amortization of Discount and Premium on U.S. Treasury Securities Issued by the Bureau of the Public Debt	2533F(XX)	Amortization of Discount and Premium on Securities Issued by Federal Agencies Under General and Special Financing Authority	
		1618F(20)	Market Adjustment – Investments			
		1620F(XX)	Investments in Securities Other Than the Bureau of the Public Debt Securities	2540F(XX)	Participation Certificates	

# <u>Appendix A—Federal Intragovernmental Transactions Categories of Reciprocal U.S.</u> <u>Standard General Ledger Proprietary Accounts</u>

		Pairing of Accounts			
		Receiving		Providing Agency	
Category	Category Name	USSGL Account	USSGL Account	USSGL	USSGL Account
			Title	Account	Title
01 (Cont'd)	Federal Investments/Debt	1621F(XX)	Discount on Securities Other Than the Bureau of the Public Debt Securities		
		1622F(XX)	Premium on Securities Other Than the Bureau of the Public Debt Securities		
		1623F(XX)	Amortization of Discount and Premium on Securities Other Than the Bureau of the Public Debt Securities		
		1630F(20)	Investments in U.S. Treasury Zero Coupon Bonds Issued by the Bureau of the Public Debt		
		1631F(20)	Discount on U.S. Treasury Zero Coupon Bonds Issued by the Bureau of the Public Debt		

		Pairing of Accounts				
		Receiving Agency		Providing Agency		
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title	
		1633F(20)	Amortization of Discount on U.S. Treasury Zero Coupon Bonds Issued by the Bureau of the Public Debt			
01 (Cont'd)	Federal Investments/Debt	1638F(20)	Market Adjustment - Investments in U.S. Treasury Zero Coupon Bonds			
		1639F(20)	Contra Market Adjustment – Investments in U.S. Treasury Zero Coupon Bonds			
		1690F(XX)	Other Investments			
02	Interest Receivable/ Interest Payable	2140F(XX)	Accrued Interest Payable	1340F(XX) 1349F(XX)	Interest Receivable Allowance for Loss on Interest Receivable	
03	Federal Securities Interest Expense/ Federal Securities Interest Revenue	5311FX(XX)	Interest Revenue – Investments (Exchange)	6320F(XX)	Interest Expense on Securities	

			Pairing of Acc	counts	
		Receiving	Agency	Providing Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title
		5311FT(XX)	Interest Revenue – Investments (Nonexchange)		
		5318FX(XX)	Contra Revenue for Interest Revenue – Investments (Exchange)		
		5318FT(XX)	Contra Revenue for Interest Revenue – Investments (Nonexchange)		
03 (Cont'd)	Federal Securities Interest Expense/ Interest Revenue	7111FX(XX)	Gains on Disposition of Investments (Exchange)	7211FX(XX)	Losses on Disposition of Investments (Exchange)
		7111FT(XX)	Gains on Disposition of Investments (Nonexchange)	7211FT(XX)	Losses on Disposition of Investments (Nonexchange)
		7180FX(XX)	Unrealized Gains (Exchange)	7280FX(XX)	Unrealized Losses (Exchange)
		7180FT(XX)	Unrealized Gains (Nonexchange)	7280FT(XX)	Unrealized Losses (Nonexchange)

			Pairing of Acc	ounts	
		Receiving Agency		Providing Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title
05	Borrowings and Other Interest Expense/Interest Revenue	6310F(20)	Interest Expenses on Borrowing From the Bureau of the Public Debt and/or the Federal Financing Bank	5310FX(XX)	Interest Revenue – Other (Exchange)
				5310FT(XX)	Interest Revenue – Other (Nonexchange)
				5312FX(20)	Interest Revenue – Loans Receivable/ Uninvested Funds (Exchange)
				5312FT(20)	Interest Revenue- Loans Receivable/ Uninvested Funds (Nonexchange)
	Borrowings and Other Interest Expense/Interest Revenue	6330F(XX)	Other Interest Expenses	5317FX(XX)	Contra Revenue for Interest Revenue – Loans Receivable (Exchange)
				5317FT(XX)	Contra Revenue for Interest Revenue – Loans Receivable (Nonexchange)

		Pairing of Accounts				
		Receivin	g Agency	Providing Agency		
Category	Category Name	USSGL Account	USSGL Account	USSGL	USSGL Account	
			Title	Account	Title	
05 (Cont'd)				5319FX(XX)	Contra Revenue for Interest Revenue – Other (Exchange)	
				5319FT(XX)	Contra Revenue for Interest Revenue – Other (Nonexchange)	
				7112FT(XX)	Gains on Disposition of Borrowings (Nonexchange)	
				7190FT(XX)	Other Gains (Nonexchange)	
				7212FT(XX)	Losses on Disposition of Borrowings (Nonexchange)	
				7290FT(XX)	Other Losses (Nonexchange)	
06	Borrowings- Losses/Gains	7212FX(XX)	Losses on Disposition of Borrowings (Exchange)	7112FX(XX)	Gains on Disposition of Borrowings (Exchange)	
		7290FX(XX)	Other Losses (Exchange)	7190FX(XX)	Other Gains (Exchange)	
07	Appropriation of Unavailable Trust or Special Fund Receipts	5740F(XX)	Appropriated Earmarked Receipts Transferred In	5745F(XX)	Appropriated Earmarked Receipts Transferred Out	

			Pairing of Acc	ounts	
		Receiving Agency		Providing Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title
08	Nonexpenditure Transfers of Unexpended Appropriations and	3102F(XX)	Unexpended Appropriations- Transfers-In	3103F(XX)	Unexpended Appropriations- Transfers-Out
	Financing Sources	5755F(XX)	Nonexpenditure Financing Sources- Transfers-In	5765F(XX)	Nonexpenditure Financing Sources- Transfers-Out
09	Expenditure Transfers of Financing Sources	5750F(XX)	Expenditure Financing Sources –Transfers-In	5760F (XX)	Expenditure Financing Sources – Transfers-Out
		5997F (XX)	Financing Sources Transferred In From Custodial Statement Collections	5998F (XX)	Custodial Collections Transferred Out to a Treasury Account Symbol Other Than the General Fund of the Treasury
17	Loans Receivable/Payable	2510F(XX)	Principal Payable to the Bureau of the Public Debt	1350F(XX)	Loans Receivable
		2511F(XX)	Capitalized Loan Interest Payable – Non-Credit Reform	1351F(XX)	Capitalized Loan Interest Receivable – Non-Credit Reform
		2520F(XX)	Principal Payable to the Federal Financing Bank	1359F(XX)	Allowance for Loss on Loans Receivable
		2590F(XX)	Other Debt		

			Pairing of Acc	counts	
		Receiving Agency		Providing Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title
18	Transferred In/Out Without Reimbursement	5720F(XX)	Financing Sources Transferred In Without Reimbursement	5730F(XX)	Financing Sources Transferred Out Without Reimbursement
		5775F(XX)	Nonbudgetary Financing Sources Transferred In	5776F(XX)	Nonbudgetary Financing Sources Transferred Out
21	Benefit Program Contributions Receivables and Payables	2213F(XX)	Employer Contributions and Payroll Taxes Payable	1320F(XX	Employment Benefit Contributions Receivable
		2215F(XX)	Other Post Employment Benefits Due and Payable		
	Benefit Program Contributions Receivables and Payables	2225F(XX )	Unfunded FECA Liability		
		2290F(XX)	Other Unfunded Employment Related Liability		

		Pairing of Accounts				
		Receiving Agency		Prov	iding Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title	
22	Accounts Receivable/ Accounts Payable	2110F(XX)	Accounts Payable	1310F(XX)	Accounts Receivable	
		2120F(XX)	Disbursements in Transit	1319F(XX)	Allowance for Loss on Accounts Receivable	
		2130F(XX)	Contract Holdbacks			
		2170F(XX)	Subsidy Payable to the Financing Account	1990 (XX)	Other Assets	
		2179F(XX)	Contra Liability for Subsidy Payable to the Financing Account			
		2190F(XX)	Other Liabilities With Related Budgetary Obligations			
22 (Cont'd)	Accounts Receivable/ Accounts Payable	2950F(XX)	Liability for Subsidy Related to Undisbursed Loans			
		2990F(XX)	Other Liabilities Without Related Budgetary Obligations			
23	Advances to Others and Prepayments/ Advances From Others and Deferred Credits	1410F(XX)	Advances and Prepayments	2310F(XX)	Liability for Advances and Prepayments	

		Pairing of Accounts				
		Receivin	g Agency	Provi	iding Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title	
24	Buy/Sell Costs/Revenues	6100F(XX)	Operating Expenses/Program Costs	5100FX(XX)	Revenue From Goods Sold	
		6190F(XX)	Contra Bad Debt Expense – Incurred for Others	5109FX(XX)	Contra Revenue for Goods Sold	
		6720F(XX)	Bad Debt Expense			
		6790F(XX)	Other Expenses Not Requiring Budgetary Resources	5200FX(XX)	Revenue From Services Provided	
			Resources	5209FX(XX)	Contra Revenue for Services Provided	
		6800F(XX)	Future Funded Expenses	5900FX(XX)	Other Revenue (Exchange)	
		6900F(XX)	Nonproduction Costs	5909FX(XX)	Contra Revenue for Other Revenue (Exchange)	
24 (Cont'd)	Buy/Sell Costs/Revenues	8802F(XX)	Purchases of Property, Plant, and Equipment			
		8803F(XX)	Purchases of Inventory and Related Property			
		8804F(XX)	Purchase of Assets - Other			
25	Imputed Costs/ Imputed Financing Sources	5780F(XX)	Imputed Financing Sources	6730F(XX)	Imputed Costs	

			Pairing of Acc	counts	
		Receiving Agency		Providing Agency	
Category	Category Name	USSGL Account	USSGL Account Title	USSGL Account	USSGL Account Title
26	Benefit Program Costs/Revenues	6400F(XX)	Benefit Expense	5400FX(XX)	Benefit Program Revenue (Exchange)
		6850F(XX)	Employer Contributions to Employee Benefit Programs Not Requiring Current- Year Budget Authority (Unobligated)	5400FT(XX)	Benefit Program Revenue (Nonexchange)
				5409FX(XX)	Contra Revenue for Benefit Program Revenue (Exchange)
				5409FT(XX)	Contra Revenue for Benefit Program Revenue (Nonexchange)
27	Transfers Receivable/Payable	1330F(XX)	Receivable for Transfers of Currently Invested Balances	2150F(XX)	Payable for Transfers of Currently Invested Balances
		1335F(XX)	Expenditure Transfers Receivable	2155F(XX)	Expenditure Transfers Payable

#### Category 29 - Non-Reciprocating USSGL Accounts

The USSGL accounts indicated in RC29 do not eliminate against another USSGL account.

1010	Fund Balance With Treasury
1360F	Penalties, Fines, and Administrative Fees Receivable
1369F	Allowance for Loss on Penalties, Fines, and Administrative Fees Receivable
1921F	Receivable From Appropriations
2400F	Liability for Deposit Funds, Clearing Accounts, and Undeposited Collections
2940F	Capital Lease Liability
2960F	Accounts Payable From Canceled Appropriations
2970F	Liability for Capital Transfers to the General Fund of the Treasury
2980F	Custodial Liability
2985F	Liability for Non-Entity Assets Not Reported on the Statement of Custodial Activity
3101	Unexpended Appropriations – Appropriations Received
3106	Unexpended Appropriations Adjustments
3107	Unexpended Appropriations – Used
3109	Unexpended Appropriations – Prior-Period Adjustments Due to Changes in Accounting Principles
5320F X/T	Penalties, Fines, and Administrative Fees Revenue
5329F X/T	Contra Revenue for Penalties, Fines, and Administrative Fees
5700	Expended Appropriations
5709	Expended Appropriations – Prior-Period Adjustments Due to Changes in Accounting Principles
5790F X/T	Other Financing Sources
5791F	Adjustment to Financing Sources – Downward Reestimate
5799	Adjustment of Appropriations Used
5800F T	Tax Revenue Collected
5801F T	Tax Revenue Accrual Adjustment
5809F T	Contra Revenue for Taxes
5890F T	Tax Revenue Refunds
5900F T	Other Revenue (Nonexchange)
5909F T	Contra Revenue for Other Revenue (Nonexchange)
5990F X/T	Collections for Others – Statement of Custodial Activity
5991F X/T	Accrued Collections for Others – Statement of Custodial Activity
5993F	Offset to Non-Entity Collections-Statement of Changes in Net Position
5994F	Offset to Non-Entity Accrued Collections-Statement of Changes in Net Position
7401F	Prior-Period Adjustments Due to Changes in Accounting Principles
7500F X/T	Distribution of Income – Dividend
8801*	Offset for Purchases of Assets

\*USSGL accounts 8801 through 8804 are Memorandum accounts that are not incorporated into the FR but are used in interim IRAS reporting in order to reconcile intragovernmental buy-sell activity.

#### Appendix B—Federal Trading Partner Department Codes for GFRS and FACTS I

The following crosswalk provides Federal trading partner codes that are required for the Governmentwide Financial Reporting System (GFRS) and Federal Agencies Centralized Trial Balance System I (FACTS I). These codes are used to facilitate the preparation of the *Financial Report of the United States* (FR). The identification number shown below under GFRS Codes is unique to GFRS. In most instances, the 2-digit department code used in FACTS I has two zeros added to the end for the purpose of GFRS (that is Department of the Treasury, FACTS I Codes 20, GFRS Codes 2000). The Department of Defense (DOD) trading partner code DE00 will include the Department of the Air Force, the Department of the Army, and the Department of the Navy, the Defense Agencies, and the U.S. Corps of Engineers. The Trading Partner Code 9500 will include independent and other agencies. The FACTS I Trading Partner Codes did not change.

GFRS FACTS I Codes Codes		Department or Agency	
1200	12	Department of Agriculture	
1300	13	Department of Commerce	
1400	14	Department of Interior	
1500	15	Department of Justice	
1601	16	Department of Labor	
1602	16	Pension Benefit Guaranty Corporation	
1800	18	U.S. Postal Service	
1900	19	Department of State	
2000	20	Department of Treasury	
2400	24	Office of Personnel Management	
2500	25	National Credit Union Administration	
2700	27	Federal Communications Commission	
2800	28	Social Security Administration	
3100	31	U.S. Nuclear Regulatory Commission	
3300	33	Smithsonian Institution	
3600	36	Department of Veterans Affairs	
4700	47	General Services Administration	
4900	49	National Science Foundation	
5000	50	Securities and Exchange Commission	
5100	51	Federal Deposit Insurance Corporation	
6000	60	Railroad Retirement Board	
6400	64	Tennessee Valley Authority	
6800	68	Environmental Protection Agency	
6900	69	Department of Transportation	
7000	70	Department of Homeland Security	
7200	72	Agency for International Development	
7300	73	Small Business Administration	
7500	75	Department of Health and Human Service	

7802	78	Farm Credit System Insurance Corporation
8000	80	National Aeronautics and Space Administration
8300	83	Export-Import Bank of the United States
8600	86	Department of Housing and Urban Development
8900	89	Department of Energy
9100	91	Department of Education
DE00*	17	Department of the Navy
	21	Department of the Army
	57	Department of the Air Force
	96	U.S. Army Corps of Engineers
	97	Office of the Secretary of Defense - Defense Agencies
9900	99	Treasury General Fund
9999	00	Unidentified

\* The Department of Defense (DOD) trading partner code DE00 will include the Department of the Air Force, the Department of the Army, the Department of the Navy, the Defense agencies, and the U.S. Army Corps of Engineers.

#### Independent Agencies\*\*

0100	01	Architect of the Capitol
0200	02	U.S. Capitol Police
0300	03	Library of Congress
0400	04	Government Printing Office
0500	05	Government Accountability Office
0800	08	Congressional Budget Office
0900	09	Other Legislative Branch Agencies
1000	10	The Judiciary
1100	11	Executive Office of the President
2300	23	U.S. Tax Court
2600	26	Federal Retirement Thrift Investment Board
1800	29	Federal Trade Commission
3301	33	JFK Center for Performing Arts
3302	33	National Gallery of Art
3303	33	Woodrow Wilson International Center for Scholars
3400	34	International Trade Commission
4100	41	Merit Systems Protection Board
4500	45	U.S. Equal Employment Opportunity Commission
4600	46	Appalachian Regional Commission
4800	48	Temporary Commissions
5400	54	Federal Labor Relations Authority
5600	56	Central Intelligence Agency
5900	59	National Foundation on the Arts and the Humanities
6002	60	National Railroad Retirement Investment Trust
6100	61	Consumer Product Safety Commission
6200	62	Office of Special Counsel
6300	63	National Labor Relations Board
6500	65	Federal Maritime Commission

6903	69	St. Lawrence Seaway Development Corporation
7100	71	Overseas Private Investment Corporation
7400	74	American Battle Monuments Commission
7601	76	Historical and Memorial Commissions
7801	78	Farm Credit Administration
8400	84	Armed Forces Retirement Home
8800	88	National Archives and Records Administration
9000	90	Selective Service System
9108	91	Appalachian Regional Development Test
9300	93	Federal Mediation and Conciliation Service
9500	95	Independent Agencies

Independent Agencies:

\*\*"9500" is the consolidated code for all independent agencies in GFRS; therefore, all agencies must use "9500" as trading partner code, if it applies.

#### Appendix C— Material Differences/Status of Disposition Certification

Intragovernmental Reporting and Analysis System

#### MATERIAL DIFFERENCES REPORT Fiscal Year : '2008', Quarter : '1' Agency Contact/Ph/Email:\_\_\_\_\_

Agency: Agy Code:

TP	RC	P_OR_S	Amount - Reporting Agency	Amount - Partner	Amount - Difference	1. Confirmed Rptg	2. Acctg Meth Difference	3. Acctg/Rptg Error	4. Timing Diff - CY	5. Unknown	6. Timing Diff - PY

#### CERTIFICATION

I have reviewed the Material Differences Report generated by FMS' IRAS from intragovernmental data submitted by our agency and associated trading partner(s). The data provided by this agency is consistent with its supporting records and is derivative of unaudited financial statement data submitted to OMB, as indicated from the disposition of agency reporting by 'X' in columns: 1-confirm reporting, 2-accounting method difference, or 6-prior year timing difference. In the event of accounting/reporting error or current year timing difference, the agency is expected to correct reporting in the subsequent period.

#### Appendix D—Scenarios for Comparative Status of Disposition Explanation of Material Difference

Scenario	Reported Explana	tion of Material Difference	Expected Corrective Action (Agencies and/or FMS)		
ocontanto	Agency A	Agency B			
1	Confirmed Reporting	Confirmed Reporting	CFO plan of action is required for unresolved confirmed reporting differences for the third quarter FY 2008.		
2	Confirmed Reporting	Accounting Methodology	The Confirmed Reporting agency (A) shall report 'Accounting Methodology' explanation and basis of accounting in subsequent reporting period.		
3	Confirmed Reporting	Current Year Timing Difference	Agency B is expected to account for activity in subsequent reporting period.		
4	Confirmed Reporting	Prior Year Timing Difference	FMS is aware that the Material Difference will be a recurring difference.		
5	Confirmed Reporting	Unknown	Agency B is expected to further research accounting treatment.		
6	Confirmed Reporting	Accounting Error	Agency B is expected to correct reporting in subsequent period.		
7	Accounting Methodology	Accounting Methodology	Both Agency A and B shall provide basis of accounting treatment; if the same treatment is used FMS deem it to be inconsistent; otherwise FMS is aware that the Material Difference will be a recurring difference.		
8	Accounting Methodology	Accounting Error	Agency B shall correct explanation in subsequent reporting period to indicate 'Accounting Methodology' and provide basis; ultimately FMS is aware that the Material Difference will be a recurring difference.		
9	Accounting Methodology	Current Year Timing Difference	Refer to scenario 8		
10	Accounting Methodology	Prior Year Timing Difference	Refer to scenario 8		
11	Accounting Methodology	Unknown	Refer to scenario 8		
12	Accounting Error	Accounting Error	Both Agency A and B are expected to correct reporting in subsequent for the amount impacting its own agency.		

Scenario	Reported Explanatior	of Material Difference	Expected Corrective Action (Agencies and/or FMS)		
ooonano	Agency A	Agency B			
13	Unknown <sup>1</sup>	Unknown <sup>1</sup>	Both Agency A and B are expected to further research accounting treatment; FMS will provide report to OMB and an Unreconciled Activity report to GAO.		
14	Unknown <sup>1</sup>	Accounting Error	Agency A is expected to further research accounting treatment; while Agency B is expected to correct reporting in subsequent period to the extent of the accounting error made.		
15	Unknown <sup>1</sup>	Current Year Timing Difference	The Agency (A) reporting 'Unknown' explanation shall correct explanation in subsequent period to 'Current Year Timing Difference'; while the corresponding agency (B) is expected to record activity in a subsequent reporting period.		
16	Unknown	Prior Year Timing Difference	The Agency (A) reporting 'Unknown' explanation shall correct explanation in subsequent period to 'Prior Year Timing Difference'; FMS is aware that the Material Difference will be a recurring difference.		
17	Prior Year Timing Difference	Prior Year Timing Difference	FMS is aware that the Material Difference will be a recurring difference.		
18	Current Year Timing Difference	Current Year Timing Difference	Whichever Agency (A or B) that requires future accounting treatment is expected to record activity in a subsequent accounting period.		

<sup>1</sup>CFO plan of action is required for unresolved "unknown" reporting differences for the thired quarter FY2008. Note: When agency A and B explanations are reversed the corrective action is applied also in reverse.

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# FINANCIAL MANAGEMENT SERVICE Federal Intragovernmental Transactions Accounting Policies Guide <u>Appendix E—FY 2008 CFO Representations for Federal Intragovernmental Activity and</u>

**Balances** 

Fiscal 2008 CFO R Federal Intragover			
Agency Name			
4-Digit Agency Code			
INSTRUCTIONS: Next to indicate whether criteria exceptions. Provide an Federal Intragovernment Intragovernmental Closs Disposition Certificatio November 26, 2008.	" <u>Yes</u> " or <u>No</u> " or " <u>N/A</u> "	Reason for Exceptions	
area and the extent of an	to the intragovernmental issues below, describe the ny noncompliance with the requirements in a written rd form described above, or an attachment if necessary.		
	nents stated in subsection 4705.75, CFO overnmental Activity/Balances.)		
	governmental Reporting Results		
entered in the Governmen line item and trading partn explanation. (Refer to the	ned between the agency intragovernmental reporting twide Financial Report System (GFRS) Module GF004 (by er) and the agency source documents? If "no," provide an <i>Intragovernmental Closing Package Line Item Reports</i> and <i>fication Reports</i> from GFRS Module GF004.)		
B. Does the agency have report intragovernmental those policies/procedures for buy/sell related (for ex-	e policies/procedures to record, process, summarize, and activity/balances by trading partner? If "yes" identify s. Describe the basis of accounting used/policy followed (ample, accrual), fiduciary (for example, straight-line, xample, OMB Circular No. A-136) intragovernmental		
relate to business conduct	ctivity reported under trading partner "00". Does this activity ed with highly classified agencies, the U.S. Senate, or the e the dollar amount or percentage of this activity.		
activity/balances? If "no," Closing Package intrago	s report intragovernmental Closing Package list those Federal program agencies that did not report vernmental activity/balances. (Refer to the Oracle ated Closing Package Intragovernmental Activity		
E. Review the Oracle Dis Package Material Differen Federal program agencies	coverer Viewer-generated Intragovernmental Closing ces/Status of Disposition Certification Report. Were all contacted or pursued concerning material differences? If at were not contacted or pursued and provide an		
F. Did the independent a intragovernmental balance	auditors propose any adjustments related to ces reported in the Closing Package? If "yes," list the tal adjustments waived by management.		

•

	iscal 2008 CFO Representations for ederal Intragovernmental Activity and Balances <i>Mark in Green Areas Only</i>	
Att	ction II. Explanation of Closing Package Differences ach the completed and signed Intragovernmental Closing Package Material fferences/Status of Disposition Certification Report.	

Action		Responsible	
No.	Required Action	Organization	*Due Date
1	IFCS opens for 3rd Quarter/2008	FPA	7/08/08
	IFCS closes for 3 <sup>rd</sup> Quarter 2008 (last day for agency		
2	fiduciary confirmations)	FPA	7/24/08
	Intragovernmental ("F" transactions) 3 <sup>rd</sup> Quarter		
3	2008 agency data file due to FMS	FPA/CFO	7/24/08
	Agencies generate 3 <sup>rd</sup> Quarter 2008		
	Intragovernmental Activity Reporting Data (from		
4	Oracle Discoverer Viewer- via GFRS)	FMS	7/31/08
	Agencies submit 3 <sup>rd</sup> Quarter 2008 Status of		
5	Disposition Certification to FMS	FPA/CFO	8/06/08
	Agencies generate 3 <sup>rd</sup> quarter 2008 Comparative		
6	Status of Disposition to agencies	FMS	8/11/08
7	IFCS opens for 4 <sup>th</sup> quarter 2008	FPA	10/07/08
	Intragovernmental ("F" transactions) 4 <sup>th</sup> Quarter 2008		
8	agency data file due to FMS	FPA/CFO	10/17/08
9	IFCS closes for 4 <sup>th</sup> Quarter 2008 (Final)	FPA	10/17/08
	Agencies generate 4th Quarter 2008		
	Intragovernmental Activity Reporting Data (from		
10	Oracle Discoverer Viewer- via GFRS)	FMS	10/23/08
	Agencies generate Closing Package		
	Intragovernmental Activity Reporting Data (from		
11	Oracle Discoverer Viewer-viewer via GFRS)	FMS	11/21/08
	CFO Representations for Federal Intragovernmental		
	Activity and Balance and the completed		
	Intragovernmental Closing Package Material		
	Differences/Status of Disposition Certification report		
12	due to FMS, Agency IGs and GAO	FPA/CFO	11/25/08
	FMS provides Intragovernmental Comparative		
13	Closing Package Explanations of Differences Report	FMS	11/28/08

# Appendix F—Intragovernmental Key Dates

Note: \*All above dates are "no later than"

#### **Appendix G—Additional Explanations**

# FY \_\_\_\_\_ – QUARTER \_\_\_\_\_

ТР	RC	Amount of Difference	Method of Accounting (If applicable)	Adjustment Needed? (Attach documentation to show corrective actions to be taken and when, for accounting/reporting errors and timing differences.)	Explanation

\* For accounting/reporting errors and CY timing differences: Attach documentation to show corrective actions to be taken and when actions will take effect

## **FINANCIAL MANAGEMENT SERVICE Federal Intragovernmental Transactions Accounting Policies Guide** *Additional Explanations, Continued*

## **Appendix H—Explanation of Differences**

# Status of Disposition Certification For Quarterly and Closing Package Differences (Verifying Agencies)

Explanation of Differences *		
Confirmed Reporting	When an agency has verified/ reviewed/ agreed the amount reported to IRAS/GFRS is in agreement with the agency's source documentation, an "X" is placed in the confirmed reporting column. Confirmed reporting needs no amount entered. When the confirmed reporting column is selected, there should be no other column marked.	
Accounting Methodology Difference	When an agency verified/ reviewed/ agreed the amount reported to IRAS/GFRS is accurate, yet the difference in the agency's reporting and their partner reporting is due to different accounting methods used, an "X" is placed in the "Accounting Methodology Difference" column. Additional explanations for Accounting Methodology Differences should be provided in the bottom section of the Status of Disposition Report. When providing explanations, first indicate the method your agency is using. Additional explanations of the basis of accounting must be provided on the "Additional Explanations" attachment	
Accounting/Reporting Error	When an agency has verified/ reviewed/ agreed the amount reported to IRAS/GFRS <b>is not</b> accurate, possibly due to non-reporting (reporting error) or incorrect reporting (accounting error), the amount of the error(s) is placed in the "Acctg/Rptg Error" column. When an agency has indicated an amount as a reporting or accounting error, this will be used to increase or decrease their original reporting. Only place the amount of adjustment (positive or negative) in this column. If the amount of the agency's adjustment is a portion of original	

Accounting Policies Guide	
	difference, IRAS will label the excess amount as unknown. Remember: All accounting/ reporting errors, once identified, should be corrected in the following quarter. Additional explanations for Accounting/Reporting errors must be provided on the "Additional Explanations" attachment.
Timing Difference - Current Year	When an agency has verified/ reviewed/ agreed the amount reported to IRAS/GFRS is accurate, yet the difference in the agency's reporting and their partner reporting is due to reporting an amount in a different quarter within the same fiscal year, the amount of the error(s) is placed in the "Timing Difference – CY" column. When an agency has indicated an amount as a timing difference, this amount will be used to increase or decrease their original reporting. Only place the amount of adjustment (positive or negative) in this column. If the amount of the agency's adjustment is a portion of original difference, IRAS will label the excess amount as unknown.
	Remember: All current year timing differences, once identified, should be corrected in the following quarter. Additional explanations for Timing Difference – CY must be provided on the "Additional Explanations" attachment.
Unknown	When an agency cannot verify the accuracy of the amount reported to IRAS/GFRS, an "X" is placed in the "Unknown" column. When agencies submit unverified data, further explanation <b>must</b> be provided on the "Additional Explanations" attachment describing the circumstances regarding data submission. "Unknown" explanations are expected to be researched further and identified for future reporting.
Timing Difference - Prior Year	When an agency has verified/ reviewed/ agreed the amount reported to IRAS/GFRS is accurate, yet the difference in the agency's reporting and their partner reporting is due to

reporting an amount in a prior fiscal year, an
"X" is placed in the "Timing Difference –PY"
column. Prior year timing differences need no
amounts entered. Additional explanations for
Timing Difference – PY must be provided on
the "Additional Explanations" attachment.

\* All Explanations are from YOUR agency's perspective.

Appendix I—Agency Quarterly Intragovernmental Data File Submission Checklist

	YES	NO
Agency:		

The Financial Reports Division at FMS has created this Agency Data File "F" Submission Checklist to allow flexibility within the required reporting parameters and to identify the manner in which the quarterly files are received.

*Please check (i.e., click with your mouse) the appropriate responses for the category formats indicated below and submit this checklist along with the data file. All checkmarks and text entries must be made only in the <u>shaded</u> areas of the form.* 

#### Part I: Checklist for Required Fields and Information to Include

	YES	NO
<u>Field Descriptions Provided<sup>5</sup></u> Either first row or separate attachment (Y/N)		
Agency Code 2 digit Agency Code provided Y/N		
Bureau Code 2 digit Bureau Code provided Y/N		
<u>Fund Group</u> Are you reporting at the Fund Group Level Y/N		
USSGL Account 4 digit USSGL account provided Y/N		
<u>Attribute Designation (</u> "F" must be used for Federal Transactions) "F" Attribute provided Y/N		
Trading Partner Code 2 digit TP code provided Y/N		

<sup>&</sup>lt;sup>5</sup> Please note: A field name/indicator must be used to identify each data element provided.

0	
Exchange/Non-Exchange (these attributes	
apply only to revenue, gains and losses)	
Indicate "X" or "T"	

Duplicate Partner Code Identifier (DPCI)provided Y/N ( "R" where applicable) –Attribute for certain reporting entities whichuse duplicate 2-digit Department CodesDPCI provided Y/N(note: DPCI field should be included in EXCELSpreadsheet submission)	

#### Part II: Characteristics of your Data File

#### 1a. File Type: Check One

Flat File Format (e.g., FACTS I	EXCEL Spreadsheet
ATB Bulk File format)	

#### **1b. Record Count:**

Indicate the **number** of data records contained in your file\_\_\_\_

## 2. USSGL Amounts

#### How are these balances represented? Check One

Normal Balances method (i.e.,	Standard Balance (previously referred to
All USSGL amounts with "Normal"	as Trial Balance) (i.e., All debits are
Balances are shown as positive	displayed as positive amounts and all credits
numbers, while those with abnormal	are displayed with negative amounts,
balances are shown as negative	without consideration of "normal" or
numbers)	"abnormal" balances

## 2a. (Answer Only if Applicable)

If your agency used a separate field for the Debit/Credit indicator, type, in the space provided the symbols used for both debits and credits, and also explains any deviations from Item 2, above.

i. Credit Symbol: """
ii. Debit Symbol: """
iii. Enter below any deviations from the box you checked in item 2:

## **2b. Decimal Position? Check One**

Agency Name:	Phone:	
decimal (i.e., cents)	nearest dollar	
Final 2 digits in amounts are	Amounts are provided/rounded to the	

<b>Preparer Name:</b>	 Date:	