

## OFFICE OF THE NATIONAL COMMANDER NATIONAL HEADQUARTERS CIVIL AIR PATROL UNITED STATES AIR FORCE AUXILIARY

MAXWELL AIR FORCE BASE, ALABAMA 36112-6332

16 November 2007

#### MEMORANDUM FOR ALL WING AND REGION COMMANDERS

FROM: CAP/CC

SUBJECT: Policy Letter - MOUs

#### A. BACKGROUND

- **1. History.** Memoranda of Understanding (MOUs) between wings and states were initially used as a tool to encourage development of CAP relations with state governments. Corporate legend has it that they were made mandatory by the National Board in 1991 to ensure that contact was made and maximize the opportunities for state funding. Subsequently, the MOUs, when approved and signed by the Commander of CAP-USAF (HQ CAP-USAF/CC), established Air Force assigned mission (AFAM) status for state missions.
- **2. Issue.** In 2002, the flow of MOUs approved by CAP-USAF stopped while several legal issues were addressed. In the interim, efforts have been made to draft a form MOU for wing use that was acceptable to CAP-USAF and consistent with the law. During this process, HQ Air Force determined AFAM status could not be conferred through state or local MOUs. Also during this time, some wing MOUs expired without replacement. Without replacement, state missions might well be flown without protections that would otherwise be afforded through the MOU to CAP and its members.
- **3. Answer.** a. Until further notice or replaced by regulation, CAP's policy regarding MOUs is as set forth in section B below. The policy, in large part, is copied and reformatted from CAPR 60-3, Chapter 5. Significant changes are shown in *italics* and the notation "[Reserved.]" identifies the location of specific additions anticipated when this policy is made into a regulation.
- b. You should be aware that this policy includes nearly all Air Force requests for the form MOU, specifically, it mandates statements in an MOU that:
  - (1) Only Air Force can assign an AFAM,
  - (2) It is not an agreement with CAP as the Air Force Auxiliary,
  - (3) Air Force and Federal missions have priority,
  - (4) Missions under the MOU are ineligible for FECA and FTCA protections,
  - (5) No AFAMs will be assigned under the MOU,
  - (6) Mission expenses under the MOU are not reimbursable with federal funds,

and

(7) Air Force provisions may not be amended.

- c. Through this policy, CAP is better able to meet its responsibilities under Title 36, Section 40302 of the United States Code: "[To] encourage and develop by example the voluntary contribution of private citizens to the public welfare" and "To provide an organization of private citizens with adequate facilities to assist in meeting local and national emergencies."
- d. This policy should be forwarded to all personnel involved in developing or implementing MOUs within your command such as specific unit commanders, legal officers, and operations personnel. Electronic copies of this policy and form MOU may be obtained from NHQ CAP/GC at gc@capnhq.gov.

#### **B. POLICY**

#### 1. **Definitions:**

- **a.** Air Force Assigned Mission. An Air Force assigned mission (AFAM) is an operational mission of CAP under direction of the Department of the Air Force and under written authorization by competent authority covering a specific assignment and prescribing a time limit for the assignment. See paragraph 4a(2) below.
- **b. Memorandum of Understanding.** A memorandum of understanding (MOU) is a written agreement that establishes the basis for mutual cooperation and coordination between CAP and supported organizations and agencies.
- (1) Current MOU. An MOU processed and approved under the procedures provided in this regulation. To remain current, the MOU must be reviewed and certified as current by the wing commander every 3 years after initial signing.
- (2) National MOU. An MOU that involves CAP operations in more than a single wing or single region is considered a national MOU.
- (3) Wing MOU. An MOU that establishes a recurring operational and/or training relationship between a CAP wing and a state or state agency (including the District of Columbia and the Commonwealth of Puerto Rico), is considered a wing MOU.
- (4) Local MOU. An MOU that addresses a relationship between a CAP unit below wing level and a local government below the state level, or another organization, is considered a local MOU.

#### 2. Policy.

#### a. MOUs in General.

- (1) Purpose. An MOU is appropriate when an organization or agency has a recurring need for CAP services and support. CAP units negotiating new or revised MOUs should utilize legal officer services to the greatest extent possible
  - (2) Authority.
- (a) MOU signatures on behalf of Civil Air Patrol may be rendered only by a corporate officer.
  - (b) Only the Air Force may assign Air Force assigned missions (AFAM).

- (c) MOUs that grant AFAM status are not authorized by this policy. Planning for any MOU purporting to grant AFAM status must involve CAP-USAF at its earliest stages with involvement beginning with the State Director, where appropriate.
- (3) Approval. MOUs shall be forwarded to National Headquarters CAP General Counsel (NHQ CAP/GC) for staffing and approval before they are signed on behalf of the agency or other party.
- (4) Review. NHQ CAP/GC shall provide CAP-USAF with a copy and a reasonable opportunity to review an MOU before submitting the MOU to the appropriate corporate officer for signature.
- (5) Sequence. MOUs will not be signed and approved by supported organizations until NHQ CAP has approved them as provided for in this policy.
  - (6) [Reserved.]
  - (7) [Reserved.]
- (8) Filing & Access. A copy of each signed MOU and all subsequent certifications (See paragraph 1(b)(1) above.) must be transmitted to and on file with the NHQ CAP/GC who will in turn transmit a file copy to CAP-USAF/JA. NHQ CAP/GC may maintain copies of current national MOUs on the national web page. Copies may be requested from NHQ CAP/GC.
- (9) Supplementing. Except for operational details (e.g. contact information) MOUs may be supplemented only with the authorization and approval required of the MOU itself.
- (10) Non-members Aboard CAP Aircraft. Flying non-members, whether as crew or passengers, in CAP aircraft is authorized only as specifically provided in CAPR 60-1. A wing MOU may allow flying state officials aboard CAP aircraft, but it must explicitly specify that pre-approval of every non-member flight must be obtained from NHQ CAP/NOC.
- **b.** National MOUs. National MOUs such as those with Drug Enforcement Administration, Department of Agriculture, and the Salvation Army, must be reviewed in a manner similar to Wing MOUs (See paragraph 5 below.) and approved by the CAP Board of Governors before being signed by the CAP National Commander and, if appropriate, CAP-USAF/CC.
- c. Wing MOUs. Every CAP wing is required to maintain a current MOU with the state in which it operates. Wings that do not have a current MOU with the state must submit a statement of reasons through their region commander to the national commander with a copy to the NHQ CAP/GC. Normally, each CAP wing has only one wing MOU with its co-located state, though sometimes it is necessary for a wing to negotiate separate agreements with several state agencies. A wing MOU should define the various services and support to be provided by the wing, as well as specifying what, if any, support the state will furnish to the wing.
- **d. Local MOUs.** Local MOUs frequently involve counties or other local governments that have recurring requirements for CAP support. Sundown patrols of coastal areas and lakes are common missions addressed in local MOUs. Local MOUs must be reviewed in a manner similar to Wing MOUs (see paragraph 5 below) and be approved by the wing commander.

#### 4. Content.

#### a. Required.

- (1) One of the most frequent concerns of state and local governments when they are negotiating the language of an MOU with CAP is properly identifying who will provide general liability and worker's compensation coverage for CAP activities performed pursuant to the MOU. CAPR 900-5, The CAP Insurance/Benefits Program, contains information regarding CAP liability and worker's compensation insurance issues. The language, incorporated into the sample MOU found in the attachment to this policy letter, is designed to clarify liability issues arising from CAP activities performed in accordance with a state/local MOU.
- (2) MOUs that authorize missions (i.e. operations, such as flying, or movement of personnel beyond mere academic or administrative activities) must, unless otherwise approved by competent Air Force Authority, include language to the effect that:
- (a) The subject MOU is between CAP as a corporation under 36 U.S.C. §40301 et. seq. not an agreement with CAP as the Air Force Auxiliary under 10 U.S.C. §9442.
- (b) The United States Air Force has priority in the use of CAP equipment bought with appropriated funds. The priority for utilizing CAP resources is: (i) USAF; (ii) Other DoD departments and agencies; (iii) other Federal departments and agencies; (iv) State agencies and (v) Local agencies.
  - (c) AFAMs may be authorized only by competent Air Force Authority.
  - (d) No Air Force Assigned Missions (AFAM) will be assigned pursuant to

this MOU.

- (e) CAP is not deemed an instrumentality of the United States for any missions which are not Air Force-assigned.
- (f) Missions flown and funded under this MOU are not eligible for payment or reimbursement from the Federal government.
- (g) CAP volunteers flying missions under this MOU are not eligible for FTCA or FECA benefits.
- **b. Optional.** The supported organization or agency should be highly encouraged to provide liability and worker's compensation for CAP and CAP members.

#### 5. Procedure.

a. Sample MOU. MOUs that authorize missions, including wing and local MOUs, should use the sample MOU attached in order to ensure prompt approval. The sample MOU describes those basic missions the CAP may perform for the state which have been preauthorized. Accordingly, use of the sample MOU will simplify NHQ CAP review as well as expedite approval. The frequently difficult issue of state reimbursement is addressed and other support for CAP is left open for the wing and state to negotiate. Adding non-standard missions into the MOU should be avoided unless absolutely necessary. A simplified and more expeditious MOU approval process will improve CAP's service to state and local governments, as well as to other organizations. However, an MOU with "non-standard" missions will be reviewed and possibly approved by NHQ CAP.

#### b. Routing and Approval.

- (1) Do not have any wing MOU signed by a state official until after it has been reviewed and recommended by NHQ CAP.
  - (2) Electronic transmission of MOUs is recommended.
- (3) Wing and Local MOUs must be approved by the wing commander and forwarded to NHQ CAP/GC for staffing; a copy must also be provided to the region commander.
- (4) NHQ CAP/GC will provide CAP-USAF/JA with a copy for review. NHQ CAP/GC will review and coordinate with NHQ CAP as necessary.
- (5) The NHQ CAP coordination and review will be submitted to the approving corporate officer/ body so he/she/it may obtain the signature of an appropriate official. Once all the parties have signed the MOU, it must be forwarded to NHQ CAP/GC. Both NHQ CAP/GC and CAP-USAF/JA will maintain copies of current wing MOUs.

#### C. FURTHER ACTION

- 1. Regulation Changes. This policy letter was produced to address the problem without further delay. It will be adapted and upgraded to a regulation in the near future. This letter supersedes all previous letters, same subject.
- **2. Air Force.** CAP and the Air Force are engaged in open and meaningful discussions about our relationship and the road ahead. We have some problem areas but we are having productive, forward thinking, results-oriented dialogue with the Air Force (as well as the FAA) at several levels. Thank you for your continued input and support which is vital not only to these discussions but to our value and service to America.

AMY S. COURTER
Brigadier General, CAP
Interim National Commander

Any S. Courter

cc: CAP-USAF/CC XOS-HA

Attachment: Sample MOU

CAP MOU Registration N	No.
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# MEMORANDUM OF UNDERSTANDING BY AND BETWEEN THE CIVIL AIR PATROL BY THE ANY STATE WING AND STATE BY ITS AGENCY

- **1.** <u>Purpose.</u> STATE AGENCY and Civil Air Patrol (CAP) wish to utilize the services of CAP and its volunteers for the public good. This memorandum of understanding (MOU) describes the procedures by which AGENCY may request CAP mission support as well as the terms under which missions are authorized, performed, and reimbursed. The memorandum does not, in and of itself, create any legal obligations among the parties or signatories. All previous MOU(s) between CAP and AGENCY are superseded by this agreement. *NOTE: No Counterdrug (CD) missions are authorized by this MOU*.
- **2. Parties.** This MOU is between CAP, through its STATE WING, and State AGENCY.
- **a. Civil Air Patrol.** CAP is a federally chartered charitable non-profit corporation. (36 U.S.C. §§40301-40307.) Missions flown under this MOU are "corporate missions." Although CAP is not a government agency or military service, it acts as the volunteer civilian auxiliary of the United States when used to fulfill the noncombat programs and missions of the Department of the Air Force. Only the United States Air Force (USAF) can assign "Air Force Assigned Missions" (AFAMs.) See Attachment AF for a discussion of CAP's status and missions as the Air Force Auxiliary (10 U.S.C. §§9441, 9442) and procedures to request "Air Force assigned missions" (or AFAMs.)
- (1) STATE Wing, CAP. WING is an administrative subdivision of CAP and not a separate legal entity from CAP. The WING Commander is a CAP corporate officer. CAP is generally organized along geographic lines and WING's jurisdiction is defined by the boundaries of the state. Missions under this MOU will be performed by WING. Contact information is included as Attachment B. (The parties may update Attachment B unilaterally by e-mail or other writing.)
- (2) CAP Members. CAP members are volunteers in public service. Members pay an annual membership fee to join and participate in CAP. "Members," as volunteers are not "employees." Although CAP may have employees in the state, their duties as employees are administrative in nature and do not include participating in CAP missions. WING may use CAP members of units from outside of WING or STATE to perform missions under this MOU. All CAP members shall be deemed members of WING while performing missions under this MOU and entitled to benefits of such membership that arise under this MOU
- (3) CAP-USAF. The United States and Civil Air Patrol United States Air Force (CAP-USAF) are not a party to this agreement. (See Attachment AF.)

#### b. STATE.

- (1) STATE Agency. AGENCY is responsible for [describe agency and, where practical cite the statute that designates agency's function and authority especially as they relate to this MOU and missions there under] AGENCY's contact information is provided in Attachment B.
- (2) Other State or Local Agencies. Other agencies of STATE or local government agencies within STATE that request CAP assistance may submit an abbreviated MOU (such as a letter signed by both parties) that incorporates the terms and conditions of this MOU by reference. An abbreviated MOU should refer to the MOU Registration Number on the cover page of this agreement and attach a copy of this MOU.

(3) **STATE-WING Relationship.** The statutory relationship between STATE (or AGENCY) and WING (or CAP), if any, is set forth in [Cite statute. If none, replace this sentence with "There is no statutory relationship between STATE (or AGENCY) and WING (or CAP.)"]

#### 3. CAP Mission Capabilities & Limitations.

#### a. Capabilities.

- (1) **Objectives.** CAP provides an organization of private citizens equipped to respond to local and national emergencies and to serve the public welfare. (36 U.S.C. §40302). CAP can quickly organize large numbers of highly trained volunteers with ready access to up-to-date equipment to provide cost effective support to government agencies.
- (2) Operations. WING assistance to AGENCY may include, and is not limited to: aerial missions such as reconnaissance to search for victims, damage assessments, or environmental surveys utilizing visual, photographic, digital, and video techniques; airborne communications support; and airlift (subject to regulatory restrictions discussed in paragraphs 3b and 5f and g below). Other support may include: manual labor (e.g. filling sandbags for flood control); radio communications; and ground teams (typically used in search and rescue (SAR) missions). Ground teams are prohibited from participating in CD or other law enforcement missions.

#### b. Limitations.

- (1) **Priority of Missions.** AGENCY understands and acknowledges that the USAF may withdraw CAP from missions in progress under this MOU when necessary to pursue higher priority missions. This is because CAP is the official auxiliary of the Air Force, and there is a priority for employing CAP resources which may affect availability of support to state and local authorities. Priority for utilizing CAP resources is as follows: first, USAF, then other DoD departments and agencies, other Federal departments and agencies, state agencies, and finally, local agencies.
- (2) Law. CAP does not have any special exemption from civil or criminal law. Nothing in this agreement shall be read to require any party or signatory to act in violation of the law or applicable regulations. Furthermore, none of the provisions in this MOU is intended to conflict with applicable laws, regulations, or directives governing CAP missions/activities, including but not limited to those discussed below.
- (a) Federal Aviation Regulations. Civil Air Patrol pilots, most of whom are private pilots, are required to comply with Federal Aviation Regulations (FARs.) The FARs may prohibit private pilots from flying some of the missions (including transport missions except for certain exceptions) contemplated by this MOU. (See Attachment C, CAP Missions and Pilot Limitations.)
- **(b) Assistance to Law Enforcement.** CAP regulations limit assistance to law enforcement agencies to "passive assistance."

CAP members may not be deputized nor may they take an active part in arrest or detention activities and have no authority to restrict persons by means of force, active or implied.

a. CAP assistance to law enforcement agencies which may lead to criminal prosecution is restricted to patrol, reconnaissance, and reporting only. Requests for such assistance, unless of an emergency nature, must be approved in advance by the Wing and Region Commanders and coordinated with [the National Operations Center (NOC) at 888.211.1812 ext 300 or opscenter@capnhq.gov .] All CAP flights will be in accordance with CAPR 60-1.

(CAPR 900-3 paragraph 3a.)

- (c) CAP Directives. CAP missions and activities are also limited by CAP regulations. CAP personnel are required to comply with CAP regulations. Failure of CAP members to comply with applicable regulations may result in administrative action. (See References below.)
- (3) **Risk Management.** CAP is an organization of non-paid volunteer citizens. As such, CAP members may decline to participate in missions or discontinue missions at any time. Additionally, CAP may decline or suspend CAP missions for any reason, including but not limited to safety, risk, and liability concerns.
- **4.** <u>Emergencies</u>. For emergency missions in which (a) life or property are in imminent peril and (b) local resources are inadequate, please see Attachment AF for criteria and procedures for requesting an AFAM.
- **5.** <u>Requesting Missions In General.</u> Any and all mission requests may be submitted to the NOC at 888.211.1812 or <u>opscenter@capnhq.gov</u>. Reimbursement will be made in accordance with this paragraph and paragraph 7. Corporate missions may include, but are not limited to:
- a. **Air and Ground Search and Rescue (SAR) Operations.** See Attachment AF regarding requests for air and ground SAR operations. If the Air Force declines to accept the mission, CAP may nevertheless accept the mission as a corporate mission.
- b. **Mercy Missions.** Mercy missions refer to the transport of blood, organs, serum, and medical equipment necessary to relieve a specific time-critical, life-threatening situation where commercial transportation is unavailable. See Attachment AF regarding requests for mercy mission operations. If the Air Force declines to accept the mission, CAP may nevertheless accept the mission as a corporate mission.
- **c. Disaster Mitigation and Relief (DR) Operations.** DR missions relate to assistance needed for major disasters or emergencies (including all natural and man-made disasters such as hurricanes, floods, tornados, major storms, earthquakes, oil spills or other environmental disasters). See Attachment AF regarding requests for DR missions. If the Air Force declines to accept the mission, CAP may nevertheless accept the mission as a corporate mission.
- **d. SAR/DR Training Missions**. See Attachment AF regarding requests for air and ground SAR/DR Training Missions. If the Air Force declines to accept the mission, CAP may nevertheless accept the mission as a corporate mission.
- **e. Homeland Security (HLS).** See Attachment AF regarding requests for Homeland Security operations. If the Air Force declines to accept the mission, CAP may nevertheless accept the mission as a corporate mission.
- f. Aerial Reconnaissance of Ground Conditions and Surface Traffic for AGENCY. This may include visual or photographic reconnaissance of wildlife, land, forests, roadways and waterways, etc. (Note: in the event of an "environmental disaster," AGENCY may be able to request an AFAM in accordance with Attachment AF). Participation of AGENCY personnel in these aerial reconnaissance missions is discussed in paragraph 5f below.
- **g. Agency Crewmembers.** AGENCY may request CAP aircraft and aircrew as an aerial platform from which AGENCY officials may perform "aerial work," as "crew members." "Aerial work" includes missions such as aerial reconnaissance of ground conditions (discussed in paragraph 5f above) or operation of an airborne repeater. AGENCY officials may be authorized to fly aboard CAP aircraft in accordance with CAPR 60-1, *CAP Flight Management*." AGENCY officials performing aerial work or duty in the aircraft during flight are crewmembers and not "passengers." (14 C.F.R. §119.1(e) (4).)
- **h.** Air Transportation of Cargo and Passengers. Air transport of cargo and/or\_passengers on corporate missions shall be in accordance with subparagraphs (1) and (2) below. Such missions shall be performed without reimbursement or payment of any kind from sources outside of CAP due to FAA restrictions. (Note: Transport missions may be funded by the CAP pilot or WING but such missions may be limited due to availability of funding):

- (1) **Human Organs, Tissues, and Medical Supplies.** CAP may perform missions to transport organs, tissues, medical supplies at request of AGENCY for humanitarian reasons without accepting reimbursement or payment of any kind from outside sources.
- (2) AGENCY Officials/Other Non-CAP Passengers. CAP may transport AGENCY officials and other non-CAP passengers approved in accordance with CAPR 60-1, paragraph 2-6.

#### 6. Command, Control, Coordination and Cooperation:

- **a.** Immediate command and control over all CAP resources and personnel employed in accordance with this MOU shall rest with CAP at all times. Mutual consent should be the norm; nevertheless, any party to this agreement may suspend or terminate CAP missions conducted pursuant to this MOU without cause.
- **b.** Both WING and AGENCY agree to maintain continual and effective communication and coordination to facilitate the training necessary for effective CAP participation with **STATE** emergency service personnel in disaster relief missions.

#### **7. Reimbursement.** Reimbursement to WING for missions will be as follows:

- a. Reimbursement for Corporate Missions. When AGENCY reimbursement is required by WING for missions performed under this MOU, such reimbursement shall be limited to the rates established in the current Civil Air Patrol Regulation 173-3, *Payment for Civil Air Patrol Support* Attachment 1 (a copy of which is provided as Attachment D and incorporated herein by reference). The parties agree that Attachment C, as revised from time to time by Civil Air Patrol and approved by CAP-USAF and the FAA, will be the basis for determining reimbursement. (Updates to Attachment D will be available online. Contact gc@capnhq.gov.) Additionally, aircraft and automobile fuel and oil will be reimbursed at actual cost.
- **b. Restrictions on Billing.** Dual payment/compensation or double billing is prohibited and may not be requested or accepted. For example, if WING receives or is offered state funds for aircraft operating expenses (fuel, oil, maintenance), WING may not seek or accept reimbursement for the same expense from CAP National Headquarters, or from any other source (i.e. another federal agency).

#### 8. <u>Liabilities: Insurance, Workers Compensation & Related Matters.</u>

- **a.** State **Protections.** State protections afforded CAP and its members such as workers compensation and/or liability protection, if any, are set forth in Attachment E. [If none, replace this sentence with "There are no STATE benefits afforded CAP and its members such as workers compensation or liability protection."] CAP third party liability and personal injury coverage available to the corporation and its members are generally outlined in CAP Regulation 900-5.
- **b. CAP Protections.** In addition to protections afforded in paragraph 8a above (if any), CAP and its members are protected by liability insurance policies as well as member benefits described in CAP Regulation 900-5, *Civil Air Patrol Insurance/Benefits Program* and 112-10, *Indemnification*.
- **c.** No Federal Protections. CAP and its members are not deemed to be instrumentalities of the United States while performing corporate missions. Therefore, Federal Tort Claims Act (FTCA) (10 U.S.C. 9442(b) (2); 28 U.S.C. 2671 *et. seq.*) and Federal Employees Compensation Act (FECA) (5 U.S.C. 8151) do not apply.

#### 9. Air Force Provisions.

a. The subject MOU is between CAP Corporation and [State Agency] and is not an agreement with CAP as the Air Force Auxiliary.

- b. The United States Air Force has priority in the use of CAP equipment bought with appropriated funds. The priority for utilizing CAP resources is: (1) USAF; (2) Other DoD departments and agencies; (3) other Federal departments and agencies; (4) State agencies and (5) Local agencies.
  - c. CAP volunteers flying missions under this MOU are not eligible for FTCA or FECA benefits.
  - d. No Air Force Assigned Missions (AFAM) will be assigned pursuant to this MOU.
- e. Missions flown and funded under this MOU are not eligible for payment or reimbursement from the federal government.

#### 10. Effective Date, Term, Termination, and Approval Provisions.

- **a.** Effective Date. The terms of this MOU will become effective as of the date signed by both parties.
- **b. Term.** This MOU shall be effective for a period of five years from its effective date.
- **c. Amendment.** This MOU embodies the entire terms and understanding of the parties and no other agreements exist between the parties except for those expressly stated herein, to include attachments cited below and executed by the parties. This MOU may be amended by written notice of either party, which expressly identifies itself as a part of this agreement and is signed by an authorized representative of each of the parties. Air Force provisions in this MOU are not subject to amendment or revision by either party. (See paragraph 9 and Attachment AF.)
- **d. Termination.** The parties may terminate this MOU at any time upon sixty-day (60) day advance written notice of termination signed by their designated representatives. Copies of the termination notice shall be mailed to the designated representatives of each of the parties at addresses shown below. (See Attachment B and the addresses below).

National Headquarters, Civil Air Patrol [State Agency Address]
Attention: DO
105 So. Hansell Street
Maxwell AFB, AL 36112

#### IN WITNESS WHEREOF, this MOU has been executed by the parties herein:

CAP		State of,		
by		(Printed name of Agency).		
(Printed name.)	D . 1	by		
Colonel, CAP	Dated:			
Wing Commander		(Printed name.)		
		Dated:		
		(Printed title.)		

#### Attachments:

AF Untitled AF Involvement Attachment

B Contact Information

C Table: CAP Missions and Pilot Limitations

D CAP Regulation 173-3, Payment for Civil Air Patrol Support, Attachment 1, Reimbursement Rates

E State Protections Afforded CAP & Members [If none, strike out and initial.]

#### References:

Hotlinks to online sources for these citations can be found at [pending.]

#### United States Code

http://uscode.house.gov/usc.htm

10 U.S.C. §§ 9441 - 9448, (Organization and Management of Civil Air Patrol)

36 U.S.C. §§40301 – 40307, Civil Air Patrol

#### Code of Federal Regulations

http://www.gpoaccess.gov/cfr/index.html

14 C.F.R. §119.1, Applicability [of common carrier regulations]

#### CAP Publications

http://cap.globalreach.com/index.cfm?nodeID=5285

CAP Regulations - 60 series including:

CAP Regulation 60-1, Flight Management

CAP Regulation 60-3, CAP Emergency Services Training and Operational Missions

CAP Regulation 112-10, Indemnification

CAP Regulation 173-3, Payment for Civil Air Patrol Support\*

CAP Regulation 900-3, Firearms - Assistance to Law Enforcement Officials

CAP Regulation 900-5, Civil Air Patrol Insurance/Benefits Program

## Attachment AF AIR FORCE ASSIGNED MISSIONS

- 1. The following are potential Air Force Assigned Missions (AFAM):
- **a.** Air and Ground Search and Rescue (SAR) Operations. CAP, as the Air Force Auxiliary performs SAR missions to search for, locate, and relieve a distress situation, including overdue aircraft, emergency locator transmitters (ELTs), and persons in distress. For more information on how to request an AFAM SAR mission, contact the Air Force Rescue Coordination Center (AFRCC) at 800-851-3051.
- **b. Mercy Missions.** Mercy missions refer to the transport of blood, organs, serum, and medical equipment necessary to relieve a specific time-critical, life-threatening situation where commercial transportation is unavailable. For more information on how to request a Mercy mission, contact the Air Force Rescue Coordination Center (AFRCC) at 800-851-3051.
- **c.** Disaster Mitigation and Relief (DR) Operations. DR missions relate to assistance needed for major disasters or emergencies (including all natural and man-made disasters such as hurricanes, floods, tornados, major storms, earthquakes, oil spills or other environmental disasters). For more information on how to request a Disaster Mitigation and Relief mission, contact the Air Force National Security Emergency Preparedness (AFNSEP) duty officer at 800-366-0051.
- **d. SAR/DR Training Missions**. SAR/DR training missions are joint training missions with CAP and the State Agency. For more information on how to request a SAR/DR training mission contact the appropriate State Director. (See attachment B Contact Information).
- **e. Homeland Security (HLS).** Department of Defense and Air Force policy on HLS missions CAP may be tasked to perform in support of civil authorities is still evolving. For more information on how to request a Homeland Security mission, contact the CAP National Operations Center (NOC) at 888-211-1812 or opscenter@capnhq.gov.
- 2. For information on any other above AFAM, you may also contact the NOC at 888-211-1812.

## Attachment B CONTACT INFORMATION

	Contact Information as of [DATE]				
MISSION	CONTACT	PHONE & E-MAIL*	ADDRESS		
CIVIL AIR PATROL					
Planning & Miscellaneous	State Wing Commander or Designate: [name]	W: F: H: P: C: E:	[State Wing Hq. Attn: CC Street address PO Box City, ST xxxxx]		
Homeland Security (HLS) (MOU Paragraph 5e)	CAP National Operations Center	W: 888-211-1812 F: 800-555-7902 F: DSN 493-5944 E: opscenter@capnhq.gov			
Corporate Missions (MOU Paragraph 6.)	State Wing Commander or Designate: [name]	W: F: H: P: C: E:	[State Wing Hq. Attn: CC Street address PO Box City, ST xxxxx]		
STATE AGENCY					
Planning & Miscellaneous	Agency Head or Designate: [name]	W: F: H: P: C: E:	[State Agency Street address PO Box City, ST xxxxx]		
Billing	Accounts Payable Head or Designate: [name]	W: F: H: P: C: E:	[State Agency Street address PO Box City, ST xxxxx]		
Operations	Operations Head or Designate: [name]	W: F: H: P: C: E:	[State Agency Street address PO Box City, ST xxxxx]		
CAP-USAF					
Planning & Miscellaneous- AFAM	CAP-USAF State Director of Liaison Services (SD): [name]	W: F: H: P: C: E:	[State Wing Liaison Office Attn: CC Street address PO Box City, ST xxxxx]		

## Attachment C TABLE: CAP MISSIONS AND PILOT LIMITATIONS

(See following page.)

## Attachment D CAPR 173-3, ATTACHMENT 1, REIMBURSEMENT RATES

(See following page.)

### ATTACHMENT E STATE PROTECTIONS AFFORDED CAP & MEMBERS

Confer with your legal officer to ensure that state protections, if any, are described here in detail adequate to bind State and are detailed somewhere adequate to explain it to the people in the field. A supplement to CAPR 900-5 may be in order. The following issues are submitted for consideration:

#### 1. General.

- 1.1. This list is not intended to be a tool for negotiation. It is simply a request for whatever protections State already has available or to which State may already have ready access. If State is unable to provide any protections, that factor becomes part of the the commander's risk analysis and decision making processes as s/he considers whether to undertake the MOU or any specific mission.
- 1.2. The point is NOT that CAP has no insurance or lacks coveragw; our insurance is adequate. Rather, the goal is to minimize the exposure of CAP and its insurer(s) so as to and minimize the increase of our insurance premiums (and the potential for loss of coverage) brought about by losses and protect corporate assets. As a general proposition, CAP flies missions in support of states "at cost," the known costs of doing business. The protections discussed in this attachment form part of the "unknown costs," the hazards incurred performing these missions. It is reasonable to ask that this cost be born by our "customer."
  - 1.3. Watch for gaps in protection and coverage.
- 2. Specific issues: For each and every mission, consider:
- 2.1. <u>Liability & Indemnity</u>. Will state provide indemnity/liability coverage? Is such indemnity in lieu of CAP's other coverages (e.g. insurance, FECA, or FTCA)? Is any action by the member required in order to be eligible? (e.g. Registration as a Disaster Services Worker.) Does STATE indemnify each category of "person" below for actions arising in the course missions?
- 2.1.1. All members (cadets and senior members) regardless of age. (Remember, FECA benefits are not available for members under age 18.))
- 2.1.2. All members, including those not participating in the mission (e.g. Wing Commander, who holds overall responsibility or other members whose only contact may have been managing aircraft maintenance or planning, preparing and training for such missions)?
  - 2.1.3. Civil Air Patrol. itself.
  - 2.1.4. All agents, principals. . . etc. of CAP?

Is any specific action required of CAP in order to be eligible? (e.g. Obtain a state mission number.)

- 2.2. <u>Immunity</u>. Is statutory immunity available? Is such immunity in addition to or in lieu of CAP's other coverages (e.g. insurance)? Is any action by the member required in order to be eligible? (E.g. Registration as a Disaster Services Worker.) Does STATE immunize each category of "person" below for actions arising in the course missions?
- 2.2.1. All members (cadets and senior members) regardless of age. (Remember, FECA benefits are not available for members under age 18.))
- 2.2.2. All members, including those not participating in the mission (e.g. Wing Commander, who holds overall responsibility or other members whose only contact may have been managing aircraft maintenance or planning, preparing and training for such missions)?
  - 2.2.3. Civil Air Patrol, itself.
  - 2.2.4. All agents, principals. . . etc. of CAP?
- 2.3. <u>Workers' Compensation</u>. Does STATE provide workers compensation benefits and protection to each category of "person" below for actions arising from missions?
- All members (cadets, senior members) regardless of age? (As you know, FECA benefits are not available for members under age 18.))

Civil Air Patrol, itself (e.g. protection from suits by members under the "exclusive remedy" provision afforded by some workers' compensation laws.)

All agents, principals. .. etc. of CAP afforded the protection from suits by members?

Is any action by the member required in order to be eligible? (e.g. Registration as a Disaster Services Worker.)

Is any specific action required of CAP in order to be eligible?

2.4. <u>Workers' Compensation</u>. Apart from the MOU, are volunteers considered "employees" or afforded the benefits of workers compensation from their respective organizations? Are organizations required to provide workers compensation coverage? Are organizations afforded the protections (e.g. "exclusive remedy") of workers compensation?