December 11, 2000

Michael D. Shelby, Ph.D
Director, CERHR
NIEHS/NTP B3-09
111 Alexander Drive, Bldg. 101
P.O. Box 12233
Research Triangle Park, NC 27709-2233

Re: Evaluations of Seven Phthalate Esters

Dear Dr. Shelby:

The American Chemistry Council Phthalate Esters Panel (PE Panel)[1] is submitting comments on the evaluations of seven phthalate esters made available by the National Toxicology Program Center for the Evaluation of Risks to Human Reproduction (NTP CERHR) on its website in October, 2000. Issues specific to each phthalate are addressed in Attachments 1-7 to this letter. In addition, the PE Panel would like to offer two general comments.

First, the PE Panel commends the NTP CERHR Expert Panel and the CERHR staff for the great effort reflected in these documents. In general, the PE Panel believes that the CERHR evaluations are well-written and provide generally accurate summaries of the data. We appreciate the opportunities that have been provided for interested parties to provide scientific input to the CERHR evaluations.

Second, the PE Panel wishes to express concern about CERHR's unwillingness in the final reports to place hazard information into context with qualitative statements of likely risk. CERHR's mission is to provide "timely and unbiased, scientifically sound assessments of reproductive health risks associated with human exposures to naturally occurring and man-made chemicals."[2] The Phthalates Expert Panel was asked to, "Rigorously evaluate all relevant data and reach a conclusion regarding the strength of scientific evidence that exposure to a chemical

---

1 Formerly, the American Chemistry Council was known as the Chemical Manufacturers Association. The PE Panel includes the major U.S. producers and some processors of phthalate esters, as follows: Aristech Chemical Corporation, BASF Corporation, Eastman Chemical Company, ExxonMobil Chemical Company, Ferro Corporation, The Geon Company, and Teknor Apex Company.

2 "About CERHR," http://cerhr.niehs.nih.gov/aboutCERHR/index.html (emphasis added).

agent(s) may or may not present a risk to human reproduction or development."[3] Indeed, the word "risk" is used four additional times in the complete charge to the Expert Panel, and the Expert Panel was specifically directed to, "Provide judgments, including qualitative statements of the certainty of the judgments, that an agent presents a potential risk to human reproduction and/or development."[4] One would expect such judgments from a Center for the Evaluation of Risk to Human Reproduction.

During the first two rounds of Expert Panel deliberations, the Expert Panel stayed on this course and attempted to assess potential hazards, exposures and risks to human reproduction. In December 1999, the Expert Panel stated that it had completed its evaluation for DINP, and CERHR posted a summary on its website that stated, "Hence, available research and testing data make it unlikely that current estimated exposure levels constitute a risk to human reproduction or development." At the Expert Panel meeting in July 2000 however, it was announced that statements of risk would not be included in the CERHR evaluations, and a different hierarchy of nomenclature (based on expressions of "concern," from "negligible concern" to "serious concern") was developed. In the preface to each Expert Panel final report, the objectives of the Expert Panel have been restated, and the word "risk" has been removed entirely, although there is no acknowledgement that a change in approach has occurred.

The American Chemistry Counsel Phthalate Esters Panel disagrees with NTP's decision to alter the charge to the Expert Panel. We believe the alternative language that was developed is less scientific, less familiar to regulatory agencies, and less clear. We also believe it gives an inflated impression of the likelihood of a human risk or the strength of the evidence that indicates a possible risk, and we believe this bias is evident at both ends of the continuum, i.e., whether the expression of concern is "minimal" or "serious." Finally, we believe the hierarchy of language that was chosen invites incorporation of value judgments or policy considerations that are not suitable to the purely scientific assessments that we believe the CERHR Expert Panel was asked to render.

We urge the NTP CERHR to do three things: first, explain publicly why it changed the charge to the Expert Panel during the third round of deliberations; second, invite public discussion on the appropriateness of the approach adopted for the phthalate esters final reports; and third, return to the approach reflected in the original charge to Expert Panel, which we believe is the best approach.

---

3 Charge to Expert Panel (emphasis added).

4 *Id.*

The PE Panel appreciates your consideration of this letter and the attached chemical-specific comments. If you have any questions, please call Marian K. Stanley, Manager of the Phthalate Esters Panel, at 703-741-5623.

Sincerely yours,

Courtney M. Price
Vice-President, CHEMSTAR

cc: John A. Moore, D.V.M., CERHR

ATTACHMENT 1

COMMENTS ON NTP CERHR
EVALUATION OF DI-n-BUTYL PHTHALATE (DnBP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemistry Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of DnBP (or DBP) dated October, 2000.[1] We offer the following general and specific comments.

General Comments

1. Generally, the Panel believes the DBP monograph is not as balanced or objective in presentation as some of the other monographs. The Panel's reasons for reaching this conclusion are reflected in several of the specific comments presented below.

2. The CERHR Expert Panel concludes that it has "minimal concern about effects to human development and development of the reproductive system from current estimated exposure to DBP." (p. 36) The Panel believes the data support an even stronger conclusion – there is essentially no risk or negligible risk from current estimated exposures. *See* comments on Section 5.3, below.

Specific Comments

Section 1.2 Exposure and Usage. The overview states, "Phthalates released to the environment can be deposited on or taken up by crops intended for human or livestock consumption, and thus, may enter the food supply." In the next paragraph, the monograph refers again to "environmental uptake during cultivation." Similar or identical language appears in each of the other monographs, giving the appearance that this language is boilerplate and not based on any phthalate-specific or DBP-specific data. The Panel is not aware of any evidence that environmental uptake by crops is significant for any of the phthalates, nor is any such evidence presented in this or any other monograph. Available evidence indicates the opposite:

- Kirchmann and Tengsved (1991)[2] investigated uptake of DBP and DEHP in barley grown on soil fertilized with sludge containing 37 mg/kg DBP and 116

---

1 <http://cerhr.niehs.nih.gov/news/dbp-final-inprog.PDF>

2 Kirchmann, H., Astrum, G., and Jonsali, G. (1991). Organic pollutants in organic sewage sludge. 1. Effect of toluene, naphthalene, 2-methylnaphthalene, 4-nonylphenol, and di-2-ethylhexyl phthalate on soil biological processes and their decomposition in soil. *Swedish J. Agric. Res.* 21:107-113.

mg/kg DEHP. They concluded that only 0.1-0.2% of the phthalate added to the soil was taken up by grain.

- Overcash *et al.* (1986)[3] grew corn, soybean, wheat and fescue in soil containing 0.02 to 4 mg/kg of DBP and DEHP. Most plant bioconcentration values (plant concentration/soil concentration) were <0.1 and typical values were <0.01. These values were based on measurements of total [14]C and therefore overestimate the actual bioconcentration (*i.e.*, the total [14]C represents metabolites as well as parent compound).

- Aranda *et al.* (1989)[4] grew lettuce, carrots, chili peppers and tall fescue on soil amended with municipal sludge. Soil concentrations of DEHP were 2.6-14.1 mg/kg. No parent DEHP was detected in any of the plants.

- Schmitzer *et al.* (1988)[5] found no detectable DEHP in barley and potatoes grown in solids containing DEHP at concentrations of 0.2 to 3.3 mg/kg.

In addition, given the relatively low production volume and anticipated minimal releases to the environment of DBP (confirmed in EPA's 1997 Toxics Release Inventory which showed only 36,925 pounds released to air nationwide), crop uptake would appear to be an extremely remote concern. The reference to crops intended for consumption by livestock is scientifically inappropriate for the additional reason that metabolism data presented elsewhere in the monograph clearly show that this would not be expected to result in significant human exposure. The PE Panel therefore believes the statements quoted above should be deleted from the DBP monograph, as well as the monographs for the other phthalates. At the very least, the monograph should include the specific studies, summarized above, that indicate no significant crop uptake.

On page 9, the monograph describes an estimate of potential occupational exposures during phthalates production, prepared by the PE Panel and included in comments submitted on July 7, 1999. This calculation (143 ug/kg bw/day) was intended as an upper bound estimate only, based on an assumption, known to be unrealistic, that a given phthalate might be present continuously in the breathing zone of workers at a level of 1 mg/m^3. Additional data submitted to CERHR by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and DIDP, clearly show that actual occupational exposures during phthalate production typically are far below the

---

3 Overcash, M., Weber, J., and Tucker, W. (1986). *Toxic and priority organics in municipal sludge land treatment systems.* Water Engineering Research Laboratory, Office of Research and Development, U.S. Environmental Protection Agency, Cincinnati, OH (EPA/600-2-86/010).

4 Aranda, J., O'Connor, G., and Eiceman, G. (1989). Effects of sewage sludge on di-(2-ethylhexyl) phthalate uptake by plants. *J. Environ. Qual.* 18:45-50.

5 Schmitzer, J., Scheunert, I., and Korte, F. (1988). Fate of bis(2-Ethylhexyl) [^{14}C]phthalate in laboratory and outdoor soil-plant systems. *J. Agric. Food. Chem.* 36:210-215.

conservative estimate provided by the Panel. Thus, wherever this estimate is mentioned in the Expert Panel Report (*e.g.*, sections 5.1.1 and 5.3), the Panel believes the monograph should clearly indicate that this estimate is a theoretical upper bound calculation, and that "actual exposures are expected to be much lower."

Section 2.2 Toxicokinetics. The point of the discussion of the PBPK model (pp. 14-15) is unclear since the model is not used later in the monograph to estimate the dose of DBP (or MBuP) that reaches the fetus. It would be beneficial to provide that calculation or at least indicate what the model estimated.

Section 3.2.2 Postnatal Development. We have previously commented about the lack of relevance of including data for DEHP in the monograph on DBP. The detailed data presented for DEHP (p. 20, last paragraph, and Table 6) do not enhance the understanding of the mechanism for DBP. Instead, the discussion of DEHP only highlights the fact that these two esters produce similar effects. If that is the purpose, then other primate data for DEHP described in previous comments, also should be presented in the monograph.

Section 4.2. Reproductive Toxicity – Experimental Animal Toxicity – Mode of Action. The statement in the first paragraph (bottom of p. 24) that PPARα-knockout mice exposed to DEHP have failed to produce liver tumors should be deleted. To date, no study of the tumorigenic effects of long-term exposure to DEHP has been conducted using PPARα-knockout mice.

In the same paragraph (bottom p. 24), the monograph states, "Recently, an IARC review of the cancer issue led them to conclude that DEHP rat tumor data was of limited relevance to human risk." In fact, IARC went further and concluded, "Therefore, the mechanism by which DEHP increases the incidence of hepatocellular tumors in rats and mice is not relevant to humans." (Emphasis added.) IARC downgraded its DEHP cancer classification from Group 2B (possible human carcinogen) to Group 3 (not classifable as to human carcinogenicity).[6] Further, it is important to note that while IARC's Group 3 classification is used most commonly for substances "for which the evidence of carcinogenicity is inadequate in humans and inadequate or limited in experimental animals," a substance will be placed in Group 3 despite sufficient evidence of carcinogenicity in experimental animals (as exists with DEHP), only "when there is strong evidence that the mechanism of carcinogencity in experimental animals does not operate in humans."[7] The Expert Panel Report should describe the IARC decision accurately and fully. The same correction is required when the IARC decision is discussed again on p. 33.

---

6 IARC (2000). "Some Industrial Chemicals (Volume 77) (15-22 February 2000)", IARC Monographs on the Evaluation of Carcinogenic Risks to Humans, (summary available at http://193.51.164.11/htdocs/accouncements/vol77.htm).

7 IARC Monographs Programme on the Evaluation of Carcinogenic Risks to Humans, Preamble (available at http://193.51.164.11/monoeval/preamble.html).

The suggestion in the next paragraph (top p. 25) that activation of PPARγ is a possible mechanism for testicular toxicity is not supported by scientific evidence and therefore in our judgment is overly speculative. Maloney and Waxman (1999) (ref. #56)[8] measured a trans-activation of PPARγ and PPARα with MEHP. The authors did not investigate the levels of PPARγ in tissue. Instead, Maloney and Waxman incorrectly cite Greene *et al.*, (*Gene Expr.* **4**, 281-299, 1996) and Vidal-Puig *et al.*, (*J. Clin. Invest.* **99**, 2416-2422, 1997) as having demonstrated PPARγ levels in human testes. However, neither Greene *et al.* nor Vidal-Puig *et al.* investigated the levels of PPAR in testes. Therefore, to suggest that activation of PPARγ is a possible mechanism for testicular effects is not supported by any scientific evidence.

Section 5.11. Human Exposure Summary. The statement about potential exposure to DBP in infant formula (p. 26, last paragraph) needs to be clarified. On page 8, the monograph notes, "Infants in the US are likely exposed to lower levels of DBP through formula than are infants in the UK. In a survey of infant formulas conducted in 1996, DBP levels in the US were approximately 10-fold lower than concentrations measured in the UK and ranged from <5 to 11 ppb (<0.005 to 0.011 mg/kg) (*9*)." These statements should be repeated here to avoid leaving the reader with the impression that exposure might be as high in the U.S. as in the UK.

Section 5.13. Developmental Toxicity Summary. We disagree with the interpretation that the study by Ema *et al.* is appropriate only for prenatal endpoints and that the study by Mylchreest *et al.* is key for most sensitive endpoints at low doses (page 29, last paragraph, and page 30). First, the studies utilized the same exposure period. The differences between the studies are the route of administration (dietary admix versus oral gavage) and the strain of rat (Wistar versus Sprague-Dawley). If the major route of exposure is from food (Page 7, last paragraph), then the NOAEL from Ema should be the most appropriate value to use for comparison to human exposure levels. Second, there are no data to support the interpretation that Mylchreest *et al.* evaluated more sensitive endpoints. In fact, the monograph on DEHP indicates that for a similar study to that conducted by Ema, "that there are developmental effects that can be manifested postnatally, although these do not necessarily appear more sensitive than the reproductive effects in the current study" (page 95, last paragraph, last line, DEHP monograph).

Section 5.2. Integrated Evaluation. The first paragraph estimates that exposure to DBP for infants and young children is approximately 10 μg/kg/day, "with the possible exception of non-dietary intake through mouthing of phthalate-containing objects." The Panel believes mention of this "possible exception" is overly speculative, since the monograph already states that the use of DBP in toys is rare (Page 8, last paragraph). Indeed, on page 8, the monograph reports that DBP was detected in only 1 of 17 vinyl toys at 0.01% by weight. The PE Panel is not aware of any evidence that children receive significant exposure to DBP by mouthing objects.

---

[8] If not provided in these comments, full citations to journal articles can be found in the Table of References in the Expert Panel's Final Report.

Section 5.3. Expert Panel Conclusions. We strongly disagree with the unqualified statement in the first paragraph that the mechanism is relevant for human reproduction. DBP has failed to demonstrate estrogenic or androgenic properties (page 33, last paragraph; Gray *et al.*, 1999), and the antiandrogenic mechanism occurs "via effects on testosterone biosynthesis and not androgen receptor antagonism" as stated in the monograph (page 36). The mechanism for reduced testosterone biosynthesis in unknown, but could be secondary to peroxisomal enzyme alteration of hormone-metabolizing enzymes (Corton *et al.*, 1997). Such a mechanism may not be relevant to humans because of significant species differences described in previous comments.

We also disagree with the overall conclusion that there is even "minimal" risk to human reproduction from exposure to DBP. Instead, we feel that the risk is negligible based on the vast difference between estimated human exposures and NOAEL values from laboratory animals. Even taking into account the most conservative studies, the difference between estimated exposures and animal NOAEL values is on the order of 5,000-25,000. Furthermore, recent data from the CDC reinforce the estimates for total exposure to DBP and support the conclusion that risk is negligible.[9] This conclusion does not take into account pharmacokinetics differences between rodents and primates that are alluded to in the monograph, which provide further evidence that reasonably anticipated exposures are unlikely to pose a risk to human reproduction or development.

---

[9] Blount, B., et al. (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982; Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

ATTACHMENT 2

COMMENTS ON NTP CERHR
EVALUATION OF BUTYL BENZYL PHTHALATE (BBP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemistry Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of BBP dated October, 2000.[1] We offer a general comment, followed by several specific comments.

General Comment

The PE Panel believes a potential risk to human development or reproduction from reasonably anticipated exposures to BBP is highly unlikely. General population exposures to BBP are estimated to be below 10 μg/kg bw/day. This value is more than 10,000-fold below NOAELs from existing reproductive and developmental toxicity studies, such that a risk to human reproduction for the general population is considered highly unlikely. Occupational exposures are estimated not to exceed 286 μg/kg bw/day (using worst case assumptions; actual exposures are expected to be much lower), which is approximately 1000-fold below reproductive and developmental toxicity NOAELs, indicating that an occupational risk also is unlikely. The results of the ongoing multigeneration study will provide important new information, but based on this scientific data that is currently available, the Panel believes current production and use of BBP is unlikely to pose any hazards or risks to human reproduction or development.

Specific Comments

Section 1.2 Exposure and Usage. The overview states (p. 6), "Phthalates that are released to the environment can be deposited on or taken up by crops intended for humans or livestock consumption, and thus can enter the food supply." On the next page, the monograph refers again to "environmental uptake during crop cultivation." Similar or identical language appears in each of the other monographs, giving the appearance that this language is boilerplate and not based on any phthalate-specific or BBP-specific data. The Panel is not aware of any evidence that environmental uptake by crops is significant for any of the phthalates, nor is any such evidence presented in this or any other monograph. Available evidence indicates the opposite:

- Kirchmann and Tengsved (1991)[2] investigated uptake of DBP and DEHP in barley grown on soil fertilized with sludge containing 37 mg/kg DBP and 116 mg/kg DEHP.

---

1 <http://cerhr.niehs.nih.gov/news/BBP-final-inprog.PDF>

2 Kirchmann, H., Astrum, G., and Jonsali, G. (1991). Organic pollutants in organic sewage sludge. 1. Effect of toluene, naphthalene, 2-methylnaphthalene, 4-nonylphenol, and di-2-ethylhexyl phthalate on soil biological processes and their decomposition in soil. *Swedish J. Agric. Res.* 21:107-113.

They concluded that only 0.1-0.2% of the phthalate added to the soil was taken up by grain.

- Overcash et al (1986)[3] grew corn, soybean, wheat and fescue in soil containing 0.02 to 4 mg/kg of DBP and DEHP. Most plant bioconcentration values (plant concentration/soil concentration) were <0.1 and typical values were <0.01. These values were based on measurements of total [14]C and therefore overestimate the actual bioconcentration (*i.e.*, the total [14]C represents metabolites as well as parent compound).

- Aranda et al. (1989)[4] grew lettuce, carrots, chili peppers and tall fescue on soil amended with municipal sludge. Soil concentrations of DEHP were 2.6-14.1 mg/kg. No parent DEHP was detected in any of the plants.

- Schmitzer et al. (1988)[5] found no detectable DEHP in barley and potatoes grown in solids containing DEHP at concentrations of 0.2 to 3.3 mg/kg.

In addition, given the expected low releases of BBP to the environment, this would appear to be a very remote concern. The reference to crops intended for consumption by livestock is scientifically inappropriate because metabolism data presented elsewhere in the monograph clearly show that this would not be expected to result in significant human exposure. The PE Panel therefore believes the statements quoted earlier in this paragraph should be deleted from the BBP monograph, as well as the monographs for the other phthalates. At the very least, the monograph should include the specific studies, summarized above, that indicate no significant crop uptake.

The monograph on page 8 describes an estimate of potential occupational exposures during phthalates production, prepared by the PE Panel and included in comments submitted on July 7, 1999. This calculation (143 ug/kg bw/day) was intended as an upper bound estimate only, based on an assumption, known to be unrealistic, that a given phthalate might be present continuously in the breathing zone of workers at a level of 1 mg/m^3. Data submitted to CERHR by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and DIDP, clearly show that actual occupational exposures during phthalate production typically are far below the conservative estimate provided by the Panel. Thus, wherever this estimate is mentioned in the manuscript (*e.g.*, sections 5.1.1), the Panel believes the monograph should clearly indicate that this is a theoretical upper bound calculation, and that "actual exposures are expected to be much lower."

---

3 Overcash, M., Weber, J., and Tucker, W. (1986). *Toxic and priority organics in municipal sludge land treatment systems.* Water Engineering Research Laboratory, Office of Research and Development, U.S. Environmental Protection Agency, Cincinnati, OH (EPA/600-2-86/010).

4 Aranda, J., O'Connor, G., and Eiceman, G. (1989). Effects of sewage sludge on di-(2-ethylhexyl) phthalate uptake by plants. *J. Environ. Qual.* 18:45-50.

5 Schmitzer, J., Scheunert, I., and Korte, F. (1988). Fate of bis(2-Ethylhexyl) [^{14}C]phthalate in laboratory and outdoor soil-plant systems. *J. Agric. Food. Chem.* 36:210-215.

Any discussion of potential occupational exposures during downstream use of phthalates also should be accompanied by similar qualifying statements, as the Panel's estimate for these potential exposures (286 ug/kg/day) also was based on an upper end and purposefully unrealistic assumption (that the phthalate would be continuously present in workplace air in these facilities at 2 mg/m^3, and that workers would be exposed to that level for their full shift every day). Data submitted to CERHR by Dr. McKee (see previous paragraph) show that exposures to phthalates in downstream facilities typically are very low (at or below the level of detection most of the time). Excursions toward the value assumed by the Panel may occur only infrequently in connection with specific tasks, such as some maintenance functions. No workers are expected to be exposed to that level on a continuous or regular basis. Thus, the estimate of 286 ug/kg/day is a theoretical worst-case value, and actual exposures are expected to be much lower.

Section 1.2 (Page 7). "Adult BBP intake was estimated at 2 micrograms/kg bw/day." It would be better to indicate a range of exposure, as IPCS did (2-6 micrograms/kg bw/day), than a single point estimate for dietary exposure. This occurs again in section 5.1.1. (page 23), and section 5.3 (page 31).

Section 1.2 (Page 7). Reference No. 7 should be to written comments submitted by the PE Panel on June 30, 2000, rather than to personal communication.

Section 1.2 (Page 7). "IPCS reported that median air levels of 0.034 - 0.035 ng/m^3 were measured in a survey of 125 California homes." The correct values and units should be 34-35 ng/m^3. This error also occurs in section 5.1.1, page 23, and section 5.3, page 32.

Section 2.1.1 Human Data. (Pages 8-9). No information is given regarding the quality of the epidemiology studies. The studies cited are of limited value, are in marked contrast with other epidemiological reports, and demonstrate no causal relationship. As such, a statement should be made to put the epidemiology data into context.

Section 3.2.1 Prenatal Development. (Page 14). In the discussion of Ema *et al.*, (28), the Expert Panel concludes that "The Expert Panel did not agree with the author's identification of developmental effect levels given that live litter size was reduced at 375 mg/kg/day (11.3 vs. control value of 13.9) and 654 mg/kg bw/day (12.3 vs. control value of 13.9); fetal body weights (by sex per litter) were significantly reduced at 654 mg/kg bw/day. The data did support a developmental NOAEL of 185 mg/kg bw /day." Although we agree with the conclusion on fetal body weight, we do not believe the data support the CERHR Expert Panel's conclusion based on litter size. The reduction observed at 375 mg/kg/day was not dose dependent. Further, the reduction observed was not associated with a significant increase in both pre- and post- implantation loss per litter. We do not recall this change of the author's conclusions being discussed publicly during the CERHR Expert Panel meetings, and we urge that it be reconsidered.

Section 4.2 Experimental Animal Toxicity. (Page 20). In discussion of Piersma et al. (48), it is noted that "F1 pup weight was reduced at birth in mid- and high-dose groups and a developmental NOAEL of 250 mg/kg bw/day was identified." The reduction of pup weight

was noted at 500 mg/kg bw/day on post natal day 1; however, pup weight had returned to control levels by post natal day 4.

Section 5.2, Integrated Evaluation, Last Paragraph. (Page 31). Data on urinary levels of BBP metabolites has been reported (Blount et al., 2000).[6] These data indicate that exposure to BBP is in line with the estimates in the CERHR report.[7] This comment applies also to Section 5.4 – Human Exposure.

Section 5.3 Expert Panel Conclusions. (Page 32). With regard to developmental toxicity, the Expert Panel states that the database supports a conclusion that BBP can cause developmental toxicity in rats and mice and reproductive toxicity in rats. The Expert Panel goes on to say that the current database is insufficient to fully characterize the potential hazard. The Expert Panel identifies developmental toxicity NOAELs of 182 mg/kg/day in CD-1 mice and 185 mg/kg/day in Wistar rats and concludes that, given the margin of human exposure, there is negligible concern for male reproductive effects from adult exposure. The Expert Panel goes on to say that there is not an adequate database to determine NOAELs/LOAELs for male or female reproductive effects from perinatal exposure nor could the Panel ascribe a level of concern for postnatal consequences from perinatal exposure to BBP. Given the appearance of papers by Gray et al., Nagao et al., and Piersma et al. (referenced below) the Expert Panel may want to revise its position on the utility of the BBP developmental and reproductive toxicity databases, especially with regard to perinatal/postnatal evaluations.

Subsequent to the release of the October, 2000 CERHR draft monograph on BBP, Piersma et al., published results of an oral gavage developmental toxicity study in Harlan rats.[8] The study employed gavage dosing of BBP in corn oil to pregnant rats on days 6-15 or 6-20 of gestation. Ten dose groups of 10 dams each were used in the study and the authors point out that the total number of animals in the study (100) was equivalent to 4 test groups of 25 dams. This appears to be a suggestion that the statistical power of the study as it was performed is equivalent to a study with two and one-half times the number of animals per group, a suggestion with which the PE Panel disagrees. Piersma et al. found evidence for fetal and maternal toxicity: maternal deaths occurred at the two highest doses (1600 and 2100 mg/kg/day); the dams in the top three dose levels ate less food than controls for a substantial portion of the dosing/gestation period (one-half and one-third of the dosing period for the two exposure regimens, respectively) and all dosed groups gained less weight than controls. Systemic effects of BBP in pregnant dams included increased liver weight and increased serum liver enzyme concentrations (PCO and ALAT) in all but the lowest dose group (350 mg/kg/day and up); relative maternal kidney weights increased in all treated dose groups and extramedullary hematopoiesis was increased in all maternal dose groups. Fetal body weight was decreased in all dose groups; skeletal anomalies

---

6 Blount, B., et al. (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982

7 Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

8 Piersma, A. (2000). Developmental toxicity of buytl benzyl phthalate in the rats using a multiple dose study design. *Reproductive Toxicology* 14:417-425,.

were reported for treatment groups but incidence data were not provided; supernumerary 13th lumbar ribs were reported to be increased in treated groups; soft tissue malformations were observed but not in a dose-related fashion. Diminished fetal testes weight and retarded fetal testicular descent were reported to be dose-related in treated groups. Data tables showing body or organ weights and malformation incidence were not included in the report. Statistical significance of findings relied on the authors' selection of Critical Effects Sizes (CES) and calculation of Critical Effects Doses (CED), all presented in a benchmark dose-type calculation.

The authors chose to establish critical effects criteria for fetal effects at 4-fold to 20-fold lower than critical effect criteria for maternal toxicity. Accordingly, even though there was evidence of maternal systemic toxicity at all dose levels where fetal effects were reported, the choice of critical effects sizes rendered these maternal effects nonsignificant in all but the highest dose levels. Using their choices for critical effects sizes, and therefore critical effects doses, the authors were able to claim that fetal effects occurred with significance at lower doses than maternal effects. In their paper the authors state, "...in any particular case, experts may deviate from these default values for CES (critical effect sizes) when they have good (biologic) reason for doing so." The PE Panel believes that there is no good biologic reason for dissimilar levels of significance within one study where the dose-response metric is the dosed pregnant dam and her litter. In analyzing their data, the authors calculate that the lowest benchmark dose (BMD) is 27 mg/kg/day for maternal extramedullary hematopoiesis and the next lowest BMD is 77 mg/kg/day for maternal peroxisome proliferation. The lowest BMD for fetal toxicity is 95 mg/kg/day (testes descent). The authors discard extramedullary hematopoiesis effects in the pregnant dams by stating that it is normal in pregnant rats but not in pregnant women, but did not show data to support this and did not account for the observation that the extramedullary hematopoiesis increased in a dose-related fashion in treated animals. The authors similarly dismissed any effect peroxisome proliferation may have had on a normal pregnancy in the Harlan rat and did not consider that hepatomegally and increased ALAT signal altered liver function. While there may be validity to the authors' claim that "PCO and extramedullary hematopoiesis are considered irrelevant for human risk assessment," the impact of these conditions on the gestation of the animals in which these conditions occurred in this study is not irrelevant.

Notwithstanding these flaws in the authors' analysis, the Expert Panel should note that the BMD of 95 mg/kg/day offered by Piersma et al. does not detract from the conclusion that estimated human exposure to BBP is so far below animal effect levels that the risk to humans is negligible.

As already noted, the Expert Panel in Section 5.3 states that there is not an adequate database to determine NOAELs/LOAELs for male or female reproductive effects from perinatal exposure nor could the Panel ascribe a level of concern for postnatal consequences from perinatal exposure to BBP. In drafting these statements, the CERHR Expert Panel was aware of information on BBP which reported that high oral gavage doses (750 mg/kg/day) administered to pregnant and lactating female Sprague-Dawley rats produced reproductive tract defects in male offspring. The work, then in press, is now published by Gray et al.[9] Gray's work

---

[9] Gray, E., et al. (2000). Perinatal exposure to the phthalates DEHP, BBP, and DINP, but not DEP, DMP, or DOTP, alters sexual differentiation of the male rat, *Tox. Sci.* 58:350-365.

addresses the question of perinatal exposure/postnatal evaluation in Sprague-Dawley male rats. Female offspring were not evaluated by Gray. The PE Panel encourages the Expert Panel to examine the Gray publication, which reports effects at the very high dose of 750 mg/kg/day.

In addition, Nagao et al. have published the results of a two-generation reproduction study with BBP in Sprague-Dawley rats.[10] The study by Nagao et al. included evaluations of reproductive development, fertility, and reproductive system structures including endocrine sensitive parameters. Males and females were evaluated and animals in the study received oral gavage exposure to BBP prenatally, perinatally and postnatally for two generations. This study used the same test animal species and strain as that used in the Gray et al. study and dosed up to 500 mg/kg/day throughout all critical life phases. (Gray et al. dosed for two weeks at 750 mg/kg/day.) The Nagao et al. study did not produce evidence of an adverse effect on reproductive ability at any dose level. The effects reported by Nagao et al. were: reduced anogenital distance in high dose male pups on PND 0; delay in preputial separation in high-dose F1 males; intermittent increases and decreases in serum hormone levels in F0 and F1 males and females; absolute testes, epididymis, prostate and seminal vesicle weights decrease in high-dose F1 pups; absolute spleen and heart weight reduced in high-dose F1 female pups; atrophy of seminiferous tubules and decrease in sperm in F1 high-dose young adults. High- and mid-dose (500 and 100 mg/kg/day, respectively) F1 male and female pups were born at a statistically-significantly lower body weight. The authors of this paper did not report testing the effect of lower body weight on any of the parameters reported as affected by BBP treatment, i.e., covariance of the observed effect with body weight differences. With the possible exceptions of the seminiferous tubule changes and hormone levels, all of the changes reported as induced by BBP are subject to covariance with pup body weight and vary in the direction of the body weight change. That is, smaller pups have smaller AG distances and acquire secondary sex characteristics later than larger pups. These animals eventually all mature and have normal reproductive function. Whether the reported effects on sensitive indictors of endocrine disruption are primary or are secondary effects of high-dose BBP-induced reduced birth weight cannot be known from this paper.

In summary, the Gray et al. paper reports effects at 750 mg/kg/day. The study by Nagao et al. purports to find a NOAEL of 20 mg/kg/day, although the journal article leaves some questions unanswered. But even if a NOAEL of 20 mg/kg/day is accepted, this value is still approximately 1000-fold above the high end of estimated general population exposures, such that neither study is indicative of a likely risk to human reproduction or development.

Finally the last paragraph of the Expert Panel Conclusions refers to data for DBP. We believe it is not necessary to rely on DBP data to evaluate BBP, in light of the substantial BBP data that is available.

Critical Data Needs. Human Exposure. (Page 32). If "Occupationally-exposed cohorts... would be of limited utility if the major source of exposure is food," then why should "Priority be given to studies on occupational exposures"?

---

[10] Nagao, T. (2000). Effect of butyl benzyl phthalate in Sprague-Dawley rats after gavage administration: a two-generation reproductive study. *Reproductive Toxicology* 14:513-532.

ATTACHMENT 3

COMMENTS ON THE NTP CERHR
EVALUATION OF DI-n-HEXYL PHTHALATE (DnHP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemistry Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of DnHP dated October, 2000.[1] We offer a general comment, followed by several specific comments.

General Comment

Given that reproductive or developmental toxicity has been observed in animal studies only at very high doses, and that potential exposures to humans are very low, the PE Panel believes there is essentially no risk for reproductive or developmental toxicity from anticipated exposures to DnHP. The PE Panel agrees with the CERHR Expert Panel that, if any further testing is to be conducted, it should be conducted on the 6-10 mixture or DiHP. However, given the low potential for exposure and the results of existing studies, we believe DnHP should be considered a low priority for further research at this time. Accordingly, we agree with the Expert Panel's decision not to identify any specific data needs.

Specific Comments

Section 1.2 Exposure and Usage. The overview states (p. 6), "Phthalates that are released to the environment can be deposited on or taken up by crops intended for human or livestock consumption, and thus, can enter the food supply." The next paragraph refers again to "environmental uptake during cultivation." Similar or identical language appears in each of the other monographs, giving the appearance that this language is boilerplate and not based on any phthalate-specific or DnHP-specific data. The Panel is not aware of any evidence that environmental uptake by crops is significant for any of the phthalates, nor is any such evidence presented in this or any other monograph. Available evidence indicates the opposite:

- Kirchmann and Tengsved (1991)[2] investigated uptake of DBP and DEHP in barley grown on soil fertilized with sludge containing 37 mg/kg DBP and 116 mg/kg DEHP. They concluded that only 0.1-0.2% of the phthalate added to the soil was taken up by grain.

---

1 <http://cerhr.niehs.nih.gov/news/DnHP-FINALinprog.PDF>

2 Kirchmann, H., Astrum, G., and Jonsali, G. (1991). Organic pollutants in organic sewage sludge. 1. Effect of toluene, naphthalene, 2-methylnaphthalene, 4-nonylphenol, and di-2-ethylhexyl phthalate on soil biological processes and their decomposition in soil. *Swedish J. Agric. Res.* 21:107-113.

- Overcash *et al* (1986)[3] grew corn, soybean, wheat and fescue in soil containing 0.02 to 4 mg/kg of DBP and DEHP. Most plant bioconcentration values (plant concentration/soil concentration) were <0.1 and typical values were <0.01. These values were based on measurements of total [14]C and therefore overestimate the actual bioconcentration (*i.e.*, the total [14]C represents metabolites as well as parent compound).

- Aranda *et al.* (1989)[4] grew lettuce, carrots, chili peppers and tall fescue on soil amended with municipal sludge. Soil concentrations of DEHP were 2.6-14.1 mg/kg. No parent DEHP was detected in any of the plants.

- Schmitzer *et al.* (1988)[5] found no detectable DEHP in barley and potatoes grown in solids containing DEHP at concentrations of 0.2 to 3.3 mg/kg.

In the case of DnHP, given the minimal potential releases to the environment, crop uptake would appear to be a very remote concern. The reference to crops intended for consumption by livestock is scientifically inappropriate, for the additional reason that metabolism data presented elsewhere in the monograph clearly show that this would not be expected to result in human exposure. The PE Panel therefore believes the statements quoted above should be deleted from the DnHP monograph, as well as the monographs for the other phthalates. At the very least, the monograph should include the specific studies, summarized above, that indicate no significant crop uptake.

On page 7, the monograph describes an estimate of potential occupational exposures during phthalates production, prepared by the PE Panel and included in comments submitted on July 7, 1999. This calculation (143 ug/kg bw/day) was intended as an upper bound estimate only, based on an assumption, known to be unrealistic, that a given phthalate might be present continuously in the breathing zone of workers at a level of 1 mg/m^3. Additional data submitted to CERHR by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and DIDP, clearly show that actual occupational exposures during phthalate production typically are far below the conservative estimate provided by the Panel. Thus, wherever this estimate is mentioned in the manuscript, the Panel believes the monograph should clearly indicate that this is a theoretical upper bound calculation, and that "actual exposures are expected to be much lower."

Any discussion of potential occupational exposures during downstream use of phthalates also should be accompanied by similar qualifying statements, as the Panel's estimate for these potential exposures (286 ug/kg/day) also was based on an upper end and purposefully

---

3 Overcash, M., Weber, J., and Tucker, W. (1986). *Toxic and priority organics in municipal sludge land treatment systems.* Water Engineering Research Laboratory, Office of Research and Development, U.S. Environmental Protection Agency, Cincinnati, OH (EPA/600-2-86/010).

4 Aranda, J., O'Connor, G., and Eiceman, G. (1989). Effects of sewage sludge on di-(2-ethylhexyl) phthalate uptake by plants. *J. Environ. Qual.* 18:45-50.

5 Schmitzer, J., Scheunert, I., and Korte, F. (1988). Fate of bis(2-Ethylhexyl) [^{14}C]phthalate in laboratory and outdoor soil-plant systems. *J. Agric. Food. Chem.* 36:210-215.

unrealistic assumption (that the phthalate would be continuously present in workplace air in these facilities at 2 mg/m^3, and that workers would be exposed to that level for their full shift every day). Data submitted by Dr. McKee (see previous paragraph) show that exposures to phthalates in downstream facilities typically are very low (at or below the level of detection most of the time). Excursions toward the value assumed by the Panel are expected to occur only infrequently in connection with specific tasks, such as some maintenance functions. No workers are expected to be exposed to that level on a continuous or regular basis. Thus, the estimate of 286 ug/kg/day is a theoretical worst-case value, and actual exposures are expected to be much lower.

Section 5.3 Expert Panel Conclusions. The Expert Panel concluded that "there is insufficient information to ascertain the potential for risk to human reproduction." (p. 18) The Phthalate Esters Panel does not agree with this conclusion. Rather the Panel believes that the data available on DnHP along with data on other phthalates, provide sufficient information to support a determination of "minimal concern" (no likely risk) for adult human reproduction at ambient human exposures. The analysis by the Panel is described below.

The reproductive toxicity of DnHP was assessed by the National Toxicology Program as part of a comparative study involving phthalates of differing chain length (Lamb et al., 1986; Morrissey *et al.*, 1989; Chapin and Sloane, 1997). As demonstrated by these studies, exposure to DnHP reduced fertility in a dose-responsive manner. At the lowest dose (0.3% in the diet, or approximately 430 mg/kg/day as estimated by Morrissey *et al.*), fertility was reduced by about 18%. As noted by the Expert Panel, a no effect level was not experimentally defined; however, a NOAEL can be estimated from the dose-response curve. As shown below (pages 3-5 and 3-6), the NOAEL for loss of fertility, based on inspection, is approximately 300 mg/kg bw/day (based on extrapolation from linear portion of dose-response curve – see figure below). The maximum likelihood estimate of a 5% reduction is 364 mg/kg bw/day, and the lower 95% limit on that value is 219 mg/kg bw/day. As is also evident from the graph on page 3-6, DEHP, tested under the same circumstances, produced similar effects but at lower treatment levels. Thus, these data demonstrate that DnHP and DEHP produce similar effects but that DnHP is not as active as DEHP.

DnHP also produces testicular atrophy in juvenile rats when given at relatively high levels (Foster *et al.*, 1980). The effects of DnHP seem similar to those of DEHP (Gray *et al.*, 1977), but as these two substances have not been tested concurrently under identical protocols, a direct comparison is more difficult. Nevertheless, there is sufficient data to conclude that the effects of DnHP on fertility in rodents are similar to those of DEHP, and that DnHP seems similar to or less active than DEHP in studies conducted under the same protocol.

Exposure to DnHP has not been as well characterized as that of DEHP, but it is known that production volumes are much lower and uses are more restricted. When assessed, levels of DnHP are at or below detection limits in food and other media. DnHP is not used in medical devices and not reported in toys. The Expert Panel agreed that exposures to DnHP were likely to be lower than estimates of 3-30 ug/kg/day prepared for DEHP.

In its evaluation of DEHP, the Expert Panel expressed "minimal concern" that ambient human exposures could adversely affect human reproduction. The Expert Panel

expressed "concern" for reproductive development in human children if children's exposures were significantly higher than those of adults. As DnHP produces similar effects in rodents to those of DEHP, but is less active, and exposures to DnHP are believed to be lower than those to DEHP, it would be reasonable to assume that the conclusions for DEHP, i.e., that concerns are minimal unless exposures are substantially higher than estimated, also apply to DnHP.

Analysis of Fraction of Affected Pregnant Females
DnHP and DEHP

Data from a mating study indicated the following incidence data for pregnant/non-affected dams:

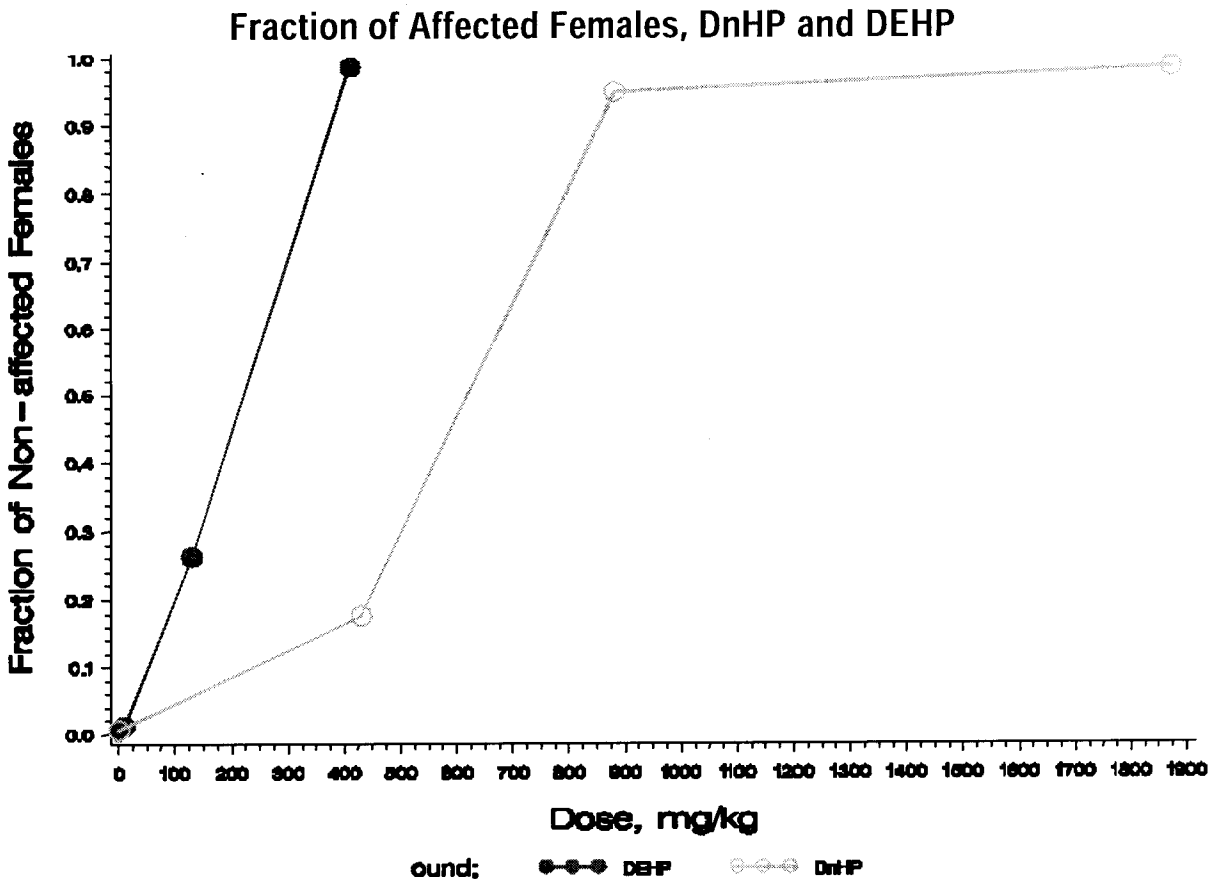
Compound	Dose (mg/kg)	Number Affected	Sample Size	Fraction Affected
DnHP	0	0	39	0.0
	430	3	17	0.18
	880	18	19	0.95
	1870	16	16	1.0
DEHP	0	0	40	0.0
	10	0	20	0.0
	130	5	19	0.26
	410	18	18	1.0

A probit regression analysis with compound and dose indicated a statistically significant difference in compounds ($p<0.001$). The model diagnostics indicated the statistical assumptions for the analysis were met.

Benchmark dose calculations were made using a quadratic model with a threshold. The estimated BMD10, BMD05 and lower 95% confidence intervals are:

	BMD10 (mg/kg)		BMD05 (mg/kg)	
	MLE	Lower 95% Limit	MLE	Lower 95% Limit
DnHP	393	269	364	219
DEHP	116	46	111	28

The figure below shows the data graphically and clearly demonstrates the difference between the two compounds based on these data. (**Note:** The labeling on the Y-axis contains a typographical error – it should say "Fraction of Affected Females." Unfortunately, correction of this error has eluded our computer skills. We apologize for the error – the title of the graph is correct.)



ATTACHMENT 4

COMMENTS ON NTP CERHR
EVALUATION OF DI-n-OCTYL PHTHALATE (DnOP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemistry Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of DnOP dated October, 2000.[1] We offer a general comment, followed by a few specific comments.

General Comment

Given that essentially no reproductive or developmental toxicity has been observed in animal studies using very high doses, and since potential exposures are very low, the PE Panel believes there is essentially no risk for reproductive or developmental toxicity from anticipated exposures to DnOP. The CERHR Expert Panel recognizes that general population exposure to DnOP is likely to be "well below" the exposure estimate for DEHP of 3 to 30 ug/kg/day. (p. 8) The high dose in the continuous breeding study for DnOP was 7,500 mg/kg/day, which is more than 200,000-fold above the high end of CERHR's range of general population exposure estimates for DEHP. Since DnOP exposure is "well below" that range, there probably is more than a million-fold margin between exposure and effect levels. Under these circumstances, notwithstanding any perceived limitations in the studies, we believe CERHR should offer a plain English conclusion along the following lines: "DnOP is highly unlikely to pose a reproductive or developmental toxicity hazard to the general population at expected exposure levels."

Specific Comments

Section 1.2 Exposure and Usage. The overview states (p. 7), "Phthalates released to the environment can be deposited on or taken up by crops intended for human or livestock consumption, and thus, may enter the food supply." In the next paragraph, the monograph refers again to "environmental uptake during cultivation." Similar or identical language appears in each of the other monographs, giving the appearance that this language is boilerplate and not based on any phthalate-specific or DnOP-specific data. The Panel is not aware of any evidence that environmental uptake by crops is significant for any of the phthalates, nor is any such evidence presented in this or any other monograph. Available evidence indicates the opposite:

- Kirchmann and Tengsved (1991)[2] investigated uptake of DBP and DEHP in barley grown on soil fertilized with sludge containing 37 mg/kg DBP and 116 mg/kg DEHP.

---

1 http://cerhr.niehs.nih.gov/news/DnOP-final-inprog.PDF

2 Kirchmann, H., Astrum, G., and Jonsali, G. (1991). Organic pollutants in organic sewage sludge. 1. Effect of toluene, naphthalene, 2-methylnaphthalene, 4-nonylphenol, and di-2-ethylhexyl

They concluded that only 0.1-0.2% of the phthalate added to the soil was taken up by grain.

- Overcash et al. (1986)[3] grew corn, soybean, wheat and fescue in soil containing 0.02 to 4 mg/kg of DBP and DEHP. Most plant bioconcentration values (plant concentration/soil concentration) were <0.1 and typical values were <0.01. These values were based on measurements of total [14]C and therefore overestimate the actual bioconcentration (*i.e.*, the total [14]C represents metabolites as well as parent compound).

- Aranda et al. (1989)[4] grew lettuce, carrots, chili peppers and tall fescue on soil amended with municipal sludge. Soil concentrations of DEHP were 2.6-14.1 mg/kg. No parent DEHP was detected in any of the plants.

- Schmitzer et al. (1988)[5] found no detectable DEHP in barley and potatoes grown in solids containing DEHP at concentrations of 0.2 to 3.3 mg/kg.

Given the relatively low production volume and anticipated minimal releases of DnOP to the environment, crop uptake would appear to be an extremely remote concern. The reference to crops intended for consumption by livestock is inappropriate for the additional reason that metabolism data for phthalates show that this would not be expected to result in significant human exposure. DnOP is detected in the environment, if at all, only at very low levels, as reflected by data summarized in the monograph at the bottom of p. 7. DnOP's low vapor pressure and low water solubility are obvious factors, but its ready degradation in the environment and rapid metabolism in biological species also are relevant. Given the statements on page 7 that recognize the "minimal" potential for exposure to DnOP through air, and for all of the above reasons, the Panel believes the references to "environmental uptake" should be deleted from the Expert Panel report. At the very least, the monograph should include the specific studies, summarized above, that indicate no significant crop uptake.

On page 8, the monograph describes an estimate of potential occupational exposures during phthalates production, prepared by the PE Panel and included in comments submitted on July 7, 1999. This calculation (143 ug/kg bw/day) was intended as an upper bound estimate only, based on an assumption, known to be unrealistic, that a given phthalate might be present continuously in the breathing zone of workers at a level of 1 mg/m^3. Additional data submitted by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and

---

phthalate on soil biological processes and their decomposition in soil. *Swedish J. Agric. Res.* 21:107-113.

3 Overcash, M., Weber, J., and Tucker, W. (1986). *Toxic and priority organics in municipal sludge land treatment systems.* Water Engineering Research Laboratory, Office of Research and Development, U.S. Environmental Protection Agency, Cincinnati, OH (EPA/600-2-86/010).

4 Aranda, J., O'Connor, G., and Eiceman, G. (1989). Effects of sewage sludge on di-(2-ethylhexyl) phthalate uptake by plants. *J. Environ. Qual.* 18:45-50.

5 Schmitzer, J., Scheunert, I., and Korte, F. (1988). Fate of bis(2-Ethylhexyl) [^{14}C]phthalate in laboratory and outdoor soil-plant systems. *J. Agric. Food. Chem.* 36:210-215.

DIDP, clearly show that actual occupational exposures during phthalate production typically are far below the conservative estimate provided by the Panel. Thus, wherever this estimate is mentioned in the manuscript (*e.g.*, sections 5.1.1 and 5.3), the Panel believes the monograph should clearly indicate that this is a theoretical upper bound calculation, and that "actual exposures are expected to be much lower."

Any discussion of potential occupational exposures during downstream use of phthalates also should be accompanied by similar qualifying statements, as the Panel's estimate for these potential exposures (286 ug/kg/day) also was based on an upper end and purposefully unrealistic assumption (that the phthalate would be continuously present in workplace air in these facilities at 2 mg/m^3, and that workers would be exposed to that level for their full shift every day). Data submitted by Dr. McKee (see previous paragraph) show that exposures to phthalates in downstream facilities typically are very low (at or below the level of detection most of the time). Excursions toward the value assumed by the Panel are expected to occur only infrequently in connection with specific tasks, such as some maintenance functions. No workers are expected to be exposed to that level on a continuous or regular basis. Thus, the estimate of 286 ug/kg/day is a theoretical worst-case value, and actual exposures are expected to be much lower.

Section 2.1.2: Poon *et al.* (1997) (Ref. 15) Evaluation of Tissue Levels. The PE Panel appreciates the Expert Panel's explicit recognition that the PE Panel has questioned the reliability of tissue levels reported by Poon *et al.* (1997) for DnOP and DEHP. The PE Panel believes the measurements of DEHP and DnOP in liver and fat reported in Poon *et al.* (1997) are unreliable and accordingly not appropriate for inclusion in the document. Limitations on the use of the data include: failure to use MS identification of what was detected; absence of analytical blanks; and internal inconsistency of the data with respect to dose and the biology of hydrolysis and absorption. (This is not a question of holding a 10-year old protocol to a year 2000 standard; these are deficiencies that should have been apparent when the study was conducted, and should have been raised when it was published.)

ATTACHMENT 5

COMMENTS ON NTP CERHR
EVALUATION OF DI(2-ETHYLHEXYL) PHTHALATE (DEHP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemistry Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of DEHP dated October, 2000.[1] We offer one general and several specific comments.

General Comment

The CERHR Expert Panel concludes that general population exposures are in the range of 3-30 ug/kg/day, that the animal LOAEL is approximately 38 mg/kg/day, and the animal NOAEL is about 3.7-14 mg/kg/day. Given that the effect at the LOAEL (Sertoli cell vacuolization) was minimal, the PE Panel believes the monograph should conclude that the data indicate that general population exposures are approximately three orders of magnitude below the dose at which effects begin to appear in laboratory animals. Therefore, the PE Panel believes it is unlikely that humans exposed at such levels would experience reproductive or developmental effects.

Comments on Potential Occupational Exposures

Section 1.2 Exposure and Usage. On page 9, the monograph describes an estimate of potential occupational exposures during phthalates production, prepared by the PE Panel and included in comments submitted on July 7, 1999. This calculation (143 ug/kg bw/day) was intended as an upper bound estimate only, based on an assumption, known to be unrealistic, that a given phthalate might be present continuously in the breathing zone of workers at a level of 1 mg/m^3. Additional data submitted to CERHR by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and DIDP, clearly show that actual occupational exposures during phthalate production typically are far below the conservative estimate provided by the Panel. Thus, wherever this estimate is mentioned in the manuscript (*e.g.*, section 5.1.1, p. 78), the Panel believes the monograph should clearly indicate that this is a theoretical upper bound calculation, and that "actual exposures are expected to be much lower." The information from Dr. McKee's submission also should be included.

Any discussion of potential occupational exposures during downstream use of phthalates also should be accompanied by similar qualifying statements, as the Panel's estimate for these potential exposures (286 ug/kg/day) also was based on an upper end and purposefully unrealistic assumption (that the phthalate would be continuously present in workplace air in these facilities at 2 mg/m^3, and that workers would be exposed to that level for their full shift every day). Data submitted by Dr. McKee (see previous paragraph) show that exposures to

---

1 <http://cerhr.niehs.nih.gov/news/FINALinprog.PDF>

phthalates in downstream facilities typically are very low (at or below the level of detection most of the time). Excursions toward the value assumed by the Panel are expected to occur only infrequently in connection with specific tasks, such as some maintenance functions. No workers are expected to be exposed to that level on a continuous or regular basis. Thus, the estimate of 286 ug/kg/day is a theoretical worst-case value, and actual exposures are expected to be much lower.

Additionally, the monograph should recognize that workers do not work 365 each year. Thus, a worst case exposure estimate for production workers of 143 ug/kg/day is equal to 86 ug/kg/day annualized over 365 days. For workers in the manufacture of articles, the corresponding figures would be 286 ug/kg/day (worst case estimate) and 172 ug/kg/day (worst case estimate annualized).

Additional Technical Comments

1. Page 11, line 5. In its comments submitted to the NTP CERHR on June 30, 2000, the PE Panel commented on the scientific soundness of estimating a cumulative annual dose following dialysis since this does not take into account metabolism or excretion of DEHP. We feel that the values presented are not scientifically sound or defensible, and may be inaccurate. Doull *et al.* (1999) considered dose levels from long-term dialysis and calculated daily dose levels to be 32 mg/person/day over the course of 1 year (over 1000 times lower than the estimates of the Expert Panel) assuming dialysis 3 times per week rather than the twice per week and double the amount of DEHP per treatment used by the Expert Panel. Even using the blood concentrations listed in Table 7, a 70 kg person being dialyzed twice weekly would likely be exposed to a dose of only 0.9 mg/day or a cumulative dose of 342 mg/year.

2. Page 19, 3rd paragraph. The findings of Dalgaard *et al.* (ref. #74) are only partially reported. Important information concerning the **lack** of adverse findings in the functional observational battery (FOB) or the hindlimb grip strength is missing, leaving the reader to believe that DEHP is neurotoxic. The full results of Dalgaard and coworkers should be reported as they support the earlier studies by Moser *et al.* (1995)[2] and MacPhail *et al.* (1995),[3] who failed to find evidence of neurotoxicity for DEHP.

3. Page 23, next to last paragraph. There is an incorrect statement indicating that the CPSC is conducting a review of DEHP. The CPSC has convened a CHAP to review DINP.

4. Page 34, "Humans: Inhalation." Although the data presented by Roth *et al.* suggest that exposure to DEHP resulted from plasticized-PVC tubing used in artificial ventilation, the monograph clearly indicates on page 13 that respiratory tubing used in North

---

2 Moser V.C., Cheek B.M., MacPhail R.C. (1995). A Multidisciplinary Approach To Toxicological Screening III. Neurobehavioral Toxocity. J. Toxicol. Environ. Health 45, 173-210.

3 MacPhail R.C., Berman E., Elder J.A., Kavlock R.J., Moser V.C. (1995). A Multidisciplinary Approach To Toxicological Screening IV. Comparison of Results. J. Toxicol. Environ. Health 45, 211-220.

America (US and Canada) is made from polyethylene and "contains no DEHP." This fact is missing from page 34 and leaves the reader to assume that exposure to DEHP is possible during artificial ventilation.

5. Page 66, 1st full paragraph. The NOAEL as stated by the authors was 500 ppm (28-30 mg/kg), not 146 mg/kg. The authors selected that NOAEL because aspermia was not observed after 78 weeks of treatment (roughly three quarters of the animal's lifespan), but only at terminal sacrifice suggesting that the aging process made the animal more sensitive.

6. Page 72, "Female reproductive effects." The statement indicating that MEHP suppresses aromatase activity in the ovary is technically incorrect. The authors clearly indicate that the velocity and affinity of the microsomal aromatase were not altered by exposure to MEHP. However, the availability of aromatase was decreased which resulted in a suppression of the conversion of testosterone to estradiol.

7. Page 74, 3rd paragraph and Page 97, 4th paragraph. The suggestion that activation of PPARγ is a possible mechanism for testicular toxicity is not supported by scientific evidence and therefore in our judgment is overly speculative. Maloney and Waxman (1999) (ref. #190) measured a trans-activation of PPARγ and PPARα with MEHP. The authors did not investigate the levels of PPARγ in tissue. Instead, Maloney and Waxman incorrectly cite Greene *et al.*, (*Gene Expr.* **4**, 281-299, 1996) and Vidal-Puig *et al.*, (*J. Clin. Invest.* **99**, 2416-2422, 1997) as having demonstrated PPARγ levels in human testes. However, neither Greene *et al.* nor Vidal-Puig *et al.* investigated the levels of PPAR in testes. Therefore, to suggest that activation of PPARγ is a possible mechanism for testicular effects is not supported by any scientific evidence.

8. Page 77, "General Population Exposure." As is stated in the monograph for DBP, the Centers for Disease Control have recently published data on the urinary levels of various phthalate esters in a selected human population.[4] These data better define the actual exposures to DEHP, which are below the estimated levels cited in the monograph.[5] Acknowledgement of these new data should be indicated.

9. Page 78, "Medical Exposure." The last sentence of the 1st paragraph in this section suggests that exposure may occur from ventilators. This statement contradicts the earlier statement in the monograph on page 13 that clearly states that respiratory tubing used in North America (US and Canada) is made from polyethylene and "contains no DEHP." Therefore, inhalation exposure from medical equipment is not likely in North America.

---

4 Blount, B., et al. (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982.

5 Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

10. Page 78, "Medical Exposure." The statement about exposure over a year of dialysis assumes a cumulative dose. We believe that this representation is misleading and cannot be used to compare to animal data. *See* comment No. 1, above.

11. Page 84, "Mode of Action." The IARC decision should be described more completely. IARC concluded, "Therefore, the mechanism by which DEHP increases the incidence of hepatocellular tumors in rats and mice is not relevant to humans." (Emphasis added.) IARC downgraded its DEHP cancer classification from Group 2B (possible human carcinogen) to Group 3 (not classifiable as to human carcinogenicity).[6] Further, it is important to note that while IARC's Group 3 classification is used most commonly for substances "for which the evidence of carcinogenicity is inadequate in humans and inadequate or limited in experimental animals," IARC has determined a substance will be placed in Group 3 despite sufficient evidence of carcinogenicity in experimental animals (as exists with DEHP), only "when there is strong evidence that the mechanism of carcinogenicity in experimental animals does not operate in humans."[7]

12. Page 84, line 4. The statement that PPARα-knockout mice exposed to DEHP have failed to produce liver tumors is incorrect. To date, no study of the tumorigenic effects of long-term exposure to DEHP has occurred using PPARα-knockout mice.

13. Page 102, Expert Panel Conclusions. We disagree with the level of concern expressed for pregnant women exposed to DEHP. First, the NOAEL value used is not derived from a developmental toxicity study, but from exposure to peripubertal male rats. Based on the data reviewed by the Expert Panel, a NOAEL value of 14-40 mg/kg is most appropriate to describe adverse effects on the developing fetus. In addition, there is a 10-fold difference between the NOAEL and the LOAEL value suggesting that the 14-40 mg/kg dose level is very conservative (as stated in the monograph). Second, the differences in pharmacokinetics between rodents and primates as stated by the Expert Panel are ignored --- a factor that would reduce the level of concern, as indicated in the monograph. Thus, the difference between effects in laboratory animals and exposure levels for humans is a minimum of 1000. Furthermore, the latest exposure information from the CDC study indicates that exposure levels of DEHP are generally lower than the estimated 30 μg/kg/day.[8] For women aged 20-40 years, the 95th percentile exposure value was 3.8 ug/kg/day and the maximum was 10 ug/kg/day.[9] Based on

---

6 IARC (2000). "Some Industrial Chemicals (Volume 77) (15-22 February 2000)" , IARC Monographs on the Evaluation of Carcinogenic Risks to Humans, (summary available at http://193.51.164.11/htdocs/accouncements/vol77.htm) (emphasis added).

7 IARC Monographs Programme on the Evaluation of Carcinogenic Risks to Humans, Preamble (available at http://193.51.164.11/monoeval/preamble.html).

8 Blount, B., et al. (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982; Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

9 Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence).

this information, the PE Panel believes there should be minimal or negligible concern for development of offspring from pregnant or lactating women exposed to DEHP.

ATTACHMENT 6

COMMENTS ON THE NTP CERHR
EVALUATION OF DI-ISONONYL PHTHALATE (DINP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemistry Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of DINP dated October, 2000.[1] We offer the following comments on the draft document.

General Comment

During the DINP discussions the Expert Panel considered that data on male reproductive development were insufficient. Although the published information provided no evidence of such effects, the Panel took note of an abstract which reported an increased incidence in rats of malformations of the male reproductive system. In the absence of published data, the Expert Panel expressed only moderate confidence in the NOAEL for reproductive toxicity and expressed the desire that such studies be conducted along with a better assessment of human exposure. Recently a paper has been published (Gray *et al.*, 2000)[2] which did assess developmental indicators at 750 mg/kg/day. There was a statistically significant increase in areolas at PND 13, and, according to the authors, a small increase in malformations. None of the other parameters measured in the study were affected by treatment. The availability of these data should increase the confidence of the Expert Panel in the selection of NOAELs and should also obviate the need for any further tests of this type. Further, urinary metabolite studies indicate that human exposures are many orders of magnitude below the effect levels in rodent studies (Blount et al., 2000; David, 2000; Kohn *et al.*, 2000).[3] Accordingly, the Phthalate Esters Panel believes that current production and use of DINP pose no risks to human reproduction or development.

Specific Comments

Section 1.2 Exposure and Usage. On page 7, the monograph states that occupational exposures during phthalates production typically are below a level of 1 mg/m^3. The PE Panel used this figure to produce a worst case estimate of occupational exposures during

---

1 <http://cerhr.niehs.nih.gov/news/DINP-final-inprog.PDF>

2 Gray, L. *et al.* (2000). Perinatal exposure to the phthalates DEHP, BBP and DINP but not DEP, DMP or DOTP alters sexual differentiation of the male rat. *Toxicological Sciences* 58:350-365.

3 Blount, B., et al. (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982; Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

phthalates production. Data submitted to CERHR by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and DIDP, clearly show that actual occupational exposures during phthalate production typically are far below that conservative estimate. Thus, wherever this estimate is mentioned in the manuscript (*e.g.*, section 5.3), the Panel believes the monograph should clearly indicate that "actual exposures are expected to be much lower."

Any discussion of potential occupational exposures during downstream use of phthalates also should be accompanied by similar qualifying statements, as the data submitted to CERHR by Dr. McKee (see previous paragraph) show that exposures to phthalates in downstream facilities typically are very low (at or below the level of detection most of the time). Excursions toward the value cited in the monograph (2 mg/m^3) may occur only infrequently in connection with specific tasks, such as some maintenance functions. No workers are expected to be exposed to that level on a continuous or regular basis.

On page 8, paragraph 2, the monograph states: "Vapor pressure is also extremely low, so measured concentrations in air are not available." There are two studies of concentrations in air. Wechsler (1984) reported di-nonyl phthalate as present at 15 ng/m^3, and Tienpont *et al.* (2000) as < 20 ng/m^3.[4]

Page 8, paragraph 3: It should also be noted that dinonyl phthalate was not detected in a German study (Pfordt and Brunsweller, 1999) (detection limit of 0.01 mg/kg).[5]

Page 10, paragraph 2, line 4: It would be more accurate to say that "...the amount of DINP presented to a child **has not been** well characterized..." rather than that it cannot be characterized.

Page 10, paragraph 3: The statement about potential dermal exposure ["Dermal exposure to DINP from toys may also occur, but has not been studied specifically in children."] seems inconsistent with the first paragraph on page 7, where it is stated that "dermal exposure is not expected to result in significant absorption into the body," as well as the statement in the integrated summary that "...the Expert Panel is confident that dermal exposure would not result in significant absorption into the body." (p. 32.)

Page 10, paragraph 4, exposure estimate: The Expert Panel estimates exposures to DINP as lower than 3-30 ug/kg bw/day. The Centers for Disease Control and Prevention (CDC) have recently reported data which confirm that DINP exposures are very low (median

---

4 Tienpont, B., *et al.* (2000). Evaluation of sorptive enrichment for the analysis of phthalates in air samples. J. Microcolumn Separations 12:194-203; Wechsler, C. (1984). Environmental Science and Technology 18:648-651.

5 Pfordt, J., and E. Bruns-Weller (1999). Phthalate esters as a group of environmental chemic als with an endocrine disruption potential. Report on an evaluation of the scientific literature and on measurements of the exposure to phthalate esters via food, textiles and house dust. Lower Saxony Ministry of Food, Agriculture and Forestry, Hannover, Germany. [Note: The PE Panel has provided both the original German and an English translation of this report to CERHR]

value below detection limits, 95th percentile 1.7 ug/kg/day, maximum 22 ug/kg/day).[6] *See also* section 5.1.1.1 on page 23, supporting the Expert Panel view that exposures were likely to be below the range of 3-30 ug/kg bw/day estimated for DEHP.

Section 2.1.2 Experimental Animal Data. Page 15, paragraph 1: The monograph states, "According to Short *et al.* (22), 500 mg/kg bw/day is the maximum dose that can be absorbed by the monkeys." However, as estimated by Rhodes *et al.* (1986),[7] absorption by marmosets is limited to approximately 150-200 mg/kg. Similar data can be derived from the results of a study in the cynomolgus monkey (Astill, 1989).[8] A similar correction should be made to page 31, last paragraph.

Page 15, paragraph 2: The second sentence under "Mode of Action ["However, an increased rate of nephropathy was seen in female mice exposed to 1888 mg/kg bw/day which would not be consistent with the alpha-2-microglobulin mechanism."] is true but misleading. As shown elsewhere (e.g., Ward et al., 1998), the kidney is also a target organ for effects associated with peroxisomal proliferation, so it is not surprising that there should be some renal effects unrelated to alpha-2-microglobulin induction.[9] However, this should not detract from the observations (Caldwell et al., 1998) that alpha 2u-globulin induction does occur in male rats and is the mechanism for male rat kidney tumor induction.[10] As noted by the U.S. EPA (1991),[11] kidney toxicity unrelated to an alpha 2u-G mechanism does not preclude a conclusion that the male rat kidney tumors were the consequence of an alpha 2u-G process; in fact renal toxicity in female rats and/or mice was noted in some of the reference compounds. What is required is a demonstration that an alpha 2u-G process is the most plausible mechanism for the male rat kidney tumors. The evidence that alpha 2u-G is the most plausible explanation for the findings

---

6 Blount, B., *et al.* (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982; Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

7 Rhodes, C. *et al.* (1986). Comparative pharmacokinetics and subacute toxicity of di(2-ethylhexyl) phthalate (DEHP) in rats and marmosets: Extrapolation of effects in rodents to man. *Environmental Health Perspectives* 65:299-308.

8 Astill, B. (1989). Metabolism of DEHP: Effects of prefeeding and dose variation, and comparative studies in rodents and the cynomolgus monkey (CMA studies). *Drug Metabolism Reviews* 21:35-53;

9 Ward, J. *et al.* (1998). Receptor and non-receptor-mediated organ specific toxicity of di(2-ethylhexyl)phthalate (DEHP) in peroxisome proliferator-activated receptor alpha-null mice. *Toxicologic Pathology* 26:240-246.

10 Caldwell, D. et al. (1999). Retrospective evaluation of alpha 2u-globulin accumulation in male rat kidneys following high doses of diisononyl phthalate. Toxicological Sciences 51:153-160.

11 U.S. EPA (1991). Alpha 2u-globulin: Association with chemically induced renal toxicity and neoplasia in the male rat. EPA/625/3-91/01F.

is summarized in Caldwell *et al.* (1999) and supplemented by more recent findings (Schoonhoven *et al.*, 2001).[12] *See also* paragraph 2 on page 24 and paragraph 3 on page 31.

Page 15, paragraph 2, last line: The monograph states "Unfortunately, peroxisome proliferation was assayed in mice only at the highest dose, and liver tumors were also observed at lower doses." This statement was true in the context of the Moore (1998) study (ref. 19). However, since that time the effect of DINP dose on peroxisomal proliferation in the mouse has been further investigated. There is now evidence for peroxisomal proliferation at the tumorigenic doses in the mouse as well as the rat. These data were provided to the CPSC in September, 2000, and will be presented at the SOT in 2001 (Kaufman *et al.* 2001).[13] (A copy of the CPSC submission is being included with the copy of these comments submitted by mail in hard copy. See Attachment 6, Annex II). See also paragraphs 2 and 3 on page 24.

Section 2.2 Toxicokinetics. Page 16, first paragraph: The last sentence ["Absorption was decreased at the high single dose and at all doses following repeated exposures."] is not correct. The results of cumulative urinary excretion were:[14] Single low dose (50 mg/kg) = 47.28%. Single high dose (500 mg/kg) = 34.29%. Repeated low dose = 45.90%. Repeated high dose = 54.39%. Thus it would be more correct to say that "Absorption was decreased at the single high dose by comparison to the low dose, but in the repeat dose studies, absorption was approximately 50% at both high and low doses."

Section 2.3 Genetic Toxicity. Page 16, last paragraph: Some additional genetic toxicity data including Salmonella, in vitro cytogenetics assays, and a micronucleus test are now in press (McKee et al., 2000).[15] These data were included in the OECD evaluation and do not constitute additional information.

Section 3.0 Developmental Toxicity. Pages 17-20: The Expert Panel did not take note of comments previously submitted on the nature of the findings in the developmental toxicity studies. As indicated in the Annex to this attachment, the dilated renal pelves and increased cervical ribs are common variants of doubtful toxicological significance. Further, as documented in the attachment, in most cases the incidences of these various effects fell within the historical control range of the testing laboratory.

---

12 Schoonhoven, R., E. Bodes, and J. Swenberg (2001). D(isononyl)phthalate binds reversibly to alpha 2u-globulin and induces cell proliferation in male rat kidneys. *The Toxicologist* (in press).

13 Kaufman, W., K. Deckardt, R. McKee J. Butala and R. Bahnemann (2001). Tumor induction in mouse liver – Di-isononyl phthalate (DINP) acts via peroxisome proliferation. *The Toxicologist* (in press).

14 The data are shown in Table 4 of "Single and repeated oral dose pharmacokinetics of 14C labelled di-isononyl phthalate." by M. El-hawari, E. Murrill, M. Stoltz and F. Pallas. Final Report. Contract number 81 MR 1656. MRI project no. 7282-8. December 19, 1983.

15 McKee, R., R. Przygoda, M. Chirdon, G. Engelhardt and M. Stanley (2000). Di(isononyl) phthalate (DINP) and di(isodecyl) phthalate (DIDP) are not mutagenic. *Journal of Applied Toxicology* 20: in press.

Page 19, paragraph 5: The penultimate sentence ["Postnatal sexual maturation was not examined."] is misleading. The potential for developmental delays was not examined, but data were provided which demonstrated that the rats did become sexually mature, were able to mate, and showed no evidence of abnormal sexual development.

Section 4.0 Reproductive Toxicity. Page 21, first paragraph, next to last sentence: The dams and litters were sacrificed on PND **21**, not "1" as listed in the monograph.

Page 22, paragraph 3: A study by Knudsen and Pottinger (1999) is relevant to the mode of action section. Dinonylphthalate did not displace ligand from the estrogen receptor.[16]

Section 5.1.2. General Biological and Toxicological Data. Page 24, paragraph 3: "There were no toxicity studies with inhalation exposure." However, as there is essentially no possibility of exposure by inhalation, why should there be such studies?

Section 5.1.3 Developmental Toxicity. Page 27, paragraph 4: The discussion of the offspring body weight effects in the Waterman (2000) study identify the LOAEL as "0.2% (143-285 mg/kg bw/day during gestation through lactation)...." It is not clear why maternal doses, particularly those during gestation, were considered relevant to this endpoint. Data in Waterman (2000) and summarized in the CERHR review demonstrate that offspring body weights were not dramatically affected at birth or early in the lactational period but rather became progressively more pronounced as the offspring aged and began to transition to solid food. The interpretation most consistent with the data is that the body weight effects were due to relatively high phthalate doses as a consequence of ingestion of solid food by offspring at the end of the lactational period. These differences then disappeared over time as the offspring grew larger and the doses (as mg/kg) were reduced as shown by the F1 body weight data in Waterman. Additionally, there was direct evidence from switch dosing and cross fostering experiments with DIDP (reviewed in the last two paragraphs on section 3.2 of the DIDP monograph) that the effects on weight were associated with exposures during the lactational period and not with prior exposure to phthalate. Thus, there is no apparent reason why maternal doses during the gestational period should be considered as relevant in the determination of the LOAEL. Further, it is also important to note that the animals recovered from the body weight effects despite continued exposure at the same dietary levels. Thus, the effects on offspring body weight were transient and without any apparent postnatal consequences.

Comments Based on Recently Published Data

The CERHR Expert Panel Review of DINP referred to data from Gray's laboratory, available only in abstract form during the deliberations (Ostby *et al.*, 2000).[17] Although the conclusions from the abstract were cited in several places (*e.g.*, last paragraphs of

---

16 Knudsen, F. and T. Pottinger (1999). Interaction of endocrine disrupting chemicals, singly and in combination, with estrogen-, androgen-, and corticosteroid-binding sites in rainbow trout (Oncorhynchus mykiss). *Aquatic Toxicology* 44:159-170.

17 Ostby, J. *et al.* (2000). Perinatal exposure to the phthalates DEHP, BBP, DINP but not DEP, DMP or DOTP permanently alters androgen-dependent tissue development in Sprague-Dawley rats. Triangle Consortium on Reproductive Biology, January 29, 2000.

sections 3.2 and 4.2) as evidence that DINP has an effect on male reproductive development, the absence of such data in the published literature concerned the Expert Panel, diminishing their confidence in their overall confidence in NOAELs, and resulting in a recommendation for additional studies listed in the critical data needs section. As the data from Gray's laboratory have now been published (Gray *et al.*, 2000),[18] the Expert Panel should fully evaluate those data and incorporate them in the monograph as suggested below.

As reported by Gray, female Sprague-Dawley (SD) rats were given DINP (CAS # listed as 68515-48-0) by oral gavage from GD14 to PND 3 at a single treatment level, 750 mg/kg/day. The offspring were examined at various times until terminal sacrifice at times ranging from 3-7 months of age. The parameters which were examined included:

(a) Body weight and anogenital distance on PND 2 – These parameters were unaffected by DINP treatment.

(b) Testicular examination on PND 3 – Testes weights of DINP-treated male offspring were similar to control.

(c) Inguinal examination of male pups – It was reported that one DINP-treated male offspring had "suspected" "hemorrhagic testes", but this was not confirmed by histologic examination.

(d) Examination for areolas on day 13 – The incidence of areolas (22%) was reported as significantly different from control at $p < 0.01$.

(e) Examination of onset of puberty (preputial separation) – Not affected by treatment.

(f) Determination of serum testosterone levels at terminal sacrifice – Not affected by treatment.

(g) Examination for retained nipples, cleft phallus, vaginal pouch and hypospadias – Of 52 male offspring examined, 2 had retained nipples; none had cleft phallus, vaginal pouch or hypospadia.

(h) Internal examination for undescended testes, atrophic testes, epididymal agenesis, prostatic and vesicular agenesis, and abnormalities of the gubernacular cord – One of the male offspring was reported to have had bilateral testicular atrophy and another exhibited epididymal agenesis with hypospermia and fluid filled testes. None of the 52 male offspring examined had undescended testes, prostatic and vesicular agenesis or abnormalities of the gubernacular cord.

---

[18] Gray, L. *et al.* (2000). Perinatal exposure to the phthalates DEHP, BBP and DINP but not DEP, DMP or DOTP alters sexual differentiation of the male rat. Toxicological Sciences 58:350-365.

(i) Body weights and weights of organs including ventral prostate, levator ani plus bulbocaernosus muscles, seminal vesicles, and epdidymides – Weights of all organs, including all of the reproductive organs were similar to controls.

(j) Sperm counts – It was not clear from the report whether or not sperm counts of DINP-treated animals were examined. The paper was silent on the results of sperm analysis for all substances except for BBP and DEHP for which sperm counts were reported to be reduced, but the data were not provided.

The abstract which was cited by the CERHR (Ostby *et al.*, 2000) contains a statement that "males in the ... DINP (7.7%, $p < 0.04$) treatment group displayed malformations of the testis, epididymis, accessory reproductive organs and external genitalia." As now reported in the full publication, 4 (of 52) treated male offspring were considered by the authors to have been malformed. These included 2 with retained nipples, one with "small" testes, and one with testicular atrophy. The statistical analysis compared the total incidence of offspring considered malformed against the controls rather than making comparisons for each anomaly. The statistical evaluation indicated $p < 0.05$ when the data were compared on an individual basis and $p < 0.06$ for a litter-based comparison. No data on historical control incidences were provided. Given the low incidence of anomalies, it is difficult to determine whether these are spontaneous or treatment related. Further, the validity of pooling all affected individuals for statistical analysis seems questionable. Certainly, the effects evaluated individually would not be significantly different from control. We believe that these results are marginal and do not form a basis for strong conclusions of the effect of DINP on male reproductive development.

More important is the question of whether this publication provides any information on reproductive toxicity beyond that provided by the two generation reproduction study previously reported by Waterman et al. (2000). Gray's study utilized oral gavage in contrast to dietary administration in Waterman and at a somewhat higher dose level (in Waterman the estimated maternal dose on GD 14-21 was 543 mg/kg and that on PND 0-4 was 672 as compared to 750 mg/kg in Gray). Nevertheless, Gray confirmed one of the most important findings of Waterman, i.e., that DINP treatment during the period of male reproductive development has no effect on male reproductive organs. More specifically, Gray found no effects on weights of testes or accessory reproductive organs, and identified only 2 rats (of 52) with what he considered to be malformed testes. Waterman also found weights of testes and accessory organs to be unaffected. In addition, Waterman found that within the parental generation, one male, from the control group, had unilateral focal testicular atrophy. In the F1 generation there were two males with diffuse unilateral atrophy and testicular degeneration; one from the control group and one from the high dose group. As similar effects were found at the same incidence in the treated and control groups, these findings were judged by Waterman to be incidental.

The one clear difference between these two studies is that Gray found an increase in areolas in 13-day old male pups. However, the toxicological significance of this effect is questionable since it appeared to be substantially reversible. Among the 13 day old male offspring, 22% had areolas; at terminal sacrifice, 2 (of 52) or 4% of the males had retained nipples. Although the frequency of aerolas was increased, the demonstration that DINP had no effects on fertility, and minimal effects on male reproductive development should provide the

Expert Panel with the information that these minor effects have no bearing on human reproductive risk. That males with areolas can reproduce was shown by Schilling (1999)[19] in a study of the potential reproductive effects of DEHP.

The above having been said, these data seem more relevant to the overall assessment of developmental toxicity than reproduction. There was a significant increase in frequency of areolas at 750 mg/kg, but this appeared to have been substantially reversed by terminal sacrifice. Although no NOAEL was defined, the level associated with this effect was higher than other developmental effects considered by the Expert Panel, and, therefore, should not influence the overall evaluation of developmental toxicity. The reproductive NOAEL had previously been defined by the absence of effects on fertility and/or reproductive organs as reported by Waterman. Gray provided no new data on fertility and confirmed the absence of effects on reproductive organ weights. Although Gray reported a low incidence of testicular effects, the marginal nature of those findings along with the absence of effects in Waterman indicate that these data should not be used for NOAEL determination. That, in effect, would leave in place the existing LOAELs and NOAELs, but should increase the Expert Panel confidence. With more confidence in both the toxicity and exposure information, it would be more appropriate to change the concern level to negligible.

Section 5.4 Critical Data Needs. With respect to critical data needs, the Expert Panel noted that nipple retention data were lacking and expressed the view that uncertainties would be reduced if this additional information was gathered. As described above, the data are now available and should substantially satisfy the request for additional studies.

(a) The Expert Panel requested a study to address landmarks of sexual maturation such as nipple retention, anogenital distance, age at testes descent, age at prepuce separation, and structure of the developing reproductive system in pubertal or adult animals. As indicated above, following oral administration at 750 mg/kg/day during the period considered critical for male reproductive organ development, areola frequency was significantly increased at PND 13, but by terminal sacrifice only 2 of 52 males had retained nipples. The other parameters were unaffected. These data, along with the previously published data showing that dietary DINP treatment has no effects on fertility or male reproductive structure provide the necessary information to satisfy this request.

(b) The Expert Panel went on to say that if "the effective doses are of possible human health concern," additional studies would be required. The Expert Panel may now wish to consider the potential relevance of the findings to human health, but other recently published data directly address the issue of human exposure. A study of phthalate metabolites in urine was recently published (Blount *et al.*, 2000).[20] Exposure estimates based on these data indicate a 95th percentile value in the

---

[19] Schilling, K. *et al.* (1999). Reproduction toxicity of di-2-ethylhexyl phthalate. *The Toxicologist* 48:147-148.

[20] Blount, B., *et al.* (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982.

range of 1-2 ug/kg/day (David, 2000;[21] Kohn *et al.*, 2000).[22] There is such a wide margin between the doses used in the animal studies and the human exposure levels, that there simply cannot be any public health concern attached to the results.

(c) Note also that the CDC data satisfy the Expert Panel request for exposure information. There may still be some questions relating to exposures in very specific situations, as noted in the CERHR report, but any uncertainty about exposures of the general population should now be put to rest.

In summary, it would be reasonable to conclude that the questions raised by the Expert Panel have been substantially addressed and that further studies of DINP in experimental animals are unnecessary.

Typographical Errors

Page 8, pp 6 – Note symbol between 8.2 and 9.83 ug/11 cm...
page 13, pp 1 – The text should read...among control and **treated** groups (55-59/sex/**group**
page 13, pp 3 – remove the "," after "standard".
page 14, pp 2 – "carinoma"
page 21, pp 1 – Dams were allowed to litter and raise young until pnd **21** , at which time...
page 31, pp 3 - ...in adult rats and mice but not in marmosets **or cynomolgus monkeys**.

---

21 David, R. (2000). Exposure to phthalate esters. Environmental Health Perspectives.

22 Kohn, M. *et al.* (2000). Human exposure estimates for phthalates. Environmental Health Perspectives.

ANNEX I to Attachment 6
Interpretation of Developmental Toxicity Data for DINP

Introduction

For its evaluation of the developmental toxicity data for DINP, the CERHR Expert Panel reviewed the rat studies by Hellwig *et al.* (1997) and Waterman *et al.* (1999). The conclusions of the Expert Panel regarding the effect levels in these studies differed from those of the authors. Therefore, the Phthalate Esters Panel (PE Panel) has gathered historical control information and has researched the literature on the biological significance of effects seen at lower doses. The data show that dilated renal pelves and cervical rib variants are unlikely to be toxicologically important and were found at levels consistent with historical control experience.

Table 1. Summary of the Incidence of Developmental Variations in the Developmental Toxicity study by Waterman *et al.* (1999)

Parameter	Control	100 mg/kg	500 mg/kg	1000 mg/kg	Historical Control
% Litters with visceral variations	4.2	12.0	16.7	30.4*	0-72%, average = 25%
% Litters with dilated renal pelves	0.0	12.0	16.7	26.1**	4-38%, average = 24%
% Litters with skeletal variants	62.5	64.0	91.7*	87	36-100%, average = 76%
% Litters with rudimentary lumbar ribs	25.0	20.2	54.2	78.3**	13-81%, average = 37%
% Litters with supernumerary cervical ribs	12.5	12.0	8.3	30.4	4-17%, average = 5%

* Significant at $p < 0.05$

** Significant at $p < 0.01$

In reviewing the historical control data and the literature, the PE Panel has identified several issues which are relevant to an evaluation of the developmental toxicity data.

Section II reviews the literature on the biological significance of the developmental variants observed in these studies. This reveals that supernumerary lumbar ribs and dilated renal pelves are considered normal developmental variants and generally occur at high frequency in control populations.[23] Section I provides historical control information for the laboratories used by Hellwig and Waterman. Comparison of this data to the Waterman fetal data shows that the observed levels of developmental effects are within historical control ranges and that the apparent statistical significance of dilated renal pelves and other lesions apparently is a chance result of an unusually low incidence in the concurrent control group. The PE Panel believes that, when taken together, these considerations indicate that it may be inappropriate to consider doses below 1000 mg/kg/day as associated with toxicologically significant findings.

Table 2. Measurements of malformation, fetal survival and fetal weight in the DINP Developmental Toxicity Study by Waterman *et al.* (1999)

Parameter	Control	100 mg/kg	500 mg/kg	1000 mg/kg
Mean Viable Fetuses/Dam	16.04	15.04	16.33	15.26
Mean Fetal Body Weight – Males	5.38	5.58*	5.5	5.59*
Mean Fetal Body Weight – Females	5.12	5.39**	5.23	5.29
Mean Number of Fetuses with Malformations	0.33	0.04	0.13	0.13

* Significant at $p < 0.05$

** Significant at $p < 0.01$

[23] Although the Waterman study revealed an increase in cervical ribs which, in fact, may be biologically significant, this effect was found only in the high dose group.

I. The variants observed in DINP studies may have little biological significance

In assessing development toxicity, statistical significance is ultimately less important than biological significance.[24] Factors considered important to biological significance include: the types and patterns of effects, the toxicological relevance of the findings, and the historical control information (EPA, 1991, p. 63805).

Review of the literature indicates that the various fetal alterations reported by Waterman and Hellwig are normal variants which are found in most developmental toxicity studies, are considered to be a consequence of maternal toxicity, are often reversible, and have no long term consequences. Moreover, as noted above, fetal mortality was not increased, there was no increase in malformations, and no evidence of fetal toxicity. In fact, the frequency of malformations was below control values at all treatment levels and fetal weights were above control values. (*See* Table 2).

On a percentage-fetuses basis, the Waterman study showed a statistically significant increase at 500 mg/kg/day of visceral variations, dilated renal pelves, skeletal variations, and rudimentary lumbar ribs. However, the increase in visceral variations is almost entirely due to the increase in dilated renal pelves, and the increase in skeletal variations is due to the increase in rudimentary ribs. For the reasons discussed below, the biological significance of the dilated renal pelves and the rudimentary ribs is questionable. Consideration of this information, in conjunction with the historical control data and the lack of serious fetal effects, suggests that the developmental effects observed in the Waterman and Hellwig studies at doses below 1000 mg/kg/day are of little biological significance.

A. Biological Significance of Dilated Renal Pelves

The biological significance of hydronephrosis and dilated renal pelves was questioned by Khera (1981) who drew attention to two points: 1) that there is a wide physiological variation in size of the renal pelvis, and 2) that there is no clear division between physiological and pathological variations. It was further pointed out by Woo and Hoar (1972) that an apparently enlarged renal pelvis can be created during normal development as a consequence of different rates of development of the renal papilla and renal parenchema. This is a transient condition which normally disappears quickly after birth. They concluded that diagnosis of this condition as a pathological lesion could only be determined postnatally.

---

[24] As noted in EPA's guidance, undue reliance on statistical data can cause problems in two ways: (1) such reliance may increase the possibility of overlooking serious findings which occur at low frequency and (2) there are situations where statistical significance can be achieved by chance. since either outcome is potentially misleading, the EPA guidelines indicate that evaluations of developmental studies must take biological significance into account. (EPA, 1991, p. 63809). Similarly, the article which is the basis for establishing the CERHR process states that "[a]lthough the evaluative process strongly endorses the use of appropriate and rigorous statistical methods, it must be clear that, when the study meets conventional statistical criteria, it must also yield data that reflect an effect that is both biologically plausible and considered adverse." (Moore *et al.*, 1995, p. 74).

For DINP, the results of the Waterman and Hellwig studies clearly suggest that the incidence of dilated renal pelves was not biologically significant. (*See* Table 3.) The Hellwig studies of DINP found that the incidence of dilated renal pelves was above control values at the highest level but did not reach statistical significance for any of the types of DINP tested. Waterman did not discuss the dilated renal pelves data in detail, because the study indicated a low incidence, a minor effect, and a lack of biological plausibility. In any event, the apparent treatment-related response observed in Waterman appears to be purely a consequence of statistical chance, as indicated by historical control data. The Waterman study represents the only time that a concurrent control incidence for dilated renal pelves was zero. The historical average was approximately 5.5%, which exceeds the highest value found in the DINP study at any treatment dose. (*See* Tables 3 and 7.) Considering this, it is reasonable to conclude that the results for this endpoint represent variations around the historical mean, and not treatment-related effects. Thus, it is the PE Panel's belief that any apparent statistically significant increase in the incidence of dilated renal pelves is likely the result of unusually low concurrent control levels and is not biologically significant.

Table 3. Data on Dilated Renal Pelves (% Fetuses Affected)

Waterman Data					
	Control	**100 mg/kg**	**500 mg/kg**	**1000 mg/kg**	**Historical Control Data**
	0.0	3.7**	4.0**	5.1**	0-12.6%, average = 5.5
Hellwig Data [1]					
	Control	**40 mg/kg**	**200 mg/kg**	**1000 mg/kg**	**Historical Control Data**
DINP 1	9	9	7	17	0-54%, average = 20%
DINP 2	9	9	16	11	
DINP 3	9	11	10	17	

** significant at $p<0.01$

1 Source: Tables 10, 12, and 14 in Hellwig et al. (1997). The tabulated data give number of fetuses affected. They were converted to percentages to be consistent with the Waterman paper.

B. Biological Significance of Variant Lumbar (14th) and Cervical Ribs

The biological relevance of variant ribs has been considered questionable for many years. Variant ribs in the lumbar region are a common finding, most likely the consequence of maternal stress, and not considered to be biologically significant. This was first addressed by Kimmel and Wilson (1973) who noted that supernumerary 14th ribs were common variants which occurred quite frequently in untreated controls. They concluded that these could be indicators of effects at higher doses but should not be regarded as abnormalities when they were the only signs of embryotoxicity. They also concluded that the biological relevance of these variants could be best interpreted in the context of relevant historical control data.

A similar cautionary note was echoed by Khera (1981), who subsequently reviewed the available information and concluded that rib variants in rats were the consequence

of maternal toxicity (Khera, 1985). Khera's hypothesis was tested by Kavlock and co-workers who found that for a variety of unrelated substances, maternal weight gain during gestation was related to the incidence of rib variants in mice. They concluded that this was the consequence of nonspecific maternal toxicity (Kavlock *et al.*, 1985) or maternal stress (Chernoff *et al.*, 1987). Wickramaratne (1988) showed that supernumerary ribs were reversible and without discernable postnatal consequences, and this was confirmed by Chernoff *et al.* (1991). Schwetz *et al.* (1971) found that the increased lumbar ribs had no long-term effect on fetal or neonatal survival or development. Although the biological significance of supernumerary ribs may not be considered fully resolved by all authors (Chernoff *et al.*, 1991), it is remarkable that nearly 30 years of study has failed to provide any evidence that they are anything other than incidental findings.

Table 4 - Data on Variant Lumbar and Cervical Ribs
(% Fetuses Affected)

Waterman Data					
	Control	**100 mg/kg**	**500 mg/kg**	**1000 mg/kg**	**Historical Control Data**
Rudimentary Lumbar Ribs	3.7	5.4	18.6**	34.5**	3.4-28%, average = 10%
Supernumerary Cervical Ribs	1.6	1.6	1.0	5.7*	0.6-4.0%, average = 1%
Hellwig Data[1]					
	Control	**40 mg/kg**	**200 mg/kg**	**1000 mg/kg**	**Historical Control Data**
Accessory 14th Ribs					
DINP 1	0	0	2	28	0-4.1%, average = 1.2%
DINP 2	0	1	3	7	
DINP 3	0	0	7	28	
Rudimentary Cervical Ribs					
DINP 1	0	2	1	8	0-6.5, average = 3%
DINP 2	0	0	1	3	
DINP 3	0	0	1	10	

* significant at $p<0.05$, ** significant at $p<0.01$

1 Source: Tables 10, 12, and 14 in Hellwig et al. (1997). The tabulated data give number of fetuses affected. They were converted to percentages to be consistent with the Waterman paper.

Variant ribs in the cervical region are not as common in control rat fetuses as variant lumbar ribs (MARTA, 1993), although they are relatively common in control groups in the Exxon Biomedical Sciences Laboratory at which the Waterman study was conducted (Table

7). The development of variant cervical ribs is of unknown biological significance as no studies have examined their potential for postnatal consequences and/or reversibility.

For DINP, the Hellwig study found an increase in variant cervical rib frequency at only the highest dose. Similarly, Waterman found no increase in the incidence of variant cervical ribs at either 100 or 500 mg/kg/day, but noted that the incidence of supernumerary cervical ribs was above the historical control range at the 1000 mg/kg/day level. Although this elevated incidence at the highest dose level was not significantly different from control when expressed on a litter basis, these findings were discussed in considerable detail in the Waterman study and weighed heavily in the authors' decision to characterize the 1000 mg/kg/day dose as being associated with adverse developmental effects. (*See* Table 4).

C. Biological Significance of Total Visceral and Skeletal Variants

Review of the data shows that the fetal-based increases in total visceral and skeletal variants were almost entirely a consequence of the increased incidence of dilated renal pelves and variant ribs discussed above. (*See* Tables 4). Thus, the significance of the increased visceral and skeletal variations is no greater than the significance of those underlying lesions. Once this is taken into account, the data as a whole suggest that no biologically significant effects are occurring at doses of less that 1000 mg/kg/day.

Table 5. Visceral Variants in the Waterman *et al.* Study

Type of Variant	**Control**	**100 mg/kg**	**500 mg/kg**	**1000 mg/kg**
number of fetuses affected (number of litters affected):				
Dilated renal pelves	0 (0)	7 (3)	8 (4)	8 (6)
Distended ureter	0 (0)	1 (1)	3 (3)	1 (1)
Dilated Ventricles (head)	1 (1)	1(1)	0(0)	0(0)
% fetuses affected/% litters affected:				
Dilated Renal Pelves	0.0/0.0	3.7/12.0	4.0/16.7	5.1/26.1
Total Visceral Variants	0.5/4.2	3.7/12.0	4.0/16.7	5.1/30.4

Table 6. Skeletal Variants in the Waterman *et al.* Study

Type of Variant	Control	100 mg/kg	500 mg/kg	1000 mg/kg
number of fetuses affected (number of litters affected):				
Rudimentary Lumbar Ribs	7 (6)	10 (5)	36 (13)	60 (18)
Supernumerary Cervical Ribs	3 (3)	3 (3)	2 (2)	10 (7)
% fetuses affected/% litters affected				
Rudimentary Lumbar Ribs	3.7/25.0	5.4/20.2	18.6/54.2	34.5/78.3
Supernumerary Cervical Ribs	1.6/12.5	1.6/12.0	1.0/8.3	5.7/30.4
Total Skeletal Variants	16.8/62.5	15.0/64.0	28.4/91.7	43.7/87.0

II. The study results should be interpreted in light of historical control information

Historical control data provides further perspective on the biological significance of Waterman and Hellwig developmental toxicity study results for DINP. The historical control data for the Exxon Biomedical Sciences, Inc. laboratory used by Waterman and the BASF Laboratory used by Hellwig are given in Table 7. Comparison of these data to the results shown in Tables 1-6 indicates that the effects seen at doses below 1000 mg/k/day are within historical control ranges and therefore may not be treatment-related. As discussed above, Waterman reported fetal-based elevations for five parameters: total visceral variations, dilated renal pelves, total skeletal variations, rudimentary lumbar ribs, and supernumerary cervical ribs. The following discusses these endpoints from both a litter-based and fetal-based standpoint in the context of historical controls.

Table 7. Historical Control Data for Developmental Toxicity Studies

at Exxon and BASF

Exxon Data

% total visceral variations	per fetus, range = 0 - 29% average = 7% per litter, range = 0 - 72%, average = 25%
% dilated renal pelves	per fetus, range = 0.6 - 12.6%, average = 5.5% per litter, range = 4.2 - 37.5%, average = 24%
% skeletal variations	per fetus, range = 9-58%, average = 13% per litter, range = 36 - 100%, average = 76%
% rudimentary lumbar ribs	per fetus, range = 3.4 - 28%, average = 10% per litter, range = 13 - 81%, average = 37%
% supernumerary cervical ribs	per fetus, range = 0.6 - 4%, average = 0.9% per litter, range = 4 - 17%, average = 5%

BASF Data

% dilated renal pelves	per fetus, range = 0 - 54%, average = 20% per litter, range = 0 - 100%, average = 61%
% hydroureter	per fetus, range = 0 - 18%, average = 5.2% per litter, range = 0 - 64%, average = 23%
% accessory 14^{th} ribs	per fetus, range = 0 - 4.1%, average = 4.2 per litter, range = 0 - 16 %, average = 7%
% rudimentary cervical ribs	per fetus, range = 0 - 6.5%, average = 3.0% per litter, range = 0 - 33%, average = 17%

A. Litter Based Data

Considering the Waterman data on a litter basis (Table 1) reveals that, for doses under 1000 mg/kg/day, all five parameters (1) are not significantly elevated from the concurrent controls and/or (2) are within historical control ranges. For total visceral variations, dilated renal pelves and rudimentary lumbar ribs, statistically significant differences were found at 1000 mg/kg/day but not at lower levels. Total skeletal variations were significantly different from concurrent controls at 500 mg/kg/day, but were within the historical control range.[25] Incidence of supernumerary cervical ribs was elevated at 1000 mg/kg/day by comparison to concurrent controls, but was not significantly different.

---

[25] There was not a significant increase for this parameter at 1000 mg/kg/day. This absence of a dose-response relationship contributed to the conclusion that the skeletal variations were not biologically important.

The only findings of effects occurring above the historical control range were for rudimentary lumbar ribs and supernumerary cervical ribs at the 1000 mg/kg/day level. The remaining effects levels were within the historical control range and even the highest values were not greatly different from the historical averages. A reasonable interpretation of the litter data is that the increases in rudimentary lumbar and cervical ribs at 1000 mg/kg/day were treatment related, but that the other differences were not.

B. Fetal Based Data

Considering the Waterman data on a fetal basis reveals that, for doses under 1000 mg/kg/day, all five parameters are well within historical control ranges. (*See* Table 8.) Although four of the parameters were above concurrent controls, it is critical to note that, at the time the Waterman study was conducted, the concurrent control incidences reported for visceral variations, dilated renal pelves, skeletal variations, and rudimentary lumbar ribs were lower than any previously observed control values. In fact, as indicated above, the DINP study was the first in which the concurrent control incidence of dilated renal pelves was zero. In the treated animals, the frequencies of visceral variations, dilated renal pelves and total skeletal variations reported were all well within the historical control range. Thus, the appearance of statistically significant increases for these developmental effects is most likely a consequence of the exceptionally low control values, rather than an indication of actual treatment-related effects.

Table 8. Variants in the Waterman *et al.* Study at Doses Below 1000 mg/kg/day (% fetuses affected)

	Control	100 mg/kg	500 mg/kg	Historical Control Data
Dilated renal pelves	0.0	3.7**	4.0**	0-12.6, average = 5.5
Total visceral variants	0.5	3.7*	4.0*	0-29, average = 7
Rudimentary Lumbar Ribs	3.7	5.4	18.6**	3.4-28, average = 10
Supernumerary Cervical Ribs	1.6	1.6	1.0	0.6-4.0, average = 1
Total skeletal variants	16.8	15.0	28.4**	9-58, 13

* significant at $p<0.05$, ** significant at $p<0.01$

At the 1000 mg/kg/day dose, the variant lumbar and cervical rib data were significantly different from the concurrent control and also were above the historical control range. The PE Panel views this as consistent with and supportive of the conclusion that 1000 mg/kg/day is a LOAEL and that the lower levels -- 200 mg/kg/day (Hellwig) and 500 mg/kg/day (Waterman) -- are NOAELs.

III. Conclusion

The PE Panel believes that the conclusion most consistent with the data is that repeat exposure to DINP at 1000 mg/kg is associated with an increase in the incidence of mild developmental effects, but that there are no biologically important findings at lower levels.

References:

N. Chernoff, R. Kavlock, P. Beyer and D. Miller (1987). The potential relationship of maternal toxicity, general stress and fetal outcome. *Teratogenesis, Carcinogenesis and Mutagenesis* 7:241-253.

N. Chernoff, J. Rogers, C. Turner and B. Francis (1991). Significance of supernumerary ribs in rodent developmental toxicity studies: Postnatal persistence in rats and mice. *Fundamental and Applied Toxicology* 17:448-453.

EPA (1991). Environmental Protection Agency: Guidelines for Developmental Toxicity Risk Assessment; Notice. *Federal Register* 56:63798-63826.

J. Hellwig, H. Freudenberger and R. Jackh (1997). Differential prenatal toxicity of branched phthalate esters in rats. *Food and Chemical Toxicology* 35: 501-512.

R. Kavlock, N. Chernoff and E. Rogers (1985). The effect of acute maternal toxicity on fetal development in the mouse. *Teratogenesis, Carcinogenesis and Mutagenesis* 5:3-13.

K. Khera (1981). Common fetal aberrations and their teratologic significance: a review. *Fundamental and Applied Toxicology* 1:13-18.

K. Khera (1984). Maternal toxicity: A possible etiological factor in embryo-fetal deaths and fetal malformations of rodent-rabbit species. *Teratology* 31:129-153.

J. Moore, G. Daston, E. Faustman, M. Golub, W. Hart, C. Hughes, C. Kimmel, J. Lamb, B. Schwetz and A. Scialli (1995). An evaluative process for assessing human reproductive and developmental toxicity of agents. *Reproductive Toxicology* 9:61-95.

B. Schwetz, G. Sparschu and P. Gehring (1971). The effect of 2,4-dichlorophenoxyacetic acid (2,4-D) and esters of 2,4-D on rat embryonal, foetal and neonatal growth and development. *Food and Cosmetic Toxicology* 9:801-817.

S. Waterman, J. Ambroso, L. Keller, G. Trimmer, A. Nikiforov and S. Harris (1999). Developmental toxicity of di-isodecyl and di-isononyl phthalates in rats. *Reproductive Toxicology* 13:131-136.

G. Wickramaratne (1988). The post-natal fate of supernumerary ribs in rat teratogenicity studies. *Journal of Applied Toxicology* 8:91-94.

ATTACHMENT 7

COMMENTS ON THE NTP CERHR
EVALUATION OF DI-ISODECYL PHTHALATE (DIDP)

Submitted by the
American Chemistry Council Phthalate Esters Panel
December 11, 2000

This document provides comments of the American Chemical Council Phthalate Esters Panel (PE Panel) on the NTP CERHR Expert Panel evaluation of DIDP dated October, 2000.[1] We offer the following comments on the document.

General Comment

The CERHR Expert Panel concludes that it has "minimal concern about DIDP resulting in reproductive toxicity to humans." (p. 27) The Panel believes the data support an even stronger conclusion – there is essentially no risk or negligible risk from current estimated exposures. *See* comments on Section 5.3, below.

Specific Comments

Section 1.2 Exposure and Usage. On page 6, the monograph states that exposure may occur "through food as a result of uptake by food animals, certain vegetables, and migration of DIDP from food packaging." The very next paragraph documents that exposure from food is negligible; DIDP was not detected at all in recent studies of fatty foods and infant formula. The issue of uptake by food animals and vegetables is addressed in comments on several of the other monographs. We are aware of no evidence to support this concern for DIDP or any other phthalate, and we believe the idea is too remote to mention in the monograph, given the low releases of DIDP and other phthalates to the environment. Data for DEHP and DBP, summarized in the comments on the DBP monograph, provide strong evidence that uptake by crops in fact is not significant.

On page 6, the monograph states that occupational exposures during phthalates production typically are below a level of 1 mg/m^3. The PE Panel used this figure to produce a worst case estimate of occupational exposures during phthalates production. Data submitted by Dr. Richard H. McKee on September 12, 2000, pertaining to DEHP, DINP and DIDP, clearly show that actual occupational exposures during phthalate production typically are far below that conservative estimate. Thus, wherever this estimate is mentioned in the manuscript (*e.g.*, section 5.3), the Panel believes the monograph should clearly indicate that "actual exposures are expected to be much lower."

Any discussion of potential occupational exposures during downstream use of phthalates also should be accompanied by similar qualifying statements, as the data submitted by Dr. McKee (see previous paragraph) show that exposures to phthalates in downstream facilities

---

[1] <http://cerhr.niehs.nih.gov/news/DIDP-final-inprog.PDF>

typically are very low (at or below the level of detection most of the time). Excursions toward the value cited in the monograph (2 mg/m^3) are expected to occur only infrequently in connection with specific tasks, such as some maintenance functions. No workers are expected to be exposed to that level on a continuous or regular basis.

In the concluding paragraph of the exposure section, the monograph states that exposures to DIDP are estimated as lower than 3-30 ug/kg bw/day, the same exposure estimate as for DINP. The Centers for Disease Control and Prevention have recently reported data which indicate that DINP exposures are very low (median value below detection limits, 95th percentile 1.7 ug/kg/day, maximum 22 ug/kg/day).[2] Although not reported, data were also collected for DIDP which indicate even lower exposures than those for DINP.[3]

The monograph also states, "it is reasonable to postulate exposures several-fold higher than the general population in infants and toddlers who mouth DIDP-containing products." However, DIDP has not been found in toys in a US survey or in other products intended for young children. Thus, while it is possible that children might mouth objects containing DIDP, as these are not intended for mouthing, any exposures of young children to DIDP are likely to be episodic and of short duration. Therefore, it is questionable whether this is a reasonable postulate. Any dose to children resulting from mouthing of DIDP objects is likely to be exceedingly small. This questionable postulate appears again on page 18 (section 5.1.1.1) and page 26 (Section 5.3).

Section 2.2 Toxicokinetics – Biotransformation. It should be noted that there was no bacterial degradation of DIDP **under anaerobic conditions**. DIDP does undergo bacterial degradation under aerobic conditions as documented by Staples *et al.* (1997).[4]

Section 2.3 – Genetic Toxicity. (Page 12, paragraph 1). The reference to the micronucleus test (27), a laboratory report, can be changed to a publication: R. McKee, R. Przygoda, M. Chirdon, G. Engelhardt and M. Stanley (2000). Di(isononyl) phthalate (DINP) and di(isodecyl) phthalate (DIDP) are not mutagenic. *Journal of Applied Toxicology* 20: in press.

Section 3.2 Developmental Toxicity – Experimental Animal Toxicity. (Page 14, paragraph 3) In the statement "Age at which. . . offspring," the unit is wrong. There were 2 rats/sex/**litter** (or approximately 50/dose group) rather than 2/sex/dose group as stated in text.

---

2 Blount, B., et al. (2000). Levels of seven urinary phthalate metabolites in a human reference population. *Environmental Health Perspectives* 108:979-982; Kohn, M., et al. (2000). Human exposure estimates for phthalates. *Environmental Health Perspectives* 108:A440-A442 (correspondence); David, R. (2000). Exposure to phthalate esters. *Environmental Health Perspectives* 108:A440 (correspondence).

3 J. Brock, CDC, Personal communication to R. McKee, ExxonMobil Biomedical Sciences (Dec. 1, 2000).

4 Staples, C. et al. (1997). The environmental fate of phthalate esters: A literature review. *Chemosphere* 35:667-749.

At the end of the paragraph, it is stated that "A developmental NOAEL of 0.06% (38-44 and 52-114 mg/kg bw/day during pregnancy and lactation, respectively) was identified by the study authors." This is misleading. The study authors did identify 0.06% as the NOAEL but then converted that to a dose of approximately 50 mg/kg/day on the basis that that was the dose to the dams at the time the effect occurred. Had there been an effect during development, there should have been an effect on live birth index, but that was unaffected. As there were no effects on offspring survival after PND 4, exposure after that time was not relevant (see also pages 22 and 26). Thus, the dose estimate of 50 mg/kg/day which corresponds to the maternal dose during the first 4 days of lactation is the most relevant to this endpoint.

(Page 22 pp 1) The next to last sentence should either be "Hormonally mediated **effects** such as . . ." or Hormonally mediated endpoints. . . were not **affected** at doses. . . "

Section 5.3 Exert Panel Conclusions. We disagree with the overall conclusion that there is even "minimal" risk to human reproduction from exposure to DIDP. Instead, we feel that the risk is negligible based on the difference between estimated exposure and NOAEL values from laboratory animals, which is on the order of 10,000-100,000. As indicated above, data collected by the CDC confirm that exposures are very low – even less than estimated by the Expert Panel, supporting the conclusion that risk is negligible. The conclusion of minimal, rather than negligible, concern may reflect the Expert Panel's uncertainty about exposure from toys or occupations; however, as discussed above, those exposures are expected to be minimal.

Section 5.4 – Critical Data Needs. (Page 27). The CDC study apparently covered DIDP, although results have not yet been published. Thus, some of the recommendations for additional exposure information may already have been addressed.