# **Examples of Performance Measures**

These performance measures were chosen as exemplary because they are meaningful in the context of the program and capture the most important aspects of a program's mission and priorities. Most are drawn from PART assessments completed in 2002 and 2003. Some were developed for inclusion in agencies' performance budgets and will be included in future PART assessments.

For more information on these programs and their performance measures, please see the full PART assessment available on <a href="ExpectMore.gov"><u>ExpectMore.gov</u></a>.

#### **Department of Agriculture (USDA)**

Program	Performance Measure	Explanation
Animal and Plant Health	OUTCOME	The purpose of the USDA monitoring programs is to locate
Monitoring	Percentage of known pest introductions	infestations before they become widespread. If infestations were
	(those that cause severe economic and	to become widespread, there could be significant damage to plant
	ecological damage) detected before they	and animal resources, with a potential effect on local and regional
	spread from the original area of	agriculture and related industry, as well as exports. Eradication
	colonization	and control (if possible) could become costly to the Federal
		government as well as State and local governments, producers
		and industry. Therefore this measure reflects the overall portion
		of the need that is addressed, and describes the effectiveness of
		the program. The measure also reflects the overall mission of
		USDA, which is to safeguard the nation's productive resources.
Rural Utilities Service	OUTCOME	The purpose of this program is to improve and expand
Telecommunications	Percentage of rural telecommunications	telecommunications in rural areas. The measure directly relates to
Program	subscribers receiving new or improved	this purpose. Once targets are established, this measure will
	service	indicate whether the program is effective. In addition, over time
		this measure will provide information on the portion of rural
		America benefiting from program loans. The measure supports
		the agency's mission to support rural America. Performance is
		measured using a formula based on the number of subscribers
		supported by new loan funds divided by the total number of rural
		subscribers of active borrowers (both are based on data reported
		by borrowers). The data is verifiable since borrower records on
		the number of customers could be used to verify the numbers
		reported to USDA.

Program	Performance Measure	Explanation
Food Safety and Inspection Service	OUTCOME Reduction in prevalence of foodborne illness from meat, poultry, and egg products	The purpose of the program is to ensure that the commercial supply of meat, poultry, and egg products is safe, wholesome, and correctly labeled and packaged. The key indicator of program effectiveness is whether or not less people are getting sick as a result of foodborne illness from pathogens such as Salmonella and E. coli. FSIS uses data collected and estimated by the CDC on the incidence of foodborne illness. Further analysis is used to understand the link between changes in the incidence of these illnesses and the control measures implemented by FSIS. This is the long-term outcome measure used; annual measures track the prevalence of pathogens (e.g., Salmonella) on food items at processing plants.
Forest Service: Forest	OUTCOME	The purpose of the program is to protect forests from conversion
Legacy	Environmentally important acres of forest protected	to non-forest uses through the purchase of conservation easements or fee simple titles that maintain the working landscape. The key indicator of program effectiveness is the amount of priority forest lands at risk of conversion to non-forest uses that are maintained in contiguous forest. Acquisitions occur only in focused areas of private forest, known as Forest Legacy Areas, that are determined through natural resource analysis and public input to be the most important forest areas and the ones most threatened. Projects are selected annually through a national competition that best address priority criteria. Data are verifiable both locally and nationally through geospatially-based forest inventory data and through reviews of legal titles.
Forest Service: Forest	EFFICIENCY	The efficiency measure provides unit costs based upon actual title
Legacy	Cost per acre of environmentally important forest protected	conveyance transactions and program obligations.

## **Department of Commerce (DOC)**

Program	Performance Measure	Explanation
Economic Development Administration (EDA)	OUTCOME Jobs created or retained in distressed communities as a result of EDA investments.	The purpose of the program is to create and retain jobs in economically-challenged communities. The key indicator of program effectiveness is number of jobs actually created and retained as a result of EDA investments. EDA uses data collected and estimated by grantees and discounts those data by 25 percent to account for outside factors, such as the state of the economy. The discount factor is based on a study that found that EDA dollars were responsible for 75 percent of the jobs created in EDA-funded projects. This is a long-term outcome measure used to measures jobs at three, six and nine year intervals.
Patent and Trademark Office	OUTPUT Average Patent Pendency	The Patent and Trademark Office (PTO) issues patents and registers trademarks. A primary measure of the processing time of patents is pendency. Patent pendency is the estimated time in months for a complete review of a patent application, from the filing date to issue or abandonment of the application. PTO collects the data used in this measure from their internal Patent Application Location Monitoring (PALM) System.
Patent and Trademark Office	EFFICIENCY Cost per patent disposed	A primary measure of the efficiency of processing patents is the cost per patent disposed. The measure is calculated by dividing total PTO expenses associated with the examination and processing of patents (including associated overhead and support expenses) by production units.

Program	Performance Measure	Explanation
Patent and Trademark	OUTPUT	The Patent and Trademark Office (PTO) issues patents and
Office	Average Trademark Pendency	registers trademarks. A primary measure of the processing time of
		trademarks is pendency. Trademark pendency the estimated time
		in months for a complete review of a trademark application, from
		the filing date to issue or abandonment of an application. PTO
		collects the data used in this measure from their internal
		Trademark Reporting and Monitoring (TRAM) System.
Patent and Trademark	EFFICIENCY	A primary measure of the efficiency of processing trademarks is
Office	Cost per trademark registered	the cost per trademark disposed. This measure is calculated by
		dividing total PTO expenses associated with the examination and
		processing of trademarks (including associated overhead and
		support expenses) by outputs (office disposals).
Bureau of Census	EFFICIENCY	The Census Bureau has developed the American Community
American Community	Cost per household	Survey (ACS) to collect decennial census long-form data every
Survey (ACS)		year instead of every ten years. The Bureau developed the cost per
		household measure of the ACS as a key indicator of the efficiency
		of the data collection activities. The measure is calculated by
		dividing the field and overhead costs of conducting the specific
		mode of collection (mail, telephone, personal visit), by the number
		of households in the sample for a specific mode of collection. This
		is a new measure, as full implementation of the ACS is an FY
		2005 budget initiative. The data for this measure will be collected
		from the Census Bureau's internal databases and accounting
		system.

## **Department of Education (ED)**

Program	Performance Measure	Explanation
Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP)	OUTCOME Percentage of program participants that enroll in college	The program's central purpose is to serve students at high-poverty middle and high schools and prepare them for high school completion and, ultimately, college enrollment. This measure captures the effectiveness of six years of program services and is ultimately the critical measure of the effectiveness of GEAR UP funding. Increasing college entrance rates for low-income students is a key strategic goal for the Department of Education. (ED).
		The targets for this college completion measure also emphasize another ED goal: closing the gap in college enrollment between low-income students and their more advantaged peers. GEAR UP's targets are aggressively set to bridge that gap among program participants over the next several years. Data for this measure is provided by grantees, and is verified by program audits and ongoing independently contracted evaluation efforts.
Troops-to-Teachers	OUTCOME Percentage of Troops-to-Teachers who remain in teaching for three or more years after placement in a teaching position in a high-need school	The Troops-to-Teachers program recruits, prepares and places retired military personnel as teachers in elementary and secondary schools in "high-need" school districts. One of the Department's highest priorities is to improve teacher quality across the country, especially in school districts serving a large proportion of students from low-income families. This measure is a useful indicator of the program's effectiveness in its two key outcomes: placement and persistence. Program information is collected from participating State and regional offices which are required by statute to report on retention rates of their program completers.

Program	Performance Measure	Explanation
21st Century Community	OUTCOME	The 21st Century Community Learning Centers program supports
Learning Centers	Percentage of regular program	before- and after-school programs that provide academic and
	participants whose achievement test	enrichment activities in high-poverty, low-performing schools. At
	scores improved from below grade level	the local level, the program is often used as part of a strategy to
	to at or above grade level.	improve the academic performance of schools that are not
		meeting their No Child Left Behind goals. However, a
		preliminary evaluation of the program indicated that the academic
		component was often inadequate. As a result, the Department of Education increased technical assistance and sponsored research
		to help identify and implement effective after-school strategies for
		improving academic achievement. This performance measure
		helps provide an indicator of whether the program is meeting its
		most fundamental objective, and helps keep the program focused
		on students most in need of extra help.
		Data are derived from an extensive State reporting database.
		Because No Child Left Behind requires that States administer
		annual tests in language arts and math in grades 3-8, the test
		scores needed for this performance measure are readily available.
		The data are validated by program evaluations and by
		comparisons to other sources of student testing data.

Program	Performance Measure	Explanation
Pell Grants/Student Aid Administration	OUTCOME  1. The gap between completion rates for Pell Grant recipients and the general student population will decrease each year  2. At least 75 percent of Pell Grant funds will go to students below 150 percent of the poverty level  3. Reduce Pell Grant overawards	The Pell Grant program provides grant aid to needy undergraduate students to help them afford college. Pell acts as the foundation of need-based student aid, and roughly one third of all undergraduates receive a Pell Grant.  The three measures capture different components of program performance. The completion rate measure captures the degree Pell Grants increase college access and retention by making school more affordable. The second measure captures the degree to which Pell funding is targeted to the poorest students with the most financial need. Finally, the third measure examines the Department of Education's ability to minimize erroneous overawards and underawards to students. Recommendations that came out of the PART process aim to improve the Department of Education's (ED's) performance on all these measures.
		Note that a separate Student Aid Administration PART was done to assess the overall management of ED's student aid programs. The management of ED's student aid programs which program grants, direct and guaranteed loans, and work study aid to students is very interconnected, and similar issues cut across all of these programs. As such, analysis of student aid management issues was centralized.

## **Department of Energy (DOE)**

Program	Performance Measure	Explanation
Distributed Energy	OUTCOME	The Distributed Energy Resource (DER) Program develops and
Resources (R&D)	Number of technologies developed with a	provides utilities and consumers with a greater array of energy
	25% increase in energy efficiency, with	efficient technology choices for the on-site generation of
	NOx emissions less than .15 lbs per MWh	electricity and use of thermal energy which have improved
	and equivalent or 10% reduction in cost to	generation efficiencies and reduced emissions. This program
	comparable technologies.	contributes to the Department's goals of increasing energy
		efficiency and electricity reliability. Both of these measures track
		progress towards the long term goal that, by 2008, the DER
		Program will complete development and testing of a portfolio of
		distributed generation and thermally activated technologies that
		show an average 25 percent increase in efficiency (compared to
		2000 baseline) and/or NOx emissions less than 0.15 lbs/MWh.
		These measures are verified through validation tests with
		standardized metering equipment.
Geothermal Technology	OUTCOME	The Geothermal program focuses on increasing the economical
Program	- Cost of "flash power" from geothermal	electricity generating production capacity of geothermal systems.
	resources (cents per kWh)	The three components of this activity involve (1) finding
	- Cost of "binary power" from geothermal	resources, (2) creating new techniques for improving geothermal
	resources (cents per kWh)	reservoirs, and (3) developing advanced technology in drilling
	- Cost of drilling geothermal wells based	and energy conversion (the two major cost elements of a
	on program estimates (\$/ft)	geothermal facility). These measures focus on lowering the cost
		of drilling and improving the generating efficiency. Reducing
		costs helps increase domestic use and contributes to DOE's goals
		of increasing energy security and reducing greenhouse gas and
		pollutant emissions. These measures are verified through a
		combination of expert modeling and actual observed
		performance.

Program	Performance Measure	Explanation
Hydrogen/Fuel Cell	OUTCOME	The Hydrogen/Fuel Cell Program researches, develops, and
Program	Energy density of hydrogen storage	validates fuel cell and hydrogen production, delivery, and storage
	system using solid state storage	technologies for transportation and stationary applications. This
	technologies, in weight percent	measure focuses on improvements in technologies needed for
		storage of hydrogen. This measure is verified through observed
		performance of prototype materials and/or systems. This measure,
		along with other measures, will support a 2015 decision by
		industry to commercialize fuel-cell vehicles and hydrogen
		infrastructure that will facilitate the long term transition to a
		hydrogen economy.
Weatherization Assistance	EFFICIENCY	The Weatherization program increases the energy efficiency of
Program	Program benefit-cost ratio excluding non-	dwellings occupied by low-income Americans, thereby reducing
	energy benefits (ratio of value of energy	their energy costs, while safeguarding their health and safety.
	saved to program cost)	DOE works directly with states and local governments, which
		contract with local governmental or non-profit agencies to deliver
		weatherization services. One of these measures tracks the number
		of homes actually weatherized (which is the principal measure of
		the program), while the other measure tracks the federal
		expenditure per home weatherized. These measures are verified
		through reports provided by the states.

#### **Department of Health and Human Services (HHS)**

Program	Performance Measure	Explanation
Office of Child Support	EFFICIENCY	The purpose of this program is to aid states in establishing
Enforcement (OCSE)	Total dollars collected per \$1 of	paternity, locating non-custodial parents, obtaining child and
	expenditures	spousal support and assuring that such assistance is available to
		all children for whom it is requested. The efficiency measure for
		this program is the ratio of total child support dollars collected per
		\$1 of total administrative expenditures. This is one of the five
		major performance goals that OCSE has used since 1984 as a
		basis for awarding incentives and assigning penalties to states.
		OCSE collects annual child support performance data from the
		states and audits the data each year for completeness, accuracy,
		and reliability. The authorizing statute also specifies a multi-year
		timetable for penalizing states who do not correct data reliability
		and performance problems over time. Performance and data
		reliability have been improving as a result of the fiscal incentives.
Foster Care	OUTCOME	The purpose of this program is to help States provide care for
	The percentage of children with	children who are under the jurisdiction of the administering State
	substantiated reports of maltreatment that	agency and need temporary placement outside their homes, in a
	have a repeated report within six months	foster family home or an institution. HHS provides funds to States
		to assist with: the costs of foster care maintenance for eligible
		children; administrative costs to manage the program; and
		training for staff, for foster parents and for certain private agency staff. This measure shows the system's relative success at
		preventing child abuse by highlighting when it fails to do so. The
		data comes from HHS' data system Adoption and Foster Care
		Analysis and Reporting System, and is verifiable and reliable.
		Analysis and Reporting System, and is verifiable and fenable.

Program	Performance Measure	Explanation
317 Immunization	OUTCOME Number of cases of vaccine-preventable diseases in the United States	The purpose of 317 Immunization program at the Centers for Disease Control and Prevention is to prevent disease, disability and death in children and increasingly adults through vaccination. A key indicator of program effectiveness is whether or not less people are getting vaccine-preventable diseases. The measure is the number of cases of vaccine-preventable diseases in the United States as measured by cases of polio, rubella, measles, congenital rubella, mumps and tetanus with a specific target and baseline for each disease. In addition to this long-term outcome measure, there are three annual measures used that capture the percentage of young children that receive recommended vaccines each year, the number of polio cases worldwide and the number of vaccine-preventable diseases.
HIV/AIDS Research	OUTCOME By 2010, develop an HIV/AIDS vaccine	The purpose of the program is to support basic, preclinical, and clinical research on AIDS vaccines. NIH is designing and testing new vaccine candidates, building on the foundation of recent basic research findings on the structural components of HIV and studies on immune responses in small animals and nonhuman primates. Vaccine candidates are also being constructed based on isolates from many regions of the world, and several NIH sponsored research groups are exploring mixtures of viral components from different strains or groups of organisms. NIH will fund additional basic research to better understand what makes some individuals either resistant to infection when they are exposed to HIV or able to control the infection so that disease progression is slowed. This is the long-term outcome measure used; annual measures will track milestones.

Program	Performance Measure	Explanation
Food and Drug	OUTCOME	One of the responsibilities of the Food and Drug Administration
Administration (FDA)	Increase consumer understanding of diet-	(FDA) is to identify food-related health hazards. The link
	disease relationships, and in particular, the	between dietary fats and coronary heart disease is well
	relationships between dietary fats and the	established, and the FDA plans to take a more aggressive
	risk of coronary heart disease, the leading	approach to educate consumers about this link over the coming
	cause of death in the U.S.	years. FDA believes that if consumers are better informed about
		the link between diet and disease, they will make more healthy
		dietary choices. Performance will be measured through surveys.
		FDA will conduct some of the surveys, and will also use outside
		data sources when available. As this is a new outcome goal
		developed during the FY 2005 PART process, FDA's first step
		will be to establish baseline measures on consumer understanding
		of diet-disease relationships.
Ryan White	OUTCOME	The purpose of the Ryan White program is to ensure that the
	Reduce rate of deaths due to HIV	uninsured and underinsured living with HIV/AIDS in the United
	infection	States have access to primary care, social support, and needed
		drug treatments to help them sustain daily activities. One of the
		key indicators of program effectiveness is whether or not people
		are living longer with the disease. The Health Resources and
		Services Administration (HRSA) works closely with the Centers
		for Disease Control and Prevention (CDC), as well as uses CDC's
		data on the incidence of HIV/AIDS to help guide the program.
		The actual long-term outcome goal that is directly linked to the
		mission of the program is "By 2010, reduce deaths due to HIV
		infection below 3.6 per 100,000 people." Several process and
		output annual measures help to contribute to the success of this
		goal.

Program	Performance Measure	Explanation
Domestic HIV AIDS	OUTCOME Reduction in the number of new HIV infections in the U.S.	The purpose of the domestic HIV program at the Centers for Disease Control and Prevention is to provide national leadership to prevent the acquisition and transmission of HIV infection through collaborations with community, state, national and other relevant partners. A key indicator of program effectiveness is whether or not less people are getting HIV. CDC will track progress initially based on the population <25 years of age until 2005, the first full year of national HIV incidence data. The number of people diagnosed with HIV under the age of 25 was tracked first because this population is more likely to have been recently infected than those over 25 years of age. This measure is the main long-term outcome measure used and there are three annual measures that include incidence, the proportion of people who know they are infected and the proportion of people who are linked to appropriate services.
Maternal and Child Health Block Grant	OUTCOME Reduce rate of infant deaths	The mission of the Maternal and Child Health Block Grant is to improve the health of all mothers, children, and their families. The Block Grant serves as a safety net for these populations by ensuring core public health, social and early intervention services. For mothers, one of the primary focuses of the Block Grant is to reduce the rate of infant mortality across the country. HRSA's long-term outcome goal to help measure progress toward achieving reductions in infant mortality rates is "By 2008, reduce infant deaths to 6.5 per 1,000 live births." This goal is built upon annual measures for related health issues, including reducing the rate of low-birth weight babies.

Program	Performance Measure	Explanation
Indian Health Service	OUTCOME Decrease obesity rates for American Indian/Alaska Native children	The mission of the Indian Health Service (IHS) is to raise the physical, mental, social and spiritual health of American Indian/Alaska Native (AI/AN) people to the highest level. This indicator is part of a comprehensive long-term effort to identify effective interventions to prevent and reduce obesity in the AI/AN population in order to address escalating obesity and diabetes rates. IHS is establishing obesity rates for the communities it serves by collecting pediatric height and weight data from a national survey and its patient information systems. IHS will then track the impact of interventions on the height and weight baseline in the communities and nationally.
Projects for Assistance in Transition from Homelessness (PATH)	EFFICIENCY Maintain cost of enrolling a person in services	PATH provides formula grants to states for services that will enable homeless persons with serious mental illnesses to be placed in appropriate housing and to receive formal mental health treatment and other resources to improve their mental health functioning. The key indicator of program effectiveness is the percentage of contacted homeless individuals who are enrolled in case management and, eventually, community mental health services. This measure assesses the efficiency with which states use their PATH formula grant allocation to successfully enroll homeless individuals in case management and mental health treatment services. PATH determines the average cost of enrolling a client by dividing the total appropriation by the number of individuals enrolled in case management/community mental health services.

Program	Performance Measure	Explanation
Agency for Toxic	OUTCOME	The purpose of the Agency for Toxic Substances and Disease
Substances and Disease	Increase in the percentage of hazardous	Registry (ATSDR) is to prevent harmful exposures and disease
Registry	waste sites where human health risks and	related to toxic substances through science, public health actions
	disease have been mitigated	and health information. A key indicator of program effectiveness
		is whether or not people's exposure to health risks from toxic
		substances at key sites have been reduced or eliminated.
		Depending on the toxic substance(s) and routes of exposure, the
		impact of interventions on human health can be measured in
		some instances through morbidity and mortality data, such as
		childhood cancer rates and birth defects. Biomarkers that signal
		the presence of toxic substances will be used in cases where
		reliable and affordable tests are available. In cases where no tests
		or data indicating the impact on human health are available,
		environmental monitoring may be used. Environmental
		monitoring could include levels of environmental exposure or
		documented changes in behavior that are directly linked to
		exposure. ATSDR will document a comparison between risks at a
		period after ATSDR's intervention to those at the time of the
		initial site assessment.

#### **Department of Housing and Urban Development**<sup>1</sup> (HUD)

Program	Performance Measure	Explanation
Program Homeless Assistance	OUTCOME  1. The number of chronically homeless individuals declines by up to 50 percent by FY 2008.  2. The percentage of formerly homeless individuals who remain housed in HUD permanent housing projects for at least 6 months will be 70 percent.  3. The percentage of homeless persons who have moved from HUD transitional housing into permanent housing will be 60 percent.  4. The employment rate of persons exiting HUD homeless assistance projects will be 10 percentage points greater than the employment rate of those entering.	Explanation  The purpose of this program is to help homeless families and individuals achieve permanent housing and self-sufficiency. These performance measures are exemplary because they combine an outcome measure that is a direct representation of one of HUD's strategic objectives with 3 measures that track success in the major strategies for achieving this goal: placement in permanent housing, retention of long-term residency in such housing, and increased employment. Execution of these measures has been strengthened by requiring grantees to commit these measures in funding applications and agreements. Data quality will be controlled through the grant oversight process.

<sup>1</sup> These measures are from the Department's FY 2005 Performance Budget and have not yet been assessed by the PART.

## **Department of the Interior (DOI)**

Program	Performance Measure	Explanation
National Park Service (NPS):	OUTCOME	The purpose of the program is to maintain facilities, roads
Facility Management	Facilities Condition: Condition of priority	and trails so that Americans now and into the future can
	NPS buildings as measured by the	enjoy the National Park System. This measure is based on
	Facilities Condition Index (FCI).	an existing industry standard for tracking facility
		conditions. FCI is the ratio of the cost of deferred
		maintenance over the current replacement value for an
		asset. The lower the ratio, the better the condition of the
		asset. Each category of assets (e.g., buildings, roads,
		trails) will have different benchmarks for what FCI level
		represents good, fair, or poor condition.
		The measure is exemplary because it is easy to
		understand, reproducible, and can be applied to many
		types of assets at many levels of aggregation. It focuses
		on an important issue – the maintenance of park assets –
		and can be used over time to track changes in condition.
		For buildings and certain other asset types, results can be
		compared to existing benchmarks in the private sector.

## **Department of Justice (DOJ)**

Program	Performance Measure	Explanation
States Marshals Service - Fugitive Apprehension program	OUTCOME Percent of total Federal fugitives apprehended or cleared	The primary mission of the United States Marshals Service is to protect the Federal courts and ensure the effective operation of the judicial system. The fugitive apprehension program works to locate and apprehend fugitives as quickly and safely as possible in order to maintain the integrity of the judicial system and enhance public safety by ensuring that the public is not exposed to further risk of crime from these individuals. This measure includes: physical arrest, directed arrest, surrender, dismissal, arrest by other agency, or when a detainment order is lodged and the fugitive is taken into custody. Data for this measure is obtained from Warrant Information Network (WIN) and verified through the National Crime Information Center (NCIC). Information is accessible by all 94 districts and continuously updated.
Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF): Firearms Programs—Integrated Violence Reduction Strategy	OUTCOME Percent of high-crime cities nationwide with a reduction in violent firearms crime	The purpose of the program is to address violent firearms crime by using ATF's statutory jurisdiction and expertise to remove violent offenders from communities around the country and prevent prohibited persons from possessing firearms. The key indicator of program effectiveness is whether or not violent firearms crimes are reduced in the cities with the highest crime levels per capita in which ATF has a presence. Further analysis is used to understand the link between changes in the incidence of violent crime and ATF measures taken utilizing their Integrated Violence Reduction Strategy Program. Data for this measure is obtained from the FBI's Uniform Crime Reports database, and it is collected annually with a 2-year delay.

#### **Department of Labor (DOL)**

Program	Performance Measure	Explanation
Dislocated Worker	OUTCOME	The purpose of the program is to provide grants, mostly by
Assistance	Retention in Employment: percentage of program participants who are employed in the first quarter after program exit who remained employed in both the second and third quarters after exit.	formula, to States and localities for retraining and reemployment services for workers who have permanently lost their jobs. An important indicator of program effectiveness is whether participants are able to find a new job and stay employed. The measure is one of the Administration's common performance measures for job training and employment programs, which the Department of Labor is implementing in 2004. It is similar to a current measure under the Workforce Investment Act and complements another of the Administration's common measures—the percentage of participants who enter employment after exiting the program. States report to DOL quarterly and annually through a common reporting system, based on data from localities.
Adult Employment and Training Activities	OUTCOME Earnings Increase: percentage change in earnings for program participants during two periods of time: (1) pre-enrollment to program exit; and (2) between the first and third quarters after exiting the program	The purpose of the program is to provide grants by formula to States and localities for activities to increase adults' employment and earnings. An important indicator of program effectiveness is whether participants are able to increase their earnings after exiting the program. The measure is one of the Administration's common performance measures for job training and employment programs, which the Department of Labor (DOL) is implementing in 2004. A current program measure under the Workforce Investment Act is average earnings change in dollars. States report to DOL quarterly and annually through a common reporting system, based on data from localities.

## **Department of State**

Program	Performance Measure	Explanation
U.S. Humanitarian	OUTPUT	The program works to reduce civilian casualties, create conditions
Demining Program (HDP)	Square meters of land cleared and restored to productive use in sponsored programs out of a total of 719,536,000 sq. meters in countries receiving U.S. assistance.	for the return of refugees and displaced persons to their homes, reinforce political and economic stability, and encourage international cooperation and participation. Landmines affect almost every aspect of life in states recovering from conflict. They maim or kill innocent civilians, obstruct emergency assistance, hamper agricultural and economic development, and prevent refugees and displaced people from returning to their homes. Land cleared of landmines and thereby returned to productive use is a direct and final result of U.Ssponsored demining programs.
Educational and Cultural	OUTCOME	The purpose of this program is to promote mutual understanding
Exchanges	Percentage of exchange participants who	between the peoples of the United States and other countries.
	increase or change their understanding of	Cultural programs also underscore the respect that the United
	the host country immediately following	States holds for the achievements of other nation's cultures.
	their program experience.	Polling program participants to find out whether the exchange
		experience increased their understanding of the host country
		accurately reflects whether a key program and agency goal (to
		increase understanding) has been achieved.

## **Department of Transportation**

Program	Performance Measure	Explanation
Federal Highway	OUTCOME	The program provides funding and technical assistance to states to
Infrastructure	Fatalities per 100 million vehicle-miles of	construct, maintain, and operate highways. A key performance
	travel (VMT)	indicator of the program is the rate of highway fatalities, which is
		expressed as the number of fatalities per hundred million vehicle
		miles traveled (VMT). This is a long-term outcome measure that
		tracks the effectiveness of highway safety program infrastructure improvements. Motor vehicle traffic fatality data are obtained
		from the National Highway Traffic Safety Administration's
		(NHTSA's) Fatality Analysis Reporting System (FARS). The
		FARS database is a census of roadway fatalities, based on police
		crash reports and other state data. VMT data are derived from the
		Highway Performance Monitoring System (HPMS).
Federal Railroad	EFFICIENCY	The RSP promulgates, administers, and enforces the Federal laws
Administration (FRA):	By FY 2008, reduce the ratio of indirect	and regulations designed to promote safety on the Nation's
Railroad Safety Program	spending on safety activities to 27% from	railroads. A 2003 snapshot reveals that 70% of spending goes
(RSP)	30% in FY 2003	toward direct safety activities, and 30% goes to indirect safety
		activities. This "efficiency goal" is to increase the proportion of direct spending. Greater efficiencies gained on the indirect side
		(through initiatives such as technology enhancement, competitive
		sourcing of functions, functional consolidation, and other types of
		initiatives), increase the percentage of funding to the areas that
		have a direct impact on the mission. Spending data for this
		measure is calculated based on actual obligations for each fiscal
		year, as are currently broken out by activity. As the agency moves
		to a cost accounting system, the activity breakout will become
		even more detailed and informative.

## **Environmental Protection Agency (EPA)**

Program	Performance Measure	Explanation
Pesticides	EFFICIENCY Percent reduction in review time for registration of conventional pesticides	This measure is a good example of a programmatic efficiency measure that properly assists the program in improving its administrative efficiency. The Registration program is a process-oriented program that puts out discrete products – pesticide registrations. A very important component of the process (especially to certain stakeholder groups) is the length of time it takes EPA to complete a registration, which sometimes can take multiple years. By establishing a measure to reduce the overall decision time that looks at the various steps in the process and takes into account the time frames for each step is a valuable method of improving the efficiency (and in turn potentially the cost effectiveness) of the program.
Acid Rain	OUTCOME Percent reduction in number of chronically acidic waterbodies in acid-sensitive regions.	This new goal to reduce the number of acidic lakes in certain regions of the country is useful for the Acid Rain program because it directly measures the effectiveness of the program in terms of its mission (as stated by Congress) to "reduce the adverse effects of acid deposition through reductions in annual emissions of sulfur dioxide and nitrogen oxides." The program will use data on acid deposition and surface water chemistry collected through existing monitoring networks in acid-sensitive regions. Ecological modeling will project surface water chemistry status as a result of changes in emissions and deposition. Though these networks do not provide full coverage of all acid-sensitive regions, the results of the analysis will be adequately representative for the limited areas covered by this goal.

Program	Performance Measure	Explanation
Civil Enforcement	OUTCOME Pounds of pollutants reduced (characterized as to risk and exposure)	The purpose of the program is to assure compliance with and enforcement of environmental laws to protect human health and the environment. One indicator of program success is the reduction and removal of pollutants from the ecosystem. GAO has indicated in their report, that reducing discharges and emissions of pollutants is a low-end outcome measure. EPA can currently estimate the pounds of pollutants it has prevented from entering the ecosystem as a result of data collected on concluded enforcement cases. However, these numbers by themselves do not adequately address how protective of human health and the environment these reductions are because they are not further categorized as to the degree of risk posed by the pollutant, or the exposure to sensitive populations or ecosystems incurred by the pollutant. When this performance measure is further refined as to risk and exposure it will be a more robust measure.
Civil Enforcement	EFFICIENCY Pounds of pollutants reduced (in thousands) per FTE	The efficiency measure is simply how many pounds of pollutants are reduced per EPA FTE. When this performance measure is further refined as to risk and exposure, and when it takes into account state FTE, it will be a more effective measure and the efficiency measure will be more meaningful.

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<sup>&</sup>lt;sup>2</sup> <u>Managing for Results: EPA Faces Challenges in Developing Results-Oriented Performance Goals and Measures, GAO, April 2000 (GAO/RCED-00-77).</u>

Program	Performance Measure	Explanation
Clean Water State	OUTCOME	The CWSRF provides funds to states to establish state loan
Revolving Fund (CWSRF)	Average number per year of waterborne	revolving funds that finance infrastructure improvements for
	disease outbreaks attributable to	public wastewater systems and other sources of water quality
	swimming in, or other recreational contact	impairment. The performance measure reflects the Agency's
	with the oceans, rivers, lakes or streams.	mission to protect public health and represents the highest level
		outcome measure in GAO's Hierarchy of Indicators. <sup>3</sup> The Agency
		target is to decrease the number of outbreaks over time. Current
		measurement methodology lacks validity because the Agency
		relies on voluntary reporting to CDC and underreporting is a
		concern. The program is developing an annual measure of
		wastewater treatment plant compliance with discharge standards
		to link treatment plant upgrades with improvement in water
		quality and further link water quality improvements to reductions in waterborne disease outbreaks.
New Chemicals	OUTCOME	The purpose of the program is to review new chemicals being
New Chemicals	Cumulative reduction of releases of	introduced into commerce (manufactured or imported) to prevent
	industrial hazardous chemicals to the	possible harm to the public and environment. The program
	environment and in industrial wastes in	encourages the development of safer, or "green", chemicals as
	millions of pounds.	substitutes for more dangerous ones. A key indicator of the
	minons of pounds.	program is reduction in the amount of hazardous chemicals and
		wastes that are released into the environment from the use of
		green chemistry technologies. Data are provided by industry of
		industry's substitution in their processes of green chemicals in
		place of more hazardous ones.

<sup>&</sup>lt;sup>3</sup> Ibid.

Program	Performance Measure	Explanation
New Chemicals	EFFICIENCY Costs per chemical (for EPA and industry)	The purpose of the program is to review new chemicals being introduced into commerce (manufactured or imported) to prevent possible harm to the public and the environment. Applicants seeking approval for a new chemical provide EPA with data for EPA to assess the potential exposure to workers (dermal and inhalation), the public (drinking water, eating fish, and consumer products), and the environment (releases to air, water, and land). The efficiency measure aims to help EPA and industry find more efficient ways to assess the potential harm of chemicals before they are approved to enter the market.
Existing Chemicals	OUTCOME Percent cumulative reduction of chronic human health risk from environmental releases of industrial chemicals in commerce since 2001.	The purpose of the program is to review and regulate chemical substances and mixtures that may harm human health or the environment. The program covers the 62,000 chemicals that were already in commerce when Congress enacted the Toxic Substances Control Act, including testing, regulation, and reporting. The measure evaluates chronic human health effects, both cancer and non-cancer, such as respiratory, developmental, and neurological conditions. The program uses data submitted annually by industry of pounds of chemical released to the environment, incorporates toxicity scores for each chemical, and models the fate and potential exposed population for the releases. The result is a screening-level, risk-related perspective for relative comparisons of chemical releases. This enables the program to not only examine trends, but to also rank and prioritize chemicals based on their potential for human harm for purposes of strategic planning, risk-related targeting, and community-based environmental protection.

Program	Performance Measure	Explanation
Existing Chemicals	EFFICIENCY Cost and time to establish acute exposure chemical guidelines value per chemical	The purpose of the program is to review and regulate chemical substances and mixtures that may harm human health or the environment. The program covers the 62,000 chemicals that were already in commerce when Congress enacted the Toxic Substances Control Act, including testing, regulation, and reporting. This efficiency measure supports EPA's performance measure to develop acute exposure chemical guidelines (AEGLs), which inform of possible harm to humans from chemicals. AEGLs are important for homeland security response, recovery, and preparedness. AEGLs represent three tiers of health effects (discomfort, disability, and death) for five exposure durations (eight hours or less). The efficiency measure aims to help EPA find more efficient ways to assess the potential human harm of chemicals.

## **National Aeronautics and Space Administration (NASA)**

Program	Performance Measure	Explanation
Mars Exploration	OUTCOME	NASA's Mars Exploration program conducts scientific
	Progress in characterizing the present	exploration of the planet Mars, focusing on the search for water
	climate of Mars and determining how it	and evidence of past or present life. A key indicator of program
	has evolved over time.	effectiveness is NASA's progress in expanding scientific
		understanding of the planet's evolutionary history and its present-
		day atmospheric, surface, and interior systems. Based on their
		knowledge of scientific knowledge accrued over a year, external
		scientific advisors evaluate NASA's progress annually against
		this measure (using a green-yellow-red "stoplight" scale), which
		contributes to the agency's long-term goal of achieving broad
		scientific understanding of Mars.
Mars Exploration	EFFICIENCY	NASA's Mars Exploration program conducts scientific
	Cumulative and annual percentage	exploration of the planet Mars, focusing on the search for water
	baseline cost overrun on spacecraft under	and evidence of past or present life. A key indicator of program
	development.	efficiency is the degree to which NASA avoids cost overruns on
		spacecraft under development, since overruns result in cuts or
		delays to future missions—hence reducing the overall amount of
		Mars science that can be performed—and/or increase costs to
		taxpayers. This efficiency measure assesses the degree to which,
		on average, Mars exploration missions in development will not
		exceed their baseline costs by more than 5 percent annually or 10
		percent cumulatively.

#### **National Science Foundation (NSF)**

Program	Performance Measure	Explanation
Facilities	EFFICIENCY Percent of construction acquisition and upgrade projects with negative cost and schedule variances of less that 10% of the approved project plan.	The purpose of the program is to construct, upgrade, maintain, and operate research facilities in a wide range of scientific and engineering fields, one of NSF's core functions. A key indicator that facilities construction is going as planned is the variance of cost or schedule from the approved project plan. Performance measurement requires regular monitoring and reporting of project cost and schedule status, with assessment against planned progress across all projects within the program. The Facilities program has a 90% target associated with this measure, which allows for some variance across NSF programs due to unanticipated or external factors.
Facilities	Percent of operational facilities that keep scheduled operating time lost to less than 10%	The purpose of the program is to construct, upgrade, maintain, and operate research facilities in a wide range of scientific and engineering fields, one of NSF's core functions. A key indicator of the efficiency of facilities operations is the adherence to scheduled uptime or downtime, and this performance is readily monitored through day-to-day facility operations. If the measure had to do only with total downtime of facilities, it would not adequately address the needs of some facilities to change or modify instruments, etc, nor would it acknowledge the differences across the many types of facilities NSF funds and operates. Given the significance of the <i>scheduled</i> operating time for each facility, it is important to set this level in each case responsibly and meaningfully. The facilities program has a 90% target associated with this measure, which allows for some variance across NSF programs due to unanticipated or external factors.

Program	Performance Measure	Explanation
Nanoscale Science and	OUTCOME	The purpose of the program is to support fundamental knowledge
Engineering	As qualitatively evaluated by external	creation across disciplinary principles, phenomena, and tools at
	experts, the successful development of a	the nanoscale, and to catalyze science and engineering research
	knowledge base for systematic control of	and education in emerging areas of nanoscale science and
	matter at the nanoscale	technology. As this research program has to do with long-term
		basic research in a relatively immature field of science, it is
		difficult to assess its intellectual results annually or through any
		quantitative measures. Instead, NSF relies on independent review
		of relevant experts to monitor whether the research program is
		appropriately structured and is on track toward the goal of
		providing an appropriate knowledge base.

## Small Business Administration (SBA)

Program	Performance Measure	Explanation
Section 504 Certified Development Company guaranteed loan program	OUTCOME Estimated Number of jobs created or retained	The program has a statutory goal of creating and retaining small business jobs. While the measure continues to be refined through a joint effort with the Department of Labor to review job statistics and future evaluations, the measure is critical to determining if the program is achieving its statutory purpose.
Section 504 Certified Development Company guaranteed loan program	EFFICIENCY Cost to originate each loan	The program has a statutory goal of creating and retaining small business jobs. Given increasing pressures on the agency's administrative funding, SBA must continue to find opportunities for reducing the costs associated with making loans.
Disaster Loan Program	OUTCOME Percent of businesses still operational 12 months after final Economic Injury Disaster Loan (EIDL) disbursement.	The program provides subsidized direct loans to businesses and home owners to cover the uninsured recovery costs from disasters. The sustainability of businesses receiving Federal assistance is critical to measuring the success of the program.
Disaster Loan Program	EFFICIENCY Percent of loans that receive initial disbursements within 5 days of loan closing.	The program provides subsidized direct loans to businesses and home owners to cover the uninsured recovery costs from disasters. While controls are in place to ensure that funds are disbursed in installments to coincide with recovery work, expedient disbursements are necessary for businesses to become operational in the wake of a disaster and for homeowners to make necessary repairs to property.

## Social Security Administration (SSA)

Program	Performance Measure	Explanation
Supplemental Security	EFFICIENCY	The purpose of the program is to provide monthly
Insurance (SSI) Aged	SSI Aged Claims processed per work-year	financial support to aged individuals with low income
		and assets. The key efficiency measure included in the
		PART examines how many applications for SSI by aged
		applicants are processed per work year. (A work-year is
		similar to a full time equivalent, or FTE.) The Social
		Security Administration sets annual and long-term targets
		for this measure. It reflects how much work is done per
		work-year funded. The program has accuracy measures,
		as well, to balance this efficiency measure. While this
		measure relates to outputs rather than outcomes, SSA is
		working to develop an outcome measure for this program.