DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

Refugee and Entrant Assistance

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ADMINISTRATION FOR CHIILDREN AND FAMILIES Refugee and Entrant Assistance

For making payments for refugee and entrant assistance activities authorized by title IV of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980 (Public Law 96-422), [\$442,724,000], \$417,626,000: Provided, That funds appropriated pursuant to section 414(a) of the Immigration and Nationality Act for fiscal year [2003] 2004 shall be available for the costs of assistance provided and other activities to remain available through September 30, [2005] 2006: Provided further, That up to \$10,000,000 is available to carry out the Trafficking Victims Protection Act of 2000.

For carrying out section 5 of the Torture Victims Relief Act of 1998 (Public Law 105-320), \$10,000,000. For carrying out section 462 of the Homeland Security Act of 2002, (P.L. 107-296), \$34,000,000.

Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 2003, as proposed in the FY 2003 President's Budget

ADMINISTRATION FOR CHILDREN AND FAMILIES

Refugee and Entrant Assistance

Amounts Available for Obligation

	2002 <u>Actual</u>	2003 President's <u>Budget</u>	2004 <u>Estimate</u>
Appropriation, Annual	\$460,203,000	\$485,724,000	\$461,626,000
Enacted Rescission	-48,000	0	0
Subtotal Adjusted Appropriation	493,155,000	485,724,000 ¹	461,626,000
Unobligated balance, start of year	41,312,000	23,796,000	$10,479,000^2$
Unobligated balance, end of year	-23,796,000	$-10,479,000^2$	0
Total, obligations	\$510,671,000	\$499,041,000	\$472,105,000

Administration for Children and Families Justification of Estimates for Appropriations Committees

¹ The funds appropriated pursuant to section 414(a) of the Immigration and Nationality Act for fiscal year 2002 shall be available for the costs of assistance provided and other activities to remain available through September 2004.

² This represents an estimate of the FY 2003 unobligated balance, end of year.

SUMMARY OF CHANGES

FY 2003 President's Budget Request			485,72	24,000 24,000
FY 2004 Estimate(Obligations)				26,000
Net change(Obligations)			-\$24,0	98,000
	Budg	resident's et Base Budget		from Base Budget
Increases:	(FTE)	Authority	(FTE)	<u>Authority</u>
A. Built-in:				
Care and placement of unaccompanied alien children		\$33,000,000		+\$1,000,000
B. Program:				
Grants for social adjustment and employment services to refugee arrivals/eligibles, including victims of trafficking		\$151,200,000		+\$2,000,000
Decreases:				
A. Built-in:				
None				
B. <u>Program</u> :				
1. Grants for transitional and medical assistance to refugee arrivals/eligibles, including victims of trafficking		\$227,291,000		-\$27,000,000

2. Reduction in level of information technology support	\$227,291,000	-\$98,0000
Total decreases		-\$27,098,000
Net Change		-\$24,098,000

Budget Authority by Activity

	2002 <u>Actual</u>	2003 President's <u>Budget</u>	2004 <u>Estimate</u>
Transitional and Medical Services	\$227,243,000	\$227,291,000	\$200,193,000
Victims of Trafficking	10,000,000	10,000,000	10,000,000
Social Services	158,600,000	151,121,000	153,121,000
Victims of Torture	10,000,000	10,000,000	10,000,000
Preventive Health	4,835,000	4,835,000	4,835,000
Targeted Assistance	49,477,000	49,477,000	49,477,000
Unaccompanied Alien Children	33,000,000	33,000,000	34,000,000
Subtotal, Budget Authority	\$493,155,000	\$485,724,000	\$461,626,000
Unobligated balances, Start of year	41,312,000	23,796,000	10,479,000
Unobligated balances End of year	-23,796,000	-10,479,000	0
Total Budget Authority	\$510,671,000	\$499,041,000	\$472,105,000

Budget Authority by Object

	2003 President's <u>Budget</u>	2004 <u>Estimate</u>	Increase or <u>Decrease</u>
Salaries and benefits (11.1 & 12.1)	\$1,965,000	\$2,026,000	+\$61,000
Travel and transportation of persons (21.0)	135,000	140,000	+5,000
Advisory and assistance services (25.1)	1,205,000	1,200,000	-5,000
Other services (25.2)	2,355,000	2,360,000	+5,000
Purchase of goods and services from government accounts (25.3)	1,750,000	1,657,000	-93,000
Grants, subsidies, and Contributions (41.0)	491,631,000	464,722,000	-26,909,000
Total, budget authority by object	\$499,041,000	\$472,105,000	-\$26,936,000

Authorizing Legislation

	2003 Amount <u>Authorized</u>	2003 President's Budget	2004 Amount <u>Authorized</u>	2004 Budget <u>Request</u>
Section 414(a) of the Immigration and Nationality Act, as amended, Section 501 of the Refugee Education Assistance Act of 1980 (reauthorization legislation pending Congressional action):	- Turnor Zou	Buuger	Authorized	request
Transitional and Medical Services	Such sums	\$227,291,000	\$200,193,000	\$200,193,000
2. Social Services	Such sums	151,121,000	153,121,000	153,121,000
3. Preventive Health	Such sums	4,835,000	4,835,000	4,835,000
4. Targeted Assistance	Such sums	49,477,000	49,477,000	49,477,000
Section 13(b) of the Victims of Trafficking and Violence Prevention Act of 2000 (reauthorization legislation pending Congressional action):				
Victims of Trafficking	10,000,000	10,000,000	10,000,000	10,000,000
Section 5 of the Victims of Torture Relief Act of 1998 (reauthorization requested):				
Victims of Torture	10,000,000	10,000,000	10,000,000	10,000,000

	2003 Amount <u>Authorized</u>	2003 President's <u>Budget</u>	2004 Amount <u>Authorized</u>	2004 Budget <u>Request</u>
Section 462 (a) of the Homeland Security Act of 2002:				
Unaccompanied Alien Children	Such sums	33,000,000	Such sums	34,000,000
Total, appropriation		\$485,724,000		\$461,626,000
Total appropriations against definite authorizations	\$20,000,000	\$20,000,000	\$20,000,000	\$20,000,000

APPROPRIATIONS HISTORY TABLE Refugee and Entrant Assistance

	Budget Estimate to Congress	House <u>Allowance</u>	Senate <u>Allowance</u>	Appropriation
1995	413,786,000	405,779,000	405,799,000	405,772,000
1996	414,199,000	416,781,000	397,172,000	407,166,000
1997	381,526,000	412,076,000	385,609,000	426,612,460
1998	395,732,000	418,400,000	395,632,000	423,314,319
1999	415,000,000	415,165,000	415,000,000	435,264,000
2000 Rescission	442,676,000	423,500,000	430,500,000	426,505,000 332,000
2001 Rescission	432,569,000	433,109,000	425,586,000	433,109,000 6,000
2002 Rescission	445,224,000	460,224,000	445,224,000	460,203,000 48,000
2003	485,724,000			
2004	461,626,000			

Justification

	2002 Actual	2003 President's Budget	2004 Estimate	Increase or Decrease
Transitional and Medical Services	\$227,243,000	\$227,291,000	\$200,193,000	-\$27,098,000
Victims of Trafficking	10,000,000	10,000,000	10,000,000	0
Social Services	158,600,000	151,121,000	153,121,000	-2,000,000
Victims of Torture	10,000,000	10,000,000	10,000,000	0
Preventive Health	4,835,000	4,835,000	4,835,000	0
Targeted Assistance	49,477,000	49,477,000	49,477,000	0
Unaccompanied Alien Children	33,000,000	33,000,000	34,000,000	+1,000,000
Total, BA	\$493,155,000	\$485,724,000	\$461,626,000	-\$24,098,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program is now also responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children. The President's appropriation request of \$461,626,000, represents the amount needed to maintain current assistance levels, and to provide additional support for victims of torture and unaccompanied alien children in federal custody.

Refugee and Entrant Assistance funds support seven programs:

• <u>Transitional and Medical Services</u> -- This program provides cash and medical assistance to financially needy refugees, asylees, trafficking victims and entrants who are not categorically

eligible for TANF, Medicaid, or SSI, and provides foster care services to unaccompanied minors. States are reimbursed for costs incurred to administer refugee program activities. Programs are monitored and data are collected and evaluated. Wilson/Fish projects provide alternative approaches to the State-administered programs. The Voluntary Agency Program (Matching Grant Program) provides one dollar in matching funds for every two dollars of Federal funds.

- <u>Trafficking</u> --First funded in FY2001 under the Victims of Trafficking and Violence Prevention
 Act of 2000, this program extends eligibility for benefits and services to trafficking victims to
 the same extent as refugees.
- Social Services -- The Social Services activity assists refugees in the areas of social adjustment, employment services, and attainment of self-sufficiency as rapidly as possible. Services include English language training, employment-related services, and a variety of special projects and activities.
- <u>Victims of Torture</u> -- First funded in FY 2000 under the Torture Victims Relief Act of 1998, this program provides medical and psychological treatment, social and legal services, and rehabilitation for victims of torture
- Preventive Health -- This program provides medical screening, outreach, orientation and access
 to health care for refugees to preserve the public health and ensure that health problems are not
 a barrier to achieving self-sufficiency.
- <u>Targeted Assistance</u> -- Grants are made to States to provide services to counties or other localities with large refugee populations, high refugee concentrations, and high use of public assistance.
- <u>Unaccompanied Alien Children</u> -- Transferred to ORR by the Homeland Security Act of 2002, this program involves the care and placement of approximately 5,000 unaccompanied alien children per year who are apprehended by INS agents, Border Patrol Officers, or other law enforcement agencies and placed in federal custody.

History of Refugee Ceilings and Arrivals

Year	Refugee ¹	Refugee	Cuban/Haitian	Trafficking	Total ²
	Ceiling	Arrivals	Arrivals	Victims	Arrivals
1986	67,000	60,554			60,554
1987	70,000	58,885			58,885
1988	87,500	76,733			76,733
1989	116,500	106,538			106,538
1990	125,000	122,263			122,263
1991	131,000	113,734			113,734
1992	132,000	131,611			131,611
1993	120,000	119,099	4,457		123,556
1994	120,000	112,084	14,359		126,443
1995	110,000	99,532	31,782		131,314
1996	90,000	75,721	9,494		85,215
1997	78,000	76,434	7,345		83,779
1998	83,000	76,742	16,984		93,726
1999	91,000	85,019	21,079		106,098
2000	90,000	72,519	19,441		91,960
2001	80,000	68,393	15,605	200	84,198
2002	70,000	26,383	16,694	99	43,176
2003	70,000				
2004	80,000				

Since 1995, Congress has provided bill language permitting the reappropriation of carryover balances to support current year activities. It is estimated that the FY 2004 request of \$461,626,000, together with a carryover balance of approximately \$23.8 million, will be sufficient to effectively administer this program, to continue to provide eight months of cash and medical assistance to eligible refugees, and to provide a variety of social and educational services, including services to victims of torture, victims of trafficking and unaccompanied alien children in Federal custody.

The President's appropriation request of \$461,626,000 in new budget authority represents current law requirements. No proposed law amounts are included.

¹ Refugee ceilings are established through Presidential Determination. Not reflected in the ceiling are (1) Cuban/Haitian entrants, most of whom are paroled into the U.S. under a bilateral agreement reached with Cuba in FY 1995, (2) asylees, who are eligible refugee benefits since May 2000, and (3) victims of trafficking who have been eligible for refugee benefits since July 2001.

Total arrivals do not include asylees, who beginning in FY 2000 became eligible for refugee benefits. In FY 2000

^{37,942} individuals were granted asylum in the United States.

TRANSITIONAL AND MEDICAL SERVICES

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2002 Enacted	2003 President's Budget	2004 Estimate	Increase Or Decrease
\$227,243,000	\$227,291,000	\$200,193,000	-\$27,098,000

2004 Authorization....Such sums (as requested in pending legislation.)

Purpose and Method of Operation

This program supports the goal of the Administration for Children and Families to increase economic independence and productivity for families, and to increase employment.

Historically, assistance to unaccompanied refugee, asylee, or entrant minors has been the top priority for the cash and medical assistance program. This activity reimburses States for providing foster care to an unaccompanied minor until the child reaches the age of eighteen. If a State has established a later age for emancipation from foster care, reimbursements will be provided until that date.

Cash and medical assistance is also provided, during their first eight months in the United States, to adult refugees, asylees, entrants and certified trafficking victims who are not categorically eligible for TANF, Medicaid and SSI. State refugee program offices operate these activities. They are reimbursed for costs incurred to administer the refugee programs and to provide assistance and services to unaccompanied refugee minors, asylees, entrants or trafficking victims under the age of eighteen.

Under the Voluntary Agency Program (Matching Grant Program), participating national voluntary refugee resettlement agencies, many of which are faith-based organizations, provide a match (in cash or in-kind services) of one dollar for every two dollars of federal contribution. The participating agencies provide services such as case management, job development, job placement and follow-up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. Participating refugees may not access public cash assistance.

Section 412(e)(7)(A) of title IV of the Immigration and Nationality Act authorizes the use of funds to develop and implement alternative projects for refugees that encourage refugee self-sufficiency. Wilson/Fish projects currently are funded in nine States and provide interim financial and medical assistance for newly arrived refugees to increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

Section 412(a)(7) of title IV of the Immigration and Nationality Act authorizes the use of funds for monitoring and evaluation activities.

Funding for Transitional and Medical Services during the last past five years has been as follows:

1999	\$220,535,000
2000	\$220,653,000
2001	\$220,170,000
2002	. , ,
2003	. , ,

Rationale for the Budget Request

The FY 2004 request for Transitional and Medical Services is \$200,193,000, a decrease of \$27.1 million from the FY 2003 President's Budget. At this level of funding, we will be able to continue the eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services for refugee, entrant, asylee, and trafficking minors until emancipation. This reduced funding level reflects the decreased number of refugees arriving in the U.S. since September 2001 due to the implementation of additional security clearance procedures overseas. Since that date, refugee arrivals have decreased by over 60 percent. This line item also funds the Voluntary Agency Program (Matching Grant Program), an alternative to welfare for newly arrived refugees within their first four months in the U.S. Legislation to reauthorize the program, as requested in the FY 2003 President's Budget, is pending Congressional action.

RESOURCE AND PROGRAM DATA TRANSITIONAL AND MEDICAL SERVICES

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula	\$154,074,000	\$155,764,000	\$128,764,000
Discretionary	68,861,000	68,000,000	68,000,000
Research/Evaluation	2,708,000	2,602,000	2,602,000
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	911,000	925,000	827,000
Total, Resources	\$226,554,000	\$227,291,000	\$200,193,000
Program Data:			
Number of Grants	66	68	68
New Starts:			
#		2	9
\$		\$1,000,000	\$68,000,000
Continuations:			
#	66	66	59
\$	\$222,935,000	\$222,764,000	\$128,764,000
Contracts:			
#	6	6	6
\$	\$3,619,000	\$3,527,000	\$3,429,000
Interagency Agreements:			
#			
\$			

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¹ Includes funding for information technology support, data collection and monitoring support, and conference contract costs.

DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

2004 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance -- TMS (CFDA # 93.566)

PROGRAM: Refugee and			, , , , , , , , , , , , , , , , , , ,	7.400
	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	5,209,000	5,282,000	4,369,000	-913,000
Arkansas	30,000	30,000	25,000	-5,000
California	26,584,000	26,958,000	22,300,000	-4,658,000
Colorado	2,017,000	2,045,000	1,692,000	-353,000
Connecticut	1,250,000	1,268,000	1,049,000	-219,000
Delaware	20,000	20,000	17,000	-3,000
District of Columbia	1,210,000	1,227,000	1,015,000	-212,000
Florida	29,600,000	30,016,000	24,829,000	-5,187,000
Georgia	4,629,000	4,694,000	3,883,000	-811,000
Hawaii	83,000	84,000	69,000	-15,000
Idaho	592,000	600,000	496,000	-104,000
Illinois	5,227,000	5,301,000	4,385,000	-916,000
Indiana	583,000	591,000	489,000	-102,000
Iowa	524,000	531,000	440,000	-91,000
Kansas	231,000	234,000	194,000	-40,000
Kentucky	0	0	0	0
Louisiana	222,000	225,000	186,000	-39,000
Maine	438,000	444,000	367,000	-77,000
Maryland	3,890,000	3,945,000	3,263,000	-682,000
Massachusetts	6,400,000	6,490,000	5,369,000	-1,121,000
Michigan	6,933,000	7,031,000	5,816,000	-1,215,000
Minnesota	4,920,000	4,989,000	4,127,000	-862,000
Mississippi	1,112,000	1,128,000	933,000	-195,000
Missouri	790,000	801,000	663,000	-138,000
Montana	70,000	71,000	59,000	-12,000
Nebraska	527,000	534,000	442,000	-92,000
Nevada	0	0	0	0
New Hampshire	548,000	556,000	460,000	-96,000
New Jersey	1,658,000	1,681,000	1,390,000	-291,000
New Mexico	1,012,000	1,026,000	849,000	-177,000
New York	8,800,000	8,924,000	7,380,000	-1,544000
North Carolina	1,621,000	1,644,000	1,360,000	-284,000
North Dakota	1,037,000	1,052,000	870,000	-182,000
1 OTHI DUROU	1,057,000	1,002,000	070,000	102,000

	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
	1		1	
Ohio	1,716,000	1,740,000	1,440,000	-300,000
Oklahoma	600,000	608,000	503,000	-105,000
Oregon	2,291,000	2,323,000	1,922,000	-401,00
Pennsylvania	6,060,000	6,145,000	5,083,000	-1,062,000
Rhode Island	157,000	159,000	132,000	-27,000
South Carolina	111,000	113,000	93,000	-20,00
South Dakota	332,000	337,000	278,000	-59,000
Tennessee	803,000	814,00	674,000	-140,000
Texas	3,471,000	3,520,000	2,912,000	-608,000
Utah	1,031,000	1,046,000	865,000	-181,000
Vermont	424,000	430,000	356,000	-76,000
Virginia	4,592,000	4,657,000	3,852,000	-805,000
Washington	13,882,000	14,077,000	11,644,000	-2,433,000
West Virginia	5,000	5,000	4,000	-1,000
Wisconsin	831,000	843,000	697,000	-146,000
Wyoming	0	0	0	0
Subtotal	154,074,000	156,241,000	129,241,000	-27,00,000
Discretionary Fund	68,861,000	68,000,000	68,000,000	0
Other	3,619,000	3,050,000	2,952,000	-98,000
Subtotal adjustments	72,480,000	71,050,000	70,952,000	-98,000
TOTAL RESOURCES	\$226,554,000	\$227,291,000	\$200,193,000	-\$27,098,000

VICTIMS OF TRAFFICKING

Authorizing Legislation -- Legislation to reauthorize the Victims of Trafficking and Violence Protection Act of 2000, P.L 106-386, section 107(b)(1) is pending Congressional action.

2002 Enacted	2003 Appropriation	2004 Estimate	Increase Or Decrease
\$10,000,000	\$10,000,000	\$10,000,000	\$0

2004 Authorization....Such sums (as included in the pending FY 2003 straight-line reauthorization of the program).

Purpose and Method of Operation

This program supports the Administration for Children and Families' goal to provide Office of Refugee Resettlement-funded services and benefits to victims of trafficking. This program activity is funded out of the Refugee and Entrant appropriation.

In October 2000, the Victims of Trafficking and Violence Protection Act of 2000 was enacted. The goals of the law are to prevent human trafficking overseas, increase prosecution of human traffickers here in the United States, protect the victims and provide Federal and State assistance to certain victims. Trafficking victims are defined as people who are sexually exploited or compelled to provide labor through physical force, fraud, or coercion. Estimates indicate that there may be thousands of victims in the United States.

This program extends eligibility for benefits and services to trafficking victims to the same extent as refugees. The law specifically requires HHS, in consultation with the Attorney General, to certify adult trafficking victims as a pre-condition for their eligibility. Once certified, adult trafficking victims will be eligible to apply for benefits and services under any Federal or State funded programs, to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services. Victims under 18 years of age do not need such certification in order to be eligible for benefits and services under the refugee unaccompanied minor program, but rather receive eligibility letters.

Funding for Victims of Trafficking in previous years has been as follows:

2001	\$ 5,000,000
2002	\$ 10,000,000
2003	\$ 10,000,000

Rationale for the Budget Request

The FY 2004 request for Victims of Trafficking is \$10,000,000, consistent with the FY 2003 President's Budget request to reauthorize the program. These funds will ensure continued administration of a national network for identification, tracking and certification of trafficking victims.

Resource and Program Data Victims of Trafficking

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula			
Discretionary	\$3,369,000	\$8,670,000	\$8,670,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	1,345,000	1,330,000	1,330,000
Total, Resources	\$4,714,000	\$10,000,000	\$10,000,000
Program Data:			
Number of Grants	14	24	24
New Starts:			
#	14	10	
\$	\$3,369,000	\$5,301,000	
Continuations:			
#		14	24
\$		\$3,369,000	\$8,670,000
Contracts:			
#	3	3	3
\$	\$1,088,000	\$1,005,000	\$1,000,000
Interagency Agreements:			
#			
\$			

 $^{\rm 1}$ Includes funding for staff support and outreach and education campaign contract.

SOCIAL SERVICES

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2002 Enacted	2003 Appropriation	2004 Estimate	Increase Or Decrease
\$158,600,000	\$151,121,000	\$153,121,000	+\$2,000,000

2004 Authorization....Such sums (as requested in pending legislation).

Purpose and Method of Operation

This activity supports the Administration for Children and Families' goal to increase economic independence and productivity for families, and to increase employment. In FY 2004, approximately \$72 million of the funds available for this activity will be allocated by formula to States based on the most recent three-year arrival population. Approximately \$13 million will support social services discretionary programs. In keeping with Congressional intent, approximately \$19 million will be allocated to communities affected by recent arrivals of Cuban and Haitian refugees and entrants; \$26 million will assist communities with large concentrations of refugees whose cultural differences make assimilation difficult; and \$14 million will assist those adversely affected by welfare reform. In addition, in FY 2004, approximately \$7.5 million will be available for continuation grants to increase educational support to schools with a significant proportion of refugee children. Funding for Social Services during the last five years has been as follows:

1999	\$205,694,000
2000	\$143,621,000
2001	\$143,621,000
2002	
2003	

Rationale for the Budget Request

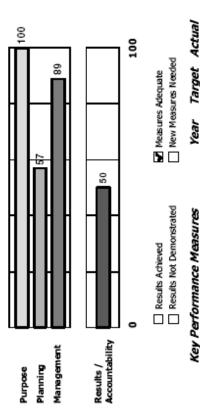
The FY 2004 request for Social Services is \$153,121,000, \$2 million more than the FY 2003 President's Budget. The funds requested will support State-administered programs emphasizing employment-related activities. Social Services assist refugees in obtaining employment and attaining social adjustment as quickly as possible. Priority is given to English language training, case management, employment preparation, and job placement and retention services. The additional \$2 million will be for independent and quality evaluations of the social services program. This activity was prompted by a review of refugee employment programs in the Administration's Program Assessment Rating Tool (PART). The assessment indicates that while this program's

purpose and mission are clear, it is weak in strategic planning namely because the program fails to conduct independent evaluations. These evaluations are intended to assess the effectiveness of the social services program. A summary of the PART assessment follows on the next page.

In FY 2004, Social Services funds, together with Targeted Assistance funds, will increase the percentage of refugees who enter employment by at least five percent annually from the FY 2003 actual performance. These funds will also increase the percent of cases in which a welfare cash termination occurs due to earnings by at least five percent annually from the FY 2003 actual performance level. Legislation to reauthorize the program, as requested in the FY 2003 President's Budget, is pending Congressional action.

Program: Refugee and Entrant Assistance

Agency: Department of Health and Human Services **Bureau:** Administration for Children and Families



Key Performance Measures	Year	Target	Actua/	
- been Mean way	2012	950%		

ē ,	5 ↔	6 %	ei gi	2							
				45,893				27,270			
85%				588'95	48,188	Increase by 3%	Increase bv 3%	30,613	28,702	Increase hv 3%	Increase
2012				2001	2002	2003	2004	2001	2002	2003	2004
Long-term Measure: Enhancel amplicament rate: the ratio of reference ambains	uniced entropyment relative to the number of refugees receiving employment relative to the number of refugees receiving employment services.	(New measure)		Annual Measure: Aumbar of reference entering employment through the	Administration for Children and Families (ACF) funded refusee employment services			Arrual Measure; Number of anhand amoleuments with health houselfe	available as a subset of full-time job placements		

Rating: Adequate

Program Type: Block/Formula Grants

Program Summary:

The Office of Refugee and Resettlement's Entrant Assistance Social Services Programs (ORR) helps recently arrived refugees get a job as soon as possible.

The assessment indicates:

- The program purpose and mission are clear. Social services for refugee populations
 are not provided by other programs. About 63% of the approximately 70,000
 refugees who arrive annually speak no English and require intensive English language
 and job training.
 - ORR is weak in strategic planning because it fails to: (a) conduct independent evaluations, (b) align program budget with goals and © utilize a system to identify strategic planning deficiencies.
 - ORR's management is generally strong. For instance, the program collects performance data from States.
- 4. Financial management is good although this program is subject to numerous congressional earmarks, which complicates financial management processes.
 5. The results section score is largely due to the fact that the program recently
- established long-term outcome goals for which data are not yet available.

 6. The program tracks and reviews unit costs as a measure of effectiveness, but does not set performance targets to reduce unit costs as part of their annual goals.

response to these findings:

- The Budget includes funds (\$2 million) for ORR to conduct independent and quality evaluations.
- ORR will establish targets for unit costs as an annual measure of cost-effectiveness.The agency will continue its ongoing efforts to improve strategic planning to ensure that goals are measurable and linked to the budget, and systems are in place to identify program deficiencies.

Program Funding Level (in millions of dollars)

2002 Actual	2003 Estimate	2004 Estimate
208	201	203

RESOURCE AND PROGRAM DATA SOCIAL SERVICES

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula	\$71,910,000	\$71,910,000	\$71,910,000
Discretionary	77,851,000	76,711,000	76,711,000
Research/Evaluation			2,000,000
Demonstration			
Training/Technical Assistance	2,459,000	2,500,000	2,500,000
Program Support ¹	150,000		
Total, Resources	\$152,370,000	\$151,121,000	\$153,121,000
Program Data:			
Number of Grants	234	236	352
New Starts: ²			
#	69	127	125
\$	\$125,217,000	\$113,910,000	\$109,910,000
Continuations:			
#	165	109	227
\$	\$27,003,000	\$37,211,000	\$41,211,000
Contracts:			
#			1
\$			\$2,000,000
Interagency Agreements:			
#	1		
\$	\$150,000		

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¹ Includes funding for interagency agreement with the Office of International and Refugee Health.

DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

FY 2004 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance--Social Services (CFDA # 93.566)

PROGRAM: Refugee and Entrant AssistanceSocial Services (CFDA # 93.566)					
	2002	2003	2004	Difference	
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003	
Alabama	\$102,000	\$102,000	\$102,000	\$0	
Alaska	75,000	75,000	75,000	0	
Arizona	1,824,000	1,824,000	1,824,000	0	
Arkansas	75,000	75,000	75,000	0	
California	7,451,000	7,451,000	7,451,000	0	
Colorado	793,000	793,000	793,000	0	
Connecticut	869,000	869,000	869,000	0	
Delaware	75,000	75,000	75,000	0	
District of Columbia	165,000	165,000	165,000	0	
Florida	15,984,000	15,984,000	15,984,000	0	
Georgia	2,575,000	2,575,000	2,575,000	0	
Hawaii	75,000	75,000	75,000	0	
Idaho	668,000	668,000	668,000	0	
Illinois	2,296,000	2,296,000	2,296,000	0	
Indiana	407,000	407,000	407,000	0	
Iowa	1,124,000	1,124,000	1,124,000	0	
Kansas	148,000	148,000	148,000	0	
Kentucky	1,083,000	1,083,000	1,083,000	0	
Louisiana	324,000	324,000	324,000	0	
Maine	269,000	269,000	269,000	0	
Manie	207,000	207,000	207,000	O	
Maryland	1,019,000	1,019,000	1,019,000	0	
Massachusetts	1,615,000	1,615,000	1,615,000	0	
Michigan	2,223,000	2,223,000	2,223,000	0	
Minnesota	3,288,000	3,288,000	3,288,000	0	
Mississippi	75,000	75,000	75,000	0	
Missouri	1,888,000	1,888,000	1,888,000	0	
Montana	75,000	75,000	75,000	0	
Nebraska	424,000	424,000	424,000	0	
Nevada	490,000	490,000	490,000	0	
New Hampshire	416,000	416,000	416,000	0	
New Jersey	1,332,000	1,332,000	1,332,000	0	
New Mexico	198,000	198,000	198,000	0	
New York	5,580,000	5,580,000	5,580,000	0	
North Carolina	835,000	835,000	835,000	0	
North Dakota	301,000	301,000	301,000	0	
	201,000	201,000	201,000	· ·	

	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
01:	1 5 4 4 0 0 0	1.544.000	1.744.000	0
Ohio	1,544,000	1,544,000	1,544,000	0
Oklahoma	100,000	100,000	100,000	0
Oregon	1,033,000	1,033,000	1,033,000	0
Pennsylvania	1,990,000	1,990,000	1,990,000	0
Rhode Island	193,000	193,000	193,000	0
South Carolina	94,000	94,000	94,000	0
South Dakota	311,000	311,000	311,000	0
Tennessee	714,000	714,000	714,000	0
Texas	3,196,000	3,196,000	3,196,000	0
Utah	717,000	717,000	717,000	0
Vermont	213,000	213,000	213,000	0
Virginia	1,363,000	1,363,000	1,363,000	0
Washington	3,730,000	3,730,000	3,730,000	0
West Virginia	75,000	75,000	75,000	0
Wisconsin	496,000	496,000	496,000	0
Wyoming	0	0	0	0
Subtotal	71,910,000	71,910,000	71,910,000	0
Discretionary	77,851,000	76,711,000	76,711,000	0
Other	2,609,000	2,500,000	4,500,000	2,000,000
Subtotal adjustments	80,460,000	79,211,000	81,211,000	2,000,000
TOTAL RESOURCES	\$152,370,000	\$151,121,000	\$153,121,000	\$2,000,000

VICTIMS OF TORTURE

Authorizing Legislation – Straight-line reauthorization of Section 5 of the Torture Victims Relief Act of 1998 is requested.

2002 Enacted	2003 Appropriation	2004 Estimate	Increase or Decrease
\$10,000,000	\$10,000,000	\$10,000,000	\$0

2004 Authorization....\$10,000,000 (as included in the proposed straight-line reauthorization of the program).

Purpose and Method of Operation

This program supports the Administration for Children and Families' goal to provide services and rehabilitation for victims of torture. Allowable services include treatment, social and legal services, and provision of research and training to health care providers to enable them to treat the physical and psychological effects of torture. Funding for Victims of Torture during the last five years has been as follows:

1999	\$	0
2000	\$ 7	,265,000
2001	\$10	,000,000
2002	\$10	,000,000
2003	\$10	,000,000

Rationale for the Budget Request

The FY 2004 request for reauthorizing legislation of the Victims of Torture Program at \$10,000,000 is consistent with the FY 2003 budget request. This activity will provide a comprehensive program of support for domestic centers and programs for victims of torture. The funds will be used to provide direct rehabilitation, social, and legal services to victims of torture, with special emphasis on timely and appropriate services to asylum applicants entering the United States who have been recent victims of torture.

These funds also will support training of health care professionals to enable them to recognize and treat the physical and psychological effects of torture and for identifying and sharing best practices in rehabilitation services among health care professionals through conferences and professional symposia.

Resource and Program Data Victims of Torture

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula			
Discretionary	\$9,500,000	\$9,500,000	\$9,500,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	500,000	500,000	500,000
Program Support			
Total, Resources	\$10,000,000	\$10,000,000	\$10,000,000
Program Data:			
Number of Grants	29	29	30
New Starts:			
#			30
\$			\$10,000,000
Continuations:			
#	29	29	
\$	\$10,000,000	\$10,000,000	
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

PREVENTIVE HEALTH

Authorizing Legislation -- Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2002 Enacted	2003 Appropriation	2004 Estimate	Increase Or Decrease
\$4,835,000	\$4,835,000	\$4,835,000	\$0

2004 Authorization....Such sums (as required in pending legislation).

Purpose and Method of Operation

This program supports the Administration for Children and Families' goal to enhance economic independence and productivity for families, and to increase employment. The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency. Funds for preventive health services are awarded to States through this discretionary grant program to provide health screening/assessment services to refugees.

Funding for Preventive Health during the last five years has been as follows:

1999	\$4,835,000
2000	
2001	\$4,835,000
2002	\$4,835,000
2003	\$4.835.000

Rationale for the Budget Request

The FY 2004 request for Preventive Health is \$4,835,000, consistent with the FY 2003 budget request. This will ensure adequate health assessment activities for refugees. Grant funds are used for State level coordination of public health programs, outreach and interpreter services, health screening services, and referral for medical, dental, and rehabilitative services. Legislation to reauthorize the program, as requested in the FY 2003 President's Budget, is pending Congressional action.

Resource and Program Data Preventive Health

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula			
Discretionary	\$4,738,000	\$4,635,000	\$4,635,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	97,000	200,000	200,000
Total, Resources	\$4,835,000	\$4,835,000	\$4,835,000
Program Data:			
Number of Grants	22	22	22
New Starts:			
#		22	
\$		\$4,635,000	
Continuations:			
#	22		22
\$	\$4,738,000		\$4,635,000
Contracts:			
#			
\$			
Interagency Agreements:			
#	1	1	1
\$	\$97,000	\$200,000	\$200,000

¹ Interagency agreement with Office of International and Refugee Health.

DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

FY 2004 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance--Preventive Health (CFDA # 93.566)

PROGRAM: Refugee and Entrant AssistancePreventive Health (CFDA # 93.566)				
	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
Alabama	\$58,000	\$57,000	\$57,000	\$0
Alaska	0	0	0	0
Arizona	175,000	171,000	171,000	0
Arkansas	0	0	0	0
California	820,000	802,000	802,000	0
Colorado	150,000	147,000	147,000	0
Connecticut	90,000	88,000	88,000	0
Delaware	0	0	0	0
District of Columbia	100,000	97,000	97,000	0
Florida	1,000,000	978,000	978,000	0
Georgia	193,000	189,000	189,000	0
Hawaii	76,000	75,000	75,000	0
Idaho	70,000	68,000	68,000	0
Illinois	231,000	226,000	226,000	0
Indiana	75,000	73,000	73,000	0
Iowa	0	0	0	0
Kansas	36,000	35,000	35,000	0
Kentucky	0	0	0	0
Louisiana	93,000	91,000	91,000	0
Maine	0	0	0	0
Maryland	222,000	217,000	217,000	0
Massachusetts	449,000	440,000	440,000	0
Michigan	189,000	185,000	185,000	0
Minnesota	300,000	294000	294000	0
Mississippi	80,000	78,000	78,000	0
Missouri	124,000	122,000	122,000	0
Montana	0	0	0	0
Nebraska	0	0	0	0
Nevada	0	0	0	0
New Hampshire	117,000	114,000	114,000	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	0	$\overset{\circ}{0}$	$\overset{\circ}{0}$	0
North Carolina	0	0	$\overset{\circ}{0}$	0
North Dakota	90,000	88,000	88,000	0
Dunou	70,000	00,000	00,000	V

	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
Ohio	0	0	0	0
Oklahoma	0	0	0	0
Oregon	0	0	0	0
Pennsylvania	0	0	0	0
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	0	0	0	0
Tennessee	0	0	0	0
Texas	0	0	0	0
Utah	0	0	0	0
Vermont	0	0	0	0
Virginia	0	0	0	0
Washington	0	0	0	0
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
Subtotal	4,738,000	4,635,000	4,635,000	0
Discretionary Fund	97,000	200,000	200,000	0
Subtotal adjustments	97,000	200,000	200,000	0
TOTAL RESOURCES	\$4,835,000	\$4,835,000	\$4,835,000	\$0

TARGETED ASSISTANCE

Authorizing Legislation -- Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2002 Enacted	2003 Appropriation	2004 Estimate	Increase or Decrease
\$49,477,000	\$49,477,000	\$49,477,000	\$0

2004 Authorization....Such sums (as requested in pending legislation).

Purpose and Method of Operation

This program supports the Administration of Children and Families' goal to provide grants to States with counties that are impacted by high concentrations of refugees and high dependency rates. States are required by statute to pass on to the designated counties at least ninety-five percent of the funds awarded. In FY 2004, the Office of Refugee Resettlement will direct targeted assistance funds to areas with large concentrations of refugee and entrant populations to supplement available services. Services provided by this program are generally designed to secure employment for refugees within one year or less.

Funding for Targeted Assistance during the last five years has been as follows

1999	
2000	\$49,477,000
	\$49,477,000
	\$49,477,000
	\$49.477.000

Rationale for the Budget Request

The FY 2004 request for Targeted Assistance is \$49,477,000, the same as the FY 2003 President's Budget. These funds will be awarded to States to enable counties and other jurisdictions that have high concentrations of refugees to provide needed employment services to help increase the number of refugees entering employment and to terminate cash assistance cases due to earnings. Legislation to reauthorize the program, as requested in the FY 2003 President's Budget, is pending Congressional action.

Resource and Program Data Targeted Assistance

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula	\$44,529,000	\$44,529,000	\$44,529,000
Discretionary	4,948,000	4,948,000	4,948,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$49,477,000	\$49,477,000	\$49,477,000
Program Data:			
Number of Grants	41	41	41
New Starts:			
#	28	13	
\$	\$44,529,000	\$4,948,000	
Continuations:			
#	13	28	41
\$	\$4,948,000	\$44,529,000	\$49,477,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

FY 2004 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Targeted Assistance (CFDA # 93.566)						
	2002	2003	2004	Difference		
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003		
41.1	Φ.Ο.	фо	ФО	Φ0		
Alabama	\$0	\$0	\$0	\$0		
Alaska	1 410 000	0	0	0		
Arizona	1,410,000	1,410,000	1,410,000	0		
Arkansas	0	0	0	0		
California	5,704,000	5,704,000	5,704,000	0		
Colorado	336,000	336,000	336,000	0		
Connecticut	0	0	0	0		
Delaware	0	0	0	0		
District of Columbia	295,000	295,000	295,000	0		
Florida	10,387,000	10,387,000	10,387,000	0		
Georgia	1,661,000	1,661,000	1,661,000	0		
Hawaii	0	0	0	0		
Idaho	288,000	288,000	288,000	0		
Illinois	1,772,000	1,772,000	1,772,000	0		
Indiana	0	0	0	0		
Ť	(00,000	(00,000	600,000	0		
Iowa	699,000	699,000	699,000	0		
Kansas	0	0	0	0		
Kentucky	1,018,000	1,018,000	1,018,000	0		
Louisiana	0	0	0	0		
Maine	0	0	0	0		
Maryland	0	0	0	0		
Massachusetts	871,000	871,000	871,000	0		
Michigan	1,410,000	1,410,000	1,410,000	0		
Minnesota	1,298,000	1,298,000	1,298,000	0		
Mississippi	0	0	0	0		
Missouri	1,554,000	1,554,000	1,554,000	0		
Montana	0	0	0	0		
Nebraska	291,000	291,000	291,000	0		
Nevada	446,000	446,000	446,000	0		
New Hampshire	0	0	0	0		
-	0	0	^	^		
New Jersey	0	0	0	0		
New Mexico	0	0	0	0		
New York	5,176,000	5,176,000	5,176,000	0		
North Carolina	304,000	304,000	304,000	0		
North Dakota	265,000	265,000	265,000	0		

	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
				_
Ohio	383,000	383,000	383,000	0
Oklahoma	0	0	0	0
Oregon	1,519,000	1,519,000	1,519,000	0
Pennsylvania	761,000	761,000	761,000	0
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	219,000	219,000	219,000	0
Tennessee	405,000	405,000	405,000	0
Texas	2,473,000	2,473,000	2,473,000	0
Utah	718,000	718,000	718,000	0
Vermont	0	0	0	0
Virginia	895,000	895,000	895,000	0
Washington	1,971,000	1,971,000	1,971,000	0
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
Subtotal	44,529,000	44,529,000	44,529,000	0
Discretionary Fund	4,948,000	4,948,000	4,948,000	0
Subtotal adjustments	4,948,000	4,948,000	4,948,000	0
TOTAL RESOURCES	\$49,477,000	\$49,477,000	\$49,477,000	\$0

UNACCOMPANIED ALIEN CHILDREN

Authorizing Legislation -- Section 462 of the Homeland Security Act of 2002.

2002 Enacted	2003 President's Budget	2004 Estimate	Increase or Decrease
\$33,000,000	\$33,000,000	\$34,000,000	+\$1,000,000

2004 Authorization....Such sums.

Purpose and Method of Operation

This program was transferred from the Immigration and Naturalization Service (INS) to the ACF Office of Refugee Resettlement, effective March 1, 2003, pursuant to section 462 of the Homeland Security Act. The program is designed to provide for the care and placement of approximately 5,000 unaccompanied alien minors each year, who are apprehended in the U.S. by INS/Homeland Security agents, Border Patrol officers or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or released to an adult family member or responsible adult guardian. Resolution of their claims may result in release, granting of an immigration status (such as special immigrant juvenile or asylum), voluntary departure, or removal. At any given time, approximately 600 unaccompanied alien children (UAC) are in care. Types of care currently range from foster care to shelter care to secure detention.

Funding for the Unaccompanied Alien Children Program since its transfer to ACF has been as follows:

2002	ው ኃ	2	0	M	Λ	Λ	Λ	Λ
2003	ふさ	. 3	.U	ハ	U.	.U	U	U

Rationale for the Budget Request

The FY 2004 request for the Unaccompanied Alien Children Program is \$34 million, a \$1 million increase from the FY 2003 President's Budget. This increase represents an inflationary adjustment to the funding level transferred from INS in FY 2003. The FY 2003 amount is a preliminary estimate and the actual resources to be transferred to ACF as required in the Homeland Security Act will be established through the issuance of a determination order from the Office of Management and Budget.