DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

Children's Research and Technical Assistance

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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Children's Research and Technical Assistance

Amounts Available for Obligation

| | 2002 <u>Actual</u> | 2003 President's <u>Budget</u> | 2004 <u>Estimate</u> |
|--|-----------------------------|--------------------------------------|-------------------------|
| Appropriation: Permanent Enacted rescission Subtotal, adjusted | \$57,953,000 -21,026,000 | \$50,370,000 | \$49,680,000 |
| appropriation | 36,927,000 | 50,370,000 | 49,680,000 |
| Offsetting collections | 9,093,000 | 9,100,000 | 9,300,000 |
| Subtotal, adjusted budget authority gross) | 46,020,000 | 59,470,000 | 58,980,000 |
| Unobligated balance start of Year | 1,459,000 | 1,436,000 | 0 |
| Adjustment | | -880,000 | |
| Recovery of prior-year obligations | 0 | 400,000 | 0 |
| Unobligated balance, end of year | 1,436,000 | 0 | 0 |
| Total, gross obligations | \$46,268,000 | \$60,426,000 | \$58,980,000 |

SUMMARY OF CHANGES

| FY 2003 Estimated Appropriation | \$50,370,000 |
|---------------------------------|--------------|
| (Gross Obligations) | 60,426,000 |
| | |
| FY 2004 Estimate | 49,680,000 |
| (Obligations) | 58,980,000 |
| Net change | -690,000 |
| (Obligations) | -1,446,000 |
| | |

| Decreases: | 2003 President's Budget Base | Change from Base |
|---|---------------------------------|------------------|
| A. Built-in: | | |
| 1. Decrease due to lower child support collections estimated in FY 2003 | 35,370,000 | -690,000 |
| Total Decreases | | -\$690,000 |
| Net Change | | -\$690,000 |

Budget Authority by Activity

| | 2002 <u>Actual</u> | 2003 President's <u>Budget</u> | 2004 <u>Estimate</u> |
|-----------------------------------|-----------------------|--------------------------------------|-------------------------|
| Training and Technical Assistance | \$12,318,000 | \$11,790,000 | \$11,560,000 |
| Federal Parent Locator Service | 24,609,000 | 23,580,000 | 23,120,000 |
| Child Welfare Study ¹ | 0 | 0 | 0 |
| Welfare Research ¹ | 0 | 15,000,000 | 15,000,000 |
| Total, Budget Authority | \$36,927,000 | \$50,370,000 | \$49,680,000 |

¹ Amounts for FY 2002 were rescinded and reappropriated in the discretionary side of the budget.

Budget Authority by Object

| | 2003 President's <u>Budget</u> | 2004 <u>Estimate</u> | Increase or Decrease |
|---|--------------------------------------|-------------------------|----------------------------|
| Travel and transportation of persons | 1,068,000 | 961,000 | (107,000) |
| Transportation of things | 15,000 | 15,000 | - |
| Rental payments to GSA | 674,000 | 674,000 | - |
| Communications, utilities and misc | 10,000 | 10,000 | - |
| Printing and reproduction | 107,000 | 107,000 | - |
| Consulting services | 14,506,000 | 14,406,000 | (100,000) |
| Other services. | 681,000 | 681,000 | - |
| Purchases of goods and services from government accounts. | 21,656,000 | 21,309,000 | (347,000) |
| Supplies and materials | 498,000 | 450,000 | (48,000) |
| Equipment | 874,000 | 786,000 | (88,000) |
| Grants, subsidies and contributions | 10,281,000 | 10,281,000 | |
| Total, budget authority by object class | 50,370,000 | 49,680,000 | (690,000) |
| Total, obligations ¹ | 60,426,000 | 58,980,000 | (1,446,000) |

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¹ Obligations include fees offset from the States to repay costs associated with offset notice preparation and Federal Parent Locator Service and fees from other federal agencies to repay costs associated with the Federal Parent Locator Services. FY 2003 also includes unobligated funds.

Authorizing Legislation

| | 2003 Amount Authorized | 2003 President's Budget | 2004 Amount Authorized | 2004 Estimate |
|--|------------------------------|-------------------------------|------------------------------|------------------|
| 1. Training and Technical Assistance: Section 452(j) of the Social Security Act ¹ | | \$11,790,000 | Indefinite | \$11,560,000 |
| 2. Federal Paren Locator Service: Section 453(o of the Social Security Act ² | | 23,580,000 | Indefinite | 23,120,000 |
| 3. Child Welfare Study: Section 429 A of the Social Securit Act | 1 | 0 | 0 | 0 |
| 4. Welfare Research: Section 413 (Hof the Social Security Act | n) 15,000,000 | 15,000,000 | 15,000,000 | 15,000,000 |
| Total Appropriation | Indefinite | \$50,370,000 | Indefinite | \$49,680,000 |

¹ The amount authorized and appropriated is equal to 1 percent of the total amount paid to the federal government for its share of child support collections for the preceding year.

² The amount authorized and appropriated is equal to 2 percent of the total amount paid to the federal government for its share of child support collections for the preceding year.

APPROPRIATIONS HISTORY TABLE

| Fiscal Year | Appropriation |
|-------------|----------------------|
| 1996 | 36,711,000 |
| 1997 | 59,548,000 |
| Rescission | (21,000,000) |
| 1998 | 76,440,000 |
| Rescission | (21,000,000) |
| 1999 | 72,816,000 |
| Rescission | (21,000,000) |
| 2000 | 59,992,000 |
| Rescission | (21,000,000) |
| 2001 | 60,627,000 |
| Rescission | (21,000,000) |
| 2002 | 57,953,000 |
| Rescission | (21,026,000) |
| 2003 | 50,370,000 |
| 2004 | 49,680,000 |

Justification

| | 2002 | 2003 President's | 2004 | Increase Or |
|----------------------|----------------|---------------------|----------------|----------------|
| | Actual | Budget | Estimate | Decrease |
| Training and | | | | |
| Technical Assistance | \$12,318,000 | \$11,790,000 | \$11,560,000 | -\$230,000 |
| [obligations] | [12,095,000] | [12,391,000] | [11,560,000] | [-831,000] |
| Federal Parent | | | | |
| Locator Service | 24,609,000 | 23,580,000 | 23,120,000 | -460,000 |
| [obligations] | [34,173,000] | [33,035,000] | [32,420,000] | [-615,000] |
| Welfare Research | 0 | 15,000,000 | 15,000,000 | 0 |
| Total, net budget | | | | |
| authority | \$36,927,000 | \$50,370,000 | \$49,680,000 | -690,000 |
| [Total, obligations] | [\$46,268,000] | [\$60,426,000] | [\$58,980,000] | [-\$1,446,000] |

General Statement

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L. 104-193) authorizes and appropriates funds for welfare research and technical support for States implementing welfare reform. In addition, the Balanced Budget Act of 1997 (P.L. 105-33) authorizes and appropriates funds for welfare research.

The following activities are supported:

- Training and Technical Assistance to support the dissemination of information and technical assistance to the States on child support enforcement activities. It is supported by an amount equal to one percent of the amount paid to the federal government for its share of child support collections during the immediately preceding fiscal year.
- Federal Parent Locator Service to assist States in locating non-custodial parents. It is supported by an amount equal to two percent of the amount paid to the federal government for its share of child support collections during the immediately preceding fiscal year.
- Welfare Research to conduct research and demonstrations relating to State welfare reform efforts. The budget request includes pending FY 2003 reauthorization of these funds.

Purpose and Method of Operation

Section 345 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 includes two provisions which target funding to the Department to strengthen the federal government's capacity to influence the effectiveness of the child support enforcement program.

The first provision, earmarking an amount equivalent to one percent of the federal share of child support collections in the prior year, has a two-fold purpose: to cover the Department's costs in providing technical assistance to States (including technical assistance related to State automated systems), training of State and federal staff, staffing studies, information dissemination and related activities; and, to support research, demonstration, and special projects of regional or national significance relating to the operation of State child support programs. These activities are key to successful State outcomes in implementing welfare reform and attaining the anticipated benefits of the statute. Amounts under this provision are available until expended.

The second, pertaining to an amount equal to two percent of the federal share of child support collections in the prior year, is directed to cover the Department's costs in operating the Federal Parent Locator Service to the extent that these costs are not recovered through fees. Under welfare reform the mission and scope of the Federal Parent Locator Service was significantly expanded to add two new components--a Federal Child Support Case Registry and a National Directory of New Hires. This expansion has had a significant impact on the program's ability to collect support in interstate child support cases. Interstate cases comprise about one-third of the caseload and are among the hardest for States to work. Amounts under this provision are available on an annual basis.

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 also includes funding for welfare reform research. Specifically, funding is authorized for the cost of conducting research; the cost of developing and evaluating innovative approaches for reducing welfare dependency and increasing the well-being of minor children; the federal share of any State-initiated study; the operation and evaluation of demonstrations that were in effect under section 1115 as of September 30, 1995. The FY 2003 President's budget includes reauthorization of PRWORA and also reflects funding for Child Welfare research activities within the TANF Research, Demonstration and Technical Assistance Activities budget request.

Resource and Program Data

CSE Training and Technical Assistance (Obligations)

| | 2002 | 2003 President's | 2004 |
|-------------------------------|--------------|---------------------|--------------|
| | Actual | Budget | Estimate |
| Resource Data: | | | |
| Service Grants: | | | |
| Formula | | | |
| Discretionary | | | |
| Research/Evaluation | | | |
| Demonstration/Development | | | |
| Training/Technical Assistance | \$6,538,000 | \$6,356,000 | \$5,385,000 |
| Program Support ¹ | 5,557,000 | 6,035,000 | 6,175,000 |
| Total, Resources | \$12,095,000 | \$12,391,000 | \$11,560,000 |
| Program Data: | | | |
| Number of Grants | | 8 | 8 |
| New Starts: | | | |
| # | | 8 | 8 |
| \$ | | \$1,500,000 | \$1,500,000 |
| Continuations: | | | |
| # | | | |
| \$ | | | |
| Contracts: | | | |
| # | 10 | 10 | 10 |
| \$ | \$2,566,000 | \$2,589,000 | \$2,450,000 |
| Interagency Agreements: | | | |
| # | 8 | 8 | 8 |
| \$ | \$1,316,000 | \$1,316,000 | \$1,000,000 |

¹ Includes funding for information technology, salaries/benefits and associated overhead costs.

Resource and Program Data CSE Federal Parent Locator Services (Obligations)

| | 2002 | 2003 President's | 2004 |
|-------------------------------|--------------|---------------------|--------------|
| D D (| Actual | Budget | Estimate |
| Resource Data: | | | |
| Service Grants: | | | |
| Formula | | | |
| Discretionary | | | |
| Research/Evaluation | | | |
| Demonstration/Development | \$6,270,000 | \$7,084,000 | \$7,000,000 |
| Training/Technical Assistance | | | |
| Program Support ¹ | 27,903,000 | 25,951,000 | 25,420,000 |
| Total, Resources | \$34,173,000 | \$33,035,000 | \$32,420,000 |
| Program Data: | | | |
| Number of Grants | | 4 | 4 |
| New Starts: | | | |
| # | | 4 | 4 |
| \$ | | \$814,000 | \$800,000 |
| Continuations: | | | |
| # | | | |
| \$ | | | |
| Contracts: | | | |
| # | 4 | 4 | 4 |
| \$ | \$23,129,000 | \$22,050,000 | \$21,000,000 |
| Interagency Agreements: | | | |
| # | 6 | 5 | 5 |
| \$ | \$4,755,000 | \$4,534,000 | \$4,500,000 |

¹ Includes funding for information technology, salaries/benefits and associated overhead, program development, modernization, enhancements, and maintenance costs.

Resource and Program Data Welfare Research

| | 2002 | 2003 President's | 2004 |
|-------------------------------|--------|---------------------|--------------|
| | Actual | Budget | Estimate |
| Resource Data: | | | |
| Service Grants: | | | |
| Formula | | | |
| Discretionary | | | |
| Research/Evaluation | | \$11,000,000 | \$11,000,000 |
| Demonstration/Development | | 3,000,000 | 3,000,000 |
| Training/Technical Assistance | | | |
| Program Support ¹ | | 1,000,000 | 1,000,000 |
| Total, Resources | | \$15,000,000 | \$15,000,000 |
| Program Data: | | | |
| Number of Grants | | 40 | 40 |
| New Starts: | | | |
| # | | 10 | 10 |
| \$ | | \$2,000,000 | \$2,000,000 |
| Continuations: | | | |
| # | | 20 | 20 |
| \$ | | \$6,000,000 | \$6,000,000 |
| Contracts: | | | |
| # | | 8 | 8 |
| \$ | | \$4,000,000 | \$4,000,000 |
| Interagency Agreements: | | | |
| # | | 5 | 5 |
| \$ | | \$2,000,000 | \$2,000,000 |

¹ Includes funding for information technology and administrative fees.