DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

Payments to States for Child Support Enforcement and Family Support Programs

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PAYMENTS TO STATES FOR CHILD SUPPORT ENFORCEMENT AND FAMILY SUPPORT PROGRAMS

For making payments to States or other non-Federal entities under titles I, IV-D, X, XI, XIV, and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. ch. 9), [\$2,936,800,000] *\$3,292,970,000*, to remain available until expended; and for such purposes for the first quarter of fiscal year [2004, \$1,100,000,000] *2005, \$1,200,000,000*, to remain available until expended.

For making payments to each State for carrying out the program of Aid to Families with Dependent Children under title IV-A of the Social Security Act before the effective date of the program of Temporary Assistance to Needy Families (TANF) with respect to such State, such sums as may be necessary: *Provided*, That the sum of the amounts available to a State with respect to expenditures under such title IV-A in fiscal year 1997 under this appropriation and under such title IV-A as amended by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 shall not exceed the limitations under section 116(b) of such Act.

For making, after May 31 of the current fiscal year, payments to States or other non-Federal entities under titles I, IV-D, X, XI, XIV, and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. ch. 9), for the last 3 months of the current fiscal year for unanticipated costs, incurred for the current fiscal year, such sums as may be necessary.

Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 2003, as proposed by the FY 2003 President's Budget

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Administration for Children and Families

Payments to States for Child Support Enforcement and Family Support Programs

Amounts Available for Obligation

	2002 <u>Actual</u>	2003 President's <u>Budget</u>	2004 <u>Estimate</u>
Appropriation: Current Year	\$2,447,800,000	\$2,936,800,000	\$3,245,970,000
Advance	1,000,000,000	1,100,000,000	1,100,000,000
Indefinite	398,718,000	0	0
Subtotal, net budget authority	3,846,518,000	4,036,800,000	4,345,970,000
Offsetting collections	157,452,000	189,454,000	179,300,000
Subtotal, gross budget authority	4,003,970,000	4,226,254,000	4,525,270,000
Unobligated balance start of year	88,513,000	253,000	0
Recovery of prior year obligations	0	0	0
Unobligated balance end of year	253,000	0	0
Total Obligations	\$4,092,230,000	\$4,226,507,000	\$4,525,270,000

SUMMARY OF CHANGES

FY 2003 President's Budget Request	
Total estimated budget authority	\$4,226,254,000
(Obligations)	4,226,507,000
FY 2004 Estimate	4,525,270,000
(Obligations)	4,525,270,000
Net change	+299,016,000
(Obligations)	+298,763,000

Increases:	2003 President's <u>Budget Base</u>	<u>Change from Base</u>
Built-in:		
Increase in Child Support Enforcement Administrative costs	\$3,711,353,000	+\$372,917,000
Increase due to reduction of unobligated balances carried forward	253,000	+253,000
Program:		
Increase in Access and Visitation Grants to States	10,000,000	+2,000,000
Total Increases		+\$375,170,000
Decreases:		
Built-in:		
Decrease in amount available for incentive payments to States	461,000,000	-7,000,000
Program:		

Decrease in administrative costs due to legislative proposals	3,711,353,000	-49,000,000
Expiration of provision providing hold harmless payments to States	10,154,000	-10,154,000
Decrease in payments for prior-year claims for AFDC and related programs repealed by P.L. 104-193	10,000,000	-10,000,000
Total Decreases		<u>-76,154,000</u>
Net Change		<u>-\$299,016,000</u>

Budget Authority by Activity

(Obligations)

	2002 Actual	2003 President's <u>Budget</u>	2004 <u>Estimate</u>
CHILD SUPPORT ENFORCEMENT: State Child Surgest	Actuar	Dudger	Estimate
State Child Support Administrative costs	\$3,481,336,000	\$3,711,353,000	\$4,035,270,000
Federal Incentive Payments to States	450,000,000	461,000,000	454,000,000
Hold Harmless Payments to States	0	10,154,000	0
Access and Visitation Grants	10,000,000	<u>10,000,000</u>	12,000,000
Subtotal, Child Support Enforcement	3,941,336,000	4,192,507,000	4,501,270,000
OTHER PROGRAMS Payments to Territories – Adults	23,000,000	23,000,000	23,000,000
Repatriation	834,000	<u>1,000,000</u>	<u>1,000,000</u>
Subtotal, Other Programs	23,834,000	24,000,000	24,000,000
PRIOR-YEAR AFDC AND RELATED PAYMENTS: AFDC/EA payments	124,008,000	10,000,000	0
State and Local Welfare Administration	<u>3,052,000</u>	<u>0</u>	<u>0</u>
Subtotal, AFDC Programs	127,060,000	10,000,000	0
Total Obligations	\$4,092,230,000	\$4,226,507,000	\$4,525,270,000

Budget Authority by Object (Obligations)

	2003 President's <u>Budget</u>	2004 <u>Estimate</u>	Increase or <u>Decrease</u>
Grants, subsidies and contributions	\$4,226,507,000	\$4,525,270,000	+\$298,763,000
Total obligations	\$4,226,507,000	\$4,525,270,000	+\$298,763,000

ADMINISTRATION FOR CHILDREN AND FAMILIES

Payments to States for Child Support Enforcement and Family Support Programs

SIGNIFICANT ITEMS IN HOUSE, SENATE AND CONFERENCE APPROPRIATIONS COMMITTEE REPORTS

The following section represents FY 2003 Congressional requirements for reports and significant items derived from Senate Report 107-216 (Labor, Health and Human Services and Education). These actions discussed below are contingent on inclusion of similar language and funding in the final FY 2003 appropriation and related reports. Additional items may be transmitted at a later date as a result of the final Conference report.

2003 Senate Committee Report Language

Item

[State information technology consortium] The Committee four years ago encouraged ACF to work with the State information technology consortium in an effort to help States with the difficult task of streamlining service delivery, while also meeting TANF record keeping and reporting requirements. The Committee is pleased to learn that this effort is progressing and that States and ACF are now able to share systems information on TANF, child support enforcement, child welfare and child care activities. The Committee understands that plans are now underway to put in place web-based technology that permits communications and interface within States, across State borders, and between ACF and States. Accordingly, the Committee urges ACF to expand its efforts with the State information technology consortium in fiscal year 2003. Similarly, the Committee is pleased to note that child support collections on behalf of families continue to grow. When combined with other income, child support collections passed through to TANF families can provide the boost needed to help a family attain self-sufficiency. To aid in this objective, the Committee urges CSE to implement the next phase of an effort launched last year in conjunction with the State information technology consortium. The Committee remains convinced that States are in a position to best determines how to remove current barriers to child support collections and to improve the flow of information between agencies and the court system.

Action Taken or to be Taken

In FY 2002, OCSE contracted with State Information Technology Consortium (SITC) to help child support enforcement efforts by improving coordination and the flow of data between State IV-D Agencies, tribal organizations and State Courts. These joint efforts with SITC included: researching and collecting best practices from State IV-D agencies in the area of internet and web-based customer service capabilities, developing a best practices training curriculum and resource CD-ROM in the area of web-based customer service for child support clients, and conducting four training sessions on Child Support web development which were held throughout the United States. Ongoing activities in 2003 include a training session in Dallas, Texas in January 2003, and another training session in Seattle, Washington in March 2003. Another effort involved the establishment and facilitation of a Tribal CSE Systems workgroup, and an interstate workgroup on tribal and State child support agency intergovernmental cooperation. A feasibility study for a data and document exchange capability between the State child support agencies and their court systems is underway and SITC will provide support at the National Judicial symposium on Children, Courts and the Child Support Enforcement program. SITC has also provided research and analysis support for Child Support Enforcement Automated systems reviews, and support for an Interstate workgroup on interagency data access. OCSE plans to implement the next steps in these efforts in FY 2003.

	2003 Amount <u>Authorized</u>	2003 President's <u>Budget</u>	2004 Amount <u>Authorized</u>	2004 Budget <u>Request</u>
Payments to States for Child Support Enforcement and Family Support Programs: Titles I, IV-A and -D, X, XI, XIV and XVI of the Social Security Act and the Act of July 5, 1960 (Public Law 86- 571)				
Total Appropriation, Net budget authority	Indefinite ¹	\$4,036,800,000	Indefinite ¹	\$4,345,970,000

Authorizing Legislation

¹ Generally, indefinite authority is authorized for this account; however, there are specific authorizations for a few of the programs covered by this appropriation:

[•] Section 1108(a) of the Social Security Act provides for a limitation on payment to Puerto Rico, Guam and the Virgin Islands under titles I, X, XIV, XVI, parts A and E of title IV and subsection 1108(b)(Matching grants). The limitations were established by P.L. 104-193 and most recently amended by Section 5512 of P.L. 105-33, are as follows: \$107,255,000 for Puerto Rico, \$3,554,000 for the Virgin Islands \$4,686,000 for Guam, and \$1,000,000 for American Samoa. The limitations do not apply however to the Bonus to Reward the Decrease in Illegitimacy, the Bonus to Reward High Performance States, or Loans for State Welfare Programs.

[•] Section 1113 of the Social Security Act provides for a \$1,000,000 limitation on funds paid to repatriated U.S. citizens and dependents that return because of destitution, illness or international crisis.

[•] Access and Visitation Grants are authorized by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L.104-193) for \$10,000,000 for each fiscal year.

APPROPRIATIONS HISTORY TABLE

<u>Year</u>	Budget Estimate <u>to Congress</u>	House <u>Allowance</u>	Senate <u>Allowance</u>	<u>Appropriation</u>
1994	\$15,915,966,000	\$15,915,966,000	\$15,915,966,000	\$15,915,966,000
1995	16,961,788,000	16,961,788,000	16,961,788,000	16,961,788,000
1996	18,014,307,000	18,014,307,000	18,014,307,000	18,014,307,000
1997	18,101,000,000	18,101,000,000	18,101,000,000	6,958,000,000 ⁴
1998	607,000,000	607,000,000	607,000,000	607,000,000 ⁵
1999	2,648,794,000	2,648,794,000	2,648,794,000	2,648,794,000 ⁶
2000	750,000,000	750,000,000	750,000,000	1,010,248,000 ⁷
2001	3,091,800,000	3,091,800,000	3,091,800,000	3,091,800,000
2002	3,447,800,000	3,447,800,000	3,447,800,000	3,846,518,000 ⁸
2003	4,036,800,000 ¹			
2004	4,345,970,000 ²			
2005	1,200,000,000 ³			

¹ Amount requested to finance estimated obligations including \$1,100,000,000 advance appropriation.

² Amount requested to finance estimated obligations including \$1,100,000,000 advance appropriation.

³ Requested advance for first quarter.

⁴ Sum of the FY 97 advance appropriation of \$4,800,000,000 and the FY 97 appropriation for child support enforcement of \$2,158,000,000 due to the enactment of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 creating TANF.

⁵ Advance appropriation only. Due to the unobligated balance carryover from FY 97 to FY 98 and the advance appropriation for the first quarter, an appropriation was not needed to finance obligations.

⁶ Amount appropriated consisting of the \$660,000,000 advance appropriation and the appropriated amount of

^{\$1,988,794,000.} ⁷ The first three columns include the advance appropriation only. The last column includes \$260,248,000 in indefinite authority used to finance obligations.

⁸ The last column includes \$398,718,000 in indefinite authority used to finance obligations.

	2002 Actual	2003 President's Budget	2004 Estimate	Increase or Decrease
<u>Child Support</u> <u>Enforcement:</u>		-		
State Child Support Administrative Costs	\$3,481,336,000	\$3,711,353,000	\$4,035,270,000	+\$323,917,000
Federal Incentive Payments to States	450,000,000	461,000,000	454,000,000	-7,000,000
Hold Harmless Payments to States	0	10,154,000	0	-10,154,000
Access and Visitation	<u>10,000,000</u>	<u>10,000,000</u>	<u>12,000,000</u>	+2,000,000
Subtotal, CSE	3,941,336,000	4,192,507,000	4,501,270,000	+308,763,000
Other Programs:				
Payments to territories	23,000,000	23,000,000	23,000,000	0
Repatriation	834,000	<u>1,000,000</u>	<u>1,000,000</u>	<u>0</u>
Subtotal, other programs	23,834,000	24,000,000	24,000,000	0
Prior Year AFDC & Related Payments:				
AFDC Benefits Payments	124,008,000	10,000,000	0	-10,000,000
AFDC Administration	3,052,000	<u>0</u>	<u>0</u>	<u>0</u>
Subtotal, Prior Year AFDC	127,060,000	10,000,000	0	-10,000,000
Total Gross Obligations	4,092,230,000	4,226,507,000	4,525,270,000	+298,763,000
Spending authority from Offsetting Collections ¹	<u>-157,452,000</u>	<u>-189,454,000</u>	<u>-179,300,000</u>	<u>-10,154,000</u>
Total Net Obligations	\$3,934,778,000	\$4,037,053,000	\$4,345,970,000	+\$308,917,00

<u>Justification</u> (Obligations)

¹ State alternative systems penalties paid by check instead of grant offset. Penalties are used to offset budget authority required to pay grants.

Administration for Children and Families Justification of Estimates for Appropriations Committees

General Statement

The Payments to States for Child Support Enforcement and Family Support Programs support State-administered programs of financial assistance and supportive services for low-income families to promote their economic security and self-sufficiency. In FY 2004 four programs will be funded:

- State administrative expenses for Child Support Enforcement;
- Access and Visitation grants to enable States and tribes to establish and administer programs to support and facilitate non-custodial parents' access to and visitation of their children;
- Payments for adult-only benefits under assistance programs for the aged, blind and disabled residents of Guam, Puerto Rico, the Virgin Islands, and American Samoa; and
- Repatriation of American citizens and dependents returned from foreign countries as a result of illness, destitution, war or other crisis, who need temporary cash and services.

Legislation will be proposed under the Child Support Enforcement Program to enhance and expand the existing automated enforcement infrastructure at the federal and State level and increase support collected on behalf of children and families. Proceeds from insurance settlements and gaming winnings will be subject to intercept for past due support; a loophole will be closed to allow garnishment of longshoremen's benefits; and, the process for freezing and seizing assets in multi-state financial institutions will be simplified at the federal level. When combined with the opportunities to increase child support collections outlined in the President's FY 2003 budget (expanded passport denial, offset of certain Social Security benefits and mandatory review and adjustment of support orders) and the FY 2003 framework proposed for directing more of the support collected to children and families, over \$1 billion in increased support will be realized over five years as a result of the President's FY 2004 budget.

The budget also recognizes that healthy families need more than financial support alone and increases resources for Access and Visitation Programs to support and facilitate non-custodial parents' access to and visitation of their children.

Finally, legislation will be proposed to make technical changes to the program including changes to remove certain statutory impediments to effective tribal child support enforcement programs.

Effects of Proposed Legislation

The President's FY 2004 Budget request of \$4.346 billion reflects current law of \$4.393 billion adjusted by -\$.047 billion assuming Congressional action on proposed legislation as follows:

• Federal Seizure of Accounts in Multi-State Financial Institutions (MSFIDM)

Description: This proposal would provide federal authority to freeze and seize assets in accounts held in multi-state financial institutions to satisfy child support obligations. This new enforcement tool would result in an estimated \$528 million additional collections to families over five years.

• Require Intercept of Gaming Proceeds

Description: This proposal would require States and tribal CSE programs to intercept gaming winnings. When gambling winners meet the threshold for IRS reporting, gaming establishments will be required to check a secure web site and offset any owed child support from winnings. Gaming establishments would be authorized to retain up to two percent of the offset amount to recoup their operational costs. This new enforcement tool would result in an estimated \$709 million additional collections to families over five years.

• Provide for Garnishment of Longshore and Harbor Worker's Compensation Benefits

Description: This proposal would expand the federal garnishment authority for child support debts to be collected through withholding of federal benefits paid for persons working in shipyards, docks and ships. This new enforcement tool would result in an estimated \$86 million additional collections to families over five years.

• FPLS Access to Insurance Settlement Databases

Description: This proposal would expand the Federal Parent Locator Service to allow matches with pending insurance claims and settlement databases in order to assist States in identifying claimants who owe past-due support. This new enforcement tool would result in an estimated \$101 million additional collections to families over five years.

• Increased Funding for Access and Visitation State Grant Program

Description: This proposal would gradually increase the current funding of \$10 million for these grants to \$20 million by FY 2007 and direct a portion of the increase to tribes operating child support programs under title IV-D of the Act. It is estimated that State and tribal efforts as the result of these additional grants could provide \$14 million in new collections to families over five years.

• Direct Access for Indian Tribes to the Federal Income Tax Refund Offset Program and the Federal FPLS

Description: This proposal would allow tribes receiving direct federal child support grants access to federal enforcement and location systems critical to the effective operation of the child support program. It is estimated that this access could result in \$101 million in additional collections to tribal families over five years.

These legislative proposals build on the legislative base established under welfare reform and expanded under the <u>President's FY 2003 budget</u>.

CHILD SUPPORT ENFORCEMENT

Authorizing Legislation – Title IV-D of the Social Security Act, as amended.

	2003 2002 President's Actual Budget		President's 2004	
State Child Support Administrative Costs	\$3,481,336,000	\$3,711,353,000	\$4,035,270,000	+323,917,000
Federal Incentive Payments to States	450,000,000	461,000,000	454,000,000	-7,000,000
Hold Harmless Payments to States ¹	0	10,154,000	0	-10,154,000
Access and Visitation Grants	10,000,000	<u>10,000,000</u>	12,000,000	+2,000,000
Total Obligations	\$3,941,336,000	\$4,192,507,000	\$4,501,270,000	+\$308,763,000

2004 Authorization....Such sums.

Purpose and Method of Operation

Child Support Enforcement

The Child Support Enforcement program (CSE) is a federal/State effort to foster family responsibility and promote self-sufficiency by ensuring that both parents support children financially and emotionally. It reduces the need for public assistance and its cost to the taxpayers. CSE agencies locate non-custodial parents, establish paternity when necessary, and establish and enforce orders for support. CSE services are available to all people with custody of a child who has a parent living outside of the home.

The Administration for Children and Families' (ACF) strategic goal of increasing economic independence and productivity for families is dependent upon a strategy of increasing income through the enforcement of child support.

¹ The Hold Harmless provision was enacted, in the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), to provide that the Federal government would make up the difference if the State share of Temporary Assistance for Needy Families (TANF) collections falls below their FY 95 levels. The Foster Care Independence Act (P.L.106-169) narrowed these payments for FY 1999 and FY 2000 and repealed them effective October 1, 2001. The final payment for FY 2001 was made during FY 2003.

The program strengthens families by helping children get the support they are owed from non-custodial parents. By securing support from non-custodial parents on a consistent and continuing basis, families may avoid the need for publicly funded assistance, thus reducing government spending. In non-TANF cases, child support collections are forwarded to the custodial family. Applicants for TANF assign their rights to support payments to the State as a condition of receipt of assistance. Child support collections in TANF cases are shared between the State and federal governments, reducing taxpayer costs. Some States choose to pass through a portion of a TANF family's child support collections to the family and disregard these payments in determining eligibility or amount of assistance. A portion of the federal share of child support collections is paid to the States as incentive payments. Incentive payments are based on State performance in paternity establishment, order establishment, collection of current support and arrears in addition to cost effectiveness.

The federal government provides funding in several ways: a 66 percent match rate for general State administrative costs; a 90 percent match rate for paternity testing; and funding of incentive payments (\$454 million for FY 2004).

Access and Visitation Grants

This grant program was created by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA). Funding began in FY 1997 with a capped entitlement of \$10 million. Every Governor has designated a State agency that will use these grant funds to establish and administer programs to support and facilitate non-custodial parents' access to and visitation of their children. Activities which may be funded include: mediation (both voluntary and mandatory), counseling, education, development of parenting plans, visitation enforcement (including monitoring, supervision and neutral drop-off and pick-up), and development of guidelines for visitation and alternative custody arrangements. The funding is separate from funding for federal and State administration of the Child Support Enforcement program.

Rationale for the Budget Request

The Child Support Enforcement program collected \$20 billion in FY 2002, serving an estimated 17.1 million-child support cases. Since the creation of the Child Support Enforcement program, child support collections within the program have grown annually. States have increased collections by using a wide variety of approaches such as income withholding, offset of income tax refunds, support guidelines and reporting to credit bureaus. In addition, States are beginning to reap the benefits of the tools provided by PRWORA.

- The government collected a record \$1.6 billion in overdue child support from federal income tax refunds for tax year 2001. More than 2.2 million families benefited from these collections.
- A program to match a list of delinquent parents with financial institution records found over 1.4 million accounts belonging to more than 854,000 delinquent non-custodial parents nationwide with a value in excess of \$3.2 billion.

- The number of paternities established or acknowledged was almost 1.6 million in FY 2001. Of these, over 791,000 were established through in-hospital acknowledgement programs.
- Voluntary State reports indicate that the Passport Denial program resulted in collections of over \$4.6 million in lump sum child support payments in FY 2001.
- Using the expanded Federal Parent Locator Services, OCSE was able to provide States information on over four million non-custodial parents and putative fathers.

ACF will measure the CSE program's success using the outcome measures, which are part of the new incentive system to gauge the achievement of the goals and objectives of the National CSE Strategic Plan. The measures for FY 2004 are:

- The paternity establishment percentage will increase from 98 percent to 99 percent from FY 2003 to FY 2004 This measure directly indicates achievement of the performance target by comparing paternities established during the fiscal year with the number of non-marital births during the preceding fiscal year. The rate above includes paternities established by the IV-D program and paternities established by hospital-based programs.
- The child support order establishment rate will be 70 percent for FY 2004 A support order is needed to collect child support. This measure directly indicates achievement of the performance target by comparing the number of IV-D cases with support orders with the number of IV-D cases. With the establishment of new reporting requirements the caseload data has come into alignment and no longer reflects double counting of cases that fall into more than one category. Hence, our goal has been adjusted to reflect a more accurate case and order count.
- The collection rate for current support will be 60 percent for FY 2004 This measure, which is a proxy for the regular and timely payment of support, directly indicates achievement of the performance target by comparing total dollars collected for current support in IV-D cases with total dollars owed for current support in IV-D cases.
- The percentage of cases with child support arrearages that pay some amount is projected to increase from the FY 2003 target of 56 percent to 60 percent in FY 2004 This measure directly indicates achievement of the performance target by comparing the total number of IV-D cases paying any amount toward arrears with the total number of IV-D cases with arrears due.
- The cost-effectiveness ratio (total dollars collected per \$1 of expenditures) will be adjusted to \$4.35 for FY 2004 This measure directly indicates achievement of the performance target by comparing total IV-D dollars collected by States with total IV-D dollars expended by States.

Impact of FY 2004 Legislative Proposals on Program and Families

The FY 2004 legislative proposals will increase the collections on behalf of families and as a result of the President's FY 2003 budget, direct more of this increased support collected to families. This will help move the program more towards a focus on families and away from the historic purpose of recoupment of federal and State outlays for welfare.

Proceeds from insurance settlements and gaming winnings will be subject to intercept for past due support; a loophole will be closed to allow garnishment of Longshoremen's benefits; and, the process for freezing and seizing assets in multi-state financial institutions will be simplified at the federal level. When combined with the opportunities to increase child support collections outlined in the President's FY 2003 budget (expanded passport denial, offset of certain Social Security benefits and mandatory review and adjustment of support orders) and the FY 2003 framework proposed for directing more of the support collected to children and families, \$2.6 billion in increased support to families will be realized over five years as a result of the President's FY 2004 budget.

The budget also recognizes that healthy families need more than financial support alone and increases resources for Access and Visitation Programs to support and facilitate non-custodial parents' access to and visitation of their children. States are serving a growing number of families with their access and visitation grants and "waiting lists" for services are growing. A portion of the increased amounts will be allocated to grants to tribes that have operated a Tribal Child Support Program for at least one year. This funding will not reduce the amount of funds available for State Access and Visitation programs.

Finally, legislation will be proposed to make technical changes to the program including changes to remove certain statutory impediments to effective tribal child support enforcement programs.

These changes build on pending child support enforcement legislation addressed in the President's FY 2003 budget to direct more support to families and increase collections as laid out above as well as charging a modest annual fee in certain cases with collections.

	(*				
	2002 <u>Actual</u>	2003 President's <u>Budget</u>	2004 <u>Estimate</u>	Increase Or <u>Decrease</u>	
Total Collections Distributed to:					
Families	17,879	19,350	20,875	1,525	
TANF Program	2,080	2,035	2,078	43	
FC Program	49	52	54	2	
Total	20,008	21,437	23,007	1,570	
Distributed to TANF /FC Program:					
Federal Share	1,179	1,156	1,181	25	
State Share	950	931	951	20	
Total	2,129	2,087	2,132	45	
Administrative Costs: (Obligations)					
Federal share	3,481	3,711	4,035	324	
State Share	1,751	1,875	2,021	146	
Total	5,232	5,586	6,056	470	
Incentive Payments To States	450	461	454	-7	
Program Costs: (Costs Minus Collections)					
Federal Costs	2,752	3,016	3,308	292	
State Costs	351	483	616	133	
Net Costs to Taxpayer	3,103	3,499	3,924	425	

Child Support Enforcement Collections and Costs (\$ in millions)

Resource and Program Data State Child Support Administrative Costs (Obligations)

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula	\$3,481,336,000	\$3,711,353,000	\$4,035,270,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$3,481,336,000	\$3,711,353,000	\$4,035,270,000
Program Data:			
Number of Grants	62	62	70
New Starts:			
#			8
\$			\$17,000,000
Continuations:			
#	62	62	62
\$	\$3,481,336,000	\$3,711,353,000	\$4,018,270,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula			
Incentive	\$450,000,000	\$461,000,000	\$454,000,000
Hold Harmless		10,154,000	
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$450,000,000	\$471,154,000	\$454,000,000
<u>Program Data</u> :			
Number of Grants	54	54	54
New Starts:			
#			
\$			
Continuations:			
#	54	54	54
\$	\$450,000,000	\$471,154,000	\$454,000,000
Contracts:			
#			
\$			

Resource and Program Data Federal Incentive and Hold Harmless Payments to States

Resource and Program Data Access and Visitation Grants

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula	\$10,000,000	\$10,000,000	\$12,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$10,000,000	\$10,000,000	\$12,000,000
Program Data:			
Number of Grants	54	54	62
New Starts:			
#			8
\$			\$250,000
Continuations:			
#	54	54	54
\$	\$10,000,000	\$10,000,000	\$11,750,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

FY 2004 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Federal Share of State and Local Administrative Costs (CFDA # 93.563)

r KUGKAWI: reuerai silan	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
	Actual	Tres. Duuget	Listimate	17 2005
Alabama	\$42,479,531	\$45,503,762	\$48,598,542	\$3,094,780
Alaska	17,708,684	18,969,412	20,259,551	1,290,139
Arizona	46,231,118	49,522,434	52,890,531	3,368,097
Arkansas	34,803,557	37,281,315	39,816,874	2,535,559
California	643,480,803	689,291,910	736,171,714	46,879,804
Colorado	44,459,192	47,624,360	50,863,366	3,239,006
Connecticut	54,298,184	58,163,816	62,119,627	3,955,811
Delaware	15,469,619	16,570,942	17,697,958	1,127,016
District of Columbia	3,183,731	3,410,389	3,642,335	231,946
Florida	172,713,121	185,009,027	197,591,775	12,582,748
Georgia	80,262,008	85,976,074	91,823,439	5,847,365
Hawaii	9,673,204	10,361,865	11,066,591	704,726
Idaho	16,679,586	17,867,050	19,082,216	1,215,166
Illinois	142,773,083	152,937,478	163,338,991	10,401,513
Indiana	50,402,043	53,990,298	57,662,262	3,671,964
Iowa	42,156,745	45,157,996	48,229,260	3,071,264
Kansas	44,068,912	47,206,295	50,416,868	3,210,573
Kentucky	50,815,848	54,433,563	58,135,674	3,702,111
Louisiana	43,684,618	46,794,642	49,977,218	3,182,576
Maine	17,661,307	18,918,662	20,205,350	1,286,688
Maryland	74,097,686	79,372,897	84,771,170	5,398,273
Massachusetts	58,572,435	62,742,362	67,009,567	4,267,205
Michigan	299,030,967	320,319,776	342,105,215	21,785,439
Minnesota	106,446,756	114,024,983	121,779,998	7,755,015
Mississippi	16,506,678	17,681,832	18,884,401	1,202,569
Missouri	70,449,491	75,464,977	80,597,467	5,132,490
Montana	9,821,643	10,520,872	11,236,413	715,541
Nebraska	36,372,427	38,961,877	41,611,734	2,649,857
Nevada	28,637,956	30,676,768	32,763,142	2,086,374
New Hampshire	14,636,211	15,678,202	16,744,500	1,066,298
New Jersey	137,732,346	147,537,878	157,572,156	10,034,278
New Mexico	30,207,216	32,357,748	34,558,448	2,200,700
New York	217,214,792	232,678,890	248,503,739	15,824,849
North Carolina	79,217,325	84,857,017	90,628,273	5,771,256
North Dakota	9,139,614	9,790,287	10,456,140	665,853
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Administration for Children and Families

Justification of Estimates for Appropriations Committees

Payments to States for Child Support Enforcement and Family Support

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	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
Ohio	304,021,054	325,665,120	347,814,105	22,148,985
Oklahoma	36,251,646	38,832,497	41,473,555	2,641,058
Oregon	40,441,915	43,321,082	46,267,416	2,946,334
Pennsylvania	140,172,505	150,151,758	160,363,809	10,212,051
Rhode Island	13,900,712	14,890,341	15,903,056	1,012,715
South Carolina	19,621,155	21,018,037	22,447,506	1,429,469
South Dakota	6,627,582	7,099,417	7,582,259	482,842
Tennessee	50,198,947	53,772,743	57,429,910	3,657,167
Texas	196,685,928	210,688,522	225,017,772	14,329,250
Utah	26,468,538	28,352,904	30,281,228	1,928,324
Vermont	6,143,808	6,581,202	7,028,800	447,598
Virginia	59,154,812	63,366,200	67,675,833	4,309,633
Washington	109,729,558	117,541,497	125,535,675	7,994,178
West Virginia	23,899,379	25,600,839	27,341,992	1,741,153
Wisconsin	60,764,149	65,090,110	69,516,989	4,426,879
Wyoming	7,509,046	8,043,635	8,590,695	547,060
Subtotal	3,862,679,171	4,137,673,560	4,419,083,105	281,409,545
Indian Tribes	6,133,178	11,700,000	34,800,000	23,100,000
Guam	4,032,022	4,319,072	4,612,819	293,747
Puerto Rico	23,383,775	25,048,528	26,752,117	1,703,589
Virgin Islands	3,515,557	3,765,840	4,021,959	256,119
Subtotal	37,064,532	44,833,440	70,186,895	25,353,455
Total States/Territories	3,899,743,703	4,182,507,000	4,489,270,000	306,763,000
ADJUSTMENTS:	31,592,297	0	0	0
Subtotal Adjustments	31,592,297	0	0	0
TOTAL RESOURCES	\$3,931,336,000	\$4,182,507,000	\$4,489,270,000	\$306,763,000

DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

FY 2004 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Access and Visitation (CFDA # 93.597)

PROGRAM: Access and visit	2002 2003			Difference
STATE/TERRITORY	Actual	Pres. Budget	2004 Estimate	+/- 2003
		8		,
Alabama	\$146,610	\$146,610	\$171,044	\$24,434
Alaska	100,000	100,000	120,000	20,000
Arizona	154,416	154,416	180,153	25,737
Arkansas	100,000	100,000	120,000	20,000
California	970,431	970,431	1,132,168	161,737
Colorado	119,443	119,443	139,351	19,908
Connecticut	100,000	100,000	120,000	20,000
Delaware	100,000	100,000	120,000	20,000
District of Columbia	100,000	100,000	120,000	20,000
Florida	485,954	485,954	566,946	80,992
Georgia	274,295	274,295	320,011	45,716
Hawaii	100,000	100,000	120,000	20,000
Idaho	100,000	100,000	120,000	20,000
Illinois	345,253	345,253	402,796	57,543
Indiana	182,299	182,299	212,682	30,383
Iowa	100,000	100,000	120,000	20,000
Kansas	100,000	100,000	120,000	20,000
Kentucky	121,519	121,519	141,772	20,253
Louisiana	170,393	170,393	198,792	28,399
Maine	100,000	100,000	120,000	20,000
Maryland	172,830	172,830	201,635	28,805
Massachusetts	172,640	172,640	201,413	28,773
Michigan	312,971	312,971	365,133	52,162
Minnesota	128,014	128,014	149,350	21,336
Mississippi	111,014	111,014	129,516	18,502
Missouri	174,425	174,425	203,496	29,071
Montana	100,000	100,000	120,000	20,000
Nebraska	100,000	100,000	120,000	20,000
Nevada	100,000	100,000	120,000	20,000
New Hampshire	100,000	100,000	120,000	20,000
New Jersey	214,698	214,698	250,481	35,783
New Mexico	100,000	100,000	120,000	20,000
New York	606,330	606,330	707,385	101,055
North Carolina	248,098	248,098	289,447	41,349
North Dakota	100,000	100,000	120,000	20,000
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Administration for Children and Families

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	2002	2003	2004	Difference
STATE/TERRITORY	Actual	Pres. Budget	Estimate	+/- 2003
Ohio	356,353	356,353	415,745	59,392
Oklahoma	105,956	105,956	123,616	17,660
Oregon	100,000	100,000	120,000	20,000
Pennsylvania	333,852	333,852	389,494	55,642
Rhode Island	100,000	100,000	120,000	20,000
South Carolina	138,905	138,905	162,056	23,151
South Dakota	100,000	100,000	120,000	20,000
Tennessee	179,100	179,100	208,949	29,849
Texas	621,404	621,404	724,972	103,568
Utah	100,000	100,000	120,000	20,000
Vermont	100,000	100,000	120,000	20,000
Virginia	203,537	203,537	237,460	33,923
Washington	172,933	172,933	201,755	28,822
West Virginia	100,000	100,000	120,000	20,000
Wisconsin	147,846	147,846	172,487	24,641
Wyoming	100,000	100,000	120,000	20,000
Subtotal	9,671,519	9,671,519	11,360,105	1,688,586
Tribes			250,000	250,000
Guam	100,000	100,000	120,000	20,000
Puerto Rico	128,481	128,481	149,895	21,414
Virgin Islands	100,000	100,000	120,000	20,000
Subtotal	328,481	328,481	639,895	311,414
Total States/Territories	10,000,000	10,000,000	12,000,000	2,000,000
TOTAL RESOURCES	\$10,000,000	\$10,000,000	\$12,000,000	\$2,000,000

OTHER PROGRAMS

Authorizing Legislation -- Titles I, X, XI, XIV and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. ch.9).

	2002 Actual	2003 President's Budget	2004 Estimate	Increase or Decrease
Territories – Adults	\$23,000,000	\$23,000,000	\$23,000,000	\$0
Repatriation	834,000	<u>1,000,000</u>	1,000,000	<u>0</u>
Subtotal, BA	23,834,000	24,000,000	24,000,000	0

Purpose and Method of Operation

Payments to Territories -- Adults (Aged, Blind and Disabled)

State maintenance assistance programs for the aged, blind and disabled were federalized under Title XVI of the Social Security Act as the Supplemental Security Income program on January l, 1974. A small residual program, however, remains for the residents of Puerto Rico, Guam, and the Virgin Islands. These grants are subject to spending limitations under Section 1108 of the Social Security Act. The limitations, which were established by P.L. 104 - 193 and most recently amended by P.L. 105-33, are: \$107,255,000 for Puerto Rico, \$4,686,000 for Guam, \$3,554,000 for the Virgin Islands, and \$1,000,000 for American Samoa.

Repatriation

This program provides assistance to U.S. citizens and their dependents returning from foreign countries who have been determined by the Department of State to be destitute, mentally ill or requiring emergency evacuation due to threatened armed conflict, civil strife or natural disasters. The authorizing statute, Section 1113 of the Social Security Act, sets the funding level for the repatriation program. Spending is entirely dependent upon external events, and is affected substantially by the extent of conflict and natural disasters abroad.

The repatriation program traditionally reimburses States directly for assistance provided by them to individual repatriates and for State administrative costs. In January 1997, the program entered into a cooperative agreement with a national, private organization for provision of some of the direct services for the destitute and mentally ill individuals. All individuals receiving assistance are expected to repay the cost of such assistance. These repatriate debts are collected by the Program Support Center, which is the HHS component charged with collecting debts owed by individuals.

Rationale for the Budget Request

Amounts requested for FY 2004 reflect the continued operation of these existing programs.

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:		8	
Service Grants:			
Formula	\$23,000,000	\$23,000,000	\$23,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$23,000,000	\$23,000,000	\$23,000,000
Program Data:			
Number of Grants	3	3	3
New Starts:			
#			
\$			
Continuations:			
#	3	3	3
\$	\$23,000,000	\$23,000,000	\$23,000,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

Resource and Program Data Payments to Territories – Adults (Aged, Blind, Disabled)

Resource and Program Data Repatriation

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula			
Discretionary	\$834,000	\$1,000,000	\$1,000,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$834,000	\$1,000,000	\$1,000,000
Program Data:			
Number of Grants	1	1	1
New Starts:			
#			
\$			
Continuations:			
#	1	1	1
\$	\$834,000	\$1,000,000	\$1,000,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

PRIOR YEAR AID TO FAMILIES WITH DEPENDENT CHILDREN (AFDC) AND RELATED PROGRAMS

	2002 Actual	2003 President's Budget	2004 Estimate	Increase or Decrease
AFDC benefit payments and Emergency Assistance	\$124,008,000	\$10,000,000	\$0	-\$10,000,000
State/Local Welfare Administration	<u>3,052,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total, BA	\$127,060,000	\$10,000,000	\$0	-\$10,000,000

Authorizing Legislation -- Title IV-A of the Social Security Act.

Rationale for the Budget Request

The FY 2004 estimate does not include payments for the AFDC and related programs. States had until August 21, 1998, to submit prior-year claims for expenditures incurred before the AFDC, EA and IV-A child care programs were repealed by PRWORA. The FY 2004 request includes appropriations language to provide authority to pay prior year claims in the event that disputed claims from prior years are not resolved during FY2003.

	2002 Actual	2003 President's Budget	2004 Estimate
Resource Data:			
Service Grants:			
Formula	\$124,008,000	\$10,000,000	
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical			
Program Support			
Total, Resources	\$124,008,000	\$10,000,000	
Program Data:			
Number of Grants	3	1	
New Starts:			
#			
\$			
Continuations:			
#	3	1	
\$	\$124,008,000	\$10,000,000	
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

Resource and Program Data Aid to Families with Dependent Children (AFDC) Benefit Payments

Resource and Program Data State and Local Welfare Administration

	2002	2003 President's	2004
Resource Data:	Actual	Budget	Estimate
Service Grants:			
Formula	\$3,052,000		
Discretionary	\$3,002,000		
Research/Evaluation			
Demonstration/Development			
Training/Technical			
Program Support			
Total, Resources	\$3,052,000		
	\$5,002,000		
Program Data:			
Number of Grants	1		
New Starts:			
#			
\$			
Continuations:			
#	1		
\$	\$3,052,000		
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			