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CENTRALIZED SERVICES IN TEREPAR BUILDINGS - GENERAL

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26-00-00 SCOPE

This part prescribes the methods by which the General Services Administration provides fur establishment of centralized services in GSA controlled Federal Buildings occupied by a number of executive agencies.

This chapter states general policies, guidelines, and procedures for the establishment of centualized services in multioccupant Federal buildings. It implements Buyesu of the Budget Circular No. A-68, "Establishment of centual supporting service facilities in headquarters and field office locations," dated august 28, 1964.

26-00-05 APPLICABILITY

The regulations in ttj.6 part • p?!!! would executive • gancice that occupy space In, or are prospective occupants of, multioccupant GSA controlled Federal buildings located in the United States. In appropriace circumstances, the centralized services provided pursuant to this part may be extended to agencies occupying nearby Federal buildings. For purposes of this part, reference to Federal buildings may be deemed to include, when appropriate, leased buildings under the control of GSA.

26-00-10 TERMINOLOGY

- A. Centralized services means those central supporting services and facilities provided to occupying agencies in Federal buildings in lieu of each agency providing the same services or facilities for its own use. It does not include such dommon buildings features as cafterias, blind stands, auditoriums, dumbwaiters, incinerators, loading plat forms, or similar facilities. Excluded, also, are interagency motor vehic le pools.
- B. Occupying agency means any Pederal agency assagned space in a building for which GSA has responsibility for the functions of operation and maintenance in addition to space assignment.

26-00-15 GSA POLICY

To the extent practicable, GSA will provide or arrange for the provision of contralized services whenever such services ensure increased efficiency and economy to the Government without hampering program activities or essential internal administration of the agencies to be nerved.

26-00-20 ECONOMIC FEASIBILITY OF CENTRALIZED SERVICES

A. Genera 1

GSA is currently providing various centralized services to Federal agencies in ouch fields as office and storage space, supplies and materials, communications, records management, and transportation services. Centralization of other supporting services or activities such as health units, printing and duplicating plants, use of training devices and facilities, and central facilities for receipt and dispatch of rail, is frequently feasible with rasult ingeconomies in personntl, equipment, and space. Opportunisties to effect economies through planned consolidation of such services occur particularly during the design stage of the construction of new Federal buildings.

B. Basis for Determining Economic Tensibility

- 1. Whenever possible, determination of the economic feasibility of a proposed centralised service shall be based upon standard data on the relationship of the size of the Federal building, the number of occupants, location, and other factors pertinent to the type of centralized service being considered.
- 2. In the abaenct of utandard data on which a determination of economic feasibility may be based, or where such data must be supplemented by additional factual information, a formal feasibility study will be made by GSA prior to a fin81 determination eo proceed with the furnishing of a centralized service. Generally, a formal feasibility study will be made only if provision of the proposed centralized service would involve the pooling of staff, equipment, and space which occupying agencies otherwise would be required to utilize in providing the service for themselves. Examples of centralized services which require formal studies include printing and duplicating plants, self-service stores, and similar facilities.
- 3. On the basis of experience under the centralized services program, GSA will develop criteria as to cost comparisons, production needs, building population, number of agencies involved, and other appropriate factors for consideration in determining the practicability of establishing various types of centralized services.

C: Data Requirements for Feasibility Studier

- 1. The data requirements for feasibility studies may vary from program to program, but shall be standard within any single program. Such data shall establish the costs resulting from provision of the service on a centralized basis as compared to the same service provided separately by each of the occupying agencies, including the colts of personnel assigned to provide the service, comparative space needs, equipment utilization, and any other pertinent factors.
- 2. Wherever feasible and appropriate, data will be obtained directly from the prospective occupying agencies, subject to necessary verification procedures. Suitable standard formats and necessary instructions for submission of data will be prescribed in applicable issuances.
- 3. Agencies required to submit data for 6 fassibility study will be furnished with copier of the prescribed reporting form6 and 8uch assistance 68 may be needed to assure their accurate and timely completion.

D. Scheduling Feasibility Studitc

The schedule of masibility; tudies will be coordinated by GSA with it8 construction, space maragement, and buildings management programs. Before initiating the study, the Administrator of General Services, or hie authorized designee, will give at least 30 dayr notict to the head of each agency that wuld be served by the proposed centralized facility. Such notice will contain an indication of the coot the time involved the general procedures to be followed in the study.

E. Designating Agency Representatives

The head of each agency receiving a GSA notice regarding a scheduled feasibility study will he requested to designate one or more officials at the location where the study will be made who may consult with authorized GSA representatives. Such information and assistance as is required or pertinent for an adequate review of the feasibility of the proposed centralized service shall be made available to GSA through the designated agency representative. The Division of General Services, OA will coordinate studies within the Dept rement.

F. Conduct of Feasibility Studies

An initial meeting of the representatives of prospective acupying agencies will be held to discuss the objectives and detailed procedures to be followed in the conduct of each feasibility study.

Arrangements will be made at this meeting for obtaining all necessary dato in accordance with subsection C. above.

GENERAL ADMINISTRATION

(26-0)0-20 continued)

G. Administrator's Determination

- of the feasibility study, whether provision of centreliaed service meets the criteria for increased economy, efficiency, end ervice, with due regard to the program end internal diministrative requirements of the agencies to be served. The Director of the Bureau of the Budget and the head of each agency affected will be divided of the Administrator's determination and of the reasons there for. Each determination to provide a centralized ervice hell include a formal report containing an explanation of the dventelee to be gained, a comparison of estimated annual costs between the proposed centralized operation and separate agency operations, and a tstemmnt of the date the centralized facility will be fully operational.
- 2. While formal appeals procedure is not prescribed, Bureau of the Budget Circular No. A-68 provides that any gency desiring to explain its inability to participate in the use of a centralized service may do so through letter to the Mrector of the Bureau of the Budget, with copy to the Administrator of Genera 1 Services.

?6-00-30 OPERATION OF THE CENTRALIZED FACILITY

- A. GSA will continually appraise the operation of the centralized facilities to ensure their continued justification in terms of economy and efficiency. Centralized =rvlcee provided pursuant to this regulation may be discontinued or curtailed if no actual savings or operating improvements ke realized after a minimum operating period of one year. Occupying genciee will be consulted regarding the timing of curtailment or discontinuance of any Centralized services and the heads of such , cncler notified at least 60 days in advance of such action.
- B. Where mutual agreement is 'reached, an agency other than GSA may be designated by the Administrator of General Servicer to administer a centralized service.
- C. Arrangements with regard to financing will conform to the special requirements of each type of centralized service and to existing law. Normally, reimbursement will be made for the use of eetrblished services except where the cost is nominal or where reimbursement way not be practicable.

26-00-35 AGENCY COMMITTEES

A. Establishment

An occupying agency committee will be ortablished by GSA to assist it, or such other of seacy of may be responsible, in the cooperative utilization of the centralized of aticas, as defined in 26-00-10A, provided in a Federal building. Generally, such a committee will be otablished when the problems of a dministration end coordination necessitate of formal method of consultation and discussion among occupying of Baldas.

B. Membership

Each occupying agency of a Federal building is entitled to membership on an fancy committee. The chairman of arch Such committeeshall be a GSA employee designated by the pproprista GSA Regional Administrator, except that if another agency has bean designated to dmSniet8r the centralized service, the chairman ah811 be an employee of Such other agency 88 designated by competent authority within that agency.

C. Activities

Agency committees • hell be advisory In nature and shall be concerned with the effectiveness of centralized services in the building. Recommendations of an retncy committee will be forwarded by the chairman to the appropriate GSA officials for consideration end decision.

D. Reports_

A resume of the minutes of each meeting $\square \times$ • agency committee shall be furnished to • uh member of the committee and to the • ppropriste GSA Region81 Administrator.



CHAPTER 26-10

CENTRALIZED FIELD DUPLICATING SERVICES

26-10-00 **Scope**

05 Applicability

10 Types of Cantralitad Field Duplicating Services

15 Economic Ftaaibillty of Centralized
Field Duplicating Services
20 Operation of Ctntralittd Field
Duplicating Plants

26-10-00 SCOPE

This chapter states general guidtliats and procedures for the establishment and optration of centralized field duplicating servicer on a reimbursable basis. These • trvictt may be provided in multi-occupant Federal buildings.

26-10-05 APPLICABILITY

This chapter is applicable to all txtcutivt agencita that occupy apace in or art prospective occupants of a multioccupant Federal building Located in the United States.

26-10-10 TYPES UP CENTRALIZED FIELD DUPLICATING SERVICES

With due regard for the Government Printing and Binding Regulations, the types of centralized field duplicating services made available by GSA to occupying agencies in a Ftdtral building will be as follows:

- A. Services will include various duplicating processes; photographic reproduction; photocopying, mailing lists, bindery trvicts, and other closely related services as ntceraary.
- B. Qualified sptcialista will be available for advice and guidance oa publications management.

26-10-15 ECONOMIC FEASIBILITY OF CENTRALIZED FIELD DUPLICATING SBRVICES

A. Scheduling of Peasibility Studies

1. Based upon available data on the proposed size, location, the number of agencies • chtdultd for occupancy, and other factors pertinent to a propostd atv Federal building, GSA will determine whether Or not to provide for a ctatralfrtd field duplicating plant in the space directive covering the new building.

(26-10-15A continued)

A feasibility study thereafter will be scheduled end coordinated with the Federal building program of the Public Buildings Service, GSA, so U to occur during the period following the period properties period following the period to development of finel working drawings for the building. The final decision to provide centralized field duplicating services in • new Federal building will be subject to subsequent determination by the Administrator of General Services based upon the formal feasibility study.

2. Fessibility studies may be initiated by GSA in existing Federal buildings, Such atudieta will be conducted in the same pattern as for new buildings.

D. Notification of Peasibility Studies

C. Initiation of Peasibility Studies

Each feasibility study will be initieted with a general meeting of designated agency representatives.

D. Survey of Duplicating Services . Individual Agency

Each agency covered by a feasibility study will be requested, through its designated local representative, to complete end furnish to the properties GSA regional office one copy of GSA form 1927, Survey of Duplicating Services • Individual Agency (Exhibit X26-10-1). Completed GSA forms 1927 will be due two weeks from the date of request. When necessary, representatives of the GSA regional printing end publications activity will be veileble to sist agencies in the completion of the GSA form 1927. Cupies of the GSA form 1927 will be furnished to the completion is made.

E. Uniform_Space_Allowances_

The space requirements for printing, duplicating, end related equipment under individual agency use as compared to use in • centralized facility will be based upon uniform • pece allowances • pplted equally under both conditions. The Table of Space Allowances utilized in making this comparative analysis is set forth in Exhibit X26-10-2.

F. Pooling of Equipment and Personnel

- 1. Arrangements will be made by the appropriate GSA regional office with each prospective occupant of a new Federal building in which a centralized field duplicating plant is to be established for transfer to GSA, without reimbursement to the contributing agencies, of the duplicating equipment owned by such agencies which otherwise would be used at that location. Photocopy and addressing equipment, as well a6 reproduction equipment used in systems operations, may be retained by mutual agreement with the owning agencies. Transferred equipment which is not used in the centralized plant will be held for a period of six months at which time it will be disposed of by GSA in accordance with applicable regulations governing, the disposal of excess property.
- 2. Personnel engaged in the duplicating activity of the affected agency will be considered for transfer to GSA upon establishment of a centralized plant, in accordance with civil service regulations governing transfer of function6 set forth in the Federal Personnel Manual.
- 3. Space for duplicating equipment in Federal buildings where use of such equipment would duplicate the service6 provided by the centralized plant will not be made available by GSA to occupant agencies.
- 4. The format of Agreement for the Pooling of Equipment and Personnel is prescribed in Exhibit X26-10-3.

G. Determination of **Feasibility**

The Administrator of General Service8 will determine the economic feasibility of each proposed centralized field duplicating plant in accordance with subsection 26-00-20G. The Director of the Bureau of the Budget and the head of each affected agency will be advised of the Administrator's determination to establish a centralized plant.

26-10-20 OPERATION OF CENTEALIZED FIELD DUPLICATING PLANTS

A. Continuity of Service

Each new centralized field duplicating plant will be established in sufficient time to assure occupants moving into the building that there will be **no** interruption of duplicating service in support of their program activities.

(26-10-20 continued)

B. Announcement of Centralized Services

The appropriate- GSA regional office will announce the availability of a centralized field duplicating plant approximately 90 days in advance of its activation including:

- 1. The date service will be available;
- 2. The services to be furnished, including technical assistance on reproduc tion problems;
- 3, A current price schedule; and
- 4. Procedures for obtaining service.

C. Appraisal of Operations

- 1. The appropriate GSA regional office will appraise continually the operation of each centralited field duplicating plant. Proposals to expand, modify, or discontinue a centralized plant shall be made to the appropriate authorities in the Central Office and must be supported by all pertinent information.
- 2. The Administrator of General Services will give a minimum of 90 days 'notice to the heads of agencies concerned before any action to curtail or discontinue centralised services is taken.

SURVEY OF DUPLICATING SERVICES - INDIVIDUAL AGENCY

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INSTRUCTIONS FOR PREPARATION OF GSA PORY 1927

PREPARED BY. Enter the signature and title of the individual preparing the form.

TELEPHONE NO. Enter the complete telephone number of the individual who can be contacted regarding preparation of the form.

DATE PREPARED. Enter date prepared.

BLOCK 1, DEPARTMENT OR AGENCY. Entername of department or agency.

BLOCK 2, ORGANIZATIONAL UNIT. Enter title of organizational crut.

BLOCK 3, ADDRESS. Enter complete address.

BLOCK 4, PRESENT REPRODUCTION EQUIPMENT.

- a. I EUCHIPTION OF EQUIPMENT. Fater names of all reproduction and related equipment, in use of in storage, i.e. all set, mineograph, collator, loider, etc. NOTS: Indicate stored by adding (S).
- E. MANUFACTUHER. Enter name of manufacturer for each piece of equipment, i.e. Addressograph-Multilith Company, A.B. Dick Company, etc.
- c. YEAR ACQUIRED. Enter the year each piece of equipment was acquired.
- d. AGE. Enter present age in years of equipment.
- c. CONDITION CODE. Enter appropriate condition code. (See footnote.)
- 1. SERIAL NO. Enter serial number for each piece of equipment.
- u. MODEL SIZE. Enter model size of equipment, i.e., for offset press "10×14," for mimeograph machine "8-1/2×14," for folding machine "14×20."
- h. MODEL NO. Enter model number for each piece of equipment, i.e., 1250 for offset press, 100 for mineograph machine.
- 1. ORIGINAL ACQUISITION COST. Enter the cost for each piece of equipment.
- STIMATED CURRENT VALUE. Enter the estimated current dollar value for each piece of equipment.

BLOCK 5, PERSONNEL ASSIGNED TO REPRODUCTION ACTIVITIES.

- 30 POSITION TITLE. Enter position 1.11e for each employee assigned to reproduction activity, specify supervisory, operating or clerical.
- ty CHADE. Enter the Gener Schedule (GS) or Wage Board (WP or WB).
- C. ANNUAL CALARY MATE: Enter the annual salary rate.
- 1. THEMPER THE ULLITIME POSITIONS. Enter the number of full-time positions assigned to the reproduction activity.
- *ART-TIMIT POSITIONS. Enter the number of part-time positions assigned to the reproduction activity.
- 1. ESTIMATED PERCENT UTILIZATION. Enter the estimated percent of time spent by part-time employees in reproduction activities.

BLOCK 6, SPACE REQUIRED FOR REPRODUCTION ACTIVITIES (Sq. H.).

- a. EQUIPMENT. Enter the number of square feet required for all equipment in use.
- p. SUPPLY STORAGE. Enter the number of square feet of space required for supply storage necessary for the reproduction activity.
- OFFICE. Enter the square feet of space required for office space related to the reproduction activity.
- d. TOTAL: Enter sum of a, b, and c.

BLOCK 7, ANNUAL PRODUCTION AND MANPOWER REQUIREMENTS.

- and, COPY PREPARATION. Enter number of jobs processed, number of pages prepared, and man-hours expended in lines (1) b, c, and d.
- a (2). CAMERA. Enter number of jobs processed, number of negatives made, and man-hours expended in lines (2) b, c, and d.
- a (3). PLATEMAKING. Enter number of jobs processed, number of plates made, and man-hours expended in lines (3) b, c, and d.
- J (4). GFFSiT. Enter size of offset press, number of jobs processed, number of plates run, number of press impressions printed, and man-hours expended in lines (4) a, b, c, and d.
- a (5). STENCIL. Enter number of jobs processed, number of masters run, number of machine impressions printed, and man-hours expended in lines (5) b, a, and d.
- a (6). HECTOGRAPH. Enter number of jobs processed, number of masters run, number of impressions printed, and man-hours expended in lines (6) b, c, and d.
- a (7). COLLATING (Hand). Enter number of jobs processed, number of sheets collated by hand, and man-hours expended in lines (7) b, c, and d.
- a (8). COLLATING (Machine). Enter number of jobs processed, number of sheets collated by machine, and man-hours expended in lines (8) b, c, and d-
- a (9). STITCHING. Enter number of jobs processed, number of copies stitched, and man-hours expended in lines (9) b, c, and d.
- a (10). FOLDING. Enter number of jobs processed, number of sheets folded, and man-hours expended in lines (10) b, c, and d.
- a (11) and (12). OTHER (Specify). Enter any operation not provided for above, and the appropriate information for each.
- a (13). ADDRESSING. Enter number of jobs processed, number of machine impressions, number of plate changes, and man-hours expended in lines (13) b, c, and d.
- a (14). WHITEPRINT. Enter number of jobs processed, number of prints made, and man-hours expended in lines (14) a, c, and d.
- a (15). PHOTOSTAT. Enter number of jobs processed, number of prints made, and man-hours expended in lines (15) b, c, and d.
- a (16), (17), and (18). OTHER (Specify). Enter any operation not provided for above, and the appropriate information for each.

BLOCK 8, ANNUAL DOLLAR YOLUME OF PROCUREMENT FROM COMMERCIAL SOURCES OR OTHER FEDERAL AGENCIES.

- a (1) and (2). PRINTING AND DUPLICATING. Enter the name of each commercial and/or Federal agency from which printing and duplicating is procured, and the annual dollar volume expended for such procurement.
- b(1) and (2). PHOTOGRAPHIC. Enter the name of each commercial and/or Federal agency from which photographic service is procured, and the annual riollar volume expended for such procurement.
- BLOCK 9, REMARKS. Enter number of individual jobs processed (number of individual requisitions, work orders, etc.).



SPACE ALLOWANCES PRINTING, DUPLICATING, AND RELATED EQUIPMENT

Allowances are based on a single machine operation up to $17-1/2 \times 22-1/2$ inches sheet size capacity and include related equipment.

Names of commercial manufacturers and trade names are examples only, and their inclusion does not imply endorsement.

The allowances include the following:

Total Work Area:

- 1. Actual square feet of the area occupied by the equipment;
- 2. Work area required to operate and service the equipment; and
- 3. Aisle area required to transport supplies and completed work to and from the equipment.

Storage and Office Space:

- Storage area needed for working supplies and normal backup stock; and
- 2. Office area required for paperwork support of material produced.

	Total Work- ing Area (Square Feet)	Storage and Office Space (Square Feet)	Total Square Feet
	101000	(0.400000	
Cold Type Composing			
Machines			
(Such as Varitype. IBM			400
Executive, and Headliner)	9 5	2 5	120
Cameras • Process, etc.,			
Including Darkroom Space			
20 Inches	665	3 5	700
24 Inches	760	4 0	800
Arc Lamp, Vacuum Frame, and Whirler Unit for Plate-			
making		0.7	0.77
20 x 24 Inches	350	2 5	375
26 x 30 Inches	375	2 5	400
30 x 40 Inches	405	3 0	435
Off set Platemaking Unit, No Darkroom Required (Such as Itek, Xerox,			
Ektalith, A-M 705, etc.)	90	3 0	120
Offset Lithographic Press			
Small Table Models	5 0	3 0	80
10-3/4 x 14 and 11 x 17 Inche		40	125
Tandem (10-3/4 x 14 Inches)	110	40	150
14 x 20 Inches	120	5 5	175
17 x 22 Inches	135	6 5	200
Stencil Process			
Hand-operated	4 0	20	60
Power-operated	4 5	3 5	80

	Total Working Area (Square Feet)	Storage and Office Space (Square Feet)	Total Square Feet
Spirit Process			
Hand-operated	4 0	20	60
Power-operated	4 5	35	8 0
Cutter • Paper • Lever Type			
Hand-operated	80	20	100
Power-operated (up to			
35-1/2 Inches)	100	2 5	125
Collating Machine Manually-operated	4 5	15	6 0
Power-operated			
Small Office Type	9 5	2 5	120
Sheet and/ or Signatures	130	3 0	160
Drilling Machine - Paper - Power	<u> </u>	15	6 0
Jogging Machine - Power-operate	<u>d</u> 16	4	20
Folding Machine			
Table Top (up to 14 X 20 Inches)	3 0	10	40
Power (up to 14 x 20 Inches)	8 5	2 5	110
Power (over 14 x 20 Inches)	170	3 0	200
Stitching Machine - Power			
(Floor -type, Heavy-duty)	4 5	15	6 0
Copy-Processing Machine			
Hand-operated or Continuous			
(Such as Photostat, 914 Xerox)			
10 x 14 Inches	120	30	150
14 x 18 Inches	170	30	200
18 x 24 Inches	185	4 0	225
Whiteprinting Machine (Diazo)			
Small	6 0	2 0	80
Large (30 to 54 Inches)	130	30	160
Drier, Photo, Print and Film			
Table, Electric or Gas	38	10	4 8
Floor, Electric or Gas	6 5	1 5	8 0
Packaging and Tying Machines	2 7	15	42
Addressing and Mailing Machines (Graphotype, Addressograph,			
Elliott, etc.)	5 0	30	8 0

Name	
Agency Address	
Dear:	
During the period through, the of establishing a centralized duplicating (printing)	als office conducted a study to determine the feasibility facility in the (new) Federal building at
Based on the results of this study, the General Ser facility to service all occupants of the building.	rvices Administration intends to establish a centralized
At the time of the study, you completed and submit Services - Individual Agency, indicating that you w	tted to this office GSA Form 1927, Survey of Duplicating vere using the following equipment: (List)
(Use the following statement if applicable:)	
The survey form also showed that you employed At the time the centralized facility is establishe employee(s) in accordance with civil service re in the Federal Personnel Manual.	i (title and grade) in your duplicating activity. d. GSA will consider acceptance of this (these) gulations governing transfer of functions set forth
may be retained by mutual agreement. In addition also may be retained. However, in keeping with it ance with Sections 201(a)(2), (3) of the Federal Pri amended, and with Bureau of the Budget Circular reproduction equipment reported above without rei	ill usually be offered by the new facility, such equipment, reproduction equipment used in systems operations has concept of a single centralized service and in accordoperty and Administrative Services Act of 1949, as No. A-68, authorization is requested to pool all other
Our staff will work closely with members of your	office to effect an orderly transfer and continuous
Our staff will work closely with members of your operation to satisfy your duplicating (printing) required It would be appreciated if you would authorize or s	office to effect an orderly transfer and continuous uirements.
Our staff will work closely with members of your operation to satisfy your duplicating (printing) required It would be appreciated if you would authorize or s	office to effect an orderly transfer and continuous uirements.
Our staff will work closely with members of your operation to satisfy your duplicating (printing) required It would be appreciated if you would authorize or s	office to effect an orderly transfer and continuous uirements. secure the appropriate authorization in the space provided fer than General Services Administration By:
Our staff will work closely with members of your operation to satisfy your duplicating (printing) required to the same of you would authorize or a below and return two (2) copies of this letter no laid	office to effect an orderly transfer and continuous uirements. secure the appropriate authorization in the space provided fer than General Services Administration By: Assistant Regional Administration for Finance and Administration
Our staff will work closely with members of your operation to satisfy your duplicating (printing) required to the same of you would authorize or a below and return two (2) copies of this letter no laid	office to effect an orderly transfer and continuous uirements. secure the appropriate authorization in the space provided fer than General Services Administration By: Assistant Regional Administration for Finance and Administration
Our staff will work closely with members of your operation to satisfy your duplicating (printing) required to the same of you would authorize or a below and return two (2) copies of this letter no laid	difice to effect an orderly transfer and continuous uirements. Secure the appropriate authorization in the space provided ter than General Services Administration By: Assistant Regional Administration for Finance and Administration size with the terms of this letter is acceptable.
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