

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES

CHILDREN'S RESEARCH AND TECHNICAL ASSISTANCE

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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Children's Research and Technical Assistance

Amounts Available for Obligation

	2004 <u>Enacted</u>	2005 <u>Estimate</u> <sup>1</sup>	2006 <u>Estimate</u>
Appropriation.....	\$55,998,000	\$52,050,000	\$48,930,000
Offsetting collections....	<u>11,138,000</u>	<u>15,000,000</u>	<u>19,000,000</u>
Subtotal, adjusted budget authority (gross).....	67,136,000	67,050,000	67,930,000
Unobligated balance start of year.....	1,960,000	3,882,000	0
Recovery of prior-year obligations.....	2,442,000	0	0
Unobligated balance, end of year to carry forward.....	<u>-3,882,000</u> <sup>2</sup>	<u>0</u>	<u>0</u>
Total, gross obligations..	\$67,500,000	\$70,932,000	\$67,930,000

<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.

<sup>2</sup> The amount only includes budget authority with no year availability. There was additionally \$156,000 in unobligated balances that were only available in FY 2004.

Children's Research and Technical Assistance

SUMMARY OF CHANGES

FY 2005 Estimate .....	\$52,050,000
(Obligations, gross).....	70,932,000
 FY 2006 Estimate .....	 48,930,000
(Obligations, gross).....	67,930,000
Net change .....	-3,120,000
(Obligations, gross).....	-3,002,000

	<u>2005</u> <u>Enacted</u>	<u>Change from Base</u>
Decreases:		
A. Built-in:		
1. Decrease due to lower child support collections estimated in FY 2005.....	34,050,000	-120,000
2. Decrease due to one-time reauthorization of Child Welfare Study for 6 months during FY 2004 .....	3,000,000	-3,000,000
Total Decreases .....		-\$3,120,000
Net Change.....		-\$3,120,000

Children's Research and Technical Assistance

Budget Authority by Activity

	<u>2004</u> <u>Enacted</u>	<u>2005</u> <u>Estimate</u> <sup>1</sup>	<u>2006</u> <u>Estimate</u>
Training and Technical Assistance .....	\$11,666,000	\$11,350,000	\$11,310,000
Federal Parent Locator Service .....	23,332,000	22,700,000	22,620,000
Child Welfare Study .....	6,000,000	3,000,000	0
Welfare Research.....	15,000,000	15,000,000	15,000,000
	<hr/>	<hr/>	<hr/>
Total, Budget Authority.....	\$55,998,000	\$52,050,000	\$48,930,000

<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.

Children's Research and Technical Assistance

Budget Authority by Object

	2005 <u>Estimate</u> <sup>1</sup>	2006 <u>Estimate</u>	Increase or <u>Decrease</u>
<u>Personnel Compensation:</u>			
Full-time permanent (11.1).....	6,938,000	7,217,000	+279,000
Other Than Full-Time Permanent (11.3)...	87,000	91,000	+4,000
Other Personnel Compensation (11.5).....	56,000	58,000	+2,000
Civilian personnel benefits (12.1).....	1,261,000	1,311,000	+50,000
Subtotal, Pay Costs.....	8,342,000	8,677,000	+335,000
Travel and transportation of persons			
(21.0).....	915,000	915,000	0
Transportation of things (22.0).....	19,000	19,000	0
Rental payments to GSA (23.1).....	2,752,000	2,852,000	+100,000
Communications, utilities and miscellaneous (23.3).....	9,000	9,000	0
Printing and reproduction (24.0).....	125,000	125,000	0
<u>Other contractual services:</u>			
Advisory and assistance services (25.1)...	32,141,000	30,246,000	-1,905,000
Other services (25.2).....	1,228,000	1,228,000	0
Purchases of goods and services from government accounts (25.3).....	4,014,000	2,669,000	-1,345,000
Operation and maintenance of equipment (25.7).....	16,000	10,000	-6,000
Subtotal, Other contractual services.....	\$37,399,000	\$34,153,000	-3,246,000
Supplies and materials (26.0).....	122,000	113,000	-9,000
Equipment (31.0).....	67,000	67,000	0
Grants, subsidies, and contributions			
(41.0).....	2,300,000	2,000,000	-300,000
Subtotal, Non-Pay Costs.....	43,708,000	40,253,000	-3,455,000
 Total, budget authority by object class.....	 \$52,050,000	 \$48,930,000	 -3,120,000
 Total, obligations <sup>2</sup> .....	 \$70,932,000	 \$67,930,000	 -3,002,000

<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.

<sup>2</sup> Obligations include fees offset from the States to pay costs associated with offset notice preparation and Federal Parent Locator Service and fees from other federal agencies to pay costs associated with the Federal Parent Locator Services. FY 2005 includes unobligated funds.

Children's Research and Technical Assistance

Authorizing Legislation

	<u>2005 Amount Authorized</u>	<u>2005 Estimate<sup>1</sup></u>	<u>2006 Amount Authorized</u>	<u>2006 Estimate</u>
1. Training and Technical Assistance: Section 452(j) of the Social Security Act <sup>2</sup>	Indefinite	\$11,350,000	Indefinite	\$11,310,000
2. Federal Parent Locator Service: Section 453(o) of the Social Security Act <sup>3</sup>	Indefinite	22,700,000	Indefinite	22,620,000
3. Child Welfare Study: Section 429A of the Social Security Act	3,000,000	3,000,000		
4. Welfare Research: Section 413(h) of the Social Security Act	15,000,000	15,000,000	15,000,000	15,000,000
Total Appropriation	Indefinite	\$52,050,000	Indefinite	\$48,930,000

<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.

<sup>2</sup> The amount authorized and appropriated is equal to 1 percent of the total amount paid to the federal government for its share of child support collections for the preceding year.

<sup>3</sup> The amount authorized and appropriated is equal to 2 percent of the total amount paid to the federal government for its share of child support collections for the preceding year.

Children's Research and Technical Assistance

APPROPRIATIONS HISTORY TABLE

<u>Fiscal Year</u>	<u>Appropriation</u>
1996	36,711,000
1997	59,548,000
Rescission	(21,000,000)
1998	76,440,000
Rescission	(21,000,000)
1999	72,816,000
Rescission	(21,000,000)
2000	59,992,000
Rescission	(21,000,000)
2001	60,627,000
Rescission	(21,000,000)
2002	57,953,000
Rescission	(21,026,000)
2003	35,385,000
2004	55,998,000
2005 <sup>1</sup>	52,050,000

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<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.



Children's Research and Technical Assistance

Justification

	2004 Enacted	2005 Estimate <sup>1</sup>	2006 Estimate	Increase or Decrease
Training and Technical Assistance [obligations]	\$11,666,000 [11,454,000]	\$11,350,000 [13,230,000]	\$11,310,000 [11,310,000]	-\$40,000 [-1,920,000]
Federal Parent Locator Service [obligations]	23,332,000 [35,053,000]	22,700,000 [39,702,000]	22,620,000 [41,620,000]	-80,000 [+1,918,000]
Child Welfare Study	6,000,000	3,000,000	0	-3,000,000
Welfare Research	15,000,000	15,000,000	15,000,000	0
Total, net budget authority	\$55,998,000	\$52,050,000	\$48,930,000	-\$3,120,000
[Total, obligations]	[\$67,500,000]	[\$70,932,000]	[\$67,930,000]	[-\$3,002,000]

General Statement

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L. 104-193) authorizes and appropriates funds for welfare research and technical support for states implementing welfare reform. In addition, the Balanced Budget Act of 1997 (P.L. 105-33) authorizes and appropriates funds for welfare research.

The following activities are supported:

- Training and Technical Assistance - to support the dissemination of information and technical assistance to the states on child support enforcement activities. It is supported by an amount equal to one percent of the amount paid to the federal government for its share of child support collections during the immediately preceding fiscal year.
- Federal Parent Locator Service - to assist states in locating non-custodial parents. It is supported by an amount equal to two percent of the amount paid to the federal

<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.

government for its share of child support collections during the immediately preceding fiscal year.

- Welfare Research - to conduct research and demonstrations relating to state welfare reform efforts. The budget request assumes enactment of the President's welfare reform reauthorization proposal.

### Program Description

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 includes two provisions which target funding to the Department to strengthen the federal government's capacity to influence the effectiveness of the child support enforcement program.

The first provision, earmarking an amount equivalent to one percent of the federal share of child support collections in the prior year is extended to cover the Department's costs in providing technical assistance to states (including technical assistance related to state automated systems), training of state and federal staff, staffing studies, information dissemination and related activities; and, to support research, demonstration, and special projects of regional or national significance relating to the operation of state child support programs. These activities are key to successful state outcomes in implementing welfare reform and attaining the anticipated benefits of the statute. Amounts under this provision are available until expended.

The second, pertaining to an amount equal to two percent of the federal share of child support collections in the prior year, is directed to cover the Department's costs in operating the Federal Parent Locator Service to the extent that these costs are not recovered through fees. Under welfare reform (PRWORA) the mission and scope of the Federal Parent Locator Service was significantly expanded to add two new components--a Federal Child Support Case Registry and a National Directory of New Hires. This expansion has had a significant impact on the program's ability to collect support in interstate child support cases. Interstate cases comprise at least 25 percent of the caseload and are among the hardest for states to work. Amounts under this provision are available on an annual basis.

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 also included funding for welfare reform research. Specifically, funding is authorized for the cost of conducting research; the cost of developing and evaluating innovative approaches for reducing welfare dependency and increasing the well-being of minor children; the federal share of any state-initiated study; the operation and evaluation of demonstrations that were in effect under section 1115 as of September 30, 1995

### Performance Analysis

The Child Support Enforcement and Family Support Programs chapter of this document (Chapter F) includes a summary of the performance accomplishments and goals of the child support enforcement program.

**Resource and Program Data**  
**CSE Training and Technical Assistance (Obligations<sup>1</sup>)**

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	\$6,571,770	\$7,995,770	\$5,814,058
Program Support <sup>2</sup>	4,882,230	5,234,230	5,495,942
Total, Resources	\$11,454,000	\$13,230,000	\$11,310,000
<u>Program Data:</u>			
Number of Grants	14	14	12
New Starts:			
#	14	14	8
\$	\$1,550,719	\$1,800,000	\$1,000,000
Continuations:			
#	0	0	4
\$	0	0	\$500,000
Contracts:			
#	11	13	11
\$	3,335,000	\$3,650,000	\$2,578,000
Interagency Agreements:			
#	7	5	4
\$	\$1,213,000	\$885,000	\$754,000

<sup>1</sup> FY 2004 and FY 2005 obligations include unobligated funds.

<sup>2</sup> Includes funding for information technology, salaries/benefits and associated overhead costs.

**Resource and Program Data**  
**CSE Federal Parent Locator Services (Obligations<sup>1</sup>)**

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary			
Research/Evaluation			
Demonstration/Development	\$6,554,857	\$7,416,856	\$7,565,193
Training/Technical Assistance	0	0	0
Program Support <sup>2</sup>	28,498,143	32,285,144	34,054,807
Total, Resources	\$35,053,000	\$39,702,000	\$41,620,000
<u>Program Data:</u>			
Number of Grants			
New Starts:			
#			
\$			
Continuations:			
#			
\$			
Contracts:			
#	5	6	6
\$	\$21,858,000	\$25,634,000	\$28,251,000
Interagency Agreements:			
#	7	7	7
\$	\$6,089,000	\$7,134,000	\$6,055,000

<sup>1</sup> Obligations include fees offset from the States to pay costs associated with offset notice preparation and Federal Parent Locator Service and fees from other federal agencies to pay costs associated with the Federal Parent Locator Services. FY 2004 and FY 2005 include unobligated funds.

<sup>2</sup> Includes funding for information technology, salaries/benefits and associated overhead, program development, modernization, enhancements, and maintenance costs.

**Resource and Program Data**  
**Welfare Research**

	2004 Actual	2005 Estimate <sup>1</sup>	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$600,000		
Research/Evaluation	\$12,000,000	\$12,500,000	\$12,500,000
Demonstration/Development			
Training/Technical Assistance	1,400,000	1,500,000	1,500,000
Program Support <sup>2</sup>	994,000	1,000,000	1,000,000
Total, Resources	\$14,994,000	\$15,000,000	\$15,000,000
<u>Program Data:</u>			
Number of Grants	7	3	3
New Starts:			
#	1	2	2
\$	\$815,000	\$400,000	\$400,000
Continuations:			
#	6	1	1
\$	\$600,000	\$100,000	\$100,000
Contracts:			
#	25	8	8
\$	\$13,385,000	\$14,000,000	\$14,000,000
Interagency Agreements:			
#	5	2	2
\$	\$194,000	\$500,000	\$500,000

<sup>1</sup> The FY 2005 funding levels assume enactment of the President's welfare reform reauthorization proposal which includes an annual amount of \$15 million for welfare research. P.L. 108-308 authorizes welfare research and the child welfare study through March 31, 2005.

<sup>2</sup> Includes funding for information technology and administrative fees.

Resource and Program Data  
Child Welfare Study

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary			
Research/Evaluation	\$5,999,000	\$3,000,000 <sup>1</sup>	
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$5,999,000	\$3,000,000	
<u>Program Data:</u>			
Number of Grants			
New Starts:			
#			
\$			
Continuations:			
#			
\$			
Contracts:			
#	1	1	
\$	\$5,999,000	\$3,000,000	
Interagency Agreements:			
#			
\$			

<sup>1</sup> P.L. 108-308 authorizes the child welfare study through March 31, 2005.