

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES

PAYMENTS TO STATES FOR CHILD SUPPORT ENFORCEMENT  
AND FAMILY SUPPORT PROGRAMS

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PAYMENTS TO STATES FOR CHILD SUPPORT ENFORCEMENT  
AND FAMILY SUPPORT PROGRAMS

For making payments to States or other non-Federal entities under titles I, IV-D, X, XI, XIV, and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. ch. 9), [\$2,873,802,000] \$2,121,643,000, to remain available until expended; and for such purposes for the first quarter of fiscal year [2006, \$1,200,000,000] 2007, \$1,200,000,000, to remain available until expended.

For making payments to each State for carrying out the program of Aid to Families with Dependent Children under title IV-A of the Social Security Act before the effective date of the program of Temporary Assistance to Needy Families (TANF) with respect to such State, such sums as may be necessary: *Provided*, That the sum of the amounts available to a State with respect to expenditures under such title IV-A in fiscal year 1997 under this appropriation and under such title IV-A as amended by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 shall not exceed the limitations under section 116(b) of such Act .

For making, after May 31 of the current fiscal year, payments to States or other non-Federal entities under titles I, IV-D, X, XI, XIV, and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. ch. 9), for the last 3 months of the current fiscal year for unanticipated costs, incurred for the current fiscal year, such sums as may be necessary.

*Departments of Labor, Health and Human Services, and Education, and Related Agencies  
Appropriations Bill, 2005*

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Administration for Children and Families

Payments to States for Child Support Enforcement and Family Support Programs

Amounts Available for Obligation

	<u>2004</u> <u>Enacted</u>	<u>2005</u> <u>Enacted</u>	<u>2006</u> <u>Estimate</u>
Appropriation:			
Current Year.....	\$3,292,970,000	\$2,873,802,000	\$2,071,943,000
Advance .....	1,100,000,000	1,200,000,000	1,200,000,000
Indefinite .....	19,567,000	0	0
Subtotal, net budget authority .....	4,412,537,000	4,073,802,000	3,271,943,000
Offsetting collections .....	192,070,000	208,000,000	208,000,000
Subtotal, gross budget authority .....	4,604,607,000	4,281,802,000	3,479,943,000
Unobligated balance start of year .....	0	558,836,000	740,173,000
Recovery of prior year obligations.....	1,930,000	0	0
Unobligated balance end of year.....	-558,836,000	-740,173,000	0
Total Obligations .....	\$4,047,701,000	\$4,100,465,000	\$4,220,116,000

Payments to States for Child Support Enforcement and Family Support Programs  
SUMMARY OF CHANGES

FY 2005 Enacted budget authority .....	\$4,281,802,000
(Obligations) .....	\$4,100,465,000
 FY 2006 Estimate.....	 \$3,479,943,000
(Obligations) .....	\$4,220,116,000
Net change.....	-\$801,859,000
(Obligations) .....	+\$119,651,000

	<u>2005 Enacted</u>	<u>Change from Base</u>
Increases:		
<u>Built-in:</u>		
Increase in Child Support Enforcement Administrative costs.....	\$3,610,465,000	+\$157,351,000
Increase in amount available for incentive payments to states.....	446,000,000	+12,000,000
 <u>Program:</u>		
Increase in administrative costs due to legislative proposals.....	3,610,465,000	+5,000,000
Increase in Access and Visitation Grants to States .....	10,000,000	+2,000,000
Increase in Repatriation costs due to legislative proposal.....	1,000,000	+300,000
 Total Increases .....	 \$3,611,465,000	 <u>+\$176,651,000</u>
 Decreases:		
<u>Program:</u>		
Decrease in administrative costs due to legislative proposals.....		-57,000,000
 Total Decreases .....		 <u>-57,000,000</u>
 Net Change.....		 <u>+\$119,651,000</u>

Payments to States for Child Support Enforcement and Family Support Programs

Budget Authority by Activity  
(Obligations)

	<u>2004</u> <u>Enacted</u>	<u>2005</u> <u>Enacted</u>	<u>2006</u> <u>Estimate</u>
<b>CHILD SUPPORT ENFORCEMENT:</b>			
State Child Support			
Administrative Costs.....	\$3,540,186,000	\$3,610,465,000	\$3,715,816,000
Federal Incentive Payments to States.....	454,000,000	446,000,000	458,000,000
Access and Visitation Grants.....	<u>10,000,000</u>	<u>10,000,000</u>	<u>12,000,000</u>
Subtotal, Child Support Enforcement.....	4,004,186,000	4,066,465,000	4,185,816,000
<b>OTHER PROGRAMS:</b>			
Payments to Territories - Adults..	23,000,000	33,000,000	33,000,000
Repatriation.....	<u>948,000</u>	<u>1,000,000</u>	<u>1,300,000</u>
Subtotal, Other Programs.....	23,948,000	34,000,000	34,300,000
PRIOR-YEAR AFDC PAYMENTS.....	19,567,000	0	0
Total Obligations .....	\$4,047,701,000	\$4,100,465,000	\$4,220,116,000

Payments to States for Child Support Enforcement and Family Support Programs

Budget Authority by Object  
(Obligations)

	<u>2005</u> <u>Enacted</u>	<u>2006</u> <u>Estimate</u>	<u>Increase</u> <u>or</u> <u>Decrease</u>
Grants, subsidies and contributions	\$4,100,465,000	\$4,220,116,000	+\$119,651,000
Total obligations	\$4,100,465,000	\$4,220,116,000	+\$119,651,000

ADMINISTRATION FOR CHILDREN AND FAMILIES

Payments to States for Child Support Enforcement and Family Support Programs

Authorizing Legislation

	2005 Amount <u>Authorized</u>	2005 <u>Enacted</u>	2006 Amount <u>Authorized</u>	2006 <u>Estimate</u>
Payments to States for Child Support Enforcement and Family Support Programs: Titles I, IV-A and -D, X, XI, XIV and XVI of the Social Security Act and the Act of July 5, 1960 (Public Law 86- 571)	Indefinite <sup>1</sup>	\$4,073,802,000	Indefinite <sup>1</sup>	\$3,271,943,000

<sup>1</sup> Generally, indefinite authority is authorized for this account; however, there are specific authorizations for a few of the programs covered by this appropriation:

- Section 1108(a) of the Social Security Act provides for a limitation on payments to Puerto Rico, Guam and the Virgin Islands under titles I, X, XIV, XVI, parts A and E of title IV and subsection 1108(b)(Matching grants). The limitations, which were established by P.L. 104-193 and most recently amended by Section 5512 of P.L. 105-33, are as follows: \$107,255,000 for Puerto Rico, \$3,554,000 for the Virgin Islands, \$4,686,000 for Guam, and \$1,000,000 for American Samoa. The limitations do not apply however to the Bonus to Reward the Decrease in Illegitimacy, the Bonus to Reward High Performance States, or Loans for State Welfare Programs.
- Section 1113 of the Social Security Act provides for a \$1,000,000 limitation on funding for repatriated U.S. citizens and dependents who return because of destitution, illness or international crisis. This budget includes a proposal to increase the annual limit on funding for this program to \$5,000,000.
- Access and Visitation Grants are authorized by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L.104-193) for \$10,000,000 for each fiscal year. This budget includes a proposal to increase the level to \$12,000,000 for FY 2006.



APPROPRIATIONS HISTORY TABLE  
 Payments to States for Child Support Enforcement and Family Support Programs

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1996	\$18,014,307,000	\$18,014,307,000	\$18,014,307,000	\$18,014,307,000
1997	18,101,000,000	18,101,000,000	18,101,000,000	6,958,000,000 <sup>3</sup>
1998	607,000,000	607,000,000	607,000,000	607,000,000 <sup>4</sup>
1999	2,648,794,000	2,648,794,000	2,648,794,000	2,648,794,000 <sup>5</sup>
2000	750,000,000	750,000,000	750,000,000	1,010,248,000 <sup>6</sup>
2001	3,091,800,000	3,091,800,000	3,091,800,000	3,091,800,000
2002	3,447,800,000	3,447,800,000	3,447,800,000	3,846,518,000 <sup>7</sup>
2003	4,036,800,000	4,036,800,000	4,036,800,000	3,845,224,000 <sup>8</sup>
2004	4,412,970,000	4,412,970,000	4,412,970,000	4,412,537,000 <sup>9</sup>
2005	4,025,802,000	4,073,802,000	4,073,802,000	4,073,802,000
2006	3,271,943,000 <sup>1</sup>			
2007	1,200,000,000 <sup>2</sup>			

<sup>1</sup> Amount requested to finance estimated obligations including \$1,200,000,000 advance appropriation. The FY 2006 request reflects anticipated unobligated balance carryover from FY 2005 of \$740,143,000 that will be used to finance obligations.

<sup>2</sup> Requested advance for first quarter.

<sup>3</sup> Sum of the FY 1997 advance appropriation of \$4,800,000,000 and the FY1997 appropriation for child support enforcement of \$2,158,000,000 due to the enactment of the PRWORA of 1996 creating TANF.

<sup>4</sup> Advance appropriation only. Due to the unobligated balance carryover from FY 1997 to FY 1998 and the advance appropriation for the first quarter, an appropriation was not needed to finance obligations.

<sup>5</sup> Amount appropriated consisting of the \$660,000,000 advance appropriation and the appropriated amount of \$1,988,794,000.

<sup>6</sup> The first three columns include the advance appropriation only. The last column includes \$260,248,000 in indefinite authority used to finance obligations.

<sup>7</sup> Includes \$398,718,000 in indefinite authority used to finance obligations.

<sup>8</sup> Includes \$234,729,000 in indefinite authority used to finance obligations.

<sup>9</sup> Includes \$19,567,000 in indefinite authority used to finance obligations.

Payments to States for Child Support Enforcement and Family Support Programs

Justification  
(Obligations)

	<u>2004</u> <u>Enacted</u>	<u>2005</u> <u>Enacted</u>	<u>2006</u> <u>Estimate</u>	<u>Increase</u> <u>or</u> <u>Decrease</u>
<u>Child Support Enforcement:</u>				
State Child Support Administrative Costs	\$3,540,186,000	\$3,610,465,000	\$3,715,816,000	+\$105,351,000
Federal Incentive Payments to States	454,000,000	446,000,000	458,000,000	+12,000,000
Access and Visitation	<u>10,000,000</u>	<u>10,000,000</u>	<u>12,000,000</u>	<u>+2,000,000</u>
Subtotal, CSE	\$4,004,186,000	\$4,066,465,000	\$4,185,816,000	+\$119,351,000
<u>Other Programs:</u>				
Payments to Territories	23,000,000	33,000,000	33,000,000	0
Repatriation	<u>948,000</u>	<u>1,000,000</u>	<u>1,300,000</u>	<u>+300,000</u>
Subtotal, Other Programs	\$23,948,000	\$34,000,000	\$34,300,000	+\$300,000
<u>Prior-Year AFDC Payments:</u>				
Prior-Year AFDC Payments	19,567,000	0	0	0
Total Gross Obligations	4,047,701,000	4,100,465,000	4,220,116,000	+119,651,000
Spending Authority from Offsetting Collections <sup>1</sup>	<u>-192,070,000</u>	<u>-208,000,000</u>	<u>-208,000,000</u>	<u>0</u>
Total Net Obligations	\$3,855,631,000	\$3,892,465,000	\$4,012,116,000	+\$119,651,000

<sup>1</sup> State alternative systems penalties paid by check instead of grant offset. Penalties are used to offset budget authority required to pay grants.

## General Statement

The Payments to States for Child Support Enforcement and Family Support Programs support state-administered programs of financial assistance and supportive services for low-income families to promote their economic security and self-sufficiency. In FY 2006 four programs will be funded:

- State administrative expenses and incentive payments to States for Child Support Enforcement;
- Access and Visitation grants to enable states and tribes to establish and administer programs to support and facilitate non-custodial parents' access to and visitation of their children;
- Payments for adult-only benefits under assistance programs for the aged, blind and disabled residents of Guam, Puerto Rico, the Virgin Islands, and American Samoa;
- Repatriation of American citizens and dependents returned from foreign countries as a result of illness, destitution, war or other crisis, who need temporary cash and services; and

## CHILD SUPPORT ENFORCEMENT

Authorizing Legislation – Title IV-D of the Social Security Act.

	2004 Enacted	2005 Enacted	2006 Estimate	Increase Or Decrease
State Child Support Administrative Costs	\$3,540,186,000	\$3,610,465,000	\$3,715,816,000	+\$105,351,000
Federal Incentive Payments to States	454,000,000	446,000,000	458,000,000	+12,000,000
Access and Visitation Grants	<u>10,000,000</u>	<u>10,000,000</u>	<u>12,000,000</u>	<u>+2,000,000</u>
Total Obligations	\$4,004,186,000	\$4,066,465,000	\$4,185,816,000	+\$119,351,000

2006 Authorization...Such sums as may be appropriated.

### Statement of the Budget Request

The President's FY 2006 budget request of \$3.272 billion reflects current law of \$3.322 billion adjusted by  $-.050$  billion assuming Congressional action on legislation proposed in the FY 2003, FY 2004 and FY 2005 President's Budgets. The President's legislative proposals will continue to move the program toward a focus on healthy, financially strong families and away from the historic purpose of recoupment of federal and state outlays for welfare. Over five years it is estimated that these combined proposals will have a federal cost of only \$52 million yet will result in almost \$3.4 billion in additional financial support to families.

The FY 2005 President's Budget included two legislative proposals to enhance and improve states' efforts to collect medical support on behalf of children. These efforts include providing Child Support agencies with COBRA notices so they can assist families in providing continuous health care coverage and requiring states to consider both parents access to health insurance coverage when establishing child support orders.

The FY 2004 President's Budget included proposals to enhance and expand the existing automated enforcement infrastructure at the federal and state level and increase support collected on behalf of children and families. Proceeds from gaming winnings will be subject to intercept for past due support; a loophole will be closed to allow garnishment of longshoremen's benefits; and, the processes for freezing and seizing assets in multi-state financial institutions and identifying proceeds from insurance settlements will be simplified at the federal level. Additionally, the proposals recognize that healthy families need more than

financial support alone and increase resources for Access and Visitation Programs to support and facilitate non-custodial parents' access to and visitation of their children.

These efforts build upon the FY 2003 President's Budget opportunities to increase child support collections (expanded passport denial, offset of certain Social Security benefits and mandatory review and adjustment of support orders) and directing more of the support collected to children and families.

### Program Description

#### **Child Support Enforcement**

The Child Support Enforcement program (CSE) is a federal/state effort to foster family responsibility and promote self-sufficiency by ensuring that both parents support children financially and emotionally. It reduces the need for public assistance and its cost to the taxpayers. CSE agencies locate non-custodial parents, establish paternity when necessary, and establish and enforce orders for support.

The Administration for Children and Families' (ACF) strategic goal of increasing economic independence and productivity for families is dependent upon a strategy of increasing income through the enforcement of child support. The program strengthens families by helping children get the support they are owed from non-custodial parents. By securing support from non-custodial parents on a consistent and continuing basis, families may avoid the need for publicly funded assistance, thus reducing government spending. In non-TANF cases, child support collections are forwarded to the custodial family. Applicants for TANF assign their rights to support payments to the state as a condition of receipt of assistance. Child support collections in TANF cases are shared between the state and federal governments, reducing taxpayer costs. Some states choose to pass through a portion of a TANF family's child support collections to the family and disregard these payments in determining eligibility or amount of assistance. A portion of the federal share of child support collections is paid to the states as incentive payments. Incentive payments are based on state performance in paternity establishment, order establishment, collection of current support and arrears in addition to cost-effectiveness.

The federal government provides funding in several ways: a 66 percent match rate for general state administrative costs; a 90 percent match rate for paternity testing; and funding of incentive payments (\$458 million for FY 2006).

#### **Access and Visitation Grants**

This grant program was created by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA). Funding began in FY 1997 with a capped entitlement of \$10 million. Every Governor has designated a state agency that will use these grant funds to establish and administer programs to support and facilitate non-custodial parents' access to and visitation of their children. Activities which may be funded include: mediation (both voluntary and mandatory), counseling, education, development of parenting

plans, visitation enforcement (including monitoring, supervision and neutral drop-off and pick-up), and development of guidelines for visitation and alternative custody arrangements. The funding is separate from funding for federal and state administration of the Child Support Enforcement program.

### Performance Analysis

The Child Support Enforcement program collected an estimated \$22 billion in FY 2004, serving 16 million child support cases. Since the creation of the Child Support Enforcement program, child support collections within the program have grown annually. States have increased collections by using a wide variety of approaches such as income withholding, offset of income tax refunds, and reporting to credit bureaus. In addition, states are continuing to reap the benefits of the tools provided by PRWORA.

- The government collected \$1.6 billion in overdue child support from federal income tax refunds for tax year 2003. These collections were made on behalf of more than 1.6 million families.
- A program to match a list of delinquent parents with financial institution records found over 1.8 million accounts during 2003 belonging to about 1,038,000 delinquent non-custodial parents nationwide with a value in excess of \$3.6 billion.
- The number of paternitys established or acknowledged was 1.5 million in FY 2003. Of these, over 860,000 were established through in-hospital acknowledgement programs.
- Voluntary state reports indicate that the Passport Denial program resulted in collections of over \$11.3 million in lump sum child support payments in FY 2003.
- Using the expanded Federal Parent Locator Services, OCSE was able to provide states information on nearly 4.6 million non-custodial parents and putative fathers.

ACF will measure the CSE program's success using the outcome measures, which are part of the incentive system to gauge the achievement of the goals and objectives of the National CSE Strategic Plan.

- The paternity establishment percentage will remain the same at 98 percent for FY 2005 and FY 2006 – This measure directly indicates achievement of the performance target by comparing paternitys established during the fiscal year with the number of non-marital births during the preceding fiscal year. In FY 2003 the target was 98 percent and actual performance was 96 percent. The rate includes paternitys established by the IV-D program and paternitys established by hospital-based programs.
- The child support order establishment rate will increase from the FY 2005 target of 71 percent to 72 percent for FY 2006 – A support order is needed to collect child support. This measure directly indicates achievement of the performance target by comparing the

number of IV-D cases with support orders with the number of IV-D cases. In FY 2003 the actual performance was 72 percent, exceeding the target of 67 percent.

- The collection rate for current support will increase from the FY 2005 target of 61 percent to 62 percent for FY 2006 – This measure, which is a proxy for the regular and timely payment of support, directly indicates achievement of the performance target by comparing total dollars collected for current support in IV-D cases with total dollars owed for current support in IV-D cases. In FY 2003 actual performance was equal to the target of 58 percent.
- The percentage of cases with child support arrearages that pay some amount is projected to increase from the FY 2005 target of 61 percent to 62 percent in FY 2006 – This measure directly indicates achievement of the performance target by comparing the total number of IV-D cases paying any amount toward arrears with the total number of IV-D cases with arrears. In FY 2003 the target was 61 percent and the actual performance was 60 percent.
- The cost-effectiveness ratio (total dollars collected per \$1 of expenditures) will be adjusted to from \$4.42 for FY 2005 to \$4.49 for FY 2006 – This measure directly indicates achievement of the performance target by comparing total IV-D child support dollars collected by states with total IV-D dollars expended by states for administrative costs. In FY 2003 the actual ratio was \$4.32, exceeding the target of \$4.25.

A PART assessment was conducted for this program in FY 2005 and the PART findings support the FY 2006 budget request. The Child Support Enforcement program received a PART rating of Effective, making it one of the highest rated social services programs and one of the highest rated block/formula grant programs among all programs reviewed government-wide.

Child Support Enforcement Collections and Costs  
(\$ in millions)

	2004 <u>Enacted</u> <sup>1</sup>	2005 <u>Enacted</u>	2006 <u>Estimate</u>	Increase Or <u>Decrease</u>
Total Collections Distributed to:				
Families	19,410	20,520	21,894	1,374
TANF Program	1,977	1,974	2,028	54
FC Program	<u>76</u>	<u>78</u>	<u>82</u>	<u>4</u>
Total	21,463	22,572	24,004	1,432
Distributed to TANF /FC Program:				
Federal Share	1,135	1,131	1,156	25
State Share	<u>918</u>	<u>921</u>	<u>954</u>	<u>33</u>
Total	2,053	2,052	2,110	58
Administrative Costs: (Obligations)				
Federal share	3,540	3,610	3,716	106
State Share	<u>1,760</u>	<u>1,856</u>	<u>1,913</u>	<u>57</u>
Total	5,300	5,466	5,629	163
	454	446	458	12
Incentive Payments To States				
Program Costs: (Costs Minus Collections)				
Federal Costs	2,859	2,925	3,018	93
State Costs	<u>388</u>	<u>489</u>	<u>501</u>	<u>12</u>
Net Costs to Taxpayer	3,247	3,414	3,519	105

<sup>1</sup> Preliminary data.



Resource and Program Data  
State Child Support Administrative Costs  
(Obligations)

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$3,540,186,000	\$3,610,465,000	\$3,715,816,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$3,540,186,000	\$3,610,465,000	\$3,715,816,000
<u>Program Data:</u>			
Number of Grants	62	84	93
New Starts:			
#		21	9
\$		\$8,400,000	\$3,600,000
Continuations:			
#	62	63	84
\$	\$3,540,186,000	\$3,602,065,000	\$3,712,216,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

Resource and Program Data  
Federal Incentive Payments to States

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Incentive	\$454,000,000	\$446,000,000	\$458,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$454,000,000	\$446,000,000	\$458,000,000
<u>Program Data:</u>			
Number of Grants	54	54	54
New Starts:			
#			
\$			
Continuations:			
#	54	54	54
\$	\$454,000,000	\$446,000,000	\$458,000,000
Contracts:			
#			
\$			

Resource and Program Data  
Access and Visitation Grants

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$10,000,000	\$10,000,000	\$12,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$10,000,000	\$10,000,000	\$12,000,000
<u>Program Data:</u>			
Number of Grants	54	54	62
New Starts:			
#			8
\$			\$250,000
Continuations:			
#	54	54	54
\$	\$10,000,000	\$10,000,000	\$11,750,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2006 MANDATORY STATE/FORMULA GRANTS**

**PROGRAM: Federal Share of State and Local Administrative Costs (CFDA # 93.563)**

<b>STATE/TERRITORY</b>	<b>2004 Actual</b>	<b>2005 Appropriation</b>	<b>2006 Estimate</b>	<b>Difference +/- 2005</b>
Alabama	\$45,470,235	\$46,078,738	\$47,321,955	\$1,243,217
Alaska	14,734,209	14,931,389	15,334,242	402,853
Arizona	44,403,697	44,997,927	46,211,983	1,214,056
Arkansas	28,485,356	28,866,559	29,645,387	778,828
California	740,806,432	750,720,226	770,974,869	20,254,643
Colorado	57,658,406	58,430,016	60,006,474	1,576,458
Connecticut	44,231,439	44,823,363	46,032,710	1,209,347
Delaware	17,080,492	17,309,071	17,776,074	467,003
District of Columbia	17,135,431	17,364,745	17,833,251	468,506
Florida	187,723,307	190,235,502	195,368,110	5,132,608
Georgia	87,094,946	88,260,489	90,641,781	2,381,292
Hawaii	7,830,417	7,935,207	8,149,301	214,094
Idaho	27,641,802	28,011,717	28,767,481	755,764
Illinois	128,925,971	130,651,315	134,176,324	3,525,009
Indiana	39,854,623	40,387,975	41,477,654	1,089,679
Iowa	32,013,069	32,441,482	33,316,762	875,280
Kansas	43,879,125	44,466,335	45,666,049	1,199,714
Kentucky	40,138,468	40,675,619	41,773,058	1,097,439
Louisiana	40,603,341	41,146,713	42,256,863	1,110,150
Maine	11,546,148	11,700,664	12,016,351	315,687
Maryland	74,947,187	75,950,163	77,999,320	2,049,157
Massachusetts	102,102,896	103,469,282	106,260,912	2,791,630
Michigan	209,888,561	212,697,382	218,436,017	5,738,635
Minnesota	94,482,498	95,746,904	98,330,183	2,583,279
Mississippi	34,949,714	35,417,426	36,372,998	955,572
Missouri	45,940,941	46,555,743	47,811,830	1,256,087
Montana	11,131,373	11,280,338	11,584,685	304,347
Nebraska	30,581,927	30,991,188	31,827,339	836,151
Nevada	27,292,015	27,657,249	28,403,449	746,200
New Hampshire	32,828,419	33,267,743	34,165,316	897,573
				0
New Jersey	123,226,108	124,875,174	128,244,341	3,369,167
New Mexico	68,676,224	69,595,279	71,472,979	1,877,700
New York	211,800,543	214,634,951	220,425,862	5,790,911
North Carolina	78,273,214	79,320,700	81,460,795	2,140,095
North Dakota	37,503,348	38,005,234	39,030,626	1,025,392

<b>STATE/TERRITORY</b>	<b>2004 Actual</b>	<b>2005 Appropriation</b>	<b>2006 Estimate</b>	<b>Difference +/- 2005</b>
Ohio	202,003,583	204,706,883	210,229,933	5,523,050
Oklahoma	31,836,844	32,262,899	33,133,361	870,462
Oregon	69,362,660	70,290,901	72,187,370	1,896,469
Pennsylvania	152,903,816	154,950,042	159,130,637	4,180,595
Rhode Island	6,592,666	6,680,892	6,861,144	180,252
South Carolina	32,663,191	33,100,304	33,993,360	893,056
South Dakota	44,469,100	45,064,205	46,280,050	1,215,845
Tennessee	56,793,033	57,553,062	59,105,860	1,552,798
Texas	184,465,597	186,934,196	191,977,733	5,043,537
Utah	34,184,467	34,641,938	35,576,588	934,650
Vermont	36,064,451	36,547,081	37,533,132	986,051
Virginia	52,295,083	52,994,919	54,424,736	1,429,817
Washington	78,430,960	79,480,557	81,624,965	2,144,408
West Virginia	20,874,088	21,153,434	21,724,160	570,726
Wisconsin	82,056,035	83,154,145	85,397,667	2,243,522
Wyoming	7,464,576	7,564,470	7,768,562	204,092
<b>Subtotal</b>	<b>3,933,342,032</b>	<b>3,985,979,736</b>	<b>4,093,522,589</b>	<b>107,542,853</b>
Indian Tribes	12,999,748	22,000,000	30,500,000	8,500,000
Guam	6,732,493	6,822,590	7,006,666	184,076
Puerto Rico	28,979,481	29,367,297	30,159,635	792,338
Virgin Islands	12,133,008	12,295,377	12,627,110	331,733
<b>Subtotal</b>	<b>60,844,730</b>	<b>70,485,264</b>	<b>80,293,411</b>	<b>9,808,147</b>
<b>Total States/Territories</b>	<b>3,994,186,762</b>	<b>4,056,465,000</b>	<b>4,173,816,000</b>	<b>117,351,000</b>
<b>TOTAL RESOURCES</b>	<b>\$3,994,186,762</b>	<b>\$4,056,465,000</b>	<b>\$4,173,816,000</b>	<b>\$117,351,000</b>

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2006 MANDATORY STATE/FORMULA GRANTS**

**PROGRAM: Access and Visitation Grants (CFDA # 93.597)**

<b>STATE/TERRITORY</b>	<b>2004 Actual</b>	<b>2005 Appropriation</b>	<b>2006 Estimate</b>	<b>Difference +/- 2005</b>
Alabama	\$142,610	\$142,610	\$171,044	\$28,434
Alaska	100,000	100,000	120,000	20,000
Arizona	179,474	179,474	180,153	679
Arkansas	100,000	100,000	120,000	20,000
California	988,710	988,710	1,132,168	143,458
Colorado	130,679	130,679	139,351	8,672
Connecticut	101,505	101,505	120,000	18,495
Delaware	100,000	100,000	120,000	20,000
District of Columbia	100,000	100,000	120,000	20,000
Florida	519,757	519,757	566,946	47,189
Georgia	272,041	272,041	320,011	47,970
Hawaii	100,000	100,000	120,000	20,000
Idaho	100,000	100,000	120,000	20,000
Illinois	329,141	329,141	402,796	73,655
Indiana	164,289	164,289	212,682	48,393
Iowa	100,000	100,000	120,000	20,000
Kansas	100,000	100,000	120,000	20,000
Kentucky	115,835	115,835	141,772	25,937
Louisiana	175,073	175,073	198,792	23,719
Maine	100,000	100,000	120,000	20,000
Maryland	176,152	176,152	201,635	25,483
Massachusetts	171,937	171,937	201,413	29,476
Michigan	289,707	289,707	365,133	75,426
Minnesota	123,675	123,675	149,350	25,675
Mississippi	113,215	113,215	129,516	16,301
Missouri	171,130	171,130	203,496	32,366
Montana	100,000	100,000	120,000	20,000
Nebraska	100,000	100,000	120,000	20,000
Nevada	100,000	100,000	120,000	20,000
New Hampshire	100,000	100,000	120,000	20,000
New Jersey	217,628	217,628	250,481	32,853
New Mexico	100,000	100,000	120,000	20,000
New York	605,368	605,368	707,385	102,017
North Carolina	272,566	272,566	289,447	16,881
North Dakota	100,000	100,000	120,000	20,000

<b>STATE/TERRITORY</b>	<b>2004 Enacted</b>	<b>2005 Appropriation</b>	<b>2006 Estimate</b>	<b>Difference +/- 2005</b>
Ohio	334,160	334,160	415,745	81,585
Oklahoma	100,000	100,000	123,616	23,616
Oregon	100,000	100,000	120,000	20,000
Pennsylvania	341,055	341,055	389,494	48,439
Rhode Island	100,000	100,000	120,000	20,000
South Carolina	142,481	142,481	162,056	19,575
South Dakota	100,000	100,000	120,000	20,000
Tennessee	178,061	178,061	208,949	30,888
Texas	646,627	646,627	724,972	78,345
Utah	100,000	100,000	120,000	20,000
Vermont	100,000	100,000	120,000	20,000
Virginia	192,500	192,500	237,460	44,960
Washington	171,388	171,388	201,755	30,367
West Virginia	100,000	100,000	120,000	20,000
Wisconsin	133,236	133,236	172,487	39,251
Wyoming	100,000	100,000	120,000	20,000
<b>Subtotal</b>	<b>9,700,000</b>	<b>9,700,000</b>	<b>11,360,105</b>	<b>1,660,105</b>
Tribes			250,000	250,000
Guam	100,000	100,000	120,000	20,000
Puerto Rico	100,000	100,000	149,895	49,895
Virgin Islands	100,000	100,000	120,000	20,000
<b>Subtotal</b>	<b>300,000</b>	<b>300,000</b>	<b>639,895</b>	<b>339,895</b>
<b>Total States/Territories</b>	<b>10,000,000</b>	<b>10,000,000</b>	<b>12,000,000</b>	<b>2,000,000</b>
<b>TOTAL RESOURCES</b>	<b>\$10,000,000</b>	<b>\$10,000,000</b>	<b>\$12,000,000</b>	<b>\$2,000,000</b>

OTHER PROGRAMS

Authorizing Legislation — Titles I, X, XI, XIV and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. ch.9).

	2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
Territories – Adults	\$23,000,000	\$33,000,000	\$33,000,000	\$0
Repatriation	<u>948,000</u>	<u>1,000,000</u>	<u>1,300,000</u>	<u>+300,000</u>
Subtotal, BA	\$23,948,000	\$34,000,000	\$34,300,000	+\$300,000

2006 Authorization.....Such sums as may be appropriated

Statement of the Budget Request

Amounts requested for FY 2006 support the continued operation of these programs including a legislative proposal to increase the annual limit on funding for the Repatriation program from \$1,000,000 to \$5,000,000.

Program Description

**Payments to Territories -- Adults (Aged, Blind and Disabled)**

State maintenance assistance programs for the aged, blind and disabled were federalized under Title XVI of the Social Security Act as the Supplemental Security Income program on January 1, 1974. A small residual program, however, remains for the residents of Puerto Rico, Guam, and the Virgin Islands. These grants are subject to spending limitations under Section 1108 of the Social Security Act. The limitations, which were established by P.L. 104-193 and most recently amended by P.L. 105-33, are: \$107,255,000 for Puerto Rico, \$4,686,000 for Guam, \$3,554,000 for the Virgin Islands, and \$1,000,000 for American Samoa.

**Repatriation**

This program provides assistance to U.S. citizens and their dependents returning from foreign countries that have been determined by the Department of State to be destitute, mentally ill or requiring emergency evacuation due to threatened armed conflict, civil strife or natural disasters. The authorizing statute, Section 1113 of the Social Security Act, sets the funding level for the repatriation program. Spending is entirely dependent upon external events, and is affected substantially by the extent of conflict and natural disasters abroad.



The repatriation program traditionally reimburses states directly for assistance provided by them to individual repatriates and for state administrative costs. In January 1997, the program entered into a cooperative agreement with a national, private organization for provision of some of the direct services for the destitute and mentally ill individuals. All individuals receiving assistance are expected to repay the cost of such assistance. These repatriate debts are collected by the Program Support Center, which is the HHS component charged with collecting debts owed by individuals.

### Performance Analysis

These programs have not been separated out individually for performance analysis, they are both included in the larger program assessments. The Temporary Assistance for Needy Families chapter of this document (Chapter J) includes performance information that includes the Payments to Territories program. The Refugee and Entrant Assistance chapter (Chapter E) includes performance information that includes the Repatriation program.

### Rationale for the Budget Request

In addition to supporting the current Payments to Territories – Adults program, this request includes a legislative proposal that would increase the funding limitation for the Repatriation program from \$1,000,000 to \$5,000,000 annually. The current limitation of \$1,000,000 has been in place since FY 1987 and is no longer sufficient to continue operation of this program. The ongoing costs of the program are approximately \$1,000,000, leaving insufficient funds available to respond to emergency repatriations of United States citizens due to war, threat of war, invasion, natural disaster or similar crises. The increase of the limitation to \$5,000,000 will provide the flexibility necessary to meet increasing programmatic needs as well as accommodate a quick response to emergency repatriation situations. The FY 2006 ACF estimate to support current program needs is \$1,300,000.

**Resource and Program Data**  
**Payments to Territories – Adults (Aged, Blind, Disabled)**

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$23,000,000	\$33,000,000	\$33,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$23,000,000	\$33,000,000	\$33,000,000
<u>Program Data:</u>			
Number of Grants	3	3	3
New Starts:			
#			
\$			
Continuations:			
#	3	3	3
\$	\$23,000,000	\$33,000,000	\$33,000,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

Resource and Program Data  
Repatriation

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$948,077	\$1,000,000	\$1,300,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$948,077	\$1,000,000	\$1,300,000
<u>Program Data:</u>			
Number of Grants	1	1	1
New Starts:			
#			
\$			
Continuations:			
#	1	1	1
\$	\$948,077	\$1,000,000	\$1,300,000
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

PRIOR YEAR AID TO FAMILIES WITH DEPENDENT CHILDREN (AFDC) PAYMENTS

Authorizing Legislation — Title IV-A of the Social Security Act.

2004 Enacted	2005 Enacted	2006 Estimate	Increase or Decrease
\$19,567,000	\$0	\$0	\$0

2006 Authorization.....Such sums as may be appropriated

Statement of the Budget Request and Program Description

The FY 2006 estimate does not include payments for the AFDC and related programs. States had until August 21, 1998, to submit prior-year claims for expenditures incurred before the AFDC, EA and IV-A child care programs were repealed by PRWORA. The FY 2006 request includes appropriations language to provide authority to pay prior year claims in the event that disputed claims from prior years are not resolved during FY 2005.

**Resource and Program Data**  
**Prior Year Aid to Families with Dependent Children (AFDC) Payments**

	2004 Actual	2005 Enacted	2006 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$19,566,754	N/A	N/A
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical			
Program Support			
Total, Resources	\$19,566,754	N/A	N/A
<u>Program Data:</u>			
Number of Grants	2		
New Starts:			
#			
\$			
Continuations:			
#	2		
\$	\$19,566,754		
Contracts:			
#			
\$			
Interagency Agreements:			
#			
\$			

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