

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES

Children's Research and Technical Assistance

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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Children's Research and Technical Assistance

Amounts Available for Obligation

|   | 2003<br><u>Actual</u> | 2004<br><u>Estimate</u> | 2005<br><u>Estimate</u> |
|---|-----------------------|-------------------------|-------------------------|
| Appropriation.....                                  | \$35,385,000          | \$52,140,000            | \$49,410,000            |
| Offsetting collections....                          | <u>8,735,000</u>      | <u>10,500,000</u>       | <u>11,100,000</u>       |
| Subtotal, adjusted budget<br>authority (gross)..... | 44,120,000            | 62,640,000              | 60,510,000              |
| Unobligated balance start of<br>year.....           | 556,000               | 1,960,000               | 0                       |
| Recovery of prior-year<br>obligations.....          | 1,375,000             | 0                       | 0                       |
| Unobligated balance, end of<br>year.....            | <u>1,960,000</u>      | <u>0</u>                | <u>0</u>                |
| Total, gross obligations..                          | \$44,092,000          | \$64,600,000            | \$60,510,000            |

Children's Research and Technical Assistance

SUMMARY OF CHANGES

|                            |                |
|----------------------------|----------------|
| FY 2004 Estimate .....     | \$52,140,000   |
| (Obligations, gross).....  | 64,600,000     |
| <br>FY 2005 Estimate ..... | <br>49,410,000 |
| (Obligations, gross).....  | 60,510,000     |
| Net change .....           | -2,730,000     |
| (Obligations, gross).....  | -4,090,000     |

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|  | <u>2004<br/>Estimate</u> | <u>Change from Base</u> |
|--|--------------------------|-------------------------|
| Increases:   |                          |                         |
| A. Built-in:   |                          |                         |
| 1. Increase due to higher child support<br>collections estimated in FY 2004.....                           | 34,140,000               | +270,000                |
| Total Increases .....  |                          | +\$270,000              |
| Decreases:   |                          |                         |
| A. Built-in:   |                          |                         |
| 1. Decrease due to one-time reauthorization<br>of Child Welfare Study for 6 months during<br>FY 2004 ..... | 3,000,000                | -3,000,000              |
| Total Decreases .....  |                          | -\$3,000,000            |
| Net Change.....  |                          | -\$2,730,000            |

Children's Research and Technical Assistance

Budget Authority by Activity

|   | <u>2003</u><br><u>Actual</u> | <u>2004</u><br><u>Estimate</u> | <u>2005</u><br><u>Estimate</u> |
|---|------------------------------|--------------------------------|--------------------------------|
| Training and Technical Assistance ..... | \$11,795,000                 | \$11,380,000                   | \$11,470,000                   |
| Federal Parent Locator Service .....    | 23,590,000                   | 22,760,000                     | 22,940,000                     |
| Child Welfare Study <sup>1</sup> .....  | 0                            | 3,000,000                      | 0                              |
| Welfare Research <sup>1</sup> .....     | 0                            | 15,000,000                     | 15,000,000                     |
|   | -----                        | -----                          | -----                          |
| Total, Budget Authority .....           | \$35,385,000                 | \$52,140,000                   | \$49,410,000                   |

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<sup>1</sup> Amounts for FY 2003 were appropriated in the discretionary side of the budget.

Children's Research and Technical Assistance

Budget Authority by Object

|   | <u>2004</u><br><u>Estimate</u> | <u>2005</u><br><u>Estimate</u> | <u>Increase</u><br><u>or</u><br><u>Decrease</u> |
|---|--------------------------------|--------------------------------|---|
| <u>Personnel Compensation:</u>  |                                |                                |   |
| Full-time permanent (11.1).....   | 7,194,000                      | 7,461,000                      | +267,000  |
| Civilian personnel benefits (12.1).....                                 | 1,404,000                      | 1,455,000                      | +51,000   |
| Subtotal, Pay Costs.....  | 8,598,000                      | 8,916,000                      | +318,000  |
| Travel and transportation of persons<br>(21.0).....                     | 519,000                        | 486,000                        | -33,000   |
| Transportation of things (22.0).....                                    | 19,000                         | 19,000                         | 0   |
| Rental payments to GSA (23.1).....                                      | 3,108,000                      | 3,108,000                      | 0   |
| Communications, utilities and<br>miscellaneous (23.3).....              | 444,000                        | 345,000                        | -99,000   |
| Printing and reproduction (24.0).....                                   | 75,000                         | 75,000                         | 0   |
| <u>Other contractual services:</u>                                      |                                |                                |   |
| Advisory and assistance services (25.1)...                              | 18,043,000                     | 17,716,000                     | -327,000  |
| Other services (25.2).....  | 2,326,000                      | 2,122,000                      | -204,000  |
| Purchases of goods and services from<br>government accounts (25.3)..... | 5,173,000                      | 5,803,000                      | +630,000  |
| Operation and maintenance of facilities<br>(25.4).....                  | 1,047,000                      | 1,001,000                      | -46,000   |
| Research and Development (25.5).....                                    | 200,000                        | 200,000                        | 0   |
| Operation and maintenance of equipment<br>(25.7).....                   | 9,000                          | 9,000                          | 0   |
| Subtotal, Other contractual services.....                               | 25,751,000                     | 25,850,000                     | +99,000   |
| Supplies and materials (26.0).....                                      | 126,000                        | 111,000                        | -15,000   |
| Equipment (31.0).....   | 195,000                        | 180,000                        | -15,000   |
| Grants, subsidies, and contributions<br>(41.0).....                     | 13,500,000                     | 10,500,000                     | -2,000,000                                      |
| Subtotal, Non-Pay Costs.....  | 43,542,000                     | 40,494,000                     | -3,048,000                                      |
| <br>Total, budget authority by object class.....                        | <br>52,140,000                 | <br>49,410,000                 | <br>-2,730,000                                  |
| <br>Total, obligations <sup>1</sup> .....                               | <br>64,600,000                 | <br>60,510,000                 | <br>-4,090,000                                  |

<sup>1</sup> Obligations include fees offset from the States to repay costs associated with offset notice preparation and Federal Parent Locator Service and fees from other federal agencies to repay costs associated with the Federal Parent Locator Services. FY 2004 also includes unobligated funds.

Children's Research and Technical Assistance

Authorizing Legislation

|  | <u>2004<br/>Amount<br/>Authorized</u> | <u>2004<br/>Estimate</u> | <u>2005<br/>Amount<br/>Authorized</u> | <u>2005<br/>Estimate</u> |
|--|---------------------------------------|--------------------------|---------------------------------------|--------------------------|
| 1. Training and Technical Assistance: Section 452(j) of the Social Security Act <sup>1</sup> | Indefinite                            | \$11,380,000             | Indefinite                            | \$11,470,000             |
| 2. Federal Parent Locator Service: Section 453(o) of the Social Security Act <sup>2</sup>    | Indefinite                            | 22,760,000               | Indefinite                            | 22,940,000               |
| 3. Child Welfare Study: Section 429 A of the Social Security Act                             | 3,000,000                             | 3,000,000                | 0                                     | 0                        |
| 4. Welfare Research: Section 413 (h) of the Social Security Act                              | 15,000,000                            | 15,000,000               | 15,000,000                            | 15,000,000               |
| <b>Total Appropriation</b>   | Indefinite                            | \$52,140,000             | Indefinite                            | \$49,410,000             |

<sup>1</sup> The amount authorized and appropriated is equal to 1 percent of the total amount paid to the federal government for its share of child support collections for the preceding year.

<sup>2</sup> The amount authorized and appropriated is equal to 2 percent of the total amount paid to the federal government for its share of child support collections for the preceding year.

Children's Research and Technical Assistance

APPROPRIATIONS HISTORY TABLE

| <u>Fiscal Year</u> | <u>Appropriation</u> |
|--------------------|----------------------|
| 1996               | 36,711,000           |
| 1997               | 59,548,000           |
| Rescission         | (21,000,000)         |
| 1998               | 76,440,000           |
| Rescission         | (21,000,000)         |
| 1999               | 72,816,000           |
| Rescission         | (21,000,000)         |
| 2000               | 59,992,000           |
| Rescission         | (21,000,000)         |
| 2001               | 60,627,000           |
| Rescission         | (21,000,000)         |
| 2002               | 57,953,000           |
| Rescission         | (21,026,000)         |
| 2003               | 35,385,000           |
| 2004               | 52,140,000           |
| 2005               | 49,410,000           |

Children's Research and Technical Assistance

Justification

|   | 2003<br>Enacted              | 2004<br>Estimate             | 2005<br>Estimate             | Increase<br>or<br>Decrease |
|---|------------------------------|------------------------------|------------------------------|----------------------------|
| Training and<br>Technical Assistance<br>[obligations] | \$11,795,000<br>[12,066,000] | \$11,380,000<br>[12,608,000] | \$11,470,000<br>[11,470,000] | +\$90,000<br>[-1,138,000]  |
| Federal Parent<br>Locator Service<br>[obligations]    | 23,590,000<br>[32,026,000]   | 22,760,000<br>[33,992,000]   | 22,940,000<br>[34,040,000]   | +180,000<br>[+48,000]      |
| Child Welfare Study                                   | 0                            | 3,000,000                    | 0                            | -3,000,000                 |
| Welfare Research                                      | 0                            | 15,000,000                   | 15,000,000                   | 0                          |
| Total, net budget<br>authority                        | \$35,385,000                 | \$52,140,000                 | \$49,410,000                 | -2,730,000                 |
| [Total, obligations]                                  | [\$44,092,000]               | [\$64,600,000]               | [\$60,510,000]               | [-\$4,090,000]             |

General Statement

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L. 104-193) authorizes and appropriates funds for welfare research and technical support for states implementing welfare reform. In addition, the Balanced Budget Act of 1997 (P.L. 105-33) authorizes and appropriates funds for welfare research.

The following activities are supported:

- Training and Technical Assistance - to support the dissemination of information and technical assistance to the states on child support enforcement activities. It is supported by an amount equal to one percent of the amount paid to the federal government for its share of child support collections during the immediately preceding fiscal year.
- Federal Parent Locator Service - to assist states in locating non-custodial parents. It is supported by an amount equal to two percent of the amount paid to the federal government for its share of child support collections during the immediately preceding fiscal year.



- Welfare Research - to conduct research and demonstrations relating to state welfare reform efforts. The budget request includes pending FY 2003 reauthorization of these funds.

### Purpose and Method of Operation

Section 345 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 includes two provisions which target funding to the Department to strengthen the federal government's capacity to influence the effectiveness of the child support enforcement program.

The first provision, earmarking an amount equivalent to one percent of the federal share of child support collections in the prior year, has a two-fold purpose: to cover the Department's costs in providing technical assistance to states (including technical assistance related to state automated systems), training of state and federal staff, staffing studies, information dissemination and related activities; and, to support research, demonstration, and special projects of regional or national significance relating to the operation of state child support programs. These activities are key to successful state outcomes in implementing welfare reform and attaining the anticipated benefits of the statute. Amounts under this provision are available until expended.

The second, pertaining to an amount equal to two percent of the federal share of child support collections in the prior year, is directed to cover the Department's costs in operating the Federal Parent Locator Service to the extent that these costs are not recovered through fees. Under welfare reform the mission and scope of the Federal Parent Locator Service was significantly expanded to add two new components--a Federal Child Support Case Registry and a National Directory of New Hires. This expansion has had a significant impact on the program's ability to collect support in interstate child support cases. Interstate cases comprise about one-third of the caseload and are among the hardest for states to work. Amounts under this provision are available on an annual basis.

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 also included funding for welfare reform research. Specifically, funding is authorized for the cost of conducting research; the cost of developing and evaluating innovative approaches for reducing welfare dependency and increasing the well-being of minor children; the federal share of any state-initiated study; the operation and evaluation of demonstrations that were in effect under section 1115 as of September 30, 1995. The child welfare study was reauthorized in this account for six months during FY 2004, however the FY 2005 President's budget reflects funding for Child Welfare research activities within the TANF Research, Demonstration and Technical Assistance Activities budget request, as originally proposed in the reauthorization of PRWORA.

**Resource and Program Data**  
**CSE Training and Technical Assistance (Obligations)**

|                               | 2003<br>Enacted | 2004<br>Estimate | 2005<br>Estimate |
|-------------------------------|-----------------|------------------|------------------|
| <u>Resource Data:</u>         |                 |                  |                  |
| Service Grants:               |                 |                  |                  |
| Formula                       |                 |                  |                  |
| Discretionary                 |                 |                  |                  |
| Research/Evaluation           |                 |                  |                  |
| Demonstration/Development     |                 |                  |                  |
| Training/Technical Assistance | \$6,886,028     | \$5,592,993      | \$3,402,742      |
| Program Support <sup>1</sup>  | 5,179,972       | 7,015,007        | 8,067,258        |
| Total, Resources              | \$12,066,000    | \$12,608,000     | \$11,470,000     |
|                               |                 |                  |                  |
| <u>Program Data:</u>          |                 |                  |                  |
| Number of Grants              | 8               | 13               | 13               |
| New Starts:                   |                 |                  |                  |
| #                             | 8               | 13               | 13               |
| \$                            | 1,268,349       | \$1,500,000      | \$1,500,000      |
| Continuations:                |                 |                  |                  |
| #                             |                 |                  |                  |
| \$                            |                 |                  |                  |
| Contracts:                    |                 |                  |                  |
| #                             | 12              | 11               | 11               |
| \$                            | 2,560,266       | 2,441,000        | \$2,441,000      |
| Interagency Agreements:       |                 |                  |                  |
| #                             | 7               | 7                | 7                |
| \$                            | \$1,300,000     | \$1,000,000      | \$1,000,000      |

<sup>1</sup> Includes funding for information technology, salaries/benefits and associated overhead costs.

Resource and Program Data  
CSE Federal Parent Locator Services (Obligations)

|                               | 2003<br>Enacted | 2004<br>Estimate | 2005<br>Estimate |
|-------------------------------|-----------------|------------------|------------------|
| <u>Resource Data:</u>         |                 |                  |                  |
| Service Grants:               |                 |                  |                  |
| Formula                       |                 |                  |                  |
| Discretionary                 |                 |                  |                  |
| Research/Evaluation           |                 |                  |                  |
| Demonstration/Development     | \$7,900,975     | \$6,554,857      | \$6,554,857      |
| Training/Technical Assistance |                 |                  |                  |
| Program Support <sup>1</sup>  | 24,125,025      | 27,437,143       | 27,485,143       |
| Total, Resources              | \$32,026,000    | \$33,992,000     | \$34,040,000     |
|                               |                 |                  |                  |
| <u>Program Data:</u>          |                 |                  |                  |
| Number of Grants              | 4               |                  |                  |
| New Starts:                   |                 |                  |                  |
| #                             | 4               |                  |                  |
| \$                            | \$814,000       |                  |                  |
| Continuations:                |                 |                  |                  |
| #                             |                 |                  |                  |
| \$                            |                 |                  |                  |
| Contracts:                    |                 |                  |                  |
| #                             | 4               | 4                | 4                |
| \$                            | \$22,050,000    | \$23,000,000     | \$23,000,000     |
| Interagency Agreements:       |                 |                  |                  |
| #                             | 6               | 6                | 6                |
| \$                            | \$3,834,000     | \$4,200,000      | \$4,500,000      |

<sup>1</sup> Includes funding for information technology, salaries/benefits and associated overhead, program development, modernization, enhancements, and maintenance costs.

Resource and Program Data  
Welfare Research

|                               | 2003<br>Enacted | 2004<br>Estimate | 2005<br>Estimate |
|-------------------------------|-----------------|------------------|------------------|
| <u>Resource Data:</u>         |                 |                  |                  |
| Service Grants:               |                 |                  |                  |
| Formula                       |                 |                  |                  |
| Discretionary                 |                 |                  |                  |
| Research/Evaluation           |                 | \$11,000,000     | \$11,000,000     |
| Demonstration/Development     |                 | 3,000,000        | 3,000,000        |
| Training/Technical Assistance |                 |                  |                  |
| Program Support <sup>1</sup>  |                 | 1,000,000        | 1,000,000        |
| Total, Resources              |                 | \$15,000,000     | \$15,000,000     |
|                               |                 |                  |                  |
| <u>Program Data:</u>          |                 |                  |                  |
| Number of Grants              |                 | 40               | 40               |
| New Starts:                   |                 |                  |                  |
| #                             |                 | 10               | 10               |
| \$                            |                 | \$2,000,000      | \$2,000,000      |
| Continuations:                |                 |                  |                  |
| #                             |                 | 20               | 20               |
| \$                            |                 | \$7,000,000      | \$7,000,000      |
| Contracts:                    |                 |                  |                  |
| #                             |                 | 8                | 8                |
| \$                            |                 | \$4,000,000      | \$4,000,000      |
| Interagency Agreements:       |                 |                  |                  |
| #                             |                 | 5                | 5                |
| \$                            |                 | \$2,000,000      | \$2,000,000      |

<sup>1</sup> Includes funding for information technology and administrative fees.

Resource and Program Data  
Child Welfare Study

|                               | 2003<br>Enacted | 2004<br>Estimate | 2005<br>Estimate |
|-------------------------------|-----------------|------------------|------------------|
| <u>Resource Data:</u>         |                 |                  |                  |
| Service Grants:               |                 |                  |                  |
| Formula                       |                 |                  |                  |
| Discretionary                 |                 |                  |                  |
| Research/Evaluation           |                 | \$3,000,000      |                  |
| Demonstration/Development     |                 |                  |                  |
| Training/Technical Assistance |                 |                  |                  |
| Program Support               |                 |                  |                  |
| Total, Resources              |                 | \$3,000,000      |                  |
|                               |                 |                  |                  |
| <u>Program Data:</u>          |                 |                  |                  |
| Number of Grants              |                 | 1                |                  |
| New Starts:                   |                 |                  |                  |
| #                             |                 |                  |                  |
| \$                            |                 |                  |                  |
| Continuations:                |                 |                  |                  |
| #                             |                 | 1                |                  |
| \$                            |                 | \$3,000,000      |                  |
| Contracts:                    |                 |                  |                  |
| #                             |                 |                  |                  |
| \$                            |                 |                  |                  |
| Interagency Agreements:       |                 |                  |                  |
| #                             |                 |                  |                  |
| \$                            |                 |                  |                  |