# Quarterly Refunding Charts 

U.S. Department of the Treasury Office of Debt Management

November 3, 2008


## Financing Summary of FY 2008 and Initial FY 2009 Outlook

- FY 2008 deficit was \$455 billion versus \$163 billion for FY 2007
- Net marketable borrowing for FY 2008 was $\$ 760$ billion (includes $\$ 154$ billion of SOMA redemptions) compared to $\$ 134$ billion (includes $\$ 15$ billion of SOMA redemptions) in FY 2007
- FY 2008 net non-marketable borrowing was $\$ 46$ billion in redemptions versus \$44 billion in cash raised in FY 2007
- Net marketable borrowing for Q4 FY 2008 totaled \$527 billion (includes \$3 billion of SOMA redemptions)

FY 2009 Q1 and Q2 Outlook: Estimated marketable borrowing

- \$550 billion October-December
- \$368 billion January-March
- Expenditures related to various economic assistance programs, liquidity initiatives, as well as weakness in receipts and a decline state and local government debt issuance will lead to increased marketable borrowing needs

Treasury Marketable Financing

| (\$ billions) | FY 2008 <br> October 1, 2007 - September 30, 2008 |  |  |  | FY 2007 <br> October 1, 2006 - September 30, 2007 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Issued | Matured | $\begin{gathered} \text { SOMA } \\ \text { Activity } * \end{gathered}$ | Net Cash <br> Raised | Issued | Matured | SOMA <br> Activity * | Net Cash <br> Raised |
| Bills (includes SFP's) | \$4,632.9 | \$4,101.2 | (\$152.0) | \$531.7 | \$3,689.9 | \$3,643.4 | -\$10.0 | \$46.6 |
| Nominal coupons | \$814.6 | \$626.2 | (\$5.5) | \$188.5 | \$662.5 | \$625.1 | (\$13.5) | \$37.2 |
| TIPS | \$61.9 | \$21.8 | \$3.5 | \$40.1 | \$70.5 | \$20.1 | \$8.4 | \$50.4 |
| Total | \$5,509.5 | \$4,749.2 | (\$153.9) | \$760.4 | \$4,422.9 | \$4,288.6 | (\$15.1) | \$134.2 |

* Note: Negative SOMA activity represents redemptions.

Positive SOMA activity represents additional issuance of securities, made possible by redemptions in maturing securities with the same settlement date; these are offsetting transactions and are net cash neutral.

Marketable Treasury Coupon Flows
\$ Billions

| Date | Maturing Coupon <br> Securities <br> (Excluding SOMA <br> holdings) | Coupon <br> Payments | Total <br> Outflows |
| :--- | :---: | :---: | :---: |
| November 15, 2008 | 55 | 20 | 75 |
| November 30, 2008 | 20 | 4 | 24 |
| December 15, 2008 | 15 | 1 | 16 |
| December 31, 2008 | 20 | 4 | 24 |
| January 15, 2009 | 33 | 10 | 43 |
| January 31, 2009 | 20 | 4 | 24 |
| February 15, 2009 | 36 | 25 | 61 |
| February 28, 2009 | 18 | 3 | 21 |

- Financing associated with the Emergency Economic Stabilization Act (EESA) has made managing volatility in cash balances more challenging.
- Net marketable borrowing for the fourth quarter was a record $\$ 527$ billion and was primarily financed through bills.
- SFPs accounted for $\$ 300$ billion of Q4 net marketable borrowing.

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Treasury Quarterly Net Marketable Borrowing


- State and Local Government net redemptions were a record $\$ 36.3$ billion FY 2008 versus $\$ 57.7$ billion net issuance in FY 2007.
- For the 19th consecutive quarter, Savings Bonds did not raise any cash.
- In FY 2008, Savings Bonds redemptions totaled \$10 billion.
- Bill issuance remains elevated, while the 2-3 year sector continues to trend lower.

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Treasury Quarterly Net Borrowing from Nonmarketable Issues


Percentage Breakdown of Quarterly Issuance


Note: Data through September 30, 2008. Excludes CMB's.

## Debt Portfolio Considerations

## Assumptions used in the next 3 charts:

- Future residual financing needs are spread proportionally across auctioned securities and are derived from hypothetical initial coupon auction sizes.
- These sizes are based on announced coupon amounts as of September 30, 2008 and assume the outstanding level of bills on September 30, 2008.
- OMB 2009 MSR Budget estimates used for FY2009-2013.
- Projections exclude cash management bills.


## Using the above assumptions, over the next 5 years:

- Average maturity of total outstanding and average maturity of issuance settle to about 53 and 55 months, respectively.
- The percent of debt with 3 years or less to maturity stabilizes at 56 percent.
- Average maturity of issuance recently peaked in FY 2008.
- The average maturity of marketable debt outstanding fell by three months reflecting increased bill issuance in the last quarter of FY 2008.
- If future financing needs are spread proportionally, current issuance patterns would lead to a steadily increasing share of medium to longer-term debt.

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DEBT MATURITY MEASURES


Distribution of Marketable Debt Outstanding by Security


- Short-term debt as a percent of the overall portfolio rose, as a result of the introduction of the 52week bill, an increase in weekly bill issuance, and funding for the SFP.
- Maturing 2-year, 3year and 5-year note securities lead to increased near- and medium-term financing needs.

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 auctioned securities and are derived from hypothetical auction sizes. Initial sizes are based on announced coupon amounts as of September 30, 2008 and assume the
outstanding level of bills on September 30, 2008. All projections exclude CMB issuance and maturing amounts.


## Uncertainty

- Economic and credit market conditions, and ongoing Federal Reserve System actions continue to add uncertainty to borrowing requirements.
- Volatility in projected receipts, outlays and reduced non-marketable debt issuance could also lead to increased near-term marketable financing needs.


## State and Local Governments (SLGS) <br> Calendar year

- State and Local Government Series (SLGS) debt redemptions continue to exceed issuance due to volatility in the municipal bond sector.
- In FY 2008 Net SLGS redemptions were a record $\$ 36.3$ billion, compared to FY2007 total net SLGS issuance of $\$ 57.7$ billon.



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## FY 09 Deficit Estimates

\$ billions

- Primary dealers currently estimate a FY 2009 deficit of $\$ 988$ billion.
- Dealer estimates reflect uncertainty regarding the fiscal outlook.
- Fiscal deficit projections remain volatile given overall uncertainty.

|  | Primary <br> Dealers* | CBO | OMB |
| :--- | :---: | :---: | :---: |
| Current: | 988 | 438 | 482 |
| Range based on average absolute forecast error** | $863-1,113$ | $338-538$ | $391-573$ |
| FY 2009 Marketable Borrowing*** | 1,400 | - | - |
| FY 2009 Marketable Borrowing Range*** | $1,100-2,100$ | - | - |
| Estimates as of: | October 08 | September 08 | July 08 |

* Primary Dealers reflect average estimate.
** Ranges based on errors from 2004-2008.
*** Based on Primary Dealer feedback on October 30, 2008.

Comparing Deficit Estimates for FY 2009 since February 2008


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