### DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

## PAYMENTS TO STATES FOR CHILD SUPPORT ENFORCEMENT AND FAMILY SUPPORT PROGRAMS

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### FY 2009 Proposed Appropriation Language<sup>1</sup>

### ADMINISTRATION FOR CHILDREN AND FAMILIES Payments to States for Child Support Enforcement and Family Support Programs

For making payments to States or other non-Federal entities under titles I, IV-D, X, XI, XIV, and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. chapter 9), <del>\$2,949,713,000</del> **\$2,759,078,000**, to remain available until expended; and for such purposes for the first quarter of fiscal year <del>2009</del> **2010**, \$1,000,000,000, to remain available until expended.

For making payments to each State for carrying out the program of Aid to Families with Dependent Children under title IV-A of the Social Security Act before the effective date of the program of Temporary Assistance for Needy Families (TANF) with respect to such State, such sums as may be necessary: Provided, That the sum of the amounts available to a State with respect to expenditures under such title IV-A in fiscal year 1997 under this appropriation and under such title IV-A as amended by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 shall not exceed the limitations under section 116(b) of such Act.

For making, after May 31 of the current fiscal year, payments to States or other non-Federal entities under titles I, IV-D, X, XI, XIV, and XVI of the Social Security Act and the Act of July 5, 1960 (24 U.S.C. chapter 9), for the last 3 months of the current fiscal year for unanticipated costs, incurred for the current fiscal year, such sums as may be necessary.

<sup>&</sup>lt;sup>1</sup> Amounts reflect current law.

	FY 2008	FY 2008	FY 2009	FY 2009
	Amount	Budget	Amount	Budget
	Authorized	Estimate	Authorized	Request <sup>1</sup>
Payments to States for	Indefinite <sup>2</sup>	\$3,997,970,000	Indefinite <sup>2</sup>	\$3,766,378,000
Child Support				
Enforcement and				
Family Support				
Programs: Titles I, IV-				
A and -D, X, XI, XIV				
and XVI of the Social				
Security Act and the				
Act of July 5, 1960 (24				
U.S.C. chapter 9).				

#### Authorizing Legislation

#### APPROPRIATIONS HISTORY TABLE

[	- 1	
	Budget	
	Estimate to	
Year	Congress	Appropriation
2000	-	
Advance	\$750,000,000	\$750,000,000
Indefinite		260,248,000
Total	750,000,000	1,010,248,000
2001		
Appropriation	2,473,800,000	2,441,800,000
Advance	650,000,000	650,000,000
Total	3,123,800,000	3,091,800,000
2002		
Appropriation	2,447,800,000	2,447,800,000
Advance	1,000,000,000	1,000,000,000
Indefinite		398,718,000
Total	3,447,800,000	3,846,518,000
2003		

<sup>&</sup>lt;sup>1</sup> Reflects the amount requested in the FY 2009 President's Budget.

 <sup>&</sup>lt;sup>2</sup> Indefinite authority is authorized for this account; however, there are specific authorizations for some programs covered by this appropriation:
 Section 1108(a) of the Social Security Act provides for a limitation on payments to Puerto Rico, Guam and the Virgin Islands under titles I, X, XIV, XVI, parts A and E of title IV and subsection 1108(b)(Matching grants). The limitations, which were established by P.L. 104-193 and most recently amended by Section 5512 of P.L. 105-33, are as follows: \$107,255,000 for Puerto Rico, \$3,554,000 for the Virgin Islands, \$4,686,000 for Guam, and \$1,000,000 for American Samoa.

<sup>•</sup> Section 1113 of the Social Security Act provides for a \$1,000,000 limitation on funding for repatriated U.S. citizens and dependents who return because of destitution, illness or international crisis. This budget includes a legislative proposal to increase the annual limit on funding for this program to up to \$5,000,000.

Access and Visitation Grants are authorized by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L.104-193) for \$10,000,000 for each fiscal year. This budget includes a proposal to increase the level to \$12,000,000 for FY 2009.

	Budget	
	Estimate to	
Year	Congress	Appropriation
Appropriation	\$2,416,800,000	\$2,475,800,000
Advance	1,100,000,000	1,100,000,000
Indefinite	1,100,000,000	269,424,000
Total	3,516,800,000	3,845,224,000
Totul	5,510,000,000	5,015,221,000
2004		
Appropriation	3,245,970,000	3,292,970,000
Advance	1,100,000,000	1,100,000,000
Indefinite		19,567,000
Total	4,345,970,000	4,412,537,000
2005		
Appropriation	2,825,802,000	2,873,802,000
Advance	1,200,000,000	1,200,000,000
Total	4,025,802,000	4,073,802,000
<b>9</b> 00 C		
2006		<b>a</b> 1 <b>a</b> 1 <i>c</i> 1 <b>a</b> 000
Appropriation	2,071,943,000	2,121,643,000
Advance	1,200,000,000	1,200,000,000
Total	3,271,943,000	3,321,643,000
2007		
Appropriation	2,759,997,000	3,199,104,000
Advance	1,200,000,000	1,200,000,000
Total	3,959,997,000	4,399,104,000
1 otur	5,555,557,000	1,555,101,000
2008		
Appropriation	2,957,713,000	2,949,713,000
Advance	1,000,000,000	1,000,000,000
Indefinite		48,257,000
Total	3,957,013,000	3,997,970,000
2009		
Appropriation	2,766,378,000	
Advance	1,000,000,000	1,000,000,000
Total	3,766,378,000	
2010		
2010	1 000 000 000	
Advance	1,000,000,000	

## Amounts Available for Obligation

			FY 2	2009
Mandatory Appropriation:	FY 2007 <u>Actual</u>	FY 2008 Enacted	Current Law	<u>Estimate</u>
Current Year (definite)	\$3,199,104,000	\$2,949,713,000	\$2,759,078,000	\$2,766,378,000
Current Year (indefinite)		48,257,000		
Advance	1,200,000,000	<u>1,000,000,000</u>	<u>1,000,000,000</u>	1,000,000,000
Subtotal, Net Budget Authority	\$4,399,104,000	\$3,997,970,000	\$3,759,078,000	\$3,766,378,000
Offsetting Collections	<u>6,756,000</u>	7,000,000	7,000,000	7,000,000
Subtotal, Gross Budget Authority	\$4,405,860,000	\$4,004,970,000	\$3,766,078,000	\$3,773,378,000
Unobligated balance, start of year	7,574,000	142,212,000	0	0
Recoveries of prior year obligations	168,086,000	100,000,000	100,000,000	100,000,000
Unobligated balance, end of year	-142,212,000	<u>0</u>	<u>0</u>	<u>0</u>
Total obligations	\$4,439,308,000	\$4,247,182,000	\$3,866,078,000	\$3,873,378,000
Advance Requested for FY 2010			\$1,000,000,000	\$1,000,000,000

Obligations by Activity

			FY 2	2009
	FY 2007 Enacted	FY 2008 Enacted	Current Law	Estimate
Child Support Enforcement:				
State Child Support Administrative Costs	\$3,924,600,000	\$3,718,182,000	\$3,322,078,000	\$3,327,078,000
Federal Incentive Payments to States	471,000,000	483,000,000	498,000,000	498,000,000
Access and Visitation Grants	<u>10,000,000</u>	10,000,000	<u>10,000,000</u>	12,000,000
Subtotal, Child Support Enforcement	4,405,600,000	4,211,182,000	3,830,078,000	3,837,078,000
Other Programs:				
Payments to Territories - Adults	32,808,000	35,000,000	35,000,000	35,000,000
Repatriation	<u>900,000</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,300,000</u>
Subtotal, Other Programs	33,708,000	36,000,000	36,000,000	36,300,000
Total, Obligations	\$4,439,308,000	\$4,247,182,000	\$3,866,078,000	\$3,873,378,000
Advance Requested for FY 2010			\$1,000,000,000	\$1,000,000,000

## SUMMARY OF CHANGES

Sommary of ChinyOES	
FY 2008 Enacted	
Total estimated budget authority	\$3,997,970,000
(Obligations)	(4,247,182,000)
FY 2009 Estimate	
Total estimated budget authority	\$3,766,378,000
(Obligations)	(3,873,378,000)
Net Change	-\$231,592,000
Not Change	-\$251,592,000

	FY 2008 Enacted	Change from Base
Increases:	Enacted	Change Hom Base
A. <u>Built-in</u> :		
1) Federal Incentive Payments to States: current law payments	\$483,000,000	+\$15,000,000
<ol> <li>State Child Support Enforcement Administrative Costs: FY 2007 unobligated balances reducing FY 2008 budget authority</li> </ol>	3,718,182,000	+142,212,000
Subtotal, Built-in Increases		+\$157,212,000
B. <u>Program</u> :		
<ol> <li>State Child Support Enforcement Administrative Costs: legislative proposals (see budget request discussion)</li> </ol>	3,718,182,000	+\$5,000,000
,		+2,000,000
<ul><li>2) Access and Visitation: legislative proposal</li></ul>		
3) <b>Repatriation:</b> legislative proposal	1,000,000	+ <u>300,000</u>
Subtotal, Program Increases		+\$7,300,000
Total Increases		+\$164,512,000
Decreases:		
A. <u>Built-in</u> :		
1) State Child Support Enforcement Administrative Costs: current law baseline estimates	3,718,182,000	-\$203,051,000
2) State Child Support Enforcement Administrative Costs: refund of alternative systems penalty during FY 2008	3,718,182,000	-193,053,000
Total Decreases		-\$396,104,000
Net Change		-\$231,592,000

Administration for Children and Families Justification of Estimates for Appropriations Committee

Payments to States for Child Support Enforcement and Family Support

Justification

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Budget Authority	\$4,399,104,000	\$3,997,970,000	\$3,766,378,000	-\$231,592,000
Obligations	\$4,439,308,000	\$4,247,182,000	\$3,873,378,000	-\$373,804,000

Authorizing Legislation – Titles I, IV-A and IV-D, X, XI, XIV and XVI of the Social Security Act.

2009 Authorization.....Indefinite except as identified in Sections 1113 and 1603 of the Social Security Act

# General Statement

The Payments to States for Child Support Enforcement and Family Support Programs support stateadministered programs of financial assistance and services for low-income families to promote their economic security and self-sufficiency. In FY 2009, four programs will be funded: state and tribal administrative expenses and incentive payments to states for Child Support Enforcement; Access and Visitation Grants to enable states to establish and administer programs to support and facilitate noncustodial parents' access to and visitation of their children; payments for adult-only benefits under assistance programs for the aged, blind and disabled residents of Guam, Puerto Rico, and the Virgin Islands; and temporary cash and services for repatriated U.S. citizens and dependents returned from foreign countries as a result of illness, destitution, war or other crisis.

# **Program Description and Accomplishments**

<u>Child Support Enforcement</u> – The Child Support Enforcement (CSE) program is a federal/state/tribal effort to foster family responsibility and promote self-sufficiency by ensuring that both parents support children financially and emotionally. The program reduces the need for public assistance and its cost to the taxpayers. CSE agencies locate non-custodial parents, establish paternity when necessary, and establish and enforce orders for support.

The Administration for Children and Families' strategic goal of increasing economic independence and productivity for families requires increasing income through the enforcement of child support. The CSE program strengthens families by helping children get the support they are owed from non-custodial parents. By securing support from non-custodial parents on a consistent and continuing basis, families may avoid the need for public assistance, thus reducing government spending. In families that have never received Temporary Assistance for Needy Families (TANF), child support collections are forwarded to the custodial family. Families receiving TANF are required to assign their rights to support to the state as a condition of receipt of assistance. Beginning with FY 2009, the federal government shares in the cost of state options to distribute more collections to current and former TANF families, rather than returning these collections as reimbursement to the state and federal government for the costs of providing TANF benefits. States may opt to "pass through" up to \$100 a month (or \$200 a month for families with two or more children) of child support to current TANF families as long as these collections are disregarded in

determining TANF eligibility and benefit levels. Additionally, states have the option to pass through all child support collections to former TANF families.

The federal government provides funding through a 66 percent match rate for general state administrative costs. Additionally, funding is provided for incentive payments that are based on state performance in paternity establishment, support order establishment, collection of current support and arrears, and cost-effectiveness. The total amount of incentives provided to states is based on a formula set in statute and is estimated at \$498 million for FY 2009. Federally recognized Indian tribes and Alaska Native organizations are eligible to apply for direct child support program funding. Those whose applications are approved receive 90 percent federal funding of their program needs for the first three years. After the third year, they receive 80 percent federal funding of their program needs. Tribes also may apply for two-year start-up grants to prepare for operation of a tribal child support program that meets federal requirements. There are currently thirteen tribal child support program grantees and twenty-seven tribes receiving two-year start-up funding.

The CSE program received a PART rating of Effective in CY 2003. The review cited the program's commitment to achieving meaningful performance goals as a strong attribute of the program. As a result of the PART review, the program has developed medical support enforcement proposals and early intervention strategies to prevent and improve collection of unpaid or overdue child support and is funding grants to help non-custodial parents with employment and support services.

Since the creation of the child support program, total collections within the program have grown annually. Because families rely on regular and timely payment of child support, OCSE has worked hard to bolster the rate of current support collections. OCSE has a wide variety of strategies to increase collections, such as income withholding, offset of income tax refunds, and reporting to credit bureaus. Due to these efforts, the current support collection rate increased from 57 percent in FY 2001 to 60 percent in FY 2006. The total amount of child support distributed as current support in FY 2006 was \$18 billion, approximately a four percent increase over FY 2005. The total amount of current support due in FY 2006 was \$30 billion, which is approximately a three percent increase over FY 2005. Although this measure narrowly missed its FY 2006 target by two percentage points, OCSE remains committed to improving current support collections. They will do this by focusing on new and improved enforcement techniques, such as the expanded passport denial program.

<u>Access and Visitation Grants</u> – This grant program was created by the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA). Funding began in FY 1997 with a capped entitlement of \$10 million. Every governor has designated a state agency that will use these grant funds to establish and administer programs to support and facilitate non-custodial parents' access to and visitation of their children. Activities which may be funded include: mediation (both voluntary and mandatory), counseling, education, development of parenting plans, visitation enforcement (including monitoring, supervision and neutral drop-off and pick-up), and development of guidelines for visitation and alternative custody arrangements. The funding is separate from funding for federal and state administration of the CSE program.

<u>Payments to Territories – Adults (Aged, Blind and Disabled)</u> – State maintenance assistance programs for the aged, blind and disabled were federalized under Title XVI of the Social Security Act as the Supplemental Security Income program on January l, 1974. A small residual program, however, remains for the residents of Puerto Rico, Guam, and the Virgin Islands. These grants are subject to spending limitations under Section 1108 of the Social Security Act. The limitations, which were established by P.L. 104-193 and most recently amended by P.L. 105-33, are: \$107,255,000 for Puerto Rico, \$4,686,000 for Guam, and \$3,554,000 for the Virgin Islands.

<u>Repatriation</u> – This program provides assistance to U.S. citizens and their dependents returning from foreign countries that have been determined by the Department of State to be destitute, mentally ill or requiring emergency evacuation due to threatened armed conflict, civil strife or natural disasters. The authorizing statute, Section 1113 of the Social Security Act, caps the funding level for the repatriation program at \$1 million each fiscal year.

The repatriation program traditionally reimburses states directly for assistance provided to individual repatriates and for state administrative costs. In January 1997, the program entered into a cooperative agreement with a national, private organization for provision of some of the direct services for the destitute and mentally ill individuals. All individuals receiving assistance are expected to repay the cost of such assistance. These debts are collected by the Program Support Center, which is the HHS component charged with collecting debts owed by individuals.

**Budget Request** – The President's FY 2009 budget request of \$3.766 billion reflects current law of \$3.759 billion adjusted by +\$7 million assuming Congressional action on several legislative proposals. The President's legislative proposals will build on the measures included in the Deficit Reduction Act of 2005 (DRA) and continue to move the CSE program toward a focus on healthy, financially strong families by strengthening and expanding enforcement efforts. Over five years it is estimated that these combined proposals will have a federal cost of only \$21 million and will result in \$1.6 billion in additional financial support to families.

The FY 2009 budget includes a no-cost child support legislative proposal to amend the Social Security Act to ensure that all child support enforcement services are available in international child support cases including those covered by bilateral agreements with the United States and those received from countries that are party to a multilateral international child support treaty. Technical changes are needed to ensure international child support provisions of the Act cover all appropriate cases and that available federal and state enforcement mechanisms can be utilized. Changes also are needed to recognize that some applicants may be subject to certain costs in such cases.

In addition, this request includes several child support proposals from previous President's Budgets aimed at increasing collections (intercept of gaming winnings, closing a loophole to allow garnishment of all longshoremen's benefits, and improving processes for freezing and seizing assets in multistate financial institutions), improving states' efforts to collect medical support on behalf of children by providing CSE agencies with COBRA notices so they can assist families in providing continuous health care coverage, requiring states to collect and include information on the date a new hire starts work in their State Directory of New Hires, and giving tribes operating CSE programs the same access as states to apply for program waivers and to utilize important enforcement tools. The proposals also recognize that healthy families need more than financial support alone and increase resources for Access and Visitation Programs and make them available to tribal IV-D programs that have operated for at least one year to support and facilitate non-custodial parents' access to and visitation of their children.

These proposals will strengthen the performance of the CSE program, already one of the highest performing programs in all of government. For FY 2009, OCSE will focus on improving the overall efficiency of this program. OCSE calculates program efficiency by comparing to total IV-D dollars collected by states with total IV-D dollars expended by states for administrative purposes. Preliminary data from FY 2006 show that a record high of \$23.9 billion was collected for child support, representing a 26 percent increase since FY 2001 and a four percent increase from the previous fiscal year, benefiting 15.8 million families in FY 2006. The FY 2009 target for the cost-effectiveness ratio is \$4.70, which means that for every dollar spent on administration of the child support program, \$4.70 will be collected for families. Achieving this improved level of efficiency will require greater collection efforts each year due to increased administrative expenditures on important program improvements such as automation.

While improvements to automated systems will increase efficiency in the long-term, there may be a lag in collections in the short-term as states make start-up investments. Nonetheless, OCSE will work to boost efficiency by focusing on new collections strategies, such as a national initiative launched in FY 2007 called PAID: Project to Avoid Increasing Delinquencies. This initiative places special emphasis on activities that result in increasing collections of current support and reducing arrears. Current law efforts like this, in addition to the proposed legislation specifically aimed at increasing collections, will help to improve the cost-effectiveness of this program.

Finally, a proposal is included to increase the annual spending limitation on the Repatriation program to up to \$5,000,000. The current limitation of \$1,000,000 has been in place since FY 1987 and is no longer sufficient to continue the operation of this program. The ongoing costs of the program are approximately \$1,000,000 annually, leaving no funds available to respond to emergency repatriations of United States citizens due to war, threat of war, invasion, natural disaster or similar crises. The increase to \$5,000,000 will provide the flexibility necessary to meet increasing programmatic needs as well as accommodate a quick response to emergency repatriation situations. In FY 2006, this program required emergency legislation in order to fund the emergency evacuation of over 12,000 American citizens from Lebanon.

See the Refugee and Entrant Assistance chapter for the performance discussion related to the programs administered by the Office of Refugee Resettlement.

#		FY	FY	FY 2	006 <sup>1</sup>	FY	2007	FY	FY	Out-
π	Key Outcomes	2004 Actual		Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
	Long-Term Objective 20.1: Increase annual child support distributed collections up to \$26 billion by FY 2008 and up to \$33 billion by FY 2013.									
2 0 A	Maintain the paternity establishment percentage (PEP) among children born out-of- wedlock. ( <i>outcome</i> )	99%	98%	98%	98%	95%	Nov-08	95%	94%	n/a
2 0 B	Increase the percentage of IV-D cases having support orders. (outcome)	74%	76%	72%	77%	73%	Nov-08	75%	77%	n/a
2 0 C	Maintain the IV-D (child support) collection rate for current support. $(outcome)^2$	59%	60%	62%	60%	61%	Nov-08	61%	62%	63% (FY 2012)
2 0 D	Maintain the percentage of paying cases among IV-D (child support) arrearage cases. <i>(outcome)</i>	60%	60%	64%	61%	61%	Nov-08	61%	62%	n/a
	Long-Term Objective 20.2: Increase the Child Support Performance and Incentive Act (CSPIA) cost-effectiveness ratio up to \$4.63 by FY 2008 and up to \$5.00 by FY 2013.									
2 0 E	Increase the cost-effectiveness ratio (total dollars collected per \$1 of expenditures). (OMB approved efficiency)	\$4.38	\$4.58	\$4.49	\$4.58	\$4.56	Nov-08	\$4.63	\$4.70	\$5.00

#### **Outputs and Outcomes Table**

<sup>&</sup>lt;sup>1</sup> FY 2006 data is preliminary.

<sup>&</sup>lt;sup>2</sup> This measure is a performance indicator for the FY 2007- FY 2012 HHS Strategic Plan.

Administration for Children and Families Justification of Estimates for Appropriations Committee

#		FY 2004	FY 2005			FY 2007		FY         FY           2008         2009		Out- Year
#	Key Outputs	Actual	Actual	Target/ Est.	Actual	Target/ Est.	Actual	Target/ Est.	Target/ Est.	Target/ Est.
	Total cases with orders established	11.8 M	12.0 M	n/a	12.2 M	n/a	n/a	n/a	n/a	n/a
	Total number of paternities established	1.6 M	1.6 M	n/a	1.7 M	n/a	n/a	n/a	n/a	n/a
	Total amount of current support distributed	\$21.9 B	\$23.0 B	n/a	\$23.9 B	n/a	n/a	n/a	n/a	n/a
	Appropriated Amount (CSE Obligations, \$ Million)	\$4,004	\$4,093	\$4,2	207	\$4,	406	\$4,211	\$3,837	

## Resource and Program Data State Child Support Administrative Costs (Obligations)

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$3,924,600,000	\$3,718,182,000	\$3,327,078,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$3,924,600,000	\$3,718,182,000	\$3,327,078,000
Program Data:			
Number of Grants	91	109	109
New Starts:			
#	9	7	0
\$	\$2,250,000	\$1,750,000	\$0
Continuations:			
#	82	102	109
\$	\$3,922,350,000	\$3,716,432,000	\$3,327,078,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$471,000,000	\$483,000,000	\$498,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$471,000,000	\$483,000,000	\$498,000,000
Program Data:			
Number of Grants	54	54	54
New Starts:			
	0	0	0
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			~ .
#	54	54	54
\$	\$471,000,000	\$483,000,000	\$498,000,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Federal Incentive Payments to States

# Resource and Program Data Access and Visitation Grants

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$10,000,000	\$10,000,000	\$12,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$10,000,000	\$10,000,000	\$12,000,000
Pro grante Datas			
Program Data:	<b>5</b> A	C 4	()
Number of Grants	54	54	62
New Starts:			
#	0	0	8
\$	\$0	\$0	\$250,000
Continuations:			
#	54	54	54
\$	\$10,000,000	\$10,000,000	\$11,750,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

## DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

# FY 2009 MANDATORY STATE/FORMULA GRANTS

### PROGRAM: Federal Share of State and Local Administrative Costs and Incentives (CFDA #93.563)

PROGRAM: Federal Share	FY 2007	FY 2008	FY 2009	· · · · · · · · · · · · · · · · · · ·
STATE/TERRITORY				Increase or
<b>SIAIE/IEKKIIUKY</b>	Actual	Enacted	Estimate	Decrease
Alabama	\$44,635,467	\$42,393,821	\$38,394,288	-\$3,999,533
Alaska	18,253,605	17,336,887	15,701,284	-1,635,603
Arizona	66,615,028	63,269,542	57,300,544	-5,968,998
Arkansas	34,264,233	32,543,442	29,473,217	-3,070,225
California	776,584,564	737,583,563	667,998,192	-69,585,371
Camonia	//0,364,304	131,303,303	007,990,192	-07,363,371
Colorado	52,353,154	49,723,916	45,032,845	-4,691,071
Connecticut	51,429,642	48,846,784	44,238,463	-4,608,321
Delaware	22,070,082	20,961,696	18,984,120	-1,977,576
District of Columbia	13,509,326	12,830,872	11,620,377	-1,210,495
Florida	221,436,284	210,315,491	190,473,832	-19,841,659
	, ,	, ,	, ,	, , -
Georgia	87,608,907	83,209,084	75,358,943	-7,850,141
Hawaii	11,037,852	10,483,518	9,494,478	-989,040
Idaho	36,652,878	34,812,127	31,527,869	-3,284,258
Illinois	136,679,921	129,815,693	117,568,575	-12,247,118
Indiana	50,677,900	48,132,796	43,591,835	-4,540,961
	·	-		
Iowa	42,102,723	39,988,274	36,215,686	-3,772,588
Kansas	54,515,693	51,777,850	46,893,006	-4,884,844
Kentucky	33,869,131	32,168,183	29,133,361	-3,034,822
Louisiana	66,319,645	62,988,994	57,046,464	-5,942,530
Maine	16,058,351	15,251,882	13,812,984	-1,438,898
Maryland	95,683,262	90,877,935	82,304,297	-8,573,638
Massachusetts	99,930,033	94,911,428	85,957,260	-8,954,168
Michigan	161,464,297	153,355,368	138,887,461	-14,467,907
Minnesota	102,382,258	97,240,499	88,066,601	-9,173,898
Mississippi	41,665,940	39,573,427	35,839,977	-3,733,450
Missouri	10 205 720	15 070 260	11 540 760	1 227 500
Missouri	48,295,738	45,870,269	41,542,760	-4,327,509
Montana	12,869,117	12,222,815	11,069,686	-1,153,129
Nebraska	32,550,461	30,915,738	27,999,074	-2,916,664
Nevada	33,776,533	32,080,235	29,053,710	-3,026,525
New Hampshire	38,921,550	36,966,863	33,479,322	-3,487,541
New Jersey	181,122,772	172,026,571	155,797,179	-16,229,392
New Mexico	88,954,771	84,487,357	76,516,621	-7,970,736
New York	207,138,513	196,735,771	178,175,255	-18,560,516
North Carolina	84,723,042	80,468,150	72,876,595	-7,591,555
North Dakota	53,335,951	50,657,356	45,878,222	-4,779,134
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Administration for Children and Families

Justification of Estimates for Appropriations Committee

Payments to States for Child Support Enforcement and Family Support

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	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	204,887,987	194,598,269	176,239,410	-18,358,859
Oklahoma	46,670,166	44,326,335	40,144,484	-4,181,851
Oregon	80,712,459	76,658,983	69,426,794	-7,232,189
Pennsylvania	141,546,016	134,437,407	121,754,265	-12,683,142
Rhode Island	7,725,312	7,337,338	6,645,116	-692,222
South Carolina	43,300,980	41,126,353	37,246,396	-3,879,957
South Dakota	48,192,159	45,771,891	41,453,663	-4,318,228
Tennessee	63,917,570	60,707,554	54,980,260	-5,727,294
Texas	217,289,167	206,376,647	186,906,588	-19,470,059
Utah	43,781,528	41,582,768	37,659,752	-3,923,016
Vermont	45,913,802	43,607,956	39,493,879	-4,114,077
Virginia	71,459,732	67,870,939	61,467,835	-6,403,104
Washington	78,684,414	74,732,789	67,682,322	-7,050,467
West Virginia	21,738,116	20,646,402	18,698,572	-1,947,830
Wisconsin	68,074,120	64,655,357	58,555,618	-6,099,739
Wyoming	8,095,033	7,688,491	6,963,141	-725,350
Subtotal	4,311,477,185	4,094,949,676	3,708,622,478	-386,327,198
Indian Tribes	19,652,754	45,000,000	61,000,000	16,000,000
Guam	8,718,945	8,281,069	7,499,813	-781,256
Puerto Rico	40,321,813	38,296,804	34,683,793	-3,613,011
Virgin Islands	15,429,330	14,654,451	13,271,916	-1,382,535
Subtotal	84,122,842	106,232,324	116,455,522	10,223,198
<b>Total States/Territories</b>	4,395,600,027	4,201,182,000	3,825,078,000	-376,104,000
TOTAL RESOURCES	\$4,395,600,027	\$4,201,182,000	\$3,825,078,000	-\$376,104,000

## DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

# FY 2009 MANDATORY STATE/FORMULA GRANTS

#### **PROGRAM:** Access and Visitation Grants (CFDA #93.597)

	FY 2009	Increase or		
STATE/TERRITORY	FY 2007 Actual	FY 2008 Enacted	Estimate	Decrease
STATE/TERMIONI	Actual	Enacteu	Estimate	Decrease
Alabama	\$144,233	\$142,383	\$171,510	+\$29,127
Alaska	100,000	100,000	120,000	+20,000
Arizona	175,253	169,202	190,604	+21,402
Arkansas	100,000	100,000	120,000	+20,000
California	950,190	957,628	1,155,590	+197,962
Cumorniu	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	901,020	1,100,000	197,902
Colorado	124,226	125,804	134,476	+8,672
Connecticut	100,000	100,000	120,000	+20,000
Delaware	100,000	100,000	120,000	+20,000
District of Columbia	100,000	100,000	120,000	+20,000
Florida	514,535	497,073	605,915	+108,842
		,		) -
Georgia	288,606	295,231	337,281	+42,050
Hawaii	100,000	100,000	120,000	+20,000
Idaho	100,000	100,000	120,000	+20,000
Illinois	335,174	344,367	405,821	+61,454
Indiana	181,698	191,502	203,403	+11,901
	,	,	,	,
Iowa	100,000	100,000	120,000	+20,000
Kansas	100,000	100,000	120,000	+20,000
Kentucky	120,496	122,444	140,543	+18,099
Louisiana	161,207	139,596	166,339	+26,743
Maine	100,000	100,000	120,000	+20,000
	,	,	,	,
Maryland	159,241	166,486	198,864	+32,378
Massachusetts	169,596	161,379	200,213	+38,834
Michigan	292,064	292,460	328,659	+36,199
Minnesota	130,764	133,280	136,362	+3,082
Mississippi	114,609	109,486	125,375	+15,889
	-	-	-	-
Missouri	172,531	171,566	187,084	+15,518
Montana	100,000	100,000	120,000	+20,000
Nebraska	100,000	100,000	120,000	+20,000
Nevada	100,000	100,000	120,000	+20,000
New Hampshire	100,000	100,000	120,000	+20,000
•				
New Jersey	213,982	217,808	281,735	+63,297
New Mexico	100,000	100,000	120,000	+20,000
New York	569,759	549,736	704,807	+155,071
North Carolina	278,157	271,800	309,727	+37,927
North Dakota	100,000	100,000	120,000	+20,000
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Administration for Children and Families

Justification of Estimates for Appropriations Committee

Payments to States for Child Support Enforcement and Family Support

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	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
	· · · ·			
Ohio	351,620	349,136	385,463	+36,327
Oklahoma	107,317	108,019	120,000	+11,981
Oregon	100,000	100,000	120,000	+20,000
Pennsylvania	329,739	327,039	396,237	+69,198
Rhode Island	100,000	100,000	120,000	+20,000
South Carolina	135,878	142,120	166,521	+24,401
South Dakota	100,000	100,000	120,000	+20,000
Tennessee	188,284	188,873	214,951	+26,078
Texas	665,498	687,425	776,323	+88,898
Utah	100,000	100,000	120,000	+20,000
Vermont	100,000	100,000	120,000	+20,000
Virginia	197,290	207,728	243,048	+35,320
Washington	175,753	175,061	184,767	+9,706
West Virginia	100,000	100,000	120,000	+20,000
Wisconsin	152,300	155,370	158,378	+3,008
Wyoming	100,000	100,000	120,000	+20,000
Subtotal	9,700,000	9,700,000	11,390,000	+1,690,000
Tribes	0	0	250,000	+250,000
Guam	100,000	100,000	120,000	+20,000
Puerto Rico	100,000	100,000	120,000	+20,000
Virgin Islands	100,000	100,000	120,000	+20,000
Subtotal	300,000	300,000	610,000	+310,000
<b>Total States/Territories</b>	10,000,000	10,000,000	12,000,000	+2,000,000
TOTAL RESOURCES	\$10,000,000	\$10,000,000	\$12,000,000	+\$2,000,000

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$32,808,000	\$35,000,000	\$35,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$32,808,000	\$35,000,000	\$35,000,000
Program Data:			
Number of Grants	3	3	3
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	3	3	3
\$	\$32,808,000	\$35,000,000	\$35,000,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Payments to Territories – Adults (Aged, Blind, Disabled)

# Resource and Program Data Repatriation

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
Resource Data:	Actual	Endeted	Estimate
Service Grants			
Formula			
Discretionary	\$900,000	\$1,000,000	\$1,300,000
Research/Evaluation	\$700,000	\$1,000,000	\$1,500,000
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$900,000	\$1,000,000	\$1,300,000
, ,			
Program Data:			
Number of Grants	1	1	1
New Starts:			
#	1	0	0
\$	\$900,000	\$0	\$0
Continuations:			
#	0	1	1
\$	\$0	\$1,000,000	\$1,300,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

### DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

## PAYMENTS TO STATES FOR FOSTER CARE AND ADOPTION ASSISTANCE

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### FY 2009 Proposed Appropriation Language<sup>1</sup>

### ADMINISTRATION FOR CHILDREN AND FAMILIES Payments to States for Foster Care and Adoption Assistance

For making payments to States or other non-Federal entities under title IV-E of the Social

### Security Act, <del>\$5,067,000,000</del> **\$5,096,000,000**.

For making payments to States or other non-Federal entities under title IV-E of the Act, for the

### first quarter of fiscal year 2009, \$1,776,000,000 2010, \$1,800,000,000.

For making, after May 31 of the current fiscal year, payments to States or other non-Federal entities under section 474 of title IV-E, for the last 3 months of the current fiscal year for unanticipated costs, incurred for the current fiscal year, such sums as may be necessary.

<sup>&</sup>lt;sup>1</sup>Amounts reflect current law.

	FY 2008 Amount Authorized	FY 2008 Budget Estimate	FY 2009 Amount Authorized	FY 2009 Budget Request <sup>1</sup>
1. Foster Care [Section 470 of the Social Security Act]	Such sums	\$4,581,000,000	Such sums	\$4,463,000,000
2. Independent Living [Sections 470 and 477 of the Social Security Act]	\$140,000,000	\$140,000,000	\$140,000,000	\$140,000,000
3. Adoption Assistance [Section 470 of the Social Security Act]	Such sums	\$2,156,000,000	Such sums	\$2,286,000,000
Total request		\$6,877,000,000		\$6,889,000,000
Total request level against definite authorization	\$140,000,000	\$140,000,000	\$140,000,000	\$140,000,000

## Authorizing Legislation

### APPROPRIATIONS HISTORY TABLE

	Budget Estimate to	
Year	Congress	Appropriation
2000		~~ ~
Appropriation	\$4,312,300,000	\$4,307,300,000
Advance	1,355,300,000	1,355,300,000
Supplemental	35,000,000	35,000,000
Total	5,702,600,000	5,697,600,000
2001		
Appropriation	4,863,100,000	4,863,100,000
Advance	1,549,700,000	1,538,000,000
Total	6,412,800,000	6,401,100,000

<sup>&</sup>lt;sup>1</sup>Amounts in this column represent the President's Budget.

	Budget	
	Estimate to	
Year	<u>Congress</u>	<u>Appropriation</u>
2002		
Appropriation	4,885,000,000	4,885,600,000
Advance	1,735,900,000	1,735,900,000
Rescission	0	-8,000
Total	6,620,900,000	6,621,492,000
2003		
Appropriation	4,801,800,000	4,855,000,000
Advance	1,754,000,000	1,754,000,000
Total	6,555,800,000	6,609,000,000
2004		
Appropriation	4,967,400,000	5,068,300,000
Advance	1,745,600,000	1,745,600,000
Total	6,713,000,000	6,813,900,000
2005	5 027 000 000	5 027 000 000
Appropriation	5,037,900,000	5,037,900,000
Advance	1,767,700,000	1,767,700,000
Total	6,805,600,000	6,805,600,000
2006		
Appropriation	4,852,800,000	4,852,800,000
Advance	1,767,200,000	1,767,200,000
Total	6,620,000,000	6,620,000,000
2007		
Appropriation	5,243,000,000	4,912,000,000
Advance	1,730,000,000	1,730,000,000
Indefinite		213,000,000
Total	6,973,000,000	6,855,000,000
2008		
Appropriation	5,067,000,000	5,067,000,000
Advance	1,810,000,000	1,810,000,000
Total	6,877,000,000	6,877,000,000
10111	0,077,000,000	0,077,000,000
2009		
Appropriation	5,113,000,000	
Advance	1,776,000,000	
Total	6,889,000,000	
2010		
Appropriation		
Advance	1,800,000,000	

## Amounts Available for Obligation

		_	FY 2009			
FY 2007 <u>Actual</u>		FY 2008 Enacted	Current Law	Estimate		
Mandatory Appropriation:						
Current Year (definite)	\$4,912,000,000	\$5,067,000,000	\$5,096,000,000	\$5,113,000,000		
Current Year (indefinite)	213,000,000					
Advance	1,730,000,000	1,810,000,000	1,776,000,000	1,776,000,000		
Total Budget Authority	\$6,855,000,000	\$6,877,000,000	\$6,872,000,000	\$6,889,000,000		
Unobligated balance lapsing	<u>-\$86,000,000</u>	<u>-61,000,000</u>	<u>0</u>	<u>0</u>		
Total, Obligations	\$6,770,000,000	\$6,816,000,000	\$6,872,000,000	\$6,889,000,000		
Advance Requested for FY 2010	\$1,800,000,000	\$1,800,000,000				

# Budget Authority by Activity

	FY 2007	FY 2008	FY 2	2009	
	Enacted	Enacted	Current Law	<u>Estimate</u>	
Foster Care	\$4,773,000,000	\$4,581,000,000	\$4,449,000,000	\$4,463,000,000	
Adoption Assistance	1,942,000,000	2,156,000,000	2,283,000,000	2,286,000,000	
Independent Living	140,000,000	140,000,000	140,000,000	140,000,000	
Total, Budget Authority	\$6,855,000,000	\$6,877,000,000	\$6,872,000,000	\$6,889,000,000	
Total, Obligations	(\$6,770,000,000)	(\$6,877,000,000)	(\$6,872,000,000)	(\$6,889,000,000)	
Advance Requested for FY 201	\$1,800,000,000	\$1,800,000,000			

# SUMMARY OF CHANGES

FY 2008 Enacted Total estimated budget authority	\$6,877,000,000
FY 2009 Estimate Total estimated budget authority	\$6,889,000,000
Net change	+\$12,000,000

	FY 2008 Enacted	<u>Change from</u> <u>Base</u>
Increases:		
<ul> <li>A. <u>Built-in:</u></li> <li>1) Adoption Assistance: Increase in children and payments</li> </ul>	\$2 156 000 000	+\$127,000,000
1) <b>Adoption</b> Assistance. Increase in enhalen and payments	\$2,130,000,000	+ #127,000,000
Subtotal, Built-in Increases		+\$127,000,000
B. <u>Program:</u>		
1) Foster Care: Increase for new alternative funding option for foster care		+\$10,000,000
		+\$10,000,000
2) Foster Care/Adoption Assistance: Increase in federal match rate		
for the District of Columbia		+\$7,000,000
Subtotal, Program Increases		+\$17,000,000
Total Increases		+\$144,000,000
Decreases:		
1) Foster Care: Decrease in children and payments	\$4,581,000,000	-\$132,000,000
Subtotal, Program Decreases		-\$132,000,000
Total Decreases		-\$132,000,000
Net Change		+\$12,000,000

Justification

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Budget Authority	\$6,855,000,000	\$6,877,000,000	\$6,889,000,000	+\$12,000,000
Obligations	\$6,770,000,000	\$6,877,000,000	\$6,889,000,000	+\$12,000,000

Authorizing Legislation – Sections 470 and 477(h)(2) of the Social Security Act

2009 Authorization	Indefinite (with legislative modifications); definite authorization of \$140,000,000 for the Independent Living Program.
Allocation Method	Formula Grant

# General Statement

Child welfare programs are designed to enhance the capacity of families to raise children in a nurturing, safe environment; to protect children who have been or are at risk of being abused or neglected; to provide safe, stable, family-like settings consistent with the needs of each child when remaining at home is not in the best interest of the child; to reunite children with their biological families when appropriate; and to secure adoptive homes or other permanent living arrangements for children whose families are not able to care for them. Ensuring the health and safety of the child is always of primary importance in delivering any child welfare service. Key federal entitlement programs supporting child welfare services include the Foster Care, Adoption Assistance, Independent Living, and Promoting Safe and Stable Families programs. Discretionary programs include Child Welfare Services state grants, the Abandoned Infants Assistance program, the Independent Living Education and Training Vouchers program, the Adoption Opportunities program, and the Adoption Incentives program.

Payments to States for Foster Care and Adoption Assistance are entitlement programs which assist states with the costs of maintaining eligible children in foster care, preparing children for living on their own, and finding and supporting adoptive homes for children with special needs who are unable to return home. Administrative and training costs also are supported. The Deficit Reduction Act of 2005 included several provisions impacting the Foster Care and Adoption Assistance programs, including amending the definition of "home of removal" in determining title IV-E eligibility, clarifying eligible claims for children in unlicensed foster care homes, and clarifying claiming for case management services.

# **Program Description and Accomplishments**

<u>Foster Care</u> – The Foster Care program supports ACF's goals to improve healthy development, safety, and well-being of children and youth, and to increase the safety, permanency, and well-being of children and youth. This program is an annually appropriated entitlement program with specific eligibility requirements and fixed allowable uses of funds. It provides funds to states for: foster care maintenance payments; administrative costs to manage the program, including costs for statewide automated information systems; and training for staff as well as foster and adopting parents. The average monthly

number of children receiving federal foster care payments has declined from over 300,000 in FY 1999 to approximately 211,900 in FY 2007.

Federal law requires that every child in foster care have a case plan that specifies the permanency goal for the child (e.g., reunification or adoption) and that details the types of services the child and parents will receive to facilitate achievement of that goal. Despite this requirement, a significant proportion of cases are reported as having no case goal or "case plan goal not yet determined" even when children have been in care for a year or more. Because identifying an appropriate goal is a crucial first step in moving a child to permanency, this indicator is considered an efficiency measure to decrease the percentages of cases reported as lacking a case plan goal. In FY 2006, 7.6 percent of the children in care for one year or more lacked a case plan goal, improving over the previous year's result of 8.3 percent (previous year's results have been updated based on the submission of additional state data). ACF will continue to decrease the percentage of children in care for more than 12 months with no case plan by working with states to improve data quality and oversight as managed through the Adoption and Foster Care Analysis Reporting System (AFCARS). ACF also continues to work with states through the ongoing Child and Family Service Reviews (CFSRs) to drive improvements such as the timeliness of case plan development. This measure is assessed through the Statewide Assessment, stakeholder interviews, and the onsite reviews for all foster care cases reviewed onsite during the CFSRs.

The Foster Care program received a PART rating of Moderately Effective in CY 2007, improving on its previous PART rating of Adequate from CY 2003. The review cited strong management practices, effective office management through coordination with state, local and tribal offices, and proactive policy development and issuance as strong attributes of the program. As a result of the PART review, the program is working with Congress to develop an alternative financing system for child welfare that will better meet the needs of each state's foster care population and will continue to conduct state Child and Family Service Reviews (CFSRs).

<u>Adoption Assistance</u> – The Adoption Assistance program provides funds to states to subsidize families that adopt children with special needs who cannot be reunited with their families, thus preventing long, inappropriate stays in foster care, consistent with ACF's goals to improve healthy development, safety, and well-being of children and youth and to increase the safety, permanency, and well-being of children and youth. To receive adoption assistance benefits, a child must have been determined by the state to be a special needs child, e.g., be older, a member of a minority or sibling group, or have a physical, mental, or emotional disability. Additionally, the child must have been: 1) unable to return home, and the state must have been unsuccessful in its efforts to adopt without medical or financial assistance; and 2) receiving or eligible to receive Aid to Families with Dependent Children, as in effect on July 16, 1996, or title IV-E Foster Care benefits, or Supplemental Security Income benefits. Funds also are used for the administrative costs of managing the program and training staff and adoptive parents. The number of children subsidized by this program and the level of federal reimbursement has increased significantly as permanent adoptive homes are found for more children. Over the past seven years, the average monthly number of children for whom payments were made has increased more than 60 percent, from just over 228,000 in FY 2000, to an estimated 390,200 in FY 2007.

Both the Foster Care and Adoption Assistance programs are annually appropriated entitlement programs. Federal financial participation in state maintenance expenditures is provided at the Medicaid match rate for medical assistance payments, which varies among states from 50 percent to 83 percent in any given year. State adoption subsidy payments made on behalf of individual children vary from state to state but may not exceed foster family care rates for comparable children. State administrative costs are matched at a 50 percent rate and training for state and local employees and adoptive parents at a 75 percent rate.

The Adoption Assistance program received a PART rating of Moderately Effective in CY 2005. The review cited the program's success in increasing the permanent placement of foster care children, effective administration at the state and federal levels, and coordination with related programs as strong attributes of the program. As a result of the PART review, the program is working to identify barriers to increasing the proportion of foster care children receiving adoption assistance through a four-year study to be completed in early 2008.

<u>Independent Living</u> – This program originated in 1986 and was permanently authorized as part of Public Law 103-66 in 1993. In FY 1999, the federal Independent Living Program was revised and amended by the enactment of Title I of Public Law 106-169, the John H. Chafee Foster Care Independence Act. The Foster Care Independence Act provides states with more flexibility and additional resources to support child welfare services designed to help youth make the transition from foster care to positive, productive adulthood. This program provides services to foster children under 18 and former foster youth (ages 18-21) to help them make the transition to independent living by engaging in a variety of services including, but not limited to, educational assistance, career exploration, vocational training, job placement, life skills training, home management, health services, substance abuse prevention, preventive health activities, and room and board.

States have the authority to extend the lower age limit of youth in foster care who are eligible for independent living services, and states may use up to 30 percent of the Chafee Foster Care Independence Program (CFCIP) allotment to provide room and board (age 18-20) and other independent living services to youth (up to age 21) formerly in foster care. Other provisions of the law include: 1) a formula for determining the amount of state allocation based on a state's percent of children in foster care in proportion to the national total of children in foster care, using data from the most recent year available; and 2) a "hold harmless" provision for the state allotments so that no state will receive less funding under CFCIP than it received in FY 1998 or \$500,000, whichever is greater. States now have the option of providing Medicaid to foster care youth until age 21. In order to be awarded federal funds, states must provide a 20 percent match.

In accordance with Section 477(d)(3) of the Act, states have two years within which to expend funds awarded for each fiscal year. Meeting this expenditure deadline is an important milestone to ensure that these funds reach the youth who need them. The Children's Bureau employs several methods to encourage the timely expenditure of grant funds including providing technical assistance to states on allowable costs and services and meeting match requirements under CFCIP. An analysis of close-out tables for fiscal years 2003 and 2004 prepared by the Office of Grant Management indicate that 10 states/jurisdictions did not expend their total allocation in FY 2003; and approximately \$935,861 was not expended within the required time period. Since the states have two years within which to expend their funds, final information on close-out status is not available until the second quarter of the second year after funds are awarded. For FY 2004, the number of states fully expending their grants improved (rising from 42 to 44 states and jurisdictions), but the dollar amount left unexpended by eight states was higher than the previous year's total of unexpended funds. In February 2007, the Children's Bureau developed and implemented a technical assistance strategy to address issues states identified as inhibiting their ability to totally expend Chafee allocations. This improvement will not be reflected until the FY 2006 closeout.

The Chafee Independent Living Program received a PART rating of Results Not Demonstrated in CY 2004. The review found that the program addresses a specific need by preparing older youth in foster care for adulthood, but lacks a data collection system to gather much needed information on the population served. As a result of the PART review, the program is implementing the National Youth in Transition Database, as required by PL 106-169, which will offer data on recipient demographics and how well they transition over time, and will then develop ambitious performance measures and targets.

**Budget Request** – The FY 2009 request of \$6.889 billion reflects current law of \$6.872 billion adjusted by +\$17 million assuming Congressional action on legislation proposed in the FY 2009 budget as follows:

- Alternative funding option for the Foster Care program: The Administration continues to strongly support the Child Welfare Program Option, which would allow states either to receive their foster care funding as a flexible grant for a period of five years or to maintain the program as it is currently funded. The option would provide states with the flexibility to develop a seamless child welfare system that supports a continuum of services to families in crisis and children at risk. States that choose the grant option would be able to use the funds for foster care payments, prevention activities, permanency efforts (including subsidized guardianship payments), case management, administrative activities (including developing and operating state information systems), training for child welfare staff and other such service-related child welfare activities. States would be able to develop innovative and effective systems for preventing child abuse and neglect, keeping families and children safely together, and moving children toward adoption and permanency quickly. This proposal would allow states to receive up-front funding to finance prevention and other child welfare efforts. The up-front funding estimated for FY 2009 is \$10 million; however, this proposal is cost neutral over five years.
- Amend the federal match rate for maintenance payments in both the Adoption Assistance and Foster Care programs for the District of Columbia to 70 percent from 50 percent: The Administration continues to support this proposal to bring the match rate for title IV-E of the Social Security Act in line with the match rate for the Medicaid programs as it is currently for all other states. This policy will cost the federal government approximately \$7 million in FY 2009 and \$33 million over five years.

The request also includes \$1,800,000,000 for the first quarter of FY 2010. These funds will ensure the timely awarding of first quarter grants.

In FY 2009, federal assistance of \$4,463,000,000 is requested for the Foster Care program, a decrease of \$118,000,000 compared to the FY 2008 enacted. Of this amount, \$1,160,000,000 is provided for the first quarter of FY 2009 in the FY 2008 appropriation. In addition, \$1,240,000,000 is requested for the first quarter of FY 2010 to ensure timely first quarter grant awards. An estimated average of 203,200 children per month, a decrease of 4,600 children compared to FY 2008, will have payments made on their behalf.

The annual number of adoptions from the public child welfare system continues at a high level of approximately 51,000 (as compared to the 26,000 adoptions reported in FY 1995), though since FY 2002, the annual number of adoptions has leveled off. In addition to the decrease in the foster care population, other trends continue to make it more challenging to increase adoptive placements, including the fact that the age of children waiting to be adopted continues to increase; almost half of the waiting children are over the age of nine. Simultaneously, the proportion of children in foster care with a case plan goal of adoption has declined. A gradual increase in the adoption rate to 10.0 percent by FY 2008 and then to 10.5 percent by FY 2013 is ambitious due to the aging of the foster care population, the decline in the number of children in foster care, and the decrease in the proportion of children with a goal of adoption. However, ACF is working with states by increasing adoption incentive bonuses for adoption of children nine and older. In addition, in FY 2008, the program expects to have results from a four-year study of the barriers to completion of the adoption process. Lessons learned from this study will inform management decisions, as the program works to make efforts even more effective.

In FY 2009, federal assistance of \$2,286,000,000 is requested for the Adoption Assistance program, an increase of \$130,000,000 compared to the FY 2008 estimate. Of this amount, \$581,000,000 is provided in the

FY 2008 appropriation for the first quarter of FY 2009. In addition, \$525,000,000 is requested for the first quarter of FY 2010 to ensure timely first quarter grant awards An estimated average of 430,400 children per month, an increase of 18,700 children over FY 2008, will have payments made on their behalf.

The Adoption Assistance program seeks to demonstrate improved efficiency through a gradual reduction in the average administrative claim per IV-E Adoption Assistance child. The annual targets reflect an ambitious decline of two percent from the prior year's average administrative cost per child through FY 2009. In light of the fact that more children are receiving IV-E adoption assistance each year, this measure captures the more efficient administrative costs, the average administrative costs per child. Following several years of declining administrative costs, the average administrative costs claimed per IV-E Adoption Assistance child increased from \$1,560 per child in FY 2005 to \$1,674 per child in FY 2006, a net increase of \$114. Five states reported significant increases in their adoption assistance administrative claims for FY 2006 that ranged from a minimum of \$5.5 million to a maximum of \$24 million. ACF will be looking into the reasons behind these increases and will continue to seek to reduce average claims in future years.

The FY 2009 request of \$140,000,000 for the Independent Living program is the same as the FY 2008 estimate. This will allow continued grants to support the basic Independent Living Program providing services and support to children aging out of foster care.

The Children's Bureau continues to pursue the development of the National Youth in Transition Database (NYTD), which is designed to meet statutory requirements for data collection and performance measurement. NYTD will measure the following six outcomes: financial self-sufficiency, educational attainment, positive connections with adults, homelessness, high-risk behavior, and health insurance coverage.

#### **Outputs and Outcomes Table**

#### Foster Care

#		FY	FY	FY 2	2006	FY 2	2007	FY	FY FY	
	Key Outcomes	2004 Actual	2005 Actual	Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
	Long-Term Objective 7.1: Nine states or jurisdictions will be in substantial conformity with Safety Outcome Measure 1: "Children are first and									
	emost protected from abuse and negled									
	ired outcomes in 95 percent of review					rates of mal	ltreatment r	ecurrence an	nd the abser	nce of abuse
and	/or neglect in foster care. <sup>1</sup> (CAPTA, C	hild Welfar	e Services, 1	Foster Care	)					
Lo	ng-Term Objective 7.2: Five states or	jurisdiction	ns will be in	substantial	conformity	with Perma	nency Out	come Measu	re 1: "Child	Iren have
per	manency and stability in their living si	tuation" by	the end of I	FY 2010. T	o be in subs	tantial conf	ormity with	this measure	re, states mi	ust achieve
	ired outcomes in 95 percent of review									
tim	eliness of adoptions, achieving perman	nency for ch	ildren in fo	ster care, an	d the rate of	f placement	stability in	foster care.	<sup>1</sup> (Child We	lfare
Ser	vices, Foster Care)									
Lo	ng-Term Objective 7.3: Twenty state	s or jurisdic	tions will b	e in substan	tial conform	nity with the	systemic fa	actor "Case	Review Sys	stem."
Sys	temic factors measure a state's capaci	ty to achiev	e safety and	l permanenc	e for childre	en and well-	being for c	hildren and	their familie	es. This
mea	asure examines state effectiveness in f	ive separate	aspects of	the Case Re	view Syster	n. <sup>1</sup> ( <i>Child</i> W	Velfare Serv	ices, Foster	Care)	
Lo	ng-Term Objective 7.5: Ten states wi	Il be in sub	stantial cont	formity with	Permanenc	cy Outcome	Measure 2:	"The conti	nuity of fan	nily
	tionships and connections is preserved					n substantia	l conformit	y with this r	neasure, sta	tes must
ach	ieve desired outcomes in 95 percent of	f reviewed o	cases.1 (PSS	F, Foster C	are)					
Loi pro	<b>ng-Term Objective 7.6:</b> Three states vide for their children's needs" by the comes in 95 percent of reviewed cases	will be in su end of FY 2	bstantial co 2010. To be	onformity wi	ith Well-Bei					

<sup>&</sup>lt;sup>1</sup> The language of this measure was revised to be consistent with the structure of the larger grouping of CFSR measures.

#		FY	FY	FY	2006	FY	FY 2007		FY	Out-
"	Key Outcomes	2004 Actual	2005 Actual	Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
7 E	Each fiscal year, an increasing number of states with a closed out Program Improvement Plan (PIP) will be penalty free on Safety Outcome Measure 1: "Children are first and foremost protected from abuse and neglect." In order for a state to be designated penalty free it must address all findings identified in its most recent Child and Family Service Review (CFSR) by completing all agreed to actions and meeting quantifiable outcomes within specified time frames <sup>2</sup> . (outcome, Child Welfare Services, Foster Care)	4 states	11 states	18 states	20 states	38 states	30 states	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	n/a
7 F	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free on Permanency Outcome Measure 1: "Children have permanency and stability in their living situation." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, Child Welfare Services, Foster Care)	4 states	11 states	18 states	20 states	38 states	29 states	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	n/a
7 I	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free on Permanency Outcome Measure 2: "The continuity of family relationships and connections is preserved for children." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, PSSF, Foster Care)	4 states	11 states	18 states	20 states	38 states	30 states	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	n/a
7 J	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free on Well Being Outcome 1: "Families have enhanced capacity to provide for their children's needs." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, <i>PSSF, Foster Care</i> )	4 states	11 states	18 states	20 states	38 states	29 states	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	90% of states with a closed out PIP penalty free (XX states) <sup>3</sup>	n/a

 <sup>&</sup>lt;sup>2</sup> The language of this measure was revised to be consistent with the structure of the larger grouping of CFSR measures.
 <sup>3</sup> The FY 2008 and FY 2009 targets associated with the annual CFSR performance measures have been revised to more accurately reflect the Children's Bureau's success in penalty free PIP close outs.

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#		FY	FY 2005 Actual	FY	2006	FY	FY 2007		FY	Out-
#	Key Outcomes	2004 Actual		Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
7 L	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free on the systemic factor "Staff Training." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>4</sup> (outcome, Foster Care)	4 states	11 states	18 states	20 states	38 states	30 states	90% of states with a closed out PIP penalty free (XX states) <sup>5</sup>	90% of states with a closed out PIP penalty free (XX states) <sup>5</sup>	n/a
7 M	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free for the systemic factor "Foster and Adoptive Parent Licensing, Recruitment and Retention." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>4</sup> (outcome, Foster Care)	4 states	11 states	18 states	20 states	38 states	30 states	90% of states with a closed out PIP penalty free (XX states) <sup>5</sup>	90% of states with a closed out PIP penalty free (XX states) <sup>5</sup>	n/a
7 Q	Decrease the percent of foster children in care 12 or more months with no case plan goal (including case plan goal "Not Yet Determined"). (OMB approved efficiency, Child Welfare Services, PSSF, Foster Care)	8.8% <sup>6</sup>	8.3% <sup>6</sup>	6.9%	7.6%	6.4%	Oct-08	5.9%	5.4%	n/a
7 R	Decrease improper payments in the title IV-E foster care program by lowering the national error rate. (OMB approved efficiency, Foster Care)	10.33%	8.60%	8.49%	7.68%	7.57%	3.30%	3.25%7	3.10% <sup>7</sup>	n/a
	ng-Term Objective 7.8: Increase the a					10.0 percen	t in FY 200	8 and 10.5 p	percent in F	Y 2013.
( <i>Fo</i> 7 S	ster Care, Adoption Opportunities, Ad Increase the adoption rate. <sup>8</sup> (outcome, Foster Care, Adoption Opportunities, Adoption Incentives, Adoption Assistance)	10.22%	10.26%	9.85%	9.91%	9.90%	Oct-08	10.00%	10.10%	10.50% (FY 2013)

#	Key Outputs	FY 2004	FY 2005 Actual	FY 2006		FY 2007		FY 2008	FY 2009	Out- Year
#		Actual		Target/ Est.	Actual	Target/ Est.	Actual	Target/ Est.	Target/ Est.	Target / Est.
	Number of children in foster care 12 months or more	445,087	440,272	n/a	444,542	n/a	Oct-08	n/a	n/a	n/a
	Number of adoptions from foster care	52,000	52,000	n/a	51,000	n/a	Oct-08	n/a	n/a	n/a

<sup>4</sup> The language of this measure was revised to be consistent with the structure of the larger grouping of CFSR measures.
 <sup>5</sup> The FY 2008 and FY 2009 targets associated with the annual CFSR performance measures have been revised to more accurately reflect the Children's Bureau's success in penalty free PIP close outs.
 <sup>6</sup> This figure has been updated as a result of revised data submissions from states.
 <sup>7</sup> This target has been revised based on the most recent data.
 <sup>8</sup> This measure formerly ensuring a number of adoptione. This measure is also a performance indicator for the EV 2007 2012 HHS Strategies For

<sup>&</sup>lt;sup>8</sup> This measure formerly examined number of adoptions. This measure is also a performance indicator for the FY 2007-2012 HHS Strategic Plan.

#	Key Outputs	FY FY 2004		FY	FY 2006		FY 2007		FY 2009	Out- Year
#		2004 Actual	2005 Actual	Target/ Est.	Actual	Target/ Est.	Actual	Target/ Est.	Target/ Est.	Target / Est.
	Number of children in care 12 or more months with no case plan goal (including case plan goal "Not Yet Determined")	32,404	28,813	n/a	21,782	n/a	Oct-08	n/a	n/a	n/a
	Annual amount of reduction in improper payments	\$183M	\$135M	n/a	\$53M <sup>9</sup>	n/a	Oct-08	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$4,974.2	\$4,895.5	\$4,	685.0	\$4,7	57.0	\$4,611.0	\$4,463.0	

### Adoption Assistance

#		FY	FY	FY	2006	FY 2	2007	FY	FY	Out-
#	Key Outcomes	2004 Actual	2005 Actual	Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
	<b>Long-Term Objective 7.8:</b> Increase the adoption rate from 9.19 percent in FY 2003 to 10.0 percent in FY 2008 and 10.5 percent in FY 2013. ( <i>Foster Care, Adoption Opportunities, Adoption Incentives, Adoption Assistance</i> )									
7 S	Increase the adoption rate. <sup>10</sup> (outcome, Foster Care, Adoption Opportunities, Adoption Incentives, Adoption Assistance)	10.22%	10.26%	9.85%	9.91%	9.90%	Oct-08	10.00%	10.10%	10.50% (FY 2013)
	<b>ng-Term Objective 7.11:</b> Decrease <i>option Assistance</i> )	the number o	f children w	ith Title IV	-E Adoption	h Assistance	who experi	ience a disp	laced adopti	on. <sup>12</sup>
7 U	Maintain or decrease the average administrative claim per IV-E Adoption Assistance child. (OMB approved efficiency, Adoption Assistance, Adoption Incentives)	\$1,627	\$1,560	\$1,566	\$1,674	\$1,535	Oct-08	\$1,504	2% under prev year	n/a

#		FY 2004	FY 2005	FY	2006	06 FY 2007		FY 2008	FY 2009	Out- Year
#	Key Outputs	2004 Actual	Actual	Target/ Est.	Actual	Target/ Est.	Actual	Target/ Est.	Target/ Est.	Target/ Est.
	Number of adoptions from foster care	52,000	52,000	n/a	51,000	n/a	Oct-08	n/a	n/a	n/a
	Average monthly number of children receiving IV-E Adoption Assistance subsidies	332,000	361,600	n/a	376,800	n/a	390,200	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$1,699.7	\$1,770.1	\$1,7	95.0	\$2,0	44.0	\$2,126.0	\$2,286.0	

 <sup>&</sup>lt;sup>9</sup> This figure has been updated as a result of revised data submissions from states.
 <sup>10</sup> This measure formerly examined number of adoptions. This measure is also a performance indicator for the FY 2007-2012 HHS Strategic Plan. <sup>11</sup> This figure has been updated as a result of revised data submissions from states. <sup>12</sup> A displaced adoption occurs when an adopted child enters foster care.

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# Independent Living

#		FY	FY	FY	2006	FY	2007	FY	FY	Out-
π	Key Outcomes	2004 Actual	2005 Actual	Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
7 W	Increase the percentages of Chafee Foster Care Independence Program (CFCIP) youth who avoid high-risk behaviors which might otherwise lead to criminal investigations and incarceration. <sup>13</sup> (outcome and OMB approved efficiency, CFCIP)	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	TBD
7 X 1	Promote efficient use of CFCIP funds by 1) increasing the number of jurisdictions that completely expend their allocations within the two-year expenditure period. ( <i>outcome</i> , <i>OMB</i> <i>approved efficiency</i> )	42 of 52 states (81%)	44 of 52 states (85%)	n/a	Jan-08	7% over prev year	Jan-09	2% over prev year	2% over prev year	n/a
7 X 2	Promote efficiency use of CFCIP funds by 2) decreasing the total amount of funds that remain unexpended by states at the end of the prescribed period. ( <i>outcome</i> , OMB approved efficiency)	\$935,861 <sup>14</sup>	\$1,458,758 <sup>15</sup>	n/a	Jan-08	20% under prev year	Jan-09	10% under prev year	10% under prev year	n/a

#		FY 2004	FY 2005 Actual	FY 2006		FY 2007		FY 2008	FY 2009	Out- Year
#	Key Outputs	Actual		Target/ Est.	Actual	Target/ Est.	Actual	Target/ Est.	Target/ Est.	Target/ Est.
	Total dollars expended on CFCIP services	\$137M	\$136M	n/a	Jan-08	n/a	Jan-09	n/a	n/a	n/a
	Number of states/jurisdictions expending all CFCIP funds within 2 year expenditure period	42	44	n/a	Jan-08	n/a	Jan-09	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$140.0	\$140.0	\$14	0.0	\$14	0.0	\$140.0	\$140.0	

<sup>&</sup>lt;sup>13</sup> The Chafee Foster Care Independence Program (CFCIP) under section 477 of the Social Security Act will develop a full set of performance measures once the National Youth in Transition Database (NYTD) is implemented and finalized. The Children's Bureau expects to establish a <sup>14</sup> The baseline figure for FY 2012.
 <sup>15</sup> The FY 2005 figure was revised in July 2007 based on updated grant close-out information.

# Resource and Program Data Foster Care

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$4,669,166,000	\$4,564,697,000	\$4,447,387,000
Discretionary			
Research/Evaluation	0	0	1,511,000
Demonstration/Development			
Training/Technical Assistance	17,437,000	15,198,000	13,101,000
Program Support <sup>1</sup>	1,069,000	1,105,000	1,001,000
Total, Resources	\$4,687,672,000	\$4,581,000,000 <sup>2</sup>	\$4,463,000,000
Program Data:			
Number of Grants	54	54	54
New Starts:			
#	53	53	54
\$	\$4,669,166,000	\$4,563,897,000	\$4,448,187,000
Continuations:			
#	1	1	0
\$	\$985,000	\$800,000	\$0
Contracts:			
#	7	5	5
\$	\$16,491,000	\$15,258,000	\$13,766,000
Interagency Agreements:			
#	2	2	2
\$	\$926,000	\$940,000	\$940,000

 <sup>&</sup>lt;sup>1</sup> Includes funding for information technology support, contractor fees and contract support. In FY 2009, amounts include funding for monitoring and review activities.
 <sup>2</sup> Assumes lapse of \$61 million.

# Resource and Program Data Adoption Assistance

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$1,942,289,000	\$2,156,000,000	\$2,286,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,942,289,000	\$2,156,000,000	\$2,286,000,000
Program Data:			
Number of Grants	52	52	52
New Starts:			
#	52	52	52
\$	\$1,942,289,000	\$2,156,000,000	\$2,286,000,000
Continuations:			
#	0	0	0
\$	\$0	\$0	\$0
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Independent Living

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$137,900,000	\$137,900,000	\$137,900,000
Discretionary	336,000	267,000	162,000
Research/Evaluation	1,377,000		
Demonstration/Development			
Training/Technical Assistance	0	1,500,000	1,600,000
Program Support <sup>1</sup>	338,000	333,000	338,000
Total, Resources	\$139,951,000	\$140,000,000	\$140,000,000
Program Data:			
Number of Grants	53	53	53
New Starts:			
#	52	52	52
\$	\$137,900,000	\$137,900,000	\$137,900,000
Continuations:			
#	1	1	1
\$	\$336,000	\$267,000	\$162,000
Contracts:			
#	1	1	1
\$	\$1,377,000	\$1,500,000	\$1,600,000
Interagency Agreements:			
#	1	1	1
\$	\$60,000	\$60,000	\$60,000

<sup>&</sup>lt;sup>1</sup> Includes funding for information technology support, staffing, and associated overhead costs.

# FY 2009 MANDATORY STATE/FORMULA GRANTS

#### **PROGRAM:** Title IV-E Foster Care (CFDA #93.658)

PROGRAM: The IV-E Foster Care				
	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Alabama	\$32,824,921	\$32,090,491	\$31,200,840	-\$889,651
Alaska	17,009,807	16,629,227	16,168,212	-461,015
Arizona	79,410,820	77,634,071	75,481,806	-2,152,265
Arkansas	35,607,613	34,810,923	33,845,853	-965,070
California	1,302,357,112	1,273,217,985	1,237,920,313	-35,297,672
Colorado	63,983,026	62,551,460	60,817,333	-1,734,127
Connecticut	93,106,389	91,023,213	88,499,758	-2,523,455
Delaware	5,737,528	5,609,156	5,453,652	-155,504
District of Columbia	15,926,237	15,569,901	15,138,254	-431,647
Florida	152,407,545	148,997,556	144,866,867	-4,130,689
Tionda	152,407,545	140,777,550	144,000,007	-+,150,087
Georgia	51,702,872	50,546,064	49,144,765	-1,401,299
Hawaii	24,156,597	23,616,114	22,961,400	-654,714
Idaho	8,830,105	8,632,539	8,393,217	-239,322
Illinois	199,758,813	195,289,380	189,875,334	-5,414,046
Indiana	92,548,600	90,477,904	87,969,567	-2,508,337
		, ,		<u> </u>
Iowa	31,556,110	30,850,069	29,994,806	-855,263
Kansas	36,282,877	35,471,079	34,487,707	-983,372
Kentucky	53,459,842	52,263,724	50,814,806	-1,448,918
Louisiana	49,853,994	48,738,553	47,387,364	-1,351,189
Maine	15,617,652	15,268,220	14,844,936	-423,284
Maryland	137,879,788	134,794,845	131,057,901	-3,736,944
Massachusetts	64,838,028	63,387,332	61,630,032	-1,757,300
Michigan	78,191,406	76,441,940	74,322,725	-2,119,215
Minnesota	45,015,687	· · ·		
		44,008,499	42,788,443	-1,220,056
Mississippi	10,680,840	10,441,865	10,152,383	-289,482
Missouri	61,410,548	60,036,539	58,372,134	-1,664,405
Montana	15,224,742	14,884,101	14,471,466	-412,635
Nebraska	18,581,879	18,166,125	17,662,502	-503,623
Nevada	29,787,586	29,121,114	28,313,784	-807,330
New Hampshire	13,002,920	12,711,991	12,359,574	-352,417
			(1 100 150	1.00(.051
New Jersey	67,755,492	66,239,521	64,403,150	-1,836,371
New Mexico	22,704,769	22,196,769	21,581,404	-615,365
New York	370,648,137	362,355,201	352,309,556	-10,045,645
North Carolina	83,618,317	81,747,428	79,481,128	-2,266,300
North Dakota	11,616,906	11,356,988	11,042,136	-314,852
Administration for Children on I Families				$\mathbf{D}_{max} \in \mathbf{C}(2)$

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page G-20 Payments to States for Foster Care and Adoption Assistance

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	188,382,912	184,168,005	179,062,279	-5,105,726
Oklahoma	42,892,775	41,933,086	40,770,567	-1,162,519
Oregon	55,035,025	53,803,663	52,312,053	-1,491,610
Pennsylvania	378,226,207	369,763,718	359,512,685	-10,251,033
Rhode Island	11,852,625	11,587,433	11,266,192	-321,241
South Carolina	22,217,219	21,720,128	21,117,977	-602,151
South Dakota	5,152,448	5,037,166	4,897,520	-139,646
Tennessee	40,863,113	39,948,836	38,841,326	-1,107,510
Texas	216,799,611	211,948,905	206,073,003	-5,875,902
Utah	19,232,449	18,802,139	18,280,884	-521,255
Vermont	10,809,533	10,567,679	10,274,709	-292,970
Virginia	88,498,597	86,518,516	84,119,946	-2,398,570
Washington	84,681,985	82,787,298	80,492,169	-2,295,129
West Virginia	40,469,068	39,563,607	38,466,777	-1,096,830
Wisconsin	61,374,268	60,001,071	58,337,649	-1,663,422
Wyoming	1,665,150	1,627,894	1,582,764	-45,130
Subtotal	4,661,248,490	4,556,957,031	4,430,623,608	-126,333,423
		0		
Puerto Rico	7,917,108	7,739,969	7,525,392	-214,577
Subtotal	7,917,108	7,739,969	7,525,392	-214,577
<b>Total States/Territories</b>	4,669,165,598	4,564,697,000	4,438,149,000	-126,548,000
Technical Assistance	18,506,147	16,303,000	14,851,000	-1,452,000
New Program Option	0	0	10,000,000	+10,000,000
Subtotal Adjustments	18,506,147	16,303,000	24,851,000	+8,548,000
TOTAL RESOURCES	\$4,687,671,745	\$4,581,000,000 <sup>1</sup>	\$4,463,000,000	-\$118,000,000

<sup>&</sup>lt;sup>1</sup> FY 2008 assumes a lapse of \$61 million.

# FY 2009 MANDATORY STATE/FORMULA GRANTS

#### **PROGRAM:** Title IV-E Adoption Assistance (CFDA #93.659)

	<b>FY 2007</b>	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
	Tietuur	Linucteu	Louinute	Deereuse
Alabama	\$8,998,502	\$9,988,615	\$10,590,897	+\$602,282
Alaska	7,825,238	8,686,255	9,210,009	+523,754
Arizona	48,174,303	53,474,958	56,699,329	+3,224,371
Arkansas	10,775,281	11,960,893	12,682,097	+721,204
California	344,873,400	382,820,081	405,902,925	+23,082,844
Colorado	20,887,497	23,185,764	24,583,792	+1,398,028
Connecticut	25,074,897	27,833,907	29,512,204	+1,678,297
Delaware	1,693,767	1,880,133	1,993,499	+113,366
District of Columbia	10,493,233	11,647,811	12,350,137	+702,326
Florida	59,427,862	65,966,755	69,944,342	+3,977,587
Georgia	38,161,924	42,360,909	44,915,138	+2,554,229
Hawaii	12,449,337	13,819,147	14,652,398	+833,251
Idaho	3,874,586	4,300,910	4,560,241	+259,331
Illinois	87,306,491	96,912,890	102,756,432	+5,843,542
Indiana	44,593,408	49,500,054	52,484,751	+2,984,697
Iowa	30,593,539	33,959,769	36,007,436	+2,047,667
Kansas	12,867,074	14,282,848	15,144,059	+861,211
Kentucky	27,173,481	30,163,400	31,982,158	+1,818,758
Louisiana	15,342,393	17,030,528	18,057,415	+1,026,887
Maine	12,504,026	13,879,853	14,716,764	+836,911
Maryland	21,514,683	23,881,960	25,321,967	+1,440,007
Massachusetts	32,518,485	36,096,518	38,273,024	+2,176,506
Michigan	113,213,401	125,670,357	133,247,883	+7,577,526
Minnesota	23,827,341	26,449,081	28,043,877	+1,594,796
Mississippi	5,162,330	5,730,345	6,075,867	+345,522
Missouri	32,221,342	35,766,681	37,923,299	+2,156,618
Montana	8,369,749	9,290,679	9,850,878	+560,199
Nebraska	8,603,519	9,550,171	10,126,016	+575,845
Nevada	9,811,578	10,891,153	11,547,855	+656,702
New Hampshire	4,201,434	4,663,721	4,944,929	+281,208
New Jersey	35,341,056	39,229,659	41,595,084	+2,365,425
New Mexico	12,626,626	14,015,943	14,861,060	+845,117
New York	201,523,283	223,697,042	237,185,268	+13,488,226
North Carolina	33,687,130	37,393,750	39,648,475	+2,254,725
North Dakota	3,685,449	4,090,962	4,337,634	+246,672
	5,005,117	1,000,002	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	- 210,072

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page G-22 Payments to States for Foster Care and Adoption Assistance

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	164,830,604	182,967,040	193,999,375	+11,032,335
Oklahoma	23,708,270	26,316,909	27,903,736	+1,586,827
Oregon	31,318,643	34,764,657	36,860,856	+2,096,199
Pennsylvania	108,234,234	120,143,329	127,387,593	+7,244,264
Rhode Island	7,986,280	8,865,016	9,399,549	+534,533
South Carolina	15,244,947	16,922,360	17,942,725	+1,020,365
South Dakota	2,848,492	3,161,914	3,352,567	+190,653
Tennessee	34,301,057	38,075,228	40,371,044	+2,295,816
Texas	59,941,495	66,536,903	70,548,868	+4,011,965
Utah	7,305,501	8,109,331	8,598,298	+488,967
Vermont	7,096,083	7,876,870	8,351,820	+474,950
Virginia	14,150,028	15,706,966	16,654,047	+947,081
Washington	34,487,338	38,282,006	40,590,290	+2,308,284
West Virginia	13,098,908	14,540,191	15,416,919	+876,728
Wisconsin	47,488,006	52,713,147	55,891,584	+3,178,437
Wyoming	694,095	770,467	816,924	+46,457
Subtotal	1,942,131,626	2,155,825,836	2,285,815,334	+129,989,498
Puerto Rico	156,900	174,164	184,666	+10,502
Subtotal	156,900	174,164	184,666	+10,502
<b>Total States/Territories</b>	1,942,288,526	2,156,000,000	2,286,000,000	+130,000,000
TOTAL RESOURCES	\$1,942,288,526	\$2,156,000,000	\$2,286,000,000	+\$130,000,000

# FY 2009 MANDATORY STATE/FORMULA GRANTS

#### PROGRAM: Independent Living Program (CFDA #93.674)

	KOGKAWI: Independent Living Program (CFDA #95.074)           FY 2007         FY 2008         FY 2009         Inc					
STATE/TERRITORY			Estimate	Increase or		
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease		
A 1 - h	Ф1 <b>7</b> 0 <i>4 444</i>	Ф1 <b>7</b> 04 444	¢1 704 444	ድር		
Alabama	\$1,784,444	\$1,784,444	\$1,784,444	\$0		
Alaska	500,000	500,000	500,000	0		
Arizona	2,600,648	2,600,648	2,600,648	0		
Arkansas	833,756	833,756	833,756	0		
California	20,953,350	20,953,350	20,953,350	0		
Colorado	2,120,011	2,120,011	2,120,011	0		
Connecticut	1,815,162	1,815,162	1,815,162	0		
Delaware	500,000	500,000	500,000	0		
District of Columbia	1,091,992	1,091,992	1,091,992	0		
Florida	7,566,271	7,566,271	7,566,271	0		
Georgia	3,604,768	3,604,768	3,604,768	0		
Hawaii	713,984	713,984	713,984	0		
	· · · · · · · · · · · · · · · · · · ·		,			
Idaho	500,000	500,000	500,000	0		
Illinois	5,015,701	5,015,701	5,015,701	0		
Indiana	2,905,756	2,905,756	2,905,756	0		
Iowa	1,753,727	1,753,727	1,753,727	0		
Kansas	1,506,181	1,506,181	1,506,181	0		
Kentucky	1,880,984	1,880,984	1,880,984	0		
Louisiana	1,358,131	1,358,131	1,358,131	0		
Maine	596,019	596,019	596,019	0		
Maryland	2,805,086	2,805,086	2,805,086	0		
Massachusetts	3,160,529	3,160,529	3,160,529	ů 0		
Michigan	5,291,124	5,291,124	5,291,124	0		
Minnesota	1,801,223	1,801,223	1,801,223	0		
	843,823	843,823	843,823	0		
Mississippi	043,023	045,025	645,625	0		
Missouri	2,928,213	2,928,213	2,928,213	0		
Montana	573,562	573,562	573,562	0		
Nebraska	1,608,401	1,608,401	1,608,401	0		
Nevada	1,205,461	1,205,461	1,205,461	0		
New Hampshire	500,000	500,000	500,000	0		
New Jersey	3,108,387	3,108,387	3,108,387	0		
New Mexico	591,373	591,373	591,373	ů 0		
New York	11,585,958	11,585,958	11,585,958	0		
North Carolina	2,761,462	2,761,462	2,761,462	0		
North Dakota	500,000	500,000	500,000	0		
	500,000	500,000	500,000	0		

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page G-24 Payments to States for Foster Care and Adoption Assistance

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	4,502,283	4,502,283	4,502,283	0
Oklahoma	2,965,641	2,965,641	2,965,641	0
Oregon	2,844,837	2,844,837	2,844,837	0
Pennsylvania	5,599,072	5,599,072	5,599,072	0
Rhode Island	647,646	647,646	647,646	0
South Carolina	1,227,919	1,227,919	1,227,919	0
South Dakota	500,000	500,000	500,000	0
Tennessee	2,327,548	2,327,548	2,327,548	0
Texas	7,455,535	7,455,535	7,455,535	0
Utah	589,825	589,825	589,825	0
Vermont	500,000	500,000	500,000	0
Virginia	1,812,581	1,812,581	1,812,581	0
Washington	2,598,840	2,598,840	2,598,840	0
West Virginia	1,117,956	1,117,956	1,117,956	0
Wisconsin	2,093,167	2,093,167	2,093,167	0
Wyoming	500,000	500,000	500,000	0
Subtotal	136,148,337	136,148,337	136,148,337	0
Puerto Rico	1,751,663	1,751,663	1,751,663	0
Subtotal	1,751,663	1,751,663	1,751,663	0
<b>Total States/Territories</b>	137,900,000	137,900,000	137,900,000	0
Technical Assistance	2,050,911	2,100,000	2,100,000	0
Subtotal Adjustments	2,050,911	2,100,000	2,100,000	0
TOTAL RESOURCES	\$139,950,911	\$140,000,000	\$140,000,000	\$0

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#### SOCIAL SERVICES BLOCK GRANT

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#### FY 2009 Proposed Appropriation Language

#### ADMINISTRATION FOR CHILDREN AND FAMILIES Social Services Block Grant

For making grants to States pursuant to section 2002 of the Social Security Act (42 U.S.C. 1397a),

\$1,700,000,000 \$1,200,000. Provided, That notwithstanding subparagraph (B) of section 404(d)(2) of

such Act, the applicable percent specified under such subparagraph for a State to carry out State programs

pursuant to title XX of such Act shall be 10 percent: Provided further, That notwithstanding section

2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2009 shall

*be* \$1,200,000,000.

Language Provision	Explanation
"(42 U.S.C. 1397a)"	The appropriate United States Code reference has been inserted for the authority cited for clarification purposes.
"Provided, That notwithstanding section 2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2009 shall be \$1,200,000,000."	This language is proposed to override section 2003(c) to authorize FY 2009 funding at the request level.

### LANGUAGE ANALYSIS

# Authorizing Legislation

	FY 2008	FY 2008	FY 2009	FY 2009
	Amount	Budget	Amount	Budget
	Authorized	Estimate	Authorized	Request
Social Services Block Grant (Section 2001 of the SSA)	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000

	Budget	
Year	Estimate to	Appropriation
2000	Congress	<u>Appropriation</u>
Appropriation	\$2,380,000,000	\$1,775,000,000
2001		
Appropriation	1,775,000,000	1,725,000,000
2002		
Appropriation	1,700,000,000	1,700,000,000
2003	1 700 000 000	1 700 000 000
Appropriation	1,700,000,000	1,700,000,000
2004 Appropriation	1,700,000,000	1,700,000,000
Appropriation	1,700,000,000	1,700,000,000
2005 Appropriation	1,700,000,000	1,700,000,000
	1,700,000,000	1,700,000,000
2006	1 700 000 000	1 700 000 000
Appropriation <i>Hurricane Relief</i>	1,700,000,000	1,700,000,000 <i>550,000,000</i>
Total	1,700,000,000	2,250,000,000
2007	1,700,000,000	2,230,000,000
Appropriation	1,200,000,000	1,700,000,000
2008		
Appropriation	1,200,000,000	1,700,000,000
2009		
Appropriation	1,200,000,000	

# APPROPRIATIONS HISTORY TABLE

# Amounts Available for Obligation

	FY 2007 <u>Actual</u>	FY 2008 Enacted	FY 2009 <u>Estimate</u>
Appropriation:			
Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Total, Obligations	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000

#### Budget Authority by Activity

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate
Social Services Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Total, Budget Authority	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000

# SUMMARY OF CHANGES

FY 2008 Enacted Total estimated budget authority	\$1,700,000,000
FY 2009 Estimate Total estimated budget authority	\$1,200,000,000
Net Change	-\$500,000,000

	FY 2008 Enacted	Change from Base
Decreases:		
A. <u>Program</u> :		
1) SSBG Block Grant decrease	\$1,700,000,000	-\$500,000,000
Net Change		-\$500,000,000

#### Justification

FY 2007	FY 2008	FY 2009	Increase or	
Enacted	Enacted	Estimate	Decrease	
\$1,700,000,000	\$1,700,000,000	\$1,200,000,000	-\$500,000,000	

Authorizing Legislation Section -2001 of the Social Security Act.

Allocation Method ......Formula Grant

### General Statement

The Social Services Block Grant (SSBG) is designed to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. SSBG serves low-income children and families, the disabled, and elderly with well-documented need. The program provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

The FY 2009 President's Budget Request of \$1,200,000,000 for this account includes a proposed revision in appropriations language to override section 2003(c) to allow for reduction in the program funding.

**Program Description and Accomplishments** – SSBG is an appropriated entitlement program that serves low-income children and families, the disabled and the elderly. SSBG funds are distributed to the 50 states and the District of Columbia based on each state's relative population as compared to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

The SSBG program provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

SSBG received a PART rating of Results Not Demonstrated in CY 2005. The review cited the program's lack of a national system of performance measures against which program performance can be measured and improvements sought, as well as evaluations of insufficient scope to provide a comprehensive view of the effectiveness of the program. As a result of the PART review, the program has proposed new performance measures and is implementing a new efficiency measure to decrease administrative costs as a percent of total costs. SSBG has worked to bring down the overall percent of administrative costs through such means as increased technical assistance and reviewing post-expenditure reports. This measure has declined from the FY 2004 baseline of 10 percent to five percent in FY 2006.

**Budget Request** – The FY 2009 request for the SSBG program is \$1,200,000,000, a decrease of \$500,000,000 from the FY 2008 enacted level. This request recognizes that in times of deficit reduction, scare federal resources are better directed to targeted programs with measurable outcomes, rather than programs that have failed to demonstrate results. The FY 2009 request further proposes to eliminate funding for this program beginning in FY 2010.

## **Outputs and Outcomes Table**

#	Key Outcomes	FY FY		FY 2006		FY 2007		FY	FY	Out-
			2005 Actual	Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
2 1 A	Decrease administrative costs as a percent of total costs. ( <i>OMB approved efficiency</i> )	10%	7%	n/a	5%	9%	Oct-08	9%	9%	n/a

	EV 2004		FY 2004 FY 2005 FY 2006		FY 2007		FY 2008	FY 2009	Out- Year	
#	Key Outputs	Actual	Actual	Target/ Est.	Actual	Targ et/ Est.	Actual	Target/ Est.	Target/ Est.	Target/ Est.
	Number of children receiving support for day care	3,108, 975	4,494, 306	n/a	4,797,849	n/a	Oct-08	n/a	n/a	n/a
	Number of adults receiving special services for the disabled	940,843	950,644	n/a	468,065	n/a	Oct-08	n/a	n/a	n/a
	Number of adults receiving home care	292,055	292,232	n/a	160,888	n/a	Oct-08	n/a	n/a	n/a
	Appropriated Amount (\$Billion)	\$1.7	\$1.7		\$1.7	\$	1.7	\$1.7	\$1.2	

# Resource and Program Data Social Services Block Grant

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Program Data:			
Number of Grants	57	57	57
New Starts:			
#	57	57	57
\$	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Continuations:			
#	0	0	0
\$	\$0	\$0	\$0
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# FY 2009 MANDATORY STATE/FORMULA GRANTS

# PROGRAM: Social Services Block Grant (CFDA #93.667)

FROGRAM: Social Services Diock Grant (CFDA #95.007)							
STATE/TERRITORY	FY 2007	FY 2008 Encoted	FY 2009 Estimato	Increase or			
STATE/TEKKITURY	Actual	Enacted	Estimate	Decrease			
Alabama	\$25 001 10C	¢25 067 000	\$10 220 210	\$7 627 501			
Alabama	\$25,994,486	\$25,967,809	\$18,330,218	-\$7,637,591			
Alaska	3,785,049	3,783,365	2,670,611	-1,112,754			
Arizona	33,873,486	34,817,291	24,576,911	-10,240,380			
Arkansas	15,850,312	15,871,213	11,203,209	-4,668,004			
California	206,071,998	205,852,681	145,307,775	-60,544,906			
Colorado	26,606,842	26,839,308	18,945,394	-7,893,914			
Connecticut	20,020,231	19,789,436	13,969,014	-5,820,422			
Delaware	4,810,859	4,819,038	3,401,674	-1,417,364			
District of Columbia	3,139,779	3,283,531	2,317,787	-965,744			
Florida	101,460,697	102,142,136	72,100,331	-30,041,805			
Georgia	51,743,503	52,872,242	37,321,583	-15,550,659			
Hawaii	7,272,797	7,258,393	5,123,572	-2,134,821			
Idaho	8,150,544	8,280,199	5,844,846	-2,435,353			
Illinois	72,793,166	72,454,005	51,144,004	-21,310,001			
Indiana	35,770,861	35,648,447	25,163,610	-10,484,837			
Iowa	16,917,854	16,837,945	11,885,608	-4,952,337			
Kansas	15,653,737	15,606,980	11,016,692	-4,590,288			
Kentucky	23,802,126	23,749,035	16,764,025	-6,985,010			
Louisiana	25,799,548	24,210,309	17,089,630	-7,120,679			
Maine	7,536,922	7,462,091	5,267,358	-2,194,733			
Manie	7,550,722	7,402,071	5,207,558	-2,174,755			
Maryland	31,940,619	31,708,453	22,382,437	-9,326,016			
Massachusetts + (Mass. Blind)	36,493,867	36,346,751	25,656,530	-10,690,221			
Michigan	57,722,167	57,003,700	40,237,906	-16,765,794			
Minnesota	29,273,825	29,175,346	20,594,362	-8,580,984			
Mississippi	16,659,803	16,433,975	11,600,453	-4,833,522			
Missouri	33,080,832	32,990,099	23,287,129	-9,702,970			
	5,336,394	5,333,738	3,764,992				
Montana Nabraska				-1,568,746			
Nebraska	10,030,867	9,984,645	7,047,985	-2,936,660			
Nevada	13,772,337	14,090,671	9,946,356	-4,144,315			
New Hampshire	7,470,964	7,424,379	5,240,738	-2,183,641			
New Jersey	49,720,827	49,262,063	34,773,221	-14,488,842			
New Mexico	10,998,127	11,036,382	7,790,387	-3,245,995			
New York	109,814,677	109,009,784	76,948,083	-32,061,701			
North Carolina	49,523,020	50,007,073	35,299,110	-14,707,963			
North Dakota	3,631,152	3,590,338	2,534,356	-1,055,982			
Administration for Children and Families				Page H-11			

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page H-11 Social Services Block Grant

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	65,382,720	64,809,028	45,747,549	-19,061,479
Oklahoma	20,234,600	20,209,543	14,265,560	-5,943,983
Oregon	20,765,987	20,895,836	14,750,002	-6,145,834
Pennsylvania	70,889,665	70,244,305	49,584,215	-20,660,090
Rhode Island	6,137,815	6,028,117	4,255,141	-1,772,976
			0	
South Carolina	24,267,959	24,399,355	17,223,074	-7,176,281
South Dakota	4,425,368	4,415,001	3,116,471	-1,298,530
Tennessee	34,008,465	34,097,295	24,068,679	-10,028,616
Texas	130,376,954	132,733,557	93,694,276	-39,039,281
Utah	14,084,752	14,398,590	10,163,711	-4,234,879
			0	
Vermont	3,553,433	3,522,813	2,486,692	-1,036,121
Virginia	43,159,423	43,154,524	30,462,017	-12,692,507
Washington	35,860,893	36,113,019	25,491,543	-10,621,476
West Virginia	10,362,051	10,267,748	7,247,822	-3,019,926
Wisconsin	31,574,542	31,374,069	22,146,402	-9,227,667
Wyoming	2,904,650	2,907,901	2,052,636	-855,265
Subtotal	1,690,513,552	1,690,513,552	1,193,303,684	-497,209,868
American Samoa	48,518	48,518	34,248	-14,270
Guam	293,103	293,103	206,896	-86,207
Northern Mariana Islands	58,621	58,621	41,380	-17,241
Puerto Rico	8,793,103	8,793,103	6,206,896	-2,586,207
Virgin Islands	293,103	293,103	206,896	-86,207
Subtotal	9,486,448	9,486,448	6,696,316	-2,790,132
Total States/Territories	1,700,000,000	1,700,000,000	1,200,000,000	-500,000,000
TOTAL RESOURCES	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000	\$500,000,000

#### PROMOTING SAFE AND STABLE FAMILIES

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# FY 2009 Proposed Appropriation Language

### ADMINISTRATION FOR CHILDREN AND FAMILIES

Promoting Safe and Stable Families

For carrying out section 436 of the Social Security Act, \$345,000,000 and section 437,

<del>\$64,437,000</del> **\$63,311,000**.

#### DEPARTMENT OF HEALTH AND HUMAN SERVICES Administration for Children and Families Promoting Safe and Stable Families

# Authorizing Legislation

	FY 2008	FY 2008	FY 2009	FY 2009
	Amount	Budget	Amount	Budget
	Authorized	Estimate	Authorized	Request <sup>1</sup>
Promoting Safe and Stable Families [Sections 436, 437 and 438 of the Social Security Act]	\$565,000,000	\$428,311,000	\$565,000,000	\$428,311,000

<sup>&</sup>lt;sup>1</sup> Amounts in this column represent the President's Budget.

# ADMINISTRATION FOR CHILDREN AND FAMILIES Promoting Safe and Stable Families

	Budget	
Vaar	Estimate to	Ammonution
Year	Congress	<u>Appropriation</u>
2000	¢205 000 000	¢205 000 000
Appropriation	\$295,000,000	\$295,000,000
2001		
Appropriation	305,000,000	305,000,000
2002		
Appropriation	572,000,000	375,000,000
Rescission	<i>c</i> , <i>z</i> , <i>c</i>	-14,000
Total		374,986,000
2003		
Appropriation	530,000,000	405,000,000
Rescission		-650,000
Total		404,350,000
2004		
Appropriation	554,978,000	405,000,000
Rescission		-617,000
Total		404,383,000
2005		
Appropriation	505,000,000	404,383,000
Rescission	505,000,000	-797,000
Total		403,586,000
2006	410,000,000	125 000 000
Appropriation	410,000,000	435,000,000 20,000,000
Pre-appropriated Rescission		-900,000
Transfer to CMS		-900,000 -61,000
Total		
		454,039,000
2007		
Appropriation	434,100,000	434,100,000
Pre-appropriated		20,000,000
Total		454,100,000

# APPROPRIATIONS HISTORY TABLE

	Budget Estimate to	
Year	Congress	Appropriation
2008 Appropriation	434,100,000	409,437,000
Pre-appropriated Rescission		20,000,000 -1,126,000
Total		428,311,000
2009		
Appropriation Procentricited	434,100,000	408,311,000 20,000,000
Pre-appropriated Total		428,311,000

### ADMINISTRATION FOR CHILDREN AND FAMILIES Promoting Safe and Stable Families

# Amounts Available for Obligation

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate
Appropriation:			
Annual <sup>1</sup>	\$434,100,000	\$408,311,000	\$408,311,000
Pre-Appropriated	20,000,000	20,000,000	20,000,000
Total, Obligations	\$454,100,000	\$428,311,000	\$428,311,000

#### Budget Authority by Activity

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate
Promoting Safe and Stable Families	\$454,100,000	\$428,311,000	\$428,311,000
Total, Obligations	\$454,100,000	\$428,311,000	\$428,311,000

<sup>&</sup>lt;sup>1</sup> Funds are a combination of \$345 million in mandatory funds with discretionary funds of \$89.1 million for FY 07. In FY 08 and FY 09, \$345 million in mandatory funds, with discretionary funds of \$63.3 million.

### ADMINISTRATION FOR CHILDREN AND FAMILIES Promoting Safe and Stable Families

#### Justification

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Promoting Safe and Stable Families, B.A.	\$434,100,000	\$408,311,000	\$408,311,000	\$0
State Court Improvement (pre- appropriated)	20,000,000	20,000,000	20,000,000	0
Total, Program Level	\$454,100,000	\$428,311,000	\$428,311,000	\$0

Authorizing Legislation – Sections 436-438 of the Social Security Act.

2009 Authorization ......\$565,000,000 (\$345,000,000 in mandatory funds and \$200,000,000 in discretionary funds; \$20,000,000 in pre-appropriated funds.)

Allocation Method ...... Formula Grant

# General Statement

The Promoting Safe and Stable Families program is a combination of a capped entitlement program and a discretionary grant program. Its purpose is to enable each state to operate a coordinated program of family preservation services, community-based family support services, time-limited reunification services, and adoption promotion and support services.

- Family preservation services are designed to help families alleviate crises; maintain the safety of children in their own homes; support families who are preparing to reunify or adopt, and assist families to obtain support to address their multiple needs in a culturally sensitive manner. The definition was amended in the 2002 reauthorization to allow states to support infant safe haven programs.
- Family support services are primarily community-based preventive activities designed to promote parental competencies and behaviors that will increase the ability of families to successfully nurture their children; enable families to use other resources and opportunities available in the community; create supportive networks to enhance child-rearing abilities of parents and help compensate for the increased social isolation and vulnerability of families; and strengthen parental relationships and promote healthy marriages.
- Time-limited reunification services are provided to a child who is removed from home and placed in a foster care setting and to the parents or primary caregiver. These services are available only for 15 months from the date the child enters foster care. Time-limited reunification services facilitate the safe and timely reunification of the child with the family.

• Adoption promotion and support services are designed to encourage more adoptions of children out of the foster care system when adoptions are in the best interests of the children. They include preand post-adoption services designed to expedite the adoption process and support adoptive families.

This budget reflects enactment of the Deficit Reduction Act of 2005 (P.L.109-171), which created two new elements within the State Court Improvement program: improved data collection and training; and collaboration between courts and child welfare agencies. This budget also reflects the enactment of the Child and Family Services Improvement Act of 2006 (P.L. 109-288), which divides additional mandatory funding (an increase of \$40 million from \$305,000,000 to \$345,000,000) between formula grants for state improvement on the quantity and quality of caseworker visits and competitive grants for regional partnerships to provide services and activities to work with children and families impacted by a parent's or caretaker's methamphetamine or other substance abuse.

**Program Description and Accomplishments** – Funds are distributed to states based on the state's share of children in all states receiving food stamp benefits. States are entitled to payments equal to their allotments for use in paying not more than 75 percent of the costs of activities under the approved state plan. The remaining 25 percent of costs must be paid with funds from non-federal sources. States carry out a comprehensive planning process, consulting with a broad range of public and private agencies providing services to families, as well as with parents and families themselves, to ensure that services are coordinated and that funds are spent in a manner responsive to the needs of families.

From the mandatory funds, \$40 million is allocated between formula grants for state improvement on the quantity and quality of caseworker visits and competitive grants for regional partnerships to provide services and activities to work with children and families impacted by a parent's or caretaker's methamphetamine or other substance abuse (the statute designates the amount of funds targeted to each of these initiatives for each fiscal year).

In addition, three percent of both the mandatory and discretionary funds appropriated (after deducting the \$40 million specified for new initiatives) are reserved for allotment to tribal consortia or Indian tribes that have submitted a plan and whose allotment is greater than \$10,000. Tribal allotments are based on the number of children in the tribe relative to the number of children in all tribes with approved plans. The allotment to Puerto Rico, Guam, the Virgin Islands, the Northern Mariana Islands and American Samoa is determined by a formula.

Finally, \$10 million is set aside for State Court Improvement programs to assess and improve handling of court proceedings related to foster care and adoption. Six million dollars is set aside for evaluation, research and training, of which \$2 million must address the new child welfare worker and substance abuse initiatives. An additional 3.3 percent of any discretionary funds are to be used for each of the above activities.

An additional \$20 million in pre-appropriated funds is allocated for improved data collection and collaboration between courts and child welfare agencies, and training of judges, attorneys and other legal persons in child welfare cases, as authorized by the Deficit Reduction Act.

Funding for the Promoting Safe and Stable Families program during the last five years has been as follows:

	Mandatory	Discretionary	Pre-Appropriated	Total
2004	\$305,000,000	\$98,586,000		\$404,383,000
2005	\$305,000,000	\$98,586,000		\$403,586,000
2006	\$345,000,000	\$89,039,000	\$20,000,000	\$454,039,000
2007	\$345,000,000	\$89,100,000	\$20,000,000	\$454,100,000
2008	\$345,000,000	\$63,311,000	\$20,000,000	\$428,311,000

The program received a PART rating of Moderately Effective in CY 2006. The review cited the Child and Family Service Review (CFSR) assessment as an effective management strategy for the purpose of providing targeted technical assistance. As a result of the PART review, the program is working to reduce the length of time needed to approve state CFSR Program Improvement Plans (PIPs) and continuing to provide technical assistance to states on the use of a new curriculum on developing a PIP.

Complementing the measures that draw on CFSR results are measures assessing national performance on a number of other key indicators. One such complementary measure is exits from foster care to either guardianship or adoption within two years of placement. ACF had expected to increase the percentage of children who achieved permanency by exiting to either adoption or guardianship from 31 percent in FY 2002, to 35 percent in FY 2006 and exceeded that target, with 39.7 percent of children exiting to either adoption or guardianship within two years of placement. In addition, the Data Profile component of the Statewide Assessment used in the CFSR process emphasizes complete and accurate reporting of all discharge reasons. This, coupled with re-submission of data by states, has improved the accuracy and reliability of the data giving ACF a more precise representation of the permanency outcomes of children in foster care.

**Budget Request** — The FY 2009 request for the Promoting Safe and Stable Families program is \$428,311,000, which is the same as the FY 2008 enacted level. These funds will continue our investment in supporting and preserving families, in addition to strengthening and enhancing the availability of services targeted to achieving the goals of safety, permanency and well-being. This budget includes \$20 million in pre-appropriated funds for the State Court Improvement program.

It is expected that by FY 2009, the Children's Bureau will continue to see annual increases in the number of children exiting care within two years of placement through guardianship or adoption, exceeding the target rate of 38 percent.

# **Outputs and Outcomes Table**

щ		FY	FY	FY 2006		FY 2007		FY	FY	Out-
#	Key Outcomes	2004 Actual	2005 Actual	Target	Actual	Target	Actual	2008 Target	2009 Target	Year Target
mai mus Lor rela	<b>ng-Term Objective 7.4:</b> Nine states on ntained in their homes whenever poss at achieve desired outcomes in 95 perce <b>ng-Term Objective 7.5:</b> Ten states wit tionships and connections is preserved	ible and app ent of revie ll be in subs l for childre	propriate" b wed cases. <sup>2</sup> stantial cont en" by the en	y the end of ( <i>PSSF</i> ) formity with nd of FY 20	FY 2010. Permanence 10. To be i	To be in sub cy Outcome	ostantial cor Measure 2:	formity wit	h this meas	ure, states
Lor provouto Lor end fam	achieve desired outcomes in 95 percent of reviewed cases. <sup>2</sup> ( <i>PSSF, Foster Care</i> ) Long-Term Objective 7.6: Three states will be in substantial conformity with Well-Being Outcome 1: "Families have enhanced capacity to provide for their children's needs" by the end of FY 2010. To be in substantial conformity with this measure, states must achieve desired outcomes in 95 percent of reviewed cases. <sup>2</sup> ( <i>Foster Care, PSSF</i> ) Long-Term Objective 7.7: Thirty-five states or jurisdictions will be in substantial conformity with the systemic factor "Service Array" by the end of FY 2010. Systemic factors measure a state's capacity to achieve safety and permanence for children and well-being for children and their families. This measure examines whether states have in place throughout the state services to assess the strengths and needs of children and families and to provide an array of services that can be individualized to meet the unique needs of children and families served by the child									
	fare agency. <sup>2</sup> ( <i>PSSF</i> ) Each fiscal year, an increasing									
7 H	number of states with a closed out PIP will be penalty free on Safety Outcome Measure 2: "Children are maintained in their homes whenever possible and appropriate." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, PSSF) Each fiscal year, an increasing	4 states	11 states	18 states	20 states	38 states	30 states	47 states	47 states <sup>3</sup>	n/a
7 I	Pactor fiscal year, an increasing number of states with a closed out PIP will be penalty free on Permanency Outcome Measure 2: "The continuity of family relationships and connections is preserved for children." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, <i>PSSF, Foster Care</i> )	4 states	11 states	18 states	20 states	38 states	30 states	47 states	47 states <sup>3</sup>	n/a
7 J	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free on Well Being Outcome 1: "Families have enhanced capacity to provide for their children's needs." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, <i>PSSF, Foster Care</i> )	4 states	11 states	18 states	20 states	38 states	29 states	47 states	47 states <sup>3</sup>	n/a

 <sup>&</sup>lt;sup>2</sup> The language of this measure was revised to be consistent with the structure of the larger grouping of CFSR measures.
 <sup>3</sup> The targets for FY 2009 are identical to the targets for FY 2008 since it is expected that all PIPs from the first round of CFSRs will be closed by the end of FY 2008 and no PIPs from the second round are expected to be closed until FY 2010.

#	Key Outcomes	FY	FY	FY	2006	FY	2007	FY 2008 Target	FY 2009 Target	Out- Year Target
		2004 Actual	2005 Actual	Target	Actual	Target	Actual			
7 K	Each fiscal year, an increasing number of states with a closed out PIP will be penalty free on the systemic factor "Service Array." In order for a state to be designated penalty free it must address all findings identified in its most recent CFSR by completing all agreed to actions and meeting quantifiable outcomes within specified time frames. <sup>2</sup> (outcome, PSSF)	4 states	11 states	18 states	20 states	38 states	30 states	47 states	47 states <sup>3</sup>	n/a
7 N	Reduce the time needed to approve state Child and Family Service Review (CFSR) Program Improvement Plans (PIPs). (OMB approved efficiency, Child Welfare Services, PSSF)	n/a	n/a	n/a	n/a	n/a	n/a	n/a	TBD	TBD
7 O	Increase the percentage of children who exit foster care within two years of placement either through guardianship or adoption. <i>(outcome, PSSF)</i>	36.1% <sup>4</sup>	38.8% <sup>4</sup>	35.0%	39.7%	35.0%	Oct-08	36.0%	38.0%	n/a
7 Q	Decrease the percent of foster children in care 12 or more months with no case plan goal (including case plan goal "Not Yet Determined"). ( <i>OMB</i> <i>approved efficiency, Child</i> <i>Welfare Services, PSSF, Foster</i> <i>Care</i> )	8.8% <sup>4</sup>	8.3% <sup>4</sup>	6.9%	7.6%	6.4%	Oct-08	5.9%	5.4%	n/a

#	Key Outputs	FY 2004 Actual	FY 2005 Actual	FY 2006		FY 2007		FY 2008	FY 2009	Out- Year
				Target/ Est.	Actual	Target/ Est.	Actual	Target/ Est.	Target/ Est.	Target/ Est.
	Number of children who exit foster care within two years of placement either through guardianship or adoptions	23,802	26,242	n/a	25,450	n/a	Oct-08	n/a	n/a	n/a
	Number of children in foster care 12 months or more	445,087	440,272	n/a	444,542	n/a	Oct-08	n/a	n/a	n/a
	Number of children in foster care for 12 months or more with no case plan goal (including case plan goal "Not Yet Determined")	32,404	28,813	n/a	21,782	n/a	Oct-08	n/a	n/a	n/a
	Appropriated Amount (\$ Million)	\$404.4	\$403.6	\$454.1		\$454.1		\$428.3	\$428.3	

 $<sup>^{\</sup>rm 4}$  This figure has been updated as a result of revised data submissions from states.

	2007	2008	2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$405,160,000	\$385,223,000	\$389,593,000
Discretionary	33,145,000	29,770,000	29,770,000
Research/Evaluation		1,700,000	1,700,000
Demonstration/Development	1,732,000	1,450,000	1,390,000
Training/Technical Assistance	12,905,000	9,635,000	5,265,000
Program Support <sup>1</sup>	1,158,000	533,000	593,000
Total, Resources	\$454,100,000	\$428,311,000	\$428,311,000
Program Data:			
Number of Grants	134	134	134
New Starts:			
#	53	0	4
\$	\$33,145,000	\$0	\$2,331,000
Continuations:			
#	81	134	130
\$	\$410,097,000	\$419,433,000	\$421,471,000
Contracts:			
#	4	4	4
\$	\$8,732,000	\$7,403,000	\$3,034,000
Interagency Agreements:			
#	5	5	5
\$	\$2,126,000	\$1,475,000	\$1,475,000

# Resource and Program Data Promoting Safe and Stable Families

 $<sup>^1</sup>$  Includes funding for information technology support, grant paneling/review, contract fees and printing.

# **DEPARTMENT OF HEALTH AND HUMAN SERVICES** ADMINISTRATION FOR CHILDREN AND FAMILIES

# FY 2009 DISCRETIONARY/MANDATORY STATE/FORMULA GRANTS

#### PROGRAM: Promoting Safe and Stable Families (CFDA #93.556)

FY 2007	FY 2008	FY 2009	Increase or	
Actual	Enacted	Estimate	Decrease	
\$7,549,130	\$7,091,825	\$7,196,638	+\$104,813	
800,898	752,382	763,502	+11,120	
8,472,175	7,958,956	8,076,584	+117,628	
		4,794,575	+69,829	
37,396,892	35,131,497	35,650,719	+519,222	
3,535,937	3,321,741	3,370,834	+49,093	
			+35,553	
			+11,852	
	-		+15,841	
16,058,441	15,085,668	15,308,625	+222,957	
12.895.318	12.114.158	12.293.197	+179,039	
			+16,810	
			+18,560	
, ,			+218,476	
7,620,465	7,158,840	7,264,643	+105,803	
2 525 105	2 372 142	2 407 200	+35,058	
			+33,259	
			+97,177	
			+145,676	
1,507,202	1,415,900	1,436,826	+20,926	
3 972 642	3 731 991	3 787 147	+55,156	
			+70,147	
			+187,846	
			+48,783	
5,813,506	5,461,341	5,542,056	+80,715	
9 503 673	8 927 968	9 059 918	+131,950	
			+14,655	
			+22,895	
			+22,099 +24,439	
689,863	648,073	657,651	+9,578	
5.404 912	5,077 499	5,152,541	+75,042	
			+48,745	
, ,			+284,972	
			+155,038	
578,261	543,232	551,260	+8,028	
	Actual $\$7,549,130$ $\$00,898$ $8,472,175$ $5,029,413$ 	ActualEnacted $\$7,549,130$ $\$7,091,825$ $\$00,898$ $752,382$ $\$,472,175$ $7,958,956$ $5,029,413$ $4,724,746$ $37,396,892$ $35,131,497$ $3,535,937$ $3,321,741$ $2,560,753$ $2,405,630$ $\$53,665$ $\$01,953$ $1,140,922$ $1,071,808$ $16,058,441$ $15,085,668$ $12,895,318$ $12,114,158$ $1,210,738$ $1,137,395$ $1,336,795$ $1,255,816$ $15,735,750$ $14,782,525$ $7,620,465$ $7,158,840$ $2,525,105$ $2,372,142$ $2,395,461$ $2,250,351$ $6,999,233$ $6,575,240$ $10,492,371$ $9,856,774$ $1,507,202$ $1,415,900$ $3,972,642$ $3,731,991$ $5,052,378$ $4,746,320$ $13,529,588$ $12,710,005$ $3,513,591$ $3,300,748$ $5,813,506$ $5,461,341$ $9,503,673$ $8,927,968$ $1,055,546$ $991,604$ $1,648,982$ $1,549,091$ $1,760,250$ $1,653,619$ $689,863$ $648,073$ $5,404,912$ $5,077,499$ $3,510,815$ $3,298,140$ $20,525,133$ $19,281,781$ $11,166,583$ $10,490,144$	ActualEnactedEstimate $\$7,549,130$ $\$7,091,825$ $\$7,196,638$ $\$00,898$ $752,382$ $763,502$ $\$,472,175$ $7,958,956$ $\$,076,584$ $5,029,413$ $4,724,746$ $4,794,575$ $37,396,892$ $35,131,497$ $35,650,719$ $3,535,937$ $3,321,741$ $3,370,834$ $2,560,753$ $2,405,630$ $2,441,183$ $853,665$ $801,953$ $813,805$ $1,140,922$ $1,071,808$ $1,087,649$ $16,058,441$ $15,085,668$ $15,308,625$ $12,895,318$ $12,114,158$ $12,293,197$ $1,210,738$ $1,137,395$ $1,154,205$ $1,336,795$ $1,255,816$ $1,274,376$ $15,735,750$ $14,782,525$ $15,001,001$ $7,620,465$ $7,158,840$ $7,264,643$ $2,525,105$ $2,372,142$ $2,407,200$ $2,395,461$ $2,250,351$ $2,283,610$ $6,999,233$ $6,575,240$ $6,672,417$ $10,492,371$ $9,856,774$ $10,002,450$ $1,507,202$ $1,415,900$ $1,436,826$ $3,972,642$ $3,731,991$ $3,787,147$ $5,052,378$ $4,746,320$ $4,816,467$ $13,529,588$ $12,710,005$ $12,897,851$ $3,513,591$ $3,300,748$ $3,349,531$ $5,813,506$ $5,461,341$ $5,542,056$ $9,503,673$ $8,927,968$ $9,059,918$ $1,055,546$ $991,604$ $1,006,259$ $1,648,982$ $1,549,091$ $1,571,986$ $1,760,250$ $1,653,619$	

Justification of Estimates for Appropriations Committee

Promoting Safe and Stable Families

	FY 2007	FY 2008	FY 2009	Increase or	
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease	
01	12 (04 000	10.055.062	12 045 052	100 000	
Ohio	13,684,000	12,855,063	13,045,053	+189,990	
Oklahoma	5,730,734	5,383,583	5,463,149	+79,566	
Oregon	5,397,913	5,070,923	5,145,868	+74,945	
Pennsylvania	12,864,817	12,085,504	12,264,120	+178,616	
Rhode Island	1,148,772	1,079,183	1,095,133	+15,950	
South Carolina	7,306,030	6,863,452	6,964,889	+101,437	
South Dakota	824,005	774,089	785,529	+11,440	
Tennessee	10,505,368	9,868,983	10,014,840	+145,857	
Texas	37,545,671	35,271,265	35,792,551	+521,286	
Utah	1,979,017	1,859,134	1,886,611	+27,477	
Vermont	502,225	471,802	478,775	+6,973	
Virginia	6,363,433	5,977,955	6,066,305	+88,350	
Washington	5,883,990	5,527,556	5,609,249	+81,693	
West Virginia	3,177,173	2,984,710	3,028,822	+44,112	
Wisconsin	5,185,405	4,871,289	4,943,283	+71,994	
Wyoming	400,925	376,638	382,205	+5,567	
Subtotal	352,341,865	330,998,032	335,889,966	+4,891,934	
Indian Tribes	11,823,000	12,849,330	12,849,330	0	
American Samoa	230,723	220,887	223,142	+2,255	
Guam	421,622	400,103	405,035	+4,932	
Northern Mariana Islands	187,805	180,595	182,248	+1,653	
Puerto Rico	6,926,833	6,507,214	6,603,389	+96,175	
Virgin Islands	287,552	274,239	277,290	+3,051	
Subtotal	19,877,535	20,432,368	20,540,434	+108,066	
Total States/Territories	372,219,400	351,430,400	356,430,400	+5,000,000	
Technical Assistance	0 001 012	<u> 040 200</u>	Q 0.40 200	0	
	8,884,943	8,940,300	8,940,300	0	
Set Aside for State Courts	32,940,300	32,940,300	32,940,300	0	
Meth./Subst. Abuse grants Subtotal Adjustments	<u>40,000,000</u> <b>81,825,243</b>	35,000,000 76,880,600	30,000,000 71,880,600	-5,000,000 -5,000,000	
Ŭ		, ,	, ,		
TOTAL RESOURCES	\$454,044,643	\$428,311,000	\$428,311,000	\$0	

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## DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

#### TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

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	FY 2008 Amount Authorized	FY 2008 Budget Estimate	FY 2009 Amount Authorized	FY 2009 Budget Request <sup>1</sup>
1. State Family Assistance Grants: Section 403(a)(1)(C) of the SSA	Such sums	\$16,488,667,000	Such sums	\$16,488,667,000
2. Territories – Family Assistance Grants: Section 403(a)(1)(C) of the SSA <sup>2</sup>	Such sums	77,876,000	Such sums	77,876,000
3. Matching Grants to Territories: Section 1108(b)(2) of the SSA	Such sums	15,000,000	Such sums	15,000,000
Supplemental Grants for Population Increases: Section 403(a)(3)(E) of the SSA Authorization for the program will expire at the end of FY 2008)	Such sum (not to exceed \$800,000,000)	319,450,000	Such sum (not to exceed \$800,000,000)	319,450,000
Healthy Marriage Promotion and Responsible Fatherhood Grants: Section 403(a)(2)(D) of the SSA	\$150,000,000	150,000,000	\$150,000,000	150,000,000
4. Tribal Work Programs: Section 412(a)(2)(D) of SSA	\$7,633,287	7,633,000	\$7,633,287	7,633,000
Contingency Fund: Section 403(b)(2) of the SSA	[\$1,747,489,000]	[1,747,489,000]	[\$1,489,636,000]	[1,489,636,000]

Authorizing Legislation

 <sup>&</sup>lt;sup>1</sup> Amounts in this column represent the President's Budget.
 <sup>2</sup> Section 1108(a) of the Social Security Act provides for a limitation on payments to Puerto Rico, Guam, the Virgin Islands and American Samoa under titles I, X, XIV, XVI, parts A and E of title IV and subsections 1108(b) (Matching grants). The limitations are as follows: \$107,255,000 for Puerto Rico, \$4,686,000 for Guam, \$3,554,000 for the Virgin Islands and \$1,000,000 for American Samoa.

Administration for Children and Families Justification of Estimates for Appropriations Committee

	FY 2008	FY 2008	FY 2009	FY 2009
	Amount	Budget	Amount	Budget
	Authorized	Estimate	Authorized	Request <sup>1</sup>
Total request level		\$17,058,625,000		\$17,058,625,000
Total request level against definite authorization <sup>3</sup>	\$17,058,625,287	\$17,08,625,000	\$17,058,625,287	\$17,058,625,000

<sup>&</sup>lt;sup>3</sup> While the authorizations above indicate such sums were authorized in the Deficit Reduction Act of 2005 (DRA), the DRA language also stipulates that the funding level for TANF activities are authorized at the fiscal year 2004 levels through fiscal year 2010, with the exception of Supplemental Grants for Population Increases, which is authorized through FY 2008.

<u>Year</u> 1999	<u>Appropriation</u> \$16,689,175,287
1999 – multi-year	1,000,000,000 <sup>1</sup>
2000	16,689,175,287
2001	16,689,175,287
2002	17,008,625,287 <sup>2</sup>
2003	17,008,625,513 <sup>3</sup>
2004	17,008,625,513 <sup>3</sup>
2005	17,008,625,513 <sup>3</sup>
2005/6	5,139,108,000 <sup>3</sup>
2005/6	11,988,328,513 <sup>4</sup>
2007	17,058,625,513
2008	17,058,625,513
2009	17,058,625,513

APPROPRIATIONS HISTORY TABLE

<sup>&</sup>lt;sup>1</sup> Congress appropriated a total of \$1 billion in FY 1999 for High Performance Bonus grants for fiscal years 1999 through 2003. Congress appropriated \$200 million per year for 2004 & 2005 for High Performance Bonus grants.

<sup>&</sup>lt;sup>2</sup> Congress appropriated \$319 million for Supplemental Grants for 2002, 2003, 2004 and 2005 as part of the basic program.

<sup>&</sup>lt;sup>3</sup> The TANF Emergency Response and Recovery Act of 2005 was enacted late in FY 2005 and made \$5.1 billion in FY 2006 1<sup>st</sup> quarter funds available immediately to states, territories and tribes for family assistance grants and Federal Loans to the states of Louisiana, Mississippi and Alabama to assist them in providing services to Hurricane Katrina evacuees.

<sup>&</sup>lt;sup>3</sup> Same as above.

<sup>&</sup>lt;sup>3</sup> Same as above.

<sup>&</sup>lt;sup>3</sup> Same as above.

<sup>&</sup>lt;sup>4</sup> The Deficit Reduction Act of 2005 provided the remaining three quarters worth of TANF FY 2006 funding, eliminated the High Performance and Out of Wedlock Bonus funding and added new authority for \$150 million for Healthy Marriage and Responsible Fatherhood Grants.

#### Amounts Available for Obligation

Appropriation:	FY 2007 <u>Actual</u>	FY 2008 Enacted	FY 2009 <u>Estimate</u>
Annual	\$17,058,625,000	\$17,058,625,000	\$17,058,625,000
Unobligated balance start of year, Contingency Fund	1,792,915,000	1,747,489,000	1,489,636,000
Total funds available	18,851,540,000	18,806,114,000	18,548,261,000
Unobligated balance end of year, Contingency Fund <sup>1</sup>	-1,747,489,000	-1,489,636,000	-1,216,784,000
Total, Obligations	\$17,034,004,000	\$17,148,625,000	\$17,149,625,000

#### Budget Authority by Activity

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate
State Family Assistance Grants	\$16,488,667,000	\$16,488,667,000	\$16,488,667,000
Territories – Family Assistance Grants	77,875,000	77,875,000	77,875,000
Healthy Marriage Promotion and Responsible Fatherhood Grant Program	150,000,000	150,000,000	150,000,000
Supplemental Grants for Population Increases.	319,450,000	319,450,000	319,450,000
Matching Grants to Territories	15,000,000	15,000,000	15,000,000
Tribal Work Programs	7,633,000	7,633,000	7,633,000
Contingency Fund <sup>2</sup>	[1,792,915,000]	[1,747,489,000]	[1,489,636,000]
Total, Budget Authority	\$17,058,625,000	\$17,058,625,000	\$17,058,625,000

<sup>&</sup>lt;sup>1</sup> In accordance with provisions in the TANF Emergency Response and Recovery Act of 2005, a number of states accessed the Contingency Fund during FY 2006 to reimburse themselves for the costs of providing short term non-recurrent benefits to families that traveled from the Hurricane Katrina impacted states of Louisiana, Mississippi or Alabama. In addition, after the Secretary of Agriculture notified them that their food stamp caseloads met the eligibility criteria to draw down contingency funds during FY 2006, two States requested and were awarded contingency funds. Current HHS estimates project that a number of states will access \$90 million in contingency funds during FY 2007 and \$91 million in contingency funds in FY 2008.

<sup>&</sup>lt;sup>2</sup> Bracketed budget authority reflects unobligated balance estimates for all years.

#### Justification

	FY 2007	FY 2008	FY 2009	Increase or
	Enacted	Enacted	Estimate	Decrease
Budget Authority	\$17,058,625,000	\$17,058,625,000	\$17,058,625,000	\$0

Authorizing Legislation – Section 403(a), 403(b), 412(a) and 1108 of the Social Security Act.

2009 Authorization......\$17,058,625,000 (TANF pre-appropriated authority) and such sums as carried forward as unobligated balances from the previous year for the Contingency Fund.

# General Statement

Title I of P.L. 104-193, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), created the Temporary Assistance for Needy Families (TANF) program. The legislation repealed the Aid to Families with Dependent Children (AFDC) and related programs and replaced them with a single fixed block grant. The purpose of the TANF program is to increase state flexibility in operating programs designed to: (1) provide assistance to needy families so that children may be cared for in their own homes; (2) end dependence of needy parents by promoting job preparation, work, and marriage; (3) prevent and reduce the incidence of out-of-wedlock pregnancies; and (4) encourage the formation and maintenance of two-parent families.

The Deficit Reduction Act of 2005 (DRA), Public Law 109-171, addressed several critical Presidential initiatives impacting the TANF program. The DRA: (1) reauthorized the TANF program through 2010 and maintained program funding levels for Family Assistance Grants to States, Tribes and Territories; Matching Grants to Territories; Tribal Work Programs; and allowed continued access to the Contingency Fund; (2) strengthened work participation requirements; (3) created and provided funds for a program focused on promotion of healthy marriage and responsible fatherhood; (4) reinstated authority for the Supplemental Grants for Population Increases program through FY 2008; and (5) eliminated funding for both the Bonus to Reward High Performance States and the Bonus to Reward Decreases in Illegitimacy.

In order to strengthen work participation, the DRA recalibrated the caseload reduction credit by updating the base year from 1995 to 2005 – thereby reestablishing a meaningful family work participation rate requirement. Prior to this time, most states had a zero or nearly zero target rate for parents participating in work activities. Additionally, the current statutory provision for a separate participation rate requirement for 2-parent families was retained and, in FY 2007, families receiving assistance in Separate State Programs (SSP) were included in the calculation of work participation rates. The DRA also required HHS to issue regulations to ensure consistency in measuring work participation rates with regard to determining whether activities may be counted as "work activities," how to count and verify hours of work, and determining who is a work-eligible individual. Further, the DRA required states to establish and maintain work participation verification procedures and established a new penalty (of not less than

one percent and not more than five percent of the state family assistance grant) for state failure to comply with these procedures.

The DRA also includes \$150 million for a comprehensive program focused on the promotion of healthy marriage and responsible fatherhood, which are areas that the Administration has long considered vital to ensuring that welfare reform continues to place a greater emphasis on strengthening families and improving the well-being of children. The Healthy Marriage and Responsible Fatherhood Grants program funding supports several key efforts specified in the statute, including healthy marriage and responsible fatherhood activities, demonstrations coordinating child welfare and TANF for at-risk tribal families, and technical assistance provided to states and tribes.

The FY 2009 President's Budget estimate of \$17,058,625,000 for the TANF program and the estimated unobligated balances carried forward in the Contingency Fund included current law requirements and the proposed law extension of the Supplemental Grants for Population Increases program.

# **Program Description and Accomplishments**

<u>State Family Assistance Grants</u> – Funding under the TANF program is provided primarily through State Family Assistance Grants, which are authorized and pre-appropriated at \$16.5 billion each year. State allocations are based on historic levels of welfare spending. While states must meet certain work participation and maintenance of effort requirements, they have enormous flexibility with their TANF funds to design programs that promote work, personal responsibility and self-sufficiency, and strengthen families.

States have wide flexibility under TANF to determine their own eligibility criteria, benefit levels, and the type of services and benefits available to TANF recipients. However, states must maintain a historical level of state spending on behalf of eligible families (the maintenance of effort requirement) and must meet minimum work participation rate requirements. In addition, families who have received federally funded assistance under TANF for five cumulative years (or less at state option) are not eligible for federally funded assistance.

States may transfer up to a total of 30 percent of their TANF funds to either the Child Care and Development Block Grant program or the Social Services Block Grant (SSBG) program with not more than 10 percent transferable to SSBG.

Tribes are eligible to operate their own TANF programs and those that choose to do so receive their own Family Assistance Grants. The number of approved tribal TANF plans has steadily increased since the first three tribal TANF programs started in July 1997. As of October 1, 2007, there were 55 tribal TANF grantees (48 individual tribes, 4 Alaska Native Regional Non-profits, and 3 consortia) covering 267 tribes and Alaska Native Villages, the non-reservation American Indian/Alaska Native populations of 105 counties, several near-reservation towns, and the Municipality of Anchorage, Alaska have been approved, all of which are fully operational. Forty-four of the approved plans involve individual tribes and 11 are multi-tribal TANF operations.

<u>Territory -- Family Assistance Grants</u> – These grants provide funding to Guam, Puerto Rico and the Virgin Islands to operate their own TANF programs. Territories are subject to the same state plan, work, and maintenance of effort requirements as the fifty states and the District of Columbia. A territory's allocation is based on historic funding levels, with a total of \$77.9 million made available annually.

<u>Matching Grants to Territories</u> – These grants are an additional source of funding to the territories. These Matching Grants are subject to a ceiling under Section 1108 of the Social Security Act and additional

maintenance of effort requirements. Matching Grant funds may be used for the TANF program and the Foster Care, Adoption Assistance, and Independent Living programs. The federal matching rate for these funds is 75 percent, and up to \$15 million is made available annually for this purpose. Use of the Matching Grant is optional.

<u>Supplemental Grants for Population Increases</u> – These grants provide additional TANF funding to states that experienced increases in their populations and/or had low levels of welfare spending per capita. A state qualified for a grant in years after FY 1998 only if it qualified in FY 1998. Territories and Tribes are not eligible. Seventeen states received a total of \$319 million for these grants in FY 2007. The Deficit Reduction Act provides authority for these grants at the FY 2005 level through the end of FY 2008.

Healthy Marriage Promotion and Responsible Fatherhood Grants - The DRA included \$150 million for the Healthy Marriage Promotion and Responsible Fatherhood Grant program beginning in FY 2006. In FY 2007, the Healthy Marriage portion of the initiative was funded at approximately \$94.6 million to help couples, who have chosen marriage for themselves, gain greater access to marriage education services on a voluntary basis. These services will help couples acquire the skills and knowledge necessary to form and sustain a healthy marriage. ACF has awarded these funds on a competitive basis to states, territories, Indian tribes and tribal organizations, and public and nonprofit community entities (including religious organizations) for activities promoting healthy marriage. All grantees must include documentation to demonstrate that the funds will not be used for other purposes and that they intend to consult with experts in domestic violence or relevant community domestic violence coalitions in developing the programs and activities. The law stipulates that the term "healthy marriage promotion activities" may include the following activities: (1) Public advertising campaigns on the value of marriage and the skills needed to increase marital stability and health; (2) Education in high schools on the value of marriage, relationship skills, and budgeting; (3) Marriage education, marriage skills, and relationship skills programs that may include parenting skills, financial management, conflict resolution, and job and career advancement for non-married pregnant women and non-married expectant fathers; (4) Pre-marital education and marriage skills training for engaged couples and for couples or individuals interested in marriage; (5) Marriage enhancement and marriage skills training programs for married couples; (6) Divorce reduction programs that teach relationship skills; (7) Marriage mentoring programs which use married couples as role models and mentors in at-risk communities; or (8) Programs to reduce the disincentives to marriage in means-tested aid programs, if offered in conjunction with any other activity listed above.

Within the Healthy Marriage Promotion and Responsible Fatherhood funding, approximately \$44.2 million was made available during FY 2007, for activities specifically designed to promote responsible fatherhood to reverse the rise in father absence and its subsequent impact on our nation's children. ACF has awarded these funds on a competitive basis to states, Indian tribes and tribal organizations, and public and nonprofit community entities (including religious organizations) for activities promoting responsible fatherhood. The statute defines activities promoting responsible fatherhood as the following:

• Activities to promote marriage or sustain marriage through activities such as counseling, mentoring, disseminating information about the benefits of marriage and two-parent involvement for children, enhancing relationship skills, education regarding how to control aggressive behavior, disseminating information on the causes of domestic violence and child abuse, marriage preparation programs, premarital counseling, marital inventories, skills-based marriage education, financial planning seminars, including improving a family's ability to effectively manage family business affairs by means such as education, counseling, or mentoring on matters related to family finances, including household management, budgeting, banking, and handling of financial transactions and home maintenance, and divorce education and reduction programs, including mediation and counseling.

- Activities to promote responsible parenting through activities such as counseling, mentoring, and mediation, disseminating information about good parenting practices, skills-based parenting education, encouraging child support payments, and other methods.
- Activities to foster economic stability by helping fathers improve their economic status by providing activities such as work first services, job search, job training, subsidized employment, job retention, job enhancement, and encouraging education, including career-advancing education, dissemination of employment materials, coordination with existing employment services such as welfare-to-work programs, referrals to local employment training initiatives, and other methods.
- Activities to promote responsible fatherhood that are conducted through a contract with a nationally recognized, nonprofit fatherhood promotion organization, such as the development, promotion, and distribution of a media campaign to encourage the appropriate involvement of parents in the life of any child and specifically the issue of responsible fatherhood, and the development of a national clearinghouse to assist states and communities in efforts to promote and support marriage and responsible fatherhood.

In addition, during FY 2007 approximately \$1.6 million of the Healthy Marriage and Responsible Fatherhood funding was made available to fund on a competitive basis demonstration projects designed to test the effectiveness of tribal governments or tribal consortia in coordinating the provision to tribal families at risk of child abuse or neglect of child welfare services and services under tribal programs funded under Part IV-A of the Social Security Act. The statute stipulates that grants shall be used to improve case management for families eligible for assistance from such a tribal program; for supportive services and assistance to tribal children in out-of-home placements and the tribal families caring for such children, including families who adopt such children; and for prevention services and assistance to tribal families at risk of child abuse and neglect.

Finally, approximately \$9.6 million of the FY 2007 Healthy Marriage and Responsible Fatherhood funding was used to provide broad technical assistance to states, Indian tribes and tribal organizations receiving a grant for any program funded under Part IV-A of the Social Security Act.

<u>Tribal Work Programs</u> – These grants are available to Indian tribes and Alaska Native organizations that conducted a Job Opportunities and Basic Skills Training (JOBS) program in FY 1995. The purpose of these grants is to allow Indian tribes and Alaska Native organizations to operate a program to make work activities available to their members. Funding is authorized and pre-appropriated at \$7.6 million for each fiscal year.

<u>Contingency Fund</u> – The Contingency Fund provides a funding reserve which can be used to assist states that experience economic downturns. In order to be eligible to receive Contingency Funds, a state must meet one of two criteria:

- 1) The state's unemployment rate for the most recent 3-month period for which data are available must exceed 6.5 percent and this rate must be at least 10 percent higher than the unemployment rate for the same 3-month period in either or both of the last two calendar years or;
- 2) The number of food stamp participants in the state must exceed by at least 10 percent the number of food stamp participants in the state in the comparable quarter of either FY 1994 or FY 1995.

The reauthorized level for the Contingency Fund through 2010 retained the above triggers and provided funding at current unobligated balance levels (\$1.7 billion in FY 2007).

A PART review was conducted in CY 2005 and the TANF program received a rating of Moderately Effective. This review found that the program has produced statistically significant increases in employment and earnings among welfare recipients, as well as reduced caseloads, poverty, and welfare dependency. As a result of the PART review, the program is reassessing its performance measures to improve strategic planning, is working with states to reduce improper payments, and has developed an OMB-approved efficiency measure.

States have had considerable success in moving TANF recipients to work and helping them retain employment. ACF exceeded its performance target for job entry and job retention in FY 2006. The job entry rate was nearly 36 percent, which exceeded the target and was over a percentage point higher than the previous year's result. In addition, the job retention rate was nearly 65 percent, which exceeded the target of 61 percent. Targets for job entry and job retention were recalibrated in CY 2005 to more accurately reflect program circumstances and trend data. The DRA and implementing regulations clearly signaled that states needed to renew efforts to move TANF recipients into employment/work activities or face significant fiscal penalties, which should positively impact these work performance measures.

**Budget Request** – The FY 2009 request is \$17,058,625,000, the same as the 2008 enacted level. The Administration continues to propose extending authority and funding for the Supplemental Grants for Population Increases program beyond FY 2008 and through FY 2010. This extension will make the Supplemental Grants for Population Increases program consistent with the other components of the TANF program. The Administration continues to support eliminating the separate two-parent 90 percent work requirement established under PRWORA to encourage equitable treatment of all families through the overall 50 percent work requirement.

The TANF program will calculate preliminary full-year FY 2007 work participation rates to determine performance relative to adjusted state targets and adjusted performance targets by March 30, 2008, and plans to have final rates available shortly thereafter. By FY 2009, the program expects that 90 percent of states will meet the work participation rate.

## **Outputs and Outcomes Table**

ц		EX 2004	FY	FY 2	2006	FY 2	2007	FY	FY 2009	Orat Veen
#	Key Outcomes	FY 2004 Actual	2005 Actual	Target	Actual	Target	Actual	2008 Target	Target	Out-Year Target
	ng-Term Objective 22.1: By F ivities.	Y 2010, at le	ast 50 perce	nt of all case	s receiving	TANF that ar	e headed by	adults will	participate i	n work-related
2 2 A	All states meet the TANF all-families work participation rate: FY 2002 – 2005 All families work participation rate = 50% work participation (outcome)	100%	98%	100%	98%	80%	Oct-08	85%	90%	n/a
	ng-Term Objective 22.2: Incre percent by FY 2009.	ase (from the	e baseline ye	ear FY 1999)	the percenta	ige of adult 7	TANF recipi	ents who be	come newly	employed to
2 2 B	Increase the percentage of adult TANF recipients who become newly employed. <sup>1</sup> outcome)	35.0%	34.3%	35.0%	35.6%	36.0%	Oct-08	37.0%	38.0%	39% (FY 2012)
2 2 C	Increase the percentage of adult TANF recipients/former recipients employed in one quarter that were still employed in the next two consecutive quarters. (outcome)	59.0%	64.4%	61.0%	64.7%	62.0%	Oct-08	63.0%	65.0%	n/a
2 2 D	Increase the percentage rate of earnings gained by employed adult TANF recipients/former recipients between a base quarter and a second subsequent quarter. (outcome)	37.0%	35.5%	38.8%	33.8%	40.7%	Oct-08	40.8% <sup>2</sup>	40.9%	n/a
2 2 E	Increase the rate of case closures related to employment, child support collected, and marriage. (outcome)	19.6%	20.1%	20.3%	21.6%	20.3%	Jul-08	20.8%	21.0%	n/a
2 2 F	Decrease the annual cost per recipient. (OMB approved efficiency)	\$2,516	\$2,619	n/a	\$3,055	n/a	Oct-08	2% under prev year	2% under prev year	n/a
	ng-Term Objective 22.3: By F ng in households to 74 percent.		ease the num	nber of child	ren living in	married cou	ple househol	lds as a perc	entage of al	l children
2 2 G	Increase the number of children living in married couple households as a percentage of all children living in households. <sup>13</sup> ( <i>outcome</i> )	69%	69%	70%	68%	71%	Oct-08	72%	73%	74% (FY 2010)

 <sup>&</sup>lt;sup>1</sup> This measure is a performance indicator for the FY 2007-2012 HHS Strategic Plan.
 <sup>2</sup> The targets for FY 2006 and FY 2007 reflect an ACF ten percent improvement goal by FY 2007 from the 37 percent base for this measure. ACF has increased the target for FY 2008 and FY 2009 by one tenth of one percent each because the FY 2007 target is rigorous.
 <sup>3</sup> This measure is based on data collected each calendar (not fiscal) year.

#		FY 2004 FY 2005		FY	FY 2006		FY 2007		FY 2009	Out- Year
#	Key Outputs Actual	Actual	Actual	Target/ Est.	Actual	Target / Est.	Actual	Target/ Est.	Target / Est.	Target / Est.
	Average monthly number of families receiving assistance	1,987,063	1,920,504	n/a	1,807,401	n/a	Jun-08	n/a	n/a	n/a
	Number of families meeting participation requirements	307,784	296,764	n/a	271,080	n/a	Jun-08	n/a	n/a	n/a
	Number of TANF adult recipients that are employed	257,078	253,348	n/a	215,203	n/a	Jun-08	n/a	n/a	n/a
	Average number of months receiving TANF assistance <sup>4</sup>	31.2	33.5	n/a	35.4	n/a	Jun-08	n/a	n/a	n/a
	Pre-Appropriated Amount (\$ Million)	\$17,183.3	\$17,284.2	\$17,139.7		\$17,0	034.0	\$17,058.7	\$17,058.7	

<sup>&</sup>lt;sup>4</sup> This figure represents the average number of months a family had received TANF assistance by the end of the fiscal year, rather than the total number of months a family may receive assistance before leaving the program.

# Resource and Program Data State Family Assistance Grants

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$16,479,811,000	\$16,488,667,000	\$16,488,667,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$16,479,811,000	\$16,488,667,000	\$16,488,667,000
Program Data:			
Number of Grants	104	104	104
New Starts:		101	101
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	104	104	104
\$	\$16,479,811,000	\$16,488,667,000	\$16,488,667,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$77,229,000	\$77,875,000	\$77,875,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$77,229,000	\$77,875,000	\$77,875,000
Program Data:			
Number of Grants	3	3	3
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	3	3	3
\$	\$77,229,000	\$77,875,000	\$77,875,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Territory -- Family Assistance Grants

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$319,450,000	\$319,450,000	\$319,450,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$319,450,000	\$319,450,000	\$319,450,000
Program Data:			
Number of Grants	17	17	17
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	17	17	17
\$	\$319,450,000	\$319,450,000	\$319,450,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Supplemental Grants for Population Increases

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula			
Discretionary <sup>1</sup>	\$115,588,000	\$122,004,000	\$121,913,000
Research/Evaluation	2,000,000	2,000,000	2,000,000
Demonstration/Development	14,400,000	14,400,000	14,400,000
Training/Technical Assistance	14,666,000	7,692,000	7,726,000
Program Support <sup>2</sup>	3,308,000	3,904,000	3,961,000
Total, Resources	\$149,962,000	\$150,000,000	\$150,000,000
Program Data:		-	
Number of Applicants	0	0	0
Number of Grants	235	235	235
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	235	235	235
\$	\$115,588,000	\$122,004,000	\$121,913,000
Contracts:			
#	11	9	10
\$	\$25,992,000	\$21,147,000	\$19,710,000
Interagency Agreements:			
#	1	2	1
\$	\$2,000,000	\$2,260,000	\$2,266,000

# Resource and Program Data Healthy Marriage Promotion and Responsible Fatherhood Grants

<sup>&</sup>lt;sup>1</sup> Includes \$2M to fund demonstration projects focused on coordination of Tribal TANF Child Welfare services to tribal families at risk of child abuse or neglect. <sup>2</sup> Includes funding for information technology support and salaries/benefits and associated overhead.

# Resource and Program Data Tribal Work Programs

	FY 2007 Actual	FY 2008 Enacted	FY 2009 Estimate
Resource Data:	Actual	Ellacteu	Estimate
Service Grants			
Formula	\$7.551.000	\$7 (22 297	\$7 622 207
	\$7,551,000	\$7,633,287	\$7,633,287
Discretionary Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$7,551,000	\$7,633,287	\$7,633,287
Program Data:			
Number of Grants	55	78	78
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	55	78	78
\$	\$7,551,000	\$7,633,287	\$7,633,287
Contracts:			. , ,
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			¢ 0
#	0	0	0
\$	\$0	\$0	\$0

# DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

# FY 2009 MANDATORY STATE/FORMULA GRANTS

# **PROGRAM:** Temporary Assistance for Needy Families (CFDA #93.558)

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Alabama	\$104,408,461	\$104,408,461	\$104,408,461	\$0
Alaska	53,620,393	53,620,393	53,620,393	0
Arizona	226,130,536	226,130,536	226,130,536	0
Arkansas	62,937,010	62,951,233	62,951,233	0
California	3,665,235,518	3,663,781,225	3,663,781,225	0
Colorado	149,626,381	149,626,381	149,626,381	0
Connecticut	261,985,921	266,788,107	266,788,107	0
Delaware	31,117,025	32,290,981	32,290,981	0
District of Columbia	92,594,913	92,609,815	92,609,815	0
Florida	622,745,788	622,745,788	622,745,788	0
Georgia	368,024,967	368,024,967	368,024,967	0
Hawaii	98,904,788	98,904,788	98,904,788	0
Idaho	33,910,608	33,910,608	33,910,608	0
Illinois	585,056,960	585,056,960	585,056,960	0
Indiana	206,799,109	206,799,109	206,799,109	0
			, ,	0
Iowa	130,993,952	130,993,952	130,993,952	0
Kansas	101,931,061	101,931,061	101,931,061	0
Kentucky	181,287,669	181,287,669	181,287,669	0
Louisiana	180,998,997	180,998,997	180,998,997	0
Maine	78,120,889	78,120,889	78,120,889	0
Maryland	229,098,032	229,098,032	229,098,032	0
Massachusetts	459,371,116	459,371,116	459,371,116	0
Michigan	775,352,858	775,352,858	775,352,858	0
Minnesota	263,434,070	263,434,070	263,434,070	0
Mississippi	95,803,252	95,803,252	95,803,252	0
Missouri	217,051,740	217,051,740	217,051,740	0
Montana	39,171,817	39,171,817	39,171,817	0
Nebraska	57,769,382	57,513,601	57,513,601	0
Nevada	45,927,611	47,641,051	47,641,051	0
New Hampshire	38,521,261	38,521,261	38,521,261	0
New Jersey	404,034,823	404,034,823	404,034,823	0
New Mexico	117,131,204	117,131,204	117,131,204	0
New York	2,442,930,602	2,442,930,602	2,442,930,602	0
North Carolina	338,349,547	338,349,547	338,349,547	0
	26,399,809	26,399,809	26,399,809	ů 0

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page J-19 Temporary Assistance for Needy Families

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
01				0
Ohio	727,968,260	727,968,260	727,968,260	0
Oklahoma	147,594,230	145,859,639	145,859,639	0
Oregon	166,798,629	166,798,629	166,798,629	0
Pennsylvania	719,499,305	719,499,305	719,499,305	0
Rhode Island	95,021,587	95,021,587	95,021,587	0
South Carolina	99,967,824	99,967,824	99,967,824	0
South Dakota	21,279,651	21,279,651	21,279,651	0
Tennessee	213,088,938	213,088,938	213,088,938	0
Texas	538,964,526	538,964,526	538,964,526	0
Utah	83,610,846	84,313,871	84,313,871	0
Vermont	47,353,181	47,353,181	47,353,181	0
Virginia	158,285,172	158,285,172	158,285,172	0
Washington	382,266,839	382,266,839	382,266,839	0
West Virginia	110,176,310	110,176,310	110,176,310	0
Wisconsin	314,499,354	314,499,354	314,499,354	0
Wyoming	18,360,322	18,500,530	18,500,530	0
Subtotal	16,631,513,044	16,636,630,319	16,636,630,319	0
Tribal Family Agat Cranta	167 749 251	171 407 120	171 407 120	0
Tribal Family Asst. Grants	167,748,351	171,487,138	171,487,138	0
Guam	2,819,479	3,465,478	3,465,478	0
Puerto Rico	71,562,500	71,562,501	71,562,501	0
Virgin Islands	2,846,564	2,846,564	2,846,564	0
Subtotal	244,976,894	249,361,681	249,361,681	0
<b>Total States/Territories</b>	16,876,489,938	16,885,992,000	16,885,992,000	0
Tribal New Program	7,551,452	7,633,000	7,633,000	0
Healthy Marriage and	140.070 100	150 000 000	150 000 000	0
Responsible Fatherhood	149,962,199	150,000,000	150,000,000	0
Contin. Fund (CF) Bud Auth	[1,792,915,000]	[1,747,489,000]	[1,489,636,000]	0
Matching Grants to Territories	0	15,000,000	15,000,000	0
Subtotal adjustments	157,513,651	172,633,000	172,633,000	0
TOTAL RESOURCES	\$17,034,003,589	\$17,058,625,000	\$17,058,625,000	\$0

## DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

## CHILDREN'S RESEARCH AND TECHNICAL ASSISTANCE

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# ADMINISTRATION FOR CHILDREN AND FAMILIES Children's Research and Technical Assistance

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activity for FY activity for FY		year or the amount		year or the amount	
		appropriated for this			
2002 2002		2		2	
2002. 2002.		2002.		2002.	
3. Child Welfare Study:         6,000,000         6,000,000         6,000,000         6,000,000	3. Child Welfare Study:	6,000,000	6,000,000	6,000,000	6,000,000
Section 429A of the					
Social Security Act	Social Security Act				
4. Welfare Research: 15,000,000 15,000,000 15,000,000 15,000,000	4 Welfare Research	15 000 000	15 000 000	15 000 000	15 000 000
Section 413(h) of the		12,000,000	12,000,000	12,000,000	12,000,000
Social Security Act	. , ,				
	-		\$57 052 000		¢57 052 000
Total request level         \$57,953,000         \$57,953,000	rotal request level		\$37,933,000		\$57,953,000

# Authorizing Legislation

<sup>&</sup>lt;sup>1</sup> Amounts in this column represent the President's Budget.

Administration for Children and Families Justification of Estimates for Appropriations Committee

	FY 2008	FY 2008	FY 2009	FY 2009
	Amount	Budget	Amount	Budget
	Authorized	Estimate	Authorized	Request <sup>1</sup>
Total request level against definite authority	\$21,000,000	\$21,000,000	\$21,000,000	\$21,000,000

# APPROPRIATIONS HISTORY TABLE

Year	Appropriation
2000	Appropriation
Appropriation	\$59,992,000
Rescission	-21,000,000
Total	38,992,000
2001	
Appropriation	60,627,000
Rescission	-21,000,000
Total	39,627,000
2002	
Appropriation	57,953,000
Rescission	-21,026,000
Total	36,927,000
2003	35,385,000
2004	
2004	55,998,000
2005	55,398,000
2006	57,953,000
2007	57,953,000
2008	57,953,000
2009	57,953,000

# ADMINISTRATION FOR CHILDREN AND FAMILIES Children's Research and Technical Assistance

# Amounts Available for Obligation

Total obligations	\$80,109,000	\$89,237,000	\$88,353,000
Unobligated balance, end of year	-\$2,984,000	<u>0</u>	<u>0</u>
Unobligated balance lapsing	-14,000	0	0
Recovery of prior year obligations	1,314,000	0	0
Unobligated balance, start of year	1,582,000	2,984,000	0
Subtotal, adjusted budget authority (gross)	80,211,000	86,253,000	88,353,000
Offsetting Collections	22,258,000	28,300,000	30,400,000
Appropriation	\$57,953,000	\$57,953,000	\$57,953,000
	FY 2007 <u>Actual</u>	FY 2008 Enacted	FY 2009 Estimate

# Budget Authority by Activity

	FY 2007 <u>Actual</u>	FY 2008 Enacted	FY 2009 Estimate
Training and Technical Assistance	\$12,318,000	\$12,318,000	\$12,318,000
Federal Parent Locator Service	24,635,000	24,635,000	24,635,000
Child Welfare Study	6,000,000	6,000,000	6,000,000
Welfare Research	15,000,000	15,000,000	<u>15,000,000</u>
Total, Budget Authority	\$57,953,000	\$57,953,000	\$57,953,000

# SUMMARY OF CHANGES

FY 2008 Enacted	
Total estimated budget authority	\$57,953,000
(Obligations)	(89,237,000)
FY 2009 Estimate	
Total estimated budget authority	\$57,953,000
(Obligations)	(88,353,000)
Net Change	\$0

## ADMINISTRATION FOR CHILDREN AND FAMILIES Children's Research and Technical Assistance

#### Justification

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
Budget Authority	\$57,953,000	\$57,953,000	\$57,953,000	\$0
Obligations	\$80,109,000	\$89,237,000	\$88,353,000	-\$884,000

Authorizing Legislation – Sections 413(h), 429A, 452(j) and 453(o) of the Social Security Act.

2009 Authorization....Training and Technical Assistance and Federal Parent Locator Service authorized indefinitely based on a formula; Child Welfare Study \$6 million; and Welfare Research \$15 million.

Allocation Method ...... Direct Federal/Contract

# General Statement

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L. 104-193) and the Deficit Reduction Act of 2005 (P.L. 109-171) authorize and appropriate funds for welfare research and technical support for states implementing welfare reform. These efforts include training and technical assistance to support the dissemination of information and technical assistance to the states on child support enforcement activities as well as the Federal Parent Locator Service which assists states in locating non-custodial parents.

The FY 2009 President's Budget estimate of \$57,953,000 for this account represents current law requirements. No proposed law amounts are included.

**<u>Program Description and Accomplishments</u>** – The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA) included two provisions which target funding to the Department to strengthen the federal government's capacity to influence the effectiveness of the child support enforcement program.

The first provision, earmarking an amount equivalent to the greater of either one percent of the federal share of child support collections in the prior year or the amount appropriated for this activity in FY 2002, is directed to cover the Department's costs in providing technical assistance to states (including technical assistance related to state automated systems), training of state and federal staff, staffing studies, information dissemination and related activities; and to support research, demonstration, and special projects of regional or national significance relating to the operation of state child support programs. These activities are key to successful state outcomes in implementing welfare reform and attaining the anticipated benefits of the statute. Amounts under this provision are available until expended.

The second provision, pertaining to an amount equal to the greater of either two percent of the federal share of child support collections in the prior year or the amount appropriated for this activity in FY 2002, is directed to cover the Department's costs in operating the Federal Parent Locator Service (FPLS) to the extent that these costs are not recovered through fees. Under PRWORA, the mission and scope of the FPLS was significantly expanded to add two components--the Federal Child Support Case Registry, a

database of child support cases, participants, and orders; and the National Directory of New Hires, a database of employment information. State and local child support enforcement agencies use FPLS data to locate noncustodial parents, putative fathers, and custodial parties for the establishment of paternity and child support obligations, as well as to assist in the enforcement and modification of orders for child support, custody and visitation. States rely on FPLS to facilitate standardized and centralized communication and data exchanges with employers, multistate financial institutions and other federal agencies. FPLS data are also used to reduce erroneous payments and overall program costs in public assistance and benefit programs. FPLS is crucial to helping OCSE fulfill its mission in assisting states to secure the financial support upon which millions of our nation's children depend, and has contributed to an increase in the overall effectiveness and performance of the child support program. Amounts under this provision are available until expended.

The Deficit Reduction Act of 2005 continued funding for research in the areas of child abuse and welfare reform. An amount of \$15,000,000 a year is provided for the cost of conducting welfare research studies and demonstrations. Additionally, \$6,000,000 a year is made available to continue efforts on a national random sample study of children who are at-risk of child abuse or neglect, or are determined by states to have been abused or neglected.

See the following chapters for performance discussion related to the programs included in this account: the Child Support Enforcement and Family Support Programs chapter covers performance for the child support enforcement program which includes the Training and Technical Assistance and FPLS activities; the TANF chapter covers performance for the TANF program which includes the Welfare Research activities; and the Children and Families Services chapter covers performance for the Child Welfare Services program which includes the Child Welfare Study activities

**Budget Request** – The FY 2009 request is \$57,953,000, the same as the FY 2008 enacted level. This account will fund child support training and technical assistance efforts, the operation of the Federal Parent Locator Service, and research in the areas of child abuse and welfare reform.

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula			
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	\$4,755,000	\$8,194,000	\$5,301,000
Program Support <sup>2</sup>	6,551,000	6,891,000	7,017,000
Total, Resources	\$11,306,000	\$15,085,000	\$12,318,000
Program Data:			
Number of Grants	16	16	14
New Starts:			
#	7	7	6
\$	\$1,000,000	\$1,000,000	\$800,000
Continuations:			
#	9	9	8
\$	\$606,000	\$600,000	\$549,000
Contracts:			
#	7	12	10
\$	\$982,000	\$2,523,000	\$2,450,000
Interagency Agreements:			
#	8	8	8
\$	\$1,740,000	\$1,727,000	\$1,730,000

# Resource and Program Data Training and Technical Assistance (Obligations<sup>1</sup>)

 <sup>&</sup>lt;sup>1</sup> FY 2007 and FY 2008 obligations include unobligated funds.
 <sup>2</sup> Includes funding for information technology, salaries/benefits and associated overhead costs.

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula			
Discretionary			
Research/Evaluation			
Demonstration/Development	\$6,594,380	\$7,883,038	\$7,988,038
Training/Technical Assistance			
Program Support <sup>2</sup>	41,222,620	45,268,962	47,046,962
Total, Resources	\$47,817,000	\$53,152,000	\$55,035,000
Program Data:			
Number of Grants	0	0	0
New Starts:		<u> </u>	`
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	0	0	0
\$	\$0	\$0	\$0
Contracts:			
#	15	18	18
\$	\$31,259,000	\$39,748,000	\$40,206,000
Interagency Agreements:			
#	8	9	9
\$	\$10,253,000	\$8,319,000	\$8,319,000

# Resource and Program Data Federal Parent Locator Services (Obligations<sup>1</sup>)

<sup>&</sup>lt;sup>1</sup> Obligations include fees offset from the states to pay costs associated with offset notice preparation and Federal Parent Locator Service as well as fees from other federal agencies to pay costs associated with the Federal Parent Locator Services. FY 2007 and FY 2008 includes unobligated funds.

<sup>&</sup>lt;sup>2</sup> Includes funding for information technology, salaries/benefits and associated overhead costs.

# Resource and Program Data Welfare Research

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula			
Discretionary			
Research/Evaluation	\$13,200,000	\$13,850,000	\$13,850,000
Demonstration/Development			
Training/Technical Assistance	61,000	100,000	100,000
Program Support <sup>1</sup>	1,730,000	1,050,000	1,050,000
Total, Resources	\$14,991,000	\$15,000,000	\$15,000,000
Program Data:			
Number of Grants	5	6	5
New Starts:			
#	2	3	0
\$	\$150,000	\$800,000	\$0
Continuations:			
#	3	3	5
\$	\$528,000	\$528,000	\$1,174,000
Contracts:			
#	25	27	27
\$	\$12,874,000	\$12,226,000	\$12,380,000
Interagency Agreements:			
#	7	7	7
\$	\$1,436,000	\$1,446,000	\$1,446,000

<sup>&</sup>lt;sup>1</sup> Includes funding for information technology, contract processing fees, conference fees, printing costs, and administrative fees.

# Resource and Program Data Child Welfare Study

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula			
Discretionary			
Research/Evaluation	\$5,913,000	\$5,912,000	\$5,912,000
Demonstration/Development			
Training/Technical Assistance			
Program Support <sup>1</sup>	80,000	88,000	88,000
Total, Resources	\$5,995,000	\$6,000,000	\$6,000,000
Program Data:			
Number of Grants	0	0	0
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	0	0	0
\$	\$0	\$0	\$0
Contracts:			
#	1	1	1
\$	\$5,995,000	\$6,000,000	\$6,000,000
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

<sup>&</sup>lt;sup>1</sup> Includes funding for information technology, contract processing fees, conference fees, printing costs, and administrative fees.

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### DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

### CHILD CARE ENTITLEMENT TO STATES

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### ADMINISTRATION FOR CHILDREN AND FAMILIES Child Care Entitlement to States

	FY 2008 Amount Authorized	FY 2008 Budget Estimate	FY 2009 Amount Authorized	FY 2009 Budget Request <sup>1</sup>
Section 418 of the Social Security Act	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000
Total request level	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000
Total request level against definite authorizations	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000

### Authorizing Legislation

## APPROPRIATIONS HISTORY TABLE

Year	Appropriation
2000	\$2,367,000,000
2001	2,567,000,000
2002	2,717,000,000
2003	2,717,000,000
2004	2,717,000,000
2005	2,717,000,000
2006	2,917,000,000
2007	2,917,000,000
2008	2,917,000,000
2009	\$2,917,000,000

<sup>&</sup>lt;sup>1</sup> Amounts in this column represent the President's Budget.

### ADMINISTRATION FOR CHILDREN AND FAMILIES Child Care Entitlement to States

### Amounts Available for Obligation

Pre-appropriation	FY 2007 <u>Actual</u> \$2,917,000,000	FY 2008 <u>Enacted</u> \$2,917,000,000	FY 2009 <u>Estimate</u> \$2,917,000,000
Re-appropriation of prior year funds	2,889,703	0	0
Total, obligations	\$2,919,889,703	\$2,917,000,000	\$2,917,000,000

### Budget Authority by Activity

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate
State Mandatory Funds	\$1,177,525,000	\$1,177,525,000	\$1,177,525,000
Matching Child Care	1,673,843,000	1,673,843,000	1,673,843,000
Tribal Mandatory Funds	58,340,000	58,340,000	58,340,000
Training and Technical Assistance	7,292,000	7,292,000	7,292,000
Total, Budget Authority	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000

### ADMINISTRATION FOR CHILDREN AND FAMILIES Child Care Entitlement to States

#### Justification

	FY 2007 Enacted	FY 2008 Enacted	FY 2009 Estimate	Increase or Decrease
State Mandatory Funds	\$1,177,524,781	\$1,177,524,781	\$1,177,524,781	\$0
Matching Child Care	1,673,842,719	1,673,842,719	1,673,842,719	0
Tribal Mandatory Funds	58,340,000	58,340,000	58,340,000	0
Training and Technical Assistance	7,292,500	7,292,500	7,292,500	0
Total, BA	\$2,917,000,000	\$2,917,000,000	\$2,917,000,000	\$0

Authorizing Legislation – Section 418 of the Social Security Act.

2009 Authorization		0
Allocation Method	Formula Gran	ıt

## General Statement

The Child Care and Development Fund includes the Child Care Entitlement to States program and the discretionary Child Care and Development Block Grant (see separate section). The Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996 (P.L. 104-193) combined several child care entitlement programs with different target populations (AFDC Child Care, Transitional Child Care and At-Risk Child Care) with the Child Care and Development Block Grant (CCDBG) Act of 1990. The entitlement portion consists of mandatory and matching funds made available under section 418 of the Social Security Act. The discretionary and mandatory child care funding allows states maximum flexibility in developing child care programs and enables states to use resources more effectively to meet local needs. The Deficit Reduction Act of 2005 reauthorized the Child Care Entitlement to States program through 2010 and added \$200 million annually over the previous program level of \$2.717 billion.

The FY 2009 President's Budget request for this account represents current law requirements. No proposed law amounts are included.

<u>Program Description and Accomplishments</u> – The Child Care Entitlement to States program provides grants to states and federally recognized tribes for the purposes of providing low-income working families with financial assistance for child care and improving the quality and availability of early childhood programs and before-and-after school programs.

In conjunction with the Child Care and Development Block Grant, these funds will:

• Allow each state maximum flexibility in developing child care programs and policies that best suit the needs of children and parents within each state;

- Promote parental choice to empower working parents to make their own decisions on the child care that best suits their family's needs;
- Encourage states to provide consumer education information to help parents make informed choices about child care;
- Assist states in providing child care to parents trying to achieve and maintain independence from temporary cash assistance and help assist other low-income working parents to maintain quality child care services for their children; and
- Assist states in implementing the health, safety, licensing, and registration standards established in state regulations.

<u>Mandatory Child Care</u> – Mandatory funds are allocated to grantees based on historic levels of Title IV-A child care expenditures.

<u>Matching Child Care</u> – Matching funds are those remaining after Mandatory funds and the two percent of the appropriation set aside for tribes and tribal organizations are allocated. Matching funds are available to states if three conditions are met by the end of the fiscal year in which Matching funds are awarded: (1) all Mandatory funds are obligated; (2) the state's maintenance-of-effort funds are expended; and (3) the state provides its share of matching funds at the Federal Medical Assistance rate. Unobligated funds not spent by states will be available for reappropriation in the next fiscal year.

<u>Training and Technical Assistance</u> – In accordance with program regulations, the Secretary may withhold no more than one quarter of one percent of the Child Care Entitlement program made available for a fiscal year for the provision of training and technical assistance to states.

See PART and performance discussion under the Child Care and Development Block Grant.

**Budget Request** – The FY 2009 request for the Child Care Entitlement to States program is \$2,917,000,000, the same as the FY 2008 enacted level. This request will provide funding to assist states in meeting the critical child care needs of families. The funds will continue ACF's commitment to providing resources that allow families to become and remain self-sufficient and productive members of society. These funds also allow families to access quality child care, which promotes child development, literacy, and school readiness.

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$1,177,524,781	\$1,177,524,781	\$1,177,524,781
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,177,524,781	\$1,177,524,781	\$1,177,524,781
Program Data:			
Number of Grants	51	51	51
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	51	51	51
\$	\$1,177,524,781	\$1,177,524,781	\$1,177,524,781
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Mandatory Child Care State Grants

# Resource and Program Data Mandatory Tribal Grants

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$58,340,000	\$58,340,000	\$58,340,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$58,340,000	\$58,340,000	\$58,340,000
Program Data:			
Number of Grants	238	238	238
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	238	238	238
\$	\$58,340,000	\$58,340,000	\$58,340,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Matching Child Care Grants

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula	\$1,676,732,422	\$1,673,842,719	\$1,673,842,719
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,676,732,422	\$1,673,842,719	\$1,673,842,719
Program Data:			
Number of Grants	51	51	51
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	51	51	51
\$	\$1,676,732,422	\$1,673,842,719	\$1,673,842,719
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

	FY 2007	FY 2008	FY 2009
	Actual	Enacted	Estimate
Resource Data:			
Service Grants			
Formula			
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	\$7,292,500	\$7,292,500	\$7,292,500
Program Support			
Total, Resources	\$7,292,500	\$7,292,500	\$7,292,500
Program Data:			
Number of Grants	0	0	0
New Starts:			
#	0	0	0
\$	\$0	\$0	\$0
Continuations:			
#	0	0	0
\$	\$0	\$0	\$0
Contracts:			
#	4	4	4
\$	\$7,292,500	\$7,292,500	\$7,292,500
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

# Resource and Program Data Training and Technical Assistance

### DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

### FY 2008 MANDATORY STATE/FORMULA GRANTS

#### PROGRAM: Child Care Entitlement to States-Mandatory (CFDA #93.596)

PROGRAM: Child Care Ent	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual		Estimate	
STATE/TERRITORT	Actual	Enacted	Estimate	Decrease
Alabama	\$16,441,707	\$16,441,707	\$16,441,707	\$0
Alaska	3,544,811	3,544,811	3,544,811	30 0
Arizona	19,827,025	19,827,025	19,827,025	0
Arkansas	5,300,283	5,300,283	5,300,283	0
California	85,593,217	85,593,217	85,593,217	0
Camonia	05,575,217	00,000,217	05,575,217	0
Colorado	10,173,800	10,173,800	10,173,800	0
Connecticut	18,738,357	18,738,357	18,738,357	0
Delaware	5,179,330	5,179,330	5,179,330	0
District of Columbia	4,566,974	4,566,974	4,566,974	0
Florida	43,026,524	43,026,524	43,026,524	0
	- ) )-	- ) )-	- ) )-	-
Georgia	36,548,223	36,548,223	36,548,223	0
Hawaii	4,971,633	4,971,633	4,971,633	0
Idaho	2,867,578	2,867,578	2,867,578	0
Illinois	56,873,824	56,873,824	56,873,824	0
Indiana	26,181,999	26,181,999	26,181,999	0
	, ,	, ,	, ,	
Iowa	8,507,792	8,507,792	8,507,792	0
Kansas	9,811,721	9,811,721	9,811,721	0
Kentucky	16,701,653	16,701,653	16,701,653	0
Louisiana	13,864,552	13,864,552	13,864,552	0
Maine	3,018,598	3,018,598	3,018,598	0
Maryland	23,301,407	23,301,407	23,301,407	0
Massachusetts	44,973,373	44,973,373	44,973,373	0
Michigan	32,081,922	32,081,922	32,081,922	0
Minnesota	23,367,543	23,367,543	23,367,543	0
Mississippi	6,293,116	6,293,116	6,293,116	0
Missouri	24,668,568	24,668,568	24,668,568	0
Montana	3,190,691	3,190,691	3,190,691	0
Nebraska	10,594,637	10,594,637	10,594,637	0
Nevada	2,580,422	2,580,422	2,580,422	0
New Hampshire	4,581,870	4,581,870	4,581,870	0
New Jersey	26,374,178	26,374,178	26,374,178	0
New Mexico	8,307,587	8,307,587	8,307,587	0
New York	101,983,998	101,983,998	101,983,998	0
North Carolina	69,639,228	69,639,228	69,639,228	0
North Dakota	2,506,022	2,506,022	2,506,022	0

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page L-11 Child Care Entitlement to States

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	70,124,656	70,124,656	70,124,656	0
Oklahoma	24,909,979	24,909,979	24,909,979	0
Oregon	19,408,790	19,408,790	19,408,790	0
Pennsylvania	55,336,804	55,336,804	55,336,804	0
Rhode Island	6,633,774	6,633,774	6,633,774	0
South Carolina	9,867,439	9,867,439	9,867,439	0
South Dakota	1,710,801	1,710,801	1,710,801	0
Tennessee	37,702,188	37,702,188	37,702,188	0
Texas	59,844,129	59,844,129	59,844,129	0
Utah	12,591,564	12,591,564	12,591,564	0
Vermont	3,944,887	3,944,887	3,944,887	0
Virginia	21,328,766	21,328,766	21,328,766	0
Washington	41,883,444	41,883,444	41,883,444	0
West Virginia	8,727,005	8,727,005	8,727,005	0
Wisconsin	24,511,351	24,511,351	24,511,351	0
Wyoming	2,815,041	2,815,041	2,815,041	0
Subtotal	1,177,524,781	1,177,524,781	1,177,524,781	0
Indian Tribes	58,340,000	58,340,000	58,340,000	0
Subtotal	58,340,000	58,340,000	58,340,000	0
<b>Total States/Territories</b>	1,235,864,781	1,235,864,781	1,235,864,781	0
Technical Assistance	3,791,840	3,791,840	3,791,840	0
Subtotal Adjustments	3,791,840	3,791,840	3,791,840	0
TOTAL RESOURCES	\$1,239,656,621	\$1,239,656,621	\$1,239,656,621	\$0

### DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

#### FY 2008 MANDATORY STATE/FORMULA GRANTS

## PROGRAM: Child Care Entitlement to States-Matching (CFDA #93.596)

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
STATE/TERRITORT	Actual	Enacteu	Estimate	Decrease
Alabama	\$24,870,995	\$24,870,995	\$24,870,995	\$0
Alaska	4,203,739	4,196,273	4,196,273	0
Arizona	36,238,958	36,179,063	36,179,063	0
Arkansas	15,461,688	15,434,885	15,434,885	0
California	221,413,039	221,031,536	221,031,536	ů 0
	27 220 552	27 202 500	27.202.500	0
Colorado	27,339,553	27,293,589	27,293,589	0
Connecticut	18,943,067	18,908,328	18,908,328	0
Delaware	4,420,045	4,412,503	4,412,503	0
District of Columbia	2,627,180	2,622,454	2,622,454	0
Florida	91,116,026	90,962,474	90,962,474	0
Georgia	54,241,768	54,150,193	54,150,193	0
Hawaii	6,917,621	6,905,739	6,905,739	0
Idaho	8,521,941	8,507,353	8,507,353	0
Illinois	74,674,179	74,543,531	74,543,531	ů 0
Indiana	36,702,121	36,638,579	36,638,579	0
T	15 227 665	15 200 460	15 200 400	0
Iowa	15,327,665	15,300,468	15,300,468	0
Kansas	15,603,330	15,575,946	15,575,946	0
Kentucky	22,416,242	22,416,242	22,416,242	0
Louisiana	26,555,641	26,555,641	26,555,641	0
Maine	6,099,630	6,089,157	6,089,157	0
Maryland	31,566,346	31,566,346	31,566,346	0
Massachusetts	33,274,063	33,216,040	33,216,040	0
Michigan	57,026,441	56,924,941	56,924,941	0
Minnesota	27,940,882	27,892,272	27,892,272	0
Mississippi	17,173,381	17,143,154	17,143,154	0
Missouri	31,310,537	31,255,755	31,255,755	0
Montana	4,547,607	4,539,442	4,539,442	0
Nebraska	9,916,802	9,899,574	9,899,574	0
		· · ·		
Nevada	14,146,116	14,122,679	14,122,679	0
New Hampshire	6,684,567	6,672,691	6,672,691	0
New Jersey	49,429,267	49,344,035	49,344,035	0
New Mexico	11,121,906	11,102,333	11,102,333	0
New York	104,303,433	104,119,582	104,119,582	0
North Carolina	49,038,731	48,955,193	48,955,193	0
North Dakota	3,071,691	3,066,115	3,066,115	0

Administration for Children and Families

Justification of Estimates for Appropriations Committee

Page L-13 Child Care Entitlement to States

	FY 2007	FY 2008	FY 2009	Increase or
STATE/TERRITORY	Actual	Enacted	Estimate	Decrease
Ohio	62,883,663	62,769,817	62,769,817	0
Oklahoma	19,717,603	19,683,121	19,683,121	0
Oregon	19,355,078	19,321,369	19,321,369	0
Pennsylvania	63,075,168	62,964,029	62,964,029	0
Rhode Island	5,466,994	5,457,575	5,457,575	0
South Carolina	23,270,817	23,232,086	23,232,086	0
South Dakota	4,289,082	4,281,552	4,281,552	0
Tennessee	31,862,420	31,806,423	31,806,423	0
Texas	146,568,772	146,323,418	146,323,418	0
Utah	17,633,642	17,633,642	17,633,642	0
Vermont	2,885,323	2,880,087	2,880,087	0
Virginia	41,312,418	41,241,538	41,241,538	0
Washington	33,506,860	33,506,860	33,506,860	0
West Virginia	8,648,293	8,633,201	8,633,201	0
Wisconsin	29,166,191	29,114,481	29,114,481	0
Wyoming	2,578,419	2,578,419	2,578,419	0
Subtotal	1,676,466,941	1,673,842,719	1,673,842,719	0
Technical Assistance	3,500,660	3,500,660	3,500,660	0
Subtotal Adjustments	3,500,660	3,500,660	3,500,660	0
TOTAL RESOURCES	\$1,679,967,601	\$1,677,343,379	\$1,677,343,379	\$0