

Contract No.: 53-3198-9-008  
MPR Reference No.: 8659-314

**Technical Appendices to  
Trends in Food Stamp  
Program Participation  
Rates: 1999 to 2001**

*Final Report*

*July 2003*

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**APPENDIX A**

**PARTICIPATION RATES IN SEPTEMBER 2000**

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TABLE A.1

## INDIVIDUAL, HOUSEHOLD AND BENEFIT PARTICIPATION RATES, SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals	16,571,389	27,747,962	59.72%
Food Stamp Household Benefits	7,118,267	13,455,074	52.90%
Average Food Stamp Household Size	1,179,197,404	1,634,013,879	72.17%
Average Per Capita Benefit	2.33	2.06	
	71.16	58.89	

TABLE A.2

## HOUSEHOLD PARTICIPATION RATES BY HOUSEHOLD SIZE, SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Household Size			
1 Person	3,015,823	7,001,370	43.07%
2 People	1,446,632	2,786,126	51.92%
3 People	1,114,367	1,534,169	72.64%
4 People	835,638	1,116,901	74.82%
5 People	421,680	580,761	72.61%
6 or More People	284,128	435,745	65.20%
Total Households	7,118,267	13,455,074	52.90%

TABLE A.3

## INDIVIDUAL PARTICIPATION RATES BY DEMOGRAPHIC CHARACTERISTICS, SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	16,571,389	27,747,962	59.72%
Age of Individual			
Children Under Age 18	8,456,494	11,308,843	74.78%
Preschool	2,809,312	3,549,317	79.15%
School-age	5,647,181	7,759,526	72.78%
Adults Age 18 to 59	6,457,796	10,926,922	59.10%
Elderly	1,657,099	5,512,197	30.06%
Living Alone	1,165,576	3,135,767	37.17%
Living with Others	491,523	2,376,430	20.68%
Disabled Nonelderly Adults	1,598,864	3,119,926	51.25%
Nondisabled Childless Adults Subject to Work Registration	320,539	1,458,489	21.98%
Noncitizens	594,167	1,342,495	44.26%
Citizen Children Living with Noncitizen Adults	937,840	2,474,161	37.91%
Employment Status of Nonelderly Adults			
Employed	1,670,946	3,782,810	44.17%
Unemployed	442,993	808,981	54.76%
Not in the Labor Force	3,961,525	6,335,131	62.53%
Individuals by Race/Ethnicity of Household Head			
White Nonhispanic Head	6,960,904	12,250,416	56.82%
Black Nonhispanic Head	5,936,068	7,789,236	76.21%
Hispanic Head	2,886,798	6,620,924	43.60%
Other Head	787,619	1,087,386	72.43%
Individuals by Household Composition			
Households with Children	12,851,698	17,616,999	72.95%
One Adult	8,081,107	8,131,011	99.39%
Married Household Head	2,833,927	5,177,782	54.73%
Other Multiple Adults	1,260,927	2,580,690	48.86%
Children Only	675,737	1,727,515	39.12%
Households without Children	3,719,690	10,130,963	36.72%
Gender of Individual			
Male	6,686,823	11,703,172	57.14%
Female	9,884,566	16,044,790	61.61%
Metropolitan Status			
Urban	12,487,547	21,403,652	58.34%
Rural	4,083,841	6,344,310	64.37%



TABLE A.4

INDIVIDUAL PARTICIPATION RATES BY ECONOMIC CHARACTERISTICS OF HOUSEHOLDS,  
SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	16,571,389	27,747,962	59.72%
Individuals by Household Income Sources			
No Earnings	9,994,127	14,817,171	67.45%
Earnings	6,577,262	12,930,791	50.87%
No TANF	4,735,949	11,571,928	40.93%
TANF	1,841,313	1,358,863	135.50%
TANF	5,813,561	3,688,386	157.62%
Nonelderly SSI Benefits	3,015,221	2,909,725	103.63%
Elderly SSI Benefits	1,051,653	1,255,939	83.73%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	14,422,206	19,652,883	73.38%
No Income	1,072,763	3,439,851	31.19%
>0-50%	4,904,429	5,187,269	94.55%
51-100%	8,445,013	11,025,763	76.59%
Total Greater Than 100 % of Poverty	2,149,183	8,095,079	26.55%
101-130%	2,052,298	6,569,424	31.24%
131% or More	96,885	1,525,655	6.35%
Individuals by Monthly Household Benefit			
\$10 or Less	947,960	3,899,605	24.31%
\$11-25	423,991	898,754	47.18%
\$26-50	741,570	1,796,901	41.27%
\$51-75	795,421	1,583,280	50.24%
\$76-100	923,249	1,763,763	52.35%
\$101-150	2,515,870	4,598,681	54.71%
\$151-200	1,731,236	2,266,426	76.39%
\$ 201 or More	8,492,092	10,940,552	77.62%
Benefit as a Percentage of Maximum Benefit			
Low Benefits (1 - 50%)	6,285,174	13,725,749	45.79%
1 - 25%	2,695,111	7,781,313	34.64%
26 - 50%	3,590,064	5,944,437	60.39%
High Benefits (51 - 99%)	7,463,076	8,639,136	86.39%
51 - 75%	4,019,912	5,237,642	76.75%
76 - 99%	3,443,164	3,401,494	101.23%
100%	2,823,138	5,383,076	52.44%

TABLE A.5A

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 2000  
Households with Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Children	12,851,698	17,616,999	72.95%
Age of Individual			
Child under 18	8,456,527	11,308,843	74.78%
Adult age 18-59	4,313,691	6,039,343	71.43%
Elderly age 60 or over	81,480	268,812	30.31%
Individuals by Household Income Sources			
No Income	693,711	1,965,639	35.29%
No Earnings	6,587,845	6,478,781	101.68%
Earnings	6,263,853	11,138,218	56.24%
TANF	5,748,578	3,472,513	165.55%
Earnings	1,836,303	1,284,942	142.91%
No Earnings	3,912,275	2,187,570	178.84%
No TANF	7,103,120	14,144,486	50.22%
Earnings	4,427,550	9,853,276	44.93%
No Earnings	2,675,570	4,291,210	62.35%
Social Security	1,078,746	1,641,797	65.71%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	11,211,119	13,191,268	84.99%
No Income	693,711	1,965,196	35.30%
>0-50%	4,453,189	4,159,313	107.07%
51-100%	6,064,219	7,066,759	85.81%
Total Greater Than 100 % of Poverty	1,640,579	4,425,730	37.07%
101-130%	1,603,755	4,053,254	39.57%
131% or More	36,824	372,476	9.89%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	12,002,881	14,404,240	83.33%
No Earnings	6,587,845	6,478,337	101.69%
>0-50%	2,504,305	2,284,025	109.64%
51-100%	2,910,731	5,641,877	51.59%
Total Greater Than 100 % of Poverty	848,817	3,212,759	26.42%
101-130%	840,104	3,038,765	27.65%
131% or More	8,712	173,994	5.01%

TABLE A.5B

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 2000  
Households with One Adult and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with One Adult and Children	8,081,107	8,131,011	99.39%
Age of Individual			
Child under 18	5,498,874	5,438,944	101.10%
Adult age 18-59	2,534,761	2,619,687	96.76%
Elderly age 60 or over	45,878	72,380	63.39%
Individuals by Household Income Sources			
No Income	500,874	1,147,977	43.63%
No Earnings	4,778,375	4,137,304	115.49%
Earnings	3,302,733	3,993,708	82.70%
TANF	4,031,851	2,456,842	164.11%
Earnings	1,099,533	725,400	151.58%
No Earnings	2,932,318	1,731,443	169.36%
No TANF	4,049,257	5,674,169	71.36%
Earnings	2,203,200	3,268,308	67.41%
No Earnings	1,846,057	2,405,861	76.73%
Social Security	631,154	692,182	91.18%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,224,722	6,389,439	113.07%
No Income	500,874	1,147,977	43.63%
>0-50%	3,119,192	2,456,143	127.00%
51-100%	3,604,656	2,785,319	129.42%
Total Greater Than 100 % of Poverty	856,385	1,741,572	49.17%
101-130%	819,561	1,469,982	55.75%
131% or More	36,824	271,590	13.56%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,696,471	6,998,396	109.97%
No Earnings	4,778,375	4,137,304	115.49%
>0-50%	1,375,792	890,604	154.48%
51-100%	1,542,305	1,970,488	78.27%
Total Greater Than 100 % of Poverty	384,637	1,132,615	33.96%
101-130%	375,924	973,938	38.60%
131% or More	8,712	158,677	5.49%

TABLE A.5C

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 2000  
Households with Married Household Head and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Married Household Head and Children	2,833,927	5,177,782	54.73%
Age of Individual			
Child under 18	1,624,713	2,903,792	55.95%
Adult age 18-59	1,190,650	2,162,526	55.06%
Elderly age 60 or over	18,564	111,464	16.66%
Individuals by Household Income Sources			
No Income	90,367	396,502	22.79%
No Earnings	868,100	1,166,102	74.44%
Earnings	1,965,826	4,011,681	49.00%
TANF	799,115	664,810	120.20%
Earnings	410,730	382,129	107.48%
No Earnings	388,385	282,681	137.39%
No TANF	2,034,811	4,512,973	45.09%
Earnings	1,555,096	3,629,552	42.85%
No Earnings	479,715	883,421	54.30%
Social Security	286,269	490,806	58.33%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,329,854	3,525,047	66.09%
No Income	90,367	396,058	22.82%
>0-50%	654,499	832,719	78.60%
51-100%	1,584,988	2,296,270	69.02%
Total Greater Than 100 % of Poverty	504,072	1,652,735	30.50%
101-130%	504,072	1,589,838	31.71%
131% or More	0	62,897	0.00%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,491,627	3,909,124	63.74%
No Earnings	868,100	1,165,658	74.47%
>0-50%	671,419	724,887	92.62%
51-100%	952,108	2,018,579	47.17%
Total Greater Than 100 % of Poverty	342,299	1,268,658	26.98%
101-130%	342,299	1,253,687	27.30%
131% or More	0	14,971	0.00%

TABLE A.5D

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 2000  
Households with Other Multiple Adults and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Other Multiple Adults and Children	1,260,927	2,580,690	48.86%
Age of Individual			
Child under 18	655,958	1,238,592	52.96%
Adult age 18-59	587,931	1,257,130	46.77%
Elderly age 60 or over	17,038	84,968	20.05%
Individuals by Household Income Sources			
No Income	35,015	228,435	15.33%
No Earnings	569,434	778,840	73.11%
Earnings	691,493	1,801,850	38.38%
TANF	526,214	350,861	149.98%
Earnings	192,370	177,414	108.43%
No Earnings	333,845	173,447	192.48%
No TANF	734,713	2,229,829	32.95%
Earnings	499,123	1,624,436	30.73%
No Earnings	235,590	605,393	38.92%
Social Security	151,432	452,815	33.44%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,022,927	1,926,101	53.11%
No Income	35,015	228,435	15.33%
>0-50%	452,789	522,013	86.74%
51-100%	535,123	1,175,653	45.52%
Total Greater Than 100 % of Poverty	238,000	654,589	36.36%
101-130%	238,000	616,601	38.60%
131% or More	0	37,989	0.00%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,151,913	2,106,769	54.68%
No Earnings	569,434	778,840	73.11%
>0-50%	281,871	456,541	61.74%
51-100%	300,608	871,388	34.50%
Total Greater Than 100 % of Poverty	109,015	473,921	23.00%
101-130%	109,015	473,576	23.02%
131% or More	0	345	0.00%

TABLE A.5E

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 2000  
Households with No Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with No Children	3,719,690	10,130,963	36.72%
Age of Individual			
Child under 18	0	0	
Adult age 18-59	2,144,092	4,887,578	43.87%
Elderly age 60 or over	1,575,598	5,243,385	30.05%
Individuals by Household Income Sources			
No Income	379,052	1,474,655	25.70%
No Earnings	3,406,281	8,338,391	40.85%
Earnings	313,409	1,792,573	17.48%
TANF	64,983	215,873	30.10%
Earnings	5,010	73,920	6.78%
No Earnings	59,973	141,953	42.25%
No TANF	3,654,707	9,915,090	36.86%
Earnings	308,399	1,718,652	17.94%
No Earnings	3,346,308	8,196,438	40.83%
Social Security	1,687,017	5,499,745	30.67%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,211,087	6,461,614	49.69%
No Income	379,052	1,474,655	25.70%
>0-50%	451,241	1,027,956	43.90%
51-100%	2,380,794	3,959,004	60.14%
Total Greater Than 100 % of Poverty	508,604	3,669,349	13.86%
101-130%	448,543	2,516,169	17.83%
131% or More	60,061	1,153,180	5.21%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,672,774	9,418,783	38.99%
No Earnings	3,406,281	8,338,391	40.85%
>0-50%	178,234	350,827	50.80%
51-100%	88,258	729,565	12.10%
Total Greater Than 100 % of Poverty	46,917	712,180	6.59%
101-130%	45,082	540,652	8.34%
131% or More	1,834	171,528	1.07%

TABLE A.6

## PARTICIPATION RATES FOR INDIVIDUALS IN HOUSEHOLDS WITHOUT ANY NONCITIZENS OR NON-DISABLED CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION, SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households Without Any Noncitizens or Nondisabled Childless Adults Subject to Work Registration	15,013,488	23,784,681	63.12%
Age of Individual			
Children	7,848,332	10,029,209	78.25%
Nonelderly Adults	5,699,130	8,574,979	66.46%
Elderly Adults	1,466,026	5,180,493	28.30%
Disabled Nonelderly Adults	1,531,683	2,870,643	53.36%
Individuals by Household Composition			
One Adult and Children	7,815,732	7,817,848	99.97%
Married Household Head and Children	2,239,658	4,343,645	51.56%
No Children	3,124,920	8,011,375	39.01%
Individuals by Household Income Sources			
Earnings	5,845,939	10,742,191	54.42%
No Earnings	9,167,549	13,042,490	70.29%
TANF	5,281,105	3,478,223	151.83%
Individuals by Household Benefit as a Percentage of Maximum Benefit			
1-50%	5,736,848	12,119,397	47.34%
51- 99%	6,851,302	7,452,325	91.94%

TABLE A.7

## HOUSEHOLD PARTICIPATION RATES, SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Households with Elderly	1,481,068	4,798,376	30.87%
Households with Children	3,813,493	5,226,462	72.97%
Households with Disabled Nonelderly Adults	1,539,346	2,811,291	54.76%
Households by Composition			
Households with Children	3,814,916	5,226,462	72.99%
One Adult and Children	2,582,858	2,675,825	96.53%
Married Household Head and Children	617,290	1,148,056	53.77%
Other Multiple Adults and Children	285,152	580,206	49.15%
Children Only	329,617	822,374	40.08%
Households with No Children	3,303,351	8,228,612	40.14%
Households by Income Source			
Earnings	1,958,606	4,519,882	43.33%
TANF	1,818,697	1,177,883	154.40%
SSI	2,249,717	2,458,463	91.51%
Households with Noncitizens	404,055	817,365	49.43%
Households with Nondisabled Childless Adults Subject to Work Registration	296,340	1,246,817	23.77%
Households by Income as a Percentage of Poverty Level			
No Income	614,961	1,885,505	32.62%
>0-50 %	1,741,168	2,029,454	85.79%
51-100%	3,880,123	5,302,195	73.18%
>100% of Poverty	882,015	4,237,919	20.81%



TABLE A.8

## BENEFIT PARTICIPATION RATES, SEPTEMBER 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Benefits for Elderly	92,095,721	263,631,678	33.90%
Benefits for Children	936,725,977	1,108,225,272	82.02%
Benefits for Disabled Nonelderly Adults	145,795,053	330,870,206	42.76%
Benefits by Household Composition			
Households with Children	937,074,802	1,108,225,272	82.05%
One Adult and Children	621,148,053	568,526,181	106.02%
Married Household Head and Children	171,552,407	276,053,782	60.30%
Other Multiple Adults and Children	85,213,319	145,424,573	56.86%
Children Only	59,161,024	118,220,736	48.56%
Households with No Children	242,122,602	525,788,607	44.68%
Benefits by Household Income Source			
Earnings	398,521,380	622,311,961	62.14%
TANF	433,964,510	240,949,694	174.77%
SSI	210,900,213	182,228,604	112.30%
Benefits for Households with Noncitizens	78,334,019	131,341,124	57.87%
Benefits for Households with Nondisabled Childless Adults Subject to Work Registration	40,912,717	149,277,080	26.59%
Benefits by Household Income as a Percentage of Poverty Level			
No Income	132,217,342	392,654,564	33.67%
>0-50 %	499,621,925	511,235,989	97.73%
51-100%	490,826,802	579,794,543	84.66%
>100% of Poverty	56,531,335	150,328,782	37.61%

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**APPENDIX B**

**PARTICIPATION RATES IN SEPTEMBER 1999**

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TABLE B.1

## INDIVIDUAL, HOUSEHOLD AND BENEFIT PARTICIPATION RATES, SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals	17,080,529	29,035,234	58.83%
Food Stamp Household Benefits	7,279,796	13,559,398	53.69%
Average Food Stamp Household Size	1,199,678,629	1,722,035,459	69.67%
Average Per Capita Benefit	2.35	2.14	
	70.24	59.31	

TABLE B.2

## HOUSEHOLD PARTICIPATION RATES BY HOUSEHOLD SIZE, SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Household Size			
1 Person	3,023,497	6,609,943	45.74%
2 People	1,608,477	2,914,122	55.20%
3 People	1,194,094	1,760,100	67.84%
4 People	789,707	1,175,235	67.20%
5 People	394,777	650,937	60.65%
6 or More People	269,244	449,062	59.96%
Total Households	7,279,796	13,559,398	53.69%

TABLE B.3

## INDIVIDUAL PARTICIPATION RATES BY DEMOGRAPHIC CHARACTERISTICS, SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	17,080,529	29,035,234	58.83%
Age of Individual			
Children Under Age 18	8,650,151	12,356,624	70.00%
Preschool	2,790,063	3,625,432	76.96%
School-age	5,860,088	8,731,192	67.12%
Adults Age 18 to 59	6,730,986	11,336,481	59.37%
Elderly	1,699,392	5,342,128	31.81%
Living Alone	1,137,510	3,001,907	37.89%
Living with Others	561,882	2,340,221	24.01%
Disabled Nonelderly Adults	1,746,468	2,881,184	60.62%
Nondisabled Childless Adults Subject to Work Registration	329,344	1,470,218	22.40%
Noncitizens	772,495	1,612,612	47.90%
Citizen Children Living with Noncitizen Adults	1,154,412	2,588,580	44.60%
Employment Status of Nonelderly Adults			
Employed	1,903,559	4,024,355	47.30%
Unemployed	435,728	852,786	51.09%
Not in the Labor Force	4,195,608	6,459,340	64.95%
Individuals by Race/Ethnicity of Household Head			
White Nonhispanic Head	7,093,057	12,187,683	58.20%
Black Nonhispanic Head	6,070,447	8,311,007	73.04%
Hispanic Head	3,234,326	7,123,419	45.40%
Other Head	682,699	1,413,125	48.31%
Individuals by Household Composition			
Households with Children	13,238,278	19,206,548	68.93%
One Adult	8,146,171	9,134,785	89.18%
Married Household Head	2,931,639	5,606,367	52.29%
Other Multiple Adults	1,319,072	2,526,262	52.21%
Children Only	841,396	1,939,133	43.39%
Households without Children	3,842,251	9,828,686	39.09%
Gender of Individual			
Male	6,844,287	12,268,728	55.79%
Female	10,236,242	16,766,506	61.05%
Metropolitan Status			
Urban	12,889,801	22,447,132	57.42%
Rural	4,190,728	6,588,102	63.61%

TABLE B.4

INDIVIDUAL PARTICIPATION RATES BY ECONOMIC CHARACTERISTICS OF HOUSEHOLDS,  
SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	17,080,529	29,035,234	58.83%
Individuals by Household Income Sources			
No Earnings	11,173,444	15,186,899	73.57%
Earnings	5,907,085	13,848,334	42.66%
No TANF	4,492,916	12,463,446	36.05%
TANF	1,414,169	1,384,889	102.11%
TANF	5,942,620	4,187,909	141.90%
Nonelderly SSI Benefits	3,094,117	2,897,964	106.77%
Elderly SSI Benefits	1,207,517	1,238,953	97.46%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	15,285,665	20,866,128	73.26%
No Income	1,250,968	3,393,702	36.86%
>0-50%	5,245,559	6,258,199	83.82%
51-100%	8,789,138	11,214,227	78.37%
Total Greater Than 100 % of Poverty	1,794,864	8,169,106	21.97%
101-130%	1,719,358	6,747,569	25.48%
131% or More	75,507	1,421,537	5.31%
Individuals by Monthly Household Benefit			
\$10 or Less	965,523	3,538,264	27.29%
\$11-25	466,360	1,030,057	45.28%
\$26-50	848,446	1,865,116	45.49%
\$51-75	926,191	1,728,642	53.58%
\$76-100	824,795	1,746,390	47.23%
\$101-150	2,506,552	4,452,045	56.30%
\$151-200	1,944,576	2,624,737	74.09%
\$ 201 or More	8,598,086	12,049,982	71.35%
Benefit as a Percentage of Maximum Benefit			
Low Benefits (1 - 50%)	6,139,790	13,626,853	45.06%
1 - 25%	2,621,415	7,605,883	34.47%
26 - 50%	3,518,375	6,020,970	58.44%
High Benefits (51 - 99%)	7,866,627	9,965,027	78.94%
51 - 75%	4,170,326	5,601,863	74.45%
76 - 99%	3,696,301	4,363,164	84.72%
100%	3,074,112	5,443,353	56.47%

TABLE B.5A

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 1999  
Households with Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Children	13,238,278	19,206,548	68.93%
Age of Individual			
Child under 18	8,649,386	12,356,624	70.00%
Adult age 18-59	4,444,011	6,623,143	67.10%
Elderly age 60 or over	144,880	226,781	63.89%
Individuals by Household Income Sources			
No Income	869,939	1,992,515	43.66%
No Earnings	7,630,433	7,320,524	104.23%
Earnings	5,607,845	11,886,024	47.18%
TANF	5,886,864	4,002,094	147.09%
Earnings	1,407,708	1,316,546	106.92%
No Earnings	4,479,155	2,685,548	166.79%
No TANF	7,351,414	15,204,454	48.35%
Earnings	4,200,137	10,569,478	39.74%
No Earnings	3,151,278	4,634,976	67.99%
Social Security	1,319,891	1,716,333	76.90%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	11,892,160	14,553,365	81.71%
No Income	869,939	1,991,982	43.67%
>0-50%	4,843,576	5,193,516	93.26%
51-100%	6,178,645	7,367,867	83.86%
Total Greater Than 100 % of Poverty	1,346,118	4,653,183	28.93%
101-130%	1,334,307	4,204,169	31.74%
131% or More	11,811	449,014	2.63%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	12,489,124	15,849,361	78.80%
No Earnings	7,630,433	7,319,991	104.24%
>0-50%	2,023,642	2,592,589	78.05%
51-100%	2,835,049	5,936,781	47.75%
Total Greater Than 100 % of Poverty	749,154	3,357,187	22.31%
101-130%	749,154	3,246,890	23.07%
131% or More	0	110,296	0.00%



TABLE B.5B

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 1999  
Households with One Adult and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with One Adult and Children	8,146,171	9,134,785	89.18%
Age of Individual			
Child under 18	5,467,954	6,149,551	88.92%
Adult age 18-59	2,600,716	2,918,192	89.12%
Elderly age 60 or over	75,864	67,042	113.16%
Individuals by Household Income Sources			
No Income	555,404	1,126,302	49.31%
No Earnings	5,172,060	4,631,739	111.67%
Earnings	2,974,111	4,503,047	66.05%
TANF	3,991,906	2,958,008	134.95%
Earnings	830,241	860,708	96.46%
No Earnings	3,161,665	2,097,301	150.75%
No TANF	4,154,265	6,176,777	67.26%
Earnings	2,143,870	3,642,339	58.86%
No Earnings	2,010,395	2,534,438	79.32%
Social Security	719,360	669,781	107.40%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,398,516	7,326,351	100.99%
No Income	555,404	1,126,302	49.31%
>0-50%	3,264,821	3,234,032	100.95%
51-100%	3,578,291	2,966,017	120.64%
Total Greater Than 100 % of Poverty	747,655	1,808,434	41.34%
101-130%	738,632	1,492,032	49.51%
131% or More	9,023	316,402	2.85%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,745,823	8,004,092	96.77%
No Earnings	5,172,060	4,631,739	111.67%
>0-50%	1,130,344	1,178,911	95.88%
51-100%	1,443,418	2,193,443	65.81%
Total Greater Than 100 % of Poverty	400,348	1,130,693	35.41%
101-130%	400,348	1,040,206	38.49%
131% or More	0	90,487	0.00%

TABLE B.5C

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 1999  
Households with Married Household Head and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Married Household Head and Children	2,931,639	5,606,367	52.29%
Age of Individual			
Child under 18	1,646,773	3,098,896	53.14%
Adult age 18-59	1,234,305	2,420,262	51.00%
Elderly age 60 or over	50,561	87,210	57.98%
Individuals by Household Income Sources			
No Income	165,030	493,913	33.41%
No Earnings	1,250,096	1,393,070	89.74%
Earnings	1,681,543	4,213,297	39.91%
TANF	877,885	604,544	145.21%
Earnings	276,192	288,744	95.65%
No Earnings	601,693	315,801	190.53%
No TANF	2,053,754	5,001,823	41.06%
Earnings	1,405,351	3,924,554	35.81%
No Earnings	648,403	1,077,269	60.19%
Social Security	347,090	592,702	58.56%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,512,269	3,764,166	66.74%
No Income	165,030	493,380	33.45%
>0-50%	767,438	848,076	90.49%
51-100%	1,579,801	2,422,710	65.21%
Total Greater Than 100 % of Poverty	419,370	1,842,201	22.76%
101-130%	416,582	1,745,196	23.87%
131% or More	2,788	97,005	2.87%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,663,227	4,122,929	64.60%
No Earnings	1,250,096	1,392,537	89.77%
>0-50%	460,875	608,530	75.74%
51-100%	952,257	2,121,862	44.88%
Total Greater Than 100 % of Poverty	268,412	1,483,438	18.09%
101-130%	268,412	1,469,004	18.27%
131% or More	0	14,435	0.00%

TABLE B.5D

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 1999  
Households with Other Multiple Adults and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Other Multiple Adults and Children	1,319,072	2,526,262	52.21%
Age of Individual			
Child under 18	693,608	1,169,044	59.33%
Adult age 18-59	607,072	1,284,689	47.25%
Elderly age 60 or over	18,392	72,529	25.36%
Individuals by Household Income Sources			
No Income	48,617	179,030	27.16%
No Earnings	612,518	891,683	68.69%
Earnings	706,554	1,634,579	43.23%
TANF	614,026	439,542	139.70%
Earnings	261,739	167,095	156.64%
No Earnings	352,287	272,446	129.31%
No TANF	705,045	2,086,720	33.79%
Earnings	444,815	1,467,483	30.31%
No Earnings	260,230	619,237	42.02%
Social Security	205,538	449,558	45.72%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,156,511	1,965,880	58.83%
No Income	48,617	179,030	27.16%
>0-50%	532,125	680,507	78.20%
51-100%	575,769	1,106,343	52.04%
Total Greater Than 100 % of Poverty	162,561	560,382	29.01%
101-130%	162,561	524,775	30.98%
131% or More	0	35,607	0.00%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,245,521	2,192,313	56.81%
No Earnings	612,518	891,683	68.69%
>0-50%	316,512	504,682	62.72%
51-100%	316,491	795,948	39.76%
Total Greater Than 100 % of Poverty	73,551	333,949	22.02%
101-130%	73,551	328,574	22.38%
131% or More	0	5,375	0.00%

TABLE B.5E

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, SEPTEMBER 1999  
Households with No Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with No Children	3,842,251	9,828,686	39.09%
Age of Individual			
Child under 18	0	0	
Adult age 18-59	2,287,278	4,713,338	48.53%
Elderly age 60 or over	1,554,973	5,115,347	30.40%
Individuals by Household Income Sources			
No Income	381,029	1,401,720	27.18%
No Earnings	3,543,011	7,866,375	45.04%
Earnings	299,240	1,962,310	15.25%
TANF	55,757	185,815	30.01%
Earnings	6,461	68,342	9.45%
No Earnings	49,296	117,473	41.96%
No TANF	3,786,495	9,642,871	39.27%
Earnings	292,779	1,893,968	15.46%
No Earnings	3,493,715	7,748,903	45.09%
Social Security	1,708,276	5,303,885	32.21%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,393,505	6,312,763	53.76%
No Income	381,029	1,401,720	27.18%
>0-50%	401,983	1,064,684	37.76%
51-100%	2,610,493	3,846,359	67.87%
Total Greater Than 100 % of Poverty	448,746	3,515,922	12.76%
101-130%	385,051	2,543,400	15.14%
131% or More	63,696	972,523	6.55%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,802,070	9,095,124	41.80%
No Earnings	3,543,011	7,866,375	45.04%
>0-50%	155,494	452,550	34.36%
51-100%	103,565	776,198	13.34%
Total Greater Than 100 % of Poverty	40,181	733,562	5.48%
101-130%	29,216	582,637	5.01%
131% or More	10,965	150,925	7.27%

TABLE B.6

PARTICIPATION RATES FOR INDIVIDUALS IN HOUSEHOLDS WITHOUT ANY NONCITIZENS OR NON-DISABLED CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION, SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households Without Any Noncitizens or Nondisabled Childless Adults Subject to Work Registration	15,308,320	24,642,186	62.12%
Age of Individual			
Children	7,959,528	10,805,086	73.66%
Nonelderly Adults	5,885,618	8,863,304	66.40%
Elderly Adults	1,463,174	4,973,796	29.42%
Disabled Nonelderly Adults	1,651,668	2,619,046	63.06%
Individuals by Household Composition			
One Adult and Children	7,828,203	8,717,402	89.80%
Married Household Head and Children	2,298,251	4,746,101	48.42%
No Children	3,162,827	7,624,454	41.48%
Individuals by Household Income Sources			
Earnings	5,326,570	11,332,121	47.00%
No Earnings	9,981,750	13,310,066	74.99%
TANF	5,313,161	3,928,093	135.26%
Individuals by Household Benefit as a Percentage of Maximum Benefit			
1-50%	5,450,154	11,961,834	45.56%
51- 99%	7,221,057	8,485,713	85.10%

TABLE B.7

## HOUSEHOLD PARTICIPATION RATES, SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Households with Elderly	1,483,055	4,652,216	31.88%
Households with Children	3,961,113	5,657,871	70.01%
Households with Disabled Nonelderly Adults	1,639,392	2,583,151	63.46%
Households by Composition			
Households with Children	3,961,753	5,657,871	70.02%
One Adult and Children	2,619,066	2,958,102	88.54%
Married Household Head and Children	661,839	1,257,992	52.61%
Other Multiple Adults and Children	289,468	577,446	50.13%
Children Only	391,380	864,331	45.28%
Households with No Children	3,318,043	7,901,526	41.99%
Households by Income Source			
Earnings	1,802,233	4,816,531	37.42%
TANF	1,832,828	1,308,172	140.11%
SSI	2,351,846	2,372,263	99.14%
Households with Noncitizens	496,474	935,536	53.07%
Households with Nondisabled Childless Adults Subject to Work Registration	308,213	1,227,726	25.10%
Households by Income as a Percentage of Poverty Level			
No Income	663,573	1,795,750	36.95%
>0-50 %	1,753,301	2,368,429	74.03%
51-100%	4,098,721	5,215,370	78.59%
>100% of Poverty	764,200	4,179,849	18.28%

TABLE B.8

## BENEFIT PARTICIPATION RATES, SEPTEMBER 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Benefits for Elderly	98,794,172	247,345,012	38.74%
Benefits for Children	958,555,057	1,214,393,077	76.55%
Benefits for Disabled Nonelderly Adults	148,452,229	315,265,646	45.67%
Benefits by Household Composition			
Households with Children	958,676,052	1,214,393,077	76.56%
One Adult and Children	615,034,468	642,693,059	92.81%
Married Household Head and Children	183,615,938	295,925,427	60.17%
Other Multiple Adults and Children	87,653,437	146,365,850	58.08%
Children Only	72,372,209	129,408,742	54.24%
Households with No Children	241,002,577	507,642,381	46.04%
Benefits by Household Income Source			
Earnings	357,576,841	675,525,488	51.33%
TANF	434,554,274	283,313,130	148.75%
SSI	218,172,098	184,610,164	114.61%
Benefits for Households with Noncitizens	89,016,394	156,522,691	55.15%
Benefits for Households with Nondisabled Childless Adults Subject to Work Registration	41,782,014	150,428,204	26.94%
Benefits by Household Income as a Percentage of Poverty Level			
No Income	147,214,501	379,864,134	38.75%
>0-50 %	512,286,672	595,654,963	86.00%
51-100%	495,137,907	589,991,506	83.92%
>100% of Poverty	45,039,549	156,524,855	28.77%

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**APPENDIX C**

**PARTICIPATION RATES IN FY 2000**

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TABLE C.1

## INDIVIDUAL, HOUSEHOLD AND BENEFIT PARTICIPATION RATES, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals	16,705,168	27,835,466	60.01%
Food Stamp Household Benefits	7,156,594	13,478,618	53.10%
Average Food Stamp Household Size	2.33	2.07	
Average Per Capita Benefit	71.37	59.04	

TABLE C.2

## HOUSEHOLD PARTICIPATION RATES BY HOUSEHOLD SIZE, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Household Size			
1 Person	3,052,246	7,013,617	43.52%
2 People	1,445,486	2,775,701	52.08%
3 People	1,131,448	1,540,246	73.46%
4 People	811,360	1,117,750	72.59%
5 People	418,118	593,906	70.40%
6 or More People	297,936	437,397	68.12%
Total Households	7,156,594	13,478,618	53.10%

TABLE C.3

## INDIVIDUAL PARTICIPATION RATES BY DEMOGRAPHIC CHARACTERISTICS, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	16,705,168	27,835,466	60.01%
Age of Individual			
Children Under Age 18	8,564,583	11,363,603	75.37%
Preschool	2,781,490	3,582,116	77.65%
School-age	5,783,092	7,781,488	74.32%
Adults Age 18 to 59	6,476,246	10,958,294	59.10%
Elderly	1,664,339	5,513,568	30.19%
Living Alone	1,199,080	3,131,957	38.29%
Living with Others	465,259	2,381,611	19.54%
Disabled Nonelderly Adults	1,596,718	3,156,685	50.58%
Nondisabled Childless Adults Subject to Work Registration	340,258	1,443,414	23.57%
Noncitizens	729,119	1,376,861	52.96%
Citizen Children Living with Noncitizen Adults	979,623	2,482,142	39.47%
Employment Status of Nonelderly Adults			
Employed	1,762,295	3,796,154	46.42%
Unemployed	453,104	814,591	55.62%
Not in the Labor Force	3,939,086	6,347,549	62.06%
Individuals by Race/Ethnicity of Household Head			
White Nonhispanic Head	6,842,453	12,283,023	55.71%
Black Nonhispanic Head	5,962,927	7,758,849	76.85%
Hispanic Head	3,065,686	6,669,189	45.97%
Other Head	834,102	1,124,405	74.18%
Individuals by Household Composition			
Households with Children	12,990,367	17,701,771	73.38%
One Adult	7,975,719	8,198,659	97.28%
Married Household Head	2,978,428	5,204,732	57.23%
Other Multiple Adults	1,246,763	2,577,034	48.38%
Children Only	789,457	1,721,345	45.86%
Households without Children	3,714,801	10,133,695	36.66%
Gender of Individual			
Male	6,736,108	11,765,112	57.25%
Female	9,969,060	16,070,354	62.03%
Metropolitan Status			
Urban	12,632,398	21,508,752	58.73%
Rural	4,072,769	6,326,714	64.37%

TABLE C.4

## INDIVIDUAL PARTICIPATION RATES BY ECONOMIC CHARACTERISTICS OF HOUSEHOLDS, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	16,705,168	27,835,466	60.01%
Individuals by Household Income Sources			
No Earnings	10,301,953	14,882,753	69.22%
Earnings	6,403,215	12,952,713	49.44%
No TANF	4,710,750	11,586,558	40.66%
TANF	1,692,464	1,366,155	123.89%
TANF	5,956,584	3,711,167	160.50%
Nonelderly SSI Benefits	3,045,042	2,932,359	103.84%
Elderly SSI Benefits	1,117,174	1,262,396	88.50%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	14,741,957	19,776,697	74.54%
No Income	1,082,298	3,461,537	31.27%
>0-50%	4,998,502	5,250,734	95.20%
51-100%	8,661,157	11,064,426	78.28%
Total Greater Than 100 % of Poverty	1,963,211	8,058,769	24.36%
101-130%	1,858,212	6,539,998	28.41%
131% or More	104,999	1,518,771	6.91%
Individuals by Monthly Household Benefit			
\$10 or Less	905,176	3,906,874	23.17%
\$11-25	510,870	899,390	56.80%
\$26-50	778,577	1,746,298	44.58%
\$51-75	769,025	1,587,400	48.45%
\$76-100	892,055	1,754,496	50.84%
\$101-150	2,482,047	4,586,404	54.12%
\$151-200	1,698,495	2,275,360	74.65%
\$ 201 or More	8,668,924	11,079,244	78.24%
Benefit as a Percentage of Maximum Benefit			
Low Benefits (1 - 50%)	6,192,472	13,669,141	45.30%
1 - 25%	2,704,029	7,719,252	35.03%
26 - 50%	3,488,443	5,949,889	58.63%
High Benefits (51 - 99%)	7,678,900	8,802,149	87.24%
51 - 75%	4,266,118	5,317,500	80.23%
76 - 99%	3,412,782	3,484,649	97.94%
100%	2,833,796	5,364,176	52.83%

TABLE C.5A

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 2000  
Households with Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Children	12,990,367	17,701,771	73.38%
Age of Individual			
Child under 18	8,564,485	11,363,603	75.37%
Adult age 18-59	4,326,104	6,062,373	71.36%
Elderly age 60 or over	99,778	275,794	36.18%
Individuals by Household Income Sources			
No Income	707,082	1,953,341	36.20%
No Earnings	6,932,862	6,547,810	105.88%
Earnings	6,057,505	11,153,960	54.31%
TANF	5,889,375	3,496,546	168.43%
Earnings	1,679,525	1,293,314	129.86%
No Earnings	4,209,849	2,203,232	191.08%
No TANF	7,100,992	14,205,225	49.99%
Earnings	4,377,979	9,860,646	44.40%
No Earnings	2,723,013	4,344,578	62.68%
Social Security	1,225,741	1,671,190	73.35%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	11,486,043	13,291,918	86.41%
No Income	707,082	1,953,230	36.20%
>0-50%	4,552,265	4,222,290	107.82%
51-100%	6,226,696	7,116,397	87.50%
Total Greater Than 100 % of Poverty	1,504,323	4,409,853	34.11%
101-130%	1,465,128	4,038,831	36.28%
131% or More	39,195	371,022	10.56%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	12,216,003	14,451,019	84.53%
No Earnings	6,932,862	6,547,699	105.88%
>0-50%	2,257,728	2,333,548	96.75%
51-100%	3,025,413	5,569,772	54.32%
Total Greater Than 100 % of Poverty	774,364	3,250,751	23.82%
101-130%	766,656	3,079,061	24.90%
131% or More	7,708	171,690	4.49%

TABLE C.5B

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 2000  
Households with One Adult and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with One Adult and Children	7,975,719	8,198,659	97.28%
Age of Individual			
Child under 18	5,427,532	5,490,993	98.84%
Adult age 18-59	2,499,548	2,637,226	94.78%
Elderly age 60 or over	47,921	70,441	68.03%
Individuals by Household Income Sources			
No Income	466,608	1,166,546	40.00%
No Earnings	4,791,553	4,204,144	113.97%
Earnings	3,184,166	3,994,516	79.71%
TANF	3,945,597	2,473,326	159.53%
Earnings	942,029	732,220	128.65%
No Earnings	3,003,569	1,741,106	172.51%
No TANF	4,030,122	5,725,333	70.39%
Earnings	2,242,137	3,262,296	68.73%
No Earnings	1,787,985	2,463,037	72.59%
Social Security	702,674	712,046	98.68%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,194,512	6,471,324	111.18%
No Income	466,608	1,166,546	40.00%
>0-50%	3,158,156	2,504,000	126.12%
51-100%	3,569,748	2,800,778	127.46%
Total Greater Than 100 % of Poverty	781,207	1,727,335	45.23%
101-130%	751,136	1,463,521	51.32%
131% or More	30,071	263,814	11.40%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,610,783	7,051,342	107.93%
No Earnings	4,791,553	4,204,144	113.97%
>0-50%	1,225,582	911,378	134.48%
51-100%	1,593,648	1,935,820	82.32%
Total Greater Than 100 % of Poverty	364,936	1,147,318	31.81%
101-130%	357,329	991,808	36.03%
131% or More	7,607	155,509	4.89%

TABLE C.5C

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 2000  
Households with Married Household Head and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Married Household Head and Children	2,978,428	5,204,732	57.23%
Age of Individual			
Child under 18	1,702,608	2,915,093	58.41%
Adult age 18-59	1,241,275	2,172,490	57.14%
Elderly age 60 or over	34,545	117,149	29.49%
Individuals by Household Income Sources			
No Income	125,832	381,112	33.02%
No Earnings	1,046,899	1,212,373	86.35%
Earnings	1,931,529	3,992,359	48.38%
TANF	928,567	684,532	135.65%
Earnings	437,022	377,475	115.78%
No Earnings	491,545	307,057	160.08%
No TANF	2,049,861	4,520,200	45.35%
Earnings	1,494,507	3,614,884	41.34%
No Earnings	555,354	905,316	61.34%
Social Security	325,576	512,729	63.50%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,459,249	3,550,419	69.27%
No Income	125,832	381,001	33.03%
>0-50%	691,874	873,391	79.22%
51-100%	1,641,543	2,296,027	71.49%
Total Greater Than 100 % of Poverty	519,179	1,654,313	31.38%
101-130%	513,130	1,588,223	32.31%
131% or More	6,049	66,091	9.15%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,666,394	3,914,964	68.11%
No Earnings	1,046,899	1,212,262	86.36%
>0-50%	606,087	731,751	82.83%
51-100%	1,013,409	1,970,951	51.42%
Total Greater Than 100 % of Poverty	312,033	1,289,768	24.19%
101-130%	312,033	1,274,014	24.49%
131% or More	0	15,755	0.00%



TABLE C.5D

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 2000  
Households with Other Multiple Adults and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Other Multiple Adults and Children	1,246,763	2,577,034	48.38%
Age of Individual			
Child under 18	644,379	1,236,172	52.13%
Adult age 18-59	585,074	1,252,657	46.71%
Elderly age 60 or over	17,309	88,205	19.62%
Individuals by Household Income Sources			
No Income	35,697	226,943	15.73%
No Earnings	590,786	752,719	78.49%
Earnings	655,977	1,824,315	35.96%
TANF	562,622	338,688	166.12%
Earnings	205,760	183,619	112.06%
No Earnings	356,863	155,069	230.13%
No TANF	684,141	2,238,346	30.56%
Earnings	450,217	1,640,696	27.44%
No Earnings	233,923	597,650	39.14%
Social Security	176,435	442,219	39.90%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,078,259	1,915,749	56.28%
No Income	35,697	226,943	15.73%
>0-50%	421,191	503,958	83.58%
51-100%	621,371	1,184,848	52.44%
Total Greater Than 100 % of Poverty	168,504	661,285	25.48%
101-130%	168,259	620,168	27.13%
131% or More	245	41,117	0.60%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,172,048	2,092,540	56.01%
No Earnings	590,786	752,719	78.49%
>0-50%	273,331	481,398	56.78%
51-100%	307,931	858,424	35.87%
Total Greater Than 100 % of Poverty	74,715	484,494	15.42%
101-130%	74,715	484,068	15.43%
131% or More	0	426	0.00%

TABLE C.5E

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 2000  
Households with No Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with No Children	3,714,801	10,133,695	36.66%
Age of Individual			
Child under 18	0	0	
Adult age 18-59	2,150,178	4,895,921	43.92%
Elderly age 60 or over	1,564,623	5,237,774	29.87%
Individuals by Household Income Sources			
No Income	375,216	1,508,307	24.88%
No Earnings	3,369,091	8,334,943	40.42%
Earnings	345,710	1,798,753	19.22%
TANF	67,209	214,621	31.32%
Earnings	12,939	72,841	17.76%
No Earnings	54,270	141,780	38.28%
No TANF	3,647,592	9,919,075	36.77%
Earnings	332,771	1,725,912	19.28%
No Earnings	3,314,821	8,193,163	40.46%
Social Security	1,667,189	5,510,711	30.25%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,255,914	6,484,779	50.21%
No Income	375,216	1,508,307	24.88%
>0-50%	446,237	1,028,444	43.39%
51-100%	2,434,460	3,948,029	61.66%
Total Greater Than 100 % of Poverty	458,887	3,648,916	12.58%
101-130%	393,083	2,501,167	15.72%
131% or More	65,804	1,147,750	5.73%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,677,120	9,416,542	39.05%
No Earnings	3,369,091	8,334,943	40.42%
>0-50%	188,536	365,825	51.54%
51-100%	119,492	715,775	16.69%
Total Greater Than 100 % of Poverty	37,681	717,153	5.25%
101-130%	32,531	545,412	5.96%
131% or More	5,150	171,742	3.00%

TABLE C.6

## PARTICIPATION RATES FOR INDIVIDUALS IN HOUSEHOLDS WITHOUT ANY NONCITIZENS OR NON-DISABLED CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households Without Any Noncitizens or Nondisabled Childless Adults Subject to Work Registration	15,041,022	23,823,851	63.13%
Age of Individual			
Children	7,921,547	10,041,156	78.89%
Nonelderly Adults	5,676,574	8,600,534	66.00%
Elderly Adults	1,442,901	5,182,161	27.84%
Disabled Nonelderly Adults	1,523,944	2,898,021	52.59%
Individuals by Household Composition			
One Adult and Children	7,688,427	7,873,723	97.65%
Married Household Head and Children	2,383,619	4,330,651	55.04%
No Children	3,054,345	8,029,457	38.04%
Individuals by Household Income Sources			
Earnings	5,704,164	10,738,991	53.12%
No Earnings	9,336,858	13,084,860	71.36%
TANF	5,385,705	3,487,321	154.44%
Individuals by Household Benefit as a Percentage of Maximum Benefit			
1-50%	5,597,622	12,062,457	46.41%
51- 99%	7,008,153	7,561,069	92.69%

TABLE C.7

## HOUSEHOLD PARTICIPATION RATES, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Households with Elderly	1,504,224	4,800,594	31.33%
Households with Children	3,856,726	5,239,472	73.61%
Households with Disabled Nonelderly Adults	1,536,733	2,837,588	54.16%
Households by Composition			
Households with Children	3,857,052	5,239,472	73.62%
One Adult and Children	2,541,780	2,691,338	94.44%
Married Household Head and Children	659,738	1,154,015	57.17%
Other Multiple Adults and Children	284,883	578,163	49.27%
Children Only	370,652	815,955	45.43%
Households with No Children	3,299,541	8,239,146	40.05%
Households by Income Source			
Earnings	1,944,423	4,524,663	42.97%
TANF	1,845,332	1,182,391	156.07%
SSI	2,271,674	2,463,583	92.21%
Households with Noncitizens	458,232	835,823	54.82%
Households with Nondisabled Childless Adults Subject to Work Registration	319,510	1,238,608	25.80%
Households by Income as a Percentage of Poverty Level			
No Income	602,261	1,906,395	31.59%
>0-50 %	1,757,471	2,046,166	85.89%
51-100%	3,979,395	5,291,649	75.20%
>100% of Poverty	817,468	4,234,408	19.31%

TABLE C.8

## BENEFIT PARTICIPATION RATES, FISCAL YEAR 2000

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Benefits for Elderly	92,787,673	263,865,322	34.04%
Benefits for Children	951,583,684	1,115,283,510	82.58%
Benefits for Disabled Nonelderly Adults	146,752,800	335,303,084	42.36%
Benefits by Household Composition			
Households with Children	951,654,000	1,115,283,510	82.59%
One Adult and Children	616,931,985	575,976,620	103.67%
Married Household Head and Children	183,431,955	277,878,141	63.89%
Other Multiple Adults and Children	83,050,120	144,081,446	55.79%
Children Only	68,239,939	117,347,302	56.29%
Households with No Children	240,540,311	527,985,136	44.10%
Benefits by Household Income Source			
Earnings	393,367,583	625,737,983	60.85%
TANF	443,480,253	243,449,923	176.32%
SSI	214,093,579	183,927,347	112.67%
Benefits for Households with Noncitizens	83,040,759	135,795,762	59.19%
Benefits for Households with Nondisabled Childless Adults Subject to Work Registration	44,765,039	148,417,850	29.19%
Benefits by Household Income as a Percentage of Poverty Level			
No Income	132,586,490	395,436,916	33.53%
>0-50 %	506,837,484	515,295,644	98.36%
51-100%	502,036,786	582,322,373	86.21%
>100% of Poverty	50,733,552	150,213,713	33.77%

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**APPENDIX D**

**PARTICIPATION RATES IN FY 1999**

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TABLE D.1

## INDIVIDUAL, HOUSEHOLD AND BENEFIT PARTICIPATION RATES, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals	17,710,355	29,033,858	61.00%
Food Stamp Household Benefits	7,496,102	13,566,375	55.26%
Average Food Stamp Household Size	1,251,474,659	1,716,052,827	72.93%
Average Per Capita Benefit	2.36	2.14	
	70.66	59.11	

TABLE D.2

## HOUSEHOLD PARTICIPATION RATES BY HOUSEHOLD SIZE, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Household Size			
1 Person	3,060,730	6,627,757	46.18%
2 People	1,569,026	2,923,811	53.66%
3 People	1,245,366	1,736,515	71.72%
4 People	858,315	1,171,686	73.25%
5 People	433,238	653,217	66.32%
6 or More People	329,427	453,389	72.66%
Total Households	7,496,102	13,566,375	55.26%

TABLE D.3

## INDIVIDUAL PARTICIPATION RATES BY DEMOGRAPHIC CHARACTERISTICS, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	17,710,355	29,033,858	61.00%
Age of Individual			
Children Under Age 18	9,127,375	12,343,921	73.94%
Preschool	2,950,403	3,622,996	81.44%
School-age	6,176,971	8,720,924	70.83%
Adults Age 18 to 59	6,923,642	11,344,792	61.03%
Elderly	1,659,338	5,345,146	31.04%
Living Alone	1,184,165	3,001,114	39.46%
Living with Others	475,173	2,344,032	20.27%
Disabled Nonelderly Adults	1,580,461	2,898,346	54.53%
Nondisabled Childless Adults Subject to Work Registration	353,841	1,462,157	24.20%
Noncitizens	728,255	1,628,683	44.71%
Citizen Children Living with Noncitizen Adults	1,038,051	2,599,638	39.93%
Employment Status of Nonelderly Adults			
Employed	1,791,338	4,053,238	44.20%
Unemployed	429,344	861,067	49.86%
Not in the Labor Force	4,195,886	6,430,487	65.25%
Individuals by Race/Ethnicity of Household Head			
White Nonhispanic Head	7,337,823	12,289,543	59.71%
Black Nonhispanic Head	6,376,230	8,268,531	77.11%
Hispanic Head	3,186,149	7,077,252	45.02%
Other Head	810,154	1,398,533	57.93%
Individuals by Household Composition			
Households with Children	13,967,162	19,197,902	72.75%
One Adult	8,562,870	9,054,253	94.57%
Married Household Head	3,303,490	5,634,644	58.63%
Other Multiple Adults	1,351,473	2,562,066	52.75%
Children Only	749,329	1,946,938	38.49%
Households without Children	3,743,193	9,835,956	38.06%
Gender of Individual			
Male	7,067,314	12,248,678	57.70%
Female	10,643,041	16,785,181	63.41%
Metropolitan Status			
Urban	13,383,471	22,435,109	59.65%
Rural	4,326,884	6,598,749	65.57%

TABLE D.4

## INDIVIDUAL PARTICIPATION RATES BY ECONOMIC CHARACTERISTICS OF HOUSEHOLDS, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in All Households	17,710,355	29,033,858	61.00%
Individuals by Household Income Sources			
No Earnings	11,099,146	15,050,050	73.75%
Earnings	6,611,210	13,983,809	47.28%
No TANF	4,908,606	12,501,313	39.26%
TANF	1,702,604	1,482,495	114.85%
TANF	6,624,075	4,182,304	158.38%
Nonelderly SSI Benefits	3,036,275	2,889,378	105.08%
Elderly SSI Benefits	1,134,777	1,242,183	91.35%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	15,817,797	20,875,029	75.77%
No Income	1,137,735	3,440,716	33.07%
>0-50%	5,697,159	6,009,177	94.81%
51-100%	8,982,903	11,425,137	78.62%
Total Greater Than 100 % of Poverty	1,892,558	8,158,829	23.20%
101-130%	1,800,268	6,752,579	26.66%
131% or More	92,290	1,406,250	6.56%
Individuals by Monthly Household Benefit			
\$10 or Less	842,307	3,540,435	23.79%
\$11-25	504,145	1,004,494	50.19%
\$26-50	759,533	1,838,657	41.31%
\$51-75	849,733	1,702,331	49.92%
\$76-100	886,904	1,860,901	47.66%
\$101-150	2,585,526	4,484,959	57.65%
\$151-200	1,924,801	2,648,512	72.67%
\$ 201 or More	9,357,406	11,953,570	78.28%
Benefit as a Percentage of Maximum Benefit			
Low Benefits (1 - 50%)	6,090,916	13,701,261	44.46%
1 - 25%	2,601,454	7,644,285	34.03%
26 - 50%	3,489,463	6,056,975	57.61%
High Benefits (51 - 99%)	8,572,139	9,854,562	86.99%
51 - 75%	4,615,878	5,708,583	80.86%
76 - 99%	3,956,260	4,145,979	95.42%
100%	3,047,301	5,478,036	55.63%

TABLE D.5A

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 1999  
Households with Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Children	13,967,162	19,197,902	72.75%
Age of Individual			
Child under 18	9,127,359	12,343,921	73.94%
Adult age 18-59	4,722,471	6,625,118	71.28%
Elderly age 60 or over	117,332	228,864	51.27%
Individuals by Household Income Sources			
No Income	750,025	2,019,779	37.13%
No Earnings	7,695,622	7,163,307	107.43%
Earnings	6,271,540	12,034,595	52.11%
TANF	6,563,306	3,993,690	164.34%
Earnings	1,696,231	1,417,061	119.70%
No Earnings	4,867,075	2,576,629	188.89%
No TANF	7,403,856	15,204,212	48.70%
Earnings	4,575,309	10,617,534	43.09%
No Earnings	2,828,547	4,586,678	61.67%
Social Security	1,341,396	1,745,187	76.86%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	12,527,137	14,529,326	86.22%
No Income	750,025	2,019,291	37.14%
>0-50%	5,247,992	4,971,202	105.57%
51-100%	6,529,121	7,538,833	86.61%
Total Greater Than 100 % of Poverty	1,440,024	4,668,576	30.85%
101-130%	1,409,439	4,233,640	33.29%
131% or More	30,585	434,936	7.03%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	13,190,946	15,811,331	83.43%
No Earnings	7,695,622	7,162,819	107.44%
>0-50%	2,415,783	2,613,414	92.44%
51-100%	3,079,541	6,035,098	51.03%
Total Greater Than 100 % of Poverty	776,216	3,386,571	22.92%
101-130%	769,606	3,267,124	23.56%
131% or More	6,610	119,447	5.53%

TABLE D.5B

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 1999  
Households with One Adult and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with One Adult and Children	8,562,870	9,054,253	94.57%
Age of Individual			
Child under 18	5,798,704	6,080,292	95.37%
Adult age 18-59	2,706,945	2,907,017	93.12%
Elderly age 60 or over	54,158	66,944	80.90%
Individuals by Household Income Sources			
No Income	468,309	1,144,134	40.93%
No Earnings	5,279,573	4,498,964	117.35%
Earnings	3,283,297	4,555,290	72.08%
TANF	4,461,434	2,918,040	152.89%
Earnings	975,134	910,297	107.12%
No Earnings	3,486,300	2,007,744	173.64%
No TANF	4,101,436	6,136,213	66.84%
Earnings	2,308,163	3,644,993	63.32%
No Earnings	1,793,273	2,491,220	71.98%
Social Security	715,902	685,073	104.50%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	7,810,010	7,245,848	107.79%
No Income	468,309	1,144,134	40.93%
>0-50%	3,625,067	3,004,028	120.67%
51-100%	3,716,634	3,097,687	119.98%
Total Greater Than 100 % of Poverty	752,860	1,808,405	41.63%
101-130%	728,457	1,497,323	48.65%
131% or More	24,403	311,083	7.84%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	8,197,532	7,915,383	103.56%
No Earnings	5,279,573	4,498,964	117.35%
>0-50%	1,272,732	1,181,129	107.76%
51-100%	1,645,227	2,235,290	73.60%
Total Greater Than 100 % of Poverty	365,338	1,138,870	32.08%
101-130%	359,776	1,040,846	34.57%
131% or More	5,562	98,024	5.67%

TABLE D.5C

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 1999  
Households with Married Household Head and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Married Household Head and Children	3,303,490	5,634,644	58.63%
Age of Individual			
Child under 18	1,878,536	3,133,519	59.95%
Adult age 18-59	1,385,371	2,416,823	57.32%
Elderly age 60 or over	39,583	84,302	46.95%
Individuals by Household Income Sources			
No Income	148,575	496,700	29.91%
No Earnings	1,228,347	1,386,997	88.56%
Earnings	2,075,143	4,247,648	48.85%
TANF	1,028,996	612,011	168.13%
Earnings	416,125	319,879	130.09%
No Earnings	612,871	292,132	209.79%
No TANF	2,274,494	5,022,633	45.28%
Earnings	1,659,018	3,927,769	42.24%
No Earnings	615,476	1,094,865	56.21%
Social Security	377,190	605,287	62.32%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,783,938	3,800,532	73.25%
No Income	148,575	496,211	29.94%
>0-50%	853,892	887,953	96.16%
51-100%	1,781,471	2,416,368	73.73%
Total Greater Than 100 % of Poverty	519,552	1,834,112	28.33%
101-130%	514,811	1,748,231	29.45%
131% or More	4,741	85,881	5.52%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	2,972,833	4,154,494	71.56%
No Earnings	1,228,347	1,386,508	88.59%
>0-50%	709,104	642,186	110.42%
51-100%	1,035,382	2,125,799	48.71%
Total Greater Than 100 % of Poverty	330,657	1,480,150	22.34%
101-130%	329,867	1,465,359	22.51%
131% or More	790	14,791	5.34%

TABLE D.5D

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 1999  
Households with Other Multiple Adults and Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with Other Multiple Adults and Children	1,351,473	2,562,066	52.75%
Age of Individual			
Child under 18	698,975	1,183,172	59.08%
Adult age 18-59	628,935	1,301,278	48.33%
Elderly age 60 or over	23,563	77,617	30.36%
Individuals by Household Income Sources			
No Income	41,490	203,560	20.38%
No Earnings	686,048	900,063	76.22%
Earnings	665,425	1,662,004	40.04%
TANF	666,763	463,639	143.81%
Earnings	235,180	186,886	125.84%
No Earnings	431,583	276,753	155.95%
No TANF	684,710	2,098,428	32.63%
Earnings	430,245	1,475,118	29.17%
No Earnings	254,465	623,310	40.82%
Social Security	227,158	451,714	50.29%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,217,787	1,978,003	61.57%
No Income	41,490	203,560	20.38%
>0-50%	493,610	651,975	75.71%
51-100%	682,688	1,122,468	60.82%
Total Greater Than 100 % of Poverty	133,686	584,063	22.89%
101-130%	133,686	546,091	24.48%
131% or More	0	37,972	0.00%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	1,287,034	2,194,112	58.66%
No Earnings	686,048	900,063	76.22%
>0-50%	296,434	473,710	62.58%
51-100%	304,552	820,339	37.13%
Total Greater Than 100 % of Poverty	64,439	367,955	17.51%
101-130%	64,439	361,322	17.83%
131% or More	0	6,632	0.00%

TABLE D.5E

INDIVIDUAL PARTICIPATION RATES BY HOUSEHOLD COMPOSITION, FISCAL YEAR 1999  
Households with No Children

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households with No Children	3,743,193	9,835,956	38.06%
Age of Individual			
Child under 18	0	0	
Adult age 18-59	2,201,178	4,719,674	46.64%
Elderly age 60 or over	1,542,016	5,116,282	30.14%
Individuals by Household Income Sources			
No Income	387,710	1,421,425	27.28%
No Earnings	3,403,523	7,886,743	43.15%
Earnings	339,670	1,949,214	17.43%
TANF	60,769	188,614	32.22%
Earnings	6,373	65,434	9.74%
No Earnings	54,396	123,180	44.16%
No TANF	3,682,424	9,647,342	38.17%
Earnings	333,297	1,883,780	17.69%
No Earnings	3,349,127	7,763,562	43.14%
Social Security	1,655,872	5,348,703	30.96%
Individuals by Household Income as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,290,659	6,345,703	51.86%
No Income	387,710	1,421,425	27.28%
>0-50%	449,167	1,037,974	43.27%
51-100%	2,453,782	3,886,304	63.14%
Total Greater Than 100 % of Poverty	452,534	3,490,253	12.97%
101-130%	390,829	2,518,940	15.52%
131% or More	61,705	971,313	6.35%
Individuals by Household Earnings as a Percentage of Poverty Level			
Total 100% of Poverty or Less	3,702,629	9,107,620	40.65%
No Earnings	3,403,523	7,886,743	43.15%
>0-50%	183,832	456,063	40.31%
51-100%	115,274	764,815	15.07%
Total Greater Than 100 % of Poverty	40,564	728,336	5.57%
101-130%	34,581	582,649	5.94%
131% or More	5,983	145,687	4.11%



TABLE D.6

## PARTICIPATION RATES FOR INDIVIDUALS IN HOUSEHOLDS WITHOUT ANY NONCITIZENS OR NON-DISABLED CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Individuals in Households Without Any Noncitizens or Nondisabled Childless Adults Subject to Work Registration	16,004,952	24,619,915	65.01%
Age of Individual			
Children	8,462,428	10,774,232	78.54%
Nonelderly Adults	6,086,373	8,876,253	68.57%
Elderly Adults	1,456,152	4,969,429	29.30%
Disabled Nonelderly Adults	1,503,266	2,625,444	57.26%
Individuals by Household Composition			
One Adult and Children	8,265,983	8,628,762	95.80%
Married Household Head and Children	2,689,882	4,768,420	56.41%
No Children	3,087,909	7,635,199	40.44%
Individuals by Household Income Sources			
Earnings	5,965,176	11,466,491	52.02%
No Earnings	10,039,776	13,153,423	76.33%
TANF	6,024,495	3,911,162	154.03%
Individuals by Household Benefit as a Percentage of Maximum Benefit			
1-50%	5,557,463	11,998,374	46.32%
51- 99%	7,814,665	8,362,293	93.45%

TABLE D.7

## HOUSEHOLD PARTICIPATION RATES, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Households with Elderly	1,507,882	4,654,075	32.40%
Households with Children	4,176,256	5,657,109	73.82%
Households with Disabled Nonelderly Adults	1,518,661	2,596,525	58.49%
Households by Composition			
Households with Children	4,176,853	5,657,109	73.83%
One Adult and Children	2,764,151	2,946,918	93.80%
Married Household Head and Children	734,827	1,258,023	58.41%
Other Multiple Adults and Children	308,049	587,361	52.45%
Children Only	369,826	864,806	42.76%
Households with No Children	3,319,248	7,909,266	41.97%
Households by Income Source			
Earnings	2,011,362	4,861,169	41.38%
TANF	2,048,821	1,303,366	157.19%
SSI	2,265,462	2,371,350	95.53%
Households with Noncitizens	453,736	946,001	47.96%
Households with Nondisabled Childless Adults Subject to Work Registration	330,952	1,220,082	27.13%
Households by Income as a Percentage of Poverty Level			
No Income	633,912	1,821,958	34.79%
>0-50 %	1,951,021	2,274,950	85.76%
51-100%	4,106,661	5,295,760	77.55%
>100% of Poverty	804,509	4,173,706	19.28%

TABLE D.8

## BENEFIT PARTICIPATION RATES, FISCAL YEAR 1999

	Participating (QC)	Eligible (CPS)	Participation Rate (QC/CPS)
Benefits for Elderly	95,245,286	249,753,083	37.66%
Benefits for Children	1,008,215,604	1,206,816,047	82.51%
Benefits for Disabled Nonelderly Adults	141,901,125	316,508,604	44.28%
Benefits by Household Composition			
Households with Children	1,008,326,743	1,206,816,047	82.51%
One Adult and Children	652,973,859	630,093,534	102.34%
Married Household Head and Children	204,516,214	298,022,616	67.77%
Other Multiple Adults and Children	87,215,606	149,114,046	57.76%
Children Only	63,621,064	129,585,852	48.49%
Households with No Children	243,147,916	509,236,780	47.15%
Benefits by Household Income Source			
Earnings	402,284,682	685,595,691	57.95%
TANF	495,388,455	275,336,225	177.69%
SSI	210,479,688	183,777,631	113.11%
Benefits for Households with Noncitizens	86,124,508	157,595,250	53.97%
Benefits for Households with Nondisabled Childless Adults Subject to Work Registration	45,065,720	149,151,321	29.84%
Benefits by Household Income as a Percentage of Poverty Level			
No Income	134,312,297	385,811,672	34.81%
>0-50 %	553,744,878	570,340,808	97.09%
51-100%	515,318,543	602,811,761	85.49%
>100% of Poverty	48,098,942	157,088,586	30.62%

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**APPENDIX E**

**ECONOMIC AND POLICY INFLUENCES  
ON THE FOOD STAMP PROGRAM**

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TABLE E.1

## SUMMARY OF MAJOR INFLUENCES ON FSP PARTICIPATION RATES, 1976-2001

Period of Change	Major Influences	Effect on Number of Participants and Eligible Individuals	Participation Rate Change
1976 to 1978	Economy (rising inflation and strengthening economy)	Almost no change in participants. Substantial decrease in eligible individuals.	Up 7 points
1978 to 1980	Legislation (Food Stamp Act of 1977)	Substantial increase in participants. Decrease in eligible individuals.	Up 17 points
1980 to 1982	Economy (recession)	Almost no change in participants. Substantial increase in eligible individuals.	Down 3 points
1982 to 1984	Economy (recovery)	Slight decline in both participants and eligible individuals.	No change
1984 to 1986	Legislation (1985 Food Security Act)	Almost no change in participants. Substantial increase in eligible individuals.	Down 4 points
1986 to 1988	Economy (growth)	Small decline in both participants and eligible individuals.	No change
1988 to 1990	Medicaid expansion, legislation (Homeless Assistance Act), IRCA, worsening economy	Increase in participants. Small decline in eligible individuals.	Up 6 points
1990 to 1991	Continued Medicaid expansion, recession	Increase in participants. Smaller percent increase in eligible individuals.	Up 3 points
1991 to 1992	Continued Medicaid expansion, recession	Increase in participants. Smaller percent increase in eligible individuals.	Up 2 points
1992 to 1993	Improving economy	Increase in participants. Smaller percent increase in eligible individuals.	Up 1 point
1993 to 1994	Improving economy	No change in participants. Small drop in eligible individuals.	Up 1 point
1994 to 1995	Improving economy	Decrease in eligible individuals. Relatively larger decrease in participants.	Down 2 point
1995 to 1996	Improving economy	No change in eligible individuals, decrease in participants	Down 3 points
1996 to 1997	Welfare reform, improving economy	Large decrease in participants and eligible individuals. Larger decrease in participants.	Down 5 points
1997 to 1998	Welfare reform, improving economy	Large decrease in participants and eligible individuals. Larger decrease in participants.	Down 4 points
1998 to 1999	Welfare reform, improving economy	Decrease in participants and eligible individuals. Larger decrease in participants.	Down 2 points
1999 to 2000	Welfare reform, improving economy	Decrease in participants. Larger decrease in eligible individuals.	Up 1 point
2000 to 2001	Welfare reform, worsening economy	Slight increase in eligible individuals. Slightly larger increase in participants	Up 2 points

TABLE E.2  
MAJOR ECONOMIC INDICATORS  
CALENDAR YEARS 1976-2000

Year	Real GDP Increase <sup>a</sup>	Productivity Increase <sup>b</sup>	Unemployment Rate <sup>c</sup>	Inflation Rate <sup>d</sup>	Poverty Rate	Individuals in Poverty (000s)
1976	5.6	3.6	7.7	5.7	11.8	24,975
1977	4.6	1.6	7.1	6.4	11.6	24,720
1978	5.5	1.1	6.1	7.1	11.4	24,497
1979	3.2	0.0	5.8	8.3	11.7	26,072
1980	-0.2	-0.3	7.1	9.2	13.0	29,272
1981	2.5	1.9	7.6	9.3	14.0	31,822
1982	-2.0	-0.4	9.7	6.2	15.0	34,398
1983	4.3	3.6	9.6	4.0	15.2	35,303
1984	7.3	2.8	7.5	3.7	14.4	33,700
1985	3.8	2.0	7.2	3.1	14.0	33,064
1986	3.4	3.0	7.0	2.2	13.6	32,370
1987	3.4	0.5	6.2	3.0	13.4	32,221
1988	4.2	1.2	5.5	3.4	13.0	31,745
1989	3.5	1.0	5.3	3.8	12.8	31,528
1990	1.8	1.3	5.6	3.9	13.5	33,585
1991	-0.5	1.1	6.8	3.6	14.2	35,708
1992	3.0	3.9	7.5	2.4	14.8	38,014
1993	2.7	0.5	6.9	2.4	15.1	39,265
1994	4.0	1.3	6.1	2.1	14.5	38,059
1995	2.7	0.7	5.6	2.2	13.8	36,425
1996	3.6	2.8	5.4	1.9	13.7	36,529
1997	4.4	2.3	4.9	1.9	13.3	35,574
1998	4.3	2.6	4.5	1.2	12.7	34,476
1999	4.1	2.6	4.2	1.4	11.8	32,258
2000	3.8	3.0	4.0	2.1	11.3	31,581
2001	0.3	1.1	4.8	2.4	11.7	32,907

Sources:

First column of data: Department of Commerce, Bureau of Economic Analysis, National Income and Product Accounts.

Second column of data: Department of Labor, Bureau of Labor Statistics. "Major Sector Productivity and Costs Index."

Third column of data: Department of Labor, Bureau of Labor Statistics.

Fourth column of data: Department of Commerce, Bureau of Economic Analysis, National Income and Product Accounts

Fifth and sixth columns of data: U.S. Bureau of the Census, *Poverty in the United States* .

<sup>a</sup>Percentage change from preceding year.

<sup>b</sup>Percentage change from preceding year in output per hour, business sector.

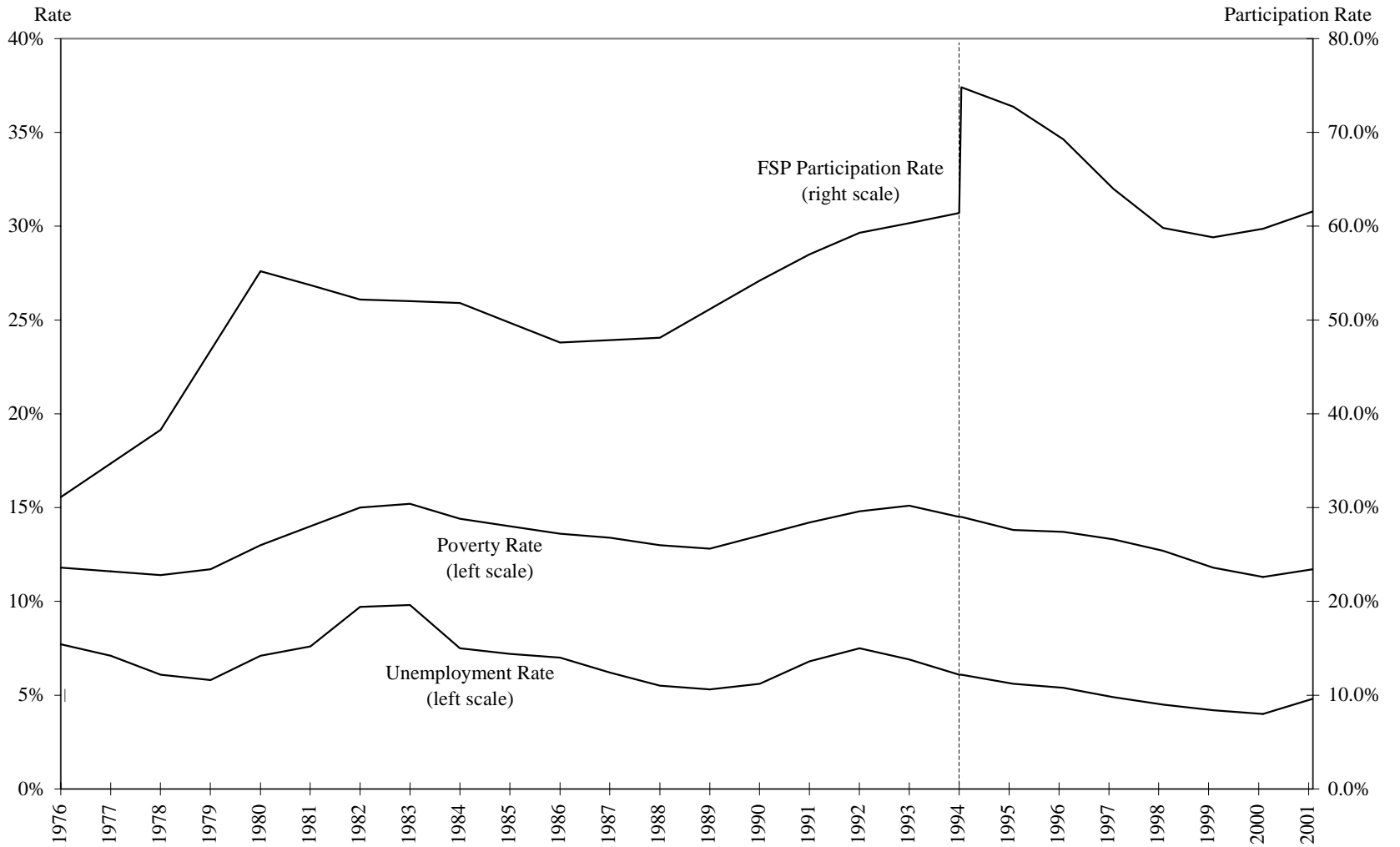
<sup>c</sup>All civilian workers: *Economic Report of the President*.

<sup>d</sup>Percentage change from preceding year in the implicit price deflator for Gross Domestic Product.



FIGURE E.1

TRENDS IN FSP PARTICIPATION RATES, POVERTY RATES, AND UNEMPLOYMENT RATES, 1976-2001



Source: Participation rates from FSP Program Operations data, FSPQC data, and March CPS data for the years shown. Poverty rates from U.S. Bureau of the Census, Poverty in the United States. Unemployment rates from Department of Labor, Bureau of Labor Statistics.

\*There is a break in the time series in August 1994 due to revisions in the methodology for determining eligibility.

TABLE E.3

## SELECTED FEATURES OF THE FSP UNDER PAST AND CURRENT LEGISLATION

Legislation	Asset Limits
Food Stamp Act of 1964 as Amended (PL 88-525)	\$1,500; \$3,000 for elderly household of at least two persons. Excluded vehicles used for employment or handicapped transportation.
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	\$1,750; \$3,000 for elderly household of at least two persons. Excluded first \$4,500 of the Fair Market Value for vehicles.
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	\$1,500; \$3,000 for elderly household of at least two persons. Excluded vehicles used for handicapped.
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	No Change
Food Stamp Amendments of 1982 (PL 97-253) Effective 10/82 and Continuing Resolution of 1984 (PL 84-473)	State option to waive asset test for pure AFDC households passing gross income test. IRA KEOGH accounts counted as assets.
1985 Food Security Act (PL 99-198) Effective 5-86	\$2,000; \$3,000 for households with elderly member(s) (including one-person households). Changed definition of countable resources.
1987 Homeless Assistance Act (PL 100-77)	No Change
Hunger Prevention Act of 1988 (PL 100-435)	No Change
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No Change
Amendments to FACTA of 1991	Same limits. Asset holding of AFDC and SSI recipients not counted.
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	Raised the vehicle Fair Market Value asset limit to \$4,550 on 9/1/94, to \$4,600 on 10/1/95, and \$5,000 on 10/1/96 with annual cost-of-living adjustments thereafter. Excluded vehicles necessary to carry food or water.
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Vehicle Fair Market Value asset limit raised to \$4,650, with no planned future cost-of-living adjustments.
The Balanced Budget Act of 1997 (PL 105-33)	No Change
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	No Change

TABLE E.3 (Continued)

Legislation	Income Limits
Food Stamp Act of 1964 as Amended (PL 88-525)	Net income had to be less than or equal to the maximum food stamp net income which was tied to the maximum coupon allotment.
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	Net income had to be less than or equal to the poverty line.
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	Excluded energy assistance as income. Included income of ineligible aliens less prorated share.
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	Gross income had to be less than or equal to 130 percent of the poverty line, except for elderly and disabled, who kept previous net income limit.
Food Stamp Amendments of 1982 (PL 97-253) Effective 10-82 and Continuing Resolution of 1984 (PL 84-473)	Nonelderly and nondisabled subjected to both net and gross income limits.
1985 Food Security Act (PL 99-198) Effective 5-86	No Change
1987 Homeless Assistance Act (PL 100-77)	No Change
Hunger Prevention Act of 1988 (PL 100-435)	No Change
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No Change
Amendments to FACTA of 1991	No Change
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	Earnings of students excluded from income through age 21. Excluded as income 100% of vendor payments made to transitional housing facilities on behalf of homeless households and GA vendor payments for utility-cost assistance.
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Earnings of students excluded from income through age 17.
The Balanced Budget Act of 1997 (PL 105-33)	No Change
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	No Change

TABLE E.3 (Continued)

Legislation	Itemized Deductions
Food Stamp Act of 1964 as Amended (PL 88-525)	Payroll; 10% of earnings up to \$30; child care; education; medical over \$10; alimony or child support; casualty losses; shelter in excess of 30% of net income.
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	20% of earnings; child care up to \$75; shelter in excess of 50% of net not to exceed \$80 in combination with child care. Limit indexed annually in July based on shelter-fuel-utilities component of the CPI.
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	1980 Act: shelter/child care cap indexed annually in Jan. based on Sept./Sept. change; 1979 Act: elderly and disabled not subjected to the shelter deduction maximum and allowed medical expenses over \$35.*
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	18% of earnings, shelter/child care cap set at \$115 with next inflation adjustment on 7/1/83, then 10/1/84 and each October thereafter.
Food Stamp Amendments of 1982 (PL 97-253) Effective 10/82 and Continuing Resolution of 1984 (PL 84-473)	Next inflation adjustment delayed until 10/1/83. Limited use of standard utility expense allowances.
1985 Food Security Act (PL 99-198) Effective 5-86	20% of earnings; separate cap on shelter deduction of \$147, with indexed increases; separate cap on dependent care of \$160, not indexed.
1987 Homeless Assistance Act (PL 100-77)	Increased cap on shelter deduction for all households certified after 10/1/87.
Hunger Prevention Act of 1988 (PL 100-435)	Dependent care deduction increased to \$160 per month per dependent, rather than per household.
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No Change
Amendments to FACTA of 1991	No Change
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	Increased cap on shelter deductions for all households to \$231 after 7/1/94 and to \$247 after 10/1/95. Raised the dependent care deduction cap to \$200 a month for each child under the age of two and \$175 a month for all other dependents.
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Raised excess shelter deduction to \$250 on 1/1/97, to \$275 on 10/1/98, to \$300 on 10/1/00.
The Balanced Budget Act of 1997 (PL 105-33)	No Change
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	No Change

\*A provision to reduce the medical deduction from \$35 to \$25 was repealed in OBRA and never implemented.

TABLE E.3 (Continued)

Legislation	Standard Deduction	Maximum Benefit	Minimum Benefit
Food Stamp Act of 1964 as Amended (PL 88-525)	None	Thrifty Food Plan. Indexed since 1971, indexed semiannually from 1973-1979 based on BLS food price index.	Minimum benefit varied by household size.
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	\$60. Indexed semi-annually to CPI-nonfood components	Thrifty Food Plan. Indexed semiannually based on Thrifty Food Plan components.	\$10 for one-and two-person households only.
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	Indexed annually in January based on September to September	Thrifty Food Plan. Indexed annually in Jan. based on Sept. cost of Plan components.	No Change
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	No Change	Thrifty Food Plan. Indexing frozen until 7/1/83, next adjustment 10/1/84 based on June cost of Plan components.	No Change
Food Stamp Amendments of 1982 (PL 97-253) Effective 10/82 and Continuing Resolution of 1984 (PL 84-473)	\$89. Next inflation adjustment delayed until 10/1/83	Indexed to 99% of Thrifty Food Plan cost. Changed back to 100% by PL 98-473. Last step in benefit calculation rounded down.	No Change
1985 Food Security Act (PL 99-198) Effective 5-86	No Change	No Change	No Change
1987 Homeless Assistance Act (PL 100-77)	No Change	No Change	No Change
Hunger Prevention Act of 1988 (PL 100-435)	No Change	Incremental indexing to 103% of Thrifty Food Plan by FY 1991 and thereafter.	No Change
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No Change	No Change	Required annual adjustments to the \$10 minimum benefit.
Amendments to FACTA of 1991	No Change	No Change*	No Change
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	No Change	No Change	No Change
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Frozen at current levels	Reduced to 100% of Thrifty Food Plan for Continental U.S. and District of Columbia; Alaska and Hawaii remained at 1996 levels.	Removed requirement for inflation indexing of minimum benefit.
The Balanced Budget Act of 1997 (PL 105-33)	No Change	No Change	No Change
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	No Change	No Change	No Change

\*A reduction to the maximum benefit was prevented by an amendment to the Food Stamp Act of 1977 (PL 102-351)

TABLE E.3 (Continued)

Legislation	Benefit Reduction Rate	Accounting Period	Eligibility of Public Assistance Households
Food Stamp Act of 1964 as Amended (PL 88-525)	Basis of issuance tables (average 30% above lowest levels).	Prospective month	Automatically eligible
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	30%	Prospective month	Not automatically eligible
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	No Change	State option to use prospective or retrospective w/monthly report.	No Change
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	No Change	Retrospective becomes mandatory 10/1/83 for some households, prospective for others.	No Change
Food Stamp Amendments of 1982 (PL 97-253) Effective 10-82 and Continuing Resolution of 1984 (PL 84-473)	No Change	Migrant workers, elderly and disabled households with no earnings exempt from monthly reporting.	No Change
1985 Food Security Act (PL 99-198) Effective 5-86	No Change	Retrospective budgeting and monthly reporting required for households with earnings or work history except migrant farmers and elderly or disabled.	Automatic eligibility for pure AFDC or SSI households.
1987 Homeless Assistance Act (PL 100-77)	No Change	Exempted seasonal farm workers and households in which all members are homeless from monthly reporting requirements.	No Change
Hunger Prevention Act of 1988 (PL 100-435)	No Change	No Change	No Change
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No Change	No Change	Expanded categorical eligibility to recipients of certain state and local general assistance payments.
Amendments to FACTA of 1991	No Change	No Change	No Change
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	No Change	No Change	No Change
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	No Change	No Change	No Change
The Balanced Budget Act of 1997 (PL 105-33)	No Change	No Change	No Change
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	No Change	No Change	No Change

TABLE E.3 (Continued)

Legislation	Treatment of Noncitizens
Food Stamp Act of 1964 as Amended (PL 88-525)	No disqualifications
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	No disqualifications
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	No disqualifications
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	The 1980 amendments required certification workers to report an ineligible alien to INS. Income and assets of aliens' sponsors were deemed to alien for three years after entry into the country.
Food Stamp Amendments of 1982 (PL 97-253) Effective 10-82 and Continuing Resolution of 1984 (PL 84-473)	No disqualifications
1985 Food Security Act (PL 99-198) Effective 5-86	No disqualifications
1987 Homeless Assistance Act (PL 100-77)	No disqualifications
Hunger Prevention Act of 1988 (PL 100-435)	No disqualifications
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No disqualifications
Amendments to FACTA of 1991	No disqualifications
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	No disqualifications
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Permanent resident aliens disqualified unless they have 40 quarters of qualified work history in the United States, are currently or were formerly members of the U.S. Armed Forces. Members of their family also exempt. Refugees, asylees, and deportees eligible for 5 years after entering the United States.
The Balanced Budget Act of 1997 (PL 105-33)	No Change
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	Restored eligibility to permanent resident aliens lawfully in the United States on August 22, 1996 and disabled, blind, or under age 18, or were 65 or older on August 22, 1996. Extended eligibility for refugees, asylees, and deportees from five to seven years after entering the United States.

TABLE E.3 (Continued)

Legislation	Work Registration Requirements and Time Limits
Food Stamp Act of 1964 as Amended (PL 88-525)	Required work registration and employment as a condition of eligibility for able-bodied adults between 18 & 65 years except for individuals with responsibility for care of a dependent child or of an incapacitated adult; students; or persons employed
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	Lowered age for individuals required to work from 65 to 60 years; added job search as a work requirement; lowered age for caretaker exemption from 18 to 12 years.
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	No requirement
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	Applied disqualification for voluntarily quitting a job to participants as well as applicants; lowered age for caretaker exemption to 6 years old.
Food Stamp Amendments of 1982 (PL 97-253) Effective 10-82 and Continuing Resolution of 1984 (PL 84-473)	No requirement
1985 Food Security Act (PL 99-198) Effective 5-86	Disqualified only violating member rather than entire household unless that member was also head of household; required all States to implement an E&T program by
1987 Homeless Assistance Act (PL 100-77)	No requirement
Hunger Prevention Act of 1988 (PL 100-435)	No requirement
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	No requirement
Amendments to FACTA of 1991	No requirement
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	No requirement
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Able-bodied adults without dependents required to work at least 20 hours per week in a job or qualified training program. If individual is subject to, but not complying with the requirement, they are limited to 3 months of benefits in any 36-month period. Minimum disqualification periods for individuals who failed to comply with work requirements from 1 month to permanently depending on the number of violations.
The Balanced Budget Act of 1997 (PL 105-33)	Increased funds for Food Stamp Employment and Training programs, but restricted the use of the funds (requiring them to earmark 80% for ABAWDs). Made the funds available until expended. Allowed states to grant discretionary exemptions from the time limits for up to 15% of the state's unwaived able-bodied caseload.
Agricultural Research, Extension and Education Reform Act of 1998 (PL 105-185)	No Change



TABLE E.3 (Continued)

Legislation	Other Changes
Food Stamp Act of 1964 as Amended (PL 88-525)	Nationwide program
Food Stamp Act of 1977 (PL 95-113) Effective 1/1/79	Eliminated purchase requirement
Food Stamp Amendments of 1979 and 1980 (PL 96-58 and PL 96-249)	Increased state incentives for reducing error. SSNs required. Limits on eligible students; residents of shelters for battered women & disabled in small groups may participate. Established Quality Control system which measured payment accuracy, including liabilities for excess overpayment error rates and incentive payments for low payment error rates.
OBRA of 1981 (PL 86-35) and Food Stamp Amendments and Reauthorization Act of 1981 (PL97-98) Effective 10/1/98	Tightened definition of household, no extra benefits for strikers, prorated first month benefits. Replaced the Food Stamp Program with a block grant Nutrition Assistance Program for Puerto Rico.
Food Stamp Amendments of 1982 (PL 97-253) Effective 10/82 and Continuing Resolution of 1984 (PL 84-473)	Replaced three-tiered incentive system with increased administrative funding for States with error rates below five percent, limited student eligibility, benefits rounded down, job search requirements, Puerto Rico cashout prohibited. Household unit definition altered. No initial month benefits less than \$10. SSU and SS COLA adjustments disregarded up to 3 months. New definition of disabled.
1985 Food Security Act (PL 99-198) Effective 5-86	Selected changes include: new definition of disabled, minor changes in treatment of income, tougher work requirement provisions, new employment and training provision, Puerto Rico block grant funds, students in JTPA exempt from categorical restriction; residents of publicly operated mental health centers may participate.
1987 Homeless Assistance Act (PL 100-77)	Outreach efforts for homeless persons and other hard-to-serve groups. Simplified application process for these groups. Expanded eligibility for expedited source. Moved annual adjustment in income eligibility guidelines to October 1 of each year from July 1.
Hunger Prevention Act of 1988 (PL 100-435)	Expanded the definition of disabled. Excluded advanced EITC payments as income.
Farm, Agriculture, Conservation and Trade Act of 1990 and 1991 (FACTA) (PL 102-237)	Automatic eligibility expanded to pure GA households. Non-liquid resources and those exempted by AFDC and SSI are not counted. Certain types of educational assistance not counted as income. Rules for student eligibility modified.
Amendments to FACTA of 1991	All Title IV payments and Bureau of Indian Affairs educational assistance excluded from food stamp countable income (Higher Education Amendments of 1992 (PL 102-325).
The Mickey Leland Childhood Hunger Relief Act of 1993 (PL 103-66)	Simplified the household definition by allowing persons who live together but do not purchase and prepare food together to be in separate food stamp units. Spouses must still be in the same household. Effective 9/1/94.
The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PL 104-193)	Children under age 22 living with parents must apply as part of the parents' household even if the child is married or has children of his/her own.
The Balanced Budget Act of 1997 (PL 105-33)	None.
Agricultural Research, Extension and Education Reform Act of 1998	None.

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**APPENDIX F**

**CHANGES IN THE MARCH CPS OVER TIME**

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TABLE F.1  
CHANGES IN THE MARCH CPS OVER TIME

March Year	Data Year	Changes in Design or Weighting from Previous Year
78	77	None
79	78	Changes in metro/nonmetro definitions. New, more detailed income questions were introduced for 2 rotation groups.
80	79	Definition of adult changed from age 14 to age 15. New concept of families and headship status. New income questions were introduced for all rotation groups.
81	80	New weighting procedure based on 1980 Census was introduced which increased the overall population by 2.3 percent and had a disproportionate impact on Hispanics.
82	81	Top coding of income variables was increased from \$50,000 to \$75,000.
83	82	New industry and occupation coding. New definition of group quarters. The poverty index was modified slightly (deleting the farm/nonfarm dimension).
84	83	The March 1984 file was issued twice. In the second (unofficial) version, the Bureau of the Census introduced the revised weighting procedure developed for the March 1985 CPS.
85	84	Revised weighting procedures--specifically, the control on Hispanics was changed. This caused a slight increase in poverty with disproportionate impacts on the Hispanic population, male unrelated individuals, and persons in related subfamilies. Changes in the designation of metro/nonmetro, farm/nonfarm, central city/noncentral city statuses.
86	85	More metro/nonmetro changes
87	86	None
88	87	None
89	88	Revised processing procedures increased income overall and reduced poverty. The poverty rate changed more severely for blacks and persons in selected age ranges.
90	89	None
91	90	None
92	91	None
93	92(r)	New population controls based on 1990 census and adjustments for the census undercount increased the poverty population. The largest increases in poverty rates were for Hispanic families, families with single female householders, white children, and persons in unrelated subfamilies.
94	93	Survey was redesigned to improve the measurement of labor force concepts and wording of questions, and to implement a computerized questionnaire.
95	94	None
96	95	Sample reduction--the CPS national sample was reduced from 56,000 to 50,000; the number of households on the March 1996 file is 63,339 compared to 72,252 in March 1995. Revised earnings topcoding--instead of topcoding earnings variables at 99,999, records that were topcoded were assigned the mean earnings for topcoded individuals with similar characteristics. Revised race edit and allocation--the process for allocating "other" responses for race into four main race categories was revised to bring estimates in line with independent estimates. Caution is urged when comparing 1995 and 1996 data on race groups.
97	96	None
98	97	None
99	98	None
00	99	Reweight based on Census 2000
01	00	Reweight based on Census 2000, expanded sample size
01	02	Weights based on Census 2000, expanded sample size

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**APPENDIX G**

**TARGET PROPORTIONS FOR ELIGIBLE  
NONDISABLED NONELDERLY CHILDLESS ADULTS  
SUBJECT TO WORK REGISTRATION**

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TABLE G.1

PERCENT OF NONDISABLED NONELDERLY CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION WHO ARE ELIGIBLE FOR THE FSP BY REASON FOR ELIGIBILITY, 1999

	Percent Eligible by Reason For Eligibility				Total Percent Eligible for the FSP <sup>a</sup>
	Living in Waiver Area	Have Not Exceeded Time Limits <sup>a</sup>	In E & T Program	Received Exemption	
Alabama	21.7	61.7 / 71.9	5.0	0.0	71.6 / 79.1
Alaska	56.5	61.7 / 71.9	0.0	2.0	83.7 / 88.0
Arizona	27.8	61.7 / 71.9	0.4	1.7	72.9 / 80.1
Arkansas	39.0	61.7 / 71.9	0.0	4.4	77.7 / 83.6
California	4.7	61.7 / 71.9	60.0	1.0	85.6 / 89.4
Colorado	2.8	61.7 / 71.9	50.4	2.1	81.9 / 86.7
Connecticut	63.5	61.7 / 71.9	0.2	0.9	86.2 / 89.9
Delaware	0.0	61.7 / 71.9	0.3	0.0	61.9 / 72.0
District of Columbia	100.0	61.7 / 71.9	0.0	0.0	100.0
Florida	47.4	61.7 / 71.9	2.2	4.3	81.1 / 86.2
Georgia	21.1	61.7 / 71.9	3.7	1.0	71.2 / 78.9
Hawaii	41.2	61.7 / 71.9	0.7	1.2	77.9 / 83.8
Idaho	0.0	61.7 / 71.9	1.9	1.9	63.2 / 73.0
Illinois	45.6	61.7 / 71.9	0.0	5.1	80.2 / 85.5
Indiana	11.4	61.7 / 71.9	1.5	0.3	66.7 / 75.6
Iowa	0.0	61.7 / 71.9	0.0	0.0	61.7 / 71.9
Kansas	0.0	61.7 / 71.9	0.0	23.6	70.8 / 78.5
Kentucky	54.5	61.7 / 71.9	0.6	3.3	83.3 / 87.7
Louisiana	59.2	61.7 / 71.9	0.4	7.6	85.6 / 89.4
Maine	35.5	61.7 / 71.9	0.1	6.2	76.9 / 83.0
Maryland	49.7	61.7 / 71.9	0.4	7.3	82.2 / 87.0
Massachusetts	0.0	61.7 / 71.9	3.8	26.1	72.8 / 80.0
Michigan	0.0	61.7 / 71.9	1.1	0.0	62.2 / 72.2
Minnesota	9.4	61.7 / 71.9	9.4	13.1	72.7 / 80.0
Mississippi	0.0	61.7 / 71.9	16.9	33.6	78.9 / 84.5
Missouri	32.9	61.7 / 71.9	0.5	0.2	74.5 / 81.3
Montana	30.2	61.7 / 71.9	0.0	0.0	73.3 / 80.4
Nebraska	0.0	61.7 / 71.9	1.7	6.7	64.9 / 74.3
Nevada	10.2	61.7 / 71.9	0.8	4.6	67.5 / 76.1
New Hampshire	6.1	61.7 / 71.9	25.7	3.4	74.2 / 81.1
New Jersey	36.5	61.7 / 71.9	52.0	0.0	88.3 / 91.4
New Mexico	50.7	61.7 / 71.9	0.0	0.0	81.1 / 86.2
New York	8.5	61.7 / 71.9	35.8	0.1	77.6 / 83.5
North Carolina	0.0	61.7 / 71.9	1.3	26.5	72.3 / 79.6
North Dakota	9.6	61.7 / 71.9	0.2	0.0	65.5 / 74.7
Ohio	0.0	61.7 / 71.9	30.1	0.0	73.2 / 80.4
Oklahoma	0.0	61.7 / 71.9	0.0	0.0	61.7 / 71.9
Oregon	0.0	61.7 / 71.9	3.8	1.8	63.9 / 73.5
Pennsylvania	69.0	61.7 / 71.9	0.7	0.0	88.2 / 91.4
Rhode Island	59.6	61.7 / 71.9	0.0	0.0	84.5 / 88.7
South Carolina	34.6	61.7 / 71.9	11.5	2.2	78.3 / 84.1
South Dakota	20.0	61.7 / 71.9	9.9	0.0	72.4 / 79.8
Tennessee	15.7	61.7 / 71.9	12.0	0.7	71.8 / 79.3
Texas	21.8	61.7 / 71.9	2.6	0.0	70.9 / 78.6
Utah	1.7	61.7 / 71.9	10.6	7.0	68.8 / 77.1
Vermont	0.0	61.7 / 71.9	6.4	1.8	64.8 / 74.2
Virginia	12.7	61.7 / 71.9	0.3	0.0	66.7 / 75.6
Washington	50.8	61.7 / 71.9	10.9	12.4	85.3 / 89.2
West Virginia	80.4	61.7 / 71.9	1.9	0.2	92.6 / 94.6
Wisconsin	0.0	61.7 / 71.9	3.7	0.0	63.2 / 73.0
Wyoming	0.0	61.7 / 71.9	2.8	0.0	62.8 / 72.7

<sup>a</sup> The lower number is for individuals in households reporting food stamp receipt in the SIPP. The higher number is for individuals in households not reporting food stamp receipt in the SIPP.

TABLE G.2

PERCENT OF NONDISABLED NONELDERLY CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION WHO ARE ELIGIBLE FOR THE FSP BY REASON FOR ELIGIBILITY, 2000

	Percent Eligible by Reason For Eligibility				Total Percent Eligible for the FSP <sup>a</sup>
	Living in Waiver Area	Have Not Exceeded Time Limits <sup>a</sup>	In E & T Program	Received Exemption	
Alabama	27.0	61.7 / 71.9	5.9	2.5	74.4 / 81.2
Alaska	56.5	61.7 / 71.9	0.0	1.2	83.6 / 87.9
Arizona	23.6	61.7 / 71.9	0.2	7.3	73.0 / 80.2
Arkansas	44.5	61.7 / 71.9	0.0	3.6	79.5 / 85.0
California	4.7	61.7 / 71.9	64.5	0.9	87.2 / 90.6
Colorado	2.7	61.7 / 71.9	52.7	3.1	82.9 / 87.5
Connecticut	63.5	61.7 / 71.9	0.2	2.5	86.4 / 90.0
Delaware	0.0	61.7 / 71.9	0.3	0.0	61.9 / 72.0
District of Columbia	100.0	61.7 / 71.9	0.0	0.0	100.0
Florida	46.4	61.7 / 71.9	1.0	5.4	80.8 / 85.9
Georgia	23.6	61.7 / 71.9	3.7	0.8	72.1 / 79.5
Hawaii	41.2	61.7 / 71.9	0.2	1.2	77.8 / 83.7
Idaho	0.0	61.7 / 71.9	0.0	5.7	63.9 / 73.5
Illinois	44.9	61.7 / 71.9	0.0	8.6	80.8 / 85.9
Indiana	9.1	61.7 / 71.9	5.2	3.6	68.2 / 76.7
Iowa	0.0	61.7 / 71.9	3.2	12.1	67.4 / 76.1
Kansas	0.0	61.7 / 71.9	0.0	24.7	71.2 / 78.9
Kentucky	47.2	61.7 / 71.9	1.5	4.9	81.1 / 86.1
Louisiana	56.4	61.7 / 71.9	0.3	6.9	84.5 / 88.6
Maine	35.5	61.7 / 71.9	0.6	16.0	79.4 / 84.9
Maryland	49.7	61.7 / 71.9	0.6	5.6	81.9 / 86.8
Massachusetts	0.0	61.7 / 71.9	5.7	16.6	69.9 / 77.9
Michigan	0.0	61.7 / 71.9	1.6	0.0	62.4 / 72.4
Minnesota	9.4	61.7 / 71.9	5.3	8.7	70.0 / 78.0
Mississippi	0.0	61.7 / 71.9	18.1	25.6	76.7 / 82.9
Missouri	31.7	61.7 / 71.9	0.4	0.8	74.2 / 81.1
Montana	13.6	61.7 / 71.9	26.8	0.0	75.8 / 82.2
Nebraska	0.0	61.7 / 71.9	2.2	10.4	66.5 / 75.4
Nevada	7.2	61.7 / 71.9	0.0	0.1	64.5 / 74.0
New Hampshire	6.1	61.7 / 71.9	59.4	22.9	88.7 / 91.7
New Jersey	33.4	61.7 / 71.9	59.3	1.8	89.8 / 92.5
New Mexico	52.2	61.7 / 71.9	0.1	0.0	81.7 / 86.6
New York	8.5	61.7 / 71.9	49.0	0.9	82.3 / 87.0
North Carolina	0.0	61.7 / 71.9	1.7	32.2	74.5 / 81.3
North Dakota	9.6	61.7 / 71.9	0.5	0.0	65.6 / 74.7
Ohio	0.0	61.7 / 71.9	24.2	0.0	71.0 / 78.7
Oklahoma	0.0	61.7 / 71.9	0.0	0.0	61.7 / 71.9
Oregon	0.0	61.7 / 71.9	2.9	17.3	69.3 / 77.5
Pennsylvania	67.9	61.7 / 71.9	0.6	1.3	88.0 / 91.2
Rhode Island	59.6	61.7 / 71.9	0.0	0.0	84.5 / 88.7
South Carolina	34.3	61.7 / 71.9	14.8	7.6	80.2 / 85.5
South Dakota	14.2	61.7 / 71.9	3.1	0.0	68.2 / 76.6
Tennessee	29.1	61.7 / 71.9	9.7	0.0	75.5 / 82.0
Texas	23.7	61.7 / 71.9	3.9	0.0	71.9 / 79.4
Utah	1.7	61.7 / 71.9	9.7	0.8	66.3 / 75.3
Vermont	0.0	61.7 / 71.9	5.4	7.8	66.6 / 75.5
Virginia	12.5	61.7 / 71.9	0.9	0.0	66.8 / 75.7
Washington	38.3	61.7 / 71.9	8.9	9.3	80.5 / 85.7
West Virginia	60.4	61.7 / 71.9	1.9	0.2	85.2 / 89.1
Wisconsin	0.0	61.7 / 71.9	8.6	0.0	65.0 / 74.3
Wyoming	0.0	61.7 / 71.9	0.0	0.0	61.7 / 71.9

<sup>a</sup> The lower number is for individuals in households reporting food stamp receipt in the SIPP. The higher number is for individuals in households not reporting food stamp receipt in the SIPP.

TABLE G.3

PERCENT OF NONDISABLED NONELDERLY CHILDLESS ADULTS SUBJECT TO WORK REGISTRATION WHO ARE ELIGIBLE FOR THE FSP BY REASON FOR ELIGIBILITY, 2001

	Percent Eligible by Reason For Eligibility				Total Percent Eligible for the FSP <sup>a</sup>
	Living in Waiver Area	Have Not Exceeded Time Limits <sup>a</sup>	In E & T Program	Received Exemption	
Alabama	14.2	61.7 / 71.9	3.9	14.2	72.9 / 80.1
Alaska	56.5	61.7 / 71.9	0.0	1.8	83.7 / 88.0
Arizona	23.6	61.7 / 71.9	0.2	11.2	74.1 / 81.0
Arkansas	37.6	61.7 / 71.9	0.0	2.2	76.7 / 82.9
California	4.7	61.7 / 71.9	63.6	1.3	86.9 / 90.4
Colorado	2.7	61.7 / 71.9	27.7	6.0	74.7 / 81.4
Connecticut	63.5	61.7 / 71.9	0.0	0.0	86.0 / 89.8
Delaware	0.0	61.7 / 71.9	0.1	0.0	61.8 / 71.9
District of Columbia	100.0	61.7 / 71.9	0.0	0.0	100.0
Florida	46.4	61.7 / 71.9	3.2	11.7	82.5 / 87.1
Georgia	20.8	61.7 / 71.9	3.5	4.9	72.2 / 79.6
Hawaii	41.2	61.7 / 71.9	0.3	0.0	77.6 / 83.5
Idaho	0.0	61.7 / 71.9	0.0	9.2	65.2 / 74.5
Illinois	44.9	61.7 / 71.9	0.0	8.6	80.8 / 85.9
Indiana	9.1	61.7 / 71.9	8.2	7.5	70.5 / 78.3
Iowa	0.0	61.7 / 71.9	5.0	21.0	71.3 / 78.9
Kansas	0.0	61.7 / 71.9	0.0	22.1	70.2 / 78.1
Kentucky	44.6	61.7 / 71.9	4.0	1.1	79.9 / 85.2
Louisiana	56.4	61.7 / 71.9	0.1	9.5	84.9 / 88.9
Maine	35.5	61.7 / 71.9	0.0	6.3	76.9 / 83.0
Maryland	49.7	61.7 / 71.9	0.8	5.9	82.0 / 86.8
Massachusetts	0.0	61.7 / 71.9	9.7	27.0	74.8 / 81.5
Michigan	0.0	61.7 / 71.9	1.1	0.1	62.2 / 72.2
Minnesota	9.4	61.7 / 71.9	18.7	6.1	73.5 / 80.6
Mississippi	0.0	61.7 / 71.9	22.1	5.4	71.8 / 79.3
Missouri	33.5	61.7 / 71.9	0.2	4.6	75.8 / 82.2
Montana	13.6	61.7 / 71.9	19.8	0.0	73.5 / 80.6
Nebraska	0.0	61.7 / 71.9	1.9	7.4	65.2 / 74.5
Nevada	8.6	61.7 / 71.9	0.0	3.2	66.1 / 75.2
New Hampshire	6.1	61.7 / 71.9	18.5	16.3	75.5 / 82.0
New Jersey	33.4	61.7 / 71.9	32.4	5.4	83.7 / 88.0
New Mexico	52.2	61.7 / 71.9	0.0	0.0	81.7 / 86.6
New York	8.5	61.7 / 71.9	56.8	2.4	85.2 / 89.2
North Carolina	0.0	61.7 / 71.9	2.3	35.9	76.0 / 82.4
North Dakota	11.7	61.7 / 71.9	0.4	0.0	66.3 / 75.3
Ohio	0.0	61.7 / 71.9	18.3	0.0	68.7 / 77.1
Oklahoma	0.0	61.7 / 71.9	0.0	0.0	61.7 / 71.9
Oregon	0.0	61.7 / 71.9	0.3	23.0	70.6 / 78.4
Pennsylvania	67.9	61.7 / 71.9	0.6	2.4	88.1 / 91.3
Rhode Island	59.6	61.7 / 71.9	0.0	0.0	84.5 / 88.7
South Carolina	34.3	61.7 / 71.9	18.2	14.5	82.4 / 87.1
South Dakota	15.5	61.7 / 71.9	2.7	3.3	69.6 / 77.7
Tennessee	29.1	61.7 / 71.9	5.6	11.6	77.3 / 83.4
Texas	23.7	61.7 / 71.9	3.9	0.0	71.9 / 79.4
Utah	1.7	61.7 / 71.9	7.0	1.7	65.6 / 74.8
Vermont	0.0	61.7 / 71.9	0.6	0.0	62.0 / 72.1
Virginia	12.5	61.7 / 71.9	2.4	0.0	67.3 / 76.0
Washington	38.3	61.7 / 71.9	13.1	15.3	82.6 / 87.3
West Virginia	60.4	61.7 / 71.9	1.6	0.3	85.2 / 89.1
Wisconsin	0.0	61.7 / 71.9	27.9	0.0	72.4 / 79.8
Wyoming	0.0	61.7 / 71.9	0.0	0.0	61.7 / 71.9

<sup>a</sup> The lower number is for individuals in households reporting food stamp receipt in the SIPP. The higher number is for individuals in households not reporting food stamp receipt in the SIPP.

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**APPENDIX H**  
**NET INCOME REGRESSION COEFFICIENTS**

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TABLE H.1

RESULTS FOR THE FOOD STAMP NET INCOME REGRESSION EQUATIONS  
(Standard Error Estimates in Parentheses)

Explanatory Variable	Coefficients Estimated Using Administrative Data For:						
	1976	1978	1980	1982	1984	1986	1988
Constant	-60.0383 *	-62.9407 *	-125.9960 *	-185.4315 *	-169.8675 *	-186.3751 *	-204.8244 *
	(2.9524)	(3.2940)	(3.5619)	(4.4493)	(3.4631)	(3.0435)	(2.9655)
Earnings	0.7809 *	0.7422 *	0.7715 *	0.8254 *	0.8062 *	0.7900 *	0.7353 *
	(0.0101)	(0.0108)	(0.0127)	(0.0131)	(0.0097)	(0.0062)	(0.0084)
Earnings Squared	-0.000102 *	-0.000012	0.000067 *	0.000037 *	0.000044 *	0.000020 *	0.000076 *
	(0.000013)	(0.000012)	(0.000015)	(0.000013)	(0.000009)	(0.000004)	(0.000008)
Unearned Income	0.9064 *	0.9253 *	0.9562 *	1.0348 *	0.9634 *	0.9440 *	1.0086 *
	(0.0157)	(0.0171)	(0.0187)	(0.0184)	(0.0124)	(0.0097)	(0.0054)
Unearned Income Squared	0.0000663 *	0.000025	0.000109 *	-0.000026	0.000073 *	0.000087 *	0.000002
	(0.000023)	(0.000024)	(0.000025)	(0.000022)	(0.000013)	(0.000009)	(0.000002)
Flag for Households with Gross Income $\leq$ \$100	10.6218 *	18.0543 *	59.9508 *	90.8267 *	92.4235 *	112.8131 *	126.1543 *
	(3.6488)	(4.4236)	(4.7778)	(6.2122)	(5.4448)	(4.7698)	(5.6708)
Flag for Households Residing in Alaska	NA	-60.8075 *	-20.6258 *	-38.4529 *	-42.1620 *	-50.9189 *	-52.6491 *
		(9.7622)	(6.8873)	(17.3631)	(14.9779)	(12.6897)	(11.8503)
Flag for Households Residing in Hawaii	23.9860 *	5.5784	-1.4705	-38.3475 *	-33.7594 *	-26.5311 *	-39.9692 *
	(8.5449)	(6.5567)	(3.6057)	(7.4509)	(5.7024)	(6.7390)	(7.6094)
Flag for Households Residing in the Midwest	24.4276 *	13.5778 *	4.3647 *	26.6802 *	15.9736 *	16.3730 *	16.1722 *
	(1.8605)	(2.1125)	(2.1379)	(2.9609)	(2.3582)	(2.1788)	(2.4354)
Flag for Households Residing in the South	36.3114 *	33.0194 *	-0.3296	42.4122*	19.6970 *	25.9688 *	32.5873 *
	(1.7108)	(1.9284)	(2.0657)	(2.6281)	(2.2891)	(2.1389)	(2.3697)
Flag for Households Residing in the West	13.9124 *	10.5384 *	-1.6665	25.5066*	18.2787 *	16.1168 *	17.9284 *
	(2.0378)	(2.4481)	(2.7431)	(3.0763)	(2.6038)	(2.2460)	(2.5100)
Sample Size	10,690	13,580	3,743	6,345	6,348	10,349	9,942
R <sup>2</sup>	0.8080	0.7380	0.9240	0.8634	0.9196	0.9042	0.8930
Adjusted R <sup>2</sup>	0.8078	0.7378	0.9238	0.8632	0.9195	0.9041	0.8929

\*Indicates significance at the .05 level using a two-tail t-test. Coefficients identified as significant at the .05 level are those with t-values greater than 1.96.

Table H.1 (continued)

Explanatory Variable	Coefficients Estimated Using Administrative Data For:						
	1990	1991	1992	1993	1994	1995	1996
Constant	-196.4351 *	-203.1925 *	-229.6667 *	-235.1379 *	-247.02 *	-231.5542 *	-236.8964 *
	(4.0839)	(3.9569)	(4.5641)	(4.4156)	(4.49)	(5.5340)	(5.5036)
Earnings	0.7049 *	0.7093 *	0.7027 *	0.17165 *	0.70 *	0.672 *	0.674 *
	(0.0092)	(0.0087)	(0.0101)	(0.0094)	(0.01)	(0.0111)	(0.0105)
Earnings Squared	0.000076 *	0.000070 *	0.000075 *	0.000059 *	0.00 *	0.000078 *	0.000077 *
	(0.000007)	(0.000007)	(0.0000)	(0.0000)	(0.00)	(0.0000)	(0.0000)
Unearned Income	0.8863 *	0.9036 *	0.9165 *	0.9144 *	0.94 *	0.8353 *	0.8593 *
	(0.01319)	(0.01108)	(0.0123)	(0.0105)	(0.01)	(0.0141)	(0.0134)
Unearned Income Squared	0.00012 *	0.00008 *	0.00008 *	0.000069 *	0.00 *	0.0001 *	0.0001 *
	(0.000012)	(0.000009)	(0.0000)	(0.0000)	(0.00)	(0.0000)	(0.0000)
Flag for Households with Gross Income $\leq$ \$100	117.1564 *	123.2110 *	138.5731 *	136.9358 *	146.47 *	139.9977 *	134.4843 *
	(6.5974)	(6.8090)	(8.2793)	(8.1730)	(9.20)	(9.8378)	(10.2016)
Flag for Households Residing in Alaska	-35.4125 *	-74.2323 *	-39.4700 *	-62.6498 *	-46.22 *	-24.7218 *	-40.7648 *
	(11.9143)	(11.9268)	(15.1555)	(14.5088)	(15.46)	(15.9221)	(17.9371)
Flag for Households Residing in Hawaii	12.7144	-8.4060	-5.7395	8.6119	11.21	5.8995	0.4195
	(7.9143)	(7.9251)	(8.5438)	(8.6611)	(8.97)	(9.2695)	(9.5458)
Flag for Households Residing in the Midwest	22.1803 *	20.6143	32.1891 *	34.9161 *	34.05 *	42.4614 *	42.0763 *
	(2.6508)	(2.7497)	(3.1128)	(3.2515)	(3.66)	(3.9347)	(4.0704)
Flag for Households Residing in the South	36.7736 *	38.8219 *	51.7001 *	55.2085 *	50.95 *	56.6378 *	60.8916 *
	(2.6055)	(2.7276)	(3.1622)	(3.2327)	(3.50)	(3.7976)	(3.8822)
Flag for Households Residing in the West	23.4548 *	15.7282 *	25.7937 *	28.6053 *	28.99 *	41.8034 *	40.3696 *
	(2.7491)	(2.9337)	(3.4385)	(3.4847)	(3.80)	(4.1618)	(4.3665)
Sample Size	9,842	9,743	8,753	8,541	8,184	7,524	7,522
R <sup>2</sup>	0.8803	0.8810	0.8746	0.8894	0.88	0.8663	0.8695
Adjusted R <sup>2</sup>	0.8801	0.8809	0.8745	0.8892	0.88	0.8661	0.8694

\*Indicates significance at the .05 level using a two-tail t-test. Coefficients identified as significant at the .05 level are those with t-values greater than 1.96.



TABLE H.1 (continued)

Explanatory Variable	Coefficients Estimated Using Administrative Data For:				
	1997	1998	1999	2000	2001
Constant	-245.1253 *	-242.3788 *	-246.2330 *	-240.1189 *	-251.0467 *
	(5.6031)	(5.6051)	(6.7238)	(6.5823)	(2.8101)
Earnings	0.7076 *	0.7194 *	0.7311 *	0.7366 *	0.7104 *
	(0.0102)	(0.0116)	(0.0117)	(0.0108)	(0.0047)
Earnings Squared	0.0001 *	0.00004 *	0.00003 *	0.00004 *	0.00004 *
	(0.0000)	(0.0000)	(0.0000)	(0.0000)	(0.0000)
Unearned Income	0.9128 *	0.9392 *	0.9005 *	0.9124 *	0.9203 *
	(0.0124)	(0.0082)	(0.0164)	(0.0152)	(0.0062)
Unearned Income Squared	0.0001 *	0.00001 *	0.00005 *	0.00003 *	0.00002 *
	(0.0000)	(0.0000)	(0.0000)	(0.0000)	(0.0000)
Flag for Households with Gross Income ≤ \$100	146.8958 *	155.9290 *	143.8733 *	145.7217 *	153.3274 *
	(10.8133)	(11.8955)	(12.9889)	(11.2408)	(5.0133)
Flag for Households Residing in Alaska	-29.1726	-31.5802	-57.6444 *	-39.9637	-80.7822 *
	(16.5480)	(17.7519)	(21.9497)	(20.9802)	(8.5717)
Flag for Households Residing in Hawaii	-0.8701	-12.5604	11.5981	8.2562	-38.3265 *
	(10.0956)	(11.4287)	(11.2235)	(11.8565)	(5.1698)
Flag for Households Residing in the Midwest	32.3592 *	31.7993 *	38.8250 *	35.5870 *	35.7824 *
	(4.3220)	(4.7593)	(4.9526)	(4.9977)	(2.1445)
Flag for Households Residing in the South	48.2462 *	47.1729 *	60.6641 *	48.0015 *	57.5800 *
	(4.0890)	(4.5271)	(4.6231)	(4.7249)	(1.9877)
Flag for Households Residing in the West	29.0472 *	32.7694 *	48.8543 *	42.3284 *	51.1365 *
	(4.5424)	(5.0527)	(5.1962)	(5.3202)	(2.2502)
Sample Size	7,183	6,680	6,847	6,865	41,585
R <sup>2</sup>	0.8673	0.8599	0.8429	0.8603	0.8429
Adjusted R <sup>2</sup>	0.8671	0.8597	0.8427	0.8601	0.8429

\*Indicates significance at the .05 level using a two-tail t-test. Coefficients identified as significant at the .05 level are those with t-values greater than 1.96.

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**APPENDIX I**

**FSP ELIGIBILITY PARAMETERS**

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TABLE I.1

SELECTED FOOD STAMP ELIGIBILITY PARAMETERS, 1976 TO 2001

Analysis Year		<i>September 1976</i> Food Stamp Act of 1964 As Amended			<i>February 1978</i> Food Stamp Act of 1964 As Amended			<i>August 1980</i> Food Stamp Act of 1977 As Amended; Effective late 1978, early 1979			<i>August 1982</i> OBRA 1981 As Amended in 1981; Effective 10/81		
Gross Income Eligibility		No test									<= 1.3 * Poverty Line		
Net Income Eligibility		<= Maximum Food Stamp Income						<= Poverty Line					
Asset Eligibility		\$1500; \$3000 for elderly households with at least 2 members											
Minimum Benefit		Varies by household size						\$10 for 1 and 2 person households; \$0 for all others;					
Eligibility of Pure PA Households		No Automatic Eligibility			Automatically Eligible			No Automatic Eligibility					
Benefit Calculation		Benefit = Maximum benefit (household size);						Benefit = Maximum benefit minus 30% of net income					
SSI Cashout States		California, Wisconsin, Massachusetts											
Monthly Food Stamp Net Income Screen	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	245	307	273	262	328	286	316	397	365	390	490	450
	2	322	413	407	344	447	427	418	524	481	519	650	597
	3	433	593	580	460	633	607	520	650	598	647	810	745
	4	553	753	740	580	807	773	621	777	715	775	970	892
	5	660	893	880	687	960	920	723	904	831	904	1,130	1,040
	6	787	1,073	1,053	827	1,147	1,100	825	1,030	948	1,032	1,290	1,187
	7	873	1,187	1,167	913	1,273	1,220	926	1,157	1,065	1,180	1,450	1,335
	8	993	1,353	1,333	1,047	1,453	1,393	1,028	1,284	1,181	1,289	1,610	1,482
+	127	167	166	133	180	173	102	127	117	129	160	142	
Monthly Maximum Food Stamp Allotment	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	50	68	66	52	72	70	63	98	84	70	108	95
	2	92	124	122	96	134	128	115	180	158	128	197	175
	3	130	178	174	138	190	182	165	258	226	183	293	250
	4	166	226	222	174	242	232	209	327	287	233	359	318
	5	198	268	264	206	288	276	248	388	341	277	426	378
	6	236	322	316	248	344	330	298	466	409	332	512	453
	7	262	356	350	274	382	366	329	515	452	367	565	501
	8	298	406	400	314	436	418	376	589	517	419	646	572
+	38	50	50	40	54	52	47	74	65	53	81	72	

TABLE I.1 (continued)

Analysis Year		<i>August 1984</i> OBRA As Amended in 1982; Effective 10/82	<i>August 1986</i> Food Security Act of 1985; Effective 5/86	<i>August 1988</i> 1987 Homeless Assistance Act;	<i>August 1990</i> Leland Hunger Prevention Act of 1988								
Gross Income Eligibility		<= 1.3 * Poverty Line											
Net Income Eligibility		<= Poverty Line											
Asset Eligibility		\$1,500; \$3,000 for elderly households with 2 or more members;	\$2000; \$3000 for elderly households;										
Minimum Benefit		\$10 for 1 and 2 person households; \$0 for all others;											
Eligibility of Pure PA Households		No Automatic Eligibility	Automatically Eligible										
Benefit Calculation		Benefit = Maximum benefit minus 30% of net income											
SSI Cashout States		CA, WI, MA			California, Wisconsin								
Monthly Food Stamp Net Income Screen	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	415	520	478	447	559	515	459	572	526	499	624	573
	2	560	701	645	604	755	695	617	770	709	699	836	769
	3	705	882	811	760	950	875	775	969	891	839	1,049	965
	4	850	1,063	978	917	1,146	1,055	934	1,167	1,074	1,009	1,261	1,160
	5	995	1,244	1,145	1,074	1,342	1,235	1,092	1,365	1,256	1,179	1,474	1,356
	6	1,140	1,425	1,311	1,230	1,538	1,415	1,250	1,564	1,439	1,349	1,686	1,552
	7	1,285	1,605	1,478	1,387	1,732	1,595	1,409	1,762	1,621	1,519	1,899	1,748
	8	1,430	1,786	1,645	1,544	1,930	1,775	1,567	1,960	1,804	1,689	2,111	1,944
	+	145	181	167	157	196	180	158	198	183	170	213	196
Monthly Maximum Food Stamp Allotment	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	76	109	108	80	111	124	87	113	133	99	123	151
	2	139	200	198	147	204	228	159	207	244	182	227	276
	3	199	286	283	211	293	327	228	297	350	260	325	396
	4	253	364	360	268	372	415	290	378	444	331	413	503
	5	301	432	427	318	442	493	344	448	527	393	490	598
	6	361	518	513	382	530	592	413	538	633	472	588	717
	7	399	473	567	422	586	654	457	595	700	521	650	793
	8	457	655	648	483	670	748	522	680	800	596	743	906
	+	57	82	81	60	84	94	65	85	100	75	93	113

TABLE I.1 (continued)

Analysis Year		<i>August 1991</i> FACTA of 1991			<i>August 1992</i> FACTA of 1991 and amendments			<i>August 1993<sup>a</sup></i> FACTA of 1991 and amendments			<i>September 1994</i>		
Gross Income Eligibility		<= 1.3 * Poverty Line											
Net Income Eligibility		<= Poverty Line											
Asset Eligibility		\$2000; \$3000 for elderly households											
Benefit Reduction Rate		0.3											
Minimum Benefit		\$10 for 1 and 2 person households; \$0 for all others;											
Eligibility of Pure PA Households		Automatically Eligible (AFDC or SSI)			Automatically Eligible (AFDC, SSI, or GA)								
Benefit Calculation		Benefit = Maximum benefit minus 30% of net income											
SSI Cashout States		California, Wisconsin			California only								
Monthly Food Stamp Net Income Screen	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	524	654	603	552	691	635	568	709	653	581	725	670
	2	702	877	808	740	926	851	766	957	881	786	982	905
	3	880	1,100	1,013	929	1,161	1,068	965	1,205	1,110	991	1,239	1,140
	4	1,059	1,324	1,218	1,117	1,396	1,285	1,163	1,454	1,338	1,196	1,495	1,375
	5	1,237	1,547	1,428	1,305	1,631	1,501	1,361	1,702	1,566	1,401	1,752	1,610
	6	1,415	1,770	1,628	1,494	1,866	1,718	1,560	1,950	1,795	1,606	2,009	1,845
	7	1,594	1,994	1,833	1,682	2,101	1,935	1,758	2,199	2,023	1,811	2,265	2,080
	8	1,772	2,217	2,038	1,870	2,336	2,151	1,956	2,447	2,251	2,016	2,522	2,315
	+	+179	+224	+205	+189	+235	+217	+199	+249	+229	+205	+257	+235
Monthly Maximum Food Stamp Allotment	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	105	137	172	111	142	181	111	143	182	112	147	187
	2	193	252	316	203	261	333	203	262	335	206	271	343
	3	277	361	452	292	374	477	292	376	480	295	388	492
	4	352	459	574	370	475	606	370	477	609	375	492	625
	5	418	545	682	440	564	720	440	567	724	446	585	742
	6	502	655	819	528	677	864	528	680	868	535	702	890
	7	555	723	905	584	748	955	584	752	960	591	776	984
	8	634	827	1,034	667	855	1,091	667	859	1,097	676	887	1,125
	+	+79	+103	+129	+83	+107	+136	+83	+107	+137	+85	+111	+141

TABLE I.1 (continued)

Analysis Year		<i>September 1995</i> Mickey Leland Childhood Hunger Relief Act of 1993			<i>September 1996</i> Personal Responsibility and Work Opportunity Reconciliation Act of 1996			<i>September 1997</i>			<i>September 1998</i>		
Gross Income Eligibility		<= 1.3 * Poverty Line											
Net Income Eligibility		<= Poverty Line											
Asset Eligibility		\$2000; \$3000 for elderly households											
Minimum Benefit		\$10 for 1 and 2 person households; \$0 for all others;											
Eligibility of Pure PA Households		Automatically Eligible (AFDC/TANF, SSI, or GA)											
Benefit Calculation		Benefit = Maximum benefit minus 30% of net income											
SSI Cashout States		California only											
Monthly Food Stamp Net Income Screen	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	614	767	706	623	779	718	645	805	743	658	823	756
	2	820	1,025	944	836	1,045	963	864	1,079	994	885	1,106	1,017
	3	1,027	1,284	1,181	1,050	1,312	1,208	1,082	1,352	1,245	1,111	1,390	1,278
	4	1,234	1,542	1,419	1,263	1,579	1,453	1,300	1,625	1,495	1,338	1,673	1,539
	5	1,440	1,800	1,656	1,476	1,845	1,698	1,519	1,899	1,746	1,565	1,956	1,800
	6	1,647	2,059	1,894	1,690	2,112	1,943	1,737	2,172	1,997	1,791	2,240	2,060
	7	1,854	2,317	2,131	1,903	2,379	2,188	1,955	2,445	2,248	2,018	2,523	2,321
	8	2,060	2,575	2,369	2,116	2,645	2,433	2,174	2,719	2,499	2,245	2,806	2,582
	+	+207	+259	+238	+214	+267	+245	+219	+274	+251	+227	+284	+261
Monthly Maximum Food Stamp Allotment	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	115	147	193	119	153	198	120	153	198	122	154	197
	2	212	271	354	218	280	364	220	280	364	224	283	361
	3	304	388	508	313	401	522	315	401	522	321	405	517
	4	386	492	645	397	510	663	400	510	663	408	514	657
	5	459	585	766	472	605	787	475	605	787	485	611	780
	6	550	702	919	566	726	945	570	726	945	582	733	936
	7	608	776	1,016	626	803	1,044	630	803	1,044	643	810	1,035
	8	695	887	1,161	716	918	1,193	720	918	1,193	735	926	1,183
	+	+87	+111	+145	+90	+115	+149	+90	+115	+149	+92	+116	+148



TABLE I.1 (continued)

Analysis Year		<i>September 1999</i> Agricultural Research, Extension and Education Reform Act of 1998; Effective November 1, 1998			<i>September 2000</i>			<i>FY 2001</i>		
Gross Income Eligibility		<= 1.3 * Poverty Line								
Net Income Eligibility		<= Poverty Line								
Asset Eligibility		\$2,000; \$3,000 for elderly households								
Minimum Benefit		\$10 for 1 and 2 person households; \$0 for all others;								
Eligibility of Pure PA Households		Automatically Eligible (TANF, SSI, or GA)								
Benefit Calculation		Benefit = Maximum benefit (household size) - .3 x Food Stamp Net Income								
SSI Cashout States		California only								
Monthly Food Stamp Net Income Screen	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	671	840	772	687	860	791	696	870	800
	2	905	1,131	1,040	922	1,154	1,061	938	1,172	1,078
	3	1,138	1,423	1,309	1,157	1,447	1,331	1,180	1,475	1,356
	4	1,371	1,715	1,577	1,392	1,740	1,601	1,421	1,770	1,635
	5	1,605	2,006	1,845	1,627	2,034	1,871	1,663	2,080	1,913
	6	1,838	2,298	2,114	1,862	2,327	2,141	1,905	2,382	2,191
	7	2,071	2,590	2,382	2,097	2,620	2,411	2,146	2,685	2,470
	8	2,305	2,881	2,650	2,332	2,914	2,681	2,388	2,987	2,748
	+	+234	+292	+269	+235	+270	+270	+242	+303	+279
Monthly Maximum Food Stamp Benefits	Unit Size	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>	<u>US</u>	<u>AK</u>	<u>HI</u>
	1	125	157	197	127	158	199	130	160	199
	2	230	287	362	234	290	365	238	294	366
	3	329	412	518	335	415	523	341	421	524
	4	419	523	658	426	528	664	434	535	665
	5	497	621	781	506	627	789	515	635	790
	6	597	746	938	607	752	947	618	762	948
	7	659	824	1,036	671	831	1,047	683	842	1,048
	8	754	942	1,185	767	950	1,196	781	963	1,198
	+	+94	+118	+148	+96	+119	+150	+98	+120	+150

Note: Eligibility parameters are for the 50 states and the District of Columbia. Puerto Rico is excluded from data for 1976 and 1978 in order to be consistent with other years, and Guam and the Virgin Islands are excluded for all years.

<sup>a</sup>A reduction in the maximum benefit between 1992 and 1993 was prevented by an amendment to the Food Stamp Act of 1977 P.L. 102-351).