



**US Army Corps  
of Engineers®**  
New England District

# PUBLIC NOTICE

696 Virginia Road  
Concord, MA 01742-2751

**Date: January 15, 2008**  
**Comment Period Ends: February 15, 2008**  
**File Number: NAE-2007-3262**  
**In Reply Refer To: David M. Keddell**  
**Or by e-mail: david.m.keddell@usace.army.mil**

The District Engineer has received a permit application from the applicant below to **conduct work in waters of the United States** as described below. The Corps is soliciting comments on both the project itself and the range of issues to be addressed in the environmental documentation.

## APPLICANT

Northeast Mosquito Control & Wetlands Management District  
261 Northern Blvd.  
Newburyport, Ma 01950      Attn: Emily Sullivan

## ACTIVITY

The Northeast Mosquito Control & Wetlands Management District has requested a Corps of Engineers permit under Section 10 of the Rivers and Harbors Act of 1899 and Section 404 of the Clean Water Act of 1972 to implement Open Marsh Water Management (OMWM) in various towns in Northeastern Massachusetts. This work is to abate mosquito populations, reduce the need for insecticides, enhance the tidal food web, and enhance and restore previously adversely impacted salt marshes. The OMWM involves six types of alterations: pond, reservoir, radial, selective ditch, gutter ditch and sill ditch. Three-foot deep ponds will be utilized where depressions exist. Reservoirs will be three feet deep and will be utilized in areas where no existing depressions exist. Radials will be used to connect three or more ponds and reservoirs and will be eighteen inches deep. Circuit radials will also be eighteen inches deep and will be used to connect a pond or reservoir to another pond or reservoir. Selective ditches will be used to enhance tidal flow to an isolated breeding depression or tidally restricted salt marsh. They will be utilized to divert fresh water from an OMWM closed system. Gutter ditches will be utilized to maintain diversity by diverting surface freshwater or sheet runoff away from an OMWM closed system. Sill ditches will be used to enhance tidal flow to a closed system.

The applicant has applied to implement OMWM within 31 communities in Northeastern Massachusetts if necessary for mosquito control. The applicant will submit data pertaining to proposed sites annually to the Corps of Engineers as part of the OMWM Committee review. The proposed work is described in the attached document entitled "Standard Open Marsh Water Management, OMWM". The potential sites are shown on the attached quadrangle sheet sections, on 23 sheets. A prior Corps of Engineers permit was issued in 1997 for OMWM in Essex County, Massachusetts. The permit number was 199703019.

A detailed description and plans of the activity are attached.

## **WATERWAY AND LOCATION OF THE PROPOSED WORK**

This work is proposed in various salt marshes in Essex County Massachusetts. The proposed locations will be located on the USGS Newburyport East, Newburyport West, Haverhill, Lawrence, Ipswich, Rockport, Gloucester, Salem, Lynn, Boston North, or Reading quadrangle sheets and centered around UTM coordinates 4740996 N and 347855 E Zone 19

## **AUTHORITY**

Permits are required pursuant to:

- Section 10 of the Rivers and Harbors Act of 1899
- Section 404 of the Clean Water Act
- Section 103 of the Marine Protection, Research and Sanctuaries Act).

The decision whether to issue a permit will be based on an evaluation of the probable impact of the proposed activity on the public interest. That decision will reflect the national concern for both protection and utilization of important resources. The benefit which may reasonably accrue from the proposal must be balanced against its reasonably foreseeable detriments. All factors which may be relevant to the proposal will be considered, including the cumulative effects thereof; among those are: conservation, economics, aesthetics, general environmental concerns, wetlands, cultural value, fish and wildlife values, flood hazards, flood plain value, land use, navigation, shoreline erosion and accretion, recreation, water supply and conservation, water quality, energy needs, safety, food production and, in general, the needs and welfare of the people.

The Corps of Engineers is soliciting comments from the public; Federal, state, and local agencies and officials; Indian Tribes; and other interested parties in order to consider and evaluate the impacts of this proposed activity. Any comments received will be considered by the Corps of Engineers to determine whether to issue, modify, condition or deny a permit for this proposal. To make this decision, comments are used to assess impacts on endangered species, historic properties, water quality, general environmental effects, and the other public interest factors listed above. Comments are used in the preparation of an Environmental Assessment and/or an Environmental Impact Statement pursuant to the National Environmental Policy Act. Comments are also used to determine the need for a public hearing and to determine the overall public interest of the proposed activity.

Where the activity involves the discharge of dredged or fill material into waters of the United States or the transportation of dredged material for the purpose of disposing it in ocean waters, the evaluation of the impact of the activity in the public interest will also include application of the guidelines promulgated by the Administrator, U.S Environmental Protection Agency, under authority of Section 404(b) of the Clean Water Act, and/or Section 103 of the Marine Protection Research and Sanctuaries Act of 1972 as amended.

## **ESSENTIAL FISH HABITAT**

The Magnuson-Stevens Fishery Conservation and Management Act, as amended by the Sustainable Fisheries Act of 1996 (Public Law 104-267), requires all federal agencies to consult with the National Marine Fisheries

Service on all actions, or proposed actions, permitted, funded, or undertaken by the agency, that may adversely affect Essential Fish Habitat (EFH).

This project will potentially impact some of the 23,000 acres of Essential Fish Habitat (EFH) for Atlantic salmon (*Salmo salar*), Atlantic cod (*Gadus morhua*), haddock (*Melanogrammus aeglefinus*), pollock (*Pollachius virens*), whiting (*Merluccius bilinearis*), offshore hake (*Merluccius albidus*), red hake (*Urophycis chuss*), white hake (*Urophycis tenuis*), redfish (*Sebastes fasciatus*), witch flounder (*Glyptocephalus cynoglossus*), winter flounder (*Pleuronectes americanus*), yellowtail flounder (*Pleuronectes ferruginea*), windowpane flounder (*Scopthalmus aquosus*), American plaice (*Hippoglossoides platessoides*), ocean pout (*Macrozoarces americanus*), Atlantic halibut (*Hippoglossus hippoglossus*), Atlantic sea scallop (*Placopecten magellanicus*), Atlantic sea herring (*Clupea harengus*), monkfish (*Lophius americanus*), bluefish (*Pomatomus saltatrix*), long finned squid (*Loligo pealei*), short finned squid (*Illex illecebrosus*), Atlantic butterflyfish (*Peprilus triacanthus*), Atlantic mackerel (*Scomber scombrus*), summer flounder (*Paralichthys dentatus*), scup (*Stenotomus chrysops*), black sea bass (*Centropristus striata*), surf clam (*Spisula solidissima*), ocean quahog (*Artica islandica*), spiny dogfish (*Squalus acanthias*), tilefish (*Lopholatilus chamaeleonticeps*). This habitat consists of tidally-influenced, upper estuarine silt/mud river bottom, intertidal silt/mud, and estuarine marsh habitat. Loss of this habitat may adversely affect Atlantic salmon (*Salmo salar*), Atlantic cod (*Gadus morhua*), haddock (*Melanogrammus aeglefinus*), pollock (*Pollachius virens*), whiting (*Merluccius bilinearis*), offshore hake (*Merluccius albidus*), red hake (*Urophycis chuss*), white hake (*Urophycis tenuis*), redfish (*Sebastes fasciatus*), witch flounder (*Glyptocephalus cynoglossus*), winter flounder (*Pleuronectes americanus*), yellowtail flounder (*Pleuronectes ferruginea*), windowpane flounder (*Scopthalmus aquosus*), American plaice (*Hippoglossoides platessoides*), ocean pout (*Macrozoarces americanus*), Atlantic halibut (*Hippoglossus hippoglossus*), Atlantic sea scallop (*Placopecten magellanicus*), Atlantic sea herring (*Clupea harengus*), monkfish (*Lophius americanus*), bluefish (*Pomatomus saltatrix*), long finned squid (*Loligo pealei*), short finned squid (*Illex illecebrosus*), Atlantic butterflyfish (*Peprilus triacanthus*), Atlantic mackerel (*Scomber scombrus*), summer flounder (*Paralichthys dentatus*), scup (*Stenotomus chrysops*), black sea bass (*Centropristus striata*), surf clam (*Spisula solidissima*), ocean quahog (*Artica islandica*), spiny dogfish (*Squalus acanthias*), tilefish (*Lopholatilus chamaeleonticeps*). However, the District Engineer has made a preliminary determination that the site-specific adverse effect will not be substantial. Further consultation with the National Marine Fisheries Service regarding EFH conservation recommendations is being conducted and will be concluded prior to the final decision.

## SECTION 106 COORDINATION

Based on his initial review, the District Engineer has determined that the proposed work may impact properties listed in, or eligible for listing in, the National Register of Historic Places. Additional review and consultation to fulfil requirements under Section 106 of the National Historic Preservation Act of 1966, as amended, will be ongoing as part of the permit review process.

The States of Connecticut, Maine, Massachusetts, New Hampshire and Rhode Island have approved **Coastal Zone Management Programs**. Where applicable the applicant states that any proposed activity will comply with and will be conducted in a manner that is consistent with the approved Coastal Zone Management Program. By this Public Notice, we are requesting the State concurrence or objection to the applicant's consistency statement.

The following authorizations have been applied for, or have been, or will be obtained:

- Permit, License or Assent from State.
- Permit from Local Wetland Agency or Conservation Commission.
- Water Quality Certification in accordance with Section 401 of the Clean Water Act.

In order to properly evaluate the proposal, we are seeking public comment. Anyone wishing to comment is encouraged to do so. **Comments should be submitted in writing by the above date.** If you have any questions, please contact David Keddell at (978) 318-8692, (800) 343-4789 or (800) 362-4367, if calling from within Massachusetts.

Any person may request, in writing, within the comment period specified in this notice, that a public hearing be held to consider the application. Requests for a public hearing shall specifically state the reasons for holding a public hearing. The Corps holds public hearings for the purpose of obtaining public comments when that is the best means for understanding a wide variety of concerns from a diverse segment of the public.

The initial determinations made herein will be reviewed in light of facts submitted in response to this notice. All comments will be considered a matter of public record. Copies of letters of objection will be forwarded to the applicant who will normally be requested to contact objectors directly in an effort to reach an understanding.

For more information on the New England District Corps of Engineers programs, visit our website at <http://www.nae.usace.army.mil>.

**THIS NOTICE IS NOT AN AUTHORIZATION TO DO ANY WORK.**



**Karen K Adams**  
**Chief, Permits and Enforcement Branch**  
**Regulatory Division**

If you would prefer not to continue receiving Public Notices, please contact Ms. Tina Chaisson at (978) 318-8058 or e-mail her at [bettina.m.chaisson@usace.army.mil](mailto:bettina.m.chaisson@usace.army.mil). You may also check here ( ) and return this portion of the Public Notice to: Bettina Chaisson, Regulatory Division, U.S. Army Corps of Engineers, 696 Virginia Road, Concord, MA 01742-2751.

NAME: \_\_\_\_\_  
ADDRESS: \_\_\_\_\_



# Commonwealth of Massachusetts

State Reclamation Board

## NORTHEAST MASSACHUSETTS MOSQUITO CONTROL AND WETLANDS MANAGEMENT DISTRICT

261 Northern Boulevard, Plum Island  
Newburyport, MA 01950

Walter G. Montgomery  
*Director*

Jack A. Card, Jr.  
*Operations Manager*

Emily DW Sullivan  
*Wetlands Project Coordinator*



Telephone:  
(978) 463-6630

Fax:  
(978) 463-6631

### NORTHEAST MASSACHUSETTS MOSQUITO CONTROL AND WETLANDS MANAGEMENT DISTRICT **OPEN MARSH WATER MANAGEMENT PROGRAM** NOVEMBER 2007

#### OMWM PROGRAM GOALS AND OBJECTIVES

The primary objective of OMWM is to abate salt marsh mosquito populations. The Northeast Massachusetts Mosquito Control and Wetlands Management District, herein referred to as the District, has been applying the principals of OMWM on local salt marshes as an integral part of their Integrated Pest Management (IPM) program and in accordance with written Standards since 1982. Benefits of OMWM include but are not limited to the following: mosquito larval control, reduction in application of pesticides to the salt marsh, enhancement of the tidal food web, and in many cases reduction of non-native populations of *Phragmites*.

#### SITE PLAN

The District gathers and records data (MA GIS compatible whenever possible) relevant to site specific OMWM projects such as but not limited to the following: (see appendix for additional data available and detailed descriptions).

- Site Maps
- Site Design
- Proposed Alterations
- Equipment List
- Staging Area
- Access and Egress Routes
- Site Preparation Requirements
- Erosion and Sedimentation Controls
- Temporary Designated Stockpile Locations
- Spoil Disposal Areas

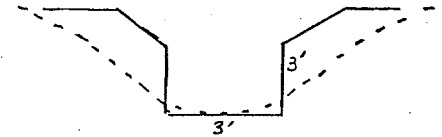


ALTERATION DIMENSIONS AND PROFILE

Pond

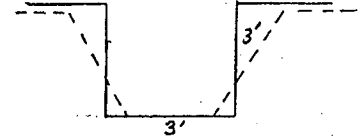
$L \times 3'W \times 3'D = L \times 9' = \text{cu ft.}$

\*(L=diameter)



Reservoir

$L \times 3'W \times 3'D = L \times 9' = \text{cu ft.}$



Circuit Radial/Radial

$L \times W 1.5' \times D 1.5' = L \times 2.25' = \text{cu ft.}$



Selective Ditch

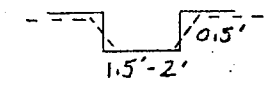
Ditcher  $L \times W 1.5' \times D 1.5' = L \times 2.25' = \text{cu ft.}$

Excavator  $L \times W 2' \times \text{Depth} = \text{cu ft.}$



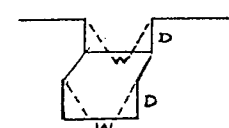
Gutter Ditch

$L \times W 2' \times D 0.5' = \text{cu ft.}$



Sill Ditch

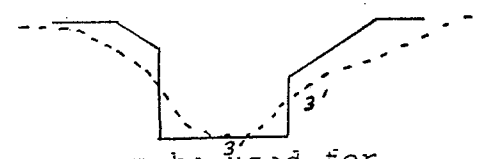
$L \times W \times D + L \times W \times D = \text{cu ft.}$



• Overflow Pond

$L \times W 3' \times D 3' = L \times 9' = \text{cu ft.}$

(L=diameter)



\* When measuring pond an average diameter can be used for the length (L) depending on the pond configuration.

--- Indicates alternative design.









ZONE 4



4.8 KM. TO MASS. 133  
BOSTON 50 KM.

342

343 55'

344

KENT CORNER 5.4 KM.  
BOSTON 50 KM.

345



344 KENT CORNER 6.4 KM. BOSTON 60 KM. 345

346 52' 30" 347

348 ROWLEY 4.8 KM. IPSWICH 11 KM.

**SCALE 1:25 000**  
 1 CENTIMETER ON THE MAP REPRESENTS 250 METERS ON THE GROUND  
 CONTOUR INTERVAL 3 METERS

500 0 1000 2000

ZONE 6





- ZONE 7

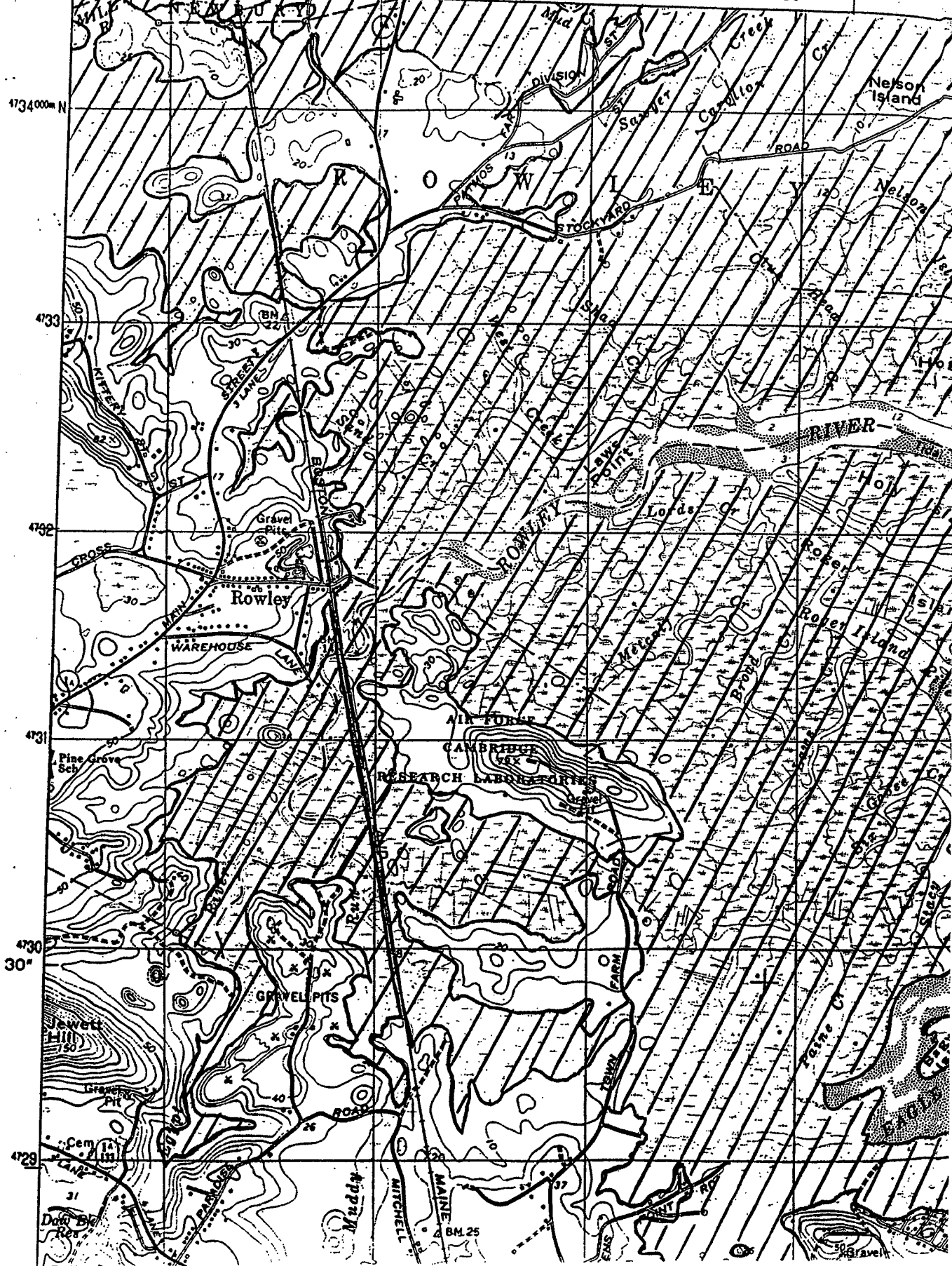
DEPARTMENT OF MASSACHUSETTS  
OFFICE OF PUBLIC WORKS  
14 SW  
PORT WEST 342

GEORGETOWN QUADRANGLE  
MASSACHUSETTS-ESSEX CO.  
7.5 MINUTE SERIES (TOPOGRAPHIC)  
PORTSMOUTH N.H. 25 MI  
NEWBURYPORT 4 6 MI



UNITED STATES  
DEPARTMENT OF THE INTERIOR  
GEOLOGICAL SURVEY

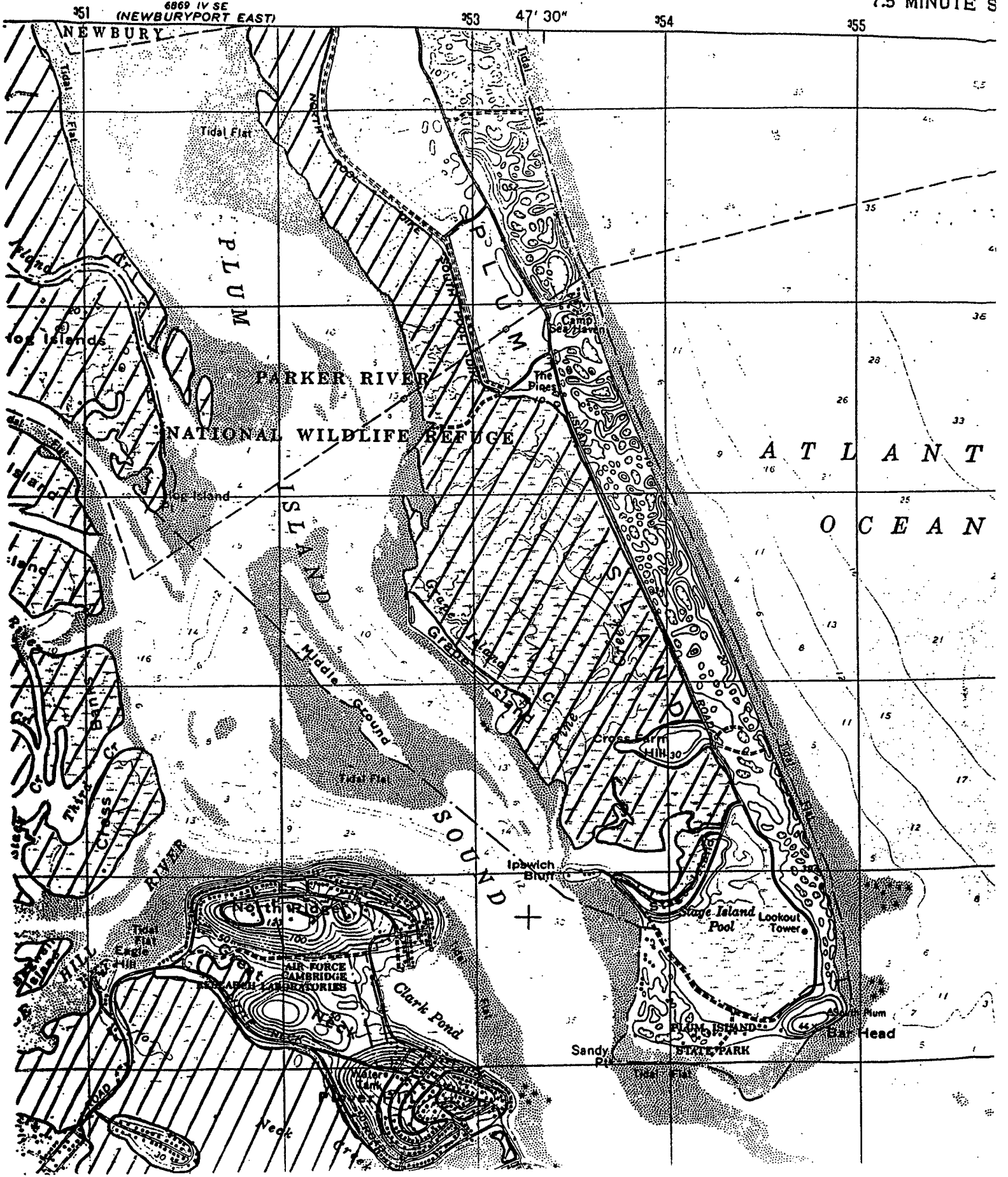
70° 52' 30" 347000m E 348 NEWBURYPORT (U.S. 115 MI.) 50'



- ZONE 9

COMMONWEALTH OF MASSACHUSETTS  
DEPARTMENT OF PUBLIC WORKS

IPSWICH  
MASSACHUSETTS  
7.5 MINUTE S



351 6869 IV SE  
(NEWBURYPORT EAST)

353 47' 30"

354

355

NEWBURY

PLUM

PARKER RIVER

NATIONAL WILDLIFE REFUGE

ISLAND

Middle Ground

PLUM ISLAND SOUND

ATLANTIC OCEAN

AIR FORCE CAMBRIDGE RESERVOIRS  
Clark Pond

Stage Island Lookout Tower

PLUM ISLAND STATE PARK

Bar Head

Ipswich Bluff

Sandy Pt

Neck

THREE BAYS  
CROSS ISLAND

Log Islands

Log Island

Tidal Flat

Tidal Flat

Camp Sea Bluffs

The Pines

Cross Island

GREEN ISLAND

NEEDLE POINT

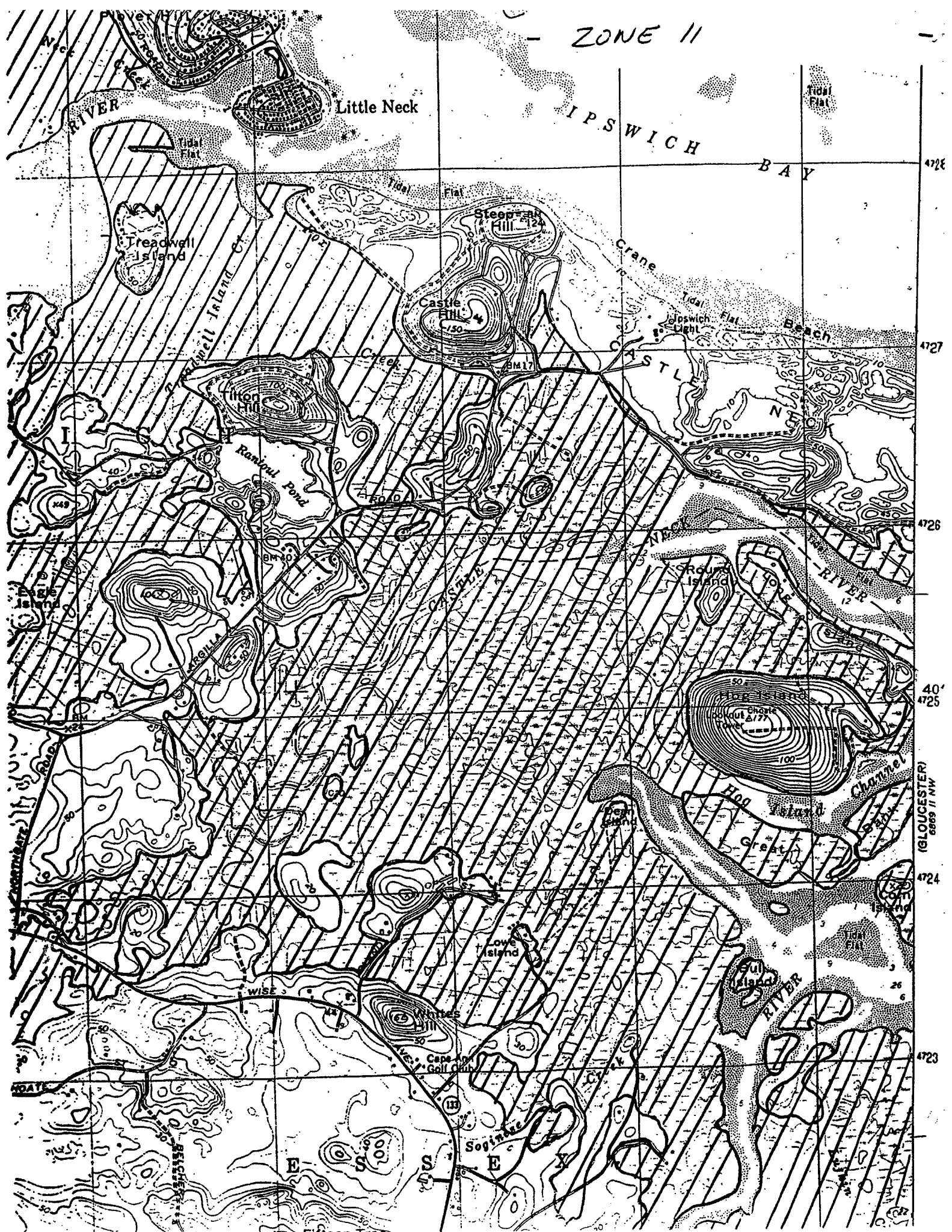
PLUM ISLAND STATE PARK



ZONE 10



- ZONE 11



GEOLOGICAL SURVEY

ZONE 12

70° 45' 45" 357000m E 358 359

28000m N

427

I P S W I C H

426

40' 425

6888 III NE (IPSWICH)

424

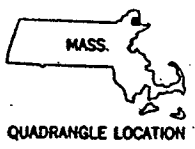
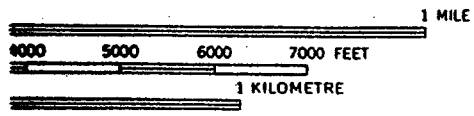
423

422





0  
 BEVERLY (CITY HALL) 8 MI. 47' 30" 354 42° 37' 70° 45'



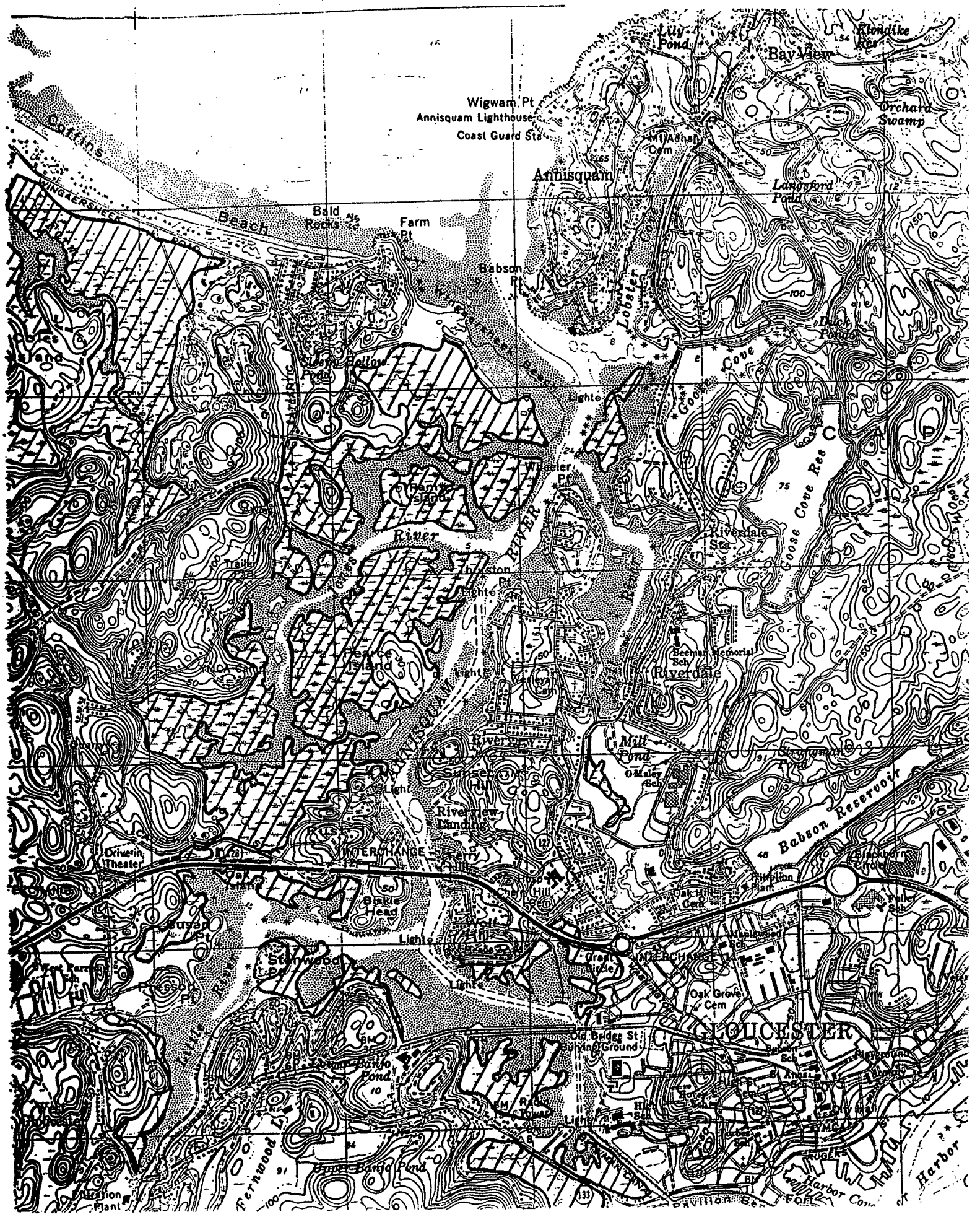
ROAD CLASSIFICATION  
 Heavy-duty ——— Light-duty ———  
 Medium-duty ——— Unimproved dirt - - - - -  
 ○ State Route

P ACCURACY STANDARDS  
 RESTON, VIRGINIA 22092  
 MBOLS IS AVAILABLE ON REQUEST

IPSWICH, MASS.  
 N4237.5—W7045/7.5

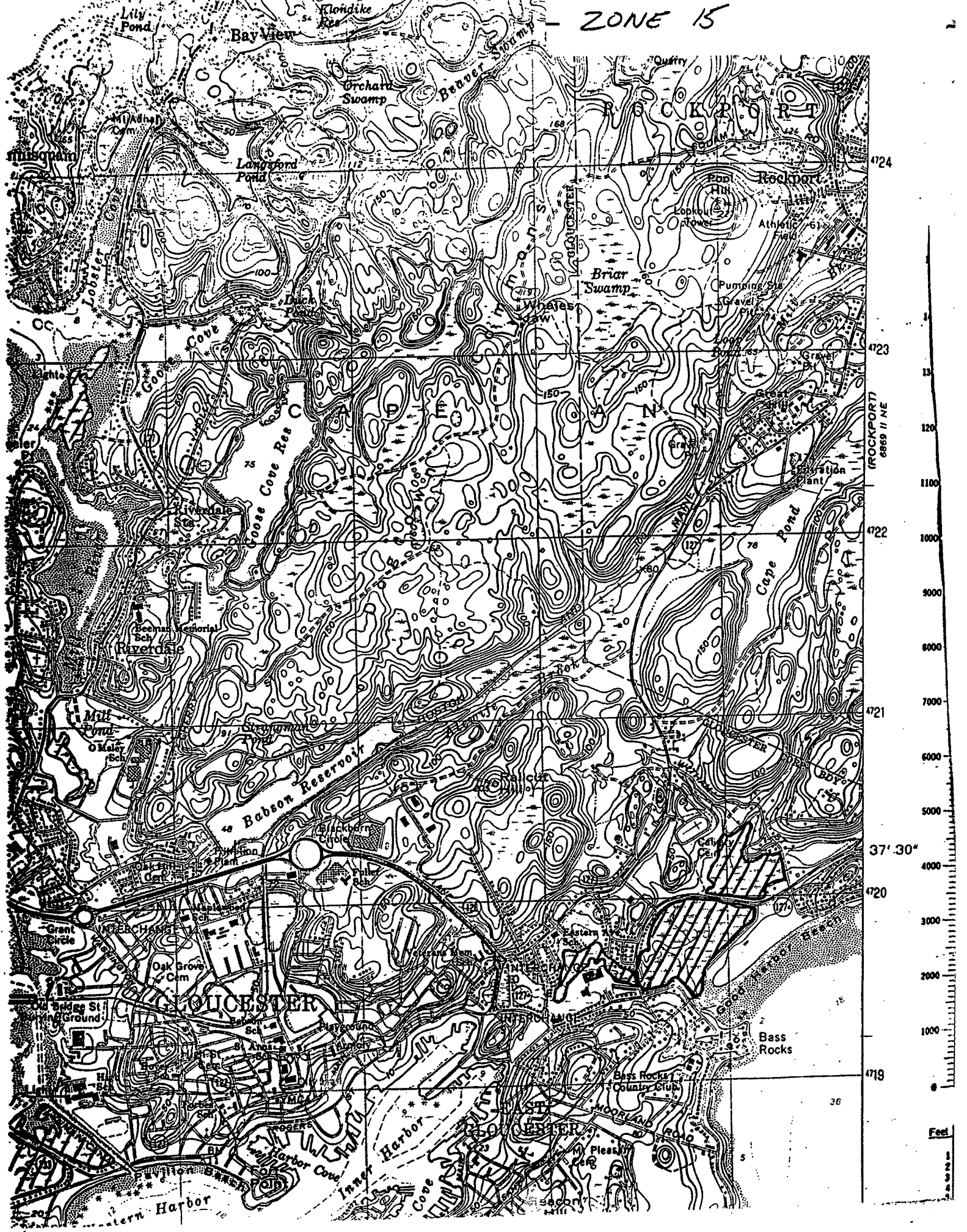
1966

AMS 6869 III NE—SERIES V814

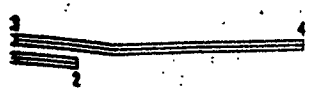
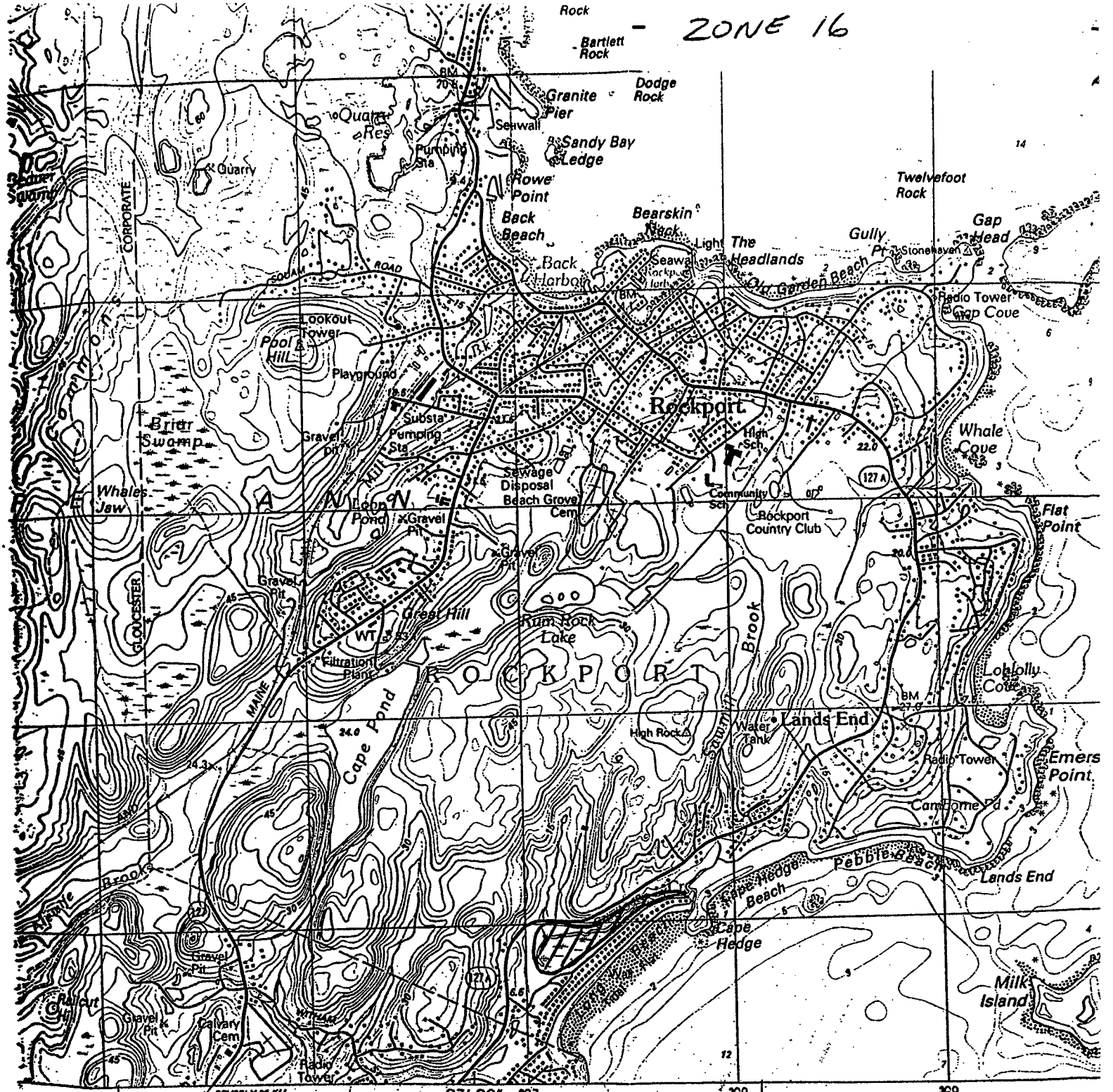




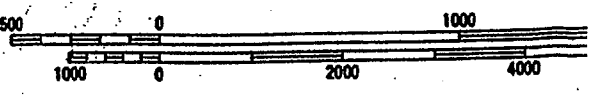
ZONE 15



- ZONE 16



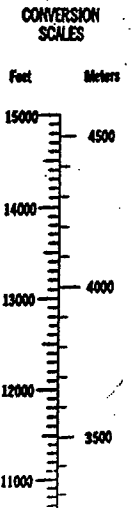
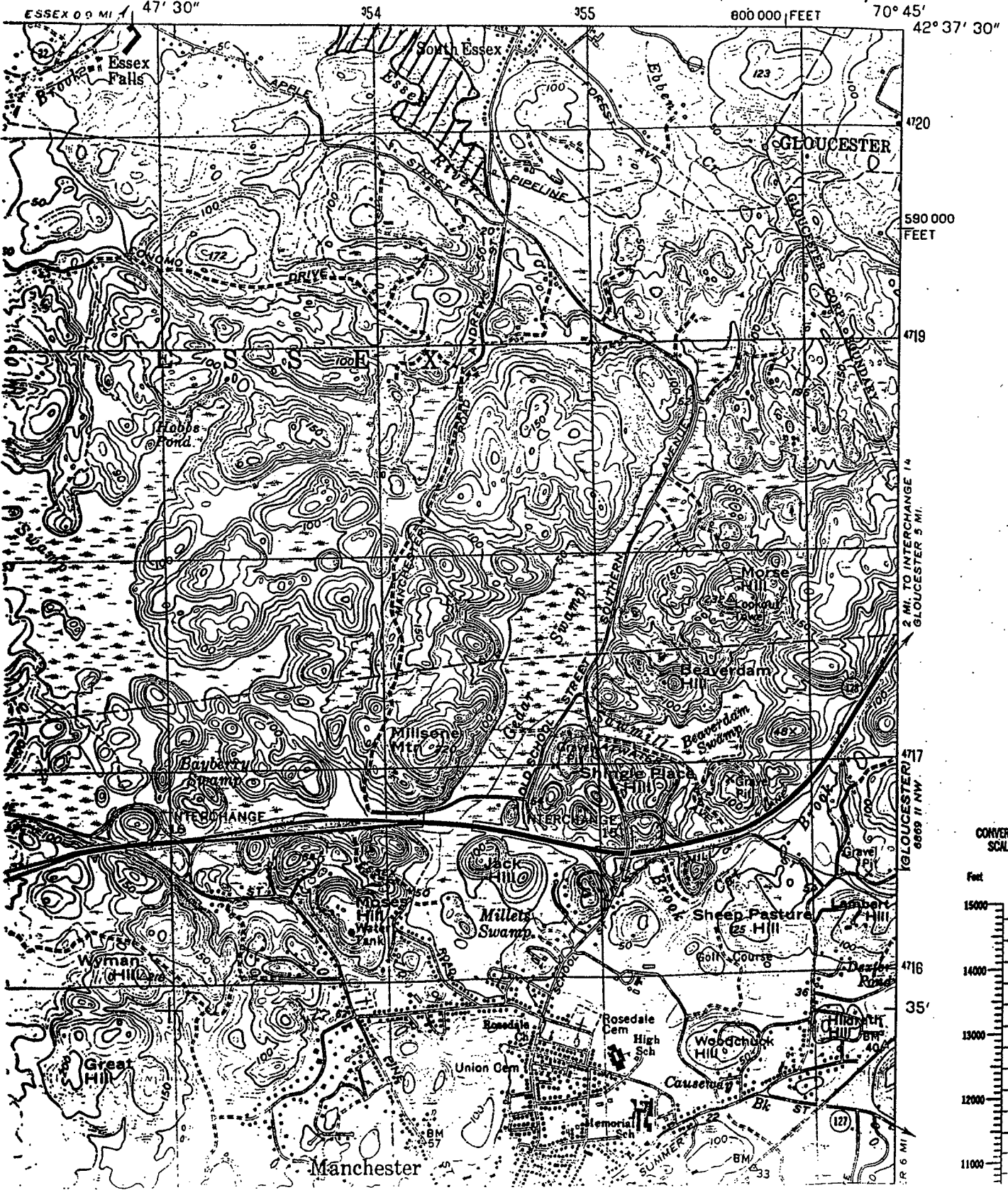
**SCALE 1:25 000**  
 1 CENTIMETER ON THE MAP REPRESENTS 250 METERS ON THE GROUND  
 CONTOUR INTERVAL 3 METERS



TS

MARBLEHEAD NORTH QUADRANGLE  
MASSACHUSETTS-ESSEX CO.  
7.5 MINUTE SERIES (TOPOGRAPHIC)

6869 II NW  
(GLOUCESTER)

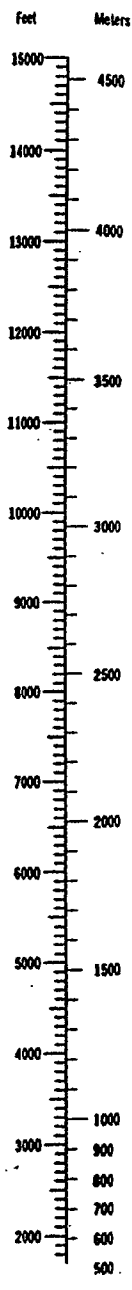


2 MI. TO INTERCHANGE 14  
GLOUCESTER 5 MI.  
GLOUCESTER 14  
6869 II NW  
GLOUCESTER 17  
R 6 MI

# ZONE 18



### CONVERSION SCALES





ZONE 19



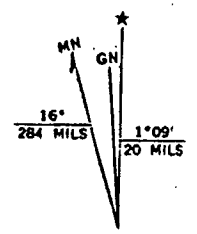
Mapped, edited, and published by the Geological Survey

Control by USGS, NOS/NOAA, and Massachusetts Geodetic Survey

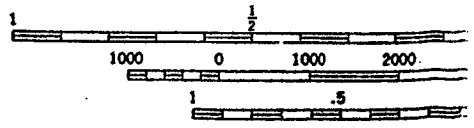
Planimetry by photogrammetric methods from aerial photographs taken 1939. Topography by planetable surveys 1942. Revised from aerial photographs taken 1972. Field checked 1973

Selected hydrographic data compiled from NOS 243 (1973). This information is not intended for navigational purposes

Polyconic projection. 1927 North American datum  
1000-foot grid based on Massachusetts coordinate system, mainland zone  
1000-metre Universal Transverse Mercator grid, zone 19



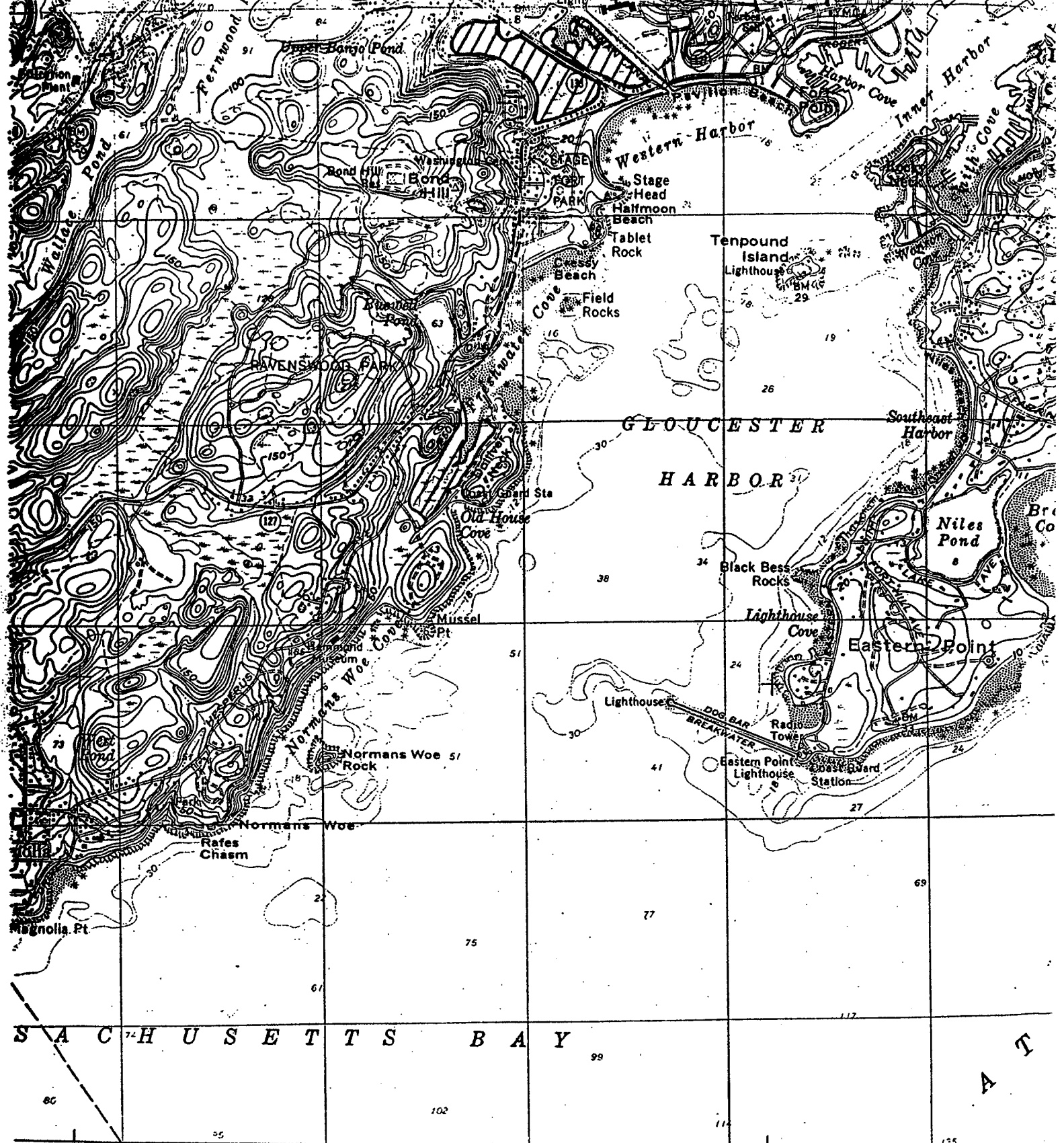
UTM GRID AND 1973 MAGNETIC NORTH DECLINATION AT CENTER OF SHEET



SCALE

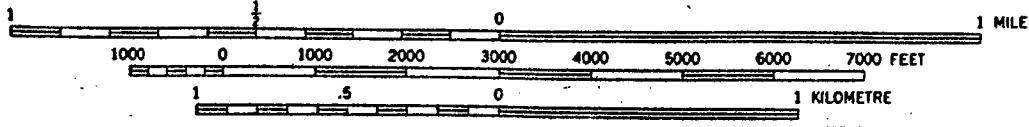
CONTOUR IN NATIONAL GEODETIC DEPTH CURVES AND SOUNDINGS SHORELINE SHOWN REPRESENTS THE MEAN RANGE OF TIDE

THIS MAP COMPLIES WITH NAT FOR SALE BY U.S. GEOLOGICAL



42° 30' 360 361 362 363 40' 364

SCALE 1:25 000



CONTOUR INTERVAL 10 FEET  
 NATIONAL GEODETIC VERTICAL DATUM OF 1929  
 DEPTH CURVES AND SOUNDINGS IN FEET—DATUM IS MEAN LOW WATER  
 SHORELINE SHOWN REPRESENTS THE APPROXIMATE LINE OF MEAN HIGH WATER  
 THE MEAN RANGE OF TIDE IS APPROXIMATELY 8.7 FEET

*ZONE 20*

GEODETIC NORTH

Pr  
ha  
Se  
ha



- ZONE 21

- ZONE 22

MASSACHUSETTS  
C WORKS

LYNN QUADRANGLE  
MASSACHUSETTS  
7.5 MINUTE SERIES (TOPOGRAPHIC)



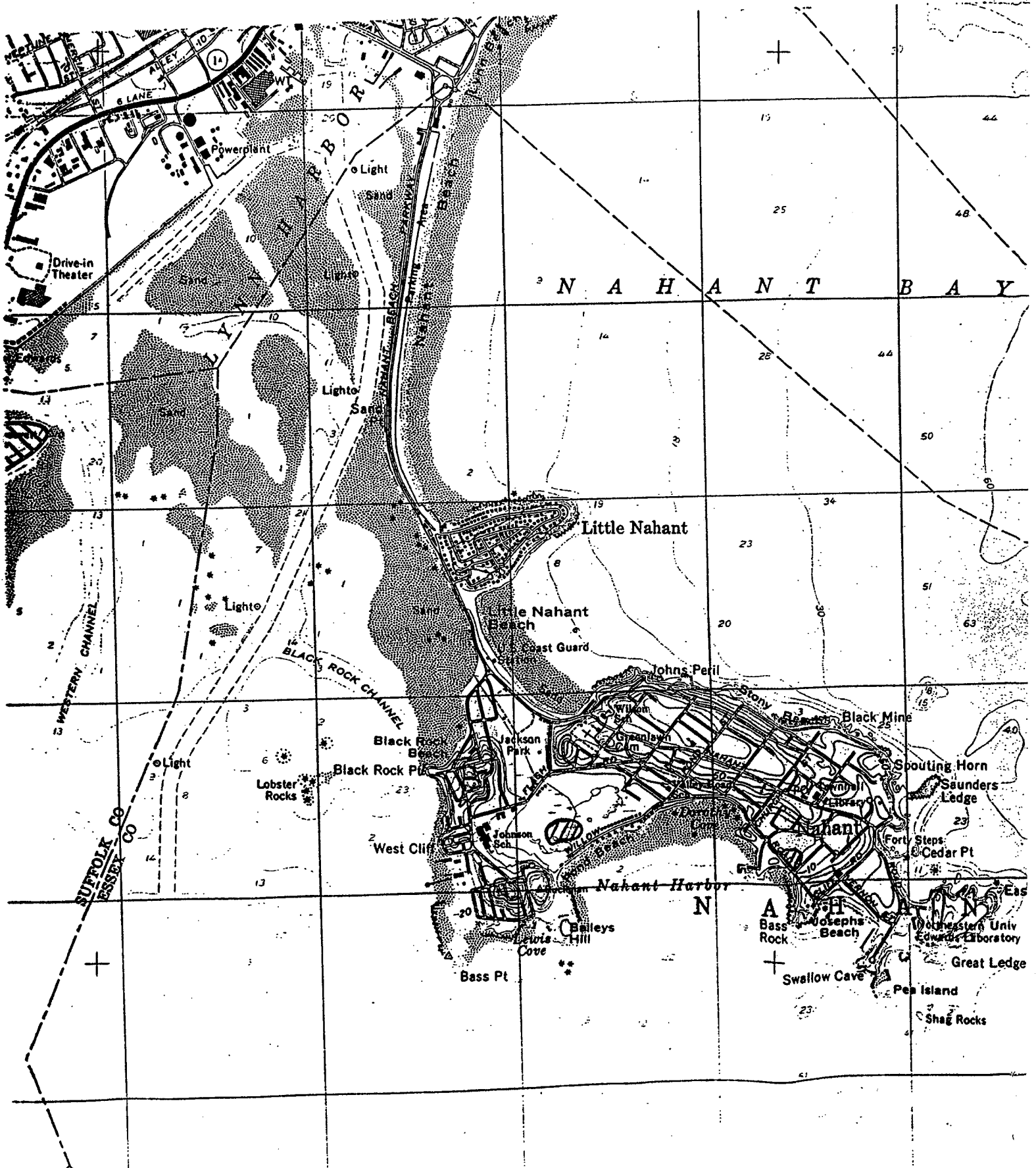


UNITED STATES  
DEPARTMENT OF THE INTERIOR  
GEOLOGICAL SURVEY

COMMON  
DEF

6869 (11 SW  
(SALEM)



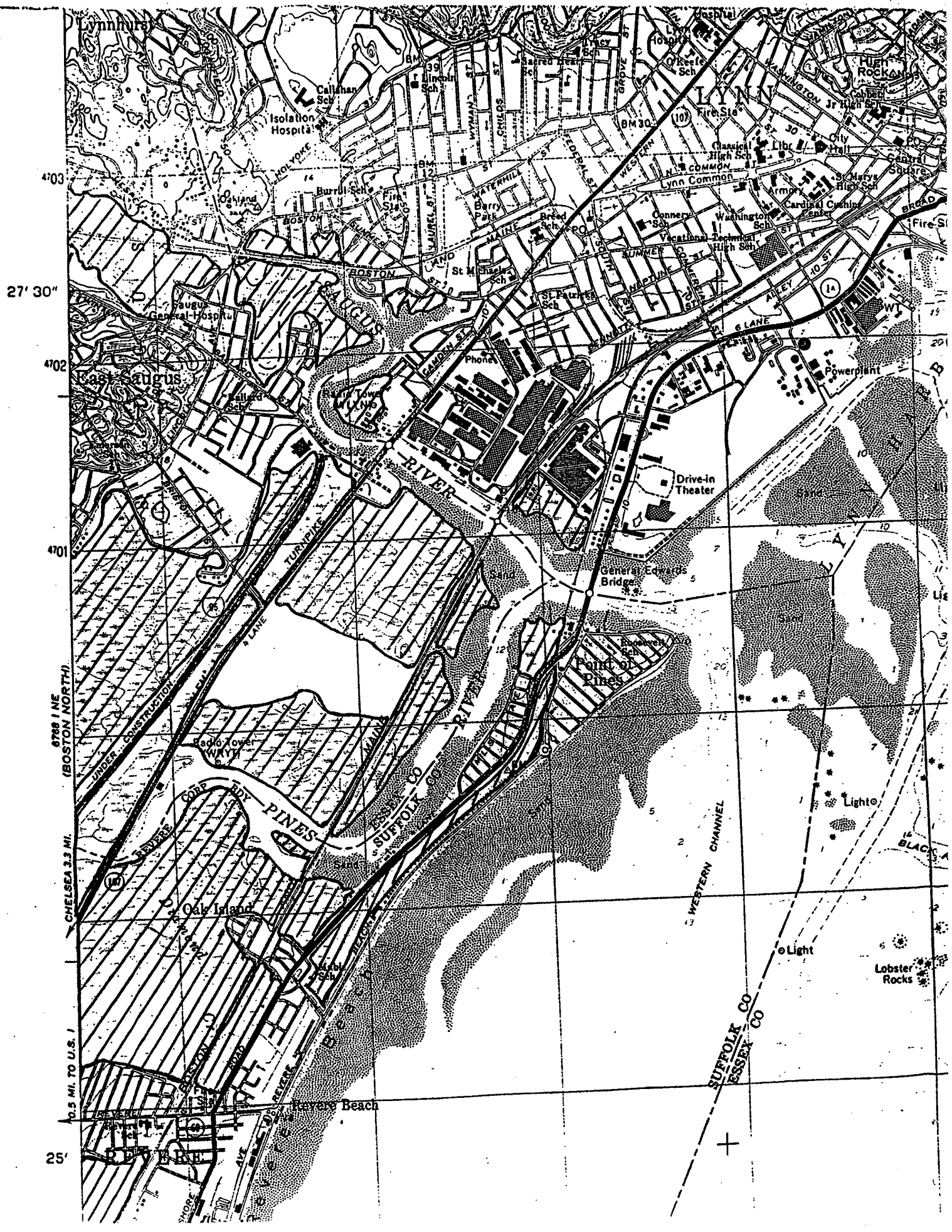


ZONE 25



4704  
4703  
27'30"  
4702  
4701  
4699  
107  
SALEM 9 MI.  
ANN 11 9899  
(NANT)

- ZONE 26

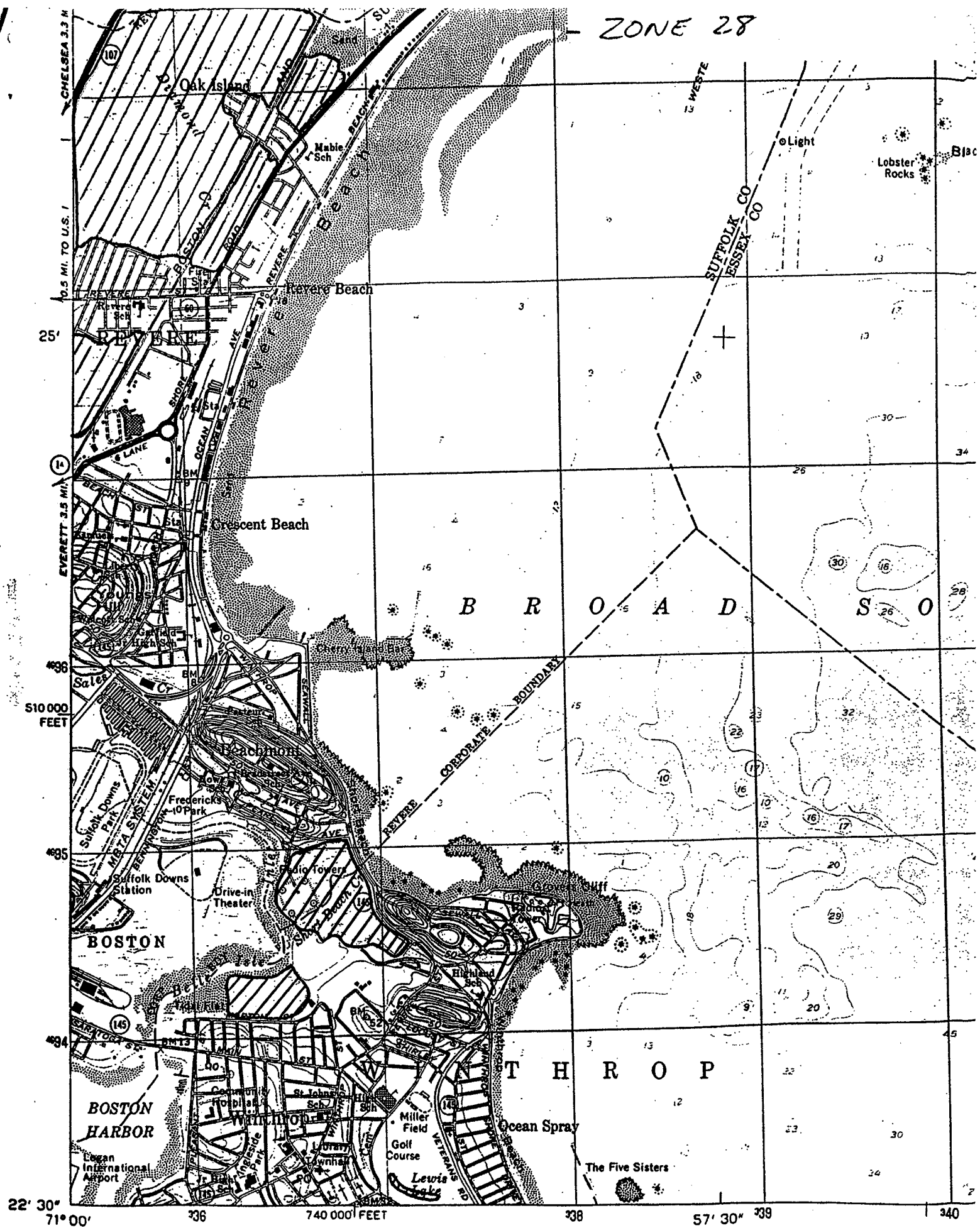






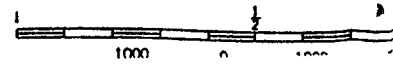
25 000  
 4000 5000 6000 7000 FEET  
 1 MILE  
 0 1 2 KILOMETER  
 BOSTON (CITY HALL) 1.9 MI.  
 333  
 334  
 335 600m E 71° E  
 INTERIOR—GEOLOGICAL SURVEY, RESTON, VIRGINIA—1978  
**ROAD CLASSIFICATION**  
 Primary highway, hard surface  
 Light-duty road, hard or improved surface  
 - ZONE 27

ZONE 28



22° 30' 71° 00' 36 740 000 FEET 38 57' 30" 39 340

Mapped, edited, and published by the Geological Survey  
 Control by USGS, USC&GS, and Massachusetts Geodetic Survey  
 Planimetry by photogrammetry



OUTM SE

UNITED STATES  
DEPARTMENT OF THE INTERIOR  
GEOLOGICAL SURVEY

COMMONWEALTH  
DEPARTMENT

