



China's Strategic Force Modernization



Dr. Phillip Saunders
Senior Research Fellow
Institute for National Strategic Studies
National Defense University



Overview

- **China's Current Nuclear Triad**
- **Delivery System Modernization**
- **Training**
- **Future Directions**
- **Constraints on Modernization**

Based on Phillip C. Saunders and Jing-dong Yuan, “China’s Strategic Force Modernization,” written for *China’s Nuclear Future*. Views are those of the authors and do not reflect the official policy or positions of National Defense University or the US government.



China's Current Nuclear Triad*

- **Land-based missiles**
 - DF-3A (40), DF-4 (12), DF-5A (18-26), DF-21A (48)
- **Sea-based missiles**
 - 1 Type 092 (Xia) submarine with 12 JL-1 missiles
- **Bombers**
 - Hong-6 (B-6 BADGER) (about 100)
 - Qian-5 (A-5 FANTAN) (about 30)
- **About 280 strategic warheads**

*From Robert Norris and Hans M. Kristensen, “NRDC Nuclear Notebook: Chinese Nuclear Forces, 2003,” *Bulletin of the Atomic Scientists*, Nov/Dec 2003.

Current Land-Based Missiles

- **DF-3A**
 - 2900 km range
 - Deployed 1971
- **DF-4**
 - 5500 km range
 - Deployed 1980
- **DF-5A**
 - 13,000 km range
 - Deployed 1981
- **DF-21A**
 - 1800 km range
 - Deployed 1985-86





Current Sea-Based Missiles

- **Type 092 (Xia) nuclear submarine**
 - Commissioned in 1981
 - Operational in 1988
 - Refitted in 2000
- **12 Julang (JL)-1 missiles**
 - Range greater than 1000 km
- **Xia submarine seldom deploys**





Current PLA Bombers

- **Hong-6 (B-6 BADGER)**
 - 3100 km range
 - Carries 1-3 nuclear bombs
- **Qiang-5 (A-5 FANTAN)**
 - 400 km range
 - Carries 1 nuclear bomb
- Both derived from 1950s Soviet designs
- Unclear if bombers still have a nuclear mission





Weaknesses of Chinese Deterrent

- **Silo/cave-based missiles vulnerable to attack**
- **Liquid-fuel missiles have low readiness**
- **Limited early-warning capabilities**
- **Operational limitations on Xia SSBN and missiles**
- **Bombers have limited range, penetration capability**
- **BOTTOM LINE:**
 - Chinese deterrent is vulnerable
 - Deterrence rests on adversary's uncertainty about numbers, precise locations



Land-based Missile Modernization

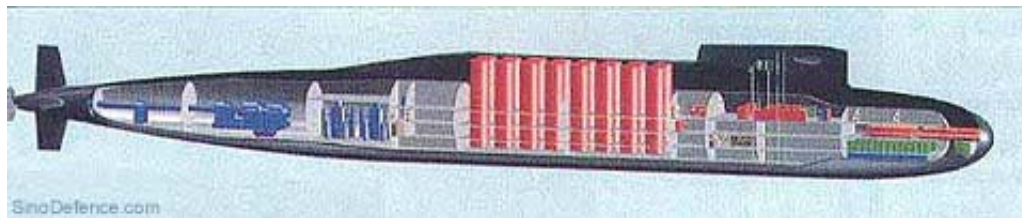
- **DF-31 ICBM**
 - **8000 km range**
 - **Flight tested**
 - **Initial deployment “later this decade”**
- **DF-31A ICBM**
 - **12000 km range**
 - **Replaces cancelled DF-41**
 - **Deployment by end of decade?**





Sea-based Missile Modernization

- **Type 094 SSBN**
 - First unit under construction
 - Deployment “by end of the decade”
 - Carries 16 JL-2 missiles
- **Julang-2 (JL-2) SLBM**
 - 8000 km range
 - Naval version of DF-31





Second Artillery Training

- **Efforts to improve realism**
 - Night and all-weather training
- **Emphasis on mobility and survivability**
 - Camouflage and concealment training
 - Logistics, communications, and meteorological support
- **Increased use of computer simulations**
- **Improvements, but from a fairly low baseline**



Future Directions: Survivability

- **Threat is both nuclear AND conventional**
- **Greater mobility for land-based missiles**
- **Decreased launch-preparation time**
- **Improved command and control**
- **Protection/concealment of silos**
- **Greater reliance on sea-based ICBMs**
- **Implies a modest expansion of ICBMs/SLBMs**
 - 50-60 warheads?



Future Directions: Defeating Missile Defenses

- **US missile defense deployments will affect Chinese modernization**
 - China worries about US intentions and US BMD capabilities
 - China likely to assume US BMD will be highly effective
- **Technical efforts to penetrate missile defenses**
 - Decoys, chaff, stealth, maneuvering warheads
 - Potential for Russian assistance?
 - ASAT weapons?
- **Expansion of Chinese nuclear forces**
 - 100-200 warheads???



Future Directions: Enhancing War-fighting Capabilities

- **“Limited deterrence” debate about nuclear war-fighting**
 - Implies significant expansion and restructuring of nuclear forces
 - Requires more missiles, better C4I, early warning, missile defenses
- **More modest shifts that improve PLA options in a nuclear crisis**
 - More flexible command and control
 - DF-21As with BMD counter-measures
 - Improved intelligence and early-warning capabilities



Constraints on Chinese Modernization

- **Hard constraints**
 - Fissile material stocks (enough for 500-2000 warheads)
 - Ability to produce mobile ICBMs with multiple warheads?
 - Ability to deploy effective BMD counter-measures?
- **Soft constraints**
 - Competing demands for resources
 - Impact on China's international image
- **Significant expansion of China's arsenal possible**



Conclusion

- **China likely to build credible deterrent by 2010-2015**
 - DF-5A ICBMs
 - DF-31, DF-31A mobile ICBMs
 - Type 094 SSBNs with JL-2 SLBMs
- **Ultimate size of Chinese nuclear arsenal driven by:**
 - Political relations with United States
 - Effectiveness of US missile defenses
 - Effectiveness of BMD counter-measures