# Inside Issue 44, 1<sup>st</sup> Quarter 2007

Editor Col David H. Gurney, USMC (Ret.) gurneyd@ndu.edu Executive Editor Jeffrey D. Smotherman, Ph.D. Supervisory Editor George C. Maerz Production Supervisor Martin J. Peters, Jr. Senior Copy Editor Calvin B. Kelley Book Review Editor Lisa M. Yambrick

Associate Editors Jennifer C. Veilleux

Chaim E. Mandelbaum

Intern Carolyne J. Wood Staff Photographer SSgt D. Myles Cullen, USAF

Design Rebecca J. White and Maureen Nugent

U.S. Government Printing Office

Printed in St. Louis, Missouri



NDU Press is the National Defense University's cross-component, professional, military, and academic publishing house. It publishes books, policy briefs, occasional papers, monographs, and special reports on national security strategy, defense policy, national military strategy, regional security affairs, and global strategic problems. NDU Press is part of the Institute for National Strategic Studies, a policy research and strategic gaming organization.

This is the authoritative, official U.S. Department of Defense edition of *JFQ*. Any copyrighted portions of this journal may not be reproduced or extracted without permission of the copyright proprietors. *Joint Force Quarterly* should be acknowledged whenever material is quoted from or based on its content.

#### COMMUNICATIONS

Please visit NDU Press and *Joint Force Quarterly* online at **ndupress.ndu.edu** for more on upcoming issues, an electronic archive of *JFQ* articles, and access to many other useful NDU Press publications. Constructive comments and contributions are important to us. Please direct editorial communications to the link on the NDU Press Web site or write to:

Editor, *Joint Force Quarterly* National Defense University Press 300 Fifth Avenue Fort Lesley J. McNair Washington, DC 20319-5066

Telephone: (202) 685-4220/DSN 325 FAX: (202) 685-4219/DSN 325 Email: JFQ1@ndu.edu JFQ online: ndupress.ndu.edu

1<sup>st</sup> Quarter, January 2007



# **JFQ Forum**

- **6** Executive Summary
- 8 An Interview with Thomas W. O'Connell, Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict
- **13** Defining the War on Terror by Philip G. Wasielewski
- **19** A Supreme Commander for the War on Terror by Kevin D. Stringer
- 24 Winning in the Pacific: The Special Operations Forces Indirect Approach by David P. Fridovich and Fred T. Krawchuk
- **28** A Small Wars Service by D. Robert Worley
- **34** Aerial Interdiction of WMD Shipments by J. Wesley Moore

# **Special Feature**

- 39 An Interview with General Lance L. Smith, USAF, Commander, U.S. Joint Forces Command
- **44** The Success of Global Force Management and Joint Force Providing by Michael Ferriter and Jay Burdon
- 47 Joint Experimentation: Shaping Doctrine and Capabilities *by James A. Winnefeld, Jr.*
- **50** Joint Capability Development by Bryon Greenwald
- **54** The USEUCOM Strategic Effectiveness Process by William E. Ward
- **59** The U.S.-Japan Alliance: Sustaining the Transformation by Bruce A. Wright and Mark O. Hague
- **65** Becoming an Officer of Consequence by Ronald E. Ratcliff
- 1 An Effects-Based Approach: Refining How We Think about Joint Operations by the Joint Warfighting Center (available only at www.ndupress.ndu.edu)
- **7 Providing Global Joint Force Training** *by Ignatius Liberto* (available only at www.ndupress.ndu.edu)
- **Geospatial Intelligence: The New Discipline** by Richard E. Barrowman (available only at www.ndupress.ndu.edu)
- U.S. Humanitarian Assistance and Disaster Relief: Keys to Success in Pakistan by Kenneth J. Braithwaite (available only at www.ndupress.ndu.edu)

ISSN 1559-6702

A PROFESSIONAL MILITARY AND SECURITY JOURNAL The opinions, conclusions, and recommendations expressed or implied within are those of the contributors and do not necessarily reflect the views of the Department of Defense or any other agency of the Federal Government.



# **Commentary**

- 69 Military Professionalism: A Normative Code for the Long War by James H. Baker
- 74 The Future of Chemical, Biological, Radiological, and Nuclear Defense by Albert J. Mauroni
- 79 Confronting an Army Whose Men Love Death: Osama, Iraq, and U.S. Foreign Policy by Jerry M. Long

# **Features**

- 85 Forging Provincial Reconstruction Teams by Russel L. Honoré and David V. Boslego
- **90** The Military Health System(s): Separate But Equal by David A. Lane
- **95** Picked Last: Women and Terrorism by Alisa Stack-O'Connor
- **101** Whither Capabilities-based Planning? by Michael Fitzsimmons

## **Interagency Dialogue**

**106** Repairing the Interagency Process by Nora Bensahel and Anne M. Moisan

#### Recall

**109** What the Past Teaches about the Future by Max Boot

# **Book Reviews**

- **117** Off the Shelf by Lisa M. Yambrick
- **118** Warlords Rising: Confronting Violent Non-state Actors Reviewed by John D. Becker
- **119** Germany and the Axis Powers: From Coalition to Collapse *Reviewed by Stephen A. Bourque*
- 120 Counterinsurgency and the Global War on Terror: Military Culture and Irregular War Reviewed by James S. Corum

#### **ABOUT THE COVERS**



The front cover depicts Air Force Pararescueman securing landing zone in Iraq (U.S. Air Force/Aaron D. Allmon II); [Background] Arab boy participating in rally for jihad with adults; militant supporting jihad rally. The table of contents shows Marines taking cover after being fired on in Haditha (1<sup>st</sup> Marine Division Combat Camera/ Brian M. Henner); F-15E flying over Afghanistan supporting Operation *Mountain Lion* (U.S. Air Force/Lance Cheung); member of Guam Army National Guard training with Kenyan soldier, Exercise Natural Fire 2006 in East Africa (Fleet Combat Camera Atlantic/Roger S. Duncan); and Sailors training for maritime homeland security under tactical control of Coast Guard (U.S. Navy/Mandy McLaurin). The back cover shows Sailors unloading medical supplies from Army helicopter in Honduras, New Horizons 2006 (1<sup>st</sup> Combat Camera Squadron/Veronica Fullwood); Latvian soldier briefing Polish and U.S. Army Soldiers on convoy security in Iraq (U.S. Air Force (Jawn M. Price); Air Force crew members explaining features of C-130 to Russian officer at Ramstein Air Base (435<sup>th</sup> Communication Squadron/ Chris Willis); and Marines training Nigerian soldiers in support of Trans-Sahara Counterterrorism Initia-tive (1<sup>st</sup> Combat Camera Squadron/Sean M. Worrell).

# JFQ

#### PUBLISHER Gen Peter Pace, USMC

EDITOR-IN-CHIEF Stephen J. Flanagan, Ph.D. Director, Institute for National Strategic Studies

#### ADVISORY COMMITTEE

LtGen Frances C. Wilson, USMC National Defense University BG David A. Armstrong, USA (Ret.) Office of the Chairman MG Byron S. Bagby, USA Joint Forces Staff College Col Jeremiah D. Canty, USMC Marine Corps War College A. Denis Clift Joint Military Intelligence College ADM Edmund P. Giambastiani, USN The Joint Staff Col Thomas Greenwood, USMC Marine Corps Command and Staff College MG David H. Huntoon, USA U.S. Army War College Brig Gen Jay H. Lindell, USAF Air Command and Staff College Col Jerome M. Lynes, USMC The Joint Staff RADM Gerard M. Mauer, Jr., USN Industrial College of the Armed Forces RADM Richard J. Mauldin, USN The Joint Staff Maj Gen (S) Stephen J. Miller, USAF Air War College BG Mark E. O'Neill, USA U.S. Army Command and General Staff College Maj Gen Teresa N. Peterson, USAF National War College LTG Walter L. Sharp, USA The Joint Staff RADM Jacob L. Shuford, USN Naval War College Col David Smarsh, USAF Naval Postgraduate School

#### EDITORIAL BOARD

Stephen I. Flanagan National Defense University Richard K. Betts Columbia University Stephen D. Chiabotti School of Advanced Air and Space Studies Eliot A. Cohen The Johns Hopkins University Aaron L. Friedberg Princeton University Alan L. Gropman Industrial College of the Armed Forces Col David H. Gurney, USMC (Ret.) National Defense University Douglas N. Hime Naval War College Mark H. Jacobsen Marine Corps Command and Staff College Daniel T. Kuehl Information Resources Management College Col Anne E. McGee, USAF Industrial College of the Armed Forces Thomas L. McNaugher The RAND Corporation Kathleen Mahoney-Norris Air Command and Staff College William H.J. Manthorpe, Jr. Joint Military Intelligence College LTG William E. Odom, USA (Ret.) Hudson Institute Col Mark Pizzo, USMC (Ret.) National War College Col Thomas C. Skillman, USAF Air War College COL Robert E. Smith, USA U.S. Army War College LtGen Bernard E. Trainor, USMC (Ret.) Harvard University

#### CONTRIBUTIONS

Joint Force Quarterly welcomes submission of scholarly, independent research from members of the Armed Forces, security policymakers and shapers, defense analysts, academic specialists, and civilians from the United States and abroad. Submit articles for consideration to the address below or by email to JFQ1@ndu.edu "Attention A&R Editor" in the subject line. For further information see the guidelines on the NDU Press Web site at ndupress.ndu.edu.

Joint Force Quarterly is published by the National Defense University Press for the Chairman of the Joint Chiefs of Staff. JFQ is the Chairman's flagship joint military and security studies journal designed to inform members of the U.S. Armed Forces, allies, and other partners on joint and integrated operations; national security policy and strategy; efforts to combat terrorism; homeland security; and developments in training and joint professional military education to transform America's military and security apparatus to meet tomorrow's challenges better while protecting freedom today.

ndupress.ndu.edu