# Workshop Proceedings NEHRP Workshop on Meeting the Challenges of Existing Buildings Volume 1





**Applied Technology Council** 

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## ATC-71

## **Workshop Proceedings**

## NEHRP Workshop on Meeting the Challenges of Existing Buildings - Volume 1

Prepared by

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## **Preface**

In September 2004 the Applied Technology Council (ATC) was awarded a "Seismic and Multi-Hazard Technical Guidance Development and Support" contract (HSFEHQ-04-D-0641) by the Federal Emergency Management Agency (FEMA) to conduct a variety of tasks, including one entitled "Update Seismic Rehabilitation Guidance, Program Definition and Guidance Development," designated the ATC-71 Project. The purpose of this project is to develop and produce a comprehensive seismic rehabilitation guidance package for FEMA, including necessary implementation strategies, for the creation, update, and maintenance of seismic evaluation and rehabilitation documents for existing buildings.

In conjunction with this project, a National Earthquake Hazards Reduction Program (NEHRP) Workshop on Meeting the Challenges of Existing Buildings was conducted in San Francisco on September 19-20, 2007. Planning for the workshop incorporated the work of two other synergistic efforts: (1) an initiative of the Earthquake Engineering Research Institute (EERI) to conduct a similar workshop utilizing separate FEMA funding; and (2) another ATC project, "Workshop to Identify and Establish Priorities for NEES Research on Existing Buildings: Practitioners' Point of View" (ATC-73 Project) to provide community-based strategic guidance on priorities for the George E. Brown, Jr. Network for Earthquake Engineering Simulation (NEES) research on existing buildings, funded by the National Science Foundation (NSF). Additional funding provided by the National Institute for Standards and Technology (NIST) and the United States Geological Survey (USGS) made the workshop a true collaboration between the four agencies comprising NEHRP.

This workshop included the participation of practicing engineers, building officials, policy makers, researchers, owner/developers, industry product suppliers, and service providers involved with seismic evaluation and rehabilitation of existing buildings. A major undertaking in the workshop planning effort involved these multi-disciplinary stakeholder groups in the development of an initial list of existing building issues in advance of the workshop. This list was used to set the workshop structure, seed workshop discussion, and target workshop content to address the most pressing issues in existing building rehabilitation practice, regulation, policy, and research.

This report describes workshop planning efforts and records workshop findings. It is the first in a series of reports to be produced on the ATC-71 Project, and is Volume 1 of a collection of reports arising from the NEHRP Workshop. This collection includes the ATC-73 report, *Prioritized Research for Reducing the Seismic Hazards of Existing Buildings, NEHRP Workshop on Meeting the Challenges of Existing Buildings – Volume 2*, and the ATC-71-1 report, *State of the Art Report on Seismic Evaluation and Rehabilitation of Existing Buildings, NEHRP Workshop on Meeting the Challenges of Existing Buildings – Volume 3*. Eventual guidance for FEMA's future activities related to the creation, update, and maintenance of seismic evaluation and rehabilitation documents for existing buildings will be based on information developed during this workshop, and contained in this series of reports.

ATC is indebted to the ATC-71 Project Management Committee, including Andy Merovich, David Bonowitz, Larry Brugger, Craig Comartin, Ed Dean, and Jim Harris for their efforts in planning and conducting this workshop. ATC also acknowledges the cooperation of the EERI Planning Committee including Dan Alesch, Susan Dowty, Marjorie Greene, Jack Hayes, Ugo Morelli, Farzad Naeim, Larry Reaveley, and Susan Tubbesing, as well as the ATC-73 Working Group consisting of Greg Deierlein, Bob Hanson, John Hooper, Jim Jirsa, and Maryann Phipps. Thomas R. McLane served as ATC Project Manager for this work. The affiliations of these individuals are included in the list of Project Participants provided in Appendix B.

ATC also gratefully acknowledges Cathleen Carlisle (FEMA Project Monitor) and Dan Shapiro (FEMA Subject Matter Expert) for their input and guidance in the preparation of this report, and Peter N. Mork for ATC report production services.

Jon A. Heintz ATC Director of Projects Christopher Rojahn ATC Executive Director

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## Introduction

The earthquake engineering community stands at an important juncture in the development and implementation of standards and guidelines for the seismic rehabilitation of existing buildings. The efforts of many dedicated earthquake engineers, researchers, building officials, social scientists, policy advocates, and others have resulted in the achievement of several major milestones during the past two decades. For example:

- The FEMA 356 *Prestandard and Commentary for the Seismic Rehabilitation of Buildings* is now a national standard.
- The national earthquake engineering research centers have recently produced important new understandings that could greatly benefit engineering practice and guidelines development.
- The George E. Brown, Jr. Network for Earthquake Engineering Simulation (NEES) is poised to produce significant data on actual building performance with funding from the National Science Foundation (NSF).
- The United States Geological Survey (USGS) has produced and updated high quality national seismic hazard maps, improving the characterization of seismic hazard across the country.
- The National Earthquake Hazards Reduction Program (NEHRP) was reauthorized in 2004, and Congress has asked National Institute for Standards and Technology (NIST) to lead the program in a new era in which the potential costs associated with large earthquakes in densely populated urban areas have grown substantially.

Despite this significant progress, complex technical, practical, regulatory, and public policy issues surrounding the seismic rehabilitation of existing buildings are far from resolved.

In a coordinated effort, the four agencies comprising NEHRP sponsored a national workshop to identify and discuss multi-disciplinary challenges associated with seismic evaluation and rehabilitation of existing buildings. With funding from FEMA, NSF, NIST, and USGS, the Applied Technology Council (ATC) and the Earthquake Engineering Research Institute (EERI)

conducted the *NEHRP Workshop on Meeting the Challenges of Existing Buildings* in San Francisco, California on September 19-20, 2007. Representatives drawn from different geographic regions (eastern, central and western United States) and different stakeholder groups (practitioners, regulators, public policy interests, owners/managers, researchers, and industry representatives) were assembled to identify and prioritize issues related to seismic evaluation and rehabilitation of existing buildings, and to recommend future earthquake engineering research and practice needs.

The workshop was designed to address the following questions:

- What are the biggest barriers to the implementation of seismic rehabilitation, including technical, practical, and regulatory challenges?
- Are there gaps in research related to seismic rehabilitation that, if filled, would help address some of these barriers?
- How should research efforts be prioritized to support development of more effective and economical existing building evaluation and rehabilitation techniques?
- Who are possible strategic partners, and how can these partnerships be used to find common objectives and foster greater progress toward earthquake risk reduction in existing buildings?
- What is the future of seismic rehabilitation research and practice?
- What type of guidance and tools would best help achieve this vision?

The answers to these questions will be used to develop a strategy for the next phase of FEMA's Existing Buildings Program, and to help establish earthquake engineering research priorities for the George E. Brown, Jr. Network for Earthquake Engineering Simulation (NEES), in order to meet current and future challenges associated with existing buildings.

#### 1.1 Report Organization and Content

This report is the first in a series of reports to be produced on the ATC-71 Project. It describes workshop planning efforts and records workshop findings.

Chapter 1 provides background on recent accomplishments and future needs related to seismic evaluation and rehabilitation of existing buildings. Chapter 2 describes workshop planning efforts and the workshop program. Chapters 3 through 5 provide a record of workshop plenary presentations and discussions. Chapter 6 documents the results of detailed discussions on existing building issues in the Technical, Practical, Regulatory and Public

Policy, and Research Needs breakout tracks. Chapter 7 provides a summary of workshop findings and conclusions. Appendices A and B provide the names and affiliations of project and workshop participants, respectively. Appendix C provides a record of existing building issues identified in advance of the workshop, in their pre-workshop format, and Appendix D presents the results of plenary balloting on pre-workshop issues.

This report is Volume 1 of a collection of reports arising from the NEHRP Workshop. Other reports in this series include:

- Prioritized Research for Reducing the Seismic Hazards of Existing Buildings, NEHRP Workshop on Meeting the Challenges of Existing Buildings – Volume 2, ATC-73 report (ATC, 2007)
- State of the Art Report on Seismic Evaluation and Rehabilitation of Existing Buildings, NEHRP Workshop on Meeting the Challenges of Existing Buildings Volume 3, ATC-71-1 report (ATC, 2008)

# Workshop Preparations and Program

Preparation for the workshop commenced in February 2007. Planning was conducted by members of the ATC-71 Project Management Committee, the EERI Workshop Planning Committee, and selected members of the ATC-73 Project Working Group. Members of these groups are included in the list of project participants provided in Appendix A. Planning activities included the development of a preliminary list of issues related to the seismic rehabilitation of existing buildings, identification of potential workshop participants, collection of input from a broad-based multi-disciplinary group of existing building stakeholders, and development of the workshop program.

## 2.1 Identification and Invitation of Workshop Participants

The planning group was divided into small teams organized around the following stakeholder groups: practitioners, regulators, public policy interests, owners/managers, researchers, and industry representatives. These teams identified leading experts involved in existing building rehabilitation design, permitting, ownership, management, regulation, and research. Targeted participants included practicing engineers, building officials, policy makers, researchers, owner/developers, and industry product suppliers and service providers. Workshop participation was by invitation only, and the distribution of invitations was structured to be multi-disciplinary across these groups.

Proposed workshop participants were reviewed by Cathleen Carlisle at FEMA, Joy Pauschke at NSF, and Jack Hayes at NIST. Letters of invitation were sent requesting interest and availability for attending the workshop. Invitees who could not attend were replaced with a participant of the same discipline in order to maintain the targeted balance across all stakeholder groups.

In all, more than 90 individuals participated in the workshop, including members of the ATC-71 Project Team, EERI Workshop Planning

Committee, and ATC-73 Project Team. A list of workshop participants is provided in Appendix B.

## 2.2 Collection of Pre-Workshop Existing Building Issues

Workshop invitees and other representatives from targeted stakeholder groups were invited to provide input prior to the workshop. Individuals who responded favorably to this solicitation were asked to review preliminary workshop materials, offer comments on a growing list of existing building issues, and make suggestions for modifying or adding to the list. More than 80 existing building issues were identified in advance of the workshop.

These issues were used to set the workshop structure, seed workshop discussion, and target workshop content to address the most pressing issues in existing building rehabilitation practice, regulation, policy, and research. They formed the basis of workshop plenary balloting, and served as the starting point for focused breakout discussions. A summary of these issues is provided in Appendix C. The subset of these issues that was identified as having the highest priority in each breakout is reported in Chapter 6.

#### 2.2.1 Engineering Practitioner Stakeholder Group

A total of 22 engineering practitioners participated in a series of preworkshop conference call discussions on the current state of seismic rehabilitation practice. Collectively, this group represented 16 different states and each geographic region within the United States that is considered to be seismically active.

This group had seismic rehabilitation experience with single- and multi-story buildings covering a wide range of uses, occupancies, structural systems, and structural materials including steel, masonry, wood, and concrete. Professional experience ranged from 15 to 38 years, with an average experience of over 25 years. Clients of this group included public agencies (e.g., federal, state, and local governments, schools, and port authorities); public and private institutions (e.g., universities and hospitals); and private owners and their representatives (e.g., developers, architects, insurance companies, high-tech manufacturers, and individual homeowners).

This group provided broad-based practitioner input on types of rehabilitation projects, approaches to design, technical resources used in design, and future improvements needed in engineering technologies. Issues identified through interviews with this stakeholder group are included in the list of issues provided in Appendix C.

#### 2.2.2 Regulatory/Public Policy Stakeholder Groups

Selected building officials and plan reviewers in large jurisdictions (e.g., Seattle, Los Angeles, St. Louis, New York), medium-size jurisdictions (e.g., Portland, Oregon and Clark County, Nevada) and small jurisdictions (e.g., Roseville, California) were contacted for input on building code, enforcement, criteria, and plan review issues. Public policy experts including public officials, academics, and private consultants from across the country were contacted for input on policy and program issues. Issues identified through interviews with these stakeholder groups are included in the list of issues provided in Appendix C.

#### 2.2.3 Building Owner/Manager Stakeholder Group

Selected building owners and facility managers with extensive experience in the seismic evaluation and rehabilitation were contacted for input on challenges related to upgrading and maintaining their existing building stock. This group included individuals from high-tech industrial facilities, urban mixed-use developments, major university campuses, and state agencies. Comments and concerns from this group were incorporated into the list of issues provided in Appendix C.

#### 2.2.4 Research Stakeholder Group

The ATC-73 Working Group sought input from a variety of different groups with an interest in research activities related to seismic rehabilitation of existing buildings. These groups included leading structural design and geotechnical engineering practitioners from various regions of the country, and representatives of the three NSF-funded earthquake engineering research centers: the Mid-America Earthquake (MAE) Center, the Multidisciplinary Center for Earthquake Engineering Research (MCEER), and the Pacific Earthquake Engineering Research (PEER) Center. This input was used to identify an initial list of potential topics for research needs including: (1) performance and anchorage of nonstructural components; (2) soil-structure interaction; (3) foundation design; (4) advanced structural analysis programs; (5) simplified procedures; (6) innovative solutions and new materials; (7) learning from earthquakes; and (8) risk analysis. These topics were used to seed brainstorming discussions in the Research Needs breakout track.

#### 2.3 Workshop Format and Agenda

The two-day workshop format was structured around plenary introductory presentations, overall group discussions, and multi-disciplinary interaction on

Day 1, and a series of focused breakout discussions and plenary reporting on Day 2. The workshop agenda is shown in Figures 2-1 through 2-3.



Applied Technology Council 201 Redwood Shores Parkway, Suite 240 Redwood City, California 94065 (650) 595-1542

Wednesday September 19, 8:00am - 5:00pm



Earthquake Engineering Research Institute
499 14th Street, Suite 320

Oakland, California 94612 (510) 451-0905

#### 09/18/07

#### NEHRP Workshop Meeting the Challenges of Existing Buildings

#### September 19 & 20, 2007 Hotel Miyako, San Francisco, CA

#### **AGENDA**

#### Jon Heintz - ATC 8:00am Opening Remarks - Day 1 Workshop Purpose, Structure, Background, Goals Susan Tubbesing - EERI II. NEHRP Perspective 8:15am NEHRP Representatives 8:30am III. Historical Context - FEMA 315: Seismic Ugo Morelli Rehabilitation of Buildings: Strategic Plan 2005 8:45am IV. Existing Buildings: Issues Framework Overview Andrew Merovich 9:00am Summary of Issues Craig Comartin Technical Issues David Bonowitz Practical Issues Ed Dean Regulatory/Policy Issues Susan Dowty 9:45am V. Current Research Approaches, Capabilities, Programs, and Utilization Jim Jirsa Current Research Approaches Steve McCabe Summary Overview of NEES Research Capabilities Joy Pauschke The NEESR Research Program Research Utilization by the NEHRP Agencies Robert Hanson 10:45am Break

Figure 2-1 Agenda Day 1 – NEHRP Workshop on Meeting the Challenges of Existing Buildings

11:00am VI. Open Forum Topics to seed discussion: Need for transparency in communicating performance An owner's perspective Standardization of ASCE 41 How legislation works with reference documents Seismic rehabilitation issues in Mid-America Research needs from a West Coast practitioner's perspective Research needs from an East Coast practitioner's perspective 12:30pm Lunch 2:00pm VII. Issue Identification, Development, and Discussion Andrew Merovich Vision for the Future National Standards and Model Codes Web Based Resources for Regional Application Other? Initial Prioritization of Issues for Breakout John Whitmer Discussions David Bonowitz Ed Dean Susan Dowty 3:15pm Break 3:30pm VII. Issue Identification, Development, and Discussion (continued) 5:00pm Adjourn - Day 1

Figure 2-2 Agenda Day 1 (cont'd) – NEHRP Workshop on Meeting the Challenges of Existing Buildings

8:30am	VIII. Opening Remarks – Day 2	Jon Heintz - ATC
	Agenda Review, Objectives for Day 2	Susan Tubbesing - EERI
	Breakout Instructions	200
8:45am	IX. Breakout Sessions: Issue Discussion and Clarification	Moderators:
	(Round 1 – groups assigned)	
	Technical Impediments	David Bonowitz/Tony Court
	Practical Impediments     Propleton / Public Policy Legen	Ed Dean/Jim Harris
	<ul> <li>Regulatory/ Public Policy Issues</li> <li>Research Needs Session</li> </ul>	SusanDowty/Susan Tubbesing John Hooper/Maryann Phipps
	PEER Research	
		Jack Moehle
	- MCEER Research	Andre Filiatrault
	- MAE Research	Mary Beth Hueste
10:45am	Break	
11:00am	<ul> <li>X. Breakout Sessions: Issue Discussion and Prioritization (Round 2 – groups not assigned)</li> </ul>	Moderators:
	Technical Impediments	David Bonowitz/Tony Court
	Practical Impediments	Ed Dean/Jim Harris
	<ul> <li>Regulatory/ Public Policy Issues</li> </ul>	Susan Dowty/Susan Tubbesing
	Research Needs Session	John Hooper/Maryann Phipps
12:30pm	Lunch	
2:00pm	XI. Breakout Sessions: Issue Discussion and Resolution	Moderators:
	(Round 3 – groups not assigned)	D 11D
	Technical Impediments	David Bonowitz/Tony Court Ed Dean/Jim Harris
	Practical Impediments     Product (Public Palice Impediments)	Susan Dowty/Susan Tubbesing
	Regulatory/ Public Policy Issues     Research New Localists	John Hooper/Maryann Phipps
	Research Needs Session	voin 1100per vinity aint 1 inpps
3:00pm	Break	
3:30pm	XII. Summary of Findings: Breakout Session Reporting	Designated Group Presenters
320	Technical Impediments	netwa S
	Practical Impediments	
	Regulatory/Public Policy Issues	
	Research Needs Session	
	Account invento problem	
4:55pm	XIII. Concluding Remarks	Jon Heintz - ATC
	Expected Outcomes and Next steps	Susan Tubbesing - EERI
5:00pm	Adjourn – Day 2	

Figure 2-3 Agenda Day 2 – NEHRP Workshop on Meeting the Challenges of Existing Buildings

#### 2.4 Workshop Description

Day 1 introductory presentations in the initial plenary session included: an overview of the workshop purpose, structure, background, and goals; a discussion of the NEHRP Perspective on the workshop from each of the four lead agencies (NIST, FEMA, NSF, and USGS); and historical context for the strategies and direction of the FEMA Existing Buildings Program. Workshop participants were then provided with an overview of workshop preparations, a brief summary of existing buildings issues identified in advance of the workshop, and a series of presentations outlining current research approaches, capabilities, and programs.

In an open forum on Day 1, participants were given an opportunity to interact in a seeded, multi-disciplinary discussion on a number of important, and possibly controversial, challenges related to existing buildings. In the final plenary session on Day 1, participants were exposed to the detailed list of pre-workshop issues. In this session, participants were invited to help establish preliminary priorities for the issues by casting an electronic ballot on polling questions that were generated by workshop organizers based on pre-workshop input.

Day 2 breakouts consisted of three rounds of increasing focused discussion, encouraging input and ideas from as many participants as possible. Breakout discussions were centered on four topical areas, or tracks: (1) *Technical Impediments*, related to technical problems with currently available resource documents; (2) *Practical Impediments*, related to problems in the application of currently available resource documents or the absence of a resource serving a specific need; (3) *Regulatory/Public Policy Issues*, related to problems in implementation of seismic rehabilitation in the building code/permit approval process or in setting effective public policy; and (4) *Research Needs*, as identified from a practitioner's point of view.

These topical areas (*Technical Impediments*, *Practical Impediments*, *Regulatory/Public Policy Issues*, and *Research Needs*) served as focal points for the breakout discussions, with one area assigned to each breakout track. To ensure multi-disciplinary discussion among the practitioner, owner/manager, regulator, public policy, and researcher stakeholder groups in attendance at the workshop, participants were assigned to each breakout track for the first round of breakout discussions. During the second and third rounds, participants were permitted to move between breakout tracks.

Breakout discussions were moderated by members of the EERI Planning Committee, participants in the ATC-71 Project, and participants in the ATC-73 Project. Moderators were instructed to discuss pre-workshop issues and

review Day 1 plenary balloting with breakout participants, discuss and clarify the issues to promote a common understanding, and identify the most important issues in each topical area for reporting back to the overall group. In the final plenary session at the end of Day 2, each breakout group reported the subset of pre-workshop issues that were identified as the most important needs in each topical area.

## Plenary Presentations and Discussions

#### 3.1 NEHRP Perspective

Speakers: Jack Hayes (NIST), Cathleen Carlisle (FEMA), Joy Pauschke (NSF), Richard Bernknopf (USGS), and Nicolas Luco (USGS).

Representatives from each of the four NEHRP agencies (NIST, FEMA, NSF, and USGS) provided their perspectives on the challenges posed by existing buildings, and the goals of their respective organizations with regard to the workshop. Under the direction of NIST, the future of the National Earthquake Hazards Reduction Program includes interagency collaboration and coordination on engineering product development objectives and research agendas. This joint workshop provides a unique opportunity to discuss cross-cutting issues and obtain recommendations from multi-disciplinary stakeholder groups on a national scale.

#### 3.2 Historical Context

Speaker: Ugo Morelli

A description of the evolution of the FEMA Existing Buildings Program was provided as context for workshop discussions. The FEMA program on seismic safety of existing buildings was presented in three phases. With this workshop, FEMA is poised to embark on a fourth phase.

**First Phase.** The first phase extends from the beginning of the existing buildings effort to the creation of the first action plan in 1984. During this phase, with no established program, activities on existing buildings were confined mostly to fundamental research carried out by a few individual investigators supported by the National Science Foundation.

At this time, the Tentative Provisions for the Development of Seismic Regulations for Buildings (ATC-3-06) included a summary treatment of existing buildings. Also begun during this period was Evaluating the Seismic Resistance of Existing Buildings (ATC-14), which laid out the

original methodology for evaluating the seismic resistance of existing buildings.

**Second Phase.** The second phase began with a workshop convened at the University of Arizona, Tempe, Arizona, in 1984. From this workshop came the first plan for existing buildings, FEMA 90, *An Action Plan for Reducing Earthquake Hazards for Existing Buildings* (FEMA, 1985). This plan identified and described 23 tasks to be completed over a five-year period, at an estimated cost of about \$40 million.

Based on this plan, FEMA took deliberate steps to establish the first cohesive, internally consistent, and nationally applicable program on the seismic safety of existing buildings, including a set of common concepts, technical approaches, and basic definitions (e.g., building types) that were to remain constant throughout the program. Resources produced in this phase included the FEMA 154 *Rapid Visual Screening of Buildings for Potential Seismic Hazards: A Handbook* (FEMA, 1988a), the FEMA 156 *Typical Costs for Rehabilitation of Existing Buildings* (FEMA, 1988b), cost/benefit and incentive documents, various training material packages geared to different audiences, and some guidance for non-technical decision makers on how to implement seismic rehabilitation of existing buildings.

**Third Phase.** By early 1997, resources produced in the second phase were being used extensively and routinely, and some had appeared in revised and updated editions. In this phase, two very significant milestones were reached: the completion of the FEMA 310 *Handbook for the Seismic Evaluation of Buildings - A Prestandard* (FEMA, 1998a), and the FEMA 356 *Prestandard and Commentary for the Seismic Rehabilitation of Buildings* (FEMA, 2000), forming a consistent set of guidelines on seismic evaluation and rehabilitation that was ready for conversion into national consensus standards.

Another workshop was convened in August of 1997 in Reno, Nevada. This workshop produced a second plan for existing buildings, FEMA 315 *Seismic Rehabilitation of Buildings: Strategic Plan 2005* (FEMA, 1998b), which is essentially still in effect today. This plan outlined 25 tasks across four objectives, with an estimated cost of about \$45.5 million. Objectives of FEMA 315 included: (1) promotion and encouragement of the use of existing resource documents; (2) continual updating of resource documents; (3) development of new tools; and (4) the exploration and setting of new directions. In addition to the new plan, the report included a critique of the implementation of the previous plan, pointing out a lack of any truly novel

undertaking in this area, and an over-concentration on continuing along the same path.

**Fourth Phase.** Given the criticism included in FEMA 315, an appropriate starting point for the deliberations of this workshop is the identification of new tools and new approaches for the update of existing tools, as well as the exploration of possible new directions for progress in this area. The capabilities offered by technological advances in different fields should be harnessed to help address these needs, and initiate the fourth phase of FEMA's Existing Buildings Program.

#### 3.3 Existing Buildings: Issues Framework

Speakers: Andrew Merovich, Craig Comartin, David Bonowitz, Edwin Dean, Susan Dowty, Susan Tubbesing

#### 3.3.1 Overview

An overview of the organizational framework used in the collection of preworkshop existing building issues was provided. Intersections between four broad areas of activity and knowledge were used to define effective implementation of earthquake hazard reduction. The intersecting areas of activity and knowledge included: Technical, Practical, Regulatory/Public Policy, and Research.

**Technical.** The Technical area includes structural engineering standards, guidelines, analytical algorithms, procedures, and engineering resource documents that form the technical basis for building evaluation and rehabilitation. This area has been a major thrust in past FEMA efforts to develop nationally applicable engineering resources for earthquake hazard reduction.

**Practical.** The Practical area covers the application of technical resources to building project efforts including building restoration, adaptive reuse, maintenance, tenant improvements, damage repair, and seismic rehabilitation.

**Regulatory/Public Policy.** The regulatory/public policy area encompasses building code, financial, and legislative policies that promote and regulate building use and construction, and in particular, seismic rehabilitation.

**Research.** The research area includes system and material testing, analytical simulation, experimental investigation, and new knowledge development activities undertaken to explain the fundamental aspects of the seismic behavior of buildings, components, and ground motion.

#### 3.3.2 Summary of Pre-Workshop Issues

These four areas were used as an organizational framework to collect and analyze existing building issues related to the state of seismic rehabilitation practice, regulation, and policy prior to the workshop. In the research area, identification of specific research needs was planned to occur during the workshop. Pre-workshop activities in the research area identified broad categories of potential research needs to seed workshop discussion.

Brief summaries of the key issues and themes that arose during pre-workshop activities in the technical, practical, and regulatory/public policy areas were provided. These themes were discussed in more detail during plenary balloting.

## 3.4 Current Research Approaches, Capabilities, Programs, and Utilization

Speakers: Jim Jirsa, Steve McCabe, Joy Pauschke, Robert Hanson

Workshop participants were provided with a summary of research approaches, capabilities, programs, and utilization. Presentations expressed both the potential capabilities and availability of the facilities and resources within the research community, as well as some of the concerns regarding the current state of operations.

Researchers expressed concern over the preponderance of funding they receive from government sources and the lack of industry sponsored research. Research/Industry partnerships are much more common in fields other than structural engineering, and as a consequence, innovation in structural engineering is constrained to a level that is much lower than it could be. Researchers generally seek to do research that interests them, but use their research to help train the next generation of engineers as well as to advance the knowledge base of the discipline.

In recent years, the development of the George E. Brown, Jr. Network for Earthquake Engineering Simulation (NEES) affiliated sites has dramatically changed the research world in terms of opportunities for collaboration. With over \$82 million in equipment, \$200 million in operations and maintenance support over 10 years, and \$100 million (projected) in research support over 10 years, the network offers unparalleled opportunities to address significant structural issues. The network includes 16 equipment sites linked with an IT system capable of creating a shared infrastructure for the earthquake engineering community including a national data archive. Equipment permits testing of near or full scale structures including the soil structure interface.

NEES Research (NEESR) emphasizes transformative and innovative research that includes significant utilization of NEES equipment sites, industry/practitioner collaboration, and technology transfer. Research grants are awarded in the categories of Grand Challenge, Small Group, Individual Investigator, Simulation Development, and Payloads. NEESR is looking for recommendations on structural, nonstructural, geotechnical, and public policy issues needing research, with an emphasis on considering new disciplines and expertise, new materials, controls, sensors and other NSF funding opportunities.

Successful implementation of research requires the active participation and cooperation of practicing engineers, researchers, industry representatives, building officials and funding agencies. Examples of past successes in implementation of research into practice include: (1) development of performance based seismic assessment procedures; (2) preparation of guidelines for evaluation and rehabilitation of existing buildings; (3) development of acceptable seismic design factors; (4) generation of design ground motions and risk-based maps; (5) update of steel moment frame evaluation, design and construction techniques; and (6) development of earthquake damage evaluation and repair techniques for concrete and masonry wall buildings.

## Open Forum Discussion

#### 4.1 Description

Moderator: David Bonowitz

Invited Contributors: Chris Poland, Ross Asselstine, Ron Hamburger, Jonathan Siu, Fred Turner, Richard Howe, Ramon Gilsanz, William Holmes

An open forum session gave participants the opportunity to interact in a seeded, multi-disciplinary discussion on a number of important, and possibly controversial, challenges related to existing buildings. As a moderated discussion, it was designed to bring out the diverse perspectives of the participants and illustrate the interdisciplinary nature of the issues. It was intended to provoke thought and create interest in the breakout sessions on Day 2. Eight individuals were pre-selected to seed the discussion with ideas they had previously expressed to workshop planners. These individuals, and others providing input to the discussion, were then prompted with follow-up questions to further explore the issues. The session addressed the following pre-selected topics:

- Describing performance to non-expert stakeholders
- Metrics that influence owners, tenants, and financial stakeholders
- Regulation and design creativity: the effects of standardized technical criteria
- Voluntary vs. mandatory work: the role of legislation and code requirements
- Regional variations in practice, regulation, and research needs (Mid-America, East Coast, West Coast/California)

#### 4.2 Key Discussion Points

The following discussion points were among those offered by workshop participants:

• The engineer's vocabulary of "performance objectives" does not adequately help owners understand what they can reasonably expect in terms of building performance. It is the responsibility of the engineering

- profession to change this by providing a description of anticipated performance in the evaluation/rehabilitation documents and communicating with simpler labels, scores, or ratings. Our current language is both too complex and too variable between the various codes and guidelines.
- The biggest impediment design professionals (and other risk reduction advocates) face is that they do not know whom owners listen to when making rehabilitation decisions. Are the "change levers" lenders, insurers, re-insurers? If we speak the language of the "change lever," we can communicate much more effectively.
- Decisions regarding capital spending are frequently made at the highest level of an organization and, unfortunately, information regarding anticipated seismic performance provided to lower level intermediaries does not percolate upward.
- As the expression of risk moves up the chain of authority, it is softened.
- Real estate decisions are market or code driven. Owners and lenders
  consider probable maximum losses (PMLs) to the extent that the cost or
  availability of insurance depends on such an analysis. Tenants do not
  seem to have seismic performance on their radar. They are interested in
  safety and do not question performance or criteria as long as the structure
  meets minimum legal requirements.
- Owners and tenants think that an existing building is safe to occupy unless the local building department tells them it is unsafe. The building departments do not have a mandate to evaluate and notify owners and tenants that they are occupying a seismically vulnerable building. If communities provided a mandate to evaluate and post the safety status of existing buildings, the building departments, owners and tenants would better understand their vulnerability and perhaps make informed decisions regarding rehabilitation.
- Although the ASCE 31 Seismic Evaluation of Existing Buildings (ASCE, 2003) and ASCE 41 Seismic Rehabilitation of Existing Buildings (ASCE, 2006b) technical resource documents are standards, and are therefore written in mandatory language, their provisions are routinely modified to reflect the unique conditions associated with individual project applications. Some provisions are adjusted while others are not applied. This is certainly the case for voluntary work, but is also true in the case of mandatory or triggered work. In general, design professionals are obligated to follow the standard of care.

- Building officials understand that existing buildings call for flexible
  approaches, both by the engineers and the regulators. Without a standard,
  engineers sometimes feel they are at the mercy of the interpretation of
  the building official. Similarly, building officials sometimes feel that
  they are at the mercy of highly regarded engineering experts. The goal
  of achieving uniform and consistent application of criteria is often in
  conflict with allowing flexibility in the approach to seismic
  rehabilitation.
- The acceptability criteria in ASCE 31 and ASCE 41 have always been considered subject to revision. It has been expected that they would be updated over time as new research provides more data. The value of having standards for use by the profession is to provide seismic evaluation and rehabilitation methodologies for the majority of practicing engineers.
- The ASCE 31 and ASCE 41 documents could well serve as loading standards with the material sections and acceptability criteria removed in a manner similar to what is done with ASCE 7 *Minimum Design Loads for Buildings and Other Structures* (ASCE, 2006a). Material-specific provisions would then be developed and supported by such groups as the American Concrete Institute (ACI) and the American Institute of Steel Construction (AISC), as is done for new construction.
- Prior to the development of ASCE 31, the FEMA 178 NEHRP Handbook for the Seismic Evaluation of Existing Buildings (FEMA, 1992) was used to establish the number of California hospitals considered to be at risk of collapse. Application of FEMA 178 predicted that 82% of all buildings evaluated were in danger of collapse. This was an unanticipated result, and was also considered to be unrealistic. If available standards produce too many false positives (buildings deemed hazardous that really are not), it can be as serious a problem as too many false negatives (hazardous buildings that are deemed to be safe).
- In the case of hospitals, there is no sufficient funding source to pay for seismic rehabilitation, despite the existence of a legislative mandate to upgrade such facilities. When linkages are made to other code requirements, such as the Americans with Disabilities Act (ADA), costs escalate beyond the ability of a facility to fund the work.
- There is no current consensus as to who should pay for the rehabilitation
  of at-risk hospital facilities in California. Legislators are prepared to
  support consensus based, simple solutions to well-defined and
  understood problems. Legislators will also support actions in the

- immediate aftermath of a disaster when the perception of expected action on their part is high. In these cases they will support actions with or without clearly defined standards, problems or funding.
- The Midwest has different problems. Most decision-makers seem to believe there is no seismic risk. Engineers are ready to do seismic evaluations and rehabilitation (though many do not practice routinely in this area) but there is no incentive for building owners to engage them for this purpose. Some business owners have shown interest in business continuity planning but many are not convinced there is a real problem. Those owners interested in taking action are doing more to address nonstructural hazards than structural deficiencies because they believe it is more cost effective.
- In the New York area, the experience of past earthquake damage is missing, so the potential for losses due to earthquake risk is not an effective motivator. Most seismic improvements are being made by owners who are required to do so in order to enlarge their buildings. As a result, most owners are interested in understanding what the triggers for seismic rehabilitation are, and how much space can be added without triggering seismic rehabilitation work.
- There are large engineering companies located in the Midwest that are involved in power, highway, and bridge projects in the western United States. These engineers want and need access to the latest developments in seismic design. More training needs to be made available in these geographic areas.
- Research is needed in several areas in order to advance rehabilitation as a mitigation tool. We need to be able to push components to their limits of performance, which requires the collection of fragility data for the great many components found in existing buildings. We also need to test existing building systems to develop system fragilities and to better understand how component fragilities correlate to system fragilities. We need to better understand how and why buildings collapse. We need to update the ASCE 31 and ASCE 41 acceptability criteria accordingly. From these data we need to develop prescriptive regulations that define a national inventory of the "worst of the worst" buildings facing collapse, especially for building types like non-ductile concrete frames, for which there are no straightforward rules for identifying deficiencies (as there are for unreinforced masonry, tilt-ups, and soft story apartments). We need to identify where passive triggers can be effective in promoting acceptable levels of rehabilitation, and where mandates are needed.

#### 4.3 Observations

The open forum discussion provided participants with exposure to a wide range of concerns from many different perspectives. Despite the preponderance of design professionals (engineers and architects totaled 42% of participants) the majority of discussion time was spent on communication issues rather than technical issues.

Engineers and others expressed concern that the language used by practitioners does not adequately convey seismic risk to owners and the public. As a consequence, the community largely ignores the potential consequences of earthquake losses. In regions where there is a perceived seismic risk, the costs of seismic rehabilitation and associated work can impede rehabilitation activities, even where there is a legislative mandate to perform such work. Since the magnitude and nature of the losses are not clearly conveyed, the costs of building rehabilitation cannot be put into a context that supports a rationale for how to distribute costs among the benefiting parties.

Participants also expressed concern that current seismic evaluation and rehabilitation tools need to be technically improved through a program of focused research. Limitations in our understanding of the extreme limits of performance of structural components and building systems serve to impede rehabilitation activities. It is anticipated that improved technical criteria will permit a significant extension beyond what is considered acceptable by today's standards. This will facilitate identification of buildings that are most at risk along with those that are not, minimize potential seismic rehabilitation program costs, and help promote the development of consensus-based community action plans that address seismic risk.

In areas of the country that have not experienced significant, damaging earthquakes in the last 100 years, there is a lack of societal concern over potential earthquake consequences. There is a concern, however, among some in the business community that the potential of a loss in business revenue is worthy of investigation and limited mitigation. This suggests that consideration of business interruption is a potential framework for enhancing the more widespread evaluation of seismic risk and rehabilitation to reduce future losses.

# Chapter 5

# Plenary Balloting of Pre-Workshop Issues

# 5.1 Description

Moderators: Andrew Merovich, John Whitmer, David Bonowitz, Edwin Dean, Susan Dowty, Susan Tubbesing

Selected technical, practical, and regulatory/public policy issues identified in pre-workshop activities were reformatted into questions and balloted in a plenary session at the end of Day 1. Pre-workshop issues related to research needs that were developed within the context of the other focus areas were included in the ballot. Balloting was conducted with electronic voting devices that permitted instantaneous posting of results. Moderators presented questions and led discussions to clarify the issues. Results were displayed immediately following the close of voting on each issue.

An initial block of questions was asked to familiarize the participants with the process, and to confirm the demographics of the respondents. Balloting then commenced through the technical, practical, regulatory and public policy focus areas.

Ballot questions were intended to engage workshop participants and familiarize them with the issues in a thought-provoking way. Balloting of pre-workshop issues was not intended to be a scientific survey. It was also not intended to end discussion by taking a vote, but rather to start discussion by taking a snapshot poll based on the current characterization of each issue. Many of the ballot questions presumed a certain level of knowledge or expertise in order to answer. For the multi-disciplinary group in attendance, it was understood that some questions might not be meaningful to every participant, so a "no opinion" option was presented for each question.

Some participants objected to a few questions for which a full range of responses was not offered, and to a few questions that suggested a premise with which they did not agree. The "no opinion" option was also available to any participant who objected to the phrasing or premise of a particular question. Participants were informed that breakout discussions would

provide an opportunity to help revise the characterization of the issues and their eventual prioritization.

# 5.2 Summary of Ballot Results

A summary of trends and observations from the balloting in each focus area is provided in this section. The complete set of ballot questions and results of the balloting are provided in Appendix D.

An initial round of questions was used to confirm the demographics of workshop participants, familiarity with key resource documents, and initial opinions regarding the most important challenges with respect to seismic rehabilitation of existing buildings. These results are shown in Figures 5-1 through 5-6.

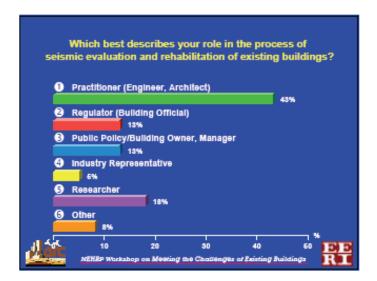


Figure 5-1 Ballot Results – Workshop demographics

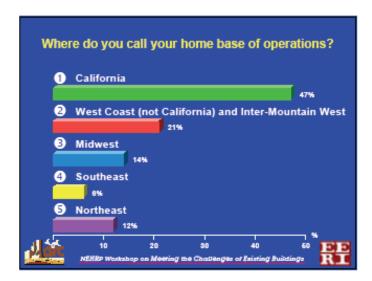


Figure 5-2 Ballot Results – Geographic distribution of workshop participants

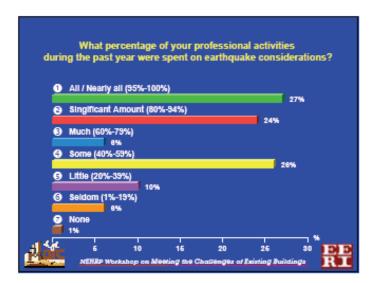


Figure 5-3 Ballot Results – Time spent on earthquake-related professional activities

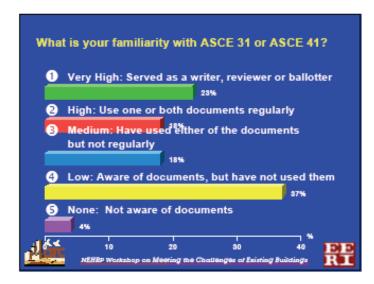


Figure 5-4 Ballot Results – Familiarity with ASCE 31 or ASCE 41

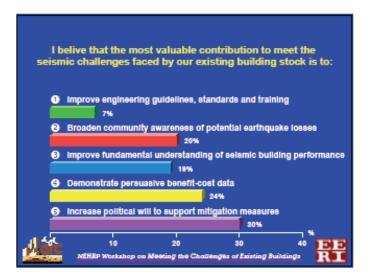


Figure 5-5 Ballot Results – Opinion on most valuable contribution toward meeting the challenges faced by existing buildings

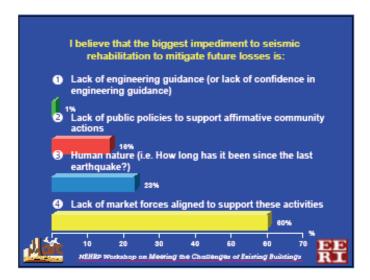


Figure 5-6 Ballot Results – Opinion on biggest impediment to seismic rehabilitation of existing buildings

Answers to general questions in Figures 5-4 through 5-6 suggest that the current status of existing engineering resource documents is not the most significant impediment to seismic rehabilitation, and that improvement of existing engineering resource documents is not necessarily the highest priority effort that could be undertaken to meet the seismic challenges of existing buildings.

- 37% of the workshop attendees had not actually used the ASCE 31 Seismic Evaluation of Existing Buildings (ASCE, 2003) and ASCE 41 Seismic Rehabilitation of Existing Buildings (ASCE, 2006b) technical resource documents, and another 4% were not familiar with them at all. Thus more than 40% of participants found the largest obstacles were unrelated to these documents.
- Only 7% of participants felt that improving the standards would be the most valuable next step to take.
- Only 1% felt that the greatest obstacle to earthquake risk reduction is the lack of adequate engineering guidance.

#### 5.2.1 Ballot Results - Technical Issues

The ballot included 39 questions on technical issues, lumped into 11 general areas of inquiry. Considering questions for which a consensus emerged among those in attendance, the following observations can be made:

 Participants strongly believe more effort should be put into the collection of damage and loss data to support further development of ASCE 31 and ASCE 41.

- Additional case studies of both original and rehabilitated buildings are strongly supported to validate ASCE 31 and ASCE 41 provisions.
- A significant majority of participants (65%) expressed support for clarifying whether ASCE 31 and ASCE 41 acceptance criteria are based on relevant test data or expert opinion.
- Participants strongly support actions to define and inform rehabilitation by cost/benefit analysis tools.
- Participants expressed strong support for the development of a seismic rating system for buildings that extends ASCE 31 and ASCE 41 findings into consistent, reliable terms understandable by tenants, owners, and other stakeholders.

#### 5.2.2 Ballot Results - Practical Issues

The ballot included 11 questions on practical issues for which the following observations can be made:

- Participants favored peer review over example problem review or sensitivity studies to help resolve unease with regard to the lack of consistency between the results of new analytical methodologies and past experience. The margin of consensus was more than 2 to 1.
- Participants expressed strong support (67%) for the development of seismic rehabilitation peer review guidelines.
- A majority of participants (60%) expressed support for the idea of developing prescriptive procedures for a select number of model building types as a means to "simplify" the seismic rehabilitation design process.
- Participants expressed strong support (85%) for the development of more example applications of actual projects illustrating seismic rehabilitation methodologies and standards.
- Participants expressed strong support (70%) for the development of additional guidelines for nonlinear analysis.

# 5.2.3 Ballot Results - Regulatory Issues

The ballot included 12 questions on regulatory issues for which the following observations can be made:

- A majority of participants (65%) felt it was important for jurisdictions to adopt the same (or similar) seismic rehabilitation provisions.
- Over 80% of the participants supported development of a building seismic rating system that would enhance communication with

- stakeholders on the advantages of adding more seismic resilience to the design of structures.
- 70% of the participants expressed the opinion that plan reviewers do not have sufficient access to the training needed to review seismic rehabilitation projects.
- 93% of the participants agreed that there are situations for which peer review of a seismic rehabilitation project should be mandated.
- A majority of participants (64%) agreed that prescriptive rehabilitation provisions need to be developed for non-engineered buildings.

### 5.2.4 Ballot Results - Public Policy Issues

The ballot included 10 questions on public policy issues for which the following observations can be made:

- 82% of the participants agreed that materials to help communities weigh seismic risk among the other competing needs should be developed and refined.
- A majority of participants (68%) agreed that "Green Building Practices" should include earthquake safety considerations as an issue of sustainability.

# **Breakout Discussions**

Day 2 of the workshop included four breakout discussion tracks organized around the following focus areas: (1) *Technical Impediments*, related to technical problems with currently available resource documents; (2) *Practical Impediments*, related to problems in the application of currently available resource documents or the absence of a resource serving a specific need; (3) *Regulatory/Public Policy Issues*, related to problems in implementation of seismic rehabilitation in the building code/permit approval process or in setting effective public policy; and (4) *Research Needs*, as identified from a practitioner's point of view.

Each track featured three rounds of discussions with a consistent set of moderators leading each discussion, and a core group of participants. In the first round, attendance was assigned in each discussion track in order to ensure multi-disciplinary discussion of the issues. In subsequent rounds, participants (other than the moderators and core group) were free to move between discussion tracks.

The first round was intended for discussion and clarification of the preworkshop issues listed in Appendix C. Participants were instructed to review the collection of assigned issues, discuss and clarify as necessary, and to add new issues, if needed. The second round was intended for prioritization of the issues. Participants were instructed to establish a consensus-based comparative ranking of each issue in terms of its importance either as an impediment to seismic rehabilitation or its ability to promote rehabilitation, if addressed. The third round was intended for completion of the prioritization process and discussion of potential solutions for the highest priority issues.

Pre-workshop issues assigned to each discussion track are identified in Appendix C. Many issues were identified as having a multi-disciplinary focus and were assigned to multiple discussion tracks. This overlap was intentional, and was intended to promote the investigation of the issues from the multiple perspectives of the different focus areas. Discussions in each of the breakout tracks are summarized in the sections that follow.

# 6.1 Breakout Discussion Track 1: Technical Impediments

Moderators: David Bonowitz, Tony Court

#### 6.1.1 General

Workshop attendees who participated in one or more of the three Technical Impediments breakout discussions are listed in Appendix B.

Technical Impediments breakout discussions considered issues related to the technical provisions of engineering resource documents including ASCE 31 *Seismic Evaluation of Existing Buildings* (ASCE, 2003) and ASCE 41 *Seismic Rehabilitation of Existing Buildings* (ASCE, 2006b). Pre-workshop activities identified about 45 issues that were assigned to the Technical Impediments breakout track. Issues were reorganized to remove duplication and grouped into the following categories for discussion: (1) calibrating the procedures; (2) standardization; (3) getting the right answer; (4) incorporating new information; (5) dealing with uncertainty; (6) special building types; (7) guidance on complicated tasks, and (8) specific technical provisions. Six additional issues were developed and considered during breakout discussions.

A number of highly specific technical issues related to detailed provisions contained in ASCE 31 and ASCE 41 were included in the list of assigned issues. Participants agreed that the current ASCE standards update process provides a mechanism for "fixing" technical issues that are covered within the framework of existing standards. While it was considered important that these issues be addressed in future editions of the standards, breakout participants did not feel they were general enough to warrant further discussion within the context of the workshop. Important technical issues deferred to the ASCE standards update process are identified in Table 6-1.

The remaining issues were then discussed in groups. Participants examined each issue statement before accepting its premise, and several issue statements were rewritten as a result.

Table 6-1 Technical Issues Deferred to the ASCE Standards Update Process

Issue No.	Issue		
G020	Improvement of Foundation Design		
G028	FEMA 356 / ASCE 41 – Improve Target Displacement Determination		
G029	FEMA 356 / ASCE 41 – Clarify Force Delivery Reduction Factor "J"		
G030	FEMA 356 / ASCE 41 – Simplify m-factor Determination for New Construction		
G031	FEMA 356 / ASCE 41 – Reduce Conservatism in Overturning Factor R <sub>OT</sub>		
G032	FEMA 356 / ASCE 41 – Simplify Classification of Primary vs. Secondary Components		
G033	FEMA 356 / ASCE 41 – Simplify Classification of Force- vs. Deformation-Controlled Elements		
G043	FEMA 356 / ASCE 41 Foundation Requirements		
G044	FEMA 356 / ASCE 41 Diaphragm Requirements		
G056	Explicit Consideration of Building Adjacencies		

#### 6.1.2 Prioritization of Technical Issues

Time did not allow a full discussion of every issue, or an absolute ranking of each issue into an overall list of priorities. Discussion was focused on the most relevant issues through a triage process, and issues were prioritized on a relative scale, identified by the group as being either "high" or "low" priority. Technical Impediments breakout participants were instructed to emphasize issues that appeared to be keeping seismic risk reduction from happening, and to identify efforts capable of removing real or perceived obstacles to implementation of seismic rehabilitation.

Although not necessarily conclusive on any one topic, ballot results from Day 1 were used to initiate conversation and to identify any issues that might be prioritized without much additional discussion. Highest priority issues from the Technical Impediments breakout discussion track are summarized in Table 6-2.

Table 6-2	Highest Priority Technical Issues	
Issue No. Calibrating	Issue the Procedures	
G041	Improved Global Damage Prediction	
G064	Case Studies to Correlate Seismic Design with Actual Damage	
G065	Comprehensive and Systematic Collection of Damage and Loss Data	
Getting the	Right Answer	
G024	Conservative Bias of ASCE 41	
G046	FEMA 356 / ASCE 41 – Consideration of Global Ductility	
G077	Improvement of Seismic Assessments of Existing Buildings	
G078	"Over-Conservatism" of ASCE 41	
G078(b)	"Over-Conservatism" of ASCE 31	
Incorporati	ng New Information	
G002	Role of Industry Organizations	
G003	Transferring Research into Practice	
G011	Role of Technical Journals	
G074	Evaluation and Rating Process for New Technical Information	
Dealing wit	h Uncertainty	
G066	Development of a Uniformly Acceptable Standard Building Performance Rating System	
G071	Integration of Risk Analysis Methods	
G080	Development of a Realistic and Valid Methodology for Cost/Benefit Analysis	
Special Buil	· · · · · · · · · · · · · · · · · · ·	
G015	Development of Simplified Procedures	
G034	FEMA 356 / ASCE 41 – Simplify the "Simplified Procedure"	
G067	Development of Rehabilitation. Guidelines for Non-Engineered Buildings	
Guidance o	n Complicated Tasks	
G026	Development of Nonlinear Analysis Modeling Guidelines	
G075	Improvement of Advanced Structural Analysis Procedures	

# 6.1.3 Clarification of Technical Issues

Technical Impediments breakout discussions resulted in clarifications, revised issue statements, and expanded issue descriptions for the following highest priority technical issues. This information supersedes pre-workshop issue descriptions contained in Appendix C.

Role of Industry Organizations (G002). Because seismic rehabilitation often takes advantage of new technologies (including new information about material or component behavior), a rehabilitation standard such as ASCE 41 must be able to accommodate alternate design criteria. Yet the standard provides no mechanism for incorporating new information except through the discretion of the code official, a process that is often cost-prohibitive. Further, industry organizations that typically develop design data for new construction have not made the same commitment to existing building applications.

**Transferring Research into Practice (G003).** While new research on existing buildings and seismic rehabilitation continues, new and past research findings are not generally presented or compiled in formats that facilitate incorporation into ASCE 31 and ASCE 41. The successful collection of recent testing on reinforced concrete components and translation into revised acceptance criteria in ASCE 41 Supplement 1 is a notable exception.

**Development of Simplified Procedures (G015).** The same attributes that make ASCE 41 a comprehensive standard suitable for any structure also make it unnecessarily complex for simpler structures that comprise a sizable portion of the existing building stock nationwide. This increases the cost of evaluation and design, discouraging rehabilitation, and might even result in errors. Any of the following three sets of modified criteria would encourage and facilitate application of the standard: (1) subsets of the general criteria tailored to specific model building types such as those considered in ASCE 31; (2) simplified criteria appropriate to buildings that meet specific eligibility requirements or have a limited set of deficiencies per ASCE 31; or (3) prescriptive rehabilitation measures requiring no quantitative analysis or design, perhaps tied to specific deficiencies identified by ASCE 31. Each of these approaches is represented by other rehabilitation codes or guidelines, such as Appendix A of the International Existing Building Code (ICC, 2006b), but a reconciliation of these approaches with ASCE 41 has not yet been produced.

**Development of Nonlinear Analysis Modeling Guidelines (G026).** ASCE 31 and ASCE 41 allow (and often require) nonlinear procedures but provide little guidance as to why or how to implement them. Reluctance to use the

nonlinear procedures, or incorrect application, can lead to unreliable findings or ineffective or wasteful recommendations.

Improved Global Damage Prediction (G041). ASCE 31 and ASCE 41 offer acceptance criteria for different structural component types. The criteria, based largely on laboratory testing, are de facto damage predictors. Yet the correlation between the implied damage and actual damage observed after earthquakes is not well established. Actual buildings seem to have a toughness that is not captured by the acceptance criteria. This may be because the criteria are too conservative, because the deterministic criteria do not represent full fragility curves, or because of other reasons. Better documentation of the correlation between actual damage patterns and the standards' criteria will improve practitioner confidence in the standards.

# FEMA 356 / ASCE 41 – Consideration of Global Performance (G046).

The earthquake performance of a structure is generally a function of more than any single component. Yet ASCE 41 measures acceptability only at the component level and does not explicitly consider the response of the structural system as a whole. Classification of certain elements as "secondary" does allow for relaxed acceptability criteria in some cases, but does not account for global behavior in a fully rational way.

#### Case Studies to Correlate Seismic Design with Actual Damage (G064).

Validation of the ASCE 31 and ASCE 41 technical criteria is essential to the ongoing development of the standards. Yet the earthquake engineering community still lacks a full complement of realistic case study analyses and rehabilitation designs, consistently performed and documented. Also lacking are case study analyses of realistic buildings comparing performance before and after rehabilitation.

# Comprehensive and Systematic Collection of Damage and Loss Data

**(G065).** Actual damage and loss data is essential to the development of technical standards like ASCE 31 and ASCE 41, as well as standards and guidelines for loss estimation, cost-benefit analysis, risk management, and public policy development. Yet the earthquake engineering community still lacks consistent documentation of past damage and protocols for the systematic collection of future damage.

**Development of a Uniformly Acceptable Standard Building Performance Rating System (G066).** ASCE 31 and ASCE 41 will be more widely used if their implied performance predictions are presented in a format that allows relatively simple comparison of the risks posed by different buildings or by the same building before and after rehabilitation. Many in the earthquake

engineering community feel that this would be achieved if a uniform rating system based on ASCE 31 and ASCE 41 were to be developed.

#### **Evaluation and Rating Process for New Technical Information (G074).**

Because seismic rehabilitation often takes advantage of new technologies (including new information about material or component behavior), a rehabilitation standard such as ASCE 41 must be able to accommodate alternate design criteria. While Section 1.2 of ASCE 41 does allow for alternate criteria at the discretion of the code official, neither guidance nor incentive for discretionary approval is provided. Application thus differs between jurisdictions.

Consistency in Seismic Evaluation Results (G077). Widespread acceptance of ASCE 31 requires confidence that it will yield not only correct findings, but also reproducible findings. Yet the experience of engineers is that two evaluators frequently do not reach the same conclusions on some issues critical to building performance. This could be due to technical complexity, a lack of procedural clarity, differences in the skill or judgment of evaluators, uncertainty inherent in the evaluation process, or other causes.

"Over-Conservatism" of ASCE 41 (G078). Many engineers feel that strict application of ASCE 41 too often leads to expensive and unnecessary rehabilitation measures. If true, such over-conservatism could lead to rejection of the standard or to decisions to avoid rehabilitation. Development of ASCE 41 Supplement 1 showed that some conservatism was largely due to the lack of relevant data in support of acceptance criteria. Over-conservatism could also be due to a focus on individual components (as opposed to system behavior), to rigid "bright line" acceptance criteria, to an accumulation of nominally conservative provisions and procedures, or to other factors.

"Over-Conservatism" of ASCE 31 (G078b). Many engineers feel that strict application of ASCE 31 finds too many buildings to be deficient, especially when only Tier 1 or Tier 2 procedures are applied. If true, such over-conservatism could lead to rejection of the standard or to misapplication of rehabilitation funds. Some conservatism in an evaluation standard is necessary to avoid an unacceptable number of false negatives. Over-conservatism could be due to a lack of data to support acceptability criteria, to the use of high-confidence (as opposed to mean) test data, to conservative judgment applied by the evaluator, or to other factors.

**Development of a Realistic and Valid Methodology for Cost/Benefit Analysis (G080).** ASCE 31 and ASCE 41 will be more widely used and

understood when non-engineers have tools with which to assess the benefits and costs of seismic rehabilitation. Currently, however, these standards do not directly support and do not interface with other guidelines for performing cost/benefit studies, most of which require an estimate of damage, repair cost, functional loss, and/or repair duration.

### 6.1.4 Consolidation of Technical Issues

Technical Impediments breakout discussions resulted in a strong consensus that broad efforts addressing multiple key issues would be more effective, and of greater long-term value, than focused studies resolving only one issue at a time. Highest priority technical issues were consolidated into four broad areas of emphasis, as follows:

**Development of Focused Case Studies.** A suite of case studies of real (or realistic) existing buildings would: (1) identify shortcomings in the current standards; (2) provide a basis for comparing alternative or simplified analytical procedures; (3) provide a basis for comparing or demonstrating rehabilitation technologies; (4) generate consistent information for the ASCE standards committees; (5) generate consistent information for non-engineering studies, including policy development.

While case study results will be valuable, simply defining and documenting a set of case study buildings will be an important contribution. Because existing buildings present such a range of technical, economic, and regulatory constraints (much more so than new construction), case studies of past projects in the literature do not provide a useful basis for evaluating new analysis techniques or rehabilitation technologies. What is needed is a set of well-defined buildings usable by multiple parties over time.

In addition to defining the structure, architecture, and nonstructural components, it is also important to define a study matrix of the non-technical attributes that often affect rehabilitation, such as historic status, occupancy, valuation, access compliance, fire safety, quality of materials and construction. This will facilitate studies of costs and regulatory policies vital to earthquake risk management.

Development of focused case studies would help to resolve the technical issues listed in Table 6-3.

Table 6-3	Technical Issues Addressed by Development of Focused Case Studies
Issue No.	Issue
G002	Role of Industry Organizations
G003	Transferring Research Into Practice
G011	Role of Technical Journals
G015	Development of Simplified Procedures
G026	Development of Nonlinear Analysis Modeling Guidelines
G034	FEMA 356 / ASCE 41 – Simplify the "Simplified Procedure"
G041	Improved Global Damage Prediction
G064	Case Studies to Correlate Seismic Design With Actual Damage
G065	Comprehensive and Systematic Collection of Damage and Loss Data
G066	Development of a Uniformly Acceptable Standard Building Performance Rating System
G067	Development of Rehabilitation. Guidelines for Non-Engineered Buildings
G071	Integration of Risk Analysis Methods
G074	Evaluation and Rating Process for New Technical Information
G075	Improvement of Advanced Structural Analysis Procedures
G078	"Over-Conservatism" of ASCE 41
G078(b)	"Over-Conservatism" of ASCE 31
G080	Development of a Realistic and Valid Methodology for Cost/Benefit Analysis

**Transition of Research into Practice.** New and continuing research is important. Equally important is the compilation, interpretation, and translation of existing research results into practical tools that fit within the context of available ASCE standards.

A model for this work is offered by the recent process used to produce Supplement 1 to ASCE 41, in which a joint committee of researchers and practitioners updated acceptability criteria for concrete elements based on several recent research programs.

Transition of research into practice would help to resolve the technical issues listed in Table 6-4.

Table 6-4	Technical Issues Addressed by Transition of Research into Practice	
Issue No.	Issue	
G003	Transferring Research Into Practice	
G024	Conservative Bias of ASCE 41	
G026	Development of Nonlinear Analysis Modeling Guidelines	
G046	FEMA 356 / ASCE 41 – Consideration of Global Ductility	
G075	Improvement of Advanced Structural Analysis Procedures	
G078	"Over-Conservatism" of ASCE 41	
G078(b)	"Over-Conservatism" of ASCE 31	

**Development of Application Examples.** ASCE standards for seismic evaluation and rehabilitation are increasingly used and accepted, but they are still not familiar to much of the community of engineers and code officials. Example manuals would introduce concepts and terminology found in the standards but not in the building code for new construction. Brief examples, supplementing commentary in the current standards, might demonstrate and discuss more specifically: (1) ASCE 31 evaluation procedures and criteria; (2) ASCE 41 analysis procedures and design criteria; and (3) nonlinear modeling and analysis of new and existing elements.

Development of application examples would help resolve the technical issues listed in Table 6-5.

**Establishing Relationships between Component Response and System Performance.** Current standards measure acceptability on a component basis, and make no distinction between a building with 5% of its components failing the criteria and a building with 50% failing. Additional information is needed to help practitioners reconcile perceived inconsistencies between failure on the component level and acceptable performance on a system level.

Establishing relationships between component response and system performance would help resolve the technical issues listed in Table 6-6.

Table 6-5	<b>Technical Issues Addressed by Development of Application</b>
	Examples

Examples		
Issue No.	Issue	
G015	Development of Simplified Procedures	
G024	Conservative Bias of ASCE 41	
G026	Development of Nonlinear Analysis Modeling Guidelines	
G034	FEMA 356 / ASCE 41 – Simplify the "Simplified Procedure"	
G046	FEMA 356 / ASCE 41 – Consideration of Global Ductility	
G064	Case Studies to Correlate Seismic Design With Actual Damage	
G066	Development of a Uniformly Acceptable Standard Building Performance Rating System	
G067	Development of Rehabilitation Guidelines for Non-Engineered Buildings	
G071	Integration of Risk Analysis Methods	
G075	Improvement of Advanced Structural Analysis Procedures	
G077	Improvement of Seismic Assessments of Existing Buildings	
G078	"Over-Conservatism" of ASCE 41	
G078(b)	"Over-Conservatism" of ASCE 31	
G080	Development of a Realistic and Valid Methodology for Cost/Benefit Analysis	

Table 6-6 Technical Issues Addressed by Establishing Relationships between Component Response and System Performance

Issue No.	Issue	
G041	Improved Global Damage Prediction	
G046	FEMA 356 / ASCE 41 – Consideration of Global Ductility	

# 6.2 Breakout Discussion Track 2: Practical Impediments

Moderators: Jim Harris, Ed Dean

#### 6.2.1 General

Workshop attendees who participated in one or more of the three Practical Impediments breakout discussions are listed in Appendix B.

Practical Impediments breakout discussions considered issues related to the practical application of engineering standards thought to pose impediments to seismic rehabilitation of existing buildings. Pre-workshop activities identified 55 issues that were assigned to the Practical Impediments breakout track. Ten additional issues were developed during breakout discussions.

#### 6.2.2 Prioritization of Practical Issues

Issues were prioritized by the Practical Impediments breakout group through a ballot process. Each participant was assigned five votes that could be used to identify the practical issues of highest importance. Priorities were established based on the number of votes received.

The highest priority issues from the Practical Impediments breakout discussion track are summarized in Table 6-7.

# 6.2.3 Clarification and Consolidation of Practical Issues

Practical Impediments breakout discussions were structured to identify salient points and different perspectives on the issues, which led to a consolidation of many related issues. Issues were consolidated where it was judged that multiple issues addressed a similar theme, or where more broadly defined issues encompassed the scope of issues that had a more narrow focus. The grouping of individual issues, and the resulting consolidated issue statements are shown in Table 6-7.

Clarifications, revised issue statements, and expanded issue descriptions for consolidated practical issues are provided below. This information supersedes pre-workshop issue descriptions contained in Appendix C.

Table 6-7	Highest Priority Practical Issues		
Issue No.	Issue		
-	t of Building Specific Loss Estimation Procedures		
G019	Consideration of Uncertainty		
G041	Improved Global Damage Prediction		
G066	Development of a Uniformly Acceptable Standard Building Performance Rating System		
Education of	Stakeholders about Seismic Rehabilitation		
G017	Example Applications		
G039	Education of Building Owners and Users on Seismic Risk		
Incorporatio	n of Engineering Judgment into Seismic Rehabilitation Standards		
G001	Judgment vs. Analysis		
G047	ASCE 31 and ASCE 41 Standardization Conundrum		
Developmen	t of Business Continuity Planning Guidelines		
G036	Development of Business Continuity Planning Guidelines		
Consistency	in Code Enforcement		
G050	Improvement in Consistency of Code Enforcement		
Education an	d Training in Seismic Rehabilitation		
G007	Education of Practitioners		
G008	Education of Building Officials		
G063	Seismic Rehabilitation Materials for College/University Instruction		
Guidance on	Incremental Mitigation Strategies for Seismic Rehabilitation		
G016	Incremental Seismic Rehabilitation		
Improvemen	t in Evaluation and Rehabilitation of Nonstructural Components		
G021	Nonstructural Components		
G040	FEMA 356 / ASCE 41 – Further Development of Nonstructural Component Requirements		
Simplified and/or Prescriptive Procedures			
G015	Development of Simplified Procedures		
G034	FEMA 356 / ASCE 41 – Simplify the "Simplified Procedure"		
G068	Development of Prescriptive Procedures		
Special Polic	Special Policies and Guidelines for Historic Structures		
G006	Historic Structures		

Development of Building Specific Loss Estimation Procedures (G019, G041, G066). Quantifiable earthquake loss estimation procedures are necessary for decision making. Owners need a rational means to evaluate procedures to use in a decision making process to make smart decisions about rehabilitation options. Procedures need to encompass cost/benefit ratios and be robust enough to compare alternative risks such as fire.

There is a need to extend building evaluation methods developed to date so that they include more factors, are useful to more stakeholders, portray relative risk, are better able to help set rehabilitation priorities and support decision making, and provide consistent results nationwide. This effort would combine engineering concepts of building performance with site conditions, occupancy, and other information to provide comparable results for understanding relative risk, deciding appropriate rehabilitation priorities and measures, establishing more accurate risk-based insurance rates, and assisting the financial community with making rehabilitation investment decisions.

Current standards tend to overestimate the amount of damage that will occur when compared to damage observed in inspections after recent earthquakes. There are many buildings that have a degree of toughness that current standards have trouble characterizing. We need to improve our ability to predict what will happen in a global sense. Additionally it is important to begin to link the financial aspects of damage and loss prediction to the cost/benefit analysis of retrofit.

#### Education of Stakeholders about Seismic Rehabilitation (G017, G039).

Additional resources are needed to communicate seismic rehabilitation principles on various levels to different stakeholder groups, e.g., owners, architects, and builders. This information needs to be written in a vernacular and format tailored to the target audience. It can be used to introduce seismic rehabilitation strategies and bring into focus the economic risks in terms of financial and operational costs versus benefits. These resources need to incorporate illustrative examples of actual projects and decision processes.

Incorporation of Engineering Judgment into Seismic Rehabilitation Standards (G001, G047). Seismic rehabilitation techniques are project specific and require a significant amount of engineering judgment to implement. The process of "standardization" resulted in the introduction of mandatory language into what was once comprehensive engineering "guidance." The arguably premature standardization of FEMA 310 and FEMA 356 guidance documents has, in some cases, yielded unfavorable results. The use of mandatory language has also constrained the use and

application of the documents as a result of specific requirements that are not applicable, have never (or rarely) been implemented, or are technically infeasible. A specific example of this is the extent of material testing required for buildings that have otherwise good documentation of the design.

### Development of Business Continuity Planning Guidelines (G036).

Business continuity planning that appropriately weighs the benefits and costs, with due consideration of risk, has been a proven rationale for implementing seismic rehabilitation strategies. Guidelines that foster a consistent rationale for business continuity planning would be a useful tool to decision-makers, but no such consensus-based resources are available to design professionals.

Consistency in Code Enforcement (G050). Uniformity and consistency in the application and enforcement of requirements for seismic rehabilitation in currently available codes and standards needs improvement. Compounded by the inherent complexity of ASCE 31 and ASCE 41, there are issues of inconsistency in how the various documents work together, including references to other standards. Improvement in this area is likely related to improvements in education and training.

# Education and Training in Seismic Rehabilitation (G007, G008, G063).

Proper application of seismic evaluation and rehabilitation techniques requires knowledge, experience, and training. Available resources, such as ASCE 41, are inherently complex, and application can be difficult for the inexperienced user. Training of design professionals and regulatory officials, along with the development of a broad spectrum of example applications, is necessary.

FEMA has generated numerous training seminars and workshops related to seismic evaluation and rehabilitation. There are also resource materials developed by other organizations (e.g., ATC, EERI) that could be applicable. Available resources need to be assembled, adapted, and maintained for future use. Additionally, the preparation of course curricula and training materials could promote development of expertise in emerging design professionals, and further seed the dissemination of seismic rehabilitation methods into practice.

# **Guidance on Incremental Mitigation Strategies for Seismic**

**Rehabilitation** (**G016**). Over time, small increments of rehabilitation can have a significant effect on reducing the overall vulnerability of a large population of highly vulnerable structures. Incremental approaches to addressing a population of vulnerable buildings are presently impeded by a

lack of readily available technical guidance and lack of acceptance by building officials. Dissemination of available information on incremental rehabilitation into the community of practicing design professionals and building officials would help stimulate the process of reducing community vulnerability.

The incremental approach to seismic rehabilitation for various occupancies is described in currently available FEMA publications (FEMA 395 through FEMA 400). Existing performance-based seismic design (PBSD) approaches should be reviewed for applicability to incremental rehabilitation, and documentation should be prepared to facilitate their practical application for occupancies covered by the FEMA series. New PBD approaches, if necessary, should be developed for specific application to incremental rehabilitation.

Improvement in Evaluation and Rehabilitation of Nonstructural Components (G021, G040). The majority of earthquake losses can be associated with nonstructural components, particularly when considered on a probabilistic basis. In low to moderate seismic regions, nonstructural rehabilitation may represent the best value solution in a partial or incremental strengthening approach. Improvements in the requirements for evaluation and rehabilitation of nonstructural components are needed. Current provisions need to be better aligned with nonstructural requirements for new construction. Particular attention is also needed on industrial components like shelving and piping.

Simplified and/or Prescriptive Procedures (G015, G034, G068). The ASCE 41 "Simplified Procedure" requires further simplification. In areas of low to moderate seismicity, the infrequent use of this standard is a challenge because of the steep learning curve associated with its implementation. Simplification through either prescriptive models, or emphasis on load-path alone (tying building elements together), is suggested.

Special Policies and Guidelines for Historic Structures (G006). Special policies and guidelines that address the unique challenges posed by historic structures are needed. Cultural resources deemed "historic" seem to warrant a higher level of property protection. However, improving the seismic performance of historic structures can compromise historical features. These somewhat diametrically opposed objectives create a unique situation for which seminal guidance is needed.

# 6.3 Breakout Discussion Track 3: Regulatory and Public Policy Issues

Moderators: Susan Dowty, Susan Tubbesing

#### 6.3.1 General

Regulatory and public policy focus areas are closely related. Workshop attendees in these two stakeholder groups who participated in one or more of the three Regulatory/Public Policy breakout discussions are listed in Appendix B.

Pre-workshop activities identified 36 issues that were assigned to the Regulatory/Public Policy breakout track. Though closely related, regulatory and public policy issues were grouped and discussed separately by the breakout participants. In the first round of discussion, participants considered regulatory and public policy concerns that were not covered by the list of pre-workshop issues. Key discussion points expressed during the first round were distilled into eight new issues, for a combined total of 44 issues. Issues were consolidated where it was judged that more than one issue addressed a similar theme

In the second round of discussion, consolidated issues were prioritized. In the third round, participants reviewed the lists of regulatory and public policy issues identified as the most important, and clarified the issue statements.

#### 6.3.2 Key Discussion Points

Throughout the workshop it was clear that public policy and regulatory issues are critical to the implementation of seismic rehabilitation. In Day 1 balloting, increased political will to support mitigation measures was identified as the most valuable contribution for meeting challenges faced by our existing building stock (30% of respondents). The biggest impediment to seismic rehabilitation was identified as the lack of market forces aligned to support such activities (60% of respondents).

Regulatory/Public Policy breakout participants were asked to express issues and concerns that they felt were not covered by the list of pre-workshop issues. Public policy officials at the federal, state and local levels, as well as policy researchers, identified three major issues in advancing the seismic rehabilitation of existing buildings: (1) power, (2) money, and (3) knowledge. Issues of power include whether or not rehabilitation is mandatory or voluntary, legal and liability issues that may be faced by an owner or jurisdiction, and competing objectives that may be faced by communities and individual building owners. Issues of money include the

costs and benefits of rehabilitation, the role of mortgage lenders and insurers in encouraging or requiring rehabilitation, and financial incentives for owners (such as tax incentives and seed money for rehabilitation projects). Issues of knowledge include differing perceptions of risk and acceptable levels of risk, the question of building owner expectations with regard to building performance, the need for materials, guidelines, case studies and web-based tools for educating the public, and the need for strong channels of disseminating information.

The following is a summary of key discussion points raised by Regulatory/Public Policy breakout participants. Some of these points have been incorporated into the issues and recommendations identified in the sections that follow. Others are recorded for perspective on the unique insights and the complexity of the issues faced by regulatory, public policy, and owner stakeholder groups in attendance.

- One group that has not been identified as a stakeholder group includes building users, or the general public. Visitors, tenants, and customers go into buildings every day with the perception that they are safe. They may not realize potential seismic weaknesses in a building.
- Regulators identified a wide variety of standards and ordinances that are currently used to regulate seismic rehabilitation. On seismic retrofit projects there is often a unique negotiation process between designers and regulators that does not take place during the permit process for new buildings.
- Decision makers are the elected officials. Elected officials at the national level need to be leaders in advocating effective seismic policy.
- Many local officials find it easier to adopt and enforce regulations when the state or federal government mandates them.
- Buildings can become vacant because of restrictive seismic rehabilitation requirements. Sometimes buildings are ordered vacated if there is no compliance with a mandatory retrofit order, or an owner may decide it is cheaper to leave the building vacant than to fix it. Vacant buildings are a hazard to adjacent buildings and to fire fighters responding to fires in these structures. One unintended consequence of this is the deterioration of neighborhoods with several vacant buildings, as well as an increase in crime associated with such buildings. The question is, what is the bigger hazard, a vacant building or a seismically weak building.
- Politically, it is very hard to determine which buildings are hazardous.
   Owners don't really want to know if their building has a weakness. If

- they know the building is hazardous and people get hurt, owners are concerned that they will be held liable.
- When buildings are sold, lenders are typically not made aware of
  potential seismic vulnerabilities. If lenders are made aware, they may
  require some retrofitting before loaning money for the purchase.
   Lenders are willing to have seismically hazardous buildings within their
  portfolio, provided their inventory is spread out across the country.
- If an earthquake has a return period of 2500 years, and an owner wants to buy and hold a building for only 5 years, should the owner be worried about a rare event happening during the short time they own the building? Structural engineers need to be able to explain the hazard in terms that owners can understand.
- Rehabilitation often requires additional work beyond seismic strengthening, including asbestos abatement, sprinkler installations and disabled access upgrades. The cost to retrofit is passed on to the tenants. If the costs are too high, the tenants will move out to a more affordable building.
- Often the most vulnerable segments of society occupy the most seismically hazardous buildings. The poor often occupy old run-down buildings. Seismically retrofitting these buildings will require them to comply with additional upgrades. The piggybacking of requirements raises the cost to where it is not affordable. This is a social issue. How much does it cost and who pays?
- Engineers need to find more affordable ways to retrofit buildings. The
  problem must be addressed holistically. There are social impacts of
  mandating retrofit standards on the poor.
- The federal government, particularly FEMA, has built a reputation that
  after an earthquake they will come in and give money to rebuild. There
  is no federal incentive to do any retrofit. Is there a role for the federal
  government in rehabilitation? Possibly offering a federal tax credit for
  owners who retrofit their buildings would be a reasonable incentive.

# 6.3.3 Prioritization of Regulatory/Public Policy Issues

Issues were prioritized by the Regulatory/Public Policy breakout group through a ballot process. Participants reviewed and discussed the issues, and were asked to vote for the ones they felt were the most important. Each participant was assigned three votes that could be used to identify the highest priority issues. Priorities were established based on the number of votes

received. Highest priority issues from the Regulatory/Public Policy breakout discussion track are summarized in Table 6-8 and Table 6-9

Table 6-8	Highest Priority Regulatory Issues	
Issue No.	Issue	
Encouraging	g Retrofit	
G057	Advocacy to Encourage More Seismic Retrofit	
G066	Development of a Uniformly Acceptable Standard Building Performance Rating System	
Education a	and Training in Seismic Rehabilitation	
G008	Education of Building Officials	
G063	Seismic Rehabilitation Materials for College/University Instruction	
Simplified a	and/or Prescriptive Procedures	
G067	Development of Rehabilitation Guidelines for Non-Engineered Buildings	
G068	Development of Prescriptive Procedures	
Consistency in Plan Review		
G023	Mandate of Peer Review for Seismic Rehabilitation	
G050	Improvement in Consistency of Code Enforcement	
G070	Identification of Plan Review Requirements	
Rehabilitation Codes and Standards		
G009	Standards Update Process	
G047	ASCE 31 and ASCE 41 Standardization Conundrum	
G058	Uniformity in Seismic Retrofit Requirements	
Vacant Buil	dings	
G069	Vacant Buildings	

Table 6-9	Highest Priority Public Policy Issues		
Issue No. 1	Issue		
Incentives for	r Seismic Rehabilitation		
G059	Public Incentives for Seismic Rehabilitation (see also G079)		
G060	Private Incentives ("change levers") for Seismic Rehabilitation (see also G079)		
G079	Incentives for Seismic Rehabilitation (see also G059, G060)		
Voluntary versus Mandatory Triggers			
G005	Voluntary vs. Mandatory Triggers		
Costs for Seismic Rehabilitation			
G012	Typical Costs for Seismic Rehabilitation (see also G055)		
Social Impacts of Seismic Rehabilitation on Vulnerable Populations			
XXX	Development of Program to Address the Social Impacts of Seismic Rehabilitation on Vulnerable Populations		
G069	Vacant Buildings		
Public Misconception and Education on Seismic Risk			
XXX	Public Misconception and Citizen Education		
G039	Education of Building Owners and Users on Seismic Risk		

<sup>1. &</sup>quot;XXX" New issue added during breakout discussion

# 6.3.4 Clarification and Consolidation of Regulatory Issues

Discussions led to a consolidation of related issues. The grouping of individual regulatory issues, and the resulting consolidated issue statements are shown in Table 6-8.

Clarifications, revised issue statements, and expanded issue descriptions for consolidated regulatory issues are provided below. This information supersedes pre-workshop issue descriptions contained in Appendix C.

Encourage retrofit (G057, G066). Jurisdictions should use a rating system that communicates the seismic resistance of older buildings. Such a rating system would inform the public about the condition of the buildings they live and work in, and would place seismic risk on front burner of elected officials to require seismic rehabilitation of hazardous buildings. Methods of publicizing stories of success and failure should be developed for the public and decision makers.

Education and Training in Seismic Rehabilitation (G008, G063). There should be college-level courses on seismic rehabilitation standards. Building

officials and plan checkers should also be trained on the various code requirements for seismic rehabilitation of structures.

Simplified and/or Prescriptive Procedures (G067, G068). There should be seismic rehabilitation guidelines developed for non-engineered buildings. It is envisioned that these would be prescriptive procedures that a contractor could follow without the need of a design professional.

Consistency in Plan Review (G023, G050, G070). Peer review for certain complicated rehabilitation projects should be encouraged and in some cases, mandated. There needs to be improvement in the consistency of the application of rehabilitation criteria.

**Rehabilitation Codes and Standards (G009, G047, G058).** There should be guidelines for the adoption and enforcement of consistent rehabilitation criteria. Not only is it important to have uniformity in the codes that are adopted, but also in their enforcement.

Vacant buildings (G069). Enforcement of mandatory seismic rehabilitation ordinances may cause jurisdictions to order buildings vacated for lack of compliance. Vacant buildings create blight on the surrounding neighborhoods, are potential fire hazards that are dangerous to fire fighter personnel, and in some cases house illegal activities.

# 6.3.5 Clarification and Consolidation of Public Policy Issues

Discussions led to a consolidation of related issues. The grouping of individual public policy issues and the resulting consolidated issue statements are shown in Table 6-9.

Clarifications, revised issue statements, and expanded issue descriptions for consolidated public policy issues are provided below. This information supersedes pre-workshop issue descriptions contained in Appendix C.

Incentives for Seismic Rehabilitation (G059, G060, G079). Public and private incentives need to be developed and used more widely. Public incentives may include tax breaks provided by the state and federal government for owners who seismically retrofit their buildings. Also grants from the government to offset a portion of the cost to retrofit buildings could be an important incentive. Other types of public incentives include encouraging retrofit through zoning incentives such as increases in the allowable floor area ratios.

Private incentives include insurance premium reductions for policy owners who retrofit their buildings or lending requirements that ask for some level of seismic evaluation or seismic rehabilitation as a condition of a loan.

Voluntary versus Mandatory Triggers (G005). Jurisdictions need to decide if voluntary or mandatory triggers will work better. Voluntary triggers include owners who want to add to or alter their buildings. During these voluntary construction projects, some jurisdictions require an analysis of the building to ensure that it is not seismically hazardous. Engineers use standards like ASCE 31 or ASCE 41 in their analysis. Mandatory triggers include ordinances that require seismic retrofitting, even if no other work is proposed. The Unreinforced Masonry Building (URM) program in the City of Los Angeles is such a program

Costs for Rehabilitation (G012). Costs to rehabilitate an existing building can be very high. The true cost of rehabilitation must include all associated costs, including other code requirements that are triggered as a result of the seismic work. This includes asbestos abatement, adding sprinklers, and making the building accessible for the disabled. In addition, some buildings may need to be vacated while being strengthened. The cost to move out, rent another facility, move back in, and perform any other necessary tenant improvements need to be included in the total costs. It is critical to understand these costs and look for ways to make rehabilitation more affordable.

#### Social Impacts of Seismic Rehabilitation on Vulnerable Populations

(XXX, G069). Often the most vulnerable segments of society live in the most hazardous buildings. Requiring buildings to be retrofitted may cause them to be vacated. Vacant buildings can be big problems in a community. In addition, the majority of tenants in these buildings are part of a vulnerable population. This includes people on low and fixed incomes, the disabled, the elderly, and anyone who would be severely impacted by being forced to move out of a building that is ordered vacated or demolished. Understanding the societal impacts of rehabilitation on vulnerable populations is important. It is essential to develop rehabilitation programs that build these stakeholders into the process and account for these impacts.

#### Public Misconception and Education on Seismic Risk (XXX, G039).

There is a misconception by the public that the buildings they work and live in are safe. They are not aware of the advances in structural design over the past several decades. Many do not think earthquakes are a real threat, as they occur infrequently. They have confidence in the engineers that designed older buildings. They feel that if nothing has happened so far, then the building will not need to be retrofitted. Geologists and engineers speak about return periods for earthquake faults of several hundred years. The public misunderstands this information and thinks that before the next earthquake, the building will have been replaced. Education programs need to be developed to change these misconceptions.

#### 6.4 Breakout Discussion Track 4: Research Needs

Moderators: Maryann Phipps, John Hooper

#### 6.4.1 General

Workshop attendees who participated in one or more of the three Research Needs breakout discussions are listed in Appendix B.

Pre-workshop activities identified general topics for research needs based on input from a variety of groups with an interest in research activities related to reducing the seismic hazards of existing buildings. These topics were used to seed a series of brainstorming discussions to identify the highest priority research needs from a practitioner's point of view.

During the Research Needs breakout discussions, more than 50 specific research needs were identified across the following 12 topics:

- Analysis
- Communication of Earthquake Risk
- Foundations
- Ground Motion
- Identifying Collapse
- Improvements to ASCE 31 and ASCE 41

- New Technologies
- Nonstructural Components and Systems
- Post-Earthquake Data
   Gathering and Documentation
- Public Policy
- Code Enforcement
- Miscellaneous

#### 6.4.2 Prioritization of Research Needs

Issues were prioritized by the Research Needs breakout group through a ballot process. Participants were allowed ten votes to identify the most important research needs. Priorities were established based on the number of votes received. The highest priority research needs across all topics are listed in Table 6-10.

Table 6-10	Highest Priori	ity Research Needs
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Priority Ranking	Research Need	Торіс
1	Fragility data for structural and nonstructural components and systems, and a consistent framework for developing and establishing such data	Analysis
2	Development of a nonproprietary building rating system	Communication of Earthquake Risk
3	Risk-based approaches to selection of ground motions for evaluation of buildings	Ground Motion
4	Full-scale shake table testing of complete building systems	Identifying Collapse
5	In-situ testing of the behavior of existing buildings	Identifying Collapse
6	Uniform method for development of acceptance criteria in guidelines and standards	Improvements to ASCE 31 and ASCE 41
7	Full-scale shake table testing of complete building systems	Identifying Collapse
8	In-situ testing of the behavior of existing buildings	Identifying Collapse
9	Behavior and performance data on innovative structural materials and systems for use in seismic analysis and design	New Technologies
10	Improved analytical platforms for next- generation nonlinear analysis and quantification of risk	Analysis
11	Information on soil-foundation-structure interaction effects on input ground motion	Ground Motion
12	New tools for non-destructive investigation of building components (X-ray glasses)	New Technologies
13	Identification and inventory of buildings that are collapse risks, by type and region	Identifying Collapse

# 6.4.3 Consolidation of Research Needs

The overarching recommendation from the Research Needs breakout group was to develop a coordinated research agenda for existing buildings that could be used to establish a program in which individual research projects serve a series of goals advancing the state of knowledge toward a common vision. Based on this recommendation, individual research needs were grouped into one or more goals that were deemed crucial to meeting the challenges of existing buildings. Research needs were grouped such that the successful accomplishment of any one of the needs within a goal would serve to advance the profession towards achieving that goal. In turn, successful accomplishment of any one goal would advance the profession towards

meeting the challenges of existing buildings. Detailed research needs recommendations are contained in *Prioritized Research for Reducing the Seismic Hazards of Existing Buildings, NEHRP Workshop on Meeting the Challenges of Existing Buildings – Volume 2*, ATC-73 report (ATC, 2007).

**Establishment of a Coordinated Research Program.** There was general agreement that a coordinated research program related to existing buildings was needed as part of the NEES program. A wide range of issues that go beyond research supported by NSF was identified by the broad based user community represented at the workshop. Support from NSF, other federal agencies, from city and state agencies, and from the industrial community will be essential to success. In order to make progress on reducing the risks posed by existing buildings, a different mechanism for stimulating, selecting, and coordinating research in this area is needed.

Mitigation of Building Collapse Risks. Understanding what causes collapse is key to identifying buildings for which the risk of casualties is high and focusing mitigation efforts to most effectively protect life and property. Highest priority research needs in support of this goal include:

- Full- or large-scale shake table testing of complete building structural and/or nonstructural systems
- In-situ testing of the behavior of existing buildings
- Identification and inventory of buildings that are collapse risks, by type and region
- Improved ability to reliably simulate collapse

# Advancement of Guidelines and Standards for Existing Buildings.

Nationally applicable guidelines and standards form the engineering backbone that supports evaluation and mitigation of earthquake risk. Guidelines and standards are, by nature, evolutionary, requiring sustained attention to keep them current. Highest priority research needs in support of this goal include:

- Fragility data for structural and nonstructural components and systems, and a consistent framework for developing and establishing such data
- Risk-based approaches to selection of ground motions for evaluation of buildings
- Uniform method for development of acceptance criteria in guidelines and standards for seismic evaluation and rehabilitation of buildings

- Improved analytical platforms for next-generation nonlinear analysis and quantification of risk
- Information on soil-foundation-structure interaction effects on input ground motion

Communication of Earthquake Risks. Assessment, identification, and quantification of earthquake risks are pointless activities if the methods do not provide information in meaningful ways, or if the information is not usable or understandable by stakeholders and decision-makers. Effective means of communication, along with consistent and understandable messages, are needed to influence policy and initiate seismic rehabilitation activities. Highest priority research needs in support of this goal include:

- Development of a nonproprietary building rating system
- Information on most effective ways to communicate risk and mitigation alternatives
- Definition of acceptable (or tolerable) risk

Calibration of Engineering Tools with Realistic Data. Data from full- and large-scale tests are needed to support the development of engineering tools used for seismic evaluation and rehabilitation of existing buildings.

Advanced procedures and techniques are promising, but require validation to enable their full potential to be realized. Both full- and large-scale simulations and post-earthquake data collection and analysis are needed to accomplish this. Highest priority research needs in support of this goal include:

- Full-/large-scale or in-situ testing of complete building systems
- Collection and archiving of detailed information on earthquake damage to nonstructural building components and systems
- Expansion of building instrumentation in the strong-motion instrumentation program, including instrumentation of potentially hazardous buildings

**Development of New Materials and New Building Systems.** Innovative materials and creative applications in existing building systems can lead to new, cost-effective, less-disruptive, and better-performing seismic rehabilitation solutions. Highest priority research needs in support of this goal include:

 Behavior and performance data on innovative structural materials and systems for use in seismic analysis and design

- Approaches for mitigating risk of non-engineered buildings
- Assessment of synergistic benefits of multi-hazard rehabilitation

**Development of Building Investigative Technologies.** One of the biggest challenges related to assessment of existing buildings is knowing, with some degree of certainty, the condition of the building, how it was constructed, and what materials were used in the construction. Development of new technologies and strategies for investigating the condition of existing buildings would significantly improve our ability to reliably assess seismic risk. Highest priority research needs in support of this goal include:

- New tools for non-destructive investigation of building components
- New building information and data collection and archiving systems when drawings are unavailable or building components are concealed

# Observations, Findings, and Conclusions

### 7.1 General Observations

Despite significant progress, and the achievement of several major milestones during the past two decades, complex technical, practical, regulatory, and public policy issues surrounding the seismic rehabilitation of existing buildings are far from resolved. There are technical, practical, and policy barriers to effective implementation and gaps in research related to seismic rehabilitation that remain a hindrance to earthquake risk reduction efforts in existing buildings.

Input from workshop participants during plenary balloting of pre-workshop issues, open forum discussions, and breakout discussion tracks included the following general observations with regard to the challenges posed by existing buildings:

- Public policy and regulatory issues are critical to the implementation of seismic rehabilitation. Increased political will to support mitigation measures was identified as the most valuable contribution for meeting challenges faced by our existing building stock. The biggest impediment to seismic rehabilitation was identified as the lack of market forces aligned to support such activities.
- Public policy officials and researchers identified three major issues in advancing seismic rehabilitation of existing buildings: (1) power, (2) money, and (3) knowledge. Issues of power include whether or not rehabilitation is mandatory or voluntary. Issues of money include the costs and benefits of rehabilitation, and the presence (or lack) of financial incentives. Issues of knowledge include differing perceptions of risk and acceptable levels of risk, building owner expectations with regard to building performance, the need for new tools to educate the public, and the need for strong channels of disseminating information.
- The language used by practitioners does not adequately convey seismic risk to owners and the public. As a consequence, the community largely ignores the potential consequences of earthquake losses. There was

- strong support for the development of a seismic rating system for buildings that communicates risk in consistent, reliable terms understandable to tenants, owners, and other stakeholders.
- Risk of potential loss in business revenue was identified as a persuasive
  justification for performing seismic rehabilitation, particularly in regions
  of moderate seismicity. This suggests that consideration of business
  interruption is a potential framework for encouraging more widespread
  evaluation of seismic risk and rehabilitation to reduce future losses.
- Currently available seismic evaluation and rehabilitation tools need to be technically improved through a program of focused research. Limitations in our understanding of the extreme limits of performance of structural components and building systems serve to impede rehabilitation activities. It is anticipated that improved technical criteria will permit a significant extension beyond what is considered acceptable by today's standards. This will facilitate identification of buildings that are most at risk along with those that are not, minimize potential seismic rehabilitation program costs, and help promote the development of consensus-based community action plans that address seismic risk.
- In regions where there is a perceived seismic risk, the costs of seismic rehabilitation and associated work can impede rehabilitation activities, even where there is a legislative mandate to perform such work.
- There was strong consensus for the development of prescriptive procedures for selected model building types and for simplification of currently available evaluation and rehabilitation procedures, as a means to reduce costs and improve implementation of rehabilitation efforts.
- There was strong indication of the need for additional education and training materials including the development of more example applications of actual projects illustrating seismic rehabilitation methodologies and standards.

### 7.2 Findings and Conclusions

### 7.2.1 Individual Issue Statements

Pre-workshop issues that were used to seed workshop plenary discussions and initiate focused breakout discussions are recorded in Appendix C. Issues that were identified as highest priority in the Technical, Practical, Regulatory/Public Policy, and Research Needs discussion tracks are recorded in Chapter 6. While the emphasis and priorities in each group were somewhat different, certain issues resonated with consensus in more than one

group. Issues that were identified as high priority across multiple discussion tracks are summarized in Table 7-1.

Table 7-1 Issues Identified as High Priority in Multiple Discussion
Tracks

Tracks					
Issue No.	Issue	<b>Discussion Track</b>			
Three or more discussion tracks					
G066	Development of a Uniformly Acceptable Standard Building Performance Rating System	Technical Practical Regulatory/Public Policy Research Needs			
G015, G034, G067, G068	Development of Simplified and/or Prescriptive Procedures, and/or Procedures for Non-Engineered Buildings	Technical Practical Regulatory/Public Policy			
At least two dis	scussion tracks				
G008	Education of Building Officials	Practical Regulatory/Public Policy			
G021, G040	FEMA 356 / ASCE 41 – Further Development of Nonstructural Component Requirements	Practical Research Needs			
G024	Conservative Bias of ASCE 41	Technical Research Needs			
G026	Development of Nonlinear Analysis Modeling Guidelines	Technical Research Needs			
G039	Education of Building Owners and Users on Seismic Risk	Practical Regulatory/Public Policy			
G041	Improved Global Damage Prediction	Technical Practical			
G047	ASCE 31 and ASCE 41 Standardization Conundrum	Practical Regulatory/Public Policy			
G050	Improvement in Consistency of Code Enforcement	Practical Regulatory/Public Policy			
G063	Seismic Rehabilitation Materials for College/University Instruction	Practical Regulatory/Public Policy			
G074	Evaluation and Rating Process for New Technical Information	Technical Research Needs			
G075	Improvement of Advanced Structural Analysis Procedures	Technical Research Needs			
G078	"Over-Conservatism" of ASCE 31 and ASCE 41	Technical Research Needs			

### 7.2.2 Consolidated Needs

Each discussion track identified the subset of issues felt to be the most pressing in terms of existing building rehabilitation practice, regulation, policy, and research. In each track there was strong consensus that broad efforts addressing multiple key issues would be more effective and of greater long-term value, than focused studies resolving only one issue at a time.

Highest priority issues in each discussion track were consolidated into groups of combined issue statements covering common needs, areas of emphasis, or similar themes. The individual issues comprising each consolidated statement are identified in Chapter 6. Consolidated statements for the Technical, Practical, Regulatory/Public Policy, and Research Needs discussion tracks are summarized in Tables 7-2 through 7-6.

While the names of consolidated statements generated by each group were somewhat different, certain themes arose that were common across multiple discussion tracks. Common themes identified across multiple discussion tracks are summarized in Table 7-7.

Table 7-2 Summary of Consolidated Technical Needs			
Issue No.	Consolidated Statement		
G002, G003,	Development of Focused Case Studies		
G011, G015,			
G026, G034,			
G041, G064,			
G065, G066,			
G067, G071,			
G074, G075,			
G078, G080			
G003, G024,	Transition of Research into Practice		
G026, G046,			
G075, G078,			
G015, G024,	Development of Application Examples		
G026, G034,			
G046, G064,			
G066, G067,			
G071, G075,			
G077, G078,			
G080			
G041, G046	Establishing Relationships between Component Response and		
	System Performance		

Table 7-3	Summary of Consolidated Practical Needs
Issue No.	Consolidated Statement
G019, G041,	Development of Building Specific Loss Estimation Procedures
G066	
G017, G039	Education of Stakeholders about Seismic Rehabilitation
G001, G047	Incorporation of Engineering Judgment into Seismic
	Rehabilitation Standards
G036	Development of Business Continuity Planning Guidelines
G050	Consistency in Code Enforcement
G007, G008,	Education and Training in Seismic Rehabilitation
G063	
G016	Guidance on Incremental Mitigation Strategies for Seismic
	Rehabilitation
G021, G040	Improvement in Evaluation and Rehabilitation of Nonstructural
	Components
G015, G034,	Simplified and/or Prescriptive Procedures
G068	
G006	Special Policies and Guidelines for Historic Structures

Table 7-4 Summary of Consolidated Regulatory Needs		
Issue No.	Consolidated Statement	
G057, G066	Encouraging Retrofit	
G008, G063	Education and Training in Seismic Rehabilitation	
G067, G068	Simplified and/or Prescriptive Procedures	
G023, G050, G070	Consistency in Plan Review	
G009, G047,	Rehabilitation Codes and Standards	
G058		
G069	Vacant Buildings	

Table 7-5 Summary of Consolidated Public Policy Needs		
Issue No. 1	Consolidated Statement	
G059, G060, G079	Incentives for Seismic Rehabilitation	
G005	Voluntary versus Mandatory Triggers	
G012	Costs for Seismic Rehabilitation	
XXX, G069	Social Impacts of Seismic Rehabilitation on Vulnerable Populations	
XXX, G039	Public Misconception and Education on Seismic Risk	

<sup>1. &</sup>quot;XXX" New issue added during breakout discussion

Table 7-6	Table 7-6 Summary of Consolidated Research Needs		
Issue No. 1	Consolidated Statement		
n/a	Establishment of a Coordinated Research Program		
n/a	Mitigation of Building Collapse Risks		
n/a	Advancement of Guidelines and Standards for Existing Buildings		
n/a	Communication of Earthquake Risks		
n/a	Calibration of Engineering Tools with Realistic Data		
n/a	Development of New Materials and New Building Systems		
n/a	Development of Building Investigative Technologies		

1. Research needs were generated during breakout discussion

Table 7-7Common Themes Identified in Multiple ITheme	Discussion Track				
Three or more discussion tracks					
Communication Between Stakeholder Groups – communication between engineers and owners, plan reviewers, and the public on seismic risk, business continuity planning, and cost/benefit decisions	Technical Practical Regulatory/Public Policy Research Needs				
Advancement of Guidelines and Standards for Existing Buildings – for both structural and nonstructural components, includes transition of research into practice, improvement of acceptance criteria with new data, and calibration of procedures with engineering judgment or actual loss data	Technical Practical Research Needs				
At least two discussion tracks					
Education and Training in Seismic Rehabilitation – education of engineers and plan reviewers on the technical aspects of seismic rehabilitation; education of owners and the public on seismic risk and mitigation of risk; education of legislators on implementation of effective seismic policy	Practical Regulatory/Public Policy				
Development of Simplified Procedures – further simplification of currently available simplified procedures; development of prescriptive provisions for selected systems; and guidance on how to address non-engineered structures	Practical Regulatory/Public Policy				
Consistency in Enforcement – consistency in application of mandated seismic requirements; consistency in how requirements are are enforced on individual projects; and development of guidance on peer review	Practical Regulatory/Public Policy				

### 7.2.3 Conclusions

Information developed during the Research Needs breakout discussion track was used to identify and prioritize existing research needs, from the perspective of practicing seismic design professionals, in support of the George E. Brown, Jr. Network for Earthquake Engineering Simulation (NEES) program, to foster development of more effective existing building evaluation and rehabilitation techniques. The resulting recommendations are contained in *Prioritized Research for Reducing the Seismic Hazards of Existing Buildings*, *NEHRP Workshop on Meeting the Challenges of Existing Buildings* – *Volume 2*, ATC-73 report (ATC, 2007).

Information from the plenary discussions and other breakout discussion tracks was used to identify the current state of seismic evaluation and rehabilitation practice, policy, and regulation. This information is contained in *State of the Art Report on Seismic Evaluation and Rehabilitation of Existing Buildings*, *NEHRP Workshop on Meeting the Challenges of Existing Buildings – Volume 3*, ATC-71-1 report (ATC, 2008)

Observations and findings regarding the highest priority issues identified in each discussion track, consolidated needs in each area, and high priority issues and themes that resonated across multiple discussion tracks will be used to develop a comprehensive seismic rehabilitation guidance package for FEMA, including necessary implementation strategies for the creation, update, and maintenance of seismic evaluation and rehabilitation documents for existing buildings as part of the next phase of FEMA's Existing Buildings Program.

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# Pre-Workshop Existing Building Issues

Table C-1 contains the complete list of existing building issues identified during workshop planning activities. This list is based on an initial list of issues developed by the workshop planning group, and subsequent input obtained during pre-workshop interviews with invitees and other key representatives from target stakeholder groups. Issues were assigned codes identifying applicability to one or more of the following categories:

- General (G) All issues were assigned this code and numbered consecutively in this category.
- Technical (T) Issues related to the technical provisions of available existing building resource documents.
- Practical (P) Issues related to the practical application of available existing building resource documents.
- Regulatory/Public Policy (R-PP) Issues related to the building code/permit approval process or setting of effective public policy.

Based on the above coding, issues were assigned to breakout discussion tracks. As shown in Table C-1, issues with a multi-disciplinary focus were assigned to more than one breakout track.

Following Table C-1 are more detailed issue statements and expanded discussion on each issue (when available). This information was used to set the workshop structure, seed workshop discussion, and target workshop content to address the most pressing issues in existing building rehabilitation practice, regulation, policy, and research.

Issues are presented in their pre-workshop format, and recorded in this appendix for future reference. Issues that resonated with consensus, and were prioritized, combined or otherwise revised during breakout discussions, are reported in Chapter 6.

Table C-1 Pre	-Workshop Issu	e Numbers an	nd Breakout 1	Frack Assignments
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Pre-	Pre-worksnop Issue Numbers and Brea	Breakout Track Assignment			
Workshop Issue No.	Pre-Workshop Issue Name	Technical	Practical	Regulatory/ Public Policy	
G001	Judgment vs. Analysis	X	X	Χ	
G002	Role of Industry Organizations	X	X	X	
G003	Transferring Research into Practice	X	X	X	
G004	Multihazard Coordination and Linkage with other Building Mitigation Actions		X	X	
G005	Voluntary vs. Mandatory Triggers		X	Χ	
G006	Historic Structures		Х	Χ	
G007	Education of Practitioners		Х		
G008	Education of Building Officials		X	X	
G009	Standards Update Process		Χ	X	
G010	Accessibility of Information		Χ		
G011	Role of Technical Journals	Χ	X		
G012	Typical Costs for Seismic Rehabilitation (see also G055)		X	Х	
G013	New Design vs. Rehabilitation Design		X		
G014	Evaluation Process vs. Design Process		X		
G015	Development of Simplified Procedures	X	Х		
G016	Incremental Seismic Rehabilitation		X	X	
G017	Example Applications		X	X	
G018	Consistency Between Resource Documents (see also G072)	X	Х		
G019	Consideration of Uncertainty	X	X	X	
G020	Improvement of Foundation Design	X	X		
G021	Nonstructural Components	Χ	X		
G022	Development of Peer Review Guidelines and Standards		X		
G023	Mandate of Peer Review for Seismic Rehabilitation		X	X	
G024	Conservative Bias of ASCE 41	X	X		
G025	Material and Component Test Data	X	X		
G026	Development of Nonlinear Analysis Modeling Guidelines	X	X		
G027	Illustrated History and Evolution of Seismic Resources		X		
G028	FEMA 356 / ASCE 41 – Improve Target Displacement Determination	X			
G029	FEMA 356 / ASCE 41 – Clarify Force Delivery Reduction Factor "J"	X			
G030	FEMA 356 / ASCE 41 – Simplify m-factor Determination for New Construction	X			
G031	FEMA 356 / ASCE 41 – Reduce Conservatism in Overturning Factor R <sub>OT</sub>	X			
G032	FEMA 356 / ASCE 41 – Simplify Classification of Primary vs. Secondary Components	X	X		

Гable С-1	Pre-Workshop Issue Numbers and E	Breakout	<b>Track Assignments</b>	(continued)
G033	FEMA 356 / ASCE 41 – Simplify	Χ	X	
	Classification of Force- vs.			
	Deformation-Controlled Elements			
G034	FEMA 356 / ASCE 41 – Simplify the	Χ	Χ	
	"Simplified Procedure"			
G035	Seed or Grant Money for Seismic			X
	Strengthening			
G036	Development of Business Continuity		Χ	X
	Planning Guidelines			
G037	Validation of the Value of Advanced		Χ	X
	Analysis in Saving Construction Costs			
G038	Development of Design Guidance for	Χ	Χ	
	Heavy Industrial Facilities in the			
	Northeastern United States			
G039	Education of Building Owners and		X	X
	Users on Seismic Risk			
G040	FEMA 356 / ASCE 41 – Further	Χ	X	
	Development of Nonstructural			
	Component Requirements			
G041	Improved Global Damage Prediction	Χ	X	
G042	Correlation between ASCE 31 and	Χ	X	
	ASCE 41			
G043	FEMA 356 / ASCE 41 Foundation	Χ		
	Requirements			
G044	FEMA 356 / ASCE 41 Diaphragm	Χ		
	Requirements			
G045	Development of Guidelines for Soil-	Χ		
	Structure Interaction in Nonlinear			
	Static Analyses			
G046	FEMA 356 / ASCE 41 – Consideration	Χ	X	
	of Global Ductility			
G047	ASCE 31 and ASCE 41	Χ	X	X
	Standardization Conundrum			
G048	Devolution of ASCE 41 into a	Χ	X	
	Loading Standard			
G049	Incorporation of Performance-Based	Χ	X	
	Design in Future Resource			
	Documents			
G050	Improvement in Consistency of Code		X	X
	Enforcement			
G051	Improvement in Software Tools for	Χ	X	
	Assessing ASCE 31 and ASCE 41			
	Acceptance Criteria			
G052	Buildings with Multiple			X
	Owners/Condominiums			
G053	Levels of Acceptable Risk	Χ		X
G054	Consideration of Multiple Public			X
	Objectives			
G055	Typical Costs for Seismic		X	X
	Rehabilitation (see also G012)			
G056	Explicit Consideration of Building	Χ		X
	Adjacencies			
G057	Advocacy to Encourage More Seismic			X
	Retrofit			

Table C-1	Pre-Workshop Issue Numbers and I	Breakout Tra	ack Ass <mark>ignm</mark> er	nts (continued)
G058	Uniformity in Seismic Retrofit			X
	Requirements			
G059	Public Incentives for Seismic			X
	Rehabilitation (see also G079)			.,
G060	Private Incentives ("change levers")			X
	for Seismic Rehabilitation (see also			
	G079)			
G061	Unfinished Business in the 2005			X
	Strategic Plan			
G062	Legal Implications of Seismic			X
	Rehabilitation			
G063	Seismic Rehabilitation Materials for		X	X
	College/University Instruction			
G064	Case Studies to Correlate Seismic	X		
	Design with Actual Damage			
G065	Comprehensive and Systematic	X		
	Collection of Damage and Loss Data			
G066	Development of a Uniformly	X	X	X
	Acceptable Standard Building			
	Performance Rating System			
G067	Development of Rehabilitation	X	X	X
	Guidelines for Non-Engineered			
	Buildings			
G068	Development of Prescriptive		X	X
	Procedures			
G069	Vacant Buildings			X
G070	Identification of Plan Review		X	X
	Requirements			
G071	Integration of Risk Analysis Methods	Х		X
G072	Consistency Between Resource	Χ	X	
33. <b>2</b>	Documents (see also G018)			
G073	Selection and Scaling of Ground	X	X	
20,5	Motions Scaling of Ground	``	``	
G074	Evaluation and Rating Process for	X	X	X
307 1	New Technical Information			
G075	Improvement of Advanced Structural	X	X	
U0/ J	Analysis Procedures	^	^	
G076	Soil Structure Interaction	X	X	
		X	X	
G077	Improvement of Seismic Assessments	^	^	
C070	of Existing Buildings	V	V	
G078	"Over-Conservatism" of ASCE 41	X	X	
G079	Incentives for Seismic Rehabilitation			X
0000	(see also G059, G060)			.,
G080	Development of a Realistic and Valid			X
	Methodology for Cost/Benefit			
	Analysis			
G081	Integration with the Green Building			X
	Movement			

The following tables provide more detailed explanations and expanded discussion (when available) for each issue identified in Table C-1.

Category:	Category: No.: Issue name:		
R-PP/P/T G001 Judgment vs. Analysis			
Issue statement:			
What is the role of judgment in engineering practice today? How do we responsibly manage the use			

of complex and advanced emerging technologies in engineering practice? **Discussion:** 

Category: R-PP/P/TNo.: G002Issue name: Role of Industry Organizations			
<u>Issue statement:</u>			
What is the role of materials organizations and industry groups?			

Discussion:

Traditionally, material (concrete, steel, masonry, wood) trade organizations maintain committees and sponsor research to develop improved practical design and engineering information. How can these resources be mobilized?

Category:	No.:	Issue name:		
R-PP/P/T G003 Transferring Research into Practice				
Issue statem	nent:			
How can technical research be more quickly transferred to engineering practice?				
Discussion:				

*PEER, MCEER,* and *MAE* are all developing relevant materials. They are responsible for making efforts to get their products into practice. NEES is also responsible for reaching out to the practicing community. What actions can be taken to capitalize on this leading edge research? Can material and component testing results be cataloged to facilitate improvements to acceptability criteria?

Category: R-PP/P	No.: G004	Issue name: Multihazard Coordination and Linkage with other Building Mitigation
		Actions

### Issue statement:

What are the best strategies for coordinating seismic concerns with other natural and man-made hazards and other building mitigation activities?

### **Discussion:**

Examples of opportunities include: Americans with Disabilities Act (ADA) compliance, and fire and life safety upgrades.

Category:	No.:	Issue name:
R-PP/P	G005	Voluntary vs. Mandatory Triggers

What are the pros and cons of mandatory versus voluntary seismic retrofit programs?

### Discussion:

When is it appropriate for a community to make building owners and occupants aware of the risks they face due to seismic exposure? When is it appropriate for a community to establish a minimum level of protection against earthquake loss? Some jurisdictions have implemented voluntary seismic retrofit programs; some have adopted mandatory programs; some have first gone with the voluntary approach and then switched to making the requirements mandatory. What works and what doesn't?

Category:	No.:	Issue name:
R-PP/P	G006	Historic Structures

### Issue statement:

Should special policies and guidelines be developed that address the unique challenges posed by Historic Structures?

### **Discussion:**

On the one hand, cultural resources deemed "historic" warrant a level of property protection that seems higher than the community has placed on non-historic structures. On the other hand, improving the seismic performance of historic structures will likely require the incorporation of new building materials that will compromise historical features.

P C007 Education of Practitioners	Issue name:	No.:	Category:
1 Good Education of Fractioners	<b>Education of Practitioners</b>	G007	Р

### **Issue statement:**

What options are currently available for education of engineering practitioners, and what is needed?

### **Discussion:**

### **Existing materials**

FEMA has generated numerous training seminars and workshops for many documents related to seismic evaluation and rehabilitation. There is also a lot of other material developed by other organizations (e.g. ATC , EERI) that could be very applicable. How can these be assembled, adapted, and maintained for future use?

### Existing training programs

FEMA, EERI, ASCE, SEAOC and other organizations have ongoing workshops and seminars. How can these programs help?

### College Curricula Materials

Preparing curricula materials could promote instruction of emerging professionals in the current methodologies and seed the dissemination of this material into the world of practice.

### New technologies

Web-based seminars, DVD's, and other new technologies are now being used extensively for training purposes. How can these be brought to bear?

Category:	<u>No.:</u>	Issue name:
R-PP/P	G008	Education of Building Officials

What options are currently available for education of building officials, and what is needed?

### **Discussion:**

### **Building officials**

Performance-based procedures pose a major challenge for building officials and plan checkers. How can materials aimed specifically at these stakeholders be developed and disseminated?

### **Existing materials**

FEMA has generated numerous training seminars and workshops for many documents related to seismic evaluation and rehabilitation. There is also a lot of other material developed by other organizations (e.g. ATC, EERI) that could be very applicable. How can these be assembled, adapted, and maintained for future use?

### Existing training programs

FEMA, EERI, ASCE, SEAOC and other organizations have ongoing workshops and seminars. How can these programs help?

### New technologies

Web-based seminars, DVD's, and other new technologies are now being used extensively for training purposes. How can these be brought to bear?

Category:	No.:	Issue name:
R-PP/P	G009	Standards Update Process

### **Issue statement:**

How can current standards best be updated to reflect new information that improves the technical accuracy and application of provisions?

### **Discussion:**

ASCE and others normally update standards on a multi-year cycle. Supplements may be issued out of cycle. Are models used for the NEHRP Provisions and ASCE 7 for new construction applicable to evaluation and rehabilitation standards? Do other models make better sense given the significant regional differences in earthquake hazard, professional practice and the existing building stock?

<u>Category:</u> P	<b>No.:</b> G010	Issue name: Accessibility of Information	
Issue stateme	Issue statement:		
What can be done to make rehabilitation resources more readily accessible and to assist practitioners			
in choosing the best resources for their particular needs?			
Discussion:			

Category:	<u>No.:</u>	Issue name:

P/T G011 Role of Technical Journals

### **Issue statement:**

What part do journals play in accelerating transfer of new information?

### **Discussion:**

EERI, ASCE, and other organizations sponsor peer-reviewed publications of relevant technical data. For example, Spectra, the EERI journal, makes provision for "technical notes" that are papers directed toward practical application. What role can these credible processes play?

Category:	<u>No.:</u>	Issue name:
R-PP/P		Typical Costs for Seismic Rehabilitation
	G055	

### **Issue statement:**

In contrast with new construction, cost estimation for rehabilitation projects is highly variable, depends on a lot of factors, and is expensive to develop (requires a study, preliminary scheme, and estimate). How can cost estimating procedures and information be improved?

### **Discussion:**

The FEMA typical seismic rehabilitation cost data set has been purged and statistically improved over the last 15 years, yet leaves much to be desired in terms of accuracy. The task is to devise an affordable means to collect improved data, organize the data in a manner that is useful to the various users, and disseminate new information.

Category:	<u>No.:</u>	Issue name:
Р	G013	New Design vs. Rehabilitation Design

### **Issue statement:**

What are the differences between the design process for new construction and the design of seismic rehabilitation of existing buildings?

### **Discussion:**

Should the process of rehabilitation simplify as the problem approaches new construction?

<u>Category:</u> P	No.: G014	<u>Issue name:</u> Evaluation Process vs. Design Process
lecus etatom	Issue statements	

### <u>lssue statement:</u>

What are the most important distinctions between the evaluation and design processes that should be reflected in the standards?

### **Discussion:**

Category:	No.:	Issue name:
P/T	G015	Development of Simplified Procedures

### **Issue statement:**

Can and should simplified procedures be developed that address unique properties associated with some model building types?

### **Discussion:**

Many engineers are concerned that existing standards are too complicated for very simple and/or smaller buildings. Current guidance for these cases may result in unnecessarily complex analysis and costly rehabilitation.

Category:	No.:	Issue name:
R-PP/P	G016	Incremental Seismic Rehabilitation

How can incremental steps in a mitigation program be more widely embraced and incorporated into policy to facilitate a reduction in anticipated future losses?

### **Discussion:**

Over time, small increments of rehabilitation can have a significant effect on the overall vulnerability of a large population of highly vulnerable structures. Incremental approaches to addressing a population of vulnerable buildings are presently impeded by a lack of readily available technical guidelines and acceptance by building officials. Can the dissemination of existing materials on this subject stimulate the use of this process in reducing community vulnerability?

The incremental approach to seismic rehabilitation contained in the current FEMA publications is not based on performance-based design (PBD) because this concept did not exist when incremental rehabilitation was first developed. Existing PDB approaches should be reviewed for applicability to incremental seismic rehabilitation, and documentation should be prepared to facilitate their use.

FEMA should develop and implement a dissemination plan that is linked to the current curriculum being developed by FEMA on incremental seismic rehabiliation.

No.:	Issue name:			
G017	Example Applications			
Issue statement:				
Can more widespread availability of example applications on actual projects be used to illustrate				
successes, increase use of the methodology, and identify shortcomings in mitigation?				
	G017 ent: despread			

Category:	<u>No.:</u>	Issue name:
P/T	G018,	Consistency Between Resource Documents
	G072	·
Issue statement:		
How should currently available evaluation and rehabilitation resource documents be coordinated to		
provide consistent results?		
<b>Discussion:</b>	Discussion:	

Category:	Category: No.: Issue name:		
R-PP/P/T	G019	Consideration of Uncertainty	
Issue statement:			
There is a need to better incorporate the level of uncertainty that is present in identifying seismic			
hazard and assessing structural performance.			

### **Discussion:**

1	Category:	No.:	Issue name:
	D/T	COOO	Improvement of Foundation Decign

How can foundation design procedures be improved?

### **Discussion:**

Foundation demands predicted from currently used linear and nonlinear analyses procedures frequently exceed capacity values conventionally assigned to soils systems, yet few failures have been observed to occur in real buildings. How can foundation design be modified to more accurately reflect these performance observations?

Category:	Category: No.: Issue name:			
P/T	G021	Nonstructural Components		
Issue statement:				
How should evaluation and rehabilitation of nonstructural components and systems be addressed?				
Discussion:				

Category:	No.: G022	Issue name: Development of Peer Review Guidelines and Standards
Issue stater	Issue statement:	

### **Discussion:**

Guidelines and standards for peer review of seismic rehabilitation designs will help to define the role of the engineer of record and that of the reviewer. It will establish a basis for reasonable expectations for all parties involved regarding the level of involvement of the reviewer and important issues that need to considered.

<b>Category:</b>	<u>No.:</u>	Issue name:
Р	G023	Mandate of Peer Review for Seismic Rehabilitation
Issue statement:		

### **Discussion:**

Mandating Peer Review of Seismic Rehabilitation, especially in low to moderate seismic regions, could have the effect of improving the quality of the design and the expected performance of buildings.

Category:	No.:	Issue name:
Р	G024	Conservative Bias of ASCE 41

### Issue statement:

Some practitioners feel that there is bias present in ASCE 41 technical criteria that is conservative relative to codes for new construction.

### **Discussion:**

The evolution of this document from FEMA 273 to FEMA 356 to ASCE 41 has shown a steady progression to reducing the inherent conservatism of this design approach. The latest example is in the upcoming release of Supplement 1 addressing unnecessary conservatism. The use of mandatory language in ASCE 41 makes this issue more pressing.

Category:	<u>No.:</u>	Issue name:
P/T	G025	Material and Component Test Data

Additional test data is needed for materials and components present in existing buildings and used in seismic rehabilitation design.

### **Discussion:**

More data on material and component response and damage states are necessary in order to move from a framework of prescriptive into more probabilistic performance assessment and design.

Category:	<u>No.:</u>	Issue name:
P/T	G026	Development of Nonlinear Analysis Modeling Guidelines
Issue statem	ent:	
Additional gu	uidance i	s needed for complicated design, supported by increasingly sophisticated
software tool	s, in ord	er to yield consistent results among different practitioners.
Discussion:		· · · · · · · · · · · · · · · · · · ·

Category:	No.:	Issue name:
Р	G027	Illustrated History and Evolution of Seismic Resources

### Issue statement:

A reference tool, such as a diagram that illustrates the broad families of available resource documents, and their evolutionary history, is needed.

### **Discussion:**

There exists a great body of work in the development of documents, guidelines, standards, and codes that pertain to seismic rehabilitation. A reference tool that illustrates the broad families of resource documents and their evolutionary history would be a helpful resource in itself. This tool could also be manifested in a website that would link a user to all relevant resources.

Category:	No.:	Issue name:
T	G028	FEMA 356 / ASCE 41 – Improve Target Displacement Determination
Issue statem	ent:	
<b>Discussion:</b>		

ASCE 41 has shortcomings in determining target displacements and in the identification of capacities of key existing elements to perform to the levels required by these target displacements.

<u>Category:</u> T	No.: G029	Issue name: FEMA 356 / ASCE 41 – Clarify Force Delivery Reduction Factor "J"
Issue statem	ent:	

Clarification or a direct solution for the determination of factor will improve the functionality of the standard.

### **Discussion:**

The force delivery reduction factor "J" for force-controlled actions needs to be clarified. It is time consuming to determine the lowest DCR ratio in the entire load path to a single element. However, plan checkers have shown reluctance to the use of default values from section 3.4.2.1.2.

Category:		Issue name:
Т	G030	FEMA 356 / ASCE 41 – Simplify m-factor Determination for New
		Construction

Simplification of ASCE 41 m-factor determination for new construction components used in seismic rehabilitation is needed.

### **Discussion:**

Many m-factors are based on the properties of the members itself (such as b/t ratios), which are known quantities when evaluating existing members, but is cumbersome and requires iteration when designing new members.

Category:	<u>No.:</u>	Issue name:
Т	G031	FEMA 356 / ASCE 41 – Reduce Conservatism in Overturning Factor R <sub>OT</sub>
Issue statem	ent:	
The FEMA 3.	56 / ASC	E 41Overturning Factor, R <sub>OT</sub> , is overly conservative.
Discussion:		

Category:	No.:	Issue name:
P/T	G032	FEMA 356 / ASCE 41 – Simplify Classification of Primary vs. Secondary
		Components

### Issue statement:

Simplification of the determination of Primary versus Secondary components will improve the clarity and functionality of the standard.

### **Discussion:**

What is trying to be accomplished in ASCE 41 makes sense, but in looking at an actual building, it is very time consuming to determine the stiffness of secondary components and elements to determine if they need to reclassified as primary based on the 25% limit. It seems that this process could be simplified if it is clear that the secondary components and elements will not significantly impact the behavior of the building.

Category:	No.:	Issue name:
P/T	G033	FEMA 356 / ASCE 41 – Simplify Classification of Force- vs. Deformation-
		Controlled Elements

### **Issue statement:**

Simplification of the determination of Force- vs. Deformation-Controlled Elements will improve the clarity and functionality of the standard.

### **Discussion:**

The reasons behind classifying the elements as force-controlled (brittle) vs. deformation-controlled (ductile) makes a lot of sense, but the process of making this classification is not at all practical. Technically, a force-deformation curve for each action of each element must be created in order to make the determination. On some really obvious cases (such as a moment frame beam being ductile) this process can be avoided, but many times engineers are forced to prove that members are going to be deformation-controlled when it seems pretty clear. This process needs to be simplified in order to be practical.

Category:	<u>No.:</u>	Issue name:
P/T	G034	FEMA 356 / ASCE 41 – Simplify the "Simplified Procedure"

Further simplification is needed to apply the ASCE 41 "Simplified Procedure" to simple structural systems.

### **Discussion:**

ASCE 41 is complicated, but as a document that attempts to be generally applicable to all situations, it is possibly necessarily so. In areas of low to moderate seismicity the infrequent use of this standard has made it difficult to utilize because of a steep learning curve. Greater simplification through either prescriptive models or emphasis on load-path alone (tying building elements together) would be helpful.

Seed or Grant Money for Seismic Strengthening
port of seismic strengthening efforts are needed to provide building owners with
nplement seismic rehabilitation.

Category:	<u>No.:</u>	Issue name:
Р	G036	Development of Business Continuity Planning Guidelines
Issue statement:		

Guidelines that foster a consistent basis for business continuity planning and cost/benefit analysis are needed.

### **Discussion:**

Seismic rehabilitation strategies built around business continuity planning considering cost/benefit analysis has been a proven rationale for implementing seismic rehabilitation.

Category:	No.:	Issue name:
Р	G037	Validation of the Value of Advanced Analysis in Saving Construction Costs

### **Issue statement:**

For cases where advanced analyses are used to perform rehabilitation designs, validation of the tradeoff between additional engineering costs and savings in construction costs is needed.

### **Discussion:**

Many design professionals feel that more sophisticated designs, greater effort, and additional time and expense invested in the design phase will save far more money in construction costs. A study that evaluates this premise would be beneficial in validating this perspective, and would help identify the magnitude of potential returns.

1	Category:	No.:	Issue name:
	P/T	G038	Development of Design Guidance for Heavy Industrial Facilities in the
			Northeastern United States

Improved design guidance is needed for heavy industrial buildings that are common to the northeastern United States.

### **Discussion:**

Many buildings once used for industry in the northeastern United States are being adapted for new uses as housing and retail occupancies. These buildings, many built before the turn of the century, are unreinforced masonry with heavy timber truss construction. Specific design guidance for this type of construction is needed.

Category:	<u>No.:</u>	Issue name:	
Р	G039	Education of Building Owners and Users on Seismic Risk	
Issue stateme	Issue statement:		
Education of b	Education of building owners and users on the inherent seismic risks associated with existing buildings		
will foster intel	will foster intelligent decision making when considering the value of seismic rehabilitation.		
Discussion:			

	No.:	Issue name:
P/T	G040	FEMA 356 / ASCE 41 – Further Development of Nonstructural Component
		Requirements

### Issue statement:

Improvement of ASCE 41 requirements for nonstructural components is needed to bring them more in-line with the requirements for new construction.

### Discussion:

Major losses are associated with non-structural components, particularly when evaluated on a probabilistic basis. In low to moderate seismic regions this may represent the best value solution in an incremental strengthening approach. Particular attention should be paid to industrial components like shelving and piping.

<u>Category:</u> P/T	<b>No.:</b> G041	Issue name: Improved Global Damage Prediction
Issue statement:		

ASCE 41 needs to be modified to better estimate potential damage.

### **Discussion:**

Based on pushover analysis and current acceptance criteria, ASCE 41 may tend to overestimate the amount of damage that will occur versus what is observed after an event. Many buildings have toughness that is not characterized in available standards. Improvements are needed in predicting what will happen in a global sense. Additionally, it is important to link the financial aspects of damage and loss predictions to cost/benefit analyses.

Category:	No.:	Issue name:
		Correlation between ASCE 31 and ASCE 41

The evolutionary development of ASCE 31 (for evaluation) and ASCE 41 (for rehabilitation) on separate, but parallel paths has resulted in slight differences in philosophy and technical criteria that need to be reconciled.

### **Discussion:**

Recurring questions include the use of reduced demands in ASCE 31, and differences in acceptance criteria between the two documents that result in an apparent difference in performance objectives.

<u>Category:</u> T	No.: G043	Issue name: FEMA 356 / ASCE 41 Foundation Requirements
Issue statement: ASCE-41 requirements for foundations are more restrictive than the building code for new construction.		
Discussion:		

Category:	No.:	Issue name:
T	G044	FEMA 356 / ASCE 41 Diaphragm Requirements
Issue statem	ent:	
ASCE-41 Requirements for diaphragm are more restrictive than the building code for new		
construction.		
Discussion:		

Category:	No.:	Issue name:
T	G045	<b>Development of Guidelines for Soil-Structure Interaction in Nonlinear Static</b>
		Analyses

### **Issue statement:**

Guidelines for properly accounting for soil-structure interaction effects in nonlinear static analyses are needed

### **Discussion:**

The overturning and foundation requirements, not only in ASCE-41 but also in the building code for new buildings are not well defined. Inclusion of soil springs and nonlinearity of the soil can improve the expected behavior of a structure, but for the most part designers are using static procedures. Soils are highly nonlinear, energy dissipating elements, unless prone to liquefaction. Static forces applied to rigidly supported shear walls require larger foundations than necessary, considering observations in past events in which failures occur due to liquefaction rather than bearing failure. Better static procedures for foundation design are needed.

Category:	No.:	Issue name:
P	G046	FEMA 356 / ASCE 41 – Consideration of Global Ductility

ASCE 41 evaluation of acceptance criteria strictly at the component level does not adequately account for global ductility that may be present in the structure.

### **Discussion:**

ASCE 41 addresses ductility entirely at the component level, without consideration of global ductility. For example if a single component fails to meet DCR acceptance ratios then by definition the entire system is non-compliant; however, failure of any one component may not impact the overall response of the building system. Transferring component classifications from primary to secondary will not always permit a rational consideration of reasonable behavior. Consideration of statistics on component acceptability might provide a more rational characterization of global performance.

9	Category:		Issue name:
	)	G047	ASCE 31 and ASCE 41 Standardization Conundrum
Г.			

### **Issue statement:**

Standardization of ASCE 31 and ASCE 41 from their FEMA source documents (FEMA 310 and FEMA 356, respectively) has resulted in requirements that are difficult or unreasonable to apply in practice.

### Discussion:

The standardization of ASCE 31 and ASCE 41 has resulted in implementation problems that reflect unfavorably on the documents. The development of ASCE 41, Supplement 1 is a unique, but positive response to the unrealistic constraints imposed by ASCE 41 acceptance criteria on non-ductile concrete. Mandatory language in the documents has constrained their use with respect to requirements that might not be applicable, have rarely been applied in practice, or are not technically achievable in a given building. A specific example of this is the extent of material testing that is required, even for buildings that have otherwise good documentation of the original design and construction.

Category:	<u>No.:</u>	Issue name:
Р	G048	Devolution of ASCE 41 into a Loading Standard

### Issue statement

ASCE 41 would better serve as a loading standard for existing buildings, similar to the role that ASCE 7 plays for new construction.

### **Discussion:**

The devolution of ASCE 41 into loading standard, with material requirements and acceptance criteria provided separately and maintained by the various material-specific codes and standards committee, will bring seismic rehabilitation into better alignment with the approach used for new construction.

Category:	No.:	Issue name:	
Р	G049	Incorporation of Performance-Based Design in Future Resource Documents	
Issue statement:			
Future guidelines/codes/standards need to migrate to a performance-based approach.			
Discussion:		· · · · · · · · · · · · · · · · · · ·	
Future aude	1:	destandands need to migrate from a conscitutement (Fester of Cofet, or I DED)	

Future guidelines/codes/standards need to migrate from a capacity/demand (Factor of Safety or LRFD) approach to a performance-based approach considering reliability and risk tolerance.

Category:	No.:	Issue name:		
P	G050	Improvement in Consistency of Code Enforcement		
Issue statem	Issue statement:			
Consistency	Consistency in the application and enforcement of code and standard requirements needs to be			
improved				
Discussion:				

Category:	No.:	Issue name:
P	G051	Improvement in Software Tools for Assessing ASCE 31 and ASCE 41
		Acceptance Criteria
Issue statem	nent:	
Improvemen	its are ne	eeded in software tools that can implement the evaluation of ASCE 31 and ASCE
41 acceptane	ce criteri	a directly within the analysis.
<b>Discussion:</b>		·
Discussion:		

Category:	<u>No.:</u>	Issue name:
R-PP	G052	Buildings with Multiple Owners/Condominiums

How can seismic risk be managed in situations where buildings are controlled by multiple owners, such as in the case of condominiums?

### **Discussion:**

Seismic rehabilitation may require work in areas of a building that are owned (or shared) by others. Such work will improve the performance and value of the building as a whole, and hence benefit the all owners. What are the responsibilities of each owner to act responsibly with regard to seismic safety issues, and what legal covenants may be needed to facilitate cooperative actions between multiple owners of a building?

Category:	No.:	Issue name:	
R-PP/T	G053	Levels of Acceptable Risk	
Issue statem	Issue statement:		
What level o	f risk is a	cceptable to different stakeholders? How can effective public policy be	
developed to	developed to incorporate the potentially diverse viewpoints of building owners, managers and		
occupants or	n this issu	e?	
Discussion:			

Category:	No.:	Issue name:
R-PP	G054	Consideration of Multiple Public Objectives

What institutional arrangements or analytical practices might be devised to incorporate seismic safety along with other public objectives, such as: community and regional access to hospital facilities, costs of healthcare, understaffing of hospital facilities.

### **Discussion:**

In order to establish a platform on which seismic safety can be traded off in public policy against other risks, a uniform cost/benefit analysis must be applied to all risks. Both the Departments of Transportation and Health and Human Services discount the value of future benefits, including reduced deaths and injuries. The CDC uses a 3% discount rate for future injuries and deaths. With whom, and to what extent, might seismic safety be traded off in public policy against other legitimate and perhaps more urgent and life-threatening risks, given that resources are always scarce?

Category: R-PP/P	·	Issue name: Typical Costs for Seismic Rehabilitation
	G055	

### Issue statement:

In contrast with new construction, cost estimation for rehabilitation projects is highly variable, depends on a lot of factors, and is expensive to develop (requires a study, preliminary scheme, and estimate). How can cost estimating procedures and information be improved?

### **Discussion:**

The FEMA typical seismic rehabilitation cost data set has been purged and statistically improved over the last 15 years, yet leaves much to be desired in terms of accuracy. The task is to devise an affordable means to collect improved data, organize the data in a manner that is useful to the various users, and disseminate new information.

Category:	No.:	Issue name:	
R-PP	G056	Explicit Consideration of Building Adjacencies	
lacus statem	logue statement.		

### <u>Issue statement:</u>

Should detailed guidelines for the assessment of pounding of adjacent buildings be developed and incorporated into currently available resource documents?

### **Discussion:**

Is it an acceptable policy to have a significant percentage of urban structures poised within pounding distance of other buildings? What obligations do adjacent building owners have to their neighbors?

Category:	No.:	Issue name:
R-PP	G057	Advocacy to Encourage More Seismic Retrofit

### **Issue statement:**

What tools would help building officials advocate seismic retrofit to building owners, and encourage them to retrofit their buildings to a greater extent?

### **Discussion:**

It has been noted that there is a lot of negotiation that goes on when determining how much retrofit needs to be done. What negotiation tools have worked to motivate and inspire owners to go forward with retrofits? Would a very short video that could be quickly shown to owners be helpful?

What are some stories of how seismic retrofit ordinances failed? What are some lessons learned from building officials on what's worked and what hasn't?

Category:	No.:	Issue name:
R-PP	G058	Uniformity in Seismic Retrofit Requirements

Jurisdictions vary widely on what is required as far as seismic retrofit is concerned. Some have gone with Chapter 34 of the IBC, some with the IEBC, some have replaced Chapter 34 of the IBC with their own provisions, and some have created their own ordinances. Would it be beneficial to the design community if some uniformity can be achieved?

#### **Discussion:**

Are seismic retrofit issues so unique to each jurisdiction that there is no way around these multiple, unique approaches?

Category:	No.:	Issue name:
R-PP	G059,	Public Incentives for Seismic Rehabilitation
	G079	

#### Issue statement:

More attention needs to be spent identifying financing mechanisms for rehabilitation—essentially developing public incentives for property owners. Such incentive options might include tax incentives, low interest loans, phased implementation, and a statewide pooled bond financing program. Information on the effectiveness of the various incentives being used by local jurisdictions should be collected and analyzed. New practical incentives should be developed and disseminated to potential users.

#### **Discussion:**

Category:	No.:	Issue name:
R-PP	G060,	Private Incentives ("change levers") for Seismic Rehabilitation
	G079	

#### Issue statement:

More attention needs to be spent identifying financing mechanisms for rehabilitation—essentially developing private incentives for property owners. Such incentive options might include insurance and financing incentives. If lenders and insurers require rehabilitation as a specific option in their due diligence and underwriting activities, owners will take notice. Information on the effectiveness of current due diligence practices should be collected and analyzed. New practices should be developed and disseminated to potential users.

#### **Discussion:**

In the case of institutional buildings the "change levers" may be harder to identify because they may vary by state. For healthcare facilities it is the Joint Commission on Accreditation of Healthcare Organizations (JCAHO). If through JCAHO addressed seismic rehabilitation in their standards, healthcare facilities would pay more attention to seismic rehabilitation outside California.

Category:	No.:	Issue name:
R-PP	G061	Unfinished Business in the 2005 Strategic Plan

There are several projects recommended in the 2005 Strategic Plan (FEMA 315) which have not yet been undertaken. This list should be reviewed, and projects that are still relevant for addressing current challenges should be identified.

#### **Discussion:**

#### For example:

Objective 3: develop new tools, including building case studies (G017); loss data (G036, G041, G064, G065), simplified building rehabilitation (G015, G034, G068), improved analytical tools (G051), repair guidelines, pounding issues (G056), and geology/soils (G020, G043, G045).

Objective 4: set new directions, including incremental/partial rehabilitation (G016), building rating system (G066), building performance data (G041, G046, G064), multihazard mitigation (G004), non-engineered buildings (G067), and building inventory methods.

Category:	No.:	Issue name:
R-PP	G062	Legal Implications of Seismic Rehabilitation

#### Issue statement:

Although tort and case law varies by state, there is a more universal need to address legal principles and concerns (especially liability implications) concerning implementation of risk-reduction policy; engineering practices and standards of care; owner decisions regarding performance objectives and subsequent obligations to tenants, building occupants, and the public; local government code adoption and enforcement; and movement from traditional perspective and specification standards to performance-based engineering designs.

#### **Discussion:**

Category:	No.:	Issue name:
R-PP	G063	Seismic Rehabilitation Materials for College/University Instruction

#### Issue statement:

Materials for seismic design courses, or emphasis in existing courses, should be collected, developed, and organized for those who would teach such courses.

#### **Discussion:**

Faculty training courses could be offered to increase instructional capabilities. Materials should be aimed at senior or graduate level students, and at practitioners who might be able to attend extension courses for continuing education.

Category:	No.:	Issue name:	Date:	By:
T	G064	Case Studies to Correlate Seismic Design with	8/21/07	FEMA 315
		Actual Damage		

#### **Issue statement:**

Though a wide array of building damage information is collected following earthquakes, there is a significant need to conduct detailed analyses and performance assessments of both original construction and rehabilitated buildings, in order to test and validate seismic design methods in currently available resource documents.

#### **Discussion:**

Within another activity, FEMA is supporting a program of 36 case studies (trial analyses and designs) of federal buildings to compare the results of FEMA 178 building evaluations to FEMA 273 seismic rehabilitation designs.

		Issue name:
Τ	G065	Comprehensive and Systematic Collection of Damage and Loss Data

Looking beyond earthquakes, and taking advantage of existing information systems and data sources, there is a need to build a comprehensive national disaster loss information system.

#### **Discussion:**

With such a system, FEMA, other agencies and organizations, practitioners and researchers, and others could understand loss relationships, define cost-effective mitigation techniques, and support policy and program decision making. The Existing Buildings Program would be only one component of this major but necessary undertaking, and coordination would be required with efforts in other programs. A necessary element of this system would be development of standard data collection guidelines, protocols, and research methods to provide sets of consistent and comparable data over time to support improved analyses. This task suggests that there also be greater collaboration between the practicing and research engineers so that the results are more directly applicable.

Category: R-PP	No.: G066	Issue name: Development of a Uniformly Acceptable Standard Building Performance Rating System
		0 7

#### Issue statement:

There is a need to extend currently available building evaluation methods into a uniformly acceptable standard building performance rating system that is useful to more stakeholders for decision making.

#### **Discussion:**

Such a rating system is needed to better portray relative risk, help set rehabilitation priorities, and provide consistent results nationwide. This system would combine engineering concepts of building performance with site conditions, occupancy, and other information to provide comparable results for understanding relative risk, deciding appropriate rehabilitation priorities and measures, establishing more accurate risk-based insurance rates, and assisting the financial community in making rehabilitation investment decisions.

Category:	No.:	Issue name:
R-PP/P	G067	Development of Seismic Rehabilitation Guidelines For Non-Engineered
		Buildings

#### **Issue statement:**

The vast majority of smaller and simpler buildings in the United States have been designed and built without the involvement of design professionals. Collectively, these represent that largest pool of candidate buildings for seismic rehabilitation. Because of the complexities of rehabilitation, however, there is a need to provide design professionals and other users with guidance on cost-effectively rehabilitating these smaller and simpler buildings. There is substantial experience that could be used to prepare such guidelines.

#### **Discussion:**

Category:	No.:	Issue name:
R_PP/P	C068	Development of Prescriptive Procedures

Should prescriptive procedures be developed for certain model building types that are prevalent in high exposure regions of the country?

#### **Discussion:**

One possibility would include defining a prototypical "acceptable" structure of this kind and describing its minimally acceptable characteristics.

Category:	<u>No.:</u>	Issue name:
R-PP	G069	Vacant Buildings
Issue statement:		

#### **Discussion:**

Do vacant buildings pose a unique problem when it comes to seismic rehabilitation? Are vacant buildings a result of too restrictive seismic retrofit requirements? If a vacant building is reoccupied with the same use, should seismic retrofit be a mandatory consideration?

Category:	No.:	Issue name:		
R-PP/P	G070	Identification of Plan Review Requirements		
Issue statem	Issue statement:			

#### Discussion:

What kind of a plan review should a seismic retrofit be subjected to? Is special knowledge and expertise beyond that of a jurisdictional plan checker required? Do plan reviewers have access to the training necessary to review plans for a seismic retrofit project?

Category:	<u>No.:</u>	Issue name:
R-PP/T	G071	Integration of Risk Analysis Methods
The state word		

How can risk analysis methods (assessment of deaths/dollars/downtime) be integrated into the seismic rehabilitation process?

#### **Discussion:**

If such a methodology is to be widely used and accepted by both proponents and opponents of seismic rehabilitation, it must be based on sound economic principles and include the discounting of future costs and benefits. If a zero discount rate is proposed for future benefits, as done in the recent NIBS report to Congress, then a sensitivity analysis should be provided for alternative rates, and the scope of the related ideological debate be presented. Owner/occupant costs (logistics, diminished capacity during retrofit, etc.) should be incorporated, and improved means for assigning economic life of existing structures, based on configuration and use, should be devised.

<u>Category:</u> P/T	No.: G018, G072	Issue name: Consistency Between Resource Documents
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#### Issue statement:

How should currently available evaluation and rehabilitation resource documents be coordinated to provide consistent results?

#### **Discussion:**

Category:	No.:	Issue name:
P/T	G073	Selection and Scaling of Ground Motions

What are appropriate methods for selection and scaling of ground motions for seismic evaluation and rehabilitation?

#### **Discussion:**

Category:	No.:	Issue name:
R-PP/P/T	G074	Evaluation and Rating Process for New Technical Information

#### **Issue statement:**

Should there be an agency or process for review of technical proposals for the incorporation of new information in current resource documents?

#### **Discussion:**

A process could be established whereby appropriately qualified experts could review technical materials (e.g. acceptability criteria for specific building components) submitted by engineers or others and make recommendations with respect to the use of the material in conjunction with a standard. Similar processes are used for fire resistance and product-specific design information. The review process might be partially funded by applicants for project-specific or product-specific materials. This could encourage innovative designs, improved procedures, and more realistic acceptability criteria.

Category:	No.:	Issue name:	
P/T	G075	Improvement of Advanced Structural Analysis Procedures	
Inches adadams	Insurantation and		

#### **Issue statement:**

What are the most important needs for improving nonlinear analysis procedures?

#### Discussion

Current linear procedures are particularly problematic and prone to invalid and expensive results. More sophisticated nonlinear analysis procedures (e.g. nonlinear static) are known to have significant limitations (e.g. degrading strength, multiple degree of freedom effects). Guidance on nonlinear dynamic procedures is currently very sparse. What can be done to facilitate more accurate evaluation and less costly rehabilitation measures? How can we verify component models

Category:	No.:	Issue name:
P/T	G076	Soil Structure Interaction
Issue statement:		
What aspects of soil-structure interaction require further research and development?		
Discussion:		

## Current use of fixed-base models and free field ground motions significantly over-predicts demand, leading to very conservative estimates of the ability of existing and rehabilitated buildings to resist earthquakes. What aspects of soil structure interaction should be researched to more reasonably predict structural demands, and how should this material be used to update technical guidelines?

Category:	No.:	Issue name:
P/T	G077	Improvement of Seismic Assessments of Existing Buildings
Issue statement:		

What is required to significantly improve seismic assessments so that results are more reliable and more consistent among evaluators?

#### **Discussion:**

Category:	No.:	Issue name:
P/T	G078	"Over-Conservatism" of ASCE 41

#### **Issue statement:**

Some design professionals have concluded that ASCE 41 and its supporting documentation are overly conservative and tend to increase the cost of seismic rehabilitation. This could be discouraging rehabilitation efforts by otherwise interested building owners.

#### **Discussion:**

The tasks are: a) to identify the specific engineering approaches that lead to this over-conservatism; b) cull the available research results for possible solutions and make them available to design professionals; c) describe and disseminate additional research that is required to provide solutions to the remaining problem areas; and d) compare the cost of current approaches with the new solutions.

Category:	No.:	Issue name:
R-PP	G079,	Incentives for Seismic Rehabilitation
	G059,	
	G060	

#### **Issue statement:**

Public Incentives: More attention needs to be spent identifying financing mechanisms for rehabilitation—essentially developing public incentives for property owners. Such incentive options might include tax incentives, low interest loans, phased implementation, and a statewide pooled bond financing program. Information on the effectiveness of the various incentives being used by local jurisdictions should be collected and analyzed. New practical incentives should be developed and disseminated to potential users.

Private Incentives ("change levers"): More attention needs to be spent identifying financing mechanisms for rehabilitation—essentially developing private incentives for property owners. Such incentive options might include insurance and financing incentives. If lenders and insurers require rehabilitation as a specific option in their due diligence and underwriting activities, owners will take notice. Information on the effectiveness of current due diligence practices should be collected and analyzed. New practices should be developed and disseminated to potential users.

#### **Discussion:**

In the case of institutional buildings the "change levers" may be harder to identify because they may vary by state. For healthcare facilities it is the Joint Commission on Accreditation of Healthcare Organizations (JCAHO). If through JCAHO addressed seismic rehabilitation in their standards, healthcare facilities would pay more attention to seismic rehabilitation outside California

Category:	No.:	Issue name:
R-PP/T	G080	Development of a Realistic and Valid Methodology for Cost/Benefit Analysis

There is a need to develop a cost/benefit analysis methodology based on sound economic principles, including the discounting of future costs and benefits.

#### **Discussion:**

If a zero discount rate is proposed for future benefits, as done in the recent NIBS report to Congress, then a sensitivity analysis should be provided for alternative rates, and the scope of the related ideological debate be presented. Owner/occupant costs (logistics, diminished capacity during retrofit, etc.) should be incorporated, and improved means for assigning economic life of existing structures, based on configuration and use, should be devised.

<b>Category:</b>	No.:	Issue name:
R-PP	G081	Integration with the Green Building Movement

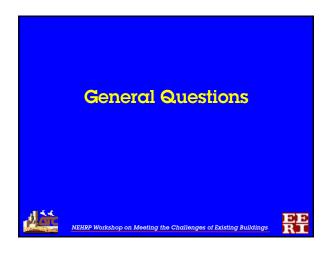
#### Issue statement:

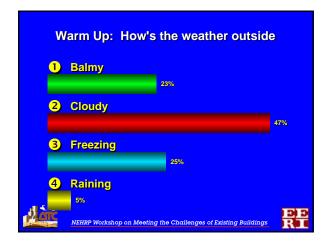
There may be an opportunity to incorporate seismic rehabilitation objectives in the current increased momentum for green and sustainable building practices.

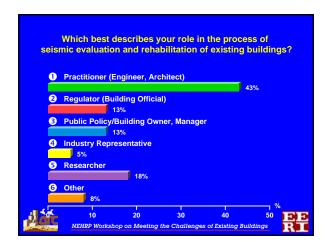
#### **Discussion:**

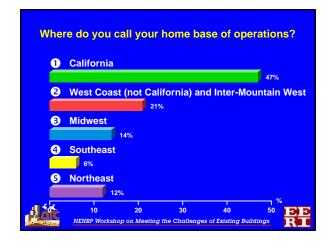
It seems self-evident to the earthquake community that earthquake safety is an issue of sustainability, and buildings that adopt greener practices should address this issue as well. However, currently earthquake safety is not integrated in the green building movement. As this movement gains momentum, it might be appropriate for the earthquake engineering community to argue that earthquake resistant design features contribute to a building's sustainability. A first step might be adding earthquake resistant design features to the LEED certification checklist.

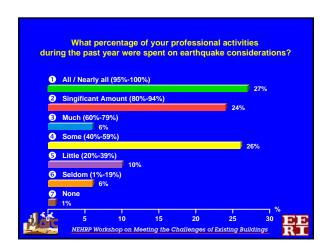
### Plenary Ballot Results

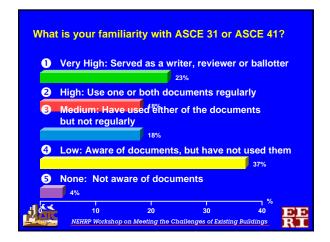


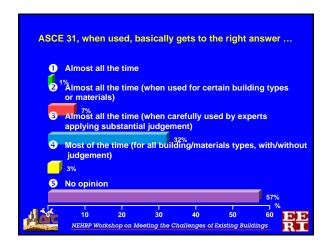


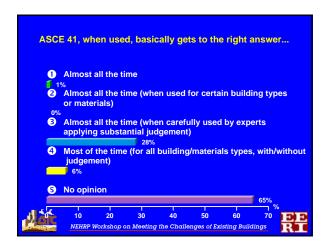


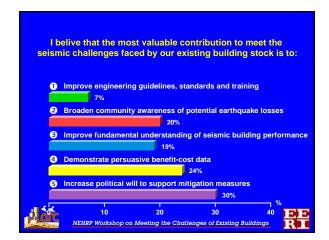


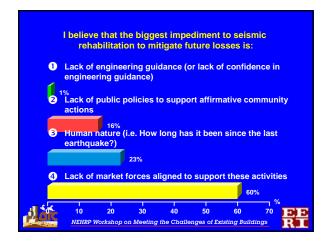


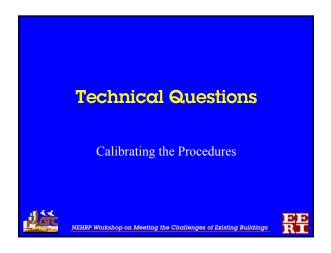


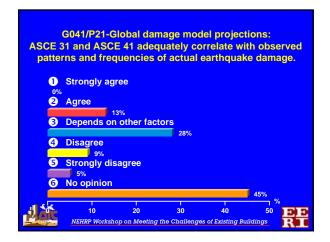


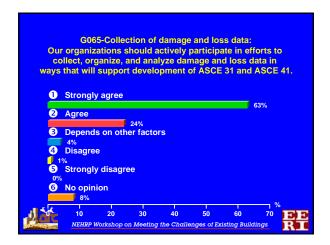


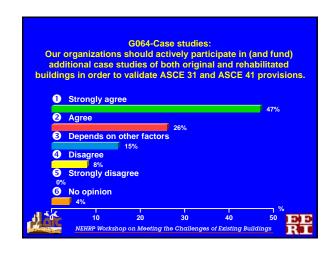


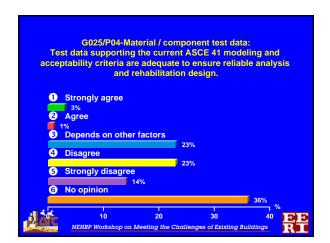


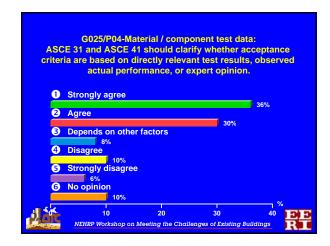


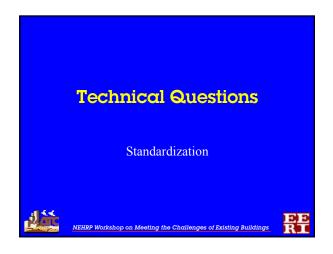


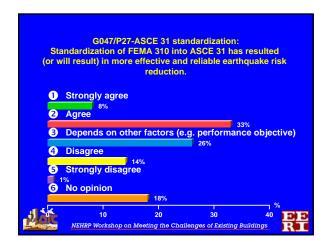


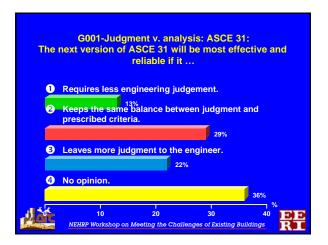


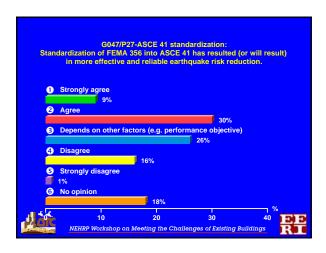


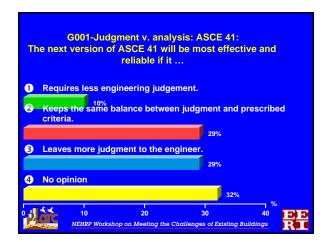


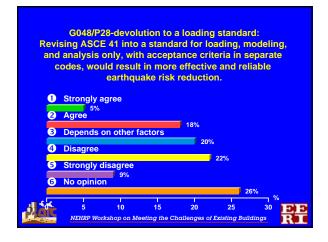


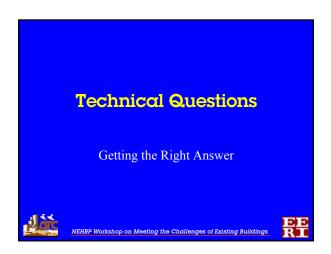


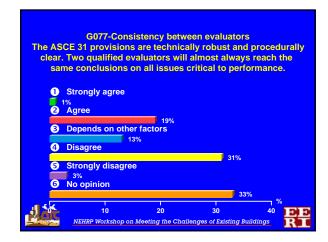


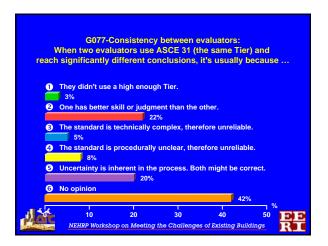


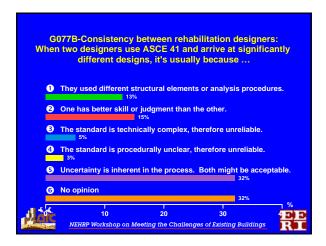


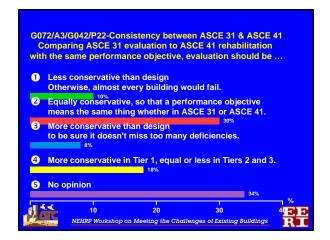


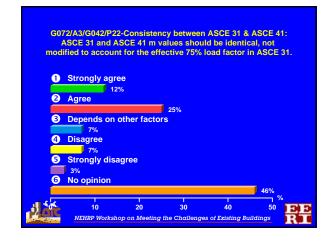


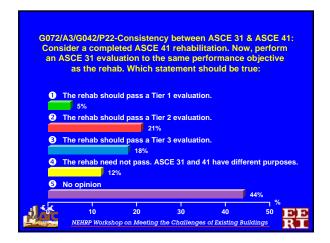


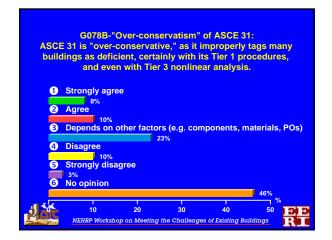


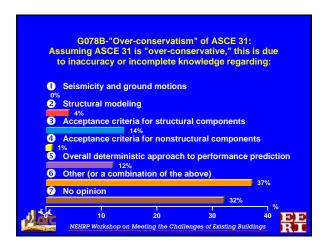


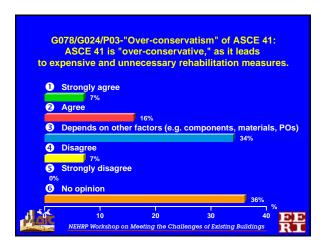


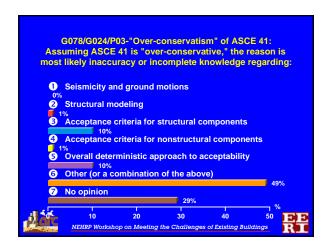


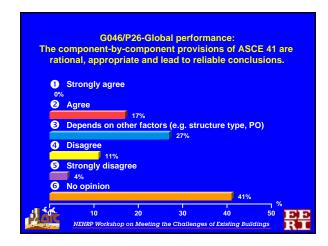


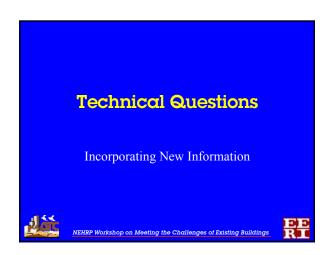


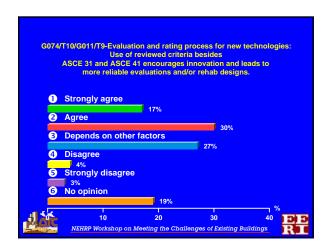


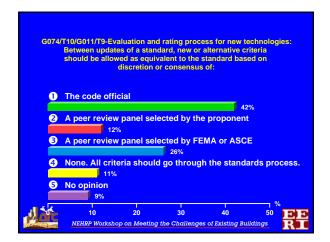


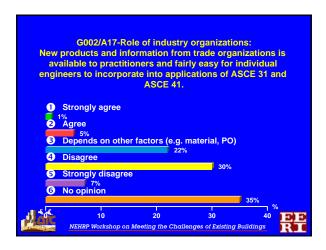


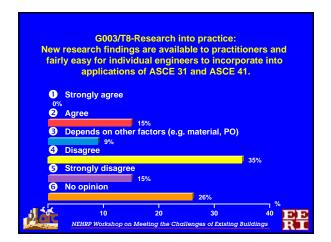


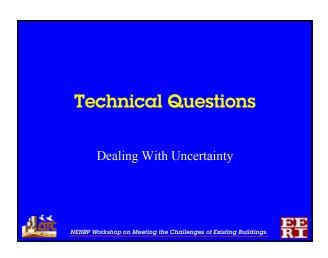










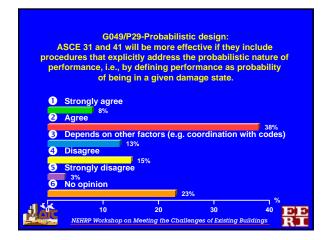


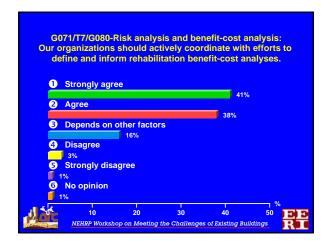
G019/G053-Communicating performance and uncertainty:
ASCE 31 and ASCE 41 do a good job communicating the
nature of earthquake performance to owners and non-engineer
stakeholders, providing them with information they need and
can use.

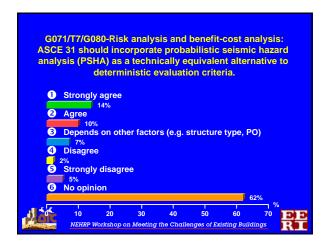
1 Strongly agree
2 Agree
3 Depends on other factors (e.g. PO, engineer's input)
4 Disagree
5 Strongly disagree
6 Moot. These are for engineering, not business decisions.
7 No opinion

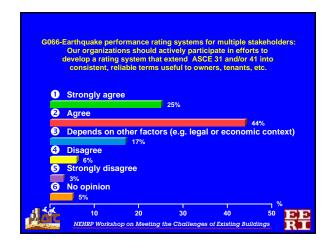
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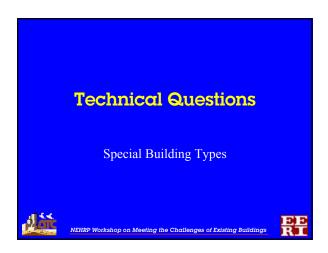
NEHEP Workshop on Meeting the Challenges of Existing Buildings

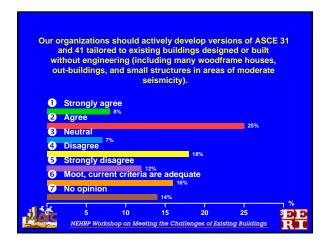


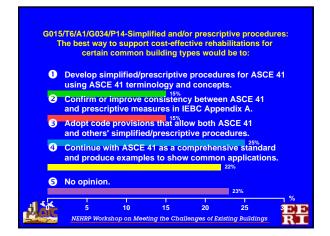


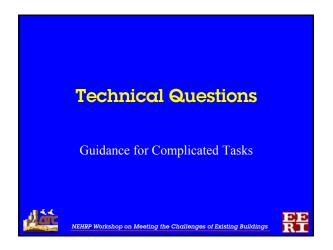


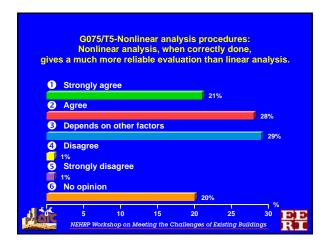


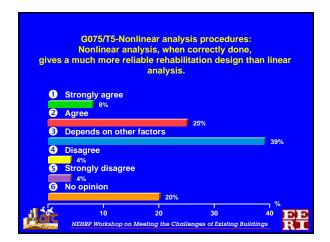


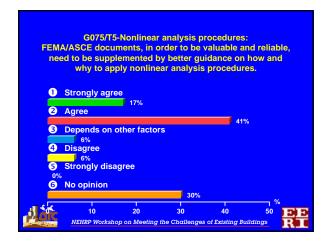






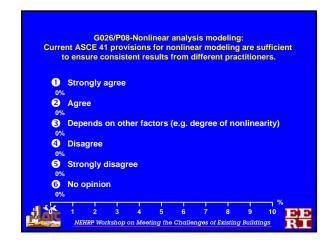


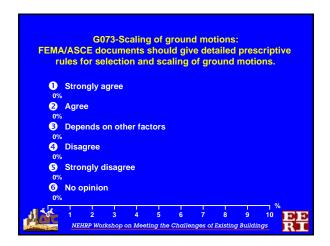


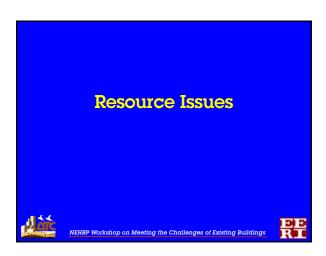


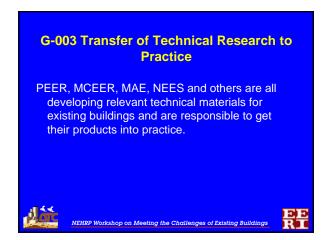
G075/T5-Nonlinear analysis procedures:
The best way to improve understanding of nonlinear analysis procedures over the next 5 to 10 years would be for qualified people or organizations to ...

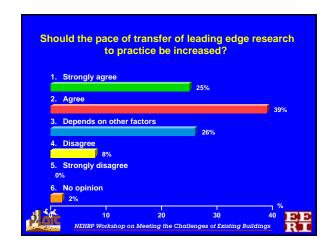
Supplement ASCE 41 with commentary and examples.
Present information in journals and academic reports.
Provide instruction through seminars and classes.
Teach it in graduate curricula.
Do nothing special, there's information and momentum already.
No opinion





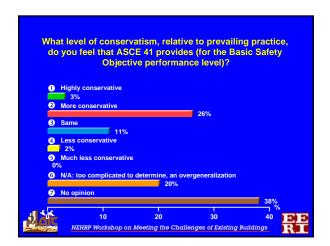






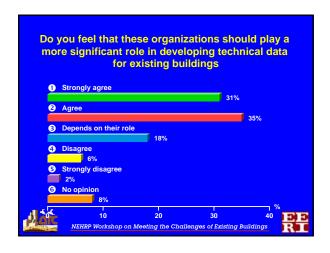
G-024 Conservatism of ASCE 41

Some practitioners feel that there is a conservative bias in ASCE 41 relative to codes for new construction. Many feel that the evolution of this document from FEMA 273 to FEMA 356 to ASCE 41 has shown a steady progression to reducing the inherent conservatism of this design approach. The latest example is in the upcoming release of Supplement 1 addressing unnecessary conservatism. The use of mandatory language in ASCE 41 makes this issue more pressing.

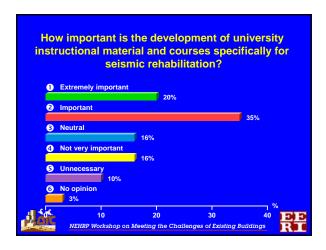


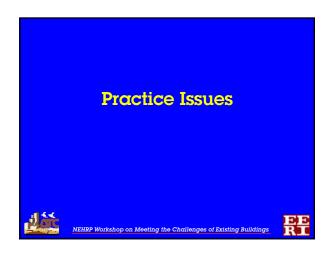
# G-002 The Role of Materials Organizations and Industry Groups in Existing Buildings Traditionally, material (concrete, steel, masonry, wood) trade organizations maintain committees and sponsor research to develop improved practical design and engineering information. However, with existing buildings these groups have been less engaged.

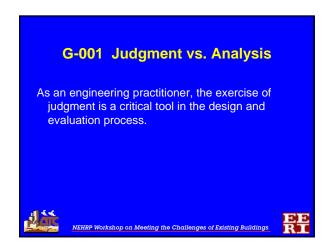
NEHRP Workshop on Meeting the Challenges of Existing Buildings

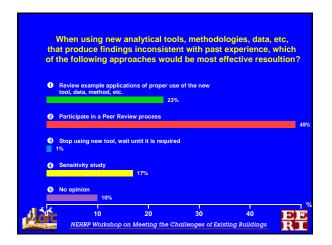


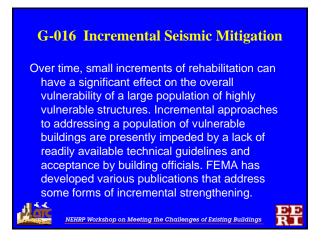
# G063 Seismic Rehabilitation Materials for College/University Instruction The development of seismic design courses, or increasing emphasis in existing courses, requires a considerable amount of effort. This will be especially true of seismic rehabilitation. Materials should be collected, developed, and organized for those who would teach such courses. Faculty training courses could be offered to increase instructional capabilities. The materials should be aimed at senior or graduate level students and at practitioners who might be able to attend extension courses.



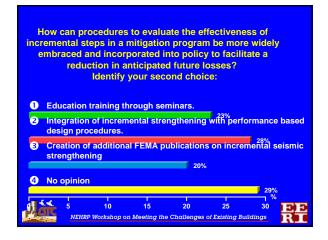


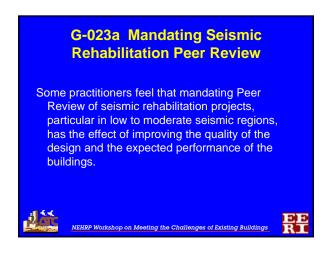


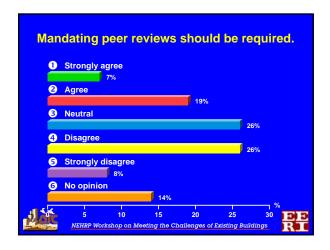


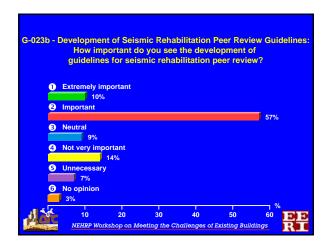


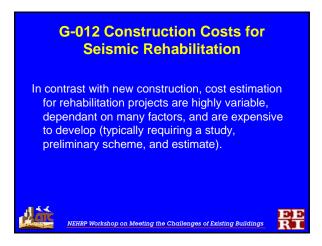


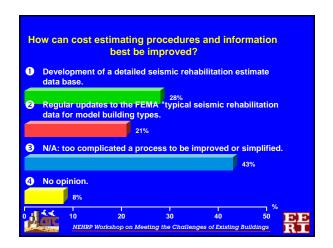


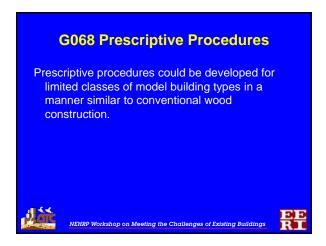


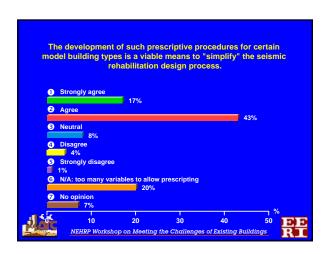




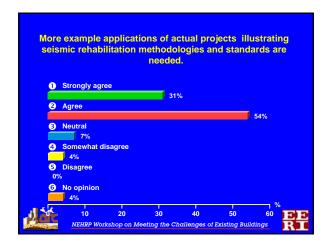


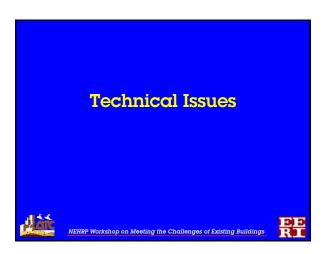


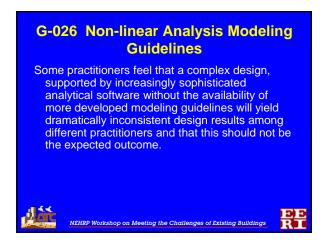


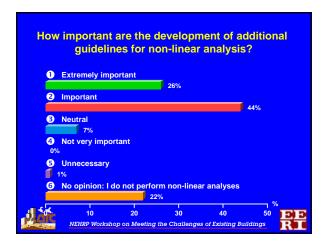








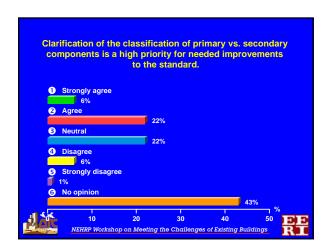


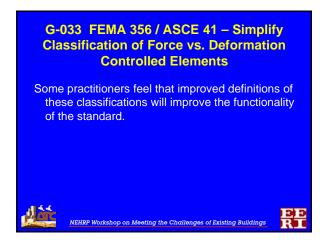


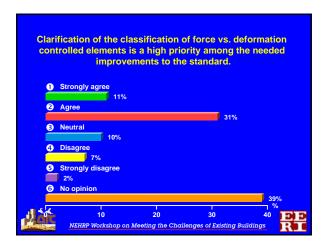
G-032 FEMA 356 / ASCE 41 – Simplify Classification of Primary vs. Secondary Components

Some practitioners feel that improved definitions of these classifications will significantly improve the functionality of the standard.

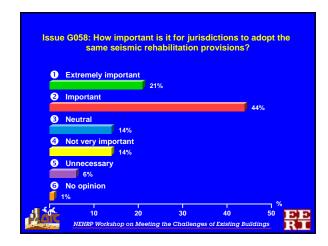
NEHEP Workshop on Meeting the Challenges of Existing Buildings











Issue G058: If all jurisdictions were to use the same code for seismic rehabilitation, what should it be?

IBC (International Building Code, Chapter 34)

10%

IEBC (International Existing Building Code)

3 ASCE 7 (Minimum Design Loads for Buildings...)
11%

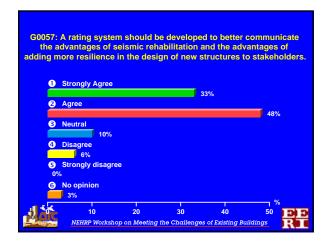
4 ASCE 41 (Seismic Rehabilitation of Existing Buildings)
23%

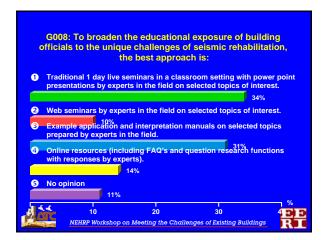
5 Strongly disagree with the single seismic rehabilitation code approach.
20%

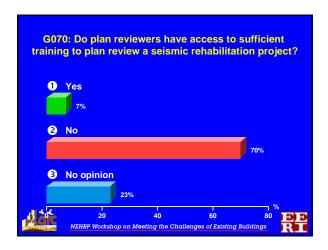
No opinion

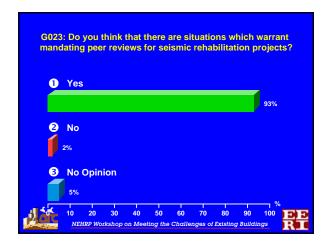
17%

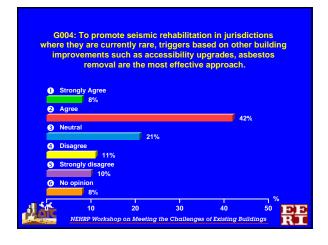
NEHERP Workshop on Meeting the Challenges of Existing Buildings

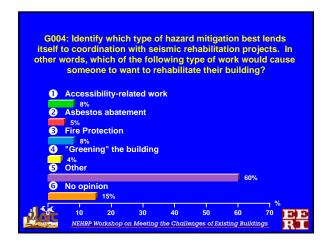


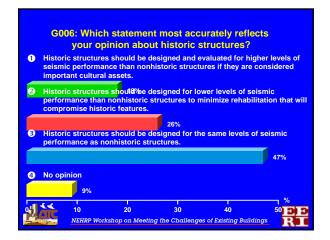


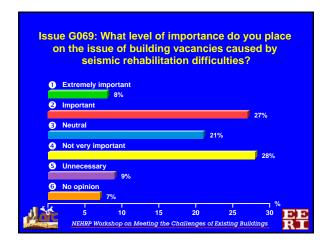


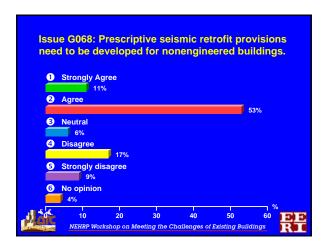


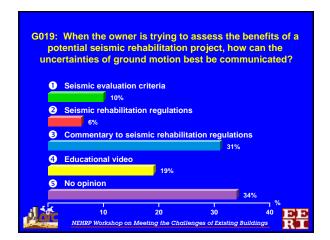


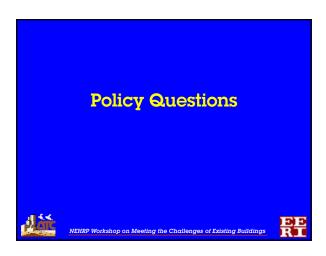


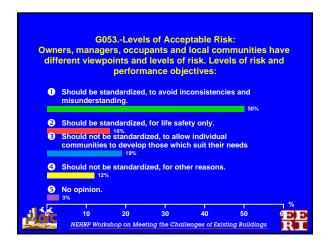


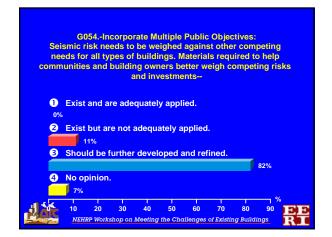


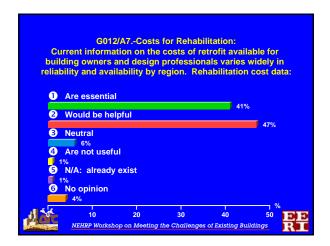


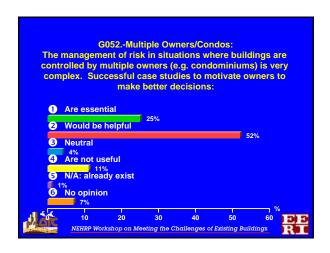


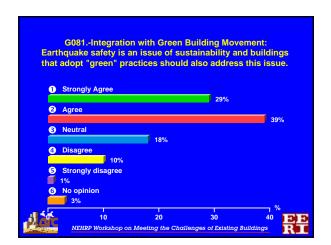


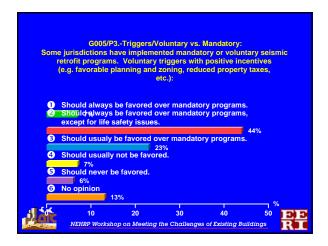


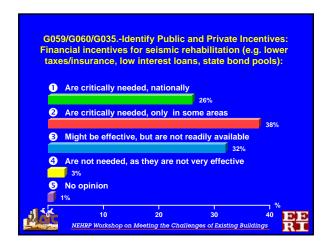




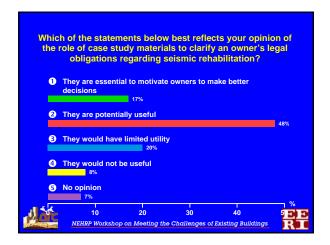


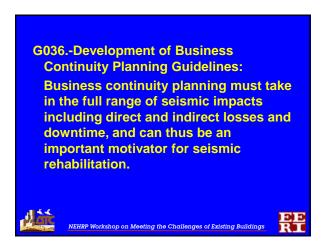


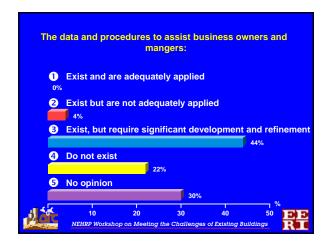


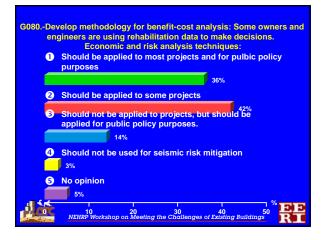














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## Applied Technology Council Projects and Report Information

One of the primary purposes of the Applied Technology Council is to develop resource documents that translate and summarize useful information to practicing engineers. This includes the development of guidelines and manuals, as well as the development of research recommendations for specific areas determined by the profession. ATC is not a code development organization, although ATC project reports often serve as resource documents for the development of codes, standards and specifications.

Applied Technology Council conducts projects that meet the following criteria:

- 1. The primary audience or benefactor is the design practitioner in structural engineering.
- 2. A cross section or consensus of engineering opinion is required to be obtained and presented by a neutral source.
  - 1. The project fosters the advancement of structural engineering practice.

Brief descriptions of completed ATC projects and reports are provided below. Funding for projects is obtained from government agencies and tax-deductible contributions from the private sector.

ATC-1: This project resulted in five papers that were published as part of *Building Practices for Disaster Mitigation, Building Science Series 46*, proceedings of a workshop sponsored by the National Science Foundation (NSF) and the National Bureau of Standards (NBS). Available through the National Technical Information Service (NTIS), 5285 Port Royal Road, Springfield, VA 22151, as NTIS report No. COM-73-50188.

ATC-2: The report, An Evaluation of a Response Spectrum Approach to Seismic Design of Buildings, was funded by NSF and NBS and was conducted as part of the Cooperative Federal Program in Building Practices for Disaster Mitigation. Available through the ATC office. (Published 1974, 270 Pages)

ABSTRACT: This study evaluated the applicability and cost of the response spectrum approach to seismic analysis and design that was proposed by various segments of the engineering profession. Specific building designs, design procedures and parameter values were evaluated for future application. Eleven existing buildings of varying dimensions were redesigned according to the procedures.

ATC-3: The report, *Tentative Provisions for the Development of Seismic Regulations for Buildings* (ATC-3-06), was funded by NSF and NBS. The second printing of this report, which includes proposed amendments, is available through the ATC office. (Published 1978, amended 1982, 505 pages plus proposed amendments)

ABSTRACT: The tentative provisions in this document represent the results of a concerted effort by a multi-disciplinary team of 85 nationally recognized experts in earthquake engineering. The provisions serve as the basis for the seismic provisions of the 1988 and subsequent issues of the *Uniform Building Code* and the *NEHRP Recommended Provisions for the Development of Seismic Regulation for New Building and Other Structures*. The second printing of this document contains proposed amendments prepared by a joint committee of the Building Seismic Safety Council (BSSC) and the NBS.

ATC-3-2: The project, "Comparative Test Designs of Buildings Using ATC-3-06 Tentative Provisions", was funded by NSF. The project consisted of a study to develop and plan a program for making comparative test designs of the ATC-3-06 Tentative Provisions. The project report was written to be used by the Building Seismic Safety Council in its refinement of the ATC-3-06 Tentative Provisions.

**ATC-3-4:** The report, *Redesign of Three Multistory Buildings: A Comparison Using ATC- 3-06 and 1982 Uniform Building Code Design* 

*Provisions*, was published under a grant from NSF. Available through the ATC office. (Published 1984, 112 pages)

ABSTRACT: This report evaluates the cost and technical impact of using the 1978 ATC-3-06 report, *Tentative Provisions for the Development of Seismic Regulations for Buildings*, as amended by a joint committee of the Building Seismic Safety Council and the National Bureau of Standards in 1982. The evaluations are based on studies of three existing California buildings redesigned in accordance with the ATC-3-06 Tentative Provisions and the 1982 *Uniform Building Code*. Included in the report are recommendations to code implementing bodies.

ATC-3-5: This project, "Assistance for First Phase of ATC-3-06 Trial Design Program Being Conducted by the Building Seismic Safety Council", was funded by the Building Seismic Safety Council to provide the services of the ATC Senior Consultant and other ATC personnel to assist the BSSC in the conduct of the first phase of its Trial Design Program. The first phase provided for trial designs conducted for buildings in Los Angeles, Seattle, Phoenix, and Memphis.

ATC-3-6: This project, "Assistance for Second Phase of ATC-3-06 Trial Design Program Being Conducted by the Building Seismic Safety Council", was funded by the Building Seismic Safety Council to provide the services of the ATC Senior Consultant and other ATC personnel to assist the BSSC in the conduct of the second phase of its Trial Design Program. The second phase provided for trial designs conducted for buildings in New York, Chicago, St. Louis, Charleston, and Fort Worth.

ATC-4: The report, A Methodology for Seismic Design and Construction of Single-Family Dwellings, was published under a contract with the Department of Housing and Urban Development (HUD). Available through the ATC office. (Published 1976, 576 pages)

ABSTRACT: This report presents the results of an in-depth effort to develop design and construction details for single-family residences that minimize the potential economic loss and life-loss risk associated with earthquakes. The report: (1) discusses the ways structures behave when subjected to seismic forces, (2) sets forth suggested design criteria for conventional layouts of dwellings constructed with conventional materials, (3) presents construction details that do not require the designer to perform analytical calculations, (4) suggests procedures for efficient plan-checking, and (5) presents recommendations including details and schedules for use in the field by construction personnel and building inspectors.

**ATC-4-1**: The report, *The Home Builders Guide for Earthquake Design*, was published under a contract with HUD. Available through the ATC office. (Published 1980, 57 pages)

ABSTRACT: This report is an abridged version of the ATC-4 report. The concise, easily understood text of the Guide is supplemented with illustrations and 46 construction details. The details are provided to ensure that houses contain structural features that are properly positioned, dimensioned and constructed to resist earthquake forces. A brief description is included on how earthquake forces impact on houses and some precautionary constraints are given with respect to site selection and architectural designs.

ATC-5: The report, *Guidelines for Seismic Design and Construction of Single-Story Masonry Dwellings in Seismic Zone 2*, was developed under a contract with HUD. Available through the ATC office. (Published 1986, 38 pages)

ABSTRACT: The report offers a concise methodology for the earthquake design and construction of single-story masonry dwellings in Seismic Zone 2 of the United States, as defined by the 1973 *Uniform Building Code*. The Guidelines are based in part on shaking table tests of masonry construction conducted at the University of California at Berkeley Earthquake Engineering Research Center. The report is written in simple language and includes basic house plans, wall evaluations, detail drawings, and material specifications.

ATC-6: The report, *Seismic Design Guidelines* for Highway Bridges, was published under a contract with the Federal Highway Administration (FHWA). Available through the ATC office. (Published 1981, 210 pages)

ABSTRACT: The Guidelines are the recommendations of a team of sixteen

nationally recognized experts that included consulting engineers, academics, state and federal agency representatives from throughout the United States. The Guidelines embody several new concepts that were significant departures from then existing design provisions. Included in the Guidelines are an extensive commentary, an example demonstrating the use of the Guidelines, and summary reports on 21 bridges redesigned in accordance with the Guidelines. In 1991 the guidelines were adopted by the American Association of Highway and Transportation Officials as a standard specification.

**ATC-6-1**: The report, *Proceedings of a Workshop on Earthquake Resistance of Highway Bridges*, was published under a grant from NSF. Available through the ATC office. (Published 1979, 625 pages)

ABSTRACT: The report includes 23 state-of-the-art and state-of-practice papers on earthquake resistance of highway bridges. Seven of the twenty-three papers were authored by participants from Japan, New Zealand and Portugal. The Proceedings also contain recommendations for future research that were developed by the 45 workshop participants.

**ATC-6-2**: The report, *Seismic Retrofitting Guidelines for Highway Bridges*, was published under a contract with FHWA. Available through the ATC office. (Published 1983, 220 pages)

ABSTRACT: The Guidelines are the recommendations of a team of thirteen nationally recognized experts that included consulting engineers, academics, state highway engineers, and federal agency representatives. The Guidelines, applicable for use in all parts of the United States, include a preliminary screening procedure, methods for evaluating an existing bridge in detail, and potential retrofitting measures for the most common seismic deficiencies. Also included are special design requirements for various retrofitting measures.

ATC-7: The report, *Guidelines for the Design of Horizontal Wood Diaphragms*, was published under a grant from NSF. Available through the ATC office. (Published 1981, 190 pages)

ABSTRACT: Guidelines are presented for designing roof and floor systems so these can

function as horizontal diaphragms in a lateral force resisting system. Analytical procedures, connection details and design examples are included in the Guidelines.

**ATC-7-1**: The report, *Proceedings of a Workshop on Design of Horizontal Wood Diaphragms*, was published under a grant from NSF. Available through the ATC office. (Published 1980, 302 pages)

ABSTRACT: The report includes seven papers on state-of-the-practice and two papers on recent research. Also included are recommendations for future research that were developed by the 35 workshop participants.

**ATC-8**: This report, *Proceedings of a Workshop on the Design of Prefabricated Concrete Buildings for Earthquake Loads*, was funded by NSF. Available through the ATC office. (Published 1981, 400 pages)

ABSTRACT: The report includes eighteen state-of-the-art papers and six summary papers. Also included are recommendations for future research that were developed by the 43 workshop participants.

**ATC-9**: The report, *An Evaluation of the Imperial County Services Building Earthquake Response and Associated Damage*, was published under a grant from NSF. Available through the ATC office. (Published 1984, 231 pages)

ABSTRACT: The report presents the results of an in-depth evaluation of the Imperial County Services Building, a 6-story reinforced concrete frame and shear wall building severely damaged by the October 15, 1979 Imperial Valley, California, earthquake. The report contains a review and evaluation of earthquake damage to the building; a review and evaluation of the seismic design; a comparison of the requirements of various building codes as they relate to the building; and conclusions and recommendations pertaining to future building code provisions and future research needs.

ATC-10: This report, An Investigation of the Correlation Between Earthquake Ground Motion and Building Performance, was funded by the U.S. Geological Survey (USGS). Available through the ATC office. (Published 1982, 114 pages)

ABSTRACT: The report contains an in-depth analytical evaluation of the ultimate or limit capacity of selected representative building framing types, a discussion of the factors affecting the seismic performance of buildings, and a summary and comparison of seismic design and seismic risk parameters currently in widespread use.

ATC-10-1: This report, *Critical Aspects of Earthquake Ground Motion and Building Damage Potential*, was co-funded by the USGS and the NSF. Available through the ATC office. (Published 1984, 259 pages)

ABSTRACT: This document contains 19 state-of-the-art papers on ground motion, structural response, and structural design issues presented by prominent engineers and earth scientists in an ATC seminar. The main theme of the papers is to identify the critical aspects of ground motion and building performance that currently are not being considered in building design. The report also contains conclusions and recommendations of working groups convened after the Seminar.

ATC-11: The report, Seismic Resistance of Reinforced Concrete Shear Walls and Frame Joints: Implications of Recent Research for Design Engineers, was published under a grant from NSF. Available through the ATC office. (Published 1983, 184 pages)

ABSTRACT: This document presents the results of an in-depth review and synthesis of research reports pertaining to cyclic loading of reinforced concrete shear walls and cyclic loading of joints in reinforced concrete frames. More than 125 research reports published since 1971 are reviewed and evaluated in this report. The preparation of the report included a consensus process involving numerous experienced design professionals from throughout the United States. The report contains reviews of current and past design practices, summaries of research developments, and in-depth discussions of design implications of recent research results.

**ATC-12**: This report, *Comparison of United*States and New Zealand Seismic Design Practices for Highway Bridges, was published under a grant from NSF. Available through the ATC office. (Published 1982, 270 pages)

ABSTRACT: The report contains summaries of all aspects and innovative design procedures used in New Zealand as well as comparison of United States and New Zealand design practice. Also included are research recommendations developed at a 3-day workshop in New Zealand attended by 16 U.S. and 35 New Zealand bridge design engineers and researchers.

ATC-12-1: This report, *Proceedings of Second Joint U.S.-New Zealand Workshop on Seismic Resistance of Highway Bridges*, was published under a grant from NSF. Available through the ATC office. (Published 1986, 272 pages)

ABSTRACT: This report contains written versions of the papers presented at this 1985 workshop as well as a list and prioritization of workshop recommendations. Included are summaries of research projects being conducted in both countries as well as state-ofthe-practice papers on various aspects of design practice. Topics discussed include bridge design philosophy and loadings; design of columns, footings, piles, abutments and retaining structures; geotechnical aspects of foundation design; seismic analysis techniques; seismic retrofitting; case studies using base isolation: strong-motion data acquisition and interpretation; and testing of bridge components and bridge systems.

ATC-13: The report, *Earthquake Damage Evaluation Data for California*, was developed under a contract with the Federal Emergency Management Agency (FEMA). Available through the ATC office. (Published 1985, 492 pages)

ABSTRACT: This report presents expertopinion earthquake damage and loss estimates for industrial, commercial, residential, utility and transportation facilities in California. Included are damage probability matrices for 78 classes of structures and estimates of time required to restore damaged facilities to preearthquake usability. The report also describes the inventory information essential for estimating economic losses and the methodology used to develop loss estimates on a regional basis.

ATC-13-1: The report, Commentary on the Use of ATC-13 Earthquake Damage Evaluation Data for Probable Maximum Loss Studies of California Buildings, was developed with funding from

ATC's Henry J. Degenkolb Memorial Endowment Fund. Available through the ATC office. (Published 2002, 66 pages)

ABSTRACT: This report provides guidance to consulting firms who are using ATC-13 expert-opinion data for probable maximum loss (PML) studies of California buildings. Included are discussions of the limitations of the ATC-13 expert-opinion data, and the issues associated with using the data for PML studies. Also included are three appendices containing information and data not included in the original ATC-13 report: (1) ATC-13 model building type descriptions, including methodology for estimating the expected performance of standard, nonstandard, and special construction; (2) ATC-13 Beta damage distribution parameters for model building types; and (3) PML values for ATC-13 model building types.

**ATC-14**: The report, *Evaluating the Seismic Resistance of Existing Buildings*, was developed under a grant from the NSF. Available through the ATC office. (Published 1987, 370 pages)

ABSTRACT: This report, written for practicing structural engineers, describes a methodology for performing preliminary and detailed building seismic evaluations. The report contains a state-of-practice review; seismic loading criteria; data collection procedures; a detailed description of the building classification system; preliminary and detailed analysis procedures; and example case studies, including nonstructural considerations.

**ATC-15**: The report, *Comparison of Seismic Design Practices in the United States and Japan*, was published under a grant from NSF. Available through the ATC office. (Published 1984, 317 pages)

ABSTRACT: The report contains detailed technical papers describing design practices in the United States and Japan as well as recommendations emanating from a joint U.S.-Japan workshop held in Hawaii in March, 1984. Included are detailed descriptions of new seismic design methods for buildings in Japan and case studies of the design of specific buildings (in both countries). The report also contains an overview of the history and objectives of the Japan Structural Consultants Association.

ATC-15-1: The report, *Proceedings of Second U.S.-Japan Workshop on Improvement of Building Seismic Design and Construction Practices*, was published under a grant from NSF. Available through the ATC office. (Published 1987, 412 pages)

ABSTRACT: This report contains 23 technical papers presented at this San Francisco workshop in August, 1986, by practitioners and researchers from the U.S. and Japan. Included are state-of-the-practice papers and case studies of actual building designs and information on regulatory, contractual, and licensing issues.

**ATC-15-2**: The report, *Proceedings of Third U.S.-Japan Workshop on Improvement of Building Structural Design and Construction Practices*, was published jointly by ATC and the Japan Structural Consultants Association. Available through the ATC office. (Published 1989, 358 pages)

ABSTRACT: This report contains 21 technical papers presented at this Tokyo, Japan, workshop in July, 1988, by practitioners and researchers from the U.S., Japan, China, and New Zealand. Included are state-of-the-practice papers on various topics, including braced steel frame buildings, beam-column joints in reinforced concrete buildings, summaries of comparative U. S. and Japanese design, and base isolation and passive energy dissipation devices.

ATC-15-3: The report, *Proceedings of Fourth U.S.-Japan Workshop on Improvement of Building Structural Design and Construction Practices*, was published jointly by ATC and the Japan Structural Consultants Association. Available through the ATC office. (Published 1992, 484 pages)

ABSTRACT: This report contains 22 technical papers presented at this Kailua-Kona, Hawaii, workshop in August, 1990, by practitioners and researchers from the United States, Japan, and Peru. Included are papers on postearthquake building damage assessment; acceptable earth-quake damage; repair and retrofit of earthquake damaged buildings; base-isolated buildings, including Architectural Institute of Japan recommendations for design; active damping systems; wind-resistant design; and summaries of working group conclusions and recommendations.

ATC-15-4: The report, *Proceedings of Fifth U.S.-Japan Workshop on Improvement of Building Structural Design and Construction Practices*, was published jointly by ATC and the Japan Structural Consultants Association. Available through the ATC office. (Published 1994, 360 pages)

ABSTRACT: This report contains 20 technical papers presented at this San Diego, California workshop in September, 1992. Included are papers on performance goals/acceptable damage in seismic design; seismic design procedures and case studies; construction influences on design; seismic isolation and passive energy dissipation; design of irregular structures; seismic evaluation, repair and upgrading; quality control for design and construction; and summaries of working group discussions and recommendations.

**ATC-16**: This project, "Development of a 5-Year Plan for Reducing the Earthquake Hazards Posed by Existing Nonfederal Buildings", was funded by FEMA and was conducted by a joint venture of ATC, the Building Seismic Safety Council and the Earthquake Engineering Research Institute. The project involved a workshop in Phoenix, Arizona, where approximately 50 earthquake specialists met to identify the major tasks and goals for reducing the earthquake hazards posed by existing nonfederal buildings nationwide. The plan was developed on the basis of nine issue papers presented at the workshop and workshop working group discussions. The Workshop Proceedings and Five-Year Plan are available through the Federal Emergency Management Agency, 500 "C" Street, S.W., Washington, DC 20472.

ATC-17: This report, *Proceedings of a Seminar and Workshop on Base Isolation and Passive Energy Dissipation*, was published under a grant from NSF. Available through the ATC office. (Published 1986, 478 pages)

ABSTRACT: The report contains 42 papers describing the state-of-the-art and state-of-the-practice in base-isolation and passive energy-dissipation technology. Included are papers describing case studies in the United States, applications and developments worldwide, recent innovations in technology development, and structural and ground motion issues. Also included is a proposed 5-year research agenda that addresses the following specific issues:

- (1) strong ground motion; (2) design criteria;
- (3) materials, quality control, and long-term

reliability; (4) life cycle cost methodology; and (5) system response.

ATC-17-1: This report, *Proceedings of a Seminar on Seismic Isolation, Passive Energy Dissipation and Active Control*, was published under a grant from NCEER and NSF. Available through the ATC office. (Published 1993, 841 pages)

ABSTRACT: The 2-volume report documents 70 technical papers presented during a two-day seminar in San Francisco in early 1993. Included are invited theme papers and competitively selected papers on issues related to seismic isolation systems, passive energy dissipation systems, active control systems and hybrid systems.

ATC-18: The report, Seismic Design Criteria for Bridges and Other Highway Structures: Current and Future, was developed under a grant from NCEER and FHWA. Available through the ATC office. (Published, 1997, 151 pages)

ABSTRACT: Prepared as part of NCEER Project 112 on new highway construction, this report reviews current domestic and foreign design practice, philosophy and criteria, and recommends future directions for code development. The project considered bridges, tunnels, abutments, retaining wall structures, and foundations.

ATC-18-1: The report, *Impact Assessment of Selected MCEER Highway Project Research on the Seismic Design of Highway Structures*, was developed under a contract from the Multidisciplinary Center for Earthquake Engineering Research (MCEER, formerly NCEER) and FHWA. Available through the ATC office. (Published, 1999, 136 pages)

ABSTRACT: The report provides an in-depth review and assessment of 32 research reports emanating from the MCEER Project 112 on new highway construction, as well as recommendations for future bridge seismic design guidelines. Topics covered include: ground motion issues; determining structural importance; foundations and soils; liquefaction mitigation methodologies; modeling of pile footings and drilled shafts; damage-avoidance design of bridge piers, column design, modeling, and analysis; structural steel and steel-concrete interface details; abutment design, modeling, and

analysis; and detailing for structural movements in tunnels.

**ATC-19**: The report, *Structural Response Modification Factors* was funded by NSF and NCEER. Available through the ATC office. (Published 1995, 70 pages)

ABSTRACT: This report addresses structural response modification factors (R factors), which are used to reduce the seismic forces associated with elastic response to obtain design forces. The report documents the basis for current R values, how R factors are used for seismic design in other countries, a rational means for decomposing R into key components, a framework (and methods) for evaluating the key components of R, and the research necessary to improve the reliability of engineered construction designed using R factors.

ATC-20: The report, *Procedures for Postearthquake Safety Evaluation of Buildings*, was developed under a contract from the California Office of Emergency Services (OES), California Office of Statewide Health Planning and Development (OSHPD) and FEMA. Available through the ATC office (Published 1989, 152 pages)

ABSTRACT: This report provides procedures and guidelines for making on-the-spot evaluations and decisions regarding continued use and occupancy of earthquake damaged buildings. Written specifically for volunteer structural engineers and building inspectors, the report includes rapid and detailed evaluation procedures for inspecting buildings and posting them as "inspected" (apparently safe, green placard), "limited entry" (yellow) or "unsafe" (red). Also included are special procedures for evaluation of essential buildings (e.g., hospitals), and evaluation procedures for nonstructural elements, and geotechnical hazards.

ATC-20-1: The report, Field Manual: Postearthquake Safety Evaluation of Buildings, Second Edition, was funded by Applied Technology Council. Available through the ATC office (Published 2004, 143 pages)

ABSTRACT: This report, a companion Field Manual for the ATC-20 report, summarizes the postearthquake safety evaluation procedures in a brief concise format designed

for ease of use in the field. The Second Edition has been updated to include improved versions of the posting placards and evaluation forms, as well as more detailed information on steel moment-frame buildings, mobile homes, and manufactured housing. It also includes new information on barricading and provides a list of internet resources pertaining to postearthquake safety evaluation.

**ATC-20-2:** The report, *Addendum to the ATC-20 Postearthquake Building Safety Procedures* was published under a grant from the NSF and funded by the USGS. Available through the ATC office. (Published 1995, 94 pages)

ABSTRACT: This report provides updated assessment forms, placards, including a revised yellow placard ("restricted use") and procedures that are based on an in-depth review and evaluation of the widespread application of the ATC-20 procedures following five earthquakes occurring since the initial release of the ATC-20 report in 1989.

ATC-20-3: The report, Case Studies in Rapid Postearthquake Safety Evaluation of Buildings, was funded by ATC and R. P. Gallagher Associates. Available through the ATC office. (Published 1996, 295 pages)

ABSTRACT: This report contains 53 case studies using the ATC-20 Rapid Evaluation procedure. Each case study is illustrated with photos and describes how a building was inspected and evaluated for life safety, and includes a completed safety assessment form and placard. The report is intended to be used as a training and reference manual for building officials, building inspectors, civil and structural engineers, architects, disaster workers, and others who may be asked to perform safety evaluations after an earthquake.

ATC-20-T: The Postearthquake Safety Evaluation of Buildings Training CD was developed by FEMA to replace the 1993 ATC-20-T Training Manual that included 160 35-mm slides. Available through the ATC office. (Published 2002, 230 PowerPoint slides with Speakers Notes)

ABSTRACT: This Training CD is intended to facilitate the presentation of the contents of the ATC-20 and ATC-20-2 reports in a 4½-hour training seminar. The Training CD contains

230 slides of photographs, schematic drawings and textual information. Topics covered include: posting system; evaluation procedures; structural basics; wood frame, masonry, concrete, and steel frame structures; nonstructural elements; geotechnical hazards; hazardous materials; and field safety.

ATC-21: The report, Second Edition, Rapid Visual Screening of Buildings for Potential Seismic Hazards: A Handbook, was developed under a contract from FEMA. Available through the ATC office, or from FEMA by contacting 1-800-480-2520, as FEMA 154 Second Edition. (Published 2002, 161 pages)

ABSTRACT: This report describes a rapid visual screening procedure for identifying those buildings that might pose serious risk of loss of life and injury, or of severe curtailment of community services, in case of a damaging earthquake. The screening procedure utilizes a methodology based on a "sidewalk survey" approach that involves identification of the primary structural load-resisting system and its building material, and assignment of a basic structural hazards score and performance modifiers based on the observed building characteristics. Application of the methodology identifies those buildings that are potentially hazardous and should be analyzed in more detail by a professional engineer experienced in seismic design. In the Second Edition, the scoring system has been revised and the Handbook has been shortened and focused to ease its use.

ATC-21-1: The report, Rapid Visual Screening of Buildings for Potential Seismic Hazards: Supporting Documentation, Second Edition, was developed under a contract from FEMA. Available through the ATC office, or from FEMA by contacting 1-800-480-2520, as FEMA 155 Second Edition. (Published 2002, 117 pages)

ABSTRACT: Included in this report is the technical basis for the updated rapid visual screening procedure of ATC-21, including (1) a summary of the results from the efforts to solicit user feedback, and (2) a detailed description of the development effort leading to the basic structural hazard scores and the score modifiers.

**ATC-21-2**: The report, *Earthquake Damaged Buildings: An Overview of Heavy Debris and* 

*Victim Extrication*, was developed under a contract from FEMA. (Published 1988, 95 pages)

ABSTRACT: Included in this report, a companion volume to the first edition of the ATC-21 and ATC-21-1 reports, is state-of-the-art information on (1) the identification of those buildings that might collapse and trap victims in debris or generate debris of such a size that its handling would require special or heavy lifting equipment; (2) guidance in identifying these types of buildings, on the basis of their major exterior features, and (3) the types and life capacities of equipment required to remove the heavy portion of the debris that might result from the collapse of such buildings.

ATC-21-T: The report, Rapid Visual Screening of Buildings for Potential Seismic Hazards Training Manual Second Edition, was developed under a contract with FEMA. Available through the ATC office. (Published 2004, 148 pages and PowerPoint presentation on companion CD)

ABSTRACT: This training manual and CD is intended to facilitate the presentation of the contents of the FEMA 154 report (*Second Edition*). The training materials consist of 120 slides in PowerPoint format and a companion training presentation narrative coordinated with the presentation. Topics covered include: description of procedure, building behavior, building types, building scores, occupancy and falling hazards, and implementation.

ATC-22: The report, A Handbook for Seismic Evaluation of Existing Buildings (Preliminary), was developed under a contract from FEMA. (Originally published in 1989; revised by BSSC and published as FEMA 178: NEHRP Handbook for the Seismic Evaluation of Existing Buildings in 1992, 211 pages; revised by ASCE for FEMA and published as FEMA 310: Handbook for the Seismic Evaluation of Buildings – a Prestandard in 1998, 362 pages; revised and published as ASCE 31-03, a standard of the American Society of Civil Engineers, in 2003). Available through ASCE, Reston, Virginia.

ABSTRACT: The ATC-22 handbook provides a methodology for seismic evaluation of existing buildings of different types and occupancies in areas of different seismicity throughout the United States. The

methodology, which has been field tested in several programs nationwide, utilizes the information and procedures developed for the ATC-14 report and documented therein. The handbook includes checklists, diagrams, and sketches designed to assist the user.

**ATC-22-1**: The report, *Seismic Evaluation of Existing Buildings: Supporting Documentation*, was developed under a contract from FEMA. (Published 1989, 160 pages)

ABSTRACT: Included in this report, a companion volume to the ATC-22 report, are (1) a review and evaluation of existing buildings seismic evaluation methodologies; (2) results from field tests of the ATC-14 methodology; and (3) summaries of evaluations of ATC-14 conducted by the National Center for Earthquake Engineering Research (State University of New York at Buffalo) and the City of San Francisco.

ATC-23A: The report, General Acute Care Hospital Earthquake Survivability Inventory for California, Part A: Survey Description, Summary of Results, Data Analysis and Interpretation, was developed under a contract from the Office of Statewide Health Planning and Development (OSHPD), State of California. Available through the ATC office. (Published 1991, 58 pages)

ABSTRACT: This report summarizes results from a seismic survey of 490 California acute care hospitals. Included are a description of the survey procedures and data collected, a summary of the data, and an illustrative discussion of data analysis and interpretation that has been provided to demonstrate potential applications of the ATC-23 database.

ATC-23B: The report, *General Acute Care Hospital Earthquake Survivability Inventory for California, Part B: Raw Data*, is a companion document to the ATC-23A Report and was developed under the above-mentioned contract from OSHPD. Available through the ATC office. (Published 1991, 377 pages)

ABSTRACT: Included in this report are tabulations of raw general site and building data for 490 acute care hospitals in California.

**ATC-24**: The report, *Guidelines for Seismic Testing of Components of Steel Structures*, was jointly funded by the American Iron and Steel Institute (AISI), American Institute of Steel

Construction (AISC), National Center for Earthquake Engineering Research (NCEER), and NSF. Available through the ATC office. (Published 1992, 57 pages)

ABSTRACT: This report provides guidance for most cyclic experiments on components of steel structures for the purpose of consistency in experimental procedures. The report contains recommendations and companion commentary pertaining to loading histories, presentation of test results, and other aspects of experimentation. The recommendations are written specifically for experiments with slow cyclic load application.

ATC-25: The report, Seismic Vulnerability and Impact of Disruption of Lifelines in the Conterminous United States, was developed under a contract from FEMA. Available through the ATC office. (Published 1991, 440 pages)

ABSTRACT: Documented in this report is a national overview of lifeline seismic vulnerability and impact of disruption.

Lifelines considered include electric systems, water systems, transportation systems, gas and liquid fuel supply systems, and emergency service facilities (hospitals, fire and police stations). Vulnerability estimates and impacts developed are presented in terms of estimated first approximation direct damage losses and indirect economic losses.

ATC-25-1: The report, A Model Methodology for Assessment of Seismic Vulnerability and Impact of Disruption of Water Supply Systems, was developed under a contract from FEMA. Available through the ATC office. (Published 1992, 147 pages)

ABSTRACT: This report contains a practical methodology for the detailed assessment of seismic vulnerability and impact of disruption of water supply systems. The methodology has been designed for use by water system operators. Application of the methodology enables the user to develop estimates of direct damage to system components and the time required to restore damaged facilities to preearthquake usability. Suggested measures for mitigation of seismic hazards are also provided.

**ATC-26**: This project, U.S. Postal Service National Seismic Program, was funded under a contract with the U.S. Postal Service (USPS).

Under this project, ATC developed and submitted to the USPS the following interim documents, most of which pertain to the seismic evaluation and rehabilitation of USPS facilities:

ATC-26 Report, Cost Projections for the U. S. Postal Service Seismic Program (completed 1990)

ATC-26-1 Report, *United States Postal* Service Procedures for Seismic Evaluation of Existing Buildings (Interim) (Completed 1991)

ATC-26-2 Report, *Procedures for Post-disaster Safety Evaluation of Postal Service Facilities (Interim)* (Published 1991, 221 pages, available through the ATC office)

ATC-26-3 Report, *Field Manual: Post-earthquake Safety Evaluation of Postal Buildings (Interim)* (Published 1992, 133 pages, available through the ATC office)

ATC-26-3A Report, *Field Manual: Post Flood and Wind Storm Safety Evaluation of Postal Buildings (Interim)* (Published 1992, 114 pages, available through the ATC office)

ATC-26-4 Report, *United States Postal* Service Procedures for Building Seismic Rehabilitation (Interim) (Completed 1992)

ATC-26-5 Report, *United States Postal* Service Guidelines for Building and Site Selection in Seismic Areas (Interim) (Completed 1992)

ATC-28: The report, Development of Recommended Guidelines for Seismic Strengthening of Existing Buildings, Phase I: Issues Identification and Resolution, was developed under a contract with FEMA. Available through the ATC office. (Published 1992, 150 pages)

ABSTRACT: This report identifies and provides resolutions for issues that will affect the development of guidelines for the seismic strengthening of existing buildings. Issues addressed include: implementation and format, coordination with other efforts, legal and political, social, economic, historic buildings, research and technology, seismicity and mapping, engineering philosophy and goals, issues related to the development of specific provisions, and nonstructural element issues.

ATC-29: The report, *Proceedings of a Seminar and Workshop on Seismic Design and Performance of Equipment and Nonstructural Elements in Buildings and Industrial Structures*, was developed under a grant from NCEER and NSF. Available through the ATC office. (Published 1992, 470 pages)

ABSTRACT: These Proceedings contain 35 papers describing state-of-the-art technical information pertaining to the seismic design and performance of equipment and nonstructural elements in buildings and industrial structures. The papers were presented at a seminar in Irvine, California in 1990. Included are papers describing current practice, codes and regulations; earthquake performance; analytical and experimental investigations; development of new seismic qualification methods; and research, practice, and code development needs for specific elements and systems. The report also includes a summary of a proposed 5-year research agenda for NCEER.

**ATC-29-1**: The report, *Proceedings of a Seminar on Seismic Design, Retrofit, and Performance of Nonstructural Components*, was developed under a grant from NCEER and NSF. Available through the ATC office. (Published 1998, 518 pages)

ABSTRACT: These Proceedings contain 38 technical papers presented at a seminar in San Francisco, California in 1998. The paper topics include: observed performance in recent earthquakes; seismic design codes, standards, and procedures for commercial and institutional buildings; seismic design issues relating to industrial and hazardous material facilities; design analysis, and testing; and seismic evaluation and rehabilitation of conventional and essential facilities, including hospitals.

ATC-29-2: The report, *Proceedings of Seminar on Seismic Design, Performance, and Retrofit of Nonstructural Components in Critical Facilities*, was developed under a grant from MCEER and NSF. Available through the ATC office. (Published 2003, 574 pages)

ABSTRACT: These Proceedings contain 43 papers presented at a seminar in Newport Beach, California, in 2003. The purpose of the Seminar was to present state-of-the-art technical information pertaining to the seismic

design, performance, and retrofit of nonstructural components in critical facilities (e.g., computer centers, hospitals, manufacturing plants with especially hazardous materials, and museums with fragile/valuable collection items). The technical papers address the following topics: current practices and emerging codes; seismic design and retrofit; risk and performance evaluation; system qualification and testing; and advanced technologies.

ATC-30: The report, *Proceedings of Workshop* for Utilization of Research on Engineering and Socioeconomic Aspects of 1985 Chile and Mexico Earthquakes, was developed under a grant from the NSF. Available through the ATC office. (Published 1991, 113 pages)

ABSTRACT: This report documents the findings of a 1990 technology transfer workshop in San Diego, California, cosponsored by ATC and the Earthquake Engineering Research Institute. Included in the report are invited papers and working group recommendations on geotechnical issues, structural response issues, architectural and urban design considerations, emergency response planning, search and rescue, and reconstruction policy issues.

ATC-31: The report, Evaluation of the Performance of Seismically Retrofitted Buildings, was developed under a contract from the National Institute of Standards and Technology (NIST, formerly NBS) and funded by the USGS. Available through the ATC office. (Published 1992, 75 pages)

ABSTRACT: This report summarizes the results from an investigation of the effectiveness of 229 seismically retrofitted buildings, primarily unreinforced masonry and concrete tilt-up buildings. All buildings were located in the areas affected by the 1987 Whittier Narrows, California, and 1989 Loma Prieta, California, earthquakes.

ATC-32: The report, *Improved Seismic Design Criteria for California Bridges: Provisional Recommendations*, was funded by the California Department of Transportation (Caltrans). Available through the ATC office. (Published 1996, 215 pages)

ABSTRACT: This report provides recommended revisions to the then-current

Caltrans Bridge Design Specifications (BDS) pertaining to seismic loading, structural response analysis, and component design. Special attention is given to design issues related to reinforced concrete components, steel components, foundations, and conventional bearings. The recommendations are based on recent research in the field of bridge seismic design and the performance of Caltrans-designed bridges in the 1989 Loma Prieta and other recent California earthquakes.

ATC-32-1: The report, *Improved Seismic Design Criteria for California Bridges: Resource Document*, was funded by Caltrans. Available through the ATC office. (Published 1996, 365 pages; also available on CD-ROM)

ABSTRACT: This report, a companion to the ATC-32 Report, documents pertinent background material and the technical basis for the recommendations provided in ATC-32, including potential recommendations that showed some promise but were not adopted. Topics include: design concepts; seismic loading, including ARS design spectra; dynamic analysis; foundation design; ductile component design; capacity protected design; reinforcing details; and steel bridges.

**ATC-33**: The reports, *NEHRP Guidelines for the* Seismic Rehabilitation of Buildings (FEMA 273), NEHRP Commentary on the Guidelines for the Seismic Rehabilitation of Buildings (FEMA 274), and Example Applications of the NEHRP Guidelines for the Seismic Rehabilitation of Buildings (FEMA 276), were developed under a contract with the Building Seismic Safety Council, for FEMA. (Published 1997, Guidelines, 440 pages; Commentary, 492 pages; Example Applications, 295 pages.) FEMA 273 and portions of FEMA 274 have been revised by ASCE for FEMA as FEMA 356 Prestandard and Commentary for the Seismic Rehabilitation of Buildings. Available through FEMA by contacting 1-800-480-2520 (Published 2000, 509 pages)

ABSTRACT: Developed over a 5-year period through the efforts of more than 60 paid consultants and several hundred volunteer reviewers, these documents provide nationally applicable, state-of-the-art guidance for the seismic rehabilitation of buildings. The FEMA 273 *Guidelines* contain several new features that depart significantly from previous seismic design procedures used to design new

buildings: seismic performance levels and rehabilitation objectives; simplified and systematic rehabilitation methods; new linear static and nonlinear static analysis procedures; quantitative specifications of component behavior; and procedures for incorporating new information and technologies, such as seismic isolation and energy dissipation systems, into rehabilitation.

**ATC-34:** The report, *A Critical Review of Current Approaches to Earthquake Resistant Design*, was developed under a grant from NCEER and NSF. Available through the ATC office. (Published, 1995, 94 pages)

ABSTRACT: This report documents the history of U. S. codes and standards of practice, focusing primarily on the strengths and deficiencies of current code approaches. Issues addressed include: seismic hazard analysis, earthquake collateral hazards, performance objectives, redundancy and configuration, response modification factors (*R* factors), simplified analysis procedures, modeling of structural components, foundation design, nonstructural component design, and risk and reliability. The report also identifies goals that a new seismic code should achieve.

ATC-35: This report, Enhancing the Transfer of U.S. Geological Survey Research Results into Engineering Practice was developed under a cooperative agreement with the USGS. Available through the ATC office. (Published 1994, 120 pages)

ABSTRACT: The report provides a program of recommended "technology transfer" activities for the USGS; included are recommendations pertaining to management actions, communications with practicing engineers, and research activities to enhance development and transfer of information that is vital to engineering practice.

ATC-35-1: The report, Proceedings of Seminar on New Developments in Earthquake Ground Motion Estimation and Implications for Engineering Design Practice, was developed under a cooperative agreement with USGS. Available through the ATC office. (Published 1994, 478 pages)

ABSTRACT: These Proceedings contain 22 technical papers describing state-of-the-art information on regional earthquake risk

(focused on five specific regions—Northern and Southern California, Pacific Northwest, Central United States, and northeastern North America); new techniques for estimating strong ground motions as a function of earthquake source, travel path, and site parameters; and new developments specifically applicable to geotechnical engineering and the seismic design of buildings and bridges.

ATC-35-2: The report, *Proceedings: National Earthquake Ground Motion Mapping Workshop*, was developed under a cooperative agreement with USGS. Available through the ATC office. (Published 1997, 154 pages)

ABSTRACT: These Proceedings document the technical presentations and findings of a workshop in Los Angeles in 1995 on several key issues that affect the preparation and use of national earthquake ground motion maps for design. The following four key issues were the focus of the workshop: ground motion parameters; reference site conditions; probabilistic versus deterministic basis, and the treatment of uncertainty in seismic source characterization and ground motion attenuation.

ATC-35-3: The report, *Proceedings: Workshop on Improved Characterization of Strong Ground Shaking for Seismic Design*, was developed under a cooperative agreement with USGS. Available through the ATC office. (Published 1999, 75 pages)

ABSTRACT: These Proceedings document the technical presentations and findings of a workshop in Rancho Bernardo, California in 1997 on the Ground Motion Initiative (GMI) component of the ATC-35 Project. The workshop focused on identifying needs and developing improved representations of earthquake ground motion for use in seismic design practice, including codes.

ATC-37: The report, *Review of Seismic Research Results on Existing Buildings*, was developed in conjunction with the Structural Engineers
Association of California and California
Universities for Research in Earthquake
Engineering under a contract from the California
Seismic Safety Commission (SSC). Available through the Seismic Safety Commission as Report SSC 94-03. (Published, 1994, 492 pages)

ABSTRACT: This report describes the state of knowledge of the earthquake performance of nonductile concrete frame, shear wall, and infilled buildings. Included are summaries of 90 recent research efforts with key results and conclusions in a simple, easy-to-access format written for practicing design professionals.

ATC-38: This report, Database on the Performance of Structures near Strong-Motion Recordings: 1994 Northridge, California, Earthquake, was developed with funding from the USGS, the Southern California Earthquake Center (SCEC), OES, and the Institute for Business and Home Safety (IBHS). Available through the ATC office. (Published 2000, 260 pages, with CD-ROM containing complete database).

ABSTRACT: The report documents the earthquake performance of 530 buildings within 1000 feet of sites where strong ground motion was recorded during the 1994 Northridge, California, earthquake (31 recording sites in total). The project required the development of a suitable survey form, the training of licensed engineers for the survey, the selection of the surveyed areas, and the entry of the survey data into an electronic relational database. The full database is contained in the ATC-38 CD-ROM. The ATC-38 database includes information on the structure size, age and location; the structural framing system and other important structural characteristics; nonstructural characteristics; geotechnical effects, such as liquefaction; performance characteristics (damage); fatalities and injuries; and estimated time to restore the facility to its pre-earthquake usability. The report and CD also contain strong-motion data, including acceleration, velocity, and displacement time histories, and acceleration response spectra.

**ATC-40:** The report, *Seismic Evaluation and Retrofit of Concrete Buildings*, was developed under a contract from the California Seismic Safety Commission. Available through the ATC office. (Published, 1996, 612 pages)

ABSTRACT: This 2-volume report provides a state-of-the-art methodology for the seismic evaluation and retrofit of concrete buildings. Specific guidance is provided on the following topics: performance objectives; seismic hazard; determination of deficiencies; retrofit strategies; quality assurance procedures;

nonlinear static analysis procedures; modeling rules; foundation effects; response limits; and nonstructural components. In 1997 this report received the Western States Seismic Policy Council "Overall Excellence and New Technology Award."

ATC-41 (SAC Joint Venture, Phase 1): This project, Program to Reduce the Earthquake Hazards of Steel Moment-Resisting Frame Structures, Phase 1, was funded by FEMA and OES and conducted by a Joint Venture partnership of SEAOC, ATC, and CUREe. Under this Phase 1 program SAC prepared the following documents:

SAC-94-01, Proceedings of the Invitational Workshop on Steel Seismic Issues, Los Angeles, September 1994 (Published 1994, 155 pages, available through the ATC office)

SAC-95-01, *Steel Moment-Frame Connection Advisory No. 3* (Published 1995, 310 pages, available through the ATC office)

SAC-95-02, Interim Guidelines: Evaluation, Repair, Modification and Design of Welded Steel Moment-Frame Structures (FEMA 267 report) (Published 1995, 215 pages, available through ATC and by calling FEMA: 1-800-480-2520)

SAC-95-03, Characterization of Ground Motions During the Northridge Earthquake of January 17, 1994 (Published 1995, 179 pages, available through the ATC office)

SAC-95-04, Analytical and Field Investigations of Buildings Affected by the Northridge Earthquake of January 17, 1994 (Published 1995, 2 volumes, 900 pages, available through the ATC office)

SAC-95-05, Parametric Analytical Investigations of Ground Motion and Structural Response, Northridge Earthquake of January 17, 1994 (Published 1995, 274 pages, available through the ATC office)

SAC-95-06, Surveys and Assessment of Damage to Buildings Affected by the Northridge Earthquake of January 17, 1994 (Published 1995, 315 pages, available through the ATC office)

SAC-95-07, Case Studies of Steel Moment Frame Building Performance in the Northridge Earthquake of January 17, 1994 (Published 1995, 260 pages, available through the ATC office)

SAC-95-08, Experimental Investigations of Materials, Weldments and Nondestructive Examination Techniques (Published 1995, 144 pages, available through the ATC office)

SAC-95-09, Background Reports: Metallurgy, Fracture Mechanics, Welding, Moment Connections and Frame systems, Behavior (FEMA 288 report) (Published 1995, 361 pages, available through ATC and by calling FEMA: 1-800-480-2520)

SAC-96-01, Experimental Investigations of Beam-Column Subassemblages, Part 1 and 2 (Published 1996, 2 volumes, 924 pages, available through the ATC office)

SAC-96-02, *Connection Test Summaries* (FEMA 289 report) (Published 1996, available through ATC and by calling FEMA: 1-800-480-2520)

ATC-41-1 (SAC Joint Venture, Phase 2): This project, Program to Reduce the Earthquake Hazards of Steel Moment-Resisting Frame Structures, Phase 2, was funded by FEMA and conducted by a Joint Venture partnership of SEAOC, ATC, and CUREe. Under this Phase 2 program SAC prepared the following documents:

SAC-96-03, *Interim Guidelines Advisory No. 1 Supplement to FEMA 267 Interim Guidelines* (FEMA 267A Report) (Published 1997, 100 pages, and superseded by FEMA-350 to 353.)

SAC-99-01, *Interim Guidelines Advisory No.* 2 *Supplement to FEMA-267 Interim Guidelines* (FEMA 267B Report, superseding FEMA-267A). (Published 1999, 150 pages, and superseded by FEMA-350 to 353.)

FEMA-350, Recommended Seismic Design Criteria for New Steel Moment-Frame Buildings. (Published 2000, 190 pages, available through ATC and by calling FEMA: 1-800-480-2520)

FEMA-351, Recommended Seismic Evaluation and Upgrade Criteria for Existing Welded Steel Moment-Frame Buildings. (Published 2000, 210 pages, available through ATC and by calling FEMA: 1-800-480-2520)

FEMA-352, Recommended Postearthquake Evaluation and Repair Criteria for Welded Steel Moment-Frame Buildings. (Published 2000, 180 pages, available through ATC and by calling FEMA: 1-800-480-2520)

FEMA-353, Recommended Specifications and Quality Assurance Guidelines for Steel Moment-Frame Construction for Seismic Applications. (Published 2000, 180 pages, available through ATC and by calling FEMA: 1-800-480-2520)

FEMA-354, *A Policy Guide to Steel Moment-Frame Construction*. (Published 2000, 27 pages, available through ATC and by calling FEMA: 1-800-480-2520)

FEMA-355A, State of the Art Report on Base Materials and Fracture. (Published 2000, 107 pages; available on CD-ROM through ATC and by calling FEMA: 1-800-480-2520. Printed version also available through ATC).

FEMA-355B, *State of the Art Report on Welding and Inspection*. (Published 2000, 185 pages; available on CD-ROM through ATC and by calling FEMA: 1-800-480-2520. Printed version also available through ATC).

FEMA-355C, State of the Art Report on Systems Performance of Steel Moment Frames Subject to Earthquake Ground Shaking. (Published 2000, 322 pages; available on CD-ROM through ATC and by calling FEMA: 1-800-480-2520. Printed version also available through ATC).

FEMA-355D, *State of the Art Report on Connection Performance*. (Published 2000, 292 pages; available on CD-ROM through ATC and by calling FEMA: 1-800-480-2520. Printed version also available through ATC).

FEMA-355E, State of the Art Report on Past Performance of Steel Moment-Frame Buildings in Earthquakes. (Published 2000, 190 pages; available on CD-ROM through ATC and by calling FEMA: 1-800-480-2520. Printed version also available through ATC).

FEMA-355F, State of the Art Report on Performance Prediction and Evaluation of Steel Moment-Frame Structures. (Published 2000, 347 pages; available on CD-ROM through ATC and by calling FEMA: 1-800-480-2520. Printed version also available through ATC).

**ATC-43:** The reports, Evaluation of Earthquake-Damaged Concrete and Masonry Wall Buildings, Basic Procedures Manual (FEMA 306), Evaluation of Earthquake-Damaged Concrete and Masonry Wall Buildings, Technical Resources (FEMA 307), and The Repair of Earthquake Damaged Concrete and Masonry Wall Buildings (FEMA 308), were developed for FEMA under a contract with the Partnership for Response and Recovery, a Joint Venture of Dewberry & Davis and Woodward-Clyde. Available on CD-ROM through ATC; printed versions available through FEMA by contacting 1-800-480-2520 (Published, 1998, Evaluation Procedures Manual, 270 pages; Technical Resources, 271 pages, Repair Document, 81 pages)

ABSTRACT: Developed by 26 nationally recognized specialists in earthquake engineering, these documents provide field investigation techniques, damage evaluation procedures, methods for performance loss determination, repair guides and recommended repair techniques, and an indepth discussion of policy issues pertaining to the repair and upgrade of earthquake damaged buildings. The documents have been developed specifically for buildings with primary lateral-force-resisting systems consisting of concrete bearing walls or masonry bearing walls, and vertical-loadbearing concrete frames or steel frames with concrete or masonry infill panels. The intended audience includes design engineers, building owners, building regulatory officials, and government agencies.

ATC-44: The report, *Hurricane Fran, North Carolina, September 5, 1996: Reconnaissance Report*, was funded by the Applied Technology Council. Available through the ATC office. (Published 1997, 36 pages)

ABSTRACT: Written for an intended audience of design professionals and regulators, this report contains information on hurricane size, path, and rainfall amounts; coastal impacts, including storm surges and waves, forces on structures, and the role of erosion; the role of beach nourishment in reducing wave energy and crest height; building code requirements; observations and interpretations of damage to buildings, including the effect of debris acting as missiles; and lifeline performance.

ATC-45: The Field Manual, Safety Evaluation of Buildings After Wind Storms and Floods was developed with funding from ATC, the ATC Endowment Fund, and the Institute for Business and Home Safety. Available through the ATC office. (Published 2004, 132 pages)

ABSTRACT: The Field Manual provides guidelines and procedures to determine whether damaged or potentially damaged buildings are safe for use after wind storms or floods, or if entry should be restricted or prohibited. Formatted as an easy-to-use pocket guide, the Manual is intended to be used by structural engineers, building inspectors, and others involved in postdisaster building safety assessments. Advice is provided on evaluating structural, geotechnical, and nonstructural risks. Also included are procedures for Rapid Safety Evaluation, procedures for Detailed Safety Evaluation, information on how to deal with owners and occupants of damaged buildings, information on field safety for those making damage assessments, and example applications of the procedures.

ATC-48 (ATC/SEAOC Joint Venture Training Curriculum): The training curriculum, Built to Resist Earthquakes, The Path to Quality Seismic Design and Construction for Architects, Engineers, and Inspectors, was developed under a contract with the California Seismic Safety Commission and prepared by a Joint Venture partnership of ATC and SEAOC. Available through the ATC office. (Published 1999, 314 pages)

ABSTRACT: Bound in a three-ring notebook, the curriculum contains training materials pertaining to the seismic design and retrofit of wood-frame buildings, concrete and masonry construction, and nonstructural components. Included are detailed, illustrated, instructional material (lessons) and a series of multi-part Briefing Papers and Job Aids to facilitate improvement in the quality of seismic design, inspection, and construction.

ATC-49: The 2-volume report, Recommended LRFD Guidelines for the Seismic Design of Highway Bridges; Part I: Specifications and Part II: Commentary and Appendices, were developed under the ATC/MCEER Joint Venture partnership with funding from the Federal Highway Administration. Available through the ATC

office. (Published 2003, *Part I*, 164 pages and *Part II*, 294 pages)

ABSTRACT: The Recommended Guidelines are based on significant enhancements in the state of knowledge and state of practice resulting from research investigations and lessons learned from earthquakes over the last 15 years. The Guidelines consist of specifications, commentary, and appendices developed to be compatible with the existing load-and-resistance-factor design (LRFD) provisions for highway bridges published by the American Association of State Highway and Transportation Officials (AASHTO). The new, updated, provisions are nationally applicable and cover all seismic zones, as well as all bridge construction types and materials. They reflect the latest design philosophies and design approaches that will result in highway bridges with a high level of seismic performance.

ATC-49-1: The document, Liquefaction Study Report, Recommended LRFD Guidelines for the Seismic Design of Highway Bridges, was developed under the ATC/MCEER Joint Venture partnership with funding from the Federal Highway Administration. Available through the ATC office. (Published 2003, 208 pages)

ABSTRACT: This report documents a comprehensive study of the effects of liquefaction and the associated hazards lateral spreading and flow. It contains detailed discussions on: (1) recommended procedures to evaluate liquefaction potential and lateral spread effects; (2) ground mitigation design approaches and procedures to evaluate the beneficial effects of pile pinning in straining lateral spread; (3) study results from two bridge sites (one in the western U. S. and one in the central U. S.) that provide an assessment of liquefaction effects based on several types of analyses; an assessment of implications of predicted lateral spread/flow using a pushovertype analysis: and development and evaluation of structural and/or geotechnical mitigation alternatives; and (4) study conclusions, including cost implications.

ATC-49-2: The report, Design Examples, Recommended LRFD Guidelines for the Seismic Design of Highway Bridges, was developed under the ATC/MCEER Joint Venture partnership with funding from the Federal Highway

Administration. Available through the ATC office. (Published 2003, 316 pages)

ABSTRACT: The report contains two design examples that illustrate use of the Recommended LRFD Guidelines for the Seismic Design of Highway Bridges. These design examples are the eighth and ninth in a series originally developed for the Federal Highway Administration (FHWA) to illustrate the use of the American Association of State Highway and Transportation Officials (AASHTO) Division 1-A Standard Specifications for Highway Bridges. The design examples contain flow charts and detailed step-by-step procedures, including: preliminary design; basic requirements; determination of seismic design and analysis procedure; determination of elastic seismic forces and displacements; determination of design forces; design displacements and checks; design of structural components; design of foundations; design of abutments; and consideration of liquefaction.

ATC-51: The report, *U.S.-Italy Collaborative Recommendations for Improved Seismic Safety of Hospitals in Italy*, was developed under a contract with Servizio Sismico Nazionale of Italy (Italian National Seismic Survey). Available through the ATC office. (Published 2000, 154 pages)

ABSTRACT: Developed by a 14-person team of hospital seismic safety specialists and regulators from the United States and Italy, the report provides an overview of hospital seismic risk in Italy; six recommended short-term actions and four recommended long-term actions for improving hospital seismic safety in Italy; and supplemental information on (a) hospital seismic safety regulation in California, (b) requirements for nonstructural components in California and for buildings regulated by the Office of U. S. Foreign Buildings, and (c) current seismic evaluation standards in the United States.

ATC-51-1: The report, Recommended U.S.-Italy Collaborative Procedures for Earthquake Emergency Response Planning for Hospitals in Italy, was developed under a contract with Servizio Sismico Nazionale of Italy (Italian National Seismic Survey, NSS). Available in English and Italian through the ATC office. (Published 2002, 120 pages)

ABSTRACT: The report addresses one of the short-term recommendations — planning for emergency response and postearthquake inspection — made in the first phase of the ATC-51 project. The report contains: (1) descriptions of current procedures and concepts for emergency response planning in the United States and Italy, (2) an overview of relevant procedures for both countries for evaluating and predicting the seismic vulnerability of buildings, including procedures for postearthquake inspection, (3) recommended procedures for earthquake emergency response planning and postearthquake assessment of hospitals, to be implemented through the use of a Postearthquake Inspection Notebook and demonstrated through the application on two representative hospital facilities; and (4) recommendations for emergency response training, postearthquake inspection training, and the mitigation of seismic hazards.

ATC-51-2: The report, Recommended U.S.-Italy Collaborative Guidelines for Bracing and Anchoring Nonstructural Components in Italian Hospitals, was developed under a contract with the Department of Civil Protection, Italy. Available in English and Italian through the ATC office. (Published 2003, 164 pages)

ABSTRACT: The report supports one of the short-term recommendations — implement bracing and anchorage for new installations of nonstructural components — made in the first phase of the ATC-51 project. The report contains: (1) technical background information, including an overview of nonstructural component damage in prior earthquakes;(2) generalized recommendations for assessment of nonstructural components and recommended performance objectives and requirements; (3) specific recommendations pertaining to twenty-seven different types of nonstructural components; (4) design examples that illustrate in detail how a structural engineer evaluates and designs the retrofit of a nonstructural component; (5) additional seismic design considerations for nonstructural components; and (6) guidance pertaining to the design and selection of devices for seismic anchorage.

**ATC-52**: The project, "Development of a Community Action Plan for Seismic Safety

(CAPSS), City and County of San Francisco", was conducted under a contract with the San Francisco Department of Building Inspection. Under Phase I, completed in 2000, ATC defined the tasks to be conducted under Phase II, a multi-year ATC effort that commenced in 2001. The Phase II tasks include: (1) development of a reliable estimate of the size and nature of the impacts a large earthquake will have on San Francisco; (2) development of technically sound consensus-based guidelines for the evaluation and repair of San Francisco's most vulnerable building types; and (3) identification, definition, and ranking of other activities to reduce the seismic risks in the City and County of San Francisco.

ATC-53: The report, Assessment of the NIST 12-Million-Pound (53 MN) Large-Scale Testing Facility, was developed under a contract with NIST. Available through the ATC office. (Published 2000, 44 pages)

ABSTRACT: This report documents the findings of an ATC Technical Panel engaged to assess the utility and viability of a 30-year-old, 12-million pound (53 MN) Universal Testing Machine located at NIST headquarters in Gaithersburg, Maryland. Issues addressed include: (a) the merits of continuing operation of the facility; (b) possible improvements or modifications that would render it more useful to the earthquake engineering community and other potential large-scale structural research communities; and (c) identification of specific research (seismic and non-seismic) that might require the use of this facility in the future.

ATC-54: The report, Guidelines for Using Strong-Motion Data and ShakeMaps in Postearthquake Response, was developed under a contract with the California Geological Survey. Available through the ATC office. (Published 2005, 222 pages)

ABSTRACT: The report addresses two main topics: (1) effective means for using computer-generated ground motion maps (ShakeMaps) in postearthquake emergency response; and (2) procedures for rapidly evaluating (on a near-real-time basis) strongmotion data from ground sites and instrumented buildings, bridges, and dams to determine the potential for earthquake-induced damage in those structures. The document also provides guidance on the form, type, and extent of data to be collected from structures

in the vicinity of strong-motion recordings, and pertinent supplemental information, including guidance on replacement of strong-motion instruments in/on and near buildings, bridges, and dams.

ATC-55: The report, FEMA 440, *Improvement of Nonlinear Static Seismic Analysis Procedures*, was developed under a contract with FEMA. Available through FEMA or the ATC office. (Published 2005, 152 pages)

ABSTRACT: The report presents the results of a four year study carried out to develop guidelines for improved application of the Coefficient Method, as detailed in the FEMA-356 Prestandard and Commentary for the Seismic Rehabilitation of Buildings, and the Capacity Spectrum Method, as detailed in the ATC-40 Report, Seismic Evaluation and Retrofit of Concrete Buildings. The report also addresses improved application of nonlinear static analysis procedures in general, including new procedures for incorporating soil-structure interaction effects, and options for addressing multiple-degree-of-freedom effects. An example application of the recommended nonlinear static analysis procedures is included to illustrate use of the procedures in estimating the maximum displacement of a model building.

ATC-56: The report, FEMA 389, Primer for Design Professionals: Communicating with Owners and Managers of New Buildings on Earthquake Risk, was developed under a contract with FEMA. Available through FEMA or the ATC office. (Published 2004, 194 pages)

ABSTRACT: The report has been developed to facilitate the process of educating building owners and managers about seismic risk management tools that can be effectively and economically employed by them during the building development phase—from site selection through design and construction—as well as the operational phase. Written principally for design professionals (architects and structural engineers), the document introduces and discusses (1) seismic risk management and the means to develop a risk management plan; (2) guidance for identifying and assessing earthquake-related hazards during the site selection process; (3) emerging concepts in performance-based seismic design; and (4) seismic design and

performance issues related to six specific building occupancies—commercial office facilities, commercial retail facilities, light manufacturing facilities, healthcare facilities, local schools (kindergarten through grade 12), and higher education facilities (universities).

ATC-56-1: The report, FEMA 427, Primer for Design of Commercial Buildings to Mitigate Terrorist Attacks – Providing Protection to People and Buildings, was developed under a contract with FEMA. Available through FEMA or the ATC office. (Published 2003, 106 pages)

ABSTRACT: The report provides guidance to building designers, owners and state and local governments to mitigate the effects of hazards resulting from terrorist attacks on new buildings. While the guidance provided focuses principally on explosive attacks and design strategies to mitigate the effects of explosions, the document also addresses design strategies to mitigate the effects of chemical, biological and radiological attacks. Qualitative discussions are provided on the following topics: terrorist threats; weapons effects, building damage, design approach, design guidance, occupancy types, and cost considerations.

ATC-57: The report, *The Missing Piece: Improving Seismic Design and Construction Practices*, was developed under a contract with NIST. Available through the ATC office. (Published 2003, 102 pages)

ABSTRACT: The report was developed to provide a framework for eliminating the technology transfer gap that has emerged within the National Earthquake Hazards Reduction Program (NEHRP) that limits the adaptation of basic research knowledge into practice. The report defines a much-expanded problem-focused knowledge development, synthesis and transfer program to improve seismic design and construction practices. Two subject areas, with a total of five Program Elements, are proposed: (1) systematic support of the seismic code development process; and (2) improve seismic design and construction productivity.

ATC-58: This project, Development of Next-Generation Performance-Based Seismic Design Guidelines for New and Existing Buildings, is a multi-year, multi-phase effort funded by FEMA. Reports prepared under this project include:

FEMA 445, Next-Generation Performance-Based Seismic Design Guidelines, Program Plan for New and Existing Buildings. (Published 2006, 131 pages, available through FEMA or the ATC office). This Program Plan offers background on current code design procedures, introduces performance-based seismic design concepts, identifies improvements needed in current seismic design practice, and outlines the tasks and projected costs for a two-phase program to develop next-generation performance-based seismic design procedures and guidelines.

FEMA 461, Interim Testing Protocols for Determining the Seismic Performance Characteristics of Structural and Nonstructural Components (Published 2007, 113 pages, available through FEMA or the ATC office). Two interim protocol types are provided in this document: Interim Protocol I, Quasi-Static Cyclic Testing, which should be used for the determination of performance characteristics of components whose behavior is primarily controlled by the application of seismic forces or seismic-induced displacements; and Interim Protocol II, Shake Table Testing, which should be used to assess performance characteristics of components whose behavior is affected by the dynamic response of the component itself, or whose behavior is velocity sensitive, or sensitive to strain-rate effects.

**ATC-60**: The 2-volume report, *SEAW Commentary on Wind Code Provisions, Volume 1*and *Volume 2 - Example Problems*, was developed by the Structural Engineers Association of Washington (SEAW) and edited and published by the Applied Technology Council. (ATC).

Available through the ATC office. (Published 2004; *Volume 1*, 238 pages; *Volume 2*, 245 pages)

ABSTRACT: Written for designers, building code officials, instructors and anyone who designs and/or analyzes structures for wind, this report provides commentary on the wind provisions in the 2000 and 2003 editions of the *International Building Code* (IBC), and the 1998 and 2002 editions of ASCE Standard No. 7, *Minimum Design Loads for Buildings and Other Structures*. Volume 1 contains the main

body of the commentary, including a technical and historic overview of wind codes and discussions on a broad range of topics: basic wind speed; importance factors; exposure and topographic effects; gust response; design for wind pressures on main wind-force-resisting systems; wind pressures on components and cladding of structures; glass and glazing; prescriptive provisions; miscellaneous and non-building structures; unusual wind loading configurations; high winds, hurricanes, and tornadoes; serviceability; wind tunnel tests applied to design practice; and wind design of equipment and non-building systems. Volume 2 consists of appendices containing over a dozen example problems with solutions.

ATC-61: The 2-volume report, Natural Hazard Mitigation Saves: An Independent Study to Assess the Future Savings from Mitigation Activities, Volume 1 – Findings, Conclusions, and Recommendations, and Volume 2 – Study Documentation, was prepared by the Applied Technology Council for the Multihazard Mitigation Council of the National Institute of Building Sciences, with funding provided by FEMA. Available through MMC or the ATC office. (Published 2005; Volume 1, 11 pages; Volume 2, 366 pages)

ABSTRACT: This report presents the results of an independent study to assess the future savings from hazard mitigation activities showing that funding spent on reducing the risk of natural hazards is a sound investment. Volume 1 contains an overview of the study and its findings and conclusions. Volume 2 contains a detailed description of the benefit-cost analysis methods, data collection, processing, studies, and results.

**ATC-70**: The report, NIST Technical Note 1476, *Performance of Physical Structures in Hurricane Katrina and Hurricane Rita: A Reconnaissance Report*, was developed under a contract with NIST. Available through NIST. (Published 2006, 222 pages)

ABSTRACT: This report describes the findings of the NIST-led reconnaissance effort to assess the performance of physical structures along the U. S. Gulf Coast during Hurricane Katrina and Hurricane Rita in 2005. The report provides documentation of environmental conditions (wind speed, storm surge, and flooding) and observed damage to

major buildings, infrastructure and residential structures. Twenty-three recommendations are provided pertaining to: (1) needed improvements in design and construction practice; (2) needed improvements in standards and codes; and (3) needed further study, research, and development.

ATC-72: The report, *Proceedings of Workshop on Tall Building Seismic Design and Analysis Issues*, was prepared for the Building Seismic Safety Council of the National Institute of Building Sciences, with funding provided by FEMA. Available through the ATC office. (Published 2007, 84 pages)

ABSTRACT: This report presents the results of a Workshop on Tall Building Seismic Design and Analysis Issues that was conducted in San Francisco in January 2007. It includes a prioritized list of the most important tall building modeling and acceptance criteria issues needing resolution, based on the opinions of practitioners, regulators, and researchers actively involved in the design, permitting, and construction of tall buildings.

ATC-73: The report, *Prioritized Research for Reducing the Seismic Hazards of Existing Buildings*, was developed under a grant from NSF. Available through the ATC office. (Published 2007, 16 pages)

ABSTRACT: This report was developed specifically for individuals and institutions planning to submit proposals in response to the NSF program solicitation for research using the George E. Brown, Jr. Network for Earthquake Engineering Simulation (NEES). It includes a prioritized list of research needs based on consensus developed during a National Earthquake Hazards Reduction Program (NEHRP) Workshop on Meeting the Challenges of Existing Buildings, conducted in San Francisco in September 2007.

ATC-74: The report, *Collaborative* Recommended Requirements for Automatic Natural Gas Shutoff Valves in Italy, was funded by the Department of Civil Protection, Italy. Available through the ATC office. (Published 2007; 76 pages)

ABSTRACT: This report contains: (1) technical background information pertaining to the use of automatic natural shutoff valves as a means for seismic hazard mitigation, including the

development of requirements in ASCE Standard 25-97, Earthquake-Actuated Automatic Gas Shutoff Devices; (2) a brief review of considerations and actions in the United States related to assuring adequate natural gas safety in earthquakes; (3) an assessment of issues related to the adoption of ASCE 25-97 as a standard for earthquake actuated automatic gas shutoff devices in Italy; (4) a summary and recommendations; and (5) appendices containing example U.S. jurisdiction ordinances pertaining to gas shutoff valves and related information.

ATC-R-1: The report, Cyclic Testing of Narrow Plywood Shear Walls, was developed with funding from the Henry J. Degenkolb Memorial Endowment Fund of the Applied Technology Council. Available through the ATC office (Published 1995, 64 pages)

ABSTRACT: This report documents ATC's first self-directed research program: a series of static and dynamic tests of narrow plywood wall panels having the standard 3.5-to-1 height-to-width ratio and anchored to the sill plate using typical bolted, 9-inch, 5000-lb. capacity hold-down devices. The report provides a description of the testing program and a summary of results, including comparisons of drift ratios found during testing with those specified in the seismic provisions of the 1991 Uniform Building *Code*. The report served as a catalyst for changes in code-specified aspect ratios for narrow plywood wall panels and for new thinking in the design of hold-down devices. It also stimulated widespread interest in laboratory testing of wood-frame structures.

ATC Design Guide 1: The report, *Minimizing Floor Vibration*, was developed with funding from ATC's Henry J. Degenkolb Memorial Endowment Fund. Available through the ATC office. (Published, 1999, 64 pages)

ABSTRACT: Design Guide 1 provides guidance on design and retrofit of floor structures to limit transient vibrations to acceptable levels. The document includes guidance for estimating floor vibration properties and example calculations for a variety of currently used floor types and designs. The criteria for acceptable levels of floor vibration are based on human sensitivity to the vibration, whether

it is caused by human behavior or machinery in the structure.

**ATC TechBrief 1**: The ATC TechBrief 1, *Liquefaction Maps*, was developed under a contract with the United States Geological Survey. Available through the ATC office. (Published 1996, 12 pages)

ABSTRACT: The technical brief inventories and describes the available regional liquefaction hazard maps in the United States and gives information on how to obtain them.

ATC TechBrief 2: The ATC TechBrief 2, Earthquake Aftershocks – Entering Damaged Buildings, was developed under a contract with the United States Geological Survey. Available through the ATC office. (Published 1996, 12 pages)

ABSTRACT: The technical brief offers guidelines for entering damaged buildings under emergency conditions during the first hours and days after the initial damaging event.

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Egor P. Popov	(1976-1979)	James L. Stratta	(1975-1979)
Robert F. Preece*	(1987-1993)	Edward J. Teal	(1976-1979)
H. John Price	(2004-2010)	W. Martin Tellegen	(1973)
Lawrence D. Reaveley*	* (1985-1991, 2000-2003)	John C. Theiss*	(1991-1998)
Philip J. Richter*	(1986-1989)	Charles H. Thornton*	(1992-2000, 2005-2011)
John M. Roberts	(1973)	James L. Tipton	(1973)
James Robinson	(2005-2008)	Ivan Viest	(1975-1977)
Charles Roeder	(1997-2000)	Ajit S. Virdee*	(1977-1980, 1981-1985)
Spencer Rogers	(2007-2010)	J. John Walsh	(1987-1990)
Arthur E. Ross*	(1985-1991, 1993-1994)	Robert S. White	(1990-1991)
C. Mark Saunders*	(1993-2000)	James A. Willis*	(1980-1981, 1982-1986)
Walter D. Saunders*	(1975-1979)	Thomas D. Wosser	(1974-1977)
Wilbur C. Schoeller	(1990-1991)	Loring A. Wyllie	(1987-1988)
Samuel Schultz*	(1980-1984)	Edwin G. Zacher	(1981-1984)
Lawrence G. Selna	(1981-1984)	Theodore C. Zsutty	(1982-1985)
Daniel Shapiro*	(1977-1981)	*President	
Joseph B. Shepard	(2008-2011)		
Jonathan G. Shipp	(1996-1999)		

## ATC Executive Directors (1973-Present)

Ronald Mayes	(1979-1981)	Roland L. Sharpe	(1973-1979)
Christopher Rojahn	(1981-present)	•	