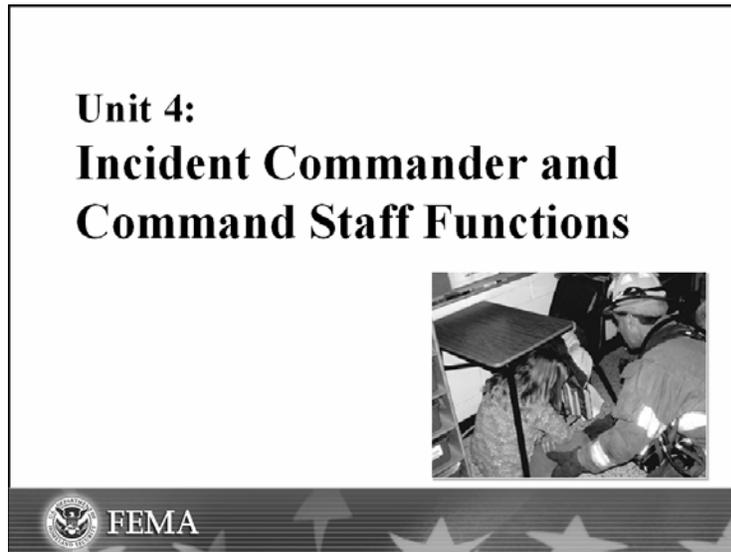

Unit 4: Incident Commander and Command Staff Functions



Visual 4.1



Visual Description: Unit Introduction

Key Points

This unit will provide an overview of the role of the Incident Commander and Command Staff, including these topics:

- Five major management functions
- ICS organizational structure
- Incident Commander roles and responsibilities
- Selection and transfer of Incident Commanders
- Command Staff roles and responsibilities



Visual 4.2

Unit Objectives

- Identify the five major ICS management functions.
- Identify the position titles associated with the Command Staff.
- Describe the role and function of the Incident Commander.
- Describe the selection and transfer of Incident Commanders.
- Describe the role and function of the Command Staff.



FEMA

Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Unit Objectives

Key Points

By the end of this unit, you should be able to:

- Identify the five major ICS management functions.
- Identify the position titles associated with the Command Staff.
- Describe the role and function of the Incident Commander.
- Describe the selection and transfer of Incident Commanders.
- Describe the role and function of the Command Staff.



Visual 4.3

Standardized ICS Position Titles

Use of standardized ICS titles:

- Provide common standards for all responding agencies.
- Allows positions to be filled with most qualified personnel.



FEMA Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Standardized ICS Position Titles

Key Points

In this course, standardized ICS titles are used. Using standardized ICS position titles serves three important purposes:

- Titles provide a common standard for all responding agencies. For example, if one school uses the title Incident Commander, another School Commander, etc., this lack of consistency can cause confusion at an incident.
- The use of distinct titles for ICS positions allows for filling ICS positions with the most qualified individuals rather than by seniority.
- Standardized position titles help ensure that the personnel in those positions are qualified.



Visual 4.4

Management Function Descriptions (1 of 2)

<div style="border: 1px solid gray; padding: 5px; background-color: #f0f0f0; margin-bottom: 10px;">Incident Command</div>	Sets the incident objectives, strategies, and priorities and has overall responsibility for the incident.
<div style="border: 1px solid gray; padding: 5px; background-color: #f0f0f0; margin-bottom: 10px;">Operations</div>	Conducts operations to reach incident objectives. Establish the tactics and directs all operational resources.
<div style="border: 1px solid gray; padding: 5px; background-color: #f0f0f0; margin-bottom: 10px;">Planning</div>	Supports the incident action planning process by tracking resources, collecting/analyzing information, and maintaining documentation.

FEMA

Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Management Function Descriptions (1 of 2)

Key Points

Every incident requires that certain management functions be performed. The problem must be identified and assessed, a plan to deal with it developed and implemented, and the necessary resources procured and paid for.

Regardless of the size of the incident, these management functions still will apply.

There are five major management functions that are the foundation upon which the ICS organization develops. These functions include:

- | | |
|-------------------------|---|
| Incident Command | Sets the incident objectives, strategies, and priorities and has overall responsibility for the incident. |
| Operations | Conducts operations to reach the incident objectives. Establishes the tactics and directs all operational resources. |
| Planning | Supports the incident action planning process by tracking resources, collecting/analyzing information, and maintaining documentation. |



Visual 4.5

Management Function Descriptions (2 of 2)

Logistics	Provides resources and needed services to support the achievement of the incident objectives.
Finance & Administration	Monitors costs related to the incident. Provides accounting, procurement, time recording, and cost analysis.

 **FEMA** Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Management Function Descriptions (2 of 2)

Key Points

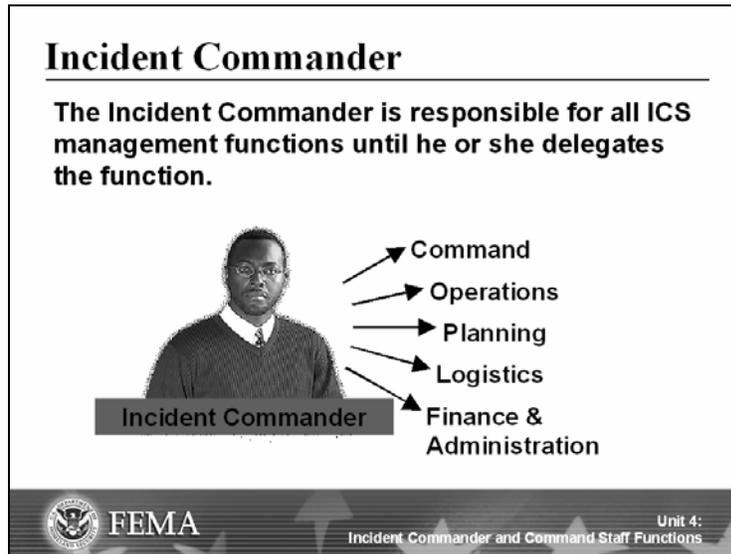
The remaining major management functions include:

Logistics	Provides resources and needed services to support the achievement of the incident objectives.
Finance & Administration	Monitors costs related to the incident. Provides accounting, procurement, time recording, and cost analyses.

These functions apply whether you are handling a routine emergency, organizing for a major nonemergency event, or managing a response to a major disaster.



Visual 4.6



Visual Description: Incident Commander

Key Points

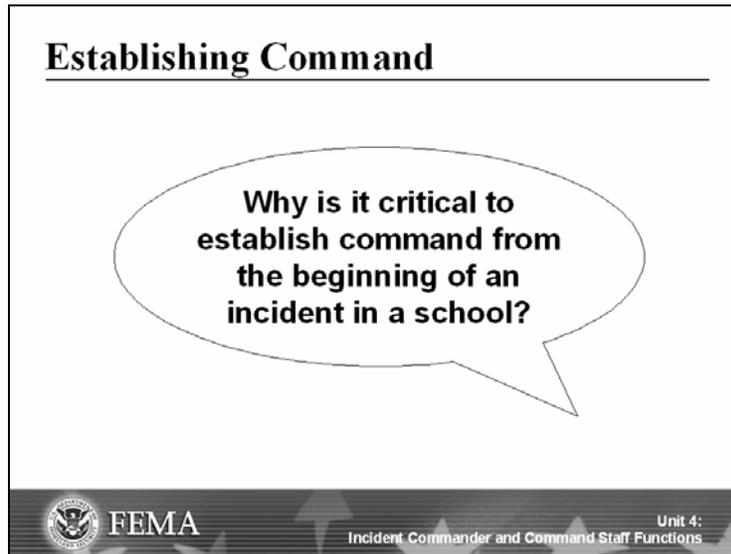
The Incident Commander has overall responsibility for managing the incident by establishing objectives, planning strategies, and implementing tactics.

The **Incident Commander is the only position that is always staffed in ICS applications.** On small incidents and events, one person, the Incident Commander, may accomplish all management functions.

The Incident Commander is responsible for all ICS management functions until he or she delegates the function.



Visual 4.7



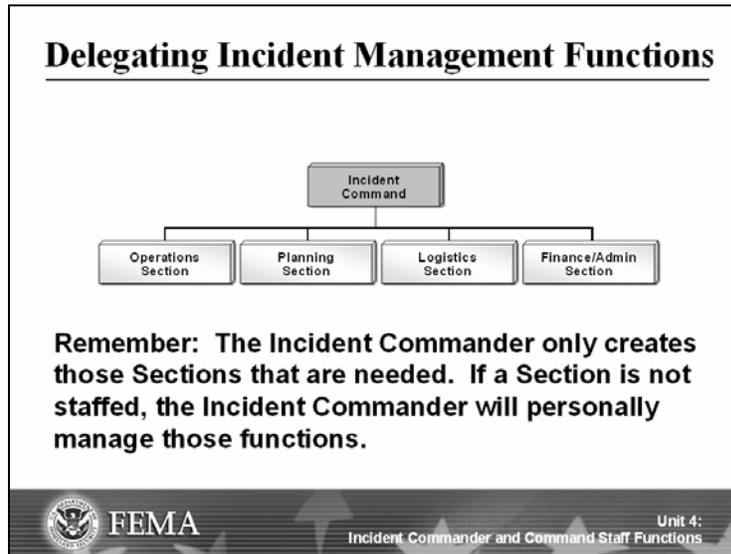
Visual Description: Establishing Command

Key Points

Why is it critical to establish command from the beginning of an incident in a school?



Visual 4.8



Visual Description: Delegating Incident Management Functions

Key Points

The ICS organization is modular and has the capability to expand or contract to meet the needs of the incident. On a larger incident, the Incident Commander may create Sections and delegate the Operations, Planning, Logistics, and Finance/Administration functions.



Visual 4.9

Incident Commander Role

Listen to one Incident Commander talk about his role.



Incident Commander

Audio Key Points:
The Incident Commander:

- Provides overall leadership for incident response.
- Delegates authority to others.
- Takes general direction from agency administrator/official.

 Click icon to play.

 FEMA

Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Incident Commander Role

Key Points

You will now listen to an audio clip in which an Incident Commander talks about his role.

Audio Transcript:

My job is to provide the overall leadership for incident response. I am able to delegate my authority to others to manage the ICS organization. I take general direction and receive my delegation of authority from school administration. However, at the incident scene, I am in charge.



Visual 4.10

Incident Commander Responsibilities

In addition to having overall responsibility for managing the entire incident, the Incident Commander is specifically responsible for:

- Ensuring incident safety.
- Providing information services to internal and external stakeholders.
- Establishing and maintaining liaison with other agencies participating in the incident.



Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Incident Commander Responsibilities

Key Points

The Incident Commander is specifically responsible for:

- Ensuring incident safety.
- Providing information services to internal and external stakeholders.
- Establishing and maintaining liaison with other agencies participating in the incident.

The Incident Commander may appoint one or more Deputies. **Deputy Incident Commanders must be as qualified as the Incident Commander.**



Visual 4.11

Incident Commander Responsibilities

Listen to the Incident Commander talk more about his responsibilities.



Incident Commander

 Click icon to play.

Audio Key Points:

The Incident Commander:

- Is responsible for all activities and functions until delegated and assigned to staff.
- Assesses need for staff.
- Establishes incident objectives.
- Directs staff to develop the Incident Action Plan.



FEMA

Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Incident Commander Responsibilities

Key Points

You will now listen to an audio clip in which an Incident Commander talks about his responsibilities.

Audio Transcript:

As the Incident Commander, I am responsible for all activities and functions until I delegate them. So, one of the first things I do is assess my need for staff. I know that for an incident that is both complex and long term, I will need more staff. In addition, I may decide that I need a Deputy.

Also, I establish incident objectives for the organization based on the situation and direction given by the school administration. The type of plan depends on the magnitude of the incident. Most simple incidents don't require written plans. If it were a complex incident, I would direct my staff to develop a written Incident Action Plan. The benefit of ICS is that the organization can be tailored to match the need.



Visual 4.12

Deputy Incident Commander

A Deputy Incident Commander may be designated to:

- Perform specific tasks as requested by the Incident Commander.
- Perform the incident command function in a relief capacity.
- Represent an assisting agency that shares jurisdiction.



FEMA Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Deputy Incident Commander

Key Points

A Deputy Incident Commander may be designated to:

- Perform specific tasks as requested by the Incident Commander.
- Perform the incident command function in a relief capacity.
- Represent an assisting agency that shares jurisdiction.

If a Deputy is assigned, he or she must be fully qualified to assume the Incident Commander's position.



Visual 4.13

Voices of Experience

	Sister Carol Mathe Teacher Gila River Indian Community Bapchule, AZ	 Click icon to play.
	Anna Parrill Principal Soule Elementary School Salem, NH	 Click icon to play.
	Rose Colby Former Principal Mountain View Middle School Goffstown, NH	 Click icon to play.

 FEMA Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Voices of Experience

Key Points

You will be hearing “voices of experience” from three school personnel who have served as Incident Commanders for school-based incidents.

Audio Transcripts:

Sister Carol Mathe
Teacher
Gila River Indian Community
Bapchule, AZ

I have served as an incident commander. My job was to see the children were evacuated because of a bomb threat. When the police arrived there was a transfer of command, and at that point I became the liaison. Some of the challenges that I faced as the incident commander was dealing with other people, trying to take over your position, thinking they're in charge. Another was deciding who needed to be in what positions, who needed to be where the event was taking place.

Audio Transcripts: (Continued)

Anna Parrill
Principal
Soule Elementary School
Salem, NH

My first assistant principalship I, in a lot of the situations, was the commander, and the principal actually fell in under operations, and again it really went on the strengths and the skills and the experience that each person had in the building.

The beauty of incident command is it allows you the flexibility to move people in and out of the positions so you're looking for people that have a calmness and ability to work with students and be able to really empower them to move in and out of the positions and that's again through a lot of practice and planning and drills and simulations that you go through and really allow them the opportunity to go through each of the positions.

Rose Colby
Former Principal
Mountain View Middle School
Goffstown, NH

The first lesson we learned was the incident commander. We actually started into our whole safety programming when we had a need to respond to a bomb threat in the school. It was a number of years ago and I personally was not in the building at the time. I was principal and I realized when I got the phone calls that no one knew what to do when this happened and then some people from another building came in and no one knew who to take orders from and who to listen to. Who was in command? So that was when we really did our, our initial work in safety planning and it was clear to me that it shouldn't make any difference who was in the building but there was a need to have several people able to take charge in an emergency response as the incident commander, and so we, we actually looked at that role first and so we were, felt pretty comfortable as we went through our planning. What we would do is we would just rotate who would become the incident commander as we went through our drills so that everyone had the opportunity to be the incident commander in a variety of different settings when we used the incident command response.



Visual 4.14

Selecting and Changing Incident Commanders

Command may change to meet the needs of the incident when incidents:

- Expand or contract.
- Change in jurisdiction or discipline.
- Become more or less complex.



Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Selecting and Changing Incident Commanders

Key Points

Incident command may change to meet the needs of the incident when incidents:

- Expand or contract.
- Change in jurisdiction or discipline.
- Become more or less complex.



Visual 4.15

Transferring Incident Commanders

Transfer of command requires:

- A transfer of command briefing for the incoming Incident Commander.
- Notification to all personnel that a change in command is taking place.



Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Transferring Incident Commanders

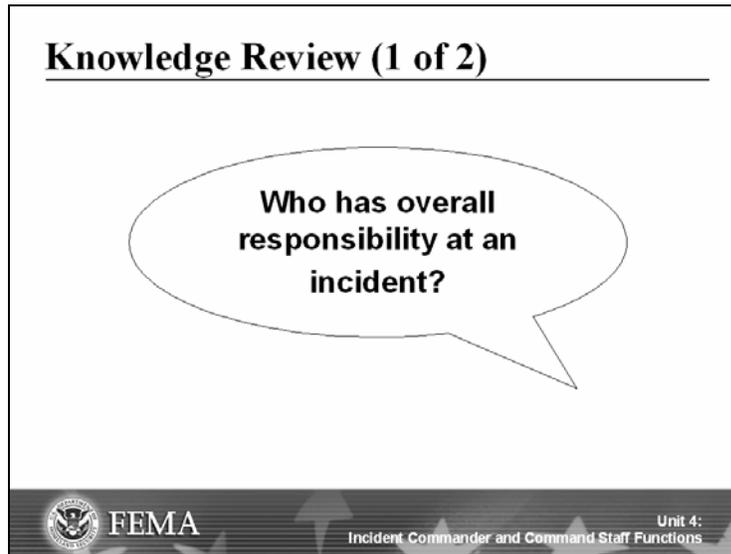
Key Points

A transfer of command requires:

- A transfer of command briefing for the incoming Incident Commander.
- Notification to all personnel that a change in command is taking place.



Visual 4.16



Visual Description: Who has overall responsibility at an incident?

Key Points

Who has overall responsibility at an incident?



Visual 4.17

Knowledge Review (2 of 2)

The Deputy Incident Commander is assuming control for the next operational period. What needs to occur before he or she can do so?

 FEMA Unit 4:
Incident Commander and Command Staff Functions

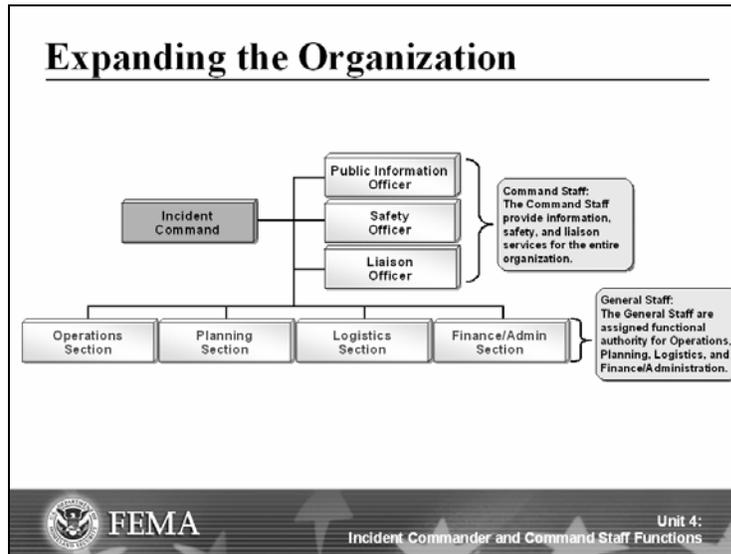
Visual Description: The Deputy Incident Commander is assuming control for the next operational period. What needs to occur before he or she can do so?

Key Points

The Deputy Incident Commander is assuming control for the next operational period. What needs to occur before he or she can do so?



Visual 4.18



Visual Description: Expanding the Organization

Key Points

As incidents grow, the Incident Commander may delegate authority for performance of certain activities to the Command Staff and the General Staff.

The Incident Commander will add positions only as needed.



Visual 4.19

Meet the Command Staff

	Public Information Officer	 Click icon to play.
.....		
	Safety Officer	 Click icon to play.
.....		
	Liaison Officer	 Click icon to play.

 FEMA Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Meet the Command Staff

Key Points

You will now hear the Public Information Officer, Safety Officer, and Liaison Officer explain their roles as part of the Command Staff.

Audio Transcript:

Public Information Officer

I report directly to the Incident Commander. I am the primary contact for anyone who wants information about the incident and our response to it. I provide information to the media, public, and parents. School incidents attract a lot of media attention. Without me, media requests would overwhelm the Incident Commander. I also coordinate communications to our internal audiences including both incident staff and school personnel. It's very important for me to coordinate with other public information staff to ensure that we do not issue confusing or conflicting information.

Accurate information is essential. In the end, the Incident Commander will approve all information that I release. During a complex incident, I will probably need several Assistant Public Information Officers to help me.

Audio Transcript: (Continued)

Safety Officer

My job is to make sure everyone is safe. I advise the Incident Commander on issues regarding incident safety, but I would like to emphasize that safety is everyone's responsibility. I work very closely with responders to make sure they are as safe as possible under the circumstances. I conduct risk analyses and implement safety measures. I have the authority to stop any unsafe activity that I observe. During a complex incident, I will need quite a few assistants to be my eyes and ears.

Liaison Officer

I'm the go-between. I assist the Incident Commander by serving as the point of contact for other response organizations participating in the operation. I provide briefings to school administration and other agencies involved in the operation. I respond to requests from incident personnel for contacts among the assisting and cooperating agencies. I also monitor incident operations in order to identify any current or potential problems between the school and response agencies.



Visual 4.20

Command Staff Qualifications

Provide information, liaison, and safety services for the entire organization.

In a school incident, what are the unique Command Staff qualifications?

```
graph TD; IC[Incident Commander] --- PIO[Public Information Officer]; IC --- LO[Liaison Officer]; IC --- SO[Safety Officer];
```

FEMA Unit 4: Incident Commander and Command Staff Functions

Visual Description: Command Staff Qualifications. In a school incident, what are the unique Command Staff qualifications?

Key Points

Depending upon the size and type of incident or event, the Incident Commander may designate personnel to provide information, safety, and liaison services. In ICS, the following personnel comprise the Command Staff:

- Public Information Officer, who serves as the conduit for information to internal and external stakeholders, including the media or parents.
- Safety Officer, who monitors safety conditions and develops measures for assuring the safety of all response personnel.
- Liaison Officer, who serves as the primary contact for supporting agencies assisting at an incident.

In a school incident, what are the unique Command Staff qualifications?

Command Staff Qualifications

Incident Commander	<ul style="list-style-type: none">▪ Authority to commit school resources▪ Past experience as incident responder▪ Ability to:<ul style="list-style-type: none">▪ Take command▪ Balance response initiatives with safety concerns▪ Motivate responders▪ Communicate clear directions▪ Size up the situation and make rapid decisions▪ Assess the effectiveness of tactics/strategies▪ Be flexible and modify plans as necessary
Public Information Officer	<ul style="list-style-type: none">▪ Media relations training/experience▪ Authority as designated spokesperson▪ Ability to maintain grace under fire
Safety Officer	<ul style="list-style-type: none">▪ Worker safety and HazMat training/experience▪ Ability to assess risk and develop safety measures
Liaison Officer	<ul style="list-style-type: none">▪ Ability to represent the concerns and needs of all parties involved in a response



Visual 4.21

Activity: Who Am I?

Instructions: Read each statement in your Student Manual and determine which of the Command Staff positions named below is being described. Write the answers in your Student Manual.



Public
Information
Officer



Safety
Officer



Liaison
Officer


FEMA
Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Activity: Who Am I?

Key Points

Instructions: Read each statement and determine which of the Command Staff positions named below is being described. Write the answers in your Student Manual.



Public
Information
Officer



Safety
Officer



Liaison
Officer

	Statement	Who Am I?
A	During the gymnasium roof collapse incident, I determined if search and rescue teams could enter the site to begin operations.	
B	During the hostile intruder incident, I answered questions and concerns to ensure a smooth interface between SWAT responders and school administration.	
C	The media and parents deserve to have accurate, timely information. I serve as the primary contact to disseminate approved messages.	



Visual 4.22

Activity: Command Staff Roles (1 of 2)

Instructions:

1. Working as a team, review the scenario presented on the next visual.
2. Identify which Command Staff positions would be assigned.
3. Next, if you were the Incident Commander, what specific activities would you delegate to each Command Staff member?
4. Select a spokesperson. Be prepared to present in 10 minutes.



Visual Description: Activity: Command Staff Roles (1 of 2)

Key Points

Purpose: The purpose of this activity is to illustrate how ICS can be used to address incident management issues.

Instructions: Follow the steps below to complete this activity:

1. Working as a team, review the scenario presented on the next page.
2. Identify which Command Staff positions would be assigned.
3. Next, if you were the Incident Commander, what specific activities would you delegate to each Command Staff member?
4. Select a spokesperson. Be prepared to present in 10 minutes.



Visual 4.23

Activity: Command Staff Roles (2 of 2)

Scenario: An unexpected flash flood has struck a small community. As a result:

- Homes, schools, and the business district are being evacuated.
- Critical infrastructure has been damaged including contamination of the water supply, downed power lines, and damaged roads.
- Perimeter control and security in the business district are needed.
- Mutual aid is arriving from several surrounding communities.
- Media representatives are arriving at the scene.



Visual Description: Activity: Command Staff Roles (2 of 2)

Key Points

Review the following scenario:

An unexpected flash flood has struck a small community. As a result:

- Homes, schools, and the business district are being evacuated.
- Critical infrastructure has been damaged including contamination of the water supply, downed power lines, and damaged roads.
- Perimeter control and security in the business district are needed.
- Mutual aid is arriving from several surrounding communities.
- Media representatives are arriving at the scene.



Visual 4.24

Summary

Are you now able to:

- Identify the five major ICS management functions?
- Identify the position titles associated with the Command Staff?
- Describe the role and function of the Incident Commander?
- Describe the selection and transfer of Incident Commanders?
- Describe the role and function of the Command Staff?



Unit 4:
Incident Commander and Command Staff Functions

Visual Description: Summary

Key Points

You should now be able to:

- Identify the five major ICS management functions.
- Identify the position titles associated with the Command Staff.
- Describe the role and function of the Incident Commander.
- Describe the selection and transfer of Incident Commanders.
- Describe the role and function of the Command Staff.

The next unit will discuss the roles and responsibilities of the General Staff.

Your Notes: