ANNOUNCEMENT

from the Copyright Office, Library of Congress, Washington, D.C. 20559

INTERIM REGULATIONS

PART 202--REGISTRATION OF CLAIMS TO COPYRIGHT

DEPOSIT REQUIREMENTS; MOTION PICTURES

The following excerpt is taken from Volume 43, No. 58 of the Federal Register for Friday, March 24, 1978 (pp. 12320-4).

Please note the interim regulations are effective March 24, 1978, however, comments can be received on or before May 12, 1978.

[1410-03]

Title 37—Patents, Trademarks, and Copyrights

CHAPTER II—COPYRIGHT OFFICE, LIBRARY OF CONGRESS

[Docket RM 78-3]

PART 202—REGISTRATION OF CLAIMS TO COPYRIGHT

Deposit Requirements; Motion Pictures

AGENCY: Library of Congress, Copyright Office.

ACTION: Interim regulations.

SUMMARY: This notice is issued to inform the public that the Copyright Office of the Library of Congress is adopting interim amendments to §§ 202.19 and 202.20 of our regulations. The effect of the amendments is to modify the deposit requirements for published motion pictures, in order to reflect the availability of a special agreement that (i) provides for the return of such works to depositors under certain conditions; and (ii) establishes certain rights and obligations of the Library of Congress with respect to such works. The amendments are issued on an interim basis in order to permit their immediate application while allowing full public comment.

DATES: The interim regulations are effective on March 24, 1978. Comments should be received on or before May 12, 1978.

ADDRESSES: Five copies of all written comments should be provided, if by hand, to: Office of the General Counsel, U.S. Copyright Office, Library of Congress, Crystal Mall Building No. 2, Room 519, Arlington, Va., or, if by mail to: Office of the General Counsel, U.S. Copyright Office, Li-

brary of Congress, Caller No. 2999, Arlington, Va. 22202. Copies of all written comments will be available for public inspection and copying between the hours of 8 a.m. and 4 p.m. Monday through Friday, in the Public Information Office, Room 101, Crystal Mall, Bullding No. 2, 1921 Jefferson Davis Highway, Arlington, Va.

FOR FURTHER INFORMATION, CONTACT:

Jon Baumgarten, General Counsel, U.S. Copyright Office, Library of Congress, Washington, D.C. 20559, 703-557-8731.

SUPPLEMENTARY INFORMATION: Under 17 U.S.C. 407 the owner of copyright, or of the exclusive right of publication, in a work published with notice of copyright in the United States is required to deposit two copies of the work in the Copyright Office for the use or disposition of the Library of Congress. 17 U.S.C. 408 also requires deposit of two copies in connection with applications for copyright registration. After establishing general rules governing the nature of the deposit, these sections authorize the Register of Copyrights to prescribe regulations to "permit the deposit of only one copy" where two would normally be required.

On January 4, 1978, we published in the Federal Register (43 FR 763, effective January 1, 1978) final regulations implementing the deposit requirements of sections 407 and 408. Those regulations did reduce the deposit requirements to one copy in the case of published motion pictures. Those regulations also eliminated the availability of the so-called "motion picture agreement" which, under the copyright law in effect before January 1, 1978, allowed return of deposit copies subject to later recall by the Library of Congress. Instead, the pro-

posed and final deposit regulations provided that "unless selected by the Library of Congress for addition to its collections within thirty days from the date (of deposit or registration), all copies of motion pictures deposited by the Copyright Office, without right of recall."

A number of objections were raised by representatives of motion picture copyright owners to the elimination of the motion picture agreement. The Motion Picture Association of America, Inc. argued, for example, that the motion picture agreement had "minimized the financial burden on copyright owners' by giving them the use of valuable prints early in the life of a motion picture at a time when the demands of theatrical release are greatest * * * Further, the 'motion picture agreement' has provided important safeguards to the film industry against unauthorized performance or reproduction by users of the motion picture

^{&#}x27;The MPAA specifically stated: "The cost of a print of a full-length feature film ranges between \$800-\$1,000 MPAA data shows that in 1976, a minimum of 250 new feature films were published in the U.S. Thus, if every copyright owner were required to deposit one print of each new film, without the right to use the print in distribution, the potential annual financial impact on the industry would, at a minimum, range from \$200,000 to \$250,000."

collection of the Library of Congress." Representatives of the Library of Congress, however, expressed concern over assuring the return of copies recalled under the agreement and the adequate archival quality of such copies.

In our Notice of Rulemaking (Docket RM 77-11, 43 FR 763, January 4, 1978) we noted the arguments made by motion picture copyright owners for retention of the motion picture agreement, and we stated:

This is, of course not basically a matter of copyright deposit but a matter of a negotiated contract between copyright owners and the Library of Congress. At the same time, however, the existence of the agreement affects the operation of the deposit system, and for this reason the Copyright Office agrees that the question of retaining the agreement should remain the subject of active consideration. Because of the urgent need to publish these deposit regulations, we are issuing them without providing for the possibility of a motion picture agreement. However, we emphasize that this is not intended to foreclose the possibility of negotiation of new agreements in the immediste future.

After further discussions among representatives of motion picture interests and the Library of Congress, the Library has agreed to make a new motion picture agreement available to depositors. The purpose of this proceeding is to amend the relevant Copyright Office regulations in order to reflect the availability of the new agreement and eliminate the requirement for selection by the Library within 30 days. The amendments are issued on an interim basis in order to permit immediate use of the agreement by interested members of the public. The agreement itself is set forth in an Appendix at the end of this Notice. Comments will be accepted until May 12, 1978 on both the amendments and the terms of the agreement.

INTERIM REGULATIONS

Part 202 of 37 CFR, Chapter II (as amended on January 1, 1978) is amended as follows: 1. In § 202.19, paragraph (dX2Xii) is revised to read as follows:

§ 202.19 Deposit of published copies or phonorecords for the Library of Con-

• (d) • • •

(2) • • •

(ii) Motion pictures. In the case of published motion pictures, the deposit of one complete copy will suffice in lieu of the two copies required by paragraph (d)(1) of this section. Any deposit for a published motion picture must be accompanied by a separate description of its contents, such as a continuity, pressbook, or synopsis. The Library of Congress may, at its sole dis-

cretion, enter into an agreement permitting the return of copies of published motion pictures to the depositor under certain conditions and establishing certain rights and obligations of the Library with respect to such copies. In the event of termination of such an agreement by the Library it shall not be subject to reinstatement, nor shall the depositor or any successor in interest of the depositor be entitled to any similar or subsequent agreement with the Library, unless at the sole discretion of the Library it would be in the best interests of the Library to reinstate the agreement or enter into a new agreement.

2. In § 202.20, paragraph (c)(2)(ii) is revised to read as follows:

§ 202.20 Deposit of copies and phono- records for copyright registration.

(c) • • •

(2) • • •

(ii) Motion pictures. In the case of published motion pictures, the deposit of one complete copy will suffice in lieu of two copies. The deposit of a copy or copies for any published or unpublished motion picture must be accompanied by a separate description of its contents, such as a continuity, pressbook, or synopsis. The Library of Congress may, at its sole discretion, enter into an agreement permitting the return of copies of published motion pictures to the depositor under certain conditions and establishing certain rights and obligations of the Library of Congress with respect to such copies. In the event of termination of such an agreement by the Library, it shall not be subject to reinstatement, nor shall the depositor or any successor in interest of the depositor be entitled to any similar or subsequent agreement with the Library, unless at the sole discretion of the Library it would be in the best interests of the Library to reinstate the agreement or enter into a new agreement. In the case of unpublished motion pictures (including television transmis-sion programs that have been fixed and transmitted to the public but have not been published), the deposit of identifying material in compliance with § 202.21 of these regulations will suffice in lieu of an actual copy.

(17 U.S.C. 407, 702.) Dated: March 16, 1978.

> BARBARA RINGER; Register of Copyrights.

Approved:

DANIEL J. BOORSTIN, Librarian of Congress.

APPENDIX

MOTION PICTURE AGREEMENT

Agreement made on
(Month) (Day) (Year)
between the United States of America,
acting through the Librarian of Congress
(herein called the Librarian), and
Name
Address

(herein called the Depositor).

Whereas: (a) The undersigned Depositor expects to deposit in the Copyright Office, from time to time, copies of various published motion pictures in satisfaction of the mandatory deposit requirements of section 407 of title 17 of the United States Code (herein called "section 407") or the registration provisions of section 408 of said title (herein referred to as "section 408"), or both; and

(b) Under the provisions of section 704 of said title, such copies become the property of the United States Government upon their deposit under either section 407 or 408, and the Librarian is authorised, under said section 704, to select any such copies of published motion pictures for the collections of the Library of Congress (herein called "the Library") or for exchange or transfer to any other library; and

(c) Although for purposes of mandatory deposit or registration sections 407 and 408 generally require the deposit of two copies of a published work, both sections authorize the Register of Copyrights to issue regulations allowing the deposit of only one copy where two would normally be required, and the Register has issued such regulations with respect to published motion picture (Title 37 of the Code of Federal Regulations); and

(d) Because of the special nature of motion pictures, their varying forms and snodes of reproduction, distribution and exhibition, it is to the advantage of both the Depositor and the Library to establish a fissible system for the deposit and retention, or return and recall of deposit copies of motion pictures. The aims of the system are to facilitate the satisfaction of copyright deposit and registration requirements without imposing unnecessary procedural or financial burdens on the Depositor, or the Library, while assuring to the Library copies of those works it wishes to acquire for its collections in the form and physical condition most suitable for preservation.

Now therefore, in consideration of the mutual promises set forth below, the parties agree as follows:

1. The Depositor shall henceforth, as required by section 407 and in accordance with the provisions of section 408 (if applicable) and with all relevant Copyright Office regulations including those concerning the "best edition" of motion pictures, deposit in the Copyright Office one complete copy of the "best edition" of every motion picture published with a copyright notice in the United States of which it is either (a) the owner of copyright or (b) the owner of the exclusive right of publication (including the exclusive right of distribution in the United States). Nothing herein shall require the deposit of more than one copy of a motion picture of archival quality as defined in paragraph 4.

2. The Librarian shall, if requested to do

The Librarian shall, if requested to do so in writing at the time of deposit, by the Depositor (or by an agent designated by the Depositor) promptly return the copy to the Depositor (or to an agent designated by the

witor in writing, in the application for ight registration or otherwise), subject to semand by the Librarian as specified in

paragraph 5.

3. In every case where the Librarian has returned a copy under paragraph 2, the Depositor shall, during the period of two years after the date of deposit for a particular motion picture, or until one copy is delivered to the Library in compliance with the written demand of the Librarian under paragraph 5, maintain in its custody or control one copy of archival quality, as defined in paragraph 4, of such motion picture, or a negative or master print from which such a copy of archival quality can be reproduced. Failure to maintain one copy of archival quality or said negative or master print shall constitute grounds for action by the Librarian under paragraphs 6, 7, and 10.

4. The "copy of archival quality" referred to in paragraphs 1 and 3 shall in all cases he:

(a) A complete copy identical in content and sequence with the copy of the "best edideposited in accordance with paragraph 1; and

(b) Either: (i) A copy that has never been used for performance and that fully meets all of the technical guidelines set out in Appendix A (which is hereby incorporated into this Agreement and made a part hereof); or (ii) a copy that has been used for performance with sufficient care that it fully meets all of such technical guidelines.

While as a general rule, the "copy of archival quality" shall be the same in size, format, and process of reproduction as the copy previously deposited in accordance

n paragraph 1, the Librarian shall have retion to accept as the "copy of archival ality" a copy different in size, format, or process of reproduction from that deposited.

5. Upon written demand made by the Librarian, or one to whom he or she has delegated this authority, the Depositor shall deliver to the Library, at the Depositor's ex-pense, one (1) copy of archival quality of the motion picture, as defined in paragraph 4. Delivery by the Depositor shall be completed within six (6) months after the date the demand is made by the Librarian, or within such additional period of time as the Librarian may stipulate in writing. Said demand shall be made by the Librarian:

(a) When the Depositor, at any time within the two-year period provided by paragraph 3, submits a written request to the Librarian asking that the Library promptly exercise its right to demand delivery of one copy of archival quality of the motion picture; in such case, the Librarian shall make said demand not later than ninety (90) days after the receipt of said request: or

(b) Within the two-year period provided by paragraph 3, when no request by the Depositor has been received by the Library.

6. It shall be within the sole discretion of the Librarian of Congress to determine whether or not a particular copy is a "copy of archival quality" within the meaning of paragraph 4. If, upon delivery of a copy in response to a demand under paragraph 5, the Librarian determines that it is not a 'copy of archival quality' as defined by paragraph 4, he or she shall, within ninety (90) days of said delivery, make an additional written demand for the delivery of one copy of archival quality in substitution for

e delivered copy, and the Depositor shall we ninety (90) days, or such additional period of time as the Librarian may stipulate in writing, in which to deliver said substituted copy. If a substituted copy is received and accepted, the copy delivered earlier will be returned to the Depositor.

7. If the Depositor fails to deliver the copy of archival quality of a motion picture within the periods provided by or stipulated under paragraphs 5 and 6, the Depositor shall be considered to have breached this Agreement, and the Librarian shall have the right to acquire one copy of archival quality, or the right to reproduce one copy of archival quality, and the Depositor shall be liable to pay into a special fund for use of the Library of Congress an amount representing the full and complete costs to, or incurred on behalf of, the Library for such acquisition or reproduction. Such breach shall constitute good cause, under paragraph 10, for the immediate cancellation of this Agreement by the Librarian.

8. In cases where the Librarian has made no demand within the periods of time provided by paragraphs 5 or 6, the Depositor shall cease to have any obligation under this Agreement with respect to the particular motion picture at the end of such periods.

9. As part of his or her obligations under this Agreement, and notwithstanding any provisions of title 17 of the United States Code that would otherwise authorize such use, the Librarian shall not cause, authorize, or permit, without the prior written consent of the copyright owner:

(a) Any public performance of any copyrighted motion picture covered by this Agreement, or any private performance of such motion pictures other than for research or study purposes, or any use or performance outside the premises of the Library, with the use of prints or fixations of any such motion picture; or

(b) Any exchange, transfer, sale, loan, or gift of a print or fixation of all or any part of a copyrighted motion picture covered by this Agreement, to another library or any

other receipient; or

(c) Reproduction of all or any substantial part of a copyrighted motion picture covered by this Agreement, except that (i) to avoid the danger of damaging the copy of archival quality in its collections, the Librarian may make a single reproduction solely for purposes of research or study within the premises of the Library; and (ii) in any case the Librarian may make a copy of such a motion picture if any copy in the collections of the Library, including any copy made under paragraph 9(c)(i), or earlier made under this paragraph 9(c)(ii), or deposited under paragraph 1, is, in the judgment of the Librarian, damaged or deteriorating.

10. Either party may terminate this Agreement for good cause upon thirty (30) days written notice to the other party. Such good cause shall include, but shall not be limited to single or repeated instances of breach of this Agreement. Such termination shall apply only to motion pictures of which copies are thereafter deposited by the Depositor, and shall not affect the rights of the Librarian or the obligations of either party with respect to any motion pictures of which copies have been returned under paragraph 2, or have been deposited or reproduced pursuant to paragraphs 5, 6, or 7. In the event this Agreement has been terminated by the Librarian it shall not be subject to reinstatement, nor shall Depositor or any successor in interest of the Depositor be entitled to any similar or subsequent agreement with the Library, unless at the sole discretion of the Librarian it would be in the best interests of the Library to reinstate the Agreement or to enter into a new Agreement. Reinstatement may be on such additional conditions as the Librarian may determine including but not limited to reasonable provisions for return of the previously requested copy. In no case shall the failure of the Librarian to exercise or enforce his or her rights, including the right of termination, under this Agreement with respect to any particular breach or breaches or any particular motion picture or motion pictures be deemed a waiver of such rights with respect to other breaches or motion pictures.

11. The Depositor may assign this Agreement insofar as it applies to copies of motion pictures deposited under sections 407 and 408 after written notice of the assignment to the Librarian. Such notice shall be accompanied by a copy or duplicate origi-

nal of the assignment.

12. No assignment of this Agreement shall, without the written consent of the other party, relieve either party of the rights and obligations previously assumed and subsisting with respect to copies of motion pictures deposited before receipt by the Librarian of the written notice specified by paragraph 11. However, all rights and obligations under this Agreement whether previously assumed and subsisting or arising in the future, shall bind and inure to the benefit of the executors, administrators, legal representatives, heirs, or distributees of the Depositor in cases where title to such rights and obligations has been transferred by operation of law.

13. All notices required hereunder shall be written and shall be directed to the respective parties at the addresses set forth above except as the same may from time to time be changed in writing. In the event that the undersigned Depositor changes the address of its place of business, or the address to which notices under this Agreement are to be delivered, it shall promptly notify the Head, Acquisitions and Deposit Section, Acquisitions and Processing Division, Copyright Office, Library of Congress, of such

change in address.

14. This agreement applies only to motion pictures published in the United States of America, and nothing contained herein is intended to, or shall be interpreted to, alter or supersede any legal requirements affecting the deposit or registration of unpublished motion pictures under sections 407 or 408. or any regulations issued under said sec-

15. Regardless of the place of its physical execution, this Agreement shall be interpreted according to the laws and statutes of the United States of America, and of the

District of Columbia.

16. In the case of any motion picture having two or more copyright owners and/ or owners of the exclusive right of publication (including the exclusive right of distribution in the United States), this Agreement shall be binding if any one of such owners is a signatory to this or another copy of the present Agreement, and such signatory and/or signatories shall be re-sponsible, jointly or severally, with respect to the delivery of a copy of archival quality of that motion picture.

17. This Agreement constitutes the complete understanding of the parties. No modification or waiver of any provision hereof shall be valid unless in writing and signed

by both parties.

In witness whereof the parties have duly executed this agreement.

MOTION PICTURE AGREEMENT: APPENDIX A, "COPY OF ARCHIVAL QUALITY": TECHNICAL QUIDELINES

To be considered a "copy of archival quality" within the meaning of paragraph 4 of this Agreement, a copy shall conform to all of the technical guidelines set out in this Appendix. Without in any way prejudicing or limiting his or her sole discretion under paragraph 6 of this Agreement to determine whether or not a particular copy is a "copy of archival quality," the Librarian agrees that, in making such determination, the guidelines set out in this Appendix will be taken into account to the extent applicable.

A. Physical Condition. All portions of the copy that reproduce the motion picture (as distinguished from portions, such as "leaders" and their equivalents, which are physically attached to the beginning or end of the motion picture but do not reproduce any part of its contents) must be:

1. Clean: Free from dirt, marks, spots, fungus, or other smudges, blotches, blemishes, or distortions;

2. Undamaged: Free from burns, blisters, tears, cuts, scratches, breaks, erasures, or other physical damage.

a. In the case of motion picture film, the copy must be free from:

(i) Any heavy scratch, including any scratch penetrating through the emulsion into the base or through the emulsion layer of color film. Some very light surface ("rain") scratches may be accepted if they do not persist for more than 50 frames and appear no more than once in a single reel;

(ii) Any physical damage that would interfere with the performance of the film, in-

'Any person signing this Agreement as Attorney-in-Fact for the Depositor must execute the attached Bond, and, unless such bond is validly executed, such person's signature of this Agreement shall be invalid and this Agreement shall not be binding upon the Librarian of Congress.

cluding embossing or cinch marks and any fractured perforations (torn sprockets); however, minor wear to perforations may be accepted;

(iii) Any damage causing audible defects or distortions in the sound track.

b. In the case of video tape and other form of reproductions of motion pictures, the copies must be free from:

(i) Any damage that interferes with performance from the tape or other reproduction, including physical damage resulting from earlier mechanical difficulties such as cassette jamming, breaks, tangles, or tape overflow; and

(ii) Any erasures, damage causing visual or audible defects or distortions or any material remaining from incomplete erasures of previously recorded works.

3. Unspliced: Free from splices in any part of the copy reproducing the motion picture, regardless of whether the splice involves the addition or deletion of material or is intended to repair a break or cut.

4. Undeteriorated: Free from any visual or aural deterioration resulting from aging or exposure to climatic, atmospheric, or other chemical or physical conditions, including heat, cold, humidity, electromagnetic fields, or radiation.

a. In the case of motion picture film, the copy shall be free from curl, buckle, edge wave, twist and excessive brittleness.

b. In the case of video tape and other forms of reproductions of motion pictures, the copy shall be free from excessive brittleness or stretching, from any visible flaking of oxide from the tape base or other medium, and from other visible signs of physical deterioration or excessive wear.

B. Physical Appurtenances of Deposit Copy.

1. Physical Housing of Copy

a. Motion Picture Film

(i) In the case of film reproduced for reelto-reel projection, the deposit copy shall
preferably consist of rolls of uniform size
mounted on cores (the last roll may be
shorter). Alternatively, the deposit copies
shall consist of reels of uniform size (the
last reel may be shorter). The length of the
roll or reel will depend on the size of the
film except that 35 mm feature films must
be on 2,000 foot rolls or reels.

(ii) In the case of film reproduced for cassette, cartridge, or similar projection, the film drive mechanism shall be fully operable and free from any mechanical defects.

b. Video Tape

(i) In the case of video tape reproduced for reel-to-reel performance, the deposit copy shall consist of reels of uniform size and length. The length of the reels will depend on both the size of the tape and its running time (the last reel may be shorter).

(ii) In the case of video tape reproduced for cassette, cartridge, or similar performance, the tape drive mechanism shall be fully operable and free from any mechanical defects.

2. "Leader" or Equivalent

a. Motion Picture Film: The copy shall have an "Academy leader" or its equivalent at both the head and the tail of the film.

b. Video Tape: The copy, whether housed in reels, cassettes, or cartridges, shall have a leader segment both preceding the beginning and following the end of the motion picture recording.

3. Physical Preparation: In the case of motion picture film, the copy shall have been waxed or otherwise treated for projection throughout the length of each reel.

C. Visual and Aural Quality of Copy.

1. Visual Quality

a. In the case of motion picture film, the copy must meet industry standards of clarity, density, contrast, and (where applicable) color balance that are fully acceptable for theatrical screening (or, where the film was made for broadcast, that are fully acceptable for television acreening).

b. In the case of video tape and other forms of reproduction of motion pict, res, the copy should be equivalent to an ev:

of first generation copy from an ed master tape and must reproduce a flawless and consistent electronic signal that meets industry standards for television screening.

2. Aural Quality
a. In the case of motion picture film, the soundtrack must be perfectly synchronized and free from any audible defects.

b. In the case of video tape and other forms of reproduction of motion pictures the sound channels or other portions must reproduce a flawless and consistent electronic signal without any audible defects.

BOWD TO BE SIGNED BY ATTORNEY-IN-FACT

Know All Men by these Presents that I,

of ________, address,
having signed, as attorney-in-fact for Depositor, the Motion Picture Agreement between the United States of America, acting
through the Librarian of Congress, and

_______, date, am held and firmly bound
unto the United States of America as fol-

lows:

The condition of this obligation is such that, if the Depositor named above, or its executors, administrators, legal representatives, heirs or assigns shall in all things well and truly perform and observe all the covenants, agreements, and conditions on its or their part to be performed and observed with respect to a given motion picture which are contained in the Agreement made and bearing even date herewith, then this obligation shall be void with respect to that

and bearing even date herewith, then this obligation shall be void with respect to that motion picture. Otherwise this obligation shall remain in full force,

I agree to be fully bound by any and all liability imposed upon the Depositor uparagraph 7 of the Agreement. In addition I am bound in a penal sum representing the full cost to the Copyright Office of acquiring or of reproducing one copy of archival quality of any motion picture under the terms of the above Agreement, but in no case shall this sum be less than five hundred dollars (\$500.00) per motion picture.

Attorney-in-fact
Date

SUPPLEMENTAL PROPERTY AGREEMENT FOR USE WITH MOTION PICTURE AGREEMENT

Title:

Description of copies deposited:

and whereas said copy, although otherwise
satisfying the deposit requirements of the
law, does not represent the form of the copy
of the work that the Library of Congress ultimately wishes to retain for its collections;

Now therefore, in consideration of the approval by the Librarian of Congress of acceptance for copyright registration of the copies deposited, the Depositor agrees that the "copy of archival quality" it is obligated to deliver on demand under said Motion Picture Agreement shall comply with the following description:

lowing description:	
Depositor ————	
By Officer of Corporation and Date	
(Specify Office Held) ————————————————————————————————————	
By ————	

Date

Head, Acquisitions and Deposit Section,
Copyright Office, Acquisitions and Processing Division

(FR Doc. 78-7865 Filed 3-23-78; 8:45 am)