## JOINT COMMITTEE ON TAXATION September 23, 2008 JCX-69-08 R

# ESTIMATED BUDGET EFFECTS OF THE "TAX EXTENDERS AND ALTERNATIVE MINIMUM TAX RELIEF ACT OF 2008" SCHEDULED FOR CONSIDERATION ON THE SENATE FLOOR ON SEPTEMBER 23, 2008

### **Fiscal Years 2009 - 2018**

[Millions of Dollars]

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
1. Alternative Minimum Tax 1. Extension of alternative minimum tax relief for nonrefundable personal credits and increased AMT exemption amount (sunset 12/31/08)	tyba 12/31/07	-76,668	14,851									-61,817	-61,817
credit and change usage rate of unused credit from 20% to 50%	tyba 12/31/07	-1,873	-262	200	276	191	120	106	99	91	84	-1,467	-966
b. Abatement of incentive stock option AMT liability, penalty, and interest	DOE	-348	-151	-151	-136	-114	-99	-91	-84	-76	-76	-900	-1,325
Total of Alternative Minimum Tax Provisions	•••••	-78,889	14,438	49	140	77	21	15	15	15	8	-64,184	-64,108
<ul><li>II. Extension of Individual Tax Provisions</li><li>1. Deduction for State and local general sales taxes</li></ul>													
(sunset 12/31/09)	tyba 12/31/07	-1,628	-1,461	-214								-3,303	-3,304
Deduction for qualified tuition and related expenses (sunset 12/31/09)	tyba 12/31/07	-3,149	-2,184									-5,333	-5,333
<ul><li>3. Above-the-line deduction of up to \$250 for teacher classroom expenses (sunset 12/31/09)</li><li>4. Additional standard deduction for property tax for</li></ul>	tyba 12/31/07	-214	-196									-410	-410
2009	tyba 12/31/08	-374	-1,121									-1,495	-1,495

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
5. Tax-free distributions from IRAs to certain public charities from age 70 1/2 or older, not to exceed													
\$100,000 per taxpayer per year (sunset 12/31/09)	Da 12/31/07	-433	-157	-21	-23	-24	-25	-26	-27	-29	-30	-658	-795
6. Treatment of certain dividends of regulated investment companies (sunset 12/31/09)	[1]	-71	-63									-134	-134
7. Estate tax look-through for certain RIC stock held by nonresidents (sunset 12/31/09)	dda 12/31/07					Negl	igible Rev	enue Effe	ct				
8. Extend the treatment of RICs as "qualified investment entities" under section 897 (FIRPTA)													
(sunset 12/31/09)	1/1/08	-15	-5									-20	-20
Total of Extensions Primarily Affecting Individuals	•••••	-5,884	-5,187	-235	-23	-24	-25	-26	-27	-29	-30	-11,353	-11,491
III. Extensions of Business Tax Provisions  1. Extend and modify the tax credit for R&E expenses (repeal the AIRC and increase the alternative simplified credit to 14% for 2009)													
(sunset for amounts paid or incurred after	tyba 12/31/08 &												
12/31/08 and before 12/31/09)	before 12/31/09	-8,378	-3,452	-1,744	-1,487	-1,271	-1,055	-775	-449	-257	-216	-16,332	-19,084
2. Extend and modify the new markets tax credit (sunset 12/31/09)	ima 12/31/08	-106	-168	-170	-192	-205	-202	-202	-77	[2]	7	-841	-1,315
3. Exception under subpart F for active financing	IIIIa 12/31/06	-100	-100	-170	-192	-203	-202	-202	-//	[2]	,	-041	-1,515
income (sunset 12/31/09)	tyba 12/31/08	-960	-3,010									-3,970	-3,970
<ol> <li>Look-through treatment of payments between related CFCs under foreign personal holding</li> </ol>													
company income rules (sunset 12/31/09)	tyba 2008	-143	-468									-611	-611
leasehold, restaurant and retail improvements and new restaurants (sunset 12/31/09)	[3]	-1,931	-1,740	-755	-728	-639	-551	-596	-651	-645	-486	-5,793	-8,721
<ol><li>Modify tax treatment of certain payments under existing arrangements to controlling</li></ol>													
exempt organizations (sunset 12/31/09)	proaa 12/31/07	-33	-13	-1	[4]							-47	-47
making charitable contributions of property (sunset 12/31/09)	tyba 12/31/07	-59	-27	-7	-6	-6	-6	-6	-6	-6	-5	-104	-132

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
8. Increase in Limit on Cover Over of Rum													
Excise Tax Revenues (from \$10.50 to \$13.25													
per proof gallon) to Puerto Rico and the Virgin													
Islands (sunset 12/31/09) [5]	abiUSa 12/31/07	-172	-20									-192	-192
9. Economic development credit for American	1 10/01/07												
Samoa (sunset 12/31/09)	tyba 12/31/07	-22	-11									-33	-33
10. Extension of mine rescue team training credit													
(sunset 12/31/09)	pca DOE	-1	-1	[4]	[4]	[4]	[4]	[4]	[4]	[4]	[4]	-2	-4
11. Extension of election to expense advanced			_			_							
mine safety equipment (sunset 12/31/09)	ppisa DOE	-16	-3	6	4	3	3	2	1	[2]		-6	
12. Deduction allowable with respect to income													
attributable to domestic production activities													
in Puerto Rico (sunset 12/31/09)	tyba 12/31/07	-175	-68									-243	-243
13. Extension and modification of credit to holders													
of qualified zone academy bonds - allocations													
of bond authority (sunset 12/31/09)		-6	-19	-32	-43	-49	-48	-47	-46	-45	-44	-149	-379
14. Indian employment tax credit (sunset 12/31/09)	tyba 12/31/07	-70	-38	-10	-1							-119	-119
15. Accelerated depreciation for business property													
on Indian reservations (sunset 12/31/09)	ppisa 12/31/07	-486	-311	-66	80	159	176	122	48	-3	-13	-624	-295
16. 50% tax credit for certain expenditures for													
maintaining railroad tracks; permit credit against the	•												
AMT (sunset 12/31/09)	tyba 12/31/07	-231	-99	[4]	[4]							-331	-331
17. 7-year recovery period for certain motorsports		400	10					_	10			4.40	400
racing track facilities (sunset 12/31/09)	ppisa 12/31/07	-109	-18	-9	-3	-1	-2	2	10	15	15	-140	-100
18. Expensing of "Brownfields" environmental													
remediation costs (sunset 12/31/09)	epoia 12/31/07	-572	-116	44	52	53	47	42	36	30	27	-539	-357
19. Work opportunity tax credit for Hurricane					_								
Katrina employees (sunset 08/28/09)	8/28/07	-14	-8	-4	-2	-1	[4]	[4]				-28	-29
20. Extension of increased rehabilitation credit for		_				_							
structures in the GO Zone (sunset 12/31/09)	1/1/08	-8	-21	-13	-3	-2	-2	-1	-1	-1	[4]	-46	-50
21. Enhanced charitable deduction for qualified	1 1 10/01/07	2.5	0.0									25-	2
computer contributions (sunset 12/31/09)	cmd tyba 12/31/07	-267	-89									-356	-356
22. Tax Incentives for Investment in the District	. 1 . 10/01/05	<b>5</b> 0	20	10	4.4		10	10			_	100	450
of Columbia (sunset 12/31/09)	tyba 12/31/07	-78	-20	-12	-11	-11	-10	-10	-9	-9	-7	-132	-179

n	T100 :*	****	2010	2011	2012	2012	2011	2017	0011	2017	2010	2000 15	2006 15
Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
23. Extend enhanced charitable deduction for contributions of food inventory and modify enhanced deduction to include special basis rule in certain cases (sunset 12/31/09); suspend percentage limitations for contributions of food by qualified farmers and ranchers													
(sunset 1/1/09)	cma 12/31/07	-104	-45									-149	-149
24. Extend enhanced charitable deduction for contributions of book inventory (sunset 12/31/09)	cma 12/31/07	-34	-15									-49	-49
25. Extension and modification of duty suspension on wool products; wool research fund; wood													
duty refunds [5]	DOE		-12	-29	-29	-30	-31	-17				-100	-148
Total of Extensions Primarily Affecting Businesses		-13,975	-9,792	-2,802	-2,368	-2,000	-1,681	-1,486	-1,144	-921	-722	-30,936	-36,893
IV. Extension of Tax Administration Provisions     1. Permanent authority for undercover operations     2. Permanent authority to disclose information related to terrorist activities	DOE da DOE	[2]	[2]	[2]	[2]	[2]	[2]	[2] ue Effect -	[2]	[2]	[2]	[2]	[2]
related to terrorist activities	ua DOL					1 <b>v</b>	O Keveni	іє Дуесі -					
Total of Extension of Tax Administration Provisions		[2]	[2]	[2]	[2]	[2]	[2]	[2]	[2]	[2]	[2]	[2]	[2]
V. Additional Tax Relief and Other Tax Provisions  1. Set refundable threshold for the child tax credit at \$8,500	tyba 12/31/07	-3,129										-3,129	-3,129
qualified film and television productions (sunset 12/31/09)b. Modification of domestic production activities deduction for film production under section	qfatpca 12/31/07	-340	-59	120	52	36	30	26	22	18	14	-191	-81
199	tyba 2007	-18	-25	-34	-37	-39	-42	-45	-49	-52	-56	-153	-397
3. Exemption of excise tax on certain wooden arrows designed for use by children [6]	sfsa DOE	[4]	[4]	[4]	[4]	[4]	[4]	[4]	[4]	[4]	[4]	-1	-2

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
4. Tax treatment of certain income received in													
connection with the Exxon Valdez litigation													
(3-year income averaging with maximum	DOE	27		2	2	2	2	2	2	2	2	20	40
retirement plan contribution of up to \$100,000)  5. Reduce the recovery period for certain farming	DOE	-27	-6	-2	-2	-2	-2	-2	-2	-2	-2	-38	-49
business machinery or equipment from seven to													
• • •	ppisa 12/31/08	-146	-236	-174	-169	-165	81	397	328	82	[4]	-889	[4]
6. Modification of penalty on understatement													
of taxpayer's liability by tax return preparer	rpa 5/25/07	-1	-1	-2	-2	-2	-2	-2	-3	-3	-3	-9	-22
7. Parity in mental health and substance use													
disorder benefits [5] [7]	1/1/09		-180	-335	-395	-420	-455	-465	-515	-550	-585	-1,330	-3,900
Total of Additional Tax Relief and Other Tax Provision	s	-3,661	-507	-427	-553	-592	-390	-91	-219	-507	-632	-5,740	-7,580
VI. Other Provisions													
1. Secure rural schools and community													
self-determination program [5] [8]	DOE	-690	-855	-755	-650	-395	5	5	5	5	5	-3,345	-3,320
2. Transfer of interest earned by abandoned mine				_								_	_
reclamation fund [5] [8]	DOE			-9								-9	-9
Total of Other Provisions		-690	-855	-764	-650	-395	5	5	5	5	5	-3,354	-3,329
VII. Disaster Relief													
A. Tax Benefits for the Midwestern Disaster Area [9]													
1. Special allocation of private activity bond	bia DOE &			0.4	40-		4=0			1=0			
financing (\$1,000 per capita)	before 1/1/13	-9	-45	-96	-137	-167	-178	-177	-174	-170	-167	-454	-1,320
2. Low-income housing credit (special credit allocation of \$8 per capita in 2008, 2009, and													
2010) (sunset 12/31/10)	caa 12/31/08	-20	-86	-179	-251	-278	-278	-278	-278	-278	-278	-814	-2,203
3. Partial expensing for certain demolition and	<b>caa</b> 12/31/00	20	00	177	231	270	270	270	270	270	270	011	2,203
clean-up costs (sunset 12/31/10)	apoia tadd	-2	-1									-3	-3
4. Extension for expensing for environmental	•												
remediation costs (sunset 12/31/10)	epoia tadd		[4]	[4]								[4]	[4]
5. Increase rehabilitation credit (sunset 12/31/10)	epoia tadd	-2	-1	[4]	[4]	[4]	[4]	[4]	[4]	[4]	[4]	-3	-3
6. Treatment of net operating losses attributable	DOE	100	22	10			10		_	0	_	0.0	25
to storm disaster losses	DOE	-103	-23	12	15	15	13	11	9	8	7	-83	-37

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
7. Credit to holders of Midwestern tax credit bonds      8. Expansion of Hope Scholarship and Lifetime	bia 12/31/08 & before 1/1/10	-7	-26	-41	-34	-8	-8	-7	-7	-7	-7	-116	-152
Learning Credits for students in the Midwestern disaster area  9. Temporary income exclusion of \$600 monthly	tyba 12/31/07 & before 1/1/10	-71	-50									-121	-121
for employer-provided lodging in Midwestern disaster area; employer credit of 30% of excluded amount	[10]	-20	-2									-23	-23
a. Penalty-free withdrawals from retirement plans for qualified disaster recovery assistance distributions (capped at \$100,000 per taxpayer); allow amount of distribution to be repaid to an eligible retirement plan within three years and to be included in income ratably over three years	dmo/a tadd & before 1/1/10	-34	-6	3	-1	-1	-1	[4]	[4]	[4]	[4]	-40	-42
b. Recontributions of withdrawals for home purchases cancelled due to qualified storm damage	[11]							[-]	[.]	[-]	[-]		
c. Loans from qualified plans to individuals sustaining an economic loss due to the						C							
Midwestern disaster area11. Employee Retention Credit for employers	[12]					Negli	gible Rev	enue Effe	ect				
affected by severe storms, tornados, and flooding	wpoia tadd & before 1/1/09	-64	-18	-8	-2							-93	-93
<ul><li>12. Temporary suspension of limitations on qualified charitable contributions for relief efforts related to the Midwestern disaster area</li><li>13. Suspension of the 10% and \$100 thresholds on</li></ul>	[13]	-700	92	66	53	26	13	7	5	3	2	-463	-433
personal casualty losses for losses which arise in the Midwestern disaster area	lao/a tadd	-61										-61	-61

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
<ul> <li>14. Special look-back rules for determining earned income - allow residents of the Midwestern disaster area as of the applicable disaster date who experienced a loss of income due to severe storms, tornados, or flooding to elect to use prior year's income in the calculation of the EIC</li> <li>15. Secretarial authority to make adjustments</li> </ul>	tyi tadd tybi 2008	-89										-89	-89
regarding taxpayer and dependency status	or 2009 -					Negli	gible Rev	enue Effe	ect				
B. Modifications to the Katrina Emergency Tax Relief Act of 2005													
Additional \$500 personal exemption for     Midwestern displaced individuals (staying as													
houseguests for at least 60 days) subject to	tybi 2008												
maximum additional exemptions of \$2,000	or 2009	-8	-2									-10	-10
2. Increase in standard mileage rate for charitable use													
of a vehicle for providing relief related to the	cmo/a tadd &	0										0	0
Midwestern disaster area	before 1/1/09	-9										-9	-9
3. Mileage reimbursements to charitable volunteers excluded from gross income for providing relief													
related to the Midwestern disaster area up to	uopao/a tadd &												
standard business mileage rate	before 1/1/09	-1										-1	-1
4. Exclusions of certain cancellations of indebtedness	<i>belote</i> 1/1/07	1										1	1
for certain taxpayers affected by severe storms,	Dmo/a tadd &												
tornados, or flooding	before 1/1/10	-4	-2									-6	-6
5. Extend replacement period for nonrecognition of													
gain for property located in Midwestern disaster													
area	DOE	-30	-41	-3	1	1	1	2	2	2	2	-73	-65
C. Reporting Requirements Relating to Disaster													
Relief Contributions	rfa 12/31/08 -					Negli	gible Rev	enue Effe	ct				
D. Temporary tax-exempt bond financing and low-income housing tax relief for areas damaged													
by Hurricane Ike	DOE	-5	-24	-50	-70	-81	-83	-82	-82	-81	-81	-230	-638
E. National Disaster Relief for Federally Declared													
Disaster Areas in 2008 and 2009 [14]													
1. Individual casualty losses deductible for													
itemizers without regard to AGI; \$500 floor	tyba 12/31/07 &												
applicable to all casualty losses (sunset 12/31/09)	tyba 12/31/08	-676	-259									024	-934

Provision	Effective	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
2. Expensing of qualified disaster expenses -													
environmental remediation, debris removal or demolition of structures, or repairs (sunset													
	npoia 12/31/07	-5	-15	-11	-4	-1	[2]	[2]	[2]	[2]	[2]	-36	-35
3. 5-year carryback of NOLs for qualified disaster													
· · · · · · · · · · · · · · · · · · ·	i tyba 12/31/07	-189	-301	-15	76	64	55	47	40	34	29	-365	-162
4. Relax mortgage revenue bond limitations for presidentially declared disasters (sunset 12/31/09)	doa 12/31/07	-2	-3	-5	-5	-5	-5	-5	-5	-5	-5	-20	-45
5. Special depreciation allowance for qualified													
disaster property ("bonus depreciation") p	ppisa 12/31/07	-1,045	-1,299	-1,082	-372	234	377	316	245	176	132	-3,564	-2,318
6. Increased expensing for qualified disaster property													
under section 179 p	ppisa 12/31/07	-67	-31	-25	11	37	25	18	12	7	4	-75	-10
Total of Disaster Relief Provisions		-3,223	-2,143	-1,434	-720	-164	-69	-148	-233	-311	-362	-7,686	-8,813
VIII. Revenue Raising Provision - Modify Tax Treatment													
of Offshore Nonqualified Deferred Compensation sp	a 12/31/08 [15]	1,849	2,539	2,313	2,275	2,028	1,513	942	453	7,938	3,310	11,003	25,161
NET TOTAL		-104,472	-1,507	-3,299	-1,899	-1,070	-626	-790	-1,149	6,190	1,576	-112,250	-107,053

Joint Committee on Taxation

NOTE: Details may not add to totals due to rounding. Date of enactment is assumed to be October 1, 2008.

#### Legend and Footnotes for JCX-69-08 R:

Legend for "Effective" column:

abiUSa = articles brought into the United States after

apoia = amounts paid or incurred after

bia = bonds issued after

bib = bonds issued before

caa = credits allocated after

cma = contributions made after

cmd = contributions made during

cmo/a = contributions made on or after

da = disclosures after

Da = distributions after

dda = decedents dying after

dmo/a = distributions made on or after

Dmo/a = discharges made on or after

doa = disasters occurring after

DOE = date of enactment

ea = expenditures after

epoia = expenditures paid or incurred after

epoid = expenses paid or incurred during

frap = Federal regulations are prescribed

ima = investments made after

lai = losses arising in

lao/a = losses arising on or after

oia = obligations issued after

pa = payments after

pca = productions commencing after

ppisa = property placed in service after

proaa = payments received or accrued after

qfatpca = qualified film and television productions commencing after

rfa = returns filed after

rpa = returns prepared after

sfsa = shafts first sold after

spa = services performed after

tadd = the applicable disaster date

tyba = taxable years beginning after tybi = taxable years beginning in

tyi = taxable year including

uopao/a = use of passenger automobile

on or after

wpoia = wages paid or incurred after

- [1] Effective for dividends with respect to taxable years of regulated investment companies beginning after December 31, 2007.
- [2] Gain of less than \$500,000.
- [3] Effective for qualified leasehold and restaurant improvements placed in service after 12/31/07, and retail improvements and new restaurants placed in service after 12/31/08.
- [4] Loss of less than \$500,000.
- [5] Estimate provided by the Congressional Budget Office.
- [6] Estimate does not include change in outlays.
- [7] The provision includes the following fiscal year effects on outlays (a positive number represents an increase in outlays and a negative number 2009 2010 2012 2013 2014 2015 2016 2017 2009-18 30 60 70 70 80 90 90 100 110 represents a decrease in outlays) ..... 230 700
- [8] Estimate is preliminary and subject to change.
- [9] The "Midwestern Disaster Area" means an area to which a major disaster has been declared by the President after May 20, 2008, and before August 1, 2008, under section 401 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act by reason of severe storms, tornados, or flooding occurring during 2008 in the states of Arkansas, Illinois, Indiana, Iowa, Kansas, Michigan, Minnesota, Missouri, Nebraska, and Wisconsin. The "Midwestern Disaster Area" means an area determined by the President to warrant individual or individual and public assistance from the Federal Government under such Act with respect to damages attributable to such severe storms, tornados, or flooding.
- [10] Effective for lodging provided during the six-month period beginning on the first day of the first month after the applicable disaster date.
- [11] Effective for distributions made after the date which is 6 months before the applicable disaster date and before the date which is the day after the applicable disaster date.

#### Footnotes for JCX-69-08 R continued:

- [12] Increase in loan limits effective for loans made after the date of enactment and before January 1, 2010; repayment relief for loans outstanding beginning on the date of enactment of the Housing and Economic Recovery Act of 2008, and ending on December 31, 2009.
- [13] Contributions paid during the period beginning on the earliest applicable disaster date and ending on December 31, 2008.
- [14] The term "federally declared disaster" means any disaster subsequently declared by the President of the United States after December 31, 2007, and before January 1, 2010, to warrant assistance by the Federal Government under the Robert T. Stafford Disaster Relief and Emergency Assistance Act. The term "disaster area" means the area so determined to warrant such assistance.
- [15] In the case of compensation attributable to services performed on or before December 31, 2008, effective for last tax year beginning before 2018.