

DOCUMENT RESUME

04801 - [B0345215]

[Funding for Entitlement Programs]. PAD-78-46; B-115398. January 13, 1978. 3 pp. + 3 enclosures (14 pp.).

Report to Sen. Edmund S. Muskie, Chairman, Senate Committee on Budget; Rep. Robert N. Giaino, Chairman, House Committee on Budget; by Elmer B. Staats, Comptroller General.

Issue Area: Program and Budget Information for Congressional Use (3400).

Contact: Program Analysis Div.

Budget Function: Miscellaneous: Financial Management and Information Systems (1002).

Organization Concerned: Department of Agriculture; Department of Health, Education, and Welfare; Veterans Administration.

Congressional Relevance: Senate Committee on Budget; House Committee on Budget. Sen. Edmund S. Muskie; Rep. Robert N. Giaino.

Authority: Appropriations Act [of] 1978 (P.L. 95-119).
Congressional Budget Act of 1974. P.L. 95-205.

A listing was provided of entitlement programs for which funds were provided in appropriations acts for fiscal year 1978, along with titles of the accounts and language used in the acts. Also included were the title of the account and the proposed language for entitlement programs as included in the President's budget request for fiscal year 1978 where that language differs from what was contained in the appropriations acts. For each entitlement program for which funds were provided on the basis of other than a regular 1-year appropriation, the amount of budget authority that would have been required to be appropriated had funds been provided on the basis of a regular 1-year appropriation was listed. No carryover of unobligated balances was anticipated in the Compensation and Pensions program but two other programs had anticipated carryovers of \$923,678,000 and \$715,000 in unobligated balances, respectively. Five of the Department of Health, Education, and Welfare programs funded from three appropriation accounts were classified as multi-year funding with authority to draw down the next year's budget authority in the last quarter of the current year. It was observed that: the entitlement programs financed through multi-year and no-year appropriations are still funded for 1 year at a time, with the funds remaining available after the end of the first year; and some entitlement programs are not financed through single, separate accounts. (Author/HTW)

5215



COMPTROLLER GENERAL OF THE UNITED STATES
WASHINGTON, D.C. 20548

B-115398

January 13, 1978

The Honorable Edmund S. Muskie
Chairman, Committee on the Budget
United States Senate

The Honorable Robert N. Giaimo
Chairman, Committee on the Budget
House of Representatives

In your letter of November 21, 1977, you requested that we undertake a study on the period of availability of funds provided for entitlement programs in appropriations Acts. As agreed, we are providing the required information in two phases. This letter transmits the results of the first phase of our study, responding to three of your questions.

First, you asked us to provide a listing of entitlement programs for which funds were provided in appropriations Acts for fiscal year 1978, along with the titles of the accounts and the language used in the Acts. Enclosure I lists the accounts and appropriation language for the 14 programs in the Department of Agriculture; Department of Health, Education, and Welfare (HEW); and the Veterans Administration which were referred to in your request. We have also identified and added two additional programs in the Department of Agriculture--the Special Milk and Elderly Feeding programs. During our study, officials in the Department of Agriculture identified several additional programs which they believe may be classified as entitlement programs as defined by section 401(c)(2)(C) of the Congressional Budget Act of 1974. They are listed in Enclosure III. We did not have time to analyze these programs ourselves to determine if they meet this definition of entitlements.

Second, you asked us to provide the title of the account and the proposed language for the entitlement programs as included in the President's budget request for fiscal year 1978 where that language differs from what was contained in the appropriations Acts. Enclosure I also contains this information. Generally, the language in the Acts and the President's budget request were the same. We did note, however, that the joint resolution making further continuing appropriations (P.L. 95-205) for Supplemental Security Income and parts of the Public Assistance accounts provided for the carryover into fiscal year 1978 of unobligated balances from the fiscal year 1977 appropriation. This language was not provided for in the President's budget request. The appropriation for the Food Stamp Program included a provision for the establishment of a 7 percent reserve for the

estimated amount that (based on past program abuses) would be distributed to ineligible persons or overissued, and the joint resolution for Special Benefits for Disabled Coal Miners contained language on the appointment of persons to conduct hearings. Neither of these provisions were contained in the President's budget request.

Lastly, you requested us to provide for each entitlement program, for which funds were provided on the basis of other than a regular 1-year appropriation, the amount of budget authority that would have been required to be appropriated had the funds been provided on the basis of a regular 1-year appropriation. Enclosure II lists these programs and the amount of budget authority that would have been required to maintain the same obligation level as was recommended by the executive branch, if funds had been provided through a regular 1-year appropriation. The amounts of budget authority included in our enclosure were derived from discussions with agency personnel. Time did not permit us to verify or analyze this data.

As shown in Enclosure II, the basic difference between the amount of budget authority required for funding the programs by a regular 1-year appropriation and funding them by a multi- or no-year appropriation is the amount of carryover of unobligated balances of budget authority. For example, the three entitlement programs administered by the Veterans Administration are funded by no-year appropriations. No carryover of unobligated balances was anticipated in the Compensation and Pensions program and, therefore, budget authority for the full amount of the anticipated program level was requested and appropriated--the amount would be the same for a 1-year or no-year appropriation. In contrast, the other two programs--Readjustment Benefits and Insurance and Indemnities--had anticipated carryovers of \$923,678,000 and \$715,000 in unobligated balances, respectively. The executive branch, therefore, requested (and received) an appropriation for only the amount of budget authority that when added to the estimated carryover of unobligated balances would fund the anticipated program level. Had these two programs been funded by 1-year appropriations, the full amount of budget authority to carry out the anticipated program level would have been required, and the balance of the unobligated budget authority in these two cases would have lapsed.

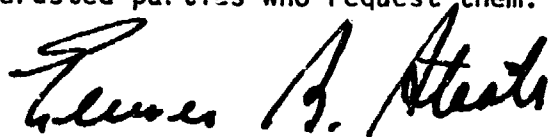
Five of the HEW programs funded from three appropriation accounts (Public Assistance, Special Benefits for Disabled Coal Miners, and Supplemental Security Income) were classified, according to information included with your letter, as multi-year funding with authority to draw down the next year's budget authority in the last quarter of the current year. During our study, HEW officials took exception to the classification of these accounts as "multi-year." They contend that they are "1-year" accounts with draw down authority. Without taking a position on the

appropriate label which should be applied to these accounts, it seemed apparent to us that they are relevant to the issue before the Committee. Therefore, we have included these accounts in the listing of accounts as multi-year. From this partial and brief analysis, we can observe that:

- The entitlement programs financed through multi- and no-year appropriations are still funded for 1 year at a time with the funds remaining available after the end of the first year; Congress is not providing funds for multiple years (full funding for 2 or more years).
- Some entitlement programs are not financed through single, separate accounts. For example, Vocational Rehabilitation Grants are funded along with other programs from the account "Human Development;" Public Assistance Grants, Aid to Families with Dependent Children, and Medicaid are funded jointly from the account "Public Assistance." Thus any conclusions pertaining to a single program may not be applicable to the entire appropriation account. In addition, some of the programs include activities which may or may not constitute entitlements.

As stated in our letter of December 27, 1977, to you, we are requesting the agencies to provide us information concerning the legislative history for the reasons why selected entitlement programs were financed by other than 1-year appropriations. We will provide these results as soon as they are available.

As arranged with your offices, we are sending copies to the Secretary, Department of Agriculture; the Secretary, Department of Health, Education, and Welfare; and the Administrator, Veterans Administration. Copies will also be made available to other interested parties who request them.



Comptroller General
of the United States

SELECTED ENTITLEMENT PROGRAMS, APPROPRIATION
ACCOUNTS, AND COMPARISON OF FISCAL YEAR 1978
APPROPRIATIONS LANGUAGE WITH THE PRESIDENT'S BUDGET REQUEST

I. Department of Housing and Urban Development - Independent Agencies
Appropriations Act, 1978 - Public Law 95-119

Veterans Administration

A. Compensation and Pensions
(36-0102-0-1-701)

APPROPRIATIONS ACT

For the payment of compensation, pensions, gratuities, and allowances, including burial awards, plot allowances, burial flags, headstones and grave markers, emergency and other officers' retirement pay, adjusted-service credits and certificates, and other benefits as authorized by law; and for payment of amounts of compromises or settlements under 28 U.S.C. 2672 and 2677 of tort claims potentially subject to the offset provisions of 38 U.S.C. 351, and for payment of premiums due on commercial life insurance policies guaranteed under the provisions of article IV of the Soldiers' and Sailors' Civil Relief Act of 1940, as amended, \$9,116, 800,000, to remain available until expended.

PRESIDENT'S BUDGET

Contains the same language.

B. Readjustment Benefits
(36-0137-0-1-702)

For the payment of readjustment and rehabilitation benefits to or on behalf of veterans as authorized by law (38 U.S.C. Chapters 21, 31, 32, 34-36 and 39) \$2,665,225,000 to remain available until expended.

Contains the same language as the President's Budget, as amended.

NOTE: Differences between appropriation language and President's budget request are underscored.

PRESIDENT'S BUDGET

C. Veterans Insurance and Indemnities (36-0120-0-1-701)

For military and naval insurance, national service life insurance, servicemen's indemnities and service disabled veterans insurance, \$2,465,000, to remain available until expended.

Contains the same language.

II. Agriculture and Related Agencies Appropriations, Fiscal Year 1978
Public Law 95-97

Department of Agriculture

A. Dairy and Beekeeper Indemnity Programs (12-3314-0-1-351)

For necessary expenses involved in making indemnity payments to dairy farmers for milk or cows producing such milk and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, and to beekeepers who through no fault of their own have suffered losses as a result of the use of economic poisons which had been registered and approved for use by the Federal Government, \$4,050,000: Provided, That none of the funds contained in this Act shall be used to make indemnity payments to any farmer whose milk was removed from commercial markets as a result of his willful failure to follow procedures prescribed by the Federal Government.

Contains the same language.

B. Child Nutrition Programs (12-3539-0-1-604)

For necessary expenses to carry out the provisions of the National School Lunch Act, as amended (42 U.S.C. 1751-1761, and 1766), and the applicable provisions other than section 3 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1773-1785, and 1787); \$2,422,901,000, of which \$934,557,000 shall be derived by transfer from funds available under section 32 of the Act of

For necessary expenses and payments under section 4.6(a), 10, 11 and 17 (b, c, and f) of the National School Lunch Act, as amended (42 U.S.C. 1751-1761) and the applicable provisions other than section 3 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1773-1785); \$2,506,282,000 of which \$1,239,000,000 shall be derived by transfer from funds available under

PRESIDENT'S BUDGET

section 32 of the Act of August 24, 1935 (7 U.S.C. 612c); and in addition, \$242,725,000 of unobligated balances available for section 32 shall be transferred to this appropriation: Provided, That of the foregoing total amount there shall be available \$7,700,000 for the State administration expenses: Provided further, That funds provided herein shall remain available until expended in accordance with section 3 of the National School Lunch Act, as amended: Provided further, That an additional \$80,000,000 shall be transferred to this appropriation from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c), for purchase and distribution of agricultural commodities and other foods pursuant to section 6 of the National School Lunch Act, as amended.

Contains the same language.

Contains the same language except the last clause (as underlined) is not contained in the Budget.

APPROPRIATIONS ACT

August 24, 1935 (7 U.S.C. 512c): Provided, That of the foregoing total amount there shall be available \$28,000,000 for the nonfood assistance program, \$1,000,000 for nutrition education projects pursuant to section 18 of the Child Nutrition Act of 1966 (42 U.S.C. 1787), and \$13,675,000 for the State administrative expenses: Provided further, That funds provided herein shall remain available until expended in accordance with section 3 of the National School Lunch Act, as amended: Provided further, That an additional \$80,000,000 shall be transferred to this appropriation from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 512c), for purchase and distribution of agricultural commodities and other foods pursuant to section 6 of the National School Lunch Act, as amended.

For necessary expenses to carry out the provisions of the special supplemental food program as authorized by section 17 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1786), \$247,000,000: Provided, That funds provided herein shall remain available until expended in accordance with section 3 of the National School Lunch Act, as amended.

For necessary expenses of the food stamp program pursuant to the Food Stamp Act of 1964, as amended, \$5,627,000,000. Provided, That funds provided herein shall remain available until expended in accordance with section 16 of the Food Stamp Act of 1964, as amended: Provided further, That no part of the funds appropriated by this Act shall be used during the fiscal year ending September 30, 1978, to make food stamps available to any household, to the extent that the entitlement otherwise available to such household is attributable

C. Special Supplemental Food Program (WIC) (12-3510-0-1-604)

D. Food Stamp Program (12-3503-0-1-604)

PRESIDENT'S BUDGET

APPROPRIATIONS ACT

to an individual who: (i) has reached his eighteenth birthday; (ii) is enrolled in an institution of higher education; and (iii) is properly claimed as a dependent child for Federal income tax purposes by a taxpayer who is not a member of an eligible household: Provided further, That funds provided herein shall be expended in accordance with section 15(b) of the Food Stamp Act of 1964, as amended: Provided further, That not less than 7 per centum of this authorization shall be placed in reserve to be apportioned pursuant to section 3679 of the Revised Statutes, as amended, for use only in such amounts and at such times as may become necessary to carry out program operations.

E. Special Milk Program
(12-3502-0-1-604)

For necessary expenses to carry out the provisions of the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1772), \$155,000,000.

For necessary expenses to carry out the provisions of the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1772), \$34,900,000: Provided, That these funds shall be available only for payments to schools, child care institutions or summer camps, not otherwise receiving reimbursement for meals with milk from funds appropriated for Domestic Food Programs under this Act.

F. Elderly Feeding Program
(12-3511-0-1-604)

For necessary expenses to carry out the provisions of section 707 of the Older Americans Act of 1965, as amended (42 U.S.C. 3045f), \$30,000,000.

Contains the same language except for reference to section 707 (a) of the Act.

III. Joint Resolution Making Further Continuing Appropriations for the Departments of Labor, and Health, Education, and Welfare, and Related Agencies, 1978
Public Law 95-205 1/

Department of Health, Education, and Welfare

JOINT RESOLUTION

PRESIDENT'S BUDGET

A. Retirement Pay and Medical Benefits for Commissioned Officers (75-0379-0-1-551)
For retired pay of commissioned officers as authorized by law, and for payments under the Retired Serviceman's Family Protection Plan; Survivor Benefit Plan and payments for medical care of dependents and retired personnel under the Dependents' Medical Care Act (10 U.S.C., ch. 55), such amounts as may be required during the current fiscal year.

Contains the same language.

B. Special Benefits for Disabled Coal Miners (75-0409-0-1-601)

For carrying out title IV of the Federal Coal Mine Health and Safety Act of 1969, as amended, including the payment of travel expenses either on an actual cost or commuted basis, to an individual for travel incident to medical examinations, and to parties, their representatives and all reasonably necessary witnesses for travel within the United States, Puerto Rico, and the Virgin Islands, to reconsideration interviews and to proceedings before administrative law judges, \$967,623,000: Provided, That after July 31, such amounts for benefit payments as may be necessary may be charged to the subsequent year appropriation.

Contains the same first paragraph. The budget does not contain the second paragraph.

Whenever the Commissioner of Social Security finds it will promote the achievement of the provisions of title IV of the Federal Coal Mine Health and Safety Act of 1969, as amended, qualified persons may be appointed to conduct hearings thereunder without meeting the requirements for administrative law judges appointed under 5 U.S.C. 3105, but such appointments shall terminate not later than March 31, 1979: Provided, That no person shall hold a hearing in any case with which he has been concerned previously in the administration of such title.

1/ The appropriation language set forth under Joint Resolution is taken from the Labor-HEW appropriation bill, H.R. 7555, 95th Congress, conference version as of the date of the Joint Resolution which is incorporated by reference in Public Law 95-205.

JOINT RESOLUTION

PRESIDENT'S BUDGET

C. Supplemental Security
Income Program
(75-0406-0-1-604)

For carrying out the Supplemental Security Income program under title XVI of the Social Security Act, section 401 of Public Law 92-603, and section 212 of Public Law 93-66, including payment to the social security trust funds for administrative expenses incurred pursuant to section 201 (g) (1) of the Social Security Act, \$5,250,000,000: Provided, That for carrying out these activities after July 31, such sums as may be necessary shall be available, the obligations and expenditures therefor to be charged to the appropriation for the succeeding fiscal year: Provided further, That any portion of the funds provided to a State in the current fiscal year and not obligated by the State during that year shall be returned to the Treasury: Provided further, That funds appropriated for carrying out title XVI of the Social Security Act for fiscal year 1977 shall remain available for obligation and expenditure during fiscal year 1978.

Contains the same language except:

- the amount requested is \$5,750,000,000, and
- the last clause (as underlined) is not included in the Budget.

D. Human Development
(75-1636-0-1-500)
Includes, among others:
Vocational Rehabilitation Grants
(Rehabilitation services and facilities--
Basic State Grants)

For carrying out, except as otherwise provided, section 426 of the Social Security Act, the Act of April 9, 1912 (42 U.S.C. 191), the Older Americans Act of 1965, as amended, the Child Abuse Prevention and Treatment Act, the Community Services Act of 1974, sections 106, 107 and 306 of the Comprehensive Employment and Training Act of 1973, the Rehabilitation Act of 1973, as amended, the International Health Research Act of 1960, and the Developmental Disabilities Services

For carrying out, except as otherwise provided, section 426 of the Social Security Act, the Act of April 9, 1912 (42 U.S.C. 191), the Older Americans Act of 1965, as amended, the Child Abuse Prevention and Treatment Act, the Community Services Act of 1974, sections 106, 107 and 306 of the Comprehensive Employment and Training Act of 1973, the Rehabilitation Act of 1973, as amended, the International Health Research Act of 1960, and the Developmental

PRESIDENT'S BUDGET

Disabilities Services and Facilities Construction Act, as amended, \$1,899,661,000, of which \$760,000,000 shall be for activities under section 100(b)(1) of the Rehabilitation Act of 1973; and \$41,608,000 shall be for grants under part C of the Developmental Disabilities Services and Facilities Construction Act, as amended, together with not to exceed \$600,000 to be transferred from the Federal Disability Insurance Trust Fund and the Federal Old-Age and Survivors Insurance Trust Fund as provided by section 201(g)(1) of the Social Security Act.

Contains the same language except:

--the first paragraph reads as follows:

For carrying out, except as otherwise provided, titles I, IV, X, XI, XIV, XVI, XIX, and XX of the Social Security Act, and the Act of July 5, 1960 (24 U.S.C. ch. 9) \$2,963,800,000 of which \$56,500,000 shall be for child welfare services under part B of title IV and \$75,000,000 shall be for State and local training under titles I, IV, X, XIV, and XX: provided, that no payment shall be made from this appropriation for expenditures prior to

JOINT RESOLUTION

and Facilities Construction Act, as amended, \$2,195,978,000, of which \$760,000,000 shall be for activities under section 100(b)(1) of the Rehabilitation Act of 1973; \$472,000 shall be for section 110(b) of such Act; \$3,000,000 to remain available until expended, shall be for a White House Conference on Families; and \$30,058,000 shall be for grants under part C of the Developmental Disabilities Services and Facilities Construction Act, as amended, together with not to exceed \$600,000 to be transferred and expended as authorized by section 201(g)(1) of the Social Security Act from any one or all of the trust funds referred to therein.

For carrying out, except as otherwise provided, titles I, IV, X, XI, XIV, XVI, XIX, and XX of the Social Security Act, and the Act of July 5, 1960 (24 U.S.C. ch. 9) \$19,600,150,000 of which \$56,500,000 shall be for child welfare services under part P of title IV.

For making, after June 30 of the current fiscal year, payments to States under titles I, IV, X, XIV, XVI, XIX, and XX, respectively, of the Social Security Act for the last three months of the current fiscal year (except with respect to activities included in the appropriation for "Work Incentives"); and for making after July 31 of the current fiscal year, payments for the first quarter of the succeeding fiscal year;

- E. Public Assistance (75-0581-0-1-999)
- Includes, among others:
- Aid to Families with Dependent Children;
- Medicaid (Medical Assistance); and
- Public Assistance Grants

Enclosure :

JOINT RESOLUTION

such sums as may be necessary, the obligations incurred and the expenditures made thereunder for payments under each of such titles to be charged to the subsequent appropriations therefor for the current or succeeding fiscal year. The funds appropriated for carrying out titles IV, XIX, and XX of the Social Security Act for fiscal year 1977 shall remain available for obligation and expenditure during fiscal year 1978.

In the administration of titles I, IV (other than part C thereof), X, XIV, XVI, XIX, and XX, respectively, of the Social Security Act, payments to a State under any such titles for any quarter in the period beginning July 1 of the prior year and ending September 30, of the current year may be made with respect to a State plan approved under such title prior to or during such period, but no such payment shall be made with respect to any plan for any quarter prior to the quarter in which a subsequently approved plan was submitted.

Such amounts as may be necessary from this appropriation shall be available for grants to States for any period in the prior fiscal year subsequent to June 30 of that year.

PRESIDENT'S BUDGET

September 30, 1976, unless such payment is for an expenditure which, on or before September 30, 1977, is duly recorded in the records of the single State agency responsible for the administration of the State plan and reported to the Secretary, and

--the Budget does not contain the underlined sentence in the second paragraph.

BUDGET AUTHORITY REQUIRED FOR SELECTED ENTITLEMENT PROGRAMS IF FUNDS
HAD BEEN PROVIDED BY A REGULAR, ONE-YEAR APPROPRIATION

FISCAL YEAR 1978

(000)

I. Veterans Administration

	<u>Compensations and Pensions</u>	<u>Readjustment Benefits</u>	<u>Veterans Insurance and Indemnities</u>
Appropriation Request (no-year)	\$9,116,800	\$2,665,225 ¹	\$2,465
Unobligated Bal- ance Available	-0-	923,678	715
Total Required (one-year)	<u>\$9,116,800</u>	<u>\$3,588,903</u>	<u>\$3,180</u>

¹
Budget request as amended

BUDGET AUTHORITY REQUIRED FOR SELECTED ENTITLEMENT PROGRAMS IF FUNDS
HAD BEEN PROVIDED BY A REGULAR, ONE-YEAR APPROPRIATION

FISCAL YEAR 1978
(000)

II. Department of Agriculture

	<u>Child Nutrition</u>	<u>Food Stamp</u>	<u>Special Supplemental Food (WIC)</u>
Appropriation request	\$1,267,282	\$5,627,000	\$247,000
Unobligated balance available	250,000	- -	88,742 ¹
New Section 32 funds transfer ²	1,319,000	- -	- -
Carryover - Section 32 funds transfer ²	242,725	- -	- -
TOTAL REQUIRED (one-year)	<u><u>\$3,079,007</u></u>	<u><u>\$5,627,000</u></u>	<u><u>\$247,000</u></u>

Legend:

- ¹ This amount would not have been requested because there is a legislative cap of \$247 million on new appropriation.
- ² Under Section 32 of the Act of August 24, 1935 as amended (7 USC 612c) a portion of U.S. Custom receipts collected during each calendar year are dedicated to support for commodity distribution activities.

BUDGET AUTHORITY REQUIRED FOR SELECTED ENTITLEMENT PROGRAMS IF FUNDS
HAD BEEN PROVIDED BY A REGULAR, ONE-YEAR APPROPRIATION

FISCAL YEAR 1978

(000)

III. Department of Health, Education, and Welfare

Appropriation Request (multi-year)	Public Assistance					Public Assistance (Social Services and State and Local Training)
	Special Benefits for Disabled Coal Miners	Supplemental Security Income Program	Aid to Families with Dependent Children	Medicaid (Medical Assistance)	Public Assistance (Social Services and State and Local Training)	
Advance Funding for FY 1979 Program	\$967,623	\$5,750,000	\$6,605,800	\$11,816,000	\$2,476,300	
TOTAL required - If FY 1978 had been the first year of a regular, one-year appropriation	<u>\$967,623</u>	<u>\$5,750,000</u>	<u>\$8,332,800</u>	<u>\$15,016,000</u>	<u>\$3,223,400</u>	
Funds used during FY 1977 for the FY 1978 program			(1,617,000)	(2,770,550)	(604,500)	
TOTAL required - If regular, one-year appropriation had begun before FY 1978.			<u>\$6,715,800</u>	<u>\$12,245,450</u>	<u>\$2,618,900</u>	

Legend:

1 Many of the grants to States for public assistance require advance funding. Therefore, if FY 1978 had been the first year of a regular, one-year appropriation, five quarters of funds would have been required (four quarters for FY 1978 and one quarter for FY 1979). If funding through a regular, one-year appropriation had begun before FY 1978, only four quarters of funds would have been required (the last three quarters of FY 1978 and the first quarter of FY 1979).

DEPARTMENT OF AGRICULTURE

PROGRAMS WHICH MAY BE CONSIDERED AS ENTITLEMENTS

Forest Service

Payments to States & Counties
Roads & Trails for States
Rangeland Improvements
Forest Roads (Small Purchaser Option)

Cooperative State Research Service

Hatch Act Formula Grants
McIntire-Stennis Forestry Grants
1890 Colleges and Tuskegee Institute
Rural Development Act, Title V

Extension Service

Smith-Lever 3(c) Formula Program
1890 Colleges and Tuskegee Institute
Rural Development Act, Title V

Animal and Plant Health Inspection Service

Brucellosis Indemnity
Scrapie Indemnity
Exotic Newcastle Indemnity
Hog Cholera Indemnity
Tuberculosis Indemnity

Note: This list does not reflect an official position by either the Department of Agriculture or GAO as to the status of these programs as entitlements.

Loans

Rural Housing Insurance Fund
Low-Income Housing
Moderate-Income Housing
Moderate-Income Housing Guaranteed
Rural Rental Housing
Very Low-Income Housing Repair
Farm Labor Housing
Rural Housing Site Development
Mobile Home Park

Agricultural Credit Insurance Fund
Farm Ownership
Farm Ownership Guaranteed
Farm Operating
Farm Operating Guaranteed
Emergency
Emergency Guaranteed
Soil and Water Conservation
Irrigation and Drainage
Grazing Association
Resource Conservation and Development
Watershed Works and Flood Prevention
Indian Tribe Land Acquisition
Recreation
Guaranteed Emergency Livestock

Rural Development Insurance Fund
Water and Waste Disposal
Community Facilities
Business and Industrial
Business and Industrial Guaranteed

Self-Help Housing Land Development Fund

Grants

Rural Development
Water and Waste Disposal
Rural Development
Rural Development Planning

Rural Housing
Farm Labor Housing
Mutual and Self-Help Housing

Rural Community Fire Protection

Grants (cont.)

Very Low-Income Housing Repair

Rural Rental Assistance, RHIF

Rural Electrification Administration

Electric

Insured 2%

Insured 5%

Guaranteed

Telephone

Insured 2%

Insured 5%

Guaranteed Bank

Agricultural Stabilization and Conservation Service

Agricultural Conservation Program

Forestry Incentives Program

Water Bank Program

Emergency Conservation Measures

Commodity Credit Corporation

Commodity-Related Loan Programs ^{1/}

Commodity-Related Payment Programs ^{2/}

Storage Facility Loan Program

Wool Program

Federal Crop Insurance Corporation

Crop Insurance

^{1/} Wheat, corn, grain sorghum, barley, oats, upland cotton, extra-long staple cotton, rice, burley tobacco, flue-cured tobacco, other tobacco, rye, peanuts, soybeans, honey, flaxseed, rosin, sugar, tung nuts.

^{2/} Deficiency and Disaster Payments: Wheat, corn, grain sorghum, barley, upland cotton, rice. Other Payment Programs: Dairy and sugar.