



GAO

Accountability \* Integrity \* Reliability

United States Government Accountability Office  
Washington, DC 20548

---

B-317071

September 17, 2008

The Honorable Barbara Boxer  
Chairman  
The Honorable James M. Inhofe  
Ranking Minority Member  
Committee on Environment and Public Works  
United States Senate

The Honorable Nick J. Rahall II  
Chairman  
The Honorable Don Young  
Ranking Minority Member  
Committee on Natural Resources  
House of Representatives

Subject: *Department of the Interior, Fish and Wildlife Service: Migratory Bird Hunting; Migratory Bird Hunting Regulations on Certain Federal Indian Reservations and Ceded Lands for the 2008-09 Early Season*

Pursuant to section 801(a)(2)(A) of title 5, United States Code, this is our report on a major rule promulgated by the Department of the Interior, Fish and Wildlife Service (Service), entitled “Migratory Bird Hunting; Migratory Bird Hunting Regulations on Certain Federal Indian Reservations and Ceded Lands for the 2008-09 Early Season” (RIN: 1018-AV62). We received the rule on September 3, 2008. It was published in the *Federal Register* as a final rule on September 4, 2008. 73 Fed. Reg. 51,704.

The final rule prescribes early season migratory bird hunting regulations for certain tribes on federal Indian reservations, off-reservation trust lands, and ceded lands. The final rule allows the establishment of season bag limits and, thus, harvest at levels compatible with populations and habitat conditions.

Enclosed is our assessment of the Service’s compliance with the procedural steps required by section 801(a)(1)(B)(i) through (iv) of title 5 with respect to the rule. Our review indicates that the Service complied with the applicable requirements.

Section 808(1) of title 5, United States Code, exempts any rule that “establishes, modifies, opens, closes, or conducts a regulatory program for a commercial, recreational, or subsistence activity related to hunting, fishing, or camping” from the

60-day delay in the effective date otherwise required by section 801(a)(3)(A). This is a rule related to hunting; therefore, the 60-day delay is not applicable. The final rule has an effective date of September 1, 2008.

If you have any questions about this report or wish to contact GAO officials responsible for the evaluation work relating to the subject matter of the rule, please contact Michael R. Volpe, Assistant General Counsel, at (202) 512-8236.

signed

Robert J. Cramer  
Associate General Counsel

Enclosure

cc: Ron W. Kokel  
Wildlife Biologist  
Fish and Wildlife Service  
Department of the Interior

REPORT UNDER 5 U.S.C. § 801(a)(2)(A) ON A MAJOR RULE  
ISSUED BY THE  
DEPARTMENT OF THE INTERIOR,  
FISH AND WILDLIFE SERVICE  
ENTITLED  
"MIGRATORY BIRD HUNTING; MIGRATORY BIRD HUNTING REGULATIONS  
ON CERTAIN FEDERAL INDIAN RESERVATIONS AND  
CEDED LANDS FOR THE 2008-09 EARLY SEASON"  
(RIN: 1018-AV62)

(i) Cost-benefit analysis

Collectively, the Fish and Wildlife Service (Service) expects the migratory bird hunting regulations, of which this final rule is a part, to have an estimated economic benefit range from \$274 to \$362 million with a mid-point estimate of \$318 million.

(ii) Agency actions relevant to the Regulatory Flexibility Act, 5 U.S.C. §§ 603-605, 607, and 609

The Service determined that the final rule will have a significant impact on a substantial number of small entities under the Act. The Service issued a "Small Entity Flexibility Analysis" that was most recently updated in 2008 and was based on the 2006 National Hunting and Fishing Survey and the U.S. Department of Commerce's County Business Patterns, from which it was estimated that migratory bird hunters would spend approximately \$1.2 billion at small businesses in 2008.

(iii) Agency actions relevant to sections 202-205 of the Unfunded Mandates Reform Act of 1995, 2 U.S.C. §§ 1532-1535

The Service concluded that this rule will not impose a cost of \$100 million or more in any given year on local or state governments or on private entities.

(iv) Other relevant information or requirements under acts and executive orders

Administrative Procedure Act, 5 U.S.C. §§ 551 et seq.

The Service promulgated this final rule using the notice and comment procedures found in the Administrative Procedure Act. 5 U.S.C. § 553. On August 15, 2008, the Service published a Notice of Proposed Rulemaking and Request for Comment in the *Federal Register* regarding the proposed rule. 73 Fed. Reg. 48,098. The proposed rule was based on guidelines published in the *Federal Register* on June 4, 1985. 50 Fed. Reg. 23,467. The Service received comments to the proposal and responded to the issues raised in the comments in the final rule. 73 Fed. Reg. 51,705–06.

Paperwork Reduction Act, 44 U.S.C. §§ 3501-3520

The Office of Management and Budget (OMB) has approved the information collection requirements in the final rule. Specifically, OMB approved the Migratory Bird Surveys and assigned control number 1018-0023 (expires 2/28/2011) and the Alaska Subsistence Household Survey and assigned control number 1018-0124 (expires 1/31/2010).

Statutory authorization for the rule

The final rule is authorized by 16 U.S.C. §§ 703-712 and 742a -742j.

Endangered Species Act, 16 U.S.C. §§ 1531-43

The Service determined that the final rule is not likely to adversely affect any endangered or threatened species.

Executive Order 13,175 (Consultation and Coordination With Indian Tribal Governments)

The Service determined that the final rule will have no effect on Indian trust resources.

Executive Order No. 12,866

The final rule was reviewed by OMB and found to be an “economically significant” regulatory action under the order.

Executive Order No. 13,132 (Federalism)

The Service determined that the final rule does not have sufficient federalism implications to warrant the preparation of a federalism assessment.