

United States General Accounting Office Washington, DC 20548

October 17, 2003

The Honorable Emily J. Reynolds Secretary of the United States Senate

Subject: Senate Office of Public Records Revolving Fund

Dear Ms. Secretary:

We performed procedures you requested to assist you in determining whether the Senate Office of Public Records revolving fund's reported fiscal year 2001 (October 1, 2000, through September 30, 2001) and fiscal year 2002 (October 1, 2001, through September 30, 2002) receipts and disbursements and fund balances at the beginning and end of the review period are complete and accurate.

In summary, the procedures you asked us to perform included reviewing documentation supporting the Senate Office of Public Records revolving fund's recorded receipt and disbursement transactions for evidence that the transactions were properly authorized, recorded, and reported on the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports. In addition, you asked us to review the fund balance at the beginning and end of the fiscal years under review. As a result of performing the agreed-upon procedures, we identified one instance in which a cash disbursement was not forwarded to the Senate Committee on Rules and Administration prior to payment. This occurred during the displacement of staff from the Senate Disbursing Office as a result of the anthrax incident in the fall of 2001. Additionally, we found that the beginning and ending fund balances for fiscal years 2001 and 2002 recorded in the Senate Disbursing Office's monthly statements agreed with the balances reported by the U.S. Treasury. The details of the agreed-upon procedures along with our results are presented in enclosure I. The unaudited Schedules of Receipts, Disbursements, and Fund Balances for fiscal years 2001 and 2002 for the Senate Office of Public Records revolving fund are in enclosure II.

By specifying the agreed-upon procedures, your office was responsible for ensuring that the procedures we performed were sufficient to meet your objectives, and we make no representations in that respect. In performing these procedures, we conducted our work in accordance with generally accepted government auditing standards that incorporate financial audit and attestation standards established by the American Institute of Certified Public Accountants. These standards also provide guidance when performing and reporting the results of agreed-upon procedures. In agreeing to perform the procedures you requested, we discussed this guidance and the related limitations on the nature, scope, and intended use of our work with your

office. We did not perform a financial audit, and accordingly, we do not express an opinion on the enclosed Schedules of Receipts, Disbursements, and Fund Balances for the Office of Public Records.

We provided a draft of this report along with its enclosures to your staff for review and comment. They provided us with technical comments that have been incorporated in this report, as appropriate. We conducted our work from May 14, 2003, through July 30, 2003. This report is intended for your office's use and is not intended to be and should not be used by those who have not agreed to the procedures and taken responsibility for the sufficiency of the procedures for their purposes.

As arranged with your offices, unless you announce the contents of this report earlier, we will not distribute it until 30 days from its date. Then copies will be made available to others upon request. If you have any questions concerning our work, please contact me at (202) 512-9471 or Keith Thompson, Assistant Director, at (202) 512-6328. Key contributors to this assignment were Chanetta Reed and Stacey Smith. This report will be made available at http://www.gao.gov, GAO's Internet site.

Sincerely yours,

Jeanette Franzel

Director

Financial Management and Assurance

geanette M. France

(202) 512-9471

Enclosures

Agreed-Upon Procedures and Related Results

Receipts Procedures

- 1. We examined all fiscal years 2002 and 2001 official receipt documents to determine whether they were properly included in the total weekly deposit. We then compared the weekly deposit amounts to the amounts reported on the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports.
- 2. We reviewed the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports for fiscal years 2002 and 2001 receipts to determine whether each deposit was correctly recorded in the proper fiscal year.

Results

We found cash receipts for fiscal years 2002 and 2001 for the Senate Office of Public Records were supported by appropriate documentation and were accurately recorded, summarized, and reported in the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports.

Disbursements Procedures

Using the Senate Disbursing Office copies of fiscal years 2002 and 2001 disbursement vouchers and associated supporting documentation for the Senate Office of Public Records revolving fund, we did the following:

- 1. Determined whether the request for payment per the disbursement voucher was (a) certified by the designated official from the Office of Public Records as to the receipt and acceptance of the goods and/or services for which the payment was made, (b) authorized by the Secretary of the Senate or an authorized designee, and (c) sanctioned by the Committee on Rules and Administration prior to disbursement.
- 2. Compared the payee (e.g., vendor number, name, and address) and amount billed from the supporting invoice to the approved disbursement voucher applicable for fiscal years 2002 and 2001 disbursement activities and to the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports.
- 3. Reviewed the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports for fiscal years 2002 and 2001

Enclosure I

disbursement activities to determine whether each disbursement was correctly recorded in the proper fiscal year.

Results

We found that cash disbursements for fiscal years 2002 and 2001 from the Senate Office of Public Records revolving fund were certified, authorized, and sanctioned prior to payment as required except in one instance. We identified one disbursement in the amount of \$720 for fiscal year 2002 that, while properly certified and authorized, was not sanctioned by the Senate Committee on Rules and Administration prior to payment. This occurrence, as explained by the Senate Disbursing Office, was attributable to an oversight by the Senate Disbursing Office due to displacement from their normal business operations as a result of the anthrax incident. This transaction was subsequently sanctioned by the Committee on Rules and Administration and was found to be in order for payment.

We found that all disbursements were supported by the appropriate documentation and accurately recorded, summarized, and reported in the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports for the revolving fund. We found that all disbursements for fiscal years 2002 and 2001 were recorded in the appropriate year.

Fund Balances

- 1. We compared the Senate Office of Public Record's reconciliation of its receipts and disbursements for fiscal years 2002 and 2001 to the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports and traced and confirmed no differences.
- 2. We compared the beginning (October 1, 2001, and 2000) and ending (September 30, 2002, and 2001) fiscal years 2002 and 2001 fund balances for the Senate Office of Public Records recorded on the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports to the balances reported by the U.S. Treasury.

Results

We found that the Senate Office of Public Records had performed all reconciliations for fiscal years 2002 and 2001 and identified no reconciling items or discrepancies.

¹ Disbursement from the revolving fund shall be made upon vouchers approved by the Secretary of the Senate (2 U.S.C. 68-7). The Senate Committee on Rules and Administration must sanction all cash disbursements made by the Senate Disbursing Office on behalf of the Office of Public Records (2 U.S.C. 68).

² Staff in the Senate Disbursing office was displaced from October 2001 until around February 2002.

Enclosure I

The beginning and ending fund balances for fiscal years 2002 and 2001 recorded in the Senate Disbursing Office's monthly Statement of Funding Authorization and Expense Activity reports agreed with the balances reported by the U.S. Treasury.

<u>Senate Office of Public Records Revolving Fund Schedules and Related Notes</u> <u>Fiscal Years 2002 and 2001</u>

Schedules of Receipts, Disbursements, and Fund Balances (Unaudited)

Receipts	FY 2002	FY 2001
Copies of public documents	\$ 19,324	\$ 24,185
Disbursements		
Contractual services Equipment	\$ 27,233 1,957	\$ 39,330 39,144
Total disbursements	\$ 29,190	\$ 78,474
Net fiscal year receipt/(disbursement) activity	\$ (9,866)	\$ (54,289)
Beginning balance	\$ 126,194	\$ 180,483
Ending balance	\$ 116,328	\$ 126,194

Notes to the Schedules of Receipts, Disbursements, and Fund Balances

Reporting Entity

The Senate Office of Public Records revolving fund was established in 1989, as provided by section 13 of Public Law 101-163. All moneys received on and after October 1, 1989, by the Senate Office of Public Records from fees and other charges for services are deposited to the credit of the revolving fund. Moneys in the revolving fund shall be available without fiscal year limitation for disbursement by the Secretary of the Senate for use in connection with the operation of the Senate Office of Public Records, including for purchase of supplies and equipment and for other expenses.

Disbursements from the revolving fund are documented on vouchers approved by the Secretary of the Senate. The Secretary of the Senate is authorized to prescribe such regulations as may be necessary to carry out the provisions of section 13 of Public Law 101-163. To provide capital for the revolving fund, section 13 authorized the Secretary of the Senate to transfer up to \$30,000 in appropriated fiscal year 1990 funds from the "Miscellaneous Items" account in the Senate's contingent fund to the revolving fund.

Basis of Accounting

For purposes of these schedules, the Senate Office of Public Records revolving fund reports receipts and disbursements using the cash basis, which recognizes transactions when cash is received or disbursed. This basis of accounting differs from generally accepted accounting principles, which recognize revenues when earned and expenses when incurred.

Contractual Services

Contractual services include the costs associated with modifications provided by a vendor to correct latent deficiencies in purchased software and the purchase of additional information system software.

Fund Balance

The beginning fund balance on the fiscal year 2001 statement represents the balance at October 1, 2000, carried over from the prior period. The ending fund balance on the fiscal year 2001 statement represents the fund balance remaining at September 30, 2001, and is carried over as the beginning fund balance for fiscal year 2002. The ending fund balance for fiscal year 2002 represents the fund balance remaining at September 30, 2002, and is available for use in a subsequent period.

(194234)

This is a work of the U.S. government and is not subject to copyright protection in the United States. It may be reproduced and distributed in its entirety without further permission from GAO. However, because this work may contain copyrighted images or other material, permission from the copyright holder may be necessary if you wish to reproduce this material separately.

GAO's Mission

The General Accounting Office, the audit, evaluation and investigative arm of Congress, exists to support Congress in meeting its constitutional responsibilities and to help improve the performance and accountability of the federal government for the American people. GAO examines the use of public funds; evaluates federal programs and policies; and provides analyses, recommendations, and other assistance to help Congress make informed oversight, policy, and funding decisions. GAO's commitment to good government is reflected in its core values of accountability, integrity, and reliability.

Obtaining Copies of GAO Reports and Testimony

The fastest and easiest way to obtain copies of GAO documents at no cost is through the Internet. GAO's Web site (www.gao.gov) contains abstracts and full-text files of current reports and testimony and an expanding archive of older products. The Web site features a search engine to help you locate documents using key words and phrases. You can print these documents in their entirety, including charts and other graphics.

Each day, GAO issues a list of newly released reports, testimony, and correspondence. GAO posts this list, known as "Today's Reports," on its Web site daily. The list contains links to the full-text document files. To have GAO email this list to you every afternoon, go to www.gao.gov and select "Subscribe to e-mail alerts" under the "Order GAO Products" heading.

Order by Mail or Phone

The first copy of each printed report is free. Additional copies are \$2 each. A check or money order should be made out to the Superintendent of Documents. GAO also accepts VISA and Mastercard. Orders for 100 or more copies mailed to a single address are discounted 25 percent. Orders should be sent to:

U.S. General Accounting Office 441 G Street NW, Room LM Washington, D.C. 20548

To order by Phone: Voice: (202) 512-6000

TDD: (202) 512-2537 Fax: (202) 512-6061

To Report Fraud, Waste, and Abuse in Federal Programs

Contact:

Web site: www.gao.gov/fraudnet/fraudnet.htm

E-mail: fraudnet@gao.gov

Automated answering system: (800) 424-5454 or (202) 512-7470

Public Affairs

Jeff Nelligan, Managing Director, NelliganJ@gao.gov (202) 512-4800 U.S. General Accounting Office, 441 G Street NW, Room 7149 Washington, D.C. 20548

