

Highlights of GAO-03-485, a report to the Ranking Minority Member, Committee on Government Reform, House of Representatives

## Why GAO Did This Study

Pesticides play a significant role in increasing production of tobacco, food, and other crops by reducing the number of crop-destroying pests. However, if used improperly, pesticides can have significant adverse health effects. GAO was asked to (1) identify the pesticides commonly used on tobacco crops and the potential health risks associated with them, (2) determine how the **Environmental Protection Agency** (EPA) assesses and mitigates health risks associated with pesticides used on tobacco, and (3) assess the extent to which federal agencies regulate and test for pesticide residues on tobacco.

## **What GAO Recommends**

GAO recommends that the Secretary of the Department of Agriculture direct the Administrators of the Agricultural Marketing Service and the Farm Service Agency to periodically review and update the pesticides on tobacco for which they set residue limits and test imported and domestic tobacco.

Commenting on a draft of this report, EPA officials said GAO accurately characterized the agency's risk assessment process for pesticides used on tobacco, and Department of Agriculture officials agreed with GAO's recommendation to periodically review and update the pesticides for which the department sets residue limits and tests tobacco.

#### www.gao.gov/cgi-bin/getrpt?GAO-03-485.

To view the full report, including the scope and methodology, click on the link above. For more information, contact John B. Stephenson at (202) 512-3841 or stephensonj@gao.gov.

# **PESTICIDES ON TOBACCO**

# Federal Activities to Assess Risks and Monitor Residues

## What GAO Found

In the 1990s, domestic growers commonly used 37 pesticides approved for use on tobacco by EPA. Most of these pesticides were also used on food crops. When used in ways that deviate from conditions set by EPA, many of these pesticides can cause moderate to severe respiratory and neurological damage—and may result in death. Moreover, animal studies suggest that some of these pesticides may cause birth defects or cancer.

Under its pesticide registration program, EPA evaluates toxicity and other data to assess health risks to workers and the public from exposure to pesticides—and risks to smokers from exposure to residues in smoke. These assessments have identified a range of risks that required such mitigation as limiting where and how the pesticide may be used, prohibiting use in certain states, and requiring workers to wear respirators and chemical-resistant clothing. On the other hand, EPA has concluded that low levels of residues in tobacco smoke do not pose short-term health concerns requiring mitigation. EPA does not assess intermediate or long-term risks to smokers because of the severity of health effects linked to use of tobacco products themselves.

While EPA regulates the specific pesticides that may be used on tobacco and other crops and specifies how the pesticides may be used, it does not otherwise regulate residues of pesticides approved for use on tobacco. USDA, however, is required by the Dairy and Tobacco Adjustment Act to test imported and domestic tobacco for residues of pesticides *not* approved by EPA for use on tobacco that federal officials believe are used in other countries. By helping ensure that other countries do not use highly toxic pesticides that U.S. tobacco growers may not use, federal regulation of pesticide residues on tobacco addresses trade equity as well as health and environmental issues. However, USDA has not reevaluated the list of pesticides for which it tests since 1989, even though EPA has cancelled tobacco use for over 30 pesticides since then.

### **USDA Inspectors Take a Tobacco Sample for Laboratory Testing**



Source: GAO.