# **Archived Information**

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| 2  | THE SECRETARY OF EDUCATION'S COMMISSION |
| 3  | ON                                      |
| 4  | OPPORTUNITY IN ATHLETICS                |
| 5  | CHICAGO TOWN HALL MEETING               |
| 6  | THE DRAKE HOTEL                         |
| 7  | 140 EAST WALTON PLACE                   |
| 8  | CHICAGO, ILLINOIS 60611                 |
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- 1 MS. COOPER: Good morning. We want
- 2 to apologize for the late start. We want to bring
- 3 the town hall meeting to order and get started.
- 4 Good morning and welcome to the
- 5 second hearing of the Secretary of Education's
- 6 Commission on Opportunity in Athletics. My name
- 7 is Cynthia Cooper along with Ted Leland and I  $\operatorname{\mathsf{--}}$  we
- 8 co-chair the Commission. We are very pleased to be
- 9 here in Chicago and you guys will be very pleased
- 10 that I have my glasses on today so I can read.
- 11 This morning, to receive input on
- 12 Title IX, the focus of this meeting will be on high
- 13 schools, two-year colleges and junior colleges. We
- 14 will hear about the unique needs of the student
- 15 athletes and those institutions.
- Among the many issues to be
- 17 examined are the athletic facilities, the scheduling
- 18 of sporting events, the funding and availability of
- 19 adequate coaching. At the outset, I want to thank
- 20 Wilson Sporting Goods and Sara Gardner, public
- 21 relations manager, for sponsoring our town hall
- 22 meeting.
- 23 (Audience applause.)
- MS. COOPER: We could not have pulled

- 1 off this meeting without them and we truly
- 2 appreciate their help.
- 3 This is the second of four town
- 4 hall meetings in which the Commission will collect
- 5 information, analyze issues and obtain broad public
- 6 input about Title IX.
- 7 The U.S. Secretary of Education,
- 8 Rod Paige, appointed the Commission to examine ways
- 9 to strengthen enforcement and expand opportunities
- 10 to ensure fairness for all college and
- 11 interscholastic athletes. President Bush and
- 12 Secretary Paige fully support Title IX and the
- 13 tremendous opportunities that have been followed
- 14 since its passage.
- The Commission's goal is to gather
- 16 the facts, listen to what the American people have
- 17 to say, and find out how Title IX is serving our
- 18 citizens. As we begin our work, I would like to
- 19 briefly comment on Title IX and on the Commission's
- 20 task.
- 21 Title IX has opened doors -- has
- 22 opened doors of opportunity for generations of women
- 23 and girls to compete, to achieve and pursue their
- 24 dreams. Because of this landmark legislation, it is

1 no longer unusual to see women running corporations,

- 2 serving in high political office, ruling from the
- 3 bench or advising the President of the United
- 4 States.
- 5 As Title IX reaches the milestone
- of its 30th anniversary, it's appropriate to
- 7 celebrate its achievements and to examine its
- 8 effects. For example, in 1972, when Title IX became
- 9 law, 44 percent of all bachelor degrees went to
- 10 women. In the year 2000, women earned 57 percent
- 11 of all bachelor degrees.
- 12 In 1971, prior to Title IX,
- 13 more than 294,000 girls participated in high
- 14 school sports. Last year, that number exceeded
- 15 2.7 million and 847 percent increased over three
- 16 decades. Between 1981 and 1999, the number of
- 17 college women teams increased by two-thirds and
- 18 according to the General Accounting Office, our
- 19 colleges created nearly 3,800 new women sports
- 20 teams.
- 21 These teams included 846 soccer
- teams, 516 cross-country teams, 432 softball teams,
- 23 350 volleyball teams, 304 indoor track teams, 2,000
- 24 basketball -- just kidding -- 302 basketball teams.

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1 (Audience laughter.)
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- 2 MR. LELAND: Quit messing around.
- 3 MS. COOPER: I'm a little biased
- 4 there.
- 5 Today, the Commission will hear
- 6 from the general public as well as experts who have
- 7 distinguished themselves in public service and
- 8 athletics. Their insight will be invaluable in
- 9 helping the Commission understand the promise and
- 10 the achievements of Title IX.
- 11 As many of us know, the greatest
- 12 beneficiaries of high school and college sports are
- 13 not the all-Americans. The greatest benefit goes
- 14 to the students who discover the joys of teamwork,
- 15 competition, development and the development of new
- 16 skills. All of us want to ensure that our girls
- 17 and boys, women and men continue to experience
- 18 these joys. After all, the only barriers in
- 19 athletics should be the records waiting to be
- 20 broken.
- 21 Thank you for being with us here
- 22 today. Now, I would like to turn it over to Ted for
- 23 his opening comments.
- 24 MR. LELAND: Thank you, Cynthia, and

- 1 welcome everybody.
- 2 As Cynthia noted today, we
- 3 will explore Title IX -- how Title IX impacts our
- 4 nation's high schools, junior colleges and two-year
- 5 colleges. We will have panelists specifically
- 6 focusing on three areas this morning. Five
- 7 panelists will explore issues pertaining to high
- 8 schools, five panelists will discuss -- will address
- 9 issues at junior or two-year colleges and community
- 10 colleges, and two panelists will address Title IX
- 11 issues in general.
- 12 I want to thank in advance each
- 13 of these panelists who have traveled here to provide
- 14 testimony. I want to thank each and every member
- 15 of the public who is with us today. We will receive
- 16 your input this afternoon from the general public.
- 17 As we listen to our witnesses
- and to the general public, the Commission will
- 19 use seven questions detailed in our charge from
- 20 Secretary of Education Paige. These seven areas
- 21 are: One, are Title IX standards for assessing
- 22 equal opportunity in athletics working to promote
- 23 opportunities for male and female athletics; two,
- 24 is there adequate Title IX guidance that enables

- 1 colleges and school districts to know what is
- 2 expected of them and to plan for an athletic program
- 3 that effectively meets the needs and interests of
- 4 their students; three, is further guidance or other
- 5 steps needed in the junior and senior high levels
- 6 where the availability or absence of opportunities
- 7 will critically affect the prospective interests and
- 8 abilities of student athletes when they do reach
- 9 college age; question four, how should activities
- 10 such as cheerleading or bowling factor into the
- 11 analysis of equitable opportunities; five, how do
- 12 revenue producing and large-roster teams affect
- 13 equal opportunity in athletics; six, in what ways
- 14 do opportunities and other sports venues such as
- 15 Olympics, professional leagues and community
- 16 recreation programs, interact with the obligations
- 17 of colleges and school districts to provide equal
- 18 opportunity in athletics; and seven, and finally,
- 19 apart from the Title IX enforcement, are there
- 20 other efforts to promote athletic opportunities
- 21 for male and female students such as public/private
- 22 partnerships to support the efforts of schools
- 23 and colleges in a local area. Those are the
- 24 seven questions that we have been challenged

- 1 to try to answer.
- 2 Right now, I'd like to take
- 3 just a second, and since we all know who most
- 4 of you are, especially the invited panelists,
- 5 to take a second and ask the commissioners to
- 6 introduce themselves and I'll start with myself
- 7 and work our way this way and then back up this
- 8 way.
- 9 My name is Ted Leland. I'm the
- 10 Director of Athletics and Recreation at Stanford
- 11 University.
- MS. COOPER: My name is Cynthia
- 13 Cooper, former coach of the WBA and, I guess,
- 14 player also.
- MS. FOUDY: My name is -- this way,
- 16 right?
- MR. LELAND: Yes.
- MR. FOUDY: My name is Julie Foudy.
- 19 I am a Women's United Soccer Association
- 20 professional player with the San Diego Spirit
- 21 and I also play for the United States national
- 22 team.
- MS. de VARONA: I'm Donna de Verona,
- 24 Olympic gold medalist, chair of the United States

- 1 Olympic Committee, Government Relations Committee
- 2 or actually co-chair, and I write commentaries for
- 3 sport and news radio.
- 4 MS. SIMON: I'm Rita Simon. I'm on
- 5 the faculty at American University. I teach in the
- 6 law school and the school of public affairs.
- 7 MR. BATES: My name is Percy Bates.
- 8 I'm the faculty athletic representative at the
- 9 University of Michigan and the current chair of
- 10 NCAA Management Counsel.
- 11 MS. STROUP: I'm Sally Stroup. I'm
- 12 the assistant secretary for post-secondary education
- 13 at the United States Department of Education.
- 14 MS. PRICE: I'm Debbie Price. I'm
- 15 the executive director for the Commission and I
- 16 am the senior advisor to the deputy secretary at
- 17 the Department of Education.
- 18 MS. KEEGAN: I'm Lisa Keegan. I am
- 19 the CEO for Education Leaders Council and formerly
- 20 the state superintendent for public instruction in
- 21 Arizona.
- 22 MR. GRIFFITH: I'm Tom Griffith,
- 23 assistant to the president and general counsel
- 24 at Brigham Young University.

- 1 MS. GROTH: Cary Groth, director of
- 2 athletics, Northern Illinois University.
- 3 MR. SLIVE: Mike Slive, Commissioner
- 4 of Southeastern Conference.
- 5 MS. McGRAW: Muffet McGraw, head
- 6 women's basketball coach at the University of
- 7 Notre Dame.
- 8 MR. SPANIER: Graham Spanier,
- 9 president of Pennsylvania State University.
- 10 MR. REYNOLDS: Jerry Reynolds.
- 11 I'm the assistant secretary at the Department
- 12 of Education for the Office of Civil Rights.
- 13 MR. JONES: And I'm Brian Jones,
- 14 the general counsel of the U.S. Department of
- 15 Education.
- 16 MR. LELAND: Thank you. I want
- 17 to emphasize today that the primary job of this
- 18 Commission is to listen with an open mind. We
- 19 will listen to the experts. We will listen to
- 20 the public. We will hear from athletes, students,
- 21 coaches, administrators, educators, parents and
- 22 others who have information and perspectives on
- 23 Title IX.
- 24 As Secretary Paige has remarked,

- 1 quote, with the help of this Commission, we will
- 2 learn how we can do a better job of enforcing a law
- 3 that represents the hope -- represents hope to so
- 4 many Americans, close quote.
- 5 I think all of us were impressed
- 6 at the last meeting that we had in Atlanta with
- 7 the passionate presentations that we heard, the
- 8 articulate presentations that we heard. We are just
- 9 as equally impressed with the civility with which
- 10 people went about expressing their opinion.
- I think our job here is to be
- 12 as fair as we can in the allocation of time. So
- 13 we will set up time parameters in each one of
- 14 the speaking sections that we'll go through.
- There are interpretive services
- 16 at the back -- available at the back table if
- 17 anybody needs an interpreter. We will record and
- 18 make transcripts of all of the testimony given
- 19 during the next day and a half so we ask that you
- 20 please give your name into the microphone so that
- 21 we can adequately accommodate the needs of our
- 22 transcribers. Also, when you are speaking, try to
- 23 speak into the microphones so that we can all hear
- 24 you.

- To give you a brief outline of
- 2 what the format is going to be for today is we have
- 3 three panels this morning concluding at 12:30. Each
- 4 panel, we're anticipating, will take one hour. Each
- 5 panelist will be asked to limit their initial
- 6 comments to ten minutes. They've all -- all the
- 7 panelists this morning have been requested that they
- 8 submit something in writing to the Commission, which
- 9 will be made available to all commissioners and will
- 10 be part of the public record.
- 11 So we will try to -- and Cynthia
- 12 and I will make a comment when about one minute is
- 13 left in the ten-minute period of time. That will
- 14 give us 40 minutes of prepared presentations
- 15 followed by 20 minutes of questions and then a
- 16 changeover in panels.
- We will break at 12:30 for lunch.
- 18 This question came up a couple of times when
- 19 Cynthia and I did not allow the commissioners to
- 20 have a break at the first meeting to take care of
- 21 their own personal business so I'll -- but I think
- 22 what we'll do today is not have a break again. If
- 23 any of the commissioners need to leave the room to
- 24 make a phone call or whatever, they can just go

1 ahead and do that. The testimony will be part of

- 2 the public record.
- At 2:00 o'clock promptly, we
- 4 will begin comments from the general public. My
- 5 understanding is that we have 40 people signed up
- 6 and confirmed as speakers this afternoon. We also
- 7 have a waiting list. I think you can add your name
- 8 to the waiting list. I'm not optimistic, but if
- 9 you put your name on the waiting list, you will
- 10 have time for your testimony this afternoon, but
- 11 we will move through the testimony as quickly as we
- 12 can today at 5:00 o'clock and then commence --
- 13 concluding at 5:00 o'clock.
- 14 And then tomorrow, there is an
- open meeting of the Commission from 9:00 o'clock to
- 16 1:00 o'clock. All of our meetings, according to
- 17 the statute under which the Commission was convened,
- 18 must be open to the public and so we will begin our
- 19 public deliberations tomorrow morning and you are
- 20 all welcome to come back.
- Okay. So come on in, Gene.
- 22 (Whereupon, Mr. DeFilippo
- 23 entered the meeting.)
- MR. LELAND: This is Gene DeFilippo,

- 1 the athletic director and head of recreation at
- 2 Boston College University. He just happened to be
- 3 at a Stanford University football game about a week
- 4 ago. We've forgiven him.
- 5 But let's begin now. I'll
- 6 introduce the panelists one at a time. First up
- 7 is Susan Hinrichsen. Susan has been with the
- 8 Illinois High School Association as assistant
- 9 executive director since 1972. She was a
- 10 three-sport athlete at Southern Illinois University
- 11 prior to employment with the IHSA.
- 12 Sue served on the athletic
- 13 administrative staff at the University of
- 14 California-San Diego working with the NCAA and
- 15 regional national championships, game management
- 16 and facility planning at UCSD. She also served
- 17 on the National Federation Softball Rules Committee
- 18 and is serving on the National Federation Equity
- 19 Committee.
- 20 Susan?
- MS. HINRICHSEN: Thank you. On
- 22 behalf of the IHSA, I would like to thank you
- 23 for the opportunity to be here and talk to the
- 24 Commission.

- 1 In the world of physics, there is
- 2 a notion called critical mass. Critical mass
- 3 is defined as the minimum amount of radioactive
- 4 material necessary to create a nuclear reaction.
- 5 And there are three factors that are involved in
- 6 critical mass.
- 7 The first is that the
- 8 concentration and the purity of the radioactive
- 9 material directly affects the strength of the
- 10 reaction; secondly, change is based on someone
- 11 or something taking action; and third, once the
- 12 nuclear reaction occurs, it becomes self-sustaining.
- 13 It will never go back to being just radioactive
- 14 particles.
- In 1922, IHSA's position was "that
- 16 while healthy values are outcomes of boys programs,
- 17 it's quite self evident that the health outcomes are
- 18 in grave danger of being adversely affected in the
- 19 case of girls athletes." Today, the IHSA'S mission
- 20 is to provide equitable participation opportunities
- 21 to boys and girls that enrich the educational
- 22 experience.
- 23 In 1996, through a strategic
- 24 planning process, our membership and the IHSA

- 1 addressed its position on equity. And today, our
- 2 position statement on equity, which also parallels
- 3 the National Federation's statement, is that equity
- 4 is more than being in compliance with the law. It
- 5 is a personal ethic. It is a spirit. It is a
- 6 commitment to do what is right and fair for all of
- 7 the programs, participants, schools, coaches,
- 8 officials and administrators, and it means creating
- 9 an atmosphere and an environment where opportunities
- 10 and resources are distributed fairly to all.
- 11 Through a strategic planning
- 12 process, the IHSA has been able to review its
- 13 fundamental convictions and chart a course for
- 14 the future. The IHSA assessed its programs in
- 15 the area of benefits, services and promotion,
- 16 made recommendations to our board of directors
- 17 to level up areas where we were weak, passed
- 18 new bylaws and developed new policies to reflect
- 19 our belief.
- 20 It would be easy for our
- 21 association at one point to be comfortable, to
- 22 say that what we were doing was good enough, but
- 23 we also found out as we went through this
- 24 assessment process that we weren't good enough,

1 that we could do more. We hope through our example

- 2 and leadership that our schools, too, will look
- 3 at their own programs and ask the question is good
- 4 enough good enough?
- In 1996, IHSA conducted a
- 6 statewide survey with our athletic directors.
- 7 What we found was that 90 percent of our school
- 8 athletic directors in Illinois believed we should
- 9 function free from discrimination on the basis of
- 10 sex. Ninety-five percent believed that athletics
- 11 and activities are an integral part of education
- 12 for both boys and girls. Seventy-six percent of
- 13 our athletic directors agree that parents are
- 14 concerned about equal treatment and 71 percent of
- our athletic directors believed that females are
- 16 interested in sports.
- 17 Additionally, 72 percent believe
- 18 we need to continue to pursue female coaches to
- 19 fill vacancies in girls sports, but 56 percent
- 20 believe that coaches could be paid differently
- 21 based on pressure. Ironically, 87 percent of the
- 22 athletic directors believed they are offering
- 23 equitable programs to boys and girls, but 37
- 24 percent were willing to swap benefits, budgets,

- 1 salaries and facilities.
- In 1997, IHSA participated in a
- 3 statewide survey to assess gender equity activities
- 4 in Title IX and the Illinois Sex Equity Rules to
- 5 see how Illinois schools were doing. The study was
- 6 developed for the Illinois Gender Equity Commission,
- 7 by girls count, and was called Project Fair Play.
- Now, we know from that study
- 9 that in schools that offer more sports for girls,
- 10 the greater number of girls request sports. We
- 11 also know that in those schools, that transcends
- 12 the playing field and then in the classrooms,
- 13 students are -- girls are treated more fairly as
- 14 well as sexual harassment incidents have gone down.
- We found that 75 percent of our
- 16 districts were not significantly in compliance with
- 17 Title IX based on questions about their written
- 18 policies, their designating a Title IX coordinator,
- 19 their informing students and parents about their
- 20 grievance procedures and their rights.
- 21 We found that 61 percent of the
- 22 districts reviewing athletic policies to ensure
- 23 that when they offered team sports, equal
- 24 opportunity was provided, that equal access to

- 1 intramurals was provided, that athletic interest
- 2 surveys were conducted and that there were reviewed
- 3 program resource allocations and compensation plans.
- 4 Overall, the Illinois Gender
- 5 Equity Commission found that compliance with Title
- 6 IX can improve the climate and the opportunity for
- 7 girls and schools are making strides, but what
- 8 schools need to continue to do is to evaluate
- 9 programs and take action designed to create equity.
- Today, we are here to celebrate
- 11 the successes of our state, but also to send the
- 12 message that there is still more to be done. Equity
- in our schools has not arrived. Schools continue to
- 14 build a new reality that replaces the old order.
- 15 Old myths have been replaced with contemporary ideas
- 16 and at one time, we were arguing about whether or
- 17 not we should charge admission for girls sports.
- 18 Today, hundreds of thousands of fans in this state
- 19 buy a ticket to follow the IHSA girl's state series.
- There was a time, too, that people
- 21 thought that girls were not interested in sports.
- 22 Every athletic director in this state knows that if
- 23 a student athlete is provided a positive
- 24 environment, has quality coaching where the student

- 1 is treated with respect and allowed to have fun,
- 2 competes on a fair and safe field, feels valued by
- 3 their schools while playing during reasonable hours,
- 4 that student athletes will be interested. Nate
- 5 Hampton from the Michigan State High School
- 6 Association probably said it best: "People go where
- 7 they are invited; they stay where they are welcomed
- 8 and appreciated."
- 9 I'm here today to celebrate our
- 10 schools' successes. In the last ten years, 25,000
- 11 more girls have been provided the opportunity to
- 12 participate, while 5,000 more boys have too. Good
- 13 girls programs have been able to grow without
- 14 risking the good health of boys programs in this
- 15 state. Students interests change and naturally we
- 16 change with them.
- 17 For example, no longer does the
- 18 IHSA offer a girls archery state series or a girl's
- 19 field hockey state series. Instead, those programs,
- 20 while they have been deleted, have really been
- 21 replaced with other programs. Today, we have 698
- 22 varsity girls volleyball teams. In the past ten
- 23 years, IHSA has added a boys volleyball state
- 24 series, a boys and girls water polo state series

1 and this year, we will have our first boys bowling

- 2 state series.
- 3 Ironically, by adding a boys
- 4 bowling state series, more girls bowling teams have
- 5 been added as well. We also know that in Illinois,
- 6 girls golf and girls cross-country and girls tennis
- 7 are also growing. In this state, within the last
- 8 three years, high schools have added 88 new varsity
- 9 girls soccer teams and 64 more girls bowling teams.
- 10 You may ask how schools have been
- 11 able to do this and I will tell you that it has not
- 12 been easy, but they have done it with an atmosphere
- 13 of a family philosophy. That is to say that if a
- 14 family grows, everyone shares and the eldest doesn't
- 15 get more than the youngest.
- I grew up in a large family and
- 17 we shared and when it came time for us to share a
- 18 candy bar, splitting the candy bar became an issue.
- 19 My mother had the answer. She directed one of us
- 20 to split the candy bar and the other one had the
- 21 first choice of the piece and if we had to swap
- 22 those pieces, we'd be okay with it. Principals,
- 23 athletic directors and coaches are the people that
- 24 split the candy bar.

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I ask this Commission to allow
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- 2 our schools to continue to close the gap between
- 3 the 60,000 more participation opportunities that
- 4 exist between boys and girls programs. I ask the
- 5 Commission to make sure one day a girl can play a
- 6 basketball game and know she will have more than a
- 7 30 percent chance of being coached by a woman or
- 8 more than a two percent chance of having a female
- 9 official or more than a 15 percent chance of being
- 10 lead by a female principal or athletic director.
- 11 I ask the Commission to make us --
- 12 help us make sure that there is no excuse why a girl
- 13 must play on a boys team. I ask the Commission to
- 14 help us make sure that the Friday night boys and
- 15 girls double headers being played in a few schools
- 16 becomes the norm rather than the exception when
- 17 solving prime-time playing issues.
- 18 I ask the Commission to help
- 19 our schools change the facility differences between
- 20 baseball and softball programs. I ask the
- 21 Commission to help us make sure that the coaches
- 22 of boys and girls sports are being paid comparably.
- 23 I ask the Commission to make sure that all officials
- 24 are welcome and that they are provided safe and fair

1 working conditions. I ask the Commission to help us

- 2 make sure that the benefits --
- 3 MR. LELAND: One minute.
- 4 MS. HINRICHSEN: -- and promotions,
- 5 such as pep bands, locker rooms, prime time and
- 6 publicity are provided fairly to all.
- 7 For the last 30 years, together
- 8 our boys, girls, men, women, 760 member schools,
- 9 322,000 student athletes, 12,000 officials in this
- 10 state would like our schools to know that they
- 11 have been making decisions that allow opportunities
- 12 for kids to reach their full potential. Our high
- 13 schools are teaching people how to truly play fair
- 14 and as long as our schools have pure and
- 15 concentrated radioactive ingredients ignited by a
- 16 motivation that allows people to not only believe,
- 17 but also act, we will all become self sustaining.
- 18 I respectfully request that the
- 19 Commission give serious consideration to the impact
- 20 of their decision to not only colleges and
- 21 universities, but also the high school students
- 22 who are the foundation of our future. Thank you.
- MR. LELAND: Thank you.
- MS. PRICE: Thank you.

- 1 (Audience applause.)
- 2 MR. LELAND: Our next presenter
- 3 is Dr. Griff Powell. Dr. Powell served as the
- 4 superintendent of high schools in five districts,
- 5 four in the state of Illinois; Niles Township
- 6 District 219, West Chicago District 94,
- 7 Highwood-Highland District 111, and Grayslake
- 8 Community District 127.
- 9 While as superintendent, he came
- 10 face-to-face numerous times with issues in athletics
- in the high school and how they affected -- were
- 12 affected by Title IX.
- Dr. Powell is currently retired.
- 14 He received his doctorate at Northern Illinois
- 15 University in educational administration and
- 16 supervision. He received his master's of arts
- 17 degree from Roosevelt University and a bachelor's
- 18 degree from Northern Illinois.
- 19 Dr. Powell?
- DR. POWELL: Thank you and good
- 21 morning. You left off about three or four jobs.
- 22 There's one in New York and you can tell I just
- 23 can't keep a job.
- MR. LELAND: Sorry about that.

- DR. POWELL: My interest in Title IX
- 2 related issues goes way back to the '60s and I do
- 3 remember -- Robin Williams says if you can remember
- 4 the '60s, you probably weren't there, but I do.
- I was an SDS member and for you
- 6 youngsters that don't remember what SDS was, it's
- 7 Students for Democratic Society. We had three main
- 8 concerns: One, world peace, the Vietnam War; racial
- 9 equality; and women's rights.
- 10 And I can tell you today that in
- 11 terms of world peace, as I look at my grandchildren,
- 12 I don't see the promised land like Martin Luther
- 13 King talked about. In racial equality, for my
- 14 grandchildren, I do see the promised land. I'm
- 15 not going to get there, but I see it. I think
- 16 we've made great progress and I believe we will
- 17 be judging people by what's in their heart and
- 18 souls and not by the color of their skin.
- 19 And the same thing with women's
- 20 rights, I think we've made great progress and as a
- 21 secondary educator, for 20 years as a
- 22 superintendent, five years as a principal, and
- 23 having a -- two sisters, older sisters that had
- 24 no opportunities, by the way, in athletics and

- 1 a daughter born in the '80s that had enormous
- 2 opportunities in athletics, I think we've made
- 3 great strides. However, I can tell you we've
- 4 got -- we haven't made the promised land yet.
- 5 However, I believe that I've
- 6 worked in some models of -- secondary public
- 7 school athletic programs, both in New York and
- 8 Illinois and right to my -- my previous district
- 9 was Niles Township.
- 10 In terms of reaching that
- 11 promised land, I believe the way we're getting
- 12 there is we work off the parents' and students'
- 13 interests and increase participation in a
- 14 multitude of various sports is always our driving
- 15 goal, never gender quotas or proportionality.
- 16 That has never been at least an issue as I've
- 17 worked with boards of education for 20 years,
- 18 created budgets for 20 years, and battled to
- 19 increase opportunities for boys and girls.
- 20 And why do we do this?
- 21 Because we know by the research there's a positive
- 22 correlation between students' participation in
- 23 athletics and activities and academic achievement
- 24 and anybody that's worked in schools knows that

- 1 kids are not -- oh, I was a math teacher. They
- 2 didn't come for my geometry class. They came for
- 3 a lot of other things, but not usually my geometry
- 4 class. But that's what we do, I think, on any
- 5 level.
- 6 Proportionality nor budget
- 7 issues are or were decisive factors in developing
- 8 comprehensive high school athletic programs for
- 9 males and females. We've had all kinds of battles
- 10 over the last few years. Our accountability is
- 11 based on local control and public involvement.
- 12 In New York, if anybody is here
- 13 that knows the New York system, I not only had to
- 14 have a board of education pass a budget, I had to
- 15 put a budget up for a referendum every year and
- 16 had the public pass it and if it went down, all
- 17 our athletic programs disappeared.
- Never did I say we're going
- 19 to drop a boys soccer program and add a girls.
- 20 Never -- unless I wanted to lose my job and have
- 21 the board members replaced. What we did is sold
- 22 new programs, facilities, equipment and we had
- 23 to sell that to the public and we had support of
- 24 communities. Communities would support it and I

- 1 think the public wants it.
- 2 Facility problems, equipment
- 3 problems, Sue talked about scheduling. Over 20
- 4 years ago, I was one of the first to put girls
- 5 and boys basketball teams on the same night. I
- 6 had mixed results. At the end of the day, we're
- 7 all fair weathered fans except for one exception,
- 8 someplace on Sheffield and Ashland where a bunch
- 9 of people sit on cell phones and watch a bunch of
- 10 losers. You're talking to a Sox fan, but
- 11 that's besides the point.
- 12 (Audience laughter.)
- DR. POWELL: Impact of federal and
- 14 state mandates; I have to tell you that from the
- 15 local point of view, from -- as a superintendent
- 16 and a principal and working with local boards,
- 17 we believe we want the state and feds to stay out
- 18 of our business most of the time. We believe you
- 19 guys would screw up a wet dream. We do not really
- 20 have a lot of faith on a federal and on a state
- 21 level.
- 22 Our belief is that with working
- 23 communities -- working with communities and getting
- 24 support of communities, that's the way it works.

- 1 When my daughter was young, my wife and I worked
- 2 with soccer, softball, swimming. We sold things.
- 3 We helped organize. That's -- if they're not
- 4 interested by ninth grade, we're getting -- we're
- 5 not going to get them interested starting in the
- 6 ninth grade. It has to start at an early level.
- 7 It has to be a grass roots level.
- 8 And I think a lot of our success
- 9 is because of communities that have come together
- 10 and provided opportunities way before they get to
- 11 high school or junior college even though that's
- 12 what we're talking about today. One of the things
- 13 that we resent about federal mandates and state
- 14 mandates, the money doesn't come along with it.
- 15 94-142 is a great example. In
- 16 the federal law, that's for special education
- 17 rights, you promised us 40 percent of the pay.
- 18 We got down to five percent. Now, we're at ten
- 19 percent. Who pays for it? Local tax payers. I
- 20 pay for it. And that's where the resentment comes
- 21 against the feds and state. You don't pay -- pay
- 22 for -- pay the bulk.
- 23 All right. Back in the 1960s,
- 24 again, I barely remember it, but we had seven sports

- 1 at Niles Township schools. We had Niles East and
- 2 West. Niles East doesn't exist anymore. This is
- 3 out of the suburbs of Chicago. We had seven male
- 4 sports, three female sports, ten total athletic
- 5 programs, 8,000 kids in the school district. I
- 6 don't have the number of actual athletes. I
- 7 couldn't find that in the archives.
- 8 Niles West, 2001/2002, about
- 9 2,400 kids, 24 athletic programs and I would say
- 10 14 comparable programs. I'm talking about boys
- 11 soccer, girls soccer, boys swimming, girls swimming,
- 12 diving, you know, boys baseball, boys softball.
- 13 Those are comparable programs. We have ten, what I
- 14 call, co-ed programs. Water polo, we have 30-some
- 15 girls involved. Boys are invited. We just don't
- 16 have -- happened to not have any girls this year.
- 17 Wrestling, we have boys -- girls in the wrestling
- 18 program. We have a girl on our football team.
- 19 Cheerleading, I've always
- 20 argued that cheerleading is not a sport, but my
- 21 sister-in-law is one of the best -- the best
- 22 cheerleading coaches in the country and she's
- 23 telling me bowling is a sport where you can smoke
- 24 and have a beer. Cheerleading is a sport, too,

- 1 and when it's done right, it probably is.
- Boys participation, Niles West,
- 3 2001/2002, 783 boys, 566 girls. Based again on
- 4 interest in participation and the door is wide
- 5 open for girls and boys in a whole variety of
- 6 ways.
- 7 When I was in New York, ice
- 8 hockey, we had boys and girls on the team. Field
- 9 hockey is major, major in the east. I didn't
- 10 even know what Lacrosse was until -- I'm a
- 11 Midwesterner -- until I went to New York. We
- 12 had a girls and boys program and I still don't
- 13 understand why they have a different set of rules
- 14 in Lacrosse for girls and boys. And by the way,
- 15 it's the only real American sport because we got
- 16 it from the native Americans. It's a true American
- 17 sport.
- 18 Over 30 years, my point is we've
- 19 increased male and female interest in participation,
- 20 secondary athletics, never utilizing proportionality
- 21 on at least the school board and budget developing
- 22 level. I've never used gender quotas and we had
- 23 never allowed budget limitations to inhibit growth
- in program development. It's been a struggle.

- 1 We've battled.
- 2 I went -- I passed 12 out of 14
- 3 referendums in two states and when you go to the
- 4 local people and ask them to raise their taxes,
- 5 that's not an easy thing to do. But guess what?
- 6 I think the people do the right thing and when
- 7 you present the questions in the right way and
- 8 they will support female athletics and male
- 9 athletics and they will expand programs because
- 10 most people know that if you get kids involved
- 11 in something positive -- and it doesn't have to
- 12 be in athletics.
- Our drama program at Niles
- 14 Township is one of the best in the country. By
- 15 the way, would we use gender quotas there? That
- 16 wouldn't make a lot of sense. Maybe we should
- 17 do quotas on straights and then gays. That makes
- 18 just about as much sense. Again, we would never
- 19 use that kind of approach.
- 20 My final question, why is higher
- 21 education decreasing male opportunities in athletics
- 22 using Title IX as a basis when clearly it was not
- 23 the intent of the law? The law is -- there's nobody
- 24 that disagrees with it. It's implementation we have

- 1 a lot of concerns about. The impact of poor and
- 2 minority male students, by the way, is decreasing
- 3 programs on a higher level.
- 4 One of my concerns is in Niles
- 5 Township, the district I represent, our graduations
- 6 look like the United Nations. We have 60 different
- 7 languages spoken by the kids at Niles West and
- 8 North. We have immigrants from Russia, the Middle
- 9 East and Asia. They're not really that interested
- 10 in football and baseball as they are in some of
- 11 the sports that are being reduced like gymnastics,
- 12 soccer, wrestling, other sports that are so called
- 13 minor sports. To me, it's very important that
- 14 these -- these are the programs that cannot be
- 15 reduced.
- MR. LELAND: One minute.
- 17 DR. POWELL: And I can very easily
- 18 sum up by saying that I'm very proud after 20
- 19 years, again as a superintendent working in two
- 20 states of the -- our results that we've had
- 21 increasing the opportunities for females and
- 22 males because by increasing opportunities in
- 23 athletics and all other activities, kids are
- 24 doing better academically in school and that's

- 1 our major goal.
- 2 Thank you very much for your
- 3 time.
- 4 MR. LELAND: Thank you, Dr. Powell.
- 5 (Audience applause.)
- 6 MR. LELAND: Next up is Washington
- 7 Bush. He is the director of athletics at Conant
- 8 High School, Hoffman Estates, Illinois. He's
- 9 also -- Illinois, excuse me. He is also a board
- 10 member of the Illinois Athletic Directors
- 11 Association and the legislative committee of the
- 12 Illinois High School Association. He serves on the
- 13 Northern Illinois Sports Officials Committee.
- 14 At Conant High School, with a
- 15 student body of 2,800, he is responsible for 26
- 16 athletic programs; 13 male, 13 female, with a
- 17 total of 91 coaches.
- 18 Mr. Bush?
- 19 MR. BUSH: Thank you very much. I
- 20 would like to take this opportunity to thank the
- 21 Department of Education and the Commission for this
- 22 opportunity to talk to you about this very important
- 23 issue today.
- 24 My name is Washington Bush and

- 1 I'm currently the athletic administrator at
- 2 James B. Conant High School in Hoffman Estates,
- 3 Illinois, a northwest suburb of Chicago.
- 4 Sports have been very important
- 5 to me and a very important part of my life. To
- 6 say anything else would be an understatement and
- 7 minimize the positive influence sports have had
- 8 on me as a person emotionally, physically, socially
- 9 and intellectually. As a young man, I had the
- 10 opportunity to be a three-sport athlete and take
- 11 full advantage of everything my high school had
- 12 to offer. Practices and competitions were where
- 13 I was introduced to the ideals of leadership,
- 14 sportsmanship, work ethics and providing positive
- 15 contributions to a group. The experiences I learned
- 16 decades ago on the playing fields have shaped me to
- 17 who I am today.
- In high school, I must admit I
- 19 did not give much thought to the idea that girls
- 20 wanted to or deserved the same opportunities as
- 21 their male counterparts. I assumed that if there
- 22 were interests or issues of fairness, girls would
- 23 get the same opportunities I had and enjoy the
- 24 same benefits.

- 1 I remember attending sports
- 2 contests involving teams in the Girls Athletic
- 3 Association better known as the GAA. Basketball
- 4 games were played during times when boys did not
- 5 use the gym. The number of fans could be counted
- 6 on two hands and they were usually family members,
- 7 boyfriends and teachers in attendance. There
- 8 was one coach, no assistant, and uniforms were often
- 9 mismatched or non-existent. Supplies were limited
- 10 and there was obviously a minimal budget.
- There are often two or three
- 12 coaches for all the girls sports teams combined. It
- 13 would be nice if I could say I was bothered by the
- 14 events, but at the time, I was not. I was caught up
- in my own little world and saw nothing harmful or
- 16 wrong with the situation as it existed.
- 17 The inadequacies that girls
- 18 faced prior to Title IX are shocking and
- 19 unbelievable. However, it is difficult to believe
- 20 that there are still programs in both high schools
- 21 and colleges where both men and women still are
- 22 struggling to compete on an equal playing field.
- I am extremely proud of the growth
- 24 and development of girls and boys athletic programs

- 1 at James B. Conant High School and truly believe
- 2 that we can be seen as a model of compliance for
- 3 what we have done. We are progressive and
- 4 aggressive in our opportunities we have made
- 5 available to our female students while not
- 6 compromising or eliminating male participants.
- 7 Conant High School has been in
- 8 operation since 1964. It is part of the largest
- 9 high school district in Illinois. Five high school
- 10 districts comprise -- five high schools comprise
- 11 High School District 211 and serve approximately
- 12 1,300 (sic.) students and 2,800 of these students
- 13 are Conant Cougars. In 1980, there were 4,753
- 14 participants in the athletic programs in District
- 15 211. In 2002, that number has reached an all time
- 16 high of 7,168.
- 17 In 1968, when Conant High School
- 18 was established, there were four boys and four GAA
- 19 athletic programs. In 2002, with the addition of
- 20 water polo and lacrosse, the number of sports Conant
- 21 offers to students is 28; 14 for boys and 14 for
- 22 girls. The increase in number of sports has also
- 23 seen an increase in the number of levels offered in
- 24 competition. In 1980, there were 55 levels and in

- 1 2002 that number has increased to 84.
- With an increase in sports levels
- 3 comes an increase in the number of coaches and
- 4 certified athletic trainers working at Conant High
- 5 School. There were 66 coaches and one athletic
- 6 trainer in 1980 and there are currently 101 coaches
- 7 and two certified athletic trainers contracted for
- 8 the 2002 school year.
- 9 It is important for the Commission
- 10 to understand that Title IX can work. Although no
- 11 athletic program can guarantee an identical
- 12 experience for every student athlete, at Conant, we
- 13 realize and recognize the importance of allowing the
- 14 development of talent, desire and effort of the
- 15 young men and women who enter the doors of our
- 16 schools each year.
- 17 It is important to constantly
- 18 monitor compliance factors to ensure that there
- 19 are opportunities, benefits and services of equality
- 20 for each gender. It's not about winning or losing
- 21 or boys versus girls. Anyone who sees Title IX
- 22 from this perspective is sadly mistaken. Blame is
- 23 often placed on the implementation of girls programs
- 24 and services for Title IX compliance as to why some

1 educational institutions are cutting boys teams and

- 2 seeing a reduction of financial services.
- 3 It is the responsibility of each
- 4 and every athletic department and school district
- 5 to see that there is equity between gender and not
- 6 one boy or girl is not sacrificed or compromised
- 7 in any way.
- 8 We have done an outstanding job
- 9 of watching our girls athletics continue to grow
- 10 and hopefully this will continue without reducing
- or removing the number of male athletes who are
- 12 currently participating at the collegiate level
- 13 or the high school levels across the country.
- 14 In District 211, there are
- 15 several categories used to gain valuable insight
- 16 into the level of equity between boys and girls
- 17 programs. These are -- these same factors are
- 18 responsible for ensuring that there is compliance
- 19 and equal support between all student athletes of
- 20 both genders at Conant.
- 21 Equipment and supplies,
- 22 scheduling of games and practices, locker room
- 23 facilities, availability of certified athletic
- 24 trainers and qualified coaches, weight room

1 access, travel arrangements, publicity and media

- 2 accessibility and support services need to be
- 3 closely monitored to ensure equity. The evaluation
- 4 process is ongoing.
- 5 Complacency is never acceptable
- 6 and there needs to be continuous dialogue and
- 7 feedback between the school board, administrators,
- 8 coaches, athletes and parents. Only when there is
- 9 open communication does an athletic program function
- 10 at its highest level. We are constantly evaluating
- 11 our programs and looking for ways to continue our
- 12 record of equality and support of both genders.
- 13 At Conant High School, we try
- 14 to anticipate the needs of our athletes to hopefully
- 15 ensure continued success and minimize any potential
- 16 situation before they occur. I am proud to say that
- 17 Conant High School has done an outstanding job and
- 18 is definitely a model of compliance to be studied.
- 19 Take a look at our policies and
- 20 procedures and you will find this to be true.
- 21 Take a look at our uniforms, purchasing them on a
- 22 rotational basis for all sports, facilities,
- 23 equipment, booster club support and coaching, and
- 24 you will find it is evident that we are ahead of

- 1 many educational institutions who continue to lag
- 2 behind full implementation and compliance of Title
- 3 IX.
- 4 Our girls team now enjoys
- 5 prime time basketball games. They are no longer
- 6 regulated to Saturday afternoons or weeknights
- 7 where getting home late was common on a weekly
- 8 basis. Our girls games have recently added
- 9 cheerleading -- cheerleaders and the Conant
- 10 show band to play at all their home contests,
- 11 both boys and girls. On nights where boys play
- 12 away and the girls are home, the cheerleaders
- 13 stay and provide support for the lady Cougars.
- 14 Our boys teams are not only
- 15 the team -- are not the only team who plays on
- 16 Friday/Saturday nights. We strive for a balance
- 17 of weeknight contests versus weekend games.
- 18 Adequate coaching is provided for all teams and
- 19 the same criteria are used to determine the
- 20 number of coaches needed at each level for each
- 21 sport. This is true for revenue and non-revenue
- 22 sports alike.
- Whenever there is a coaching
- 24 vacancy on a girls team, I feel it is my duty to

- 1 look at all qualified candidates who apply. If
- 2 all factors are equal, I feel it is important to
- 3 hire a female coach for a female sport whenever
- 4 possible. Young women, like young men, need to
- 5 have a role model visible at all times. They
- 6 must see that gender equity in coaching is more
- 7 than just providing a body to fill the position.
- 8 To say that things are perfect
- 9 at Conant High School would not be acceptable
- 10 nor accurate, but we have made great strides and
- 11 continue to work hard for all of our student
- 12 athletes. We are extremely proud of what we are
- 13 doing. It is important to evaluate, anticipate
- 14 and implement on a fair, continual and consistent
- 15 basis.
- We always try to see the situation
- 17 from the perspective of our student athletes and not
- 18 only from the public and parents' perspective. We
- 19 listen to the suggestions, compliments and
- 20 complaints of all of our athletes. I challenge
- 21 every high school and college in this state as well
- 22 as across the nation to stop making excuses, hold
- 23 yourself accountable and be proud of your student
- 24 athletes. We have enjoyed success in the past and

1 will continue to strive for a wholesome experience

- 2 for all. Thank you.
- 3 MR. LELAND: Thank you, Mr. Bush.
- 4 (Audience applause.)
- 5 MR. LELAND: Next up is Kathleen
- 6 McGee. She is the director of athletics and head
- 7 women's basketball coach at Powers Catholic High
- 8 School, Flint, Michigan. Kathy was named national
- 9 high school coach of the year in 2002 by both the
- 10 Women's Basketball Coaches Association and the
- 11 National Federation Coaches Association. She
- 12 represents the Midwest states on the National
- 13 Basketball Rules Committee of the NFHS. Kathy
- 14 is an experienced and passionate advocate of
- women's high school athletics.
- Ms. McGee?
- 17 MS. McGEE: Thank you very much.
- 18 Title IX has been one of the most powerful civil
- 19 rights legislation in our modern time. It has
- 20 positively impacted high school athletics, but
- 21 most importantly, it has changed the way people
- 22 view and treat female athletes.
- 23 I know from personal experience
- 24 what it was like to be pre-Title IX, to be a member

- 1 of the GAA that some of you have talked about as
- 2 high school females because we didn't have sports
- 3 teams for girls in the late '60s and it wasn't
- 4 pretty. I know what it was like in college to be
- 5 forced to guit the basketball team because I had
- 6 accepted a debate scholarship and the two activities
- 7 conflicted and athletic scholarships weren't
- 8 available for female basketball players.
- 9 I have coached and been an
- 10 athletic administrator during the phenomenal changes
- 11 that have taken place. The Department of Education,
- 12 and specifically this Commission, must continue to
- 13 support and promote the advances that have occurred
- 14 because of Title IX. We cannot go backwards.
- However, I, like many high school
- 16 athletic directors and coaches in Michigan, worry
- 17 that our interpretation of equity could hurt females
- 18 and the opportunity for growth if, indeed, it's too
- 19 narrow. The spirit of Title IX is best met when the
- 20 interests and abilities of female students are
- 21 assessed and accommodated, listening to what they
- 22 want, accommodating their needs.
- 23 Specifically, three areas that I
- 24 would like to address today are the questions facing

1 you; questions one, three and four facing the

- 2 Commission.
- Regarding the first question, are
- 4 Title IX standards for assessing equal opportunity
- 5 in athletics working to promote opportunities for
- 6 male and female athletes? For the past few years,
- 7 the Michigan High School Athletic Association has
- 8 been in a legal battle with a few citizens who
- 9 feel the girls seasons in Michigan offered in
- 10 non-traditional seasons discriminates against
- 11 females. The vast majority of athletes, coaches,
- 12 officials and administrators favor keeping the
- 13 seasons separate.
- 14 Plaintiffs citing Title IX are
- 15 attempting to force every girls sport played at
- 16 the same season or time of year as each
- 17 corresponding boys sport. We feel in Michigan this
- 18 is a narrow interpretation of Title IX and
- 19 one we feel is harmful to girls as well as an
- 20 inadequate standard assessing equal opportunity.
- 21 The spirit of Title IX has cited
- 22 the 1990 Investigators Manual reads, "Institutions
- 23 are not required to offer the same sport or even
- 24 the same number of sports to men and women.

- 1 Institutions are required to provide equal
- 2 opportunity to participate and to equally
- 3 effectively accommodate the athletic interests
- 4 and abilities of men and women."
- 5 This spirit is advanced when
- 6 local and state leaders listen to high school
- 7 girls and boys and design programs accordingly.
- 8 The high school age female population in Michigan
- 9 ranks eighth nationally. Girls high school
- 10 sports participation in Michigan ranks third
- in the nation in basketball and volleyball,
- 12 fourth in the nation in golf and swimming and
- 13 diving and seventh in the nation in soccer and
- 14 tennis.
- We pride ourselves in our
- 16 participation numbers for our females and feel that
- 17 it is due in part to offering an overall program
- 18 that meets the needs of our female athletes, which
- 19 is the spirit of Title IX. For example, playing
- 20 girls basketball in the fall, and I do have a game
- 21 tonight, and volleyball in the winter may be
- 22 different in other states, but it doesn't make it
- 23 discriminatory. Differences are not discriminatory
- 24 when they best serve the interest and the ability

1 of student athletes and the sports season decisions

- 2 of Michigan have been designed to accommodate
- 3 students' interests and abilities.
- 4 Title IX does not require
- 5 identical programs for men and women. In fact, men
- 6 and woman play on separate teams. They compete at
- 7 different sports. They play by different rules in
- 8 some sports. Why not different seasons? It offers
- 9 many advantages to our female athletes. The
- 10 participation numbers indicate that.
- 11 In terms of college recruitment,
- 12 Michigan ranks sixth in the nation in volleyball
- 13 Division I recruits and fifth in the nation in girls
- 14 basketball. We are proud to have an independent
- 15 identity. Girls programs stand on their own without
- 16 needing boys teams to bring fans to our games. We
- 17 feel the true spirit of Title IX is being practiced
- 18 in Michigan and offering separate seasons for males
- 19 and females maximizes the school's resources to
- 20 accommodate the interest and ability levels of
- 21 female student athletes and continues to offer
- 22 growth in the girls athletic programs.
- We must provide equitable services
- 24 and support to males and females in interscholastic

- 1 athletics. We feel offering them in separate
- 2 seasons maximizes that opportunity. I hope when
- 3 this Commission looks at the standards for assessing
- 4 equal opportunity, forcing same sport seasons at the
- 5 high school level will never be a consideration.
- 6 The second area of concern is
- 7 further guidance or other steps needed at junior
- 8 and senior high school levels where availability
- 9 or absence of opportunities will critically affect
- 10 the prospective interest and abilities of student
- 11 athletes when they reach college. Fewer than two
- 12 percent of high school athletes will play college
- 13 sports. The high school programs are intended to
- 14 maximize participation.
- 15 Playing sport in high school
- 16 is preparing athletes for the next level of life,
- 17 not necessarily the next level of sport. High
- 18 schools need to listen to their students and
- 19 other constituents in making decisions of program
- 20 expansion.
- 21 In the last few years, as an
- 22 example, two major universities in Michigan added
- 23 women's crew as a sport and that's their choice.
- 24 However, Michigan high schools lack the resources,

1 not the least is an appropriate body of water, for

- 2 practice and competition, for crew to emerge as
- 3 a viable sport statewide at the high school level.
- 4 Nine high schools in Michigan out of 757 currently
- 5 sponsor crew.
- 6 Colleges should be more in tune
- 7 with what the high school female and male athletes
- 8 are interested in when making decisions about
- 9 advancing and expanding their programs for Title IX
- 10 compliance. Just because that was the easy way
- 11 didn't make it right. It is more appropriate for
- 12 colleges to be guided by the grass roots program of
- 13 their states than the other way around.
- 14 The final area of concern that I
- 15 would like to address is how should activities such
- 16 as cheerleading or bowling factor into the analysis
- of equitable opportunity, and I hoped they're not
- 18 smoking and drinking while they're bowling.
- 19 (Audience laughter.)
- 20 MS. McGEE: But the spirit of Title IX
- 21 is best advanced when local and state leaders, as I
- 22 once said, listen to high school girls and boys and
- 23 design programs accordingly.
- I have to admit, I'm not a cheer

- 1 team fan. It's not my cup of tea. However, I'm a
- 2 fan of diversity of athletic opportunity. The cheer
- 3 teams in Michigan meet all the requirements of the
- 4 OCR to be a bona fide sport. Competitive cheer in
- 5 high school is very different than the sideline
- 6 cheerleading that many of you are accustomed to in
- 7 college.
- For two consecutive years,
- 9 competitive cheer squads are showing the biggest
- 10 participation gain among sports surveyed by the
- 11 National Federation of State High School
- 12 Associations. The primary purpose of competitive
- 13 cheer is competition and it is administered
- 14 just like any other sport. To deny females this
- 15 opportunity is to betray the spirit of Title IX.
- 16 Bowling also has been questioned
- 17 if it meets the criteria of sport. I firmly believe
- 18 it should be considered a sport. It's a blue collar
- 19 sport, very unlike many of the country club sports
- 20 that are so popular in our high school athletic
- 21 departments. However, the kids on our bowling team
- 22 at our high school deserve to be considered
- 23 athletes. They are not country club members like
- 24 those on the ski, swim, golf or tennis team.

In fact, the case certainly could

- 2 be made for socioeconomic discrimination if it were
- 3 determined that bowling is not a sport. It's a
- 4 lifetime sport no different than golf. The bowling
- 5 teams also fit all the requirements of the OCR and
- 6 should not be shunned because they are different.
- 7 We need to listen to our female and male athletes to
- 8 determine interest and allow for regional and social
- 9 economic differences that may occur in many areas of
- 10 the country.
- 11 I ask the Commission not to be too
- 12 narrow in their definition of sport. Title IX says
- 13 no person in the United States shall on the basis of
- 14 sex be excluded from participation and be denied the
- 15 benefits of or be subjected to discrimination under
- 16 any educational program or activity receiving
- 17 federal financial assistance.
- 18 Hopefully, the spirit of
- 19 Title IX will continue to promote the advancement
- 20 and expansion of athletic opportunities. In this
- 21 process, allowing for a grassroots approach to
- 22 defining sport and determining the best overall
- 23 program that states can use to maximize resources
- 24 to accommodate the interest and abilities for boys

- 1 and girls.
- 2 Thank you for giving me this
- 3 opportunity to express some concerns on behalf of
- 4 the administrators and coaches in the great state of
- 5 Michigan. You have a very important job before you
- 6 and I wish you well in the months ahead.
- 7 (Audience applause.)
- 8 MR. LELAND: Thank you Kathleen and
- 9 thank you collectively. Now, we have about 14
- 10 minutes for questions from the Commission.
- 11 MR. BATES: I have several questions,
- 12 but I suspect I'll only get one opportunity so I
- 13 think I'll focus in on Dr. Powell.
- 14 I want to go back to what you were
- 15 saying about not having any problems in high school.
- DR. POWELL: Any problems with what?
- 17 MR. BATES: Problems in terms of
- 18 proportionality. I think you used the term quota
- 19 and I'd like --
- DR. POWELL: We would never -- we
- 21 never used it to expand boys and girls sports.
- 22 That was never a part of our -- we looked at
- 23 interests and increased participation as our
- 24 driving goals.

- 1 We would never use gender
- 2 quotas or proportionality. I never did in my
- 3 20 years working with boards. We developed
- 4 million dollar budgets. We never used those
- 5 as part of our driving goal to expand both
- 6 girls and boys opportunities. We did it based
- 7 on interests. We did everything we could
- 8 to generate.
- 9 MR. BATES: Okay. Just a follow-up,
- 10 then. Do you see the problems in higher ed as
- 11 being different than K-12?
- DR. POWELL: No. I think that we
- 13 have a model on the secondary level that they
- 14 should look at and I agree with what Kathy said.
- 15 They should pay attention to the interests that
- 16 are generated on the secondary level and what we
- 17 are doing and they should be mirroring to us, not
- 18 creating programs -- the program that Kathy raised
- 19 in Michigan that most high schools in Michigan
- 20 can't provide because they don't have waterways
- 21 or lakes or places to provide the opportunity.
- 22 We see them doing things that are totally
- 23 disconnected to us.
- 24 The articulation between eighth

- 1 grade and ninth grade and recreation programs or
- 2 park district programs with high schools are very
- 3 good. I don't believe, as a secondary -- well,
- 4 I know as a secondary superintendent, a K-12
- 5 superintendent, I've never sat down with college
- 6 presidents where they have discussed why they're
- 7 cutting out major programs that our kids are
- 8 involved with and our college counselor's comment
- 9 is, well, we can't go to that school, this kid
- 10 just wanted to be a walk-on, you know, soccer
- 11 player and now that soccer is gone. You know,
- 12 we don't have that articulation unfortunately.
- 13 I'm not on top with higher ed. They're giving
- 14 us a chance.
- MR. BATES: All right. Thank you.
- 16 Thank you.
- 17 MR. LELAND: Okay. Cary?
- 18 MS. GROTH: Yes.
- 19 Sue, can you share with us what
- 20 the IHSA is doing to provide the leadership to
- 21 your member institutions regarding equity, not
- 22 only with boys and girls, but within all programs?
- MS. HINRICHSEN: IHSA has been
- 24 involved with two strategic planning processes

1 and those processes really have revolved around

- 2 increasing participation opportunities for boys
- 3 and girls as well as how fairly we were treating
- 4 all of our boys and girls.
- 5 Through that process and through
- 6 our action teams, we have been able to attack that
- 7 by really asking the scary question how are we doing
- 8 because we really don't know what direction we're
- 9 headed until we know where we are. So we assessed
- 10 our programs and created equity advisory committees
- 11 and made recommendations to boards.
- 12 And through the assessment
- 13 process, we really found ourselves focusing more
- 14 on how we are providing benefit services and
- 15 promotions to our programs and the byproduct of
- 16 that, in fact, was boys and girls equity. So
- 17 we've -- we've addressed that and we have had
- 18 some interesting situations in that they were
- 19 reverse situations.
- For example, we have 698 girls
- 21 volleyball teams, but we have 125 boys volleyball
- 22 teams. So how, in fact, are we, the reverse,
- 23 going to make sure that the benefits and services
- 24 and the effect of the benefits and services of

- 1 the boys program are going to be treated the same?
- 2 Likewise, by adding boys bowling,
- 3 we've had girls bowling for -- since 1972, 30-some
- 4 years. Because of that, and because boys bowling
- 5 now has been initiated as a new state -- IHSA state
- 6 tournament, we ask the same questions. We have to
- 7 make sure that when we implement that program, that
- 8 we allow the opportunity for the boys programs to
- 9 have its own personality, but at the same time
- 10 making sure that the state tournaments, that the
- 11 sectionals, that the host schools, that the way
- 12 we expose that program allows it to be its own
- 13 program, but also to make sure that it has in
- 14 effect the same kinds of opportunities that the
- 15 girls have.
- As we added boys bowling,
- 17 interestingly enough, we had already filed it
- 18 in the state series that we were offering as an
- 19 association. We were able to mirror the number
- 20 of boys and girls that were participating in
- 21 that state series. We had leveled up, so to
- 22 speak, those opportunities and from that point,
- 23 we were in an interesting position to have a
- 24 girls state series for girls bowling and not a

- 1 boys state series and by adding boys bowling,
- 2 it would have changed the number of opportunities
- 3 for boys.
- 4 We really asked ourselves the
- 5 question are we -- do we have policies in place,
- 6 have we provided fair opportunities for both boys
- 7 and girls, have we met the interest level that's
- 8 there within our schools, and is it really fair
- 9 for us to say to our boys program that they can't
- 10 be added because we have to maintain status quo?
- Because we have leveled up,
- 12 that was really important to us. By leveling up,
- 13 we knew we were providing fair opportunities.
- 14 Then we added boys bowling.
- MS. GROTH: Thank you.
- MR. LELAND: Muffet? And then Graham.
- 17 MS. McGRAW: Sue, I was wondering
- 18 if you had an idea of why there were so few women
- 19 coaches for women's sports?
- 20 MS. HINRICHSEN: I think it goes back
- 21 to the adage people go where they are invited, they
- 22 stay where they are welcomed and appreciated. We
- 23 are in a new and interesting time where we have to
- 24 think outside the box. We have to look at different

- 1 ways in which we can -- in which we can be able to
- 2 mirror the population that we serve and the old ways
- 3 aren't working. The new ways -- we have to have
- 4 some new ways. But part of it is creating a
- 5 welcoming environment.
- The demands of women in the
- 7 work force and in the family are still different
- 8 than that of men. But not only getting women and
- 9 allowing women to be welcomed is the first part
- 10 of it. If you look at what women have to wear
- 11 when they officiate, you know, we have two percent
- 12 of the population of women that are officiating in
- 13 girls basketball. We have ten percent out of
- 14 12,000 officials in this state, ten percent are
- 15 the women and we have to ask the question why.
- 16 Part of it is as simple as
- 17 saying that women are having to wear men's
- 18 clothes to officiate. Women, when they walk
- 19 into a gymnasium, are looked at differently.
- 20 One, because you don't see them very often, but
- 21 two, their credibility is different. So they
- 22 are treated differently.
- 23 Whether people intend that, I think
- 24 it's an unintended consequence, but it's all part

- of that and we've got to be able to change the
- 2 attitudes, become self-sustaining and part of it
- 3 has to do with the way we look locally within our
- 4 schools and locally with the way we treat people
- 5 in order for them to -- for that to change.
- 6 MR. LELAND: Okay. Thank you.
- 7 Graham?
- 8 MR. SPANIER: Ms. McGee, I hadn't
- 9 been aware that there was contention over the
- 10 issue of seasonal differences.
- 11 Could you explain where the
- 12 pressure is coming from for that and why someone
- 13 would be concerned if men's volleyball was played
- 14 during certain months and women's volleyball was
- 15 played during other months?
- MS. McGEE: It's been a legal battle
- 17 that's been in court for the last three years.
- 18 The case started with -- the plaintiffs were
- 19 volleyball players who felt they were discriminated
- 20 against by playing out of season. Some of it was
- 21 in regards to college scholarship opportunities or
- 22 playing a club sport during the same time of their
- 23 season happened to be held during the same time.
- 24 So that's where the pressure came from the

- 1 courtroom.
- 2 Is that your question?
- 3 MR. SPANIER: Yes. So one of the
- 4 issues, then, would be when the university coaches
- 5 would have an opportunity to recruit and see them
- 6 and different contacts --
- 7 MS. McGEE: Right.
- 8 MR. SPANIER: -- is that it?
- 9 MS. McGEE: Right. And actually, I
- 10 really opposed that notion because I think our
- 11 numbers show that we are very high in terms of
- 12 recruiting and you can ask any of the basketball
- 13 coaches in the room.
- 14 College coaches, Muffet, next to
- 15 you, that it's pretty easy to get into Michigan to
- 16 recruit athletes. We're very well recruited in
- 17 basketball. It's just -- I think there's some
- 18 changes that are -- were suggested occurring is
- 19 that not all of the women's sports be in the
- 20 non-traditional season and there was a suggestion
- 21 that three of the sports change.
- 22 That would be -- the three sports
- 23 they suggested changing was swimming, tennis and
- 24 golf and leaving basketball and volleyball in

- 1 separate seasons.
- 2 MR. SPANIER: Did that come about
- 3 primarily because that allowed for sharing the
- 4 facilities to flow a little more smoothly?
- Is that how that got started?
- 6 MS. McGEE: I believe that's probably
- 7 the way it got started, you know, what can we best
- 8 do to best accommodate everyone. It seems to be
- 9 working quite well in Michigan.
- 10 MR. LELAND: Jerry?
- 11 MR. JONES: Actually, Mr. Chairman,
- 12 before Jerry speaks, can I just make a quick
- 13 clarification that I think will be helpful for all
- 14 of the commissioners on the point that Graham asked
- 15 about?
- 16 Let me just tell you what the
- 17 Department of Education's regulation says.
- 18 Essentially, the regulation requires a school to
- 19 provide equal athletic opportunity for both sexes
- 20 in interscholastic sports. What the regulation
- 21 does is it lists ten factors that the department
- 22 would look at to assess whether equal opportunities
- 23 are being provided and I will just read off the
- 24 ten factors. This is not an exclusive list.

1 These are ten factors, among others, that can be

- 2 considered.
- First, is whether the selection
- 4 of sports and levels of competition effectively
- 5 accommodate the interest and abilities of members
- 6 of both sexes.
- 7 Second is the provision of
- 8 equipment and supplies.
- 9 The third factor considered is
- 10 scheduling of games and practice times, which gets
- 11 to this question of season.
- 12 Four is travel and per diem
- 13 allowances.
- 14 Five is the opportunity to receive
- 15 coaching and academic tutoring.
- 16 Six is assignment and compensation
- 17 of coaches and tutors.
- 18 Seven is the provision of locker
- 19 rooms, practice and competitive facilities.
- 20 Eight is provision of medical and
- 21 training facilities and services.
- Nine is the provision of housing
- 23 and dining facilities and services.
- 24 Ten is publicity.

- 1 So this is how, you know, this
- 2 kind of litigation is taking over.
- 3 MR. LELAND: Start questioning, Jerry.
- 4 MR. REYNOLDS: Ms. McGee, during
- 5 your -- during your talk, you discussed the
- 6 disconnect between the types of teams offered at the
- 7 college level and the types of teams offered in high
- 8 school.
- 9 Do you believe that this
- 10 disconnect is caused by the colleges' interest in
- 11 complying with Title IX or do you just think that
- 12 they just don't know what's going on at the high
- 13 school level?
- MS. McGEE: I really think in the
- 15 two cases that I cited, my five-cent opinion would
- 16 probably be that there was a -- there was a need
- 17 to comply because of proportionality so it was an
- 18 easy thing to add women's crew because they had
- 19 club sports and they could get 20 scholarships and
- 20 so it was an easy thing.
- 21 I don't -- and it would have taken
- 22 longer to do a survey and understand what the female
- 23 population at the university might need. I just
- 24 don't know that that's right. You know, I really --

- 1 I think that, you know, women deserve equal
- 2 opportunity.
- I believe that firmly and
- 4 wholeheartedly, but I think that those opportunities
- 5 need to be not totally grassroots, but I think what
- 6 you're saying, that connection between high schools
- 7 and colleges, maybe there needs to be something that
- 8 could strengthen that to know what the interests of
- 9 those young kids going into the college environment
- 10 happen to be.
- 11 MR. JONES: Great. Thank you.
- MR. LELAND: Great. We'll go Tom,
- 13 Julie and then Rita. Hopefully, we can get those
- 14 done.
- MR. GRIFFITH: I want to thank all of
- 16 the panelists for their presentation. Very, very
- 17 informative.
- Dr. Powell, I have -- I have two
- 19 questions for you. I was struck by your assertion
- 20 that you have been involved in this process for a
- 21 long while and you've been involved in systems that
- 22 have achieved substantial compliance with the aims
- 23 and goals of Title IX, yet you've never used
- 24 proportionality as a benchmark. You say that you've

- 1 simply responded to interests that were expressed.
- 2 How did you do that?
- 3 DR. POWELL: The way -- the way I
- 4 think the success story of Title IX is, and I
- 5 don't think we're at the promised land. Again, I
- 6 won't live for it. I can see it upcoming for my
- 7 children -- grandchildren, but I think it's working
- 8 on the elementary, on the park districts.
- 9 In New York, it's recreational
- 10 programs in the towns are developing interests there
- 11 in girls athletics. I just look at my own daughter
- 12 both in New York and Illinois and the programs that
- 13 her mom and dad and all the other people in the
- 14 community worked with to generate involvement in a
- 15 variety of sports so that when they became -- got
- 16 into ninth grade, we weren't looking at just putting
- 17 numbers -- a formula down and the proportionality
- 18 or gender quotas, we already had a substantial
- 19 interest and that interest has been growing over
- 20 my 35 years as a public school servant.
- 21 MR. GRIFFITH: How would you determine
- 22 the interest?
- 23 Are you simply responding to
- 24 people who are coming to you asking that sports be

- 1 provided or --
- DR. POWELL: Well, we constantly -- we
- 3 would constantly use questionnaires. We articulate
- 4 with our -- you know, in Illinois, we have, like,
- 5 K-8s and 9-12s. In New York, I had a K-12. So I
- 6 was in charge of all of the working -- getting
- 7 interest at the earliest possible level in athletics
- 8 and fine arts also. We shouldn't limit ourselves to
- 9 athletics. I know this discussion is.
- 10 Our goal was always to increase
- 11 interest both in males and females in areas like
- 12 fine arts and athletics because we knew if we
- 13 got kids involved and hooked on something they
- 14 have a passion for, they do better in school and
- 15 they will actually tolerate that boring math teacher
- 16 that I was. They'll actually do better in English.
- 17 They'll do better in history.
- To me, that was -- always our
- 19 goal was to generate more and more interest to
- 20 get kids involved in things beyond that classroom
- 21 because we know that unfortunately, kids are not
- 22 always interested in just the Pythagorean Theorem.
- MR. LELAND: Julie?
- 24 MR. GRIFFITH: I just have a

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1 follow-up question. You asked -- you made a
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- 2 statement, or I think it -- that --
- 3 DR. POWELL: Yes.
- 4 MR. GRIFFITH: -- it's your anecdotal
- 5 experience that cutting some of the men's programs
- 6 would be limiting opportunities for --
- 7 DR. POWELL: No. First of all, I've
- 8 never done that in 20 years as superintendent.
- 9 MR. GRIFFITH: Right. I think you
- 10 said that you're concerned about cutting some of
- 11 the men's programs and that it might limit
- 12 opportunities for minorities.
- 13 Is that just anecdotal or do
- 14 you have any data to support that?
- DR. POWELL: Well, the -- no. It's
- 16 the experiences that I have with college counselors
- 17 working with our immigrant population in Skokie and
- 18 Morton Grove, which if anybody knows about the
- 19 population, again, there's a large number of
- 20 Russian, Middle East and Asian immigrants. These
- 21 kids, if they're interested in sports, many of those
- 22 sports, if you're reading the chronicles for higher
- 23 education, I can see how quickly male sports are
- 24 dropped under the Title IX -- you know, based --

- 1 under Title IX or under, you know, some excuse is
- 2 budget limitations, which I've battled for 30, 20
- 3 years and I don't buy either excuse.
- 4 These are kids that could be
- 5 hooked on college and stay in college because of
- 6 certain programs that are now being dropped. This
- 7 feedback comes from college counselors who have
- 8 been working with kids for 20 years in two different
- 9 states in telling me the same thing, oh, well,
- 10 they're dropping this. Again, this is not the kid
- 11 that plays football or basketball or those sports
- 12 that seem not to be dropped because they're revenue
- 13 producing.
- 14 MR. GRIFFITH: Thank you.
- MR. LELAND: Okay. Let me just do
- 16 this. We have lots of questions up here, but in
- 17 deference to our future presenters, let's just ask
- 18 two more questions and then we'll have to close it
- 19 down. Julie, and then Rita.
- 20 MS. SIMON: Could I just follow-up on
- 21 Tom's question? Would you mind, Julie?
- MS. FOUDY: Go ahead.
- MS. SIMON: I'm very interested --
- MR. LELAND: Microphone, please.

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1 MS. SIMON: I'm very interested in
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- 2 this whole issue of how do you measure interest.
- 3 I happen to be a social scientist. So I like to --
- 4 DR. POWELL: Okay.
- 5 MS. SIMON: -- measure things. But
- 6 also I'm very -- and this is important at both the
- 7 high school and college level, but I'm also very
- 8 interested whether high schools see it as their
- 9 responsibility, and this is for any of you, to
- 10 create interest.
- 11 For example, do you have
- 12 orientation programs at the different high schools
- 13 at the beginning of the year as students enter in
- 14 which you talk about the positive -- in fact, the
- 15 data, that --
- DR. POWELL: Absolutely.
- 17 MS. SIMON: -- there is a positive
- 18 correlation between academic achievement and
- 19 participation in sports?
- 20 Do you work at creating interest
- 21 in sports? Do you work at creating interest in
- 22 sports as well as measuring interest in sports?
- DR. POWELL: I know the answer --
- 24 even though I'm not talking to my two colleagues

1 on my left here that work in high schools, the

- 2 answer is absolutely yes.
- MS. SIMON: You do have orientation?
- DR. POWELL: We do. We talk to the
- 5 parents and to the kids, but we don't limit it to
- 6 athletics. We -- you know, if you're in choir, if
- 7 you're in drama, we know that if we get you involved
- 8 in school activities, you're going to be a better
- 9 student. And yes, we do recruit. We try to
- 10 generate interest. I'm sure you -- you guys can
- 11 both follow-up.
- 12 MR. BUSH: Yes. One of the things
- 13 that we do each year in the spring, we have what
- 14 we call an incoming freshman night. That night
- 15 is designed to invite the incoming freshman in
- 16 to speak about our programs. At that time, we
- 17 have all of our head coaches there and many of
- 18 the assistants to speak about their programs.
- 19 At the time we also have our cheerleading, some
- 20 of the club sports that are there to speak about
- 21 our programs.
- 22 Once the school year starts,
- 23 this past Friday, we had what we call an activity
- 24 fair for other activities not associated with

- 1 athletics during our lunch periods. We've got
- 2 probably 60 different clubs in our schools that,
- 3 you know, kids can get involved with and part
- 4 of that process is to have an experience where
- 5 kids can go around the different booths and
- 6 shop around and see what's there and get themselves
- 7 involved that way. So we do that and we think
- 8 that's been very productive for us.
- 9 MS. SIMON: Anyone else?
- 10 MS. HINRICHSEN: Yes. I know
- 11 that those kinds of activities are going on and
- 12 particularly up in the Chicago suburban area, but
- 13 as we start filtering down south into the central
- 14 Illinois and the southern Illinois, those kinds
- 15 of ideas and that kind of mentality has not been
- 16 taking place.
- 17 I think it's also important to
- 18 recognize that as we talk about student interests
- 19 and we try to draw some parallel between girls
- 20 programs and boys programs, we need to understand
- 21 in this state that the boys programs have had a
- 22 70-year head start.
- 23 So it's almost like measuring
- 24 apples and oranges and that's why if we throw out

1 the proportionality, if we throw out the student

- 2 interest, you know, and we really talk about
- 3 fundamentally what is happening at the grassroots
- 4 levels, what we really have to continue to focus
- 5 on is the kind of experience that kids are getting.
- 6 We know that if it's a boys
- 7 basketball team and they have a coach that's
- 8 providing an awful experience and not treating
- 9 kids well, those kids are not going to go out
- 10 and you replace that with a new coach who comes
- in and values kids and treats them with respect
- 12 and dignity, that those participation numbers
- 13 go up.
- 14 If we take that kind of mentality
- 15 and ask what's going on within our schools, what
- 16 kind of opportunities are being provided kids, we
- 17 know if you ask them why they participate, they
- 18 say because they are having fun and if you ask them,
- 19 boys or girls, why they are not participating they
- 20 will tell you because they weren't having fun
- 21 anymore and in this day and age, with the explosion
- 22 and evolution of programs for boys and girls, not
- 23 only at the high school level, but at independent
- team levels, the non-high school, the non-school

- 1 levels, I mean, we can see that kids that are
- 2 provided the opportunity are going to participate
- 3 so much so that our association has taken a look
- 4 at independent team participation.
- 5 Our old rules weren't working and
- 6 we went back and we tackled the most difficult
- 7 subject of how on earth are we going to handle --
- 8 manage the rules and the opportunities that we
- 9 offer in schools and at the same time balance
- 10 that with the opportunities that kids on their
- 11 own choose to participate in.
- 12 So I think our focus really needs
- 13 to be more on what are we doing to provide good
- 14 experiences and let's make sure that we don't do
- 15 something that halts the growth of programs in our
- 16 state based on asking just one question.
- 17 MR. LELAND: Okay. Last question.
- 18 Julie?
- 19 MS. FOUDY: I'll be quick, Ted.
- 20 Ms. McGee --
- MS. McGEE: Yes.
- MS. FOUDY: -- congratulations on so
- 23 many excellent seasons.
- MS. McGEE: Thanks.

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1 MS. FOUDY: I haven't -- you cited the
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- 2 legal battle and Graham talked about it a little bit
- 3 with the non-traditional seasons and my question is
- 4 how many women's sports are in non-traditional
- 5 seasons?
- 6 MS. McGEE: Well, that is the question
- 7 that -- our soccer is in non-traditional, tennis,
- 8 golf, basketball and volleyball.
- 9 MS. FOUDY: So five?
- 10 MS. McGEE: Swimming and diving.
- MS. FOUDY: Seven.
- MS. McGEE: That's a problem. And one
- 13 of the reasons, and this is one of the suggestions,
- 14 and this is one of the -- and there was -- I think
- there's a problem with that and the state came up
- 16 with a plan to change boys and girls seasons keeping
- 17 them separate seasons and putting three of those
- 18 seasons -- switching boys and girls to the
- 19 non-traditional seasons, but that was rejected by
- 20 the judge.
- 21 MS. FOUDY: Because are there any
- 22 men's sports in traditional -- in non-traditional
- 23 seasons as well?
- MS. McGEE: No, there's not.

MS. FOUDY: Okay. Because --

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                   MS. McGEE: And that's the problem.
 3
                   MS. FOUDY: -- that is my question.
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     I know that the federal court has -- the district
 5
     court has ruled that it is discriminatory to put
 6
     them in non-traditional seasons and I know -- I
 7
     think it's still in the appeal process, but my
    question, I guess, is if the High School Athletic
 8
 9
    Association's position is that it's not
10
    discriminatory, how come there isn't any men's
     sports as well in non-traditional seasons?
11
12
                   MS. McGEE: You know, and again, I
     think when -- when you look at a high school program
13
14
    and you look at the tradition, and speaking as a
    basketball coach, the reason it's in the winter is
15
    because, you know, Dr. Naismith, I think, wanted the
16
17
    boys to have something to do between football and
18
    baseball so he invented basketball.
```

20 is necessarily what's in the best interest of

21 females, but, in essence, it's the traditional

22 season of basketball. But I think -- I think things

I don't know if that tradition

23 got -- I think it was in the best interest maybe of

24 our sports to change some of those seasons so the

- 1 girls weren't always in the non-traditional and I
- 2 think the plan that came up was still trying to
- 3 maximize.
- We don't -- the state of Michigan,
- 5 for the most part, they don't want to play in the
- 6 same seasons so we can maximize our facilities and
- 7 so we've made some decisions to try to change some
- 8 of those. But at this point, it's a moot issue
- 9 because it has not been accepted.
- 10 One other thing I might add to the
- 11 question that was asked, and I tried to sneak a
- 12 quick answer in, I'm really proud of what Michigan
- 13 has done in the last several years in adding a Women
- 14 In Sport Leadership Conference. We're doing this
- 15 not only for our high school coaches, administrators
- 16 and officials, we're also now offering it for our
- 17 students.
- 18 I really think this is important
- 19 that we continue to mentor young girls into
- 20 officiating, coaching, administrative positions and
- 21 it's -- it's been a wonderful conference. It's a
- 22 two-day conference. I would suggest if other states
- 23 aren't doing it, it's a very good thing to do.
- MR. LELAND: Well, I want to thank the

- 1 four of you. One of the indicators of outstanding
- 2 presentations is the fact that I wasn't able to
- 3 control the time at all and there's another 30
- 4 questions up here that people would love to ask you,
- 5 but in deference to the next group, we need to move
- 6 on. But thank you very much.
- 7 MS. McGEE: Thank you.
- 8 MR. LELAND: You're, again,
- 9 passionate, articulate and civil. So thank you
- 10 very much.
- MS. McGEE: Thank you.
- MS. HINRICHSEN: Thank you.
- 13 (Audience applause.)
- MS. COOPER: I'd like for Panel 2
- 15 to come up; Robert Gardner, Athena Yiamouyiannis,
- 16 I'm going to practice on that, Katherine Kersten
- 17 and Dr. Karen L. Sykes.
- 18 (Whereupon, after a short
- 19 break was had, the
- 20 following proceedings
- 21 were held accordingly.)
- MS. COOPER: Bob Gardner is the
- 23 chief operating officer of the NFSHS since July
- 24 of 2000 after 15 years with the Indiana High School

- 1 Association.
- 2 He began his teaching and coach
- 3 career in 1970 at West Washington High School in
- 4 Campbellsburg. In 1972, he moved to Milan High
- 5 School where he was head football and baseball
- 6 coach from 1975 to 1978. He was head football
- 7 and track coach at Scottsburg High School as well
- 8 as director of athletics in his final year.
- 9 Mr. Gardner?
- 10 MR. GARDNER: Thank you very much.
- 11 Good morning. I am the chief
- 12 operating officer of the National Federation of
- 13 the State High School Association, commonly referred
- 14 to as the NFHS. Headquartered in Indianapolis,
- 15 Indiana, the NFHS serves 51 member state
- 16 associations, including our 50 states and the
- 17 District of Columbia. It also serves affiliate
- 18 membership in the American territories as well
- 19 as eight Canadian provinces.
- I'm pleased this morning to
- 21 have the opportunity to speak to you today
- 22 representing the high school community. I
- 23 applaud this Commission on the review of Title IX
- 24 and its impact. We support your efforts and

- 1 pledge our assistance. Your approach is sound.
- 2 I also speak to you as the parent of two female
- 3 athletes.
- 4 NFHS member state associations
- 5 include more than 18,000 public and private high
- 6 schools in this nation with more than 6,700,000
- 7 high school students participating in athletics.
- 8 Another 4,000,000 young people participate in
- 9 activity programs for music, speech, debate,
- 10 spirit, dance, and drill teams.
- 11 From the purely numerical
- 12 standpoint, the high school is overwhelmingly
- 13 where the Title IX action is. Although the
- 14 collegiate level disputes have attracted more
- 15 public notice, we have 20 times the number of
- 16 participants in our nation's high schools.
- 17 Along with our state associations and our
- 18 nation's 18,000 high schools, the NFHS has been
- 19 a driving force for the 30 years of the success
- 20 of Title IX. One needs only to examine the
- 21 figures of participation to find the basis for
- 22 this statement.
- From the beginning in 1971 with
- 24 less than half a million, actually 294,000 female

- 1 participants in athletics, there was a rapid rise
- 2 in the first decade to more than 2,000,000 female
- 3 participants. After a slight drop in the early
- 4 '80s, a steady increase in female participation
- 5 reached an all time high this past school year
- 6 with over 2.8 million girls participating in
- 7 high school athletics. You could see the rise
- 8 in the chart.
- 9 The increase in female
- 10 participation numbers are more significant when
- 11 you look at what happened with the total number
- 12 of high schools during that period. There were
- just fewer than 20,000 high schools in 1971
- 14 that would grow to over 21,000 by 1981. Then a
- 15 significant drop in the number of high schools
- 16 caused by school consolidations reduced that number
- 17 to just over 18,000. That number has remained
- 18 fairly constant since the early '80s as school
- 19 consolidations have dramatically slowed.
- 20 This shows clearly that schools
- 21 and female programs have increased participation
- 22 opportunities for girls following the Title IX
- 23 implementation in our nation's high schools. At
- 24 the same time, male participation in high school

- 1 athletics remains high. With a corresponding drop
- 2 in participation that would seem tied to the drop
- 3 in the number of schools consolidated, the numbers
- 4 of male participants has also slowly risen to over
- 5 3.9 million in the past year. That would indicate
- 6 Title IX has had the desired effect at the high
- 7 school level of increasing opportunities for girls
- 8 without decreasing opportunities for boys.
- 9 Look at the total number of
- 10 programs in our next slide. The numbers that are
- 11 indicated here, when you go back in the beginning
- 12 of Title IX, we surveyed all of our high schools.
- 13 There were 30 programs out there in athletics for
- 14 boys, 14 for girls. Look at the current year; 47
- 15 different athletic programs for boys and 46 for
- 16 girls. You can see the dramatic growth during
- 17 the 30-year period of Title IX.
- 18 Title IX has been a good thing
- 19 for the masses of young people and it continues
- 20 to be a good thing. The evidence is
- 21 incontrovertible that participation in athletic
- 22 increases -- improves academic performances,
- 23 encourages positive attitudes, it diminishes
- 24 dropouts, reduces drug, alcohol and teen pregnancy

1 problems. That girls share equally in these

- 2 benefits is beyond dispute.
- I would like to also address
- 4 question number four that was posed this morning.
- 5 As athletic activities expand in our country, one
- 6 of the troubling issues faced by secondary schools
- 7 is the correct definition of the word sport.
- 8 Interpretations of Title IX have struggled with
- 9 this. Please understand that the NFHS supports
- 10 both athletics and activities and we shall
- 11 continue to support both regardless of how the
- 12 word is defined.
- 13 However, along with many of our
- 14 member state associations, we believe there are
- 15 certain components that separate sports from
- 16 other energetic activities. These include being
- 17 recognized and governed by a state association,
- 18 sponsored for the primary purpose of athletic
- 19 competition against other similar teams scheduled
- 20 during the regular season with starting and ending
- 21 dates determined by state associations, governed
- 22 by rules published by a state association or
- 23 national organization, participants prepare and
- 24 engage in competition in the same manner as other

- 1 teams and interscholastic athletic programs.
- The team has a designated coach,
- 3 the activity has tryouts, regularly scheduled
- 4 practice sessions and competitions. The team
- 5 selection is based primarily on athletic ability.
- 6 There are registered, trained officials that work
- 7 the contest, follows competition structure similar
- 8 to other sports to a state championship level and
- 9 stands alone as a primary event without being
- 10 scheduled simultaneously with another event.
- 11 Competition between teams and
- 12 individuals results in a champion and place order
- 13 finishes for other competitors. It's the presence
- 14 of these components that should determine the
- 15 sport.
- We sincerely hope that as this
- 17 Commission completes its deliberations, it will
- 18 incorporate that for interpretation by the OCR.
- 19 Our recommendations to the Commission are as
- 20 follows: Keep your eye on the central issue,
- 21 which is the opportunity for athletic participation
- 22 by young people.
- 23 Matters such as college
- 24 scholarships affect only a few and can distract

- 1 from what matters most from a societal standpoint.
- The heart of Title IX is the
- 3 chance to participate. That means we should spend
- 4 our money on providing adequate coaches, a critical
- 5 part of the whole issue. There's tremendous
- 6 turnover at the high school and elementary level
- 7 for the number of coaches each year so we need to
- 8 really look critically at providing education for
- 9 coaches. Coaching education is an important part
- 10 of the whole process in providing equal
- 11 opportunities.
- 12 We also should be providing
- 13 equal equipment and playing fields. Worrying
- 14 about comparative grandstand sizes, scoreboards
- 15 and spectator facilities is, at best, a secondary
- 16 concern.
- 17 With all respect, Title IX
- 18 is about something more important than relative
- 19 treatment of the nation's elite male and female
- 20 athletes. It's a gateway that benefits -- of
- 21 athletic opportunity to the masses of girls and boys
- 22 in our schools.
- 23 If our millions of school-aged
- 24 daughters and sons have a chance to participate in

- 1 sports at whatever level is appropriate, we, as a
- 2 society, are achieving the goals of Title IX.
- 3 Thank you very much.
- 4 MS. COOPER: Thank you.
- 5 (Audience applause.)
- 6 MS. COOPER: Athena Yiamouyiannis is
- 7 the executive director of the National Association
- 8 for Girls and Women in Sport, NAGWS. Prior to
- 9 NAGWS, Athena worked at the NCAA for ten years
- 10 as director of membership services at the NCAA. She
- 11 oversaw the NCAA rules education programs and
- 12 assisted the NCAA's committee on women's athletics
- 13 with a number of Title IX and gender equity
- 14 initiatives including the development of seminars
- 15 and publications.
- 16 While the NCAA -- while at the
- 17 NCAA, she also helped conduct a gender equity audit
- 18 of NCAA programs, activities and championships and
- 19 helped develop recommendations for areas that needed
- 20 improvement.
- 21 Athena?
- MS. YIAMOUYIANNIS: Thank you.
- 23 Members of the Commission, I
- 24 greatly appreciate the opportunity to be here today

1 to speak with you about Title IX in athletics. It's

- 2 also nice to be here and seeing a number of former
- 3 NCAA colleagues on the Commission.
- 4 After having worked at the NCAA
- 5 for over ten years and having been involved in
- 6 gender equity issues in NCAA Title IX programs
- 7 for most of the time, I'm quite familiar with
- 8 many of the questions and answers related to
- 9 this topic and I'm very interested in assisting
- 10 this Commission in developing some solutions to
- 11 address the issues.
- 12 During my allotted time this
- 13 morning, I would like to share with you some
- 14 facts about Title IX and possible solutions
- 15 to the concerns that you have heard from those
- 16 individuals who lost sport opportunities.
- 17 This information is available in the NCWGE
- 18 report that you received and then I plan to
- 19 conclude my remarks with an analogy that I
- 20 hope you will find helpful.
- 21 Let me begin with the report.
- 22 The National Coalition for Women and Girls in
- 23 Education is a nonprofit organization comprised
- 24 of 50 diverse organizations dedicated to improving

- 1 educational opportunities for girls and women.
- 2 It was established in 1975 and the coalition
- 3 has been a major force in developing national
- 4 educational policies that benefit all woman
- 5 and girls.
- 6 Primary writers of the report
- 7 included members of NACWAA, NAGWS, NWLC, the
- 8 National Women's Law Center, the Women's Sports
- 9 Foundation and the American Association for
- 10 University Women. The full report was mailed
- 11 to all of you last week and it does focus on
- 12 collegiate athletics. It is titled "Title IX
- 13 Athletics Policies: Issues and Data for
- 14 Education Decision-Makers." It contains an
- 15 executive summary as well as four sections.
- Number one, the first section
- 17 is on the law and its impact.
- 18 The second one is on the
- 19 discontinuation of men's and women's teams, trends
- 20 and reasons.
- 21 The third section is on financial
- 22 issues facing schools and possible solutions.
- 23 And the last section basically
- 24 addresses the questions raised by the Commission

- 1 on opportunity in athletics.
- 2 The report, in summary,
- 3 demonstrates the following: Number one, female
- 4 athletes are not receiving equal treatment or equal
- 5 opportunities to participate 30 years after passage
- 6 of Title IX. Although male and female participation
- 7 in athletics has grown steadily, female students lag
- 8 in participation opportunities, they lag in the
- 9 receipt of scholarships and allocation of operating
- 10 and recruiting budgets. Thus, we have not yet
- 11 reached the Title IX goal of gender equity.
- 12 Number two, as the report
- 13 demonstrates, the three-part test is flexible,
- 14 lawful and reflects fundamental principals of
- 15 equality. It indicates that every federal
- 16 appellate court that has considered the validity
- of the three-part test has upheld it as
- 18 constitutional and consistent with the statute.
- 19 The courts have repeatedly recognized that the
- 20 three-part test in no way creates quotas.
- 21 Number three, Title IX has been
- 22 wrongly blamed by its critics for cuts to some men's
- 23 sports teams at educational institutions. Schools
- 24 choose to support, eliminate or reduce particular

- 1 sport opportunities on both the men's and the
- 2 women's specific teams for a variety of reasons
- 3 including varying interests, budget resources,
- 4 liability and so forth.
- 5 Number four, as is proven by
- 6 the increase in women's participation in athletics
- 7 since 1972, given the opportunity to play, women
- 8 are just as interested in athletics as men. The
- 9 remaining discrepancies of participation rates
- 10 are the result of continuing discrimination in
- 11 access to equal athletics opportunities.
- 12 It is neither logical nor
- 13 permissible to posit a lack of interest in college
- 14 sports participation on the part of female athletes
- when fewer than 200,000 college participation
- 16 opportunities exist for females and you're going
- 17 from a pool of 2.7 or 2.8 million high school
- 18 girls that are participating.
- 19 Therefore, based on the
- 20 information provided, it is the position of
- 21 the National Coalition for Women and Girls in
- 22 Education that number one, no changes to the
- 23 Title IX standards as applied to athletics
- 24 are warranted or necessary.

- 1 The three-part test, including
- 2 the proportionality prong, is an appropriate and
- 3 necessary means to implement Title IX's requirement
- 4 of equality. Modification to the standards that
- 5 would limit future opportunities for women in favor
- 6 of expanded opportunities for men would violate the
- 7 goal of gender equity.
- 8 Any modification to the standard
- 9 that is based on the premise that women are less
- 10 interested than men in sports, for example, using
- 11 the results of an interest survey to limit the
- 12 women's participation opportunities would be both
- 13 factually inaccurate and legally invalid.
- Number two, what is necessary
- 15 to ensure equal opportunity is vigorous federal
- 16 enforcement of Title IX and all of its implementing
- 17 policies at every level of education, not revisions
- 18 to the standards that have moved our nation toward
- 19 that equality. The responsibility of the federal
- 20 government is to ensure equal opportunity, not to
- 21 ensure that particular sports teams are added,
- 22 discontinued or maintained.
- 23 And number three, the nation's
- 24 commitment to the civil rights laws must be upheld

- 1 regardless of institutional budget decisions and
- 2 priorities to emphasize selected sports programs or
- 3 in other ways determine the appropriate number of
- 4 teams, size and expenses of athletics programs.
- 5 As a Commission, you have been charged with
- 6 reviewing the Title IX issues and are to report back
- 7 in January. I am confident that you will find the
- 8 information contained within the NCWGE report
- 9 extremely useful throughout your deliberations.
- 10 Remember that the law requires us
- 11 to value both men and women equally in education
- 12 including in sports so this should be our number one
- 13 priority. Instead of thinking about ways to change
- 14 the law or to lower the bar, the focus should be
- 15 about increasing opportunities for all.
- You, as a Commission, have an
- 17 obligation to the American people to first work
- 18 within the existing approved regulations to make
- 19 this happens. I am confident that you will be
- 20 successful in identifying real solutions within
- 21 the existing guidelines.
- 22 Some suggested real solutions
- 23 to assist educational institutions in increasing
- 24 opportunities for all involved parties are number

- 1 one, consider the numerous cost containment
- 2 suggestions listed on Pages 31 and 32 of the report
- 3 and utilize the savings to increase opportunities.
- For example, consider increasing
- 5 the number of players who can receive football
- 6 scholarships and decrease the cost. Adopt a
- 7 rule or ask the NCAA to adopt a rule to allow
- 8 90 scholarships instead of 85 scholarships,
- 9 except provide 45 full scholarships and 45 half
- 10 scholarships. Such a change would result in a
- 11 greater number of football players on aid, but
- 12 would free up 17.5 extra scholarships per year
- 13 that could be used for sports such as a new women's
- 14 soccer program or the existing men's wrestling or
- 15 gymnastics team.
- 16 I'm going to go through a couple
- 17 of these highlighted and continue on because I know
- 18 we have limited time here. The second one I'd like
- 19 to touch base on is adopting state law legislation
- 20 to help at the grassroots level. Basically, look at
- 21 the Florida and Georgia laws that says we need data
- 22 collection and we need colleges or high schools to
- 23 review their programs. Replicate that law across
- 24 the country and encourage the high schools to

1 evaluate the programs and get up to speed on areas

- 2 that they may be deficient.
- 3 The third one I'd like to touch
- 4 on is as a Commission, consider recommending that
- 5 the NCAA establish a committee to identify cost
- 6 containment methods. The NCAA legislation could
- 7 be proposed to address the situation for the
- 8 various divisions.
- 9 For example, as the Knight
- 10 Commission -- members of the Knight Commission
- 11 pointed out in the newspaper currently if you
- 12 have a Nike shoe contract, the money is going
- 13 into the pocket of the coach. Rules could be
- 14 put in place to require that those funds go
- 15 to the university as compared to going to the
- 16 coach.
- 17 So if we get a committee
- 18 together to look at some of these issues,
- 19 staying in the hotel the night before a home
- 20 game and spending hundreds of thousands of
- 21 dollars, if there's -- if we can get a committee
- 22 together to look at some cost containment issues
- 23 and you could have parity across the division,
- 24 it won't impact one specific university. It

- 1 would be helpful for the greater pull.
- 2 I'm going to conclude by sharing
- 3 an analogy with you as well as providing a few
- 4 closing comments. In the analogy that I would
- 5 like to present, a car, an automobile, is an
- 6 opportunity to play college sports. A free car
- 7 is a full college scholarship to play sports.
- 8 So a car is an opportunity to play college sports
- 9 and a free car is a full college scholarship to
- 10 play sports.
- 11 Thirty years ago, only women
- 12 were given the opportunity to own cars. People
- 13 had said men aren't interested in cars and they
- 14 might not be able to father children if they drove
- 15 cars. One female senator, however, thought that
- 16 men should have equal rights and so a law was
- 17 adopted in order to require colleges to let men
- 18 have the opportunity to own cars.
- 19 Thirty years later, women still
- 20 owned most of the cars. Women also get most --
- MS. COOPER: One minute.
- MS. YIAMOUYIANNIS: -- of the free
- 23 cars offered by colleges. As a matter of fact,
- 24 of three cars given out by colleges, women get

1 about 60 percent of the free cars and men only

- 2 get about 40 percent.
- 3 It is 2002 and the college is
- 4 now faced with a budget squeeze and decides to
- 5 make some cuts. They decide to take a few of
- 6 the cars away from the women since women have
- 7 more cars than men and they force the women who
- 8 are the low ones on the totem poll to give up
- 9 their second-hand cars. When this occurs,
- 10 these women let the world feel their pain.
- 11 Since they have influence in
- 12 Congress, they are able to get the government
- 13 to conduct several GAO studies on this topic.
- 14 When that doesn't help their cause, they sue
- 15 the federal government because their rights
- 16 have been violated. When this doesn't help,
- 17 they convince the Department of Education to
- 18 address this issue by appointing a Commission
- 19 to hopefully change the laws so that women
- 20 could keep their cars.
- 21 Ironically, no one pays any
- 22 attention to the men who still receive only
- 23 close to 40 percent of the free cars, but I
- 24 guess that's okay because men are really not

- 1 interested in cars even though 2.7 million
- 2 high school boys own cars and even though
- 3 there are only 200,000 cars available in
- 4 college, if we --
- 5 MS. COOPER: Thank you.
- 6 MS. YIAMOUYIANNIS: -- develop a
- 7 survey, maybe we can show that we can't find enough
- 8 men interested in cars at college.
- 9 Meanwhile, women's basketball
- 10 players are meeting the car dealer to receive
- 11 their brand new Limited Edition Gold Series
- 12 Lexus cars. These women have a great dilemma.
- 13 Should they go with red leather or blue leather?
- 14 Luckily, they have a \$2 million coach to help
- 15 them make the tough decision.
- 16 This, my friends, is the
- 17 perception out there in the real world of women's
- 18 sports. The law was created to provide equal
- 19 opportunity. Sixty/forty is not equal. Neither
- 20 is 58/42. It is your job as a Commission to make
- 21 sure that the original intent of the law, equal
- 22 opportunity for all, is upheld.
- MS. COOPER: Thank you. Thank you.
- MS. YIAMOUYIANNIS: Thank you.

- 1 MS. COOPER: Sorry.
- 2 (Audience applause.)
- MS. COOPER: Katherine Kersten?
- 4 Katherine Kersten is a senior
- 5 fellow in cultural studies -- for cultural studies
- 6 at the Center of the American Experiment in
- 7 Minneapolis. She was a member of the center's
- 8 board of directors from its inception through
- 9 spring 2001 and served as a chair from 1996 to
- 10 1998.
- 11 Katherine is a columnist for
- 12 the Minneapolis based Star Tribune. She has
- 13 also been a commentator for the national public
- 14 radio -- for National Public Radios. All things
- 15 considered -- and has written for a variety of
- 16 publications, including the Wall Street Journal,
- 17 Christianity Today, The Weekly Standard, First
- 18 Things and Policy Review.
- MS. KERSTEN: Thank you. This is
- 20 on, right?
- 21 Title IX prohibits sex
- 22 discrimination in all aspects of education. So
- 23 how are boys and girls fairing relative to one
- 24 another in American schools today? There are

- 1 striking gender disparities and they are repeated
- 2 in one form or another in schools all across
- 3 America. Generally, however, these disparities
- 4 don't favor boys, but girls.
- 5 On average, American boys'
- 6 academic performance is well below girls. In
- 7 the Twin City suburb where I live, for example,
- 8 girls are 67 percent of top ranked students and
- 9 they earn 65 percent of A's and 59 percent of
- 10 B's. Boys, on the other hand, are 75 percent
- 11 of special ed students and 90 percent of students
- 12 who are disciplined or suspended. The boys'
- 13 relatively poor academic performance is a major
- 14 reason for the growing gender gap we see in
- 15 college attendance today.
- 16 Fifty-seven percent of college
- 17 students are female and 43 percent are male. The
- 18 gap is expected to widen in the future. Girls
- 19 also dominate most high school extracurricular
- 20 activities. Nationally, they are 70 percent of
- 21 students in both music, 64 percent in orchestra,
- 22 and 61 percent in speech and drama. They also
- 23 outnumber boys in activities like year book,
- 24 honor society and student government.

- 1 Now, what causes these
- 2 disparities? If we apply the proportionality
- 3 test used in connection with Title IX, our
- 4 analysis would be simple. We'd compare the
- 5 percentage of boys and girls; girls and boys
- 6 in orchestra, 64 to 36 percent with student
- 7 enrollment 50/50, and we'd conclude that sex
- 8 discrimination, specifically anti-male bias,
- 9 is to blame. But as we all know, no one thinks
- 10 of looking at this matter this way.
- 11 The reason is that American
- 12 parents and educators know the world is much
- 13 more complex than this analysis suggests.
- 14 Parents who learn that boys are 90 percent of
- 15 those suspended don't think about discrimination
- 16 first thing. They know that boys have a greater
- 17 tendency than girls to engage in rowdy behavior.
- 18 My own son isn't in orchestra or in French club,
- 19 but not because bias keeps him out, his interests
- 20 are playing basketball and soccer and playing drums
- 21 in his rock band.
- Here's the point. Today, there
- 23 are many, many gender gaps in American educational
- 24 institutions, but there is only one situation where

- 1 statistical disparities are automatically assumed
- 2 as a matter of policy and with no further proof
- 3 to be due to illegal sex discrimination. That
- 4 area is college sports, as governed by the
- 5 porportionality test of Title IX.
- 6 The proportionality test purports
- 7 to be a test of gender fairness, but its logic rests
- 8 on one critical and dubious assumption, that males
- 9 and females at every college in the nation have an
- 10 equal desire to play competitive team sports.
- 11 Now, the key word here is equal.
- 12 It's clear that tens of thousands of women do want
- 13 to play, but are women as a group interested enough
- 14 in intercollegiate sports to make strict
- 15 proportionality the standard of fairness and equal
- 16 access? If the answer is no, the proportionality
- 17 test has no basis in logic.
- There is significant evidence
- 19 that women as a group have less interest in
- 20 collegiate sports than men in part because they
- 21 have broader extracurricular interests. This
- 22 evidence comes from many sources including SAT
- 23 interest surveys, sports participation rates at
- 24 all women schools and women's participation rates

- 1 in intramural and community sports programs.
- Now, the reason that we're here
- 3 today is that opponents of the proportionality
- 4 test claim that many schools have discriminated
- 5 against men by cutting male teams and roster sizes
- 6 in an effort to comply with that test's numerical
- 7 balance requirements. Advocates of proportionality
- 8 make several arguments in favor of Title IX's
- 9 current enforcement mechanism.
- 10 Initially, some of these seem
- 11 plausible, but it's important to examine closely
- 12 their basis in fact. The first claim is that the
- 13 proportionality test is only one of three prongs
- 14 of the regulatory test for compliance with Title IX
- and that schools are free to choose whichever prong
- 16 they wish to use. But in reality, things don't
- 17 work that way.
- 18 Proportionality, with its gender
- 19 quotas, is the only safe harbor for schools that
- 20 wish to avoid costly time-consuming investigations
- 21 and lawsuits. Prongs two and three are merely
- 22 temporary measures on the way to full compliance
- 23 and they invite future lawsuits.
- 24 Proportionality advocates'

- 1 second claim is that men's teams and opportunities
- 2 have actually increased, not decreased since Title
- 3 IX was adopted. Advocates point to NCAA and GAO
- 4 studies purportedly show an increase in men's
- 5 opportunities since 1981. In fact, however, over
- 6 the period those studies cover, many colleges joined
- 7 the NCAA and the NAIA and brought their existing
- 8 men's teams with them. As a result, the appearance
- 9 of expanded male opportunity is illusory. In 1985,
- 10 there were 253 male athletes per NCAA campus and in
- 11 2001, there were only 199.
- 12 A proportionality advocate's
- 13 next claim is that athletic opportunities for
- 14 college women remain in short supply. In fact,
- 15 however, in 2001, the NCAA had about 560 more
- 16 women's teams than men's teams and in most
- 17 sports, women's teams were entitled to more
- 18 scholarships than men's.
- 19 Advocates' fourth claim is
- 20 that Title IX, as currently enforced, is not
- 21 fundamentally about numbers, that is, gender
- 22 quotas, but about budgets. If only that stubborn
- 23 school would cut its football budget, they say,
- 24 it could comply with Title IX. Again, the reality

- 1 is different.
- 2 The proportionality test clearly
- 3 focuses not on budgets, but on numbers of athletes
- 4 by sex. And that's why, in an effort to comply,
- 5 some schools have cut men's teams even though
- 6 donors have offered to underwrite the team's
- 7 expenses completely. Men must go to bring
- 8 male/female numbers into balance.
- 9 Proportionality advocates also
- 10 claim that most colleges, 72 percent to be precise,
- 11 have managed to comply with Title IX without cutting
- 12 men's teams, but colleges that haven't yet cut teams
- 13 may have to do so tomorrow. Title IX is a moving
- 14 target especially as female enrollments climb.
- The most common mechanism that
- 16 schools use to reach proportionality without cutting
- men's teams is rigorous roster management, a process
- 18 largely invisible to outsiders. Today's schools
- 19 routinely cap participation on men's teams often
- 20 at levels well below what is required to build a
- 21 competitive program. They also prohibit male
- 22 walk-ons, thus, withhold the chance to participate
- 23 from athletes who cost the schools next to nothing
- 24 and play only for the love of the game.

- 1 Finally, advocates of
- 2 proportionality point to football as a primary
- 3 culprit in blocking Title IX compliance. However,
- 4 at many big football schools, football is the
- 5 goose that laid the golden egg. It helps to
- 6 finance women's sports. Two recent studies show
- 7 that women's sports are strongest at schools where
- 8 football makes money. The fact is though some
- 9 proportionality advocates may not approve, American
- 10 sports fans love football. At many large schools,
- 11 football games attract thousands of alumni and
- 12 potential donors to the campus with results that
- 13 benefit everyone.
- 14 Proportionality advocates
- 15 frequently point to football excesses like training
- 16 tables and hotel stays before home games to keep
- 17 players away from dorm noise and distractions. At
- 18 the University of Minnesota, dropping these would
- 19 save about \$50,000 a year, a sum that wouldn't begin
- 20 to cover the costs of a new women's sports team.
- 21 I do think, however, that proposals to address
- 22 football coaches' salaries deserves serious study.
- Now, this is how the data on
- 24 Title IX looks to me, but others obviously see

- 1 things differently. How is this Commission to sort
- 2 through our varying interpretations? I encourage
- 3 the commissioners to appoint a panel of social
- 4 science experts to carry out rigorous statistical
- 5 analysis of the data at issue here. This data
- 6 should be subjected to rigorous regression analysis,
- 7 a tool that's become routine in legal cases
- 8 involving charges of discrimination.
- 9 Regression analysis can reveal
- 10 whether factors like differences in student
- 11 interest or student demographics rather than
- 12 intentional discrimination account for numerical
- 13 disparities. And I suspect that this analysis
- 14 would reveal that proportionality is a relatively
- 15 crude measure of gender fairness, which uses an
- 16 essentially arbitrary benchmark.
- 17 One final thought. In recent
- 18 years, all across the legal world, proportionality
- 19 tests like the one that Title IX employs --
- MS. COOPER: One minute.
- 21 MS. KERSTEN: -- have essentially
- 22 gone the way of the buffalo. Whether this issue
- 23 is school desegregation or college admissions or
- 24 employment or housing, courts no longer presume

1 discrimination simply on the basis of statistical

- 2 disparities, and as we revisit Title IX's
- 3 enforcement mechanism, shouldn't we take this into
- 4 account?
- 5 Today, Title IX is at a
- 6 crossroads. For years, Americans have heard
- 7 about the law's beneficial purposes and results
- 8 and now for the first time, they are beginning
- 9 to learn about the dark side of Title IX as it
- 10 is currently enforced. Americans prize their
- 11 daughters' athletic opportunities, but they
- 12 also prize their sons' and if proportionality
- 13 begins to creep into high schools, I think it
- 14 will meet very determined resistance. Americans
- 15 believe in justice, fair play, and rewarding
- 16 individual merit. In my view, Title IX's
- 17 proportionality test flies in the face of all of
- 18 these. Thank you.
- MS. COOPER: Thank you.
- 20 (Audience applause.)
- 21 MS. COOPER: Dr. Karen L. Sykes?
- 22 Dr. Sykes is the president of the
- 23 National Junior College Athletic Association, NJCAA,
- 24 and she is presently the head women's softball coach

- 1 and sports information director for the athletic
- 2 department as well as a full-time faculty member at
- 3 Dean College in Franklin, Massachusetts.
- 4 Her affiliation with the NJCAA
- 5 began in 1975 when she represented Dean College
- 6 at a Region 21 meeting. Her most recent honor
- 7 has been named as the NAIA Junior Community College
- 8 Administrator of the Year by the National
- 9 Association of Collegiate Women's Athletic
- 10 Administrators.
- 11 Dr. Sykes?
- DR. SYKES: Thank you. I want to
- 13 thank the Commission for the opportunity to speak
- 14 this morning. As many of you can probably tell
- 15 by the number of grey hairs on my head, I went
- 16 to high school and to college right before Title
- 17 IX.
- In high school, I stood on the
- 19 sidelines pounding my glove and wondering why no
- 20 one would let me play. At Penn State, where I
- 21 attended as an undergraduate, they were just
- 22 beginning their venture into women's athletics.
- 23 I finally had a chance to take the field in my
- 24 white-collared shirt and navy blue bermuda shorts

- 1 and thought that I was a hot ticket.
- 2 As a teacher, as a coach, and
- 3 as administrator, I have taught, believed and
- 4 lived Title IX since my first professional job.
- 5 And if I were speaking to you today on my own,
- 6 I would ask how anyone would dare conceive of
- 7 touching the legal insurance policy which has
- 8 moved so many young women from the bench onto
- 9 the playing field. But I'm here speaking not
- 10 just for myself, I'm here speaking as the
- 11 president of the National Junior College Athletic
- 12 Association.
- 13 My statements do not represent
- 14 the opinions of every member of our organization,
- 15 but do represent an accurate portrayal of what
- 16 has and is occurring with regard to Title IX and
- 17 the two-year college athletic programs.
- 18 Two-year college athletics offer
- 19 up somewhat of a black hole, recognized by some,
- 20 totally ignored by others. Called upon at times
- 21 to support broad based issues of shared importance
- 22 and criticized at others, we represent a large
- 23 constituency that doesn't fit neatly with either
- 24 secondary schools or four-year colleges.

- 1 Our unique student profiles and situations make
- 2 our concerns and our needs somewhat different
- 3 that many you may hear from others today.
- 4 Has Title IX had an impact on
- 5 college athletics? Most definitely. In 1974, the
- 6 NJCAA began offering invitational championships in
- 7 three different women's sports. In 1975, the NJCAA
- 8 took the bold step of creating a governance
- 9 structure that recognized a women's division as
- 10 a separate, but totally equal branch. Since
- 11 that time, the key to all decisions has been the
- 12 equality issue.
- I am not naive enough to sit here
- 14 today and try to tell you that a generous group of
- 15 men suddenly decided it would be nice to offer women
- 16 opportunities back in 1975. The spector of Title IX
- 17 has always hovered in the background of our
- 18 decision-making, but I am telling you that the
- 19 effort, once begun, focused itself on equality.
- 20 Title IX has been like a
- 21 conscience for us. While not always in the
- 22 forefront of our decisions, it has served as a
- 23 moral and ethical presence which keeps us thinking
- 24 in terms of what is best for all of the athletes

1 we serve. However, I think everyone needs to be

- 2 realistic about what our profile actually is.
- The mission of two-year college
- 4 athletics is quite different than that of both
- 5 secondary schools and most four-year colleges.
- 6 While we are all focused on providing educational
- 7 opportunities, our population and their reasons
- 8 for attending are quite different from those of
- 9 the others.
- 10 If I were to use the Florida
- 11 Community College system as an example, the average
- 12 age of students attending is 31. We see folks that
- 13 are returning to school, just deciding to attend or
- 14 really trying to improve their life situation.
- 15 Their life circumstances and interests are quite
- 16 different from those of the traditional 18 and 19
- 17 year olds. I would not mean to imply that men and
- 18 women at this age do not have athletic interests,
- 19 but their ability to take advantage of opportunities
- 20 is definitely different. With these folks as a
- 21 major presence on many of our campuses, interest
- 22 assessments and meeting proportionality tests
- 23 take on differing dimensions.
- 24 Further, the surrounding -- the

- 1 concerns surrounding the impact of large revenue
- 2 generating programs in men's football and basketball
- 3 are not as relevant when speaking about two-year
- 4 college athletic programs. Less than 16 percent of
- 5 our programs have football. Few of these, very few
- 6 of these, generate much, if any, revenue. If many
- 7 of you have been to a community college football
- 8 game, you realize it -- well, it probably looks
- 9 remotely like a high school game.
- 10 Most football programs at NJCAA
- 11 institutions are in place purely to generate FTEs.
- 12 The more FTEs, the more federal and state dollars
- 13 the institution received. At my own institution,
- 14 a small private one with less than 1,000 students,
- 15 we have football to generate bodies, almost 80 of
- 16 them a year. It is the tuition that comes from
- 17 those 80 bodies that's helped supplement our
- 18 operating expenses, not any hope of revenue and
- 19 that is what keeps our football program on as a
- 20 part of our athletic program.
- 21 When decisions are made to
- 22 drop programs to meet budgetary constraints and
- 23 to fulfill Title IX obligations in those limited
- 24 number of schools having football, our college

- 1 presidents are not going to, nor can they afford
- 2 to eliminate football because of its revenue and
- 3 the revenue that comes from FTEs. Something else
- 4 will almost always have to go before that.
- 5 The highest percentage of
- 6 membership in the NJCAA comes from community
- 7 college ranks and from some private schools.
- 8 As state budgets are affected by circumstances
- 9 in the economy, athletic budgets at these
- 10 institutions have had to take proportionately
- 11 high hits. The ability of institutions to meet
- 12 and stay in compliance with Title IX have been
- 13 compromised in many situations. The alternative
- 14 for most has been the elimination and not creation
- of programs and that has been across the board.
- In the state of Connecticut,
- 17 the community college athletic program has taken
- 18 dramatic hits in recent years. From season to
- 19 season, one budget cycle to the next, opponents
- 20 are never certain programs will exist or even
- 21 be able to travel. It has become a scheduling
- 22 nightmare for everyone and most importantly for
- 23 the students involved.
- 24 What do we recommend for Title

- 1 IX? We definitely believe and are committed to
- 2 the strong support of Title IX. We do not think
- 3 that football should be eliminated from the
- 4 proportionality equation because, in our case, it
- 5 is a competitive activity that requires resources
- 6 and should be considered of no more importance than
- 7 those of other activities that students express an
- 8 interest in. We are not in the revenue business.
- 9 The emphasis in ascertaining
- 10 compliance must place greater emphasis on elements
- 11 2-31, that while proportionality is important at
- 12 the two-year college level having full-time coaches,
- 13 equal access to facilities, support and practice
- 14 times as well as scholarship dollars can go a long
- 15 way to ensuring the success and even the viability
- of our women's programs. At many schools, just the
- 17 presence of a full-time coach can ensure success.
- 18 In my region, the number of
- 19 full-time coaches that are part of women's
- 20 programs is relatively small. We believe that
- 21 the proportionality test should be maintained,
- 22 but it may be necessary in its present form to
- 23 alter it somewhat. But it may be time to look
- 24 at some relief in the percentage number.

- 1 Moving from five to seven and a half percent
- 2 in the equation might provide some relief for
- 3 some of our programs.
- 4 A possible new look at the
- 5 way needs analysis is done, some of our community
- 6 colleges have over 100,000 students. Miami-Dade
- 7 has 150,000 students. This makes the analysis
- 8 quite difficult when you're talking about the
- 9 type of moving population we are dealing with.
- 10 We strongly support the concerns
- 11 of four-year college advocates for Title IX and
- 12 for that reason, it may be time to look at the
- 13 way Title IX is addressed at each of the levels.
- 14 It is obvious we have some different concerns
- 15 from those of our senior colleges and it may be
- 16 time to recognize these in the Title IX formula.
- Do I wish I could sit here today
- 18 and say we have come so far in society to recognize
- 19 the fundamental good that Title IX has offered in
- 20 all our young people by providing equal access and
- 21 opportunities for both females and males in
- 22 athletics? Yes, I wish. But the reality is that
- 23 with so many other aspects where money and access
- 24 equate with power and influence, we still have a

- 1 ways to go and to fundamentally alter the vehicle
- 2 which has gotten us thus far would be a mistake for
- 3 all those still seeking opportunities and access.
- I would ask that some adjustments
- 5 be considered to application and emphasis taking
- 6 into consideration the different circumstances
- 7 surrounding competition, but that you protect the
- 8 concept and its fundamental application. Thank you.
- 9 MS. COOPER: Thank you.
- 10 (Audience applause.)
- MS. COOPER: And I want to thank panel
- 12 two.
- MR. LELAND: We'll have 15 minutes for
- 14 questions.
- MS. COOPER: We'll have 15 minutes for
- 16 questions now.
- 17 MR. DeFILIPPO: Gene DeFillipo
- 18 from Boston College. I'd like to compliment the
- 19 panelists on a job well done. Very, very good
- 20 presentations and very -- articulated very well.
- I have a question. One of our
- 22 previous panelists, Dr. Griff Powell, said that
- 23 he surveys both boys and girls on a high school
- 24 level in most extracurricular activities.

- 1 Katherine Kersten said in her
- 2 presentation that there's significant evidence
- 3 that women as a group have less interest in
- 4 collegiate sports than men and this evidence
- 5 comes from many sources, including SAT interest
- 6 surveys, sports participation rates, et cetera.
- 7 Yet Athena said that these surveys would be
- 8 factually inaccurate and not valid.
- 9 I would like for you to speak
- 10 to that, if you would, and why you think they
- 11 would be factually inaccurate and not valid.
- 12 MS. YIAMOUYIANNIS: Okay. Thank you.
- 13 And let me say this, that the use of the survey --
- 14 there's two uses that we've been talking about that
- 15 you can use the survey for.
- One is to help you with prong
- 17 three to see what athletes might be interested
- 18 in, serving the interests and abilities of the
- 19 under-represented gender. And so what the NCAA
- 20 did with OCR in 1992 was to work on developing
- 21 a survey instrument, which they did. It was used
- 22 in addition with other tools, for example, at the
- 23 high school. The high school has stats on what
- 24 sports are offered at the high school level.

- 1 The college has other conference schools that
- 2 offer a certain sport. At the Olympic level as
- 3 well, you look at that information.
- 4 So basically, a survey could
- 5 be used to see what sports should we add for
- 6 the under-represented gender? What we're saying
- 7 on the other side is that interest surveys should
- 8 not be used to cap opportunities for women, and
- 9 let me take a piece out -- this is from the NCWGE
- 10 report, but it's from the Brown case and it says
- 11 to assert that Title IX permits institutions to
- 12 provide fewer athletics participation opportunities
- 13 for women than for men based on the premise that
- 14 women are less interested in sports than are men
- is, among other things, to ignore the fact that
- 16 Title IX was enacted in order to remedy
- 17 discrimination that results from stereotyped notions
- 18 of women's athletics and abilities.
- 19 Interests and abilities rarely
- 20 develop in a vacuum. They evolve as a function of
- 21 opportunity and experience. Women's lower rate of
- 22 participation in athletics reflects women's
- 23 historical lack of opportunities to participate in
- 24 sports.

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1 Moreover, the Supreme Court has
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- 2 repeatedly condemned gender based discrimination
- 3 based upon archaic and over broad generalizations
- 4 about women, end quote. This is on Page 7 of the
- 5 report.
- 6 MR. DeFILIPPO: I've got it, right.
- 7 Do I have time to ask Katherine to --
- 8 MS. KERSTEN: Yeah, if I could just
- 9 respond to that.
- 10 MR. DeFILIPPO: -- respond?
- MS. COOPER: Go ahead.
- MS. KERSTEN: This is 2002. It's
- 13 not 1972. The girls who are playing today have
- 14 no memory of the kinds of incidents that have been
- 15 described here and, in fact, that I experienced in
- 16 high school as well. I think to -- to assume that
- 17 if women simply have another 50 years of sports
- 18 participation under their belt, that will get them
- 19 to a 50/50 level of interest in competitive
- 20 time-consuming intercollegiate sports is not at all
- 21 a safe assumption.
- Otherwise, why don't all boys play
- 23 sports today in college? I mean, they've had 100
- 24 years to work up to that level. Vocal music, that's

- 1 been around for boys in high schools and colleges
- 2 for well over 100 years and you still only have 30
- 3 percent of boys doing that. That's what I'm talking
- 4 about.
- 5 This is not to say that women
- 6 don't have an interest. Of course, they do. The
- 7 question is do women as a group have the same kind
- 8 of interest and commitment to intercollegiate sports
- 9 as men do and the evidence has -- strongly suggests
- 10 that they do not.
- 11 MS. GROTH: Ms. Kersten, I'm actually
- 12 interested in your evidence and so I'd like to ask
- 13 you, you cite in your comments that there is
- 14 significant evidence that women as a group have
- 15 less interest in collegiate sports than men in
- 16 part because they have broader extracurricular
- 17 interests. Statistics actually show us that, in
- 18 fact, there has been an 847 percent increase in
- 19 high school girls participation in sports since
- 20 1972.
- 21 MS. KERSTEN: Right.
- MS. GROTH: And a 411 percent
- 23 increase in women's participation at the collegiate
- 24 level. This is at the same time there seems to be

- 1 continual -- a continuing decrease in girls and
- 2 women's and even boys and men's participation in
- 3 extracurricular activities.
- 4 What are your thoughts regarding
- 5 those recent statistics?
- MS. KERSTEN: Well, women's teams,
- 7 as we all know, started from almost nothing.
- 8 Certainly, there has been a very significant
- 9 increase. What I'm talking about is the fact
- 10 that overall in -- at the high school level,
- 11 which, of course, is where things start.
- 12 When it comes to college students,
- 13 women are far more involved as a group. We're not
- 14 talking about individuals here, of course, but
- 15 the entire group of American female high school
- 16 students. They are simply far more involved in
- 17 a far larger range of extracurricular activities
- 18 than boys are.
- 19 And so when it comes to college,
- 20 and as someone put it, actually two percent of all
- 21 high school athletes will play at the college level,
- 22 there simply isn't the same kind of level of
- 23 interest among women whose interests have been
- 24 spread over a much larger range of activities

- 1 among them as there is among men. It's been
- 2 about 60/40 for the last -- since, say, 1985,
- 3 is my understanding.
- 4 So we see, I think, especially
- 5 when you look at women's participation in voluntary
- 6 sports activities at the college level, there's a
- 7 study done six years ago surveying NCAA schools
- 8 showing that when you look at intramural sports,
- 9 women were 22 percent of participants and men were
- 10 78 percent. That's totally voluntary. That shows
- 11 quite a significantly different level of interest.
- 12 SAT surveys three to one of boys expressing interest
- 13 in varsity college sports over girls.
- MR. LELAND: Okay. Donna and then
- 15 Rita.
- MS. De VARONA: I'd just like to point
- out that there are almost three million young girls
- 18 playing sports because of Title IX and that there
- 19 are only 200,000 participation opportunities. So in
- 20 the collegiate level, women's needs are not being
- 21 filled.
- I'd also like to make a
- 23 clarification about rowing, which was a discussion
- 24 during the last conference, and it has been

- 1 traditional that rowing has been offered as a
- 2 sport to only colleges because of access. We know
- 3 that many schools can't afford to find the water
- 4 so many young athletes are recruited in college
- 5 because some decide to change a sport. For
- 6 instance, swimmers may decide to row. My father
- 7 was an all American football player at Cal who
- 8 played in the Rose Bowl and he was picked during
- 9 campus recruitment activity to row for the
- 10 University of California and became one of the
- 11 best rowers in the country or in the world.
- 12 So I think that as we look at
- 13 these subjects, we have to look at the history
- 14 of them and behind them. But I have a much more
- 15 fundamental question and I want -- I want both
- 16 Athena and I want you to respond to it and that
- 17 is since the focus seems to be that we are
- 18 considering or the thought is to consider
- 19 interest surveys in determining how we allocate
- 20 funds on college campuses, since that is a --
- 21 that is a consideration and since we are looking
- 22 at proportionality from two different points
- 23 of view; one is that we need it to be the
- 24 insurance that supports women's opportunities

- 1 because we've been discriminated in the past,
- 2 which I don't think is a fair assumption. Athena,
- 3 what is your view that if proportionality was
- 4 taken out as one of the parts of the three-prong
- 5 test, if that was a recommendation, what would
- 6 the landscape of women's sports look like and how
- 7 would that affect the collegiate environment
- 8 and high school environment? And I want both of
- 9 you to respond to that question or all of you.
- 10 MS. YIAMOUYIANNIS: Well, the
- 11 proportionality piece, basically, the law says
- 12 you have to provide equal opportunity and if you
- 13 are providing equal opportunity and if half of
- 14 your students are men and half of your students
- 15 are women and half your athletes are men and half
- 16 your athletes are women, to take out that first
- 17 prong is being a disservice to your university.
- 18 That should -- equal opportunity
- 19 in that sense has probably been achieved. What
- 20 the law says, and this is a liberal interpretation
- 21 of the law, these regulations in themselves say you
- 22 don't just have to get equal opportunity, you can
- 23 do two other things to get there, and the second
- 24 piece, which is show a history of making some

- 1 progress for the disadvantaged population and the
- 2 third way is to see if you're meeting the interest
- 3 and abilities for the under-represented gender.
- 4 So -- and a number of schools --
- 5 and if you look at the statistics here, I think
- 6 it was about 78 schools that were investigated
- 7 by OCR in that time period and 66 percent of
- 8 those or 66 fell into the prong three. They --
- 9 that we've been meeting the interests and abilities
- 10 of the under-represented gender and if OCR is able
- 11 to investigate a school and they are able to see
- 12 that they've actually achieved that third prong,
- 13 I guess that's where I get into the question of
- 14 how could people say it's all proportionality when
- 15 a number of our schools haven't been investigated,
- 16 have met prong three, and they've met it well with
- 17 survey instruments and with looking at the --
- 18 basically you look at what schools do offer in our
- 19 conference.
- 20 If you don't have competition
- 21 in the area and you don't have able students to
- 22 compete, that's a different story, but what happens
- 23 is if you have a viable club team at your university
- 24 that wants to go varsity and the people are capable

- 1 of competing at that level and you offer that --
- 2 that sport within your conference, then, you, as an
- 3 institution, if you don't meet prong one -- prong
- 4 two are obligated to add the sport for women.
- 5 MR. LELAND: Okay. Rita?
- 6 MS. de VARONA: No, I want --
- 7 MR. LELAND: I'm sorry.
- 8 MS. KERSTEN: I think that Title IX
- 9 is a very important piece of legislation, but I
- 10 differ from a number of folks. I've heard in the
- 11 assumption that Title IX is wholly responsible
- 12 for the kind of increase in women's sports across
- 13 K through 12 and beyond that we've seen in the
- 14 last 30 years. It didn't spring fully from it.
- 15 From where? There have been massive changes in
- 16 society in the last 30 or 40 years.
- This ground swell is what
- 18 brought Title IX to existence in the first place.
- 19 Many of the women say on the prize winning
- 20 hockey -- women's hockey teams and soccer teams
- 21 didn't play in their early years because of Title
- 22 IX at all. They played in the community sports
- 23 programs that parents put together because of the
- 24 girls' interests.

- I don't think that we'd see any
- 2 significant change at the college level if the
- 3 proportionality rules were dropped. I think what
- 4 we need to do is follow the law's intent, look
- 5 at interests and abilities of students of
- 6 both sexes so we use survey instruments, we look
- 7 at demonstrated participation rates at high
- 8 schools and we try to craft our college programs
- 9 to correspond with those at the University of
- 10 Minnesota, for example.
- We are in the process of
- 12 eliminating our men's golf team and our women's
- 13 golf team as well as men's gymnastics. We have
- 14 put in place a women's crew team. The reason
- 15 everyone likes crew, of course, or at least in
- 16 large part is that the rosters are so large that
- 17 they help to balance the football rosters. We
- 18 have no high school crew teams in Minnesota.
- 19 We have 500 golf men's and women's teams in high
- 20 schools there.
- 21 There's no place for our golfers
- 22 to go now or won't be and then place -- in its
- 23 place we have this crew team with nobody who is
- 24 there in the state high school league to fill those

1 positions. So that kind of thing, I think, is a

- 2 problem and would be less a problem if we didn't
- 3 have to worry about proportionality.
- 4 MR. LELAND: Okay. Rita?
- 5 MS. SIMON: I think this panel,
- 6 perhaps more than some of the others, pose
- 7 the issue more sharply about interest versus
- 8 proportionality. I think, Katherine, that we
- 9 could get good measures -- valid measures of
- 10 interest, certainly regression analysis, et
- 11 cetera. And also we would have to measure
- 12 interest continually --
- MS. KERSTEN: Absolutely.
- MS. SIMON: -- just as we measure
- 15 proportionality. You can't do a one-time test
- 16 of interest. So you'd have to do the interest
- 17 measure as often as you do the proportionality
- 18 measure. But I know you have a law degree and
- 19 so I'm curious as your reaction to the statement,
- 20 and Athena, it's in your report, and I find it
- 21 very interesting that even if we had good measures
- of interest when presented, they would be legally
- 23 invalid.
- 24 Would measures of interest be,

- 1 in your opinion, not acceptable in the courts and
- 2 I'm sure they would be taken to the courts?
- 3 MS. YIAMOUYIANNIS: You're asking
- 4 that of me?
- 5 MS. SIMON: No, I'm asking -- I think
- 6 Katherine should respond. Would they be legally
- 7 invalid?
- 8 MS. KERSTEN: Oh, I think the legal
- 9 landscape here is very interesting. It's true
- 10 that federal appellate courts that have heard these
- 11 cases have come down the side of proportionality.
- MS. SIMON: Yes.
- MS. KERSTEN: But I think that's the
- 14 large part because those courts were carefully
- 15 selected by the individuals and groups putting
- 16 together the legal case as it moves forward here.
- 17 If you look at, say, the fourth and fifth circuits
- 18 where it hasn't been tested, I think you'd have --
- 19 find quite a different approach, and there have been
- 20 a couple federal district courts that have been
- 21 concerned about proportionality and talked about
- 22 interest surveys and their importance.
- MS. SIMON: And, Katherine, what about
- 24 the measures that were put forth, the data about

- 1 interest?
- MS. KERSTEN: Right.
- 3 MS. SIMON: Were they ever validated?
- 4 MS. KERSTEN: Well, Brown University,
- 5 for example, to my knowledge, really went into this
- 6 in great detail and had very significant interest --
- 7 evidence to present and the court did not consider
- 8 it. But this is contrary, I think, to the -- to the
- 9 spirit of the original legislation itself.
- 10 MR. LELAND: Okay. Julie, Cary and
- 11 then we're up against the time.
- 12 MS. FOUDY: I have a question for
- 13 Mr. Gardner. I know that you guys collect data on
- 14 numbers of athletes in men and women participating
- 15 in high school athletics, but in light of the recent
- 16 lawsuits with Title IX and the fact that there's --
- 17 it's hard to get data on budget decisions and
- 18 economic decisions, is there anything in place
- 19 with the National Federation of State High School
- 20 Association's to collect that information, not
- 21 just numbers, but something similar to the EADA
- 22 that they do at the NCAA level and some of those
- 23 reports that they do at the NCAA level?
- MR. GARDNER: No, Julie, there is not.

- 1 The difference basically between the federation and
- 2 the NCAA is very huge. We are a federation so our
- 3 state associations are autonomous and we do not have
- 4 the ability to compel them to follow the rules as
- 5 the NCAA would being an association. So we do not
- 6 have the ability to collect that data.
- 7 MS. FOUDY: Is there -- is there any
- 8 way that you could foresee Congress or some type of
- 9 commission asking high schools? Is it possible to
- 10 do? I mean, I don't know the logistics. I'm naive
- 11 on that side, but is there any way you can collect
- 12 data like that?
- 13 MR. GARDNER: My sense would be that
- 14 it would be possible, yes.
- MS. FOUDY: It would be possible?
- MR. GARDNER: Yes.
- 17 MR. LELAND: Okay. Cary?
- 18 MR. GROTH: Athena, I think this
- 19 question has been asked, but it's -- I'd like to
- 20 get a little bit further detail from you. In
- 21 Atlanta, there was much discussion as there is
- 22 today about interest surveys. What are your
- 23 thoughts on the interest surveys? We've read
- 24 your report, but if you could elaborate a little

- 1 bit more on the interest surveys.
- 2 MS. YIAMOUYIANNIS: Okay. Kind
- 3 of going back to what I mentioned before, that
- 4 if you truly want to use the interest survey
- 5 and the best method possible, go back to what
- 6 was done in 1992 when the NCAA met with the
- 7 department -- Office for Civil Rights.
- 8 The sociologists and psychologists
- 9 and individuals from around the country, they
- 10 developed basically a survey instrument to help
- 11 their colleges with basic -- parts of prong three,
- 12 which is to say we want to identify what our
- 13 students might be interested in to see what could
- 14 be added for the under-represented gender.
- So interest surveys, if they are
- 16 used for that purpose, to identify not just women,
- 17 but also men if you're increasing opportunities for
- 18 men as well, hopefully on both sides, increasing --
- 19 using that tool to increase opportunities.
- 20 The flip side is I agreed with
- 21 the courts, the eight -- and I believe it's nine
- 22 courts now -- that have said that you cannot cap
- women's opportunities by saying they're not
- 24 interested. And you've heard the panelists this

- 1 morning talk about if you're welcome and you're
- 2 invited and you're provided an opportunity, there
- 3 will be interest.
- 4 So the courts have said provide
- 5 the opportunity and the interest will follow and
- 6 that, I guess, would be -- I would support the
- 7 courts and I would support that argument.
- 8 MR. LELAND: Okay. One more. Just
- 9 one.
- 10 MR. REYNOLDS: Excuse me. Athena,
- 11 with respect to using surveys, have you looked at
- 12 the feasibility of using surveys for prong one?
- MS. YIAMOUYIANNIS: Feasibility of
- 14 using surveys for prong one?
- MR. REYNOLDS: Yes.
- MS. YIAMOUYIANNIS: Prong one is
- 17 basically saying if you have half of your athletes
- 18 male and half your athletes female, then you
- 19 should -- and if your student athletes are -- I'm
- 20 sorry -- if half your students are male and half
- 21 your students are female and if you meet -- if you
- 22 count up the number of athletes on your teams and
- 23 you see you have 50 percent, 50 percent, you meet
- 24 prong one. So in effect, there's no need to use an

1 interest survey for prong one because it's a number

- 2 count and you can do that across the country.
- 3 MR. REYNOLDS: But I'm just trying
- 4 to find out whether you or your organization has
- 5 looked -- have looked into this.
- 6 MS. YIAMOUYIANNIS: The --
- 7 MR. REYNOLDS: As opposed to whether
- 8 we should, I'm trying to find out whether you've
- 9 actually looked at the feasibility of using surveys.
- 10 MS. YIAMOUYIANNIS: I used to work
- 11 at the NCAA. I don't anymore, but that's -- my
- 12 understanding was the Division II group, and this
- 13 is based on the interest survey intro, and it
- 14 basically said it was not designed to test interest
- 15 under prong three. It was designed to help colleges
- 16 plan. They come out with that statement.
- 17 And based on Judy Sweet's
- 18 comment from the last Atlanta hearing, basically
- 19 the NCAA came out in support, that was my
- 20 understanding, in support of the existing
- 21 regulations as is.
- MR. REYNOLDS: So you haven't looked
- 23 at feasibility?
- MS. YIAMOUYIANNIS: The NCAA did look

- 1 at feasibility of the survey, but they said the
- 2 feasibility of the survey should be for the purpose
- 3 of assessing what sports to add compared to capping
- 4 women's opportunities.
- 5 MR. BATES: I have just a -- one quick
- 6 question for Katherine. You indicated that the
- 7 added opportunity for men actually came from schools
- 8 being added.
- 9 MS. KERSTEN: Right.
- 10 MR. BATES: Is there data for that?
- MS. KERSTEN: Oh, definitely, yeah.
- 12 It's very, very clear.
- MR. BATES: Okay. All right.
- MS. KERSTEN: The period, I think,
- is -- there are two studies, 1981 to '99, I believe,
- 16 was the first and '81 to 2001 or something is next.
- 17 But what -- what's rarely said is that there were
- 18 many schools added. They change leagues during that
- 19 time so they brought existing teams with them.
- 20 Yeah. That's clear.
- 21 MR. BATES: Okay. Thank you.
- 22 (Audience applause.)
- 23 MR. LELAND: Okay. Thank you very
- 24 much again, the four of you, and I hope you'll join

1 us for lunch a little bit later and if we could make

- 2 a quick transition, it would be appreciated.
- 3 (Whereupon, after a short
- 4 break was had, the
- 5 following proceedings
- 6 were held accordingly.)
- 7 MR. LELAND: Could the commissioners
- 8 please move to their seats. Could the commissioners
- 9 please come to the front? We need some of the
- 10 commissioners to come here. We need a forum in
- 11 order to get the public testimony.
- 12 We were expecting Dr. Wayne Watson
- 13 to be our next speaker. He's the chancellor of the
- 14 City Colleges of Chicago. This is an educational
- institution with 160,000 students in a large urban
- 16 community. It's a system of colleges and it's the
- 17 largest single institution of higher education in
- 18 Illinois.
- 19 Dr. Watson could not be with us
- 20 today, but he has sent Cathleen Welsh to read his
- 21 statement. Cathleen Welsh is the dean of students
- 22 and director of athletics at the Kennedy-King
- 23 College, one of the City Colleges of the City of
- 24 Chicago. Go ahead.

- 1 MS. WELSH: Good morning.
- 2 Dr. Wayne Watson is the chancellor
- 3 of the City Colleges of Chicago, the second largest
- 4 urban community college system in the United States
- 5 of America. The City Colleges of Chicago has over
- 6 165,000 students enrolled in college degree
- 7 programs, vocational, customized training, adult
- 8 and continuing education and special interest
- 9 courses. Of the over 165,000 students, 70 percent
- 10 are enrolled part-time, 61 percent are women, the
- 11 average student age is 31.
- 12 Almost 50 percent of all students
- 13 have part or full-time jobs while attending school.
- 14 In the case of credit students, 61 percent work full
- 15 or part-time. Students' goals range from learning
- 16 English as a second language and developing
- 17 technical/employment skills to preparing to
- 18 transfer -- for transfer education or pursuing
- 19 personal interests.
- 20 The City Colleges of Chicago are
- 21 a learned, centered, multi-campus institutions of
- 22 higher education offering students of diverse
- 23 backgrounds, talents and abilities a quality
- 24 education leading to baccalaureate degree, career

- 1 advancement or personal developments.
- 2 The urban nature of our City
- 3 Colleges presents our city and our staff with
- 4 serious challenges and opportunities. We are
- 5 the beacon for many inner city residents who
- 6 without the City Colleges would have no other
- 7 vehicle through which to travel to their destination
- 8 of a better quality of life for themselves and their
- 9 families. We have specifically designed programs to
- 10 greatly encourage the youth of our inner city to
- 11 continue their education to better themselves and
- 12 their surroundings.
- One of the tools used to this end
- 14 in this -- is the presentation and availability of
- various athletic programs in the City Colleges of
- 16 Chicago for men and for women. Our efforts may end
- 17 with men and women, but they begin with our
- 18 children. In this respect, the City Colleges have
- 19 developed programs and activities for young people.
- 20 These programs include college for kids on weekend,
- 21 the National Youth Sports Program in the summer,
- 22 and a special sports for girls program that teaches
- 23 young girls how to golf.
- 24 As the leader of the City

1 Colleges of Chicago, I applaud and support Title IX

- 2 of the Education Amendments Act of 1972. This
- 3 legislation prohibits sex discrimination in any
- 4 education program or activity receiving federal
- 5 financial assistance. It is my belief the
- 6 legislation's intent is noble and honored. Now,
- 7 some 30 years later, we are asked what's happened.
- 8 How could legislation meant to do so much good have
- 9 caused such a rancor?
- 10 I'm sure you've heard many experts
- 11 and many university officials stand before you and
- 12 give their analysis on what is wrong and how you
- 13 might fix it. I would talk to you from my
- 14 perspective, the community college perspective,
- 15 the urban city perspective. What I will tell you is
- 16 that -- what I will tell you is even in good -- if
- 17 legislation is good, implementation is not so easy.
- 18 For the City Colleges of Chicago, and probably the
- 19 other institutions of higher education, we will be
- 20 severely challenged to implement the legislation
- 21 proportionally.
- 22 In this context, this means that
- 23 intercollegiate participation opportunities for male
- 24 and female students should be provided in numbers

1 substantially proportional to their respective

- 2 enrollment.
- In the City Colleges of Chicago,
- 4 unfortunately, in our community, a great majority of
- 5 our females attending our colleges must work during
- 6 the day or night to pay for their tuition. Our
- 7 female students are single or married mothers with
- 8 families to care for or are attending college
- 9 courses with a specific goal in mind.
- 10 Please hear me. They are taking a
- 11 course, going to school part-time and fighting to
- 12 survive. Many of these women are not interested in
- 13 participating in sports programs. The problems that
- 14 I have is that these female students are still
- 15 counted in our numbers with respect to proportion in
- 16 enrollment.
- 17 Under the guidelines and the
- 18 prongs of proportionality, if females choose not to
- 19 participate in sports, a great tragedy occurs to
- 20 the teams and the number of male athletes. These
- 21 teams and numbers of male athletes are cut to
- 22 reflect proportions or quotas.
- 23 As I tell you today, as if you
- 24 don't already know, we do not need to have more

- 1 men standing on the corners of our city streets.
- 2 The fact of the matter is inner city males face a
- 3 plethora of harmful, destructive situations and
- 4 college can only help them out of this quagmire.
- 5 Proportionally, as it exists
- 6 today, leads to the disenfranchisement of inner
- 7 city male students. When the under-represented
- 8 gender chooses not to participate, why should the
- 9 other gender be penalized?
- 10 Title IX should be enforced on
- 11 a fair and common sense basis. While records
- 12 indicate that more than 350 men's sports teams
- 13 have been eliminated, positions and numbers on
- 14 women's teams go unfilled. Team sports can be a
- 15 natural draw for a woman or a man who would normally
- 16 choose not to enter college.
- 17 At the City Colleges of Chicago,
- 18 we reach out to the Chicago Public Schools. We
- 19 invited the coaches and athletic directors to a
- 20 dinner meeting on April 16, 2002, to let them know
- 21 we want their student athletes to continue their
- 22 education with us. We did not ask them to send
- 23 their superstars. We asked them to send their team
- 24 players, their C students. We asked them to send

1 their girls and their boys to the City Colleges of

- 2 Chicago.
- We are serious about helping
- 4 the citizens of Chicago, females and males. My
- 5 organization is an equal opportunity employer.
- 6 It seems the proportionality test is in direct
- 7 contradiction to me. The Title IX policy undermines
- 8 equal opportunity by enforcing colleges to eliminate
- 9 men's sports opportunities in order to provide
- 10 additional sports opportunities for women. We
- 11 should be about adding athletic opportunities for
- 12 all, not two dimensional.
- MS. COOPER: Thank you.
- 14 (Audience applause.)
- MR. LELAND: Thank you. Thank you.
- 16 Next is Deborah Dahlen Zelechowski.
- DR. ZELECHOWSKI: That's good.
- 18 MR. LELAND: Dr. Zelechowski is
- 19 the senior vice-present of institutional advancement
- 20 at Robert Morris College in Chicago. She is
- 21 responsible for the operational and institutional
- 22 leadership of all academic divisions and student
- 23 services including athletics.
- 24 Robert Morris College gives the

- 1 most degrees to minorities in the state of Illinois
- 2 and ranks fourth in the nation in that category.
- 3 Robert Morris College's athletic program is unique
- 4 in that it operates out of a downtown building
- 5 without any athletic facilities of its own. It
- 6 must rent off campus facilities to practice and play
- 7 their games.
- 8 Dr. Zelechowski?
- 9 DR. ZELECHOWSKI: Thank you. I'm
- 10 happy to be here to explain some of the challenges
- 11 we have had with Title IX in implementing a
- 12 relatively new athletic program.
- 13 Before I proceed, I want to
- 14 ensure the Commission that we are in support of
- 15 gender equity and opportunities for women. Robert
- 16 Morris College, as said, is a nonprofit institution
- 17 of higher learning that grants applied Associate
- 18 and Bachelor's degrees. We are located in Illinois
- 19 with a multi-campus institution and serve a commuter
- 20 population of 6,000 full-time students, 90 percent
- 21 of whom are first generation college students.
- 22 Our mission is to provide applied
- 23 education in a collegiate environment to
- 24 under-served communities. We have earned the

- 1 distinction of granting more associate degrees to
- 2 minorities than any other four-year institution
- 3 in the nation and we also graduate more minorities
- 4 than any other institution in the state of Illinois.
- 5 These distinctions have been
- 6 attained with the assistance of our athletic
- 7 program. The college has nine women's teams and
- 8 five men's teams. Currently, the college complies
- 9 with Title IX by showing a history and continuing
- 10 practice of adding women's sports. In fact, we've
- 11 added, like I said, nine teams in eight years.
- 12 Robert Morris College is an
- 13 evolving institution. The demographics of our
- 14 student body have dramatically changed as our
- 15 academic programs and student services have.
- 16 Twenty years ago, we served a female population
- 17 of secretarial students.
- 18 Today, we serve a diverse student
- 19 body of Hispanic, African-American and Caucasian
- 20 students who truly reflect the ethnic demographics
- 21 of the community. The change in our student profile
- 22 is consistent with other single sex educational
- 23 institutions. Survival depended on becoming a
- 24 co-ed institution. To meet the needs of the

- 1 community and to remain viable, Robert Morris
- 2 College made cultural and institutional changes.
- 3 Eight years ago, as part of our
- 4 strategic plan to improve the collegiate environment
- 5 and increase male enrollment, the college added
- 6 student clubs, activities, and an athletic program
- 7 for men and women. Since the creation of the
- 8 athletic program, our institutional enrollment
- 9 has increased 171 percent and our male enrollment
- 10 has increased 250 percent.
- 11 The college credits our athletic
- 12 program with assisting and attracting males. Today,
- 13 our male enrollment is 36 percent of our student
- 14 body and 36 percent of our associate degree
- 15 graduates are also male.
- Now, we find two aspects of Title
- 17 IX in particular that have created challenges for
- 18 our evolving institution with our mission and our
- 19 history. The guidelines and interpretations of both
- 20 proportionality and student interest have put us in
- 21 an awkward position of complying with Title IX.
- 22 Specifically, regardless of ethnic or racial
- 23 background, all males are treated as one group.
- 24 Second, colleges whose student

- 1 bodies are shifting from single sex institutions
- 2 to include male students are caught in a statistical
- 3 anomaly.
- 4 And third, non-traditional
- 5 students are treated the same as traditional
- 6 students even though their ability to participate
- 7 in athletics is not the same.
- 8 My statement further explains
- 9 these three challenges. Nationally, male bachelor's
- 10 degree recipients represent only 43 percent of
- 11 graduates. Male associate degree graduates
- 12 represent only 40 percent. These percentages
- 13 drastically decline for minority males. Whereas
- 14 black and Hispanic males represent nearly 15 percent
- 15 of the U.S. population, they receive only five
- 16 percent of the nation's bachelor's degrees and only
- 17 seven percent of associate degrees.
- 18 Minority males in higher education
- 19 are grossly under-represented when we look at these
- 20 demographics. According to the Justice Policy
- 21 Institute on state spending for prisons, there are
- 22 more African-American males in prison than in higher
- 23 education. In fact, there are 188,000 more
- 24 African-American males incarcerated than enrolled

- 1 in college.
- There's a social issue here. At a
- 3 time when America needs to increase the graduation
- 4 rate of minorities, but particularly, the graduation
- 5 rate of minority males, more can be done to increase
- 6 their participation in education. Equal opportunity
- 7 needs to consider ethnicity as well as gender
- 8 because minorities historically have not had the
- 9 same opportunities. We need to meet students where
- 10 their interest lies.
- 11 The second situation we found
- 12 ourselves in pertains to moving from a history of
- 13 primarily serving females to include males. The
- 14 first question the Commission on athletic
- 15 opportunity wishes to address, namely, are Title IX
- 16 standards for assessing equal opportunity in
- 17 athletics working to promote opportunities for male
- 18 and female athletes is extremely difficult for
- 19 Robert Morris College to answer.
- The college is, in some ways, in a
- 21 catch 22. To attract more males, we need more males
- 22 yet we cannot offer more male athletic teams because
- 23 we do not have more male students enrolled.
- 24 The third situation we found

1 ourselves in centers on our student body, which

- 2 includes many non-traditional students. Our
- 3 students are primarily commuter students and many
- 4 are older working adults. Many of these students
- 5 have no time or desire to participate in sports.
- 6 They choose to go to college to earn a degree as
- 7 fast as they can. There needs to be a way to
- 8 address their interests that considers these
- 9 students.
- 10 So to the second question offered
- 11 to the Commission, is there adequate Title IX
- 12 guidance that enables colleges and school districts
- 13 to know what is expected of them and to plan for an
- 14 athletic program that effectively meets the needs
- 15 and interests of these students, Robert Morris
- 16 College has a ready answer. We need a clear
- 17 definition of interest and a clear way to measure
- 18 it.
- 19 The letter of the law of Title IX
- 20 is interfering with the spirit of the law. If the
- 21 intention is to create equal opportunities, it is
- 22 preventing us from creating equal opportunities for
- 23 minority men.
- 24 Second, how is equal opportunity

1 to be determined for institutions moving from single

- 2 sex institutions to include males?
- 3 And finally, non-traditional
- 4 students who have no interest in athletics need
- 5 to be considered differently. The college needs
- 6 additional guidance on how to honor the spirit
- 7 of Title IX while meeting our institutional mission
- 8 to address the greater needs of under-served
- 9 students, especially minority males and
- 10 non-traditional students.
- 11 Thank you for this opportunity
- 12 to speak to you.
- MR. LELAND: Thank you.
- MS. COOPER: Thank you.
- 15 (Audience applause.)
- 16 MR. LELAND: Next up is Kevin
- 17 McCarthy. He's director of athletics and chairman
- 18 of the department of physical education at
- 19 SUNY-Cobleskill in New York, which, of course,
- 20 is in New York.
- 21 He administers 22 intercollegiate
- 22 sports. SUNY-Cobleskill is part of a state
- 23 university system and it is a large two-year
- 24 college. He is a member of the board of directors

- of the NJCAA Region 3. He's been named Mountain
- 2 Valley Coach of the Year three times, NJCAA Region
- 3 3, Division III, Coach of the Year twice and was
- 4 NJCAA District I, Coach of the Year in 1998.
- 5 Mr. McCarthy?
- 6 MR. McCARTHY: Thank you. I welcome
- 7 the opportunity to share with the Commission
- 8 information relative to challenges associated
- 9 with the two-year college level.
- 10 As you indicated, Chairman Leland,
- 11 I am the director of athletics and chairman of the
- 12 Department of Physical Education at one of 32
- 13 two-year colleges publically funded in the state
- 14 of New York.
- 15 Cobleskill is a residential
- 16 college of 2,400 full-time students in rural New
- 17 York located 35 miles from the state capital Albany.
- 18 We sponsor 22 sports; 11 men and 11 women sports.
- 19 Intercollegiate athletics at Cobleskill is an
- 20 integral part of the college experience from
- 21 both an academic and an extracurricular perspective.
- 22 Administratively, the college supports a strong
- 23 and vibrant broad-based program that embraces
- 24 the ideal of equal opportunities for men and

- 1 women.
- 2 As a school of agriculture and
- 3 technology, for the past three years, our full-time
- 4 enrollment average is 55 percent men and 45 percent
- 5 women. At the same time, our intercollegiate
- 6 participation numbers mirror that of the student
- 7 body identically, while we are also committed to
- 8 maintaining equity in budget and personnel
- 9 distributions.
- 10 As you can imagine, we are most
- 11 pleased and fortunate to have achieved the Title IX
- 12 safe harbor of proportionality. However, this has
- 13 not been an easy task and at times, sacrifices have
- 14 been made in an effort to maintain these standards.
- 15 Three years ago, our then president, Dr. Kenneth
- 16 Wing, began to explore initiatives to increase
- 17 enrollment. Unfortunately, beginning in 1998,
- 18 student full-time enrollment at SUNY-Cobleskill was
- 19 declining. At the same time, several of our sister
- 20 institutions, in an attempt to increase enrollment,
- 21 balance institutional budgets and fill classroom
- 22 seats, were adding football and hockey to their
- 23 two-year programs.
- 24 At Cobleskill, we spurned the

- 1 opportunity to even assess the potential for
- 2 adding these sports as institutionally this would
- 3 jeopardize our ability to maintain proportionality
- 4 in our athletic program. Since that time, we've
- 5 received dozens of inquiries each year as to the
- 6 availability of football and/or hockey on our
- 7 campus. We annually lose students to enrollment
- 8 as five two-year schools in the state have added
- 9 football and hockey in the last four years.
- 10 With over 80 percent of New York
- 11 high schools sponsoring football and over 20 percent
- 12 of male high school athletes participating in
- 13 football, I do have a concern that we are missing
- 14 an opportunity to market our college to a specific
- 15 constituency. As a result, our enrollment does
- 16 continue to decline.
- 17 Today, as I speak to the
- 18 commission, our enrollment are numbers down for the
- 19 third straight year. Faculty positions are
- threatened, the college faces an \$800,000 budget
- 21 shortfall also while the decline in students also
- 22 compromises our athletic budget. These difficult
- 23 economic times could result in cuts in our
- 24 broad-based program that would be unfortunate.

1 These cuts could result in program deletions, not

- only on the men's side, but also on the women's
- 3 side.
- In addressing the body today, I
- 5 believe it's important to describe who we are at the
- 6 State University of New York at Cobleskill. We are
- 7 a proud Division III member of the National Junior
- 8 College Athletic Association. We offer no
- 9 scholarships. As a small state institution, our
- 10 endowment is very modest and as a result, we offer
- 11 a minimal amount of merit-based scholarships. As a
- 12 result, our students all pay to attend college.
- 13 My intentions are not to paint a
- 14 bleak picture of our institution or our athletic
- 15 program. As a matter of fact, many of our programs
- 16 have outstanding performers having obtained national
- 17 championships and/or national rankings in recent
- 18 years. Three years ago, our women's cross-country
- 19 team won the NJCAA national championship. For the
- 20 last eight years, our men's basketball program has
- 21 been nationally ranked every single week for eight
- 22 years and at the same time, during the 2001 season,
- 23 our women's track -- outdoor track and field team
- 24 was national runner-ups.

- 1 My point is that as a
- 2 non-scholarship institution that is tuition driven,
- 3 we must have the flexibility and creativity to
- 4 continue to build and excel in intercollegiate
- 5 athletics while one of our main goals
- 6 institutionally is to assist a college in its
- 7 efforts to increase enrollment.
- 8 A specific illustration of the
- 9 daily challenges we face is delineated by our soccer
- 10 programs. In our men's and women's programs, both
- 11 are guided by full-time coaches who are professors
- 12 in the Physical Education Department. Both of these
- 13 head coaches are outstanding, dedicated
- 14 professionals equally intent on developing the
- 15 finest teams possible. Each program also has an
- 16 assistant that is a full-time employee of the
- 17 college. Each program has a recruiting budget that
- 18 consists of unlimited phone calls, unlimited travel
- 19 within the state and unlimited postage for mailings.
- 20 At the same time, uniform and equipment budgets are
- 21 almost identical.
- 22 What I find most interesting is
- 23 that the -- through similar efforts this past year
- on behalf of the coaching staff, we recruited 35

1 freshman male soccer athletes and unfortunately only

- 2 11 female freshman soccer players. As an
- 3 administrator, my dilemma is do I enact a policy
- 4 for cutting or trimming the men's numbers to limit
- 5 a travel squad? Do I increase the women's
- 6 recruiting budget? Should I be concerned with
- 7 proportionality and its potential negative effects
- 8 on our overall program? Do I eliminate some of
- 9 these non-scholarshipped athletes from
- 10 participating?
- 11 In conclusion, like many before me
- 12 who have addressed this group, I have dedicated my
- 13 life to education and athletics. This year, I began
- 14 my 25th year in coaching and 19th year in athletics
- 15 administration. During my tenure, I have had the
- 16 opportunity to coach women's track at the Division I
- 17 level, men's basketball at the Division III level,
- 18 women's basketball at the Division III level and
- 19 men's basketball at the junior college level. I
- 20 have been blessed to have coached both outstanding
- 21 young men and young women in both team and
- 22 individual sports. As a parent, I have three
- 23 children; a daughter and two sons, all who are very
- 24 active in sports in their own respective school

- 1 programs.
- 2 As a result, my comments are
- 3 intended to help the committee make recommendations
- 4 that will guide the future of athletics in our
- 5 country, a nation that preaches inclusion for all, a
- 6 nation that professes that not one individual should
- 7 be discriminated against, not one young man or one
- 8 young lady should be denied a fair opportunity at
- 9 an athletic experience that will help them grow,
- 10 mature, develop and become productive members of our
- 11 society.
- 12 We should not look for ways to
- 13 restrict the participation of dedicated, deserving
- 14 athletes. Surely, we will be able to find an equal
- 15 opportunity for all that are interested in
- 16 participating. We have much at stake on behalf of
- 17 our youth. Great strides have been made in the last
- 18 30 years on behalf of young women. I am proud to
- 19 have supported these initiatives over my
- 20 professional career. I, too, want to ensure that
- 21 for the next generation, all young men and young
- 22 woman will be given fair opportunities. Thank you
- 23 very much.
- MR. LELAND: Thank you, Mr. McCarthy.

- 1 (Audience applause.)
- 2 MR. LELAND: Next up is Ron Case.
- 3 He's the director of athletics at Gloucester County
- 4 College in Sewell, New Jersey -- Sewell, New Jersey.
- 5 MR. CASE: Sewell, New Jersey.
- 6 MR. LELAND: Sewell, New Jersey,
- 7 excuse me, since 1991. He was selected as the
- 8 recipient of the L. William Miller award presented
- 9 by the National Alliance of Two-Year College
- 10 Athletic Administrators as the outstanding
- 11 administrator. He has served on that governing
- 12 body's executive committee since 1993 and was the
- 13 association's president in 1999/2000.
- 14 He also served as president
- 15 of the national -- of the Collegiate Athletic
- 16 Administrators of New Jersey for one year and had
- 17 served on the organization's executive committee
- 18 since 1995.
- 19 Mr. Case?
- 20 MR. CASE: Thank you. I, too,
- 21 would like to welcome the opportunity to speak here
- 22 with the Commission. Unfortunately, for me,
- 23 perhaps, I am the twelfth speaker of twelve so
- 24 I may be going over some ground that has been

- 1 covered previously.
- I would like to do two basic
- 3 things this morning. The first is to give you a
- 4 brief overview of our program at Gloucester County
- 5 College, which is a commuter two-year campus in
- 6 South Jersey, just outside of the city of
- 7 Philadelphia. As Mr. Leland mentioned, I've been
- 8 the director of athletics and now dean of health
- 9 physical education and recreation since 1991. I
- 10 came to that role after being the head women's
- 11 soccer and softball coach in the Division I program
- 12 at Colgate University, who, over the years, has had
- 13 some Title I (sic.) problems of their own.
- 14 When I took over the program at
- 15 Gloucester County College, it was certainly ripe for
- 16 a Title IX lawsuit if ever a program was. They had
- 17 had a very, very successful men's program. However,
- 18 the women's program consisted of about six athletes.
- 19 I found one female cross-country runner, three to
- 20 four women's tennis players and one shot putter on
- 21 the outdoor track and field team. This did not seem
- 22 to bother anyone necessarily at the school, but it
- 23 certainly bothered me.
- 24 At that time, we were totalling

1 six men's programs and three programs for women. I

- 2 had tried to address Title IX concerns as I could.
- 3 Obviously, money is always a driving factor in
- 4 two-year colleges, maybe even more so than other
- 5 places. We added programs on a steady basis. We
- 6 tried to create a level playing field in all of our
- 7 opportunities for men and for women and we were
- 8 trying to increase the number of programs to where
- 9 we now have 13 programs; seven for men and six for
- 10 women.
- 11 One of my goals was to continue to
- 12 maintain the success of the men's program while we
- 13 built a successful women's program. Over the period
- of time that I've been there, we have achieved 11
- 15 NJCAA Division III national championship teams and
- 16 we have had 28 teams finish in the top three in the
- 17 country. Many of those programs have been women's
- 18 programs. We've been able to add women's soccer,
- 19 women's softball and women's basketball and we've
- 20 been able to enhance the other three programs that
- 21 existed.
- 22 One of the obstacles that I
- 23 encountered when coming to the program was a real
- 24 lack of driving force on campus either at the

- 1 administrative level or at lower levels for
- 2 enhancement of the women's program and, therefore,
- 3 undertook the job of trying to build this program
- 4 on my own shoulders.
- 5 As I mentioned, I'm happy to
- 6 report that we've done very, very well in our
- 7 programs. We have devised something in the state
- 8 of New Jersey that's similar to the National
- 9 Director's Cup, which might also be referred to
- 10 as the Sear's Cup. Hence, from time to time,
- 11 Mr. Leland has referred to it as the Stanford Cup,
- 12 which is positive -- which is a very positive
- 13 statement on my benefit.
- MR. LELAND: Some of these guys.
- 15 (Audience laughter.)
- MR. CASE: Oh, no. That's a very
- 17 positive thing.
- 18 And I'm pleased to say that in a
- 19 program that we've designed statewide to recognize
- 20 equal levels of competition and the success that
- 21 we have won four of the five CAANJ cups that have
- 22 been awarded in New Jersey. Again, I think that we
- 23 should be very, very proud of that.
- 24 Gloucester County College is

- 1 very, very similar to many of the two-year
- 2 colleges throughout the country in that we give
- 3 no scholarships. The average two-year school
- 4 in America doesn't give scholarships. Therefore,
- 5 in terms of talking about equal number of
- 6 scholarships and Title IX problems, that really
- 7 is not something that comes into our evaluation
- 8 of the process.
- 9 There are constant increasing
- 10 pressures to increase enrollment, as Kevin
- 11 mentioned. FDEs are what drives us. The things
- 12 that make our funding are basically how many
- 13 full-time enrolled students do you have. Many
- 14 of us have witnessed over the years a decrease
- 15 in operating funds and many times that means
- 16 that we have to find ways to increase offerings
- 17 for female programs and at the same time doing
- 18 it on less and less dollars being given to us
- 19 in our budgets.
- 20 In terms of football being the
- 21 determining factor at the two-year college level,
- 22 it was mentioned earlier that only 16 percent of
- 23 the two-year colleges in America have football
- 24 and so how that skews the numbers in Title IX

1 considerations may not be something that necessarily

- 2 affects us at our level.
- 3 And one of the other things that's
- 4 very, very interesting, of course, that not too many
- 5 people have mentioned is the commuting student. The
- 6 average two-year college student in America lives at
- 7 home or lives off in an apartment on their own and
- 8 commutes, and I think that this has a great deal of
- 9 input and emphasis on whether or not that student is
- 10 interested in participating, are they a student who
- 11 has to work and try to make a living while they're
- 12 going to college at the same time.
- The number of non-traditional
- 14 students that attend two-year colleges is very,
- 15 very significant and looking at Gloucester County
- 16 College, when I broke down the statistical
- information, I found that when we broke that
- 18 information down, we had almost a 50/50 split in
- 19 traditional age students and at two-year colleges,
- 20 I believe that would be age 17 through 21.
- 21 However, when I started to review
- 22 the number of students that were at our campus that
- 23 were older than the non-traditional age, I found
- 24 that the split became 58 female and 42 percent male

- 1 when we went beyond the age of 22, and I also found
- 2 that there were several age limits once we got into
- 3 the range of the thirties where there were some
- 4 cases where we would go three or four ages in a row
- 5 where there were no male full-time students.
- 6 Obviously, if we're to use
- 7 proportionality, I think it behooves the Commission
- 8 to take a look at non-traditional students that
- 9 attend two-year and community colleges and make sure
- 10 that that's something that's looked at in a fair and
- 11 equitable manner.
- 12 One of the other great
- 13 difficulties that we have as part-time coaches in
- 14 terms of trying to secure quality coaches for our
- 15 female programs and to try to get females to be
- 16 coaches. Many times, we have now gotten into
- 17 situations where we're almost begging people to
- 18 coach. We may advertise jobs and I live in a
- 19 pretty highly populated area where there are a
- 20 lot of potential candidates where you may only
- 21 have one or two applicants for a job and sometimes
- 22 what happens is you're now hiring people that ten
- 23 years ago, you wouldn't have even considered just
- 24 because of the time commitment and the low pay.

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1 We're finding that young people
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- 2 who are coming out interested in coaching are making
- 3 more money coaching junior high programs than they
- 4 are coaching two-year college programs.
- 5 I think it's important for the
- 6 Commission to keep the three-part test particularly
- 7 parts two and three because that is how two-year
- 8 colleges can try to achieve some type of parity and
- 9 some type of compliance. I think it is possible
- 10 for us to demonstrate a history and the continued
- 11 practice of program expansion. I think that it is
- 12 possible for us to fully accommodate the interest
- 13 and abilities of the under-represented sex and more
- 14 important, I think that it is very, very possible
- 15 for all of us to give equal treatment to male and
- 16 female student athletes in the 11 components that
- 17 were listed much, much earlier today.
- Things like equipment, supplies,
- 19 scheduling of games, travel and daily allowance per
- 20 diem, access of tutoring, coaching, locker rooms,
- 21 practice in competitive facilities, medical and
- 22 training facilities and services, housing and dining
- 23 facilities and services, publicity and promotion,
- 24 support services, recruitment of student athletes

- 1 are all areas which can be, if people are committed,
- 2 they can be addressed and they can be addressed in
- 3 an equal and equitable manner.
- 4 Recently, at the two-year college
- 5 level, we have started to comply with the EAD, which
- 6 is the Equity and Athletics Disclosure Act survey.
- 7 This is done on an annual basis with our people who
- 8 come up with statistical information at the campus
- 9 and I have found that as an excellent means in terms
- 10 of evaluating my own program on an annual basis and
- 11 once you cut through the red tape of trying to
- 12 compile all of the statistical data and you start
- 13 doing it at the beginning of the year instead of
- 14 finding out at the end of the year that you've got
- 15 to do it, I've found that that is a very, very good
- 16 method of self-evaluation.
- 17 One of the things that is listed
- 18 on that is per athlete expenditure and I would
- 19 encourage this Commission to continue to take a
- 20 look at per athlete expenditures. I think that's
- 21 very important because one of the things -- cases
- 22 that I would make would be that in some sports,
- 23 if I were to take, say, men's and women's
- 24 basketball, we may have 12 or 13 women try out

- 1 for the women's basketball team and we cut no one.
- 2 We may have 35 men and we may cut down to a squad
- 3 size of 15. Now, we certainly would take a squad
- 4 of 15 women if we had that many women try out for
- 5 the team and I think that it is in -- within the
- 6 spirit of Title IX that if each individual athlete
- 7 is treated equally in terms of per diem, in terms
- 8 of equipment, of coaches being paid fairly and of
- 9 practice time and those types of things, that,
- 10 again, the spirit of the law has been met.
- 11 One other thing that I have been
- 12 very active in in the last few years is trying to
- 13 create a two-year Director's Cup. Through my work
- 14 with NATCAA, National Alliance of Two-Year College
- 15 Athletic Administrators, we have been able to meet
- 16 with NATCAA's Sear's Cup committee, which is also
- 17 now the Director's Cup as Sears has dropped their
- 18 sponsorship of that program and we've been trying to
- 19 encourage them to find a way to recognize the
- 20 800-plus, two-year colleges for overall program
- 21 excellence.
- I believe that -- I think that
- 23 those types of programs will encourage people to
- 24 have broad-based programs and to --

- 1 MR. LELAND: One minute.
- 2 MR. CASE: -- treat women's sports
- 3 equally with men's sports. We are very optimistic
- 4 that sometime in the near future, we will have some
- 5 type of two-year Director's Cup and hopefully that
- 6 will help promote our cause and will help encourage
- 7 two-year institutions to increase female program
- 8 offerings. Thank you.
- 9 MR. LELAND: Well, thank you.
- 10 (Audience applause.)
- MR. LELAND: Before we open up for
- 12 questions here, and we have about 15 minutes for
- 13 questions, I do want to say this.
- 14 While all the-- most of the
- 15 presenters are here, I think that as we looked
- 16 at this committee -- this Commission, I think we
- 17 really appreciated the great diversity in American
- 18 higher education, the kinds of opportunities that
- 19 institutions like yours represent and we wanted
- 20 to make sure that we gave you guys, you know,
- 21 full access to us and to the venue.
- That's why we scheduled
- 23 specifically a meeting with a single topic of
- 24 presenters and we really think that this is

- 1 important, that we recognize the strength of
- 2 higher education in America as its diversity
- 3 and its complexity.
- And so I want to thank all of the
- 5 presenters now for this morning, for coming forth
- 6 and talking about their institutions and how this
- 7 law has affected them.
- 8 So let's open up for questions
- 9 now. Go ahead.
- 10 MR. JONES: I'm actually very
- 11 interested in, you know, listening to the discussion
- 12 here and just getting some sense of kind of the
- 13 unique challenges that two-year institutions face,
- 14 and kind of the particular audience of students that
- 15 you serve.
- I was particularly interested in
- 17 Dr. Zelechowski and Dr. Watson's representative.
- 18 I'm sorry. I didn't catch your --
- MS. WELSH: Welsh, Cathy Welsh.
- 20 MR. JONES: Ms. Welsh, in talking
- 21 about the non-traditional students that
- 22 you -- that you serve and how that plays into the
- 23 whole proportionality analysis and such, now, you --
- 24 Ms. Welsh, in particular, you talked about serving

- 1 this community that you serve and, in particular,
- 2 the women that come to your institution who face
- 3 various challenges and they've got all sorts of
- 4 things that they're paying attention to in their
- 5 lives and athletics is just not a priority for
- 6 them.
- 7 But the question that that begs,
- 8 I suppose, is, you know, given that -- you know,
- 9 that that is a factor for people at institutions
- 10 like yours, students in institutions like yours,
- 11 is there evidence or in your experience, or any of
- 12 your experiences, is it generally true that -- that
- 13 men -- that male students at the institution don't
- 14 face those kinds of challenges in the same
- 15 proportion as women?
- You know, that's what I'm trying
- 17 to get a sense at. I mean, should we assume that
- 18 the female students at the institution are more
- 19 likely to be less interested in athletics because
- 20 they've got all these other things that they're
- 21 interested in than the men or would men also, as
- 22 non-traditional students at your institution, face
- 23 the same kinds of distractions that would lead them
- 24 away from athletics?

- 1 MS. WELSH: Well, I can say that
- 2 the women are -- they are the heads of households,
- 3 mothers, and the men don't face the same challenges.
- 4 A lot of them are single mothers. Particularly at
- 5 the City Colleges campuses, we have issues with
- 6 child care. That is something that most of our
- 7 parents have dealings with. We've also extended
- 8 our day care centers to, like, midnight to be able
- 9 to accommodate, you know, mothers, you know,
- 10 particularly on our team because we have a lot of
- 11 females with children on our athletic, you know,
- 12 teams, but there are a lot that can't commit to that
- 13 because of their other responsibilities with jobs as
- 14 well.
- I don't think the men face the
- 16 same challenges. We have very few men who are
- 17 heads of households that are single fathers in
- 18 comparison -- in proportion to the women. And
- 19 in terms of -- I would say there is probably
- 20 some equity in terms of, you know, jobs, those
- 21 who are working, but I think the issues primarily
- 22 affect more women who are single, heads of
- 23 households and also the age factors and we do not
- 24 have -- we don't traditionally get the students out

1 of high school. We have older -- our average age is

- 2 31 and so we don't have -- we don't have dorms so,
- 3 you know, they also have the responsibilities at
- 4 home.
- 5 DR. ZELECHOWSKI: We would probably
- 6 say that men and women, non-traditional students,
- 7 face similar types of challenges. I think that
- 8 there's another issue here and that is interest
- 9 and who is more interested or is one gender more
- 10 interested in athletics than the other.
- 11 We would generally say that the
- 12 males are more interested in athletics than the
- 13 females. From the standpoint of our female rosters,
- 14 we work much harder to fill them.
- MS. WELSH: I concur.
- MR. LELAND: Cary?
- MS. GROTH: So much of our
- 18 discussions in the two hearings have been around
- 19 finances -- circled around finances and whether
- 20 you're in Division I(A) or junior colleges or high
- 21 schools, it all comes down to finances. It's just
- 22 a matter of zero as someone once told me.
- 23 But do you think it's because of
- 24 Title IX that you cannot offer the programs needed

1 to grow and comply with the law or do you think it's

- 2 because of finances or lack of finances?
- 3 DR. ZELECHOWSKI: For us, because
- 4 we're moving into this new arena, it is not a matter
- 5 of finances. Adding the kinds of teams that we have
- 6 added in the last number of years is we have put
- 7 tremendous dollars into that effort because what
- 8 we've really done is shifted some recruiting dollars
- 9 into the athletic program in order to recruit males.
- 10 So for us, it has not been a budget constraint.
- 11 Mr. McCARTHY: One other small
- 12 consideration; at the state university system, I
- 13 can speak too -- there are also 32 four-year
- 14 colleges and due to -- not only -- and I think
- 15 it's -- the answer is yes, because of Title IX
- 16 implications and budget restrictions, many of those
- 17 32 four-year institutions have had to eliminate or
- 18 drop junior varsity programs.
- 19 And once again, the missed
- 20 opportunity in terms of participation for both
- 21 males and females at a junior varsity level,
- 22 that's probably an area that the Commission has
- 23 not considered at all, but it certainly is
- 24 reflective at the State University of New York.

- 1 MS. WELSH: I think with us, it's
- 2 not primarily a budgetary issue, although, you know,
- 3 those factors, they come into play, but it's more
- 4 for the proportionality because we try to offer
- 5 the equal sports for men and women, but it's in
- 6 terms of the numbers of interest, the men are
- 7 more interested in sports and they come out in
- 8 greater numbers. So if you're offering it on a
- 9 proportionality basis, that's where our issues
- 10 are.
- 11 MR. LELAND: Are there any questions?
- I had one specifically for
- 13 Cathleen or Deborah. It seems as though, and
- 14 you hear this argument outside of this room, that,
- 15 you know, this disadvantage of minority of females
- 16 and the law seems to address or at least tries to
- 17 address their needs, but the last group here, and
- 18 I think that maybe Deborah argued this, is that it
- 19 might be minorities, minority males, who, because
- 20 of proportionality, did you -- did you -- did I
- 21 hear you argue that because of proportionality
- 22 requirements, mandates, imperatives that -- you're
- 23 not able to offer programs that might be attractive
- 24 to minority males because of the law? Is that sort

- 1 of your --
- 2 DR. ZELECHOWSKI: Right. It's
- 3 because we try to maintain proportionality, there
- 4 are other athletic sports that we might want to
- 5 offer that would lend itself to Hispanic males or
- 6 African-American males. And we're very cautious
- 7 of doing that because we're trying to maintain
- 8 proportionality and strict proportionality for
- 9 us would be 36 percent of -- if our student body
- 10 is 36 percent male, that we'd only have 36 percent
- 11 participation of males. Actually, we have a
- 12 little bit more than that, but we demonstrate
- 13 proportionality -- or, you know a continued progress
- 14 in adding female teams. So that's exactly what we
- 15 are under.
- MR. LELAND: Okay. I was just
- 17 curious.
- 18 Yes, Rita?
- 19 MS. SIMON: I'm curious about the
- 20 part-time students. Could a part-time student,
- 21 if he or she vents an interest, participate in the
- 22 sports programs?
- 23 And then I'll -- I want to follow
- 24 that up once I hear the answer.

- 1 MS. WELSH: Under NJCAA guidelines, a
- 2 student has to maintain 12 hours. So that would be
- 3 a full-time student.
- 4 MS. SIMON: Ah-hah. That's true at --
- 5 that's true all over. That seems, to me, a real
- 6 problem because it seems to me that you might have
- 7 quite a few part-time students and I guess -- I
- 8 think maybe more male than female, that if they
- 9 could participate in a sport and then do well and
- 10 maybe get a scholarship, they wouldn't have to be
- 11 part-time students. Somehow it's a vicious circle,
- 12 it seems to me. But if we insist upon limiting all
- 13 of this to full-time students, we may be, at the
- 14 very outset, cutting out a great many potentially
- 15 good future athletes.
- MR. CASE: I could speak to that.
- 17 One of the problems is that that also leads itself
- 18 to academic abuses and so we've got a catch 22
- 19 situation here. We'd love to provide lots of
- 20 opportunities for everyone. However, there were
- 21 people, that as soon as that happened, would take
- 22 advantage of that particular situation.
- So we have a -- actually have
- 24 a higher standard of a normal progress rule

- 1 academically in the NJCAA than the NCAA has.
- 2 So that to play as a sophomore, a student has to
- 3 have -- maintained a better academic grade point
- 4 average and have passed his -- at least as high a
- 5 number of credits as you would have to at a
- 6 four-year school. So that part of the equation,
- 7 while what you're saying is -- is true, we have to
- 8 be very careful about, you know, having some type of
- 9 academic abuse.
- 10 MR. LELAND: Let me finish with one
- 11 last question. Kevin, how did you handle the 33
- 12 males and 11 females? What did you do? Because I
- 13 have -- go ahead.
- MR. McCARTHY: We currently have not
- 15 eliminated any of the males from participating.
- 16 However, through attrition, after about the first
- 17 game started and some of them weren't getting any
- 18 playing time, they made the decision to leave the
- 19 team themselves.
- 20 We did limit the travel squad,
- 21 but we only did that because of transportation
- 22 issues and budget issues, considerations on our
- 23 campus. So we traveled 26 when we leave because
- 24 we had 45 at our first practice for men's soccer

- 1 with upperclassmen included. So we have a
- 2 limited travel policy, but right now through
- 3 attrition, we're down to still -- quite a disparity
- 4 because there's 29 or 30 men's soccer players and
- 5 still only 15 women's soccer players.
- 6 MR. LELAND: Okay. Other questions?
- 7 Well, thank you for coming and we
- 8 will adjourn now and readjourn at 2:00 o'clock.
- 9 Thank you.
- 10 MS. COOPER: Thank you.
- 11 (Whereupon, after a lunch
- 12 break was had, the
- 13 following proceedings
- 14 were held accordingly.)
- MR. LELAND: If the commissioners
- 16 would come to order, please. Could the meeting
- 17 come to order, please?
- MS. COOPER: We're ready to begin as
- 19 soon as we can come to order.
- MR. LELAND: Welcome, everyone.
- 21 My name is Ted Leland and this is Cynthia Cooper.
- 22 We are co-chairs and we will try to
- 23 manage this next session. Thank you for coming
- 24 today.

- 1 We are now in our period of
- 2 public comment. As in all sports, we have a few
- 3 ground rules we'd like to explain to you first.
- 4 In an effort to accommodate as many people as
- 5 possible during this time, we have asked you to
- 6 keep your statements to three and no longer than
- 7 five minutes.
- 8 Out of respect for all of the
- 9 speakers, we will be very strict about time.
- 10 Here's the procedures that will be used. We will
- 11 ask four of you to come and sit in the front row
- 12 at a time. Then each speaker will be asked
- 13 individually to approach the microphone you can
- 14 see set up in the hallway or alleyway there.
- When you begin your statement,
- 16 we'll turn on a green light. Four minutes into
- 17 your statement -- after four minutes, we'll turn
- 18 on a yellow caution light and Cynthia or I will
- 19 say one minute. You should begin to wind up your
- 20 statement. At five minutes, the red light will
- 21 come on and within a few seconds, we will turn
- 22 off your microphone.
- 23 It sounds a little draconian, but
- 24 the reason we're doing this is to try to give people

- 1 as much access as possible. It is our desire to be
- 2 fair, to have as many speakers in the allotted time
- 3 as will allow, and we thank you in advance for your
- 4 understanding for our procedures.
- If we're not able to get to each
- 6 person who wants to speak today, please be aware
- 7 that you may submit your written statement for the
- 8 record and it will be given to each one of the
- 9 commissioners.
- 10 I think that's about it. Any
- 11 other -- anything else you can think of?
- MS. COOPER: That's it.
- MR. LELAND: Okay. Let's -- let's
- 14 begin the first four speakers then. R. Roberts?
- 15 Oh, yes. I apologize. We are
- 16 transcribing all of these. So although I'll call
- 17 or Cynthia will call your name out, we'd like you
- 18 also to say your name distinctly into the microphone
- 19 so that our court reporter can make sure that she
- 20 matches up the statement with the appropriate name.
- 21 The first four speakers are
- 22 Robert Smith, Mitzi Witchger, Pat Zilverberg and
- 23 Sandra Zakrzewski. If they could come to the front.
- 24 Just go ahead and sit somewhere in the front row.

- 1 If you three people could move this way, we'd love
- 2 you -- love you in the front. Thank you.
- 3 Okay. Robert Smith first. Is
- 4 Robert Smith here?
- 5 MR. SMITH: Here.
- 6 MR. LELAND: Yes, sir. Begin.
- 7 MR. SMITH: Good afternoon and thank
- 8 you for allowing me the opportunity to address the
- 9 Commission and the audience.
- 10 My name is Robert Smith. I come
- 11 to you in the capacity as both a parent and as a
- 12 school board member and I'd like to share some
- 13 thoughts or insights for your consideration.
- 14 I hope my comments will add to
- 15 the dialogue and the discussion this afternoon.
- 16 Prior to 1991, I had never heard of Title IX even
- 17 though it had been around for 20 years. In 1991,
- 18 my eldest son went off to college to compete in
- 19 collegiate athletics in wrestling.
- 20 And over the next several years,
- 21 I learned more about Title IX than I ever wanted
- 22 or dreamed I would know and that's the context in
- 23 which I come to you today.
- I feel passionately about this

- 1 as many of the members of the audience do. And
- 2 like many, my passion is underscored by personal
- 3 experience, and my personal experience, was through
- 4 my son going away to college.
- 5 In 1991 and '92, and the four years
- 6 that he participated, he didn't have much control
- 7 over it, but it was bad timing to be a male athlete
- 8 in college whether it was in wrestling or golf or
- 9 tennis or soccer or a number of sports.
- 10 I think Title IX has been aptly
- 11 credited with expanding opportunities for women
- 12 in dramatic fashion, but I think what often gets
- 13 forgotten in that debate is that along the way
- 14 of enforcing Title IX, especially under the banner
- 15 of proportionality, there were some casualties
- 16 experienced.
- I know that there were students
- 18 in the '80s and '90s, high school students who were
- 19 interested in competing in college athletics, who
- 20 were recruited, who were capable, who went to
- 21 college only to find out that their opportunity
- 22 was going to evaporate during the time that
- 23 they were there.
- 24 So I hope amidst the discussion,

1 we don't lose site that like most things, we've made

- 2 gains, but there's been some casualties. I think
- 3 the rigorous enforcement of Title IX through
- 4 proportionality in the 1980's and 1990's through
- 5 the OCR is what cost us some of those casualties
- 6 and some of them are regrettable.
- 7 I think sometimes we pretend
- 8 like it didn't happen, we deny it, we explain it
- 9 away, we excuse it, but I think we're better served
- 10 if we acknowledge the fact that some male athletes,
- 11 for reasons we could have controlled, lost the
- 12 opportunity to compete.
- Whether the pressure from the
- 14 OCR was real or perceived, real or imagined, it
- 15 was nonetheless there. Numerous colleges and
- 16 universities cut men's athletic programs fearing
- 17 that if they did not do so, they would have no
- 18 choice.
- 19 I hope carrying this into the
- 20 future, that the recipe card that we hand to high
- 21 schools are the recipe card that we hand to college
- 22 administrators does not have proportionality stamped
- 23 in bold print on it any longer.
- I hope the time has come that we

- 1 can tweak the recipe or add to it or change it or
- 2 modify it so that we can achieve the goals that we
- 3 set out without costing male athletes the
- 4 opportunity.
- 5 My perspective as a school board
- 6 member is this: From 1991 through '99, I sat on
- 7 the Plainfield School Board. At that time, it was
- 8 3,000 students. By 1999, it was 14,000 students.
- 9 Here's what we experienced as school board members.
- 10 During that eight-year period of
- 11 time, like most school districts, we started adding
- 12 athletic programs. We added -- when I got there, I
- 13 said I'd like to see boys volleyball. My women
- 14 colleagues on the board said, Bob, wait your turn.
- 15 Wait in line. And I waited. We added girls
- 16 volleyball -- I'm sorry -- girls soccer, girls golf,
- 17 girls bowling, and then we eventually added boys
- 18 volleyball.
- 19 We were doing what every school
- 20 district in the state strives to do. We were
- 21 looking to enhance opportunities and we were able
- 22 to do so. In the state of Illinois, there is some
- 23 900 school districts --
- MR. LELAND: One minute.

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1 MR. SMITH: -- and those school
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- 2 districts are composed of seven members; so 6,300
- 3 people helped to steer this -- steer this course.
- 4 We didn't add -- we had never heard of, in eight
- 5 years, Title IX.
- 6 We added programs because we
- 7 thought there was a sense of fairness increasing
- 8 opportunities. We thought that there were youth
- 9 programs coming up, but nobody mentioned Title IX.
- 10 If you ask 6,300 school board members in this state
- 11 what they think of Title IX, only a handful would
- 12 tell you they even know about it.
- 13 The inertia -- the message is
- 14 we got to where we needed to go without Title IX
- or the OCR or anybody else looking over our
- 16 shoulders and we're capable of going forward if
- 17 we strive to meet interests and abilities. That's,
- 18 I think, what our destination should be, interest
- 19 and abilities.
- 20 It strikes me, these two
- 21 observations, when we're adding programs, it's easy.
- 22 The stress, the animosity, the fighting time --
- MR. LELAND: Time.
- MR. SMITH: Thank you.

- 1 MR. LELAND: Mitzi?
- 2 MS. WITCHGER: Thank you for the
- 3 opportunity to speak to you. Five minutes is
- 4 such a small amount of time to give examples
- of why Title IX needs to be strengthened, not
- 6 weakened. Suffice it to say that girls expect
- 7 no more and deserve no less than their male
- 8 counterparts.
- 9 I come here today as a gender
- 10 equity and athletics consultant, the founder
- 11 of GREAT, Girls Really Expect A Team, a member of
- 12 AAUW, American Association of University Women,
- 13 the Indiana Commission for Women, as an advisory
- 14 board member of the Woman's Sports Foundation,
- 15 but most of all, I come as a parent of two sons
- 16 and a daughter who have been high school and
- 17 college athletes.
- I am familiar with the
- 19 constraints, challenges, attitudes and opportunities
- 20 for youth involved in sports, especially females who
- 21 want to be athletes. I work with students, parents,
- 22 interested community members and administrators to
- 23 address Title IX athletics compliance issues.
- 24 Title IX needs to be used not

- 1 to do the least for girls, but to do the best for
- 2 them. Much of the time administrators do want to do
- 3 what is best for their student athletes. For some,
- 4 though, equity in girls sports presents a unique
- 5 pressure to which they succumb. That needn't be
- 6 the case.
- 7 It's been my experience that
- 8 approximately 80 percent of Title IX concerns at
- 9 the interscholastic level and can be solved in a
- 10 year or less using little or no additional funding
- 11 if the will for equity is there.
- 12 It is my belief that the Office
- 13 of Civil Rights need to be more diligent in
- 14 enforcing Title IX. It's not that girls don't
- 15 want to be athletes. They need access to resources
- 16 and the same level of support to play sports that
- 17 interest them. Sports build character, expand
- 18 habits and horizons, minds as well as muscles.
- 19 High school sports opened
- 20 doors to college programs. Just as for boys,
- 21 girls can't be winners if they don't get to play.
- 22 Having traveled around the country, I know it's
- 23 true girls don't want to play softball on mediocre
- 24 fields while boys play baseball on well-maintained

- 1 and lit fields.
- 2 Girls don't want recycled boys
- 3 soccer uniforms for which they are expected to be
- 4 grateful. The same goes for prime time scheduling
- 5 especially in basketball. How's that defined?
- 6 They don't want weekend and afternoon -- weeknight
- 7 and afternoon games and watch boys play in coveted
- 8 Friday and Saturday night slots.
- 9 If boys teams would be happy
- 10 with the girls schedule, then, they probably are
- 11 both playing in prime time. Otherwise, the best
- 12 time is undoubtedly when the boys games are played.
- 13 In Indiana, parents agree that if girls have the
- 14 same level of support as boys have had for the last
- 15 70 years, girls would draw more fans and community
- 16 involvement.
- 17 There is direction for schools
- 18 regarding Title IX if they would just use what is
- 19 available. Full accommodation of interests,
- 20 evidence of continuing expansion of female sports
- 21 opportunities as well as using proportionality
- 22 measures, each can be used to gauge compliance
- 23 with Title IX.
- 24 As a member of the Sports

- 1 Equity Committee that produced the landmark
- 2 Gender Equity In Athletics Manual, for the
- 3 State Department of Education and the Minnesota
- 4 State High School League, I know there are
- 5 useful resources. Because of the foresight of
- 6 the Minnesota legislature over ten years ago,
- 7 the information in this book has helped better
- 8 balance Minnesota interscholastic sports.
- 9 The basics found here as well
- 10 as in the OCR investigators manual and other
- 11 resources have helped administrators and school
- 12 boards in Minnesota and beyond to increase female
- 13 sports opportunities.
- 14 The biggest accomplishment in
- 15 Minnesota has been starting -- it has been starting
- 16 sanctioned girls ice hockey. In '93, there were no
- 17 interscholastic girls hockey teams. Today, there
- 18 are 121 girls teams from approximately 140 Minnesota
- 19 high schools. Like boys, girls compete in a
- 20 three-day televised state tournament that generates
- 21 revenue and creates profit.
- 22 Was there resistance to
- 23 implementing this more expensive and up until now
- 24 non-traditional sport for girls? Yes. But the

- 1 Minnesota Department of Education and the Minnesota
- 2 State High School League gave their support, not
- 3 bureaucratic subterfuge. So starting girls teams,
- 4 they did the right thing.
- Beyond Minnesota, in North
- 6 Smithfield, Rhode Island, Title IX worked just as it
- 7 was supposed to.
- 8 MR. LELAND: One minute.
- 9 MS. WITCHGER: Has female
- 10 participation grown in hockey? Yes. USA Hockey
- 11 registration figures show that over 6,000 females
- 12 were registered in 1990. In 1998/'99, over 6,500
- 13 females were registered in Minnesota alone.
- 14 Title IX is 30 years old. That's
- 15 seven and a half generations of a four-year high
- 16 school or college student populations. Have we come
- 17 a long way? Yes, but there are still miles to go to
- 18 reach compliance -- to reach balance and equity for
- 19 female athletes.
- 20 Road blocks and detours don't move
- 21 progress forward. Keep the road clear. Use the
- 22 resources available. Enforce Title IX as it is.
- When we shortchange girls, we ultimately shortchange
- 24 America. After all, more and more girls are

- 1 learning what most boys have known for so long.
- 2 Sports are about so much more than the score.
- 3 Thank you.
- 4 MR. LELAND: Thank you.
- 5 MS. COOPER: Thank you.
- 6 (Audience applause.)
- 7 MR. ZILVERBERG: My name is -- my
- 8 name is Pat Zilverberg. I'm from Medina, Minnesota.
- 9 I'd first like to thank the Commission for their
- 10 time and effort in examining these important issues
- 11 and also for offering me the opportunity to present.
- 12 I was a collegiate competitor in wrestling and
- 13 since that time have worked both as a coach in both
- 14 girls and boys sports.
- I'm a former teacher and I'm
- 16 presently the head of Minnesota USA Wrestling-Kids
- 17 Division. However, probably my best qualification
- 18 is I am a father of two girls and two boys, all of
- 19 whom compete in athletics. In fact, my lovely
- 20 daughter is in the audience today writing an article
- 21 for her school paper.
- 22 Being from Minnesota, let me
- 23 give you some anecdotal examples of how ridiculous
- 24 Title IX compliance has become in our state. At

- 1 St. Francis High School, a Minnesota Department
- 2 of Civil Rights investigator asked the principal,
- 3 Mike Knight, is your weightlifting program -- in
- 4 your weightlifting program, how many girls
- 5 participate. He replied, not very many. As hard
- 6 as we try to encourage them, they will not
- 7 participate. Then, said the investigator, you'll
- 8 have to drop the program.
- 9 In Alexandria, a mother tried to
- 10 get a boys soccer program started, but was rebuffed
- 11 saying it would throw the gender equity numbers off.
- 12 Even though there was field space, funding and high
- 13 levels of interest.
- 14 At the University of Minnesota,
- 15 activists demanded a new women's hockey arena
- 16 even though the present arena is new and state
- of the art and could easily be shared with the
- 18 men. Now, the University of Minnesota has a
- 19 \$23 million deficit and last year proposed the
- 20 elimination of men's and women's golf and men's
- 21 gymnastics.
- 22 And tragically, considering we
- 23 have tremendous high school participation, at
- 24 the college level, we have lost over 20 Minnesota

- 1 wrestling programs.
- What is so appealing about this
- 3 Commission is that we finally have an opportunity
- 4 to have a rational and logical discussion about
- 5 these issues. In the past, any challenge to Title
- 6 IX status quo brought the emotional response, well,
- 7 then, of course, you are against women playing
- 8 sports. That's political rhetoric and, of course,
- 9 it's ridiculous.
- The philosophy of gender quota
- 11 advocates has been if you do not admit there is
- 12 a problem, maybe you can avoid having to deal with
- 13 it. That kind of philosophy may serve some agendas,
- 14 but in reality, it clouds the issues and does not
- 15 allow real dialogue to occur.
- The two sides of this issue, and
- 17 I think this is hugely important, but two sides of
- 18 this issue are not men and women. The two sides
- 19 are -- on one side, mothers, fathers, coaches,
- 20 educators and others who believe that both women
- 21 and men deserve athletic opportunities versus
- 22 intransigent quota advocates who, regardless of
- 23 the human cost, use proportionality to further
- 24 their cause. Those old used cars that a previous

1 speaker asked us to give us, we like those cars

- 2 pretty well.
- We do have a problem and it is
- 4 a bad one. Tens of thousands of male opportunities
- 5 have been lost in the 1990's. If you are not
- 6 six-foot-four and weigh 250 pounds, good luck
- 7 having a chance of playing college sports. UCLA
- 8 dropped swimming and diving. Sixteen gold medalists
- 9 came from UCLA.
- 10 Four hundred wrestling -- college
- 11 wrestling programs, while 55 percent of our nation's
- 12 high schools sponsor wrestling, only 21 percent of
- 13 NCAA schools now sponsor the sport. Track and
- 14 field, golf, tennis, they are all victims.
- In a society where school age
- 16 boys have some real issues to deal with, this
- 17 is a catastrophe. Yup, boys lead girls all right;
- in drop out rates, lower test scores, higher
- 19 suicide rates, higher drug and alcohol use and
- 20 lower college admissions. By 2009, only 41 percent
- 21 of college students will be male. And we take away
- 22 their sports opportunities. How foolish are we?
- 23 Could it be -- there was a time
- 24 when girls had little opportunity. That was an

- 1 extremist position. It is equally extremist and
- 2 discriminatory to allow proportionality to rule
- 3 the distribution of sports opportunities in today's
- 4 society.
- 5 The fact is women and men both
- 6 deserve opportunity as they need it and as they
- 7 want it. Americans across the board do not believe
- 8 in discrimination against women or men. You will
- 9 never achieve numerical gender equity without the
- 10 elimination of the majority of men's Olympic sports.
- If female needs are truly being
- 12 accommodated to the same degree as men's and
- 13 studies, surveys and anecdotal evidence say that
- 14 among interested candidates, the need of females
- is actually accommodated at a higher percentage
- 16 than men, then we should not have tools like
- 17 proportionality to foster lucrative lawsuits for
- 18 special interest organizations.
- 19 Extremist viewpoints should not
- 20 be dictating Department of Education policy. And
- 21 our university system --
- MR. LELAND: One minute.
- 23 MR. ZILVERBERG: -- should not be
- 24 blackmailed by a senseless quota called

- 1 proportionality.
- 2 So here's the bottom line. It's
- 3 a tragic one that affects me deeply as well as
- 4 countless other people that I have grown to know
- 5 in the sporting world. We are fostering a system
- 6 that shatters hopes and destroys dreams. While my
- 7 daughters will have every chance to have their
- 8 opportunities and goals fulfilled, my sons, small
- 9 in stature, but big in heart, will very likely be
- 10 denied their dreams. And as we say in Minnesota,
- 11 plain and simple, that is not right.
- 12 (Audience applause.)
- MR. LELAND: Thank you.
- MS. COOPER: Thank you.
- MR. LELAND: Sandra? Please repeat
- 16 your name, please, Sandra.
- MS. ZAKRZEWSKI: Sandra Zakrzewksi.
- 18 Start?
- MR. LELAND: Go ahead.
- 20 MS. ZAKRZEWSKI: Good afternoon.
- 21 I'm here because I care about my son and his
- 22 dreams just like many other moms in this country.
- 23 My son graduated from high
- 24 school in the year 2000. He competed in three

- 1 sports every year and has state qualifying times
- 2 in swimming. He looked forward to going to a
- 3 Division I college that had his major and where
- 4 he could pursue his dream of competing in
- 5 swimming.
- 6 He found that at the University
- 7 of Nebraska-Lincoln. He had a great year, ended
- 8 up making an NCAA qualifying time. He was able
- 9 to achieve this because as a walk-on to Nebraska,
- 10 he was given the opportunity to prove himself.
- 11 Because of the support of the coaches, he gained
- 12 more confidence in himself. The men's and women's
- 13 teams were like one big family.
- 14 Then, in March 2001, Nebraska
- 15 dropped men's swimming and diving, one of five
- 16 men's teams cut in the Big 12 that month. One of
- 17 the reasons given was budget. The school said it
- 18 would save \$500,000 if they cut men's swimming,
- 19 but from -- excuse me -- but clearly, money was
- 20 not the issue. Nebraska football makes \$10 million
- 21 in profit every year.
- 22 Money for swimming was offered
- from outside sources, \$250,000 by one parent alone,
- 24 but the offer landed on deaf ears. If it was not

- 1 money, then, what was the reason? Money -- I'm
- 2 sorry. Money for swimming was offered. If it was
- 3 not money, then, what was the reason? I think one
- 4 strong possibility is Nebraska's reluctance to
- 5 comply with a gender quota by offering sports like
- 6 crew, equestrian, and other sports that few high
- 7 school girls in Nebraska play.
- 8 It was very hard to see the
- 9 pain in our kids' eyes, male and female, and hear
- 10 their anger toward a college they once were proud
- 11 to represent. The women's swimmers told the school
- 12 you are taking our brothers away. Three-quarters
- 13 of the men's team left for other schools. This
- 14 anger caused 21 of 24 women's swimmers to eventually
- 15 leave for other schools.
- The result was a women's swim
- 17 and dive team being only a shadow of what was once
- 18 a NCAA ranked team. It also caused the school to
- 19 post fliers the next school year to fill a roster
- 20 so they did not have to cut women's swimming and
- 21 diving and be in trouble with Title IX.
- 22 My son was fortunate to find
- 23 another school that was interested in him for
- 24 their swim team, University of Wisconsin-Madison.

- 1 Considering the late date of the cut, there was
- 2 not money left so my son was a walk-on again.
- 3 What we didn't know at the time was that Kevin
- 4 got the last spot on the team because of the cap
- 5 put on the men's team at Wisconsin. The men's
- 6 team has to have four less bodies than the women's
- 7 team, which is a direct result of Title IX.
- 8 That puts our team at a very
- 9 big disadvantage for big meets like the Big 10
- 10 Championship Conference where many other teams
- 11 have bigger squads. As awful as dropping the
- 12 team at Nebraska was, the squad caps that eliminate
- 13 virtually costless walk-ons is even more
- 14 indefensible. This is an absurd result of the quota
- 15 law Title IX has become and it is time for people
- 16 who care about athletes, women and men, to stand up
- 17 to this nonsense.
- 18 Title IX states, no person in
- 19 the -- no person in the U.S. shall on the basis
- 20 of sex be excluded from participation in or denied
- 21 the benefits of or be subject to discrimination
- 22 under any educational program or activity receiving
- 23 federal aid. When men's teams are cut and capped
- 24 in order to get rid of males, it does not seem like

- 1 the letter of the law is being followed.
- 2 I'm sure if we all put our heads
- 3 together as caring adults who only want to help
- 4 kids to be responsible citizens and leaders of our
- 5 nations, a solution can be found before senseless
- 6 destruction occurs. Thank you very much.
- 7 MS. COOPER: Thank you.
- 8 (Audience applause.)
- 9 MS. COOPER: We'd like to invite our
- 10 next four people to come up and talk; Molly Perdue,
- 11 Blair Hull, Dr. Martin Hickman and Neil Palmer. And
- 12 we'll start with Molly Perdue.
- 13 Again, repeat your name.
- MS. PERDUE: Molly Purdue.
- In 1972, the only athletic
- 16 opportunity offered at Sherwood Junior High School
- 17 was a singular event called powder puff in which
- 18 the eighth grade girls challenged the ninth
- 19 graders to a game of basketball. We were coached
- 20 by boys our own age who played on the real high
- 21 school basketball team, who were afforded real
- 22 coaches, uniforms and opponents.
- Our powder puff uniforms were
- 24 borrowed from the boys and hung down to our knees,

1 but we didn't care. We wanted to play even if we

- 2 were a parity of the boys who on the same night
- 3 stuffed their T-shirts with balloons, donned their
- 4 mother's skirts and pretended to be cheerleaders
- 5 as if we were only caricatures of each others
- 6 true vocation. Powder puff generated enough money
- 7 to buy the boys new uniforms that year. We watched
- 8 them from the stands because Sherwood Junior High
- 9 School didn't have athletic teams for girls.
- In 1972, not one administrator
- 11 seemed to care about the fact that our interest in
- 12 sports led us to participate in this comic interlude
- 13 that only we took seriously. In 1972, not one
- 14 administrator cared enough that 50 percent of our
- 15 student body was female and not one team was
- 16 offered. Neither our interest in sports nor
- 17 strength in numbers seemed to matter much.
- 18 Then Title IX came along. Thirty
- 19 years have passed and much has changed since the
- 20 days of powder puff. The compliance standards made
- 21 Title IX a reality within educational institutions,
- 22 not just an ideal. The first compliance standard
- 23 addresses the issue of proportionality, which has
- 24 received quite a bit of negative attention.

- 1 Some say proportionality means
- 2 the application of quotas. The Encarta World
- 3 Dictionary defines the word proportional in this
- 4 way; in proportion, the correct relationship of
- 5 size, quantity or degree to something else.
- I have observed this Commission,
- 7 which was appointed by Secretary Paige, is
- 8 proportional in the number of male to female
- 9 representatives. Why is that? Could it be that
- 10 proportional representation is something we all
- 11 believe in? Is the bedrock of our democracy
- 12 way -- the way we elect our officials, one voice,
- 13 one vote? I imagine that all of us support this
- 14 idea of proportionality. At least those of us do
- 15 that vote in November.
- The Commission's charter will
- 17 be fairly balanced seems to support this idea.
- 18 Whether it's called fairly balanced or proportional,
- 19 one must still take a head count to evaluate whether
- 20 the fairness we yearn for is actually being
- 21 achieved. The idea of counting heads is an
- 22 evaluative tool. It is like counting the number
- of dinner guests so that you can provide enough
- 24 chairs at the table to ensure -- so that everyone

- 1 has a place to sit and eat.
- 2 If the Commission's objective
- 3 is to ensure equal opportunity, then, a proportional
- 4 number of opportunities should be offered to both
- 5 boys and girls, men and women. I have read that
- 6 the opponents of Title IX want to divide the world
- 7 of athletic opportunity based on what they believe
- 8 to be the differences in athletic interest and
- 9 ability between men and women as if the elusive and
- 10 unquantifiable concept of interest would somehow
- 11 bring us any closer to the ideal of equal
- 12 opportunity. For how could we ever believe that a
- 13 child's interest or abilities ever remain fixed or
- 14 should be the determining factor in deciding what
- 15 opportunities are made available.
- In 1972, only a handful of
- 17 powder puffers at Sherwood Junior High School played
- 18 basketball, but we will never know how many girls
- 19 might have played if there was an organized team.
- 20 Female interest in sport must be cultivated and
- 21 girls must be given the same opportunities as boys
- 22 before interests can ever be assessed or quantified.
- 23 Athletic interests cannot be
- 24 defined by the simplistic equation of how many

- 1 athletes show up on our college doorsteps.
- MS. COOPER: One minute.
- 3 MS. PERDUE: Okay. Now, I lost my
- 4 place now.
- 5 MR. LELAND: Sorry.
- 6 MS. PERDUE: I mean, I really lost my
- 7 place. Okay.
- 8 Okay. If we want to call -- if we
- 9 want to come to cultivate interest in reading, we
- 10 provide children with books. If we want our girls
- 11 to cultivate an interest in sports, we must provide
- 12 them with equal opportunities to play.
- I sympathize with the wrestlers
- 14 who have lost their wrestling programs. I
- 15 understand too well what the loss of an athletic
- 16 program feels like, but girls and women and
- 17 Title IX are not to blame.
- 18 In the words of President Bush,
- 19 no child will be left behind, if the outcome of
- 20 the DOE is to revise the proportionality standard,
- 21 perhaps President Bush should revise his statement
- 22 on education to read no child will be left behind
- 23 except those perceived to have a lack of interest
- 24 or ability. Thank you.

- 1 MS. COOPER: Thank you.
- 2 (Audience applause.)
- 3 MS. COOPER: Thank you. Blair Hull?
- 4 Blair Hull?
- 5 MR. HULL: Thank you. My name
- 6 is Blair Hull. My daughter, Megan, was a
- 7 plaintiff in the lawsuit against Brown University
- 8 in 1992. So it's in a very personal context that
- 9 I'm here today.
- 10 After 30 years of advocacy and
- 11 controversy, it's important to remember that Title
- 12 IX is not just a women's issue. It's an issue of
- 13 basic fairness and equality. When my daughter,
- 14 Megan, and her teammates made the courageous
- 15 decision to enter a lawsuit against Brown
- 16 University, they weren't seeking special treatment.
- 17 They were just asking for an equal opportunity.
- 18 And what a difference ten years makes.
- The same team, which was cut
- 20 ten years ago, now enjoys the same success and
- 21 status of the male teams. I've had the privilege
- 22 to have a front row seat to watch Title IX in
- 23 action and this weekend I will watch from the
- 24 stands as my youngest daughter, Courtney, plays

- 1 on that same team that would not have existed
- 2 if it had not been for the courage and determination
- 3 of her older sister and her teammates.
- 4 And so supporting our daughters
- 5 and our -- supporting our daughters and our sons
- 6 is one of the most important things we can do as
- 7 parents and encouraging them to stand up for their
- 8 rights, whether it's on the field or off the field,
- 9 is one of the most important things we can do.
- 10 On every possible level, it is
- 11 as important for our daughters to participate in
- 12 sports as it is for our sons. So I urge this
- 13 Commission to do everything you can to ensure
- 14 that these opportunities continue to exist.
- 15 Thank you.
- MS. COOPER: Thank you.
- 17 (Audience applause.)
- 18 MS. COOPER: Dr. Martin Hickman?
- DR. HICKMAN: My name is Marty
- 20 Hickman and I'm the executive director of the
- 21 Illinois High School Association. The IHSA
- 22 is a voluntary non-for-profit organization comprised
- 23 of 760 public and private high schools in the
- 24 state of Illinois.

- 1 Let me begin by saying we're
- 2 pleased to be able to participate in the town
- 3 hall meeting and I want to thank the Commission
- 4 for the opportunity.
- 5 I want to share with you today
- 6 some of the successes of our organization as they
- 7 relate to Title IX. I also want to acknowledge
- 8 that my comments are strictly related to our
- 9 experiences at the high school level. I fully
- 10 understand there are other issues and other
- 11 levels, but I want to speak to the high school
- 12 issues.
- 13 High schools in this state
- 14 have embraced the spirit of Title IX and have
- 15 successfully provided much needed participation
- 16 opportunities for girls without risking
- 17 opportunities for boys. The following is the
- 18 association's mission statement: The IHSA
- 19 serves member schools by providing leadership
- 20 for equitable participation in interscholastic
- 21 activities that enrich the educational experience.
- 22 The statement clearly reflects the desire of our
- 23 membership to provide fair and equitable
- 24 opportunities for both young men and young

- 1 women in our schools.
- 2 Let me share with you some
- 3 of our successes. During the 1972/73 school
- 4 term, the IHSA offered its first interscholastic
- 5 tournaments for girls in the sports of bowling,
- 6 tennis and track. Young high school aged women
- 7 eagerly participated three decades ago and
- 8 they've never looked back.
- 9 From the initial offering
- 10 of three sports, we have seen participation
- 11 opportunities grow to 13 different sports for
- 12 girls. While we had a few thousands girls
- 13 participate in 1972 and '73, we have well
- 14 over 100,000 participating in 2002.
- 15 Furthermore, while we starting
- 16 with 252 high schools participating in girls
- 17 track the first year, we now have nearly 600
- 18 that offer girls track programs. To illustrate
- 19 how girls were ready, willing and able to
- 20 participate in sports, I want you to know that
- 21 when we initially offered girls volleyball in
- 22 1975, 481 schools filled the teams in that
- 23 inaugural season. The number has risen to
- 24 nearly 700 in this current year.

- 1 Sports such as girls golf,
- 2 girls basketball, girls soccer, and girls
- 3 cross-country all have seen remarkable growth.
- 4 And while opportunities for girls have increased,
- 5 so have opportunities for boys at the high
- 6 school level.
- 7 Boys in Illinois have the --
- 8 boys in Illinois have the opportunity to participate
- 9 in 14 state tournament series. In 1992, we added
- 10 boys volleyball. In 2002, we crowned our first ever
- 11 boys water polo state champion. This school year, a
- 12 group of young men will be the first ever IHSA state
- 13 champions in boys bowling.
- 14 Boys and girls also have
- 15 opportunities in speech, drama, debate, music,
- 16 scholastic bowl and chess. Activities such as
- 17 lacrosse, ice hockey, competitive cheer are
- 18 emerging programs in our state and I'm confident
- 19 that the members in our association will continue
- 20 to accommodate the new and varying needs of boys
- 21 and girls that we serve.
- The IHSA member schools are
- 23 interested in closing the gap between girls and
- 24 boys opportunities and we know young men and

1 women benefit from participating in interscholastic

- 2 activities.
- 3 The research clearly indicates
- 4 that participation enriches the educational
- 5 experience for both boys and girls. Students who
- 6 participate get better grades, miss less school,
- 7 are more confident and the list goes on and on
- 8 without regard to gender.
- 9 Title IX has clearly provided
- 10 the impetus for a positive change in opportunities
- 11 for high school girls in Illinois without
- 12 diminishing opportunities for boys. However,
- 13 it's clear our journey is not yet complete. I
- 14 urge you to continue to embrace the ideals of
- 15 Title IX and join the IHSA in celebrating our
- 16 successes. Thank you.
- MS. COOPER: Thank you.
- 18 (Audience applause.)
- MS. COOPER: Neil Palmer?
- 20 MR. PALMER: Hello. My name is
- 21 Neil Palmer. Thank you for the opportunity. I
- 22 have been a life long member of the gymnastics
- 23 community. I competed in the Illinois High School
- 24 Association for Addison Trail High School and the

- 1 NCAA for the University of Nebraska.
- 2 I currently coach recreational
- 3 and competitive gymnastics for children's age four
- 4 to 18 years. It's my goal to be sure that
- 5 opportunities for boys continue to exist throughout
- 6 high school and collegiate levels.
- 7 I would like the Secretary's
- 8 Commission on Opportunity in Athletics to consider
- 9 three basic concepts which prove that Title IX
- 10 is inadequate and unfair. It requires revision.
- 11 A major revision of Title IX must ensure that
- 12 male athletes will continue to have access to
- 13 competitive sports throughout high school and
- 14 collegiate levels.
- 15 Basic -- basic concept number
- one; Title IX is not performing as intended.
- 17 Clearly, Title IX is not performing as intended.
- 18 The idea of expanding women's programs and ensuring
- 19 that women's interests are being met is an excellent
- 20 idea. However, because of the proportionality
- 21 issue, a very common technique given -- to give
- 22 women equal athletic opportunities is to eliminate
- 23 men's programs. This drastic measure has been
- 24 demonstrated throughout the nation in a number

- 1 of men's sports.
- 2 Please understand the original
- 3 intention of Title IX had nothing to do with
- 4 eliminating men's athletic programs. However,
- 5 Title IX is doing just that, plain and simple.
- 6 Title IX is devastating men's opportunities.
- 7 Title IX, along with the
- 8 proportionality issue is unfair to men. It is
- 9 not working as originally intended. Therefore,
- 10 it is broken and it needs to be fixed.
- 11 Basic concept number two; some
- 12 people argue that Title IX is working as intended.
- 13 As in all debates, people stand on both sides of
- 14 an issue and we've heard here there are people
- 15 that claim that Title IX is, in fact, working as
- 16 intended. But my question, if it is working as
- intended, then, it's clearly unconstitutional.
- 18 By far, a very high action of
- 19 Title IX is to eliminate men's sports throughout
- 20 the nation. If that was the intention, then,
- 21 that means Title IX's intention was to cut men's
- 22 programs. If that's true, this is unjust, plain
- 23 and simple.
- 24 My basic concept number three;

- 1 proportionality is unfair. Proportionality has
- 2 to do with sports opportunities and funding based
- 3 on a quota of undergraduate enrollment. Understand,
- 4 the undergraduate enrollment quota does not
- 5 correlate with the desire to compete in athletic
- 6 programs.
- 7 So meeting a quota does not
- 8 ensure that women's interests are being met.
- 9 Meeting a quota does not ensure that women's
- 10 programs are being expanded. Sadly, one of the
- 11 easiest and popular techniques to conform to a
- 12 proportionality quota is to cut men's programs.
- 13 In that case, men are being treated unfairly and
- 14 that's plain and simple. So I'd like you to
- 15 consider those three basic concepts that Title
- 16 IX is not performing as intended. If it is, in
- 17 fact, performing as intended, it is cutting men's
- 18 programs and that is unfair.
- 19 And also, proportionality based
- 20 on an undergraduate enrollment quota is not meeting
- 21 ends. The boys of our communities need to have
- 22 athletic programs to set their sites. Generations
- 23 of male athletes need to have continuing programs
- 24 in order to carry on their goals and dreams. Thank

- 1 you.
- MS. COOPER: Thank you.
- 3 (Audience applause.)
- 4 MR. LELAND: Our next four speakers
- 5 are Hedy Ratner, Frederick Arkin, Beth Sauser and
- 6 Joe Campbell. If they could, come forward.
- 7 And if -- Hedy, if you could
- 8 begin?
- 9 MS. RATNER: Thanks.
- MR. LELAND: Okay.
- 11 MS. RATNER: I'm Hedy Ratner
- 12 and I'm co-president of the Women's Business
- 13 Development Center and a commissioner on the
- 14 governor's Commission on the Status of Women
- 15 in Illinois. Thank you for the opportunity
- 16 to present to you today at this public hearing
- 17 on Title IX and its impact.
- 18 My work on women's issues
- 19 began at the beginning of Title IX. In 1972,
- 20 at the inception of Title IX, I was assistant
- 21 superintendent of Cook County schools and
- 22 presented two major conferences to school officials,
- 23 superintendents, principals and other officers in
- 24 education on the implementation of Title IX at the

- 1 elementary and high school level.
- I was also gratified to continue
- 3 Title IX implementation and gratified to see the
- 4 enormous impact it had when I was assistant
- 5 commissioner of education in Washington under
- 6 President Carter.
- 7 And I'm here today to celebrate
- 8 the accomplishments of women and girls and the
- 9 opportunities girls have had in the classroom,
- 10 on the playing field, and in the business world.
- 11 I was educated at a time when vocational education
- 12 meant home economics. Sports and athletic
- 13 opportunities were unavailable. Few girls
- 14 participated in organized sports and athletic
- 15 programs.
- 16 Very few scholarships were
- 17 available for girls in math, science, engineering
- 18 and athletics and it showed in their level of
- 19 confidence, self-esteem and accomplishments.
- 20 As a leader of women's issues
- 21 locally and nationally and as an advocate for
- 22 women's business development and economic
- 23 empowerment of women, it has been frustrating
- 24 when before Title IX, women were discouraged

- 1 from being competitive and aggressive, where
- 2 girls and women suffered from lack of esteem
- and confidence, where women were insecure
- 4 about starting businesses and fearful of failure.
- Now, we see the results of
- 6 Title IX in the business world where half of
- 7 all businesses in the United States today are
- 8 women owned and that is since Title IX. Our
- 9 hopes for gender parity in our economy are
- 10 growing and Title IX has had an impact.
- 11 You, as Commission members,
- 12 have an obligation to ultimately protect the
- 13 purpose of this law, to provide and protect
- 14 equal opportunity, to remedy the years of past
- 15 and continuing discrimination against girls
- 16 and women in sports.
- 17 If this Commission is truly
- 18 charged with looking at opportunities in
- 19 athletics, take a close look at what is happening
- 20 at the grassroots level. Even today, at the
- 21 grassroots level, girls are still experiencing
- 22 discrimination. Focus on continued discriminatory
- 23 treatment of a far larger number of girls and the
- 24 absence of additional opportunities for girls who

- 1 want to play and who are still grossly
- 2 under-represented.
- 3 The discrimination is so ingrained
- 4 that in Chicago, we established the Young Women's
- 5 Leadership Charter School.
- 6 (Audience applause.)
- 7 MS. RATNER: And some states have
- 8 recently begun adopting state laws to remedy the
- 9 discrimination problems that existed at the
- 10 grassroots level because the federal government
- 11 has failed to enforce the law.
- 12 We hope the Commission
- 13 understands that girls are interested in sports
- 14 and focus on the fact that the discrimination
- 15 still exists. Let us still focus our attention
- on what Title IX is intended to do, which is to
- 17 provide equal opportunity for girls and boys,
- 18 women and men.
- Now we see the results of
- 20 Title IX in the business world and our hopes
- 21 for gender parity in our economy are growing.
- MR. LELAND: One minute.
- MS. RATNER: We are here to celebrate
- 24 the progress we have made under Title IX to promote

- 1 equal opportunities for men and women in sports, but
- 2 also realize the job is not yet done. We must have
- 3 strong federal enforcement of Title IX and its
- 4 current standards and policies.
- 5 Women still have fewer
- 6 opportunities to play sports than men, less money
- 7 is spent on women's athletic scholarships, operating
- 8 budgets and recruitment, the playing field is far
- 9 from level for women and for female athletes.
- 10 The essence of Title IX is
- 11 equality among men and women on the playing fields,
- 12 in the classrooms, in business and in life. We
- 13 have the power to continue to effect change. We
- 14 have the mandate. We must accept the challenge.
- 15 Thank you.
- MS. COOPER: Thank you.
- 17 (Audience applause.)
- 18 MR. LELAND: Are you Frederick?
- MR. ARKIN: Yes.
- MR. LELAND: Yes. Name, please?
- 21 MR. ARKIN: Good morning. My name
- 22 is Fred Arkin. I'd like to first thank all of
- 23 the members of the Commission for your time, effort
- 24 and commitment that you have given this process.

- 1 Also, please express my thanks to Secretary Paige.
- I am a volunteer. I'm one of
- 3 millions who donate our time to develop, build
- 4 and manage youth sports programs in this country.
- 5 I have coached, officiated, administered
- 6 administrative programing on the local, regional,
- 7 national and international level. I have devoted
- 8 thousands upon thousands of hours without
- 9 compensation over the past 25 years so that the
- 10 youth of our country will develop physically,
- 11 socially and spiritually.
- 12 I'm here to tell you our youth
- 13 are being hurt by the interpretation of Title IX,
- 14 specifically proportionality. I will give you
- 15 one specific case. Illinois State University was
- 16 founded in 1853 as Illinois State Teacher's --
- 17 excuse me -- Illinois State -- Illinois -- excuse
- 18 me -- State Teacher's Institute of Illinois.
- 19 Since that time, Illinois State
- 20 has fulfilled a vital role in the training of
- 21 outstanding educators for the schools of our state.
- 22 Among these great teachers are many of those whose
- 23 opportunity to receive a college education and
- 24 follow their chosen vocation path was through

- 1 participating in the sport of wrestling.
- 2 In 1994, Illinois State
- 3 terminated its wrestling program along with its
- 4 men's soccer team due to the proportionality prong
- 5 of Title IX. The results are clear. Since 1994,
- 6 Illinois State has not produced one educator whose
- 7 wrestling interest or skills had helped provide
- 8 for their education.
- 9 I personally know at least 50
- 10 superior teachers who have graduated from Illinois
- 11 State and the youth of our -- of our community,
- 12 state and society are suffering because these --
- 13 as these educators retire, there are none to replace
- 14 them. This is without regard to any other
- 15 consideration, only that the numbers had to
- 16 balance.
- 17 Title IX is a great loss -- law
- 18 passed by well-intentioned law makers turned bad
- 19 by regulation. Let me ask one simple question.
- 20 If a school drops a men's program solely because
- 21 of proportionality, why isn't that discrimination,
- 22 based on gender when it's the men who lose their
- 23 opportunities?
- On another subject, I have --

- 1 I'm heartemed to see Dr. Hickman here today because
- 2 I have a memo that is circulated around the state
- 3 and it's addressed to the administrators, coaches,
- 4 and student athletes from Sue Hinrichsen of the
- 5 IHSA.
- And this memo says, quote,
- 7 that it's official position -- that it's the
- 8 position of the IHSA that Title IX is working
- 9 as written because of the first prong,
- 10 proportionality. I understand over the past
- 11 week Dr. Hickman has confirmed and I have
- 12 confirmed with a board member as early as --
- 13 as late as yesterday that the IHSA does not
- 14 have a position on proportionality.
- But this memo reads to the
- 16 high school administrators, coaches, and athletes
- 17 from Sue Hinrichsen, it seems to me that someone
- 18 who would misrepresent the IHSA's position and
- 19 use their position to disseminate misrepresentation
- 20 in writing to the entire state would apparently be a
- 21 person who was willing to sacrifice the truth in
- 22 order to advance their cause. Under these
- 23 circumstances, the Commission must question the
- 24 credibility of Ms. Hinrichsen's testimony.

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1 Thank you for your time and
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- 2 attention.
- 3 (Audience applause.)
- 4 MR. LELAND: Beth.
- 5 MS. SAUSER: Good afternoon. I'm
- 6 Beth Sauser. I'm currently serving as the assistant
- 7 executive director for the IHSA. I'm a former high
- 8 school, collegiate, professional athlete, a former
- 9 high school athletic director as well as basketball
- 10 coach.
- 11 I'd like to take a moment to say
- 12 how Title IX impacted my life. I first felt the
- 13 impact of Title IX in 1980 before I knew of Title IX
- 14 when I was in fifth grade. At that time, the first
- 15 ever girls basketball team -- the first ever team in
- 16 grade school was formed. We were so excited to put
- 17 on our reversible, heavyweight T-shirts and play
- 18 that game. And I still remember that feeling to
- 19 this day.
- When I entered high school, I
- 21 continued to play basketball as well as participate
- 22 in other sports. During my sophomore year, my high
- 23 school team won the IHSA Class A championship. I'll
- 24 never forget that feeling either. Again, it's part

- 1 of the mold in me. Winning the tournament brought
- 2 instant validity to girls basketball not only in our
- 3 school and community, but also to all the other
- 4 sports in the area.
- We can do it. We can start a
- 6 dream. This only started five years ago. The
- 7 girls basketball program at my high school happened
- 8 to begin in 1980, five years prior to us winning
- 9 the tournament. I cannot help to think what would
- 10 have happened if those administrators did not make
- 11 that decision to start girls basketball in high
- 12 school. And I can't help to wonder what happened
- 13 to all of those athletes who never had the
- 14 opportunity prior to 1980 to participate in such
- 15 a wonderful event.
- 16 I continued to play on the
- 17 collegiate level right here in Chicago at DePaul
- 18 University. Our teams were successful as far as
- 19 wins and losses, but I felt more of the success
- 20 came from learning from my teammates, coaches and
- 21 administrators.
- 22 One administrator in particular
- 23 is Jean Lenti Ponsetto who is currently the De Paul
- 24 University athletic director. During my college

- 1 career, I had an opportunity to work with and
- 2 observe Jean in many settings. I could see how the
- 3 passage of Title IX affected her being a former
- 4 athlete who grew up at the time when Title IX was
- 5 passed and as well observing her as an administrator
- 6 who works tirelessly to make sure that there is
- 7 equity between female and male athletes at De Paul
- 8 University. With that, I have carried that and she
- 9 is my role model with me to this position right now.
- 10 Through my grade school, high
- 11 school, collegiate and professional careers, I've
- 12 had very good coaches who were excellent teachers
- in the game and excellent teachers in life. I
- 14 would not want to substitute any of them. However,
- 15 I do have to wonder what it would be like to have
- 16 played for a female head coach or to have a woman --
- 17 I do not recall having a female official work a
- 18 game of mine until college.
- 19 I'm happy to say now I can
- 20 watch friends, peers who have participated in
- 21 various high school and collegiate sports become
- 22 coaches, officials, administrators, athletic
- 23 trainers, providing -- being great role models
- 24 for both female and male athletes through grade

- 1 school and high school.
- 2 I previously stated how my
- 3 experiences have molded me into the person I
- 4 am today. As a result, I have been conscientious
- 5 as an administrator to increase opportunities for
- 6 women and minorities and all entities of the
- 7 IHSA, increase opportunities for both female
- 8 and male athletes of our member schools, create
- 9 a balance of member schools as well as include
- 10 everyone in discussion on that count. I'm
- 11 providing valuable education experiences for
- 12 all.
- 13 The IHSA works on the basis
- 14 that all programs share. The first child or
- 15 the oldest sport, in this case, does not receive
- 16 the majority of the benefits and the younger
- 17 siblings in the newer or less popular sports
- 18 do not split the leftovers.
- 19 I urge the Commission to support
- 20 growth, allow our future generation of female and
- 21 male athletes to enjoy their own experiences and
- 22 not provide a reason for it not to happen. Thank
- 23 you for your time.
- MR. LELAND: Thank you, Beth.

(Audience applause.)

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MR. LELAND: Joe?
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 3
                   MR. CAMPBELL: Hi. I'm Joe Campbell.
 4
     I'm just talking as a parent. I'm a single
 5
    custodial parent of a boy and a girl. So if I
 6
    use proportionality at home, it wouldn't work
 7
    out the way -- the way these people are talking.
 8
                  My son is into sports, my daughter
 9
     is not. My daughter is better in school than
    my son. But what's really -- what really just
10
    isn't coming across is that some people are
11
12
    being hurt and that's wrong.
                       People that are being helped,
13
    that's -- that's great and everybody should.
14
    Everybody should have an opportunity of their
15
    choice, not one made up for them. It should
16
    be their choice. Nobody should be able to
17
18
    stand there and say, well, you're not going
    to get it either.
19
20
                       We have Title IX because gender
21
     inequality wasn't acceptable, but proportionality
     is nothing but gender inequality. Thank you.
22
23
                   MS. COOPER: Thank you.
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# L.A. REPORTING (312) 419-9292

MR. LELAND: Thank you.

- 1 (Audience applause.)
- MS. COOPER: Wendy Berutto? Is she
- 3 here? Wendy?
- 4 MS. BERUTTO: Yes.
- 5 MS. COOPER: I just want the next
- 6 four to come up. Wendy Berutto, Brandon -- I'm
- 7 going to crucify this last name -- Bocian, Bocian,
- 8 Laurie Priest and Lauren Gaffney. I didn't do too
- 9 bad on the last name.
- 10 And then we'll start with Wendy.
- MS. BERUTTO: I stand here before
- 12 you commissioners as a former junior college
- 13 athlete. I had some concerns about the panel
- 14 representation that you saw today.
- 15 First of all, many of you probably
- 16 don't know that junior colleges are broken up into
- 17 three divisions similar to the NCAA. They have
- 18 Divisions I, II and III. All the representatives
- 19 you heard from today are representatives of Division
- 20 III.
- 21 Over 300 of the 500 NJCAA
- 22 colleges are Division I, which means they give
- 23 scholarships to their athletes and they do recruit
- 24 their athletes very heavily. I was a Division

- 1 I junior college athlete. I did receive a
- 2 scholarship and I was recruited very heavily.
- 3 I was national record holder and a national
- 4 champion in the hammer throw.
- 5 Because you didn't have any
- 6 representation from these schools, I think that
- 7 you are missing a huge group of people that can
- 8 talk to you about part-time athletes, about
- 9 part-time, quote, unquote, non-traditional
- 10 students who attend these colleges.
- Just so you know, the NJCAA
- 12 does allow their part-time students to participate
- in athletics and you did not hear that today.
- 14 Many great athletes have come through the junior
- 15 college system and I think that's something that
- 16 you also need to know. People like Cheryl Swoops
- 17 and Nolan Ryan, Yolanda Griffith and Mike Piazza,
- 18 all were junior college athletes.
- 19 Also, you heard from Robert
- 20 Morris College and Robert Morris is not a two-year
- 21 institution. It's a four-year school and I don't
- 22 know that that was made clear to all of you as
- 23 commissioners either. Their 36 percent student
- 24 population was male and I think we all know that

1 that's sort of an anomaly both in junior college

- 2 and NJC- or NCAA schools.
- 3 Yet we heard today that they
- 4 were able to increase their male population by
- 5 250 percent just by adding certain extracurricular
- 6 opportunities specifically targeted at men. That
- 7 sounds an awful lot like the field of dreams to
- 8 me. Build it and they will come.
- 9 Also, I stand here before you as
- 10 an NCAA Division I all-American athlete and I also
- 11 work at the National Association for Girls and
- 12 Women in Sport. I recommend that you read this
- 13 report that we provided to you, the NCWGE report.
- 14 I think it's going to benefit you all greatly.
- 15 Some final -- final comments,
- 16 I want you to remember that weakening standards
- 17 to satisfy one segment while disenfranchising
- 18 historically discriminated against party is not
- 19 an acceptable solution and I'm afraid that's
- 20 where I hear you all going.
- 21 Women have historically and
- 22 still continue to be discriminated against in
- 23 sports. We still make up only 42 percent of
- 24 athletes in high school and college and still

- 1 only get 42 percent of the athletic scholarship
- 2 dollars. We still receive substantially less
- 3 of an opportunity for a free college education.
- 4 The federal government will
- 5 probably want to avoid trading off one lawsuit
- 6 for another. Let's do the right thing and
- 7 increase opportunities for all; girls and boys.
- 8 MS. COOPER: Thank you.
- 9 (Audience applause.)
- 10 MS. COOPER: Thank you. Brandon?
- 11 MR. BOCIAN: I would like to thank
- 12 the Commission for allowing me to speak today.
- 13 My name is Brandon Bocian and I'm 15 years old
- 14 and I'm a wrestler. I attend Huntley High School
- 15 in Huntley, Illinois. This is my brother, Brett,
- 16 and he is 11 years old and he is a competitive
- 17 swimmer. He attends Huntley Middle School.
- 18 My father, who is an assistant
- 19 coach in the middle school, was supposed to
- 20 speak today, but he had to go out of town
- 21 unexpectedly. I felt the need to represent
- 22 our views that are so strong that we asked if
- 23 we could come and speak on his behalf or should
- 24 I say on our behalf -- it is -- as it is my

- 1 brother's sport and mine that are in jeopardy.
- 2 Three years ago, our middle
- 3 school started a wrestling program. I chose
- 4 to go out for the sport as well as did -- as
- 5 well as a couple of girls did in the middle
- 6 school. They were welcomed on the team and
- 7 we practiced and competed together.
- 8 I truly believe that because
- 9 of Title IX, these two girls were offered the
- 10 opportunity to compete in what was traditionally
- 11 a male sport. Although they have not decided
- 12 to continue with the sport, they remain friends
- 13 of mine and I have no animosity towards them
- 14 should the male numbers have been reduced on
- 15 the team to a proportionate level.
- My brother, Brett, competes
- in a sport where males -- males and females
- 18 practice side by side, but compete among their
- 19 own genders. The teams he has been on have been
- 20 predominately females. Should those female
- 21 numbers be reduced on the team to proportionate
- 22 levels? He does not think so.
- 23 My brother and I have made a
- 24 choice to compete in the sports that we do.

- 1 That is what the foundation of this country
- 2 is built on; our freedoms and our freedom
- 3 of choice. With the proportionality rules
- 4 that are being enforced, our sports are being
- 5 dropped at alarming rates and our freedoms
- 6 to choose colleges that we would like to go
- 7 to and compete in our sports is dramatically
- 8 being reduced. Is this Title IX's intent?
- 9 We both compete in Olympic
- 10 sports, not professional sports. That is --
- 11 that was our choice. Why? There are a couple
- 12 of key reasons.
- 13 First, we are in school to
- 14 get an education, not on a gamble that we will
- 15 make it to the pros. We are realists and we
- 16 know the percentages of that happening. We also
- 17 know the success rate of those who go to school
- 18 for the purpose of gaining an education. I
- 19 believe the percentages are in our favor.
- 20 Secondly, because both of
- 21 our sports offer opportunity for the big and
- 22 the tall, and the short and small. Our sports
- 23 are not selective based on specific physical
- 24 attributes nor are they specific in regards

1 to gender. Again, two sports lend themselves

- 2 to the original attributes of Title IX.
- 3 You see, proportionality is
- 4 causing all the wrong things to happen. They
- 5 are eliminating the number of males allowed
- 6 to play because schools are in legal trouble
- 7 if they are not proportional even though there
- 8 are 600 more women's teams in the NCAA.
- 9 Males are still 58 percent
- 10 of the athletes. So males are being punished
- 11 because they show up for their fewer teams in
- 12 greater numbers. Was this the intent of Title
- 13 IX?
- 14 Today, wrestling has opened
- 15 doors to women. They are competing in surprising
- 16 numbers, yet wrestling is under attack by the same
- 17 law. With a new face that originally allowed women
- 18 the opportunity to compete. Several states boast
- 19 wrestling as the number one participation sport.
- 20 Why is that? Because it offers opportunities
- 21 for all. Is that not what Title IX had intended?
- I ask the Commission to help
- 23 restore Title IX to its original intent and that
- 24 is preventing the denial of opportunity on the basis

- 1 of sex because unfortunately today, there are
- 2 tens of thousands of cut male college athletes
- 3 who know it is achieving just the opposite. My
- 4 brother and I do not want to be one of those
- 5 casualties. Thank you for your time and I am
- 6 sure you will do what is right.
- 7 MS. COOPER: Thank you.
- 8 (Audience applause.)
- 9 MS. COOPER: Laurie?
- 10 MS. PRIEST: Laurie Priest. I'm
- 11 chair of physical education, athletic director
- 12 at Mt. Holyoke College in Western Massachusetts.
- 13 I'm also former president of the National
- 14 Association for Girls and Women in Sport.
- Based on the hearing in Atlanta,
- 16 as well as sitting in the audience today, it
- 17 appears that assistant secretary of Education
- 18 for OCR, Gerald Reynolds, already has a
- 19 predetermined political agenda.
- 20 With all due respect, it's
- 21 clear that the direction he has been given is
- 22 to use the Commission through these hearings
- 23 to get you to buy into the concept of changing
- 24 Title IX and establishing a so-called interest

- 1 survey to halt progress for women in sport.
- 2 Commission members, I urge
- 3 you to do your homework and thoroughly review
- 4 the Brown case. The use of interest surveys
- 5 to limit participation of a class that has
- 6 been historically discriminated against has
- 7 already been ruled invalid in numerous courts
- 8 and I would beg to differ with panel member
- 9 Katherine Kersten this morning who implied
- 10 that the judges who ruled on these surveys
- or ruled them to be invalid were selected
- 12 or tainted in some way by the women athletes
- 13 or their attorneys who filed suit.
- 14 The immediate and dramatic
- 15 increase in girls and women's participation
- 16 in sport after Title IX passed clearly
- 17 demonstrates that it was lack of opportunity,
- 18 not lack of interest, that kept females out
- 19 of high school and college athletics for so
- 20 many years.
- 21 For true change to occur,
- 22 the priorities of presidents and athletic
- 23 directors at colleges and universities need
- 24 to be drastically changed. Decisions must

- 1 focus on the welfare of our students, women
- 2 and men, revenue and non-revenue, and support
- 3 a true educational model of broad-based
- 4 sport opportunities.
- 5 It is reported by Daniel
- 6 Fulks in Revenues and Expenses of Intercollegiate
- 7 Athletics that currently at our Division I(A)
- 8 institutions, 72 percent of men's athletic budget
- 9 is spent on football and basketball with all
- 10 other men's sports receiving 20 percent of the
- 11 budget.
- 12 Fulks documents the increasing
- 13 costs in football and men's basketball between
- 14 '85 and '99 noting that in that time frame, in
- 15 Division I(A) football, expenditures more than
- 16 doubled while men's basketball budgets grew two
- 17 and a half times.
- 18 And let's be honest, few
- 19 sports programs pay for themselves. Deficits
- 20 are increasing and institutions are not
- 21 addressing cost control issues. Among NCAA
- 22 football programs in all competitive divisions,
- 23 78 percent spend more money than they raise
- 24 and contribute nothing to other sports budgets

- 1 even though in Division I football programs,
- 2 more than one-third are running deficits in
- 3 excess of \$1 million a year.
- 4 It is the arm's race in
- 5 intercollegiate athletics that is the problem,
- 6 not Title IX. I encourage the Commission to
- 7 get your arms around that and you will have
- 8 done some good work.
- 9 Listen to the wrestlers.
- 10 They are saying we are not valued and it is
- 11 true. Division I schools would rather give
- 12 86 full scholarships to the male football
- 13 bench warmer than give it to a wrestler or a
- 14 gymnast. It is colleges like Marquette who
- 15 will build a \$31 million new basketball facility
- 16 rather than devote those resources to adding
- 17 a new sport for women or funding a viable
- 18 wrestling team.
- 19 Any claim that the decline
- 20 in men's wrestling team is due to Title IX's
- 21 policy is particularly unfounded. During the
- 22 period from 1984 to '88, Title IX's application
- 23 to intercollegiate athletics was suspended due
- 24 to the Supreme Court's Gross City decision in

1 which -- which held that only schools directly

- 2 receiving earmarked federal funds, which
- 3 intercollegiate athletics do not, were covered
- 4 by Title IX and in that four-year period when
- 5 the three-part test was not in effect, colleges
- 6 and universities cut wrestling teams at a
- 7 rate of almost three times as high as the rate
- 8 of decline during the 12 years after Title IX's
- 9 application to intercollegiate athletic
- 10 programs was fully established through the
- 11 Civil Rights Restoration Act.
- MS. COOPER: One minute.
- MS. PRIEST: In gymnastics, most
- 14 athletic administrators would agree that the
- 15 most likely reasons for the elimination of teams
- 16 is liability. And yet over the last -- last
- 17 15 years, more than 100 women's programs have
- 18 been cut and 56 men's programs have been cut.
- 19 Certainly, none of them would consider blaming
- 20 Title IX for the loss of so many women's teams.
- 21 Title IX was adopted 30
- 22 years ago. Extensive public input was taken
- 23 into account when establishing these guidelines.
- 24 I urge you to develop solutions that are truly

- 1 the work of the Commission and not someone else's
- 2 political agenda. Changes to Title IX may seem
- 3 like an easy solution, but in the long run, it
- 4 is shortsighted.
- 5 Clear review of the data will
- 6 support the need for major priority changes in
- 7 collegiate to stop the arms race. It is my hope
- 8 that you have the courage individually and
- 9 collectively to take the bold steps needed to
- 10 reform collegiate athletics.
- 11 MR. LELAND: Time.
- MS. PRIEST: Thank you.
- MS. COOPER: Thank you.
- 14 (Audience applause.)
- MR. LELAND: The next four will be
- 16 Mark Massery, Jonathan Plante, George Loera and
- 17 Eric LeSher.
- 18 MR. LeSHER: LeSher.
- MR. LELAND: LeSher.
- 20 Mark, state your name, please?
- 21 MR. MASSERY: My name is Mark Massery.
- MS. COOPER: Continue.
- MR. MASSERY: Thank you. I live
- 24 in Glenview, Illinois. I have competed in three

- 1 sports in high school and one in college. My
- 2 two sons and one daughter have competed in club
- 3 and high school gymnastics, diving in high
- 4 school and Division III collegiate gymnastics.
- 5 Today, I'd like to bring a
- 6 business perspective to the issue of proportionality
- 7 and the allocation of dollars beyond those of men's
- 8 basketball and football in division -- NCAA Division
- 9 I(A) athletics.
- 10 One of the figures that gender
- 11 quota advocates like to cite when complaining about
- 12 gender inequality in collegiate athletics is the
- 13 expenditure on men's teams and women's teams in
- 14 NCAA Division I athletics. The figures I'm going
- 15 to reference are from the NCAA report, Revenue
- 16 and Expenses of Division I Intercollegiate Athletic
- 17 Programs Financial Trends 1999. It does not take
- 18 an extensive examination of these figures to see
- 19 that those who claim financial inequalities are
- 20 presenting only half of the picture.
- 21 Under the current method
- 22 of measuring what's fair in spending within
- 23 DI athletic programs, all sports are treated
- 24 as equals. This defies logic since it is

- 1 quite obvious that in most DI schools, men's
- 2 basketball and football are the revenue-producing
- 3 engines that propel and support all of the other
- 4 men's and women's sports.
- 5 Let me put this into that
- 6 business perspective. Men's basketball and
- 7 football are the major profitable products
- 8 in Division I(A) university's athletic departments.
- 9 Universities who are able to keep their arenas
- 10 and stadiums full produce profits. All of the
- 11 other sports are the beneficiaries of these
- 12 profits and the spending on the other sports
- 13 could be considered as corporate charitable
- 14 giving.
- There's nothing wrong with
- 16 investing to generate profit and there's nothing
- 17 wrong in doing charitable giving. Many corporations
- 18 spend some of their profits on charitable giving,
- 19 but companies never confuse the spending and
- 20 investing directed towards the profit-producing
- 21 products and services with the spending on
- 22 charity.
- In 1999, the average football
- 24 profit in I(A) was \$3.9 million and the average

- 1 men's basketball profit was \$1.4 million.
- 2 Collectively, that's \$5.3 million in profits
- 3 for the average DI university. The other men's
- 4 sports at these DI schools lose on average \$1.3
- 5 million. The average loss on the women's programs
- 6 in a DI program is \$2.4 million.
- 7 If the goal is to fairly
- 8 distribute an athletic department's charitable
- 9 giving, the pendulum has most definitely swung
- 10 towards the women's programs where DI schools
- 11 are losing on average almost twice as much as
- 12 the male Olympic sports. That is about \$1.1 million
- 13 more on the women's non-revenue teams than on the
- 14 men's non-revenue teams.
- 15 It is not my purpose to protest
- 16 the money lost on women's collegiate athletics or
- 17 the money lost on the other men's programs, but
- 18 what I am protesting is the expectation of gender
- 19 quota advocates that DI schools take the
- 20 expenditures that the school logically invests
- 21 in revenue-producing sports to produce the
- 22 \$5.3 million profit and include that investment
- 23 of cost in its charitable giving.
- In a November '99 commentary

- 1 in the NCAA news, Mr. Leland at the university --
- 2 at Stanford University reacted to the 1999 NCAA
- 3 gender equity report. In the article, he focused
- 4 attention on participation opportunities, recruiting
- 5 expenditures and assistant coaches' expenditures.
- 6 Whether a school's participation opportunities can
- 7 be equitable without being proportional is one of
- 8 the questions that you will be struggling with, but
- 9 the other two concerns cited in the commentary are
- 10 directly related to the issue I've brought to this
- 11 podium.
- 12 Surely, all Division I(A)
- 13 athletic directors know that the recruiting and
- 14 assistant coaching expenditures that are invested
- in basketball and football profit-making programs
- 16 are completely unrelated to what is a fair
- 17 expenditure in the other men's and women's sports.
- 18 From a financial point of view --
- MR. LELAND: One minute.
- 20 MR. MASSERY: -- throwing the
- 21 expenditures of the profit-making ventures in
- 22 with the expenditures of non-revenue men's
- 23 programs is illogical.
- I would ask everyone to honestly

- 1 reflect on the following question: How would you
- 2 feel if the shoe were on the other foot? Consider
- 3 if the sports of women's basketball and field
- 4 hockey produced all of an athletic department's
- 5 net revenue and to be competitive in those two
- 6 sports required a large number of scholarships,
- 7 recruiting budgets and head coaching and assistant
- 8 coaching salaries. Would you consider it equitable
- 9 to include those costs and expenditures in the total
- 10 pool of funds available to women's athletes or would
- 11 you like to have the available net revenue be
- 12 distributed fairly from those two sports amongst all
- 13 the other school programs?
- 14 At a rate of almost two to one
- in the non-revenue sports, women are being outspent
- over men in these I(A) programs.
- 17 MR. LELAND: Time.
- 18 MR. MASSERY: I'm wondering how fair
- 19 we need to be.
- 20 (Audience applause.)
- 21 MR. LELAND: Jonathan?
- 22 MR. PLANTE: Good afternoon members
- 23 of the Commission. My name is Jonathan Plante
- 24 and I am here today to discuss the issues

1 surrounding Title IX and its impact on my

- 2 life.
- In the fall of 1998, I enrolled
- 4 at Michigan State University and competed for the
- 5 men's varsity gymnastics team from 1999 to 2001.
- 6 At the end of the 2001 season, the team was
- 7 terminated citing Title IX compliance issues.
- 8 It was at this time that I tried to come to an
- 9 understanding as to why the program was being
- 10 terminated, and came to an active role in pursuing
- 11 and understanding the issues surrounding Title IX.
- 12 During that time, I referenced
- 13 multiple sources of information including the
- 14 Office of Civil Rights. It was at this time
- 15 that I became aware of the subsequent downsides
- 16 to Title IX and its catastrophic effects on men's
- 17 non-revenue sports. As a result, I would like to
- 18 focus on three areas of interest.
- 19 I classified each of these
- 20 three areas as what I call the sport hierarchy
- 21 model, give us a chance, and main issues. The
- 22 sport hierarchy model is what I use to refer
- 23 to the current implementation policy of either
- 24 university administered or OCR administered policies

1 in relation to the classification of a particular

- 2 athletic team.
- 3 The three classifications that
- 4 developed and commonly used by athletic departments
- 5 are men's revenue, women's teams, and men's
- 6 non-revenue. At the top of the hierarchy are the
- 7 men's revenue, which in most of the large
- 8 universities would include football and basketball.
- 9 Since these programs are
- 10 subsequently the focus of large athletic programs
- 11 and generate the revenue that in return support
- 12 the economics of the athletic department, and
- 13 subsequently all other programs, the administration
- 14 pays a great deal of attention to these program's
- 15 financial needs in relation to the need to remain
- 16 competitive.
- 17 As a result of economics, these
- 18 programs are secured and protected from the
- 19 downsides of Title IX, like roster quotas, limited
- 20 budgets, and reduced number of scholarships.
- 21 Following men's revenue are the
- 22 women's sports. Women's athletic programs at the
- 23 collegiate level have benefited greatly from Title
- 24 IX, and as a result of Title IX, women's athletic

- 1 teams have the administration protection of
- 2 the Office of Civil Rights and current
- 3 interpretation of policies.
- 4 At the bottom of the hierarchy
- 5 are the men's non-revenue that have neither the
- 6 economic clout to govern the protection of the
- 7 university administrators nor the required anatomy
- 8 to govern protection from the OCR.
- 9 As a result then, in order to
- 10 meet current Title IX polices, the men's non-revenue
- 11 sports are subjected to the downfalls of Title IX.
- 12 They include the policies of roster management,
- 13 quota system, limited funding, reduced scholarships,
- 14 and in the extreme case, the elimination of the
- 15 men's non-revenue teams. This list mirrors the
- 16 same reasons given as to why Title IX was created.
- 17 The issues have not changed, just the discriminated
- 18 party has changed.
- 19 The second area that I'd like
- 20 to focus on is what I call give us a chance.
- 21 Under the current OCR policies, it is a virtual
- 22 impossibility to save programs once a situation
- 23 has developed because the current OCR policies
- 24 do not make any type of distinction between men's

- 1 revenue and men's non-revenue.
- 2 This inability to distinguish
- 3 results in a situation of competition for resources
- 4 and to stay within OCR policies, they eliminate
- 5 the men's non-revenue teams. I call this category
- 6 give us a chance because in order to save the men's
- 7 gymnastics program at MSU, I presented multiple
- 8 funding concepts and possibilities to the university
- 9 and to the OCR only to be notified that the current
- 10 OCR policies void any attempts.
- In one attempt, I proposed
- 12 allowing the men's gymnastics team to create
- an endowment to cover the costs of our scholarships.
- 14 It logically made sense to me that since these
- 15 scholarships would have been created and funded
- 16 by a private individual and not by university
- 17 financial resources, that they would not count
- in the scholarship funding amounts reported to
- 19 the OCR. However, current OCR policy does not
- 20 allow for this distinction.
- 21 As a result, the proposal
- 22 would not resolve the OCR policy issues. As
- 23 a result of situations like this, I propose
- 24 a policy change that gives men's non-revenue

- 1 teams a chance. I propose that private funds
- 2 donated to specific athletic teams, men or
- 3 women, have a different distinction from
- 4 university funds allocated to those programs.
- 5 Since these funds are private
- 6 and specifically earmarked, and not public funds,
- 7 they should not be counted in OCR reported amounts.
- 8 This distinction would allow for the continuation
- 9 of programs and even the creation of new programs.
- 10 The third category is main
- 11 issues. These seem to be the issues that are
- 12 always arising in any discussion of Title IX.
- 13 The largest of these issues seem to be funding.
- 14 In the end, it comes down to the money and
- 15 the allocation by gender.
- 16 Under current OCR policy, there
- 17 is no distinction between what a team costs to
- 18 operate and the revenue that the program generates.
- 19 The specific situation that outlines this issue is
- 20 the economics of football. The argument has always
- 21 been presented that if football's budget were to be
- 22 curtailed, then, Title IX would work. Yes, football
- 23 in relation to other sports has the largest budget,
- 24 but also the largest revenue.

1 I propose that instead of the OCR

- 2 looking at the expenditures and revenues separately,
- 3 they look at the net debt that the programs
- 4 generate.
- 5 MR. LELAND: One minute.
- 6 MR. PLANTE: In the case of football
- 7 programs running with a cost of \$5 million and a
- 8 revenue of \$20 million, the debt of the university
- 9 incurred for running a football program was zero.
- 10 This policy change would then eliminate the inherent
- 11 penalties that profitable football programs incur.
- To extend this policy to the
- 13 athletic department, you would then add the
- 14 individual operating debts for all men's teams
- 15 and all women's teams and compare. This way,
- 16 profitable programs do not skew the financial
- 17 reporting to the OCR.
- 18 I'd also like to say that
- 19 proportionality and quota always depends on what
- 20 side of the fence you're on. I was one of the
- 21 lucky ones and got the transfer. The ones that
- 22 were on my team that didn't, they were cut on
- 23 a quota system, not a proportionality system.
- MR. LELAND: Time.

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1
                   MR. PLANTE: Thank you.
                   MR. LELAND:
 2.
                               Thank you.
                   MS. COOPER: Thank you.
 3
 4
                                (Audience applause.)
 5
                   MR. LELAND: Excuse me. Just --
 6
    Jonathan, people have -- accuse me of talking
 7
    fast, but I'll tell you, we need to give a round
8
    of applause to our court reporter, please!
9
                                (Audience applause.)
10
                                (Court reporter bows.)
                   MS. COOPER: She had to take her
11
12
     jacket off! That's a sport right there.
13
    Competitive reporting.
14
                   MR. LELAND: Okay. George?
                   MR. LOERA: Good afternoon. Thank
15
    you, Commission, for giving me the opportunity
16
17
    to say a few words. I'm a former Division I
18
    walk-on wrestler. We're almost an extinct species
19
    now.
20
                       But I'm now involved with youth
21
    and high school athletic programs for both boys --
    boys and girls. I would like to start by saying
22
23
    that I'm upset and outraged by the elimination of
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so many men's collegiate sports programs due to

- 1 Title IX's proportionality threshold.
- 2 The year is 2002, not 1972.
- 3 I'm old enough to know and understand where
- 4 things were in 1972, but we are no longer there.
- 5 The issues and rhetoric that define the
- 6 participation of women and girls in athletics
- 7 in 1972 are no longer appropriate.
- 8 I believe it is possible
- 9 for the equity and reasonableness to come out
- 10 of the Commission's review of Title IX. I believe
- 11 that the present state of women's participation
- 12 in higher education and athletics is such that
- 13 many of the longstanding advocates for women's
- 14 inclusion have become outdated. The time has
- 15 come for new ideas and possibly new leadership.
- 16 I'm also a father of a sophomore
- 17 high school son and an 8th grade daughter, both
- 18 involved in athletics. It is important to me that
- 19 both my son and daughter have the best opportunity
- 20 available to them to pursue their educational and
- 21 athletic futures.
- Going forward, I want the best
- 23 for my son and daughter. I want them to know and
- 24 believe that their future is up to them and a

- 1 function of their effort, that opportunities
- 2 are available to them based on their particular
- 3 interests and aspirations. I want them to grow
- 4 up as brother and sister and not look at each
- 5 other as competition.
- The time has come for the
- 7 leadership to address the concerns of all of
- 8 our children. It is time to stop putting
- 9 boys against girls and men against women. It is
- 10 time to stop harming our athletes. Thank
- 11 you.
- 12 (Audience applause.)
- MR. LELAND: Eric? Eric?
- 14 MR. LeSHER: My name is Eric LeSher.
- 15 I live in West Des Moines, Iowa.
- 16 First off, I fully support the
- 17 original Title IX legislation as it was enacted
- 18 in 1972. This legislation was patterned after
- 19 the Civil Rights Act of 1964 and it uses almost
- 20 exactly the same wording when it addresses the
- 21 use of quotas. Neither law requires or promotes
- 22 preferential treatment or dictates outcomes.
- 23 What I strongly oppose is what
- 24 Title IX was turned into in 1979, a gender quota

- 1 that adversely affects the lives of countless
- 2 numbers of our youth. Athletes know that Title
- 3 IX is not working the way it was intended to and
- 4 so do you.
- 5 The reason is the gender quota.
- 6 Clarence Page, the noted literal columnist, wrote
- 7 the following in his 1999 editorial: Pressure from
- 8 Title IX has resulted in unintended tragedy for
- 9 men's sports. The problem is Title IX's court
- 10 approved proportionality rule. He goes on to say
- 11 we have a golden opportunity to return Title IX to
- 12 its original intent. The question is will you, the
- 13 members of this Commission, seize that opportunity
- 14 to abolish the gender quota. I hope, pray and am
- 15 confident that you will.
- 16 Stacy Dragila wrote, the
- 17 intent of Title IX was to prohibit discrimination.
- 18 I think the current method of determining compliance
- 19 is not fair and is not consistent with its original
- 20 intent. I trust and pray a better solution will be
- 21 implemented.
- 22 Before I go on discussing what the
- 23 specific problems with the gender quota are and what
- 24 some possible solutions might be, I first want to

1 lay out three very important principals that I think

- 2 we can all agree on.
- First, discrimination, be it
- 4 racial or gender, traditional or reversed, is
- 5 morally wrong.
- 6 Second, quotas by their very
- 7 nature are discriminatory because they dictate
- 8 outcomes, not opportunities.
- 9 Third, participation in sports
- 10 helps develop the qualities in our youth that
- 11 makes them successful both in the classroom and
- 12 in life.
- 13 What are the problems with
- 14 the quota and how Title IX is currently being
- 15 implemented? I could go on and on, but time
- 16 is short, so let me just list a few.
- 17 Problem number one, lawyers
- 18 and risk managers, not athletic directors or
- 19 administrators, are making the crucial decisions
- 20 about what sports to start, keep or eliminate.
- 21 At UNI -- the recent case at the University of
- 22 Northern Iowa is a great example of that. A
- 23 lawyer caused women's sports to be reinstated, which
- 24 was great. The men's sports were not reinstated all

- 1 because of the threat of a lawsuit.
- 2 The problem number two, the way
- 3 the numbers are calculated, does it make sense to
- 4 count the following person as a possible athlete;
- 5 a male or female, age 35, who is married and
- 6 enrolled in a graduate degree program that has
- 7 dependent children? Obviously, common sense
- 8 tells us that this person, being a male or
- 9 female, should not be lumped into the same pool
- 10 as an 18 year old student who just graduated
- 11 from high school. Enrollment measures the rate
- 12 that people attend college and nothing more.
- 13 Problem number three, if the
- 14 gender quota called proportionality destroys
- 15 opportunities for minorities and this has got
- 16 to stop now. One only needs to look at the sports
- 17 being added for women and those being eliminated
- 18 for men for proof that minorities are being
- 19 short changed.
- Now, I want to turn my attention
- 21 to what could be done. Without going into much
- 22 detail, here they are. Instead of using gross
- 23 enrollment figures, you use appropriate measures.
- 24 Allow for exemptions for sports that are offered

- 1 in limited geographical areas.
- 2 Three, simply change the variance
- 3 currently allowed. Fifteen percent, not one
- 4 percent, would allow common sense to enter this.
- 5 Count cheerleading and other non-NCAA recognized
- 6 athletes like female wrestling teams as the athletes
- 7 they truly are.
- Five, take walk-in athletes out
- 9 of the equation.
- 10 But I have saved the best and
- 11 easiest solution for last. Simply abolish the
- 12 use of the gender quota as a way to measure
- 13 compliance. Quota advocates say that it is too
- 14 radical and always point out --
- MR. LELAND: Time -- or excuse me,
- 16 one minute. Pardon me.
- 17 MR. LeSHER: -- that schools can
- 18 comply or vary their other two prongs while if the
- 19 three prongs are truly separate and equal as the
- 20 quota advocates theorize, then, why do you need a
- 21 quota prong?
- 22 My daughter is an energetic
- 23 ten-year-old who has participated in softball,
- 24 basketball and soccer and dance and scouting.

- 1 I have let her follow the paths that she has
- 2 the most passion for. She loves dancing and
- 3 chorus the most.
- 4 Now, flash forward eight years.
- 5 She is an energetic 18-year-old about to enter
- 6 college and eager to be part of the university
- 7 sponsored chorus. She joins that chorus and
- 8 absolutely loves it. However, midway through
- 9 the year, the music department announces that
- 10 they are going to put a cap on the number of
- 11 girls in the chorus. She is one of the girls
- 12 who is no longer allowed to participate. She
- 13 is a victim of the quota.
- Now, how -- now, think how
- 15 you would feel if that was your daughter. How
- 16 would your daughter feel? My daughter's name
- 17 is Cavin.
- 18 Title IX is supposed to be
- 19 applied to all activities. Thank God
- 20 proportionality is not applied to activities --
- 21 MR. LELAND: Time.
- MR. LeSHER: -- outside of sports.
- MR. LELAND: Thank you.
- 24 (Audience applause.)

- 1 MS. COOPER: The next four, Steve
- 2 Contardi, Janet Justus, David Patt, Delinda
- 3 Chapman. And we'll -- we'll start with Steve.
- 4 MR. CONTARDI: Yes. My name is
- 5 Steve Contardi. Thank you also for the opportunity
- 6 to speak here. I'm a member of the United States
- 7 Professional Tennis Association.
- 8 For the past 35 years, I have
- 9 been in the tennis business. I currently own
- 10 and operate a tennis, fitness and swim club as
- 11 well as tennis vacation, business and tennis
- 12 camps for boys and girls, men and women. I
- 13 didn't get there because I was a gifted athlete.
- 14 I didn't get there because I was born with a
- 15 silver spoon. I didn't get there because I
- 16 had a college scholarship.
- 17 I went to Northern Michigan
- 18 University. In 1963, Northern Michigan University,
- 19 Marquette, Michigan, on the shores of Lake Superior,
- 20 needless to say, they didn't give tennis
- 21 scholarships. I played because I wanted to play.
- 22 I took that passion for sports and tennis and an
- 23 opportunity that existed in tennis and turned it
- 24 into a tennis business.

- 1 As a tennis businessman and a
- 2 baby boomer father of four, three daughters and
- 3 one son, I've not only been a beneficiary, but
- 4 I've also been a facilitator of the expansion of
- 5 women in sports.
- 6 Since 1967, I've programmed my
- 7 tennis business to include activities for men and
- 8 women, boys and girls. I've also been instrumental
- 9 in creating and coaching athletic teams for women
- 10 and girls as well as boys. As a former school board
- 11 member, I was very involved in passing bond issues
- 12 and operating levies to build additional facilities
- 13 and to pay additional coaches to accommodate the
- 14 expansion in women's -- women in sports. I've
- 15 not only been an advocate, I've been -- in my
- 16 area, I've been somewhat responsible for that
- 17 expansion and I'm very proud of that.
- 18 My extensive involvement has
- 19 been in tennis. Tennis, I think we can all agree,
- 20 for 50, 75, maybe 100 years has been gender
- 21 equitable in terms of opportunity. Tennis
- 22 history certainly illustrates its been gender
- 23 equitable long before the passing of Title IX.
- 24 If you watched the U.S. Open

- 1 last week, the women actually shared -- well,
- 2 not shared -- they received the same purse,
- 3 the same prize money, as the men did. Our
- 4 sport has a tremendous history of being gender
- 5 equitable.
- 6 However, as I research through
- 7 my 35 years in the tennis business, given through
- 8 all of these years this equal opportunity, it is
- 9 blatantly clear that the interest levels on the
- 10 competitive level are not the same with boys and
- 11 girls.
- 12 In the greater Cincinnati area,
- 13 the greater Cincinnati area has a metropolitan
- 14 population of 1.5 million, the greater Cincinnati
- 15 Tennis Association compiled over the last five
- 16 years some data. All the kids, boys and girls,
- 17 that took part in tennis tournaments, sanctioned
- 18 tennis tournaments, age groups 12 and under, 14
- 19 and under, 16 and under, 18 and under equal across
- 20 the board and in some cases, ten and under. The
- 21 tournaments varied in entry level ability
- 22 tournaments to very high level ability level.
- The results are pretty clear.
- 24 For the year 2002, 64 percent of the participants

1 in these equal opportunity tournaments were boys.

- 2 Thirty-six percent were girls. The five-year
- 3 sample shows 65 percent boys and 35 percent girls.
- 4 The results of this sample, I'm sure, again,
- 5 because of my involvement across the country in
- 6 tennis, if you took that same sample throughout
- 7 the United States tennis population for the
- 8 juniors would be the same. So basically, it
- 9 leads me to say the gender quotas, the
- 10 proportionality, is not an accurate way of
- 11 measuring.
- 12 Participation in other
- 13 activities such as band, orchestra, choir, drama,
- 14 cheerleading clearly indicate varied levels of
- 15 gender interest. Why then exclude the possibility
- 16 that athletics may also have different interest
- 17 levels.
- 18 I urge this Commission to do
- 19 the research and I was confident this morning
- 20 that research can be done. Surveys can be taken
- 21 which will truly come up with an interest level
- 22 and if those interest levels are different,
- 23 then, let's get rid of proportionality and
- 24 adjust accordingly.

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1 On a personal note, and I wasn't
```

- 2 going to get personal, but the climate has been
- 3 somewhat that way, I said I have four children.
- 4 They were all given the same opportunity in all
- 5 sports. Needless to say, I've pushed them a little
- 6 bit towards tennis.
- 7 MS. COOPER: One minute.
- 8 MR. CONTARDI: All four played. Two
- 9 chose to play very casually, went on to other things
- 10 in college. Two, a boy and a girl, chose to play
- 11 intercollegiately.
- My son, in 1998, had his tennis
- 13 program eliminated at Miami Ohio. My daughter
- 14 continued to play. She asked the simple question.
- 15 I ask you the question. She asked this of the
- 16 athletic director and the president of the
- 17 university. She said I practice four hours a
- 18 week. I can play. My brother practices four
- 19 hours a day. He can't play. I ask you that
- 20 question; why not? Thank you very much.
- 21 MS. COOPER: Thank you.
- 22 (Audience applause.)
- MS. JUSTUS: Excuse me. Hello.
- 24 My name is Janet Justus and I want to thank

- 1 you all for the opportunity to speak today.
- 2 I am an attorney practicing
- 3 law with the sports law group of Barrell & Dana,
- 4 which has offices in Kansas City, Washington
- 5 D.C., and Portland, Maine.
- Before that, I was a senior
- 7 staff member of the NCAA national office where
- 8 I was an enforcement representative, where I
- 9 was the first director of eligibility and I
- 10 also had the opportunity to create the area
- 11 of education outreach.
- 12 It gave me the opportunity to
- 13 become the first director of a program and
- 14 staff dedicated to student athlete welfare
- 15 and this included gender equity education.
- 16 In the fall of '94, we've produced the first --
- 17 excuse me -- gender equity guide.
- 18 And in 1995, we produced
- 19 the first ever Title IX seminar and that was
- 20 for the entire NCAA membership. Over the
- 21 next five-year period, we produced eight such
- 22 seminars. Over 2,000 people attended those;
- 23 key administrators, leaders from campuses,
- 24 including presidents, athletic directors,

- 1 faculty reps and university counsel.
- 2 After leaving the NCAA, I
- 3 have had the past three years to work as an
- 4 attorney and I have conducted reviews, Title IX
- 5 reviews for universities, and have worked with
- 6 parents and student athletes and a variety of
- 7 athletic administrators across the country.
- 8 I say all of that because
- 9 I -- I feel I have something to offer and just
- 10 listening this morning and listening right
- 11 now about what's been said here today and I
- 12 don't have enough time to go through everything,
- 13 believe me. I do have three points to make,
- 14 though.
- 15 In reference to -- and just
- 16 setting the record straight and to Katherine
- 17 Kersten's presentation this morning, she
- 18 referred to a report talking about the NAIA
- 19 influx into the NCAA and how that is the reason
- 20 why men's opportunities had increased over
- 21 the years.
- When I was at the NCAA, we
- 23 looked at that report. Since that time, the
- 24 GAO study of 2001 shows that that's incorrect

- 1 and I say that for record -- for record purposes
- 2 because it's used often, I see, in the newspapers
- 3 and elsewhere and you need to know that the GAO
- 4 study, which is a very good study if you haven't
- 5 read it, which was commissioned by Senator --
- 6 excuse me -- by Congressman Hastert, speaker of
- 7 the House, shows that they factored in the
- 8 NAIA influx and, indeed, participation still
- 9 increased at the NCAA level and it needs to be
- 10 read by -- by you all. Other studies support
- 11 this as well.
- 12 Also, for the record, just
- 13 to let you know, I think Ms. Kersten reported
- 14 that the Fifth Circuit had not addressed the
- 15 issue of Title IX. Indeed, it has. In
- 16 Peterson versus LSU, it's a very, very good
- 17 case in terms of lots of language and different
- 18 issues. I ask you to read that. The Fifth
- 19 Circuit did, indeed, affirm that decision quite
- 20 strongly finding for the plaintiff student
- 21 athletes.
- 22 In reference to interest
- 23 surveys, I was -- I heard today a lot of people
- 24 talk about interest surveys. I was a staff

- 1 member at the NCAA when we created that first
- 2 survey in 1992 and that survey was used, and
- 3 I think it was very good. It was a broad-based
- 4 group of people who worked on that survey.
- 5 Several months went into it. Several pilots
- 6 went into it. And that kind of survey is
- 7 useful when it is used in conjunction with
- 8 looking at other things to determine interest
- 9 on meeting that third prong of the three-part
- 10 test. It's very useful and I applaud the
- 11 NCAA for doing that and I hope they update
- 12 that survey.
- However, it is not simply --
- 14 it is simply not fair to use a survey to look
- 15 at overall broad-based interests of women
- 16 across the country and -- girl's and women and
- 17 their interest in sports participation. You
- 18 cannot use that to determine their access to --
- 19 whether they have access to athletic opportunities.
- MS. COOPER: One minute.
- 21 MS. JUSTUS: Indeed, surveys are a
- 22 measure of attitudes, not behavior. They do not
- 23 develop in a vacuum and we know that. A similar
- 24 analogy would have mistakenly relied on an

1 interest survey of women in 1900 asking whether

- 2 they are interested in having a right to vote,
- 3 sitting on juries or owning property for that
- 4 matter.
- 5 We now know, of course, today
- 6 that women, when given the opportunity do indeed
- 7 vote, they do have interest in voting, and, in
- 8 fact, vote as much as men do today, if not more.
- 9 I ask you to think about some
- 10 of these things over the next several weeks and
- 11 I -- again, I applaud you for working hard at
- 12 this and I hope you take all this information in --
- 13 in your deliberations. Thank you.
- MS. COOPER: Thank you.
- 15 (Audience applause.)
- MS. COOPER: David Patt?
- 17 MR. PATT: Good afternoon. I'm
- 18 David Patt. I'm the chief executive officer
- 19 of the Chicago Area Runners Association. We
- 20 are a 9,000-member organization, the third
- 21 largest running organization in the United States.
- 22 I'm also the father of two boys, school age
- 23 boys.
- 24 When I was in high school

- in the late 60s, there were no women's sports.
- 2 Sports was defined as men's and if anybody had
- 3 the audacity to ask for women's sports, there
- 4 just were no resources. One hundred percent
- of all resources went to boy's sports.
- 6 When the running boom hit in
- 7 the late 1970s and the Chicago Area Running
- 8 Association -- Runners Association started, we
- 9 noticed that there were still not a whole lot
- 10 of women so we started doing women's races for
- 11 women only, but the sponsors -- the male sponsors
- 12 of our programs insisted that women were not
- 13 strong enough or interested enough to be involved
- 14 and we had better take that into account so in
- 15 a six-mile race, rather than having one finish
- line at a six-mile mark, we were required to
- 17 have six finish lines; one at every mile so that
- 18 when women got tired or weak, they could finish
- 19 with dignity.
- 20 As time went on, female
- 21 participation increased. In the last ten
- 22 years, we've seen a tremendous increase. Our
- 23 membership has gone ten years ago from being
- 24 less than one-fourth female to now being nearly

- 1 half. All of our training programs from beginning
- 2 running on up to marathon training and beyond are
- 3 overwhelmingly female. For many races, men and
- 4 women run in equal numbers. In some races, women
- 5 outnumber men.
- In the under 30 age groups,
- 7 in a majority of races in the Chicago area, women
- 8 routinely outnumber men and what we're seeing is
- 9 that the opportunities that existed -- that did
- 10 not exist when I was young that do exist now have
- 11 created a whole generation of women who just
- 12 take it for granted. They have access to athletics.
- 13 It's part of their lives and they come out. They
- 14 run races, they train, they run on their own.
- 15 It's something new.
- 16 And if anybody wants to question
- 17 the interest or the drive, all you have to do is
- 18 stand at the finish line of any race whether it's
- 19 the LaSalle Bank Chicago Marathon where you have
- 20 professional female athletes competing for tens of
- 21 thousands of dollars in prize money or a little
- 22 suburban race where a 51-year-old mom who didn't
- 23 have a chance to run when she was in school toes
- 24 the start line and just goes on to do the best

- 1 she can do. In all of those cases, you have the
- 2 passion, you have the commitment, and you have the
- 3 drive for excellence.
- 4 At one of our races recently,
- 5 one of our older members who was sitting around
- 6 looking at it and he said this is truly amazing.
- 7 Look at all these women. Doesn't that seem unusual?
- 8 And I looked around and I said, no, that's the way
- 9 it ought to be. So we credit Title IX for creating
- 10 that and we thank you for listening to us.
- MS. COOPER: Thank you.
- 12 (Audience applause.)
- MS. COOPER: Delinda Chapman.
- 14 MS. CHAPMAN: My name is Delinda
- 15 Chapman. Thank you for the opportunity to speak.
- 16 Today, I'm with you in many capacities. I'm here
- on behalf of the Governor's Commission on the
- 18 Status of Women in Illinois for which I chair
- 19 the Education Committee of the Girls Opportunities
- 20 Work Group.
- 21 In my role with the Commission
- 22 on the status of women, I am working with a group
- 23 that has developed a Title IX brochure that shows
- 24 the accomplishments of how the -- of the law to

1 the citizens of Illinois and beyond. The brochure

- 2 is being distributed to all public schools in
- 3 Illinois this fall.
- 4 I am here also as the Great
- 5 Lakes regional director of the American Association
- of University Women, an organization of 150,000
- 7 women and men that has worked for 120 years to
- 8 promote equity for all women and girls, life-long
- 9 education and positive societal change.
- 10 In this capacity, I've worked
- 11 with women and men across the country to support
- 12 Title IX and to promote the firm belief that there
- 13 shall be no barriers to full participation in
- 14 education or the workplace on the basis of gender,
- 15 race, creed, age, sexual orientation, national
- 16 origin, disability or class.
- I am here, too, as the mother
- 18 and grandmother of four daughters and four
- 19 granddaughters. I have seen the opportunities
- 20 available to women through Title IX. It is
- 21 vital that women have high school opportunities
- 22 for sports. The more confidence they have in
- 23 themselves and their abilities, the more apt they
- 24 are to participate even as walk-ons.

- 1 A case in point is my third
- 2 granddaughter, who, in her sophomore year at the
- 3 University of Illinois in Champaign/Urbana, did
- 4 successfully walk-on to the gymnastics team and
- 5 is in her second year of competition.
- 6 And I am here personally out
- 7 of grave concern for the future of the landmark
- 8 law that has only served to begin to balance
- 9 the scales of justice and give equal opportunity
- 10 to all, women and men alike.
- I know you have heard from a
- 12 wide range of people on the progress that has
- 13 been made over the past 30 years as a result
- 14 of Title IX. However, I have also heard members
- 15 of this Commission, panelists and previous speakers
- 16 say that while they support Title IX, they still
- 17 think changes need to be made particularly with
- 18 the three-prong test.
- 19 In fact, some people will even
- 20 say while they support Title IX, it is depriving
- 21 men of opportunities to play sports. I am here
- 22 to tell you that this argument misses the whole
- 23 point of Title IX. In fact, before Title IX was
- 24 enacted 30 years ago, women and girls were

1 routinely denied opportunities in education and

- 2 athletics.
- 3 And while I will not enumerate
- 4 the lack of access women and girls had before
- 5 Title IX was enacted, I will point out that it
- 6 is not the case that Title IX is responsible for
- 7 the budgetary decisions individual institutions
- 8 around the country are making to cut sports teams
- 9 and potential access for men and women.
- 10 In fact, in this time of
- 11 economic uncertainty, it is critical that Title
- 12 IX's regulations and statutes not be tampered
- 13 with in order to preserve the access and
- 14 improvements that have been made.
- 15 It is the case that full
- 16 equity has not yet been achieved. Despite the
- 17 gains women have made under Title IX, resources
- 18 for women sports have never caught up to
- 19 resources for men's sports.
- 20 We all are well aware that
- 21 budgets for women's sports are not up to --
- 22 excuse me -- are not up to par with those of
- 23 their male counterparts. Although male and
- 24 female participation in athletics has steadily

- 1 grown, female students lag in participation
- 2 opportunities, receipt of scholarships and
- 3 allocation of operating and recruitment
- 4 budgets.
- 5 MR. LELAND: One minute.
- 6 MS. CHAPMAN: And contrary to what
- 7 Title IX's adversaries believe, discrepancies in
- 8 participation rates are the result of continuing
- 9 discrimination in access to equal athletic
- 10 opportunities.
- 11 As the National Coalition for
- 12 Women and Girls in Education has made clear in
- 13 its recent report, it is neither logical nor
- 14 permissible to posit a lack of interest in college
- 15 sports participation on the part of female athletes
- 16 when less than 200,000 college participation
- 17 opportunities exist for females and 2.7 million
- 18 high school girls are participating.
- 19 It is critical that we not
- 20 forget the Title IX's promise is to balance the
- 21 scales of justice. It should not be blamed for
- 22 illogical supposition about the athletic interests
- 23 of women nor for the budget decisions made by
- 24 individual institutions.

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On behalf of the Governor's
Commission on the Status of Women in Illinois --
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- 3 MR. LELAND: Time.
- 4 MS. CHAPMAN: -- the American --
- 5 MR. LELAND: Thank you.
- 6 (Audience applause.)
- 7 MR. LELAND: Thank you. Our next
- 8 four speakers are Montia Gardner, Kathryn Statz,
- 9 Cheryl Marra and Zeus Yiamouyiannis.
- 10 MS. GARDNER: My name is Kathryn
- 11 Statz. I'm going to proceed because Montia Gardner
- 12 is a student athlete at DePaul University who tried
- 13 very hard to free herself from an afternoon class
- 14 and was not able to do so and may be here later.
- I would like to encourage the
- 16 Commission at its future proceedings to consider
- 17 meeting later in the day or in the evening to
- 18 accommodate men and women who would -- are not
- 19 able to join you during the workday or the
- 20 university college day.
- 21 As I said, my name is Kathryn
- 22 Statz. I'm the associate director of athletics
- 23 at DePaul University. I think today is a great
- 24 day because it brings people together to tell

- 1 their stories and they're all very valid. You
- 2 will hear a lot of stories today about women
- 3 who got the opportunity to experience athletics
- 4 where the opportunity before never existed.
- 5 Many of these women were the
- 6 first generation in their families for whom this
- 7 opportunity was given. Others are second generation
- 8 athletes whose expectations were raised by having
- 9 knowledge of Title IX.
- Today, you've heard testimony
- 11 about the difficulty of assessing interest in
- 12 athletics for girls and women. Obviously, this
- is a very different equation at the high school
- 14 level and college level. At the Division I
- 15 level at colleges and universities, I need to
- 16 tell you that recruiting in any sport is both
- 17 regional, national and international.
- 18 Assessing interest at the
- 19 city or state level is just not an appropriate
- 20 measure anymore and if Coach Muffet McGraw were
- 21 here, she would tell you that if she had limited
- 22 her recruiting to the city of South Bend, she
- 23 wouldn't have a national championship trophy on
- 24 her desk today.

- 1 We can't talk about that type of
- 2 measurement of interest. If you want to know
- 3 about interest, get on the mailing list for
- 4 scouting services that promote high school girl
- 5 soccer athletes or go to a summer volleyball AAU
- 6 tournament and get the ten-pound compilation of
- 7 rosters that they give you if you go as a coach
- 8 who is there to scout.
- 9 I think it's important to point
- 10 out a couple of the other intangible benefits of
- 11 Title IX that you probably didn't hear that may
- 12 have gone unmentioned so far. One of them is
- 13 very real on college campuses and that is male
- 14 and female athletes who attend class together,
- 15 who participate in the weight room together, who
- 16 participate in academic support together and who
- 17 support each other in everything that they do. I
- 18 think that's extremely important to be noted
- 19 and something that's a direct result of Title IX
- 20 and men's perception of women changing because
- 21 of the level of participation that they see.
- 22 Women who compete at NCAA
- 23 institutions have amazing graduation rates.
- 24 They use their scholarships and, yes, their

- 1 walk-on opportunities, which I will address
- 2 in a minute, to gain an education and an avenue
- 3 for future success.
- 4 Colleges are putting dollars
- 5 into the marketing of women's sports and these
- 6 women serve as willing role models for the young
- 7 athletes of tomorrow. Coaches of women's programs
- 8 have professional league coaching and managing
- 9 opportunities to aspire to. That list goes on
- 10 and on.
- However, even with the strides
- 12 that have been made, inequity is still alive and
- 13 well on our college campuses. Women do want to
- 14 compete. They want to get athletic scholarships.
- 15 They do want the same opportunities their male
- 16 counterparts are -- do take as a given including
- 17 practice times, access to training facilities,
- 18 access to quality coaches, access to people who
- 19 support them in every way.
- 20 People who have spoken today
- 21 have implied or stated directly that women don't
- 22 aspire to be athletes and I'm here to tell you
- 23 that this is an outdated stereotype disguised as
- 24 research about culture. It offends me and it

- 1 offends many people that are here today and the
- 2 women athletes you will hear from as we conclude
- 3 today will tell you the same thing.
- 4 The third message that I want
- 5 to briefly share is my belief that we cannot and
- 6 should not go back. We can measure interest at
- 7 the collegiate level and we do so by analysis
- 8 of regional and national trends because we know
- 9 that recruiting is national and international.
- 10 MR. LELAND: One minute.
- 11 MS. STATZ: Weakening Title IX by
- 12 altering any of its components is the worst possible
- 13 response to the fantastic dialogue that we've had
- 14 today.
- The expectations of women have
- 16 now and will forever be changed. Appropriately so.
- 17 The direction to go is forward with more equitable
- 18 enforcement of the law across all regions and
- 19 divisions of collegiate athletics.
- 20 My athletes at De Paul looked at
- 21 me like I was crazy today when I told them that I
- 22 was leaving campus in order to speak in front of
- 23 this Commission because it was just incredible to
- 24 them that there would be a debate about whether or

- 1 not we should go backward.
- 2 I explained to them the reason
- 3 that I was leaving was to be able to provide
- 4 information to this Commission that I hoped that
- 5 they would hear. I would like to be able to go
- 6 back and let them know that you have heard the cry
- 7 for greater equity and more equitable enforcement
- 8 of the law. Thank you.
- 9 MS. COOPER: Thank you.
- 10 (Audience applause.)
- 11 MR. LELAND: Is Cheryl here?
- MS. MARRA: Thank you for this
- 13 opportunity.
- I stand before you, I guess,
- 15 in one way as a product of Title IX. I'll never
- 16 forget when I was a junior in high school in
- 17 1972, so you can add it up, and my track coach
- 18 came and said I had an opportunity for the first
- 19 time ever to compete on a real team.
- 20 At that point in time, I
- 21 didn't have any idea what the impact of that was.
- 22 I had no idea what that would mean in my life,
- 23 but I can tell you today as the associate athletic
- 24 director at the University of Wisconsin and chair

of the NCAA women's basketball that was something

- 2 that has totally changed my life.
- What I'd like to address I
- 4 don't think has been addressed specifically
- 5 right now is the three-part test. We have had
- 6 the pleasure at the University of Wisconsin to
- 7 apply each of the three parts in trying to come
- 8 into compliance with Title IX.
- 9 And a question was asked this
- 10 morning if we removed prong one, could we, in
- 11 fact, use the other two prongs. As I thought
- 12 through that very deliberately having attempted
- 13 that at the University of Wisconsin, I took a
- 14 look at the prong two where it talks about history
- 15 and expansion and I would as that is attempted by
- 16 several different institutions, the definition
- of the history of expansion needs to be addressed.
- 18 It's very difficult to know exactly where to go
- 19 with that.
- 20 As I took a look at prong three
- 21 where you're measuring interest and abilities of
- 22 the under-represented sex, I think the key there
- 23 is you would have to define who is the
- 24 under-represented sex and in order to do that,

1 you would have to come up with some type of

- 2 formula to determine that.
- 3 At the present time, it is
- 4 based on the proportionality test so you are back
- 5 to prong one. In doing that, as you assess that,
- 6 and we did that on our campus, clearly, the
- 7 under-represented sex, once that is determined,
- 8 I would be here to tell you that on any college
- 9 campus, and this is probably true with high
- 10 schools as well as junior colleges, you will
- 11 clearly have a lineup of those clubs or programs
- 12 that would like, in fact, to be taken care of.
- 13 If you think that through
- 14 carefully, once the under-represented sex has been
- 15 identified and the sports clubs that would like to
- 16 be, as
- 17 a result, now made a varsity competition, you have
- 18 to have some measurement. You have to come to the
- 19 subdetermination how many new clubs do we add?
- 20 And I can tell you on our campus as we added
- 21 three new sports in the last seven years, there
- 22 were probably eight more women sports that had
- 23 lined up hoping to be one of those three.
- 24 On the other forum, if we had

1 determined that the men were the under-represented

- 2 sex, once again, you have to have some type of
- determination to come to that, we would have had
- 4 several men's teams in our particular institution
- 5 that also would have enjoyed varsity status.
- 6 So as you are thinking through
- 7 the three-prong test, please give careful
- 8 consideration to the definition. At some point
- 9 in time, you will probably always come back to
- 10 prong one and, in fact, that deals with
- 11 proportionality and at this point in time, it
- 12 has been the best measurement across the country
- 13 to provide opportunities for women's athletics.
- 14 Thank you.
- MS. COOPER: Thank you.
- MR. LELAND: Thank you.
- 17 (Audience applause.)
- 18 MR. LELAND: Is Miss Yiamouyiannis
- 19 here? Oh, I'm sorry. I'm sorry.
- 20 MR. YIAMOUYIANNIS: That's Zeus, not
- 21 Zeus.
- MR. LELAND: Yes. I'm sorry. I
- 23 apologize.
- MR. YIAMOUYIANNIS: My name is

- 1 Zeus Yiamouyiannis. I'm a former collegiate
- 2 scholar athlete, education professor, swim
- 3 instructor, coach, and incidentally, yes, brother
- 4 to one of the panelists.
- As a male strongly in support
- 6 of Title IX, I've seen the dramatically positive
- 7 effect women's sports have exerted on my sisters
- 8 and the opportunity for leadership, self-esteem,
- 9 health and accomplishments women's sports have
- 10 helped in gender.
- 11 Research shows that women who
- 12 involve themselves in sports have a higher sense
- 13 of self-worth, are more motivated, are less likely
- 14 to get pregnant at an early age, and the list
- 15 goes on.
- Women's sports provides some of
- 17 the most important keys, and this is important for
- 18 a national group like this, to a strong and stable
- 19 citizenry for one-half of this country's population.
- 20 We all benefit from the contributions of and the
- 21 interaction with strong, healthy, accomplished
- women.
- 23 So why the opposition? From a
- 24 male perspective, I hear some of the honest concerns

- 1 expressed here today, but I'm concerned about
- 2 efforts to undermine Title IX funding, which
- 3 seems to hinge on three unexpressed issues.
- 4 One, an unwarranted sense
- 5 of threat in rivalry experienced by some influential
- 6 men and others who may base their identity what is
- 7 the need for competitive superiority and physical
- 8 authority.
- 9 Two, well organization religiously
- 10 based attempts to preserve the so-called natural
- 11 subordinate role of women in family and society.
- 12 And three, a sense of entitlement
- 13 of unequal handouts men have received in the past
- 14 disposing them to feel as if leveling the playing
- 15 field is taking something away from them.
- I ask the question is Title IX
- 17 being attacked for its success rather than its
- 18 perceived problems? Is this controversy more
- 19 substantially about people who don't like the
- 20 reality of a Title IX that is starting to do
- 21 what it is supposed to do and who seek to undermine
- 22 enforcement because they see a successful trend
- 23 and don't like the implications, strengths and
- 24 challenges it presents.

- I say real men need real women.
- 2 We need to work together to support sports across
- 3 the board for your daughters and sisters as well
- 4 as our sons and brothers, for our society and even
- 5 for the expansion of commercial opportunities as the
- 6 Women's World Cup Soccer, which attracted 80,000
- 7 plus crowds right here in Chicago demonstrates.
- 8 Overall popularity is not an
- 9 argument. Women's -- women's formal participation
- in sports has grown much faster than men's
- 11 participation if you look at the early history
- 12 including faster growth in the commercial arena.
- 13 Funding inferiority and inferior
- 14 social status go hand in hand. We see this in the
- 15 funding of public schools today. Women sports
- 16 participation has increased some ten to 20 fold
- 17 depending on your measure since the early '70s
- 18 and continues to grow proving the adage that's been
- 19 mentioned a lot today, I thought it was independent,
- 20 but apparently no, build it and they will come,
- 21 refusing to enforce equally funded women's sports
- 22 is a decision to dishonor and wage a cultural
- 23 assault on women, to turn back the clock what is
- 24 women's progress and success that has benefited us

- 1 all.
- 2 Funding and resources over time
- 3 drive opportunities and opportunities drive
- 4 interest. We all know this and Title IX's success
- 5 proves this. Stand-alone interest in the form
- of a survey is not a good measure of what women
- 7 want or need. Interest can be tapped as it was
- 8 for the early women who didn't have the opportunity
- 9 to participate before Title IX sports programs and
- 10 it is being generated by increased opportunities
- 11 now. Thank you very much.
- MR. LELAND: Thank you.
- MS. COOPER: Thank you.
- 14 (Audience applause.)
- MR. LELAND: Go ahead. Montia?
- 16 MS. GARDNER: My name is Montia and
- 17 I am a senior at De Paul University and I represent
- 18 a group of young ladies all across America who are
- 19 throwers. I throw shot put, discus, hammer and
- 20 weight throw. And of course, it's not a very
- 21 popular event so a lot of times, we don't get as
- 22 many spectators as we want. So, of course, with
- 23 spectators some money or funds or revenue.
- 24 And this group of athletes who

- 1 work so hard are not often seen as -- as athletes
- 2 or even people are worth to see as a spectator.
- 3 So we don't get the money we sometimes deserve,
- 4 but we work hard. And without it, I wouldn't be
- 5 able to go to DePaul on an athletic scholarship.
- 6 Title IX is a law put in place
- 7 to continue the safety net of its female and male
- 8 athletic participants. You probably will ask what
- 9 that means. Well, as a former competitor in
- 10 intercollegiate athletics and as a product of
- 11 Gary, Indiana, a city whose athletics program
- 12 has prepared me to do so, I believe that athletics
- was a tool to helping me achieve some key aspects
- 14 of my life.
- 15 Character, integrity, community
- 16 commitment, self-esteem and personal confidence
- 17 are things that you would have to agree that are
- 18 key to becoming a stand-out citizen of this country
- 19 and all of these things are taught and learned as
- 20 a part of an athletic program.
- 21 I grew up in a loving environment
- 22 with two parents who loved and cared about my
- 23 well-being and my success, but for every female
- 24 child like me, there are dozens who don't get the

1 chance to experience love and support from a

- 2 family member.
- 3 Peer pressure, one of the number
- 4 one causes of teen pregnancy, negative interaction
- 5 with law enforcement and gang activity. Well, an
- 6 athletic sport is a gang all in itself. But instead
- 7 of fighting, we learn perseverance. Instead of
- 8 learning rebellion, we learn how to work together
- 9 as a team. And instead of learning hate for fellow
- 10 man, we learn respect and accept the differences
- 11 that each player, teammate and rival school or
- 12 university exhibits.
- When I say safety net, I mean
- 14 support system which strives to make every female
- 15 an outstanding competitor and citizen. If I were
- 16 to tell my story, I would tell you that the
- 17 opportunities for success that athletics gave
- 18 me could not have been obtained without Title IX.
- I would also tell you that
- 20 without females in athletics, you would destroy
- 21 the foundation of athleticism and stomp out the
- 22 possibility of an escape route for some young
- 23 women. In my community, I'm a role model for
- 24 girls who want to pursue that athletic career.

I didn't have a role model that

- 2 was
- 3 my own. I had Michael Jordan. But now, I have
- 4 people like Connie Price Smith who was the head
- 5 coach at a major university in America. Those
- 6 are the people who make the difference. Thank you.
- 7 MR. LELAND: Thank you.
- 8 (Audience applause.)
- 9 MS. COOPER: John Rohrbach?
- 10 Rohrbach, John Rohrbach? I know I'm killing
- 11 that last name. Danielle Fell or Daniel Fell?
- 12 Christa Dirr and Kimberly Smith.
- We'll start with John. We'll just
- 14 stick with your first name since it's John.
- MR. ROHRBACH: Okay. Yes. I am
- 16 John Rohrbach. I actually was a high school debater
- 17 myself and so I am going to take the opportunity to
- 18 stand up and I would like to discuss a couple of the
- 19 arguments that I've heard earlier today.
- 20 First is that an earlier speaker
- 21 claimed that men's football and basketball are the
- 22 profit-producing engines that pay for the other
- 23 opportunities at most Division I schools. That
- 24 claim is simply false. The fact is that less

1 than half of Division I schools enjoy profitability

- 2 in the men's football and basketball programs.
- I would also point out that
- 4 Division I schools make up a small proportion
- 5 of the total number of colleges and universities
- 6 in this country. So for the vast majorities of
- 7 high school -- vast majority of high schools and
- 8 colleges, the idea of big time college football
- 9 and basketball should drive this debate is kind of
- 10 like the tail wagging the dog.
- I would also like to address
- 12 some of the anecdotal evidence that we've heard.
- 13 It seems that many of those we have heard from
- 14 today who believe that Title IX is, as one person
- 15 said, devastating opportunities for men have
- 16 stories to tell about boys and men who have lost
- 17 athletic opportunities.
- 18 The first thing I'd like to
- 19 point out about this is the anecdote devastation
- 20 described today is when one examines the statistics
- 21 misleading. There are 300,000 more men competing
- 22 in high school athletics today than there were
- 23 when Title IX was passed, that a ten percent
- 24 increase in men's participation could be called

- 1 devastation is ridiculous.
- 2 Another point I'd like to make
- 3 about anecdotal evidence is directly related to
- 4 my own experience. I was the manager of the
- 5 Brown University women's volleyball team when
- 6 Cohen versus Brown University was filed. I was
- 7 there myself to observe an anecdote of my own.
- 8 Women's teams were cut. The
- 9 athletes were, indeed, devastated, but because
- of Title IX, and particularly, the proportionality
- 11 provisions of the law, those women, my friends,
- 12 were able to force the university to reinstate
- 13 their team.
- 14 Brown University did not
- 15 eliminate a single men's team as it moved to
- 16 comply with Title IX. What this anecdote
- 17 suggests is that Title IX can protect
- 18 opportunities for women without costing men
- 19 opportunities, that Title IX has not devastated
- 20 men's opportunities, but rather that institutions
- 21 have chosen to eliminate men's teams and then
- 22 said of Title IX, look what you made me do.
- I urge the Commission to
- 24 resist being taken by the argument that Title

- 1 IX is devastating men's opportunities. Schools
- 2 which cut men's opportunities and blame it on
- 3 Title IX using the law scapegoat for their
- 4 inability to follow in the footsteps of schools
- 5 like Brown and Stanford, which have, like the
- 6 majority of schools, which have complied with
- 7 Title IX, done without cutting men's teams.
- 8 The point of Title IX, like
- 9 all civil rights legislation, is to prevent
- 10 Americans from being deprived of opportunity
- 11 based on what things about themselves that they
- 12 cannot change. No girl should be watching boys
- 13 play sports and say to herself, well, if I were
- 14 a boy, I could play, but I can't be a boy, so
- 15 I'll just have to accept that my being a girl
- 16 means that I won't get treated the same as the
- 17 boys.
- No boy should be put in that
- 19 position either. That is why it is so important
- 20 that Title IX be upheld and enforced. Boys and
- 21 girls should receive equal opportunities and
- 22 they must have redress to ensure that this
- 23 principal is observed. Thank you.
- MS. COOPER: Thank you.

- 1 (Audience applause.)
- 2 MR. FELL: Hi. My name is Daniel
- 3 Fell. I was actually a wrestler at Marquette
- 4 University. I'm sorry.
- 5 Hi. My name is Daniel Fell.
- 6 I was a wrestler at Marquette University, which
- 7 was recently dropped. Today, I would like to
- 8 share with you my own story involving Title IX.
- 9 I feel that our school story
- 10 exemplifies all that is wrong with Title IX.
- 11 Before I go on, let me give you some background
- 12 information about our team.
- Our team had been self-funded
- 14 since the early '90s. Hence, when our program
- 15 dropped, it was not costing the university a
- 16 penny. In fact, what was on the whole, it was
- 17 actually earning the school money. There were only
- 18 two scholarships to divy up amongst 30 athletes and
- 19 all of those came directly out of the alumni's
- 20 pockets.
- 21 It can be established that
- 22 dropping wrestling at Marquette was not done
- out of costs. So why was our team dropped?
- 24 At Marquette University, the student body was

- 1 composed of 51 percent girls and 49 percent
- 2 guys. This was not reflected in the participation
- 3 level of our intercollegiate teams.
- 4 However, we did have an equal
- 5 number of girl and guy sports. Our girls volleyball
- 6 team had 11 players, almost all on full scholarships
- 7 as opposed to our wrestling team, with 30 different
- 8 athletes with only two full scholarships. Yes,
- 9 more girls walked onto the volleyball team and
- 10 played purely for the love of the game, but this
- 11 was not the case so our school simply cut wrestling.
- 12 As I understand, Title IX was
- 13 supposed to create more opportunities in athletics
- 14 for women, which I definitely support since I myself
- 15 have benefited from the wonder of participating in
- 16 the collegiate level sport.
- 17 So I would like to challenge
- 18 any supporter of Title IX to explain to me how
- 19 cutting men's wrestling at Marquette has increased
- 20 opportunities in athletics for women at Marquette
- 21 University.
- MS. COOPER: Thank you.
- 23 (Audience applause.)
- 24 MS. COOPER: Christa Dirr?

- 1 MS. DIRR: Men athletes are more
- 2 skillful than women athletes. Men are stronger
- 3 and more powerful than women. Some sports are
- 4 okay for girls and women, but others aren't.
- 5 Girls cannot be as good at sports as boys. It
- 6 sounds even more ridiculous to say these statements
- 7 out loud than it did read.
- 8 These are a few declared myths
- 9 I found in an article on The Women's Sports
- 10 Foundation website. As it stands, Title IX
- 11 abolishes these myths and I for one would like to
- 12 keep it that way.
- I come from an all private high
- 14 school in Cincinnati where I was a member of the
- volleyball and basketball team and didn't have to
- 16 compete with the lime light of Friday night football
- or the hoopla of boys basketball. And I certainly
- 18 never had to complain about being overlooked at the
- 19 school pep rallies as I was the center of attention
- 20 instead of just another face amongst a crowd of
- 21 baseball players.
- However, the issue still
- 23 exists in my mind when I think back to high
- 24 school competitions that our cheerleaders never

- 1 cheered at our game or matches. They didn't
- 2 wear our school name on their uniforms. Instead,
- 3 they wore the name of a near by brother school
- 4 and supported their every move on the playing
- 5 field.
- 6 So sure, there are still some
- 7 inequalities between men's and women's sports
- 8 and they exist far past cheerleaders, but why take
- 9 so many steps backward when we've almost reached an
- 10 acceptable finish line?
- I just graduated from DePaul
- 12 University after four years of incredible memories,
- incredible accomplishments, and one huge dream come
- 14 true of winning a conference championship and
- 15 appearing in an NCAA tournament.
- 16 When I was approached almost
- 17 five years ago by Coach Dawn Dockstader to
- 18 participate in the volleyball program at one of
- 19 the finest schools in the country under a full
- 20 athletic scholarship, needless to say, I thought
- 21 life couldn't get any better. I have been offered
- 22 a chance of a lifetime, a chance thousands of
- 23 other girls were in the same pursuit of, but had
- lost in the end to me.

- I was never considering DePaul
- 2 before being recruited and what a mistake it would
- 3 have been if I had not ventured to Chicago for
- 4 preseason in that fall of '98. DePaul volleyball
- 5 opened my world to an opportunity to live and go
- 6 to school in a great city, a city that I soon
- 7 learned would challenge my dependence of parents,
- 8 my naiveness and ill-exposure to diversity.
- 9 DePaul gave me a chance to grow into an independent,
- 10 confident and well-rounded individual. Little
- 11 did I know that in four years, I would grow to
- 12 be the woman that I am today.
- 13 Receiving the opportunity to
- 14 attend DePaul and compete at a division one
- 15 level in an outstanding conference resulted
- in a very respectable business degree, confidence
- in who I am and who I will eventually become,
- 18 lifelong friendships with coaches, teammates,
- 19 classmates, professors and administrators, a sense
- 20 of discipline, fulfillment, self-worth and humility,
- 21 an appreciation of hardships, thrill of reward,
- 22 a healthy lifestyle, pride in teamwork, a
- 23 championship ring that I am fortunate to display
- 24 today, but most of all, experience culminated

- 1 into an appreciation of hard work.
- MS. COOPER: One minute.
- 3 MS. DIRR: I know how lucky I am
- 4 that I am coming out of college debt-free. I
- 5 also know that I wouldn't be in this position
- 6 without Title IX and for that, I am forever
- 7 grateful. It is my gratitude that compels me to
- 8 speak out today on behalf of all the young women
- 9 out there who deserve the very same thing.
- 10 I can't say that without
- 11 opportunities that have been given to me in the
- 12 past four years that I wouldn't be proud of the
- 13 person that I am today, but I can say that I
- 14 never appreciated four years of my life more
- 15 and I wish every other girl the same kind of
- 16 opportunities.
- 17 There are so many female athletes
- 18 out there with the same dreams that I had through
- 19 high school and college. I've seen them. I've
- 20 worked the camps. I've seen how hard they work.
- 21 I've seen how much fun they are having and I realize
- 22 now that I've become a role model to so many of
- 23 them. So after working with our youth and looking
- 24 back on the experiences that I've benefited from,

- 1 I don't want to be the one to tell them that the
- 2 future girls are not as talented as boys and,
- 3 therefore, do not deserve the same opportunities.
- 4 MS COOPER: Time is up.
- 5 MS. DIRR: After all, teaching our
- 6 future --
- 7 (Microphone cut off.)
- MS. DIRR: Whoa, whoa!
- 9 (Audience applause.)
- 10 MS. COOPER: Sorry. I'm sorry. Here,
- 11 come get this microphone! No, not really.
- 12 Kimberly Smith? Sorry!
- 13 MS. SMITH: Hi. My name is Kim
- 14 Smith and I'm a former track athlete at DePaul
- 15 University. When I was 11 years old, my parents
- 16 separated. So my mom moved my sister, brother
- 17 and me away from my father and that's when I
- 18 started becoming a serious athlete. My mom told
- 19 me that if I wanted to achieve anything in my life,
- 20 I had to go after what I loved doing and I loved
- 21 running. So that's what I did. I went after
- 22 it.
- In high school, I was on the
- 24 cheerleading team, too, and the track team all

- 1 four years. My mom didn't agree with me being
- 2 a cheerleader. She said she didn't like the
- 3 stigma behind it, but I stuck with it. In my
- 4 last year, I decided that track was going to
- 5 get me a scholarship to college and that's what
- 6 I did.
- 7 I had the honor of attending
- 8 a great high school that treated both male and
- 9 female athletes equally so being an athlete at
- 10 high school -- in high school was normal. An
- 11 athlete for a female to me was normal. I didn't --
- 12 I wasn't affected before Title IX and so I
- 13 appreciate that.
- 14 Having the opportunity to have
- 15 college aid available to me through an athletic
- 16 scholarship has been a goal of mine for as long
- 17 as I can remember. This is not an opportunity
- 18 that was available to everyone. I look at
- 19 receiving an athletic scholarship as an opportunity
- 20 of a lifetime.
- 21 As we all know, women are not
- 22 seen in the same light as men when it comes to
- 23 sports and having received all that attention
- 24 in high school that the women athletes did made

- 1 us feel equal to the males and sometimes even
- 2 better. It gave me a feeling of accomplishment
- 3 because I worked just as hard as any male would
- 4 when it came to track. I sweated countless hours
- 5 and beat myself up as well as the best did.
- 6 That was life and I put 100
- 7 percent in it and it paid off. At the last
- 8 minute, my mom decided that I was attending
- 9 DePaul University because it was close to home.
- 10 I received a track and field scholarship still
- 11 in 1996. I red-shirted my first indoor season
- 12 because of injury and I took to my books.
- 13 At that time, DePaul was
- 14 going through a rough spot with track. I had
- 15 seven different coaches in my five years at DePaul
- 16 University and we also didn't have the facilities
- 17 to compete or practice at DePaul so we had to travel
- 18 an hour each day to practice.
- 19 But with all the hard work, it
- 20 paid off. Having to work hard on the track and in
- 21 the classroom was not easy, but I managed and I
- 22 received my undergraduate in 2000 and with another
- 23 season remaining because of my red-shirt indoor
- 24 season, I started graduate school and finished

- 1 June 2002.
- 2 The time I spent competing at
- 3 the college level is an experience I will always
- 4 remember. Running at the collegiate level is a
- 5 full-time job in and of itself. You have to work
- 6 hard nonstop to be the best. Nothing is handed to
- 7 you. You have to fight every day and that's what
- 8 makes -- that's what makes it better and that's
- 9 why I appreciate it so.
- 10 You appreciate things more when
- 11 you work hard to obtain them. Many people take
- 12 athletics for granted, but from my experience,
- 13 athletics had changed my life and it's given me
- 14 opportunities that I believe I would not have
- 15 been able to obtain by myself.
- 16 It is an experience that I
- 17 appreciate because a lot -- because I know that a
- 18 lot of men and woman were not given this chance.
- 19 This is why I would not trade this experience for
- 20 the world. So thank you.
- 21 MS. COOPER: Thank you.
- 22 (Audience applause.)
- MR. LELAND: Thank you. The next
- 24 four speakers are Robin Dixon, William Scherr,

| 1  | Myron and Jeanne Fleck, if they'd come forward?      |
|----|--|
| 2  | Do you need a break?                                 |
| 3  | (Whereupon, after a short                            |
| 4  | break was had, the                                   |
| 5  | following proceedings                                |
| 6  | were held accordingly.)                              |
| 7  | MR. LELAND: Okay. If we could begin                  |
| 8  | again, Robin Dixon? Is she is Robin here?            |
| 9  | Not hearing her, William Scherr?                     |
| 10 | MR. SCHERR: Thank you. Committee                     |
| 11 | members, the title of your Commission is Opportunity |
| 12 | in Athletics. I am before you today to ask you to    |
| 13 | make your Commission one expanding opportunities     |
| 14 | for all instead of expanding opportunities for some  |
| 15 | at the expense of others.                            |
| 16 | I'm not an expert on Title IX or                     |
| 17 | the many issues which surround this controversial    |
| 18 | act. I speak as a former athlete nd current parent,  |
| 19 | one that is interested in expanding and preserving   |
| 20 | the wonderful privilege of competing in college      |
| 21 | athletics that I enjoyed for my children. I have     |
| 22 | three daughters and I vigorously applaud Title IX    |
| 23 | and the progress its made in creating the            |

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24 opportunities for them.

- I also have a son and I would
- 2 hope that he has those same opportunities that
- 3 I enjoyed when he reaches the college age.
- 4 Attached to this draft is a
- 5 list of 434 college wrestling programs that have
- 6 been dropped and are out of existence now since
- 7 the advent of Title IX in 1972.
- 8 And I would contradict the
- 9 testimony or the presentation given by the
- 10 gentleman a couple of speakers ago who said
- 11 that it's sort of anecdotal evidence of programs
- 12 and opportunities being dropped.
- 13 Four hundred and thirty-four
- 14 college wrestling programs being dropped is not
- 15 anecdotal. It's tragic. And it's true that
- 16 the numbers of participation of athletes are
- 17 up at the high school level for men and
- 18 particularly in my sport of wrestling, the
- 19 numbers are at an all time high for high
- 20 school wrestlers.
- 21 Well, as we can see by these
- 22 numbers of college wrestling programs being
- 23 dropped, they don't have the opportunity to
- 24 continue their careers beyond the high school

- 1 level.
- 2 And I'm sure as he spoke about
- 3 the folks at Brown University, the women who were
- 4 devastated by the dropping of their program and
- 5 how hard they fought to have it reinstated and
- 6 the ability that Title IX gave them to reinstate
- 7 the program, I would ask him to consider the 434
- 8 men's programs, the devastation that those young
- 9 men went through when their program was dropped
- 10 and the inability they had to seek any redress,
- 11 those programs are still not in existence today.
- 12 I am focused on wrestling
- 13 because that's my sport, but I could have
- 14 just spoken about a half a dozen other sports
- 15 that have been affected in the same manner.
- 16 An athletic scholarship afforded
- 17 me the opportunity to attend a university and
- 18 participation in college sports taught me valuable
- 19 lessons about life and about myself. It is
- 20 disheartening for me to think about all the
- 21 thousands of young men that were not allowed to
- 22 participate in part due to the adverse and
- 23 non-intended consequences of Title IX.
- I don't believe that those folks

- 1 that drafted this act in 1972 would have intended
- 2 for the side effect consequences that have occurred
- 3 and nor do I believe even the proponents of Title IX
- 4 today would speak in favor of those negative side
- 5 effects.
- 6 I don't understand all of
- 7 the intricacies of Title IX and certainly don't
- 8 have the answers, but it appears to me that
- 9 proportionality is a questionable method of
- 10 applying and enforcing gender equity when it
- 11 has these negative side effects. I understand
- 12 that if proportionality were to come into full
- 13 compliance today, that there would be as many
- 14 as 70,000 additional men who would have to
- 15 lose the opportunity to compete at the college
- 16 level for that to come into compliance.
- 17 If you were to eliminate the --
- 18 or make the number of participants equal according
- 19 to proportionality. The total number of
- 20 participants in wrestling and several other of
- 21 the non-revenue men's sports today would not even
- 22 meet that number.
- 23 People then point the finger
- 24 at football and college basketball programs as

- 1 having bloated budgets and numbers. Well, again,
- 2 I would speak to anyone who is familiar with certain
- 3 athletics on the Division I and at any level even if
- 4 the revenue of those sports directly doesn't meet
- 5 the expenses. Certainly, the name recognition and
- 6 attraction of students for the school and alumni
- 7 contribution support generated by football and
- 8 basketball create opportunities for all athletes
- 9 in those sports and at the -- at those university
- 10 levels, men and women, and if you attack and cut
- 11 football and basketball revenue or -- excuse me --
- 12 expenses, I believe you would be limiting
- 13 opportunities for all athletes at the college
- 14 level, men and women athletes.
- MR. LELAND: One minute.
- MR. SCHERR: It is clear that if we
- 17 continue on the path of proportionality of men's
- 18 athletics at the college level, in my opinion, will
- 19 be decimating particularly non-revenue sports like
- 20 wrestling.
- 21 There must be some compromise
- 22 which will allow the wonderful progress for women
- 23 that Title IX has achieved to continue without
- 24 negatively impacting men's sports. I would hope

1 that this committee works hard to find and implement

- 2 that solution for the sake of all of our children.
- 3 Thank you.
- 4 MS. COOPER: Thank you.
- 5 (Audience applause.)
- 6 MR. LELAND: Myron?
- 7 MR. SIEGEL: Good afternoon. My
- 8 name is Myron Seigel. I'm a single parent of
- 9 three daughters and one son.
- 10 I was a member of the
- 11 Illinois Board of Regents, the governing board
- 12 for Illinois State University, Sangamon State
- 13 University and Northern Illinois University.
- 14 I am currently a member of the Northern Illinois
- 15 University Board of Trustees, a Division I(A)
- 16 school.
- I want to thank the committee
- 18 for allowing me this opportunity of comment this
- 19 afternoon in this public session. I'm sure this
- 20 committee has heard a variety of testimony and
- 21 legal arguments. I have.
- 22 My comments today will be brief
- 23 and focus on the current impact on athletics of the
- 24 regulations promulgated relating to Title IX. I've

- 1 noticed a lot of athletes here today and they all
- 2 ought to be applauded especially the women athletes.
- 3 Title IX has done a wonderful job.
- 4 However, my perspective is that
- 5 as a father and from the governing board of a
- 6 Division 1(A) school. My comments are not
- 7 necessarily the position of the school and I am not
- 8 here officially representing Northern Illinois
- 9 University.
- 10 It would be difficult to argue
- 11 that Title IX has not provided opportunities to
- 12 female athletes since it was passed. However, like
- 13 most rules strictly applied, there are consequences.
- 14 Since Title IX became the law, the landscape has
- 15 changed dramatically.
- 16 What we now define as a
- 17 traditional college student, those students that
- 18 have entered college immediately after graduating
- 19 from high school as full-time residential students,
- 20 are quickly becoming the minority. Non-traditional
- 21 students, those students that are place bound,
- 22 commute, attend classes over the internet are
- 23 returning to school to upgrade skills or are
- 24 returning to school as part of a career change are

- 1 quickly becoming a majority of college students.
- 2 For the most part, these students
- 3 are athletic observers at best. These changes
- 4 in the student demographics alone are sufficient
- 5 to dictate a re-examination of the Title IX
- 6 regulations.
- 7 Currently, the application of
- 8 Title IX has adversely impacted men's athletics.
- 9 I'm not a proponent of limiting women's athletic
- 10 opportunities solely to support men's athletic
- 11 opportunities, but a review on what's reasonable
- 12 needs to occur in light of fundamental changes
- 13 over the past 30 years as well as the unintended
- 14 adverse impact the regulations have on men's
- 15 athletics.
- I have seen men's athletic
- 17 programs terminated at Illinois State University
- 18 on whose governing board I once served,
- 19 not because women athletes were complaining about
- 20 disparate impact or disparity treatment, but because
- 21 it was necessary to comply with an arbitrary formula
- 22 that says men and women always want the
- 23 same things.
- 24 This action punished male

- 1 athletes without a single advantage for female
- 2 athletes. One has to ask why? How is this fair?
- 3 Reasonable people, regardless of gender, have to
- 4 say that application of the regulations in this
- 5 particular instance was inequitable and a change
- 6 needs to occur.
- 7 It would be appalling if anyone
- 8 would support adversely affecting men's athletics
- 9 if there were no advantage for women's athletics,
- 10 yet this is exactly what has occurred in many
- 11 instances. The cost of regulations have forced
- 12 the -- have the force of law. They are tantamount
- 13 to legislation.
- 14 I can tell you this, you
- 15 cannot legislate a person's feelings or interests.
- 16 You cannot legislate that one gender should be
- 17 more interested in athletics than another gender.
- 18 In the microcosm of my family, I can't imagine
- 19 saying to one of my daughters that in order to
- 20 remain gender neutral, that she cannot do something
- 21 because her brother has no interest in that
- 22 activity.
- 23 If we are to educate our children,
- 24 we must be cognizant of gender differences. If men,

- 1 as a percentage, are more interested in athletics
- 2 than women, provide reasonable regulations that
- 3 recognize these differences without penalizing men's
- 4 athletics.
- 5 MR. LELAND: One minute.
- 6 MR. SIEGEL: In doing so, remember
- 7 that there has been a fundamental change in the
- 8 student body, that not all schools are the same
- 9 and that the financial considerations need to
- 10 be addressed.
- 11 Simply looking at the dollars
- 12 spent or the number of athletes by gender may be
- 13 insufficient to provide fear and equitable access
- 14 for all regardless of gender. You have a difficult
- 15 task. It will not be easy, but I leave you with
- one thought, do not continue to penalize men's
- 17 athletics simply to craft a regulation that no
- 18 longer makes sense in the real world.
- 19 The regulations should be
- 20 flexible, but fair. Good laws need to change
- 21 with the times. This is why laws are constantly
- 22 being changed. We are not a homogenous people.
- 23 We are all different with different desires,
- 24 goals, likes, dislikes, abilities and preferences.

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1 Take this opportunity to
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- 2 recognize these differences and that while
- 3 Title IX has provided opportunities to women
- 4 athletes, that changes are now needed to the
- 5 regulations to address the opportunities for
- 6 male athletes as well. Thank you.
- 7 MR. LELAND: Time.
- 8 (Audience applause.)
- 9 MR. LELAND: Jeanne?
- 10 MS. FLECK: Hi. My name is Jeanne
- 11 Fleck. I'm a Division I swimming coach. I have
- 12 been a Division I coach for 11 years, a head coach.
- 13 Eight of those years, I was a men and women's coach.
- 14 I'm here not as an expert on
- 15 Title IX. I'm here on a situation -- a story that
- 16 I want to share with all of you. While I was at
- 17 the school that I coached at -- I'm not going to
- 18 say where -- for eight years as the head men and
- 19 women's coach, after the first year, we were
- 20 investigated by the Office of Civil Rights.
- 21 We were investigated because
- 22 our athletic directors made a business decision.
- 23 They made one in the sense of we had a sport in
- 24 the state of Illinois, soccer, that was an emerging

1 sport. They didn't have the finances to add that

- 2 sport without dropping another. They dropped a
- 3 sport that was dying in the state of Illinois,
- 4 unfortunately, and the cost to travel to go
- 5 compete were very high.
- 6 So instead of having field
- 7 hockey, they added soccer. We got investigated
- 8 and for the next five years while at -- well,
- 9 I'm -- probably seven years, I don't even know.
- 10 While I was at this university, we were
- 11 investigated. I know that our athletic directors
- 12 did everything that they possibly could and our
- 13 school and our board of trustees, we went to
- 14 state legislators, we had tuition waivers passed
- 15 so that we could put more hard money into the
- 16 women's sports without dropping men's sports.
- 17 This was not enough. It
- 18 was not enough for the Office of Civil Rights.
- 19 Then they decided to add a women's sport. We
- 20 added women's cross-country. That was not enough.
- 21 Nothing was enough. So instead of dropping another
- 22 sport, they added women's track and field. This was
- 23 not a survey sport.
- 24 This was not a sport that we

- 1 had a field for. We had no track, indoor or
- 2 outdoor. So that meant a university that did not
- 3 have a lot of money had to build an indoor track
- 4 and an outdoor track because the Office of Civil
- 5 Rights told us that was the sport to add.
- I love what Title IX has done
- 7 for me. When I was this coach for eight years
- 8 of men and women, I was one of four women that
- 9 coached men in any sport in swimming, you know,
- 10 at the Division I level. I'm very proud of that.
- 11 Title IX helped me out a lot.
- 12 It gave me opportunities that I can't even explain.
- 13 I got to be a college athlete. I was a high school
- 14 athlete. I had basketball and baseball and softball
- 15 when I was growing up, but I just do not like the
- 16 fact the Office of Civil Rights can tell us, even
- 17 if the wants of the school are not there for a
- 18 sport, that they can say you have to add this
- 19 sport.
- 20 And in the past, you know, women's
- 21 swimming is doing fine. Men's swimming is hurting
- 22 right how. Men's wrestling is hurting right now
- 23 and there are people that want to do it.
- 24 And I think down the line, the

- 1 United States and the people that live here are
- 2 going to be really disappointed when our Olympic
- 3 sports -- when we get to the Olympics and we're
- 4 not winning gold medals anymore in men's gymnastics,
- 5 men's wrestling, men's swimming, when we're not
- 6 there, and it's going to be because we dropped
- 7 these sports because of money and I just -- hate
- 8 to see that happen. So thank you.
- 9 MR. LELAND: Thank you.
- 10 MS. COOPER: Thank you.
- 11 (Audience applause.)
- 12 MS. COOPER: Is Robin Dixon here?
- 13 MR. LELAND: Is Robin Dixon here?
- 14 She signed up too.
- MS. COOPER: No.
- MR. LELAND: Okay.
- MS. COOPER: Let's move forward.
- 18 Sam Zeman or Zeman, Marilyn Trupin, Mary
- 19 Morrissey-Kochanny and Dave Grant.
- 20 And we'll start with Sam.
- 21 MR. ZEMAN: My name is Sam Zeman.
- Dear members of the Commission,
- 23 thank you for giving me this time. I've been asked
- 24 to speak here today as president of the Illinois

- 1 High School Gymnastics Coaches Association. I'd
- 2 like to begin by commending the Commission for
- 3 looking into this issue that has been long overdue
- 4 for a change even though its intentions are good and
- 5 a lot of good has come from it.
- 6 Boys gymnastics is one of the
- 7 male sports that have been severely impacted by
- 8 the effect of Title IX. Colleges and universities
- 9 once boasted 12 gymnastics teams in the state.
- 10 Now, we have only two teams in Illinois. This
- 11 trend has occurred nationwide.
- The elimination of men's
- 13 gymnastics teams at the collegiate level has had
- 14 a profound effect on Illinois high schools.
- 15 Just last month, I defended the importance of
- 16 boys gymnastics to the Illinois High School
- 17 Association.
- 18 One of the concerns expressed
- 19 by the IHSA is the number of teams in the state.
- 20 The drop in high school teams is the direct result
- 21 of a drop in college teams. As college teams are
- 22 eliminated, the result is a lack of gymnastics
- 23 and a pool of teachers and coaches from which to
- 24 draw.

- 1 Previously, our coaches have
- 2 come from schools such as -- from such universities
- 3 as Northern, Southern, Eastern, Western, Illinois
- 4 State, University of Illinois at Champaign and
- 5 the University of Illinois in Chicago. Currently,
- 6 our pool of coaches can only come from University
- 7 of Illinois in Champaign and Chicago. This affects
- 8 both girls and boys gymnastics as the majority of
- 9 the gymnastics coaches are male.
- 10 Another area of concern is
- 11 participation. Since colleges have dropped men's
- 12 gymnastics teams, there are fewer physical education
- 13 teachers with a gymnastics background coming into
- 14 the high schools. Therefore, many of these teachers
- 15 have dropped gymnastics from their physical
- 16 education curriculum.
- 17 Colleges have also followed and
- 18 perpetuated this trend by eliminating the once
- 19 mandatory instructional gymnastics classes. This
- 20 action has resulted in physical education teachers
- 21 not being properly trained and uncomfortable with
- 22 teaching gymnastics and thus eliminating it from
- 23 their curriculum.
- 24 As a result, high school students

1 are not exposed to gymnastics in the classroom and

- 2 so are not aware of the physical challenging and
- 3 enjoyable aspects of joining a boys gymnastics team.
- 4 Those who fall victim to the shortsightedness are
- 5 the students.
- 6 At a time when President Bush
- 7 is stressing the importance of physical fitness
- 8 for our youth -- our nation's youths, our
- 9 educational system -- our educational institutions
- 10 are eliminating the very activity that was once
- 11 the foundation of physical education. Even in
- 12 Europe today where foreign students are more fit
- 13 than American students, gymnastics is the
- 14 fundamental part of their physical education.
- Due to the spiraling effects
- 16 of Title IX, we are not providing our young men
- 17 with the opportunity to benefit from a sport that
- 18 is known to increase almost every category of
- 19 fitness that President Bush is seeking from our
- 20 nation's students.
- 21 Title IX as well as -- Title IX
- 22 as well has adversely affected not only gymnastics,
- 23 but other sports such as wrestling and swimming as
- 24 we've heard. Those who stand here and tell you

1 that Title IX should not be changed do not see the

- 2 big picture. They may tell you how Title IX
- 3 benefited them, but at what cost? No one should
- 4 benefit by eliminating opportunities for others,
- 5 yet this is exactly what has happened with Title
- 6 IX.
- 7 There has to be a way to promote
- 8 opportunities in athletics for everyone without
- 9 discrimination. Please give our potential male
- 10 athletes the opportunity to experience the
- 11 activities of their choice in order to achieve
- 12 the physical fitness they need for a healthy and
- 13 active future.
- 14 As long as I have -- I'm finished
- 15 with my statement. As long as I have a little time,
- 16 I'd like to say that I did agree -- oh, he left --
- 17 the executive director from the IHSA, Marty Hickman,
- 18 when he was saying -- actually, I believe that
- 19 the -- our problem, our concerns with Title IX are
- 20 not
- 21 at the high school level, but rather at the
- 22 collegiate level. It's a trickle down effect.
- 23 Thank you very much.
- MR. LELAND: Okay.

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1
                   MS. COOPER: Thank you.
 2.
                                (Audience applause.)
 3
                   MS. COOPER: Marilyn Trupin?
 4
                   MS. TRUPIN: Thank you for allowing
 5
    me to have the opportunity to explain my viewpoint
 6
    about Title IX. As a parent and grandparent of
 7
    two generations of swimmers and a fan of the sport,
    I'm very concerned about the unexpected disastrous
 8
 9
    effect that Title IX has had on men's NCAA II(A)
     swimming, another Olympic minor sport.
10
11
                       I urge you to alter or add to
     the wording of Title IX to make it clear that
12
13
     the intent is to have men and women athletes
14
    treated equally. At the same time, I'd like
15
     to see a paragraph added to support and encourage
    minor sports. They are the embodiment of the
16
17
    concept of scholar athlete. The current wording
18
    has inadvertently allowed and encouraged colleges
19
     to cut men's teams such as swimming.
20
                       In the early 1970's, my oldest
21
    daughter attended Stanford University when women's
22
     swimming was a P.E. class. She had retired from
23
    AAU national competition at 16. As a junior, she
```

and a few others convinced Stanford to allow them

- 1 to form a swim team as a club sport. With very
- 2 little practices, a small group of Stanford women
- 3 swimmers traveled to the AIAW nationals and placed
- 4 relays in the championship finals. These women
- 5 became all-Americans two years in a row, but not
- 6 varsity athletes.
- 7 Twenty-five years later, they
- 8 were awarded Stanford varsity letters retroactively.
- 9 By the time they graduated, when the impact of
- 10 Title IX had become apparent, Stanford gave them
- 11 team varsity status. My younger daughter attended
- 12 Stanford a year later and enjoyed the benefits
- 13 granted to the varsity swimmers and was a letter
- 14 winner. Both were pre-meds and are now successful
- 15 physicians.
- 16 During the same frame -- time
- 17 frame, my son was a competitive swimmer at the
- 18 University of California Berkley and men's swimming
- 19 was still thriving. Now, we have approximately 30
- 20 years of college interpretation of how to follow the
- 21 dictates of Title IX.
- First, we saw a wonderful growth
- 23 in women's participation in competitive athletics.
- 24 Gradually, what started to be the demise of a few

- 1 men's swimming programs has turned into an
- 2 accelerated pace. Several years ago, UCLA was
- 3 the first team in the Pack Ten and they dropped
- 4 men's swimming.
- 5 About the same time, the
- 6 University of Illinois dropped their men's team.
- 7 I have a grandson who attends the University of
- 8 Illinois. He was a high school swimmer who was
- 9 on an all American relay. He would have loved
- 10 to continue to participate in his favorite sport,
- 11 but the opportunity at our state university is
- 12 gone. His enrollment at the University of
- 13 Illinois meant he had to give up his dream.
- 14 In addition, I have noticed
- 15 a reduction in the number of Illinois age group
- 16 boys participants in this sport as a trickle
- 17 down effect in our state. I have another grandson
- 18 who is an elite swimmer at Stanford. These elite
- 19 programs have been reduced in number.
- The amount of athletic
- 21 scholarships available has been reduced by NCAA
- 22 rules, men's swim teams are only allowed to
- 23 award a total -- a lower total of full athletic
- 24 scholarships compared to the maximum allowed to

1 identical women's programs. This is discrimination

- 2 against men.
- 3 The scholarship total is so low
- 4 for a complete team that many have diluted to a
- 5 small percentage of the students total costs to
- 6 enable a college to build as good a team as
- 7 possible.
- 8 In some situations, a prospect
- 9 has to be a world class swimmer to get a full
- 10 ride. Many colleges also do not make available
- 11 the maximum number of scholarships that the NCAA
- 12 does permit. Sometimes these colleges attribute
- 13 this reduction to the proportionality required.
- 14 Sometimes, they claim a lack of funds while
- 15 spending huge amounts on buildings and stadiums
- 16 and football and basketball coach's salaries.
- MS. COOPER: One minute.
- 18 MS. TRUPIN: The third grandson
- 19 is on the Northwestern swim team and enjoys
- 20 participating in his favorite sport. I hope he's
- 21 not one of the last scholar athletes. I have
- 22 two more grandson's, one a sophomore and one a
- 23 freshman. Both swim at large high school teams
- 24 in California. What teams will be available for

- 1 them in the future?
- 2 A few colleges dumped their
- 3 women's teams as well as their men's claiming
- 4 funding problems. Often, because of Title IX,
- 5 these women's programs have been reinstated.
- 6 This is an illustration of the power of such a
- 7 regulation such as Title IX has today.
- 8 My youngest granddaughter
- 9 is a sophomore and swims for a Champaign high
- 10 school team. I want her to continue to have
- 11 the opportunity that her oldest sister as a
- 12 swimmer on the Northwestern's team has had.
- 13 I do not wish to see women's sports lose
- 14 ground either. I urge equality and clear
- 15 support for men's swimming as well as for
- 16 women's swimming.
- 17 Finally, I have some suggestions.
- MS. COOPER: Time. I'm sorry.
- 19 Thank you.
- 20 (Audience applause.)
- MS. COOPER: Mary Morrissey -- I
- 22 don't want to crucify your name.
- 23 And please state your name.
- MS. MORRISSEY-KOCHANNY: Sure.

- 1 My name is Mary Morrissey-Kochanny and I have
- 2 with me my ten year old daughter, Sarah Kochanny,
- 3 who is trying to get up the courage to actually
- 4 read the statement she wrote for the Commission.
- 5 Do you want to?
- 6 MS. KOCHANNY: Yes.
- 7 MS. MORRISSEY-KOCHANNY: Okay. Up
- 8 here.
- 9 MS. KOCHANNY: Hello. My name is
- 10 Sarah Kochanny. I'm a fifth grader at St. Barnaby's
- 11 School. My favorite hobby is to play sports. I
- 12 play basketball, soccer, volleyball, hockey,
- 13 baseball and football, but I'm the only girl in the
- 14 little league in my neighborhood so it's hard for
- 15 me.
- 16 I've been playing baseball since
- 17 I was three so it's hard to just switch sports. I
- 18 think a lot of the time, kids are influenced by the
- 19 pros and only boys play baseball, football and
- 20 hockey. So girls think only that boys can play.
- 21 They also have a hockey league
- 22 in my neighborhood, but it's for boys only. My
- 23 friend is trying to get jerseys for a small league
- 24 of three teams of girls, but only the kids help.

1 They should create at least one league for girls

- 2 hockey.
- 3 He changed the rules. The money
- 4 for girls basketball, volleyball, soccer, et cetera,
- 5 will go to boys sports and they are going to get
- 6 rid of some of the girls sports so I can't play
- 7 some of my favorite sports and neither will the
- 8 other millions of girls who probably won't be able
- 9 to either. Thank you.
- 10 (Audience applause.)
- MS. MORRISSEY-KOCHANNY: Thank you
- 12 for letting her speak that. I just wanted to
- 13 say I -- Sarah is my daughter and I have seen the
- 14 difference between what I was offered as a girl
- 15 growing up in Chicago. The opportunities -- I
- 16 wasn't offered the opportunity to play little
- 17 league or to play soccer or to play football or
- 18 to play on the field hockey team.
- 19 And I see how long it takes
- 20 for that lack of opportunity for the parent to
- 21 wear off on the child. Sarah is the only girl
- 22 on her little league team and she holds her own
- 23 with the boys. She got to play at every game
- 24 during the season while some of the boys actually

- 1 sat on the bench. Sorry guys.
- 2 But she -- she got that
- 3 opportunity, but I also see the disadvantage that
- 4 she has because her mother can't teach her how
- 5 to do that because her mother was never taught
- 6 how to do that. So while I see the father's who
- 7 had the opportunity as young men to play those
- 8 sports and learn the rule of those sports that
- 9 I didn't have, I can't teach her those things.
- 10 I also have a hard time when
- 11 she says to me, mom, I want to be a professional
- 12 baseball player. Explain to her why. Honey,
- 13 sure you can play professional baseball, but
- 14 realizing that the opportunities for women aren't
- 15 there in a lot of the professional sports.
- 16 And when you're talking about
- 17 doing away with the proportionality ruling, going
- 18 with interest surveys, remember that children learn
- 19 what they see and when you're talking about doing
- 20 an interest survey in institutions where there
- 21 aren't opportunities already in existence for
- 22 girls, you're going to get the results of that
- 23 survey reflecting what is actually going on with
- 24 that institution. So it's going to be a

- 1 self-fulfilling prophecy.
- 2 There are millions of girls out
- 3 there like Sarah who want to be full participants
- 4 in sports that need that confidence to go out in
- 5 the world and do what they need to do. And they're
- 6 not able to come here today because they were in
- 7 school or they were at practice, but understand
- 8 that they are out there and they're depending
- 9 on you not to lower the standard. You need that
- 10 standard.
- The good schools are never going
- 12 to need that standard, but there are schools out
- 13 there that, unfortunately, still want to go with
- 14 what was the status quo 25, 30 years ago. And so
- 15 I ask you, think of those reluctant schools when
- 16 you think about lowering the standard and weakening
- 17 the standard. Those are the girls -- those are the
- 18 children that you're going to hurt, both the boys
- 19 and the girls need Title IX because when there's
- 20 equity on the playing field, there's equity in the
- 21 classroom and those boys and those girls grow up
- 22 learning how to deal with each other on an equal
- 23 basis, as --
- MS. COOPER: One minute.

- 1 MS. MORRISSEY-KOCHANNY: -- equal
- 2 partners. Thank you very much for your time.
- 3 Thank you for letting her talk.
- 4 (Audience applause.)
- 5 MS. COOPER: Thank you. Great
- 6 job, Sarah.
- 7 MS. KOCHANNY: Thanks.
- 8 MS. COOPER: Dave Grant? Is Dave
- 9 here? Alan Fried or Fried. It depends on if
- 10 you're talking about chicken or not. Alan?
- 11 MR. FRIED: Hi. My name is Alan
- 12 Fried. I -- I was a wrestler in college at
- 13 Oklahoma State University and like a lot of the
- 14 people that I wrestled with in college and after
- 15 college, we would -- we didn't really know too
- 16 much about Title IX. It wasn't really a concern
- of ours because we were on the national championship
- 18 team and whatnot so we never thought about being
- 19 cut. It was something that happened to other
- 20 people.
- 21 So my perspective is a little
- 22 different in that I had Olympic dreams that fell
- 23 through and, you know, in my mind, I thought I
- 24 was going to be the professional type wrestler,

- 1 not in the WWF, but I thought I'd make a living
- 2 wrestling. And, like, there's very few people
- 3 that make a living playing their sport. Obviously,
- 4 everybody knows that.
- 5 So I went back to school.
- 6 And I was at -- I went back to school after
- 7 four years of wrestling after college and
- 8 I was pretty unprepared for the real world
- 9 and I went to a school to coach where Title
- 10 IX was an issue.
- 11 So I was a graduate assistant
- 12 going to school full-time and coaching the
- 13 wrestling and avoiding tuition as a -- you know,
- 14 as a consideration for coaching. And each year,
- 15 each semester, at that school, it was an issue
- 16 whether our program was going to get dropped or
- 17 not.
- 18 For me, that probably would
- 19 have meant having to drop out of law school and
- 20 not getting a law degree, which is what I have
- 21 now, and at least I'm somewhat more prepared for
- 22 the real world than I was coming out of college
- 23 thinking I was going to be the gold medalist in
- 24 the Olympics.

- 1 Now, look, everybody here is
- 2 for Title IX and what it does and everybody here
- 3 is for the building up of the -- of the young
- 4 ladies and the young boys self-esteem through
- 5 sports and everything. I don't think anybody
- 6 in here feels different that it's not -- oh,
- 7 it's too good for the girls or it's too good
- 8 for the boys. I mean, then, you're just --
- 9 you're just a crazy person. That's not how
- 10 it works.
- 11 It's, like, proportionality
- 12 is this word that is -- it's like if I'm not for
- 13 proportionality, then, I'm an anti-proportionist,
- 14 which is not how I am. It's, like, if you're
- 15 not pro life, then, you're pro death or you're
- 16 not. I mean, I -- I'm into proportionality as
- 17 much as the next person, as much as any girl
- 18 that would get up here and say that she's glad
- 19 she had a chance because of Title IX.
- 20 All right. So -- but you don't
- 21 get proportionality by cutting back one thing.
- 22 I mean, I didn't get proportionality in my studies
- 23 by -- by making the -- if I studied less in one
- 24 subjects, I would just study less in the other five

1 subject the next week. That's proportionality, but

- 2 it doesn't -- you know, I flunk out. So that's
- 3 kind of what -- what's going on here with --
- 4 especially some of the sports that have been
- 5 mentioned already.
- 6 I'm not just talking about
- 7 wrestling. It's like -- it's like the committee
- 8 of the NCAA. Whoever's cutting these programs
- 9 back is, like, they're flunking out because
- 10 they're not adding. They're subtracting things
- 11 to make proportion -- to make it in proportion with
- 12 each other. So they all stink.
- 13 All right. Now, the idea to
- 14 go to college is not in the -- the idea of sports
- 15 to build your self-esteem and I see the young
- 16 girls in here and they're hooting and hollaring
- 17 about -- they're so happy with their lives and
- 18 theirselves and they should be and everybody
- 19 here loves to be in their presence and they're
- 20 charismatic and they're energetic and they just
- 21 feel great about themselves and that's -- that's --
- 22 that's perfect.
- 23 All right. But there's a lot
- 24 of little -- a lot of young boys that aren't going

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1 to have an opportunity, that are getting steam
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- 2 rolled over in exchange so --
- 3 MS. COOPER: One minute.
- 4 MR. FRIED: -- you -- one minute?
- 5 MS. COOPER: Yes.
- 6 MR. FRIED: All right. Look, here's
- 7 my last point. Academics is the goal. The goal
- 8 is to get through college and get a good degree and
- 9 place yourself in the world. Okay?
- 10 And it's -- it's about -- you
- 11 get at -- people get their degree at -- you say
- 12 that one of the statistics that the people are
- 13 for Title IX are saying that 57 percent of the
- 14 bachelor degrees are going to women, well, if
- 15 that's so, then, you've won the contest. Then
- 16 send them back off and give something back to
- 17 the men because 57 is not proportionality either.
- 18 Thank you.
- 19 (Audience applause.)
- 20 MS. COOPER: Thank you.
- 21 MR. LELAND: We just have time for
- 22 two more speakers, Mark Diab, and -- I think that's
- 23 pronounced correctly -- Tony Molina. Mark and
- 24 Tony are here.

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1 Sorry we couldn't go to the wait
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- 2 list, but we're obligated to finish at 5:00.
- 3 MR. DIAB: Good afternoon. I would
- 4 like to thank the members of the committee for the
- 5 opportunity to speak. My name is Mark Diab. I
- 6 live in Glen Ellyn. As a former NCAA athlete and
- 7 the father of a two-year old girl, I would like to
- 8 applaud the efforts of those who seek to increase
- 9 opportunities for women at the collegiate level.
- 10 My college years were truly
- 11 formative and instrumental in my development as an
- 12 adult. I was fortunate to work with and learn from
- 13 extremely focused, hard-working, talented young men.
- 14 I was given an opportunity -- and through hard work
- and good coaching, I was able to go from a walk what
- 16 is it athlete, one of 50 or so gymnasts on Iowa
- 17 State's gymnastics team to an NCAA championship, my
- 18 school's captain and ultimately, Iowa State's
- 19 student athlete of the year.
- 20 The lessons I learned from
- 21 gymnastics team experience, I use today; goal
- 22 setting, organization, hard work and fair play.
- 23 As a parent of a young girl, I would like nothing
- 24 more than for her to have the same opportunities

- 1 that I had as an NCAA athlete.
- 2 Creating a quota system and
- 3 dropping of men's sports is not the way for
- 4 her to have these opportunities. Giving her
- 5 opportunities as a young girl and training her
- 6 are the ways to do this.
- 7 As a parent, I will search
- 8 out fun and rewarding physical activities for my
- 9 daughter. I will look for safe, caring environments
- 10 where she can be trained by qualified teachers and
- 11 coaches, coaches who will nurture her love of the
- 12 sport, coaches who will instill a good work ethic
- in sportsmanship, coaches who will teach her proper
- 14 technique and sound fundamentals. This is essential
- 15 for me to do in order for my daughter to have an
- 16 opportunity to compete in college.
- 17 Thousands of young girls start
- 18 gymnastics each year at local gymnastics schools.
- 19 The most qualified of these coaches are former
- 20 NCAA gymnasts. Many women's gymnastics coaches
- 21 are men who competed in NCAA gymnastics. These
- 22 are qualified caring men who are coaching some of
- 23 our countries best female gymnasts.
- 24 I represent one man from one

- 1 sport who upon graduating became a coach. Seven
- 2 years ago, I opened up my own gymnastics school.
- 3 We currently employ about 25 coaches and have about
- 4 1,500 students. The vast majority of these are
- 5 young girls. These girls have an opportunity each
- 6 week to advance the level of their gymnastics.
- 7 Many will have the opportunity to compete in high
- 8 school gymnastics teams, at our colleges national
- 9 championships or earn a college scholarship.
- 10 I have influenced the development
- 11 and provided opportunities to tens of thousands
- 12 of young women through their participation in -- at
- 13 my school in the past ten years. Had I not had the
- 14 opportunity to participate in college, I most
- 15 certainly would have moved away from the sport
- 16 and would not be doing what I'm doing today.
- 17 Subsequently, many young girls
- 18 would not have had that opportunity also. Is my
- 19 story special or extreme? I do not think so. I
- 20 believe there are countless male coaches training
- 21 female athletes in our country developing our next
- 22 generation of swimmers, divers, track and field
- 23 athletes, tennis players, golfers. Many are
- 24 introducing young women to sports the previous

- 1 generation may not have participated in; boxing,
- 2 hockey, soccer, to name a few. Fewer male NCAA
- 3 athletes will lead to fewer coaches, which will
- 4 lead to fewer opportunities for women.
- 5 The intent of Title IX was
- 6 just. However, by imposing quotas and eliminating
- 7 opportunities for male athletes, we will ultimately
- 8 hurt women's athletics and retard the gains women
- 9 have made in sports.
- 10 MR. LELAND: One minute.
- MR. DIAB: I urge you to re-examine
- 12 the implications and consequences of Title IX. I
- 13 urge you to find ways to add to women's programs
- 14 without reducing men's programs. I urge you to
- 15 play fair. I ask you to do this for my daughter
- 16 and her friends. Thank you.
- MS. COOPER: Thank you.
- MR. LELAND: Thank you.
- 19 (Audience applause.)
- 20 MR. LELAND: Tom? Is Tom Molina
- 21 here?
- 22 Then, I think we're -- I
- 23 think we'll stand adjourned now. I mean, we
- 24 haven't been able to get into the wait list,

| 1  | but we've been able to accommodate as many         |  |  |  |  |
|----|--|--|--|--|--|
| 2  | people as we could today.                          |  |  |  |  |
| 3  | I really do appreciate it. I                       |  |  |  |  |
| 4  | think on behalf of Cynthia and myself and the      |  |  |  |  |
| 5  | whole group, we'll say how much again we were      |  |  |  |  |
| 6  | amazed by the articulate presentations made.       |  |  |  |  |
| 7  | We will adjourn (sic.) Again                       |  |  |  |  |
| 8  | tomorrow morning at 9:00 o'clock. The meeting will |  |  |  |  |
| 9  | be   |  |  |  |  |
| 10 | made to the public tomorrow morning. We only       |  |  |  |  |
| 11 | ask that you register, but will not take public    |  |  |  |  |
| 12 | testimony tomorrow. It's our first chance to       |  |  |  |  |
| 13 | discuss the issues. Thank you.                     |  |  |  |  |
| 14 | MS. COOPER: Thank you.                             |  |  |  |  |
| 15 | (Whereupon, the proceedings in                     |  |  |  |  |
| 16 | the above-entitled cause were                      |  |  |  |  |
| 17 | adjourned, to be reconvened                        |  |  |  |  |
| 18 | on September 18, 2002, at                          |  |  |  |  |
| 19 | 9:00 o'clock a.m.)                                 |  |  |  |  |
| 20 |  |  |  |  |  |
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1
     STATE OF ILLINOIS
                            SS.
     COUNTY OF C O O K
 2.
 3
 4
                       I, LORI ANN ASAUSKAS, a notary
 5
     public within and for the County of Cook and State
 6
     of Illinois, do hereby certify that heretofore,
 7
     to-wit, on the 17th day of September, A.D., 2002,
     personally appeared before me at The Drake Hotel,
 8
 9
     140 East Walton Place, in the City of Chicago,
10
     County of Cook and State of Illinois, The Secretary
     of Education's Commission on Opportunity in
11
     Athletics, Chicago Town Hall Meeting, called by the
12
     United States Department of Education is a certain
13
14
     cause now pending and undetermined before the
15
     appointed Commission.
16
                       I further certify that the said
17
     testimony was by me reduced to writing by means of
18
     shorthand in the presence of said Commission and
     afterwards transcribed upon a computer, and the
19
20
     foregoing is a true and correct transcript of the
21
     testimony so given as aforesaid.
22
                        I further certify that the taking
23
     of the proceedings were pursuant to public notice,
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and that there were present at the taking of the

| 1  | proceedings were the aforementioned parties.                 |
|----|--|
| 2  | I further certify that I am not                              |
| 3  | counsel for nor in any way related to any of the             |
| 4  | parties in these proceedings, nor am I in any way            |
| 5  | interested in the outcome thereof.                           |
| 6  | In testimony whereof I have                                  |
| 7  | hereunto set my hand and affixed my notarial sea             |
| 8  | this 23rd day of September, A.D., 2002.                      |
| 9  |  |
| 10 |  |
| 11 | LORI ANN ASAUSKAS, CSR, RPR.  Notary Public, Cook County, IL |
| 12 | Illinois License No. 084-002890                              |
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