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1 THE SECRETARY'S COMMISSION ON OPPORTUNITY IN ATHLETICS 2 Wyndham Hotel, Atlanta, Georgia 3 4 5 August 27, 2002 6 7 MS. DEBBIE PRICE: Good morning, everyone. My name is Debbie Price, and I'm the 8 executive director for the Commission. 9 I have a couple of brief announcements I 10 would like to make before we get started. One is if 11 12 anyone is here that needs an interpreter, we have 13 interpretation services, if you could let Tracy -raise your hand, Tracy -- let Tracy know and we'll 14 15 continue to provide those to you today. The second, if you could turn off your cell 16 phones and beepers, or put them on vibrate, we 17 18 certainly would appreciate it. 19 And now to begin the meeting, I would like to introduce you to Bill Hansen. Bill is the Deputy 20 21 Secretary for the Department of Education. He is my direct boss, of which I'm very thankful. 22 23 Bill has been a part of previous 24 administrations. He was in the Reagan administration 25 at the Department of Education and also in a previous

1 Bush administration.

2 I worked in the Senate for several years, and when I started doing education issues, my boss 3 4 said, if you need to know anything about education, 5 call Bill Hansen. And that is absolutely true. He's б probably the most knowledgeable about education from K 7 through 12, postsecondary. I mean, he has a grasp of the topic better than anyone I've ever known, and I am 8 very proud to say that I work for him. And I would 9 like to introduce Bill to you right now. 10 11 MR. BILL HANSEN: Thank you, Debbie, 12 and good morning. On behalf of the Secretary, I 13 welcome all of those in attendance and also all the 14 commissioners.

This is an exciting time for all of us. 15 It's back to school time for our nation's youth, and 16 I'm getting my six kids back to school. As I depart 17 here, I'll be driving two kids out west to college, and 18 two more are starting high school this week, so it's a 19 wonderful time for all of us as we go about our work 20 21 and understand how this work impacts our nation's youth 22 and each of us individually.

I do want to welcome the commissioners and also make it clear that these individuals have made an extensive commitment to this commission. We're very

1 thankful that they are here today working on this 2 important issue. This is a great call to public service, and we do appreciate your time and commitment. 3 4 We know you're all very busy individuals in your 5 respective lives, and we appreciate the leadership and б vision that you're bringing to this commission. 7 I would also like to welcome the speakers who will be sharing with us this morning their 8 experiences and understanding of Title IX. Most 9 importantly, I want to welcome you, the general public, 10 who we will also hear from this afternoon. Thank you 11 12 all for taking the time from your busy schedules to be 13 with us in Atlanta. 14 I would also like to thank Phillips Petroleum for sponsoring this event. It couldn't have 15 been pulled off without their support, and we 16 appreciate them. 17 18 The Secretary's Commission on Opportunity in Athletics has an important mission, and this Town Hall 19 20 meeting will get it off to a great start. 21 I know I speak for Secretary Paige and 22 President Bush and his entire administration when I say 23 we are adamant in our support for Title IX. This 24 landmark legislation has opened doors of opportunity 25 for generations of women and girls to compete, to

achieve, and to pursue their American dreams. There
 should be no question of our commitment to Title IX.

3 In large way because of Title IX, it is no 4 longer unusual to see women in positions of power and 5 influence, including running large companies, ruling from the bench, or advising the President of the United 6 States. Women fill key leadership positions throughout 7 the administration, including at the Department of 8 Education, and, as we will hear today, actively 9 participating in sports. 10

11 Without question, America's students do want 12 to play sports and be involved in athletics. Sports have been great to our students and to our schools. 13 It's a wonderful opportunity to work for Secretary 14 15 Paige, who has extensive experience in athletics as he has been a player and a coach and has studied and 16 written about sports. He knows how important athletics 17 18 are for American students. That's why he's asked for the President to put these commissioners on his team. 19 That's why the Commission is holding these Town Hall 20 21 meetings.

22 Coach Paige and I are very proud of this 23 quality team and look forward to working with you in 24 the coming months.

25 I think it's important for most

1 commissioners and also for the public to also

2 understand President Bush's commitment to education in general. The Department of Education really has about 3 4 four fundamental responsibilities. There are a couple 5 of additional ones, but these four areas really 6 encompass over 90 percent of the work that we do. 7 First is our K through 12 educational programs helping the disadvantaged students. Secondly 8 is our higher education programs that open up doors of 9 opportunity to 15 million Americans going off to 10 college. The third is our special education program, 11 which benefit the lives of millions of special 12 13 education students. And fourthly is our enforcement of the civil rights laws of this country. 14 On each of those first three items President 15 Bush has had an incredible agenda before him for the 16 last 18 months. We have worked in a bipartisan way in 17 pushing landmark legislation through Congress called No 18 Child Left Behind, and when the President talks about 19 20 No Child Left Behind, he literally means it. And this 21 is legislation that is truly landmarked, and it's changing the lives of millions of American students, 22 and mostly disadvantaged students, to help all to have 23 24 the opportunity to achieve.

25 And as President Bush I think so eloquently

says, we've got to stamp out and stop bigotry of all
 expectations for our students, especially for our lower
 income minority students, to make sure that they are
 held to the same standards and also given the
 opportunities to achieve as all students are.

6 On special education as well the President 7 has called for more money and for more reforms of 8 special education. He's called for budget increases 9 that more than the previous eight years have been 10 requested. And he has a commission likewise on special 11 education that will be guiding us through the 12 reauthorization of the Special Education Act.

13 Thirdly is the area of higher education. We are now providing almost five million Pell grants to 14 low income students to have access for opportunity for 15 college. This is about one-third of the college adult 16 population. The President also signed a bipartisan 17 bill into law in January that offers the lowest 18 interest rates of stability for student loans. They 19 are now 4.06 percent and making college more affordable 20 21 for all Americans who want to go on to college. 22 The tax cut bill last year also offered 20 plus billion dollars of incentives and savings 23 opportunities for students to be able to go on to 24

25 college.

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1 As we enter into this fourth domain, I just 2 think it's very clear to understand the President's 3 commitment and Secretary Paige's commitment to not 4 being shy to reform, but also to make sure that the 5 resources and reforms equal better results. And that is what our agenda has been all about for the last 18 6 months, and that's why we look forward to our agenda 7 8 moving forward.

9 I would like to as we talk about the fourth 10 component of the department right now, we really are 11 here to focus on Title IX. It has not just been an 12 important civil rights law in our country, but it's 13 also been an important educational law.

For the last 30 years Title IX has opened the doors of opportunity for women and girls to compete, to achieve, and to pursue their dreams. This law has made our nation richer as well as many of our individuals.

19 Thanks to the vigorous enforcement of Title 20 IX as well as other social trends, more women than ever 21 are playing sports, graduating from college, and 22 pursuing their dreams.

23 President Bush and Secretary Paige fully
24 support Title IX and the tremendous opportunities that
25 have been followed since its passage.

1 For example, let me just give you a couple 2 of statistics. Many girls and women in sports have 3 exploded the size and number at the high school and 4 college levels. In 1971 before Title IX went into 5 effect, more than 294,000 girls participated in high school sports. Last year that number exceeded 2.7 6 million, an 847 percent increase over the last 30 7 8 years.

9 Between 1981 and 1999 the number of college women's teams rose by two-thirds, and according to the 10 General Accounting Offices, our colleges created nearly 11 12 3,800 new women sports teams, including 846 soccer 13 teams, 516 cross country teams, 432 softball teams, 350 volleyball teams, 304 indoor track teams, and 302 14 basketball teams. Hopefully my four daughters get to 15 take place in some of those sports. 16

17 In 1972 when Title IX became law 44 percent 18 of all Bachelor's degrees went to women. Today women 19 earn more than half of the Bachelor's degrees in this 20 country, 57 percent in the year 2000, and many women 21 are pursuing careers that their grandmothers would have 22 never dreamed of or considered.

23 Clearly the changes brought about by Title
24 IX greatly expanded the opportunities for girls and
25 women to achieve their greatest potential, and we at

the Department of Education are working to build on
 these successes.

3 We celebrate not only the success, but also 4 the spirit of Title IX, which says "open to all." 5 Listen to these key words that are in the heart of Title IX, quoting out of the statute, "no person in the 6 United States shall on the basis of sex be excluded 7 from participation in, be denied the benefits of, or be 8 subjected to discrimination under any educational 9 program or activity receiving federal financial 10 assistance. And it's a wonderful opportunity. 11

We happen to have one of the authors of this language with us today, Senator Bayh. We look forward to hearing his comments.

As Title IX reaches this milestone of its 30th anniversary, it's appropriate to celebrate its achievements and to examine its effects and see if there are ways to improve it even more.

19 President Bush said recently that tremendous 20 advances have been made in the fight for equality. We 21 must remain diligent in enforcing our nation's laws, 22 and we still have work to do in this area. I'm proud 23 to be part of implementing the President's vision of a 24 nation where civil rights laws are enforced fairly and 25 vigorously. So the charge being given to the Commission is to gather facts, to listen to Americans,
 and to find out how Title IX sports programs are doing.

I know each of you are experts in your field, but I think it's going to be very important for us to also do a lot of listening and to find out what we can about these programs.

7 At these meetings the commissioners will 8 hear from the general public as well as experts who 9 have distinguished themselves in public service and 10 athletics. Their insights will be invaluable in 11 helping us understand the promise and achievements of 12 Title IX.

13 The Department of Education is fortunate to 14 have them serving in these important positions of 15 public trust. And of course we will benefit greatly 16 from the perspective again of Senator Bayh, who is one 17 of the authors of this landmark legislation.

All of us are united by our commitment to ensuring a fair and equitable plan to every boy and girl and every young man and young woman in America. It is my belief that an open and candid exchange of ideas will benefit this society, especially those young people who have made sports an integral part of their lives.

25 Again, let me clearly state that this

administration is firmly committed to the spirit of
 access to sports for all our children. There can and
 should be no mistake about our intent. I know that
 Co-Chair, Cynthia Cooper, and Ted Leland will encourage
 a lively discussion and also respectful listening and a
 thoughtful report.

7 It is my pleasure to introduce them to you 8 today. Cynthia Cooper is currently the Chief Executive 9 Officer of the sports marketing company ProHaven. 10 Prior to that Cynthia, I think as everybody knows, led 11 the Houston Comets to four WNBA championships. She 12 also led the league in scoring as MVP during all four 13 of her years. She also won two Olympic medals and two 14 NCAA championships.

15 I think Cynthia is truly a hero for many of 16 our boys and girls in this country. She's also a 17 writer, a business leader, a singer and, more 18 importantly, a mother. Most of all, she has been an 19 aspiring example to all of our nation's youth.

20 Ted Leland is the Director of Athletics at 21 Stanford University. During his tenure at the 22 university he won 42 national team championships, 23 including 20 women's titles. Indeed, Stanford has 24 shown a remarkable competitiveness by winning eight 25 straight Sears Directors' Cup championships. Ted is not only a proven winner, he's also a
 strong supporter of women's athletics. In fact, Sports
 Illustrated For Women twice named Stanford the top
 college for women's athletics in this country.

5 When they perform well, our nation's schools 6 and colleges give our youth the skills and knowledge 7 they need to succeed. The sports teach them lessons 8 they probably won't learn in the classrooms, lessons 9 like good sportsmanship, a healthy lifestyle, and never 10 giving up.

And I'm also convinced that our athletic and sports opportunities also promote patriotism in a lot of our country as well as opening up opportunities for coaching and teaching and mentoring, a very important part of our country.

As Ted and Cynthia know, the greatest beneficiaries of college sports are not the All Americans, they are not the medalists, they are not heroes. The greatest benefits go to the students who discover often for the first time the joys of competition, of developing skills and muscles and team work.

All of us want to make sure that high school and college athletics are accessible and full opportunity for everyone. The only barriers in 1 athletics would be the records waiting to be broken.

2 Now I would like to turn the discussion over3 to our Co-Chair, Ted Leland.

4 MR. TED LELAND: Well, thank you, Bill, for 5 taking the time to give such a thorough introduction 6 and sort of a kick-off for us.

Good morning everyone. I want to thank you
everybody for coming. Welcome to this first meeting, a
public hearing on the Secretary of Education's
Commissions on Equal Opportunity in Athletics.

11 My name, as was said, is Ted Leland. I'm 12 the Director of Athletics and Recreation at Stanford, 13 and along with Cynthia to my right, we are Co-Chairs of 14 this commission.

15 On June 27th of 2002 the U.S. secretary of 16 Education, Rod Paige, appointed a commission to examine 17 ways to strengthen the enforcement and expand 18 opportunities to ensure fairness for all college and 19 interscholastic athletes. Our goal is to gather facts, 20 to listen to what the American people have to say, and 21 find out how Title IX is serving our citizens.

This is indeed a prestigious panel, and I'm
proud to serve, along with Cynthia, as one of its
Co-Chairs.

25 Before Cynthia and I make short opening

statements, I would like each member of the Commission
 to briefly introduce him or herselves. And start here
 to the right.

4 MR. BRIAN JONES: I am Brian Jones. 5 I'm General Counsel of the U.S. department of Education 6 and an ex officio member of the Commission, and I'm 7 thrilled to be here.

8 MR. GERRY REYNOLDS: Good morning. My name is Gerry Reynolds. I serve as the Assistant 9 Secretary for civil rights for the Department of 10 Education. The Office of Civil Rights is charged with 11 12 enforcing all civil rights laws, including Title IX. 13 This series of Town Hall meetings is extremely important. It will give us an opportunity to 14 listen to experts in the field, to listen to 15 administrators, athletes, coaches. We need to hear 16 this. We need to find ways to strengthen Title IX to 17 make sure that the progress that we've made over the 18 19 last 30 years remains and that we build upon it. 20 MR. BOB BOWLSBY: My name is Bob 21 Bowlsby. I'm Director of Athletics at the University 22 of Iowa. 23 MS. JULIE FOUDY: My name is Julie 24 Foudy. I am currently with the U.S. women's national

25 team, am captain of the U.S. women's national team, and

1 with the San Diego Spirit, the soccer team out in 2 California, and still playing, so I'm a current athlete 3 and, like Gerry said, eager to hear the different 4 opinions and ideas from administrators and ex athletes 5 as well. 6 MR. GENE DeFILIPPO: I'm Gene 7 DeFilippo, the director of athletics at Boston College. 8 MS. CARY GROFF: Good morning, I am Cary Groff, director of athletics at Northern Illinois 9 10 University. 11 MR. PERCY BATES: My name is Percy 12 Bates. I'm the Athletic Director at the University of 13 Michigan. 14 MS. MUFFET McGRAW: My name is Muffet 15 McGraw. I'm entering my seventeenth season as the head 16 women's basketball coach at the University of Notre 17 Dame. MR. TOM GRIFFIN: I'm Tom Griffin, the 18 19 General Counsel at Brigham Young University. 20 MS. RITA SIMON: I'm Rita Simon. I'm a 21 university Professor in the School of Public Affairs 22 and the Washington College of Law at American 23 University, and I'm looking forward to learning a lot 24 this morning. 25 MS. DEBORAH YOW: Good morning, I'm

Debbie Yow, Director of Athletics at the University of
 Maryland.

3 MR. GRAHAM SPANIER: I'm Graham 4 Spanier, President of Penn State University. 5 MS. SALLY STROUP: I'm Sally Stroup. I'm the Assistant Secretary for Post Secondary 6 Education at the U.S. Department of Education. 7 8 MR. TOM LELAND: Thank you. Over the next six months we will hold four Town Hall public 9 10 hearings to collect information, analyze issues and obtain broad public input into this issue. 11 12 The Secretary has asked us to look at seven 13 specific areas to address. One, are Title IX standards for assessing equal opportunity in athletics working to 14 promote opportunities for male and female athletes? 15 Two, is there adequate Title IX guidance that enables 16 colleges and school districts to know what is expected 17 of them and to plan for an athletic program that 18 effectively meets the needs and interests of their 19 students? Three, is further guidance or other steps 20 21 needed at the junior or senior high school levels where the availability or absence of opportunities will 22 critically affect the perspective interests and 23 24 abilities of student athletes when they reach college 25 age? How should activities such as cheerleading or

1 bowling factor into the analysis of equitable

2 opportunities? How do revenue producing and large 3 roster teams affect equal opportunity in athletics? Τn 4 what ways do opportunities in other sports venues such 5 as Olympics, professional leagues, and community recreational programs interact with the obligations of 6 7 colleges and school districts to provide equal opportunity? And seven, apart from Title IX 8 enforcement, are there other efforts to promote equal 9 athletic opportunities for male and females, such as 10 public and private partnerships, to support the efforts 11 12 of school districts in colleges in the local area? 13 Permit me to emphasize that the job of this commission is primarily to listen, especially today. 14 15 We will listen to the experts, we will listen to the public, we will look at research, we will talk to 16 athletes, students, coaches, administrators, educators, 17 parents, and others who have information and 18 19 perspectives about Title IX.

I should say that we are excited about our mission. I am excited about my fellow commissioners. We've got great staff support. I'm really glad to be here. As a personal aside, I should say that my daughter is a college athlete, and when I was asked by the Secretary to chair this commission, of course I was

sort of excited and proud and my wife called up my
 daughter, who was away at college, and said, gee,
 Mandy, you should be proud of your father, he's just
 been nominated as Chairman of this commission and they
 are going to study Title IX, and my daughter's response
 was, well, tell dad that's great, but my friends and I
 are watching him.

8 So I understand that our deliberations are 9 important and that there are lots and lots of people 10 who have been affected positively by Title IX, and 11 we're just excited about the challenge.

12 Now let me turn it over to Cynthia for a13 short statement.

MS. CYNTHIA COOPER: Thank you, Ted. Good morning everyone. As Ted noted, Title IX has brought enormous benefits to our society. Millions of American girls and boys, women and men have benefited from the law. Despite the benefits of Title IX, it is time to revisit the law.

The 30th anniversary of the law provides us with an opportunity to conduct a national dialogue about Title IX. As Secretary Paige recently remarked, with the help of this commission, we will learn how we can do a better job of enforcing a law that represents hope for so many Americans.

1 As we begin that task today, our Town Hall 2 hearing in Atlanta will set the table for the 3 Commission's work. We will hear about the history and 4 the background of Title IX as well as many current 5 issues regarding the law and its enforcement. 6 I want to thank each panelist who has traveled here to provide testimony. I also want to 7 thank each and every member of the public who is here 8 with us. We will receive your input this afternoon and 9 10 again tomorrow. We now open the first hearing of the 11 Secretary's Commission on Opportunity in Athletics. 12 13 And I would like to ask panel one to come forward, please. And I'll apologize in advance for 14 15 mispronouncing anyone's name. The Honorable Birch Bayh. Birch Bayh is a 16 former member of the United States Senate. 17 18 SENATOR BIRCH BAYH: The clumsy one. 19 MS. CYNTHIA COOPER: We forgive you. Where he was privileged to serve his home state of 20 21 Indiana and to be a part of historic legislation affecting the American Presidency and the individual 22 23 rights of women, minorities, and youth. Currently, Senator Bayh is a partner in a 24 25 distinguished Washington, D.C. law firm. Senator Bayh

continues to work on behalf of his long-held passions
 of education, citizen rights, and the fight against
 bias, bigotry and racism in America.

Senator Bayh was the author of the
legislation we are discussing today, Title IX to the
Higher Education Act, which mandates equal opportunity
of women students and faculty.

8 Today's rise of women in all academic 9 disciplines in school sports and the Olympics is a 10 direct outgrowth of this landmark legislation.

Since leaving the Senate, Senator Bayh has continued his commitment to public policy. He is the founding Chairman of the National Institute Against Prejudice and Violence, a nonprofit, first of its kind organization dedicated to studying prejudice and hate crimes in America.

17 Senator Bayh.

SENATOR BAYH: I'm not at all nervous here. Having been blessed by having two families, the younger of which when he was growing up and we were sitting around the dinner table or breakfast table, when the sound of something being spilled was heard, his mother always looked at his father, and it usually was yours truly, so forgive me for this clumsy entrance this morning, and thanks to all of you and your 1 thoughtful introduction.

2 I appreciate the opportunity to share some thoughts with you this morning on the implementation 3 4 and progress thereof of the legislation we call Title 5 IX. And permit me, if I may, in time you'll understand 6 this. Let me emphasize my role of legislative intent. 7 Just what did members of the House and Senate mean when they wrote that one sentence, which 8 now is Title IX, which has had such a profound impact? 9 10 As I listened to Secretary Hansen's comments, I thought the Commission could write its 11 12 report today and go home because of the way you really 13 covered the field there. But let me tell you what was in my mind when we passed this legislation 30 years 14 ago. And I think it's only fair to say that we're all 15 affected by our own personal experiences, so let me 16 share with you just a couple of quick ones. 17 18 My father coached four sports at Indiana State and then moved his family in the mid-30s, I'm 19 dating myself here, to accept the position as Director 20 21 of Physical Education for the District of Columbia in

the public school system. He spent 55 years in public education. And I remember as a small boy, I don't remember how old but I couldn't have been very old, listening to him tell us at the breakfast table that that morning he was going to testify before Congress
 and he was going to ask them to appropriate money so
 that girls in the Washington D.C. public school system
 could have physical education.

5 He was going to tell them that little girls 6 needed strong bodies to carry their minds around just 7 like little boys. And you know, that theory is true 8 today for girls and young women of all ages and really 9 is sort of a bedrock of Title IX if you stop to think 10 about it with all the publicity that it's gotten.

11 Later on I had my first experience with how 12 the system discriminated against young women when I was 13 struck, or stricken as the case may be, by a lightning 14 bolt in the form of a 19-year-old daughter leave home 15 going to Oklahoma.

16 She was a straight A student in high school, 17 had been President of the student body, was elected 18 Governor of the Oklahoma girl's team, and elected 19 President of the girls' station.

Her girlhood dream was to be able to go on and attend the University of Virginia, but when the time came, she was told girls need not apply. So when she hit me, she was about to become a sophomore at what was then Oklahoma A & M. In a matter of months I had steered her off to western Indiana to attend Indiana State and help me run a cows, hogs, corn, and soy beans
 farm.

3 We spent 26 wonderful years together, and 4 through that whole period of time I think we were both 5 committed to do everything we could in our own small 6 way to deal with discrimination.

7 I think it's fair to say an observation of 8 everything that has been said here this morning, not 9 just my opinion, that Title IX is really the most 10 significant contribution to the equality of women, or 11 one of the most significant contributions to the 12 equality of women since the 19th amendment to the 13 Constitution.

14 It indeed did open up the door for 15 opportunity. And, Director Hansen, in your speech you showed just how wide and a lot of specificity. But 16 despite all the doors of opportunity that have been 17 opened by Title IX, and the progress surely seems to be 18 made in bringing out discrimination against women 19 students, Title IX is at this very moment under serious 20 21 attack.

Title IX required quotas for women,
particularly in athletics, and some of the most
vigorous critics say some other things about Title IX
and people that support Title IX that I just as soon

1 not be hearing this morning.

2 You on the Commission all have had a chance 3 to read Title IX. You don't have to be a genius, you 4 just have to be able to understand English to 5 understand what we meant when we passed that 6 legislation.

7 The word quota does not appear. The compelling thrust is there shall be no discrimination 8 in our system's education system on the basis of sex, 9 plain and simple. What we were really looking for was 10 equal opportunity, equal opportunity for young women 11 12 and for girls in the educational system of the United States of America. Equality of opportunity. Equality. 13 That shouldn't really be a controversial subject in a 14 nation now for 200 years has prided itself in equal 15 justice. And that's what Title IX was intended to do. 16 I think in fairness, much of this opposition 17 results from a lack of understanding, of knowledge of 18 what Title IX does and what it doesn't do. Let's look 19 at some of these facts very quickly. As I said 20 21 previously, it does not require quotas, as each of the eight U.S. appellate courts have held when they had 22 cases brought before them. In fact, a school can 23 comply with Title IX, as you've noted from reading the 24 25 regulations for Title IX, by just merely making

progress in expanding opportunities for female athletes
 or by accommodating the interests of female students at
 that school, whatever the number of opportunities may
 be.

5 Much of the recent furor is due to the very 6 unfortunate misperception that Title IX forces schools 7 to terminate men's teams, like wrestling. Let me make 8 the record clear. And I think I can speak without 9 contravention of any of the others who were involved in 10 this effort.

The authors of Title IX had no intention 11 12 whatsoever of taking away opportunities for young men. Our goal is to provide more opportunities for young 13 women. And in most instances fortunately, not 14 surprisingly, but fortunately that's been the case. 15 The detractors ignore the fact that 72 16 percent of all our nation's institutions of higher 17 education, 72 percent have added teams for women 18 without cutting the first men's team, men opportunity 19 or men sports. In fact, men's budget and participation 20 21 and opportunities in sports have increased overall during the period of Title IX. 22

There have been enormous growth in men's opportunities, such as in baseball, for example, which if you just look at the raw numbers there to see how 1 the increase has taken place, in 1982 there were 642
2 NCAA member schools that had baseball teams. Today 857
3 have baseball teams. That's a 30 percent increase of
4 opportunity for men, and more power to them. A similar
5 story can be told about additional opportunities for
6 men to play soccer.

7 So Title IX wasn't designed in any way, nor
8 I believe overall has had the impact of decreasing
9 men's opportunities.

10 It's not female athletes who are crowding 11 out wrestlers, it's the more popular men's programs 12 that continue to dominate sports budgets, leaving 13 women's and other men's teams with only a small share 14 of the pie. And some of you who are athletic directors 15 are painfully aware of the kind of task that that 16 provides for you.

17 But fortunately many dedicated and creative school administrators, some of you here, have 18 established programs which, like football, create many 19 slots for women. I hate to pick one example, but 20 21 there's one that just is too good to pass by, and that's Washington State, where they offer a rowing 22 program for women, and they have exactly the same 23 24 number of women on the water as there are men on the 25 turf on the football team.

1 Other new teams have been created, and in 2 many instances women's teams have become profit centers 3 when they are adequately and properly promoted. In 4 addition, alumni and other sources of support have been 5 developed. A quick flashback to the Title IX era will 6 show just what the task is, what we were confronted 7 with.

8 Secretary Hansen hit the nail on the head 9 when he looked at what was happening then and what is 10 happening now. But we were looking at a situation 11 where 1 percent of the varsity college level athletes 12 and 2 percent of the budget went to women.

13 Today the number of college level participants has ballooned. As you pointed out, there 14 were somewhere around 32,000, I think, participants in 15 '72. Today it's up to 150,000. And at the high school 16 level, which I think really is the sign of the future, 17 we've gone from 300,000 in 1972 to almost 2,800,000 18 19 girls who are participating in our junior high schools 20 and high schools.

21 So please don't listen to those people who 22 will tell you that women and girls aren't interested in 23 playing, they are. As Kevin Costner said in Field of 24 Dreams, build it and they shall come.

25 Let me emphasize one other fact that you

1 touched on, Secretary Hansen, which I think is really 2 more important than all the numbers, and that is today, 3 primarily because of Title IX, we have young women who, 4 together with their male peers, now enjoy the attendant 5 benefits of increased health, self-esteem, academic 6 performance, leadership skills, team work, as well as 7 decreased drug use, smoking, and teen pregnancy.

8 They learn a different way of life. They 9 have the opportunity to establish for themselves 10 personal values that will serve them in a different way 11 in the future.

12 On the world stage we have taken a great 13 deal of pride, we all have; female Olympians, World Cup soccer champions. At home we've seen better sports 14 coverage of women's NCAA basketball teams. And 15 contrary to some who say no one will pay to see women 16 play, they are packing them in at schools like Perdue, 17 and I must say Notre Dame, Tennessee, Connecticut and 18 others where women's basketball is taken seriously, and 19 the job is done of promoting women's basketball the 20 21 same as men's basketball.

If you tried to find a ticket to the Mystic's first playoff game in the WNBA here last week, you were out of luck. It was packed to the ceiling. And so has been the case time after time where women draw good crowds the same as men. But despite the
 progress, let me say quickly that Title IX's vision is
 far from complete.

Women are 53 percent of the student body in Division 1 colleges, but are only 41 percent of the athletes and receive only 36 percent of athletic operating budgets. All too many schools fail to provide women with their fair share of athletic scholarships. And the same disparity exists unfortunately at the high school level.

11 Tragically, the attacks on Title IX has 12 diverted attention from the law's dramatic improvement 13 in academic opportunities for women students. And 14 perhaps that's really not your wishing here, but I 15 think it's the foundation on which we are governing our 16 institution of higher learning.

17 Prior to Title IX, many of our nation's colleges and universities simply excluded women 18 outright. As I pointed out in my personal experience, 19 some would give -- I think it was law schools that 20 21 would give 10 to 15 just sort of tokens. And many 22 required women applicants to have significantly higher grades and SAT scores, and so it went on. 23 24 Women and students received only half as

25 many scholarships, and they were worth half as much,

and there were some major scholarship programs, like
 the Rhodes programs, where women need not apply.

3 And I should incidently add that at that 4 time only 18 percent of the faculty in higher education 5 were women. 30 years later women students represent б over half of all undergraduates, preparing themselves for the future. They compete for financial and other 7 types of aid whether they're single, married, parents, 8 or part-time students. And women constitute 37 percent 9 10 of all faculty.

We must not overlook the tremendous strides that women and girls have made in education. At the same time, we must not allow a mistakenly drawn debate to threaten progress that still needs to be achieved to reach true equality in our nation's classrooms and our playing fields.

17 Chairman Leland mentioned those seven 18 questions that were the challenge of Secretary Paige. 19 Permit me to be audacious enough to add one more 20 question that you ought to ask. Not just this panel, 21 but I think we need to ask society and we need to ask 22 as family members do we wish less opportunity for our 23 daughters than for our sons?

24 Thank you.

25 MS. CYNTHIA COOPER: Beverly Ledbetter.

Beverly Ledbetter currently serves as Vice President
 and General Counsel at Brown University in Providence,
 Rhode Island. She has earned a B.S. in chemistry from
 Howard University and a J.D. in law from the University
 of Colorado.

6 She has also attended Harvard University's 7 Institute for Education Management. She serves on the 8 Board of Directors of the National Association of 9 College and University Business Officers, the Civil 10 Justice Advisory Group for the U.S. district Court for 11 the District of Rhode Island, and is a faculty member 12 for Harvard University's management development program 13 and Institute for School of Law. I'm getting through 14 this.

15 In addition, Beverly was President of the 16 National Association of College -- it's a whole page. 17 You've done way too much.

18 In addition, Beverly was President of the 19 National Association of College and University 20 Attorneys, served as General Counsel and member of the 21 Executive Committee of the Rhode Island Black Lawyers 22 Association, was delegate to the Rhode Island and 23 American Bar Association, and was a member of the 24 National Collegiate Athletic Association Committee on 25 Infractions. Beverly, please.

1

2 MS. BEVERLY LEDBETTER: Now we're going 3 to talk about the one thing I wasn't able to do. It's 4 my honor to appear before you today. Although I am the 5 latest addition to this panel, I hope that my comments б are timely. 7 We have all learned that we should keep it simple. My plea today is not only to keep it simple, 8 fair and equitable, but to also make it reasonable, 9 10 rational, and flexible. 11 Those who make or enact the rules must 12 remember to keep them reasonable, the guidelines must be rational, and those who apply should be able to 13 14 count on them being flexible. It has been more than five years since Cohen 15 16 V. Brown, yet public discourse still sounds oddly familiar and unchanged. The advocates, the 17 complainers, the defenders of nonrevenue sports, the 18 haters of football, the blamers of Title IX, they are 19 still shouting, still talking. 20 21 Perhaps it is because the situation at Brown 22 was so different from that of the average college. It 23 is difficult to generalize. They are, for example, no 24 athletic scholarships at stake. The ivy league doesn't

25 allow them. There was the unusual size of the women's

program prior to the suit, and prior to the suit, Brown
 already had one of the nations's broadest varsity
 programs for women.

4 And finally, Brown was able to resolve its 5 proportionality requirements by simply restructuring its program without deleting men's teams. Or perhaps 6 it was the odd sensation that after all the dust of the 7 trial had settled, the central issue, proportionality, 8 is still with us. As it stands, the law eliminates the 9 actual interest and ability of students as a factor in 10 the design of varsity programs. 11

12 Institutions are responsible for the raw 13 universe of people, not the universe of students who 14 have the varsity ability and interest, but the 15 university of all students, whether or not they care to 16 be involved in varsity athletics.

Ironically, as interest in women's sports grows and as more college aged women are interested and able to compete at an intercollegiate level, Title IX may well be functioning as a ceiling.

A compliant program that would normally seek to accommodate the increased interest and abilities of its female students, all compliance limits to its expansion beyond the gender ratio that obtains in the entire undergraduate student body. 1 There will be no serious proponents of 2 eliminating or in any way addressing Title IX in such a 3 way that it does not provide additional opportunities 4 for women. Colleges and universities are committed to 5 that; as we have heard today, the U.S. Government is 6 committed to that; and we as the citizenry of the 7 United States are committed to that.

8 However, it is worth noting that we live in 9 different universes and that there are things that we 10 must note about the way we operate differently.

Colleges do not select from their applicant 11 12 pool on the basis of gender alone or even gender and race or ethnicity. Admission itself is a complex art 13 that encompasses recognition of and attention to 14 15 scholastic achievement, career interest across a spectrum of available fields of study, and diversity 16 that includes geographic cultural representation and 17 18 socioeconomic status.

19 Few schools have the luxury of expanding any 20 special group without first reflecting on their own 21 existing resources to accommodate the group, including 22 their fiscal and facilities.

Advanced planning is not just an important element of change, it is a critical component. It just simply isn't true in all aspects that if you build it,

1 they will come. It is true that if you build it, they
2 will come, but the question is in what numbers?

3 The screenings for higher education have not 4 been hit in many cases, and yet we are committed to 5 continuing to build it and continuing to encourage them 6 to come.

7 Scheduling volleyball games for a stadium 8 will not fill the stadium, televising the swimming 9 meets won't tilt the Nielsen ratings, and adding 10 significant numbers of women's teams has not 11 automatically generated the interest and participation 12 that we had all hoped and prayed for.

This, of course, does not mean that we should in any way not provide substantial and increased opportunities for women to compete at the highest possible level in intercollegiate athletics. That is in fact the thrust of Title IX and should in fact be both its promise and our hope.

19 Similarly, we should provide both women and 20 men the opportunity for club sports or recreational 21 activities outside the bounds of team or individual 22 competition.

Our efforts to date to seek common sense
reasonable and rational regulations and guidelines
still leaves much to be desired. For instance, the

decision to require schools to disclose information
 about athletic programs, participation levels and
 expenditures provided little insight into the actual
 factors that go into decision making with respect to
 the offering of our support for athletic teams.

6 While schools were required to reveal 7 expenditures by team and by gender, there was much 8 opposition to any placing of a line in the disclosure 9 forms for per capita expenses by gender.

10 Per capita costs should be as relevant as per team costs, and yet neither accurately reflects 11 12 whether or not schools or teams are having their needs 13 met. This can only be done by building the budget for the team with adequate inclusions for equipment, 14 15 uniforms, travel, et cetera, and all the other 16 components that are necessary to run an athletic program, unlike the early and perhaps some of the 17 18 ongoing propositions for Title IX and by Title IX 19 advocates, to split university financial expenditures evenly, 50/50, at an institution with 50 percent women 20 and 50 percent men. These analyses have been designed 21 to show how women's teams fare in the overall 22 allocation of financial resources, but unlike a 50/50 23 24 proposition, the inclusion of a per capita analysis 25 shows the amount spent on each man compared to the

1 amount spent on each woman.

2 In the first instance the school with a ten 3 million dollar budget for funding of athletic teams 4 would be required to spend five million dollars on 5 women's teams and five million dollars on men's teams 6 regardless of the relative needs of the team.

7 A per capita analysis, however, might point 8 out that a men's team with 30 members might have a per 9 capita expense less than a women's team with 10 10 members, or vice-versa.

What we really need are regulations that are 11 12 reasonable, rational, and flexible. I urge this 13 commission to look at and to consider regulations and guidelines that are both fair and equitable, rational, 14 15 meaning that they are related to meaningful measures, including the relevant student populations, flexible, 16 allowing for expansion and contraction over time, 17 allowing for regional and geographic differences, 18 taking into account availability of physical resources 19 as well as fiscal resources. 20

I urge you to adopt regulations and guidelines or to propose or suggest regulations and guidelines that are realistic, that recognize and make allowances for differences of rates of competition for team sports versus individual competition sports, that 1 recognize and make allowances for revenue versus

2 nonrevenue sports, for to do otherwise could seriously 3 jeopardize a valuable source of revenue for 4 substantially a few sports, if not all sports, and thus 5 allows institutions who are fortunate enough to be the 6 beneficiaries of such income.

7 I am not one such institution. To use 8 university or other resources to support nonrevenue and emerging sports, I want you to recognize that teams 9 10 have natural limits and universities have natural limits on their athletic programs that interested 11 schools are often impacted by factors unrelated to the 12 13 school's good faith efforts to promote interest in certain sports, to recognize and accept that spectator 14 interest and dollar support play a legitimate role but 15 should not play the dominant role in the choice of and 16 support for institutional athletic offerings. 17

They are not legitimate considerations and should not influence the availability of opportunities for play on any team for provisions for the sport and welfare of individual students, including training, medical attention, marketing, or general sports information.

We must have regulations and guidelines that are equitable and provide for equitable treatment and considerations, not equal. Outcomes do not necessarily
 paint the real picture with respect to the integrity of
 a university's athletic program.

4 Information sought from institutions must 5 focus more on the relevance of costs used to build the 6 budgets rather than the comparison by teams of 7 expenditures.

8 We must utilize not only overall 9 expenditures and expenditures by team, but also per 10 capita expenditures and go beyond that in analyzing 11 what makes both reasonable.

12 And finally we must preserve institutional 13 autonomy. Universities must have full discretion and responsibility to determine the breadth and scope of 14 their athletic offerings just as they do for their 15 academic programs. Small, private, large public 16 community colleges, rural and urban community colleges 17 will all differ in their approach, and yet all can have 18 19 legitimate programs with integrity.

To achieve this, it is certainly necessary to modify or at least clarify the three-part test that you are looking at. And I will have comments on that at a later point in time when we are asked questions. It is, however, appropriate that we revisit the issue and the provisions relating to substantial 1 proportionality.

2 Statistical disparity, if used, must be 3 correlating to the relevant populations; the relevant 4 populations, not the enrollment by gender. If the rule 5 of proportionality is to stand, we must give it a 6 rational basis.

7 The history of continuing expansion must 8 move away from an analysis that mimics the political 9 priorities, such as, what have you done for me lately? 10 We must be able to accommodate viable sports and allow 11 the provision to measure interest in both women's and 12 men's sports to determine if universities are meeting 13 their obligations equitably.

14 It has been appropriately determined in 15 court cases outside the athletic context that 16 evidentiary standards that infer discrimination based 17 on statistical comparisons, which include a pool of 18 persons who are not interested in the opportunities, 19 may be tantamount to preferential treatment.

20 We should be careful to avoid this while 21 still maintaining our objective of providing women with 22 more and better opportunities. Of course colleges and 23 universities can and should do better. They must adopt 24 standards for setting their priorities, and they must 25 make those standards known.

1 Whatever is decided, neither colleges and 2 universities or their student athletes or their student 3 bodies should be subject to the whims of shifting 4 regulatory schemes. The umbrella is large enough and 5 should always be large enough to allow threatened men's teams, including wrestling and swimming, emerging 6 women's teams, and yes, even football, to coexist 7 8 within an athletic environment that is ethical, reasonable, rational and flexible and yet embraces 9 10 institutional autonomy. This is your task. It is our hope. 11 Thank 12 you very much. 13 MS. CYNTHIA COOPER: Thank you. Marcia Greenberger. Marcia Greenberger is founder and 14 Co-President of the National Women's Law Center in 15 Washington, D.C. Yes, it's your turn. 16 17 Marcia has been involved extensively in issues pertaining to sex discrimination and the law and 18 has participated in the development of key legislative 19 initiatives and litigation protecting women's rights, 20 21 particularly in the areas of education, employment and 22 health. 23 Marcia established herself as a Director of

24 the Women's Rights Project of the Center for Law and 25 Social Policy, which then became the National Women's

1 Law Center in 1981. Her professional honors include 2 the women's lawyer of the year award by the D.C. 3 women's Bar Association in 1996. 4 In addition, she received a Presidential 5 appointment to the National Skill Standards Board and 6 is also a member of the Executive Committee of the 7 leadership Conference on Civil Rights. 8 She is a member of the American Law Institute and the American Bar Association Council of 9 the Individual Rights and Responsibilities Section. 10 11 Marcia. MS. MARCIA GREENBERGER: 12 Thank you very 13 much, and thank you to the Commission for giving me this opportunity to appear before you here today. 14 I'm very grateful for the chance to speak to 15 you about such an important issue as Title IX and the 16 way it has been interpreted and enforced since its 17 18 passage in 1972. 19 I began working on the issue of women's rights right after the passage of Title IX in 1972, and 20 21 I am very much a grateful beneficiary of that statute, not for my own self and my own educational experiences 22 23 because I went through college and law school pre 1972 24 days, but for my daughter's opportunities to play. And it has made an enormous difference in their lives as 25

1 well as the lives of so many other young women. And as
2 they grow and mature, as Senator Bayh pointed out so
3 eloquently, in their future lives, their very health,
4 their professional opportunities, the benefits of
5 athletic participation really can't be debated anymore
6 than the way they were in 1972 when Title IX was
7 passed.

8 I remember very distinctly being attacked by those who claimed that supporters of Title IX were 9 really trying to hurt women because women's 10 participation in athletics was hurtful to them. 11 It was 12 hurtful to them physically, it would interfere with 13 their ability to bear children, it would mean that they would lose their femininity, it would ruin their 14 15 ability to get along with people. Those kinds of 16 arguments are hopefully behind us.

And every person who has spoken today has
talked about the enormous benefits of athletic
opportunities for women, and isn't that a great
achievement after 30 years.

It's also, though, so important to recognize that Title IX and the simple statement of principle that Senator Bayh so brilliantly described and gratefully engineered through passage, that simple words of support for that principle have to be 1 translated into concrete actions, into specific

2 policies, into specific regulations, into specific
3 actions that colleges, universities, public schools at
4 the elementary and secondary level have to take.

5 When Title IX was passed, these colleges, б universities and schools said they couldn't understand what those simple words meant. It needed to be 7 translated into specifics. We still hear that cry 8 today, and one of the questions that the Commission has 9 put before it is whether even now today there's enough 10 guidance for schools to know what their actual 11 12 obligations are.

13 So simply saying that everyone supports 14 Title IX can mask an enormous variation in obligations, 15 in responsibilities, and I don't know very many people 16 who would claim that without Title IX, without the 17 regulations that were issued in 1975, without the 18 policies that were issued in 1979, without the 19 decisions that have upheld those policies in case after 20 case after case.

21 So we now do have an established body of 22 law, an established set of principles, that without 23 that clarity we wouldn't have had the progress that we 24 are all so proud of today.

25 So I want to start my remarks by urging you

1 all to think very carefully about your critical charge, 2 because what you represent is the beginning of a process that has never happened since Title IX was 3 4 passed in 1972. And that's a public stated official 5 process of considering the possibility of changing 6 these long-standing policies, these long-standing principles that have been fought out in the courts that 7 have been explicated, described, presented in detail, 8 so that there is as much as there can be the kind of 9 parameters and certainty that now schools are beginning 10 to depend upon, that women athletes can see that they 11 12 have a right to expect, and we are now beginning to see 13 the kind of real progress after so many of these challenges. 14

15 So to suggest changing, to suggest new principles, can carry with it enormous costs, 16 uncertainties, dislocations. Ms. Ledbetter very 17 properly talked about equitable, reasonable, rational, 18 and flexible. Those are the very ways that Congress, 19 when it has been approached to try to change these 20 21 Title IX policies, has said they are actually operating in fact. These are the very ways that the courts have 22 said these regulations and policies are operating as a 23 24 matter of law and in fact. They are designed and do give schools flexibility, they are reasonable and 25

1 rational, and they provide for equal opportunity.

Let me turn for a few minutes to a description of some of the core aspects of the policies that have been the subject of debate. One in particular, the three-part test that was referenced, that determines the ability of women to seek an expansion of their right to be able to participate in intercollegiate athletics.

9 And we've heard references certainly outside 10 this hearing and in it to the idea that Title IX is a 11 quota bill or has operated in a quota fashion. That's 12 a charge that has been rejected by all the courts that 13 have heard it, and these are all courts that have said 14 they would not tolerate quotas, that quotas are 15 illegal.

And let's talk a little bit about how intercollegiate athletics and athletics at the high school level and below really work. And it's not like other areas of our society. It is the schools that decide, and Title IX allows the schools to decide that they're going to set up teams that only women can participate in or only men can participate in.

23 So it's the schools that might have jobs. 24 We don't have jobs that are for mostly only women or 25 only men, but here we have basketball teams for women,

1 basketball teams for men, football only women, football
2 only men.

I must admit in a Title IX case at one point a university claimed that actually their football team was open to women, and the fact that it was descriptive in their catalog as a male sport was just a description that happened to come out for it, but it was really a coed team. The judge did not accept that argument, I must admit, softball for women, football for men.

10 So in the context that you're considering 11 here, the schools decide how many teams they are going 12 to offer that they will let women participate in, how 13 many slots that those teams will have. They are 14 picking the absolute numbers of how many women can 15 apply and how many men can apply and participate, and 16 therefore, that's very different than most areas.

17 It is really the schools that are setting out those arbitrary limits, and what Title IX is saying 18 in participation terms is how do we decide whether or 19 not those schools' limits are fair and equitable? 20 21 Well, the first part of the test, the so-called proportionality part, says a very common sense thing. 22 If a school has 50 percent of its students female and 23 24 it gives 50 percent of its participation opportunites to women, it can be in compliance with Title IX. 25

Would anyone want to withhold the
 flexibility of a school to be able to offer that
 proportionality of opportunities for women?

4 The idea that that first prong of the test 5 should be eliminated goes against the very concept of flexibility and the very concept of an expectation of 6 fairness. Why wouldn't it be okay for a school to give 7 the same number of opportunities for women to 8 participate as men as it has in the student body? And 9 for those who say that shouldn't be an option for the 10 schools, what they are really saying is it has to be 11 12 unfair because young women are not as interested in 13 playing athletics as young men and therefore --

14 (Fire alarm).

15 (Brief recess).

MR. TED LELAND: We're ready to resume. 16 MS. MARCIA GREENBERGER: I wanted to 17 discuss a little bit about the three-part test that I 18 had discussed before the bell went off and was 19 discussing the fact that many of those who have 20 21 attacked this first prong and really saying that schools shouldn't, it seems to be allowed to provide 22 the same number of opportunities in proportion to the 23 24 student population that they have with women and men, 25 have to at the end of the day be saying that women

aren't as interested in playing and therefore they
 don't deserve the same opportunity as the men.

3 Well, again, that's been a charge since 4 Title IX was passed. And it had been argued not only, 5 of course, that it was going to hurt women to play, but also that the number of women who were playing in 1972 6 reflected their interests, and that women didn't want 7 to play any more than they were. And then when their 8 numbers went up 10 percent, 20 percent, 30 percent 9 participation in athletics at each junction, the 10 argument was, well, that's the natural stopping point, 11 12 that's as interested as women are in playing.

13 Now there are about 41 percent of student athletes and schools are setting out slots for them to 14 15 compete in. It's the schools that are setting up those opportunities at 41 percent. And it also is something 16 important to keep in mind with respect to this interest 17 that, as has been pointed out, with 2.7 million high 18 school girls playing sports and about 200,000 19 intercollegiate opportunities for women to play sports, 20 21 the idea that 2.7 plus million high school students, 22 female students, wouldn't in larger than 41 percent numbers be interested in playing. 23

The 200,000 sports opportunities thatschools allow them to play is preposterous on its face,

and that's really what those courts, when they were
 looking at these decisions, said.

3 And when they talked about school's 4 arguments that women aren't interested in playing, they 5 said the schools are engaging in the old stereotype, the very stereotypes that Title IX was passed, as 6 Senator Bayh pointed out, to dispel that Title IX makes 7 illegal, and that this three-part test is not only a 8 reasonable way of interpreting Title IX, but it goes to 9 the essence, and the importance of the equality mandate 10 of Title IX to have these opportunities spelled out in 11 12 this way.

13 The second part of the test is the most flexible part of a civil rights test that I must say I 14 have seen in looking at employment discrimination law 15 or any law that deals with discrimination. After that 16 part, a school can be in compliance with Title IX if it 17 shows that it's making progress, it has a history and 18 continuing practice of making progress towards reaching 19 20 -- imagine if a woman were coming in and if her 21 employer agreed that he was paying her less than her male co-worker but said don't worry, every year I'm 22 going to increase your salary by a dollar an hour, and 23 24 in five years, maybe ten, in five years I'm going to 25 try to get you up to equal pay with your male

co-worker. I'm going to keep raising it year after
 year until I get you to quality of pay. That employer
 would be laughed out of court.

When we're talking about flexibility, this three-part test and its second part allows schools to say they are going to be phasing in equal opportunity over time, and so young women are going to have to wait over the years as these schools come into compliance; that, to me, is the definition of flexibility.

10 And the third part of the test is that even if a school isn't given a proportionate number of 11 12 opportunities to its female students as to its male 13 students to play, even if it isn't making progress towards equality in a continuing way, it can still be 14 in compliance with Title IX if it can show that it is 15 fully and effectively meeting the interests and 16 abilities of its female students. That, too, is the 17 essence of flexibility. 18

19 So what that third part of the test is 20 saying is that it's really true that women aren't as 21 interested in playing and the school cannot provide an 22 equal number of opportunities in its student body with 23 respect to the female students that it has, then it can 24 be in compliance with Title IX nonetheless. That is 25 where the interest perspective comes in, to that third 1 prong of the test.

2 Well, the problem for opponents of Title IX is that when schools have tried to argue and others 3 4 have tried to argue in many instances that women in 5 their campuses are not as interested in playing, they haven't been able to convince people that that's the 6 case for obvious reasons. Even in Brown there were 7 obviously a number women to be playing to meet -- and 8 interested and meeting the proportionality test. And 9 Brown University had actually cut two women's teams 10 that were championship teams, in fact. So they were as 11 12 interested in playing.

13 Well, here we have this three-part test as flexible on its face as it's possible to imagine a 14 15 civil rights statute to be. Is there something about the way it's been enforced that somehow makes it less 16 flexible in fact than it appears on the face of it? 17 Again, the facts show that flexibility. In fact, 18 during the period of time in the late '90s when the 19 three-part test was clarified by the policy 20 21 clarification in 1996, the majority of schools whose programs were reviewed by the Office For Civil Rights 22 were found in compliance not under the proportionality 23 24 prong, but under the interest prong, that they were 25 effectively meeting the interests and abilities of

1 their female students, even though they weren't

2 providing the same proportion of opportunities and even 3 though they weren't showing a history of continued 4 experience.

5 So schools whose programs have been reviewed by the Office For Civil Rights most recently have been 6 most likely found in compliance under prong three, this 7 interest test. And I must say, not having had an 8 opportunity to look at the facts that those schools 9 10 provided, it would be important I think for this commission to see whether or not there was actually too 11 12 much flexibility in the way the Office For Civil Rights 13 was interpreting and applying this three-part test and what in fact was the real justification of these 14 schools for showing that their female students weren't 15 interested enough in playing that those schools did not 16 have to provide them a proportionate number of 17 opportunities to play. 18

I think it would be very important for this commission to look at the showings actually made by those schools, but on the face of it, the Office For Civil Rights has been enforcing this three-part test in an extraordinary flexible way.

I want to make one other comment with
respect to flexibility, and that is what happens when

1 schools have had a program as has obviously been the 2 case in the history of our country, an intercollegiate 3 athletics program or an athletics program at the high 4 school level or below, historically all male teams, or 5 virtually all male teams, that is the way life was pre 6 1972.

7 How does a country that wants to open up opportunities for women do it? As Senator Bayh says, 8 everybody would like that to be done, but finding new 9 resources in order to expand and find new opportunities 10 for women and young girls and add those opportunities 11 12 to the ones that are existing for young men, and that 13 is the way it has happened for the last 30 years. 14 The General Accounting Office study shows 15 that, NCAA statistics shows that overall men's participation has gone up. Of course, women's 16 participation has gone up more because it had been 17 closed out. So obviously it had to come out more. 18 19 But looking at that hallmark of flexibility, those policies have said that schools have the 20 21 flexibility to come into compliance without only adding women's opportunities. If they must, they have the 22 flexibility to cut back on some of the men's 23 24 opportunities. That is not flexibility that women's 25 rights advocates urged, that was the flexibility that

1 was urged by schools and that the development in its 2 test and policies responded to. And the courts in reviewing this policy and deciding what the remedies 3 4 should be also said in the interest of flexibility, in 5 the interest of respecting schools' own decision making authority, in the interest of trying to allow for some 6 kind of accommodation of this, this moral imperative or 7 this legal imperative for quality, obviously it isn't 8 acceptable to tell women just wait, accept third class 9 status until schools can decide they have enough money 10 to add programs for you. That can't be right, if 11 schools have limited funds, it could be that women just 12 have to wait in the corner quietly until schools decide 13 it's their turn for more of a chance to play. 14

Does a school have the flexibility to cut 15 some of the resources it's putting into men's teams if 16 that is necessary? The Department of Education's 17 policies has given the schools back flexibility. If 18 the Department of Education wants to review its 19 regulations, its policies, and say schools must add 20 21 resources to bring women up to men and take that flexibility away from schools, to do some cutting if 22 they decide that that's necessary, I assure you that 23 24 advocates for women's athletic opportunities would be 25 supportive of that.

1 It is the schools themselves who have had 2 the ear of the Department of Education and insisted on the flexibility to be able to cut resources going to 3 4 men's teams if that's what they choose to do. It is a 5 fortunate thing that most colleges and universities, including Brown, have not chosen to do that. It is in 6 the interest of fairness, in the interest of what is 7 best for our country, that in fact colleges and 8 universities and schools below have tried and in fact 9 10 have succeeded largely in expanding male athletic opportunities and women's athletic opportunities, and 11 12 so Title IX has been an extraordinary success story in 13 that respect.

I want to finally say that it's especially 14 15 wonderful to have this first hearing both in Atlanta because I was reminded, of course, of the Olympics, and 16 one of the questions of the Commission is looking at 17 the effect of Title IX on other kinds of athletic 18 forums, including the Olympics. And because of Title 19 IX, as has been pointed out, women in this country have 20 21 been able to show the extraordinary skill and talent demonstrated to the Commission members here before the 22 23 world at large.

And after all, in the Olympic games in 1996 in Atlanta Title IX was a hero for what it meant for

1 women's participation in gold medals in those team
2 sports.

3 It's also true that in Atlanta the newspaper 4 did a series of investigations of what was happening in 5 the high schools around the state just a few years ago and found extraordinary discrimination in the resources 6 going into high school sports in favor of the male 7 sports, to the point that the Georgia legislature 8 passed a law specifically beefing up their state 9 protections against sex discrimination in high school 10 athletics and requiring serious disclosure of the kind 11 12 of support that is going into high school athletics in Georgia, expose in Pittsburgh and other places around 13 the country show that the discrimination that was the 14 15 reason that Title IX was passed has not been fully eradicated even at the 30th anniversary of Title IX. 16

17 The final reason that it seems too wonderful to be in Atlanta right today is that, of course, over 18 this past weekend Atlanta hosted an important soccer 19 tournament. In coming from Washington, D.C., it's 20 21 often viewed as a seat of national power, of course, but it's also a city where people live, and I couldn't 22 help but bring just as a final note our hometown 23 24 newspaper, the Washington Post, which on the front page 25 for the last three days in the top of the fold, the

lead story for three days in a row had to do with
 women's sports.

3 The Washington Mystics and the Freedom bid 4 for titles on Saturday's paper. In Sunday's paper what 5 happened unfortunately to the Freedom, and on Monday's 6 paper what happened unfortunately after a fabulous 7 season to the Mystics in New York.

8 I assure you that not only when Title IX was passed would people have never predicted that we would 9 see that kind of coverage of women's professional 10 sports, let alone any professional sports for women, 11 12 but people are still predicting, despite our 30 years 13 of history, that women can be as interested in playing, people won't watch them as much, they can't benefit as 14 15 much from athletic opportunity as men, because the facts are so much on our side now because the law as 16 written now is so flexible and has been upheld even 17 with this flexibility because it has made the 18 19 difference.

I urge you to encourage the Department of Education to keep the policies that are now clarified, interpreted, supported by the courts, in place. And finally, I would urge that you urge the Department of Education to enhance its enforcement. The Department of Education has responded to complaints of

1 discrimination in athletics. It has rarely, if ever, 2 conducted its own compliance reviews based upon the 3 public available data to go out and look at the range 4 of problems across the country. Of course it should be 5 investigating those complaints, but with all of the 6 clear discrimination that is still going on, whether in scholarships, whether in recruiting, whether in 7 budgets, which are still a small fraction of the 8 budgets going to men's sports, the Department of 9 Education's enforcement has been extremely limited. 10 11 The cases are the cases that have had to be 12 brought by individual athletes who are not in a

13 position generally to bear the cost of those lawsuits, so what we need on the 30th anniversary of Title IX is 14 much more vigorous enforcement of Title IX at the 15 collegiate level, where as was found in Atlanta and as 16 was found across the country in many other cases. And 17 18 we have reports, and I would submit a report from the National Law Center, for the purposes of the record. 19 20 We still see far too much discrimination and not enough 21 attention and not enough of a public spotlight on the 22 problems that still need to be addressed.

23 Thank you.

24 MS. CYNTHIA COOPER: Thank you, Marcia. 25 We're kind of running a little over, so we're going to 1 limit the question and answer sessions to 14 minutes.

2 So I want to open up for questions now.

3 MR. PERCY BATES: Ms. Ledbetter, would 4 you talk a little bit more about what you meant by 5 flexibility?

6 MS. BEVERLY LEDBETTER: Surely. I 7 don't have my notes in front of me, but by flexibility, 8 I mean that the institution must have -- and it also 9 relates to autonomy -- the institution must have the 10 flexibility of designing its own program in accordance 11 with its available resources, the resources that are 12 both fiscal and those that are facilities.

I think that that in and of itself brings I some institutions in conflict with prong three, or what Is we call the third part of the test, which is the accommodation of viable sports.

17 Some institutions really have limited fiscal resources, and these are very, very difficult. 18 Sometimes they are dependent on outside financial 19 contributions, donations, alumni, or donor support, fan 20 21 participation. And one of the things that I said is that an institution ought to be allowed to use those 22 23 resources to the maximum benefit of the institution, 24 which may mean that the resources that support one 25 sport may allow an institution to free up resources

1 that support other sports.

2 I also meant by flexibility the fact that 3 there shouldn't be a requirement that a school continue 4 to offer sports when it is in fact retrenching with 5 respect to academic programs. I think after all, we have to recognize that the primary responsibility of an 6 institution is its academic core, not its athletic 7 core. And as important as that is, that is a part of 8 the learning opportunities just as not to offer any 9 sports or any extracurricular activities, it ought to 10 have the opportunity to explain those. 11 And so when I mean flexibility, I mean 12 13 flexibility across all three parts of the test. Thank you. 14 15 MR. GENE DeFILIPPO: Thank you. Gene Filippo from Boston College. Like so many of the 16 commissioners, our colleagues have called us, have 17 written us, communicated to us written questions, 18 concerns, issues that they have that they would like us 19 to ask questions about, that they would like us to seek 20 21 information about. 22 One of the questions that keeps coming up continually for me from those of my colleagues and 23 others is -- this is for all three of you -- is there 24 the guidance necessary for institutions to show that 25

1 they are in compliance using parts two and three of the 2 test?

Examples, what does expanding opportunities mean? Does it mean the addition of a sport per year, over a three-year period, over a five-year period? What does it mean? When is an institution meeting the interests and abilities for participation?

8 There are many schools in the northeast, for 9 example, that are situated in ivy leagues. They have 10 between 30 and 40 sports programs. They are 11 nonscholarshipped. When do you have to have 40 sports 12 to be able to compete with the equestrians, the 13 fencing, the sailing, and skiing? At what point is 14 there the guidance necessary in prong three for us to 15 know that we're in compliance?

16 MS. MARCIA GREENBERGER: I'm happy to at least begin. I think that certainly since Title IX 17 was enacted in 1972, schools have been asking for 18 guidance. And obviously that guidance has continued to 19 come with more and more specificity. But at the end of 20 21 the day there has to be as a matter of common sense looking fact by fact at the specifics of a particular 22 23 school.

In response to the need for more guidance,in 1996 the Department of Education issued more policy

clarification and responded to those very questions for
 part two and part three of the test and gave some
 specific examples of what it would accept and different
 hypotheticals of what it would accept for part two and
 part three.

6 So in answer to your specific question about what does it mean to have a history of continuing 7 practice of expanding opportunities? Does it mean 8 having a team every year? That '96 policy 9 clarification says no, it does not mean that and gives 10 one example of a school that might have added teams 11 12 every few years after surveying the interests of high 13 school students, what other schools were providing, and the like. 14

15 It gave an example of another school that 16 had actually cut a team, a women's team, by adding a 17 bigger women's team at the same time and then added 18 every few years other women's teams as yet a different 19 fact pattern, but one that could meet that second test. 20 And it provided other actual examples as well.

21 So there is a lot of guidance. It also 22 would be important, and I suspect if this commission 23 asked, it would find that the Office For Civil Rights 24 regional offices are available to answer questions. 25 That is the way it is with every enforcement agency, with every law that has to be enforced, with everybody
 who is wondering whether or not their practices may
 fit.

4 So, too, with respect to meeting the 5 interests of the students in prong three. You said the ivy league provides a lot of athletic opportunities. 6 Does another college that actually provides scholarships to its 7 athletes have to provide 40 teams? It isn't that they 8 have to provide 40 teams because the ivy league 9 provides 40 teams. Title IX doesn't say that at all. 10 What Title IX is saying, again, to go back, 11 and let that be your important point of flexibility, is 12 13 schools don't have to provide an athletic program at all. Title IX doesn't say there has to be one. 14 Schools can decide the size of the athletic program. 15 They don't have to invest in a big athletic program. 16 If they want to invest more on the academic side of 17 things, Title IX doesn't say they can't do that. 18 19 However, if a college is providing a lot of opportunities to its male athletes and fewer to its 20

20 opportunities to its male athletes and fewer to its 21 female athletes and then claiming there isn't enough 22 interest among female athletes to give them the same 23 opportunities as it gives its now students, while 24 schools down the road are providing a lot of teams for 25 women and have no problems filling those teams, then

1 and only then would that school have to answer to why 2 it is in fact meeting the interests and abilities of and fully accommodating the interests and abilities of 3 4 its female students when it's giving them less 5 opportunities to play than it's giving its male б students. It doesn't have to give them 40 teams. But 7 if it's giving men a lot of opportunities it isn't giving the women and there are a lot of teams that it 8 could be fielding for its women students and it isn't, 9 then appropriately so, the school is going to have a 10 hard time claiming to be meeting the interests and 11 12 abilities of its female students.

13 MS. BEVERLY LEDBETTER: Very briefly, I think that while the question begs entry into another 14 area, that is that if you have schools that already 15 have significant offerings in terms of women's teams, 16 perhaps even more teams than men's teams, and you are 17 now confronted and the focus is on you for compliance 18 and you are not proportional, where do you go on your 19 two and three and how do you set reasonable standards 20 21 for determining whether that school has expanded its women's opportunities? 22

They are already there, so they may not have happened in the last four, five, six, seven or even ten years. Do you or are you penalized for having had an

early compliance program where you offered these 1 2 opportunities that are comparable to or greater than 3 other schools at a very early point in time? That 4 would be prong two. So I think that's why you've asked 5 for guidance under prong two, to clarify that guidance. 6 And under prong three, you're already at that natural limit, some limit for your facilities for 7 your resources. How do you then continue to add teams 8 when you know that you cannot continue to do so without 9 growing that athletic pie at the same time that you may 10 be reducing the academic offerings? 11 12 And I think those are considerations that 13 are worthy of your attention. 14 MS. RITA SIMON: When schools indicate 15 that their women are not participating in high enough numbers or in accordance with their percentages of 16 students on campus, are universities or colleges 17 expected to explain how they found out that women 18 19 students are not interested? Are colleges expected to 20 produce data, information to show that they have had a 21 program in which they have tried to interest women 22 students in athletics? Are they expected to show how they measured the fact that women students are not as 23 24 interested? Or does one simply take the word of the college that, well, only 25 percent of the women are 25

1 interested? Or do they show fully well that we've had 2 publicity programs, we've gone into the dorms and 3 talked with women students? What kinds of things are 4 colleges expected to show? 5 MS. BEVERLY LEDBETTER: Under no б circumstances should we simply take the word of a 7 college or a university. 8 MS. RITA SIMON: But do we? 9 MS. BEVERLY LEDBETTER: No, I don't think we do. And part of the problem that we have, 10 which I think Ms. Greenberger correctly focused on, is 11 that we have a lot of the enforcement of Title IX in 12 13 courts. And I don't believe that it is necessarily true that courts have found a proper measure of how you 14 15 determine interest. Surveys would certainly be one of the ways 16 that universities would advocate, and the question is 17 do you survey the current student body or do you survey 18 19 the prospective student body? In fact, the SAT 20 provides a measure of surveying for the prospective 21 student body, and universities and colleges have 22 attempted to survey their current student bodies. But remember that student body every four years changes and 23 so you have to look at that, and schools should be 24 25 required to show. But I don't think we should accept

1 that women are not interested. The question is do we
2 have enough interest in the competitive or
3 intercollegiate sports to reach a proportionality
4 standard; and if so, what proportionality standard
5 should we use as a measure?

6 We are advocating that the measure should be 7 with regard to the interest and abilities of the student population that is interested in participating. 8 9 SENATOR BAYH: May I respond to a question? I think you expressed very well the deep 10 quandary that we must face with Title IX. And here 11 12 again, I can only speak to what I believe in my heart 13 and mind of all of us that were involved in Title IX at the time, and I think it's even more relevant today 14 15 than when we passed it.

When we passed it, we didn't expect Moses 16 striking the rod and turning it into water. We knew it 17 would take time. Social change does take time. 18 And thus, the flexibility I think is good. And I firmly 19 believe in institutional integrity, but I think 20 21 institutions in this country exist within a framework of basic U.S. law, which equality of opportunity is a 22 fundamental part. And so I think it's up to each 23 24 institution to make that determination within its 25 resources, but those institutions that just sit there

and say, by darn, this is the way it's going to be,
 it's always been that way and we're not going to
 change, they are in trouble.

As long as they are making progress, it's sort of like you will know it when you see it, and you'll know it when you don't see it.

7 I want to say thank you for bringing those 8 public and press clippings because I've got to tell 9 you, I think there's been a whole sea of change in 10 public perception as far as the place of women in the 11 sports world.

12 At the time we passed Title IX, there was --13 I think we were facing with that title, and I happened to have been involved in the sponsor of the equal 14 rights amendment. We were faced with a situation where 15 women were treated more severely and punished more 16 severely for committing the same crime that a man 17 18 committed because a woman shouldn't do that kind of 19 thing.

20 Women weren't getting equal pay for equal 21 work. There were a whole litany of things, and Title 22 IX fell short because at that time I think the state 23 legislatures got the message and they changed a lot of 24 the state laws, and it wasn't necessary to come back 25 and make the same changes at the national level. But

in the area of education we thought in Congress there
 needed to be a uniform national policy, because the
 education of our boys and girls and young men and women
 is the most important thing.

5 I couldn't argue at all. I thought the most б important gain of Title IX would be academic because a large percentage of our student body is not qualified 7 to participate in athletics. And we've made enormous 8 progress there. And at the time it was just a stage. 9 Some of those law schools, by gosh, you couldn't get 10 in, or if you got in and got out, the law firms 11 12 wouldn't accept you.

13 And I realized I thought we had really arrived, and I remember picking up the newspaper, the 14 15 Washington Post, and the headlines of the sports page contained the headline University of Maryland beat the 16 University of Virginia, and I said that can't be the 17 case, they just played last week. And suddenly I 18 19 realized here was a headline on the Washington Post 20 sports page about a women's game.

So I think more and more the place of women, varsity women, what women get out of it as well as what society gets out of it, I see change as a part of it. I think you on this commission will recognize it, and I think you'll be wise enough to do the right thing or 1 not to do the wrong thing.

2 And forgive me, I can't help but think 3 philosophically as it affects people because I've been 4 fortunate to spend a lot of dealings with that kind of 5 thing. 6 Thank you. Excuse me if I've cut somebody 7 off. 8 MR. GRAHAM SPANIER: Senator Bayh, if I could ask you for one further comment. You've spoken 9 10 very eloquently and persuasively about the establishment of Title IX and the success that it has 11 12 had. 13 I suspect that most of the angst that exists 14 today is not about Title IX as it was when you sponsored it. And we'll probably hear in subsequent 15 testimony that the angst centers more around the 1979 16 policy interpretation and the 1996 letter of 17 18 clarification. 19 And I'm wondering from your perspective, are you entirely comfortable with how these policies and 20 21 regulations have evolved with the legislation or would

23 the nuances of those interpretations and taking a fresh 24 look in 2002 about whether there might be some changes; 25 or conversely, whether maybe it's dangerous to get into

22 you believe that this commission should be looking at

1 that zone and just follow from where we had been?

2 SENATOR BAYH: Well, President Spanier, first of all, I assume that other people believe in 3 4 institutional control over some affairs, and I believe 5 in it as well. I think all of us agree that that has to be within certain limits that are publicly accepted. 6 And within that institutional structure you have the 7 responsibility it seems to me to apportion resources in 8 a way that ultimately reaches equality. 9

10 I mean, it's been 31 years and the number is 41 percent. And it's a minuscule percent of people 11 that have been affected adversely. I mean, here you 12 got 72 percent of the institutions can read Title IX's 13 existent regulations and letter ruling. Why is it 14 impossible for them not to help devote creativity in 15 the minds of others in those small proportion of cases 16 that had to take a different course than just to 17 provide more opportunity for women? 18

19 I don't know if I answered your question or 20 not, but I think we're on pretty solid ground now. I 21 think if all the athletic directors (INAUDIBLE) seat of 22 their pants, but he sort of played that role at Indiana 23 State one time. But if all the athletic directors got 24 together in one room and figured out, okay, how do we 25 solve this problem, not how we can get around the 1 requirements, I think you would be amazed.

2 And I frankly believe that most athletic 3 directors, even those that had to face the tough choice 4 of doing what I would prefer them not to do, I think 5 that even they wanted to find a way to meet the 6 standard so that they can comply and continue toward 7 their own equality.

8 Maybe I'm wrong about that. It's dangerous9 ground for me.

10 MS. MARCIA GREENBERGER: I wonder if I 11 could also respond to your question just for a minute 12 and talk again about this flexibility issue, because 13 it's very instructive that when cuts for men's teams 14 are made, there is an assumption amongst some that it 15 was because of Title IX that those cuts were made.

I heard the charges with some schools, 16 especially with respect to wrestling, and have been 17 told by administrators involved in the decision it 18 wasn't because of Title IX that particular teams were 19 cut, it was because of budget limitations. But when 20 21 decisions have to be made, and it isn't a question of attacking football or disliking football, but when 22 decisions have to be made about where limited funds 23 24 should go, if a school decides it wants to build a new 25 or enhance its football stadium, at the same time that

1 it cuts a men's team and doesn't cut any women's teams, 2 is that because of Title IX? Is it Title IX's fault? 3 Or is it the school's decision to build the football 4 stadium or to pay an enhanced signing bonus for a coach 5 or to charter planes or pay for first class hotels for б football players the night before a home game? 7 We're not talking about pointing fingers of 8 blame or attacking football, but these budget decisions, Title IX is giving the schools the 9 flexibility to make, and, as Ms. Ledbetter said, giving 10 schools the flexibility to decide which teams they want 11 12 to invest in and whether they want to invest heavily in 13 some teams as opposed to others for whatever their 14 reasons, for donor reasons because they hope some day 15 maybe they'll not only generate revenue but heaping 16 maybe a profit, but most teams don't; their donor contributions, whatever their reasons are, Title IX 17 says schools have the flexibility to invest in those 18 19 teams.

There are the men's teams, there are the football and basketball. In Division 1-A over 70 percent of male budgets are going to football and basketball.

Why is the question posed that when women's teams have 36 percent of the operating budgets, it's 1 Title IX's fault when a cut to a men's team takes

2 place? And why is the question never raised about the 3 fact that some women's teams are cut, too?

Women's gymnastics, for example, has experienced cuts over the years, not because of Title IX obviously, but because of changing priorities of those schools as to which teams they are going to invest in.

9 Title IX doesn't tell schools they have to 10 have teams, it doesn't tell schools which teams they 11 have to have, but as Senator Bayh says, it does tell 12 schools that they can't discriminate.

13 So I question the very pointing of a finger when schools are balancing their fiscal needs and are 14 15 deciding to invest in some male teams in contrast to 16 others, why that decision becomes a Title IX problem. 17 MR. TED LELAND: Excuse me, I'm certainly compelled by the eloquence and the passion 18 that we have, but we also have an agenda we've agreed 19 to and a certain time frame, so let Cynthia and I step 20 21 in now. Even though there are still some more questions, I think we're going to have to pass on those 22 right now and move on to our next group of panelists. 23 I think on behalf of all of us here and all 24 25 constituents, we certainly want to thank you. It's

clear to us that the questioning could go on and on,
 and I've committed to an agenda, and I think we need to
 follow that time frame.

4 SENATOR BAYH: Mr. Chairman, you're 5 absolutely right, but may I make an offer on behalf of 6 all of us here, that if anybody has a question that's 7 going to keep you awake tonight, let us know. Send us 8 an e-mail or a letter, and you can find out. We'll be 9 glad to respond to the best of our ability.

MS. BEVERLY LEDBETTER: Thank you for
 allowing us to be here.

MR. TED LELAND: If our next group of panelists could come forward. If Leo, Christine and Steve and Bob could come forward, please.

15 What we would like everybody to do is we 16 have one hour set aside for this series of short 17 presentations followed by quick and snappy questions 18 and quick and snappy answers.

We have so much ground to cover. We have so many great people before us, but what I would like to do is ask everyone to stay within the five to ten minutes of their original presentation. And I know that's going to be difficult to do and not necessarily compatible with what we just went through. But I would like to move this thing along quickly because I think 1 the commissioners have lots of questions.

2 What I will do is start making gestures at 3 about the 8 or 9 minute mark in your presentation to 4 see if we can't get you to wrap it up. 5 Again, I apologize for this. We've got fabulous people that are presenting to us, and we want 6 to move as quickly as we can. 7 8 The first presenter will be Leo Kocher, who for 21 years has been the wrestling coach at the 9 University of Chicago. He's coached numerous All 10 Americans and national champions. He's been active in 11 12 collegiate wrestling. He's been a member of the Rules 13 Committee for a number of years. 14 He's had a distinguished career as an 15 athlete himself at Northwestern University and competed 16 nationally and internationally. He earned his Bachelor's Degree at Northwestern University, a 17 Master's Degree from Northwestern University, and an 18 MBA from the University of Chicago's fabulous School of 19 20 Business. 21 MR. LEO KOCHER: Thank you. I appreciate the opportunity to talk to you today. I 22 don't think I can comment on all the testimony, but I'm 23 24 going to go through the most important things first.

This is important because it really shows the way

25

1 things are working today as far as Title IX

2 enforcement.

In a moment on the screen you're going to see basically a composite athletic program that I've created. I've created it out of 2001 data from the NCAA Division 3 schools.

7 I've chosen Division 3 for my composite NCAA 8 athletic program for four reasons. Don't put it up 9 yet, please. Number one, Division 3, which used no 10 scholarships, no packed stadiums, no TV contacts, has 11 more schools in it than either Division 1 or Division 12 2. Number two, because their teams don't generate 13 profits, Division 3 schools are the hardest pressed 14 when it comes to the financial burden and 15 proportionality requirement.

16 60 percent of teams dropped in the 1990s 17 were Division 2 and Division 3 teams. I know that 18 people like to blame football, but the fact of the 19 matter is the highest profiled football schools account 20 for a very small percentage of teams dropped in the 21 last ten, twelve years.

The majority of NCAA athletes and all Division 3 athletes do not have athletic scholarships and play simply for love of the game. And these varied non-scholarship athletes also represent the vast majority of talented and dedicated people who have been
 slashed from squad capping and dropped teams.

3 Okay, just cover the last two lines if you4 will.

5 This hypothetical university is a school б with a perfect balance in its student body of 50 percent women and 50 percent men. In its quest for 7 equity between the sexes, the school has opted to have 8 only sports that are typically offered to both men and 9 women. Therefore, football, wrestling and other sports 10 that really have a high rate of male participation, 11 12 they just didn't need to bother with that. They 13 thought they would just start with these sports that are basically offered to men and women and considered 14 15 dual sports.

16 It should be noted that the numbers of 17 participants on these teams reflect the NCAA Division 3 18 averages for 2000 and 2001. So it's a hypothetical 19 university, but its numbers up there are based on real 20 numbers.

It should be noted that the average size of the NCAA Division 3 male teams have already been forced down by the imposition of squad cabs where you tell the coach the limited number of student athletes he has for gender quota purposes. So those numbers are already 1 forced down on the male side.

2 Some schools even impose two-to-one ratio 3 requirements. That's a requirement where, for example, 4 a coach is told you can only have half as many men's 5 swimmers as you have women swimmers, again, in order to 6 help with the gender quota because schools have 7 football or some other large sport.

8 So you see what the total is using those NCAA figures, 190 males and 154 females. This 9 university offers the same amount of opportunities for 10 each male and female, and in these matching programs 11 more men come out for these teams. Is this difference 12 13 in the number of male and female athletes due to discrimination by the school? No. This university, 14 15 like every other school, wants to get as many women out as possible for their teams so they don't run afoul of 16 the proportionality standard. 17

And that's a dark contrast to the men's side where these teams are being capped, where boys are being told to clean out their lockers, they can't be on the team because we have a gender quota problem.

Now, the President of this university gets approached by a group of female students who tell him they would like to start a women's tennis team. The university's General Counsel explains to the President 1 that even though he offers identical opportunities to
2 his male and female students, what really matters is
3 proportionality. As long as the females are he
4 underrepresented gender, Title IX gives them a strong
5 legal basis for filing a lawsuit to force adding a
6 women's team.

7 Even though the President finds the hiring
8 of a coach and the addition of a team to be a financial
9 burden, he feels it best to add a women's tennis
10 program and avoid a legal battle.

11 The number of tennis players on the team 12 ends up being the average number of participants in the 13 NCAA Division 3 tennis team, which is 11. This brings 14 the ratio of men to women -- go ahead and put it up --15 it brings it up to 165 women to 190 men.

16 The next year seven women that wish to begin 17 a golf team approach this President. He receives the 18 same assessment from his General Counsel that he 19 received regarding the starting of a women's tennis 20 program one year earlier. They are the 21 underrepresented gender.

22 Under the current policy, Title IX is a 23 strong claim for demanding a team. By now it's become 24 apparent to this President that he will have to keep 25 adding women's teams until they are 50 percent of the 1 athletes. He decides that he cannot afford this kind 2 of gender equity and asks his General Counsel what to 3 do. The General Counsel suggests that he reduce the 4 number of squad on the male teams. Will shrinking the 5 squad generate some revenue, asks the President? No, says the General Counsel, but if you get rid of 25 male 6 athletes, you will be proportional and not subject to a 7 Title IX lawsuit which, due to the Department of 8 Education's interpretation, we cannot possibly win. 9

10 After looking carefully at the numbers, the 11 President decided to ask each men's coach to cut two 12 athletes and then he dropped men's cross country. So after starting off on identical athletic opportunities 13 to its female and male students, this university 14 finally achieves equality by adding one women's team, 15 dropping one men's team, and telling the coaches to cut 16 12 deserving male athletes. 17

Now, this does not make sense, and I think
that it's addressed -- the Women's Sports Foundation
sent out a circular and an advisory, and they addressed
this. They say, Title IX requires that athletic
programs meet the respective and sometimes different
needs and interests of male and female athletes.
If the male athletes want university
participation opportunities and walk on as practice

only players and female athletes want sports that meet
 their playing interests, both those needs should be met
 and accommodated on a current Title IX interpretation.

4 I would say it a different way. If they 5 only have two track teams, a men and women's track 6 team, and 25 women come out for the women's track team 7 and 35 men come out for the men's track team, keeping those ten men, they are not saying well, we can't find 8 more women, we don't want to punish these extra 10 9 fellows so we will, you know, allow those men to stay 10 on the team. That's not what happens. 11

12 Instead, what's happening, and this is what 13 the policy interpretation allows to happen, is they say, if you want to keep those ten men, it's going to 14 15 cost you a lot more than ten pairs of spikes and some sweats. It's going to cost you a new women's team. 16 We want a tennis team, we want you to hire a coach, we 17 want you to give us an operating budget, et cetera. 18 19 So when they are faced with this, it's clear, I mean, it's an overwhelming incentive to cut 20 21 male athletes. And this is what's happening on a macro 22 level in our colleges. 23 And so here we are with the current Title IX

24 policy interpretation of high school athletics to
25 proportionality. What do we have? Well, after

1 dropping more than 350 male teams in the NCAA since
2 1992 and losing tens of thousands of male athletes with
3 the imposition of squad caps, even though there are 582
4 more women's teams than men's teams, men come out with
5 greater numbers. There are 209,000 male athletes and
6 151,000 female athletes.

7 When you throw in sports like football, when 8 you throw in the fact that males are projected to be 41 9 percent of college students by the year 2009, we have a 10 disaster in the making.

11 What is the future? As is often the case, 12 California represents the future. San Diego State 13 University passed six men's teams and 12 women's teams. 14 It's been pointed out that there are 1.1 15 million more boys playing high school athletics than there are girls. I see this as a curse rather than 16 being a privilege because they graduate from these high 17 schools only to find their opportunities destroyed by 18 19 the proportionality problem. 20 I think that it's not what they are 21 experiencing in high school. I don't think it's really equal opportunity. 22 23 MR. TED LELAND: Thank you. 24 MR. LEO KOCHER: I guess I'm done.

25 MR. TED LELAND: Yes. Christine Grant

is an Associate Professor in the Department of Health,
 Leisure Studies and Sports Studies and a former
 Athletic Director at the University of Iowa for women
 and past President of the National Association of
 Collegiate Women Athletic Administrators, past
 President of the American Association for
 intercollegiate Athletics for Women, the old AIAW.
 She's testified before Congress on this, won
 a number of service awards, and has been named the

10 national Administrator of the year in athletics by a 11 number of different groups. So we stand on Christine's 12 shoulders.

MS. CHRISTINE GRANT: Thank you very MS. CHRISTINE GRANT: Thank you very Much. I'm missing from my resume that, one, I am a friend and colleague of Colin Goldsby, who is an ex wrestler, and I am a friend and long-time colleague of the legendary wrestling coach at the University of lowa, Dan Gable, who won 15 national championships and 21 consecutive Big Ten championships.

20 And the reason I mention that is I really 21 believe that Colin and Dan would both attest to the 22 fact that not only am I a very strong supporter of 23 women's athletics, I am also a very strong supporter of 24 men's athletics. That's important. And that's why the 25 paper that I submitted to this commission is an attempt 1 on my part to analyze the big picture and to suggest,

2 as Senator Bayh mentioned, how we can best resolve the 3 major issues that are facing us right now. 4 My paper is entitled An Attainable 5 Three-Pronged Goal. One, bringing Division 1 back into perspective; two, achieving gender equity; and three, 6 7 retaining men's minor sports. 8 Let me immediately go to some facts. And I'm going to run through these very quickly because of 9 time. Participation. Christina, if you would. 10 11 The increases in participation are being 12 documented by the NCAA and also by the General 13 Accounting Office. In the top half you will see that that study showed that we are losing teams at the 1-A 14 level, 91 to be exact, in this particular study there 15 are 1-AA 61, but overall we had an increase in 18 years 16 17 of 74 men's teams. 18 According to the General Accounting Office, in a 17 year study we had an increase of 36 men's 19 20 teams. 21 In the next one we can see that the NCAA 22 participation numbers generally have gone up for both 23 men and also for women. 24 In the next one we see the General 25 Accounting Office, which confirms that men's

1 participation rates have increased over the last 17 2 years by approximately 12,000. And in the next one we 3 see that the growth in participation is reflected not 4 only at the collegiate level, but also at the high 5 school level, where we see a phenomenal increase for 6 girls and also an increase for boys.

7 In the next one people say that at the collegiate level we don't have enough women interested 8 in participating. Well, I urge you to look at the 9 pools through which we recruit. The high school pool 10 is almost 2.8 million, and look at the minuscule number 11 12 of opportunities for our women at the NCAA level, 13 roughly 152,000 slots. That's all. That's roughly 5 percent. That's all the young women who get a chance 14 at the NCAA to participate. The interest is there. 15 Next one. I tracked since 1981 what has 16 happened to football, that's the top graph. The middle 17 one is wrestling, and the bottom one is men's 18 gymnastics. What's really interesting about this is 19 that between 1980 and 1992 when Title IX was either not 20 21 in effect or not being enforced, we saw a decrease of 24 percent of our wrestling programs, this is when 22 Title IX is not in effect, and we saw a decrease of 50 23 percent of our men's gymnastic teams. 24

25 In the next one you will see that women's

gymnastics, which is the top graph, is on a more severe
 decline than men's gymnastics. We lost in that same
 period of time 83 women's teams and 39 men's teams.
 Nothing to do with Title IX.

5 Next one. This is the General Accounting б study. On the left-hand side of the top you will see yes, wrestling unfortunately has taken a hit. The 7 numbers are decreasing. So is men's tennis, so is 8 men's gymnastics. But look to the right and look at 9 the numbers that have been added, the number of soccer 10 11 teams, the number of baseball teams, the number of 12 basketball teams. That is reality.

Next one. We cannot discuss in my opinion progress or gender equity or the retention of men's minor sports unless we talk about the financial situation in which we find ourselves today. This is the financial situation.

18 1-A you will note that minority of schools
19 are bringing in more money than they spend, 46 percent.
20 That translates, by the way, to 48 institutions.

The majority of Division 1 are in deficit spending, as are all the other segments in Division 1 and 2.

Next one. The average deficit, the redrepresents 1-A, and in 1993 the average deficit for

those who were in deficit spending was 2.1 million. In
 1999 that jumped 3.3 million, and Syd Demsy has
 recently stated that that figure is now 3.8 million.
 It has jumped a half million dollars in deficit in two
 years. Thank you.

6 Next one. This goes back to 1972, and it 7 shows that the men's budget was 1.5 at that time and 8 nothing for the women's program.

9 Between then and 1993 for every dollar spent 10 on the women's program, three additional dollars were 11 spent on the men's program. That is a very, very 12 telling statistic. For every dollar on the women's 13 program, three new dollars was put into the men's 14 program.

Next one. The 20th anniversary of Title IX
in 1992. The 25th anniversary in 1997, participation,
34 percent women, 34 percent for athletic scholarships,
21 percent of the operating budget and 26 percent of
the recruiting budget.

20 And the next one. I want you to look at 21 this fairly carefully. It shows, if you look at the 22 top line, the men's budget between 1992 and 1997 23 increased by 1.38 million dollars. That was the 24 increase alone. And the increase alone was twice the 25 total budget to the women's sports program in its entirety. 1.38 increase, and the total women's budget
 was 663.

3 Thank you.

4 1985, these were the football budgets and
5 the men's basketball budgets. And in 1999 the football
6 budget had doubled and the basketball budget had
7 increased by 2.5.

8 Next one. In 1985 men's football and men's basketball together consumed 49 percent of the men's 9 budget and, today it consumes that figure as well. 10 It's not 74, it's 72 percent of the men's budget. 11 12 Next one. This is a sad transparency, and 13 it's sad because in the third column you'll see that 20 percent of the men's budget goes to men's sports, and 14 15 these men's sports could constitute about 200 male student athletes. 16

Basketball. Accommodates 15 basketball
players. The other men's sports could accommodate
200. And look at the difference in funding.

20 Next one. This is a Wall Street Journal on 21 an NBC news pole that was done in the year 2000, and it 22 said that the public approved of Title IX, 79 percent. 23 It approved of cutting back on men's athletics to 24 assure equivalent athletic opportunities for women, 76 25 percent. Believe me, that would not be the choice of those of us in women's athletics to cut back on men's
 athletics. That would not be the choice.

3 Our choice would be a preference to bring 4 Division 1 back into perspective, and we could do that 5 through pursuing national legislation in order to 6 eliminate the excesses in football and men's basketball 7 and still retain great teams.

8 I would hope that in the months ahead when you are inundated, as I know you will be, with reports 9 10 and data and materials that you will remember the bottom line. And here is the bottom line: After 30 11 12 years of Title IX, men's participation, 58 percent, 13 women, 42; athletic scholarships, 57, women's, 43. That's 133 million dollars less for women every single 14 15 year. Operating budget, 46 percent. I think what we need is a stronger 16 enforcement of Title IX in order to be fair to our 17 daughters and our granddaughters and our great 18

19 granddaughters, and I think that is our responsibility 20 today.

21 Thank you very much.

22 MR. TED LELAND: Thank you. Next up is 23 Steve Erber, who is Director of Athletics at Muhlenberg 24 College. He supervises 22 sports and runs the 25 intramural recreation program.

1 He's a graduate of Penn State University and 2 was for 14 years the Athletic Director at SUNY 3 Binghamton and received an award from the State 4 Unversity of New York Athletic Conference for 5 Distinguished Service, that conference's highest award 6 for service. 7 Steve. 8 MR. STEPHEN ERBER: Thank you. I too appreciate this opportunity to testify before this 9 10 commission.

11 My name is Stephen Erber. I'm the Director 12 of Athletics at Muhlenberg College, a small liberal 13 arts institution in Allentown, Pennsylvania.

14 I've been involved in the Title IX
15 discussion for at least ten years and have listened
16 carefully and thoughtfully to the arguments on both
17 sides.

18 In my professional role as an athletics 19 administrator at, as was stated, an NCAA Division 3 20 school, I have witnessed and experienced both 21 tremendous growth in athletic opportunities for young 22 women at the intercollegiate level during the past two 23 decades as well as the devastation and destruction of 24 similar opportunities for thousands of young men. 25 Both of these events, the growth and

destruction are in large measure, although not entirely
 as some on both sides of this issue argue attributable
 to the 1972 law known as Title IX.

4 One thing, however, is very clear to me 5 today and I believe should also be clear to anyone 6 willing to look at this issue objectively, and that is 7 that clearly, clearly something that was well intended 8 and has worked so well has also gone awry.

9 At my small private Division 3 college we 10 offer 22 sports, 11 for women, 11 for men, and our 11 situation is radically different from that of large 12 Division 1 schools. Our enrollment is approximately 13 2100 students, and of that number, 545 are varsity 14 athletes, only 26 percent of the student body.

15 It's a statistic of which we are very proud. 16 None of these student athletes receives any scholarship 17 funding. They are all what would be considered at a 18 Division 1 or 2 school as walk-ons. In fact, at the 19 Division 3 level of the NCAA it is not permissible to 20 even consider athletic ability or athletic talent in 21 the awarding of need-based financial aid.

These 545 students participate in athletics simply and solely because they enjoy them and because they love them. We could not bear a 22 sport program with an operations budget for the college of \$400,000, that's correct, \$400,000 for equipment, travel, meals,
 game officials, training room supplies, and recruiting
 for all 22 sports. We have no excesses.

We have recently added women's golf to the curriculum, but we've also added men's LaCrosse. I am confident that we treat the men's and women's programs equitably. Meal allowance, mode of travel, practice times, quality of equipment, publicity brochures, level of coaching expertise and so forth are the same for both genders.

11 I think if you asked the female athletes if 12 they would want to trade places with the male athletes 13 and vice-versa, they would both say no. I think they would all say they are having a great experience and 14 they are treated equitably and fairly. But with an 15 enrollment that's 58 percent female and only 42 percent 16 female athletes, we are obviously way out of 17 18 proportion.

19 The only way we could possibly become 20 proportional would be to eliminate 125 male athletes, 21 and that would entail the football team plus maybe the 22 soccer team. Such an action would devastate our 23 athletics program as well as devastate our efforts to 24 maintain a reasonable female to male ratio within the 25 student body.

1 Even if we had the resources that are 2 available to some large Division 1 programs and we 3 could add 125 female athletes, for us that would 4 probably be about five teams. Or we could add a 100 5 member women's equestrian team, as I am told the б University of Georgia has just decided to do. In an effort to become more proportional, we would still 7 8 devastate our college's efforts to maintain a reasonable male/female balance in our overall student 9 10 body.

Additionally, without athletic scholarships available to the Division 1 and 2 schools, we would find it difficult to attract enough students to support these newly added programs.

15 The fact of the matter is we are having a 16 difficult time filling the five to six person roster 17 for a newly added women's golf program. Our coaches 18 are recruiting but currently relies on some of the 19 women on his basketball team to fill the roster.

At our level we have coaches that coach more than one sport. The same is true for other schools in our league that have recently added women's golf.

23 The point of the above being that college
24 Presidents and athletic administrators, because the OCR
25 has labeled proportionality a safe harbor because no

1 one wants to be engaged in a costly and time consuming 2 lawsuit, because some states like California have demanded it, and not because these athletic directors 3 4 and Presidents are chickens as they have been labeled, 5 have focused on the proportionality test to comply with Title IX even though it is the weakest and least 6 productive of the three tests, even though it flies in 7 the face of logic, even though it denies inherent 8 differences between men and women, and even though it 9 10 has been to the detriment of their students, both male and female. 11

My college is fully and effectively 12 13 accommodating the athletics interest of our student body, but I am not certain that we could prove that to 14 the satisfaction of the OCR. I attended a 15 Congressional hearing a number of years ago in which I 16 urged the President of Brown University to plead with 17 Capital legislators to provide his school with a test 18 that would be acceptable to the OCR so that he could 19 demonstrate that Brown University was meeting the 20 21 interest of its students.

22 Brown surveyed the student body, gleaned 23 historical information regarding athletics interest 24 from years of SAT reports of students who had applied 25 to Brown and studied its female participation in 1 intramural sports. OCR deemed none of these measures 2 acceptable. So he was left with a government agency 3 telling him that one way his school could comply with 4 Title IX is by demonstrating that it meets the interest 5 of its students, but that same agency telling him he 6 cannot produce an acceptable instrument to measure that 7 interest.

8 Every business in this country uses interest 9 surveys to determine what people want, but in this 10 instance we cannot produce a test to measure athletics 11 interest.

Proportionality is a measure of outcomes, 12 13 not a measure of opportunity. Current logic applied to proportionality and athletics, which reads that lack of 14 proportionality de facto indicates discrimination is 15 not or should be in my opinion applied to other arenas. 16 For example, the United States Service Academy has an 17 approximately 15 percent female enrollment. Given the 18 fact that 56 percent of all undergraduate students in 19 20 the United States are female, the current logic would 21 seem to indicate that closer to 56 percent of the Service Academy enrollment should be female, and the 22 only reason it's not female is because the government 23 24 is discriminating against females in its admission to the academies. 25

1 I would argue that the reason is that women 2 simply are not as interested in attending service 3 academies and not as interested in a career in the 4 military in the same numbers as men are. I'm not 5 saying that they are not interested, but I'm saying that they are not interested in the same numbers. And 6 I would argue that that is some of the same reason that 7 athletics participation at most colleges does not 8 mirror the undergraduate enrollment. 9

10 Undergraduate demographics differ greatly among colleges. Some colleges like mine are almost 11 12 exclusively comprised of traditional students, those 13 just graduated from high school, those that are legally and financially dependent on their parents, and those 14 who do not have children of their own. But a recent 15 U.S. education Department report indicated that of 26 16 percent of undergraduate students who are 30 years or 17 older, 80 percent are employed, including 39 percent 18 19 full-time, and 13 percent for single parents. 20 How can we begin to think that we can 21 evenhandedly apply proportionality standards to athletics participation when the demographics of one 22

23 school may vary dramatically from those of another 24 school?

25 In Peterson versus LSU, Judge Rebecca

Dougherty stated that the proportionality test is
 inappropriate in determining Title IX compliance
 because the test assumes that men and women on all
 campuses are equally interested and able to participate
 in athletics.

6 The fact that a disproportionate number of 7 people found on the above-mentioned nontraditional 8 schools are probably female is a societal problem and 9 not something that can be rectified by applying the 10 quota system to intercollegiate athletics.

11 MR. TED LELAND: One minute. 12 MR. STEPHEN ERBER: Yes, sir. Even if 13 there was evidence indicating little interest in 14 athletics among men or women in the general population, 15 and most evidence is quite to the contrary, the 16 interest would clearly not be equal on every campus in 17 this country.

Finally, the current proportionality approach to compliance will not be sustainable to parents with male and female athletes, witnessing continued squad reductions and devastation of entire male collegiate athletic teams in traditional sports. At the same time, these same colleges add no additional women's opportunities to replace the male programs with sports that have small or no constituencies in high schools from which they attract
 applicants. Already it appears that our colleges are
 pursuing a policy that lacks common sense and punishes
 males for the simple fact that they show up for sports
 in greater numbers than females.

6 This view will only harden and spread if 7 Title IX is not reformed into a more fair and humane 8 interpretation. Athletic Directors and other college 9 administrators will be increasingly seen as not having 10 the courage to stand against the entire male special 11 interests.

12 It is my hope that this commission will deal 13 with this issue honestly and objectively. Today the 14 mere suggestion that the current OCR interpretations of 15 Title IX and the test for compliance be examined 16 results in a media blitz of hyperbole, threats of 17 politicians interested in examining the issue, and 18 exaggerations intent on the status quo.

19 I have not heard anyone who is asking for a 20 review of the legislation speak of, quote, cutting 21 Title IX, dismantling Title IX, or setting women back 22 30 years.

If the issue here is Title IX as a means of
exacting revenge or getting even for past
discrimination in athletics, then we should get that

1 issue on the table. If the issue is applying

2 principles of equity and opportunity in athletics for 3 both men and women, then let's continue the dialogue 4 and adjust this good law.

Thank you.

5

6 MR. TED LELAND: Thank you. Bob Groseth is next. Bob has been college coaching for 28 7 years. He's in his 13th season as the head coach of 8 Northwestern University's men's swimming and diving 9 10 team. He was named co-Big Ten coach of the year this past year at his championships in February, and he was 11 12 given by the College Swim Coaches Association this past 13 year the Richard Stedman award, the award given annually to a swimming or diving coach who in the 14 opinion of the international swimming hall of fame and 15 the college swimming association has done the most to 16 spread joy and happiness in Coach Stedman beloved 17 18 sports, swimming and diving.

19 Bob.

20 MR. ROBERT GROSETH: Thank you. 21 Chairman Cooper, Chairman Leland, members of the 22 Commission, thank you for the opportunity to speak this 23 morning.

24 While there are many issues before the 25 Commission over the next few months, I would like to concentrate on roster management and capping of the
 teams. I will not bore you with number statistics.
 You have all, I'm sure, made yourself familiar with the
 facts.

5 I will tell you some personal stories and 6 challenge the Commission to make recommendations that 7 will restore the public's trust in Title IX.

8 Like all swimming coaches, I don't consider 9 myself a men's swimming coach. I coach the men and 10 women's swimming team at the University of Cincinnati 11 and also at Tulane University, and every summer I coach 12 a team that is composed of men and women. I just you 13 got back from our national championships, where I took 14 11 athletes to the championships, five women and six 15 men.

16 I represent a support that treats genders equally. We have the same rules, order of events, 17 seasons, et cetera. We train the same and in some 18 schools train together. And in fact, if you've watched 19 any swim meets lately, we even wear the same suits. 20 Swimming has benefited from Title IX as much 21 as any sport. If there are many in the swimming 22 community, there are a set number of college teams that 23 have been dropped due to Title IX. I know there has 24 been an effort to say that Title IX is not at fault, 25

but in fact the interpretation and enforcement of Title
 IX has been a major factor in the loss of men's
 swimming teams over the last 20 years.

The loss per team and corresponding loss of opportunities have not gone unnoticed, and I submit a USA swimming study showing percentages of male and female athletes.

8 Over the past few years as the college teams 9 for men have gone down, the swimming communities have 10 started to express concern.

11 When wrestling coaches filed their suit, the 12 College Swim Coaches Association issued a statement and 13 later joined the suit. Later this year in June Chuck 14 Wielgus, who is a USA Executive Director, issued a memo 15 to the President of the USOC about the decline of 16 Olympic sports programs in college athletics.

17 Last week John Leonard, Executive Director 18 of the American Swim Coaches Association sent an open 19 letter to the USOC President about Title IX's 20 unintended consequences. And again, I submit these for 21 the record.

These statements from the leaderships of the swimming community reflect a changing attitude toward Title IX. Once revered the opportunities to provide our women, it is now scorned for the denial of 1 opportunities to our men.

2 The current interpretation of enforcement of 3 Title IX has caused anger and devisiveness within the 4 swimming community and between swimming and other 5 sports. In addition, it has led to frustration because 6 of the up until now rapid response to organizations 7 that can effect change.

8 With the elimination of such programs as 9 Miami and 22 NCAA champions at UCLA with 22 Olympic 10 medals, the loss of swimming is qualitative as well as 11 quantitative. Swimming people will be watching the 12 Commission closely. They want Title IX to work and 13 look to you to help fix it.

If an advocate of athletic opportunities in age group, high school and college coach. I've seen the benefits of organized athletic training and competition geared to young people. These benefits are well documented, real, and worth protecting.

While there are people who will testify that have political agenda, more government, less government, women's rights, men's rights, let's not let the political agenda dominate the dialogue.

23 When Title IX first started getting in 24 force, there were nay sayers that claimed college 25 athletics would be ruined. They were wrong, it got better. Today there are those who claim correcting
 Title IX will bring us back to the stone age. They are
 just as wrong. There are boys and girls right now
 learning to swim, run, play soccer and many other
 sports.

6 In the process of developing their craft,,
7 they are becoming better people who will eventually
8 become better citizens.

9 It is for these future citizens the
10 Commission should be fighting for and for who I will
11 try to make my case.

12 This is a scene that is played out over and 13 over and over again on my campus. John and Mary Paxton 14 of Cincinnati, Ohio are taking their son Brad on a tour 15 of colleges over the summer. They stopped by the 16 swimming office to find out about the program.

After the initial set of questions, one of the parents asked, do you have a spot for Brad on the team? I know he's not an Olympic caliber swimmer, but swimming has been such a big part of his life. We don't expect a scholarship, we just want to make sure he's got a chance to be on the team. It's going to be a big part of Brad's decision. We love your school and would like Brad to go here.

25 When the school's policy on squad size was

1 explained, you could see the family's shoulders sag.

2 They have heard this story before. The scene is played 3 out all across the country on many college campuses in 4 coach's offices of all men's sports. There is room in 5 the pool, on the court, track or field. You can share lockers and equipment, but because each school has to 6 meet a numerical quota, there's no place on the roster 7 for their son. No Ruby's need apply here. His dream 8 is gone. When those parents and their son walk out the 9 door, I feel like a bag of dirt. 10

Parents with sons see the handwriting on the wall. Larry Barbiere, a member of the 1968 Olympic team and on three of Indiana University's NCAA championship teams, has three children, two daughters and a son. While their daughter is in swimming, their son plays baseball, even though he's an excellent swimmer.

When I asked Larry why he wouldn't let his son swim, he said, college athletics was one of the most exciting and dramatic experiences of my life. I want my son to be part of a college team, and I'm afraid that when it comes time for him to go to college, swimming won't be a sport. Larry's feelings about his college of swimming's future is, I hope, a little bleak, the
 downturn in interest at the grassroots level in
 swimming is directly tied to the opportunities at the
 collegiate level.

5 There can be no reason, other than to reach a quota, to cap or roster manage a men's swimming team. 6 Those who have been in coaching for a long time know 7 that their biggest boosters and your school's biggest 8 boosters are not the scholarship athletes, but the kids 9 10 that were given a chance to be part of a team, who stuck it out, who made the starting line up, qualified 11 12 for the NCAA's, or won a college championship. A Rudy 13 story.

14 It is part of the spirit and magic of 15 college athletics. It's what keeps us in the business. 16 It is the soul of sport. Roster management and capping 17 have robbed us of that soul.

Joan Domitz was the swimming coach at the University of Wisconsin at Whitewater. In the middle of the 1998 season she was running her afternoon practice when the Athletic Director entered the pool. You have to cut three men from the team today. Whitewater had worked hard to deal with gender equity. In fact, Joan's husband was one of the Assistant Athletic Directors there. Swimming had to keep the number of and women and men equal. Unfortunately
 halfway through the season three women quit. Three men
 had to leave. I was crushed, he said. These guys
 worked so hard. They didn't have scholarships, they
 just wanted to swim.

6 Joan stopped the practice to tell the team. 7 When she announced that three men had to be cut, there 8 were many tears on both teams. They worked out a 9 solution, keep the other women on the team, lower the 10 practice and performance standards so they would stay 11 out for the team.

12 At first I was happy that the guys were able 13 to keep swimming, but over time I realized they were 14 sending the wrong message to the women.

15 The next year I attended an outing for 16 college swim coaches from the State of Illinois. I 17 asked each coach about his or her school's policy on 18 roster management. Every school's was different, but 19 all had some policy.

20 Some Division 3 schools had a two-to-one 21 policy. They had twice as many women on as men. Many 22 had the same experience as Joan Domitz, having to cut 23 men in the middle of the season.

Amazingly every coach said the same thing, don't reveal where you got this information, I might be in trouble. I know from my own experience and from
 talking to other coaches that in my conference
 discussing the capping of teams is a taboo subject.
 Why? Because administrators know in their gut it is
 wrong and they don't want to have to explain it to the
 public.

7 The result of these policies is that guys 8 that want to swim in college can't because the numbers 9 don't match. A few years ago I was attending a banquet 10 for graduating seniors for their induction into 11 Northwestern's Letter Club. One of the speakers, Mike 12 McGraw, was a 3.5 economics major and member of the 13 school's Rose Bowl team.

After speaking about his experiences on the Rose Bowl team, he addressed the subject of capping teams. Turning to the President of the school and the Athletic Director, he said, I started at Northwestern as a walk-on for the baseball team. Coach Stevens gave me a chance to play, and I made the team my freshman year.

21 As a softmore I went out for football. I 22 made the team, earned a scholarship, and eventually a 23 starting position.

24 This year I was on a Big Ten championship 25 team and played in the Rose Bowl. When I saw the caps being put on baseball and other teams, I realized I
 would never have a chance if I was a freshman this
 year.

4 I understand policies that increase women's 5 chances to play sports. What I don't understand is why б men have to suffer for them to gain. Just remember 7 when you cap men's teams, I'm the guy that's getting capped. Capping and roster management does nothing to 8 increase the number of women participating in sports. 9 It only increases their percentage. Addition by 10 subtraction. Who gets left out? The good student 11 12 who's in the sport because he loves it, who goes on to 13 cherish his experience and contributes to the future success of the school and the sport. 14

15 What it does do is increase the resentment 16 for a good law, Title IX. It is up to this commission 17 to advocate changes in the interpretation and 18 enforcement of regulations associated with Title IX 19 that will eliminate the capping of teams and restore 20 the public's trust.

21 Thank you.
22 MR. TED LELAND: Thank you. And we now
23 have 15 to 20 minutes for questions.
24 MS. JULIE FOUDY: I hear the repeated
25 theme of interest coming up, and I find it interesting

1 being a part of athletics for so long and having lived 2 and breathed it, this question of interest is still around. And I read the statement from the Brown Versus 3 4 Cohen case, which says -- the U.S. Court of Appeals 5 says, to assert that Title IX permits institutions to provide fewer athletic participation opportunities for 6 women than for men based upon the premise that women 7 are less interested in sports than are men, it is among 8 other things to ignore the fact that Title IX was 9 enacted in order to remedy discrimination that results 10 from stereotype notions of women's athletic interests 11 12 and abilities are rarely developed in a vacuum. They evolved as a function of opportunity and experience, 13 women's participation athletics reflects a lack of 14 15 opportunities to participate in sports.

16 Moreover, the Supreme Court has repeatedly condemned gender based discrimination based upon 17 archaic and over-broad generalizations about women. 18 19 My question is that I understand the issue of numbers in terms of coming out to teams but, and 20 21 this will go to anyone on the panel, are we not placing discrimination on top of discrimination, because, like 22 this says, interest and ability is rarely developed in 23 24 a vacuum. If the opportunities have not been there, 25 then how are they supposed to be there, for example,

1 with the golf team?

2 And secondly, when we look at the numbers 3 participating in high schools, we're at 2.7 million 4 over that. I think it was shown that when provided 5 opportunities, there's an interest that follows. 6 MR. TED LELAND: Panelists? 7 MR. LEO KOCHER: You know, arguing interest seems to be a nonproductive area. People end 8 up really resenting anyone who suggests that there's 9 any difference between males and females regarding an 10 interest in athletics. 11 I guess we don't have a problem with women 12 13 being 85 percent of dance programs or 95 percent of mercy programs, or males need the majority of 14 engineering. But for some reason we can't suggest that 15 there might be different interest and preferences 16 between populations of males and females. 17 All I know is Brown submitted an evidence 18 that the SAT student questionnaire for 1993 during 19 20 their court case, and I have it right here, 45 percent 21 of the males taking the test said their interest in 22 participating in intercollegiate athletics, 24 percent 23 of women do. Now, let's nurture that interest. That's 24

25 fine. You're always going to want to bring up the

lower person. That's fine. But don't turn around and
 level down men in order to fit some standard. That is
 wrong.

I will never complain about women getting more opportunities. I will complain about Marquette University cutting their wrestling team that didn't cost them one penny because it was funded by outside sources simply so it would not fall afoul of the proportionality standard, simply so they wouldn't get dragged into court and lose.

11 So I'm not interested in arguing. Things 12 change from one campus to the other, but I do want some 13 common sense and fairness. If 25 women come out for 14 track and 35 men come out for track, don't tell those 15 guys they got to go.

16 MR. TED LELAND: Debbie.

17 MS. DEBORAH YOW: Thank you, Ted. For anyone on the panel, but, Dr. Grant, especially for 18 19 you, I've been reading a number of suggestions that 20 you've made relative to perhaps a different approach 21 through the federal government for how to get our hands 22 around the situation. And as I was reading those, a 23 question came to mind that I wanted to ask you, because 24 when I was serving on the NCAA management council for the Atlantic Coast Conference, I made a suggestion that 25

1 we take better care of what I would consider the

2 traditional women's sports, and by taking better care 3 of them, I was suggesting that we would add scholarship 4 opportunities for those sports.

5 For everyone in the room who understands the 6 difference between equivalency sports and head count 7 sports, you all understand what I mean.

8 At the University of Maryland as an example in the last eight years we won eight national 9 championships in our women's sports program, and yet 10 one of those sports, like women's LaCrosse or like 11 12 field hockey, both of whom have won national 13 championships during that time, there would be carried on their roster as many as 30 individuals, and yet only 14 15 had the opportunity to provide a total of equivalency, if you will, of 12 or 13 scholarships. 16

17 Certainly there weren't in my mind more financial support because of the level of excellence to 18 which they have risen. And it appears to also have 19 occurred to me as an Athletic Director with a 38 20 21 million dollar operating budget that it would serve 22 them well. It would also serve the institution well. 23 From a proportionality perspective, we would then not have to add, perhaps, a nontraditional sport 24

25 like bowling. I hope no one takes offense. I'm not

interested in adding bowling at Maryland. And we would
 do good in two separate ways.

We carried that forward through the NCAA Management Council to the NCAA, and it was rejected out of hand as an attempt to not be in compliance with Title IX. And as a female who has her entire life every opportunity that has ever been afforded to me in athletics has been as a result of Title IX.

9 I was shocked to be viewed in that light. 10 Sorry for the long-winded explanation, but would you 11 support adding through the NCAA regulations additional 12 scholarships to existing and traditional women's sports 13 for those reasons?

MS. CHRISTINE GRANT: That's a very good question, Debbie, and my short answer is I would absolutely support that, absolutely.

17 In the early 1990s one of the NCAA committees analyzed the number of scholarships offered 18 to each sport and came up with recommendations which in 19 many women's sports increased the numbers and made more 20 21 sense. And I think your LaCrosse team and field hockey 22 team are terrific examples where you may be carrying 30 people on each team and you've only got 12 scholarships 23 to divide up. It came to an abrupt halt when it got to 24 25 the NCAA council at that time.

1 I think it's probably ripe right now to put 2 that suggestion forward again because we could increase 3 numbers in our current sports like that, I believe, and 4 make it more competitive for the current students. 5 If you don't have 22 people to scrimmage in б field hockey, you're at a huge disadvantage. And sometimes that has happened at the University of Iowa. 7 If we had just a few more scholarships, we could 8 increase our squad to 25 to 30 people. I would 9 absolutely advocate that. 10 MS. DEBORAH YOW: And also at the same 11 time not carry the burden of adding a new sport with a 12 13 new coach and all that comes with it. 14 MS. CHRISTINE GRANT: It's a very 15 expensive venture adding a brand new sport, and there 16 are less costly ways to achieve the same goal. 17 MR. STEPHEN ERBER: Both the question and the response speak a lot to the concern I think 18 that I raised, and that is that at a Division 3 19 20 institution I don't even think about scholarships, and 21 we can attract or build or develop interest by using scholarships. I mean, we happen to get students that 22 generally say, hey, I'd like to do this. I want to 23 24 come out for the team. I would like to be a part of 25 the team.

1 And I would also like to say in response, 2 Julie, to your question, I think the issue is not that, you know, whether or not interest can be nurtured. Т 3 4 think everybody understands and agrees that obviously 5 interest in many different things can be fostered and nurtured, particularly in children. But the issue is, 6 you know, can a school like mine nurture that interest 7 to the extent that we have 58 percent of our 8 undergraduates participating in the athletic program? 9 And my answer to that is I don't think so. 10 And the only way we can get that percentage 11 12 of female athletes up to 58 percent is probably by 13 reducing the number of male athletes. 14 So I'm sure an interest is nurtured, it's absolutely nurtured, but the question is to what extent 15 16 and how much can you nurture? 17 MR. TED LELAND: Okay. We have some 18 questions from Brian and Gerry. 19 MR. BRIAN JONES: I would actually like to follow-up on Mr. Erber's point there and the point 20 21 that Julie raised because I do think that his question 22 of interest does seem to be, as far as I can tell 23 baffing institutions in the courts. 24 The issue isn't as you suggest. It isn't so 25 much about whether or not we're going to allow those

1 stereotype notions of interest to control, but rather 2 it seems to me that the question is one of how do we 3 measure the interest of it? What is sort of the 4 appropriate measure?

5 I would love to get your thoughts, Mr. 6 Erber, and yours, Ms. Grant, as people who have to 7 actually sort of implement this third prong of the test 8 in a practical way. I mean, what should we be thinking 9 about? What should we be looking at when we examine 10 this question of what's the right denominator as we 11 look at the interest of the question?

12 Ms. Grant, you had some statistics about, 13 for example, the vast disparity between the number of women who are participating in athletics at the high 14 15 school level versus the number of opportunities that are made available at least in the NCAA. And, you 16 know, a question arises, you know, for example, what is 17 the relative participation rate of men to women at the 18 high school level versus the rate of female to male 19 participation at the college level? I mean, is that 20 21 one statistic that we could use to begin to get a better grip on how to measure interest? 22

23 Should we be looking at just sort of a 24 larger population of students who apply to college and 25 that sort of thing? Is that getting us closer to a fair assessment of whether students are actually fully
 and effectively meeting the needs and interests.

3 That really seems to me to be the big 4 question that seems to be bugging a lot of people is 5 what do we look at to figure out whether or not we're 6 actually fully and effectively meeting the needs and 7 interests?

8 MR. TED LELAND: Your response,9 Christine.

10 MS. CHRISTINE GRANT: One of the great 11 advantages of having been around forever is that I was 12 here in 1972 when there was really no interest on the 13 part of girls to participate, and the high school 14 participation at that time was 8 percent. The schools 15 were forced to offer opportunity, and my goodness, it's 16 now up to 42 percent.

I don't know when we will satisfy the interest at the high school level. I don't think it's been satisfied yet. I don't think it's near being satisfied. In fact, I will go so far as to say we will never ever satisfy the interest of girls and boys to participate. We have to cut it off. There are more boys and there are more girls that want to participate, that being the case at the high school level, I think exactly the same as at the collegiate level.

1 With a pool of 2.7 million people, girls 2 participating in the high school level, we certainly 3 could keep adding opportunities at the collegiate 4 level. And as long as we keep offering them, the women 5 will keep participating. 6 We don't know what the interest is, we 7 really honestly don't, but I would guess it's as great as the man's for every ounce. Really. 8 9 MR. TED LEDBETTER: Any response, 10 Steve? 11 MR. STEPHEN ERBER: Yes. I think that 12 we have the expertise and knowledge to develop an 13 instrument that will measure interest in athletics on each and every campus in our country. And let's do 14 that so that the OCR can say, hey, here's the test, 15 apply it to your campus. If you come up short, then 16 you have to make some adjustments and make some 17 18 corrections. 19 But that, as far as I know, is not the case right now. And, you know, the way to measure interest 20 21 is pretty amorphus right now as far as I'm concerned. 22 MR. BRIAN JONES: Is your suggestion, 23 though, that the pool that we ought to be looking to to 24 measure interest is the existing undergraduate 25 population? Is that what I'm hearing you say?

1 MR. STEPHEN ERBER: Yeah, I would 2 think. Isn't that the issue? 3 MR. TED LELAND: We only have about 4 three more minutes. Welcome Donna, by the way. 5 MS. DONNA de VARONA: I have a quick б technical question for Ms. Grant. 7 In calculating the respective proportionate 8 participation opportunities under the first prong, what do you think about an adjustment taking into account 9 10 nontraditional students? In other words, if we can 11 agree that nontraditional students are highly unlikely to participate in intercollegiate athletics, does it 12 13 make sense to count them in our calculation for the 14 first prong? MS. CHRISTINE GRANT: How do you define 15 16 your nontraditional students? 17 MS. DONNA de VARONA: Say students over 30 years old. And that's an issue that could be worked 18 19 out and debated. And I'm sure that reasonable people 20 could establish a definition. 21 But let's assume that we have that 22 definition, that type of adjustment. Would it be 23 appropriate in your mind? MS. CHRISTINE GRANT: Oh, I think 24 25 reasonable people would be willing to look at that and

1 then try to determine, you know, what would be the

consequences were there such a policy?

2

3 MS. DONNA de VARONA: Okay. Well, let 4 me ask it a different way. Let's assume that a school 5 has a high population of students over the age of 45. 6 Would it be reasonable not to count that population for purposes of calculating numbers under the first prong? 7 8 MS. CHRISTINE GRANT: I think that's something that should be considered, yes. 9 10 MS. DONNA de VARONA: Thank you. MR. TED LELAND: Okay. We got another 11 minute and a half. Bob. 12 13 MR. BOB BOWLSBY: This really kind of goes to the heart of the same issue. Ms. Ledbetter 14 mentioned earlier, or at least I think she intimated, 15 correct me if I'm wrong, that perhaps the comparison to 16 the undergraduate student population is a flawed entry 17 18 assumption.

19 In the case of major athletics programs on 20 our campus, we have 700 student athletes, and a very 21 small percentage of that 700 comes from the student 22 population. They are recruited to campus, invited to 23 be there and such.

24 There also is very wide ranging differences25 among institutions. For instance, Senator Bayh's

1 institution, Perdue, and Georgia Tech here in Atlanta 2 both have technology engineering, some institutions 3 it's agricultural basis for their undergraduate 4 curriculum, and therefore they don't have the 55 5 percent female, 45 percent male that many of the major б universities around the country and liberal arts institutions have, but instead, have a student 7 population that may be just the reverse of that, may be 8 60 percent male and 40 percent female. 9

10 My question is for all four of you. Should 11 those variances enter into this proposition, and in 12 your estimation, is the proportionality usage of 13 undergraduate student population a flawed entry 14 assumption? And if you believe it is, what is a better 15 population to utilize if some sort of comparison is 16 required?

MS. CHRISTINE GRANT: I'll take a shot at it. I've thought about this quite a bit, as you can imagine, and I've come to the conclusion that I truly believe that the athletic ability is probably divided in an equitable fashion between men and women, you know. And if that's a fair assumption, then I think the proportionality prong makes a lot of sense nationwide.

25 I know that differences do exist between

1 Perdue's undergraduate population, which is very low 2 for women, and Iowa's, which is very high, but I think 3 as a nation as a whole we're being fair to our young 4 men and our young women if on our individual campuses 5 we use the undergraduate population as our test. And б I'm supportive of that because you have to have something at which point you can say, okay, that's it, 7 we're in compliance with Title IX. 8 9 I see it as a very, very fair way to do the cutoff point for both men and also for women. 10 MR. TED LELAND: We have a couple of 11 12 minutes for a response to this question. Anybody else? 13 Leo? 14 MR. LEO KOCHER: I do. I just want to 15 say that Beverly Ledbetter, I think she described a pretty involved effort at ascertaining student interest 16 in both the population where they grew from and all the 17 rest. There are student administered surveys, there's 18 the SAT thing that I cited before, the SAT student 19 descriptive questionnaire. I mean, there's all sorts 20 21 of ways to do it if we want to do it. 22 Unfortunately, the people that designed this three-prong test did want to do it. They just felt 23 24 let's just go with a flat out student enrollment 25 number, and that's the way they are going to go.

1 I don't think it's fair. We don't do it in 2 any other extracurricular activity. I'm just not sure 3 why we do it in sports. 4 MR. TED LELAND: Any other repsponse? 5 MS. CHRISTINE GRANT: I would like to б say one more thing. The bottom line is men still have 7 58 percent of all participation opportunities. 8 MR. TED LELAND: Well, thank you. I apologize for not -- we have more questions and the 9 10 discussion is fruitful, but I'll be a sticker on the agenda, so we need to move to the next panel. 11 12 Thank you very much. 13 MS. CYNTHIA COOPER: Ron Galimore. Ron Galimore is the Senior Director of the men's program at 14 15 USA Gymnastics since 1994. As the men's Program 16 Director, Ron oversees all fiduciary and programmatic responsibilities for men's gymnastics in the United 17 18 States. 19 Ron was a member of the 1980 U.S. Olympic gymnastics team, making history as the first African 20 21 American gymnast to achieve this accomplishment. 22 Ron is a graduate of Iowa State University. 23 He was also voted the 1991 Iowa State athlete of the 24 year and recently inducted into the Iowa State 25 University Athletic Hall of Fame.

1 MR. RON GALIMORE: Thank you. I would 2 like to thank you, the Commission, for giving me the 3 opportunity to discuss Title IX and its dramatic impact 4 on the sport of gymnastics. 5 This is an issue of great concern to the б entire Olympic community in the United States, and I'm 7 happy to be here to talk about some of the unintended 8 consequences of Title IX. 9 As mentioned, I was a member of the 1980 Olympic team. I became the first African American to 10 make the U.S. Olympic gymnastics team. 11 12 The following year I graduated from Iowa 13 State on an athletic scholarship and earned the athlete 14 of the year award. 15 After college I became a coach, a judge and a gymnastic club owner, and today, as mentioned, I'm 16 the Senior Director for the men's program for USA 17 Gymnastics, which is the national governing body for 18 19 gymnastics in the USA. 20 I more than anyone understand the value of 21 collegiate athletics. I, like many other student athletes, was able to fulfill a lifelong dream of 22 23 receiving an education at an NCAA member institution 24 while competing as an NCAA athlete. 25 I am saddened, however, by what is happening 1 to Olympic sports at NCAA institutions across America.

2 There is not a person that I talk to who does not 3 recognize the benefits of Title IX and the great 4 opportunities that have been afforded to women and 5 education in sport. But at the same time, Title IX has 6 devastated men's and women's collegiate gymnastics in 7 the United States.

8 The way in which Title IX is enforced and 9 factors used to determine compliance have created some 10 of these devastating consequences. And I would like to 11 note that there is a relation to a women's program 12 dropped shortly after the men's had been dropped. 13 There is a relation to that.

From 1980 to 2000, I think some of these figures have been mentioned, we've lost a hundred women's collegiate gymnastic programs and 83 men's collegiate gymnastic programs.

18 There are fewer than 90 women's programs 19 remaining in the U.S. today, and men's programs have 20 gone from an all-time high point of 202 programs in the 21 1970s down to just 20 programs today.

The elimination of these gymnastic programs as well as the elimination of other Olympic nonrevenue producing sports continue to give the following negative effects. It will continue to decrease the

1 number of American athletes eligible for world and 2 Olympic competition teams; it will continue to reduce the number of athletes who will become coaches, thus 3 4 eliminating quality coaches in America's youth, and 5 many of these coaches in the men's program go on to б coach women's collegiate programs; and it will continue to eliminate the opportunity for low income and 7 minority young people to receive quality education 8 through athletic scholarships in a number of Olympic 9 10 sports.

The interest level in gymnastics is growing, 11 but the NCAA member institutions are not meeting the 12 13 needs of students who want to participate in our sport. 14 USA Gymnastics records show that overall participation has doubled from 1980 to 2000. Presently 15 over a half million boys participate in competitive and 16 recreational programs in private clubs across America. 17 And incidently, it's the private clubs in America that 18 are feeding our NCAA programs, not necessarily our high 19 school programs. 20

This year alone after state and regional qualifying competitions 650 boys qualified to participate in the 2002 Junior Olympic national championships held in San Diego, California. Of those 550 competitors, 310 were college bound or within one 1 year of entering the college program, but with the 2 total number of athlete participation in men's 3 collegiate gymnastics going from 1,367 in the 1981 /82 4 season down to 367 in the 2000 /2001 season, it's 5 apparent that the needs of these boys are not being 6 met.

7 This situation is very much the same in Olympic sports such as wrestling, diving, track and 8 field, tennis, and swimming. I've shown today that 9 this is a serious problem at the collegiate level, and 10 unless steps are taken by the Department of Education 11 12 with increased responsibility to NCAA institutions to 13 solve this problem, we will see more programs eliminated to the point of extinction. 14

Many of you might remember Peter Vidmar, Tim Daggett, and Mitch Gaylord, members of the 1984 Olympic team winning a historic gold medal for the U.S. you might also remember world champion Kurt Thomas. Fast forward these moments in our sport to the year 2002. The collegiate gymnastic programs that developed these Olympians no longer exists.

As a matter of fact, half of our 2000 Olympic team was developed in collegiate programs. And on a personal note, the program that gave me my opportunity has also been eliminated.

1 You have a big job to review Title IX and 2 make recommendations to the Department of Education. I 3 don't think the intention was to provide a law to 4 motivate member institutions to drop men's sports or to 5 hide behind as they drop men's programs and have small annual budgets while they take a portion of those 6 budgets and create a women's program. But this is what 7 happens from the proportionality prong of Title IX 8 compliance, decisions to drop programs being made in a 9 vacuum and no accountability for spending in place at 10 NCAA institutions. 11

I don't believe in complaining about some of 12 13 the problems without offering at least two solutions or two comments. One is, and this is real out of the box 14 thinking so don't -- take endangered sports, and 15 endangered is the key word, like men's gymnastics out 16 of the formula of calculating Title IX compliance. I 17 know this is real out of the box thinking, but this is 18 desperate times, and I would encourage you to think a 19 little out of the box when looking at everything and 20 trying to come up with some solution to our problems. 21 22 Also consider another prong to measure interest of participation in sports at an institution 23 24 instead of proportionality. Yes, there are two other 25 prongs, but they only got institutions back to

compliance based on proportionality, which does not
 provide an accurate measure of who wants to play
 sports.

4 Of course there are other possible solutions 5 that could be directed directly to the NCAA, such as legislation to provide advance notice of elimination of 6 an Olympic sport. You know, many of my coaches have 7 told me that they learned about their program's 8 elimination when they picked up the morning paper. I 9 also believe different rules of eligibility and 10 existence should apply for sports like football and 11 basketball. It's illogical to apply blanket policies 12 13 for dominant sports like football and basketball to Olympic sports like gymnastics. But I'll save those 14 15 thoughts for a later date.

Members of the Commission, I believe it's 16 time to take responsibility for the preservation of 17 men's Olympic sports at the collegiate level. It's 18 time to stop pointing the finger and asking about are 19 20 these male athletes any less important than those 21 participating in other sports? We are talking about the development of our next generation of leaders, 22 23 aren't we?

The goal of Title IX was to create equalopportunity without prejudice. Obviously this has not

occurred, and a review and modifications are in order.
 Thank you.

3 MS. CYNTHIA COOPER: Judith Sweet 4 joined the NCAA as vice-president for Championships and 5 Senior Women Administrator in January of 2001. Prior 6 to that, Judith served as Director of Athletics at the 7 University of California, San Diego, from 1975 to 1999, 8 when she became one of the first women in the nation 9 selected to direct a combined men's and women's 10 intercollegiate athletics program.

Judith was elected to a two-year term as President of the NCAA in January 1991 and was Secretary-Treasurer of the NCAA from 1989 to 1991, becoming the first woman to serve in each of those positions.

16 Judith.

MS. JUDITH SWEET: Thank you, Madam
Co-Chair. If I may, I would just like to add one P.S.
to that very kind introduction.

I've loved sports all my life. As a young girl I dreamt of representing my high school and college on a sport team. I never had that opportunity because there were no teams at either the high school or college level.

25 While I would welcome the opportunity to

share my perspective based on those life and campus
 experiences that Cynthia alluded to, my remarks today
 will focus on the NCAA.

4 On behalf of the National Collegiate 5 Athletic Association and its more than 1200 member 6 colleges, universities, conferences, and affiliated 7 organizations, I'm pleased to have the opportunity to 8 provide the Commission with comments about the impact 9 of Title IX on intercollegiate athletics from the 10 Association's perspective.

For those of you who may not be as familiar with the NCAA as others of you are, allow me to briefly note that the NCAA is a membership driven association. The NCAA derives its authority, including all national policy, entirely from the will of the membership through the vote of institutional or conference representatives.

18 The vast majority of decisions regarding 19 athletics programs, including which sports to sponsor 20 or to cease sponsoring, are made at the campus level. 21 Member institutions have complete autonomy over their 22 programs except where the broader membership has set 23 standards through national policy.

Allow me also briefly to describe the role of intercollegiate athletics for women 30 years ago 1 when Title IX was signed into law. There were no

2 college athletic scholarships to speak of for women, no
3 NCAA championships for women, and very few
4 opportunities for competition.

5 In 1971 /72 a survey of the NCAA member 6 institutions showed that only 29,977 women were 7 participating in sports and recreational programs 8 compared to over 170,000 men, more than five times as 9 many men as women.

10 The athletics opportunities for women were 11 few, and the prospects for growth were dismal. With 12 numbers like that, it might be fair to wonder what 13 college woman would show any interest at all in 14 athletics.

What a difference 30 years of legislative impetus, opportunity and support make. Today nearly 17 150,000 women are competing in sports at NCAA member 18 schools.

While some individuals suggest that women do not have a strong interest in sports participation, the numbers prove otherwise. In the last ten years alone female NCAA participants have increased by more than 55,000. The number of collegiate women's soccer teams has grown from 80 in 1982 to 824 in 2002.

25 The number of girls participating in sports

1 at the high school level exceeds 2.7 million. As
2 opportunity has increased, interest has increased. Of
3 the 87 championships in 22 sports conducted by the
4 NCAA, 43 are exclusively for women, and bowling will be
5 added to the women's championship in 2003/04.

6 And, Debbie, the Committee on Women's Athletics has also indicated that they will look at the 7 number of scholarships being provided in all of our 8 sports. The NCAA membership has demonstrated a 9 commitment to both men's and women's Olympic sports 10 through legislation that allows the continuation of 11 12 championships in Olympic sports even if the number of 13 sponsoring institutions does not meet minimum requirements for championship events. 14

15 Clearly Title IX has promoted opportunities 16 for female athletes over the last 30 years, but there 17 is much more still to be done to ensure that men and 18 women who attend NCAA member schools have equitable 19 access to athletics participation.

Although women comprise 54 percent of the undergraduate student population at NCAA member schools on average, as you have heard, they account for only 40 percent of the athletics participants. They receive only 40 percent of the scholarships, they receive only 36 percent of the operating dollars, and have only 32

1 percent for recruiting budgets.

Like any social legislation designed to change the deeply imbedded status quo, Title IX has had and still has its critics. Over the last 30 years the voices of dissent have been less strident regarding the law itself and have grown more concerned with the standards used to measure compliance.

8 The Department of Education standards consider an athletics program to be in compliance with 9 10 Title IX if its student athletes by gender are in proportion to the make-up of the undergraduate student 11 12 body or if the program can demonstrate a history of 13 expanding its program to meet the needs of the underrepresented gender or if the program can 14 demonstrate that it has fully and effectively 15 accommodated interests and abilities of the 16 17 underrepresented gender.

18 Critics argue that the focus of courts and 19 the Office of Civil Rights has been on a 20 proportionality test and that it has become the de 21 facto single test used to determine compliance. The 22 unintended consequence of Title IX they say has been 23 the cutting of the so-called nonrevenue men's sports in 24 order to get the number of athletics participants for 25 an institution more in line with the undergraduate 1 population by gender.

2 Others have claimed that increased expenses 3 in providing opportunities for women to comply with 4 Title IX have resulted in a reduction of spending for 5 men's sports. In fact, financial reports from 1972 to 6 1993 show that in Division 1-A for every new dollar 7 spent on women's sports, three new dollars were spent 8 on men's sports.

9 Before I discuss the findings of the report 10 on this issue from the United States GAO in March 2001, 11 allow me to share with you a message from the NCAA 12 executive committee, one of the primary decision making 13 bodies within the government structure and comprised of 14 university Presidents and Chancellors.

15 In a discussion about the work of the 16 Commission at their meetings earlier this month, the 17 President spoke strongly of the value of Title IX and 18 urged the Office of Civil Rights to apply consistent 19 Title IX enforcement and interpretations in all regions 20 of the country.

21 Regarding decisions by member institutions 22 to cut men's sports, this group of college and 23 university CEOs noted that institutions have dropped 24 sports for various reasons, such as institutional 25 philosophy, program priorities, finances, infractions, safety, lack of conference opportunities, inadequate
 facilities, insurance costs, and others, but the single
 most important message that they wanted me to deliver
 on their behalf was this: Don't blame Title IX for
 institutional decisions to cut programs.

6 The President's position is supported by 7 findings of the GAO report. The United States Congress included provisions in the higher education amendments 8 of 1998 that required the GAO to study participation in 9 athletics, including schools' decisions to add or 10 discontinue sports teams. They examined the membership 11 12 of both the NCAA and the NAIA. Among the GAO's 13 findings are these: Athletics participation for both men and women have increased since 1981. The total 14 number of teams has increased for both men and women. 15 Since 1992963 schools added teams and 307 16 discontinued teams. Most were able to add teams, 17 usually women's teams, without discontinuing any teams. 18 19 The report found that the level of student interest was the factor schools cited most often as 20 21 greatly or very greatly influencing their decisions to 22 add or discontinue both men's and women's teams. 23 The conclusions are clear. The decisions to 24 discontinue specific sports are made at the

25 institutional level for a variety of reasons.

1 If the decision is made to eliminate sports 2 for gender-equity reasons, it is because institutions 3 have chosen this path rather than pursuing other 4 options, not because Title IX dictates such action. 5 The task before the Commission is an б important one. In a perfect world Title IX would not be necessary. There would be enough resources and the 7 will to do the right thing and thus meet everyone's 8 needs. Social legislation exists, of course, because 9 we do not live in that perfect world. 10 11 In the charge to this commission the Department of Education acknowledges that extraordinary 12 progress has resulted from the passage of Title IX. 13 14 MS. CYNTHIA COOPER: One minute. MS. JUDITH SWEET: While we like to 15 think that this progress would have taken place without 16 Title IX because it was the right thing to do, the fact 17 is that opportunities and support for girls and women 18 in athletics are still not equitable with those 19 provided for men, even though it was 30 years since the 20 21 law was passed. 22 Your charge appears to bear more on the federal standards for measure of compliance than on the 23 24 necessity for the law. The degree to which the

25 Commission can give direction to colleges and

universities in achieving compliance with Title IX,
 emphasizing application of any of the three prongs,
 would remove the misunderstanding that proportionality
 is the only way to comply. The law is clear, the
 intent is to correct inequities.

6 The NCAA stands ready to assist the Commission any way it can as you deliberate. The 7 ultimate test for compliance with Title IX may have 8 been summed up best by an NCAA gender-equity task force 9 in 1992. It defined gender equity in the following 10 manner: An athletics program can be considered gender 11 12 equitable when the participants in both men's and 13 women's programs would accept as fair and equitable the overall program of the other gender. No individual 14 15 should be discriminated against on the basis of gender, institutionally or nationally, in intercollegiate 16 17 athletics.

As I conclude my comments, I urge you to consider the following: Would participants in both our men's and women's programs accept as fair and equitable 40 percent of the participation opportunities, 36 percent of the operating dollars, and 32 percent of the recruiting dollars? Would we expect that of them? Thank you for the opportunity to meet with you today.

1 MS. CYNTHIA COOPER: Thank you, Judith. 2 Christine Stolba is a Senior Fellow with the 3 Independent Women's Forum, where she writes about a 4 range of issues, including women and the economy, 5 feminism, and women's studies. She is also an adjunct б scholar at the American Enterprise Institute for Public Policy Research and a Visiting Scholar at the Ethics 7 and Public Policy Center, where she has written about 8 bioethics and the history of genetics. 9 10 Christine has testified before Congress on issues related to women's wages and workplace 11 12 advancement. Christine has been the recipient of 13 fellowships from Emory University and from the American Philosophical Society. She holds a Ph.D. in history 14 15 from Emory University. Christine. 16 17 MS. CHRISTINE STOLBA: Thank you, 18 Chairman Cooper and distinguished members of the 19 Commission. I'm honored to have the opportunity to testify on the issue of Title IX and opportunity in 20 21 athletics. 22 I am Christine Stolba, Senior Fellow at the Independent Women's Forum, which is a nonprofit, 23 24 nonpartisan organization dedicated to research and 25 public education on issues concerning women.

For the past ten years the Independent Women's Forum has been tracking the enforcement of Title IX, with special focus on its impact on gender equity and college athletics through its "Play Fair" project.

I was born in 1973, which was one year after
President Nixon signed Title IX into law. At that time
one in nine girls were playing high school sports.
Today that number is one in three. The expansion of
women's participation in athletics is a heartening sign
of social progress.

As a competitive high school softball player, I guarded lifelong benefits from my participation in team sports, but when Title IX became law, women were 43 percent of the undergraduate college population, and their minority status was invoked as proof of the need for the statute.

Today women are the majority of college graduates, and the Department of Education estimates that by the year 2009 men will be 41 percent of undergraduates; in other words, the underrepresented sex on campus will no longer be women, but men.

23 Contrary to Title IX's original aim of equal 24 opportunity, the courts and the Office For Civil Rights 25 at the Department of Education have embraced equal

1 outcomes in the form of statistical proportionality as 2 their primary measure of compliance with the statute. 3 This proportionality principle, as you've 4 heard, posits that absent discrimination, men and women 5 would demonstrate identical levels of interest and enthusiasm for all activities, whether it's the choice 6 of college majors or preferences for playing sports. 7 8 Such thinking, of course, ignores men's and women's demonstrated preferences for certain 9 activities, and I think it leads inexorably to calls 10 for a sex quota system in higher education. 11 12 Now, as you've heard in theory, a school 13 need only meet one of the three prongs that the Office for Civil Rights test determines, but in practice, 14 however, after the First Circuit's decision in the 15 Cohen V. Brown University case, the first prong has 16 become, this is the phrase used by the court, the safe 17 harbor for school's compliance with Title IX. 18 19 But because women today are the majority on most college campuses, but still demonstrate lower 20 21 levels of interest in playing collegiate sports than men, schools find themselves caught in a difficult 22 23 bind.

The solution many colleges have chosen hasbeen to cut men's team. In less than a decade, more

1 than 80,000 college female athletes on intercollegiate
2 teams disappeared from college campuses.

Between 1993 and 1999 alone 53 men's golf teams, 39 men's track teams, 43 wrestling teams and 16 baseball teams have been eliminated. The University of Miami's diving team, which has produced 15 Olympic athletes, is gone.

8 Now, supporters of statistical 9 proportionality in college sports have argued, and many 10 of them have argued before you here today, that since 11 the inception of Title IX, women's demonstrated 12 interest in sports is not a true measure of equality 13 because it fails to consider female athletic potential. 14 If you build it, they will come.

Because society discriminated against women athletes for so long, the argument goes, generations of girls internalized the message that they didn't belong on the soccer field or the basketball court.

19 The fact that women currently are not 20 turning out for sports in rates as high as men is a 21 legacy of that denial of opportunity the argument goes. 22 Now, this line of reasoning obviously has 23 truth. Culturally, the female athlete has been a role 24 model only in recent years. Displays of female 25 athleticism were rarely celebrated. And doubtless, many girls never ventured to challenge the social norms
 that saw men but not women as athletes, and they lost
 out on athletic opportunities in the process.

4 A similar set of cultural assumptions 5 governed the labor market for generations. But once б women had achieved formal equality of opportunity, as they did with the passage of Title IX, I think we have 7 to move to another question. The question is is the 8 government's role to enforce anti-discrimination 9 legislation or is the government's role to mandate a 10 certain level of interest in athletics to achieve 11 12 equality of outcome?

I believe the intent of Title IX is the former. I think in practice we're seeing the enforcement of the latter idea. Well, what do women want?

17 Numerous contemporary studies demonstrate that even 30 years after the passage of Title IX, on 18 average men and women still display different degrees 19 of enthusiasm for sports. This obviously never should 20 21 be used as an argument to prevent women from pursuing 22 athletics. But if you look at the data, for example, this particular set of data, it's been raised a few 23 24 times this morning, the scholastic aptitude test data, 25 which shows that nearly twice as many men as women say 1 they want to play sports at a college level.

2 Now, there's some other more interesting 3 data which I have and a few people today have alluded 4 to comes from the National Federation of State High 5 School Associations. They do high school athletic 6 participation surveys and look at the rates of gender 7 breakdown, a range of extracurricular activities.

8 One survey done, this one was done about ten years ago, similar numbers follow, shows that there is 9 one place where the girls are, and that's everywhere 10 but playing sports. They make up around 69 to 70 11 12 percent of the participants in band programs, choir 13 programs, debate teams, drama clubs, they dominate in journalism, in speech, in yearbook, in student 14 15 government, and in service clubs. Boys dominate only 16 in sports.

17 So I would argue that this is women's choice in action. Given a range of options of extracurricular 18 activities, many girls are choosing other things 19 besides sports. I think one of the commissioners or 20 21 testifiers this morning mentioned that the purpose of collegiate education is indeed education, it's not 22 extracurricular activities. I think a lot of these 23 24 choices that women are making at the high school and 25 college level feed into future job opportunities.

1 Figures for little league activity confirm 2 that observation, particularly since youth leagues are generally a matter of supply and demand; teams form 3 4 depending on the number of interested players who 5 register. Nationally, 2.4 million children, almost all of them boys, participated in Little League baseball in 6 1999. Little League softball, which has the same 7 structure as Little League baseball, had only 384,000 8 players, almost all girls. 9

10 Now, I think that, as several people have 11 pointed out, and this is a serious problem, even when 12 universities present solid evidence of men's and 13 women's different preferences, they often end up 14 nevertheless having to cut men's teams and settle 15 lawsuits.

The University of Texas is an example. 16 In 1993 it was the target of a Title IX lawsuit seeking 17 the creation of four new female varsity sports, soccer, 18 softball, gymnastics, and crew. The evidence that the 19 university marshaled from student surveys and 20 21 participation rates in intramural sports revealed that women in Texas simply displayed less interest in sports 22 than their male counterparts. 23

24 Despite this evidence, the University of25 Texas settled the case before it came to trial to avoid

a long and potentially costly court battle, and at a
 cost of one million dollars agreed to raise the female
 participation rates from 23 to 44 percent.

Attempts by the government to mandate certain levels of interest and participation by women I think leads to misguided standards and a denial of opportunity to male athletes by assuming that all women have the same degree of interest in sports as all men without actually bothering to consider whether this is in fact true.

Proportionality proponents reveal a
different purpose, and that's social engineering.
Proportionality is not equality. Now, proportionality
proponents would in essence reject the reality of
women's choices, but they would do well to remember
that proportionality could turn out to be a double-edge
sword.

In Cohen V. Brown, as several witnesses this morning have shown, Brown University provided the court with statistics that revealed that gender rations in other programs were also skewed. Students' enthusiastic about dance, music, and drama were 91, 66 and 56 percent women respectively. Thus far, courts have not been sympathetic

24 Intus far, courts have not been sympathetic25 to male athletes' claims of reverse discrimination.

But it is useful to remember that there's a logical
 conclusion to the proportionality principle, and that's
 quotas in every arena of higher education, including
 the classroom.

5 Considering that men are the minority on 6 college campuses today, this is not an unheard of 7 proposition.

8 Now, I understand that the Title IX debate has no simple solutions. Athletic directors, 9 administrators, and students will continue to guibble 10 over who gets what. No one is calling for the 11 12 elimination of Title IX, nor suggesting that its 13 underlying principle of equal opportunity is misguided, 14 but the past 30 years have shown that the practical application of Title IX has led to the elimination of 15 equal opportunity for many male athletes. 16

17 I think we need to find a better way. With 18 the recognition by the courts and policy makers that 19 Title IX guarantees equal opportunity but doesn't 20 necessarily guarantee equal outcomes, we can return to 21 the original intent of Title IX.

I would urge this commission to consider more accurate and innovative ways of measuring student interest in college athletics, such as polling data and student surveys, as well as counting sports things that weren't sports 30 years ago, such as cheerleading
 squads, which on many college campuses today are
 actually athletic activities.

4 Young women should have, of course, every 5 opportunity to pursue sports, but we should be 6 enforcing equal opportunity, not ideology or quotas. 7 The proportionality principle ultimately is destructive 8 to free choice and to relations between the sexes. I 9 think it's debasing to women and is wasteful of our 10 nation's limited educational resources.

11 Thank you.

MS. CYNTHIA COOPER: Open up forquestions.

MS. RITA SIMON: This is a simple MS. RITA SIMON: This is a simple question, and, Christine, you alluded to it just now. Is there a consensus about what is a sport among all Colleges? For example, you mentioned that cheerleading might be a sport. Is there a consensus about that? What about the marshal arts, is there a consensus about the definition of a sport?

21 MS. CHRISTINE STOLBA: One thing we 22 have seen is the emergence of emerging sports. We have 23 these massive equestrian teams, precision ice skating, 24 for example, is sweeping the nation. I am being 25 sarcastic because we know that some of these sports are 1 obviously being created in order to fill the

2 proportionality. But sports change just as cultures 3 change with regard to the kind of sports women play, 4 and I think the Commission could do a great service in 5 helping guide administrators by defining what is a 6 sport these day and what isn't.

7 MS. JUDITH SWEET: There is in 8 fact a definition that I would like to share with you. The activity is sponsored with the primary purpose of 9 preparing for and engaging in athletic competition 10 against other similar teams. The team prepares for and 11 12 engages in competitions in the same way as other teams 13 in the athletic program, such as receiving coaching, conducts tryouts, engages in regular practice sessions, 14 15 and has regularly scheduled athletic competitions. Whether national and state conference championships 16 exist for the activity and whether the activity is 17 administered by the athletic department, if the purpose 18 of the activity is primarily to support and promote 19 20 other athletes, then the team would not be considered 21 to be engaged in a sport for the purpose of compliance 22 under Title IX. 23 MS. RITA SIMON: What does that do to

24 cheerleading?

25

MS. JUDITH SWEET: There are

programs such as cheerleading where the emphasis has
 shifted to competition, and they do not exist to cheer
 for other teams, but rather to compete based on
 athletic ability.

5 DR. RITA SIMON: Thank you. 6 MS. JULIE FOUDY: I think we're all in agreement. Of course, we're certainly in agreement 7 that we don't want to see any men's opportunities 8 eliminated, and I think some people disagree as to why 9 that's happening. And, Judy, I have a question for you 10 about that, because when you look at all the financial 11 12 figures and numbers, especially in light of what's 13 happening today in the corporate market and the talk of fiscal responsibility, you look at the number and there 14 15 seems to be an arms' race happening with coaches' salaries, with assistant coaches' salaries, and there's 16 a lot of expenses that are happening. 17 18 What are the consequences and what type of

19 limitations can we put in place to try to contain that, 20 or are there any?

21 MS. JUDITH SWEET: Thanks for that 22 question, Julie. I think that there are several 23 challenges that athletics administrators faced. I 24 spent 24 years as a Director of Athletics and went 25 through successive years of budget cuts when California 1 was in a severe financial circumstance.

2 We had to make hard decisions, and those 3 decisions were to try to generate additional resources 4 to maintain our broad-based program, but we had to 5 reallocate our resources to take care of our programs. 6 We never dropped a sport with the exception of replacing women's field hockey with women's water 7 8 Polo because on the West Coast there weren't any teams for us to compete against in field hockey and we saw 9 women's water Polo as a growing sport. 10

11 The question with regard to the arms' race 12 is one where institutions are constantly calling for a 13 level playing field, and if one institution determines 14 that they need to be competitive based on salaries that 15 are offered at another institution, then we continue to 16 escalate that competitive arms' race.

17 There is no such thing as a level playing field, and I think we need to acknowledge that. There 18 are all kinds of things that enter into whether a 19 institution can be competitive. Certainly the 20 21 resources they put into a program are one factor, but I believe the quality of an academic program that you 22 23 offer, your location, there are a number of other 24 things that determine whether you are going to be 25 competitive.

1 I think we need to be realistic. If we 2 continue to increase our expenses at the rate that we 3 are right now, we're going to go broke. We just can't 4 continue to do that. So we need to use good sense. We 5 need to be rational and reasonable as we look at what 6 we're doing within our athletics programs and make some 7 of those hard decisions, that the quality of competition is really not going to be diminished if we 8 don't follow some of the practices that are currently 9 in place. And it takes everyone's best efforts. And I 10 would hope that the chief executive officers on our 11 12 campuses will play an important role in making that 13 happen.

MR. TED LELAND: I get to ask one. And Christine mentioned this a little bit in terms of the blame that Title IX gets for dollar problems and athletic problems. But many times there are people that have asserted that it's really the escalation in the men's programs' costs per student athlete that cause a financial burden.

Three dollars more are spent on men's for every one dollar spent on women's during the period of time as has been said. The NCAA is not a reasonable ally if we're going to -- not an effective ally if we're going to limit the escalation costs. The NCAA has tried time after time to limit the escalation in
 the cost of running an athletics program on any campus
 and has been ineffective in being able to do that,
 would you agree?

5 MS. JUDITH SWEET: I'll agree with б that. In fact, I'll date myself. My involvement with 7 the NCAA there has been at least three special committees put together on cost containment or 8 something of that nature to propose legislation that 9 would in fact put caps on certain expenses for all 10 member institutions, and those pieces of legislation 11 have not been supported, and I believe it's because of 12 13 institutional autonomy. But I think if we are individuals of good will, we need to look realistically 14 15 at what's happening as far as expenses in college athletics, and we need to work cooperatively to find a 16 way to keep those expenses at a level that will allow 17 for us to support both our men's and women's programs. 18 19 MR. RON GALIMORE: I'd like to make a comment on that. It's very true that some of those 20 21 concerns do exist, and I see that steps are being taken 22 in order to try and correct some of that.

23 The thing that concerns me is over the past 24 eight years in working with the USOC particularly in 25 offering conference grants to universities that have 1 men's gymnastic programs, we had at our access 1.5
2 million dollars and were turned down by many
3 conferences that wouldn't accept the money because they
4 didn't have the same amount of money to spend for a
5 women's program. They were still trying to meet the
6 proportionality issues.

7 And so there are concerns on that also. And 8 it saddens me that we can't give away money in order to 9 try and help certain programs.

MS. CARY GROTH: I appreciate you bringing up that point because I think those monies are very valuable to conferences and institutions, but unfortunately it's also needed to support those sport teams, and as an Athletic Director it's not just the direct cost of the sport, that is a challenge for all of us, it is the athletic support and training and so on and so forth.

And, Judy, I want to acknowledge your comment about the reason that sports were dropped. Unfortunately our institution was in that position this year, and it was strictly a financial decision, yet the publicity really was around Title IX. And unfortunately every time that happens, it's another black mark against Title IX. And a very uneducated society about Title IX then puts the blame on women's 1 sports. So I appreciate that point being brought up.

2 MS. DONNA de VARONA: Yeah, Judith, Ron 3 and Christine, both of us have been through this. I 4 was on two Olympic teams and never completed for a high 5 school team or a college team, never got a scholarship. б And I think it's a sorry place that we've come to that this has been so politicized. And Title IX is always 7 blamed when a men's minor sport is cut when there are 8 resources and we are a very rich nation and we are very 9 10 creative.

11 And when you mentioned, Ron, thinking 12 outside the box, I would hope that you could give me 13 some more thinking outside the box. You did mention, Ron, that when the men's sports teams were cut, women's 14 15 sports teams were cut, and it seems to me that your sport is an endangered sport just like some men's 16 swimming programs and water polo programs. Both of 17 you, do you think there's -- or all three of you, could 18 19 you respond, do you think that there's any way the NCAA 20 could finally reach out to the independent sports 21 govern bodies in the Olympic committee and that this commission could in any way direct those groups to come 22 together so we could think outside the box and help 23 24 facilitate, for instance, in gymnastics if they are 25 going to cut a program that there's a time announcement

1 that they are thinking of this so that those in

2 gymnastics can endow their like they did with water 3 polo at UCLA?

Is there a way in which, Judith, we could really get the institutions to -- there are 40 men's basketball coaches that make over a million dollars a year. Is there any way we could stop this and help people be more fiscally responsible and think outside the box?

10 MR. RON GALIMORE: Well, USA gymnastics 11 has always been there as a resource for any institution 12 and would love the opportunity to try and work with any 13 institution on keeping sports.

You know, in talking a little bit about the women's issue, women's gymnastics is not one of the sports that people are adding, you know. They are adding some of the other sports that have higher numbers. And when you drop a men's program, as I mentioned, a lot of the gymnasts that participate in that program go on to be coaches.

21 So we have an interest not just from the 22 men's side, but also from the women's side. I would 23 like to do anything possible to do that.

24 So we would welcome the opportunity to sit 25 and visit and try to be creative on finding solutions.

MS. JUDITH SWEET: I'll try to

2 answer both of your questions. The first one in 3 regards to working with USOC, you may be aware that the 4 USOC sponsored a conference in Indianapolis to address 5 the declining Olympic sports in which several of us from the NCAA participated, and at that meeting, it was 6 determined that we would work together to try to 7 identify ways that we can support Olympic sports and 8 maintain both our men's and women's broad-based 9 10 programs.

1

11 Your second question about salaries is one 12 that is an institutional decision at this point, and 13 until there is some means for institutions to do other 14 than what they are doing right now or there is some 15 mandate, I believe that the salaries will continue at 16 the level that they are and probably increase.

17 MS. CYNTHIA COOPER: Anymore questions? MS. DEBORAH YOW: I have just a point 18 of clarification. I believe this is accurate, Judy. 19 When we talk in this venue about scholarship dollars, I 20 21 think it's important for our audience to understand that we're not talking about annual aid dollars alone; 22 in other words, the NCAA maximum number of scholarships 23 that can be provided. We're talking about the annual 24 aid that's provided, plus summer school, plus fifth 25

year aid. And that is in my estimation a great part of
 the disparity of the percentages.

3 I'm not sure how to delicately say this, but 4 at least on our campus our women don't need fifth year 5 aid as often as the men. So it is a nondiscriminatory 6 reason, nor do they need summer school aid as often as 7 our men.

8 Every September I meet with the coaches and 9 encourage our women to send their athletes to summer 10 school, and they look at my dumbfounded. They come 11 back to me individually and suggest they don't need 12 Debbie to go to summer school. They are on track to 13 graduate. We want a break from each other. We have 14 plans for our summer.

I can't say that about a number of our male 15 athletes. They in fact occasionally do need to be in 16 summer school and do need financial aid in the fifth 17 year. So I just think that we need to keep that in 18 mind that the statistics can be somewhat deceiving 19 without one acknowledging or recognizing that those 20 21 nondiscriminatory factors are part of those numbers. 22 MS. JUDITH SWEET: I think I mentioned earlier the Committee on Women's Athletics 23 24 has indicated that they are going to look at the 25 scholarship provisions, and I would be happy to share

with them your comments. And this is an opportunity
 for review of scholarships in the total picture.

3 MR. RON GALIMORE: I just wanted to say 4 in closing, and I know that we have said that we are 5 completely excited about all the opportunities that are 6 being afforded, but there is an issue here and there is 7 a problem and we do need to try and do something to 8 motivate institutions to do something different.

9 Right now, presently the way the things are 10 set up with the proportionality problem it's to 11 motivate to drop men's sports, and things do need to be 12 reviewed. We do have a problem that needs to be 13 addressed here as the NCAA decides whether or not they 14 want to work with NGB's on this situation.

So I hope that the Commission will take all the information and look at everything and try and make some good decisions so that we can all work together. I'm just concerned as time goes by and we try to get the right parties together that we continue to lose sports, and we don't have very many left.

21 MR. TED LELAND: Thank you. The three 22 of you, plus all the presenters, to remind everybody up 23 front here and the presenters, you're all welcome to 24 attend lunch. We'd love the presenters to join us if 25 you would. And we will readjourn at 2:00. And the

1 room will be locked, and we will open it back up at 2 1:50, so if you want to leave some materials in here, 3 please feel comfortable. 4 Thank you. 5 (Lunch recess). 6 7 MR. TED LELAND: If you could bear with 8 me for a second. I thought we made great progress this morning, and we made even better progress when we were 9 able to keep to our agenda and discipline both 10 ourselves and the presenters regarding the time 11 12 constraints that we've all agreed to. 13 So what we have planned for the next three hours is we will adjourn at 5:00. Our intention is to 14 take as much public testimony as we can in the next 15 three hours. 16 17 We have asked people to register and then also sign in today, so we will begin at the top of the 18 list the first person to register and sign in and go 19 20 through those people as quickly as we can. 21 We have almost 80 people who have asked to speak, so we have a waiting list. So what we would 22 like you to do is limit yourself to three to five 23 24 minutes. At the end of four minutes either Cynthia or I will say -- when you start, the green light is on. 25

At the end of four minutes -- that's this little thing
 right here (indicating). Then the -- I'm learning this
 as we go. At 4:30 the yellow light goings on and then
 the red light goes on at five minutes.

5 So if everybody could just show respect for 6 one another and one another's opinions to make sure 7 that you abide by that time frame, it would be 8 appreciated by everyone.

9 Okay. And Debbie is telling me we will turn10 the microphone off immediately following that.

And what I will ask people to do is Cynthia 11 12 and I will ask you to come up in sets of four and wait. 13 And Debbie Price here from the Department of Education to my left, who's Executive Director of the Commission, 14 15 will sort of keep track of the light and the timing. And hopefully we can have as much great dialogue this 16 afternoon as we had this morning. Certainly, as we 17 said earlier this morning, I see a lot of new people 18 19 here.

20 We are all proud to be on this commission. 21 We are committed to listening to not only experts in 22 the field, but the general public. People have a 23 concern about equal opportunity in athletics, and so 24 we're very excited to serve and very excited to hear 25 what you have to say. 1 So the first four people up. Again, a five 2 minute time limit. Clar Anderson, Sam Bell, David 3 Rodrigues, and Alan Fecteau, if they would come up, and 4 Clar would begin.

5 MR. CLAR ANDERSON: Thank you for 6 giving me the opportunity to speak to you and 7 greetings. Lord, I don't envy your job of trying to 8 figure out this dilemma.

9 My name is Clar Anderson, and I'm both a 10 proponent of Title IX and an advocate for it to be 11 revised to ensure that it fully enhances the 12 opportunity for both male and female athletes.

My experience may be made because I am a proponent of Title IX and a victim of the unintended consequences of Title IX. When I wrestled, wrestling was dropped at Auburn University after my freshman year. Also, I'm a wrestling coach at Duke University, where they offer no athletic scholarships.

First I would like to give you some personal history of why I'm a proponent of Title IX. My mom and dad raised both my two brothers and sisters and I in Upstate New York, and my mother was a P.E. instructor and a coach.

I can remember vividly the difficulties my
mother faced while she attempted to provide the best

1 experience possible for her young female athletes. Ι 2 know she spent much of her own money to augment or 3 totally underwrite her female teams. She often had to 4 transport the young ladies in our family car to various 5 events as well as purchase balls, timers, et cetera. 6 She also had to arrange to use the facilities after the male sports chose what time they'd 7 use the sports and when they wouldn't use the sports. 8 This was a travesty, and I'm glad that young ladies get 9 more opportunities to play and train for their sports 10 these days. 11 12 And I also greatly appreciate the 13 opportunity to participate in sports. Looking at me, you can tell I was not predisposed to play basketball 14 15 or wrestle. I chose to wrestle, or you maybe could say wrestling chose me. There are not many sports 16 available for those genetically determined to be 17

18 shorter, slower, et cetera, for wrestling is by design 19 intended to give opportunity to those of various 20 weights.

In high school wrestling there are 14 weight classes and in collage they are 10 weight classes. This guarantees just about anyone the opportunity to participate. It attracts the most diverse range of people of any sport, I believe. 1 The lighter weights have Asians, Hispanics, 2 African Americans, and Caucasians and have done very 3 well in the sport of wrestling while those of many 4 religious backgrounds and many different countries all 5 train and compete and share common experiences with 6 wrestling.

7 There are not many other sports where you 8 can have a six foot four and a five foot five wrestler 9 square off in a national finals match, and the sport of 10 wrestling is being disseminate by all the ill-intended 11 many consequences of what I believe to be the wrongful 12 implication of Title IX.

I wrestled my freshman year of college at Auburn. It was a great school with a very strong wrestling tradition. Tom Milkovich, the head wrestling coach, had for three years promised to be in the top ten.

18 In my freshman year we were ranked seventh, placed ninth in the national tournament, and I was a 19 freshman All American when we found -- and we had two 20 21 other All Americans on the team, recruiting classes ranked number one in the country, and we were all 22 excited about that potential and the dreams there. 23 24 But these dreams were all dashed when we 25 found out late in the summer that Auburn wasn't going

1 to sponsor wrestling anymore, but would honor the 2 scholarships offered. Obviously no true athlete 3 competes just for the scholarships. So the team was 4 left without any guidance or help to try to find 5 another wrestling home before the window of opportunity 6 was closed.

7 Ironically, the wrestling team was the most successful athletic program on campus and most likely 8 the least expensive scholarship team. It made no 9 sense. Fortunately for me I was able to transfer that 10 year and pursue my dream of being a national champion, 11 12 but many of my teammates had to stay another year 13 before transferred or were shed or forced to forego their dream. 14

15 Now for some general observations.

16 It seems ironic that in this public forum we 17 have two groups of people that are basically both for 18 Title IX, but many of my team -- I'm sorry, and is 19 fighting for more opportunity to participate in sports. 20 It is a shame that it has to be so adversarial.

I can't imagine that either group wants the other side not to have a fair and equitable chance to pursue athletic dreams at the university level, but I do know that over 300 NCAA wrestling programs have been dropped since the implementation of Title IX.

1 I don't blame the other side for this demise 2 of opportunities for so many young men, I just want you to know that wrestling is a growing sports and it ranks 3 4 between probably the fifth and sixth most participated 5 sport at the high school level. However, supposedly б for 100 high school wrestlers there's only about one or two opportunities to compete at the college level. 7 This isn't scholarships, but just a spot on the team. 8 9 I have witnessed the tears in a young man's eye when he was told he could not even practice with a 10 team because roster limits that are implemented to 11 12 comply with Title IX. 13 If we look at the bigger picture, I think our society as a whole would say there's no need to be 14 15 this conflict between men and women over opportunities. MR. TED LELAND: That's time. 16 Would the speaker please repeat your name into this because 17 we are keeping a transcript of these testimonies. 18 19 MR. SAM BELL: My name is Sam Bell. I'm President of the United States Track Coaches 20 21 Association. And to give you a little background, I coached high school grade years at the university level 22 for 40. I'm still standing. 23 The first eight years as a high school coach 24 25 I coached football, basketball, track, and one year

coached wrestling. And my first job I taught American
 and rural history of problems in democracy, freshman
 English and, of all things, girl's P.E. so I had a
 little experience at that.

5 The last 16 years of my coaching experience 6 was coaching a combined program of men and women. And 7 just as an aside, I will tell you that our budgets were 8 exactly the same with the exception of the fact that 9 men's equipment sometimes cost more. When you have a 10 heavier shot or a heavier javel or a heavier discus, 11 you pay more for it.

I want to quote from an article which appeared in the Los Angeles Times. There are few scenes more heartbreaking in sports than a college coach having to tell his players that their team has been eliminated so that the school can comply with Title IX, the federal law applied to gender and athletics.

19 It's a cheerless drama that is played out 20 each year as tens of thousands of young men have been 21 stripped of their programs, scholarships, and 22 competitive hopes. Even the fabled Mighty Casey has 23 nothing on these student athletes, who have lost not 24 simply a game, but their dreams.

25 There has long been an outcry to examine and

1 yes reform the dubious way Title IX is enforced.

2 Schools everywhere fear that only by adhering to quotas 3 making the roster proportional to their enrollment can 4 they be safe from the federal government and 5 plaintiffs' attorneys.

6 But until earlier this year those earnest 7 pleas were usually confined to the soon to be vacated 8 locker rooms of teams that had been cut. Now, a broad 9 group of coaches for many different sports is sticking 10 up for the male athletes. A lawsuit they filed in 11 Federal Court in January is bringing this long overdue 12 discussion to the national fore.

Eight major sports associations have signed on to the reform effort and at a Senate hearing on Title IX last month Secretary of Education, Rod Paige, announced the formation of this commission to study how the law is being enforced, sports and all.

Having open discussion is crucial. If the Ocommission does its job fairly, it will hear from people like Coach Sterling Martin at Bowling Green State University, who saw his track team cut just weeks ago replaced by a women's rowing team.

In that swift stroke, the school chopped badly needed scholarships for minority athletes in favor of a sport that has, safe to say, a scant 1 following in disadvantaged communities, or for that
2 matter, most communities.

Beverly Brandon's son, Barrett, lost out 3 4 when Nebraska eliminated its men's swim team last year, 5 and she too would like to say a few words. Turned away 6 by the school, she traveled to Washington a few weeks ago with Barrett's sister, hoping in vain to tell law 7 makers face to face that here were two women who 8 thought Title IX should be in fairness for everyone. 9 10 Brandon has organized other moms too, women like Deb Downey, whose son lost his track team, and 11 12 Gina Iamatteo, whose son was a quota casualty at 13 Oklahoma.

14 Their stories give witness to the wreckage 15 scattered at schools across the country. The UCLA swim 16 team, scores of Olympic medals gone. Howard 17 University's decade old baseball team cut at the end of 18 last semester. Kent State hockey, no more. U-Mass 19 gymnastics, good-bye. And no, those macho football 20 guys are not to blame.

The cuts take place just as frequently at schools that don't even have football, like Marquette University where the Athletic Director had the integrity to admit to the wrestling team that he was cutting their program to achieve proportionality.

At other schools like Bucknell and Yale
 teams were axed even when alumni stepped forward,
 offering to fund the entire program.

But Downey and Martin and the young men they champion will never get the chance to tell their stories if the National Women's Law Center gets its way.

8 Marcia Greenberger, the head of an activist 9 group which helped the Department of Education pass the 10 quota provision, declared recently that the Title IX 11 commission was unwarranted and that this law and this 12 policy must not be changed and there's no reason even 13 to reopen them.

14 In the thinking of radical feminist groups, 15 the coaches, students, moms and alums are not concerned 16 or caring voices that merit attention. They are 17 misguided, or worse, trying to return women to a long 18 abandoned era of subservience. They are wrong. And 19 their condescension has only made a determined mother 20 and a fired up coach that much more focused.

I want to try to give you just a little bit of a situation in men's track and field where we had a student who would no longer be allowed to come out for track with the quota system. Before he left college, he was on a world record. Broke the one-mile relay 1 team.

2 He graduated in chemistry and went to --3 MR. TED LELAND: Sam, that's time. 4 Thank you. 5 David. 6 MR. DAVID RODRIGUES: My name is David 7 Rodrigues. I'm just a parent here in Marietta, Georgia who wants to talk a little bit about the effects of 8 Title IX here in my state. 9 10 I'm here today not to spout statistical information, not to debate who's at fault for the 11 12 elimination of various men's sports. I'm here today to 13 talk about any views about what has happened here in 14 the State of Georgia and to challenge the Commission to go out of their way in the pursuit of facts and come up 15 with a solution that is fair to every citizen of the 16

17 United States.

Please know that I did not say fair to women or men, but fair to all citizens of our great country. So as you listen to all the facts and figures being thrown at you over the next few months, please remember that we as citizens here have high expectations that you will find a fair and equitable solution so that we will meet the needs of both men and women.

25 As to the problem for which we're here today

-- let me back up. Let me just say this. I would like
 to get a show of hands, how many people here are in
 favor of killing Title IX? None. So I want to know
 why do I constantly hear disinformation about how we're
 trying to kill Title IX.

6 No one wants to kill it. I have two 7 daughters and a son. I want them to have every 8 opportunity, but it really upsets me that we as 9 Americans can't even get our own facts straight. Why 10 is it so important to have a winner or a loser here? 11 Why can't we just say, listen, what is the common sense 12 of Title IX? What was really intended?

13 What other society or what other area of 14 government do we have where we say, excuse me, there's 15 not enough blacks working for this company so let's 16 remove half the whites, or there's not enough Asians or 17 Puerto Ricans? We don't do that. It's based on the 18 merits of who is the most qualified for the position.

We give everybody in our country a fair opportunity to excel at what they want or desire to do, and yet here in collegiate sports we tell young men -we have athletes in Georgia, wrestlers who will never get an opportunity to wrestle because we don't have not one Division 1, Division 2, Division 3. You name it, we don't have one wrestling program in the whole state. That's a shame. Why? So we can meet some kind of
 quota? How do you tell a young man who's worked all
 his life in high school to wrestle, I'm sorry, you
 can't compete in college because we don't have enough
 girls competing.

6 Now, I've heard about interest today, about 7 finances. I want to know how does a program like 8 Marquette get cut when it's not even related to 9 finances? They paid their own way, and yet they were 10 cut. Why?

I want you people to tell me why. To sit 11 12 there and tell me that well, we have these quotas out 13 there and we're not giving women enough opportunity, I believe we are. The opportunity is out there. And we 14 need to make sure that Title IX is alive. But the way 15 we're enforcing it is so wrong. And I just don't 16 understand why as citizens of this great country, why 17 we can't get our acts together and say listen, there's 18 19 got to be a better approach to this.

I cannot believe that when we make a statement as a country no child shall be left behind that Bush only meant oh, we're going to make sure that women get ahead, but you know what, because men have been in dominant positions for so long, that you know what, they got it coming. So let's leave the little boys behind. Let's tell them, I'm sorry, you can't
 compete. You can't follow your dream.

3 I don't understand that, and that's why I'm 4 challenging this commission to step forward and find 5 some solutions. I don't want to hear, I'm sorry, we've б got these quotas that have to be addressed here. 7 That's not the right answer. I need to have an understanding as a parent. You know, what do I tell 8 the other boys at the school that are going up for a 9 10 sport and I'm sorry, but, you know, because -- you know, I understand we have situations where there's 20 slots 11 12 open for a women's softball team, 16 girls show up, and we're told that, you know what, you can only count that 13 16. You can't count the 20 that were available, you 14 can only count the 16 that show up. But there's 15 opportunity there, and yet we're penalizing the young 16 17 men for that.

18 So in closing, my challenge to you folks is 19 to come up with a solution that so help me God, come 20 January when you guys come out with your report and so 21 forth I hope you guys really do your homework and make 22 it a point to find out what is fair, what is common 23 sense. This is not about winners or losers, it's not 24 about women's rights or men's rights, this is about 25 what's in the best interest of our children, because

1 this rule, if it continues the way it's going in
2 proportionality, is going to somehow strike back
3 eventually because I don't hear anyone questioning
4 about the fact that there's 138 people in choir and 95
5 of them are girls. No one is saying, well, geez, how
6 come there's not enough boys in that?

7 Debate team. My daughter is President of 8 the drama club. She says, hey, out of the 20 people 9 there, 18 of them are young women. Now, is this rule 10 eventually going to happen to the point where we say 11 I'm sorry, but you're going to have to cut girls out 12 because there's not enough guys on the debate team or 13 the drama club? That's where this is eventually going 14 to end.

15 So get to it, folks. Let's find an answer 16 here.

17 MR. TED LELAND: ALAN.

18 MR. ALAN FECTEAU: Good afternoon. My 19 name is Alan Fecteau. I practice law in Habersham 20 County, Georgia. It's rural America. It's rural 21 Georgia. I represent a lot of drunk guys in jail and 22 pregnant women. I'm up for Juvenile Court judge. But 23 I wanted to show up today because there were six 24 players on a team, there was no dribbling allowed, and 25 the rules were a lot different. Several decades before the passage of the
 law that we call Title IX today my mother played high
 school basketball in the 1930s in the rural Kansas
 village of Muscotah, Kansas.

5 Now, at that time Muscotah maybe had a б population of about 500, and that's if you counted all the goats and the cows, and there was no electricity in 7 Muscotah, Kansas in the 1930s. So given those arguably 8 austere conditions, I think it's safe to say therefore 9 that girls like my mother chose to play basketball for 10 reasons other than a desire to engage in some sort of 11 12 active left wing political defiance.

13 If you have political worries about my 14 mother, then you can stop worrying now. It just sort 15 of seemed like the thing to do at the time.

Now, my mother played ball back then because Now, my mother played ball back then because she enjoyed competing, she enjoyed testing herself, she wanted to be good at something. Now, there's no reason be believe in my view that the same motivations do not exist among young boys and young girls alike today.

Now, in any case, one may reasonably believe that my mother did not need Title IX or help from guardians of Title IX like the Women's Sports Foundation to help her in terms of making her decision to play ball, but she made her decision pretty much all 1 by herself.

I know she would have very much appreciated a law like Title IX being on the books back then to preserve any option she may have enjoyed to enhance her education. My mother did not attend college despite having been a national merit scholar in high school due to the lack of family funds.

8 She had an older sister and a younger 9 sister, and back in those days the older sister went to 10 college and the two younger sisters didn't go the 11 college. That was the quota system back then. That 12 was the private sector quota system.

13 So in terms of all this chatter we hear about Title IX being a system of quotas, I just am 14 somewhat puzzled by that sort of logic. There are two 15 other ways to comply with Title IX, as everybody here 16 knows, other than the proportionality standard. 17 Everybody talks about proportionality and quotas. 18 There are two other ways to comply, the history of 19 20 progress standard, and the interest and abilities 21 standard. They are not based upon numbers, they are 22 based upon words, and all you have to do is hit one out 23 of the three. The NBA used to have three to make two. This is even better. This is three to make one. 24 Ιf 25 you can't hit one out of these three, then you don't

1 deserve to be in the business of college athletics in
2 my opinion.

3 Now, let's take a look at the criticism that 4 we see so far. We see talk about quotas on 5 proportionality. We also see the other two standards, history of progress and interest and abilities. We 6 don't like those because they have got vague words in 7 them that we don't know what the meaning is. So we 8 feel like we're forced into numbers because we can't 9 interpret the words. So we seem to be against numbers 10 because they are numbers, and we seem to be against 11 12 words because they are words.

13 I don't know what we have other than numbers and words. We can't write a law without some kind of 14 15 standard. It's going to be a numerical standard or it's going to be a verbal standard, but it's going to 16 be some kind of standard. And it just seems to me that 17 if you say that you're for Title IX but you're against 18 all the regulations, that's kind of like saying I'm for 19 swimming but I'm against swimming pools, oceans, 20 21 rivers, lakes and everything that allows you to swim.

22 So I just have a hard time taking seriously 23 the opposition to this law and the standards that have 24 been adopted across this country. This is not one we 25 can blame on the Ninth Circuit in northern California. The entire country has voted the same way coast to
 coast on this law. It's a good law, it's a fair law,
 it's a flexible law, and it doesn't hurt men.

4 Georgia and the SEC are the best in the 5 country in women's sports. I think with all due respect, I know you're from all around America, but I 6 7 would argue that the SEC is the best in the country in women's sports, and at the University of Georgia, $\ensuremath{\texttt{I'm}}$ 8 most familiar with that place, we have not dropped a 9 men's sport in 20 years, not dropped a men's sport in 10 20 years. It was men's wrestling that we dropped with 11 12 all due respect to the wrestler that was up here 13 before, and this guy has wrestling, he's involved in 14 that.

15 I would point out that at the time that Georgia dropped wrestling, it was the era of the Grove 16 City decision when the athletic associations were not 17 covered by Title IX, they had been divorced from Title 18 IX, and so they were not forced by Title IX to drop 19 men's wrestling at Georgia. I don't know about Auburn, 20 21 he can speak to Auburn better than me, but I know at Georgia Title IX did not force the closure of men's 22 wrestling. And that's the last men's sports that's 23 24 been dropped. We've added women's soccer, we've added 25 women's softball and we've just added women's horse

1 jumping, equestrian.

2 My time is up. God bless you. 3 MR. TED LELAND: I was with you until 4 the SEC comment. 5 MS. CYNTHIA COOPER: If we could have б the next four people stand. And forgive me for ruining the names. Dziedzic, Brian Spradlin, Ti Timney, and 7 8 Beth Bass. 9 MR. STAN DZIEDZIC: My name is Stan 10 Dziedzic. I'm the President of the U.S. Wrestling 11 Association. As a wrestler, I was an NCAA champion, an 12 Olympic medalist, a world champion. As a coach, I 13 coached at Michigan State University and later the U.S. 14 Olympic team in 1984. 15 Currently I manage the southeast region for 16 Littman Brothers. As a President of NGB whose women 17 will be added to the 2004 Olympic games, and as a father of four, three of whom are women, I'm a 18 19 proponent of Title IX. 20 What I pose is using enrollment as a 21 measuring tool for determining whether there's 22 discrimination by gender. Enrollment measures the rate 23 of students attending college, but not necessarily 24 their interest in athletics. 25 In 2001 our research shows that there were

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8,414 NCAA teams for women, 7,832 NCAA teams for men.
 Despite that 582 advantage for women, according to our
 statistics, there were approximately 209,000 men
 athletes and 151,000 female athletes.

5 Looking at enrollment rates by gender, this 6 means that we either have to add 60 some thousand women 7 athletes or reduce the male athletes by 60 some 8 thousand. The Wall Street Journal did a similar 9 analysis in today's paper and calculated the number to 10 be 77,000. Whatever the number, it's a lot.

To put that in perspective, there are 59,958 male athletes competing in wrestling, swimming, track and field, gymnastics, soccer, golf, and rifle combined. The thought of losing that many positions is frightening, not to mention what it would do to our Olympic effort.

17 Another offshoot to meet the proportionality 18 is to create demand. The Wall Street Journal recently 19 investigated the trend and gave examples of how college 20 rowing coaches were recruiting female athletes who had 21 never participated in the sport, nor had shown interest 22 in the sport before.

In 2001 the National High School Wrestling
Federation figures showed that there were 2,539 female
high school rowers while the NCAA showed 611,000. That

1 means there are 2.41 spots for every female high school
2 rower.

In wrestling, for every 41 wrestlers there's one spot in college. We ought to be able to do a better job in balancing that ratio. In the last two decades college wrestling programs have fallen from 363 to 250 for a variety of different reasons, not all because of Title IX, but certainly for some.

9 Finally, I would like to urge the Commission 10 to broaden what activities are considered. I cannot 11 distinguish the athletic components of rifle, bowling, 12 archery, equestry and golf from cheerleading, dance and 13 band.

14 Thank you.

MS. CYNTHIA COOPER: Brian Spradlin. MR. BRIAN SPRADLIN: Good afternoon. My name is Brian Spradlin. I didn't originally plan to speak, but after hearing some of the comments this morning, I felt that my thoughts as a parent may have some relevance.

I coach a wrestling club that caters to kids from the age of 5 to 18. Last year I had five girls in that club, and they participated. I have four children currently living at home. The two youngest are boys, and they are involved in a wrestling club with me. 1 They have achieved some amount of success in 2 Georgia and a little bit nationally, and both expressed 3 a desire to be able to wrestle in college.

Wrestling is something we do together as a family, and we love it. My two daughters, who are 15 and 17, have played some soccer, and after watching Ms. Foudy play on TV a couple of years ago, I have to say as a family we were very inspired to see the women's team and the success that you had.

10 As a result of that, they decided, hey, we want to go to soccer camp. I sent them to camp, 350 11 12 bucks a head. Okay, being a coach, when they came 13 home, I was all charged up. I was like okay, we have some skills, we've learned some drills, let's go do it. 14 15 Come on. It's summer now. By the time next spring rolls around, you'll really have those down and will 16 put a hurting on the competition. 17

18 Basically after three or four instances of me trying to get them to do it, they told me to quit 19 picking on them and leave them alone. I say that --20 21 those are my two daughters. This is my personal experience. Four kids, two of them, they kind of like 22 soccer, but to them soccer is more of a social 23 occasion, whereas my boys, they already have a goal. 24 25 In light of the discussion concerning level

1 of participation among females, my own family 2 experience, one man's experience came to mind, the 3 thought that my sons could be denied the opportunity. 4 And that's what I see on the wall here. I think that's 5 what we're talking about is opportunity. 6 We want all our kids to have the 7 opportunity. The ring is there. If they want to jump 8 up and get it, let them jump up and get it. If they choose not to get it, let's don't say, you are not 9 10 allowed to have that opportunity because these over here don't want to jump up and grab that ring. There's 11 12 something inherently wrong in that. I think we all 13 know that. 14 I love my girls. I want them to have every opportunity, but I don't want my boys to be denied. 15 Thank you. 16 17 MS. CYNTHIA COOPER: Thank you very 18 much. Ti Timney. 19 MR. TI TIMNEY: Good afternoon. My name is Ti Timney, and I'm addressing the council as 20 21 both a parent and an advocate of the sport of baseball 22 both at the high school and collegiate levels. 23 I'm from Camden County, Georgia, which is in the southeast corner of the state, and I'm President of 24 25 the high school baseball booster club.

1 Now, as a parent of one boy and one girl who 2 equally participate in athletics, I'm a very strong advocate of Title IX. However, the way in which the 3 4 law is being enforced not only impacted my personal 5 life, but also the sport which I've grown to love. 6 Now, my son started baseball at the age of 5, and you can all appreciate how much effort it takes 7 to take a kid from age 5 all the way up through high 8 school; you know, hundreds of miles of travel, hundreds 9 of pitches thrown in the batting cage, a lot of money 10 spent to get him through the high school level. 11 12 He grew up watching players like Roger 13 Clemons and Robin Ventura and the college world series and dreamed of playing Division 1 baseball. 14 15 Well, on May 25th of this year his dream in Division 1 baseball was shattered when Howard 16 University canceled their baseball program because he 17 was offered a full scholarship. This cancellation came 18 both swiftly and without warning. 19 20 Now, the university's position was a lack of 21 facilities was the reason for why the program was canceled. However, at the same point in time that 22 baseball was canceled, men's wrestling was canceled and 23 24 a fast pitch softball team was started for women. 25 Now, the parents of the baseball team were

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rather upset, as you can imagine, so they got together
 with the City Parks and Recreation Department right
 across from the university, and they set up a deal
 where they would receive a baseball field with all its
 amenities, press box, dugouts, the whole works.

6 When the university was addressed with this 7 potential solution, the response was, hey, that's all 8 well and good. We appreciate the effort you've gone 9 to, but we don't have a baseball program.

10 It was mentioned earlier this morning that 11 the law should be rational, responsible, flexible. 12 When I think of the way the law is being enforced, I 13 think of words like ambiguity, misinterpretation, and 14 inconsistency.

Now, schools are enforcing the laws in different manners based upon their specific situation. I was always under the impression that if we enacted a law that they were supposed to be applied and implemented equally to all.

20 One specific example that I can think of is 21 an earlier speaker addressed the investigation into the 22 Georgia high school athletics and that the GHSA was 23 going to tackle this, quote, disparity in athletics in 24 the State of Georgia. And to some extent this was very 25 true, there was a great disparity.

1 However, the way in which the schools are 2 beginning to deal with this situation are very 3 different. Some of them are attacking booster club 4 money. Now, can you picture yourself as parents 5 raising money for your specific sport and then being б told that you have to give half of your funds to a, 7 quote, equivalent women's fast pitch team, and they are 8 not going out and raising the money. 9 Now, that's a heck of a situation. All I ask is that when you look at this entire situation, to 10 just be fair. That's all I ask. 11 12 Thank you. 13 MS. CYNTHIA COOPER: Thank you very 14 much. Beth Bass. You're not Beth. 15 That's right. My MS. ERIN SPENCER: 16 name is Erin Spencer. I'm speaking in lieu of Beth Bass today and she's going to speak for me tomorrow. 17 Is that okay, because I cannot attend tomorrow? 18 19 MS. CYNTHIA COOPER: That's fine. 20 MS. ERIN SPENCER: Thank you, Madam 21 Chair. 22 My name is Erin Spencer. I'm with Spencer 23 Management Partners, and, interestingly enough, I used 24 to work with Stan Dziedzic. And I'm an advocate of 25 Title IX as an athlete whose life has been changed by

1 athletics.

Last year I attended the opening ceremonies for the Atlanta girls' school and the speaker was Gennetta Cole from Spellman College. Her opening statement was "I believe in women." And as I listened to her, I realized that I believe in women too, which is why I believe in Title IX.

8 I went to an all girls high school and 9 therefore was in an environment where girls were 10 President of the class, heads of the student council, 11 and captains of the sports teams, and I thought this 12 was the norm. I thought this happened everywhere.

When I went to college, I received a tennis scholarship to Duke University as a nationally ranked tennis player. Not only did tennis help me finance my education, but it has helped me throughout my career in business.

After business school, when I went to work on Wall Street, I played tennis with John Goodfriend, the Chairman of Solomon Brothers, as a first year associate. I was nothing and I was getting recognized by the Chairman of the firm.

23 When I worked at Bane and Company, I played 24 tennis with Bill Bane. Bane and Company is one of the 25 top strategic consulting firms in the country, maybe even the world. I played tennis with Bill Bane as a
 first year associate there.

I never would have been recognized by these people had it not been for my tennis ability. At every major firm where I have worked I have either played with the Chairman of the firm or the head of the office.

8 Playing in sports has made a difference in my life. However, I experienced the world pre Title 9 IX. When I was at Duke, I was number two in the ACC, I 10 was runner up in the ACC tournament; however, because 11 12 we only funded one spot to the NCAAs, even though you had to qualify for the NCAAs, and I qualified, I was 13 not allowed to go because Duke would not fund my way. 14 15 Interestingly enough, no man from the men's tennis team qualified, but I still couldn't get the 16 funds from the men's team to attend the NCAAs. 17 18 The reason I think Title IX is so important is that it gives women the opportunity to achieve the 19 goals that boys and men have enjoyed for decades. From 20 21 an academic standpoint, it allows women to have the 22 same educational background as men and therefore compete on an equal footing in many lines of work. 23

From a sports standpoint, it allows women to achieve the same extracurricular benefits as their male counterparts. What are these? Higher self-esteem, the
 chance for paid tuition to college, a leg up in life
 because they have been given the opportunity to compete
 in sports.

5 In 1995 Nike came out with a very poignant ad campaign. It contained images of girls repeating 6 the following words: If you let me play, I will like 7 myself more, I will suffer less depression, I will be 8 60 percent less likely to get breast cancer, I will be 9 more likely to leave a man who beats me, I will be less 10 likely to get pregnant before I want to, I will learn 11 12 what it means to be strong, if you let me play sports. 13 The statistics dictate that those who play sports are better off in life. Since sports are 14 15 beneficial to men and women for so many reasons, it is critical that we maintain gender equality in the 16 opportunity to play and benefit from sports. If we 17 cannot do this, women will forever be playing catch-up 18

19 in a man's world.

There are some that oppose Title IX because they fell that it takes opportunities away from boys. How can girls be taking opportunities away from boys when overall we're not even in parity. Some feel that the football team should be exempt from Title IX because so many scholarships are necessary to field a

1 football team, and football is where the money is. 2 Schools are afraid that if they limit football 3 scholarships, they will not be competitive. 4 I have two responses to that. One, is it 5 fair that 40 to 80 football players should have the chance to have their educations paid for and receive 6 all the benefits of sports when girls don't? 7 And secondly, if all schools had to limit 8 the number of football scholarships, they would all be 9 10 on a level playing field. 11 Let's make sure that our daughters continue to be given the same opportunity to succeed in this 12 13 world as our sons. 14 Thank you. MS. CYNTHIA COOPER: Thank you. 15 MR. TED LELAND: The next four will be 16 Bob Hope, Keith Keller, Agnes Berenato, and Alan Leet. 17 If they could come forward. And we'll start off with 18 19 Bob. I'm not seeing him. Let's move on to Keith. 20 MR. KEITH KELLER: Good afternoon. I'm 21 here to address the Commission as a father of three sports-minded girls and also a coach of a number of 22 23 their teams. 24 I'm currently a partner at Deloitte & Touche 25 here in Atlanta, but, as I said more importantly, I'm a

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1 father of three girls. And I just want to talk about 2 -- I'm an advocate of Title IX, and I want to talk about why it's important to me and more importantly, 3 4 why it's important to my three girls, although quite 5 frankly, the two younger ones may not realize it yet, but they will because you can see some of the 6 attributes that they are already starting to express. 7 8 I have 15-year-old, 13-year-old, and 10-year-old girls, and the 15-year-old plays soccer, 9 and she has since she's been about 8. My 13-year-old 10 is the tennis player of the family, and she's been 11 12 playing almost exclusively tennis, a little bit of 13 soccer and basketball. My youngest is the sports animal of the 14

15 family. She's a good little basketball player and 16 soccer, but also plays baseball and tennis. So she's 17 and all-sports person.

18 I coach the two younger ones' basketball teams and also their soccer teams, and in coaching 19 those teams, that's where you really get to see the 20 21 benefits of what sports programs can do for the girls. 22 And there's equal benefits for the boys, but I think something my 10-year-old said to me about a 23 24 year ago. You know, we were playing basketball and her 25 coach said, Dad, this is really more of a boy's sport.

And comments like that certainly frustrate me as a father because I think she heard it from someone at her school. And I told her, I said, you have a good opportunity. You have talent, and you should have the same opportunity as the boys to excel at sport and be successful in your career no matter what you do. If it's sports, that's great. If it's something else, that's great too.

9 But she hears those types of comments. I think going forward -- you know, she certainly doesn't 10 realize what Title IX is, but going forward as she gets 11 12 older she already wants to start to see role models. 13 She wants to start putting her skills where she can see someone that's being successful. If she doesn't see 14 15 those role models, she's going to tell me again at some point in time that this is a boy's sports, I don't want 16 to play it anymore. That's just not the right answer. 17

18 Also, I believe sports for the girls as well as the boys have a lot of other things that are kind of 19 side benefits. Certainly there's team work. You know, 20 21 coaching fourth and fifth and even seventh and eighth 22 graders like I have been, the team work and the camaraderie that's built when you play with a sports 23 24 team is great. The discipline just from learning the 25 sport, leadership, everyone has a different role on the team and they have to learn their role, and that's
 important. That sticks with them throughout their
 business careers.

There's a lot of disciplines and good things that come out of being involved in sports. And certainly, it's something that is, not to play it down, has the social skills and the physical activity. The girls get to meet each other, they get to meet other players on the team. So all that is important.

So overall, how does this all relate to me 10 to Title IX as they get older? I'm more involved in 11 being interested in Title IX and supporting it. And, 12 as I said, they don't really know it yet, but they do 13 look for role models already. They are looking for 14 15 someone that they can look up to that's a woman in sports because that's what they want to do as they grow 16 17 up.

So I want them to be able to play any sportthey desire, and they need to see those sportssupported by the programs.

I've told all three of them that they have great opportunities to do whatever they want in their careers and that if they have the talent, they should be able to play the sport that they want to play.

25 And finally, you know, I think that it's not

1 so much to me whether it's fair or not fair how the 2 funds get allocated, it's all the other qualitative 3 factors that the girls learn from playing sports. And 4 it really hits home when someone on your team, it 5 happened to be my daughter, tells me that it's a sport б that's a boy dominated sport, she can't play, or she can't play as well as the boys. That's something that 7 I don't think any of us want our children to be raised 8 saying. 9

10 So I think as she gets older she'll 11 appreciate that she can go somewhere, go to a program 12 and see someone being supported by that program and 13 have someone that she can look up to to support that 14 sport.

15 Thanks.

16 MR. TED LELAND: Agnes.

MS. AGNES BERENATO: In 1975 I was an All-State basketball player, on the student council, President of campus ministry, held a job, and was from a single mom family of ten children. In my high school experience, I was a good student involved in student government, pep club, various activities. I played field hockey, basketball and softball. And I always had to work since my dad had died.

25 I was good, or I think a very good

1 basketball player, and I have won several state

2 championships. I belong to the thousand point as well 3 as the thousand rebound club, and I have won several 4 major awards.

5 I had one problem. I was a poor female. I 6 could not go to college because of funds, so I went to 7 Europe and I played ball at 17 in France. And no, I 8 didn't speak French.

9 After several months I received calls from 10 Maryland, Old Dominion and UNC, and they talked to me 11 about college and basketball and scholarships and about 12 this law, Title IX.

I went to UNC on a scholarship, and I shared the same opportunities as Phil Ford and Michael Jordan. As a matter of fact, two of my sisters also went to Carolina on a basketball scholarship due to Title IX. We were all fairly good in basketball, but we were born at the right time.

My two older sisters were very good, but they didn't have that opportunity. My four brothers, they all had the opportunity, and you know, it's funny, we could kick their butts but they went on to school.

23 Title IX, it's not about men versus women or 24 boys versus girls. Title IX is not about canceling a 25 wrestling program to start a volleyball program. Title IX is not about depriving boys to force a female to
 drink. Title IX is about what is right, what is fair
 and what is deserved.

4 Ladies and gentlemen of the Commission, I am 5 a full-time college coach, and I have a great job at a great institution. I coach at Georgia Tech where women 6 are the minority; however, we are in compliance with 7 Title IX. We have an administration that believes in 8 team, men and women, and we have complied not because 9 we dropped a sport, not because we dropped wrestling, 10 but because our administrators worked on their budget. 11 12 While growing up, my mom always allowed us

13 to have friends over for dinner, but we always had the 14 same amount of food. No one was denied, we just 15 learned to share. We just learned how to give. We 16 learned how to be balanced.

17 Georgia Tech has done that. They have done 18 it because it's right, they have done it because it's 19 fair, and they have done it because it's what is 20 deserved.

You know, history repeats itself. I'm a mother with five children. My son is a senior in school. He loves basketball, track, he's on the student government, he's in campus ministry. Well, you kind of get the idea. He has the opportunity to go to

1 college on a scholarship. It's funny, I have a 2 daughter, a sophomore in college, but she also had the 3 opportunity. She didn't have to go to Europe. 4 My three younger children, they are all 5 little athletes. My 14-year-old son will tell you he's going to Carolina to play ball. My daughter, she's 12, 6 she will tell you she's going to Weaver State and she's 7 going to play ball on a scholarship. And my youngest, 8 I just hope she can dream about what is right and fair 9 and what she deserves. 10 11 Basketball has given me everything in my life with the exception of my husband and my five kids, 12 13 and Title IX has provided that. 14 Thank you. MS. CYNTHIA COOPER: Alan. 15 MR. ALAN LEET: I'm Alan Leet, and I'm 16 offering these remarks on my own behalf and on behalf 17 of my wife, who is here today. 18 19 Like many of the speakers, I'm not an expert on Title IX. I'm a parent of three teenagers who are 20 21 affected by this policy, two sons and a daughter. 22 We have witnessed firsthand the great 23 benefits competitive athletics have had on our kids and 24 are great supporters of it. We have two sons who are 25 both wrestlers. They both are serious wrestlers and

1 would like to wrestle at the collegiate level.

2 Our oldest just went through the experience of applying to college a year and a half ago. He 3 graduated in 2001. We were faced with a dilemma. 4 We live here in Atlanta. He could either choose to quit 5 wrestling and go to school here in the state or he 6 7 could go out of state and pursue his dream in one of the less than 100 Division 1 schools. But that 8 decision meant a huge difference financially. 9

10 You may know Georgia has adopted a Hope 11 Scholarship program, so not only is there the lesser 12 in-state tuition which we paid taxes for for years, the 13 Hope Scholarship program pays full ride for any Georgia 14 high school senior that has a B average.

15 So our choices were to stay in the state at 16 one of our great schools, such as Tech, or any of them, 17 or go out of state. Staying in state meant foregoing 18 wrestling, foregoing something that was a major part of 19 his life.

20 This is a frustrating dilemma. As David 21 Rodriguez has cited, for Georgia kids there is not a 22 single college wrestling program in Georgia. Of 105 23 colleges, not one. That hasn't always been the case. 24 There were three Division 1 programs in existence. 25 They have all dropped their programs I'm sure for 1 different reasons.

I've looked at the data to try and
understand this along with my sons. We have done a
little bit of research. Wrestling is the six most
popular boy's sport in the state, it is the tenth most
popular sport of all sports in the state; out of 32,
it's in the top 40. The interest is there.

8 We've looked at the issue of well, if it's not lack of interest, then there must be another 9 10 reason. Maybe it's that the nonrevenue sports are being cut. And so we've looked at well, what programs 11 12 are available, and in that regard looked at the 13 Division 1 schools, public universities that competed 14 at the Division 1 level. There are four; Georgia, Georgia State, Georgia Tech and Georgia Southern. We 15 looked at what sports they offer. Those schools offer 16 programs that are totally aligned with the interest at 17 the Georgia high school level. The top ten boy sports 18 and the top ten girl sports are all available at the 19 20 intercollegiate level at those schools in Georgia, with 21 the exception of wrestling.

22 So it appears that wrestling has been 23 singled out. The last thing I looked at was it's got 24 to be money, it must be money. I'm not an expert on 25 this. I couldn't find data. But it's not very expensive to run a wrestling program. These guys that
 run clubs, it's a five thousand dollar mat, that's it.
 The kids come and they wrestle.

4 And the University of Georgia announced this 5 year it's going to add an equestrian program. That's б got to be more expensive. So to me it's not just why did they eliminate? Why isn't anybody offering a 7 wrestling program when we have all this interest in the 8 state, and I can tell you firsthand we know lots of 9 people of modest income, middle income, to turn down a 10 full ride for your kid to a Georgia university in order 11 12 to have your kid follow a dream which is very important 13 to them and frankly very important to those families, as you all know, as being related to the whole athletic 14 experience. It's a family affair for parents, for 15 daughters and brothers who support the athletes who are 16 able to compete at that level. 17

18 So we have come to the sort of reluctant 19 conclusion what else could it be other than some 20 responsibility of this proportionality test? It 21 doesn't make sense otherwise. Of all the other 22 programs, other than football, wrestling is the only 23 program that's predominantly male. So as David 24 Rodriguez said, we're searching for answers.

25 I appreciate the opportunity for this open

debate. I've enjoyed the presentations this morning
 and thank you all for listening.

MS. CYNTHIA COOPER: Mike Moyer, Sarah
Nobles, Collin Robertson, and Rob Sherrill. And we'll
start with Mike Moyer.

6 MR. MIKE MOYER: Hello, my name is Mike 7 Moyer. I'm Executive Director of the National 8 Wrestling Coaches Association. And on behalf of our 9 NCAA Board of Directors, we would like to thank you the 10 commissioners for allowing us the opportunity to share 11 some thoughts today.

First we would like to be very clear that we completely embrace the original intent of Title IX and the 1975 regulations, which are to provide equal opportunity based on interest. We're simply contesting the three-part test which in many instances requires universities to apply a strict gender quota system to comply with the current Title IX interpretation.

Further, we don't dispute for one moment that women were seriously discriminated against with regard to intercollegiate athletics 30 years ago. It was absolutely wrong and it needed to be corrected.

23 With that said, a lot has changed over the 24 last 30 years, as evidenced by today there are over 600 25 more intercollegiate programs for women than there are 1 for men.

2 While we applaud the gains that women have 3 made in intercollegiate athletics, we're heartbroken to see the wholesale elimination of traditional Olympic 4 5 men's programs as a result of this gender quota. 6 We have documentation indicating that over 355 men's intercollegiate programs have been eliminated 7 8 over the last decade. Moreover, we've seen our opponents on national television citing recent NCAA and 9 GAO statistics that seemingly suggest men have actually 10 gained participatory opportunities since the early 11 12 1980s. 13 We would like the commissioners to be aware 14 that these statistics are very misleading. In many instances new institutions that brought preexisting 15 athletic programs with them were added in the two 16 studies after the baseline reporting years and prior to 17 the end year of the reports. 18 19 For example, in the 2001 GAO report approximately 134 institutions, many of which had 20 21 preexisting intercollegiate teams, were not part of the baseline reporting year but were included in the 1998 22 /'99 end year report. 23 The truth of the situation is that the 24 25 percentages of male athletes per team and male teams

per institution have declined over the last two
 decades. The NWCA is committed to protecting
 opportunities for women without harming men. Our best
 and brightest student athletes across the nation
 deserve much better.

6 If students of either agenda experience 7 institutionalized discrimination during their college 8 years, then we have failed as educators. Our students' 9 civil rights and our own ideals of education are too 10 important to trust special interest groups, lobbying 11 firms, rival debating points and million dollar media 12 campaigns.

13 We thank you for your consideration of this14 request. Thank you.

MS. CYNTHIA COOPER: Thank you. Sarah16 Nobles. Is Sarah here? Collin Robertson.

MR. COLLIN ROBERTSON: Hi, my name is
Collin Robertson, and I came here today from Boise,
Idaho because I feel it's very important that I let my
voice be heard for myself and many others who have been
affected by the misinterpretation of Title IX.

I'm a wrestler and I come from a family of six boys. It's kind of a tradition to wrestle in our family. And I'm the youngest and I wrestle in Utah and we were quite ecstatic when I was able to earn a scholarship to BYU and wrestle there because it was
 nearby, and a couple of my brothers had also wrestled
 there. So we were really happy about that.

I was able to wrestle there for one year as a freshman, and then I went to serve a mission for our church, and while I was halfway through my mission, I got the news that BYU would be dropping their program and I would no longer be able to pursue my dream there at BYU close to my family.

10 So I either had a choice to continue going 11 to school at BYU and abandon the sport which I love, 12 which I had done since I was 5, or transfer to another 13 university. And that's what I've done, I've moved on. 14 And I fee lucky to have been able to move on.

15 Only 6 out of the 30 wrestlers at BYU were 16 able to continue, and I'm just one of those lucky ones 17 who found another place.

Some might say it's not a Title IX issue that the programs are dropped, but for BYU it was. There was no budget problem, supporters of wrestlers had actually raised up to close to two million dollars to support the wrestling team, which was supported for at least 20 years, and they still decided that they needed to be in compliance with proportionality, and so they dropped the program. 1 What hurts me the most is the fact that 2 Utah, which is known as one of the better states for 3 wrestling in high school, has no universities with the 4 support of wrestling in it anymore. The wrestlers 5 there have to go out of state to try and pursue their 6 dreams now, and that's a financial burden for many 7 people, myself included.

8 Like I said, I consider myself lucky that I 9 can still wrestle. Some of the others have had to hang 10 up their shoes prematurely due to this fact. And I 11 just don't think that Title IX was set up to hurt men, 12 and I don't think that that's what you guys want it to 13 do either, so why can't we just stop dropping the men's 14 programs and hurting the men?

15 I think that's what we need to do, and I 16 think we need to push for that, and also help the 17 women, because I know it's done a great job for them 18 and helped them out.

19 I just want to thank you for your time, and 20 that's it.

21 MS. CYNTHIA COOPER: Robert Sherrill. 22 MR. ROBERT SHERRILL: Thank you. My 23 name is Rob Sherrill, and my company, the RNL Media 24 Group, has been a publisher and disseminator of news 25 and information relating to high school wrestling and

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college recruiting analysis for nearly 20 years at a
 nationwide level, so my work kind of bridges the gap
 between high school coaches and the college coaches.

As you have heard some of the Georgia parents talk about here, wrestling has a great story to tell here in the southeast. In most parts of the region, particularly here in Georgia as well as Florida, North Carolina, even Alabama, wrestling is perhaps the fastest growing sport at the high school level.

However, as you also heard them say, neither However, as you also heard them say, neither Florida nor Georgia any longer has a college or university with a varsity wrestling program and very few exist in neighboring states.

15 What this means is that young men from our 16 region who wish to compete at the college level, as 17 you've heard, must leave the region and their families 18 and their friends behind usually to go to schools in 19 the north to compete.

Those who elect to stay close to home may have the option to compete on a non-varsity club team or most likely their wrestling careers will come to an end entirely.

24 Just about 20 years ago nearly all of the 25 schools in the Southeastern Conference had wrestling 1 programs and competitive wrestling programs that

2 produced All-Americans year in and year out.

3 Today it's nearly 15 years since wrestling 4 was dropped by the last SEC school to hang on, the 5 university of Tennessee. Now, since my company is 6 based in Franklin, Tennessee, I spent a lot of time 7 helping Tennessee wrestlers getting placed in college. 8 And we've had some success in the last couple of years. 9 They are having success at the college level.

10 Unfortunately, it's taking place at places like West Point, Oklahoma State, Michigan State, grant 11 12 it they are all prestigious universities with prestigious wrestling programs. But those young men 13 went to those universities and broke up their families 14 and their friends because the universities of their 15 choice here in their home region were not serving their 16 athletic interests. 17

18 Nationwide wrestling continues to grow at the high school level in record numbers. According to 19 statistics provided by the National Federation of State 20 21 High School Associations, during the 2000 and 2001 season, which is the most recent data available, 22 wrestling participation increased nationwide by nearly 23 24 3 percent over the previous year. Only outdoor track 25 and field, 11 man football, and LaCrosse showed bigger

1 gains among boys' sports. Only soccer and golf added
2 more boys' programs.

3 Wrestling, as you have heard, is number six 4 overall nationally in terms of participation and in 5 programs and has been for many years, yet today there's 6 one college wrestling program for about every 35 high 7 school programs.

8 The next highest ratio for any national 9 federation sponsored sport is 1 to 12. Clearly, 10 proportionality has trumped interest and history when 11 it comes to assessing the dilemma wrestling faces in 12 the Southeast as well as in other regions of the United 13 States.

14 If proportionality continues as a standard 15 for measuring Title IX compliance as the basis for 16 litigation brought against schools based upon Title IX 17 claims, it is logical to assert that no men's Olympic 18 sport in any university can be considered safe.

As the number of college wrestling programs continues to decline, the number of high school programs continues to increase. Something is wrong with this picture. The direction of this increasing disparity in wrestling and other Olympic sports is one that future Title IX enforcement must permit.

25 Finally, let me say something. I want to

1 congratulate everybody that's a member of this

2 commission. The Athletic Directors, Administrators,
3 Presidents here are almost all at universities that
4 have continued their wrestling programs, and you are to
5 be congratulated for that. And I would hope that you
6 will counsel your colleagues to move in that similar
7 direction.

Thank you.

8

9 MS. CYNTHIA COOPER: Sarah Nobles. 10 MS. SARAH NOBLES: Good afternoon. My 11 name is Sarah Nobles, and I am currently a junior at 12 Columbia University in New York City. I'm also a 13 graduate of Henry W. Grady High School here in Atlanta 14 and a former captain of the varsity girls soccer team 15 at Grady High School.

I began playing soccer at age 5 and I worked my way from church leagues to YMCA recreational teams to club level play throughout my 13 years as a marking back on my various teams.

I am no longer an official member of any defense anymore, but the position came naturally to me, and I find that I'm still a defender today in soccer. Where once I use to shield my team's goal from opposing players and balls, I now find that I am 1 women and girls in this country from imposing

2 misinterpretation of the bill and misimplementation of 3 its intents.

4 This commission is going to hear from 5 countless young women again and again saying that athletics have changed their lives, shaped them, made 6 them the strong women that they are today. It's no 7 news to us that participation in sports increases 8 girls' confidence, increases their health and their 9 academic performance, and it decreases obesity, teen 10 pregnancy, and teen dropout rates. 11

You'll hear this testimony repeated from men and women across the country in workshops like this one because it is true. I see my positive experience in sports as a common one among thousands of women and men who have benefitted from Title IX.

Here I would like to share my personal viewof the effect of equal opportunity in athletics.

When I amass the most important lesson imparted on me for my participation in athletics, I immediately answer that sports more than any other force in my life has taught me the true value and the true meaning of respect.

24 My years playing soccer taught me to respect 25 deeply time management skills, leadership abilities, friendly competition, healthy athleticism, and team
 work, and yet even more than these essential values,
 playing soccer taught me how to respect myself and how
 to respect others.

5 As I participated in athletics with others, I got to know them as team mates and as friends and 6 learned to rely on them both on the field and off. But 7 by team mates here, I do not limit myself to the ten 8 other girls on the field with me or the other women on 9 the sidelines who are part of my team, but in fact, the 10 entire squad of women and men who played soccer in my 11 12 high school.

13 For me the team meant all of the soccer players in my high school, girls and boys, who worked 14 15 together, traveled together, cheered together throughout the seasons. Were it not for Title IX and 16 the work my school system did to ensure its fair 17 implementation, I believe that relationship of trust 18 and respect between the men's and women's squads could 19 never have grown. Because we felt we were funded 20 21 equally and treated equally to our brothers across the field, our women gained respect for men's athletics and 22 respect for our own talents and endeavors. The groups 23 24 learned from each other not just strategies and practice drills, but determination and heart. 25

And so we came to see ourselves as members of the same team, deserving equal encouragement and support. Title IX provides us not only with the uniforms, the equipment, the fields, the coaches to be able to coexist and compete fairly, but also the validation, the worth, and the respect to do so with pride.

8 As a young woman looking ahead to a career of teaching and mentoring others, I am in awe of the 9 lessons of self respect that I gathered each year 10 playing soccer. I learned that all athletes can do if 11 12 they work hard and work together, but I also learned what women can achieve when they are allowed to play 13 equally and fairly with the respect that they deserve. 14 15 Now when I hear the words of that famous poem Phenominal Woman, I allude not to a picture of 16 just any strong female figure, but an athletic one. 17 It's in the reach of my arms, the span of my hips, the 18 stride of my step, the curl of my lips, my Angelue 19

20 wrote.

21 Well, how can these images conjure anything 22 but a live young women throwing a ball inbounds, a 23 tenacious defender maneuvering her hips to block her 24 opponent, a long-legged forward hustling to the goal, 25 or a fiery spirited girl poised on the verge of 1 athletic competition, ready for a battle and a ball.

2 I now charge this commission to envision these strong phenomenal women and support Title IX. 3 We 4 must continue to expand the important work that it has 5 done for women and girls in this country in hopes that we can add to Angelue's declaration, I am a woman 6 phenomenally. The words phenomenal athletic women, 7 8 that's we. 9 Thank you. 10 MR. TED LELAND: Our next four speakers are S. Louise Davis, Debbie Corum, Matthew Case. And 11 12 apparently we made a clerical mistake. Sharon Loughron 13 I think was number nine on the list. We inadvertently 14 passed her up. 15 MS. SHARON LOUGHRON: I would like to thank the Commission for this opportunity to speak 16 about the positive effect that Title IX has had on our 17 country at every level, and I mean that at young girls, 18 young boys, high school level, secondary educational 19 level, and our professional workplace. 20 21 My name is Sharon Loughron. I am a high school coach and teacher, soccer coach. I've been 22 teaching and coaching in Georgia in Cobb County for 17 23 24 years. I've also been a football kicking coach, I've 25 been a softball coach, and I have also coached

1 swimming.

I attended Virginia Tech on a swimming scholarship because there were more opportunities in swimming in 1980 than there were in soccer. For us to think that we have become equal, we are not there yet, but without Title IX, we would not be as close as we are at this time.

8 Many of the opportunities I have, and I have 9 seen at the grassroots level, I can speak to you more 10 now as a coach than I could as an athlete. At the time 11 I was grateful that I received a college scholarship in 12 swimming, but as a coach I now really see the effects 13 that Title IX has actually had.

A mere eight years ago my high school team was to play another top level high school team in the State of Georgia. We were thrown off the stadium field and told to play on a back field because that's where the girls played. And this was eight years ago.

19 I see the progress and I see what it has 20 done as far as for facilities and our opportunities, 21 but we aren't equal yet. It is getting there, and 22 without Title IX, we won't be there.

Without Title IX, there wouldn't have been
the Founder's Cup this past weekend in Atlanta, the
Women's Professional Soccer League. There would not be

1 a WNBA without Title IX. The intent of Title IX is to 2 stop discrimination on the premise of gender, and it is 3 moving in that direction, but it is not intended to cut 4 the other sports. And that's where it's an 5 accountability issue in my eyes. Universities are not б making decisions to -- I guess what I'm trying to say is they are not making decisions to find ways to fund 7 these other programs besides using Title IX to say they 8 are cutting sports. 9

10 In the State of Georgia when the University 11 of Georgia cut their wrestling program, it was reported 12 that the very next day it was moved, there were weights 13 moved in there and it was made into a football weight 14 room. That is not the intent of Title IX.

15 The intent of Title IX is to provide these 16 opportunities and is to provide educational 17 professional opportunities, not to cut the other 18 sports. Universities need the burden of trying to find 19 other ways to fund these programs and to also have 20 women's programs.

I must please implore you to keep Title IX moving forward, keep federally funded institutions accountable, and keep Title IX intact. And I thank you for your work and time for Title IX.

25 MR. TED LELAND: Louise Davis.

MS. LOUISE DAVIS: Hi, my name is Louise Davis. I live in Middle Tennessee and I'm State Chairman of the Tennessee Wrestling Federation. We are an affiliate of USA wrestling, the national governing body for the sport of wrestling. Our organization serves an annual average of 3,600 varsity high school wrestlers within our state, and my concern is for the welfare of these kids.

9 My passion lies with the sport of high school wrestling and the unique athletes who do 10 wrestle. What I know is merely a loose collection of 11 12 facts regarding the issues of Title IX. However, I do know what it has cost our athletes here in the 13 Southeast and especially in my home state of Tennessee. 14 15 I have seen firsthand the many benefits of a young man's involvement with wrestling and I have seen 16 the harm that the loss of opportunity has created for 17 tons of our young men. In Tennessee we have 140 high 18 school programs and only three surviving university 19 wrestling programs. 20

In the name of Title IX there have been many
casualties scattered along its misconceived path.
Chattanooga State, Maryville College, Middle Tennessee
State, the University of the South, Southwestern
University of Memphis, University of Tennessee,

Tennessee Tech, and Tennessee-Martin each dropped their
 wrestling programs in the late '70s and early '80s,
 kind of like a tornado that blew through town and
 didn't care which homes it leveled and never looked
 back at the damage it had done. Somehow somewhere
 someone felt the end justified the means.

7 Wrestling was on a roll at the higher education level at Tennessee because of those 8 prestigious programs that were up and running prior to 9 the time it started being eliminated. High schools had 10 picked it up and not only held their own, but with the 11 12 passing of time increased in numbers both programs and kids while the numbers and opportunities on the higher 13 educational level decreased almost to the point of 14 15 elimination at Tennessee.

16 It is my understanding that Title IX, when 17 it passed, was a straightforward law to prohibit sexual 18 discrimination of any educational program or activity 19 within an institution receiving federal financial 20 assistance. We can easily point out the benefits women 21 have derived as a result.

I do know, however, that it was never intended to result in fewer opportunities for men. A reverse discrimination would better describe it. Our programs were cut simply to equalize the number of men 1 and women playing the sport, scholarship or not,

2 federal money or not, self supporting or not.

3 Over the years the results of this law have, 4 and will continue to be, disastrous for our Tennessee 5 high school programs. Without a significant number of Tennesseans graduating from state college wrestling 6 programs, we are now finding ourselves without a source 7 of experienced coaches to provide the coaching staff 8 for our area schools. Some schools have reluctantly 9 dropped their wrestling programs because they cannot 10 find qualified coaches. 11

According to the records supplied by the National Federation of State High School Associations, the number of participants in Tennessee high school wrestling programs failed by 27 percent, with the loss of nearly 1,000 kids in a single year from 2000 to 2001.

18 Many of our high schools struggle to survive with inexperienced coaches and nonfaculty coaches. 19 In the national area alone 25 percent of the secondary 20 21 schools currently have coaching positions to be filled for the upcoming high school season, which begins in 22 November. Give the college programs we have lost, it 23 24 is no surprise that our state's top coaches are now 25 advancing in age and there are few, if any, coming

1 along to take their places.

As you can see, the long-term consequences have been disastrous. States with strong high school programs have coaching pools that are restocked regularly with graduates from their own state college wrestling programs. Tennessee once had a college graduate pool to draw from as well. It is really tough to watch the sport that you love dying before your eyes.

10 The final result is that less than 1 percent of our graduating high school wrestlers have the 11 12 necessary preparation and ability to pursue college 13 wrestling careers, not because of a lack of passion for the sport or even a lack of talent, but because of a 14 more painful truth, a lack of preparation and ability, 15 a lack of preparation and ability because of a lack of 16 coaching. This is another of the effects of lost 17 college opportunities within our state, opportunities 18 19 that used to but no longer do supply talented and experienced coaches for our high schools and our young 20 21 athletes. The few select athletes who wish to advance in the sport must leave their homes in Tennessee to 22 find opportunities in other states. 23 24 I will leave you with -- you cut me off.

MS. CYNTHIA COOPER: Thank you.

1 MR. TED LELAND: Debbie Corum. 2 MS. DEBBIE CORUM. Hi, I'm Debbie 3 Corum. I'm the Associate Commissioner for the SEC. And 4 I should probably state that my comments are not 5 official. I'm not officially representing the SEC here, but they are more personal as someone who's been 6 in the trenches of athletics as a coach's daughter for 7 48 years, and for 35 years I've been either an athlete, 8 a coach, or an administrator. So I'm making this 9 statement personally. 10

Il I prepared a statement that I spent hours writing, and you're probably going to receive a written copy because I turned it in, but after this morning's presentation, I threw it away and I've rewritten something. I continued to rewrite it all morning as presentations were being made. So when you get your written statement, it won't exactly read like this.

We've heard today that Title IX should be reasonable, rational and flexible. I would submit that these three words already apply in the OCR policies and procedures. The inflexibility and the unreasonableness has occurred in the implementation and the misinterpretation of those policies.

24 When the Office of Civil Rights developed 25 the three-part test, it was to allow institutions to

1 make a choice regarding compliance. Marcia Greenberger 2 questioned the validity of test three this morning 3 meeting the interests and abilities of the 4 underrepresented sex. 5 I would submit to you that this test has already withstood the scrutiny of the courts in the 6 Peterson versus LSU Title IX lawsuit. 7 8 Gene, you asked this morning about developing something that universities could use in 9 complying with test three, and you already really have 10 a good start by looking at LSU's written plan for 11 12 compliance by, meeting the interests and abilities, 13 which Federal District Court Judge Rebecca Doherty has 14 already approved. Steve Erber referred to this plan in his 15 comments this morning. This plan is comprehensive and 16 includes monitoring developmental sports not 17 necessarily offered in the high schools, which meets 18 19 the point raised by Rod Galimore. 20 Senator Bayh stated that institutional 21 integrity exists, and I agreed with him. I don't know 22 of a single university President who would like to look

24 comply with Title IX, but the problem with university 25 Presidents is they really don't have a choice because

23 at a Title IX lawsuit, and I think everyone wants to

they have been convinced that the only safe harbor is
 proportionality. So there's a perceived inflexibility
 when talking about Title IX.

I have a suggestion, and it's really very simple. Presently, the only public report that gauges how a university is doing with Title IX is the EADA report, which is the Equity in Athletics Disclosure Act, which many of you on the Commission are familiar with.

10 This report is flawed in that it only is based on numbers, and what happens, when a university 11 12 President has to report, the only public report on how 13 his university is doing with Title IX is based on an EADA report that only reports numbers. Then basically 14 you're taking the chase away from the university 15 16 President. In actuality, he doesn't have a choice. 17 An institution could be totally in compliance with Title IX, yet this report suggests 18 19 otherwise. Because a President is worried about what the public report is on his university, he really wants 20 21 to only let the numbers look good. So therefore we 22 have an emphasis on numbers instead of the three-part 23 test, and we take away the choice from the 24 universities.

25 The intention of Title IX was to increase

1 opportunities for the underrepresented sex, not

2 decrease opportunities for anyone. The common practice 3 on many campuses is to make the numbers look better for 4 the EADA report rather than to look honestly at 5 opportunities.

6 This report should emphasize that proportionality is one of three ways to comply, as 7 8 Christine Stolba stated so eloquently earlier today. Proportionality is a choice, and although effective for 9 10 many institutions, it does not work in every situation. 11 My recommendation is to allow Title IX to 12 work the way it was intended, give merit to all three 13 tests, the policies for Title IX should be continued, change the EADA report and leave Title IX alone. 14 15 Thank you. 16 MR. TED LELAND: Matthew case. 17 MR. MATTHEW CASE: Hello, my name is 18 Matt Case, and I represent the wrestling community. I wrestled at Northwestern University and have coached 19 kids, high school and college athletes. I'm not an 20 21 expert on Title IX, I'm just simply here to let my voice be heard for a sport I dearly love. 22 23 There are many testimonies regarding the

24 opportunities that have been created for young women 25 via Title IX. These testimonies are good and inspiring, and because of a push to provide equality,
 many women have been exposed to possibilities or dreams
 who may have thought these opportunities never existed.

I can relate to the possibilities of dreams as I was once a student athlete in college, a walk-on who had the dream of making my college wrestling team and earning a scholarship. My hope was to get an education while erasing my parents' financial burden.

9 It took me a couple of years, but eventually I managed to earn a scholarship, and in ensuing years 10 we actually turned two seasons of losing records to two 11 12 All American finishes. I also completed my degree. 13 I accomplished this simply because I was extended the opportunity to keep my dreams alive. I 14 note this not to boast, but to remark on how I 15 understand the critical need for opportunities in the 16 student athlete environment. Without opportunity, 17 dreams and hopes fade and potential is never realized. 18 19 I can empathize with the female student athlete who wants the opportunity but has never been 20 21 afforded that. I know what it's like to hunger for an opportunity and know that it might not materialize. 22

At the same time, I can also rejoice with the female athletes who have tasted this hope. As of recent, we have reason to celebrate because more and more women are allowed the opportunities that Title IX
 was designed to provide.

3 However, our celebrations can only go so 4 far. While Title IX has been providing opportunities 5 for women, its improper enforcement has systematically 6 been ripping away opportunities for male student 7 athletes, specifically those male athletes in Olympic 8 sports.

9 Designed to be a blessing of equality for 10 student athletes, Title IX has been missing its mark. 11 Despite success within the ranks of women, Title IX 12 should be labeled as both a blessing and a curse versus 13 simply a blessing.

While thousands of young women around the United States are benefiting from Title IX, thousands of young men are suffering. Men who are in the prime of their college careers have literally had programs ripped away from them while they were competing. In other words, the same policy that's providing hope for one group has been devastating another.

Former Senator Bayh, chief sponsor of the Title IX bill, is quoted as saying our intention was not to take opportunities away from men or boys but to give them to women. But contrary to the Bill's intention, the General Accounting Office has published that between 1981 and 1999171 wrestling programs were
 cut, along with 84 in men's tennis, 55 in gymnastics,
 27 in men's track, 25 in men's swimming. This is
 obviously a dichotomy of equality.

5 Why is this happening? One may think that a 6 certain amount of trimming is necessary to make things 7 equitable and balanced. However, the manner in which 8 balance is being created currently does not make sense, 9 that is, if the desire is to promote and enforce 10 complete equality.

In order to balance and enforce Title IX, a 11 12 sincere look is needed at the method of proportionality 13 enforcement. Since the average enrollment in 14 universities is 55 percent female and 45 percent male, 15 adherence to this same proportionality percentage doesn't make sense unless it can be proven that women's 16 interest in those sports are at the same percentage. 17 18 I challenge you to find the hard data that defines or details enrollments both before and after an 19 individual sports season to account for potential 20 21 dropout rates. Therefore, I appeal to the sensibilities of the blue ribbon panel to sincerely 22 23 consider how proportionality is currently being 24 enforced.

25 If you are true to your original intentions

1 of Title IX and true to your own consciences, I believe 2 that the people who called this meeting who have shown 3 sincere efforts for dialogue can find a way to balance 4 the scales and provide an opportunity as it should 5 exist for all those who want to keep their hopes and 6 dreams alive.

7 Thanks.

8 MS. CYNTHIA COOPER: Betty Jaynes, Page 9 Remillard, Jennifer Alley, and Tony Armas. And we'll 10 start with Betty Jaynes.

MS. BETTY JAYNES: Thank you very much. I have a request. A lot of our Georgia citizens that are sitting out here are out of school, especially some of our young athletes. We have teachers that are out taking the day off waiting to testify, so if I may, Mr. Chairperson, and Madam Chairperson, I will go to the next number and step aside, and I would look forward to seeing you in Chicago.

19 Thank you.

20 MS. CYNTHIA COOPER: Thank you. Page 21 Remillard. 22 MS. PAGE REMILLARD: I first would like 23 to say that I speak with respect for all the speakers 24 and their convictions. They are much appreciated.

25 I'm the Director of Athletics at Agnes Scott

1 College, an all women's college here in Atlanta,

2 Georgia and a member of the NCAA Division 3.

3 My mom told me when I was young, and the 4 mere fact that I've retained this information suggests 5 how impressionable it was upon me, on how she had to hide her basketball clothes under the front steps. It 6 wasn't to hide it from her friends, male or female, she 7 was hiding it from her parents because it wasn't 8 accepted, as we've already heard, in the 1930s of women 9 playing the sport. My we've come a long way. 10

I was a collegiate water polo player and a Collegiate swimmer. I've coached for 30 years. I've Been from Southern California to Virginia and now I find myself a proud member or citizen of Georgia.

15 At the dinner table my teenage daughter asked me a question, one that caused me to pause, and 16 due to the preemptive nudge of my wife, check my 17 emotions. She asked me why her coach and school 18 administrators forced her girl's basketball team after 19 an injury caused delay to forfeit their unfinished 20 21 game, a game they were losing by two points with the 22 potential of pulling the upset that she had anticipated 23 for weeks.

Her reasoning as was relayed to her by theAthletic Director, her coach and administrative

1 principals in the stands was that they needed to stop 2 the women's game to ensure that the boys' team had 3 enough time to play because it was a weekday and 4 Georgia school associations have a rule that no game 5 can start or play after a certain time.

6 My daughter is 16 years old today. These 7 are happening now. We have not come as far as we need 8 to come.

9 The question I believe before the panel as 10 well as the many that have been articulated already, 11 not only before the panel, but to the caretakers of the 12 future of our athletic programs, is should the law be 13 changed or should the law merely be enforced?

The Wrestling Coaches Association claimed in a recent lawsuit that the law should be changed so that men may return to competition while supporters of the existing law suggest that the law should merely be enforced as it was intended.

19 Proportionality seems to be the main focus 20 of discussion. Opponents argue men's sports that don't 21 usually generate revenue such as wrestling, swimming 22 and gymnastics are the most vulnerable. Athletic 23 Directors charge that they have no option but to 24 initiate roster quotas or to consider eliminating men's 25 programs in order to fund the development of women's 1 sports.

2 As an Athletic Director at a women's 3 college, a college not subject to Title IX, some might 4 say why would I get into this debate? I enter this 5 debate as a professional, as a proponent of sport, and as a father. My son benefitted from a scholarship at 6 Auburn University with the basketball program. My 7 8 daughter has dreams of competing in college. 9 As a career professional in collegiate athletics for over 30 years and an advocate of women's 10 sports, I believe Title IX is the scapegoat in the 11 issue because some institutional administrators failed 12 13 to practice elusive principled financial management.

Both in my commission and in the game of life the conclusions are the same, that until college Presidents take charge of their programs, we're going to experience poor management.

18 A wrestler should be able to choose a school 19 that offers a sport, but I beg that the wrestlers 20 choose schools that support Title IX. Then they will 21 know their sport is secure.

The other night at the dinner table I explained to my daughter that she was the victim of poor decision making and questionable goals and objectives. I only hope that my granddaughter will 1 have the opportunity to finish her game.

2 MS. CYNTHIA COOPER: Thank you.3 Jennifer Alley.

MS. JENNIFER ALLEY: I'm Jennifer Alley, Executive Director of the National Association of Collegiate Women Athletic Administrators. I'm not here today to speak to you as the Executive Director of NAPA, but as a coach, a teacher, an administrator for the past 30 years.

10 My professional life has been involved in 11 athletics. I wanted to give back to the association 12 and to the profession. I wanted women to have the 13 opportunities that I did not have. I didn't get to play. I didn't get to be an athlete. I was a Tomboy. 14 15 I got into athletics and into this profession because I 16 got to follow my brothers to practice because they did get to play. But I learned to coach and I learned the 17 18 values of team work and I learned the values that I believe in today that have directed my life. 19

From all of my years in athletics I've learned that women want to play. They are interested in playing. They want to opportunities to play.

I coached for a long time. I know that
women are just as proud to wear the university sports
uniforms as the men are. It doesn't matter that they

1 got to the game by riding in vans or driving in

2 personal cars while the guys got to go on chartered 3 buses or airlines. As the Executive Director of NAPA, 4 I'm very proud that 72 percent of our universities have 5 been able to build athletic programs without dropping 6 any sports.

7 We do have some out of control spending at some of our schools. Some schools have allowed new 8 million dollar coaches, to renovate their office 9 complexes to the tune of ten million dollars so that 10 they could have Mahogany paneling and European leather 11 12 furniture and Italian marble. They even allow them to 13 put personal fitness centers into their officers. This doesn't help our student athletes, it doesn't help our 14 15 athletic programs.

If we took that same ten million dollars and 16 invested it in programs, our students would have 17 excellent athletic facilities, excellent means of 18 transportation, opportunities that some of them don't 19 have today. We would never have to drop any sports. 20 21 What we need in some areas is control. But 22 most of us are controlling our destinies and we're trying to do the right thing. We're here today to 23 24 share and understand and hear a lot of valuable 25 information that isn't always made public to the press,

1 and I hope we all learn from what's going on with this 2 commission. There's nothing wrong with Title IX. It's fair and it's right. We just need to enforce it after 3 4 30 years. 5

Thank you.

6 MS. CYNTHIA COOPER: Thank you. Tony 7 Armas. 8 MR. TONY ARMAS: Hello, I'm Tony Armas.

I'm from Bremen, Georgia. It's about 50 miles down the 9 10 road west of here towards Alabama. I'm probably one of few people here that's doing something pretty 11 12 sacrilegious. I'm missing football practice to be 13 here.

14 And speaking on that, you all have Coach and I've been to a couple of clinics with him. He's a 15 fine, fine man I'll tell you. And you folks from 16 Washington D.C. take care of Steve Spourier because I 17 don't want him back in the SEC. 18

19 I coach golf. I'm sort of the director of golf at my high school. We have boys and girls, and 20 21 the problem we have is I have a lot more boys that want 22 to play golf than I do girls.

23 We put up posters. You know, you got to 24 have a Tiger, you got to have Anika Sorenstam, Kari 25 Webb, Jack Nicklaus. You know, everything is pretty

1 equal, but we can't get enough girls to come out for 2 our golf team, and what ends up happening, you know, we got a couple of boys out there they are just playing to 3 4 play and mess around, but we end up cutting about half. 5 We cut about eight, ten kids every year to get us down to about eight or nine boys that can shoot under 90, 6 and then we just take all the girls that want to play. 7 Last week we finally had six of them. We even hired 8 their own coach. I send the boys with the pro and I 9 work with the girls themselves. Maybe it's the coach, 10 that's the problem. 11

12 That's the way it is all over our whole 13 region. We've hosted the region golf tournament the 14 last two years and we had 55 boys show up and for the 15 same number of schools we have 12 girls this year and 16 13 girls last year.

17 Now, granted there was a push by some folks 18 to have six girls on the golf team for each school and 19 count four scores just like they do the boys. The 20 problem that was at stake, we were having the number 21 two scores and some teams being 150, so you can imagine 22 what the number four, five and six scores would be at 23 the state golf tournament.

I thought about it and said that wasn't a good idea to have that many girls until we could slowly 1 build them up to the point where they could be

2 competitive.

Basically, why aren't these girls playing, Hey are involved in so many other things? One of the panelists alluded to how many were in the drama department. We had cheerleading tryouts at that time. Basically, the point is that boys and girls are different.

9 If we're going to use proportionality in 10 athletics, then let's do it. Let's do it over the 11 whole Department of Education. Let's make half our 12 kindergarten teachers be males. I've been in the 13 kindergarten classroom and you know, I can only keep up 14 with them for about 30 minutes. Then I got to head on 15 back to the high school.

I would ask the Commission to look at the College campus intramural programs, how many men participate and how many women participate in intramurals where competition is completely voluntary. How many men leagues are completely filled where women leagues aren't, have vacant slots?

Title IX, I felt, was passed to get rid of a glass ceiling that many women in education face. Today in the State of Georgia we have Linda Schrenko. Not only is she running for Governor, but she's the Superintendent of schools for the whole state. We have
 a lot of women who are in administration.

I think we've taken this thing and focused it and narrowed the scope so much on athletics that it just doesn't make much sense. I would like to see the Commission return Title IX to its original intent by eliminating proportionality and developing a more fair method of compliance.

9 Another thing is there's been all this talk 10 about how there's a lot more girls on college campuses 11 than boys, and like Ms. Debbie pointed out, heck, girls 12 are a lot smarter than boys. The University of Georgia 13 was the best five or six years of my life.

14 That's really about it. In 1972 there was a 15 draft. Everybody was trying to stay in school. All 16 the boys were. They wanted that S-2 deferment, you 17 know, and -- does he have to type everything I say? 18 Jack Nicklaus could hit the ball 300 yards when the 19 ball was dead and the woods were wood.

20 MR. TED LELAND: Our next four 21 speakers, Marilyn Childress, again who I think we're 22 taking out of order, JoAnne Graf, Charles Huddleston, 23 and Athena Yiamouyiannis. 24 And first up is Marilyn Childress.

25 MS. MARILYN CHILDRESS: I want to thank

you all for coming to Georgia. I appreciate you all
 being here.

3 I am the President of the Georgia Amateur 4 Soccer Association. I'm also currently on a number of 5 women's committees on U.S. soccer and have been an advocate for women's sports for over the past 15 years. 6 I also was the one that led the international and the 7 8 national women to have women's soccer added to the '96 Olympics, and if it had not been for Title IX, the 9 10 women's soccer would not have been in the 1996 Olympics. It would not have been the Olympics of the 11 12 women as we embraced it here in Atlanta and they did 13 across the country.

And also, we would not have had the 1999 World Cup, which was seen by more people than the NBA finals that year, nor would we have had the Founder's Cup and the WSA that was held here.

18 Title IX is a tool that the colleges and 19 institutions have used to bring opportunity for women. 20 And it's not just the athletes, but it's for women in 21 many areas, such as engineering, medicine, law, 22 professorships, et cetera. And that's for not only 23 boys and girls, but that's because they all want to 24 have an interest in sports, and that's not where their 25 interest lies. But Title IX is to provide 1 opportunities in those areas as well.

2 But the most popular one known is the opportunity in sport. And men and boys in sports have 3 4 had a century worth of development, and that's one of 5 the reasons why sometimes you don't see a lot of girls б participating in sport because they have only been doing it, I'm not sure, but I think high school golf 7 has only been offered for the last few years in the 8 State of Georgia, and so they haven't had the 9 promotion, they haven't had a lot of the opportunities 10 like men have had. Only with the past decade have 11 women really been involved in sports at a national 12 13 level and to bring importance to it.

The current law was written to make sure that opportunities were not affected, and it was to give opportunities so that the schools could choose how they were going to apply it to their own institution, and as many as have stated today, it appears that a lot of the problems at institution is budgetary and proportionality.

But one of the ways the schools have been trying to do that is this dropping schools' sports, and currently if Title IX is changed in any way, what was to prevent the schools from going ahead and not only dropping men's sports, but then additionally dropping

1 more women's sports?

The three-test prong was written to give them that opportunity to keep it going, and we need to keep Title IX enforced the way it was written. And we don't need to be dropping sports, but the schools have this three prong opportunity to make sure that they are in compliance.

8 In my fight to have women's soccer added to 9 the Olympics, I don't know if many of you all have ever 10 had to deal with the IOC or FEFA, but let me tell you, 11 they are very formidable, and not many people want to 12 take them on.

Had I not been participating in sports in my younger days, I would not have had the perseverance, the stamina or the team spirit initiative that was instilled in me as a young woman to be able to fight those groups to have women's soccer added to the Olympics.

19 And thank you.

20 MR. TED LELAND: JoAnne.

21 MS. JOANNE GRAF: My name is JOAnne 22 Graf. I'm the head softball coach at Florida State 23 University, and I would like to congratulate the 24 Commission members for the task they taking on in 25 examining the effectiveness of Title IX in providing equal opportunities for both men and women specifically
 as it relates to athletic opportunity.

3 As someone who has been involved in 4 intercollegiate athletics during the entire Title IX 5 era, I do find it somewhat sad that 30 years after the 6 passage of Title IX we are still discussing its 7 implementation.

8 Colleges and universities have used every 9 method and excuse possible to delay treating men and 10 women equally. This is not a difficult task as it 11 seems, as mentioned by Senator Bayh this morning, yet, 12 we have seen terms used from equal to equitable to 13 comparable. Each term is being used to dilute the 14 resources allocated to the women.

15 The big question I hope this commission will 16 answer is how do we ensure that male and female 17 athletes, coaches and staffs are being treated equally 18 and what type of enforcement will make this happen 19 quickly so that in 30 years we're not still discussing 20 this issue?

While opportunities have increased, equalopportunities have not.

As Christine Grant mentioned, while more
money is being spent on women's sports, the gaps
between men's and women's budgets remains the same if

1 not larger. Facilities which are sometimes sitting
2 side by side are still not equal. Role models for
3 women are disappearing as men now occupy the majority
4 of the head coaching positions for women's teams, yet
5 women only coach less than 2 percent of the men's
6 teams.

7 Women still are not treated as equal. This commission was formed as a response to the outcry 8 raised by dropped men's sports, with Title IX being 9 10 blamed as the fall guy. Nothing could be farther from 11 the truth. No one wishes to address the real issue, 12 although I do think we heard it alluded to a little bit 13 this morning, that the lack of equal opportunity for women and the choice of schools to drop men's sports, 14 that issue is the allocation of financial resources at 15 each institution. 16

The philosophy of intercollegiate athletics has changed from educationally based to "must win" based. The overcommercialization of intercollegiate athletics has resulted in greater and greater expenditures occurring not due to supplying necessities, but to keep up with the Joneses. Jennifer referred to that as well.

24 The arms' race is what I think must be25 examined. Lavish locker rooms, huge weight rooms,

1 extravagant offices, more staffs than players on

2 benches, million dollar plus salaries have all caused 3 schools to make budget choices.

4 I could give you several examples of that, 5 but it would probably take much more than my five б minutes. But I think every coach at every institution could give you examples of that. I know the University 7 of Oregon, for example, their booster group spent 8 \$200,000 putting up a billboard promoting Joey 9 Harrington for the Heisman trophy last year. Was that 10 really a good way to spend those resources? 11 12 Earlier today a panelist said that Texas was 13 forced to add a women's softball team to reach proportionality. That softball team quickly became 14 nationally ranked. They have more players applying for 15 spots on those teams than they can accept, and they 16 have to turn players away. They are competing at the 17 top 20 Division 1 level. They have a player on their 18 team who is a sophomore who will probably represent the 19 United States in the Olympics. Forced to add that 20 21 team, maybe. Was that a bad thing? No, that was a 22 very good thing.

Football teams often have 120 plus players. I think we can look at do they really need 121 players when we're looking at proportionality? The wrestling 1 coaches can ask could they reduce that number to 120

2 and have those extra 20 people, then be on the

3 wrestling team?

4 One speaker mentioned that his sons were 5 able to watch pro baseball players on TV and have them 6 as role models. Isn't it now great that women can 7 watch Julie Foudy and Cynthia Cooper on TV and have 8 them as role models.

9 MR. TED LELAND: Thank you. Athena. 10 MS. ATHENA YIAMOUYIANNIS: Good 11 afternoon. My name is Athena Yiamouyiannis, Executive 12 Director of the National Association for Girls and 13 Women in Sport. The National Association for Girls and 14 Women in Sport is one of six national associations 15 within the American Alliance of Health, Phys Ed, 16 Recreation and Dance which is based in Reston, 17 Virginia.

As Executive Director of the National Association for Girls and Women in Sport, I am here representing both NHEWS as well as the American Alliance. Our combined membership consists of 24,000 physical education teachers and coaches at the K through 12 grade levels as well as college professors. Today I would like to comment on two items. level, and number two would be the dropping of men's
 teams at the collegiate level.

3 At the grassroots level certainly progress 4 has been made over the past 30 years. You've been 5 provided the statistics, but I want you to know that a lot of progress is still yet to be made. When you're 6 in the trenches and you're conducting work shops for 7 school districts that have asked you to come in and 8 help them out to do the right thing, you see firsthand 9 some of the situations that schools are faced with. 10 You have no more land to build facilities on, you have 11 12 an existing baseball team, what do you do with the girls' softball team? Well, they are required to track 13 halfway across town if they want an opportunity to 14 15 play.

16 Some of the schools have taken a proactive approach to address some of the facility issues out 17 there. They are taking their baseball diamond and 18 making it part of a LaCrosse field in the outfield. 19 It kind of tears up the grass for your baseball players, 20 21 but they are trying to do some creative things to make gender equitable opportunities for both the boys and 22 the girls. 23

The maintenance crew has to continually be reminded to take care of the softball diamond just as 1 well as the baseball diamond. When we look at where do
2 we need to focus our intention on Title IX today, it's
3 on changing the mindframe of the individuals that are
4 implementing the law and its regulations. That is
5 where at least from the school districts that I'm being
6 told we need to focus our attention. They need some
7 additional guide and support to educate their
8 individuals.

9 The law is clear. They know what they need 10 to do. They are just having a challenge of convincing 11 the individuals that are implementing the policies that 12 this is the right thing to do.

13 The second thing I would like to speak on is in regard to the dropping of men's sports teams such as 14 15 wrestling. In July and August I was invited to 16 participate in a Title IX debate with the Wrestling Coaches Association and the Independent Women's Forum. 17 As part of my research, I discovered some very 18 interesting information, namely that Title IX was being 19 used as a scapegoat for the actions of certain 20 21 colleges. For example, Marquette University, which is one of the premier colleges from which the Wrestling 22 23 Coaches Association basis its lawsuit, is a prime 24 example of a university telling the press and the 25 outside world one thing and then on the other hand

internally discussing the issues and finding that they
 are something completely different.

3 Because I was asked to do this debate, I did 4 some homework and I dug up some information, and I 5 checked with some of the individuals on campus that were the administrators, and this is what I found. But 6 then again, I should ask you what university would 7 publicly say the following: Sorry guys, but we're 8 cutting your sport. You've had a losing season for too 9 long. Too many wrestlers are getting hurt because your 10 competitors are light years ahead of you and there's 11 12 too much institutional liability involved here. Only 13 one college within our whole conference even offers the sport at this time. We don't have enough interest to 14 field a full squad covering all weight classes. We 15 realize that the entire sport, coaches, scholarships 16 and all expenses only cost around \$50,000 per year, and 17 even those minimal funds used for that sport are paid 18 by outside donors, but we've made the decision to fish 19 20 or cut bait.

In this situation we are choosing to eliminate your sport. We've had to make some tough budgetary choices, and we know that having a viable competitive wrestling team would take a lot of money, and we would rather not spend our time and energy

there. Instead, we as a university would rather put
 our efforts toward a capital campaign to raise 31
 million dollars to build a new basketball arena for men
 and women.

5 I ask you what university would say these 6 things? I don't think many out there would. Sometimes 7 it's easier to say Title IX made me do it. And it's 8 easier to say nothing when your college is lauded as 9 the prime example of Title IX's failure. It may be 10 easier to do, but it is certainly not the right thing 11 to do.

12 The decision on what sports to add and to 13 drop is an institutional decision. The institutional 14 decision makers need to review their programs and make 15 some choices that take into account all the necessary 16 pieces; the interests of wrestlers, the interests of 17 their male athletes, the interests of the female 18 athletes.

19 Thank you.

20MR. TED LELAND: Our next four.21MS. CYNTHIA COOPER: Mary Catherine22Manning, Mike Burns, Maria Capriotti, Anne Harper.23MS. MARY CATHERINE MANNING: I wasn't24expecting to get up today. My name is Mary Catherine25Manning. I'm a senior at Clemson University where I'm

1 also a fourth year member on the women's varsity rowing
2 team.

America has long been seen as the land of opportunity, providing an opportunity for every man and woman to reach the American dream. To be the best they can be has long been our ideal as a nation. But it's not to say it's easy to reach, it takes work.

8 Equal opportunity is important, but just 9 saying we are committed to it isn't always enough. 10 Certainly equal opportunity in athletics was not there 11 before the introduction of Title IX.

12 Since its inception, Title IX has opened the 13 door of opportunity to young women like myself. I am 14 delighted that Title IX has given me the opportunity to 15 compete and I am proud of the way my university, 16 Champen has embraged Title IX

16 Clemson, has embraced Title IX.

I'm a fourth year rower in a program that is only five years old. It's fair to say that women's rowing would not be at Clemson without Title IX, but it's also fair to say Clemson has done a great job embracing Title IX and building a competitive nationally ranked program right from the start. We have the finest supplies and equipment,

24 including new pohock racing shells especially designed 25 for women, a brand new boat house, and a race course on Lake Hartwell that is among the finest in the nation.
 The facilities are world class.

We use medical and training facilities A alongside the football players and the university hired top female coaches committed to building a nationally ranked program. Of course I would like to stay in nicer hotels like this one, and I'm sure the coaches would like a raise too, but we're off to a pretty good start.

10 I have a younger sister coming along behind me, so it's important to me to keep the opportunities 11 12 available to her in the next generation of young women 13 athletes. I have no doubt that you and the administration will do that. President Bush and 14 Secretary Paige have said Title IX is important. 15 Please be fair, but please understand that fair does 16 not necessarily mean just counting the number of 17 dollars or number of young women participating. It's 18 19 not that simple.

20 When these hearings finish, I will be 21 returning to Clemson where I will join my teammates in 22 working with almost 70 young women who have also been 23 given an opportunity thanks to Title IX, an opportunity 24 to try out for the Clemson women's varsity rowing team. 25 In the four years we have been a Division 1 varsity program, all but six athletes have been walk-ons. 95
 percent of collegiate rowers are all walk-ons.

3 I will be doing my part to encourage these 4 girls and support them along the way. Please don't 5 make the mistake of judging equity and opportunity with a hard count on the number of dollars or positions 6 available, and don't make the mistake of thinking I can 7 say that because I'm in my last year of eligibility 8 because I'm not done yet. I'm studying sport 9 management and look forward to continuing my 10 involvement in athletics. 11

12 I'm also a certified U.S. dive coach. I can 13 tell you as I progress I am not interested in simply 14 replacing the male coach of a women's team. In the off 15 season I already regularly coach two dive teams where I 16 coach the girls and boys.

I would much rather follow in the footsteps of Debbie Yow at the intercollegiate athletic program as Athletic Director, or WNBA Commissioner Val Acromen and lead a professional sports league.

21 Thanks to Title IX, the opportunities are
22 unlimited. Thank you for the opportunity through Title
23 IX and thank you for the opportunity to be heard today.
24 MS. CYNTHIA COOPER: Thank you. Mike
25 Burns.

1 MR. MIKE BURNS: How are you doing 2 today? My name is Mike Burns. I'm the assistant coach 3 of the men's gymnastic team at the University of 4 Michigan. I'm a former gymnast from Penn State 5 University. I was a walk-on athlete. Back in 1976 I walked on. Unbeknownst to me -- well, I knew this, but 6 the year I decided to go to Penn State they had just 7 won the national championship, and I was not that good 8 of a gymnast. I've put on 30 pounds since then, so you 9 can tell I probably wasn't a great athlete. 10

11 I worked hard. I walked on and I made the 12 cut, and the coach saw something in me that he thought 13 would maybe turn into something. I became a NCAA finalist on high bar my senior year. And I think if I 14 15 was a gymnast today on our team at the University of Michigan, I would have been cut because I wouldn't have 16 been one of the top 15 gymnasts. We have a roster 17 limit of 15. 18

Since that time I went on to coach at the university of Iowa for 11 years and I've been at Michigan for five years. Between my time at Iowa and Michigan I spent six years in the junior program. So I'm starting my 23rd year of coaching. If I was a graduating high school senior

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1 different because I wouldn't have been a gymnast at 2 Penn State, I wouldn't have gone on to coach at Iowa, I 3 wouldn't have gone on to coach at Michigan. And I was 4 a three time NCAA national assistant coach of the year. 5 I'm on the Board of Directors for USA gymnastics. I'm 6 on the finance committee for USA gymnastics.

7 And the reason I tell you these things is because none of that stuff would have happened. And I 8 think what has happened since 1979 back when I was 9 competing, there was 107 programs. Now there's 20 10 programs. I'm a dying breed. I'm a dinosaur. I'm 44 11 12 years old. I would like to retire as a coach. I would 13 like to be a head coach some day, but those opportunities are becoming much more rare, and I feel 14 lucky to have a job at the University of Michigan. 15 They have treated me well. They supported us well. 16 Again, it's a big football school, so we obviously have 17 18 the benefits of that.

And I wrote up some things like Debbie had done earlier, and I'm not actually going off of that because a lot of the facts and figures and information have been covered through the panelists and through various speakers today. But I feel like there is obviously some issues with Title IX, and I don't think any of us would be here today in Atlanta if that were not the case. And this commission has a tough job. I
 don't envy any one of you people sitting up here
 because it's a tough job. This has become a political
 hot potato issue. You know, for many years it was not
 a front page issue, but now it is.

6 Since the Wrestling Coaches Association 7 lawsuit that was filed in January, there's been a lot 8 more media coverage on both sides of the story. So I 9 think the public has got a chance to see all the 10 benefits of Title IX, all the credible increases and 11 opportunities for women from 30,000 athletes to 150,000 12 athletes. These are incredible strides for women.

13 And again, you've heard this, but I'm going to repeat it, nobody in this room is talking about 14 doing away with Title IX. We just want to look at ways 15 to possibly modify some of the enforcement policies so 16 athletes in gymnastics, athletes in wrestling and some 17 of the other sports that have been more negatively 18 19 impacted than others are still going to have those opportunities, the opportunities that I had, the 20 21 opportunities that I had to compete and succeed and be 22 part of a team, a successful team.

And then, I love to coach. It's one of
those things that people who coach you understand it.
You have an impact on people's lives, young people's

1 lives. You can shape them. That's what we do as 2 coaches. We don't just teach a double back flip or 3 full twisting coback over the high bar, we teach 4 character traits, we teach the joy of competition. We 5 teach a lot of things that people learn to take with 6 them.

7 And I challenge the Commission to look at ways to possibly modify the proportionality prong of 8 Title IX. And, you know, if we look at --9 proportionality is based on student body population 10 percentages. 56 percent women is the national average 11 now. Is the athletic population similar to the general 12 13 student body population? I think that's a question 14 that Gerald Reynolds brought up today that was very, 15 very important. I think that's one that you need to 16 focus on. There's a lot of talk about traditional 17 versus nontraditional students at college universities, 18 college campuses. I think that's one of the first 19 places to look. And I want to thank you all for the opportunity, and you're going to hear from a lot more 20 21 people over the next four months. Good luck. 22 MS. CYNTHIA COOPER: Thank you. 23 Marcia. MS. MARCIA CAPRIOTTI: On behalf of the 24 25 150,000 members of the American Association of

1 University Women, I want to thank you for the

2 opportunity to speak today at this first town meeting
 3 of the Commission on opportunity in athletics.

We are pleased to assist the Commission in its efforts to collect information, analyze issues, and obtain broad public input directed at improving the application of current federal standards for measuring equal opportunity for all to participate in athletics under Title IX.

For 120 years AAUW as promoted equity for all women and girls, lifelong education and positive societal change. Implicit in our mission is the firm belief that there shall be no barriers to full participation in education or the workplace on the basis of gender, race, creed, age, sexual orientation, national origin, disability, or class.

For this reason, AAUW strongly supports Title IX of the education amendments of 1972, the statute that prohibits sex discrimination in educational institutions that receive federal funds and protects against discrimination in college and high school athletics.

AAUW believes that since the law's enactment
30 years ago, girls and women's participation,
scholarships and share of athletics budgets have grown

substantially. In fact, since Title IX's enactment, by
 2001 nearly 2.8 million girls participated in
 athletics, representing 41.5 percent of varsity
 athletes in U.S. high schools, an increase of more than
 847 percent from 1971.

6 Progress on college campuses also has been 7 impressive. Today 150,916 women compete in 8 intercollegiate sports, accounting for 43 percent of 9 college varsity athletes, an increase of more than 403 10 percent from 1971. And contrary to media reports, 11 men's participation levels at both the high school and 12 college level have also increased. However, we still 13 have a long way to go.

Although Title IX has broken down barriers to opportunity in education and athletics over the past 30 years, full equity has not yet been achieved. Despite the gains women have made under Title IX, resources for women's sports have never caught up to resources for men's sports.

For example, according to the National Women's Law Center, women in Division 1 colleges represent more than half of the student body yet receive only 41 percent of athletic scholarship dollars, 30 percent of recruiting dollars and 33 percent of overall athletic budgets. Female athletes are not receiving equal treatment or opportunities to participate even 30 years after the passage of Title IX. Although male and female participation in athletics has steadily grown, female students lack in participation opportunities, receipt of scholarships, and allocation of operating and recruitment budgets.

8 Contrary to what Title IX's adversaries 9 believe, discrepancies in participation rates are the 10 result of continuing discrimination and access to equal 11 athletic opportunities.

12 It is neither logical nor permissible to 13 suggest a lack of interest in college sport 14 participation on the part of female athletes when less 15 than 200,000 college participation opportunities exist 16 for females, yet 2.7 million high school girls are 17 participating.

18 There are no bolts of lightning that strike these high school female athletes. What happens is 19 opportunity evaporates in budgetary meetings on the 20 21 college and university level. Thus, we have not yet reached Title IX's goal of achieving equity for all. 22 For these and many other reasons, AAUW strongly 23 24 supports Title IX and opposes any efforts to weaken its 25 effectiveness, including undermining the three-prong

1 test used to determine athletic compliance.

2 AAUW believes that this test is reasonable 3 and fair. In fact, it has been upheld as 4 constitutional by eight Federal Circuit Courts. It is 5 the position of the American Association of University Women that no changes to the Title IX standards as 6 apply to athletics are warranted or necessary. 7 8 Modifications to the standards that would limit future opportunities for women in favor of expanded 9 opportunities would violate the goal of gender equity. 10 Any modification to the standard that is based on the 11 12 premise that women are less --13 MS. CYNTHIA COOPER: Thank you. Sorry. 14 Anne Harper. 15 MS. ANNE HARPER: Good afternoon. My 16 name is Anne Harper, and I reside here in the City of Atlanta, where I have served on the Atlanta Board of 17 Education for eight years, from 1994 to the year 2001. 18 I'm also the mother of two daughters, one of whom 19 played interscholastic soccer in high school for four 20 21 years, and you heard from her in fact earlier today. 22 I would like to let members of the 23 Commission know that the legislators in the State of 24 Georgia believe that Title IX is such an important law 25 that they decided two years ago in 2000 to pass a state

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version of the law in order to ensure implementation of
 its principles throughout the school systems in our
 state.

4 Our state law, called The Equity and Sports 5 Act, provides for annual reporting of school system 6 statistics in the areas covered by the federal law, 7 things such as transportation, facilities, training, 8 academic support, uniforms and equipment.

9 Our first official reports will come in in 10 2003, and they will cover the past three years of 11 activity by our school systems.

Here in Georgia we are urging our public school systems to begin strategic planning of their athletic programs and facilities in order to implement equal opportunity for boys and girls in a measured and orderly way that enhances the experience of all students.

We have had excellent cooperation from the Georgia High School Association, which you will hear tomorrow in Mr. Gary Phillip's testimony. They are committed to working with coaches and administrators in our state to provide the greatest opportunities possible for all of our children.

24 We hope to avoid at the high school level in 25 Georgia the kinds of problems that you have seen 1 discussed here at the college and university level.

2 On behalf of the organization which I 3 founded to support these efforts, The Coalition for 4 Gender Equity in Sports, I ask you to proceed 5 cautiously in making changes to the letter or the 6 spirit of Title IX. At the high school level where I 7 have the most experience we need the federal standards 8 to guide state level efforts.

9 The Office of Civil Rights has provided 10 invaluable technical support to all of those working at 11 the grassroots level, and we need that kind of support 12 to continue. I believe that most of the hostility as 13 you've heard here today to the Title IX implementation 14 revolves around the proportionality test for providing 15 programs.

16 This test is often misunderstood and even 17 misused by universities. And you've heard a lot about 18 that today, and I hope that there will be some good 19 factual material produced by this commission that 20 really goes to the heart of examining what is going on 21 with colleges and universities and why they are cutting 22 the nonrevenue men's sports such as wrestling.

But here in Georgia we are trying to make the three-prong test work well. We are working very hard to make sure that we have an effective survey tool that is used consistently, the same tool by all school
 systems throughout the state.

3 We recognize that interest is a difficult 4 issue, that we have to work very hard to improve the 5 kind of encouragement we give students to participate, 6 but we are committed to the three-part test. And we believe it can work in any educational institution that 7 8 really wants to make it work and that really understands that Title IX is entirely about equal 9 educational opportunities throughout an entire 10 institution, not just on the athletic fields, but every 11 12 single endeavor, the academic, the arts, the 13 vocational, technical programs. Every aspect is involved in Title IX. 14

15 This is not the time for a failure of commitment to women's equality. I urge you to speak 16 out clearly on behalf of the women who have benefitted 17 and who will benefit from Title IX. You are all 18 19 prominent citizens with tremendous knowledge in the 20 world of sports. You have the potential to play a 21 significant role in helping the Bush administration to understand the value of this landmark legislation and 22 the ongoing need for forceful implementation of its 23 24 provisions.

25 I challenge you to "remember the ladies", as

Abigail Adams so famously wrote to her husband in the
 18th century regarding the principles of constitution.
 We need your voices now in support of energetic
 enforcement of Title IX.

5 Thank you all very much for taking the time 6 to serve on this commission and for taking the time to 7 take public input today.

8 MR. TED LELAND: Our next four speakers 9 are Nate Dotson, Jason Lewis, Cal Rimler, and Andrew 10 Davis.

11 MR. NATE DOTSON: I thank you for the 12 opportunity to be able to speak here. I just had a 13 long drive last night, so forgive me if my thoughts 14 wander a little bit.

To tell you a little bit about myself, I had the privilege to be the captain of the men's gymnastic team at Michigan State University for their final season before we were discontinued in 2000/2001, and it was just an experience that was just fabulous to be a part of that team and to be part of something as great as a college athletic program.

Growing up it was always my dream to be a college athlete. In fact, my interest in gymnastics started in 1984 during the Olympics. And it sure made me think when the men's team won the gold for the team competition, but that's not what made me want to get
 into gymnastics. It was actually watching Mary Lou
 Retton. When I was a kid, she was my hero. She was
 the reason I started gymnastics. And ever since then,
 I worked hard my whole life, trained for 15 years just
 to be able to be part of a college team and to
 participate in what I love to do.

8 I wasn't good enough to get that 9 scholarship, but I walked onto the team, worked hard. 10 After an injury my freshman year, I didn't know if I 11 would be able to go on, but I kept persevering and 12 trying, and I was able to do that. I was able to 13 become a competitive member of the men's gymnastic team 14 at Michigan State.

15 I'm not going to talk too much about Title 16 IX and what I think its problems are, but what I like 17 about being part of an athletic program and what I 18 think a lot of people are going to be missing out.

Being a part of the men's gymnastics team at Michigan State, it wasn't just a sport, it was walking in everyday no matter what my problems were, no matter how bad school was, problems in my life, walking in that gym knowing that I could keep everything in the door, because when I walked in there, I was surrounded by what I would consider my family.

1 It's just something that you really can't 2 put your hands on because it's amazing to have an 3 opportunity like that to be part of a team. And I 4 don't think men or women should be denied that, and 5 unfortunately, I think that's where things are headed. 6 At Michigan State University, for example, there are numerous opportunities for female athletes, 7 plenty of spots on teams that are just not being met. 8 I don't know how it is across the country, but that's a 9 problem that needs to be addressed. Men's teams, we 10 actually went out and we recruited for women's teams, 11 12 handing out fliers, going to dorms, doing whatever we could to try and bring the women in to participate in 13 those sports. And the interest just does seem to be

there when you have 20 openings on a female team and 15 16 ten women come to try out for that team.

14

17 When you have a spot; for example, on the men's golf team a couple of years ago there was open 18 spot and we had 50 guys come out for that one open spot 19 for tryouts just to do that. And I think that's what 20 21 needs to be addressed is is the interest really there at the collegiate level at big schools in particular 22 for women athletes? I don't know that when they get to 23 24 that level if they particularly want to move in that direction or if their past where they want to be with 25

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sports, if they have already done what they wanted to
 do with it.

3 But I do feel my opportunity that I was able 4 to have was fantastic. I don't think anybody again 5 should be denied that opportunity, men or women. The 6 dropping of sports I think is wrong. I think something 7 needs to be done with the way Title IX is enforced so 8 that everyone can have a chance to be a part of what I 9 had to be a part of, which is something I wouldn't 10 trade for the world.

11 And I just thank you for this opportunity to 12 speak and tell you about what I had as a college 13 athlete. Thank you.

14 MR. TED LELAND: Jason.

15 MR. JASON LEWIS: Hi, my name is Jason Lewis, and I was a gymnast at Michigan State. I 16 competed in gymnastics for 17 years, until our sport 17 was dropped my junior year, and we were given a whole 18 19 array of excuses why; Title IX, funding. Everything 20 came back to this big issue that we're arguing today. 21 You know, it was heartbreaking. I mean, 22 really, no one can feel what I felt that day. You 23 know, I was 19 years old calling my dad and I was crying like I was 5 years old and just got spanked. 24 Ιt 25 hurt.

1 But anyway, to the point at hand. We 2 started up classes yesterday, and -- yeah, I'm skipping some classes today, but it's okay, I'm a senior. And I 3 4 was reading our school newspaper, and it's called the 5 State News, and I was flipping through it reading the opinion section and turned the page and I saw an ad in 6 here that said row for Michigan State, and then, you 7 know, in letters down here, no experience necessary, 8 referring to our women's crew team. 9

10 That was kind of disheartening to me. We 11 have a campus of 48,000 people. 54 percent of them are 12 female. So that's 26,000 girls that they can pull from 13 to fill up 25 to 30 spots, and they have to put ads in 14 the newspaper for it. We have 17 guys who dedicated 15 their lives, their bodies to doing the sport and, you 16 know, we can't do it anymore.

17 Michigan State is the epitome of everything that's wrong with Title IX. Just recently the 18 facilities were updated. Women and men got new locker 19 rooms. The women got nice wood ones, the benches like 20 21 hockey player locker rooms, leather sitting chairs in the middle, all for free, didn't come out of any of the 22 budgets. Men's teams, if they wanted that, they had to 23 raise \$10,000 for it, all in the name of equality under 24 25 Title IX. Kind of disheartening again.

1 The whole quota system, I mean, why don't we 2 apply it to education too. It wouldn't seem fair. We 3 go up and say, okay, Jimmy, you're coming in as a 4 freshman, you're really good at physics, you can do 5 calculus, you want to be an electrical engineer? I'm б sorry, not enough women applied that year, so maybe you'll have to go be a nurse. That just sounds 7 ridiculous. I mean, why do we do it with athletics? 8 9 The other thing too is Michigan State, 54 percent of it is women. What happens if those numbers 10 change and 54 percent become men? The numbers are 11 12 imbalanced for sports. We're not going to add another 13 men's sport. Everybody who is an athletic director knows that college campuses are so politically correct 14 right now they are afraid of a lawsuit. It will just 15 never happen, so why do we approach it that way with 16 this, with women? Why do we drop the men's sports? 17 Let's find a way to deal with it. It's really just 18

19 disheartening. And thanks for your time.

20 MR. TED LELAND: Cal.

21 MR. CAL RIMLER: Hi, I'm Cal Rimler.
22 I'm also a former Michigan State gymnast, and I'm going
23 into my senior year.

I have come before you today not so much as an aggrieved party, but as an individual with an abiding interest and concern about gymnastics as a
 competitive sport in the United States.

All across the United States there are gymnastics programs involving thousands of boys from pre school to high school. The sad truth is that Title IX has effectively created a dead end for aspiring boys as there are barely 20 collegiate level men's gymnastics programs across the country.

9 It was my goal and my dream to become a
10 collegiate gymnast and a dream that came true as I was
11 a walk-on at Michigan State University.

However, my time as a gymnast was abruptly Gut short, leaving me with three years unused of eligibility. It will be years I will not be able to get back and will regret not having for the rest of my life as I graduate at the end of this year.

We gymnasts have tried very hard and succeeded in being good students, hard working athletes and competitors, but under the rules of Title IX, you don't have to do anything wrong to get punished.

21 We work hard as athletes, as all athletes 22 do, to achieve a spot on a team at the collegiate level 23 only to get dropped. It is reprehensible that with 24 Michigan State's athletic history and tradition, it 25 eliminated our men's gymnastics team with the excuse 1 that equality could not be achieved.

2 Make no mistake about it, we support all 3 Michigan State athletic teams, but we are also gymnasts 4 and we want the opportunity to represent MSU in 5 competition. 6 It's important now that we should not lose sight that gymnastics is an international sport, and 7 8 like all international policy and relationships, the U.S. should not withdraw from benefits of friendly 9 10 athletic competition. 11 Thank you for the opportunity today. 12 MR. TED LELAND: Andrew. 13 MR. ANDREW DAVIS: Hello, my name is Andrew Davis. Thank you for the opportunity to speak 14 today. I represent a former Division 1 gymnastics 15 team. Working so hard, becoming so successful as an 16 individual as well as a team, we put forth this effort 17 in order to fulfill our dreams. 18 19 With the decision of Michigan State to drop the men's program, our dreams were shattered and our 20 21 collegiate experiences were severely tarnished. 22 I have been a gymnast for 18 years of my 23 life and found myself to be one of these students. 24 After Michigan State dropped their men's gymnastics 25 program, I was forced due to finances to stay at

1 Michigan State and abandon my lifelong dream of

2 competing as a collegiate athlete with hope of one day 3 competing above and beyond the collegiate level.

As a scholarship athlete, through gymnastics I was able to follow my educational goals as well and give back to society, or in the future give back to society. But taking away these opportunities will hibit future young Americans to fulfill their future dreams.

There are tens of thousands of young
 athletes in gymnastics alone throughout the country.
 If Title IX continues, many of these young Americans
 will be denied their dreams.

I ask you to be the strong voice of wisdom and insight which you were elected to be and provide these young Americans whose hopes and dreams that will have been severely clouded, but show them that they are not completely destroyed.

19 Thank you.

20 MS. CYNTHIA COOPER: Dr. Charles Webb, 21 Brock Warder, Cynthia Doyle, and Aimee Boone. We'll 22 start with Dr. Charles Webb.

23 MR. CHARLES WEBB: Thank you. My name
24 is Charles Webb. I'm employed by the Bulloch County
25 schools in Statesboro, Georgia, about 55 miles west of

1 Savannah.

As a member of the central office staff, I'm a certified master athletic administrator with the NIAAA. I have a Doctorate of Education from Georgia Southern University. I'm also a graduate from the U.S. Army War College. And I'm a retired Brigadier General in the Reserve of the United States Army.

8 I'm also the father of two daughters, both 9 of whom have benefitted from Title IX. So that one 10 sentence known today as Title IX has special meaning to 11 me personally, patriotically and professionally.

First, I'm proud that our President and the Secretary of Education have both demonstrated a bold initiative in publicly addressing this issue. For 30 years Title IX has been a hot potato, and now it's time to shuck the corn as we say in south Georgia.

17 For more than a quarter of a century I 18 served as an educator and athletics administrator. 19 Among other duties, I've shared the responsibility of 20 implementing Title IX with coaches and other school 21 leaders.

I've also been a part of many school reform measures. Misunderstanding of Title IX, fear of change and just sheer arrogance needlessly restricted the civil rights of more than half the population of this country throughout the past three decades. We ought to
 learn from higher education. Hopefully the leadership
 and public education sees the importance of avoiding
 the same type of confrontation that has plagued many
 universities that you heard about today.

6 This law is about doing the right thing. It 7 is also about expanding what already is good by simply 8 teaching our children how to share with one another.

9 This commission on opportunity and athletics should be praised for initiating public hearings and 10 seeking information from practitioners and those who 11 12 actually implemented this law in our schools. Such 13 feedback will hopefully be used to assist our educational leaders, Mr. Hansen and Ms. Price and 14 others from the Department of Education here today, in 15 not only understanding and implementing the detailed 16 requirements of Title IX, but to also develop the 17 spirit of support and cooperation among our coaches, 18 students, sports boosters, each of whom has a vital 19 role in a school sports program. 20

Here in our own state of Georgia visionary leaders like Representatives Kathy Ash and Stephanie Stucky Benfield and other legislators as well, leaders like Dr. Ann Harper and Charles Holston, have worked diligently to pass the Equity and Sports Act of 2000. It is a law that enables all of our enormous human
 resources now in place to identify problems and
 solutions.

In Georgia we've begun to do just that. Recognizing the perceived intent of Title IX as well as appreciating the quality of individuals on this commission and within the U.S. department of Education, I'm optimistic in briefly expressing three concerns related to the question how do interscholastic sports avoid the mistakes of intercollegiate compliance this past decade?

12 These three concerns deal with education and 13 training, with field services and with funding. As far 14 as education and training goes, it's vital that our 15 students, coaches, school leaders and boosters be 16 educated on the purpose of this law and properly 17 trained in its implementation. It must not be 18 presented as a threat, although the law is forceful and 19 its intent is clear.

20 Most Americans will favorably support Title 21 IX if it is explained in the same positive way in which 22 the original legislation was intended. Whenever 23 possible we must avoid adversarial circumstances at the 24 interscholastic level. The U.S. Department of 25 Education should be the leader in helping states to 1 help their schools.

2 Secondly, field services. One of the 3 reasons that Title IX is difficult to implement is 4 because it is sometimes difficult to understand. We 5 need to provide more opportunities in the field for 6 practitioners to learn about Title IX and to receive 7 assistance from consultants to implement this important 8 law.

9 Third is the funding. Title IX is perceived 10 yet as another unfunded mandate from Washington. The 11 real problem here today is not about fairness, the real 12 problem is about money, where does the money come from 13 to pay for Title IX?

14 In conclusion, I ask you to reflect on what 15 Charles Darwin commented to others about the origin of 16 the species in 1859 when he said, it is not the 17 strongest of the species that survive, but rather the 18 most responsive to change.

19 Thank you.

20 MR. BROCK WARDER: Hi, I'm Brock 21 Warder. I traveled all the way from Sioux City, Iowa 22 to come talk to you guys.

My senior year at Marquette was cut short,
whether it be financial reasons or Title IX. There's a
couple of variables in there that I can't quite inform

you about, but I would like to comment that I do have
 an 11-year-old sister who I want to participate in
 every sport that I did, soccer and basketball.

4 She looks to you guys as role models, 5 Ms. Cooper and Ms. Foudy. I would also like to comment 6 on the gymnasts that are here from Michigan State. I 7 feel for you guys. Your senior year, it's going to be 8 different, but you'll get through it. I did.

9 In 1996 Marquette for Title IX reasons, not 10 financial, for Title IX reasons decided to cut the 11 program. The friends of Marquette, the alumni, got 12 together and decided that they will raise money every 13 year in order to keep the program going.

We had a banquet every year and we raised up to \$50,000 a year in order to sponsor our team. Our coach got paid \$9,000 a year. As was stated earlier, we might not have been as competitive as the Big Ten schools, but we competed, and that was taken away from me my senior year.

I never got to end my wrestling career the way I wanted to. I think that's sad. I think that the people on this committee should realize that a lot of athletes are affected either by Title IX or either using Title IX as a cover for financial challenges or mistakes by athletic administrations and universities 1 in our nation.

A lot of my teammates had to drop out of school. From what little scholarships we received, it was enough to keep them in school. They had to move, transfer. It was my senior year, and I decided not to. I decided to get my degree and go on to law school, which is where I'm at now.

8 But I would just like to get everybody to kind of see it from another perspective. I am the 9 poster child for Title IX. You're looking at him. I 10 had just been named senior captain two weeks before the 11 12 program had been dropped, my roommate and I. We both 13 stayed at school. None of our credits would really transfer anywhere else, so we decided to finish it out. 14 15 But I can understand where the gymnasts are coming from. Maybe it's something that you do from either 4 16 or 5 years old until when it's cut short until you 17 graduate unless you have Olympic aspirations, which I 18 19 didn't. I'll admit that I wasn't the best. I wasn't the worst by any means either. 20

But again, I would like to elaborate on the fact that teams are hurt, individuals are hurt because of how this rule is being misinterpreted and being enforced incorrectly.

25 I still have yet to hear from our Athletic

Director or our President. I have e-mailed both of them numerous times, and I think that they are either purposely not answering me or they don't want to face the facts of what really happened. But hopefully with this media exposure and the attempts of athletes like from Michigan State and a colleague from former BYU that all will change.

8 I thank you for your time. Good luck. 9 MS. CYNTHIA COOPER: Cynthia Doyle. 10 MS. CYNTHIA DOYLE: First of all, I 11 would like to congratulate each of you that accepted 12 the nomination to the Commission both publicly and 13 privately because we understand a lot of the things 14 that you wrestle with.

My name is Cynthia Doyle. I'm Assistant 15 16 Director of the National Federation of State High School Associations. We're actually the ones that many 17 of you have used the statistics that we publish to 18 19 bring all the Title IX things kind of into perspective. 20 And when we say Title IX, we remove 21 ourselves from that, because Title IX itself are just 22 words on paper. What we have to do is put ourselves 23 into it and realize that we are Title IX, and the 24 things that we struggle with are both financial and 25 ethical dilemmas.

1 The National Federation is a rule making 2 body that represents 51 member state associations, 3 30,000 coaches, 17,000 high schools, 130,000 officials 4 and more than 6 and a half million student athletes. 5 From a numerical standpoint, high school is б very important because overwhelmingly, that's where your Title IX issues are, and although we don't receive 7 all the publicity that the NCAA gets, thank goodness, 8 our proportion is about 20 to 1 for the number of 9 students that we represent. 10

We represent participation, and we think 11 12 that that's what your charge is, and overall Title IX has been good for participation. And earlier today I 13 shared with you -- get that poster and I'll show it 14 15 right quick. Someone asked me about the statistics. I wasn't trying to exclude anyone, but he had asked me 16 about the statistics for high school, and this is just 17 a quick graph of the participation in high schools 18 19 since Title IX.

This has to do with female participation. And I think graphically that's exactly what you want to happen. It shows a constant increase in participation at the high school level. I'm not going to take a long presentation because I do realize that the Chicago meeting is going to concentrate on high school and

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1 junior college participation.

2 So at this time I would just like to thank 3 you for your interest. I ask you to continue to ask us 4 for the things that you need to make the decisions that 5 we know are important decisions and let us support you 6 on behalf of our Board of Directors and the National 7 Federation staff.

Thank you.

8

9 MS. CYNTHIA COOPER: Thank you. Aimee10 Boone.

MS. AIMEE BOONE: Good afternoon. My name is Aimee Boone, and I'm a senior campus organizer for the Feminist Majority Foundation in D.C., but I'm here today to talk to you as an athlete and as an older sister and as a friend to many athletes and as someone who will probably one day have daughters.

17 Even though I'm only 23, I consider myself somewhat of an expert on Title IX because I have been 18 19 playing sports since I was 6. I have competed in equestrian events at a national level, I have been a 20 21 gymnast when I was much shorter, I have played basketball and soccer, but most importantly, I have 22 23 played volleyball for the past 10 years, I have played softball for the past 15 years, and I competed as an 24 25 NCAA Division 1 athlete on my crew team at the

1 University of Virginia.

2 So when you hear people say, as you have 3 today and as you will tomorrow and through the rest of 4 the hearings that you will hold, that women just don't 5 want to play sports, please remember me and think that 6 that is not true, because I am here to tell you that 7 when women and girls have the opportunity to play 8 sports, they will.

9 Sports has fundamentally changed my life. 10 As an athlete, sports have kept my grades up, they have 11 kept me away from drugs and alcohol, and they have 12 helped me to maintain a positive body image in an 13 environment that make it increasingly for women and 14 girls to do so.

I can't imagine what my life would have been like without sports, but I know that I would not have the job that I do today, I would not call myself a feminist, and I would not come as far as I have.

All of this has been made possible for me because of Title IX, and I am very grateful. But as you have heard again and again today, we are not at equality yet. We have come very far, but we still have much further to go.

And so I would ask you to consider all the women and girls who still have not had their chance to

1 play sports and to think of them and to save Title IX, 2 to leave it as it is, and to increase federal enforcement to make it possible for more girls to have 3 4 the same opportunities that I have had to play sports. 5 I'm here fundamentally because I do not want to raise daughters and sons in a world where the 6 abilities of my daughters are not valued in the same 7 way as those of my son's are. 8 9 I thank you very much for your time and good 10 luck with future hearings. MR. TED LELAND: Sharon Krueger, Dan 11 Fulks, Burnadette McClade, and Agnes Greene. 12 13 Cynthia, my Co-Chair, and I have talked about it, and there are on our list here at least four 14 15 people plus three others that are on what we would consider our base list, people who registered and 16 signed up, and if we can maybe extend the 5:00 deadline 17 for a few minutes, we can accommodate all those people 18 who were requesting to speak. 19 20 We also have, by the way, a waiting list 21 outside, and we will ask those people to try to come 22 back tomorrow when there's an open forum. 23 But if it's okay with the commissioners, if 24 we could extend the deadline from 5:00 to a few minutes 25 after and accommodate all those people that have signed 1 up. I can see a lot of nodding heads, so I think we'll
2 move forward.

3 Okay, Sharon Krueger. Okay, Dan. You're4 going to pass. Okay, Burnadete McClade.

5 MS. BURNADEE McCLADE: Thank you. My 6 name is Burnadette McClade, and I'm Associate 7 Commissioner at the Atlantic Coast Conference. I am, 8 as just about everyone in this room is, a product of 9 Title IX, and I commend each of you on the Commission 10 for your work, and I really just have three thoughts 11 that I would like to leave with you in this open 12 hearing today.

First off is just to encourage all of you on the Commission to certainly uphold the tenants of Title IS IX, that discrimination at any level must be deemed unacceptable for males or females involved in athletics or sports.

18 Secondly, that it's really critical to 19 recognize the effects of historical discrimination and 20 to accept the fact that time is needed to overcome the 21 effects of significant historical discrimination and 22 the effect that it has on the pool of athletes.

23 Golf has been used several times as an 24 example of a sport of noninterest or a sport that is in 25 existence, but there are females that are unable to

1 field a team, yet golf is probably one of the very 2 sports that has really been crippled by the historical 3 discrimination towards females in that sport. And it's 4 not only been an opportunity in the sport of golf, but 5 in the quality of experience, which is also compounded б when you have historical discrimination. Thus today there's just simply not a strong enough or a large 7 enough skilled grassroots pool as far as the female 8 young golfers are concerned. 9 The interest is there, but you can't 10 accelerate the time and the clock, and it's one of the 11 factors of the by-products of a historical 12 13 discriminated sport. The third thing is that the only reason that 14 this commission is in existence is because of certainly 15 the universal acknowledgment of the importance of 16 sports and athletics for everyone. 17 18 I encourage each of you to uphold that value for women as well as upholding that value of importance 19 for men, to uphold it for revenue producing sports as 20 21 well as nonrevenue producing sports. 22 These are difficult times. They are 23 difficult times financially, politically, socially, and 24 educationally. 25 College Presidents, Athletic Directors and

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leaders need to keep their institutional autonomy, but
 at the same time each need to be held to a standard of
 nondiscrimination.

4 The current three-pronged approach to 5 meeting Title IX is thorough and it is flexible, and it 6 needs to be applied universally until the opportunities 7 for women are truly implemented fairly across the 8 country.

Thank you.

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10 MR. TED LELAND: Agnes. MS. AGNES GREEN: My name is Agnes 11 12 Green and I'm a physician in the Atlanta area. My 13 interest in this is several-fold. For one, I play sports, I have a daughter that's 12 years old, she's 14 involved in sports, and currently I'm involved as using 15 my oratorial skills as public address announcer for 16 Georgia Tech's women's basketball and for the past two 17 18 years the women's Final Four.

Young women today are facing a myriad of issues and obstacles. And I'm going to talk briefly about the medical and health benefits of Title IX. Many of the things they face are teenage pregnancy, drug use, school shootings, suicide, cigarette smoking, vehicular risk taking, and obesity just to name a new. As they mature, they will face another set of issues, heart attacks, strokes, lung cancer, breast
 cancer, diabetes, and arthritis.

For a young lady to lessen the likelihood of the first-mentioned issues, one must make good choices, and sports has a positive impact on the lives of girls and young women and it allows them to make very good choices.

8 There are many surveys, and I'm sure you're aware of the facts, that show that athletes are less 9 likely to smoke. They are less likely to use elicit 10 drugs, they are less suicidal. Female athletes are 11 12 more likely to wear seat belts. Athletes are less 13 likely to get pregnant out of wedlock. Female athletes are less likely to become obese, which is a major 14 15 health problem in America. There is a lower incidence of breast cancer and cancer of the reproductive system 16 among former athletes as compared to nonathletes, and 17 there's a lower incidence of diabetes in athletes. 18

19 There are many other surveys, particularly 20 one that showed female corporate executives, over 75 21 percent of them at some point in time were involved in 22 organized sports. So the habits that these young 23 ladies form now will follow them into their middle 24 years and senior years, and, as you can see, these 25 habits have a direct correlation to lessen many events and occurrences that are eating away at the moral fiber
 of our community.

3 These young ladies will certainly have a 4 better chance of being less of a burden on the health 5 system, less of a burden on their families, and they 6 will be able to have a better quality of life 7 throughout their extended lifetime.

8 As a physician, I would hate for us to allow 9 this to happen. If we allow the limitation and/or 10 elimination of opportunities, this will have a 11 deleterious effect to our society and as well as the 12 health of our society in general.

13 Thus, you can see it is imperative that we 14 not cut the wings of Title IX, but instead we must 15 allow both men and women to soar to new heights. 16 Thank you.

MS. CYNTHIA COOPER: Thank you. Pete
Fritts, Angela Ryan, and Erin Spencer. Angela, we'll
start with you.

20 MS. ANGELA RYAN: Good afternoon 21 everyone. My name is Angela Ryan. I am the Vice 22 President of Services for Girls Incorporated of Greater 23 Atlanta. I am an advocate for the rights of girls and 24 women.

25 My daughter played LaCrosse at the

University of Georgia, and today she coaches girls'
 LaCrosse in the Fulton County public high school.

3 I know how valuable athletics have been in
4 her life and in the development of the young women she
5 now coaches. I've seen it firsthand.

6 I am here today to defend Title IX and to 7 urge you not to weaken it. My position has everything 8 to do with gender equity and fairness. This 30 year 9 old civil rights legislation was created to level the 10 playing field and to support equal opportunity and 11 access for women in the workplace and in athletics.

12 What's at issue now is the enforcement of 13 Title IX. In 1972 when Title IX became law, young 14 women accounted for only 7 percent of high school 15 varsity athletes. Last year this percentage had grown 16 to 42 percent. But this number would be significantly 17 higher if female athletes received the equal treatment 18 and opportunities to participate that are guaranteed by 19 Title IX.

Also, for every new dollar going into athletics in colleges that award athletic scholarships female sports received 35 cents while male sports received 65 cents.

24 Women still have fewer opportunities to play 25 sports than men and less money is spent on women's 1 athletic scholarships, operating budgets, and

2 recruitment.

3 If the intent of Title IX is to guarantee 4 equal education for women and girls, this goal has not 5 been achieved, and it is the responsibility of the 6 federal government to enforce Title IX and its current 7 standards and practices.

8 The Office of Civil Rights has not initiated 9 proceedings to remove federal funds at any noncompliant 10 school or college in the 30 years since Title IX was 11 adopted. While noncompliance occurs, the OCR 12 negotiates settlements that are often less than the law 13 requires. And it further extends the time institutions 14 are given to comply with federal law.

15 I stand on the side of parents who must file 16 Title IX complaints. I go to court to gain legal 17 rights for their daughters, the legal rights that are 18 guaranteed to them by this law. I believe that we can 19 elevate the quality of women's programs without 20 sacrificing the quality of men's programs.

The Department of Education must not weaken Title IX. I respectfully request that you urge the Secretary of Education and other administrative officers to not make any changes to the law. Do not settle for a lesser standard. Don't change Title IX, 1 enforce it.

2 Thank you and good luck on your important 3 task and project. 4 MS. CYNTHIA COOPER: Thank you. And 5 I'm assuming since Beth Bass is here, you're taking 6 Erin Spencer's place. 7 MS. BETH BASS: Yes, that was Erin. 8 We're just trying --9 MS. CYNTHIA COOPER: I was just testing 10 you. 11 MS. BETH BASS: You're doing a good job. Chair Cooper, Chair Leland, commissioners, I have 12 13 got good news. I'm not going to take all three 14 minutes, I can promise you that. Like so many here, I am a product of Title 15 IX. I was a scholarshipped basketball player at East 16 Tennessee State University. I have spent time in the 17 18 corporate world both at Converse Incorporated and Nike 19 Incorporated, and Muffet, you might disagree with me, 20 but I think I got the best job in women's basketball. 21 I'm the CEO of the Women's Basketball Coaches 22 Association. I get to work on women's basketball 24 23 hours a day, 7 days a week, and I don't have to 24 recruit.

25 But honestly I chose this job because I

wanted the opportunity to give back and create some
 opportunities that I had for the up and comers in
 women's athletics because I had such a wonderful
 experience.

5 I hate that Secretary Bill Hansen could not 6 stay a little bit longer and hear this healthy debate, 7 but I think it shows his confidence and our collective 8 confidence in this commission. And I want just to tell 9 you just a couple of thoughts.

10 I hope you have careful consideration before 11 you tamper with Title IX, especially its mechanics and 12 its implementation. My former CEO, Phil Knight, who 13 you might know, he said, insanity is doing the same 14 thing over and over again, hoping for a different 15 result.

16 The insanity is not to beat up Title IX. No 17 one has more empathy or can feel the empathy of 18 wrestlers, of male and female swimmers and track and 19 field athletes to hear that their lifetime ambitions. 20 Any of us that's ever had a goal or aspired to be an 21 athlete can have that empathy. Don't beat up Title IX. 22 The insanity is on the campuses of the CEOS.

23 It starts with this commission to have an
24 insanity check of the overfunding and the mismanagement
25 at the top. It's the campus Presidents, it's the

1 athletic administrations, it's the conference

2 commissioners. You need to have a collective

3 integrative approach.

4 Shame on us to sit in this room and not be 5 able to come up with creative solutions like maybe the 6 redistribution of scholarships. We're smart people, I 7 believe in you all, I believe in this commission, and I 8 think you will come up with doing the right thing.

9 And I'll just leave you with this last 10 thought. As I look forward to the day that in this 11 country we will not have to have a law to do what is 12 right, what is fair, and what is just.

13 Thank you.

MS. CYNTHIA COOPER: Thank you. MR. TED LELAND: Well, I speak on behalf of Cynthia and I and maybe the whole commission. I really am impressed with the kind of input that we got today. As a matter of fact, it exceeded my expectations in terms of the clarity and the passion with which it was presented.

21 We'll adjourn again tomorrow morning. And 22 anybody who would like to have time at the mike to give 23 us their best thoughts, there's plenty of time open 24 tomorrow. Please sign up at the registration desk.

25 Thank you. We stand adjourned.

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