Archived Information

1	THE SECRETARY'S COMMISSION
2	ON
3	OPPORTUNITY IN ATHLETICS
4	WASHINGTON, D.C., FULL BUSINESS MEETING
5	HOTEL WASHINGTON
6	515 15TH STREET, NW
7	WASHINGTON, D.C. 20004
8	
9	Wednesday, January 29, 2003
10	9:00 o'clock a.m.
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1		INDEX
2	APPEARANCES:	
3	CHAIRS:	CYNTHIA COOPER TED LELAND
4		TED LEDAND
5	COMMISSIONERS:	PERCY BATES BOB BOWLSBY
6		EUGENE DEFILIPPO, JR DONNA de VARONA
7		JULIE FOUDY THOMAS GRIFFITH
8		CARY GROTH LISA GRAHAM KEEGAN
9		RITA J. SIMON MIKE SLIVE
10		GRAHAM SPANIER DEBORAH YOW
11	EX OFICIO MEMBERS:	
12	EX OFFICIO MEMBERS.	GERALD REYNOLDS SALLY STROUP
13	STAFF:	DEBORAH PRICE
14	DIATI	MATTHEW BECKER WILLIAM DUNCAN
15		MARISSA ANN MUNOZ VIRGINIA DEMINT
16		SALLY RICHARDS CHERYL MOSS
17	CONSULTANT:	
18	CONSULTANT	OAT DISKET
19		
20		
21		
22		

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1
                    MR. LELAND: Good morning. Welcome
        to the final meeting of the Secretary's
 2.
 3
        Commission on Opportunity in Athletics. I'm
        Ted Leland and along with Cynthia Cooper to my
        right, your left. I am Chair of this Commission.
                    First of all for the Commissioners,
 7
        we have a new mike system here, and you push the
        button on the right to speak, and it lights this
 8
 9
        little red light, and you push again, it goes
        off. And hopefully the mike goes off too.
10
                    Remember to speak clearly. We have
11
        to have some kind of person-by-person process or
12
        one at a time process because we are transcribing
13
14
        this. So let's make sure we talk into the mike
15
        so that we can get an accurate reading of what
16
        you have to say.
                    In addition to that we have -- this
17
        is for all members of the audience -- we have a
18
        signed interpreter that will -- presently plans
19
20
        on signing only those opening remarks by the
21
        co-chair and myself, and then she will be
        available for signing if anyone in the audience
22
```

1

17

18

19

20

21

22

citizens.

requests it, she will be sitting over on the

```
side.
 2.
 3
                    Let me begin with my opening remarks,
        then.
                    The U.S. Secretary of Education,
 6
        Rod Paige, appointed the Commission to examine
 7
        ways to strengthen enforcement, expand
        opportunities, and ensure fairness for all
 8
 9
        college intercollegiate athletes.
                    President Bush and Secretary Paige
10
        fully support Title IX, and the many
11
12
        opportunities that have followed since its
13
        passage almost three decades ago.
                    Over the past six months, the
14
        Commission has learned how Title IX is serving
15
16
        our nation. At four town meetings we have
        listened to dozens of experts and hundreds of
```

This process enabled us to learn

about the law and to gather information we need

to prepare our report. Our process in my opinion

had been open, fair, an inclusive. We listed all

1

21

22

points of view. I believe the report we are

```
putting together represents a fair assessment of
 2.
 3
        the many issues surrounding Title IX, and I also
        believe the draft represents a consensus of this
        Commission.
                    Unfortunately, over the past several
        weeks, we have seen a great deal of speculation
        about the draft report and its potential impact.
 8
 9
        I feel that some organizations have
        mischaracterized our work and framed worst-case
10
        scenarios.
11
12
                    We need to remember this, the
13
        Commission is not the last word on Title IX.
14
        Rather the Commission is an important step in a
        long, public discussion about the future of
15
        Title IX.
16
                    We will provide Secretary Paige with
17
        findings and recommendations. It will be up to
18
        the Secretary to decide which, if any,
19
20
        recommendations he will implement.
```

In my view the speculation in

mischaracterizations have served us no good in

the end. In fact, they do a disservice to those

1

21

22

```
individuals and organizations that have worked
 2.
 3
        diligently to provide the Commission with
        accurate and comprehensive information.
                    Before I describe the process we will
        work through Today, I would first like to thank
 6
 7
        the subcommittee that reviewed this report we
        have in front of us today. The subcommittee was
 8
 9
        composed of Percy, Rita, Tom, and Donna, thank
        you. I am pleased to report that I heard good
10
        things about -- from them about the draft. It's
11
12
        my understanding that they did not ask for
13
        extensive revisions.
                    Today the Commission will review the
14
        findings and recommendations we developed in our
15
        meeting in Philadelphia last month.
16
17
                    At the onset I want to emphasize that
        we are here today to review and refine the
18
        report. We are not here to build a new one.
19
20
        time frame to put in new material has passed.
```

Here are the ground rules we'll work

with. We will walk through this report section

by section in the following order. First it will

```
be Spectrum of Opinions, and you should have this
 2.
 3
        report in your binders in front of you.
                    The Spectrum of Opinions, which
 5
        begins on Page seven; when we complete that
        section, we will go to the background
 6
 7
        information, which starts on Page 12; then we
        will do the appendix and glossary, which starts
 8
 9
        on Page 42; we'll do the findings, which on
        Page 21, and we'll probably go through those
10
        question by question; and then we will begin the
11
12
        recommendations which begin on Page 34, and our
        attempt will be to go through those item by item.
13
                    Two sections, the letter of
14
        transmittal and the short extensive (sic) summary
15
        have not been drafted yet. These will be written
16
17
        once we have our final report and recommendations
18
        completed.
                    The task of completing these sections
19
20
        typically falls with the Chair; in this instance,
21
        Cynthia and myself. We will work with staff to
        write these sections. Obviously both sections
22
```

```
will reflect the body of the report.
```

- 2 The Executive Summary will contain an
- 3 overview of our charge, the Commission's process,
- 4 the findings, and the recommendations. We
- 5 appreciate in advance the Commissioner's trust in
- 6 us, Cynthia and I, to complete these tasks with
- 7 the staff.
- 8 As we review each -- as we -- the
- 9 third part of our process is the reviewed
- 10 section, the co-chairs will first ask if the
- 11 section can be approved by unanimous consent.
- 12 For the Spectrum of Options and
- 13 Background sections, the co-chairs will ask if
- there are edits and then discuss the section and
- finally pass the section with a consensus or with
- 16 a vote.
- 17 Once we finish a section or an item,
- 18 we will not revisit it.
- 19 For the Findings section, we will
- 20 proceed question by question and ask if there are
- 21 any concerns or edits.
- 22 At the end of time -- at the end of

1	the question and the findings at the end of
2	each question and its findings, we will consider
3	that section for approval by consensus or, if
4	necessary, by a vote. We will then move to the
5	next question and its findings.
6	For the Recommendations sections we
7	will follow this process: Overall the language
8	of the recommendations can be edited or
9	recommended and can be approved or disapproved.
10	In our review of the Recommendations
11	sections, the co-chairs will first ask if there
12	is unanimous consent. If there are concerns
13	about specific recommendations, we will discuss
14	each of these recommendations individually.
15	If unanimous consent cannot be
16	reached on a recommendation, we will allow
17	approximately 15 minutes for a discussion of
18	these recommendations allowing for defenses and
19	criticisms and continued discussion.
20	Commissioners who are making statements about the
21	recommendations should be succinct. I would also
22	ask that they preface their comments by stating

1

22

whether they support, oppose, or just need a

```
clarification of each recommendation.
 2.
 3
                    At the end of each recommendation,
        the co-chairs will seek approval for the item,
        either by consensus or by simple majority vote.
                    Please note that one recommendation
        need not be mutually exclusively of the others.
        The recommendations will be presented to the
 8
 9
        Secretary of Education so he can study, consider,
10
        and research them and see if they are viable. We
        don't have to make trade-offs if we want to pass
11
12
        on ideas to the Secretary.
                    On the topic of minor views, which
13
        has received a lot of discussion, in fairness to
14
        the Commissioners that have worked hard to
15
        achieve a consensus, a Commission report will not
16
17
        include minority views.
18
                    The co-chairs have developed the
        following process. If the Commissioner wants to
19
20
        express his or her opposition to a
21
        recommendation, there are, I believe, we believe,
```

three ways that we make it available to do so.

```
1
        Commissioner can speak against the proposal
        before the Commission; that statement will be
 2.
 3
        part of the transcript in the permanent record.
                    Secondly, the Commissioner can vote
 5
        against the proposal. However, we should keep in
        mind that we will not be voting on many items --
 6
 7
        however, we should keep in mind that we may not
        be voting on many items given the fact that we
 8
 9
        reach a consensus for most of the findings and --
        we reached a consensus in Philadelphia for most
10
        of our findings and our recommendations.
11
12
                    And finally, the Commissioner can
        continue his or her dialogue by making his or her
13
14
        concerns known to the Department after the
        Commission is over, and the report has been
15
        submitted.
16
                    Throughout this process, I hope we
17
        can be disciplined and focused. In doing so, we
18
        can complete our -- the task at hand.
19
20
                    Go briefly through some of the ideas
21
        we had regarding the way we would vote, just to
        try to clear it up. On the topic of votes, as I
22
```

```
mentioned previously, we hope the Commission will
        work by consensus. Consensus has been the
 2.
 3
        expectation from the onset of our work last
        summer. Consensus is what the Secretary of
        Education has expected, and most of us share that
        we can reach -- share the expectation we can
        reach a consensus.
 8
                    In cases where we neither have a
 9
        unanimous consent or -- on a recommendation, nor
        a clear majority, we will then vote.
10
                    In the event of a vote, the co-chairs
11
12
        will ask for a show of hands. The staff will
        record the votes and the tally sheets they have
13
        prepared. The vote will become part of record.
14
                    In each vote will be listed with its
15
        vote count in the appendix of the report.
16
17
                    Given the fact that Muffet McGraw is
        not here, we may indeed have tie votes, and I
18
19
        guess we could because someone could abstain.
20
                    So here's what we thought we would
21
        do, is that we would -- should we need a tie
        breaker, should we have a tie, we'll hold the
22
```

1

17

18

19

20

21

22

button there.

vote until Thursday when Muffet will be here.

```
So in other words, we'll try to
 2.
 3
        delay. We said earlier we were going to take
        items one by one, and not revisit them. If we
 5
        end up with a tie vote, we'll sort of consider
 6
        that vote tabled until we get Muffet here and she
        has a chance to vote.
                    She has, by the way, I don't know if
 8
 9
        we passed it out to everyone, sent us a fax that
        has her -- doesn't have really votes, just says I
10
        agree or disagree. I think that Cynthia and I
11
12
        feel that's probably not fair to consider that as
13
        actual vote. We'll wait for her to get here if
        we have a tie vote, and hopefully that will end
14
        the issue of tie votes.
15
16
                    Now, is there any questions on the
```

process now? Yes. Got to punch your little

to know how you two arrived at the process by

which we will vote and make decisions on these

findings? How did this come about, as far as

MS. VARONA: Ted, I would just like

voting consensus?

```
Because in Chicago when
 2.
 3
        Cynthia Cooper read our task, it was said, With
        regard to the Commission's findings, we have been
 5
        asked to present the Secretary with a report that
 6
        lays out main arguments from each side, main
 7
        arguments from each side.
                    Under the seven questions we should
 8
 9
        attempt to accurately capture the two main
        competing arguments.
10
                    And I've been told today that now we
11
12
        have consensus, and there will be no minority
13
        report. So I am very concerned because I've been
14
        part of this process because of the trust factor
        that we talked about from the very beginning when
15
        we decided to sign on as Commissioners.
16
17
                    And I think we are going to have
        differences of opinions as I read through this
18
        report. And I think they are very important that
19
20
        they are expressed in the final report.
                    MR. LELAND: I think there's -- I
21
        think Donna, I don't know if we -- I'd probably
22
```

```
be better off working through this and see how
 1
        comfortable you are with it. You can always
 2.
 3
        voice your opinions as we go through this thing,
        obviously.
                    But I think what we meant by that, we
 6
        have tried to stay true to, and that's that if
 7
        you read the body of the findings, we try to
        present, and the staff has tried to present, and
 8
 9
        we've all tried to present, a balanced argument
10
        in there.
                    Now, eventually we have to vote on
11
12
        our recommendations. But I think if you look at
        sort of the body of the discussion, I think they
13
14
        tried to present both sides.
                    And I think now when we get to that
15
        portion of the process, when we start talking
16
17
        about the recommendations, if you have concerns
18
        and you would like parts of the rationale
19
        statements, I guess is the way to say it, the
20
        background, if you would like that amended and
```

changed, I think that's the time to bring it up.

There's always a possibility you can do that and

21

maybe we could put it in the body of the report.

1

22

```
But I think the idea that we were
 2.
 3
        going to try to present both sides of the
        argument, is -- I think we've stayed true to
 5
        that, I think in the end, though, we have to
        vote.
 6
                    It is unusual. We checked in I think
        in all the Commissions that we know of and been
 8
 9
        able to find out both through the last
        administration, there's not been, you know,
10
        minority reports.
11
12
                    So I don't know -- I know you feel
        strongly about this, and I'm disappointed we're
13
14
        not able to accommodate you, at least the present
        time. But I think there's plenty of time for you
15
        to voice your opposition and/or amend the report.
16
17
                    MS. VARONA: Just on the onset before
        we begin, I want to let you know that I'm going
18
        to participate under protest. Because of the
19
20
        decision -- we were not part of the decision
21
        making process on how we would report. We've
```

gone through this -- this whole process with the

1

20

21

22

understanding that we would have competing

```
arguments, and as I read through -- as I read
 2.
        through this document, I didn't find competing
 3
        arguments that were expressed during our hearing
 5
        process.
 6
                    And at the end of this, again, I
 7
        don't want to be in the front of the senate
        committee explaining why we didn't function as
 8
 9
        prescribed early on in the process.
                    So I'm just -- I have to express
10
        this --
11
12
                    MR. LELAND: I understand.
13
                    MS. VARONA: -- that I am going to
        participate under protest.
14
15
                    MR. LELAND: Okay.
16
                    MS. SIMON: Just a minor point. I
17
        only count 13 commissioners here, Gene isn't here
        so what's this business about the tie? Oh, he
18
        will be here? Okay.
19
```

we had the meeting in Philadelphia, and the

recommendations were to be put on the table. And

MS. FOUDY: My understanding as well

I don't have the transcript right in front of me

1

22

```
right here, where we talked about them many
 2.
 3
        times. This is going to be something where we
        are going to throw all these out there. We are
 5
        not necessarily going to debate them here in
        Philadelphia, but we are going to talk about
 6
 7
        them. We're going to put them all on the table,
        and then we're going to have a chance to talk
 8
 9
        about them in our next meeting once we get a
        draft in front of us.
10
                    And you say today that we are not
11
12
        here to build a report, we are here to refine it.
13
        And that there's going to be no minority voice
14
        and there's really going to be no discussion,
        then, if you are not a majority voice.
15
16
                    And I, like Donna, have a real
17
        problem with that. Because we, I feel like we
18
        are missing a very important and crucial step.
                    If we are going to be sending
19
20
        something to the Secretary, we need to spend more
21
        time I think on some of these issues.
```

And to just all of the sudden say,

well, we have consensus, we don't have consensus.

1

19

20

21

22

to address.

```
I don't think we, from the Philadelphia meeting
 2.
        to walk out of that meeting and say that we were,
 3
        you know, felt like we had consensus on a lot of
        these issues I think is a misrepresentation of
        what happened there.
                    And we wouldn't become part -- a
        minority voice would not become part of the
 8
 9
        official public record, and that needs to be in
10
        that report.
                    If we're making recommendations here
11
12
        that are changing Title IX and the spirit of
        Title IX, I have a problem with that, and what we
13
14
        are doing. And I want to have a voice in that.
                    And essentially you are putting a gag
15
        order on anyone that doesn't agree with the
16
17
        majority and the consensus. And there's some
        issues in here that are very controversial and
18
```

that are very contradictory that I think we have

against everything this nation is about, I think.

And to not give someone a voice goes

```
1 I have a real problem with that.
```

- 2 MR. LELAND: So you don't accept the
- 3 idea that there are other ways, you are voicing
- 4 your opinion now, you have other ways to voice
- 5 your opinion? I think the gag order accusation
- 6 is inappropriate. I think it's unfair. I don't
- 7 think anybody has gagged you.
- MS. VARONA: Ted, but if it doesn't
- 9 wind up in the official report to the secretary,
- 10 as I read it, if there are great minority
- opinions within this group, that we can send a
- 12 report in after this report is sent out to the
- 13 Secretary. We can send one separately. And I --
- MR. LELAND: That's not enough for
- 15 you.
- MS. VARONA: No.
- MR. LELAND: I understand.
- MR. GRIFFITH: Maybe I'm hearing Ted
- 19 different, and I may be.
- 20 But what I hear you saying, Ted, is
- 21 that what we will do is on -- and correct me if
- 22 I'm wrong -- on each issue we have a couple of

1

22

```
options. If there's consensus, there's
        consensus. If it's not clear that there's an
 2.
 3
        overwhelming majority for something, we will vote
        on it.
                    In the process of that vote, if you
 6
        disagree that this is a recommendation that
 7
        should go forward to the Commissioner, you will
        have an opportunity to explain why you disagree.
 8
 9
                    MR. LELAND: Right.
                    MR. GRIFFITH: I think all you are
10
        saying there is not going to be a separate
11
12
        minority report. There's going to be a report of
13
        the Commission. There may be votes on the
14
        Commission showing where people disagree, but
        there won't be a separate minority report. Am I
15
        misunderstanding or is that -- is that all we're
16
17
        saying here, there is not going to be a separate
        minority report?
18
19
                    MR. LELAND: I think, you know, as
20
        of -- we had to somehow structure this thing, and
21
        I think we've, Cynthia and I, believe the best
```

way for us to have a voice here is not to have a

minority report. And I'm comfortable with that.

1

22

```
I don't feel that we are stifling debate.
 2.
 3
                    I think that if there are concerns
        about certain proposal that maybe has a majority
        support here, but there is a concern about that
 6
        specific either finding and/or recommendation, I
 7
        think we'll try to accommodate a way for that
        concern to be in the official report, but it
 8
 9
        doesn't have to be a separate minority report.
                    I think there's -- let's go through
10
        couple more. Cary?
11
12
                    MS. GROTH: My concern is a little
13
        different; however, I do share their concern, and
14
        that is the timing of all this. When we were in
        Philadelphia, I know I made the recommendation
15
        that we receive the report at least a week in
16
17
        advance. And the time was extended and we
        appreciate that the time was extended so we would
18
        have more time to look at the report.
19
20
                    However, we didn't get the report
21
        until Friday late day. And there's a lot of
```

information in this report that needs to be

1

discussed.

```
And the issue on the table right now
 2.
 3
        about the process and the timing and what was
        told in Philadelphia is systematic of some of the
        issues we challenged throughout this Commission,
        and that is the communication in hindsight, I
        think that would have been beneficial for the
        Commissioners to know the process of today, prior
 8
 9
        to walking through this report, so we are a
10
        little better prepared.
                    Because my concern is 15 minutes on
11
12
        each issue is not time enough. There is a
        30-year old law with some significant
13
14
        recommendations that's going to need more time.
                    And further, I didn't read the
15
        recommendation -- the process that you indicated,
16
17
        Ted, so correct me if I'm wrong, we are not
        allowed to go back and make additional
18
19
        recommendations.
20
                    Well, what happens if we engage in a
21
        conversation and we all come up with a better
        recommendation than what's on paper? Do we not
22
```

have the ability to make that recommendation if

1

22

```
2.
        it makes more sense?
                    MR. LELAND: Well, excuse me. Let me
 3
        answer that specifically, then I would like to
 5
        hop back to the issue of the minority report.
 6
        And then we'll talk about -- this is a separate
 7
        issue.
                    But I think it is fair process to say
 8
 9
        that after all this time and after the meeting we
10
        had in Philadelphia that brand-new subjects,
        brand-new recommendations are probably not
11
12
        appropriate right now. I mean I just don't know
13
        how -- we have to stop at some point in time.
14
                    Now, clearly you can, you know, voice
15
        concern, we can amend the findings, we can do
        some things like that for people to express
16
17
        themselves, but I think to allow someone to come
18
        in today and make a recommendation that's --
        that's not contained in the present documents is
19
20
        a little bit difficult for us. I think at some
21
        point in time I think we have to stop. And
```

again, this is not -- I'm not trying to gag

anyone. I'm just trying to move the thing along.

1

22

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MS. KEEGAN: Well, Ted, I just wanted
 2.
 3
        to speak in favor of this process of just moving
        this forward. I have to say, I think it is a
        little bit disingenuous to at this moment all the
        sudden pretend that none of us have the ability
        to voice our opinion or have that ability now.
                    And we all know because we have been
 8
 9
        getting 600 e-mails a day, that are the exact
        same e-mail, it crashes our server on a daily
10
        basis. And it is an e-mail delivered by pushing
11
12
        a button on a web site when you and put in your
13
        zip code, and then the e-mail goes. It's very
14
        thoughtful, very personal.
                    I mean, that's just the nature of
15
        Commissions like this. That happens; that's
16
17
        fine.
                    But to somehow suggest that that's
18
        indicative of public view and that any Commission
19
20
        like this can go through and get -- delve through
        and get everybody's exact opinion inserted into
21
```

report is impossible. It is not the nature of a

1

22

democracy.

```
At some point we have over and over
 2.
 3
        again admitted that there are things we would
        like to make better. We all have the ability to
        say we either agree with that or disagree with
        that. There's going to be a report. This many
 6
 7
        people voted for that, this many people voted
 8
        against that.
 9
                    I just really resent what I think is
10
        being stated here for the record and in hopes
        that it ends up on the front page of a newspaper
11
12
        that there's some sort of gag order. It makes me
13
        angry.
14
                    And it makes me angry in fact to say
        to young women, like my daughter, that there's a
15
        group of people of there trying to do away with
16
17
        your opportunity to play sports. It's made me
        angry over the past couple of weeks. Because
18
        that never, ever came out of anybody's mouth.
19
20
                    And I understand politics, I
21
        understand public relations, and I understand the
```

business of a press conference, but this meeting

is supposed to be a meeting. And press

1

20

21

22

```
conferences can and should happen later.
 2.
 3
        Everybody gets to say what they want to say.
                    If we don't have some process, such
        as the one that is been proposed, we would just
        be here forever discussing this, forever, which
        is fine, but I'm not sure that's how you want to
        spend the rest of your life.
 8
 9
                    I just appreciate that there is a
10
        process by which we are going to be able to get
        all views out on the table.
11
12
                    And one final comment, some of us are
13
        trying to come to consensus. And there's a
14
        difference between believing that you have got to
        forward something out of consensus and
15
        believing -- if I thought the whole time we are
16
        going to do minority reports, I would never have
17
18
        changed my mind about anything or accommodated
        anybody else's view. I would have just stuck to
19
```

mine. And I didn't. Because I understand from

MR. LELAND: Let's go on to Rita and

somebody else's perspective at this point.

```
1 then Graham and then Julie.
```

- MS. SIMON: I think we have a
- 3 question of clarification.
- 4 Ted, if there is disagreement on any
- of the recommendations, and there is a formal
- 6 vote taken, will that formal vote be reported?
- 7 If, for example, we are nine-six on something,
- 8 will it be reported that nine people supported
- 9 this and six people did not?
- 10 MR. LELAND: Yes. Our intention was,
- 11 but our intention was not to -- again, we had to
- make a decision sometime -- not to necessarily
- take role call and do it. So not say Rita voted
- for, or Rita voted against it.
- MS. SIMON: Yeah, but you will give
- 16 the number?
- MR. LELAND: Yes, ma'am. Yes.
- MS. SIMON: Well, I think that's --
- 19 that's okay.
- 20 MR. LELAND: Graham.
- 21 MR. SPANIER: Well, I think all of
- the points of view I've heard seem to be valid

1

22

```
points to me and there probably ought to be a
        middle ground here. I think that -- I mean I
 2.
 3
        would hope that on most of the points we would
        some consensus, and when we did not, the vote
 5
        would accurately reflect that.
                    A minority report I'm not sure is the
 7
        right kind of product from the Commission. I
        think what's more important than a minority
 8
 9
        report, if there were to be one, is that the
        discussion adequately reflect, indeed, what's in
10
        the findings ought to reflect the different
11
12
        points of view.
13
                    Now, the writers of this document I
        think tried to do that. And it could be what
14
        Donna and Julie were saying is that that's not
15
        reflected.
16
17
                    But I remind the group that at our
18
        meeting in Philadelphia, this document, the -- a
        very large portion, if not the majority of the
19
20
        findings were written by Julie. You were the
21
        principal author of many of the key findings of
```

this document. And I think that narrative

stands. In some case it was amended a little bit

1

22

```
through discussion.
 2.
 3
                    But you and your colleagues did the
        lion's share of the work in bringing into that
 5
        meeting quite a bit of substance that provided
 6
        the platform for subsequent discussion.
                    If that still didn't adequately, and
        the document still doesn't adequately reflect
 8
 9
        those divergent views that is might be there,
10
        then I think it is important we try to make sure
        they do.
11
12
                    But you might be referring to the --
        not so much the findings, but the recommendations
13
        which would be voted on. And I think if there is
14
        a split vote, there ought to be some basis for
15
        someone reading the report to understand why
16
17
        someone might have voted against a particular
18
        recommendation.
                    There are a cluster of
19
20
        recommendations at the end -- near the end
21
        regarding proportionality. That it seems to me
```

you can't be in support of all of them. Because

they are all different approaches to dealing with

1

22

```
a particular issue. Some people might not be in
 2.
 3
        any support of any of them.
                    But my point is that a vote against
        or for certain recommendations may also reflect
        the fact that somebody feels one solution is
        better than another.
                    So I think, I don't see a separate
 8
 9
        report over here as being the solution. I think
        what makes much more sense is that this final
10
        report give any reasonable reader an
11
12
        understanding what the different points of view
13
        are, and then let the votes be the votes.
14
                    MS. FOUDY: In response to Lisa, when
        I talk about there not being the opportunity to
15
        debate it, one of the things we haven't been able
16
17
        to do is we haven't been able to e-mail, we
18
        haven't been able -- I mean by law, we haven't
        been able to have conference calls, we haven't
19
20
        been able to get together and discuss the
21
        different issues.
```

And my point being from Philadelphia

```
1
        when we really went from taking all the testimony
        we've heard to actually trying to formulate some
 2.
        type of document and draft to, now, where all of
 3
        these recommendations are in front of us, and you
        have to either vote for or against, and if you
        are against, then your voice isn't going to
 7
        become part of the report.
                    We've had chances to debate in the
 8
 9
        past Commission meetings, but my point is, is you
10
        are not going to have a voice in the report. The
        minority voice is not going to be represented at
11
        all in the report. If you are voting against
12
        something, and you're of the minority, it's not
13
14
        going to go in there, and that's what people
        read, and that's what our names are tied to.
15
                    And I think that for us to not give
16
17
        it time and to not say okay, here -- I mean this
        is a very -- as we have heard from both sides,
18
        there is tremendous passion on this issue, from
19
20
        both sides.
21
                    And I think that to not represent
```

both sides of the passion does a disservice to

what we've giving the Secretary. Because we've

1

20

21

22

```
talked about all along, representing both sides
 2.
 3
        of the arguments, giving like Cynthia said in
        Chicago, giving the Secretary something that
 5
        draws out on both sides.
                    And for us to only try and come up
 6
 7
        with a consensus on an issue that for a lot of
        people has different meanings, I think doesn't
 8
 9
        fully represent what we have heard and what
        exists out there today, the current state of
10
        Title IX.
11
12
                    MR. LELAND:
13
                    MS. GRIFFITH: I was just going to
14
        say, I just disagree, Julie. I don't think that
        the only way a minority voice on a Commission can
15
        be heard needs to be through a minority report.
16
17
        I think that's the only issue we are taking about
18
        here. I think we're talking about having a
        full -- a fulsome -- there's going to be a
19
```

transcript of everything that's done here. As

Rita pointed out, there are going to be votes

showing that this proposition got six votes on

```
1 the Commission.
```

- 2 I think what Ted is talking about is
- 3 a very uncontroversial proposition. And that is,
- 4 we are not going to have a minority report. That
- 5 is not no gag order. That is not squelching
- 6 dissent. That's just saying we are not going to
- 7 have a minority report.
- I think the way the report is written
- 9 now gives a balanced view of the passion that was
- 10 involved in each of these hearings. I think it
- 11 accurately represents what we've heard.
- I, for one, I don't want to ever say
- that I can't learn more about a topic than I
- 14 learned now. I've got a lot to learn about a lot
- of things. But I tell you, I, for one, have
- heard a lot, and I think I'm pretty well aware of
- 17 what the issues are.
- And I think it is time for us to do
- 19 what we've been asked to do and have spent six
- 20 months reading and hearing about and thinking
- about, and that's to give the Secretary
- recommendations, which as I hear the Chair's

suggestion, are recommendations that the

1

```
secretary consider different points of view.
 2.
                    So in other words, if I understand
 3
        it, I could vote for the Secretary to hear a
        recommendation on an issue that I might not want
        him to eventually act on. I -- I see this as
 7
        simply nothing more than offering up to the
        Secretary, Here is what we have heard. Here are
 8
 9
        some things that you should consider as you go
        forward enforcing Title IX.
10
                    If I could get two for now.
11
                                                 I am
12
        suggesting, that if it's in order, that we make a
13
        motion that we proceed along the lines that the
        Chair and co-chair have recommended.
14
                    MR. BATES: You know, in listening to
15
        our discussion, I guess I'm sensitive to both
16
        sides of the issue.
17
                    However, I have to say that when I
18
        read our process, I did have the feeling that
19
20
        there were couple of areas that we were
21
        tightening up a little more than I was really
```

comfortable with.

```
1
                    I think one was once we decide we
        can't go back, that I found slightly troubling.
 2.
 3
                    That the second one I think has to do
        with how we in some way -- and I don't know
 5
        whether a minority report is the appropriate
 6
        thing, but I do think that everybody on this
 7
        Commission has worked very hard, and I think in
        some way we need to have a way to reflect that
 8
 9
        other than a vote that simply shows a difference
        in numbers. And I don't know how to go about
10
        that.
11
12
                    But it just seems me that I'm willing
        to move ahead, I think we've got to move ahead.
13
14
        I have no idea how we are going to wind up or how
        I might feel at the end of this process and what
15
        I think our needs might be.
16
                    So I would like to see us move ahead,
17
        but I do think rather than voting at the moment
18
        on the present procedure, that we allow ourselves
19
20
        some opening at the end of this, so that we don't
21
        feel that whatever we agree to at this moment, it
        is totally locked in.
22
```

So I guess I would not want to see us

1

22

```
2.
        vote on it just as is without having some options
        at the end of this. Because I really do feel
 3
        that somehow we need to do that.
                    And as I said, I don't know whether
        that's a minority report, but somehow to reflect
 6
 7
        differences need to be included in the process.
                    MR. SLIVE: Ted, I think if you
 8
 9
        combine Percy's comments with Graham's comments,
10
        what you get is that on each vote that is not
        consensus, I would expect that there would be a
11
12
        follow-up paragraph that indicates the basis of
13
        majority view and also a paragraph or whatever
14
        length that is necessary that reflects the
        minority view on that particular issue. And in
15
        that way, then, there can be a fair presentation
16
17
        to the Secretary as to the rationale for the fact
        that there was a split vote.
18
                    MR. LELAND: I see a lot of heads
19
20
        nodding. Let's do a couple more.
21
                    MS. YOW: Ted, I think part of this
```

too, I agree with what Michael said. I think

```
that probably would work well.
```

But I think terminology is part of 2. 3 the issue as well in terms of perception of what it means. I think when people look at the word "recommendations," what they normally associate with that word is that we recommend that you do this. Well, I think what I hear you saying 8 9 is that a recommendation in the report is not recommendation that the Secretary of Education 10 take action on that recommendation. In other 11 12 words, to follow it. 13 It is more as Tom has described it, which is there could be -- we could conceivably 14 pass every recommendation and just forward all 15 the information. We are basically not saying "do 16 this, " we are saying, "please consider this in 17 your deliberations about what should be done." 18 So that every recommendation does not 19 20

mean that we agree that's something he should do.

We are just suggesting it is something he should look at.

21

1	Is that is that accurate or are
2	the recommendations, in fact, something that we
3	are recommending that he take action on?
4	MR. LELAND: Yeah, I think what we
5	said in the findings, the pertinent sense is that
6	the Commission recognizes that some of these
7	recommendations may not be feasible, but urges
8	this is on Page 34 but urges the department
9	give them serious consideration and study.
10	I think that was crafted by us to try
11	to walk the line you are talk about.
12	Okay. A couple more.
13	MS. SIMON: I want to say I strongly
14	agree with Percy and Mike. I think that when we
15	have to vote on some things and we have things
16	like nine-six, we might even have eight-seven,
17	that not to indicate how the seven came at their
18	decision or what their recommendation is really
19	doesn't give a comprehensive enough report.
20	And we are only going to be voting on
21	issues about which there is real disagreement,
22	and therefore I think that not only numbers, but

reasons should be included. It doesn't have to

1

16

17

18

19

20

21

22

```
be very long, a paragraph or so.
 2.
 3
                    MR. BATES: Could I amend Tom's
        motion then to include something like this that
 5
        Rita just mentioned? I would -- did you see that
        as friendly amendment?
 6
                    MR. GRIFFITH: Very much so. I think
 8
        that's a good move.
 9
                    MR. LELAND: So what I take the
10
        amendment to say is that we'll move forward with
        the process as Cynthia and I have outlined with
11
12
        the addition if we get into a situation where we
13
        vote, the courtesy will be extended to those
14
        voting in the minority to have a, you know, a
        rationale statement or some kind of a
15
```

That combined with registering the vote, the numbers of the votes would -- would give the Secretary of Education -- what I'm hearing is our feelings, that would give the

protective -- not protective, but some kind of

voice in the recommendation that explained why

there is dissent and why there was concern.

```
Secretary of Education a feel for the debate pro
 1
        and con and -- okay. Let's move. Donna?
 2.
 3
                    MS. VARONA: I just want to say that
        I appreciate that amendment and that it does --
        it is consistent with your statement, Cynthia,
        that we would attempt to accurately capture the
 6
 7
        two main competing arguments when there's a
        questions of recommendation. Thank you.
 8
 9
                    MR. LELAND: Okay. A couple more and
        then we'll --
10
                    MS. GROTH: Ted, also you had
11
12
        indicated that want -- you and Cynthia are going
        to finish the report with the staff, is that what
13
14
        you've said, and then will we have a chance to
        review the report before it goes to
15
        Secretary Paige, the final report?
16
                    MR. LELAND: Yes, I think if that's
17
18
        the will of the group, what Cynthia and I are
        going to do is the Letter of Transmittal and the
19
        Executive Summary, which is -- should be
20
21
        noncontroversial, normally is.
```

Would it be the will of the group

that you would like to see a draft of the

```
final --
 2.
 3
                    MS. VARONA: I would like to make
        that recommendation. I think that would be good.
 5
                    MR. LELAND: Cynthia says no.
                    Griffith?
 6
                    MR. SPANIER: Yeah, I'm very
        supportive of this change that's emerging, but I
 8
 9
        would just like to suggest one nuance.
                    The report -- the whole process has
10
        been designed and the report had been written to
11
12
        try with a common voice to capture all of the
13
        discussion with recognizing all the controversy.
                    I would be -- well, I'm very
14
        supportive, as I said in my first statement, of
15
        making sure the report includes all the points of
16
17
        view. I would hate on any given vote for the
18
        three people who voted against it or the five or
        the seven, whatever it might be, to feel that
19
20
        they on that issue represent a caucus, and they
21
        have to go off and write a minority report for
22
        that question.
```

```
1
                    I hope what we are talking about is
        in the spirit of a larger report, the report
 2.
 3
        writer or the chairs or the subcommittee attempts
        to capture the essence of the counter argument
        that was fundamentally part of the negative vote,
        as opposed to we all have to decide on any given
 6
 7
        issue which caucus we are in for writing that
        particular paragraph or sentence.
 8
 9
                    Am I summarizing what you are all
10
        thinking or am I introducing a new element to
        the --
11
12
                    MR. BATES: That's within the intent
        of my amendment, yes.
13
                    MS. FOUDY: But I envision it,
14
        Graham, also as being something that -- like Cary
15
        says, when we leave today or tomorrow, that we
16
17
        have a chance to at least look at it again. Not
        to just say okay, that's it, you know, you write
18
        the first two sections, and we are good with it.
19
20
                    I think being that our names are all
21
        tied to this, you know, I want to see a copy
        of -- because there is going to be a lot of
22
```

```
discussion today, from both sides, the majority
```

- 2 and the minority, and I just want to see what
- 3 goes in there and what will ultimately be our
- 4 final product.
- 5 MR. SPANIER: Well, I support that.
- 6 I assume that we will have a chance to all look
- 7 and comment on the wording that emerges from
- 8 extra sentences that are written.
- 9 MR. LELAND: Well, Debbie informs me
- if this helps the discussion, that she thinks
- Bill and Jay might be able to, in terms of edits,
- 12 but also sort of paragraphs of dissent or
- 13 whatever you want to call it, might be able to
- 14 begin drafting those up during the course of this
- meeting, and work on it.
- So if we can work this out, there
- might be a way for those people who can't -- who
- 18 want to have their voice in and want to see that,
- 19 we could do that fairly quickly. I don't think
- 20 that takes a long time.
- 21 Go ahead, Debbie.
- MS. PRICE: Just as a point of

1

clarification. We did have -- they do have their

```
computer with a printer. So in the thinking is
 2.
 3
        if there's -- you have a finding and you switch a
        word, you do whatever, they can print it out and
 5
        read it back and then you have the piece that
        would then be in there.
 6
                    For the -- your comments on minority
        view, they may not be able to articulate it
 8
 9
        exactly, this quickly, but to get the thrust of
        what you are saying, and get that signed off.
10
                    But they do -- I mean that's the
11
        purpose of us having the computer and the printer
12
        here today so we can --
13
                    MS. FOUDY: Yeah, and logistically, I
14
        mean, if we can't get this done that quickly, I
15
        mean, my only concern is again, you cannot, you
16
17
        know, e-mail, you can't do call separately.
18
                    And so I don't know what the process
        would be and the next step in terms of having
19
20
        some type of evaluation tool, since we don't have
21
        another meeting together. And you can't -- you
        know, you can't do it on e-mail; correct?
22
```

```
Legally?
                    MS. PRICE: No, you can't. Anything
 2.
        we have that's substantive, has to be a public
 3
        meeting.
 5
                    MR. BOWLSBY:
                                  Ted?
                    MR. LELAND: Bob.
                    MR. BOWLSBY: At a practical level on
        all this, and I know that some of this is just
 8
 9
        jousting, but at a practical level, I can't
        imagine a salient argument on one side of one of
10
        these issues or the other, especially on the
11
12
        major points, that hasn't been pretty well
13
        fleshed out by the Commission and by the speakers
        and presenters that will we have had.
14
                    I can't -- this is a very well
15
        publicized process, and seems to me if there's an
16
17
        eight-seven vote in the closest of situations,
18
        virtually everyone is going to know what the
        arguments are on both sides of issue. I find it
19
20
        hard to imagine that they aren't.
21
                    Now, given that as an assumption, it
        would seem like some representation of the
22
```

1

21

22

dissent should be appropriately noted in its

```
briefest form.
 2.
 3
                    But to go through a process to fully
        flesh out an essay on both sides of the issue, I
 5
        think is a counter productive process.
                    It seems to me, I agree exactly with
        Graham. We ought to represent that there were
        two sides of the story. We ought to represent
 8
 9
        that there were key points on both sides.
                    But any effort to fully flesh out an
10
        argument that's going to be included in the
11
12
        report is not only redundant, but unnecessary.
13
                    I think on the critical issues of
14
        this, people know what the issues are on both
        sides.
15
16
                    MR. LELAND: Okay. I think we are
        ready to vote on Tom's motion as amended by
17
        Percy. And also Debbie --
18
19
                    MS. YOW: Which was what?
20
                    MR. LELAND: Which was I think
```

generally the motion was that to support the

co-chair's decision regarding the general process

1

22

```
that we'll use today with the exception of making
        sure that as we work through, you know, sections
 2.
 3
        and findings and recommendations, that in
        addition to vote, people being able to express
 5
        non-consensus opinions by voting against it, we
 6
        would also make some accommodation in the text to
 7
        try to knowledge what you might call minority
        views on each issue.
 8
 9
                    And I think we'll work on the -- if
10
        it's okay with you guys, let us work on the
        process with Jay and Bill and see how close we
11
12
        can come to the best of all worlds, which is what
13
        Julie suggested, which was if someone has a
14
        concern, asks something to be written, that they
        get a chance to see that and make sure they are
15
        comfortable with that without it being a, you
16
17
        know, 14-page paper.
                    But let's just see how quickly we can
18
        come to -- I mean we may end up -- you know, this
19
        may just be a logistical issue. Because there
20
        may be end up being, you know, 4- or 500 minority
21
```

concerns and people voting. We may end up going

through this thing fairly quickly and only being

1

22

```
eight or ten issues that people feel strongly
 2.
 3
        that they want to object to.
                    So I'm comfortable sort of moving
 5
        along with a process that Cynthia and I and the
 6
        staff have figured out with the issue of having a
 7
        minority voice I guess the way it's said.
                    MR. SLIVE: Just a brief amendment if
 8
 9
        Tom doesn't mind -- which Cary's concerned, that
10
        then once the document is prepared, we will have
        a opportunity to review and correct the
11
12
        documents.
13
                    MR. LELAND: Right. Okay. So
        there's two amendments. One is the -- one is the
14
        amendment regarding the minority voice, and the
15
        other one is the amendment regarding the
16
17
        everybody getting a chance to see the draft
18
        before the e-mail or something.
19
                    Yes?
20
                    MS. GROTH: Does anyone else feel the
21
        need to revisit one of the findings or
```

recommendations, the ability to go back other

```
1 than Percy and I? I mean, may be that's not part
```

- of motion. But I don't want us to be locked in,
- and if we feel that we need to go back and look
- 4 at something that may have something -- a finding
- 5 that may have something to do with the
- 6 recommendation, I don't want us to say we are not
- 7 allowed to do that.
- 8 That may not come up. But I guess
- 9 that bothers me that we just -- we cannot revisit
- something.
- MR. LELAND: Graham.
- MR. SPANIER: Well, I would suggest
- in the interest of process and time, it is a good
- 14 rule. But I would suggest that we allow for one
- modification of it. And that in those cases
- where some of the recommendations might be
- inconsistent or you have to talk about them in a
- group because one approach might be better than
- others, in those circumstances where the
- 20 recommendations overlap, we allow ourselves to go
- 21 back and rework them.
- To not do that I think just boxes you

```
1 into a potentially awkward situation.
```

- 2 MR. LELAND: If we box ourselves into
- 3 a situation where we're being contradictory and
- 4 someone objects to that.
- 5 MR. SPANIER: Yeah.
- 6 MS. FOUDY: But on that note, Graham,
- 7 I mean, that's my question is what is the process
- 8 in terms of we get the draft, we have a chance to
- 9 look at it again, but we don't have a chance for
- input because we don't have another meeting and
- 11 there's no forum in which we can give input.
- MR. LELAND: Well, we're talking
- about a different subject right now. Okay. So
- let me finish with this one and then we'll --
- MS. FOUDY: But it is related.
- MR. LELAND: No, I'm just talking
- about the process for discussion, the process of
- 18 this meeting.
- 19 MR. JONES: And, Ted, let me just
- 20 interject and I can answer that point quickly.
- You do have an opportunity for input.
- I mean, there's no -- there's nothing that would

preclude you from getting a copy of the report

1

21

22

okay with that.

```
and making comments to Debbie. The prohibition
 2.
 3
        is on sort of collection action of the body that
        isn't in a public forum.
                    Any individual Commissioner can make
        comments on a draft of the document and those can
 7
        go to Debbie and that sort of thing.
                    So I mean we can receive the
 8
 9
        comments, it's just that we can't, you know, we
        can't as a collective sort of make decisions that
10
        are not adopted.
11
12
                    MR. LELAND: So let's take this
13
        question, a little out of order, but let's take
14
        it anyway.
                    I think if there are editorial
15
        comments, you know, I think those will be
16
        perfectly acceptable, and we will taken them and
17
18
        probably run them by Cynthia and I, as long as it
        doesn't significantly change and helps to
19
        clarify, you know, et cetera, I think we would be
20
```

Eventually we have to stop somewhere,

though. Somewhere we have to have a

1

18

19

```
report and we have to hand it to somebody.
 2.
 3
                    And so the idea that we are going to
        have another meeting doesn't work. I mean I
        don't want to send this report out as we are
 6
        going to draft it today and then have everybody
        look at it and then have another meeting. I
        think that's not what all of us -- everybody
 8
 9
        signed up to.
                    So to have a general discussion about
10
        another idea coming up, if it is just editorial,
11
12
        I think we'll be fine with that. If it is
13
        substantial, Julie, I think we have -- that is
14
        going to be a problem.
                    MR. JONES: Right. If we subset it,
15
        it would require a vote of the committee, and
16
17
        we'd have to do that in public.
```

20 itself.
21 What I had read in my preamble was
22 that as we finished each one of the five sections

other subject about this -- about this meeting

MR. LELAND: Let's hop back to the

of discussion, we would not go back and revisit

```
after we'd finished that section of discussion,
 3
        we would not go back and revisit anything.
                    The concern here is is that we could
        end up in a position where we want to go back and
        amend something, there's a feeling that along the
 6
        Commission that we want to amend something, and
        we, what Ted and Cynthia have decided sort of
 8
 9
        doesn't allow for that.
                    So let's discuss that, not editing of
10
        the report.
11
12
                    MS. SIMON: I want to speak to Cary's
        motion about having Commissioners have a chance
13
14
        to look at the whole report again and make
        substantive comments. Because if we get into
15
        that, then we have to have another meeting. Then
16
17
        this goes on endlessly.
18
                    So I would vote against the amendment
        that says that the Commissioners has the
19
20
        opportunity to read the record what is, quote,
21
        the final report and then make substantive
        comments. Then we'll never finish.
22
```

```
1
                    MS. GROTH: Rita, that wasn't my
 2.
        recommendation.
                    MS. SIMON: I'm sorry. Okay.
 3
                    MR. LELAND: Okay. Let's talk
        about -- I mean, then, I'm sort of working off
        what Graham suggested, which was the problem
 6
 7
        being that Cynthia and Ted decided we would go
        section and by section and not revisit sections
 8
 9
        once we've worked our way through that section,
        sort of like we had a -- almost like the close of
10
        business at a certain day, a lot of organizations
11
12
        you're on, at the close of business that day,
13
        everything done that day becomes part of the
14
        permanent record or whatever you want to call it.
        We were thinking of is section by section.
15
        There's an objection to that. Anybody else have
16
17
        concerns? Do you --
                    MR. BATES: That would certainly meet
18
        my concern. Because I just felt that essentially
19
20
        we were locking ourselves in at all cost.
21
                    And I think what Graham had said
        would certainly meet that. We may find that
22
```

```
there is something that is really conflictual and
```

- 2 we would be silly to even have in there and we
- 3 need to have the option to be able to deal with
- 4 that. I would be okay with that.
- MR. DE FILIPPO: Yeah, my though was,
- 6 too, that we could go back if we had a majority
- 7 of the 15 of us.
- 8 So that something that's a 13 to two
- 9 vote, Ted, we are not going back to discuss one
- 10 more time to see if I could get some people to
- 11 come with me.
- But maybe if something has got five
- votes, a third of the committee, or then we could
- 14 go back, or by a vote of the committee. That way
- we're not going to be able to go back over
- everything, but things that as a committee we
- 17 really feel like we need to discuss one more
- 18 time.
- 19 MR. LELAND: Is there a consensus
- 20 here? I mean -- Bob.
- 21 MR. BOWLSBY: Just a question here.
- When you first read the passage that

dealt with this, my understanding of it was that

1

22

```
we just weren't going to introduce new
 2.
 3
        recommendations in new areas that dealt with
        issues that aren't already dealt with in the
        report.
                    I guess I just assumed that there was
 7
        an opportunity to massage and play with the
        recommendations a little bit based upon our
 8
 9
        ability to arrive at some sort of consensus
10
        position.
                    Is that accurate, or when we say we
11
12
        have the opportunity to, you know, deal with
13
        several of these recommendations en mass and come
14
        up with something entirely different, my
        assumption was that we just weren't going to
15
        start throwing new things on the table. But that
16
        if we could make what we already have better,
17
18
        that was an opportunity available to us.
                    MR. BATES: Yes. But, Ted, I thought
19
20
        I read someplace where it says once we have
21
        decided something that we are not going back. So
```

I heard it a little differently than perhaps Bob

```
did. That's what I wanted to open up; so that we
```

- 2 can go back, even though we may have already gone
- 3 past it and made a decision, I read it
- 4 differently than Bob.
- 5 MR. LELAND: I think we'll -- there
- 6 seems to be a consensus here that that's what
- 7 want to do. We want to -- you all want to be
- 8 able to go back at the end and look at
- 9 contradictory issues. We'll have threshold vote
- 10 to require that. But this sort of goes against
- 11 what I said earlier, and I'm fine with that.
- 12 Pretty soon my ego is going to be bruised. But
- 13 that's okay.
- MS. FOUDY: Ted, I'm going to keep
- 15 bruising it, then. Hold on.
- I'm just going back one thing,
- because all along this process, you know, that we
- are new to all of this.
- I just feel, again, that we are
- 20 missing a leak somewhere, in that we are going to
- 21 discuss all this today, and we are going to have
- 22 two different sides of the argument given in

```
1 brief paragraphs, or whatever we decided.
```

- 2 But there's no opportunity
- 3 substantively to give feedback after that. And
- 4 so basically what comes out of this report, who
- is writing that, is that done by the subcommittee
- 6 when we have these two different voices
- 7 represented?
- Because we're really -- if we can't
- 9 make substantive changes, we have no opportunity
- 10 then to look at what the final report is. We are
- going to look at and say -- we're going to have
- 12 to say, okay, we signed off of that and our
- 13 name's on that.
- 14 And I just feel like -- and I know we
- 15 can't drag this on forever. But I feel like we
- are not accurately representing perhaps what some
- of those voices are if we don't have any input in
- 18 it.
- 19 MS. YOW: Okay. Here are the ways,
- 20 that if you do not agree with the
- 21 recommendations, you have opportunity for input.
- 22 And, Ted, thank you for allowing your ego to be

```
1 bruised. I don't know that I could do what you
```

- 2 are doing today.
- I think we're fine, Julie, really
- 4 listen. First, whatever you say is transcribed
- for the rest of the universe forever.
- 6 Secondly, there is the vote.
- 7 Third, there will now be a minority
- 8 statement of some type included in the report.
- 9 Fourth, we will receive a draft of
- 10 the final report.
- 11 And fifth, you will be allowed, all
- of us will be allowed to send editorial comments
- 13 and slash clarifications.
- 14 And six, plus there is a computer
- here; there is a printer here. Changes will be
- 16 made on the spot for our review, as many as
- 17 possible.
- 18 Really, guys, let's let them off the
- 19 hook. Okay. Can we just start the meeting,
- 20 please.
- 21 MR. DE FILIPPO: If that's a motion,
- 22 I would like to second it.

```
MR. LELAND: Okay. Any other
 1
        comments? Do I need to go through what Ted
 2.
 3
        seemed to perceive as the motion? I think we've
        got it, the motion is accept what we have done
 5
        but to change everything. No, I'm just kidding.
 6
                    Motion is to accept sort of the
 7
        outline of the procedures as I describe them,
        with the changes that we've gone through, and I
 8
 9
        think we are sort of obvious to everybody.
                    Any other questions? Show of hands,
10
        all of those favor of Tom's motion, raise your
11
12
        hand.
13
                    Opposed? Okay. Yes.
                    MS. COOPER: I'm just going to forgo
14
        a lot of my comments, and I just want to thank
15
        everyone.
16
                    First I want to thank Ted and all of
17
        the Commissioners because each of you have
18
        devoted a great deal of your time and effort to
19
        this Commission. You took time out of your very
20
        busy schedules to travel to our hearings and
21
22
        meetings.
```

Thanks to the public. I want to

```
also -- I'm sure Secretary Paige appreciates all
 2.
 3
        the sacrifices that you all have made to serve on
        this panel.
 5
                    Secondly, I want to thank Debbie and
 6
        her staff the very fine job they have done on
 7
        keeping us organized, informed, and focused.
                    Debbie, you and your staff did an
 8
 9
        incredible job in a very brief period of time.
        We appreciate the effort and I am sure the
10
        Secretary does also.
11
12
                    Finally, I want to thank the
13
        organizations and individuals who provided us
14
        with expert opinions, public comments, reports,
        and data. We also appreciate your contributions.
15
        You enable us to do our job. You've enabled us
16
17
        to do our job.
18
                    As we go through our draft report
        today, will see many, if not all, of those views
19
        expressed. And I just want to -- let's just get
20
21
        started. I'm just skipping everything. Let's
        get going. Good Lord.
22
```

1

22

MR. LELAND: All right. Since

```
we've -- ready to begin.
 2.
 3
                    The first item is the Spectrum of
        Opinions, which you'll find on Page seven of your
 5
        draft report. It is, in effect, Page seven
 6
        through Page 11, and we will just proceed that it
 7
        is now before us, our hope -- before us in effect
        been moved and seconded. We'll take that as an
 8
 9
        assumption.
                    And now let's discuss concerns or
10
        thoughts people have, things that people would
11
12
        like to change about this sort of introductory
13
        piece.
                    Yes, Graham?
14
                    MR. SPANIER: Well, I think it is a
15
        good section and I think it is very useful to
16
        have all the different -- a sample of quotes in
17
18
        there as you do.
19
                    I -- with all the sections I've made,
20
        and what I think are principally stylistic
21
        editing changes, it's hard to know what point
```

someone might feel any of it is substantive.

```
1
                    But since we are going to have a
        chance to look at it again, I don't feel like I
 2.
 3
        have to go every word or comma that I'm
        suggesting be changed.
 5
                    One of the things that I'm a little
 6
        uncomfortable with is sentences that have
 7
        quotation marks around them that are not
        attributed to anyone. It is stylistic thing
 8
 9
        where in that first paragraph, it is intended to
        be a generalized quote, I think, not that anybody
10
        specifically said that.
11
12
                    I would just be more comfortable not
13
        having it be a quote. And just saying -- so I've
14
        edited it to reflect that this is a point -- a
        general point of view that some people have as
15
        opposed to a specific quote that nobody actually
16
17
        ever said.
                    The only other substantive comment I
18
        have in that introductory section is that the
19
        debate over Title IX, I think, is fundamentally a
20
21
        national policy issue. Characterizing it as a
        legal issue, it only beComes a legal issue
22
```

because it is national policy issue over which

1

21

22

```
there are some uncertainties that have required
 2.
 3
        it to go into a courtroom on many occasions to be
        clarified.
                    So I would like to suggest that it is
 6
        fundamentally a national policy issue. And, yes,
 7
        it is also an emotional debate.
                    So these are -- I don't know if those
 8
 9
        substantive, but I have the specific wording
        changes that I think would take care of those.
10
                    MR. LELAND: I think when we are
11
12
        editing like this, I think the best thing to do
13
        is move quickly is for people to make suggestions
14
        like that, and then just let's see if there are
        objections, see if there's -- we won't need to
15
        vote on every one of these. I happen to really
16
17
        like what Graham just suggested as a change. I
        think it is national policy not basically a
18
19
        legal.
20
                    Yeah, you can use the page number and
```

the line to identify those. So this is -- we are

talking about Page seven, line number three,

```
1 changing that phrase from a legal one to a
```

- 2 national policy.
- MR. SPANIER: Well, it's change, the
- 4 changes are on several lines if you do each comma
- 5 or --
- 6 MR. LELAND: Yeah, Graham has those.
- 7 Any other -- any objections or
- 8 thoughts regarding that proposal -- proposed
- 9 change. Maybe that's the way we should do it.
- 10 Just call it proposed change.
- 11 MR. SPANIER: Well, I'd hate to be
- 12 contrarient, but if we're going to get into
- matters of style, there's a lot about the style I
- 14 would do differently. I just assumed that at
- some point you let staff do descriptive work and
- just let them do it.
- 17 And as a matter of fact, I think it's
- 18 not a good change to say it's national policy and
- 19 legal. I don't want to cede any ground from --
- 20 everything is legal; right? Legal issues run the
- 21 world. I mean the point of the --
- MR. GRIFFITH: And the author of this

```
1
        chose to use the phrase legal and emotional.
        Whether it is national policy, which I don't
 2.
 3
        know, and I'm worried about getting into that
        sort of discussion. I think that's a stylistic
 5
        change. I would write it much differently, but
        we have able staff who's done it. And I think
 6
 7
        generally the -- the message that's sent here is
        one I'm okay with. And I'm worried about getting
 8
 9
        into --
                    MR. SPANIER: Yeah, I think, you
10
        know, if every little nuance that I have, I mean
11
12
        I just was following orders. And it said if you
13
        have commas, and please tell us about any
14
        grammatical errors. And as a writer, I just
        can't help read a document and not do that.
15
                    MR. GRIFFITH: That's fine.
16
17
                    MR. SPANIER: But what I'm happy to
18
        do is send these comments to the writer and the
        staff, I am happy to take them or leave them.
19
20
        And as you do your final version, and anybody
21
        here can come by, I'll put my name on it, look on
```

any of the pages I have changes and, you know,

look at the comments I suggest we change.

1

20

21

22

```
MR. LELAND: Yes. Rita?
 2.
                    MS. SIMON: Yes, I think it is very
 3
        important that we decide in how much detail we
 5
        are going to go into this. Because for example,
        I would say that Spectrum of Opinions is not how
 6
 7
        you should begin your report. I would have began
        the report with Background information.
 8
 9
                    But if we are going to spend our time
        discussing these things, we are going to be here
10
        for a very long time.
11
12
                    So I think we have to allow the
13
        people who have drafted this report to go ahead.
        We could give them input. But I don't think we
14
        could get into all these differences of
15
        phraseology and so forth.
16
                    MR. LELAND: Okay. So the consensus
17
        I'm hearing right now is we allow Commissioners
18
        to make sort of editorial, grammerical (sic)
19
```

stylistics comments and send them to the authors,

and the authors do with them -- at least in these

sections. Right now we are in a little bit

```
1 softer part of the report.
```

- 2 Are we okay with that? I mean is
- 3 there anybody that disagrees with that sort of as
- 4 a philosophy?
- 5 Yes, Donna?
- 6 MS. VARONA: I just want to clarify.
- 7 Are we changing why the debate over Title IX is a
- 8 fundamentally a national policy issue; was that
- 9 the suggestion?
- 10 MR. LELAND: That was a suggestion.
- 11 MR. SPANIER: That was my suggestion,
- 12 yeah.
- MR. GRIFFITH: I suggest we not get
- into this issues.
- MS. VARONA: All right. That is the
- 16 problem with this. Because it is also a legal
- issue, as supported by court cases, every one of
- 18 them. So this is substantive --
- 19 MR. LELAND: So you don't like that
- change.
- 21 MS. VARONA: Well, I think it is
- 22 national policy and also a legal issue.

MR. SPANIER: On this comment then we

1

22

```
should say both. I think --
 2
                    MS. VARONA: Yeah, can we use both?
 3
                    MR. LELAND: Use both.
 5
                    MR. SPANIER: Again, I would suggest
 6
        we just send these because we can't have 18
 7
        people editing a 40,000 word document. I think
        we just send it in, and in the final version they
 8
 9
        figure it out.
                    MR. LELAND: Okay. Let's hope we
10
        don't have to work through every sentence with
11
12
        the same.
13
                    Okay. I think we've heard a
14
        consensus that people liked using both of those
        terms. And we are not going to get into too much
15
        editorial -- other comments, concerns, thoughts?
16
        Let's -- if you have a concern, let's get it out
17
        on the --
18
                    MS. YOW: I just want to tell you you
19
20
        are doing to great job.
21
                    MR. LELAND: Oh, now stop that.
```

MR. SPANIER: Who do we give these

```
1 to. Who is the one person who should collect
```

- 2 them?
- 3 MR. LELAND: Give them to Debbie.
- 4 MS. KEEGAN: It's only been an hour
- 5 and seven minutes and we've got a change.
- 6 MR. LELAND: And we're doing great.
- 7 Okay. Page seven through 11. Yes?
- 8 MS. GROTH: The two quotes that are
- 9 on the first paragraph, do we need to have those
- in there? I know, Graham, you had mentioned
- 11 those. But can we just delete those? Lines
- seven through nine, first paragraph. It just to
- me doesn't set the stage very well. And I think
- 14 we should just eliminate both of those quotes and
- end with change, at the end of line seven. So I
- 16 would like to recommend the elimination of those
- 17 two. I think we're going to get into those in
- 18 the report.
- MS. KEEGAN: I agree.
- 20 MR. LELAND: Okay. There is a sort
- of a consensus. We'll ask the editors not to --
- the writers, the authors not to put those in

1

21

22

```
there.
                    Other thoughts or comments on this
 2.
        first section?
 3
                    MR. GRIFFITH: I think Yogi Bear
 5
        ought to be quoted in it somewhere. Could we --
 6
                    MR. LELAND: Donna?
                    MS. VARONA: When you say the first
        section, are you talking about just the first
 8
 9
        paragraph?
                    MR. LELAND: No, we're talking about
10
        all of Page seven through 11.
11
12
                    MS. VARONA: Okay. I have a comment.
13
                    I do feel when we declare that this
14
        was an inclusive process, totally, I can think of
        areas where we weren't as inclusive as we may
15
       have been if we'd had more time, which is hearing
16
        from financial experts, high schools, leaders,
17
        and I'm not comfortable with saying it is
18
        all-inclusive. So I don't know how to get around
19
20
        that.
```

MR. LELAND: Line 12.

MS. VARONA: I'm on the second

```
1 paragraph, Page seven, line 12.
```

- 2 MS. KEEGAN: It doesn't say
- 3 all-inclusive. It says inclusive.
- 4 MS. COOPER: I disagree totally. I
- 5 think we have been very fair. I think we've been
- 6 very inclusive. I think --
- 7 MS. VARONA: I didn't say fair. I
- 8 said inclusive.
- 9 MS. COOPER: Well, I think we've been
- inclusive as much as we could. Throughout all of
- 11 the --
- MS. VARONA: Then maybe we should say
- inclusive as much as we could.
- MR. LELAND: Well, let's take that as
- 15 a -- I mean our process I guess at the present
- time is take that as a suggestion to the writers,
- 17 to the authors.
- 18 MR. GRIFFITH: I would like to make a
- 19 motion. Motion is always in order, I think. I
- 20 would like to make a motion that we accept
- 21 Pages seven through 11 as written. If members of
- 22 the Commission have stylistic or editorial

```
1 changes, that they may feel free to submit those
```

- 2 to the staff, and the staff is to be charged to
- 3 adequately and fairly consider those stylistic
- 4 changes.
- 5 MS. YOW: I second that motion.
- 6 MR. LELAND: Okay. Moved and
- 7 seconded. Comments?
- 8 MR. GRIFFITH: I move the question.
- 9 Let's vote.
- 10 MR. LELAND: Can you do that?
- 11 MR. GRIFFITH: Yeah, I just did. If
- 12 I get a second.
- MR. LELAND: The lawyers are taking
- over the world.
- MR. GRIFFITH: I want to get to the
- 16 real meat in this.
- 17 MR. LELAND: Okay. Is there a
- unanimous -- is there a consensus here?
- MR. DE FILIPPO: Yes.
- 20 MR. LELAND: Okay. Hearing a
- 21 consensus there, we will move on to Background,
- which begins on Page 12 and goes through to Page

```
1 20.
```

- 2 So we are now look and discussing the
- 3 Background and goes through Page 12 and goes
- 4 through Page 20.
- 5 Comments and concerns. Rita?
- 6 MS. SIMON: I sent this in when I
- 7 read this report as part of this subcommission,
- 8 on Page 13, line 15, 16, 17, and 18, that's fine.
- 9 But that only describes the data in
- 10 1971. We need a few more lines that describe the
- data between '71 and the present time. That's
- not included in terms of athletic participation
- and sports.
- 14 When you are taking about the state
- high school associations, you say that, but then
- you don't tell us what happens after '71.
- 17 MR. LELAND: Give us the page and
- 18 line item again.
- 19 MS. SIMON: It's Page 13, and you go
- through lines 15, 16, 17, 18, you need more to
- 21 say what has happened after 1971.
- MR. JONES: That information is on

```
1 the graph on the next page. But we could use the
```

- 2 narrative. We could actually add the narrative.
- MS. SIMON: You need the narrative.
- 4 I know it's on the graph. You need the
- 5 narrative.
- 6 MS. PRICE: I'm sorry. We did make
- 7 that edit, Rita. Apparently, and this would have
- 8 been my error, I'm sorry. And I apologize. We
- 9 will copy this page for everyone. We made the
- 10 edit, but it was the only edit to the document.
- 11 The only difference in the document and I sent
- 12 you the wrong version. He is copying this page
- for everyone. But in the meantime, let me read
- 14 the change, how we adapted the change.
- 15 It would be -- well, it will be
- 16 slightly different than yours because it is an
- 17 addition but it will start on page --
- 18 MR. GRIFFITH: Where will you be
- 19 inserting?
- 20 MS. PRICE: Page 13 staring on line
- 21 16. It should be reading, I'm sorry about this,
- 22 it's my error: According to the National

```
1 Federation of State High School Associations, in
```

- 2 1971 approximately 7.3 million boys participated
- in high school sports as compared to 294,000
- 4 girls.
- 5 In 2002 3,960,517 boys participated,
- but girls' participation had grown to 2,806,998.
- 7 So we added those --
- 8 MS. SIMON: That's what I phoned in,
- 9 and thank you.
- 10 MS. PRICE: He is making copies and
- 11 we'll get to that everyone. I apologize.
- MS. VARONA: I have that on mine.
- MS. PRICE: I don't have it on mine,
- so let's make sure we get that accurate page to
- everyone. That was the only change that was
- 16 suggested. Apparently it was in the ones I
- 17 e-mailed, but I sent the wrong document to the
- 18 girls who copied it. I apologize. We'll print
- 19 another page for you.
- 20 MR. LELAND: Other? We are on
- 21 Page 12 through 19 or 20. Everybody -- Any other
- 22 comments? Yes?

```
1
                    MS. FOUDY: I have a comment on just
        some of the tone of the language because in the
 2.
 3
        first, for example on the first sentence --
                    MR. LELAND: Page and line.
                    MS. FOUDY: Sorry. I'm on the wrong
        page. Number 12, Page 12, line five. When they
 6
 7
        say: For much of nation's history societal
        attitudes placed an artificial limit on girls.
 8
 9
                    Then they go on later to talk about
        Page 13, line one, many women were denied
10
        opportunities.
11
12
                    And I think that we've recognized
13
        that we have made progress and that we have made
14
        great strides, but I think we are putting
        everything in the past tense. And I think we
15
        also need to recognize what the present state is.
16
                    And there is no mention in this
17
18
        report of what the present state of the union is
        in terms of women's participation numbers.
19
20
        Because there still is a gap.
21
                    And I think we need to recognize
22
        that. That women's participation numbers are
```

still only at 42 percent. The athletic

1

20

21

22

```
scholarships are still only at 43 percent,
 2.
 3
        operating budgets, 36 percent, and recruiting
        budgets, 32 percent.
 5
                    And nowhere in this report do we give
 6
        a present state of the union. We talk about the
 7
        great strides we have made, but I think we also
        need to also highlight there are still strides to
 8
 9
        be made and that there still exists a gap.
10
                    And none of these statistics are
        shown in here, and I think that we should add
11
12
        something that gives -- I mean here is a report
        on Title IX, we need to say where we are at, what
13
        the state of Title IX is.
14
                    MR. LELAND: Okay. Debbie?
15
                    MS. YOW: Two different subjects
16
        Julie is bringing up. Julie, I don't want to
17
        address the part about the statistics that aren't
18
19
        there.
```

content of the lines that you referenced,

don't -- I encourage you not to read into that

But in terms of the context, in the

more than what was suggested.

1

22

concern.

```
This was provided by historical
 2.
 3
        context, and by the nature of being historical,
        it is in the past tense. So your subject verb
        agreement needs to be in the past tense. That
        would mean that the statement, "women were
        denied," in reference to the past, would be
 8
        appropriate.
 9
                    The other part I'm not trying to --
10
        there may or may not need more statistical data
        as for today. But that's all this is, is as part
11
12
        of paragraph siting history.
13
                    MS. FOUDY: Yes. I agree with that,
14
        that we have to give the background, we have to
        set history, but somewhere in the background,
15
        there must be an inclusion of where we are today
16
17
        and what the total big picture is. Because we
        don't have any type of big picture, chart, or
18
        acknowledgement even that there is still a gap.
19
20
                    MR. LELAND: So nowhere in the
21
        findings you found anything that meets your
```

MS. FOUDY: No.

1

22

```
MS. VARONA: Nowhere in the findings
 2.
 3
        is it put into perspective where women are today,
        we have with these statistics.
                    MR. JONES: Well, the charts include
 6
        statistics for 2000, 2001. Every one of the
 7
        grafts comes right up to the modern.
                    MS. VARONA: It would be helpful,
 8
 9
        though, to clarify it in language. You have
        clarified it in language in the past, but I think
10
        it is very important to clarify it in language as
11
12
        to the state of union where women are today.
13
                    MS. FOUDY: I mean, they give the
        participation numbers, but I think it is helpful
14
        to also look at athletic scholarships and
15
        operating budgets and recruiting budgets. I
16
        mean, that's all part of it, a very big part of
17
18
        it, and we don't acknowledge it anywhere.
        just saying I think we should acknowledge what
19
20
        the present state is.
21
                    MS. YOW: I have no problem with
```

that. I think it could be helpful.

```
1
                    I only ask that if and when we do
        that, that we put it in its proper context. You
 2.
 3
        do not -- the public will not get the true
        picture of this if you just cite the figures
        without listing or providing a statement relative
        to nondiscriminatory reasons for the differences,
 6
 7
        as an example in equipment budgets. If you are
        going to go to operating budgets and talk about
 8
 9
        percentages, you are going to have to make it
10
        clear that it costs more to outfit and equip a
        football player than it would a woman's lacrosse
11
        player, as an example.
12
13
                    So if you do Julie's suggestion,
14
        which I don't see a problem with personally,
        please be sure that that is denoted in some way.
15
        Because the public won't -- they will just look
16
        the percentage and think, wow, that's bad.
17
18
        don't have the experience to understand that it
19
        could be due to nondiscriminatory reasons.
20
                    MR. LELAND: I know we're -- I think
21
        this is very important, and I wonder as I'm look
        at findings I see some -- I don't see those
22
```

```
1 numbers, but I see some verbiage that's similar
```

- 2 to what -- that acknowledges some of your
- 3 concerns.
- 4 I'm wondering if we wouldn't be
- 5 better off asking to have some numbers and charts
- 6 put in the findings as opposed to considering
- 7 that background. I'm just trying to make it a
- 8 friendly way to do that.
- 9 If you look at Page 22.
- 10 MS. FOUDY: I think -- okay. Sorry,
- 11 go ahead. 22?
- 12 MR. LELAND: Number -- line eight,
- nine, 10, 11, it talks about it is not probably
- 14 emphasized as much as you would like to emphasize
- it, Julie, but it does say that there's --
- MS. FOUDY: Which line?
- MR. LELAND: Page 22, line eight,
- nine, 10, 11, I'm not really -- I'm struggling in
- my own mind with how to handle your concern
- 20 because I think probably a lot of the
- 21 Commissioners share it.
- MS. FOUDY: I think the way -- and I

1

21

22

saw that on Page 22, but I think it's kind of

```
like, "and by the way," in some cases.
 2.
 3
                    Where I think this is a very
        important issue because I don't want to
 5
        misrepresent that. I think we definitely need to
 6
        acknowledge that what we've -- the strides we
        have made with Title IX have been tremendous and
        there have been wonderful things that have come
 8
 9
        about because of Title IX.
10
                    But I also don't want to misrepresent
        that all things are equal and that we are at a
11
12
        state that is ideal.
13
                    And so I think you have to give
14
        somewhere in the background present state of
        what -- the gaps that still exist, and I don't
15
        think we really address that adequately in the
16
17
        findings or in the background.
18
                    MS. GROTH: I would like to agree
        with Julie because I think that the findings make
19
20
        it lost and I think the background is a very
```

strong statement. And I think it is beneficial

for us to add that information in the background.

MR. LELAND: Yeah, Lisa.

1

22

```
MS. KEEGAN: Ted, would it be
 2.
 3
        possible, Julie, to get the essence of what you
 4
        want, look at Page 19, line two, where it stops,
 5
        last line before that time line.
 6
                    If you add the word currently and a
 7
        comma, and you just give it, this is what it
        looks like right now, here's participation,
 8
 9
        here's any of the -- Page 19, Cary, line two, the
10
        last sentence of this report. It says, The gap
        has narrowed, and then either another paragraph
11
12
        or something, just go currently and give the
13
        state of affairs that addresses what you think
14
        needs to be in there, Julie, and you mentioned a
        number of things.
15
16
                    Would that work for putting it --
17
        without going, you know, 14 pages more. I mean,
18
        just a sentence or two so that you get the
        essence of that in there.
19
                    MS. FOUDY: Well, I have issues with
20
21
        Page 18 that we haven't gotten to yet as well.
```

MS. KEEGAN: I'm on Page 19.

```
MS. FOUDY: I know, 18 and 19 in
        terms of participation numbers.
 2.
                    MS. KEEGAN: Oh, okay. All right.
 3
                    MS. FOUDY: More -- mine is the
 5
        conceptual approach of, yes, we've made great
 6
        strides, but here's what the current state is.
 7
        And that's all I'm saying.
                    MR. LELAND: I think people, at least
 8
 9
        I'm not hearing any of the Commissioners object
        to the concern that you've voiced, it is just a
10
        matter of where would you be most comfortable
11
12
        putting it in the report, and I think we can --
13
        staff said they would be willing to work with you
14
        on a paragraph or two in the next few hours to
        see if we can't write up something, because I
15
        think that is something that seems to me the
16
17
        Commissioners share a concern on and would
18
        support you.
19
                    So, Julie, I mean, do you want us to
20
        give it a try? We could try to amend line two
21
        and three on Page 19, begin a paragraph there
        that lays out your concerns --
22
```

1

22

```
MS. FOUDY: Yes.
                    MR. LELAND: -- and then that seems
 2.
 3
        to put it in a prominent space -- place. Place,
 4
        space. Thank you.
 5
                    Yes, Bob.
 6
                    MR. BOWLSBY: I do want to go back to
 7
        what Debbie said, though.
                    I think we've all talked about the
 8
 9
        EADA report, and if this is just going to be a
        regurgitation of numbers that are in the EADA
10
        report, I think that's exactly what Debbie's
11
12
        concern was, that those are not going to be what
13
        we would like them to be.
                    For instance, I think, you know, we
14
        have talked about expenditures in football, but
15
        it would surprise most people to find out that
16
17
        the cost per student athlete in both men's and
        women's basketball is higher than what most
18
        institutions are spending per student athlete in
19
        football. You can't look at the numbers and get
20
21
        that.
```

And so I think we need to be

responsible in how we present this. And I agree

1

22

```
with Julie that it needs to be in there as state
 2.
 3
        of affairs, but I also agree with Debbie. It is
        extremely deceiving, and I just think we need to
        be careful how we present it.
                    MR. LELAND: So what I'm hearing from
 7
        the two of you, you are very supportive of what
        Julie suggested. You would like to leave out the
 8
 9
        dollar issues, I mean not the scholarship issues,
10
        not the participation issues, but --
                    MS. YOW: I don't really have an
11
12
        issue with whatever statistics she wants to put
        in there as long as they are accurate.
13
14
                    But when you talk about their being
        accurate, the problem is what -- there has to be
15
        a caveat, a footnote, somewhere you have to try
16
17
        to help the public understand what they are
        looking at and what it really represents, whether
18
        it is the difference in outfitting and equipment
19
20
        a football player, or whether it is the
21
        difference in scholarship expenditures when we've
```

talked about this a lot, and that is that we have

a predominant number of men who, no offense, need

1

16

17

18

19

```
to go to summer school to stay eligible. And we
 2.
 3
        don't have that situation a lot of places with
        our women.
                    Somehow if the public just looks at
        numbers, the percentages like 65, 35, they would
 6
 7
        just say, wow, that really is out of kilter,
        something terribly is wrong.
 8
 9
                    We have to help them better
        understand what it is they are looking at if we
10
        are going to do this.
11
12
                    MR. LELAND: Well, I think we could
        try to draft something up and get the three of
13
14
        you try to draw some kind of consensus.
                    I think everybody is supportive of
15
```

20 Other -- I had one -- I hate to do 21 this. But I had one, and I think it along 22 Julie's -- on line one of Page 19. "Men have

numbers that you said.

what you want to do, and I just think there is

some sort of -- I don't know what to call them,

just some concerns about certain parts of the

experienced a decrease in opportunities and

1

21

22

```
teams."
 2.
                    You know, I just feel more
 3
        comfortable if it said slight increase, small
        decrease. I mean, I thought that we sort of left
 6
        the room without being able to reconcile that
 7
        number.
                    And if there's a feeling in the
 8
 9
        commission that there has been a decrease in
        men's opportunities, it had been slight at best.
10
        At the biggest I should say, at worst, and not --
11
12
        this -- this -- the way it is written it almost
13
        sounds like for the increase women's
14
        participation, we have had a subsequent identical
        decrease in men's opportunities, and that's not
15
        what the numbers tell us.
16
                    I think there's a debate on this from
17
        what we've heard as to whether there's been an
18
19
        increase in men's participation opportunities, a
20
        flat or a slight decrease in them, but I don't
```

think -- sort of leaves it -- I just though this

was -- I don't know.

```
MR. BOWLSBY: Ted, I take issue with
 1
        that. Whether you want to go out and line people
 2.
 3
        up or just use the statistics, I think it is
        clear many men's teams have gone away, and many
        opportunities for student athletes on the male
 6
        side have gone away.
                    I think the numbers are mitigated by
        a migration from NEI institutions and other
 8
 9
        divisions so you are right about a slight
10
        decrease being in place.
                    But I think if you look at
11
12
        institutions across this country, there are many
        wrestling programs, gymnastics programs, swimming
13
14
        programs, baseball programs that is have gone
15
        away.
16
                    And so somehow that needs to be
17
        reflected, and if the gross numbers are a slight
18
        decrease, I think we also ought to footnote that
        so that it is clear that the reason that that's a
19
20
        slight decrease, and the reason is that many of
21
        these programs have gone away, and that at the
        same time there's been a migration that has
22
```

1

22

```
created a leveling effect there. I think it is
        inaccurate to portray it any other way.
 2.
 3
                    MS. FOUDY: We are talking about line
        seven on page 18, correct? For men athletic
 5
        participation fell from 248 to 234?
                    But that is in reference to line
 7
        seven on 18; correct? And it is also referenced
        on line 12 where it talks about participation
 8
 9
        numbers and teams.
                    And you looking at the GAO report
10
        from 2000. And if you look at the most recent
11
12
        GAO report from 2001, it actually shows that
13
        men's participation opportunities have increased
14
        by 11,000. And I think that's what you are
        talking about is we had the debate, the most data
15
        shows they've actually increased and the team
16
17
        numbers have increased as well.
18
                    I agree with Bob, that, you know,
        obviously we have lost men's teams, but the
19
20
        migration of -- is it because of a migration of
21
        wrestlers becoming -- universities choosing to
```

start other men's teams or why are we saying in

the latest report an increase in numbers and not

1

21

22

```
addressing that?
 2.
                    MR. BOWLSBY: Well, nobody anywhere
 3
        is adding men's teams, in any sport, except
 5
        perhaps soccer when the boom took place, but it
 6
        is -- it's just not a fair representation unless
 7
        we portray that.
                    And if 11,000 gain is the right
 8
 9
        number, you know, we all -- we've talked about
10
        having to eventually come to some closure on what
        the right number is. It is slight decrease, it's
11
12
        a slight increase. It doesn't matter to me
        particularly how it is portrayed, in terms of
13
        those numbers.
14
                    But I think to not recognize that
15
        there have been hundreds and hundreds of men's
16
17
        programs in Olympic sports lost is an inaccurate
18
        and irresponsible way to portray this.
                    MS. COOPER: I agree.
19
20
                    MS. GROTH: At the same time I think
```

it's important if we are going to address the

team issue, one thing we didn't hear throughout

1

22

```
our hearings was the number of women's teams,
        particularly women's gymnastics, and while the
 2.
 3
        numbers may vary depending on who you hear from,
        there are still more significant number of
 5
        women's teams, particularly gymnastics and now
        swimming that have been eliminated.
 6
                    I think the bottom line is
        participation. And if we are going to refer to
 8
 9
        the GAO report in this document, then we need to
10
        be consistent with the data that we are using.
                    And the GAO report indicates that
11
12
        there's been an increase in participation in
        men's programs, not necessarily teams, but
13
14
        participation rates.
                    And if you look at 13 and ask -- you
15
        were talking about on Page 13, we list the NCAA,
16
17
        we have the chart there, anyone just looking at
        the snapshot, it shows there's been an increase
18
        in participation.
19
20
                    But yet, the next page -- or excuse
21
        me, you go to Page 18, it contradicts the chart.
```

Says there's been a decrease.

So we need to make sure that we use

1

22

points out.

```
the same information throughout this document.
 2.
 3
                    MR. LELAND: Well, Rita.
                    MS. SIMON: If you pull together all
 5
        of the data that are described from line two, I'm
 6
        talking about Page 18 from line two through
 7
        line 31, then the summary statement I think
        accurately reflects those data.
 8
 9
                    There has been great progress for the
10
        women, and there has been a decrease for men.
        don't think you should add any adjectives,
11
12
        adverbs, or anything.
13
                    Those data from page -- if the data
14
        from line two through line 31 are the data we are
        going with, then the summary statement accurately
15
        reflects those data.
16
                    MS. FOUDY: But that's what I'm
17
        saying, Rita, is that the most recent data from
18
        the 2001 GAO report contradicts what we have
19
20
        here, and I think we should put the most recent,
21
        which is Cary's point, which is what the graft
```

1

22

```
And so I think it's inaccurate what
 2.
        we are representing.
                    MS. SIMON: Then we have to add those
 3
        data. But -- okay. Then you have to change the
 5
        data. Not in the paragraph?
                    MS. KEEGAN: It is in the paragraph,
 6
 7
        March 2001, GAO report. Is that inconsistent
        with what's above, Julie?
 8
 9
                    MS. FOUDY: What paragraph are you
10
        talking about, Lisa?
                    MS. KEEGAN: Line 22, page 18.
11
12
                    MS. SIMON: All right. That's the
        six of 25 women sports experience lost, for
13
        men -- half of men's sports. Okay. Then that's
14
        still the summary statement is still accurate.
15
16
                    MS. GROTH: Lisa, that's addressing
        teams, but I don't remember, recall if it was
17
18
        Cory or in the GAO report that indicates that
        participation numbers -- if a wrestling team or
19
20
        another men's program was discontinued, still
21
        there was an increase in participation in some
```

sports such as baseball, football, and men's

1

basketball.

```
So if we are going to talk about
 2.
 3
        participation, we should talk about participation
        throughout the document. I think the team issue
 5
        muddies the water. We still need to acknowledge
        that there have been men's programs and women's
 7
        programs, teams, that have been eliminated.
                    MR. LELAND: Could I make a
 8
 9
        suggestion? You know, we at one point in time
        during the Commission's deliberations, we had
10
        Commissioner who said, you know, the least we
11
12
        could do as a Commission is agree on what these
13
        numbers are and what the numbers mean.
14
                    In this particular issue, the
        decrease in men's -- I don't think we ever came
15
        to that position. I don't think we ever agreed,
16
17
        these are a set of data we'll agree with.
18
        heard one guy, one expert in statistics say one
        thing, we said another one say another. We look
19
20
        at one GAO report and it has one cohorted
21
        compared, you have another GAO report that
22
        compares two different cohorts.
```

```
And so I propose as a, hopefully, a
        compromise that this line one on 19 be amended in
 2.
 3
        some way that will reflects the feeling that
        there have been some lost opportunities from the
        men's side, but in aggregate there's a debate
        over whether -- I shouldn't say, where there's a
 6
 7
        debate over an aggregate of men's lost
 8
        opportunities.
 9
                    Because that's the way I feel. I
        don't think we ever -- we're trying to re-debate
10
        what we tried to debate when we had experts do,
11
12
        and I don't think we came to a conclusion, and
13
        I'm worried that we can't today.
                    MS. FOUDY: What if -- Ted, what if
14
        we on that note, what if we put in the most
15
        recent data, which is the 2001, so that that's
16
17
        accurate.
                    And then to Bob's point underneath we
18
        recognize that there has been, which we hit on
19
20
        line 21 through 31, there has been a big
21
        decrease, you know, in these programs.
                    And then summarize it at the end, but
22
```

make it accurate saying, there has been an

1

22

```
increase in participation numbers gross, but
 2.
 3
        clearly one of issues here is, you know, the loss
        of some of these, you know, men's finer sports.
                    MR. LELAND: Did you authors,
        potential authors hear that?
 6
                    MS. PRICE: There needs to be --
        there should be clarification, though, between
 8
 9
        what the 2000 GAO numbers represent and what the
10
        2001 GAO numbers represent.
                    MR. SPANIER: I think you are just
11
12
        treading on very dangerous territory here.
13
                    One year you are showing a decrease
14
        of a couple of percent, and the next year you are
        showing an increase of a tiny fraction of one
15
        percent, and we're using words like -- we're
16
17
        using descriptive -- I just want to go back.
        are going to make those changes and look at the
18
        data again.
19
20
                    Because one of our -- one of the
21
        folks who testified prepared like a 40-page
```

statistical analysis that I looked at very

carefully and was rather persuasive, and now that

1

21

22

```
another report to pop up that I haven't looked
 2.
 3
        at.
                    To in a statistical sense if it is
 5
        even -- I mean if you said the numbers -- while
        the participation numbers, overall participation
 6
 7
        numbers of men have not changed much, that would
        be all right. Then we don't have to argue about
 8
 9
        whether it is three one-hundredths of one percent
        decline or 1.2 percent of an increase or
10
11
        something.
12
                    I'm just -- worry about looking at a
        new set of numbers and say a-ha, now we could
13
        have a different conclusion.
14
                    It is not the right way to treat
15
        data. And what we have attempted to do in this
16
17
        report, and it does trouble me, and I'm going to
18
        suggest a few words on Page 12 -- to bend over
        backwards to show that we are being geared to
19
20
        another point of view on one issue or another, we
```

have a tendency to engage in hyperbole.

And so there is a section in here

```
1 which is the university president, which troubles
```

- 2 me greatly where we are indicting all of higher
- 3 education for gross discrimination in all
- 4 respects of our functioning prior to 1972.
- 5 There's even comment in there, even state
- 6 universities.
- 7 Well, I could point to a lot of state
- 8 universities that were not discriminating in
- 9 their admissions in 1972. Back on Page 12.
- 10 So I understand how we got there. We
- are engaging in a certain amount of hyperbole to
- 12 prove how open we are to one point of view or
- another.
- 14 But we just ought to stick to the
- 15 facts. And if the facts are in dispute, just
- generalize a little bit to make a point.
- 17 There's no disputing that a lot of
- men's teams have been lost. There may be some
- 19 difference of opinion whether it is a tiny
- fraction up or down in the overall participation.
- 21 Let's just say that.
- MR. LELAND: Yes, Rita.

```
1
                    MS. SIMON: It's a basic statement
        that anyone who teaches research methods knows
 2.
 3
        that you don't look at blips in data, which is
        what you are talking about, Graham, and see them
        as long-term trends. You have to wait and see.
                    So what happens from year to year, if
 7
        they go up a little bit and then the next year
        they go down, that is not indicative of any
 8
 9
        trends. And we have to be very carol of it.
                    I brought with us this Cravet's
10
        report, U.S. Department of Education. And what
11
12
        those data show in terms of men's teams and men's
13
        athletics from 1982 to 2001 and women's,
14
        et cetera, suggest what the authors have
        summarized as the data.
15
16
                    There have been big increases for
17
                There have been decreases for men.
18
        That's what it shows. Big increases for women,
        and decreases, and I don't think you need an
19
        adjective or adverb from that. That's what these
20
21
        data show.
22
                    MR. LELAND: Okay. Let's try to come
```

```
1 to the question on this. You know, I think we
```

- 2 have move along. We couldn't decide on what the
- 3 data showed earlier.
- 4 One or two more questions and then
- 5 we'll move. Cary, we'll need a motion of some
- 6 kind.
- 7 MS. GROTH: Rita.
- 8 MS. SIMON: Yes.
- 9 MS. GROTH: I struggled with that
- information as well, yet the NCAA and the GAO
- 11 report contradict his data.
- 12 And as I was reading through our
- draft and the numerous testimonies that we heard,
- 14 the bottom line still is: Women still only have
- 15 42 percent of the participation rate.
- So regardless of what the numbers
- are, were, whatever, the issue we are dealing
- 18 with is women currently have -- we can all agree
- 19 that women have 42 percent of the athletic
- 20 participation numbers. We all -- that's one fact
- 21 that we agree upon. And I would agree with Julie
- that it needs to be stated in there.

```
1 MR. LELAND: I think we have already
```

- 2 done that. We are talking about something
- 3 different now. We are onto this issue of line
- 4 one, Page 19.
- 5 Is anyone going to make a motion to
- 6 change what is there, or should we just.
- 7 MS. FOUDY: Say that again?
- 8 MR. LELAND: I asked if anyone wanted
- 9 to make a motion to change Page 19, line one.
- 10 MS. FOUDY: Yes. I would like to
- 11 change it because I don't think it's accurate.
- 12 Or at least explain this situation like Graham
- 13 said better.
- MR. LELAND: How so? Explain that
- 15 there is not consensus --
- MS. FOUDY: Graham, what was your
- 17 wording? You said that -- I liked it. I don't
- 18 remember what you said, though. It is my old
- 19 age, Graham.
- 20 MR. SPANIER: I guess I would just
- 21 leave it.
- 22 MR. LELAND: Okay. I see no -- I'm

```
sorry I brought it up. I won't do that again.
                    MS. FOUDY: But how can we leave it
 2.
 3
        if the most current data shows that it totally
        contradicts what we have here? I think we have
        to recognize that the 2001 report shows an
        increase in men's. I mean, I know this is -- we
        have all said that this is a big debate. The
        fact that we don't point that out in here
 8
 9
        somewhere.
                    MS. SIMON: Julie, look at this.
10
                    MS. FOUDY: Rita, they quote the 2001
11
        GAO report in this report, in this draft.
12
13
                    And so the most recent GAO report
14
        going directly across, not switching studies,
        staying with the GAO, the most recent GAO report
15
        shows a different outcome, and I think we have to
16
17
        recognize that somewhere.
                    MR. LELAND: Would you be comfortable
18
        if this read, Amended experience, decreased in
19
20
        opportunities to teams parens, although not
21
        everyone agrees with that, close parens?
                    I don't think -- by the way, I don't
22
```

think there's a statistical consensus. I know

1

22

```
you can pull out a piece of paper that shows
 2.
 3
        something --
                    MS. FOUDY: Well, maybe we say that.
                    MR. LELAND: -- but there is so many
 6
        people we listen to.
                    MR. SPANIER: Data are data, but the
        problem is the metrics are different from all --
 8
 9
        we have looked at a half a dozen different
        reports, and the metrics are different because
10
        they have different starting points, they have
11
12
        different ending points. They have whether you
13
        include the new schools that have migrated the
14
        NCAA or you control for them.
                    There are so many different ways --
15
        you in the end, I suppose, could make any
16
17
        argument you want to make.
18
                    So the trick is just to get the words
        approximately right. There are some people who
19
20
        will pick the one report that's out there to
21
        support a particular point of view, and we are
```

not going to get around that.

```
1
                    I don't think we ought to change
        anything unless we believe what's here is wrong.
 2.
        If there have been some new data released that we
 3
        haven't seen, I think we then have to go back and
        look at that data. I want to say what they're --
        how it's different from the other data sets we've
        looked at.
                    And if, as has been described, we are
 8
 9
        talking about a shift of 11,000 on a base of
        8 million. I don't know if that results in
10
        changes of words, where maybe it means we didn't
11
12
        get the word right in the first place.
13
                    MS. FOUDY: But again, conceptually
14
        I'm saying is that what we are portraying here I
        don't think is necessarily accurate, given that
15
        the data reflects different things.
16
17
                    And I think we need to recognize
        somewhere that there's different data that
18
        supports different things. Maybe just -- I mean
19
20
        maybe what you said to being with that there's
        different conclusions, but maybe it pretty much
21
        remains steady over the course of the last 30
22
```

```
1 years.
```

- 2 MR. LELAND: Rita.
- 3 MS. SIMON: On this report which is
- 4 by Gerome Cravets (ph) statistician, U.S.
- 5 Department of Education, he traces data from 1982
- 6 to 2001. Women's teams have gone from 4,776 in
- 7 1982 to 8,414. That's almost a hundred percent
- 8 increase. Women's athletes have gone from 74,239
- 9 to 150,916 over the '82 to 2001 period.
- Men have gone, teams, from 6,843 to
- 11 7,832. Men's athletes gone from 169,800 to
- 208,866.
- Women have made great progress. We
- 14 still need more progress. We are still at the
- 15 42, 58 percent. But progress means increase,
- 16 progress means which direction are you moving in.
- 17 And if you look at those data, it clearly means
- 18 women have made great progress. You have almost
- 19 doubled.
- MS. FOUDY: I'm not debating that,
- 21 Rita, though. I agree with you. That's not my
- 22 point. My point is that we need to accurately

reflect the men's side of it.

1

18

19

20

21

```
MR. LELAND: Well, there was -- you
 2.
 3
        know, I asked if anyone wanted to amend line one
        of Page 19. Julie said she would like to do it
        in a way that -- sort of like Graham had
        suggested. We had trouble figuring --
 6
 7
        remembering what that was, although I happened to
        find it a compelling suggestion before.
 8
 9
                    MR. SPANIER: Let me -- I simply said
        that while there had been some loss, I don't
10
        know, significant loss or a recognized loss in
11
12
        the number of men teams, the number of
13
        participation opportunities for men has not
14
        changed appreciably.
                    Something along those lines.
15
        you don't have to worry whether you are a couple
16
17
        thousand up one year or a couple thousand down
```

22 It deals with Bob's point that we all

worry which report you are looking at.

words. And then you're not really having to

another. I mean if that's an accurate statement,

I think you can just describe it in those general

```
1 understand. Because, you know, we have had
```

- 2 hundreds of people tell us, yes, there are teams
- 3 being closed down. But in the aggregate, the
- 4 number of overall opportunities across the
- 5 spectrum for men has not changed very much.
- 6 MR. LELAND: Are you are okay with
- 7 that one?
- 8 MS. SIMON: I'm not okay. Because
- 9 what do you do with the phrase, The gap between
- 10 male and female athletic participation has
- 11 narrowed. It has narrowed.
- MR. LELAND: Nobody's changing
- 13 that --
- 14 MR. SPANIER: But I think that's
- adequately recognized in the part leading up to
- 16 it.
- 17 MR. LELAND: Only suggesting a change
- in line one, women have experienced a decrease in
- 19 opportunities and teams.
- 20 MS. SIMON: I understand, and I
- 21 disagree with it.
- MR. LELAND: You'd rather not change

```
1
        that?
                    MS. SIMON: That's right.
 2.
                    MR. LELAND: Okay. So I guess we'd
 3
        better vote.
 5
                    Yes, Lisa.
 6
                    MS. KEEGAN: Ted, just at the risk of
 7
        suggesting something concrete here. If you --
        men have experienced a decrease in opportunities
 8
 9
        in teams, comma, although not appreciatively in
        participation. Is that what we're saying, comma,
10
        so that the gap between male and female -- does
11
12
        that work, Rita?
                    MR. LELAND: Okay. Well done.
13
14
                    MR. SPANIER: In participation across
        all sports, because in the circuit sports, yes.
15
16
                    MR. LELAND: Okay. There seems to be
17
        a consensus on that. I know this sounded to some
18
        people like a argument over nothing, but think it
        is important. It is really important that we get
19
20
        it clear. We don't have a unanimous consensus on
```

the exact statistics here and what they

represent, yet at the same time I think there

21

```
1 has -- we do note a trend in here and we need to
```

- be clear about what we're noting.
- MS. FOUDY: Okay. Time-out. I'm
- 4 sorry. I like Graham's wording better because I
- 5 think the word "decrease" comes back to the point
- 6 that we don't even know from all the different
- 7 data, and I like his wording better, that the
- 8 numbers have -- the aggregate numbers have
- 9 remained fairly steady.
- 10 MR. LELAND: Or have not changed
- 11 appreciably.
- MS. FOUDY: But we are talking
- aggregate participation numbers. We've already
- 14 addressed teams. We're talking about
- participation numbers, and I think if you use the
- word "decrease," that you are not necessarily
- 17 representing it right.
- 18 MR. LELAND: The number of teams
- decrease, you are objecting to that?
- 20 MS. FOUDY: No, I like -- I'm saying
- 21 I like Graham's wording better than Lisa's
- 22 because it talks about the aggregate number

remaining steady.

1

22

```
MR. SPANIER: Well, I didn't hear
 2.
 3
        mine to sound very different than Lisa's, but I
        think the writer heard this discussion, they
        could come up with a good sentence. You know
        let's see the sentence --
                    MR. LELAND: I thought hers did
        acknowledge that. I think she thinks it did.
 8
 9
                    MS. GROTH: When we are addressing
        teams being discontinued, I remember the swimming
10
        association federation and the gymnastics
11
12
        federation, talked about men's and women's teams,
13
        and we need to make sure that we include those
        men's and women's teams, I think in that line.
14
                    Because we address men's teams, but
15
        swimming and gymnastics, while we were in
16
17
        Colorado stress that not only men's teams were
18
        being eliminated, but women's teams were as well.
        And I think it's an appropriate place to add
19
20
        that.
21
                    MR. LELAND: I mean you want -- you
```

are requesting specific reference to those two

```
1
        sports?
 2.
                    MS. GROTH: I don't think so, just
        the number of teams.
 3
                    MR. LELAND: I think we're -- I think
 5
        we're -- it is in there already. The last three
        comments have all, I think --
 6
                    MS. KEEGAN: Page 18, line 23.
                    MR. BOWLSBY: Is there a question to
 8
 9
        be called anywhere in here or are we in
10
        consensus?
                    MR. LELAND: I think there is a
11
12
        consensus on that last one. Is there a
13
        consensus, did anybody shake their head no, if
        there's a problem with it?
14
15
                    Okay. Let's continue, try to stay
        within issues of Background.
16
17
                    And any other comments or concerns
        about this particular section?
18
19
                    MR. GRIFFITH: The Background
20
        section?
21
                    MR. LELAND: Yes, sir.
```

22

MR. GRIFFITH: Yeah, I have one on

Page 14, at the end of line 23.

1

18

19

20

21

```
This is the section that's talking
 2.
 3
        about the history of Title IX, both the statutory
        history and the regulatory history.
 5
                    And there is a huge omission here in
 6
        discussing Title IX that bears directly upon, I
 7
        think, the work of this Commission in trying to
        determine what congress intended when it passed
 8
 9
        Title IX.
                    And that is at the same time this
10
        language sited on lines 21 through 23 was an act
11
12
        of congress, and also an act in other language to
13
        make crystal clear that whatever else Title IX
14
        meant, it could not be system for using quotas.
        It's the Albert, I don't know how you pronounce
15
        the congressman's name, "Key" or "Quee" or
16
17
        whatever.
```

22 I understand the writers desire to be

think is a significant omission.

provides these three lines and to omit the fact

that Title IX expressly bars the use of quotas, I

But I think to say that Title IX

1

21

22

brief. But I don't think one can -- I think we

```
are overlooking and mislead the public to say
 2.
 3
        that this is all that Title IX says.
                    So I would recommend that the writers
 5
        put something just quote the Quee or Key
 6
        amendment, however you say his name.
                    MR. LELAND: Anybody comment on that?
                    Seems like there's a consensus for
 8
 9
        asking the authors to do something there.
10
                    Okay. Thank you, sir.
                    Other comments or concerns about the
11
12
        Background section?
                    MS. GROTH: I do. On Page 16, you
13
        start on line 13 where it starts addressing the
14
        various court decisions. I think it is important
15
        that we have all eight court decisions or
16
17
        reference to the eight court decisions that every
        single -- you know, in the 1990s, for example,
18
        every single court case, eight of eight.
19
20
                    You know, I think that's important
```

information in the Background because those were

significant court cases.

1

22

```
MR. DE FILIPPO: Aren't they listed
 2.
        on Page 19?
                    MS. GROTH: Yes, but we single out,
 3
        you know, one or two here and there, and I think
 5
        we need to be inclusive of all eight because they
 6
        all -- I just think that's very important, Gene.
                    MR. GRIFFITH: And that can be easily
        done at footnote 11, just by a string cite,
 8
 9
        listing them all there.
                    MR. LELAND: That's been -- anybody
10
        object to that? Seems like there's a consensus
11
12
        to make that clear. Eight court cases if there
        are eight.
13
                    Okay. Other -- Donna?
14
                    MS. VARONA: I would just like to
15
        have also reflect that in every case -- that in
16
17
        every case the court's upheld the intent of the
        law, and every appellate court to consider the
18
        issues upheld the policies against any kind of
19
20
        attack.
21
                    So it's been consistent with every
```

court case that the courts have upheld the law.

```
I mean, if we are going to go into history, I
```

- 2 mean it's kind of a convoluted --
- 3 MR. GRIFFITH: I think -- we probably
- 4 agree. I think the statement here accurately
- 5 reflects what the courts have done -- what the
- 6 courts did in those eight cases is said we defer
- 7 to the enforcement agency in their
- 8 interpretation, and I think that captures that
- 9 here.
- 10 MR. LELAND: Already?
- MR. GRIFFITH: Already. Yeah.
- But I do think Cary's suggestion is a
- good one. To go ahead and list them all. People
- 14 who are going to read this are going to want to
- see, you know, be able to find the court cases
- 16 themselves.
- 17 MR. LELAND: Okay. Other -- you
- okay, Donna, with that?
- MS. VARONA: Fine.
- MR. LELAND: Cary?
- MS. GROTH: On Page 18, if you go to
- line 17, the independent survey regarding all

```
female body -- student body colleges, Title IX
```

- 2 doesn't deal with all female school body, and I
- 3 just think that is irrelevant information.
- 4 MR. LELAND: Okay. Are there
- 5 other -- yes, Rita?
- 6 MS. SIMON: I disagree. I found
- 7 that -- that actually somebody in U.S. Today sent
- 8 a letter to editor in response to the whole
- 9 Title IX issue, and he asked, What about the
- 10 participation level of women in sports in all
- 11 women's institutions.
- 12 And I was delighted to see these data
- here. I think it is interesting. I think it
- again gives you a fuller picture of what's
- 15 happening. I would vote to keep it in.
- MR. LELAND: Yes.
- 17 MS. KEEGAN: Could we -- I agree with
- Rita that that's a very interesting statistic,
- 19 particularly for those of us who don't work in
- these numbers all the time and know who it means.
- 21 I mean, we're not really talking about all
- 22 college athletes here. We're talking about a

```
1 certain segment.
```

- 2 Could you enhance that point
- 3 potentially by citing the figures or student body
- 4 participation in mixed universities, X percentage
- of women, how many women are we talking about, at
- 6 Stanford, how many women participate in sports,
- 7 how many men participate in sports. And then
- 8 what does that look like versus Mount Holyoke,
- 9 whatever. I think that's very interesting. And
- 10 it gives some context to this.
- 11 MS. SIMON: Maybe also, Lisa, to
- 12 look -- there are still some more men's
- institutions, I think.
- MS. KEEGAN: We don't want most of
- those, but if there are still there.
- MR. GRIFFITH: I have a question. I
- 17 was unclear what this -- what it meant. Is it
- 18 varsity athletics? I didn't know what it meant,
- 19 participating in athletics.
- 20 MS. VARONA: But also Title IX
- 21 doesn't apply in this situation in all girl's
- schools so I don't know why it's there.

```
MR. GRIFFITH: I think it is
 1
        marginally interesting on the, you know, the
 2.
 3
        interests prong that Rita's been guite interested
        in.
                    But my question is more fundamental.
 6
        I don't know -- what does it mean? Participating
 7
        in athletics. Is that on, you know, intramural
 8
        or --
 9
                    MS. VARONA: Club or recreational.
                    MR. GRIFFITH: Club or what. I think
10
        with that sort of clarification, I'd be in favor
11
12
        of it.
13
                    MS. VARONA: But who did the
        statistics and do they mean? Like you said, I
14
        don't know what they are measuring. Are they --
15
        do they take into account that a female student
16
17
        may want to jog every morning and stay fit before
        school, and how does that predetermine their
18
        interest in sports. I just -- I don't think it
19
20
        is relevant.
                    MS. KEEGAN: Ted, if we could -- if
21
```

it's possible to -- I agree with Donna, if this

is just an out the -- I don't know what the

```
Independent Women's Forum used for this because
 2.
 3
        it is sited.
                    But if you can match these numbers to
 5
        numbers at the university, I mean, again, I think
 6
        most people when they hear us talk about Title IX
 7
        and the numbers and 43 percent women or
        57 percent men, they think we're talking about
 8
 9
        total sports participation, intramurals we're
10
        not.
                    But if you could match these numbers
11
12
        at mixed universities and single sex
        universities, I just think they are extremely
13
14
        interesting and informative about how many people
        are actually coming out for sport, because we are
15
        asking about opportunities, demand, and whether
16
17
        we are meeting it or not or discriminately
        against it. I think it is incredibly relevant.
18
                    MS. SIMON: I agree completely.
19
20
                    MR. LELAND: So you are arguing for
21
        keeping them in there, but expanding this
        paragraph to get some kind of a --
22
```

MS. KEEGAN: Making sure the data set

1

22

```
2.
        match.
 3
                    MR. LELAND: -- comparison. And we
        need to clarify what the data set is.
                    MS. FOUDY: Yeah, I think it is
 6
        dangerous to make any type of comparisons when
        don't even know what the focus of the
        universities are. I mean, what if we were to do
 8
 9
        that on a men's university that was a liberal
10
        arts focus and maybe their percentages are low.
                    I mean to draw conclusions based on
11
12
        these numbers, not having enough background
        information is taking a large leap.
13
                    MS. SIMON: I don't know that we're
14
        drawing any conclusions, we're just looking at a
15
        whole variety of data sets.
16
                    But I agree. Let's find out where
17
18
        Independent Women's Forum got these data from.
        That I would certainly support.
19
20
                    MS. VARONA: Do we have time to do
21
        this? Isn't this a new -- a whole dimension --
```

MS. YOW: No, I think Donna, it is

```
just a clarification. If this, in fact, does not
```

- 2 reference varsity sports only, which is how we in
- 3 the business have referenced it, then there is no
- 4 comparison to be made.
- 5 However, if it does, in fact, equal
- 6 these participation rates at these institutions
- 7 for varsity sports, then it does lend itself to
- 8 providing additional information relating to the
- 9 interested party.
- 10 MS. SIMON: Absolutely. That's what
- 11 I'm talk about.
- MS. GROTH: I guess my further
- 13 concern is this is first time we discussed this
- or talked about it or seen this information that
- 15 I'm aware of. And it just stood out to me. I
- 16 just didn't think it was relevant.
- MR. LELAND: Okay. Percy.
- 18 MR. BATES: Ted, I think this is
- 19 interesting information, but I'm not sure what
- 20 purpose it serves at this point in the report.
- 21 So I guess I would argue to just take it out. I
- mean, it is interesting, but I don't know that it

```
1 ties to anything else. It is just hanging there
```

- 2 by itself.
- 3 MR. LELAND: Okay. Let me tell you
- 4 where I think we are procedurally. We have
- 5 got -- clarify what we mean participating in
- 6 athletics, a lot of us sort of assume that means
- 7 varsity athletics, but let's clear that up.
- 8 Let's ask the authors to look into
- 9 some kind of comparison cohort; right?
- 10 That sort of -- those are proposals
- 11 by the people seem to want -- think that this is
- interesting and ought to be a part.
- There seems to be another group of
- 14 Commissioners who would be very interested in
- 15 having this removed.
- MR. BATES: If we tied it to
- something, that would be okay. I mean I'm okay
- 18 with that. The way it stands now, it doesn't go
- 19 anyplace.
- 20 MR. LELAND: Okay. Let's make the
- 21 assumption that we tied it into a cohort, and
- 22 we've is also been explicit about what our

```
1 definition is. So that's sort of where we stand
```

- 2 now.
- Now, there's still a group of people
- 4 that would like to have it removed. Are there
- 5 not? Is there?
- 6 MS. SIMON: Let's take a vote.
- 7 MS. KEEGAN: I would move that given
- 8 the matched data sets and comparison putting it
- 9 in context that we expand it and leave it in.
- 10 MS. SIMON: I second it.
- 11 MR. LELAND: Okay. It's been moved
- 12 and seconded that we expand, clarify, and leave
- this section in. That's what we're going to do.
- MS. FOUDY: I thought you were going
- 15 to do a vote.
- MR. LELAND: More discussion.
- 17 MR. BATES: Ted, one point more.
- Does this mean it is still ties to something? I
- 19 guess --
- MR. LELAND: Yes.
- MS. SIMON: Yes, the varsity sports.
- MR. BATES: Okay.

```
1
                    MR. LELAND: Yes. We have to clarify
        what we mean by participating athletics and also
 2.
 3
        some kind of external cohort to compare to that's
        meaningful. And that's where we are with Lisa's
 5
        motion.
                    Okay. I guess all those in favor of
 7
        leaving it in, raise your hand.
 8
                    MS. PRICE: Seven.
 9
                    MR. LELAND: Opposed?
                    MS. PRICE: I have six. Should we
10
        do --
11
12
                    MR. LELAND: Let's vote again. All
13
        those in favor.
                    MS. PRICE: Seven in favor.
14
                    MR. LELAND: Opposed?
15
16
                    MS. PRICE: Six opposed.
17
                    MR. LELAND: Okay. Stays in.
                    MS. VARONA: We can express why we
18
        feel that it should not be left in? Because
19
20
        Title IX doesn't apply to an all women's school,
21
        that the minority opinion doesn't understand how
```

it relates to the issue.

1

21

22

```
MR. GRIFFITH: Title IX most
        certainly does apply.
 2.
                    MS. VARONA: No, it's an all women's
 3
        school.
                    MR. GRIFFITH: You receive federal
 6
        funds through your students, it is going to
 7
        apply.
                    MS. VARONA: But how --
 8
 9
                    MR. JONES: But on the other hand,
        too, though, you could make the argument that if
10
        it doesn't apply, I mean that actually does, it
11
12
        is probative of an issue that's been before this
13
        commission over and over again.
                    And that's the question of what would
14
        the relative interest of men and women be, absent
15
        discrimination.
16
                    And here you've got institutions that
17
18
        just involve women. And so if, in fact, it is
        tied as the amendment suggests, to varsity
19
20
        participation, varsity athletic participation, it
```

seems to me it is clearly probative at least.

That may not be decisive --

```
1
                    MS. VARONA: So now you are giving me
        a reason why it was put in there. That's your
 2.
 3
        explanation why the statistics are --
                    MR. JONES: What I'm suggesting is I
 5
        don't know how -- I don't see any reasonable
        argument that it is not relevant. I mean it is
 6
 7
        certainly probative of the question.
                    And so that's -- again, what we do
 8
 9
        with it or how decisive it is or how important it
10
        is, I mean is another question. But whether it
        is probative of any issue that's been before this
11
12
        Commission, I don't see how that can be denied.
13
                    MS. FOUDY: I just don't think -- I
        don't understand how we could take these numbers
14
        and jump to the assumption that it indicates
15
        interest.
16
                    Because what if I am a liberal arts
17
18
        student and I go to this school for a certain
        degree, and I'm great softball player, but they
19
20
        don't have a great softball program and I don't
21
        play in it. Does that mean I'm not interested
22
        because those numbers aren't reflected there.
```

```
1
                    MS. VARONA: And I might be playing
        for the U.S. team outside in the club program,
 2.
        but that doesn't reflect itself in the statistics
 3
        so I don't know how accurate it is --
                    MR. SPANIER: The report contains --
        the sentence involves no commentary about what it
        means. I voted for it simply because I saw it as
        an interesting fact that might be relevant.
 8
 9
                    MR. LELAND: I think the issue right
10
        now --
                    MR. SPANIER: The minority report is
11
12
        designed to say there are some of us who think
13
        it's irrelevant and therefore voted against
14
        having this sentence in the report, then take it
        out. But come on, everybody, it is an
15
        interesting fact that some people think is
16
17
        relevant.
                    If it results in the need for a
18
        minority report, then I'll change my vote to
19
20
        eliminate it from the report because I think that
21
        is taking this discussion to absurdity and we
        won't be done by noon tomorrow.
22
```

```
1
                    MS. SIMON: But if we are talking
        about varsity sports, it is interesting,
 2.
        probative and relevant, if we're talking about
 3
        varsity sports, and that's what we are going to
 5
        find out. That's what the motion --
                    MR. LELAND: I think we've already
        voted on it. Let's decide a little bit what
        Graham just mentioned. I mean the issue is we
 8
 9
        now have six people who voted against this, and
        the question is how could we recognize their
10
11
        concern?
12
                    MS. YOW: The way Donna suggested,
        which you had already decided. We've decided.
13
        That there could be commentary relative to why
14
        the six did not think it should be included. You
15
        said not to write a book, not 14 chapters, but
16
        there could be a statement.
17
                    So it could be left in if it's
18
        varsity, and if there is a relevancy there, and
19
20
        then we have a statement.
                    MS. GROTH: Okay. But when do we
21
```

decide whether it is relevant or not. That's the

```
only thing. This is our last meeting. That was
```

- 2 my concern. It's just --
- 3 MR. LELAND: It's in. It's in. We
- 4 just did it.
- 5 What we are talking about now is how
- 6 we acknowledge the dissent.
- 7 MR. SPANIER: I would like to change
- 8 my vote to exclude it. Because I don't want to
- 9 look foolish along with the rest of you including
- 10 minority reports that are longer than the
- 11 sentence to explain why some people think this
- 12 fact should not be revealed in the report.
- MR. BOWLSBY: I think that's exactly
- 14 right. And my impression of the presenting both
- sides of the story when we discussed it earlier
- 16 pertained to the findings and the
- 17 recommendations.
- This is a narrative that's intended
- 19 to be an introduction. It's been approved by the
- 20 majority, and I would suggested we move on.
- MS. VARONA: Move on how?
- MR. GRIFFITH: My understanding of

```
1 what \operatorname{--} it was my motion to accept the process as
```

- 2 set forth with the clarifications, was that that
- 3 was referring -- it was not referring to this, it
- 4 was referring to recommendations.
- Graham, I don't think there's any
- 6 interpretation there which we'd need to have a
- 7 description of why people didn't think this line
- 8 ought to be in here.
- 9 MS. YOW: I know you don't want to
- 10 let -- I was wrong. I was thinking about the
- 11 recommendations, those kinds of things, versus
- 12 the narrative in the description. Sorry I said
- 13 that.
- MR. LELAND: Well, it is in.
- MS. VARONA: He changed his vote.
- MR. GRIFFITH: Graham, there isn't
- going to be a descriptive, there isn't going to
- 18 be a minority report description of why the six
- 19 thought it would be out.
- 20 MS. VARONA: Okay. That's right.
- 21 MS. SIMON: Do you still change your
- vote, Graham?

```
1
                    MR. SPANIER: Yes.
                    MS. SIMON: Let's re-vote again.
 2.
                    MR. LELAND: Do you want to ask for a
 3
        re-vote here?
 5
                    Make a motion to reconsider is I
 6
        guess what we will do.
                    MS. YOW: Graham, just tell me, and
        why are you changing your vote?
 8
 9
                    MR. SPANIER: Because I think some of
        us should be embarrassed to have minority reports
10
        about --
11
12
                    MS. VARONA: There won't there.
13
                    MR. SPANIER: Well, we haven't had a
14
        ruling on that yet.
15
                    MR. GRIFFITH: And I also like to
        point out that only someone in the majority can
16
17
        vote to reconsider.
                    MS. VARONA: He is in the majority.
18
                    MS. FOUDY: I don't understand. I
19
```

mean we are going to come from different sides of

the issue. I think that, I mean, I think it is a

healthy debate. To be embarrassed about that, to

20

21

1

21

22

```
have a different opinion, I don't think that's an
        embarrassing thing. I think we're going to all
 2.
 3
        come from different sides.
                    MR. SPANIER: What you are doing in
 5
        this case is you are revealing -- I mean the
        debate is about whether a fact should be included
 6
 7
        in the report. As I said, I voted for it because
        I thought it was interesting and potentially
 8
 9
        relevant. I think an argument about that, it's
10
        not very important to me.
                    MR. LELAND: I don't think there's
11
12
        any -- I don't think people are backing away from
        their earlier commitment to provide dissenters
13
14
        with the appropriate forum to -- in their report.
                    Editorially it doesn't make much
15
        sense right here to have it. I mean I think it
16
17
        would be -- but where we are.
18
                    MR. BATES: Why don't we re-vote.
                    MR. LELAND: There's motion to
19
20
        reconsider. We have to vote on the motion to
```

reconsider. So the thing we're voting on now is

do we want to reconsider the proposal that we

passed last time, which in effect put this line

1

21

22

```
17 through 19 on Page 18, put it in -- amended it
 2.
        and expanded it, but left it in the report.
 3
                    That's where we are. We have to vote
 5
        if we want to reconsider that. So please raise
 6
        your hands. All those in favor of
 7
        reconsideration, raise your hand.
                    MS. PRICE: Six.
 8
 9
                    MR. LELAND: Opposed.
10
                    MS. PRICE: Six. Are there any
        abstains?
11
12
                    MR. LELAND: Abstains, yes.
13
                    But the motion fails; right? The
        motion fails. So we can't reconsider it.
14
                    So we are back to the issue of how do
15
        we acknowledge the dissent here. There's a --
16
17
        part of me say the chairman -- Tom made the
18
        original motion with the amendments to approve
        the process that we are going through. His --
19
20
        recently stated was that he didn't envision the
```

acknowledgement of dissent to happen in this

particular section.

```
Are you, Tom, are you okay with that
        still?
 2.
 3
                    MR. GRIFFITH: Yeah. It is my
        understanding that you don't put a minority
 5
        explanation of why a line didn't make it in the
 6
        Background. What Graham's considering is not
 7
        something we need to face.
                    MR. LELAND: Yes, Lisa.
 8
 9
                    MS. KEEGAN: Ted, can I just make a
        suggestion that -- just for the purposes of
10
        knowing what might be -- what would be said here
11
12
        in this bullet, that by the end of today we come
13
        up with what would be in that bullet, generally.
                    I mean we have those statistics.
14
        It's basically participation rates in mixed
15
        gender universities in varsity sports and
16
17
        participation rates in varsity sports in single
18
        sex universities.
                    Those are the numbers I want. Just
19
20
        that they are matched data sets because to me it
21
        is extremely interesting, and it is funny to me
        it is only place in this report, really, until we
22
```

start talking about whether we ask people if they

1

22

```
are interested or not, it is where we get to the
 2.
 3
        issue of desire being denied.
                    And I think that is really important.
        Because we need to know where and when it happens
        so the issue of discrimination can only be dealt
 7
        with if you know what demand is. And I think it
        could not be more relevant, so long as that data
 8
 9
        set is correct.
10
                    So I just would like to have a chance
        to look at it at the end of today.
11
12
                    MR. LELAND: Well, since we -- and
        here's a suggestion. We could try to get that
13
14
        data today, amend line 17 through 21 on Page 18,
        and then come back to this group later since we
15
        amended our rules of order, and we could come
16
17
        back and reconsider the dissent issue later.
18
                    So then I guess what I'm saying is
        that people that want -- we have some people
19
20
        wanting to amend -- you know, we have something
21
        that's in here. They want to add their dissent
```

somehow. There's people objecting on sort of

editorial grounds.

1

20

21

22

motion.

```
Can we wait and you guys read and see
 2.
 3
        what this thing says before you push forward and
        continue to take our time up with a push for a
 5
        minority statement at this time?
                    Who wants a minority statement at
        this time.
                    Donna?
                    MS. VARONA: No, I can wait. I'm
 8
 9
        willing to wait.
                    MR. BOWLSBY: If we do that, I'd like
10
        to reserve the right to go back, and having voted
11
12
        on the prevailing side of the original point, ask
13
        that to be reconsidered because when I voted on
        the process earlier, I certainly didn't expect
14
        that we were going to be including minority
15
        positions in the narratives and introduction of
16
17
        this report. I voted on it presuming that it was
        in the findings and recommendations.
18
19
                    So if we are going to go down that
```

path, I want to revisit my vote on the original

MR. GRIFFITH: Yeah, I think it is

1

21

22

```
appropriate for the Chair to rule. I mean I'm
        telling you my intention was that that minority
 2.
 3
        report mechanism was not to be in this section.
                    And I think it is fair to ask the
 5
        ruling of the Chair if that's his understanding,
 6
        and if it is, I think we sustain that and move
 7
        on.
                    MS. SIMON: I agree, Tom. I thought
 8
 9
        it was in the findings and the recommendation
10
        stage.
                    MR. DE FILIPPO: As member of the
11
12
        committee, may we ask both chairs to take a
13
        minute and talk about this and give us an answer.
                    MR. SLIVE: We could use a break
14
15
        anyway.
                    MR. LELAND: I don't know whether
16
        this is for a discussion or for a break. Let's
17
        take a ten-minute break and then we'll try to
18
        come back with a ruling from the Chair. Thank
19
20
        you.
```

(Break taken.)

MR. LELAND: If we could come to

```
order, please.
```

- 2 We are still work on approving the
- 3 Background section that begins on Page 12.
- 4 Cynthia and I discussed the issue of making a
- 5 ruling regarding a dissent, call minority report
- 6 a dissent report as part of the Background
- 7 section.
- 8 And after what we heard from
- 9 Tom Griffith who made the original motion, I
- 10 think -- I don't think, I know, our ruling is is
- 11 that we will not accept a dissent report in this
- 12 portion of the report.
- So -- and I think just a word of
- 14 caution. We need to -- the Chair needs to maybe
- be a little tougher and move us along a little
- 16 more quickly. Rule a few more things out of
- order. This was described as worse than a normal
- 18 faculty meeting during the break. I think that's
- 19 quite a damning -- for those of us who have been
- in faculty meetings, that's quite a charge. Now
- 21 my ego really is hurt now.
- 22 But I think we need to move things

want to get to in the findings and

1

2.

15

16

17

```
3
        recommendations.
                    And so, again, I'm not trying to
        stifle dissent or particular comments, but let's
        move forward as quickly as we can.
                    So that being a brief introduction,
        we will break at 12:30 and go to lunch.
 8
 9
                    So let's begin discussion, again, of
10
        any other comments or concerns about the
        Background section that begins on Page 12?
11
12
                    Donna?
13
                    MS. VARONA: Can I just suggest a
        word change on Page 16, line 23. In reference to
14
```

along, because there are some real issues that we

18 Education issued a "dear colleague" letter that

interpretation. In 1996 the Department of

the court held it in construing Title IX, courts

are deferred to the office of Civil Rights policy

- 19 purportedly -- can we get rid of the word
- 20 "purportedly." That attempted or that --
- 21 MR. LELAND: Attempted would be fine.
- I think that's to clarify.

MS. VARONA: To clarify. I'm sorry,

1

22

```
it's line 23, Page 16, and it refers to the
 2.
        letter of clarification. I just think it is a
 3
        prejudicial word. Purportedly.
 5
                    MR. LELAND: Attempted to clarify.
                    I've also been asked during the break
 7
        to ask everyone, especially when you are reading
        from the report to slow down and enunciate so our
 8
 9
        court reporter can keep us with up. Thank you.
        So let's try to accommodate that so we can make
10
        sure the transcripts accurately reflect what we
11
12
        say.
                    Okay. Other comments about
13
14
        Background?
                    Good. We need a vote, then, to --
15
        let me put it this way. By consensus, anyone
16
17
        that doesn't want to accept the Background
        section as amended? Seeing no dissenters, we'll
18
        consider that consensus.
19
20
                    And let's move on to --
21
                    MS. VARONA: Can I just have one
```

point of clarification?

```
1
                    MR. LELAND: Yes.
                    MS. VARONA: When Rita read the
 2.
        statistics about teams versus individuals
 3
        increase, whatever. Could you read that? Can --
 5
        I'm just confused. Because I think that when we
 6
        left this discussion, did we finally make the
        distinction between teams and individuals and
        decreases and increases or did we settle on this
 8
 9
        compromise with narrowing the gap.
10
                    Aren't we being very clear about
        concluding that women's teams were dropped, that
11
12
        men's teams have been eliminated, but the
13
        aggregate number of men participating has
14
        increased? Or has stayed the same.
15
                    MR. LELAND: I think it's
        participation has stayed -- pretty much stayed
16
        the same. I think that's what -- Graham's not
17
18
        here so.
19
                    MS. VARONA: I just want to make sure
20
        I understood what we ended with there in that
21
        section.
                    MR. LELAND: Well, I think we're
22
```

```
1 trying to write something up, Donna. Why don't
```

- 2 you wait until we.
- 3 MS. VARONA: All right. Can we go
- 4 back to that later after --
- 5 MR. LELAND: Yes.
- 6 MS. VARONA: Okay.
- 7 MR. LELAND: Since that got
- 8 overruled, too.
- 9 Okay. Let's turn to section 42 --
- 10 Page 42, the appendix and glossary.
- 11 Any thoughts or concerns?
- MS. FOUDY: I have a question about
- just timing. Is it possible to request to do
- 14 this after since we'll have gone through some of
- these terms in the full report? It just seems
- backwards to go over it now when we haven't gone
- 17 through what their meaning is in the context of
- 18 the report.
- MR. SLIVE: Shouldn't we know the
- 20 meaning before we do that report?
- 21 MR. LELAND: I mean, I think it can
- 22 be argued either way.

```
1 Do you want to make a motion, Julie,
```

- 2 to change this order?
- 3 MS. FOUDY: It is not that big of a
- 4 deal.
- 5 MR. LELAND: Thank you.
- 6 MS. FOUDY: I just think that it
- 7 would be easier to understand.
- 8 MR. LELAND: Okay. Any other
- 9 questions or concerns? Not about the order --
- 10 MR. GRIFFITH: I have a suggestion,
- again, reflecting my earlier motion that when we
- described Title IX that it references made to the
- 13 key amendment. On Page 43, I'm sorry. Page 43,
- lines 26 though 33.
- MR. LELAND: Page 43, 26 through --
- 16 okay. Do you hear that?
- 17 MR. GRIFFITH: That's just consistent
- 18 with what the earlier --
- MS. GROTH: Ted?
- MR. LELAND: Yes.
- 21 MS. GROTH: I don't think walk-on
- 22 athletes, the definition is correct. And I

```
1 didn't read through all these. On Page 43, line
```

- 2 40, these athletes are neither recruited nor have
- 3 they previously received scholarships. They can
- 4 be recruited walk-ons.
- 5 So that's inaccurate. So they can be
- 6 recruited. So maybe we can mess with that a
- 7 little bit. Get the NCAA ruling.
- 8 MR. LELAND: Yeah, I think they are
- 9 either recruited or not recruited walk-ons.
- 10 MS. GROTH: Yeah.
- 11 MR. LELAND: They are -- in the NCAA
- 12 there's a difference.
- MR. BATES: Right. Basic walk-on and
- 14 the other kind you're talking about is a
- 15 different kind of walk-on.
- MS. GROTH: Yeah, but they are still
- 17 not walk-ons. So unless we -- I guess we just,
- 18 you know, I don't want to get into a huge debate
- on this, but I think you can recruit a walk-on.
- 20 So I just -- it says in here neither recruited.
- 21 And I just don't want that to be misleading.
- MS. SIMON: So why don't we simply

```
1 add another thing to the glossary and say
```

- 2 recruited walk-ons.
- 3 MR. BATES: That was my suggestion
- 4 because there is a another category of walk-ons.
- 5 MS. SIMON: So why don't we include
- 6 it in the glossary?
- 7 MR. BATES: Is that adding on to
- 8 what's --
- 9 MS. SIMON: I don't care. I'm trying
- 10 to accommodate --
- 11 MR. LELAND: Okay. We really need to
- 12 discipline ourselves and get to substantial
- issues. I think these glossary terms are
- 14 referred to in the body of the paper. If we want
- to add one here, I don't know if that one doesn't
- do us any good, because I think it doesn't refer
- 17 to anything that's -- all she is trying to do is
- 18 clarify the present term. I'm a little
- 19 uncomfortable if we start adding to the glossary
- 20 right now. Plus spending the time doing that.
- 21 MS. KEEGAN: I would like to make a
- 22 motion that we add glossary of terms as used in

```
1 this report and that we agree that these are
```

- fine. That's my motion.
- 3 MR. LELAND: Okay. There is a
- 4 motion. Is there a second?
- 5 MS. COOPER: I second that.
- 6 MR. LELAND: Okay. Any other
- 7 comments? We are talking about now just
- 8 specifically the glossary section of the appendix
- 9 glossary.
- 10 MS. FOUDY: I have question on
- 11 non-revenue sports. "These are athletic teams
- that do not generate revenue, (for instance, from
- spectators,) given the divergence in popularity
- of various sports at different campuses, the
- numbers and types of non-revenue sports vary by
- 16 campus."
- 17 Shouldn't we make a distinction
- between profit-producing and non-revenue sports
- because most, in fact, bring in revenue, because
- 20 most sell tickets, but the distinction really is
- 21 whether they are profit-producing.
- MR. LELAND: Julie, net revenue;

```
1
        right?
                    MS. FOUDY: That's why I don't know.
 2.
 3
        I was hoping we would do that first. That's why
 4
        I thought we were going backwards.
 5
                    MR. LELAND: I think we ought to add
 6
        net revenue. We don't want to talk about profit.
        But net revenue to these. I think that's
        compatible with the way the report is written. I
 8
 9
        think the report talks about net revenue
10
        producing sports.
                    Okay. These are good comments.
11
12
                    Donna?
13
                    MS. VARONA: Under regulation or
        rule, could we -- could I -- could that be
14
        rewritten to say under the Federal Administration
15
        Procedures Act, a regulation has the same
16
17
        definition as any administrative procedure acts.
18
                    Do you have to ask the lawyers?
                    MR. LELAND: Donna, tell us what page
19
20
        you are on, what line.
```

MS. VARONA: Oh, I'm sorry.

MR. LELAND: Read slower.

21

1

21

22

MS. VARONA: 42, line 39, regulation

```
or rule. Under the Federal Administrative
 2.
        Procedures Act, a regulation has the same
 3
        definition as in the Administrative Procedures
 5
        Act.
                    MR. JONES: I'm not sure I
        understand. The Administrative Procedures Act
        defines what the regulation is. So it defines
 8
 9
        the process by which --
                    MS. VARONA: Defines the process by
10
        which, okay.
11
12
                    MR. LELAND: So, Donna, are you still
        suggesting a change?
13
                    MR. JONES: I mean I do I think that
14
        this definition is adequate and accurate.
15
16
                    MS. VARONA: Okay.
                    MR. LELAND: Rita.
17
                    MS. SIMON: On the known tradition of
18
        students, I wondered that why we have the phrase,
19
        students who have children. If the student is a
20
```

full-time student between 18 -- full-time

undergraduate student between 18 and 24 years

```
1 old, what difference does it make whether he or
```

- 2 she has children?
- 3 MR. GRIFFITH: Come see the BYU
- 4 football team, for example.
- 5 MS. STROUP: I was just going to say,
- for student aid purposes, we treat as independent
- 7 a student, if have a child, you are considered
- 8 independent under the rules, as compared to a
- 9 student 18 to 24 who doesn't have a child who is
- 10 considered dependent.
- MS. FOUDY: My question is where did
- this definition come from, the non-traditional
- 13 student definition.
- MS. KEEGAN: It is not the definition
- that we use. I mean that's the definition used
- 16 at my understanding higher education to determine
- what kind of scholarship or aid you qualify for.
- I think it's a common term.
- 19 MS. YOW: I think there's something
- in the NCAA manual about age limits and who can
- 21 participate on intercollegiate athletic teams.
- I'm sorry I can't remember, but I do believe it

```
1 starts at age 25. I think there's something in
```

- there.
- 3 MR. LELAND: Okay. Why do you care?
- 4 MS. FOUDY: Well, I'm just wondering
- 5 in terms of how we are using it in the report.
- 6 How we are referencing it.
- 7 MR. LELAND: Well, that's a different
- 8 question.
- 9 MS. FOUDY: Right, and I guess we
- 10 could get to that later when we get to the
- 11 section on.
- I don't mean to point that out again.
- MR. LELAND: Yeah, please.
- 14 Other comments or concerns about the
- 15 glossary?
- Okay. We have a motion to approve
- 17 it.
- 18 We will do it by consensus. Anybody
- dissenting, give me a nod, let me know.
- Okay. It is approved.
- Now, I suppose we ought to have -- we
- 22 have now the appendices. Is that the right way

```
1 to say it? Any -- check your bios. Just a word
```

- 2 to the wise.
- Any other comments on the appendices?
- 4 Yes, Rita.
- 5 MS. SIMON: If I want to make a
- 6 couple of changes in my bio, do I just give it to
- 7 the office of the report?
- 8 MR. LELAND: Yes.
- 9 Okay. Any other comments?
- 10 Okay. I take it it is before us to
- 11 approve to appendices. Seeing no dissent, we
- will assume they are approved by consensus.
- Okay. Moving on.
- Now we must turn to the findings,
- which are on -- begin on Page 21.
- 16 And I think we just ought to start
- by -- okay. Let's start with Page 21, finding
- one on question one.
- MR. SPANIER: Before we do that, I
- just have a general comment.
- MR. LELAND: Yes, sir.
- MR. SPANIER: Is it the intent to

```
1 have names of Commissioners associated with each
```

- 2 finding?
- 3 MS. PRICE: No, we only included
- 4 those in parentheses as a tool for us to use
- 5 today so you saw who was involved in that
- finding. The names will be removed from the
- 7 report, here and in recommendations. It's just
- 8 for a tool today.
- 9 MR. LELAND: Okay. Finding Number
- one on Page 21 for question one is now before us.
- 11 So comments and discussion,
- 12 questions.
- Julie.
- MS. FOUDY: My one comment is that --
- which I brought up earlier about the present
- state of the union, we need to acknowledge
- somewhere what that present state is.
- 18 Because we talk about, more needs to
- 19 be done to create opportunities for women and
- 20 girls, but we don't ever in the Background
- 21 section -- and I think we agree that we're going
- 22 to put something in there that is going to give a

```
1 present state of the union.
```

- 2 MR. LELAND: Is it more appropriate
- 3 in the background or in here? Both?
- 4 MS. FOUDY: Both would be great,
- 5 yeah.
- 6 MR. JONES: Ted, can I just make a
- 7 suggestion just for the benefit of the public;
- 8 and that is that as we go through these findings
- 9 that you read what the finding is. Because not
- 10 everybody has a copy of the draft report. Some
- do, but most don't.
- 12 MR. LELAND: Okay. Question one of
- 13 the questions that we have been asked to answer
- 14 is our time line standards for accessing equal
- opportunity in athletics, working to promote
- women's opportunities for male and female
- 17 athletes. That's the general question.
- 18 Finding number one, the draft of
- 19 finding number one is after 30 years of Title IX,
- great progress has been made, comma, but more
- 21 needs to be done to create opportunities for
- women and girls, and retain opportunities for

1

22

boys and men. That's what's before us now.

```
Okay. Questions. We have an
 2.
 3
        amendment from Julie that says we'd like to make
        sure we have the present state of affairs in
 5
        terms of how -- we are going to agree on what
 6
        that says included in here somewhere in the
 7
        verbiage.
                    Other thoughts and comments on
 8
 9
        finding one for question one.
10
                    MR. GRIFFITH: I just suggest that I
        think Julie's concern is met by the, "but more
11
12
        needs to be done." I mean I think that reflects
13
        that we are not satisfied with the, you know,
14
        status quo, that the work of Title IX is perhaps
        left unfinished. Doesn't that get to what you
15
        need?
16
                    MS. FOUDY: Or you could say that
17
        inequities still exist as such and such graph
18
        points to. As long as we did it somewhere. I
19
20
        mean right now we have nothing in there that
21
        talks about the gap that still exists.
```

MR. GRIFFITH: Except saying more

```
1 needs to be done.
```

- 2 MR. LELAND: Okay. All right. We'll
- 3 still -- there seems to be a consensus that we'll
- 4 add something in there that talks about the
- 5 present state of affairs, present state of the
- 6 gap. Let's put it that way.
- 7 Other questions and concerns
- 8 regarding finding one, question one.
- 9 All right. Hearing none, I assume
- 10 that we'll pass this by consensus. We said we
- 11 wouldn't vote if there was a consensus.
- 12 Is there anyone who wishes to dissent
- and discuss it longer?
- 14 Okay. And seeing none and hearing
- none, we'll consider that as approved, supported.
- 16 Let's move on to finding two on
- 17 Page 22. Again, the main question is are
- 18 Title IX standards for assessing equal
- 19 opportunity in athletics working to promote
- 20 opportunities for male and female athletes.
- 21 Finding number two says, quote,
- 22 current Title IX enforcement aims to provide

```
1 three separate ways for institutions to
```

- 2 demonstrate that they are in compliance with
- 3 Title IX's participation requirement.
- 4 This goes through -- begins on --
- 5 well, we could see it ourselves. Begins on line
- 6 38 on Page 22.
- 7 Okay. Questions and comments.
- 8 Cary.
- 9 MS. GROTH: Ted, this was one of my
- 10 findings, and I would like to just suggest some
- 11 different language under the findings.
- 12 On line 34, Page 22, if it would
- 13 read, "Current Title IX enforcement does provide
- three separate ways," instead of "aims to"
- because it does. There are three different
- 16 prongs.
- 17 And then on Page 23, line five, if we
- 18 could remove "thus in its concept" and just start
- 19 with, "the three-part test is a flexible way for
- 20 schools to comply."
- 21 And somewhere in that body, if we
- 22 could use the, example the data that two-thirds

of the schools reviewed by OCR met Title IX

1

22

make sure --

```
standards through prongs two and three.
 2.
                    MS. YOW: Cary, would you accept as
 3
        kind of a friendly suggestion that if you are
        going to do that or move in that direction that
 6
        there needs to be some acknowledgment that
 7
        because prong one carries the terminology of safe
        harbor, that there are institutions across this
 8
 9
        country that have gravitated to that for that
10
        reason, and therefore it has not --
                    MS. GROTH: You know, I think it's on
11
12
        finding three, though, Deb, because --
13
                    MS. YOW: Major issue.
                    MS. GROTH: I think it's covered and
14
        I think that's a very important point.
15
                    But at least my intent was to make
16
17
        sure that the point was made in finding two that
18
        a significant amount of the schools reviewed met
        prongs two and three, and I think that the other
19
20
        Commissioners that sponsored this as well felt
21
        that the test is flexible, and we just have to
```

```
MS. YOW: Can I ask you a question?
        When you say significant number of institutions
 2.
 3
        have met that standard through two or three, you
        mean of the ones that have been reviewed.
 5
                    MS. GROTH: Correct.
                    MS. YOW: Not of the current body,
 7
        because the majority of them have never been
        reviewed.
 8
 9
                    MS. GROTH: Yes. Thanks, Debbie.
10
                    MR. LELAND: Go ahead, Tom.
                    MR. GRIFFITH: I don't agree with
11
12
        those changes. I think I understand what you are
        getting at.
13
                    But would you be comfortable with
14
        this, if it were -- current Title IX policy
15
        allows for, you know, three separate ways.
16
        Because the -- what we -- her testimony is that
17
        the enforcement of that policy, the way it has
18
        been enforced, there have been instances where
19
20
        the regional office of the OCR have gone to
21
        schools and said, you know, number one or
        nothing. And I think no one is comfortable with
22
```

```
1 them doing that. And so --
```

- 2 MS. GROTH: Yes, I am. I'm
- 3 comfortable with that.
- 4 MR. LELAND: Current Title IX policy,
- 5 what was the second word?
- 6 MR. GRIFFITH: Provides.
- 7 MR. LELAND: Three separate ways.
- 8 Cary says that's okay, so that's the
- 9 newest that we have there.
- 10 And there's another suggestion, Cary,
- 11 that we put something in about the cases, the
- 12 percent of cases that have been looked at by OCR
- and the number that are met under prong two and
- 14 prong three?
- MS. GROTH: And then remove "thus in
- its concept." Just start with the three-part --
- 17 MR. LELAND: Okay. Other comments
- 18 and concerns about finding number two as amended,
- 19 so far?
- 20 MR. GRIFFITH: I would suggest there
- on line five, as properly enforced, the
- three-part test can be a flexible way.

```
1
                    MR. LELAND: You okay with that,
 2
        Cary?
 3
                    MS. GROTH: Okay.
                    MR. LELAND: As properly enforce.
                    Okay. Any further amendments,
        discussion, concerns?
 6
                    Okay. Again, let's -- hearing no
        dissent, not seeing any, can we approve this by
 8
 9
        consensus. Shake heads, anyone who is
        uncomfortable with that, let me know.
10
                    Okay. We'll rule that finding number
11
12
        two approved by consensus.
13
                    We are now to finding number three on
14
        Page 23.
                    Again, the question is are Title IX
15
        standards for assessing equal opportunity in
16
17
        athletics working to promote opportunities for
18
        male and female athletes.
                    Finding number three in draft says,
19
20
        many practitioners feel that their institution
21
        must meet the proportionality test to ensure a
        quote, safe harbor, close quote, and avoid
22
```

```
1 expensive litigation.
```

- 2 Okay. Comments and concerns. This
- 3 begins on line 28 on Page 23. Okay. Comments
- 4 and concerns.
- 5 MS. FOUDY: I have a concern with the
- 6 last -- with Page 23, line 35, "The Cohen case in
- 7 particular demonstrates the difficulties an
- 8 institution may face in establishing Title IX
- 9 compliance when it attempts to rely on parts two
- 10 and three of the test."
- I think as the Cohen case
- 12 demonstrated, test two was the history and
- 13 continuing expansion, they had not met those
- 14 requirements. They had added teams in the '70s,
- I believe, and hadn't done much since then.
- And clearly, test three that they had
- an interest in that they dropped two women's
- 18 teams. I think that to put this in here confuses
- 19 it. I think we should take that line out
- 20 entirely.
- 21 MR. LELAND: Okay. Other -- anybody
- 22 want to argue on the other side either for or

1

22

against the removal of that reference to the

```
Cohen case?
 2.
                    MR. BOWLSBY: Well, Ted, I quess I'm
 3
        not quite sure what the restrictions ought to be
        on us relative to findings, but I think we did
        hear quite clearly from Beverly Ledbetter (ph)
 6
 7
        that what was there was their impression of their
        experience with Title IX. I don't have that
 8
 9
        material in front of me, and I just recall her
10
        testimony.
                    But I think based upon what she
11
12
        testified with her experience in the Brown case,
        that that line does represent what she believed
13
14
        to be their experience.
                    I don't know how -- I don't disagree
15
        strongly with Julie, in terms of leaving it in or
16
17
        taking it out, but I do think that's what we
18
        heard from lead counsel on that case.
                    MS. FOUDY: My point is more to the
19
20
        tone of it, when it says that -- I mean one of
21
        the things we've talked about repeatedly is
```

trying to give more weight to the three separate

```
1 tests and the three prongs.
```

- 2 And this is basically saying, hey,
- 3 you really can't rely on two or three. But the
- 4 reason they couldn't rely on two or three was
- 5 because they hadn't met two or three. Not
- 6 because the courts wouldn't give it weight. And
- 7 I think it confuses the issue.
- 8 MR. BATES: Ted, couldn't this be
- 9 solved by simply rewording it? Because I think
- 10 Bob is correct in what he said. It is a question
- of what the case demonstrates, which is what I
- think Julie is getting at. Because it could
- 13 probably just handle that through some shift in
- wording.
- MR. LELAND: You know, the Cohen case
- in particular may demonstrate, is that.
- 17 MR. BATES: Or related to the
- 18 testimony I guess in some ways is what I'm
- 19 hearing. I mean clearly that was used as a
- 20 problem in some ways for them. But I'm not
- 21 sure -- if we characterize it as the case
- demonstrates it, then it puts it into a different

1

category.

in it.

18

19

20

21

22

```
MR. BOWLSBY: Yeah, I think that's
 2.
        right, Percy. I was just a little uncomfortable
 3
        with any amendment to it that would
 5
        mischaracterize what we heard from Ms. Ledbetter.
 6
                    MR. LELAND: Are you guys are
 7
        following --
                    MR. DISKEY: If we could hear from
 8
 9
        Percy again.
                    MR. BATES: Well, if we could do this
10
        in some way in terms of the wording, I think have
11
12
        two views here. One is what is indicated as what
13
        this case really describes, when, in fact, we
14
        heard from people from there that said, This is
        sort of why they would move more towards prong
15
        one versus two and three, rather than saying that
16
        this is a case that really shows the difficulty
17
```

MR. SPANIER: It is, in fact, that

case that has generated the point of view of many

university legal counsels that prong one is the

safe harbor, and to attempt prongs two and three

```
is not what they recommend.
```

- 2 So it is summarizes the realty. The
- 3 fact that some schools have met prong two or
- 4 three along the way does not change the accuracy
- 5 of this statement.
- 6 MR. LELAND: Are you guys okay --
- 7 hopefully we sort of made a commitment to the
- 8 commissioners we'll try to get this wording back
- 9 to them. But I see a way we could accommodate
- 10 all four of the concerns here.
- MS. FOUDY: We talk about repeatedly
- trying to make people understand and educate
- people about the weight of two and three.
- 14 And this sentence to me is saying
- that, well, in fact, you can't rely on two and
- 16 three in the courts.
- 17 But the reality of it is why couldn't
- 18 they rely on two and three, not just because you
- 19 can't, but because they didn't meet those
- 20 requirements of two and three, not because you
- 21 couldn't rely on them in the courts.
- 22 And I think if we are going to try

```
1
        and really educate people about the validity of
        all three prongs, then to put this statement in
 2.
        is basically saying, yeah, but don't go there,
 3
        which I think is the problem.
                    MR. LELAND: No. I think people are
        willing to amend it. It's talking about this --
 7
        I think -- it's talking about -- the suggestion
        was we drop it altogether. I think people are
 8
 9
        leaning towards amending it in a way that
10
        accommodates your concerns, Julie, yet at the
        same time leaves a reference in there to the case
11
        because of its importance.
12
13
                    Mike.
                    MR. SLIVE: I think Graham's comments
14
        about the sentence are accurate, does accurately
15
        reflect the situation. And it would seem to me,
16
17
        Julie, that the opposite, in fact, is -- comes
        from leaving it in here which is a fact that if
18
        institutions had this view, then we need to help
19
```

correct that view as a result of what we're doing

here. This sentence is precursor for some

recommendations that two and three be

20

21

```
1 strengthened.
```

- 2 So I think you are reading it the
- 3 wrong way.
- 4 MS. KEEGAN: Can I make a suggestion?
- 5 You guys are all attorneys and you know this
- 6 case.
- 7 I'm sympathetic to Julie's view here.
- 8 Because I think what -- I think what we're trying
- 9 to say is that the Cohen case resulted in
- 10 precedence that subsequently mean, you know, the
- OCR said if you meet proportionality, you're
- done, two and three don't matter, et cetera.
- 13 It is that precedent that then we are
- 14 now dealing with.
- But this suggests -- this suggests
- that they met two and three and just weren't able
- 17 to prove it. And I don't think that's an apt
- 18 description of that court case.
- 19 So is it possible to say that the
- 20 Cohen case -- along Percy's lines, I mean it
- 21 resulted in precedence that have done
- 22 something -- you guys are attorneys.

```
But I agree with Julie. This makes
        it sound like they were in compliance with two
 2.
 3
        and three and couldn't prove it.
                    MR. DE FILIPPO: Just that the
 5
        precedence has caused many legal attorneys on
 6
        institutional campuses to use proportionality as
        the safe harbor in a court of law.
                    Is that what we are getting at?
 8
 9
                    MS. KEEGAN: Yes.
                    MR. BOWLSBY: Well, you know, I think
10
        the other thing is there is a point of time issue
11
12
        regarding two and three. It's the concept that
13
        campus attorneys have is that you could comply
14
        with two and three, but you are only on your way
        to one.
15
16
                    And I think that's why what Graham
17
        and Mike said is a widely held perception. It is
        indeed a safe harbor, even though they were all
18
        intended to be equally accessible. They tend to
19
20
        be waysides instead of final resting points.
21
                    And whether that is accurate or not,
        it is certainly a widely held perception. And I
22
```

```
think in a finding, we have to say that that's
```

- what we heard.
- Now, whether it is correct or not,
- 4 you know, then the recommendations ought to
- 5 reflect that. But if you go back and read the
- finding, "many practitioners feel," this is an
- 7 impression held by them, and I think our finding
- 8 and the text that goes along with that has to
- 9 reflect it.
- 10 MR. LELAND: Okay. I think we have a
- 11 consensus here. Let's try to wrap it up as
- 12 quickly as we can if we're all going to just, you
- 13 know, pile on this one.
- MR. GRIFFITH: We don't have a
- 15 consensus. I think the language is fine as it
- is. The Cohen case says what the Cohen case
- says. We are not going to rewrite the Cohen case
- 18 here.
- 19 And the fact is that Cohen case
- demonstrates that if you are going to rely on two
- 21 or three, it's difficult.
- 22 But Julie is right. They tried to

1

19

20

21

22

cases.

rely on two and three, and they couldn't even

```
make that. But I don't see any controversial
 2.
 3
        about that, to say that facts of the Cohen case
        show, that if you are going to rely on two or
 5
        three, that's --
                    MS. FOUDY: Maybe we should add
 7
        something that says, an amendment says why they
        couldn't rely on two or three. I think it leaves
 8
 9
        it too open. You know, the fact that they didn't
10
        meet two or three I think is an important note,
        and the fact that we don't mention it here says,
11
12
        well, even if you meet two or three, you are
        still going to be, you know, dinged for one.
13
14
                    MS. GROTH: And it goes back to the
        point that these are jus the cases or
15
        institutions where it went to court. When they
16
17
        could not prove two and three.
18
                    And it goes back as well that
        two-thirds of the institutions that were reviewed
```

by Title IX met Title IX through two and three.

Had they not, there would have been more court

So somehow we have got to tie that

1

22

```
information in.
 2.
                    MR. LELAND: Let me just work on this
 3
        one sentence here. We sort of started off in one
        direction and everybody seems to be agreeing with
        each other but we're wandering all around as to
        whether we can --
                    MS. FOUDY: I don't disagree to Bob's
 8
 9
        statement that many practitioners actually feel
        that. That is a finding. We heard that. No
10
11
        question.
12
                    It is just that I don't want to give
        misleading information that even if you meet two
13
        or three it is not going to hold up.
14
                    MR. GRIFFITH: That's not what it is
15
        saying. All it is saying is that the Cohen case,
16
17
        the facts, everything about the Cohen case
18
        demonstrates that it is tough to get there.
        demonstrates these difficulties in trying to get
19
20
        there. Excuse me, Chairman demonstrates the
21
        difficulty of getting there through two or three.
```

Here's a school that tried to get there through

```
two and three, they didn't meet the test that --
 1
                    MS. FOUDY: Yeah, that would -- as
 2.
 3
        long as we put in wording that why they didn't
        meet two or three.
                    MR. GRIFFITH: Yeah. It is not
        suggesting that they were somehow unfairly
 6
 7
        treated. It's just showing if you are going to
        go down two or three, as we all know, it is more
 8
 9
        difficult to show that than if you have -- that's
        why it is called safe harbor, right, it is easier
10
        to show that. I think that's --
11
12
                    MS. GROTH: Well, speaking from an
13
        institution that went through a Title IX review
14
        and met prong three, I mean it wasn't easy, but
        we did it. And had we not been able to prove
15
        that, we would have ended up in court.
16
17
                    And I think the more I read this, the
        more misleading it is, because it says on
18
        line 36, difficulties an institution may face,
19
20
        that's generally speaking, and I'm not so sure
```

So I think that's where Julie's

21

22

that's true.

```
1 coming in, if I can speak for you, Julie.
```

- 2 But you can meet Title IX regulations
- 3 through prongs two and three; and yes, there is a
- 4 perception out there because of the public cases
- 5 that proportionality is the only safe harbor. We
- 6 all agree to that. But there is -- there are
- 7 schools that have met prongs two or three and
- 8 have not ended up going to court.
- 9 MR. GRIFFITH: This doesn't say
- 10 anything differently. It is just pointing out
- 11 that if you are going to go two or three, it's a
- different process and there are difficulties
- involved.
- MR. LELAND: A couple more comments
- and then we are going to try to move this thing
- 16 along.
- MR. BATES: I thought we had a
- 18 compromise between taking it out and modifying
- 19 it. And it seems to me they are saying to take
- it out.
- 21 We could get some wording that would
- 22 accurately reflect what we think happened in

```
1 relationship to it and go on. There are a number
```

- of other places where we are going to talk about
- 3 prongs two and three. And I'm not sure this is
- 4 necessarily the place to solve that question.
- 5 MR. LELAND: Mike.
- 6 MR. SLIVE: I don't know if this
- 7 works or not, but would it be satisfactory to say
- 8 that the difficulties that Brown University
- 9 faced, rather than generalizing it.
- 10 MS. FOUDY: Say it again, Mike.
- 11 MR. SLIVE: I don't know if this
- helps or not, but if you didn't generalize it and
- 13 you said that it shows the difficulties that
- 14 Brown University faced.
- MR. BATES: Why don't we let the
- 16 writers --
- 17 MR. LELAND: Seems to me we have some
- options here. We can drop the thing out, which
- 19 people didn't want to do; or we could ask the
- 20 authors to try to craft something that takes care
- of people's concerns.
- 22 Could we just let them try to do that

1

22

```
and then bring it back to -- for a chance to look
        at it later? I understand this is a big issue, I
 2.
 3
        understand what we are taking about is important.
                    But I feel like we just keep going
        round and round, and I don't think we are going
        to be able to wordsmith this thing as a
 7
        collective -- on this particular point.
                    I also would say to people, try to
 8
 9
        take individual sentences like this in the
        context of the whole report and the flow of the
10
        report. This is not the only thing we are saying
11
12
        about prong two and prong three. This doesn't
13
        have to be all-inclusive. Every sentence doesn't
14
        have to be all-inclusive to everyone. I
        understand we want to wordsmith that. I'm
15
        acknowledging that.
16
                    But let's take into consideration
17
        this is a report that's very complex, long, and
18
        is difficult issues and we can't solve them all
19
20
        in one sentence, although we'll ask the authors
21
        to give a run at this one. Okay. To do so.
```

Okay, couple more comments and then

```
1 we need to move on.
```

- Yes, Rita.
- 3 MS. SIMON: I just don't understand,
- 4 probably my ignorance, why this is so important.
- 5 When we come to recommendations, we'll talk about
- 6 the relative value, importance, complexity of
- 7 prongs two or three. I just don't understand why
- 8 this is important and why we can't just let it go
- 9 as it is.
- 10 MS. KEEGAN: Ted, can I make a motion
- 11 we take it out? Because it -- we're talking
- 12 about the precedence -- does that just create a
- 13 nightmare? All right. Leaving it in creates the
- 14 nightmare.
- MR. BATES: Can I make a motion that
- we try it with the language. Bring it back, if
- 17 we don't like it then, get -- take it out.
- 18 MR. DE FILIPPO: I'll second that
- 19 motion.
- MR. LELAND: Thank you.
- We need to move through these things.
- I know everyone here is used to being in

executive position and having people sort of

1

21

22

again.

```
respond to their opinions and their whims.
 2.
 3
                    But we really need to -- if you have
        something that moves us forward, let's hear it,
 5
        but otherwise, let's, you know, try not to delay
 6
        this thing anymore than we have to. We want to
 7
        be thorough, but gosh.
                    MR. SPANIER: Since we approved these
 8
 9
        findings last time, it was really the
        recommendations I think that we expected to come
10
        back and literally approve item by item.
11
12
                    Could we simply ask if anybody has
        any comments on any of them. I think by bringing
13
14
        each one up for a full-fledged discussion, we are
        all trying to find a word we don't like.
15
                    And frankly, I didn't find anything
16
17
        in the recommendations that were contrary to what
        we previously discussed, agreed on, negotiated,
18
        fine tuned, the wording, I feel like we sort of
19
20
        done it and we are opening up Pandora's box
```

MR. LELAND: Well, I'm hesitant to

1

22

```
deviate again and spend another half hour talking
        about the process. I would rather just stick
 2.
 3
        with the process that we've sort of -- unless
        somebody wants to make a motion to change the
 5
        process again. But I think we are two or three
 6
        findings into this thing.
                    And I don't know any -- seems to me
        the issue like this one is unavoidable. I'm just
 8
 9
        trying to talk though issues of how we express
        ourselves when it relates to the Cohen B. Brown
10
        case. That's absolutely understandable, that's
11
12
        part of what we have to do, and it is not solved
13
        here.
                    But I just -- procedurally, we just
14
        keep going round and round, and we need to move
15
        forward and get people to vote on things. I'm
16
17
        having difficult organizing you guys, and I
18
        apologize for that.
19
                    Any other -- so I think -- I
20
        appreciate that, but I think we'll just stick
21
        with what we're doing.
```

Is there any other -- on finding

```
1 three, other comments. These are good comments.
```

- 2 I'm not trying to stifle debate, I just want to
- 3 move it more quickly.
- 4 Okay. Hearing none, seeing no other
- 5 comments on finding three, we'll assume it's
- 6 passed by consensus.
- 7 Finding four on Page 24, although in
- 8 a strict sense the proportionality part of a
- 9 three-part test does not require opportunities
- 10 for boys and men to be limited. It has been a
- 11 factor along with other factors in the decision
- 12 to cut or cap teams, period.
- Okay. Comments or questions about
- 14 this finding?
- Donna.
- MS. VARONA: Can I suggest that it
- 17 has been stated as a factor? Because I -- you
- 18 know, this goes to the whole argument of is it
- 19 Title IX unintended consequences of Title IX or
- is it a resource issue. Has it been a factor or
- 21 been a stated factor. It's been very clear that
- 22 some schools have used Title IX as an excuse to

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1 cut men's sports. And I would like to add that.
```

- 2 MR. LELAND: Well, other -- it's a
- 3 stated factor.
- 4 MS. YOW: If you are going to do
- 5 that, though, Donna, you're going to be going
- 6 through this whole document and they'll be all of
- 7 popping up around saying state factor, not a
- 8 factor, state factor. I mean that's getting
- 9 ready to happen. I mean it is a factor.
- 10 MS. KEEGAN: I agree, Ted, it is a
- 11 factor.
- MR. LELAND: It seems to me, Donna,
- 13 that if we take your idea that it is a stated
- 14 factor, we sort of have to assume that people
- 15 lied. We have to assume it wasn't really a
- 16 factor, but they stated that it was one. And if
- 17 there are athletic directors that said this was
- 18 the case, we'd have to say they were fibbing, not
- 19 lying.
- 20 MS. VARONA: I just want to be very
- 21 clear that Title IX does not require that men's
- teams be cut.

```
1
                    MR. LELAND: But it says that.
 2.
                    Other comments or questions on
 3
        finding four?
                    The stated factors, no. Finding four
        is what's before us now, Page 24.
                    Are we ready to approve it by
        consensus?
                    Okay. Seeing no objections, let's
 8
 9
        move on to finding number five.
                    Escalating operational costs in
10
        intercollegiate athletics may threaten the effort
11
12
        to end discrimination in athletics and preserve
        athletic opportunities. Escalating operational
13
14
        costs intercollegiate may threaten to end
        discrimination -- may threaten the effort, excuse
15
        me, I thought that sounded wrong. Excuse me, I
16
17
        apologize. Escalating operational costs in the
18
        intercollegiate athletics may threaten the effort
        to end discrimination in athletics and preserve
19
20
        athletic opportunities.
21
                    Okay. Discussion. This is the arm's
22
        race issue.
```

1	Yes.
2	MS. GROTH: This is not my finding,
3	but after reading this, I'm more comforting
4	instead of made, putting do, they do threaten the
5	effort to end discrimination because I think
6	we've all addressed the escalating cost issue.
7	But since it is not my finding, I
8	look to the authors of that.
9	MR. LELAND: I think anybody can
10	suggest a change. I don't think you have to
11	are you suggesting? Take may out. Omit that.
12	Is there a consensus on that?
13	Okay. We'll make that change.
14	Other comments on finding five for
15	question one?
16	All right. Hearing no other
17	comments, I assume we'll pass it by consensus, as
18	long as no one objects.
19	Okay. It is passed by consensus.
20	My co-chair is going to jump in here
21	and save me.
22	MS. COOPER: We are going to move on

```
1 to question two, and we're on Page 25, line 38.
```

- 2 Is there adequate Title IX guidance
- 3 that enables colleges and school districts to
- 4 know what is expected of them and to plan for an
- 5 athletic program that effectively meets the needs
- 6 and interests of their students.
- 7 That's question two.
- Finding one, Page 26, line one.
- 9 There is a great -- there is great confusion
- 10 about Title IX requirements caused by a lack of
- 11 clarity in guidance from the Office of Civil
- 12 Rights, period.
- Discussion, comments? We pass it?
- 14 Consensus. Yes.
- Okay. Finding two, do I need to
- 16 repeat the question?
- 17 The Office of Civil Rights
- 18 enforcement of Title IX can be strengthened. The
- 19 Office of Civil Rights enforcement of Title IX
- 20 can be strengthened. Finding two, Page 27, line
- 21 27.
- MS. SIMON: Do we need "can" or

1

20

21

22

"should" or "must"? What do we mean there?

```
"Can" means are you physically capable. What
 2.
        does "can" mean?
 3
                    MR. JONES: No, I think "should"
        would probably be more appropriate for the
        recommendations.
                    MS. COOPER: It should be changed in
        the findings or the recommendations? Leave in
 8
 9
        "can" under findings and deal with the change in
10
        recommendations?
                    Consensus?
11
12
                    All right.
                    MS. VARONA: May I ask for a
13
        clarification.
14
                    When we discuss the statistics as it
15
        relates to teams, et cetera, and how that relates
16
17
        to numbers of men participating in schools, under
        finding four when we come up with that finding --
18
        we're going to go back to finding four. I'm
19
```

When we talk about the decrease in

men's sports, et cetera, in teams can we agree to

sorry. It is Page 24.

```
1
        have this statement this paragraph 23 to 37
        reflect the language that we are working on now
 2.
        as it relates to teams and the cuts and also the
        demise of women's sports teams as well, because
        it is not reflected here in this finding, finding
        four. Statistically.
                    MR. LELAND: Well, since we are sort
        of following Roberts rules of orders, and since
 8
 9
        we've already passed this, it seems to me, we've
        been through this before, you need to make a
10
        motion to reconsider finding four.
11
12
                    MS. VARONA: Well, because I think we
13
        have to include the language that we're already
14
        working on in finding four that was at the
        beginning of the report, as it relates to cutting
15
        of teams and numbers of athletics, et cetera, we
16
17
        are working on language that appears in the
18
        beginning of the report, but we need to reflect
        it in the findings as well. Because when we talk
19
20
        about.
```

the Background section?

MR. LELAND: It was referred to in

21

1

22

```
MS. VARONA: Yes, but I suggest that
        we also put it into the findings.
 2.
                    MR. LELAND: Yeah, but did we not do
 3
        that when we were discussing finding four?
                    MS. VARONA: No, we did not. I was
        on a planet somewhere, I was looking at the
 6
 7
        language at the top and I -- when you get to the
        testimony about how the statistics are in the GAO
 8
 9
        report and the language we're working on as it
10
        relates to the decrease in men's teams, it's
        not -- vis-a-vis women's teams, in the overall
11
12
        numbers of male participation, it isn't clear
13
        here that -- is not reflected here.
                    MR. LELAND: Yeah. I think
14
        procedurally, though, I think you need to make a
15
        motion to reconsider --
16
                    MS. VARONA: Can I make the motion
17
18
        that include --
                    MR. LELAND: I think you have to make
19
20
        a motion to reconsider finding four.
21
                    MS. VARONA: I would like to make a
```

motion to reconsider finding four so we can

```
1 include the language that's being worked on as it
```

- 2 relates to statistics of men's and women's.
- 3 MR. LELAND: Okay. You just want to
- 4 include something in there that was your
- 5 intention to do, but it just didn't get done
- 6 when --
- 7 MS. VARONA: Right, got past me.
- 8 MR. BOWLSBY: It seems to me, though,
- 9 that the finding only pertains to the capping or
- 10 elimination of men's programs.
- I don't see anything in the finding
- that would cry out for that sort of data;
- 13 although, I will have to say it seems like at
- some point in time, all of the data we present in
- this report is going to have to be compared to
- make sure it is consistent throughout document.
- 17 That would seek to get at your point, I think,
- Donna.
- 19 MS. VARONA: I am just concerned that
- it is in the places it should be.
- 21 MR. LELAND: Okay. Since this was by
- 22 consensus, I assume that Donna voted on the

prevailing side.

1

14

15

```
MS. KEEGAN: Ted, I was just going to
 2.
 3
        say. In this one, I think, Donna, it is
        described better than in most places.
                    And I'm just -- I think the point we
        need know when we are talking about teams and
 6
        when we are talking about participation.
                    This paragraph does that, and this is
 8
 9
        a comment about elimination of men's teams. I'm
        not comfortable -- I'm not sure what we are
10
        proposing, if there's something specific you
11
12
        wanted to add. And so that's jus the reason I'm
        not going to vote in favor of reconsideration.
13
```

16 There's a motion. Is there a second?
17 MS. FOUDY: I'll second the motion.

to discuss why we might reconsider or not?

MR. LELAND: Okay. Anyone else want

- 18 MR. LELAND: Okay. There's a motion
- 19 and second to reconsider. Any discussion on the
- 20 motion to reconsider?
- Okay. All those in favor of
- 22 reconsideration, raise your hand.

```
1
                    Three.
                    All those opposed. Okay. Voted not
 2.
 3
        to.
                    We are now at lunch time --
                    MS. PRICE: I'm sorry. I didn't get
        a chance to count the noes.
                    MR. LELAND: You are against
        reconsideration.
 8
 9
                    MS. FOUDY: Ted, I'm sorry. I'm
        going to have one thing I have to go back on,
10
        too, so I'm going to have to make a motion. I
11
12
        was in the bathroom.
13
                    I just have a question on finding
        five, on where this information comes from. The
14
        last line, it should be noted.
15
16
                    MR. LELAND: What page?
                    MS. FOUDY: Page 25, line 35.
17
                    It should be noted that many of the
18
        athletic opportunities that have been lost have
19
        occurred at the division two and three levels. I
20
```

think that's a typo. It says two and two. I'm

assuming that's two and three.

21

```
1 Am I correct on that, two and three?
```

- Because when I look at the most GAO report, it
- 3 shows 30 percent have been lost at the division
- 4 one level, 27 percent at division two, and 18 at
- 5 division three. So maybe we are saying in the
- 6 aggregate.
- 7 MR. LELAND: You mean you would feel
- 8 more comfortable, when you said in the aggregate,
- 9 it should be noted in the aggregate --
- 10 MS. FOUDY: I think that's confusing.
- MR. LELAND: We have to have another
- 12 motion to reconsider.
- So you want to make that motion to
- 14 reconsider that?
- MS. FOUDY: But I mean, if you look
- 16 at.
- 17 MR. LELAND: No, wait, now we have
- 18 to --Julie, procedurally --
- MS. FOUDY: Yes. Sorry.
- 20 Procedurally, yes, I would like to motion to
- 21 reconsider that.
- 22 MR. LELAND: Okay. Is there a

```
1
        second?
                    A motion seconded to reconsider,
 2.
        let's discuss the reconsideration motion.
 3
                    Any further discussion?
                    All right. All those in favor of
 6
        reconsideration, raise your hand?
                    Three.
                    All those opposed? Looks like we are
 8
 9
        developing voting blocks here.
                    MS. PRICE: I'm sorry, raise your
10
        hands again.
11
12
                    MR. LELAND: Eight for opposed.
13
                    MS. COOPER: Okay. We are going to
        break for lunch right now and come back with
14
        question three. Thanks.
15
                    (Recess)
16
                    MS. COOPER: Question three. Is
17
        there further guidance or other steps needed at
18
        the junior and senior high school levels where
19
20
        the availability of absence of opportunities will
21
        critically affect the perspective interest and
        abilities of student athletes when they reach
22
```

1

college age.

```
That's question three, and we are on
 2.
 3
        finding one. Page 28. Currently in structuring
        their athletic programs, colleges are not
 5
        appropriately responsive to athletic
 6
        participation at the high school level.
                    That's finding one. All right. I'll
        read the question again on Page 27, line 39.
 8
 9
                    Question three: Is further guidance
        or other steps needed at the junior or senior
10
        high school levels, comma, where the availability
11
12
        or absence of opportunities will critically
        affect the prospective interests and abilities of
13
14
        student athletes when they reach college age.
                    Finding one, Page 28, line one.
15
        Currently, comma, in structuring their athletic
16
        programs, comma, colleges are not appropriately
17
18
        responsive to the athletic participation at the
        high school level.
19
20
                    Any discussion for or against?
21
                    A consensus for?
                    Okay. We'll move on.
22
```

1	Question four.
2	MR. LELAND: Question four, Page 28,
3	how should activities such as cheerleader or
4	bowling factor into the analysis of equitable
5	opportunities.
6	Finding one. The Office of Civil
7	Rights utilizes flexible guidelines in helping
8	schools determine whether an activity is a sport.
9	Comments and concerns, thoughts.
10	So the sound of silence.
11	MS. FOUDY: I have one comment.
12	Page 29, line 38. Thus, emerging
13	sports, including cheerleading and bowling as
14	well as many others, may help schools meet their
15	commitment to offer athletic participation
16	opportunities to their students that meet the
17	requirements of Title IX.
18	I ask that we just add, "if they meet
19	the OCR sport criteria test." Just for
20	clarification.
21	MR. LELAND: Sounds anybody
22	concerned about that add? Sounds like a friendly

amendment, to the end of line 40.

1

22

```
2.
                    Any other comments or concerning
 3
        about finding number one from question four.
                    Is there a consensus for approval?
                    Here and seeing no dissent, let's
        move on to question five.
 6
                    MS. COOPER: Okay. Question five,
        Page 30, line one. How do revenue producing and
 8
 9
        large roster teams affect the provision of equal
10
        athletic opportunities? The Department has heard
        from some parties that whereas some men athletes
11
12
        will walk-on to intercollegiate teams, without
13
        athletic financial aid and without having been
14
        recruited, women rarely do this. Is this
        accurate, and if so, what are the implications
15
        for Title IX analysis.
16
                    Finding one, Page 30, row nine, or
17
18
        sentence nine, number nine, that. Title IX does
        not require mirror image men's and women's sports
19
        programs. Title IX does not require mirror image
20
21
        men's and women's sports program.
```

MR. LELAND: Comments and questions.

1

22

Let's move forward.

```
Finding two. Page 30, line 34.
 2.
 3
        Artificial limits on walk-on opportunities will
        not benefit anyone.
 5
                    MS. SIMON: Mine says do not.
 6
                    MS. COOPER: Do not. I'm sorry. Did
 7
        I say will not? That's what I meant. Do not.
        Maybe I wanted to say will not.
 8
 9
                    Artificial limits on walk-on
        opportunities do not benefit anyone.
10
11
                    Okay. Comments.
12
                    MS. VARONA: I just wanted to -- I
13
        think through this process, there's been no real
        clear definition of exactly what a walk-on is.
14
                    MS. COOPER: Well, it is in the
15
        glossary what we intend by this -- for the
16
        purpose of this document, what we intend a
17
        walk-on to be.
18
19
                    MS. SIMON: Also line 38.
                    MS. VARONA: Okay. I'm just --
20
                    MR. DE FILIPPO: On line 38, though,
21
```

we determined earlier that a walk-on could be a

recruited walk-on or a nonrecruited walk-on. We

1

20

21

22

```
did make that change.
 2.
                    MS. GROTH: Can we talk about this
 3
        one a little bit more, as to what exactly it
 5
        means? I mean, I've read it over and over, and
 6
        then the paragraph underneath.
                    But are you, Gene, trying to get away
        from some of the women's programs, the men's
 8
 9
        programs inflating walk-ons, where -- what
        exactly does this one mean?
10
                    MR. DE FILIPPO: I'm not sure if --
11
12
        how this one got attributed to me. But I will
13
        accept it because it has my name on it.
                    No, I just feel like the capping of
14
        teams, which is really what artificial limits on
15
        walk-on opportunities, I just think I would love
16
17
        to be able to see if schools can really support
18
        them. You know, both males and female have an
        opportunity to walk on to teams.
19
```

MS. GROTH: Which gets us back to

prongs two and three, and probably my biggest

concern about the three prongs that two and three

```
1 have now been viewed as prongs where you can now
```

- 2 accommodate walk-ons.
- MS. YOW: Cary, that's -- I hear what
- 4 you are saying, and from your experience, I know
- 5 that it would be true.
- 6 But he's not -- what he's saying is
- 7 not flying in the face of what you are saying.
- 8 You know, for institutions whose legal staffs
- 9 have told them that they are to abide by prong
- one safe harbor, this is a huge issue for us.
- 11 That's all he is saying. He is not
- 12 saying what you are saying is not true. He is
- saying that this is a situation that exists, and
- it is accurate, it is true. It does.
- MS. FOUDY: I just have a problem
- 16 with the language I guess. The artificial limits
- on walk-on opportunities do not benefit anyone.
- 18 I just feel like for a finding, it is real
- 19 strong. It is almost like a recommendation. I
- 20 would rather put it in more of a statement.
- 21 We know the testimony we have heard
- 22 that, you know, walk-on opportunities are

1

22

limited.

```
I guess because my biggest issue is
 2.
 3
        that with walk-ons you have in it an innate sense
        of cultural bias and it addresses it there. And
        the fact that people say men walk on more than
        women because they have larger recruiting
 7
        budgets, operating budgets. It is more
        attractive for men to play.
 8
 9
                    The corresponding result is if we
10
        don't count them, then it is going hurt the
        women's side. So I'm not sure that I agree with
11
12
        the finding statement. Artificial limits on
13
        walk-on opportunities do not benefit anyone.
                    MR. BOWLSBY: I think that is exactly
14
        the point, that artificial limits on walk-on
15
        opportunities for one gender do not create
16
17
        additional opportunities for the other gender. I
        think it is a statement of fact.
18
                    Capping sports is not going to create
19
20
        a single opportunity; that's what we heard. We
        will have a chance to debate that during the
21
```

recommendations portion of this. I think it is

1

21

22

an accurate finding. Perhaps it could be better

```
stated, but I think it is accurate.
 2.
 3
                    MS. KEEGAN: Cynthia, I was going to
        suggest maybe on Page 31, lines 15 and 16 are
 5
        even more specific. Walk-ons that mean --
 6
        walk-on limitations that means one sex loses the
 7
        opportunities to walk on and no corresponding
        benefit is gained by the other sex, that's a
 8
 9
        problem. And it is being done and seems to me we
        need to address it. If that's not the way to say
10
        it, maybe this is more specific.
11
12
                    MR. DE FILIPPO: I think those two
        lines do a better job of explaining it than I
13
14
        did. So I'll go with you on those two lines.
                    MR. GRIFFITH: I would strike
15
        enforcement from line 16, it's not the intent of
16
        Title IX.
17
                    MS. GROTH: If we give our walk-ons
18
        the same benefits that we give our student
19
20
        athletes with scholarships, then they cost money.
```

Therefore, if we were in a position

to add opportunities for women or another men's

```
1
        sport, we are less likely to do so because our
        resources may be tied up with walk-ons, by
 2.
 3
        choice, per institution. You may choose to have
        more walk-ons in men's programs or cap your
 5
        sports and offer more sports for men.
                    But the reality is the walk-on still
 7
        costs money. At least at my institution, it
        does. You get the same benefits with the
 8
 9
        exception of a scholarship. So to say that
        capping the walk-ons would not provide additional
10
        opportunities, I think is an unfair statement.
11
12
                    MS. KEEGAN: Then in that case, Cary,
13
        it would not apply. If what you are doing is a
14
        systematic way of managing your teams or whatever
        so you say there is an allocation of funds here,
15
        we are going to have this many members yada,
16
17
        yada, but what we're hearing is that this is a
18
        specific attempt to meet proportionality, assumed
        proportionality requirements, numbers of kids,
19
20
        and if the reduction of one team does not result
        in the creation of benefit of another, it is
21
        silly. So why do it.
22
```

```
Specifically, if saying we are not
 1
        going to spend that much money on this sport,
 2.
 3
        we're going to spend it on this one, that's a
        different exercise, and that's left to the
        institution as far as I know.
                    But automatically doing some of this
        number stuff is not making sense. That's my
 7
        belief. And I think this is what this is trying
 8
 9
        to say.
                    Says for reasons other than those
10
        related to lack of resource or coaching
11
12
        decisions. That would make it artificial.
13
                    MS. GROTH: I think this is very
        confusing to me. Maybe I don't get it. I know
14
        what we're trying to get at, but it just doesn't
15
        read well to me. And at this point, I don't have
16
17
        any recommendations. I think this needs work.
        Because I know what a intent is, I think. But it
18
        may be sending a different message.
19
20
                    MS. VARONA: Can you say in your own
21
        words what you think the intent is to help us?
                    MS. GROTH: Well, initially, I
22
```

```
1 thought this was meant to make more sense with
```

- 2 our caps in how we count participation.
- 3 But I'm not sure this isn't implying
- 4 that walk-ons should not count in any equation.
- 5 And it ties into the recommendation
- 6 where we don't count walk-ons. And I want to
- 7 make sure that is either not the meaning of this,
- 8 the intent, or it is.
- 9 So I was a little confused by it,
- 10 that's all. Because I personally have a problem
- 11 with not counting walk-ons, because they are a
- warm body, male or female in your program, and
- they cost us dollars, resources.
- MR. BOWLSBY: Let me try and provide
- an example of what we are trying to get at.
- We don't cap programs at the
- 17 University of Iowa. Our philosophical position
- is we're going to enhance and expand
- 19 opportunities for young women without diminishing
- 20 the quality or the quantity of opportunities for
- 21 young men.
- 22 On our golf team, we have 16 men and

we have 4.5 scholarships, whatever the maximum

1

21

22

```
2.
        is.
 3
                    On our women's teams, we also have
        the maximum scholarships, I think it's eight, or
 5
        something like that, and we have eight kids on
 6
        the team.
                    Now, the budgets are the same, the
        opportunity to travel is the same, all of those
 8
 9
        elements are the same.
10
                    Is taking those eight males that are
        participating on that team and telling them they
11
12
        can't participate going to create any additional
13
        opportunities?
                    Well, it is not. Because whatever
14
        the budget is what the budget is. And you are
15
        going to spread that budget over 16 participants,
16
17
        or you are going to spread it over eight
18
        participants.
19
                    That's what's happening on many
20
        campuses. And I think that's the point of this
```

to identify that going through the exercise of

diminishing those walk-on opportunities is not

```
going to necessarily create any opportunities in
```

- 2 any other position. It isn't a zero sum
- 3 proposition. And I think that's real and it's
- 4 valid.
- 5 MS. VARONA: Sorry.
- 6 MS. COOPER: Okay. So the finding
- 7 stays?
- 8 MS. FOUDY: Can we vote?
- 9 MS. GROTH: This might be a good time
- 10 to bring up the NCAA scholarships. Because I
- 11 know it was one of my recommendations.
- 12 But going along with what you said,
- Bob, and I agree, using the example of golf, or
- let's use men's and women's tennis.
- NCAA allocates eight full
- scholarships, head count, to women's tennis. 4.9
- 17 equivalencies to men's tennis.
- Our women's tennis coach will tell
- 19 you that she will go out and recruit eight tennis
- 20 players, maybe nine. Because those players are
- used to getting a full scholarship, head count.
- Whereas the men's team, particularly

in the example, has a different philosophy. They

1

22

```
will go get ten, 12 and 14 players and split that
 2.
 3
        money up amongst those players.
                    And I believe the head count in
 5
        equivalencies has some part in this walk-on
        debate. Because equivalencies encourage walk-ons
 6
 7
        because a male athlete in our institution will
        walk on, and if he gets $200 in equivalencies
 8
 9
        sport to play wrestling, to compete in wrestling
        or tennis or golf, it is like a full ride to one
10
        of our women's programs in head count.
11
12
                    There is just a different philosophy
        in how you recruit those sports, and I think it's
13
14
        damaging or could be damaging to the walk-on
        situation in various women's programs.
15
                    MR. BOWLSBY: I don't disagree with
16
17
        that. We can't apply a uniform standard in one
        part of the management of it and disparate
18
        standard in another part of it.
19
20
                    I have long thought that the issue of
21
        head count versus equivalency is not a favorable
```

thing for women's participation. It is there

because reductions were made on the men's side

1

20

21

22

```
and were envisioned as cost reduction measure,
 2.
 3
        and then of course when it came to actually do
        it, it became apparent that we weren't going to
        be able to make these reductions on the women's
        side.
                    Those things are historical, they've
        been around for a long time. I don't think the
 8
 9
        head count numbers in so many women's sports is a
        positive thing for growth in college athletics.
10
        The approach, to use your example, that men's
11
12
        tennis uses, is probably healthier in terms of
13
        attracting more young women to participate at the
14
        collegiate level, because instead of having eight
        full rides, they could have 16 kids that are
15
        getting a half ride.
16
17
                    MS. COOPER: Let's vote on keeping
        this finding in.
18
                    All in favor as keeping it as is --
19
```

all in favor of keeping it in.

MS. PRICE: Nine in favor.

MS. COOPER: Opposed?

MS. PRICE: Three opposed.

1

22

```
MS. COOPER: Okay. Stays in.
 2.
 3
                    Let's move on to finding three,
 4
        Page 31, lines 24.
 5
                    A one-time survey of student interest
 6
        in athletics would not adequately reflect women's
        interest, since interest levels can change over
 8
        time.
 9
                    MS. SIMON: Cynthia, I don't know
        what to do with this. I don't know whether I
10
        should save this for the recommendation stage or
11
12
        not. But let me read how I wish this finding
13
        read.
                    Although a one-time survey of student
14
        interest in athletics would not adequately
15
        reflect women's interest, continuous surveys on a
16
        regular basis might accurately predict and
17
        reflect men's and women's interest in athletics
18
        over time.
19
                    How can I fill that in? Does it
20
21
        belong in findings, does it go to
```

recommendations? I think that finding doesn't

1

22

mean anything. Of course a one-time survey is

```
ridiculous.
 2.
                    MS. COOPER: Further discussion?
 3
                    MS. FOUDY: I don't -- like Gene I'm
 5
        not sure how my name applied to this one with
 6
        this specific language, but since my name is
 7
        there, Gene, like you, I'll talk about it.
                    I'm more comfortable with the wording
 8
 9
        that apply to -- would specify what prong we are
        using here. I have wording such as under no
10
        circumstances should interest surveys be used to
11
12
        set participation opportunity standards under
        prong one.
13
14
                    Now, the issue that Rita is talking
        about, I think we've talked about in length in
15
        Philadelphia where there is a place for surveys,
16
17
        and that's under prong three. I think that comes
        up later in recommendations, we can address that.
18
                    But that is the language I would be
19
20
        more comfortable with.
21
                    MS. SIMON: Then I would suggest we
```

simply eliminate finding three.

1

22

MR. GRIFFITH: I second that. Let's

I would be more comfortable with just

```
move it to the recommendations.
 2.
                    MS. COOPER: Okay. Let's vote on
 3
        taking it out completely, finding three.
 5
                    All in favor of taking it out
 6
        completely?
 7
                    MS. PRICE: Ten.
                    MS. COOPER: All opposed?
 8
 9
                    MS. PRICE: Ten to zero.
                    MS. COOPER: All right. Finding
10
        four. Legislative action and inaction, as well
11
12
        as lack of support, counsel against exempting
13
        revenue producing sports from consideration of
        athletic participation in Title IX enforcement.
14
15
                    That's Page 32 starting with line
16
        one.
                    MS. FOUDY: Okay. Like the previous
17
        one, my name is on this and I'm going to talk
18
        about it.
19
20
                    But I don't know that language --
21
        that language I don't think is my language.
```

```
1 the last line on Page 32, line 13, Congress has
```

- 2 previously declined to exempt revenue producing
- 3 sports from Title IX consideration. Any change
- 4 in that policy would have to be generated by
- 5 congressional action. And just leaving that as
- 6 your finding.
- 7 MR. DE FILIPPO: Do we need net
- 8 revenue producing there?
- 9 MS. FOUDY: Yes.
- 10 MR. DE FILIPPO: I think that would
- 11 be kept in.
- MR. LELAND: Change that throughout.
- MS. FOUDY: I actually won one?
- MS. COOPER: I think so. Is there a
- 15 consensus to support that change?
- 16 Yes. All right.
- 17 MR. LELAND: Question six on Page 32,
- in what ways do opportunities in other sports
- venues, such as Olympics, professional leagues,
- and community recreation programs, interact with
- 21 the obligations of colleges and school districts
- 22 to provide equal athletic opportunity? What are

1	implications for Title IX.
2	There's one finding under there.
3	Opportunity at the Olympic and professional level
4	enhances student interest in participating in
5	these sports in high school collegiate programs.
6	That's one finding we have here.
7	Discussion?
8	Relatively noncontroversial.
9	Okay. It passes by unless I see
10	dissent, passes by acclimation or by consensus.
11	So on to question seven.
12	MS. COOPER: Apart from Title IX
13	enforcement, are there other efforts to promote
14	athletic opportunities for male and female
15	students that the Department might support, such
16	as public private partnerships to support the
17	efforts of schools and colleges in this area.
18	Finding one, Page 33, line two.
19	An increase in allowable scholarships
20	for women's sports might help schools to come
21	into compliance with Title IX.
22	MS. YOW: The comment on that is

```
1
        relative to basically what Cary was talking
        about -- what Bob and Cary were talking about.
 2.
        Also head count sports, obviously it is valid.
 3
        One more scholarship equals one more participant.
                    But even more valuable in the
        equivalency sports where one can spread out a
 6
 7
        single scholarship over four, five, six different
        individuals.
 8
 9
                    In -- prior to women's sports being
10
        in the NCAA, when we were in the AIEW, there
        were, in various cases for different sports,
11
12
        additional scholarship opportunities offered at
13
        that time that later were reduced when we went
14
        into the NCAA.
                    There's a need there. If you are
15
        carrying 30 young women on a field hockey team to
16
17
        suggest that, say, 12 scholarships is enough, too
18
        much, I mean, there's plenty of room there for
        growth, and opportunity and interest by those
19
20
        students athletes, I'm sure they're interested in
```

the money, and sure their parents are interested

in securing those funds. The more money we

21

provide, the more opportunity we have to attract

1

21

22

```
the walk-ons and to keep the ones out there that
 2.
        are even getting, as Cary suggested, $200.
 3
        could become 600.
                    So I think it strengthens the women's
 6
        sports program, top to bottom, or would. We
 7
        don't have the authority to do that.
                    MS. COOPER: Any other comments?
 8
 9
                    MS. VARONA: I just wonder if it is
        still the situation that the NCA (sic) would
10
        welcome it. Have they changed their position on
11
12
        that?
13
                    MS. YOW: Donna, we did hear from
14
        Judy Sweet (ph) was here, and we were talking
        about it, maybe at San Diego, I can't remember.
15
16
                    Wherever we were, she said that
17
        women's issues committee there was a body that
18
        she referenced that was now more open to it than
        they had been at one point in time.
19
20
                    MS. VARONA: So can we just strike
```

although through Title IX?

MS. YOW: What line are you on?

1

22

```
MS. VARONA: Eight though 11. Excuse
 2.
        me, eight and nine.
                    MS. YOW: You mean the clause?
 3
                    MS. VARONA: Yeah, sure.
 5
                    MS. YOW: Striking, Although the
 6
        Commissioners recognize that the possibility may
 7
        not be welcomed by the NCAA, just start it has
 8
        been.
 9
                    MR. DE FILIPPO: Or, Debbie, you
        could say NCAA membership because it has been
10
        brought up at the management counsel before. And
11
12
        those people with more broad based sports
13
        programs would like to see the other schools
14
        adding additional sports. Those with, you know,
        less sports want to have more scholarships.
15
16
                    So I think we could leave it there.
17
        It should be NCAA membership. There's two ways
18
        to go about this. You can either add sports or
        you can add scholarships.
19
20
                    MS. YOW: And there are those of us
21
        who already have broad-based programs don't need
```

to add additional sports but want to add

additional scholarship opportunities to the women

1

21

22

```
that we have participating.
 2.
 3
                    MR. SPANIER: I like the idea of
        taking that sentence out because I don't think we
 5
        should be guessing what the NCAA might do.
 6
        That's really a decision ultimately for the
 7
        governing boards of the NCAA, and that group
        changes it thinking over time as the membership
 8
 9
        evolves.
10
                    But I do think what's very relevant
        to this discussion, which is not inconsequential
11
12
        issue for this Commission, is do you have a
13
        better shot at promoting opportunities for women
14
        by adding new women's sports or by creating
        additional scholarship opportunities in existing
15
16
        sports.
17
                    I received a call recently. I had a
18
        nice, long talk with Donna Shillalah (ph) about
        this who is now back in the university
19
20
        president's roll, who's very eager to see -- her
```

position is add additional scholarship

opportunities because you get more bang for your

```
buck that way. It is much easier to do than
adding new sports.

But the counter argument to that
```

But the counter argument to that

would be that you are not adding participation

opportunities, because you can only put so many

people on the field at a point and you have more

people sitting on the bench with scholarships.

MS. YOW: Maybe. Fact of the matter is if you add more scholarship opportunities in existing women's sports, then you are going to have more people attracted to the sport as walk-ons who might end up with scholarship support.

We kind of have this artificial -
15 especially in equivalency sports where one can

16 spread that money out.

You know what it does provide is greater degree of flexibility. You could go either way. And I understand everything you just said.

21 MR. SPANIER: Of course, overlying 22 this whole issue is a cross-containment issue.

```
1
        Not to put a wet blanket on the whole discussion.
                    But if you would add more scholarship
 2.
        slots for women, what's going to give elsewhere
 3
        in the budget?
                    Now, one could argue that it
 6
        exacerbates the problem the Commission has been
 7
        struggling with because there's more scholarships
        for women in a budget that might be relatively
 8
 9
        fixed or declining. Where do you make the cuts
10
        to deal with that? Are you put position of
        having to cut out more opportunities for men or
11
12
        skew even further the head count versus
        equivalency problem.
13
                    I don't have an answer to this, but I
14
        do think it is a very important topic to get on
15
        the table.
16
                    MS. YOW: I do, too. You know, if
17
        institution is not in compliance with Title IX, I
18
        would suggest they need to get into compliance,
19
20
        and this would be one method to do that. And I
21
        would personally be sorry if they had to make
```

cuts in areas where they wouldn't want to, but

```
that would be a necessary situation.
```

- 2 MR. SPANIER: Well, I'm just
- 3 ruminating on this. I'm in favor of including
- 4 this, but I think it is good idea to take that
- 5 sentence out about the NCAA. Because we are
- 6 giving our opinions here, not guessing what
- 7 somebody else's is.
- 8 MS. STROUP: Look at the last
- 9 sentence, which is really framed like a
- 10 recommendation, not consistent with the way we've
- 11 been doing findings.
- 12 And it should really be tied probably
- to recommendation number 12 on Page 37 where we
- 14 talk about recommendations related to
- scholarships.
- MR. BATES: Are you suggesting we
- 17 delete that?
- MS. STROUP: Yeah, I was suggesting
- 19 that you delete the last sentence so it's not a
- 20 recommendation in the finding section. Back --
- it ties into recommendation 12, which is already
- there, about reviewing NCA scholarship numbers.

MS. PRICE: Just for a point of

```
clarification, it is proposed you remove the
 2.
 3
        entire sentence regarding the NCAA, or the first
        half of the sentence and keep it after the comma.
 5
        And I got lost in that --
 6
                    MS. YOW: First clause.
                    MS. PRICE: First clause. Okay.
                    MS. COOPER: Let me read the part,
 8
 9
        and then you guys tell me should there be more.
                    Although the Commissioners recognize
10
        that the possibility may not be welcomed by the
11
12
        NCAA. That's it?
13
                    MR. BATES: That's out.
14
                    MS. COOPER: Okay. And then we go
        down to line 15, and we start at "while" and we
15
        end on line 17 at "NCAA" period. That's should
16
        be taken out.
17
```

- 18 And we have consensus.
- MS. FOUDY: Just moved, not taken
- out. Moved to Page 37. It's more of a
- 21 recommendation.

1

MS. COOPER: It's there already.

Okay. So we are taking it out here. Yes.

1

20

21

22

```
MR. LELAND: We are done with
 2.
 3
        recommendations section and -- the finding
        section, excuse me.
                    And Julie?
                    MS. FOUDY: I had one procedural
 7
        issue. When I was in the restroom, the finding
        number 5 on Page 25, I'm going to request that a
 8
 9
        Port-a-porty be brought in here, please, so I can
10
        knock twice so I can vote.
                    I didn't get a vote on finding five
11
12
        and I wasn't allowed to reopen that one.
        Page 25, the escalating operation of cost. I
13
14
        don't disagree with the language of the finding.
                    My issue is with the last sentence.
15
        It should be noted that many of the athletic
16
17
        opportunities that have been lost have occurred
        at the division two and three levels because I
18
        think that misrepresents the statistics.
19
```

up, instead of -- for a vote, instead of

consensus. Because I don't want to give

So I would just ask that we open it

```
1 consensus on that because I don't agree with that
```

- 2 last language. And I missed that vote.
- 3 MR. LELAND: Didn't we amend that
- 4 last sentence anyway or did we not?
- 5 MR. DISKEY: Yes.
- 6 MR. LELAND: Okay. Seems to me that,
- Julie, to get to where you want to go, we have to
- 8 have a motion to reconsider.
- 9 MS. VARONA: We never voted on it.
- 10 MR. BOWLSBY: Ted, I don't believe
- 11 that a correction would require a
- 12 reconsideration. I think if it is a clerical
- 13 matter, I think you could go back.
- 14 It is quite obvious that it is a
- mistake rather than a change in the sentiment.
- MR. LELAND: I think she wants the
- 17 whole sentence out. I don't think you could
- 18 reconsider a motion twice.
- MR. SPANIER: You already read us
- 20 what the numbers were and told us that they were
- 21 accurate.
- MS. FOUDY: No, I was saying that it

```
1 misrepresents because the number of division one
```

- 2 is actually greater, 30 percent, division two was
- 3 27, division three, was 18.
- 4 So you could also say the numbers for
- 5 division one and three in aggregate are more than
- 6 division two.
- 7 I just think it is misleading because
- 8 our statement up above the finding is very
- 9 strong, that the escalating operation costs in
- 10 collegiate athletics threatens the effort to end
- 11 discrimination in athletics and preserve athletic
- 12 opportunities.
- 13 And I think that last sentence here
- 14 misrepresents that. By saying, actually, the
- 15 majority of losses come at the division two and
- three levels.
- 17 MR. LELAND: It doesn't say majority.
- 18 It says many.
- 19 Okay. So I'm worried procedurally
- 20 here. In order to be fair to each other -- we
- 21 don't give hall passes. We probably ought to
- give hall passes.

1

16

17

18

19

20

21

22

```
MR. LELAND: I'm concerned. I think
 2.
        we need a motion to reconsider to discuss this
 3
        any further, otherwise we have to go on to
        recommendation. We are in effect changing
        business we've already done.
                    MS. FOUDY: I guess my point is being
        that since it was a consensus vote and I wasn't
 9
       here.
                    MR. LELAND: That still changes the
10
        action that we took. We took a consensus action.
11
12
        We took an action, a consensus.
                    Julie, if you want to change that,
13
14
        you have to make a motion to reconsider.
                    MR. BOWLSBY: But we've already
15
```

defeated a motion to reconsider.

motion. There is a motion before us to

reconsider. All -- any debate, discussion?

a motion to reconsider.

MS. FOUDY: I would like to re-motion

MR. LELAND: We will accept that

MS. VARONA: The only debate is I

MS. FOUDY: No Port-o-potty.

```
1 think if we have the right statistics, we should
```

- 2 add them to this motion. That's my debate about
- 3 that. That's why I think we should open.
- 4 MR. LELAND: So you are in favor of
- 5 reconsideration?
- MS. VARONA: Yes.
- 7 MR. LELAND: Okay. Other comments
- 8 about reconsideration of finding five on Page 25.
- 9 MS. GROTH: So the reconsideration if
- 10 we were to vote to do so, you would just want to
- add those statistics for division one, two, and
- three. Wouldn't open up the whole -- we would be
- 13 adding additional information.
- MS. FOUDY: If I can add the
- information, then I would like to vote that I did
- 16 not approve that language.
- 17 MR. LELAND: We already ruled that
- 18 you can't do that unless we can get this thing
- 19 reconsidered. We have to vote that we as a
- group, being fair to each other, are willing to
- 21 go back and consider an action we have already
- taken. So that's where we.

Are any other comments on the motion

1

19

20

21

22

```
2.
        to reconsider.
                    MR. BATES: Ted, I'm wondering if we
 3
        could accomplish that without the vote. Seems to
        me she is asking that we simply include the
        numbers for division one, two, and three.
                    MR. LELAND: That's not what she
        asked. She said her intent was to remove that
 9
        sentence. Let's be clear.
                    MS. FOUDY: No, Cary then said you
10
        would be comfortable with adding the three
11
        division numbers, and I said yes.
12
                    MR. BATES: We could do that if
13
14
        there's some agreement to that.
                    MR. LELAND: I'm uncomfortable doing
15
        this unless we reconsider it. Again, you have to
16
17
        give the Chair a little bit of prerogative to try
        to move this thing forward and we would all just
18
```

be able to throw our opinions out and that's what

here. Because there are some people that aren't

But let's try to be fair to everyone

we're used to doing.

```
going to agree with this. And then they are
```

- 2 going to have a grievance because they didn't get
- 3 treated fairly.
- We've passed this, we took the
- 5 action. And now we are where we are. We have
- 6 people who want to reconsider.
- 7 Okay. Any other comments on the
- 8 motion to reconsider?
- 9 Okay. All those in favor, raise your
- 10 hand, motion to reconsider.
- MS. PRICE: Five.
- MR. LELAND: Opposed?
- MS. PRICE: Eight opposed.
- MR. LELAND: Any more discussion or
- issues regarding the findings before we move on
- 16 to the recommendations?
- MS. COOPER: Okay. Page 34,
- 18 recommendation one, line 12. The Department of
- 19 Education should reaffirm it strong commitment to
- 20 equal opportunity for girls and boys, women and
- 21 men.
- 22 Any discussion for or against or do

```
1
        we have a consensus and we could move on?
                    MR. BATES: Ted, let me ask, in the
 2.
 3
        introduction to this, the statement that says,
        some of these recommendations may prove not to be
        feasible.
                    As I read this, I'm just wondering if
        we need to say that. Because I'm assuming that
        we are not going to make recommendations that we
 8
 9
        don't consider feasible. It is necessary. It's
10
        just a question.
                    MR. LELAND: Well, I worry that some
11
12
        of the Commissioners have indicated they are not
        comfortable knowing what the full implications of
13
14
        some of these recommendations might or might not
15
        be.
                    So it seems to me the caveat of
16
17
        saying that may prove not to be feasible is an
18
        appropriate protection for those people who might
        like the Secretary of Education and/or the
19
20
        government or someone else to take a strong look
21
        at a proposal but -- and want to move the
22
        proposal forward, but aren't convinced they know
```

```
all the outcomes, both intended and unintended
```

- 2 that might come from that. That's what I've
- 3 heard from Commissioners.
- 4 Let's open it. I think it is a good
- 5 question.
- 6 MS. SIMON: Percy, what about if we
- 7 wait and consider that issue when we are through
- 8 with our recommendations. I am sympathetic to
- 9 what you are saying.
- 10 But why don't we wait and see what
- 11 our recommendations actually are and then look at
- 12 your --
- MR. BATES: Well, I'm okay with that.
- 14 It just sounds to me like an apology before you
- get started, and that seems to me don't need to
- 16 do.
- MS. SIMON: That's why I say let's
- 18 wait on that introductory language until we are
- 19 through with the recommendations.
- 20 MS. GROTH: Rita, are you suggesting
- 21 that we wait on lines three through eight or just
- that sentence because I have the same concern

```
1 with the second sentence where it says, All of
```

- 2 these recommendations are designed to strengthen
- 3 and improve Title IX enforcement.
- I'm not so sure we know that until we
- 5 go though all of these.
- 6 MS. SIMON: I would adjust my
- 7 amendment to say let's wait on the introductory
- 8 paragraph about recommendation until we are
- 9 through with our discussion and see what our
- 10 recommendations actually are.
- 11 MR. LELAND: If it's okay with
- 12 everybody and we will reorder and make sure we
- 13 come back to that paragraph when we have
- 14 completed.
- 15 Is that okay, Percy.
- MR. BATES: Yes.
- 17 MR. LELAND: Thank you.
- MS. COOPER: Are we still on number
- one? Do we have a consensus to support number
- one? Recommendation number one.
- 21 MS. VARONA: I would like to add.
- This is a suggestion.

1

21

22

The Department of Education should

MS. VARONA: Well, I guess I want it

```
reaffirm its strong commitment to equal
 2.
 3
        opportunity for girls and boys, women and men,
        and to the elimination of continuing
        discrimination against girls or to strong
        enforcement of Title IX's purpose to level the
 7
        playing field.
                    MS. SIMON: To the extent apparently
 8
 9
        I'm responsible for this statement, I would
        prefer that we leave the statement as it is
10
        rather than add the additional phrases.
11
12
                    MR. GRIFFITH: If I can ask, Donna,
13
        what does that add to it?
                    MS. VARONA: I think it says it
14
        stronger. It is not commitment. There is still
15
        discrimination. We know there is still
16
        discrimination.
17
                    MR. GRIFFITH: This is just saying,
18
        just telling the Department of Education, we want
19
20
        you to press forward.
```

in stronger terms. Because there is still

```
discrimination, and we want -- the intent is to
```

- 2 level the playing field.
- 3 MR. GRIFFITH: Can you read it again,
- 4 then, I'm sorry.
- 5 MS. VARONA: Okay. Either one of
- 6 these.
- 7 And to the elimination of continuing
- 8 discrimination against girls, or to the strong
- 9 enforcement of Title IX's purpose to level the
- 10 playing field.
- 11 I think the second one would be more
- be more a middle ground. And to the strong
- 13 enforcement of Title IX's purpose to level the
- 14 playing field.
- That means to make things equitable
- 16 between the sexes.
- MR. LELAND: Donna, is your motion an
- 18 either or?
- 19 MS. VARONA: You can -- I withdraw
- the first one and recommend the second.
- 21 MR. LELAND: Okay. So our authors
- 22 have a chance to --

```
1
                    MS. VARONA: Or to strong enforcement
        of Title IX's purpose to level the playing field.
 2.
 3
                    MS. SIMON: You do see in line 18 and
        19, The Commission recognizes that while women
 5
        and girls have had many new opportunities, there
 6
        is much more that must be done. We do say that
        in the discussion of that recommendation as
        originally written.
 8
 9
                    MS. YOW: On line, around line 44,
        there might be an opportunity for you to drop
10
        something in stronger related to the enforcement,
11
12
        that sentence on line 44 is directly relating to
        enforcement, might be easier place for you to add
13
14
        that.
                    MS. VARONA: Okay. I'm flexible.
15
                    MR. LELAND: Let's stick with the
16
        motion in front of us.
17
18
                    Right now we have a motion to add,
        since we are on recommendation one, to add a
19
20
        phrase at the end of it, correct, about the level
21
        of playing field, is that where we are, Donna, is
```

22

that your proposal?

1

22

```
MS. VARONA: Mine is to do it under
        recommendation one because I think this is the
 2.
        heart of Title IX is to level the playing field.
 3
        That's intent of Title IX.
                    MR. SPANIER: I'm very supportive of
        the motion as stands. I feel like adding those
 6
 7
        extra words, leveling the playing field, which
        around a table of athletic people shouldn't sound
 8
 9
        vague to me, but I must confess it does. It
10
        seems to water things down.
                    I think if you want to strengthen it,
11
12
        I could see saying commitment to equal
        opportunity and to the elimination of
13
14
        discrimination for girls and boys.
                    If you add those words in, then I
15
        can't imagine it being any stronger, but leveling
16
17
        the playing field so it is neutral waters down
        the whole intent of that. That's the important
18
        first recommendation. I just think it should be
19
20
        clear, not ambiguous.
21
                    MS. VARONA: All right. And to the
```

elimination of discrimination. I would --

```
MR. LELAND: You are going to amend
 2.
        your proposal --
 3
                    MS. VARONA: I would amend my
        proposal.
 5
                    The Department of Education should
 6
        reaffirm it's strong commitment to equal
        opportunity for girls and boys, women and men,
        and to the elimination of discrimination. That
 8
 9
        was a better suggestion.
                    MR. SPANIER: I would have put it
10
        right up you know, commitment to equal
11
12
        opportunity, and the elimination of
13
        discrimination for girls and boys, women and men.
                    MS. SIMON: Excuse me, elimination of
14
        discrimination for girls and boys, women and men,
15
16
        that's different than what Donna suggested.
                    Donna, you understand that. He is
17
        saying discrimination for girls and boys, women
18
        and men. Are you happy with that?
19
20
                    MS. VARONA: I'm happy with that.
21
                    MS. SIMON: Okay.
                    MS. COOPER: So do we have a
22
```

```
1
        consensus on changing that language?
 2.
                    No?
                    Okay. Let's have a vote.
 3
                    Everyone who supports the change --
 5
        all who support the change as Graham so
 6
        eloquently described.
                    MS. PRICE: Twelve.
                    MS. COOPER: Opposed.
 8
 9
                    MS. PRICE: One.
                    MR. LELAND: Okay. Now, it is time
10
        to vote on the recommendation itself. Department
11
12
        of Education -- I don't need to read it again.
13
        Recommendation number one, Page 34.
                    Any discussion, concerns?
14
                    Could we pass by consensus, everyone
15
        shake their heads yes if we can?
16
17
                    Approved by consensus.
18
                    Move on to number two, that's my
19
        turn.
                    The Department of Education's office
20
21
        of Civil Rights should provide clear, consistent
        and understandable written guidelines for the
22
```

```
implementation of Title IX and make every effort
        to ensure the guidelines are understood through a
 2.
 3
        national education effort. Any clarification or
        policy interpretation should consider the
        recommendations that are approved by this
        Commission and substantive adjustments to current
        enforcement of Title IX should be developed
        through a normal federal rules-making process.
 8
 9
                    It is recommendation number two.
        Discuss, any additions, deletions, concerns,
10
        thoughts?
11
12
                    MS. FOUDY: I have a thought.
13
                    The second sentence, line 27, any
14
        clarification of policy interpretation should
        consider the recommendations that are approved by
15
        this Commission, substantive arguments -- or
16
17
        adjustments to current enforcement of Title IX
18
        should be developed through the normal federal
19
        rule-making process.
20
                    Did we discuss that or where does
21
        that come from, Tom?
22
                    MR. GRIFFITH: Yeah, that's sort of
```

```
my pet peeve since the beginning is that -- since
        this is law, since this adjusts relationships
 2.
 3
        between and among people, in a democratic public
        we have ways of going about doing that. And I
        would rather see the Department of Education come
        up with whatever they are going to come up,
 7
        through the rule-making process instead of
        having, excuse me, Jerry, bureaucrats, make
 8
 9
        decisions without the input that comes from the
10
        normal law-making process.
                    MR. SPANIER: Tom, you would
11
12
        acknowledge that along the way some of what is
13
        now law is based on Department of Education
14
        clarifications, or interpretations that were not
        developed way you described. So you are
15
        suggesting a new, higher standard?
16
17
                    MR. GRIFFITH: That's exactly right.
        I'm suggesting a different standard, one I think
18
        ought to be followed when you are making law.
19
                    MR. LELAND: Okay. Other thoughts
20
21
        and discussion?
22
                    Yes.
```

```
MS. GROTH: If you go to line 35, the
        Commission heard criticism that the current
 2.
 3
        interpretation of Title IX was implemented
        through a nonregulatory processes.
 5
                    I guess I feel that that should be
 6
        more finding and not in the recommendation.
                    MR. GRIFFITH: Go ahead.
                    MR. JONES: This is an explanation,
 8
 9
        though, so in some ways it's got to be
10
        descriptive.
                    MS. GROTH: Okay. And it is, but
11
12
        that sentence in there is really reiterating what
        we've heard, which is typically found in our
13
        findings. It seemed odd to be in there.
14
                    MR. GRIFFITH: If you notice in
15
        recommendation one, we do that same thing, we say
16
17
        Commission heard testimony on this and this, and
18
        explaining, I think explaining what was behind
        recommendation one. So I don't think it has any
19
20
        particular force, it is just explaining what's
21
        being a recommendation.
                    So I think if we start doing that, we
22
```

are going to have to change a lot of explanations

1

22

```
and recommendations.
 2.
 3
                    MS. GROTH: But more importantly, and
        those of you who were in Philadelphia know, that
        I think the 1996 interpretations, we have yet to
        go through them. And this recommendation is
        asking for clear, consistent, and understandable
        written guidelines, which I think we all support.
 8
 9
        And it probably will not surprise you that I
10
        brought copies of the 1996 clarification.
                    But we are yet to determine what is
11
12
        not clear in the interpretations. I may feel
        there are certain lines or verbiage that is not
13
14
        clear to me but as a Commission, I'm not sure
        what is wrong with this document as a group. And
15
        I know we are under time constraints. Perhaps we
16
        could address some of the concerns of that
17
18
        document because this recommendation pertains
        exactly to that, 1996 interpretation.
19
20
                    And until we find out what's wrong or
21
        what's not working, I'm not so sure we can move
```

forward with recommendations to make it better.

```
MR. GRIFFITH: Well, my idea has very
 1
        little to do with the substance of the '96
 2.
 3
        recommendation. I probably do have issues with
        that. But I'm talking about the process of this.
        To me it comes down to something quite simple.
                    Are we going to recommend the
 7
        Department of Education govern this sensitive and
        important matter of national political policy
 8
 9
        through the law-making function that's central to
10
        how government goes about doing things, or are we
        going to leave it up to un-elected, perhaps
11
12
        nonresponsive bureaucrats.
13
                    I certainly don't want to be in that
14
        world. I want to be in the world where things
        are enacted by Congress or the Department of
15
        Education, pursuant to delegated, rule-making
16
17
        authority.
                    MS. FOUDY: I think, Tom, my issue is
18
        that we never -- I just don't understand the
19
20
        whole process of that. I don't understand the
21
        rule-making process. I don't understand. And we
```

never got a presentation on how that would work.

1

22

MR. GRIFFITH: I think we did. We

```
had lots of testimony about this concern about
 2.
 3
        the way we got to where we are now.
                    MS. FOUDY: We did? Where was that?
                    MR. GRIFFITH: I think we did the
 6
        first meeting in Atlanta.
                    MS. FOUDY: Really?
                    MR. GRIFFITH: It was wherever we
 8
        talked about history of Title IX, how we got
 9
10
        there.
                    MS. FOUDY: I guess simply because it
11
12
        seems all these letters of clarifications and
13
        dear colleagues have been sent out through the
        OCR, is it our position to change that process?
14
                    MR. GRIFFITH: This is my
15
        recommendation. That's what's in mine to change
16
17
        it so that whatever the Secretary does going
        forward, he does to the rule-making process.
18
                    MS. GROTH: But the first part of the
19
20
        recommendation says, OCR should provide clear,
21
        consistent, and understandable written
```

guidelines. And those guidelines are in the 1996

1

document.

```
So there's really two parts. I
 2.
 3
        understand what you are saying regarding, you
        know, the procedure after we determine what needs
        to be changed, if anything.
                    But to this date we haven't talked
        about what's unclear about the document. And I
        think it is great recommendation. It is a
 8
 9
        wonderful recommendation, but we need to come to
10
        some sort of agreement as to what isn't work in
        that document that causes the confusion.
11
12
                    MR. LELAND: I understand it might be
        a worthwhile task. But I think we are going to
13
14
        have to move from here forward. For us to pull
        out the other letters that have been discussed
15
        and testified about, talked to, and then do a
16
17
        four-hour education program for this Commission
        the right now -- I think what this -- probably
18
        out of order. I shouldn't talk about whether I
19
20
        think it makes sense or not.
21
                    I think it is out of order. Right
22
        now we are trying to deal this proposal and this
```

```
1 recommendation and I think a long, educational
```

- 2 process about the two letters that have been in
- discussion for all this time is inappropriate
- 4 now. I don't think we have time to do that.
- 5 Let me go to Donna first.
- 6 MS. VARONA: Can I make a suggestion,
- 7 then? Could we strike the sentence, The
- 8 Commission heard criticism of the current
- 9 interpretation of Title IX --
- 10 MR. LELAND: Where is that sentence,
- 11 Donna?
- MS. VARONA: I'm sorry, line 35,
- 13 Page 34 just strike, The Commission heard
- 14 criticism that the current interpretation of
- Title IX was implemented through nonregulatory
- 16 processes.
- 17 MR. GRIFFITH: I would oppose that.
- 18 That is a fact. We did hear that testimony.
- MS. VARONA: But isn't that a
- 20 finding?
- 21 MR. GRIFFITH: As I said before, it
- is an explanation of the recommendation, it isn't

1

22

```
a finding.
                    MR. LELAND: I think we as a
 2.
 3
        Commission, Donna, have some obligation to
        explain, as succinctly as we can why we might
 5
        come to one of these recommendations. There
        needs to be a little bit there.
                    So I don't think those are findings;
        I think there are reasonable statements of
 8
 9
        intent. Statements of why we got to where we
        are, and Tom's sort of the defender of this. I
10
        don't think -- it is a appropriate here.
11
12
                    I think if we do that, we have to
        take -- logically, you take up all the rationale
13
        statements. I think that would be a mistake.
14
                    MS. VARONA: I understand where you
15
        are coming from. But I think there is a gray
16
        area as to the opinion, the interpretations of
17
18
        the guidelines were -- they were implemented
        through nonregulatory processes.
19
20
                    Because the clarification letter and
21
        history, legal history has confirmed how Title IX
```

guidelines have been instituted and they have

```
1 been supported in a court of law. I think it is
```

- 2 a debatable sentence.
- 3 MR. GRIFFITH: That has nothing to do
- 4 with it. No one is disputing that eight circuit
- 5 courts have upheld the policy interpretations of
- 6 the Department of Education.
- 7 All this says you could do it through
- 8 the rule-making process, or you can do it through
- 9 interpretation of the Office of Civil Rights,
- 10 apart from the rule-making process.
- 11 I'm suggesting whatever the Secretary
- comes up with, it will be a better footing if he
- does it through the rule-making process.
- MS. VARONA: I agree with you. I
- just object to it here.
- MR. JONES: I want to clarify
- 17 without, you know, expressing any opinion at all
- in the recommendation, clarify for Cary. I think
- 19 Tom is right. That statement here doesn't say
- anything about the merits of the '96 letter or
- 21 the contents of it.
- 22 What this language seems to be

talking about to me is the process by which it

1

22

```
became effective.
 2.
 3
                    The point about the testimony that we
        heard or where we have heard, you know, this
        discussion about this, this notion, you know,
        that we have acted in a nonregulatory process in
        the past, principally where that argument is made
        and where we heard discussion of it in this body,
 8
 9
        is because the National Wrestling Coaches
10
        Association lawsuit that's been filed against the
        Department, and that's pending today, which we
11
12
        have talked about at these Commission meetings,
13
        fundamentally makes that argument, that -- it
14
        doesn't, you know, focus so much on the question
        of whether this is all reasonable interpretation,
15
        that's part of it, but what they are really
16
17
        focused on is the process by which all this stuff
18
        became effective, enforcement policy. They are
        suggesting we didn't comply with the
19
20
        Administrative Procedures Act, that we didn't
21
        follow this process that Tom's talking about.
```

MR. LELAND: Okay. Percy.

1

22

```
MR. BATES: I guess I'm listed first
        on this. But a lot of us talked about it. I
 2.
 3
        don't want some of this to get lost.
                    But I see two issues here. The first
        part of this is what I'm most concerned about.
        This sort of clarification, the national
        education effort, et cetera.
                    The second part gets, it seems to me,
 8
 9
        into something else. I don't know that we
10
        necessarily put these two together.
                    But I'm very concerned that the first
11
12
        part of this gets clearly implemented, laid out,
13
        outlined as an educational effort, et cetera.
14
                    Now, my concerns with the second
        part, though, is that we also talked about
15
        consistent from one region to another. It may
16
17
        very well be depending on how we go about
        establishing the law, that it might have some
18
        sort of credibility there, but that's not
19
        interest for me. I don't want to lump these
20
21
        things together.
```

So that how we go about making the

```
1 laws get lost in the process of the need to
```

- 2 clarify, to specify, and to educate everybody
- 3 humanly possible to understand what this law is
- 4 all about.
- 5 And as I said, I really see two
- 6 pieces to this part of it, and I've heard some of
- 7 what we have talked about in our discussion of
- 8 getting them sort of confused. And I would hope
- 9 we'd not do that. The educational component to
- me is an important one and must be there,
- 11 separate of the notion of how we go about making
- laws and what process we go through.
- MR. DE FILIPPO: Ditto. But we did
- 14 have many, many people speak to us about the need
- for more clarity and definition regarding prong
- two and prong three on a college campus. That,
- 17 to me, is what I see as the meat of this
- 18 recommendation.
- 19 The other part, I too, can go with
- 20 you and separate out. I don't want the first
- 21 part to get lost either. I think that's the real
- 22 part we were trying to get across in this

recommendation.

1

22

```
MR. BATES: No problem with that.
 2.
 3
                    MR. GRIFFITH: I have no problem
        separating it, provided it is not an effort to
 5
        kill the second one.
                    Let me not put too fine a point on
        this. I think this is major issue. If you vote
        against this proposal in the second one, here's
 8
 9
        what you are voting for. Okay. You are saying
10
        that you do not trust the law-making process.
                    Well, this is a country that's run by
11
12
        the law-making process. It is run by -- laws are
        created by congress. Congress can delegate
13
        authority to make laws, we call them regulations
14
        to agencies.
15
16
                    But we do not, hopefully, have a
17
        country in which unelected, unresponsive
18
        bureaucrats, separate and apart from that system,
        make the laws that govern college campuses.
19
20
                    I think this is a huge point, and I
21
        certainly don't want this Commission to
```

misunderstand what they would be doing if they

```
1 vote down, if there's a sentiment to vote this
```

- down and say, well, this is just sort of
- 3 technical, legal jargon, it's all about process
- 4 and not about substance.
- 5 It is who decides a fundamental
- 6 issue. Who decides laws in our country,
- 7 bureaucrats or Congress giving delegated
- 8 authority to people in the executive branch.
- 9 That's what it's about. It is very
- 10 fundamental issue. So I have no problem
- 11 separating it, but if your goal is to separate it
- so that you could vote down this arcane technical
- 13 legal argument I think it is a grave mistake.
- MR. BATES: Let me assure you, that
- is not my goal.
- MR. GRIFFITH: Okay. Good.
- 17 MR. BOWLSBY: Would it be possible, I
- 18 recognize this is a little more editorial than we
- 19 might be comfortable with, but would it be
- 20 possible to take that first line and bundle it up
- with recommendation number three that's talking
- 22 about consistent education and enforcement across

regional lines, just take that whole first line

1

22

```
and then leave --
 2.
 3
                    MR. LELAND: Are you talking about
        the recommendation or the rationale statement.
                    MR. BOWLSBY: I'm talking about th
        recommendation. Take the first line of the
 6
        recommendation, that being 24, 25, and 26, and
        add it as 41, 42, and 43 down below. And then
 8
 9
        just leave 27, 28, and 29 as the crux of the
10
        recommendation in recommendation two.
                    MR. LELAND: In looking at our
11
12
        authors, we probably could do that. At least
        from the head shaking seems there's a consensus
13
14
        to separate these two issues so we could be aware
        of the importance of both of them.
15
                    MS. FOUDY: I just had a comment on
16
17
        switching now those three lines down to
18
        recommendation number three. Staying on that
        theme. I had in my original recommendations a
19
20
        point saying I would just like to add at the end,
21
        In providing technical assistance, the Department
```

of Education should not change current policies

that would undermine the spirit and purpose of

1

22

```
interpretations.
 2.
 3
                    I had put that in before, and I don't
        see it in there. I knew that. Okay. Good.
        Just kidding.
                    MR. LELAND: Okay. Are we -- from my
 7
        position, separating the two issues in combining
        the first sentence of recommendation two with
 8
 9
        recommendation three makes it stronger and
10
        clearer, from a reader's point of view.
                    Does everyone agree with that?
11
12
                    It's been moved to separate.
13
                    Is there any objections?
14
                    Okay. I guess, then, so we'll
        consider them separate. Let's work on
15
16
        recommendation number two, then, which would
17
        remain, Any clarification or policy
18
        interpretation should consider the
        recommendations that are approved by this
19
20
        Commission and adjustments, substantive
21
        adjustments, to the current enforcement of
```

Title IX should be developed through the normal

```
1 rule-making process.
```

- 2 That's where we are and we'll adjust
- 3 the rationale statements appropriately.
- 4 So we are on Tom's issue of the
- 5 process for changes.
- 6 MS. FOUDY: Tom, I don't want you to
- 7 think that I'm not a law abiding citizen. As
- 8 every minute passes I wish I had a legal
- 9 background.
- 10 My issue is that I don't understand
- 11 it. Because it is different from the way that
- 12 clarifications have been fastened, dear
- 13 colleagues in the past. So if I would vote
- 14 against it, Tom -- I wish we had more
- 15 explanation.
- MR. GRIFFITH: This is a change.
- 17 This is a status quo, not acceptable. Again,
- 18 whatever the Secretary comes up with, he ought to
- go out through the normal rule-making process so
- it has force of law.
- 21 MS. VARONA: Tom, this is just a
- 22 comment. Title IX has been challenged in the

```
1 courts, and it has won every time. Every
```

- 2 challenge to Title IX has won in the court
- 3 system.
- 4 So Title IX is based on legal
- findings already. I guess I'm where Julie is. I
- 6 suppose you are proposing this in case we come up
- 7 with at the end of the day concepts for how
- 8 implementation of Title IX should be changed or
- 9 how we recommend them to Secretary Paige, and if
- 10 he considers that, he has to go though congress
- 11 again.
- 12 From my perspective, Title IX's
- 13 already been codified into law, supported and
- 14 tested in the court system. And from my
- perspective, from my readings of the legal cases,
- 16 Title IX is law, and we have followed the letter
- of the law as a country, as it relates to this.
- 18 MR. GRIFFITH: I couldn't disagree
- 19 more strongly.
- 20 MS. VARONA: I'm going to have to
- 21 dissent, too.
- 22 MR. GRIFFITH: Okay. A good portion

of the way that Title IX is interpreted, enforced

```
today, comes as a result of decisions that were
 2.
 3
        made apart from the law-making, rule-making
        process. And that that shouldn't stand. That
 5
        whatever goes forward ought to be put to part of
 6
        the political process. It shouldn't be decisions
 7
        that are made by career people or even political
        people at the Department of Education. Ought to
 8
 9
        be done through the rule-making process, or by
10
        congress.
                    You've got two options here in our
11
12
        system. Congress can pass a statute telling us
13
        what the law is, or congress can pass a statute
14
        telling us what the law is and then delegate to
        the Department of Education the authority to
15
        promulgate regulations consistent with that law.
16
17
                    I'm saying those are the two options
18
        that I would like to see.
                    MR. LELAND: We have a clarification.
19
20
                    MS. PRICE: Can I make one statement?
21
        If I understand what Tom said, he said a phrase
22
        that might be misconstrued. And I can't remember
```

exactly how he said it.

1

20

21

22

down.

```
But what he is saying now is not
 2.
 3
        undoing -- it does negate the current policy
        interpretations that are there.
                    What he is saying in any future, so
 6
        it would be open to public comment, and wouldn't
        be the determination of the Secretary to write a
        policy without --
 8
 9
                    MS. VARONA: I do understand what he
10
        is saying.
                    MR. LELAND: Okay. I think the
11
12
        issues are -- we may not understand the nuances
13
        here, the issues on this one are fairly clear.
                    Again, it's any clarification or
14
        policy interpretation should consider -- any
15
16
        future, I guess -- the recommendations that are
17
        approved by this Commission in the substantive
        adjustments to current enforcement of Title IX
18
        should be developed through the normal federal
19
```

rule-making process. I've been told to slow

That's what's before us now.

```
1 a feeling there is not a consensus on this,
```

- 2 strange suspicion.
- 3 So if we could all vote. 2.
- 4 MR. BATES: I have a question for
- 5 clarification. Maybe Brian, someone else could
- 6 answer this.
- 7 Are we talking about things that are
- 8 likely to slow us down and make us less
- 9 effective? When I listen, while I agree, that
- 10 that's probably the best way to do it, I don't
- 11 want to vote on something that's going to make it
- terribly cumbersome and in a manner that we can't
- operate this law efficiently.
- 14 So that's my hesitation at the
- moment.
- MR. JONES: Well, no, I think
- certainly to follow the rule-making process it is
- 18 a slow, more deliberate process. What that means
- is if you have got a regulation or even if you
- 20 were to go through the regulatory process with
- 21 guidance, for example, you know, you have got
- to -- well, you don't have to.

т	Typically the way it would work is
2	you put a proposed rule out there that would go
3	out for comment for a period of time, maybe 30,
4	60 days. You'd review the comments, and then you
5	would develop a final rule. You would post that,
6	and then there would be a period of public
7	comment on the final rule, and that's going to be
8	out there for 30 or 60 days.
9	So again, you are building in several
10	months, really, to ensure you have got adequate
11	consideration of public comment.
12	So it certainly is more timely. But,
13	again, we have done that. We could do that with
14	regulations, but you could also go through that
15	process with guidance and for example, the
16	1975 regulations went through that process. The
17	policy interpretation went through that process.
18	That '79 policy interpretation.
19	So it takes time, but I wouldn't say
20	that it's terribly burdensome or complicated.
21	MR. BATES: Okay. Thank you.
22	MR. LELAND: Any other comments or

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1 questions?
```

- I think we are going to do a hand
- 3 vote.
- 4 All those in favor of the new
- 5 recommendation number two, raise your hand.
- 6 MS. GROTH: Ted, could you clarify
- 7 recommendation two? One more time.
- 8 MR. LELAND: Take line 27 and read
- 9 it. It's 27. I read it four times. You know I
- 10 can't pronounce that one word and you want me to
- 11 do it again. Just read the next three lines.
- 12 Okay. Let's vote again. All those
- in favor of recommendation two as amended, raise
- 14 your hand.
- MS. PRICE: Twelve in favor.
- MR. LELAND: Opposed.
- MS. PRICE: One opposed. The vote
- passes 12 to one.
- MS. COOPER: We are going to move on
- 20 to recommendation number three. I'm going to
- 21 read the amended one. Okay.
- The Department of Education's Office

for Civil Rights should provide clear,

```
consistent, and understandable written guidelines
 2.
 3
        for implementation of Title IX, and make every
        effort to ensure that the guidelines are
        understood through a national, educational
        effort. The Office of Civil Rights should ensure
        that enforcement of an education about Title IX
        is consistent across all regional offices.
 8
 9
                    Any discussion?
10
                    Consensus to pass it? Do we have a
11
        consensus?
12
                    Okay. We could move forward.
                    MR. LELAND: Page 35, recommendation
13
14
        number four, line eight. In providing technical
        assistance, the Office for Civil Rights should
15
        not directly or indirectly change current
16
17
        policies in ways that would undermine the spirit
        and purpose of existing interpretations. Nothing
18
        in the Commission's recommendation should be
19
20
        understood as decreasing the emphasis on Title IX
21
        enforcement on equal treatment in support
22
        services and scholarships.
```

```
1
                    MS. FOUDY: Can I make one friendly
 2.
        amendment?
                    MR. LELAND: Yes.
 3
                    MS. FOUDY: On line 11 -- actually
        I'll start on ten with the whole sentence.
                    Nothing in the Commission's
        recommendation should be understood as decreasing
        the emphasis in Title IX enforcement on equal
 8
 9
        treatment -- sorry.
                    Nothing in the Commission's
10
        recommendation should be understood as decreasing
11
12
        the emphasis in Title IX enforcement on equal
        participation, equal treatment and support
13
        services, and scholarships.
14
                    So you are adding equal participation
15
        just to clarify.
16
                    MR. LELAND: Okay. We'll take
17
18
        that -- since your name is on there is one
        privilege you have for having your name on there,
19
20
        as long as nobody stringently objects, we'll put
21
        that in there.
```

Open that for discussion.

```
1
                    MR. SPANIER: I'm not sure what that
        addition really means. I hate for us to just
 2.
        treat that casually. You must have a very
 3
        specific reason for putting that in there.
                    If you mean participation in the
        way -- if that's just a substitute way of dealing
 6
 7
        with question of walk-ons, or the federal report,
        or counting participation opportunities, then it
 8
 9
        opens up a whole set of topics that are going to
10
        be dealt with completely in other
        recommendations. So I want to understand why you
11
12
        want to add that one word in there.
13
                    MS. FOUDY: My purpose, Graham,
14
        through all of this we talked about the gap in
        numbers, the participation number of women being
15
        at 42 percent is the big picture and I don't want
16
17
        to lose focus of that participation issue and it
        is not mentioned in this recommendation.
18
                    MR. GRIFFITH: What does equal
19
20
        participation mean? That's what I would take it
21
        to mean, you have the same numbers --
                    MS. FOUDY: No, it would fall under
22
```

```
1 the Title IX guidelines and regulations of the
```

- 2 three-part test.
- MS. YOW: For your purposes, Julie, I
- 4 think you mean equitable versus equal, addressing
- 5 Tom's concern.
- 6 MR. LELAND: Does equitable make
- 7 it --
- MS. FOUDY: Yes, that's fine.
- 9 MR. LELAND: Graham, does it make you
- 10 more comfortable?
- 11 MR. SPANIER: Yes. A little more.
- MR. LELAND: I think the concern, by
- changing this, you know, verbally I have a lot of
- 14 sympathy for, it is not a trump card that when we
- talk about the eight or nine other proposals that
- deal with proportionally and all those other
- things, we don't say wait a minute, that's
- 18 already taken care of in recommendation four.
- To me, equitable as a substitute word
- 20 sort of -- then we can derive what's equitable of
- 21 some of the other contentious issues we'll get to
- 22 later.

```
1
                    Bob?
                    MR. BOWLSBY: In order to be
 2.
        consistent with the law, really aren't we talking
 3
        about enforcement on nondiscriminatory treatment;
 5
        isn't that really -- it goes maybe a step farther
 6
        than equitable, but it is consistent with the
 7
        language of the law.
                    MS. FOUDY: Which is the exact
 8
 9
        language -- whatever is consistent with the
        language. You understand the point.
10
                    What page is that on?
11
12
                    MR. SPANIER: Fourteen.
13
                    MR. LELAND: Yes, Page 14, lines 21,
        23.
14
                    MS. FOUDY: Why don't we add in
15
16
        nondiscriminatory towards the end to represent a
17
        gender, and which is the language.
                    MR. LELAND: Nothing in the
18
19
        Commission's recommendation should be understood
20
        as decreasing the emphasis in Title IX
21
        enforcement on nondiscriminatory
        clauses --something like that.
22
```

```
MS. FOUDY: Say something about
        gender (inaudible). That's the direct language.
 2.
 3
                    MR. SLIVE: Clarification, Ted.
                    What's the relationship of the second
        sentence to the first sentence. It is my first
        reading, the second sentence, the intent of this
        was to talk about support service and
        scholarships and that we were debating some older
 8
 9
        areas, those areas we were clear on. That's what
        I thought this was saying. Now I'm not sure I
10
        understand the first sentence.
11
12
                    MR. LELAND: You mean by Julie's
        suggestion that we change the end of second
13
14
        sentence, you think it changes the meaning of
        first sentence?
15
16
                    MR. SLIVE: Well, the second sentence
17
        and the description talks about
        non-discrimination and facilities and support
18
        services.
19
20
                    I guess I thought that that's what
21
        particular this recommendation was about. And
        the discussion of the first sentence now is not
22
```

```
1 clear to me as to how first and second sentences
```

- 2 relates to each and how it relates to the
- 3 description. And now I'm asking for
- 4 clarification.
- 5 MR. GRIFFITH: On the first sentence,
- 6 I don't like the way it is written now. Because
- 7 as I understand it, it is saying that we don't
- 8 want the Secretary to do anything that might
- 9 change the status quo. That's how I read that.
- 10 So I would think those in favor of
- 11 the status quo would be in favor of the first
- 12 sentence.
- 13 If you think that there are some
- 14 difficulties or problems with the status quo that
- the Secretary ought to consider, then you
- 16 wouldn't be in favor of that first sentence.
- 17 If I'm missing something, I would
- 18 like to vote for it if I can. But the way I see
- it, a vote for the first sentence is saying, We
- 20 like what the Office of Civil Rights has been
- 21 doing. And we want them to keep doing what they
- 22 are doing. I get that from existing

```
1 interpretations.
```

- 2 MR. SLIVE: The second sentence in
- 3 the description and it seems to me there is a
- 4 consensus. I haven't heard any discussion that
- 5 we have any issues with regard to
- 6 non-discrimination of facilities and support
- 7 services. So I thought that's what this whole
- 8 recommendation was about.
- 9 MR. GRIFFITH: I think first sentence
- means a lot more than that.
- 11 MR. LELAND: It is almost like the
- intent paragraph is a better recommendation than
- the recommendation itself. That's not a motion
- for me. I'm not suggesting we do that. I can't
- imagine how we would procedurally do that.
- MR. GRIFFITH: Just make a motion to
- 17 replace (inaudible).
- MS. FOUDY: You are saying the
- 19 paragraph below it?
- 20 MR. GRIFFITH: The explanation, Ted
- 21 says, does a better job than --
- 22 MR. LELAND: The explanation is sort

```
1
        of worded in a way -- I understand that the
        purpose -- I wouldn't read the first sentence as
 2.
 3
        saying that's an argument for the status quo. I
        would say in terms of the technical part but
        certainly in terms of the spirit and the purpose
        of existing interpretations.
                    So, you know, I read that first
        sentence a little bit differently. Because I
 8
 9
        thought there was a consensus in this Commission
10
        we wanted to give the message to the Secretary
        that although we maybe interested in lots of
11
12
        issues regarding the interpretations, et cetera,
13
        we didn't want to take a step backwards as it
14
        goes to -- comes to providing equal opportunity,
        and we wanted to give an admonition to the
15
        Secretary that no matter what happened, we didn't
16
17
        anything we did to be interpreted as suggesting
18
        he take a step backwards as we move towards equal
19
        opportunity for women.
20
                    I see that is subsumed better in line
21
        14 through 19 than it is in line four.
22
                    MS. FOUDY: I disagree. Because you
```

```
are saying, given the widespread support for and
        success of Title IX, the commission encourages,
 2.
 3
        the Department of Education not to change
        policies in way that would threaten any progress
        in creating athletic opportunities for the
        under-represented gender?
 6
                    The idea is that Title IX is against
        discrimination based on gender, and we have
 8
 9
        nothing in that second paragraph that talks about
10
        the spirit of law. Being that we are creating
        opportunities for the under-represented gender.
11
12
                    I just don't think it is strong
        enough. I think that one of the points being is
13
14
        we are opening up -- we all agree that we need
        clarification on the three prongs and we need
15
        more educational materials out there.
16
17
                    And at the same time, what are we
        opening up? Are we opening up Pandora's box that
18
        we are changing everything. And I'm saying we
19
20
        have to stay within the spirit of the law and
21
        these recommendations and the spirit --
                    MS. YOW: But, Julie, this doesn't
22
```

1

22

say the spirit of law, it says the spirit of the

```
existing interpretations. The interpretations
 2.
 3
        shouldn't be confused with the law itself.
                    You could agree with the law and not
        agree with the interpretation.
                    MR. SPANIER: I think the
 7
        recommendations one through three as we have
        amended and passed them state in the most
 8
 9
        unequivocal terms our support, this Commission's
        support for Title IX, the spirit and so on.
10
                    Then to come across recommendation
11
12
        four, which in light of first three, adds a few
13
        additional words could have the appearance of we
14
        only support the status quo and please feel free
        to ignore anything else we now do in the rest of
15
        the report, if it is your opinion that it
16
17
        violates any current interpretations.
                    So if we didn't have recommendations
18
        one through three, we would need something like
19
20
        four. But that one sentence in number four does
21
        give that impression. It may not have been a
```

intent of it because as we all recall, everybody

fed these recommendations in, we didn't know what

1

22

```
all the others would be, so we ended up with a
 2.
 3
        bunch of stuff on the table that may be
        internally consistent.
                    But you go back and look at the three
        we've already adopted, I'm not sure we need that
 6
 7
        phraseology in there, unless we want that to be
        the definitive statement, and unless we believe
 8
 9
        whole purpose of this Commission is not to change
10
        a thing.
                    MS. FOUDY: On that note, Graham, I
11
12
        think what we are saying is we all agree that
13
        more technical assistance is needed, and we all
14
        agree that more clarification is needed and
        educational materials.
15
16
                    And I'm not saying that we shouldn't
17
        provide that information and we shouldn't provide
18
        examples and illustrations and try and give more
        weight to all three tests.
19
20
                    But in the process is what we are
21
        talking about is where are we taking that to?
```

What are we opening up, you know, what's the

```
license we are giving. And that's where I feel
```

- 2 we need to keep the spirit of the law in mind.
- 3 That doesn't mean you can't look at things and
- 4 give illustrations and give examples, it just has
- 5 to be in the spirit of Title IX.
- 6 MS. SIMON: I think that the first
- 7 three lines, eight, nine, and ten of
- 8 recommendation four says we can't change
- 9 anything. It is rigid and should not be a
- 10 recommendation. We may want to make some
- 11 changes. We may want to make some adjustments in
- 12 procedures or other kinds of things. I think we
- should take lines 14, 15 and part of 16 and make
- that the recommendation because that's a more
- general statement of principle and philosophy,
- and the first thing I think binds us to the
- 17 status quo.
- 18 MR. LELAND: Julie, would you be
- 19 comfortable if it says creating athletic
- 20 opportunities for women?
- 21 MS. FOUDY: And if took out, The
- 22 Commission encourages.

```
1
                    MR. LELAND: The Commission
        encourages the Department not to change policies
 2.
 3
        in a way --
                    MS. FOUDY: Given the widespread
 5
        support for and success of Title IX, the
 6
        Department of Education should not change
 7
        policies in a way that would threaten any
        progress in creating athletic opportunities for
 8
 9
        the under-represented gender. I would be more
        comfortable with that.
10
                    MR. LELAND: I heard what Graham
11
12
        said, I sort of feel that's a nice addition to --
13
                    MR. SPANIER: If that were the
        recommendation, then that's fine. That's
14
        entirely consistent with what we've been saying
15
        all along, and it eliminates that fuzziness of
16
17
        whether we are saying we are not open to any
18
        change.
19
                    MR. LELAND: Okay. Let's have a
20
        little more discussion, then we'll see if there's
21
        a substitute motion to switch those, to amend to
        first sentence of the rationale here 14, 15, 16
22
```

```
lines in the way that Julie said, and then
```

- 2 substitute that for the recommendation.
- 3 MR. BATES: So moved.
- 4 MR. LELAND: Is there a second?
- 5 (inaudible)
- 6 MR. GRIFFITH: Question. You added,
- 7 see if my notes are right. In way that would
- 8 threaten any progress in creating athletic
- 9 opportunities for the under-represented sex;
- 10 right? Okay.
- 11 MR. LELAND: Is that okay with you,
- 12 Tom?
- MS. SIMON: Could I hear the whole
- 14 revised recommendation?
- MR. LELAND: Julie, you had one other
- 16 change, I didn't get.
- MS. FOUDY: Starting with line 14:
- 18 Given the widespread support for and success of
- 19 Title IX, the Department of Education should not
- 20 change policies in a way that would threaten any
- 21 progress in creating athletic opportunities for
- the under-represented gender.

```
1
                    MR. SPANIER: By that, do we mean
        women; if so, why don't we just say that?
 2.
                    MS. FOUDY: I'm following the
 3
        language of the statute, which is what we were
        directed to do in the beginning. It could be men
        one day.
                    MR. LELAND: I think women's fine,
        but I'll ask our authors here.
 8
 9
                    Let's have more discussion.
                    MS. VARONA: The only I would like to
10
        ask the authors are, we have in the first
11
12
        statement, we do detail support services and
        scholarships, which is left out if we take the
13
14
        amendment.
                    What if we, under recommendation
15
        (inaudible) we said in providing technical
16
17
        assistance, the Office of Civil Rights should not
18
        directly or indirectly change current policies in
        ways that would undermine, and then scratch
19
20
        everything, Title IX enforcement on
21
        nondiscriminatory basis as it relates to
        participation, support services, and
22
```

```
1
        scholarships.
                    Can you just scratch, if you have a
 2.
 3
        problem with interpretations, we could scratch
        that go back to Title IX enforcement on a
 5
        nondiscriminatory basis on equal treatment in
 6
        participation sports, services, and scholarships.
                    MR. LELAND: The way I'm hearing you,
        Donna, you would be in favor of substituting line
 8
 9
        14, 15, and 16, that sentence as amended by
        Julie. And then the second sentence of the
10
        recommendation becomes in providing technical
11
12
        assistance, the Office of Civil Rights should not
13
        directly or indirectly change current policies in
14
        ways that would undermine the spirit and purpose
        of existing Title IX enforcement on equal
15
        treatment in support services and scholarships,
16
17
        something else --
                    MS. VARONA: Nondiscriminatory
18
19
        treatment because we had problem with equal or
20
        equitable.
21
                    MR. GRIFFITH: You want to leave
```

existing in? I think it's the crux of the --

```
1
                    MS. VARONA: We scratch would
        undermine, scratch the spirit and purpose of
 2.
 3
        existing interpretations, scratch nothing in the
        Commission's recommendations should be understood
        as decreasing the emphasis in Title IX
        enforcement.
                    So it would read this way: In
        providing technical assistance, the Office of
 8
 9
        Civil Rights should not directly or indirectly
10
        change current policies in ways that undermine
        Title IX enforcement on nondiscriminatory
11
12
        treatment in participation support, services, and
        scholarships.
13
                    MR. LELAND: And that following the
14
        amended first sentence; right?
15
                    MS. VARONA: Leave in, in lieu of.
16
17
                    MS. FOUDY: I'm saying change what
18
        Donna did in the italics in your recommendation,
        and then just leave 14 through 16 amended as part
19
20
        of your first sentence.
21
                    MR. LELAND: As part of the first
        sentence of the rationale or the last sentence of
22
```

```
1
        the recommendation?
                    MS. FOUDY: First sentence in the
 2.
 3
        rationale.
                    MR. LELAND: First sentence of
 5
        rationale.
                    MR. SPANIER: Ted, this one is carved
 7
        up enough I wonder if we could get a look at it.
 8
                    MS. VARONA: Do you want me read it
 9
        again?
                    MR. SLIVE: I would move that we see
10
        drafts of this recommendation in its various
11
12
        forms before we move on. Or go to another one
13
        and come back.
                    MR. LELAND: Let's make it clear what
14
        we are asking the authors to do. We need to
15
        rework first sentence of rationale the way Julie
16
17
       has suggested which is lines 14 through 16 on
18
        Page 35, and then in addition to that, we have to
        rework the recommendation, which is lines eight
19
20
        through 12, take two sentences, turn it into one
```

with some amendments. And it seems to me we

could get those two on one piece of paper

21

```
1 separately and then discuss whether the
```

- 2 recommendation stands by itself or whether we
- 3 need to add the rationale statement underneath
- 4 it. Is that all right with you? Okay.
- 5 MS. VARONA: Okay.
- 6 MR. LELAND: Okay. So in effect
- 7 we'll table or delay the consideration, the
- 8 completion or consideration of recommendation
- 9 number four until we have seen drafts.
- 10 Okay. Do the authors have an idea of
- 11 when that will be?
- 12 Should we go on to recommendation
- 13 number five, then?
- MS. COOPER: Okay. Recommendation
- 15 number five. Page 35, line 23. In providing
- technical assistance to institutions, the Office
- for Civil Rights should make clear that cutting
- 18 teams in order to demonstrate compliance with
- 19 Title IX is a disfavored practice.
- 20 MR. BATES: Ted, I have a question on
- 21 this one.
- Is it the intent to tie this only to

the professional development? Because it seems

1

17

18

19

20

21

22

```
to me that the Office of Civil Rights could make
 2.
 3
        this clear without in some other context other
        than just providing technical assistance.
 5
                    MR. GRIFFITH: What is in providing
        assistance technical assistance to institutions
        means? Is that just when the NCR goes out to do
        it's work teach people?
 8
 9
                    MR. LELAND: You are suggesting we
        take out the first six words? Just start with
10
        the Office of Civil Rights should make it clear.
11
12
                    MR. BATES: Right. That would be my
        suggestion.
13
                    MS. SIMON: Well, I want to
14
        understand. Let me give you an example and tell
15
        me if this would be included.
16
```

Does that mean that all the testimony

we heard from the men's gymnastics teams, and the

wrestling teams, et cetera, that we are saying

use Title IX as an excuse for cutting teams;

that's what we are saying?

that compliance with Title -- that we should not

MR. BATES: That's what I would be

MR. SPANIER: You're alleged to be a

1

```
2
        saying.
                    MS. SIMON: That would be fine. I
 3
        want to be sure that's what that meant.
 5
                    MR. GRIFFITH: Can I get a
 6
        clarification from someone, and maybe one of the
        authors.
                    The clause, In providing technical
 8
 9
        assistance to institutions. What's that mean?
        Thanks, Gerry.
10
                    MR. REYNOLDS: Okay. Often schools
11
12
        have questions about a policy or interpretations
13
        and they will call an office. And sometimes we
        do this over the phone, and the sometimes it is
14
        more formal where someone from the regional
15
        office will go to a school or sometimes held at
16
17
        other sites and give a PowerPoint presentation,
18
        walking interested parties through policy.
19
                    MR. GRIFFITH: Educating how to
20
        comply.
21
                    MR. REYNOLDS: Right.
```

```
1 author of this, Tom, and I don't know what
```

- 2 suggestions -- I'm going to make another rone
- 3 now.
- 4 I would suggest we just eliminate
- 5 that first clause. Why be limiting.
- 6 But I would also like to ask about
- 7 the last sentence. Therefore education
- 8 institutions should not choose to cut or cap any
- 9 team when gender is a factor in that decision.
- 10 I think that's something we all find
- desirable, but can you have your cake and eat it
- 12 too.
- MS. YOW: I had underlined that,
- 14 Graham, as well. If you had not said that, I
- 15 would have. We are way out there making a
- 16 statement like that to institutions.
- 17 MR. SPANIER: That's part of -- let's
- 18 face it. That's part of what a lot of schools
- 19 had to do to comply with Title IX. If we believe
- that so strongly, then that's pretty inconsistent
- 21 with a whole bunch of things we've already said.
- 22 This is not desirable. I like the

```
idea we are saying, you know, it is a disfavored
```

- 2 practice. It should be your last resort. But we
- 3 can't do it or don't do it. Because then how do
- 4 you get the rest of done.
- 5 That's why we have this Commission
- 6 and why we heard 300 different people to get
- 7 different opinions about that. It feels like
- 8 boxing ourselves in a little bit by having that
- 9 last statement.
- I think it is enough to say this is
- 11 not the right way to do it. But you can't rule
- it out. What's the other alternative.
- MS. COOPER: Okay. So are we
- 14 suggesting that --
- MR. SPANIER: I'm suggesting taking
- out the first six words of the recommendation and
- 17 the last sentence of explanations.
- MS. COOPER: Okay. Is there a
- 19 motion? (Inaudible)
- MR. BATES: Second.
- 21 MR. GRIFFITH: What are we moving on
- 22 both together or separately.

1

20

21

22

more time.

I'm in favor of cutting the first

MR. BOWLSBY: Therefore educational

institutions should pursue all other alternatives

```
clause. I would have to think more about the
 2.
        last sentence. I didn't write that. The staff
 3
        wrote that.
                    That doesn't seem to me to be too
 6
        controversial a proposition. You shouldn't
        choose to cut a team based on sex. I'm not
        certain that's a harmful statement.
 8
 9
                    MR. BOWLSBY: Graham, I wanted to
10
        make an amendment you could try on that last
        line.
11
12
                    Just instead of deleting it
        altogether, amend it to say, Therefore
13
        educational institutions should pursue all other
14
        alternatives before capping or cutting any team
15
        when gender is a factor in that decision.
16
                    MR. SPANIER: I like that. That's
17
18
        even better.
                    MS. COOPER: Could you repeat it one
19
```

```
1 before cutting or capping any team when gender is
```

- 2 factor in that decision.
- 3 MS. SIMON: That's more consistent
- 4 with the last phrase of the recommendation. It
- 5 is a disfavored practice. That recommended
- 6 change is more consistent.
- 7 MR. SPANIER: Let me, just because we
- 8 are going get to this later. So let me remind
- 9 everybody right now, by having that word capping
- 10 in there. Cutting the whole team is one thing.
- 11 But we all do capping. There might be an
- 12 exception around the table. Stanford, if you
- told us as an example. You have no roster
- management, euphemistically speaking?
- MR. BOWLSBY: No.
- MR. SPANIER: Let's just say most of
- 17 us who are in compliance with Title IX are only
- in compliance --
- 19 MR. GRIFFITH: You know of many who.
- 20 MR. SPANIER: -- because we engage in
- 21 serious roster management. So by having capping
- in there, I'm in favor of having that word in

```
there, but let's remember later that we put that
        in there so we are not incompletely inconsistent.
 2.
 3
                    MS. COOPER: Okay. So let's stick
        with the -- do we have a consensus on the taking
 5
        out in providing technical assistance to
 6
        institution? Do we have a consensus with that?
                    MR. GRIFFITH: Yes.
                    MS. COOPER: Okay. For the last line
 8
 9
        as read by Bob, is there consensus for that
10
        change to be made?
                    MS. VARONA: I just had comment to
11
12
        the authors. I think somewhere there was a
13
        discussion about if indeed a team had to be cut,
14
        that reason should be given and notification to
        the student because basically it would be very
15
        unfair to athletes to have their programs ripped
16
17
        out from underneath them at the last minute.
18
                    Is there any way to get some kind of
        sentiment as it relates in support of our student
19
20
        athlete in this situation?
21
                    MS. COOPER: Are you saying add some
22
        language?
```

MS. VARONA: Yes. Does this

```
Commission feel comfortable in doing that?
 2.
        Because I think we hear a lot from these athletes
 3
        that had their programs cut at the last minute.
 5
        There is no language as it relates to their
        rights or lead time or their loss and explanation
 6
        from the university as to why these teams were
 7
 8
        cut.
 9
                    I think that's a whole area really
        left, we haven't been responsive to. Which goes
10
        to the heart of this whole --
11
12
                    MS. YOW: Donna, are you suggesting
        that we suggest that be done or pursued?
13
                    MS. VARONA: Yes. We can't mandate
14
        it, but in situations where teams have to be cut
15
        or there's a consideration thereof, there should
16
17
        be proper athletes' notice given, reasons.
18
                    And then it gets into can you endow
        it and all those other deals which is later on,
19
        we have a suggestion for that. Maybe we can put
20
21
        that sentiment in, endowment.
22
                    MS. YOW: That makes a lot of sense
```

```
for cutting teams as a suggestion. I'm not sure
```

- 2 about capping teams. Capping is just a way of
- 3 life.
- 4 MS. VARONA: I don't mean capping. I
- 5 misspoke myself. Bob doesn't do that.
- 6 MS. YOW: The wealthy programs.
- 7 MS. VARONA: Can we work on that
- 8 language and come back to it?
- 9 MR. BATES: Where would this will be
- 10 inserted?
- MS. VARONA: Right at the end of it,
- 12 right at the end.
- 13 If indeed teams have to be cut,
- 14 student athletes should be given justification
- for such action and due notice, adequate notice.
- Because that just opens up maybe the
- opportunity for these teams to find other ways to
- 18 find resources. It just happened at Dartmouth.
- 19 They just put both swimming teams back. They
- 20 were going to cut them and there was notice
- given, and those two teams got put back into the
- 22 program because enough lead time was given so

```
these parents and athletes could find a way to
```

- 2 fund the teams.
- I think it shows a sensitivity on our
- 4 part in a very direct way.
- 5 MR. BATES: I wouldn't have any
- 6 problem with that insertion.
- 7 MS. COOPER: So do we have a
- 8 consensus that we can make that friendly
- 9 amendment?
- 10 MS. YOW: I would like to hear it
- 11 stated. (Inaudible) One sentence. A run-on
- 12 sentence if we're starting here.
- MS. COOPER: So that goes to the
- 14 authors. Would you guys be able to craft a
- 15 sentence that captures what Donna -- so I guess
- we could go back to recommendation four now that
- we have the revised copy, and then we could come
- 18 back to five and vote on it.
- MR. BATES: I have the same question
- on four if you have it in front of you. Are we
- 21 limiting this to providing technical assistance?
- We could scratch that on this one?

```
MS. FOUDY: No, I would keep it in
 1
        because it is in direct relation to the guidance
 2.
 3
        we are given, that the OCR is going to be giving.
                    MR. BATES: But are you limiting only
 5
        when they are providing TA. It seems to me there
        are other times when they could convey this. But
 6
 7
        this seems to be limiting it only when they are
 8
        providing TA.
 9
                    MR. LELAND: Let me back up for a
        second and read it. This is the recommendation
10
        four as revised.
11
12
                    Quote, in providing technical
        assistance, the Office of Civil Rights should not
13
14
        directly or indirectly change current policies in
        ways that would undermine Title IX enforcement on
15
        nondiscriminatory treatment in participation,
16
17
        support services, and scholarships.
18
                    And there's a rationale statement
        below it, and they have adjusted the first
19
20
        sentence as you suggested, Julie.
21
                    I like it -- I was the one saying,
22
        gee, maybe the first sentence of the rationale
```

```
should be moved up, but I like it the way it
```

- 2 reads here.
- MR. BOWLSBY: Ted, just for clarity,
- 4 could we insert, regarding after enforcement so
- 5 it reads Title IX enforcement regarding
- 6 nondiscriminatory treatments.
- 7 MR. LELAND: I didn't think that
- 8 sounded correctly, but I was reading into the
- 9 mike.
- 10 Okay. Other comments or thoughts on
- 11 either the recommendation and/or rationale
- 12 statement here?
- MS. VARONA: Do you want me to try
- 14 and add my amendment.
- MR. LELAND: I thought that was to
- the other recommendation.
- We've gone back to recommendation
- 18 four now.
- 19 MS. VARONA: Okay. I was ahead of
- 20 myself.
- 21 MR. LELAND: Okay. Yes, Mike.
- 22 MR. SLIVE: Point of clarification.

```
1 Can somebody using other words tell me what this
```

- 2 means. Revised for, what does it mean.
- MS. COOPER: Don't be shy, just jump
- 4 right in.
- 5 MR. DE FILIPPO: I think it is a good
- 6 question, and I would like to know what we're
- 7 voting for here too.
- 8 MR. GRIFFITH: Is saying that if
- 9 there are changes, if the Secretary changes the
- 10 status quo, he should not undermine Title IX
- 11 enforcement regarding nondiscriminatory treatment
- 12 and participation support services and
- 13 scholarship.
- 14 MR. LELAND: I saw it as a necessary
- recommendation given the fact that we probably
- will make some suggestions for further study by
- the Department of Education regarding different,
- 18 you know, participatory rules and all those kinds
- 19 of things.
- 20 And I thought to go on record to say
- that no matter what we do, we don't want to take
- 22 a step backward in our enforcement or our

```
providing of opportunities or in our push to
provide more opportunities for women. This is
```

- 3 the way to say that.
- I thought it gave the people we pass
- 5 this on to a statement that says we don't want to
- 6 go backward no matter what your implementing.
- 7 That's why I thought in providing
- 8 technical assistance is appropriate in this case,
- 9 because that's what we're really talking about,
- when the rubber meets the road, we don't want to
- 11 take a step backward.
- MR. BATES: But, Ted, this is my
- 13 point. In providing TA, just wondered, do you
- often change policies at that time. That's why
- the notion of limiting it to TA is a little
- troubling to me. Maybe one of you can respond to
- 17 that.
- MR. REYNOLDS: No. If the policy's
- 19 going to change, it is supposed to go through a
- 20 rule-making procedure. It is not supposed to be
- 21 changed each time technical assistance is
- 22 provided to recipients.

```
1
                    MR. LELAND: So are you arguing for
        or against having providing technical -- does
 2.
 3
        that mean in terms of your organization, does
        that make a difference, or should we take that
 5
        out, the first phrase?
 6
                    MR. REYNOLDS: The way it is written
 7
        now, you have limited it. We could provide --
        technical assistance, we conduct compliance
 8
 9
        reviews, and we respond to complaints.
                    MR. LELAND: So providing technical
10
        assistance is a specific task you undertake. So
11
12
        there may be people like myself who are in favor
13
        of this might like to have that removed and have
        all activities sort of subsumed under this;
14
        right?
15
                    MR. BATES: That would be my
16
        suggestion, harping on that.
17
                    MR. JONES: If I could just add
18
        something. It seems to me it's a clear intent
19
20
        here that you are saying that as we undertake
21
        whatever policy-making actives that we undertake,
        that we should adhere to this.
22
```

Technical assistance is not a

2	policy-making effort. That is a time when we
3	communicate what the policy is.
4	So I think in the spirit of what you
5	are trying to accomplish here, you need to delete
6	that.
7	MR. LELAND: Are you okay with that,
8	Julie?
9	MS. FOUDY: Yes.
10	MR. LELAND: All right. Anybody that
11	doesn't want that removed.
12	Mike, did we allay your scepticism?
13	MR. SLIVE: That's a help.
14	MR. LELAND: Any other comments or
15	thoughts on either the recommendation or the
16	rationale statement for our revised
17	recommendation four?
18	Hearing none, can we pass this by
19	consensus.
20	All right. No disagreement.
21	Now we are back on to
22	MS. COOPER: Back on to five.

And I think Donna wants to read her

1

21

22

```
2.
        amendment.
 3
                    MS. VARONA: I know I'm going to need
        some words missing, but the spirit of it is if --
                    MS. COOPER: One second. I think he
 6
        has something for you.
                    MS. VARONA: Okay. Therefore
        educational institutions should pursue all other
 8
 9
        alternatives when cutting or capping any team
        when gender is a factor in that decision. If
10
        indeed teams have to be cut, student athletes
11
12
        should be given justification and adequate
13
        notice.
14
                    MS. COOPER: Can you read that one
        more time.
15
                    MS. VARONA: It is revisions of line
16
17
        32 through 34 on Page 35.
                    MS. SIMON: Could you read the
18
        recommendation first?
19
20
                    MS. COOPER: The recommendation is
```

the Office of Civil Rights should make clear that

cutting teams in order to demonstrate compliance

```
with Title IX is a disfavored practice.
```

- MS. VARONA: Okay. Therefore, this
- 3 is after the loss of teams described, and we are
- 4 going to revise lines 32 though 34.
- 5 Therefore educational institutions
- 6 should pursue all other alternatives when cutting
- 7 or capping any team when gender is a factor in
- 8 this decision. If indeed teams have to be cut,
- 9 student athletes should be given justification
- 10 and adequate notice.
- MS. COOPER: Good job.
- MR. BOWLSBY: Cynthia, I think Donna
- said, seek all other alternatives when cutting or
- 14 capping. My language was seek -- pursue all
- other alternatives before cutting or capping.
- MS. COOPER: Make that friendly
- 17 amendment, before.
- 18 MR. JONES: Ted, can I just raise an
- issue for everybody's consideration.
- 20 When we talk about gender, you know,
- 21 should not cut teams when gender is a factor in
- that decision, is it really the intent of the

body here to say when gender is a factor in the

1

20

21

22

```
decision or when Title IX compliance is a factor
 2.
 3
        in the decision.
                    Because what Title IX itself by its
        own terms says you cannot exclude someone from
        participating, deny them a benefit or
 6
 7
        discriminate against them on the basis of sex.
                    So it would seem to me if sex is a
 8
 9
        consideration in your capping or your elimination
        of men's team, arguably, that is a violation of
10
        the very terms of the statute itself.
11
12
                    And I think what we are really trying
        to get at is the question of when institutions
13
        are considering Title IX compliance, when they
14
        are making these decisions. Not gender.
15
                    I toss that out there for
16
17
        consideration.
18
                    MS. VARONA: I think that then you
        get into well, are they cutting a team because of
19
```

Title IX compliance or because of a resource

issue, because if you interest. So I think if

you interject that language, you are going to

```
1 complicate the statement.
```

- 2 MS. SIMON: But I support your
- 3 suggestion because I think what we've been
- 4 hearing at all town hall meetings is how so many
- of the young men that are on gymnastics,
- 6 wrestling, et cetera, they are told it is because
- 7 of Title IX. Further investigation suggests that
- 8 it is not because of Title IX.
- 9 And I think to say cutting a team and
- 10 using Title IX as an excuse is a mistake.
- 11 MR. SPANIER: Unless it is the
- 12 reason.
- MS. SIMON: Unless it is. But I
- 14 think in many instances, we have found that it is
- not. It has to be a statement of fact and not
- 16 useful explanation or politically correct
- 17 explanation.
- 18 MR. GRIFFITH: Brian, can you give us
- 19 a thought with some language how you would change
- 20 the explanation on the last sentence.
- 21 MR. JONES: I'm really sort of
- 22 throwing it out. I'm not quite sure what the

1

21

22

```
intent is here. I'm just raising the guestion of
        what the intent really is to say -- again, I
 2.
 3
        don't recall what the modified language is that
        Donna proposed is, but just looking at this
 5
        language.
                    Let's see. Okay. Therefore
 6
 7
        education institutions should pursue all other
        alternatives before cutting or capping any team
 8
 9
        when, and here I was just wondering whether you
10
        meant to say gender or whether you meant to say
        when Title IX compliance is a factor in that
11
12
        decision.
13
                    Again, just laying on the table this
14
        issue that the statute itself does say that you
        can't excludes people from programs or deny them
15
        benefits or discriminate against them on the
16
        basis of sex.
17
                    So if sex is one of considerations
18
19
        that you are using to eliminate a team as opposed
20
        to just Title IX compliance, then arguably you
```

are in violation of the statute. That is just a

question I'm throwing out for your consideration.

```
1 I understand Donna's point.
```

- 2 MS. VARONA: You already say it is
- 3 not favored way of complying with Title IX. It
- 4 is already said in this paragraph.
- 5 MR. GRIFFITH: It is difference
- 6 between saying it is disfavored or illegal.
- 7 What Brian is saying is we maybe
- 8 making a recommendation in here on its face is
- 9 illegal --
- 10 MR. JONES: I'm just throwing it out
- 11 there. I don't know what the intent is. I'm not
- 12 entirely clear what the intent is.
- 13 I'm just saying arguably that's
- 14 right, that what I see when you're suggesting
- here that there are things you should do before
- 16 you cut a team or cap a team with sex being a
- 17 factor.
- 18 I'm just raising the question for you
- 19 all to consider, you know, is that what you mean
- 20 to say, are you talking about Title IX
- 21 compliance.
- 22 That seems to be the issue that we've

dealt with that teams blaming Title IX for the

1

19

20

21

22

```
elimination of teams, not so much they are
 2.
 3
        blaming gender. It seems they are blaming
        Title IX, whether rightly or wrongly, whether
 5
        honestly or dishonestly.
                    MR. LELAND: Donna, are you
 7
        comfortable with Brian's substitution --
                    MS. VARONA: I would like to hear it
 8
 9
        again. Bob or Brian.
                    MR. BOWLSBY: Well, I think it is a
10
        good change. We could tiptoe around it all we
11
12
        want to, but that's where the rubber hits the
13
        road. And we've said it up above, and I don't
14
        see any reason not to say it down below.
                    If anything, it is going to diminish
15
        the number of occasions when somebody hangs a
16
        financial decision on the back of Title IX,
17
        rather than the other way. I think it is a
18
```

positive in dealing with both the reality of

those institutions that do have to make those

difficult decisions, and the illusion that some

have made those decisions for Title IX reasons

```
when that really wasn't the case. I think this
```

- 2 helps in both of them.
- 3 MR. LELAND: Okay. So substitute
- 4 Title IX for the gender --
- 5 MR. GRIFFITH: Do we have language in
- front of us yet?
- 7 MR. DISKEY: Be one minute.
- 8 MR. BOWLSBY: Do the whole paragraph.
- 9 MR. LELAND: Recommendation number
- 10 five, the Office of Civil Rights should make
- 11 clear that cutting teams in order to demonstrate
- 12 compliance with Title IX is a disfavored
- 13 practive.
- 14 And I think the only thing we are
- fussing with is the last sentence, is it not, in
- 16 the description.
- MR. GRIFFITH: Line 27 through 32
- 18 remain unchanged; is that right?
- MR. LELAND: Correct.
- 20 MR. GRIFFITH: So we are just dealing
- 21 with --
- MR. LELAND: That last sentence. It

1

22

has been confusing. We've been sort of hopping

```
all over. I think we are getting to where --
 2.
 3
                    MS. COOPER: I think this is the
        sentence that we've revised. I might as wait
 5
        for --
 6
                    MR. LELAND: The real McCoy.
                    MS. COOPER: The envelope, please.
                    Therefore educational institutions
 8
 9
        should pursue all other alternatives before
10
        cutting or capping any team when Title IX
        compliance is a factor in that decision. If
11
12
        indeed teams have to be cut student athletes
13
        should be given justification and adequate
        notice.
14
                    MS. FOUDY: Do we talk anywhere about
15
        the point of universities blaming Title IX? I
16
        know we brought that up somewhere else. Did we
17
        address that anywhere in here? I know we did in
18
        Phily. But we are not putting it in there?
19
                    MS. GROTH: I think this language
20
21
        helps, Julie.
```

MR. LELAND: The language helps. If

```
1 you are asking me is there anything in there,
```

- 2 don't blame Title IX.
- 3 MS. FOUDY: Rita, I know you
- 4 mentioned it earlier.
- 5 MR. LELAND: That's a hard one.
- 6 MR. SLIVE: I move acceptance of
- 7 recommendation as five as revised.
- MS. GROTH: I second.
- 9 MS. COOPER: Do we have a consensus
- 10 on recommendation five as revised?
- 11 Yes, consensus.
- Now, line 32 as it's been revised.
- Has it been -- oh, cool, dude, let's move on, I'm
- 14 all for it.
- Okay. Recommendation number six.
- 16 The Office of Civil Rights should aggressively
- 17 enforce Title IX standards including
- implementations, sanctions for -- implementing
- 19 sanctions for institutions that is do not comply.
- 20 The Department of Education should also explore
- 21 ways to encourage compliance with Title IX rather
- than merely threating sanctions.

Discussion.

```
MR. DE FILIPPO: Recommend approval.
 2.
                    MS. COOPER: Consensus.
 3
                    MR. GRIFFITH: I'm not sure what the
 5
        second sentence is.
                    MR. BOWLSBY: Second sentence of
        recommendation.
                    MR. GRIFFITH: Explore ways to
 8
 9
        encourage compliance other than merely
        threatening sanctions.
10
                    MR. BOWLSBY: I think when we talked
11
12
        about that in Philadelphia. We were really the
13
        withholding of federal funds had never been done.
14
        And we thought perhaps there was a way to do it
        other than withholding federal funds. Maybe
15
16
        there's some other approach to do it. We talked
17
        about ways to incentivize compliance rather than
18
        penalize compliance.
19
                    MR. GRIFFITH: What this is saying is
20
        right now it's our judgment that they are just
21
        threatening sanctions. We want them to do more
        than that?
22
```

```
MS. GROTH: I think this is good, but
        on line 44 where it says other mechanisms exist
 2.
 3
        and should be pursued with other educational
        institutions.
                    What are those other mechanisms?
                    MR. JONES: Under Secretary's
 7
        authority, he had a broad range of enforcement
        authorities that he could explore. Withdrawing
 8
 9
        funds it is like the death penalty.
10
                    He could enter into a compliance
        agreement with institutions, and he could issue
11
12
        cease and desist order. We could refer things, I
        suppose we could sue in the Court, refer things
13
        to the Justice Department.
14
                    So there is -- there's a real range.
15
        The typically the approach has been you try to
16
17
        work with an institution in an amicable fashion.
18
        The rationale, again, being that withdrawing
        federal funds is a very significant consequence
19
20
        because, you know, these federal dollars often
        work to the benefit of a lot of students who are
21
        at these institutions. If you withdraw them, you
22
```

```
1 are punishing a lot of students who are innocent
```

- 2 bystanders.
- 3 So that's why withdrawing the federal
- 4 funds has always been a very extreme and
- 5 obviously serious consequence but short of that,
- 6 there is a range.
- 7 I hope I answered the question.
- 8 MS. COOPER: There's a motion to pass
- 9 this recommendation.
- 10 Is there a consensus?
- Move on to recommendation seven.
- MR. LELAND: Okay. Before we hop
- into recommendation seven, let me give you a few
- 14 statistics here. Since we came back from lunch,
- which was two hours ago, we passed on 15 or 16
- motions. We have about 15 or 16 left. This is
- one of the instigators for great succinct debate.
- 18 If we persist, we may be able to complete this in
- 19 a timely way, today.
- I don't want to say that in a way
- 21 that limits debates. I want everybody to feel
- comfortable bringing up what want to bring up.

But let's move forward anybody.

1

17

18

19

20

21

22

```
In light of this, I think we'll not
 2.
 3
        take a break.
                    MS. COOPER: A five-minute break.
                    (Recess)
                    MR. LELAND: Okay. If we could come
 7
        to order, please, before we barge ahead.
                    Most of the people in the audience
 8
 9
        aren't back yet, but I was asked by the media
        people to indicate that Cynthia and I will have a
10
        media avail, whatever they call it, immediately
11
12
        after our deliberations end today. So the media
        people can talk to us then.
13
                    I do have a short list of things that
14
        our authors are working on trying to get back to
15
        us by the time we get done.
16
```

One is Julie's concern, the

Debbie's had a concern about some

Background area about some current statistics

being included, they are working on that.

kind of, what did you say, differential --

MR. DUNCAN: Caveat.

```
1
                    MR. LELAND: They did try to find
        some clarification on the statistics that we saw
 2.
 3
        earlier in the women's only schools. Those are
        all varsity sports only.
                    But to get comparison statistics it
 6
        is going to take them more than just today.
                    Those people that are concerned about
        that, my recommendation is we let them insert
 8
 9
        those numbers later and not get -- then see when
10
        a draft comes around of the proposal.
                    But if anybody else thinks that our
11
12
        authors are working on a paragraph on their
        behalf, they should get to those authors an tell
13
14
        them.
                    Because as far as they know, besides
15
        the little editorial changes that we've asked
16
17
        for, that's what their workload is for the rest
        of today.
18
                    MS. FOUDY: Ted, did you mention
19
20
        something about the Cohen case, did you say that
21
        clarification they were going to give --
22
                    MR. LELAND: I think you're right,
```

```
1
        Julie.
                    Is there something we are working on?
 2.
 3
                    MS. FOUDY: On one of the findings;
        right?
 5
                    MS. SIMON: Ted, also when we are
 6
        getting the data on the women's only schools, and
 7
        we know their varsity sports, what kinds of
        schools are we comparing them to? We should be
 8
 9
        comparing them to small, liberal arts colleges,
        because that's all the women colleges are.
10
                    Did they hear me?
11
12
                    MR. LELAND: Okay. I'll make sure.
13
                    MS. VARONA: Rita, your comparison,
14
        could you just repeat what you just said?
15
                    MS. SIMON: At the women's colleges
16
        they are talking about varsity sports
17
        participation. I'm saying if there's comparison
        with other schools, they should be with liberal
18
        arts colleges.
19
                    MR. LELAND: Okay. Any other
20
21
        comments before we leap in?
                    Now on recommendation seven, Page 36.
22
```

1

22

```
The Department of Education should initiate
        programs to promote female student interest in
 2.
 3
        athletics at the high school level, explore the
        possibilities of a pilot program to encourage
 5
        participation in physical education and explore
        ways of encouraging woman to walk on teams.
 6
                    Discussion, thoughts.
                    MR. GRIFFITH: Well, I'm all in favor
 8
 9
        of somebody encouraging female student interested
        in athletics at the high school level. I'm not
10
        comfortable that's the charge of the Department
11
12
        of Education to do that.
13
                    I would like to see education funds
14
        used on whole host of things. I'm not certain
        this would be on a list of Department of
15
        Education involved with.
16
17
                    So seems to me the Department of
        Education enforces an anti-discrimination
18
        statute, but I'm just not comfortable with the
19
20
        Department of Education doing this. If we were
21
        to say it more generally that somebody ought to
```

do this, I just worry about whether it is them.

MS. FOUDY: What I was saying for all

MR. GRIFFITH: I don't know who does

1

16

17

```
boys and girls, K through 12, encourage, yeah,
 2.
 3
        generally. You could say something like the
        Department of Education should initiate programs
 5
        to promote physical education for all boys and
 6
        girls in K through 12.
                    MS. COOPER: I agree.
                    MS. FOUDY: And make it general.
 8
 9
        the paragraph to follow --
                    MR. LELAND: Wait a minute now.
10
        Are -- do you have substitute motion now on
11
12
        number seven? We do.
13
                    Men's and women's still includes a
14
        Department of Education, so you weren't persuaded
        by Tom's argument that --
15
```

18 MS. FOUDY: Well, I know the

it, though. Somebody help me here.

- 19 President's Physical Fitness council has been a
- 20 big issue, so I think in relation to that
- 21 initiating programs to --
- MS. PRICE: It may not be

appropriate. Maybe you could say something along

1

21

22

```
the line that the Department could consider
 2.
 3
        options within the Department and the
        administration and beyond.
                    There may be -- beyond may not be the
 6
        appropriate word, but outside of the Department
        that would promote physical education K through
        12, and especially for young girls.
 8
 9
                    MR. SPANIER: I was going to suggest
        some wording in the spirit -- the Department of
10
        Education and educational leaders should promote
11
12
        programs to encourage male and female student
13
        interest in athletics, and so on.
                    We shouldn't be (inaudible)
14
        Department of Education to initiate programs, but
15
16
        they could certainly promote them, and if we add
        in other educational leaders, really everybody's
17
18
        responsibility.
19
                    MR. GRIFFITH: How about the
20
        Department of Education should encourage
```

MS. VARONA: Promote physical fitness

educational leaders to.

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and sports opportunities for young boys and
```

- girls, K through 12.
- 3 MR. LELAND: Is that another
- 4 substitute motion?
- 5 MS. VARONA: I was trying to help
- 6 with a language.
- 7 MR. SPANIER: Department of Education
- 8 should encourage educational leaders to promote
- 9 programs to encourage male and female student
- 10 interest in athletics and so on. And the rest of
- it. That's not changing any other words.
- MS. SIMON: Graham, would you accept
- as a friendly amendment, educational leaders and
- 14 sports leader. I mean having Michael Jordan
- 15 (inaudible) high school kids to participate in
- sports might have more effect than the Department
- of Education.
- 18 MR. LELAND: We have -- any other --
- 19 I think everybody -- so far we understand the
- 20 amended recommendation. I think so far.
- 21 MR. SPANIER: The Department of
- 22 Education should encourage educational and sports

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1 leaders to promote programs to encourage male and
```

- 2 female student interest in athletics at the high
- 3 school level and so on.
- 4 MS. FOUDY: Yeah, K through 12. I
- 5 think we should broaden it and generalize it.
- 6 MR. SPANIER: How about the
- 7 elementary and high school levels?
- MS. VARONA: Are we leaving out PE,
- 9 don't we want the word PE in there?
- 10 MR. SPANIER: I haven't changed the
- 11 rest of this. It's still in there. I just
- wasn't reading the whole thing, just didn't seem
- to want to spend a half an hour on this.
- MR. LELAND: I agree.
- We will still talking about the
- 16 recommendation. Let's not go to the rationale
- 17 statement yet. We are still wordsmithing the
- 18 recommendation.
- 19 Anybody have any other comments on
- 20 the recommendation?
- Okay. Hearing none, let's go down
- and talk about the rationale statement now.

±	Arry choughes of commences:
2	MS. FOUDY: I would scratch on line 9
3	after the comma, particularly among girls and
4	women, and just keep it general like we did at
5	the top. I would scratch from 15 to 18, the last
6	sentence.
7	MR. LELAND: Anybody object to those?
8	MR. GRIFFITH: What's wrong with 15
9	to 18; is it excessive or something you just
10	disagree with?
11	MS. FOUDY: I have to read it again.
12	I'm okay with it. Either way, it
13	doesn't really matter. We don't need to spend a
14	lot of time on this.
15	MS. VARONA: It assumes there's more
16	high school girls participating in sports than
17	there are slots available on the collegiate
18	level.
19	So in a subtle way I don't want to
20	endorse the idea that there is an interest out
21	there. I think we have and some of the
22	barriers have been not because of cultural

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1 reasons only, but because of opportunities.
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- 2 So I think it begs all that. So if
- 3 get rid of that, I think we don't have to look at
- 4 the nuances or read something into it that it
- 5 isn't intended.
- 6 MR. LELAND: So you are supporting
- 7 removal of the last sentence?
- 8 MS. VARONA: Yeah.
- 9 MR. LELAND: Okay. Other thoughts?
- 10 I don't see any objections to removing the last
- 11 sentence.
- 12 MR. GRIFFITH: I object. I think it
- is an important statement, that one way you bring
- 14 about change is to create opportunities. I think
- it is a fine statement.
- MR. LELAND: Okay. Other comments.
- 17 We are talking about last sentence.
- MS. VARONA: I'll give you that if
- 19 you could get rid of naturally.
- MR. GRIFFITH: Yeah, okay.
- MS. SIMON: Tom, go ahead.
- MR. LELAND: So far we have the last

sentence without one word.

```
2.
                    Any other comments or thoughts on the
 3
        rationale statement for recommendation number
        seven?
                    Okay. Hearing none, seeing none, can
 6
        we approve recommendation seven and the rationale
 7
        statement by consensus?
 8
                    MS. COOPER: Yes.
 9
                    MR. LELAND: Yea. Eight.
10
                    MS. COOPER: Recommendation eight.
        Because using financial resources wisely and not
11
12
        excessively is more likely to contribute to broad
13
        sports programs that include Olympic sports the
14
        Department of Education should encourage
        educational institutions and national athletic
15
16
        government organizations to address the issue of
17
        reducing excessive expenditures in the
18
        intercollegiate athletics. Possible areas to
        explore might include the possibility of an
19
20
        antitrust exemption for college athletics, urging
        the use of the President's and Secretary's bully
21
22
        pulpits, quotes unquotes, to call for restraint
```

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1 in expenditures an in creating an entity outside
```

- of the NCAA to monitor expenditures.
- MS. YOW: Is this where we comment.
- 4 MS. FOUDY: Can I just say, my name's
- on it. I don't know what bully pulpits means.
- 6 That's not me.
- 7 MS. YOW: Okay. Bully pulpits is not
- 8 what I was going to comment on.
- 9 Creating an entity outside of the
- 10 NCAA to monitor expenditures, we already did
- 11 that. It's called the EADA report, reports to
- 12 the Department of Education. We also report to
- our respective campuses. We report to the Board
- of Regents of our statewide institutions and the
- 15 chancellor.
- We are one of the most over-regulated
- industries ever to be in existence. We report to
- 18 the faculty senate, you know, which is not to be
- 19 confused with four or five other groups we report
- 20 to.
- 21 I'm not sure why that is there or --
- we already report lots of places. So.

1	MR. SPANIER: I would like to support
2	Debbie's comment there. I don't know where that
3	came from. There are too many organizations out
4	there trying to be the NCAA or to work around the
5	NCAA, and it is just doesn't make any sense.
6	I recommend we either take that out
7	or if somebody had a compelling reason for
8	putting that in the first place to change words
9	to say and encourage the NCAA to monitor
10	expenditures.
11	To one or the other. Either is okay
12	with me. Encouraging someone else to get in the
13	act and do it, is heading in the wrong direction.
14	MR. BATES: Ted, I think this
15	recommendation is bit cumbersome, seems to me we
16	could take some of it out.
17	The first sentence I don't know that
18	adds much. And it seems to me the recommendation
19	is Department of Ed should encourage educational
20	institutions and national governments
21	organizations to address the issue of reducing
22	excessive expenditures in intercollegiate

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1 athletics.
```

- 2 That's the recommendation. Then
- 3 there's a lot of some of the other stuff could go
- 4 it seems to me elsewhere in the rationale. But
- 5 it seems misplaced in the recommendation.
- 6 MS. COOPER: So do we have consensus
- 7 for that change?
- 8 MS. FOUDY: Can we put it down below?
- 9 MR. BATES: Some of it should be down
- 10 below. Whatever is appropriate, I would suggest
- 11 going down to level of rationale.
- MS. COOPER: Okay. Are you saying
- 13 recommendation eight should read, the Department
- of Education should encourage educational
- institutions and national athletic governing
- organizations to address the issue of reducing
- 17 excessive expenditures in intercollegiate
- 18 activities.
- MR. BATES: Right. That's the
- 20 recommendation.
- 21 MR. SPANIER: I think very important
- that we have explore the possibility of an

```
1 anti-trust exemption for college athletics.
```

- 2 That, as we talked about last time, is a very
- 3 important barrier currently cross containment.
- 4 MR. BATES: I would then support that
- 5 particular sentence as part of the
- 6 recommendation.
- 7 MS. COOPER: Okay. I'd read it
- 8 again. The Department of Education should
- 9 encourage educational institutions and national
- 10 athletic governing organizations to address the
- issue of reducing excessive expenditures in
- intercollegiate athletics. Possible areas to
- 13 explore might include the possibility of an
- 14 anti-exemption for -- anti-trust exemption for
- 15 college athletics.
- MR. BATES: I would just remove one
- of the possibilities. I think the second can be
- 18 taken out.
- 19 MR. SLIVE: Put period at
- 20 expenditures. Line 28.
- 21 MR. BATES: Yeah.
- MS. COOPER: Okay. Do we have a

```
1
        consensus?
                    MR. GRIFFITH: I'm not in favor of
 2.
 3
        encouraging the Secretary to suggest that there
        be anti-trust exemptions. I know that's part of
        it, but I'll vote against it if that's in it.
                    MR. BATES: Let me add to -- I think
        when we talked about it, it needed to come from
        some place other than intercollegiate athletics,
 8
 9
        that's why we're saying secretary. But it could
10
        be somebody educational.
                    MS. COOPER: So we should vote, have
11
12
        a motion to vote?
                    MS. FOUDY: You were talking about
13
        recommendation? Not the total --
14
                    MR. SPANIER: I think what the
15
        suggestion was to take very first sentence of the
16
        recommendation, which has now been eliminated,
17
        and move it to become what would probably be the
18
        second sentence in the section below.
19
20
                    MS. FOUDY: Can I add just one thing
21
        I noticed. One of major factors -- line 32 --
        one of the major factors identified by the
22
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1 Commission in the decision to cut teams is a lack
```

- of resources at some schools.
- I would like to add, due to
- 4 escalating expenditures.
- 5 MR. SPANIER: Lack of resources is
- 6 not necessarily due to escalating expenditures.
- 7 It might be at some schools.
- 8 MS. VARONA: You could put "and"
- 9 escalating expenditures to support revenue
- 10 producing sports.
- MS. FOUDY: I just want to somehow
- 12 tie it into this recommendation. Not just a
- 13 field issue --
- MR. DE FILIPPO: It's not applicable
- 15 at every school. At some it is, not all.
- MS. FOUDY: Right. That's just why
- we're saying one of the major factors.
- MS. VARONA: It is in the next
- 19 sentence.
- MS. FOUDY: Right. Okay. Sorry.
- 21 MS. VARONA: So is your
- 22 recommendation to move because using financial

```
1 resources wisely and not excessively is more
```

- 2 likely to contribute, that sentence, you move it
- down. And underneath the recommendation, and
- 4 then you pick up, one of major factors identified
- 5 by the Commission.
- 6 MR. SPANIER: Become the second
- 7 sentence of that paragraph.
- 8 MS. VARONA: I'm all right with that.
- 9 MS. COOPER: Any further discussion?
- 10 Consensus?
- 11 MS. VARONA: We don't have a
- 12 consensus.
- MR. GRIFFITH: No.
- MS. COOPER: For recommendation
- 15 eight. All in favor of recommendation eight with
- the amendments, raise your hand.
- MS. PRICE: Twelve in favor.
- MS. COOPER: All against, opposed?
- MS. PRICE: One opposed.
- 20 Motion passes twelve to one.
- 21 MR. GRIFFITH: For the record, I'm
- for democracy and free markets.

1	MR. LELAND: We're now on to
2	recommendation nine. It is something of either
3	or. Let me read the two not necessarily the
4	either or. We said today we could have sort of
5	contradictory recommendations and the Secretary
6	could choose between them or choose none of them.
7	So we shouldn't back away if we want
8	to make two recommendations here, but these seem
9	to us the ones we could decide on.
10	The first recommendation nine A, lets
11	put it, is the Department of Education should
12	encourage the redesign of the equity in athletics
13	disclose act to focus away from collecting
14	only raw participation statistics, which
15	(inaudible) proportionality is the best way to
16	comply with the three-part task.
17	Other recommendation, which I'll call
18	9B is the department of education should
19	encourage congress to repeal the equity in
20	athletics disclose act reporting requirement.
21	So let's open up for discussion on
22	two of them

1	We have one that says amended.
2	Cary, supposed author here.
3	MS. GROTH: Right. If I could change
4	the wording on recommendation nine to read: The
5	Department of Education should redesign the EADA
6	to enable schools to identity which prong they
7	need in complying with Title IX, period. The
8	EADA should be required for high schools as well
9	as colleges.
10	I believe I was told as
11	representative Olympia Snow as already submitted
12	this bill, senator, excuse me, this bill, and
13	would be good to support this as well. But I
14	would reword the way
15	MR. LELAND: Let's take the issue.
16	First issue is the rewording of nine A. Is
17	everybody comfortable with the rewording of it?
18	MR. JONES: Can I make a quick
19	interjection here.
20	Cary, you left out the word encourage
21	the redesign. I would just suggest as a legal
22	matter, we are going to need to leave it that

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way. Because the secretary doesn't have the
```

- 2 power on his own to redesign the EADA.
- 3 MS. YOW: I have a question to Sally.
- 4 I remember when we discussed this, might have
- 5 been Philadelphia. What I can't remember
- 6 exactly, we were talking about the EADA reports.
- 7 I thought you made it clear to us, but maybe not.
- 8 That you guys -- I'm not sure I understand the
- 9 purpose of the reports. You made it clear to us
- 10 there is no enforcement. You are not enforcing
- 11 anything we are going.
- 12 If we are going to do what Cary wants
- to suggest, why we are doing it, what benefit we
- 14 will derive from doing it.
- MS. STROUP: That's right. We don't
- do anything with the report. We put the date on
- 17 the website. That's the sole extent of what
- 18 happens with it at the Department. Correct me if
- 19 I'm wrong, if anyone from OCR ever looks at it.
- 20 I doubt they do. The recording issue.
- 21 And my question is I want to know how
- 22 we are going to redesign it. Redesigning that

```
report it is a monster report now. The thought
        of it getting even longer scares me to death.
 2.
 3
                    Maybe you guys have some good ideas.
        I hope that's part of this recommendation --
 5
                    MS. GROTH: The redesigning is only
        to allow the schools to identify which prongs
 6
 7
        they meet in complying with Title IX. Our
        discussion in Philadelphia, was based on that
 8
 9
        fact that report gives false impression that
        institutions who do not meet proportionality
10
        automatically are not in compliance with
11
12
        Title IX.
13
                    So I remember one of the
14
        recommendations maybe adding two boxes, or how do
        you comply with Title IX, which prong.
15
16
                    So not any major changes but --
17
                    MR. LELAND: I think, Sally, in
18
        addition on the cover sheets, in addition to the
        proportionality of appropriate or numbers, the
19
20
        participation numbers, scholarship dollars, you
21
        have another box that says, are you complying
        with prong two. Another box that says, are you
22
```

complying with prong three.

1

22

```
And would allow the president of the
 2.
 3
        institution, before they get called before the
        OCR or get sued to be able to declare -- not only
        be able to but have to -- declare on which one of
        these three prongs they think they are using to
 6
 7
        comply. And I hope a lot of people feel
        hopefully there will be more discrete
 8
 9
        descriptions for prong two and three in how you
10
        comply.
                    Nobody is suggesting we redesign all
11
12
        the statistical information inside or all the
13
        dollar information inside. But I think there is
14
        a feeling that, gee, if we are going to -- if an
        institution wants to comply with prong three and
15
        doesn't want to get called before the OCR or
16
17
        sued, they would like a way to do that, to
18
        declare on that form.
                    Because that's what most people are
19
20
        concerned about, your compliance with Title IX,
        look at that form. How is Stanford doing. They
21
```

look at that form. Right now they don't see

```
1 prong two or three information. Not even
```

- 2 acknowledged it was there.
- 3 So I think that was -- not make you
- 4 go through and do the finance again.
- 5 MR. SPANIER: I'm with Sally on this.
- 6 I think this is a supreme example of a wasteful,
- 7 time-consuming report that nobody uses, nobody
- 8 reads. It's results in millions of dollars of an
- 9 unfunded mandate. And I don't see any way in
- 10 which it promotes Title IX.
- If we want to promote Title IX, let's
- 12 find another way of doing it than assigning a
- member of our staff to put 45 pages of statistics
- 14 together that can't actually be compared from one
- institution to the next, because the
- methodologies and budget centers are all
- 17 different.
- 18 It is terribly wasteful and
- 19 inefficient. Who knows over time what the prongs
- 20 will be, how many there will be, what OCR will be
- 21 doing to enforce them, checking a box on the 46th
- 22 page of this form is meaningless in the overall

```
1 scheme of things.
```

- 2 I just don't see -- before we spend a
- 3 lot of time wordsmithing it, we ought to find out
- 4 if anybody sees a compelling reason in this
- 5 spirit of this Commission to recommend a
- 6 continuation of that report.
- 7 I'm speaking as someone who had staff
- 8 members preparing these reports, and I have to
- 9 review them and personally sign off on them.
- 10 It's just another one of those
- 11 documents that nobody ever looks at once it
- 12 leaves your hands.
- MR. LELAND: Sounds like he wants to
- vote for 9B.
- 15 Let's have more discussion.
- MS. FOUDY: How do you know, Graham,
- 17 outside of your office, how do you know on the
- general public whether they look at it or not.
- 19 Is there a tracking of that, or where does that
- 20 assumption come from is my question.
- 21 MR. SPANIER: Well, I can't track the
- 22 hits on the Department of Education website, but

we get about one call a year from somebody who

1

21

22

```
wants to see it. And it is just not worth the
 2.
 3
        time and the effort.
                    And if someone's really interested
        in, you have to sit down with them and explain
        anyway. And occasionally when somebody in the
 6
 7
        newspaper wants to take a bunch of them and
        analyze them, they don't come out right anyway.
 8
 9
        Because it is very complicated and very
10
        cumbersome.
                    And usually somebody wants one or two
11
12
        numbers out of report that contains hundreds of
13
        numbers to try and do something with.
                    What's the idea here? If the idea is
14
        some reporting mechanism to encourage compliance
15
        of Title IX, get rid of this and appoint a
16
17
        working group to come up with a little report
18
        that's meaningful to demonstrate it. Maybe that
        report asks this question of how do you go about
19
20
        fine tuning. How are you as sure as you are,
```

what are the meaningful data.

But the data that are in this report

don't end up telling -- at some point it is so

1

21

22

```
long, you can't make sense of it.
 2.
 3
                    MR. LELAND: Let's move forward.
        are talking about 9A and B.
                    MS. KEEGAN: Maybe what Jerry was
 6
        going to say would be helpful, where you use it.
                    MR. REYNOLDS: Few quick comments.
                    You can't tell currently from the
 8
 9
        document whether a school is in compliance. And
10
        often the data contained in the report, people --
        it's been used in ways that haven't been helpful.
11
12
                    Now, the suggestion that we should
13
        have additional boxes that would indicate whether
14
        a school has come into compliance with prongs two
        and three, just because an institution declares
15
        that it is in compliance with prong two and three
16
17
        does not mean that at the end of the day OCR is
        going to agree with that finding.
18
                    So I just don't want to put the
19
20
        public in a position where it is relying on a
```

document that doesn't mean anything.

A box where someone has checked prong

```
two doesn't necessarily mean that the Office of
```

- 2 Civil Rights is going to agree.
- But at the same time, though, a
- 4 parent can look at that report and assume that
- 5 the school is in compliance with that prong.
- 6 MS. GROTH: Jerry, what we could do
- 7 then -- I think we are simplifying this too much.
- 8 I think the box could say such and such
- 9 institution meets the requirements of prong two
- 10 per the Office for Civil Rights.
- I agree it is not as simple as a
- 12 check-off box. I also agree with Graham. I
- don't want us to be putting together information
- 14 that is not useful.
- However, we do need to be accountable
- to the public as to what our athletic departments
- do, and our revenues and expenditures as well as
- the participation numbers.
- 19 MR. REYNOLDS: If you are asking for
- OCR to certify that each college in America is in
- 21 compliance or isn't in compliance, that is just
- 22 not feasible.

1	MR. LELAND: We heard testimony
2	the problem right now is with the EAD form. If
3	you're a university president, the only public
4	acknowledgement you have, if you haven't been
5	sued or hauled before OCR with a complaint, is
6	the ADA report. And that only deals with one
7	prong.
8	So when you get a letter from some
9	organization that says you're in violation or
10	prove to me why you were not in violation, it's
11	based on that one particular set of data.
12	I think a lot of us who have
13	universities are committed to complying with
14	Title IX would like to have the flexibility of
15	using two and three, would like not to be sued
16	and not hauled before OCR with a complaint, not
17	to have it adjudicated by someone else. We could
18	self evaluate ourselves.
19	Your argument is you don't rely on
20	the present EADA form and you investigate people,
21	why wouldn't a new EADA form or some form that
22	maybe Graham suggested, do away with that.

1	But particularly most universities
2	presidents would like some public acknowledgement
3	that they are complying with Title IX, and right
4	now, there's only one way to do that, and that's
5	with the EADA form, and that only deals with one
6	prong.
7	So if you are a university president,
8	and counsel, you say I need to be out there in
9	the public as being supportive of women's
10	opportunities, that's what my community demands,
11	and gosh, there's only one way to acknowledge it.
12	I happen to like the idea I'm not
13	sure the EADA form is right, but giving people a
14	chance to declare I'm in compliance using prong
15	two and here's why.
16	MR. REYNOLDS: I understand this
17	desire to do this. But coming into compliance
18	with prongs two and three requires lots of legal
19	analysis. And often people with goodwill
20	disagree over whether a school is in compliance.
21	All I'm saying that this declaration
22	could be misleading.

1	MR. LELAND: I agree.
2	MS. VARONA: I was just trying to
3	follow up with Graham's recommendation, why don't
4	we recommend that the document reflects what we
5	are looking for. And we put that language in our
6	report. This EADA report doesn't seem to be
7	meeting the needs of the Office of Civil Rights
8	for these school that want to be in compliance
9	that this EDA report doesn't seem to be
10	delivering or meeting the needs of the Office of
11	Civil Rights for those schools that want to be in
12	compliance, that the EDA report must be reviewed
13	or another report
14	I'm not in your business, but we just
15	embrace Graham's concept.
16	MR. LELAND: I think Graham's concept
17	was he votes for nine B or suggested the
18	Department of Education encourage congress to
19	appeal and if he had to do a substitute
20	process to try develop a different form that
21	would meet my problems or give me a chance my
22	concerns.

```
But I think right now all he is on
        record of saying he's in favor of 9B, which is
 2.
 3
        eliminated.
                    MS. KEEGAN: Ted, are the issues,
 5
        Cary, on the high schools -- A, I don't know
 6
        enough about what's in the current form, much
 7
        less what we are contemplating -- it seems to me
        a good idea to have this better, simpler model of
 8
 9
        saying to the public, here's what we do. Seems
        to me it could probably be derived from one of 47
10
        reports you are already doing, but that's just
11
12
        me.
13
                    If there's some way you could
14
        consolidate that and easily get it transparent to
        the public, I think that's right.
15
                    But I will tell you in the high
16
17
        school level where we already identified that we
        don't keep these kind of statistics, there is no
18
        NC2A.
19
20
                    Right now we're having a hard time
21
        graduating our kids in reading and doing math,
        much less calculating how many of them -- we try
22
```

```
1 to do that. Title IX is enforceable and should
```

- 2 be in the high schools. This form at high school
- 3 level, my fear is we are going to have to hire
- 4 somebody who used to teach math to do this form.
- 5 That worries me. I'm wondering about how
- 6 strongly you feel about leaving high schools in
- 7 here.
- 8 MS. GROTH: I feel strongly because
- 9 Title IX applies to all levels.
- 10 MS. KEEGAN: Of course it does. But
- 11 they are not exempt from it right now. They
- 12 simply aren't -- this form, as I understand it,
- is not the be-all and end-all to everyone's
- 14 compliance with Title IX. It was an additional
- 15 congressional attempt.
- 16 What I've devoted a good portion of
- 17 my life of doing away with reports that just get
- 18 filed, particularly in K-12. And we just
- 19 specialize in them.
- 20 If this is a report that just gets
- 21 filed, is it going to substitute for something
- 22 else they are doing -- if I understood what we

```
1 are try to do it would be meaningful at the high
```

- 2 school.
- 3 But right now without that kind of
- 4 information, I couldn't in good conscience say
- 5 every high school in the United States should now
- 6 devote its attention to a new 47-page form, I
- 7 couldn't sleep.
- 8 MS. GROTH: I added this
- 9 recommendation because in Chicago this was a
- 10 recommendation that came from the IHSA.
- 11 So, you know, I think it would be
- important for us to know what Senator Snow is
- doing as well. I'm not that familiar with.
- MR. LELAND: Gene.
- MR. DE FILIPPO: Ted, you know, we
- all really dislike it when people tell us how to
- do our jobs. Those of us in college athletics,
- we have a lot of people that tell us how to do
- 19 our jobs.
- We are hearing from the high schools
- 21 this is not good, we are hearing from OCR, who
- 22 have to deal with it on a day-to-day basis that

```
1 it is not good, yet we are trying to enforce
```

- 2 something.
- I would make a motion we adopt 9B and
- 4 let's move on.
- 5 MS. FOUDY: Can I disagree?
- 6 MR. LELAND: Well, let Percy first,
- 7 please.
- 8 MR. BATES: Well, this is one I've
- 9 been thinking of since Philadelphia. I try to
- 10 listen to both sides.
- But the one troubling part of this to
- me, and now leads me to think that maybe we
- should get rid of it, tends to, at least as it
- 14 currently exists, forces people towards prong
- one, which is really troubling.
- 16 While we may be able to change it,
- 17 I'm not sure we could get rid of that completely.
- So I would want to argue and now feel
- that I am leaning towards the fact that we ought
- 20 to get rid of it and find something else that
- 21 makes a lot more sense to us.
- 22 Seems to me it is something that's

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doing harm. Everybody is saying it is of no
```

- 2 help. Not only that, it seems to be doing harm
- 3 to our efforts.
- 4 And therefore I'm leaning towards
- 5 suggesting we get rid of it.
- 6 MR. LELAND: Julie, and then Bob.
- 7 MS. FOUDY: Clearly there's issue
- 8 with it not being effective. But to take a
- 9 radical leap of saying we should do away with it
- 10 entirely, this is disclosure act for the public.
- 11 Wouldn't it serve the public better
- 12 to say clearly with the time constraints of the
- Commission, we don't have time to send out
- 14 recommendations on how it would change. It's not
- our expertise, but someone should tackle this, it
- is an issue.
- Does that mean we scrap the entire
- 18 program after it's been built for the public to
- 19 access information, which is why it's there. If
- the information is bad, that's no good.
- 21 But it's more an issue of how we can
- 22 clean it up rather than totally dismantle the

whole program.

1

22

```
We are taking a large step here, and
 2.
 3
        we should say maybe our recommendation is that we
        should acknowledge problems with that report, one
 5
        of them being focusing on prong one, another one
        being numbers are inaccurate.
 6
                    Graham, I think you said they don't
        even track across the board -- and acknowledge
 8
 9
        that, but say we feel like someone else should be
        looking at this as an issue, but not scrap it
10
        entirely. Because it is to serve the public.
11
12
                    MR. LELAND: Bob and then Tom.
13
                    MR. BOWLSBY: It is fatally flawed in
14
        a lot of ways. Even those of us that know the
        numbers can't make any sense of them. You
15
        absolutely can't take a report and compare any
16
17
        one institution over another on any front.
18
        Choose salaries, anything.
                    We have tried to use it as a
19
20
        comparison for such things assistant coaches
21
        salaries. You don't have the average cost for
```

men's assistant coach salary versus women's

```
1 assistant coach salary. The numbers don't even
```

- 2 compare within the individual institution.
- It's a very costly undertake just to
- 4 be filed away. And everybody has said other than
- 5 just being able to get on the website and compare
- one institution with another, there doesn't seem
- 7 to be any viable use for the thing.
- 8 It has zero to do with compliance.
- 9 All of us are making decisions on our own
- 10 campuses that deal with that, and we all have our
- own board and control of athletics, own board of
- 12 regents, own conference initiatives.
- I can't see that it is doing anything
- to help us comply in any way with Title IX,
- 15 either the letter or the spirit.
- 16 As I said, the aggregation of the
- data and the opportunity for comparison is
- 18 fatally flawed. I can't imagine an environment
- 19 at which it is valid or useful.
- 20 We could do so much better if we just
- 21 focus on what it is we want the thing to
- 22 accomplish, and then go about recreating it.

```
I don't think this one can be amended
 1
        to be functional. I think we need to get away
 2.
 3
        from the EADA and identify what it is we want to
        provide in the way of information to each other,
        to the public, and to Department of Education,
        and then design that document to make it happen.
 6
                    Of all things, it needs to be a lot
        simpler. This one, our institutions are spending
 8
 9
        thousands and thousands of dollars preparing this
10
        report to be put up in a website and then left.
        Each one of us is investing many dozens of staff
11
12
        time to prepare this report, for some nebulous
13
        purpose.
14
                    MR. SPANIER: Imagine all the high
        schools around the country who don't have enough
15
        money to buy textbooks for their students, and we
16
17
        are going to have them hire someone for 10,000
18
        bucks and prepare -- they could hire a couple of
        new coaches to start sports up for that. I
19
20
        wouldn't want to be party to imposing that on
21
        anybody else.
22
                    MR. GRIFFITH: I have a question that
```

```
1 maybe Brian can answer.
```

- Is one use of this report, is it used
- 3 effectively by plaintiffs in litigation to make
- 4 cases about discrimination at the university
- 5 level?
- 6 MR. JONES: I'm not aware of that
- 7 use, but I can't speak authoritatively.
- 8 MR. GRIFFITH: Okay. Seems to me
- 9 that's one significant use. We could argue, even
- 10 though I represent the university, a positive use
- 11 to for it to force universities to provide
- information to the public so that judgments can
- 13 be made about whether they are in compliance so
- 14 plaintiffs to have, but I don't know.
- Does anyone know, seen anything like
- 16 that?
- MR. BOWLSBY: Wouldn't there be other
- avenues to get that.
- 19 MR. GRIFFITH: (Inaudible) re-design
- 20 rather than junking it altogether. I don't know.
- 21 MS. GROTH: Okay. Hearing all this,
- this really isn't a bad recommendation. So let

```
1 me take a stab at it before you all bury it.
```

- Would you entertain this?
- 3 The Department of Education should
- 4 encourage the redesign of the EADA so that it
- 5 provides the public a significant tool to
- 6 evaluate the status of gender equity on the
- 7 nation's campuses.
- 8 MS. YOW: Change significant to a
- 9 relevant, please. Significant tool would become
- 10 a relevant tool.
- MR. BOWLSBY: And I would suggest to
- 12 evaluate Title IX compliance rather than gender
- 13 equity.
- MR. SPANIER: Well, now you are up to
- 15 60-page report. I couldn't support that, much as
- I see how you are trying to accommodate.
- MS. GROTH: Let's give it a shot. It
- 18 may come out.
- 19 MR. LELAND: And I would see it is
- 20 really substitute for 9A.
- 21 MS. YOW: Can there be an opportunity
- 22 to take what Cary is talking about, take it

```
1 another step further to cover what Graham's
```

- 2 talking about. And there really are, you know,
- 3 useless reports.
- Is there a way to add to this some --
- 5 I don't know if it is the recommendation itself
- 6 or the subtext following it. Something -- it
- 7 could come back 60 pages.
- We have to address the core issue,
- 9 which is not only can you not compare the data as
- it is currently provided, but it is 47 pages. So
- we have to address the length of it and viability
- of the use of material as it is currently
- 13 presented.
- MS. GROTH: So it provides the public
- with a relevant and non-cumbersome tool.
- MR. LELAND: Okay. I still think
- 17 that's a substitute -- I like it, but we don't
- have a consensus. We still have people do away
- 19 with the whole EADA report and leave it there.
- 20 There are others that would like to support this
- 21 idea there is a public disclosure requirements
- here, and we ought to engage in that in a better

```
1 way than we are doing now.
```

- 2 MS. FOUDY: What if you added some
- 3 words in there -- like a strong recommendation
- 4 for redesign. Maybe making that language
- 5 stronger. Or even suggesting that another group
- 6 be formed to look at that. So I don't leave
- 7 anything out.
- 8 MR. SPANIER: May I make a proposal
- 9 suggestion.
- 10 MR. LELAND: Certainly.
- 11 MR. SPANIER: Let's vote. If there
- is no discussion on 9B. If there is no interest
- in having this report, then the discussion is
- over. If 9B is defeated, go back to 9A and fine
- tune it and come up with some wording.
- If I'm the only one, I'll be quiet
- and you folks can work out a new methodology.
- 18 Shouldn't we vote on 9B to see where we stand.
- 19 MR. LELAND: Are we comfortable with
- 20 that. Normal procedure is to go to the most
- 21 draconian to the last, the most draconian is to
- 22 drop it altogether. Logically that makes sense

```
1 to take 9B first.
```

- 2 Anybody doesn't like that idea?
- 3 Anybody wants to object?
- 4 Let's discuss 9B, then. Ready to
- 5 vote.
- 6 Okay. All those in favor of 9B,
- 7 which is in the Department of Education should
- 8 encourage congress to repeal the equity in
- 9 athletics report requirement.
- 10 All those in favor of that, raise
- 11 your hand.
- 12 MS. PRICE: Six.
- MR. LELAND: Opposed.
- MS. PRICE: Eight. Fail, six to
- 15 eight.
- MR. LELAND: Okay. Let's hop over to
- 17 9A as amended by --
- MS. GROTH: The Department of
- 19 Education should encourage the redesign of the
- 20 EADA so that it provides the public a relevant
- 21 tool to evaluate the status of Title IX on the
- 22 nation's campuses.

```
1
                    MS. KEEGAN: Can you add drastically
        simplify?
 2.
                    MS. GROTH: Yes.
 3
                    MR. REYNOLDS: In thinking about how
        we would go about this redesign, it seems to me
        in order to have a document where you compared
        the data across schools, you are going to have to
        get all the schools to agree to the same
 8
 9
        categories.
                    What are the chances that all of
10
        schools in the country are going to agree to use
11
12
        the same methodology?
13
                    MS. SIMON: Jerry, that's what the
        Department of Education can do. The Department
14
        of Education can send out a questionnaire to all
15
        of these schools, have them fill out the
16
        questionnaire to answer all of these questions.
17
18
                    Then you have the same data that
        is -- that are being collected. If you send out
19
20
        the questionnaire, you know what information you
21
        want and then the information is (inaudible).
22
                    MR. REYNOLDS: The school store, most
```

```
of the schools store this data in software
```

- 2 systems that cost thousands of dollars and took
- 3 years to build.
- If we want to do this, it seems to me
- 5 a whole lot of money is going to be spent in
- 6 order to redesign to financial software systems
- 7 that collect all this data.
- MS. SIMON: I bet the data are there,
- 9 and they could pull it out. Why don't you
- 10 consider that --
- MR. SPANIER: No way.
- 12 MS. SIMON: -- and see whether there
- is some common ground, prepare a broad-based
- questionnaire where when you get the answers,
- they would generalize to all schools.
- MR. BOWLSBY: I could tell without
- 17 reservation, this is the most labor intensive,
- 18 manually manufactured report that we do during
- 19 the entire year in our department. Without
- 20 question.
- 21 MR. SPANIER: There are at least 20
- 22 different ways a university pays for the medical

```
1
        expenses of its intercollegiate athletes. You
        can have some of them attributed to -- some of it
 2.
        is in one department, some of them is a
 3
        reimbursement to some separate entity or to the
        university's health center.
                    There is no -- you would need five
        pages just to get some kind of understanding of
 7
        that one budget item. You multiple that by all
 8
 9
        of the hundreds of budget items in athletics --
10
        you take the employee benefits of an employee.
        Some are paid centrally, some are paid sport by
11
12
        sport. Some are paid by all intercollegiate
        athletics. You have some coaches at some schools
13
14
        that FTEs are split between coaching and teaching
15
        classes.
                    That's why it takes us hundreds of
16
17
        hours to fill out this report. You'll never get
18
        it the same.
                    MS. SIMON: If you cannot get
19
20
        comparable data, and if you are getting apples
```

and oranges and pears and so forth from different

schools, bad data are worse than no data, then we

21

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should adopt Sally's proposal.
```

- 2 If you are telling me it's impossible
- 3 to get comparable data, then drop it. Because
- 4 then you'll be dealing and forever bugged by data
- 5 that is junk.
- 6 MR. BOWLSBY: When you co-mingle all
- 7 of that with the fact that you've got a bunch of
- 8 dumb athletic administrators gathering this
- 9 stuff.
- 10 MS. KEEGAN: I wasn't going to say
- anything, Bob. This ain't happening in the math
- 12 department.
- MS. SIMON: If we could be ending up
- 14 with data that is meaningless or distorting a
- 15 picture, that is very serious. Sally, you are
- 16 absolutely right.
- MS. GROTH: We don't know that for
- 18 sure.
- 19 MR. LELAND: Some people told you
- 20 that, Rita.
- 21 I think there's a feeling that people
- 22 that fill out the EADA form that the

1

22

complications and the lack of transferability has

```
very little to do with proportionality or
 2.
        scholarship dollars, which are pretty well
 3
        defined. It has to do with all these other
        categories which are tangentially related to
        compliance with Title IX.
 6
                    So issues about recruiting dollars,
        all those things, coaches salary, and are hard to
 8
 9
        compute. There probably is no transference
        across institutions that way. I've been on
10
        dozens of committees over the years that have
11
12
        tried to figure out a common system to compare
13
        those things, and you can't.
14
                    It is very hard to do because of
        different systems. But you can compare
15
        proportionality, participation rates, some things
16
        like that. My opinion, are very valuable for an
17
        institution to have to disclose.
18
                    I could envision a way that the EADA
19
20
        report would be severely simplified, but you have
21
        to drop certain categories that are now asked
```

for. And I, me, would add a way to try to

acknowledge compliance with prong two or prong

1

22

```
three, if that was the institution's choice.
 2.
 3
                    I think there is a way this could be
        done. I feel strongly that we don't want to put
 5
        ourselves in a position where institutions
        aren't -- have some public reporting requirements
 6
 7
        regarding proportionality.
                    One of reasons we made the progress
 8
 9
        slow though its been to 42 percent female
10
        participation because institutions have had to
        publicly acknowledge that. I don't want to lose
11
12
        that. But I'm not sure we need to do a cost per
        student of choose. That's what you get in
13
14
        trouble trying to compute.
                    MS. SIMON: Ted, that's wonderful.
15
        If there is some consensus about some basic
16
17
        reliable and valid data that can be collected,
        then do that on a simplified basis. Let's look
18
        at that, at least if the data are meaningful,
19
20
        then you see if there is anything more.
21
                    But certainly the kinds of data that
```

can be easily directed sounds like it may be

```
worthwhile.
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- 2 MR. SLIVE: If you could reduce to
- 3 writing what you just said, I think maybe we
- 4 could make some progress here.
- 5 I'm not sure the language we have
- 6 here says that. But, you know, just to talk
- 7 about the report, if you, Cary, agree to that. I
- 8 think what Ted said, citing some specific
- 9 examples so we just don't go out into the
- 10 wilderness on this, maybe we can get somewhere
- 11 with this.
- MS. SIMON: Can we have our excellent
- editors prepare a new recommendation 9A which
- 14 takes into account Ted's language and then vote
- 15 on it.
- MR. LELAND: They look as befuddled
- 17 as I do. I don't know.
- MR. DISKEY: We have run out of ink.
- 19 MS. SIMON: But certainly the issues
- as you say can be compared, seem to be some of
- 21 the most important issues.
- MR. LELAND: Well, I don't know where

```
1 to go. We have 9A in front of us. As amended, I
```

- 2 think that what I just pleaded about, I think is
- 3 subsumed in what Cary has suggested.
- If I wanted to do what I just said, I
- 5 will vote in favor of 9A so that there is some
- 6 push to make sure there is a public
- 7 acknowledgement of our status, each institution's
- 8 status in regard to Title IX, then simplified.
- 9 I'm going to vote in favor of her.
- MS. COOPER: Should we vote?
- 11 MR. LELAND: We need to do 9A. We
- 12 did 9B, which said -- which proposed we were
- going to encourage the Department of Education to
- 14 repeal. That was defeated.
- Now we are on to Cary's
- 16 recommendation, which is substituted for 9A --
- 17 MR. GRIFFITH: But I think Mike's
- 18 point, is your gloss on that very significant,
- 19 and I think our reporter has it and maybe our
- 20 editors would be able to reclaim it.
- MS. GROTH: We don't have to go into
- 22 detail. That's covers the recommendation.

MS. SIMON: (Inaudible) of what Ted

1

22

```
said.
 2.
 3
                    MR. LELAND: In the rationale
        statement. So we could get a recommendation
 5
        done, work with these guys on the rationale if
 6
        that moves us forward.
                    Cary, want to read again.
                    MS. GROTH: The Department of
 8
 9
        Education should encourage the redesign of the
        EADA so that it provides the public with a
10
        relevant and simplified tool in order to evaluate
11
12
        status of Title IX on our nation's campuses.
13
                    MS. SIMON: I move to accept.
14
                    MR. GRIFFITH: Compliance with --
                    MR. BOWLSBY: That motion doesn't
15
        speak to the simplicity of preparation that I
16
        think has been a portion of the substance of our
17
        discussion.
18
19
                    MR. GRIFFITH: It does.
20
                    MR. LELAND: Significantly
        simplified, would that be better.
21
```

MR. GRIFFITH: Really, really

1

22

simplified.

```
MR. LELAND: Drastically simplified.
 2.
 3
                    MS. KEEGAN: You have campus in
        there, when you say campus, I think of
 5
        university.
                    Is your intention still to pull up
 7
        high schools in this process?
                    MS. GROTH: Yes, it is. And going
 8
 9
        back to Bob's concern, I think it is a good one,
        but we can accommodate that underneath the
10
        recommendation, as we have done with some of
11
12
        these other recommendations, further describe
13
        what we are trying to get at.
14
                    MS. KEEGAN: Let me just remind you
        that when I came to this discussion, I had to be
15
        told that you guys, OCR does not define sport
16
17
        necessarily for the purpose of Title IX. NCA has
18
        different definitions of what sport is on the
        universities than OCR does. It took forever for
19
20
        you guys to decide what's going to be a sport.
21
        You have agreements on now what sports are
```

included, et cetera, for the purposes of this

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1 report.
```

- 2 All I'm saying is, I really don't
- 3 think it is responsible for us to foist this on
- 4 high schools until we get it right in the arena
- 5 that is now most practiced. Later on, part of
- 6 the recommendation once people are comfortable
- 7 with that and it works, great. Public reporting
- 8 of this information is important. I am also
- 9 familiar with data bases in the high schools and
- 10 they are very sorry.
- 11 MS. GROTH: Okay. I'm okay with
- 12 that.
- MR. LELAND: So high schools are not
- part of the motion, in the future.
- 15 Are we ready to vote on 9A as
- amended, and I'll work with the people.
- 17 Is there a consensus? Anyone want to
- 18 vote. No?
- 19 Okay. I think we have a consensus.
- We are past 9A.
- 21 We have ten minutes. Is it the will,
- 22 since we are coming back tomorrow. Like it or

```
don't. These per diems -- we are making money
```

- with these government per diems, we are doing
- okay.
- 4 So recommendation --
- 5 MS. GROTH: I would like to
- 6 disassociate myself with the Chairman's remarks.
- 7 MS. SIMON: I have a seminar tomorrow
- 8 at 1:00 o'clock. Could we go longer than
- 9 5:00 o'clock this evening?
- 10 MR. GRIFFITH: I would say because we
- are making such good progress, we don't need no.
- MR. LELAND: We'll be done. Cynthia
- and I, we are a little tired.
- 14 Any other -- I think we'll adjourn
- seven minutes early for good behavior and --
- we'll try to get through ten.
- MS. COOPER: Recommendation number
- 18 ten. The Office for Civil Rights should
- 19 disseminate information on the criteria it uses
- 20 to help schools determine whether activities they
- 21 offer qualify as athletic opportunities as well
- 22 as the definitions of sport among the different

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1 national governing organizations.
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- 2 MS. VARONA: Could we just get rid of
- 3 everything after athletic opportunities?
- 4 MS. COOPER: So then it would read --
- 5 MS. VARONA: The Office for Civil
- 6 Rights should disseminate information on the
- 7 criteria it uses to help schools determine
- 8 whether activities they offer qualify as athletic
- 9 opportunities, period.
- 10 MS. COOPER: Is there a consensus?
- Do we agree, not agree, is there more discussion?
- MS. FOUDY: Agree.
- MS. COOPER: Okay. There's
- 14 consensus.
- MR. LELAND: One more.
- MS. SIMON: Yes, one more.
- 17 MR. LELAND: Recommendation number
- 18 11. Office of Civil Rights should re-examine its
- 19 regulations regarding private funding of
- 20 particular sports, aimed at preventing those
- 21 sports from being dropped or to allow specific
- teams to be added.

1	Okay. Any discussion?			
2	MS. VARONA: Since my name is on it,			
3	can I. OCR, can I change it to OCR should			
4	educate educational institutions about the			
5	standards governing private funding for			
6	particular sports. Because, you know, there is			
7	language as it relates to endowment of sports, I			
8	don't think a lot of schools know.			
9	MR. LELAND: You mean excludes the			
10	return on that endowment from Title IX			
11	compilations?			
12	MS. VARONA: If you endow a sport,			
13	you still have to come under Title IX guidelines			
14	and compliance as it relates to everything that			
15	the law it stands for.			
16	MR. GRIFFITH: Are there regulations			
17	right now regarding is that the right phrase?			
18	MS. VARONA: I don't want			
19	regulations. I want to scratch that. I want to			
20	start with the Office for Civil Rights should			
21	educate educational institutions about the			
22	standards governing private funding for a			

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1 particular sports aimed at preventing those from
```

- 2 being dropped or to allow specific teams to be
- added.
- 4 MR. GRIFFITH: I'm just asking a
- 5 background question.
- 6 Are there currently regulations.
- 7 MR. REYNOLDS: We have rules in place
- 8 now. And if I understand you, Donna, you're
- 9 saying basically we should tell people what the
- 10 current rules are and not change a current rule.
- MR. GRIFFITH: What are the current
- 12 rules?
- MS. VARONA: If you endow a sport,
- 14 you still have to comply with Title IX. You
- 15 can't separate that sport out. It still has to
- 16 come under the umbrella of Title IX.
- 17 MR. REYNOLDS: Right now our current
- 18 interpretation is -- it is possible that to build
- 19 more flexibility in it. I don't think it is good
- idea to say we'll completely do away with the
- 21 rule. But I think we should explore the
- feasibility of building some more flexibility

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1 into the current role.
```

- 2 And the example that comes to mind is
- 3 Marquette. In that example, the alumni came up
- 4 with money they could have funded the wrestling
- team, because of our current rule that wasn't an
- 6 option for the school.
- 7 MS. GROTH: But Marquette could have
- 8 accepted that money. There's a lot of
- 9 misunderstandings about the Marquette situation.
- 10 The institution can accept those
- dollars, but they still need to be calculated in
- the expenditures of your athletics program.
- I don't want us to misunderstood what
- 14 happened at Marquette.
- MR. REYNOLDS: That's true. Because
- of that they decided it wasn't worth doing.
- MS. GROTH: That was institutional
- 18 decision. It wasn't because they chose not to
- 19 accept the endowed moneys. They did not want to
- 20 continue their program.
- 21 MR. REYNOLDS: With the restrictions
- 22 that were attached, they decided to -- not to

```
1 walk away from the offer.
```

- 2 I'm saying we should take a look at
- 3 the conditions and see if it is possible to come
- 4 up with a new set of conditions. I'm not
- 5 suggesting we do away with the rule completely,
- 6 but to see if it could be modified.
- 7 MS. FOUDY: Can I comment on that?
- 8 We have to be real careful about the
- 9 loophole we create because if you exempt endowed
- 10 programs, then you're basically a good analogy is
- I gave it in Philadelphia, it is like creating a
- lab and only white students can use it.
- 13 Who is to say when they could stop
- 14 saying -- who is to say they would have limits on
- what's privately funded, what's not. It really
- 16 creates a dangerous situation to exempt that.
- 17 MR. REYNOLDS: Yes. But no one is
- 18 recommending exemption.
- 19 MS. FOUDY: What do you mean when you
- 20 say flexibility then?
- 21 MR. REYNOLDS: I don't have any
- 22 concrete ideas. If we set out and thought about

```
this, we could come up with maybe a formula.
```

- 2 Right now the money has to go basically 50/50.
- 3 It doesn't have to be that way.
- 4 MS. VARONA: My recommendation was I
- 5 really felt the endowment was a very important
- 6 issue wasn't to exclude or exempt or --
- 7 educational institutions from their
- 8 responsibility not to discriminate.
- 9 I did want the Office of Civil Rights
- 10 to educate institutions on how they could accept
- 11 endowments. I don't think many schools know
- 12 that. But I certainly don't want to depart from
- 13 30 years of federal law.
- MS. FOUDY: This is case in point,
- Jerry, that it doesn't have to be split 50/50. A
- school can say, yeah, I want to take that
- 17 \$500,000, and I'll give it all to men's tennis.
- But it doesn't mean that men's tennis becomes
- 19 exempt from counting in your numbers and
- scholarship figures and in your budget.
- 21 It doesn't say they can't take that
- 22 money. It just means they are going to give the

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1 universities flexibility to offset it somewhere
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- 2 else in their budget.
- 3 And to exempt them from that I think
- 4 is a really dangerous precedent that we're
- 5 setting.
- 6 MR. REYNOLDS: Again, we are not
- 7 talking about exemptions. I don't know why we
- 8 keep going back to that. If we review the
- 9 transcript, I would be surprised if we can point
- 10 to anyone who said that except you.
- I would not be in favor of a complete
- 12 exemption. But the idea of building in more
- flexibility as to how -- under what circumstances
- 14 money can be accepted to create incentive for
- schools to give hard looks at accepting offers, I
- see nothing wrong with that.
- MS. FOUDY: So what's to stop a
- university from saying I want to build a new
- 19 chemistry lab that only white Catholics can use.
- 20 What's to stop university from saying I want to
- 21 build an arena that only white men can use.
- MS. KEEGAN: Wait. Julie, if we

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1 regulated academics. If we had the fervor for
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- 2 equity in academics the way we do in sports, I
- 3 would be a happy woman, A.
- But B, we do not regulate on campuses
- 5 because it's a completely different deal. We
- 6 don't keep statistics. We don't have teams of
- 7 math. If we did you could envision -- if that's
- 8 the way you separate it out -- men and women are
- 9 just men and women. We don't play our sports
- 10 together. We have different sports.
- If it were the case you had
- 12 African-American math and Hispanic math and white
- math, and you had to add a white math because
- 14 your Hispanic math and African-American math was
- working well, that's the scenario you are talking
- 16 about.
- 17 This is a completely different deal.
- 18 That kind of that gets way out there, and start
- 19 to sound like people are intentionally trying to
- 20 be discriminating against women.
- 21 Fact of the matter is women's teams
- are women's teams, men's teams are men's teams.

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1 We don't have men's and women's math.
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- 2 MR. REYNOLDS: To answer the question
- directly, we could start with the 14th Amendment,
- 4 the hypothetical that you gave us, an easy one to
- 5 respond to. It is not permitted.
- 6 MR. JONES: I don't think you have to
- 7 get there in Title VI wouldn't allow an
- 8 institution that receives federal funds to have a
- 9 separate program based upon rates.
- 10 But by its term, Title IX does
- 11 acknowledge there are times you have a different
- 12 program for men and women. That's how we have
- men's teams and men's teams (sic). Because
- 14 Title IX acknowledges that difference. Title VI
- doesn't recognize any difference like that based
- 16 upon rates.
- MS. FOUDY: Correct. In the
- 18 flexibility issue is where I have a problem.
- 19 What kind of flexibility issues would you work
- into that that would still fall under the spirit
- 21 of Title IX?
- MR. LELAND: Let's go over to Bob.

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1
                    MR. BOWLSBY: I have a question for
        everybody. What possible good can come of not
 2.
 3
        accepting and endowing a program -- at the
        practical level, nobody is going to give
 5
        $2 million to the wrestling program at Marquette
        if they have to give $1 million to women's
 7
        athletics at Marquette at the same time. It is
        screwy to even discuss it.
 8
 9
                    It is just like the tennis and golf
10
        analogy we used earlier. What possible good
        other than balancing numbers on a ledger sheet
11
12
        can turning down a gift like that that will keep
13
        the program alive, serve for anybody, women or
14
        men, either one. The money is gone; the program
        is gone; and no one has gained anything except
15
        the person taking care of the ledger sheet. It's
16
17
        crazy.
                    I don't think there should be an
18
19
        exemption, but there ought to be some way to work
20
        our way through this so those kinds of gifts can
21
        be received and a hundred percent of the dollars
        can go to the place they are intended. That part
22
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22

of it is not as difficult as some of the rest of

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the things we are dealing with.
 2.
 3
                    We ought to empower the staff to find
        a way to do it. It makes no sense. There is
 5
        nobody gaining from that situation. Nobody.
                    MS. VARONA: Well, that's why I
 7
        fought for this particular recommendation.
                    But I did want to express my support
 8
 9
        of the law of Title IX.
10
                    In order to express this within these
        recommendations, I also feel very compelled to
11
12
        honor the law of the land.
13
                    But I must say there are two examples
14
        where endowments were accepted. At UCLA for
        water polo ball, and the school was able to
15
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balance its program to meet the guidelines of

Title IX; and just now at Dartmouth where they

put back swimming and that was done through an

endowment and it met all the standards under the

guidelines.

I don't think we can make the

I don't think we can make the assumption that endowments aren't going to be

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1
        accepted. I know that they haven't been in
        several situations, perhaps this process has
 2.
 3
        enlightened those in our college campuses, and
        they are more sensitive to the fact they could do
 5
        this.
                    MR. LELAND: Julie, would you be okay
        if recommendation 11 had a sentence that said
        total exemption of sports specific funding
 8
 9
        from -- in its repercussions if Title IX is not
10
        an option to be looked at. I know Jerry is
        saying he thinks there might be other options.
11
12
        He is not in a position to identify them right
13
        now. You are skeptical there are other options,
14
        other than exemption. Most of us -- seems to be
        a consensus here, if there were other options
15
        besides exempting those funds, we'd probably all
16
17
        be okay.
18
                    MS. FOUDY: I agree with Donna.
        don't want to dissuade people from giving
19
20
        endowment. I don't think Title IX does. It
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simply says that you can't do it and also not

count those numbers. And I think that's what

21

Donna said in her language.

1

21

22

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MR. LELAND: That's what I said
 2.
 3
        exemption. You have to count those numbers.
                    MS. VARONA: Can we accept my motion
 5
        to amend this statement recommendation 11?
                    MR. LELAND: How?
                    MS. VARONA: The OCR should educate
        educational institutions about the standards
 8
 9
        governing private funding of particular sports
        aimed at preventing those sports from dropped or
10
        to allow specific teams to be added.
11
12
                    MR. LELAND: That's a total
13
        substitution for this?
                    MS. VARONA: Get rid of Office of
14
        Civil Rights should reexamine its regulations
15
        regarding private funding.
16
                    MR. GRIFFITH: Yours would be keep
17
18
        status quo, we just educate people. Jerry's
        would be we'd like flexibility to change to
19
20
        status quo. We are obviously competing --
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MR. LELAND: The one in front of us,

the one on paper, suggested substitution. Let's

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1 have suggestion on the substitute motion.
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- 2 MS. VARONA: I thought we just did
- 3 that.
- 4 MR. LELAND: Okay. If there's no
- 5 more discussion, let's vote on the substitute
- 6 motion as sort of superseding this one.
- 7 We'll take vote on Donna's -- vote
- 8 now, not that Donna's becomes the recommendation,
- 9 it is that Donna's replaces this one so people
- 10 then can vote later.
- 11 MR. DE FILIPPO: I want to read it
- 12 again, if she could.
- MS. VARONA: Okay. The Office of
- 14 Civil Rights should educate educational
- institutions about the standards governing
- 16 private funding for a particular sports aimed at
- 17 preventing those sports from being dropped or
- from allowing specific sports to be added.
- 19 MR. LELAND: Okay. Does everybody
- 20 understand that?
- 21 MR. REYNOLDS: I would suggest that
- 22 we treat them as two different recommendation and

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1 vote up and down on each one of them.
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- 2 MR. LELAND: You mean we could vote
- 3 for hers and for this one, and then we have hers
- 4 go into effect and have flexibility.
- 5 MR. REYNOLDS: We would just vote on
- 6 both of the proposals basically maintain the
- 7 current rules while educating the public and
- 8 what's on paper.
- 9 MR. LELAND: Does that work?
- 10 MR. GRIFFITH: As long as we don't
- 11 have a majority vote for both.
- MS. FOUDY: What's the other one, the
- language with re-examine its regulations
- 14 regarding.
- MR. GRIFFITH: Let's vote on that.
- MS. FOUDY: With no mention of
- 17 exemptions.
- MR. LELAND: Presently. We have
- 19 commitments on the staff that's probably not what
- 20 they're looking at. We could deal with that --
- in front of us now is Donna's motion. What's
- 22 written in front of us, and if you want to make

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1 an amendment, then you can.
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- 2 Okay. Anymore discussion on Donna's
- 3 motion. Show of hands.
- 4 All those in favor of Donna's motion,
- 5 raise your hand.
- 6 MS. PRICE: Ten in favor.
- 7 MR. LELAND: All those opposed.
- 8 MS. PRICE: Three opposed.
- 9 MR. LELAND: Okay. Now we go to
- 10 original recommendation number 11, and it is in
- 11 front of us. We have had some discussion.
- 12 Is there need for more discussion?
- MS. KEEGAN: I would add to the body
- of that as a final sentence would encourage OCR
- to explore possibilities might be an effective
- response to loss of team's exemption.
- I can't come up the with sentence but
- 18 basically exemption is not one of the options to
- 19 be considered.
- 20 MR. LELAND: Do you understand what
- 21 we mean by exemptions?
- Does that make sense to everybody?

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1 Understand the gist of it, which is what you were
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- 2 concerned with.
- 3 Anymore discussion?
- 4 Okay. All those in favor, raise your
- 5 hand.
- 6 MS. PRICE: Ten in favor.
- 7 MR. LELAND: Opposed.
- MS. PRICE: Two opposed.
- 9 MR. LELAND: Okay. One abstention.
- 10 I think we have concluded our work.
- 11 Is there any announcements or any
- 12 questions?
- MS. SIMON: I know this is special
- 14 pleading, and I will plead. I will turn into a
- pumpkin at a quarter to 12:00 tomorrow morning.
- I have to be at the law school to teach my
- 17 seminar. Since there is no desire to continue
- 18 meeting now, could we possibly start at
- 19 8:00 o'clock tomorrow morning?
- MR. LELAND: I can't.
- MS. COOPER: And my baby eats at
- 22 8:00.

1		MR. GRIFFITH: I think we might be
2	finished by	then.
3		MR. LELAND: Okay. We did good work
4	today.	
5		See you in the morning.
6		(Off the record at 5:10 p.m.)
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