

An Environmental Perspective: Implementing the 2007 Highway Diesel Rule

Rich Kassel EPA Implementation Workshop Chicago, IL August 2003



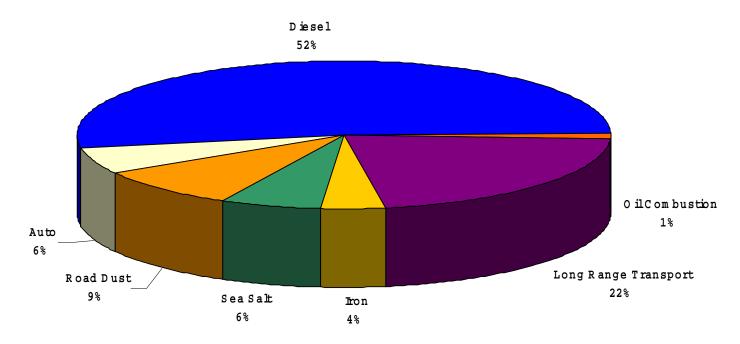
Why We Care About Diesel Emissions:

- Particulate matter:
 - ✓ Exacerbates asthma and other pulmonary impacts, cancer and linked to roughly 20,000 premature deaths/year
 - \checkmark More prevalent in urban corridors
- **D** Toxics:
 - ✓ At least a likely carcinogen, according to EPA, CARB, IARC, etc.
 - ✓ 40 different TACs and HAPs interacting together
 - ✓ Changes in fuel composition and combustion can lead to unintended consequences that must be addressed
- Nitrogen Oxides:
 - Summertime smog, acid rain, nutrient pollution of waterways, crop and forest damage
 - ✓ 12% of miles traveled = 1/3 of national NOx emissions
- Global Warming:
 - ✓ Switching to diesel improves fuel economy, but does it reduce global warming?
 - News Flash: Black Carbon in Diesel Soot may create a short-term global warming problem with regional impacts—but may be fixed by PM traps



Diesels Emit Disproportionately Higher PM

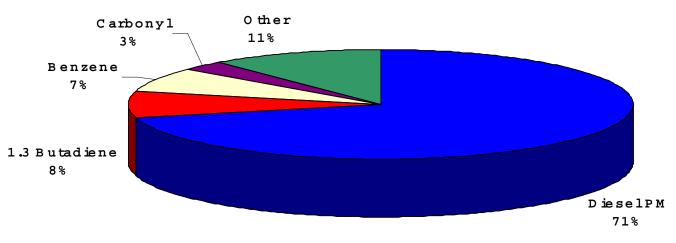
Average PM Source Contribution in Midtown Manhattan



 ${\tt Source:} {\tt New York State PM}_{10} {\tt Im plem entation Plan, Septem ber 1995.}$



Average Los Angeles Basin Cancer Risk Apportionment



Approxim ate Risk = 1414 per Million

Source: California AirResources Board.



- Systems Approach maximizes environmental and health benefits, while spreading costs of compliance
- Cost-benefit analysis overwhelmingly positive
 - \$66 Billion/year net benefit, when fully implemented
- Opens door to cleaner diesel NREs and LDVs
 - Extending sulfur and emissions standards to nonroad sector now proposed
 - Diesel LDVs at Tier 2 Bin 5 now possible—could this unlock the fuel economy debate?



Annualized Benefits of the 2007 Diesel Rule

(when fully implemented)

- Will cut 8,300 premature deaths
- Will eliminate more than 360,000 asthma attacks and 386,000 cases of respiratory symptoms in asthmatic children, and 23,000 cases of acute or chronic bronchitis.
- Will save 1.5 million lost work days.
- Will provide net annual benefits that should exceed \$66Billion (1999 US\$)
 - Consumer fuel cost should be less than 5 cents/gallon
 - Upgrading refineries and pipeline distribution systems
 - Increased vehicle cost should be roughly 1%
 - Developing advanced emission control technologies
- Will be the "environmental equivalent" of eliminating 13 million trucks without any limitation on trucking or travel.



- CDIRP: "very encouraged by the rate of progress to date"... "significant progress is being made to develop emission control technologies" for 2007
 - CDIRP on NOX adsorbers:
 - "Rapid technology development is due to the certainty" of the Rule's standards and dates
 - NOx adsorbers at 70% efficiency already, said CDIRP
 - "Technological challenges remain, but none is considered to be insurmountable at this time."
 - CDIRP on PM Traps:
 - International has already certified school bus at 2007 PM standard



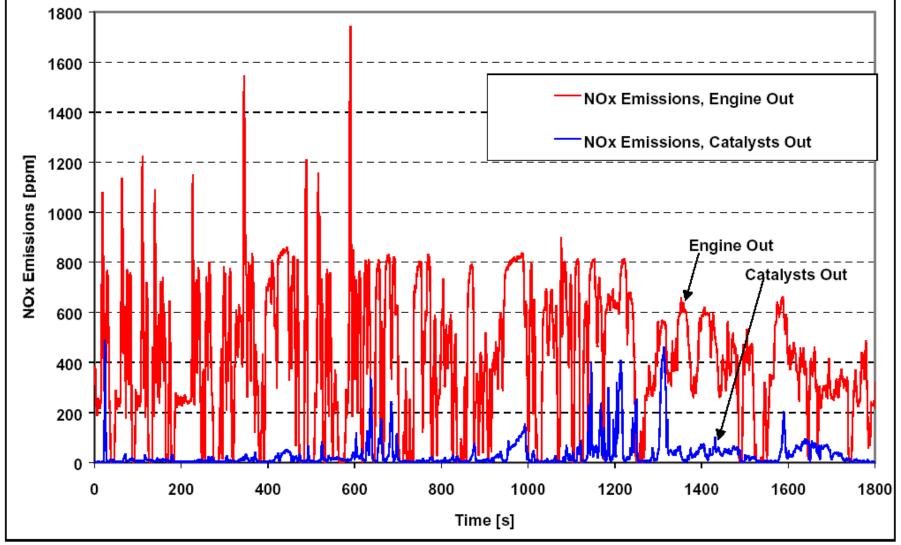
- In June, some ATA members called on EPA to delay the rule
- But 0.2 g/bhp-hr NOx deadline is still 7 years away—and PM target has already been reached
 - EGR, SCR, NOx adsorbers are all progressing rapidly
- Historical precedent is clear: standards will be met, at lower cost than expected
 - See, e.g., catalytic converters and the acid rain program



- EPA struck the right balance among many different stakeholders with diverse needs
- Systems approach spreads costs widely throughout affected industries—and benefits are achieved throughout the nation



Looking Beyond NOx Adsorbers, SCR Can Be Clean...



Source: Umweltbundesamt, 2003



- European emission tests and Centrally-Fueled Fleet (CFF) experiences are encouraging
- But lack of U.S. urea infrastructure is huge hurdle
 - No plans to create infrastructure exist
 - SCR w/o urea = uncontrolled NOx emissions
- So, companies that choose SCR must bear the burden of keeping their engines clean by:
 - Building engines that protect against operating w/o urea
 - Including OBD systems that warn about low urea levels
 - Calibrating their systems to assure NOx levels maintained even w/o urea, because there are no "tamper-proof" systems
 - Supporting state I & M programs that include NOx testing
- Can a nationwide urea system by ready by 2010?
 - Without it, SCR might be for CFFs only



Concluding Thoughts

- Cleaner diesels must be a critical component of our future's good health
- There are at least 8,300 reasons to ensure full and timely implementation of the 2007 Highway Diesel Rule
- And, there are another 9,600 reasons to extend this Rule's successes to the nonroad sector





- NRDC looks forward to working with all stakeholders towards a successful implementation of the 2007 Highway Diesel Rule
- For more information, please contact Rich Kassel at rkassel@nrdc.org