Environment, Conflict, and Cooperation: From Threat to Opportunity

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Woodrow Wilson International Center for Scholars



# Woodrow Wilson International Center for Scholars

#### **Environmental Change and Security Project**

- Nonpartisan, nonadvocacy
- Facilitating dialogue between research and policy communities
- Lee H. Hamilton: Wilson Center President

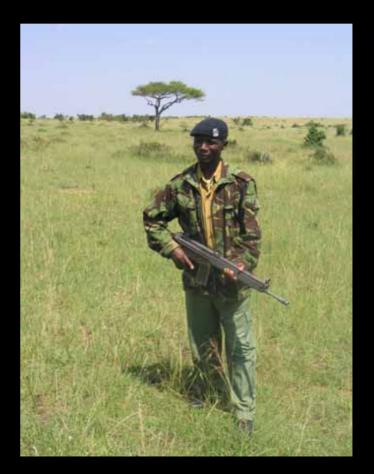


### **Presentation Outline**

- Environment and Conflict: A Range of Links
- Scarcity and Conflict
- Abundance and Conflict
- Environmental Pathways to Peace
- Key Challenges and Questions

# Environment and Conflict: A Range of Links

- Environmental damage from warfare
- Environment as tool of war
- Forests as base for combatants
- Combat zone as conservation zone

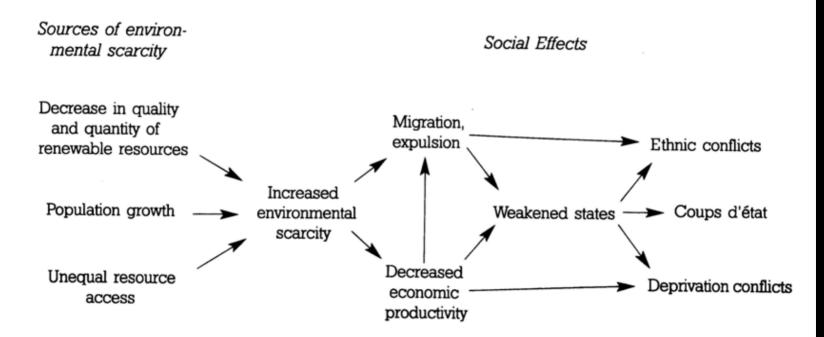


# Natural Resources and Conflict: The Scarcity Thesis

- Environmental degradation/depletion and violent conflict
  - Almost exclusive focus on developing countries
  - Focus on renewable resources and VIOLENT conflict
  - Lots of "small c" conflict: not well-integrated into analysis

### Environmental Scarcity and Conflict from Thomas F. Homer-Dixon (1999)

#### Figure 2. Some Sources and Consequences of Environmental Scarcity.



# The Environment and Conflict Thesis: Case Study Conclusions

- The environment is neither a necessary nor sufficient cause of violent conflict
- "Underlying, subnational, and diffuse" environmental contributions to violent conflict
- Indirect role in intrastate, rather than interstate, violent conflict
- Fisheries, arable land, water, and deforestation are the most salient renewable resources

# **Environment and Conflict Conclusions (cont.)**

- Environmental scarcity contributes to:
  - Migration (marginal lands, urban areas)
  - Undercutting economic activity
  - Resource capture by elites
  - Weakening of states
- If adaptation is not sufficient, these social effects in turn can exacerbate existing ethnic and/or income divisions, which are more proximate causes of conflict

# Abundance Rather Than Scarcity



- Forests, diamonds, gold, coltan
- Fungible, portable, and lucrative
- Worth fighting over
  - DRC
  - Liberia
- Funding the fighting
  - Cambodia
  - Liberia

# Shortcomings of Environment and Conflict Work



Environment, Development, and Sustainable Peace Workshop, Costa Rica, 2002

- Scarcity vs. abundance: a false dichotomy
- Looking to levels beyond the state: small "c" livelihood conflict
- Putting poverty and development back in: the Southern perspective
- Intervening variables as key for barking dogs: governance
- Not just local affairs: consumption and international footprints
- Data limitations for large N
- Cooperation, not just conflict

#### Turning the Environment and Conflict Thesis on its Head

Propose proactively exploiting environmental problems strategically as part of broader peacemaking efforts



Environment, Conflict, and Cooperation Workshop

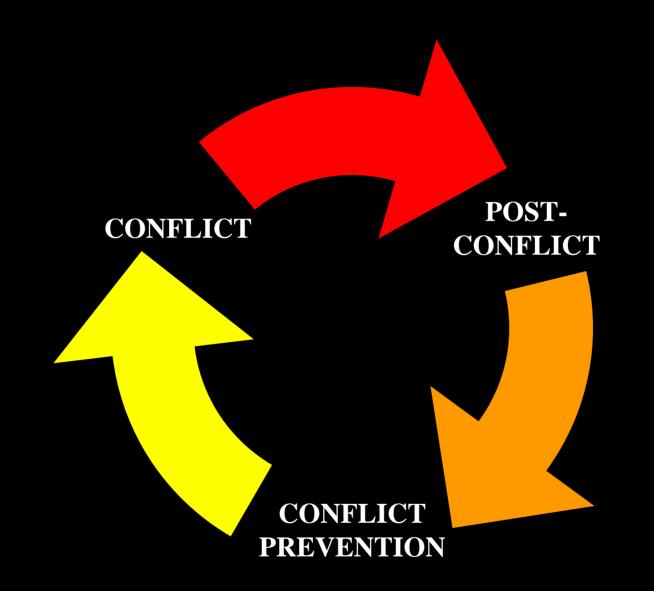
Okavango Delta, 2003

# Environmental Pathways to Peace

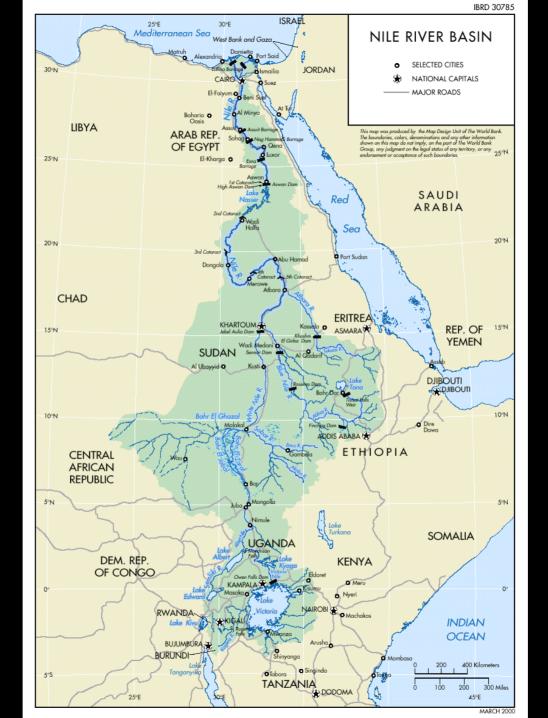
- Utilize the logic of environmental interdependence and the need for ongoing interactions to talk across lines of tension
  - State-to-state
  - Civil society-to-civil society
- Use cooperative efforts and dialogue to manage natural resources as a way to transform insecurities and create more peaceful relations between parties in dispute

# Exploring Environmental Pathways to Peace Along a Conflict Continuum





Environmental Cooperation and Natural Resources Management as Conflict Prevention

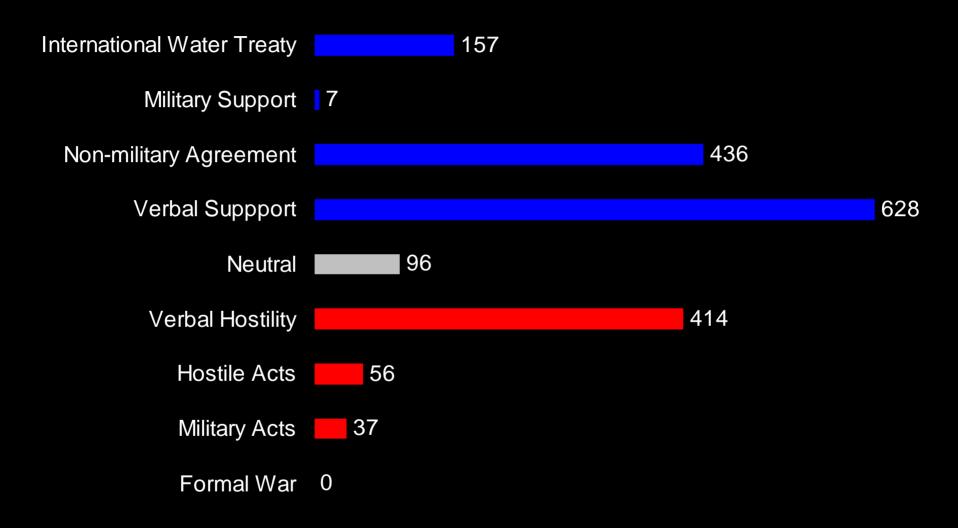




### Nile Basin Initiative



#### 1,700 State-to-State Water Interactions in Transboundary Basins, 1946-1999



Source: Adapted from Wolf et al. 2003 in *Water Policy* 





# Environment as Lifeline in Times of Conflict

# Environmental Dialogue as Lifeline in Times of Conflict and Tension



- "Picnic Table" talks
- Good Water Makes Good Neighbors
- U.S-Norway-Russia in Russian Northwest (AMEC)
- Indus Water Treaty

Environment as Essential Ingredient to Achieving Peace



### Peru – Ecuador border

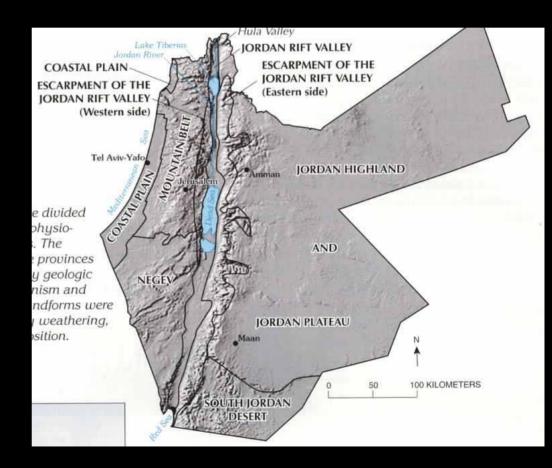
Cordillera del Condor Transboundary Protected Area



# Water didn't get you into this mess, but...

• Palestine-Israel

• India-Pakistan



# Environment as Post-Conflict Confidence Builder

# **Peace Parks or TFCAs**

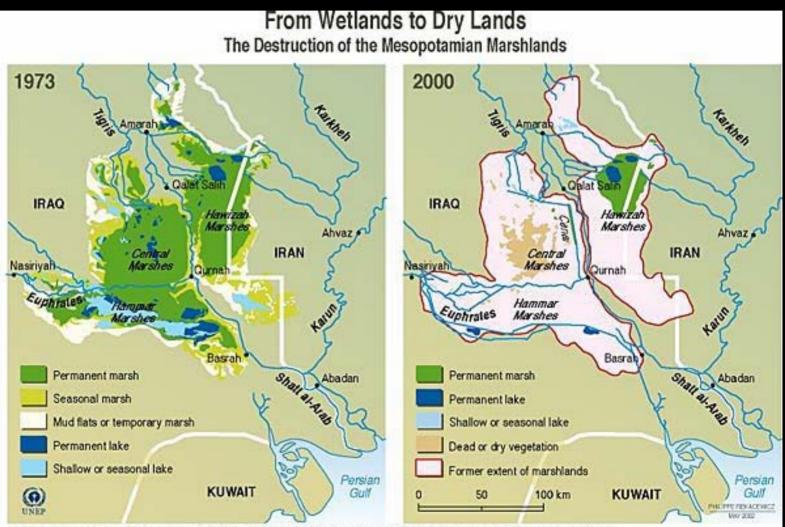
#### Transfrontier Conservation Areas (TFCAs)

TFCAs supported by the Peace Parks Foundation

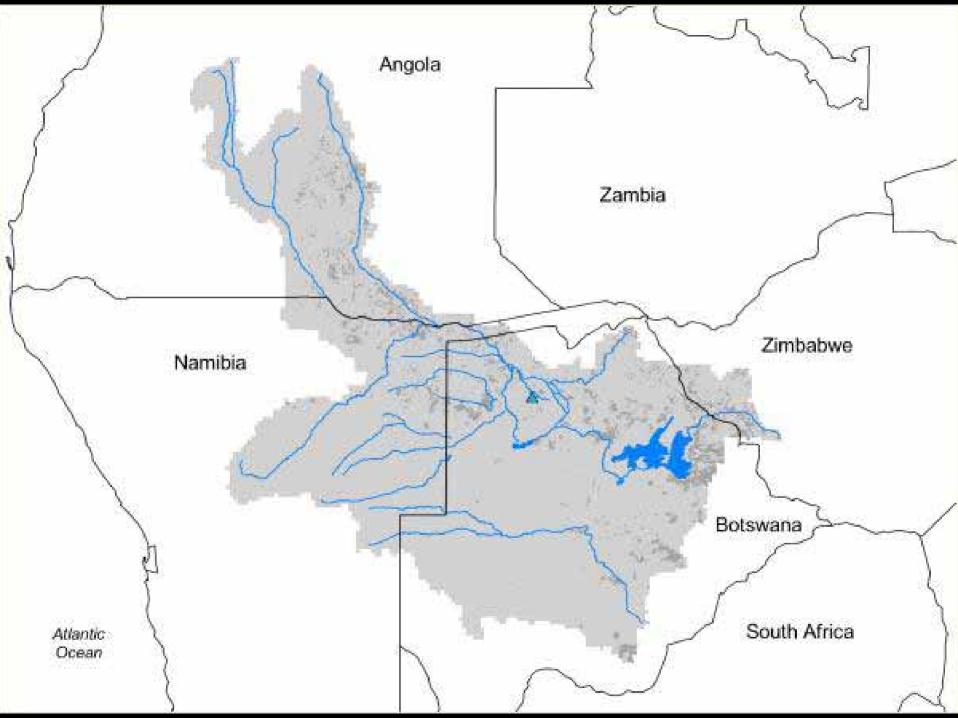
JTFCA development under consideration



# **UNEP Post-Conflict Assessment Unit**



Note: These two maps are sourced from satellite images and maps originally created by Hassan Partow, GRID-Geneva. Source: Hassan Partow, The Mesopotamian Marshlands: Demise of an Ecosystem, United Nations Environment Programme (UNEP), Division of Early Warning and Assessment (DEWA), 2001.



# **Key Challenges and Questions**

- **Transparency and participation**: finding the right mix and the right time what is the best mix of state and civil society?
- Doing environmental peacemaking without calling it environmental peacemaking or environmental security
- Variable chances of success along conflict continuum: are some times better than others for NRM's peacemaking qualities?
- Variable peacemaking potential among resources: is water better than land or forests better than minerals?

# **Key Challenges and Questions**

- Overcoming barriers to cooperation playing well together across institutional and topical lines
  - UN, regional orgs, US, USAID, NGOs, academics
  - NRM, development, conflict, governance
- Shortage of diverse skill sets
- Improving donor coordination and duration of commitment
- Staying behind the scenes: U.S. can't always be out front
- How to demonstrate/measure success if success is something that didn't happen (null case)