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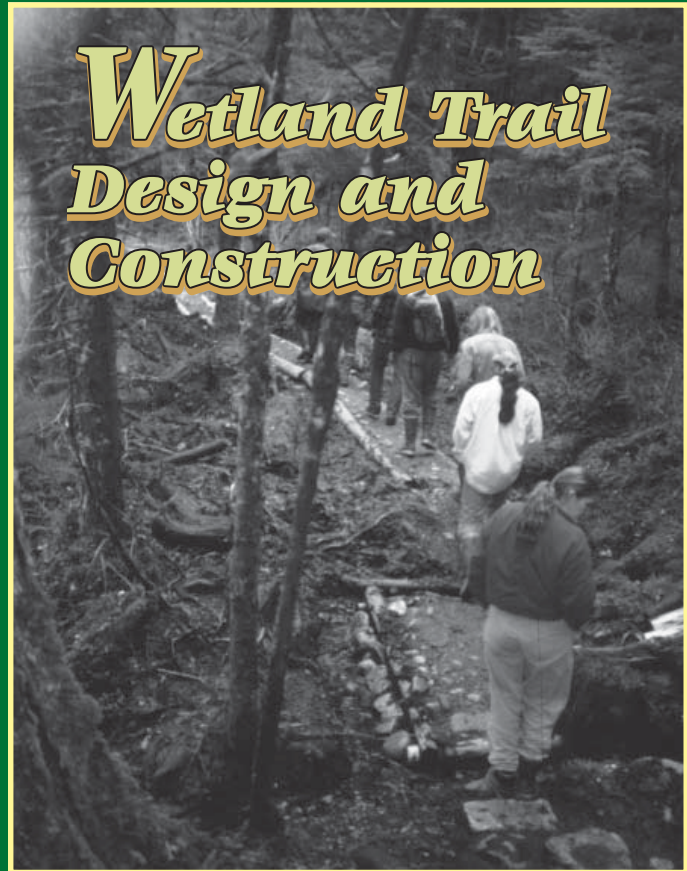
In cooperation
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United States
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**Federal Highway
Administration**



Wetland Trail Design and Construction



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Acknowledgments

Any document concerning trail construction must recognize the men and women who do the field work—whether they are professionals or volunteers. Some of the most unforgettable and fun-loving people we have known have worked on trail crews.

None of the construction techniques in this document are new. Most have been used for decades. Fortunately, trail crews took the time to explain and demonstrate the construction techniques to us. The techniques described in this manual have occasionally been modified slightly to make it easier to work with contemporary materials.

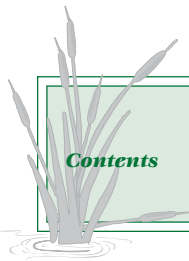
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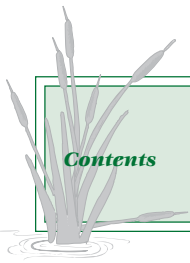
Contents

Acknowledgments	3
Introduction	8
Types of Wetlands	9
Wetlands Formed by Glacial Action	9
Wetlands With Organic Silt and Clay Soils	9
Silt and Clay Soils With Some Water	9
Silt and Clay Soils With Considerable Water	9
River Deposits and Deltas	10
Floating Wetlands—Trembling Earth or Quaking Bog	10
Wetlands on Mountains	11
Carrs	11
Seepage	11
Spruce Bogs	12
Muskeg	12
Wetlands With Wildlife That Bite Back	12
Environmental and Accessibility Compliance	14
National Environmental Policy Act and Other Federal Laws	14
The U.S. Army Corps of Engineers	14
State and Local Agencies	14
Accessible Trails	14
Field Work	15
Turned Around	15
Trail Layout	15
Reconnaissance	15
Preliminary Route—P-Line	15
Coordination	16
Blue Line	16
Final Layout	16
Drawings, Specifications, and Cost Estimates	17
Wetland Trail Structures	21
Sustainable Design	21
Corduroy	21
Turnpikes	22
Causeways	24
Improving Drainage	24
Dips or Ditches	24
Culverts	25
Structures Requiring Foundations	28
Sleepers (Sills)	28
Cribbing	29
Wooden Piles	29
End-Bearing Piles	30
Friction Piles	30
Bent Construction	31
Helical Piles/Screw Piles	33
Helical Pile Assembly	34



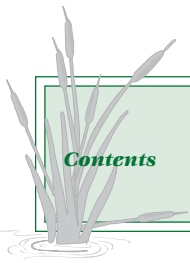
Contents

Special Site Considerations _____	35
Puncheon _____	36
Type 1 Puncheon _____	36
Type 2 Puncheon _____	37
Type 3 Puncheon _____	37
Puncheon Summary _____	38
Gadbury _____	38
Bog Bridge _____	39
Bog Bridge on Sleepers or Sills _____	40
Bog Bridge on Cribbing _____	40
Bog Bridge on Piles _____	40
Bog Bridge Summary _____	40
Boardwalk _____	40
Stringers _____	40
Boardwalk Summary _____	41
Finishing Details _____	42
Decks _____	42
Posts _____	42
Pedestrian Railing Types _____	43
Railing Installation _____	44
Curbs (Bull Rails) _____	45
Bulkheads (End Dams, Faceplates) _____	46
Floating Trails _____	47
Construction Materials _____	48
Choosing Materials _____	48
Logs _____	48
Lumber and Timber _____	48
Rot-Resistant Wood _____	49
Naturally Rot-Resistant Wood _____	49
Preservative-Treated Wood _____	49
Recycled Plastic _____	50
Hardware _____	50
Connectors _____	50
Nails _____	51
Bolts _____	51
Lag Bolts (Lag Screws) _____	51
Washers _____	51
Nuts _____	52
Wood Screws _____	52
Steel Reinforcing Bars _____	52
Staples _____	52
Hardware Cloth _____	52
Geosynthetics _____	52
Nonslip Gratings and Grit-Treated Mats _____	56
Roughened Wood Surface _____	56
Mineral Paper _____	56
Fishing Net _____	57
Cleats _____	57



Contents

Construction Tools	58
Measuring Tapes	58
Framing Squares	58
Plumb Bob	58
Levels	49
String or Line Levels	50
Stringlines	50
Chalklines	50
Carpenters and Masons Levels	50
Torpedo Levels	58
Post Levels	58
Surveyors Transits and Electronic Instruments	58
Surveyors Levels or Transits	58
Electronic Distance Measuring Instruments	58
Global Positioning Systems	59
Saws	59
Handsaws	59
Chain Saws	59
Hand-Held Pruning Saws	59
Axes	60
Adzes	60
Planes	60
Draw Knives	60
Bark Spuds	61
Tools for Drilling Holes in Wood	61
Bits	61
Braces	61
Battery-Powered Drills	62
Gasoline-Powered Drills	62
Clamps	63
Wrenches	63
Chisels	63
Mallets	63
Hammers	63
Claw Hammers	63
Sledge Hammers	64
Crowbars	64
Tools for Digging Holes	64
Shovels and Post-Hole Diggers	64
Augers	64
Gasoline-Powered Augers	64
Wheelbarrows	64
Compactors	65



Contents

Practicing the Craft	66
Working With Logs	66
Felling	66
Bucking and Seasoning	66
Moving Logs	66
Peeling	67
Squaring a Log	67
Cutting Planks With Chain Saw Mills	69
Working With Timbers	69
Working With Treated Wood	70
Pinning Logs and Timbers	70
Tread Surface	70
Slippery Wood Treads	70
Trail Grade	71
Cross Slope	71
Soil Conditions	71
Surface Treatments	71
Latex Paint	71
Walnut Chips	72
Mineral Products	72
Nonslip Gratings and Grit-Treated Mats	72
Working With Rock, Stone, and Gravel	72
Rock	72
Stone	72
Gravel	72
Uses of Stone and Gravel	72
Appendix A—Field Note Sheets	73
Appendix B—Slope Conversion Table	75
Appendix C—Comparison of Round and Rectangular Culverts	76
Appendix D—Sizes of Hot-Dipped Galvanized Nails	77
Appendix E—Table of Board Feet	78
Appendix F—Metric Conversions	79
Glossary	80
References	88



Introduction

Most experienced trail crews try to avoid wetlands because of the construction and maintenance problems they pose. Little has been published on wetland trail construction, and materials that are available are often outmoded or are too regionally focused. By pulling this information together from our experiences, we hope to answer questions you didn't even know you had.

In this manual we have described the common techniques for building a wetland trail. We have also included information on some of the more unusual materials and tools.

Some of the techniques and tools we describe are suitable for wilderness situations where mechanized equipment cannot be used. Others are suitable for urban greenbelts where a wider range of techniques, material, and equipment can be used. Somewhere in between are the back-country sites where machines are permitted, but access and logistics are challenges. Although this book is written for wetland trails, the techniques described can also be used for correcting other poorly drained low areas in existing trails.

The manual is written for those who are untrained and inexperienced in wetland trail construction, but those with experience may learn a few things, too.





Types of Wetlands

Wetland managers and specialists recognize 30 or more different types of wetlands. From a trail construction viewpoint, there are only six types of wetlands, perhaps seven. The basic differences in construction techniques for wetland trails depend greatly on the geologic, hydrologic, and vegetative factors influencing the site and, to a degree, on the wildlife species that live there.

Local indicator plants can help identify whether a site may be a wetland. Test holes and rod soundings can help determine the capability of the soil to support a trail. By studying the soil, the wildlife, and the subsurface water at the site, you can select the appropriate trail layout and construction techniques.

Wetlands Formed by Glacial Action

Generally, trails are easiest to construct in wetlands formed by glacial action. As a glacier melts, sand, gravel, boulders, and occasional blocks of ice are deposited in a narrow area in a mountain valley. The melting glacier creates a large creek or river that drains the valley. During spring runoff, adjacent wetlands may be underwater, but the ground will still be solid. Although you may be working in standing water, you will not sink in the soil. As the wetland dries out, the surface may be dry and solid. However, water will be just a few inches to a few feet below the surface. During the dry season, the level of the groundwater will normally drop, but it will fluctuate depending on upstream runoff.

Look for this site condition in northern areas that were glaciated during the Ice Age, or in U-shaped mountain valleys. Such valleys indicate previous glaciation (figure 1). To avoid being misled, dig a 4-foot-deep test hole to see whether characteristic sand and gravel are present.

Occasionally, small deep pockets of organic silt and clay are found within wetlands of glacial origin. When these occur near a river or creek, the soil mixture becomes saturated with groundwater and is extremely fluid. These pockets are rare, usually easily visible, and should be avoided. They can be extremely treacherous, especially if covered with a thin layer of ice or snow. One such pocket encountered on a trail project in the Rocky Mountains was 10 feet long, 8 feet wide, and more than 4 feet deep.

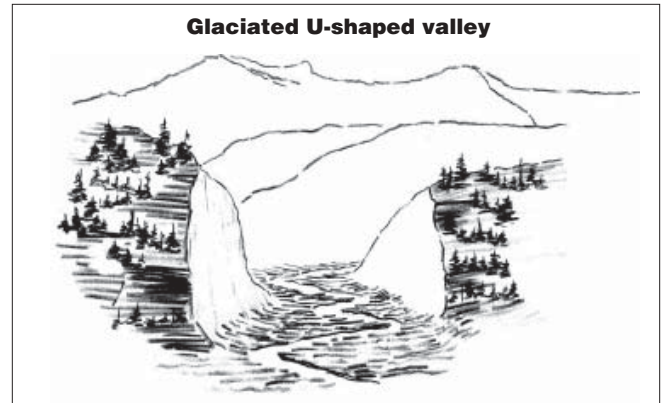


Figure 1—Glacial soils can be expected in U-shaped valleys typical of areas shaped by glaciers.

Wetlands With Organic Silt and Clay Soils

This type of wetland may be the most common. A test hole will indicate that the soil is not sand or gravel, but silt or clay—soils with fine particles. The silt and clay in most wetlands of this type are from organic materials such as leaves, bark, and wood. The terrain traps runoff and the soil particles hold this water, making the area soft underfoot.

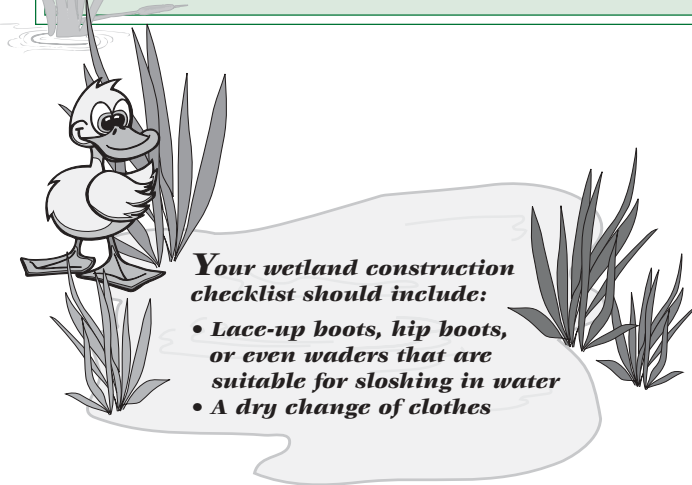
Silt and Clay Soils With Some Water

Anyone building a trail through this type of wetland will find that footprints quickly fill with water. Hikers may sink up to their ankles in the unstable soil.

Silt and Clay Soils With Considerable Water

This type of wetland is similar to the one described above. A test hole will indicate that the soil consists of the same silt or clay material; however, it has considerably more water mixed with it. Work is difficult when you immediately sink to your knees or even to your waist.

Types of Wetlands



A test hole should be as deep as possible. Due to the excessively wet soil, the sides of the hole will continually slough off. It may be impossible to dig deeper than 12 to 18 inches. In that case, rod soundings can help determine subsurface conditions.

Rod soundings are not too difficult to perform or to interpret. A 6- to 8-foot-long steel rod is driven into the ground with a sledge hammer. If the rod hits something solid, it will stop, or slow considerably. The rod may have reached a strata of rock or firm soil that will support construction, or it may have struck a root or an isolated boulder, a misleading indication of overall conditions. Take additional soundings nearby to determine the overall conditions.

An inexpensive and easily portable rod can be made from 2-foot lengths of galvanized, ½-inch diameter pipe. Screw a cap onto one end of one pipe section and screw a coupling onto the other end. Continue with 2-foot sections until at least 6 feet of pipe is assembled. Screw a T connection onto the upper end of the rod so that a ½-inch-diameter steel bar can be passed through the T for leverage in case the rod gets stuck in the ground. Tap the T with a hammer. (figure 2). The rod can be



Figure 2—This sounding rod is inexpensive and easy to carry.

made as long as necessary. Usually 6 or 8 feet of rod is enough to determine whether a soil problem exists.

River Deposits and Deltas

Soil deposited along rivers and in their deltas may include inorganic clay and an extremely high percentage of water. Walking in this type of wetland is almost impossible. This type of wetland is found along the Missouri River and in the Mississippi River delta, and should be expected along other large rivers.

Floating Wetlands—Trembling Earth or Quaking Bog

Another type of wetland is the result of water-tolerant sedge and sphagnum moss invading lakes. Basically, these wetlands are areas of land floating on water or water-saturated peat. Over the years leaves, needles, twigs, and seeds are carried into a wetland or lake by wind and runoff, eventually forming a layer of organic soil. In areas where the soil and water are extremely acidic, the high volume and acidity of the water keeps organic matter from rotting. As this soil layer builds, the seeds of less water-tolerant plants will begin to grow. After many years a miniature forest of slow-growing, stunted trees will be found on the site. Expect plants such as sedges, sphagnum moss, pitcher plant, cranberry, blueberry, and Labrador tea. Tree species that will tolerate this site condition are alders, balsam fir, black spruce, tamarack, willows, and baldcypress.

This soil will support little foot traffic. Often the ground will compress with weight and quake slightly underfoot. At the extreme, the ground will undulate as it would if someone was walking on a mattress. In the Okefenokee Swamp, this type of wetland is referred to as “trembling earth.” In the Adirondack Mountains and Canada, a similar site is called a “quaking bog.” A test hole may show a thin layer of organic soil, perhaps 1 foot thick. Below it will be a layer of sphagnum moss and peat. Rod soundings in these layers will meet little resistance. When the rod is hit with a 4-pound sledge hammer, people standing 2 to 5 feet away may feel the shock through the ground.



Types of Wetlands

Wetlands on Mountain Carrs

In mountainous areas, wet trail problems sometimes show up only after the trail has experienced heavy use. The terrain may slope, perhaps by as much as 10 to 20 percent. Problems become evident only when trail traffic wears through a thin layer of soil and exposes a wet, fluid soil that may be 1 to 3 feet thick. Trail crews often refer to these sites as carrs.

If test holes and rod soundings had been taken before construction, they would have revealed this thin layer of soil on top of fluid soil. The fluid layer may be so wet that it would have been impossible to dig a test hole without the hole's side walls continually caving in. Once the fluid layer is reached, the weight of the rod can cause it to sink 1 to 2 feet without being hit by a hammer. Leaning on the rod might cause it to sink 2 to 3 feet. The rod should be hammered until firm soil is reached or the rod has penetrated 8 feet of soil.

Carrs can often be identified by indicator plants. River birch, shrubby willows, and alders growing on what appears to be solid ground should alert a trail designer to the potential problem (figure 3) and the need for soil testing.

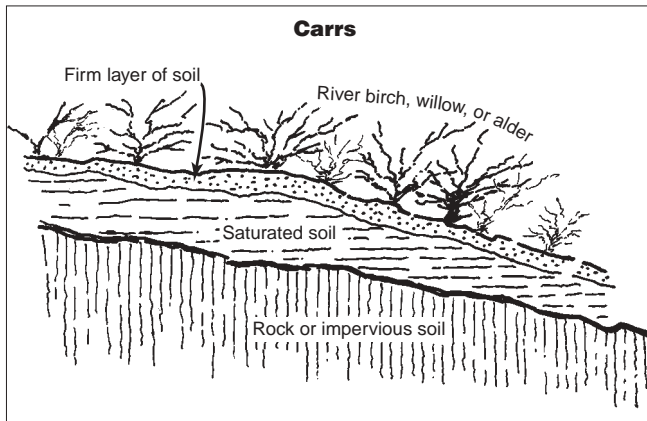


Figure 3—Carrs are characterized by a captive layer of saturated soil just under the surface that is sandwiched between two impervious layers.

Seepage

Some mountain wetlands are caused by subsurface water that seeps to the surface from a perched water table. A perched water table occurs where dense rock or an impervious soil layer is within inches to a few feet below the ground. Precipitation that would normally percolate deep into the ground is trapped near the surface and follows the slope of the impervious material

downhill. This condition is common during the spring in high mountainous areas. In the dry season, the surface of the ground may be dry, but water will be only a short distance below. A trail designed and built in the dry season may be unsuitable during the wet season (figure 4).

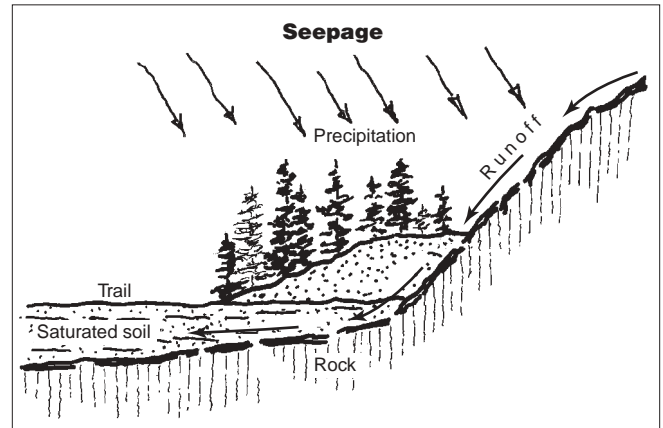


Figure 4—Seepage is sometimes caused by precipitation held in perched water tables.

Another more obvious condition occurs near limestone cliffs. Limestone covers millions of square miles of the Earth's surface, and some limestones are extremely porous. Water will percolate deeply through certain types of limestone. Other types of limestone may be highly fractured, permitting water to penetrate. Water will seep out of the exposed faces (figure 5). This condition also occurs in sandstone formations.

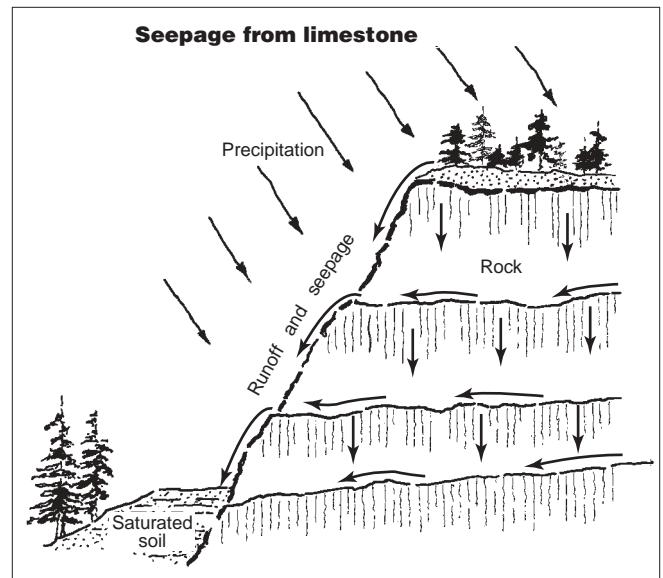


Figure 5—Limestone formations are very porous. Water will percolate through the limestone and seep out of exposed faces and cutslopes.



Types of Wetlands

Spruce Bogs

The spruce bog is a forest type found in the northern United States and throughout Canada and Alaska. The forest often consists of pure stands of black spruce, a slow-growing tree that survives in dense shade where the water table is high. Walking through a mature stand of these trees is a unique experience. The trees may be 6 to 12 inches in diameter, 25 to 40 feet tall, 15 to 40 feet apart, and 200 years old. Because they can withstand shade, the trees are often densely branched to the ground.

In spruce bogs, roots spread on the surface, presenting a problem for trail construction. The roots may be 15 to 20 feet long and as big around as the tree. Large tree roots on one side of the trail spread out and cross into the root system of trees on the opposite side of the trail. Cutting the roots for normal trail construction would leave roots on either side of the trail and unbalance the trees' support. Hikers may trip over the roots if they are left in place. The surface soil is organic and breaks down quickly into ruts and mudholes. Hikers detour around these spots, creating a braided trail with two, three, or four alternative routes.

Muskeg

Muskeg refers to an area covered with sphagnum mosses and tufts of sedges. Muskeg is very common in Southeast Alaska, where all relatively open peat bogs with sphagnum mosses or sedges are called muskeg. The following information about muskeg is from the *Alaska Region Trails Construction and Maintenance Guide* (1991).

Soils in Southeast Alaska maintain a thick, living, organic surface mat, a high percentage of iron oxides, and are often saturated with water. The soil structure breaks down readily under stress or disturbance.

Once the protective mantle and root layer are destroyed, the soil readily turns into water-muck. In some disturbed muskeg soils, there seems to be no limit to how far a person could sink. A site can go from solid footing to knee-deep muck after the trail crew makes just a few trips back and forth.

The volume of traffic these highly organic soils can support is directly related to the network of roots that exist in the soil. This network of roots strengthens the soil just as reinforcing bars strengthen concrete.

Wetlands With Wildlife That Bite Back

The last type of wetland has more to do with hydrology, climate, and wildlife than geology. Sites in the southeastern United States and tropical regions support species of wildlife that look upon man as prey. Building a normal wetland trail in these areas may be hazardous to the crew building the trail and to hikers unfamiliar with the potential dangers posed by local wildlife.

Alligators are often found in wetlands in the southern United States. Normally, alligators are not a problem to adult humans, but they may take an interest in a visitor's dog or small child. Little can be done to permanently keep them off the trail. Alligators may find a way through sturdy barrier fences that are improperly maintained, but may have a harder time finding their way off the fenced trail.



A loop trail should be considered in such areas. The loop trail provides the visitor with a route for hightailing it back to the trailhead, no matter where the alligator is encountered.

If alligators are the primary attraction for an interpretive trail, consider constructing an overlook. An overlook separates visitors from alligators and is an alternative to building a trail into the alligators' territory. In open areas, an overlook may be an effective way to see alligators. In areas with trees or dense brush, an overlook may not be worth the effort or expense. Guided boat trips might be another option for heavily-used locations.

Wetland trails in northern regions have their own potential wildlife challenges. Moose have a fondness for wetlands. Although usually docile, moose can be dangerous during some seasons. In the spring a cow moose is protective of her young. In the fall rutting season, a bull moose can be cantankerous and unpredictable. Moose have been known to attack people with no provocation and to follow wetland trails, including those with a wooden surface. Wetland trails in these areas might be designed with few abrupt curves and sight distances of at least 75 to 100 feet.



Types of Wetlands

In the fall bull moose will demolish typical interpretive signs. One way to reduce sign damage is to use a vertical format for signs and place each sign on a single wide post (figure 6).

Wetlands with beaver, or where there is a possibility of beaver activity, pose different potential problems. Beavers are a natural draw for interpretive trails, but they might chew through wooden piles used to support the wooden deck of a trail. More importantly, they may change the water level of a wetland. A dam built upstream may reduce the flow of water into the wetland and reduce visitor enjoyment. A dam built downstream may raise the water level above the trail. Beavers may also plug culverts, weirs, and overflow structures. The level of the trail should be set higher to allow for higher water. A wetland trail that has been submerged because of beaver activity will require maintenance or reconstruction.

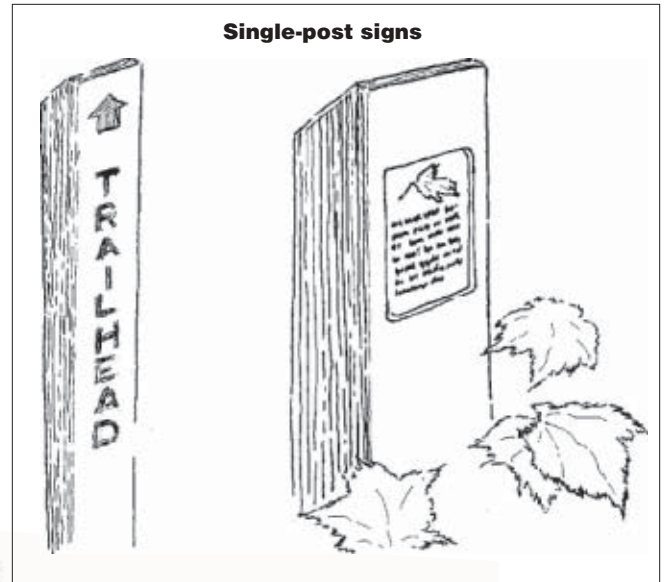
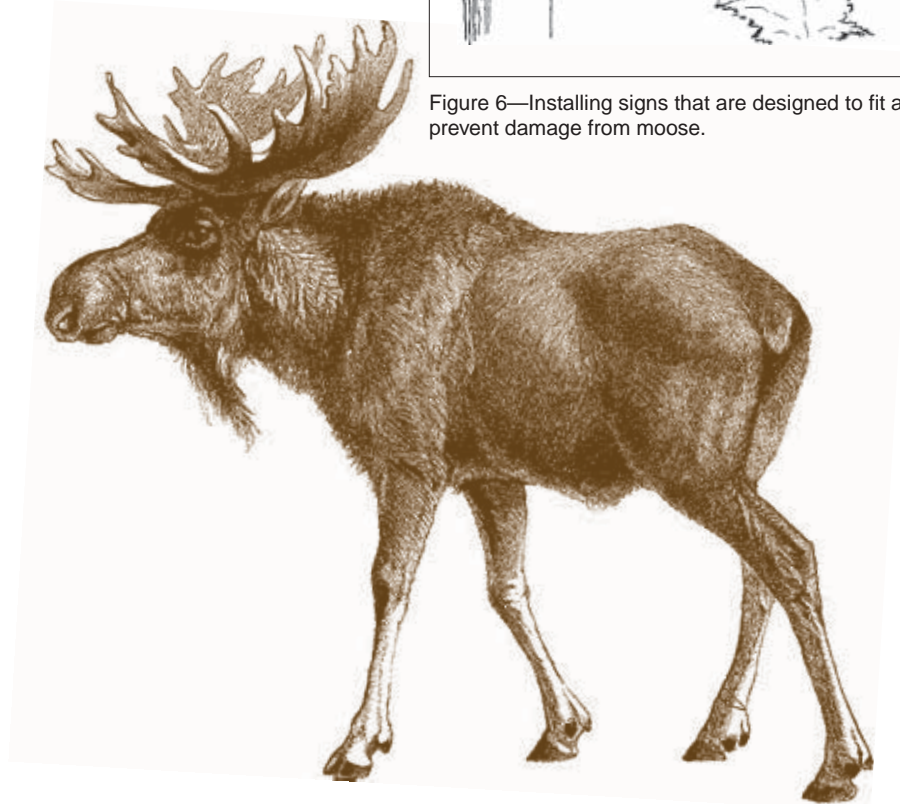


Figure 6—Installing signs that are designed to fit a single post helps prevent damage from moose.





Environmental and Accessibility Compliance

National Environmental Policy Act and Other Federal Laws

Laws, regulations, and management practices affect trail construction activities. Congress passed the National Environmental Policy Act (NEPA) in 1969. The purpose of this act is to ensure that Federal agencies consider the potential adverse effects their activities may have on the environment. The preservation of natural resources is the primary intent of this act, although the act covers cultural resources as well. The National Historic Preservation Act (NHPA) covers cultural resources. The Endangered Species Act (ESA) protects rare, threatened, and endangered plants and animals.

Trail construction on Federal lands, or lands where Federal funds are involved, must conform to these and other laws. Proposed trail routes should be walked by specialists knowledgeable about rare and endangered species of plants and animals. To avoid disturbing important cultural sites, archeologists and historians should be invited to participate. At some locations, cave specialists or fossil specialists will also be important. Trail planning needs to be coordinated with the land management agency that has jurisdiction over the trail.

Each U.S. Department of Agriculture, Forest Service jurisdiction must complete a formal environmental analysis before trail construction or major reconstruction. The process may be simple or complex, depending on the nature of the project and its affected environment. Checking with the District NEPA coordinator is a good first step. Other agencies will have similar review processes. Early in the planning stage, determine the regulations that govern development in the area being considered for construction. Where many agencies have jurisdiction, the agency with the most stringent regulations usually governs.

When Federal funds are not involved, professional ethics on the part of trail personnel suggests voluntary compliance with the intent of the NEPA and NHPA regulations.

The U.S. Army Corps of Engineers

The U.S. Army Corps of Engineers governs construction in navigable waterways and wetland areas of the United States. The agency's primary concern in wetland areas is to limit the

volume of fill and avoid filling that would interfere with normal runoff entering the wetland. For a wetland trail the procedure generally involves a letter to the local district headquarters, perhaps a site visit by a Corps representative, and the issuance of a Corps 402 or 404 permit. Generally, complying with Corps requirements also results in construction that needs minimal maintenance.

State and Local Agencies

Many States have enacted regulations controlling wetland development, including trails. More States can be expected to do the same. Some counties and municipalities have their own wetland regulations. More and more trail projects cross agency and property boundaries, so Federal project managers need to be aware of other laws and regulations that might apply.

Occasionally, large areas have been established with uniform regulations applying to many towns and counties. The Adirondack Park Agency is a good example. This agency's regulations apply to 6 million acres of New York State's Adirondack Mountains. Included are all or parts of 12 counties and more than 100 towns and villages. Roughly 45 percent of the land is owned by the State; the rest is privately owned.

Accessible Trails

Trails need to be accessible to people with differing physical abilities. All trails do not have to be accessible to all people, but accessibility is to be considered for new trail construction and major reconstruction. It is a legal requirement to do so, under Section 504 of the Rehabilitation Act of 1973. It also makes sense, especially when there may be spectacular scenery or an opportunity to view wildlife. The USDA Forest Service policy is to follow the U.S. Access Board's draft guidelines for trails accessibility evaluation and construction (if the trail meets the evaluation criteria). These guidelines are available at <http://www.access-board.gov/outdoor/outdoor-rec-rpt.htm>.



Field Work

Turned Around

A legendary Maine guide, so the story goes, insisted that he had never been lost, but he admitted to having been “turned around real good once—for 3 days.”

A wetland on an overcast day can easily provide an opportunity to get “turned around real good.” Wetland terrain is often featureless. There are no hills, ridges, or rock outcrops, and no obvious slopes. Vegetation is often uniform. If the vegetation is dense and at least 6 feet high, everything looks the same. The problem worsens with fog, rain, or falling snow. Maps and even aerial photographs are useless. There may be no real danger of getting lost. However, it is frustrating and time consuming to lay out a route in the wrong direction or to learn that you are not where you thought you were.

In this situation, a compass is essential. Start using the compass **before** entering the wetland and **before** getting turned around. Bring vinyl flagging ribbon and a good sighting compass to the wetland on the first day. Hand-held global positioning systems (GPS) are another way you can keep track of your location (figure 7).



Figure 7—Knowing how to use a compass or GPS unit will help you locate the trail.

Sometimes the terrain and vegetation are so uniform you have to mark the general area that the trail will traverse. Using the compass and the vinyl ribbon, flag a straight line route on one particular compass bearing or azimuth. Tie the ribbon at shoulder to eye level. When standing at one ribbon, you should be able to see the next one (figure 8).

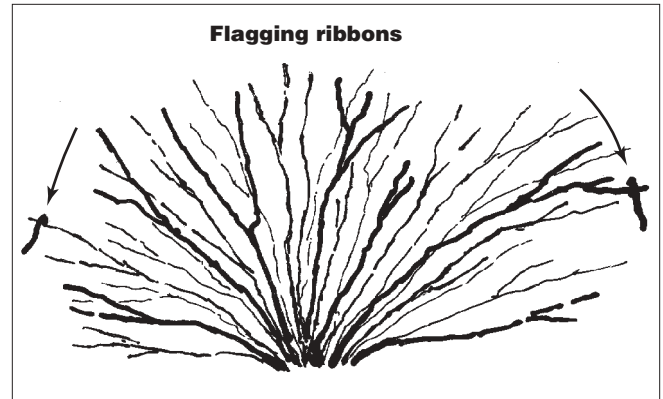


Figure 8—Dense, spreading shrubby plants such as willow and alder may require two flagging ribbons, one on each side of the plant.

Flag the outer perimeters of the general area wherever they are not obvious. Use different-colored ribbons as needed to help you find your vehicle at the end of the day. Not that *you* are likely to get turned around, of course.

Trail Layout Reconnaissance

Reconnaissance (recon) involves walking over the area the trail will traverse and finding the places where the trail must go and the places you would like it to go. For example, there may be only one location where the trail can enter the wetland with minimal construction. This becomes a construction control point. There may be just one or two places where it is feasible to cross a small stream. These become construction control points. One of these points will probably be incorporated in the final route.

What about a location that provides a distant view? This becomes an esthetic control point. A small island in the wetland supports a variety of plant life that is of interpretive value. The island becomes another control point. A view of a sewer plant on the other side of the wetland is something to avoid. That location becomes a negative control point.

Preliminary Route (P-Line)

The trail must be laid out on the ground. The objective is to tie the control points together in a reasonable route, somewhat like connecting the dots, but on a much larger scale. This is normally done with vinyl flagging ribbon.