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**U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT**  
BUREAU FOR DEMOCRACY, CONFLICT, AND HUMANITARIAN ASSISTANCE (DCHA)

## ***Sudan – Complex Emergency***

Situation Report #21, Fiscal Year (FY) 2006

July 28, 2006

*Note: The last situation report was dated July 14, 2006.*

### **BACKGROUND**

On January 9, 2005, the Government of Sudan (GOS) and the Sudan People’s Liberation Movement (SPLM) signed the Comprehensive Peace Agreement (CPA) officially ending Africa’s longest running civil war. During the 21-year conflict, fighting, famine, and disease killed more than 2 million people, forced an estimated 600,000 people to seek refuge in neighboring countries, and displaced 4 million people within Sudan—the largest internally displaced person (IDP) population in the world. In accordance with the CPA, the presidency of Sudan’s Government of National Unity (GNU) was officially established in Khartoum on July 9, 2005. The interim national constitution authorized the creation of the Government of Southern Sudan (GOSS) and initiated a six-year interim period, after which the south will hold a referendum on whether to become an independent country.

In February 2003, a separate conflict began in Darfur, western Sudan, when the locally based Sudan Liberation Army (SLA) attacked GOS security forces in the town of El Fasher, North Darfur. The resulting humanitarian emergency in Darfur affects more than 3.8 million people, including nearly 1.8 million IDPs and approximately 220,000 refugees in eastern Chad. On May 5, 2006, the GNU and one faction of the SLA signed the Darfur Peace Agreement (DPA) in Abuja, Nigeria. Ending the conflict in Darfur is critical to consolidating a national peace and addressing the simmering conflict in eastern Sudan.

The U.S. Government (USG) is the leading international donor to Sudan and has contributed nearly \$1.5 billion for humanitarian programs in FY 2005 and FY 2006. The USG continues to lead the international effort to support implementation of the CPA, while simultaneously providing for the humanitarian needs of conflict-affected populations throughout the country.

<b>NUMBERS AT A GLANCE</b>		<b>SOURCE</b>
<b>IDPs in Sudan</b>	<b>Total: 6,100,000</b> From Southern Sudan: 4 million In Darfur: 1.8 million	UNHCR <sup>1</sup> —November 2005 OCHA <sup>2</sup> —December 2005 OCHA—April 2006
<b>Sudanese Refugees</b>	<b>Total: 220,000</b> In Chad	UNHCR—April 2006
<b>Sudanese Refugees</b>	<b>Total: 340,000</b> In Uganda, Ethiopia, Democratic Republic of the Congo (DRC), Kenya, Central African Republic, Egypt, and Eritrea	UNHCR—July 2006
<b>Refugees in Sudan</b>	<b>Total: 170,000</b> From Eritrea, Ethiopia, Uganda, DRC, and others	UNHCR—November 2005

**Total FY 2005–2006 USAID Humanitarian Assistance to Sudan and Eastern Chad .....\$1,281,818,018**  
**Total FY 2005–2006 USG Humanitarian Assistance to Sudan and Eastern Chad ..... \$1,455,551,906<sup>3</sup>**

### **CURRENT SITUATION IN DARFUR**

***Displacement in North Darfur.*** According to OCHA, recent fighting in North Darfur between SLA factions and other groups has displaced between 18,000 and 20,000 people, including approximately 3,500 new arrivals in Zam Zam camp south of El Fasher, 4,000 in Shangil Tobayi camp southeast of Tawila, and nearly 10,000 in Al Salaam IDP camp in El Fasher. Many IDPs have reportedly arrived in camps with some food stocks and supplies. Few emergency food rations have been

required, and IDPs are receiving full monthly food rations through the U.N. World Food Program (WFP).

***Attacks Targeting Humanitarian Staff.*** According to the U.N. Mission in Sudan (UNMIS), on July 20 IDPs killed three employees of the Sudanese government Office of Water and Environmental Sanitation (WES) at Hassa Hissa camp in Zalingei, West Darfur. All humanitarian operations are suspended in Zalingei camps. In recent weeks, separate incidents targeting

<sup>1</sup> Office of the U.N. High Commissioner for Refugees

<sup>2</sup> U.N. Office for the Coordination of Humanitarian Affairs

<sup>3</sup> For a complete breakdown of FY 2005 Sudan funding, please see:

[http://www.usaid.gov/our\\_work/humanitarian\\_assistance/disaster\\_assistance/countries/sudan/fy2006/sudan\\_ce\\_sr01\\_10-14-2005.pdf](http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/countries/sudan/fy2006/sudan_ce_sr01_10-14-2005.pdf)

clearly marked non-governmental organization (NGO) vehicles have resulted in the deaths of two NGO staff members.

**Buram IDP Assessment.** On July 20, OCHA organized an interagency assessment to Buram in southern South Darfur. The assessment confirmed reports of 21,000 IDPs in the town and additional IDPs in the surrounding areas. Recent clashes between two Arab groups—the Habanya and the Reizegat—caused the Habanya to move toward Buram and the Reizegat to move toward Al Deain. Most IDPs in Buram are living in schools and have access to water and health services, but reportedly need food and household supplies.

**Nutrition Trends in Darfur.** According to the U.N. Children's Fund (UNICEF) Darfur Nutrition Update, indicators revealed a deteriorating nutrition situation across Darfur in May and June, as expected during the hunger season. In May and June, 1,606 children between the ages of 6 months and 5 years were admitted to therapeutic feeding centers (TFCs) and 9,999 children of the same age group were admitted to supplementary feeding centers (SFCs), compared to 1,006 TFC admissions and 7,575 SFC admissions in March and April. UNICEF also noted that 4 of 5 nutrition surveys conducted in distinct Darfur locations in May and June found global acute malnutrition rates higher than the emergency threshold of 15 percent. UNICEF reported that the increased admissions and malnutrition rates are in line with seasonal trends from previous years.

#### **CURRENT SITUATION IN NON-DARFUR SUDAN**

**USAID Visit to Central Sudan.** From July 5 to 9, three USAID representatives traveled to the Nuba Mountains in Southern Kordofan, El Obeid in Northern Kordofan, and Kosti in White Nile to monitor ongoing USAID Office of U.S. Foreign Disaster Assistance (USAID/OFDA) projects. The team reviewed activities in the sectors of health, agriculture, and water and sanitation in the western Nuba Mountains. In Northern Kordofan, the team observed the construction of a water reservoir being dug by the community through a program managed by USAID partner CARE. The team also visited the Kosti wharf, a USAID-supported way station for IDPs returning from Khartoum to their homes in the south via barge. According to the team, water and sanitation services remain among the most critical needs in these areas.

**Measles Vaccinations Continue.** UNICEF and partners continue to vaccinate children against measles throughout Southern Sudan. According to UNICEF, the 18-month campaign marked its millionth child vaccinated in mid-June and had reached 1.27 million vaccinations in 14 counties by the end of June. Organizers aim to immunize approximately 4.5 million children between 6 months and 15 years old by the end of 2007. Since 2004, USAID/OFDA has contributed nearly \$1 million to the campaign.

**Capacity Building in Nutrition Sector.** From April through June, USAID/OFDA partner Action Against Hunger/United States (AAH/USA) conducted several workshops that aimed to improve Southern Sudanese capacity in the nutrition sector. According to AAH/USA, 24 NGO and the GOSS Ministry of Health (MOH) representatives received training on nutrition monitoring and surveillance. In a separate workshop, 25 NGO and MOH representatives were trained on the treatment of malnutrition. Additionally, AAH/USA is conducting nutrition surveys with two Sudanese NGOs in Southern Sudan, allowing the NGOs to gain experience with the survey process.

**Rains Halt IDP Returns.** According to the OCHA Sudan Humanitarian Overview for June, the first "returns season" in Sudan has ended, as rains have made many roads in the south impassible and it is too late in the planting season for returnees to sow crops. OCHA reported that the exact number of returnees to Southern Sudan during the 2005/2006 returns season is unknown; however, the estimated number is in the hundreds of thousands. According to OCHA, Southern Kordofan received the most returnees, an estimated 175,000 people this season. Northern Bahr el Ghazal and Unity states also received large influxes of returnees. OCHA noted that many more people had returned to Northern Bahr el Ghazal than the 27,000 people the U.N. had anticipated, taxing scarce food and water resources.

**Avian Influenza.** USAID and partners continue to respond to an outbreak of avian influenza in Sudan, where more than 241 farms have been affected. USAID has provided \$200,000 to the U.N. Food and Agriculture Organization (FAO), 2,000 units of personal protective equipment, and sent a technical adviser to support the effort. After several weeks with no new cases of avian influenza, FAO reported that a new outbreak was detected on a farm in Khartoum State in early July. As of July 12, 4,500 birds had died or been culled as a result of the new outbreak.

**USAID/OTI Programs in Southern Sudan.** Between July 7 and 21, the USAID Office of Transition Initiatives (USAID/OTI) awarded nine grants supporting peacebuilding, reconciliation, capacity building, and other activities in Southern Sudan, totaling approximately \$273,000. Three of the grants focus on peacebuilding and awareness in the Upper Nile region, where conflict related to the disarmament of militias has occurred in recent months.

#### **USG HUMANITARIAN ASSISTANCE**

On October 27, 2005, U.S. Chargé d'Affaires Cameron R. Hume renewed the Sudan disaster declaration for FY 2006. The U.S. Mission in Sudan has declared disasters due to the complex emergency on an annual basis since 1987.

To date in FY 2006, USAID/OFDA has contributed more than \$93.6 million in Sudan to provide a full range of

emergency humanitarian interventions, reduce conflict, and improve local capacity to reintegrate IDPs returning to their home communities. In FY 2006, USAID/OFDA has awarded over \$60 million to 24 NGO and U.N. partners for emergency programs in non-Darfur Sudan in the sectors of health, food security and agriculture, water and sanitation, income generation, nutrition, capacity building, and coordination. In Darfur, USAID/OFDA has provided more than \$33 million in FY 2006 to 19 NGO and U.N. partners for multi-sector interventions to assist IDPs and vulnerable populations. In addition, USAID/OFDA is supporting targeted voluntary returns of IDPs to their places of origin. In FY 2005, USAID/OFDA provided \$201 million for Sudan-related assistance, including \$113 million for programs in Darfur.

In response to the Sudan complex emergency, the USAID Office of Food for Peace (USAID/FFP) has contributed 464,330 MT of food assistance in FY 2006, valued at approximately \$446 million. USAID/FFP provides contingency rations to implementing partners in areas where concentrations of returnees are expected and continues to closely monitor and respond to food needs throughout the country. Additionally, in FY 2005, USAID/FFP contributed 571,730 MT of emergency food assistance valued at nearly \$505.5 million for Sudan and Sudanese refugees in neighboring Chad.

The overall goal of USAID/OTI in Sudan is to strengthen Sudanese confidence and capacity to address the causes and consequences of political marginalization, violence, and instability under the framework of the CPA. USAID/OTI currently has five implementing partners in Sudan. To date in FY 2006, USAID/OTI is providing more than \$17 million in support of Sudan programs. In FY 2005, USAID/OTI provided approximately \$20.2 million in support of USAID/OTI programs in Sudan.

The Department of State's Bureau of Population, Refugees, and Migration (State/PRM) has provided \$52 million in assistance to Sudanese populations affected by the complex emergency thus far in 2006. State/PRM supports protection and assistance programs for more than 220,000 Sudanese refugees in Chad in partnership with UNHCR, UNICEF, the International Federation of the Red Cross and Red Crescent Societies (IFRC), and a broad range of NGOs. State/PRM also works with UNHCR, the International Committee of the Red Cross (ICRC), and NGOs to support the return of refugees and IDPs in Southern Sudan and protect conflict-affected populations in Darfur.

#### FY 2006 USG HUMANITARIAN ASSISTANCE TO THE DARFUR CRISIS

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
<b>DARFUR, SUDAN</b>			
<b>USAID/OFDA ASSISTANCE</b>			
ACF	Food Security and Agriculture, Nutrition	South Darfur	\$1,300,000
ACTED	Income Generation, Rehabilitation	West Darfur	\$900,000
ARC	Health, Income Generation, Water and Sanitation	South Darfur	\$2,499,720
CARE	Relief Commodities, Water and Sanitation	Darfur-wide	\$3,368,644
CHF	Food Security and Agriculture, Shelter, Water and Sanitation	North Darfur, South Darfur	\$1,407,764
Concern	Water and Sanitation	West Darfur	\$662,313
CRS	Food Security and Agriculture, Shelter, Water and Sanitation	West Darfur	\$1,399,976
GOAL	Health, Infrastructure, Logistics, Nutrition, Relief Commodities, Water and Sanitation	North Darfur	\$600,000
IMC	Health	West Darfur	\$1,199,909
IRC	Coordination, Health, Water and Sanitation	Darfur-wide	\$4,800,000
Mercy Corps	Relief Commodities, Water and Sanitation	West Darfur	\$2,499,999
Merlin	Health	South Darfur	\$899,958
Relief International	Food Security and Agriculture, Health, Income Generation, Nutrition, Relief Commodities	North Darfur	\$959,223
SC/US	Coordination, Health, Income Generation, Nutrition, Water and Sanitation	West Darfur	\$2,500,942
Solidarites	Capacity Building, Food Security and Agriculture, Water and Sanitation	South Darfur	\$1,140,000

Tearfund	Health, Nutrition, Water and Sanitation	West Darfur	\$700,000
UNICEF	Health, Nutrition, Relief Commodities, Water and Sanitation	Darfur-wide	\$2,700,000
OCHA	Coordination	Darfur-wide	\$1,500,000
World Vision	Health, Water and Sanitation	South Darfur	\$1,399,709
USAID	Administrative Support and Travel	Darfur-wide	\$699,460
<b>TOTAL USAID/OFDA</b>			<b>\$33,137,617</b>
<b>USAID/FFP ASSISTANCE</b>			
WFP	308,140 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$291,239,500
ICRC	19,770 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$17,771,900
<b>TOTAL USAID/FFP</b>			<b>\$309,011,400</b>
<b>USAID/OTI ASSISTANCE</b>			
DAI	Violence Against Women Initiative	Darfur-wide	\$2,000,000
OHCHR	Violence Against Women Initiative	Darfur-wide	\$2,610,314
UNDP	Violence Against Women Initiative	Darfur-wide	\$2,273,697
<b>TOTAL USAID/OTI</b>			<b>\$6,884,011</b>
<b>TOTAL STATE/PRM</b>			
ICRC	Protection and Assistance for Conflict-Affected Populations	Darfur-wide	\$20,500,000
UNHCR	Protection of IDPs and Chadian Refugees	West Darfur	\$5,560,000
<b>TOTAL STATE/PRM</b>			<b>\$26,060,000</b>
<b>TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO DARFUR</b>			<b>\$349,033,028</b>
<b>TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR</b>			<b>\$375,093,028</b>
<b>EASTERN CHAD</b>			
<b>USAID/FFP ASSISTANCE</b>			
WFP	23,740 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Chad	\$22,547,000
<b>TOTAL USAID/FFP</b>			<b>\$22,547,000</b>
<b>USAID/OTI ASSISTANCE</b>			
Internews	Humanitarian Radio Service	Eastern Chad	\$610,947
<b>TOTAL USAID/OTI</b>			<b>\$610,947</b>
<b>STATE/PRM ASSISTANCE</b>			
Africare	Income Generation, Nutrition, Water and Sanitation	Eastern Chad	\$500,535
Air Serv	Humanitarian Flights for NGOs and the U.N.	Eastern Chad	\$2,066,277
CARE	Capacity Building, Education, Protection, Psychosocial Services	Eastern Chad	\$948,715
IMC	Health, Psychosocial Services	Eastern Chad	\$1,800,000
Internews	Humanitarian Information Service for Refugee Protection, Education	Eastern Chad	\$385,074
ICRC	Protection and Assistance for Displaced Chadians and Refugees	Eastern Chad	\$1,500,000
IFRC	Camp Management, Education, Nutrition, Water and Sanitation	Eastern Chad	\$900,000
UNHCR	Refugee Protection, Multi-Sectoral Assistance	Eastern Chad	\$20,800,000
<b>TOTAL FY 2006 STATE/PRM ASSISTANCE TO EASTERN CHAD</b>			<b>\$28,900,601</b>
<b>TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO EASTERN CHAD</b>			<b>\$23,157,947</b>
<b>TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO EASTERN CHAD</b>			<b>\$52,058,548</b>
<b>TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR &amp; EASTERN CHAD</b>			<b>\$427,151,576</b>

## FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
<b>USAID/OFDA ASSISTANCE</b>			
AAH/USA	Nutrition	Bahr el Ghazal, Equatoria, Upper Nile	\$350,000
ACF/France	Health, Water and Sanitation, Food Security and Agriculture	Juba	\$2,100,000
ADRA	Health, Relief Commodities, Water and Sanitation	Juba, Upper Nile	\$2,409,306
CARE	Food Security and Agriculture, Health, Income Generation, Relief Commodities	Upper Nile	\$4,164,495
CHF	Food Security and Agriculture, Income Generation	Equatoria	\$1,799,901
Concern	Food Security and Agriculture, Relief Commodities	Northern Bahr el Ghazal	\$1,950,000
CRS	Food Security and Agriculture, Health, Income Generation, Risk Reduction, Water and Sanitation	Equatoria, Jonglei	\$7,072,943
FHI	Capacity Building, Food Security and Agriculture, Health	Upper Nile	\$1,012,911
GOAL	Health	Abyei, Northern Bahr el Ghazal, Northern Sudan, Upper Nile	\$3,499,106
IRC	Capacity Building, Health	Northern Bahr el Ghazal, Upper Nile	\$3,491,386
MEDAIR	Health, Nutrition, Relief Commodities	Bahr el Ghazal, Upper Nile	\$350,000
Mercy Corps	Food Security and Agriculture, Nutrition	Abyei, Northern Bahr el Ghazal	\$1,196,877
Merlin	Health	Jonglei	\$496,808
NPA	Food Security and Agriculture, Relief Commodities, Risk Reduction	Equatoria, Juba, Upper Nile	\$6,509,880
PACT	Water and Sanitation	Upper Nile, Jonglei, Warab, Unity	\$4,545,010
Samaritan's Purse	Health, Income Generation, Nutrition, Water and Sanitation	Nuba Mountains	\$2,499,591
SC/US	Capacity Building, Food Security and Agriculture, Health, Water and Sanitation	Jonglei, Upper Nile, Nuba Mountains, Abyei	\$7,815,916
Tearfund	Health, Nutrition	Northern Bahr el Ghazal	\$758,116
FAO	Food Security and Agriculture	Nuba Mountains	\$1,550,000
OCHA	Coordination	Southern Sudan	\$1,647,706
VSF/B	Food Security and Agriculture	Equatoria, Jonglei, Northern Bahr el Ghazal, Unity, Upper Nile, Warab	\$1,025,116
World Relief	Health	Jonglei, Unity, Warab	\$1,129,286
World Vision	Food Security and Agriculture, Health, Relief Commodities	Bahr el Ghazal	\$1,000,000

ZOA	Capacity Building, Health, Income Generation, Water and Sanitation	Equatoria	\$1,127,379
USAID	Administrative Support and Travel, Preparedness	Sudan-wide	\$996,915
<b>TOTAL USAID/OFDA</b>			<b>\$60,498,648</b>
<b>USAID/FFP ASSISTANCE</b>			
ADRA	580 MT of P.L. 480 Title II Emergency Food Assistance	Central Sudan	\$661,600
CARE	2,740 MT of P.L. 480 Title II Emergency Food Assistance	Central Sudan	\$2,441,000
NPA	3,480 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$4,855,500
WFP	105,880 MT of P.L. 480 Title II Emergency Food Assistance	South, East, and Three Areas	\$106,374,200
<b>TOTAL USAID/FFP</b>			<b>\$114,332,300</b>
<b>USAID/OTI ASSISTANCE</b>			
Educational Development Center (EDC)	Media Development	Sudan-wide	\$999,844
DAI	Small Grants Program	Southern Sudan	\$5,200,000
PACT	Peacebuilding	Southern Sudan	\$2,000,000
<b>TOTAL USAID/OTI</b>			<b>\$8,199,844</b>
<b>STATE/PRM ASSISTANCE</b>			
IOM	Support Refugee Repatriation	Southern Sudan	\$4,000,000
UNHCR	Global Appeal 2006	Sudan-wide	\$1,950,000
UNHCR	Support Refugee Repatriation and Reintegration	Southern Sudan	\$12,000,000
<b>TOTAL FY 2006 STATE/PRM ASSISTANCE TO SUDAN EXCLUDING DARFUR</b>			<b>\$17,950,000</b>
<b>TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR</b>			<b>\$183,030,792</b>
<b>TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR</b>			<b>\$200,980,792</b>



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