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U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT
BUREAU FOR DEMOCRACY, CONFLICT, AND HUMANITARIAN ASSISTANCE (DCHA)

Sudan – Complex Emergency

Situation Report #1, Fiscal Year (FY) 2007

October 6, 2006

Note: The last situation report was dated September 22, 2006.

BACKGROUND

In 2006, Sudan has made progress toward achieving sustainable peace in some regions of the country, while other areas continue to cope with the effects of conflict. The formation of the joint Government of National Unity (GNU) marked a step in the road toward peace for the southern-based Sudan People's Liberation Movement (SPLM) and the ruling government in Khartoum. The new government was a requirement of the Comprehensive Peace Agreement (CPA) that the former Government of Sudan and the SPLM signed in January 2005, officially ending Africa's longest running civil war. The interim national constitution authorized the creation of the Government of Southern Sudan (GOSS) and initiated a six-year interim period, after which Southern Sudan will hold a referendum on independence. During the 21-year conflict, fighting, famine, and disease killed more than 2 million people, forced an estimated 600,000 people to seek refuge in neighboring countries, and displaced 4 million people within Sudan—the largest internally displaced person (IDP) population in the world. The U.N. estimated that hundreds of thousands of displaced persons returned to Southern Sudan during 2005 and 2006, taxing scarce resources and weak infrastructure.

A separate conflict in the western region of Darfur entered its third year, despite a peace agreement between the GNU and one faction of the Sudan Liberation Movement (SLM), signed in May 2006. Fighting among armed opposition group factions, Sudanese Armed Forces (SAF), and militias has persisted in 2006, displacing hundreds of thousands of civilians and preventing the return of others. The complex emergency in Darfur affected more than 3.8 million people, including 1.9 million IDPs, and approximately 220,000 refugees in eastern Chad. In eastern Sudan, the GNU and the National Front opposition group began peace negotiations, preventing simmering tensions from erupting into widespread conflict.

The U.S. Government (USG) is the leading international donor to Sudan and has contributed more than \$2 billion for humanitarian programs in Sudan and eastern Chad since FY 2004. The USG continues to lead the international effort to support implementation of the CPA, while simultaneously providing for the humanitarian needs of conflict-affected populations throughout the country.

NUMBERS AT A GLANCE		SOURCE
IDPs in Sudan	Total: 6,200,000 From Southern Sudan: 4 million In Darfur: 1.9 million	UNHCR ¹ —November 2005 OCHA ² —December 2005 OCHA—September 2006
Sudanese Refugees	Total: 220,000 In Chad	UNHCR—April 2006
Sudanese Refugees	Total: 340,000 In Uganda, Ethiopia, Democratic Republic of the Congo (DRC), Kenya, Central African Republic, Egypt, and Eritrea	UNHCR—July 2006
Refugees in Sudan	Total: 170,000 From Eritrea, Ethiopia, Uganda, DRC, and others	UNHCR—November 2005

Total FY 2006 USAID Humanitarian Assistance to Sudan and Eastern Chad.\$663,396,659
Total FY 2006 USG Humanitarian Assistance to Sudan and Eastern Chad\$772,701,156³

CURRENT SITUATION IN DARFUR

NGOs Prepare to Return to Gereida. Non-governmental organizations (NGOs) plan to return to Gereida, South Darfur, in the coming days, after fighting on September 29 resulted in the evacuation of most humanitarian staff. According to U.N. sources, on September 29, unidentified assailants attacked Gereida town. The

violence reportedly was concentrated in the northern areas of town and did not result in significant displacement within the town or from the nearby Gereida IDP camp, currently the largest IDP gathering in Darfur with approximately 131,000 residents. The evacuation of humanitarian staff began September 29 and concluded

¹ Office of the U.N. High Commissioner for Refugees (UNHCR)

² U.N. Office for the Coordination of Humanitarian Affairs (OCHA)

³ For a complete breakdown of FY 2005 Sudan funding, please see:

http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/countries/sudan/fy2006/sudan_ce_sr01_10-14-2005.pdf

October 1, leaving only two agencies operating on the ground. The International Committee of the Red Cross (ICRC) maintained a full team in Gereida, and USAID partner Action Contre la Faim (ACF) operated with a reduced team of approximately nine people. USAID staff continue to monitor the impact of fighting on humanitarian programs.

Fighting and Displacements in South Darfur. USAID partner Solidarités has suspended some activities in Shearia locality, South Darfur, due to insecurity. Solidarités completed general food distributions for Shearia town and IDP camps; however, food distributions to rural areas of Shearia have been suspended as a result of tensions between Birgid and Zaghawa factions of the Sudan Liberation Army (SLA). The splintering of the SLA along ethnic lines concerns the humanitarian community because it complicates delivery of services by adding actors with whom agencies must negotiate security guarantees. Until recently South Darfur was considered the most calm of the three Darfur states, but in recent weeks, fighting has escalated in Shearia, Gereida, Buram, and Malam areas of South Darfur. Although the fighting in Gereida and Shearia has not resulted in displacement, approximately 600 individuals of the estimated 10,000 people displaced by the August 29 and September 9 attacks near Buram had arrived in Otash IDP camp near Nyala as of September 25, according to OCHA.

Access Improves in North Darfur. On September 26, the NGO German Agro Action (GAA) confirmed the delivery of food aid to all 271,000 targeted beneficiaries in Mellit and Kutum localities, which had been inaccessible for three months due to insecurity. GAA, the first humanitarian organization to visit these areas since renewed fighting broke out in August and September, reported that there were no visible signs that malnutrition had increased as a result of missed food distributions. The NGO also reported that a road convoy traveled from El Fasher to Kutum without incident, suggesting that access to vulnerable rural communities located along the road may have improved. As a result of insecurity in North Darfur, in recent months most humanitarian agencies have relied on helicopter transport to Kutum town to maintain activities, and have not been able to access communities by overland travel. In addition, another NGO distributed food in the Tawila area to approximately 1,000 persons displaced by recent fighting in eastern Jebel Marra, West Darfur.

Cholera Response. USAID partners continue to respond to an increased number of cholera cases throughout Darfur, although insecurity has limited the ability of humanitarian organizations to determine Darfur-wide trends and statistics. The number of cholera cases is reportedly rising in North Darfur, and USAID has received reports of cholera in specific locations in South Darfur and West Darfur as well. According to the North Darfur State Ministry of Health (SMOH), as of October 1, approximately 243 cases have been reported, including

11 deaths. Additionally, SMOH staff in Kabkabiya reported cases of cholera in Jaure and Fuldung villages. On September 23, OCHA conducted an assessment in Kutrum village, South Darfur, and confirmed a total of 100 cases in five medical centers, including 12 deaths in the previous two days. USAID partner World Vision also reported the presence of cholera cases in nearby Mershing and Menawashi areas of South Darfur. In addition, the cholera treatment center in Kalma IDP camp near Nyala continues to receive a high number of new cholera cases from Sector 2 of the camp, despite consistent chlorination efforts.

CURRENT SITUATION IN NON-DARFUR SUDAN

Avian Influenza in Juba, Central Equatoria State. On September 25, a joint U.S. Centers for Disease Control and Prevention (CDC), GOSS Ministry of Health, and Ministry of Animal Resources and Fisheries assessment team concluded a survey of 1,400 households in Juba, Central Equatoria State, to determine the extent of a recent outbreak of avian influenza (AI). The team collected samples from 37 poultry suspected to be infected with AI, and confirmed that to date, no cases of AI were present in humans. CDC staff have trained 45 health workers in Juba hospital on AI care, management, and infection control, with the goal of creating one central location where potential human cases can receive treatment.

Sudanese Refugees Return from DRC. On September 13, the first Sudanese refugees departed Aba area, the largest Sudanese refugee site in DRC, according to UNHCR. A team from UNHCR, the German Agency for Technical Cooperation, and the GOSS accompanied the 698 returnees to Alero way station in Yei, Central Equatoria State. Returnees received mine risk education, HIV/AIDS awareness training, and additional services before continuing to their home areas in Yei, Lasu, Tore, Mambe, Juba, Maridi, and Yambio. Since June 7, a total of 2,494 Sudanese refugees have returned to Southern Sudan from Biringi, Ariwara, Aru, Ingbokolo, and Aba refugee camps in DRC.

USG HUMANITARIAN ASSISTANCE

On October 27, 2005, U.S. Chargé d'Affaires Cameron R. Hume renewed the Sudan disaster declaration for FY 2006. The U.S. Mission in Sudan has declared disasters due to the complex emergency on an annual basis since 1987.

In FY 2006, USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA) contributed more than \$177 million in Sudan and eastern Chad to provide a full range of emergency humanitarian interventions, reduce conflict, and improve local capacity to reintegrate IDPs returning to their home communities. In FY 2006, USAID/OFDA awarded more than \$69 million to 28 NGO and U.N. partners for emergency programs in non-Darfur Sudan in the sectors of health, food security and agriculture, water and sanitation, income generation, nutrition, protection, capacity building, and coordination. In Darfur,

USAID/OFDA provided more than \$104 million in FY 2006 to 28 NGO and U.N. partners for multi-sector interventions to assist IDPs and vulnerable populations. USAID/OFDA also supported targeted voluntary returns of IDPs to their places of origin.

In response to the Sudan complex emergency, USAID's Office of Food for Peace (USAID/FFP) contributed 475,910 metric tons (MT) of food assistance in FY 2006, valued at approximately \$457.8 million. USAID/FFP provided contingency rations to implementing partners in areas where concentrations of returnees were expected and continues to closely monitor and respond to food needs throughout the country.

The overall goal of USAID Office of Transition Initiatives (USAID/OTI) in Sudan is to strengthen Sudanese confidence and capacity to address the causes and consequences of political marginalization, violence, and instability under the framework of the CPA.

USAID/OTI currently has five implementing partners in Sudan. In FY 2006, USAID/OTI provided more than \$32 million in support of Sudan programs.

The Department of State's Bureau of Population, Refugees, and Migration (State/PRM) has provided \$113 million in assistance to Sudanese populations affected by the complex emergency in 2006. State/PRM supports protection and assistance programs for more than 220,000 Sudanese refugees in Chad in partnership with UNHCR, the U.N. Children's Fund (UNICEF), the U.N. World Food Program (WFP), the International Federation of the Red Cross and Red Crescent Societies (IFRC), and a broad range of NGOs. State/PRM also works with UNHCR, the ICRC, and NGOs to support the return of refugees and IDPs in Southern Sudan and protect conflict-affected populations in Darfur.

FY 2006 USG HUMANITARIAN ASSISTANCE TO THE DARFUR CRISIS

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
DARFUR, SUDAN			
USAID/OFDA ASSISTANCE			
ACF	Food Security and Agriculture, Nutrition	South Darfur	\$3,299,150
ACTED	Income Generation, Rehabilitation	South Darfur, West Darfur	\$2,429,312
ARC	Health, Income Generation, Water and Sanitation	South Darfur	\$6,499,720
CARE	Logistics, Relief Commodities, Water and Sanitation	Darfur-wide	\$8,503,848
CHF	Food Security and Agriculture, Income Generation, Shelter	North Darfur, South Darfur	\$3,913,657
Concern	Water and Sanitation	Darfur-wide	\$1,620,865
CRS	Food Security and Agriculture, Nutrition, Shelter, Water and Sanitation	West Darfur	\$3,400,864
FAO	Food Security and Agriculture	Darfur-wide	\$3,000,000
GOAL	Health, Logistics, Nutrition, Relief Commodities, Water and Sanitation	North Darfur	\$1,550,000
IMC	Health	South Darfur, West Darfur	\$3,199,909
IRC	Coordination, Health, Protection, Water and Sanitation	Darfur-wide	\$8,800,000
Medair	Health, Water and Sanitation	West Darfur	\$1,200,000
Mercy Corps	Income Generation, Relief Commodities, Water and Sanitation	North Darfur, West Darfur	\$6,499,999
Merlin	Health	South Darfur	\$2,699,958
OCHA	Coordination	Darfur-wide	\$3,000,000
Relief International	Food Security and Agriculture, Health, Income Generation, Nutrition, Relief Commodities	North Darfur	\$2,159,223
Samaritan's Purse	Food Security and Agriculture, Protection, Relief Commodities, Water and Sanitation	South Darfur	\$1,999,538
SC/US	Coordination, Health, Income Generation, Nutrition, Protection, Water and Sanitation	West Darfur	\$7,500,903

Solidarites	Capacity Building, Food Security and Agriculture, Water and Sanitation	South Darfur	\$2,140,000
Tearfund	Health, Nutrition, Water and Sanitation	West Darfur	\$1,466,159
UMCOR	Food Security and Agriculture, Water and Sanitation	South Darfur	\$999,995
UNDP	Coordination	Darfur-wide	\$1,035,000
UNICEF	Health, Nutrition, Relief Commodities, Water and Sanitation	Darfur-wide	\$13,600,000
U.S. Geological Survey	Water and Sanitation	Darfur-wide	\$462,800
WFP	Logistics, Transportation	Darfur-wide	\$5,742,991
WHO	Health	Darfur-wide	\$1,000,000
World Relief	Health, Water and Sanitation	West Darfur	\$999,986
World Vision	Health, Water and Sanitation	South Darfur	\$3,893,017
USAID	Administrative Support and Travel	Darfur-wide	\$1,745,478
TOTAL USAID/OFDA			\$104,362,372
USAID/FFP ASSISTANCE			
WFP	308,140 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$291,239,500
ICRC	19,770 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$16,507,200
TOTAL USAID/FFP			\$307,746,700
USAID/OTI ASSISTANCE			
DAI	Violence Against Women Initiative	Darfur-wide	\$3,600,000
DAI	Small Grants Program	Darfur-wide	\$800,000
OHCHR	Violence Against Women Initiative	Darfur-wide	\$2,610,314
UNDP	Violence Against Women Initiative	Darfur-wide	\$2,273,697
TOTAL USAID/OTI			\$9,284,011
TOTAL STATE/PRM			
ICRC	Protection and Assistance for Conflict-Affected Populations	Darfur-wide	\$23,300,000
UNHCR	Protection of IDPs and Chadian Refugees	West Darfur	\$7,560,000
TOTAL STATE/PRM			\$30,860,000
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO DARFUR			\$421,393,083
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR			\$452,253,083
EASTERN CHAD			
USAID/OFDA ASSISTANCE			
CARE	Income Generation, Water and Sanitation	Eastern Chad	\$493,743
CRS	Food Security and Agriculture	Eastern Chad	\$500,000
FAO	Food Security and Agriculture	Eastern Chad	\$500,000
IMC	Health	Eastern Chad	\$650,038
IRD	Food Security and Agriculture, Water and Sanitation	Eastern Chad	\$1,099,251
OCHA	Coordination	Eastern Chad	\$200,000
UNICEF	Relief Commodities	Eastern Chad	\$400,000
U.S. Embassy Chad	Food Security and Agriculture	Eastern Chad	\$50,000
TOTAL USAID/OFDA			\$3,893,032
USAID/FFP ASSISTANCE			
WFP	23,740 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Chad	\$22,198,200
TOTAL USAID/FFP			\$22,198,200
USAID/OTI ASSISTANCE			
Internews	Humanitarian Radio Service	Eastern Chad	\$610,947
TOTAL USAID/OTI			\$610,947

STATE/PRM ASSISTANCE			
Africare	Income Generation, Nutrition, Water and Sanitation	Eastern Chad	\$500,535
Air Serv	Humanitarian Flights for NGOs and the U.N.	Eastern Chad	\$2,759,958
CARE	Capacity Building, Education, Protection, Psychosocial Services	Eastern Chad	\$948,715
CCF	Child Protection, Gender-Based Violence Prevention, and Non-Formal Education	Eastern Chad	\$483,582
CRS	Capacity Building, Income Generation, Protection, Water and Sanitation	Eastern Chad	\$497,900
Hebrew Immigrant Aid Society	Psychosocial Services	Eastern Chad	\$652,776
IMC	Health, Psychosocial Services	Eastern Chad	\$1,800,000
Internews	Education, Humanitarian Information Service for Refugees, Protection,	Eastern Chad	\$385,074
ICRC	Protection and Assistance for Displaced Chadians and Refugees	Eastern Chad	\$1,700,000
IFRC	Camp Management, Education, Nutrition, Water and Sanitation	Eastern Chad	\$1,800,000
IRC	Camp Management, Education, Gender-Based Violence Prevention, Health, Protection, Water and Sanitation	Eastern Chad	\$1,960,557
IRD	Livelihoods, Water and Sanitation	Eastern Chad	\$499,617
MENTOR	Health	Eastern Chad	\$656,913
Refugee Education Trust	Education	Eastern Chad	\$799,970
UNHCR	Refugee Protection, Multi-Sectoral Assistance	Eastern Chad	\$22,737,269
UNICEF	Education, Health, Nutrition, Water and Sanitation	Eastern Chad	\$4,066,000
WFP	Air Support	Eastern Chad	\$1,000,000
TOTAL FY 2006 STATE/PRM ASSISTANCE TO EASTERN CHAD			\$43,248,866
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO EASTERN CHAD			\$26,702,179
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO EASTERN CHAD			\$69,951,045
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR & EASTERN CHAD			\$522,204,128

FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
USAID/OFDA ASSISTANCE			
AAH/USA	Nutrition	Bahr el Ghazal, Equatoria, Upper Nile	\$350,000
ACF/France	Health, Food Security and Agriculture, Water and Sanitation	Juba, Equatoria	\$2,521,822
ADRA	Health, Relief Commodities, Water and Sanitation	Juba, Upper Nile	\$2,409,306
CARE	Food Security and Agriculture, Health, Income Generation, Relief Commodities, Water and Sanitation	Upper Nile	\$5,464,037
CHF	Food Security and Agriculture, Income Generation	Equatoria	\$1,799,901
CMA	Health	Upper Nile, Equatoria	\$700,000
Concern	Food Security and Agriculture, Relief Commodities	Northern Bahr el Ghazal, Equatoria	\$1,950,000
CRS	Food Security and Agriculture, Health, Income Generation, Risk Reduction, Water and Sanitation	Equatoria, Jonglei, Upper Nile	\$7,072,943
FAO	Food Security and Agriculture	Equatoria	\$1,550,000

FHI	Capacity Building, Food Security and Agriculture, Health	Abyei, Bahr el Ghazal, Upper Nile	\$1,012,911
GOAL	Health	Abyei, Northern Bahr el Ghazal, Northern Sudan, Upper Nile	\$3,499,106
IRC	Capacity Building, Health, Water and Sanitation	Northern Bahr el Ghazal, Upper Nile	\$4,191,386
MEDAIR	Health, Nutrition, Relief Commodities	Bahr el Ghazal, Upper Nile, Equatoria	\$350,000
Mercy Corps	Food Security and Agriculture, Nutrition	Abyei, Northern Bahr el Ghazal	\$1,896,864
Merlin	Health	Jonglei	\$496,808
NPA	Food Security and Agriculture, Relief Commodities, Risk Reduction	Equatoria, Juba, Upper Nile	\$6,509,880
OCHA	Coordination	Southern Sudan	\$1,647,706
PACT	Capacity Building, Water and Sanitation	Bahr el Ghazal, Jonglei, Unity, Upper Nile, Warab	\$6,360,440
Samaritan's Purse	Health, Income Generation, Nutrition, Water and Sanitation	Nuba Mountains, Upper Nile	\$2,499,591
SC/US	Capacity Building, Food Security and Agriculture, Health, Water and Sanitation	Abyei, Bahr el Ghazal, Jonglei, Nuba Mountains, Upper Nile	\$7,815,916
Tearfund	Health, Nutrition	Northern Bahr el Ghazal	\$758,116
VSF/B	Food Security and Agriculture	Equatoria, Jonglei, Northern Bahr el Ghazal, Unity, Upper Nile, Warab	\$1,524,841
WFP	Logistics	Southern Sudan	\$934,580
World Relief	Health	Jonglei, Unity, Warab	\$1,129,286
World Vision	Food Security and Agriculture, Health, Relief Commodities	Bahr el Ghazal, Equatoria	\$1,000,000
ZOA	Capacity Building, Health, Income Generation, Water and Sanitation	Equatoria	\$1,127,379
USAID	Administrative Support and Travel, Preparedness	Sudan-wide	\$2,571,239
TOTAL USAID/OFDA			\$69,144,058
USAID/FFP ASSISTANCE			
ADRA	580 MT of P.L. 480 Title II Food Assistance	Emergency Central Sudan	\$661,600
CARE	2,740 MT of P.L. 480 Title II Emergency Food Assistance	Central Sudan	\$2,441,000
CRS	6,760 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$10,260,100
NPA	3,480 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$4,855,500
Samaritan's Purse	4,820 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Sudan	\$2,364,700
WFP	105,880 MT of P.L. 480 Title II Emergency Food Assistance	South, East, and Three Areas	\$107,223,900

TOTAL USAID/FFP			\$127,806,800
USAID/OTI ASSISTANCE			
DAI	Small Grants Program	Non-Darfur Sudan	\$16,243,933
Educational Development Center (EDC)	Media Development	Sudan-wide	\$999,844
Internews	FM Radio Stations	Southern Sudan	\$1,999,794
PACT	Peacebuilding Grants	Southern Sudan	\$3,000,000
TOTAL USAID/OTI			\$22,243,571
STATE/PRM ASSISTANCE			
ARC	Refugee Repatriation and Reintegration	Central Equatoria	\$1,174,807
CHF	Refugee Reintegration and GBV Prevention	Central Equatoria	\$385,444
FHI	Refugee Reintegration	Upper Nile	\$1,205,345
IFRC	Refugee Reintegration	Sudan-wide	\$800,000
IMC	Refugee Reintegration and GBV Prevention	Central Equatoria, Western Equatoria	\$2,955,300
IOM	Support Refugee Repatriation	Southern Sudan	\$4,000,000
JRS	Refugee Reintegration	Eastern Equatoria	\$442,183
LWR	Refugee Reintegration	Eastern Equatoria	\$503,050
RI	Refugee Reintegration	Upper Nile	\$479,502
UMCOR	Refugee Reintegration	Central Equatoria	\$800,000
UNHCR	Global Appeal 2006	Sudan-wide	\$1,950,000
UNHCR	Support Refugee Repatriation and Reintegration	Southern Sudan	\$19,000,000
WFP	Refugee Feeding (EMOP 10530.0)	Sudan-wide	\$500,000
WV	Refugee Reintegration	Western Equatoria	\$1,000,000
TOTAL FY 2006 STATE/PRM ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$35,195,631⁴
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$219,194,429
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$254,390,060

⁴State/PRM also provided nearly \$4 million for refugee repatriation and reintegration activities in Ethiopia, Kenya, Uganda, as well as areas of Southern Sudan.



Gregory C. Gottlieb
Acting Director
Office of U.S. Foreign Disaster Assistance