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U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT
BUREAU FOR DEMOCRACY, CONFLICT, AND HUMANITARIAN ASSISTANCE (DCHA)

Sudan – Complex Emergency

Situation Report #25, Fiscal Year (FY) 2006

September 22, 2006

Note: The last situation report was dated September 8, 2006.

BACKGROUND

On January 9, 2005, the Government of Sudan (GOS) and the Sudan People’s Liberation Movement (SPLM) signed the Comprehensive Peace Agreement (CPA) officially ending Africa’s longest running civil war. During the 21-year conflict, fighting, famine, and disease killed more than 2 million people, forced an estimated 600,000 people to seek refuge in neighboring countries, and displaced 4 million people within Sudan—the largest internally displaced person (IDP) population in the world. In accordance with the CPA, the presidency of Sudan’s Government of National Unity (GNU) was officially established in Khartoum on July 9, 2005. The interim national constitution authorized the creation of the Government of Southern Sudan (GOSS) and initiated a six-year interim period, after which the South will hold a referendum on whether to become an independent country.

In February 2003, a separate conflict began in Darfur, western Sudan, when the locally based Sudan Liberation Army (SLA) attacked GOS security forces in the town of El Fasher, North Darfur. The resulting humanitarian emergency in Darfur affects more than 3.8 million people, including nearly 1.9 million IDPs and approximately 220,000 refugees in eastern Chad. On May 5, 2006, the GNU and one faction of the SLA signed the Darfur Peace Agreement (DPA) in Abuja, Nigeria. Ending the conflict in Darfur is critical to consolidating a national peace and addressing the simmering conflict in eastern Sudan.

The U.S. Government (USG) is the leading international donor to Sudan and has contributed more than \$1.5 billion for humanitarian programs in FY 2005 and FY 2006. The USG continues to lead the international effort to support implementation of the CPA, while simultaneously providing for the humanitarian needs of conflict-affected populations throughout the country.

| NUMBERS AT A GLANCE | | SOURCE |
|----------------------------|---|--|
| IDPs in Sudan | Total: 6,200,000 From Southern Sudan: 4 million In Darfur: 1.9 million | UNHCR ¹ —November 2005 OCHA ² —December 2005 OCHA—April 2006 |
| Sudanese Refugees | Total: 220,000 In Chad | UNHCR—April 2006 |
| Sudanese Refugees | Total: 340,000 In Uganda, Ethiopia, Democratic Republic of the Congo (DRC), Kenya, Central African Republic, Egypt, and Eritrea | UNHCR—July 2006 |
| Refugees in Sudan | Total: 170,000 From Eritrea, Ethiopia, Uganda, DRC, and others | UNHCR—November 2005 |

Total FY 2006 USAID Humanitarian Assistance to Sudan and Eastern Chad. \$630,199,724
Total FY 2006 USG Humanitarian Assistance to Sudan and Eastern Chad\$722,258,590³

CURRENT SITUATION IN DARFUR

Special Envoy for Sudan. On September 19, President George W. Bush announced the appointment of former USAID Administrator Andrew S. Natsios as the President’s Special Envoy for Sudan. According to the U.S. Department of State, Natsios’ mandate will include facilitating the implementation of the CPA and the DPA, reviewing the state of relations between the United States and Sudan, and making recommendations for advancing U.S. policy.

SAF Aerial Attacks in North Darfur. According to U.N. sources, on September 10 and 13, Sudanese Armed Forces (SAF) bombed several villages near Tawila, North Darfur, including Tabarat, Dobo Umda, and Dobo Madrasa, causing 200 people to flee to Tawila IDP camp.

Two Attacks Near Buram, South Darfur. According to the U.N., on August 29 and September 9, Arab militias attacked several villages near Buram, South Darfur, causing significant damage, including the burning of

¹ Office of the U.N. High Commissioner for Refugees (UNHCR)

² U.N. Office for the Coordination of Humanitarian Affairs (OCHA)

³ For a complete breakdown of FY 2005 Sudan funding, please see:

http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/countries/sudan/fy2006/sudan_ce_sr01_10-14-2005.pdf

approximately 15 villages. Following assessments on September 16 and 17, humanitarian agencies reported that as a result of the attacks, 75 people died, 2,500 IDPs fled to Seisabana town, and 4,000 IDPs arrived in Tulus locality from Al Tomat town. Additionally, humanitarian agencies believe that approximately 400 families are hiding in remote areas. USAID partner American Refugee Committee (ARC) reported that health and nutrition, shelter, food, and relief supplies are the greatest needs. ARC plans to provide health services and latrines for the IDPs in Seisabana.

Food Insecurity in Darfur. From August 15 to September 7, U.N. agencies and non-governmental organizations (NGO) conducted a survey of 190 households in 19 of 33 identified sites in North Darfur. The team concluded that all areas except Um Kadadah locality are more food insecure than in 2005. The assessment attributed the deterioration to insecurity hampering access to land for planting, insufficient supplies of seeds, and pests that diminish agricultural production. According to the U.N. World Food Program (WFP), insecurity prevented approximately 350,000 planned beneficiaries from receiving food aid in North Darfur in August for the second consecutive month. Food aid to beneficiaries in South Darfur improved in August, owing to enhanced security monitoring and flexible distribution mechanisms.

Assaults on NGO Convoys in West Darfur. On September 7, three unidentified armed men stopped two NGO vehicles traveling from Um Kher to Garsila, near Zalingei, West Darfur. The assailants beat the staff and took 110,000 Sudanese Dinar (equivalent to approximately \$469), a digital camera, and a driver's license, according to U.N. sources. Additionally, on September 7, armed men stopped an NGO convoy carrying 12 staff members east of El Geneina, West Darfur, along the El Geneina-Arzeni road. The assailants stole communications equipment and a medical kit.

Cholera in North and West Darfur. Health officials in North Darfur reported 185 cases of cholera, including five deaths, between August 16 and September 19. The number of confirmed cases has steadily declined since peaking August 18 and 19. USAID staff estimate that insecurity is preventing effective monitoring and reporting by rural health facilities in approximately 75 percent of North Darfur. According to the U.N. World Health Organization (WHO), the incidence of reported acute watery diarrhea (AWD) cases in Mornei, West Darfur, has decreased to two new cases in 12 days. However, in Jebel Marra, West Darfur, 30 unconfirmed cases of AWD have resulted in 15 deaths. According to WHO, the use of streams as a water source is increasing the potential for the spread of all water-borne illnesses. Insecurity in Jebel Marra is preventing U.N. agencies and NGOs from providing assistance in the area.

Clashes Near Refugee Camps in Chad. U.N. sources report that in recent days, the Chadian Army has fought

two armed opposition groups in eastern Chad within 50 kilometers of camps hosting 28,000 refugees from Sudan. On September 19, government and opposition forces reportedly fought at Jadjer Marfaine, north of the Chad-Sudan border town of Adre. UNHCR reported that the fighting has not significantly affected the camps.

USAID/OTI Program. During the week of August 8, a USAID Office of Transition Initiatives (USAID/OTI) partner initiated a market rehabilitation program in Zalingei, West Darfur, as part of a larger effort to promote peace-building. The grant was developed to provide women from Zalingei town and nearby IDP camps with opportunities to earn income and decrease the need to engage in dangerous income-generating activities. A concurrent benefit of the grant is the opportunity for diverse communities in a significantly conflict-affected area to work together toward the common goal of market rehabilitation.

CURRENT SITUATION IN NON-DARFUR SUDAN

Avian Influenza in Juba, Central Equatoria State. On September 3, the U.N. Food and Agriculture Organization (FAO) reported that samples collected from domesticated poultry in the Juba area on August 4 had tested positive for avian influenza (AI). Further analysis in the United Kingdom confirmed that the samples had tested positive for H5N1, representing the first confirmed cases of H5N1 in Southern Sudan. Following the confirmation of AI in northern Sudan in April, USAID pre-positioned 500 personal protective equipment kits with FAO in Southern Sudan. USAID is currently working with the U.S. Centers for Disease Control and Prevention and the U.S. Departments of State and Agriculture to investigate and respond to the current situation in Juba.

WFP Update. On September 7, WFP reported the completion of third quarter food distribution to the Nuba Mountains, Abyei, Port Sudan, and Blue Nile and Kassala states. WFP reported that the successful pre-positioning of commodities reduced transportation difficulties during the rainy season, particularly in the Nuba Mountains. WFP is currently distributing food to two small villages near Damazin, Blue Nile. However, the threat of landmines that may have shifted during heavy rains and flooding is preventing access south of Damazin. WFP distributed food aid to 85,000 refugees and 60,000 IDPs in Kassala in August and September. In addition, WFP reported gaining access to flood-affected areas of Tokar, Red Sea State, for the first time since heavy rains displaced 6,500 households in mid-August. WFP is currently assessing needs of the affected population and is scheduled to distribute 420 metric tons of mixed commodities to 32,000 beneficiaries.

USG HUMANITARIAN ASSISTANCE

On October 27, 2005, U.S. Chargé d'Affaires Cameron R. Hume renewed the Sudan disaster declaration for FY 2006. The U.S. Mission in Sudan has declared disasters

due to the complex emergency on an annual basis since 1987.

To date in FY 2006, USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA) has contributed more than \$147 million in Sudan to provide a full range of emergency humanitarian interventions, reduce conflict, and improve local capacity to reintegrate IDPs returning to their home communities. In FY 2006, USAID/OFDA has awarded nearly \$68 million to 26 NGO and U.N. partners for emergency programs in non-Darfur Sudan in the sectors of health, food security and agriculture, water and sanitation, income generation, nutrition, capacity building, and coordination. In Darfur, USAID/OFDA has provided more than \$79 million in FY 2006 to 23 NGO and U.N. partners for multi-sector interventions to assist IDPs and vulnerable populations. USAID/OFDA is also supporting targeted voluntary returns of IDPs to their places of origin. In FY 2005, USAID/OFDA provided \$201 million for Sudan-related assistance, including \$113 million for Darfur programs.

In response to the Sudan complex emergency, USAID's Office of Food for Peace (USAID/FFP) has contributed 475,910 MT of food assistance in FY 2006, valued at approximately \$454.8 million. USAID/FFP provides contingency rations to implementing partners in areas where concentrations of returnees are expected and continues to closely monitor and respond to food needs throughout the country. Additionally, in FY 2005,

USAID/FFP contributed 571,730 MT of emergency food assistance valued at nearly \$502.4 million for Sudan and Sudanese refugees in neighboring Chad.

The overall goal of USAID/OTI in Sudan is to strengthen Sudanese confidence and capacity to address the causes and consequences of political marginalization, violence, and instability under the framework of the CPA. USAID/OTI currently has five implementing partners in Sudan. In FY 2006, USAID/OTI has provided approximately \$29 million in support of Sudan programs. In FY 2005, USAID/OTI provided approximately \$20.2 million in support of programs in Sudan.

The Department of State's Bureau of Population, Refugees, and Migration (State/PRM) has provided \$92 million in assistance to Sudanese populations affected by the complex emergency in 2006. State/PRM supports protection and assistance programs for more than 220,000 Sudanese refugees in Chad in partnership with UNHCR, the U.N. Children's Fund (UNICEF), WFP, the International Federation of the Red Cross and Red Crescent Societies (IFRC), and a broad range of NGOs. State/PRM also works with UNHCR, the International Committee of the Red Cross (ICRC), and NGOs to support the return of refugees and IDPs in Southern Sudan and protect conflict-affected populations in Darfur.

FY 2006 USG HUMANITARIAN ASSISTANCE TO THE DARFUR CRISIS

| <i>Implementing Partner</i> | <i>Activity</i> | <i>Location</i> | <i>Amount</i> |
|------------------------------|---|----------------------------|---------------|
| DARFUR, SUDAN | | | |
| USAID/OFDA ASSISTANCE | | | |
| ACF | Food Security and Agriculture, Nutrition | South Darfur | \$3,299,150 |
| ACTED | Income Generation, Rehabilitation | South Darfur, West Darfur | \$1,861,980 |
| ARC | Health, Income Generation, Water and Sanitation | South Darfur | \$6,499,720 |
| CARE | Logistics, Relief Commodities, Water and Sanitation | Darfur-wide | \$3,368,644 |
| CHF | Food Security and Agriculture, Income Generation, Shelter | North Darfur, South Darfur | \$1,407,764 |
| Concern | Water and Sanitation | Darfur-wide | \$1,620,865 |
| CRS | Food Security and Agriculture, Nutrition, Shelter, Water and Sanitation | West Darfur | \$3,400,864 |
| FAO | Food Security and Agriculture | Darfur-wide | \$3,000,000 |
| GOAL | Health, Logistics, Nutrition, Relief Commodities, Water and Sanitation | North Darfur | \$1,550,000 |
| IMC | Health | South Darfur, West Darfur | \$3,199,909 |
| IRC | Coordination, Health, Protection, Water and Sanitation | Darfur-wide | \$8,800,000 |

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| Mercy Corps | Income Generation, Relief Commodities, Water and Sanitation | North Darfur, West Darfur | \$6,499,999 |
| Merlin | Health | South Darfur | \$899,958 |
| OCHA | Coordination | Darfur-wide | \$3,000,000 |
| Relief International | Food Security and Agriculture, Health, Income Generation, Nutrition, Relief Commodities | North Darfur | \$2,159,223 |
| SC/US | Coordination, Health, Income Generation, Nutrition, Water and Sanitation | West Darfur | \$2,500,942 |
| Solidarites | Capacity Building, Food Security and Agriculture, Water and Sanitation | South Darfur | \$1,140,000 |
| Tearfund | Health, Nutrition, Water and Sanitation | West Darfur | \$700,000 |
| UNDP | Coordination | Darfur-wide | \$1,035,000 |
| UNICEF | Health, Nutrition, Relief Commodities, Water and Sanitation | Darfur-wide | \$13,600,000 |
| USGS | Water and Sanitation | Darfur-wide | \$462,800 |
| WFP | Logistics, Transportation | Darfur-wide | \$5,742,991 |
| WHO | Health | Darfur-wide | \$1,000,000 |
| World Vision | Health, Water and Sanitation | South Darfur | \$1,399,709 |
| USAID | Administrative Support and Travel | Darfur-wide | \$1,697,058 |
| TOTAL USAID/OFDA | | | \$79,846,576 |
| USAID/FFP ASSISTANCE | | | |
| WFP | 308,140 MT of P.L. 480 Title II Emergency Food Assistance | Darfur-wide | \$291,239,500 |
| ICRC | 19,770 MT of P.L. 480 Title II Emergency Food Assistance | Darfur-wide | \$16,507,200 |
| TOTAL USAID/FFP | | | \$307,746,700 |
| USAID/OTI ASSISTANCE | | | |
| DAI | Violence Against Women Initiative | Darfur-wide | \$3,500,000 |
| DAI | Small Grants Program | Darfur-wide | \$400,000 |
| OHCHR | Violence Against Women Initiative | Darfur-wide | \$2,610,314 |
| UNDP | Violence Against Women Initiative | Darfur-wide | \$2,273,697 |
| TOTAL USAID/OTI | | | \$8,784,011 |
| TOTAL STATE/PRM | | | |
| ICRC | Protection and Assistance for Conflict-Affected Populations | Darfur-wide | \$23,300,000 |
| UNHCR | Protection of IDPs and Chadian Refugees | West Darfur | \$7,560,000 |
| TOTAL STATE/PRM | | | \$30,860,000 |
| TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO DARFUR | | | \$396,377,287 |
| TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR | | | \$427,237,287 |
| EASTERN CHAD | | | |
| USAID/FFP ASSISTANCE | | | |
| WFP | 23,740 MT of P.L. 480 Title II Emergency Food Assistance | Eastern Chad | \$22,198,200 |
| TOTAL USAID/FFP | | | \$22,198,200 |
| USAID/OTI ASSISTANCE | | | |
| Internews | Humanitarian Radio Service | Eastern Chad | \$610,947 |
| TOTAL USAID/OTI | | | \$610,947 |
| STATE/PRM ASSISTANCE | | | |
| Africare | Income Generation, Nutrition, Water and Sanitation | Eastern Chad | \$500,535 |
| Air Serv | Humanitarian Flights for NGOs and the U.N. | Eastern Chad | \$2,759,958 |

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| CARE | Capacity Building, Education, Protection, Psychosocial Services | Eastern Chad | \$948,715 |
| CCF | Child Protection, Gender-Based Violence Prevention, and Non-Formal Education | Eastern Chad` | \$483,582 |
| CRS | Capacity Building, Income Generation, Protection, Water and Sanitation | Eastern Chad | \$497,900 |
| Hebrew Immigrant Aid Society | Psychosocial Services | Eastern Chad | \$652,776 |
| IMC | Health, Psychosocial Services | Eastern Chad | \$1,800,000 |
| Internews | Education, Humanitarian Information Service for Refugees, Protection, | Eastern Chad | \$385,074 |
| ICRC | Protection and Assistance for Displaced Chadians and Refugees | Eastern Chad | \$1,700,000 |
| IFRC | Camp Management, Education, Nutrition, Water and Sanitation | Eastern Chad | \$1,800,000 |
| IRC | Camp Management, Education, Gender-Based Violence Prevention, Health, Protection, Water and Sanitation | Eastern Chad | \$1,960,557 |
| IRD | Livelihoods, Water and Sanitation | Eastern Chad | \$499,617 |
| MENTOR | Health | Eastern Chad | \$656,913 |
| Refugee Education Trust | Education | Eastern Chad | \$799,970 |
| UNHCR | Refugee Protection, Multi-Sectoral Assistance | Eastern Chad | \$22,737,269 |
| UNICEF | Education, Health, Nutrition, Water and Sanitation | Eastern Chad | \$4,066,000 |
| WFP | Air Support | Eastern Chad | \$1,000,000 |
| TOTAL FY 2006 STATE/PRM ASSISTANCE TO EASTERN CHAD | | | \$43,248,866 |
| TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO EASTERN CHAD | | | \$22,809,147 |
| TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO EASTERN CHAD | | | \$66,058,013 |
| TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR & EASTERN CHAD | | | \$493,295,300 |

FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR

| <i>Implementing Partner</i> | <i>Activity</i> | <i>Location</i> | <i>Amount</i> |
|------------------------------|--|---------------------------------------|---------------|
| USAID/OFDA ASSISTANCE | | | |
| AAH/USA | Nutrition | Bahr el Ghazal, Equatoria, Upper Nile | \$350,000 |
| ACF/France | Health, Food Security and Agriculture, Water and Sanitation | Juba, Equatoria | \$2,521,822 |
| ADRA | Health, Relief Commodities, Water and Sanitation | Juba, Upper Nile | \$2,409,306 |
| CARE | Food Security and Agriculture, Health, Income Generation, Relief Commodities, Water and Sanitation | Upper Nile | \$5,464,037 |
| CHF | Food Security and Agriculture, Income Generation | Equatoria | \$1,799,901 |
| CMA | Health | Upper Nile, Equatoria | \$700,000 |
| Concern | Food Security and Agriculture, Relief Commodities | Northern Bahr el Ghazal, Equatoria | \$1,950,000 |
| CRS | Food Security and Agriculture, Health, Income Generation, Risk Reduction, Water and Sanitation | Equatoria, Jonglei, Upper Nile | \$7,072,943 |
| FAO | Food Security and Agriculture | Equatoria | \$1,550,000 |
| FHI | Capacity Building, Food Security and Agriculture, Health | Abyei, Bahr el Ghazal, Upper Nile | \$1,012,911 |

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|-----------------------------|--|---|----------------------|
| GOAL | Health | Abyei, Northern Bahr el Ghazal, Northern Sudan, Upper Nile | \$3,499,106 |
| IRC | Capacity Building, Health, Water and Sanitation | Northern Bahr el Ghazal, Upper Nile | \$4,191,386 |
| MEDAIR | Health, Nutrition, Relief Commodities | Bahr el Ghazal, Upper Nile, Equatoria | \$350,000 |
| Mercy Corps | Food Security and Agriculture, Nutrition | Abyei, Northern Bahr el Ghazal | \$1,196,877 |
| Merlin | Health | Jonglei | \$496,808 |
| NPA | Food Security and Agriculture, Relief Commodities, Risk Reduction | Equatoria, Juba, Upper Nile | \$6,509,880 |
| OCHA | Coordination | Southern Sudan | \$1,647,706 |
| PACT | Capacity Building, Water and Sanitation | Bahr el Ghazal, Jonglei, Unity, Upper Nile, Warab | \$6,360,440 |
| Samaritan's Purse | Health, Income Generation, Nutrition, Water and Sanitation | Nuba Mountains, Upper Nile | \$2,499,591 |
| SC/US | Capacity Building, Food Security and Agriculture, Health, Water and Sanitation | Abyei, Bahr el Ghazal, Jonglei, Nuba Mountains, Upper Nile | \$7,815,916 |
| Tearfund | Health, Nutrition | Northern Bahr el Ghazal | \$758,116 |
| VSF/B | Food Security and Agriculture | Equatoria, Jonglei, Northern Bahr el Ghazal, Unity, Upper Nile, Warab | \$1,025,116 |
| WFP | Logistics | Southern Sudan | \$934,580 |
| World Relief | Health | Jonglei, Unity, Warab | \$1,129,286 |
| World Vision | Food Security and Agriculture, Health, Relief Commodities | Bahr el Ghazal, Equatoria | \$1,000,000 |
| ZOA | Capacity Building, Health, Income Generation, Water and Sanitation | Equatoria | \$1,127,379 |
| USAID | Administrative Support and Travel, Preparedness | Sudan-wide | \$2,571,239 |
| TOTAL USAID/OFDA | | | \$67,944,346 |
| USAID/FFP ASSISTANCE | | | |
| ADRA | 580 MT of P.L. 480 Title II Food Assistance | Emergency Central Sudan | \$661,600 |
| CARE | 2,740 MT of P.L. 480 Title II Emergency Food Assistance | Central Sudan | \$2,441,000 |
| CRS | 6,760 MT of P.L. 480 Title II Emergency Food Assistance | Southern Sudan | \$7,059,700 |
| NPA | 3,480 MT of P.L. 480 Title II Emergency Food Assistance | Southern Sudan | \$4,855,500 |
| Samaritan's Purse | 4,820 MT of P.L. 480 Title II Emergency Food Assistance | Eastern Sudan | \$2,627,400 |
| WFP | 105,880 MT of P.L. 480 Title II Emergency Food Assistance | South, East, and Three Areas | \$107,223,900 |
| TOTAL USAID/FFP | | | \$124,869,100 |
| USAID/OTI ASSISTANCE | | | |

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| Educational Development Center (EDC) | Media Development | Sudan-wide | \$999,844 |
| DAI | Small Grants Program | Non-Darfur Sudan | \$14,200,000 |
| PACT | Peacebuilding Grants | Southern Sudan | \$3,000,000 |
| TOTAL USAID/OTI | | | \$18,199,844 |
| STATE/PRM ASSISTANCE | | | |
| IOM | Support Refugee Repatriation | Southern Sudan | \$4,000,000 |
| UNHCR | Global Appeal 2006 | Sudan-wide | \$1,950,000 |
| UNHCR | Support Refugee Repatriation and Reintegration | Southern Sudan | \$12,000,000 |
| TOTAL FY 2006 STATE/PRM ASSISTANCE TO SUDAN EXCLUDING DARFUR | | | \$17,950,000 |
| TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR | | | \$211,013,290 |
| TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR | | | \$228,963,290 |



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USAID/OFDA bulletins appear on the USAID web site at http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/.