

ORIGINAL  
FILED  
AM 9:40  
U.S. DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

1 MARC J. FAGEL (Cal. Bar No. 154425)  
CARY S. ROBNETT (Cal. Bar No. 160585)  
2 TRACY L. DAVIS (Cal. Bar No. 184129)  
DavisTL@sec.gov  
3 STEVEN D. BUCHHOLZ (Cal. Bar No. 202638)  
BuchholzS@sec.gov

4 Attorneys for Plaintiff  
5 SECURITIES AND EXCHANGE COMMISSION  
44 Montgomery Street, Suite 2600  
6 San Francisco, California 94104  
Telephone: 415-705-2500  
7 Facsimile: 415-705-2501

E-filing

8  
9 UNITED STATES DISTRICT COURT  
10 NORTHERN DISTRICT OF CALIFORNIA  
11 SAN FRANCISCO DIVISION

12  
13 SECURITIES AND EXCHANGE COMMISSION,  
14 Plaintiff,  
15 vs.  
16 HONG LIANG LU and MICHAEL J. SOPHIE,  
17 Defendants.

CV

08

2262

Case No.

COMPLAINT

PTJ

18  
19 Plaintiff Securities and Exchange Commission (the "Commission") alleges against defendants  
20 Hong Liang Lu ("Lu") and Michael J. Sophie ("Sophie") ("Defendants"):

21 **SUMMARY OF THE ACTION**

22 1. Lu, the Chief Executive Officer of UTStarcom, Inc. ("UTSI" or "the company"),  
23 and Sophie, UTSI's former Chief Financial Officer, certified, pursuant to Section 302 of the  
24 Sarbanes-Oxley Act, the accuracy and completeness of UTSI's quarterly and annual reports filed  
25 with the SEC. UTSI's reports were not accurate and complete, however. Between 2000 and  
26 2006, telecommunications company UTSI improperly recognized revenue on transactions  
27 subject to undisclosed side agreements, failed to properly disclose and account for related party  
28 transactions, and failed to properly record compensation expenses related to employee stock

1 options. Despite being put on notice of potential accounting issues by, among other things,  
2 material weakness letters sent by the company's outside auditor, Defendants falsely certified that  
3 UTSI's quarterly and annual reports did not contain any material misstatements or omissions,  
4 disclosed all significant deficiencies in UTSI's internal controls, and fairly presented UTSI's  
5 financial condition and results of operations.

6 2. In a separate administrative proceeding relating to these violations, the  
7 Commission has issued an order directing Lu and Sophie to cease and desist from committing or  
8 causing any violations or future violations of certain provisions of the federal securities laws.

9 3. In this action, the Commission seeks a Court order requiring Defendants to pay  
10 civil monetary penalties for violating Rule 13a-14 of the Securities Exchange Act of 1934  
11 ("Exchange Act") based on the same facts and circumstances.

#### 12 JURISDICTION AND VENUE

13 4. The Commission brings this action pursuant to Section 21(d)(3) of the Exchange  
14 Act [15 U.S.C. § 78u(d)(3)].

15 5. This Court has jurisdiction over this action pursuant to Sections 21(d)(3) and 27  
16 of the Exchange Act [15 U.S.C. §§ 78u(d)(3) and 78aa].

17 6. Venue in this District is proper pursuant to Section 27 of the Exchange Act [15  
18 U.S.C. § 78aa] because Defendants reside and transact business within the Northern District of  
19 California.

20 7. Intradistrict assignment to the San Francisco Division is proper pursuant to Civil  
21 L.R. 3-2(c) because a substantial part of the events or omissions that give rise to this action  
22 occurred in the County of Alameda.

#### 23 DEFENDANTS

24 8. Hong Liang Lu, 53, is a co-founder of UTSI and has served as a board member  
25 and Chief Executive Officer since 1995. Lu resides in San Ramon, California and Hangzhou,  
26 China.



1 agreements, or side letters, to supplement or amend contractual terms. Such letters were allowed  
2 so long as the accounting for them was done properly.

3 13. UTSI received another Management Recommendation letter from its auditor in  
4 April 2004 detailing multiple internal control weaknesses (many classified as material) identified  
5 during the December 31, 2003 year-end audit. The letter was copied to Lu and Sophie, and again  
6 noted concerns about the use of side letters that were not forwarded to the finance department.  
7 The auditor also expressed concerns with many complex related-party transactions entered into  
8 by UTSI. The auditor informed UTSI that the company did not adequately disclose significant  
9 transactions involving joint venture arrangements between UTSI and its customers. In its written  
10 response, UTSI said it had strengthened controls to identify side letters and implemented  
11 monitoring procedures to identify significant joint venture transactions.

12 **A. UTSI Prematurely Recognized Revenue From International Sales Subject To**  
13 **Undisclosed Side Agreements**

14 14. Between 2003 and 2005, UTSI prematurely recognized nearly \$50 million in net  
15 revenue from international sales, all of which occurred outside the U.S., which were subject to  
16 side agreements that had been concealed from the company's finance personnel. Because these  
17 agreements promised future performance by UTSI, revenue should not have been recognized  
18 under Generally Accepted Accounting Principles ("GAAP").

19 15. Among other contingent transactions, UTSI improperly recognized revenue from  
20 the sale of a \$22 million network system to a purchaser in India. At the time of the sale,  
21 securities analysts had expressed concerns about UTSI's ability to enter markets outside China,  
22 and Lu specifically highlighted this deal as indicative of UTSI's success in gaining traction in  
23 India.

24 16. UTSI delivered the system and recognized revenue from the \$22 million sale in  
25 phases over several quarters, including the second quarter of 2004 and the second quarter of  
26 2005. Before recognizing the revenue, UTSI's finance department required the purchaser to sign  
27 a final acceptance certificate certifying that all elements of the phase had been delivered and  
28 successfully installed.

1           17.     During the second quarter of 2004, the purchaser sent UTSI the final acceptance  
2 certificate, but included a proposed side agreement requiring UTSI to upgrade the system after  
3 the end of the quarter. Lu and Sophie were aware of the proposed side agreement. UTSI's  
4 revenue recognition manager, with the knowledge of Lu and Sophie, specifically admonished  
5 that approving the side agreement would prevent revenue recognition. Lu personally  
6 communicated with the customer to request that they accept the products without a side  
7 agreement.

8           18.     Notwithstanding the admonition, a UTSI sales executive signed a side agreement  
9 with the purchaser, but failed to adequately disclose the agreement to finance personnel,  
10 resulting in the improper recognition of revenue by the company. Lu and Sophie failed to take  
11 adequate steps to determine how the customer's request for a side agreement had been resolved  
12 and whether revenue recognition was appropriate.

13           19.     During the second quarter of 2005, UTSI recognized additional revenue from the  
14 India sale. Once again, a UTSI sales executive had signed a side letter making the customer's  
15 acceptance contingent on future upgrades (and thus rendering revenue recognition improper  
16 under GAAP). Lu and Sophie were aware the customer had made such a request, but received a  
17 communication from finance personnel that the final acceptance certificates received from the  
18 customer were acceptable. Neither Lu nor Sophie took steps to determine how the issue was  
19 resolved and whether revenue was properly recognized.

20           20.     In addition to the India transaction, UTSI entered into five other international  
21 sales transactions totaling \$27.5 million in net revenue where side agreements had been entered  
22 into promising future products or services. These side agreements should have precluded  
23 revenue recognition. On June 26, 2006, UTSI restated its financial statements for the period  
24 between Q1 2003 through Q3 2005, reversing \$49.5 million in net revenue that had been  
25 improperly recognized by the company.  
26  
27  
28

1        **B.     UTSI Prematurely Recognized Revenue On Sales In China With Undisclosed**  
2        **Contract Modifications**

3            21.     Between 2000 and 2005, UTSI prematurely recognized over \$350 million in  
4 revenue from 78 sales transactions in China. On some occasions, UTSI sales personnel entered  
5 into contracts that contained non-standard product upgrade provisions precluding revenue  
6 recognition. In some instances, sales personnel documented the sales on two separate contracts,  
7 and only the company's standard contract (without the upgrade provisions) was made available  
8 to UTSI's finance personnel. As a result, UTSI repeatedly recognized revenue for contingent  
9 sales in violation of GAAP.

10           22.     Lu and Sophie had been on notice since at least 2003 of significant internal  
11 control weaknesses in China, including the fact that in some instances side letters and contract  
12 amendments introducing revenue contingencies were not forwarded by sales offices to the  
13 contract and finance departments. Although Lu and Sophie took steps to improve internal  
14 controls in response to this information, neither those steps nor the resulting controls were  
15 sufficient to detect the improper dual contract practices and failed to prevent certain  
16 improprieties.

17           23.     On October 10, 2007, UTSI restated its financial statements from 2000 through  
18 the second quarter of 2006 to reverse \$271 million in net revenue improperly recognized by the  
19 company.

20        **C.     UTSI Failed to Disclose and Properly Account for Related Party Transactions**

21           24.     In 2001, a China-based company called MDC was formed in order to provide  
22 value-added services to UTSI products. The father of UT-China's Executive Vice President  
23 founded MDC; the UT-China executive served as the "alternate" chairman of MDC's board of  
24 directors. Numerous officers and other employees of UT-China invested in MDC, and certain  
25 UT-China employees worked for MDC while their salaries were paid by UT-China.

26           25.     In 2003, UT-China entered into a complex transaction involving MDC and  
27 another customer in China, whereby MDC took ownership of UTSI inventory that had decreased  
28

1 in value. Because UTSI failed properly to treat MDC as a consolidated entity, no impairment of  
2 the inventory value was recorded by UTSI at the time.

3 26. Lu and Sophie had been on notice of concerns raised by the company's auditor  
4 about UTSI's failure to adequately disclose related party transactions entered into by UTSI.  
5 Although Lu and Sophie took steps to improve internal controls in response to this information,  
6 neither those steps nor the resulting controls were sufficient to detect the improper transaction  
7 with MDC and failed to prevent inaccurate reporting of certain related party transactions.

8 27. On April 13, 2005, UTSI restated its 2003 financial statements in part to  
9 consolidate MDC, as MDC was deemed a related party controlled by UTSI. The restatement  
10 resulted in the write down of \$7.5 million in UTSI inventory held by MDC.

11 **D. UTSI Failed Properly to Account for Stock Compensation Expenses**

12 28. UTSI failed properly to account for certain stock option grants because the  
13 company used incorrect grant dates for determining compensation expenses. Under GAAP,  
14 UTSI was required to record an expense on its financial statements for any stock options granted  
15 "in-the-money" – i.e. where the exercise price of the option was less than the market price for the  
16 security on the date the option was granted.

17 29. Certain grants to UTSI officers were backdated or accounted for with incorrect  
18 grant dates prior to the proper authorization of the grant by the company's Compensation  
19 Committee. This resulted in an exercise price below market price on the date of the grant, yet no  
20 expense was recorded by the company.

21 30. UTSI failed to establish and implement adequate internal controls for the granting  
22 of employee stock options. Among other things, UTSI failed to maintain necessary  
23 documentation showing when the grants were actually authorized by the Compensation  
24 Committee.

25 31. On October 10, 2007, UTSI restated its financial statements from 1998 through  
26 the second quarter of 2006 to recognize an additional \$27 million in compensation expenses  
27 related to employee stock options.





