NATIONAL CENTER FOR EDUCATION STATISTICS

FEDERAL \$UPPORT FOR EDUCATION

FISCAL YEARS 1980 TO 2000

NATIONAL CENTER FOR EDUCATION STATISTICS

FEDERAL \$UPPORT FOR EDUCATION

FISCAL YEARS 1980 TO 2000

Charlene M. Hoffman Early Childhood International and Crosscutting Studies Division

U.S. Department of Education

Richard W. Riley Secretary

Office of Educational Research and Improvement

C. Kent McGuire

Assistant Secretary

National Center for Education Statistics

Gary W. Phillips

Acting Commissioner

The National Center for Education Statistics (NCES) is the primary federal entity for collecting, analyzing, and reporting data related to education in the United States and other nations. It fulfills a congressional mandate to collect, collate, analyze, and report full and complete statistics on the condition of education in the United States; conduct and publish reports and specialized analyses of the meaning and significance of such statistics; assist state and local education agencies in improving their statistical systems; and review and report on education activities in foreign countries.

NCES activities are designed to address high priority education data needs; provide consistent, reliable, complete, and accurate indicators of education status and trends; and report timely, useful, and high quality data to the U.S. Department of Education, the Congress, the states, other education policymakers, practitioners, data users, and the general public.

We strive to make our products available in a variety of formats and in language that is appropriate to a variety of audiences. You, as our customer, are the best judge of our success in communicating information effectively. If you have any comments or suggestions about this or any other NCES product or report, we would like to hear from you. Please direct your comments to:

National Center for Education Statistics
Office of Educational Research and Improvement
U.S. Department of Education
555 New Jersey Avenue NW
Washington, DC 20208–5652

September 2000

The NCES World Wide Web Home Page is: http://nces.ed.gov
The NCES World Wide Web Electronic Catalog is: http://nces.ed.gov/pubsearch/index.asp

Suggested Citation

U.S. Department of Education. National Center for Education Statistics. *Federal Support for Education: Fiscal Years 1980 to 2000*, NCES 2000–068, by Charlene M. Hoffman. Washington, DC: 2000.

For ordering information on this report, write:

U.S. Department of Education ED Pubs P.O. Box 1398 Jessup, MD 20794–1398

or call toll free 1-887-4ED-Pubs.

Content Contact:

Charlene M. Hoffman (202) 502–7354

Highlights

The federal government provides support for education well beyond programs funded through the Department of Education (ED). Federal support for education, excluding estimated federal tax expenditures, ¹ was an estimated \$122.8 billion in fiscal year 2000 (FY 2000), an increase of \$60.0 billion, or 95 percent, since FY 90. After adjustment for inflation, federal support for education increased 55 percent between FY 90 and FY 2000 (see table 1, page 5 and table A in appendix).

- For FY 2000, on-budget federal funds for education programs were estimated to be \$90.7 billion—an increase of 76 percent since FY 90 in current dollars or an increase of 39 percent after being adjusted for inflation. Off-budget support and nonfederal funds generated by federal legislation (predominantly postsecondary education loans) were estimated at \$32.1 billion, a rise of 187 percent in current dollars between FY 90 and FY 2000 and 127 percent in constant dollars (see table 1, page 5 and table A in appendix).
- Between FY 80 and FY 2000, after being adjusted for inflation, federal on-budget program funds for elementary and secondary education increased 39 percent; postsecondary education funds declined 9 percent; other education funds (which include funds for libraries, museums, cultural activities, and miscellaneous research) increased 89 percent; and funds for research at universities and university-administered research and development centers increased 84 percent (see table 2 on page 6).
- Between FY 90 and FY 2000, federal on-budget funds for elementary and secondary education increased 58 percent in constant dollars, postsecondary education funds increased 15 percent, other education funds increased 35 percent, and research funds at colleges and universities increased 32 percent (see table 2, page 6).
- In FY 2000, ED outlays totaled \$40.7 billion, reflecting an increase of 57 percent after being adjusted for infla-

- tion from FY 80 and an increase of 39 percent between FY 90 and FY 2000. ED's share of total federal onbudget education funds rose from 38 percent in FY 80 to 45 percent in FY 90 and FY 2000 (see figure 2, page 7 and table 3, page 8).
- Between FY 80 and FY 2000, estimated federal tax expenditures, after being adjusted for inflation, increased 50 percent. Between FY 90 and FY 2000, they went up 64 percent. Estimated federal tax expenditures share of total federal support in education was 24 percent in FY 2000 (see table 6, page 14).
- Almost 60 percent of federal education support, excluding estimated federal tax expenditures, went to educational institutions in FY 2000. Another 19 percent was used for student support. The remaining 21 percent went to banks and other lending agencies, libraries, museums, and federal institutions (derived from table 7, page 15 and table G in appendix).
- Schools and colleges derive 11 percent of their FY 2000 revenues from the federal government, with the remaining revenues coming from state and local governments, individuals, and private organizations. Of the estimated \$650.2 billion in direct expenditures by schools and colleges in FY 2000, revenues from federal sources amounted to \$73.3 billion and revenues from other sources amounted to \$576.9 billion (see tables 10 and 11, pages 20–21).
- The estimated federal share of expenditures of educational institutions declined from 14 percent in FY 80 to 10 percent in FY 90 and increased to 11 percent in FY 2000. Among elementary and secondary educational institutions, the federal share declined from 12 percent in FY 80 to 7 percent in FY 90 and increased to almost 9 percent in FY 2000. Among institutions of higher education, the federal share declined from 18 percent in FY 80 to 14 percent in FY 90 and then rose to 15 percent in FY 2000 (see tables 10 and 11, pages 20–21).

¹ Definitions of federal tax expenditures and other technical terms are in the Definitions section of this report on page 27.

• In FYs 80, 85, 90, and 2000, federal support was distributed across levels and other educational purposes as follows (see table 1, page 5, table 2, page 6, and table A in appendix):

Level	FY 80	FY 85	FY 90	FY 2000 ¹
	[1	n billions of c	urrent dollar	s]
On-budget	\$34.5	\$39.0	\$51.6	\$90.7
Elementary and secondary	16.0	16.9	22.0	44.0
Postsecondary	11.1	11.2	13.7	19.9
Libraries, museums, and other	1.5	2.1	3.4	5.8
Research at educational institutions	5.8	8.8	12.6	21.0
Off-budget support and nonfederal funds ²	4.9	8.7	11.2	32.1
Total	39.3	47.8	62.8	122.8
	[In billi	ons of consta	nt FY 2000	dollars]
On-budget	\$68.0	\$57.5	\$65.2	\$90.7
Elementary and secondary	31.6	24.9	27.8	44.0
Postsecondary	21.9	16.4	17.2	19.9
Libraries, museums, and other	3.1	3.1	4.3	5.8
Research at educational institutions	11.4	13.0	15.9	21.0
Off-budget support and nonfederal funds ²	9.6	12.8	14.1	32.1
Total	77.6	70.3	79.4	122.8

¹ Estimated.

• The federal agencies providing the largest amounts of education program funds in FY 2000 were (see table 3, page 8 and tables B and C in appendix):

Agency	FY 80	FY 85	FY 90	FY 2000*
	[In billions of c	urrent dollar	s]
Dept. of Education	\$13.1	\$16.7	\$23.2	\$40.7
Dept. of Health and Human Services	5.6	5.3	8.0	16.5
Dept. of Agriculture	4.6	4.8	6.3	10.8
Dept. of Labor	1.9	1.9	2.5	4.5
Dept. of Defense	1.6	3.1	3.6	4.0
Dept. of Energy	1.6	2.2	2.6	3.9
National Science Foundation	0.8	1.1	1.6	2.9
National Aeronautics and Space Administration	0.3	0.5	1.1	2.2
Dept. of Veterans Affairs	2.4	1.3	0.8	1.6
	[In billi	ions of consta	nt FY 2000	dollars]
Dept. of Education	\$25.9	\$24.6	\$29.3	\$40.7
Dept. of Health and Human Services	11.1	7.8	10.1	16.5
Dept. of Agriculture	9.0	7.0	7.9	10.8
Dept. of Labor	3.7	2.9	3.2	4.5
Dept. of Defense	3.1	4.6	4.6	4.0
Dept. of Energy	3.2	3.3	3.2	3.9
National Science Foundation	1.6	1.7	2.0	2.9
National Aeronautics and Space Administration	0.5	0.7	1.4	2.2
Dept. of Veterans Affairs	4.6	1.9	1.0	1.6

¹ Estimated.
² Off-budget support and nonfederal funds generated by federal legislation. For more detailed discussion see Off-Budget Support and Nonfederal Funds section on pages 11–13.
NOTE: Detail may not sum to totals due to rounding.
SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished data, and National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, Budget of the United States Government, fiscal years 1982 to 2001; National Science Foundation, Federal Funds for Research and Development, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See table A in appendix.) various federal agencies. (See table A in appendix.)

SOURCE: U.S. Department of Education, Office of the Undersecretary, unpublished data, and National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government,* fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development,* fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See table 3 and tables A, B, and C in appendix.)

Contents

Hig	hlights
Intr	oduction
Fed	eral Support for Education
Fed	eral Program Support for Education, On-Budget
Off	-Budget Support and Nonfederal Funds Generated by Federal Legislation
Esti	mated Federal Tax Expenditures to Support Education
Rec	ripients of Federal Education Support
	eral Support for Education Institutions
Sou	rces and Methodology
Def	initions
	pendix
Tal	
1.	Federal support for education, by category: Fiscal years 1980 to 2000
2.	Federal on-budget program funds for education, by level or other educational purpose: Fiscal years 1980 to 2000
3.	Largest providers of federal on-budget education program funding, by agency: Fiscal years 1980, 1985, 1990, and 2000
4.	The largest on-budget education program activities, by level or other educational purpose: Fiscal years 1980, 1985, 1990, and 2000
5.	Off-budget support and nonfederal funds for education generated by federal legislation: Fiscal years 1980, 1990, and 2000
6.	Estimated federal tax expenditures for education: Fiscal years 1975 to 2000
7.	Estimated federal support for education, by type of ultimate recipient:
	Fiscal years 1980, 1990, and 2000
8.	Estimated federal support for education, by level and type of ultimate recipient:
0.	Fiscal years 1980, 1990, and 2000 (in current dollars)
9.	Estimated federal support for education, by level and type of ultimate recipient:
٦.	Fiscal years 1980, 1990, and 2000 (in constant 2000 dollars)
10.	Estimated expenditures of education institutions and federal support, by level and type of federal support: Fiscal years 1980, 1990, and 2000 (in current dollars)
11	Estimated expenditures of education institutions and federal support, by level and type of federal support:
11.	Fiscal years 1980, 1990, and 2000 (in constant 2000 dollars)
Fig	ures
1.	Federal program support for education, by level or other educational purpose, nonfederal funds generated by
1.	federal legislation, and off-budget support: Fiscal years 1965 to 2000
2.	Federal on-budget funds for education, by agency: Fiscal year 2000
3.	Percentage of federal support for education, by type of recipient: Fiscal year 2000
	pendix: Detailed Tables
A.	Federal support and estimated federal tax expenditures for education, by category:
D	Fiscal years 1965 to 2000
B.	Federal on-budget funds for education (in current dollars), by agency: Fiscal years 1965 to 2000
C.	Federal on-budget funds for education (in constant 1999 dollars), by agency: Fiscal years 1965 to 2000
D.	Federal on-budget funds for education, by level or other educational purpose,
г	by agency and program: Fiscal years 1965 to 2000
E.	Estimated federal support for education, by agency and type of ultimate recipient: Fiscal year 1980
F.	Estimated federal support for education, by agency and type of ultimate recipient: Fiscal year 1990
Ġ.	Estimated federal support for education, by agency and type of ultimate recipient: Fiscal year 2000

Introduction

This report attempts to provide a comprehensive picture of total federal financial support for education since fiscal year 1980.2 The U.S. Department of Education was created in May 1980. Most of the programs in the Department of Education were formerly in the Office of Education in the U.S. Department of Health, Education, and Welfare. In order to account fully for all federal support for education, programs residing in other federal departments and agencies having significant educational components are included, even if they have additional purposes. The Office of Management and Budget publishes a compilation of funding levels for all federal activities using a more restrictive definition of education. The appendix tables in the back of this report have additional historical data for fiscal years 1965, 1970, and 1975 (see tables A through D, in appendix).

Assembling data on federal funds for education is difficult for a number of reasons. First, federal education programs are found in dozens of federal departments and agencies. Although some consolidation of education programs in one federal agency was achieved with the establishment of the U.S. Department of Education, many large and significant federal education programs remain outside the Department. In order to provide a more complete account of federal support for education, the education support from other federal agencies has been included. Also, adult and vocational education in the U.S. Department of Education and other training programs including those in the U.S. Department of Labor, the Job Corps and the job training programs, and the U.S. Department of Veterans Affairs, which also has some training programs, are included in the elementary and secondary education programs in this report.

A second complicating factor is that many federal programs involving education have other primary purposes. For example, education-related programs range from cultural activities conducted in this country and abroad to some major training institutions, such as the Foreign Service Institute and the F.B.I. Academy. A variety of concerns—ranging from assisting impoverished children in programs like Head Start to veterans' assistance—are addressed, in part, through federal education programs (see table D in appendix). For the purpose of this publication, educational programs are broadly defined in order to capture the myriad of educational expenditures of interest to readers of this report.

There are education-related programs in the Medicare program as well. These programs are called "direct medical education" (DME) and "indirect medical education" (IME). Both DME and IME money goes to teaching hospitals. The U.S. Department of Health and Human Services can only provide data on the costs of these Medicare programs since fiscal year 1990. Because of accounting procedures, they cannot go back any further, but these programs did exist and were funded since the 1960s. Table D in the appendix has footnoted the dollar amounts expended in the 1990s, but they are not included in the total because this report compares dollar amounts spent between FY 80 and FY 2000. For more details see the Sources and Methodology section (see pages 23–25).

Third, off-budget support and nonfederal funds generated by federal legislation are sometimes overlooked or misunderstood, because they are not included in regular budget reports, but contribute a significant share of total support for education (26 percent) (see pages 11–13).

The fourth factor is estimated federal tax expenditures related to education, which in this report include only reductions in tax revenue received by the federal government due to deductions, exemptions, and credits allowable in the tax code. Education programs can be supported either by direct funding or by indirect funding mechanisms such as tax expenditures (see page 13). Unless otherwise noted, these tax expenditures are excluded from tables in this publication (see table A in appendix).

It is also important to note that FY 2000 data are mostly estimated and may be subject to later revision. These estimates of FY 2000 outlays are provided by various federal agencies and the U.S. Office of Management and Budget, *Budget of the United States Government, Fiscal Year* 2001.

To the extent possible, outlays were used in this report rather than appropriations or obligations, with the exception that obligations were used for academic research at institutions of higher education. *Appropriations* are the amount of funds made available in legislation providing funds for federal programs. *Outlays* are the actual amount of dollars spent. *Obligations* are spending commitments by the federal government that will require outlays either immediately or in the future.³

This report has put federal education funding into three categories: on-budget support, off-budget support, and nonfederal funds generated by federal programs.

²Some data have been revised from Federal Support for Education: Fiscal Years 1980 to 1999 and Digest of Education Statistics, 1999.

³A more detailed description is in the Definitions section, page 27.

- 1. *On-budget funding* for federal programs is generally set through Congressional appropriations.
- 2. Off-budget support is federal money that has been excluded from the budget by law. Off-budget support in this report is the loan volume in the William D. Ford Federal Direct Student Loan (FDSL) program.
- 3. Nonfederal funds generated by federal programs result from federal loan guarantees and interest subsidies to support loan capital raised through various private and public sources. The nonfederal funds are not recorded in the federal budget, but contingent federal financial responsibility exists for most of these funds in the form of federal guarantees and subsidies for student loans made by banks and other lending institutions. Nonfederal funds are also made available for education purposes when federal programs require matching funds or offer incentives and subsidies. Almost all such nonfederal education funds go to postsecondary education.

This report shows current and constant dollar comparisons, based on the federal funds composite deflator from the U.S. Office of Management and Budget, *Budget of the United States Government, Fiscal Year 2001*. The inflation index rose 97.2 percent between FY 80 and FY

2000. Additional technical information appears in the Sources and Methodology section, pages 23–25.

The National Center for Education Statistics (NCES) plans to continue publishing an annual report on federal funds for education. Other reports on federal funds for education that have been published through the U.S. Department of Education are *Federal Support for Education*, various years (NCES); and *Digest of Education Statistics*, Chapter IV, various years (NCES).

This report has received extensive reviews by individuals within and outside the Department of Education. The author gratefully acknowledges their time and expert advice. Within the Office of Educational Research and Improvement (OERI), Thomas D. Snyder, Ellen Bradburn, W. Vance Grant, and Frank Johnson reviewed the manuscript. Phil Carr designed the cover. Also within the Department of Education, Jim Houser and Rachel Bauer from the Office of the Under Secretary/Budget Service reviewed the manuscript. Outside reviewers were Nabeel Alsalam from the Congressional Budget Office, and Mary McLaughlin and Megan Warnick from the Education Statistics Services Institute.

Federal Support for Education

Growth of Federal On-Budget Funds, Off-Budget Support, and Nonfederal Funds: 1965 through 2000

Federal support for education is estimated to be \$122.8 billion in fiscal year 2000, an increase of 212 percent since FY 80. After adjustment for inflation, the increase amounts to 58 percent. Federal education support includes federal program funds (on-budget), off-budget support, and nonfederal funds generated by federal legislation but excludes estimated federal tax expenditures. (See table 1 and table A in appendix.)

Even after adjusting for inflation, federal on-budget program funding for education rose dramatically between FY 65 and FY 75, amounting to an increase of 207 percent for elementary and secondary education; 259 percent for postsecondary education; 141 percent for other education, which includes libraries, museums, cultural activities, and miscellaneous research; and almost 6 percent for research at educational institutions (see figure 1 and table A in appendix). Off-budget support and nonfederal funds generated by federal legislation grew from \$122.8 million in FY 65 to \$4.1 billion in FY 75 (constant 2000 dollars).

Between FY 75 and FY 80, funding for most programs remained relatively stable, except funding for other education, which dropped almost 35 percent, and research at educational institutions, which grew 15 percent, and off-budget support and nonfederal funds generated by federal legislation for student loans, which grew rapidly (134 percent). Because of the expansion of the student loans programs—in part through the Middle Income Student Assistance Act of 1978, which made all students eligible for subsidies regardless of need—off-budget support and nonfederal funds generated by federal legislation rose from \$4.1 billion in FY 75 to \$9.6 billion in FY 80 (constant 2000 dollars).

Between FY 80 and FY 85, the total of federal onbudget funds, off-budget support, and nonfederal funds generated by federal legislation dropped over 9 percent, after adjustment for inflation (see table A in appendix). This change reflects the effects of a drop in on-budget program funds for education (16 percent) and an increase of over 34 percent in the volume of off-budget support and nonfederal funds generated by federal legislation.

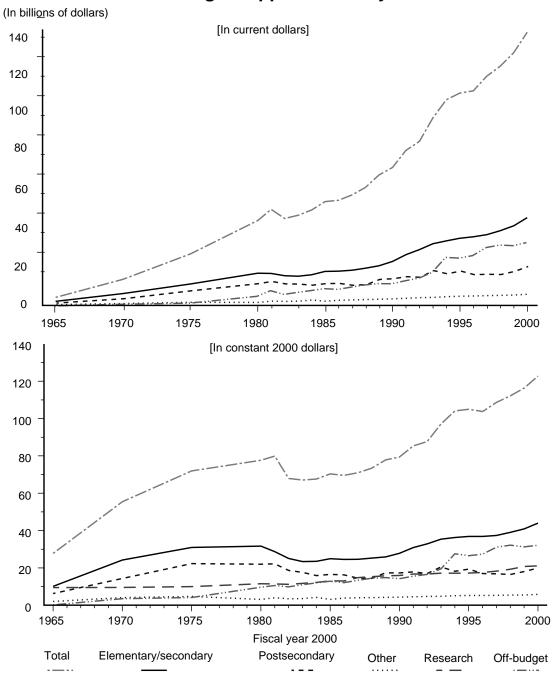
During this same time period, elementary and secondary education funds dropped 21 percent, after adjustment for inflation. Some of the elementary and secondary education programs shows decrease spending (see table D in appendix). Postsecondary education funds also declined between FY 80 and FY 85 (25 percent). The main reason for this decline after FY 80 was the termination of two programs: the old GI Bill and the Social Security postsecondary benefits programs. Other education and research at educational institutions, however, showed an increase between FY 80 and FY 85 (2 percent and 14 percent, respectively).

After declining between FY 80 and FY 85, the total on-budget funds, off-budget support, and nonfederal funds generated by federal legislation began to rise slightly in FY 87 (1 percent) in constant dollars. Other education and research at educational institutions also rose between FY 85 and FY 87. Elementary and secondary education rose between FY 86 and FY 87, but did not increase between FY 85 and FY 87. However, elementary and secondary education did show an increase between FY 85 and FY 88. Postsecondary education funds fluctuated, mainly declining. Postsecondary funds have fluctuated during the 1980s and 1990s. One reason for this drop is the Federal Family Education Loan program. Reductions in interest rates, defaults on student loans, and special allowance payment to lenders resulted in lower costs (see tables A and D in appendix).

Between FY 90 and FY 2000, on-budget funds increased 39 percent. Elementary and secondary education increased 58 percent; postsecondary education, 15 percent; other education, 35 percent; and research at educational institutions, 32 percent.

Off-budget support and nonfederal funds generated by federal legislation showed an increase in real dollars between FY 80 and FY 2000 (235 percent), but there were significant fluctuations throughout the period. These amounts tend to fluctuate because of changes in interest rates and program legislation which affect the number and volume of student loans. Between FY 90 and FY 2000, these same funds showed an increase of 127 percent.

Figure 1.--Federal program support for education, by level or other educational purpose, nonfederal funds generated by federal legislation, and off-budget support: Fiscal years 1965 to 2000



SOURCE: U.S. Department of Education, National Center for Education Statistics; U.S. Office of Management and Budget, *Budget of the United States Government,* fiscal years 1967 to 2001; National Science Foundation, *Federal Funds for Research and Development,* fiscal years 1965 to 2000; and unpublished data.

Table 1.—Federal support for education, by category: Fiscal years 1980 to 2000

[Amounts in billions of **constant** FY 2000 dollars]

Category of support		Fisca	l year	Percent	Percent	Percent	
	1980	1985	1990	2000*	change, FY 80 to FY 2000*	change, FY 85 to FY 2000*	change, FY 90 to FY 2000*
Total	\$77.6	\$70.3	\$79.4	\$122.8	58.2	74.6	54.7
Federal programs, on-budget Off-budget support and nonfederal funds generated	68.0	57.5	65.2	90.7	33.3	57.8	39.0
by federal legislation	9.6	12.8	14.1	32.1	235.2	150.0	127.1

^{*} Estimated.

NOTE: Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. Constant dollars are based on the composite deflator used in the U.S. Office of Management and Budget, *Budget of the United States Government, Fiscal Year 2001*. Excludes federal tax expenditures.

SOURCE: U.S. Department of Education, Office of the Undersecretary, unpublished data, and National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See table A in appendix.)

Federal Program Support for Education, On-Budget

Federal education program funds are estimated to be \$90.7 billion for FY 2000. In current dollars, this amount reflects an increase of 163 percent between FY 80 and FY 2000. After adjustment for inflation, the increase is 33 percent between FY 80 and FY 2000 (see table 2 and table A in appendix). Federal program funds generally have increased over the past 13 years, rising by 57 percent in constant dollars between 1987 and 2000, following a decline between 1980 and 1987. More than half of the increase occurred between 1990 and 2000.

Elementary and secondary education programs accounted for the largest share of federal program support, \$44.0 billion or 49 percent in FY 2000. Expenditures for elementary and secondary education programs increased 39 percent between FY 80 and FY 2000 in constant dollars, but showed the same pattern of decrease in 1985 and rising in the late 1980s as did federal education funding overall. The Head Start program in the U.S. Department of Health and Human Services and the special programs for the handicapped in the U.S. Department of Education showed the largest increases (see table 4).

Postsecondary education programs received \$19.9 billion of federal program support, or 22 percent of federal education funds in FY 2000 (see table 4). In constant dollars, postsecondary education programs showed a decline

between 1980 and 2000 (9 percent). The main reason for this decline was the termination of two programs. The first program, the old GI Bill in the U.S. Department of Veterans Affairs, was limited to individuals with active military service before 1977. In FY 80, \$1.6 billion was spent, but in FY 2000 no funds were spent. The second program, the Social Security postsecondary benefits program in the U.S. Department of Health and Human Services, was phased out in August 1985. In FY 80, \$1.6 billion was spent in Social Security postsecondary benefits. Another reason for the decline is that federal interest subsidies on student loans while borrowers are in school and during the grace period have gone down.

Federal support for research conducted at universities and at university-administered research and development centers accounted for \$21.0 billion, or 23 percent of the total share of on-budget funds for FY 2000. Federal support for research showed an increase in constant dollars of 84 percent between FY 80 and FY 2000. The U.S. Department of Education and the National Aeronautics and Space Administration showed the largest increases in research.

The remaining 6 percent of federal program support in FY 2000, or about \$5.8 billion, is for "other" education programs, which include libraries, museums, cultural ac-

tivities, and miscellaneous research. Funding for these "other" education programs increased 89 percent from FY 80 to FY 2000, after adjustment for inflation. Funding for these other education programs fluctuated in the early 1980s, but has generally risen since FY 86 (see figure 1 and table A in appendix). In other education, the rehabilitative services and disability research programs in the U.S. Department of Education increased the most.

Between FY 90 and FY 2000, federal education program funds increased 39 percent, after adjustment for inflation. Elementary and secondary programs funds increased 58 percent; postsecondary education funds increased 15 percent; "other" education program funds increased 35 percent; and research at educational institutions increased 32 percent.

Table 2.—Federal on-budget program funds for education, by level or other educational purpose: Fiscal years 1980 to 2000

[Amounts in billions of constant FY 2000 dollars]

			Fiscal year		Percent change				
Level of education or educational purpose	1980	1985	1987	1990	20001	FY 80 to FY 2000 1	FY 85 to FY 2000 1	FY 87 to FY 2000 1	FY 90 to FY 2000 1
Total	\$68.0	\$57.5	\$57.7	\$65.2	\$90.7	33.3	57.8	57.2	39.0
Elementary and secondary Postsecondary education Other ² Research at educational institutions	31.6 21.9 3.1 11.4	24.9 16.4 3.1 13.0	24.5 14.4 3.9 14.7	27.8 17.2 4.3 15.9	44.0 19.9 5.8 21.0	39.1 -9.3 88.8 83.7	76.8 20.9 85.9 61.4	79.2 38.0 46.1 42.5	58.3 15.3 34.9 31.9

¹ Estimated

NOTE: Percentages based on unrounded numbers. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See table A in appendix.)

Among federal agencies, the Department of Education (ED) is the largest provider of education funds at all program levels except for research (see table D in appendix). ED's estimated FY 2000 program funds were \$40.7 billion—45 percent of the total (see table 3 and tables B, C, and D in appendix). In terms of spending for research at universities, the Department of Health and Human Services (HHS) provides the most—\$9.2 billion, or 44 percent of the total spent on research (see table 4 and table D in the appendix).

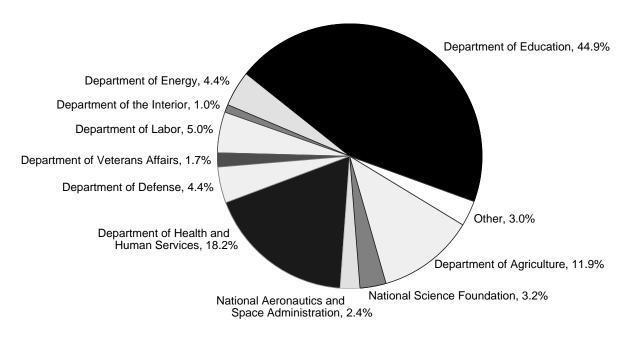
While total federal program funds for education and related activities have increased 33 percent in constant dollars between FY 80 and FY 2000, education spending changes varied greatly among federal departments and agencies (see table 3 and tables B and C in appendix). For example, education spending by the Department of Veterans Affairs declined from \$4.6 billion to \$1.6 billion (66 percent) between FY 80 and FY 2000, after adjustment for inflation. The reason for the decline is the termination of the Department of Veterans Affairs' largest education program, the old GI Bill, limited to individuals

with active military service before 1977. However, the new GI Bill, which was enacted in October 1984, established two new peacetime educational programs, which increased 191 percent in constant dollars between FY 90 and FY 2000. In contrast, National Aeronautics and Space Administration (NASA) education spending increased from \$0.5 billion to \$2.2 billion, an increase of 331 percent between FY 80 and FY 2000 (see table 3 and table C in the appendix). NASA education spending has shown a large increase because of more federal spending on research (see table D in appendix).

Of the 10 largest providers of federal education program funding, nine had an increase in federal spending, after adjusting for inflation, between FY 80 and FY 2000. Only the Department of Veterans Affairs showed a decrease. However, between FY 90 and FY 2000 the Department of Veterans Affairs showed an increase (64 percent), and during that same time period the Department of Defense registered a decrease (12 percent) after adjusting for inflation (see table 3).

² Includes libraries, museums, cultural activities, and miscellaneous research.

Figure 2.--Federal on-budget funds for education, by agency: Fiscal year 2000



Total=\$90.7 billion

NOTE: Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in the U.S. Office of Management and Budget, *Budget of the United States Government, Fiscal Year 2001;* and the National Science Foundation, *Federal Funds for Research and Development, Fiscal Years 1998, 1999, and 2000.*

Table 3.—Largest providers of federal on-budget education program funding, by agency: Fiscal years 1980, 1985, 1990, and 2000

[Amounts in billions of constant FY 2000 dollars]

	FY 8	80	FY 8	35	FY 9	90	FY 20	00 ¹	Percent	Percent change,
Agency	Amount	Percent of total	Amount	Percent of total	Amount	Percent of total	Amount	Percent of total	change, FY 80 to FY 20001	FY 90 to FY 2000 ¹
Total	\$68.0	100.0	\$57.5	100.0	\$65.2	100.0	\$90.7	100.0	33.3	39.0
Dept. of Education (ED) Dept. of Health and Human	25.9	38.1	24.6	42.8	29.3	44.9	40.7	44.9	57.1	38.9
Services (HHS) Dept. of Agriculture (USDA)	11.1 9.0	16.3 13.2	7.8 7.0	13.6 12.3	10.0 7.9	15.4 12.1	16.5 10.8	18.2 11.9	48.7 19.7	63.8 36.2
Dept. of Agriculture (USDA)	3.7	5.4	2.9	5.0	3.2	4.9	4.5	5.0	23.2	42.6
Dept. of Defense (DOD)	3.1	4.5	4.6	8.0	4.6	7.0	4.0	4.4	29.5	-12.5
Dept. of Energy (DOE) National Science	3.2	4.7	3.3	5.8	3.2	5.0	3.9	4.4	24.6	21.9
Foundation (NSF) National Aeronautics and Space	1.6	2.3	1.7	2.9	2.0	3.1	2.9	3.2	81.6	44.2
Administration (NASA)	0.5	0.7	0.7	1.2	1.4	2.1	2.2	2.4	330.6	57.1
Dept. of Veterans Affairs (VA)	4.6	6.8	1.9	3.3	1.0	1.5	1.6	1.7	-66.2	63.6
Dept. of the Interior (INT)	0.9	1.3	0.8	1.4	0.8	1.2	0.9	1.0	(2)	9.1
All other federal agencies	4.5	6.7	2.1	3.7	1.8	2.8	2.8	3.0	-39.0	49.7

¹ Estimated.

NOTE: Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. See table B in appendix for current dollars.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies.

Elementary and Secondary Programs

Forty-seven percent of the \$44.0 billion spent by the federal government in FY 2000 on elementary and secondary education came from the Department of Education (ED) (see table D in appendix). ED is the largest provider of elementary and secondary funds. Some of ED's major programs in elementary and secondary education are: Education for the Disadvantaged, the second largest single federally-funded elementary and secondary education program (19 percent); Special Education; School Improvement programs, which include, for example, the Safe and Drug-Free Schools programs, the Eisenhower Professional Development program, and the Innovative Education program; Vocational and Adult Education; Education Reform-Goals 2000, which include the School to Work Opportunities program, which is administered jointly with the Department of Labor; and Impact Aid (see table 4).

The Department of Agriculture, the second largest provider for elementary and secondary education activities (22 percent), funds the child nutrition programs, the largest of the federally-funded elementary and secondary education programs (21 percent). Among other federal agencies with substantial outlays in elementary and secondary

education is the Department of Health and Human Services (HHS) (14 percent), which funds the Head Start program for preschool children who are disadvantaged and also provides funds to students under 19 who are covered by Social Security Benefit programs. The Department of Labor (10 percent) provides for classroom training and other programs through the Job Training Partnership Act, including the Job Corps program. It also has the School to Work Opportunities program administered jointly with the Department of Education. These programs provide basic literacy and vocational skills training for educationally and economically disadvantaged youths. The Department of Defense (DOD) (3 percent) operates a large number of schools for children whose parents are U.S. military personnel stationed overseas or at certain installations in the United States. The Overseas Dependents Schools program is DOD's largest elementary and secondary program. The Department of the Interior (2 percent) provides funds for education and welfare services for American Indians through programs in the Bureau of Indian Affairs. The Department of Veterans Affairs (1 percent) funds vocational and job training programs for disabled service members and veterans.

²Less than 0.05 percent.

Postsecondary Programs, On-Budget

Among federal agencies, the Department of Education is the primary provider of funds for postsecondary education (excluding research), spending \$15.8 billion, or 80 percent of the \$19.9 billion of federal support for postsecondary education in FY 2000 (see table D in appendix). The largest federal programs in postsecondary education are ED's Student Financial Assistance (SFA) programs (47 percent) and the Federal Family Education Loan (FFEL) program, formerly the Guaranteed Student Loan (GSL) program (20 percent). The on-budget funding of the FFEL program primarily includes special allowances to lenders, in-school subsidized interest payments, and payments for loan defaults. The SFA and FFEL funds made available through nonfederal organizations as a result of these programs are included under nonfederal support. Another significant program is the Federal Direct Student Loan (FDSL) program (3 percent), renamed the William D. Ford Direct Loan Program, that was phased in beginning with the 1994-95 academic year. The Student Loan Reform Act of 1993 authorized this new program. FDSL provides loans to students primarily through postsecondary institutions, using capital raised by the U.S. Treasury rather than through private lenders, and provides borrowers with greater choice in repayment plans. Although these capital amounts are not considered on-budget, the subsidy costs associated with them are considered as an on-budget outlay. The second largest provider of postsecondary education funds, the Department of Veterans Affairs (6 percent), funds programs under the new GI Bill (Montgomery Bill) for veterans and members of the Selected Reserve Armed Forces. The Department of Defense, the third largest provider of funds for postsecondary education (5 percent), provides funds for tuition assistance for military personnel, operation of service academies, the Senior Reserve Officer Training Corps, and professional development for officers. The Department of Health and Human Services, the fourth largest provider (5 percent), supports college education through its National Institutes of Health training grants and Health Training programs.

Other Education Programs

Other education programs provide funds for special institutions, libraries, professional development at specific institutes, a variety of cultural activities conducted in this country and abroad, and some miscellaneous research. In FY 2000, over half (59 percent) of these funds came from the Department of Education followed by the Corporation for National and Community Service (7 percent), which is a new agency, established through the National Service Trust Act of 1993, that provides education grants of up to \$4,725 per year, for two years, to people age 17 years or older who perform community service before, during, or after postsecondary education starting in FY 94 (see table D in appendix). The Department of Agriculture, the Library of Congress, the Agency for International Development, the Department of Health and Human Services. the Institute of Museum and Library Services, and the National Archives and Records Administration also made substantial outlays for "other" education-related programs. The largest "other" education program in FY 2000 was the Rehabilitative Services and Disability Research program (50 percent) funded through the Department of Education (see table 4).

Research

The Department of Health and Human Services (HHS) funds large amounts of research at universities and university-sponsored research and development centers. HHS expended \$9.2 billion, or 44 percent of the \$21.0 billion of federal support going to research in FY 2000, exceeding the research funding of any other federal department (see table D in appendix).

The Department of Energy (\$3.9 billion) and the National Science Foundation (\$2.5 billion) also provide large amounts of funding for research at universities and related institutions. The National Aeronautics and Space Administration (\$2.2 billion) and the Department of Defense (\$1.6 billion) are the only other agencies with estimated expenditures for university research exceeding \$1 billion in FY 2000. The Department of Education provided \$691 million in FY 2000, and accounted for 3 percent of the total spent on research (see table 4).

Table 4.—The largest on-budget education program activities, by level or other educational purpose: Fiscal years 1980, 1985, 1990, and 2000 [Amounts in billions of constant FY 2000 dollars]

		Out	tlays		Percent change.	Percent change.					
Level of education or other educational purpose, by program and agency	FY 80	FY 85	FY 90	FY 2000*	FY 80 to FY 2000*	FY 90 to FY 2000*					
		·	Elementary	and secondary							
Total	\$31.6	\$24.9	\$27.8	\$44.0	39.1	58.3					
Child nutrition programs (USDA)	6.7	5.4	6.3	9.4	40.4	48.7					
Education for the disadvantaged (ED)	6.3	6.2	5.7	8.4	32.6	47.6					
Special education (ED)	1.6	1.5	2.0	5.4	235.1	165.9					
Head Start (HHS)	1.4	1.6	1.8	5.3	263.3	187.9					
Training programs (DOL)	2.7	2.0	2.2	3.5	29.4	57.8					
School improvement programs (ED)	1.6	0.8	1.5	2.7	71.1	77.2					
Vocational and adult education (ED)	1.7	1.0	1.7	1.5	-8.9	-6.3					
Education Reform-Goals 2000 (ED)			_	1.1		_					
Impact aid (ED)	1.4	1.0	1.0	1.0	-24.0	0.3					
Job Corps (DOL)	0.9	0.9	0.9	1.0	8.2	7.4					
Overseas dependents schools (DOD)	0.7	0.9	1.1	0.9	29.4	-20.9 8.7					
Other elementary/secondary programs	6.6 3.7 3.5 3.8 -42.7 8										
			Postsecor	ndary education							
Total (on-budget)	\$21.9	\$16.4	\$17.2	\$19.9	-9.3	15.3					
Student financial assistance (ED)	7.3	6.1	7.5	9.4	28.9	25.2					
Federal Family Education Loans (ED)	2.8	5.2	5.5	4.0	45.1	-27.0					
Other postsecondary programs	11.9	5.1	4.2	6.5	-45.4	53.0					
				Other							
Total	\$3.1	\$3.1	\$4.3	\$5.8	88.8	34.9					
5 1 1 111 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1					242.4						
Rehabilitative services and disability research (ED)	0.8	1.2	2.2	2.9	243.4	28.5					
Other education programs	2.2	1.9	2.0	2.9	30.0	42.0					
			Re	esearch							
Total	\$11.4	\$13.0	\$15.9	\$21.0	83.7	31.9					
	4.1	4.8	6.2	9.2	124.6	49.2					
Research (HHS)		- 1	3.2	3.9	36.0	23.9					
Research (HHS)		321			55.0						
Research (DOE)	2.9 1.5	3.2 1.6	1.8	2.5	71.6	39.6					
Research (DOE)	2.9 1.5		1.8	2.5	- 1						
Research (DOE) Research (NSF) Research (NASA)	2.9 1.5 0.5	1.6		2.5 2.2	71.6 330.8 27.0	57.1					
	2.9 1.5	1.6 0.7	1.8 1.4	2.5	330.8	39.6 57.1 –31.7 510.9					

[—]Not available.
* Estimated.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, Budget of the United States Government, fiscal years 1982 to 2001; National Science Foundation, Federal Funds for Research and Development, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies.

NOTE: Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. See table D in appendix for current dollars. See table 3 for the names of federal agencies abbreviated above.

Off-Budget Support and Nonfederal Funds Generated by Federal Legislation

Federal support for education extends beyond those amounts included in the U.S. Budget. To measure the impact of the federal role in supporting education, one must also take into account nonfederal funds that are made available for education purposes when federal programs require matching funds or offer incentives and subsidies. Even though nonfederal funds are excluded from the federal budget, a contingent federal financial responsibility exists for most of this support in the form of federal guarantees and subsidies for student loans made by banks and public and private lending authorities. This responsibility may result in additional federal spending which has to be financed by taxes, borrowing, or other means. Almost all education-related, nonfederal funding occurs in the area of loans for postsecondary students.

Federal Family Education Loans

Nonfederal funds in this report have both nonfederal and on-budget funding components. The Federal Family Education Loan (FFEL) program subsidizes and guarantees low-interest loans to students and parents. The onbudget components include the interest paid to the lender while the borrower is in school, and if required, a special allowance paid to lenders. The federal government pays interest subsidies to some 4,100 participating private lenders and guarantees loans against default through reinsurance payments to 36 active state and private nonprofit guaranty agencies that serve as insurance intermediaries between the government and FFEL lenders for loan defaults. If the borrower defaults on the loan, there is another on-budget component. This is the amount of the loan for which the lender must be reimbursed. The nonfederal funds component is the capital provided by private lenders for student loans. This program was reduced beginning in the 1994-95 school year and supplemented by the Federal Direct Student Loan (FDSL) program, which was renamed the William D. Ford Direct Loan Program. In addition to the creation of Direct Loans, the Student Loan Reform Act (SLRA) of 1993 mandates major changes in the FFEL program, including new fees for lenders and holders of some FFEL loans and new risksharing structures, under which states, loan holders, and guaranty agencies are responsible for some loan default costs. The SLRA also lowers FFEL borrower interest rates and origination fees.

William D. Ford Federal Direct Student Loans

The William D. Ford Federal Direct Student Loan (FDSL) program was established by the Student Loan Reform Act (SLRA) of 1993. The FDSL program is a streamlined student loan system that began making loans as of July 1, 1994, and began to operate along with the FFEL system. The FDSL program had approximately 7 percent of the total new loan volume (combined FFEL program and FDSL program loans) in 1994-95, expanded to 30 percent in 1995-96 and in FY 2000 has grown to about 33 percent of student loan volumes. In 1998-99. approximately 1,260 schools were actively participating in the Direct Loan program. Under the FDSL program, loan capital is provided directly by the federal government, using Treasury borrowing, rather than through federal subsidization of private lenders and state-level guaranty agencies. The government's ability to borrow funds at relatively low interest rates and its ability to contract for low cost loan servicing may make the Direct Loan program less expensive than the subsidies paid to lenders and guaranty agencies in the FFEL program. The on-budget support includes administrative costs, interest subsidies to borrowers, and the accounting for loan defaults. For purposes of this report, the off-budget support is the capital provided by the federal government for student loans.

Income Contingent Loans

The Income Contingent Loan (ICL) program, created by the Higher Education Amendments of 1986, was a demonstration project that had a 10-institution limit on participation. These 10 institutions were required to match federal capital contributions at the rate of one institutional dollar for every nine federal dollars. On July 1, 1992, the ICL program was repealed by the Higher Education Amendments of 1992 and the remaining funds were transferred to the three campus-based programs, the Perkins Loan, College Work-Study, and Supplemental Educational Opportunity Grant programs. One feature of the former ICL repayment program became a standard feature in student loans in the 1993 Student Loan Reform Act, which is that the repayment program allows a student to take a low-paying, community-oriented job without the fear of defaulting. Both the Perkins Loans and the ICL have revolving loan funds, for making new loans and for collecting loans that the institutions are responsible for administering. The federal capital contributions to the Perkins Loan and ICL programs are the on-budget funds, and the institutions' capital contributions are the nonfederal funds.

State Student Incentive Grants

The State Student Incentive Grant (SSIG) program provided incentives to states to develop state-level, need-based postsecondary student grant and community service work-study programs. Federal funds were matched by state contributions on a dollar-for-dollar basis, although some states choose to overmatch. When the program was first authorized in 1972, 28 states had undergraduate grant programs. Later all states participated and state expenditures have continued to expand, even as federal funding has dropped or remained level. In 1997, states overmatched their Federal SSIG allocations by about 20 to 1. The State Student Incentive Grant program is now the Leveraging Educational Assistance Partnerships program.

Leveraging Educational Assistance Partnerships (LEAP)

The newly authorized LEAP program provides dollar-for-dollar matching funds to support State need-based postsecondary student grant assistance. LEAP was enacted October 7, 1998 under public law 105–244. This program was previously authorized as the State Student Incentive Grant (SSIG) program. Federal LEAP funds are awarded to states so that states establish and maintain need-based grant programs. There are also work-study programs under this program. Appropriations in excess of \$30 million are reserved for a separate program, Special LEAP (SLEAP), which requires state-matching two-to-one match (rather than the dollar-for-dollar requirement of the regular program) and supports a variety of allowable activities such as scholarships and early intervention programs.

Campus-Based Programs

Perkins Loans

The Perkins Loan program, one of the three campus-based programs, (formerly the National Direct/Defense Loans), initially authorized under the National Defense Education Act of 1958, currently has approximately 2,000 participating institutions that administer the Perkins Loan revolving funds. The Perkins Loan program provides long-term, low interest loans to undergraduate and graduate students with demonstrated financial need at 2,000 institutions. These revolving funds, with total assets of about \$7.2 billion, represent nearly 40 years of federal capital contributions (these are the on-budget funds), institutional matching funds (the institutions' contributions are the nonfederal funds), repayments on previous loans, and

reimbursements for cancellations. Under current law, institutions provide one dollar for every three federal dollars. There are also Perkins Loan cancellation payments which are related to cancellation of loan obligations of borrowers. Institutional funds are reimbursed by the federal government for debts cancelled as a result of a borrower engaging in certain public service occupations, such as teaching in Head Start programs, full-time law enforcement, nursing, special education teachers, or military service in areas of hostility. Cancellations have increased significantly, in recent years due to the expansion of eligibility by the Higher Education Amendments of 1992 and 1998. These cancellation payments are on-budget funds. Perkins Loan borrowers pay no interest during in-school, grace, and deferment periods, and are currently charged 5 percent interest during the principal repayment period. With the enactment of the Higher Education Amendments of 1998, undergraduate students can now borrow up to \$4,000 and graduate and professional students can borrow up to \$6,000 each year. The maximum amount a student can borrow for combined undergraduate and graduate or professional study is \$40,000.

Work-Study Program

Under the Work-Study program, also known as the College Work-Study or Federal Work-Study, the Department of Education makes grants to participating institutions to help pay salaries of undergraduate and graduate students working part time. In 1992, the institutionalmatching share was 30 percent. In 1993 through 1999, the institutional-matching share was 25 percent. Institutions are required to use at least 7 percent of their work-study allocation to pay students employed in community service jobs. The Department of Education has waived the 25 percent institutional matching requirement for students who tutor kindergarten and elementary school students in reading, effective with the 1997-98 academic year. As part of the America Counts Challenge, which is aimed at helping all students master mathematics, including the foundations of algebra and geometry, by the end of the 8th grade, the Department has extended this matching requirement waiver to mathematics tutors starting with the 1999-2000 award year. Since July 1999, almost 400 institutions have signed on.

Supplemental Educational Opportunity Grant Program

The Supplemental Educational Opportunity Grant (SEOG) program is "campus-based" like the Work-Study program in that they both are administered primarily by the participating institutions using yearly allocations of federal funds. The SEOG program provides grant assist-

ance to undergraduate students who demonstrate need under a statutory need-analysis system. Beginning in 1993, the federal share of such grants may not exceed 75 percent of the total grant. The SEOG program provides grant assistance of up to \$4,000 per academic year to undergraduate students with demonstrated financial need.

Summary

Some \$32.1 billion in off-budget support and non-federal funds that are generated by federal legislation and do not appear as budget authority or outlays in the U.S. Budget assisted postsecondary students and institutions of higher education in FY 2000. These funds constituted 26 percent of the total federal support for education. These funds (associated with postsecondary education), com-

bined with on-budget postsecondary education programs and research, amounted to \$73.0 billion in FY 2000, or about 59 percent of the total federal support for education (see table 5 and table A in appendix).

Under the FFEL program, new student loans totaling \$21.0 billion were made in FY 2000. The FDSL loans accounted for \$10.6 billion in FY 2000 and the Perkins Loan program accounted for an additional \$33.3 million in matching funds for low-cost loans. In FY 2000, it is estimated that the LEAP program (formerly the SSIG program) aided students with \$50 million in state-appropriated SSIG expenditures used to match federal funds. The nonfederal share of the SEOG program amounted to \$199.7 million, and under the Work-Study program, employer contributions to student earnings amounted to \$259.1 million.

Table 5.—Off-budget support and nonfederal funds for education generated by federal legislation: Fiscal years 1980, 1990, and 2000

[Amounts in millions of constant FY 2000 dollars]

Coderal programs	Off-budge	et support and nonfe	deral funds	Percent change,	Percent change, FY 90 to FY 2000 ¹	
Federal programs	FY 80	FY 90	FY 2000 ¹	FY 80 to FY 2000 1		
Total	\$9,577.9	\$14,136.1	\$32,106.1	235.2	127.1	
Total off-budget support Federal Direct Student Loans	_	_	10,605.0	_	_	
Total nonfederal funds Federal Family Education Loans Perkins Loans Income Contingent Loans ² Leveraging Educational Assistance Partnerships ³ Supplemental Educational Opportunity Grants	9,069.0 62.7 — 151.5	13,679.7 19.0 0.6 74.8 61.7	20,959.0 33.3 50.0	131.1 -46.9 -67.0	53.2 75.5 — —33.1 223.9	
Work-study aid	294.7	300.4	259.1		-13.7	

[—]Not available. ¹ Estimated.

NOTE: Percentages based on unrounded numbers. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, Office of the Undersecretary, unpublished data. (See table A in appendix.)

Estimated Federal Tax Expenditures to Support Education

Federal support for education also comes indirectly through the U.S. tax code. A proportion of these tax expenditures may be education expenditures. For example, some deductions allowed for state and local taxes—major sources of local education funding—on federal income tax returns reduce federal revenues and are known as federal tax expenditures. At the same time, tax expenditures reduce the burden of school support on individual taxpayers, mainly taxpayers who itemize their deductions. Some of these federal education tax expenditures are deductions of charitable contributions to educational institutions; exclusions of scholarships, fellowships, and GI Bill

benefits from taxable income; personal exemption status on parents' federal income taxes for dependent students over 19 years of age; and exemption from federal taxes on interest income from state and local school bonds and student loan bonds.

Because tax expenditures represent tax revenues that might have been paid in the absence of certain credits or deductions, they cannot be directly measured, only estimated.

Altogether, federal tax expenditures on education were estimated at \$39.5 billion in FY 2000, reflecting an increase of 50 percent since 1980, after adjusting for infla-

² Closed in 1992.

³ Formerly the State Student Incentive Grants.

tion (see table 6). Although there were fluctuations from year to year during this period, there was a significant drop in FY 88 (see table A in appendix). The Tax Reform Act of 1986 may have curtailed tax subsidies in several ways. First, it eliminated or restricted certain deductions and exemptions. Second, increases in the standard deduction may have turned many former itemizers into non-itemizers, reducing the subsidy value of such items as the deductibility of local school property taxes. And third, marginal tax rates have been reduced, shifting taxpayers into lower brackets and lowering the value of all remaining deductions, exclusions, and exemptions.

Federal tax expenditures for elementary and secondary education accounts for two-thirds of all education tax expenditures up to FY 1998, but this proportion is expected to drop slightly over one-half by FY 2001, as a result of

1997 tax law changes. The Taxpayer Relief Act of 1997 has some new sources of tax expenditures. Some of these new expenditures (which are all postsecondary expenditures) are the Hope Tax Credit, deductibility of interest on student loans, education savings accounts and increased flexibility of IRA savings for education purposes, and Lifetime Learning Tax Credit.

The reason for referring to these subsidies as "tax expenditures" is that the benefits provided by the federal government through tax preferences are equivalent to benefits that could be provided in the form of direct federal outlays for education. Consequently, federal tax subsidies should be taken into account when providing a comprehensive assessment of federal financial support for education.

Table 6.—Estimated federal tax expenditures for education: Fiscal years 1975 to 2000

[Amounts in billions of current and constant FY 2000 dollars]

Estimated federal tax expenditures	FY 75	FY 80	FY 85	FY 88	FY 90	FY 2000	Percent change, FY 80 to FY 2000	Percent change, FY 90 to FY 2000
In current dollars	\$8.6	\$13.3	\$19.1	\$17.0	\$19.0	\$39.5	196.4	107.3
	25.1	26.3	28.1	23.1	24.1	39.5	50.3	64.1

NOTE: Percentages based on unrounded numbers.

SOURCE: U.S. Department of Education, National Center for Education Statistics, "Estimates of Federal Tax Expenditures for Education, Selected Fiscal Years, FY 1975 to FY 1990," by Stephen M. Barro, prepared for the National Center for Education Statistics, and "Federal Tax Expenditures, FY 1975 to FY 2001," by Richard Phelps, prepared for the National Center for Education Statistics. (See table A in appendix.)

Recipients of Federal Education Support

Not all federal education support goes directly to schools, colleges, universities or other traditional education institutions. Some goes directly to students (for school costs, out-of-pocket expenses, and off-campus housing), some to banks and other lenders (to pay interest subsidies and default costs on guaranteed loans), some for direct federal services (such as military academies or overseas dependents schools), and some for other institutions such as libraries or museums.

Recipients of federal education support are grouped in the following categories in this report: local education agencies (LEAs), state education agencies (SEAs), postsecondary students, postsecondary institutions (PSIs), and the federal government (Fed), which itself is a recipient of federal education funds when it spends directly for education and related activities. (See figure 3, table 7, and tables E, F, and G in appendix). Also tabulated are multiple recipients, a category used to capture federal funds available to more than one type of eligible recipient, and other recipients, a category that includes Indian tribes, private nonprofit agencies, and banks.

The initial recipient of federal education funds is frequently not the ultimate recipient of the funds. For example, SEAs apply for and receive federal aid that they pass on to their LEAs, while much federal student assistance is channeled through postsecondary institutions to students who then spend it on tuition and books and room and board at the same postsecondary institutions (PSIs).

Table 7.—Estimated federal support for education, by type of ultimate recipient: Fiscal years 1980, 1990, and 2000

[Amounts in billions of constant FY 2000 dollars]

	FY	FY 80		90	FY 2	2000	Percent change,	Percent
Ultimate recipient	Amount	Percent	Amount	Percent	Amount	Percent	FY 80 to FY 2000	change, FY 90 to FY 2000
Total	\$77.6	100.0	\$79.4	100.0	\$122.8	100.0	58.2	54.7
Local education agencies State education agencies Postsecondary students* Postsecondary institutions Federal government Multiple types Other	21.6 2.7 18.0 22.2 2.7 5.0 5.4	27.8 3.5 23.2 28.6 3.5 6.4 7.0	17.6 4.1 13.3 25.8 3.1 7.0 8.5	22.1 5.2 16.8 32.5 3.9 8.8 10.7	26.4 7.0 23.4 39.9 3.6 12.1 10.3	21.5 5.7 19.0 32.5 2.9 9.9 8.4	22.3 157.1 29.8 80.1 30.8 145.0 89.8	50.3 70.2 75.5 54.8 16.4 73.9 21.5

^{*}This includes estimated off-campus spending by students. See Sources and Methodology section for estimation procedures.

NOTE: Excludes estimated federal tax expenditures. Percentages based on unrounded numbers. Detail may not sum to totals due to rounding.

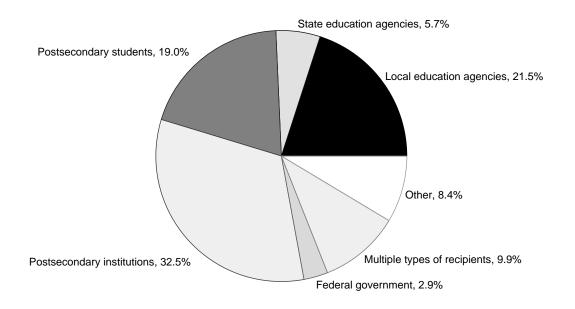
SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished data, and National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See tables E, F, and G in appendix.)

Federal support for education (excluding federal tax expenditures) amounted to \$122.8 billion in FY 2000. The PSIs received the largest share, followed by LEAs, postsecondary students, multiple recipients, other, SEAs, and the federal government (see table 7). Federal education funds increased 58 percent between FY 80 and FY 2000, after adjustment for inflation, but there were significant differences among the recipient categories. Funds received by LEAs remained relatively stable, after adjustment for inflation. There was sizeable growth from FY 80 to FY 2000 in funds received by SEAs, multiple recipients, and other recipients. The growth in funds to SEAs and multiple recipients was in large measure due to increases in funding for rehabilitative services and disability research (ED) and the Head Start program (HHS), with some of these funds going directly in the classrooms. Funds for the other category rose by 90 percent between FY 80 and FY 2000. Much of this funding went to financial institutions to support the Federal Family Education Loan program and the William D. Ford Federal Direct Student Loan program (see tables 8 and 9, and tables E, F, and G in appendix).

In FY 2000, LEAs received most of the elementary and secondary education funds and 21 percent of all federal education support, with some of these funds going directly to the classrooms (see tables 8 and 9 and figure 3). Postsecondary students received the largest portion of support at the postsecondary education level and SEAs received the highest proportion at the "other" education level. PSIs received virtually all of the research funds. PSIs were also the largest recipient of total federal support (33 percent). Most of the off-budget support and nonfederal funds went to postsecondary students and post-secondary institutions.

Figure 3.--Percentage of federal support for education, by type of recipient:

Fiscal year 2000



Total = \$122.8 billion

NOTE: Excludes estimated federal tax expenditures.

Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished tabulations, and National Center for Education Statistics, compiled from data appearing in the U.S. Office of Management and Budget, *Budget of the United States Government, Fiscal Year 2001;* National Science Foundation, *Research and Development, Fiscal Years 1998, 1999, and 2000;* and unpublished tabulations from various agencies.

In FY 2000, the U.S. Department of Education was the largest provider of federal funds for LEA and SEA recipients (see table G in appendix). The largest provider for postsecondary students and PIs was off-budget support and nonfederal funds generated by programs administered by the Department of Education; for the federal category,

it was the Department of Defense; for the multiple category of recipients, it was the Department of Health and Human Services and the Department of Labor; and for the other category of recipients, it was off-budget support and nonfederal funds, and the Department of Education.

Table 8.—Estimated federal support for education, by level and type of ultimate recipient: Fiscal years 1980, 1990, and 2000

[Amounts in billions of current dollars]

				Ultimate re	cipient			
Year and level		LEA	SEA	Students	PSIs	Fed	Mul- tiple	Other
1980 total	\$39.3	\$10.9	\$1.4	\$9.1	\$11.2	\$1.4	\$2.5	\$2.8
Elementary and secondary Postsecondary Other Research Off-budget support and nonfederal funds	16.0 11.1 1.5 5.8 4.9	10.9 — (*) —	0.9 0.1 0.3 — 0.1	1.6 5.4 (*) — 2.1	(*) 3.8 (*) 5.8 1.6	0.7 0.2 0.5 —	1.9 0.3 0.3 —	(*) 1.3 0.4 — 1.0
1990 total	62.8	13.9	3.3	10.5	20.4	2.4	5.5	6.7
Elementary and secondary Postsecondary Other Research Off-budget support and nonfederal funds	22.0 13.7 3.4 12.6 11.2	13.9 — (*) —	1.2 0.3 1.5 — 0.2	0.7 4.9 (*) — 4.9	0.1 4.0 — 12.6 3.7	1.4 0.2 0.8 —	4.5 0.6 0.4 —	0.1 3.7 0.6 — 2.4
2000 total	122.8	26.4	7.0	23.4	39.9	3.6	12.1	10.3
Elementary and secondary Postsecondary Other Research Off-budget support and nonfederal funds	44.0 19.9 5.8 21.0 32.1	26.4 — (*) —	3.5 0.1 2.4 — 1.0	1.5 8.5 — — 13.4	0.3 7.4 — 21.0 11.2	2.0 0.2 1.4 —	10.3 0.8 1.1 —	0.1 2.9 0.9 — 6.5

[—]Not available.

NOTE: Excludes estimated federal tax expenditures. Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. See table 7 for the names of recipients abbreviated above.

SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished data, and National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See tables E, F, and G in appendix.)

^{*\$50} million or less.

Table 9.—Estimated federal support for education, by level and type of ultimate recipient: Fiscal years 1980, 1990, and 2000

[Amounts in billions of constant FY 2000 dollars]

				Ultimate re	cipient			
Year and level	Total	LEA	SEA	Students	PSIs	Fed	Mul- tiple	Other
1980 total	\$77.6	\$21.6	\$2.7	\$18.0	\$22.2	\$2.7	\$5.0	\$5.5
Elementary and secondary Postsecondary Other Research Off-budget support and nonfederal funds	31.6 21.9 3.1 11.4 9.6	21.6 — (*) —	1.7 0.2 0.7 — 0.2	3.1 10.7 (*) — 4.2	(*) 7.5 (*) 11.4 3.2	1.4 0.4 1.0 —	3.8 0.6 0.6 —	0.1 2.6 0.8 — 2.0
1990 total	79.4	17.6	4.1	13.3	25.8	3.1	7.0	8.5
Elementary and secondary Postsecondary Other Research Off-budget support and nonfederal funds	27.8 17.2 4.3 15.9 14.1	17.5 — (*) —	1.6 0.3 1.9 — 0.3	0.9 6.2 (*) — 6.1	0.1 5.0 — 15.9 4.7	1.8 0.2 1.0 —	5.7 0.8 0.5 —	0.1 4.6 0.8 — 3.0
2000 total	122.8	26.4	7.0	23.4	39.9	3.6	12.1	10.3
Elementary and secondary Postsecondary Other Research Off-budget support and nonfederal funds	44.0 19.9 5.8 21.0 32.1	26.4 — (*) —	3.5 0.1 2.4 — 1.0	1.5 8.5 — — 13.4	0.3 7.4 — 21.0 11.2	2.0 0.2 1.4 —	10.3 0.8 1.1 —	0.1 2.9 0.9 — 6.5

NOTE: Excludes estimated federal tax expenditures. Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. See table 7 for the names of recipients abbreviated above.

SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished data, and National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government,* fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development,* fiscal years 1980 to 2000; and unpublished data obtained from various federal agencies. (See tables E, F, and G in appendix.)

[—]Not available.
*\$50 million or less.

Federal Support for Education Institutions

Total expenditures by public and private elementary and secondary schools and postsecondary institutions from all sources (federal, state, and local governments, and private sources) rose from \$326.7 billion in FY 80 to an estimated \$650.2 billion in FY 2000⁴ an increase of 99 percent after being adjusted for inflation (see table 11). Federal education support going to these institutions, including off-budget support, nonfederal funds, and onbudget funds including support for research, increased from \$46.5 billion to \$73.3 billion, ⁵ or 58 percent after adjustment for inflation.

Federal education support going to public and private elementary and secondary institutions, LEAs, and SEAs increased 37 percent (in constant dollars) between FY 80 and FY 2000, and total federal support to PSIs increased 80 percent (in constant dollars) during the same time. Because of the more rapid rise in expenditures of educational institutions, the proportion of funding from federal sources declined from 14 percent in FY 80 to 11 percent in FY 2000. Between FY 90 and FY 2000, however, the share of federal support increased slightly.

The Department of Education (ED) was the largest source of federal support for LEAs and SEAs. SEAs received 69 percent of their federal education support from ED, while LEAs received 61 percent in FY 2000. Most of the remaining federal support for LEAs came from the Department of Agriculture (36 percent) (see table G in appendix).

Estimated institutional expenditures for postsecondary institutions increased 112 percent between FY 80 and FY 2000, after adjustment for inflation. During this period, federal on-budget support for PSIs increased 51 percent and off-budget support and nonfederal funds for PSIs increased 253 percent. Because of the rise in expenditures of postsecondary institutions, the share of funding from the federal government dipped from 18 percent in FY 80 to 15 percent in FY 2000 (see table 11).

Off-budget support and nonfederal funds generated by federal legislation' and on-budget funds from the Department of Health and Human Services and from the Department of Education were the largest sources of federal program support for postsecondary institutions (PSIs), accounting for 28 percent, 24 percent, and 19 percent, respectively, of the FY 2000 total (see table G in appendix). Other significant sources of federal support for PSIs were the Department of Energy (10 percent), the National Science Foundation (7 percent), the National Aeronautics and Space Administration (5 percent) and the Department of Defense (5 percent). Of all types of recipients, post-secondary institutions received their federal funds from the largest number of different departments and agencies, minimizing their dependence on any one.

It is important to note that tables 10 and 11 undercount federal support because these tables include only the federal support passed through LEAs, SEAs, and postsecondary institutions (see tables E, F, and G in appendix). These tables do not include the funds in the federal category that represent institutional expenditures, such as those of Bureau of Indian Affairs schools or the Department of Defense service schools.

⁴U.S. Department of Education, National Center for Education Statistics, *Digest of Education Statistics*, 2000, forthcoming.

⁵These federal amounts differ from those reported in other NCES reports from the Common Core of Data and Financial Statistics of Institutions of Higher Education surveys. For further discussion, see Sources and Methodology section, pages 23–25.

Table 10.—Estimated expenditures of education institutions and federal support, by level and type of federal support: Fiscal years 1980, 1990, and 2000

[Amounts in billions of current dollars]

	FY 80		FY 90		FY 2000		Percent	Percent
Level of institution and type of federal support	Amount	Percent of 1980 expendi- ture	Amount	Percent of 1990 expendi- ture	Amount	Percent of 2000 expendi- ture	change, FY 80 to FY 2000	change, FY 90 to FY 2000
All levels								
Total expenditures	\$165.6	100.0	\$381.5	100.0	\$650.2	100.0	292.6	70.4
Federal support 1	23.6	14.2	37.6	9.9	73.3	11.3	211.2	95.1
On-budget	21.9	13.2	33.6	8.8	61.1	9.4	179.6	81.8
Dept. of Education	8.7	5.2	14.1	3.7	28.3	4.4	226.4	100.4
Federally generated 2	1.7	1.0	4.0	1.0	12.2	1.9	617.0	208.7
Elementary/secondary institutions								
Total expenditures	\$103.2	100.0	\$231.0	100.0	\$389.2	100.0	277.3	68.5
Federal support ³	12.3	11.9	17.2	7.4	33.4	8.6	171.1	94.7
On-budget	12.2	11.9	16.9	7.3	32.4	8.3	165.0	91.2
Dept. of Education	6.4	6.2	10.5	4.5	20.9	5.4	226.1	99.4
Federally generated 2	0.1	0.1	0.2	0.1	1.0	0.3	984.2	369.6
Postsecondary institutions								
Total expenditures	\$62.5	100.0	\$150.6	100.0	\$261.0	100.0	317.8	73.4
Federal support	11.2	18.0	20.4	13.6	39.9	15.3	255.3	95.5
On-budget	9.6	15.4	16.7	11.1	28.7	11.0	198.2	72.2
Dept. of Education	2.3	3.6	3.6	2.4	7.4	2.8	227.3	103.3
Federally generated 2	1.6	2.6	3.7	2.5	11.2	4.3	596.0	199.5

¹ Includes all LEA, SEA, and PSIs funds in table 8.

NOTE: Excludes estimated federal tax expenditures. This table includes only the federal support where local educational agencies, state education agencies, and postsecondary institutions are the ultimate recipients. Federal contributions to education through tax expenditures are not included in this table. Such payments would add substantial amounts and several percentage points to the federal share. Data for institutional expenditures are for the academic year ending in the fiscal year indicated. Data for institutional expenditures and federal funds are adjusted by the federal funds composite deflator. Some data have been revised from previously published data. Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. (See Sources and Methodology, pages 23–25.)

SOURCE: U.S. Department of Education, National Center for Education Statistics, derived from Common Core of Data and Financial Statistics of Institutions of Higher Education surveys; and compilations from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; unpublished data obtained from various federal agencies; and U.S. Department of Education, Office of the Under Secretary, unpublished data (see tables E, F, and G in current dollars in appendix).

² Includes off-budget support and nonfederal funds generated by federal legislation.

³ Includes all LEA and SEA revenues in table 8.

Table 11.—Estimated expenditures of education institutions and federal support, by level and type of federal support: Fiscal years 1980, 1990, and 2000

[Amounts in billions of constant FY 2000 dollars]

	FY 80		FY 90		FY 2000		Percent	Percent
Level of institution and type of federal support	Amount	Percent of 1980 expendi- ture	Amount	Percent of 1990 expendi- ture	Amount	Percent of 2000 expendi- ture	change, FY 80 to FY 2000	change, FY 90 to FY 2000
All levels								
Total expenditures	\$326.7	100.0	\$482.1	100.0	\$650.2	100.0	99.0	34.9
Federal support 1	46.5	14.2	47.5	9.9	73.3	11.3	57.8	54.4
On-budget	43.1	13.2	42.5	8.8	61.1	9.4	41.7	43.9
Dept. of Education	17.1	5.2	17.9	3.7	28.3	4.4	65.5	58.6
Federally generated 2	3.4	1.0	5.0	1.0	12.2	1.9	263.5	144.3
Elementary/secondary institutions								
Total expenditures	\$203.5	100.0	\$291.9	100.0	\$389.2	100.0	91.3	33.4
Federal support ³	24.3	11.9	21.7	7.4	33.4	8.6	37.4	54.1
On-budget	24.1	11.9	21.4	7.3	32.4	8.3	34.3	51.3
Dept. of Education	12.7	6.2	13.3	4.5	20.9	5.4	65.3	57.8
Federally generated 2	0.2	0.1	0.3	0.1	1.0	0.3	449.7	271.7
Postsecondary institutions								
Total expenditures	\$123.2	100.0	\$190.2	100.0	\$261.0	100.0	111.8	37.2
Federal support	22.2	18.0	25.8	13.6	39.9	15.3	80.1	54.8
On-budget	19.0	15.4	21.1	11.1	28.7	11.0	51.2	36.2
Dept. of Education	4.5	3.6	4.6	2.4	7.4	2.8	66.0	60.9
Federally generated 2	3.2	2.6	4.7	2.5	11.2	4.3	252.9	137.0

¹ Includes all LEA, SEA, and PSIs funds in table 9.

NOTE: Excludes estimated federal tax expenditures. This table includes only the federal support where local educational agencies, state education agencies, and postsecondary institutions are the ultimate recipients. Federal contributions to education through tax expenditures are not included in this table. Such payments would add substantial amounts and several percentage points to the federal share. Data for institutional expenditures are for the academic year ending in the fiscal year indicated. Data for institutional expenditures and federal funds are adjusted by the federal funds composite deflator. Some data have been revised from previously published data. Percentages based on unrounded numbers. Detail may not sum to totals due to rounding. (See Sources and Methodology, pages 23–25.)

SOURCE: U.S. Department of Education, National Center for Education Statistics, derived from Common Core of Data and Financial Statistics of Institutions of Higher Education surveys; and compilations from data appearing in U.S. Office of Management and Budget, *Budget of the United States Government*, fiscal years 1982 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1980 to 2000; unpublished data obtained from various federal agencies; and U.S. Department of Education, Office of the Under Secretary, unpublished data (see tables E, F, and G in current dollars in appendix).

² Includes off-budget support and nonfederal funds generated by federal legislation.

³ Includes all LEA and SEA revenues in table 9.

Sources and Methodology

Data on expenditures for U.S. Department of Education programs came from the U.S. Office of Management and Budget (OMB), *Budget of the United States Government*, FY 1967 to 2001 editions, and from the Department of Educations', Budget Service. Budget offices of other federal agencies provided information for all other federal program support except for research funds, which are obligations reported by the National Science Foundation in *Federal Funds for Research and Development*, fiscal years 1965 to 2000. All FY 2000 data, including the Department of Education's, were estimated. The estimates are from the federal agencies contacted and the *Budget of the United States Government*, *Fiscal Year 2001*.

Except for money spent on research, outlays were used to report program funds to the extent possible. (ED totals do not reflect deductions for offsetting receipts.) Some federal program funds not commonly recognized as education assistance are also included in the totals reported. For example, portions of federal funds paid to some states and counties as shared revenues resulting from the sale of timber and minerals from public lands have been estimated as funds used for education purposes by the U.S. Department of Agriculture and the U.S. Department of the Interior. Parts of the funds received by states (in 1980) and localities under the General Revenue Sharing Program are also included. The share of these funds allocated to education was assumed equal to the share of general fund expenditures for elementary and secondary education by states and localities in the same year as reported by the U.S. Bureau of the Census in its annual publication, Governmental Finances. Portions of federal funds received by the District of Columbia are also included. The share of federal funds for the District of Columbia assigned to education was assumed equal to the share of the city's general fund expenditures for each level of education.

All state intergovernmental expenditures for education were assumed earmarked for elementary/secondary education. Contributions of parent governments of dependent school systems to their public schools amounted to approximately 9 percent of local government revenues and local government revenue sharing in each year. Therefore, 9 percent of local government revenue sharing funds were assumed allocated each fiscal year to elementary and secondary education. Parent government contributions to public school systems were obtained from the U.S. Bureau of the Census, *Finances of Public School Systems*. The amount of state revenue sharing funds allocated for postsecondary education in 1980 was assumed to be 13

percent, the proportion of direct state expenditures for institutions of higher education reported in *Governmental Finances* for that year.

There are education-related programs in the Medicare program as well. These programs are called "direct medical education" (DME) and "indirect medical education" (IME). The Medicare program funds medical training costs of DME expenses in hospitals. These costs include the salaries of teachers, residents, supervisors, and administrators and education-related expenses such as classrooms. The DME costs are based on Medicare's share of costs associated with running residency training programs. Medicare has also recognized IME expenses, which are estimated payments for the higher patient care costs that teaching hospitals experience. Both DME and IME money goes to teaching hospitals. Unfortunately, the U.S. Department of Health and Human Services can only provide data on the costs of these Medicare programs since FY 90. Because of accounting procedures, they cannot go back any further, but we do know that since the 1960s these programs did exist and were funded. Table D in the appendix has footnoted the dollar amounts expended in the 1990s, but they are not included in the total because this report compares dollar amounts spent between FY 80 and FY 2000.

The federal government began financing the medical education establishment in the 1960s. Its support is primarily through Medicare, but there are other programs in the Department of Defense, in the professional development education programs; the Department of Health and Human Services, health professionals training programs, National Health Service Corps scholarships program, National Institutes of Health training grants and health teaching facilities program; and the Department of Veterans Affairs, initiatives in allying regional hospitals with medical schools. Eventually, the Department of Veterans Affairs helped create new state medical schools and expanded its support of medical education faculty and residents.

For the job training programs conducted by the Department of Labor, only estimated sums spent on classroom training have been reported as educational program support.

The National Center for Education Statistics (NCES) reports all federal funds in support of education or of educational institutions. This report is an extension of a data series first constructed by OMB in 1967 and transferred in the early 1980s to NCES. In the past, OMB prepared annual reports on federal education program sup-

port. These were published in Special Analyses, Budget of the United States Government. The information presented in this report is not, however, a continuation of the OMB series. A number of differences in the two series should be noted. OMB required all federal agencies to report outlays for education-related programs using a standardized form, thereby assuring agency compliance and consistency in reporting. The scope of education programs reported here differs from the scope of programs reported from the OMB series. Nonfederal funds such as the annual volume of guaranteed student loans were not included in OMB's reports. Finally, while some mention was made of an annual estimate of federal tax expenditures, OMB did not include this estimate in its annual analysis of federal education support. Estimated federal tax expenditures for education are the difference between current federal tax receipts and what these receipts would be without existing education deductions to income allowed by federal tax provisions. NCES commissioned a study to calculate the proportions of these tax expenditures that are strictly related to education. These reports prepared under contract are "Federal Tax Expenditures, FY 1975 to FY 1990", by Stephen M. Barro, and "Federal Tax Expenditures, FY 1985 to FY 2001", by Richard Phelps, for NCES, U.S. Department of Education. The education proportion of the deductibility of state and local taxes is calculated using estimates of revenues and expenditures by function (e.g., education, transportation, public safety) for states and five types of local governments (counties, municipalities, townships, school districts, and special districts). Revenues from "charges" (e.g., fees, sales) and transfers among levels of government are included in the calculations.

All the tax expenditure estimates included in this report borrow from the annual *Budget of the United States Government*, published by the Office of Management and Budget in the Executive Office of the President. Their tax expenditure estimates are explained and listed in a 30-page chapter of the "Analytical Perspective" volume of the Budget.

The Office of Tax Analysis in the U.S. Treasury Department performs the actual calculations listed in the *Budget* for three federal taxes: the individual income tax, the corporation income tax, and the unified transfer tax. Tax expenditures are estimated by two different methods in the *Budget*—as "revenue losses" and "outlay equivalents." Revenue losses are the estimated magnitude of tax revenues the government would gain in the absence of tax credits and deductions, under static assumptions of tax-payer behavior. "Outlay equivalents" represent the magnitude of expenditure that would be required to provide the taxpayer the same after-tax income as is received

given the credits and deductions. The difference may seem subtle and, in the case of some tax expenditures, the estimates are identical made either way. More often, however, outlay equivalent estimates are larger, sometimes much larger. For more information on the distinction between these two forms of estimates, the reader is referred to the "Tax Expenditures" chapter in the *Budget*. Tax expenditure estimates used here represent only revenue losses and not outlay equivalents.

The method for estimating recipients' data is based on Victor Miller and Jay Noell's Estimating Federal Funds for Education: A New Approach Applied to Fiscal Year 1980 and Esther Tron's "Federal Support for Education, Fiscal Years 1980 to 1984" (U.S. Department of Education); and OMB's Catalog of Federal Domestic Assistance. The recipients' data are estimated based on obligations. These estimates tend to undercount the amount received by postsecondary institutions, students, and LEAs because some federal programs have more than one recipient receiving funds. Some recipients may not even realize that the funds they received are federal in origin if they are received indirectly, through a third party. Many do not know the name of the federal department making the payment, especially when one federal agency makes a payment for another agency or when funds flow through intervening state institutions. In some cases the recipients were put into a multiple recipients category, because there was no way to disaggregate the amount each recipient received. Thus, distributing federal aid by ultimate recipient must still be indirectly estimated.

Federal support for educational institutions differs in this report from those reported in other NCES reports from the Common Core of Data (CCD) and Financial Statistics of Institutions of Higher Education surveys. An example would be in FY 90 where the CCD survey reports \$12.7 billion in federal revenue for elementary and secondary institutions, whereas this report has \$17.2 billion (in current dollars). The Financial Statistics of Institutions of Higher Education survey reported \$17.3 billion for FY 90, whereas this report has \$20.4 billion. There are many reasons for the differences. The institutional surveys count federal revenues received during the fiscal year of the educational institution (often July 1 to June 30), which do not generally correspond exactly to those received during the federal fiscal year (October 1 to September 30). State education agencies are not included in the CCD and the Financial Statistics of Institutions of Higher Education surveys; however, they are included in this report. Some federal programs are forward funded: funds are appropriated in one fiscal year for spending by educational institutions in following years. In some cases, institutions do not identify federal money passed through state governments as "federal" receipts. At the elementary and secondary education level, private elementary and secondary schools and state government-operated institutions such as those for individuals with disabilities are not included in the CCD survey prior to 1989. Some types of federal student financial aid programs, such as FFEL and FDSL, are specifically excluded from the Financial Statistics of Institutions of Higher Education survey. Off-budget support and nonfederal support are also excluded. Data on federal support appearing in this report

are more comprehensive in scope than totals from institutionally-based surveys. For these reasons and a variety of other factors, federal support data in this report will differ from figures in NCES survey reports.

This report shows current and constant dollar comparisons. The federal funds composite deflator from the U.S. Office of Management and Budget (*Budget of the United States Government, Fiscal Year 2001*) was used to compute constant dollars. The composite deflator numbers are:

Fiscal year	Composite deflator
1965	0.2068
1970	0.2581
1975	0.3679
1980	0.5432
1981	0.6000
1982	0.6411
1983	0.6716
1984	0.7039
1985	0.7278
1986	0.7453
1987	0.7655
1988	0.7896
1989	0.8199
1990	0.8479
1991	0.8836
1992	0.9107
1993	0.9349
1994	0.9553
1995	0.9776
1996	1.0000
1997	1.0183
1998	1.0298
1999	1.0472
2000	1.0714

Definitions

- **Appropriations**—budget authority provided through the Congressional budget process that permits federal agencies to incur obligations and to make payments.
- Constant dollars—sometimes called real dollars, dollar amounts that have been adjusted by means of price indexes to eliminate inflationary factors and allow direct comparison across years.
- *Current dollars*—dollar amounts that have not been adjusted for inflation.
- Federal funds—on-budget funds.
- **Federal funds composite deflator**—price index used by the U.S. Office of Management and Budget to adjust federal budget data to compensate for the effects of inflation.
- *Federal support*—on-budget funds, off-budget support, and nonfederal funds generated by federal legislation. Excludes federal tax expenditures.
- Federal tax expenditures—revenues foregone by the federal government through allowable income tax deductions. They are reductions of tax revenue attributable to provisions of the federal income tax laws that allow a special exclusion, exemption, or deduction from gross income or provide a special credit, preferential rate of tax, or a deferral of tax liability affecting individual or corporate income tax liabilities.
- Fiscal year (FY)—the yearly accounting period for the federal government, which begins on October 1 and ends on the following September 30. The fiscal year is designated by the calendar year in which it ends; for example, fiscal year 1988 begins on October 1, 1987, and ends on September 30, 1988. [NOTE: Prior to fiscal year 1976, the fiscal year began on July 1 and ended on the following June 30.]
- **Forward funding**—funds that are appropriated in one fiscal year for spending in following years.
- **Loan volume**—the capital provided by the federal government on FDSL loans and the capital provided by private lenders on the FFEL loans. These are off-budget and nonfederal funds.
- Nonfederal funds generated by federal legislation funds generated by federal legislation that are not included in the federal budget because they are classified

- as being private enterprises, even though funding is generated by federal legislation that provides loan guarantees and interest subsidies to support loan capital raised through private sources and institutions of higher education. Although nonfederal funds are excluded from the federal budget, a contingent federal financial responsibility exists for most of these funds in the form of federal guarantees and subsidies for student loans made by banks and public lending institutions. Nonfederal funds are also funds that are made available for education purposes when federal programs require matching funds or offer incentives and subsidies.
- **Obligations**—binding agreements that will result in outlays, immediately or in the future. Budgetary resources must be available before obligations can be incurred legally.
- *Off-budget support*—certain federal support that has been excluded from the budget by law. The funding is not, therefore, included in the totals for the budget. The expenditures add to the federal debt, not the deficit.
- **On-budget funds**—funds that are provided through programs funded by Congressional appropriations. Nonfederal funds generated by federal legislation and off-budget support are not included in the on-budget funds.
- *Other education*—includes libraries, museums, cultural activities, and miscellaneous research.
- Outlays—a measure of government spending. They are payments to liquidate obligations (other than the repayment of debt), net of refunds and offsetting collections. Outlays are generally recorded on a cash basis, but also include many cash-equivalent transactions, the subsidy cost of direct loans and loan guarantees, and interest accrued on public issues of the public debt.
- Revenues—money collected by the government as duties, taxes, or as premiums from social insurance programs. Revenues are all funds received from external sources, net of refunds, and correcting transactions. Non-cash transactions such as receipt of services, commodities, or other receipts "in kind" are excluded as are funds received from the issuance of debt, liquidation of investments, and nonroutine sale of property.

Appendix Tables

Table A.—Federal support and estimated federal tax expenditures for education, by category: Fiscal years 1965 to 2000 [In millions of dollars]

	Total on-budget		On	-budget suppo	ort 1		Off-budget support and nonfederal funds generated by federal legislation								Estimated
Fi!	support, off- budget support, and		Elementary			Research at		Off-budget support			N	onfederal funds			federal tax
Fiscal year	nonfederal funds generated by federal legislation	Total	and secondary	Post- secondary	Other education	educational institutions	Total	Federal Direct Student Loans 2	Federal Family Education Loans ³	Perkins Loans 4	Income Contingent Loans 5	Leveraging Educational Assistance Partnerships Programs ⁶	Supplemental Edu- cational Opportunity Grants ⁷	Work- Study aid 8	expendi- tures for education ⁹
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
				•		•		Current dol	lars						
1965 1970 1975 1980 1985 1986 1987 1988 1989 1990 1991 1992 1993 1994 1995 1996 1997 1998 1998	\$5,354.7 13,359.1 24,691.5 39,349.5 47,753.4 48,357.3 50,724.6 54,078.7 59,537.4 62,811.5 70,375.6 74,481.1 84,741.5 92,781.5 95,810.8 96,833.0 103,259.8 107,810.5 113,691.5 122,765.0	\$5,331.0 12,526.5 23,288.1 34,493.5 39,027.9 39,962.9 41,194.7 43,454.4 48,269.6 51,624.3 57,599.5 60,483.1 67,740.6 68,254.2 71,639.5 71,327.4 73,731.8 76,909.2 83,137.9 90,658.9	\$1,942.6 5,830.4 10,617.2 16,027.7 16,901.3 17,049.9 17,535.7 18,564.9 19,809.5 21,984.4 25,418.0 27,926.9 30,834.3 32,304.4 33,623.8 34,391.5 35,478.9 37,486.2 39,937.9 43,988.0	\$1,197.5 3,447.7 7,644.0 11,115.9 11,174.4 11,283.6 10,300.0 10,657.5 13,269.9 14,707.4 14,387.4 17,844.0 16,177.1 17,618.1 15,775.5 17,639.5 17,639.5 19,887.0	\$374.7 964.7 1,608.5 1,548.7 2,107.6 2,620.0 2,820.4 2,981.6 3,180.3 3,698.6 3,992.0 4,107.2 4,483.7 4,719.7 4,719.7 4,828.0 5,021.2 5,148.5 5,318.0 5,766.8	\$1,816.3 2,283.6 3,418.4 5,801.2 8,844.6 9,009.4 10,538.6 11,250.5 12,009.8 12,606.0 13,775.4 14,175.4 14,175.2 15,289.1 15,677.9 16,332.3 17,272.4 18,475.0 20,242.5 21,017.1	\$23.7 832.6 1,403.4 4,856.0 8,725.5 8,394.4 9,529.8 10,624.3 11,267.8 11,187.2 12,776.1 13,998.0 24,527.3 24,171.2 25,505.6 30,901.3 30,553.6 32,106.1	\$813.0 5,161.0 8,357.0 9,838.0 10,400.1 9,953.0	\$770.0 1,233.0 4,598.0 8,467.0 9,272.0 10,380.0 10,938.0 12,372.0 13,568.0 16,524.0 23,214.0 16,711.0 19,163.0 20,002.5 20,107.0 20,959.0	\$16.1 21.0 35.7 31.8 21.4 20.9 20.6 20.4 15.0 17.3 29.3 52.7 52.7 45.0 33.3 33.3	\$0.6 0.5 0.5 0.5 0.5 0.5 			\$7.6 41.6 114.7 149.4 161.1 159.5 160.4 215.0 237.7 235.0 242.9 190.5 190.5 190.5 239.7 234.4 239.4 239.1	\$8,605.0 13,320.0 19,105.0 20,425.0 20,830.0 17,025.0 17,755.0 19,040.0 18,995.0 21,010.0 22,630.0 24,600.0 26,340.0 37,360.0 39,475.0
			1			1		Constant fiscal year 2	2000 dollars 11						
1965 1970 1975 1980 1985 1986 1987 1988 1989 1990 1991 1992 1993 1994 1995 1996 1997 1998	\$27,742.0 55,454.9 71,906.7 77,612.4 70,298.1 69,515.7 70,994.5 73,378.9 77,800.2 79,368.2 85,333.1 87,623.9 97,114.1 104,057.4 105,003.7 103,746.8 108,644.4 112,165.7 116,318.8	\$27,619.2 51,998.8 67,819.8 68,034.5 57,455.2 57,448.3 57,656.5 58,962.9 63,076.0 65,232.1 69,841.6 71,153.1 76,549.3 78,513.3 78,513.3 76,420.1 77,576.6 80,016.1 85,059.2 90,658.9	\$10,064.2 24,202.8 30,919.4 31,612.8 24,880.6 24,543.1 25,190.5 25,886.0 27,779.3 30,820.4 32,854.3 36,230.4 36,850.0 36,847.1 37,329.0 39,000.5 40,860.8 43,988.0	\$6,204.1 14,311.7 22,261.0 21,924.8 16,249.9 16,220.6 14,461.1 17,340.4 17,249.2 17,833.3 16,926.2 20,449.3 18,143.1 19,308.6 16,901.9 16,791.6 16,437.8 18,047.1 19,887.0	\$1,941.0 4,004.6 4,684.2 3,054.7 3,102.6 3,766.4 3,947.5 4,155.9 4,274.8 4,484.7 4,696.4 4,706.9 5,028.6 5,172.5 5,172.8 5,283.6 5,283.6 5,283.6 5,283.6 5,176.8	\$9,409.9 9,479.6 9,955.1 11,442.2 13,020.2 12,951.3 14,749.9 15,265.6 15,693.8 16,703.2 16,678.5 17,138.6 17,147.2 17,147.2 17,149.4 18,173.0 19,221.3 20,710.3 21,017.1	\$122.8 3,456.1 4,086.9 9,577.9 12,844.9 12,067.3 13,338.0 14,416.0 14,724.2 11,136.1 15,491.5 16,468.1 19,483.1 27,508.1 26,490.4 27,326.7 31,259.7 32,106.1	\$911.8 5,656.2 8,953.7 10,351.0 10,820.2 10,183.0	\$3,196.4 3,590.7 9,069.0 12,464.3 11,704.5 12,977.2 14,084.5 14,293.2 13,679.7 15,001.5 15,962.2 18,936.6 26,035.3 20,295.9 17,904.2 20,162.3 20,810.5 20,595.0	\$83.5 87.1 103.9 62.7 31.5 29.0 29.2 28.6 19.0 21.0 4 33.5 59.1 57.7 33.3 55.4 46.8 34.1 33.3	\$0.8 0.6 0.7 0.6 0.6 0.6 0.6 0.6 0.6		\$28.7 61.7 106.3 114.4 211.6 207.1 202.3 197.8 194.2 202.1 200.4	\$39.4 172.7 334.0 294.7 237.2 229.3 224.5 204.1 281.0 300.4 284.9 285.8 218.4 213.7 208.8 204.1 252.2 243.9 244.9 259.1	\$25,059.5 26,272.2 28,124.6 29,361.8 29,153.8 23,101.0 23,201.3 24,058.8 23,032.2 23,470.3 24,077.6 25,380.3 26,960.4 28,220.7 29,591.6 30,733.3 38,223.4 39,475.0

⁻Not available.

⁹Losses of tax revenue attributable to provisions of the federal income tax laws that allow a special exclusion, exemption, or deduction from gross income or provide a special credit, preferential rate of tax, or a deferral of tax liability affecting individual or corporate income tax liabilities.

NOTE: To the extent possible, federal education funds data represent outlays rather than obligations. Some data have been revised from previously published figures. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, *Budget of the U.S. Government, Appendix,* fiscal years 1967 to 2001; National Science Foundation, *Federal Funds for Research and Development*, fiscal years 1965 to 2000; "Estimates of Federal Tax Expenditures for Education, Selected Fiscal Years, FY 1975 to FY 1990," by Stephen M. Barro, and "Federal Tax Expenditures, FY 1975 to FY 2001," by Richard Phelps, both prepared for the National Center for Education Statistics; and unpublished data obtained from various federal agencies. (This table was prepared March 2000.)

¹On-budget support includes federal funds for education programs tied to appropriations.

² The Federal Direct Student Loan (FDSL) program, renamed the William D. Ford Direct Loan program, provides students with the same benefits they are currently eligible to receive under the Federal Family Education Loan (FFEL) program but provides loans to students through federal capital rather than through private lenders. This program is an off-budget support program.

³Formerly the Guaranteed Student Loan program. New student loans guaranteed by the federal government and disbursed to borrowers.

⁴Student loans created from institutional matching funds (since 1993 1/3 of federal capital contributions). Excludes repayments of outstanding loans.

⁵Student loans created from institutional matching funds (1/9 of the federal contribution). This was a demonstration project that involved only 10 institutions and had unsubsidized interest rates. Program repealed in FY 1992.

⁶Formerly the State Student Incentive Grant program. Provides dollar-for-dollar required state matching contributions. Starting in fiscal year 2000, under \$30.0 million was also dollar-for-dollar required state matching contributions, and over \$30.0 million, the state matching is two-to-one.

⁷ Institutions award grants to undergraduate students, and the federal share of such grants may not exceed 75 percent of the total grant.

⁸ Employer contributions to student earnings is generally 1/3 of federal allocation.

¹⁰ Estimated.

¹¹ Data adjusted by the federal funds composite deflator prepared by the U.S. Office of Management and Budget.

Table B.—Federal on-budget funds for education (in current dollars), by agency: Fiscal years 1965 to 2000

[In thousands of current dollars]

Agency	1965	1970	1975	1980	1985	1990	1995	1998	1999	2000
1	2	3	4	5	6	7	8	9	10	11
Total	\$5,331,016	\$12,526,499	\$23,288,120	\$34,493,502	\$39,027,876	\$51,624,342	\$71,639,520	\$76,909,232	\$83,137,897	\$90,658,851
Department of Education	1,000,567	4,625,224	7,350,355	13,137,785	16,701,065	23,198,575	31,403,000	31,558,971	34,344,076	40,702,440
Department of Agriculture	768,927	960,910	2,219,352	4,562,467	4,782,274	6,260,843	9,092,089	9,952,711	10,362,210	10,774,202
Department of Commerce	9,347	13,990	38,967	135,561	55,114	53,835	88,929	110,247	104,904	91,757
Department of Defense Department of Energy	587,412 442,434	821,388 551.527	1,009,229 764,676	1,560,301 1,605,558	3,119,213 2,247,822	3,605,509 2,561,950	3,879,002 2,692,314	4,016,189 3,499,632	4,149,760 3,713,824	3,985,889 3,945,114
Department of Health and Human Services	1,027,537	1,796,854	3,675,225	5,613,930	5,322,356	7,956,011	12,469,563	13,862,876	15,513,397	16,463,370
Department of Housing and Urban	, , , , , , ,	, ,				""	,,		.,,	.,,.
Development	221,256	114,709	-52,768	5,314	438	118	1,613	658	2,068	1,324
Department of the Interior	170,088	190,975	300,191	440,547	549,479	630,537	702,796	780,356	774,584	868,994
Department of Justice Department of Labor	10,252 230,041	15,728 424,494	61,542 1,103,935	60,721 1,862,738	66,802 1,948,685	99,775 2,511,380	172,350 3,967,914	249,027 4,650,283	259,019 5,404,040	272,142 4,525,340
Department of State	64,200	59,742	89,433	25,188	23,820	51,225	54,671	332,238	346,936	323,364
Department of Transportation	0.,200	27,534	52,290	54,712	82,035	76,186	135,816	102,263	108,171	110,154
Department of the Treasury	8,240	18	1,118,840	1,247,463	290,276	41,715	49,496	96,000	65,000	81,000
Department of Veterans Affairs	97,237	1,032,918	4,402,212	2,351,233	1,289,849	757,476	1,324,382	1,417,022	1,541,113	1,566,199
Other agencies and programs										
ACTION	_	_	7,081	2,833	1,761	8,472	_	_	_	_
Agency for International Development	63,329	88,034	78,896	176,770	198,807	249,786	290,580	353,810	326,310	351,970
Appalachian Regional Commission	-	37,838	45,786	19,032	4,745	93	10,623	10,624	10,031	9,800
Barry Goldwater Scholarship and Excellence						4 000	0.000	0.000	0.000	0.000
in Education Foundation Corporation for National and Community	_	_	_	_	_	1,033	3,000	3,000	3,000	3,000
Service	_	_	_	_	_	l _	214,600	444.000	372,000	419.000
Environmental Protection Agency	_	19,446	33,875	41,083	60,521	87,481	125,721	145,697	144,388	139,314
Estimated education share of federal aid to										
the District of Columbia	11,350	33,019	55,487	81,847	107,340	104,940	78,796	117,259	117,710	120,703
Federal Emergency Management Agency General Services Administration	4,013	290 14,775	290 22,532	1,946 34,800	1,828	215	170,400	44,192	14,356	20,000
Harry S Truman Scholarship fund	4,013	14,775	22,552	-1.895	1,332	2.883	3.000	3.000	3.000	3.000
Institute of American Indian and Alaskan				1,000	1,002	2,000	0,000	0,000	0,000	0,000
Native Culture and Arts Development	_	_	_	_	_	4,305	13,000	4,000	4,000	2,000
Institute of Museum and Library										
Services James Madison Memorial Fellowship	_	_	_	_	_	_	_	133,000	142,000	173,000
Foundation	_		_	_	_	191	2,000	1,000	2,000	2,000
Japanese-United States Friendship						131	2,000	1,000	2,000	2,000
Commission	_	_	-	2,294	2,236	2,299	2,000	1,000	2,000	4,000
Library of Congress	15,111	29,478	63,766	151,871	169,310	189,827	241,000	331,000	350,000	365,000
National Aeronautics and Space	000 700	050.000	407.004	055 544	407.004	4 000 000	4 757 000	4 000 700	4 050 700	0.400.040
Administration National Archives and Records	208,788	258,366	197,901	255,511	487,624	1,093,303	1,757,900	1,928,702	1,950,726	2,169,848
Administration	_	_	_	_	52,118	77,397	105,172	115,072	131,707	122,528
National Commission on Libraries and					02,	,		110,012	,	122,020
Information Science	_	_	449	2,090	723	3,281	1,000	1,000	1,000	1,000
National Endowment for the Arts	_	340	4,754	5,220	5,536	5,577	9,421	4,778	11,136	9,293
National Endowment for the Humanities	-	8,459	63,955	142,586	125,671	141,048	151,727	92,655	92,100	93,580
National Science Foundation Nuclear Regulatory Commission	181,216	295,628	535,294 7,093	808,392 32,590	1,147,115 30,261	1,588,891 42,328	2,086,195 22,188	2,506,864	2,728,003	2,896,021
Office of Economic Opportunity	189.871	1,092,410	16.619	32,390	30,261	42,320	22,100	15,684	12,016	11,786
Smithsonian Institution	2,233	2,461	5,509	5,153	7,886	5,779	9,961		.2,576	,.50
United States Arms Control Agency	· —	100	· -	661	395	25	· -	7,681	10,135	11,171
United States Information Agency	7,512	8,423	9,405	66,210	143,007	201,547	294,800			
United States Institute of Peace	-	_	_	_	_	7,621	12,000	11,000	12,000	13,000
Other agencies	10,055	1,421	5,949	990	432	885	500	5,742	9,178	6,547

⁻Not available.

NOTE: Data for fiscal year 2000 are estimated. To the extent possible, amounts reported represent outlays, rather than obligations. Some data have been revised from previously published data. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, Budget of the U.S. Government, Appendix, fiscal years 1982 to 2001; National Science Foundation, Federal Funds for Research and Development, fiscal years 1965 to 2000; and unpublished data obtained from various federal agencies. (This table was prepared March 2000.)

Table C.—Federal on-budget funds for education, (in constant 2000 dollars 1) by agency: Fiscal years 1965 to 2000

[In thousands of constant 2000 dollars]

[iii triousarius of constant 2000 dollars]										
Agency	1965	1970	1975	1980	1985	1990	1995	1998	1999	2000²
1	2	3	4	5	6	7	8	9	10	11
Total	\$27,619,200	\$51,998,803	\$67,819,766	\$68,034,496	\$57,453,238	\$65,232,127	\$78,513,279	\$80,016,073	\$85,059,151	\$90,658,851
Department of Education	5,183,789	19,199,787	21,405,736	25,912,781	24,585,767	29,313,543	34,416,095	32,833,833	35,137,742	40,702,440
Department of Agriculture	3,983,696	3,988,838	6,463,207	8,998,945	7,040,022	7,911,154	9,964,468	10,354,762	10,601,673	10,774,202
Department of Commerce	48,425	58,074	113,480	267,379	81,134	68,025	97,462	114,701	107,328	91,757
Department of Defense	3,043,294	3,409,667	2,939,081	3,077,516	4,591,818	4,555,894	4,251,189	4,178,428	4,245,658	3,985,889
Department of Energy Department of Health and Human Services	2,292,185 5,323,516	2,289,446 7,458,928	2,226,893 10,703,006	3,166,780 11,072,836	3,309,036 7,835,081	3,237,261 10,053,155	2,950,639 13,666,009	3,641,004 14,422,884	3,799,648 15,871,899	3,945,114 16,463,370
Department of Housing and Urban	5,323,516	7,456,926	10,703,006	11,072,030	7,033,061	10,055,155	13,666,009	14,422,004	15,671,699	10,403,370
Development	1.146.294	476.169	-153.671	10.481	645	149	1,768	685	2.116	1.324
Department of the Interior	881,201	792,757	874,218	868,929	808,892	796,742	770,229	811,879	792,484	868,994
Department of Justice	53,114	65,289	179,223	119,765	98,340	126,075	188,887	259,087	265,005	272,142
Department of Labor	1,191,808	1,762,119	3,214,884	3,674,038	2,868,674	3,173,361	4,348,632	4,838,137	5,528,923	4,525,340
Department of State	332,611	247,995	260,447	49,680	35,066	64,728	59,917	345,659	354,953	323,364
Department of Transportation		114,297	152,279	107,913	120,764	96,268	148,847	106,394	110,671	110,154
Department of the Treasury	42,690	75	3,258,291	2,460,478	427,318	52,711	54,245	99,878	66,502	81,000
Department of Veterans Affairs	503,770	4,287,750	12,820,141	4,637,539	1,898,797	957,141	1,451,455	1,474,264	1,576,727	1,566,199
Other agencies and programs										
ACTION	_	_	20,621	5,588	2,592	10,705	_	_	_	_
Agency for International Development	328,098	365,438	229,761	348,659	292,665	315,628	318,461	368,103	333,851	351,970
Appalachian Regional Commission	_	157,069	133,338	37,538	6,985	118	11,643	11,053	10,262	9,800
Barry Goldwater Scholarship and Excellence in Education Foundation	_	_	_	_	_	1,305	3,288	3,121	3,069	3,000
Corporation for National and Community	_	_	_	_	_	1,303	3,200	3,121	3,009	3,000
Service	_	_	_	_	_	_	235,191	461,936	380,597	419,000
Environmental Protection Agency	_	80,722	98,651	81,032	89,093	110,540	137,784	151,583	147,725	139,314
Estimated education share of federal aid to										
the District of Columbia	58,803	137,065	161,589	161,434	158,016	132,601	86,356	121,996	120,430	120,703
Federal Emergency Management Agency	20.704	1,204	845	3,838	2,691	272	186,750	45,977	14,688	20,000
General Services Administration Harry S Truman Scholarship fund	20,791	61,333	65,618	68,639 -3,738	1,961	3.643	3,288	3,121	3,069	3.000
Institute of American Indian and Alaskan	_	_	_	-3,730	1,901	3,043	3,200	3,121	3,009	3,000
Native Culture and Arts Development	_	l _	l _	l _	l _	5.440	14,247	4,162	4,092	2.000
Institute of Museum and Library						-,	,	,,,,,	,,,,,	_,,,,,
Services	_	_	_	_	_	_	_	138,373	145,282	173,000
James Madison Memorial Fellowship										
Foundation	_	-	-	_	_	241	2,192	1,040	2,046	2,000
Japanese-United States Friendship				4,525	3,292	2.905	2,192	1,040	2.046	4,000
Commission Library of Congress	78,288	122,366	185,700	299,548	249,243	2,905	264,124	344,371	358,088	365,000
National Aeronautics and Space	70,200	122,500	100,700	233,340	240,240	255,004	204,124	344,371	330,000	303,000
Administration	1,081,700	1,072,504	576,328	503,966	717,835	1,381,489	1,926,569	2,006,614	1,995,806	2,169,848
National Archives and Records	,,	, , , , , , , , , , , , , , , , , , , ,		,	,,,,,,	,,	,,	,,-	,,	,
Administration	_	_	_	_	76,723	97,798	115,263	119,720	134,751	122,528
National Commission on Libraries and										
Information Science	_	l 	1,308	4,122	1,064	4,146	1,096	1,040	1,023	1,000
National Endowment for the Arts	_	1,411	13,845	10,296	8,150	7,047	10,325	4,970	11,394	9,293
National Endowment for the Humanities National Science Foundation	938,853	35,114 1,227,183	186,250 1,558,886	281,235 1,594,461	185,001 1,688,677	178,227 2,007,711	166,285 2,286,364	96,398 2,608,132	94,228 2,791,045	93,580 2,896,021
Nuclear Regulatory Commission	930,033	1,221,103	20,656	64,280	44,547	53,485	24,317	2,000,132	2,731,045	2,090,021
Office of Economic Opportunity	983.693	4,534,708	48,398	J-1,250				16,318	12,294	11,786
Smithsonian Institution	11,569	10,216	16,043	10,164	11,609	7,302	10,917	-		
United States Arms Control Agency		415	· -	1,304	581	32	· —	7,991	10,369	11,171
United States Information Agency	38,919	34,965	27,389	130,592	210,522	254,673	323,086	-	-	-
United States Institute of Peace	_	_	-	_	_	9,630	13,151	11,444	12,277	13,000
Other agencies	52,093	5,899	17,325	1,953	636	1,118	548	5,974	9,390	6,547
	L							<u> </u>		<u> </u>

⁻Not available.

NOTE: To the extent possible, amounts reported represent outlays, rather than obligations. Some data have been revised from previously published data. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, Budget of the U.S. Government, Appendix, fiscal years 1982 to 2001; National Science Foundation, Federal Funds for Research and Development, fiscal years 1965 to 2000; and unpublished data obtained from various federal agencies. (This table was prepared March 2000.)

 $^{^{\}rm I}{\rm Data}$ adjusted by the federal funds composite deflator prepared by the U.S. Office of Management and Budget.

² Estimated

Table D.—Federal on-budget funds for education, by level or other educational purpose, by agency and program:

Fiscal years 1965 to 2000

[In thousands of current dollars]

			[iii tiiousane	is or current	dollarsj					
Level or educational purpose, by agency and program	1965	1970	1975	1980	1985	1990 ¹	1995²	1998³	19994	2000
1	2	3	4	5	6	7	8	9	10	11
Total, all programs	\$5,331,016	\$12,526,499	\$23,288,120	\$34,493,502	\$39,027,876	\$51,624,342	\$71,639,520	\$76,909,232	\$83,137,897	\$90,658,851
Elementary/secondary education programs	\$1,942,577	\$5,830,442	\$10,617,195	\$16,027,686	\$16,901,334	\$21,984,361	\$33,623,809	\$37,486,165	\$39,937,910	\$43,987,951
Department of Education ⁶ Grants for the disadvantaged ⁶ Impact aid program ⁷	567,343 — 349,671	2,719,204 1,339,014 656,372	4,132,742 1,874,353 618,711	6,629,095 3,204,664 690,170	7,296,702 4,206,754 647,402	9,681,313 4,494,111 816,366	14,029,000 6,808,000 808,000	16,001,759 7,817,764 700,492	17,026,662 7,554,155 1,081,063	20,757,772 8,379,320 1,034,358
School improvement programs Indian education Bilingual education Special education Vocational and adult education Education Reform - Goals 2000 ⁸	72,298 — — 13,849 131,525	288,304 — 21,250 79,090 335,174	700,470 40,036 92,693 151,244 655,235	788,918 93,365 169,540 821,777 860,661	526,401 82,328 157,539 1,017,964 658,314	1,189,158 69,451 188,919 1,616,623 1,306,685	1,397,000 71,000 225,000 3,177,000 1,482,000 61,000	1,367,803 52,672 206,873 3,658,364 1,451,316 746,475	1,328,021 56,845 311,331 4,444,100 1,364,029 887,118	2,662,687 80,867 496,446 5,432,293 1,546,852 1,124,949
Department of Agriculture Child nutrition programs ⁹ Agricultural Marketing Service—	623,014 178,580	760,477 299,131	1,884,345 1,452,267	4,064,497 3,377,056	4,134,906 3,664,561	5,528,950 4,977,075	8,201,294 7,644,789	9,090,042 8,564,891	9,367,933 8,877,933	9,856,141 9,354,141
commodities ¹⁰	340,073 86,609	341,597 83,800	248,839 122,858	388,000 159,293	336,502 15,993	350,441 18,707	400,000 (⁹)	400,000 (⁹)	400,000 (⁹)	400,000 (⁹)
Service permanent appropriations Department of Commerce Local public works program—school	17,752 —	35,949 —	60,381	140,148 54,816	117,850 —	182,727 —	156,505 —	125,151 —	90,000	102,000
facilities ¹¹ Department of Defense Junior ROTC Overseas dependents schools Section VI schools ⁷	73,000 — 73,000 —	143,100 12,100 131,000	264,500 12,500 252,000	54,816 370,846 32,000 338,846	831,625 55,600 613,437 162,588	1,097,876 39,300 864,958 193,618	1,295,547 155,600 855,772 284,175	1,312,246 171,087 821,818 319,341	1,378,974 167,636 882,261 329,077	1,369,770 175,797 864,698 329,275
Department of Energy ¹² Energy conservation for school buildings ¹³	100	200	300	77,633 77,240	23,031	15,563 15,213	12,646 10,746	_	_ _	_ _
Pre-engineering program Department of Health and Human Services ¹⁴ Head Start ¹⁵ Payments to states for AFDC work	79,999 —	200 167,333 —	300 683,885 403,900	393 1,077,000 735,000	300 1,531,059 1,075,059	350 2,396,793 1,447,758	1,900 5,116,559 3,534,000	5,137,164 4,347,436	5,429,850 4,658,000	6,039,606 5,267,000
programs ¹⁶	79,999 130,096	167,333 140,705	279,985 220,392	342,000 318,170	456,000 389,810	459,221 489,814 445,267	953,000 629,559 493,124	74,000 715,728 578,791	62,000 709,850 593,306	47,000 725,606 670,611
education sharePayments to counties—estimated	11,075	12,294	27,389	62,636	127,369	123,811	18,750	14,191	13,840	18,220
education shareIndian Education:	10,731	16,359	29,494	48,953	59,016	102,522	37,490	30,300	23,900	33,900
Bureau of Indian Affairs schools Johnson-O'Malley assistance ¹⁸ Education construction Education expenses for children of	92,603 15,534 —	95,850 16,080 —	141,056 22,251 —	178,112 28,081 —	177,265 25,675 —	192,841 25,556 —	411,524 24,359 —	460,387 18,534 54,379	476,086 18,080 60,400	494,727 17,387 105,377
employees, Yellowstone National Park Department of Justice Vocational training expenses for	153 6,402	122 8,237	202 9,822	388 23,890	485 36,117	538 65,997	1,000 128,850	1,000 196,200	1,000 204,800	1,000 231,600
prisoners in federal prisons	1,466 4,936 230,041 —	2,720 5,517 420,927 —	3,039 6,783 1,097,811 175,000	4,966 18,924 1,849,800 469,800	8,292 27,825 1,945,268 604,748	2,066 63,931 2,505,487 739,376	3,000 125,850 3,957,800 1,029,000	1,000 195,200 4,644,000 1,188,000	3,000 201,800 5,402,000 1,253,000	4,000 227,600 4,524,000 1,003,000
Training programs—estimated funds for education programs ²¹	230,041 —	420,927 45	922,811 50	1,380,000 60	1,340,520 60	1,766,111 46	2,928,800 62	3,456,000 97	4,149,000 150	3,521,000 158
accreditation— Coast Guard personnel ²³ Department of the Treasury Estimated education share of general revenue sharing: ²⁴ .	32	45 —	50 847,139	60 935,903	60 273,728	46 —	62 —	97 —	150 —	158 —
State ²⁵ Local Tuition assistance for educational accreditation—	_ _	_	475,224 371,915	525,019 410,884	273,728	_	_	_	_	
Coast Guard personnel ²³ Department of Veterans Affairs ²⁶ Noncollegiate and job training	32 41,250	338,910	1,371,500	 545,786	 344,758	 155,351	311,768	411,288	417,903	423,116
programs ²⁷	14,550 17,400 9,300	281,640 41,700 15,570	1,249,410 73,100 48,990	439,993 87,980 17,813	224,035 107,480 13,243	12,848 136,780 5,723	298,132 5,961	405,975 5,313	411,592 6,311	416,718 6,398
conversion and training act of 1992 ³⁰	_	_	_	_	_	_	7,675	_	_	_
Other agencies Appalachian Regional Commission ³¹	_	33,161	41,667	9,157	4,632	93		2,868	3,254	3,300

Table D.—Federal on-budget funds for education, by level or other educational purpose, by agency and program:

Fiscal years 1965 to 2000—Continued

[In thousands of current dollars]

Level or episocomic propose, by agency and place 1970 1975 1990 1990 1990 1990 1990 1990 2000				[III tilousario	is of current	dollarsj					
National Endowment for the Answ		1965	1970	1975	1980	1985	1990 ¹	1995²	1998³	19994	2000
Ans in enduration National Endownship for In Nat	1	2	3	4	5	6	7	8	9	10	11
Humanders 182,000 1072,20 148 330 321 404 697 587 360 380	Arts in education	_ _	_ _								
College Coll		_	20	149	330	321	404	997	387	360	380
Characteristic and sociolary programs				16,619	-	_	-	-	_	-	_
programs**		96,400	325,700	_	_	_	_	_	_	_	_
Job Corges** was sucher training 31,000 144,000 — — — — — — — — — — — — — — — — — —	programs ³⁶	20,000	42,809	16,612	_	_	_	_	_	_	_
Voluments Service to America 1,393 6,498 7	Job Corps ³⁷	34,000	144,000	_	_	_	_	_	_	_	_
Volunteers in Service of America (Deep gross 75/14) 1,993 6,498 1		31 000	553 368	7	_	_		_			
Other programs	Volunteers in Service to America										
Estimated education hands of federal aid to the District of Columbia to the District		1,393	6,498	_	_	_	_	_	_	_	_
Department of Education Education 237,955 1,187,962 2,098,184 5,682,242 8,202,499 11,175,078 14,224,000 12,723,001 13,715,011 15,823,857 8,881,833 1,881,833	Estimated education share of federal aid	8,507	25,748	42,588	65,714	84,918	86,579	66,871	108,746	107,857	106,213
Student financial assistance ⁶⁰ Federal Direct Student Loan Programs Federal Parity Education Loan -2	Postsecondary education programs	\$1,197,511	\$3,447,697	\$7,644,037	\$11,115,882	\$11,174,379	\$13,650,915	\$17,618,137	\$15,799,570	\$17,639,499	\$19,886,965
Student financial assistance ⁶⁰ Federal Direct Student Loan Programs Federal Parity Education Loan -2	Department of Educations	237 055	1 187 062	2 080 184	5 682 242	8 202 400	11 175 078	14 234 000	12 122 320	13 715 501	15 833 857
Federal Family Education Loan Programs 2,323 111,087 1,407,977 3,534,796 4,372,446 5,190,000 2,272,005 2,805,488 4,030,748 4,997,446 5,190,000 2,722,005 2,805,488 4,030,748 4,997,446 5,190,000 783,330 584,632 1,468,734 1,468,7	Student financial assistance ⁴⁰	237,933	1,107,902	2,009,104				7,047,000	7,878,773	9,124,741	9,363,292
Program ⁶		-	-	_	_	_	_	840,000	901,489	626,794	681,353
Higher education 218,284 1,029,131 1,838,066 399,787 494,511 659,492 87,1000 785,300 845,432 1,489,734 -8,207 -10,624 College housing loses **** -10,000 -3,191 -34,959 -30,896 14,900 -3,191 -34,959 -3,996 -3		_	2.323	111.087	1.407.977	3.534.795	4.372.446	5.190.000	2.272.005	2.805.488	4.030.748
College housing loans 43-44	Higher education		1,029,131	1,838,066	399,787	404,511	659,492	871,000	785,380	854,632	1,468,734
Educational activities overseases		3,588	114,199	16,292							
Universities Capital Financing, Program Account**		129	774	1,881				-40,000	-43,191	-34,939	-35,696
Galaudet College and Howard University Institute for the Deal** National Technical Institute for the Deal** Ober 10,450 and 10,450 a	Universities Capital Financing,										
University — University — 15,974 38,559 111,971 176,829 229,938 230,327 292,000 287,391 301,542 292,463 200,465 20		_	-	_	_	_	_	_	75	103	184
Department of Agriculture Extension Service, Second Mornill At payments to agricultural and mechanical colleges and Tuskegee methods of the Institute of the	University	15,974	38,559	111,971	176,829	229,938	230,327	292,000	287,391	301,542	292,463
Department of Agriculture Agriculture Extension Service, Second Morrill Act payments to agricultural and mechanical colleges and Tuskegee Instituter Society S			2.076	0.007	16 240	27.476	24 254	46,000	42 026	15 157	42 602
Agriculture Extension Service, Second Mornil Act payments to agricultural and mechanical colleges and Tuskegee Institute** Department of Commerce		_	2,976								
Institute**	Agriculture Extension Service, Second Morrill Act payments to agricultural			·	,					·	,
Department of Commerce		_	_	6,450	10,453	17,741	31,273	33,373	36,553	29,676	
Merchant Marine Academys ⁶⁰ 3,570 6,160 10,152 14,809 - - - - - - - - -	Department of Commerce	5,081	8,277								
State marine schools***		3 570	6 160			2,163	3,312	3,487	3,589	3,602	3,700
Tuition assistance for military personnel Service academiesese	State marine schools49					_	_	_	_	_	_
Service academieses		77,500									
Senior ROTC		77 500									
Department of Energy12	Senior ROTC	_	108,100	116,500	(51)	354,000	193,056	219,400	301,030	321,820	337,060
University laboratory cooperative program		3 000							236,425	265,747	280,149
Teacher development projects ⁵⁴		3,000	3,000	3,000	37,701	19,475	23,302	20,027	_	_	
Graduate traineeship programs ⁵⁵ — — — — — — — — — — — — — — — — — —		3,000	3,000	3,000		6,500	9,402	8,552	-	-	_
Energy conservation for buildings— higher education 13	Graduate traineeship programs ⁵⁵		_	_	1,400	_	_	=			
Minority honors vocational training ⁵⁶	Energy conservation for buildings—										
Honors research programs		_	_	_	53,501		7,459	7,381	_	_	_
Students and teachers ⁵⁷			_	_			6.472	2.221			
Health professions training programs	Students and teachers ⁵⁷					_	2,169	9,873		<u> </u>	_
Indian health manpower56											
scholarships — — 1,206 70,667 2,268 4,759 78,206 30,066 28,523 30,648 National Institutes of Health training grantssep — — — 154,875 176,388 217,927 241,356 380,502 427,958 509,185 550,220 National Institute of Occupational Safety and Health training grants 4,327 8,088 7,182 12,899 8,760 10,461 11,660 11,512 11,709 12,909 Alcohol, drug abuse, and mental health training programsers — 85,101 118,366 83,727 122,103 43,617 81,353 — — — — — Social Security postsecondary students' benefitses 240,000 502,000 839,957 1,559,000 25,000 — — — — — Department of Housing and Urban Development4s 220,744 114,199 —55,418 — — — — — — — — — — — — — —		139,793	333,029	399,330							
National Institutes of Health training grants ⁶⁰ ————————————————————————————————————				4.000	70.007	0.000	4.750	70.000	00.000	00.500	00.040
National Institute of Occupational Safety and Health training grants	National Institutes of Health training	_	_								
and Health training grants		_	-	154,875	176,388	217,927	241,356	380,502	427,958	509,185	550,220
Alcohol, drug abuse, and mental health training programs ⁶¹	and Health training grants	4,327	8,088	7,182	12,899	8,760	10,461	11,660	11,512	11,709	12,909
Health teaching facilities Cocial Security postsecondary students' Social Security students' Social Securi		05 404	440.000	00.707	400 400	40.04-	04.050				
Social Security postsecondary students' benefits ⁶²		85,101	118,366					365	196	137	110
Department of Housing and Urban Development ⁴³	Social Security postsecondary students'										
Development ⁴³		240,000	502,000	839,957	1,559,000	25,000	-	-	-	-	_
College housing loans 43.44	Development ⁴³	220,744	114,199	-55,418	_	_	_	_	_	_	_
Shared revenues, Mineral Leasing Act and other receipts—estimated	College housing loans 43,44	220,744	114,199	-55,418							
and other receipts—estimated		30,153	31,749	50,844	80,202	125,247	135,480	159,054	153,591	132,207	149,289
	education share	6,260	6,949	15,480	35,403	71,991	l 69,980	l 82,810	70,980	47,800	60,850

Table D.—Federal on-budget funds for education, by level or other educational purpose, by agency and program:

Fiscal years 1965 to 2000—Continued

[In thousands of current dollars]

			iii tiiousaiiu	s or current	uoliaisj					
Level or educational purpose, by agency and program	1965	1970	1975	1980	1985	1990 ¹	1995²	1998³	19994	2000
1	2	3	4	5	6	7	8	9	10	11
Indian programs: Continuing education ⁶³ Higher education scholarships Department of State Educational exchange ⁶⁴ Mutual educational and cultural	8,993 14,900 53,420 53,420	9,380 15,420 30,850 30,850	13,311 22,053 50,347 50,347	16,909 27,890 —	24,338 28,918 —	34,911 30,589 2,167	43,907 32,337 3,000	53,116 29,495 283,000 283,000	54,898 29,509 290,000 290,000	59,983 28,456 260,000 260,000
exchange activities International educational exchange	47,025	30,454	50,300	_	_	_	_	270,000	276,000	245,000
activitiesRussian. Eurasian. and East European	6,395	396	47	_	_	_	_	13,000	14,000	15,000
Research and Training ⁶⁵ Department of Transportation ²² Merchant Marine Academy ⁴⁹ State marine schools ⁶⁶ Coast Guard Academy ²³	_ _ _ _	11,197 — — 9,342	11,885 — 9,780	12,530 — — 10,000	55,569 19,898 19,777 11,857	2,167 46,025 20,926 8,269 12,074	3,000 59,257 30,850 8,980 13,500	59,900 32,000 7,000 14,500	60,300 32,000 7,000 14,500	64,200 34,000 7,000 15,200
Postgraduate training for Coast Guard officers ⁶⁷	_	1,655	1,855	2,230	3,499	4,173	5,513	5,400	5,800	5,900
Tuition assistance to Coast Guard military personnel ²³	 8,208	200	250 268,605	300 296,750	538 —	582 —	414 —	1,000	1,000	2,100
General revenue sharing—estimated state share to higher education ^{24,25} Coast Guard Academy ²³	 6,815	_	268,605	296,750	_	_	_	_	_	_
Postgraduate training for Coast Guard officers ⁶⁷	1,293	_	_	_	_			_	_	_
Tuition assistance to Coast Guard military personnel ²³ Department of Veterans Affairs ²⁶	100 55,650	— 693,490	3,029,600	 1,803,847	— 944,091	— 599,825	 1,010,114	 1,005,734	 1,123,210	 1,143,083
Vietnam-era veterans: ⁶⁸	33,950 — —	638,260	2,840,600	1,579,974 1,560,081 19.893	694,217 679,953 14,264	46,998 39,458 7,540	=		— —	_
Service persons college support ⁶⁹ Post-Vietnam veterans ⁷⁰	_	18,900 —	74,690 —	46,617 922	35,630 82,554	8,911 161,475	33,596	9,035	3,710	3,079
All-volunteer-force educational assistance: ⁷¹ Veterans ⁷²	_	_	_	_	196	269,947 183,765	868,394 760,390	882,240 795,266	988,724 886,059	991,596 890,736
Reservists ⁷³ Veteran dependents' education ⁷⁴ Payments to state education agencies ⁷⁵	21,700 —	36,330 —	114,310 —	176,334 —	196 131,494 —	86,182 100,494 12,000	108,004 95,124 13,000	86,974 101,459 13,000	102,665 129,476 1,300	100,860 135,408 13,000
Other agencies Appalachian Regional Commission ³¹ National Endowment for the	-	4,105	2,545	1,751	_	_	2,741	4,993	3,366	3,200
Humanities ³³ National Science Foundation Science and engineering education	 27,170	3,349 42,000	25,320 60,283	56,451 64,583	49,098 60,069	50,938 161,884	56,481 211,800	29,695 359,000	28,518 369,000	29,900 378,000
programsSea Grant Program ⁴⁸	27,170 —	37,000 5,000	60,283	64,583 —	60,069 —	161,884 —	211,800 —	359,000 —	369,000 —	378,000 —
United States Information Agency ⁷⁶ Educational and cultural affairs ⁶⁴ Educational and cultural exchange	7,512 —	8,423 —	9,405 —	51,095 49,546	124,041 21,079	181,172 35,862	260,800 13,600	_ _	_ _	_
programs ⁷⁷ Educational exchange activities,	_	_	_	_	101,529	145,307	247,200	_	_	_
internationalInformation center and library activities ⁷⁸	 7,512	8,423	9,405	1,549	1,433	3	_ _	_	_	_
Other programs Barry Goldwater Scholarship and Excellence in Education Founda-	7,012	0,420	0,400							
tion ⁷⁹ Estimated education share of federal aid	4 005		40.504	42.442	45.000	1,033	3,000	3,000	3,000	3,000
to the District of Columbia	1,895 —	5,513 —	10,564	13,143 –1,895	15,266 1,332	14,637 2,883	9,468 3,000	7,541 3,000	8,636 3,000	13,536 3,000
Development ⁸¹	_	_	_	_	_	4,305	13,000	4,000	4,000	2,000
Foundation ⁸²	_	_	_	_	_	191	2,000	1,000	2,000	2,000
Other education programs	\$374,652	\$964,719	\$1,608,478	\$1,548,730	\$2,107,588	\$3,383,031	\$4,719,655	\$5,148,492	\$5,318,020	\$5,766,825
Department of Education ⁶ Administration Libraries ⁸³ Rehabilitative services and disability	182,021 17,732 26,111	630,235 47,456 108,284	1,045,659 108,372 225,810	747,706 187,317 129,127	1,173,055 284,900 85,650	2,251,801 328,293 137,264	2,861,000 404,000 117,000	2,893,672 403,480 —	3,123,291 439,941 —	3,420,043 515,973 —
research	137,313 865	473,091 1,404	709,483 1,994	426,886 4,349 27	798,298 4,230 –23	1,780,360 5,736 148	2,333,000 7,000	2,482,231 7,795 166	2,675,165 7,725 460	2,891,003 12,685 382
Department of Agriculture Extension Service	87,551 85,924	135,637 131,734	220,395 215,523	271,112 263,584	336,375 325,986	352,511 337,907	422,878 405,371	410,737 390,737	428,311 408,311	412,634 393,634

Table D.—Federal on-budget funds for education, by level or other educational purpose, by agency and program:

Fiscal years 1965 to 2000—Continued

[In thousands of current dollars]

			iii iiiousaiic	s of current	uoliaisj					
Level or educational purpose, by agency and program	1965	1970	1975	1980	1985	1990 ¹	1995²	1998³	19994	2000
1	2	3	4	5	6	7	8	9	10	11
National Agricultural Library Department of Commerce Maritime Administration: Training for private sector	1,627 251	3,903 1,226	4,872 2,317	7,528 2,479	10,389	14,604	17,507 —	20,000	20,000	19,000 —
employees ⁴⁹ Department of Health and Human Services ¹⁴ National Library of Medicine Department of Housing and Urban	251 3,953 3,953	1,226 24,273 24,273	2,317 31,653 31,653	2,479 37,819 37,819	47,195 47,195	77,962 77,962	138,000 138,000	162,000 162,000	181,000 181,000	214,000 214,000
Development	512 512	_	_	_	_	_	_	_	_	_
training grants ⁸⁴ Department of Justice FBI National Academy FBI Field Police Academy Narcotics and dangerous drug training National Institute of Corrections ⁸⁵ Department of State	3,850 1,850 1,450 550 — 10,780	5,546 2,066 2,500 980 — 20,672	42,818 5,100 5,254 1,152 31,312 28,113	27,642 7,234 7,715 2,416 10,277 25,000	25,517 4,189 10,220 83 11,025 23,791	26,920 6,028 10,548 850 9,494 47,539	36,296 12,831 11,140 325 12,000 51,648	32,893 23,976 8,743 174 — 49,223	33,759 18,815 14,410 534 — 56,921	28,807 19,840 8,610 357 — 63,349
Foreign Service Institute Center for Cultural and Technical Interchange ⁶⁴	6,395 4,385	15,857 4,815	20,750 7,363	25,000	23,791	47,539	51,648	49,223	56,921	63,349
Department of Transportation ²² Highways training and education	_	3,964	11,877	10,212	3,785	1,507	650	700	720	720
grants ⁸⁶ Maritime Administration: Training for private sector employees ⁴⁹	_	2,418	3,250	3,412	1,500 1,135	1,507	650	700	720	720
Urban mass transportation—managerial training grants ⁸⁴ Federal Aviation Administration ⁸⁷	_	1,546	2,627	500	1,150	-	_	-	_	_
Air traffic controllers second career program ⁸⁸ Department of the Treasury	_	 18	6,000 3,096	6,300 14,584	 16,160	<u> </u>	<u> </u>	96,000	<u> </u>	— 81,000
Federal Law Enforcement Training Center ⁸⁹	_	18	3,096	14,584	16,160	41,488	48,000	96,000	65,000	81,000
Other agencies ACTION ⁹⁰ Estimated education funds ⁹¹ Agency for International Development	 63,329	 88,034	7,045 7,045 78,896	2,833 2,833 99,707	1,761 1,761 141,847	8,472 8,472 170,371	 260,408	 340,250	— 313,047	 340,000
Education and human resources American schools and hospitals abroad	53,968 9,361	61,570 26,464	58,349 20,547	80,518 19,189	115,104 26,743	142,801 27,570	248,408 12,000	335,250 5,000	313,047	340,000
Appalachian Regional Commission ³⁰ Corporation for National and Community	-	572	1,574	8,124	113	-	5,709	2,763 444,000	3,411	3,300
Service ⁹⁰ Estimated education funds ⁹¹ Federal Emergency Management	_	_	_	_	_	_	214,600 214,600	444,000	372,000 372,000	419,000 419,000
Agency ⁹² Estimated architect/engineer student development program ⁹³	_	290 40	290 40	281 31	405 155	215 200	170,400	44,192	14,356	20,000
Estimated other training programs ⁹⁴ Estimated disaster relief ⁹⁵ General Services Administration ⁹⁶	_	250 —	250 —	250 —	250 —	15	 170,400	44,192	 14,356	20,000
Libraries and other archival activities Institute of Museum and Library	4,013	14,775	22,532	34,800	_	_	_	_	_	_
Services ⁸³	_	_	_	2,294	2,236	2,299	2,000	133,000	142,000 2,000	173,000 4,000
Library of Congress	15,111 11,421	29,478 20,700	63,766 48,798	151,871 102,364	169,310 130,354	189,827 148,985	241,000 198,000	331,000 281,000	350,000 301,000	365,000 316,000
physically handicapped	2,317 1,187 186	6,195 2,273 310	11,908 2,333 727	31,436 3,492 14,579	32,954 4,621 1,381	37,473 10 3,359	39,000 — 4,000	45,000 — 5,000	45,000 — 4,000	45,000 — 4,000
Aerospace education services project	100	350	600	882	1,800	3,300	5,923	6,564	6,649	6,010
Libraries and other archival activities	_	_	_	_	52,118	77,397	105,172	115,072	131,707	122,528
National Commission on Libraries and Information Science ⁹⁹	_	 340	449 1,068	2,090 231	723 1,137	3,281 936	1,000 2,304	1,000 2,200	1,000 6,275	1,000 4,009
National Endowment for the Humanities ³³ Smithsonian Institution	2,233	5,090 2,461	38,486 5,509	85,805 5,153	76,252 7,886	89,706 5,779	94,249 9,961	62,574 7,681	63,221 10,135	63,300 11,171
Museum programs and related research	2,133	2,261	4,203	3,254	4,665	690		1,000	3,400	3,400

Table D.—Federal on-budget funds for education, by level or other educational purpose, by agency and program: Fiscal years 1965 to 2000—Continued

[In thousands of current dollars]

			[1	o or ourrorn	aoa.o ₁					
Level or educational purpose, by agency and program	1965	1970	1975	1980	1985	1990 ¹	1995²	1998³	19994	2000
1	2	3	4	5	6	7	8	9	10	11
National Gallery of Art extension service	100	200	300 1,006	426 1,473	675 2,546	474 4,615	771 6,000	681 6,000	735 6,000	771 7,000
U.S. Information Agency—Center for Cultural and Technical Interchange ⁶⁴ U.S. Institute of Peace ¹⁰⁰ Other programs: Estimated education share of federal aid			_ 	15,115 —	18,966 —	20,375 7,621	34,000 12,000	11,000	12,000	13,000
for the District of Columbia	948	1,758	2,335	2,990	7,156	3,724	2,457	972	1,217	954
Research programs at universities and related institutions ¹⁰¹	\$1,816,276	\$2,283,641	\$3,418,410	\$5,801,204	\$8,844,575	\$12,606,035	\$15,677,919	\$18,475,005	\$20,242,468	\$21,017,109
Department of Education 102 Department of Agriculture Department of Commerce Department of Defense Department of Energy Department of Health and Human	13,248 58,362 4,015 436,912 439,334	87,823 64,796 4,487 356,188 548,327	82,770 108,162 21,677 364,929 761,376	78,742 216,405 48,295 644,455 1,470,224	28,809 293,252 52,951 1,245,888 2,205,316	89,483 348,109 50,523 1,871,864 2,520,885	279,000 434,544 85,442 1,853,955 2,651,641	541,211 415,379 106,658 1,769,523 3,499,632	478,532 536,290 101,302 1,787,603 3,713,824	690,768 474,751 88,057 1,614,388 3,945,114
Services Department of Housing and Urban	474,362	623,765	1,273,037	2,087,053	3,228,014	4,902,714	6,418,969	7,775,487	9,022,337	9,243,971
Development	9,839 — — — —	510 18,521 1,945 3,567 8,220 12,328	2,650 28,955 8,902 6,124 10,973 28,478	5,314 42,175 9,189 12,938 188 31,910	438 34,422 5,168 3,417 29 22,621	118 49,790 6,858 5,893 1,519 28,608	1,613 50,618 7,204 10,114 23 75,847	658 47,974 19,934 6,283 15 41,566	2,068 49,071 20,460 2,040 15 47,001	1,324 49,094 11,735 1,340 15 45,076
Department of the Treasury Department of Veterans AffairsACTION Agency for International Development Corporation for National and Community	337 — —	518 — —	1,112 36 —	226 1,600 — 77,063	388 1,000 — 56,960	227 2,300 — 79,415	1,496 2,500 — 30,172	13,560	13,263	11,970
Service Environmental Protection Agency Federal Emergency Management Agency	_ _ _	19,446 —	33,875 —	41,083 1,665	60,521 1,423	87,481 —	125,721 —	145,697	144,388	139,314
National Aeronautics and Space Administration National Science Foundation Nuclear Regulatory Commission Office of Economic Opportunity U.S. Arms Control and Disarmament	208,688 154,046 — 7,078	258,016 253,628 — 20,035	197,301 475,011 7,093	254,629 743,809 32,590	485,824 1,087,046 30,261	1,090,003 1,427,007 42,328	1,751,977 1,874,395 22,188	1,922,138 2,147,864 15,684	1,944,077 2,359,003 12,016	2,163,838 2,518,021 11,786
Agency U.S. Information Agency Other agencies	10,055	100 — 1,421	5,949	661 — 990	395 — 432	25 — 885	500	5,742	9,178	6,547

[—]Not available.

¹Excludes \$4,440,000,000 for federal support for medical education benefits under Medicare in the U.S. Department of Health and Human Services. Is not included in the total because data before fiscal year 1990 are not available. This program has existed since Medicare began, but was not available as a separate budget item until FY 90.

 $^2\,\mathrm{Excludes}$ \$7,510,000,000 for federal support for medical education benefits under Medicare. See footnote 1.

 $^3 \, Excludes ~\$9,460,000,000$ for federal support for medical education benefits under Medicare. See footnote 1.

 $^4\mathrm{Excludes}$ \$10,290,000,000 for federal support for medical education benefits under Medicare. See footnote 1.

 $^5Estimated.$ Excludes \$11,180,000,000 for federal support for medical education benefits under Medicare. See footnote 1.

⁶The U.S. Department of Education was created in May 1980. It formerly was the Office of Education in the U.S. Department of Health, Education, and Welfare. The total number of Grants for the Disadvantaged (Title 1) increased between 1998 and 1999 but outlays are expected to decrease over this time period. These outlays are expected to decrease as grant recipients adjust to a large increase in the proportion of 1999 budget authority that becomes available for obligation in the following fiscal year.

⁷ Section 6 of public law 81–874 (the former Impact Aid statute) was funded and administered by the U.S. Department of Education during 1951–1981. This program allowed the Secretary to make arrangements for the education of children who reside on federal property when no suitable local school district could or would provide for the education of these children. Since 1981, the provision was

funded by the Department of Defense and in 1994, when public law 81–874 was repealed, the Department of Defense was authorized to fund and administer similar provisions.

⁸ This program creates a national framework for education reform and meeting the National Education Goals. This program includes the School-To-Work Opportunities program which will initiate a national system to be administered jointly by the U.S. Departments of Education and Labor. Both departments are to establish a national framework within which all states can create statewide systems to help youth acquire the knowledge, skills, abilities, and labor market information they need to make an effective transition from school to work or to further their education or training.

⁹Starting in FY 94, the Special Milk program was included in the Child Nutrition program.

 10 These commodities are purchased under Section 32 of the Act of August 24, 1935, for use in the child nutrition programs.

¹¹This program assisted in the construction of public facilities, such as vocational schools, through grants or loans. No funds have been appropriated for this account since FY 77, and it was completely phased out in FY 84.

¹²The U.S. Department of Energy was created in 1977. It formerly was the Energy Research and Development Administration and before that the Atomic Energy Commission. No funds were designated for any of the education programs listed on this table in FYs 96 and 97.

 $^{\rm 13}{\rm This}$ program was established in 1979. Funds were first appropriated for this program in FY 80.

¹⁴The U.S. Department of Health and Human Services was part of the U.S. Department of Health, Education, and Welfare until May 1980.

¹⁵The Head Start program was formerly in the Office of Economic Opportunity, and funds were appropriated to the U.S. Department of Health, Education, and Welfare, Office of Child Development, beginning in 1972.

¹⁶This program was created by the Family Support Act of 1988. It provides funds for the Job Opportunities and Basic Skills Training program. This activity is being replaced by Temporary Assistance for Needy Families program.

¹⁷ After age 18, benefits terminate at the end of the school term or in 3 months, whichever is less.

 $^{18}{\rm This}$ program provides funding for supplemental programs for eligible American Indian students in public schools.

¹⁹This program finances the cost of academic, social, and occupational education courses for inmates in federal prisons.

 20 The Job Corps program was formerly in the Office of Economic Opportunity, and funds were appropriated to the U.S. Department of Labor beginning in 1971 and 1972.

²¹Some of the work and training programs included in this program were in the Office of Economic Opportunity and were transferred to the U.S. Department of Labor in 1971 and 1972. Beginning in FY 94, the School-to-Work Opportunities program is included. This program is administered jointly by the U.S. Departments of Education and Labor.

²²The U.S. Department of Transportation was created in 1967.

 23 This program was transferred from the U.S. Department of the Treasury to the U.S. Department of Transportation in 1967.

²⁴This program was established in FY 72 and closed in FY 86.

 $^{25} \mathrm{The\ states'}$ share of revenue-sharing funds could not be spent on education in FYs 81–86.

²⁶The U.S. Department of Veterans Affairs, formerly the Veterans Administration, was created in March 1989.

27This program provides educational assistance allowances in order to restore lost educational opportunities to those individuals whose careers were interrupted or impeded by reason of active military service between January 31, 1955, and January 1, 1977. Includes "Readjustment Benefits," Chapter 34, for education other than college and also includes the Veterans Job Training program for service persons and veterans. The Chapter 34 program closed December 31, 1989. The Veterans Job Training Program was put in the program Payments to State Education Agencies. Veterans who were still eligible to receive benefits under Chapter 34 were covered by Chapter 30 (The All-Volunteer-Force Educational Assistance program).

²⁸This program is in "Readjustment Benefits" program, Chapter 31, and covers the costs of subsistence, tuition, books, supplies, and equipment for disabled veterans requiring vocational rehabilitation.

²⁹This program is in the "Readjustment Benefits" program, Chapter 35, and provides benefits to children and spouses of veterans.

³⁰The purpose of this program is to provide stable and permanent employment to those men and women who have served on active duty on or after August 2, 1990, and are unemployed. Program expired in 1997.

³¹This agency was established March 9, 1965. Its first year of appropriations was 1966. The outlays were larger in the years 1970 and 1975 for elementary and secondary education because of the construction of facilities for vocational schools.

³²This agency was established in 1965. In 1970, \$900,000 was appropriated through the Office of Education, U.S. Department of Health, Education, and Welfare, for the National Endowment for the Arts, Arts in Education program.

³³This agency was established in 1965. First year of appropriations was 1966. ³⁴The Economic Opportunity Act of 1964 authorized 10 major action programs, including Job Corps, Neighborhood Youth Corps, Adult Literacy, Work Experience, College Work-Study, and Community Action programs, including Head Start, Follow Through, and Upward Bound, and authorized the establishment of Volunteers in Service to America (VISTA). These programs were transferred to the U.S. Department of Health, Education, and Welfare, U.S. Department of Labor, and the Action Agency in the 1970s. An act on January 4, 1975 established the Community Services Administration as the successor agency to the Office of Economic Opportunity.

³⁵Head Start program funds were transferred to the U.S. Department of Health, Education, and Welfare, Office of Child Development, in 1972.

³⁶Most of these programs were transferred to the U.S. Department of Health, Education, and Welfare, Office of Education, in 1972.

 $^{\rm 37} The$ Job Corps programs were transferred to the U.S. Department of Labor in 1971 and 1972.

³⁸These programs were transferred to the U.S. Department of Labor in 1971 and 1972.

³⁹These programs were transferred to the Action Agency in 1972.

 $^{40}\mathrm{Similar}$ programs were included in the ''higher education'' program in 1965 through 1975.

⁴¹The Student Loan Reform Act of 1993 authorized a new Federal Direct Student Loan (FDSL) program, renamed the William D. Ford Direct Loan program. This program is a new streamlined lending system that simplifies the process of obtaining and repaying loans for student and parent borrowers and provides borrowers with greater choice in repayment plans.

⁴²Similar programs were included in the "higher education" program in 1965 through 1975, formerly called the "Guaranteed Student Loan" program. The large drop in FY 94 reflects a \$4.79 billion loan prepayment from the Student Loan Marketing Association of its outstanding debt to the Treasury Department.

⁴³Negative amounts occur when program receipts exceed outlays.

⁴⁴This program was transferred from the U.S. Department of Housing and Urban Development to the U.S. Department of Health, Education, and Welfare, Office of Education, in FY 79.

⁴⁵The Historically Black Colleges and Universities (HBCUs) Capital Financing program was authorized by the Higher Education Act Amendments of 1992 to provide HBCUs with private funds for repair, renovation, and construction projects. ⁴⁶First year of appropriations for this program was 1967.

⁴⁷Program funds were first appropriated for Tuskegee Institute in 1972.

⁴⁸The Sea Grant College Program Act of 1966 established a matching fund grant program that provides for the establishment of a network of programs in fields related to development and preservation of the nation's coastal and marine resources. This program was transferred from the National Science Foundation to the U.S. Department of Commerce, October 1970.

⁴⁹This program was transferred to the U.S. Department of Transportation in FY 81 by Public Law 97–31, from the U.S. Department of Commerce.

50The U.S. Department of Defense funds for FYs 90 to 96 exclude military pay and reserve accounts which were included in previous years. FY 65 data are not available except for service academies.

⁵¹Included in total above.

⁵²Instructional costs only are included. These include academics, audiovisual, academic computing center, faculty training, military training, physical education, and libraries.

53Includes special education programs (military and civilian); legal education program; flight training; advanced degree program; college degree program (officers); and "Armed Forces Health Professions Scholarship" program.

 $^{54}\mbox{No}$ funds have been appropriated since FY 82.

55This program receives funds periodically.

⁵⁶Appropriations began in FY 84.

⁵⁷Appropriations began in FY 89.

⁵⁸Does not include higher education assistance loans.

⁵⁹Appropriations began in FY 78.

⁶⁰Alcohol, drug abuse, and mental health training programs are included starting in fiscal year 1992.

 61 Beginning in fiscal year 1992, data were included in the National Institutes of Health training grants program.

⁶²Postsecondary student benefits were ended by the Omnibus Budget Reconciliation Act of 1981 (Public Law 97–35) and were completely phased out by August 1985.

⁶³Includes adult education, tribally-controlled community colleges, postsecondary instruction, and other education.

⁶⁴This program was transferred from the U.S. Department of State to the International Communication Agency (I.C.A.) in 1977, which consolidated the functions of the U.S. Information Agency and the U.S. Department of State's Bureau of Educational and Cultural Affairs. In FY 82 the I.C.A. became the U.S.I.A. In FY 98 pursuant to the Foreign Affairs Reform and Restructuring Act of 1998, this program from the United States Information Agency has been transferred to the U.S. Department of State.

65This program provides funds for advanced study and research projects of the Russian, Eurasian, and Eastern European countries by American institutions of higher education and private research firms. Appropriations began in FY 88.

⁶⁶This program was transferred to the U.S. Department of Transportation in FY 81 by Public Law 97–31 from the U.S. Department of Commerce.

⁶⁷Includes flight training. This program was in the U.S. Department of the Treasury in 1965 and was transferred to the U.S. Department of Transportation in 1967.

68Includes benefits for Vietnam-era veterans under Chapter 34 (GI Bill) of the "Readjustment Benefits" education and training program. This program provides educational assistance allowances, primarily on a monthly basis, in order to restore lost educational opportunities to those individuals whose careers were interrupted or impeded by reason of active military service between January 31, 1955, and January 1, 1977. This program closed December 31, 1989. Some veterans who were still eligible were put in Chapter 30 (the All-Volunteer-Force Educational Assistance program).

⁶⁹Includes service persons under Chapter 34 (GI Bill) of the "Readjustment Benefits" education and training program. Service persons with over 180 days of active duty, any part of which was before January 1, 1977, are eligible to participate in this program.

70Includes post-Vietnam-era veterans, under Chapter 32, of the post-Vietnam-era "Veterans Education Account." Provides education and training assistance payments to veterans and service persons with no active duty time before January 1, 1977. Funding is provided through participants' contributions while on active duty and through transfers from the U.S. Department of Defense (DOD). The U.S. Department of Veterans Affairs funds are not appropriated for this program, so these

data represent obligations, which are funded through other agencies' appropria-

⁷¹Public Law 98-525, enacted October 19, 1984 (New GI Bill), established two new peacetime educational programs: an assistance program for veterans who entered active duty during the period beginning July 1, 1985, to June 30, 1988, and an assistance program for certain members of the Selected Reserve.

72Chapter 30, also called the Montgomery Bill, and the new GI Bill are for eligible veterans who have agreed to have their military pay reduced \$100 per month for their first 12 months of active duty. The "Readjustment Benefits" account under the U.S. Department of Veterans Affairs pays only the basic allowance, up to a maximum of \$536 per month, for full-time training. "Supplemental Benefits" are paid by the U.S. Department of Defense (DOD).

73Chapter 1606 of Title 10 of the U.S. Code is for members of the Selected Reserve. The reserve components include the Army, Navy, Air Force, Marine Corps Reserve, Army National Guard and Air National Guard under the U.S. Department of Defense (DOD), and the Coast Guard Reserve, which is under the U.S. Department of Transportation (DOT) when it is not operating as a service in the Navy. Eligible persons can receive up to \$255 per month for full-time training. The DOD and DOT pay for this program, and the U.S. Department of Veterans Affairs administers it.

74Includes dependents of veterans under Chapter 35, the "Readjustment Benefits" education and training program. Provides education and training benefits to dependents of veterans who died of a service-connected disability or whose service-connected disability is rated permanent and total.

75Payments have been made to state education agencies for a number of years

but were not listed separately until FY 88.

⁷⁶The U.S.I.A. was called the "International Communication Agency" in FYs 80 and 81. This program was transferred from the U.S. Department of State to the International Communication Agency (I.C.A.) in 1977, which consolidated the functions of the U.S. Information Agency and the U.S. Department of State's Bureau of Educational and Cultural Affairs. In FY 82 the I.C.A. became the U.S.I.A. In FY 98 pursuant to the Foreign Affairs Reform and Restructuring Act of 1998, this program from the United States Information Agency has been transferred to the U.S. Department of State and the newly created Broadcasting Board of Gov-

77This program was in the "Educational and Cultural Affairs" program in FYs 80-83, and became an independent program in FY 84.

78This program was combined with the "Educational and Cultural Affairs" program in FY 77.

⁷⁹Public Law 99-661 established this program to operate the Foundation which awards scholarships and fellowships to outstanding graduate and undergraduate students who intend to pursue careers or advanced degrees in science or mathematics. It may also award honoraria to outstanding individuals who have made significant contributions to improve the instruction of science and mathematics in secondary schools

⁸⁰Appropriations for this program began in FY 76.

81Public Law 99-498 established this Institute as an independent non-profit corporation to provide Native Americans with an opportunity to obtain a postsecondary education in various fields of Indian art and culture.

82Public Laws 99-500 and 99-591 established the James Madison Memorial Fellowship Foundation to operate a fellowship program to encourage graduate study of the American Constitution. First year of appropriations was FY 88

83This program was transferred to the Institute of Museum and Library Services in fiscal year 1997. Program was formerly in the U.S. Department of Education. 84This program was transferred to the U.S. Department of Transportation in FY

68 from the U.S. Department of Housing and Urban Development.

85This program was established by the Juvenile Justice and Delinquency Prevention Act of 1974 to provide education and training and to provide leadership in improving correctional programs and practices in prisons. This program was transferred in 1997 to the Federal Prison System, Salaries and Expenses, budget in the Contract Confinement program.

86Appropriations for this program began in FY 70.

87The Federal Aviation Administration, an independent agency, was transferred to the U.S. Department of Transportation in FY 67.

88 Appropriations began in FY 72.

89First year of appropriations was FY 70.

90The National Service Trust Act of 1993 established the Corporation for National and Community Service. In 1993, ACTION became part of this agency.

91These programs included the Service Learning programs, University Year for ACTION, Volunteers in Service to America, Youth Challenge program, and the National Student Volunteer program in FY 1975. In FY 80, programs included were the University Year for ACTION, Young Volunteers for ACTION, and National Service Learning programs. In fiscal year 1985, the program included was the Service Learning programs, and in FYs 89 to 94, programs included were the Literacy Corps and the Student Community Services program. In FYs 94 through 98 the AmeriCorps program was included. This program provides education grants to help pay for college or to repay student loans for people who perform community service before, during or after postsecondary education.

92The Federal Emergency Management Agency was created in 1979, representing a combination of five existing agencies. The two largest were the Defense Civil Preparedness Agency in the U.S. Department of Defense and the Federal Preparedness Agency in the General Services Administration. The funds for the Federal Emergency Management Agency in FY 70 to FY 75 were in the other agen-

93First year of appropriations was FY 68.

94First appropriations for the "other training programs" were in the late 1960s. These programs include the Fall-Out Shelter Analysis, Blast Protection Design through 1992. Starting in FY 1993, earthquake training and safety for teachers and administrators for grades 1 through 12 are included.

⁵The disaster relief program repairs and replaces damaged and destroyed school buildings. In FY 94 and FY 95 funds were for repairs due to the Northridge Earthquake in California. In FY 94, \$37.2 million was spent on school districts; \$4.2 million was spent on community colleges and \$43.8 million spent on universities. In FY 95, \$74.4 million was spent on school districts: \$8.4 million on community colleges and \$87.6 million on colleges and universities.

⁹⁶This program was transferred from the General Services Administration to the National Archives and Records Administration in April 1985.

97This program makes grants for the promotion of scholarly, cultural, and artistic exchanges between Japan and the United States. Appropriations began in FY

98The National Archives and Records Administration became an independent agency in April 1985.

99This program was established by the act of July 20, 1970, Public Law 91-

100This program was established by Congress to conduct and support research and scholarships in the fields of peace, arms control, and conflict resolution.

101 Includes federal obligations for research and development centers administered by colleges and universities. FY 99 and FY 2000 are estimated.

102Total outlays for FYs 65 and 70 include the "Research and Training" gram. FY 75 includes the "National Institute of Education" program. FYs 80 to FY 2000 include outlays for the Office of Educational Research and Improvement.

NOTE: Some data have been revised from previously published figures. To the extent possible, amounts reported represent outlays rather than obligations. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, National Center for Education Statistics, compiled from data appearing in U.S. Office of Management and Budget, Budget of the U.S. Government, fiscal years 1967 to 2001; National Science Foundation, Federal Funds for Research and Development, fiscal years 1965 to 2000; and unpublished data obtained from various federal agencies. (This table was prepared March 2000.)

Table E.—Estimated federal support for education, by agency and type of ultimate recipient: Fiscal year 1980

[In millions of current dollars]

Agency	Total	Local education agencies	State education agencies	College students	Institutions of higher education	Federal	Multiple types of recipients	Other 1
1	2	3	4	5	6	7	8	9
Total ²	\$39,349.5	\$10,938.3	\$1,384.1	\$9,129.6	\$11,239.7	\$1,381.6	\$2,514.4	\$2,761.7
Total program funds – on-budget	\$34,493.5	\$10,938.3	\$1,292.1	\$6,990.6	\$9,626.3	\$1,381.6	\$2,514.4	\$1,750.1
Department of Education	13,137.8	5.313.7	1,103.2	2,137.4	2,267.2	249.8	693.8	1,372.7
Department of Agriculture	4.562.5	4.030.7	33.8	2,107.4	226.9	7.5	055.0	263.6
Department of Commerce	135.6	54.8	00.0	_	51.4	14.8	2.5	12.0
Department of Defense	1.560.3	32.0	_	187.5	786.0	444.9	109.9	12.0
Department of Energy	1,605.6	77.2	_	0.8	1,527.1	444.3	0.4	_
Department of Health and Human Services	5,613.9	73.5	_	1,585.9	3,133.1	37.8	783.6	_
Department of Housing and Urban Development	5.3	75.5	_	1,000.9	5.3	37.0	705.0	_
Department of the Interior	440.5	77.5	62.6	27.9	77.6	178.1	16.9	_
	60.7	17.5	02.0	21.9	9.2	51.5	10.9	_
Department of Justice		077.0					704.5	-
Department of Labor	1,862.7	277.3	92.5	647.5	12.9	111.0	721.5	-
Department of State	25.2	_	_	_	0.2	25.0	_	-
Department of Transportation	54.7		_	6.6	32.0	10.0	6.1	-
Department of the Treasury	1,247.5	935.9	_		297.0	14.6	_	-
Department of Veterans Affairs	2,351.2	_	_	2,349.6	1.6	_	_	-
Other agencies and programs								
ACTION programs	2.8	_	_	_	2.3	_	0.5	_
Agency for International Development	176.8	_	_	_	77.1	l —	_	99.7
Appalachian Regional Commission	19.0	_	_	_	1.8	l —	17.3	l —
Environmental Protection Agency	41.1	_	_	_	41.1	_	_	l —
Estimated education share of federal aid to the								
District of Columbia	81.8	65.7	_	_	13.1	_	3.0	_
Federal Emergency Management Agency	1.9	l		_	1.7	(3)	0.3	(3)
General Services Administration	34.8	_		_		34.8	-	(/
Harry S Truman scholarship fund	-1.9	_	_	_	_	-	-1.9	l _
Japanese-United States Friendship Commission	2.3	l _			_	l _	2.3	l _
Library of Congress	151.9	l _			_	151.9		l _
National Aeronautics and Space Administration	255.5	l			254.6	101.0	0.9	l _
National Archives and Records Administration	200.0	l		_	201.0	i _	0.0	l _
National Commission on Libraries and	_		_	_		_		_
Information Science	2.1							2.1
National Endowment for the Arts	5.2		_	_	_	_	5.2	2.1
National Endowment for the Humanities	142.6	_	_	_	_	_	142.6	-
National Science Foundation	808.4	I .		32.3	772.9	_	3.2	-
	32.6	_	_	32.3	32.6	_	3.2	-
Nuclear Regulatory Commission	5.2	_	_	_	32.0	0.4	4.8	_
	_	_	_	_	0.7	0.4	4.0	-
U.S. Arms Control Agency	0.7	_	_	15.4	0.7	40.5		_
	66.2	_	_	15.1	_	49.5	1.5	-
U.S. Information Agency	1 10							
Other agencies	1.0	_	_	_	1.0	_	_	_
	1.0	_	_	_	1.0	_	_	

⁻Not available.

NOTE: Outlays by type of recipient are estimated based on obligation data. Negative amounts occur when program receipts exceed outlays. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished tabulations; U.S. Office of Management and Budget, Budget of the U.S. Government, Appendix and Special Analyses, Fiscal Year 1982, and the Catalog of Federal Domestic Assistance; National Science Foundation, Federal Funds for Research and Development, Fiscal Years 1980, 1981, and 1982; and unpublished data obtained from various federal agencies. (This table was prepared June 1990.)

¹Other recipients include Indian tribes, private nonprofit agencies, and banks.

 $^{^2\,\}rm Includes$ on-budget funds, off-budget support, and nonfederal funds generated by federal legislation. Excludes federal tax expenditures.

³Less than \$50,000.

Table F.—Estimated federal support for education, by agency and type of ultimate recipient: Fiscal year 1990

[In millions of current dollars]

ι								
Agency	Total	Local education agencies	State education agencies	College students	Institutions of higher education	Federal	Multiple types of recipients	Other 1
1	2	3	4	5	6	7	8	9
Total ²	\$62,811.5	\$13,894.5	\$3,264.2	\$10,543.3	\$20,420.2	\$2,424.3	\$5,530.5	\$6,734.5
Total program funds – on-budget	\$51,624.3	\$13,894.5	\$3,051.8	\$5,686.9	\$16,671.0	\$2,424.3	\$5,530.5	\$4,365.3
Department of Education	23,198.6	8,000.7	2,490.4	3,859.6	3,649.9	441.4	912.2	3,844.5
Department of Agriculture	6,260.8	5,479.2	49.8	_	379.4	14.6		337.9
Department of Commerce	53.8	· –	_	_	53.8	-	_	_
Department of Defense	3,605.5	39.3	_	155.5	2,004.7	1,179.2	226.8	_
Department of Energy	2,562.0	15.2	_	1.5	2,544.9	-	0.4	_
Department of Health and Human Services	7,956.0	144.9	_	713.9	5,129.7	78.0	1,889.7	_
Department of Housing and Urban Development	0.1		<u> </u>	<u> </u>	0.1		. 	_
Department of the Interior	630.5	128.6	123.8	30.6	119.8	192.8	34.9	_
Department of Justice	99.8	_		_	6.9	92.9		_
Department of Labor	2,511.4	_	375.8	_	5.9	47.5	2,129.7	_
Department of State	51.2	_	_		2.8	47.5		0.9
Department of Transportation	76.2 41.7	_	_	0.3	28.9 0.2	33.0 41.5	5.7	8.3
Department of the Treasury	757.5		12.0	743.2	2.3	41.5		
Other agencies and programs	757.5		12.0	745.2	2.5			
ACTION programs	8.5	_	_	_	_	-	8.5	
Agency for International Development	249.8	_	_	-	79.4	_		170.4
Appalachian Regional Commission	0.1	_	_	_	_	-	0.1	_
Barry Goldwater Scholarship and Excellence in	4.0						4.0	
Education Foundation	1.0 87.5	_	_	_	87.5	-	1.0	_
Environmental Protection Agency	07.5	_	_	_	07.5	-	_	_
District of Columbia	104.9	86.6			14.6	_	3.7	_
Federal Emergency Management Agency	(3)		l _	l _		(3)	(3)	(3)
General Services Administration	'	l _	_	_	_	'		
Harry S Truman scholarship fund	2.9	_	_	_	_	_	2.9	_
Institute of American Indian and Alaskan Native								
Culture and Arts Development	4.3	_	_	_	_	_	4.3	_
James Madison Memorial Fellowship Foundation	0.2	_	_	-	_	_	0.2	_
Japanese-United States Friendship Commission	2.3	-	_	_	_	-	2.3	_
Library of Congress	189.8	-	_	_	_	189.8	_	_
National Aeronautics and Space Administration	1,093.3	_	_	-	1,090.0		3.3	_
National Archives and Records Administration	77.4	_	_	_	_	77.4	_	_
National Commission on Libraries and								
Information Science	3.3	_	_	_	_	_	_	3.3
National Endowment for the Arts	5.6	_	_	_	_	-	5.6	_
National Endowment for the Humanities	141.0 1,588.9	_	_	161.9	1.427.0	-	141.0	_
Nuclear Regulatory Commission	42.3	1 =		101.9	42.3	_	_	
Smithsonian Institution	5.8				72.5	0.5	5.3	_
U.S. Arms Control Agency	(3)	I _	l _	l _	(3)	-	5.5	_
U.S. Information Agency	201.5	l –	l –	20.4		35.9	145.3	_
U.S. Institute of Peace	7.6	l –	_		_	-	7.6	_
Other agencies	0.9	_	_	_	0.9	-	_	_
Off-budget support and nonfederal funds generated by federal legislation	11,187.2	_	212.4	4,856.4	3,749.2	_	_	2,369.2
	•			-	•			

[—]Not available

NOTE: Outlays by type of recipient are estimated based on obligation data. Data have been revised from previously published data. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished tabulations; U.S. Office of Management and Budget, Budget of the U.S. Government, Appendix and Special Analyses, Fiscal Year 1992 and the Catalog of Federal Domestic Assistance; National Science Foundation, Federal Funds for Research and Development, Fiscal Years 1990, 1991, and 1992; and unpublished data obtained from various federal agencies. (This table was prepared June 1992.)

 $^{^1}$ Other recipients include Indian tribes, private nonprofit agencies, and banks. 2 Includes on-budget funds, off-budget support, and nonfederal funds generated by federal legislation. Excludes federal tax expenditures.

³Less than \$50,000.

Table G.—Estimated federal support for education, by agency and type of ultimate recipient: Fiscal year 2000 [In millions of dollars]

Agency	T-4-1	Local	State		Post-		Multiple	
· .	Total	education agencies	education agencies	Students	secondary institutions	Federal	types of recipients	Other ¹
1	2	3	4	5	6	7	8	9
Total ²	\$122,764.9	\$26,383.3	\$7,019.6	\$23,379.0	\$39,931.2	\$3,565.0	\$12,148.9	\$10,338.0
Total program funds - on-budget	\$90,658.9	\$26,383.3	\$6,022.1	\$9,983.9	\$28,701.0	\$3,565.0	\$12,148.9	\$3,854.7
Department of Education	40,702.4	16,080.4	4,843.6	6,685.1	7,421.1	586.3	1,972.9	3,113.0
Department of Agriculture		9,388.4	467.7	-	505.4	19.0		393.6
Department of Commerce		_	· -	_	91.8		_	_
Department of Defense		175.8	_	345.9	1,875.3	1,308.7	280.1	_
Department of Energy		_	_	_	3,945.1		_	_
Department of Health and Human Services		565.2	_	1,152.0	9,658.7	214.0	4,873.5	_
Department of Housing and Urban Development	1.3	_	_	_	1.3	_	_	_
Department of the Interior	869.0	52.3	18.2	28.5	109.9	494.7	165.4	_
Department of Justice	272.1	_	_	_	11.7	260.4	_	_
Department of Labor		_	678.6	_	1.3	_	3,845.4	_
Department of State		_	_	_	_	63.3	260.0	_
Department of Transportation		_	_	4.7	48.5	49.2	0.7	7.0
Department of the Treasury		_	_	_	_	81.0	_	_
Department of Veterans Affairs	1,566.2	_	14.0	1,552.2	_	_	_	_
Other agencies and programs								
Agency for International Development	352.0	_	_	_	12.0	_	_	340.0
Appalachian Regional Commission		_	_	_	3.2	_	6.6	_
Barry Goldwater Scholarship and Excellence in								
Education Foundation	3.0	_	_	_	_	_	3.0	_
Corporation for National and Community Service	419.0	_	_	_	_		419.0	_
Environmental Protection Agency	139.3	_	_	_	139.3	_	_	_
Estimated education share of federal aid to the								
District of Columbia	120.7	106.2	_	_	13.5	-	1.0	_
Federal Emergency Management Agency		15.0	_	_	_	_	5.0	_
General Services Administration		_	_	_	_	_	_	_
Harry S Truman scholarship fund	3.0	_	_	_	_	_	3.0	_
Institute of American Indian and Alaskan Native								
Culture and Arts Development		_	_	_	_	_	2.0	_
Institute of Library and Museum Services		_	_	_	_	_	173.0	_
James Madison Memorial Fellowship Foundation		_	_	_	_	_	2.0	_
Japanese-United States Friendship Commission		_	_	_	_	205.0	4.0	_
Library of Congress		_	_	_	0.400.0	365.0	_	_
National Aeronautics and Space Administration		_	_	_	2,163.8	122.5	6.0	_
National Commission on Libraries and	122.5	_	_	_	_	122.5	_	_
Information Science	1.0							1.0
National Endowment for the Arts		_	_	_	_	_	9.3	1.0
National Endowment for the Humanities		_	_	_	_	_	93.6	_
National Science Foundation				215.5	2,680.6		95.0	
Nuclear Regulatory Commission				213.3	11.8			
Smithsonian Institution		i	_	_	- 11.0	0.8	10.4	l _
U.S. Arms Control and Disarmament Agency		l _	l _	_	_	0.0		l _
U.S. Information Agency ³		l _	l _	l _	_	_	l _	_
U.S. Institute of Peace		l _	_	_	_	_	13.0	_
Other agencies		_	_	_	6.5	-	-	-
Off-budget support and nonfederal funds generated by federal legislation	32,106.1	_	997.5	13,395.1	11,230.2	_	_	6,483.3

NOTE: Outlays by type of recipient are estimated based on obligation data. Detail may not sum to totals due to rounding.

SOURCE: U.S. Department of Education, Office of the Under Secretary, unpublished tabulations; U.S. Office of Management and Budget, Budget of the U.S. Government, Fiscal Year 2001; National Science Foundation, Federal Funds for Research and Development, Fiscal Years 1998, 1999, and 2000; and unpublished data obtained from various federal agencies. (This table was prepared March

[—]Not available.

¹ Other recipients include Indian tribes, private nonprofit agencies, and banks.

² Includes on-budget support, off-budget support, and nonfederal funds generated by federal legislation. Excludes federal tax expenditures.

³ This agency's education funds were transferred to the U.S. Department of