

**FOR FURTHER INFORMATION CONTACT:** Michael Hokana, U.S. Department of Transportation, Maritime Administration, MAR-830 Room 7201, 400 Seventh Street SW., Washington, DC 20590. Telephone 202-366-0760.

**SUPPLEMENTARY INFORMATION:** As described by the applicant the intended service of the vessel RENEGADE is:

*Intended Use:* "Interisland overnight cruises, dinner cruises, snorkeling & swimming, honeymoon getaways."

*Geographic Region:* "Hawaii."

Dated: November 24, 2004.

By order of the Maritime Administrator.

**Joel C. Richard,**

*Secretary, Maritime Administration.*

[FR Doc. 04-26390 Filed 11-29-04; 8:45 am]

BILLING CODE 4910-81-P

## DEPARTMENT OF TRANSPORTATION

### Maritime Administration

[Docket Number 2004 19771]

#### Requested Administrative Waiver of the Coastwise Trade Laws

**AGENCY:** Maritime Administration, Department of Transportation.

**ACTION:** Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel SPECIAL K.

**SUMMARY:** As authorized by Pub. L. 105-383 and Pub. L. 107-295, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a brief description of the proposed service, is listed below. The complete application is given in DOT docket 2004-19771 at <http://dms.dot.gov>. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines, in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (68 FR 23084; April 30, 2003), that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels in that business, a waiver will not be granted. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments.

Comments should also state the commenter's interest in the waiver application, and address the waiver

criteria given in § 388.4 of MARAD's regulations at 46 CFR part 388.

**DATES:** Submit comments on or before December 30, 2004.

**ADDRESSES:** Comments should refer to docket number MARAD-2004 19771. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., e.t., Monday through Friday, except Federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

**FOR FURTHER INFORMATION CONTACT:** Michael Hokana, U.S. Department of Transportation, Maritime Administration, MAR-830 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-0760.

**SUPPLEMENTARY INFORMATION:** As described by the applicant the intended service of the vessel SPECIAL K is:

*Intended Use:* "Charter Party Fishing Boat".

*Geographic Region:* "North Carolina and South Carolina".

Dated: November 24, 2004.

By order of the Maritime Administrator.

**Joel C. Richard,**

*Secretary, Maritime Administration.*

[FR Doc. 04-26388 Filed 11-29-04; 8:45 am]

BILLING CODE 4910-81-P

## DEPARTMENT OF TRANSPORTATION

### National Highway Traffic Safety Administration

#### Innovative Grants to Support Increased Safety Belt Use Rates

**AGENCY:** National Highway Traffic Safety Administration (NHTSA), Department of Transportation (DOT).

**ACTION:** Announcement of grants to support innovative and effective projects designed to increase safety belt use rates.

**SUMMARY:** NHTSA announces the sixth year of a grant program under section 1403 of the Transportation Equity Act for the 21st Century (TEA-21), as extended, to provide funding to States for innovative projects to increase safety belt use rates. Consistent with prior years, the goal of this program is to

increase safety belt use rates across the Nation in order to reduce the deaths, injuries, and societal costs that result from motor vehicle crashes. Award of funds will be based on criteria specified in this **Federal Register** Notice. This Notice solicits applications from the States, the District of Columbia and Puerto Rico, through their Governors' Representatives for Highway Safety, for funds to be made available in fiscal year (FY) 2005. Detailed application instructions are provided in the Application Procedure and the Application Contents and Grant Criteria sections of this Notice.

**DATES:** Applications must be received by the appropriate NHTSA Regional Office on or before close of business on January 10, 2005.

**ADDRESSES:** Each State must submit its application to the appropriate NHTSA Regional Office, to the attention of the Regional Administrator, on or before close of business on January 10, 2005. Addresses of the ten Regional Offices are listed in Appendix A.

**FOR FURTHER INFORMATION CONTACT:** Questions relating to this grant program should be directed to Janice Hartwill-Miller, Occupant Protection Division (NTI-112), Office of Program Development and Delivery, NHTSA, 400 Seventh Street, SW., Room 5118, Washington, DC 20590, by e-mail at [Janice.hartwill-miller@nhtsa.dot.gov](mailto:Janice.hartwill-miller@nhtsa.dot.gov), or by phone at (202) 366-2684. Interested applicants are advised that no separate application package exists beyond the contents of this announcement.

**SUPPLEMENTARY INFORMATION:**

#### Background

The Transportation Equity Act for the 21st Century (TEA-21), Public Law 105-178, was signed into law on June 9, 1998. Section 1403 of TEA-21 contains a safety incentive grant program based on safety belt usage rates in the States. Under this program, funds are allocated each fiscal year to States that exceed the national average safety belt use rate or that improve their State safety belt use rate, based on certain required determinations and findings. Section 1403 provides that any funds remaining unallocated in a fiscal year after determinations and findings related to safety belt use rates have been made are to be used to "make allocations to States to carry out innovative projects to promote increased safety belt use rates." Pursuant to subsequent extensions of TEA-21, this program currently is authorized through May 31, 2005. Today's Notice solicits applications for funds that may become available in FY 2005 under this extension provision.

Awards will be contingent on the availability of funds in FY 2005 and on the continued authorization of this grant program.

TEA-21 imposes several requirements under the innovative projects funding provision. Specifically, to be eligible to receive an allocation, a State must develop a plan for innovative projects to promote increased safety belt use rates statewide and submit the plan to the Secretary of Transportation (by delegation, to NHTSA). NHTSA was directed to establish criteria governing the selection of State plans for allocation of grant funds and was further directed to "ensure, to the maximum extent practicable, demographic and geographic diversity and a diversity of safety belt use rates among the States selected for allocations." Finally, subject to the availability of funds, TEA-21 provides that the amount of each grant under a State plan should not be less than \$100,000. However, based on past experience and to maximize the program's impact, NHTSA has determined that, subject to the availability of funds, no State will receive a grant award of less than \$250,000.

In the following sections, the agency describes the application and award procedures for receipt of funds under this program for FY 2005. This description includes the requirements for content of a State proposal and the elements, procedures and criteria the agency will use to determine which proposals are eligible for award and the amount of each award. Applicants should note that awards are subject to the availability of funds, and Congress has to date, appropriated minimal funds for this program, through an FY 2005 Continuing Resolution.

These application and award procedures are built upon the experience of the past several years. They are designed to make the process as streamlined as possible and, at the same time, to ensure that the States use strategies proven to be effective in increasing safety belt usage. The award criteria have been designed to support States proposing to carry out intensified, statewide programs of high-visibility enforcement of their safety belt laws, with a paid media program supporting the enforcement activities. Experience from many States and over several years has shown that such programs can substantially increase safety belt use rates in a very short period of time and such gains can be sustained.

### Objective of This Grant Program

The objective of this grant program is to increase statewide safety belt use rates by supporting strategies and activities with the greatest potential for impact.

To be considered for an award under this program in FY 2005, the State must conduct a program of high-visibility enforcement of its safety belt law. Further, the proposed program must focus on the national Click It or Ticket (CIOT) mobilization, spanning the period from Monday, May 9 through Sunday, June 5, 2005. The State's participation in that 4-week mobilization must include *all* of the following elements:

Earned media (press events, news conferences, etc.) spanning the entire 4-week period;

A paid media campaign, from Monday, May 16 through Sunday, May 29, featuring broadcast advertisements delivering the Click It or Ticket message, as its primary focused message or incorporating Click It or Ticket as a secondary theme, unless this is prohibited by law or Executive Order. Including the CIOT message in all communication pieces extends the benefit of national and state advertising funds and ensures nationwide branding of the CIOT message during the May Mobilization.

All media messaging, creative scripts, and ads must be approved by NHTSA. States using CIOT as a secondary theme must include prominent voice and/or print reference to the National CIOT message in all communication pieces (TV, radio, and print). This can be accomplished in a visual advertisement by inserting the text, Click It or Ticket, immediately following that of the State's primary message, or in the case of an audio advertisement, by including voice reference immediately following that of the State's primary message. Simply attaching the Click It or Ticket logo to a visual advertisement may not be sufficiently prominent to meet these requirements. We encourage States to submit media messaging plans to NHTSA as early as possible to ensure that time is available for any required modifications. (Puerto Rico may elect to utilize Spanish-language themes in its advertisements, rather than CIOT. Nevertheless, all of the Commonwealth's media messaging must be approved by NHTSA.)

Intensified enforcement activities (e.g., safety belt checkpoints, enforcement zones, saturation patrols) spanning the period from Monday, May 23 through Sunday, June 5, and involving the participation of law

enforcement agencies serving at least 85 percent of the State's population.

Pre- and post-mobilization observational surveys of safety belt use.

The purpose of the pre-mobilization survey is to establish the current baseline for statewide safety belt use and to reflect any changes in usage since the last post-mobilization survey. The pre-mobilization observational survey may be either a full statewide survey or a sub-sample survey derived from the full survey design. Data collection for the pre-mobilization observational survey must begin no earlier than April 1 and conclude no later than May 8, 2005.

The post-mobilization observational survey must be a full statewide survey conforming to NHTSA's Uniform Criteria for State Observational Surveys of Seat Belt Use, (23 CFR Part 1340) (the "Uniform Criteria"), for which data collection must begin on or shortly after Monday, June 6 and must conclude no later than July 10, 2005.

After consultation with State representatives NHTSA has determined that one mobilization per year would be appropriate. Therefore, States applying for FY 2005 Innovative grant funding must use all FY 2005 Section 157 Innovative Grants to fund their participation in the May, 2005 national mobilization detailed above.

In addition, if States are planning a second high visibility enforcement period, or a program of sustained enforcement in addition to the May 9–June 5 mobilization, States may propose to use some of their carry-over Section 157 Innovative funds from prior years, along with any other available funds for those purposes (See Appendix D.) It should be noted that any subsequent safety belt enforcement mobilization should not be conducted during the Labor Day holiday, "You Drink and Drive. You Lose." Crackdown to be conducted August 19–September 5, 2005.

Apart from the required pre- and post-mobilization observational surveys of safety belt use (preceding and following the May 9–June 5 mobilization), no evaluation activities are required of the States for the FY 2005 Section 157 Innovative grants. However, NHTSA will consider funding additional evaluation activities (e.g., telephone or Motor Vehicle Department surveys of public attitudes and awareness), should States propose them.

The following types of proposals will *not* be considered:

- A proposal designed to increase safety belt use in only a limited number of jurisdictions within the State;

- A proposal that lacks a commitment to the May 9–June 5, 2005 mobilization;
- A proposal that lacks a plan for paid media support for the mobilization;
- A proposal to employ a message other than Click It or Ticket (during the May mobilization), as its first or secondary theme, unless use of the Click It or Ticket message is prohibited by law or executive order;
- A proposal that lacks a commitment to conducting a full, statewide, Uniform-Criteria-compliant observational survey of safety belt use following the May 9–June 5, 2005 mobilization; or
- A proposal that lacks a commitment to conducting either a full statewide observational survey or a sub-sample survey derived from the full survey design prior to that mobilization.

As a condition of award, States must agree to provide the results of their own pre- and post-mobilization observational surveys to NHTSA, within the prescribed deadlines, to facilitate NHTSA's overall evaluation of the effectiveness of the FY 2005 grant program. NHTSA will share the results of its telephone surveys with the States. These data will provide information regarding the extent to which the public was aware of the enforcement, public information and education (PI&E), and outreach efforts in each State, thus assisting statewide evaluation efforts. States may also propose to conduct additional evaluation activities (e.g., conducting motorist surveys at DMVs or licensing centers). NHTSA will aid the States in such efforts wherever possible, such as by tabulating and analyzing the results of motorist/DMV surveys.

#### **Award of Funds and Funding Levels**

In FY 2005, the decision to award a Section 157 Innovative Grant to a State will be based on the determination that the activities planned have potential to make a significant impact in increasing safety belt use.

To maximize the potential for impact, it is anticipated that, subject to the availability of funds, no State will receive a grant award of less than \$250,000. This \$250,000 minimum was derived based on experience gained by the agency over the past 5 years of this Innovative Grant program. It reflects the agency's estimate of the minimum resources needed, in smaller or less populated States, to implement an effective statewide safety belt program that includes intensive enforcement, paid media and earned media, appropriate outreach, and pre- and post-mobilization observational surveys.

We expect that some States will receive more than this minimum

amount. When developing their proposals for FY 2005, States are encouraged to consider their level of effort and budget for the May 2004 Click It or Ticket mobilization.

To the extent that the agency determines that activities proposed in a State's plan do not have substantial impact potential, these activities will not be funded.

#### **Allowable Uses of Federal Funds**

In FY 2005, the Section 157 Innovative Grants funds will be tracked in a fashion similar to other highway safety grants through the Grant Tracking System. Funds provided to a State under this grant program shall be used to carry out the approved activities described in the State's application for which the grant is awarded. In addition, allowable uses of Federal funds shall be governed by 49 CFR Part 18—Department of Transportation Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments and the cost principles contained in OMB Circular A-87 or other Federal regulation or OMB Circular setting forth cost principles applicable to Federal grant funds, as appropriate.

#### **Eligibility Requirements**

Only the 50 States, the District of Columbia and Puerto Rico, through their Governors' Representatives for Highway Safety, will be eligible to receive funding under this grant program.

#### **Application Procedures**

Each applicant must submit one original and two copies of its application to the appropriate NHTSA Regional Office (see Appendix A), to the attention of the Regional Administrator. States may choose to submit their applications electronically (see Appendix A). Applications must be typed on one side of the page only and adhere to the requirements of the Application Contents and Grant Criteria Section below. Appendix B provides checklists to facilitate the preparation of the proposals. Only applications submitted by a State's Governor's Representative for Highway Safety and received in the appropriate NHTSA Regional Office on or before close of business on January 10, 2005 will be considered.

#### **Application Options**

In order to streamline this year's application and award process, simplified application options are available to most States.

*Application Option A (Continued Program Strategies):* Any State that

received a Section 157 Innovative grant in 2004 and that converted at least ten percent of its 2003 non-belt users into belt users in 2004 (based upon observational surveys conforming to NHTSA's Uniform Criteria) or that has a 2004 safety belt use rate of at least 90 percent may submit in lieu of a full application, the information required under the Application Contents and Grant Criteria section, Application Option A—Continued Program Strategies. Option A is available to 24 States, the District of Columbia and Puerto Rico as listed in Appendix C.

*Application Option B (Revised Program Strategies):* Any State that received a Section 157 Innovative grant in FY 2004 and did not achieve either a 10 percent conversion of their safety belt use rate or reach 90 percent safety belt use, may elect to submit an application under the Application Contents and Grant Criteria section, Application Option B—Revised Program Strategies or a complete application under Application Option C—New Program Strategies. All other States that received a Section 157 Innovative grant in FY 2004, who wish to revise their application are eligible to submit Option B, as well. Option B is available to 47 States, the District of Columbia and Puerto Rico as listed in Appendix C.

*Application Option C (New Program Strategies):* Any State may submit a completely new application, including an Introduction, a detailed Program Plan, and all required checklists, certifications and budgetary information, as specified under the Application Contents and Grant Criteria section, Application Option C—New Program Strategies. Please note that any State that *did not* receive a Section 157 Innovative grant in FY 2004 *must* follow Option C.

#### **Application Contents and Grant Criteria**

##### *1. Application Option A—Continued Program Strategies*

A State that applies for a Section 157 Innovative grant in FY 2005 under Application Option A shall submit an application consisting of the following:

The completed Application Option A checklist, (in Appendix B), with a checkmark in the "check if included" column for every item. (Additional High-Visibility Enforcement Program subsequent to May 9–June 5 mobilization is optional.)

The Appendix C certifications, signed by the Governor's Representative for Highway Safety, with a checkmark on item (A) and on each of the items (i) through (v), and (vii) and (viii).

Any evaluation activities the State proposes to carry out, beyond the observational surveys pre- and post- the May, 2005 mobilization.

The proposed budget for the State's FY 2005 Section 157 Innovative grant, using the Appendix D format.

### 2. Application Option B "Revised Program Strategies"

A State that applies for a Section 157 Innovative grant in FY 2005 under Application Option B shall submit an application consisting of the following:

The completed Application Option B checklist, (in Appendix B), with a checkmark in the "check if included" column for every item. (Additional High-Visibility Enforcement Program subsequent to May 9–June 5 mobilization is optional.)

The Appendix C certifications, signed by the Governor's Representative for Highway Safety, with a checkmark on item (B) and on each of the items (i) through (v) and (vii) and (viii).

A brief description of what the State plans to do differently from the State's May, 2004 mobilization activities during the May, 2005 mobilization to increase its observed usage beyond the level achieved in FY 2004. Examples of additional effort might include: (1) Participation in a region-wide demonstration program; (2) shifting enforcement and/or media to a different geographic or demographic audience where safety belt use is lower; (3) better coordination of media and enforcement; and, (4) adoption of the CIOT message.

Any evaluation activities the State proposes to carry out, beyond the observational surveys pre- and post- the May, 2005 mobilization.

The proposed budget for the State's FY 2005 Section 157 Innovative grant, using the Appendix D format.

### 3. Application Option C—New Program Strategies

A State that applies for a Section 157 Innovative grant in FY 2005 under Application Option C shall submit a New Program Strategies application, consisting of:

The completed Application Option C checklist, (in Appendix B), with a checkmark in the "check if included" column for every item. (Additional High-Visibility Enforcement Program subsequent to May 9–June 5 mobilization is optional.)

The Appendix C certifications, signed by the Governor's Representative for Highway Safety, with a checkmark on item (C) and on each of the items (i) through (v) and (vii) and (viii).

An Introduction, discussing the State's current safety belt use rate and

recent trends; the goal for increasing use rate in 2005; the State's geographic and demographic population distribution and any other unique characteristics relevant to the State's plans to increase belt use (e.g., ethnic sub-populations, variations in use rate by vehicle type); and, any available information pertinent to recent progress or lack of progress in increasing belt use.

A detailed Program Plan for the May, 2005 mobilization, describing how the State intends to recruit law enforcement participation in the mobilization and how much of the State's population (at least 85 percent) will be served by participating law enforcement agencies; how the mobilization will be publicized; the target audience and preliminary media buy strategy; the messaging (e.g., Click It or Ticket) the State intends to employ in the publicity; and the kinds of enforcement activities (e.g., checkpoints, saturation patrols) it plans to employ for the mobilization.

Any evaluation activities the State proposes to carry out, beyond the observational surveys pre- and post- the May, 2005 mobilization.

The proposed budget for the State's FY 2005 Section 157 Innovative grant, using the Appendix D format.

4. *Budget:* Under all three options, the Budget section of the State's application must include information on Section 157 Innovative grant funds remaining from prior fiscal years, and how much of those prior year funds will be allocated to support the May FY 2005 program. States are reminded that all remaining FY 2002 Section 157 Innovative funds must be expended by the end of FY 2005 (September 30, 2005).

*Reporting Requirements and Deliverables:* Each grant recipient will be responsible for providing the following reports:

1. *Quarterly Reports*—The quarterly reports should include a summary of enforcement and other activities and accomplishments for the preceding period, significant problems encountered or anticipated, a brief itemization of expenditures made during the 3-month reporting period, and proposed activities for the upcoming reporting period. Many States will continue to spend funds awarded during prior years of this Section 157 Innovative grant program, as well as funds awarded in FY 2005. NHTSA does not intend that States submit separate Quarterly Reports for the various funding years. Activities carried out during a reporting period under all four years of funding should be documented in the same report.

However, the State should include a tabulation of the amount of funds expended during the reporting period from each year and any decisions and actions required in the upcoming program period should be included in the report.

2. *Final Report*—A Final Report that includes a summary of the impact of the FY 2005 program. It should include a complete description of the innovative projects conducted, including partners, overall program implementation, evaluation methodology and findings from the program evaluation, if any. In terms of information transfer, it is important to know what worked and what did not work, under what circumstances, and what can be done to avoid potential problems in future projects. The grantee shall submit three copies of the Final Report to the Regional Office within fifteen months following grant award.

### Application Review Procedures

All applications will be reviewed by an Evaluation Committee to ensure that the application meets all of the requirements contained in this notice, including the requirements contained in the Application Contents and Grant Criteria section of the Notice. This evaluation process may include submission of technical or program questions from the evaluation committee to the applicants. In addition, the Evaluation Committee will determine whether the activities and identified resources included in the proposals have potential to make a significant impact on safety belt use. To the extent that the Evaluation Committee determines that proposed activities will not have substantial impact potential, such activities will not be recommended for funding.

More specifically, the Evaluation Committee's review will assess: (a) The comprehensiveness, intensity, feasibility, and potential impact of the proposed approach, (where Application Option A or B is elected, the Committee may rely on documentation from the previous year for assessment); (b) the extent to which adequate funding (from a variety of sources) has been identified to carry out the proposed program elements; and (c) the extent to which the funds requested in the grant proposal are allocated to the required program elements and not to activities with less potential for impact. Activities within any proposal that are determined by the evaluation team not to have significant potential for increasing safety belt usage in the State will not be approved for funding. Subject to the availability of funds, it is anticipated

that awards will be made in February 2005.

Issued on: November 22, 2004.

**Marilena Amoni,**

Associate Administrator for Program Development and Delivery.

**APPENDIX A: NHTSA REGIONAL OFFICES**

New England Region (CT, MA, ME, NH, RI, VT), Volpe National Transportation Systems Center, 55 Broadway, Kendall Square, Code 903, Cambridge, MA 02142, *region1@nhtsa.dot.gov*.

Eastern Region (NJ, NY, PR), 222 Mamaroneck Avenue, Suite 204, White Plains, NY 10605, *region2@nhtsa.dot.gov*.  
 Mid-Atlantic Region (DE, DC, MD, PA, VA, WV), 10 South Howard Street, Suite 6700, Baltimore, MD 21201, *region3@nhtsa.dot.gov*.  
 Southeast Region (AL, FL, GA, KY, MS, NC, SC, TN), Atlanta Federal Center, 61 Forsyth Street, SW, Suite 17T30, Atlanta, GA 30303, *region4@nhtsa.dot.gov*.  
 Great Lakes Region (IL, IN, MI, MN, OH, WI), 19900 Governors Drive, Suite 201, Olympia Fields, IL 60461, *region5@nhtsa.dot.gov*.  
 South Central Region (AR, LA, NM, OK, TX), 819 Taylor Street, Room 8A38, Fort

Worth, TX 76102-6177, *region6@nhtsa.dot.gov*.  
 Central Region (IA, KS, MO, NE), 901 Locust Street, Room 466, Kansas City, MO 64106, *region7@nhtsa.dot.gov*.  
 Rocky Mountain Region (CO, MT, ND, SD, UT, WY), 12300 West Dakota Avenue, Suite 140, Lakewood, CO 80228, *region8@nhtsa.dot.gov*.  
 Western Region (AZ, CA, HI, NV), 201 Mission Street, Suite 2230, San Francisco, CA 94105, *region9@nhtsa.dot.gov*.  
 Northwest Region (AK, ID, OR, WA), 3140 Jackson Federal Building, 915 Second Avenue, Seattle, WA 98174, *region10@nhtsa.dot.gov*.

APPENDIX B.—APPLICATION CHECKLIST FOR APPLICATION OPTION A—CONTINUED PROGRAM STRATEGIES  
 [State:

Element	Check if included	Description
1. Appendix C Certifications .....		Place a checkmark on application Option A. Place a checkmark on all items appropriate, (i) through (viii). Signature from Governor's Highway Safety Representative for certification of all checked items.
2. Additional High-Visibility Enforcement Program subsequent to May 9–June 5 Mobilization (Optional).		Describe a credible plan for carrying out a Subsequent Stepped Up Enforcement program supported by (at least) earned media.
3. Appendix D Budget .....		Detail all cost elements and the total proposed cost, following the format in Appendix D.
4. Appendix D Budget .....		Include information on remaining grant funds from Section 157 Innovative, and how they will be applied to the May and/or subsequent mobilization in FY 2005.
5. Appendix D Budget .....		Identify the share of the total proposed cost that will be allocated to the May, 2005 Mobilization and each of its major sub-elements (earned media, paid media, intensified enforcement and safety belt observational surveys).

APPENDIX B.—APPLICATION CHECKLIST FOR APPLICATION OPTION B—REVISED PROGRAM STRATEGIES  
 [State:

Element	Check if included	Description
1. May Mobilization Enhancements .....		Describe a credible plan for enhancing the State's May 2004 Mobilization activities in May 2005.
2. Appendix C Certifications .....		Place a checkmark on application option B. Place a checkmark on all items appropriate, (i) through (viii). Signature from Governor's Highway Safety Representative for certification of all checked items.
3. Additional High-Visibility Enforcement Program subsequent to May 9–June 5 Mobilization (Optional).		Describe a credible plan for carrying out a Subsequent Stepped Up Enforcement program supported by (at least) earned media.
4. Appendix D Budget .....		Detail all cost elements and the total proposed cost, following the format in Appendix D.
5. Appendix D Budget .....		Include information on remaining grant funds from Section 157 Innovative, and how they will be applied to May and/or subsequent mobilization in FY 2005.
6. Appendix D Budget .....		Identify the share of the total proposed cost that will be allocated to the May, 2005 Mobilization and each of its major sub-elements (earned media, paid media, intensified enforcement and safety belt observational surveys).

APPENDIX B.—APPLICATION CHECKLIST FOR APPLICATION OPTION C—NEW PROGRAM STRATEGIES  
 [State:

Element	Check if included	Description
1a. Introduction .....		Describe the State's geographic and demographic population distribution and other unique characteristics relevant to State's plan.
1b. Introduction .....		Describe the State's current use rate and recent trends, and discuss factors contributing to recent progress or lack of progress.
1c. Introduction .....		Specify a realistic goal for increasing safety belt use in 2005.
2. Appendix C Certifications .....		Place a checkmark on application option C. Place a checkmark on all items appropriate, (i) through (viii). Signature from Governor's Highway Safety Representative for certification of all checked items.

APPENDIX B.—APPLICATION CHECKLIST FOR APPLICATION OPTION C—NEW PROGRAM STRATEGIES—Continued  
 [State: \_\_\_]

Element	Check if included	Description
3. Additional High-Visibility Enforcement Program subsequent to May 9–June 5 Mobilization (Optional).		Describe a credible plan for carrying out a Subsequent Stepped Up Enforcement program supported by (at least) earned media.
4. May Mobilization Program Plan .....		Describe a credible plan for carrying out the May 9–June 5 Mobilization, including enforcement, earned and paid media and observational surveys.
5. Appendix D Budget .....		Detail all cost elements and the total proposed cost, following the format in Appendix D.
6. Appendix D Budget .....		Include information on remaining grant funds from Section 157 Innovative, and how they will be applied to the May and/or subsequent mobilization in FY 2005.
7. Appendix D Budget .....		Identify the share of the total proposed cost that will be allocated to the May, 2005 Mobilization and each of its major sub-elements (earned media, paid media, intensified enforcement and safety belt observational surveys).

**APPENDIX C: CERTIFICATIONS**

The State must select only one Application Option:

*Application Option*

(A) \_\_ State is submitting a Continued Program Strategies Application and plans to replicate its May 2004 Mobilization in May 2005.

Only the States of Alabama, Arizona, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Kansas, Maine, Michigan, Minnesota, Missouri, North Dakota, Nebraska, Nevada, New Mexico, Oklahoma, Oregon, Pennsylvania, Puerto Rico, Tennessee, Virginia, and Washington may choose this option, as their May, 2004 Mobilization converted at least ten (10) percent of the 2003 non-belt users into users or they have a FY2004 safety belt use rate of at least 90 percent.

*Application Option*

(B) \_\_ State is submitting a Revised Program Strategies Application and will include a brief description of its plans to revise or enhance the May 2005 Mobilization, over its approach to the May, 2004 Mobilization.

Any State listed in item (A) above may choose Option (B). Also the States of Alaska, Arkansas, Colorado, Iowa, Idaho, Indiana, Kentucky, Louisiana, Massachusetts, Maryland, Mississippi, Montana, North Carolina, New Jersey, New York, Ohio, Rhode Island, South Carolina, Texas, Utah, Vermont, Wisconsin and West Virginia may choose to submit an application under Option B—Revised Program Strategies, because these States *did not* convert at least

ten percent of the 2003 non-belt users into users or reach 90 percent safety belt use.

*Application Option*

(C) \_\_ State is submitting a New Program Strategies Application in FY 2005.

Any State may elect to submit a complete application. New Hampshire, South Dakota and Wyoming *must* submit a New Program Strategies Application because those States did not receive a Section 157 Innovative grant in FY 2004.

The State must certify to the following items (i) through (v) and (vii) and (viii). The State may certify to item (vi).

(i) \_\_ The State will use the funds awarded under this grant program exclusively to implement a statewide safety belt program in accordance with the requirements of Section 157(b) of P.L. 105–178 (TEA–21), as extended.

(ii) \_\_ The State will administer the funds in accordance with 49 CFR Part 18 and OMB Circular A–87.

(iii) \_\_ The State will conduct a statewide Mobilization of high-visibility enforcement of its safety belt law from Monday, May 9 through Sunday, June 5, 2004. The Mobilization will include earned media (press events, news conferences, etc.) spanning the entire 4-week period; a paid advertising campaign, from Monday, May 16 through Sunday, May 29, featuring broadcast advertisements delivering the Click It or Ticket message, or other enforcement focused message that incorporates CIOT as a secondary theme. (All media, creative scripts, and ads require explicit NHTSA approval; intensified enforcement activities (e.g., safety belt checkpoints, enforcement zones, saturation patrols) spanning the period from Monday, May 23 through Sunday, June 5,

and involving the participation of local law enforcement agencies serving at least 85 percent of the State's population.

(iv) \_\_ The State will conduct pre- and post-mobilization observational surveys of safety belt use. The post-mobilization observational survey will be a full statewide survey conforming to NHTSA's Uniform Criteria, for which data collection will begin on or shortly after Monday, June 6 and will conclude no later than July 10, 2005. The pre-mobilization observational survey will be either a full statewide survey or a sub-sample survey derived from the full survey design; data collection for the pre-observational survey will begin no earlier than Friday, April 1, and conclude no later than Sunday, May 8.

(v) \_\_ The State will provide pre- and post-mobilization observational survey data on safety belt use for the May, 2005 Mobilization within one month following the collection of the data.

(vi) \_\_ (Optional) The State will conduct an additional program of high-visibility enforcement of its safety belt law at one or more time periods during 2005, subsequent to the May 9–June 5 mobilization.

(vii) \_\_ The State will provide to the NHTSA Regional Administrator, no later than 15 months after the grant award, a report of activities carried out with grant funds and accomplishments to date.

(viii) \_\_ The State will comply with all applicable laws and regulations, financial and programmatic requirements.

\_\_\_\_\_  
 Governor's Highway Safety Representative

\_\_\_\_\_  
 Date

BILLING CODE 4910–59–P

**APPENDIX D – BUDGET TABLE 1 FOR MAY 2005 MOBILIZATION**

	FY 2005 157 INNOVATIVE REQUEST *	REMAINING FY 2004 157 INNOVATIVE GRANT	REMAINING FY 2003 157 INNOVATIVE GRANT	REMAINING FY 2002 157 INNOVATIVE GRANT **	Other Funding Sources *** Specify sources and amounts to be applied.
<b>1. TOTAL</b>	\$	\$	\$	\$	\$
2. Program Management/ Coordination: • Personnel • Other	\$	\$	\$	\$	\$
3. Enforcement	\$	\$	\$	\$	\$
4. PI & E: • Paid Media • Other	\$	\$	\$	\$	\$
5. Outreach	\$	\$	\$	\$	\$
6. Evaluation	\$	\$	\$	\$	\$
<b>7. SUBSEQUENT ENFORCEMENT PERIOD</b>	XXXXXXXXXX XXXXXXXXXX XXXXXXXXXX XXXXXXXXXX XXXXXXXXXX XXXXXXXXXX	\$	\$	\$	\$

\* States must use all FY05 Section 157 Innovative Grant to fund their participation in the May 2005 Mobilization.

\*\* Remember all remaining FY2002 Section 157 Innovative Grant funds must be obligated by September 30, 2005.

\*\*\* Other funding sources include: other Federal grants, private funds, State and local funds, etc.

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BILLING CODE 4910-59-C

## DEPARTMENT OF TRANSPORTATION

### Research and Special Programs Administration

[Docket No. RSPA-00-7096 (PD-27(R))]

#### Louisiana Requirements for Hazardous Materials Incident Notification

**AGENCY:** Research and Special Programs Administration (RSPA), Department of Transportation (DOT).

**ACTION:** Notice of administrative determination of preemption by RSPA's Associate Administrator for Hazardous Materials Safety.

*Local Laws Affected:* Louisiana Revised Statutes (La. R.S.) 32:1510.

*Applicable Federal Requirements:* Federal hazardous material transportation law, 49 U.S.C. 5101 *et seq.*, and the Hazardous Materials Regulations (HMR), 49 CFR Parts 171-180.

*Modes Affected:* Rail and highway.

**SUMMARY:** Federal hazardous material transportation law: (1) Does not preempt Louisiana's immediate telephone notification requirement in La. R.S. 32:1510A, and (2) preempts Louisiana's written incident reporting requirements in La. R.S. 32:1510B & C.

**FOR FURTHER INFORMATION CONTACT:** Frazer C. Hilder, Office of the Chief Counsel, Research and Special Programs Administration, U.S. Department of Transportation, 400 Seventh Street, SW., Washington, DC 20590-0001 (Tel. No. (202)-366-4400).

#### SUPPLEMENTARY INFORMATION:

##### I. Background

ATOFINA Chemicals, Inc. (ATOFINA) has applied for an administrative determination whether Federal hazardous material transportation law preempts the incident reporting requirements in La. R.S. 32:1510. Subsections A and B of La. R.S. 32:1510 require "[e]ach person involved" in a hazardous materials incident, accident, or the clean up of an incident or accident that has certain consequences to: (1) Make an immediate telephone report to the Louisiana Department of Public Safety and Corrections (DPSC), and (2) submit a follow-up written report "on an approved form" to DPSC. With respect to a hazardous materials transportation incident or accident that is not subject to the reporting requirements in subsections A and B, but must be reported to DOT, La. R.S. 32:1510C

requires the carrier to submit a copy of the written report it files with DOT in accordance with 49 CFR 171.16. Other subsections of La. R.S. 32:1510, concerning the issuance or implementation of an emergency response system and exceptions from these reporting requirements for incidents that must be reported under another statute, do not appear to be relevant to ATOFINA's application.

In its application, ATOFINA explained that it had received a notice of violation from the Louisiana State Police for failing to provide immediate notification of an incident when it "believed that the carrier would make any necessary notification since it was directly present on the scene." Additional background on this incident and ATOFINA's application is contained in DPSC's comments and ATOFINA's rebuttal comments, submitted in response to RSPA's October 17, 2000 notice in the **Federal Register** inviting interested persons to comment on ATOFINA's application. 65 FR 61370.

According to those comments, approximately a year before ATOFINA's application, employees of the New Orleans Public Belt Railroad discovered that ethyl acrylate (a hazardous material) was leaking from a tank car. ATOFINA stated that it had manufactured this material and (through its agent, StanTrans) shipped it on the Burlington Northern Santa Fe Railway (BNSF). ATOFINA explained that, when it learned of the incident several hours after it occurred, it sent a representative to the scene. At that time, according to ATOFINA, the New Orleans Fire Department and the Louisiana State Police were already present, and the Fire Department "had assumed control of the situation and, in fact, refused to permit the contractors who were called in by ATOFINA to assist with the repairs to the railcar." ATOFINA stated that the Louisiana State Police received notice of the incident from both StanTrans and BNSF although apparently that notice "was not considered to be timely."

DPSC acknowledged that ATOFINA's representative arrived at the scene of the incident "within five hours of its being made aware of the situation," but stated that "the ATOFINA employee took no action whatsoever," and "neither Burlington, the carrier, nor ATOFINA, the manufacturer/shipper, notified the Louisiana State Police of the incident." DPSC stated that notices of violation were issued to both ATOFINA and BNSF "for failure to make the required telephonic notification."

DPSC also referred to Inconsistency Ruling (IR) No. 31, Louisiana Statutes and Regulations on Hazardous Materials Transportation, 55 FR 25572, (June 21, 1990), appeal dismissed as moot, 57 FR 41165, 41167 (Sept. 9, 1992). In that decision, RSPA previously considered the incident reporting requirements in 32:1510A-C and found that "the State's requirements for telephonic notification concerning hazardous materials incidents/accidents are consistent with the HMTA and the HMR," but that "the provisions of State law which require the submission of written accident/incident reports, are redundant with Federal requirements (particularly 49 CFR 171.16), tend to undercut compliance with the HMR requirements, and thus are inconsistent." 55 FR at 25582. In IR-31, RSPA also found that provisions in La. R.S. 32:1502 are

inconsistent with the HMTA and the HMR insofar as they authorize the State's Secretary of the Department of Public Safety and Corrections to designate as "hazardous materials" any materials, including hazardous wastes, other than those designated as such in the HMR. It follows that the State's section 32:1502(b) definition of "explosives" is inconsistent with the HMR to the extent that it defines "explosives" any materials other than those defined as such in the HMR.

55 FR at 25581.

National Tank Truck Carriers, Inc. (NTTC) and the Institute of Makers of Explosives (IME) also submitted comments on ATOFINA's application, in response to RSPA's October 17, 2000 notice in the **Federal Register**.

##### II. Federal Preemption

As discussed in the October 17, 2000 notice, 49 U.S.C. 5125 contains express preemption provisions that are relevant to this proceeding. 65 FR at 61371-72. As amended by Section 1711(b) of the Homeland Security Act of 2002 (Pub. L. 107-296, 116 Stat. 2320), 49 U.S.C. 5125(a) provides that—in the absence of a waiver of preemption by DOT under section 5125(e) or specific authority in another Federal law—a requirement of a State, political subdivision of a State, or Indian tribe is preempted if

(1) Complying with a requirement of the State, political subdivision, or tribe and a requirement of this chapter, a regulation prescribed under this chapter, or a hazardous materials transportation security regulation or directive issued by the Secretary of Homeland Security is not possible; or

(2) The requirement of the State, political subdivision, or tribe, as applied or enforced, is an obstacle to accomplishing and carrying out this chapter, a regulation prescribed under this chapter, or a hazardous materials transportation security regulation or directive