# PART 400—REGULATIONS OF THE FOREIGN-TRADE ZONES BOARD

#### Subpart A—Scope and Definitions

Sec.

400.1 Scope.

400.2 Definitions.

# Subpart B—Foreign-Trade Zones Board

400.11 Authority of the Board.

400.12 Responsibilities and authority of the Executive Secretary.

400.13 Board headquarters.

### Subpart C-Establishment and **Modification of Zone Projects**

400.21 Number and location of zones and subzones.

400.22 Eligible applicants.

400.23 Criteria for grants of authority for zones and subzones.

400.24 Application for zone.

400.25 Application for subzone.

400.26 Application for expansion or other modification to zone project.

400.27 Procedure for processing application. 400.28 Conditions, prohibitions and restric-

tions applicable to grants of authority.

400.29 Application fees.

#### Subpart D—Manufacturing and Processing **Activity—Reviews**

400.31 Manufacturing and processing activity; criteria.

400.32 Procedure for review of request for approval of manufacturing or processing. 400.33 Restrictions on manufacturing and processing activity.

#### Subpart E—Zone Operations and Administrative Requirements

400.41 Zone operations; general.

400.42 Requirements for commencement of operations in a zone project.

400.43 Restriction and prohibition of certain zone operations.

400.44 Zone-restricted merchandise.

400.45 Retail trade.

Accounts, records and reports. 400 46

Appeals to the Board from decisions of the Assistant Secretary for Import Administration and the Executive Secretary.

### Subpart F-Notice, Hearings, Record and Information

400.51 Notice and hearings.

400.52 Official record; public access.

400.53 Information.

AUTHORITY: Foreign-Trade Zones Act of June 18, 1934, as amended (Pub. L. 397, 73rd Congress, 48 Stat. 998-1003 (19 U.S.C. 81a-81u)).

Source: 56 FR 50798, Oct. 8, 1991, unless otherwise noted.

# Subpart A—Scope and Definitions

#### § 400.1 Scope.

(a) This part sets forth the regulations, including the rules of practice and procedure, of the Foreign-Trade Zones Board with regard to foreigntrade zones in the United States pursuant to the Foreign-Trade Zones Act of 1934, as amended (19 U.S.C. 81a-81u). It includes the substantive and procedural rules for the authorization of zones and the regulation of zone activity. The purpose of zones as stated in the Act is to "expedite and encourage foreign commerce, and other purposes." The regulations provide the legal framework for accomplishing this purpose in the context of evolving U.S. economic and trade policy, and economic factors relating to international competition.

(b) Part 146 of the regulations of the United States Customs Service (19 CFR part 146) governs zone operations, including the admission of merchandise into zones, zone activity involving such merchandise, and the transfer of merchandise from zones.

(c) To the extent "activated" under Customs procedures in 19 CFR part 146, and only for the purposes specified in the Act (19 U.S.C. 81c), zones are treated for purposes of the tariff laws and Customs entry procedures as being outside the Customs territory of the United States. Under zone procedures, foreign and domestic merchandise may be admitted into zones for operations such as storage, exhibition, assembly, manufacture and processing, without being subject to formal Customs entry procedures and payment of duties, unless and until the foreign merchandise enters Customs territory for domestic consumption. At that time, the importer ordinarily has a choice of paying duties either at the rate applicable to the foreign material in its condition as admitted into a zone, or if used in manufacturing or processing, to the emerging product. Quota restrictions do not normally apply to foreign goods in zones. The Board can deny or limit the

#### § 400.2

use of zone procedures in specific cases on public interest grounds. Merchandise moved into zones for export (zonerestricted status) may be considered exported for purposes such as federal excise tax rebates and Customs drawback. Foreign merchandise (tangible personal property) admitted to a zone and domestic merchandise held in a zone for exportation are exempt from certain state and local ad valorem taxes (19 U.S.C. 81o(e)). Articles admitted into zones for purposes not specified in the Act shall be subject to the tariff laws and regular entry procedures, including the payment of applicable duties, taxes, and fees.

[56 FR 50798, Oct. 8, 1991; 56 FR 56544, Nov. 5, 1991]

#### § 400.2 Definitions.

- (a) Act means the Foreign-Trade Zones Act of 1934, as amended.
- (b) Board means the Foreign-Trade Zones Board, which consists of the Secretary of the Department of Commerce (chairman) and the Secretary of the Treasury, or their designated alternates.
- (c) Customs Service means the United States Customs Service of the Department of the Treasury.
- (d) Executive Secretary is the Executive Secretary of the Foreign-Trade Zones Board.
- (e) Foreign-trade zone is a restrictedaccess site, in or adjacent to a Customs port of entry, operated pursuant to public utility principles under the sponsorship of a corporation granted authority by the Board and under supervision of the Customs Service.
- (f) Grant of authority is a document issued by the Board which authorizes a zone grantee to establish, operate and maintain a zone project or a subzone, subject to limitations and conditions specified in this part and in 19 CFR part 146. The authority to establish a zone includes the authority to operate and the responsibility to maintain it.
- (g) Manufacturing, as used in this part, means activity involving the substantial transformation of a foreign article resulting in a new and different article having a different name, character, and use.
- (h) Port Director is normally the director of Customs for the Customs ju-

risdictional area in which the zone is located.

- (i) Port of entry means a port of entry in the United States, as defined by part 101 of the regulations of the Customs Service (19 CFR part 101), or a user fee airport authorized under 19 U.S.C. 58b and listed in part 122 of the regulations of the Customs Service (19 CFR part 122).
- (j) Private corporation means any corporation, other than a public corporation, which is organized for the purpose of establishing a zone project and which is chartered for this purpose under a law of the state in which the zone is located.
- (k) *Processing*, when referring to zone activity, means any activity involving a change in condition of merchandise, other than manufacturing, which results in a change in the Customs classification of an article or in its eligibility for entry for consumption.
- (1) Public corporation means a state, a political subdivision (including a municipality) or public agency thereof, or a corporate municipal instrumentality of one or more states.
- (m) State includes any state of the United States, the District of Columbia, and Puerto Rico.
- (n) *Subzone* means a special-purpose zone established as an adjunct to a zone project for a limited purpose.
- (o) Zone means a foreign-trade zone established under the provisions of the Act and these regulations. Where used in this part, the term also includes subzones, unless the context indicates otherwise.
- (p) Zone grantee is the corporate recipient of a grant of authority for a zone project. Where used in this part, the term "grantee" means "zone grantee" unless otherwise indicated.
- (q) Zone operator is a corporation, partnership, or person that operates a zone or subzone under the terms of an agreement with the zone grantee or an intermediary entity, with the concurrence of the Port Director.
- (r) Zone project means the zone plan, including all of the zone and subzone sites that the Board authorizes a single grantee to establish.
- (s) Zone site means the physical location of a zone or subzone.