TESTIMONY OF HON. STEPHEN G. BREYER, OF MASSACHU-SETTS, TO BE AN ASSOCIATE JUSTICE OF THE SUPREME COURT OF THE UNITED STATES

The CHAIRMAN. With that, I would like to invite my colleagues who are members of the committee to come and take their seats, and I thank our colleagues from Massachusetts and California who are not members of the committee.

Judge while our colleagues are assuming their seats, would you be kind enough to introduce your remarkable family, and they are remarkable, to us and to the Nation.

Judge Breyer. I would like to introduce, Senator, my wife Joanna, who, as Senator Kennedy said, worked at the Dana Farmer Cancer Institute in Cambridge City Hospital.

The CHAIRMAN. Joanna, welcome.

Judge Breyer. Now, Michael, next to her, is a first-year student at Stanford, and he is going to lead a trek into the mountains of Wyoming this summer.

The CHAIRMAN. Well, he needs Simpson with him, then, and we can work something out. You do not want to wander into Wyoming without Simpson's permission, I just want you to know that.

Senator HATCH. I am not sure you want to wander in with Simp-

son. [Laughter.]

Judge Breyer. Nell is a recent graduate of Yale, and she is going back up to New Haven this summer. She is teaching dance to children up there in a special program.

The CHAIRMAN. Welcome.

Judge Breyer. Chloe, as you heard, has graduated from Harvard and she is down here with two young women, and the three of them are putting out a new magazine called Who Cares for public service. Now, she will give you many copies, if you want, and order blanks, probably.

The CHAIRMAN. Well, we have a tradition here of holding up documents to make people famous, so we will be delighted to hold up

a copy of Who Cares before this is over.

Your brother, let us get to your brother. I mean, this guy has

done you a big deal.

Judge Breyer. My brother-in-law, who is a lawyer, and, as you say, I guess he is extremely good on television. And my sister-inlaw, who has run a program called City Arts, which puts on public lectures and performances in San Francisco.

The CHAIRMAN. I welcome you all.

Now the part that makes me the ogre with the women and men of the press, who do not like me doing this. I would ask the photographers to please clear the well, so that we can have the nominee make his statement and answer questions without the feeling that

we are all looking at him through the lens of a camera.

Judge while we are clearing, a little bit of business here. After your statement, time permitting, and I think it will, we will ask three rounds of questioning. Three Senators will have before we break for lunch. And for the press, who are making their decisions in terms of timing, I expect we would break around 1 o'clock, and that we will resume after the cloture vote on the floor of the Senate at 2:45 p.m., with questions to resume at that period. So, roughly from 1 p.m. to 2:45 p.m., we will stand in recess.

Judge again, welcome. The floor is yours.

Judge BREYER. Thank you.

At the outset, Mr. Chairman, I would like to thank this committee really for the serious attention that you all have paid to my nomination. I appreciate the members taking the time out of enormously busy schedules to meet with me personally. And I recognize that you and your staffs have really prepared thoroughly for these hearings, and you have read the books and articles and the opinions and these things I have written. It seems to me that is some kind of new form of cruel and unusual punishment, quite a few.

Now, there are many, many other people I would like to thank today. I am obviously very much deeply grateful to Senator Kennedy, who has given me so much over the years. I have learned

and continue to learn lessons of great value from him.

I really want to thank very much Senator Kerry and Senator Boxer for having come and taken the time to come here, along with

Senator Feinstein, for supporting my nomination.

I am especially grateful to President Clinton for nominating me to a position that I said, and I do find humbling to think about. If I am confirmed, I will try to become a Justice whose work will justify the confidence that he and you have placed in me.

Now, I would like to begin by telling you a little bit about myself-although you have heard quite a lot-maybe, though, a few of the experience that I think have had an important effect on my

life, how I think, and what I am.

I was born, as you heard, and I grew up in San Francisco. I attended public schools, Grant Grammar School and Lowell High School. My mother was from St. Paul, MN. Her parents were immi-

grants from East Prussia, which is now part of Poland.

My mother was a very intelligent, very practical, public-spirited kind of person, and she, like many mothers, had an enormous influence on me. She was the one who made absolutely clear to me, in no uncertain terms, that whatever intellectual ability I might have means nothing and will not mean anything, unless I can work with other people and use whatever talents I have to help them.

So, I joined the Boy Scouts, I did work as a delivery boy, I did dig ditches for the Pacific Gas & Electric Co., and I mixed salads up in the city's summer camp. It was nice, Camp Mather, because at that time you had policemen and firemen and lawyers and doctors and businessmen and their families, and they were all there together at the city camp for 2 weeks in the summer. It was great.

My mother really did not want me to spend too much time with my books. And she was right. I mean my ideas about people do not

come from libraries.

My father was born in San Francisco. He worked as a lawyer and as an administrator in the San Francisco Public School System for 40 years. I have his watch, as you said, Senator. He was a very kind, very astute and very considerate man. He and San Francisco helped me develop something I would call a trust in, almost a love for the possibilities of a democracy.

My father always took me. As a child, he would take me with him into the voting booth. I would pull down the lever, and he would always say, "We're exercising our prerogative." He would take me to candidates' nights. Our school used to go up to Sacramento to see the legislature in session. It was Youth in Government Day. There was Boys' State. All this led me to believe, not just that government can help people, but that government is the people. It is created through their active participation. And that is really why, despite the increased cynicism about basic government—and we have really seen vast improvement in the fairness of government—I still believe that, with trust and cooperation and participation, people can work through their government to improve their lives.

In 1957, as you said, I served in the Army for a little while. I studied in England, I returned to Harvard Law School, and then I clerked for Justice Arthur Goldberg, who became a wonderful lifelong friend. After 2 years in the Antitrust Division of the Justice Department, I went back to Harvard to teach and to Massachusetts to live. And for the last 27 years, I have been privileged to live in

Cambridge and work in Boston.

I loved teaching. I loved my students. But if I were to pick out one feature of the academic side of my life that really influenced me especially, I think it would be this: The opportunity to study law as a whole helped me understand that everything in the law is related to every other thing, and always, as Holmes pointed out, that whole law reflects not so much logic, as history and experience.

Academic lawyers, practicing lawyers, government lawyers, and judges, in my opinion, have a special responsibility to try to understand how different parts of that seamless web of the law interact with each other, and how legal decisions will actually work in prac-

tice to affect people and to help them.

Working here on this committee in the 1970's, I learned a great deal about Congress, about government and about political life. There were disagreements to resolve, but everyone shared the same ground rules—basic assumptions about democracy, freedom, fairness, and the need to help others. These vast areas of widely shared beliefs are what has shaped the law of America and the lives of all Americans.

Since 1980, I have been a judge on the U.S. Court of Appeals for the First Circuit, and that is Maine, Massachusetts, New Hampshire, Puerto Rico, and Rhode Island. Because of my colleagues and the work itself, this job is a great honor, a great privilege, and it

has been a great pleasure to have.

I have tried to minimize what I think of as the less desirable aspects of the job, one that Justice Goldberg really felt strongly about—that judges can become isolated from the people whose lives their decisions affect. I have continued to teach and to participate in the community and in other activities, which are important in connecting me to the world outside the courtroom. I have been helped in this task by my wife and her work at Dana Farber and at Cambridge Hospital, which shows me and others some of the sadness in this world, as well as its hopes and its joys.

sadness in this world, as well as its hopes and its joys.

I believe that the law must work for people. The vast array of Constitution, statutes, rules, regulations, practices and procedures, that huge vast web, has a single basic purpose. That purpose is to help the many different individuals who make up America—from so many different backgrounds and circumstances, with so many

different needs and hopes—its purpose is to help them live together

productively, harmoniously, and in freedom.

Keeping that ultimate purpose in mind helps guide a judge through the labyrinth of rules and regulations that the law too often becomes, to reach what is there at bottom, the very human goals that underlie Constitution and the statutes that Congress writes.

I believe, too, in the importance of listening to other points of view. As a teacher, I discovered I could learn as much from students as from books. On the staff of this committee, it was easy to see how much Senators and staff alike learn from each other, from constituents, and from hearings. I think the system works that way. It works better than any other system. And our task is to keep trying to improve it.

My law school diploma refers to law simply as those wise restraints that make men free—women, too, all of us. I believe that,

too.

I felt the particular importance of all this when 2 years ago, I had the good fortune to attend a meeting of 500 judges in the new Russia. Those judges wanted to know what words might they write in a constitution, what words would guarantee democracy and freedom. That is what they were asking over a 2-day meeting. They asked me. I mean they were interesting discussions, very interesting.

My own reply was that words alone are not sufficient, that the words of our Constitution work because of the traditions of our people, because the vast majority of Americans believe in democracy. They try to be tolerant and fair to others, and to respect the liberty of each other, even those who are unpopular, because their protec-

tion is our protection, too.

You are now considering my appointment to the Supreme Court of the United States. That Court works within a grand tradition that has made meaningful, in practice, the guarantees of fairness and of freedom that the Constitution provides. Justice Blackmun has certainly served that tradition well. Indeed, so have all of those who have served in the recent past, Justice White, Justice Brennan and Justice Marshall. They leave an inspiring legacy that I have correctly called humbling to consider.

I promise you, and I promise the American people, that if I am confirmed to be a member of the Supreme Court, I will try to be worthy of that great tradition. I will work hard. I will listen. I will try to interpret the law carefully, in accordance with its basic pur-

poses.

Above all, I will remember that the decisions I help to make will have an effect upon the lives of many, many Americans, and that fact means that I must do my absolute utmost to see that those decisions reflect both the letter and the spirit of a law that is meant to help them.

Thank you, Mr. Chairman.

I might add one thing, if I might, on a slightly different subject. I want to add this, if I may, and that is recently I know—and this is important to me—that in recent weeks there have been questions raised about the ethical standard that I applied in sitting on

certain environmental cases in the first circuit at a time when I

had an investment, an insurance investment in Lloyd's.

I recognize that this question has been raised by people of good faith, and there is nothing more important to me than my integrity and my reputation for impartiality. It is obviously a most important thing to preserve public confidence and integrity in the judicial branch of government.

I have reviewed those cases again and the judicial recusal statute, and I personally am confident that my sitting in those cases did not present any conflict of interest. Of course, my investment was disclosed to the public. There has been absolutely no suggestion that Lloyd's was involved as a named party in any of the cases on which I saw. I know of no such involvement.

The judicial recusal statute does recusal, as well, if you have one case that has some kind of direct and predictable financial impact on some investment, that is to say if it is not a speculative or remote or contingent impact. The cases on which I sat did not violate this standard, either. That issue has been carefully looked into by independent ethics experts who share my view.

Mr. Chairman, as I said, I recognize the importance of avoiding conflicts of interest or even the appearance of such conflicts, and that standard is essential for all judges, and especially essential for

judges of the Nation's highest court.

So I certainly promise I will do all I can to meet it, including what I shall immediately do, is ask the people who handle my investments to divest any holdings in insurance companies as soon as possible, and with respect to Lloyd's itself, I resigned in 1988. Though, because of one syndicate that remains open, I have been advised that I can leave altogether by the end of 1995, but I intend to ask the people involved to expedite my complete termination of any Lloyd's relationship. I will be out of that as soon as I possibly can be

Finally, as I go forward, I certainly will keep in mind the discussion that has arisen over the last few days, and I will take it into account in reviewing any possible conflict whatsoever.

[The initial questionnaire of Judge Breyer follows:]

SENATE JUDICIARY COMMITTEE

INITIAL QUESTIONNAIRE (SUPREME COURT)

I. BIOGRAPHICAL INFORMATION

Full name (include any former names used.) 1.

Stephen Gerald Brever

Addresses: List current place of residence and office 2. address.

Residence:

12 Dunstable Road Cambridge, MA 02138

Office:

U.S. Court of Appeals for the First Circuit 1617 McCormack Post Office & Courthouse

ŀ

Boston, MA 02109

з. Date and place of birth.

August 15, 1938; San Francisco, CA

What is your marital status? List spouse's name (including 4. maiden name of wife), occupation, employer's name and business address(es).

Married.

Joanna Freda Hare Breyer (maiden name is Hare)

clinical psychologist Dana Farber Cancer Institute 44 Binney Street Boston, MA 02115

Education: List each college and law school you have 5. attended, including dates of attendance, degrees received, and dates degrees were granted.

Stanford University

dates attended: September 1955 - June 1959 degree received: A.B. Philosophy, Highest Honors degree date: June 1959

Oxford University, Magdalen College (as a Marshall Scholar) dates attended: September 1959 - June 1961 degree received: B.A., First Class Honors, Philosophy,

Politics & Economics degree date: June 1961

Harvard Law School

dates attended: September 1961 - June 1964 degree received: LL.B. magna cum laude degree date: June 1964

Employment record: List (by year) all governmental agencies, business or professional corporations, companies, firms, or other enterprises, partnerships, institutions and organizations, nonprofit or otherwise, with which you are or have been connected as an officer, director, partner, 6. proprietor, or employee.

San Francisco Recreation Department 1955

San Francisco, CA summer job as waiter

1958 Pacific Gas & Electric Co.

San Francisco, CA summer job as ditch digger

Heller, Ehrman, White & McAuliffe 1962

San Francisco, CA law firm summer associate

Cleary, Gottleib, Steen & Hamilton Paris, France law firm summer associate 1963

1964-1965 U.S. Supreme Court

Washington, DC

law clerk to Justice Arthur J. Goldberg

1965-1967 U.S. Department of Justice

Washington, DC Special Assistant to Assistant Attorney General for Antitrust (Donald F. Turner)

Harvard Law School 1967-1970

Cambridge, MA Assistant Professor of Law

1970-1980 Harvard Law School

Cambridge, MA Professor of Law

1973 U.S. Department of Justice Washington, DC Assistant Special Prosecutor Watergate Special Prosecution Force 1974-1975 U.S. Senate Judiciary Committee Washington, DC Special Counsel, Administrative Practices Subcommittee 1975 College of Law Sydney, Australia Visiting Lecturer on antitrust law U.S. Senate Judiciary Committee Washington, DC Occasional consultant 1975-1979 1977-1980 John F. Kennedy School of Government Harvard University Cambridge, MA Professor Summer 1978 Salzburg Seminar Summer 1993 Salzburg, Austria Lecturer on economics and law U.S. Senate Judiciary Committee 1979-1980 Washington, DC Chief Counsel 1980-present U.S. Court of Appeals for the First Circuit Boston, MA Circuit Judge, then Chief Judge (since 1990) Harvard Law School Cambridge, MA Lecturer in Law 1985-1989 U.S. Sentencing Commission Washington, DC Commissioner

January 1993 University of Rome

Rome, Italy Visiting Professor

7. Military Service and Draft Status: Have you had any military service? If so, give particulars, including the dates, branch of service, rank or rate, serial number and type of discharge received. Please list, by approximate date, Selective Service classifications you have held, and state briefly the reasons for any classification other than I-A.

I was in the Army (Strategic Intelligence) as part of a sixmonth active duty, eight year reserve program. I served on active duty from June to December, 1957. My serial number was FR 19585532 and I was honorably discharged, after fulfilling my eight year reserve commitment, in 1965, with the rank of corporal. I served active duty at Ft. Ord, California and Ft. Holabird, Maryland. I served active reserve duty in a strategic intelligence reserve unit at Stanford, California.

8. <u>Honors and Awards</u>: List any scholarships, fellowships, honorary degrees, and honorary society memberships that you believe would be of interest to the committee.

Eagle Scout

General Motors Scholar at Stanford

Graduated from Stanford with great distinction (highest honors)

Marshall Scholarship

Graduated from Oxford with First Class Honors (PPE)

Graduated from Harvard Law School, magna cum laude

Articles Editor, Harvard Law Review

Honorary Degree, University of Rochester, Graduate School of Management (1983)

ABA Annual Award for Scholarship in Administrative Law (1987)

Honorary Lectures:

The Holmes Lectures, Harvard University, April 28, 1992 (revised and reprinted as <u>Breaking the Vicious Circle: Toward Effective Risk Regulation</u> (Harvard University Press, 1993).

The Weise Lecture (a version of the Holmes Lectures), Brigham and Women's Hospital, September 29, 1992.

The Roth Lecture, October 31, 1991, 65 Southern California Law Review 845 (1992).

The Donahue Lecture, April 12, 1990, 24 <u>Suffolk Law Review</u> 29 (1990).

The Kaplan Memorial Lecture, April 13, 1988, 17 Hofstra Law Review 1 (1988).

The Handler Lecture, November 15, 1986, 75 California Law Review 1005 (1987).

The Shell Lecture, February 16, 1984, 59 <u>Tulane Law</u> Review 4 (1984).

The Ryan Lecture, Georgetown University Law Center, October 13, 1983, 72 Georgetown Law Journal 785 (1984).

Commencement Address, Boston College Law School, May 29, 1983.

The Hagood Lecture, University of South Carolina, March 11, 1982, 34 South Carolina Law Review 629 (1983).

9. Bar Associations: List all bar associations, legal or judicial-related committees or conferences of which you are or have been a member and give the titles and dates of any offices which you have held in such groups. Also, if any such association, committee or conference of which you were or are a member issued any reports, memoranda or policy statements prepared or produced with your participation, please furnish the committee with one copy of these materials, if they are available to you. "Participation" includes, but is not limited to, membership in any working group of any such association, committee or conference which produced a report, memorandum or policy statement even where you did not contribute to it.

present memberships

Massachusetts Bar Association

Boston Bar Association

American Bar Association
Administrative Law Section, Judicial Representative
Judicial Administration Division

American Law Institute

American Bar Foundation

National Lawyers Club (affiliated with Federal Bar Association)

Honorary Member

Administrative Conference of the United States
Judicial Delegate

Federal Judges Association

Carnegie Commission, Task Force on Science and Technology in Judicial and Regulatory Decision Making (Report included in Appendix I)

Judicial Conference of the United States

First Circuit Judicial Council Chairman (since 1990)

past memberships

U.S. Sentencing Commission
(Sentencing Guidelines included in Appendix I)

Federal Judges Merit Selection Panel Massachusetts District Court

American Bar Association Standing Committee on Continuing Legal Education

American Bar Association Committee on Government Standards
Judicial Representative
(Report included in Appendix I)

Except as otherwise noted, I cannot recall, nor do my files reveal, any reports, memoranda, or policy statements prepared with my participation, but should I find any, I will provide them. The materials produced by these organizations are voluminous, and it would be very difficult to collect and compile them. Please let me know if there is additional detail on any particular matter.

10. Other Memberships: Please list all private and governmental organizations (including clubs, working groups, advisory or editorial boards, panels, committees, conferences, or publications) to which you belong or to which you have belonged since graduation from law school, or in which you have participated since graduation from law school, giving dates of membership or participation and indicating any office you held. Please describe briefly the nature and objectives of each such organization, the nature of your participation in each such organization, and identify an officer or other person from whom more

detailed information may be obtained. Please indicate which of these organizations, if any, are active in lobbying before public bodies.

If any of these organizations of which you were or are a member or in which you participated issued any reports, memoranda or policy statements prepared or produced with your participation, please furnish the committee with one copy of the materials, if they are available to you. "Participation" includes, but is not limited to, membership in any working group of any such association, committee or conference which produced a report, memorandum or policy statement even where you did not contribute to it. If any of these materials are not available to you, please give the name and address of the organization that issued the report, memoranda or policy statement, the date of the document, and a summary of its subject matter.

present memberships

Dana Farber Cancer Institute (Trustee) 44 Binney Street Boston, MA 02115 President: Christopher T. Walsh research and treatment of cancer

American Academy of Arts & Science (Member) 136 Irving Street Cambridge, MA 02138 President: Jaroslav Jan Pelikan honorary society

Council on Foreign Relations (Member) 58 East 68th Street New York, NY 10021 President: Leslie Gelb organization relating to international affairs

Harvard Club (Member) 374 Commonwealth Avenue Boston, MA 02215 President: Franklin Mead social club

Cambridge Tennis Club (Member) 40 Willard Street Cambridge, MA 02138 President: Susan Mead social and athletic club

Nisi Prius Club (Member)

(no facilities)
Boston, MA
Clerk: Daniel O. Mahoney
lunch and discussion club

Lawyers' Club (Member)
(no facilities or regular meeting place)
Boston, MA
Contact: Philip Burling
informal dinner and discussion group

Saturday Club (Member)
(no facilities)

Roston, MA
Clerk: Thomas B. Adams
lunch and discussion club

Curtis Club (Member)
(no facilities)
meets at the Union Club
Boston, MA
Secretary: Robert J. Muldoon, Jr.
dinner and discussion club

past memberships:

Visiting Committee of the University of Chicago Law School

Dia Art Foundation Board of Trustees (charitable private foundation supporting, among other things, contemporary art projects)

National Academy of Sciences, Committee to Study Saccharin and Food Safety Report: Saccharin: Technical Assessment of Risks and Benefits (1978)

Board of Stearns' Village Cooperative Nursery School

Harvard-Ford Foundation Steering Committee, Inquiry into Public Policy Concerning Children in America.

Except as noted, I cannot recall, nor do my files reveal, any reports, memoranda, or policy statements prepared with my participation. Should I find any, I will provide them. I do not have a copy of the one report indicated, but will try to obtain one.

None of these groups is "active in lobbying before public bodies."

11. Court Admission: List all courts in which you have been admitted to practice, with dates of admission and lapses if any such memberships lapsed. Please explain the reason for any lapse of membership. Give the same information for administrative bodies which require special admission to practice.

District of Columbia Bar (1966)

California Bar (1966)

Massachusetts Bar (1971)

Supreme Court Bar (1977)

I am not aware of any lapsed membership.

12. Writings and Speeches:

- a. List the titles, publishers, and dates of books, articles, reports, letters to the editors, editorial pieces, or other published material you have written or edited. Please supply one copy of all published material to the committee.
- (i) books

Breaking the Vicious Circle: Toward Effective Risk Regulation (Harvard University Press, 1993) (Note that copies of both the first and second printings have been provided.)

Regulation and Its Reform (Harvard University Press, 1982).

Administrative Law and Regulatory Policy (with Richard Stewart) (Little, Brown, 1st ed. 1979, 2d ed. 1985, 3d ed. 1992). Also Teacher's Manual: Administrative Law and Regulatory Policy (with Richard Stewart) (Little, Brown, 1st ed. 1979, 2d ed. 1985, 3d ed. 1992).

The Federal Power Commission and the Regulation of Energy (with Paul MacAvoy) (Brookings 1974).

(ii) articles and book chapters

"On the Uses of Legislative History in Interpreting Statutes", 65 Southern California Law Review 845

- (1992).
- "A Tribute to Judge Coffin", 43 <u>Maine Law Review</u> 3 (1991).
- "Administering Justice in the First Circuit", 24 Suffolk Law Review 29 (1990).
- "Agency Autonomy and the Unitary Executive", 68 Washington University Law Ouarterly 495 (1990).
- "Regulation and Deregulation in the United States: Airlines, Telecommunications and Antitrust", Deregulation or Re-regulation? Regulatory Reform in Europe and the United States (1990). Also published in Italian translation in Regolazione E/O Privatizzazione 217 (1992) (title page included).
- "Clerking for Justice Goldberg", <u>Journal of Supreme</u> Court History 4 (1990).
- "The Federal Sentencing Guidelines: A Dialogue", 26 Criminal Law Bulletin 5 (Jan.-Feb. 1990) (with Kenneth R. Feinberg, Esq.).
- "Equality Versus Discretion in Sentencing", 26 American Criminal Law Review 1820 (1989).
- "Comments on Airline Deregulation and Common Market Regulation", 9 <u>Economic Policy: A European Forum</u> 335-338, 476-481 (1989).
- "In Memoriam: Paul M. Bator", 102 <u>Harvard Law Review</u> 1741 (1989).
- "The Federal Sentencing Guidelines and the Key Compromises Upon Which They Rest", 17 Hofstra Law Review 1 (1988), reprinted in Munro & Wasik, Sentencing, Judicial Discretion and Training (London 1992).
- "The Cutting Edge of Antitrust: Lessons from Deregulation", 57 <u>Antitrust Law Journal</u> 771 (1988) and 57 <u>Antitrust Law Journal</u> 777 (1988).
- "Antitrust, Deregulation and the Newly Liberated Marketplace", 75 <u>California Law Review</u> 1005 (1987).
- "Judicial Review of Questions of Law and Policy", 38 Administrative Law Review 363 (1986). Also published in Public Regulation (1987).

- "Economics and Judging: An Afterword on Cooter and Wald", 50 Law and Contemporary Problems 245 (1987).
- "Foreward", Independent Counsel Symposium, 25 American Criminal Law Review 167 (1987).
- "In Memoriam: Charles E. Wyzanski, Jr.", 100 <u>Harvard Law Review</u> 707 (1987).
- "Restructuring as a Competition Issue", <u>Antitrust</u>
 <u>Conference 1987-Restructuring and Antitrust</u> 14 (The
 Conference Board 1987).
- "Regulation and Deregulation" (with Paul MacAvoy), in The New Palgrave: A Dictionary of Economic Theory and Doctrine (1987) (advanced stage galleys included in appendix).
- "The Reform Package of 1986: The Mix of Politics, Law, and Economics", <u>Antitrust Conference 1986-Antitrust:</u>
 New Directions vs. New Backlash 15 (The Conference Board (1986).
- "Airline Deregulation in America", 35 <u>ITA Magazine</u> 3 (May 1986).
- "Economists and Economic Regulation", 47 <u>University of Pittsburgh Law Review</u> 205 (1985).
- "Can Industries Survive . . . Part Regulated and Part Free?", <u>Antitrust Conference 1985-Antitrust in Transition: Two Dialogues</u> 5 (The Conference Board 1985).
- "Reforming Regulation", 59 Tulane Law Review 4 (1984).
- "The Relationship between the Federal Courts and the Puerto Rico Legal System", 53 <u>University of Puerto Rico Law Review</u> 307 (1984).
- "The Legislative Veto after Chadha", 72 Georgetown Law Journal 785 (1984).
- "The Terms of the Market Power Debate", Antitrust Forum 1984-Management Discretion and Antitrust 10 (The Conference Board 1984).
- "Afterword", 92 Yale Law Journal 1614 (1983).
- "Two Models of Regulatory Reform", 34 <u>South Carolina</u> <u>Law Review</u> 629 (1983).

- "Economics for Lawyers and Judges", 33 <u>Journal of Legal</u> <u>Education</u> 294 (1983).
- "Judicial Precedent and the New Economics", Antitrust Conference 1983-Changing Antitrust Standards 5 (The Conference Board 1983). (Also published as "Judicial Precedent and the New Economics", Antitrust Folicy in Transition: The Convergence of Law and Economics 5 (The Conference Board 1983).
- "Regulation and Its Reform", <u>Self-Regulation</u> 23 (Conference Proceedings of the Ethics Resource Center 1982).
- "Two Models of Regulatory Reform", <u>Distinguished</u>
 <u>Lecture Series on the National Economy</u> (Center for Law & Economic Studies, Columbia University 1981).
- "Analyzing Regulatory Failure: Mismatches, Less Restrictive Alternatives, and Reform", 92 <u>Harvard Law</u> <u>Review</u> 549 (1979).
- "Taxes as a Substitute for Regulation", 10 Growth and Change 39 (1979).
- "<u>Vermont Yankee</u> and the Courts' Role in the Nuclear Energy Controversy", 91 <u>Harvard Law Review</u> 1833 (1978).
- "Five Questions about Australian Antitrust Law", 51 Australian Law Journal 28 (1977).
- "The Problem of the Honest Monopolist", 41 ABA Antitrust Law Journal 194 (1975).
- "The Regulation of Genetic Engineering", 1 Man and Medicine 1 (1975) (with Richard Zeckhauser), reprinted in Lipkin & Rowley, Genetic Responsibility (1975).
- "The Natural Gas Shortage and the Regulation of Natural Gas Producers", 86 <u>Harvard Law Review</u> 941 (1973) (with Paul MacAvoy), reprinted in Kalter & Vogely, <u>Energy Supply and Government Policy</u> (1976).
- "The Federal Power Commission and the Coordination Problem in the Electrical Power Industry", 46 <u>Southern</u> <u>California Law Review</u> 661 (1973) (with Paul MacAvoy).
- "Copyright: A Rejoinder", 20 U.C.L.A. Law Review (1972).
- "The Ash Council's Report on the Independent Regulatory Agencies", 2 Bell Journal of Economics & Management

<u>Science</u> 628 (1971), reprinted in Noll, <u>Reforming</u> <u>Regulation</u> (1971).

"The Uneasy Case for Copyright: A Study of Copyright in Books, Photocopies and Computer Programs", 84 Harvard Law Review 281 (1970) (reprinted in Bush, Technology and Copyright 1972).

(iii) newspaper writings

"The Economics of AIDS", review of <u>Private Choices and Public Health: The AIDS Epidemic in an Economic Perspective</u> by Thomas J. Philipson and Richard A. Posner, The New York Times, sec. 7, p. 24, March 6, 1994.

"Yeltsin's Radical Plans to Reform Russia's Judiciary", The San Francisco Chronicle, p. A19, November 12, 1991.

"Russian Judges Want Real Justice", The New York Times, sec. A, p. 25, October 30, 1991.

"A Boston Driver to the Rescue!", The Boston Globe, Letters to the Editor, February 26, 1993.

Copies of the books listed above are supplied in a box. The other writings are included in Appendix II.

- b. Please supply one copy of any testimony, official statements or other communications relating, in whole or in part, to matters of public policy, that you have issued or provided or that others presented on your behalf to public bodies or public officials.
 - July 14, 1977
 Testimony on Civil Aeronautics Board Regulation of the Airlines, Before the Budget Committee of the House of Representatives, reprinted in "Deregulation in the Airline Industry" (Research report for The First Boston Corp.) (1977)
 - April 16, 1986
 Testimony on Intellectual Property Rights before the House Judiciary Subcommittee on Courts, Civil Liberties and the Administration of Justice and the Senate Judiciary Subcommittee on Patents, Copyrights and Trademarks

May 12, 1987

Remarks of Stephen Breyer Before the Senate Committee on the Judiciary (regarding the constitutional status of the United States Sentencing Commission)

- June 11, 1987
 Statement of Stephen Breyer before the House
 Judiciary Subcommittee on Criminal Justice, in
 respect to the Ex Post Facto application of the
 Sentencing Guidelines
- July 23, 1987
 Testimony of Sentencing Commission Member Stephen
 Breyer before The House Judiciary Subcommittee on
 Criminal Justice
- October 22, 1987
 Testimony of Sentencing Commission Member Stephen
 Breyer before the Senate Committee on the
 Judiciary
- September 8, 1988
 Testimony on Behalf of the Judicial Conference of the United States Before the Committee on Veterans' Affairs, United States House of Representatives
- January 31, 1990
 Testimony before the Federal Courts Study
 Committee: Concerning the Committee's "Tentative
 Recommendations" about Guideline Sentencing
- April 19, 1990
 Testimony before the Subcommittee on Courts,
 Intellectual Property, and the Administration of
 Justice: On Statutory Interpretation and the Use
 of Legislative History
- April 8, 1991
 Testimony before the Joint Committee on the
 Judiciary [of the Massachusetts Legislature] on an
 Act to Improve the Administration of Justice in
 the Commonwealth
- November 9, 1993
 Testimony before the Senate Committee on Energy and Natural Resources on Risk Analysis in Environmental Policy Making
- February 1, 1994
 Testimony before the House Committee on Government
 Operations, the Subcommittee on Environment,

Energy and Natural Resources, and the Subcommittee on Legislation and National Security (regarding risk regulation)

Copies of testimony listed above are included in Appendix III.

Please supply a copy, transcript or tape c. recording of all speeches or talks, including commencement speeches, remarks, lectures, panel discussions, conferences, political speeches, and question-and-answer sessions, by you which relate in whole or in part to issues of law or public policy. If you have a recording of a speech or talk and it is not identical to the transcript or copy, please supply a copy of the recording as well. If you do not have a copy of the speech or a transcript or tape recording of your remarks, please give the name and address of the group before whom the speech was given, the date of the speech, and a summary of its subject matter. If you have reason to believe that the group has a copy or tape recording of the speech, please request that the group supply the committee with a copy or tape recording of the speech. If you did not speak from a prepared text, please furnish a copy of any outline or notes from which you spoke. Ιf there were press reports about the speech, and they are readily available to you, please supply them.

The list below includes all the speeches and talks that I can recall and that a search of my files has revealed. Should I recollect any other presentations, I will provide them. Also, many of these speeches have appeared in published form; they are noted, and the published versions of the remarks are included in Appendix II. Materials for unpublished speeches are included in Appendix IV.

- (1) Comment on Bill Ross' paper and talk in connection with Washington & Lee University Conference on "Resolving Regulatory Issues Involving Science and Technology", Lexington, VA on April 9, 1981 (text included in appendix).
- (2) "Two Models of Regulatory Reform", prepared for and published as a lecture in the Distinguished Lectures on the National Economy series sponsored by the Center for Law and Economic Studies of Columbia University, New York, NY on November 19, 1981.

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Also given at Brookings Institute in connection with their "Colloquium on Regulation", Washington, DC on January 21, 1982 (no text available).

Also delivered at the University of South Carolina as the Hagood Lecture, Columbia, SC on March 11, 1982. Published at 34 South Carolina Law Review 629 (1983).

Also given at the Ethics Resource Center's "Conference on Self-Regulation" held in Washington, DC on November 16, 1982 and published as "Regulation and Its Reform", <u>Self-Regulation</u> 23 (Conference Proceedings of the Ethics Resource Center) (1982).

Also given at William Mitchell College of Law, St. Paul, MN on May 12, 1983 (no text available).

Revised version given as Lecture on Regulatory Reform delivered at the Inauguration of Paul MacAvoy as Dean of the University of Rochester, Graduate School of Management, Rochester, NY on November 11, 1983 (no text available).

Also given as Shell Lecture at Tulane Law School, New Orleans, LA on February 16, 1984. Published as "Reforming Regulation" at 59 <u>Tulane Law Review</u> 4 (1984).

Version also delivered as Olin Lecture at Olin Symposium, University of California, Los Angeles, CA, on November 15, 1984 (no text available).

- (3) Comment on Marc Galanter's paper prepared in connection with "Dispute Resolution Conference" held at Harvard Law School, Cambridge, MA on October 14-16, 1982 (text included in appendix).
- (4) "Economics for Lawyers and Judges", first prepared for the Association of American Law Schools and Emory University's conference on "Place of Economics in Legal Education" held in Denver, CO on October 28-30, 1982 (text included in appendix).

Also used as basis for talk at The Conference Board's "Antitrust Issues in Today's Economy" conference he'd in New York, NY on March 3, 1983 and published as "Judicial Precedent and the New Economics", Antitrust Forum 1983-Antitrust Policy in Transition: The Convergence of Law and Economics 5 (The Conference Board) (1983) and as "Judicial Precedent and the New Economics", Antitrust Conference 1983-Changing Antitrust Standards 5 (The Conference Board) (1983).

Published at 33 Journal of Legal Education 294 (1983).

- (5) Introduction prepared for conference on "Impact of the Modern Corporation" held in Princeton, NJ on November 12-13, 1982 (text included in appendix).
- (6) "Afterword" prepared for Yale Symposium Commemorating the 50th Anniversary of the New Deal held in New Haven, CT on February 11-13, 1983. Published at 92 Yale Law Journal 1614 (1983).
- (7) "Comments on Airline Route Selection" prepared for CAB Sunset Seminar on Future Administration of the International Aviation Functions of the CAB held at a seminar at the National Academy of Sciences in Washington, DC on March 2, 1983 (summary of remarks included in appendix).
- (8) Informal Remarks at Seminar on the Administration of Justice sponsored by Brookings Institution at Williamsburg, VA on March 13, 1983 (text included in appendix).
- (9) "State Regulation and the Future", prepared for California Public Utilities Commission's symposium "State Regulation of Public Utilities: Today's Challenge, Tomorrow's Change" held at Stanford University, Palo Alto, CA on March 24-25, 1983 (text and utility's printed version included in appendix).
- (10) Commencement Address given on May 29, 1983 at Boston College Law School, Boston, MA (text included in appendix).
- (11) "Legislative Veto After <u>Chadha</u>", delivered as The Ryan Lecture on October 13, 1983, at <u>Georgetown University Law Center</u>, Washington, DC. Published at 72 <u>Georgetown Law Journal</u> 785 (1984).
- (12) Discussion -- <u>Intervention and Competitive Problems</u>, at The Conference Board forum on antitrust held in New York, NY on November 22, 1983 (text included in appendix).
- (13) "Copyright" -- Remarks made at Ft. Lauderdale Symposium on New Technologies, February 5, 1984; used again at Annenberg Seminar in Washington, DC on June 13, 1985 (text included in appendix).
- (14) Speech given at University of Puerto Rico School of Law, Rio Piedras, PR on Pebruary 8, 1984. Published at 53 <u>University Puerto Rico Law Review</u> 307 (1984), as "The Relationship between Federal Courts and the Puerto Rico Legal System."
- (15) Roundtable Discussion given at FTC Law and Economics Conference, Washington, DC in March 1984 (text included in appendix).

(16) Speech given at Toxicology Forum, Washington, DC on April 24, 1984 (outline included in appendix).

Also given at Cosmetic Industry Conference in Boston, MA on June 11, 1985 (no text available).

Also given at Food & Drug Symposium in Washington, DC on December 10, 1985 (no text available).

Published as "Relationship of Science, Law, and Policy in Risk Assessment and Management", <u>Interrelationship of Toxicology and Law for Human Safety Evaluation</u> 163 (April 1984) (presentation and discussion) (no text available).

- (17) "Alternative Approaches to Regulatory Reform: Judicial Review", lecture given at U.S./U.K. Conference on Comparative Administration and Law in London, England on May 11-13, 1984 (text of paper prepared for lecture included in appendix).
- (18) Remarks on administrative law at DC Circuit Conference, Williamsburg, VA on May 22, 1984 (excerpts included in appendix).
- (19) "The Terms of the Market Power Debate", remarks made at The Conference Board, in New York, NY on December 17, 1984. Published as <u>Antitrust Forum</u> 10 (The Conference Board) (1984).
- (20) Talk given to Crime Control Act Program meeting held by Crime Control Commission in New York, NY on January 14, 1985 (outline included in appendix).

Also given to the Comprehensive Crime Control Act Seminar, sponsored by the Law and Business Section of Harcourt, Brace & Jovanovich in San Francisco, CA on February 8, 1985 (no text available).

(21) "The Economist and the Regulator", outline of speech given at William Mitchell College of Law, St. Paul, MN on February 14, 1985. Published as "Economists and Economic Regulation", at 47 <u>University of Pittsburgh Law Review</u> 205 (1985).

Also used as basis for the Caplan Lecture at University of Pittsburgh Law School, Pittsburgh, PA on April 19, 1985 (no text available).

(22) "Market Regulation and Its Reform in the U.S.", speech given in Stockholm, Sweden, April 16, 1985 (text included in appendix).

- (23) Remarks on sentencing at Second Circuit Judicial Conference, Hershey, PA on September 6, 1985 (text included in appendix).
- (24) "Judicial Review of Questions of Law and Policy" paper and talk for Conference on Regulation, Airlie, VA on September 12-14, 1985. Published at 38 Administrative Law Review 363 (1986) and at Public Regulation: New Perspectives on Institutions and Policies 45 (1987).
- (25) "Airline Deregulation in America", speech given in Paris, France at "Regulation and Deregulation in France and the United States" on January 27, 1986 (text included in appendix).

Published in 35 ITA Magazine 3 (May 1986).

- (26) "The Reform Package of 1986: The Mix of Politics, Law, and Economics", panel member at a forum of the Conference Board in New York, NY on March 6, 1986. Published at <u>Antitrust Conference 1986-Antitrust: New Directions vs. New Backlash</u> 15 (The Conference Board 1986).
- (27) Brookings Institution Program on Judicial-Congressional Relations in Washington, DC on November 13, 1986. New York Times article, November 23, 1986, commented on the program (article included in appendix).
- (28) Comments based on Judge Wald's and Professor Cooter's papers given at Symposium on Economists on the Bench at Duke University, Durham, NC on April 11-12, 1986. Published as "Economics and Judging: An Afterword by Cooter and Wald", 50 Law and Contemporary Problems 245 (1987).
- (29) "Antitrust, Deregulation and the Newly Liberated Marketplace", delivered as The Handler Letture in New York, NY on November 15, 1986. Published at 75 California Law Review 1005 (1987).

Version also given at the Proceedings from the 26th Iowa State Regulatory Conference, Ames, IA on May 19-21, 1987 (text included in appendix).

(30) "Antitrust Issues in Today's Economy: Restructuring as a Competition Issue", remarks to The Conference Board, New York, NY on March 5, 1987 (edited remarks included in appendix).

Published as "Restructuring as a Competition Issue", Antitrust Conference 1987 14 (The Conference Board 1987).

(31) Talk given to Association of Criminal Defense Lawyers

- in Washington, DC on May 1, 1987. (no text available) (Interview later published in <u>Champion Magazine</u> about the talk. See below.)
- (32) Practicing Law Institute, New York, NY on January 15, 1988 talk on Sentencing Guidelines. Published at 26 Criminal Law Bulletin 5 (1990).
- (33) "The Federal Sentencing Guidelines and the Key Compromises Upon Which They Rest", delivered at Hofstra University as Kaplan Memorial Lecture, Hempstead, NY. Published at 17 Hofstra Law Review 1 (1988), reprinted in Munro & Wasik, Sentencing Judicial Discretion and Training (1992).
- Also delivered, in an updated version, for Ottawa Society's Criminal Code Reform Conference held in Washington, DC, January 23, 1990 (draft paper included in appendix).
- (34) Speech delivered to the American Bar Association's seminar sponsored by the ABA Section of Antitrust Law -- "The Cutting Edge of Antitrust: Lessons from Deregulation", Washington, DC on June 13, 1988. Published at 57 Antitrust Law Journal 771 (1989) (Luncheon Address); 57 Antitrust Law Journal 777 (1989) (Commentary and Analysis).
- (35) "Regulation and Deregulation", written for Franco/American Judicial Exchange program held in Paris, France, July 6-7, 1988 (draft text included in appendix).
- (36) "Equality Versus Discretion in Sentencing", presentation at the Proceedings of the Federalist Society's Second Annual Lawyers' Convention, Washington, DC on September 9-10, 1988. Published at 26 American Criminal Law
- (37) "An Elementary Overview of Regulation and Deregulation in the United States: Airlines, Telecommunications and Antitrust", paper prepared for conference in Florence, Italy, November 21-22, 1988 (text included in appendix).
- Published as chapter in <u>Deregulation or Re-regulation?</u>
 Regulatory Reform in <u>Europe and the United States</u> (1990).
 Also published in Italian translation in <u>Regulatione E/O Privatizzazione</u> 217 (1992) (title page included).
- (38) Tribute to Paul Bator delivered at memorial service at the University of Chicago, Chicago, IL on March 28, 1989. Published as "In Memoriam: Paul M. Bator", 102 <u>Harvard Law</u> Review 1741 (1989).
- (39) "Comments on Airline Deregulation and On Common Market

- Regulation", presented at DeMenil/Paris 1989 Conference, April 20-23, 1989. Published at 9 Economic Policy: A European Forum 335-338, 476-481 (1989).
- (40) Remarks to Bankruptcy Judges Conference held in Boston, MA on November 2, 1989 (text included in appendix).
- Flaschner Award Ceremony Keynote Address, given at American Bar Association Annual Meeting, Atlanta, GA, August 10, 1991 (based on Bankruptcy Judges Conference remarks) (text included in appendix).
- Talk to Boston Bankruptcy Bar, based on Flaschner Award (August 10, 1991) and Bankruptcy Judges Remarks (November 2, 1989), Boston, MA on May 4, 1993 (no text available).
- (41) "Keynote Address" at Proceedings of the Conference on Competition and Regulation -- Compatible Bedfellows?, in Washington, DC on January 18, 1990 (sponsored by the American Bar Association) (text included in appendix).
- (42) Speech for a panel discussion sponsored by The Federalist Society: "Agency Autonomy and the Unitary Executive", Washington, DC on January 19, 1990 (text included in appendix).
- Published at 68 Washington University Law Quarterly 495 (1990).
- (43) Chief Judge Induction Remarks, Boston, MA on April 2, 1990 (text included in appendix).
- (44) "Administering Justice in the First Circuit", delivered at Suffolk Law School as the Donohue Lecture, Boston, MA on April 12, 1990. Published at 24 <u>Suffolk Law Review</u> 29 (1990).
- Talk based on Donahue Lecture, to American College of Trial Lawyers regional meeting held at New Seabury, MA on June 9, 1990 (notes included in appendix).
- Talk based on Donahue Lecture, to Clerks of Courts conference held in Boston, MA on January 28, 1991 (no text available).
 - (45) "Deregulation of Electricity Production: Questions for Discussion", paper prepared for conference held in Paris, France ("Organizing and Regulating Electric Systems in the Nineties -- a Euro-American Conference") on May 28-29, 1990 (text included in appendix).
 - (46) Tribute given at Memorial Service for Justice Goldberg

- at Supreme Court, Washington, DC on October 15, 1990. Published as "Clerking for Justice Goldberg", <u>Journal of Supreme Court History</u> 4 (1990).
- (47) Remarks on "The State of the Circuit", given at First Circuit Judicial Conference, Kennebunkport, ME on October 29-30, 1990 (text included in appendix).
- (48) Remarks made to Federal Practice Section of the Boston Bar Association, Boston, MA on November 29, 1990. Remarks made again to the Boston Bar Association Council Meeting, Boston, MA on January 16, 1991 (notes included in appendix).
- (49) Comments on Role of Academics in Administrative Law made at ABA Administrative Law Section meeting held in Seattle, WA on February 8-10, 1991 (notes included in appendix).
- (50) Debate with Justice Scalia on legislative history for American Bar Association in Washington, DC on March 11, 1991. Description of discussion with Justice Scalia published as Sherman, "The Use of Legislative History: A Debate Between Justice Scalia and Judge Breyer", 16 Administrative Law News 1 (1991) (included in appendix).
- (51) Tribute to Ben Kaplan, Boston, MA on April 8, 1991 (text included in appendix).
- (52) Remarks at Forum on the Bill of Rights held at John F. Kennedy School of Government, Cambridge, MA on April 29, 1991 (notes included in appendix).
- (53) "New Federal Courthouse Site and Architect Selection Announcement", Boston, MA on June 10, 1991 (text included in appendix).
- (54) "Economic Regulation in a Federal Context -- Some Problems for the EEC", talk prepared for Tulane Conference held in Siena, Italy, July 4-5, 1991 (text included in appendix).
- Also basis for talk at Edinburgh/Mentor Group, Edinburgh, Scotland on August 23-29, 1991 (notes included in appendix).
 - (55) "On the Uses of Legislative History in Interpreting Statutes", presented as the Roth Lecture, University of Southern California, Los Angeles, CA on October 31, 1991. Published at 65 Southern California Law Review 845 (1992).
 - (56) Remarks on "The State of the First Circuit", given at Waterville Valley, NH, on September 29-October 1, 1991 (notes included in appendix).

- (57) Talk to U.S. Court Reporters Association, Portland, ME on October 11, 1991 (note: included in appendix).
- (58) Introductory Remarks at Colloquium about the new Boston courthouse, Boston, MA on November 16, 1991 (transcript included in appendix).
- (59) Luncheon Address to Boston Bar Association, Appellate Section, regarding Court-Assisted Mediation Program and other matters, Boston, MA on January 13, 1992 (no text available).
- (60) The Holmes Lectures, Harvard Law School, Cambridge, MA on April 28, 1992. Published as <u>Breaking the Vicious Circle: Toward Effective Risk Regulation</u> (Harvard University Press, 1993).

Delivered shortened version of The Holmes Lectures at National Academy of Science, Washington, DC on April 29, 1992 (no text available).

Weise Lecture at Brigham and Women's Hospital, Boston, MA on September 29, 1992. (Version of the Holmes Lectures; no text available).

Speech based on part of the Holmes Lectures at the Federalist Society Program, Symposium on Risk Regulation, held in Washington, DC on October 3, 1992 (text included in appendix).

Spoke to Toxicology Society Annual Meeting in New Orleans, LA on March 17, 1993. Based on Holmes Lectures (no text available).

- (61) Federal Energy Bar Association, Washington, DC on May 21, 1992 (notes included in appendix).
- (62) Talk on Sentencing Guidelines at the Fifth Circuit Judicial Conference, New Orleans, LA on May 15, 1992 (no text available).

Talk on Sentencing Guidelines at the DC Circuit Judicial Conference based on Fifth Circuit talk, Washington, DC on June 11-12, 1992 (outline included in appendix).

- (63) Judge Campbell's Portrait Presentation Program, Boston, MA on October 9, 1992 (text included in appendix).
- (64) Introduction of Judge Winter as The Holmes Lecturer, Harvard Law School, Cambridge, MA on October 13, 1992 (text included in appendix).

- (65) Ford Hall Forum Program, discussing First Amendment issues, in honor of Judge David Nelson, Boston, MA on October 15, 1992 (notes included in appendix).
- (66) Remarks on "The State of the Circuit", Humacao, PR on November 1992 (no text available).
- (67) "Multiculturalism and Political Correctness: Anti-Semitism: Where Does It Fit In? A Roundtable Discussion", At the Anti-Defamation League National Executive Committee Meeting, Boston, MA on November 6, 1992 (ADL's printed version included in appendix).
- (68) Talk on the First Amendment and the Bill of Rights at the University Club, New York, NY on December 3, 1992 (notes included in appendix).
- (69) "Administrative Law -- European Survey", Lectures at Universities of Rome, Florence and Naples, Italy on January 9-24, 1993 (outline included in appendix).
- (70) Introduction of Justice Souter at American Bar Association meeting held in Boston, MA on February 7, 1993 (notes included in appendi:).
- (71) Statement at U.S. Judicial Conference meeting about Cost of Living Adjustments and Judges' Pay, Washington, DC on March 15-16, 1993 (text included in appendix).
- (72) "Stress in the Judiciary", talk at program sponsored by American Bar Association's Administrative Law Judges Section in Washington, DC on April 2, 1993 (notes included in appendix).
- (73) Salzburg Seminar participant, speaking on federalism, Salzburg, Austria on July 15-August 6, 1993 (notes included in appendix).
- (74) Participant in American Bar Association "mandatory minimum" program in New York, NY on August 7, 1993 (no text available).
- (75) "The Quest for Effective Risk Regulation: Lessons from the American Experience", prepared for Conference at University of Edinburgh, Scotland sponsored by Mentor Group, on August 31-September 3, 1993 (draft paper included in appendix).
- (76) "The State of the Circuit" and other remarks at First Circuit Judicial Conference held at Copley Plaza in Boston, MA on September 12-14, 1993 (notes included in appendix).

- (77) Keynote Speech on First Amendment issues to National Executive Committee of Anti-Defamation League, Detroit, MI on October 22, 1993 (outline included in appendix).
- (78) Address to Massachusetts Historical Society in Boston, MA on October 29, 1993 (notes included in appendix).
- (79) Talk to students at Pontifical Catholic University in Ponce, Puerto Rico on November 3, 1993 (no text available, but based on Anti-Defamation League speech of October 22, 1993 and on "The Relationship between Federal Courts and the Puerto Rico Legal System", 53 <u>University of Puerto Rico Law Review</u> 307 (1984)).
- (80) Speech to Young Lawyers Section of Boston Bar Association, Boston, MA on November 18, 1993 (no text available).
- (81) Brief remarks at swearing-in of Carmen Cerezo as Chief Judge, U.S. District Court of Puerto Rico, Hato Rey, PR on December 28, 1993 (notes included in appendix).
- (82) Brief remarks at swearing-in of three new Massachusetts District Court Judges: Richard G. Stearns, Reginald C. Lindsay, Patti B. Saris, Boston, MA on January 5, 1994 (notes included in appendix).
- (83) Statement on the Goals of High School Education + presented at hearings held by the Massachusetts Commission on the Common Core of Learning/Massachusetts Board of Education in Boston, MA on January 11, 1994 (text included in appendix).
- (84) Luncheon Address to Boston Bar Association Environmental Law Section, Boston, MA on January 21, 1994 (no text available).
- (85) Speech on risk to American Association for Advancement of Sciences, San Francisco, CA on February 21, 1994 (no text available).
- (86) Speech on risk to Boston Harbor/Massachusetts Bay Symposium/Massachusetts Bay Marine Studies Consortium Annual Meeting held at JFK Library, Boston, MA on February 24, 1994 (no text available).
- (87) Speech on risk regulation at Environmental Protection Agency by invitation of Edmund Burke Society, Washington, DC on March 29, 1994 (no text available).
- (88) Talk on the future of the First Amendment at George Washington University Law School as an Enrichment Program

- Speaker, Washington, DC on March 29, 1994 (notes included in appendix).
- (89) Spoke at The Hotchkiss School about the First Amendment, Litchfield, CT on April 11, 1994 (no text available).
- (90) Talk given at American College of Trial Lawyers Spring Meeting in Scottsdale, AZ, April 18, 1994 (videotape and transcript included in appendix).
- (91) Brief remarks at swearing-in of new Massachusetts District Court Judge Nancy Gertner, Boston, MA, April 25, 1994 (transcript included in appendix).
- d. Please list all interviews you have given to newspapers, magazines or other publications, or radio or television stations, providing the dates of these interviews and clips or transcripts of these interviews where they are available to you.

I spoke briefly with many reporters both this year and last year regarding my potential nomination to the Supreme Court. I have not attempted to list all of those occasions.

The press materials from the interviews below are also included in Appendix IV.

"The Open Mind", shows #1446 and #1447, produced and moderated by Richard Heffner, airing on New York and Boston public television during May and June 1994 (videotape and transcript included in appendix).

"Breyer Back at Work, Praises Ginsburg Pick", <u>Boston Globe</u>, June 16, 1993, at METRO/REGION 1.

"Bench Conference", <u>Massachusetts Lawyers Weekly</u>, February 22, 1993, at 28 (interview by Barbara Rabinovitz).

"1st Circuit Reports Progress with CAMP", <u>Massachusetts</u>
<u>Lawyers Weekly</u>, August 24, 1992, at 3 (interview by Barbara Rabinovitz).

"Federal Courts Eager for Action on Vacancies", Massachusetts Lawvers Weekly, October 14, 1991, at 28.

"New U.S. Appeals Judge Urges More Action by Bar", Massachusetts Lawyers Weekly, March 26, 1990, at 1 (interview by Susan Roberts Boyle). [error in title,

should be "Chief Judge"]

"Sua Sponte: Clerk-Shopping Shows Judges at Their Worst", The National Law Journal, April 4, 1988, at 13.

"Q. & A.: Stephen G Breyer: With Uniform Sentencing -- Same Crime, Same Time", <u>The New York Times</u>, April 19, 1987 (interview by Kenneth B. Noble).

"Proposed Federal Sentencing Guidelines: An Interview with Stephen G. Breyer", <u>The Champion</u>, July 1987 (interview by Alan Ellis and Scott Wallace).

13. Citations: Please provide:

(a) citations for all opinions you have written (including concurrences, dissents);

A list of all these citations is attached as Addendum A-1; the concurrences are listed separately in Addendum A-2; the dissents are listed separately in Addendum A-3. Copies of the cases are included in Appendix V.

(b) a list of cases in which appeal or certiorari has been requested or granted;

<u>United States</u> v. <u>Cruz-Santiago</u>, 12 F.3d 1 (1993), cert. denied, 1994 WL 111893 (1994).

United States v. Duque-Rodriquez, 989 F.2d 485, cert.
denied, 114 S. Ct. 203 (1993).

United States v. Aversa, 984 F.2d 493 (1993) (en banc) (concurring opinion), cert. granted, decision vacated and remanded sub nom. Donovan v. United States, 114 S. Ct. 873 (1994).

United States v. Ramos-Morales, 981 F.2d 625 (1992),
cert. denied, 113 S. Ct. 2384 (1993).

<u>DeCosta</u> v. <u>Viacom International</u>, 981 F.2d 602 (1992), cert. denied, 113 S. Ct. 3039 (1993).

<u>United States</u> v. <u>Maldonado-Espinosa</u>, 968 F.2d 101 (1992), cert. denied, 113 S. Ct. 1579 (1993).

United States v. Ovegbola, 961 F.2d 11, petition for cert. filed, June 25, 1992, motion to proceed in forma pauperis denied, 113 S. Ct. 47 (1992).

<u>Stuart</u> v. <u>Roache</u>, 951 F 2d 446 (1991), cert. denied,

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112 S. Ct. 1948 (1992).

<u>United States</u> v. <u>Dominquez</u>, 951 F.2d 412 (1991), cert. denied, 112 S. Ct. 1960 (1992).

Howe v. Goldcorp Investments, 946 F.2d 944 (1991), cert. denied, 112 S. Ct. 1172 (1992).

Ward v. Skinner, 943 F.2d 157 (1991), cert. denied, 112 S. Ct. 1558 (1992).

Bath Iron Works Corp. v. Director, Office of Workers' Compensation Programs, 942 F.2d 811 (1991), cert. granted, 112 S. Ct. 1472 (1992), affirmed, 113 S. Ct. 692 (1993).

<u>United States</u> v. <u>Mahecha-Onofre</u>, 936 F.2d 623, cert. denied, 112 S. Ct. 648 (1991).

Associated Builders and Contractors of Massachusetts/Rhode Island v. Massachusetts Water Resources Authority, 935 F.2d 345 (1991) (dissenting opinion), cert. granted, 112 S. Ct. 1935, reversed, 113 S. Ct. 1190 (1993).

<u>Sweeney</u> v. <u>Westvaco Co.</u>, 926 F.2d 29, cert. denied, 112 S. Ct. 274 (1991).

<u>United States</u> v. <u>Wilkinson</u>, 926 F.2d 22, cert. denied, 111 S. Ct. 2813 (1991).

Town of Concord v. Boston Edison Co., 915 F.2d 17 (1990), cert. denied, 499 U.S. 931 (1991).

<u>United States</u> v. <u>Fllis</u>, 907 F.2d 12 (1990), cert. denied, 498 U.S. 1070 (1991).

Howitt v. U.S. Dept. of Commerce, 897 F.2d 583, cert. denied, 498 U.S. 895 (1990).

In re Allied-Signal, 891 F.2d 967 (1989), cert. denied,
495 U.S. 957 (1990).

<u>United States</u> v. <u>Eaton</u>, 890 F.2d 511 (1989), cert. denied, 495 U.S. 906 (1990).

Comite pro Rescate de la Salud v. Puerto Rico Aqueduct and Sewer Auth., 888 F.2d 180 (1989), cert. denied, 494 U.S. 1029 (1990).

Morales-Feliciano v. Parole Board of Puerto Rico, 887 F.2d 1 (1989), cert. denied, 494 U.S. 1046 (1990).

<u>Director. Office of Workers' Compensation Programs</u> v. <u>Bath Iron Works Corp.</u>, 885 F.2d 983 (1989), cert. denied, 494 U.S. 1091 (1990).

New Life Baptist Church Academy v. Town of East Longmeadow, 885 F.2d 940 (1989), cert. denied, 494 U.S. 1066 (1990).

Hoodkroft Convalescent Center v. State of New Hampshire, Division of Human Services, 879 F.2d 968 (1989), cert. denied, 493 U.S. 1020 (1990).

United States v. Pimienta-Redondo, 874 F.2d 9
(concurring opinion), cert. denied, 493 U.S. 890
(1989).

<u>de Feliciano</u> v. <u>de Jesus</u>, 873 F.2d 447, cert. denied, 493 U.S. 850 (1989).

In re Energy Resources Co., 871 F.2d 223 (1989), cert.
granted, 493 U.S. 963 (1989), affirmed, 495 U.S. 545
(1990).

United States v. Doherty, 867 F.2d 47, cert. denied,
492 U.S. 918 (1989).

Berklee College of Music v. Berklee Chapter of the Mass. Federation of Teachers. Local 4412, 858 F.2d 31 (1988), cert. denied, 493 U.S. 810 (1989).

Benitez-Allende v. Alcan Aluminio do Brasil, S.A., 857 F.2d 26 (1988), cert. denied, 489 U.S. 1018 (1989).

<u>United States v. Gillies</u>, 851 F.2d 492, cert. denied, 488 U.S. 857 (1988).

<u>Clamp-All Corp.</u> v. <u>Cast Iron Soil Pipe Institute</u>, 851 F.2d 478 (1988), cert. denied, 488 U.S. 1007 (1989).

United States v. Hastings, 847 F.2d 920 (dissenting opinion), cert. denied, 488 U.S. 925 (1988).

<u>S.D. Warren Co. v. United Paperworkers' Int'l Union,</u> 846 U.S. 827, cert. denied, 488 U.S. 992 (1988).

Cortes-Quinones v. Jimenez-Nettleship, 842 F.2d 556, cert. denied, 488 U.S. 823 (1988).

<u>United States</u> v. <u>Robinson</u>, 843 F.2d 1, cert. denied, 488 U.S. 834 (1988).

Federal Trade Commission v. Monahan, 832 F.2d 688

(1987), cert. denied, 485 U.S. 987 (1988).

<u>Juarbe-Angueira</u> v. <u>Arias</u>, 831 F.2d 11 (1987), cert. denied, 485 U.S. 960 (1988).

<u>Kercado-Melendez</u> v. <u>Aponte-Roque</u>, 829 F.2d 255 (1987) (dissenting opinion), cert. denied, 486 U.S. 1044 (1988).

<u>United States</u> v. <u>Lau</u>, 828 F.2d 871 (1987), cert. denied, 486 U.S. 1005 (1988).

Massachusetts Medical Society v. Dukakis, 815 F.2d 790, cert. denied, 484 U.S. 896 (1987).

United States v. Rawwad, 807 U.S. 294 (1986), cert.
denied, 482 U.S. 909 (1987).

<u>United States</u> v. <u>Mazza</u>, 792 F.2d 1210 (1986), cert. denied, 479 U.S. 1086 (1987).

<u>United States</u> v. <u>Abou-Saada</u>, 785 F.2d 1, cert. denied, 477 U.S. 908 (1986).

In re Atlantic Financial Mgmt. Securities Litigation, 784 F.2d 29 (1986), cert. denied, 481 U.S. 1072 (1987).

Massachusetts Ass'n of Afro-American Police v. Boston Police Dep't, 780 F.2d 5 (1985), cert. denied, 478 U.S. 1020 (1986).

Rose v. Town of Harwich, 778 F.2d 77 (1985), cert. denied, 476 U.S. 1159 (1986).

<u>United States</u> v. <u>Guerrero-Guerrero</u>, 776 F.2d 1071 (1985), cert. denied, 475 U.S. 1029 (1986).

Town of Belmont v. Dole, 766 F.2d 28 (1985), cert. denied, 474 U.S. 1055 (1986).

United States v. Crooks, 766 F.2d 7, cert. denied, 474
U.S, 996 (1985).

<u>United States</u> v. <u>Anello</u>, 765 F.2d 253, cert. denied, 474 U.S. 996 (1985).

<u>Kartell</u> v. <u>Blue Shield of Massachusetts</u>, 749 F.2d 922 (1984), cert. denied, 471 U.S. 1029 (1985).

New England Telephone & Telegraph Co. v. Public Utilities Commission of Maine, 742 F.2d 1 (1984), cert. denied, 476 U.S. 1174 (1986).

<u>United States</u> v. <u>Tapia</u>, 738 F.2d 18, cert. denied, 469 U.S. 869 (1984).

Silva v. Showcase Cinemas Concession of Dedham, 736 F.2d 810, Cert. denied, 469 U.S. 883 (1984).

<u>Sanders</u> v. <u>Fair</u>, 728 F.2d 557, cert. <u>denied</u>, 467 U.S. 1254 (1984).

Sundel v. Justices of the Superior Court of Rhode Island, 728 F.2d 40, cert. denied, 469 U.S. 827 (1984).

McCown v. Callahan, 726 F.2d 1, cert. denied, 469 U.S. 839 (1984).

<u>Piper v. Supreme Court of New Hampshire</u>, 723 F.2d 110 (1983) (en banc), <u>affirmed</u>, 470 U.S. 274 (1985).

United States v. Berryman, 717 F.2d 651 (1983) (dissenting opinion), reversed on rehearing en banc, 717 F.2d 650 (per curiam) (adopting dissenting opinion), cert. denied, 465 U.S. 1100 (1984).

<u>Arruda</u> v. <u>Fair</u>, 710 F.2d 886, cert. denied, 464 U.S. 999 (1983).

<u>Wald</u> v. <u>Regan</u>, 708 F.2d 794 (1983), cert. granted, 464 U.S. 990 (1983), <u>reversed</u>, 468 U.S. 222 (1984).

A.D.M. Corp. v. Thomson, 707 F.2d 25, cert. denied, 464 U.S. 938 (1983).

Charles D. Bonanno Linen Service v. McCarthy, 708 F.2d 1, cert. denied, 464 U.S. 936 (1983).

<u>United States</u> v. <u>Bustamante</u>, 706 F.2d 13, cert. denied, 464 U.S. 856 (1983).

<u>United States</u> v. <u>Hensel</u>, 699 F.2d 18, cert. denied, 461 U.S. 958 (1983).

Members of the Jamestown School Committee v. Schmidt, 699 F.2d 1 (concurring opinion), cert. denied, 464 U.S. 851 (1983).

Lydon v. Justices of the Boston Municipal Court, 698
F.2d 1 (1982), cert. granted, 463 U.S. 1206 (1983),
reversed, 466 U.S. 294 (1984).

<u>Brountas</u> v. <u>Commissioner of Internal Revenue</u>, 692 F.2d 152 (1982), cert. denied, 462 U.S. 1106 (1983).

<u>Sherwin</u> v. <u>Secretary of Health & Human Services</u>, 685 F.2d 1 (1982), cert. denied, 461 U.S. 958 (1983).

<u>Keeton v. Hustler Magazine</u>, 682 F.2d 33 (1982), cert. granted, 459 U.S. 1169 (1983), <u>reversed</u>, 465 U.S. 770 (1984).

N.L.R.B. v. <u>Transportation Mgmt. Corp.</u>, 674 F.2d 130 (1982) (concurring opinion), cert. granted, 459 U.S. 1014 (1982), <u>reversed</u>, 462 U.S. 393 (1983).

<u>United States</u> v. <u>Strahan</u>, 674 F.2d 96, cert. denied, 456 U.S. 1010 (1982).

Jones Motor Co. v. Chauffeurs, Teamsters and Helpers Local Union No. 633, 671 F.2d 38, cert. denied, 459 U.S. 943 (1982).

Local Div. 589, Amalgamated Transit Union, v. Commonwealth of Massachusetts, 666 F.2d 618 (1981), cert. denied, 457 U.S. 1117 (1982).

N.L.R.B. v. Maine Caterers, 654 F.2d 131 (1981), cert. denied, 455 U.S. 940 (1982).

 $\underline{\text{United States}}$ v. Chagra, 653 F.2d 26 (1981), cert. denied, 455 U.S. 907 (1982).

<u>United States</u> v. <u>Attick</u>, 649 F.2d 61, cert. denied, 454 U.S. 861 (1981).

- (c) a list of all appellate opinions where your decision was reversed or where your judgement was affirmed;
 - (1) <u>United States v. Aversa</u>, 984 F.2d 493 (1993) (en banc) (concurring opinion), cert. granted, <u>decision vacated and remanded sub nom. Donovan v. <u>United States</u>, 114 S. Ct. 873 (1994).</u>

In this case, the en banc court held that a defendant who, with an "innocent state of mind," violates certain currency laws, cannot be convicted. I wrote a concurring opinion expressing my general agreement with this view, and pointing out that a defendant who had no knowledge of any legal duty with regard to the currency transactions at issue could not have the requisite mens rea for conviction. The Supreme Court granted certiorari and vacated the decision in light of Ratzlaf v. United States, 114 S. Ct. 655 (1994), in which the Court agreed with that view.

(2) Bath Iron Works Corp. v. Director, Office of Workers' Compensation Programs, 942 F.2d 811 (1991), cert. granted, 112 S. Ct. 1472 (1992), affirmed, 113 S. Ct. 692 (1993).

A retired employee of Bath Iron Works learned (after he retired) that he had a work-related hearing loss, and applied for workers' compensation. The parties disagreed as to the proper method of calculating his benefits. I wrote for the Court of Appeals that the employee's partial deafness was a "scheduled" disability (resulting in higher benefits), rather than one that became disabling only after retirement, even if he did not discover the disability until after he retired. The Supreme Court, per Justice Stevens, affirmed, accepting the view of our circuit.

(3) Associated Builders and Contractors of Massachusetts/Rhode Island v. Massachusetts Water Resources Authority, 935 F.2d 345 (1991) (dissenting opinion), cert. granted, 112 S. Ct. 1935 (1992), reversed sub nom. Building and Construction Trades Council v. Associated Builders and Contractors of Massachusetts/Rhode Island, 113 S. Ct. 1190 (1993).

The Massachusetts Water Resources Authority, a state agency, wished to enter into a prehire agreement requiring all contractors on the Boston Harbor cleanup project to abide by various union rules. In exchange, the unions would agree to labor peace for the duration of the project. The Court of Appeals held that such agreements were preempted by the National Labor Relations Act. I dissented, believing that the Act did not preempt this kind of agreement. Certiorari was granted, and in a unanimous opinion written by Justice Blackmun, the Supreme Court, agreeing with the dissent, reversed the Court of Appeals.

(4) In re Energy Resources Co., 871 F.2d 223 (1989), cert. granted, 493 U.S. 963 (1989), affirmed sub nom. United States v. Energy Resources Co., 495 U.S. 545 (1990).

The issue in this case was whether a Bankruptcy Court can require certain tax payments to be applied to the "trust fund" portion of an employer's tax liability rather than the "non-trust fund" portion, if the court believes that designation to be necessary for a successful reorganization under Chapter 11 of the Bankruptcy Code. Our Court of Appeals held that such designations were within the Bankruptcy Court's power. The Supreme Court, per Justice White, agreed with our

circuit (and rejected the contrary approach of other circuits), in an 8-1 decision. Justice Blackmun dissented without opinion.

(5) <u>Piper v. Supreme Court of New Hampshire</u>, 723 F.2d 110 (1983) (en banc), <u>affirmed</u>, 470 U.S. 274 (1985).

In this case, the district court found that New Hampshire's residency requirement for members of the New Hampshire bar violated the Privileges and Immunities Clause. The en banc court affirmed by an equally divided court. In a joint opinion, Chief Judge Campbell and I expressed our view that the rule was a reasonable means to address the state's legitimate interest in avoiding the consequences of admitting nonresidents as full-fledged members of the New Hampshire bar. The Supreme Court, however, held 8-1 that New Hampshire's reasons for its rule were not sufficient to justify the discrimination against out-of-state lawyers. Justice Rehnquist wrote a dissenting opinion.

(6) <u>Wald</u> v. <u>Regan</u>, 708 F.2d 794 (1983), cert. granted, 464 U.S. 990 (1983), <u>reversed</u>, 468 U.S. 222 (1984).

A Treasury Department regulation prevented persons traveling to Cuba from paying incidental travel expenses, thus making such travel nearly impossible. Our Court of Appeals held that the regulation was promulgated without statutory authority, and that it was therefore invalid. In a 5-4 decision, Justice Rehnquist wrote an opinion reversing the decision. Justice Blackmun, in a lengthy dissent, agreed with our view of the statutes at issue in the case.

(7) <u>Lydon</u> v. <u>Justices of the Boston Municipal Court</u>, 698 F.2d 1 (1982), cert. granted, 463 U.S. 1206 (1983), <u>reversed</u>, 466 U.S. 294 (1984).

This case focused on Massachusetts' "two-tier" criminal trial system. The Court of Appeals (in a 2-1 decision) held that once a habeas court has found that the evidence in the defendant's "first-tier" trial was constitutionally insufficient to support conviction, the Double Jeopardy Clause barred a "second tier" retrial. The Supreme Court reversed, a majority holding that a defendant's jeopardy did not "terminate" after his "first-tier" trial. The Justices disagreed on the precise reason, but all concurred in the judgment of reversal.

(8) Keeton v. Hustler Magazine, 682 F.2d 33 (1982),

cert. granted, 459 U.S. 1169 (1983), <u>reversed</u>, 465 U.S. 770 (1984).

Plaintiff sued defendant for libel in New Hampshire, the only state in which the relevant statute of limitations had not run. Defendant's contacts with New Hampshire consisted of the fact that less than 1% of its magazines were sent there for circulation. The Court of Appeals held that these contacts were so small that the exercise of personal jurisdiction over defendant would violate the Due Process clause. The Supreme Court reversed, holding that because defendant sent magazines into New Hampshire for distribution, jurisdiction could be found in that state.

(9) N.L.R.B. v. Transportation Mgmt. Corp., 674 F.2d 130 (1982) (concurring opinion), cert. granted, 459 U.S. 1014 (1982), reversed, 462 U.S. 393 (1983).

In this case, the Court of Appeals issued a <u>per curiam</u> opinion refusing to enforce an NLRB order. The Supreme Court reversed; Justice White wrote for a unanimous Court that the Board's construction of the statute at issue was reasonable and the order should therefore be enforced.

(d) a list of and copies of all your unpublished opinions;

North Attleboro Arms Realty Trust v. Hartford Fire Ins. Co., No. 93-1685 (April 29, 1994)

U.S. v. Duque-Rodriquez, No. 91-2324 (March 31, 1993)

Narragansett Tribe v. Guilbert, No. 922-1622 (March 24, 1993)

U.S. v. McLean, No. 91-1535 (January 24, 1992)

Bergeron v. Taque, No. 90-1737 (January 10, 1991)

U.S. v. Cortese, No. 90-1570 (November 29, 1990)

Mori-Noriega v. Antonio's Restaurant, No. 90-1170 (November 1, 1990)

Mortgage Guarantee & Title Co. v. Commonwealth Mortgage Co., No. 90-1256 (September 18, 1990)

Alvira-Benitez v. Aponte-Roque, No. 87-1983 (April 23, 1990)

Menendez-Valdes v. Lopez-Soba, No. 89-1487 (April 3, 1990)

Lamphere v. Brown University, No. 89-1612 (February 20, 1990)

Howitt v. U.S. Department of Commerce, No. 89-1697 (February 6, 1990)

Monga v. Glover Landing Condominium Trust, No. 89-1716 (December 18, 1989)

Cashman v. U.S. Postal Service, No. 89-1647 (December 13, 1989)

U.S. v. Sturgeon, No. 88-1396 (August 9, 1989)

Continental Cablevision, Inc. v. Storer Communications, Inc., Nos. 88-1143, 1144 (March 21, 1989)

U.S. v. Boscio, No. 87-1103 (February 2, 1988)

<u>U.S.</u> v. <u>Sawan</u>, No. 88-1502 (December 7, 1988)

Paredes-Fiqueroa v. Greyhound Corp., No. 86-1309 (December 30, 1986)

Rose v. Secretary of HHS, No. 86-1010 (September 22, 1986)

English v. T-Square Resources, No. 85-1541 (April 28, 1986)

Polk v. Secretary of HHS, No. 85-1369 (March 13, 1986)

Farmer v. Dep't of Transportation, No. 85-1279 (December 10, 1985)

Barre Mobile Home Park v. Town of Petersham, No. 84-1812 (May 21, 1985)

Copies of the above opinions are included in Appendix VI.

(e) citations of all cases in which you were a panel member.

A list of these cases is attached as Addendum B.

 Public Office: State (chronologically) any public offices you have held, including judicial offices. Please include the terms of service and whether such positions were elected or appointed. State (chronologically) any unsuccessful candidacies for elective public office.

elected office

I have never held elected office, though in 1976 I was the Cambridge "uncommitted" delegate nominee for the Democratic National Convention. (The "uncommitted" slate lost the primary election.)

appointed office, before 1980

University of Massachusetts Trustee (1974-1981) Chairman, Presidential Search Committee

Massachusetts Public Power Commission (1973-1975)

Governor's Emergency Energy Commission (1973)

Federal Judges Merit Selection Panel, Massachusetts District Court (1977-1979)

appointed office, after 1980

I have been a federal judge since 1980. In that capacity, I have also served as a member, delegate, trustee, etc. in the following public organizations:

United States Sentencing Commission Member 1985-1989

Judicial Conference of the United States Member since 1990

Administrative Conference of the United States Judicial delegate since mid-1980s

First Circuit Judicial Council Chairman 1990-Present

I was also appointed to serve on:

President's Commission on White House Fellowships Member, Boston Regional Selection Panel 1994-present

Kennedy Park Advisory Committee Member 1984-1986

15. Legal Career:

- Describe chronologically your law practice and experience after graduation from law a. school including:
 - whether you served as clerk to a judge, and if so, the name of the judge, the court, and the dates of 1. the period you were a clerk;

1964 - 65 Law Clerk to Justice Arthur Goldberg, United States Supreme Court.

(During the summer of 1964, Justice Goldberg lent the research services (e.g., citechecking) of my co-clerk and myself, at the request of the Chief Justice, to the Warren Commission.)

2. whether you practiced alone, and if so, the addresses and dates;

Not applicable.

з. the dates, names and addresses of law firms or offices, companies or governmental agencies with which you have been connected, and the nature of your connection with each.

1962 Heller, Ehrman, White & McAuliffe San Francisco, CA law firm summer associate

Cleary, Gottleib, Steen & Hamilton Paris, France 1963

law firm summer associate

1965-1967 U.S. Department of Justice

Washington, DC

Special Assistant to Assistant Attorney General for Antitrust (Donald F. Turner)

1967-1970 Harvard Law School

Cambridge, MA Assistant Professor of Law

1970-1980 Harvard Law School Cambridge, MA

Professor of Law

U.S. Department of Justice 1973

	Washington, DC Assistant Special Prosecutor Watergate Special Prosecution Force
1974-1975	U.S. Senate Judiciary Committee Washington, DC Special Counsel Administrative Practices Subcommittee
1975	College of Law Sydney, Australia Visiting Lecturer on antitrust law
1975-1979	U.S. Senate Judiciary Committee Washington, DC Occasional Consultant
1977-1980	John F. Kennedy School of Government Harvard University Cambridge, MA Professor
Summer 1978 Summer 1993	Salzburg Seminar Salzburg, Austria Lecturer on economics and law
1979-1980	U.S. Senate Judiciary Committee Washington, DC Chief Counsel
1980-present	U.S. Court of Appeals for the First Circuit Boston, MA Circuit Judge, then Chief Judge (since 1990)
	Harvard Law School Cambridge, MA Lecturer in Law
1985-1989	U.S. Sentencing Commission Washington, DC Commissioner
January 1993	University of Rome Rome, Italy Visiting Professor

b. 1. What has been the general character of your law practice, dividing it into periods with dates if its character has changed over the years? I have not had a conventional law practice, although before I became a judge, I occasionally consulted for various private law firms, most often on issues of antitrust law and regulation.

Describe your typical former clients and the areas, if any, in which you have specialized.

Between 1967 and 1980, I did consulting work for clients which included:

- a. A steel company engaged in a merger with a smaller, failing steel company. The legal issue involved the lawfulness of the merger under the antitrust laws.
- b. A chain of supermarkets seeking to engage in low price sales out of cartons directly to shoppers. The legal issue involved the lawfulness of regulations that seemed to prohibit the practice (as a matter of administrative law).
- c. Tenants organizations challenging rent control regulations in Cambridge. The issue was whether the regulations effectively carried out the intent of the regulatory statute as a matter of regulatory policy and administrative law.
- d. A grocery chain seeking to sell milk in Staten Island. The issue was whether administrative rulings that inhibited new entry were sound and lawful under the regulatory statute.

Most of my clients have had problems of antitrust law, administrative law, or regulatory law or policy.

c. 1. Did you appear in court frequently, occasionally, or not at all? If the frequency of your appearances in court varied, describe each such variance, giving dates.

While at the Antitrust Division, I worked on briefs in federal appellate cases and argued one case in the U.S. Court of Appeals for the Sixth Circuit. After leaving the Department of Justice, in my occasional practice, I assisted in the preparation of a few briefs.

- 2) What percentage of these appearances was in:
 - (a) federal courts;
 - (b) state courts of record;
 - (c) other courts.

All briefs on which I worked were submitted to federal courts; my only argument was in federal court.

- 3) What percentage of your litigation was:
 - (a) civil;
 - (b) criminal.

In the Antitrust Division, my work was approximately 70% civil and 30% criminal. The two cases in which I signed the briefs were both civil cases. My work with the Watergate Special Prosecution Force involved investigation in criminal matters, the development of cases, and recommendations on whether to prosecute.

4) State the number of cases in courts of record you tried to verdict or judgment (rather than settled), indicating whether you were sole counsel, chief counsel, or associate counsel.

None.

- 5) What percentage of these trials was:
 - (a) jury;
 - (b) non-jury.

Not applicable.

16. <u>Litigation</u>: Describe the ten most significant litigated matters which you personally handled. Give the citations, if the cases were reported, and the docket number and date if unreported. Give a capsule summary of the substance of each case. Identify the party or parties whom you represented; describe in

detail the nature of your participation in the litigation and the final disposition of the case. Also state as to each case:

- a) the date of representation;
- the name of the court and the name of the judge or judges before whom the case was litigated; and
- c) the individual names, addresses, and telephone numbers of co-counsel and of principal counsel for each of the other parties.

Identify each case you personally argued in court. Please provide a copy of all briefs on which your name appears. If copies are unavailable to you, please identify the case and court.

Note: All of these matters concern practice before I became a judge. I have answered the portion of this question relating to counsel and co-counsel to the best of my ability; however, I have not maintained detailed files on such matters.

(1) <u>Bratcher v. Akron Area Board of Realtors</u>, 381 F.2d 723 (6th Cir. 1967) (Edwards, Phillips, Cecil).

The Antitrust Division of the Department of Justice argued that real estate dealers violated the antitrust laws when they agreed not to show houses in white neighborhoods to African-American customers. I developed this theory, wrote the brief, and argued the case for the Department of Justice before the Court of Appeals for the Sixth Circuit. (We appeared as amicus supporting plaintiffs.) The plaintiffs prevailed. The brief is included in Appendix VII.

Counsel for plaintiffs:

Jack Greenberg

Columbia University School of Law

435 West 116th Street New York, NY 10027 (212) 854-8030

Opposing Counsel:

George Downing and John H. Burlingame Baker & Hostetler 3200 National City Center 1900 East 9th Street Cleveland, OH 44114 (216) 621-0200 Frank H. Harvey, Jr. Brouse & McDowell 500 First National Tower Akron, OH 44308 (216) 535-5711

(2) Atkins v. United States, 556 F.2d 1028 (U.S. Ct. Cl. 1977) (Cowen, Davis, Skelton, Nichols, Kashiwa, Kunzig, Bennett), cert. denied, 434 U.S. 1009 (1978).

A number of federal judges contended that it was unconstitutional for one House of Congress to veto a pay raise for federal judges. They claimed that a "one-house veto" is unconstitutional. They also contended that for Congress to refuse to adjust judges' salaries with inflation over a period of many years unconstitutionally "diminished" their pay. I was the second counsel on the case, working with Arthur Goldberg, who was the lead counsel for the judges. I briefed the case in the Court of Claims (where we lost, 4-3, on the "one-house veto" issue); I briefed our position on a certified question to the Supreme Court on the issue of whether federal judges could hear this case in light of their financial interest in its outcome (which was dismissed without opinion, but the Court of Claims resolved the issue in our favor), and I briefed our petition for certiorari to the Supreme Court (which was denied). The case was significant both for the "one-house veto" issue and for the substantive question regarding diminishment of judges' pay. The briefs are included in Appendix VII.

Co-counsel: Hon. Arthur Goldberg

(deceased)

Opposing

Counsel: Rex E. Lee

Sidley & Austin 1722 Eye Street, N.W. Washington, DC 20006

(202) 736-8000

(3) <u>United States</u> v. <u>Arnold Schwing & Co.</u>, 388 U.S. 365 (1967)

In this case, the Justice Department argued that vertically imposed territorial restrictions should be unlawful under the antitrust laws, except for 1 new entrant, or, possibly, a failing company. The case was argued in the Supreme Court, which decided in our favor, but held the restrictions were unlawful in all instances. This per se rule was later overturned.

I briefed the case for the Antitrust Division, where I was

acting head of the Appellate Section. The brief, after being revised in the Solicitor General's Office, was filed in the Supreme Court by the Solicitor General.

Co-counsel: Hon. Richard A. Posner

U.S. Court of Appeals for the Seventh Circuit

U.S. Courthouse Chicago, IL 60604 (312) 435-5806

Opposing

Counsel: Robert C. Keck

Keck, Mahin & Cate

77 West Wacker Drive, Suite 4900

Chicago, IL 60601 (312) 634-7700

(4) United States v. Continental Oil Co., 387 U.S. 424 (1967)

The Justice Department attacked the merger of two oil refineries in New Mexico, under Clayton Act sec. 7. The case was on direct appeal to the Supreme Court (under the Expediting Act). It involved a complex market definition question, for market share figures varied depending upon whether oil outside New Mexico, but in the New Mexico pipeline, was counted as part of the market.

I briefed the case for the Antitrust Division. It was revised by the Solicitor General and filed in the Supreme Court. The United States won the case (the decision below was vacated and remanded in light of <u>United States</u> v. <u>Pabst Brewing Co.</u>, 384 U.S. 546 (1967). Its significance lies in the principles used to help define a "market" for antitrust purposes.

Co-counsel: Donald Turner

2101 Connecticut Ave., N.W.

Washington, DC 20007

Opposing

Counsel: not known

(5) <u>United States</u> v. <u>Penn-Olin Chemical Co.</u>, 389 U.S. 308 (1967), <u>aff'g</u> 246 F. Supp. 917 (D. Del.).

The Justice Department appealed from a District Court decision that held that Penn-Salt and Olin-Mathieson could form a joint venture because they were not potential competitors in the chemical business in the Southeastern

U.S. The Department claimed that the court did not use the correct criteria to determine when one firm "potentially competes" with another. It argued for an "objective," instead of a "subjective," test.

I wrote the brief for the Antitrust Division, which was filed with changes by the Solicitor General in the U.S. Supreme Court. The United States lost the case, when the decision was affirmed by an equally divided court.

Co-counsel: Donald Turner

2101 Connecticut Ave., N.W.

Washington, DC 20007

Opposing

Counsel: Albert R. Connelly

Cravath, Swaine & Moore

Worldwide Plaza New York, NY 10019 (212) 474-1000

(6) & (7) <u>United States</u> v. <u>Reinecke</u>, 524 F.2d 435 (D.C. Cir. 1975) (Clark, Wright, MacKinnon); <u>United States</u> v. <u>Kleindienst</u>, (unreported U.S. Dist. Ct. D.C. 1974) (Hart)

These two cases in the District Court for the District of Columbia both involved charges of perjury, the first against the former Lieutenant Governor of California, the second against the former Attorney General of the United States. Mr. Reinecke's conviction was reversed; Mr. Kleindienst was found guilty of a misdemeanor.

These cases were the eventual outcome of the work, mostly of others, for my work took place only at their initial stages. I helped organize the ITT (Dita Beard) portion of the Watergate Special Prosecutor's investigation. The work primarily involved investigation, organization of facts, development of legal cases, and a recommendation of whether the office should proceed to prosecute. The Special Prosecutor determined that the main charge in the matter -- that ITT's contribution to the Nixon Presidential campaign influenced the government's action in antitrust cases against it -- was not borne out by the evidence.

Co-counsel:

Archibald Cox Harvard Law School Cambridge, MA 02138 (617) 495-3133

Joseph G.J. Connolly

Hangley, Connolly, Epstein, Chicco, Foxman & Ewing 1515 Market Street, Ninth Floor Philadelphia, PA 19102

(215) 851-8400

Richard J. Davis Weil, Gotshal & Manges 767 Fifth Avenue New York, NY 10153

(212) 310-8000

Reinecke

Counsel: Ralph E. Becker

William W. Becker Landfield & Becker

1250 Connecticut Ave, N.W., Suite 700

Washington, DC 20036

(202) 775-0300

Kleindienst

Counsel:

Herbert J. Miller

Miller, Cassidy, Larroca & Lewin

2555 M Street, N.W. Washington, DC 20037

(202) 293-6400

(8) Pargas, Inc. v. Empire Gas Corp., 423 F. Supp. 199 (D. Md. 1976) (Judge Frank Kaufman), aff'd per curiam, 546 F.2d 25 (4th Cir. 1976) (Haynsworth, Winter, Butzner).

This case concerned the legality, under the antitrust laws, of a merger of two propane gas distributors. It involved an important question of market definition, which was argued in the federal district court. I helped to represent Empire and prepared sections of the brief for the case.

Co-counsel:

Lloyd Cutler The White House Washington, DC 20500 (202) 456-1414

Paul MacAvoy

Yale School of Management

New Haven, CT 06520 (203) 432-4771

Opposing

Counsel:

Calvin H. Cobb, Jr. David L. Roll Steptoe & Johnson

1330 Connecticut Avenue, N.W.

Washington, DC 20036

(202) 429-3000

(9) <u>Purity Supreme, Inc.</u> v. <u>Attorney General of Mass.</u>, 407 N.E.2d 297, 380 Mass. 762 (1980) (Hennessy, Quirico, Braucher, Kaplan, Liacos)

This case involved a challenge to a rule requiring disclosure of prices by supermarkets. The Attorney General's office had issued a general rule requiring that the price be marked on each item. Purity owned a special low price "warehouse type" retail food store. Customers picked items out of crates, and, while the prices were clearly marked on the crates, individual items were marked only with a UPC symbol to be scanned at the cashier. To force the store to take each item out of the crate, mark it, and put it on the shelf would have destroyed the low price advantage. Representing Purity, we challenged the rule on the ground that to apply the old rule to this new unforeseen situation required more elaborate hearings or a reconsideration of the issue. The court ruled in favor of the Attorney General.

Co-counsel: Hon. Hiller Zobel

Superior Court

Commonwealth of Massachusetts

Boston, MA 02108 (617) 725-8182

Donald Paulson

Brown, Rudnick, Fried & Gesmer

One Financial Center Boston, MA 02111 (617) 330-9000

Opposing

Counsel: John T. Montgomery

Ropes & Gray One International Place

Boston, MA 02110 (617) 951-7000

(10) <u>Kennedy</u> v. <u>Sampson</u>, 511 F.2d 430 (D.C. Cir. 1974) (Tamm, Fahy, Bazelon), affirming 364 F. Supp. 1075 (D.D.C. 1973)

This case challenged the constitutionality of the "pocket veto" when exercised during a short congressional recess. The District Court for the District of Columbia held that a bill could not be "pocket-vetoed" during such a recess. The DC Circuit affirmed. I wrote a draft of a brief, which was revised by Senator Kennedy's staff. (Senator Kennedy proceeded pro se.)

Co-counsel:

Edward M. Kennedy

Russell Senate Office Building

Washington, DC 20510

(202) 224-4543

Opposing

Counsel:

Irving Jaffe 2701 Curzon Court Vienna, VA 22181 (703) 938-2292

Earl J. Silbert

Bray & Silbert, P.C. 1025 Thomas Jefferson St., N.W.

Washington, D.C. 20007

(202) 965-7910

17. Legal Activities: Describe the most significant legal activities you have pursued, including significant litigation that did not progress to trial or legal matters that did not involve litigation. Describe fully the nature of your participation in these activities. Please list any clients or organizations for whom you performed lobbying activities and describe the lobbying activities you performed on behalf of such client(s). (Note: As to any facts requested in this question, please omit any information protected by the attorney-client privilege.)

Airline Deregulation. From 1974 through 1978, I worked with Senator Kennedy and the Judiciary Committee in the effort to deregulate airlines. In this capacity, on leave from Harvard in 1974, I organized hearings investigating Civil Aeronautics Board regulation of the airline industry and wrote a detailed report of the Subcommittee's findings. hearings and the report helped to increase public awareness of the issue. In turn, changes began within the CAB itself and, eventually, legislation which I participated in drafting was enacted by Congress to substitute competition for the previously existing regulatory system. The details of this work are contained in Chapter 16 of Breyer, Regulation and Its Reform (Harvard Press, 1982), and a copy of the report is included in Appendix I.

Trucking Deregulation. I participated in the effort to deregulate the trucking industry first as a consultant to the Judiciary Committee and later as its chief counsel. helped to supervise and edit the Committee Report on the trucking industry, and I was involved in the drafting of new legislation and the negotiations that led to its adoption. Other Legislation. As chief counsel of the Judiciary Committee, I supervised the drafting of legislation, helped to organize the legislative hearings, negotiations, and activities needed to enact a bill into law. Major legislative items in which I participated to a significant extent include the following:

<u>Fair Housing</u>. This legislation was designed to strengthen the fair housing laws by providing an administrative mechanism for their enforcement. A fair housing bill ultimately passed the Congress, although not in the exact form of the original bill.

<u>Institutionalized Persons</u>. The Committee developed and reported legislation that would allow the Justice Department to intervene in cases designed to protect the constitutional rights of institutionalized persons. The bill became law.

<u>Criminal Code</u>. This major legislative project consisted of rewriting the Criminal Code of the United States. In 1980, it was reported by both the Senate and House Judiciary Committees. It did not pass Congress, but sections, including the Sentencing Guidelines, later became law.

Stanford Daily Case. The Committee developed a bill in response to the Supreme Court's ruling in the Stanford Daily case which allowed police searches of press offices. The new law, enacted by Congress, required that information be obtained by subpoena or similar process and that searches (with warrants) be conducted only as a last resort in limited circumstances, when, for example, there was reason to believe the information would otherwise be destroyed.

<u>Court Reform</u>. The Committee dealt with several bills affecting the courts directly. For example, a "judicial discipline" bill was enacted into law.

Other Legislative and Regulatory Activities.

<u>Siting legislation</u>. In 1973, I worked as a member of the Governor's Energy Commission in Massachusetts to develop legislation that created an "energy facilities siting council." This bill became law, providing a "one-stop" procedure for obtaining permission from state agencies for the building of energy facilities.

<u>Telephone regulations</u>. In the late 1970s, I appeared pro bono before the Massachusetts Public Service Commission urging a change in the billing practices of

the telephone company. The company kept categories of "credit risk" and those in the higher risk categories would have their phone service terminated at very short notice upon falling only a few weeks behind in the payment of their bills. I urged that the telephone company should have to notify users of their credit categories, explain the basis of categorization, and give the users opportunities to challenge their categorization or "improve" their categories. The suggestions were adopted.

Milk Marketing. I worked as a consultant to a grocery firm, and appeared as an expert witness, before the New York Milk Marketing Board, arguing that the firm should be allowed to market milk in Staten Island. I argued that the current restrictive regulations led to higher milk prices. The application was denied.

<u>Federal Sentencing Guidelines</u>. I was a member of the United States Sentencing Commission from 1985 to 1989 and helped to draft the Federal Sentencing Guidelines. The Commission was created by Congress to reduce disparity in sentencing and to increase honesty in sentencing, so that the offender would actually serve the prison sentence that the judge imposed.

Law teaching activities. See answer to question 18.

I have not engaged in lobbying activities for any client or organization.

18. <u>Teaching</u>: What courses have you taught? For each course, state the title, the institution at which you taught the course, the years in which you taught the course, and describe briefly the subject matter of the course and the major topics taught.

A. <u>Harvard University</u>

l joined the faculty of Harvard Law School in 1967 as an Assistant Professor of Law. In 1970, I became a full professor, a position I held until 1980, when I became a judge. I was also a professor at the Kennedy School of Government of Harvard University during the years 1977 to 1980. From 1980 to the present, I have continued to teach at Harvard as a Lecturer in Law. I should add that many of the courses I have taught have been offered jointly by the Law School and the Kennedy School.

1. Antitrust Law

I taught a course in Antitrust Law during the following academic years: 1967-68; 1969-71; 1973-75; 1976-77; 1978-80; 1984-85; 1986-87; 1988-89. The course focused on the control of private competition under the Sherman Act, Clayton Act, Robinson-Patman Act, and Federal Trade Commission Act. It examined (1) legal and economic concepts of monopoly and monopolization; (2) modes of collaboration among business competitors; (3) "vertical restraints;" (4) horizontal, vertical, and conglomerate mergers; and (5) selected problems of price discrimination under the Robinson-Patman Act.

2. Administrative Law

I taught a course in Administrative Law during the following academic years: 1971-74; 1975-79; 1982-84; 1985-86; 1987-88; 1989-94. The course addressed (among others) the following topics: Delegation/Non-Delegation; Agency Independence; Review of Fact/Review of Law/Review of Policy; Ratemaking; Controlling Discretion; Broadcast Regulation; Following Internal Rules; Retroactivity/Estoppel; Rulemaking/Adjudication; Decision on a Record; Due Process; Agency Decision-Making Structure; Jurisdiction/Reviewability; Standing; and Timing.

3. The Regulation of Industry

I taught a course in Government and the Regulation of Industry (or substantially similar versions thereof) during the following academic years: 1976-79; 1980-82; 1983-85; 1987-94. The course addressed (among others) the following topics: The Public Interest Theory of Regulation (externalities; the control of market power, the problem of risk); Regulation as a Tool to Control Market Power; Strategic Problems in Regulation; The Regulation of Risk; Using the Contingent Valuation Method; and Issues in Environmental Regulation.

4. Other Subject Matters

In addition to the three main subject matters profiled above, I taught (1) a course in Evidence, 1968-69; (2) a course titled "Development of Law & Legal Institutions", 1968-70; (3) a course titled "Law & Public Policy: Policy Analysis", 1972-74; and (4) a course titled "Energy Policy & the Law: Electricity", 1975-76.

B. Other Teaching Positions

In 1975, I was a Visiting Lecturer at the College of Law, Sydney, Australia, teaching antitrust law. In the summers of 1978 and 1993, I taught economics and law at the Salzburg Seminar in Austria. Finally, I spent 'January, 1993 as a Visiting Professor at the University of Rome teaching administrative law.

II. FINANCIAL DATA AND COMPLICT OF INTEREST (PUBLIC)

 List sources, amounts and dates of all anticipated receipts from deferred income arrangements, stock options, uncompleted contracts and other future benefits which you expect to derive from previous business relationships, professional services, firm memberships, former employers, clients, or customers. Please describe the arrangements you have made to be compensated in the future for any financial or business interest.

None, but please note that I have a TIAA-CREF pension plan with Harvard that has vested, and which I would keep. Its value is disclosed in the answer to question 5.

Explain how you will resolve any potential conflict of interest, including the procedure you will follow in determining these areas of concern. Identify the categories of litigation and financial arrangements that are likely to present potential conflicts of interest during your initial service in the position to which you have been nominated.

If confirmed, I would seek to follow all the requirements of the Code of Conduct for United States Judges, the Ethics Reform Act of 1989, 28 U.S.C. § 455, and cases interpreting the statutory requirements.

I currently give to the clerk of court, and to my secretary and law clerks, lists of all my investments, which they check against each case, in order to make certain that I am recused in any case in which I have a financial interest in a party to the case.

- Do you have any plans, commitments, or agreements to pursue outside employment, with or without compensation, during your service with the Court? If so, explain.
 - I have no present plans to do so, although I may, if it is consistent with my duties on the court and with the applicable ethical standards, continue to lecture, write, and teach.
- 4. List sources and amounts of all income received during the calendar year preceding your nomination and for the current calendar year, including all salaries, fees, dividends, interest, gifts, rents, royalties, patents, honoraria, and other items exceeding \$500 or more. (If

you prefer, copies of the financial disclosure report required by the Ethics in Government Act of 1978 may be substituted here.)

A copy of the Financial Disclosure Report required by the Ethics in Government Act of 1978, filed on or around May 10, 1994, for the calendar year 1993, is attached as Addendum C.

An AO-10 form for the current year is being prepared and will be supplied as soon as it is available. As of January 1, 1994, none of my children is any longer my dependent. I therefore will not include them on my 1994 disclosure report, nor will I claim any of them as a dependent on my 1994 tax return.

Please complete the attached financial net worth statement in detail (add schedules as called for).

Attached as Addendum D.

6. Have you ever held a position or played a role in a political campaign? If so, please identify the particulars of the campaign, including the candidate, dates of the campaign, your title and responsibilities.

Please supply one copy of any memoranda analyzing issues of law or public policy that you wrote on behalf of or in connection with a presidential transition team.

No, though in 1976 I was the Cambridge "uncommitted" delegate nominee for the Democratic National Convention. (The "uncommitted" slate lost the primary election.)

As for transition-related memoranda, in 1992, I gave a speech on the Sentencing Guidelines before the D.C. Circuit Conference (see publications listing above) and subsequently, Professor Philip Heymann, who, I believe, was working on the presidential transition, requested a copy of the speech, which I provided. I attach the cover memo to the speech as Addendum E.

III. GENERAL (PUBLIC)

 An ethical consideration under Canon 2 of the American Bar Association's Code of Professional Responsibility calls for "every lawyer, regardless of professional prominence or professional workload, to find some time to participate in serving the disadvantaged." Describe what you have done to fulfill these responsibilities, listing specific instances and the amount of time devoted to each.

A guiding principle in my professional and personal life has been a commitment to fairness. To this end, my teaching, writing, and lecturing have emphasized a commonsense approach to the law that makes justice accessible to all in our society. Since graduating from law school three decades ago, my professional life has been devoted to government service (in the Executive, Legislative, and Judicial Branches) and to teaching and education.

Throughout my career, without compensation and frequently for non-profit entities, I have participated in discussions and given lectures on a variety of public policy subjects. (See, a.g., the answer to question 12c in Section I.) I have also worked, without compensation, for and with various government entities and private foundations on particular public interest projects. For instance, I served as a member of the Harvard-Ford Foundation Steering Committee on the "Inquiry into Public Policy Concerning Children in America." As a trustee of the University of Massachusetts, I worked to ensure that educational opportunities were available to all, regardless of background. In the late 1970s, I appeared pro bono before the Massachusetts Public Service Commission to urge that the telephone company should not be permitted to cut off phone service without fairly notifying users and providing them with an opportunity to challenge their termination or to improve their credit situation.

I have also been a trustee of the Dana Farber Cancer Institute. As a member of the White House Fellows regional selection committee, I have attempted to help provide leadership in supporting success of individuals from a broad spectrum of backgrounds and providing opportunities based on merit.

I have also participated, while a judge, in numerous efforts to encourage pro bono bar activities.

 The American Bar Association's Commentary to its Code of Judicial Conduct states that it is inappropriate for a judge

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to hold membership in any organization that invidiously discriminates on the basis of race, sex, or religion. Please list all business clubs, social clubs or fraternal organizations to which you belong or have belonged since graduating from law school, and for each such club or organization, please state:

- a. the dates during which you were a member and approximate number of members the club or organization had during that period;
- b. the purpose of the club or organization (e.g., social, business, fraternal or mixed), the frequency with which you used the facilities, and whether you used the club or organization for business entertainment;
- whether, while you were a member of such club or organization, it did or did not include members of all races, religions, and both sexes;
- d. if the club or organization did not do so,
 - (1) state whether this was the result of a policy or practice of the club or organization;
 - (2) if so, describe in full the reasons for this policy or practice and any actions you took to change that policy or practice;
 - (3) if you were a member of such club or organization while serving as a U.S. Circuit Judge, please give your opinion as to whether the club or organization practiced invidious discrimination within the meaning of the ABA Code of Judicial Conduct, and give the reasons for your opinion.

Harvard Club

member since 1981 number of members: approximately 6500 used for occasional meals

Cambridge Tennis Club
family membership since 1970s
number of members: approximately 300
rarely used by me

The following informal discussion groups are not "clubs" in a traditional sense of the word, and thus are not strictly called for in answer to this question, but I include them in order to give as full an answer as possible to the question.

Nisi Prius Club member since 1981 number of members: 35 lunch and discussion

Lawyers' Club
member since 1981
number of members: 12
informal dinner and discussion

Saturday Club member since 1985 number of members: 50 lunch and discussion

Curtis Club member since 1993 number of members: 40 dinner and discussion

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The Harvard Club has had members of all races and religions and both sexes since I have been a member. The Cambridge Tennis Club has members of all races and religions and both sexes. The Nisi Prius Club has African-American members, as well as members of various religions and both sexes. The Lawyers' Club, an informal group that meets for dinner at individuals' homes six times a year, has members of various religions and both sexes, but no African-American members. The Saturday Club has African-American members, as well as members of various religions and both sexes. When I joined in 1985, it had women members but no African-Americans. The Curtis Club has had members of all races, religions, and both sexes since I have been a member.

3. Please describe your experience in the entire judicial selection process, from beginning to end (including the circumstances which led to your nomination and the interviews in which you participated). List all interviews or communications you had with the White House staff or the Justice Department regarding this nomination, the dates of such interviews or communications, and all persons present or participating in such interviews or communications.

With regard to the Supreme Court vacancy created by Justice Blackmun's announcement of his retirement, I had one conversation with Lloyd Cutler, Special Counsel to the President, on April 15, 1994. At his request, I sent him

follow-up information about our payment of Social Security taxes for our cleaning person. On May 13, 1994, I received a telephone call from the President in which he expressed his intention to nominate me.

4. Has anyone involved in the process of selecting you as a judicial nominee (including but not limited to any member of the White House staff, the Justice Department, or the Senate or its staff) discussed with you any specific case, legal issue or question in a manner that could reasonably be interpreted as seeking any express or implied assurances concerning your position on such case, issue, or question? If so, please explain fully. Please identify each communication you had during the six months prior to the announcement of your nomination with any member of the White House staff, the Justice Department or the Senate or its staff referring or relating to your views on any case, issue or subject that could come before the United States Supreme Court, state who was present or participated in such communication, and describe briefly what transpired.

No.

5. Please discuss your views of the judiciary in our governmental system and the following criticism of "judicial activism."

The role of the Federal judiciary within the Federal government, and within society generally, has become the subject of increasing controversy in recent years. It has become the target of both popular and academic criticism that alleges that the judicial branch has usurped many of the prerogatives of other branches and levels of government. Some of the characteristics of this "judicial activism" have been said to include:

- A tendency by the judiciary toward problem-solution rather than grievance-resolution;
- A tendency by the judiciary to employ the individual plaintiff as a vehicle for the imposition of farreaching orders extending to broad classes of individuals;
- A tendency by the judiciary to impose broad, affirmative duties upon governments and society;
- d. A tendency by the judiciary toward loosening jurisdictional requirements such as standing and ripeness; and

e. A tendency by the judiciary to impose itself upon other institutions in the manner of an administrator with continuing oversight responsibilities.

Under our constitutional system of government, it is the task of the courts to resolve the controversies that come before them by applying the relevant law -- statutes, common law, regulations, or constitutional law -- to the facts of the specific cases they must consider. Criticism of so-called "judicial activism" raises questions of both the legitimacy and the competence of the courts in particular areas.

Historically, under our tri-partite system of constitutional government, we have assigned the initiative for proactive, affirmative, widespread reform and problem-solving to our legislatures, both federal and state, and, increasingly, to the executive branch. Nevertheless, if the legislature or the executive either acts or fails to act in a manner that results in a violation of individual rights, the courts' role must include the difficult and sensitive task of defining an appropriate judicial remedy. In deciding cases and defining remedies, courts must be always mindful of the appropriate role of the judiciary.

In addition to the question of legitimacy, the judiciary is ill-equipped to make broad reaching policy determinations. A judge seeking to solve a general social problem is less likely to have available all the relevant facts than a legislature or executive entity. Judges, moreover, do not have the resources that are available to administrators and are, therefore, less able to engage in effective management and administration.

That said, in order to be fair in this assessment, one must recognize that legislatures and executive entities have sometimes failed to address problems until constitutional violations resulted. It would be vastly preferable for all branches of government -- and for the public -- if the political branches were able to resolve such issues and render their determination through judicial adjudication unnecessary.

6. Approximately how many individuals have been employed by you as law clerks and support staff since you have been a United States Circuit Judge?

State separately the numbers, and describe briefly the duties of (1) women, (2) African-Americans, and (3) members of other racial minority groups, whom you so employed.

law clerks: 46

secretaries: 6

The law clerks include 12 women, 2 of whom are Hispanic; 2 Hispanic men; and 1 Pakistani man. As for secretaries, all 6 were women.

Of the 8 law clerks to whom I have extended circuit court clerkship offers for the next two years (and who have accepted), 3 are women (one of whom is African-American), one is an Asian-American man, and one is an Hispanic man.

1993 FEDERAL DISCLOSURE REPORT
THE HONORABLE STEPHEN G. BREYER

HOFFMAN, DYKES & FITZGERALD, P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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FINANCIAL DISCLOSURE REPORT

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PINANCIAL DISCLOSURE REPORT

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BREYER, STEPHEN G. 05/10/94

Page 1 INVESTMENTS and TRUSTS -- income, value, transactions and dependent children; See pp. 18-26 of Instructions.)

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The state of the second		1	160.0	\$ 150°,000	000 128 000 128 000	10.19	1.100,00		100,001 to \$250,000

PIMANCIAL DISCLOSURE REPORT

Date of Report Hame of Person Reporting 05/16/94 BREYER, STEPHEN G.

Page 2 INVESTMENTS and TRUSTS -- income, value, transactions (Includes those of spouse

(Description of Assets) (Actualing Free States) [pricets where explicable, order, of	B. Income during reporting period		Gross value at end of recording pariso		D Transactions during reporting peniod				
(3) for lengt denerants of repor-	(1)	(2)	(1)	. (2).	(1)		If not	evempt.	free disclosure
(declaring truer state) fortiers in a top of the late	ant 1 (105)	På	Yelus (3:8)	Value Mathod3 (0-0)	buy lett		(3) VeTue2 (J=F]	(4) (4) (1-1)	Identity of Super/seller () orivate transaction)
NONE (No reportable income, essets, or transactions)									
18 REST, GENERTECH WTS	٨	None			SOLD	12/7	v	6	
20 WARRANTS CENTOCOR INC OL C	A	None			SOLO	12/7	J	•	
23 ALKERMES, INC. (X)	٨	tione			8.7	19/14	٦		
22 ALKENNES, INC. (X)		None			SOLO	10/22	j	A	
23 TELE COMMUNICATIONS (X)	A .	Hone			Ber	10/15	J		
TELE COMMUNICATIONS (X)		Hone			SOLD	11/24	J	A	
25 MOBLE AFFICIATES, INC. (X)		010			8 th	8/19	Ĵ		
26 MGBLE AFFELIATES, EHC. (X)		Hone			SOLO	11/24	_	A	
27 ENZON, JNC. (X)	Α.	Mûne			REC'D	1/1	Ĵ		
28 ENZON, INC. (X)		None			\$5.3	12/24	1	4	
29 REST WARRANTS GENETINE CORP	A	Yone	ړ	1	BEC.3	1/1	ن		
NO REST. MARRARITS GENZYME CORP		Hone			PART	12/7	J	A	
1 CHATER HEDICAL CORP. (X)	A	None			BUY	8/13	J		
32 CHARTER HEBICAL CORP. (X)		None			sela	11/24	J	A	
IS AIM COMSTELLATION (X)	A	Hone			Bur	2/16	J		
34 AIN CONSTELLATION (X)		Mone			\$31.6	11/24	J	8	
IS ALC COMMINICATIONS (X)	A	None		1	B UT	10/8	3		
ALC COMMUNICATIONS (X)		None	Ī		501.9	11/24	J	A	
				. \$2:50° occ			90800.0		5.001 to \$15.000.00
* (Charest Cira as) #1856086.00	~1880.				,000 1800 1800		1880986	*#=	100,001 to \$250,00

PINAMCIAL DISCLOSURE ABPORT

Home of Person Reporting BREYER, STEPHEN G. Date of Report 05/10/94

Page 3 INVESTMENTS and TRUSTS -- income, value, transactions and dependent children See pp. 16-26 of Instructions.)

(Includes those of spouse

Description of Assats fine louding trust descript fine louding trust descript fine louding trust descript fine louding trust fine louding to the louding trust fine louding trust fin		Lacina Lacina Lacina		yelle orting	0. Transactions during exporting period				
to individual and stout, of the	(1) (2)		10) (2)		13)		If sot	exempt 1	ram distinaure
Con the section	##5±1 (10±1)	To de	Yelus (1993)	Melions (825)		Re(E)	(3) Value (193)	(4) 性,	Appelled St.
MCONE (No repertable							_		
7 WTS, EM20H, INC. (X)		None			MEC.5	1/1	נ		
s VTs, Exizon, INC. (x)		Norte			5000	11/26	3	A	
COLUMNAL HIGH INCOME FLHO (X)	A	Kone			060,0	:/1	ı		
COLONIAL HEGY ENCOPE FUND (X)		tone			\$91.9	10/22	J	A	
2 SYNCAGER, ENC. (X)	A	None	٠,	Τ_	MCC.D	1/1	J		
SYNERGEN, INC. (X)		40/4			PART	10/22	3	A	
COMPRESSION LARS. INC. (X)	A	NUMB			REC'D	./ 1	3		
COMPRESSION LABS, THE. (X,		tone			SOLD	12/7	J :	8	
POVERSOFT CORP. (X)		Bnoti			841	1/1	J		
POWERSOFT CORP (X)		Yone			SOLO	19/12	4	E	
OTHER COMMON STOCK		<u> </u>							
<u> </u>									
9 SOLL MEDICAL	A	None			SOLO	10/12	K	ŧ	
L ATPLEX	4	trone			SOLD	10/12	J	9	
t HOFDRIC	A	None			\$0L0	19/12	,	A	
l									
PAINE VERBER TRA ACCOUNT								L	
The Course : 10815 000 or	\$30.00	o til	40.301 te	\$1.58,00			t 1.863,00		5.00 to \$1.000.00 5re the \$1.000.00 100.001 to \$250.00
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FINANCIAL DISCLOSURE REPORT

Name of Person Reporting BREYER, STEPHEN G. Date of Report 05/10/94

Page 4 INVESTMENTS and TRUSTS - income, value, transactions (lactudes those of spouse

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	MOSTE (No reportable processes) or transactions)									:
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57	SHIM FOOL	4	Int	٠	1	BIXON				
\$	COUPON TREASURY REPT	A	HONE	ړ	*	NONE				
<u>*</u> _	PV RETIREMENT MONEY PURO	4	SIV	ı	Ť	HOHE	<u> </u>			
,	INTL BK RECONS & DEV	٨	MCNE	÷	1	HORE	_		<u> </u>	
51	COUPCH ENTEREST OF USTS	1	MOME	X.	Ţ	MORE	<u> </u>			
62	CERT ACCRUAL TSY	^	MCN E	3	1	HOME	Ļ.	<u> </u>	ļ	
43	SLOBAL INCOME PLUS FUNG	<u> </u>	01+	٠	1	MORE	<u> </u>			
64	CRO SUDRE HETELTINGS	λ.	Mane			4505-2	17/31			MORTHELESS SECURITY
65	PH SHORT TERM BLOGAL FUNC	A	Div	د ا	7	NOME	<u> </u>	<u> </u>	_	
64	COUPON INTEREST OF USTB	<u> </u>	None	1	1	HOHE	Ļ_		<u> </u>	
67	GOVT TRUST CERTIFICATE	A	None	K	T	HOHE	Ļ			
4		<u> </u>	<u> </u>	ļ			ļ_	ļ	<u> </u>	<u> </u>
44		<u> </u>		<u> </u>		<u> </u>	_	Ĺ	↓_	ļ
_	TAA ACCOUNT	↓	ļ	<u> </u>	ļ	ļ	—		┞	<u> </u>
72		<u> </u>				ļ	╄	<u> </u>	Ļ.,	
	SCHOOLE FIND	<u> </u>	197	3	1 1	HONE B			L,	48 AM (a. 416 455
	: (Secretion la Print) Entire 1881 of the				. 9:10°.00			\$1,600,0		15.000.00
-	The control of the Base of the Control of the Contr		000 E	60.83 <u>1</u>	% \$1:00	.000 jeljen 1961 (v ⁽ⁿ	flat's	286,986		-\$100.001 to \$250.000 -Cash/Market

INAMCIAL DISCLOSURE RE:	PORT			Person Si	_				Pete of Report	
		181	KEYER	, STEF	MEN G.				05/10/94	
Page 5 INVESTMENTS and and dependent children; See pp				alue, tr	ansaction	5	(Ieclude	4 those o	f spouse	
(her in the second of the second of	į	niger Union Porting Prior	6-70 112	yalya Tab ⁿ g	9. Transactions during reporting period					
THE PROPERTY OF SECURE AND ASSESSMENT OF THE PERSON OF THE	(1)	(2) Type	(1) (2)		. 17	(31.)	1f net (3)	(4)	res displayers	
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MONE (No reportable [REGNA (1506) 5. 0)										
SCUCOER CAPITAL SACUTH FUHO	A	Civ	1	ī	MONE					
•			1							
S OTHER HOLDINGS										
·] _		1 1							
7 SANTA PE LAND (PRESHD, CA)										
RESTAL PROPERTY	D	#EN"	*	¥					<u>-</u>	
N LAND EN CONCORD. NA (5 ACRES)	A	MOHE	ι	٧						
O CLAFLIN III INVESTORS ASSOC		None]		
1 (MEN.CLAPLIN CAPITAL III PIS)	٨	1hT	K.	u						
E LEGYOS OF LONDON	A	int	K	v	PART	12/31	_	4		
a LAND IN PLAINFIELD. NH		ļ - <u>-</u>								
4 (180 ACRES RESIDENTIAL)	1	MONE	•	V						
E FIRST MAT'L BANK OF BOSTON,										
S BOSTON, NA (CHECKING ACCOUNT)	A	187	j	1						
7 PAJNE VESSER NOREY MARKET	A	214	J	ı						
A FERST MATIONAL BANK OF BOSTON]					<u> </u>			
6 (BUERNSEY) CERT. OF DEPOSIT	,	yı¢	ı	·						
O FAIRFAX ASSOC. LTD. PTSMP	1 4	Int	ı	U		ببل				
See Calledo, Codes; Bullis, 1861 of		20 K	50.861 1	· \$:06.00	. Hiel	del es	\$1.800.	000 E	5.001 to 11.000.00	
3. Walum Codes; a 03; 1-1250 002.	a 1860.	.coo 6=1	350,661	ե <mark>*Մ:88</mark>	.000 Jal50.	then S	. 184 . 88) M=1	ask/Herket	

FINANCIAL DISCLOSURE REPORT DESCRIPTION CONTROL OF

Name of Person Reporting Date of Report
BREYER, STEPHEN G. 05/10/94

11. Page 6 INVESTMENTS and TRUSTS -- income, value, transactions
and dependent children; See pp. 18-26 of Instructions.)

(Includes those of spouse

(Partificial Constitution) Including the property of the prop	4	S neche orting errod	Gros Po po	yalye eng of erting ertoo	Transactions during reporting paried					
ing inglature and spouse. (3) for	::)	(2)	(1)	(2)	(1)		If not	exempt f	ran disclesure	
Proce (1) after such seet auch seet	2077. I (X778)	regi er	32	Wetnood (6:5)	tuy sell.	Ro (E)	(1) (1) (1) (1) (1) (1) (1) (1) (1) (1)	(4) (2) (文章)	ident () of super/seller if private transaction	
NONE (No reportable income, essets, or transactions)										
91 HARVARO UNIV. PENSION PLAN	1	HQNE	٥	7						
92 DMC AFARTMENT FUND I					i i					
93 (PARTMERSHIP)	٨	187	κ	IJ						
94 GREATER HARTFORD ASSOCIATES										
OS (PARTMERSHIP)	1	INT	ı	Ų						
					<u> </u>					
97										
SE THE STEPHEN G. BREVER TRUST -	à	Div	ĸ	;	NEWTRST					
99		lione								
ICC CHINA PARTHERS, L P (X)	٨	int		. U	90Y	12/1	ĸ			
GL CLAFLIN CAPITAL, VI (X)	1	Int		b	SuY	12/1	3			
102									-	
133 ASSETS OF SPOUSE	_									
104 (STOCKS, PTSHPS, ETC.)										
105										
206										
107 AMERICAN INT'L GAOUP	*	DEA	K		RCME					
OB NATIONAL CITY CORP	A	DIA	K	T	NCHE					
E (Simple of the contract of t	1833 ao	7:31	0.001.25	\$168°,00	£ 1708	befor \$5	\$1,000.0	oo RIA	5.001 to \$15.000	

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PINAMCIAL	DISCLOSURE	REPORT

Name of Forson Reporting Date of Report
BREYER, STEPHEN G. 05/10/94

11. Page 7 INVESTMENTS and TRUSTS -- income, value, transactions and dependent children; See pp 18-26 of instructions.)

(includes those of spouse

À	Description of Assets (including Epoit States)	29.00	acorra uring porting prior	Gross volue as and of recording parting		0. Transactions during reporting period					
1	individual and spours, (1) joe	(1)	(2)	(1)	(\$)	(1)		If not	emergi	frae disclosure	
16	figure where applicable of the parties of the parti	(23 t)	PERE OF	is lun	**************************************	Day Control	Resign	(5) Velve? (10)		dent() of everyobl) or private rankaction)	
	MONE (No reportable access assets, or transactions)										
100	HUBBELL INC., CLASS B	A -	914	K	Ť	3000					
110	GENERAL ELECTRIC	^	717	ĸ	Ţ	HOME					
111	MEDONALOS	A	Div	, K	•	PART	5/21	J	0		
112	SCUDDER DEVELOPHENT FUND	A	Hone	۲,	t,	SOLO	5/25	٨.	E		
113	SCUBDER HAMASED KUNICIPAL BOS	¢	914	٠	1	NOWE					
414	SCUDDER INSTITUTIONAL FUND										
115	(PREV. SCUIDER CASH INVEST TR)	A	914	١	Ţ	HONE					
116	MONTANA POVER	•	Div		1	HOHE				<u></u>	
117	GENUTINE PARTS CO.	A	014		Ţ	NONE					
110	EXXEN CORPORATION	A .	Div	K	•	MOHE					
118	SOCIETE MATIONALE ELF	*	Div	1	T	ноже		<u> </u>			
126	SCHERENS-PLOUGH CORP	^	314	K	7	MOME			<u> </u>		
121	SCUDDER SHORT TEACH BOND FURD	•	01+	١,	1	MONE					
122	U.S. TREASURY NOTES	^	1mt	3	7	NOME		<u> </u>			
123	10m	1	None	<u> </u>	ļ <u>.</u>	SOLD	2/2	٠	_ ^		
124	LAMPER INTERNATIONAL, INC. (X)	A	914	J	7	BUT	2/2	١			
1275	SCHOOL GLOBAL SHALL CO. FD	^	DIV	١.	1	BUT	5/25	x	ļ		
126	SCHOOLS PAC OPPORTUNITIES PO	A	None	:	1	BUY	12/2	<u> </u>	<u>L</u>	A AN A-1815 COO	
	Telescoperia and Articonor		o	50°861°4	0 \$100.00	000 i=150	00 P 4	\$1,800,0	00	\$5,001 to \$15,000,000 \$660 trun \$1,000,000 \$100,001 to \$250,000	

Name of Person Reporting Date of Report PINANCIAL DISCLOSURE REPORT 05/10/94 BREYER, STEPHEN G. VII. Page \$ INVESTMENTS and TRUSTS - income, value, transactions (Includes those of spouse and dependent children; See pp 18-26 of Instructions) (her uning trues Mante) Transactions during reporting pariod If not exempt from disclosure (3) Place "(X)" affer acchieppet. 1 (1 th MOME (No reportable income, assets, or transactions) 127 SCHOOLE INTL BO FO (X) āU? 5/28 ٥: ٧ 126 129 PEARSON ORD STOCK ŗ NONE 130 PROPERTY IN NEVES WEST INDIES '31 (2.5 ACRES - RENTAL PROPERTY) a Cov Ħ ď 132 PROPERTY IN LENGTH -130 1/6 BUTEREST IN HOUSE A MONE ¢ ٧

124 BAYBANK HARVARD, BOSTON, HA 138 (CHECKENS ACCOUNT)

136 SCURDER FUNOS (ERA ACCOUNT)

137 ONC RESENCE RESIDENCE LTD.								ļ		
198 (PARTHERSHIP)	A	147	۲.	J.						
139 BLAKENON EUPENES FUND	A	Nene	,	1						
LAN LAZARO MINTHERS (SAVENES ACCT)	A	\$erT	1	1						
241 ROTAL BANK OF SCOTLAND							$\neg \neg$			
149 (SAVINGS ACCOUNT)	A	2017	,	7						
:45			Ţ							
144										
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THANCIAL DISCLOSURE RE	PORT			Pers # 40	HEN G.				Date of Report 05/10/94		
. Page 9 INVESTMENTS and and dependent children; See pg	TRUS	TS Inc	ome, v			s	(Include	s these c	of spouse		
(Indicated of Assets) [Indicated of Assets) [Indicated of Assets]	1	ncome port Ing port Ing	Gross yalya Front of Fred onto			D Transactions during reports					
Ties, for her heart	(1)	(2)	(i) Values (391)	(2) #81583 (3-8)	1	kegiń:	(3: Value2 (3:7)	(4) (4) (4-11) (4-11)	from disclosure [5] [dent][7] [0] [1] private [rankection]		
MONTE (No reportable access assets, or transactions).											
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A STANSON AS OF TALLOWS A						<u> </u>					
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ES MECHAEL BREYER (DC)	!	 									
a a	i	i -									
54 SCUBOER TAX FREE HOREY FUNC		DĮV	;	ī	MONE						
SE PARKE WESDER HOHEY MARKET FUNC	A	01+		,	#03E		_		· , , , , , , , , , , , , , , , , , , ,		
56 ACH GOY'T SECURITIES FUND	Á	914	١	•	mone				·		
S7 OCCIDENTAL PETROLEUM		31.			5000	10/8	٦	1			
MEST NEWTON SANTINES BANK		DIV	١	7	31000						
SO CHEMEX PHARMACEUTICALS	A	NOME	J	1	31104						
60 CONSTOCK PARTNERS STRATEGY FD	A	ptv	J .	ī	MORE	T	<u> </u>				
GI WITS CHEMEX PHARM. INC.	 	None	,		MOME	 					

SOLO

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\$2 BANK OF BOSTON CORP.

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FINANCIAL DISCLOSURE REPORT

Hame of Person Reporting
BREYER, STEPHEN G.

Date of Report 05/10/94

IVII. Page 10 INVESTMENTS and TRUSTS -- income, value, transactions and dependent children; See pp 18-26 of Instructions.)

(Includes those of spouse

16	(Presprinting of Assets) (Assets	Income Curing reporting paried		arose value at end at reporting period		D. Transactions during reporting period				
-11	ingividue and secuse.	(2)	(2)	(t)	(2)	(1)		if not	eremet.	from disclosure
121	Place (X) after each asset anone, rice grior disclosure.	(%)	Tent or	ya]ue: []=3]	₩21 wg ₩2 (10033 (0-₩)	buy. 1011.	Religi	(3) Value (3-9)	(4) Serial (192)	ident 0°
	BONE (No reportable income, essets, or transactions)									
:63	MOUNTLEIGH GROUP ORD		None			R\$06+>	12/31	J	A	VORTHLESS SECURITIE
164	FEDERAL HOME LA MTG (PREF)	4	Div	,	Ť	NCHE				
165	SHAMMUT MATE OF DEF (PREF)	۸ ا	219	٠,	T	MONE				
164	ZGL: MEDIÇAL	A	None	J	1	PART	10/11	K.	E	
, -	TATO	A	hone	1	ī	PART	10/1	,	٥	
158	MOLOGIC		None			SOLD	10/11	J	A	
169	POVERSOFT CORP. (X)	1	Hone	*	1	BUY	1/1	K		
170	POWERSOFT CORP (x)		None			PART	10/14	K	£	
171	MTS. ENZON. INC. FA;	A	None	4	T	ecc.:	12/11	ì		- -
172	AIN CONSTELLATION FO. INC (X)	٨	Hone	;	t	BUT	2/16	J		
173	CHARTER HEDICAL ERGUS (X)	A	None	-	Ţ	ter	4/13	J		
74	ALC COMMUNICATIONS, INC. (X)	A	None	ړ	Ť	RIF	10/4	J		
75	JELE COMMENCATIONS, INC	A	None	-	7	BUY	12/2	٦		
174	MOBLE AFFILIATES, INC. (X)	A	Hone	,	Ť	BUT	\$/19	J		
77										
174	BNG APARTMENT FUND E PTSHF	^	141	J	U					
,,,	BHC RESENCY RESTORNCE, LTD									
``	(PARTHERSHIP)	^	1,07	J	V					
- 1	. 150 Coff. 18. Coff. 1. 1-11:008.01.			1530	c \$: 50.00	£ 12.50	001° to	1,60a.o	OC	15.00) to \$15.000.0co
ļ 2	(See Col. C. : 23) 15 2250 86; °	2 933a	300 6	1,001,1	9. 5: F- 23E	روع در ₀₀₀ .	DOL TO.	120,088	N-	\$190,001 % \$250,000

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,,, 	MONCTON DISCOURAGES ME	ORT	DF-	EYER	, STEP	HEN G.				05/10/94
L	Page 11 INVESTMENTS and and dependent children; See pp				value, ti	ransactio	15	(Include	es those	of spouse
Į.	Chemist Vil (1997)	Income define departing period		Grand value		7	ransact		ng rapo	rting period
1 #	state and the same (at	(i)	(2)	ा ।		(1)	(31)	If not	(4)	free dissipant
	Cap. (4). Ple maint.			yalwa (23)	met heds (64)		Region-	Value? (3-1)		(mat) (100)
	MORE (% reported) a									
pāz										
142	PRESENT INTEREST TRUST									
363	FOR HICHAEL C. GREYER	\Box								
3										
186										
, ,	SCHOOLS TAX FREE HOKEY FIND	•	VIC	۲	7	MOME				
147	DIC APARTIEST FUID 1 PTSIP		IN1	J	U					
×	PS HARINAS 4 PARTHERSHIP	A	Įn.	J	บ					
180	DHC REGENCY RESIDENCE, UTD.									
	(PRATHERSHIF)	•	Div		i,					
Đ										
192	MICHAEL C. BREYER 1983						\prod			
93	TRUST							[
194										
95										
97	BAYBANK GOSTON (TRUST									
]*	CHECKING ACCOUNT)	e	IN:	4	ī	NCME				
• 	Berte hartin eile Mic.				·1:68.0c			\$1,800.0		See then \$1,000,000
H	Yalun County in a man helisa Black of	¢'\$\$ē:.			& <u>17:39</u>			. 800.986o		100,001 to \$250,000 Lesh/Herket
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1	PINANCIAL	DISCLOSUR	REPORT

Name of Person Recording Date of Report
BREYER, STEPHEN G. 05/10/94

... Page 12 INVESTMENTS and TRUSTS -- income, value, transactions and dependent children; See pp. 18-26 of instructions)

(Includes those of spouse

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114	FEDERAL HOME LN HTG (PREF)	A	Div	J	7	MOME						
23	HOURTLEIGH STOUP ORD	A	Mone			REDEMP	12/3	7	A	HORTIGESS SECURITI		
212	SAME OF BOSTON CORP.	٨	Int			SOLB	6/11	۲	c			
11	STS CHEMEX PHANT, THE		MOHE	2	7	MONE						
sto.	CONSTOCK PARTHERS STRATEGY FO	Α.	01V	2	T	3008						
:28	CHEMEX PHASHACEUTICALS		MORE	2	7	HOME						
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202	NELL BREYER (OC)					<u> </u>						
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150	PEARSON ORD STOCK	1	DIV	•	:	NCHE	-					
	MONE (No reportable income assets, or tremsactions)		!									
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	(hathering trout death)		Income Personal Pro		yalye end or enting	9. Transactions during reporting parisé						

Name of Person Reporting hate of Report FINANCIAL DISCLOSURE REPORT BREYER, STEPHEN G. 05/10/94 Fig. Page 13 INVESTMENTS and TRUSTS -- income, value, transactions (Includes those of spouse and dependent children; See pp. 18-26 of Instructions.) (Description of Assets) Transactions during toporting parise If not exampt from displayers (2) (3) (4) Place The grief gich asset (A) NOME (No reportable income, essets, or transactions) 217 XYPLEX None ı ŧ PART 10/4 A 3 . 218 #01.0610 SOLD 10/2 ŝ A Hone A RID TELE COMMUNICATIONS, INC. (X) A Mone J -10/ j 220 UTS. ENZON, ENC. (X) ecc'o A 22: MOBLE AFFELIATES, INC. (X) A j T BUY 1/19 J Ġ14 . ALC COMMUNICATIONS, CORP. (X) A Hone į Ť BUY 10/8 J 223 POWERSOFT CORP. (X) ä Nore 4 SUY 1/2 ĸ 24 POWERSOFT CORP (X) X Hone PART. 10/2 ĸ E 225 AIM CONSTELLATION FD. INC (X) A Mone tur 2/16 ì 26 CHARTER HEDICAL GROUP (X) A Rone ı SUF 8/25 J .927 ZE DIC APARTHEIT FUID E PTSIP 20 PS MARINAS 4 MARINERSHIP A !#T 230 31 PRESENT INTEREST TAUST 232 FOR WELL B. BREYER ١, 1 1850 26 1 1 CE 21 : 451 5 281 0 1 1 1 3 .000 #350000 *0. \$130000 E3525 000 45 1000.000 E3520 talk 11.000;000 ##\$100,001 to \$250,000 1844 Coffee a ca) 15250.000 to 1550.000 E-150006; to 37.000.000 1-15- 201 to 11.000.000 3 Yalus Method Codes: Ongerrarsal I-Cash/Rarest Baffest(reel estate unit) Sagesagent

FIN	AMCIAL DISCLOSURE REI	PORT	BI		Aereon Me , STEF	HEN G.	 .			Date of Report 05/10/94	
	Page 14 INVESTMENTS and and dependent children; See pp				value, tı	ransactio	15	(Include	es those	of spouse	
ic	(Samplistic of Assets)	100	e come conting conting	3-01 10 20 20	s value so or or no riod	D. Transactions during reporting parted					
	ing individual and spouse, (3) for appearance opposing by spouse, (0)		(2)	(1)	(2)	(1)	F.,,			from discipuits	
1741	Place P(X) effer each esset asset from prior discipline.	(Çè)	Ters	{99 ₃	We thered	buses response respon	(225) Values	(4) Seini (154)	idently of Super/skiler (if private transaction)		
	MONE (Mc reportable income, assets, or transactions)										
235	SCHOOL TAX FREE MONEY FUND	A	017	K	Ţ.	MGME			Ll		
236	ONC APARTMENT FUND I PISHP	A .	(MT	;	U						
237	GREATER HARTPORD ASSOCIATES										
234	LIMITED PARTHERSHIP	A	1#1	4	ט			-			
530	DHC REGENCY HESTOENCE LTD									7	
	(PARTHERSHIP)	£	Įnt	ĸ	v						
241											
242	TRUST FOR CHILDREN OF						 				
243	JOANNA BRETER										
244											
245	SCUDDER TAX FREE HONET FUND	A	DIA	J	- - -	NONE					
244	HEARTLAND RALEIGH APEX US										
147	(PARTHERSHIP)	A	SMT	1 ,	Ü						
248	PS MARINAS 4 PARTHERSHIP	A	1st	J	IJ						
3.0											
żśc	INVESTMENTS SHARED BY										
ZŞl	THE THREE CHILDREN			Π			1				
\$52											
					\$ 100.00			17.800.0		5.00k to \$15.000.000	
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	See Col. (2) Codes: Engaprarsel		5:8	C\$T Cea	estate o	mly) Segge	No Lead		Tet	asiv Merket	

		tions of	Sate of Report								
PINANCIAL DISCLOSURE REI	PORT	B)	REYER	05/10/94							
II. Page 15 INVESTMENTS and and dependent children, See pp				value, ti	ransaction	ıs	(include	es those	of spouse		
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the ingivenus) and spouse. (\$100	[12]	(2)			(1)		If not	e-dept i	ren dississure		
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MONE (No reportable income, start), or transactions				_					i		
253 CLAFLIN CAPITAL II FUND											
254 (PARTHERSHIP FORMED IN 1901)	A	1001	J	u							
RSS CLAFLIN CAPITAL IV FUND											
ZGE (PARTHERSHIP FORMED EX 1965)	^	(401	4								
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]	Name of Person Reporting	Date of Report
YIMANCIAL DISCLOSURE REPORT	BREYER, STEPHEN G.	05/10/94
ADDITIONAL INFORMATION of	r EXPLANA (IONS. (Indicate part of Rep	port)
<u> </u>		
HIS REPORT WAS FREPARED BY :	HOFFMAN, DYKES & FITZGERALD,	P.C.
	8603 WESTWOOD CTR. DR.	
	SUITE 400	
<u> </u>	VIENNA. VA 22182	
<u> </u>		
. REINDURSENCHTS and GIFTS	(Cont'd.)	
SOURCE	DESCRIPTION	
SALZBURG SEMINAR	TRAVEL AND LIVING EXPENSES	
	JULY 25 - AUGUST 5.	1993
AMERICAN BAR ASSOCIATION	TRAVEL AND LIVING EXPENSES	. AUGUST 6-7, 1993
KARVARD UNIVERSITY	TRAVEL EXPENSES. AUGUST 12	. 1993
AMERICAN COLLEGE OF TRIAL	TRAVEL AND LIVING EXPENSES	AUGUST 19-20. 1993
LAWYERS	- 	
THE MENTOR GROUP	TRAVEL AND LIVING EXPENSES	AUGUST 11 -
	SEPTEMBER 3, 1993	
NTI-DEPANATION LEAGUE	TRAVEL AND LIVING EXPENSES	. OCTOBER 21-22, 199

	Name of Parson Reporting	Date of Report
PINANCIAL DISCLOSURE REPORT	Breyer, Stephen G.	05/10/94
CERTIFICATION.		
In compliance with the pro- co. 57 of the Advisory Committe covered at the time after re- ijudicatory function in any 1. n which I, my spouse, or my m tterest, as defined in Canon:	sechable inquiry, I did not p itigation during the period c inor or dependent children ha	d to the best of my erform any overed by this repo d a financial
I certify that all the informationing to my spouse and mirue, and complete to the best formation not reported was wovisions permitting non-disc.	ithheld because it met applic	any) is accurate, and that any
I further certify that earn of the acceptance of gifts who covisions of 5 U.S.C.A. app. orderence regulations.	ned income from outside emploich have been reported are in 7, 501 et. seg., 5 U.S.C. 7	yment and honoraria compliance with th 353 and Judicial
lgnature	Date	
OTE: ANY INDIVIDUAL WHO KNOW HIS REPORT MAY BE SUBJECT TO (04, AND 18 U.S.C. 1001.)	HINGLY AND WILFULLY FALSIFIES CIVIL AND CRIMINAL SANCTIONS	OR FAILS TO FILE (5 U.S.C.A. APP. 6.
	FILING INSTRUCTIONS:	
Mail signed original and 3 as	iditional copies to:	•
	Committee on Financial Administrative Office United States Courts	of the

PURISHED STATISTICS

\$727920 G. AND JOSEA F. BERTIN.

AFR.IL 30, 1994

HET HEATS

Provide a complete, current financial bet worth statement which itemates in detail all assets (including back accounts, real estate securities, trutes, investments, and other financial beldings) all limbilities (including debts, mortgages, leans, and other linearial abligations) of yourself your spouse, and other immediate numbers of your bousehold

A35513		\$1480LTTER			
Cash on head and in heats	184,157		Notes payable to banks-secured	-0-	
U.S. deverment mountains - Sub 1	63,661		Setes payable to banks-unseemed	-4-	
Listed securities - Sch. 2	2,132,443		Secas payable to relatives	-0-	
Unitered securities	-0-		Notes payable to others	6,333	
Astropto and pates sessivable:			Assemble and bills due	7,625	
Doe from relatives and friends	-0-		Unpaid income tax	-0-	
Due from others	4.		Other empire tex and interest	-0-	
Boulefel	-0-		Roel octate martgages payable - Sch. 7	27,355	
Real estate gamed - Sch. 5	3,914,500		Chattel martgages and other liens psychia	-0-	
por entere martenes assessable	**		Other debts - Stamion:		
on and other parental property	204,500				
Cash value - Life Insurance	-4-				
Other essets - stammer:					
Limited Paramership Invest-Sch +	340,877				
Lloyda of Landon - Sch. 5	225,020				
forizment áccount - Sch. 6	842,743		Total lambilities	41,513	
			Not Warth	8 523.824	
Total Assets	6,567,341		Total limilities and not weeth	6,567,341	
CONTROLS LIMITING			COLUMN DECEMBRICA		
As underest, sanaker or guaranter - Seb. \$	189,973		ácu my assota ploágod? - Seb. &	225,620	
On leases of evetracts	PORTS		are you defendant in any outte or logal action?	- See Scil. 9	
Logal Claims	996		Bern you error belief beatsurpley	90	
Provision for Federal Income Sur					
Other special debt	Mark				

STEPHEN C. AND JOANNA F. BREYER

U.S. GOVERNMENT SECURITIES

APRIL 30. 1994

		Fair Market <u>Value</u>
(H)	United States Treasury Bills, due 11/17/94	\$73,298
(W)	United States Treasury Notes, due 8/15/99	10.583
		\$ <u>83.881</u>

STEPHEN C. AND JOANNA F. BREYER

LISTED SECURITIES

APRIL 30, 1994

		Fair
		Market Value
· · · · ·	Albamas Tas	
	Alkernes, Inc.	\$ 115
	Synergen, Inc.	190
	Raytheon Co.	6,213
2 7	Automatic Data Processing, Inc.	5,138
	Coca Cola Co.	8,225
	Signa Aldrich Corp.	8,350
	Gillette Co.	6,725
	American Home Products Corp.	5,675
	Merck & Co., Inc.	6,100
	Kellogg Co.	10,175
	Johnson & Johnson	8,675
	American Int'l. Group, Inc.	9,300
	General Re Corp.	12,025
	Vanguard/Windsor Fund, Inc.	2,007
	WMX Technologies, Inc.	10,450
	Lexington Mass 3.84	9,564
	Wayland Mass Mun Purp 3.5%	9,556
	Ohio St. 4.3%	9,534
	South Carolina State Univ. 4.4%	9,579
	Massachusetts St. Hefa 4.54	9,570
	Andover Mass Rfdg 4.4%	9,408
(H)	Massachusetts St Cons 7%	10,958
	Scudder Short-Term Bond Fund	21,964
(W)	Scudder International Bond Fund	7,212
(W)	Scudder Managed Municipal Bonds	58,329
(W)	Scudder Development Fund	32,421
(Y)	Scudder Pac Opportunities Fund	4,472
(₩)	Soudder Global Small Co Fund	16,023
(W)	McDonalds Corp.	12,000
(W)	Schering Plough Corp.	18,300
(W)	Mational City Corp.	21,400
(V)	American Int'l. Group, Inc.	31,969
	Genuine Parts Co.	17,100
(Tr)	Lewter International, Inc.	4,500
	General Electric Co.	28,575
	Hubbell Inc. Cl B	20,717
	Elf Aquitane Spons Adr	10,913
	Exxon Corp.	16,348
	Montana Power Co.	18,130
	Pearson plc	2.324.958
(")	samme has	<u> </u>

\$2,832,863

eterier C. App. Joanna J., Meter Schools of Maa. Estate investments

APRIL 36, 1904

Property	,	bete of laresteent	Amends Javoslad	Omer ship Exceptant	Pretiction	Total Pair barbot Yalun (THV)	Approximate Broyer's Base
4774 E. Jensen, Pesses, GA	€	1075	11,000	20 eo	Bental property . commercial werehouse	\$ 272,900	905'85
Coldon Back - Howle, Dr. Attta	€	<u>.</u>	140,000	100.001	Reatet property - residential	175,000	175,000
Concert, Monachatetta	€	1072	12,900	100.001	Dadeveloped lead	45,686	95,000
Bollond Park Booldonne, London, Dalland	€	500	•	16.673	Ome-start interest in nother's residence received by sift	1,000,000	340,046
Casteldy, Steamstonette	5	2	236,000	100.001	Personal regidence	900,000	B00,000
Plainfield, Der Bespehirs	5	9	74.990	100.001	Partonal residence	300,300	304.000
			1379.326			24, 512, 249	414.200

STEPHEN G. AND JOANNA F. BREYER OTHER ASSETS - LINITED PARTNERSHIP INVESTMENTS APRIL 30, 1994

		Date of Invest-	Limited Partner Ownership Percentage	Amount Invested	Capital Account Balance (FMV)
(H)	Paine Webber R&D Partners II, Limited Partnership	1987	.01199	\$ 10,000	\$ 1,446
(H)	Claflin III Associates	1983	19.8	50,000	16,279
(H)	Fairfax Associates Limited Partnership	1988	.6759	100,000	56,495
(W)	DHC Regency Residence, Ltd.	1989	1.343284	100,000	28,394
(J)	DMC Apartment Fund I, Ltd.	1989	1.65	120,000	22.143
(J)	Greater Hartford Associates Limited Partnership	1989	.5523	80,000	50,349
(H)	China Partners L.P.	1993	2.527167	50,000	64,666
(H)	Claflin Capital VI	1993	. 3908	10.000	9.905
				\$520,000	\$ <u>249.677</u>

The limited partnership investments have been valued based on the ending capital reported by the partnership on December 31, 1993, per Form K-1.

SCHEDULE 5

STEPHEN G. AND JOANNA F. BREYER OTHER ASSETS - LLOYDS OF LONDON APRIL 10, 1994

Approximate amount held on deposit by Lloyds of London	\$160,000
First National Bank of Boston (Guernsay)	65.020
	\$225,020

The cash represents collateral against potential Lloyds of London losses. See also Schedule 8.

STEPHEN G. AND JOANNA F. BREYER

OTHER ASSETS - RETIREMENT ACCOUNTS

APRIL 30, 1994

		Type	Amount
(H)	Thrift Savings Plan	Pension	\$ 32,790
(H)	TIAA/CREF Recirement Annuity	Pension	364,642
(H)	TLAA/CREF Supplemental Retirement Annuity	Pension	327,154
(H)	Paine Webber	IBA	80,710
(H)	Scudder Trust Company	IRA	20,000
(W)	Scudder Trust Company	IRA	14,244
(W)	TIAA/CREF	Pension	23.203
			\$ <u>862.743</u>

SCHEDULE 7

STEPHEN G. AND JOANNA F. BREYER

REAL ESTATE MORTGAGE PAYABLE

APRIL 30. 1994

(J) Mortgage payable, with interest at 8.5% monthly payment of \$518, collateralized by first deed of trust on Cambridge, Hassachusetts residence, due 2005.

\$26,547

(J) Mortgage payable, with interest at 8.5%, monthly payments of \$60.60, collateralized by second deed of trust on Cambridge, Massachusetts residence, due 1995.

808

\$27,355

STEPHEN G. AND JOANNA F. BREYER CONTINGENT LIABILITIES AND PLEDGED ASSETS APRIL 30. 1994

Lloyds of Landon

Staphen G. Breyer was an investor in Lloyds of London Insurance until he resigned in 1988.

However, the 1985 Syndicate has not closed, and Stephen G. Breyer is still at risk for any potential losses of that Syndicate. He is insured against losses up to approximately \$188,975. At this time, it cannot be reasonably estimated as to the amount of losses that will be incurred; however, conservative projections estimate a total loss of approximately \$114,000.

The contingent liability for this potential loss has been reported at the total amount of insurance coverage against the loss.

In addition, the following cash is pledged against the potential Lloyds of London losses:

Approximate amount held on deposit by Lloyds of London \$160,000 First National Bank of Boston (Guernsey) 65.020

65.020 \$225.020

SCHEDULE 9

STEPHEN G. AND JOANNA F. BREYER

LEGAL ACTION

Neither I nor my wife are defendants in any lawsuit, except that I am occasionally sued by disappointed litigants as a result of decisions that I have rendered as a judge. All such suits against me have been dismissed as either frivolous or directly related to the merits of a decision, and none has any effect on my net worth.