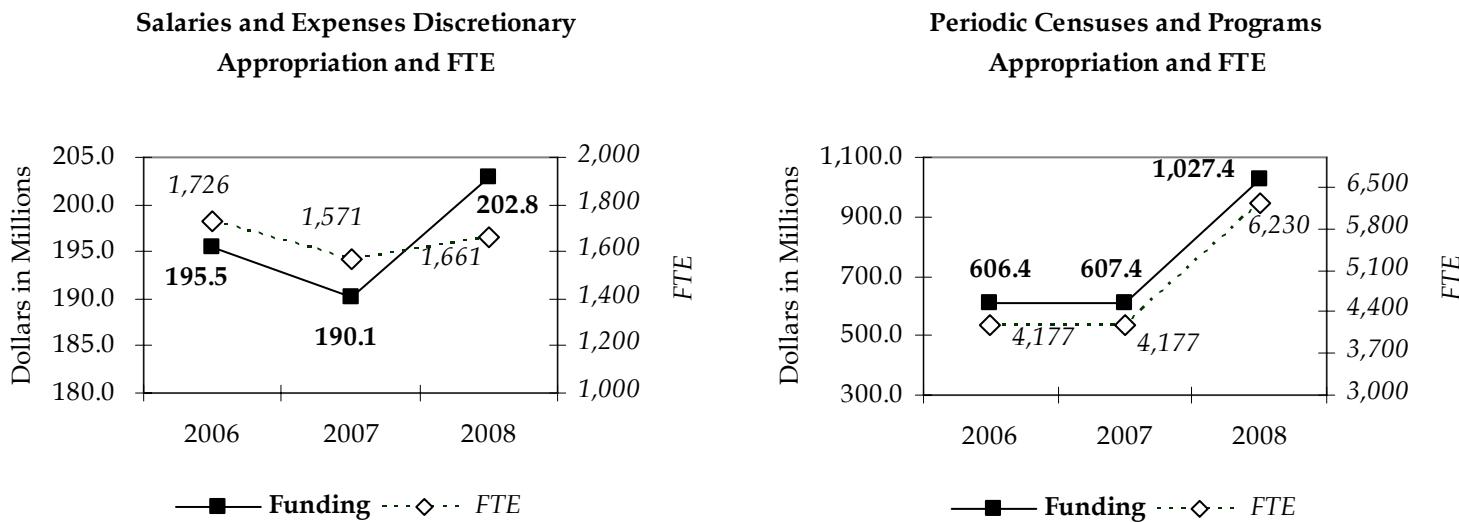


Bureau of the Census



The mission of the Bureau of the Census (Census), within the Economics and Statistics Administration, is to serve as the leading source of quality data about the Nation's people and economy. To accomplish this mission, Census measures those trends and segments of our population and economy most critical to continued American success and prosperity.

Census's FY 2008 budget request will enable it to achieve its performance goal "to meet the needs of policymakers, businesses, non-profit organizations, and the public for current and benchmark measures of the U.S. population, economy and governments." Census's cyclical programs include the Economic Census and the Census of Governments, conducted every five years, and the deliberate ramp-up to the re-engineered 2010 Census. The 2010 Census preparations include focusing on early planning and development efforts, improving the accuracy of map feature locations, and continuing the American Community Survey. Together these programs set the benchmark for critical national data. Census also conducts a number of current demographic and economic surveys, produces population estimates between decennial censuses, and produces new survey samples for Federal statistical programs.

Census continually re-evaluates each of its programs to see how it can best continue to meet the needs of policymakers, businesses, and the public. As part of this ongoing evaluation, the FY 2008 budget proposes to increase funding for the collection of current economic statistics in order to provide the Bureau of Economic Analysis' National Income and Product Accounts, including the gross domestic product (GDP), with much needed source data on the service sector. The FY 2008 budget request also includes funds to replace the Survey of Income and Program Participation (SIPP), process millions of forms from the 2007 Economic Census, and continue preparations for a reengineered 2010 Census. Further details are provided under the "Highlights of Budget Changes" section.

Census is funded through the following appropriations:

The **Salaries and Expenses** appropriation provides for monthly, quarterly, and annual surveys, and other programs. Census's current economic programs count and profile U.S. businesses and government organizations. Current population and housing surveys and analyses provide detailed and integrated information on the social, demographic, economic and housing conditions of the U.S. These programs are used for planning by both the public and private sectors.

The **Periodic Censuses and Programs** appropriation funds the Decennial Census (conducted every ten years), the Economic Census, and the Census of Governments (which are conducted every five years), and other programs. These include the American Community Survey (ACS), which produces annual, detailed community-level demographic socio-

economic data, and thus allows the Decennial Census to focus on collecting only the basic demographic data. All of these data are a valuable resource for both Federal and local decision-makers.

The **Survey of Program Dynamics** (SPD) was established and funded through mandatory appropriations by the Personal Responsibility and Work Opportunity Reconciliation Act of FY 1996, also known as the Welfare Reform Act (P.L. 109-68, Extended). The SPD provides policy makers with socioeconomic data to evaluate the impact of the welfare reforms on state welfare program recipients.

The **State Children's Health Insurance Program** (SCHIP) was established and funded through mandatory appropriations by The Medicare, Medicaid and State Children's Health Insurance Program Bill (P.L. 106-113). The program produces statistically reliable annual state data on the number of low-income children who do not have health insurance coverage. Data from the SCHIP is used to allocate funds to states based on statistics from the March Income Supplement to the Current Population Survey (CPS).

The **Working Capital Fund** (WCF) is a non-appropriated account used to finance services within Census, which are more efficiently performed on a centralized basis. The WCF also includes reimbursable work Census performs for other Federal agencies, state and local governments, foreign governments and the private sector.

Summary of Appropriations

Funding Levels

| | 2006 <u>Actual</u> | 2007 <u>Estimate</u> | 2008 <u>Estimate</u> | Increase <u>(Decrease)</u> |
|---|-----------------------|-------------------------|-------------------------|-------------------------------|
| Discretionary Appropriations | | | | |
| Salaries and Expenses | \$195,500 | \$190,067 | \$202,838 | \$12,771 |
| Periodic Censuses and Programs | 606,363 | 607,363 | 1,027,406 | 420,043 |
| Total Discretionary Appropriation | 801,863 | 797,430 | 1,230,244 | 432,814 |
| Permanent Appropriation | | | | |
| Survey of Program Dynamics | 10,000 | 10,000 | 10,000 | 0 |
| State Children's Health Insurance Program | 10,000 | 10,000 | 10,000 | 0 |
| Budget Authority | | | | |
| Salaries and Expenses | 215,500 | 210,067 | 222,838 | 12,771 |
| Periodic Censuses and Programs | 606,363 | 607,363 | 1,027,406 | 420,043 |
| TOTAL BUDGET AUTHORITY | 821,863 | 817,430 | 1,250,244 | 432,814 |
| FTE | | | | |
| Salaries and Expenses | 1,726 | 1,571 | 1,661 | 90 |
| Periodic Censuses and Programs | 4,177 | 4,177 | 6,230 | 2,053 |
| Total Discretionary FTE | 5,903 | 5,748 | 7,891 | 2,143 |
| Mandatory | 234 | 193 | 193 | 0 |
| Working Capital Fund | 2,641 | 2,577 | 2,642 | 65 |
| Total FTE | 8,778 | 8,518 | 10,726 | 2,208 |

Highlights of Budget Changes

Appropriation: Salaries and Expenses

Summary of Requirements

| | <u>Detailed</u> | <u>Summary</u> | | |
|---|-----------------|----------------|-------|-----------|
| | FTE | Amount | FTE | Amount |
| 2007 Continuing Resolution | | | 1,571 | \$190,067 |
| Unrequested project | | | | (10,000) |
| Adjustment to support level in 2007 President's Budget | | | 17 | 4,000 |
| Adjustments to Base | | | | |
| Other Changes | | | | |
| 2007 Pay raise | | \$797 | | |
| 2008 Pay raise | | 2,529 | | |
| Payment to the Working Capital Fund | | 250 | | |
| Change in Compensable Days | | 865 | | |
| Civil Service Retirement System(CSRS) | | (203) | | |
| Federal Employees' Retirement System(FERS) | | 325 | | |
| Thrift Savings Plan | | 104 | | |
| Federal Insurance Contributions Act (FICA) - OASDI | | 198 | | |
| Health insurance | | 455 | | |
| Employees' Compensation Fund | | 81 | | |
| Travel - Per Diem | | 20 | | |
| Travel - Mileage | | 115 | | |
| Rent payments to GSA | | 277 | | |
| Postage | | 62 | | |
| Printing and reproduction | | 9 | | |
| Other services: | | | | |
| NARA | | 23 | | |
| Working Capital Fund | | 160 | | |
| Commerce Business System | | 386 | | |
| General Pricing Level Adjustment: | | | | |
| Transportation of things | | 5 | | |
| Communications, utilities, and misc. charges | | 13 | | |
| Other services | | 649 | | |
| Supplies and materials | | 28 | | |
| Equipment | | 60 | | |
| Subtotal, other cost changes | | 0 | | 7,208 |
| Less Amount Absorbed | | 0 | | (1,807) |
| TOTAL, ADJUSTMENTS TO BASE | | | 0 | 5,401 |
| 2008 Base | | | 1,588 | 189,468 |
| Program Changes | | | 73 | 13,370 |
| 2008 APPROPRIATION | | | 1,661 | 202,838 |

Comparison by Activity

Highlights of Program Changes

| | <u>Base</u> | <u>Increase / Decrease</u> | | |
|----------------------------------|-------------|----------------------------|------------|---------------|
| | <u>FTE</u> | <u>Amount</u> | <u>FTE</u> | <u>Amount</u> |
| Current Economic Statistics | 1,182 | \$152,885 | +38 | +\$7,000 |
| Improved Measurement of Services | | | +50 | +\$8,118 |

The FY 2008 budget request includes an \$8.1 million initiative to provide quarterly and annual coverage of all twelve service sectors, matching the coverage of the quinquennial Economic Census. When fully implemented, the Quarterly Services Survey coverage will triple, increasing from 17 percent to 55 percent of GDP. The Service Annual Survey's coverage will increase by over 80 percent, from 30 percent to 55 percent of GDP, while also providing new information on operating expenses, including much-needed information on employer pension and health care contributions. This request will provide the Bureau of Economic Analysis, the Council of Economic Advisers, the Federal Reserve Board, and other policymakers, business leaders, and the American public with comprehensive and timely data on the service economy, which now accounts for 55 percent of economic activity.

Survey of Residential Alterations and Repair -12 -\$1,118

The survey of residential alterations and repair is being eliminated because of significant data quality problems. The survey does not produce statistically reliable estimates and the response rate is only 30 percent.

Current Demographic Statistics / Dynamics of Economic Well-Being

The FY 2008 increase of \$6.4 million will be used to continue the design and development of a new data collection system on the Dynamics of Economic Well-Being to replace the Survey of Income and Program Participation (SIPP). Activities planned in FY 2008 include: developing detailed system requirements for a new instrument, developing field procedures and auxiliary forms, refining design plans, specifying, authoring, and testing this instrument, and creating post-data collection system requirements. Census also plans to begin training field staff in the new questionnaire content and methods and to conduct some experimental data collection, in anticipation of initiating data collection in FY 2009.

Appropriation: Periodic Censuses and Programs

Summary of Requirements

| | <u>Detailed</u> | <u>Summary</u> |
|---|-----------------|----------------------------|
| | <u>FTE</u> | <u>Amount</u> |
| | <u>FTE</u> | <u>Amount</u> |
| 2007 Continuing Resolution | | 4,177 \$607,363 |
| Adjustment to support level in 2007 President's Budget | | 120 86,729 |
| Adjustments to Base | | |
| <u>Other Changes</u> | | |
| 2007 Pay raise | | \$987 |
| 2008 Pay raise | | 4,390 |
| Change in Compensable Days | | 1,498 |
| Civil Service Retirement System(CSRS) | | (320) |
| Federal Employees' Retirement System(FERS) | | 512 |
| Thrift Savings Plan | | 164 |
| Federal Insurance Contributions Act (FICA) - OASDI | | 347 |
| Health insurance | | 739 |
| Employees' Compensation Fund | | (85) |
| Travel - Per Diem | | 74 |
| Travel - Mileage | | 887 |
| Rent payments to GSA | | 376 |
| Postage | | 346 |
| Printing and reproduction | | 114 |
| General Pricing Level Adjustment: | | |
| Transportation of things | | 16 |
| Communications, utilities, and misc. charges | | 47 |
| Other services | | 1,466 |
| Supplies | | 82 |
| Equipment | | 168 |
| Subtotal, other cost changes | | <hr/> 0 11,808 |
| Less Amount Absorbed | | 0 (3,576) |
| TOTAL, ADJUSTMENTS TO BASE | | <hr/> 0 8,232 |
| 2008 Base | | <hr/> 4,297 702,324 |
| Program Changes | | <hr/> 1,933 325,082 |
| 2008 APPROPRIATION | | <hr/> 6,230 1,027,406 |

Comparison by Activity

| | 2007 Currently Avail. | | 2008 Base | | 2008 Estimate | | Increase / Decrease | |
|---|-----------------------|----------------|--------------|----------------|---------------|------------------|---------------------|----------------|
| | FTE | Amount | FTE | Amount | FTE | Amount | FTE | Amount |
| DIRECT OBLIGATIONS | | | | | | | | |
| Economic statistics programs: | | | | | | | | |
| Economic censuses | 475 | \$66,084 | 578 | \$84,610 | 1,111 | \$127,958 | 533 | \$43,348 |
| Census of governments | 42 | 4,594 | 69 | 7,979 | 74 | 8,783 | 5 | 804 |
| Subtotal, Economic statistics | 517 | 70,678 | 647 | 92,589 | 1,185 | 136,741 | 538 | 44,152 |
| Demographic statistics programs: | | | | | | | | |
| Intercensal demographics estimates | 62 | 8,885 | 73 | 10,162 | 73 | 10,162 | 0 | 0 |
| 2010 Decennial census | 3,280 | 453,878 | 3,232 | 516,184 | 4,627 | 797,114 | 1,395 | 280,930 |
| Subtotal, Demographic statistics | 3,342 | 462,763 | 3,305 | 526,346 | 4,700 | 807,276 | 1,395 | 280,930 |
| Demographic surveys sample redesign | 60 | 10,340 | 86 | 11,280 | 86 | 11,280 | 0 | 0 |
| Geographic support | 258 | 37,302 | 259 | 41,114 | 259 | 41,114 | 0 | 0 |
| Data processing system | 0 | 30,036 | 0 | 30,995 | 0 | 30,995 | 0 | 0 |
| TOTAL DIRECT OBLIGATIONS | 4,177 | 611,119 | 4,297 | 702,324 | 6,230 | 1,027,406 | 1,933 | 325,082 |
| FINANCING | | | | | | | | |
| Unobligated balance, start of year | 0 | -3,756 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL BUDGET AUTHORITY / APPROPRIATION | 4,177 | 607,363 | 4,297 | 702,324 | 6,230 | 1,027,406 | 1,933 | 325,082 |

Highlights of Program Changes

| | Base | | Increase / Decrease | |
|-----------------|------|----------|---------------------|-----------|
| | FTE | Amount | FTE | Amount |
| Economic Census | 578 | \$84,610 | 533 | +\$43,348 |

The Economic Census provides data on the manufacturing, mining, retail and wholesale trade, service, construction, and transportation industries. It is integral to the Bureau of Economic Analysis' (BEA's) estimates of gross domestic product (GDP) and industry inputs and outputs. It provides decision-makers with comprehensive, detailed, and authoritative facts about the structure and functioning of the U.S. economy. It is the foundation of the Nation's economic statistics programs, providing core information on virtually all non-farm businesses and related data on business expenditures, commodity flows, minority and women-owned businesses, and other topics. The census is taken every fifth year, covering calendar years ending in two and seven. FY 2008 is the fourth year in the 2007 Economic Census cycle. The focus of activity for FY 2008 is the data collection and processing of Economic Census returns, thus it is the most resource-intensive year in the cycle.

| | | | | |
|-----------------------|----|---------|----|--------|
| Census of Governments | 69 | \$7,979 | +5 | +\$804 |
|-----------------------|----|---------|----|--------|

Census also conducts the Census of Governments every five years. It, too, is integral to the BEA's estimates of GDP. It is the only source of comprehensive and uniformly classified data on the economic activities of more than 90,000 state and local governments, which account for about 12 percent of GDP and 15 percent of the U.S. workforce. FY 2008 is the fourth year in the five-year cycle of the 2007 Census of Governments. FY 2008 funding is requested for activities necessary in three phases. First, in the organization phase, funds will be used to create the universe frame and develop organizational information. Second, in the employment phase, funds will be used to continue collection and processing. Finally, in the finance phase, funds will be used to start the forms data collection and also to continue collection and processing of state and external source information.

| | <u>Base</u> | | <u>Increase / Decrease</u> | |
|-------------------------------|-------------|---------------|----------------------------|---------------|
| | <u>FTE</u> | <u>Amount</u> | <u>FTE</u> | <u>Amount</u> |
| 2010 Decennial Census Program | 3,232 | \$516,184 | +1,395 | +\$280,930 |

As mandated in the U.S. Constitution, the Decennial Census provides the official population counts for apportioning the U.S. House of Representatives. In addition, P.L. 94-171 requires Census to provide data for use by the States in redistricting. The program also provides data for small geographic areas and population groups that Federal agencies need to implement legally mandated programs. FY 2008 funding is requested to continue efforts to reengineer the 2010 Census to reduce operational risk, improve accuracy, provide more relevant data, and contain costs. Specifically, funding is requested to continue to: (1) conduct planning, testing, and development activities to support a reengineered 2010 Census, including conducting the 2008 Census Dress Rehearsal and early operations for the 2010 Census, (2) improve the accuracy of map feature locations for the remaining 367 counties of the total of 3,232 counties, and (3) continue to conduct the American Community Survey to provide socioeconomic data on an on-going basis rather than only once a decade.

Bureau of the Census Performance Measures

Census supports the Department's strategic goal to "Provide the information and tools to maximize U.S. competitiveness and enable economic growth for American industries, workers and consumers." Census's strategic goal is to "meet the needs of policymakers, businesses, non-profit organizations, and the public for current and benchmark measures of the U.S. population, economy, and governments." There are six performance measures that support this strategic goal and Census's mission. A more detailed description of these goals and measures can be found in Census section of the Department of Commerce budget.

Performance Goals and Measures

(Dollars reflect obligations in Millions)

| | FY 2006 Actual | FY 2007 Targets | FY 2008 Targets |
|---|--|--|--|
| Goal: Meet the needs of policymakers, businesses, non-profit organizations, and the public for current and benchmark measures of the U.S. population, economy and governments. | \$1,078.9¹ | \$1,080.7 | \$1,516.3 |
| Achieve pre-determined collection rates for Census censuses and surveys in order to provide statistically reliable data to support effective decision-making of policymakers, businesses, and the public. | At least 90% of key censuses and surveys met or exceeded their pre-determined collection rates at planned levels of reliability. | At least 90% of key censuses and surveys meet or exceed pre-determined collection rates at planned levels of reliability. | At least 90% of key censuses and surveys meet or exceed pre-determined collection rates at planned levels of reliability. |
| Release data products for key Census programs on time to support effective decision-making of policymakers, businesses, and the public. | (1) 100% of economic indicators released on schedule. (2) At least 90% of other data products from key censuses and surveys released on schedule. | (1) 100% of economic indicators released on schedule. (2) At least 90% of other data products from key censuses and surveys released on schedule. | (1) 100% of economic indicators released on schedule. (2) At least 90% of other data products from key censuses and surveys released on schedule. |

¹ This dollar amount has been updated as of December 2006 (after the Performance and Accountability Report for FY 2006).

| | FY 2006 Actual | FY 2007 Targets | FY 2008 Targets |
|---|--|---|---|
| Correct street features in TIGER (geographic) database to more effectively support: Census censuses and surveys, facilitate the geographic partnerships between federal, state, local and tribal governments, and support the E-Government initiative in the President's Management Agenda. | 700 counties were completed in FY 2006. | 690 counties to be completed in FY 2007. | 367 counties to be completed in FY 2008. |
| Complete key activities for cyclical census programs on time to support effective decision-making by policymakers, businesses, and the public and meet constitutional and legislative mandates. | At least 90% of key preparatory activities were completed on schedule. | At least 90% of key preparatory activities completed on schedule. | At least 90% of key preparatory activities completed on schedule. |
| Meet or exceed overall Federal score of customer satisfaction on the American Customer Satisfaction Index. | 72% score on ACSI (met target). | Meet or exceed overall Federal score. | Meet or exceed overall Federal score. |