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#### JOINT STATEMENT BETWEEN

THE UNITED STATES COMMODITY FUTURES TRADING COMMISSION AND
THE COMMODITIES' EXCHANGES COMMISSION OF THE MINISTRY
OF THE RUSSIAN FEDERATION FOR ANTIMONOPOLY POLICY AND
SUPPORT OF ENTREPRENEURSHIP
REGARDING COOPERATION, CONSULTATION AND

The United States Commodity Futures Trading Commission (CFTC) and the Commodities' Exchanges Commission of the Ministry of the Russian Federation for Antimonopoly Policy and Support of Entrepreneurship (CEC) (collectively the Authorities), share the goal of building and maintaining open, fair, efficient and sound futures and options markets; recognize that the development of effective domestic legal and regulatory structures is essential to market integrity and investor protection; believe that international cooperation can facilitate the development and effective operation of futures and options markets; and desire to establish a mutually acceptable basis for cooperation, consultation and the provision of technical assistance. The CFTC and the CEC have reached the following understanding with respect to cooperation, consultation, and the provision of technical assistance.

## CLAUSE I CONSULTATION REGARDING MATTERS OF MUTUAL INTEREST

## Section 1. General Principles

- 1. This Joint Statement on Technical Assistance (Statement) is a statement of the intent of the Authorities and does not create legally binding obligations on the Authorities or supersede domestic law.
- 2. The Authorities recognize the need and desirability of providing assistance, as set forth in Clauses II and III, to each other pursuant to this Statement. The provision of any such assistance should be consistent with the domestic laws of the Authorities and the availability of resources. Where the provision of assistance would be contrary to the public interest of an Authority, such assistance may be denied.
- 3. The Authorities intend to engage in a dialogue on all aspects of futures and options regulation and on the development and operation of their futures and options markets.

#### Section 2. Consultation

The Authorities intend to consult periodically about matters of mutual interest in order to promote cooperation and market integrity, and to further the protection of futures and options market participants. Such consultation may cover, among other things, the development of prudential and conduct of business standards for the operation of futures businesses (brokers, dealers and markets), the evolution of clearance and settlement and other market systems, the execution of market oversight, and the administration of the Authorities' futures and options

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laws, rules, and regulations. The purpose of such consultation is to assist in the development of approaches to strengthening domestic and international futures and options markets.

# Section 3. <u>Information Sharing</u>

The Authorities intend to share information on each other's laws, rules and regulations pertaining to futures and options markets, if applicable, and how those laws, rules and regulations are implemented and interpreted.

# <u>CLAUSE II</u> PROVISION OF TECHNICAL ASSISTANCE FOR THE DEVELOPMENT OF THE FEDERATION OF RUSSIA FUTURES AND OPTIONS MARKETS

## Section 1. <u>Technical Assistance</u>

The CFTC intends to consult with and provide advice to the CEC for the development, administration, and operation of the futures and options markets in the Federation of Russia. Such consultation should identify specific types of technical assistance the Authorities believe are desirable and reasonable. The technical assistance may include the training of personnel as well as the provision of information and advice relating to the development of:

- a. Systems to promote the risk management, price discovery and hedging functions of markets;
- b. Futures and options products and the basics of designing contracts not readily susceptible to manipulation;
- c. Order handling systems;
- d. Trade recording and comparison systems;
- e. Quotation and transaction data transmission systems;
- f. Clearance and settlement mechanisms;
- g. Regulatory requirements and best practices relating to market professionals, products and markets;
- h. Systems and related regulatory mechanisms relating to financial surveillance;
- i. Systems for effective market surveillance and enforcement programs;
- Disclosure and other procedures and practices to protect futures and options customers and market participants; and

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k. Information on optimal levels of transparency.

# Section 2. Specific Technical Assistance

Specific technical assistance may be provided in the following manner:

- a. Comment by CFTC staff on draft laws and regulations;
- b. Availability of CFTC staff and other relevant experts to provide consultation regarding futures and options markets;
- c. General training sessions concerning futures and options regulation; and
- d. Internship programs of short duration for CEC personnel at the CFTC, conditioned upon entering into any necessary confidentiality agreements.

# Section 3. Availability

The Authorities recognize that specific technical assistance is subject to the availability of resources and domestic authorizing legislation.

## CLAUSE III COOPERATION

Each Authority may, subject to Clause IV, Section 2, give assistance as to:

- a. The granting of licenses, waivers or exemptions for the conduct of futures business;
- b. The observance of the laws and regulations applicable to futures business;
- c. The observance of the laws and regulations applicable to futures exchanges and other types of markets;
- d. The observance of the regulations of futures exchanges by their members or other market participants; and
- e. The prevention and detection of futures and options fraud and other irregularities in connection with the offer, purchase or sale of any futures or options contract.

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## CLAUSE IV OPERATIONS

## Section 1. <u>Laws, Rules and Requirements</u>

The Authorities have exchanged general information on the laws, rules and requirements applicable to the confidentiality and use of information.

# Section 2. Requests

Requests for assistance under Clause III, procedures for making and executing such requests, permissible uses of information, confidentiality requirements and other matters not explicitly included in this Statement should be addressed on a case-by-case basis.

## Section 3. Official Contacts

To further ensure the effective operation of this Statement, and to facilitate communication between the Authorities, the Authorities hereby designate the contact officials set forth in Attachment A.

## CLAUSE V FUTURE UNDERSTANDINGS

- 1. The Authorities plan to regularly review their efforts pursuant to this Statement with a view toward improving communication between them. In this regard, when new United States and/or Federation of Russia futures and options laws take effect, the Authorities intend to consider whether this Statement should be supplemented or superseded.
- 2. The Authorities intend to move toward more formal information sharing arrangements after they have some experience with the operation of this Statement.

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THIS JOINT STATEMENT ON TECHNICAL ASSISTANCE is done in duplicate in Washington, DC on December 11, 2000, in the English and Russian languages.

FOR THE

UNITED STATES COMMODITY FUTURES TRADING COMMISSION:

FOR THE

COMMODITIES' EXCHANGES COMMISSION OF THE MINISTRY OF THE RUSSIAN

FEDERATION FOR ANTIMONOPOLY POLICY AND SUPPORT OF ENTREPRENEURSHIP:

WILLIAM J. RAINER

**CHAIRMAN** 

ILYA YUZHANOV

**MINISTER** 

## **ATTACHMENT A**

The United States Commodity Futures Trading Commission designates as its contact official:

Director
Office of International Affairs
Commodity Futures Trading Commission
3 Lafayette Centre
1155 21<sup>st</sup> Street, NW
Washington, DC 20581-0001
USA

Tel: 202 418 5645 Fax: 202 418 5548

The Commodities' Exchanges Commission of the Ministry of the Russian Federation for Antimonopoly Policy and Support of Entrepreneurship designates as its contact official:

Head
Department on Commodity Exchanges
and Market for Standard Contracts Activities
Commodities' Exchanges Commission
of the Ministry of the Russian Federation
for Antimonopoly Policy and
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11, Sadovo-Kudrinskaya UL.
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