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Plaintiff,	)	· i
	)	
SAFEVEST LLC,	)	
JON G. ERVIN, and	)	
JOHN V. SLYE,	)	
Defendants	)	

# COMPLAINT FOR INJUNCTIVE RELIEF, OTHER EQUITABLE RELIEF, AND CIVIL MONETARY PENALTIES

## **JURISDICTION AND VENUE**

- 1. The Commodity Exchange Act, as amended, 7 U.S.C § 1 et seq. (2002) ("Act"), establishes a comprehensive system for regulating trading in commodity futures contracts and options on commodity futures contracts and those who are or should be registrants pursuant to the Act. This Court has jurisdiction over this action pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1 (2002), which authorizes the U.S. Commodity Futures Trading Commission ("CFTC") to seek injunctive relief against any person or entity whenever it shall appear to the CFTC that such person or entity has engaged, is engaging, or is about to engage in any act or practice constituting a violation of any provision of the Act or any CFTC rule, regulation or order.
- Venue properly lies with the Court pursuant to Section 6c of the Act,
   U.S.C. § 13a-1 (2002), in that defendants are found in, inhabit, or transact
   business in this district, and the acts and practices in violation of the Act occurred,
   are occurring, or are about to occur within this district.

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**SUMMARY** 

- 3. From at least May 2007 and continuing to the present ("relevant time"), Safevest LLC, acting through its agents ("Safevest"), including Jon G. Ervin ("Ervin"), has fraudulently solicited over 500 members of the public to transfer funds in excess of \$25.7 million to participate in a commodity futures trading pool ("Safevest Pool"). Contrary to their representations, defendants have not deposited customer funds into an account for trading commodity futures and have misappropriated virtually all customer funds. At all relevant times, Safevest acted as an unregistered commodity pool operator.
- 4. Safevest and Ervin have falsely represented to prospective pool participants that commodity futures trading in the Safevest Pool has consistently produced daily profits of at least 1% and provided pool participants with fictitious account statements showing large profits in the commodity pool. Safevest and Ervin have also falsely represented that Safevest utilized a profitable trading program that electronically cleared trades at the Chicago Mercantile Exchange and at the Chicago Board of Trade.
- 5. Safevest and Ervin have deposited or caused to be deposited client funds into bank accounts controlled by Safevest and have misappropriated those funds. In addition to using client funds to pay their personal expenses, Safevest

and Ervin have misappropriated funds by using funds from certain pool participants to pay off other pool participants in a manner characteristic of a "Ponzi" scheme. After obtaining funds from new customers, Safevest and Ervin have used some of those funds to make payments to earlier customers and have falsely represented that these payments were trading profits.

- 6. In order to conceal their fraudulent activities, Safevest and Ervin have misrepresented to customers that they were receiving large profits as a result of profitable trading in the Safevest Pool. Contrary to claims by Safevest and Ervin that the funds of pool participants were liquid and could be returned on 72 hours notice, Safevest and Ervin have refused to comply with at least some client withdrawal requests.
- 7. Defendants have engaged in, are engaged in, or are about to engage in acts and practices that violate anti-fraud and registration provisions of the Act, 7 U.S.C. § 1 et seq. (2002), and the CFTC Regulations promulgated thereunder (Regulations), 17 C.F.R. § 1.1 et seq. (2007).
- 8. Accordingly, the CFTC brings this action to enjoin defendants' unlawful acts and practices and to compel their compliance with the Act and the CFTC Regulations. In addition, the CFTC seeks civil monetary penalties, restitution to pool participants, disgorgement of defendants' ill-gotten gains, a

permanent trading ban, and such other relief as the Court may deem necessary or appropriate.

9. Unless restrained and enjoined by the Court, defendants will likely continue to engage in the acts and practices alleged in this Complaint and similar acts and practices, as more fully described below.

#### III.

#### **PARTIES**

- 10. The **Commodity Futures Trading Commission** is an independent federal regulatory agency of the United States empowered to enforce the provisions of the Act, 7 U.S.C. §§ 1 *et seq.* (2002), and the CFTC Regulations, 17 C.F.R. §§ 1.1. *et seq.*(2007). The CFTC maintains its principal office at Three Lafayette Centre, 1155 21<sup>st</sup> Street, NW, Washington, D.C. 20581.
- 11. Safevest LLC is a limited liability corporation registered with the Nevada Secretary of State on May 15, 2007. Defendants Jon G. Ervin and John V. Slye are listed as the sole corporate officers on Safevest's corporate documents. Safevest maintains an office in Mission Viejo, California. Safevest has never been registered with the CFTC in any capacity.
- 12. **Jon G. Ervin** is a founding officer of Safevest who is listed on firm records as a Director. He works in Safevest's California office and is listed as a principal contact person on Safevest account opening documents. Ervin resides in

Laguna Hills, California. He has never been registered with the CFTC in any capacity.

13. **John V. Slye** ("Slye") is the purported founder of Safevest and represents that he is its President and Chief Executive Officer. Slye also represents that he is an ordained minister and the pastor of a church in Washington, D.C. In addition, he represents that he is a founder and has been on the board of directors of the National Foundation for Cancer Research. Slye resides in Herndon, Virginia. He has never been registered with the CFTC in any capacity.

IV.

## STATUTORY AND REGULATORY REQUIREMENTS

- 14. CFTC Regulation 4.10(d)(1), 17 C.F.R. § 4.10(1) (2007), provides that a "commodity pool" is any investment trust, syndicate or similar form of enterprise operated for the purpose of trading commodity futures and/or options.
- 15. Section 1a(5) of the Act, 7 U.S.C. § 1a(5) (2002), provides that a commodity pool operator is any firm or individual engaged in a business which is in the nature of an investment trust, syndicate, or similar form of enterprise, and that solicits, accepts, or receives funds or securities from others for the purpose of trading in any commodity futures or options contract subject to the rules of any commodity exchange.

- 16. CFTC Regulation 4.10(c), 17 C.F.R. § 4.10(c) (2007), defines a commodity pool "participant" as any person who has any direct financial interest in a commodity pool.
- 17. Section 4k(2) of the Act, 7 U.S.C. § 6k(2) (2002), provides that an associated person ("AP") of a CPO is one who is:

associated with a commodity pool operator as a partner, officer, employee, consultant, or agent . . . in any capacity that involves (i) the solicitation of funds, securities, or property for a participation in a commodity pool or (ii) the supervision of any person or persons so engaged, unless such person is registered.).

- 18. With certain exceptions not applicable here, any CPO that solicits participant funds for the purpose of trading commodity futures or options contracts subject to the rules of a designated contract market must place those trades with a futures commission merchant ("FCM") registered with the CFTC. *See* Section 4d of the Act, 7 U.S.C. § 6d (2002). Section 1a(20) of the Act, 7 U.S.C. § 1a(20), (2002), defines a FCM as an individual or organization which solicits or accepts orders to buy and sell futures contracts or commodity options and accepts funds from customers to support such orders.
- 19. Pursuant to Section  $4\underline{o}(1)$  of the Act, 7 U.S.C. §  $6\underline{o}(1)$  (2002), it is unlawful for any person, while acting as a CPO, to use the mails or any means or instrumentality of interstate commerce to directly or indirectly employ a device, scheme, or artifice to defraud pool participants or prospective pool participants, or

engage in transactions, practices or courses of business which operate as a fraud or deceit upon pool participants or prospective pool participants.

- 20. With certain specified exclusions and exemptions not applicable here, CPOs are required to be registered with the CFTC pursuant to Section 4m(1) of the Act, 7 U.S.C. § 6m(1) (2002).
- 21. Pursuant to Section 4k(2) of the Act, 7 U.S.C. § 6k(2) (2002), any person associated with a CPO as a partner, officer, employee, consultant or agent in any capacity that involves the solicitation of funds or the supervision of any person so engaged must be registered with the CFTC as an associated person.

IV.

## **FACTS**

## DEFENDANTS COMMITTED FRAUD

## A. Operation of the Safevest Pool

- 22. In May 2007, Ervin and Slye formed Safevest as a Nevada limited liability corporation and opened a Safevest office in Mission Viejo, California. Ervin and Slye represented to others that they were the officers of Safevest.

  During the relevant time, Safevest operated through agents or other persons acting within the scope of their employment or office with Safevest, including Ervin.
- 23. Since May 2007, Safevest fraudulently solicited over 500 persons to send Safevest over \$25.7 million to purchase interests in the Safevest Pool for the

purpose of trading commodity futures contracts on or subject to the rules of a contract market. Safevest did not use these funds to trade commodity futures contracts and misappropriated these funds. Safevest falsely represented to prospective pool participants that the Safevest Pool was a commodities fund and that funds in the pool were used to trade commodity futures contracts on commodity exchanges located in Chicago, Illinois. To induce persons to send them funds, Safevest misrepresented to prospective pool participants that Safevest used computerized trading software that consistently produced daily profits between 1.6% and 1.9% since June 2007.

24. Safevest and Ervin provided or caused to be provided, to prospective pool participants "Safevest Client Participation Forms." These documents include the following:

Form A: Non-Solicitation Letter;

Form B: Non-Disclosure/Non-Circumvention Agreement;

Form C: Private Placement Joint Venture Finder's Fee Agreement;

Form D: Joint Venture Private Placement Agreement;

Form E: Overall Summary;

Form F: Reserve Authorization and Election of Participation Contract

Addendum ("Participation Agreement");

Form G: Client Transmittal;

## Form H: Transmittal Deposit/Withdrawal Information

- 25. The Safevest Client Participation Forms that Safevest and Ervin distributed or caused to be distributed to prospective pool participants contained numerous material misrepresentations and omissions regarding the existence and profitability of the Safevest Pool as more fully alleged *infra* at paragraphs 34-56.
- 26. Safevest and Ervin also provided or caused to be provided to prospective pool participants two documents entitled "Executive Summary" and "May Trading Track Record." The Executive Summary and the May Trading Track Record falsely represented that Safevest Pool participants have and will achieve almost certain profits through commodity futures trading.
- 27. Safevest solicited participants primarily through a multi-level marketing scheme whereby prospective participants were solicited by other individuals or entities, some of whom were existing Safevest participants. Safevest referred to these solicitors as "Consultants." These Consultants at all times acted as agents or other persons acting for Safevest within the scope of their employment or office.
- 28. Safevest distributed or caused to be distributed to Safevest
  Consultants forms to be executed as contracts between the respective Consultant
  and the Safevest client who was successfully solicited by the Consultant. The
  forms that Safevest provided to Consultants included one or more standardized

contract forms that provided, in relevant part, for Safevest to pay commissions or fees to the referring consultant from a stated percentage of the "net proceeds" from the client's account with Safevest. Consultants who successfully solicited new participants to the Safevest Pool typically received a 10% "referral fee" from the purported profits made by new participants they solicited.

29. Safevest also disseminated or caused to be disseminated to Safevest's Consultants false written promotional materials that were then distributed to pool participants including, but not limited to, the May Trading Track Record, the "Overall Summary" and the Executive Summary.

## **Receipt of Participant Funds**

- 30. Safevest and Ervin distributed or caused to be distributed to pool participants and prospective pool participants Safevest Client Participation Forms that directed pool participants to send funds to bank accounts under Safevest's control. Safevest and Ervin included this directive as part of the "Safevest Client Participation Forms" designated as "Form G: Client Transmittal" and "Form H: Transmittal Deposit/Withdrawal Information."
- 31. Between May and December 2007, Safevest and Ervin distributed or caused to be distributed, to pool participants and prospective pool participants directions to send funds to an account in Safevest's name at Wells Fargo Bank for the purpose of participating in the Safevest Fund.

1 2 account at UBS Financial Services, Inc. ("UBS") that served as a means for 3 Safevest pool participants to deposit funds with Safevest for the purpose of 4 5

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- participating in the Safevest Fund. 6 Between approximately January 2008 and the present, Safevest and 33. 7 Ervin distributed or caused to be distributed to pool participants an account opening form that directed pool participants to send funds to an account in
  - Fraudulent Conduct by Safevest and Ervin В.
    - Safevest and Ervin defrauded prospective and actual pool participants 34. by (a) distributing or causing to be distributed to pool participants Client Participation Forms that falsely represented the existence of commodity futures trading by the Safevest Pool; (b) distributing or causing to be distributed to pool participants Client Participation Forms that misrepresented the profits and risk of loss inherent in commodity futures trading and the Safevest Pool; (c) issuing or causing to be issued false trading records; (d) distributing or causing to be distributed to pool participants false account statements; and (e) misappropriating pool participant funds.

Safevest's name at Wachovia Bank for the purpose of participating in the Safevest

Between May 2007 and November 2007, Safevest also had a bank

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Safevest and Ervin used mail and wire instrumentalities of interstate 35. commerce to defraud pool participants and to engage in practices that have operated as a fraud on clients. Safevest and Ervin accepted bank wire transfers from pool participants and made bank wire transfers to pool participants to misappropriate funds, and used U.S. mail and interstate telephone services to send false trading statements to pool participants, to send fraudulent account opening documents to pool participants, and to make numerous misrepresentations to pool participants.

#### Safevest and Ervin Misrepresented the a. Existence of the Safevest Pool Trading Account

- Defendants did not establish any commodity pool trading account for 36. the Safevest Pool. Contrary to the fact that no commodity pool trading account was established by defendants, Safevest and Ervin made numerous misrepresentations to pool participants by falsely stating that a Safevest Pool trading account existed.
- 37. As part of the Safevest Client Participation Forms, Safevest and Ervin distributed or caused to be distributed to pool participants the "Overall Summary, Form E." The "Overall Summary" falsely states that Safevest's trades "are electronically cleared trades at the Chicago Mercantile Exchange for E-mini S&P and, potentially, at the Chicago Board of Trade for electronic 30-year bond and 10 year note futures." The "Overall Summary" contains additional misrepresentations

that the Safevest Pool has a record of successful commodity futures trading. Such misrepresentations include, but are not limited to, the following:

- a. "virtually 90%-95% of all transactions are performed by computerization ... Strict rules are in place that assume "no gambling" with transaction amounts...";
- b. trading that is performed has a "loss" tolerance of two and one -half percent of principal per trading day";
- c. "Safevest minimal transaction is \$500k. If a lower amount is taken, that amount will be combined with funds from another source (IF AVAILABLE) in order to minimize risk and accentuate profitability";
- d. "[A]mounts in \$1 [million dollar] increments are excellent in that it allows a greater number of transactions to occur to minimize any risk and/or to accentuate profitability... please note that any transactions involving amounts of \$10 [million dollars] or more will, most likely (based on experience) average over 10,000 contract trades per year" (emphasis in original) and
- e. "[S]imulated trading, as well as real-time testing of past actual trades, confirmed the benefit of' described futures trading strategies.

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38. Safevest and Ervin also made oral misrepresentations to pool participants about the existence of a Safevest Pool trading account. Safevest and Ervin falsely represented to some pool participants that Safevest had opened commodity futures accounts at one or more brokerage firms.

39. Safevest and Ervin represented to prospective pool participants that participant funds were pooled into an account at Wells Fargo Bank in the name of Safevest. Safevest and Ervin distributed or caused to be distributed to pool participants the Overall Summary which falsely represented that funds in the Safevest Wells Fargo Bank account were transferred to a Safevest commodity futures trading account. The Overall Summary further falsely represented to pool participants that 90-95% of Safevest commodity futures trades are conducted using computerized trading software. In fact, Safevest had no commodity futures trading account at UBS Bank or elsewhere.

#### b. Safevest and Ervin Misrepresented Profits and Minimized Risk of Loss

40. Safevest and Ervin falsely represented to pool participants that profits are virtually guaranteed and that risk of loss is minimal in connection with the Safevest Pool trading account. Not only were these representations fraudulent because no Safevest Pool trading account existed, they were also fraudulent because profits cannot be guaranteed and risk of loss cannot be minimized in commodity futures trading.

41. Safevest and Ervin fraudulently guaranteed profits by distributing or causing to be distributed to pool participants the "Participation Agreement," Form F, as part of the Safevest Client Participation Forms. The "Participation Agreement" falsely states that Safevest offers a "\$50 Million Blocked Account Trading Program" at UBS Bank that "guaranteed 200% annual yield to participant," a "100K+ Blocked Account Trading Platform" that "guaranteed 51% annual yield to participant," and a "Daily Commodities Trading Platform" that was described as "historically most aggressive of all platforms."

42. Safevest and Ervin disseminated, or caused to be disseminated to pool participants, the Executive Summary which falsely represents that Safevest engages in three trading programs that guarantee profits for pool participants. The Executive Summary states that the first program is called the "\$50 Million Blocked Account Trading Program" and "offers a guaranteed 200% return per year." The second program is designated the "\$100K Blocked Trading Account Program."

The Executive Summary states that this program offers "a guaranteed 51% return per year." The third program is called the "Commodities Daily Trading Program." The Executive Summary represents that this program requires a minimum of \$5,000 for participation and promises a daily yield on the investment of between .8% and 1%.

43. In addition to profit misrepresentations, Safevest and Ervin fraudulently represented to Safevest Pool participants that there was minimal risk of loss associated with trading commodity futures contracts. Notwithstanding the fact that the Safevest Pool conducted no futures trading, Safevest and Ervin orally represented to pool participants that such trading was low risk because only 8-13% of pool participant funds were used for trading and that trading would stop if losses on any particular day reached 2.5% of funds being traded.

44. Safevest and Ervin further misrepresented risk of loss in writing by providing or causing to be provided to pool participants the Overall Summary.

The Overall Summary represents that the Safevest Pool utilizes a computerized trading program that has a loss tolerance of 2.5% of principal per trading day and that no more than 8% to 13% of principal is exposed at any given time.

## c. Safevest and Ervin Provided a False Trading Record to Pool Participants

45. Safevest and Ervin distributed or caused to be distributed to pool participants a document captioned "May Trading Track Record." This document falsely represents that "these are the actual percentages for the month of May 2007 of best efforts, past financial performance is not an indication of future results (sic)." The daily percentages listed in this document include positive "gross" percentage figures for each and every "trading day" in May 2007, varying from 8/10ths of 1 percent (.008) to 2.8% (.028) returns, and that the average gross daily

return for the Safevest Pool during the month of May 2007 was 1.62%. The document further falsely claimed that "client has grossed for the month \$191,100 (est.) in dividends."

- 46. Safevest and Ervin provided or caused to be provided to pool participants false trading statements, and represented that the statements were summaries of the trading activity in the accounts of individual Safevest pool participants. The statements show deposits in the accounts and daily trading profits of between 1.25% and 3.27% during the period June 4, 2007 to July 7, 2007.
- 47. In fact, the representations in paragraphs 45-46 regarding profitable trading in May, June and July 2007 were false and materially misleading because defendants had no track record of any commodity futures trading in May 2007 or in any month thereafter.

## d. Safevest and Ervin Provided False Account Statements to Pool Participants

- 48. Safevest and Ervin provided or caused to be provided to pool participants account statements that purported to show the current value of that individual participant's account with the Safevest Pool.
- 49. The periodic account statements that Safevest and Ervin provided or caused to be provided to pool participants routinely included a daily positive value percentage figure that purported to represent the actual "daily return," "market

gain," "client (\$)" and "[b]alance" for each trading day. The "daily return" percentage figures set forth in these account statements were always positive percentage numbers, typically with a value between 1% and 2% daily.

50. The periodic statements that Safevest and Ervin provided or caused to be provided to pool participants were false and materially misleading because defendants did not trade participants' funds in a commodity futures pool as promised and all claims of profitable futures trading, or futures trading of any sort, were fictitious.

## e. Safevest and Ervin Misappropriated Pool Participant Funds

- 51. Contrary to their representations that the funds of Safevest pool participants were being used to trade commodity futures contracts, Safevest and Ervin misappropriated virtually all of those funds. Safevest and Ervin have not deposited any pool participant funds in a commodity pool futures trading account pursuant to the requirements of the Act. Safevest and Ervin also have not established a commodity futures trading account for the benefit of participants in the Safevest Pool with a FCM registered with the CFTC.
- 52. Safevest and Ervin misappropriated the funds of Safevest Pool participants by making payments to pool participants from the funds of other pool participants, by using pool funds to pay personal and other expenses unrelated to commodity futures trading, and by paying sales agents.

- 53. Safevest and Ervin falsely represented to pool participants that their funds would be pooled and used to trade commodity futures contracts. Safevest and Ervin further represented that monthly returns paid to pool participants were the result of profits derived from commodity futures trading. Contrary to these representations, the funds that were sent by Safevest to pool participants were not derived from commodity futures trading profits, but instead were merely other pool participants' funds. In fact, defendants have made payments of at least \$18.5 million to existing pool participants from funds collected from pool participants.
- 54. Contrary to the claim that the pool participants' funds were devoted to the trading of commodity futures contracts, Safevest and Ervin used the pool participants' funds to pay personal expenses and to transfer amounts to persons and entities unrelated to commodity futures trading. Pool participants deposited in Safevest bank accounts under the control of Ervin and Slye were used to pay \$282,500 to Mission Loans, Inc., a corporate entity partially owned by Ervin and of which he is president, \$120,452 to Ervin and his family members, \$259,500 to Slye and his wife, and approximately \$170,000 for check card and ATM debits.
- 55. Safevest and Ervin represented that Safevest's Consultants received commissions from trading profits. Contrary to these representations, commissions of Consultants were, in fact, paid directly out of funds supplied by pool participants. Commissions were not, as claimed, funded from the profits of

commodity futures trading, since defendants did not conduct any commodity futures trading.

#### f. Safevest and Ervin Failed to Disclose Material Information

56. While Safevest and Ervin made the false and misleading claims alleged *supra* in paragraphs 21-55, they also failed to disclose, or failed to cause to be disclosed, material information to pool participants and to prospective pool participants including but not limited to the following: (a) that Safevest in fact had no commodity futures trading account; (b) that Safevest was an unregistered commodity pool operator; (c) that Safevest had no profitable commodity futures trading track record, and that the track records provided to pool participants were fictitious, and d) that Safevest misappropriated clients' funds.

#### DEFENDANTS ILLEGALLY OPERATED A COMMODITY POOL

57. During the relevant time, Safevest was not registered with the CFTC as a CPO as required under the Act. During this time, Safevest operated the Safevest Pool as an "investment trust, syndicate or similar form of enterprise" see 7 U.S.C. § 1a(5) (2002), and, in connection therewith, has solicited, accepted, and received funds from others for the purpose of trading commodity futures contracts on designated contract markets. During the relevant time, Safevest permitted Ervin to be associated with Safevest in the capacity of a person engaged in the

solicitation of funds for participation in the commodity pool, or the supervision of any person or persons so engaged.

- 58. Safevest and Ervin have used mail and wire instrumentalities of interstate commerce in connection with their business as a CPO and an associated person of a CPO. Safevest and Ervin have accepted bank wire transfers from pool participants and have made bank wire transfers to pool participants to misappropriate funds, used mail and telephone wires to send false trading statements to pool participants, used mail and telephone wires to send fraudulent account opening documents to pool participants, and used telephone wires to make numerous misrepresentations to pool participants.
- 59. Safevest and Ervin represented that Safevest participant funds would be pooled and transferred to a commodity pool trading account for the benefit of Safevest Pool participants. Safevest and Ervin further represented that pool participant funds would be used to trade commodity futures contracts on the Chicago Mercantile Exchange and the Chicago Board of Trade.

## ERVIN AND SLYE CONTROL THE OPERATIONS OF SAFEVEST

## A. Ervin Controls Safevest Operations

60. Ervin is one of the two officers of Safevest and represents that he is the Director of Safevest. Ervin controls the day-to-day operations of Safevest. He

has signatory authority over Safevest bank accounts and is listed as the principal contact on Safevest account opening documents.

- 61. Ervin authorizes and controls the content and dissemination of Safevest account opening documents and promotional materials. He controls access to information on Safevest pool participants and the design and content of account statements of pool participants.
- 62. Ervin actively managed and supervised Safevest's Consultant system of soliciting prospective pool participants. He provided or caused to be provided to Consultants written and oral descriptions of the Safevest Pool, as well as its claimed track return of steady profits. Ervin also provided Consultants with the Safevest Client Participation Forms designated Form C: Private Placement Joint Venture Finder's Fee Agreement and Form D: Joint Venture Private Placement Agreement, agreements providing that pool participants will pay Consultants 10% of the gross trading profits earned by pool participants.
- 63. As a principal of Safevest, Ervin has the power to make all major decisions concerning how Safevest is operated, to monitor the written content of the Safevest account opening documents and promotional materials, and to prevent the fraudulent activities at Safevest.

## B. Slye Controls Safevest Operations

- 64. In addition to Ervin, Slye is the only other officer of Safevest. Slye represents that he is the founder of Safevest. He also represents that he is Safevest's President and Chief Executive Officer. Slye is identified in bank and corporate records as an officer of Safevest.
- 65. As a principal of Safevest, Slye has the power to make all major decisions concerning how Safevest is operated, to monitor the written content of the Safevest account opening documents and promotional materials, to monitor the banking activity of Safevest and to prevent the fraudulent activities at Safevest.
- 66. Slye also had the authority to transfer money from the Safevest primary account at Wells Fargo Bank into which pool participant funds was deposited. Slye misappropriated participant funds by converting a portion of those funds to his own use, and by not transferring participant funds to a commodity futures trading account. During the relevant time, Slye directly converted approximately \$250,000 to his own use by removing those funds from Safevest bank accounts, including Safevest's account at Wells Fargo Bank over which he had signatory authority.

## **VIOLATIONS OF THE COMMODITY EXCHANGE ACT**

## **COUNT ONE**

## FRAUD BY COMMODITY POOL OPERATOR Violations of Section 4<u>o</u>(1)(B) of the Act, 7 U.S.C. § 6<u>o</u>(1)(B) (Against Safevest, Ervin and Slye)

- 67. The allegations set forth in paragraphs 1 through 66 are realleged and incorporated herein by reference.
- 68. As defined in Section 1a(5) of the Act, 7 U.S.C. § 1a(5) (2002), a

  CPO is

any person engaged in a business that is of the nature of an investment trust, syndicate, or similar form of enterprise, and who, in connection therewith, solicits, accepts, or receives from others, funds, securities, or property . . . for the purpose of trading in any commodity for future delivery on or subject to the rules of any contract market or derivatives transaction execution facility.

- 69. Section 4<u>o</u>(1)(B) of the Act, 7 U.S.C. § 6<u>o</u>(1)(B) (2002), prohibits CPOs from using the mails or any other means of interstate commerce to:
  - (B) engage in any transaction, practice, or course of business which operates as a fraud or deceit upon any client or participant or prospective client or participant.
- 70. Since at least May 2007, Safevest, while acting as an unregistered CPO, solicited, accepted or received funds from others and engaged in a business

that is of the nature of an investment trust, syndicate, or similar form of enterprise, for the purpose of trading in futures.

- 71. Safevest, through its agents, engaged in a transaction, practice or course of business which operated as a fraud or deceit upon Safevest Pool participants and prospective Safevest Pool participants by (1) making or causing to be made fraudulent representations that Safevest operated a successful commodity pool that profitably traded exchange-traded commodity futures, when in fact no such commodity pool existed and no such trading occurred; (2) misrepresenting the profits and risk of loss inherent in commodity futures trading; (3) issuing false trading records to pool participants; (4) providing false account statements to pool participants; and (5) misappropriating participant funds, all in violation of Section  $4\underline{o}(1)(B)$  of the Act, 7 U.S.C. §  $6\underline{o}(1)(B)$  (2002).
- 72. Slye controls Safevest, directly or indirectly, and did not act in good faith or knowingly induced, directly or indirectly, Safevest's conduct alleged in this Count. Therefore, pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b) (2002), Slye is liable for Safevest's violations of Section 4o(1)(B) of the Act, 7 U.S.C. § 6o(1)(B) (2002).
- 73. Ervin controls Safevest, directly or indirectly, and did not act in good faith or knowingly induced, directly or indirectly, Safevest's conduct alleged in this Count. Therefore, pursuant to Section 13(b) of the Act, 7 U.S.C.

§ 13c(b) (2002), Ervin is liable for Safevest's violations of Section  $4\underline{o}(1)(B)$  of the Act, 7 U.S.C. §  $6\underline{o}(1)(B)$  (2002).

74. Each misrepresentation and omission of material fact, issuance of a false report, and misappropriation of customer funds, including but not limited to those specifically alleged herein, is alleged as a separate and distinct violation of Section  $4\underline{o}(1)(B)$  of the Act, 7 U.S.C. §  $6\underline{o}(1)$  (B) (2002).

## **COUNT TWO**

## FRAUD BY AN ASSOCIATED PERSON OF A COMMODITY POOL OPERATOR Violations of Section 40(1)(A) of the Act, 7 U.S.C. § 60(1)(A) (Against Safevest and Ervin)

- 75. The allegations set forth in paragraphs 1 through 74 are realleged and incorporated herein by reference.
- 76. As defined by Section 4k(2) of the Act, an associated person of a CPO is one who is:
  - associated with a commodity pool operator as a partner, officer, employee, consultant, or agent . . . in any capacity that involves (i) the solicitation of funds, securities, or property for a participation in a commodity pool or (ii) the supervision of any person or persons so engaged, unless such person is registered.

7 U.S.C. § 6k(2) (2002).

- 77. Ervin acted as an AP of a CPO, yet was not registered as such.

  Accordingly, Ervin violated Section 4k(2) of the Act.
- 78. Section  $4\underline{o}(1)(A)$  of the Act, 7 U.S.C. §  $6\underline{o}(1)(A)$  (2002), prohibits CPOs from using the mails or any other means of interstate commerce:
  - (A) to employ any device, scheme or artifice to defraud any client or participant or prospective client or participant.
- 79. Since at least May 2007, Ervin, while acting as an unregistered AP of a CPO, solicited, accepted or received funds from others and engaged in a business that is of the nature of an investment trust, syndicate, or similar form of enterprise, for the purpose of trading in futures.
- 80. Ervin employed a device, scheme or artifice to defraud participants and prospective participants of Safevest: (1) making or causing to be made fraudulent representations that Safevest operated a successful commodity pool that profitably traded exchange-traded commodity futures, when in fact no such commodity pool existed and no such trading occurred; (2) misrepresenting or causing to be misrepresented to pool participants the profits and risk of loss inherent in commodity futures trading; (3) issuing or causing to be issued to pool participants false trading records; (4) providing or causing to be provided to pool participants false account statements; and (5) misappropriating participant funds, all in violation of Section 40(1)(A) of the Act, 7 U.S.C. § 60(1)(A) (2002).

- 81. The foregoing acts, misrepresentations, omissions, and failures of Ervin occurred within the scope of his employment or office with Safevest; therefore, Safevest is liable for these acts pursuant to Section 2(a)(1)(B) of the Act, 7 U.S.C. § 2 (a)(1)(B)(2002), and CFTC Regulation 1.2, 17 C.F.R. § 1.2 (2007).
- 82. Each misrepresentation and omission of material fact, issuance of a false report, and misappropriation of customer funds, including but not limited to those specifically alleged herein, is alleged as a separate and distinct violation of Section  $4\underline{o}(1)(A)$  of the Act, 7 U.S.C. §  $6\underline{o}(1)$  (A) (2002).

#### **COUNT THREE**

## FAILURE TO REGISTER AS A COMMODITY POOL OPERATOR Violations of Section 4m(1) of the Act, 7 U.S.C. § 6m(1) (Against Safevest, Ervin and Slye)

- 83. The allegations set forth in paragraphs 1 through 82 are realleged and incorporated herein by reference.
- 84. Section 4m(1) of the Act, 7 U.S.C. § 6m(1) (2002), provides that it is unlawful for any CPO, unless registered under the Act, to make use of the mails or any means or instrumentality of interstate commerce in connection with his business as a CPO.
- 85. Since at least May 2007, Safevest has used the mails, wires, or other instrumentalities of interstate commerce in or in connection with its business as a

90. Section 4k(2) of the Act, 7 U.S.C. § 6k(2)(2002), states that it is:

unlawful for any person to be associated with a [CPO] as a partner, officer, employee, consultant or agent . . . in any capacity that involves (i) the solicitation of funds, securities or property for participation in a commodity pool or (ii) the supervision of any person or persons so engaged, unless such person is registered with the Commission . . . as an associated person of such [CPO] . . . . It shall be unlawful for a [CPO] to permit such a person to become or remain associated with the [CPO] in any such capacity if the [CPO] knew or should have known that such person was not so registered . . .

- 91. Since at least May 2007, Ervin has been associated with a CPO, Safevest, and has been involved in the solicitation of funds for participation in pools or the supervision of any person so engaged, while failing to register as an AP of the CPO, in violation of Section 4k(2) of the Act, 7 U.S.C. § 6k(2) (2002).
- 92. Safevest has permitted Ervin to become and remain associated with Safevest and knew, or should have known, that Ervin was not registered as an AP of Safevest, in violation of Section 4k(2) of the Act, 7 U.S.C. § 6k(2) (2002).

VI.

## RELIEF

WHEREFORE, the CFTC respectfully requests that the Court, as authorized by Section 6c of the Act, 7 U.S.C. § 13a-1 (2002), and pursuant to its own equitable powers, enter:

- (a) an order finding that Safevest violated Sections 4o(1)(B), 4k(2) and 4m(1) of the Act, 7 U.S.C. §§ 6o(1)(B), 6k(2) and 6m(1) (2002); that Ervin violated Sections 4o(1)(A) and 4k(2) of the Act; 7 U.S.C. §§ 6o(1)(A) & (B), 6k(2) and 6m(1) (2002); that Ervin and Slye are each liable for Safevest's violations of the Act, as alleged herein, pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b) (2002); and that Safevest is liable for Ervin's violations of the Act, as alleged herein, pursuant to Section 2(a)(1)(B) of the Act, 7 U.S.C. § 2(a)(1)(B) (2002), and CFTC Regulation 1.2, 17 C.F.R. § 1.2 (2007);
- (b) an order of permanent injunction prohibiting defendants, and any other person or entity associated with them, including any successor thereof, from engaging in conduct violative of the sections of the Act and Regulations that they have been alleged to violate;
- (c) an order of permanent injunction prohibiting defendants from engaging, directly or indirectly, in any activity related to trading in any commodity, as that term is defined in Section 1a(4) of the Act, 7 U.S.C. § 1a(4) (2002) including but not limited to, the following:
- 1. trading on or subject to the rules of any registered entity, as that term is defined in Section 1a(29) of the Act, 7 U.S.C. § 1a(29) (2002);

(d)

- 2. engaging in, controlling or directing the trading for any commodity interest account for or on behalf of any other person or entity, whether by power of attorney or otherwise;
- 3. soliciting or accepting any funds from any person in connection with the purchase or sale of any commodity interest;
- 4. entering into any commodity interest transactions for his own personal account, for any account in which he has a direct or indirect interest and/or having any commodity interests traded on his behalf; and
- engaging in any business activities related to commodity interest trading.

an order of permanent injunction from applying for registration or

- claiming exemption from registration with the CFTC in any capacity, and engaging in any activity requiring such registration or exemption from registration with the CFTC, except as provided for in Regulation 4.14 (a)(9), 17 C.F.R. § 4.14(a)(9) (2007), or acting as a principal, agent or any other officer or employee of any person registered, exempted from registration or required to be registered with the Commission, except as provided for in Regulation 4.14 (a)(9), 17 C.F.R. § 4.14(a)(9) (2007);
- (e) an order directing defendants, as well as any other person or entity associated with them, including any successor thereof, to disgorge, pursuant to such

procedure as the Court may order, all benefits received from the acts or practices which constitute violations of the Act or Regulations, as described herein, and interest thereof from the date of such violations;

- (f) an order directing defendants, as well as any other person or entity associated with them, including any successor thereof, to make full restitution, pursuant to such procedure as the Court may order, to every pool participant whose funds were received by them as a result of acts and practices which constitute violations of the Act and Regulations, as described herein, and interest thereon from the date of such violations;
- (g) an order directing each defendant to pay a civil monetary penalty in the amount of not more \$130,000 for each violation of the Act and Regulations described herein or triple the monetary gain; and
- (h) an order for such other and further remedial ancillary relief as the Court may deem appropriate.

Respectfully submitted,

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**Futures Trading Commission** 

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