# International Guidelines Are Being Revised: System of National Accounts

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## What is the *System of National Accounts*?

- International standard for the compilation of national accounts statistics. Last major revision was in 1993.
- At the direction of the UN Statistical Commission (UNSC), SNA is prepared by the Inter-Secretariat Working Group on National Accounts (ISWGNA). Five members are from:
  - European Commission
  - IMF
  - OECD
  - UN
  - World Bank
- Recent BEA improvements have improved consistency with *SNA* -- chain indexes, software, table changes.



#### **Revision Process**

- In 2001, BEA and Australia presented papers at a London conference recommending a consolidated review.
- In March 2003, UNSC approved a review for publication of revised guidelines in 2008.
- Criteria for proposed changes:
  - Issues emerging in new economic environment.
  - Old issues only if new developments.
  - No fundamental changes.
  - User needs.
  - Feasibility.



#### **Revision Activities**

- Under general supervision of ISWGNA
- Three major working groups:
  - Canberra II Group on Nonfinancial Assets
  - Balance of Payments Committee
  - Task Force on Harmonization of Public Sector Accounting Standards.
- Electronic discussion groups and workshops
- Decisions made by Advisory Expert Group (AEG -- 20 country experts and 5 ISWGNA members).
- BEA staff have been participating in all these groups.
- Any new topics must be proposed very soon.



## Proposals Approved by AEG

- The AEG has given tentative approval (subject to country review and UNSC final approval) to three major proposals:
  - Capitalization of military equipment.
  - New treatment of property / casualty insurance.
  - Accrual treatment of employee stock options.
- All three proposals are consistent with BEA goals.



### Major Proposals Under Consideration

- Capitalization of research and development.
- Capital services in production account.
- Return to government-owned fixed assets.
- Financial services holding gains, own funds, etc.
- Pensions accruals; un-funded and under-funded plans.
- Loan guarantees; contingent assets and liabilities.
- Intangible assets (licenses, leases, etc.)



#### More Information on the SNA Revision

 Brent R. Moulton, "The System of National Accounts for the New Economy: What Should Change," forthcoming in Review of Income and Wealth,

http://www.bea.gov/bea/about/background/sna\_neweconomy\_1003.pdf

- SNA Advisory Expert Group Meetings: <a href="http://unstats.un.org/unsd/nationalaccount/advisory%20group.htm">http://unstats.un.org/unsd/nationalaccount/advisory%20group.htm</a>
- Electronic discussion group on pensions:
   <a href="http://www.imf.org/external/np/sta/ueps/">http://www.imf.org/external/np/sta/ueps/</a>



## Questions for the Advisory Committee

- Do you think that R&D should be capitalized?
- Should the output of general government include a rate a return to government-owned fixed assets?
- What other issues would you like to see considered during the updating process?