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SENATE

{ REPORT
{ 108-341

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS BILL, 2005

SEPTEMBER 14, 2004.—Ordered to be printed

Mr. BURNS, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany S. 2804]

The Committee on Appropriations reports the bill (S. 2804) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 2005, and for other purposes, reports favorably thereon and recommends that the bill do pass.

Amounts in new budget (obligational) authority, fiscal year 2005

Total of bill as reported to Senate	\$20,256,914,000
Estimates considered by Senate	19,977,485,000
Above the budget estimate, 2005	279,429,000
Below appropriations, 2004 (including emergencies)	257,273,000

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SUMMARY OF BILL

For this bill, estimates totaling \$19,977,485,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

Department of Agriculture:

Forest Service.

Department of Energy:

Clean coal technology.

Fossil energy research and development.

Naval petroleum and oil shale reserves.

Elk Hills School lands fund.

Energy conservation.

Economic regulation.

Strategic petroleum reserve.

SPR petroleum account.

Energy Information Administration.

Department of Health and Human Services:

Indian Health Service.

Office of Navajo and Hopi Indian Relocation.

Institute of American Indian and Alaska Native Culture and Arts Development.

Smithsonian Institution.

National Gallery of Art.

John F. Kennedy Center for the Performing Arts.

Woodrow Wilson International Center for Scholars.

National Foundation on the Arts and Humanities:

National Endowment for the Arts.

National Endowment for the Humanities.

Commission of Fine Arts.

Advisory Council on Historic Preservation.

National Capital Planning Commission.

United States Holocaust Memorial Museum.

Presidio Trust.

REVENUE GENERATED BY AGENCIES IN BILL

Oil and gas leasing and other mineral leasing activities, recreation and user fees, the timber and range programs, and oil production from the naval petroleum reserves are estimated to generate income to the Government of \$10,258,785,000 in fiscal year 2005. These estimated receipts, for agencies under the subcommittee's jurisdiction, are tabulated below:

Item	Fiscal year—		
	2003	2004	2005
Department of the Interior	\$8,938,149,000	\$8,882,670,000	\$9,797,219,000
Forest Service	398,845,000	432,765,000	454,393,000
Naval petroleum reserves	7,403,000	6,927,000	7,173,000
Total receipts	9,344,397,000	9,322,362,000	10,258,785,000

MAJOR CHANGES RECOMMENDED IN THE BILL

The Committee has developed revisions to the budget estimate for the 2005 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

(In thousands of dollars)

	Budget estimate	Committee recommendation	Committee recommendation compared with budget estimate
TITLE I—DEPARTMENT OF THE INTERIOR			
Bureau of Land Management	1,759,355	1,776,432	+ 17,077
U.S. Fish and Wildlife Service	1,326,053	1,309,479	– 16,574
National Park Service	2,360,544	2,360,242	– 302
United States Geological Survey	919,788	939,486	+ 19,698
Minerals Management Service	178,680	178,280	– 400
Office of Surface Mining Reclamation and Enforcement	352,768	300,768	– 52,000
Bureau of Indian Affairs	2,253,795	2,276,116	+ 22,321
Departmental Offices	820,316	734,501	– 85,815
Total, Title I—Department of the Interior	9,971,299	9,875,304	– 95,995
TITLE II—RELATED AGENCIES			
Forest Service	4,238,103	4,271,185	+ 33,082
Department of Energy	(1,626,832)	(1,490,928)	(– 135,904)
Clean Coal Technology	– 237,000	– 257,000	– 20,000
Fossil Energy Research and Development	635,799	542,529	– 93,270
Naval Petroleum and Oil Shale Reserves	18,000	18,000	.....
Elk Hills School Lands Fund	72,000	72,000	.....
Energy Conservation	875,933	854,299	– 21,634
Economic Regulation .....	.....	.....	.....
Strategic Petroleum Reserve	172,100	172,100	.....
Northeast home heating oil reserve	5,000	5,000	.....
Energy Information Administration	85,000	84,000	– 1,000
Indian Health Service	2,967,272	2,997,772	+ 30,500
Office of Navajo and Hopi Indian Relocation	11,000	5,000	– 6,000
Institute of American Indian and Alaska Native Culture and Arts Development	6,000	6,000	.....
Smithsonian Institution	628,025	627,025	– 1,000
National Gallery of Art	104,100	103,119	– 981
John F. Kennedy Center for the Performing Arts	33,486	33,486	.....
Woodrow Wilson International Center for Scholars	8,987	8,987	.....
National Endowment for the Arts	139,400	120,972	– 18,428
National Endowment for the Humanities	162,000	135,310	– 26,690
Commission of Fine Arts	1,793	1,793	.....
National Capital Arts and Cultural Affairs	5,000	6,000	+ 1,000
Advisory Council on Historic Preservation	4,600	4,600	.....
National Capital Planning Commission	8,155	8,000	– 155
United States Holocaust Memorial Museum	41,433	41,433	.....
Presidio Trust	20,000	20,000	.....
Total, Title II—Related Agencies	10,006,186	9,881,610	– 124,576

[In thousands of dollars]

	Budget estimate	Committee recommendation	Committee recommendation compared with budget estimate
TITLE IV—EMERGENCY WILDLAND FIRE APPROPRIATIONS			
Emergency Wildland Fire		500,000	+ 500,000
GRAND TOTAL	19,977,485	20,256,914	+ 279,429

CONSERVATION FUNDING

The Committee is aware of continued efforts within Congress to establish direct, entitlement funding for a variety of conservation, recreation, land management and other programs. While the specifics of these proposals vary, their fundamental aim is to channel billions in existing Federal revenues from Outer Continental Shelf mineral leases into a select set of programs on a multi-year or permanent basis. The Committee remains concerned about such proposals, even as it continues to support many of the individual programs that would benefit from direct funding.

The current budget and appropriations process, imperfect as it is, is designed to ensure that annually there are opportunities for Congress to consider Federal spending priorities on both a broad and narrow scale. During consideration of the budget resolution, members have an opportunity to evaluate tradeoffs between taxing and spending, between taxing and borrowing, between defense and non-defense spending, or among the range of non-defense discretionary programs. Members are free to offer amendments that would increase discretionary spending for conservation programs, and choose to pay for such spending with higher taxes, with reductions in spending elsewhere, or by additional borrowing. In the appropriations process, members are able to offer amendments that move funds from one program to another, or amendments that simply increase funding for a particular program without an offsetting reduction elsewhere.

LAND AND WATER CONSERVATION FUND

The following table displays appropriations for the Land and Water Conservation Fund.

Agency/Program	Fiscal year		Committee recommendation
	2004 enacted	2005 estimate ¹	
Federal Land Acquisition:			
Bureau of Land Management	\$18,370,000	\$24,000,000	\$22,850,000
U.S. Fish and Wildlife Service	43,091,000	45,041,000	49,864,000
National Park Service	41,765,000	84,295,000	61,831,000
Forest Service	66,363,000	66,885,000	82,524,000
Subtotal, Federal Land Acquisition	169,589,000	220,221,000	217,069,000
National Park Service, State Assistance	93,829,000	93,829,000	94,000,000
Landowner Incentive Program	29,630,000	50,000,000	29,000,000
Private Stewardship Grants	7,408,000	10,000,000	7,500,000
State and Tribal Wildlife Grants	69,138,000	80,000,000	75,000,000
Cooperative Endangered Species Conservation Fund	² 49,384,000	50,000,000	50,000,000
Forest Legacy	64,134,000	100,019,000	76,329,000

Agency/Program	Fiscal year		Committee recommendation
	2004 enacted	2005 estimate ¹	
Total, Land and Water Conservation Fund	483,112,000	604,069,000	548,898,000

¹ 2005 estimate reflects only activities for which funds were derived from the LWCF in fiscal year 2004.

² CESCO data only reflects funding for HCP land acquisition.

TITLE I—DEPARTMENT OF THE INTERIOR

LAND AND WATER RESOURCES

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LAND AND RESOURCES

Appropriations, 2004	\$839,848,000
Budget estimate, 2005	837,462,000
Committee recommendation	855,689,000

The Committee recommends an appropriation of \$855,689,000, an increase of \$18,227,000 above the budget estimate. The funding amounts described below are at the activity level. Additional details on funding for sub-activities within the various appropriations accounts for the Bureau are set out in a table in the back of the report.

Land Resources.—The Committee recommends \$190,211,000 for land resources, which is an increase of \$2,450,000 above the request. Increases above the request include \$750,000 to continue work at the National Center for Invasive Plant Management; \$500,000 for the Idaho Department of Agriculture to provide coordination, facilitation, administrative support, and cost-shared weed control project funding to Cooperative Weed Management Areas; and \$1,200,000 for cooperative monitoring. The Committee expects the Bureau to use the additional monitoring funds to increase cooperative monitoring on grazing allotments. The Committee strongly believes that increased short- and long-term cooperative monitoring is critical to stabilizing the legal framework within which Federal grazing permittees operate.

The Committee notes that the funding provided for land resources fully supports the budget request for noxious weed management. The projects funded above are over and above the request and should provide additional capability to the Bureau in its efforts to manage the serious problem of invasive weed control across all ownerships. The Bureau's ongoing commitment to address the tamarisk (salt cedar) problem in New Mexico and other Southwestern States illustrates the benefits of addressing noxious weed infestation to address greater resource management goals given tamarisk's significant impact on water resources.

The Committee also notes \$600,000 is included for the Rio Puerco Watershed project.

The Committee is concerned that the Bureau retain its current level of support for the National Conservation Training Center, and directs that funds shall be made available to NCTC within 60 days of enactment.

The Committee remains extremely concerned with the management of the Wild Horse and Burro program. Despite concern regarding the Bureau's management of this program, the Bureau

continues to insist the program is being run as efficiently as possible. This view is not shared by the Committee, many of the Bureau's own employees at the State level, and those constituencies directly impacted by the management of the program. Due to its inability to control costs or implement any management reform, the Bureau was forced to request the reprogramming of over \$10,000,000 in fiscal year 2004 to fund cost overruns in the program. As a result, the program's poor performance is directly impacting all aspects of the Bureau's management agenda.

The Committee begrudgingly agrees to the budget request realigning priorities to support increased Wild Horse and Burro gathers due to their impact on range conditions, and has attempted to replace funding shortfalls in other activities as a result of this shift in Bureau-wide priorities. The Committee must note that it will not look favorably at additional reprogramming requests and fully expects the cost of managing the Wild Horse program to be reduced in future years. In the absence of cost containment, the Committee will be forced to target Bureau and Departmental initiatives for reductions prior to reducing other activity levels. Furthermore, the Committee will continue working with other interested parties to implement change to the Bureau's management of this program. Currently, the Committee has been asked to consider various proposals, including dismantling the national program in favor of allocating funding directly to BLM State offices with Wild Horse and Burro populations. If the Bureau continues to ignore the problems plaguing the program, the Committee will take action unilaterally to address the issue.

Wildlife and Fisheries Management.—The Committee recommends \$37,884,000 for wildlife and fisheries management, which is equal to the request. This amount includes \$3,235,000 for sage grouse conservation efforts. The Committee applauds the Bureau's initiative to address the loss of sagebrush habitat and associated impacts to sage grouse. The Bureau is expected to enter into cooperative agreements with States and other entities to ensure the increased funding in the budget request is spent as efficiently as possible.

Threatened and Endangered Species.—The Committee recommends \$21,452,000 for threatened and endangered species management, which is equal to the request.

Recreation Management.—The Committee recommends \$60,886,000 for recreation management, which is an increase of \$1,000,000 over the request and \$1,390,000 below the enacted level. Wilderness management and Recreation Operations are funded at the request level. Support for the Undaunted Stewardship program is provided at \$1,000,000.

The Committee is aware BLM is considering implementing restrictions on landowner, inholder, and lessee access to, and economic use of, their property within the boundary of the Steens Mountain Cooperative Management and Protection Area [SMCMPA]. The Committee strongly urges the Bureau of Land Management to comply with provisions in the Steens Act which protect existing and historic access to, and economic use of, inholder properties within the SMCMPA. Landowners should be afforded full and unfettered access to their properties.

Within available funds, BLM shall conduct a feasibility study for rustic accommodations along the Iditarod trail.

Energy and Minerals Management Including Alaska Minerals.—The Committee has provided \$108,423,000 for energy and minerals management, which is an increase of \$4,000,000 above the request and \$544,000 above the enacted level. Increases to the request include \$3,000,000 for Oil and Gas; \$500,000 for Coal Management; and \$500,000 for other minerals.

The Committee once again rejects the Office of Management and Budget's ill-conceived attempts to count savings for cost recovery prior to the implementation of viable cost recovery proposals. OMB, if anyone, should realize it is impossible to generate revenue prior to implementation of cost recovery mechanisms. Furthermore, the Bureau shall not implement any cost recovery mechanisms prior to demonstrating to the Committee that current permitting backlogs are resolved. It is unreasonable to pass costs on to other entities while the Bureau's processes continue to remain unresponsive to need and demand.

Additionally, within Oil and Gas management, the Committee expects the director to continue working toward developing and implementing a Best Practices Study and Implementation Program to expedite the Application for Permit to Drill [APD] process and to alleviate existing APD backlogs where they exist. The Committee encourages the Director to consider partnering with private sector entities with demonstrated experience in NEPA training and review, permitting, land use planning and oil, gas and coal-bed methane production during the development of this program.

The Committee has also provided \$4,000,000 for the Alaska minerals program, which is an increase of \$1,768,000 above the request.

Realty and Ownership Management.—The Committee recommends \$94,449,000 for realty and ownership management, which is an increase of \$12,050,000 above the request. Increases above the request include \$10,000,000 for the Alaska Conveyance program; \$750,000 to continue the Alaska public lands database; \$300,000 for GIS/Cadastral mapping in Utah; and \$1,000,000 for the processing of recordable disclaimer applications in Alaska.

The Committee is concerned about the failure of the Bureau to process applications under the Native Allotment Act of 1906 in a timely manner. Some applications have been pending nearly a century while all applications have been pending for over 30 years. As a result, the Committee has provided \$10,000,000 in additional funding for the Alaska conveyance program.

The Committee continues to support the Bureau's work to implement the various realty actions included in the Clark County Act, and notes that, within funds provided, \$1,500,000 is for continued support of these activities.

Resource Protection and Maintenance.—The Committee recommends \$81,928,000 for resource protection and maintenance, which is \$750,000 above the request. The increase above the request is for the digitization and cataloging of the extensive collection of five combined Department of the Interior resource libraries in Alaska. The Committee notes it has provided \$4,000,000 for monitoring activities as requested. Within funds provided, the Bu-

reau is expected to expend no less than \$50,000 on monitoring activities to support and manage recreation on National Historic Trails in Wyoming.

Transportation and Facilities Maintenance.—The Committee recommends \$77,968,000 for transportation and facilities maintenance, which is \$1,500,000 above the request. The increase above the request is to continue capping of oil wells in the National Petroleum Reserve to prevent leakage and oil spills.

Land and Information Systems.—The Committee recommends \$18,317,000 for land and information systems, which is equal to the request.

Mining Law Administration.—The Committee recommends \$32,696,000 for mining law administration, which is equal to the request.

Workforce Organization and Support.—The Committee recommends \$144,171,000 for workforce organization and support; \$291,000 below the request. The SAFECOM initiative is left unfunded.

Challenge Cost Share.—The Committee has provided \$16,000,000 for the challenge cost share program; \$5,000,000 below the request level.

The Committee is aware of the strong partnership between the Bureau and the Youth Conservation Corps, allowing increased opportunities for youth while helping the Bureau achieve many goals that would remain out of reach due to a lack of manpower. The Committee has been approached by a number of State Youth Conservation Corps, including Nevada, New Mexico, and Montana, which have additional capacity to partner with the Bureau on projects. The Committee encourages the Bureau to continue its relationship with these organizations and expand its utilization of their services to help meet Bureau goals, especially recreation and trail projects receiving additional funding in fiscal year 2005.

The Bureau is expected to consult with the Office of Arctic Energy to examine opportunities for cooperative development of energy production within the State of Alaska.

WILDLAND FIRE MANAGEMENT

Appropriations, 2004	\$783,593,000
Budget estimate, 2005	743,099,000
Committee recommendation	743,099,000

The Committee recommends a total appropriation of \$743,099,000 for wildland fire management activities, equal to the request.

The Committee recommendation includes \$262,644,000 for fire preparedness, which is equal to the request following the re-alignment of Fire Facilities and Fire Science to Other Operations.

The Committee also recommends a total of \$221,523,000 for fire suppression activities, which is equal to the request.

The Committee's recommendation includes \$258,932,000 for Other Fire Operations, which is equal to the request. Within the amount provided, \$204,282,000 is for hazardous fuels reduction, \$24,276,000 is for burned area rehabilitation, \$10,000,000 is for rural fire assistance, \$12,374,000 is for Fire Facilities, and \$8,000,000 is for Fire Science. Funding for the National Center for

Landscape Fire Analysis shall remain at or above the fiscal year 2004 enacted level.

The Committee believes that reduction of fuel loads in areas adjacent to communities in the wildland-urban interface is critical for protecting the public and these areas should remain a focus of the Department. However, the Committee must note the serious problem of deteriorating forest health is an underlying cause of wildland fire that is not restricted to the wildland-urban interface. In light of this fact, a comprehensive approach to improving degraded forests and reducing the threat of wildfire includes forest restoration treatment.

CENTRAL HAZARDOUS MATERIALS FUND

Appropriations, 2004	\$9,856,000
Budget estimate, 2005	9,855,000
Committee recommendation	9,855,000

The Committee recommends an appropriation of \$9,855,000 for the central hazardous materials fund, which is equal to the request. The Committee does not agree with the budget proposal to transfer \$13,500,000 of unobligated balances from the Central Hazardous Materials Fund to the Environmental Protection Agency. The Committee does not believe the Bureau’s liability extends beyond past payments. The carryover balance is rescinded for other purposes.

CONSTRUCTION

Appropriations, 2004	\$13,804,000
Budget estimate, 2005	6,476,000
Committee recommendation	8,976,000

The Committee recommends \$8,976,000 for construction, which is an increase of \$2,500,000 above the request. Increases above the request include: \$1,000,000 for construction of the California Trail Interpretive Center in Elko County, Nevada; \$750,000 for the Sand Hollow Recreation area pursuant to the MOU with the State of Utah; and \$750,000 for recreation development at White Sandy Beach on Hauser Lake.

LAND ACQUISITION

Appropriations, 2004	\$18,370,000
Budget estimate, 2005	24,000,000
Committee recommendation	22,850,000

The Committee recommends an appropriation of \$22,850,000 for land acquisition, a decrease of \$1,150,000 below the budget estimate.

The following table shows the Committee’s recommendations:

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005

State	Project	Committee recommendation
MT	Blackfoot Challenge	\$5,000,000
ID	Boise Foothills ACEC	1,000,000
CA	California Wilderness	750,000
MT	Chain-of-Lakes Resource Management Area/ Lewis and Clark NHT	3,500,000

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005—Continued

State	Project	Committee recommendation
CO	Colorado Canyons NCA	1,500,000
OR/WA	Grande Ronde National Wild and Scenic River	500,000
OR	Hells Canyon Complex (Swede's Landing)	150,000
ID	Henrys Lake ACEC	750,000
NM	Rio Grande National Wild and Scenic River	2,700,000
OR	Sandy River/Oregon NHT	1,000,000
CA	Santa Rosa & San Jacinto Mountains NM	1,000,000
	SUBTOTAL, LINE ITEM PROJECTS	17,850,000
	Acquisition Management/Land Exchange Processing	3,000,000
	Land Exchange Equalization Payment	500,000
	Emergency/Inholding/Relocation	1,500,000
	TOTAL, BLM LAND ACQUISITION	22,850,000

The Committee recognizes that the funds provided for Boise Foothills ACEC are part of a larger project including a potential land exchange, and that the funds provided are to be combined with non-Federal funds to purchase 760 acres needed to complete this phase of the project.

The Committee has not provided the funds requested for El Malpais NCA, but does not object to the use of unobligated balances from Kasha-Katuwe Tent Rocks NM to accomplish this acquisition.

The Committee directs that the acquisition proposed in the budget request for the Agua Fria NM be accomplished from within unobligated balances within the State of Arizona.

OREGON AND CALIFORNIA GRANT LANDS

Appropriations, 2004	\$105,357,000
Budget estimate, 2005	116,058,000
Committee recommendation	113,558,000

The Committee recommends an appropriation of \$113,558,000. Funding is not provided to repay the judgment fund as proposed in the budget request.

FOREST ECOSYSTEMS HEALTH AND RECOVERY

(REVOLVING FUND, SPECIAL ACCOUNT)

The Committee has retained bill language clarifying that the Federal share of salvage receipts to be deposited into this account shall be those funds remaining after payments to counties.

RANGE IMPROVEMENTS

Appropriations, 2004	\$10,000,000
Budget estimate, 2005	10,000,000
Committee recommendation	10,000,000

The Committee recommends an appropriation of \$10,000,000 for range improvements, the same as the budget estimate and the fiscal year 2004 enacted level.

SERVICE CHARGES, DEPOSITS, AND FORFEITURES

Appropriations, 2004	\$19,490,000
Budget estimate, 2005	24,490,000
Committee recommendation	24,490,000

The Committee recommends an appropriation of \$24,490,000, equal to the budget estimate.

MISCELLANEOUS TRUST FUNDS

Appropriations, 2004	\$12,405,000
Budget estimate, 2005	12,405,000
Committee recommendation	12,405,000

The Committee recommends an appropriation of \$12,405,000, the same as the budget estimate and the fiscal year 2004 enacted level.

FISH AND WILDLIFE AND PARKS

U.S. FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

Appropriations, 2004	\$956,483,000
Budget estimate, 2005	950,987,000
Committee recommendation	966,265,000

	Budget estimate	Committee recommendation	Change
Ecological Services	\$237,023,000	\$242,878,000	+\$5,855,000
Refuges and Wildlife	475,670,000	481,206,000	+ 5,536,000
Fisheries	103,798,000	108,298,000	+ 4,500,000
General Administration	134,496,000	133,883,000	- 613,000
Total, Resource Management	950,987,000	966,265,000	+ 15,278,000

The Committee recommends \$966,265,000 for resource management, which is \$15,278,000 above the budget request. Within the funds provided, \$2,000,000 is for work to be conducted by the Youth Conservation Corps. A table in the back of the report displays the distribution of funds at the subactivity level.

Ecological Services.—The Committee recommends \$242,878,000 for ecological services, an increase of \$5,855,000 above the budget request. The Committee recommends an increase of \$860,000 for the Candidate Conservation program. Within the increase, \$500,000 is for continued funding of the Idaho Sage Grouse Management plan through the Idaho Office of Species Conservation, \$110,000 is for continuing work on the Slickspot Peppergrass in Idaho, and \$250,000 is for the Kootenai River Burbot.

The Committee recommends \$15,500,000 for the listing program which is \$1,726,000 below the request, and \$45,450,000 for the consultation program which is equal to the request. The Committee has not continued bill language concerning the Natural Communities Conservation Planning project in California, but notes that this project is eligible to compete for funds from the Section 6 Habitat Conservation planning Grants program through the Cooperative Endangered Species Conservation Fund.

The Committee recommends \$65,877,000 for the recovery program, an increase of \$7,723,000 above the budget request. In-

creases above the request are \$982,000 to restore funding for the Platte River recovery project, \$691,000 to restore funds for the Upper Colorado River fish recovery project, \$2,000,000 for Atlantic salmon recovery activities administered by the National Fish and Wildlife Foundation, \$500,000 for Lahontan cutthroat trout, \$350,000 for freshwater mussel recovery at White Sulphur Springs NFH, \$2,000,000 for work on eider and sea otter recovery at the Alaska SeaLife Center, and \$1,200,000 for wolf recovery efforts. Of the additional funds provided for wolf recovery, \$730,000 is for the Idaho Office of Species Conservation, \$100,000 is for the Fish and Wildlife Service's Snake River Basin Office pursuant to a memorandum of agreement between the Nez Perce Tribe and the State of Idaho, \$50,000 above the request is provided for the Nez Perce Tribe for a total of \$348,000, and \$320,000 is for wolf monitoring and related activities by the State of Montana.

The Committee recommends \$395,000 for the Peregrine Fund as provided in the budget request.

The Committee recommends \$95,841,000 for habitat conservation, a decrease of \$1,002,000 from the budget request. The Committee recommends 50,022,000 for the Partners for Fish and Wildlife an increase of \$22,000 above the request. Given tight budget constraints the Committee could not fund all the new initiatives proposed in the request and therefore did not provide funding for the High Plains Partnership (\$5,000,000) or the Federal trust species restoration program (\$5,023,000). The Committee's recommendation includes \$6,225,000 for the Upper Klamath Basin effort as proposed in the request and the following additional projects; \$1,500,000 for the Wildlife Enterprises program at Mississippi State University, \$500,000 for the Thunder Basin Initiative project in Wyoming, \$850,000 for the New Hampshire Audubon Society to conduct a study in conjunction with the Service on declining wildlife populations on the Lake Umbagog National Wildlife Refuge, \$55,000 to the New Hampshire Lakes Association for the final phase of a project analyzing the impacts of environmental degradation on surface waters, \$700,000 for invasive species control in Hawaii, \$750,000 to continue endangered species management and conservation efforts in Hawaii, \$100,000 for bald eagle restoration work performed in cooperation with the Vermont Natural Heritage Partners Program, \$1,250,000 for the Nevada Biodiversity Research and Conservation Project, \$500,000 for the Montana Water Center for the Wild Fish Habitat Initiative, \$1,400,000 for spartina control at Willapa Bay, \$200,000 for invasive species control work by the Friends of Lake Sakakawea, \$1,700,000 to continue Geographic Information Systems mapping of the national wildlife refuges in Alaska by a non-governmental organization that has a proven system of land cover products in Alaska and a high level of expertise in forest cover and wetlands, and \$540,000 for conservation work at the Don Edwards National Wildlife Refuge. The Committee will allow funds previously appropriated for payments to private landowners for the voluntary storage of water in South Dakota to also be used for implementation of other voluntary flood mitigation and watershed restoration on private lands, including grassland restorations, grassland enhancements, wetlands creations, wetlands restoration, and riparian restoration.

The Committee recommends \$30,280,000 for project planning, an increase of \$1,150,000 above the request. Increases above the request are \$550,000 for the Middle Rio Grande (Bosque) Research program, \$100,000 to maintain the Cedar City, UT, Endangered Species office at current staffing levels, and \$500,000 for the development of a wildlife conservation plan in Montana.

The Committee recommends \$10,886,000 for coastal programs, which is \$2,174,000 below the request but \$700,000 above the enacted level.

The Committee recommends \$4,653,000 for the national wetlands inventory, which is equal to the request.

Refuges and Wildlife.—The Committee recommends \$481,206,000 for refuges and wildlife, an increase of \$5,536,000 above the request.

The Committee has provided a total of \$391,493,000 for the National Wildlife Refuge system which is \$3,836,000 above the request and equal to the enacted level. Within this amount, \$281,849,000 is for refuge operations and \$99,890,000 is for refuge maintenance. The Committee has provided \$9,754,000 for the challenge cost share program which is equal to the enacted level.

The Committee directs that airport operations at the Midway National Wildlife Refuge be maintained at no less than current operational levels. The Committee's recommendation fully funds the Fish and Wildlife Service's share of airport operations.

The Committee appreciates the ability of the Service to maintain a priority list through the Refuge Operating Needs System [RONS], which has enabled progress to be shown in meeting staffing and other operational needs. The Committee recognizes, however, that existing refuges have not been able to indicate new projects as highest priorities in the system in recent years. The Committee directs the Service to reopen RONS and specifically reevaluate Tier 1 to allow new priorities to be considered. The Committee cautions the Service not to add to the total dollar value of RONS Tier 1 projects in this process. The Service should complete the reassessment of RONS priorities so that an updated list can be made available with the fiscal year 2006 budget justification. Some of the refuges that should be given consideration in this process include Clark's River, KY and Don Edwards, CA.

The Committee has not provided any funding for the SAFECOM initiative and the funds proposed for this should be spread to the base program for maintenance.

The Committee has provided \$36,668,000 for migratory bird management which is equal to the request.

Within that amount, the Committee recommends \$11,449,000 for joint ventures which is equal to the request. The Committee concurs with the distribution as proposed in the request.

The Committee recommends \$53,045,000 for law enforcement, which is \$1,700,000 above the request. The increase is provided to restore funding for three Ports of Entry at current levels. The newly established ports in Louisville and Memphis shall receive \$700,000 each, and Atlanta shall receive \$300,000.

Fisheries.—The Committee recommends \$108,298,000 for fisheries, an increase of \$4,500,000 above the budget request.

For hatchery operations and maintenance, the Committee recommends \$57,004,000 which is equal to the request. Funding for the Nashua National Fish Hatchery shall not be reduced from the current base program level.

The Committee expects the U.S. Fish and Wildlife Service to maintain Atlantic salmon stocking levels for Lake Champlain in compliance with Public Law 101-596 and to continue to fund the Pittsford NFH to ensure adequate operations until the spring Atlantic salmon stocking for Lake Champlain is complete.

The Committee recommends \$51,294,000 for fish and wildlife management, which is \$4,500,000 above the request. Within fish and wildlife assistance increases above the request are \$1,400,000 to combat whirling disease and related fish health issues, of which \$1,000,000 is for the National Partnership on the Management of Wild and Native Coldwater Fisheries and \$400,000 is for the Whirling Disease Foundation, \$500,000 is for the Wildlife Health Center in Montana, and \$400,000 is for implementation of the Yukon River Treaty for a total of \$3,380,000 for this effort.

The Committee has provided \$4,591,000 for the marine mammal program, \$2,200,000 above the request. The increases above the request are \$1,200,000 for continued marine mammal protection work in Alaska through cooperative efforts with various marine mammal commissions, and \$1,000,000 to continue surveying of marine mammal stocks in Alaska.

The Committee is concerned by the recent discoveries of the northern snakehead in the Potomac River and its potential impact on native fish populations through predation, food and habitat competition, or the introduction of diseases and parasites. The Committee directs the U.S. Fish and Wildlife Service to submit a report to Congress no later than 180 days after enactment on steps the Agency is taking to identify, contain, and eradicate the species.

General Administration.—The Committee recommends \$133,883,000 for general administration, a decrease of \$613,000 below the request. Changes from the request include a decrease of \$2,000,000 for the newly proposed science excellence initiative, and increases of \$1,000,000 for enhanced training activities at the National Conservation Training Center [NCTC] and \$387,000 to restore proposed cuts for NCTC maintenance activities.

The Committee recommends \$8,624,000 for International Affairs, which is equal to the request. Within this amount, the agency shall provide no less than \$500,000 for the Caddo Lake Ramsar Center in Texas.

The Committee is pleased that the Service is developing a new Cost Allocation Methodology [CAM] that is more transparent and easier to understand for decision makers in the agency as well as the Committee. The Committee expects the agency to work with the House and Senate Committees on Appropriation to implement the new CAM assessment methodology for fiscal year 2005.

CONSTRUCTION

Appropriations, 2004	\$59,808,000
Budget estimate, 2005	22,111,000
Committee recommendation	37,136,000

The Committee recommends \$37,136,000 for construction, an increase of \$15,025,000 above the budget estimate.

The Committee agrees to the following distribution of funds:

[In thousands of dollars]

Unit	Project	Committee recommendation
ACE Basin Wildlife Refuge, SC	Maintenance Facility	850
Alaska Sealife Center, AK	Seabird Research Facility	500
Arapaho NWR, CO	Muskrat Dam [p/d/cc]	800
Bayou Sauvage NWR, LA	Visitor Center [p,d]	350
Bombay Hook NWR, DE	Administrative Building/Visitor Center [p/d]	350
Chase Lake and Arrowwood NWRs, ND	Joint Interpretive Center [p,d]	300
Clark's River NWR, KY	Maintenance Facility [cc]	750
Craig Brook NFH, ME	Wastewater Treatment Compliance [d/ic]	1,950
Deep Fork NWR, OK	Visitor Center [p,d]	840
Fish Springs NWR, UT	Seismic Safety Rehabilitation [p/d]	115
Garrison NFH, ND	Hatchery Renovation	300
Green Lake NFH, ME	Wastewater Treatment Compliance [p/d]	658
Hanford Reach NM, WA	Visitor Center [c]	1,000
King Salmon Admin. Site	Seismic Safety Rehabilitation [p/d]	65
Klamath Basin NWR Complex, CA	Water Supply & Management [c]	1,000
Kodiak NWR, AK	Administrative/Visitor Center [c]	500
Lacreek NWR, SD	Little White River Dam	4,200
National Conservation Training Center	Waterline construction [cc]	600
Silvio O. Conte NWR, VT	Nulhegan Div. visitor contact station [c]	2,000
Nevada Refuges	Large Game Guzzlers	100
Office of Aircraft Services	Replacement of Survey Aircraft	1,000
Ohio River Islands NWR, WV	Headquarters/Visitor Contact Station Improvements.	835
Okefenokee NWR, GA	Environmental Education Facility [p/d,c]	600
Servicewide	Bridge Safety	575
Servicewide	Dam Safety	730
Sevilleta NWR, NM	Laboratory Construction	3,000
White Sulphur Springs NFM, WV	Wild Fish Propagation Center [p/d/c]	650
World Birding Center, TX	Administrative Building/Visitor Center	1,000
Yukon Delta NWR, AK	Joint Administrative/Visitor Center [p/d]	500
Subtotal, Line Item Construction .....	.....	26,118
Servicewide	Core Engineering Service	6,117
Servicewide	CAM	3,151
Servicewide	Seismic Safety Program	200
Servicewide	Environmental Compliance Management	1,400
Servicewide	Waste Prevention, Recycling and Env. Mgmt Sys	150
Subtotal, Nationwide Engineering Svcs. ....	.....	11,018
Total .....	.....	37,136

LAND ACQUISITION

Appropriations, 2004	\$43,091,000
Budget estimate, 2005	45,041,000
Committee recommendation	49,864,000

The Committee recommends \$49,864,000, an increase of \$4,823,000 above the budget request.

The following table shows the Committee's recommendations:

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005

State	Project	Committee Recommendation
AK	AK Peninsula NWR	\$121,000
FL	Archie Carr NWR	711,000
CO	Baca NWR	3,400,000
VA	Back Bay NWR	1,000,000
TX	Balcones Canyonlands NWR	900,000
MO	Big Muddy Nat'l Fish & Wildlife Refuge	500,000
LA	Black Bayou Lake NWR	625,000
AR	Cache River NWR	850,000
AL	Cahaba NWR	550,000
WV	Canaan Valley NWR	190,000
SC	Cape Romain NWR	900,000
TN	Chickasaw NWR	750,000
IL	Cypress Creek NWR	127,000
ND/SD	Dakota Tallgrass Prairie Wildlife Management Area	650,000
FL	Great White Heron NWR	750,000
HI	James Campbell NWR	2,000,000
NH	Lake Umbagog NWR	1,500,000
TN	Lower Hatchie NWR	1,150,000
TX	Lower Rio Grande Valley NWR	1,500,000
MA	Massasoit NWR	575,000
MO	Middle Mississippi River NWR (Wilkinson Island)	1,300,000
MN/IA	Northern Tallgrass Prairie NWR	500,000
	Palmyra Atoll NWR	600,000
IN	Patoka NWR	500,000
ME	Rachel Carson NWR	1,000,000
LA	Red River NWR	250,000
RI	Rhode Island Refuge Complex	500,000
CA	San Diego NWR	1,000,000
NH/VT/MA/CT	Silvio Conte Nat'l Fish and Wildlife Refuge	1,250,000
FL	St. Marks NWR	1,000,000
LA	Tensas NWR	2,000,000
AK	Togiak NWR	2,000,000
MN/WI/IA/IL	Upper Mississippi River Nat'l Fish and Wildlife Refuge	400,000
SC	Waccamaw NWR	2,000,000
NJ	Walkill NWR	700,000
AK	Yukon River Delta NWR	1,000,000
	SUBTOTAL, LINE ITEM PROJECTS	34,749,000
	Acquisition Management	8,365,000
	CAM	2,000,000
	Exchanges	1,750,000
	Inholdings	1,500,000
	Emergencies & Hardships	1,500,000
	TOTAL, FWS LAND ACQUISITION	49,864,000

The Committee continues to support the land acquisition program at the Balcones Canyonlands National Wildlife Refuge, and notes that these funds have frequently been complemented by section 6 grants for the Balcones Canyonlands Habitat Conservation Plan. The Committee urges the Service to continue its support for this effort.

Language has been included in the bill prohibiting the use of funds for the acquisition of lands at Deep Fork NWR. The Committee urges the Service to work to resolve outstanding issues involving access to refuge inholdings.

The Committee supports departmental efforts to address complex resource management issues within the Klamath Basin, and will consider the acquisition proposed for Upper Klamath Lake NWR at

such time as the proposed refuge expansion has been completed and the Committee has a better understanding of the management regime for the water that may be produced by this acquisition.

Additional funds have been provided for land exchanges to enable the Service to work aggressively to complete the Yukon Flats land exchange. Language has also been included in the bill to expedite the Yukon Flats exchange.

Of the amounts provided for Silvio Conte NWR, not less than \$750,000 should be allocated to the Pondicherry provided acquisitions in that area can be executed within a reasonable amount of time.

Funds provided for Northern Tallgrass Prairie NWR should be split between acquisitions in Iowa and Minnesota if acquisitions in those States can be executed within a reasonable amount of time.

The Committee supports planning and public involvement efforts associated with the potential expansion of James Campbell NWR. The Committee encourages the Service to continue engaging in these activities and does not object to spending a small portion of acquisition dollars designated for the refuge on this purpose. The Service should also convene flood oversight board meetings on a quarterly basis to seek input regarding the development of the flood control project. The agency shall ensure that the board consists of one representative from each of the affected Federal, State, and local agencies, as well as local landowners, neighborhood boards, aquaculture lessees, and environmental groups.

LANDOWNER INCENTIVE PROGRAM

Appropriations, 2004	\$29,630,000
Budget estimate, 2005	50,000,000
Committee recommendation	29,000,000

The Committee recommends \$29,000,000 for the Landowner Incentive Program, a decrease of \$21,000,000 below the budget request.

PRIVATE STEWARDSHIP GRANTS

Appropriations, 2004	\$7,408,000
Budget estimate, 2005	10,000,000
Committee recommendation	7,500,000

The Committee recommends \$7,500,000 for stewardship grants, which are competitive awards made directly to individuals and groups involved in endangered species recovery efforts on private lands.

COOPERATIVE ENDANGERED SPECIES CONSERVATION FUND

Appropriations, 2004	\$81,596,000
Budget estimate, 2005	90,000,000
Committee recommendation	82,600,000

The Committee recommends \$82,600,000 for the cooperative endangered species conservation fund, of which \$2,600,000 is for administration and \$50,000,000 is for habitat conservation plan land acquisition.

NATIONAL WILDLIFE REFUGE FUND

Appropriations, 2004	\$14,237,000
Budget estimate, 2005	14,414,000
Committee recommendation	14,414,000

The Committee recommends \$14,414,000 for the national wildlife refuge fund, the same as the budget request.

NORTH AMERICAN WETLANDS CONSERVATION FUND

Appropriations, 2004	\$37,531,000
Budget estimate, 2005	54,000,000
Committee recommendation	38,000,000

The Committee recommends \$38,000,000 for the North American wetlands conservation fund, a reduction of \$16,000,000 below the budget request.

NEOTROPICAL MIGRATORY BIRD CONSERVATION

Appropriations, 2004	\$3,951,000
Budget estimate, 2005	4,000,000
Committee recommendation	4,000,000

The Committee recommends \$4,000,000 for neotropical migratory bird conservation. Funding for this program was proposed in the budget request within the Multinational Species Conservation Fund account.

MULTINATIONAL SPECIES CONSERVATION FUND

Appropriations, 2004	\$5,532,000
Budget estimate, 2005	9,500,000
Committee recommendation	5,700,000

The Committee recommends an appropriation of \$5,700,000 for the multinational species conservation fund. The funds for neotropical birds have been provided under a separate heading. The Rhino and Tiger conservation fund shall receive \$1,500,000, and the remaining three funds shall each receive \$1,400,000.

STATE AND TRIBAL WILDLIFE GRANTS

Appropriations, 2004	\$69,138,000
Budget estimate, 2005	80,000,000
Committee recommendation	75,000,000

The Committee recommends \$75,000,000 for State and tribal wildlife grants. Of the amount provided, \$6,000,000 is provided for tribal grants.

NATIONAL PARK SERVICE

OPERATION OF THE NATIONAL PARK SYSTEM

Appropriations, 2004	\$1,609,560,000
Budget estimate, 2005	1,686,067,000
Committee recommendation	1,688,915,000

The Committee recommends \$1,688,915,000 for operation of the national park system, an increase of \$2,848,000 over the budget request and \$79,355,000 over the enacted level. The amount provided includes an increase of \$44,024,000 for park base operating budg-

ets, which is double the amount in the budget request. Of the amounts provided in addition to the budget request, \$500,000 should be allocated to the national trails system.

Resource Stewardship.—The Committee recommends \$341,856,000 for resource stewardship, a decrease of \$1,611,000 below the budget request. Changes to the budget request include an increase of \$500,000 for vanishing treasures and a decrease of \$2,111,000 for inventory and monitoring.

Visitor Services.—The Committee recommends \$327,456,000 for visitor services, a decrease of \$2,800,000 below the budget request. Changes to the budget request include decreases of \$2,200,000 for the incident management, analysis and reporting system and \$600,000 for regional special agents.

Maintenance.—The Committee recommends \$577,343,000 for maintenance, a decrease of \$8,750,000 below the budget request. Changes to the request include decreases of \$3,000,000 for hazardous structures, \$4,000,000 for repair and rehabilitation, and \$1,750,000 for general facility maintenance. Of the amount provided for repaired rehabilitation, not to exceed \$1,000,000 may be reserved for the removal of hazardous structures. The service should report to the Committee at the appropriate time as to the types of projects proposed to be completed with hazardous structure removal funds.

Within the amounts provided for maintenance, \$325,000 is for completion of the restoration of historic Ft. Piute in Mojave National Preserve, \$400,000 is for rehabilitation of structures at Stiltville in Biscayne National Park, and \$200,000 is for restoration work at the International Peace Garden.

Park Support.—The Committee recommends \$294,567,000 for park support, a decrease of \$6,003,000 below the budget request. Changes to the request include an increase of \$250,000 for partnership wild and scenic rivers, and decreases of \$600,000 for expansion of the senior ranger program, \$1,528,000 for challenge cost share, and \$4,125,000 for resource challenge cost share.

The Committee continues to expect the Service to allocate one third of the amount provided for the traditional challenge cost share program to the National Trails System.

External Administrative Costs.—The Committee recommends \$125,681,000 for external administrative costs, the same as the budget request.

Other.—The amounts provided for park operations include funds to combat hemlock woolly adelgid at Great Smoky Mountains National Park, and to conduct the All Taxa Biodiversity Inventory Project.

The Committee is aware that the visitor and education center at the Corinth unit of Shiloh National Military Park will soon be opening, and expects that appropriate funding will be provided for the first full year of operation.

Under the Forest Service, Wildland Fire Management heading, the Committee has requested a report by the Greater Yellowstone Coordinating Committee on mapping needs within the Greater Yellowstone Area. The Committee encourages the Services's active participation in the development of this study.

UNITED STATES PARK POLICE

Appropriations, 2004	\$77,888,000
Budget estimate, 2005	81,204,000
Committee recommendation	81,204,000

The Committee recommends \$81,204,000 for the United States Park Police, the same as the budget request. The amount provided includes an additional \$2,000,000 for terrorist threat preparedness.

NATIONAL RECREATION AND PRESERVATION

Appropriations, 2004	\$61,776,000
Budget estimate, 2005	37,736,000
Committee recommendation	63,023,000

The Committee recommends \$63,023,000 for national recreation and preservation, an increase of \$25,287,000 over the budget request.

Recreation Programs.—The Committee recommends \$551,000 for recreation programs, the same as the budget request.

Natural Programs.—The Committee recommends \$11,216,000 for natural programs, an increase of \$250,000 over the budget request. The increase provided is for the rivers and trails conservation program. The Committee appreciates the efforts made within the program to respond to congressional concerns about program management, and has included language in the bill regarding appropriate uses of program funds. The Service should give consideration to proposals for assistance submitted in relation to the Brigham City Trails Project.

Cultural Programs.—The Committee recommends \$20,703,000 for cultural programs, an increase of \$889,000 over the budget request. Increases provided include \$200,000 for the Louisiana Creole Heritage Center, \$189,000 for the Historic American Landscapes Survey, and \$500,000 for the National Underground Railroad Network for Freedom. The amount provided also includes \$100,000 in technical assistance for the Gettysburg Battlefield National Historic District.

Within the land acquisition and state assistance account, the Committee has made funds available for transfer to this account for an update of the Civil War Sites Advisory Commission's 1993 "Report on the Nation's Civil War Battlefields", as authorized in section 3(d)(6)(B) of Public Law 107-359.

International Park Affairs.—The Committee recommends \$1,616,000 for international park affairs, the same as the budget request.

Environmental and Compliance Review.—The Committee recommends \$397,000 for environmental compliance and review, the same as the budget request.

Grant Administration.—The Committee recommends \$2,143,000 for grant administration, an increase of \$251,000 over the budget request. The increase provided is for historic preservation fund grant administration as discussed under that account heading. The amount provided also includes funds for administration of Urban Park and Recreation Recovery grants.

Heritage Partnership Programs.—The Committee recommends \$14,317,000 for heritage partnership programs, an increase of

\$11,817,000 over the budget request. The Committee recommends the following distribution of funds:

[In thousands of dollars]

Project	Committee recommendation
America's Agricultural Heritage Partnership	750
Augusta Canal National Heritage Area	400
Automobile National Heritage Area	500
Cache La Poudre River Corridor	45
Cane River National Heritage Area	900
Delaware and Lehigh National Heritage Corridor	800
Erie Canalway National Heritage Corridor	600
Essex National Heritage Area	900
Hudson River Valley National Heritage Area	550
John H. Chafee Blackstone River Valley National Heritage Corridor	900
Lackawanna Valley National Heritage Area	550
Ohio and Erie Canal National Heritage Corridor	900
Quinebaug and Shetucket Rivers Valley National Heritage Corridor	900
Rivers of Steel National Heritage Area	900
Schuykill River Valley National Heritage Center	500
Shenandoah Valley Battlefields National Historic District	500
South Carolina National Heritage Corridor	900
Tennessee Civil War Heritage Area	400
Wheeling National Heritage Area	900
Yuma Crossing National Heritage Area	400
Subtotal, Commissions & Grants	13,195
Merit grants/newly authorized areas	1,000
Technical Support	122
Total, Heritage Partnership Programs	14,317

The Committee is aware of numerous pending proposals to authorize additional heritage areas. An amount of \$1,000,000 is provided for either initial funding for any such areas that are authorized during the 108th Congress or for distribution to existing heritage areas to fund proposals of particular merit. Distribution of such funds shall only be made after consultation with the Committee.

Statutory or Contractual Aid.—The Committee recommends \$12,080,000 for statutory or contractual aid, as opposed to zero funding as proposed in the budget request. The distribution of funds is shown in the following table:

[In thousands of dollars]

	Committee recommendation
Alaska National Parks	1,000
Benjamin Franklin Tercentenary Commission	300
Black Jack Battlefield Trust	89
Brown Foundation	250
Chesapeake Bay Gateways	3,000
Ft. Mandan, Ft. Lincoln, and Northern Plains Foundations	625
Ice Age National Scientific Reserve	750
Jamestown 2007	400
Keweenaw NHP (Main Street)	800
Lamprey River	1,000
Lower Eastside Tenement Museum	500
Mississippi Museum of Nat. Science	1,000
Natchez NHP (Forks of the Road Slave Mart)	150
Native Hawaiian culture and arts program	750
New Orleans Jazz Commission	66
Sewall-Belmont House	400

[In thousands of dollars]

	Committee recommendation
Sleeping Rainbow Ranch, Capitol Reef NP	1,000
Total	12,080

Funding provided in past years in this account for the Martin Luther King Center for Nonviolent Social Change, the Roosevelt-Campobello International Park, and the Flight 93 Memorial is provided in the operation of the national park system account.

Funding provided for the Forks of the Road Slave Market is for feasibility/development studies and exhibits in cooperation with the City of Natchez and Natchez NHP.

The Committee notes that funding provided for Keweenaw NHP is subject to the matching requirements of section 8 of Public Law 102-543.

Of the amount provided, \$200,000 for the Ft. Mandan Foundation and \$300,000 for the Ft. Abraham Lincoln Foundation are for facility upgrades, and \$125,000 is for the Northern Plains Foundation for planning efforts.

The funds provided for the Black Jack Battlefield Trust are for restoration of the Robert Hall Pearson Homestead.

The funds provided for Alaska national parks are for promotional efforts in cooperation with the Alaska Travel Industry Association, with an emphasis on visitation dispersal. These funds are to be matched by non-Federal funds.

HISTORIC PRESERVATION FUND

Appropriations, 2004	\$73,583,000
Budget estimate, 2005	77,533,000
Committee recommendation	71,250,000

The Committee recommends \$71,250,000 for the historic preservation fund, a decrease of \$6,283,000 below the budget request. The amount provided includes increases of \$3,430,000 for grants-in-aid to States and \$287,000 for grants-in-aid to tribes, and a decrease of \$10,000,000 for Preserve America.

The Committee is intrigued by the concepts embodied in the Preserve America proposal, but is unable to recommend an increase for this purpose due to funding constraints and the need to restore proposed reductions in existing, authorized heritage programs. The Committee has, however, included language in the bill allowing the Service to award not to exceed \$2,000,000 in Save America's Treasures funds for Preserve America pilot grants.

While recognizing that appropriate grant management procedures must be followed for HPF programs, the Committee is concerned about the use of Historic Preservation Fund appropriations for grant administration and related purposes. Language has been included in the bill prohibiting such uses. A corresponding increase has been provided within the grant administration activity in the National recreation and preservation account.

CONSTRUCTION

Appropriations, 2004	\$329,879,000
Budget estimate, 2005	329,880,000
Committee recommendation	330,019,000

The Committee recommends \$330,019,000 for construction, an increase of \$139,000 above the budget request. The Committee recommends the following distribution of funds:

NATIONAL PARK SERVICE CONSTRUCTION

[In thousands of dollars]

State	Project	Committee recommendation
IL	Abraham Lincoln Presidential Library and Museum	1,000
PA	Allegheny Portage Railroad NHS (rehab trail)	861
WI	Apostle Islands NL (restore Raspberry Island light station)	1,136
TX	Big Bend NP (Chisos Basin water supply)	2,000
FL	Big Cypress NPres (complete rehab of ORV trails)	569
MA	Boston Harbor Islands NRA (dock access)	800
MA	Boston NHP (Bldg. 125)	1,187
MA	Boston NHP (Commandant's House)	774
LA	Cane River Creole NHP (curatorial facility)	182
LA	Cane River Creole NHP (Magnolia Plantation)	1,068
GA	Chattahoochee River NRA (river recreation access)	2,125
MD	Chesapeake and Ohio Canal NHP (rehab Great Falls visitor center and facilities)	1,776
OR	Crater Lake NP (rehab cafeteria bldg. and relocate rim parking)	8,741
OH	Dayton Aviation NHP (Wright-Dunbar Plaza, accessibility)	650
NJ	Delaware Water Gap NRA (replace Depew recreation site)	2,298
AK	Denali NP&Pres (replace Eielson visitor center)	7,420
FL	Everglades NP (modified water delivery system)	8,077
NY	Fire Island NS (West Entrance ranger station and construct restrooms)	735
PA	Flight 93 NMem (visitor facilities)	806
KS	Fort Larned NHS (North Officers' Quarters)	1,114
KS	Fort Larned NHS (Old Commissary)	869
MD	Fort Washington Park (stabilization)	3,660
MA	Frederick Law Olmsted NHS (upgrade systems/rehab structures)	2,011
MO	George Washington Carver NM (complete visitor center)	3,187
PA	Gettysburg NMP (Wills House)	5,759
WY	Grand Teton NP (visitor center at Moose)	5,000
TN	Great Smoky Mountains NP (Institute at Tremont)	500
MD	Hampton NHS (install environmental controls)	1,546
WV	Harpers Ferry NHP (rehab Bldg. 82, the Jackson House)	233
WV	Harpers Ferry NHP (restoration of Armory Yard)	2,342
AR	Homestead NM	1,112
AR	Hot Springs NP (rehab bathhouses)	4,989
LA	Jean Lafitte NHP&Pres (Ft. Jackson)	293
RI	John H. Chafee Blackstone River Valley NHC	750
HI	Kalaupapa NHP (preserve historic buildings)	3,928
AK	Kenai Fjords NP (multi-agency center)	500
AK	Klondike Gold Rush NHP (construct resource center/protect collections)	739
MS	L.Q.C. Lamar House NHL	500
CA	Lassen Volcanic NP (replace chalet)	10,051
AR	Little Rock Central High School NHS (design visitor facility)	733
VA	Manassas National Battlefield Park (rehab Brawner Farm)	2,317
GA	Martin Luther King, Jr., NHS (restore Ebenezer Baptist Church)	2,459
MD	Monocacy NB (relocate visitor center)	3,539
AK	Morris Thompson Cultural and Visitor Center	6,000
MS	Natchez Trace Parkway	1,000
MA	New Bedford Whaling NHP (Corson Bldg.)	3,000
WV	New River Gorge NSR	1,850
WA	Olympic NP (Elwha River Ecosystem)	15,000
WA	Olympic NP (Salmon Obstructions/Construct Bridge and Culvert)	1,940
AZ	Organ Pipe Cactus NM (vehicle barrier)	6,600
VA	Petersburg NB (rehab, replace maintenance facilities)	812

NATIONAL PARK SERVICE CONSTRUCTION—Continued

[In thousands of dollars]

State	Project	Committee recommendation
CA	Pinnacles NM (relocate and replace maintenance and visitor facilities)	4,610
CA	Point Reyes NS (coastal watershed restoration and enhancement)	2,077
CA	Point Reyes NS (Life Boat Station Marine Railway)	1,885
HI	Pu'uhonua o Honaunau NHP (remove/replace admin. bldgs.)	1,112
DC	Rock Creek Park (Meridian Hill Park)	3,007
MA	Saugus Iron Works NHS (rehab)	1,283
VA	Shenandoah NP (Old Rag parking lot)	600
UT	Utah Public Lands Artifact Preservation Act	5,000
MS	Vicksburg NMP (Pemberton House)	750
Various	Washington Office (storm damage reconstruction)	14,000
CT	Weir Farm NHS (replace facilities)	3,536
AK	Western Arctic National Parklands (NW Alaska Heritage Center and admin. facilities)	10,708
DC	White House (structural and utility rehab)	9,938
AK	Wrangell-St. Elias NP&Pres (AHTNA museum and cultural center)	1,135
WY	Yellowstone NP (Courthouse)	2,655
WY	Yellowstone NP (Madison wastewater facilities)	3,956
WY	Yellowstone NP (Old Faithful Inn)	9,801
WY	Yellowstone NP (West Entrance Station)	1,487
WY	Yellowstone NP (winter snowcoaches)	1,000
	Subtotal, Line Item Construction	215,078
	Emergency and Unscheduled Projects	4,000
	Housing Replacement	8,000
	Dam Safety	2,700
	Equipment Replacement:	
	Replacement of park operations equipment	14,500
	Conversion to narrowband radio system	22,844
	Modernization of information mgmt. system	1,000
	Subtotal, Equipment Replacement	38,344
	Construction Planning (10 percent)	21,220
	Construction Program Management and Operations:	
	Associate Director, Professional Services	1,016
	Denver Service Center operations	16,458
	Regional facility project support	9,890
	Subtotal, Const. Program Mgmt. & Ops.	27,364
	General Management Planning:	
	EIS planning and compliance	4,948
	General management	7,200
	Strategic planning	663
	Special resource studies	502
	Subtotal, General Management Planning	13,313
	Subtotal, Other Construction	114,941
	Total, NPS Construction	330,019

The Committee shares many of the concerns expressed in the House report regarding NPS partnership projects. This is clearly an area that cries out for more careful management at every level, from the Director down through to park superintendents. The Com-

mittee is encouraged that the Director has issued more explicit direction to the field that builds on existing Director's Order 21, but it remains to be seen whether this new guidance will be adhered to and improved, where necessary, over time. Fundamentally, however, the Committee does not view a properly conceived and managed partnership project as inconsistent with the Service's ongoing efforts to reduce the maintenance backlog, address basic health and safety problems, and improve the quality of collections storage throughout within the park system. The Committee has therefore not elected to impose any sort of blanket moratorium on partnership projects. The Committee will instead expect to work closely with the Service on both a programmatic and project-by-project basis to ensure that the Service can reap the significant potential benefits of partnership projects without undermining the core mission of the Service itself.

The Committee is aware that pending legislation would authorize the National Park Service to occupy a portion of the Hibben Archaeological Research Center for the storage of collections from Chaco Culture NHP. Should such legislation be enacted, the Service should consider allocating equipment funds to establish operations at the Hibben Center.

In furtherance of Public Law 103-449, the Committee has included funds for planning of a curatorial facility for Cane River Creole NHP in conjunction with Northwestern State University.

The Committee has included \$500,000 to initiate conceptual planning and pre-design for the proposed redevelopment of the Great Smoky Mountains Institute at Tremont. These funds are to be matched by non-Federal sources. It is the Committee's intention that this proposed project follow the recently development partnership construction process developed by the National Park Service. In particular, the park and partners should focus on the functions to be accomplished at the site, and begin consideration of the operational consequences of such a new facility and what roles and responsibilities both the park and the partner would have for the planning, construction, and operation of the facility.

Funding provided for the L.Q.C. Lamar House NHL is to be matched with non-Federal funds.

Of the funds provided for winter use infrastructure at Yellowstone National Park up to \$500,000 may be used for outreach and promotional efforts to educate the public about the range of visitation opportunities and winter activities at the Park.

The Committee notes that the Service expects to continue work on the Bainbridge Island/Eagledale Ferry Dock special resource study during fiscal year 2005. The Committee also notes that the Service has allocated funds during fiscal year 2004 for a transportation study at Virgin Islands National Park. The Committee has also provided funds to initiate general management planning at Lincoln Home National Historic Site.

Language has been included in the bill providing authority for the National Park Service to construct and maintain a parking lot and connecting trail on non-Federal land to alleviate visitor use concerns at Old Rag Mountain Trail in Shenandoah National Park.

No funds have been provided for the Safety Interoperable Communications Program [SAFECOM].

Of the funds provided for the New River Gorge NSR, \$250,000 shall be made available to the New River Parkway Authority for completion of the required management plan, and \$175,000 shall be used in conjunction with Concord College to begin planning for a regional education center based at Camp Brookside.

The Committee is aware of the need for a historic structure report and associated archaeological work on the Carrigan and Burch Houses at the Lincoln Home National Historic Site and expects that appropriate funding will be made available.

The Committee is concerned that certain passages of Lincoln's Second Inaugural Address featured on the north wall of the Lincoln Memorial have become nearly unreadable. The Committee encourages the National Park Service to address this maintenance issue in order to enhance the experience for visitors to the Lincoln Memorial.

LAND AND WATER CONSERVATION FUND

(RESCISSION)

Appropriations, 2004	-\$30,000,000
Budget estimate, 2005	- 30,000,000
Committee recommendation	- 30,000,000

The Committee recommends a rescission of \$30,000,000 in annual contract authority provided by 16 U.S.C. 460l-10a. This authority has not been used in recent years and there are no plans to use it in fiscal year 2005.

LAND ACQUISITION AND STATE ASSISTANCE

Appropriations, 2004	\$135,594,000
Budget estimate, 2005	178,124,000
Committee recommendation	155,831,000

The Committee recommends \$155,831,000 for land acquisition and State assistance, a reduction of \$22,293,000 below the budget request.

The following table shows the Committee recommendation:

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005

State	Project	Committee recommendation
VA	Appalachian National Scenic Trail (High Top Mtn.)	\$2,100,000
TX	Big Thicket National Preserve	4,541,000
Mult.	Civil War Battlefields	5,000,000
SC	Congaree NP	6,000,000
KY	Cumberland Gap NHP (Fern Lake)	1,000,000
PA	Flight 93 National Monument	2,000,000
OR	Fort Clatsop National Monument	5,000,000
NC	Guilford Courthouse NMP	500,000
WI	Ice Age NST	1,000,000
LA	Jean Lafitte NHP&Pres	500,000
CA	Mojave NPres	1,600,000
DC	National Capital Parks	2,479,000
NJ	New Jersey Pinelands Reserve	500,000
WV	New River Gorge NSR	2,000,000
NE	Niobrara NSR (easements)	500,000
HI	Pu'uhonua o Honaunau NHP	4,600,000
MI	Sleeping Bear Dunes NL	2,000,000
PA	Valley Forge NMP	2,000,000

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005—Continued

State	Project	Committee recommendation
AK	Wrangell-St. Elias NP	2,000,000
	SUBTOTAL, LINE ITEM PROJECTS	45,320,000
	Emergencies/Hardships	3,000,000
	Inholdings/Exchanges	3,000,000
	Acquisition management	10,511,000
	SUBTOTAL, NPS FEDERAL LAND ACQ.	61,831,000
	Stateside grants	94,000,000
	TOTAL, NPS LASA	155,831,000

The Committee supports the proposal to establish national and State preserves to protect the viewshed of the Elkhorn Ranch, adjacent to the Theodore Roosevelt NP. Should Congress establish a National Preserve, the Committee directs the Service to submit a proposal to fund the Federal acquisition out of unobligated balances.

The Committee is aware of Senate passage of S. 1576 to expand Harpers Ferry NHP, which would protect School House Ridge and other significant resources in West Virginia. The Committee appreciates efforts to protect this historic area and would look favorably upon a request for funding should the authorizing bill become law.

The Committee is aware of opportunities to preserve Civil War battlefields at Pilot Knob, MO and Camp Calhoun, KY, and encourages the Service to consider allocating preservation funds for these sites to the extent that applicants meet the established criteria for the civil war battlefield preservation program.

Language is included in the bill providing for the transfer of \$250,000 of the funds provided for Civil War battlefield preservation to the national recreation and preservation account for an update of the Civil War Sites Advisory Commission's 1993 "Report on the Nation's Civil War Battlefields," as authorized in section 3(d)(6)(B) of Public Law 107-359.

ENERGY AND MINERALS

U.S. GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

Appropriations, 2004	\$937,985,000
Budget estimate, 2005	919,788,000
Committee recommendation	939,486,000

The Committee recommends an appropriation of \$939,486,000 for the U.S. Geological Survey [USGS], an increase of \$19,698,000 above the budget estimate and \$1,501,000 above the fiscal year 2004 enacted level. Changes to the fiscal year 2004 enacted level are described below by program and displayed in the table at the back of the report.

The Committee has not agreed to most of the proposals recommended in the budget justification. Proposed streamlining re-

ductions and vehicle fleet reductions have not been taken throughout the Survey's programs because no data has been provided to substantiate these changes. Further, the Committee has reinstated most of the individual projects targeted for elimination in the budget request, many of which were developed in collaboration with USGS personnel in the field. The Committee is concerned that both Department of the Interior [DOI] and administration-wide priorities, as well as the Survey's administrative changes, are being balanced on the backs of the program disciplines that are the basis for the Survey's existence and its scientific reputation. The strength of the Survey's existing efforts in many program areas is deserving of additional support. The Committee has little ability to provide that support, however, when it must annually restore large sums for proposed program and project reductions that have been taken with little or no justification. The Committee urges that future budget requests place a stronger emphasis on the Survey's core programs, which have proven value and strong public support.

Mapping, Remote Sensing and Geographic Investigations.—The Committee recommends an appropriation of \$119,824,000 for mapping activities, an increase of \$883,000 above the budget estimate and \$9,935,000 below the current year enacted level. In agreement with the budget request, the following reductions have been taken to the fiscal year 2004 level: \$1,887,000 in expected buyout savings, \$494,000 for GIS mapping, and a transfer of \$8,619,000 to the newly created Enterprise Information activity. An increase of \$665,000 is provided for uncontrollable cost adjustments. Within base funds, \$1,000,000 is continued for mapping activities in Alaska. The Committee understands that half of those funds will be used to map the Arctic coast and half will be used to map other portions of the State. An amount of \$400,000 is included for a cooperative geospatial information project with Texas State University.

The Committee is concerned that it has been over a year since the equipment failure on the Landsat 7 satellite and yet no clear guidance has emerged from the administration as to how USGS should proceed. Leaving the Survey and/or the Department of the Interior to somehow figure out how to absorb the tab for continuing satellite operations, now that the sale of degraded data is insufficient to cover costs, is not a solution to the problem. The USGS is responsible for satellite operations, data collection and archiving. The larger questions of whether to maintain a satellite that produces degraded data and, if so, how, the status of the Landsat Data Continuity Mission, whether additional satellites will be launched in the near future to provide this continuity, and how to meet the costs associated with any of these options must be decided. In the Committee's view, if the decision is made to maintain Landsat operations at the current level for the near future, then the various Federal agencies that typically rely on Landsat data and want program continued should share in the cost of the satellite's operations. This solution cannot be effected by USGS and DOI alone, but requires the involvement and direction of administration officials at a higher policy level. The Committee expects that all interested parties will work toward a responsible resolution of these issues in the weeks ahead.

In the meantime, the Committee expects the mapping program to be cautious in committing itself to new and/or expanded cooperative agreements before consensus is reached on Landsat funding. To the extent that buyout savings may be required to contribute to EROS Data Center operations during fiscal year 2005, the Committee expects the mapping program to use these funds to do so. The redirection of these funds, which were originally anticipated to be used for partnerships, is not intended to be a permanent addition to the EDC base, but rather part of a short-term solution. Quarterly reports should be provided to the Committee that display the costs of Landsat operations, the revenue produced, the funds required to supplement that revenue, and the source of those funds.

Geological Hazards, Resources, and Processes.—The Committee recommends an amount of \$228,214,000 for the Geological Hazards, Resources, and Processes program, an increase of \$7,460,000 above the budget estimate and \$5,969,000 below the current year enacted level.

In agreement with the budget request, the following reductions have been taken to the fiscal year 2004 enacted level: \$247,000 for global dust research, \$1,504,000 for the Tampa Bay pilot project, \$1,482,000 for the Alaska Minerals-at-Risk program, \$296,000 for a Kansas well log inventory, and a transfer of \$4,261,000 to the Enterprise Information activity. An amount of \$889,000 for Tongue River coalbed methane studies has been taken from the Energy Resources program and included in the Hydrologic Networks and Analysis program, where it is more appropriately funded. The Committee does not support the proposed reduction of \$6,493,000 to the Minerals Resources program and has retained those funds in the program base for fiscal year 2005.

Increases to the fiscal year 2004 level include \$1,500,000 to fund the Alaska Mineral Resources Assessment program, a partner program with the State for geologic mapping to assess the oil, gas, and other mineral potential within the State, \$100,000 for the Geological Materials Center project to support energy and minerals exploration in Alaska, and \$1,110,000 for uncontrollable cost adjustments.

Continued in the fiscal year 2005 base budget are the following ongoing projects: \$1,500,000 for the purchase and installation of volcano monitoring equipment at Shemya, AK; \$450,000 for implementation of the cooperative agreement with the University of Hawaii-Hilo for volcano monitoring research; \$500,000 for North Carolina coastal erosion studies; \$500,000 for subsidence studies at the University of New Orleans; \$1,250,000 for South Carolina/Georgia coastal erosion and coastal monitoring studies, of which \$250,000 is intended for the South Carolina coastal erosion monitoring program; and \$400,000 for the mineral inventory in Clark County, NV. The amount for the University of Hawaii cooperative agreement consolidates funds previously appropriated for two projects in order to enhance the cooperators' abilities to direct monies to the most important of several proposed projects. In addition to the amount included for volcano work in Shemya, AK, the Committee expects that the Alaska Volcano Observatory base budget will be continued at no less than the fiscal year 2004 enacted level.

Water Resources Investigations.—The Committee recommends an amount of \$212,948,000 for Water Resources Investigations, an increase of \$10,266,000 above the budget estimate and \$2,766,000 below the fiscal year 2004 enacted level. In agreement with the budget request, reductions to the enacted level include \$592,000 for a Lake Pontchartrain study, \$346,000 for Hood Canal fish mortality research, \$247,000 for Delaware River flow modeling, and a transfer of \$3,961,000 to the Enterprise Information activity. An increase of \$78,000 to the base for Water Resources Research Institutes brings the total amount for this program back to the fiscal year 2004 pre-rescission level of \$6,500,000. The Committee is dismayed that this program was once again targeted for elimination in the fiscal year 2005 budget justification. An increase of \$1,413,000 is included for uncontrollable cost adjustments. A transfer of \$889,000 from Energy Resources to the Hydrologic Networks and Analysis program for Tongue River coalbed methane studies has been made to place the project within a more appropriate activity.

Projects continued within base funding include \$500,000 for the U.S.-Mexico border initiative, \$500,000 for the Spokane Valley/Rathdrum Prairie Aquifer study; \$450,000 for well monitoring in Hawaii; \$200,000 for the Berkeley Pit study; \$500,000 for the Potomac River Basin groundwater study; \$250,000 for the Chesapeake Bay program; \$485,000 for Lake Champlain research; and \$1,500,000 to continue collaborative studies with the University of Oklahoma on groundwater contamination and subsidence in the Roubidoux Aquifer. Also within base funds, up to \$900,000 may be used for the Survey's participation in the Long-Term Estuary Assessment program.

Biological Research.—The Committee recommends an amount of \$172,821,000 for Biological Research activities, an increase of \$5,217,000 above the budget estimate and \$1,708,000 below the fiscal year 2004 enacted level. An amount of \$1,000,000 is provided for the Northern Prairie Carbon Crediting initiative, an increase of \$500,000 above the budget request. An amount of \$881,000 is provided for fixed cost adjustments. In agreement with the budget request, the following reductions have been taken to the enacted level: \$107,000 to transfer boat maintenance funds to the Facilities activity; \$2,794,000 to transfer funds to the Enterprise Information activity; and \$494,000 for a Lake Tahoe decision support system. A reduction of \$194,000 to the current year base for pallid sturgeon research will allow that work to continue at a level of \$300,000.

Other projects that are continued within base funds include: \$200,000 for Diamondback Terrapin research in the Chesapeake Bay; \$800,000 for the molecular biology program at the Leetown Science Center; \$1,000,000 for invasive species research in collaboration with Mississippi State University; \$750,000 for research on the Mark Twain National Forest; \$200,000 for a multidisciplinary water study at the Leetown Science Center; \$500,000 for manatee research; \$2,766,000 for the fire science research program; \$988,000 for the Northern Continental Divide Ecosystem study; and \$400,000 to continue support for the newly established Nebraska Cooperative Research Unit.

Enterprise Information.—Enterprise Information is a newly established line within the current budget structure that has been formed by the transfer of \$46,674,000 from the Survey's other activities in order to consolidate all bureauwide IT management and service functions. The fiscal year 2005 request for Enterprise Information is \$45,147,000. The Committee recommends an amount of \$45,233,000, an increase of \$86,000 above the budget request and \$1,441,000 below the original amount transferred. Changes to the fiscal year 2004 funding level created by program transfers include an increase of \$2,500,000 to fund security infrastructure operations, as well as the Department-wide service network, and a decrease of \$3,941,000 for digital narrowband conversion of wideband radios. Budget proposals that have not been accepted by the Committee include base reductions of \$895,000 for Security Certification and \$592,000 for Accessible Data Transfer, and increases of \$64,000 for SAFECOM, \$680,000 for Disaster.gov, and \$5,000 for e-records management.

Science Support.—The Committee recommends an amount of \$65,435,000 for Science Support, a decrease of \$3,281,000 below the budget request and \$25,376,000 below the fiscal year 2004 enacted level. In agreement with the budget request, the following reductions to the fiscal year 2004 base have been taken: \$27,039,000 to transfer funds to the Enterprise Information activity, and \$167,000 to transfer funds to the Working Capital Fund. Increases above the current year enacted level include \$500,000 for costs associated with the annual audit and \$1,330,000 for fixed cost adjustments.

Facilities.—The Committee recommends an amount of \$95,011,000 for Facilities, an increase of \$2,022,000 above the fiscal year 2004 enacted level and \$933,000 below the budget request. In agreement with the budget request, changes to the enacted level include decreases of \$988,000 for the Tunison Lab and \$198,000 for the Leetown Science Center for projects that have been completed, and an increase of \$107,000 to reflect the transfer of funds from the Biological Research activity for boat maintenance. An increase of \$3,101,000 is included to meet escalating rental payments and other fixed cost adjustments. Funding for Leetown Science Center biosecurity upgrades proposed in the request has been retained in the Committee recommendation.

The Committee is concerned with reports it has received regarding the unsafe conditions at the Patuxent Wildlife Research Center. A series of assessments of facility conditions at the Center in 2000 and 2001 identified 18 office/laboratory buildings and 9 on-site residences that are in urgent need of repair to comply with safety codes. The land and structures at the Center are currently owned by the U.S. Fish and Wildlife Service [FWS], but occupied in large part by USGS employees. As a consequence, jurisdictional issues need to be resolved prior to a significant investment of construction funds by either bureau. The Committee understands that discussions between USGS and FWS regarding the future of the research center will be taking place in the next several weeks. In the meantime, work is continuing on a conceptual design, to be completed this fall, that will provide the framework for any further plans that may be required before construction at the Center begins. The Committee expects that any additional costs associated with the

project will be requested in future budget submissions. Funds are included in the fiscal year 2005 budget request and the Committee recommendation to address some of the most urgent repairs at the Center.

MINERALS MANAGEMENT SERVICE

ROYALTY AND OFFSHORE MINERALS MANAGEMENT

Appropriations, 2004	\$163,280,000
Budget estimate, 2005	171,575,000
Committee recommendation	171,175,000

The Committee recommends an appropriation of \$171,175,000 for royalty and offshore minerals management, which is \$400,000 below the budget request. The funding amounts set out below are at the activity level. Additional details on funding for sub-activities within the various appropriations accounts for the Service are set out in a table in the back of this report.

	Budget estimate	Committee recommendation	Change
Outer Continental Shelf lands	\$146,104,000	\$145,704,000	-\$400,000
Royalty management	81,906,000	81,906,000	.....
General administration	47,295,000	47,295,000	.....
Use of receipts	-103,730,000	-103,730,000	.....
Total, royalty and offshore minerals management	171,575,000	171,175,000	-400,000

Within the funds for the leasing and environmental program in the Outer Continental Shelf lands activity, the Committee has provided \$150,000 for the Alaska Whaling Commission to ensure that proposed OCS sales in Alaska properly consider the impacts of offshore drilling on whale migration patterns and whaling activities.

The Committee has provided an increase of \$1,800,000 above the budget request for the resource evaluation program in the Outer Continental Shelf lands activity. The increase is comprised of \$900,000 for the Center for Marine Resources and Environmental Technology to support exploration and sustainable development of seabed minerals including gas hydrates and \$900,000 for the Marine Mineral Technology Center in Alaska to support exploration and sustainable development of seabed minerals.

The Committee has provided an additional \$600,000 above the budget request within the Technology Assessment and Research program for the Offshore Technology Research Center. This provides a total amount of \$1,000,000 for the OTRC to perform research for MMS through the cooperative agreement dated June 18, 1999.

The Committee has not provided the full amount requested for the information management program, but has provided bill language that would allow the agency to use amounts from the franchise fund for this important project.

The Committee has continued bill language contained in prior years prohibiting the use of funds for Outer Continental Shelf leasing and development in certain areas. However, the Committee notes as it has in prior years that development activities outside of areas identified in the agency's 5 year OCS development plan

are not permitted under law. The current 5 year plan does not expire until 2007. Accordingly, this moratoria language is largely irrelevant during the remaining period of the plan.

Given the uncertainties with projecting offsetting receipts 1 to 2 years in advance, the Committee has again given the Minerals Management Service the authority to utilize receipts accruing from rental rates in effect prior to August 5, 1993, to augment primary sources of receipts should this be necessary to reach the operating levels intended by the Committee.

The Committee has also provided authority for the agency to pay any late disbursement interest caused by delays in processing royalty payments for States and tribes out of the Federal royalty share rather than the agency's appropriated funds. Given the recent problems caused by disruption of internet service and its impacts on the MMS's ability to process royalty payments timely, the Committee believes this additional authority is necessary.

OIL SPILL RESEARCH

Appropriations, 2004	\$7,017,000
Budget estimate, 2005	7,105,000
Committee recommendation	7,105,000

The Committee recommends an appropriation of \$7,105,000 for oil spill research, which is equal to the request.

OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

REGULATION AND TECHNOLOGY

Appropriations, 2004	\$105,384,000
Budget estimate, 2005	108,905,000
Committee recommendation	109,905,000

The Committee recommends an appropriation of \$109,905,000 for regulation and technology, which is \$1,000,000 above the budget estimate. The Committee notes that, despite the significant amount of funding dedicated to coal research, the United States does not have an integrated and coordinated coal research and development approach for all stages of the coal life cycle. Most coal-related research funding is directed toward the use of coal in power generation, not in the mining and reclamation of coal or in its use in other promising, alternative applications. The Committee is concerned that no comprehensive review of coal has been undertaken in the recent past. Therefore, with the additional \$1,000,000 provided above the request, the Committee directs the Office of Surface Mining to contract with the National Research Council of the National Academy of Sciences for a study of coal to include, among other things, a review of coal reserves, an assessment of the categories of coal research currently being carried out in the United States, and a review of how technologies are being transferred to coal mine operators and other users. The study should be completed within 2 years, with interim reports supplied to the Committee as appropriate. A comparison of the budget estimate and the Committee recommendation is as follows:

	Budget estimate	Committee recommendation	Change
Environmental restoration	\$161,000	\$161,000	.....
Environmental protection	79,953,000	80,953,000	+ \$1,000,000
Technology development and transfer	13,487,000	13,487,000	.....
Financial management	492,000	492,000	.....
Executive direction	14,712,000	14,712,000	.....
Subtotal, regulation and technology	108,805,000	109,805,000	+ 1,000,000
Civil penalties	100,000	100,000	.....
Total, regulation and technology	108,905,000	109,905,000	+ 1,000,000

ABANDONED MINE RECLAMATION FUND

(Definite, Trust Fund)

Appropriations, 2004	\$190,591,000
Budget estimate, 2005	243,863,000
Committee recommendation	190,863,000

The Committee recommends \$190,863,000 for the abandoned mine reclamation fund, which is a decrease below the budget estimate of \$53,000,000. A comparison of the Committee recommendation and the budget estimate is as follows:

	Budget estimate	Committee recommendation	Change
Environmental restoration (includes legislative proposal)	\$223,229,000	\$170,229,000	– \$53,000,000
Technology development and transfer	4,542,000	4,542,000	.....
Financial management	8,565,000	8,565,000	.....
Executive direction	7,527,000	7,527,000	.....
Total	243,863,000	190,863,000	– 53,000,000

In the absence of legislation extending the collection of fees under the Surface Mining Control and Reclamation Act [SMCRA], the Committee has not provided funds for the administration's proposal to provide additional funds to pay down the State share balances in the AML fund of certified States.

The Committee has included \$10,000,000 for the Appalachian clean streams initiative to address acid mine drainage problems.

Bill Language.—As in prior years, the bill includes language related to the conduct of the abandoned mine land program. The Committee also has recommended language in the bill which would fund minimum program State grants at \$1,500,000 per State as well as language which provides \$10,000,000 to be used for projects in the Appalachian clean streams initiative.

The Committee also has included language specific to the State of Maryland authorizing the State to set aside for acid mine drainage abatement the greater of \$1,000,000 or 10 percent of the total of the grants made available to the State under title IV of the Surface Mining Control and Reclamation Act of 1977, subject to specific provisions identified in the bill language.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

Appropriations, 2004	\$1,892,706,000
Budget estimate, 2005	1,929,477,000
Committee recommendation	1,951,798,000

The Committee recommends \$1,951,798,000 for the operation of Indian programs, an increase of \$59,092,000 above the fiscal year 2004 enacted level, and \$22,321,000 above the budget estimate. The following table provides a comparison of the budget estimate and Committee recommendations in the major programmatic areas:

	Budget estimate	Committee recommendation	Change
TRIBAL BUDGET SYSTEM			
Tribal Priority Allocations	\$775,631,000	\$780,631,000	+ \$5,000,000
Other Recurring Programs	600,611,000	616,340,000	+ 15,729,000
Non-Recurring Programs	73,011,000	77,403,000	+ 4,392,000
Total, Tribal Budget System	1,449,253,000	1,474,374,000	+ 25,121,000
BIA OPERATIONS			
Central Office Operations	134,444,000	123,444,000	- 11,000,000
Regional Office Operations	62,523,000	62,523,000	.....
Special Programs and Pooled Overhead	283,257,000	291,457,000	+ 8,200,000
Total, BIA Operations	480,224,000	477,174,000	- 3,050,000
Total, Operation of Indian Programs	1,929,477,000	1,951,798,000	+ 22,321,000

Additional details on the funding for the Bureau's Activities are provided in a table in the back of this report.

Tribal Priority Allocation.—The Committee recommends \$780,631,000 for tribal priority allocations [TPA], an increase of \$5,000,000 above the budget request and \$9,994,000 above the fiscal year 2004 enacted level. Increases above the budget request include an additional \$3,000,000 for contract support costs, and \$2,000,000 for welfare assistance. The Committee notes that the increase for contract support costs should fund payments at a higher percentage than fiscal year 2003 or fiscal year 2004.

Other Recurring Programs.—The Committee recommends \$616,340,000 for other recurring programs, an increase of \$2,204,000 above the fiscal year 2004 enacted level, and \$15,729,000 above the budget estimate. Changes to the budget estimate include increases of \$12,500,000 for operating grants for Tribally Controlled Community Colleges, and \$3,229,000 for the following Tribal Management/Development programs: the Alaska Sea Otter Commission (\$98,000), the Wetlands/Waterfowl Management program (\$592,000), the Upper Columbia United Tribes (\$316,000), the Bering Sea Fishermen's Association (\$790,000), the bison program (\$1,087,000), and the Chugach Regional Resources Commission (\$346,000). The increase to the Tribal Management/Development account restores these ongoing programs to the enacted level.

The Bureau is directed to enter into annual reimbursable support agreements with the Bureau of Reclamation for the Operation and Maintenance of the Dry Prairie Rural Water System.

Non-Recurring Programs.—The Committee recommends \$77,403,000 for non-recurring programs, an increase of \$1,762,000 above the fiscal year 2004 enacted level, and an increase of \$4,392,000 above the budget estimate. Increases above the budget estimate include \$500,000 for the continuation of the Rocky Mountain Technology Foundation's project servicing tribal communities, \$750,000 for the rural Alaska fire program, \$1,500,000 for the completion of housing to support the Bachelor of Science in Nursing program at Salish and Kootenai Tribal College, \$392,000 for the Alaska Legal Services program, \$1,000,000 for the Denali Commission, and \$250,000 for the Native American Engineering program at University of Denver.

Within the funds provided for endangered species, the Committee expects the Bureau to continue support of the prairie dog management programs overseen by the Cheyenne River Sioux Tribe and the Rosebud Sioux Tribe.

Central Office Operations.—The Committee recommends \$123,444,000 for central office operations, an increase of \$34,938,000 above the fiscal year 2004 enacted level. The Committee has provided \$57,205,000 for Information Resources Technology rather than \$67,205,000 as proposed by the budget request. The Committee is extremely reluctant to recommend a funding level below the request level for this ongoing initiative but notes that sizeable increases were provided in both fiscal years 2003 and 2004, and the amount provided is \$18,972,000 above the enacted level. Additionally, \$1,000,000 is taken from the proposed work force initiative.

Regional Office Operations.—The Committee recommends \$62,523,000 for regional office operations, a decrease of \$1,163,000 below the fiscal year 2004 enacted level, and fully commensurate with the budget estimate.

Special Programs/Pooled Overhead.—The Committee recommends \$291,457,000 for special programs/pooled overhead, an increase of \$11,357,000 above the fiscal year 2004 enacted level, and \$8,200,000 above the budget estimate. Increases above the budget estimate include the following: \$3,500,000 for the United Tribes Technical College, \$450,000 for the United Sioux Tribes Development Corporation, \$1,750,000 for the Crownpoint Institute of Technology, \$1,500,000 for the Western Heritage Center's Distance Learning and tribal histories project, \$250,000 for the Indian Arts and Crafts Board and \$750,000 for the Alaska Native Aviation Training program.

Given the high incidence of Sudden Infant Death Syndrome [SIDS] in American Indian and Alaska Native communities, the Committee applauds the completion of a comprehensive, culturally appropriate SIDS risk-reduction education kit. This kit is being made available at no cost by the CJ Foundation for SIDS, a private foundation. To ensure maximum utilization of this free resource, the Bureau is directed to obtain kits for use in health education classes or other appropriate settings.

CONSTRUCTION

Appropriations, 2004	\$346,825,000
Budget estimate, 2005	283,126,000
Committee recommendation	283,126,000

The Committee recommends \$283,126,000 for construction, equal to the budget request. The Committee notes this amount is significantly below the enacted level. While Indian school construction and replacement remains a high priority, at the time of the preparation of this report the school construction account held approximately \$209,000,000 in unobligated balances. This balance, coupled with other shortfalls in Native American programs, forces the Committee to allocate funds elsewhere.

The Committee's recommendation for education construction includes \$78,537,000 for replacement school construction as proposed by the budget request. The Committee understands the Bureau's desire to no longer provide specific cost estimates for individual projects until the planning and design phase will allow more accurate estimates than in the past. However, the Bureau is expected to respond to congressional inquiries regarding specific projects as quickly as possible if it wishes to retain this latitude in future fiscal years.

The Committee is aware the Meskwaki Settlement School Board has approved the Sac and Fox Meskwaki Settlement School Expansion project and is seeking \$5,500,000 in Federal funding through the Tribal School Construction Demonstration project. Additionally, the Committee is also aware that the Three Affiliated Tribes have an application pending for funding under the demonstration program for replacement of the tribes' Twin Buttes Elementary school located on the Fort Berthold Reservation. The Committee expects the Bureau to give full consideration to both of these worthwhile projects.

INDIAN LAND AND WATER CLAIMS SETTLEMENTS AND MISCELLANEOUS PAYMENTS TO INDIANS

Appropriations, 2004	\$54,866,000
Budget estimate, 2005	34,771,000
Committee recommendation	34,771,000

The Committee recommends \$34,771,000 for Indian land and water claims settlements and miscellaneous payments to Indians. Funding is provided as follows:

	Budget estimate	Committee recommendation	Change
White Earth Land Settlement Act (Admin)	\$625,000	\$625,000	.....
Hoopa-Yurok settlement fund	250,000	250,000	.....
Pyramid Lake water rights settlement	142,000	142,000	.....
Colorado Ute Settlement	8,000,000	8,000,000	.....
Cherokee, Choctaw, and Chickasaw settlement	9,972,000	10,004,000	+ \$32,000
Quinault Settlement	32,000	.....	- 32,000
Zuni Water Settlement	14,000,000	14,000,000	.....
Cuba Lake Settlement	1,750,000	1,750,000	.....
Total, Miscellaneous Payments to Indians	34,771,000	34,771,000	.....

INDIAN GUARANTEED LOAN PROGRAM ACCOUNT

Appropriations, 2004	\$6,417,000
Budget estimate, 2005	6,421,000
Committee recommendation	6,421,000

The Committee recommends \$6,421,000 for the Indian guaranteed loan program, commensurate with the budget request.

DEPARTMENTAL OFFICES

INSULAR AFFAIRS

ASSISTANCE TO TERRITORIES

Appropriations, 2004	\$75,744,000
Budget estimate, 2005	72,935,000
Committee recommendation	74,255,000

The Committee recommends an appropriation of \$74,255,000 which is equal to the budget request. The amounts recommended by the Committee compared to the budget estimate are shown in the following table:

	Budget estimate	Committee recommendation	Change
Territorial assistance:			
Office of Insular Affairs	\$6,563,000	\$6,563,000	.....
Technical assistance	7,561,000	8,881,000	+ \$1,320,000
Maintenance assistance fund	2,300,000	2,300,000	.....
Brown tree snake	2,700,000	2,700,000	.....
Insular management controls	1,491,000	1,491,000	.....
Coral reef initiative	500,000	500,000	.....
Insular measures and assessments	1,000,000	1,000,000	.....
Subtotal, territorial assistance	22,115,000	23,435,000	+ 1,320,000
American Samoa: Operations grants	23,100,000	23,100,000	.....
Northern Mariana Islands: Covenant grants	27,720,000	27,720,000	.....
Total, assistance to territories	72,935,000	74,255,000	+ 1,320,000

Territorial Assistance.—The Committee recommends \$23,435,000 for territorial assistance which is \$1,320,000 above the request. Within the increase, the Committee has provided \$320,000 to expand the Continuing Judicial, Court Education, and Court Administration Improvement Project that is conducted in cooperation with the Pacific Islands Committee of the Judicial Council of the Ninth Circuit. The Committee has also included an increase of \$1,000,000 to continue health care programs under Article II, Section 1, of the Agreement between the Government of the United States and the Government of the Marshall Islands for the implementation of Section 177 of the Compact of Free Association. These funds shall be used to ensure continued medical programs and services to members of the Enewetak, Bikini, Rongelap and Utrik communities, born prior to 1960, who currently reside on islands, such as Enewetak, Kili, Mejetto, and Utrik, that otherwise do not have medical services available.

American Samoa Operations Grants/American Samoa Construction.—The Committee recommends \$23,100,000 for operations grants to American Samoa, which is equal to the request.

CNMI/Covenant Grants.—The Committee recommends \$27,720,000 for covenant grants as allocated in the request. The Committee notes that funds for the CNMI immigration, labor, and law enforcement initiative have been moved to the technical assistance line within the territorial assistance account. The Committee directs the Department to provide a report within 60 days of enactment which indicates the planned expenditures for fiscal year 2005 for this program. In future budget justifications, amounts for the initiative must be displayed separately with a narrative explanation of how the funds shall be used.

The Committee understands that the Secretary is working with the Governor of the CNMI on the cover over of funds to the CNMI pursuant to section 703(b) of the Covenant. The Committee expects the Secretary to review expeditiously the accounting and methodology submitted by the Governor and to assist in ensuring that all amounts properly due the CNMI are promptly remitted.

Other.—The Committee is aware of a serious problem concerning the costs incurred by health care institutions in Hawaii resulting from the migration of citizens of the freely associated states [FAS]. As of July 7, 2003, the uncompensated costs of care provided by Hawaii hospitals alone were reportedly in excess of \$17,000,000. This amount was reduced \$2,000,000 in late 2003 by a grant to reimburse member hospitals of the Healthcare Association of Hawaii [HCA].

The Committee is concerned about the composition of the reported uncompensated costs, as some of it appears to consist of debts owed by the FAS governments and not by individual migrants residing in Hawaii. Additionally, some of the costs may have arisen from elective procedures, or in relation to individuals mistakenly identified as FAS citizens. The Committee does not believe that these costs are reimbursable under the framework established by the Compacts of Free Association.

Accordingly, the Committee believes that before any funds are appropriated for these costs, it is important to better ascertain the level of uncompensated costs. The Committee directs the Department of the Interior to work with the Healthcare Association of Hawaii to obtain independent verification of the reimbursement claims requested by HCA. The verification process must confirm each individual whose account is unpaid was an FAS citizen, was not officially referred by an FAS government, and that the treatment given was necessary, and not an elective procedure. In addition, the Committee directs the Department to work with the HCA to develop adequate protocols to ensure that future claims for reimbursement are well documented and limited to eligible individuals. In the interim, the Committee notes that the recently amended Compact provides Hawaii with over \$10,000,000 for Impact aid. The State should strongly consider providing funds from this allocation to the HCA for these costs.

COMPACT OF FREE ASSOCIATION

Appropriations, 2004	\$6,379,000
Budget estimate, 2005	5,941,000
Committee recommendation	5,400,000

The Committee recommends \$5,400,000 for compact of free association, which is \$541,000 below the request. A comparison of the Committee recommendation to the budget estimate follows:

	Budget estimate	Committee recommendation	Change
Compact of free association—Federal services	\$3,941,000	\$3,000,000	–\$941,000
Mandatory payments—Program grant assistance	2,000,000	2,000,000	.....
Enewetak support .....	.....	400,000	+ 400,000
Total, compact of free association	5,941,000	5,400,000	– 541,000

Federal Services Assistance.—The Committee recommends \$3,000,000 for Federal services assistance, \$941,000 below the budget request.

Program Grant Assistance.—The Committee recommends \$2,000,000 for program grant assistance, equal to the budget request.

Enewetak Support.—The Committee recommends \$400,000 for Enewetak support, which is \$400,000 above the request.

DEPARTMENTAL MANAGEMENT

SALARIES AND EXPENSES

(INCLUDING TRANSFER)

Appropriations, 2004	\$81,599,000
Budget estimate, 2005	99,103,000
Committee recommendation	95,108,000

The Committee recommends \$95,108,000 for Departmental Management, a decrease of \$3,995,000 below the budget request. Of the amount provided, \$13,500,000 is derived by transfer from the Central Hazardous Materials Fund.

Changes to the request include decreases of \$150,000 for law enforcement and security, \$38,000 for capital security cost sharing, \$2,000 for SAFECOM, \$3,555,000 for the financial and business management system and \$250,000 for Take Pride in America. In the event that additional Franchise Fund resources are available, the Committee does not object to the use of such funds to augment funds provided for the financial and business management system following consultation with the Committee.

The Committee continues to monitor the implementation of the recently established Office of Appraisal Services. While the Committee recognizes the Department's efforts to ensure a smooth transition to the new appraisal structure, concerns remain about the billing of agency realty offices. When the Department submits the final appraisal consolidation report requested in fiscal year 2004, it should specifically include an explanation of the methodology used to assess bureaus for services provided and the rationale behind it. Agencies are expected to provide the Department with updated appraisal cost information.

The Committee notes with approval the past participation of the Department of the Interior in the Washington Semester American Indian program [WINS]. The Committee believes that the WINS program is an excellent way to advance the goals of Executive Order 13270, which directs all Federal agencies to take steps to en-

hance access to Federal opportunities and resources for American Indian and Alaska Natives students from tribal colleges and other postsecondary institutions. The Committee urges the Department to expand the number of internship slots it makes available for the program and to accommodate participants in the internship program.

Due to continued constraints on funding for land acquisition and the ongoing prospect of substantial borrowing for fire suppression, it remains important that funding provided for land acquisition be obligated promptly. The Committee notes the annual unobligated balance reporting requirement included in its fiscal year 2004 report, and urges timely submission of the report.

PAYMENTS IN LIEU OF TAXES

Appropriations, 2004	\$224,696,000
Budget estimate, 2005	226,000,000
Committee recommendation	230,000,000

The Committee recommends \$230,000,000 for Payments in Lieu of Taxes [PILT], an increase of \$4,000,000 over the budget request.

This is the largest amount ever appropriated for the PILT program.

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

Appropriations, 2004	\$49,753,000
Budget estimate, 2005	53,453,000
Committee recommendation	53,053,000

The Committee recommends \$53,053,000 for the Office of the Solicitor. Changes to the budget request include reductions of \$300,000 for IT equipment and \$100,000 for training, audit and evaluation.

OFFICE OF INSPECTOR GENERAL

SALARIES AND EXPENSES

Appropriations, 2004	\$38,271,000
Budget estimate, 2005	39,400,000
Committee recommendation	38,100,000

The Committee recommends \$38,100,000 for the Office of Inspector General. Changes to the budget request include reductions of \$550,000 for additional audit staff, \$150,000 for the On Target initiative, \$250,000 for law enforcement equipment replacement, \$150,000 for IT staffing, and \$200,000 for IT-related activities. The Committee commends the work of the Office of Inspector General, but is unable to provide the full program increase included in the budget request.

OFFICE OF THE SPECIAL TRUSTEE FOR AMERICAN INDIANS

FEDERAL TRUST PROGRAMS

Appropriations, 2004	\$187,305,000
Budget estimate, 2005	247,666,000
Committee recommendation	196,267,000

The Committee recommends an appropriation of \$196,267,000 for the Office of the Special Trustee for American Indians, \$51,399,000 below the budget request and \$8,962,000 above the fiscal year 2004 enacted level. The Committee continues to recognize the Federal Government's responsibility to improve Indian trust management and continues to support the Department's efforts in this regard. However, due to ongoing litigation and uncertainty as to whether the Department's Historical Accounting plan will be fully accepted by the court, the Committee is unable to fully fund the budget request and has instead placed emphasis on supporting other Departmental functions.

The fiduciary trust responsibilities of the U.S. Government date back to the General Allotment Act of 1887. The Congress has enacted what is estimated to be thousands of statutory provisions directing how the United States, as a fiduciary, must be accountable for the assets held in trust for individual Indians and tribes. The Secretary, as the trustee delegate by Congress, has a fiduciary duty to provide for trust asset management programs. These responsibilities present some of the most unique and difficult management issues facing the Federal Government.

The Committee is aware of the concerns of the Great Plains tribes regarding the level of service associated with trust programs. The Bureau of Indian Affairs, Great Plains Region currently has approximately 62,000, or 26 percent of the open individual Indian money accounts managed by BIA. This is almost twice the number of IIM accounts of any other region. The Great Plains tribes also have some of the most highly fractionated individual Indian lands as well. The BIA directly provides most of the services to the Great Plains tribes. Due to budget constraints, many of the positions providing services in probate, realty, and title programs were reduced in prior years.

In order to assist the Great Plains agencies in meeting the workload in probate, realty, and land title and records workload, an additional 15 FTE and \$1,825,000 will be provided to BIA at the agency level to assist in this effort. These funds are available due to anticipated slippage in hiring in OST Field Operations activity in fiscal year 2005. The Secretary is directed to work with the Great Plains tribes to determine the best use of these additional resources to meet the trust asset management requirements of Department and the tribes.

The Committee is also aware of the Great Plains Region Tribes' desire to be included under the pilot program created in Section 139 of Public Law 108-108, but the difference in trust management between Self-Governance tribes and direct service tribes prevents such a model from being expanded to the Great Plains Region Tribes at this time. The Committee further notes that the Section 139 pilot program is still in its formative stages and is designed to build on prior experiences of the Self-Governance Tribes in performing functions supportive of trust management. The Committee encourages the Great Plains tribes to consider compacting agency functions to have a greater role in determining how to allocate services at each local agency.

INDIAN LAND CONSOLIDATION PROJECT

Appropriations, 2004	\$21,709,000
Budget estimate, 2005	70,000,000
Committee recommendation	50,000,000

The Committee recommends \$50,000,000 for the Indian Land Consolidation Program, an increase of \$28,291,000 over the fiscal year enacted level.

The Committee agrees with the Department’s analysis that fractionated ownership of trust assets continues to be one of the primary hurdles to implementing effective trust management within BIA. Consolidating these fractionated interests is one of the most effective means of ameliorating a problem that grows worse every year. The Indian Land Consolidation Pilot has been successful in slowing the problem on those few reservations where it has been implemented, but more needs to be done. The Department is expected to direct funds toward reservations where tribal leadership has taken an active role in supporting other activities to slow the rate of fractionation of ownership. The Department is expected to continue work with the Quapaw Nation at or above the level of activity directed in fiscal year 2004.

NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION

NATURAL RESOURCE DAMAGE ASSESSMENT FUND

Appropriations, 2004	\$5,564,000
Budget estimate, 2005	5,818,000
Committee recommendation	5,818,000

The Committee recommends an appropriation of \$5,818,000 for natural resource damage assessments, which is the same as the request. The increase over the enacted level is for fixed costs, transfer of financial audits, and restoration funds.

GENERAL PROVISIONS

DEPARTMENT OF THE INTERIOR

The Committee has included in “General Provisions, Department of the Interior” various legislative provisions affecting the Department of the Interior. Several of these provisions have been carried in previous years and others are proposed new this year. The provisions are:

SEC. 101. Provides Secretarial authority to transfer program funds for expenditures in cases of emergency when all other emergency funds are exhausted.

SEC. 102. Provides for expenditure or transfer of funds by the Secretary in the event of actual or potential emergencies including forest fires, range fires, earthquakes, floods, volcanic eruptions, storms, oilspills, grasshopper and Mormon cricket outbreaks, and surface mine reclamation emergencies.

SEC. 103. Provides for use of appropriated funds for operation of garages, shops, warehouses, and similar facilities.

SEC. 104. Provides for use of appropriated funds for contracts, rental cars and aircraft, certain library memberships, and certain telephone expenses.

SEC. 105. Provides for use of appropriated funds to purchase uniforms or to provide a uniform allowance.

SEC. 106. Provides that contracts issued for services and rentals with appropriated funds be in effect for a period not to exceed 12 months.

SECS. 107–109. Prohibit the use of funds provided in the act for certain offshore leasing and related activities pursuant to the revised 5-year plan for Outer Continental Shelf oil and gas leasing.

SEC. 110. Provides that advance payments under the Indian Self-Determination and Education Assistance Act may be (1) invested only in obligations of the United States, or in obligations or securities that are guaranteed or insured by the United States, or mutual (or other) funds registered with the Securities and Exchange Commission and which only invest in obligations of the United States or securities that are guaranteed or insured by the United States; or (2) deposited only into accounts that are insured by an agency or instrumentality of the United States, or are fully collateralized to ensure protection of the funds, even in the event of a bank failure.

SEC. 111. Provides for the transfer of unobligated balances from the Bureau of Indian Affairs or the Office of the Special Trustee for American Indians for expenditure or transfer for Indian trust management activities.

SEC. 112. Allows the hiring of administrative law judges to address the Indian probate backlog.

SEC. 113. Permits the redistribution of tribal priority allocation and tribal base funds to alleviate funding inequities.

SEC. 114. Continues a provision requiring the allocation of Bureau of Indian Affairs postsecondary schools funds consistent with unmet needs.

SEC. 115. Provides for the protection of lands of the Huron Cemetery for religious and cultural uses and as a burial ground.

SEC. 116. Continues a provision that land and other reimbursement the Secretary may receive in the conveyance of the Twin Cities Research Center may be used for the benefit of the National Wildlife Refuge System in Minnesota and for activities authorized by Public Law 104–134.

SEC. 117. Allows the Bureau of Land Management to retain revenues derived from the sale of surplus seedlings.

SEC. 118. Authorizes the Secretary of the Interior to use helicopters or motor vehicles to capture and transport horses and burros at the Sheldon and Hart National Wildlife Refuges.

SEC. 119. Limits implementation of Claims Maintenance and Location fees prior to establishment of a permit tracking system and report to Congress.

SEC. 120. Allows certain funds provided for land acquisition to be granted to a State, a local government, or any other land management entity.

SEC. 121. Restricts the Secretary from entering into or implementing a contract which permits or requires the removal of the underground lunchroom at the Carlsbad Caverns National Park.

SEC. 122. Continues a limitation on compensation for the Special Master and Court Monitor appointed in the *Cobell v. Norton* litigation.

SEC. 123. Allows the Secretary to use funds to pay private attorney fees and costs for employees and former employees of the Department for costs incurred as a result of *Cobell v. Norton*.

SEC. 124. Clarifies the effect of section 134 of the Department of the Interior and Related Agencies Appropriations Act, 2002 regarding certain lands in the State of Kansas.

SEC. 125. Prohibits the use of funds to study or implement drainage of Lake Powell or reduce water levels below the range necessary to operate Glen Canyon Dam.

SEC. 126. Allows the National Indian Gaming Commission [NIGC] to collect \$12,000,000 in fees for fiscal year 2006. The NIGC should work with tribal governments on an ongoing basis and may use tribal advisory committees and negotiated rule-making with tribal governments in the development of regulatory policies, standards and definitions.

SEC. 127. Continues the Tribal Trust Reform Demonstration Project in fiscal year 2005, which will allow the continuation of a successful model between Tribes and the Department of the Interior with respect to compacting and management of trust resources.

SEC. 128. Modifies language in Public Law 108–108 with regard to grazing permits authorized by the Jarbidge field office of the Bureau of Land Management.

SEC. 129. Amends Public Law 104–208 to modify the authorized uses of franchise fund proceeds.

SEC. 130. Retroactively restores a mining claim voided due to a defective waiver of the mining maintenance fee.

SEC. 131. Allows proceeds of the University of Nevada at Las Vegas Foundation's research park leases to be used to carry out the Foundation's research mission.

SEC. 132. Extends until June 30, 2005 the authority of the Secretary of the Interior to collect fees pursuant to the Surface Mining Control and Reclamation Act.

SEC. 133. Authorizes the Secretary of the Interior to acquire lands for the operation and maintenance of facilities in support of transportation of visitors to Ellis, Governors, and Liberty Islands.

TITLE II—RELATED AGENCIES
DEPARTMENT OF AGRICULTURE
FOREST SERVICE
FOREST AND RANGELAND RESEARCH

Appropriations, 2004	\$266,387,000
Budget estimate, 2005	280,654,000
Committee recommendation	279,883,000

The Committee recommends an appropriation of \$279,883,000 for forest and rangeland research, which is \$771,000 below the budget request.

Changes from the request include the following reductions: \$6,086,000 for the technology transfer initiative, \$988,000 for the biotech initiative at Western Carolina University, and \$2,247,000 for the new research initiative concerning improved watershed conditions.

The Committee did not provide funds for the technology transfer initiative because this proposal was not well explained or justified in the agency's request. The Committee supports, however, the agency's effort to transfer technology developed by the research program to the States and private sector, particularly in the area of small diameter wood utilization, since this material comprises such a large component of hazardous fuel loads on the Nation's forests. Given the importance of making leading edge research available to the States and private sector, the Committee would reconsider a proposal concerning technology transfer if it were more fully explained in future requests.

Increases above the request are \$6,000,000 for the Forest Inventory and Analysis program for a total of \$57,714,000 within the research account (additional funds for the program are included under the State and Private Forestry heading), \$2,000,000 to the base program for invasive species, of which \$500,000 is for Hemlock Woolly Adelgid research in the northeast, \$250,000 for the Joe Skeen Institute at Montana State University for a total of \$497,000 for this project, and \$300,000 for the Forest Products Laboratory to continue research on salvaging lumber for use in low income housing construction for a total of \$744,000 for this project.

The Committee expects that unless otherwise stated in this report, ongoing research projects specifically designated in previous years' bills shall be continued at no less than the fiscal year 2004 level calculated prior to the across the board cuts. (The increases to restore these projects to levels prior to the across the board cut shall be taken from the overall base program.) Such projects would include \$2,000,000 for the Northeastern States Research Cooperative, \$200,000 to continue high priority applied research, including methods to reduce urban sprawl and improve livability, with the

Urban Watershed Forestry Research and Demonstration Cooperative in Baltimore, Maryland, \$230,000 for flood modeling on the Fernow Experimental Forest, \$850,000 for the advanced research housing consortium, \$500,000 for research on the control of pests and pathogens at the forest science laboratory in Morgantown, West Virginia, \$2,000,000 for sudden oak death research, \$1,130,000 for the research laboratory in Sitka, Alaska, and \$921,000 for operations at the Hardwood Tree Improvement and Regeneration Center at Purdue.

STATE AND PRIVATE FORESTRY

Appropriations, 2004 (includes emergency appropriations Public Law 108-199)	\$329,197,000
Budget estimate, 2005	294,388,000
Committee recommendation	291,169,000

The Committee recommends an appropriation of \$291,169,000 for State and private forestry, a decrease of \$3,219,000 below the request.

	Budget estimate	Committee recommendation	Change
Forest health management	\$81,226,000	\$81,226,000	.....
Cooperative fire protection	30,105,000	36,000,000	+ \$5,895,000
Cooperative forestry	177,700,000	167,443,000	- 10,257,000
International forestry	5,357,000	6,500,000	+ 1,143,000
Total, State and private forestry	294,388,000	291,169,000	- 3,219,000

Forest Health Management.—The Committee recommends \$81,226,000 for forest health management activities, which is equal to the request.

The Committee has provided \$46,012,000 for Federal lands forest health management, which is equal to the request.

The Committee has provided \$35,214,000 for forest health cooperative lands management, which is \$10,000,000 above the request. Within the amounts provided, \$300,000 shall be made available for the Vermont forest monitoring cooperative.

The Committee has provided a \$10,000,000 increase above the request for cooperative lands management by not funding the proposed emerging pests and pathogens fund. As the Committee has noted in prior years, the Forest Service may withhold up to \$2,000,000 from immediate distribution so it is available later in the year to address new problems as they emerge. With the increased funding made available for cooperative lands, the agency should focus particular attention on eradication and control of the Southern Pine beetle and Western bark beetles.

Within the funds provided for forest health management, the Committee directs the agency to maintain funding for combatting sudden oak death at no less than fiscal year 2004 levels.

Cooperative Fire Protection.—The Committee recommends \$36,000,000 for cooperative fire protection, which is \$5,895,000 above the request. The Committee has provided \$30,000,000 for State fire assistance and \$6,000,000 for volunteer fire assistance.

Cooperative Forestry.—The Committee recommends \$167,443,000 for cooperative forestry, which is \$10,257,000 below the request.

The Committee has provided \$33,000,000 for the forest stewardship program which is \$7,692,000 below the request. Within the funds provided, \$950,000 is for the Chesapeake Bay program to support forestry efforts in the Chesapeake Bay watershed, and \$1,000,000 is for the Downeast Lakes project as provided in the request.

The Committee has provided \$76,329,000 for the forest legacy program, which is \$23,690,000 below the request level and \$12,195,000 above the enacted level. This allocation also includes the use of an additional \$5,000,000 from prior year funds for projects which have either failed or received funding from other sources. The Committee recommends the following distribution of funds:

State	Project Name	Committee recommendation
TN	Walls of Jericho	\$4,100,000
AL	Mobile Tensaw Delta	1,500,000
MT	Blackfoot-Clearwater	3,300,000
NJ	Raritan River Watershed (Dickerson tract)	3,000,000
MT	North Swan River Valley	3,000,000
WA	Cedar Green Forest	2,000,000
WI	Wolf River	4,500,000
WV	Potomac River Hills	1,000,000
AL	Cumberland Mountain (Coon Gulf tract)	1,400,000
DE	Green Horizons	1,000,000
VA	Dragon Run	800,000
PA	Birdsboro Waters	1,100,000
VI	Annaly Bay/Hermitage Valley	500,000
SC	Catawba-Wateree Forest	4,000,000
ME	Katahdin Forest	4,500,000
NM	Horse Springs Ranch	2,500,000
WI	Tomahawk-Northwoods-III	2,000,000
CO	Banded Creeks	1,600,000
ME	Sebago Lands	500,000
MA	Stock Mountain North	375,000
WA	Carbon River Forest, phase 1	1,600,000
KY	Knobs State Forest (Kuhn's tract)	1,200,000
CA	Six Rivers to the Sea (Price Creek and Sunny Brae tracts)	2,800,000
IA	NE Upper Bluffs	550,000
UT	Pioneer Ranch	750,000
GA	Plum Creek at Broxton Rocks	1,500,000
NY	Tahawus	2,500,000
VT	Mount Holly Wildlife Corridor II	700,000
AK	Agulowak River	1,000,000
CA	California Klamath-Cascade (Denny Mountain Ranch)	900,000
MN	Brainerd Lakes	2,800,000
ID	St. Joe Basin, phase 3	4,000,000
MA	Muschopeague Brook	400,000
TN	Scott's Gulf	1,500,000
RI	Hoxie Farm	850,000
NH	Thirteen Mile Woods II	2,000,000
VT	Orange County Headwaters (Meadowsend)	580,000
NH	Trout Pond	1,200,000
MD	Broad Creek	1,500,000
NH	Mirror Lake	1,500,000
VT	Chittenden	1,220,000
AZ	New State Start-up	500,000
FL	New State start-up	500,000
MO	New State start-up	500,000
NE	New State start-up	500,000
OH	New State start-up	500,000
TX	New State Start-up	500,000
	Forest Legacy Program Administration, Acquisition Management, and Assessment of Need Planning	4,604,000

State	Project Name	Committee recommendation
	Use of prior year funds	- 5,000,000
	Total	76,329,000

The Committee has provided \$33,111,000 for the urban and community forestry program which is \$1,150,000 above the request. Increases above the request are \$500,000 for the City of Bellevue Greenstreets program, \$350,000 for the Chicago wilderness project, and \$300,000 for urban forestry tree planting in Chicago, IL.

Within the funds provided for urban and community forestry, \$150,000 shall be made available for the People and Parks Foundation to continue urban natural resource stewardship work as part of the Urban Watershed Forestry Research and Demonstration cooperative in Baltimore, MD.

The House and Senate Committees on Appropriations requested a report from the agency concerning the urban and community forestry program. As part of this report, the Forest Service was required to make recommendations on different allocation methodologies that might serve to improve program performance. Although the report was due on April 1, 2004, the Committee has yet to receive it. Accordingly, the Committee directs that no changes be made to the current allocation methodology for the urban and community forestry program until the Committee has an opportunity to review recommendations from the agency and determine whether these should be implemented. The Committee emphasizes that the final report should not propose penalizing less populated States that are running effective programs merely because they do not serve as many people.

The Committee does not concur with the administration's proposal to eliminate funding for the Economic Action Program [EAP] and has provided \$19,575,000 for the program. The Committee continues to believe that EAP provides critical assistance to help rural, timber-dependent communities diversify and improve their economies. The allocation of funds is set out in the table below.

[In thousands of dollars]

	Amount
Economic Recovery Program	5,000
Rural Development Program	4,000
Forest Products Conservation & Recycling Program	1,300
Special Projects:	
Chugach Avalanche Center, AK	200
Ketchikan Wood Tech. Center, AK	750
KY mine reforestation	1,000
Mountain Studies Institute, CO	250
Vermont Wood Products Collaborative	500
North Carolina St./Forest Res. & Wood Prods.	600
Fuels-in-schools biomass program, MT	2,000
Kake Land Exchange, AK	1,000
Clackamas Co., OR Fish Passage Impvts.	1,000
Alabama rural economic action	750
Hinkle Creek, OR watershed study	675
University of Idaho, Mica Cr.	350
Northern Forests Partnership program, NH	200
Utah Rural Development Council	400

[In thousands of dollars]

	Amount
Subtotal special projects	9,675
TOTAL ECONOMIC ACTION PROGRAMS	19,975

The Committee directs that within funds available for the State and Private Forestry Appropriation, the Wood Education and Resource Center, WV shall be funded at no less than \$2,700,000 as stated in the request.

The Committee directs that no less than \$2,000,000 of the funds provided for Rural Development through Forestry shall be allocated to the Northeast-Midwest program.

Funds for the Chugach Avalanche Center and the Ketchikan Wood Technology Center shall be distributed in the form of an advanced direct lump sum payment. The Committee has also included bill language to facilitate the transfer of funds for the Kake Land Exchange project.

Forest Resource Information and Analysis.—The Committee recommends \$5,028,000 for forest resource information and analysis as part of the Forest Inventory and Analysis program, which is equal to the request.

International Programs.—The Committee recommends \$6,500,000 for the international program which is \$1,143,000 above the request.

Through its international forestry program, the Forest Service helps fund a number of projects by Non-Governmental Organizations to promote sustainability, forest management that eliminates illegal logging, and forest certification. The private sector offers a variety of credible programs in these areas that produce products which then compete in domestic and international marketplaces. The Forest Service should be supportive of all certification systems which promote sustainable forest management and help to eliminate illegal logging. The Forest Service must only provide funding for projects that promote overall environmental benefits provided by the use of credible, sustainable forest management and forest certification programs, but that give no preference for any particular program.

NATIONAL FOREST SYSTEM

Appropriations, 2004	\$1,365,877,000
Budget estimate, 2005	1,655,837,000
Committee recommendation	1,387,149,000

The Committee recommends an appropriation of \$1,387,149,000, a decrease of \$2,450,000 compared to the request excluding the proposed transfer of hazardous fuels to the national forest system appropriation. The Committee has kept the hazardous fuels funds under the wildland fire management account.

The distribution of the Committee's recommendations are as follows:

	Budget estimate	Committee recommendation	Change
Land management planning	\$59,057,000	\$64,057,000	+ \$5,000,000

	Budget estimate	Committee recommendation	Change
Inventory and monitoring	191,345,000	169,659,000	- 21,686,000
Recreation, heritage and wilderness	257,344,000	257,344,000	.....
Wildlife and fish habitat management	134,522,000	134,522,000	.....
Grazing management	43,422,000	50,000,000	+ 6,578,000
Forest products	274,297,000	279,297,000	+ 5,000,000
Vegetation and watershed management	194,335,000	194,335,000	.....
Minerals and geology management	59,532,000	59,532,000	.....
Land ownership management	92,427,000	92,427,000	.....
Law enforcement operations	82,326,000	82,326,000	.....
Valles Caldera National Preserve	992,000	3,650,000	+ 2,658,000
Hazardous Fuels	266,238,000	.....	- 266,238,000
Total, National Forest System	1,655,837,000	1,387,149,000	- 268,688,000

Land Management Planning.—The Committee recommends \$64,057,000 for land management planning, an increase of \$5,000,000 above the request. The Committee is hopeful that new planning regulations will be issued by the Agency this fiscal year which will reduce planning costs and help to reduce the number of forests with plans that are beyond their 15 year revision date. The Committee believes, however, that it may take some time to realize these savings and therefore it has provided an increase for planning activities.

Within the funds for land management planning, the Committee has also provided \$400,000 for the Agency to continue the comprehensive environmental training, review, and compliance program for Agency employees that was begun last year. This program should help ensure that employees are aware of, and remain fully compliant with existing Federal requirements. The Committee again encourages the Agency to identify and partner with a private sector entity with a successful record of developing similar programs for other governmental agencies.

Inventory and Monitoring.—The Committee recommends \$169,659,000 for inventory and monitoring, which is \$21,686,000 below the request and equal to the enacted level.

The Committee believes that multi-party monitoring with States and private entities may be useful in expediting the development and implementation of projects under the various statutory authorities provided to the Forest Service in recent years. Within the funds available under the national forest system account, up to \$5,000,000 may be allocated to develop and implement multi-party monitoring programs to ensure the effective implementation of the National Forest Management Act, the Healthy Forests Restoration Act, Stewardship Contracting authorities, and other restoration programs and projects. Funds to support multi-party monitoring may only be used to monitor plans and projects that have been developed through collaborative processes and only for parties that have participated in the process.

Recreation, Heritage, and Wilderness.—The Committee recommends \$257,344,000 for recreation, heritage, and wilderness, which is equal to the request.

Wildlife and Fish Habitat Management.—The Committee recommends \$134,522,000 for wildlife and fish habitat management, which is equal to the request. Within the funds provided, the Committee has provided \$250,000 to continue work at Batten Kill River

to protect and improve the river, stream banks, and adjacent habitat areas.

Grazing Management.—The Committee has provided \$50,000,000 for grazing management, which is \$6,578,000 above the request.

The Committee is extremely concerned with the lack of progress the Agency has made in completing the environmental review of grazing allotments that are governed by the Rescissions Act. According to the Agency's own budget justification, the Forest Service does not complete half the work that it needs to do in order to keep up with the schedule mandated by the Act. In light of these facts, the Committee is frustrated that the Agency proposed to reduce the budget for grazing management by almost \$2,500,000 from the fiscal year 2004 level. Instead the Committee has provided an additional \$6,578,000 above the request for completing environmental review of grazing allotments, processing permits, and short- and long-term monitoring in conjunction with grazing permittees.

The Committee believes that on its current path, the Agency will not complete the environmental review of all the grazing allotments governed by the Rescissions Act. Some Agency officials have estimated that in order to meet the 2010 deadline, the budget for the grazing program would have to be quadrupled annually for the next 6 years. These resources will clearly not be available to the Committee, nor does it seem reasonable that this effort should be that costly.

The Committee believes that a more prudent course is to make the environmental review process more efficient by reducing the amount of documentation and expense required to conduct reviews for allotments where the level of complexity of environmental issues is negligible so that the Agency may devote its limited resources to allotments that require a more sophisticated analysis. Accordingly, the Committee has included bill language in title III which allows the Agency to categorically exclude permits under the National Environmental Policy Act where the decision continues current grazing management, monitoring indicates that current grazing management is meeting or moving toward objectives in the land management plan, and no extraordinary circumstances exist.

Forest Products.—The Committee recommends \$279,297,000 for forest products, which is \$5,000,000 above the request. The increase above the request is to facilitate restoration projects under the Healthy Forests Restoration Act. These funds should be allocated on a competitive basis only for timber sales which have forest health as a primary purpose and only to forests which can demonstrate that these restoration sales could be offered in the current fiscal year if additional funds were provided.

The Committee has retained bill language included in prior years which allows the funds provided for timber pipeline supply above the normal regional allocation on the Tongass National Forest to be allocated between the Capital Improvement and Maintenance and the National Forest System appropriation. The amount provided for this purpose is \$5,000,000.

The Secretary is directed to provide the Committee on Appropriations and the Committee on Energy and Natural Resources, not later than 90 days following enactment of this Act, a list of all timber sale claims received by the Agency from 1985 through 2003, a

list of all claims paid during the same period, and a detailed accounting of the amount of interest paid on each claim paid during the same time period.

The Committee expects the Forest Service to continue preparing and submitting its quarterly reports on the timber sales program. The Committee recommends that the Agency identify the volumes that are offered, sold, and harvested categorized as net merchantable sawtimber in its quarterly reports.

The Committee is aware of management capacity issues on the Lincoln National Forest. Even though the Forest Service estimated more than 50 million board feet per year to be the biologically sustainable cut for the Lincoln National Forest, only 4 million board feet annually have been cut. In contrast, the Mescalero Apache Tribe harvest 17 million board feet annually with sustainable forestry practices on adjacent tribal forested lands. The Committee believes the Lincoln National Forest cannot continue with adjacent tribal forested lands. The Committee believes the Lincoln National Forest cannot continue with the same course of action, which, if undeterred, subjects the surrounding tribal, State, and private lands to catastrophic wildfire through hazardous fuels buildup and disease infestation. The Committee strongly encourages the Forest Service to work cooperatively with the Tribe to replicate management practices on the Lincoln National Forest that are successful on Tribal lands.

Vegetation and Watershed Management.—The Committee recommends \$194,335,000 for vegetation and watershed management, which is equal to the request. Within the funds provided, \$5,000,000 shall be allocated to continue restoration work at Lake Tahoe, \$350,000 to continue Leafy Spurge eradication efforts in North Dakota, and \$1,500,000 to continue pre-commercial thinning activities on the Tongass National Forest. The Agency should contract with local loggers to perform these thinning activities.

Minerals and Geology Management.—The Committee recommends \$59,532,000 for minerals and geology management, which is equal to the request.

Landownership Management.—The Committee recommends \$92,427,000 for landownership management, which is equal to the request.

Law Enforcement Operations.—The Committee recommends \$82,326,000 for law enforcement operations, which is equal to the request. Within the funds provided, \$850,000 shall be provided for counterdrug operations on the Daniel Boone National Forest.

Valles Caldera.—The Committee has provided \$3,650,000 for the Valles Caldera Trust for management activities at the Baca Ranch, New Mexico which is \$2,658,000 above the request.

Other.—The Committee directs that overall funding for the Land Between the Lakes NRA be no less than \$8,400,000. The Forest Service should determine the funding mix from all accounts.

The Committee did not move funds for hazardous fuels reduction from the fire account to the national forest system appropriation as proposed in the request. The Committee believes that these funds should remain segregated from the other operational accounts of the Agency to keep a greater focus on reducing hazardous fuels loads. If put in the same account with many of the Agency's other

land management programs there is a risk that these funds could be used on projects where the purpose is less focused on fuels reduction.

WILDLAND FIRE MANAGEMENT

Appropriations, 2004	\$1,947,041,000
Budget estimate, 2005	1,428,886,000
Committee recommendation	1,703,897,000

The Committee recommends a total appropriation of \$1,703,897,000 for wildland fire management activities, which is \$275,011,000 above the request. Of this increase \$266,238,000 is explained by virtue of keeping the hazardous fuels reduction program in the fire account instead of moving it to the national forest system appropriation as proposed in the request.

The Committee recommendation includes \$686,000,000 for preparedness which is an increase of \$19,773,000 above the request. The Committee has been frustrated that amounts proposed in recent requests do not adequately maintain the Agency’s firefighting readiness capability. Within the amounts provided, the Forest Service is directed to maintain its initial attack capability at no less than the fiscal year 2004 level.

The Committee has provided \$658,400,000 for fire suppression, which is \$27,000,000 below the request. This level of funding represents the 10 year average for suppression.

Under Title IV of the bill, the Committee has provided, if needed, an additional \$400,000,000 for fiscal year 2005 fire suppression activities.

The Committee notes that findings from a report by the National Academy of Public Administration state that the Forest Service and the Department of the Interior could substantially reduce wild-fire suppression costs by employing “method of supply” analysis processes to their procurement activities. The report cites examples where other Federal agencies have reduced procurement costs, identifies numerous activities within the wildland fire fighting organization where savings could be achieved, and notes the Forest Service culture and decentralized procurement organization as being barriers to achieving such savings. The Committee expects the Agency to apply method of supply analysis to its wildfire suppression procurement activities. To support this effort, the Committee directs the Agency to increase its procurement capacity by staffing no less than five additional and dedicated procurement officials to this effort with the goal of reducing wildfire preparedness and suppression procurement costs by at least 10 percent over the next 2 years. Recognizing that most cost savings will occur in the suppression category, the Agency should fund this investment in increased capacity from wildfire suppression funds. The Agency is expected to keep the Committee informed of its progress in implementing this direction.

The Committee remains concerned about rising suppression costs and the lack of incentives to reduce costs during fire incidents. The Forest Service, along with the Department of the Interior, have established numerous performance measures regarding wildland fire fighting, but no measures of efficiency or cost containment are currently being used. Therefore, the Committee directs the Forest

Service to establish baselines for the following measures using historical data and set performance goals, using these measures, for fiscal year 2005: (1) Average cost per fire stratified as follows: contained in initial attack, not contained but small (300 acres), medium (300–20,000 acres), and large (>20,000 acres) fires; (2) Cost per acre burned for all fires not contained in initial attack stratified by small, medium, and large fires; and (3) the percentage of all fires not contained in initial attack that exceed a “stratified fire cost index.” This index is defined as the historical cost per acre divided by the hazard (energy release component of the National Fire Danger Rating System) for that fire. The index should be stratified for small, medium, and large fires.

In addition, for fiscal year 2005, the Forest Service shall report the percentage of fires that adopt the least cost suppression alternative under the Wildland Fire Situation Analysis [WFSA] computer decision support system.

The agencies are to report on these measures in annual budget submissions provided to the Congress. The Committee realizes these measures are not perfect but they are simple, practical, and meaningful.

As a further method of reducing costs, the Committee strongly believes that the Forest Service should complete Fire Management Plans as quickly as possible, as provided in the agencies’ Federal Wildland Fire Management Policy (1995). Fire Management Plans provide guidance on use of prescribed fire and other treatments, and response to naturally-ignited wildfires, taking into account the safety of nearby communities and ecological considerations. In particular, the Committee believes the Agency should, where appropriate, include Wildland Fire Use (management of naturally-ignited fires) in Plans, and implement Plans in a way that utilizes Wildland Fire Use, consistent with safety and other concerns. The Committee recognizes that Wildland Fire Use often costs much less per acre than suppression, and may have significant forest health benefits. Agencies should also coordinate across Agency boundaries in developing Fire Management Plans, using the interagency Fire Program Analysis system.

The Committee has provided a total of \$359,497,000 for other operations which is an increase of \$282,238,000 above the request. (As stated earlier, \$266,238,000 of this increase is explained by retaining the hazardous fuels program in the fire account). Within this amount, the Committee has fully funded the hazardous fuels reduction request of \$266,238,000. Of the funds provided for hazardous fuels \$4,000,000 shall be allocated for work at Lake Tahoe, \$1,500,000 shall be used to continue work on the Santa Fe Watershed Thinning Project on the Santa Fe National Forest, and \$1,000,000 shall be allocated for mechanical fuels treatment in the wildland urban interface on the Chugach National Forest.

The Committee understands that the Forest Service has provided \$2,000,000 in funds during fiscal year 2004 for the Ecological Restoration Institute at Northern Arizona University and expects a similar level of funding to be provided in fiscal year 2005.

The remaining funds within the other fire appropriations account are allocated as follows, \$20,861,000 for research and development, which is \$1,500,000 above the request; \$8,000,000 for the joint fire

science program as proposed in the request; \$40,745,000 for the State fire assistance program, an increase of \$6,500,000 above the request; \$8,000,000 for volunteer fire assistance as proposed in the request; and \$12,653,000 for forest health activities as proposed in the request.

Within the funds provided for research and development, \$1,500,000 shall be allocated to the National Center for Landscape Fire Analysis at the University of Montana, of which \$200,000 shall be used to continue work in conjunction with the University of Idaho on the FRAMES project.

Within the funds provided for State fire assistance, \$6,500,000 is for activities in Alaska, primarily in areas affected by the Spruce Bark Beetle which has caused a severe fire danger in areas adjacent to many communities. These funds are to be distributed as follows: \$3,100,000 to the Kenai Peninsula Borough, \$3,100,000 to the Municipality of Anchorage to remove dead and dying trees caused by Spruce Bark beetle, and \$300,000 to the Cook Inlet Tribal Council. Of the amount provided to the Municipality of Anchorage, \$1,000,000 shall be for the Anchorage Soil and Water District for its Firewise program, to be used solely for the removal of dead and dying trees and to the maximum extent possible local contractors should be used. Each of the amounts in this paragraph shall be distributed in the form of an advanced direct lump sum payment.

The Committee emphasizes the need for the Forest Service to assess available new technologies that can support more efficient wildfire suppression operations. The Committee expects the Agency to use its Technology and Development Centers, the Joint Fire Sciences Program, the Forest Service Fire Laboratories, and other sources in identifying future technology needs within the fire and aviation program. The Agency's emphasis should be on implementing new technologies for equipment, software and hardware, and other products that will provide for a safe and efficient delivery of wildfire suppression activities in the most cost effective method possible. The Agency is directed to establish a point of contact within the Fire and Aviation Management Staff for inquiries, project proposals, project evaluations, and researching other technology development efforts for potential use by the Federal, State, and local agencies.

The Committee believes action taken by the Forest Service to ground large airtankers at the beginning of the 2004 fire season has hampered the ability of land management agencies to mobilize efficiently the equipment necessary to protect natural resources and communities. The Committee expects the Forest Service to move aggressively to address its future needs for aviation assets, and work with the Committee to ensure that all necessary components of the aviation fleet, including both large airtankers and rotor aircraft, are available to maximize firefighting capability. The Committee directs the Forest Service to provide it with a strategic plan by March 1, 2005 for procuring and managing these critical assets, and further directs that this plan be developed with alternatives that include input provided by private industry.

The Yellowstone Ecological Research Center [YERC] is currently working with the National Interagency Fire Center [NIFC] to develop fire-fuel risk assessment maps for the Greater Yellowstone

Area. YERC has completed a stream and riparian habitat map and a Greater Yellowstone Area vegetation map. YERC offers an opportunity to gather data and interpret the data to determine short- and long-term effects wildfire and insect and disease infestations. YERC also provides a level of impartiality to data collection and interpretation. The Committee directs the Greater Yellowstone Coordinating Committee [GYCC] to submit a report that describes current mapping activities in the region and the highest future mapping priorities for the region, emphasizing the Committee's concern for hazardous fuels, fire behavior models, and fire restoration. The GYCC report should provide guidelines to ensure that the data collected will be in a format that can be used for project level decision-making, rather than broad scale planning information. The report should include cost estimates and a proposal for cost allocation that takes into account the acres administered by each agency. The report should be submitted by March 1, 2005.

CAPITAL IMPROVEMENT AND MAINTENANCE

Appropriations, 2004	\$555,227,000
Budget estimate, 2005	501,059,000
Committee recommendation	516,169,000

The Committee recommends \$516,169,000 for capital improvement and maintenance, which is \$15,110,000 above the budget request.

The Committee agrees to the following distribution of funds:

	Budget estimate	Committee recommendation	Change
Facilities	\$191,338,000	\$202,768,000	+ \$11,430,000
Roads	227,906,000	231,586,000	+ 3,680,000
Trails	71,791,000	71,791,000	.....
Infrastructure improvement	10,024,000	10,024,000	.....
Total, capital improvement and maintenance	501,059,000	516,169,000	+ 15,110,000

Facilities.—The Committee recommends \$202,768,000 for facilities capital improvement and maintenance, which is \$11,430,000 above the budget request. Of the funds provided, \$81,531,000 is for maintenance and \$109,807,000 is for capital improvement both as proposed in the request. Increases above the request are for the following projects: \$1,960,000 is for facilities improvements on the Monongahela National Forest, \$500,000 is for planning and design for a visitor center for the Chugach National Forest in Valdez, Alaska, \$500,000 is to continue work on the Smith County Lake project, MS, \$1,000,000 is for the durability test facility at the Forest Products Laboratory, \$1,500,000 is for the Ouachita National Forest Visitor's Center and administration facility in Oklahoma, \$1,200,000 (for a total of \$3,500,000) is to complete construction of the Mystic Ranger Station and research facility in South Dakota, \$1,500,000 is for construction work on log transfer facilities in Region 10, \$1,000,000 is for the interagency visitor center (which includes Cook Inlet Regional Inc.) on the Russian River in Alaska, \$1,600,000 is for backcountry whistlestop facilities on the Chugach National Forest to be built in cooperation with the Alaska Railroad,

and \$670,000 is for structural preservation work on the Fitchburg Furnace project in the Daniel Boone National Forest.

Roads.—The Committee recommends \$231,586,000 for road maintenance and capital improvement, which is an increase of \$3,680,000 above the request. Of the funds provided, \$146,975,000 is for maintenance and \$81,111,000 is for capital improvement. Increases above the request are \$1,500,000 for improvements on the Williams River and Spruce Knob roads in West Virginia, and \$2,000,000 for retrofitting and road decommissioning in the Lake Tahoe Basin.

Within the funds provided, no less than an additional \$5,000,000 shall be for road improvements on the Tongass National Forest, the same level as fiscal year 2004. The Committee directs that timber roads in Region 10 shall be built to temporary standards.

Trails.—The Committee recommends \$71,791,000 for trail maintenance and capital improvement, which is equal to the request.

Infrastructure Improvement.—The Committee recommends \$10,024,000 for infrastructure improvement, which is equal to the request.

LAND ACQUISITION

Appropriations, 2004	\$66,363,000
Budget estimate, 2005	66,885,000
Committee recommendation	82,524,000

The Committee recommends \$82,524,000 for land acquisition, \$15,639,000 above the budget request.

The Committee recommends the following distribution of funds:

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005

State	Forest	Project	Committee recommendation
CO	Arapaho	Arapaho, Miller Property	\$1,025,000
CO	Arapaho	Beaver Brook Watershed	2,000,000
SD	Black Hills .....	.....	500,000
GA	Chattahoochee-Oconee	Georgia Mountains Riparian Project	2,000,000
WI	Chequamegon-Nicolet	Wisconsin Wild Waterways	3,200,000
TN	Cherokee	Tennessee Mountains	1,500,000
MN	Chippewa/Superior	Minnesota Wilderness	750,000
AZ	Coconino	Sedona/Red Rocks/Oak Creek	1,800,000
MT	Custer	Schwend Mtn. Ranch	1,200,000
KY	Daniel Boone	Daniel Boone National Forest	1,000,000
MT	Flathead	Swan Valley	3,000,000
FL	Florida	Suwannee Wildlife Corridor	2,000,000
SC	Francis Marion	Tibwin area	1,800,000
VT	Green Mountain .....	.....	1,250,000
MT	Helena & Lolo NFs	Blackfoot Challenge	10,000,000
IN	Hoosier	Hoosier Unique Areas	500,000
MT	Lolo	Hiawatha Trail	300,000
MO	Mark Twain	Ozarks Mountain Streams & Rivers	1,000,000
WV	Monongahela	Monongahela Historic Areas	270,000
AL	Multiple	Alabama National Forests	2,000,000
UT	Multiple	Bonneville Shoreline Trail	1,800,000
NC/SC/GA	Multiple	Chattooga River Watershed	1,100,000
OR/WA	Multiple	Columbia River Gorge NSA	1,000,000
MI	Multiple	Great Lakes/Great Lands	2,300,000
MT/ID	Multiple	Greater Yellowstone Area	3,500,000
ID	Multiple	Idaho Wild and Scenic Rivers (Indian Creek Ranch)	565,000
CA/OR/WA	Multiple	Pacific Crest Trail	500,000
OR/WA	Multiple	Pacific Northwest Steams	1,500,000

LAND AND WATER CONSERVATION FUND—FISCAL YEAR 2005—Continued

State	Forest	Project	Committee recommendation
NM	Multiple	Santa Fe Protection & Watershed	3,000,000
CA	Multiple	Sierra Nevada Inholdings	1,500,000
WA	Okanogan-Wenatchee	I-90 Corridor	3,400,000
AR	Quachita	Ozark St. Francis	1,778,000
IL	Shawnee	Illinois Disappearing Habitat	850,000
CA	Six Rivers	Goose Creek-Smith River	2,136,000
CA/NV	Tahoe NF	Environmentally sensitive lands	2,000,000
UT	Wasatch-Cache	High Uintas	1,000,000
CO	White River	High Elk Corridor	1,500,000
	SUBTOTAL, LINE ITEM PROJECTS		66,524,000
	Cash equalization		1,000,000
	Crit. Inholdings/wilderness protection		2,000,000
	Acquisition Management		13,000,000
	TOTAL, FS LAND ACQUISITION		82,524,000

Due to continued constraints on funding for land acquisition and the ongoing prospect of borrowing for fire suppression, it remains important that funding provided for land acquisition be obligated promptly. The Committee notes the annual unobligated balance reporting requirement included in its fiscal year 2004 report, and urges timely submission of the report.

The Committee does not object to the use of funds previously appropriated for acquisitions in the Jemez River area of the Santa Fe NF for other acquisitions on the Santa Fe NF.

The Committee understands that the Crow Creek Falls acquisition on the Lolo NF will be accomplished using a combination of carryover funds and donations.

Within available funds, the Forest Service shall evaluate and respond to a land exchange proposal submitted by Sealaska Corp.

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

Appropriations, 2004	\$1,056,000
Budget estimate, 2005	1,069,000
Committee recommendation	1,069,000

The Committee recommends an appropriation of \$1,069,000 which is equal to the budget request. These funds are derived from receipts at certain forests.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Appropriations, 2004	\$231,000
Budget estimate, 2005	234,000
Committee recommendation	234,000

The Committee recommends an appropriation of \$234,000, which is equal to the budget request. This amount is derived from funds

deposited by State, county, and municipal governments or public school authorities pursuant to the Act of December 4, 1967, as amended (16 U.S.C. 484a).

RANGE BETTERMENT FUND

(Special Fund, Indefinite)

Appropriations, 2004	\$2,963,000
Budget estimate, 2005	3,064,000
Committee recommendation	3,064,000

The Committee recommends an appropriation of \$3,064,000, which is equal to the request. This amount is for range rehabilitation, protection, and improvement, and is derived from fees received for livestock grazing on National Forests pursuant to section 401(b)(1) of Public Law 94-579, as amended.

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND
RESEARCH

Appropriations, 2004	\$90,000
Budget estimate, 2005	65,000
Committee recommendation	65,000

The Committee recommends an appropriation of \$65,000, the same as the budget estimate. This amount is derived from the fund established under 16 U.S.C 1643(b).

MANAGEMENT OF NATIONAL FOREST LANDS FOR SUBSISTENCE USES
SUBSISTENCE MANAGEMENT, FOREST SERVICE

Appropriations, 2004	\$5,467,000
Budget estimate, 2005	5,962,000
Committee recommendation	5,962,000

The Committee recommends \$5,962,000 for subsistence management of forest lands in the State of Alaska, which is the same as the budget request.

ADMINISTRATIVE PROVISIONS, FOREST SERVICE

The Committee has continued many of the same administrative provisions as provided in prior years.

Language is included which authorizes the Forest Service to provide funds to the National Forest Foundation to match up to \$3,000,000 in private contributions on a 1-for-1 basis for projects on National Forest System lands or related to Forest Service programs. The Committee has authorized up to \$350,000 of Federal funds to be used for administrative expenses of the Foundation.

Language is included which provides funds for the National Fish and Wildlife Foundation in the amount of \$2,650,000 on a 1-for-1 matching basis with private contributions for projects on or benefiting National Forest System lands.

Language is included which allows the Forest Service to transfer appropriated funds to the Bureau of Land Management from the National Forest System account for work related to the management of wild horses and burros. The amount of funds transferred with this authority should be displayed in subsequent budget justifications.

Language is included which permits the Secretary of Agriculture to sell excess buildings and other facilities on the Green Mountain National Forest and the Wasatch Cache National Forest and to retain the revenues for maintenance and rehabilitation activities on the forest.

Language is included allowing up to \$15,000,000 to be transferred to the Secretary of Commerce or the Secretary of the Interior for Endangered Species Act consultations.

The Committee notes the Defense Department closing of the Roosevelt School in Puerto Rico, and has included language to provide for the use of funds by the Forest Service for expenses associated with primary and secondary schooling for employees stationed in Puerto Rico prior to the date of this Act.

DEPARTMENT OF ENERGY

CLEAN COAL TECHNOLOGY

(DEFERRAL)

The Committee recommends a deferral of \$257,000,000 within the Clean Coal Technology program as opposed to a rescission of \$237,000,000 as proposed in the budget request.

FOSSIL ENERGY RESEARCH AND DEVELOPMENT

Appropriations, 2004	\$672,770,000
Budget estimate, 2005	635,799,000
Committee recommendation	542,529,000

The Committee recommends \$542,529,000 for fossil energy research and development, a decrease of \$130,241,000 below the enacted level and a decrease of \$93,270,000 from the budget request. The Committee regrets that the current budget scenario prevented the restoration of many accounts vital to our Nation's energy security. The amounts recommend by the Committee as compared to the budget estimate are shown below.

	Budget estimate	Committee recommendation	Change
Clean coal power initiative	\$50,000,000	\$50,000,000	.....
FutureGen	237,000,000	18,000,000	-\$219,000,000
Fuels and Power Systems:			
Central Systems	64,500,000	79,550,000	+ 15,050,000
Sequestration R&D Greenhouse gas control	49,000,000	49,000,000	.....
Fuels	16,000,000	25,500,000	+ 9,500,000
Advanced Research	30,500,000	39,000,000	+ 8,500,000
Distributed Generation Systems—Fuel Cells	23,000,000	72,000,000	+ 49,000,000
Subtotal, Fuels and Power Systems	183,000,000	265,050,000	+ 82,050,000
Gas	26,000,000	41,100,000	+ 15,100,000
Petroleum—Oil Technology	15,000,000	31,080,000	+ 16,080,000
Cooperative R&D	3,000,000	8,500,000	+ 5,500,000
Fossil energy environmental restoration	6,000,000	6,000,000	.....
Import/export authorization	1,799,000	1,799,000	.....
Headquarters program direction	22,749,000	22,749,000	.....
Energy Technology Center program direction	69,251,000	69,251,000	.....
Clean Coal Program Direction	14,000,000	14,000,000	.....
General plant projects .....	.....	7,000,000	+ 7,000,000
Advanced metallurgical processes	8,000,000	8,000,000	.....
Use of prior year balances .....	.....	.....	.....

	Budget estimate	Committee recommendation	Change
Transfer from SPR petroleum account .....	.....	
Total, Fossil Energy Research and Development	635,799,000	542,529,000	– 93,270,000

Clean Coal Power Initiative.—The Committee recommends \$50,000,000 in new budget authority for the clean coal power initiative.

Fuels and Power Systems.—The Committee recommends \$265,050,000 for fuels and power systems, a decrease of \$6,663,000 from the fiscal year 2004 enacted level and \$82,050,000 over the budget request. For Central Systems the Committee recommends \$79,550,000. Increases above the budget request total \$15,050,000, of which \$2,000,000 is for innovations to existing plants, including support at the enacted level for the evaluation program of elemental mercury emissions reduction from North Dakota lignite-fired power plants, \$5,000,000 is for IGCC, \$3,050,000 is for Advanced Combustion Systems, and \$5,000,000 is for the turbine program.

The Committee recommends \$72,000,000 for Distributed Generation, an increase of \$49,000,000 over the request level. Increases above the request level include; \$8,000,000 for Advanced Research, \$3,000,000 for Fuel Cell Systems, and \$38,000,000 for the SECA program of which \$8,500,000 is to support SECA-Turbine Hybrid integration, and of which \$1,500,000 is for the National Science Foundation's Industry-University Cooperative Research Center for Fuel Cell Research. Within the amount provided for Advanced Research, HiTEC is to receive \$5,000,000. The increase for Fuel Cell Systems is to finalize support of the molten-carbonate turbine hybrid project. Within funds provided for SECA, the Department is encouraged to continue the development of photonic sensors to further the goals of the program.

In Fuels, increases above the budget request total \$9,500,000, of which \$4,000,000 is for Transportation Fuels and Chemicals, \$4,000,000 is for Solid Fuels and Feedstocks and \$1,500,000 is for Advanced Fuels Research. Increases for Transportation fuels include \$4,000,000 for syngas membrane technology and \$2,000,000 to expand the current small-footprint plant conversion technology to support coal to liquids production capability. The decrease of \$2,000,000 is from Hydrogen from Coal Research. Increases in Solid Fuels and Feedstocks and Advanced fuels Research include \$1,000,000 for premium carbon products, \$3,000,000 for advanced separation, and \$1,500,000 for the C-1 program. Within the amount provided for Hydrogen from Coal Research, the Committee expects the Department to utilize up to \$3,000,000 to enter into a collaborative agreement with the Energy and Environmental Research Center to assist the Department with the production, separation, storage, and utilization goals outlined in its budget request.

In Advanced Research, changes to the budget request include an increase of \$5,000,000 for Coal Utilization Science to support the Center for Zero Emissions Coal Research, \$2,000,000 for Materials Research, and \$1,500,000 to support the continuation of fossil energy research at the Arctic Energy Office.

Further, within funds provided under Advanced Combustion Systems, \$800,000 is to support Western Kentucky University's Environmental Control Technology Laboratory project.

Within the Carbon Sequestration Research and Development program, the Department is directed to work with the Consortium for Agricultural Soil Mitigation of Greenhouse Gases [CASMGs] to assess overlap in program areas and streamline research direction. Where appropriate, the Department is encouraged to support research involving the consortium universities.

The Committee is aware of the success of the Carbon Capture Project and encourages the Department to continue funding for the project.

The Committee recognizes that the lack of standard process engineering and front end engineering designs is a significant impediment to the commercial introduction of coal gasification technology, particularly in the industrial sector where alternatives to high-priced natural gas are urgently required. The Department is strongly urged to solicit proposals for analytical research and development studies with broad applicability to both industrial and power generation sites. Furthermore, the Committee believes these types of activities are an appropriate use of Clean Coal Power Initiative funds.

In its report last year (S. Rpt. 108-89) the Committee emphasized that the majority of electricity generated in the United States comes from traditional pulverized coal units, and that these units would likely remain the backbone of electricity generation for years to come. As such, the Committee believes it is as important to address post-combustion CO₂ capture technologies for pulverized coal units as it is for the newer gasification type units. The Committee, therefore, reiterates its expectation that the Department will provide carbon capture technology recommendations for pulverized coal units as it develops its fiscal year 2006 budget request.

The Committee continues to believe investment in clean coal research and development is a key factor in battling our dependence on foreign energy sources. However, the bridge between the basic Research and Development funding provided in this legislation and actual integration of new technologies in the marketplace has proven to be a difficult one to cross. The Committee believes both the pending Energy Bill and the Jumpstart Our Business Strength [JOBS]-FSC/ETI bill will provide opportunities to ensure America's future energy needs are met in a timely and efficient manner.

The Committee believes decisive action must be made to ensure these pieces of legislation are passed as soon as possible and include provisions to maximize the development of clean coal technology. For example, provisions in both pieces of legislation provide credits for producing fuel from non-conventional sources having the potential to improve the fuel opportunities and capabilities in the United States. The Committee believes these incentives should be crafted to ensure industry has adequate time and flexibility to integrate new technologies into the market.

Natural Gas Technologies.—The Committee recommends \$41,100,000 for natural gas technologies, a decrease of \$1,894,000 from the fiscal year 2004 enacted level, and \$15,100,000 over the budget request. In Exploration and Production, changes from the

budget request are; a decrease of \$6,375,000 from Sustainable Supply, an increase of \$1,500,000 for Deep Trek, an increase of \$1,975,000 for Industry Partnerships, an increase of \$1,000,000 for stripper well revitalization, an increase of \$500,000 for Technology Transfer, an increase of \$5,000,000 for Arctic Energy Office, and a decrease of \$1,000,000 from LNG. In Gas Hydrates, increases above the budget request total \$3,500,000. In Infrastructure, increases above the request total \$9,000,000, of which \$2,000,000 is for storage technology, \$6,900,000 is for infrastructure technology, and \$100,000 is for program support.

Oil Technologies.—The Committee recommends \$31,080,000 for oil technologies, a decrease of \$3,998,000 from the fiscal year 2004 enacted level and an increase of \$16,080,000 from the budget request. In Exploration and Production, increases above the budget request total \$13,080,000, of which \$2,000,000 is for advanced drilling, \$4,000,000 is for advanced diagnostics, \$2,000,000 is for the lab/industry partnerships, \$3,000,000 is for reservoir efficiency, \$2,000,000 is for the Arctic Energy Office and \$80,000 is for program support. In Reservoir Life Extension, increases above the budget request total \$1,000,000, of which \$500,000 is for technology transfer and \$500,000 is for PUMP. In Effective Environmental Protection the Committee recommends \$9,000,000; \$2,000,000 above the budget proposal to expand cooperative research efforts to support coal-bed methane production. Within amounts provided, funding for the RBDMS system is continued at or above the enacted level.

The Committee is aware of the potential significance of U.S. oil shale reserves as a resource to the Nation and requests that, within available funds, the National Energy Technology Laboratory conduct an evaluation of the viability of developing this resource, with a special emphasis on available technologies, cost and environmental impacts. NETL should report its finding to the Committee by May 1, 2005.

Cooperative Research and Development.—The Committee recommends \$8,500,000 for cooperative research and development, an increase of \$105,000 over the fiscal year 2004 enacted level, and \$5,500,000 above the budget request.

Environmental Restoration.—The Committee recommends \$6,000,000 for environmental restoration, commensurate with the budget request.

Program Direction and Management Support.—The Committee recommends \$106,000,000 for program direction and management support, equal to the request.

Plant and Capital Equipment.—The Committee recommends \$7,000,000 for plant and capital equipment, an increase of \$86,000 from the fiscal year 2004 enacted level and \$7,000,000 above the budget request. The entirety of the increase is for the infrastructure improvement program at the National Energy Technology Laboratory.

Advanced Metallurgical Processes.—The Committee recommends \$8,000,000 for advanced metallurgical processes, equal to the budget request.

General.—The Office of Arctic Energy may allocate funding provided under Coal Utilization Science, Natural Gas Technologies

and Petroleum Technologies at its discretion on projects including, but not limited to, development of coal bed methane and gas hydrates, small scale gas treatment plant demonstration, research on the Alaska natural gas pipeline, oxygen transport ceramic membrane process and oil and petrochemical dual environmental monitoring.

After a year-long review of its fossil energy research and development organization, the Department has submitted two reorganization plans for approval by the Committee. The first, concerning the headquarters staff of the Office of Fossil Energy was submitted last December, while the second, concerning the National Energy Technology Laboratory [NETL], was submitted last March with a subsequent amendment sent via electronic communication in late May. Because the plans were obviously intertwined, the Committee withheld its approval of the headquarters plan until the NETL plan could be finalized. Having now arrived at that point, the Committee has no objections to the headquarters reorganization plan as proposed on December 4, 2003. With respect to the NETL reorganization, the Committee has no objections to the Department's March 4, 2004, proposal, as modified on May 21, 2004. In particular the May 21 modification contained two elements. First, for the Office of Director, the following language shall be carried forward from the current position description to the proposed position description: "The Office of the Director [DO] provides guidance and oversight for all functions and authorities delegated to the National Energy Technology Laboratory [NETL] for its programs, administration, legal, and procurement activities." Secondly, the official duty station for the Director of the Strategic Center for Natural Gas and Oil shall be the Laboratory's Morgantown facility, as reflected on the proposed organizational charts.

NAVAL PETROLEUM AND OIL SHALE RESERVES

Appropriations, 2004	\$17,995,000
Budget estimate, 2005	18,000,000
Committee recommendation	18,000,000

The Committee recommends \$18,000,000 for the Naval Petroleum and Oil Shale Reserves. The Committee is supportive of efforts to realign the activities of RMOTC with the Fossil Energy Research and Development—Oil Technology account and applauds the Department's desire to utilize RMOTC in a more effective manner. RMOTC is fully funded at \$3,000,000; the increase above the request is offset by an equal reduction to Environmental Restoration.

ELK HILLS SCHOOL LANDS FUND

Appropriations, 2004	\$36,000,000
Budget estimate, 2005	36,000,000
Committee recommendation (advance appropriation)	36,000,000

The Committee recommends \$36,000,000 for the Elk Hills school lands fund, the same as the fiscal year 2004 level. These funds will become available on October 1, 2005.

ENERGY CONSERVATION

Appropriations, 2004	\$877,985,000
Budget estimate, 2005	875,933,000
Committee recommendation	854,299,000

The Committee recommends \$854,299,000 for energy conservation, a reduction of \$21,634,000 from the budget request. The amounts recommended by the Committee compared with the budget estimates by activity are shown in the following table:

	Budget estimate	Committee recommendation	Change
Vehicle technologies	\$156,656,000	\$168,456,000	+ \$11,800,000
Fuel cell technologies	77,500,000	75,000,000	- 2,500,000
Weatherization and intergovernmental activities:			
Weatherization assistance grants	291,200,000	230,000,000	- 61,200,000
State energy program grants	40,798,000	43,798,000	+ 3,000,000
State energy activities	2,353,000	2,353,000	.....
Gateway deployment	29,716,000	34,216,000	+ 4,500,000
Subtotal, Weatherization and intergovernmental activities	364,067,000	310,367,000	- 53,700,000
Distributed energy resources	53,080,000	58,080,000	+ 5,000,000
Building technologies	58,284,000	67,284,000	+ 9,000,000
Industrial technologies	58,102,000	66,868,000	+ 8,766,000
Biomass and biorefinery systems	8,680,000	7,680,000	- 1,000,000
Federal energy management program	17,900,000	18,900,000	+ 1,000,000
Program management	81,664,000	81,664,000	.....
Total, Energy Conservation	875,933,000	854,299,000	- 21,634,000

Changes to the budget request are detailed below.

Vehicle Technologies.—The Committee recommends \$168,456,000 for vehicle technologies, an increase of \$11,800,000 over the budget request. Increases above the request include \$4,500,000 for combustion and emission control, \$6,000,000 for heavy truck engine research, \$2,000,000 for waste heat recovery, \$3,500,000 for off-highway vehicles, \$1,000,000 for the high temperature materials laboratory, \$1,000,000 for advanced petroleum based fuels, \$1,300,000 for medium trucks and \$700,000 for heavy trucks in non-petroleum fuels and lubricants, \$1,200,000 for fueling infrastructure, and \$1,000,000 for renewable and synthetic fuels utilization.

Decreases below the request include \$100,000 for ancillary systems and \$900,000 for simulation and validation in vehicle systems, \$5,000,000 for exploratory technology research in hybrid and electric propulsion, \$400,000 for advanced power electronics, \$3,000,000 for automotive lightweight materials, and \$1,000,000 for legislative and rulemaking.

Of the funds provided for waste heat recovery, \$3,000,000 is for turbocharger research.

In materials technology, the increase over the enacted level for automotive lightweight materials is for research on thermoplastic composite materials. The Committee is aware that the University of Alabama at Birmingham has expertise in this area.

Within the amount provided for heavy vehicle high strength weight reduction, the Committee expects the Department to continue work on metal matrix composites in cooperation with West Virginia University.

Within fuels technology, funding has been provided to continue work with the transportable emissions laboratory. Funding provided for medium and heavy trucks in non-petroleum based fuels and lubricants is for research to enable natural gas engines and systems to meet emissions standards while maximizing efficiency. Within the amount provided for fueling infrastructure, funds are provided to continue the cylinder safety and inspection program. The Committee is concerned that previous direction to fund the cylinder and safety inspection program has been disregarded by the Department. The Committee expects that a minimum of \$400,000 will be made available for this effort in fiscal year 2005.

Fuel Cell Technologies.—The Committee recommends \$75,000,000 for fuel cell technologies, a decrease of \$2,500,000 below the budget request. The amount provided includes an increase of \$3,000,000 for stack component research and development, and decreases of \$2,500,000 for distributed energy systems and \$3,000,000 for fuel processing. The funds provided include support for the Los Alamos Fuel Cell National Resource Center, as proposed in the budget request.

The Committee recognizes that the University of South Carolina is designated as a National Science Foundation Industry/University Cooperative Research Center for fuel cell research, and urges the Department to consider research proposals that utilize the Center's expertise.

Weatherization and Intergovernmental Activities.—The Committee recommends \$310,367,000 for weatherization and intergovernmental activities, a decrease of \$53,700,000 below the budget request.

Increases include \$3,000,000 for State energy program grants, \$3,000,000 for Clean Cities, and \$1,500,000 for inventions and innovations. Decreases include \$60,300,000 for weatherization assistance and \$900,000 for weatherization training and technical assistance. The amount provided for the weatherization assistance program is \$2,834,000 above the enacted level.

In its September 2003 report on natural gas, the National Petroleum Council recommended that the Department "identify best practices utilized by States for the low income weatherization programs and encourage adoption of such practices nationwide." The Committee is aware that some such work has been undertaken by the Department, and encourages additional efforts in this area. On a yearly basis, the Secretary shall identify best practices utilized by States for programs and projects, and determine which of these practices are most cost-effective in reducing energy usage for all residential energy users irrespective of income. The Secretary shall post public recommendations to the States identifying best practices and determining the cost-benefit of each practice if adopted.

The conference report accompanying the fiscal year 1988 Act required the Department to submit quarterly reports on the status of Exxon and Stripper Well oil overcharge funds. Given that a growing number of States have expended all or nearly all of these funds, the Committee recommends these reports henceforth be submitted annually. Future reports should include information regarding any plans or discussions relating to close-out of these activities.

Within the Clean Cities program, funding for work to expand E-85 fueling capacity should be maintained at no less than the current year level.

Distributed Energy Resources.—The Committee recommends \$58,080,000 for distributed energy resources, an increase of \$5,000,000 over the budget request. Included in the amount provided are increases of \$4,000,000 for reciprocating engines and \$1,000,000 for the national accounts energy alliance within DES applications integration.

Building Technologies.—The Committee recommends \$67,284,000 for building technologies, an increase of \$9,000,000 over the budget request. Increases include \$4,000,000 for the next generation lighting initiative, \$1,500,000 for window technologies, \$3,000,000 for equipment standards and analysis, and \$500,000 for oil heat research. The Committee directs that a majority of all funds provided for solid state lighting technology shall be directed to industry-sponsored product development.

The Committee is disappointed that several equipment efficiency standards rulemakings, classified as the Department's high priorities since 2001, are now as much as 10 years behind statutory requirements. According to the Department's "Procedures for Consideration of New or Revised Energy Conservation Standards", the entire process of issuing a final rule should take no more than 3 years. The Committee urges the Department to expedite the process and requests that it report to the Committee on steps to ensure that ANOPRs, NOPRs, and Final Rules are published in a timely manner according to the schedule specified in the Department's procedures.

Industrial Technologies.—The Committee recommends \$66,868,000 for industry sector programs, an increase of \$8,766,000 over the budget request. Increases over the request include \$2,000,000 for forest products, \$1,233,000 for steel, \$2,296,000 for aluminum, \$2,000,000 for metal casting, \$237,000 for glass, and \$2,100,000 for mining. There is a decrease of \$1,100,000 for industrial assessment centers.

For the metal casting vision, the Committee expects the Department to fund competitively selected projects, sponsored by consortia focused predominantly on small business participation, with an emphasis on cost-shared university-based research and technology transfer to industry. The Committee encourages the University of Northern Iowa Metal Casting Center to participate in this program.

The Committee is concerned that Department of Energy metrics for industry programs may not account adequately for the secondary energy savings resulting from the end use of materials and products manufactured using technologies developed in this program. The Department should consult with industrial partners on this question and consider whether changes in metrics are appropriate.

Biomass and Biorefinery Systems.—The Committee recommends \$7,680,000 for biomass technologies, a decrease of \$1,000,000 from the budget request.

Federal Energy Management Program.—The Committee recommends \$18,900,000 for Federal energy management, an increase of \$1,000,000 over the budget request.

The Committee continues to review with interest the annual reports on Federal energy usage compiled by the Federal Energy Management Program. These reports contain important information regarding progress being made by Federal agencies toward achieving statutory and administrative targets for reductions in energy use. The Committee encourages the Department to enhance further the utility of these reports by incorporating additional explanatory information on agency-by-agency trends. Such information might include explanations of factors behind usage trends, specific examples of agency actions that have resulted in usage reductions or increases, reasons why progress may be slower than anticipated in particular areas, and potential remedies for such instances.

Program Management.—The Committee recommends \$81,664,000 for program management, the same as the budget request.

Funding constraints prevent the Committee from providing funding explicitly for the State Technologies Advancement Collaborative [STAC]. STAC has demonstrated that it can move quickly and generate significant State support. The Committee expects the Department to identify programs of mutual interest to both DOE and the States and continue to use this mechanism to leverage Federal funds and reduce delays in program implementation.

The Committee does not object to the proposed reprogramming for program direction costs as described in the Department’s letter of May 25, 2004.

ECONOMIC REGULATION

Appropriations, 2004	\$1,034,000
Budget estimate, 2005	
Committee recommendation	

The Committee recommends no appropriation for economic regulation, consistent with the budget request and reflective of the phase out of oil overcharge activities previously funded in this Act.

STRATEGIC PETROLEUM RESERVE

Appropriations, 2004	\$170,949,000
Budget estimate, 2005	172,100,000
Committee recommendation	172,100,000

The Committee recommends \$172,100,000 for the Strategic Petroleum Reserve, an increase of \$1,151,000 from the fiscal year 2004 enacted level. Funding for the Northeast Home Heating Oil Reserve has been retained in a separate account.

SPR PETROLEUM ACCOUNT

Appropriations, 2004	
Budget estimate, 2005	
Committee recommendation	

The Committee provides no funding for the purchase of oil to fill the Strategic Petroleum Reserve, as proposed in the budget re-

quest. Due to a contractual change, transportation charges for Royalty-In-Kind fill are now the responsibility of the contractors.

NORTHEAST HOME HEATING OIL RESERVE

Appropriations, 2004	\$4,939,000
Budget estimate, 2005	5,000,000
Committee recommendation	5,000,000

The Committee recommends \$5,000,000 for the Northeast Home Heating Oil Reserve, equal to the budget request.

ENERGY INFORMATION ADMINISTRATION

Appropriations, 2004	\$81,100,000
Budget estimate, 2005	85,000,000
Committee recommendation	84,000,000

The Committee recommends \$84,000,000 for the Energy Information Administration, a reduction of \$1,000,000 below the budget estimate.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

INDIAN HEALTH SERVICE

INDIAN HEALTH SERVICES

Appropriations, 2004	\$2,530,364,000
Budget estimate, 2005	2,612,824,000
Committee recommendation	2,633,624,000

The Committee recommends an amount of \$2,633,624,000 for Indian health services, an increase of \$20,800,000 above the budget estimate and \$103,260,000 above the current year enacted level. Changes to the budget request include an additional increase of \$12,000,000 for Contract Health Services for a total increase of \$30,015,000, \$7,500,000 for the Indian Health Care Improvement Fund, \$800,000 for expanded staffing requirements at the King Cove, AK clinic, and \$500,000 for Direct Operations.

Among the increases proposed in the fiscal year 2005 budget request and agreed to by the Committee are \$2,500,000 for epidemiology centers, \$2,000,000 for the Community Health Aides and Community Health Practitioners Program in Alaska, \$33,795,000 to assist in meeting escalating pay costs, and \$19,571,000 for staffing of new health centers located at Westside, AZ; Dulce, NM; Metlakatla, AK; Pinon, AZ; and Idabel, OK. The Committee expects that the pay increase will be distributed between Federal and tribal operations in the same manner as in past years. The increase for epidemiology centers is intended to provide additional support to the seven existing centers, as well as to establish new centers in Service Areas that currently have none, such as Billings and California.

Within base funds, the InPsych programs at the University of Montana and the University of North Dakota are continued at \$250,000 each, the InMed program at the University of North Dakota is funded at the current level of \$750,000 and the RAIN program at the University of North Dakota is funded at \$95,000 above

the amounts distributed annually to the each of the participants in this grant program.

Also provided in the fiscal year 2005 budget is an amount of \$16,000,000 for alcohol control, enforcement, prevention, treatment, sobriety and wellness, and education in Alaska to be distributed as follows: (a) \$2,000,000 shall be provided to the Alaska Federation of Natives to distribute to Alaska Native non-profit corporations within 30 days of receipt to operate the Village Public Safety Officer program, of which no more than 10 percent may be used for administrative overhead, contract support, or indirect costs; (b) \$5,000,000 to the Alaska Native Tribal Health Consortium, which shall be allocated for: (1) substance abuse and behavioral health counselors through the Counselor in Every Village Program; and (2) comprehensive substance abuse training programs for counselors and others delivering substance abuse services; (c) \$9,000,000 to be divided as follows among Alaska Native regional organizations to provide substance abuse treatment and prevention programs: (1) \$2,500,000 for Southcentral Foundation's Pathway Home; (2) \$1,500,000 for Cook Inlet Tribal Council's substance abuse prevention and treatment programs; (3) \$1,500,000 for Yukon Kuskokwim Health Corporation's Tundra Swan Inhalant Abuse Center; (4) \$500,000 for the Southeast Alaska Regional Health Corporation's Deilee Hitt program; (5) \$3,000,000 to be divided equitably among the remaining Alaska Native regional health organizations. The Alaska Federal Health Care Access Network is funded at \$2,500,000 for fiscal year 2005.

The Committee understands that sufficient funds are available within the base funding provided for clinical services to meet the costs of operating the women's mobile health unit in the Aberdeen Area.

INDIAN HEALTH FACILITIES

Appropriations, 2004	\$391,351,000
Budget estimate, 2005	354,448,000
Committee recommendation	364,148,000

The Committee recommends an amount of \$364,148,000 for Indian health facilities, an increase of \$9,700,000 above the budget request and \$27,203,000 below the current year enacted level. Changes to the budget request include a reduction of \$4,000,000 to the \$10,000,000 proposed increase to Sanitation Facilities Construction and an increase of \$13,700,000 to the Health Care Facilities Construction activity. Distribution of the Health Care Facilities Construction funds is as follows:

Project	2005 request	Committee recommendation	Difference
Outpatient facilities:			
Sisseton, SD	\$17,300,000	\$18,000,000	+\$700,000
Hospitals:			
PIMC System, AZ		4,000,000	+ 4,000,000
Barrow, AK		4,000,000	+ 4,000,000
Staff Quarters:			
Zuni, NM	2,525,000	2,525,000	.....
Wagner, SD	2,538,000	2,538,000	.....

Project	2005 request	Committee recommendation	Difference
Fort Belknap, MT	5,000,000	+ 5,000,000

The Committee has been informed that changes to the proposal for the Sisseton, SD health clinic may result in a minimal adjustment above the original estimate and, therefore, has included an increase of \$700,000 to help meet these additional costs. The \$4,000,000 provided for the PIMC system is to be used to complete planning and begin design of the three ambulatory care centers associated with the project. To the extent that balances may be available from recently completed projects, the Committee expects that those funds, if needed, will be directed to both the PIMC and Barrow facilities to expedite the planning and design process. In addition to the funds requested in the budget justification for staff quarters at Zuni, NM and Wagner, SD, the Committee has provided funds for staff quarters at Fort Belknap, MT, the next project on the priority list for quarters. Inasmuch as the project description for Fort Belknap was developed several years ago, the Committee expects the IHS to review and revise the proposal as necessary to address current requirements.

The Committee understands that work is continuing on the development of a new priority system for facilities construction that will provide greater opportunities for tribes and better reflect their needs. The Committee hopes that the tribal consultation process moves forward in a timely manner so that future budget submissions can reflect the new system for funding facilities construction.

As in previous years, the Committee has included bill language that would prohibit the use of IHS funds for sanitation facilities construction associated with new homes funded with grants by housing programs of the Department of Housing and Urban Development [DHUD]. These DHUD housing grant programs for new homes are also able to fund the sanitation facilities construction that may be a part of those projects.

Finally, the Committee strongly encourages the Service to continue to fund construction of a new drinking water system for the Shoshone-Bannock Tribes of the Fort Hall Reservation in Idaho at the highest level possible within the current IHS sanitation facilities construction priority list.

Language is included in the bill providing IHS with the authority to use construction funds for the purchase of land for the Barrow, AK facility. Authority has also been provided to allow the Service to construct the Nome, AK facility on property owned by the Norton Sound Regional Health Corporation.

OTHER RELATED AGENCIES

OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION

SALARIES AND EXPENSES

Appropriations, 2004	\$13,366,000
Budget estimate, 2005	11,000,000
Committee recommendation	5,000,000

The Committee recommends an appropriation of \$5,000,000, which is \$6,000,000 below the budget estimate. The use of carry-over funds offsets the reduction.

INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND
ARTS DEVELOPMENT

PAYMENTS TO THE INSTITUTE

Appropriations, 2004	\$6,173,000
Budget estimate, 2005	6,000,000
Committee recommendation	6,000,000

The Committee recommends an appropriation of \$6,000,000, an amount that meets the budget estimate. The Committee has included bill language that would permit the Institute to use up to \$1,000,000 of this appropriation for continued development of the Lifelong Learning Center. The Committee understands that the major portion of necessary funding for this project will be raised privately.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

Appropriations, 2004	\$488,653,000
Budget estimate, 2005	499,125,000
Committee recommendation	490,125,000

The Committee recommends an appropriation of \$490,125,000 for salaries and expenses of the Smithsonian Institution, an amount of \$9,000,000 below the budget request and an increase of \$1,472,000 above the current year enacted level. Program increases include \$5,000,000 for the National Museum of African American History and Culture, \$1,459,000 for the National Air and Space Museum Udvar-Hazy Center, and \$1,102,000 for the National Museum of the American Indian. The discrepancy between the budget justification and the Committee recommendation is the result of a transfer of funds out of the facilities maintenance activity into the "Facility Capital" account.

FACILITIES CAPITAL

Appropriations, 2004	\$107,626,000
Budget estimate, 2005	128,900,000
Committee recommendation	136,900,000

The Committee recommends an appropriation of \$136,900,000 for the facilities capital account, an increase of \$29,274,000 above the current year enacted level and \$8,000,000 above the budget request. Changes to the budget request include a decrease of \$1,000,000 and an increase of \$9,000,000 resulting from the transfer of funds out of the "Salaries and Expenses" account for facilities maintenance activities into the "Facilities Capital" account.

NATIONAL GALLERY OF ART

SALARIES AND EXPENSES

Appropriations, 2004	\$86,768,000
Budget estimate, 2005	93,000,000
Committee recommendation	92,119,000

The Committee recommends an amount of \$92,119,000 for salaries and expenses, an increase of \$5,351,000 above the current year enacted level and \$881,000 below the budget estimate. Changes to the budget request include a reduction of \$367,000 to the overall request for IT services and equipment. The remaining decrease of \$514,000 results from an adjustment to the current year enacted level to reflect the rescission that was mandated in the fiscal year 2004 Omnibus bill. The budget justification did not include this reduction prior to factoring in proposed increases.

REPAIR, RESTORATION, AND RENOVATION OF BUILDINGS

Appropriations, 2004	\$11,457,000
Budget estimate, 2005	11,100,000
Committee recommendation	11,000,000

The Committee recommends an amount of \$11,000,000 for repair, renovation and restoration of buildings, a reduction of \$457,000 from the current year enacted level and \$100,000 below the budget estimate.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

OPERATIONS AND MAINTENANCE

Appropriations, 2004	\$16,356,000
Budget estimate, 2005	17,152,000
Committee recommendation	17,152,000

The Committee recommends an appropriation of \$17,152,000 for operations and maintenance at the John F. Kennedy Center for the Performing Arts, an amount that meets the budget request.

CONSTRUCTION

Appropriations, 2004	\$15,803,000
Budget estimate, 2005	16,334,000
Committee recommendation	16,334,000

The Committee recommends an appropriation of \$16,334,000 for major construction and renovation projects at the Kennedy Center, an amount that meets the budget request.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

Appropriations, 2004	\$8,498,000
Budget estimate, 2005	8,987,000
Committee recommendation	8,987,000

The Committee recommends an appropriation of \$8,987,000 for the Woodrow Wilson International Center for Scholars, an amount that meets the budget request. The Committee expects the funds

to be distributed among the Center's various activities in a manner that is consistent with its fiscal year 2005 budget justification.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

NATIONAL ENDOWMENT FOR THE ARTS

GRANTS AND ADMINISTRATION

Appropriations, 2004	\$120,972,000
Budget estimate, 2005	139,400,000
Committee recommendation	120,972,000

The Committee recommends an appropriation of \$120,972,000 for the National Endowment of the Arts, the same amount as the current year enacted level and \$18,428,000 below the budget request. The Committee is unable to provide additional resources for the agency's proposed new initiative, "American Masterpieces," because of overall budget constraints. The lack of funding is not a reflection on the proposal itself, which the Committee believes has merit.

Language in title III of the bill retains provisions from prior years regarding priority for rural and underserved communities; priority for grants that encourage public knowledge, education, understanding, and appreciation of the arts; restrictions regarding individual grants, subgranting, and seasonal support; a 15-percent cap on the total amount of grant funds directed to any one State; designation of a category for grants of national significance; and authority to solicit and invest funds.

The detail table at the back of the report displays the proposed distribution among the endowment's activities.

NATIONAL ENDOWMENT FOR THE HUMANITIES

GRANTS AND ADMINISTRATION

Appropriations, 2004	\$119,386,000
Budget estimate, 2005	145,878,000
Committee recommendation	119,386,000

The Committee recommends an appropriation of \$119,386,000 for grants and administration of the National Endowment for the Humanities, the same as the current year enacted level and \$26,492,000 below the budget estimate. Budget constraints have prevented the Committee from providing additional funds to expand the agency's "We the People" American history initiative. The Committee provided \$9,876,000 for this proposal in fiscal year 2004. This amount, which is continued in the fiscal year 2005 base, should allow the Endowment to continue its valuable work on this initiative. The Committee expects that the Endowment will continue to involve the State humanities councils in the implementation of "We the People" programs to the same degree that it has to date. The detail table at the back of the report displays the proposed distribution of funds among the Endowment's various activities.

As in prior years, the Committee has included bill language providing the Endowment with the authority to solicit and invest funds.

MATCHING GRANTS

Appropriations, 2004	\$15,924,000
Budget estimate, 2005	16,122,000
Committee recommendation	15,924,000

The Committee recommends an appropriation of \$15,924,000 for matching grants, the same as the current year enacted level and \$198,000 below the budget request. Within the overall amount, \$10,308,000 is provided for Challenge grants and \$5,616,000 is provided for Treasury fund.

COMMISSION OF FINE ARTS

SALARIES AND EXPENSES

Appropriations, 2004	\$1,405,000
Budget estimate, 2005	1,793,000
Committee recommendation	1,793,000

The Committee recommends an appropriation of \$1,793,000 for the Commission of Fine Arts, an increase of \$388,000 above the current year enacted level and the same as the budget request.

NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS

Appropriations, 2004	\$6,914,000
Budget estimate, 2005	5,000,000
Committee recommendation	6,000,000

The Committee recommends an appropriation of \$6,000,000 for the National Capital Arts and Cultural Affairs Program, an increase of \$1,000,000 over the budget request. The Committee does not agree to proposed bill language that would reduce funding to those program participants currently receiving grants of more than \$400,000.

ADVISORY COUNCIL ON HISTORIC PRESERVATION

Appropriations, 2004	\$3,951,000
Budget estimate, 2005	4,600,000
Committee recommendation	4,600,000

The Committee recommends \$4,600,000 for the Advisory Council on Historic Preservation, the same as the budget request. The increase provided over current year funding is for fixed costs, financial audit costs, and to support the Council's Native American Action Plan.

NATIONAL CAPITAL PLANNING COMMISSION

SALARIES AND EXPENSES

Appropriations, 2004	\$7,635,000
Budget estimate, 2005	8,155,000
Committee recommendation	8,000,000

The Committee recommends an appropriation of \$8,000,000 for the National Capital Planning Commission, an amount of \$365,000 above the current year enacted level and \$155,000 below the budget estimate. The increase is intended to cover the uncontrollable cost adjustments of pay and benefits, as well as rent, utilities and

other program-related expenses. The Committee has included bill language permitting the use of up to one-quarter of 1 percent of funds for official representational activities to be used only when hosting international visitors associated with the international capitals working group.

UNITED STATES HOLOCAUST MEMORIAL MUSEUM

HOLOCAUST MEMORIAL MUSEUM

Appropriations, 2004	\$39,505,000
Budget estimate, 2005	41,433,000
Committee recommendation	41,433,000

The Committee recommends an appropriation of \$41,433,000 for the Holocaust Memorial Museum. This amount meets the fiscal year 2005 budget estimate and includes an increase of \$1,928,000 above the current year enacted level to meet fixed cost increases and maintain museum operations at the current level.

PRESIDIO TRUST

PRESIDIO TRUST FUND

Appropriations, 2004	\$20,445,000
Budget estimate, 2005	20,000,000
Committee recommendation	20,000,000

The Committee recommends \$20,000,000 for the Presidio Trust, the same as the budget request.

TITLE III—GENERAL PROVISIONS

The Committee has recommended inclusion of several general provisions in the bill including the following:

SEC. 301. Provides that contracts which provide consulting services be a matter of public record and available for public review, except where otherwise provided by law.

SEC. 302. Provides that appropriations available in the bill shall not be used to produce literature or otherwise promote public support of a legislative proposal on which legislative action is not complete.

SEC. 303. Provides that appropriations made available in this bill will not remain available beyond the current fiscal year unless otherwise provided.

SEC. 304. Provides that appropriations made available in this bill cannot be used to provide a cook, chauffeur, or other personal servants.

SEC. 305. Provides for restrictions on departmental assessments unless approved by the Committees on Appropriations.

SEC. 306. Limits the actions of the Forest Service and the Bureau of Land Management with regard to the sale of giant sequoia trees to a manner consistent with such sales as were conducted in fiscal year 2000.

SEC. 307. Retains mining patent moratorium carried in previous years.

SEC. 308. Provides that funds appropriated to the Bureau of Indian Affairs and the Indian Health Service for contract support costs for fiscal years 1994 through 2004 are the total amounts available except that, for the Bureau of Indian Affairs, tribes and tribal organizations may use their tribal priority allocations for unmet indirect costs of ongoing contracts, grants, self-governance compacts, or annual funding agreements.

SEC. 309. Defines the grantmaking capabilities and responsibilities of the National Endowment of the Arts. Grants to individuals may be made only for literature fellowships, national heritage fellowships, or American jazz masters fellowships. The Chairperson of the Endowment will establish procedures to ensure that grants made, except those to a State or local arts agency, will not be used to make a further grant to any other organization or individual to conduct activity independent of the direct grant recipient. Grants for seasonal support may not be awarded unless the application is specific to the contents of the season.

SEC. 310. Allows the National Endowment for the Arts and the National Endowment for the Humanities to raise funds and receive gifts, to deposit such in an interest-bearing account for the appropriate Endowment, and to use such to further the functions of the respective Endowments in accordance with the specified intent of the donors.

SEC. 311. Provides language for awarding financial assistance to underserved populations under the National Foundation on the Arts and the Humanities Act of 1965. With funds appropriated to carry out section 5 of the act, the chairman will establish a category of national significance grants. With the exception of this grant category, the chairman will not make grants exceeding 15 percent, in the aggregate, of such funds to any single State.

SEC. 312. Prohibits the use of appropriations to fund any activities associated with the issuance of the 5-year program under the Forest and Rangeland Renewable Resources Planning Act. Strategic planning activities carried out for that act should now be completed as part of the agency's compliance with the Government Performance and Results Act, Public Law 103-62.

SEC. 313. Prohibits the use of funds to support Government-wide administrative functions unless they are justified in the budget process and approved by the House and Senate Appropriations Committees.

SEC. 314. Allows the Secretaries of the Interior and Agriculture to limit competition for watershed restoration projects contracts.

SEC. 315. Provides additional authority to use the roads and trails funds for priority forest health related management. The Committee recognizes that there is a serious backlog in important road, trail and bridge work throughout the national forest system just as there is a serious backlog in needed management related to forest health.

SEC. 316. Restricts the use of answering machines during business hours.

SEC. 317. Addresses timber sales involving Alaska western red cedar. Mills which process western red cedar in the Pacific Northwest have an insufficient supply of western red cedar, and the national forest in southeast Alaska sometimes has a surplus. This provision continues a program by which Alaska's surplus western red cedar is made available preferentially to U.S. domestic mills outside Alaska, prior to export abroad.

SEC. 318. Provides that the Forest Service may not inappropriately use the Recreation Fee Demonstration program to supplant existing recreation concessions on the national forests.

SEC. 319. Continues a provision providing that the Secretary of Agriculture shall not be considered in violation of certain provisions of the Forest and Rangeland Renewable Resources Planning Act solely because more than 15 years have passed without revision of a forest plan, provided that the Secretary is working in good faith to complete the plan revision within available funds.

SEC. 320. Prohibits oil, natural gas and mining related activities within current national monument boundaries, except where such activities are allowed under the presidential proclamation establishing the monument.

SEC. 321. Extends the Forest Service conveyances Pilot Program.

SEC. 322. Makes employees of foundations established by Acts of Congress to solicit private sector funds on behalf of Federal land management agencies eligible to qualify for General Service Administration contract airfares.

SEC. 323. Provides the Secretary of Agriculture and the Secretary of the Interior the authority to enter into reciprocal agreements with foreign nations concerning the personal liability of firefighters.

SEC. 324. Allows the Eagle Butte Service Unit of the Indian Health Service to utilize health care funding in a more efficient manner.

SEC. 325. Restricts the ability to transfer funds provided in this Act.

SEC. 326. Allows the Secretary of Agriculture and the Secretary of the Interior to consider local contractors when awarding contracts for certain activities on public lands.

SEC. 327. Restricts funding appropriated for acquisition of land or interests in land from being used for acts of condemnation.

SEC. 328. Extends by 1 year a current provision concerning judicial review of timber sales in Region 10 of the Forest Service.

SEC. 329. Continues, with certain modifications, language included in the fiscal year 2004 Act which limits the amount of funds available for the conduct of competitive sourcing studies. The Committee has not continued language imposing unique reporting requirements on Interior bill agencies, as very similar annual reporting requirements were mandated on a government-wide basis in the Transportation, Treasury, and Independent Agencies Appropriations Act, 2004. The Committee has also not included language placing additional limitations on conversion to contractor performance. The Committee expects these issues will be addressed on a government-wide basis as part of the Transportation, Treasury, and Independent Agencies Appropriations Act for fiscal year 2005, and sees no compelling reason to impose limitations that may be inconsistent with the contents of that Act.

SEC. 330. Requires budget justification documents to reveal charges levied against programs for other functions.

SEC. 331. Prohibits the use of funds for SAFECOM and Disaster Management proposals.

SEC. 332. Amends the Knutson-Vandenburg Act [KV] to clarify that the Forest Service shall not return KV funds designated as excess to the Treasury if they may be needed for fire suppression, and amounts owed to the fund from prior fire transfers exceed the amount designated as excess.

SEC. 333. Allows the State of Utah, through contracts or cooperative agreements with the Forest Service, to perform certain activities on Forest Service lands.

SEC. 334. Exempts certain local residents from paying fees under the Recreation Fee Demonstration program on the White Mountain National Forest.

SEC. 335. Requires that contact centers associated with the national recreation reservation service be located within the United States.

SEC. 336. Amends ANILCA to allow for fishery management and enhancement projects in additional wilderness areas in Alaska.

SEC. 337. Allows Alaska residents with subsistence rights who are aged, infirm, or disabled to designate another individual to engage in subsistence activities for them and to reimburse such designated person.

SEC. 338. The Committee is very concerned about continued drought conditions in the Upper Missouri River Basin and its effect on water supply, irrigation, and wildlife habitat. As such, the Committee directs the Army Corps of Engineers to implement drought conservation measures contained in its 2004 Missouri River Master Manual when water storage levels within the Pick-Sloan Missouri River Basin System are at or below 40,000,000 acre feet.

SEC. 339. Provides a categorical exclusion for the environmental review of certain grazing allotments. Further description of this authority is provided in title II under the Forest Service account.

SEC. 340. Amends Public Law 90-542 regarding certain hunting camps on the Salmon River.

SEC. 341. Allows the Eastern Nevada Landscape Coalition to enter into agreements with the Department of the Interior and the Department of Agriculture.

SEC. 342. Conveys certain lands in the Tongass National Forest to the Community of Elfin Cove, AK.

SEC. 343. The Committee has included language to make permanent a long standing prohibition on Alaska Native villages pulling funds from Alaska Native regional health organizations, which would have expired the end of the current fiscal year. The regional health system in Alaska works well to serve the health needs of Alaska Natives in many small and isolated villages across the State. If villages were to remove funds from regional health organizations, health care to Alaska Natives living in other villages within those regions could be seriously affected. Language in the amendment clarifies the Committee's intent that Eastern Aleutian Tribes, Inc. be considered an Alaska Native regional health entity for purposes of disbursement of funds under this section.

SEC. 344. Provides for the use of previously appropriated funds for the acquisition of lands for the construction of the Seward, Alaska Interagency Center.

TITLE IV—SUPPLEMENTAL APPROPRIATIONS FOR FISCAL
YEAR 2005 FOR URGENT WILDLAND FIRE SUPPRESSION
ACTIVITIES

The Committee has included emergency supplemental appropriations for the Department of the Interior and the Forest Service that provide an additional \$500,000,000 in wildland fire suppression funds for fiscal year 2005. This includes \$100,000,000 for the Department of the Interior and \$400,000,000 for the Department of Agriculture. Bill language has been included which makes these funds available only if funds appropriated for wildfire suppression under titles I and II of this Act will be exhausted imminently and the Secretary of the Interior and the Secretary of Agriculture notify the House and Senate Committees on Appropriations and Budget. These funds may not be transferred to any other appropriations accounts for any another purpose. The cost containment mechanisms described under Chapter 1 of this Title are also contained in bill language for fiscal year 2005.

While it is impossible to know how severe the fiscal year 2005 fire season will be at this early juncture, providing emergency funds in this Act, which may be used only if regular appropriations are exhausted, will mitigate the massive program disruptions that have been caused in prior years by borrowing funds from other Agency programs. This borrowing has resulted in the cancellation and delay of many important projects and activities that are critical to the management of the Nation's public lands.

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

WILDLAND FIRE MANAGEMENT

The Committee recommends an additional amount of \$100,000,000 for "Wildland Fire Management" in fiscal year 2005, as described above.

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

WILDLAND FIRE MANAGEMENT

The Committee recommends an additional amount of \$400,000,000 for "Wildland Fire Management" in fiscal year 2005 as described above.

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC.
308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2005: Subcommittee on Interior:				
Discretionary	19,627	19,627	19,390	¹ 19,885
Mandatory	54	53	59	¹ 9
Projection of outlays associated with the recommendation:				
2005				² 13,479
2006				4,271
2007				1,447
2008				640
2009 and future years				254
Financial assistance to State and local governments for 2005	NA	2,474	NA	1,587

¹ Includes outlays from prior-year budget authority.

² Excludes outlays from prior-year budget authority.

NA: Not applicable.

LIMITATIONS AND LEGISLATIVE PROVISIONS
COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

Those items are as follows:

- Sums provided to the Bureau of Land Management to inventory, manage, and improve rangelands for domestic livestock grazing pursuant to Public Law 95–514, the Public Rangeland Improvement Act of 1978.
- \$218,897,000 for the endangered species program, U.S. Fish and Wildlife Service.
- \$3,400,000 for the Yukon River Restoration and Enhancement Fund, U.S. Fish and Wildlife Service, pursuant to the Fisheries Act of 1995.
- Sums provided to the Fish and Wildlife Service for the conservation and protection of marine mammals pursuant to Public Law 103–238, the Marine Mammal Protection Act Amendments of 1994.
- \$3,000,000 for start-up and matching funds for projects of the National Forest Foundation, U.S. Forest Service.
- Sums provided to the Department of Energy for the integration of fuel cells with hydrogen production systems pursuant to the Hydrogen Future Act of 1996.
- Sums provided to the Department of Energy for various programs authorized in Public Law 102–486, Energy Policy Act of 1992, coal programs, enhanced oil recovery, natural gas, transportation R&D and buildings, industry, and other R&D.
- \$84,000,000 for economic regulation and the Energy Information Administration, Department of Energy, pursuant to the Omnibus Budget Reconciliation Act of 1981.
- \$5,000,000 for the Office of Navajo and Hopi Relocation.
- \$120,972,000 for the National Endowment for the Arts.
- \$135,310,000 for the National Endowment for the Humanities.
- \$45,000 for the Cache La Poudre River Corridor Commission.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI, OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on September 14, 2004, the Committee ordered reported en bloc S. 2803, an original bill making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the

fiscal year ending September 30, 2005, S. 2804, an original bill making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 2005; and an original bill making appropriations for the Departments of Transportation and Treasury, and independent agencies for the fiscal year ending September 30, 2005, each subject to amendment and each subject to the budget allocations, by a recorded vote of 29–0, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Stevens	
Mr. Cochran	
Mr. Specter	
Mr. Domenici	
Mr. Bond	
Mr. McConnell	
Mr. Burns	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mr. Campbell	
Mr. Craig	
Mrs. Hutchison	
Mr. DeWine	
Mr. Brownback	
Mr. Byrd	
Mr. Inouye	
Mr. Hollings	
Mr. Leahy	
Mr. Harkin	
Ms. Mikulski	
Mr. Reid	
Mr. Kohl	
Mrs. Murray	
Mr. Dorgan	
Mrs. Feinstein	
Mr. Durbin	
Mr. Johnson	
Ms. Landrieu	

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing

law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

With respect to this bill, it is the opinion of the Committee that it is necessary to dispense with these requirements in order to expedite the business of the Senate.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005
[In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
TITLE I—DEPARTMENT OF THE INTERIOR					
BUREAU OF LAND MANAGEMENT					
Management of Lands and Resources					
Land Resources:					
Soil, water and air management	36,038	34,238	34,238	-1,800	+2,450
Range management	72,459	68,204	70,654	-1,805	
Forestry management	8,093	9,025	9,025	+932	
Riparian management	22,015	21,540	21,540	-475	
Cultural resources management	15,479	15,142	15,142	-337	
Wild horse and burro management	29,051	39,612	39,612	+10,561	
Subtotal, Land Resources	183,135	187,761	190,211	+7,076	+2,450
Wildlife and Fisheries Wildlife management	22,387	25,428	25,428	+3,041	
Fisheries management	11,711	12,456	12,456	+745	
Subtotal, Wildlife and Fisheries	34,098	37,884	37,884	+3,786	
Threatened and endangered species	21,940	21,452	21,452	-488	
Recreation Management:					
Wilderness management	17,673	16,677	16,677	-996	
Recreation resources management	44,603	43,209	44,209	-394	+1,000
Subtotal, Recreation Management	62,276	59,886	60,886	-1,390	+1,000
Energy and Minerals:					
Oil and gas	88,195	85,625	88,625	+430	+3,000
Coal management	9,390	8,944	9,444	+54	+500
Other mineral resources	10,294	9,854	10,354	+60	+500

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued

[In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Subtotal, Energy and Minerals	107,879	104,423	108,423	+ 544	+ 4,000
Alaska minerals	2,453	2,232	4,000	+ 1,547	+ 1,768
Realty and Ownership Management:					
Alaska conveyance	41,920	33,068	43,068	+ 1,148	+ 10,000
Cadastral survey	16,691	13,768	15,818	- 873	+ 2,050
Land and realty management	34,635	35,563	35,563	+ 928	.....
Subtotal, Realty and Ownership Management	93,246	82,399	94,449	+ 1,203	+ 12,050
Resource Protection and Maintenance:					
Resource management planning	48,510	50,056	50,056	+ 1,546	.....
Resource protection and law enforcement	16,283	15,042	15,792	- 491	+ 750
Hazardous materials management	16,497	16,080	16,080	- 417	.....
Subtotal, Resource Protection and Maintenance	81,290	81,178	81,928	+ 638	+ 750
Transportation and Facilities Maintenance:					
Operations	6,311	6,151	6,151	- 160	.....
Annual maintenance	31,846	31,045	31,045	- 801	.....
Deferred maintenance	12,349	11,036	12,536	+ 187	+ 1,500
Infrastructure improvement	31,027	28,236	28,236	- 2,791	.....
Subtotal, Transportation/Facilities Maintenance	81,533	76,468	77,968	- 3,565	+ 1,500
Land and resources information systems	18,757	18,317	18,317	- 440	.....
Mining Law Administration:					
Administration	32,485	32,696	32,696	+ 211	.....
Offsetting fees	- 32,485	- 32,696	- 32,696	- 211	.....
Subtotal, Mining Law Administration .....	.....	.....	.....	.....	.....

Workforce and Organizational Support:							
Information systems operations	18,531	19,928	19,928	19,928	+ 1,397		
Administrative support	49,203	50,878	50,878	50,878	+ 1,675		
Bureauwide fixed costs	69,331	73,656	73,656	73,365	+ 4,034		- 291
Subtotal, Workforce and Organizational Support	137,065	144,462	144,171	144,171	+ 7,106		- 291
Challenge cost share	16,176	21,000	16,000	16,000	- 176		- 5,000
Total, Management of Lands and Resources	839,848	837,462	855,689	855,689	+ 15,841		+ 18,227
Wildland Fire Management							
Preparedness	254,180	262,644	262,644	262,644	+ 8,464		
Fire suppression operations	192,903	221,523	221,523	221,523	+ 28,620		
Supplemental appropriations (Public Law 108-287)	100,000				- 100,000		
Borrowing repayment (emergency appropriations)	98,416				- 98,416		
Subtotal, Fire suppression operations	391,319	221,523	221,523	221,523	- 169,796		
Other operations:							
Hazardous fuels reduction	183,896	209,282	204,282	204,282	+ 20,386		- 5,000
Burned area rehabilitation	24,198	24,276	24,276	24,276	+ 78		
State and local fire assistance	9,877	5,000	10,000	10,000	+ 123		+ 5,000
Fire facilities	12,222	12,374	12,374	12,374	+ 152		
Joint fire science	7,901	8,000	8,000	8,000	+ 99		
Subtotal, Other operations	238,094	258,932	258,932	258,932	+ 20,838		
Total, Wildland Fire Management	883,593	743,099	743,099	743,099	- 140,494		
Central Hazardous Materials Fund							
Bureau of Land Management	9,856	9,855	9,855	9,855	- 1		
Construction							
Construction	13,804	6,476	8,976	8,976	- 4,828		+ 2,500
Land Acquisition							
Land Acquisition:							
Acquisitions	13,432	19,000	17,850	17,850	+ 4,418		- 1,150
Emergencies and hardships	988	1,500	1,500	1,500	+ 512		

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Acquisition management	3,456	3,000	3,000	-456	
Land exchange equalization payment	494	500	500	+6	
Total, Land Acquisition	18,370	24,000	22,850	+4,480	-1,150
Oregon and California Grant Lands					
Western Oregon resources management	86,376	97,059	94,559	+8,183	-2,500
Western Oregon information and resource data systems	2,175	2,181	2,181	+6	
Western Oregon transportation & facilities maintenance	10,777	10,782	10,782	+5	
Western Oregon construction and acquisition	293	295	295	+2	
Jobs in the woods	5,736	5,741	5,741	+5	
Total, Oregon and California Grant Lands	105,357	116,058	113,558	+8,201	-2,500
Range Improvements					
Improvements to public lands	7,873	7,873	7,873		
Farm Tenant Act lands	1,527	1,527	1,527		
Administrative expenses	600	600	600		
Total, Range Improvements	10,000	10,000	10,000		
Service Charges, Deposits, and Forfeitures					
Rights-of-way processing	9,500	14,500	14,500	+5,000	
Adopt-a-horse program	1,225	1,225	1,225		
Repair of damaged lands	5,000	5,000	5,000		
Cost recoverable realty cases	515	515	515		
Timber purchaser expenses	50	50	50		
Copy fees	3,200	3,200	3,200		

Subtotal (gross)	19,490	24,490	24,490	+5,000	.....
Offsetting fees	-19,490	-24,490	-24,490	-5,000	.....
Total, Service Charges, Deposits & Forfeitures					
Miscellaneous Trust Funds					
Current appropriations	12,405	12,405	12,405		.....
TOTAL, BUREAU OF LAND MANAGEMENT	1,893,233	1,759,355	1,776,432	-116,801	+17,077
UNITED STATES FISH AND WILDLIFE SERVICE					
Resource Management					
Ecological Services:					
Endangered species:					
Candidate conservation	9,808	8,610	9,470	-338	+860
Listing	12,135	17,226	15,500	+3,365	-1,726
Consultation	47,146	45,450	45,450	-1,696	.....
Recovery	67,907	58,154	65,877	-2,030	+7,723
Subtotal, Endangered species	136,996	129,440	136,297	-699	+6,857
Habitat conservation	87,322	96,843	95,841	+8,519	-1,002
Environmental contaminants	10,672	10,740	10,740	+68	.....
Subtotal, Ecological Services	234,990	237,023	242,878	+7,888	+5,855
Refuges and Wildlife:					
Refuge operations and maintenance	391,493	387,657	391,493	.....	+3,836
Migratory bird management	32,096	36,668	36,668	+4,572	.....
Law enforcement operations	53,696	51,345	53,045	-651	+1,700
Subtotal, Refuges and Wildlife	477,285	475,670	481,206	+3,921	+5,536
Fisheries:					
Hatchery operations and maintenance	57,992	57,004	57,004	-988	.....
Fish and wildlife management	56,330	46,794	51,294	-5,036	+4,500
Subtotal, Fisheries	114,322	103,798	108,298	-6,024	+4,500

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
General Administration:					
Science excellence initiative		2,000			-2,000
Central office administration	17,062	18,128	18,128	+1,066	
Regional office administration	23,494	23,164	23,164	-330	
Servicewide administrative support	56,998	58,942	58,942	+1,944	
National Fish and Wildlife Foundation	7,575	7,670	7,670	+95	
National Conservation Training Center	16,285	15,968	17,355	+1,070	+1,387
International affairs	8,077	8,624	8,624	+547	
Caddo Lake Ramsar Center	395			-395	
Subtotal, General Administration	129,886	134,496	133,883	+3,997	-613
Total, Resource Management	956,483	950,987	966,265	+9,782	+15,278
Construction					
Construction and rehabilitation:					
Line item construction	48,627	11,093	26,118	-22,509	+15,025
Nationwide engineering services	11,181	11,018	11,018	-163	
Total, Construction	59,808	22,111	37,136	-22,672	+15,025
Land Acquisition					
Fish and Wildlife Service:					
Acquisitions—Federal refuge lands	29,700	29,176	34,749	+5,049	+5,573
Inholdings	1,481	2,500	1,500	+19	-1,000
Emergencies and hardships	988	2,000	1,500	+512	-500
Exchanges	494	1,000	1,750	+1,256	+750
Acquisition management	8,395	8,365	8,365	-30	

Cost allocation methodology	2,033	2,000	2,000	— 33	.....
Total, Land Acquisition	43,091	45,041	49,864	+6,773	+4,823
Landowner Incentive Program					
Grants to States	29,630	50,000	29,000	— 630	— 21,000
Stewardship grants	7,408	10,000	7,500	+92	— 2,500
Cooperative Endangered Species Conservation Fund					
Grants to States	29,659	37,415	30,000	+341	— 7,415
HCP land acquisition	49,384	50,000	50,000	+616	.....
Administration	2,553	2,585	2,600	+47	+15
Total, Cooperative Endangered Species Fund	81,596	90,000	82,600	+1,004	— 7,400
National Wildlife Refuge Fund					
Payments in lieu of taxes	14,237	14,414	14,414	+177	.....
North American Wetlands Conservation Fund					
Wetlands conservation	36,030	51,840	36,480	+450	— 15,360
Administration	1,501	2,160	1,520	+19	— 640
Total, North American Wetlands Conservation Fund	37,531	54,000	38,000	+469	— 16,000
Neotropical Migratory Bird Conservation Fund					
Migratory bird grants	3,951	.....	4,000	+49	+4,000
Multinational Species Conservation Fund					
African elephant conservation	1,383	1,350	1,400	+17	+50
Rhinoceros and tiger conservation	1,383	1,450	1,500	+117	+50
Asian elephant conservation	1,383	1,350	1,400	+17	+50
Great ape conservation	1,383	1,350	1,400	+17	+50
Neotropical migratory bird conservation .....	.....	4,000	.....	.....	— 4,000
Total, Multinational Species Conservation Fund	5,532	9,500	5,700	+168	— 3,800

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued
(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
State and Tribal Wildlife Grants	69,138	80,000	75,000	+5,862	-5,000
TOTAL, U.S. FISH AND WILDLIFE SERVICE	1,308,405	1,326,053	1,309,479	+1,074	-16,574
Appropriations	(1,308,405)	(1,326,053)	(1,309,479)	(+1,074)	(-16,574)
NATIONAL PARK SERVICE					
Operation of the National Park System					
Park Management:					
Resource stewardship	335,306	343,467	341,856	+6,550	-1,611
Visitor services	319,763	330,256	327,456	+7,693	-2,800
Maintenance	559,211	586,093	577,343	+18,132	-8,750
Park support	282,329	300,570	294,567	+12,238	-6,003
Additional park base increase	.....	.....	22,012	+22,012	+22,012
Subtotal, Park Management	1,496,609	1,560,386	1,563,234	+66,625	+2,848
External administrative costs	112,951	125,681	125,681	+12,730	.....
Total, Operation of the National Park System	1,609,560	1,686,067	1,688,915	+79,355	+2,848
United States Park Police	77,888	81,204	81,204	+3,316	.....
National Recreation and Preservation					
Recreation programs	548	551	551	+3	.....
Natural programs	10,875	10,966	11,216	+341	+250
Cultural programs	19,690	19,814	20,703	+1,013	+889

International park affairs	1,605	1,616	1,616	+ 11	.....
Environmental and compliance review	396	397	397	+ 1	.....
Grant administration	1,576	1,892	2,143	+ 567	+ 251
Heritage Partnership Programs:					
Commissions and grants	14,152	2,378	14,195	+ 43	+ 11,817
Administrative support	122	122	122	.....	.....
Subtotal, Heritage Partnership Programs	14,274	2,500	14,317	+ 43	+ 11,817
Statutory or Contractual Aid:					
Alaska National Parks .....	.....	.....	1,000	+ 1,000	+ 1,000
Benjamin Franklin Tercentenary Commission	198	.....	300	+ 102	+ 300
Black Jack Battlefield trust .....	.....	.....	89	+ 89	+ 89
Blue Ridge Parkway (Folk Art Center)	741	.....	.....	- 741	.....
Brown Foundation	198	.....	250	+ 52	+ 250
Chesapeake Bay Gateway	2,469	.....	3,000	+ 531	+ 3,000
Dayton Aviation Heritage Commission	85	.....	.....	- 85	.....
Flight 93 Memorial (Somerset)	294	.....	.....	- 294	.....
French and Indian War (PA)	494	.....	.....	- 494	.....
Ft. Mandan, Ft. Lincoln, & Northern Plains Foundation .....	.....	.....	625	+ 625	+ 625
Harry S. Truman Statue	50	.....	.....	- 50	.....
Ice Age National Scientific Reserve	796	.....	750	- 46	+ 750
Jamestown 2007	197	.....	400	+ 203	+ 400
Johnstown Area Heritage Association	49	.....	.....	- 49	.....
Keweenaw NHP (Main Street) .....	.....	.....	800	+ 800	+ 800
Lake Roosevelt Forum	50	.....	.....	- 50	.....
Lamprey River	988	.....	1,000	+ 12	+ 1,000
Lower Eastside Tenement Museum .....	.....	.....	500	+ 500	+ 500
Mandan Interpretive Center and Lodge project .....	.....	.....	.....	- 494	.....
Martin Luther King, Jr. Center	494	.....	.....	- 522	.....
Mississippi Museum of Natural Science	522	.....	1,000	+ 1,000	+ 1,000
Natchez NHP (Forks of the Road) .....	.....	.....	150	+ 150	+ 150
Native Hawaiian culture and arts program	731	.....	750	+ 19	+ 750
New Orleans Jazz Commission	66	.....	66	.....	+ 66
Oklahoma City Memorial	1,581	.....	.....	- 1,581	.....
Office of Arctic Studies	1,481	.....	.....	- 1,481	.....
Roosevelt Campobello International Park Commission	837	.....	400	- 837	+ 400
Seawall-Beimont House .....	.....	.....	1,000	+ 509	+ 1,000
Sleeping Rainbow Ranch, Capitol Reef NP	491	.....	.....	.....	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued

[In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Subtotal, Statutory or Contractual Aid	12,812		12,080	- 732	+ 12,080
Total, National Recreation and Preservation	61,776	37,736	63,023	+ 1,247	+ 25,287
Urban Park and Recreation Fund					
Urban park grants	301			- 301	
Historic Preservation Fund					
State historic preservation offices	34,569	34,570	38,000	+ 3,431	+ 3,430
Tribal grants	2,963	2,963	3,250	+ 287	+ 287
Grants for millennium initiative	32,594	30,000	30,000	- 2,594	
Preserve America		10,000			- 10,000
National trust (endowment)	494			- 494	
HBCUs	2,963			- 2,963	
Total, Historic Preservation Fund	73,583	77,533	71,250	- 2,333	- 6,283
Construction					
Emergency and unscheduled	5,432	4,000	4,000	- 1,432	
Housing	7,901	8,000	8,000	+ 99	
Equipment replacement	35,023	39,100	38,344	+ 3,321	- 756
Planning, construction	24,179	21,220	21,220	- 2,959	
General management plans	13,254	13,313	13,313	+ 59	
Line item construction and maintenance	214,295	214,183	215,078	+ 783	+ 895
Construction program management	27,128	27,364	27,364	+ 236	
Dam safety	2,667	2,700	2,700	+ 33	
Total, Construction	329,879	329,880	330,019	+ 140	+ 139

Land and Water Conservation Fund								
(Rescission of contract authority)	- 30,000	- 30,000	- 30,000	- 30,000				
Assistance to States:								
State conservation grants	91,360	91,360	91,531	91,531	+ 171	+ 171		+ 171
Administrative expenses	2,469	2,469	2,469	2,469				
Total, Assistance to States	93,829	93,829	94,000	94,000	+ 171	+ 171		+ 171
National Park Service:								
Acquisitions	27,445	65,784	45,320	45,320	+ 17,875	+ 17,875		- 20,464
Emergencies and hardships	1,975	4,000	3,000	3,000	+ 1,025	+ 1,025		- 1,000
Acquisition management	10,370	10,511	10,511	10,511	+ 141	+ 141		
Inholdings	1,975	4,000	3,000	3,000	+ 1,025	+ 1,025		- 1,000
Total, National Park Service	41,765	84,295	61,831	61,831	+ 20,066	+ 20,066		- 22,464
Total, Land Acquisition and State Assistance	135,594	178,124	155,831	155,831	+ 20,237	+ 20,237		- 22,293
TOTAL, NATIONAL PARK SERVICE	2,258,581	2,360,544	2,360,242	2,360,242	+ 101,661	+ 101,661		- 302
Appropriations	(2,288,581)	(2,390,544)	(2,390,242)	(2,390,242)	(+ 101,661)	(+ 101,661)		(- 302)
Rescission	(- 30,000)	(- 30,000)	(- 30,000)	(- 30,000)				
UNITED STATES GEOLOGICAL SURVEY								
Surveys, Investigations, and Research								
Mapping, Remote Sensing, and Geographic Investigations:								
Cooperative topographic mapping	80,843	71,048	71,799	71,799	- 9,044	- 9,044		+ 751
Land remote sensing	33,678	33,132	33,191	33,191	- 487	- 487		+ 59
Geographic analysis and monitoring	15,238	14,761	14,834	14,834	- 404	- 404		+ 73
Subtotal, National Mapping Program	129,759	118,941	119,824	119,824	- 9,935	- 9,935		+ 883
Geologic Hazards, Resource and Processes:								
Geologic hazards assessments	75,283	73,007	74,224	74,224	- 1,059	- 1,059		+ 1,217
Geologic landscape and coastal assessments	78,351	75,230	75,503	75,503	- 2,848	- 2,848		+ 273
Geologic resource assessments	80,549	72,517	78,487	78,487	- 2,062	- 2,062		+ 5,970
Subtotal, Geologic Hazards, Resource & Processes	234,183	220,754	228,214	228,214	- 5,969	- 5,969		+ 7,460

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued
(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Water Resources Investigations:					
Hydrologic monitoring, assessments and research:					
Ground water resources program	5,967	6,688	5,911	-56	-777
National water quality assessment	63,285	62,506	62,675	-610	+169
Toxic substances hydrology	14,902	12,638	14,767	-135	+2,129
Hydrologic research and development	17,112	14,333	16,004	-1,108	+1,671
National streamflow information program	14,179	14,018	14,044	-135	+26
Hydrologic networks and analysis	29,852	29,492	29,669	-183	+177
Subtotal, Hydrologic monitoring, assessments and research	145,297	139,675	143,070	-2,227	+3,395
Federal-State program	63,995	63,007	63,378	-617	+371
Water resources research institutes	6,422	.....	6,500	+78	+6,500
Subtotal, Water Resources Investigations	215,714	202,682	212,948	-2,766	+10,266
Biological Research:					
Biological research and monitoring	135,110	129,226	133,819	-1,291	+4,593
Biological information management and delivery	24,662	24,265	24,337	-325	+72
Cooperative research units	14,757	14,113	14,665	-92	+552
Subtotal, Biological Research	174,529	167,604	172,821	-1,708	+5,217
Enterprise Information:					
Enterprise information security and technology .....	.....	22,498	23,339	+23,339	+841
Enterprise information resources .....	.....	17,233	17,168	+17,168	-65
Federal geographic data coordination .....	.....	5,416	4,726	+4,726	-690
Subtotal, Enterprise Information .....	.....	45,147	45,233	+45,233	+86
Science support	90,811	68,716	65,435	-25,376	-3,281

Facilities	92,989	95,944	95,011	+2,022	- 933
TOTAL, UNITED STATES GEOLOGICAL SURVEY	937,985	919,788	939,486	+1,501	+ 19,698
MINERALS MANAGEMENT SERVICE					
Royalty and Offshore Minerals Management					
OCS Lands:					
Leasing and environmental program	37,037	37,462	37,462	+425	.....
Resource evaluation	27,081	28,057	29,857	+2,776	+1,800
Regulatory program	49,465	50,438	51,038	+1,573	+ 600
Information management program	25,706	30,147	27,347	+1,641	- 2,800
Subtotal, OCS Lands	139,289	146,104	145,704	+6,415	- 400
Royalty Management:					
Compliance and asset management	45,857	47,749	47,749	+1,892	.....
Revenue and operations	33,860	34,142	34,142	+282	.....
Indian allottee refunds	15	15	15	.....	.....
Subtotal, Royalty Management	79,732	81,906	81,906	+2,174	.....
General Administration:					
Executive direction	2,049	2,072	2,072	+23	.....
Policy and management improvement	4,111	4,176	4,176	+65	.....
Administrative operations	16,639	17,181	17,181	+542	.....
General support services	21,690	23,866	23,866	+2,176	.....
Subtotal, General Administration	44,489	47,295	47,295	+2,806	.....
Subtotal (gross)	263,510	275,305	274,905	+11,395	- 400
Use of receipts	- 100,230	- 103,730	- 103,730	- 3,500	.....
Total, Royalty and Offshore Minerals Management	163,280	171,575	171,175	+7,895	- 400
Oil spill research	7,017	7,105	7,105	+ 88	.....
TOTAL, MINERALS MANAGEMENT SERVICE	170,297	178,680	178,280	+7,983	- 400

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT					
Regulation and Technology					
Environmental restoration	161	161	161	.....	.....
Environmental protection	78,484	79,953	80,953	+2,469	+1,000
Technology development and transfer	12,592	13,487	13,487	+895	.....
Financial management	485	492	492	+7	.....
Executive direction	13,391	14,712	14,712	+1,321	.....
Subtotal, Regulation and Technology	105,113	108,805	109,805	+4,692	+1,000
Civil penalties	271	100	100	-171	.....
Total, Regulation and Technology	105,384	108,905	109,905	+4,521	+1,000
Abandoned Mine Reclamation Fund					
Environmental restoration	173,472	170,229	170,229	-3,243	.....
Legislative proposal .....	.....	53,000	.....	.....	-53,000
Technology development and transfer	4,132	4,542	4,542	+410	.....
Financial management	6,183	8,565	8,565	+2,382	.....
Executive direction	6,804	7,527	7,527	+723	.....
Total, Abandoned Mine Reclamation Fund	190,591	243,863	190,863	+272	-53,000
TOTAL, OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT	295,975	352,768	300,768	+4,793	-52,000

BUREAU OF INDIAN AFFAIRS							
Operation of Indian Programs							
Tribal Budget System							
Tribal Priority Allocations:							
Tribal government	387,223	391,666	394,666	+7,443	+3,000		
Human services	147,745	147,465	149,465	+1,720	+2,000		
Education	49,375	48,980	48,980	-395			
Public safety and justice	1,229	1,239	1,239	+10			
Community development	39,969	41,226	41,226	+1,257			
Resources management	62,253	62,872	62,872	+619			
Trust services	57,654	56,906	56,906	-748			
General administration	25,189	25,277	25,277	+88			
Subtotal, Tribal Priority Allocations	770,637	775,631	780,631	+9,994	+5,000		
Other Recurring Programs:							
Education:							
School operations:							
Forward-funded	452,874	453,115	453,115	+241			
Other school operations	69,129	69,253	69,253	+124			
Subtotal, School operations	522,003	522,368	522,368	+365			
Continuing education	48,600	43,390	55,890	+7,290	+12,500		
Subtotal, Education	570,603	565,758	578,258	+7,655	+12,500		
Resources management	43,533	34,853	38,082	-5,451	+3,229		
Subtotal, Other Recurring Programs	614,136	600,611	616,340	+2,204	+15,729		
Non-Recurring Programs:							
Community development	2,469		4,000	+1,531	+4,000		
Resources management	33,988	36,584	36,584	+596			
Trust services	37,184	36,427	36,819	-365	+392		
Subtotal, Non-Recurring Programs	73,641	73,011	77,403	+1,762	+4,392		
Total, Tribal Budget System	1,460,414	1,449,253	1,474,374	+13,960	+25,121		

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued

(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
BIA Operations					
Central Office Operations:					
Tribal government	2,867	3,136	3,136	+269	.....
Human services	896	899	899	+3	.....
Community development	864	871	871	+7	.....
Resources management	3,445	3,464	3,464	+19	.....
Trust services	5,252	19,340	19,340	+14,088	.....
General administration:					
Education program management	2,383	2,381	2,381	-2	.....
Education personnel services	2,107	2,135	2,135	+28	.....
Other general administration	70,692	1,02,218	91,218	+20,526	.....
Subtotal, General administration	75,182	1,06,734	95,734	+20,552	-11,000
Subtotal, Central Office Operations	88,506	1,34,444	123,444	+34,938	-11,000
Regional Office Operations:					
Tribal government	1,328	1,111	1,111	-217	.....
Human services	3,152	3,081	3,081	-71	.....
Community development	846	789	789	-57	.....
Resources management	5,407	5,394	5,394	-13	.....
Trust services	24,134	24,388	24,388	+254	.....
General administration	28,819	27,760	27,760	-1,059	.....
Subtotal, Regional Office Operations	63,686	62,523	62,523	-1,163	.....
Special Programs and Pooled Overhead:					
Education	16,252	16,566	16,566	+314	.....
Public safety and justice	172,495	182,600	182,600	+10,105	.....
Community development	8,254	1,057	9,257	+1,003	+8,200
Resources management	1,290	1,287	1,287	-3	.....

General administration	81,809	81,747	81,747	-62	.....
Subtotal, Special Programs and Pooled Overhead	280,100	283,257	291,457	+11,357	+8,200
Total, BIA Operations	432,292	480,224	477,424	+45,132	-2,800
Total, Operation of Indian Programs	1,892,706	1,929,477	1,951,798	+59,092	+22,321
BIA SPLITS					
Natural resources	(151,916)	(144,454)	(147,683)	(-4,233)	(+3,229)
Forward-funding	(452,874)	(453,115)	(453,115)	(+241)	.....
Education	(187,846)	(182,705)	(195,205)	(+7,359)	(+12,500)
Community development	(1,100,070)	(1,149,203)	(1,155,795)	(+55,725)	(+6,592)
Total, BIA splits	(1,892,706)	(1,929,477)	(1,951,798)	(+59,092)	(+22,321)
Construction					
Education	294,954	229,083	229,083	-65,871	.....
Public safety and justice	4,981	4,985	4,985	+4	.....
Resources management	38,679	40,857	40,857	+2,178	.....
General administration	2,154	2,156	2,156	+2	.....
Construction management	6,057	6,045	6,045	-12	.....
Total, Construction	346,825	283,126	283,126	-63,699	.....
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians					
White Earth Land Settlement Act (Admin)	629	625	625	-4	.....
Hoopai-Yurok settlement fund	252	250	250	-2	.....
Pyramid Lake water rights settlement	143	142	142	-1	.....
Ute Indian water rights settlement	20,782	.....	.....	-20,782	.....
Rocky Boy's	33	.....	.....	-33	.....
Shawits Band Settlement	123	.....	.....	-123	.....
Santo Domingo Pueblo Settlement	9,884	.....	.....	-9,884	.....
Colorado Ute Settlement	8,052	8,000	8,000	-52	.....
Cherokee, Choctaw, and Chickasaw settlement	10,000	9,972	9,972	-28	.....
Quinnault Settlement	9,936	32	32	-9,904	.....
Transfer from 2003 FWS land acquisition	-4,968	.....	.....	+4,968	.....
Zuni Water Settlement .....	.....	14,000	14,000	+14,000	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued
(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Cuba Lake Settlement		1,750	1,750	+ 1,750	
Total, Miscellaneous Payments to Indians	54,866	34,771	34,771	- 20,095	
Indian Guaranteed Loan Program Account					
Indian guaranteed loan program account	6,417	6,421	6,421	+ 4	
TOTAL, BUREAU OF INDIAN AFFAIRS	2,300,814	2,253,795	2,276,116	- 24,698	+ 22,321
DEPARTMENTAL OFFICES					
Insular Affairs					
Assistance to Territories					
Territorial Assistance:					
Office of Insular Affairs	6,243	6,563	6,563	+ 320	
Technical assistance	12,406	7,561	8,881	- 3,525	+ 1,320
Maintenance assistance fund	2,272	2,300	2,300	+ 28	
Brown tree snake	2,321	2,700	2,700	+ 379	
Insular management controls	1,472	1,491	1,491	+ 19	
Coral reef initiative	494	500	500	+ 6	
Insular measures and assessments		1,000	1,000	+ 1,000	
Subtotal, Territorial Assistance	25,208	22,115	23,435	- 1,773	+ 1,320
American Samoa: Operations grants	22,816	23,100	23,100	+ 284	
Northern Marianas: Covenant grants	21,720	21,720	21,720		
Total, Assistance to Territories	75,744	72,935	74,255	- 1,489	+ 1,320

Compact of Free Association					
Compact of Free Association—Federal services	2,700	3,941	3,000	+300	-941
Mandatory payments—program grant assistance	2,000	2,000	2,000	.....	.....
Enewetak support	1,679	.....	400	-1,279	+400
Total, Compact of Free Association	6,379	5,941	5,400	-979	-541
Total, Insular Affairs					
	82,123	78,876	79,655	-2,468	+779
Departmental Management					
Departmental direction	13,457	13,546	13,546	+89	.....
Management and coordination	28,560	29,356	29,206	+646	-150
Hearings and appeals	7,981	8,030	8,030	+49	.....
Central services	26,885	27,978	27,938	+1,053	-40
Bureau of Mines workers compensation/unemployment	683	638	638	-45	.....
Take Pride in America	494	1,000	750	+256	-250
Financial and business management system .....	.....	18,555	1,500	+1,500	-17,055
(By transfer) .....	.....	.....	(13,500)	(+13,500)	(+13,500)
Grant to Kendall County, Illinois	4,939	.....	.....	-4,939	.....
Foreign currency account	-1,400	.....	.....	+1,400	.....
Subtotal, Departmental management	81,599	99,103	81,608	+9	-17,495
Total, Departmental Management	81,599	99,103	81,608	+9	-17,495
Working Capital Fund					
Working capital fund (cancellation)	-20,000	.....	.....	+20,000	.....
Financial management system migration project	11,555	.....	.....	-11,555	.....
Subtotal, Working Capital fund	-8,445	.....	.....	+8,445	.....
Payments in Lieu of Taxes					
Payments to local governments	224,696	226,000	230,000	+5,304	+4,000
Office of the Solicitor					
Legal services	39,419	41,865	41,865	+2,446	.....
General administration	9,302	10,280	9,980	+678	-300
Ethics	1,032	1,308	1,208	+176	-100

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued
(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Total, Office of the Solicitor	49,753	53,453	53,053	+3,300	-400
Office of Inspector General					
Audit	16,188	17,049	16,499	+311	-550
Contracted CFO Audits	3,765	.....	.....	-3,765	.....
Investigations	7,977	14,270	13,870	+5,893	-400
Program integrity	1,832	.....	.....	-1,832	.....
Policy and management	8,509	.....	.....	-8,509	.....
Administrative services and information management .....	.....	8,081	7,731	+7,731	-350
Total, Office of Inspector General	38,271	39,400	38,100	-171	-1,300
Office of Special Trustee for American Indians					
Federal Trust Programs					
Program operations, support, and improvements	185,058	245,419	194,020	+8,962	-51,399
Executive direction	2,247	2,247	2,247	.....	.....
Total, Federal Trust programs	187,305	247,666	196,267	+8,962	-51,399
Indian Land Consolidation Program					
Indian land consolidation	21,709	70,000	50,000	+28,291	-20,000
Total, Office of Special Trustee for American Indians	209,014	317,666	246,267	+37,253	-71,399
Natural Resource Damage Assessment Fund					
Damage assessments	3,885	3,899	3,899	+14	.....
Program management	1,432	1,548	1,548	+116	.....

	247	371	371	371	+ 124	
Restoration support .....						.....
Total, Natural Resource Damage Assessment Fund	5,564	5,818	5,818	5,818	+ 254	.....
Miscellaneous appropriations (Public Law 108-199)	99				- 99	.....
TOTAL, DEPARTMENTAL OFFICES	682,674	820,316	734,501	734,501	+ 51,827	- 85,815
TOTAL, TITLE I, DEPARTMENT OF THE INTERIOR	9,847,964	9,971,299	9,875,304	9,875,304	+ 27,340	- 95,995
Appropriations	(9,779,548)	(10,001,299)	(9,905,304)	(9,905,304)	(+ 125,756)	(- 95,995)
Emergency appropriations	(98,416)				(- 98,416)	
Rescission	(- 30,000)	(- 30,000)	(- 30,000)	(- 30,000)		
TITLE II—RELATED AGENCIES						
DEPARTMENT OF AGRICULTURE						
FOREST SERVICE						
Forest and Rangeland Research						
State and Private Forestry						
Forest and rangeland research	266,387	280,654	279,883	279,883	+ 13,496	- 771
Forest Health Management:						
Federal lands forest health management	53,829	46,012	46,012	46,012	- 7,817	.....
Cooperative lands forest health management	44,741	25,214	35,214	35,214	- 9,527	+ 10,000
Emerging pests and pathogens		10,000				- 10,000
Subtotal, Forest Health Management	98,570	81,226	81,226	81,226	- 17,344	.....
Cooperative Fire Protection:						
State fire assistance	33,384	25,062	30,000	30,000	- 3,384	+ 4,938
Volunteer fire assistance	5,037	5,043	6,000	6,000	+ 963	+ 957
Emergency appropriations (Public Law 108-199)	24,853				- 24,853	.....
Subtotal, Cooperative Fire Protection	63,274	30,105	36,000	36,000	- 27,274	+ 5,895
Cooperative Forestry:						
Forest stewardship	31,884	40,692	33,000	33,000	+ 1,116	- 7,692
Forest Legacy	64,134	100,019	76,329	76,329	+ 12,195	- 23,690
Urban and Community Forestry	34,864	31,961	33,111	33,111	- 1,753	+ 1,150
Economic action programs	25,606		19,975	19,975	- 5,631	+ 19,975

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued

(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Forest resource information and analysis	4,939	5,028	5,028	+ 89	.....
Subtotal, Cooperative Forestry	161,427	177,700	167,443	+6,016	- 10,257
International program	5,926	5,357	6,500	+ 574	+ 1,143
Total, State and Private Forestry	329,197	294,388	291,169	- 38,028	- 3,219
National Forest System					
Land management planning	69,995	59,057	64,057	- 5,938	+ 5,000
Inventory and monitoring	169,659	191,345	169,659	.....	- 21,686
Recreation, heritage and wilderness	255,050	257,344	257,344	+ 2,294	.....
Wildlife and fish habitat management	135,683	134,522	134,522	- 1,161	.....
Grazing management	45,899	43,422	50,000	+ 4,101	+ 6,578
Forest products	265,013	274,297	279,297	+ 14,284	+ 5,000
Vegetation and watershed management	193,689	194,335	194,335	+ 646	.....
Minerals and geology management	53,399	59,532	59,532	+ 6,133	.....
Landownership management	91,550	92,427	92,427	+ 877	.....
Law enforcement operations	82,828	82,326	82,326	- 502	.....
Valles Caldera National Preserve	3,112	992	3,650	+ 538	+ 2,658
Hazardous fuels .....	.....	266,238	.....	.....	- 266,238
Total, National Forest System	1,365,877	1,655,837	1,387,149	+ 21,272	- 268,688
Wildland Fire Management					
Preparedness	671,621	666,227	686,000	+ 14,379	+ 19,773
Fire suppression operations	597,130	685,400	658,400	+ 61,270	- 27,000
Supplemental appropriations (Public Law 108-287)	400,000	.....	.....	- 400,000	.....
Borrowing repayment (emergency appropriations)	299,224	.....	.....	- 299,224	.....

Other appropriations (Public Law 108-287)	30,000				- 30,000		
Subtotal, Fire suppression operations	1,326,354	685,400	658,400		- 667,954		- 27,000
Other operations:							
Hazardous fuels	233,480		266,238		+ 32,758		+ 266,238
Rehabilitation	6,914	3,000	3,000		- 3,914		
Fire plan research and development	22,025	19,361	20,861		- 1,164		+ 1,500
Joint fire sciences program	7,901		8,000		+ 99		+ 8,000
Forest health management (federal lands)	14,815	7,171	7,171		- 7,644		
Forest health management (co-op lands)	9,877	5,482	5,482		- 4,395		
Economic action programs							
State fire assistance	51,063	34,245	40,745		- 10,318		+ 6,500
Volunteer fire assistance	8,138	8,000	8,000		- 138		
Subtotal, Other operations	354,213	77,259	359,497		+ 5,284		+ 282,238
Emergency appropriations (Public Law 108-199)	24,853				- 24,853		
Total, Wildland Fire Management	2,377,041	1,428,886	1,703,897		- 673,144		+ 275,011
Capital Improvement and Maintenance							
Facilities	214,366	191,338	202,768		- 11,598		+ 11,430
Roads	234,538	227,906	231,586		- 2,952		+ 3,680
Trails	74,718	71,791	71,791		- 2,927		
Infrastructure improvement	31,605	10,024	10,024		- 21,581		
Other appropriations (Public Law 108-287)	10,000				- 10,000		
Total, Capital Improvement and Maintenance	565,227	501,059	516,169		- 49,058		+ 15,110
Land Acquisition							
Forest Service:							
Acquisitions	49,573	49,385	66,524		+ 16,951		+ 17,139
Acquisition management	14,815	13,000	13,000		- 1,815		
Cash equalization	494	1,500	1,000		+ 506		- 500
Critical inholdings/wilderness protection	1,481	3,000	2,000		+ 519		- 1,000
Total, Land Acquisition	66,363	66,885	82,524		+ 16,161		+ 15,639
Acquisition of lands for national forests, special acts	1,056	1,069	1,069		+ 13		

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued
(In thousands of dollars)

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Acquisition of lands to complete land exchanges	231	234	234	+3	.....
Range betterment fund	2,963	3,064	3,064	+101	.....
Gifts, donations and bequests for forest and rangeland research	90	65	65	-25	.....
Management of national forest lands for subsistence uses	5,467	5,962	5,962	+495	.....
TOTAL, FOREST SERVICE	4,979,899	4,238,103	4,271,185	-708,714	+33,982
DEPARTMENT OF ENERGY					
Clean Coal Technology					
Deferral	-97,000	.....	-257,000	-160,000	-257,000
Rescission	-88,000	-237,000	.....	+88,000	+237,000
Total, Clean Coal Technology	-185,000	-237,000	-257,000	-72,000	-20,000
Fossil Energy Research and Development					
Clean coal power initiative	169,881	50,000	50,000	-119,881	.....
FutureGen	8,889	237,000	18,000	+9,111	-219,000
Fuels and Power Systems:					
Central Systems:					
Innovations for existing plants	21,729	18,050	20,050	-1,679	+2,000
Advanced Systems:					
Integrated gasification combined cycle	50,372	34,450	39,450	-10,922	+5,000
Combustion systems including hybrid	4,939	.....	3,050	-1,889	+3,050
Turbines	12,840	12,000	17,000	+4,160	+5,000
Subtotal, Advanced Systems	68,151	46,450	59,500	-8,651	+13,050
Subtotal, Central Systems	89,880	64,500	79,550	-10,330	+15,050

Sequestration R&D: Greenhouse gas control	40,297	49,000	49,000	+8,703	.....
Fuels:					
Transportation fuels and chemicals	21,927	16,000	20,000	-1,927	+4,000
Solid fuels and feedstocks	5,985	.....	4,000	-1,985	+4,000
Advanced fuels research	3,308	.....	1,500	-1,808	+1,500
Subtotal, Fuels	31,220	16,000	25,500	-5,720	+9,500
Advanced Research:					
Coal utilization science	11,852	8,000	14,500	+2,648	+6,500
Materials	11,111	8,000	10,000	-1,111	+2,000
Technology crosstut	11,326	10,500	10,500	-826	.....
University coal research	2,945	3,000	3,000	+55	.....
HBCUs, education and training	981	1,000	1,000	+19	.....
Subtotal, Advanced Research	38,215	30,500	39,000	+785	+8,500
Distributed Generation Systems—Fuel Cells:					
Advanced research	9,876	.....	8,000	-1,876	+8,000
Systems development	10,865	.....	3,000	-7,865	+3,000
Vision 21-hybrids	12,840	.....	.....	-12,840	.....
Innovative concepts	35,063	23,000	61,000	+25,937	+38,000
Novel generation	2,469	.....	.....	-2,469	.....
Subtotal, Distributed Generation Systems—Fuel Cells	71,113	23,000	72,000	+887	+49,000
U.S./China Energy and Environmental Center	988	.....	.....	-988	.....
Subtotal, Fuels and Power Systems	271,713	183,000	265,050	-6,663	+82,050
Gas:					
Natural Gas Technologies:					
Exploration and production	22,203	17,500	20,100	-2,103	+2,600
Gas hydrates	9,383	6,000	9,500	+117	+3,500
Infrastructure	8,939	.....	9,000	+61	+9,000
Effective environmental protection	2,469	2,500	2,500	+31	.....
Subtotal, Gas	42,994	26,000	41,100	-1,894	+15,100
Petroleum—Oil Technology:					
Exploration and production supporting research	18,450	3,000	16,080	-2,370	+13,080
Reservoir life extension/management	6,914	5,000	6,000	-914	+1,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2005—Continued
[In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
Effective environmental protection	9,714	7,000	9,000	-714	+2,000
Subtotal, Petroleum—Oil Technology	35,078	15,000	31,080	-3,998	+16,080
Cooperative R&D	8,395	3,000	8,500	+105	+5,500
Fossil energy environmental restoration	9,595	6,000	6,000	-3,595	.....
Import/export authorization	2,716	1,799	1,799	-917	.....
Headquarters program direction	22,189	22,749	22,749	+560	.....
Energy Technology Center program direction	69,221	69,251	69,251	+30	.....
Clean coal program direction	14,815	14,000	14,000	-815	.....
General plant projects	6,914	.....	7,000	+86	+7,000
Advanced metallurgical processes	9,876	8,000	8,000	-1,876	.....
National Academy of Sciences program review	494	.....	.....	-494	.....
Total, Fossil Energy Research and Development	672,770	635,799	542,529	-130,241	-93,270
Naval Petroleum and Oil Shale Reserves .....	.....	.....	.....	.....	.....
Oil Reserves:	.....	.....	.....	.....	.....
Production and operations	9,699	8,676	8,676	-1,023	.....
Management	8,296	9,324	9,324	+1,028	.....
Total, Naval Petroleum and Oil Shale Reserves	17,995	18,000	18,000	+5	.....
Elk Hills School Lands Fund .....	.....	.....	.....	.....	.....
Elk Hills school lands fund .....	.....	36,000	.....	.....	-36,000
Advance appropriations from previous years	36,000	36,000	36,000	.....	.....
Advance appropriations, fiscal year 2005	36,000	.....	.....	-36,000	.....
Advance appropriations, fiscal year 2006 .....	.....	.....	36,000	+36,000	+36,000

	72,000	72,000	72,000	72,000	
Total, Elk Hills School Lands Fund	72,000	72,000	72,000	72,000	.....
Energy Conservation					
Vehicle technologies	178,003	156,656	168,456	-9,547	+ 11,800
Fuel cell technologies	65,187	77,500	75,000	+9,813	-2,500
Weatherization and intergovernmental activities:					
Weatherization assistance grants	227,166	291,200	230,000	+2,834	-61,200
State energy program grants	43,952	40,798	43,798	-154	+3,000
State energy activities	2,324	2,353	2,353	+29	.....
Gateway deployment	35,170	29,716	34,216	-954	+4,500
Total, Weatherization and intergovernmental activities	308,612	364,067	310,367	+1,755	-53,700
Distributed energy resources	61,023	53,080	58,080	-2,943	+5,000
Building technologies	59,866	58,284	67,284	+7,418	+9,000
Industrial technologies	93,068	58,102	66,868	-26,200	+8,766
Biomass and biorefinery systems R&D	7,506	8,680	7,680	+174	-1,000
Federal energy management program	19,716	17,900	18,900	-816	+1,000
Program management	85,004	81,664	81,664	-3,340	.....
Total, Energy Conservation	877,985	875,933	854,299	-23,686	-21,634
Office of Hearings and Appeals	1,034	.....	.....	-1,034	.....
Strategic Petroleum Reserve					
Storage facilities development and operations	155,045	155,100	155,100	+55	.....
Management	15,904	17,000	17,000	+1,096	.....
Total, Strategic Petroleum Reserve	170,949	172,100	172,100	+1,151	.....
Northeast Home Heating Oil Reserve					
Northeast home heating oil reserve	4,939	5,000	5,000	+61	.....
Energy Information Administration					
National energy information system	81,100	85,000	84,000	+2,900	-1,000
TOTAL, DEPARTMENT OF ENERGY	1,713,772	1,626,832	1,490,928	-222,844	-135,904

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
DEPARTMENT OF HEALTH AND HUMAN SERVICES					
INDIAN HEALTH SERVICE					
Indian Health Services					
Clinical Services:					
IHS and tribal health delivery:					
Hospital and health clinic programs	1,249,782	1,295,353	1,303,653	+ 53,871	+ 8,300
Dental health program	104,513	110,255	110,255	+ 5,742	.....
Mental health program	53,294	55,801	55,801	+ 2,507	.....
Alcohol and substance abuse program	138,250	141,680	141,680	+ 3,430	.....
Contract care	479,070	479,085	491,085	+ 12,015	+ 12,000
Catastrophic health emergency fund .....	.....	18,000	18,000	+ 18,000	.....
Subtotal, Clinical Services	2,024,909	2,100,174	2,120,474	+ 95,565	+ 20,300
Preventive Health:					
Public health nursing	42,580	45,576	45,576	+ 2,996	.....
Health education	11,793	12,633	12,633	+ 840	.....
Community health representatives program	50,996	52,383	52,383	+ 1,387	.....
Immunization (Alaska)	1,561	1,604	1,604	+ 43	.....
Subtotal, Preventive Health	106,930	112,196	112,196	+ 5,266	.....
Urban health projects					
Indian health professions	31,619	32,410	32,410	+ 791	.....
Tribal management	30,774	30,803	30,803	+ 29	.....
Direct operations	2,376	2,376	2,376	.....	.....
Self-governance	60,714	61,795	62,295	+ 1,581	+ 500
Contract support costs	5,644	5,672	5,672	+ 28	.....
Subtotal, Urban health projects	267,398	267,398	267,398	.....	.....

	(567,620)	(598,662)	(598,662)	(+ 31,042)	
Medicare/Medicaid Reimbursements: Hospital and clinic accreditation (Est. collecting)					
Total, Indian Health Services	2,530,364	2,612,824	2,633,624	+ 103,260	+ 20,800
(Non-contract services)	(2,051,294)	(2,115,739)	(2,124,539)	(+ 73,245)	(+ 8,800)
(Contract care)	(479,070)	(479,085)	(491,085)	(+ 12,015)	(+ 12,000)
(Catastrophic health emergency fund)		(18,000)	(18,000)	(+ 18,000)	
Indian Health Facilities					
Maintenance and improvement	48,897	48,897	48,897		
Sanitation facilities	93,015	103,158	99,158	+6,143	-4,000
Construction facilities	94,555	41,745	55,445	- 39,110	+ 13,700
Facilities and environmental health support	137,803	143,567	143,567	+5,764	
Equipment	17,081	17,081	17,081		
Total, Indian Health Facilities	391,351	354,448	364,148	- 27,203	+ 9,700
TOTAL, INDIAN HEALTH SERVICE	2,921,715	2,967,272	2,997,772	+ 76,057	+ 30,500
OTHER RELATED AGENCIES					
OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION					
Salaries and expenses	13,366	11,000	5,000	- 8,366	- 6,000
Payment to the Institute	6,173	6,000	6,000	- 173	
INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT					
SMITHSONIAN INSTITUTION					
Salaries and Expenses					
Museum and Research Institutes:					
Anacostia Museum and Center for African American History and Culture	1,884	1,890	1,890	+ 6	
Archives of American Art	1,826	1,832	1,832	+ 6	
Arthur M. Sackler Gallery/Freer Gallery of Art	5,719	5,737	5,737	+ 18	
Center for Folklife and Cultural Heritage	1,930	1,936	1,936	+ 6	
Cooper-Hewitt, National Design Museum	3,088	3,097	3,097	+ 9	
Hirshhorn Museum and Sculpture Garden	4,099	4,053	4,053	- 46	
National Air and Space Museum	21,233	16,491	16,491	- 4,742	
National Museum of African American History and Culture	4,510	5,000	5,000	+ 5,000	
National Museum of African Art	7,644	4,234	4,234	- 276	
Smithsonian American Art Museum		7,668	7,668	+ 24	

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 FOR FISCAL YEAR 2005—Continued
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Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
National Museum of American History	20,182	20,409	20,409	+ 227	.....
National Museum of the American Indian	38,135	32,169	32,169	- 5,966	.....
National Museum of Natural History	42,785	42,490	42,490	- 295	.....
National Portrait Gallery	4,925	5,027	5,027	+ 102	.....
National Zoological Park	18,492	17,824	17,824	- 668	.....
Astrophysical Observatory	21,532	21,601	21,601	+ 69	.....
Center for Materials Research and Education	3,498	3,510	3,510	+ 12	.....
Environmental Research Center	2,876	3,048	3,048	+ 172	.....
Tropical Research Institute	11,141	11,176	11,176	+ 35	.....
Subtotal, Museums and Research Institutes	215,499	209,192	209,192	- 6,307	.....
Program Support and Outreach:					
Outreach	9,277	10,106	10,106	+ 829	.....
Communications	1,369	1,457	1,457	+ 88	.....
Institution-wide programs	6,119	6,138	6,138	+ 19	.....
Office of Exhibits Central	2,626	2,635	2,635	+ 9	.....
Major scientific instrumentation	4,939	4,000	4,000	- 939	.....
Museum Support Center	1,657	1,663	1,663	+ 6	.....
Smithsonian Institution Archives	1,643	1,649	1,649	+ 6	.....
Smithsonian Institution Libraries	8,704	8,732	8,732	+ 28	.....
Subtotal, Program Support and Outreach	36,334	36,380	36,380	+ 46	.....
Administration	63,890	66,616	66,616	+ 2,726	.....
Facilities Services:					
Facilities maintenance	40,115	39,943	30,943	- 9,172	- 9,000
Facilities operations, security and support	140,074	146,994	146,994	+ 6,920	.....
Subtotal, Facilities Services	180,189	186,937	177,937	- 2,252	- 9,000

Offsetting reduction, fiscal year 2004	- 7,259	.....	.....	.....	+ 7,259	.....
Total, Salaries and Expenses	488,653	499,125	490,125	.....	+ 1,472	- 9,000
Facilities Capital						
Revitalization	89,553	111,910	119,910	.....	+ 30,357	+ 8,000
Construction	9,876	8,990	8,990	.....	- 886	.....
Facilities planning and design	8,197	8,000	8,000	.....	- 197	.....
Total, Facilities capital	107,626	128,900	136,900	.....	+ 29,274	+ 8,000
TOTAL, SMITHSONIAN INSTITUTION	596,279	628,025	627,025	.....	+ 30,746	- 1,000
NATIONAL GALLERY OF ART						
Salaries and Expenses						
Care and utilization of art collections	29,837	31,947	31,683	.....	+ 1,846	- 264
Operation and maintenance of buildings and grounds	20,626	22,351	22,229	.....	+ 1,603	- 122
Protection of buildings, grounds and contents	18,926	19,867	19,755	.....	+ 829	- 112
General administration	17,379	18,835	18,452	.....	+ 1,073	- 383
Total, Salaries and Expenses	86,768	93,000	92,119	.....	+ 5,351	- 881
Repair, Restoration and Renovation of Buildings						
Base program	11,457	11,100	11,000	.....	- 457	- 100
TOTAL, NATIONAL GALLERY OF ART	98,225	104,100	103,119	.....	+ 4,894	- 981
JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS						
Operations and maintenance	16,356	17,152	17,152	.....	+ 796	.....
Construction	15,803	16,334	16,334	.....	+ 531	.....
TOTAL, JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS	32,159	33,486	33,486	.....	+ 1,327	.....
WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS						
Salaries and expenses	8,498	8,987	8,987	.....	+ 489	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES					
National Endowment for the Arts					
Grants and Administration					
Grants:					
Direct grants	46,541	47,121	46,541		- 580
Challenge America grants	13,038	13,200	13,038		- 162
National Initiative: American Masterpieces		9,000			- 9,000
State partnerships:					
State and regional	24,418	24,723	24,418		- 305
Underserved set-aside	6,609	6,691	6,609		- 82
Challenge America grants	8,691	8,800	8,691		- 109
National Initiative: American Masterpieces		6,000			- 6,000
Subtotal, State partnerships	39,718	46,214	39,718		- 6,496
Subtotal, Grants	99,297	115,535	99,297		- 16,238
Program support	1,288	1,515	1,288		- 227
Administration	20,387	22,350	20,387		- 1,963
Total, Arts	120,972	139,400	120,972		- 18,428
National Endowment for the Humanities					
Grants and Administration					
Grants:					
Federal/State partnership	31,436	31,829	31,436		- 393
Preservation and access	18,672	18,905	18,672		- 233
Public programs	12,952	13,114	12,952		- 162

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

Item	2004 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2004 appropriation	Budget estimate
TOTAL, TITLE II, RELATED AGENCIES	10,706,223	10,006,186	9,881,610	-824,613	-124,576
Appropriations	(10,470,293)	(10,207,186)	(10,066,610)	(-403,683)	(-140,576)
Emergency appropriations	(348,930)	.....	.....	(-348,930)	.....
Advance appropriations	(72,000)	(36,000)	(72,000)	.....	(+36,000)
Rescission	(-88,000)	(-237,000)	.....	(+88,000)	(+237,000)
Deferrals	(-97,000)	.....	(-257,000)	(-160,000)	(-257,000)
TITLE IV—EMERGENCY WILDLAND FIRE APPROPRIATIONS					
BUREAU OF LAND MANAGEMENT					
Wildland Fire Management .....	.....	.....	100,000	+100,000	+100,000
DEPARTMENT OF AGRICULTURE					
FOREST SERVICE					
Wildland Fire Management .....	.....	.....	400,000	+400,000	+400,000
Fire suppression operations .....	.....	.....	500,000	+500,000	+500,000
TOTAL, TITLE IV, EMERGENCY WILDLAND FIRE	20,554,187	19,977,485	20,256,914	-297,273	+279,429
GRAND TOTAL, ALL TITLES					
TITLE I—DEPARTMENT OF THE INTERIOR					
Bureau of Land Management	1,893,233	1,759,355	1,776,432	-116,801	+17,077
U.S. Fish and Wildlife Service	1,308,405	1,326,053	1,309,479	+1,074	-16,574
National Park Service	2,258,581	2,360,544	2,360,242	+101,661	-302
United States Geological Survey	937,985	919,788	939,486	+1,501	+19,698
Minerals Management Service	170,297	178,680	178,280	+7,983	-400
Office of Surface Mining Reclamation and Enforcement	295,975	352,768	300,768	+4,793	-52,000

Bureau of Indian Affairs	2,300,814	2,253,795	2,276,116	- 24,698	+ 22,321
Departmental Offices	682,674	820,316	734,501	+ 51,827	- 85,815
Total, Title I—Department of the Interior	9,847,964	9,971,299	9,875,304	+ 27,340	- 95,995
TITLE II—RELATED AGENCIES					
Forest Service	4,979,899	4,238,103	4,271,185	- 708,714	+ 33,082
Department of Energy	(1,713,772)	(1,626,832)	(1,490,928)	(- 222,844)	(- 135,904)
Clean Coal Technology	- 185,000	- 237,000	- 257,000	- 72,000	- 20,000
Fossil Energy Research and Development	672,770	635,799	542,529	- 130,241	- 93,270
Naval Petroleum and Oil Shale Reserves	17,995	18,000	18,000	+ 5	
Elk Hills School Lands Fund	72,000	72,000	72,000		
Energy Conservation	877,985	875,933	854,299	- 23,686	- 21,634
Economic Regulation	1,034			- 1,034	
Strategic Petroleum Reserve	170,949	172,100	172,100	+ 1,151	
Northeast home heating oil reserve	4,939	5,000	5,000	+ 61	
Energy Information Administration	81,100	85,000	84,000	+ 2,900	- 1,000
Indian Health Service	2,921,715	2,967,272	2,997,772	+ 76,057	+ 30,500
Office of Navajo and Hopi Indian Relocation	13,366	11,000	5,000	- 8,366	- 6,000
Institute of American Indian and Alaska Native Culture and Arts Development	6,173	6,000	6,000	- 173	
Smithsonian Institution	596,279	628,025	627,025	+ 30,746	- 1,000
National Gallery of Art	98,225	104,100	103,119	+ 4,894	- 981
John F. Kennedy Center for the Performing Arts	32,159	33,486	33,486	+ 1,327	
Woodrow Wilson International Center for Scholars	8,498	8,987	8,987	+ 489	
National Endowment for the Arts	120,972	139,400	120,972		- 18,428
National Endowment for the Humanities	135,310	162,000	135,310		- 26,690
Commission of Fine Arts	1,405	1,793	1,793	+ 388	
National Capital Arts and Cultural Affairs	6,914	5,000	6,000	- 914	+ 1,000
Advisory Council on Historic Preservation	3,951	4,600	4,600	+ 649	
National Capital Planning Commission	7,635	8,155	8,000	+ 365	- 155
United States Holocaust Memorial Museum	39,505	41,433	41,433	+ 1,928	
Presidio Trust	20,445	20,000	20,000	- 445	
Total, Title II—Related Agencies	10,706,223	10,006,186	9,881,610	- 824,613	- 124,576
TITLE IV—EMERGENCY WILDLAND FIRE APPROPRIATIONS					
Emergency Wildland Fire			500,000	+ 500,000	+ 500,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2004 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2005—Continued
 [In thousands of dollars]

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GRAND TOTAL	20,554,187	19,977,485	20,256,914	-297,273	+ 279,429

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